



# **NORTHWEST TERRITORIES LEGISLATIVE ASSEMBLY**

**2nd Session**

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**The Honourable Michael Ballantyne, Speaker**

**THURSDAY, SEPTEMBER 24, 1992**

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**MEMBERS PRESENT**

Hon. Titus Allooloo, Mr. Antoine, Mr. Arngha'naaq, Hon. James Arvaluk, Hon. Michael Ballantyne, Hon. Nellie Cournoyea, Mr. Dent, Mr. Gargan, Hon. Stephen Kakfwi, Mr. Koe, Mr. Lewis, Mrs. Marie-Jewell, Ms. Mike, Hon. Don Morin, Mr. Nerysoo, Mr. Ningark, Hon. Dennis Patterson, Hon. John Pollard, Mr. Pudluk, Mr. Todd, Hon. Tony Whitford, Mr. Zoe

**ITEM 1: PRAYER**

---Prayer

**MR. SPEAKER (Hon. Michael Ballantyne):**

Item 2, Ministers' statements. Mr. Kakfwi.

**ITEM 2: MINISTERS' STATEMENTS**

Minister's Statement 97-12(2): Community Policing In The Northwest Territories

**HON. STEPHEN KAKFWI:**

Mr. Speaker, for the past several years, Members have indicated to me, and to past Ministers of Justice, that they wanted to have either a member of the R.C.M.P. stationed in their community, or they would like additional members posted to their region to assist with police services.

Although many of us would like to have more R.C.M.P. officers stationed in our communities, there are practical financial limitations placed on this demand. Under the N.W.T. Police Services Agreement, this government pays 70 percent of all our policing costs. In our 1992-93 budget, this figure amounts to approximately \$23.9 million. For the R.C.M.P. to carry out their current operational requirements this year, the numbers of police, or established strength of the force, must be restricted.

At the same time, I acknowledge that, as with such basic services as nurses and teachers, residents of the north are entitled to some form of policing service in their communities. For this reason, I have instructed my officials, in concert with R.C.M.P. "G" division headquarters, to develop a program in which ordinary citizens, and possibly, some by-law officers, or other volunteers, might be trained by the R.C.M.P. to work with them in policing our communities.

Although the details of the plan still must be prepared, and approved, by the Commissioner of the R.C.M.P., it is envisioned that these part-time members would receive an honorarium and uniform, and be trained to a basic level of R.C.M.P. policing standards, in order to deal with a range of matters under territorial and, federal statutes.

We will be seeking financial assistance from the Solicitor General of Canada under the Aboriginal Policing Program, which was announced last fall. This program stipulates that the federal government would pay 52 percent of the costs of aboriginal policing initiatives, and the government of the Northwest Territories would pay 48 percent. If a funding package is arranged, we will identify one community in the west, and one in the east, to establish two pilot projects to examine, and test this proposal.

Mr. Speaker, I am encouraged by the possibilities of this approach for improving police services through the N.W.T., and I will keep you advised of progress throughout the year.

Thank you.

---Applause

**MR. SPEAKER:**

I would like to recognize in the gallery today, students of the Arctic College academic studies program, and their instructors, Marvin DeGeorgio and Cindy Cook.

---Applause

Item 2, Ministers' statements. Mr. Morin.

Minister's Statement 98-12(2): Construction Worker Training Program

**HON. DON MORIN:**

Thank you, Mr. Speaker. The first year of the Construction Worker Training Program is well under way. This program will increase the number of northerners with the recognized skills required to work on N.W.T. building construction projects. It was developed by the N.W.T. Construction Association, and the Department of Public Works, with funding and technical assistance from D.P.W., M.A.C.A., Education, and the Housing Corporation. The program is administered by the N.W.T. Construction Association. The program has 42 instructional modules covering a range of skills.

From this construction season, the program is being delivered on projects in three communities, the Fort Simpson Student Hostels, the Pangnirtung Community Learning Centre, and two Coppermine projects, the new education centre, and the renovations, and additions to the health centre. There are 11 participants in the program this year.

The trainees must all be local residents. They are paid an hourly wage. The trainees spend about three weeks in the classroom, and about four months on the job, working under the supervision of a qualified instructor. Trainee candidates are identified by advanced education employment counsellors, in consultation with community representatives. The counsellor then meets with the contractor, who selects the most suitable trainees for that project.

Currently all trainees have completed the classroom sessions, and are now working on site. All reports, to date, from the contractors, trainees, and participating communities, have been positive.

Thank you.

**MR. SPEAKER:**

Item 2, Ministers' statements. Item 3, Members' statements. Mrs. Marie-Jewell.

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**ITEM 3: MEMBERS' STATEMENTS**

Member's Statement On Disappointment With Hon. S. Kakfwi's Response

**MRS. MARIE-JEWELL:**

Thank you, Mr. Speaker. Mr. Speaker, I want to take the opportunity today to express my disappointment, and the apparent inability of our Minister of Intergovernmental and Aboriginal Affairs, the Honourable Stephen Kakfwi, to answer, what I found, to be the simplest question posed to him.

Mr. Speaker, and honourable Members in this House, you will recall yesterday I posed a simple question to the Minister. All I wanted to know, Mr. Speaker, was when will this document, "Working Towards a Common Future", which has been tabled in this House, be brought before the committee of the whole, for discussions by Members of this House?

The Minister, in my opinion, rambled on and on, for several minutes using up our time allocated in

question period, and commenting on everything, except the question I had asked.

I still do not know the answer, Mr. Speaker. I am wondering whether the Minister does? Mr. Speaker, this commission was developed in 1991. Many different constitutional scenarios have been deliberated nationally and within the territories, since the initial preparation of the Commission Report. If it is not the wish of the Minister, and the Cabinet, to deal with this report, then why does the Minister not say so to the public? Why does he tell this House whether he intends to put the Commission Report on the shelf, until these other constitutional initiatives reach a clearer conclusion.

I feel that it is totally unacceptable, and clearly irresponsible of the Minister, to phrase his returns to our questions in a fashion that skirts around the issue in this House. If he has made the mistake about pushing ahead with the commission, at the time he did, knowing that there were other constitutional developments on the horizon, then why can he not just admit it now? By continually rambling and avoiding our questions, the Minister's conduct totally frustrates the Members, takes up valuable time in the House, and accomplishes literally nothing.

Thank you.

---Applause

**MR. SPEAKER:**

I would like for all Members to know there is nothing in the rules that dictate, either what a Minister says, or how long a Minister takes to answer a question. I just wanted to make that very clear. Thank you. Members' statements. Mr. Todd.

Member's Statement On Federal Government Transfer Of Programs And Services

**MR. TODD:**

Thank you, Mr. Speaker. Yesterday, I spoke in the House about my concern, about the transitive programs, and services, from the federal government to the G.N.W.T.

Recent decisions of the federal government have made it clear that they are increasing their efforts to axe programs and services in the Northwest Territories.

Mr. Speaker, this trend, and our government's apparent inability to negotiate adequate fiscal terms, for the delivery of transfer programs, causes me a great deal of concern, in light of the new constitutional package.

I am a strong supporter of the constitutional package. There should be no mistake about that. On October 26, I will vote "yes". However, a great many elements of the package, that are critical to the north, are being left for discussions in future First Ministers' conferences.

This causes me further concern when I see that several things were put in the package, and others were left out. For instance, the constitutional package provides for a decentralization of powers. It identifies sectors such as labour market training, culture, mining, and housing, as matters within exclusive provincial jurisdictions. This provision leads the way for the Northwest Territories to take over these programs, if we are ready. However, frameworks for funding for these programs, are very much up in the air. Federal spending was not protected in areas such as job creation programs.

Mr. Speaker, these are not minor details. Another crucial area still to be finalized, is the development of a so-called Canada common market. However, the proposed accord could clearly destroy our Northern Preference Policy. The Government Leader says she is hopeful that the First Ministers will come around on this issue, but by the time this is discussed October 26 will have passed us all by.

Mr. Speaker, we should not have allowed these outstanding items to be placed on the back burner. These constitutional questions require hard thought, and positive action, on the part of our territorial leadership. We need to see a territorial framework for further discussions and negotiations, and we need to see it brought before this House for discussion. Thank you.

**MR. SPEAKER:**

Members' statements, Ms. Mike.

Member's Statement On Commercial Print Making In Baffin Central

**MS. MIKE:**

Thank you, Mr. Speaker. I am proud today to be able to rise and inform the House about exciting developments, and the development of the arts

industry in my constituency. The 1992 Pangnirtung print collection will be opening September 25. That is tomorrow, Mr. Speaker, for the first time in four years.

Five years ago our print shop had to close due to the lack of funds. People were worried that perhaps we had seen the death of commercial print making in Central Baffin. The commitment of our artists, and the unique and exciting approach to market development and distribution has now lead to the rebirth of this important economic and cultural activity.

In 1991, the Uqqurmiut Artists' Association was able to purchase Pangnirtung print shop equipment and inventory, and reopen its print making facility in the former workshop building. Artists were so committed to seeing the return of this industry, that they produced the 1992 collection on their own time, without wages. The collection has come together perfectly, Mr. Speaker. Tomorrow it will open at 22 galleries from Lunenburg, Nova Scotia, to San Francisco. This year's collection features 35 images by some of the community's best known artists. Their work is simply wonderful.

Honourable Members, and art lovers throughout the north, will be able to view these limited editions prints at Northern Images store in Yellowknife, Whitehorse and Inuvik, where they are on sale.

Later today, I will table a listing of dealers who are showing our 1992 collection all across North America, and artists who have contributed. Mr. Speaker,

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credit for this successful venture must go first, and foremost to the talented artists and hard working board of the Uqqurmiut Artists' Association. Also, and to be honest Mr. Speaker, I never thought I would hear myself say this, I want to give the big compliments to the Minister of Economic Development and Tourism, for the manner in which his department has contributed to the success of Uqqurmiut.

Mr. Speaker, I seek unanimous consent to conclude my statement.

**MR. SPEAKER:**

The honourable Member is seeking unanimous consent. Are there any nays? There are no nays, please proceed, Ms. Mike.

**MS. MIKE:**

Also, I believe that with the kind of funding, assistance, and support received from E.D. & T., it is possible for aboriginally managed businesses to succeed, with minimal interference from the funding agencies.

I hope that Uqqurmiut success will continue to be an example for many locally operated business ventures in small communities. Thank you, Mr. Speaker.

**MR. SPEAKER:**

Members' statements. Mr. Gargan.

Member's Statement On Civil Servants' Pay And Benefits

**MR. GARGAN:**

Thank you, Mr. Speaker. Mr. Speaker, like all Members in this House, I am very concerned about the current fiscal crunch facing the Northwest Territories. Last week, we received the news that the federal government has rejected all requests for the reinstatement of funding for social housing, and essential programs in the Northwest Territories.

Mr. Speaker, I am concerned because every year we have less, and less money to spend on essential programs such as housing, social and health programs, or legal aid, yet the demand for these programs is increasing at breakneck speed. Sooner or later, demands have to outstrip supply.

It is not enough to say that we will do more with less. We have to look at how our resources are spent, and look at ways to better distribute them to those most in need. This means that everyone must make sacrifices. One area that I have spoken about before in this House, is the benefits package available to public servants. As we all are aware, pay and benefits for public servants represent almost one third of our annual budget. I believe that some of these benefits no longer accurately portray the realities of the north.

As the Standing Committee on Finance notes, the current package is a remnant of the days when the north was considered an outpost by southern Canada.

Mr. Speaker, some of the benefits that I speak of include the northern housing allowance, vacation/travel assistance, and the payment for moving expenses for public servants who quit, and are leaving the Northwest Territories.

Today, of course, things are different. The larger centres are developing housing markets, direct air connections, and with the rest of Canada, the most modern of convenience. Just recently Yellowknife saw the opening of the new McDonalds. Surely, a sign of a modern city. I believe it is time to revisit some of the benefits available to public servants with an eye to redesign them to meet the times, and the fiscal situation of this government.

Mr. Speaker, I would hope, and believe that this can be done in concert, with the appropriate units to reach a fair and equitable agreement.

**MR. SPEAKER:**

I am sorry, Mr. Gargan. Your time has expired. Mr. Gargan.

**MR. GARGAN:**

Mr. Speaker, I would like to seek unanimous consent to continue my statement.

**MR. SPEAKER:**

The honourable Member is seeking unanimous consent. Are there any nays? There are no nays. Please continue, Mr. Gargan.

**MR. GARGAN:**

Thank you, honourable Members. For the record, Mr. Speaker, I would hope, and believe that this can be done in concert with the appropriate units to reach a fair and equitable agreement for all the people of the Northwest Territories. Thank you, Mr. Speaker.

**MR. SPEAKER:**

Members' statements, Mr. Lewis.

Member's Statement On Late Father Gabriel Duchaussois

**MR. LEWIS:**

Thank you, Mr. Speaker. I would like to note, Mr. Speaker, that a very much loved priest, Father Duchaussois, will be buried today and that a service will begin in a few minutes, at St. Patrick's Church. My children and my wife, who are all Catholics, would want me to note that this was a man who was much-loved.

(Translation) I am going to speak in French, Mr. Chairman, for a few moments. He was a man who was very gentle, sympathetic and compassionate, and it is important today that all of the M.L.A.s think of him. Our constituents are at St. Patrick's Church for the funeral of Father Duchaussois. Thank you.

**MR. SPEAKER:**

Item 3, Members' statements. Item 4, returns to oral questions. Mr. Allooloo.

**ITEM 4: RETURNS TO ORAL QUESTIONS**

Further Return To Question O800-12(2):  
Vaccinations For Puppies

**MR. ALLOOLOO:**

Thank you, Mr. Speaker. I have a return to an oral question asked by Mr. Pudluk on September 17, in regard to vaccinations for dogs. Canine distemper vaccinations are currently available in all outlying communities in the Northwest Territories.

Following an territorial-wide distemper outbreak in 1987/88, Renewable Resources coordinated an emergency Distemper Vaccination Program in order to protect working sled dogs. A combined rabies/distemper vaccine was subsequently re-introduced in Agriculture Canada's Northern Rabies Control Program. This annual vaccination program is administered in the communities by the R.C.M.P., and Renewable Resources staff continue to assist with these efforts. The vaccine is completely safe, and program personnel are aware of proper vaccination guidelines. Vaccination is not recommended during pregnancy, and when administered correctly, the vaccine has no negative effects on young dogs, or nursing mothers. Thank you.

**MR. SPEAKER:**

Item 4, returns to oral questions. Mr. Kakfwi.

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Further Return To Question O755-12(2): Aboriginal Justice Initiative Consultation

**HON. STEPHEN KAKFWI:**

Mr. Speaker, this is in response to a question asked by Mr. Gargan on September 14, regarding the Aboriginal Justice Initiative.

Under Justice Canada's aboriginal justice fund, no portion of the funding is expressly earmarked for any of the provinces, or territories. However, to assist communities in gaining access to these funds, my department has been consulting with aboriginal organizations, making communities aware of the federal initiative, assisting them to draft project and funding proposals, and making Justice Canada aware of other interested communities, and proposals under development.

To date, this consultation has involved project proposals from the communities of Fort Good Hope, Fort McPherson, Fort Norman, Fort Simpson, Inuvik, Rae-Edzo and Tuktoyaktuk. There has been interest expressed in this process by the communities of Coppermine, Coral Harbour, Fort Franklin and Whale Cove.

It has only been within the last few months, that one specific employee of the federal program has been assigned to work with the communities of the Northwest Territories on their proposals. Thank you.

**MR. SPEAKER:**

Item 4, returns to oral questions. Mr. Kakfwi.

Further Return To Question O768-12(2): Federal Officials To Participate In Gender Awareness Training Programs

**HON. STEPHEN KAKFWI:**

Mr. Speaker, this is a response to a question by Mr. Gargan on September 15. This is in response to his question about federal officials participating in Gender Awareness Programs.

The Member asked if I would communicate with the federal Minister of Justice, about the participation of one of her officials in a Gender Awareness Training Program. I wish to inform the Member that I will not be doing so.

I am, however, in favour of gender awareness training, for those who work in the justice system. I have forwarded to the Honourable Kim Campbell, a copy of the Report of the Special Advisor on Gender Equality, released in May of this year, which makes that recommendation. We will also be looking to the development of gender awareness training for territorial employees working in the justice system. Thank you.

**MR. SPEAKER:**

Item 4, returns to oral questions. Item 5, oral questions. Mr. Todd.

**ITEM 5: ORAL QUESTIONS**

Question O842-12(2): Tabling Of Health Comprehensive Audit

**MR. TODD:**

My question is to the Minister responsible for Health. Can the Minister tell me, or tell this House, when we could expect the comprehensive audit of Health to be tabled?

**MR. SPEAKER:**

Mr. Patterson.

Return To Question O842-12(2): Tabling Of Health Comprehensive Audit

**HON. DENNIS PATTERSON:**

Mr. Speaker, as I understand it, my department has concluded its consultations with the Auditor General on the comprehensive audit, so it is now between the Auditor General, and the Legislature. Thank you.

**MR. SPEAKER:**

Item 5, oral questions. Supplementary, Mr. Todd.

Supplementary To Question O842-12(2): Tabling Of Health Comprehensive Audit

**MR. TODD:**

I do not believe that answered the question. Can the Minister tell me when he intends to table, or when we can get access to the comprehensive audit on Health?

**MR. SPEAKER:**

Mr. Patterson.

Further Return To Question O842-12(2): Tabling Of Health Comprehensive Audit

**HON. DENNIS PATTERSON:**

Mr. Speaker, I just wanted the honourable Member to know that, although there have been discussions with the Department of Health about the draft comprehensive audit, those discussions are concluded. So it is not my department that is

preventing the conclusion of this audit, and its presentation to this Assembly.

To answer the Member's question, I am not responsible for the Auditor General of Canada, and therefore I do not know when he is going to complete that work. Thank you.

**MR. SPEAKER:**

Item 5, oral questions. Mr. Koe.

Question O843-12(2): Cost Of Housing Needs Survey

**MR. KOE:**

Mahsi, Mr. Speaker. I have a question for the Minister of Housing. Last week, the Minister tabled a report in this House entitled Housing Needs Survey, 1992. I read the report, and looked at the many pages of graphs in that report, and I guess I want to know from the Minister what it cost to have this survey done and this report published?

**MR. SPEAKER:**

Mr. Morin.

Return To Question O843-12(2): Cost Of Housing Needs Survey

**HON. DON MORIN:**

Thank you, Mr. Speaker. The cost of the 1992 Housing Survey was \$914,000.

**MR. SPEAKER:**

Item 5, oral questions. Mr. Koe, supplementary.

Supplementary To Question O843-12(2): Cost Of Housing Needs Survey

**MR. KOE:**

I thank the Minister for having the answer so readily available. I guess the thing that perturbs me in that report, there is a section called Key Survey Findings, and there are two parts to this. I cannot put my finger on any key recommendations, other than I feel that we have spent \$914,000 for surveyors to tell us that there is a shortage of houses, and some of the houses in the north need repair and are inadequate.

My question is why we spend all this money? Are there more reports, are the more details forthcoming,

from all the data that was collected from the surveys that were done?

**MR. SPEAKER:**

Mr. Morin.

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Further Return To Question: 0843-12(2): Cost Of Housing Needs Survey

**HON. DON MORIN:**

Thank you, Mr. Speaker. We are all aware of the need for housing, and there are some houses that need repair. This survey is the most comprehensive survey, carried out by any jurisdiction in Canada, and it could not be at a more opportune time.

We now have our housing needs documented. We know how many houses we need, and how many people are inadequately housed. This is the type of information we need to take to the government of Canada, to show our unique situation in the territories.

The survey document, as you may not know, is now going to go into phase four. What I have always said from day one, in this Assembly, before starting this process is, it is very important to include the community in any decisions that we make, and to give some credibility to any survey we make as well.

Out of the \$914,000 the Housing Corporation spent, \$700,000 of that money was spend on surveyors, the 450 individuals that were hired, in the communities, to conduct the survey. Phase four, the survey document itself, goes back to the community for community consultation, so that we can get some direction from the community leaders, and recommendations on how to solve their housing problems in their community. That is the whole idea of the survey, to document the need, as well as give a document for discussion purposes in the community.

**MR. SPEAKER:**

Item 5, oral questions. Supplementary, Mr. Koe.

Supplementary To Question: 0843-12(2): Cost Of Housing Needs Survey

**MR. KOE:**

Mahsi, Mr. Speaker. Is the Minister saying then, that the results of the survey, are the actual surveys

themselves? Are these documents tabulated, and when are they going back to the various community associations for their review, and to do further analysis of these?

**MR. SPEAKER:**

Mr. Morin.

Further Return To Question: Cost Of Housing Needs Survey

**HON. DON MORIN:**

Thank you, Mr. Speaker. The next phase of this process, is to go back to the community consultation process, take this document and present it back to the communities to get their input on how they would see their need being met, and what mixture of housing programs would meet their needs.

Thank you.

**MR. SPEAKER:**

Item 5, oral questions. Mrs. Marie-Jewell.

Question: 0844-12(2): Authority Responsible For Delivery Of Board Of Inquiry Legal Documents

**MRS. MARIE-JEWELL:**

Mr. Speaker, I have a question for Minister of Health. My question is in regard to the decision making process of the department, relating to the board of inquiry under the Medical Profession Act. I would like to indicate, Mr. Speaker, it is not my intention to refer to the substance of any matter before that board.

Mr. Speaker, on September 9, I asked a question to the Minister, in regard to the process, and the Minister assured this House that the board of inquiry, under the Medical Profession Act, was an independent procedure, and I am quoting a part of Hansard, which I would describe as peer review, the same way that doctors, pharmacists, and other professionals, discipline themselves. It is not something that is steered by the government, the Minister, or the department.

Mr. Speaker, documents have recently been served, upon individuals, by legal counsel for the Department of Justice, requiring that they attend this board of inquiry. I checked to see if Dr. Covert was in fact in Hay River, and I was advised that he is presently unavailable on holidays until September 28.



Can the Minister advise the House, who directed legal counsel to serve these documents?

Thank you.

**MR. SPEAKER:**

I have a problem with the question. I understand the honourable Member is not referring to the substance, but if the board is now duly constituted, then the question that you are asking, I would think, would fall under the sub-judice rule. I will not be able to accept that question, Mrs. Marie-Jewell. Mrs. Marie-Jewell.

**MRS. MARIE-JEWELL:**

Thank you, Mr. Speaker. I may have put forth my question under that context, and it could be indicated as sub-judice, but I believe that I have made my point publicly. Thank you.

**MR. SPEAKER:**

This is always a difficult area of interpretation. Just how far does the limitation on questions or discussion, about subjects in front of judicial or quasi-judicial bodies, go? It is one that there is not a distinct dividing line, between what is acceptable, and what is not?

Could I ask Members to try to be as prudent as possible when something is in front of a judicial or quasi-judicial board? Thank you.

Point of privilege, Mrs. Marie-Jewell.

Point Of Privilege

**MRS. MARIE-JEWELL:**

Mr. Speaker, I do not, by any means, intend to challenge your ruling, and I totally respect that. Maybe you can give me some direction, or assistance, in respect to putting forth my concern in this House. I asked the question back on September 9, in regard to whether the department has bothered to develop standards for this process, in regard to the board of inquiry? At the time, the Minister stated that it was totally independent, away from government. Now actions are being shown otherwise. It seems that I cannot find a process in this House, to determine what is independent, or what can we ask regarding the process of procedures that have been adopted, and decided upon. Thank you.

**MR. SPEAKER:**

I think this particular subject is very important, it is one that caused difficulty before, I will allow some debate on this particular subject, and I would like to hear opposing views, on this particular matter. Ms. Cournoyea.

**HON. NELLIE COURNOYEA:**

Mr. Speaker, I think the honourable Member is asking a question, I do not think it is easy to determine right now, but I think we are all concerned. Perhaps you as Speaker, or the House, can guide us on what is permissible. Perhaps tomorrow you can let us know what parameters we can operate under. I think that is the only question that is being asked. I do not

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think that I can answer that question, either, but I believe it should be given some deliberation so at least we have a guideline. Thank you.

**MR. SPEAKER:**

Any other Members who would like to comment on this? I think it is an important issue, and the rules allow the Speaker to listen to arguments from Members. Mr. Patterson.

**HON. DENNIS PATTERSON:**

Thank you, Mr. Speaker. Mr. Speaker, as I understand the honourable Member's question, she is asking about the first step that has been taken under the Medical Profession Act's Board of Inquiry process.

I believe she is asking about the service of notice within two weeks before the inquiry begins, which is really, as I understand it, the first step in the board of inquiry process itself.

Therefore, I would only wish to comment that I think your ruling on the appropriateness of this question, and the application of the sub-judice rule, will be an important precedent. The inquiry has begun with this process, and if questions are allowed about the first step of the process of the actual inquiry in this House, then you may be permitting, by precedent, questions to continue on a daily basis about the inquiry itself.

So I do not wish to argue, but I am sure all Members would agree that this House should not be seen to be a prejudice thing; an independent process that has been set up by an act of this Legislature. So I think it is an important question, and one which may not be urgent, but that it be answered today. Perhaps I

might recommend, that it is something that could be considered, and I wish a ruling could be given on due reflection. Thank you.

**MR. SPEAKER:**

Would the honourable Member like to comment on this? Mrs. Marie-Jewell.

**MRS. MARIE-JEWELL:**

Mr. Speaker, I am trying to approach this request as clearly as possible, so if I could ask for your indulgence, Mr. Speaker, I am just trying to get an answer to my question. I do know the House needs accurate information

I would like to quote from September 9 unedited transcript, in reference to my question, in which I asked the Minister of Health about the procedures used by the Medical Board of Inquiries, established under the Medical Profession Act. I would respectfully draw your attention to the fact that my question would not be referring to the substance of the matter before such a body, and I asked him a question which certainly would be within the realm of his knowledge, since he had set up the board of inquiry.

Mr. Speaker, section 26 of the Act provided that a Board of Inquiry under the Medical Profession Act, must with all due dispatch, conduct a hearing to investigate matters referred to it. Can the Minister advise this House whether his department has bothered to develop standards for this process?

At the time, Mr. Speaker, the Minister responded that the board of inquiry was an independent procedure which would prescribe review the same way that doctors and other professionals discipline themselves. It is not something that is geared by the government, the Minister of the department, and Mr. Speaker, the answer the Minister gave to the Member's question is no, the department has not provided direction or standards about the time frame of the board of inquiry, that will be up to the President of the board of inquiry, Doctor Earle Covert, so I was told on September 9.

I found out yesterday that, contrary to what the Minister told me, has happened. I would like to ask the Minister, where is his department's role; why is his department's role being involved in this matter, when he indicated to this House that it is to be totally

independent, not steered by government, the Minister of the department. Thank you.

**MR. SPEAKER:**

Thank you, Mrs. Jewell. Any other comments? If not, Mr. Nerysoo.

**MR. NERYSOO:**

Thank you, Mr. Speaker. I apologize for being out of the House for a moment. I think, Mr. Speaker, the question that was put forward was based on the matter of who was actually issuing, in particular, a summons, and who was responsible for that particular matter.

I want to say, Mr. Speaker, I can agree with you that the matter of the sub-judice convention is a matter that is strictly applied when the matter is dealing with criminal issues. The fact is, Mr. Speaker, that this particular matter, this is a civil proceeding, and it has not yet been forwarded for criminal investigation, and criminal proceeding.

I think, as in most cases, I can agree with you, and apply, at least on my part, the rule of the sub-judice convention to those particular matters. But generally speaking, it has been the practice in most jurisdictions, and in fact, in our own House, that we have been quite liberal about the application of the sub-judice convention when the matters are not being dealt with in the civil proceeding. But it is in comment, always on the part of the Members, to be cognizant of the sub-judice convention, and it is only for the Speaker to, what you might say, be involved in a minimal context, because freedom of speech itself is significant, and it is an important factor in the proceedings of this House.

I would not in any way challenge your ability to arbitrate in the final analysis the decision and the rules and the proceedings of this House, but I would urge you, in your own deliberations, to recognize the liberal interpretation normally given to the sub-judice convention, when applying it to the proceedings of Legislature, or House of Commons, because if you apply it too narrowly, then the freedom of speech, and the ability of Members' to speak on issues, I think, can be subject to severe restraint.

I would ask, Mr. Speaker, in your own deliberations, to view the question in the context that it was put, and that was to ask who was actually responsible for

issuing the documentation, to actually insure that the proceedings were to take place.

But again, Mr. Speaker, I wanted you to be aware there are no settled practices that have been developed in relation to civil cases, and the Act should be as the convention has been applied in some cases, but not in others, and I ask you, the convention, generally, in civil cases, does not apply until a matter normally has reached the trial stage. So I just wanted you to be aware of that, Mr. Speaker.

**MR. SPEAKER:**

Thank you, Mr. Nerysoo. Any other comments from Members? Mrs. Jewell.

**MRS. MARIE-JEWELL:**

Mr. Speaker, I will try once more to restate my question.

I would like to request the Minister to clarify, in this House, the department's role ...

**MR. SPEAKER:**

Excuse me, Mrs. Jewell. I do not think this is probably the correct time to do it. I am asking for a debate on the point privilege. After I make a

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ruling, then it may be a more appropriate time. Mrs. Jewell.

**MRS. MARIE-JEWELL:**

Just in regards to the debate on the point of privilege, Mr. Speaker, I guess in looking at the whole basis for the sub-judice convention, is that what happens in this House, it should not jeopardize a person's right to a fair hearing before the courts, and I fully agree with that, and respect it.

I do not believe that there is any way the question that I posed today can be considered that. I would urge you to consider in your deliberation, that in no point in time did I indicate in the preamble of my question, that it was my intention to refer to the substance of any matter before the board.

My question was to refer to the procedures used, and the process used, whereas I was told last week posing this question, or two weeks ago, that this was an independent process, but documents given to me

have told me otherwise. This is the type of context that I would also urge you to look at, as we raise this point in the House.

**MR. SPEAKER:**

Thank you, Mrs. Marie-Jewell. Are there any other comments on this? If not I want to thank honourable Members for their comments, and for their views. It is a very important point, and I will take some time to deliberate it, and return to the House with my judgement on the point of privilege at the appropriate time. Thank you, everybody.

Item 5, oral questions. Mr. Nerysoo.

Question O845-12(2): Contract Awarded By N.W.T.P.C.

**MR. NERYSOO:**

Thank you, Mr. Speaker. I would like to ask the Government Leader, if she could indicate if Delury and Associates have been given a contract by the Northwest Territories Power Corporation?

**MR. SPEAKER:**

Ms. Cournoyea.

Return To Question O845-12(2): Contract Awarded By N.W.T.P.C.

**HON. NELLIE COURNOYEA:**

Mr. Speaker, not to my knowledge.

**MR. SPEAKER:**

Supplementary, Mr. Nerysoo.

Supplementary To Question O845-12(2): Contract Awarded By N.W.T.P.C.

**MR. NERYSOO:**

Thank you. Could I ask the honourable Member, the Government Leader, if she could inquire into whether or not a contract has been issued to DeLury and Associates?

**MR. SPEAKER:**

Ms. Cournoyea.

Further Return To Question O845-12(2): Contract Awarded By N.W.T.P.C.

**HON. NELLIE COURNOYEA:**

Mr. Speaker, yes.

**MR. SPEAKER:**

Item 5, Oral questions. Mr. Ningark.

Question O846-12(2):

**MR. NINGARK:**

Thank you, Mr. Speaker. My question is directed to the Minister of Justice. Legal aid services and programs, play a very important role in overseeing that justice is served to all the residents of the territories, including those of the people in the small communities.

Mr. Speaker, my question is has the government appointed a lawyer for the Kitikmeot region recently? Thank you.

**MR. SPEAKER:**

Mr. Kakfwi.

Return To Question O846-12(2): G.N.W.T. Appointed Lawyer For Kitikmeot

**HON. STEPHEN KAKFWI:**

Mr. Speaker, I understand that some applicants were interviewed following an advertisement which closed on February 17, but the position is, for different reasons which I cannot elaborate on at this time, still vacant. Thank you.

**MR. SPEAKER:**

Item 5, oral questions. Supplementary, Mr. Ningark.

Supplementary To Question O846-12(2): G.N.W.T. Appointed Lawyer For Kitikmeot

**MR. NINGARK:**

Supplementary, Mr. Speaker, thank you. My supplementary question is, will the Minister make every effort to ensure that this position is filled, and a person is hired for the Kitikmeot region? Thank you.

**MR. SPEAKER:**

Mr. Kakfwi.

Further Return To Question O846-12(2): G.N.W.T. Appointed Lawyer For Kitikmeot

**HON. STEPHEN KAKFWI:**

Yes, Mr. Speaker.

**MR. SPEAKER:**

Item 5, oral questions. Mr. Zoe.

Question O847-12(2): Increase Of Aboriginal People In Management Positions In Health

**MR. ZOE:**

Thank you, Mr. Speaker. My question will be for the Minister of Health. On March 27, Mr. Speaker, I asked our first Minister of Health, the honourable Member Tony Whitford, why none of the senior management in his department are of aboriginal descent? He did not know the answer, and took my question as notice.

On April 2, the second Minister of Health, the honourable Nellie Cournoyea replied that, since the transfer, no aboriginal applicants have had the skills, and knowledge required for appointment to the senior management positions that have been open for hiring. Mr. Speaker, that is a shameful statement to make.

Now, today I would like to ask the third Minister of Health this question. What is he doing to increase the number of aboriginal people in management positions within the Department of Health?

**MR. SPEAKER:**

Could I ask Members that when they are posing questions during oral questions, that they try not to be argumentative in the preamble to the question. Mr. Minister.

Return To Question O847-12(2): Increase Of Aboriginal Peoples In Management Positions In Health

**HON. DENNIS PATTERSON:**

Mr. Speaker, since I received this responsibility, I have had extensive briefing sessions with senior managers in the Department of Health. I want to assure the honourable Member, that I raised

this issue as a concern, and that I want to do something about it.

I have talked with the department about initiating a process which is going to lead to strategic planning in the Department of Health, including the setting of goals and priorities. One of the goals and priorities is going to be to improve the participation of northern residents in the management of the Department of Health.

So I am proceeding in that fashion, Mr. Speaker. I think that what I have to do first is set the priorities of the department, and that issue is going to be one of the priorities. I have taken no other concrete steps, but I do want to assure the Member that it is an area in which I want to make progress, but I do not think -- and I think the Member will agree -- it is not an area in which one can instantly fix the program, there has to be a strategy, and that is what I am working on now.

**MR. SPEAKER:**

Item 5, oral questions. Mr. Gargan.

Question O848-12(2): Consultation With Departmental Personnel Regarding Improvements To Mackenzie Highway

**MR. GARGAN:**

Thank you, Mr. Speaker. Mr. Speaker, I would like to direct my question to the Minister of Transportation. Yesterday I directed a question to the Minister with regard to the condition of the road, and in his response he did say that he would be looking into the matter to see if they could improve the section of road that I was referring to, as soon as he consults with his department, or the highway people.

Mr. Speaker, I do not have any plans to go home this weekend, but it would depend on the response that I get from the Minister.

---Laughter

**MR. SPEAKER:**

Mr. Whitford.

Return To Question O848-12(2): Consultation With Departmental Personnel Regarding Improvements To Mackenzie Highway

**HON. TONY WHITFORD:**

Thank you, Mr. Speaker. Mr. Speaker, when the Member asked me the question yesterday I was tempted to go, after the House adjourned, and see Highway 10 personally, but I figured that would open up a lot of possibilities of having to test every part of the highway. I looked into the matter, Mr. Speaker, and I have learned that the information that I gave the Member yesterday is correct, that there has been a tremendous amount of rain and snow over the past week, and what increased the problem, Mr. Speaker, was the fact that trucks were working in that section at the beginning of last week, while it rained and snowed.

They were hauling gravel, and there are three graders now restoring that particular section. As I explained yesterday, that is a very problematic area, but as soon as it dries up a little bit more -- which I hope it will in the next few days -- it will be better by the weekend.

**MR. SPEAKER:**

I hope that helps you make up your mind, Mr. Gargan, if it keeps up like this, it will be better by the weekend.

**MR. SPEAKER:**

Item 5, oral questions. Item 6, written questions. Item 7, returns to written questions. Item 8, replies to opening address. Item 9, petitions. Item 10, reports of standing and special committees. Item 11, reports of committees on the review of bills. Mr. Arngna'naaq.

**ITEM 11: REPORTS OF COMMITTEES ON THE REVIEW OF BILLS**

**MR. ARNGNA'NAAQ:**

Mr. Speaker, the Standing Committee on Legislation has reviewed Bill 32, and wishes to report that Bill 32 is now ready for committee of the whole.

Thank you, Mr. Speaker.

**MR. SPEAKER:**

Thank you, Mr. Arngna'naaq. Pursuant to Rule 66(3), Bill 32 is ordered into committee of the whole. Item 11, reports of committees on the review of bills. Item 12, tabling of documents. Item 13, notices of motion. Mr. Kakfwi.

**ITEM 13: NOTICES OF MOTION**

Motion 36-12(2): Tabled Document 66-12(2)  
"Working Toward A Common Future"

**HON. STEPHEN KAKFWI:**

Mr. Speaker, I give notice that on Monday, September 28, I will move the following motion, therefore I move, seconded by the honourable Member for Tu Nedhe, Tabled Document 66-12(2), titled "Working Towards a Common Future" be moved into committee of the whole for discussion, and further that the Legislative Assembly invite members from the Committee of Political Leaders to appear before the committee of the whole as witnesses, when Tabled Document 66-12(2) is discussed.

**MR. SPEAKER:**

Item 13, notices of motion. Item 14, notices of motions for first reading of bills. Item 15, motions. Item 16, first reading of bills. Item 17, second reading of bills. Item 18, consideration in committee of the whole of bills and other matters; tabled document 9-12(2), Strength at Two Levels, tabled document 10-12(2), Reshaping Northern Government, tabled document 62-12(2), Report on Northwest Territories Operations at Expo '92 as at May 31, 1992, tabled document 70-12(2), "The Justice House", Report of the Special Advisory on General Equality, Motion 6, Discussion on Sobriety Clause in Contribution Agreements, committee report 10-12(2), Special Committee on Constitutional Reform Report on the Multilateral Conferences on the Constitution, committee report 17-12(2), Report on the Review of the 1992-93 Main Estimates, committee report 18-12(2), Multilateral Meetings on the Constitution and First Ministers' -Aboriginal Leaders' Conference on the Constitution, Bill 9, An Act to Amend the Insurance Act, Bill 31, An Act to Amend the Student Financial Assistance Act, Bill 33, Appropriation Act, No. 2, 1992-93, Minister's statement 82-2(2), Update on National Constitutional Reform Negotiations, Mr. Pudluk in the Chair.

ITEM 18: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS AND OTHER MATTERS

**CHAIRMAN (Mr. Pudluk):**

I would like to call this committee to order. Yesterday we were concluding the Department of Culture and Communications. What is the committee's wish? Mr. Todd.

**MR. TODD:**

I think we should proceed with the budget, Mr. Chairman. We should proceed with M.A.C.A., Municipal and Community Affairs.

**CHAIRMAN (Mr. Pudluk):**

Is the committee agreed?

**SOME HON. MEMBERS:**

Agreed.

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**CHAIRMAN (Mr. Pudluk):**

Thank you. We will deal with the Department of Municipal and Community Affairs. Mr. Allooloo, do you have opening remarks?

Opening Remarks, Municipal And Community Affairs

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. The department has provided Municipal Capital and Operations and Maintenance Program to community governments for over 20 years. These programs have evolved, and have been generally successful in meeting the basic needs of municipal governments for infrastructure, administration and services, and program delivery.

For the 1992-93 fiscal year, estimates for operations and maintenance of \$59.417 million are proposed. An increase of 1.3 percent over 1991-92. There are 148.8 person years proposed in 1992-93. An increase of four person years from 1991-92.

In May of this year, Cabinet approved the municipal operating and capital assistance policies. These policies are directed at providing programs of assistance to community governments, which promote greater autonomy and accountability.

The department recognizes the local way of getting things done, it encourages self-sufficiency, and the development of strong community governments.

To establish equity in allocation of funding, provisions are made in the policies, based upon criteria standardized for all municipal governments. Municipal governments should contribute to the capital costs of their municipal infrastructure, and should be involved in the planning, management, and implementation, of capital infrastructure projects depending on their willingness and ability.

Within this framework, financial assistance should be sensitive to the financial constraints on both the government of the Northwest Territories and municipal governments. Communities, to reduce costs and increase efficiency, must be sought by the department, and the municipal governments working together.

The municipal operating and capital assistance policies provide a framework for financing municipal governments. The policies provide the municipalities with the level of assurance that they will receive an equitable proportion of the overall funding available.

Consultations with the N.W.T. Association of Municipalities, as well as other local government forums, have indicated there is sufficient support at municipal levels for these policy initiatives.

In the coming year, the department proposed budgetary growth of approximately \$3 million, is partially offset by program reduction of \$2.2 million. Much of the reduction results from the department finding better, and more affordable ways to using the resources available.

Each program in the department has come under close scrutiny, to ensure value for money is obtained. We are seeking to do better, what we now do well.

For this year, the department budgetary goal is largely dictated towards assisting local governments to maintain municipal buildings, and infrastructure provided with the assistance with this government. As well increased assistance is being provided to municipalities for inflationary growth of six percent, due to the electrical rate increases announced by the Public Utilities Board, April 1, 1992.

Additional expenditures are proposed to quicken the ongoing political development of the settlements, and settlement corporations. In total, an additional \$1.032 million is proposed for transfer payments to hamlets to assist in their operational costs. These additional resources will assist hamlets to maintain essential services. Despite these increases, the department continues to hear of the growing pressure on municipal coffers, resulting from new roads, new and expanded public buildings, and associated infrastructure growth in municipalities.

Mr. Chairman, the settlements also require additional financial resources as a result of taking on new responsibilities for construction of infrastructure, for further acquisition of needed equipment, and an

additional \$112,000 has been proposed in 1992, and 1993, to ensure basic levels of municipal services can be provided in settlements, and in incorporated settlements.

Mr. Chairman, in our budget, we continue to place emphasis on providing accessible recreation facilities for all community residents. Increased funds of \$396,000 are proposed for the recreation facilities operating subsidy, to assist in the operation of newly constructed recreation facilities. The department, in anticipated settlement of the Gwich'in land claims, has proposed funding to compensate the town of Inuvik for the selection of municipal owned, and developed land within their municipal boundaries.

The department is proposing \$152,000, in anticipated finalization of Gwich'in and T.F.N. claim agreements to administer the new Commissioner's lands, obtained through additional back land transfers from the Government of Canada.

The new resource requirement will be offset from new land revenue associated with the transfer of these Crown lands, estimated at \$325,000.

Mr. Chairman, in response to the Expenditure Management Program introduced by the government, the department saved over \$1 million dollars in 1991-92. The department has a proven track record of good fiscal management, as evidenced by the 1991-92 savings.

For 1992-93, further reduction measures are necessary. A program reduction of \$800,000 is planned for the Water and Sewage Services Subsidy Program. The reduction will be implemented by the continuing effort to lower economic rates for water and sewage services in hamlets, and by reducing excess surpluses in hamlet water/sewer operating accounts.

These measures should realize the savings noted without affecting program delivery to community residents. The department is also proposing to reduce salaries and wages in 1992-93 by \$500,000, and four person years. This reduction is being achieved without adversely affecting programs and services to the public, while minimizing the disruptions to staffing levels and moral.

A comprehensive human resources strategy was developed by the department, allowing for these reductions without significantly lowering service levels to our major client/community governments. There

will be more sharing, and better integration, of work loads within the department.

Mr. Chairman, additional reductions of \$446,000 in 1992-93 are proposed for other operational maintenance. This reduction will, no doubt, have some effect on the department's ability to carry out its responsibility, but we are committed to minimize the impact of this cut in funds by economizing, and good planning.

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The Sport North Federation contribution has also been reduced by \$250,000. Travel and operational areas in the federation will be affected. The department, and Sport North are consulting on a continuing basis to explore creative options for the Federation to continue to finance a high level of services to the northern sport community.

The Homeowner's Property Tax Rebate Program has been reduced by \$245,000 in 1992-93. This program encourages home ownership in the N.W.T. This reduction has reduced the maximum allowable property tax rebate in the municipal taxation areas by 25 percent, from \$400 to \$300, and from \$100 to \$75 per homeowner in the general taxation areas.

Finally, the Recreation Salary Subsidy Program has not received additional funds to allow current subsidy levels be maintained for recreation leaders in 1992-93. This reduction was a choice to fund all current positions under the program, and has meant a lowering of salary subsidy to all 73 positions funded.

In a period of severe financial restraint, and within the resources available, I am providing funding which will allow for greater local priority setting. I recognize our partnership role, as the bulk of my department's funding is for direct community programs and services. Community governments know this, and I am confident they will ensure there is good value for the public's money.

Mr. Chairman, I will be happy to answer any questions, and I would like to request that I be allowed to bring in witnesses.

**CHAIRMAN (Mr. Pudluk):**

Thank you. I wonder if the chairman of the finance committee would like to make an opening remark, before we call the witnesses? Member for Thebacha.

Comments By The Standing Committee On Finance

**MRS. MARIE-JEWELL:**

Thank you, Mr. Chairman. Mr. Chairman, on behalf of the Standing Committee on Finance, I would like to propose the following motions.

In respect to some of the concerns, the Standing Committee on Finance felt that at a time when we are supposed to be preparing local governments for devolution, the committee is concerned with reductions in duty travel and training, which will adversely affect community support. If this is allowed to persist, decisions will continue to be made at the centre, in conflict with the Assembly's decentralization objectives.

The departments have to reduce the budget, and it should not be at the expense of the communities. It should be from headquarters's administration. I believe it is the concern of many Members of the Assembly.

Committee Motion 161-12(2): To Adopt Recommendation #57

So Mr. Chairman, on behalf of the Standing Committee on Finance, I move that the committee recommends that the Department of Municipal and Community Affairs restore all funding for duty travel and training, which will adversely affect support and direction to the communities. Further, that the committee recommends more emphasis be placed on upgrading the community and regional management, and administration skills and systems in preparation for devolution. Thank you.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Motion is in order. To the motion. Are you ready for the question?

**AN HON. MEMBER:**

Question.

**CHAIRMAN (Mr. Pudluk):**

Question has been called. All of those in favour? All those opposed? Motion is carried.

---Carried

Are there any further comments? Member for Thebacha.

**MRS. MARIE-JEWELL:**



Thank you, Mr. Chairman. Mr. Chairman, just as the territorial government is struggling with drastic changes, so are the local governments. The communities are going through different levels of development and devolution and, hence, need some direction and support from the Department of Municipal and Community Affairs in order to successfully deal with these changes. Lessons learned in effectively managing changes in the territorial government, should be of a benefit to the community.

Committee Motion 162-12(2): To Adopt Recommendation #58

So therefore, on behalf of the Standing Committee on Finance, I move that the committee recommends that the Department of Municipal and Community Affairs include an objective in the 1993/94 Main Estimates to implement a training and support program for hamlet settlement councils, and municipalities where applicable, to increase knowledge, change attitudes and behaviours, empower municipalities and their staff, structure interaction, prioritize, set time lines and otherwise community involvement in reshaping northern government.

**CHAIRMAN (Mr. Pudluk):**

Motion is in order. To the motion. Mr. Koe.

**MR. KOE:**

Thank you, Mr. Chairman. I will support the motion, but I just want to make a couple of comments. In lieu of responsibilities of the department in dealing with municipalities, tax-based municipalities are empowered to deal with many of these items that are in this motion. The provisions to provide support, I agree with, not necessarily to direct municipalities, but tax-based municipalities, in which to do things. I just wanted to make that comment.

Also we have to recognize the initiatives that are coming out of the community transfer initiatives as expounded by this government. So taking those into consideration, I will be supporting this motion.

**CHAIRMAN (Mr. Pudluk):**

Thank you. To the motion. Are you ready for the question?

**AN HON. MEMBER:**

Question.

**CHAIRMAN (Mr. Pudluk):**

Question has been called. All those in favour? All those opposed? Motion is carried.

---Carried

Are there any further comments? Member from Thebacha.

**MRS. MARIE-JEWELL:**

Thank you, Mr. Chairman. Mr. Chairman, in regard to an integration of community problems, the current departmental approach to program delivery does not seem to be working well. There is a need for an integrated and coordinated approach to dealing with community problems. The government has indicated that they were going to do this, however, there is little evidence of it taking place.

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Transfer of responsibilities to the communities should encourage dealing with the strengths, the weaknesses, the opportunities and threats in a community as a whole. For example, we know we have a serious problem in education that is being affected by the social and economic circumstances. The solution has to involve all departments, local governments and the public working together and sharing resources.

With this, Mr. Chairman, I would like to ask my colleague, Mr. Nerysoo, from Mackenzie Delta, to put forth the motion on behalf of the committee. Thank you.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Nerysoo.

Committee Motion 163-12(2): To Adopt Recommendation #59

**MR. NERYSOO:**

Thank you, Mr. Chairman. I move that the committee recommends that the Department of Municipal and Community Affairs take the lead role and coordinate all municipalities in the Nunavut area, to carry out comprehensive community reviews to develop municipal strategies to prepare for the community transfer initiative.

Further, that the committee recommends that an appropriate agency be established to lead and coordinate in the western Northwest Territories, a development of self-government and the transfer of programs and services to communities and/or regions; and further, that the agency be directed to coordinate the development of a policy, and receive proposals and negotiate with the appropriate aboriginal organization and/or community, on behalf of the Government of the Northwest Territories for transfers to communities and/or regions.

And, further, that any policy developed or proposal submitted, should take into consideration the existing, and future constitutional, and land claims agreements that recognize aboriginal self-government; and further, that any policy should not be considered as replacing federal jurisdiction or responsibility for aboriginal people within the Constitution of Canada.

**CHAIRMAN (Mr. Pudluk):**

The motion is in order. To the motion. Mr. Nerysoo.

**MR. NERYSOO:**

Mr. Chairman, when I first had an opportunity to review the proposed motion 59-12(2), I had no particular problem with the motion. However, I can indicate to you that the Minister of Intergovernmental Affairs, and Aboriginal Rights and Constitutional Development indicated to the House, that there was a process in the western Arctic, western Northwest Territories, that allowed for the aboriginal leadership, along with representatives from this Assembly, including the Minister, that worked out an approach in the western Northwest Territories.

Now, I also wanted to say that it was not my intention, in any way, to stand in the way of the communities and the people, and the representatives from the Nunavut area. I think that they feel comfortable in dealing with Municipal and Community Affairs and, as such, I think that I want to support that.

I want to say to my colleagues, that they were supportive of the initiative that was taken by the aboriginal leadership in the western Northwest Territories and accepted the amendments that had been proposed. I also want to say, that I had an opportunity to speak to my colleagues in this House, and I know that some of them have raised concerns.

I know that, for instance, Mr. Antoine has made it clear that there are concerns. Every other Member,

Mr. Koe, Mr. Gargan, Mrs. Marie-Jewell, Mr. Zoe, have all made it clear that there were concerns. Now, in dealing with the motion, it was necessary to ensure that aboriginal people in the west were respected in terms of the process that they were embarking upon, and that it was not our intention, in any way, to reduce the ability of every community or every aboriginal organization, or for that matter, any organization, to pursue what they felt was in their interest in developing constitutional development in the context of what they thought was in the interest of their community or region.

I think that this will move the process further ahead, rather than stop it, and I hope that it will accommodate, I believe it will accommodate, the initiative of the Minister in the western Northwest Territories, including moving ahead with the creation of Nunavut, and accommodating the residents of the Nunavut area. Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Pudluk):**

Thank you. To the motion. Mr. Antoine.

**MR. ANTOINE:**

Thank you, Mr. Chairman. I will not be supporting the motion, but I just want to speak to the motion at this time. Some points I want to make, are that the regional tribal councils exist, and are actively used by communities to further community agendas today. These are much more likely to further development of community self-government in my particular area.

It is today's practice for communities of given regions to look to each other for support in furthering community interests and the Government of the Northwest Territories' central administration should really come to grips with that, and accept it as a given, and use it to further good government. Each region looks differently at their own future, and this is quite evident in the west, and in my particular part of the Northwest Territories.

It seems that the regional councils would be the agencies in the best positions to promote community interests and the development of community delivery of programs and services, from my point of view. I am concerned about the need for aboriginal cultural ways to define and develop community governments from the cultural context of today, recognizing aboriginal history and what has been going on in the development of the west.

I guess our point of view from the west, is that the regional tribal councils are vehicles that have to be recognized at this time. There are also chiefs and band councils that are quite strong, and there are also municipalities that want to be involved in this initiative.

When the committee of political leaders spoke and the direction that they have been taking in community self-government and community transfers, it changed direction from its original intention of looking at the overall constitutional development in the west and looking at a specific area and so, all of these different groups have to be included somehow, and I just want to re-emphasize that point. Mahsi.

**CHAIRMAN (Mr. Pudluk):**

To the motion. Mr. Todd.

**MR. TODD:**

Yes, Mr. Chairman, just for clarification purposes, I would like to indicate that this motion is different from the Standing Committee on Finance's motion 59-12(2) of the report, and it came about as an effort to ensure that all of the concerns of the Northwest Territories were met. I just wanted to add that for clarification purposes.

**CHAIRMAN (Mr. Pudluk):**

Thank you. To the Motion. Are you ready for the question? Mr. Gargan.

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**MR. GARGAN:**

Mr. Chairman, regarding the agencies, the appropriate aboriginal organizations, it also talks about agencies in here. The agencies that are being referred to, are to coordinate and develop a policy, receive proposals, and negotiate.

I would hope, that when we are negotiating, that we do not undermine the band councils, and that by virtue of this motion, I want to also state clearly that when we talk about aboriginal organizations, it is exactly what it says. We are not talking about organizations, such as those created by this government, as agencies or boards. What I am referring to is such organizations as the hunters and trappers, or local education authorities, those kind of agencies. We must be clear that we know that we are talking about aboriginal governments, or aboriginal organizations, for the purpose of this motion, when we

refer to aboriginal organizations, then the committee will also refer to the band councils.

**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Pudluk):**

Thank you. To the motion.

**AN HON. MEMBER:**

Question.

**CHAIRMAN (Mr. Pudluk):**

Question has been called. All those in favour? All those opposed? The motion has been carried.

---Carried

We will take a 15 minute recess.

---SHORT RECESS

**CHAIRMAN (Mr. Pudluk):**

I would like to call this committee back to order. We are still dealing with the Department of Municipal and Community Affairs. Are there any further comments? Mr. Dent.

**MR. DENT:**

Thank you, Mr. Chairman. I will carry on with the presentation of resolutions arising out of the Standing Committee on Finance meetings to review the budget. At our meetings, Mr. Chairman, the committee stated that we very strongly believe that the government should be encouraging the development of the private housing, homeownership market, as evidenced by recommendations of the N.W.T. Housing Corporation and Department of Public Works, with respect to public and staff housing.

Committee Motion 164-12(2): To Adopt Recommendation #60

Reducing the property tax rebate contradicts any such initiative and more importantly it was done without any consultation. Therefore, Mr. Chairman, I move that this committee recommends, that the Department of Municipal and Community Affairs restore the Homeowner's Property Tax Rebate, and work with communities to encourage development of the private homeownership market.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Your motion is in order. To the motion.  
Mr. Dent.

**MR. DENT:**

Thank you, Mr. Chairman. We have heard from many sources that this government wants to encourage the private homeownership market, and the property tax rebate was introduced, by the government, as a measure to increase private ownership, it was a method of encouraging the private ownership of homes in the north.

As the Minister pointed out in his opening remarks, this is going to save the government \$245,000, which in comparison to the amount of deficit, is insignificant. We think it is a step in the wrong direction when it comes to encouraging people to own their own homes. The other thing, is that it was undertaken without any consultation. There was never any notice given to municipalities, that this sort of initiative was going to be stopped. There was no consultation with M.L.A.s, and this is one of those areas in which, especially, those of us within the tax-based municipalities, can certainly feel some effect. I know that everybody who represents a tax-based municipality has had calls, and letters from people who were quite shocked that this had taken place, that the government was going to cut the rebate. There was never an announcement. The only time the people found out, was when they went into the municipality to apply for the rebate, and found out that on the form, it was for \$300 this year, instead of \$400. I think it is sending out the wrong message. If we want to encourage people to own their own homes, you do not start cutting back on programs that were initiated in order to encourage them to do it. I would hope that the government will consider reinstating it, especially in light of this motion. Thank you.

**CHAIRMAN (Mr. Pudluk):**

To the motion. Mr. Koe.

**MR. KOE:**

I agree, and support the motion. Maybe there can be cost savings in other ways, if the total tax rebate were increased back to the amount it was before, of \$400. One of the ways, I would suggest, is the administration of the rebates be changed. The current process is, that tax payers pay their taxes to the town or municipality, they then fill out a form

saying they would like a rebate from the tax authority, the taxing authority then has to send the information to this government, who in turn rebates the town, or the taxing authority, and they in turn then rebate the individuals.

It is a lot of paperwork, a lot of time lags, and my recommendation to this is that the government reviews the administrative processes to ease some of this paperwork burden, look at how other municipalities, or other provincial authorities reimburse municipalities. I think when the municipality, or taxing authority issues us the tax bills to invoice the tax payer, that they deduct the money at source, off the bill, it is a net bill, they then submit the information to the government and they get one cheque. I think that the government, should consider this. Thank you.

**CHAIRMAN (Mr. Pudluk):**

Thank you. To the motion.

**AN HON. MEMBER:**

Question.

**CHAIRMAN (Mr. Pudluk):**

Question has been called. All those in favour? All those opposed? The motion is carried.

---Carried

Are there any further comments? Mr. Dent.

**MR. DENT:**

Thank you, Mr. Chairman. Recently there have been a rise in the number of local emergencies, such as in Fort Simpson and Rankin Inlet, etc., and emergency response measures have been criticized. For a simple example, currently local authorities can only approve expenditures on emergency measures up to \$1,000. Committee Members expressed concern that we must be better prepared to reasonably deal with such situations.

Committee Motion 165-12(2): To Adopt  
Recommendation #61

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Therefore, Mr. Chairman, I move, that this committee recommends that the Department of Municipal and Community Affairs review the Emergency Measures

Program by March 31, 1993, with the intent of becoming better prepared to deal with local emergencies.

**CHAIRMAN (Mr. Pudluk):**

Thank you. The motion is in order. To the motion.

**AN HON. MEMBER:**

Question.

**CHAIRMAN (Mr. Pudluk):**

Question has been called. All those in favour? All those opposed? The motion is carried.

---Carried

Are there any further comments? Mr. Dent.

**MR. DENT:**

Thank you, Mr. Chairman. The committee is also concerned with reductions in the budget for Recreation Subsidy Programs, especially after the government has invested considerable capital funds in building recreation infrastructure.

Committee Motion 166-12(2): To Adopt Recommendation #62

Therefore, Mr. Chairman, I move, that this committee recommends that the Department of Municipal and Community Affairs restore the funding to Recreation Subsidy Programs in the 1993-94 Main Estimates.

**CHAIRMAN (Mr. Pudluk):**

Thank you. The motion is in order. To the motion.

**AN HON. MEMBER:**

Question.

**CHAIRMAN (Mr. Pudluk):**

Question has been called. All those in favour? All those opposed? The motion is carried.

---Carried

Are there any further comments? Mr. Dent.

Committee Motion 167-12(2): To Adopt Recommendation 63

**MR. DENT:**

Thank you, Mr. Chairman. The committee also wishes to know what the department will accomplish with the money put into Municipal and Community Affairs programs. Therefore, I move that this committee recommends the Department of Municipal and Community Affairs report, as a minimal, the following performance measurements in the 1993-94 Main Estimates:

1. An indicator of the level of performance of municipalities, and their satisfaction with departmental support;
2. Municipal infrastructure shortfalls, and development, in capital estimates;
3. Devolution to communities, and their state of preparedness;
4. Average municipal capital and operating costs by community; and
5. The extent of local employment and expenditures in municipal construction and operations.

**CHAIRMAN (Mr. Pudluk):**

Thank you. The motion is in order. To the motion.

**AN HON. MEMBER:**

Question.

**CHAIRMAN (Mr. Pudluk):**

Question has been called. All those in favour? All those opposed? Motion is carried.

---Carried

I think that should conclude the recommendations from this department at this time. Does this committee agree that the Minister bring in his officials at this time?

**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Sergeant-at-Arms. For the record, Mr. Minister, would you introduce your witnesses at this time?

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. To my right is my Deputy Minister, Al Menard, and to my left is the Director of Finance and Administration, Mr. Jim France.

Municipal And Community Affairs

**CHAIRMAN (Mr. Pudluk):**

Thank you. We are on general comments on Municipal and Community Affairs. Are there any general comments? Mr. Todd.

**MR. TODD:**

Thank you, Mr. Chairman. I think one of the concerns the Standing Committee on Finance had, with respect to his budget, was that as we increase responsibilities at the community level. It seems we were decreasing the support services that are required for it.

If you go back to the budget, you will see that there were some reductions in travel, and that caused me some concern because here we are talking about a major government policy, with respect to community initiative on the one hand, but on the other hand, saying we have not got enough money, it will influence our ability to deliver the kind of training and upgrading that is required at the community level. So it is a bit of a contradiction.

From my perspective, as an old local government representative from the 1970s, the role of the department then, was to work closely with municipal and aboriginal leaders to get them to understand what responsibilities were then in those days for the delivery of municipal services, fire control, and bylaws. It is now fairly complicated as we move into the 1990s.

With this significant initiative, in terms of transferring more community responsibility, it would seem to me in some ways we may, in fact, want to get back to some of our basic community development. Perhaps at a higher level, but certainly, we cannot turn over more responsibility, without the communities really fully understanding the ramifications of what it is, particularly as it related to the economic and financial component to it.

As most of you know, and I have talked at length about off-loading with the federal government to the territorial government, I would hate to see us do exactly the same at the municipal level. I think if we look around at some of our municipalities, even some of the ones that have been around for a long time, a number of them are having some serious problems

with respect to the kind of levels of finance they are getting to perform existing services, whether it is Pangnirtung or Whale Cove or other communities. My feeling is the department is being a bit

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negligent, if you want, in trying to cut where it is most needed, and that is at the community level.

I am a strong supporter of this department. I think it has done some good work over the years, certainly, in the eastern Arctic, and I think it has brought a tremendous amount of learning to a lot of our leaders, or a sense of responsibility at the community level, and it should continue to do that. As we said earlier, in the earlier motion 59-12(2), and speaking personally, that M.A.C.A. should be the lead department in the devolution of the expense of these community initiatives.

They have the troops from the ground, it has got the understanding, the relationship with the municipalities, and it has had a long history in dealing with what I call municipal government, or local government.

As we move forward, I would hope the Minister, and his senior staff would see fit to adjust where the money is spent so that we have increased resources, quite frankly, for the skill development, at the community level. I think it is also important that in the transferring of these community initiatives, that significant discussions take place with the communities, and let us fully explain the ramifications of taking over more responsibilities. I need some assurances that the level of financing, the dollars that are going to be available, when some of these transfers take place, are they going to be adequate, or are the municipalities just going to be left holding the bag?

With respect to recreation, I find that again somewhat contradictory. We have spent significant dollars to put recreational complexes into these small communities, which by the way, in my opinion, was an excellent program. They have provided a place for most of the youth of the Arctic to go. You only have to look at the acceleration of hockey, and the way in which the kids have participated in these small communities. You cannot take away that program which was a success.

However, you know, we have got to be careful that we do not spend millions of dollars in infrastructure, then forget to put the necessary dollars to keep them running, and to keep them in a reasonable state. It

seems to me, that we are off-loading on the communities, and I would suggest to you that you look again at that in the future. The last thing you want to do is, allow these millions of dollars worth of assets to deteriorate, because you cannot find sufficient funding to fund facility maintainers.

That is all I have at this time, Mr. Chairman.

**CHAIRMAN (Mr. Pudluk):**

Thank you. General comments? Mr. Zoe.

**MR. ZOE:**

Thank you, Mr. Chairman. Mr. Chairman, this department is perhaps most important to all the communities in the territories, because it is the delivery agent for community programs. Certainly, it is the department that most affects the day to day life of the residents in the smaller communities, whether through funding or recreation programs, or provisions of basic services such as water and sewage.

Mr. Chairman, I stated many times in this House, and also in the Standing Committee on Finance, that the first priority for this department, and indeed the government as a whole, should be provision of basic infrastructure programs and services to all communities. While I speak of basics, I mean access to such things as good and clean water, and also proper sewer systems, etc. I am concerned that the services provided to some communities is less than that provided to others.

Mr. Chairman, I know that there may be other sources of funding that the government may access to improve water and sewer services in communities. What I would like to ask the Minister is, has his department looked at accessing the Green Plan funding to improve water and sewer systems in some of our smaller communities?

Mr. Chairman, I am also concerned that the department is not doing enough to assess existing infrastructure, to see if it meets the needs of the communities. I believe that it is very important that existing infrastructure is assessed, and if it is inadequate, to include improvements in the capital plan for the department. Another question that I would like to pose to the Minister is whether his department has assessment mechanisms in place to look at the existing infrastructure to see if it is adequate, and if it is not adequate, to include it in their capital plan?

Mr. Chairman, basic infrastructure also includes community access to recreation facilities and programs. I have always believed that it is very important for all communities to have adequate recreational facilities and programs. With that said, Mr. Chairman, I am very concerned that the department is reducing financial contributions to communities. This reduction means that communities will not be able to maintain the level of recreation programs that are currently being offered.

I would like to know why the financial assistance for recreation programs is being reduced? Is this government simply, as my other colleague indicated, off-loading this responsibility to community governments?

Another area that I want to touch on, Mr. Chairman, is a concern also raised in the Standing Committee on Finance, and I also feel very strongly about this reduction in the budget. It is for travel for municipal officers travelling to communities. This reduction will mean a substantial decrease in the training and support the department provides to communities.

I do not think, Mr. Chairman, that the department should be going that route. Mr. Chairman, given that we are now talking about transferring more responsibilities to community and regional governments, it is essential that we provide more, not less training in administrative, and management support to communities.

Mr. Chairman, I want to pose another question to the Minister. What justification, could the department have for reducing these budgets when they know that service to communities is going to be affected?

Mr. Chairman, I have other specific concerns, but I will wait until we go activity by activity in the budget. I will be raising further points later on. So I will conclude my general comments for now.

**CHAIRMAN (Mr. Pudluk):**

Mr. Minister, do you want to respond to that? Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. In respect to Green Plan monies, about three weeks ago we had a meeting with Renewable Resources, and the federal government to discuss how we could access the Green Plan money in terms of finding locations at the community level for water resources. We found that,

in order to access the Green Plan money, the policies or the criteria which the federal government follows is very limiting to more research.

The Department of Renewable Resources and M.A.C.A. are in the process of putting together a submission to the federal government. In terms of community assessment mechanisms, we work

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with D.P.W. to put plans together for community infrastructures. For travel reductions, we have reduced the travel at the headquarters level. For the ones that give support to communities, we have not reduced that travel.

I agree with the Member that we are here to help communities, and we will try as much as we can to maintain the same levels of support that we give to communities in these particular levels, community recreational facilities, or leaders assistance that we provide to communities. First of all, Mr. Chairman, the department did not have a budget for this particular activity. What we have been doing is, we have been re-allocating monies to pay for community assistance.

For this year, 1992-93, we are not successful in obtaining more monies because of restraint, and also criteria that were developed by government. We will continue to work to see if we can find more resources at the community level to help them out to raise funds in this particular area as well, to look within our department to see if we can give more assistance. Thank you.

**CHAIRMAN (Mr. Pudluk):**

General comments. Mr. Gargan.

**MR. GARGAN:**

Thank you, Mr. Chairman. One of the main objectives of the department is the upgrading of community roads. I just have a few comments that I would like to make on it. The Department of Municipal and Community Affairs provides operation and maintenance funding to both tax-based and non tax-based communities. Each community receives a grant based on a formula which includes a factor for road maintenance and repair.

The allocation of the funding is at the discretion of each community, but the community is responsible for all road maintenance costs. However, for capital

projects including road construction and major upgrading, M.A.C.A. provides 100 percent funding to non tax-based communities, and 50 percent funding to tax-based communities. Accordingly, to the department, occasionally a project will fall into a grey area between the two categories, and funding for road projects with the non tax-based community will be shared by the department and the community.

The Department of Municipal and Community Affairs is responsible for the development of local government with respect to the provisions of municipal programs and services. The department provides funding to both tax-based and non tax-based communities for their operation and maintenance costs. For non tax-based communities, the funding is provided to the department's operations and maintenance hamlet funding formula. The formula includes allocations for transportation, calculated according to the road use.

For roads with average use, \$8.76 is allocated per metre of road, for equipment, wages and materials. For roads with heavy traffic, \$9.62 is allocated per metre. The transportation allocation is also multiplied by the northern cost index, an indicator used to reflect the higher costs of doing business in some communities compared to Yellowknife.

In addition to the transportation funding, \$135 is provided per culvert and \$195 per street light multiplied by the northern cost index. The department provides this funding on an unconditional basis. Communities may use department calculations of average costs as a guide for their budget planning, but are not required to allot funding in accordance with that formula. However, the communities are responsible for all road maintenance and repair costs for this funding.

The Department of Municipal and Community Affairs provides additional funding to communities under the Capital Program. This program funds road construction and major upgrading for public safety and transportation, where the magnitude of the work exceeds normal maintenance and repairs. Fifty percent of the costs are provided to tax-based again, and 100 percent cost to non tax-based.

The department has a five year capital forecasting plan for funding expectant projects. According to the department, situations arise approximately once or twice a year which are not dealt with according to the above policy. There are no clear guidelines within the



department to classify a project as major upgrading rather than as normal maintenance and repair.

Occasionally a project falls within a grey area and an agreement is reached whereby funding for a project is shared by the department, and the non-tax based community for its block funding. This apparently occurs primarily in situations where the department might otherwise not fund the project to this connection with the communities operation and maintenance responsibility, or might otherwise not fund it so quickly.

The proposed road upgrading in Fort Providence is such a project according to the department. The officials say that the department was approached, by the community, with a request for one half of the cost of the upgrading. The project was not budgeted for, this year, within the capital plan. The gravel application to the road, was proposed, which might be considered, and operations and maintenance is the responsibility of the community. However, as the project was needed, and was a major undertaking, the community has taken the initiative to propose cost shared work, the department agreed to contribute one half of the cost.

For another perspective, however, it might be argued that the road upgrading in Fort Providence meets the criteria of the department's Capital Program. In that, it is a major upgrading for the public safety and transportation, and the magnitude of the work exceeds normal maintenance and repairs. If so, the departments would normally fund 100 percent of the costs.

The department's five year capital plan, lists a total of 43 capital projects to its plans for non-tax based communities. One of the projects, within the Deh Cho constituency, the community road on the Hay River Reserve, is scheduled for upgrading during the 1994-95 fiscal year. There are no specific guidelines to determine whether a project will be considered, and the operations and maintenance responsibility of the community, or a capital project. The department has undertaken a policy review, of which one objective is, to develop such criteria. The policy itself is supposed to be completed by this fall, Mr. Chairman.

I would like to ask the Minister whether, or not, that policy has been developed?

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. We are still reviewing the standards, and criteria, to develop that policy. We are hoping to have that policy in place before the beginning of the budget cycle. Thank you.

**CHAIRMAN (Mr. Pudluk):**

Thank you. General comments. Mr. Ningark. Mr. Gargan.

**MR. GARGAN:**

Mr. Chairman, I was not listening, sorry. What was that again?

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**CHAIRMAN (Mr. Pudluk):**

Maybe if the Members are asking some questions, they should be more careful and listen. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. We are still developing standards, and criteria, to develop the policy. We would hope that the policy will be in place before the budget cycle begins. Thank you.

**CHAIRMAN (Mr. Pudluk):**

Thank you. General comments. Mr. Gargan.

**MR. GARGAN:**

Mr. Chairman, last year, I wrote to the Minister in regard to the culverts being blocked off, as we had a hard time during the thaw out season. When the snow melted, we had a real situation in which culverts were blocked off, and it really deteriorated the condition of the road in Fort Providence. A lot of the roads in the community collapsed, and there was not too much you could do about it. The heavy vehicles were sinking into these roads, getting stuck, and they had to block off different sections of the road, because it was really quite bad.

What the community had to do, because it did not have any monies allocated that year for this problem, the only approach they could take was the Hamlet put in \$5,400, and Municipal and Community Affairs came up with about \$5,530, and in that kind of situation the community had no choice, but to do the work. They did it because they had monies they could utilize from

the previous years that they had saved up, but also they had to sacrifice some of their contributions savings towards the curling rink, in order to do that. We had a situation in which, if we had voted regarding the situation of the flooding, maybe we would not have been in that situation.

I also wrote to the Minister with regard to getting a steam pressure system for the community. Again, its response, they do not have standards, or criteria, for purchasing that type of equipment. I do not know whether or not it is a first in the north for a situation like this to arise, but every spring we run into the same kind of situation. It is not because the culvert is not covered up, but because the water builds up in those culverts which you cannot avoid, unless you have a plug to plug the culverts with.

So water builds up and then it freezes again, and it does not take much, when you still have ice and snow in the ditches for culverts to be frozen right through. The equipment that they have in Fort Providence is a small little steam generator that they use to clean vehicles, and that is what they use. Last year, it took them about a week before they got through one culvert with that little steamer.

I think the Minister indicated that it costs about \$20,000 to \$22,000 to get a good steamer. It is a lot cheaper to purchase something like this than to go through about \$113,000 worth of work. The community had no choice in that. Has there been any developments in that area with regard to saving costs? A suggestion is that communities that require those steamers should be allowed to purchase that equipment, as part of the capital process of the department, then the department would not be spending...

I realize that the department spent \$56,000 as their cost, but they should have covered the whole thing, \$113,000.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. We will cover the full costs of extraordinary maintenance. I know in the eastern territory, when the culverts get blocked off, it is very, very difficult to thaw them out. What the communities have done, I do not know if they do it in the western arctic, is that they put a half inch, or a quarter inch

pipe inside the culvert, and they put fluids in it that do not freeze.

It is a lot cheaper for the community to make a hole through a culvert that way than to steam it. I think that technology could be applied where the Member is concerned, and it is quite cheap to do that. Cheaper than buying the big equipment. I think that the community got a steamer from Hay River the last time, and if they could do that, we would encourage it.

For extraordinary maintenance, the department will assist the community, or pay for the whole shot of the extraordinary maintenance cost for that type of thing. Thank you.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Gargan.

**MR. GARGAN:**

Has the community been approached with regard to the new method that you are referring to?

**CHAIRMAN (Mr. Pudluk):**

Mr. Minister.

**HON. TITUS ALLOOLOO:**

I do not know, we would have to check that.

**CHAIRMAN (Mr. Pudluk):**

Thank you. General comments. Mr. Ningark.

**MR. NINGARK:**

(Translation) Thank you, Mr. Chairman. I am concerned the regional employees are not travelling into the smaller communities because of the budget cutback.

I think the communities should be assisted by M.A.C.A., as much as possible, to ensure that the hamlets, and the municipalities, are operational. The hamlets can get into a lot of problems if they are not assisted by the regional offices of M.A.C.A.

In regard to the recreational budget, I think the maintenance budget also has been cut for the recreational facilities in the communities. Yes, I am in agreement with the reasons for the reduction, and because hamlets do not have adequate funding as of now, also because they have to have water services and sewage services. I believe that when a hamlet

does not have adequate operational money, the services would be cut down in the water and sewage services area.

I am aware of the fact that when they do not have adequate funding or operational money, even though they have had services four days a week for water and sewage, then when they do not have enough funding, they would have to cut the services down. I just wanted to bring this up. I do not have a question at this time. Afterward, when we start seeing the subdivisions in the book, then I will probably have a question.

**CHAIRMAN (Mr. Pudluk):**

Thank you. General Comments. Mr. Antoine.

**MR. ANTOINE:**

Thank you, Mr. Chairman. I think, looking at the Main Estimates for 1992-93, looking at the departmental overview, and the mandate goals and objectives, I must say that I do not think this department is fulfilling these mandates and these goals and objectives in the communities of Jean Marie River, Trout Lake, Nahanni Butte and Wrigley. I think it does in Fort Simpson, and to an extent, in Fort Liard. As far as I am concerned, the goals are not being met, according to the way it is written in this book. I want to qualify that by saying, according to your goals the mandate is such that the department is responsible for the development of local governments, responsive and responsible to residents, with sufficient legal

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authority and resources to carry out municipal responsibilities, to provide for public programs and services essential to a good community life.

I think there is an attempt by the department to do this, but there is a lot of room for improvement. I say this because, if you go into these communities, such as we did on the Standing Committee on Finance, we went to Nahanni Butte, we were told that there is a lot of room for improvement in that community. I know that you wrote me a letter, but I would like to see those things take place immediately. Why have these conditions existed this long? You have a big budget, you have the manpower, and your department should do it. Why are these communities left in the back, and left to struggle on their own?

I have been to communities in the north. It is not fair if you compare these communities to other

communities in the north, it is not fair at all to these people. You are responsible for these people, and you should carry out these goals and objectives that are written down here.

According to your objectives your department is supposed to complete and implement a departmental indication and training strategy, directed at municipal councils, administration, departmental staff, education, sport and municipal governments. I would like to see this happen.

I know these four little communities are unincorporated, according to M.A.C.A. guiding principles, but they are still communities, and there are still people living there. The chief and band councils are the ones in authority there, but there is no education, and very little training strategies directed at them today. I would like to see that improved. What we need in these communities is to train the leaders, and to be aware of a lot of different issues that are coming around, so that they can deal with, and improve the communities effectively. They need their resources there, to help them out. You should see some of the, I know this is not capital, but you should see some of the equipment that they have there. They have been promised over and over again, and are repairing old run down equipment. If you send the old equipment to other communities, that are used to having new equipment, they will never accept these conditions. I would like to see a lot of improvement in this department to these four communities that I mentioned.

It may very well be because of the staff that you have in the region, that are running the show there. I think you should take a real close look at the superintendent of M.A.C.A. that you have in Fort Simpson. I know that whenever I raise a concern, and I ask for briefing notes, he sends me briefing notes, but that does not help. It may sound very well to you, but to us in the communities, it is the same thing over, and over again.

What I am requesting is that you take a real serious look at the way the personnel and the department work in my area, and I really want to see improvement in these communities. They need that. It is long overdue, and I think that it is about time that you take a real meaningful look at the way these things have been carried out in these communities, and take serious action for providing the programs and services that are outlined in your departmental mandate, goals, and objectives, then apply it right

down to the letter, because it is what these communities are entitled to.

There are a lot of those specific areas that I probably would like to address, but I will wait and address them as they come up in the different activity summaries, and different tasks. That is all I have to say for my general comments for now. Mahsi.

**CHAIRMAN (Mr. Pudluk):**

General comments? Mr. Koe.

**MR. KOE:**

Mahsi, Mr. Chairman. I would just like to make a few comments on M.A.C.A., as it relates to local and community governments. I have always believed that self-government starts at home. I know the change in direction from the government started way back in the late 1960s, early 1970s, when even the department names were changing, when we moved from the federal government responsibilities, to territorial, from Department of Local Government to what it is today.

I was one of the first settlement secretaries hired in Fort McPherson, when we changed from the old area administrators to settlement secretary, and settlement managers. Communities have developed very rapidly, from settlement councils, to hamlets, to towns, and we have one city. Sometimes this development is too fast.

One that I am very familiar with, a town which continues to struggle through various boom and bust cycles, and when things are good, there is a lot of money available, and developments take place very rapidly, but people are still left with the bills to sort out after a major development. We wonder what happens, and how it happens? The point here, is that assistance is needed for communities like this to guide them through these times, and more emphasis is needed, not to take away from communities that need basic infrastructure, and basic development, but existing and larger communities also need that help.

You cannot have self-government without people, and you need to continue, as Mr. Zoe has put it, with people development. You have to have people that are going to manage the affairs of the communities, and they need to be trained in finances, decision-making, land management, recreation, and all the components in running communities. People have to be trained, and we have to continue putting resources

into the types of programs that are being offered by Arctic College, and other training institutions.

One of my colleagues has been very vocal in supporting M.A.C.A., as a lead agent for the development of self-government. I would like to state, and we mentioned in a motion earlier, in the west, especially in my area, that we put a strong emphasis on the communities to do a lot of this self-government work. Our situations are quite different than the east, in that we have band and the tribal councils, and in two situations, we have land claim agreements, which have specific conditions and terms for self-government.

On page 13-3 of the budget, there is a reference in there, on the environment, that we are working on, and the department is working under. One statement, I would like to focus on, is the one that says these local governments, clients of the department, are being challenged by aboriginal land claims, and demands for new form of political and constitutional development.

I hope those statements are made in a positive mode, and not a negative mode. I think it is a sign of the times. There has been rapid developments in our lifetime, mine especially, and we have seen great changes, and as changes go, I think it is not necessarily bad.

In terms of sport and recreation, again, I get very concerned about the quality of life of our residents, in terms of what they do with their leisure time. On one hand, government is increasing the social and health funding, and decreasing the sport and recreation funding, and there seems to be an anomaly here that maybe if the trend were reversed, we would not

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have social and health problems if people were kept busy.

I would just like to make those comments, and I, too, will have some specific questions and concerns when we get to the various activities. Mahsi.

**CHAIRMAN (Mr. Pudluk):**

Thank you. General comments. Does this committee wish to go page by page? Page 13-12, directorate, total O and M \$4,225,000. Mr. Dent.

**MR. DENT:**

Thank you, Mr. Chairman. When we were going through this budget in committee, we were told the department was laying its soul on the table, and coming clean with us in trying to explain that if the revised forecasts for 1991-92 shows \$3.5 million dollars, and they had 44.2 person years, they can get away with \$2.79 million dollars this year, and still show the same 44.2 person years.

I understand that a person year and a position are not the same thing, and I understand that there are things like unfunded positions, but I was just wondering if we could try and get a little more clarification as to how we can have the same number of person years, and how there can be such significant savings from one year to the next, in terms of salaries and wages?

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Mr. Chairman, I wonder if the Member could clarify his question. We did not get his question.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Dent.

**MR. DENT:**

Thank you, Mr. Chair. Page 13-12, if you look at salaries and wages -- are we not on 13-12? I am sorry. I thought we were on 13-12, Mr. Chairman.

**CHAIRMAN (Mr. Pudluk):**

Mr. Minister.

**HON. TITUS ALLOOLOO:**

Yes, we are. 13-12. I thought the Member said 15-12.

**CHAIRMAN (Mr. Pudluk):**

Mr. Minister.

**HON. TITUS ALLOOLOO:**

Mr. Chairman, I am not sure what the Member is asking.

**CHAIRMAN (Mr. Pudluk):**

On page 13-12, directorate. Mr. Dent.

**MR. DENT:**

Thank you, Mr. Chairman. I will try and clarify. On that page, if you look at the 1991-92 revised forecast, they are showing \$3.514 million dollars in salaries and wages under directorate. They are also showing total person years of 44.2, but in the 1992-93 Main Estimates, there is the same number of total person years, 44.2, and we are now showing \$2.979 million dollars in salaries and wages. So we have the same number of person years, and about half a million dollars less in salaries. Now, I know that there is a difference between person years and positions, and I understand that there are things like unfunded positions, but I am just wondering how we can keep exactly the same number of person years, and cut salaries by half a million dollars?

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. I will get our Finance Director to answer that question.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. France.

**MR. FRANCE:**

Yes, we adjusted the dollar figure at our variance time when we reviewed the budget at the first and third quarter in that year. We adjusted them, but we did not alter the person year consumption. That number does not reflect the \$500,000 increase in person years. We just altered the dollar figure.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Dent.

**MR. DENT:**

Thank you, Mr. Chairman. I am afraid that I do not understand. If, in salaries and wages, you spent \$3.5 million dollars last year, what have you cut to enable you to spend only \$2.979 million dollars this year, if your total person years has not decreased? I guess the real question here is are we reflecting the fact that there are still unfunded person years in this budget? In other words, there were 44.2 person years shown, but there are positions that are not being funded this year.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Mr. Chairman, yes, we do have unfunded positions. Perhaps our Finance Director could explain more on the Main Estimates. I am told that the advice for this is not necessarily what the department has spent, but it was budgeted through the budget exercise.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. France.

**MR. FRANCE:**

That is correct. The \$3.541 million dollars represents an estimate, or our revised forecast, of what we had intended to spend by the year end, and we had re-allocated funds from within the department from other areas to increase that particular forecast. The amount that we actually spent would be close to that particular amount, because it is what we anticipated. There would be another amount that we would have spent during the year. So this just represents a forecast, and in the forecast we did not adjust the person years. We should have, but we did not.

**CHAIRMAN (Mr. Pudluk):**

Mr. Dent.

**MR. DENT:**

Thank you, Mr. Chairman. I am just wondering, now being some six months after the end of the 1991-92 fiscal year, do you have an actual salaries and wages figure for this activity?

**CHAIRMAN (Mr. Pudluk):**

Thank you, Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr Chairman. Yes, we are creating figures for salary, and they are being created for the Public Accounts Committee. Thank you.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Dent.

**MR. DENT:**

Thank you, Mr. Chairman. I guess my concern is that if you see a drop in salaries, as Mr. France has indicated, that \$3.5 million dollars is close to the figure that was an actual figure, so we are probably looking at close to a \$500,000 drop in salaries for a year.

There must be quite an increase in the number of positions being cut, and if one of the goals of this directorate is to help develop local governments, perhaps we could ask how the department intends to fulfil that mandate with that many fewer people?

**CHAIRMAN (Mr. Pudluk):**

Thank you, Mr. Minister. Mr. Menard.

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**MR. MENARD:**

What we have done over the past year, is tried to stay within the budget, and not affect the services we give out to people in training and education. We have cut 21 positions that were unfilled, and we also cut 4 person years, and re-allocated within the department, to make sure we cover the areas of our mandate to keep giving service to communities.

So we feel we can still accomplish our mandate with the person years that we have at this time, even though we have cut the redundant positions, and cut four main person years. We have, for example, more job sharing, we also have consolidated different jobs, so one person does two functions instead of one.

So what we are trying to do is more with less, and still keep the same level of service. We might not be able to accomplish it, but we are trying, and we hope at the end of this year that we can accomplish all that we set out to do.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Directorate. Mr Koe.

**MR. KOE:**

On the same line of questioning. I guess, by my immediate reaction, I have the same issue that Mr. Dent had. Person years does not seem to reflect what is actually happening, based on these revised forecasts from 1991-92 and what is happening today. Can we get copies of allocations of person years for all activities, because all your activities except one, I think, have the same trend? I would appreciate it.

**CHAIRMAN (MR. Pudluk):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. Yes, we could pull that information.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Directorate, Mr. Antoine.

**MR. ANTOINE:**

Thank you, Mr. Chairman. Under the directorate, the top paragraph indicates that this is where all the funding for the headquarters regional area superintendent and administrative staff come from. The second paragraph deals with the directorate, directs activities to the departments towards its goals and objectives. The directorate advises, proposes, and implements public policy initiative aimed at development of local governments, and like I said in my general comments, I felt that the four communities of Jean-Marie, Nahanni Butte, Trout Lake, and Wrigley have not received the full benefit of the goals and objectives as outlined by this department. I want to ask the Minister, why have these four communities been left in the condition they have been, up to this point? Is there a different set of policies from this department dealing with these four communities, or are they part of all the other communities in the Northwest Territories? I was wondering if there are another set of standards directed toward these four communities?

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

With respect to the Member's communities, these communities are not considered organized or incorporated communities, therefore we have no policies as a department, in terms of assisting the communities. Under our policies, approved by the Executive Council which we are guided by, we assist communities where they are incorporated settlements, hamlets, or villages, towns and cities.

Normally these communities, where there are bands, the federal government is responsible for those, and for their community. Thank you.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Antoine.

**MR. ANTOINE:**

Mr. Chairman, I am very disappointed in this answer because these communities, the chiefs and band councils, are predominantly Dene communities, and because they are Dene, they are neglected by this government.

That is the problem with being a Dene in the north, this government does not recognize you as a Dene, for who you are, and that is what we have been saying all along. I think that everybody is so worried about the public government, and because you are a Dene you are not public, that is not fair at all, and I could use some stronger words right now the way I feel.

You have got to change that. You cannot say that is a federal government responsibility. We take your answer, we go to the federal government, and they are going to turn around to these communities and say that it is the G.N.W.T.'s responsibility. So we are caught in the middle. This is not something to sweep under the rug any more, you have to grab it, and deal with it.

I do not know what it is, is it this government's policy, or is the department's policy, that states that bands are not public, and therefore they do not qualify for the types of services everybody else gets? I am very disappointed and upset with this government, you have to change that way of thinking. I think it is a colonial type of thinking.

We have a majority of aboriginal people in this Legislature here, we should get away from this type of thinking. You have to accept these people for who they are, they are entitled to all of these services, I do not care whether they are treaty Dene, or white, or whatever.

That is what I have been getting at in my general comments. The people, in Nahanni Butte for example, have a well in the school for their water supply, and there is a little garden hose coming out of the side of the school. That is the water supply for the whole community, and the water is not good because it is not treated. So they take their boats and their five gallon pails, they go up the river a couple of miles to a creek, and then they get their water and come back.

Their sewer wagon is useless because the road to the dump is too swampy. They say that will be upgraded,

but the truck cannot pass it, so what they do is whenever they fill up the sewer tank, they find an outhouse and dump it in there. That is the kind of treatment the Dene people get from this government. That has come right down to the basics. How would you like to live in that community? That is degrading.

People wonder why Dene people get into social problems and drinking, and so forth. If you keep treating people like that, sure they are going to do that. This policy is backwards, it is a colonial type of thinking. I do not agree with it, and I think that this department has to do something about it right away.

In the community of Wrigley, the people in this community have a lot of pride in who they are. They trap, and they hunt and live off the land, but if these are the programs and services that everybody in the north has, then they should have it too. Just because they are not incorporated, they want to be chief and council, not a hamlet or whatever, they should not be forced to do something that they do not want to do.

That is why there is a third paragraph, community self-government concept, currently being advanced to meet the aspirations of community governments. There you go. That should have been in place a long time ago. That is why the people in the north -- in the smaller communities -- are fighting for

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self-government, to be recognized for who they are, and the way they organize their communities.

I think that there are two standards here, one for the Dene, and one for everyone else. I think that has to change. The answer that you have to go to the federal government for responsibility, it does not hold water, because they are going to turn right around and say go to the territorial government. It has been going on for years. I have been a chief since 1974, and that is the kind of answer that I have been getting since 1974, back and forth, back and forth.

This is a place where if you tell the world that you represent everybody, then you are going to have to include those communities as well, give them the type of services, the funding, and the resources that they are entitled to. Mahsi.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. We expend public money, those expenditures are guided by government policies, and there is nothing that we can really do as a department, without having the full support of the Executive Council policies.

Even though these communities are not considered organized, we give a lot of assistance on an ad hoc basis. We recognize the needs of the community, therefore the department has been working on developing a policy that will be a guide to fund unorganized communities. That policy is not in place yet, but we are working on it, because we recognize the need to develop a policy, since we spend money in those communities.

At this time we have no policy set. I agree with a lot of things that the Member is saying, we try to treat everyone the same, but the lack of policies for unorganized communities give us limited abilities, we do it on an ad hoc basis. Thank you.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Antoine.

**MR. ANTOINE:**

Thank you, Mr. Chairman. I would like to ask the Minister if he and his department will develop a policy to include the communities that are unincorporated into a status with everybody else? Thank you.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. Yes, the department is working on a policy that will be representing the unorganized, or incorporated communities. Thank you.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Directorate, with a total of \$4.225 million. Agreed?

**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Pudluk):**



Agreed. Thank you. Community works and capital planning with a total O and M of \$3.22 million. Are we agreed?

**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Community planning with a total O and M of \$1.365 million. Agreed?

**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Surveys and mapping with a total O and M of \$374,000. Agreed?

**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Sport and recreation with a total O and M of \$7.648 million. Mr. Koe.

**MR. KOE:**

Thank you, Mr. Chairman. I note that under departmental objectives, that one of the objectives under sport and recreation is to develop a training program for Traditional Games Program organizers. I am aware, being an active participant in sport and recreation, and over the years, there has been an heavy emphasis on certification of coaches and instructors. The certification process involves using the sport Canada National Coaching Certification Program, and uses the national standards.

In regard to traditional games, many communities promote and host traditional games and events, and we have many people that are the organizers, coaches, and performers. Many of these people do not register under the National Coaching Certification Programs, many of them would be, because of literacy not able to pass the examines. I know there is a very rigid course outline and structure of the courses, and most of them are required to pass an exam, with a certain percentage mark. Many of them will not register under these programs because of that. However, and I mentioned this yesterday in

terms of culture, and the cultural activities that people do, that this is one area that is a cultural activity, traditional games.

I think our government should have some kind of certification, or should have some kind of recognition for these people that do not register in the national programs. In every community we have all our native organizations, many of our people do these things, but they do not get that pat on the back or get recognition. I think we should have, because I think the north is very unique, some of our own standards, some of our own abilities to recognize these people, and certify them for what they do, and what they know, not necessary what their ability is to pass an exam with 70, 80 or 90 percent. It is a concern of mine. I think we should give recognition where it is due, and these people that promote, host, and coach traditional games should be recognized for their values to the community, and to Canada.

**CHAIRMAN (Mr. Nerysoo):**

Thank you, Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. I agree with the Member. As a department, we could look into certifying coaches, and other people who get involved in the traditional games. Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Sport and recreation with a total O and M of \$7.648 million. Agreed?

**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Municipal operations and assessment, total O and M, \$41.463 million. Agreed?

**SOME HON. MEMBERS:**

Agreed.

**SOME HON. MEMBERS:**

Thank you. Lands, for a total O and M of \$1.122 million. Agreed?

**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Detail of grants and contributions, page 13-19, grants, \$1.351 million. Agreed?

**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Contributions, page 13-22, \$44.033 million. Agreed?

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**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Total grants and contributions with \$45.384 million. Agreed?

**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Detail of work performed on behalf of third parties, are there any questions? Revenues, recoveries and transfer payments, are there any questions? Mr. Arngna'naaq.

**MR. ARNGNA'NAAQ:**

Mr. Chairman, I had a question in detail, on work performed on behalf of third parties.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. It is agreed that we return to detail of work performed on behalf of third parties? Are we agreed?

**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Proceed, Mr. Arngna'naaq.

**MR. ARNGNA'NAAQ:**

Thank you, Mr. Chairman. Under the official languages, French, I am not sure how this works, at the present time, but it was brought to my attention, in one of my communities, that the language that is being used in my community of Arviat, the by-law officers now have to use English and French, rather than English and Inuktitut.

I do not know of a single person in Arviat who is French, yet they have to use French in the tickets that they hand out to people. I am just wondering if this is the case in every community? Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Mr. Chairman, I would have to look into that for the Member. Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Mr. Arngna'naaq. Have we concluded that item? Agreed?

**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Revenues, recoveries and transfer payments, are there any questions? Are we agreed?

**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Distribution of budgets, are there any questions? Are we agreed that we have concluded that item?

**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Page 13-11, a total O and M of \$59.417 million. Are we agreed?

**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. That is program summary. Are we agreed?

**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Does the committee agree that we have concluded the Department of Municipal and Community Affairs?

**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. I would like to thank the witnesses for coming to our committee. What is the wish of the committee, that we proceed with the next item?

**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Nerysoo):**

Next department is Renewable Resources. Mr. Alloo, if you could make your introductory remarks with regard to the department?

Introductory Remarks, Renewable Resources

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. The management programs of the Department of Renewable Resources are well respected in other countries. I believe there are two reasons for this.

The first reason is that the health of our resources and environment is very important to residents of the Northwest Territories. Especially in smaller communities, most of our food comes from what we can hunt, trap or fish. The northern climate limits the food crops that can be grown, so we depend on what the land can provide us. I am constantly reminded that my most important job is to ensure that resources can meet the needs of our people.

The second reason for our reputation as good managers is that we have put a great deal of effort into involving residents in resource management. We have done this by listening to what northerners want, and involved them in decisions on the resources they use.

Our co-management agreements are being recognized by neighbours. The most recent notice has come from the government of Greenland, which now wishes to work with our government to co-manage the polar bears of Baffin Bay.

Before we discuss the 1992-93 budget of the Department of Renewable Resources, I would like to describe our progress in responding to the desires of our people to manage and increase benefits from our fish, forests and wildlife.

Fishing is an activity that has been part of our cultures for thousands of years. In recent years, residents have expressed their interest in developing these resources. Departmental staff often work with communities to conduct test fisheries for commercial ventures. Since I became a Member of the Atlantic Council of Fisheries Ministers, northern interests in inshore and offshore fisheries have been recognized.

The Baffin fishery, which began in 1987, has expanded to generate over \$3 million annually. In 1992, northern companies received quotas for shrimp, turbot, silver hake, mackerel and scallops, as well as access to southern stocks of mackerel and silver hake. I will continue to work to develop the Baffin, and other fisheries for the benefit of our people.

The harvest of furs has long been a part of the lifestyles of our people. I am told by many people that they want to continue to benefit from trapping. In recent years, activities of anti-trapping groups have affected the fur industry. The Department of Renewable Resources has been active in countering these threats. Now as the Northwest Territories' share of the Canadian fur harvest is increasing, the department is looking at ways to improve its support programs for trappers and the fur industry.

A fur strategy for the Northwest Territories is being developed. It is intended to increase benefits for residents and maintain fur bearing populations.

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The strategy will cover all aspects of the fur industry from teaching new humane trapping methods, to

processing, and marketing furs. A steering committee had been formed, and is composed of representatives from all regions. The strategy will be provided to Members of this Assembly for comment before any program changes are implemented.

I believe that residents must play a role in taking care of local resources. By ensuring benefits go to residents, the department gains their cooperation for this task.

One example is the wood bison of the Mackenzie Bison Sanctuary. In 1963, eighteen wood bison were transplanted to the Mackenzie Bison Sanctuary. The people of Fort Providence and Rae-Edzo were asked not to hunt these animals. Now the population has increased to about 2,000 bison.

Five years ago, a management plan was developed in consultation with residents. Quotas were established, and the bison have become a source of income, and food, for the people of Fort Providence and Rae-Edzo. The department is working to increase benefits through the development of an outfitting operation.

However, there is a dark cloud hanging over the healthy wood bison in the Sanctuary. That is, the potential for contact with the diseased bison in Wood Buffalo National Park. Since the 1990 environmental assessment report, the department has been a member of the Northern Buffalo Management Board, which is developing an implementation plan to replace the diseased bison with healthy ones.

Keeping diseased bison separate from the healthy wood bison is planned to be one component of the federally funded implementation plan. While waiting for the plan, the department received additional funds for two years, to maintain a bison free zone between the park and the healthy bison in the Providence and Liard area.

However, due to delay in completing the plan, I have now written to my federal counterparts to request financial assistance to keep these animals healthy. I am very concerned over this potential threat, and I am doing what is possible to keep the wood bison healthy.

Through the new Cooperative Forestry Agreement, the department is working with the communities in the western Arctic to improve forest management. Fort Liard residents are actively developing a forest management plan which will suit the needs of the community. The plan will cover managing the forest

for wood supply, wildlife, trapping, recreation and forest pests, such as the spruce budworm.

Western Arctic residents have also become more involved in forest fire management. Communities now advise the department of important areas that required protection from forest fires and areas where prescribed burning may be beneficial. Through this information and discussions with community leaders, better decisions on how, and whether, to fight fires are being made.

This summer, 285 fires were reported, slightly less than normal. Approximately six million dollars have been spent fighting 241 fires.

The department has always worked hard to maintain its contact with territorial residents. As our budgets, lifestyles and needs change, it becomes even more important to know what people want. The Department of Renewable Resources is always interested in hearing of new ways to involve residents in resource management. I would welcome your comments, Mr. Chairman, and any questions.

If I am allowed, Mr. Chairman, at some point in time in this committee, I would like to bring in some witnesses.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Is it the wish of the committee that we invite witnesses?

**SOME HON. MEMBERS:**

Agreed.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Mr. Sergeant-at-Arms, would you escort the witnesses in, please? Thank you. Mr. Minister, would you introduce your witness please?

Renewable Resources

**HON. TITUS ALLOOLOO:**

Mr. Chairman, to my left is my Deputy Minister, Mr. Joe Handley. Our Director of Finance is on his way, and he will be here shortly. Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Are there any general comments? Mr. Zoe. I should not say any general comments, I

should say is there a report from the Standing Committee on Finance? Mr. Zoe.

Comments From The Standing Committee On Finance

**MR. ZOE:**

Thank you, Mr. Chairman. Mr. Chairman, the Standing Committee on Finance wants to comment on three areas pertaining to the Department of Renewable Resources. Firstly, on community consultation on marine life harvesting. Mr. Chairman, the standing committee Members expressed concern that marine life is being taken from Arctic waters without community consultation.

Although this may be an area of mandate of the federal Department of Fisheries and Oceans, both levels of government have a responsibility to consult with communities affected. Our committee believes Renewable Resources must pay more attention to managing the development of northern fisheries, and protecting local interests with Fisheries and Oceans.

Committee Motion 168-12(2): To Adopt Recommendation #79

Therefore, Mr. Chairman, I move that the committee recommends that the Department of Renewable Resources take a more proactive approach to the management and development of northern fisheries. Further, the committee recommends that the department ensure the federal Department of Fisheries and Oceans not issue permits without consulting with local communities.

**CHAIRMAN (Mr. Nerysoo):**

Thank you, Mr. Zoe. Just prior to proceeding, Mr. Zoe, if I could ask the Minister to introduce the other witness that has just arrived?

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. To my right is Mr. Rick Feil, who is the Director of Finance.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. To the motion. Mr. Koe. Sorry, before we proceed, motion is in order, first issue. Secondly, to the motion. Mr. Zoe.

**MR. ZOE:**

Mr. Chairman, my preamble to the concern that was raised in the Standing Committee of Finance, I think is self-explanatory, and I would encourage all Members to support the recommendation that I put forward.

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**CHAIRMAN (Mr. Nerysoo):**

Thank you. To the motion. Mr. Koe.

**MR. KOE:**

Mr. Chairman, can we ask questions related to the motion?

**CHAIRMAN (Mr. Nerysoo):**

It is normally the practice of the House to allow questioning with regard to a motion. You may speak to the motion, and if there are issues, the mover has an opportunity to speak. Thank you. Mr. Koe.

**MR. KOE:**

Thank you, Mr. Chairman. A couple of issues -- one, that I hope the word "local" communities, consultation with "local" communities, includes the organizations that are designated by land claim agreements. These land claim agreements that I am familiar with have specific clauses, and specific chapters, that relate to Renewable Resources and have what we call designated organizations. So in passing this motion, I hope that it is clear that local communities include these designated organizations, and also include hunters' and trappers' organizations, or associations in each community.

My other comment is that when the department is taking a more proactive approach, I understand that there have been some negotiations with the Department of Fisheries and Oceans to assume some of the responsibilities and I hope, taking into consideration comments made by other Members in this House, that when we take on these federal responsibilities that all due care is taken in the negotiations process. So we do get our fair share and, hopefully, more than our fair share of the fiscal dollars and cents that go with these responsibilities. Those are the two comments that I would like to make.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. To the motion. Are there any other comments? Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. I just wanted to point out, in respect to aboriginal land claims, these claims are protected by the Constitution, which is normally stronger than ordinary legislation. So these agreements will be adhered to when they are finalized. Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Are there any other comments? To the motion.

**AN HON. MEMBER:**

Question.

**CHAIRMAN (Mr. Nerysoo):**

Question has been called. All those in favour? All those opposed? Motion is carried.

---Carried

General comments on the report of the Standing Committee on Finance. Mr. Zoe.

**MR. ZOE:**

Thank you, Mr. Chairman. The second item the Standing Committee on Finance would like to touch on is in regard to the fur industry strategy.

Mr. Chairman, the previous 11th Assembly approved a motion that the government, through the Department of Renewable Resources, the N.W.T. Development Corporation, or E.D.A., established tanneries, and other facilities for further development of the fur industry in the Northwest Territories from raw materials to finished goods.

Committee Motion 169-12(2): To Adopt Recommendation #80

Our committee is pleased that the Department is responding, by developing a fur industry strategy as an objective in the 1992-93 Main Estimates. Therefore, I move that the committee recommends that the Department of Renewable Resources complete the fur industry strategy for review with the 1993-94 Main Estimates. Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. The motion is in order. To the motion, Mr. Zoe.

**AN HON. MEMBER:**

Question.

**CHAIRMAN (Mr. Nerysoo):**

Question has been called. To the motion? All those in favour? All those opposed? Motion is carried.

---Carried

Mr. Zoe, report of the Standing Committee on Finance.

**MR. ZOE:**

Thank you, Mr. Chairman. The third item the Standing Committee on Finance wanted to comment on, is in regards to the measuring output and effect.

Committee Motion 170-12(2): To Adopt Recommendation #81

Mr. Chairman, the committee wishes to know what the department will accomplish with the money put into Renewable Resources Program? Therefore, I move, Mr. Chairman, that the committee recommends that the Department of Renewable Resources report, as a minimum, the following performance measurements in the 1993-94 Main Estimates:

1. Forest fire costs, and results;
2. Renewable resources development statistics; and
3. Wild life and environmental protection statistics.

Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Motion is in order. To the motion.

**AN HON. MEMBER:**

Question.

**CHAIRMAN (Mr. Nerysoo):**

Question has been called. All those in favour? All those opposed? Motion is carried.

---Carried

Are there any other comments from the Standing Committee on Finance? Mr. Zoe.

**MR. ZOE:**

Mr. Chairman, that concludes the items that the Standing Committee on Finance wanted to raise, pertaining to the Department of Renewable Resources. Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Are there any general comments? Mr. Todd.

**MR. TODD:**

Thank you, Mr. Chairman. I think the Department of Renewable Resources needs to revitalize some of this, particularly in the trapping area.

I know in some of these smaller communities that, and particularly one of the communities in my riding, Whale Cove, there are a number of people that

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if it were not for the fact that they were involved in harvesting of renewable resources, I suspect could not get by.

I know that in respect to just the harvesting of caribou for home consumption, the majority of people in most small communities simply have to do that to get by. There is simply not enough money in the levels of welfare, or jobs for these people to pay for the basics.

I think there has to be a better way in which we utilize renewable resources, particularly at efficient barren land caribou. I know that in my experience, when I travelled in Scandinavia and Finland and areas like that, and even when I was in Yakutsk in Russia, I do not think there is a single thing within the renewable resource, for example in caribou or reindeer, that is not utilized one way or another, whether it is the skin, the hooves, or whatever it be, and I am sure that we have not done enough of that.

It is not a field that I know well, but I know it is a field that is of real concern to a number of more traditional people in the riding of Whale Cove.

I suspect it is no different in Broughton Island, Pangnirtung, Clyde River, and some of the MacKenzie Valley communities. I would like to encourage the Minister, and his department to think a

little more creatively, and get a little more aggressive in the utilization of renewable resources.

It does not take a lot to provide some sense of income to some of these traditional people that I have in my constituency. I do not think that some of the older guys like Joe Ulurksit, or Sam Arualuak or the people in Whale Cove, are really looking for a permanent job, but they still need some kind of income to pay for the necessities of life. I am not convinced that the department is doing everything that it could be doing in terms of getting in behind these small groups, and helping them out.

I do not think it takes a great deal of money, either. I do not think you need massive infrastructure to assist people in renewable resources. What people want is assistance with a few nets, some assistance in terms of marketing their fish, etc. I think that I would like to encourage the department to get some of its people working on more creative ways to do things.

I know right now there is some concern with respect to tanneries, and the environmental considerations associated with them, however at some point we have got to move forward, and try to determine the rules and regulations to operate some of these tanneries. They would provide, in my opinion, some form of financial contribution to the smaller communities, and to the people who are directly involved in the renewable resources.

I think the other thing that, and I do not want to be too flippant, but I have this bunny-in-the-can theory, where there is a tremendous amount of resources out there that we are not being creative enough with. It was interesting yesterday, when we had the muskox from the lady from Fort Smith.

She has obviously done a great deal of work in trying to find creative ways to make wild meat saleable in the market place. I think we need to do more of that, whether it is seal, ptarmigan or arctic hare, and I think it maybe sounds a little crazy, but I do not think it is crazy.

I think if we did some experiments with some of these resources, we may be able to provide in a small way, some kind of financial support to people who want to do that.

Another example would be, and it is not done, but in the north shore of Quebec, which is similar to the Arctic, except it has a few trees, they have bay carpel, and some of the kids go out, and they collect bay

carpel, and they sell them to jam manufacturers, and again, I look at the berries that are across the territories, and I do not think we are utilizing them as well as we should.

So I think this department has got a very serious mandate for a small number of people, but it should be doing more than it is currently doing. I think it should be doing things perhaps in conjunction with Economic Development, or E.D.A. It should be doing things a little more creatively. They should be taking some risks, and we should be trying to get greater utilization out of the renewable resources. I would suggest to you, that we need to get back on the band wagon of the fur market. We need to get some of these people back on the trap lines that want to be there, and find ways and means in which to make sure that their resources have some value, so that people are not out there working for nothing. Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Any other general comments? Mr. Gargan.

**MR. GARGAN:**

Thank you, Mr. Chairman. Mr. Chairman, further to what Mr. Todd has said, one of the concerns that has been expressed -- Red Pedersen brought up this whole question of muskox, the over population of muskox, I forget in which area, the Minister is aware of it. Has there been any developments in that area, with regard to how they might be able to address the issue? I want to know if there are limited feeding areas for these animals, or they are over populated, one or the other?

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. We have a large population of muskox in Banks Island, and the group that is trying to develop a market for these animals, is mainly the Inuvialuit. They are trying to find markets in southern Canada, and they are trying to find markets in Japan or abroad, outside of Canada. To some degree they have been successful in finding markets. The harvest is still not as high as it should be. Thank you.

**CHAIRMAN (Mr. Nerysoo):**

General comments. Mr. Gargan.

**MR. GARGAN:**

Yes, Mr. Chairman, thank you. What about the herd that is on Victoria Island, is there anything happening with that particular herd?

**CHAIRMAN (Mr. Nerysoo):**

Thank you. I must remind Members, that these are general comments. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. I believe, at this point, it is being harvested, but they are not looking for a market for Victoria Island muskox at this point.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Gargan.

**MR. GARGAN:**

Mr. Chairman, thank you. One of the things that Mr. Todd addressed was with regard to the harvesting, and trying to assist the harvester with regard to supplementing their income, or their welfare. Mr. Chairman, one of the difficulties that I find is that in my own area, for example, we do turn out a lot of people who go to school here in Yellowknife. The school is doing quite good in turning out graduates. The kind of cultural programs that are delivered do not really prepare them for anything other than going back to the communities, it does not give them any choice. A lot of them have not got that choice to do anything, other than perhaps going back on the

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land and doing it as a hobby, but the choice to do it as a living is not there. I am just wondering whether or not the department has any area with regard to that, because conservation education and resource development is one of the objectives. I really would like to see that these people are offered something, if they are not willing to go to college or university, or to vocational or technical schools, then they should be offered something to fill their life. Right now, I think that there is that gap. Hunting and trapping has always been a part of the aboriginal culture, but people, young people are not really thought to take on that task. Is the department doing anything in that area, maybe trying to create and interest for this



young generation to have that opportunity to even look at it as a full time occupation.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Minister. Ms. Cournoyea.

**HON. NELLIE COURNOYEA:**

Mr. Chairman, I move that we extend sitting hours until we complete this department.

**CHAIRMAN (Mr. Pudluk):**

Your motion is in order, not debateable. All those in favour? All those opposed? The motion is carried.

---Carried

**CHAIRMAN (Mr. Pudluk):**

Mr. Minister, would you like to respond to Mr. Gargan's comments? Mr. Nerysoo.

**MR. NERYSOO:**

Mr. Chairman, I do not want to challenge the idea of the extension, but I hope that it is not a practice in future that when you raised on a point of order, you introduce a motion of extension. It would have been different if the Minister had been answering the question, and then it returned to the Member. It is the Minister that should have answered the question. I just wanted to remind Members we had agreed to extend, but on a procedural point, it is not normal that you do those things.

**CHAIRMAN (Mr. Pudluk):**

I agree with you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. We do not have a program at this point such a program as the Member is describing, although we assist, through our Renewable Resource Officers in the communities, to give environmental courses in the schools.

I believe that the back to the land program is more or less the responsibility of the education. I know in some cases, they have back to the land programs, or the local education authority gives out some assistance. Mr. Chairman, the department, at this point, is reviewing all the PYs to see how we best could assist our northern people in terms of

renewable resource harvesting. They are doing that now, but it is going to take a while to set it up.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Further general comments? Mr. Gargan.

**MR. GARGAN:**

Yes, just one last comment, I would like to give the other Members a chance before 6:00 p.m. With regard to your burn, you going to be carrying out prescribed burns in certain areas, and one of the areas is the Mills Lake area. It is a marshland area, I guess, if you want to call it that.

Mr. Minister, you do have the Little Rat Lake, and the Hook Lake bison, in the Jean Marie areas where they are going to be doing some burning. What exactly is involved here, and what do you expect to get as a result of burning all that grass? Is it going to be the same type of grass that is going to come out? I guess I am asking if this grass is good for the bison? I know that they are in the Mills Lake area, but they are not in the flat areas of Flat Lake, they are more in the bushes. I am just trying to rationalize why you want to burn the grass if they are not eating it?

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

The purpose of prescribed burns is to promote a better habitat for wildlife. Especially in the Fort Providence area, we were trying to promote a better habitat for bison. I will not direct the department to do prescribed burns without the community involvement, and I would like the communities to assist us in terms of the locations as well. In fact, next Wednesday the department will be meeting with people from Fort Providence to deal with that. Thank you.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Gargan.

**MR. GARGAN:**

Thank you. Is this only a plan right now, or has the committee been consulted about the intention of the department?

**CHAIRMAN (Mr. Pudluk):**

Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. They have been informed.

**CHAIRMAN (Mr. Pudluk):**

Thank you. General comments. Mr. Koe.

**MR. KOE:**

Mahsi, Mr. Chairman. I just want to reiterate Mr. Todd's comments about utilizing the resources that we have. This government should emphasize, and work towards, coordinating approaches and developments in these areas, by both the Department of Renewable Resources and the Department of Economic Development.

Traditionally our people used to harvest wildlife and use every part of the animal, fish, or bird that they harvested. I think, in this day and age, that we should go back to some of those methods, and use the advents of commercialization, and utilize all of these parts and pieces.

I wish to make several other comments. I know that there has been considerable work done on the new Wildlife Act, I wish that the work would proceed, but I caution again, that we have to take into account provisions of new land claims, and the agreements that were negotiated, when trying to create new acts.

I also note that in this budget, there are no specific dollars allocated for developments within the Gwich'in land claim, and I would like to know how you are going to cover any developments occurring from that land and settlement agreement?

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

In terms of aboriginal land claims, that is normally the responsibility of the federal government. Currently, I am told that the Intergovernmental and Aboriginal Affairs Department, or Secretariat, is negotiating with the federal government for the implementation of the aboriginal claim, so that we will be able to participate when the negotiations and the resources are concluded, from the federal government to our government. Thank you.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Koe.

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**MR. KOE:**

So, once these negotiations are complete, and if there are specific instances where monies are required from this government, I assume that transfers will be made to cover those?

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Mr. Chairman, our budget will still continue. The federal money will be supplementary to the implementation of land claims. Thank you.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Koe.

**MR. KOE:**

In looking at the details of this budget, you do not give many details in this book, that was tabled. I do not see any areas where coverage, under the Workers' Compensation Board, are provided for hunters and trappers. What is the status of the coverage through W.C.B. for hunters and trappers?

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. Since the guidelines for the Workers' Compensation Board have not been developed by the appropriate Minister, we have asked to come back with the supplementary funding for the Workers' Compensation Board, whenever the policies, or the guidelines, have been created.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Koe.

**MR. KOE:**

So, right at this moment, there are no provisions to provide W.C.B. for hunters and trappers, is that what you are saying?

**CHAIRMAN (Mr. Pudluk):**

Mr. Minister.

**HON. TITUS ALLOOLOO:**

That is right, Mr. Chairman. So far, what we have done is when W.C.B. determines that applicants should be compensated we normally pay it out of -- I am sorry, Mr. Chairman, apparently we had it in our previous budgets, until this year. We were told by the Financial Management Board that we should not have this money until the policies, or the guidelines, for the Workers' Compensation Board have been developed. We will be allowed to request supplementary dollars once we have guidelines for the Workers' Compensation Board. Thank you.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Koe.

**MR. KOE:**

Who is leading the work in the development of these policies for hunters and trappers under W.C.B.? Is your department working closely with officials from Workers' Compensation, or are they doing it in isolation from your department? I am confused.

**CHAIRMAN (Mr. Pudluk):**

Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. W.C.B. is working on the guidelines with our assistance. I believe the Department of Justice is also involved in developing these guidelines. Thank you.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Koe.

**MR. KOE:**

Just to be sure that I heard you right, at this moment there is no coverage provided under workers' compensation, for hunters and trappers?

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. There is still a coverage. We are still using the old guidelines, but the budget for that purpose, is not here. The hunters can still put in their claim to W.C.B. under the old guidelines. Thank you.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Koe.

**MR. KOE:**

Who is paying the bill for these?

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. Normally what happens is that, at the end of the year, Workers' Compensation Board will bill us, and we will have to put in a supplementary appropriation for it. Thank you.

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Koe.

**MR. KOE:**

So there is coverage provided, if hunters and trappers put in claims?

**CHAIRMAN (Mr. Pudluk):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Yes, Mr. Chairman.

**CHAIRMAN (Mr. Pudluk):**

Mr. Koe.

**MR. KOE:**

Mahsi. Another concern that I have, and it was raised several times last week, is a concern about water quality, the levels of testing, and the lack of progress in the negotiations of the Trans-boundary Water Agreements. Again, many of the people that I represent, and the communities in my area, are

downstream from the activities that are taking place in Alberta and B.C. I wish to reiterate the concerns of the Member for Thebacha, that this government has to get on to the negotiations of the Trans-boundary Water Agreements, and has to ensure residents of the north that we are going to have ongoing, good quality water. Mahsi.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Mr. Chairman, I agree, that we have to have agreements between provinces and the Northwest Territories. We have a draft agreement with Saskatchewan, but we have not been able to get final negotiations with the Alberta Government. They do not want to until they have a final agreement with British Columbia. We would like to see the conclusion of the Trans-boundary Water Agreements, but at this point in time, we cannot, until they have a Trans-boundary Water Agreement between the two provinces. Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. General comments. Mr. Koe.

**MR. KOE:**

The problem is negotiating. I think we can offer the services of some professional negotiators from my area, who may be able to assist you in these negotiations. Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. That was close to 10 minutes. General comments? Mr. Antoine.

**MR. ANTOINE:**

Thank you, Mr. Chairman. I have some general comments in regard to the Department of Renewable Resources. I agree with a lot of the speakers, all the Members here who have spoken in regard to people who use the land for wildlife harvesting, hunting, and trapping. I know that the trapping industry has not been doing well the last few years, because of different attempts to try and protect the fur bearing animals. In the meantime, it is a way of life for a lot of the people in my constituency, as well as the rest of the north.

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I am really concerned that not enough is being done to help the trappers. I know that in the middle of the debate that was going on in the north, and probably around the world, with regard to the fur industry, there was a lot of interest paid to the people who still trap in the north. There seems to be a steady decline in helping them out, and supporting that industry. Instead, I would like to see a more of an increase in helping the people who trap. Because of the economy now a days, employment is rising in the smaller communities and trapping is looking better and better all the time, especially for the younger people. That seems to be the only way to make any income these days. Rather than decreasing assistance to them, it should be increasing. I say that with all sincerity, that this is the only alternative for them, and that is what a lot of the trappers have been doing. They go out and trap. This is the time of year that they get prepared, in my part of the country, so that they will have a good year. I would really like to support them. In a lot of cases, they are not funded very well by other departments. This is the only way that they have income, and as far as I am concerned, they are organized. People say that they are unorganized, the Dene way is an organized way, and they should be assisted more than they have in the past.

In regard to the forest industry, I am surprised that one department does not want to help them, because they are a Dene community, and they live off the land, yet, another department wants to come in and take their resources, without a fair exchange. I say that because of the forest industry that is in my area, and the controversy in the traditional area of Jean Marie River. In your book, directive objectives, it says that there is going to be a "reforestation in the Jean Marie area", it specifically identifies that area, as well as, Cameron Hills. Also, there is another mention in your objective that the Jean Marie area, "in cooperation with forest management division, will have a prescribed burn". There is another area that prepares draft into greater resource management options, for review by the Liard Valley Renewable Resource Management Committee. I have some questions on those two areas. First of all, is that I know on reforestation, Patterson Mills went into Jean Marie, and did some clear cutting in that area, then the band in Fort Simpson and Jean Marie came in and they did work reforesting it. Can the Minister tell me who paid for this reforestation, and is that the general practice in forest management in the north, that a company

comes in and clears out the forest, then the government comes in and replants that area? I understand that in other jurisdictions it is up to the people who cut down the forest to replant it themselves. Is this going to be an ongoing policy in the north? Can he answer the first question? Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Mr. Chairman, normally, in the forestry industry, the company who cuts trees are charged with a fee that would allow the government to reforest the area with those fees that are charged to the company. Thank you.

**CHAIRMAN (Mr. Nerysoo):**

General comments. Mr. Antoine.

**MR. ANTOINE:**

My other question is in regard to a prescribed burn in the Jean Marie River area, in cooperation with the Forest Management Division, it sounds funny that you want to reforest the area, and then you want to turn around and burn it. That is one question.

I was wondering if the people, the Jean Marie River Band, and the Fort Simpson Band would be involved in this burn? Have they been contacted, and are they in agreement to do this prescribed burn in this area?

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. It could be a disease or old forest areas, but I would like to say again, the department will not do prescribed burns without consulting the community. If we do not have community support, then we are not going to go into areas where the community does not want us and burn. Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Mr. Antoine.

**MR. ANTOINE:**

Thank you, Mr. Chairman. I am glad to hear the Minister say that. I do not know of any consultation that has taken place with the people from Jean Marie River about a burn. There should be consultation as early as possible, and even perhaps consultation of our people from Fort Simpson as well, because we use that area as well as Jean Marie River people, and the area is very thickly forested, and there is the possibility of that burn getting away, so I think there should be consultation with these people in these communities before, or, at least, as soon as possible. That should be done right away.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. Yes, we will do that as soon as we can.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. General comments, Mr. Antoine.

**MR. ANTOINE:**

Thank you again, Mr. Chairman. There is another specific objective that is outlined in the Main Estimates, and that is that the department is going to draw up a draft of integrated resource management plan options for review by the Liard Valley Renewable Resources Management Committee.

I have been keeping pretty close tabs with the people in Liard and Nahanni on this particular initiative. It is the first time that the communities are attempting to take a close look at the resources in their particular area with an idea that eventually they are going to develop it.

I want to ask the Minister if his department has been in close contact with the committee, and does the committee know that this is one of the objectives of his department, to prepare these plans for options for their review?

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. Yes, we have been working very closely with them, and have attended virtually all their meetings. Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. General comments, Mr. Ningark.

**MR. NINGARK:**

Thank you, Mr. Chairman. Mr. Chairman, forest industry has been a main source activity for most of the native people in the territories in the past. Many people in the west, and in the east are still pursuing the activity today and that is, hunting, and trapping.

However, this important livelihood and activity has been devastated by the anti-trapping movement in our country, in other countries, and internationally. This, Mr. Chairman, is the agonizing reality. A reality that I think this government can turn around to the benefit of all the people, mostly the hunters' and trappers' associations.

My question to the Minister through you, Mr. Chairman, is what is the Department of Renewable Resources doing to promote the fur industry in

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the N.W.T., to retain the important livelihood of the native people of the N.W.T.? Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Mr. Chairman, we are working on the first strategy for the Northwest Territories that would guide us to address some of these concerns, that will promote the fur industry, working with the Fur Institute of Canada. We contribute a portion to the Fur Institute of Canada, and we have people in our department that are working on national, and international, fronts to deal with animal rights people, and also to find ways to save the industry. Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. General comments, Mr. Ningark.

**MR. NINGARK:**

I would like to suggest that we go activity by activity, Mr. Chairman.

**CHAIRMAN (Mr. Nerysoo):**

General comments, Mr. Arngna'naaq.

**MR. ARNGNA'NAAQ:**

Thank you. Are we going to continue with general comments, because I have general comments to make?

**CHAIRMAN (Mr. Nerysoo):**

Yes, Mr. Arngna'naaq, general comments.

**MR. ARNGNA'NAAQ:**

Thank you, Mr. Chairman. I have recently been reading about some of the debates that have been going on in this House. I suppose it would be the 10th Assembly, and all the debates that were going on seem to relate a lot to the Hunters' Assistance Program, which was to be dealt with at that time.

Representing two communities which have a high level of unemployment, and receive a lot of social assistance, we have a lot of people who are living a traditional style inside a community. I am just wondering if there was ever such a program that was created. I understand from the debates that there was to be a program in conjunction with social services, and I am just wondering if that was created. Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. There was a proposal developed by different departments, including Social Services, Health, Economic Development, but they were proposals that were never really accepted. What we have done so far, at this point, is try to pull together all the monies that we have to assist trappers who are harvesters of our resources in the Northwest Territories, to see if we could better streamline them, and give assistance to trappers. Plus, our government has made some agreements with the aboriginal organizations with respect to Nunavut, and they will be contributing a substantial amount of money. When the Nunavut was created, land claims were a reality, so we have asked the aboriginal organizations to be in charge of that. Our government will be contributing a substantial amount of money to create a hunter's income support.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. General comments. Mr. Arngna'naaq.

**MR. ARNGNA'NAAQ:**

Thank you, Mr. Chairman. From what we can see, the creation of Nunavut is still another seven years away. Is there anything that this government, this department, is willing to do, as far as people on social assistance? Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you. The total contribution that we are proposing to give to the renewable resource harvesters is \$2 million, and an additional \$2.6 for grants and contributions under our program. I am told that once the Nunavut claim is ratified, the federal government will be giving some resources to T.F.N., then T.F.N., once they are organized, ratification will take place November 1,2, 3. If the Nunavut claim is ratified, then the federal government will make contributions to T.F.N., and our government has promised T.F.N., if T.F.N. creates a hunter income support, make substantial contribution towards that program. Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. General comments. Mr. Arngna'naaq.

**MR. ARNGNA'NAAQ:**

Thank you, Mr. Chairman. The other questions, that I have, from looking at the main objectives of Renewable Resources, and from the remarks that were given by the Minister, as far as Renewable Resources were concerned, to me they sound great for the west, and they sound great for the east, but my community, the communities that I represent, do not fall into those categories.

We sound like we have a plan for forestry, we have a plan for fisheries which deals with fishing, but in Baker Lake we have no fishing quotas, we do not have any commercial fishing. In Baker Lake, we do not have a forest, so we are stuck in between. From that, we have in the west, moose, you have other sources of food, traditional foods that are available both sides of where we are, so we are stuck in between, with just caribou and fish.

Looking again at the debates that were taking place at the time, that the Wildlife Act, at the present time exists, shows that there was considerable debate, again in this House, indicating that the numbers for caribou, or the number of caribou around Kamaniriak and also in the west, were very much lower than they actually were. Maybe the caribou had moved to another location, I do not know what it was, but there was a miscount of the number of caribou that there actually are.

Based on that information, the quotas that we have today, as far as caribou for commercial hunting, which again, does not exist in the Keewatin, at least not that I know of. I am wondering, are there any plans by the Department of Renewable Resources, to either increase, or to somehow improve, commercial hunting, or commercial sports hunting of caribou, in the Keewatin area. Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. If people are interested in commercial quotas for outfitting or for meat sales, I would be very happy to talk to the Member, or to the H.T.A. in his riding.

In respect to commercial quotas for caribou, not all residents of the Northwest Territories agree on this, but I would like to approach the individual communities, or individual organizations, with respect to commercial quotas. Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. General comments. Mr. Arngna'naaq.

**MR. ARNGNA'NAAQ:**

Thank you, Mr. Chairman. In the objectives shown on page 12-5, it indicates that one of the main objectives under wildlife management will be to conduct major studies in the following area, and a couple of those are the caribou and wolf.

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I would like to get a little bit more of an idea on what major studies mean on caribou and wolves. Thank you. Mr. Chairman.

**CHAIRMAN (Mr. Nerysoo):**

Just to remind Members, that when you are getting into specifics, we should be dealing with those specifics in those areas. Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Mr. Chairman, I will have to get back to the Member with more details as to what we are doing in areas of caribou and wolf studies. Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. General comments. Mr. Zoe.

**MR. ZOE:**

Thank you, Mr. Chairman. I have a few general comments on the Renewable Resources budget. Honourable Members who were here in the House, during the 11th Assembly, will recall that I have raised many of these issues before. I do not need to comment on the importance of this department, Mr. Chairman, this is something that has been emphasized many times in this House. The Minister mentioned that again, in his opening comments earlier today, sustainable development. The way we care for our renewable resources in the Northwest Territories, the programs, the services that we develop to ensure our animals and our land survives. The policies that we develop to support the continued survival of our traditional harvesting activities and even our ability to protect our environment from contaminants resulting from industrial development within and outside the Northwest Territories. These are all critical to our identity as native people, and as northerners. These matters are critical for another matter, as well, they have always been, and will continue to be vital to the emerging economy of the territories.

This is clearly laid out in the economic development strategy which Mr. Wray, during the 11th Assembly, brought before this House. The strategy document titled "Renewable Resources Building on a Tradition." Mr. Chairman, I am going to quote from that document, "people in the Northwest Territories have depended on the land and all it offers for thousands of years. Our renewable resources continue to have great significance to northern lifestyles and cultures, as well as to our economy. Renewable resources have the potential to contribute even more to the economy than they do at present. We could use more of our resources and use them more profitably in a manner consistent with traditional northern values."

That is what was said in the government's economic development strategy when it was prepared in February, 1990. It is still relevant today, as it was then, maybe even more so, particularly for people in my region who have just recently initiated some exciting new prospects that will allow us to use our rivers as a source of hydroelectric power.

As Dene, the people of the North Slave are enthusiastic about the promises of these new developments, but, we insist that they proceed in a manner consistent with traditional northern values, as outlined in the economic development strategy. We may be looking to the Department of Renewable Resources for consultative and technical support through the course of our negotiation as we approach this new initiative.

I wonder if the Minister has considered this in his budgetary planning for the current year, Mr. Chairman?

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. We are part of the discussions that are taking place now. There is no need to include money at this point.

**CHAIRMAN (Mr. Nerysoo):**

Mr. Minister.

**HON. TITUS ALLOOLOO:**

Yes, we are part of the discussions that are taking place between the Dogrib Nation and the department. We feel that, at this point, we could do it in house. Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. General comments. Mr. Zoe.

**MR. ZOE:**

I am glad, Mr. Chairman, that the Minister is willing to try to find money from within his department to do this type of work. Mr. Chairman, in regards to consultation with community elders regarding wildlife management, I have a few general comments to make about the importance of consulting with elders on wildlife management issues.



---Applause

**MR. ZOE:**

I first raised this way back on April 6, 1988, Mr. Chairman, when I expressed my concerns about the lack of consultations that had gone into the Department's decision to raise caribou quotas from three tags to five. Although a lot has been done to support the development of Hunters' and Trappers' Associations, I am sometimes uncertain about how much actual effort goes into implementing the input the department receives from them.

I would like to see the Minister establish effective directives on how policy development should proceed. These should include mandatory stages of consultation with elders from communities affected. Like my honourable colleague to my left, from Inuvik, I am very interested in the progress that the department is making toward revising and re-enacting the Wildlife Act.

Again, however, this process must include the active participation of our elders. Mr. Chairman, I want to stop here and let the Minister respond on this issue of community consultation.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Thank you, Mr. Chairman. Our programs that we do, in terms of wildlife management, are done with the communities, co-managed with the communities. In respect to our connections to the communities at this point, we normally use local Hunters' and Trappers' Associations and, most of the time, these local Hunters' and Trappers' Associations are very well connected with the elders.

I think since we have used H.T.A.'s to consult with the communities, they have done very well for us as a department. Also, they have taught us, in areas of wildlife research and management. Thank you.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. General comments. Mr. Zoe.

**MR. ZOE:**

Mr. Chairman, just to respond. I hope the Minister would also consider organizations such as the band

councils, particularly in the west. Also, some communities have elders' councils, and if the department can utilize these type of people for consulting, this will get the active participation of elders in the process, to do legislation, and so forth.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Mr. Minister.

**HON. TITUS ALLOOLOO:**

Mr. Chairman. Yes, we will look at the Member's concern, and see where we could improve in that area. Thank you.

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**CHAIRMAN (Mr. Nerysoo):**

Thank you. General comments. Mr. Zoe.

**MR. ZOE:**

Mr. Chairman, in regards to Renewable Resource officers, I have also been concerned for a long time, about the adequacy of the staff resources, and the training available to this department, particularly in my region. Back in March of 1989, Mr. Chairman, I raised concerns that there were insufficient fuel operations personnel in place to meet the Renewable Resources workload of the North Slave region.

At the same time, I also expressed concern about the need for an effective in-service training program for Renewable Resources officers. I would like to ask the Minister now, whether there has been any substantive improvement in the level of staffing, and the type of training for fuel operations, particularly in my region.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Mr. Minister. Just to remind honourable Members, Mr. Zoe, you are getting into the more specific detail on fuel operations on that matter, I am not going to stop you from asking the question, but just to remind you that you are getting into specifics. Mr. Minister. I see that you have got a new appointment, Mr. Pollard. Is that recent? Mr. Minister.

**HON. JOHN POLLARD:**

Mr. Chairman, I think what the Minister is talking about is the debate that has gone on here for some time about the fact that the North Slave was, at one

time, going to get a facility, and there was no PY with it. I am informed by the Deputy Minister that there is a process under way whereby the staffing across the Northwest Territories is being looked at, and there may, from that be some re-allocation.

With regards to the second part of the question, which is, is there a specific training program within the Department of Renewable Resources, Mr. Chairman, there is not a specific training program. Within this particular department there are varying needs and varying levels of expertise. There is no professional development program, but each of those needs, each of those areas of expertise, is handled on a local basis for training.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. General comments. Mr. Zoe, you have gone beyond your ten minutes. Mrs. Marie-Jewell.

**MRS. MARIE-JEWELL:**

I have other general comments, but I do not want to proceed with them this evening. I would like to report progress.

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Motion to report progress. It is not debatable. All those in favour of the motion to report progress? All those in opposed? I will rise and report progress. The motion is carried.

---Carried

**MR. SPEAKER:**

I call the House to order please. Item 19, report of committee of the whole. Mr. Chairman.

ITEM 19: REPORT OF COMMITTEE OF THE WHOLE

**CHAIRMAN (Mr. Nerysoo):**

Thank you. Mr. Speaker, your committee has been considering Committee Report 17-12(2) and Bill 33, and wishes to report progress with 10 motions being adopted, and Mr. Speaker, I move that the report of the Chairman of the committee of the whole be concurred with.

**MR. SPEAKER:**

Seconded, Mr. Koe. Motion is in order. All of those in favour? All of those opposed? Motion is carried.

---Carried

Item 20, third reading of bills. Item 21, Mr. Clerk, orders of the day.

ITEM 21: ORDERS OF THE DAY

**ACTING CLERK OF THE HOUSE (Mr. Schauerte):**

Mr. Speaker, announcements. At 8:00 a.m. tomorrow morning, a meeting of the Special Committee on Constitutional Reform, at 9:00 a.m. the Ordinary Members' Caucus. Orders of the day for Friday, September 25:

1. Prayer
2. Ministers' Statements
3. Members' Statements
4. Returns to Oral Questions
5. Oral Questions
6. Written Questions
7. Returns to Written Questions
8. Replies to Opening Address
9. Petitions
10. Reports of Standing and Special Committees
11. Reports of Committees on the Review of Bills
12. Tabling of Documents
13. Notices of Motion
14. Notices of Motion for First Reading of Bills
15. Motions
16. First Reading of Bills
17. Second Reading of Bills
18. Consideration in Committee of the Whole of Bills and Other Matters
19. Report of Committee of the Whole

20. Third Reading of Bills

21. Orders of the Day

**MR. SPEAKER:**

Well done, Mr. Clerk.

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--Applause

**MR. SPEAKER:**

This House stands adjourned until 10:00 a.m. Friday,  
September 25, 1992.

**--ADJOURNMENT**