

# NORTHWEST TERRITORIES LEGISLATIVE ASSEMBLY

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## **HANSARD**

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The Honourable Michael A. Ballantyne, Speaker

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## MEMBERS PRESENT

Mr. Antoine, Mr. Arngna'naaq, Hon. James Arvaluk, Hon. Michael Ballantyne, Mr. Bernhardt, Hon. Nellie Cournoyea, Mr. Dent, Mr. Gargan, Hon. Stephen Kakfwi, Mr. Koe, Mr. Lewis, Mrs. Marie-Jewell, Ms. Mike, Mr. Nerysoo, Mr. Ningark, Hon. Dennis Patterson, Hon. John Pollard, Mr. Pudlat, Mr. Pudluk, Mr. Todd, Hon. Tony Whitford, Mr. Zoe

ITEM 1: PRAYER

---Prayer

## SPEAKER (Hon. Michael Ballantyne):

Item 2, Ministers' Statements. Ms. Cournoyea.

ITEM 2: MINISTERS' STATEMENTS

#### **HON. NELLIE COURNOYEA:**

Mr. Speaker, due to some immediate activity and my not having time to give notice, I would like to ask permission to make an emergency statement regarding the mediation on the problems at Royal Oak Mines.

#### MR. SPEAKER:

Go ahead with your emergency statement, Ms. Cournoyea.

Minister's Statement 10-12(3): Strike Mediation Report

#### **HON. NELLIE COURNOYEA:**

Thank you. Mr. Speaker, the government has just received copies of an interim report and recommendations made to the federal Minister of Labour by the two mediators who were appointed recently to try to find a solution to the labour dispute between Royal Oak Mines and the Canadian Association of Smelter and Allied Workers.

The strongly worded report states quite clearly that both parties to the dispute must adjust their negotiation behaviour.

It notes that in order to continue the mediation process:

-the employer must restrain itself from taking bargaining positions which it surely must know would

be unacceptable to virtually any organization of workers; and that

-both management and union must agree to a lawful process to settle the outstanding dispute surrounding the dismissal or discipline of union workers rather than making it, to all intents and purposes, a precondition to the negotiation of a new collective agreement.

The report also notes that the union's position falls short of comprising a realistically concrete proposal sufficient to generate real momentum at the bargaining table.

The report adds that the public fallout from this labour dispute has been enormous and unprecedented in the experience of the two senior mediators. The report states that both sides of the dispute owe it to the surrounding community to take a serious and tangible step toward the resolution of this dispute.

Mr. Speaker, the government is encouraged by this interim report and along with the citizens of Yellowknife and the Northwest Territories, is anxious to hear the reaction of Royal Oak Mines and the Canadian Association of Smelter and Allied Workers.

I will be making copies of the report available to Members of the Legislative Assembly this afternoon. Thank you.

---Applause

#### MR. SPEAKER:

Ministers' Statements. Item 3, Members' Statements. Ms. Mike.

ITEM 3: MEMBERS' STATEMENTS

Member's Statement On Point Of Order Raised By Mrs. Marie-Jewell

#### MS. MIKE:

Thank you, Mr. Speaker. I rise today regarding the point of privilege raised on Tuesday, November 24, 1992 by the honourable Member for Thebacha, Mrs. Marie-Jewell.

Mrs. Marie-Jewell was forced to raise a point of privilege to refute serious and misguided allegations of political interference and influence in the News/North. As an elected aboriginal person from a small community, Mrs. Marie-Jewell has to fend off

these serious and damaging allegations in order to perform her duty as an elected Member from that constituency.

Mr. Speaker, this is an unfortunate incident which raises an even larger issue for many Members of this Legislative Assembly. How can they address constituency issues that arise in our small and closely related communities? Mr. Speaker, the kinship patterns of aboriginal people are quite different from those of Euro-Canadians, and that may cause some of the problem.

To give you some background about how I am connected to my region, I will provide you with some examples. My aunt is the executive director of the Baffin Regional Council. My brother is the president of Pangnirtung Fisheries. My cousin is the Mayor of Pangnirtung. My cousin's husband is the Mayor of Clyde River. I do have some relatives and friends within T.F.N. Suffice it to say, Mr. Speaker, that I have relatives or close friends serving on virtually every board, council or agency and participating in every sector of the economy in the Baffin region.

Mr. Speaker, if I cannot raise issues relating to my constituency where it might be perceived on the surface that a conflict of interest exists because my family or friends are directly or

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indirectly involved, then I could not adequately perform my duties in this House.

Mr. Speaker, I seek unanimous consent to conclude my statement.

## MR. SPEAKER:

The honourable Member is seeking unanimous consent. Are there any nays? There are no nays, please proceed, Ms. Mike.

## MS. MIKE:

Thank you, Mr. Speaker and colleagues. That is both the benefit and disadvantage of serving a riding where you were born and raised. You either know or are related to almost everyone in the community. Mr. Speaker, this has never stopped me from performing my duties in the best interests of my constituents no matter what side of the issue my relatives may be on.

Mr. Speaker, I would like to say the way in which I perceive the logic of the News/North editors, is that

the only people who could serve effectively in most ridings across the Northwest Territories are nonaboriginal people who either were born and raised or lived in the north for only a short period of time.

Mr. Speaker, on that note I will bet you that this statement will not get on the News/North. Thank you.

#### MR. SPEAKER:

Item 3, Members' Statements. Mr. Dent.

Member's Statement On Resolution For Royal Oak Mines And C.A.S.A.W. Labour Dispute

#### MR. DENT:

Thank you, Mr. Speaker. Mr. Speaker, as we have just recently heard the interim report and recommendations with respect to the labour dispute affecting Royal Oak Mines has been released today. It was noted by the Premier in her emergency statement that the report provides a path towards solving this long-standing and bitter dispute.

I would like to add my voice to those encouraging both sides in this dispute to take careful notice of the recommendations provided by Don Munroe and Vince Reddy. The people of Yellowknife and the north demand that both parties as noted in the report adjust their negotiation behaviour. There has been enough confrontation. It is time to get the process working.

Mr. Speaker, the report and recommendations make it clear that both sides in this dispute have played a part in extending the length of this dispute and that both sides owe it to the community to take a step towards resolving the dispute. Mr. Speaker, I say Amen to that. The people of Yellowknife and the rest of the north have a right to expect both sides to take that step immediately.

Mr. Speaker, I congratulate Mr. Reddy and Mr. Munroe on their ability to chart a path out of this current impasse and not having given up when facing seemingly impossible odds. I hope we can expect to hear in very short order that both sides in this dispute will accept these recommendations and that we will see the process towards a resolution started. Thank you, Mr. Speaker.

## MR. SPEAKER:

Item 3, Members' Statements, Mr. Bernhardt.

Member's Statement On Kitikmeot Region And Government's Decentralization Initiative

#### MR. BERNHARDT:

Thank you, Mr. Speaker. During the doom session of this House I wish to speak about the decentralization initiatives of this government. My concern at the time was the seemingly unequal distribution of our government program to the regions of this territory, and this remains my concern today. As all members are aware, the majority of benefits from this decentralization initiative will go to the Keewatin, Fort Smith and Inuvik regions. Once again, those in most need, the people of the Kitikmeot have been ignored. It seems that whenever this government proposes a large initiative such as the decentralization initiative, the Kitikmeot does not benefit, and there is always some bureaucratic reason for this omission. During this particular exercise the government stated that there exciting mining activities are taking place in the Coronation Gulf area and that economic development will naturally flow from these developments. I wonder if the Minister of Finance can tell me and the people of my region when these benefits will begin to accrue in the region? When can they expect to see training programs and more importantly jobs from these developments? Will it be sometime in 1993 or 94 or sometime in the next century? I do not suppose that the Minister can give me a reasonable answer to this question, because he simply does not know. I can only assume that people in my region will be doomed to a future of poverty and reliance on the social welfare system until these mining developments take place, if ever. I do not wish to offend the Members of this House. However, I ask all Members to consider the purpose of decentralization. Is it to provide better programs and services or are we simply moving parts of departments to the regions? I hope it will be the former rather than the latter.

Mr. Speaker, I seek unanimous consent to continue my statement.

## MR. SPEAKER:

The honourable Member is seeking unanimous consent. Are there any nays? There are no nays. Please proceed, Mr. Bernhardt.

#### MR. BERNHARDT:

Thank you, Mr. Speaker, honourable colleges. I would ask for the support of this House that we agree on basic principles of decentralization and not simply

base the concept of decentralization on political agreements or arrangements. Mr. Speaker, if I sound frustrated with this process it is because I am. This government cannot continue to ignore its responsibility to develop the economy of the Kitikmeot region. Economic development issues of this government have to take into account all regions of the territories, not simply the most aggressive. Mr. Speaker, if this government is truly committed to developing the economy of the Kitikmeot region and feels the exploration for minerals in this region will contribute greatly to this development, then it would seem only natural that the Department of Energy, Mines and Petroleum Resources be considered a prime candidate for decentralization to Cambridge Bay, the regional centre for Kitikmeot. I would expect that this government would give this request due consideration, as it has for other regions of the

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territories such as the Keewatin, Fort Smith and Inuvik regions. Thank you, Mr. Speaker.

#### MR. SPEAKER:

I would like to take this opportunity to recognize and to welcome Mr. Jack Kupeuna, the vice-president of T.F.N. Item 3, Members' Statements, Mrs. Marie-Jewell.

Member's Statement On Minister Of Health's Response To Questions

## MRS. MARIE-JEWELL:

Thank you, Mr. Speaker. I rise today to speak about the responses given by the Minister of Health to my questions in the House yesterday. In my questioning I was trying to get the Minister to at least think about the consequences of the fact that Dr. Covert remains the president of the Board of Inquiry, which is appointed under the Medical Profession Act to inquire into the competence and ability of physicians while he faces a malpractice suit. I realise that Dr. Covert has stepped aside from one particular inquiry, but he apparently has not resigned from the board itself. Yesterday in response to my concerns about this fact, the Minister says, and I am quoting from the unedited transcript, "that if the law is being met, and if the Members of this House, of this board or any other quasi-judicial board meet the requirements of the law, Mr. Speaker, we need not go any further and question their qualifications or their standing. That would be a task on the integrity and independence of that board."

Mr. Speaker, I was dismayed, appalled and shocked at what I heard, but not really surprised. It confirmed that the Minister has not fully considered his responsibilities as the Minister of Health, and it reaffirms to me the duty of ordinary Members to ensure that Ministers do consider their responsibilities. This government Mr. Speaker, was sent a clear message by the Northwest Territories Court of Appeal about appointments to quasi-judicial boards in the case of Doyle versus the Commissioner of the Northwest Territories. Mr. Speaker, this case focused on the charter, which I recognize, but the entire process for handling complaints against judges could have been invalidated if the people who the Minister of Justice was allowed to appoint under legislation, had been members of the judicial council. Even now if the Minister of Justice...

#### MR. SPEAKER:

Mrs. Marie-Jewell your allotted time has lapsed.

#### MRS. MARIE-JEWELL:

Thank you, Mr. Speaker. I seek unanimous consent to continue.

#### MR. SPEAKER:

The honourable Member is seeking unanimous consent. Are there any nays? There are no nays. Please proceed, Mrs. Marie-Jewell.

## MRS. MARIE-JEWELL:

Thank you, and thank you, my honourable colleagues. Even now if the Minister of Justice appoints as many people as that act allows the appointment will be invalid because of the fourth ruling. If he appoints the wrong people, for example senior public servants like deputy ministers, the court has told us the appointment may be declared invalid. In this case my concern is not the charter, but the appointment of this individual who faces a malpractice suit. This does not allow the public to have confidence in a process which must follow the rules of natural justice. I am not suggesting that the Ministry of Health cannot make appointments to the board of inquiries under the Medical Professions Act or that this legislation is flawed. I know that different issues are involved because of the Medical Profession Act inquiry, because this is a civil process and not a criminal one. I am trying to demonstrate to the Minister something that he should already know. There is more to consider in an appointment to a

quasi-judicial board or in allowing appointments to stand than what any act stipulates. The matters which may be investigated under the Medical Profession Act are serious ones. The Minister must consider the rules of natural justice and whether the membership of the board might cause the appearance of bias when a hearing is held. I do not definitely that this would happen. Perhaps, Mr. Speaker, no one has raised it in the court yet, but it is an issue that the Minister should consider. I would urge the Minister to take immediate steps to correct the damages to allow for natural justice to be done. Thank you.

#### MR. SPEAKER:

Item 3, Members' Statements. Mr. Lewis.

Member's Statement On An Amendment To The Northwest Territories Act

#### MR. LEWIS:

Thank you, Mr. Speaker. In caucus last week, there was some debate on whether there should be a provision in the N.W.T. Act for the Assembly to dissolve itself and proceed to the electorate for a renewed mandate at a time of its own choosing. I believed that debate should take place in public and I agreed to bring forward a motion.

At present, we have a fixed term of four years. If we wish to dissolve ourselves at any time before that, we must ask the Minister of Indian Affairs and Northern Development for permission to do it. I think this is completely unacceptable. In fact, the current act locks into a fall election which is the worst possible time to begin a new Assembly. It makes it impossible to get a capital budget prepared for a November sitting to deal with it as we are doing now. It makes it equally impossible to prepare an O & M budget for the winter session.

The Constitution of this country allows every legislature a term of five years. Each legislature has the power to dissolve itself and go to the public whenever it feels it is appropriate to do so.

As Mr. Todd has indicated, we have had a rough year. It took a full year for the government to put a budget together, since the previous government decided to let the new government set its own agenda. Yesterday, I gave notice of a motion to request the Premier to ask the Minister of Indian Affairs and Northern Development to change the

N.W.T. Act Giving the Assembly the powers it is asking for is a step in the direction of further constitutional development, Mr. Speaker.

The next Assembly which, ominously, will be the 13th Assembly, Mr. Speaker, should not be tied down to a fixed election date established under a federal act. I urge the Members to participate in the public debate on this motion tomorrow.

---Applause

#### MR. SPEAKER:

Item 3, Members' Statements. Item 4, Returns to Oral Questions. Item 5, Oral Questions. Mr. Ningark.

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ITEM 5: ORAL QUESTIONS

Question 102-12(3): Renewable Resources Officer Position In Gjoa Haven

## MR. NINGARK:

Thank you, Mr. Speaker. In the absence of the Minister Responsible for Renewable Resources, my question will be directed to Premier of this government. I just had a telephone conversation with the municipal staff of Gjoa Haven, and the Hamlet of Gjoa Haven is requesting that this government, through the Department of Renewable Resources, come up with a training initiative in the area of Renewable Resource officer.

The advantage of this position would be, Mr. Speaker, that a person who is trained from a local community will understand and speak the local language. Secondly, the person who is from the community knows the area and the environment and the customs of the community.

My question, Mr. Speaker, is would the Minister work together with the Hamlet of Gjoa Haven and come up with a plan to train a person to take over the position of Renewable Resource officer within the community of Gjoa Haven? Thank you.

## MR. SPEAKER:

Madam Premier.

Return To Question 102-12(3): Renewable Resources Officer Position In Gjoa Haven

#### HON. NELLIE COURNOYEA:

Thank you, Mr. Speaker. I know that the training programs that have been offered by Arctic College for Renewable Resources officers have been very successful and many of the northern residents and aboriginal residents have been trained, so I will instruct the Minister Responsible for Renewable Resources work with the Hamlet of Gjoa Haven to see if a person can be identified to take the necessary training. Thank you.

#### MR. SPEAKER:

Supplementary, Mr. Ningark.

Supplementary To Question 102-12(3): Renewable Resources Officer Position In Gjoa Haven

#### MR. NINGARK:

Thank you, Mr. Speaker. Supplementary. The request is urgent. Would the Premier instruct the Minister Responsible for Renewable Resources to do this as soon as possible, perhaps within three months? Thank you.

## MR. SPEAKER:

Madam Premier.

Further Return To Question 102-12(3): Renewable Resources Officer Position In Gjoa Haven

## HON. NELLIE COURNOYEA:

Mr. Speaker, I will inform the Minister responsible for Renewable Resources that the honourable Member is stressing that this is of an urgent nature and that, as soon as possible, we should move toward identifying a person and try to apply that individual to a training program. Thank you.

## MR. SPEAKER:

Item 5, Oral Questions. Ms. Mike.

Question 103-12(3): Authority Of New PYs In W.C.B.

#### MS. MIKE:

Qujannamiik, Mr. Speaker. I have a question for the Minister Responsible for the Workers' Compensation Board. Like my honourable colleague from Keewatin Central, I am very concerned about the administrative increase and the addition of new PYs to the existing Workers' Compensation Board empire which the

Minister just announced. The Minister has spoken about the new enhanced Safety Audit Program which emphasizes compliance. What will these new PYs do if they find unsafe working conditions, what authority will they have?

#### MR. SPEAKER:

Mr. Patterson.

Return To Question 103-12(3): Authority Of New PYs In W.C.B.

#### HON. DENNIS PATTERSON:

Mr. Speaker, an increase in the W.C.B. budget and staff is forecast for the coming year but I would, respectfully, disagree with the Member's assertion that there is an empire. In fact, Mr. Speaker, over the last five or six years, the case load of the W.C.B. has grown substantially and the number of staff has remained static. It is not a question of the board's staff having grown uncontrollably in the past number of years.

To answer the Member's question, Mr. Speaker, the Safety Enhancement Program is not an enforcement tool but it is designed to be a method of building a partnership between the worker, the employer and the W.C.B. If there are deficiencies in the safety program in a particular workplace, then the program of the W.C.B. is designed to help an employer improve his safety program through courses in safety and education. This year, so far, 48 employers have received that assistance and there is also a program in high schools to encourage young people to be aware of safety before they enter the workplace.

Mr. Speaker, the W.C.B. staff, and I must emphasize that they will be working in close harmony with the Department of Safety and Public Services, will help employers to make their workplaces more safe. That should lead to reduced accidents, which should lead to reduced claims costs, which should lead to reduced rates, we hope. Thank you.

## MR. SPEAKER:

I would like to take this opportunity to remind visitors to the Legislative Assembly that the rules require that anyone who wants to take photographs in the Legislative Assembly seek permission from the Speaker's office. Item 5, Oral Questions. Ms. Mike.

Supplementary To Question 103-12(3): Authority Of New PYs In W.C.B.

#### MS. MIKE:

Thank you, Mr. Speaker. Supplementary to the same Minister. During the May 13 public hearings which the Standing Committee on Agencies, Boards and Commissions held on W.C.B., the representative from the Federation of Labour, Mr. Jim Evoy, made the following comments, "please look to British Columbia to the Penalty Assessment Program they have there. That just takes an enforcement arm of the inspectorate and puts it with the W.C.B." "It simply works like that. The penalty assessment officer or safety officer sees an infraction and he immediately writes it up and writes up a penalty assessment.

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Instead of a fine in court, it is an additional assessment against the employer, all the names of the employers are published, they do have the right to appeal, it works and it is quick." Can the Minister indicate to the House whether the extra dollars and additional PYs that the Workers' Compensation Board is trying to build into its budget, are actually going to be used to experiment with Mr. Evoy's pet project?

#### MR. SPEAKER:

Mr. Patterson.

Return To Question 103-12(3): Authority Of New PYs In W.C.B.

#### HON. DENNIS PATTERSON:

Mr. Speaker, no they will not. Mr. Speaker, the penalty assessment and corresponding merit rebate programs, which are allowed in the present Workers' Compensation Act, which I as Minister have encouraged the board to implement, and which have been recommended by other reviews of the W.C.B., are unfortunately not yet in place. Today, I cannot tell the honourable Member that the penalty assessment scheme described before the A.B.C. Committee will be put in place for the coming year. I hope that situation will change, Mr. Speaker, but as of today such a scheme has not been approved by the Workers' Compensation Board. Thank you.

## MR. SPEAKER:

Item 5, Oral Questions. Supplementary, Ms. Mike.

Supplementary To Question 103-12(3): Authority Of New PYs In W.C.B.

#### MS. MIKE:

Thank you, Mr. Speaker. Recognizing that employer assessment rates are shooting up more quickly and higher than Dr. Bondar's spaceship and recognizing that there are already safety awareness and enforcement programs within the Department of Safety and Public Services, how can the Minister possibly support the concept of using board money to implement experimental programs when the details are fuzzy and the mandate is uncertain?

#### MR. SPEAKER:

Mr. Patterson.

Further Return To Question 103-12(3): Authority Of New PYs In W.C.B.

#### **HON. DENNIS PATTERSON:**

Mr. Speaker, the Department of Safety and Public Services did once deliver a safety awareness and education program. Mr. Speaker, that program was funded by a grant from the Workers' Compensation Board. Two years ago, the Workers' Compensation Board in its wisdom decided no longer to provide those funds to the Department of Safety and Public Services to deliver that important safety education and awareness program. Mr. Speaker, if the responsibility were to be assigned to the Department of Safety and Public Services, it would at the moment not have budgeted nor have the funds to deliver that program alongside its other statutory obligations of inspection and enforcement. Mr. Speaker, the Member's question is a good one but I would have to say that if the responsibility was to be given now to the Department of Safety and Public Services, then this government and probably this Legislature would have to identify new money, which is not now in place, for the cost of delivering that program. Thank you.

#### MR. SPEAKER:

Item 5, Oral Questions. Final supplementary, Ms. Mike.

Supplementary To Question 103-12(3): Authority Of New PYs In W.C.B.

## MS. MIKE:

Thank you, Mr. Speaker. Clearly if this honourable Member is performing his job as the Minister, he will do something more than just stand around watching

this take place. Both the standing committee's report and the report of the 1989 review committee recommended that the Minister should take a more direct role in the monitoring and management of the board. Will the Minister request the Chairperson of the W.C.B. to convene an emergency meeting of the board so that he can request the board to reject the concept of increasing PYs and administrative funding related to workplace audits?

#### MR. SPEAKER:

Mr. Patterson.

Further Return To Question 103-12(3): Authority Of New PYs In W.C.B.

#### HON. DENNIS PATTERSON:

Mr. Speaker, with the greatest of respect for the honourable Member, I have not just been standing around. I may not have accomplished a great deal but I have been working hard on W.C.B. issues, almost on a daily basis. The problems which I inherited, Mr. Speaker, were significant. I have not been standing around. Yes, I was involved with the previous government, Mr. Speaker, and so were others in this House. Mr. Speaker, ...

## MR. SPEAKER:

Order please, the Minister has the floor.

## HON. DENNIS PATTERSON:

Mr. Speaker, to answer the Member's specific questions, I have not yet received the budget for the W.C.B. for the coming fiscal year. I have received some reports about what is in that budget and it includes significant cost cutting measures. It would be premature for me to request the Chair to call an emergency meeting to discuss a budget which I have not yet received or reviewed. However, Mr. Speaker, as soon as I get the budget, if I find that there are significant excesses in the budget, as the Member suggests, I will certainly not hesitate to do as she recommends. Thank you.

#### MR. SPEAKER:

Item 5, Oral Questions. You have had your final supplementary, Ms. Mike. New question, Mr. Todd.

Question 104-12(3): Dollars Provided For Safety Education

#### MR. TODD:

My question is for the Minister responsible for the W.C.B. I think he said in his response to my honourable colleague from Baffin Centre that in the past, two years ago, dollars were transferred from the W.C.B. to the Department of Safety to provide safety education. How many dollars in the past were provided to the Department of Safety, where it rightly belongs, for safety education?

#### MR. SPEAKER:

Mr. Patterson.

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Return To Question 104-12(3): Dollars Provided For Safety Education

#### **HON. DENNIS PATTERSON:**

Mr. Speaker, I believe it was in the vicinity of \$200,000. I am not sure of the exact figure but it was in that range. Thank you.

#### MR. SPEAKER:

Supplementary, Mr. Todd.

Supplementary To Question 104-12(3): Dollars Provided For Safety Education

#### MR. TODD:

If that is the case, it was \$200,000 for the record. What is the anticipated cost now for the Workers' Compensation Board to do this same task?

## MR. SPEAKER:

Mr. Patterson.

## **HON. DENNIS PATTERSON:**

Mr. Speaker, I am not sure of the budgeted amount. There are, as I understand, two person years involved and a budget for travel and materials. I will have to take the question as notice as to the exact amount. Thank you.

#### MR. SPEAKER:

The question has been taken as notice. Item 5, Oral Questions. Mrs. Marie-Jewell.

Question 105-12(3): 1991-92 Transfer Of W.C.B. Funds

#### MRS. MARIE-JEWELL:

Mr. Speaker, my question will be for the Minister responsible for the W.C.B. I have a copy of the Main Estimates for O & M for the fiscal year 1991-92, which was last year's O & M, not the O & M from two years ago. Within this budget this Assembly approved \$500,000 from the Workers' Compensation Board to the Department of Safety and Public Services to do safety education. How can the Minister indicate to this House that it was over two years ago when he should know that it was only last year?

#### MR. SPEAKER:

Mr. Patterson.

Return To Question 105-12(3): 1991-92 Transfer Of W.C.B. Funds

#### HON. DENNIS PATTERSON:

Thank you, Mr. Speaker. I once again stand corrected by the honourable Member for Thebacha. It was obviously last year and not two years ago. It seemed like over a year that I have been in this job, Mr. Speaker, perhaps that will account for my error. Thank you, Mr. Speaker.

#### MR. SPEAKER:

Item 5. Oral Questions. Mr. Bernhardt.

Question 106-12(3): Decentralization In Kitikmeot Region

#### MR. BERNHARDT:

Thank you, Mr. Speaker. I have a question for the Minister of Finance as the leading Minister in the decentralization initiative announced earlier this year by this government. As I stated in my Member's Statement today, the Kitikmeot region has once again been ignored during decentralization initiatives of this government. The reason, of course, is the exciting mining developments in the region. I wonder if the Minister can tell me when the people in my region can expect to benefit from these exciting developments? Within the next year, two years or ten years?

## MR. SPEAKER:

A multiple choice question, Mr. Pollard.

Return To Question 106-12(3): Decentralization In Kitikmeot Region

#### HON. JOHN POLLARD:

Thank you, Mr. Speaker. Mr. Speaker, we are anticipating that Minova will make some announcement this afternoon to update us on the Coronation Gulf mineral project. I will take the question as notice and get back to the House as soon as we hear from the mining company. Thank you.

#### MR. SPEAKER:

Item 5, Oral Questions. Ms. Mike.

Question 107-12(3): Workplace Audit Program Comprehensive Plan

#### MS. MIKE:

Thank you, Mr. Speaker. I have a question for the Minister of Safety and Public Services. Has the Minister received a comprehensive plan for the new Workplace Audit Program that W.C.B. is attempting to develop so he can evaluate whether this new empire actually duplicates mandates within his department?

## MR. SPEAKER:

Mr. Patterson. Sorry, Mr. Whitford.

Return To Question 107-12(3): Workplace Audit Program Comprehensive Plan

## **HON. TONY WHITFORD:**

Thank you, Mr. Speaker. I have only received some information.

## MR. SPEAKER:

Item 5, Oral Questions. Supplementary, Ms. Mike.

Supplementary To Question 107-12(3): Workplace Audit Program Comprehensive Plan

## MS. MIKE:

Supplementary, Mr. Speaker. Will the Minister explain to the House why it is necessary for the Workers' Compensation Board to carry out workplace safety education awareness and compliance programs when his department is already supposed to be carrying out these responsibilities? Are his officials not doing their job?

#### MR. SPEAKER:

Mr. Whitford.

Further Return To Question 107-12(3): Workplace Audit Program Comprehensive Plan

#### HON. TONY WHITFORD:

Thank you, Mr. Speaker. The department receives funding to do some work but we do not have enough money to do all the work. The department inspectors are doing the work they are assigned to do.

#### MR. SPEAKER:

Item 5, Oral Questions. Supplementary, Ms. Mike.

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Supplementary To Question 107-12(3): Workplace Audit Program Comprehensive Plan

#### MS. MIKE:

Supplementary, Mr. Speaker. As I pointed out in my question to the Minister responsible for Workers' Compensation Board, the Federal of Labour representative, Mr. Jim Evoy, argued that this government should take an enforcement arm of the inspectorate and put it with the W.C.B. Is the Minister aware of any evidence from other jurisdictions which would suggest it is more effective to have safety awareness, education and enforcement carried out by the Workers' Compensation Board rather than by the appropriate government department?

## MR. SPEAKER:

Mr. Whitford.

Further Return To Question 107-12(3): Workplace Audit Program Comprehensive Plan

## HON. TONY WHITFORD:

Thank you, Mr. Speaker. I have no idea what Mr. Evoy said. We are carrying out the mandate we are assigned to do as far as safety is concerned. The enforcement part of it is at this point the major part. We could consider more including workplace education, if we had the resources to carry it out.

## MR. SPEAKER:

Supplementary, Ms. Mike.

Supplementary To Question 107-12(3): Workplace Audit Program Comprehensive Plan

#### MS. MIKE:

Thank you, Mr. Speaker. I am going to try to make my question a little clearer. My question was, Mr. Speaker, to the Minister of Safety and Public Services. Do you know of any other jurisdiction which would carry out the responsibilities of safety awareness, education and enforcement by Workers' Compensation, within that province? Let us say one province.

## MR. SPEAKER:

Mr. Whitford.

Further Return To Question 107-12(3): Workplace Audit Program Comprehensive Plan

#### HON. TONY WHITFORD:

Thank you, Mr. Speaker. The word jurisdiction was of concern to me. I was not sure whether or not the jurisdiction of safety as opposed to the jurisdiction of the W.C.B. was being referred to. If the term "jurisdiction" means provincial, territorial, and federal there are probably areas that do have similar activities simultaneously.

#### MR. SPEAKER:

Item 5, Oral Questions. Mr. Nerysoo.

Question 108-12(3): Safety Awareness And Education Enforcement In Other Jurisdictions

#### MR. NERYSOO:

Thank you. Mr. Speaker, just for clarification I have a question for the Minister of Safety and Public Services. Do you know if there are any jurisdictions in Canada that have the responsibility of safety awareness and education enforcement carried out by Workers' Compensation Board? That was the question my honourable colleague asked.

## MR. SPEAKER:

Mr. Whitford.

Return To Question 108-12(3): Safety Awareness And Education Enforcement In Other Jurisdictions

## HON. TONY WHITFORD:

Thank you, Mr. Speaker. No, Mr. Speaker, I am not aware of any, personally.

#### MR. SPEAKER:

Item 5, Oral Questions. Mr. Pudlat.

Question 109-12(3): Sanikiluaq Patients' Travel To Health Facilities

#### MR. PUDLAT:

(Translation) Thank you, Mr. Speaker. I would like to direct my question to the Minister of Health. We are not trying to bother the Keewatin health board, but my question concerns the Sanikiluaq patients who, when they have to go away for medical reasons, have to travel to Churchill. If there was to be a health facility in Rankin Inlet would the Minister of Health be working with the health committee in Sanikiluaq with regard to what procedures the Sanikiluaq patients would have to use in order to travel to the health facility. The Sanikiluaq people are concerned as to where they would be sent if a person was to be sent to a health facility. From what I was told they would prefer to go to Churchill, Manitoba. I would like to get an answer from the Minister of Health. Thank you.

## MR. SPEAKER:

Mr. Patterson.

Return To Question 109-12(3): Sanikiluaq Patients' Travel To Health Facilities

## **HON. DENNIS PATTERSON:**

Thank you, Mr. Speaker. Mr. Speaker, I cannot give the Member a clear answer about what is going to happen if there is a new hospital built in Rankin Inlet. However, Mr. Speaker, I can assure the honourable Member that the people of Sanikiluaq will be fully involved in planning the new health services now being studied for the Keewatin region. The planning process has started and it will involve community consultations. So if his constituents in Sanikiluaq have strong views and preferences I would encourage them to get involved in the planning process to make their views known. Those views will then be taken into account, I am sure, in developing the health facilities plan for the Keewatin region. Thank you.

#### MR. SPEAKER:

Supplementary, Mr. Pudlat.

Supplementary To Question 109-12(3): Sanikiluaq Patients' Travel To Health Facilities

#### MR. PUDLAT:

(Translation) Thank you, Mr. Speaker. Would the Minister of Health be able to work with me and could both of us work with the Sanikiluaq health committee. Could he tell me in front of the Members of the Legislative Assembly if he could work with me and travel to Sanikiluaq?

#### MR. SPEAKER:

Mr. Patterson.

Further Return To Question 109-12(3): Sanikiluaq Patients' Travel To Health Facilities

#### HON. DENNIS PATTERSON:

Mr. Speaker, the Health Facilities Plan is being undertaken by the Keewatin Regional Health Board which, of course, includes a representative from Sanikiluaq. Mr. Speaker, if the Member is asking me to travel

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to Sanikiluaq to talk about future health facilities and services in the Keewatin Region, it would not be proper for me to do so without involving the Keewatin Regional Health Board because they are the leading agency in steering this plan alongside our government and my Department of Health.

I would have to say that if such a visit were made, it should be in conjunction with the Keewatin Health Board and, perhaps, in conjunction with their planning process. Having said that, Mr. Speaker, I would be open to arranging such a visit with the Member when our schedules permit.

## MR. SPEAKER:

Thank you. Item 5, Oral Questions. Mrs. Marie-Jewell.

Question 110-12(3): Status Of PYs For Safety Education

#### MRS. MARIE-JEWELL:

Thank you, Mr. Speaker. I have a question for the Minister of Safety and Public Services. Mr. Speaker, in the 1991 O & M Main Estimates, the Department of

Safety and Public Services received \$500,000 to do safety education and with this money they were able to utilize three person years for this program. Since the Department of Safety and Public Services does not receive these funds from the Workers' Compensation Board for their Safety Program, I would like to ask the Minister whether or not these three PYs are still in existence. Thank you.

#### MR. SPEAKER:

Mr. Whitford.

## HON. TONY WHITFORD:

Thank you, Mr. Speaker. Mr. Speaker, I will take that question as notice and I will get back to the Member as soon as I can.

#### MR. SPEAKER:

Item 5, Oral Questions. Mr. Todd.

Question 111-12(3): Minister Ensure No Increases To W.C.B. Administrative Budget

#### MR. TODD:

Thank you, Mr. Speaker. My question is, once again, to the Minister for Workers' Compensation. My honourable colleague for Baffin Central has raised a number of excellent points about the uncertainty which surrounds the W.C.B.'s apparent decision to embark on a growth phase of PYs and additional O & M expenditures. It is increasing, at the same time, the employer's assessments by an average of 12 per cent. Will the Minister tell this House whether he will take responsibility now for ensuring that the board does not proceed with any increases in its administrative budget and its PYs during the upcoming year?

#### MR. SPEAKER:

Mr. Patterson.

Return To Question 111-12(3): Minister Ensure No Increases To W.C.B. Administrative Budget

## HON. DENNIS PATTERSON:

Mr. Speaker, I have said already today, I have yet to see the budget. I do not know what is in budget and I do not know what justification there might be for whatever increases are in the budget. I can assure the honourable Member that I am as inclined to

restrain the costs of the board as anybody else and that is why I said in this House, perhaps we had all better reconsider the A.B.C. Committee's recommendation to boost the board to nine members because that will cost a quarter of a million dollars more per year than what the board is already spending to operate.

Obviously, it is my responsibility to scrutinize every expenditure that is planned by the Workers' Compensation Board. However, not having seen the budget, Mr. Speaker, it is difficult for me to give a commitment in the affirmative to the Member's question today that I will ensure that there are no increases. I do not have the basis to make that kind of a judgement but what I will do, Mr. Speaker, is scrutinize the budget. I will table it in this Legislature. I can assure the honourable Member, if there is any fat remaining in that budget, I will work with the board to see that it is eliminated. Thank you.

#### MR. SPEAKER:

Item 5, Oral Questions. Mr. Lewis.

Question 112-12(3): Progress With Community Transfer Program

## MR. LEWIS:

Mr. Speaker, I would like to ask the Minister Responsible for Aboriginal Rights and Constitutional Development what progress he is making with the Community Transfer Program. We were told about a year ago that this was going to be the thrust of this government, to give people control over programs. So could he tell us what he has done to achieve this?

## MR. SPEAKER:

Mr. Minister.

Return To Question 112-12(3): Progress With Community Transfer Program

## HON. STEPHEN KAKFWI:

Mr. Speaker, on the business of community transfer initiatives, a lot of internal work has been done to try to come to an agreement within the government of how we are going to make ourselves capable of efficiently responding to those communities that wish to engage in talks leading up to possible transfer agreements.

In previous Legislatures, there have been attempts by individual departments to transfer certain resources, programs, positions, etc., to a number of different communities across the Northwest Territories. One of the things that has been learned is that, unless the government takes a one-agency approach it is not possible to ensure any success in concluding any of the initiatives. There are initiatives presently, that are still outstanding from years ago.

For instance, in Tuktoyaktuk, there were discussions for years on the transfer of social services. I am not certain that it has been concluded with any decisiveness. There is not a sense that there is a clear, coordinated approach to monitoring and evaluating the success we have encountered there.

There is quite a bit of work required just to finish off those things that were started already and the Members will be able to leaf through the implementation plan for community transfer initiatives, which has taken us up until now to have finalized as an official government document.

It does not mean we had no idea of how to approach it but it does take the bureaucracy some time to come to an agreement in terms of the format and description of the process

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and the terminology used to develop an official document describing the implementation plan that would be acceptable across all agencies of government. I believe that will be tabled probably tomorrow.

In any case, the first part of the work has been to respond to those communities that have expressed an interest in getting into these talks and, so far, we have responded, in between sessions, and between Cabinet meetings to quite a number of communities. We have gone into all the Gwich'in communities of the Delta. We have offered to have meetings in Inuvik. We are invited to go back to Inuvik. We were invited to go to Sachs Harbour. We were trying to finalize a date there a date there. We have had discussions with all these communities and there are a number of documents and proposals that are currently being developed. Communities are indicating that following a general discussion on the approach that the government will take, the concept that we are bring to our work that companies are taking some time to decide, whether follow-up work shops are required, whether a specific amount of money, work and

research papers are required. We have gone to Rankin and met with all the mayors of the Keewatin. These are now being followed up by individual communities, asking us to come into their communities to begin specific community by community discussions. I have gone to Cape Dorset to have the discussion with the community there and we are following-up and responding to them in regards to the proposal they have submitted. We have gone to Pond Inlet to speak to the hamlet there to offer first hand to the community on a discussion with them on how we are going to approach the work. We have had a meeting with justice committees in that community as well. We have done, I believe, as much work as we can. It is not clear to me that the entire Northwest Territories is interested at this time. but we have served notice at a number of sessions now that, for those M.L.A.s who believe that their communities are interested to bring them to our attention. We have had discussions with different aboriginal leaders, we have sought invitations and received invitations and in each case we have responded and have tried to establish contact and acceptable dates for meetings. So far there has been a good positive response to the approach that we have taken.

That is a summary of the work that we have done to date. It should be further noted that those political leaders who are presently mandated to discuss the political self-government rights of aboriginal people in the western Arctic. The Committee of Political Leaders have served notice that the first priority on their part is to make sure that this legislature recognizes community transfer talks as the first priority requiring resources when requested by communities. They have served notice on a number of occasions. The western M.L.A.s met last night with the group and that was one of the points that was made. Further that communities will require additional money aside from engaging specific community transfer talks, they will require research in some cases to look at the type of community government models that they might use to approach the territorial government in seeking responsibility, recognition of their right to take on additional responsibility and additional resources. Thank you.

#### MR. SPEAKER:

If I could remind Members asking questions, the question might be a long and detailed response and, perhaps, it would be better as a written question. For Ministers, though it is sometimes difficult to answer a complicated question briefly, if the Minister's could try

their very best to keep their response as brief as possible. Mr. Lewis.

#### MR. LEWIS:

Thank you, Mr. Speaker. I thought I had asked a question as to what had been accomplished on community transfers. My next question to the same Minister, Mr. Speaker, is when his staff went to communities to discuss community transfers, I would like to have some idea as to what the purpose was. Was it to get information to develop this big plan which we are apparently going to see tomorrow, was it to find out what the community wanted or was it to give the community the idea of what the possibilities were of what could be transferred? It is very unclear to me as to exactly what has been accomplished in this year that we have been waiting.

#### MR. SPEAKER:

Mr. Kakfwi.

#### HON. STEPHEN KAKFWI:

Mr. Speaker, the short answer to it is that all of those things that the Member has raised, we take the view that we have a specific objective in mind. We do not have a prescribed approach and a fixed menu when going into communities to enter into discussions. It is an approach that brings back to mind the Great Baker Lake affair of 1978 or '77, when ever it was. The Department of Local Government at the time was trying to decide, with the help of the Commissioner of the day, when you approach communities do you talk to them about an approach that was labelled "guided democracy"? That is you decide what it is they are allowed and are able to take about, and you give them a prescription on how to achieve the limited political agenda; or do you take the approach that lives up to the right of self-determination? The communities will decide, and you go in there with an open and flexible agenda, if you can. It is the last option that we follow. It has always been the approach that all aboriginal groups have sought and that is the approach that we are talking at this time. Thank you.

#### MR. SPEAKER:

Supplementary Mr. Lewis.

Supplementary To Question 112-12(3): Progress With Community Transfer Program

#### MR. LEWIS:

Since the Government Leader indicated that she wants to get down to business, in fact that is the opening statement that she made in this session, I would like to ask the Minister, since he now has a very clear picture and has an implementation plan, how is he going to decide where to start? Is it the first at the table, the first into the gate, how is he going to decide where to begin?

#### MR. SPEAKER:

Mr. Kakfwi.

Further Return To Question 112-12(3): Progress With Community Transfer Program

#### HON. STEPHEN KAKFWI:

Mr. Speaker, one of the things that I mentioned earlier is that there are a number of communities that have started talks on a number of different areas, and those are still sort of in limbo. We felt we should shore up whatever credibility we have to assess those discussions that are hanging in limbo, and try to cancel them or finish them off

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and complete them. One that jumps to mind immediately is in the case of Norman Wells, where we have talked for over three years about transferring the natural gas system and water sewage system to them. We have been unable to complete those talks, again because of the inter-departmental difficulties experienced. Those are one of the things that we have set out to do. There are a number of other ones that have also been tackled. In regards to where do you start first, once the initiative was made public last year and following it we knew that some communities did a great deal of work. For instance, in the community of Fort McPherson a group of people on a volunteer basis have done a great deal of work in trying to take control and manage ownership of the administration of justice at the community level, both for youth and adult offenders. This is the type of thing where you cannot go to any community and say we are offering to begin talks on justice because if the interest is not there, it is not going to happen. We have gone to McPherson, Arctic Red River, Aklavik, and Tuktoyaktuk at their request. In Inuvik they asked for an explanation, a chance to meet with us and ask questions about how we are approaching the community transfer talks, and generally to find out what the parameters of it were. We have not gone into any communities which have not asked us to.

We know by talking to regional directors and M.L.A.s which communities are interested and which communities want to have initial talks. This is the approach we have taken.

The Member is correct. Because of logistics and limited resources we are going to have to operate on a first come first serve basis. In the course of discussions a clearer format of how we are going to take an overall approach is going to develop, when are we going to get into talks and what is the nature of the talks going to be. In some communities they are talking about taking over the administration of the public and social housing. In other communities they are talking about taking over the administration of the funds for the hunters and trappers association. They are also talking about amalgamating and creating new councils which would have the administrative, financial capability to handle public monies and programs on behalf of all regions. In other communities they are talking about taking over social services but only certain segments of it. In other communities they are talking about taking over justice but only for youth offenders, some other communities are talking about adult offenders. The range of it is incredible. In some communities the packages are very detailed and well advanced but in other areas it is very general. The work is enormous but I think it is because there are so many communities and we are at such a varied state of being organized, or unorganized, depending on your perspective. The political stature and organization of communities are so varied. Thank you.

#### MR. SPEAKER:

This is your final supplementary, Mr. Lewis.

Supplementary To Question 112-12(3): Progress With Community Transfer Program

#### MR. LEWIS:

I would like to ask the Minister to consider this very simple idea, Mr. Speaker. Would the Minister consider moving on the things which are easy to do, so that you can show some progress?

#### MR. SPEAKER:

Mr. Kakfwi.

Further Return To Question 112-12(3): Progress With Community Transfer Program

#### HON. STEPHEN KAKFWI:

The Member will know politically that is what I need to survive. I would be very happy if all communities moved with the easy ones first. Thank you.

#### MR. SPEAKER:

Oral Questions. Mr. Nerysoo.

Question 113-12(3): Implementation Of Gwich'in

**Final Agreement** 

#### MR. NERYSOO:

It is too bad we do not have the document to debate. Mr. Lewis, because your view of aboriginal selfgovernment is very different than the Gwich'in Final Agreement. The Gwich'in Final Agreement, Mr. Speaker, and if I could remind the honourable Member, that this government is to fit in with the process between the Gwich'in and the federal government. I want to ask the Minister responsible for Aboriginal Rights and Constitutional Development, how he can justify or at least see the implementation of the Gwich'in Final Agreement and the selfgovernment agreement, based on a legal agreement between the federal government and the Gwich'in, who see this government simply as a participant on the part of the federal government rather than an independent body.

## MR. SPEAKER:

Mr. Kakfwi.

Return To Question 113-12(3): Implementation Of Gwich'in Final Agreement

## HON. STEPHEN KAKFWI:

Mr. Speaker, we have had some talks with the Inuvialuit communities, the chiefs and the Metis leaders, tribal council, and that particular question has not been brought up. I do know that they are very interested in getting to these talks, and that these talks are intended not to prejudice the work that the Gwich'in are doing to develop self-government for themselves through the frame work agreement. If the Member is inferring that it is one of the objectives of this government to do otherwise, I think he is taking the wrong attitude towards the work. The work is intended to do what we can to help communities take control of existing resources, programs and services and to see if they cannot do a better job with those things which are currently available. The option is there. If the Gwich'in wish to cancel all talks until

question such as the Member is raising are answered, the government is not going to complain. Thank you.

#### MR. SPEAKER:

Supplementary, Mr. Nerysoo.

Supplementary To Question 113-12(3): Implementation Of Gwich'in Final Agreement

#### MR. NERYSOO:

Mr. Speaker, if I could suggest to the honourable Member if he listened to what is coming from the communities maybe he would understand exactly where the Gwich'in were coming from. There has never been a suggestion, for instance, the replacement of federal responsibility. Could I ask the Minister, where or if the idea of these community transfers are in fact an admission that all programs and services have been transferred to this government?

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#### MR. SPEAKER:

Mr. Kakfwi.

Further Return To Question 113-12(3): Implementation Of Gwich'in Final Agreement

## HON. STEPHEN KAKFWI:

Mr. Speaker, the Member was invited to accompany me on a tour to his own constituency and he did not take that invitation. To suggest that I do not know what his constituency is saying, is I think a bit irresponsible. I have spent time travelling in the communities. I have spent time talking to the people and I have spent time maintaining contact with them. There is an exchange of correspondence and there has been some movement in some of the areas which they have asked us to respond to. With regard to his comments, if there is a problem that the Gwich'in have with the work we are doing and we are offering to do, if they suggest that it might prejudice the work that they are doing to fill out the self-government which is laid out in their frame work, then we will cease immediately. In the approach we have taken to communities, in particular aboriginal communities, is that those responsibilities, authorities, resources which the territorial government currently has are available to the aboriginal communities. We take the view that we support and believe that the Inuit, Metis, Dene, and Inuvialuit all have the inherent right to

govern themselves. That implies very explicitly that this government does not have a right to govern them if they have never given their blessing to this government. The resources, programs and services that this government currently provides to them, is basically there for the discussion. I have laid it out very clearly in the Member's constituency. They know full well because I have done it twice. Thank you.

#### MR. SPEAKER:

Supplementary, Mr. Nerysoo.

Supplementary To Question 113-12(3): Implementation Of Gwich'in Final Agreement

#### MR. NERYSOO:

Mr. Speaker, this issue is not a matter of who is more right than the other. I asked a very simple question. I also want to indicate to the honourable Member before he gives the impression I have had nothing to do with the Gwich'in self-government discussions, or for that matter, the development of the proposal that has been before the government that that is an absolute lie. Mr. Speaker, I want to ask the Minister again, are the negotiations an admission that federal responsibility for programs and services for status Indians or aboriginal people entitled to those services a fact in these discussions?

#### MR. SPEAKER:

If I could remind honourable Members that question period is for discussion, not for debate. If Members could use the preamble to their questions to set up the questions. Mr. Kakfwi.

Point Of Order

#### HON. STEPHEN KAKFWI:

Mr. Speaker, I did not catch everything that the Member said, but I believe that in the course of his rambling he called me a liar. I do not think that is acceptable in this House and I want a retraction. Thank you.

## MR. SPEAKER:

Is there a Point of Order being raised, Mr. Kakfwi?

## HON. STEPHEN KAKFWI:

Yes, Mr. Speaker, I am raising a Point of Order.

#### MR. SPEAKER:

Thank you. On the Point of Order, I will review the Hansard, the actual words that were exchanged, and will report back to this House as to my decision. Item 5. Oral Questions. Mrs. Marie-Jewell.

#### MRS. MARIE-JEWELL:

Mr. Speaker, I seek unanimous consent to extend question period.

#### MR. SPEAKER:

The honourable Member is seeking unanimous consent. Are there any nays? There are no nays. Question period is extended. Item 5, Oral Questions. Mr. Ningark.

Question 114-12(3): Name Of Interpreter At Stanton Yellowknife Hospital

#### MR. NINGARK:

Thank you, Mr. Speaker. My question is directed to the Minister responsible for Health. On Monday, November 23, I asked the honourable Minister for Health a question concerning the interpreter in the Stanton hospital. I would like to get a follow-up on this. Mr. Speaker, I rifled through my mail. It may be an oversight, but I have yet to receive the name of the individual who is interpreting at the Stanton hospital who speaks the Natilikmiot dialect. Thank you.

#### MR. SPEAKER:

Mr. Patterson.

Return To Question 114-12(3): Name Of Interpreter At Stanton Yellowknife Hospital

#### HON. DENNIS PATTERSON:

Mr. Speaker, I must apologize to the Member. I should have provided him with that information long before now. He will have the name within a matter of minutes. Thank you.

## MR. SPEAKER:

Item 5, Oral Questions. Mr. Todd.

Question 115-12(3): Holding Off On Increase To W.C.B. Administration Budget

## MR. TODD:

Thank you, Mr. Speaker. There has been considerable debate this afternoon over the jurisdiction and financial administration with respect to education and safety. My question is for the Minister responsible for the W.C.B. Until we can resolve this jurisdiction, Mr. Speaker, the Minister knows that in section 91 of the Financial Administration Act he has the responsibility to approve the corporate plan of the W.C.B. My question to the Minister would be this: will the Minister make a commitment to the House that he will hold off on approval of any corporate plan which contains an increase in the board's administration budget and PYs until this debate on whose jurisdiction, safety education, has reached a satisfactory conclusion? Try that one.

#### MR. SPEAKER:

Mr. Patterson.

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Return To Question 115-12(3): Holding Off On Increase To W.C.B. Administration Budget

#### HON. DENNIS PATTERSON:

Mr. Speaker, I will take this opportunity, if I may, to correct some information that was just given. I am informed that, in fact, the date of December, 1990 is the date when safety education programs were taken over by the Workers' Compensation Board. It is the date when funds were no longer supplied by the Workers' Compensation Board. The Main Estimates, as the honourable Member for Thebacha has suggested, do show the transfer but they were prepared before the December, 1990 decision and action taken by the board. Just to inform Members, it has been about two years since the program was transferred.

Mr. Speaker, to answer Mr. Todd's question, I am not sure what debate in what forum the honourable Member is referring to. If he is referring to a debate in this Legislature then I am not sure how such a debate would be initiated or when. If he is referring to debate or discussion of the matter in Cabinet I would be very pleased to have the matter reviewed by Cabinet, following my receipt of the corporate plan and the budget from the Workers' Compensation Board. Thank you.

#### MR. SPEAKER:

Supplementary, Mr. Todd.

Supplementary To Question 115-12(3): Holding Off On Increase To W.C.B. Administration Budget

#### MR. TODD:

Supplementary, maybe the Minister has a hearing problem. Mr. Speaker, can the Minister tell us when he expects to receive the corporate plan of the W.C.B.?

#### MR. SPEAKER:

Mr. Patterson.

Further Return To Question 115-12(3): Holding Off On Increase To W.C.B. Administration Budget

#### HON. DENNIS PATTERSON:

Mr. Speaker, the Workers' Compensation Board finalized its budget and the corporate plan or goals and objectives accompanying it at its meeting last week. I have been informed that I will soon get the budget and related corporate goals. Mr. Speaker, I will endeavour to have the information tabled in this Legislature by the end of this week. Thank you.

#### MR. SPEAKER:

Item 5, Oral Questions. Mr. Lewis.

Question 116-12(3): Status Of N.W.T. Credit Corporation Board

## MR. LEWIS:

Thank you, Mr. Speaker. I have a question for the Minister of Economic Development and Tourism. What is the status of the board for the N.W.T. Credit Corporation? I would like to know whether it is meeting and considering requests for business loans, Mr. Speaker.

#### MR. SPEAKER:

Mr. Pollard.

Return To Question 116-12(3): Status Of N.W.T. Credit Corporation Board

#### **HON. JOHN POLLARD:**

Mr. Speaker, at Cabinet this morning three new members were approved for that board so the board will be active very shortly. At the present time they can deal with loans of up to \$200,000. The board or

chairperson cannot handle an amount above that but that will be rectified shortly. Thank you, Mr. Speaker.

#### MR. SPEAKER:

Supplementary, Mr. Lewis.

#### MR. LEWIS:

I would like to ask the Minister to give us the names of these three new members who have been appointed. Why were they not appointed earlier?

#### MR. SPEAKER:

Mr. Lewis, that is two questions. Mr. Lewis, would you like to pose an oral question?

Supplementary To Question 116-12(3): Status Of N.W.T. Credit Corporation Board

#### MR. LEWIS:

Thank you, Mr. Speaker. I wonder if the Minister could give us the names of those three people who have been appointed? Thank you.

#### MR. SPEAKER:

Mr. Pollard.

Further Return To Question 116-12(3): Status Of N.W.T. Credit Corporation Board

## HON. JOHN POLLARD:

Mr. Speaker, it is my intention to make that announcement tomorrow, after the people have been spoken to to make sure that they will accept those appointments. Thank you.

#### MR. SPEAKER:

Item 5, Oral Questions. Mr. Todd.

Question 117-12(3): Role Of G.N.W.T. In Airline Discussions

#### MR. TODD:

Thank you, Mr. Speaker. My question is to the Government Leader. As everybody knows, right now there is a crisis in the airline business across the country. And, of course, air transportation, particularly in the smaller communities in the eastern Arctic is the primary mode of transportation. What role, if any, have the Government Leader and the

Executive Council taken with respect to the current initiatives and discussions that are going on between the federal government and the Canadian Airlines, given the importance of air transportation into the Northwest Territories?

#### MR. SPEAKER:

Madam Premier.

#### HON. NELLIE COURNOYEA:

Mr. Speaker, the Government of the Northwest Territories, in its various capacities, has tried to take as active an interest as possible in discussions in lending support to other agencies and groups when they have asked it to lend that support. There was a briefing yesterday morning but I was busy at that time, so I will ask the Minister of Finance to update the Member.

#### MR. SPEAKER:

Mr. Pollard.

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Return To Question: 117-12(3): Role Of G.N.W.T. In Airline Discussions

## HON. JOHN POLLARD:

Mr. Speaker, I was advised by representatives from Canadian Airlines yesterday that the amount of money that the Government of Canada has agreed to use as a loan guarantee, the \$50 million will enable them to keep going, and as they are a major carrier in the Northwest Territories, they continue to keep us updated. Our position has been that, in the overall scheme of things when you are talking these kinds of dollars, we are a fairly small player in that regard, Mr. Speaker.

We do, however, support those employees who are struggling to maintain their jobs. The economic impact to the Northwest Territories would be considerable if Canadian Airlines were not to function up here. That is not to say that nobody else would move in, Mr. Speaker, but that airline does spend a lot of money in the Northwest Territories.

Having said that, we also have to recognize that there are other air carriers in the Northwest Territories. First Air, who has also been quite vocal in keeping us up-to-date with what impact the assistance to

Canadian Airlines by the federal government would have upon them.

So what have we done? We have been listening and we have been encouraging those employees to try to preserve their jobs and their airlines and at the same time, down the road, there would appear to be an opportunity for us to make some recommendations to the federal government with regard to regulation of airline industry in the Northwest Territories. I think the federal government is heading in that direction and I think it is a good direction.

Speaking personally, Mr. Speaker, it seems that the airline industry in the Northwest Territories started to take a wrong turn... Or, when deregulation took place there was a lot of confusion and from the federal government, if they are going to get involved in making the airlines viable in this country, there is going to have to be a move back toward some reregulation of airlines, and perhaps that is where we will play a role. Thank you, Mr. Speaker.

#### MR. SPEAKER:

Item 5, Oral Questions. Mrs. Marie-Jewell.

Question 118-12(3): Membership On Business Credit Corporation

## MRS. MARIE-JEWELL:

Mr. Speaker, I have a question for the Minister of Economic Development and Tourism. Can the Minister indicate to this House whether or not the current Business Credit Corporation has enough members to hold a meeting? Thank you.

#### MR. SPEAKER:

Mr. Pollard.

Return To Question 118-12(3): Membership On Business Credit Corporation

#### HON. JOHN POLLARD:

Mr. Speaker, there is not a quorum of members, at the present time, of the B.C.C. Thank you.

#### MR. SPEAKER:

Supplementary, Mrs. Marie-Jewell.

Supplementary To Question 118-12(3): Membership On Business Credit Corporation

#### MRS. MARIE-JEWELL:

Can the Minister indicate to the House how long there have not been enough members to make a quorum?

#### MR. SPEAKER:

Mr. Pollard.

Further Return To Question 118-12(3): Membership On Business Credit Corporation

#### **HON. JOHN POLLARD:**

It has been that way, Mr. Speaker, for at least a month. Thank you.

#### MR. SPEAKER:

Item 5, Oral Questions. Supplementary, Mrs. Marie-Jewell.

Supplementary To Question 118-12(3): Membership On Business Credit Corporation

#### MRS. MARIE-JEWELL:

Mr. Speaker, can I ask a supplementary to the same Minister? When was the last meeting of the Business Credit Corporation?

## MR. SPEAKER:

Mr. Pollard.

## HON. JOHN POLLARD:

Mr. Speaker, I will take that question as notice and get back to the Member. Thank you.

## MR. SPEAKER:

The Minister has taken that question as notice. Item 5, Oral Questions. Mr. Ningark.

Question 119-12(3): Economic Development Officer For Pelly Bay

## MR. NINGARK:

Qujannamiik. (Translation) Thank you, Mr. Speaker. I have a question to the Minister of Economic Development and Tourism. The people of Pelly Bay, particularly the hamlet council, would like very much to have an Economic Development officer. We have not had this position and I wonder if there are plans to fill that position? Thank you.

#### MR. SPEAKER:

Mr. Minister.

#### HON. JOHN POLLARD:

Mr. Speaker, I will take that question as notice. I know that there is something going on in that area. I am not sure exactly what it is. I will take the question as notice and get back to the Member.

#### MR. SPEAKER:

The question has been take as notice. Item 5, Oral Questions. Mr. Todd.

Question 120-12(3): Cancellation Of Funding For Carver's Safety Initiative

#### MR. TODD:

Perseverance is a virtue, Mr. Speaker. My question, again, is for the Minister of the W.C.B. Mr. Speaker, I have to wonder just how committed the Minister and his board are to safety education and awareness that is meaningful to all people who live in the Northwest Territories.

His colleague, the Minister of Safety and Public Services, undertook an initiative to make sure the people working as

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traditional carvers are made aware of the danger surrounding silt dust, pardon me, soap stone dust. Mr. Whitford and his department should be commended for this.

The W.C.B. apparently contributed to the original development of these materials but now that the materials are about to run out, their contribution has dried up. Can the Minister indicate why if the Workers' Compensation Board, which is supposed to be so committed to the concept of workplace safety education, has the board failed to cooperate with Safety and Public Services to provide funding to resupply this important safety initiative for traditional carvers?

#### MR. SPEAKER:

Mr. Minister.

#### HON. DENNIS PATTERSON:

Mr. Speaker, that is the first I have heard of this issue. I was not aware of this problem. I will look into it immediately and find out the answer to the Member's question. Thank you.

#### MR. SPEAKER:

Item 5, Oral Questions. Supplementary, Mr. Todd.

Supplementary To Question 120-12(3): Cancellation Of Funding For Carver's Safety Initiative

#### MR. TODD:

Just for the record, will the Minister meet with the board and indicate that, if, they are going to take a role for safety education as it relates to some workers, it must take the same role for all workers?

#### MR. SPEAKER:

Mr. Patterson.

Return To Question 120-12(3): Cancellation Of Funding For Carver's Safety Initiative

#### HON. DENNIS PATTERSON:

Mr. Speaker, yes. I certainly agree with the principle the Member has espoused and I will communicate that to the board, as he requests. Thank you.

#### MR. SPEAKER:

Item 5, Oral Questions. Supplementary, Mr. Todd. Item 5, Oral Questions. Mr. Todd.

Question 121-12(3): Limit Increases in W.C.B. Administration Budget

#### MR. TODD:

My question is for the Minister of Energy, Mines and Petroleum Resources. The Minister should be aware that the current economic conditions are affecting all sectors of the economy and, in particular, the mining industry. I expect that she would be aware that it has recently been announced that six employees at Treminco Mines will be receiving lay-off notices over the next month, and that the remaining staff has gone on a reduced work week. There may be a number of reasons for this cut back but there is one that is within direct control of this government and the governing agency. Recognizing that the increases in employer assessments will impose an additional \$50,000 to this company, will she encourage her colleague with the

W.C.B. portfolio to limit increases in the administrative budget to the current year's levels?

#### MR. SPEAKER:

Ms. Cournoyea.

Return To Question 121-12(3): Limit Increases in W.C.B. Administration Budget

## **HON. NELLIE COURNOYEA:**

Mr. Speaker, I can certainly do that and Mr. Patterson and I will have a discussion on how we can do that. I know that the Member has been trying to make that commitment in his responses. We will follow-up on that. Yes, I will try to do that.

#### MR. SPEAKER:

If I can remind Members that questions should be posed to a Minister within their specific responsibilities. Ms. Cournoyea's responsibility is as Minister for Energy, Mines and Petroleum Resources. She does not have specific responsibilities for the decision at hand. Item 5, Oral Questions. Item 6, Written Questions. Mr. Zoe.

## ITEM 6: WRITTEN QUESTIONS

Question 6-12(3): Research Undertaken On The Future Of Hunting, Fishing And Trapping In The North

## MR. ZOE:

Thank you, Mr. Speaker. My written question is for the Minister responsible for Renewable Resources. Mr. Speaker, it is a fact that many people in the North Slave region wish to continue their traditional lifestyle, and engage in hunting, trapping and fishing as an occupation. Furthermore, they are committed to passing this way of life on to future generations.

My question for the Minister responsible for Renewable Resources, is what practical research has been undertaken during the time the Minister has been responsible for this department which focuses specifically on a future of hunting, fishing and trapping in the north? Thank you.

#### MR. SPEAKER:

Item 6, Written Questions. Item 7, Returns to Written Questions. Item 8, Replies to Opening Address. Item 9, Replies to Budget Address. Mr. Lewis.

#### ITEM 9: REPLIES TO BUDGET ADDRESS

#### MR. LEWIS:

Thank you, Mr. Speaker. Every year it seems to me that the Commissioner's Address gets shorter and the Budget Address, which used to run for 30 or 40 pages, is now down to four. I do not know whether that is a good sign or a bad sign of the times.

However, Mr. Speaker, I would like to say few things about the new process. I think it is always refreshing to find that we are doing something new. This certainly is a change in the way in which we go about planning our capital projects. It has been talked about now for as long as I can remember. When you have a budget session in the winter and you are still talking about it in April, then it gives very little time for people in the construction business and in the expediting business to get materials to communities so that work can proceed in a normal fashion in the fall. I believe that the Minister should be congratulated for taking this initiative. I know that every time you try to turn the ship around to make a big change it puts a tremendous burden on the Minister and the bureaucrats who have been used to doing something the same way for a long time. He has to be congratulated on making that change.

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I would note, Mr. Speaker, that this problem has been with us for a very long time. When Frobisher came to Iqaluit many years ago, he had the same problem. He arrived very late in fall with a whole bunch of prefabricated materials on board, and he found that before he could get the things up, winter had set in and people were very unhappy. It has taken us a long time to learn this lesson. I am glad that this Minister at least has decided to do something about it.

Mr. Speaker, I also note that the plan attempts to nail down something very definite over a period of time. This also is to be commended but from my experience and the past attempts of every government I have known, setting down a very definite capital plan is doomed. It is almost impossible. Even if you get things set up properly, with the proper lead time, etc. it is very difficult to set down a very definite capital plan. Communities should be aware of that. There are still some uncertainties which we are going to have to live with.

Mr. Speaker, for many years the people who ran the Department of Public Works really resisted the idea

that capital projects should involve components for training, northern manufacturer, local involvement, etc., simply because they were given a mandate to build something as cheaply as possible, bring it in on time and not mess around with all the other stuff. It has taken a long time to change that and I am happy to see that this is also being done now. You are going to use this as a kind of an attempt to help boost the economy, to try to help develop a trained labour force, which is a critical factor for us, and you are going to try to make some in-roads in doing a small amount of northern manufacturing.

If those three things can be done, Mr. Speaker, even though this is a very short budget address, it will be a worthwhile accomplishment. However, one caution, Mr. Speaker. In the 10th Assembly there was an orgy of spending, just before the election. An orgy of spending. They used up a tremendous amount of our capital surplus in order to satisfy Members in this House. I hope the Minister will remember that when he says we are going to have no boom and bust, we are going to have a stable attempt to develop a capital program, that we will be watching, at least I will, in the last year of the term of this Assembly. Thank you.

#### MR. SPEAKER:

Item 9, Replies to Budget Address. Mr. Nerysoo.

## MR. NERYSOO:

Mr. Speaker, I am in a disagreeing mood today. Mr. Speaker, I am going to take a different position than Mr. Lewis on this particular matter. I want to make a comment with regard to a statement made by my colleague, Mr. Arngna'naaq a few days ago.

One of the problems which I had with the original budget speech which was made during this time, was what I consider to be an absence of direction of government in terms of the policy initiatives and the financial priorities that this government had. I understand, Mr. Speaker, that it is the government's responsibility to detail those priorities and those initiatives. It is always important that we get some idea from the government, particularly from the speech from the Throne, and I say from the Throne not out of disrespect for you at this particular moment. The Lieutenant Governor's message should always give at least some idea of the direction which the government wishes to take.

I think that at least on this particular case, there is this an absence as to what the priorities are, and what the initiatives are going to be. This is in fact the budget session. We cannot prorogue this particular session because it is the budget session leading to the 1993-94 budget. I am not clear yet, as to what priorities are in the minds of our government for the next year and leading up to the actual development of the main estimates. It seems we are trying to deal with the matter of capital in isolation of future expenditures. I do not think we can do that. I do not think that we can continue to build buildings or housing without recognizing the ongoing O & M costs to those structures. It is impossible for us to do that.

If education is a priority, then it should be clear that the capital is going to reflect that. If economic development is going to be a commitment of this government, then the policy should reflect that. For me to try to suggest or give the impression to the people of the Northwest Territories that these are not important inter-related expenditures, does not in fact reflect the truth. The fact is that they are closely interrelated and our business in the Senate policy that has been amended as a result of this government, our commitment to hire north and northern business is an important factor and a necessary policy instrument.

I think that there is an absence of that kind of statement from me. I do say this, and I agree with my colleague Mr. Lewis that on the matter of the capital plan the way it is now proposed, I agree with the idea of completing the capital plan early, because it does in fact allow the business community to get ready for the upcoming 1993-94 capital building season.

I still do want to ask the government to reflect upon the advantages and disadvantages, because what is interesting and this may be due to different transportation circumstances, is that the Yukon in fact has reversed its position. We initially follow the idea of the Yukon, that the capital is in the fall and the own O & M is in the spring. They have now changed that around because they found the two budgets, the main estimates in terms of O & M expenditures and capital fit together so importantly that they said, they could not dissociate the two. I think that in reflecting upon the procedures that we have now put in place, we should not forget as a government how important the O & M expenditures are to maintaining our capital infrastructure. I think it is absolutely crucial.

The other point that I wanted to make is this, I am not a member of the Standing Committee on Finance. I was not in on the standing committee meetings, but

my colleague and the chairman of the Standing Committee of Finance know that despite my absence, I wrote letters informing my colleagues about some of the concerns I had with regard to the capital expenditures in my constituency and some of the concerns that I had with regard to the projects that had been proposed. I think that it is important for all Members to understand that we have every right to participate. There is no door right now that is shut, that says a Member cannot participate in the Standing Committee on Finance or for that matter the capital process that you implement in our communities. Participate in the community meetings, participate at the regional meetings, to develop priorities for your communities and regions that will reflect not only in the short term, not only this year but two years from now and three years from now, so that we have a sense of how are we going to spend our financial resources. They are not unlimited resource and

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as such we have to be prudent and responsible about what we spend, and how we spend it. As the government and as an assembly we must always acknowledge that it is truly one of our fundamental responsibilities in spending public money to be prudent and responsible.

I agree with my colleague Mr. Lewis about the idea of utilizing our surplus money. If the Members can recall the time that we were proposing to expend our surplus money, I was one of the few Members who got up on this side of the House and said "you should be concerned about how much money you spend." My colleague, the Minister of Finance, can recall even in the Standing Committee of Finance that I raised those concerns, but we spent our money anyway. This government has a surplus of dollars and the idea was to make sure it was available for a rainy day, so that we could have money to get us out of deficit situations. Yet here we are. At that time we had \$18 million, and today we have a \$79 million deficit, as a result of federal unwillingness to pay for programs which are responsibilities that they should have. I think at that time maybe people thought that I was a bit crazy because we were spending money in constituencies and appeasing our political friends who would support us, but the fact is that the responsibility of this House is far more than political appearement, it is addressing the long term needs of our constituents. We always have to be aware of that. and if we do not then this very situation will continue to occur. We will have a deficit next year. To what extent we do not know. I ask my colleagues on to be

prudent on capital expenditures and to be responsible, to look at the purpose of those capital expenditures.

I think that in many respects there are capital expenditures that we are making that private businesses can make, and that the community business development corporations can make. We as a government do not have to make those expenditures, we can lease from our development corporations, and from private enterprise, but I think if your intent is to somehow respond to some of the economic crises in the Northwest Territories, I would ask the government to consider those matters. I know my colleague, Mr. Todd, has been a strong component of economic development in the Northwest Territories, and I know that he has been very concerned, along with all my other colleagues, about this particular matter.

I also tell my other colleagues that I am not on the Standing Committee of Finance to look at the potential changes that you are proposing if you are suggesting that there is in fact a change in the procedural aspects. I think that one of the major problems that I have with the idea of having public hearings, is the idea that it changes the whole concept of our working relationship, because we can do that. If we do that, it does not allow for us to have discussions among members in this House about those issues that they think are important in their constituencies. As a result of that we will go to the very same type of budget development that now occurs in most other jurisdictions across the country, and that is that one person can really determine what is in that budget and that is the Minister of Finance. The government may in fact recommend the priorities from each department, but in the final analysis it is the Minister of Finance who brings forward his budget. It is his budget that reflects some concerns, but is not all of the concerns of the Cabinet. I make this point. that if the Cabinet is not involved then to what extent are the Members involved? The more open the process and the more ability that we have as Members to develop the capital plan to reflect the priorities of our communities, the better it is for us. Maybe there is a better way of improving the participation of Members.

I agree with my colleague Mr. Arngna'naaq, but I do not agree at this particular juncture that we should allow the public to be involved in the actual development directive to the Cabinet. I think that that is a mistake and I think that is the responsibility of each Member, but I agree with my colleague that all

Members should be involved, either in the community process, or in the standing committee process, but they must be consulted and they must be involved. I just wanted to make those particular points because in my view there are significant changes in the process of budget development. It may be good at this particular time, but I still ask my colleagues to review whether or not there are advantages, and to consider why the Yukon made the changes that it did of going back to the old method of attaching both documents together. Like I said we are coming back in February. I am not sure yet what the motion may read, but we could be coming back with a budget address that is not really reflective of O & M and capital together. Recognizing these are priorities and political initiatives, leadership initiatives that are going to improve the economy and the well-being of people in our communities. Thank you, Mr. Speaker.

#### MR. SPEAKER:

Item 9, Replies to Budget Address. Item 10, Petitions. Item 11, Reports of Standing and Special Committees. Item 12, Reports of Committees on the Review of Bills. Item 13, Tabling of Documents. Mr. Kakfwi.

ITEM 13: TABLING OF DOCUMENTS

#### HON. STEPHEN KAKFWI:

Mr. Speaker, I would like to table Tabled Document 15-12(3) which is a letter written to me by the Mayor of the Town of Norman Wells.

## MR. SPEAKER:

Item 13, Tabling of Documents. Mr. Patterson.

## **HON. DENNIS PATTERSON:**

Thank you, Mr. Speaker. I wish to table Tabled Document 16-12(3), Term of Reference 1992, Legislative Review of the Workers' Compensation Act. Thank you.

## MR. SPEAKER:

Tabling of Documents. Item 14, Notices of Motion. Item 15, Notices of Motions for First Reading of Bills. Mr. Pollard.

ITEM 15: NOTICES OF MOTIONS

FOR FIRST READING OF BILLS

Bill 11: An Act To Amend The Legislative Assembly And Executive Council Act

#### HON. JOHN POLLARD:

Thank you, Mr. Speaker. Mr. Speaker, I give notice that on Monday, November 30, 1992, I shall move that Bill 11, An Act to Amend the Legislative Assembly and Executive Council Act, be read for the first time. Thank you, Mr. Speaker.

#### MR. SPEAKER:

Notices of Motion for First Reading of Bills. Mr. Patterson.

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Bill 12: An Act To Amend The Mental Health Act

#### HON. DENNIS PATTERSON:

Thank you, Mr. Speaker. I give notice that on Monday, November 30, 1992, I shall move that Bill 12, An Act to Amend the Mental Health Act, be read for the first time.

#### MR. SPEAKER:

Notices of Motion for First Reading of Bills. Item 16, Motions. Mr. Kakfwi Motions. Mr. Kakfwi

ITEM 16: MOTIONS

Motion 2-12(3): Tabled Document 2-12(3) "The Justice House" To Committee Of The Whole For Discussion

#### HON. STEPHEN KAKFWI:

Mr. Speaker, I would like to move the motion.

#### MR. SPEAKER:

Yes, would you read your motion please, Mr. Kakfwi?

#### HON. STEPHEN KAKFWI:

WHEREAS the Report of the Special Advisor on Gender Equality has been tabled in this House;

AND WHEREAS it is in the interest of the public for the report to be discussed by this Legislature:

NOW THEREFORE I move, seconded by the honourable Member for Nunakput, that Tabled Document 2-12(3), "The Justice House" Report of the

Special Advisor on Gender Equality, be moved into Committee of the Whole for discussion as the first item of business on Friday, December 4, 1992;

AND FURTHER that Miss Katherine R. Peterson, Special Advisor on Gender Equality and author of the report, be invited to appear before Committee of the Whole when the report is discussed.

#### MR. SPEAKER:

Motion is in order, Mr. Kakfwi. To the motion? Mr. Kakfwi.

#### HON. STEPHEN KAKFWI:

I just wanted to ask a question.

#### MR. SPEAKER:

The seconder of the motion has the opportunity to speak to the motion. Ms. Cournoyea.

#### **HON. NELLIE COURNOYEA:**

Question.

#### MR. SPEAKER:

Question has been called. All those in favour? All those opposed? Motion is carried.

## ---Carried

The Justice House Report of the Special Advisor on Gender Equality will be moved into the Committee of the Whole as the first item of business on Friday, December 4, and Miss Katherine Peterson, the Special Advisor on General Equality will be invited to appear before the Committee. Item 16, Motions. Item 17, First Reading of Bills. Item 18, Second Reading of Bills. Item 19, Consideration in Committee of the Whole of Bills and Other Matters with Committee Report 1-12(3), Standing Committee on Finance Report on the Review of the 1993-94 Capital Estimates, Bill 1, Appropriation Act, No. 1, 1993-94 with Mr. Pudluk in the Chair.

ITEM 19: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS AND OTHER MATTERS

## CHAIRMAN (Mr. Pudluk):

Will this committee come to order? I believe we have completed the Safety and Public Services department. What does this committee wish now? Mr. Todd.

#### MR. TODD:

Thank you, Mr. Chairman. If we can proceed to the budget, the next item would be Education, Culture and Employment Programs.

#### CHAIRMAN (Mr. Pudluk):

Does this government agree that we will deal with Education, Culture and Employment Program? Agreed?

#### SOME HON, MEMBERS:

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

It is in the blue book, page 16-9. We will take a 15 minute break and when we come back we will deal with this department.

#### ---SHORT BREAK

#### CHAIRMAN (Mr. Pudluk):

We will continue with Education, Culture and Employment Programs. Mr. Minister, do you wish to make opening remarks?

Department of Education, Culture and Employment Programs Introductory Remarks

## HON. JAMES ARVALUK:

Yes, thank you, Mr. Chairman. Mr. Chairman, I would like to introduce the 1993-94 capital estimates for the Department responsible for Education, Culture and Employment Programs. The budget I present today is designed to meet the areas of greatest need for schools, Arctic College and culture while respecting the need for restraint.

For many years, increases in school enrolments rarely went above two per cent. This year and last year they increased by approximately 5 per cent. Over the last two years the largest growth in enrolment has been in high school grades, with 19 per cent in the past year, and 28 per cent in 1991-92. It is encouraging to see more students participating in high school, but this increased participation, and the growing population of young students in our system, puts pressure on school facilities. It is becoming

increasingly difficult to provide capital resources to keep pace with growing enrolments.

Mr. Chairman, the department plans to meet the demands of growing enrolments in some communities by upgrading old buildings, as well as by constructing new ones.

Fort Simpson has identified a new elementary school as its number one priority. The department is proposing to build a new ten classroom school, and to renovate parts of the existing school, which would be used as a high school. The total cost

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of the new elementary school will be about \$5 million. The renovation of the existing school would cost about \$5.4 million. In both cases, planning will start in 1993-94.

The situation in Cambridge Bay is similar. The department is proposing that a ten classroom primary school be built, and that the existing school be renovated to help meet the need for classroom space. Construction would start on the new school in 1993-94, while renovations would start the following year.

With the introduction of grade extensions in Cambridge Bay it is forecast that students from other Kitikmeot communities will enrol in school there. A new 12 bed residence will be required to accommodate these students. The department is proposing to build the residence in 1993-94, with construction costs of \$1.3 million.

An expected increase in enrolments will also put pressure on classroom space in Coppermine. This is due in part to extending high school grades in the community, but also because of a 25 per cent increase in students in the lower grades. The department is proposing to build a seven-classroom school, with planning in 1993-94 and construction starting in 1994-95.

The school in Jean Marie River needs to be replaced. The department proposes that construction take place during 1993-94.

Wherever possible, the department is trying to ease enrolment pressure by adding classrooms to existing schools. The department is proposing to add four classrooms to the schools in Clyde River and Igloolik. Coral Harbour needs three new classrooms, while Snare Lake and Sanikiluaq require two additional classrooms.

A new school was built in Pangnirtung in 1988-89. It is now time to carry on with the education facilities plan for that community. Phase two would see the addition of five classrooms and a gym, which the department proposed take place during 1993-94. Phase three will be the modernization of the old school to serve the present grade seven to twelve program. The oldest parts of the school would be demolished. An addition is also planned for Pond Inlet, with most of the work taking place during 1993-94.

A number of older buildings in our school system require renovations to improve efficiency. The heating, ventilation, plumbing and electrical systems at Joseph Burr Tyrrell School in Fort Smith are wearing out and need to be replaced. Similar work is needed at Diamond Jenness High School in Hay River. In addition, parts of the school need to be renovated and modernized. The department is also proposing to redesign the building, so that more space could be used for program delivery. In both cases, the planning work begins in 1993-94.

The school and residence in Edzo require renovations. Construction would be spread across three years to minimize disruptions to the operation of the facility. The Chief Jimmy Bruneau facility was designed and constructed in 1970 as an open area elementary school with an attached residence and cafeteria. Modifications over the years provided for individual classrooms but the heating, lighting and air circulation were not adapted as the school design was changed. Also, the residence needs to be renovated to accommodate out of town high school students, and with the offering of the high school program, the school needs some labs as well as extensive renovations to the shop and home economics facilities.

Yellowknife school facilities are also addressed in this budget. High schools in Yellowknife are now over capacity. There are more than 1,000 students in grades nine to 12 in the city. Even with growth in community-based secondary schooling, the number of students in Yellowknife is expected to be more than 1,500 in ten year's time. After consulting with both Yellowknife Boards of Education and the Board of Secondary Education, the department proposes that a new high school for 500 students be built on the St. Patrick School site, with construction starting in April, 1993. The new high school will meet the needs of the Yellowknife Separate Education District until the year 2002.

In addition, we intend to examine the mandate of the Board of Secondary Education and the results of transferring the responsibility for Sir. John Franklin to Yellowknife Public School District No. 1.

Mr. Chairman, this year for the first time, the Arctic College Board of Governors has participated in the capital budget process. Like the capital plans for schools and culture, the capital plan for the college will be integrated with the strategic plan for all facets of the department.

This budget addresses immediate college capital requirements. New two-classroom adult education centres are required in Aklavik and Arctic Bay. The current centre in Aklavik should be replaced because it is in poor condition and overcrowded. The building in Arctic Bay is too small to meet the needs of the community. Construction for these projects, which have been deferred from previous years, is planned to start in 1993-94.

The adult education centre in Rankin Inlet is a complex of old prefab buildings dating back to the 1960s. Although it is in fair condition, there are a number of serious recurring problems. The department is recommending that this building be replaced with a new four-plex classroom unit. The possibility of linking this construction to vocational training initiatives in Rankin Inlet is being investigated. Planning is currently taking place using a standard design to reduce planning costs. Construction is planned for 1993-94. Planning for the construction of an applied arts and library building at Thebacha Campus in Fort Smith is proposed. The preliminary design includes about 16 classrooms, laboratory areas and instructors spaces as well as a library. It would replace classrooms currently housed in a number of substandard portables and old frame buildings scattered across the campus. The age and condition of these structures were well documented several years ago, and their condition has deteriorated further. The college proposes to finalize design and tender work in 1993-94, with construction taking place over the following two years.

Mr. Chairman, one of the duties of the department's culture branch is to safeguard many of the north's important cultural artifacts. The Prince of Wales Northern Heritage Centre plays a key role in acquiring and preserving northern artifacts. While some items are placed in community museums, most are stored for some length of time at the heritage centre. The centre's holdings have grown to the point that existing storage

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units are full. In 1993-94, the department proposes to replace fixed storage units with mobile shelving units which will provide 30% more space in a properly controlled environment. One half of the amount requested is expected to be offset by a recovery from the federal government.

The Prince of Wales Northern Heritage centre is also the focus of the strategy being prepared to support and coordinate development of community museums.

The strategy being developed builds on the knowledge and expertise of heritage centre staff to support the development and operation of community museums. But this strategy is also being developed to address the need for community museum facilities, which may be met through consolidation by making maximum use of existing facilities such as schools and community centres. This strategy will be completed by the end of this fiscal year, and will form part of the department's overall strategic plan.

There are some capital museums projects which are being proposed in this budget because they are urgent, such as the renovation of the floor in the Norman Wells Museum, and because we should establish and equitable level of museum services in both the east and the west.

Mr. Chairman, the Nunatta Sunaqutangit museum in Iqaluit plays an important role in the preservation of Inuit culture and in the documentation and interpretation of the history and development of the Baffin region.

Planning has begun to extend the museum building, to attach it to the neighbouring visitors' centre in order to create a regional resource.

This budget recognizes the wish of many northerners to bring back indigenous works of art to the Northwest Territories. In 1987, the Kingnait Culture Society started planning a facility in Cape Dorset to house the West Baffin Eskimo Co-op's collection of prints and other artwork. This exceptional collection is currently housed at the McMichael Gallery in Ontario, because there are no facilities in the N.W.T. which can properly care for it. In 1993-94, the department proposes to provide funding of \$500,000 to the Kingnait Culture Society as the G.N.W.T.'s contribution towards this facility, conditional on successful fund raising on behalf of the Society.

In the western Arctic, the Dene cultural institute is planning to build a facility to house a number of traditional and educational activities, including a library and archives, and facilities for museum programming. As with the Kingnait Society, we are proposing to provide \$500,000 as the G.N.W.T.'s contribution towards this facility, conditional on successful fund raising on behalf of the Dene cultural institute.

Other capital projects planned for 1993-94 include conserving paintings and fixtures at Our Lady of Good Hope church in Fort Good Hope, a national historic building, and to finish restoring the stone church, a historic building which will provide museum services in Pelly Bay.

Mr. Chairman, these are some of the highlights of the department's budget. As I mentioned earlier, the need for many of these projects is the result of forced growth in the educational system, as well as our responsibility to play a key role in preserving and promoting all aspects of northern culture.

We are working to be as creative and proactive as possible to make the best use of our capital resources.

With improved local consultation, the completion of a twenty-year capital needs assessment, and a ten-year capital plan which is integrated with the overall department strategic plan, capital planning will improve. I will now answer questions respecting this budget. Thank you.

## CHAIRMAN (Mr. Pudluk):

Thank you, Mr. Minister. I will now ask the Chairman of the Standing Committee on Finance make an opening remark, Mr. Todd.

#### MR. TODD:

Thank you, Mr. Chairman. Mr. Dent will be handling this particular jurisdiction at this time.

#### CHAIRMAN (Mr. Pudluk):

Thank you. Opening remarks, Mr. Dent.

Standing Committee On Finance Comments

## MR. DENT:

Thank you, Mr. Chairman. Mr. Chairman, during the review of the 1992-93 capital estimates the committee

recommended that all free standing libraries be deferred until a policy is in place to integrate them with schools or other suitable facilities. The purpose of this was to try to save money and the Pond Inlet library was specifically mentioned by this committee.

The government's response to the committee's recommendations was that plans for specific community libraries will have to be developed to take into account the needs and priorities of community residents and existing and planned community facilities. In other words, cost is no object. This seems to be a blatant disregard for the public purse.

Interestingly the budget for the Pond Inlet library has still not been integrated with the school's budget and the project substantiation sheet gives no assurance that it will be integrated. In the interim the project has grown from \$655,000 to \$708,000 with no substantiation for the increase. We were expecting a decrease. Mr. Chairman, the committee will expect to see a decrease in the total cost of this project after it has been completed.

Mr. Chairman, with regard to Our Lady of Good Hope church, during the review of the 1992-93 capital estimates, when asked for the justification for spending \$251,000 on renovations to Our Lady of Good Hope church, the Minister indicated it was cost-shared with the federal government contributing \$100,000. It is the committee's current understanding that there is no agreement with the federal government and they have not contributed any funding to this project yet.

During the review of the 1993-94 capital estimates, the department again indicated that the federal government was contributing \$150,000, although it was not shown as recovery on the project substantiation sheet. Most recently, the Minister has now indicated that the federal government will not contribute anything to the territorial government to offset our cost, but will,

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or may provide the owners of the property an additional \$150,000 for the remainder of the conservation work and \$50,000 for cost overruns.

The committee will expect to see a full summary of all federal grants or contributions received or receivable for the Fort Good Hope church renovations compared to the amounts promised. At least \$100,000 was indicated by the Minister during the review 1992-93

capital estimates. In addition all capital costs recoveries should be disclosed in the capital estimates where substantiated.

Mr. Chairman, in our review of the capital budget, we were concerned that the Arctic College adult education centres appear to be very costly. By calculation of construction cost per square foot for the Pangnirtung and Rankin Inlet adult education centres, the standing committee was able to identify areas that appear out of line with the industry standards that should be expected. Specifically the Pangnirtung adult education centre is budgeted to cost \$326 per square foot, and the Rankin Inlet adult education centre is budgeted to cost \$319 per square foot to construct. As demonstrated by the Arctic Bay hamlet office these costs are excessive. The committee has commented on several occasions about government standards which are unreasonably high. It is our expectation that the government will take action to ensure that government standards are reasonable, and that costs are brought closer to those experienced by the private sector.

Mr. Chairman, we found in the past that this department has had a history of poor planning. During our review this year Members noted on several occasions that the Department of Education had a poor history. For example, schools have been built, and they are no sooner opened than they need an addition to accommodate higher- than-planned student enrolment. Recent reports indicate almost no growth for the high school population in Yellowknife. If this planning is not correct then the department will always be playing catch up.

Committee Motion 21-12(3): To Adopt Recommendation No. 21

Therefore, Mr. Chairman, I move that this committee recommend that the Department of Education, Culture and Employment Programs make a concerted effort to improve its Capital Management and Planning Program, including planning based on demographics.

## CHAIRMAN (Mr. Pudluk):

Thank you. I wonder if the Minister would like to bring his witnesses in at this time?

## **HON. JAMES ARVALUK:**

I would appreciate that, Mr. Chairman, thank you.

## CHAIRMAN (Mr. Pudluk):

Does this committee agree?

#### SOME HON. MEMBERS:

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Sergeant-at-Arms. Mr. Minister, for the record would you please introduce your witnesses at this time?

Department Of Education, Culture And Employment Programs

#### HON. JAMES ARVALUK:

Thank you, Mr. Chairman. I have with me Mr. Eric Colbourne, Acting Deputy Minister, and Paul Devitt, Director of Finance.

## CHAIRMAN (Mr. Pudluk):

Thank you. Mr. Dent, your motion is in order. To the motion.

#### AN HON. MEMBER:

Question.

#### CHAIRMAN (Mr. Pudluk):

Question has been called. All those in favour? All those opposed? Motion is carried.

---Carried

Mr. Dent.

#### MR. DENT:

Thank you, Mr. Chairman. Another area of concern for the committee is one that has been noted in other departments and government wide and has to do with prior commitments. During the review of the 1992-93 capital estimates the committee was told by the Minister of Finance that prior capital commitments would be honoured in the capital budget. The committee was also advised that commitments had been made to the community of Fort Smith to renovate the J.B. Tyrrell Elementary School, and for the community of Hay River to renovate the Diamond Jenness High School. As a result the committee recommended that these renovations should proceed. The government responded that these renovations had the least priority unless safety is an issue and so

these projects have been delayed to 1995-96. Mr. Chairman, we do not think this is right.

Committee Motion 22-12(3): To Adopt Recommendation No. 22

Therefore, I move, that this committee recommend that the Department of Education, Culture and Employment Programs live up to prior commitments and fast track the renovations to the J.B. Tyrrell Elementary School in Fort Smith and the Diamond Jenness High School in Hay River by advancing \$100,000 each for design and tender document production to 1993-94, and construction to 1994-95 and 1995-96.

## CHAIRMAN (Mr. Pudluk):

Thank you. Your motion is in order. To the motion.

#### AN HON. MEMBER:

Question.

## CHAIRMAN (Mr. Pudluk):

Question has been called. All those in favour? All those opposed? Motion is carried.

---Carried

Mr. Dent.

#### MR. DENT:

Thank you, Mr. Chairman. Our next area of concern has to do with Arctic College training equipment. The five-year capital plan budgets \$2.2 million for mobile equipment for the heavy equipment training program. Most Members on the committee noted that students coming out of the program would wind up working for municipalities and very seldom see new equipment. It does not seem to make a lot of sense to have the students trained on brand new equipment when they are going to have to go out and make do with much

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older equipment in the municipalities. We thought that perhaps the students should be trained on older equipment.

Committee Motion 23-12(3): To Adopt Recommendation No. 23

Therefore, I move, that this committee recommend that Arctic College purchase more of the older

equipment from the Department of Municipal and Community Affairs, (or communities) that require renovations, as an alternative to purchasing brand new equipment.

#### CHAIRMAN (Mr. Pudluk):

Thank you. Your motion is in order. To the motion.

#### AN HON. MEMBER:

Question.

## CHAIRMAN (Mr. Pudluk):

Question has been called. All those in favour? All those opposed? Motion is carried.

---Carried

Mr. Dent.

#### MR. DENT:

Thank you, Mr. Chairman. Our next area of concern has to do with an overall policy for museums, churches and other historical buildings. During the review of the 1992-93 capital estimates the committee recommended development of a policy integrating museum development in the N.W.T. I would like to point out, Mr. Chairman, that we were not the first Standing Committee on Finance to do this. The policy it was also recommended to this House by the Standing Committee on Finance prior the current one. Apparently we were advised that this strategy is now due for completion by the department in this current fiscal year. Concerns are constantly raised by Members about the confusion over treatment of historical buildings, churches, tourist projects, and other things with a similar theme. These should all be dealt with in the strategy under development. In the meantime further capital projects should be delayed pending completion of the strategy and substantiation of the costs and benefits. It is difficult for the committee to prioritize items which may be in the capital plan without having an overall strategy from the department.

Committee Motion 24-12(3): To Adopt Recommendation No. 25

Therefore, I move, that this committee recommend that the Department of Education, Culture and Employment Programs develop a policy covering museums, churches and other historical buildings to ensure consistency, fairness and equity in the

application of standards and criteria for such infrastructure between communities.

## CHAIRMAN (Mr. Pudluk):

Thank you. Your motion is in order. To the motion.

#### AN HON. MEMBER:

Question.

## CHAIRMAN (Mr. Pudluk):

Question has been called. All those in favour? All those opposed? Motion is carried.

---Carried

Mr. Dent.

#### MR. DENT:

Mr. Chairman, that concludes the committee's general comments from the review of the capital budget. We will have some other motions which will be forthcoming on the review of detail.

#### CHAIRMAN (Mr. Pudluk):

Thank you. General Comments. Mr. Arngna'naaq.

**General Comments** 

#### MR. ARNGNA'NAAQ:

Thank you, Mr. Chairman. I would just like to speak on what appears to be going on here with regard to Arctic Colleges. I am not sure whether the department has a strategy in place for determining which buildings need renovations and what priority has been listed for the buildings of Arctic College in the Northwest Territories. But it appears that with the recommendations that we have just passed, there is a requirement for a strategy for museums, churches and other historical buildings which will directly affect at least one of the projects in my community. Yet, one particular motion was to fast track the building of a school.

Now, I do not see how we, as a committee, are being fair when we are not asking for such a strategy from the department for schools, Arctic College's buildings and, on the other hand, are asking for a strategy on historical buildings. I do not see how we, as a committee, can see that as being fair. Thank you, Mr. Chairman.

#### CHAIRMAN (Mr. Pudluk):

Thank you. General Comments. Member for Thebacha.

#### MRS. MARIE-JEWELL:

Mr. Chairman, I did not intend to make any comments but I am getting tired of the comments made on this side of the House that are not thoroughly researched are brought into this House and the continual criticism whether it is to the committee or Members. Mr. Chairman, I know the Standing Committee on Finance and being a Member of the Standing Committee on Finance, I did ask the Minister last year in the Capital Estimates to develop a plan for Arctic College and a strategy. I am fully aware of it because the Arctic College applied arts building was deleted from last year's budget which my constituency had been deprived of and sacrificed because a plan was needed. And I do not feel it is fair that we should be alleged not to ask for a plan on one hand, when the research has not been thoroughly checked. Thank you.

---Applause

#### **CHAIRMAN (Mr. Pudluk):**

Thank you. General Comments. Mr. Arngna'naaq.

#### MR. ARNGNA'NAAQ:

Thank you, Mr. Chairman. As a committee, we have received some recommendations that are made in this House and I would like to point out some adverbs that are used in some of these recommendations pertaining to the particular communities. I will not name names, but I will name communities in which recommendations are made at this point: Nahanni Butte, the verb used was "advanced", Fort Providence "remove"; Snare Lake "advance"; Yellowknife Centre "defer"; Rae/Edzo "advance"; Jean Marie River "reinstate";

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Wrigley "identify funding"; Fort Smith "fast track"; Iqaluit "remove"; Baker Lake "defer"; Norman Wells "defer"...

Point Of Order

## CHAIRMAN (Mr. Pudluk):

Mr. Chairman, I call a point of order, asking whether the general comments are pertaining to this particular department's budget which, I believe, is the opportunity for us to make general comments. Thank you.

## CHAIRMAN (Mr. Pudluk):

A point of order. That is correct. And that is where they are going to be general comments and if you want the names after we start dealing with the line-by-line, then you may do so. General comments. Mr. Gargan.

#### MR. GARGAN:

Mr. Chairman, I agree with the motion and one of the reasons is that Members should take the time to do a bit of lobbying, a bit of research, a bit if, looking at the options of how to maybe get the support of the Members on certain projects. I have been for the last three years lobbying the Ministers, lobbying this Assembly, individual Members, and we have come up with a cost of about \$160,000. The government has come up with \$25,000. That means that there is a shortfall of at least \$130,000 that is still required. But it is not in the Capital Estimates. There is nothing in there for Fort Providence as far as the church goes. There was a one-time contribution of \$25,000 and I appreciate that. But, at the same time, we do have new or historical buildings that are being identified for restoration and renovations and for visitors' centres. I am disappointed that is all Providence will be getting and I accept the Standing Committee's recommendation that, yes, the government should develop a policy. We do not have anything in place right now and I am sure even though there is not anything this year for the old church in Fort Providence, I could live with having a delay. I mean there is nothing in there for me to delay anyway, for Providence, but I do believe there should be a policy in place so that, if there was a policy then I would think the committee would be able to jump to the opportunity to maybe access some money for historical buildings or churches. Thank you.

## CHAIRMAN (Mr. Pudluk):

Thank you. General Comments. Mr. Todd.

## MR. TODD:

I think it is important to point out that the projects that the Standing Committee on Finance has asked to be moved ahead really are basic infrastructure projects: water supply; roads; schools; not luxury items like museums, visitors' centres. I just wanted to point that out Mr. Speaker. Thank you.

## CHAIRMAN (Mr. Pudluk):

Thank you. General Comments. Mr. Arngna'naaq.

#### MR. ARNGNA'NAAQ:

I would just like to add to what I was saying earlier, that the kind of research that is being suggested should be done for all departments and it should be fair in that way. I agree with that, research has to be done, that studies or strategies have to be formed, but I think in the case that I am raising for Baker Lake there are jobs being created. I think this is another area which has to be addressed in any strategy that is formed regardless of whether they are considered luxury items or other items. They are still creating jobs in the communities, especially where they are really needed and this is why I am speaking out. Mr. Chairman, thank you.

#### **CHAIRMAN (Mr. Pudluk):**

Thank you. General comments? Does the committee agree that we go line by line?

## **SOME HON. MEMBERS:**

Agreed.

---Aareed

Advanced Education

## CHAIRMAN (Mr. Pudluk):

Thank you. Page 16-9, detail of capital, advanced education, buildings and works, headquarters, total region \$325,000. Agreed?

#### **SOME HON. MEMBERS:**

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Thank you. Fort Smith, total region \$620,000. Agreed?

#### SOME HON. MEMBERS:

Agreed.

---Agreed SOME HON. MEMBERS: CHAIRMAN (Mr. Pudluk): Agreed. Thank you. Inuvik, total region \$875,000. Agreed? Page 163 **SOME HON. MEMBERS:** ---Agreed CHAIRMAN (Mr. Pudluk): Agreed. ---Agreed Thank you. Total acquisition of equipment \$300,000. Agreed? CHAIRMAN (Mr. Pudluk): SOME HON. MEMBERS: Thank you. Baffin, total region \$1.010 million. Agreed? Agreed. **SOME HON. MEMBERS:** ---Agreed Agreed. CHAIRMAN (Mr. Pudluk): ---Agreed Total activity \$4.5 million. Agreed? CHAIRMAN (Mr. Pudluk): **SOME HON. MEMBERS:** Thank you. Keewatin, total region \$1.360. Agreed? Agreed. **SOME HON. MEMBERS:** ---Agreed Agreed. Culture ---Agreed CHAIRMAN (Mr. Pudluk): CHAIRMAN (Mr. Pudluk): Thank you. Page 16-12, culture, buildings and works, headquarters, total region \$140,000. Agreed? Thank you. Kitikmeot, total region \$10,000. Agreed? **SOME HON. MEMBERS: SOME HON. MEMBERS:** Agreed. Agreed. ---Agreed ---Agreed CHAIRMAN (Mr. Pudluk): CHAIRMAN (Mr. Pudluk): Thank you. Inuvik, total region \$30,000. Agreed? Thank you. Total buildings and works \$4.2 million. **SOME HON. MEMBERS:** Agreed? **SOME HON. MEMBERS:** Agreed. Agreed. ---Agreed ---Agreed CHAIRMAN (Mr. Pudluk): CHAIRMAN (Mr. Pudluk): Thank you. Baffin, total region \$100,000. Agreed? SOME HON. MEMBERS: Thank you. Equipment acquisition, headquarters, total region \$300,000. Agreed? Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Thank you. Keewatin, total region \$85,000. Agreed?

#### **SOME HON. MEMBERS:**

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Thank you. Kitikmeot, total region \$25,000. Agreed? Mr. Ningark.

#### MR. NINGARK:

Thank you, Mr. Chairman. I would like to ask the Minister responsible for Education, Culture and Employment Programs a question. I understand that there was a plan to renovate the old stone church in Pelly Bay. Does this particular budget address that? I do not see it here on the paper. Thank you.

## CHAIRMAN (Mr. Pudluk):

Thank you. Mr. Minister.

## **HON. JAMES ARVALUK:**

Mr. Chairman, if I understand correctly we are talking about the Cambridge Bay capital planning for \$25,000?

## CHAIRMAN (Mr. Pudluk):

Mr. Ningark.

## MR. NINGARK:

Thank you, Mr. Chairman. Mr. Minister, I am talking about the old stone church. I believe the Hamlet Council of Pelly Bay made a proposal or approached the government to get funding for the old stone church that is now being turned into a museum. Thank you. Maybe I am speaking to the wrong budget area. I apologize.

## CHAIRMAN (Mr. Pudluk):

Thank you. Kitikmeot, total region \$25,000. Agreed?

#### SOME HON. MEMBERS:

Agreed

---Agreed

## CHAIRMAN (Mr. Pudluk):

Thank you. Total buildings and works \$380,000. Agreed?

## **SOME HON. MEMBERS:**

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Thank you. Equipment acquisition, headquarters, total region \$540,000. Agreed?

#### SOME HON. MEMBERS:

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Thank you. Fort Smith, total region \$60,000. Agreed?

## **SOME HON. MEMBERS:**

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Thank you. Baffin, total region \$25,000. Agreed?

## **SOME HON. MEMBERS:**

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Thank you. Keewatin, total region \$18,000. Agreed?

## **SOME HON. MEMBERS:**

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Thank you. Total acquisition of equipment, \$643,000. Agreed?

## **SOME HON. MEMBERS:**

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Thank you. Contributions, headquarters, total region \$232,000. Agreed?

#### **SOME HON. MEMBERS:**

Agreed.

---Agreed

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**CHAIRMAN (Mr. Pudluk):** Thank you. Fort Smith, total region, \$650,000. Agreed?

#### **SOME HON. MEMBERS:**

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Thank you. Inuvik, total region, \$300,000. Agreed? Mr. Dent.

## MR. DENT:

Thank you, Mr. Chairman. As noted in the Standing Committee on Finance report and as we stated in our general motion concerning museums and other historical buildings, new capital projects should be delayed in completion of the policy on museum development and substantiation of the costs and benefits. Any development prior to having that report would be premature. The policy in place would be premature because it would not give us the background to assess any proposal.

Committee Motion 25-12(3): To Adopt Recommendation No. 27

For those reasons, Mr. Chairman, I move, that the 1993-94 capital estimates of the Department of Education, Culture and Employment Programs under the activity culture for the project museum Norman Wells, in the amount of \$250,000 be deleted.

#### CHAIRMAN (Mr. Pudluk):

Before I call the motion to order, copies will be distributed to all Members first. Mr. Arvaluk.

#### HON. JAMES ARVALUK:

Thank you, Mr. Chairman. I recognize there is a need for a proper House supported updated policy on museums. There are museum policies in place, although some of them may be vague when it comes to community museum, however, this particular museum in Norman Wells is already in existence. If we are to continue with it and not shut it then there is a very urgent need to replace the flooring. I do not think, whether we develop a new policy on museums or not, this part of the capital requirement for Norman Wells will not be affected. Whether we have a new policy or not the floors still need to be fixed.

## CHAIRMAN (Mr. Pudluk):

Thank you. To the motion, Mr. Dent.

#### MR. DENT:

Thank you, Mr. Chairman. I am surprised. That sort of presentation was not made to us at the Standing Committee on Finance. We were not told that there was any policy in place for museums. I would like to point in the 1992-93 Capital Estimates that we deleted \$502,000 for expansions to the Prince of Whales Northern Heritage Centre because there was no policy, in spite of the fact we were advised that the fire marshall that the changes be made that would be required here and that some of the changes were to. in fact, safeguard exhibits which were being repatriated to the Northwest Territories. Now, the Department seemed to be able to get by without that happening at that point in time and, as I said, we never heard that this building could not continue to function without the changes that the Standing Committee on Finance reviewed. I am not sure that I am convinced that we should not proceed with this motion Mr. Chairman.

## CHAIRMAN (Mr. Pudluk):

Thank you. To the motion, Mr. Minister.

#### **HON. JAMES ARVALUK:**

Thank you, Mr. Chairman. I stand to be corrected on the policies since I am a rookie here. However, I stated a development of policy to you in my opening remarks. My point is still valid, Mr. Chairman, that whether we get a new policy or not the floor will still have to be fixed to make it stable because this is already in existence. I think we could recognize that, in comparison, the Northern Heritage Centre will not be shut down because there is no existing policy but one is in the works. I think the Norman Wells Museum is in that similar situation; it needs to be renovated.

## CHAIRMAN (Mr. Pudluk):

Thank you. To the motion, Mr. Zoe.

#### MR. ZOE:

Mr. Chairman, I would like to point out to the Members here, while I am speaking to the motion, the many consultations with each individual community. That particular community did not make this particular building a priority for Norman Wells, I can assure you. I do not know why the Minister is stressing the need for that priority for that community when, in fact, the community did not even prioritize it when the Government went to the community and asked them to prioritize various projects within their communities. Thank you.

#### CHAIRMAN (Mr. Pudluk):

Thank you. To the motion, Mr. Dent.

## MR. DENT:

Mr. Chairman, as I said, we are now getting a completely new story; one that we have not had any chance to be fully informed of. I would suggest that if there is indeed the sort of concern that the Minister is outlining, that the presentation should be made to us and the supp should, perhaps, be the way this funding be sought. Based on our committee review, I am afraid I am not willing to change my mind.

## CHAIRMAN (Mr. Pudluk):

Thank you. To the motion, Mr. Minister.

#### **HON. JAMES ARVALUK:**

I understand that this was not a number one priority, although it was one of the priorities according to the Mayor. The community has established a museum only through the determination of many years of extremely hard work by local interest groups. I would be very sad if we are not willing to fix a museum that we already have there. It is a structural question that I think we, as a government, are responsible for; to

have structurally sound buildings, especially public buildings such as museums in Norman Wells.

## CHAIRMAN (Mr. Pudluk):

Thank you. To the motion, Madam Premier.

#### HON. NELLIE COURNOYEA:

Mr. Chairman, perhaps I am not understanding, and I do not know from what has been said by the motion, whether the substantiation was really clear in terms of the requirement for the renovation. My understanding is that the substantiation, and if I am wrong I stand to be corrected, read that the Norman Wells Historical Centre is housed in a relocated canal warehouse and it is the most recently opened community museum in the Northwest Territories. It was opened in October, 1989. Historical exhibits display and interpret the history of the Sahtu with particular emphasis on

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the history of the canal line. On the scope of work it states that capital funds in 1993-94 will provide for a new floor, storage space and exhibit development. Mr. Chairman, on occasion, when visiting Norman Wells over a number of years, the community has indeed put a great deal of effort and personal time and funds into this project. Certainly, in terms of the request, not only in the substantiation but also in the past in trying to identify this project, a lot of work had been done on the area of tourism and creating new employment by having something for people to look at when they actually came to the community. I guess the further question is, if this was not adequate what would have been adequate?

## CHAIRMAN (Mr. Pudluk):

To the motion. When the motion is on the floor, do not yell out any questions. If they want to ask before they introduce the motion they should do so. To the motion, Madam Premier.

#### HON. NELLIE COURNOYEA:

Mr. Chairman, I am only trying to seek clarification as to why the argument is put that this particular one does not fit and if it was not adequate, please clarify why this would be different from renovations in Fort Smith or a new project in the Dene Cultural Institute. I mean, if every one of these particular projects can be argued we can do without, but if some are determined, then I just want clarification on where the shortfall was.

#### CHAIRMAN (Mr. Pudluk):

Clarification, Mr. Dent.

#### MR. DENT:

Maybe we are not supposed to answer questions but I would be very happy to point out that the project substantiation that you read in no way indicates that the floor is about to cause the building to be useless in the future. That is the new information that we are getting today. That was not presented to us by the Minister or by Department officials during the presentation; that this building was in danger of being condemned if we did not spend the money. That is why I am saying that if that sort of information is now available and should be presented then it will have to come back at a future time, because I remain in the same position as when we examined this going through the Standing Committee on Finance. I am convinced of the necessity for this expenditure.

#### CHAIRMAN (Mr. Pudluk):

Thank you. To the motion. Question in the House being called. All those in favour? All those opposed? The motion is carried. I would also like to remind the Ministers, if you want to vote yes or no, you will have to go back to your seat and vote. The motion is carried. Inuvik, total region \$50,000.00. Is that agreed?

#### **SOME HON. MEMBERS:**

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Thank you. Baffin, total region: \$700,000.00. Mr. Dent.

## MR. DENT:

Thank you, Mr. Chairman. Mr. Chairman, our next concern has to do with the museum addition in Iqaluit. Now it has the same basis for concern as the museum in Norman Wells. We have been told, Mr. Chairman, that the museum is overcrowded and I think there is a lot of desire for people to have museums in their regions. But we have to wonder about the priorities of the government when we are spending \$1.95 million for an addition to a museum when you may not be meeting the basic necessities of

the people at the bottom. We have got to deal with that at some point.

This committee has been trying to deliver that message to the government for some time. We cannot afford to do all of the projects we would like to do. Some projects have to come first. I think as M.L.A.s we have indicated that we have priorities, like education, where we see the money has to be spent. Education, housing; there are a number of serious priorities but I think we have to make sure we are following those priorities.

But, most importantly, this committee has for the last year clear, rational plans for why we are expending major capital dollars. We told the Department of Education last year that we would not approve any further capital or O & M budgets from them unless we saw a detailed master plan on where they were going and what they were going to do. We told the Department of Culture that we were not going to approve the expansion to the Prince of Wales Northern Heritage Centre until we saw a detailed plan of what was planned for museums across the north.

I am sure that the Members of this Legislative Assembly remember cutting the \$500,000 from the Prince of Wales Heritage Centre from this year's budget.

So, Mr. Chairman, in order to ensure consistency, fairness and equity and since the department has not yet produced its comprehensive plan, therefore, I move that the 1993-94 Capital Estimates for the Department of Education, Culture and Employment Programs under the activity "culture" for the project "museum additional Iqaluit" in the amount of \$200,000 be deleted.

## CHAIRMAN (Mr. Pudluk):

Thank you. Question has been called. Your motion is in order. To the motion. To the motion, Mr. Minister.

## **HON. JAMES ARVALUK:**

Thank you, Mr. Chairman. I understand the motion. I think we stated that the policies on museum development, especially in the area of capital plans, will be ready some time this year. However, in the meantime in our discussions between the communities and the regions and the department we recognize that there is a need for regional museums' consideration that could also be integrated in the development of that policy.

The Iqaluit Museum functioned as a community museum since 1968 and was operated by the Museum Society. It was moved from the front of the Liquor Store Warehouse to its current

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location in 1985 when an old Hudson Bay building was moved from Apex to the current museum location.

During planning for the regional visitors' centre and the combined community regional library in 1989, it was decided that the two projects would be combined to create the Unikkaakvik Centre and that the location would be beside the museum. Plans were devolved to join the existing museum to the centre in order to increase the regional component of the program. Land from the Museum Society Reserve was utilized for the Unikkaakvik Centre in anticipation of the construction, including the museum connection. I think we cannot fool ourselves as Members that there has been a lot of pressure, from aboriginal people especially, that artifacts belonging to the Inuit should be repatriated back to their own communities or the regions.

I know, at the moment, Mr. Chairman, that I cannot utilize in the Capital Plan all the communities for the purpose of repatriation of the artifacts, however, I think we should start recognizing at least through regional planning the necessity to build museums in the regions whenever we can afford it, recognizing the pressure of the aboriginal people telling us that these artifacts must be repatriated.

I understand, Mr. Chairman, that the comment was made by the Chairman of the Standing Committee that luxury items such as museums, I think these are not considered luxury items for the aboriginal people. This addition that we are talking about was specifically designed to be air controlled and humidity controlled for the purpose of preserving the materials that may rot or deteriorate. We cannot house any of those kinds of materials at the existing facility. It has to be humidity controlled. That is why this addition is very, very important. Thank you.

## CHAIRMAN (Mr. Pudluk):

Thank you. To the motion. Mr. Dent.

#### MR. DENT:

Thank you, Mr. Chairman. I was just going to point out that the Minister mentioned two things which I

thought were quite important, and that was "planning" and "when we can afford them." I think that really we need to see a plan and if it is representative, it will be accepted by this Legislature and then we will have a blueprint for where to go when we can afford things in the north.

#### AN HON. MEMBER:

Thank you. To the motion. Madam Premier.

#### HON. NELLIE COURNOYEA:

Thank you, Mr. Chairman. For the record, I was reading from the Standing Committee on Finance recommendations that the committee recommends that the Department of Education, Culture and Employment Programs remove the museum addition in Iqaluit totalling \$1.95 million from its five year capital plan, including \$200,000 planned for 93-94 until other regions have comparable facilities. And it is different from what is being suggested in the motion here.

And, for the record, I realize that some people are used to having us as Cabinet Ministers sit here but I believe it should be in recognition that, over a number of years in Iqaluit, this has been one of the areas that they have tried to promote and bring together and it was an ongoing, long-term, broad plan that fits into the entrance to the Pang Park or to Iqaluit and then north.

I have always known that it was a very important part of the overall development of cultural and traditional activities and how you display them and I know also that is was more of an overall educational retention of traditional artifacts that were very important for the people.

I know that Anne Hanson, the former Deputy Commissioner, did a great deal of lobbying to repatriate art that was in southern museums, and I felt the same way when we deleted from the Northern Heritage Centre because I felt that was important for restoration.

I do not believe that in the Nunatsiak area we have a centre comparable to the heritage centre in Yellowknife. And I do not know whether the motion has indicated that every region has to have a comparative facility. For example, there has been an idea that we should not have an Arctic College in every community; perhaps we can only afford two.

So maybe the policy should have come forth that we are going to develop two and concentrate on that.

However, in dealing with the members of Igaluit and the idea, not just for Igaluit alone, but for a broader, global development of how to store traditional, cultural, institutional matters, and how to display them for other people coming into look at them. It is an overall concern and I wanted to say for the record that this is not a new planning idea from the Baffin region but more of a long-term global look at what we are going to do. We all know the Baffin is famous for its parks and for the development of traditional components to its society. I know they put a high priority on this area, not just for storing artifacts or museums but as a total part of education and value system, and to display it for other people and to have young people take part and know what is going on. Thank you. I felt that it was important to say this for the record. The Baffin does have a long term plan on how it feels all these facilities should be fitting in.

#### CHAIRMAN (Mr. Pudluk):

Thank you. To the motion. Ms. Mike.

#### MS. MIKE:

Thank you, Mr. Chairman. I want this House to know that I had a struggle when we were deliberating this in the Standing Committee on Finance. I did defend it. However, after a period of time I reconsidered and will not be supporting it. Part of what you have said is true, Madam Premier. I was the employee of D.I.A.N.D. in the Inuit section when we were planning to move the Inuktitut magazine which was taken over by I.T.C. plus all the carvings which were collected, not stolen, collected from various artists across the north, including Labrador and northern Quebec. If my memory serves me correctly, these artifacts and carvings which we inherited from the federal government were to be divided by Labrador, northern Quebec and a good portion was claimed by the Museum of Man. If I remember correctly, most of the collection that we are talking about, which the government likes to house, came from Cape Dorset, Baker Lake, Rankin Inlet, Coppermine, Holman Island, Pangnirtung and Clyde River. Should it be that these artifacts are housed in an area where the majority of the artists are not even from the community? This is the question

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I asked myself. Should they not be going to Cape Dorset? Should they not be going to Cape Dorset? This is the very reason why we need to have a plan that makes sense and allocate proper funding for this. Thank you, Mr. Chairman.

#### CHAIRMAN (Mr. Pudluk):

Thank you. Mr. Minister, to the motion.

#### HON. JAMES ARVALUK:

Thank you, Mr. Chairman. This House unanimously supported the ratification of the Nunavut T.F.N. land claims. The 1993-94 capital project, the connection of the Igaluit Museum to the Unikkaakvik Centre, represents the first effort that the department and this government are making to create a regional museum. These facilities will be Baffin depository for Nunavut artifacts currently stored in Yellowknife. It will be a centre from which materials can be shipped to Baffin communities to the heritage program there. There is an increased need to get on with the devolvement of a strong regional heritage program and to get the facilities in place well before other infrastructures initiatives commence. With the current facility program plan being three years old, it is expected that the work in 1993-94 will include a review, and updating of the program plan followed by architectural drawings. I would very strongly recommend that the connection between the existing Igaluit Museum and the Unikkaakvik Centre be allowed to proceed so that it can be created as an air controlled facility. Thank you.

## CHAIRMAN (Mr. Pudluk):

Thank you. To the motion. Mr. Minister.

#### HON. JAMES ARVALUK:

Mr. Chairman, I would like to sit down in my own chair so that I may be able to participate in the vote.

## CHAIRMAN (Mr. Pudluk):

Proceed. To the motion. Mr. Lewis.

## MR. LEWIS:

Mr. Chairman, I have sat in this House for a few years now and what is going on now is supposed to be what we are all about, which is consensus government. The very important part of the system is that we have standing committees. The standing committees pay a very important role. Sometimes they make mistakes

like they did with me yesterday, but I forgive them when they do. However, this is not much different. The Minister was told it was deferred but he had better come up with substantiation as to why he wants it. The same kind of principles are going on here. We are not a rubber stamp Assembly.

## ---Applause

I think it is very important that we observe that principle. If our consensus system is going to go, we do not simply sit here to rubber stamp what Ministers want to do. I see this vote as not much different to what happened yesterday when the Minister came forward and said "you had better substantiate this better." For that reason I will be supporting this motion of the Standing Committee on Finance to delete.

---Applause

## CHAIRMAN (Mr. Pudluk):

Thank you. To the motion.

#### AN HON. MEMBER:

Question.

## CHAIRMAN (Mr. Pudluk):

Question has been called. All those in favour? All those opposed? Motion is carried.

---Carried

Baffin, total region \$500,000. Agreed?

## **SOME HON. MEMBERS:**

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Keewatin, total region \$25,000. Mr. Dent.

## MR. DENT:

Thank you, Mr. Chairman. Again, for the same reason as the two previous motions, the standing committee is recommending that funding for this project be deleted until the whole issue of museum development across the N.W.T. is settled.

Committee Motion 27-12(3): To Adopt Recommendation No. 26

Therefore, Mr. Chairman, I move that the 1993-94 capital estimates for the Department of Education, Culture and Employment Programs under the activity culture for the project mission house, Baker Lake, in the amount of \$25,000, be deleted.

## CHAIRMAN (Mr. Pudluk):

Thank you. Before I rule on it, there will be copies circulated.

Thank you. Your motion is in order. To the motion. Mr. Arngna'naaq.

#### MR. ARNGNA'NAAQ:

Thank you, Mr. Chairman. I will be voting against this particular motion for two reasons. Firstly, because I am not a Member of the Standing Committee on Finance. As I said in my Member's Statement two days ago, if you are not a Member of the Cabinet or the Standing Committee on Finance, then you do not have a forum to defend your constituency until the budget in the Committee of the Whole.

This will be the second such occasion in this particular session where a Member is saying that they are not a Member of the standing committee.

Otherwise, there would have been a different outcome to the recommendation. Yesterday Mr. Lewis stated he would have spoken out in the standing committee stage, however, he is not a Member of the Standing Committee on Finance.

Again, this was pointed out in the Budget Address made by Mr. Nerysoo earlier today.

I am wondering at this time how many items there are which directly affect those Members who are in the standing committee whose items are being recommended for deletion. If there are any, then it is only with the approval of that particular Member that the recommendation came into this committee.

Secondly, this particular project was initiated by the community residents of Baker Lake. This project was not initiated by this

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government. This is a collective initiative on the part of the residents of Baker Lake, the Anglican Vestry, the Anglican Diocese and the Hamlet Council and they have been working on it for five years.

It was formulated by the Qatgamiut Historical Society, whose mandate was to restore the original site of the present community. They have received approval from the Anglican Vestry to restore the buildings in the area. They have worked with and received the blessing of the Anglican Bishop of the eastern Arctic. They have received approval from the Hamlet of Baker Lake. They have been able to access funds from various places and have come up with a complete 70 page study which shows the viability of the project. In fact, I have copies downstairs in my office. The study comprises a six-page program summary, the agreement between Qatqamiut Historical Society and the Saint Aidan's Anglican Church Vestry, a four page list of the inventory which the society has accumulated for other projects, a 13 page financial summary, copies of bids for this project, a 29 page sequence of events since the inception of the society, seven letters of support, including the federal government which is willing to provide \$100,000 of financial support to the project. They have been able to create ten or more jobs in an area where the government has been unsuccessful or was successful only at great expense. This society has worked tirelessly and voluntarily, I might add, and it has hired 100% locally. These are people who have very limited skills or have traditional knowledge, unlike other organizations in the community.

When Members of this Legislature spoke so eloquently of the need for community initiated projects of northern and local hire, I agreed and I am still in agreement. But if this motion is carried as recommended, then I will not believe the true intent of policies made in this Legislature. I am telling each and every Member of this Assembly that this particular project is community driven, not government driven. I think that those communities, especially ones who already have a plan, should be left alone by the recommendation which the standing committee is making. What this is, is making the community suffer as a result of the government having to follow a directive from this Legislature.

The case has always been that whenever a community is ready and raring to go it is the government that holds up the process and this is exactly what the case will be. I will say again that when Members who are not of the Cabinet or the Standing Committee on Finance, they really have no say over the budget until it comes into Committee of the Whole. This is another perfect example of that statement. I ask this committee, especially those who are not Members of the Cabinet or the Standing

Committee on Finance, to consider what I have said and to vote against this particular motion.

I would also like to point out a contradiction that is being made by this committee. Just a few minutes ago a motion was passed and you may have noticed I did not vote. The committee recommends that the Department of Education, Culture and Employment Programs develop a policy covering museums, churches and other historical buildings to ensure consistency, fairness and equity in the application of standards and criteria for such infrastructure between communities.

The community of Baker Lake is allotted \$25,000 which is a very small amount compared to what you see in the Fort Smith Region, which again, this committee has just passed in the amount of \$650,000. Now where is the fairness in this? I do not see where the fairness is. Thank you, Mr. Chairman.

---Applause

#### CHAIRMAN (Mr. Pudluk):

To the motion. Mr. Gargan. Order please. Order. To the motion. Ms. Mike.

## MS. MIKE:

Thank you, Mr. Chairman. Mr. Arngna'naaq may not realize that if this government develops policies and plans for museums and churches, he might end up with more than \$25,000. We want something solid we can go by and live by. This is not to try to do you in. One of the Finance Committee's responsibilities is to make sure that our government is responsible for allocating funds properly and fairly. Thank you.

#### CHAIRMAN (Mr. Pudluk):

Thank you. To the motion. Mr. Gargan.

#### MR. GARGAN:

Mr. Chairman, we do not have a policy in place and even though I have written to the Finance Committee and the Chairman, they have not been able to address the issue themselves.

We do not have a policy in place to address issues that ordinary Members have. And I am sure that if there was a policy in place, I would have something for my own community but as long as I am left in a situation where I lobby the Minister, the Finance Committee, the ordinary Members, but nothing is in

place to govern how the allocating of money should be given to communities on historical buildings, sites or museums, then the government as well as ordinary Members are at a loss.

I think we need some guidelines to govern how this is done. This does lose the anticipated allocations to historical buildings or sites. There is still money allocated in the future for those communities that we are looking at but as long as we do not have the measurement of fairness of allocations, then I cannot support something like this. The principle is to have something in place. I feel that I am betrayed; other communities are getting and I am not. I have done my fair share of work and the community has to raise its own money without relying on outside foundations.

So I feel I am treated unfairly but I still support the motion because we must have something in place to address historical buildings, museums, etc.

## CHAIRMAN (Mr. Pudluk):

Thank you. To the motion. Question has been called. All those in favour? All those opposed? Motion is carried.

---Carried

Keewatin, total region zero. Agreed?

## **SOME HON. MEMBERS:**

Agreed.

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---Agreed

#### CHAIRMAN (Mr. Pudluk):

Kitikmeot, total region \$200,000. Agreed?

#### **SOME HON. MEMBERS:**

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Total contributions \$1.632 million. Agreed?

## **SOME HON. MEMBERS:**

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Thank you. Total activity \$2.655 million. Agreed?

#### **SOME HON. MEMBERS:**

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Thank you. Page 16-17, schools, buildings and works, headquarters, total region \$1.310 million. Agreed?

#### **SOME HON. MEMBERS:**

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Thank you. Fort Smith, total region \$1.630 million. Agreed?

#### SOME HON. MEMBERS:

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Thank you. Inuvik, total region \$755,000. Agreed?

## **SOME HON. MEMBERS:**

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Thank you. Baffin, total region \$6.875 million. Agreed?

#### **SOME HON. MEMBERS:**

Agreed.

---Agreed

## CHAIRMAN (Mr. Pudluk):

Thank you. Keewatin, total region \$145,000. Agreed. Agreed? ---Agreed **SOME HON. MEMBERS:** CHAIRMAN (MR. PUDLUK): Agreed. Thank you. Total contributions, \$8.2 million. ---Agreed **SOME HON. MEMBERS:** CHAIRMAN (Mr. Pudluk): Agreed. Thank you. Kitikmeot, total region \$5.510 million. ---Agreed Agreed? CHAIRMAN (MR. PUDLUK): **SOME HON. MEMBERS:** Thank you. Total activity, \$24.755 million. No. Give Agreed. me a few minutes. ---Agreed ---SHORT RECESS **SOME HON. MEMBERS:** CHAIRMAN (MR. PUDLUK): Total building and works, \$16.225 million. Yes, I knew I was right. We go back to page 16-7. SOME HON. MEMBERS: Program summary, capital expenditure, total capital expenditure \$31.910 million. Agreed. SOME HON. MEMBERS: ---Agreed Agreed. **CHAIRMAN (MR. PUDLUK):** ---Agreed Thank you. Page 16-20. Equipment acquisition, headquarters, total region \$330,000. Total acquisition CHAIRMAN (MR. PUDLUK): of equipment \$330,000. Thank you. Is the Department of Education, Culture **SOME HON. MEMBERS:** and Employment Programs concluded? **SOME HON. MEMBERS:** Agreed. ---Agreed Agreed. **CHAIRMAN (MR. PUDLUK):** ---Agreed Thank you. Contributions, headquarters, total region CHAIRMAN (MR. PUDLUK): \$8.1 million. Thank you. I would like to thank the Minister and the **SOME HON. MEMBERS:** other witnesses. What does the committee wish

Agreed.

---Agreed

#### **CHAIRMAN (MR. PUDLUK):**

Thank you. Baffin, total region \$100,000.

#### **SOME HON. MEMBERS:**

## MS. MARIE-JEWELL:

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Mr. Chairman, I move that we report progress. Thank

## CHAIRMAN (MR. PUDLUK):

now? Member for Thebacha.

There is a motion on the floor which is not debatable. All those in favour? All those opposed? Motion is carried.

---Carried

I shall now rise and report progress.

#### MR. SPEAKER:

Item 20, Report of Committee of the Whole. Mr. Chairman.

ITEM 20: REPORT OF COMMITTEE OF THE WHOLE

#### CHAIRMAN (Mr. Pudluk):

Mr. Speaker, your committee has been considering Bill 1 and Bill 1 and Committee Report 1-12(3) and wishes to report progress with seven motions being adopted. Mr. Speaker, I move that the Report of the Chairman of Committee of the Whole be concurred with.

#### MR. SPEAKER:

Is there a seconder? Mr. Nerysoo. The motion is in order. All those in favour? All those opposed? Motion is carried.

---Carried

Mrs. Marie-Jewell.

## MRS. MARIE-JEWELL:

Mr. Speaker, I seek unanimous consent to return to Item 13, Tabling of Documents.

#### MR. SPEAKER:

The honourable Member is seeking unanimous consent. Are there any nays? There are no nays. Proceed, Mrs. Marie-Jewell.

REVERT BACK TO ITEM 13: TABLING OF DOCUMENTS

## MR. BERNHARDT:

I would like to table Tabled Document 17-12(3), a note which I received from a Minister. I found this note very disturbing and unethical.

## MR. SPEAKER:

Item 13, Tabling of Documents. Item 21, Third Reading of Bills. Mr. Clerk, Orders of the Day.

ITEM 22: ORDERS OF THE DAY

## **CLERK OF THE HOUSE (Mr. Hamilton):**

Mr. Speaker, there will be a meeting of the western caucus at 6:00 p.m. this evening. Meetings for tomorrow at 9:00 a.m. of the Ordinary Members' Caucus. Orders of the Day for Friday, November 27, 1992.

- 1. Prayer
- 2. Ministers' Statements
- Members' Statements
- Returns to Oral Questions
- Oral Questions
- 6. Written Questions
- 7. Return to Written Questions
- 8. Replies to Opening Address
- Petitions
- 10. Reports of Standing and Special Committees
- 11. Reports of Committees on the Review of Bills
- 12. Tabling of Documents
- 13. Notices of Motion
- 14. Notices of Motion for First Reading of Bills
- 15. Motions
- Motion 3-12(3), Amendment to the Northwest Territories Act to Extend Term of Legislatures
- 16. First Reading of Bills
  - Bill 8, Payroll Tax Act
  - Bill 10, An Act to Amend the Income Tax

Act

17. Second Reading of Bills

- 18. Consideration in Committee of the Whole of Bills and Other Matters
- Committee Report 1-12(3), Standing Committee on Finance on the Review of the 1993-94 Capital Estimates
  - Bill 1, Appropriation Act, No. 1, 1993-94
- 19. Report of Committee of the Whole
- 20. Third Reading of Bills
- 21. Orders of the Day

## MR. SPEAKER:

Thank you, Mr. Clerk. This House stands adjourned until 10:00 a.m. Friday, November 27, 1992.

---ADJOURNMENT