



**LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES**

**6th Session**

**11th Assembly**

**HANSARD**  
Official Report  
**DAY 29**

**MONDAY, APRIL 2, 1990**

**Pages 635 - 666**

Speaker: The Hon. Richard Nerysoo, M.L.A.

# LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

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TABLE OF CONTENTS

MONDAY, APRIL 2, 1990

	<u>PAGE</u>
Prayer	635
Ministers' Statements	
- 49-90(1) NWT Transportation Strategy	635
Members' Statements	
- Hon. Jeannie Marle-Jewell on Treaty 8 Chiefs' Decision Not to Accept Final Dene/Metis Claim	635
- Mr. Gargan on Alcoholics Anonymous Meeting, Fort St. John	636
- Mr. Lewis on Unions	636
Returns to Oral Questions	636
Oral Questions	637
Returns to Written Questions	640
Tabling of Documents	640
Notices of Motion	640
Motions	640
Consideration in Committee of the Whole of:	
- Bill 16-90(1) Status of Women Council Act	644
- Bill 9-90(1) Appropriation Act, 1990-91	647
- Women's Directorate	647
- Department of Municipal and Community Affairs	648
Report of Committee of the Whole of:	666
Orders of the Day	666



## YELLOWKNIFE, NORTHWEST TERRITORIES

MONDAY, APRIL 2, 1990

## MEMBERS PRESENT

Hon. Titus Allooloo, Mr. Arlooktoo, Hon. Michael Ballantyne, Hon. Tom Butters, Hon. Nellie Cournoyea, Mr. Gargan, Hon. Stephen Kakfwi, Mr. Kilabuk, Mr. Lewis, Hon. Jeannie Marie-Jewell, Mr. McLaughlin, Mr. Morin, Hon. Richard Nerysoo, Mr. Ningark, Hon. Dennis Patterson, Mr. Pedersen, Mr. Pollard, Mr. Pudluk, Mr. Sibbeston, Mr. Whitford, Hon. Gordon Wray

## ITEM 1: PRAYER

---Prayer

**SPEAKER (Hon. Richard Nerysoo):** Orders of the day for Monday, April 2, 1990. Item 2, Ministers' statements. The honourable Member for Kivallivik.

## ITEM 2: MINISTERS' STATEMENTS

**Ministers' Statement 49-90(1): NWT Transportation Strategy**

**HON. GORDON WRAY:** Thank you, Mr. Speaker. I indicated in this House previously that I hoped to table the NWT transportation strategy during the course of this session. The strategy will provide a catalogue of the condition of all of the existing transportation facilities -- roads, docks, airports -- across the Northwest Territories and determine where and when upgrades, enhancements and new facilities are required.

At this stage of the project, the list of identified projects has a total price tag in excess of four billion dollars. However, sorting of these 200 plus projects into a viable 20 year program is still in progress, and I wish to advise the Members that release of the strategy will be deferred until the work is complete. The strategy is being prepared by the Department of Transportation, with funding contributions from the federal Departments of Indian and Northern Affairs, Transport Canada and Fisheries and Oceans.

Implementation of the recommended projects in the strategy will require a substantial injection of additional funding. The current departmental capital budget is less than \$10 million. With the proposed transfers of the interterritorial highway reconstruction program from DIAND, and the Arctic B and C airports from Transport Canada, the Department of Transportation's capital budget will increase to about \$25 million annually. However, most of this will be dedicated to reconstruction, repair and replacement of the existing facilities, with almost no funding available for enhancements and new facilities. A contract to assist the department in preparing the strategy was awarded in August of last year to a consortium of Peat Marwick Stevenson Kellogg from Edmonton, Proctor Redfern from Toronto, and MacKay Stewart from Yellowknife.

In September a comprehensive community consultation program was undertaken, with virtually every location in the Northwest Territories being visited by the consultant team, accompanied by a Department of Transportation staff member. The objective of these visits was to assess the state of the existing transportation infrastructure in each community and to talk to the community leaders to determine both their needs and their wants.

A 20 year time horizon was chosen for developing a program of improvements to the transportation infrastructure. The evaluation and ranking of the identified projects into a prioritized program list is now under way. This will require the comparison of the social, economic and safety benefits to be derived from each individual project over both the short and the long term, along with the project cost and the number of

people likely to benefit from its construction.

In order to provide a strategy which takes into account all aspects of transportation, the department is also examining the requirements for, and effects of, subsidies for the movement of people and goods into the scattered communities of the Northwest Territories. The final strategy document will address this matter as well as the programming of projects designed to improve existing facilities and to develop new facilities in the area of roads, marine structures and airports.

It is now intended, hopefully, to present the transportation strategy to the fall session of the Legislative Assembly. Following approval of the strategy by the cabinet, efforts will be made to arrange the financing required to construct the new facilities needed or proposed. With the strategy, we will have a clear indication of where, and on what, we should be concentrating our public investments. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you. Ministers' statements. Item 3, Members' statements. The honourable Member for Slave River.

## ITEM 3: MEMBERS' STATEMENTS

**Member's Statement On Treaty 8 Chiefs' Decision Not To Accept Final Dene/Metis Claim**

**HON. JEANNIE MARIE-JEWELL:** Thank you, Mr. Speaker. Mr. Speaker and honourable Members, this past weekend was the deadline for the Dene/Metis people to determine whether or not they wanted to accept their agreement in order to work toward a final land claim. The majority of the leaders from all other regions, except for the South Slave and a few chiefs from the Deh Cho, agreed to accept this document. The actions of the Treaty 8 chiefs this past weekend were disappointing to observe. Their decision not to initial the agreement in order to work toward a final claim was disappointing.

Mr. Speaker, my grandfather was a signatory to Treaty 8. Even though I did not have the privilege of knowing my grandfather, from what I understand he was a very spiritual and honest man. Having said that, I am sure if he was in a predicament where the majority of people wanted to do something, that he was a man who allowed himself to agree with the majority. I was disappointed to observe that orchestrated demonstration of the current Treaty 8 chiefs going against the wishes of the majority of the Dene/Metis, and to observe them withholding their support from accepting the agreement in order to negotiate a final claim.

Mr. Speaker, I honestly do not believe that they fully understand the implications this may have toward their people. No doubt, this could allow all exploration to come into the Territories with no consultation process or obligation toward the native people. The Dene/Metis people have been oppressed for many years prior to negotiating a claim; once explorations of their land started, all benefits derived from the oil, gas and mineral resources flowed south. The denial toward a final claim could allow this to continue...



**MR. SPEAKER:** I want to indicate to the honourable Member that your time period has expired.

**HON. JEANNIE MARIE-JEWELL:** Mr. Speaker, I would like to ask for unanimous consent to continue.

**MR. SPEAKER:** Thank you. The honourable Member for Slave River is seeking unanimous consent to conclude her Member's statement. Are there any nays? There are no nays. Please proceed.

**HON. JEANNIE MARIE-JEWELL:** Thank you very much. I would urge all leaders of the Treaty 8 area to totally reassess their decision and, further, to allow opportunities and benefits to be extended toward the future generations by being supportive of all leaders so they can work toward a final claim.

Mr. Speaker, the Dene/Metis have spent \$38 million and they have negotiated for about 17 years. This is a lot of money and a lot of time. I would encourage leaders to proceed with the process by initialling the document to work toward a final claim for the Dene and Metis people of this land. This would allow the people in the claim area to decide on accepting or rejecting the proposed claim. Thank you.

---Applause

**MR. SPEAKER:** Thank you. Members' statements. Members' statements. The honourable Member for Deh Cho.

#### **Member's Statement On Alcoholics Anonymous Meeting, Fort St. John**

**MR. GARGAN:** Mr. Speaker, last week when I spoke to the Members I had indicated that I was going to be travelling to St. Paul, Alberta. Unfortunately, that was not where I went. I went to Fort St. John in British Columbia. Five vehicles from Fort Providence -- 30 people went to a meeting for what was called the 20th annual Fort St. John roundup of Alcoholics Anonymous groups. There were people from the United States, from all over Alberta, Northwest Territories and the Yukon there. I found the meeting very informative and I would like to thank the alcohol program for sponsoring this trip. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you. Members' statements. The honourable Member for Yellowknife Centre.

#### **Member's Statement On Unions**

**MR. LEWIS:** Thank you, Mr. Speaker. Today I want to talk about unions. Mr. Speaker, I can recall vaguely the days before large numbers of workers had won the clear right to organize and to engage in collective bargaining. In those days there was a "take it or leave it" approach to wages and the conditions of work. Although there were reasonable employers, there were others who took advantage of the fact that there were four people lined up for every one job. There was little certainty of employment from one week to the next. No worker dared question wages, working conditions or safety. I believe the decision to unionize the public service in the Northwest Territories in the late 1960s was a good one. It provided a degree of stability as the government attempted to build a government from the ground up. Although public opinion in favour of labour unions has declined in recent years, I believe the unions in the Northwest Territories play a very important role.

I would not want anyone to think that the support of this Assembly for the removal of the requirement for union representation in the appeal process, signifies a lack of confidence in the union which represents the interests of all

northern workers, native and non-native alike. At the moment, for some reason, there is a belief that the union is blocking the advancement of native people under the affirmative action program. What the union is really trying to do, Mr. Speaker, is to provide all workers with a reasonable degree of certainty that they will be dealt with fairly as employees. For this reason, I believe I would not want the public to think that that goal cannot be achieved.

**MR. SPEAKER:** Thank you. Members' statements. Item 4, returns to oral questions. The honourable Member for Kivallivik.

#### **ITEM 4: RETURNS TO ORAL QUESTIONS**

##### **Return To Question O244-90(1): Expenditure On Advertising For EDA Program**

**HON. GORDON WRAY:** Thank you, Mr. Speaker. I have a return to a question asked by Mr. Pudluk on February 27, 1990 with regard to advertising expenditures of the economic development agreement.

From its inception in 1987, the current EDA has been advertised and promoted to encourage northern residents to access funding under a variety of programs designed to facilitate economic development. To date, approximately \$150,000 has been set aside by the GNWT and the federal government for both advertising and promotions. The budget covers costs for a regular newsletter, magazine and newspaper ads, audio tapes for radio broadcasts and directly related EDA Secretariat staff costs. What this amount does not reflect is the promotion of the agreement by our regional and local offices. As the Member is undoubtedly aware, the EDA consists of six subagreements which have three to five programs apiece. These programs have different objectives and therefore different eligibility criteria which makes a general program advertisement difficult. For that reason much emphasis is placed on our local and regional staff promoting the programs directly to the clients in the communities. Thank you.

**MR. SPEAKER:** Thank you. Returns to oral questions. The honourable Member for Yellowknife North.

##### **Return To Question O308-90(1): Recruitment Of Administrator For Justice Of The Peace Program**

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Speaker. This is a return to a question asked by Mr. Whitford on March 19, 1990. Mr. Whitford inquired about the status of the recruitment of an administrator for the justice of the peace program. The position was advertised and interviews were conducted by a panel consisting of Chief Judge Halifax, the deputy minister, and a representative from Personnel. No suitable candidate was found and the position is again being advertised. Thank you.

**MR. SPEAKER:** Thank you. Returns to oral questions. The honourable Member for Amittuq.

##### **Return To Question O301-90(1): Round Table Approach To Management Of Buffalo**

**HON. TITUS ALLOOLOO:** Mr. Speaker, I have a return to an oral question asked by Mr. Morin on March 19, 1990, concerning bison management. The Department of Renewable Resources made a number of written and oral submissions to the federal environmental assessment and review panel on northern diseased bison. In our presentations we stressed that Northerners must be full members of any board or other structure that the panel may recommend in its



final report to oversee the fate of these diseased animals.

The final report is due at the end of April. As I have indicated on a number of occasions, the Department of Renewable Resources will consult with communities and affected organizations once the final report and the recommendations of the panel are released. I have also stressed that our position is that this review is not an end in itself, but rather a beginning for responsible management of a difficult problem. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you. Returns to oral questions. Item 5, oral questions. The honourable Member for Yellowknife Centre.

#### ITEM 5: ORAL QUESTIONS

##### Question O472-90(1): Future Plans Of Government Re Advancement Of Aboriginal Rights And Constitutional Development

**MR. LEWIS:** Thank you, Mr. Speaker. In view of the fact that the Dene/Metis claim was not concluded and signed by the last day in March, and the fact that the Constitutional Alliance office was closed up as of this weekend, I would like to ask the Minister responsible for Aboriginal Rights and Constitutional Development, what further plans does the government have for the advancement of aboriginal rights and also for constitutional development? Thank you.

**MR. SPEAKER:** The honourable Member for Sahtu.

##### Return To Question O472-90(1): Future Plans Of Government Re Advancement Of Aboriginal Rights And Constitutional Development

**HON. STEPHEN KAKFWI:** Mr. Speaker, it is my information that the Minister of Indian Affairs and Northern Development has agreed to meet with the Dene/Metis executive later this week, possibly. The agreement in principle, as I have said a number of times, is one animal that seems hard to kill. It has been shot a thousand times and there is no one shot that is going to do it any more. There seems to be some opportunity to at least talk about what to do in the absence of having initialled it on Sunday morning, as had been agreed to.

There seems to have been some confusion about what was agreed to previously. The Minister is presently being briefed by his negotiators and the Dene/Metis leaders. Some of them are making some plans to meet with the Minister and to make some suggestions about how to keep the option alive so that the people in the communities can, at least, look at this package that has cost the Dene/Metis \$38 million and 17 years of work.

The suggestion is that surely even the dissenting chiefs would not deny their own people an opportunity to look at the agreement in principle and let them decide for themselves whether in fact it is as unattractive as some of the Treaty 8 chiefs are suggesting or whether, in fact, it is a package that warrants serious consideration and one that can easily compare with the best claims that have been initialled and agreed to in Canada.

As far as self-government is concerned, the position there has not changed since the one of two years ago; it has not changed since last year; it has not changed since October. Once the Dene/Metis decide who is going to take the lead, once they decide what it is they are talking about, whether it is an exclusive, racially defined Dene government or whether they are talking about mechanisms of self-government to be

provided for them through a public government process, once they are able to articulate a model and approach that is workable, then we have a basis to start discussions again, and I am sure they will come to the table and we will be prepared to begin discussions right away.

In the area of community self-government, again we have been unable to agree on a process to begin discussions with the communities. It is the prerogative of the Dene Nation headquarters and the Metis to define, with the territorial government, what type of a process should be in place so that communities can negotiate self-government for themselves. But because we have been unable to reach any agreement on process, we have been unwilling to sit down with individual Dene communities, because we do not want to be accused of going behind the backs of the Dene Nation and Metis Association. Thank you.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Yellowknife Centre, supplementary.

##### Supplementary To Question O472-90(1): Future Plans Of Government Re Advancement Of Aboriginal Rights And Constitutional Development

**MR. LEWIS:** Thank you, Mr. Speaker. I appreciated that long and full answer. Is the Minister then saying that although by the deadline of the 31st of March, the agreement could not be signed, that this agreement can be reopened? Has the federal government agreed to reopen it?

**MR. SPEAKER:** The honourable Member for Sahtu.

##### Further Return To Question O472-90(1): Future Plans Of Government Re Advancement Of Aboriginal Rights And Constitutional Development

**HON. STEPHEN KAKFWI:** Mr. Speaker, it is my understanding that what may be available is that because the majority of Dene and Metis leaders from the communities have expressed a willingness to initial the agreement in principle, especially the major chapters dealing with treaties, self-government and extinguishment, the federal government may be willing to let them initial, even after the deadline has passed; not to have any more negotiations happen, but simply to let the package stay on the table and give the opportunity for those people in the communities who have not looked at this package, who do not know what all the controversy is about, to be the ultimate ones to make the decision as to whether this package is acceptable or not. The suggestion is that the negotiators should initial the agreement and let the communities decide whether they want to ratify it and accept the package or not, and not to let a handful of dissenting chiefs suggest that the whole thing should be totally thrown out. That is the suggestion right now.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for High Arctic.

##### Question O473-90(1): Inuit Teachers' Conference, Iqaluit

**MR. PUDLUK:** (Translation) Thank you, Mr. Speaker. I have a question to the Government Leader. Last winter toward the end of February the Inuit teachers held a conference in Iqaluit. They passed a motion which had been signed by 150 delegates and it was mailed to the Government Leader. I would want those documents produced during this sitting. When do you plan on producing those documents, Mr. Government Leader? Thank you.

**MR. SPEAKER:** Thank you. The honourable Member for



Iqaluit.

**Return To Question O473-90(1): Inuit Teachers' Conference, Iqaluit**

**HON. DENNIS PATTERSON:** Thank you, Mr. Speaker. I received a petition from the Inuit educators respecting the Inuktitut language some time ago, Mr. Speaker. I certainly intend to table it in this House, and what I thought I would do was table it the day that the report of our special committee on aboriginal languages is brought into the House, Mr. Speaker. Being familiar with the work of that special committee, I think it deals with some of the concerns expressed in the petition. I believe that is going to happen this week, Mr. Speaker, and my intention was just to make it coincide with that day. Thank you.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Natilikmiot.

**Question O474-90(1): Funding For Three Hamlet Employees, Gjoa Haven**

**MR. NINGARK:** Thank you, Mr. Speaker. My question is directed to the Minister of Municipal and Community Affairs. During my visit to Gjoa Haven last week, March 28 to 30, I had the opportunity to attend the hamlet council meeting. The welcome was warm, as usual, but I was sort of saddened by the decision by the Gjoa Haven Hamlet Council members to terminate three employees because of the new budget rules. The hamlet council in Gjoa Haven has decided to save the money for the hockey arena for the coming fiscal year. I would like to know if the Minister of Municipal and Community Affairs would consider getting some funding to retain those three hamlet council employees over in Gjoa Haven. Thank you.

**MR. SPEAKER:** The honourable Member for Inuvik.

**HON. TOM BUTTERS:** Mr. Speaker, I will look at the problem and in so responding, I would indicate that, as the Member knows and as I know, the hamlet is its own manager and makes its own management decisions. I have not heard of the particular situation he has described, but I will look into the matter relative to the recreation infrastructure.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Yellowknife Centre.

**Question O475-90(1): Capital Funding Not Approved Under Interim Financing**

**MR. LEWIS:** Thank you, Mr. Speaker. My question is to the Minister of Finance. Last Thursday, late in the day, we approved interim funding which would give the government enough money to go until next October, but we also approved the entire capital budget with the exception, I believe, of \$17 million. I would like to ask the Minister, what is that \$17 million that he did not include in his interim funding? What in fact is that proposed to be used for?

**MR. SPEAKER:** Thank you. The honourable Member for Yellowknife North.

**Return To Question O475-90(1): Capital Funding Not Approved Under Interim Financing**

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Speaker. I am glad I have an opportunity to explain what happened. Obviously there seemed to be some misunderstanding of the process. I thought I had, as of last week, an agreement with the chairman of the standing committee on finance, and the

chairman of ajaauqtit, that we would bring in the interim appropriation bill if it looked like, by March 31st, that we could not complete the budget in the House. I thought there was an understanding that we would do that, and I was a little bit surprised with the reaction by the Member on Friday. I will try to explain exactly what happened and some suggestions I have so there will not be any misunderstanding in the future.

When you can look at the interim appropriation bill, you have to look at a number of factors. Number one, and the most important, it is just that. It is an interim bill, and when the Appropriation Act is completed, it will supersede that Interim Appropriation Act. So, whether or not we have provisions to provide, for instance, salaries for employees for one month or for six months, it really becomes quite irrelevant because once the new bill comes in force the Interim Appropriation Act is dead.

The Member also talked about other jurisdictions. There are a number of different ways it is handled. Ontario, for instance, leaves an open-ended appropriation authority in their interim bills and that authority is not for three months or for six months; it is for whatever period of time until the budget is completed. Manitoba is another example, with a minority government which for the last year has used the interim authority process for most of the time because they have had a tough time with a minority government. In places like Alberta there are periods of time where the government goes three months just issuing special warrants. So the process we use is not that different from other areas.

In the area of capital, which is the one area that the honourable Member brought up as a concern. To put it in its simplest form, what I did was I asked the departments to let us know what contracts that they might have to enter into and we would have to make allowances for the full value of those contracts. The figure that we have was just that. I have not looked into the details of it and I am prepared for the standing committee on finance to go through it in some detail if they so desire. But I also would like to say I have issued instructions to the departments that the interim appropriation authority is for things that have to be done and only things that have to be done of an emergency nature, for instance to make sealift requirements or what have you. There would have to be ministerial approval for anything over \$50,000 as far as the capital contracts are concerned.

The Member brought up, why did I not bring it to SCOF? It is because I thought I had an understanding with both himself and the chairman of the standing committee on finance. But I will make a commitment here in the House that I will sit down with the standing committee on finance and we will work out a protocol for next year or for subsequent years so that there is no doubt or misunderstanding.

I apologize if I in any way caused a misunderstanding, because I thought it was fairly clear, the process, and I thought it was a pro forma requirement. There was no intent in any way to try to sneak anything by, in a way, to get a budget passed before the Members have had a chance to look at it. If there has been any misunderstanding I am sorry for that. I said I think everything is under control. I will sit down with the standing committee on finance and develop a protocol for future years, so there will not be any misunderstanding in the future. Thank you, Mr. Speaker.

**MR. SPEAKER:** I would just remind the honourable Member and the Ministers in responding to a question, that I was lenient in the response to the question because the honourable Member for Yellowknife Centre actually asked what the \$17 million was for, not necessarily an explanation of the process. Oral questions. The honourable Member for



Nahendeh.

**Question O476-90(1): Possibility Of AIP Being Signed**

**MR. SIBBESTON:** Mr. Speaker, I would like to ask the Government Leader a question. I want to first commend him for his involvement -- I understand he was involved in trying to help the Dene/Metis come to a final agreement this weekend. It was on the CBC news this afternoon that a delegation of Dene and Metis would be travelling to Ottawa to meet with Mr. Siddon to possibly sign an agreement later this week. There seems to be some confusion as a result of that now. The time for the agreement has come and gone and everybody in the North believes that the agreement has not been signed, but yet there is news that it is still possible and the news report mentioned the Government Leader's office in perhaps having assisted in setting up the meeting with Mr. Siddon. So I would like to ask the Government Leader what he knows about this and whether there is any truth -- is there still a possibility of the AIP being signed by the Dene/Metis later this week?

**MR. SPEAKER:** Thank you. The honourable Member for Iqaluit.

**Return To Question O476-90(1): Possibility Of AIP Being Signed**

**HON. DENNIS PATTERSON:** Thank you, Mr. Speaker. I would like to, firstly, thank the honourable Member for acknowledging the efforts that have been made by this government over the weekend to try to preserve the opportunity that this land claim presents. Mr. Speaker, we have been in close touch with the Minister of Indian Affairs over the weekend and we will continue to be in close contact with him in order to do what we can to preserve the opportunity to complete the negotiations, complete the claim and have something that can be presented to the communities in the coming year.

Mr. Speaker, as to a meeting with the Minister of Indian Affairs, I can confirm what Mr. Kakfwi said, that the Minister has agreed to meet with the Dene/Metis executive. My latest information is that the Minister of Indian Affairs is probably at this very moment being briefed in Ottawa by Mr. Osborne and Mr. Van Loon about the results of the weekend. I also understand that the Minister is aware of the desire to meet this week but he has not yet decided on the timing and on the location of the meeting. It is possible, Mr. Speaker, that a meeting could be held here or a meeting could be held in Ottawa. I am just, at this point, unable to advise the Member what the Minister has decided because he is just getting debriefed. However, I can assure the honourable Member that we will do everything we can to see that such a meeting takes place and that this opportunity presented by the years of work is not lost. Thank you.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Nahendeh, supplementary.

**Supplementary To Question O476-90(1): Possibility Of AIP Being Signed**

**MR. SIBBESTON:** Mr. Speaker, what I was trying to ascertain is whether the agreement in principle is really dead at this stage. From the news reports it just sounded as if there was still a possibility inasmuch as the deadline has come and gone. It sounded as if the Dene/Metis were now heading to Ottawa on a last attempt to deal directly with the Minister. I was just trying to ascertain whether this was the assessment of the Government Leader or the Minister of Aboriginal Rights regarding the situation that, indeed, the AIP is not dead and there is still a chance to have that agreement signed later, in

the ensuing days.

**MR. SPEAKER:** The honourable Member for Iqaluit.

**Further Return To Question O476-90(1): Possibility Of AIP Being Signed**

**HON. DENNIS PATTERSON:** Mr. Speaker, I think this government would have to be very cautious about speaking for the Minister of Indian and Northern Affairs. However, Mr. Speaker, I think Mr. Kakfwi intends, later today, to table a press release which was issued today in Ottawa in which the Minister of Indian Affairs, I would say, clearly keeps all options open. The press release states that he will await the full report from his chief negotiator, which I indicated was happening probably at this very moment in Ottawa, before considering any future action. So the good news is the Minister has not said, "It is over, it is dead"; however, I would have to be very cautious in saying what the Minister will do from this point. But I can assure the honourable Member that I have spoken several times with the Minister and I have on all occasions urged him to do whatever can be done to make sure that the AIP is not dead. We remain, to be trite, "cautiously optimistic". Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Yellowknife Centre.

**Question O477-90(1): Interim Funding For Native Communications' Newspaper**

**MR. LEWIS:** My question is to the Minister responsible for Culture and Communications, Mr. Speaker. I would like to ask the Minister whether he will confirm that he has provided interim funding for a specific period of time, and not beyond that time, to support the native communications authority to run its newspaper.

**MR. SPEAKER:** Thank you. The honourable Member for Amittuq.

**Return To Question O477-90(1): Interim Funding For Native Communications' Newspaper**

**HON. TITUS ALLOOLOO:** I have no confirmation from the federal government whether they will continue funding beyond the money that they have committed for this year, for native communication societies. Thank you.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Yellowknife Centre, supplementary.

**Supplementary To Question O477-90(1): Interim Funding For Native Communications' Newspaper**

**MR. LEWIS:** Will the Minister confirm the amount of funding that our own government has provided in order to carry the newspaper for the next few months?

**MR. SPEAKER:** Thank you. The honourable Member for Amittuq.

**Further Return To Question O477-90(1): Interim Funding For Native Communications' Newspaper**

**HON. TITUS ALLOOLOO:** Mr. Speaker, our government has committed some funding to allow the native communications societies to continue for a few months. A combination of the federal funding and our contributions to native organizations would allow them to continue for roughly nine months. Thank you.

**MR. SPEAKER:** Thank you. Oral questions.



Item 6, written questions. Written questions. Item 7, returns to written questions. Mr. Clerk.

#### ITEM 7: RETURNS TO WRITTEN QUESTIONS

**CLERK OF THE HOUSE (Mr. Hamilton):** Mr. Speaker, a return to Question W12-90(1), asked by Mr. Ningark to the Minister responsible for the NWT Housing Corporation concerning eligibility for HAP; return to Question W23-90(1), asked by Mr. Whitford to the Minister of Economic Development and Tourism, concerning funding for Agriborealis Dairy.

#### Return To Question W12-90(1): HAP Eligibility Of Small Business Operators

Hon. Tom Butters' return to Question W12-90(1), asked by Mr. Ningark on February 19, 1990, regarding HAP eligibility of small business operators: Business persons may apply for the home-ownership assistance program, since they can be eligible for the program. Their eligibility, like other applicants, depends upon their meeting the program's eligibility criteria. Particularly important is their ability to build the unit and determination of their fitting into the core housing need for their community. The corporation also consults with the community in order to arrange eligible applicants in order of priority.

#### Return To Question W23-90(1): Government Funds Invested In Agriborealis Dairy

Hon. Gordon Wray's return to Question W23-90(1), asked by Mr. Whitford on March 23, 1990, regarding funds for Agriborealis Dairy: In 1986-87 under financial assistance to industry, the dairy was approved for a contribution of \$50,000 for management support. Of this, the dairy used \$25,000. The remainder was decommitted. In 1987-88 under financial assistance to industry, the dairy was approved for a contribution of \$300,000 for operational support. Of this, the dairy used \$200,000. The remainder was decommitted.

**MR. SPEAKER:** Returns to written questions.

Item 8, replies to Opening Address. Replies to Opening Address.

Item 9, petitions. Petitions.

Item 10, reports of standing and special committees. Reports of standing and special committees. Item 11, tabling of documents. The honourable Member for Sahtu.

#### ITEM 11: TABLING OF DOCUMENTS

**HON. STEPHEN KAKFWI:** Mr. Speaker, I wish to table Tabled Document 64-90(1), a communique from the office of the Minister of DIAND dated April 2, 1990, entitled "No Agreement Reached in Dene/Metis Land Claim". Thank you.

**MR. SPEAKER:** Thank you. Tabling of Documents. Item 12, notices of motion. The honourable Member for Tu Nede.

#### ITEM 12: NOTICES OF MOTION

#### Notice Of Motion 16-90(1): Musk-Ox Quota To The Snowdrift Band

**MR. MORIN:** Thank you, Mr. Speaker. I give notice that on Wednesday, April 4, 1990, I will move the following motion, seconded by the honourable Member for Nahendeh: that this Legislative Assembly supports the efforts of the Snowdrift band to be allocated whatever musk-ox quota is made available to

the area east of Great Slave Lake, to be used at their discretion; and further, that this Assembly requests the Minister of Renewable Resources to support the request of the Snowdrift Band when he receives the report of the Denendeh Conservation Board on the allocation of musk-ox quotas for the area east of Great Slave Lake. Thank you.

**MR. SPEAKER:** Thank you. Notices of Motion. Notices of Motion.

Item 13, notices of motion for first reading of bills. Notices of motion for first reading of bills. Item 14, motions. Motion 14-90(1), the honourable Member for Kitikmeot West.

#### ITEM 14: MOTIONS

#### Motion 14-90(1): Recommendation For Eliminating The Provision Of Government Staff Housing

**MR. PEDERSEN:** Mr. Speaker:

WHEREAS the provision of staff housing was instituted many years ago;

AND WHEREAS there was no housing available in most NWT communities at that time it was therefore necessary to ensure accommodation for southern staff moving north;

AND WHEREAS that situation has dramatically changed;

AND WHEREAS a number of communities now have active housing markets;

AND WHEREAS other communities are prevented from achieving an active private housing market due to the Government of the Northwest Territories continuing to provide staff housing;

AND WHEREAS the government through the capital allocation process has not been able to adequately provide sufficient staff housing units;

AND WHEREAS this Assembly supports and encourages all forms of economic development;

AND WHEREAS this Assembly has the confidence in the private sector to supply the needs for staff housing throughout the NWT;

AND WHEREAS this would encourage the establishment of private development groups and private maintenance contractors employing local people;

AND WHEREAS this could save the Government of the Northwest Territories money by reducing the need for capital funds, eliminating maintenance costs and eliminating costs for replacement furniture;

AND WHEREAS this could be achieved by disposing of all GNWT staff housing units through public tenders or proposals;

NOW THEREFORE, I move, seconded by the honourable Member for Hay River, Mr. Pollard, that this Assembly recommends that the Government of the Northwest Territories take immediate steps to cease the provision of staff accommodation throughout the NWT.

Thank you.



**MR. SPEAKER:** Thank you. The motion is in order. To the motion. The honourable Member for Kitikmeot West.

**MR. PEDERSEN:** Thank you, Mr. Speaker. In debate on the Department of Personnel's budget the other day, I gave a number of the reasons that I feel that we should get out of the provision of staff housing throughout the Northwest Territories. I will just emphasize a few of those points. The "whereases" of the motion also give a number of the reasons.

I would like to emphasize that the capital allocation method that we have used in the past has never worked as it was intended, and that was to provide an adequate supply of staff housing. Also, that procedure has prevented an active housing market from developing, basically because there is no way that a private market can compete against the heavily subsidized staff housing.

The procedure we have used, the capital allocation method, has prevented community-based businesses from developing; namely, plumbing, heating, electrical, and general housing maintenance contractors. These services have been provided to our staff units through DPW staff at costs which have been largely unaccounted for and certainly not realized by the general public. There are many costs that should be charged to staff housing. Recruitment and benefits such as removal, annual leave, medical, dental, housing and, of course, the salary, the requirement for shops, tools, heating and maintenance costs to maintain the maintainers of the houses, should be charged out but never is.

Mr. Speaker, I think we should dispose of our housing units, either through tender or proposal calls. I do not think it would cause undue hardship on our staff. Staff living in houses now could bid on them themselves, or in groups. I am sure our staff would show ingenuity and, in some places where the numbers would warrant, maybe form housing co-operatives to bid on the housing in a block. Anyone, in fact, could bid on these houses and then rent them back, whether these are existing private businesses or whether it would lead to the establishment of locally based and owned development groups such as co-operatives, native development groups, band groups or simply individuals interested in getting into that business.

I have heard, since I announced the introduction of the motion, some concern that a large company might move in and buy all the houses and then there would be nothing for existing staff. I do not think that would be the case because this motion does not direct the government to do anything immediately except get on with the process of moving toward getting out of staff housing. I am sure that our government could put safety clauses into any tender or proposal call such as for a period of time, maybe two years, the successful bidder would be required to give existing tenants first refusal on lease.

I have heard some concern that it might make it a little harder for us to hire people from the South, and I agree that it might, but I do not think that necessarily is bad. I think our government has an affirmative action policy and this would certainly strengthen the policy. Our government has also proclaimed their new economic development strategy and a key plank in that strategy is "Buy North". Mr. Speaker, I agree with that "Buy North" statement one hundred per cent, but I also want to stress that I think the greatest offender of not buying North in the past has been our own government with southern hires. Nowhere does it make greater sense to "Buy North" than it does in buying our own staff. It is a fact that northern hires spend their pay cheque in the North and that southern hires save their money and take it back south. If

getting out of staff housing results in greater northern hiring, then I think it will have been an extra bonus.

Mr. Speaker, I think it is important that this Legislature show its support of this motion, to show that we not only talk about support for private business development but that we actually do something about it. I think the time has come for us to clearly say that we have faith in the NWT business community to provide for the market housing needs in the NWT, and that we intend to make it possible for them to do so.

Mr. Speaker, I hope that Members will be able to support this motion. Thank you.

**MR. SPEAKER:** Thank you. To the motion.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. The honourable Member for Kitikmeot West, final argument.

**MR. PEDERSEN:** Thank you, Mr. Speaker. I have no further final arguments.

**Motion 14-90(1), Carried**

**MR. SPEAKER:** To the motion. All those in favour? All those opposed? The motion is carried.

—Carried

**Motion 15-90(1).** The honourable Member for Pine Point.

**Motion 15-90(1): Appointment To Fill Vacancy On Special Committee On Constitutional Reform**

**MR. McLAUGHLIN:** Thank you, Mr. Speaker.

WHEREAS there is a vacancy on the special committee on constitutional reform as a result of the resignation of the honourable Member for Yellowknife Centre, Mr. Lewis;

AND WHEREAS it is desirable to fill this vacancy;

NOW THEREFORE, I move, seconded by the honourable Member for High Arctic, that the Member for Rae-Lac la Martre, Mr. Zoe, be appointed as a Member to the special committee on constitutional reform.

Thank you, Mr. Speaker.

**MR. SPEAKER:** I note that the seconder to the motion is the honourable Member for High Arctic. Does the Member agree? Does the Member agree to be the seconder of the motion? Thank you. The motion is in order. To the motion. The honourable Member for Pine Point. Thank you. To the seconder of the motion, the honourable Member for High Arctic.

**MR. PUDLUK:** Mr. Speaker, I am ready for the question.

**MR. SPEAKER:** Thank you. To the motion. The honourable Member for Nahendeh.

**MR. SIBBESTON:** Mr. Speaker, it is with some regret that I must say that I do not support the motion. First of all, it must be noted that most of the striking committee Members appointed themselves to the constitutional committee at one point or another. Mr. Lewis, the chairman, has since resigned



from the committee and another Member of the striking committee, Mr. Zoe, is taking his place.

Another point is that constitutional development is very important. It will determine the position of the NWT in its quest to get the NWT into the Canadian Constitution. In my view, and with all due respect to Mr. McLaughlin, the committee is flawed in that Mr. McLaughlin is an alternate Member.

**MR. SPEAKER:** Order. I just want to draw the honourable Member's attention that the argument should be to the resolution of the motion that has been posed. The honourable Member for Nahendeh.

**MR. SIBBESTON:** Mr. Speaker, I was just really trying to deal with the general membership of the constitutional committee. Inasmuch as it is not directly dealing with Mr. Zoe's appointment, I was hoping to deal with the general composition of the special committee. I was just making a point, sir, that Mr. McLaughlin, inasmuch as he is an alternate Member, really does not have a constituency...

**MR. McLAUGHLIN:** Point of privilege, Mr. Speaker.

**MR. SPEAKER:** Point of privilege. The honourable Member for Pine Point.

#### Point Of Privilege

**MR. McLAUGHLIN:** I was elected, Mr. Speaker, in a general election like everybody else in this House, and I ask for an apology from the Member. I was elected to a four year term in a general election. I constructively worked for the best interests of the residents of my constituency. I worked with the Executive Council, formerly and presently, to move people out of my riding for the best interests of them and the whole of the Northwest Territories. I did not want to have people in my riding sitting in a situation like Faro in the Yukon or Uranium City. I have the privilege of sitting in this House and I chose to act the way I thought it should be. If it happened to empty my constituency, that is fine, but I am elected for a four year term and I have a right to participate in this Assembly like anybody else does.

**MR. SPEAKER:** Thank you. The honourable Member is correct in pointing out that his privileges have been challenged and that as a Member he has rights that are similar to all those rights of every other Member that has been elected. The honourable Member for Nahendeh.

**MR. SIBBESTON:** Mr. Speaker, on a point of order, I would ask that you act pursuant to Rule...

**MR. McLAUGHLIN:** Point of privilege, Mr. Speaker.

**MR. SPEAKER:** Point of privilege. Mr. McLaughlin.

**MR. McLAUGHLIN:** As far as I am concerned the Member has implied that I do not have the same rights and privileges as other Members and I request an apology.

**MR. SPEAKER:** Thank you. As I indicated, I did rule that the honourable Member for Pine Point had a point of privilege. For further clarification, I want to provide the definition that has been given to the word "privilege". "Privilege" means all of the privileges to which legislatures and their Members are traditionally entitled. The most important of these are freedom of speech and freedom from arrest. Section 12 to 15 inclusive of the Legislative Assembly and Executive Council Act set out the basic immunities and privileges of the Assembly and the Members." The honourable Member for Pine Point has asked

the honourable Member for Nahendeh to apologize for the remarks that he uttered and stated if -- I just want to bring to the attention of the honourable Member for Pine Point that there is a process in your Rules of the Legislative Assembly that deals with the matter as well. The honourable Member for Nahendeh.

**MR. SIBBESTON:** Mr. Speaker, I was simply making the point that I really do not think Mr. McLaughlin, inasmuch as he is an MLA, does not have a mandate. My point is that he should not be on the constitutional reform committee even as an alternate because unlike the rest of us, he has no constituency. He really does not have a mandate to represent...

**MR. SPEAKER:** Order. Order. Until such time as any changes may occur with regard to constituencies, the Rules clearly state and the legislation clearly states, that the honourable Member for Pine Point has been elected to represent the constituency of Pine Point and, as such, has the same type of privileges until those changes are in fact made. The honourable Member for Pine Point has sought an apology from the honourable Member for Nahendeh in light of the breach of these particular privileges. The honourable Member for Nahendeh.

**MR. SIBBESTON:** Mr. Speaker, it is very humbling of course to apologize. It is very hard to apologize sometimes, but I do.

---Applause

**MR. SPEAKER:** To the motion. The honourable Member for Nahendeh.

**MR. SIBBESTON:** Mr. Speaker, I just really do object to the motion. There are other reasons but some of these reasons are a bit personal in the sense that I just thought there were some people involved in terms of attempting to manipulate who was on the committee. Rather than get into that and get other people mad at me, I will just say that I object, generally, to the appointment and will vote against it.

**MR. SPEAKER:** Thank you. To the motion. The honourable Member for Tu Nede.

**MR. MORIN:** Thank you, Mr. Speaker. I will not be supporting this motion either. The honourable Member for Nahendeh indicated some of the reasons why he would not. One of the main reasons I will not support this motion is, I believe, the system does have a flaw in it by using the striking committee to appoint Members to such an important committee as the constitutional reform committee. I strongly believe that we do have a Dene/Metis caucus that does operate. It is not recognized as such, as the western caucus and the eastern caucus also operate, but...

**MR. SPEAKER:** Order. The honourable Member is referring to caucuses that do not formally exist. I just want to bring that to the honourable Member's attention. The honourable Member for Tu Nede.

**MR. MORIN:** Thank you, Mr. Speaker. I do not know what to call the meetings that do happen. I will not call them caucuses then. Anyhow, I feel strongly that when we do appoint people to these committees all groups should be represented. If they live in the eastern Arctic they should have representation on this committee; if they live in the big centres, they should be represented; if they live in the small native communities, they should have representation on this committee. There are a certain number of people, aboriginal people, that do come from small communities and do support the majority, aboriginal people that were not involved in the



decision to name this person to this committee. Thank you.

**MR. SPEAKER:** Thank you. To the motion. The honourable Member for Yellowknife Centre.

**MR. LEWIS:** Thank you, Mr. Speaker. To the motion. We did attempt as a striking committee to give what we thought would be the array of talent that was needed in order to convince Canadians that groups of people could get together here, agree on things. When the striking committee met originally, Mr. Speaker, we did come up with a list of people and there were some objection to the fact that I was on this particular group of people. The reason why my name was advanced simply was because although we do not...

**MR. SPEAKER:** Order. Order. To the motion. To the motion.

**MR. LEWIS:** Mr. Speaker, I am talking as the past chairman of the striking committee. In supporting this motion, I would like to say it is the second attempt that we made, in all fairness, to come up with the best array of people that could represent this government. I believe the committee did its work fairly, as it did the first time, and for that reason I support the motion to have Mr. Zoe on this committee, as recommended by the striking committee.

**MR. SPEAKER:** To the motion. Honourable Member for Yellowknife South.

**MR. WHITFORD:** Thank you, Mr. Chairman. We have a striking committee. My name was originally on the list of potential choices. I was not chosen.

**MR. SPEAKER:** Order. To the motion please.

**MR. WHITFORD:** To the motion. I will not be supporting the motion. We have a striking committee and until that is dissolved -- never mind.

**MR. SPEAKER:** To the motion.

**AN HON. MEMBER:** Question.

**Motion 15-90(1), Carried**

**MR. SPEAKER:** Question has been called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Motions. Honourable Member for Tu Nede.

**MR. MORIN:** I seek unanimous consent to deal with my motion on musk-ox today.

**MR. SPEAKER:** The honourable Member for Tu Nede is seeking unanimous consent to deal with the motion that he gave notice of today. Are there any nays? There are no nays. Honourable Member for Tu Nede, proceed.

**Motion 16-90(1): Musk-Ox Quota To The Snowdrift Band**

**MR. MORIN:** Thank you, Mr. Speaker.

WHEREAS the community of Snowdrift has protected and managed the musk-ox herd successfully for thousands of years;

AND WHEREAS they have withheld their right to hunt these musk-ox;

AND WHEREAS the number of animals in the herd has greatly increased;

AND WHEREAS the Denendeh Conservation Board and the Department of Renewable Resources have recommended 14 musk-ox to be harvested;

AND WHEREAS the community of Snowdrift may want to use these animals for economic reasons as well as domestic use;

AND WHEREAS the Denendeh Conservation Board is soliciting public comments dealing with the hunting of musk-ox from the area east of Great Slave Lake;

NOW THEREFORE, I move, seconded by the Member for Nahendeh, that this Legislative Assembly support the effort of the Snowdrift Band to be allocated whatever musk-ox quota is made available to the area east of Great Slave Lake to be used at their discretion;

AND FURTHER, that this Assembly requests the Minister of Renewable Resources to support the request of the Snowdrift Band when he receives the report of the Denendeh Conservation Board on the allocation of musk-ox quota for the area east of Great Slave Lake.

Thank you.

**MR. SPEAKER:** Thank you. The motion is in order. To the motion. Honourable Member for Tu Nede.

**MR. MORIN:** Thank you, Mr. Speaker. A motion something like this was brought forward last week and I spoke to it at length then and I am sure every Member here has heard my argument in favour of this motion. But let me repeat again that basically the community of Snowdrift is requesting that they have control of the musk-ox, that the Denendeh Conservation Board and the Minister of Renewable Resources turn the musk-ox over to the wildlife committee of Snowdrift. This is basically how this operates in the other parts of the NWT with musk-ox, in the eastern Arctic and High Arctic. HTAs or the local communities take care of the quota. So we are basically asking for equal treatment in our region.

**MR. SPEAKER:** To the motion.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. Honourable Member for Tu Nede, final argument.

**MR. MORIN:** I would like a recorded vote.

**Motion 16-90(1), Carried**

**MR. SPEAKER:** Recorded vote has been requested. To the motion. All those in favour, please stand.

**CLERK OF THE HOUSE (Mr. Hamilton):** Mr. Arlooktoo, Mr. Kilabuk, Mr. Pedersen, Mr. Sibbeston, Mr. Morin, Mr. Pudluk, Mr. Lewis, Mr. Whitford, Mr. McLaughlin, Mr. Ningark, Mr. Gargan.

**MR. SPEAKER:** All those opposed, please stand. All those abstaining?

**CLERK OF THE HOUSE (Mr. Hamilton):** Mr. Wray, Ms



Cournoyea, Mr. Allooloo, Mr. Ballantyne, Mr. Patterson, Mr. Kakfwi, Mr. Butters, Mrs. Marie-Jewell.

--Applause

**MR. SPEAKER:** Mr. Clerk.

**CLERK OF THE HOUSE (Mr. Hamilton):** Mr. Speaker, 11 in favour, none against, eight abstentions.

**MR. SPEAKER:** Thank you. The motion is carried.

--Carried

Item 15, first reading of bills.

Item 16, second reading of bills. Item 17, consideration in committee of the whole of bills and other matters. Committee Report 1-90(1), Report of the Standing Committee on Finance on the 1990-91 Main Estimates; Bill 9-90(1), Appropriation Act, 1990-91; Committee Report 2-90(1), Special Committee on Northern Economy Report: Building Our Economic Future; Consideration of the Issue of Family Violence and Abuse; Motion 5-90(1), Opposition to Exploration and Mining of Uranium in the Northwest Territories; Bill 16-90(1), Status of Women Council Act, with Mr. Gargan in the chair.

#### ITEM 17: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS AND OTHER MATTERS

**CHAIRMAN (Mr. Gargan):** The committee will now come to order. We are dealing with six items in committee of the whole. What is the government's wish?

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Chairman. With the committee's concurrence, the government today would like to deal with the Status of Women Council Act, Bill 16-90(1); then the Women's Directorate; then the budget of Municipal and Community Affairs.

**CHAIRMAN (Mr. Gargan):** Does the committee agree we go to Bill 16-90(1) first?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### Bill 16-90(1): Status Of Women Council Act

**CHAIRMAN (Mr. Gargan):** Madam Minister, please introduce your bill.

**HON. JEANNIE MARIE-JEWELL:** Thank you, Mr. Chairman. Mr. Chairman, I would like to ask for permission of the committee to bring in Ann Crawford to assist me in dealing with this bill. Thank you.

**CHAIRMAN (Mr. Gargan):** Does the committee agree that the Minister brings in her witness?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Madam Minister, for the record, would you introduce your witness?

**HON. JEANNIE MARIE-JEWELL:** Thank you, Mr. Chairman. On my right is Ann Crawford who has assisted me as an adviser in regard to dealing with this bill on the Status of Women Council Act.

**CHAIRMAN (Mr. Gargan):** Madam Minister, would you wish

to speak to the bill now?

#### Minister's Opening Remarks

**HON. JEANNIE MARIE-JEWELL:** Thank you, Mr. Chairman. Mr. Chairman, the purpose of this bill is basically to present proposed restructuring of the Advisory Council on the Status of Women, along with the changes to allow the Status of Women to be a separate entity away from government as opposed to its current structure. I did want, as I had indicated previously to the standing committee on legislation, changes basically that would allow the Status of Women Advisory Council to have a separate body to be able to deal with women's issues and to make recommendations to government, and to have their own staff members in order to pursue their goals and initiatives. Currently, the Status of Women Advisory Council shares resources with the Women's Directorate, and the Women's Directorate, particularly the executive director or the secretary, reports not only to the president of the Status of Women Advisory Council but also reports to myself as the Minister. It places this individual in a very untenable situation and it makes it very difficult at times for goals and objectives to be achieved by the Advisory Council on the Status of Women.

Mr. Chairman, this draft bill before the House has had a lot of support, not only from the Advisory Council on the Status of Women, but from the different native women's associations. We have had the bill passed to them and asked for their comments and they have been very supportive of the proposed change. I believe the proposed change would be significant in allowing women to attain equality in the North and in changing the ways that they want to deal with issues that apply to women. With that, Mr. Chairman, I would like to present the bill and I would be willing to answer questions presented by the committee. Thank you.

**CHAIRMAN (Mr. Gargan):** The chairman of the standing committee on legislation is not here. Mr. Sibbeston, does the standing committee on legislation have any comments?

#### Comments From The Standing Committee On Legislation

**MR. SIBBESTON:** Mr. Chairman, unfortunately, the chairman of the standing committee on legislation is not here, so I am called upon, as the deputy of that committee, to present the report of the committee dealing with this legislation. We have a six page report which I will just read into the record. Mr. Chairman, the standing committee on legislation has worked extensively on this bill. On April 12, 1988, the Minister responsible, Ms Marie-Jewell, informed the House that she was undertaking a review to "examine a structured working relationship between a Women's Secretariat and the Advisory Council to determine if each organization should have its own executive director, rather than one employee reporting to the Minister and the Advisory Council." On November 1, 1989, the bill was tabled in the House. This version of the bill was sent by the standing committee on legislation to various women's groups and advocacy organizations across the Northwest Territories and Canada for review. Comments regarding the proposed bill received by the committee from groups including the Pauktuutit Inuit Women's Association in Ottawa, the Native Women's Association of the NWT, Kataujaq Society of Rankin Inlet, and the Young Women's Christian Association of Yellowknife. The most comprehensive response was received from the NWT Advisory Council on the Status of Women president, Ms Katherine Peterson.

Mr. Chairman, the version of the bill presented by the government before the standing committee on legislation on January 23, 1990 for review differed slightly from the tabled version which was commented on by the women's organizations. Those changes included a reference to the



Financial Management Board in the definitions section, and a requirement to adhere to guidelines established by the Financial Management Board concerning the remuneration and expenses paid to members. There are also some clarification revisions on wording and the numbering of sections. The Minister, Ms Marie-Jewell, introduced the bill before the standing committee on January 23, 1990 at our meeting in Yellowknife. The Minister explained that the proposed Status of Women Council will have the responsibility of representing the women of the Northwest Territories in all areas of life. The council will be financed by contribution agreement from the Government of the Northwest Territories. In addition, a Women's Directorate created by the Executive Council will be responsible for advocating women's interests within the Government of the Northwest Territories and will be put into effect on April 1, 1990.

Mr. Chairman, the Members of the committee inquired at that meeting as to whether or not the Roberts report, completed in August of 1988 would be made available to the public. The Minister replied that it was not her intention to make the Roberts report available to the public or to Members of this House.

A Member of the committee inquired as to whether or not government had an obligation to financially support the Advisory Council on the Status of Women. The Minister replied that the government is obliged to fulfil the funding allocation which was approved by the Legislative Assembly. The proposed bill will allow the Status of Women Council to disburse and expend their funds as they deem necessary, without going through the office of the Minister responsible for approval.

There will be changes in person years, the Minister explained. There will be a reallocation of a few person years from the Women's Secretariat to the Council on the Status of Women. The current secretary for the Women's Secretariat will be under the responsibility of the Minister, while the Council of the Status of Women will have its own executive director.

Mr. Chairman, the Member asked the Minister if any surveys or studies had been undertaken to determine as to whether or not there was a requirement for a Women's Secretariat or advisory council. The Minister replied that there have not been any studies or surveys taken to find out how many women hold positions of authority and responsibility in the communities or to determine whether or not women had achieved equality in the Northwest Territories.

#### **Views Of The Advisory Council On The Status Of Women**

The standing committee invited Ms Peterson, the president of the Advisory Council on the Status of Women, to our meeting to present the views of the advisory council with respect to the proposed legislation. Mr. Chairman, the principal revisions recommended by Ms Peterson, on behalf of the advisory council, included four principal matters. They were as follows: 1) There should be an increase in the proposed number of members constituting the council from a proposed minimum number of five in the bill to eight members; 2) The appointments should be staggered with one half of the council members appointed for a three year term and one half appointed for a two year term, in order to maintain continuity. Mr. Chairman, the proposed bill does not provide for staggered terms; 3) The Minister shall designate a president and two vice-presidents of the council, upon the advice of the council, in order that the council can select its executive leaders. Mr. Chairman, this advisory provision for the appointment of the executive is also not proposed in the bill by the government; 4) This recommendation concerned the funding provisions in the bill. The recommendation by the president of the advisory council was to include the wording,

"Subject to appropriation by the Legislative Assembly, the council shall in each year receive contribution funding for the operation of the council." The intent of this recommendation by the advisory council was that contribution funding be specifically stated in the bill in order to ensure the independence of the council to manage its own affairs.

The president, Ms Peterson, stated to the standing committee on legislation that the bill is an overall improvement over the existing legislation. At our meeting the chairman asked the president where the advisory council will receive additional funding. Ms Peterson stated that additional funds will come from projects and research proposals undertaken and will be accessed from organizations like the Northwest Territories Law Foundation and women's organizations such as the Canadian Research Institute for the Advancement of Women. The NWT government's support will remain as core funding to maintain and operate an office and staff.

#### **Power Of Minister Re Appointments To Council**

Mr. Chairman, in the clause by clause of the bill a number of concerns were raised with the Minister, Hon. Jeannie Marie-Jewell. The Minister was asked if she would appoint a man to the council if such a recommendation was made by a Member of the Legislature, for example. The Minister stated that she would take such a request under consideration. A Member of the committee asked if the Minister would consider appointing a representative of REAL women to the council. The Minister insisted that she was open to all types of considerations and recommendations to appoint women to the council.

With regard to clause 5 in the bill, the composition of the council of "not fewer than five and not more than nine members", a Member of the committee asked if the issue regarding the composition of quorums should not be addressed in the bill. The Minister responded by asserting that this issue could be addressed in the by-laws of the council. Concerning the number of council members appointed by the Minister, Hon. Jeannie Marie-Jewell explained that she would probably appoint one from each region and would consider representation according to the cultural diversity of the NWT, with the possibility of eight members.

Mr. Chairman, I notice that the bill before us allows for the appointment of "not fewer than five and not more than nine members, as the Minister considers appropriate." The committee Members and staff had questions regarding the limitation of authority and powers of the Minister concerning appointments to the council. A motion was made by the committee that the government should research the appointment and removal from office procedures with regard to clause 5 of the bill, especially in light of the Interpretation Act, and report to the House on this matter during the review of the bill.

Mr. Chairman, concerning the appointment of the vice-presidents, the chairman of our committee asked if the Minister would consider appointing one vice-president from the East and one from the West, in order to achieve a balance and representative executive. The Minister replied that she has been sensitive to balanced representation and that some women's organizations had recommended to her that a guarantee of regional representation should be specified in the bill. However, Mr. Chairman, I notice that this recommendation has not been included in the bill before this House.

Another Member of our committee noted that the purpose of the bill was to provide that women would have more power and independence to influence affairs and to make changes



and that the proposal in clause 8 which reads, "The Minister shall designate one member as president and two members as vice-presidents of the council" appears to go against this thinking. Mr. Chairman, a Member proposed that a more practical and workable procedure for operating the council would be to add the wording at the end of the clause to read, "upon the advice of the council." The Minister stated that she had difficulty with that recommendation and preferred to appoint the executive herself. Again, Mr. Chairman, I notice that this recommendation has not been included in the draft of the bill presented before the House.

Mr. Chairman, a review of the bill before the standing committee concluded with Members requesting that the Minister consider the concerns of the standing committee for amendments that have been recommended; and that the government provide an explanation of the appointment and removal from office procedures in clause 5 of the bill, in light of the Interpretation Act.

Mr. Chairman, the standing committee on legislation recommends that the bill proceed to be reviewed but as the presentation indicates it comes back a little short of what the committee had wanted and during the course of our discussions here we will be pressing the Minister again why she did not respond positively to the committee's good recommendations. Mahsi cho.

**CHAIRMAN (Mr. Gargan):** Thank you. To the bill. Are there any general comments on the bill? Does the committee agree that we go clause by clause?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Gargan):** Bill 16-90(1), Status of Women Council Act, clause 1, definitions. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Gargan):** Clause 2, establishment of council. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Gargan):** Clause 3, objects. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Gargan):** Clause 4, representation. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Gargan):** Clause 5, composition. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Gargan):** Clause 6, remuneration. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Gargan):** Clause 7, debts and obligations. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Gargan):** Clause 8, president, vice-presidents. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Gargan):** Clause 9, hiring and remuneration of employees. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Gargan):** Clause 10, place of meetings. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Gargan):** Clause 11, funding. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Gargan):** Clause 12, fiscal year. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Gargan):** Clause 13, annual report. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Pudluk):** Clause 14. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Pudluk):** Clause 15, repeal. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Pudluk):** Clause 16, commencement. Mr. Gargan.

**MR. GARGAN:** Mr. Chairman, I would like to make an amendment to the bill.

**CHAIRMAN (Mr. Pudluk):** Proceed, Mr. Gargan.

**Motion To Enforce Act For One Year Only**

**MR. GARGAN:** Thank you, Mr. Chairman. Mr. Chairman, I



would like to make an amendment to Bill 16-90(1). Mr. Chairman, I would like to move that clause 16 be renumbered as 16.(a) and the following clause added: clause 16.(b) This act shall only be enforced for a period of one year from the day that this act or any portion of this act is proclaimed and into force by order of the Commissioner.

**CHAIRMAN (Mr. Pudluk):** Give me a minute to examine this motion. I will stand this amendment down until further examination because there is another language involved. It has to be in English and French and Inuktitut. The Chair will not make a ruling on this amendment until it is translated into the other languages. I will stand Bill 16-90(1) down for the time being. Does the government wish to discuss Women's Directorate now?

**HON. MICHAEL BALLANTYNE:** Yes.

**Bill 9-90(1), Appropriation Act, 1990-91**

#### Women's Directorate

**CHAIRMAN (Mr. Pudluk):** I would like to thank Madam Minister and her witness at this time. Now we will go to the main estimates. Page 1.16, Women's Directorate. Madam Minister, would you like to make your opening remarks?

#### Minister's Opening Remarks

**HON. JEANNIE MARIE-JEWELL:** Thank you, Mr. Chairman. Mr. Chairman and Members of the House, I am pleased to appear before you in the role of the Minister responsible for the Status of Women. We are all aware that significant changes are being proposed for the 1990-91 year in the way this government handles its status of women responsibilities. I would like to take this opportunity today to discuss them in some detail.

At present the Women's secretariat serves a dual function. It is involved in research, policy, and program initiatives as a government agency, including providing support to me for our government's involvement in federal/provincial/territorial status of women activities. During the current year these activities have included:

- Initiation and co-funding of an interdepartmental needs assessment regarding women and trades -- \$10,000;
- Funding contribution to family law reform -- \$20,000;
- Participation in national conferences on child sexual abuse and family violence -- \$3000;
- Workshops by community worker with women's groups in nine communities;
- Funding, facilitation and organizational support to Arctic Public Legal Education and Information Society workshop for legal practitioners in family violence and child sexual abuse -- \$1500;
- Organizational and funding support to Canadian Research Institute for the Advancement of Women National Conference in Yellowknife -- \$10,000;
- Production of final report on "Choices", the government's three year action plan on spousal assault;
- Production of progress report on the five year action plan on equality for women;
- Development of funding manual and directory for women's groups, still in progress;
- Co-organization of third annual conference for women in business entitled "Women Managing for Success" -- \$1500;
- Research on the needs of victims of violence and prospect of victim/witness programming;
- Participation in planning group for follow-up to the child sexual abuse conference held in January 1989 by Native Women's Association;

- Participation in interdepartmental committee on child sexual abuse initiatives at the assistant deputy minister level;
- Development of video library on women's issues in co-operation with Culture and Communications;

Mr. Chairman, there is a \$50,000 budget for women's initiatives grants in this year. To date this has been spent as follows:

- Arviat Community Education Council received \$5072 for a women's evening program combining academic upgrading with a forum for women to learn about and discuss issues such as family violence, women and health, birthing and women in the workplace;
- Arctic Public Legal Education and Information Society, PLEI, received \$5000 toward the "Oral Culture Family Violence Theatre Project" to develop scripts and counselling manual for native theatre groups on family violence issues;
- The YWCA received \$2684 to send four people to a conference on "People, Power and Participation";
- The Canadian Research Institute for Advancement of Women, CRIAW, received \$8000 toward the participation of NWT women in their national conference called "Creating Connections" held in November, 1989 in Yellowknife;
- Tawow Society received \$1930 to send two students from the social services program at the Thebacha campus to a national symposium on aboriginal women in October, 1989;
- Pauktuutit, Inuit Women's Association, was assisted with its costs for Inuit women from NWT communities to attend the annual meeting in March, 1990 in Iqaluit. They received \$18,000.
- Hay River Women's Centre received \$953 to cover registration costs for one person to attend the "Power of Philanthropy" conference in November of 1989;
- Peel River Alcohol and Drug Society received \$25,000 to cover costs of the NWT participation in international theatre workshop on "Linking Women's Struggles to end Violence".
- Kittaq Women's Group received \$200 to organize an International Women's Day celebration in Pangnirtung.

In addition to the activities, Mr. Chairman, that I have just described on behalf of the government, the Women's Secretariat also provides staff, research, administrative and financial support directly to the Advisory Council on the Status of Women from within its budget. The Council has been very active and I tabled their latest annual report in the last session. Their activities to date in this fiscal year included: the development of a multilingual series of posters on "Valuing Women's Work"; continued public education and lobbying on child care; representation of women's interests on the family law reform working group and the affirmative action advisory committee; the startup of a project to have women in a variety of non-traditional careers speaking with girls in junior high and high schools, which is running on a pilot basis in Yellowknife to start; there has been a discussion paper on wife abuse; public meetings in Yellowknife, Hay River and Rankin Inlet; research and preparation of a brief to the labour standards review panel.

Mr. Chairman, in 1988 I commissioned a review of the roles and mandates of the Women's Secretariat and the Advisory Council on the Status of Women. Based on this review, I have initiated a number of changes proposed to come into effect for the 1990-91 year in the event that the bill was passed.

The new Status of Women Council will be restructured with a broader and more independent mandate. Proposed legislation to replace the current Advisory Council on the Status of Women Act was tabled last fall and will be formally introduced, as I have just done. It will create a public agency, the Status of Women Council, which will set its own priorities,



hire its own staff and report on its spending and activities to myself as the Minister responsible for the Status of Women. The proposed legislation will require the annual tabling of a financial and activity report in the Legislative Assembly.

A revised mandate of the new Women's Directorate was approved by cabinet in June. Accompanying changes to the policies on women's initiatives and equality between men and women, job descriptions and the organizational chart will be made before the end of this year. This restructuring will eliminate the conflict of interest and clarify the roles of the two agencies. I believe that it will strengthen our government's commitment to improving the status of women and work towards women's equality.

There will be a financial implication of these changes. The total proposed budget for the activity is \$568,000. Of this, \$303,000 will go to the Status of Women Council in a contribution agreement to cover their staff and operating costs. The remaining \$265,000 will cover the salary, O and M and grants of the Women's Directorate. The present five PYs will be reduced to three; a director, a secretary and a research analyst. The women's initiatives grant program will remain at the current level of \$50,000. The overall impact will be a net increase of \$60,000, including \$21,000 in negotiated salary increases over two years. I believe it will be money well spent and seek the Members' support for these changes.

Mr. Chairman, I will be pleased to answer any questions that the Members may pose. Thank you.

**CHAIRMAN (Mr. Pudluk):** Thank you, Madam Minister. Does the chairman of the finance committee have any opening remarks? General comments. Mr. Pedersen.

**MR. PEDERSEN:** Thank you, Mr. Chairman. Could the Minister inform me what the grant to the Advisory Council on the Status of Women was last year? I believe she said it was \$303,000 proposed out of this budget.

**CHAIRMAN (Mr. Pudluk):** Thank you. Madam Minister.

**HON. JEANNIE MARIE-JEWELL:** Mr. Chairman, there was funding paid for honoraria and meetings, for contract services, for initiatives that were taken by the Status of Women Council, but it was not through contribution funding, as it will be proposed for future years in the event that the bill is passed. The funding that has been granted to the Status of Women Council was also funding that was allocated for the Women's Directorate. Thank you.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Pedersen.

**MR. PEDERSEN:** Thank you, Mr. Chairman. I appreciate that it is not the same method of funding, but could the Minister indicate that the amount of money that the Advisory Council will be receiving this way under this new method of funding, is substantially larger than what they received last year? Is that correct?

**CHAIRMAN (Mr. Pudluk):** Thank you. Madam Minister.

**HON. JEANNIE MARIE-JEWELL:** Yes, Mr. Chairman.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Pedersen.

**MR. PEDERSEN:** Thank you, Mr. Chairman. As general comments, I will be fairly brief about this. I just want to state that I certainly agree with that completely. I believe it was last year and the year -- no, it was not last year; I was not in a position to comment -- but at earlier times I have commented that, ideally, I would like to see the Women's Secretariat disappear and the funding for the secretariat go to the

Advisory Council on the Status of Women. Many of the programs that the Minister read out that are funded through this directorate really should be the responsibility of other departments such as Education, Culture and Communications, Social Services and Justice. I did not list them all, but I caught those as we were going through.

The one weakness I have always found with the directorate is that women's groups often expect the directorate to function on their behalf as an advocacy group, and it is a very, very difficult position you put the directorate in, on the one hand to respond to that, and on the other hand to be the Minister's staff. For two years the directorate was my staff, and I know it was a difficult situation that the staff was put in.

However, Mr. Chairman, having said that, I am not prepared to -- although in the future ideally I would like to see it go to the advisory council -- support any such move at this stage because I am simply not convinced that the programs would be made available where they should be, to the women of the NWT, if it was left to the department where they rightfully belong. Until such time as I am convinced of that, I will certainly be in support of the expenditure proposed. Suffice to say that I am pleased that there is additional funding and mandate being given to the advisory council, and I support the continued effort of the directorate and Minister in the line of women's equality. Thank you.

**Total O And M, Agreed**

**CHAIRMAN (Mr. Pudluk):** Thank you. General comments. Women's Directorate, total O and M, \$568,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Pudluk):** Thank you. What does the Government House Leader wish to do now?

**HON. MICHAEL BALLANTYNE:** We are open to the idea of a break, and then we will be ready to proceed with the Department of Municipal and Community Affairs departmental budget.

**CHAIRMAN (Mr. Pudluk):** Does the committee agree? Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Pudluk):** We will take a 15 minute coffee break.

---SHORT RECESS

#### **Department Of Municipal And Community Affairs**

**CHAIRMAN (Mr. Gargan):** The committee will come to order. We are dealing with the Department of Municipal and Community Affairs. Would the Minister like to make his opening remarks? Mr. Butters.

#### **Minister's Opening Remarks**

**HON. TOM BUTTERS:** Thank you, Mr. Chairman. At the outset I wish to stress that the Department of Municipal and Community Affairs has been increasingly required to respond to the needs of municipal governments, settlements and other clients such as senior citizen home-owners, sports organizations, et cetera, in an environment marked by financial constraints.



For the 1990-91 fiscal year, estimates for O and M funding of \$52,972,000 are proposed; 152.8 person years are being proposed in 1990-91, a reduction of 1.7 per cent from the previous person year allocation of 155.5.

However, Mr. Chairman, before I proceed to detail the budgetary highlights for the proposed main estimates for the department, I wish to point out that with respect to the ongoing political development of local governments, the new decade is off to a very positive start.

On January 1 the Settlement Corporation of Arctic Red River was established, with the adoption of a local government system which will enable the council of the settlement corporation and the band council to work together as a common forum to deal with community issues. This accomplishment will enable the community, when they achieve the desire and capability, to pursue further political development of their local government, including the possibility of seeking charter community status under the Charter Communities Act.

The department has sought to make more effective use of its financial and human resources, both at the municipal government and departmental levels with the following strategic direction in mind: "To address and assess community requirements, focussing on community human resources, their training and financial self-reliance." In this regard the department is placing emphasis on the development of specific training operations and fiscal management programs. Heightened attention is being paid to the improvement and expansion of training in municipal fiscal management, to assist local governments in more effective management of their public funds, necessarily facing limitations in this climate of restraint.

The proposed main estimates also identify an additional \$60,000 for training of hamlet planning and land administrators in six communities: Gjoa Haven, Holman Island, Fort McPherson, Fort Norman, Igloodik and Lake Harbour.

For the municipal management and training development program, additional funding of \$100,000 is being sought to develop, co-ordinate and supervise the program. The department's major municipal training initiatives will be undertaken in consultation with the Minister's advisory group on municipal education and training, which includes representatives of the NWT Association of Municipalities, the NWT Association of Municipal Administrators and Arctic College.

Funding of \$100,000 is proposed for recreation leadership development at the community level. Included in this program is fitness leader training, a skills program for management volunteers and the volunteer recognition program.

The transfer of funding by the department takes the form of grants and contributions to municipalities, municipal and sport organizations, and individual taxpayers -- over 70 per cent of the department's budget. Of this, 96.5 per cent, or \$37,431,000, is transferred through contributions. This approach is well established and in keeping with the department's mandate to promote government-to-government relationships with municipalities.

#### **Programs Promote Economic Development And Tourism Strategies**

Certain of our programs and procedures directly promote the economic strategy unveiled this session by the Minister of Economic Development and Tourism. For example, local governments are assuming increasing responsibility for the management of capital infrastructure projects.

As only one example, Snowdrift is presently building a community office, providing employment to local people. Management of a number of capital projects, including erecting maintenance garages, road/site/land development, and community recreational facilities, is being transferred to municipal corporations.

A design/build approach supports greater northern and local hiring. Where feasible, greater participation through involvement of community councils in construction projects is encouraged. In taking this approach we also require that municipal governments receiving capital contributions for municipal capital projects adhere to the business incentive policy.

In our training initiatives, the department sponsors, jointly with Canada Employment and Immigration, financial and computer training courses. Courses in setting up, administering and running a community council are being offered to build technical and management skills at the community level. These courses give opportunity for deserving Northerners to work with government. A more self-reliant attitude is created amongst the communities.

With regard to the economic strategy objective of identifying opportunities for import substitution, the department promotes increased use of goods produced in the North. For example, fibre glass tanks, locally manufactured culverts, et cetera, are among some of the projects considered. Southern corporations offered assistance with manufacturing and production designs in setting up of northern firms to produce these commodities. The Department of Municipal and Community Affairs has been especially involved with the Department of Economic Development and Tourism in the Baffin Region on these types of projects.

The water and sewer services subsidy program assists businesses in hamlets, charter communities and settlements through the establishment of subsidized commercial rates for water delivery and sewage disposal services charged to commercial users. The subsidized commercial users are generally small businesses, such as retailers, hotels, motels and private offices.

The water and sewer services subsidy policy requires that a municipal government's subsidized commercial rate must not be greater than the economic rate for the water/sewer services in that community. The Department of Municipal and Community Affairs provides the water and sewer services subsidy to the municipal government to make up the difference between the subsidized commercial rate and the economic rate.

Mr. Chairman, as I advised the House on March 2, there remains some degree of misunderstanding among communities about the proposed revisions to the cost accounting guidelines for the water and sewer services subsidy program. The department will be working closely with local governments and their administrations to explain clearly the details of these cost accounting changes, designed to make the program more efficient.

Although the cabinet has concluded that the water and sewer services subsidy has generally been successful in meeting its objectives, factors such as the growth in the private housing market, economic rate increases, increases in water consumption and indeed the overall improvement of the water/sewer infrastructure in the NWT communities have caused the budget requirement for this program to grow at a pace faster than available funding levels.

In the 1990-91 main estimates there are forced growth increases of \$323,000 for the home-owners' property tax rebate



program and \$18,000 for the senior citizens' property tax rebate program. As part of the government's initiative to extend property tax relief to disabled persons, the Senior Citizens and Disabled Persons Property Tax Relief Act was enacted in the fall, 1989 session. Funding of \$10,000 is proposed for 1990-91 to establish a program of relief for disabled persons who own their own homes. In our effort to promote the contracting out of services to the private sector, the proposed budget also includes \$135,000 for property assessment service contracts.

Mr. Chairman, in 1990-91, \$1,184,000 is to be transferred from the Department of Municipal and Community Affairs to the Department of Executive effective April 1, 1990. This transfer reflects the cabinet decision to transfer responsibility for regional and tribal councils program to the Executive.

For the capital estimates, the department is proposing to spend over \$43 million to carry out capital programs needed for building infrastructure in the budget year. In this budget considerable emphasis has been placed on water and sewer projects as a result of our rapidly growing communities. The needs of the communities for new roads, garages, community water and sewer facilities, community recreation facilities and replacement of our assets continues to exceed our limited resources. There are simply not enough dollars to satisfy the basic needs identified by the communities.

Mr. Chairman, I regret that it has been necessary to pass along to local governments some of the adjustments resulting from federally imposed financial restraint. However, I wish to reassure local governments and Members of this House that the department will continue to work co-operatively to assist local governments to provide essential financial and other management training to enable municipal governments to manage their resources effectively.

Mr. Chairman, I welcome the opportunity to respond to the comments of my colleagues and their questions in some detail. If I might be permitted to bring two senior members of the department into the House, Mr. Al Menard, deputy minister responsible for the department, and Mr. Jim France, the senior official responsible for our financing and management of our financial resources.

**CHAIRMAN (Mr. Gargan):** Does the committee agree that the Minister bring in his witnesses? Mr. Pollard.

**MR. POLLARD:** Sorry, maybe I misunderstood the Minister. Could the Minister say who his witnesses are again, Mr. Chairman?

**CHAIRMAN (Mr. Gargan):** Mr. Butters.

**HON. TOM BUTTERS:** Mr. Chairman, Mr. Al Menard, the deputy minister and Mr. Jim France, our senior finance officer.

**CHAIRMAN (Mr. Gargan):** Thank you. Does the committee agree that the Minister brings in his witnesses?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Gargan):** Mr. Butters, for the record would you please introduce your witnesses?

**HON. TOM BUTTERS:** Mr. Chairman, at my right Mr. Al Menard, the deputy minister, and on my left, Mr. Jim France, senior financial officer.

**CHAIRMAN (Mr. Gargan):** Thank you. The chairman of the standing committee on finance, Mr. Pollard.

### Comments From The Standing Committee On Finance

**MR. POLLARD:** Thank you, Mr. Chairman. Mr. Chairman, with regard to water/sewer turnover preparation, the committee noted that in a number of communities in the Northwest Territories, Municipal and Community Affairs is spending large sums of money to bring water and sewer systems up to standards acceptable to community officials so that these systems can then be turned over to the communities. The Minister indicated, Mr. Chairman, that these systems had received adequate maintenance in the past. Given that the systems are in adequate condition, the committee believes the expenditures for water and sewer turnover preparation are excessive and unnecessary.

The land tax collected by the territorial government meets with opposition by people who believe they should not have to pay taxes for the land. However, the land mainly provides a measure of the level of tax that a person should pay. Recommendation 13, Mr. Chairman, "The committee recommends that the land tax be renamed to more accurately reflect its use."

Tax assessments and improvements. Under the current system, Mr. Chairman, of tax assessments, if improvements are done to the building or lot, the assessment is increased. Members believe this may discourage property owners from making improvements. The department should review this and determine if there is some way to encourage improvements through the assessment process.

The committee supports the department in efforts to train local survey crews in the community, Mr. Chairman.

With regard to fitness instructors, the fitness industry in the Northwest Territories is growing. Fitness instructors must be qualified to ensure harm is not done to fitness program participants. While the department does attempt to licence those providing the instruction, the committee believe that the department should investigate the possibility of legislation for regulating fitness instructors.

Piped versus hauled water. Most communities, Mr. Chairman, hope to eventually have a system of piped water. However, the cost of providing piped water generally exceeds the cost of hauled water. Members believe no new piped water systems should be developed unless they are both practical and cost effective.

The capital process. Mr. Chairman, the committee has concerns with the effectiveness of the community consultation process. Members stress the importance of consultation with communities and MLAs in ensuring priorities are set which reflect the priorities of each community. With regard to paving, Mr. Chairman, the committee has concerns with MACA's catch-up policy on paving in non-tax-based municipalities and communities. While the committee supports the efforts of the department to allow communities to set their own priorities, Members will be monitoring the long-term effects of this policy. Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Gargan):** Thank you. Are there any general comments? Mr. Arlooktoo.

**MR. ARLOOKTOO:** (Translation) Thank you, Mr. Chairman. I just have a few comments to make. We have been talking about this for a number of years, regarding the cuts on our staff in our communities. We have been hearing this from our communities in the East and I have also heard from you, as Minister, that our hamlets in the East have probably had a misunderstanding. I am hearing two things in this regard so I would like to get some clarification on this as to how this is set up.



I have also received a letter from one of my communities saying that they want this to be deferred. If the number of staff will be cut they want this to be delayed for a year. I have handed this out to the Members. Is it true that the staff in the community councils will have their salaries cut especially in the water delivery area? Thank you.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. TOM BUTTERS:** Mr. Chairman, this subject has received a lot of debate and questions over the last five weeks. It might be just as well to go back a little bit and understand exactly what we are looking at here. The water and sewer subsidy program, I believe, was instituted in the communities some three years ago and the idea was to provide such services at an acceptable and appropriate level and standard in the most economic fashion possible. The department, at that time, did not know what these costs would be and it provided a few guidelines as to how the costs associated with the program would be developed or determined, relative to the equipment used, the manpower used, thus accommodating the vehicles and everything else associated with the program delivery.

Over the years some communities have managed the program quite well and have found themselves in the surplus position and some have found themselves in a deficit position. It has not been the expectation of the government in putting forward this program in the smaller communities, in the hamlets would find themselves in a deficit position. I understand there has been an ongoing discussion between the regional offices and the hamlets concerned to identify costs and determine how those costs were developed and generated.

#### **Community Misunderstanding Of Cost Accounting Guidelines**

The current cost accounting guidelines given to the communities are very basic. In fact, in many areas they have not indicated how the cost should be apportioned at all. They were very minimal. Recognizing this fact, the staff of Municipal and Community Affairs, over the last two years, have in meetings discussed how cost accounting guidelines could be developed which would accurately reflect and represent the costs being experienced in the communities. This is where we come into the area of the problem and the misunderstanding.

The communities were not consulted in the process to date on the cost accounting guidelines, and the Member asked me with regard to that particular aspect some weeks ago. What happened was that the draft paper developed by staff escaped into the public domain and was misinterpreted by the individual into whose hands it fell. As a result of that situation, the individual phoned communities all around the country, the western Arctic, the Baffin and the Keewatin, and indicated to people in the municipalities things about the program which were neither the intent of the program nor the manner in which the implementation would occur.

The department has had to come from behind now and meet with the communities and go over the misunderstanding that had been created, and explain exactly what it is we have in mind. In fact, there have been a couple of changes made in the initial draft that got into the public hands. I do think that, in the last five weeks, there have been extensive discussions with the communities, and I believe there is a much better understanding today than there was four or five weeks ago.

In fact, last week I communicated with the regional office in Iqaluit to determine whether the regional office felt that there was a better understanding in the two communities represented by the Member, Cape Dorset and Lake Harbour.

The feeling is that a better understanding has taken place. There will be a further discussion when the community services agreement is signed with the municipalities and at that time the communities will have an opportunity to raise any last minute concerns they may have.

Interestingly enough, one of the communities which had initially expressed quite a deal of concern was Cambridge Bay. I was fortunate enough on Thursday last to have quite an extensive meeting with the mayor of Cambridge Bay and a member of his council. I do believe that many of the earlier concerns that existed in the minds of the mayor and his councillors have now been assuaged, if not eliminated entirely. I believe that while misunderstanding is still out there, we have to a certain extent begun to address the problem and I think it is coming within management in the communities. But I just wish, after all those words, to assure the Member that there is not a cut in staff; there is not a cut in program quality. What is being put down is, that we are stipulating guidelines. The amount of the foreman's salary that can be charged to the program is 40 per cent. Previously you would get one community charging 15 per cent of the foreman's salary, another charging 80 per cent. There was just no standard approach. Obviously you cannot run a government or a municipality, or a small business, unless you abide by certain rules and principles. That is what the cost accounting guidelines were trying to do. Some communities, once they understood it, said "Fine."

As I say, I apologize to the Member for the long-winded response, but I think in view of the problems we have had in this area it was necessary.

**CHAIRMAN (Mr. Gargan):** Thank you, Mr. Minister. General comments. Mr. Ningark.

#### **Salt Water In Pelly Bay Water Supply**

**MR. NINGARK:** Thank you, Mr. Chairman. I wonder if the Minister knows that we have a pumphouse in Pelly Bay which was constructed some years ago. To this point in time, there have been complaints from the members of the community, and I notice that the water gets very salty during the month of November when the high tide comes in, and remains so for a long time. I wonder if the Minister has been informed about this by his staff in the Kitikmeot Region. Thank you.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. TOM BUTTERS:** The Member is correct. I am aware of the problem. It is a problem and it is a problem that we are going to have to address, in consultation with the community. The current water lake has become partly filled with salt water during the very high tides in the year. It is now incumbent upon us to find another water source, which I believe is being looked at or recommended by the community, at a mile and a half upstream, which will require not only the movement of the current pumphouse but, I understand, a road connection.

In choosing the road location, again we have a problem because of the airstrip. We are aware of the problem and we are working with the community on it. I am not sure if we have a figure yet as to the cost for making those improvements, or when they may be made, but I will just check with my deputy minister. Mr. Chairman, it is under active consideration, I am informed. The proposed cost of the project right now, to improve that particular condition and situation, is about \$1.7 million.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Ningark.

**MR. NINGARK:** Thank you, Mr. Chairman. This is a very



important concern because we have a number of babies that are being fed by bottled milk and a lot of times the adults do not realize that the water is salty. By the time the adult realizes that the water is salty from the pumphouse, the baby has consumed a substantial amount of water, which is, I understand, unhealthy for newborn babies of six months or younger. I would urge the Minister and his staff to look at this matter very seriously and hope that they will be taking action very soon. Thank you.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Minister.

**HON. TOM BUTTERS:** Mr. Chairman, the department shares the Member's concern. There is a short-term solution. What has happened is that the salt water has collected on the bottom where the river pools and it will not go away. It continues to increase in amount. There is an attempt in the short term to swing the intake out of the salt water level, or the saline mixture. We are looking at some type of a pipeline connection right now to an up-river location whereby water could be obtained which has not been impregnated by salt.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Ningark.

**MR. NINGARK:** Thank you, Mr. Chairman. The community is arriving at some of their own solution by getting some ice from nearby lakes, so this is maybe a short-term solution. I just want to inform the Minister that we are profoundly concerned about this matter, and people are taking to the lakes and getting some ice. This is very hard for some of the elders who do not have the manpower to go and get some ice, although they have some members in the community volunteering to help out the older people. Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Gargan):** Thank you. General comments. Mr. Morin.

#### **Construction Of New Band Office, Snowdrift**

**MR. MORIN:** Thank you, Mr. Chairman. Mr. Butters, last month you had the opportunity to come to Snowdrift to inspect some housing projects. At the same time you had the opportunity to see some workers that were working on a local project that MACA was involved in. That is the band office, which is being done by the local people, negotiated with MACA as well as the Department of Public Works. It was a very successful project and MACA was instrumental in helping the community develop that project, and also DPW. Everybody seemed to come out of that project happy and feeling really good that a good job was done and government money was well spent. The people benefitted the most. After seeing the workers on that project, can you tell me if your department would pursue more of that type of work?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. TOM BUTTERS:** Mr. Chairman, yes, as the Member indicates, Mr. Menard and I did have the opportunity to inspect that building, which is almost in its final stages of construction. Both of us were extremely impressed by the quality of work, the ingenuity of the design, the way it used the lakefront and the view to enhance the building's viewing points. We were also impressed with the attitude of the workers we found on the job, workers who were extremely proud to be a part of the project. I could not help but be impressed at the pleasure with which the people seemed to be carrying out their work, even at five minutes to 5:00 o'clock.

So as the Member points out, it would appear to be an extremely successful project and, on top of that is using logs and many local materials, bone and stone. A very attractive

design. The community is to be complimented, as is the architect, Mr. Pin.

To answer the Member's question, in my opening remarks I indicated the design/build approach, which supports greater northern local hiring, would be pursued where feasible, because we agree that greater participation through involvement of the community council in construction projects is required and we would look to using that approach wherever feasible. It certainly has worked extremely well in the case of Snowdrift.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Morin.

**MR. MORIN:** Thank you, Mr. Chairman. I would like to thank Mr. Butters and your deputy minister, Al Menard and the past Minister of MACA, Mr. Gordon Wray and Nellie Cournoyea, Minister of DPW -- it takes a whole group of people and departments working together to make this type of thing happen. It is good to see that government departments can work together with the community and achieve a building and have it done at reasonable costs. I would like to let you know that you have my support as a Member of this Assembly, for any community you want to do that in, as long as it is economically feasible.

**CHAIRMAN (Mr. Gargan):** Mr. Lewis.

#### **Quality Of Drinking Water In Communities**

**MR. LEWIS:** Thank you, Mr. Chairman. We are told very often that MACA is the department that deals with the basic everyday issues that really matter to people. Sometimes people refer to it as the department that deals with sewer and water, because they are such key elements in community life.

On my travels I began to wonder whether northern people do get good drinking water. I understand that in very few of our communities would the water people drink meet national standards because of the number of suspended solids in the water. In other words it is very difficult to make that water as clean and as good as water you would get that comes through a treatment plant in many of our communities in southern Canada where it is treated. So in many of our places where you do not get treatment plants, you have so many of these bits and pieces in the water that they would not meet national or federal standards for water.

The second issue is sewage. Because of the kind of climate that we have we have real problems in really disposing of our sewage. Many of our lagoons in our communities are not working the way they are supposed to. Since these are considered to be some of the very important things to do with community life, your water and sewage, are these concerns valid? Are they real problems or just in one or two places?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. TOM BUTTERS:** Mr. Chairman, I think the concerns are valid with both the department and respective communities. Those concerns are reflected in a constant and continuing monitoring of the quality of water being used by residents. The Department of Health monitors the water and can tell you coliform counts which affect health, and in other cases, solids in water which may not affect health but which may not make the water particularly attractive to drink. Those issues are addressed as well. We are examining the water quality on an ongoing basis. My understanding is that in all our communities at the current time, the quality of water that is being delivered or available to people is within the national standards.

But that can change at any time. I was in a community on



the weekend where I was told of a concern with regard to coliform counts because the dump is very close to the river. This is something we are going to have to address and address very quickly. So there is an ongoing monitoring of the situation.

With regard to sewage, the Member is correct. Sewage lagoons as they are developed in southern Canada are not able to operate in the North, I understand, because of the long cold conditions, and bacteria have difficulty surviving let alone working on the sludge. But I do not know yet of an immediate problem that the department has to address on an emergency basis. Again the matter is constantly under study to try and find a place where the sewage can be got rid of without creating a pollution problem for the community down the road. Both of those issues remain everyday concerns which we try and monitor on a regular basis and address when the need requires us to attend to a problem.

**CHAIRMAN (Mr. Gargan):** Mr. Lewis.

**MR. LEWIS:** I did not realize that the water that people drank that had all these suspended solids in it did meet the standards in the way that the Minister suggested they do. But I am reassured by the fact that they are monitored regularly and that they do not pose an immediate threat. But as far as sewage is concerned, this kind of problem has existed in places that have been settled for a longer period of time than many of our northern places have been settled. I am thinking of Greenland, for example, where they have had settlement for years, a large number of places where people have lived in the same place for a couple of hundred years, and I wonder whether they have solved this problem of sewage in those places. There will be other countries too, where there would be small northern settlements where people have lived together in one spot for a long, long time. Many of our northern communities are very, very new. Most of them are less than 50 years old. I wonder if we have looked at how other people have handled this problem of urban sewage in cold northern climates?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. TOM BUTTERS:** Mr. Chairman, the Member is correct, there is a number of nations with whom we share a similar climate and ground conditions in dealing with sewage and waste. I understand that our government is part of a national committee that is looking at the disposal of waste in cold climates and it would appear that there are no solutions existing in our jurisdictions. In fact some people are looking to us for some of the solutions that we have developed. So it would appear that we may not be very far ahead but we are certainly not behind in research and examination of this problem. Maybe I could ask the deputy minister to respond, he may be more familiar with what his people are doing.

**CHAIRMAN (Mr. Gargan):** Mr. Menard.

**MR. MENARD:** Thank you, Mr. Chairman. I think the Minister explained it quite well. We are, on an ongoing basis, studying the disposal of effluent and everything else across the North. We sit on this national committee which is looking at it as well. We visited Greenland, we visited some of the cold climate areas. In Greenland they mostly dispose of all their sewage into the ocean. So there are not too many lagoons around there. We are making progress and we are catching up to most places. It is just a matter of available resources that is holding us back. I think we have the technology at hand now to deal with most of the sewage problems, we just need money now to develop infrastructure.

**CHAIRMAN (Mr. Gargan):** Thank you. General comments. Mr. Ningark.

**MR. NINGARK:** Thank you, Mr. Chairman. I mentioned my concern earlier about terminating three positions in Gjoa Haven because the community hockey rink was more important than three positions there. I know the decision is ultimately up to the community government, but I think this department should take some initiative to try and help the community. I am concerned. We are speaking of three positions in the community and the employment is low. I did not make any promises to the community, but I would urge the government to try and take some initiative to help the community during the coming fiscal year. Thank you.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. TOM BUTTERS:** Mr. Chairman, as I indicated to the Member during question period, I was not aware of the problem at the time I was asked the question, nor have I discussed it with the deputy minister since that time. But we will look into the matter and see what has occasioned the community to take this type of action. So I think I can meet his request without actually committing to what action will be taken as a result of that review.

**CHAIRMAN (Mr. Gargan):** Mr. Pedersen.

#### O And M Funding For Recreational Facilities

**MR. PEDERSEN:** I could not let the Minister escape this easy. I am pleased to hear the Minister say basically that as a result of any new policies coming in regarding water and sewer that there should be no loss of jobs in the communities. I do understand that the mayor and one councillor from Cambridge Bay, a community in my constituency, met with the Minister last week. They were very pleased with their visit and I want to thank the Minister for taking the time out to meet with them, and other Ministers as well. They were certainly impressed with the responsiveness of our Executive to their visit.

The point Mr. Ningark brings out is very critical to those of us who represent small communities, in that any job that is lost in those communities, who have so few, is very, very critical. I think the department should be very sensitive to that issue. The Minister of Economic Development in his development strategy stated very clearly and very correctly the differences that exist between the have and the have-not communities of the NWT. At all times we have to be very, very careful that we do not make the employment situation worse than it already is in a small community.

Mr. Chairman, I have two programs I wish to comment on today. One is the program for the O and M funding for recreation centres. A few years ago our government decided as a priority, to fund recreation capital projects. I think everyone applauded that and I think it is a marvellous investment. But we have to go back again and look at the objective of that program and that was of course not only to build them but to use the facilities. I am pleased to say that in my constituency and every other constituency I have been in, the use of these facilities has been, if anything, away above the expectations we had. They are being used continually.

Now hamlets have, up until now, used surplus funding from the water and sewer policy to fund recreation facilities, the O and M for them. Under this new policy, I understand, that will not be possible because basically there will not be any surplus in that field and if there is it cannot be transferred to others. So I think it is critically important that our government should come up with a funding formula which will allow the various recreation facilities that we have built to function at capacity, and even at a capacity increased from what they now are. I think we simply have to go back and look at the



objective and then again, in response to the obvious use that these facilities have, we also have to say we built them and now we obviously must operate them, and perhaps institute an O and M funding formula similar to the one we have for schools. They are every bit as important and in many cases similar in size. So could the Minister comment perhaps, on what thoughts have been given to that within the department? Thank you.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. TOM BUTTERS:** Mr. Chairman, when I visited the Member's constituency in January I was very impressed with the operation of the recreation complex in Coppermine. I was impressed, as the Member says, with the degree of use and activity that occurred in the building. I was impressed with the user-pay programs that the community had put in place to help defray the cost of overhead. I was impressed with the manner in which members of the community maintained and looked after the building; cleaning and ensuring that when they left the premises that it was clean and ready for use by somebody else. I walked away appreciating that the community will take care of its facilities and to the extent that it is able, put user-pay programs in place.

When I was in Cambridge Bay, with the Member, I had discussions with the hamlet staff there although the mayor was absent. I requested my department, because I too share the concern that the Member has with regard to the ability of the communities to bear the operating costs of such structures, to do an in-depth accounting of the facility at Cambridge Bay and the facility at Coppermine. Both of them have been in place for about two years and we should get a pretty good idea of the exact cost that they have to bear each year to keep those facilities running. I do not have the results of the two accounting studies as yet but expect I will have them very soon. When I do I will look at them, keeping in mind the concerns that the Member has raised today in this House.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Pedersen.

#### High Cost Of Piped Water And Sewer Systems

**MR. PEDERSEN:** Thank you, Mr. Chairman. I want to thank the Minister for those comments. Mr. Chairman, as we have gone through this budget I keep referring to looking at the original objectives of programs and I might have been critical of some of the proposed expenditures. If I seem anxious to identify areas where cuts could be made, Mr. Chairman, I want to emphasize that it is not for some quirk of mine just wanting to cut for the sake of cutting. It is for the purpose of trying to identify cuts in the program that then could be transferred and used for new and enhanced programs where we really do feel they are needed, such as in recreation.

Having said that, Mr. Chairman, I want to comment on one other program that this department is responsible for and that is water and sewer programs. We provide that in the NWT basically by two different methods. We provide it by a piped water and sewer program and by a trucked water and sewer program. I am not sure, and the budget does not enlighten me, on what the plan is for piped water and sewer services but I cannot help but see, going through the budget here, that it is an exceedingly costly method by which to provide the service to the population. I think it may well be necessary when the population is considerably larger, as in Yellowknife and in some of the other larger communities but in Yellowknife in particular, but I really do not feel that it is an economical way to deliver the program in the smaller communities.

Mr. Chairman, I want to just point out, too, that there are places in the capital budget on page 13.14 that there is an item for piped water and sewer for Fort Providence. I am not

picking on Mr. Gargan, I am picking on a program here. I realize that the cost is only \$30,000 this year but future years and final cost is \$6,430,000 and that is for a population of, I believe, just under 500.

On page 13.23 under Baffin I find that the last seven items are all related to a piped water and sewer system in Iqaluit. These items are not for the construction of that water and sewer system, they are basically for extensions of it; booster station, treatment plant, turnover preparations, upgrades, et cetera, but nevertheless over the period of this capital book which is only this year, prior and future that is \$8,950,000 for that particular service for that one community alone just to upgrade. It is an exceedingly expensive method of delivering it.

Again, Mr. Chairman, I think that perhaps we have got caught up – I do not know when the policy started that we should ideally deliver water and dispose of sewage through a pipe. I can only assume that some years back a municipal engineer from somewhere where this was the practice was hired by our government and said, "This is the way it ought to be done" and without any thinking the rest of us said, "Yes, that sounds reasonable." But again, Mr. Chairman, I think we have to look at the objective that we started out with, and surely the objective of the water program at least, is to deliver an adequate amount of potable water to the citizens of the NWT. That ought to be the objective and not how it gets to your tap but basically what comes out and whether the right quantity comes out.

I really do not think that the consumer of the services cares that much about how it got to the other end of the tap as long as it comes out the end that he wants it to come out of. I do not think there is any difference in the quality of the product, of the water delivered by truck or delivered by pipe. At least I do not think people on a piped system are significantly healthier than those of us that are on a trucked system. I do notice that in the city of Yellowknife that some of what are considered the highest classes and finest homes owned by those that have means above what the average have, on Latham Island for instance, are all on trucked water and they seem to be functioning quite well on that system.

It has been pointed out to me that the cost of truck delivery is expensive but, again, I want to emphasize, Mr. Chairman, that so is the piped system. If we look at the cost of any of the piped systems that we are proposing I think we will find that the amortization cost alone, in perpetuity, is higher on those systems than the total amount we pay now for a trucked water and sewer system in the same communities. Also, I think we should bear in mind that the trucked water and sewer programs create a great many jobs in the small communities, and a piped water system, to my knowledge, does not create very many.

The reason that I keep emphasizing, Mr. Chairman, that we must calculate the amortization cost of a capital item in, as a continual O and M cost over the years, is because we are going into deficit financing. Whether we like it or not, the deficit we are going to incur, we are going to have to pay for with an interest rate, just as now we pay nationally in Canada where more than 30 cents of every dollar that comes in goes to pay for the carrying charges on what we owe, so the amortization cost is something that we must calculate in there.

I think when we do that, and if we go back and look at the original objective, I really would urge the government to take a serious and hard look at whether or not we should continue with the program, whether we should continue aiming at putting pipes in the ground for piped water and sewer throughout the NWT. I do not think we should. I do not think we can afford it, and I do not think it is necessary to meet the



objective of providing an adequate amount of potable water to everyone.

Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Minister.

**HON. TOM BUTTERS:** Mr. Chairman, I believe the Member is referring to a specific expenditure in capital of some \$30,000 which relates to what you might call "predesign study on putting piped water and sewer services into the core area of Fort Providence". Before I go too far along I would agree with the Member that the study that was carried out did determine that in every case the costs are higher than for continuing trucked delivery service. In 1987 the department commissioned a study to evaluate costs and benefits of providing piped water and sewer services in the core areas of 12 of the largest communities. As a result of that study, it was determined that Fort McPherson, because I guess it already had a utilidor partially in place, was the first in line and the next one was Fort Providence, again I guess for location and the ground conditions of the community.

The Member is correct, to put such piped services in the core of our largest communities would cost an awful lot of money. While we have \$30,000 in place, the money will be looked at in a predesign sense and in a conceptual sense, so we will have a bit better idea of just what costs would be associated with putting the program in place.

As the Member noticed, in the second year the program would cost \$200,000, I believe, and that amount has been put in as an anticipated identification of what it would cost to design a core pipe unit for the community in question.

**CHAIRMAN (Mr. Pudluk):** Thank you. General comments. Member for Nahendeh.

#### Trucked Water Systems Archaic And Inefficient

**MR. SIBBESTON:** Thank you, Mr. Chairman. I know this issue of providing piped water is a bit controversial. I understand there are different points of view, and I respect the point of view of Mr. Pedersen.

I for one am supportive of a piped water and sewer system. I think the general goal of our government should be that every community in the North should have a piped water and sewer system. Up in the Arctic there are a number of communities that have that. Resolute Bay has it and Nanisivik mines, so technically you can have a proper water and sewer system in the Arctic through the utilidor system above the ground. I recognize that it is very costly initially, but once in place I think it is a very efficient system, very convenient, and it provides a good high standard of living in the sense that you have lots of water and you have sewage disposal just by the flick of a finger, out through the toilet bowl and out. It is a very efficient and good working system which this government should be supportive of and have as its goal, eventually, in 20, 30, 40 or 100 years from now, perhaps functioning working systems throughout all of our northern communities.

In a place like Fort Providence -- I think I may even have been involved with it when I was the Minister responsible for the department where I did recognize that we should make a start in the West, of having a piped water and sewer system in the ground in some of the small communities in the North. It is in place, of course, in many of the cities and towns in the west, in Yellowknife, Fort Simpson, Hay River, Inuvik and Fort Smith, the more developed places. The smaller places do not have it, but I do believe that we should begin making a move to putting in water and sewer systems, particularly in the

smaller communities.

Fort Providence would be a good place to start because it has good solid ground, good drainage system, and it would be the most economical of any small community in the west to have such a system in place. Although it sounds costly, maybe the cost is inflated. Maybe it would just cost two million dollars. I do not put a tremendous amount of value on the amount -- perhaps it is inflated -- but even though the cost is high, if we can afford it as a government and as a northern society, as we become more civilized as it were, more developed and more able to afford that, every community in the North should have a piped water and sewer system. I think Fort Providence is a logical place to start. The ground is solid and it would be the most simple and very easy to provide in Fort Providence.

I guess my position is completely opposite to Mr. Pedersen in this regard. I think the trucked water and sewer systems are archaic. In some places it is necessary, but where it does not have to be, it should not be that way. I think it is an archaic system. It is inefficient and costly. We should not decide these things on whether it provides a few jobs or not. Perhaps there are other things that people can do besides haul water and pick up garbage the rest of their lives. I am supportive of the department taking the initiative in this area, to use Fort Providence as a kind of a test, or a community where they could start putting in a system; just look at the cost and look at the design and the system that could be put in place and adapted to other communities in the North. I just wanted to say that.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Minister.

**HON. TOM BUTTERS:** Thank you, Mr. Chairman. The department is aware that there are certainly two viewpoints on this subject. We are aware of them, and we were also made aware of them when we came before the standing committee on finance. We have heard both views expressed and we will consider them as we carry out the deliberations of the first phase of this proposed project.

**CHAIRMAN (Mr. Pudluk):** Thank you. Member for Nahendeh.

**MR. SIBBESTON:** I appreciate that the Minister has heard both points of view. Of course, now the question is, which does he agree with and which is he going to act on? I spoke last, so of course it is fresher in your mind.

--Laughter

**CHAIRMAN (Mr. Pudluk):** Mr. Minister.

**HON. TOM BUTTERS:** Being swayed by the last speaker, obviously I am going to support Mr. Sibbeston. No, the \$30,000, as I indicated, is a predesign phase, a conceptual phase. We will be looking at the community and looking at the feasibility of providing a service to the core of that community. So until I have had a chance to look at the proposal I am not going to make any indication at the present time, other than to recognize there are two points of view.

**CHAIRMAN (Mr. Pudluk):** Thank you. General comments. Mr. Pedersen.

**MR. PEDERSEN:** Mr. Chairman, I am not going to carry on with this debate. We are 50/50 now and that is not bad.

--Laughter

I forgot to ask before. Could the Minister provide me with a copy please, of that report of the 12 larger communities -- the



cost comparisons?

**CHAIRMAN (Mr. Pudluk):** Mr. Minister.

**HON. TOM BUTTERS:** Yes, Mr. Chairman.

**CHAIRMAN (Mr. Pudluk):** General comments. Mr. Gargan.

**MR. GARGAN:** Mr. Chairman, with regard to the budget of the hamlet councils in the communities. I would like to ask the Minister, when you ask for tender for water and sewage and garbage contracts, is it after the bidding process, the lowest bidder – well, not necessarily the lowest bidder – has been selected, that the hamlet submit their budgets or is it pretty well an anticipated cost? I assume these services are contracted every other year and that if there is an increase from even the lowest bidder, then you run into a situation of an increase in costs. But is that reflected in your hamlet budget or is it pretty well that the hamlet anticipates this is how much it is going to be; there is going to be an increase in those services and they reflect it in their budget?

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Minister.

**HON. TOM BUTTERS:** The Member and I both understand that the hamlet financial year is the calendar year, where ours obviously is April 1 to April 1 – oh, I beg your pardon. I guess they are also based on the April 1 year. They project the cost on an estimate of what they expect they will have to pay out for the particular work they will be contracting.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Gargan.

**MR. GARGAN:** In the event that even the lowest bidder is beyond their estimates, what happens?

**CHAIRMAN (Mr. Pudluk):** Mr. Minister.

**HON. TOM BUTTERS:** Could I have an indication of the type of contract that is under consideration here? Is this a water and sewer contract or is it another type of contract?

**CHAIRMAN (Mr. Pudluk):** Mr. Gargan.

**MR. GARGAN:** Mr. Chairman, I am not going by any specific example, but there has got to be some sort of a marginal safeguard when you do estimates for the hamlets that perhaps, if in the event that the hamlets did submit the wrong estimates on the garbage or the water or sewage contracts, then the government would have to be perhaps obliged to cover those additional costs that it might anticipate.

**CHAIRMAN (Mr. Pudluk):** Mr. Minister.

**HON. TOM BUTTERS:** Yes, the Member assumes correctly. Where the figure that has been estimated has been exceeded by the contract, the department would then seek to examine its budget and address that particular anomaly. It would examine its own budget and address the problem that the community is experiencing.

**CHAIRMAN (Mr. Pudluk):** Thank you. General comments. Mr. Gargan.

**MR. GARGAN:** Mr. Chairman, I do not know if the Minister is looking at this or considering it but with regard to the senior citizens' land tax relief program, is it the government's position that a senior citizen is a person 65 years of age or whether or not he could lower it to 60 years of age. Because those are people that are unemployed. For the senior citizens that are 65, they do get a pension so that takes care of it. But you also have a category where they are not employable and they are not eligible for senior citizens' pension. Has the

department considered reducing that age limit?

**CHAIRMAN (Mr. Pudluk):** Mr. Minister.

**HON. TOM BUTTERS:** Mr. Chairman, the Member is correct. The age is determined by the time when the home-owner would receive the old age pension and on that occasion then would have the tax jointly borne by both this government and the municipality. I personally think it is a good idea and would be very happy to raise the point at the NWTAM meeting later this month, because obviously such a program would have to be agreed upon by our funding partners here, which are the municipalities. I would be happy to raise the question with them at that time for consideration by the municipalities.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Gargan.

**MR. GARGAN:** I would like to thank the Minister for that. The other thing that I would like to touch on again is with regard to core water and sewer services. I know that some Members are for and some against, but myself, I do support that initiative. As Mr. Pedersen put it during our Public Works review, he said that he went against my motion to delete that computer thing because we have to move with the times and improve things as we go along. So the principle there, regardless of whether it is a two million dollar project or a \$20,000 computer, the principle is still that we have to go with modern technology, and I think that is modern technology to go into that type of services. So I thought I would just bring that up.

#### Composition Of Sport North Recreation Committee

The other item is with regard to sport and recreation. I was approached during the Arctic Winter Games by some organizations that feel that Sport North have a program and they have a lot of influence on the outcome of who participates in sporting events. I think that has been a concern brought up by some people from the Inuvik area as well as the Fort Simpson area. I do not know how people that belong to those organizations are selected but I would tend to wonder about that selection, whether they have a Sport North recreation committee or whatever committee is created to do the selection or to make communities aware that there is an event happening, and that there are X number of dollars that could be tapped into to participate in such and such an event, maybe outside the Territories that might be conveyed to other people but not to other communities in the Territories. What is the composition of this elite group that determines who participates, who does not participate, how the selection is done, the process, et cetera?

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Minister.

**HON. TOM BUTTERS:** Mr. Chairman, during the term of my responsibility for the department, I have not had questions in this area put to me, neither in writing nor orally. I am not familiar with the specifics. I am going to ask the deputy minister, who I think can answer your questions about the people who make up the Sport North organization, and how that body is involved in any selection process in determining which athletes would represent the NWT or regions of the NWT.

**CHAIRMAN (Mr. Pudluk):** Mr. Menard.

**MR. MENARD:** Mr. Chairman, the selection process for participation in any sport usually falls under the responsibility of the sports governing body. The sports governing bodies are basically what forms Sport North and who work with Sport North. If a sport – for example hockey – was going to select somebody to play, then they have their own standards and criteria of how the people are selected and what teams go



where. It depends on where the sporting event takes place. If it is the Arctic Winter Games there is a certain criteria they have to follow. There are community games, regional games and then territorials, and that is who represents the NWT. If it is outside the NWT, then each individual sport is on its own.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Gargan.

**MR. GARGAN:** Mr. Chairman, I am not sure myself what some of the communities are experiencing that seems to be the difficulty. One thing I would like to know, who is on the Sport North committee? I think the interest of some of the regions is that their region or their district as defined by the Inuvik district, Fort Smith district or the Keewatin -- in their opinion there is a lack of regional representation on that Sport North board or committee, or whatever group it is that is supposed to govern sport in the North.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Minister.

**HON. TOM BUTTERS:** I understand, Mr. Chairman, that Sport North, although it is comprised of 12 directors, does have and receive representations from all the sports governing bodies in the NWT. Each of the sports governing bodies -- the deputy minister mentioned hockey -- a name to represent that sport would be put forward by the sports governing body for hockey. That individual then would be able to advise Sport North with regard to the aspirations of hockey supporters and the objectives of that particular group and sport.

Obviously, too, when the deputy minister was speaking on selecting representatives in the communities, the ultimate test and selection process is competition, the competition they must engage in with their peers. Out of that situation the most successful team or individual can be identified and then they move up to the next level of competition.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Gargan.

**MR. GARGAN:** Mr. Chairman, the 12 directors, are those the sports governing bodies; or under Sport North, do they have 12 directors and they also have the sports governing bodies? I would like to ask the Minister, who are the 12 directors?

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Minister.

**HON. TOM BUTTERS:** I understand that the 12 directors are elected at the annual general meeting from all the membership. I do not have, nor do my staff who are with me now, have the names of the individuals currently comprising that body. I will provide that information to the Member, Mr. Chairman.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Gargan.

#### **Assistance For Sports Training In Smaller Communities**

**MR. GARGAN:** Mr. Chairman, could the Minister advise how he might be able to see the smaller communities with less than 1000 people achieve a competitive edge over the larger communities? There seems to be a lack of that edge with regard to the smaller communities. I would like to ask the Minister if there are any anticipated ways in which this government might be able to assist the regions or the communities so that at least they have some kind of an advantage when they go into these competitive sports. Right now, that is not the case.

In my own constituency, there was one individual that made it to the Arctic Winter Games from Fort Providence, but that was one out of a large number. Although the Arctic Winter Games is supposed to be sports representing the whole North,

that is not being realized because the smaller communities and the smaller regions do not have that competitive edge.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Minister.

**HON. TOM BUTTERS:** Mr. Chairman, I believe that the department has been trying to address that question and has been successful in doing so over the last five years; which is, how can we ensure that the smaller communities have a competitive edge? I think this was one of the main reasons why the recreation program was developed and put in place to assist communities to have the facilities which are enjoyed by the larger communities, and also, to provide in the smaller communities training programs which give these athletes the chance to practise and excel. We are hearing of that need now. I am hearing of that need from the colleague that sits to your right, saying that his constituency wants to have the opportunity to practise and play in a structure that gives them a competitive edge so they can go to Cambridge Bay, they can go to Yellowknife as equals with other teams. I think that is where the competitive edge is generated, by the programs and facilities in the communities. The department has not done too badly in that area, it seems to me.

I am just going by my own particular region, it was the Tuktoyaktuk hockey team that went south taking with it a few players from Inuvik. Obviously, Tuk, although a much smaller community, had developed its competitive edge to the point where it represented the region, and not the larger community.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Gargan.

**MR. GARGAN:** Mr. Chairman, I appreciate the Minister's comment that we do have the facilities and we do have the willingness to participate in those activities but in order for any smaller community to achieve that level it would require that they have the tools to achieve that. In this case they need coaches that have expertise in those areas. The smaller communities do not have that. In the larger communities you have hockey coaches, volleyball coaches, basketball coaches, soccer coaches, and ski coaches. You have all those resources there to tap into. The difficulty with the smaller communities is that you do not have those kinds of resources. As long as you do not have that kind of resource you will never accomplish that competitive edge. I do not know how you might be able to achieve that.

#### **Representation At Arctic Winter Games Mostly From Larger Communities**

The other thing is that I still have reservations about who is on that Sports North committee. I do not know who and the hell they are but I suppose those people do have -- because they are stationed here in Yellowknife they are directly involved with more activities in Yellowknife than if they were in Fort Providence or something like that.

My difficulty right now, Mr. Chairman, is that the Arctic Winter Games just celebrated its 20th year of competitive sports here in Yellowknife. I do not know how this government could say that a lot of the smaller communities were represented or that the smaller communities did have teams that were quite competitive to actually represent the North. I do not think that has happened. Mr. Chairman, I still remember the first time the Arctic Winter Games happened. I was in school and I did participate in some sports, and did very well in my category with regard to badminton but when I got to Yellowknife for the territorial tryouts we came in second and Yellowknife came in first. Even when we did good we did not achieve that level which would have given us the honour to represent the North. Since the Arctic Winter Games started we have seen activities during the Arctic Winter Games that are largely represented by the larger communities. I think we should try to change that.



**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Minister.

**HON. TOM BUTTERS:** Mr. Chairman, we began with Sport North and the questions have now moved over to the Arctic Winter Games. I should not be answering those questions because the Government Leader did assign the responsibility for this year's Arctic Winter Games to the Hon. Gordon Wray and, as you know, he carried out and performed that function. Possibly for some of the questions that relate to Arctic Winter Games, we could ask him to reply to the Member's comments and especially to those comments that indicate that the representation from the smaller communities has been limited at the Arctic Winter Games level, with the agreement of the committee.

**CHAIRMAN (Mr. Pudluk):** Yes, okay. Mr. Wray.

**HON. GORDON WRAY:** Thank you, Mr. Chairman. I will try and respond to some of Mr. Gargan's comments. I think that the perception that Mr. Gargan is bringing to the committee is pretty out-of-date with all respect. I would have agreed five years ago that by and large the large communities did represent the Northwest Territories almost exclusively and that the athletes came from Yellowknife and from Hay River. Over the last five years the representation from the Northwest Territories is expanding much more outwards now into the small communities.

Five years ago we started a process of facilities and training programs, regional games, territorial games, and coaching clinics to try and expand the network of sports and coaching to the small communities and it is starting to pay off. In this year's Arctic Winter Games we saw much more representation from the small communities than ever before in the 20 year history. The soccer teams came out of Aklavik and Rankin Inlet; the wrestling came out of Inuvik, Baffin and Keewatin; the arctic sports were almost all smaller communities; the Dene games were Rae-Edzo; there were individual players in badminton who came out of the eastern Arctic and other communities. In fact, the level of competitiveness among the regions is increasing every year. Now we have volleyball teams coming out of Gjoa Haven and Pangnirtung that are quite competitive and are quite capable of holding their own in the territorial trials. The midget hockey team which was almost, at one time, exclusively Yellowknife, this year for the first time had four people from the eastern Arctic on it and several people from Fort Smith on it. It is going the opposite way to that which the Member is suggesting. The number of people from the smaller communities is increasing dramatically in terms of the territorial teams.

You are never going to be able to have equality. The fact is that when you have a city of 14,000 people, when you have got the large number of population to draw on, when you have got the large number of people available to coach -- almost all of the coaches are volunteers -- you are going to have, at times, an imbalance. The communities of 500 can not compete against communities of 15,000, that is a fact of life that we can not change. It is a fact of life that we have to live with in Canada generally, because if you go to the provinces you will find that Toronto dominates Ontario; Edmonton and Calgary dominate Alberta. Where the concentrations of population are you get much higher levels of competition, much more frequent levels of competition, you have a much larger population to draw on and you have a much better pool of coaches available. All we can do is provide the facilities and coaching to the smaller communities and, in fact, what is happening in the North, and it is a credit to the younger people in our small communities and their athletic prowess, is that so many of them are coming through and making it into the territorial games and into the Northwest Territories teams.

So it is going the other way and we are seeing a level of involvement from the small communities now that we have never ever had before in the Territories. Hopefully every year it will get better but it will take time. It is a very time-consuming process. It takes time to develop athletes and it takes time to develop athletic teams. I think 10 years from now you are going to see a level of competition in the Territories where the smaller communities and teams from those communities will be challenging Yellowknife. Thank you.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Gargan.

**MR. GARGAN:** Mr. Chairman, I do not agree with what Mr. Wray is saying, that you will never see the kind of competitiveness from the smaller communities as you do from the larger communities. The abilities and the skills are there but the difficulty that the smaller communities are experiencing is how to develop those skills to do that. You find in a situation -- like in Fort Providence I believe that we have excellent hockey teams there. We have been very competitive with both Yellowknife and Hay River. At least we do better than Fort Smith in our area. The reason why that is so is that we do have very good coaches in those areas. If you can identify a coach here in Yellowknife that has brought up a team to represent the North and you put him in Fort Providence you will probably get that same amount of competitiveness, so that perhaps even Providence could have represented the North. That is the difficulty that the smaller communities are having; the ability and the skills are all there but it is hard to develop them and use them in the competitive way that is lacking. I think that all the communities need is those people that actually do those things on a professional basis, to develop those type of communities. I think that is all that is lacking. I do not think the smaller communities lack that skill. It is there. It is just how you use it that is lacking.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Minister.

**HON. TOM BUTTERS:** Mr. Chairman, the department is aware of the need and aware of the requirement to develop the skills as has been identified by the Member. It is acting currently to meet that need. Clinics are held in the smaller communities. We are looking at developing a coaching association across the Territories. As Mr. Wray indicated, a key element in this competitive edge is the quality of our coaches and the number of people that are willing to involve themselves in coaching, and an association of these specialists would be helpful to strengthen the coaching element in our communities. I believe in this budget there is some \$60,000 placed there to carry out a sport skill development program in the smaller communities. The money is to be tapped through application from the communities. While we both may agree that \$60,000 is not enough to address the need identified by the Member it is certainly a beginning and certainly a recognition by the department that there still are some improvements to make in our overall program.

**CHAIRMAN (Mr. Pudluk):** Thank you. General comments. Mr. Kilabuk.

#### **Representation From Across Territories For Team Membership**

**MR. KILABUK:** (Translation) Thank you, Mr. Chairman. I do not know how long I will be talking -- maybe an hour. I have been involved with recreation and I always like to comment and I enjoy what goes on. This topic that we are currently discussing is that there are problems in some cases but up to now, during Arctic Winter Games, I thought that the winning team, if they are going to represent the whole NWT I feel that



it is not representing the whole NWT. For example, from my community they worked very hard during the trials in volleyball and they gave a pretty good scare to the Yellowknife team. I thought that if they are going to represent the whole NWT that even though they are very capable at those games that maybe they can be on the team, but not even one player was invited to be in that team who were suppose to represent the whole NWT. I think that if we are going to have representatives during games from the NWT, they should select the best players, maybe three or four from different communities to be invited to play with the winning team who will represent the NWT, -- for example, Yellowknife in this case was the winning team out of the NWT, -- because a lot of times the other teams might have better players. I know that the NWT came in second but for Arctic Winter Games they should select the best players out of the smaller communities because they are quite capable. Maybe the committee that was mentioned, I think they should look into this more when it comes to this selection. I am only talking about the Arctic Winter Games, I am not talking about one or two communities. I am just looking at the whole NWT because they are representing us during the Games. Maybe this should be considered further; where they should select from different regions or get three or four or five extra players who can be on that team to have better representation from the Territories. Maybe this would be better for the NWT. That is how I feel personally. I just wanted to bring this up, Mr. Chairman. I am not raising any questions. I just want this to be considered.

#### Funding Formula For Water And Sewer Services

The other thing I wish to mention is to the Minister of MACA. He mentioned earlier that in the funding that is provided for water and sewer delivery subsidy, they will be using a different formula for the different communities. I know that they pay differently in different communities. For example, in my constituency there is also a difference when it comes to paying for those services. You said that you will be drawing up a formula. I expect that it will not be fair to everybody at once and I am sure that there will be disagreement among the communities. We have different regional councils in the Territories and they have their own speakers and executive directors. Maybe if you could meet with those regional councils and if the funding is adequate maybe if you can draw up a formula it could be more applied to the different regions and you could consult with different mayors and you would be able to hear their comments on this subject. If we went that route I think we would see less problems. But only if the funding is available to do such a thing, and we know in some hamlet councils they would be able to pay for some part. This would be a major meeting because I am pretty sure there will be disagreements within the communities. Maybe if you went that route and go through the regional councils, through their speaker or executive director, to be involved in such a meeting, that way you would have better consultation and better communications. I expect it will not go very smoothly right off the bat.

I wish to see this kind of consultation taking place in the future because it would be less work if we consult with the hamlet councils and the regional organizations. We know there is a lot of misunderstanding within the hamlets, between the hamlets and MACA, and we had a clear understanding after you made your statement. If we were to go that route, I think we would have a better understanding within the community. I am just trying to give you something to think about and to take into consideration. Thank you, Mr. Chairman. That is all I wanted to say in one hour.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Minister.

**HON. TOM BUTTERS:** Thank you, Mr. Chairman. I thank the Member for his comments on both subjects. His words are very wise and very worth considering, and we will do that on both the subject of sports competition and the need to consult first and solve the problems afterwards.

**CHAIRMAN (Mr. Pudluk):** General comments. Mr. Ningark.

**MR. NINGARK:** Thank you, Mr. Chairman. While we have both the Minister and two of his associates here, Pelly Bay has been asking the department for a hockey arena. I am sure the Minister and his associates have received a letter from the community of Pelly Bay. This is a very important facility that is required by the community. Pelly Bay has been participating in regional tournaments, intercommunity tournaments in the region, and I am sure the Minister and his associates are well aware of this matter. I would like to know if the Minister and his associates will be looking into the matter in the near future. Thank you.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Minister.

**HON. TOM BUTTERS:** Yes, Mr. Chairman, the department is aware of the interest of Pelly Bay in having a unit moved up quickly. I think, as a result of representations that have been made, we now have the planning phase in the 1991-92 budget and an almost two million dollar structure in the 1992-93 budget. One of the reasons that some of the other communities in the Kitikmeot might have been served first, I understand, was because in the initial planning request made out of our regional office in Cambridge Bay for recreation infrastructure needs, Pelly Bay was a little slow in getting back to our planners. Other communities got their requests in sooner, I believe. We do recognize the desire of the community to have a structure and it has been moved up to the years that I have indicated to the Member.

**CHAIRMAN (Mr. Pudluk):** Thank you. General comments. Does the committee wish to go page by page? Or do you want to agree with the whole main estimates at once? Mr. McLaughlin.

#### Value Of Sport North To Sport And Recreation In NWT

**MR. McLAUGHLIN:** I would just like to make one comment on sport and recreation. I was involved with Sport North when it started, and I think that it is an excellent organization that brings easily thousands of volunteers -- certainly hundreds and possibly over 1000 -- into the sport and recreation field in the NWT every year and not just for Arctic Winter Games. If you did not have Sport North as an organization that helped keep sports going from year to year in the Territories, you would not have the level of competition that you do every two years. In fact, you might not even be able to field decently organized teams in the regions for playdowns if you did not have Sport North, and the associations that make it up, in place.

I think that, rather than running the sporting program through the territories as a department or an institution, the best system possible right now is in place, where Sport North serves as the grass-roots vehicle which brings its requests for help, but also its organizational skills, to the department. I know when we first started out, almost every association in the Territories had their presidents, with a few exceptions, in Yellowknife; but I have noticed that over the years some of the smaller communities -- not necessarily the smallest -- but certainly the towns and villages are able to bring people up in organizations that are now taking on territorial responsibilities for different sports organizations. It is not just all people from Yellowknife at the head of Sport North any



more on the board, and that is reflected through the whole north.

I would say that one area where I know a great deal of movement was made on was having more recreation officers in the communities and in the regions. I do not think you can slow down on that. The program initiated by Mr. Wray and continued on, of having local people in the communities trained to be the recreation officers, is the way to go. We used to depend on whichever physical education teacher happened to be assigned to a community to be the person, and we would hope that he would volunteer his time and his weekends. I saw a lot of times where a certain community would have a really good volleyball team for a couple of years, and then the physical education teacher moved and then two years later that community would have a whole bunch of wrestlers. It is fine to have all the different sports rotated, but I think in the long run when you have a recreation officer in place in every community -- preferably a local person who has grown up in the community and been involved in sports and who has leadership skills -- then he is going to organize people so that every sport is in vogue all the time in each community. That is the way to get more and more participation.

I would also like to support continuing to make efforts as was done with indoor soccer and sports like that, as the ones we should go for. There is very little equipment required. Almost every community has a gymnasium. That is definitely the way to go to make sure that all small communities can be involved.

Looking at adult sports, I think that what should be done is to take a look and see if those adult sports can be expected to have a lot of people playing for the rest of their lives. Curling is one of the best examples of where you take a sport and learn it when you are a youth and you keep playing it all of your life. I think one of the objectives of recreation has to be to develop healthy individuals. Working toward sports that can be easily played in the smaller communities, such as volleyball and indoor soccer, and making sure that you have local people as the recreation officers, are positive things that have started and should be continued to be emphasized.

I would just like to say that I believe that the department and Sport North, which is the volunteer organization involved in the Arctic Winter Games, are going in the right direction in the Northwest Territories and I would like to see you continue on. I would also like to even see the department somehow find the funds to help every sport organization have their territorial playdowns every year. I know that when the Arctic Winter Games are on, we have a major playdown; I do not expect that amount of money to be spent each year but I would like to see a little bit more effort made to make sure that in the off-years of the Arctic Winter Games the territorial sport organizations be given a little bit more funding than they are getting right now in order to make sure that every year there is a territorial playoff in every sport and that it involves all of the communities. That way you will be sure that there will not ever be slumps and that we do not only have sports being developed every two years when the Arctic Winter Games come along.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Minister.

**HON. TOM BUTTERS:** Yes, Mr. Chairman, the department is moving in the direction that the Member has indicated. There is the recreation leaders training program in place at Arctic College. I believe there have been two years of graduate students now available for the communities; some 17 or 18 students have graduated and the program is ongoing. There is also a subsidy program implemented jointly in co-operation with the communities to ensure that these people are

employed in the communities when they conclude their education. The programs are proceeding as the Member has indicated.

**CHAIRMAN (Mr. Pudluk):** Thank you. General comments. Page by page?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Directorate, Total O And M, Agreed**

**CHAIRMAN (Mr. Pudluk):** Page 13.12, directorate, total O and M, \$3,491,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Community Works And Capital Planning, Total O And M, Agreed**

**CHAIRMAN (Mr. Pudluk):** Community works and capital planning, total O and M, \$2,817,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Community Planning, Total O and M, Agreed**

**CHAIRMAN (Mr. Pudluk):** Community planning, total O and M, \$1,319,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Surveys And Mapping, Total O and M, Agreed**

**CHAIRMAN (Mr. Pudluk):** Surveys and mapping, total O and M, \$425,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Sport And Recreation, Total O and M, Agreed**

**CHAIRMAN (Mr. Pudluk):** Sport and recreation, total O and M, \$7,262,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Municipal Affairs, Total O and M, Agreed**

**CHAIRMAN (Mr. Pudluk):** Municipal affairs, total O and M, \$36,730,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Lands, Total O And M, Agreed**

**CHAIRMAN (Mr. Pudluk):** Lands, total O and M, \$928,000. Mr. Gargan.

**MR. GARGAN:** Mr. Chairman, I just wanted to touch on this a bit. Is this where we talk about property taxes? Is this the



area?

\$38,781,000. Agreed?

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Minister.

**SOME HON. MEMBERS:** Agreed.

**HON. TOM BUTTERS:** Mr. Chairman, this department provides rebates but I think you will find the property tax under the Department of Finance's budget.

---Agreed

**CHAIRMAN (Mr. Pudluk):** Thank you. Lands, total O and M, \$928,000. Agreed?

**CHAIRMAN (Mr. Pudluk):** Detail of work performed on behalf of third parties. Are there any questions? Thank you. Mr. Gargan.

**SOME HON. MEMBERS:** Agreed.

**MR. GARGAN:** Mr. Chairman, I would like to ask the Minister, what is this vacancy in the PYs?

---Agreed

**CHAIRMAN (Mr. Pudluk):** Mr. Minister.

#### Details Of Grants And Contributions

**HON. TOM BUTTERS:** The vacancy rate, Mr. Chairman, is estimated at 11.5 per cent.

#### Grants, Total O And M, Agreed

#### Total O And M, Agreed

**CHAIRMAN (Mr. Pudluk):** Details of grants and contributions, total grants, \$1,350,000. Agreed?

**CHAIRMAN (Mr. Pudluk):** Thank you. Total O and M, \$52,972,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

**SOME HON. MEMBERS:** Agreed.

---Agreed

---Agreed

#### Contributions, Total O and M

**CHAIRMAN (Mr. Pudluk):** Contributions, total contributions, \$37,431,000. Mr. Gargan.

**CHAIRMAN (Mr. Pudluk):** The main estimates for MACA are now concluded. Agreed?

**MR. GARGAN:** The Minister did say that they were going to try to make some -- are we on sports and recreation, under contributions?

**SOME HON. MEMBERS:** Agreed.

**CHAIRMAN (Mr. Pudluk):** Yes.

---Agreed

**MR. GARGAN:** Thank you. Just with regard to getting some kind of a program in the communities for developing those communities so that they are more competitive. There is a direction in that area is there not? What is the amount that is going to be identified for that?

#### Directorate, Equipment Acquisition, Headquarters, Total Capital, Agreed

**CHAIRMAN (Mr. Pudluk):** Page 13.12, directorate, equipment acquisition, headquarters, total headquarters, \$34,000. Agreed?

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Minister.

**SOME HON. MEMBERS:** Agreed.

**HON. TOM BUTTERS:** The deputy minister can identify the amounts. I might make an error in providing that information.

---Agreed

**CHAIRMAN (Mr. Pudluk):** Mr. Menard.

#### Equipment Acquisition, Total Capital, Agreed

**CHAIRMAN (Mr. Pudluk):** Total equipment acquisition, \$34,000. Agreed?

**MR. MENARD:** Mr. Chairman, thank you. There are two programs that are done by application and that is the sports skill development program and there is about \$60,000 available for communities. There is also the coaching skills development program that is cost shared between our government and Sport North and it is done by application as well.

**SOME HON. MEMBERS:** Agreed.

#### Contributions, Total O And M, Agreed

---Agreed

#### Directorate, Total Capital, Agreed

**CHAIRMAN (Mr. Pudluk):** Total directorate, \$34,000. Agreed?

**CHAIRMAN (Mr. Pudluk):** Thank you. Total contributions, \$37,431,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

**SOME HON. MEMBERS:** Agreed.

---Agreed

---Agreed

#### Community Works And Capital Planning

#### Grants And Contributions, Total O And M, Agreed

#### Buildings And Works, Headquarters, Total Capital, Agreed

**CHAIRMAN (Mr. Pudluk):** Total grants and contributions,

**CHAIRMAN (Mr. Pudluk):** Community works and capital planning, buildings and works, headquarters, total headquarters, \$180,000. Agreed?



**SOME HON. MEMBERS:** Agreed.

--Agreed

**Buildings And Works, Fort Smith, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Fort Smith, total Fort Smith, \$1,568,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Buildings And Works, Inuvik, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Inuvik, total Inuvik, \$2,595,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Buildings And Works, Baffin, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Thank you. Baffin, total Baffin, \$2,352,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Buildings And Works, Keewatin, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Keewatin, total Keewatin, \$4,232,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Buildings And Works, Kitikmeot, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Kitikmeot, total Kitikmeot, \$837,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Buildings And Works, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Total buildings and works, \$11,764,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Equipment Acquisition, Fort Smith, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Equipment acquisition, Fort Smith, total Fort Smith, \$744,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Equipment Acquisition, Inuvik, Total Capital**

**CHAIRMAN (Mr. Pudluk):** Inuvik, total Inuvik, \$446,000. Mr.

Gargan.

**MR. GARGAN:** On equipment acquisition, various, what is the mobile equipment referred to here?

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Minister.

**HON. TOM BUTTERS:** Is it Fort Smith?

**CHAIRMAN (Mr. Pudluk):** Mr. Gargan.

**MR. GARGAN:** No, Mr. Chairman, just a general question on mobile equipment, various, in all the regions. What type of equipment are we referring to in this case?

**CHAIRMAN (Mr. Pudluk):** Mr. Minister.

**HON. TOM BUTTERS:** Mr. Chairman, to respond to the Member's question with specific reference to the Fort Smith Region, I will give you the communities and the type of equipment. For example: Rae Lakes, a D-6 dozer; Lac la Martre, retrofit loader; Nahanni Butte, retrofit dozer; Hay River Reserve, retrofit loader; Wrigley, three-quarter ton truck, stake body; Hay River Reserve, retrofit old highway grader; Dettah, cabin chassis; Jean Marie River, water wagon; Hay River Reserve, cabin chassis; Snowdrift, cabin chassis; Rae Lakes, sewage truck; Trout Lake, water wagon; Hay River Reserve, fire pumper; Trout Lake, dry chemical fire truck.

**Equipment Acquisition, Inuvik, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Thank you. Inuvik, total Inuvik, \$446,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Equipment Acquisition, Keewatin, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Thank you. Keewatin, total Keewatin, \$342,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Equipment Acquisition, Kitikmeot, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Thank you. Kitikmeot, total Kitikmeot, \$827,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Equipment Acquisition, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Total equipment acquisition, \$2,359,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Contributions, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Contributions, headquarters, total headquarters, \$6,140,000. Agreed?



**SOME HON. MEMBERS:** Agreed.

--Agreed

**Contributions, Fort Smith, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Fort Smith, total Fort Smith, \$1,365,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Contributions, Inuvik, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Inuvik, total Inuvik, \$2,293,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Contributions, Baffin, Total Capital**

**CHAIRMAN (Mr. Pudluk):** Baffin, total Baffin, \$3,760,000. Mr. Pedersen.

**MR. PEDERSEN:** Thank you, Mr. Chairman. Could the Minister advise, in this category, what the mobile equipment at \$735,000 is for?

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Minister.

**HON. TOM BUTTERS:** Mr. Chairman, Pangnirtung, water truck; Pond Inlet, water truck; Pangnirtung, sewage truck; Arctic Bay, water truck; Pangnirtung, sewage truck chassis; Clyde River, sewage truck; Igloodik, garbage packer; Clyde River, stake truck; Cape Dorset, dump truck; Arctic Bay, 814 dozer retrofit; Broughton Island, D-16 retrofit; Pond Inlet, cat 814 dozer retrofit; Hall Beach, dump truck.

**CHAIRMAN (Mr. Pudluk):** Mr. Pedersen.

**MR. PEDERSEN:** Thank you, Mr. Chairman. I was asking about Baffin and I just wanted to clarify this \$735,000 because the other \$3,025,000 all go to Iqaluit, it would seem.

**Equipment Acquisition, Baffin, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Total Baffin, \$3,760,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Equipment Acquisition, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Total contributions, \$13,558,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Community Works And Capital Planning, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Community works and capital planning, total capital, \$27,681,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Community Planning**

**Buildings And Works, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Community planning, buildings and works, headquarters, total headquarters, \$540,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Buildings And Works, Fort Smith, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Fort Smith, total Fort Smith, \$986,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Buildings And Works, Inuvik, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Inuvik, total Inuvik, \$615,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Buildings And Works, Baffin, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Baffin, total Baffin, \$1,335,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Buildings And Works, Keewatin, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Keewatin, total Keewatin, \$1,641,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Buildings And Works, Kitikmeot, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Kitikmeot, total Kitikmeot, \$1,145,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Pudluk):** Total buildings and works, \$6,262,000. Mr. Pollard.

**MR. POLLARD:** Mr. Chairman, you were leaping ahead there. Under Inuvik, community planning, buildings and works. The shoreline protection at Aklavik, Mr. Chairman, is that not a federal responsibility, sir?

**CHAIRMAN (Mr. Pudluk):** Mr. Minister.

**HON. TOM BUTTERS:** It is our government's responsibility, Mr. Chairman.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Pollard.

**MR. POLLARD:** To be specific then, is it the erosion of the



shoreline by some body of water, Mr. Chairman?

**CHAIRMAN (Mr. Pudluk):** Mr. Minister.

**HON. TOM BUTTERS:** Mr. Chairman, if an emergency had occurred, as was the case in the early 1960s, then the federal government might cost share any repairs but this erosion has been going on an annual basis with the high water and the ice abrading the south shore of the community each year. Each year a little bit more of the bank drops into the river so that we have to put in place certain techniques and a stratagem to reduce this erosion and abrasion.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Pollard.

**MR. POLLARD:** I will just point out to the Minister that in Hay River the same thing was occurring on Vale Island, Mr. Chairman, and the federal government paid the whole shot on that. I just wonder why the federal government pays in one instance and yet we have to pay in another instance, in another location. Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Minister, have you any comment?

**HON. TOM BUTTERS:** Mr. Chairman, on the matter of Hay River, I believe there is a difference between the two communities, Hay River being an annual concern with regard to high water and flood. In fact, each year this government provides the community with so much money to prepare itself for an anticipated high water. But in Aklavik we get the high water but not to the same degree as could be experienced in Hay River.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Pollard.

**MR. POLLARD:** I have to compliment the Minister for his ingenuity but I am sorry, that will not wash, if you will pardon the expression, sir. It has nothing to do with flooding, Mr. Chairman. It is exactly the same thing. It is shore line erosion by waves in the summertime. It is on Vale Island. As I say, it has nothing to do with flooding, yet I find that the federal government pays there and we pay in the North. Perhaps it is a federal responsibility and they should be looking after it and use the Hay River model as an argument. It might save us some money. Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Pudluk):** Thank you. Mr. Minister.

**HON. TOM BUTTERS:** I am happy to look at anything and pursue anything that is going to save us some money, Mr. Chairman.

#### **Buildings And Works, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Thank you. Total buildings and works, \$6,262,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Community Planning, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Total community planning, \$6,262,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Surveys And Mapping, Buildings And Works, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Surveys and mapping, buildings and works, headquarters, total headquarters, \$770,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Surveys And Mapping, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Total surveys and mapping, \$770,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Sport And Recreation**

#### **Buildings And Works, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Sport and recreation, buildings and works, headquarters, total headquarters, \$1000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Buildings And Works, Fort Smith, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Fort Smith, total Fort Smith, \$1,251,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Buildings And Works, Inuvik, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Inuvik, total Inuvik, \$2,106,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Buildings And Works, Baffin, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Baffin, total Baffin, \$1,008,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Buildings And Works, Keewatin, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Keewatin, total Keewatin, \$1,060,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Buildings And Works, Kitikmeot, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Kitikmeot, total Kitikmeot,



\$2,205,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Buildings And Works, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Total buildings and works, \$7,631,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Equipment Acquisition, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Equipment acquisition, headquarters, total headquarters, \$100,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Equipment Acquisition, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Total equipment acquisition, \$100,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Contributions**

**Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Contributions, headquarters, total headquarters, \$145,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Fort Smith, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Fort Smith, total Fort Smith, \$45,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Inuvik, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Inuvik, total Inuvik, \$45,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Baffin, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Baffin, total Baffin, \$45,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Keewatin, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Keewatin, total Keewatin, \$45,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Kitikmeot, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Kitikmeot, total Kitikmeot, \$45,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Contributions, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Total contributions, \$370,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Sport And Recreation, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Total sport and recreation, \$8,101,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Lands, Buildings And Works, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Page 13.37, lands, buildings and works, headquarters, total headquarters, \$175,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Buildings And Works, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Total buildings and works, \$175,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Lands, Total Capital, Agreed**

**CHAIRMAN (Mr. Pudluk):** Total lands, \$175,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Pudluk):** The next pages are information items, capital recoveries. Any questions? Mr. Gargan.

**MR. GARGAN:** Mr. Chairman, I believe Mr. Pedersen did touch on it, that there should be guidelines or a policy with regard to capital projects in which a community pays a portion of the costs of a project, depending on the size, the category, the population perhaps, the location perhaps. At present there



are no guidelines, and it is based on what the government feels the communities could afford. Perhaps this is an area the government could work on so they could come up with a fairer way of obliging the communities to pay their portion.

**CHAIRMAN (Mr. Pudluk):** Thank you. Any further comments? Mr. Ningark.

**MR. NINGARK:** Thank you, Mr. Chairman. I would agree and support Mr. Gargan's comments. In the small communities like Pelly Bay, Gjoa Haven and Spence Bay, and other communities in the Territories, they are too small to support fund raising to meet or match the costs to build capital items. I think I brought this up before when the Government Leader was in Pelly Bay about a year ago. Thank you.

#### Total Capital, Agreed

**CHAIRMAN (Mr. Pudluk):** Thank you. Any further comments? Okay, we will go back to page 13.10. Department of Municipal and Community Affairs, program summary, total capital expenditure, \$43,023,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Pudluk):** Thank you. Capital for MACA is now concluded. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Pudluk):** Thank you. I would like to thank the Minister and his witnesses. Mr. Pedersen.

**MR. PEDERSEN:** Thank you, Mr. Chairman. I would like to move that we report progress.

**CHAIRMAN (Mr. Pudluk):** I have a motion on the floor that is not debatable. All those in favour? Opposed, if any? The motion is carried.

---Carried

I will now rise and report progress.

#### ITEM 18: REPORT OF COMMITTEE OF THE WHOLE

**MR. SPEAKER:** I would like to call the House back to order. Item 18, report of committee of the whole. The honourable Member for High Arctic.

**MR. PUDLUK:** Mr. Chairman, your committee has been considering Bill 16-90(1), Bill 9-90(1) and Committee Report 1-90(1), and wishes to report progress.

**MR. SPEAKER:** Thank you. You have heard the report of the chairman of committee of the whole. Are you agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**MR. SPEAKER:** Thank you.

Item 19, third reading of bills.

Item 20, assent to bills. Item 21, Mr. Clerk, orders of the day.

**CLERK OF THE HOUSE (Mr. Hamilton):** Mr. Speaker, meetings for Tuesday, April 3: ajauqtit at 9:00 a.m.; at 10:00 a.m., caucus; at 11:30 a.m., special committee on aboriginal languages; and also at 11:30, a meeting of the executive of the CPA.

#### ITEM 21: ORDERS OF THE DAY

Orders of the day for Tuesday, April 3rd.

1. Prayer
2. Ministers' Statements
3. Members' Statements
4. Returns to Oral Questions
5. Oral Questions
6. Written Questions
7. Returns to Written Questions
8. Replies to Opening Address
9. Petitions
10. Reports of Standing and Special Committees
11. Tabling of Documents
12. Notices of Motion
13. Notices of Motion for First Reading of Bills
14. Motions
15. First Reading of Bills: Bills 2-90(1), 3-90(1), 4-90(1), 5-90(1), and 7-90(1)
16. Second Reading of Bills: Bill 1-90(1)
17. Consideration in Committee of the Whole of Bills and Other Matters: Committee Report 1-90(1); Bill 9-90(1); Committee Report 2-90(1); Consideration of the Issue of Family Violence and Abuse; Motion 5-90(1); Bill 16-90(1)
18. Report of Committee of the Whole
19. Third Reading of Bills
20. Assent to Bills
21. Orders of the Day

**MR. SPEAKER:** Thank you, Mr. Clerk. This House stands adjourned until Tuesday, April 3, 1990, at 1:00 p.m.

---ADJOURNMENT



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Government of the Northwest Territories, Yellowknife, N.W.T.  
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Published under the Authority of the Speaker of the Legislative Assembly  
of the Northwest Territories