



**LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES**

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Speaker: The Hon. Richard Nerysoo, M.L.A.

# LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

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## YELLOWKNIFE, NORTHWEST TERRITORIES

TUESDAY, APRIL 10, 1990

## MEMBERS PRESENT

Hon. Titus Allooloo, Mr. Arlooktoo, Hon. Michael Ballantyne, Hon. Tom Butters, Hon. Nellie Cournoyea, Mr. Ernerk, Mr. Gargan, Hon. Stephen Kakfwi, Mr. Kilabuk, Mr. Lewis, Hon. Jeannie Marie-Jewell, Mr. McLaughlin, Mr. Morin, Hon. Richard Nerysoo, Mr. Ningark, Hon. Dennis Patterson, Mr. Pedersen, Mr. Pollard, Mr. Sibbeston, Mr. Whitford, Hon. Gordon Wray, Mr. Zoe

## ITEM 1: PRAYER

---Prayer

**SPEAKER (Hon. Richard Nerysoo):** Orders of the day for Tuesday, April 10, 1990. Item 2, Ministers' statements. The honourable Member for Iqaluit.

## ITEM 2: MINISTERS' STATEMENTS

**Ministers' Statement 56-90(1): GNWT Policy On Military Activity In The North**

**HON. DENNIS PATTERSON:** Thank you, Mr. Speaker. Mr. Speaker, Members will recall the Speech from the Throne to the Norman Wells session contained an announcement that our government would be developing a policy on military activity in the North. Members will also recall that Motion 13-89(2), which was passed by this House at Norman Wells, recommended that a draft policy be tabled by the government during this current session.

Mr. Speaker, my purpose in speaking today is to advise Members that due to the time required for proper consultation, the government is not in a position to table a draft policy at this time.

With respect to the main objectives and elements of the policy, I can state, for the record, that it will reflect the numerous motions and debates in the Legislative Assembly where Members have expressed profound concern over the impacts which cruise missile testing, low-level training flights and related military activities could have on the lifestyle of northern residents, the protection of our environment and the interests of aboriginal people.

Mr. Speaker, I expect that cabinet will be prepared to release a discussion paper for public review and comment later this spring and that by the fall session Members will be presented with a policy document that not only outlines our government's position on military activity in the North, but also provides the framework for guiding our future relations with the Department of National Defence. Thank you.

**MR. SPEAKER:** Ministers' statements. The honourable Member for Nunakput.

**Ministers' Statement 57-90(1): Alcohol And Drug Treatment**

**HON. NELLIE COURNOYEA:** Mr. Speaker, during the fiscal years 1988-90, the Government of the Northwest Territories administered federal non-insured health benefits, NIHB, for registered Indians and Inuit under an agreement with Health and Welfare Canada. These federal benefits included eyeglasses, drugs, certain travel costs, as well as alcohol and drug treatment under specified conditions. A renewal of this agreement is now being negotiated. While many issues have been resolved, the question of financing for alcohol and drug treatment programs remains unsettled. However, we have just received oral assurance from the director of non-insured health benefits, Medical Services Branch, Health and Welfare

Canada, that until this matter has been concluded in a manner acceptable to both governments, funding will be continued on a month-to-month basis.

The National Native Alcohol and Drug Abuse Program, NNADAP, was shifted to the Government of the Northwest Territories administration as an identifiable component in the transfer of other health services. Prior to transfer of responsibility for the management of health services from the federal government to the territorial government, NNADAP funds had been utilized to support community-based alcohol and drug program activities. After transfer, these funds were devoted to the same purpose. Residential treatment services were supported by the Non-Insured Health Benefits Program; after transfer, this practice has been maintained. The Government of the Northwest Territories argues that the NIHB program should continue to fund these services under the terms of the new agreement.

Mr. Speaker, the position of federal negotiators is that funds from NNADAP were provided to the GNWT under the health transfer, and that a large portion of these funds was for treatment. Consequently, they argue that treatment services should not receive funding under the non-insured benefits program.

Over the past several months, officials from the GNWT Department of Health, in consultation with the Department of Social Services and the federal medical services branch of Health and Welfare Canada, have been discussing the terms of the 1990-92 NIHB agreement. Native organizations were notified that these discussions were being held. Initially the federal position was that alcohol and drug treatment costs would be supported through the NIHB program only for the current month, April 1990, and thereafter would be excluded as a benefit. In response to the Government of the NWT concerns, however, assurance has been received that support would continue on a month-to-month basis, pending resolution of the matter to the satisfaction of both levels of government. Thus, the restrictions on out of Northwest Territories referrals for drug and alcohol treatment invoked last week have been rescinded, and Status Indian and Inuit will continue to receive appropriate referrals for alcohol and drug treatment. I trust that over the next few weeks the merit of the Northwest Territories position will be appreciated by the federal government, and the program in its current form will be secure. Thank you, Mr. Speaker.

---Applause

**MR. SPEAKER:** Thank you. Ministers' statements. The honourable Member for Amittuq.

**Ministers' Statement 58-90(1): Remote Sensing Symposium**

**HON. TITUS ALLOOLOO:** Thank you, Mr. Speaker. Three years ago my department, the Department of Renewable Resources, and Energy, Mines and Resources Canada entered into a joint agreement to conduct a remote sensing technology transfer program in the Northwest Territories. This program is designed to give resource managers in the Northwest

Territories the opportunity to demonstrate the value of using remote sensing techniques in their work. Personnel from the territorial government, the federal government and the private sector have been trained in remote sensing techniques and applications. Demonstration projects have been undertaken in a variety of fields including fire mapping, forest inventory, wildlife habitat mapping, geology and archaeology.

Remote sensing uses computers to analyse pictures taken from satellites orbiting above the earth. Satellite pictures of the Northwest Territories provide detailed information about our land and water. The work that has been completed to date has shown that remote sensing is an important, cost-saving tool in natural resource management in the North.

As part of this program, I am pleased to announce that the Department of Renewable Resources, in co-operation with the Canada Centre for Remote Sensing, will be sponsoring the First Circumpolar Symposium on Remote Sensing of Arctic Environments. It will be held in Yellowknife May 1-3 of this year. This will be the first international symposium dealing specifically with the use of remote sensing in northern environments. Topics to be covered will include wildlife habitat, forest management, global change, mineral exploration, snow and ice, oceanography, water resources, land use planning and geographic information systems. To date, scientists from such countries as the USSR, Norway, USA, Great Britain and Canada are planning to attend. This symposium will foster international co-operation in natural resource management in northern latitudes and further our ability to manage the Northwest Territories resources effectively. Thank you.

**MR. SPEAKER:** Thank you. I just wish to draw the attention of Members of the House to student visitors today. They are the grade eight class from William McDonald Junior High School, and their teacher, John Stewart.

---Applause

I also want to draw the attention of honourable Members to a former colleague of Members in this House, Mr. Pete Fraser; also, His Worship the Mayor of Fort Smith, Mr. Dennis Bevington.

---Applause

Ministers' statements. Ministers' statements.

I also want to draw the attention of honourable Members to the presence of the president of the Inuit Tapirisat of Canada, John Amagoalik.

---Applause

Item 3, Members' statements. The honourable Member for Aivilik.

### ITEM 3: MEMBERS' STATEMENTS

#### Member's Statement On Appreciation For Work Done By Members And Ministers During Sixth Session

**MR. ERNERK:** (Translation) Thank you, Mr. Speaker. I stand today to thank the Members of the Legislative Assembly and the Ministers. The reason why I would like to thank the Members and the Ministers is because we have worked very hard to deal with the items that we dealt with during the winter session. The Ministers were very responsive to our concerns, especially in regard to suicide; also, in regard to sexual assaults, and the recognition of the aboriginal languages was dealt with, the same as the French and English languages; and in regard to literacy; and in regard to day-care services

and Social Services; also in regard to prevention of AIDS in the Northwest Territories.

I know, Mr. Speaker, that this is just the beginning of hard work and I am sure that we have a lot of work ahead of us still. I would like to thank all the Members of the Legislative Assembly as the Aivilik Member of the Legislative Assembly. Thank you.

**MR. SPEAKER:** Thank you. Members' statements. The honourable Member for Baffin Central.

#### Member's Statement On Appreciation To Members And Staff For Work Done At Sixth Session

**MR. KILABUK:** (Translation) Thank you, Mr. Speaker. I would like to also stand up today and express my appreciation to the Members. We have done a great deal at this winter session. Some were good and some were not too good, but the most important thing that I notice is the recognition of the aboriginal languages during this winter session. I am very happy that this has been dealt with in this House. Also, I am thankful to be able to get through all the other items that we had to deal with in this House, especially in regard to spousal assault. Also, I am happy that there have been some things done in regard to land claims. It is up to us now to plan ahead for the people of the Northwest Territories. We have to work very hard to assist future generations. I am thankful to the government for assisting with all the items we have dealt with in this House.

I would like to thank the interpreters and all the staff of the Legislative Assembly. Thank you.

---Applause

**MR. SPEAKER:** Members' statements. Honourable Member for Deh Cho.

#### Member's Statement On Agreement Reached On Dene/Metis Land Claims

**MR. GARGAN:** A historic event took place yesterday with the signing of the Dene/Metis agreement in principle. I would like to congratulate the leaders for their significant achievement in bringing about unity so that this agreement could be signed. All the aboriginal groups, the Dene/Metis, the Yukon and the Inuit Tapirisat of Canada, have now reached agreements on their land claims, and we are now at a very important point in history.

However, there are still some unresolved issues that need to be addressed. In my view, one of the most important of these is the issue of lands that the aboriginal organizations have sovereignty over. They are the landowners and should not be subject to control by outside jurisdictions. The Government of the NWT must establish its own position with regard to the lands that are specifically designated as aboriginal jurisdiction.

Further, this government must be viewed as supporting the process for ratification. In order to accomplish that, the government must have a clear picture of its position and it must convey that position to the public so that the people in the communities are given full understanding before ratification.

As Chief Roy Fabian stated yesterday, the picture is not complete. I agree with him that there must be a clear picture of the outstanding issues so that the people will be able to fully understand the position of all parties involved before they make their very important final decision.

Again, I extend my congratulations to those who were involved

in getting us to this point. Thank you, Mr. Speaker.

---Applause

**MR. SPEAKER:** Thank you. Members' statements. Honourable Member for Baffin South.

#### **Member's Statement On Appreciation To Members And Staff**

**MR. ARLOOKTOO:** (Translation) Thank you, Mr. Speaker. I stand today to thank the Legislative Assembly. We have been here for a long period of time for this winter session. I will be going home tomorrow. I would like to thank every one of you for assisting me while I was in Yellowknife during this winter session. Also if I offended any Members or Ministers, I would like you to forgive me and I would like to forgive each one of you.

I would also like to thank all the staff and legal researchers and some of the Members of the Legislative Assembly. I thank each and every one of you. I would like the Ministers to visit Baffin Island whenever you can. Thank you very much.

---Applause

**MR. SPEAKER:** Members' statements. Honourable Member for Natilikmiot.

#### **Member's Statement On Use Of Inuit Term "Kabloona"**

**MR. NINGARK:** Thank you, Mr. Speaker. I stand before this House to set the record straight in regard to the term "Kabloona" used by the Inuit in Inuktitut in referring to the white people. My honourable friend Peter Ernerk, my colleague, and I have consulted with a very reliable source from Resolute Bay by the name of Mr. Kalluk. According to Mr. Kalluk, it means "one with noticeable bone sticking out above the eyelids", not "one with big and bushy eyebrows". We are not referring to the missing links. The term we have used was adopted by the Inuit people who had seen a white person for the first time. Mr. Speaker, I rest my case. Thank you.

---Laughter

---Applause

**MR. McLAUGHLIN:** Bonehead.

**MR. SPEAKER:** That may be on record. Members' statements. The honourable Member for Rae-Lac la Martre.

#### **Member's Statement On Signing Of Final Agreement Of Dene/Metis Land Claim**

**MR. ZOE:** Thank you, Mr. Speaker. Mr. Speaker, as my colleague from Deh Cho has indicated, a number of us MLAs witnessed the signing of the final agreement of the Dene/Metis land claim yesterday. It was an historic day, Mr. Speaker, and it was very exciting to be a part of such an important moment in history. It has been a very long process that the leaders went through. It has been a number of years, Mr. Speaker, and I want to congratulate our negotiators for achieving the signing. The fact that unity was achieved in the last days was a significant achievement by itself. I commend everyone involved for the good will and hard work that went into achieving unity, and, Mr. Speaker, for the fact they were able to compromise, and they came to the conclusion that the final decision rests in the hands of the people at the community level. Hopefully, Mr. Speaker, we will see the day when the

agreement is finally ratified, signed, sealed and delivered.

Over the coming year, Mr. Speaker, there will be a lot of involvement in the process to get the final agreement ratified. There is still a lot of work ahead of the Dene/Metis leadership. I would like to encourage the leaders to continue with the process that they have already established. I want to let them know that they have my support.

Mr. Speaker, there are a number of outstanding issues that the Dene/Metis are concerned about and I believe that these issues have to be dealt with. Mr. Speaker, I encourage this government to work closely with the Dene/Metis over the coming year to see that these issues are successfully resolved. Mahsi cho.

**MR. SPEAKER:** Thank you. Members' statements. The honourable Member for Yellowknife Centre.

#### **Member's Statement On Celebrity Golf Tournament In Support Of Literacy**

**MR. LEWIS:** Thank you, Mr. Speaker. The events of yesterday with the signing of an historic document overshadowed somewhat the very important event that took place on Frame Lake and in the museum. I would like today to congratulate the Minister responsible for Education for having brought this issue of literacy to our attention during this important week, and especially for bringing to Yellowknife some very distinguished Canadians. I think it is remarkable that people who have reached the highest possible standard in their chosen entertainment or sport could be encouraged to come to Yellowknife and to give up their time, their energy, to publicize this cause. I suppose in some sense it is a publicity stunt but I cannot think of any more worthy cause than for people of that calibre to come to this remote part of Canada to demonstrate, I suppose, an interest in this whole issue of illiteracy, which is a barrier for many people who are trying to break the bonds of poverty. So I would like to congratulate the Minister for having really sponsored what I thought was a remarkable, unique event and hopefully, an event which people will remember for the rest of their lives. Thank you.

**MR. SPEAKER:** Thank you. Members' statements. Item 4, returns to oral questions. The honourable Member for Amittuq.

#### **ITEM 4: RETURNS TO ORAL QUESTIONS**

##### **Further Return To Question O274-90(1): Local Radio Station Frequencies**

**HON. TITUS ALLOOLOO:** Thank you, Mr. Speaker. I have a return to an oral question asked by Mr. Ernerk on March 1, 1990, concerning local radio frequencies. In referring to a letter he received from Mr. John Kaunak, Mayor of Repulse Bay, Mr. Ernerk has asked if the Department of Culture and Communications can provide a stronger transmitter for the local radio station in Repulse Bay.

In the case of the community of Repulse Bay, our engineer has noted that there is a particular problem caused by the location of new housing. The engineer's recommendation is that the existing 24 foot tower be replaced during this summer's maintenance tour with a 56 foot tower. This will ensure that good signal coverage for the community will be provided this year.

My department does not have the financial resources to extend the coverage to 25 miles outside of the community, as requested by Mr. Kaunak. Officials from my department have consulted with the federal Department of Communications and



have been advised that the cost of doing so could be in the hundreds of thousands of dollars.

Mr. Speaker, if I may, I have another return.

**Return To Question O337-90(1): Responsibility For Monitoring Environmental Impact Of Mines**

Mr. Speaker, I have a return to an oral question asked by Mr. Ernerk on March 20, 1990, concerning the responsibility for monitoring environmental impact of mines. From the perspective of my department, there are two types of environmental impact monitoring which take place as a result of mining activities or other industrial operations. The first type is monitoring to ensure that terms and conditions contained in the environmental operating licences are being complied with. The second type of impact monitoring is the gathering of information on land, water and wildlife resources for the purpose of determining environmental impacts and later using this information to reduce the impact of future projects.

Monitoring to ensure compliance with terms and conditions of environmental operating licences is principally the mandate of Indian and Northern Affairs Canada. This department issues land use licences for federal lands and water use licences for the whole of the Northwest Territories. On Commissioner's lands, the Department of Municipal and Community Affairs issues land use permits and leases and ensures compliance with these under authority of the Commissioner's Land Act.

Monitoring environmental impacts for the purpose of regulatory and scientific research is principally undertaken for the federal government by Environment Canada, Indian and Northern Affairs Canada and Fisheries and Oceans Canada. Our government has been involved through the Department of Renewable Resources. We have in the past monitored impacts from construction of the Norman Wells pipeline project. More recently, the Northwest Territories Remote Sensing Centre has initiated projects to monitor effects on habitat around the Colomac and Pine Point mines. I can provide the honourable Member with more information if he wishes. Thank you.

**MR. SPEAKER:** Returns to oral questions. The honourable Member for Nunakput.

**Further Return To Question O144-90(1): Length Of Stay Of Doctors In Communities**

**HON. NELLIE COURNOYEA:** I would like to respond to the question raised by Mr. Ningark in relation to the length of time visiting dental and eye teams spend in the communities. The purpose of the dental and eye team visits is to provide services to status Indian and Inuit residents. Such services are a federal responsibility under the federal Indian health policy. The Medical Services Branch of Health and Welfare Canada determines the frequency and duration of these community visits, and the GNWT Department of Health provides these services under the Non-Insured Health Benefits Agreement.

For these visits, staff in the health centres notify the residents of the approaching visit and schedule appointments for those who need to see the eye or dental team. The visiting health professionals, the regional health boards and the department review the situation on an ongoing basis to determine whether the services provided match the needs of the community. Statistics are maintained on a number of factors such as the number of examinations or treatments, the number of missed appointments and the clinical needs. When the number of visits does not appear to be meeting the needs of the community, the Department of Health will make some

adjustments within the overall allocation of visit days.

If Mr. Ningark or other Members of the Legislative Assembly are aware of communities where the visits are not sufficient to service the residents' eye care or dental needs, I would ask that this be communicated to the appropriate regional health board. The boards have a critical role in monitoring the provision of all health services in relation to local requirements.

**Further Return To Question O434-90(1): Power Plant Operators' Training**

I have another reply to a question asked by Mr. Gargan on March 28th in reference to the Northwest Territories Power Corporation plant operator training program. Mr. Speaker, Mr. Gargan requested the following list of students who took part in the Northwest Territories Power Corporation satellite plant operator's course in Rankin Inlet in 1989:

The trainees from the Iqaluit region are Rebecca Duncan, Hall Beach; Markoosie Audlakiak, Broughton Island; Chris Gray, Lake Harbour; Joatomie Qillak, Clyde River. The trainee from the Yellowknife region was John Koadloak, Holman Island. The trainee from the Inuvik Region was Jonah Nakimayak, Paulatuk. Trainees from the Rankin Inlet region were John Kuysuk, Arviat; Joseph Amgootealuk, Coral Harbour; Bernard Krako, Chesterfield Inlet; Joseph Ruznacik, Rankin Inlet. Thank you.

**MR. SPEAKER:** Thank you. Returns to oral questions. Honourable Member for Yellowknife North.

**Return To Question O416-90(1): Use Of German Shepherd Dogs In Sniffing Out Drugs At Airports**

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Speaker. This is a return to a question asked by Mr. Pudluk on March 27th. Mr. Pudluk asked about the possibility of the Royal Canadian Mounted Police using dogs to detect drugs in the smaller communities.

The RCMP make use of a police dog in investigations for drugs where it is judged that a significant problem exists and the expenditure is warranted. Iqaluit and Yellowknife have been centres for drug distribution in the North, so police dogs have been used there. When a dog is used, the dog and man must be brought in from Montreal or Edmonton at considerable expense. The person year expenditure for a dog and a man to be located permanently in the NWT would be approximately \$150,000 plus travel costs. The use of a dog is not always the most effective way to address the drug problem. At present the RCMP do not believe that the use of police dogs in other northern communities would be the most effective manner to combat this problem.

**MR. SPEAKER:** Thank you. Returns to oral questions. Honourable Member for Yellowknife North.

**Further Return To Question O429-90(1): Government Assistance For Gasoline For Traditional Harvesters; And Returns To Questions O432-90(1): One Price For Fuel Products; And O450-90(1): Regulating Use Of Diesel Fuel**

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Speaker. This is a comprehensive return to questions asked individually by Mr. Pollard, Mr. Kilabuk and Mr. Lewis to deal with fuel products. Mr. Speaker, a series of questions have been raised in the Assembly related to the price and taxation of fuel products in the NWT.

Fuel is priced in the NWT either by the competitive market system in the communities serviced by retail dealers or by the

GNWT in communities without retail dealers. In the case of communities serviced by the GNWT, the price of fuel reflects the purchase cost from bulk fuel suppliers, the cost of transportation to the specific community, the application of federal excise and sales taxes, and the application of GNWT fuel taxes. As such, the only variation in the price of fuel that can be directly dealt with by our government is through the tax rates that we establish. The selling price does not include a charge for annual capital cost allocation nor does it include a charge for the carrying cost of working capital. The selling price, therefore, reflects a significant hidden government subsidy.

The tax rates applied to fuel products are established to provide an important source of revenue for our government. The rates are dependent upon the type of fuel used and the use of that fuel. Fuel that is used off the highway or road system or that is used in stationary engines rather than in motive engines is taxed at a significantly lower rate than fuels used on the highway system or in motive engines. This recognizes that there is higher usage of government services for on-highway and motive use. Where the use of fuel significantly impacts the cost of living of Northerners, it is taxed at a lower rate. Tax on aviation fuel is minimal and heating fuel has no federal or GNWT tax applied to it.

Fuel taxes are an essential source of funds for the GNWT. Any reduction in tax on one type of fuel will have significant financial implications and must be offset by an increase in other taxes. In 1990-91, it is estimated that fuel tax will raise over nine million dollars in revenue even though the tax rates in the GNWT are already lower than those in the majority of provincial jurisdictions.

As I have outlined, the use to which the fuel is put establishes the level of the tax applied. It must be noticed that under the legislation of this Assembly, Petroleum Products Tax Act, it is an offence to intentionally purchase fuel at a lower tax rate for use that has a higher tax rate. The tax administration division of the Department of Finance monitors such usage by conducting audits where appropriate. Unless the tank farm operator or retail dealer is reasonably certain that the fuel will be used for the purpose that justifies a lower tax rate, they are instructed to sell it at the higher tax rate. In many cases, the use is clear, such as filling an airplane tank or a tank attached to a house for heat or a stationary engine.

Suggestions have been made in the Assembly that coloured fuel should be used both as a means to provide cheaper fuel to specified users and to aid in monitoring by making it easier to check if a fuel is used for the purpose it was purchased. Unfortunately, fuel colouring is a very expensive process to implement, both in terms of the physical infrastructure required, and in terms of the government and retailer monitoring and administration. For example, the applicators that would add dye to the fuel cost as much as \$20,000 each.

The government currently has no information to suggest that there are problems of tax evasion. There may be little abuse because the savings to typical users are not large enough to encourage widespread evasion. However, audits of retail dealers and consumers are conducted periodically to ensure that the taxes paid reflect the type of use to which the fuel is put.

The cost of physical infrastructure to implement the use of purple fuel, and the fact that the government cannot force retail dealers to sell it nor to sell it at a price that fully passes the tax savings on to the consumer, do not support this proposal as a means to subsidize specified users. Rather than using such indirect subsidies for these users, the government believes that it would be preferable to identify any subsidies required and provide them in a direct manner.

There are currently direct subsidy programs in place, such as those administered by the Department of Renewable Resources for hunters and trappers.

As I have previously stated in this Assembly, if the fuel is purchased at a price that includes the higher tax rate, but the fuel is used for a purpose that justifies a lower tax rate, then a rebate can be applied for. As well, federal tax rebates can also be applied for in specific circumstances. These mechanisms do require a degree of paperwork on the part of the consumer, but in turn this process eliminates the need for a complex bureaucracy and increased work for retailers to oversee and administer an indirect subsidy program. Thank you.

**MR. SPEAKER:** Thank you. Returns to oral questions. Returns to oral questions.

Item 5, oral questions.

Item 6, written questions. Written questions. Item 7, returns to written questions. Returns to written questions. Mr. Clerk.

#### **ITEM 7: RETURNS TO WRITTEN QUESTIONS**

**CLERK OF THE HOUSE (Mr. Hamilton):** Mr. Speaker, return to written Question W29-90(1), asked by Mr. Sibbeston to the Minister of Transportation concerning plans for a bridge over the Liard River.

#### **Return To Question W29-90(1): Plans For Bridge Over Liard River**

Hon. Gordon Wray's return to Question W29-90(1), asked by Mr. Sibbeston on April 5, 1990, regarding plans for a bridge over the Liard River: The Department of Transportation's strategy, being finalized over the next few months, contains in excess of 200 projects for improvements to existing infrastructure, as well as a number of new projects. Included in this list are improvements to the Mackenzie highway and completion of the work already started to provide an all-weather highway to Wrigley. Access to Fort Simpson will be improved by the replacement of the existing ferry at the Liard River crossing, tentatively programmed for construction in 1991, and going into service the following year. This will provide improved service at this crossing in all river conditions. At this time, there are no plans to build a bridge at this crossing.

**MR. SPEAKER:** Thank you.

Item 8, replies to Opening Address. Replies to Opening Address.

Item 9, petitions. Petitions. Item 10, reports of standing and special committees. The honourable Member for Pine Point.

#### **ITEM 10: REPORTS OF STANDING AND SPECIAL COMMITTEES**

#### **Report Of Standing Committee On Rules, Procedures And Privileges**

**MR. McLAUGHLIN:** Thank you, Mr. Speaker. I would like to give the third report of the standing committee on rules, procedures and privileges.

#### **Introduction**

The standing committee on rules, procedures and privileges, under the authority given to it by this House, continues to review the Rules of the Legislative Assembly on matters brought to its attention by Members. The standing committee

presented its second report to the Legislative Assembly in Norman Wells in November of 1989. It contained recommendations which dealt with issues such as sessional schedules, one session per year, length of oral question period, time limit on Members' statements, written questions, time limit on responses to oral questions and time limit for Ministers' statements.

The standing committee met in Yellowknife prior to and during the sixth session of this Assembly, and is pleased to report on its discussions and propose some recommendations in the following areas.

#### **Private Members' Bills**

The issue of procedure for Private Members' Bills arose during the fourth session when a Private Member's Bill to amend the Motor Vehicles Act was introduced in the House. Several problems with the current procedures were identified at that time. Specifically, problems with the role of the Law Clerk, procedure prior to introduction in the House and the responsibility for providing legal drafting services to private Members. Correspondence was received from both the Clerk and the Law Clerk on these matters.

Currently, Rule 104(b) requires the Law Clerk to "assist Members in drafting Private Members' Bills". The Law Clerk and many Members felt that this Rule places the Law Clerk in a "conflict" situation as he is both the legal adviser to the sponsor of the bill and also to the House as a whole. The committee feels that the Law Clerk's role as a servant of the House and the standing committee on legislation should not be compromised. Therefore, the committee recommends that Rule 104(b) be deleted.

It was brought to the committee's attention that Private Members' Bills are not required to undergo the same scrutiny as government bills. The present Rules do not require government bills or Private Members' Bills to be sent to standing committees of the House. However, it is the practice of the government to use this process as it has obvious advantages to both the government and Members of the Assembly. The committee suggests that Members sponsoring Private Members' Bills take advantage of this opportunity to explain proposed legislation to the standing committee on legislation so that they can garner support for their efforts through a better understanding by other Members.

#### **Hours Of Sitting**

This issue was referred to the committee by caucus. Some Members felt that changing the commencement time from 1:00 p.m. to 2:00 p.m. would allow Members more time to conduct committee meetings and constituency business in the mornings and still have time to prepare for session in the afternoon.

The committee examined the hours of sitting in other jurisdictions and found that while there were some differences in the time of day, actual hours of sitting per week were fairly uniform across the country. The committee felt that if the hours of sitting were reduced, this would lengthen sessions and keep some Members away from their homes for even longer periods of time. However, the committee feels this suggestion contains some merit and has undertaken to resolve this issue at subsequent meetings. At this time, the committee is not recommending any change to the hours of sitting of the House.

#### **Witnesses In Committee Of The Whole**

This item was referred to the committee by caucus. The

concerns in this area were significant and numerous. They included the increasing number of appearances of witnesses, time involved, importance of issues being discussed and the non-attendance of Members.

The committee discussed this issue and was of the opinion that too much of the House's time was used for issues that might better be referred to one of the various standing or special committees of the House for examination. The committee felt that a more active committee system might screen these issues and report back to the House with its findings.

Therefore, the committee recommends that Rule 68 be amended to read: "When the House is sitting in committee of the whole to consider bills, the Minister or Member in charge of the bill being considered may, with the consent of the committee of the whole, have witnesses appear to supply information as required."

And, further, that Rule 67(1) be amended to read: "When a bill is being considered in committee of the whole, questions relating to the content of the bill shall only be addressed to the Minister or Member in charge of the bill."

And, further, that Rule 98(1) be deleted and the following substituted: "Notwithstanding Rule 68, no witness shall appear before the committee of the whole without the unanimous consent of the committee of the whole or through the adoption of a formal motion by the Assembly."

And, further, that Rule 98(4) be deleted.

The committee strongly recommends that issues of importance involving witnesses be referred to one of the standing or special committees of the House for consideration.

The committee also discussed the matter of witnesses participating in debate of a motion on the floor and was of the opinion that only Members should be able to speak to matters that may result in a resolution from the committee of the whole.

Therefore, the committee recommends that Rule 81 be amended to include the following new Rule: "No motions can be proposed in committee of the whole, in the presence of witnesses, except when bills or the main and capital estimates are being considered."

#### **One Session Per Year**

Consideration was given to changing the Rules to accommodate the holding of only one session per year. There would be certain advantages to holding one session per year such as the carryover of agenda items from the winter to the fall session.

Since the Northwest Territories Act requires that the Assembly meet twice per year, more discussion will have to take place with Members, the Executive Council and possibly the federal government. The committee will report on these discussions in due course.

#### **Members' Day In Committee Of The Whole**

Committee Members discussed this matter at length and were of the view that it would be of significant value to this Legislature. However, the committee is concerned about enshrining such a day into the Rules of the House. The committee feels that an informal agreement between the government and ordinary Members would allow for this to occur within the existing Rules.

### Voice Voting In Committee Of The Whole

A concern was raised by a Member regarding the procedure for voice voting in committee of the whole that occurs primarily during the review of the main estimates and the clause by clause study of legislation. Specifically, the Member was concerned that the chairman may not be able to accurately determine if the Members saying "agreed" are in the majority. The committee discussed this issue and felt that the Rules are flexible enough for Members to call for a show of hands or a recorded vote to establish with certainty whether or not the "ayes" have it. For these reasons, the committee is not recommending any changes to the procedures for voting in committee of the whole.

### Delays In Committee Of The Whole

Some committee Members were concerned that too much time is being wasted in committee of the whole due to challenges to rulings of the Chair and delays incurred while awaiting translation of committee motions. The committee agrees that this is a problem on occasion and that it may be used as a tactic to thwart the will of the majority. However, the committee feels that the chairman can, with the consent of the committee, defer items under discussion and move on to the next agenda item while awaiting a translation or a ruling from the Speaker.

### Conflict Of Interest

This issue is of great concern for all Members. Currently the only guidelines available to Members are contained in the Legislative Assembly and Executive Council Act. However, these guidelines are vague and confusing at best. The committee feels that this issue deserves close examination and that comprehensive guidelines should be brought forward during this Assembly to clarify the issue for future Members. The committee will be discussing this matter extensively in the near future and will report back to the House with its findings in due course.

### Implementation

The committee recommends that: "Each of the recommendations to the Rules shall come into effect commencing on the first sitting day of the seventh session of the 11th Assembly."

### Motion That Report Of Standing Committee On Rules, Procedures And Privileges Be Received And Considered In Committee Of The Whole, Carried

Thank you, Mr. Speaker. I would like to take this opportunity, if I may, Mr. Speaker, to move, seconded by the honourable Member for Baffin Central, that the third report of the standing committee on rules, procedures and privileges be received and moved into committee of the whole for discussion today. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you. The motion is in order. To the motion.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? Opposed, if any? The motion is carried.

---Carried

The committee report as presented by the standing committee on rules, procedures and privileges, will be moved into committee for discussion today. Reports of standing and

special committees. Item 11, tabling of documents. Honourable Member for Baffin South.

### ITEM 11: TABLING OF DOCUMENTS

**MR. ARLOOKTOO:** (Translation) Thank you, Mr. Speaker. I would like to table Tabled Document 71-90(1), from classroom assistants who were asking to be in the NWT Teachers' Association.

**MR. SPEAKER:** Thank you. Tabling of documents. Honourable Member for Aivilik.

**MR. ERNERK:** I would like to table Tabled Document 72-90(1), entitled "A National Native Monument". The purpose is to raise the visibility of the aboriginal people of Canada. Thank you.

**MR. SPEAKER:** Tabling of documents. Honourable Member for Amittuq.

**HON. TITUS ALLOOLOO:** Thank you, Mr. Speaker. I wish to table Tabled Document 73-90(1), Heritage Training.

**MR. SPEAKER:** Tabling of documents. Honourable Member for Kivallivik.

**HON. GORDON WRAY:** Thank you, Mr. Speaker. I wish to table Tabled Document 74-90(1), Annual Report, Business Loans and Guarantees Fund, 1988-89.

**MR. SPEAKER:** Honourable Member for Yellowknife North.

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Speaker. With your permission I have two documents. Tabled Document 75-90(1), Pursuant to Section 32, Subsection (3) of the Financial Administration Act, I would like to table a List of Funds Transferred Exceeding \$250,000, for the period October 15, 1989 to February 7, 1990.

I also wish to table Tabled Document 76-90(1), 1989 Annual Report, Northwest Territories Public Utilities Board, for the year ending December 31, 1989.

**MR. SPEAKER:** Tabling of documents. Mr. Clerk.

**CLERK OF THE HOUSE (Mr. Hamilton):** Mr. Speaker, in accordance with Rule 57(1), I wish to table Tabled Document 77-90(1), response to Petition 1-90(1), tabled by Mr. Ernerk and responded to by the Minister of Government Services, entitled "Increases in Northern Parcel Rates".

**MR. SPEAKER:** Thank you. Tabling of documents. Item 12, notices of motion. Honourable Member for Kitikmeot West.

### ITEM 12: NOTICES OF MOTION

#### Notice Of Motion 26-90(1): Financial Assistance, Arctic College Students

**MR. PEDERSEN:** Mr. Speaker, I give notice that on Thursday, April 12, 1990, I will move the following, seconded by the honourable Member for Natilikmiot: That this Legislative Assembly recommend to the Minister of Education that he review and consider the recommendations regarding the students financial assistance, as suggested by the students of Arctic College, as contained in petitions tabled in this House; and further that the Minister of Education report back to this House during the fall session of 1990 with the government's response and actions with respect to the concerns of the students of Arctic College. Mr. Speaker, at the appropriate time today I will be seeking unanimous

consent to proceed with that motion today. Thank you.

**MR. SPEAKER:** Notices of motion. Honourable Member for Aivilik.

**Notice Of Motion 27-90(1): National Native Monument**

**MR. ERNERK:** Thank you, Mr. Speaker. On Thursday, April 12, 1990, I will move the following motion: Now therefore, I move, seconded by the honourable Member for Deh Cho, that this Legislative Assembly express its support to Wendell E. White in his national monument campaign and its purpose of raising the visibility of all aboriginal peoples in Canada; and further, I move that this Legislative Assembly strongly request of the Government of the NWT to erect, at an appropriate location in the NWT, an aboriginal monument symbolizing friendship, co-operation, unity and peace.

At an appropriate time I will seek unanimous consent to move this motion. Thank you.

**MR. SPEAKER:** Thank you. Notices of motion. Honourable Member for Deh Cho.

**Notice Of Motion 28-90(1): Amendment To Wildlife Act Dealing With Quota Allocation**

**MR. GARGAN:** Mr. Speaker, on Thursday, April 12th, I will move the following motion: I move, seconded by the honourable Member for Tu Nede that this Legislative Assembly request of the Minister of Renewable Resources that he review the provision of the Wildlife Act dealing with quota allocation; and further, that the Minister of Renewable Resources consider introducing amendments to the Wildlife Act to provide for a consistent and uniform procedure for quota allocation across the NWT.

Mr. Speaker, at an appropriate time I will seek unanimous consent to deal with my motion. Thank you.

**MR. SPEAKER:** Thank you. Notices of motion. Prior to proceeding I wish to draw the attention of Members to the presence of Marion Dewar, who is a former mayor of Ottawa, former Member of Parliament and is now the executive director of the Canadian Council on Children and Youth.

---Applause

Item 13, notices of motion for first reading of bills. Item 14, motions. Motion 19-90(1), honourable Member for Deh Cho. Motion 20-90(1), honourable Member for Deh Cho.

**ITEM 14: MOTIONS**

**Motion 20-90(1): Reduction Of Person Years**

**MR. GARGAN:** Thank you, Mr. Speaker.

WHEREAS the Government of the Northwest Territories has introduced Bill 9-90(1), Appropriation Act, 1990-91;

AND WHEREAS the Executive Council are proposing a deficit for the fiscal year 1990-91;

AND WHEREAS the Executive Council are not proposing to introduce measures to assist with reducing the deficit;

AND WHEREAS the continuing person years has not been sufficiently reduced;

AND WHEREAS a reduction could be achieved through attrition, privatization of services and

elimination of non-essential programs;

NOW THEREFORE, I move, seconded by the honourable Member for High Arctic, that this Legislative Assembly recommends to the Executive Council that it endeavour to reduce the total continuing person years for 1990-91 by 2.5 per cent before fiscal year end, March 31, 1991;

AND FURTHER, that the Executive Council endeavour to reduce their anticipated requirements for continuing person years for the fiscal year 1991-92 by a further 2.5 per cent from the 1990-91 fiscal year.

**MR. SPEAKER:** The honourable Member, we cannot proceed with the motion because the seconder that you have given is not in the House today. Is there another seconder? The honourable Member for Deh Cho.

**MR. GARGAN:** Mr. Speaker, the honourable Member for Natilikmiot will second the motion.

**MR. SPEAKER:** Does the honourable Member for Natilikmiot agree that he will second the motion?

**MR. NINGARK:** Mr. Speaker, I agree.

**MR. SPEAKER:** Thank you. The motion is in order. To the motion. The honourable Member for Deh Cho.

**MR. GARGAN:** Mr. Speaker, the motion is that during this year the reduction in the person years at the end of this fiscal year be 2.5 per cent and that the following fiscal year it be further reduced by that much. Mr. Speaker, I have been given, by the human resources planning division of the Department of Personnel, numbers on the vacant positions for this month, April. In it the last year's vacancy rate would not differ that much from what has been given for the month of April. The Department of Economic Development has 31 vacant positions right now, which is 26.1 per cent, and it goes down from that to the Executive which has 48; Health has 40 positions vacant; Culture and Communications has 24; Education has 75 positions vacant; Government Services has 42; Finance has 27; Social Services has 67; Renewable Resources has 34; Justice has eight; Public Works has 65; Transportation has 25; Personnel has 11; and the lowest of the percentages, Municipal and Community Affairs, which has 17 vacant positions at 9.2 per cent.

Mr. Speaker, most of the positions are permanent positions but a lot of them are also being filled by casual positions, which could mean that two casual positions could be filled by one permanent position. But the government has already reduced the amount by one per cent. However, the number of positions that are vacant is substantial and that is not going to affect the people that are working for the government now, but actually will only affect the people that are going to be leaving government or else, if the position is vacant now, it will not be filled. It still gives the government the option of selecting where they feel it could be reduced and where they feel that it cannot be reduced but the overall reduction should be 2.5 per cent. If we go on a percentage, then the government can save as much as \$1.6 million in the two years if the reduction was to be implemented at 2.5 per cent.

I would like to ask the Members to support me on this. The government has already made arguments as to why perhaps it might not be appropriate to support it. But in Nova Scotia, for example, Mr. Speaker, there are a lot of small communities that have shorter distances to travel so that they do have centres that are very close in each of the communities to provide the services to the surrounding communities, while in

other places like Cape Breton Island, for example, the communities are far apart but the government still provides the same kinds of services as they would with regional centres. There are arguments for vast areas, as well as small, confined areas. So I would like to state to the Members that the reduction is small and ask that they support me on this motion. Thank you.

**MR. SPEAKER:** Thank you. To the motion. The honourable Member for Natilikmiot.

**MR. NINGARK:** Thank you, Mr. Speaker. I second the motion because I know the honourable Member from High Arctic was sincere in seconding the motion. Secondly, I second the motion because I would like to see it debated on this table. Thank you.

**MR. SPEAKER:** Thank you. To the motion. To the motion. The honourable Member for Yellowknife North.

#### Comparison With Other Jurisdictions Unfair

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Speaker. I just have a few, short comments on it. Because this motion is giving advice to the government, the government will not be voting against it. The government will be abstaining. But if I could, to put it into some context, I would just like to make a couple of comments. First of all, the government is happy that the Member does recognize the single, most expensive cost to the government is ever-increasing PY growth. We are glad to see that there is some support for our position on that particular issue. We, as you know, have already, for the first time ever for this government, not only stopped the increase in PY growth but for the first time ever will have actually fewer positions at the end of next year than we had at the beginning. So I think the government is in agreement with the philosophy that the Member is trying to bring forward, at least in part.

On the other side of the equation, though, I have some differences with part of the Member's evaluation. The Member, I think, tabled in this House a comparison of the number of civil servants we have per capita here in the Northwest Territories with that of the Yukon and other provinces. I have made available to the standing committee on finance and to the Member a critique of his numbers. The conclusion that we reached is that comparing the per capita size of our bureaucracy with that of other jurisdictions is comparing apples and oranges. It is not a fair comparison. The vast size of the Northwest Territories makes it far more difficult to administer. The fact that we have decentralized and regionalized many functions of government also means that there are more PYs necessary. I guess, thirdly, many of the tasks that are undertaken by our civil servants are undertaken by municipalities and regional municipalities in the southern provinces. I do not think that people should look at that as a direct comparative factor.

The second point I want to make is looking at vacant positions also does not give one the true picture. In the years I have been in this House we have had many debates and many discussions about person years and positions. The fact is that in every department there are more positions than there are authorized person years, and that difference allows managers some degree of flexibility in managing.

I think one of the points that is often made in this House is that we should not hamstring our civil servants with such tight policy guidelines that they cannot do their job. Again, although that is something that we always have to be vigilant about, and I do not think it is exactly a fair comparison. I

think this is a motion that was made in good faith, with good intentions. It is offering advice to the government and it goes along with the general approach we are taking.

I cannot promise that we will meet everything that the Member has asked for, but I can promise that we will take this motion very seriously. Thank you.

**MR. SPEAKER:** Thank you. To the motion. The honourable Member for Kitikmeot West.

**MR. PEDERSEN:** Thank you, Mr. Speaker. I am very pleased to hear the Minister of Finance's comments, and particularly that the motion is taken in good faith. It is time that we showed the true spirit of consensus government and not read into motions what they do not contain. I am pleased to support this motion because I think it does identify, as the Minister said in his arguments, the extremely high costs of PYs. We must realize that, depending on whose numbers we use, for every 10 PYs it could be as high as \$1.2 million, if we use the Minister of Economic Development's figures in debate during this session. It is certainly around the million dollar mark for every 10 PYs we either add, or a million dollars saved if we can cut them out. It is a very substantial proportion of our budget.

There have been some motions introduced and some suggestions made during this sitting for program reviews, and I think those should be undertaken, and I am pleased to see that it appears that some Members from this side of the House and over there may have input into some program reviews before the next budget. In combination with this goal, if you translate the goal of 2.5 per cent into dollars, I think it can probably be achieved. I think it is a well-meaning motion and I think it gives the government the kind of backing they need from the Legislative Assembly to institute the reductions in the budget that are going to be necessary if we are not to leave our future generations with a debt. I will be in support of the motion. Thank you.

**MR. SPEAKER:** Thank you. To the motion. The honourable Member for Baffin South.

**MR. ARLOOKTOO:** (Translation) Thank you, Mr. Speaker. On reviewing the motion, I cannot support it, because the employees in the smaller communities are being reduced. For instance, if a nurse quits her job, then there will not be a replacement for her in the community. If the police assistant quits, he cannot be replaced. I know the communities will be the first to be reduced by their PYs. My children are in school and some of them are in Iqaluit for furthering their education. I want you to know that I will not be supporting this motion. I know you mean well, and you will have to have funding available to the communities for the PYs. I am elected by my people, and if they are against it, then I cannot support the motion. Thank you.

**MR. SPEAKER:** To the motion. To the motion. The honourable Member for Deh Cho, final argument.

**MR. GARGAN:** Mr. Chairman, with regard to a comment that Mr. Ballantyne made, the document that I tabled with regard to the population-to-public service ratio was incorrect and if Members want to base it on a figure, I have used last year's main estimates. In June 1989 the population of the North was 52,300 and the total person years from last year's budget was 3903.4. If you based it on those figures, then it is 68.7 and not, in fact, 139. It does reduce the ratio substantially.

With regard to Mr. Arlooktoo's concern, right now there are 523 positions vacant. If those positions were vacant and had

to do with the teachers, RCMP or the nurses in the communities, that concern would have been expressed by now.

By this motion we are not trying to say that we do not need these employees. We are trying to say that these employees do not need to work for the GNWT. The government has their own transfer policies with regard to privatization, transfers to boards or agencies. There are a number of ways where, even though they might have those positions within the government, it does not restrict them from adding them to the regional health boards or to privatization in the event that maybe communities want to take on highway responsibilities and that sort of thing. It is flexible. It does give the government the option, at least, and the end result is that, I would hope, at the end of the year the government would say that these positions have not been filled and this is how much we have saved, and the money being saved will apply to the deficit that is being incurred. Thank you, Mr. Speaker.

**Motion 20-90(1), Carried**

**MR. SPEAKER:** Thank you. Final argument has been received. To the motion. All those in favour? All those opposed? All those abstaining? The motion is carried.

---Carried

Motion 25-90(1). First call on Motion 25-90(1). Mr. Pollard.

The honourable Member for Kitikmeot West.

**MR. PEDERSEN:** Thank you, Mr. Speaker. I seek unanimous consent, Mr. Speaker, to proceed with the motion that I gave notice of earlier.

**MR. SPEAKER:** Thank you. Unanimous consent is being sought by the honourable Member for Kitikmeot West to proceed with the motion given notice of. Are there any nays? There are no nays. Proceed, the honourable Member for Kitikmeot West.

**Motion 26-90(1): Financial Assistance, Arctic College Students**

**MR. PEDERSEN:** Thank you, Mr. Speaker.

WHEREAS Arctic College students have concerns regarding student financial assistance;

AND WHEREAS the level of financial assistance provided to students affects the quality of life and education;

AND WHEREAS concerns appear not to have been resolved despite the students' efforts with the Department of Education;

AND WHEREAS this Legislative Assembly has been petitioned by students of Arctic College;

AND WHEREAS the petition outlines in great detail the concerns of the students;

NOW THEREFORE, I move, seconded by the honourable Member for Natilikmiot, that this Legislative Assembly recommends to the Minister of Education that he review and consider the recommendations regarding the students' financial assistance, as suggested by students of Arctic College as contained in petitions tabled in this

House;

AND FURTHER, that the Minister of Education report back to this House during the fall session of 1990 with the government's response and actions with respect to the concerns of the students of Arctic College.

Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you. The motion is in order. To the motion. The honourable Member for Kitikmeot West.

**MR. PEDERSEN:** Thank you, Mr. Speaker. Many times during debate of this House, both during this session and at previous sessions, it has been pointed out that if we are to solve the problems that we face today in the Northwest Territories and ensure that these problems do not carry on into the future, then we have to solve it through a system of better education. We have to make it possible for our young people to achieve a better education so that they can take on the positions of responsibility that the future will bring.

Mr. Speaker, I think it is essential, therefore, that once we have educated the children in our communities, small or large, to the level where they are ready and willing to take further education at the Arctic College level or beyond, that we back up these desires with an adequate level of funding that will permit them to take this training. In many cases, we are talking about single-parent families where day-care becomes a great problem in order to allow the parent to study. We are talking about married students with families that also require the training and it is very difficult to support yourself.

With this in mind, Mr. Speaker, I seek the support of Members of this House, as the motion says, for the Minister to review and consider the recommendations and to report back, either to assure us that what we have is adequate and prove to us that it is adequate or to make attempts to improve the situation. I think it is necessary for this Legislature to indicate to the Arctic College students now and the potential future students at Arctic College that we intend to back up the statements that we make in this House about the importance of education. As one of the "whereases" says, the petitions that have been filed in this House outline in great detail the concerns of the students so I will not argue those further. Mr. Speaker, I urge Members to support this motion to give our government the opportunity to look into this important matter. Thank you.

**MR. SPEAKER:** Thank you. To the motion. The honourable Member for Natilikmiot.

**MR. NINGARK:** Thank you, Mr. Speaker. Being a strong supporter of the continuing education at the secondary or vocational level, knowing that being away from home can be very costly to most of the students in the Territories, knowing that this government is a responsible government, and that we should be responsive and sympathetic to the people that voted us into the House, I choose to be a seconder of the motion. Thank you.

**MR. SPEAKER:** Thank you. To the motion. The honourable Member for Kitikmeot West, final argument. The honourable Member has declined final argument.

**AN HON. MEMBER:** Question.

**Motion 26-90(1), Carried**

**MR. SPEAKER:** Question has been called. To the motion.

All those in favour? All those opposed? The motion is carried.

---Carried

Motions. The honourable Member for Aivilik.

**MR. ERNERK:** Thank you, Mr. Speaker. I wish to seek unanimous consent to move the motion that I read earlier.

**MR. SPEAKER:** Thank you. Unanimous consent is being sought by the honourable Member for Aivilik to proceed with the motion that he gave notice of today. Are there any nays? There are no nays. Proceed, the honourable Member for Aivilik.

**Motion 27-90(1): National Native Monument**

**MR. ERNERK:** Thank you, Mr. Speaker.

WHEREAS the aboriginal people of Canada have lived in Canada since time immemorial;

AND WHEREAS aboriginal people of Canada continue to struggle for land claim recognition and constitutional change;

AND WHEREAS all aboriginal people seek greater levels of participation in their own destiny;

AND WHEREAS aboriginal people in Canada have played a significant role in the growth and development of Canada;

AND WHEREAS there are plans to recognize the significant part aboriginal people have played in the history of Canada with the erection of a national native monument;

AND WHEREAS support for this initiative has come from all parts of Canada;

NOW THEREFORE, I move, seconded by the honourable Member for Deh Cho, that this Legislative Assembly expresses its support to Wendell E. White in his national monument campaign and its purpose of raising the visibility of all aboriginal peoples in Canada;

AND FURTHER, I move that this Legislative Assembly strongly requests of the Government of the Northwest Territories to erect at an appropriate location in the Northwest Territories, an aboriginal monument symbolizing friendship, co-operation, unity and peace.

Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you. The motion is in order. To the motion. The honourable Member for Aivilik.

**MR. ERNERK:** (Translation) Thank you, Mr. Speaker. First of all, to the preamble of my motion, this monument should recognize the aboriginal people of Canada. It would be located in Ottawa. Also, the idea of a monument has been supported by the Dene Nation and by the Members of the Legislative Assembly and Ethel Blondin who is the MP for the Western Arctic, and also by the MP for Nunatsiak, Jack Anawak, to erect the monument. Also there have been a lot of people in Canada who have supported the monument to be erected in Ottawa, when we first proposed it; the statements of those supporters are here. I would like to get some support on this motion. Part of the motion states that

the GNWT could perhaps be urged to erect a monument in the NWT for the aboriginal people of the NWT. I do not know what kind of monument it would be but perhaps it could be a Dene teepee or perhaps even a monument of an inukshuk, or perhaps even a kakivak used for fishing by the Inuit people or perhaps a harpoon. I am not sure what kind of a symbol it would be but it could be considered before it is made.

I know of some places in southern Canada where there is a monument, a big hockey stick, representing the hockey people. Mr. Speaker, we the aboriginal people of the NWT should be recognized for all the work we have done in regard to aboriginal Canadians. There is nothing in the NWT which is a symbol of the hard work that the aboriginal people have done here in the NWT. So, Mr. Speaker, I would be very happy if I could get some support on this motion. Thank you.

**MR. SPEAKER:** Honourable Member for Deh Cho.

**MR. GARGAN:** I do not have too much to add to what Mr. Ernerk has already said, except to urge the Members to support it. We are in a very important time in history in which aboriginal groups are now in the final process of land claims and also when the North is being viewed in a unique way. I recall several years ago, I think it was Canada's Centennial, we had the territorial symbol, the three-legged bear, and also there was also a unity symbol that was used with regard to the three Inuit figures that was supposed to reflect the population.

Also this year we had the Arctic Winter Games and the participants were dressed in very colourful costumes, but the dull thing about it is all you have is the "NWT" written on the back of their jackets. That has always been the case. I think that there is a need for the Territories to be proud of where we live and that should be reflected by a crest of some sort and also the monument that Mr. Ernerk is referring to. So maybe the flags should change and perhaps the symbols being used should be reflective of all the North and the people that live in it. Perhaps it would be in order for a contest of sorts to come up with a new design that the people of the North would be proud of and be able to use as crests in the back or front, but something that the people should relate to and be proud of and not be ashamed to use. I would like to ask the Members for support. Mahsi cho.

**MR. SPEAKER:** To the motion. Honourable Member for Iqaluit.

**HON. DENNIS PATTERSON:** Mr. Speaker, of course it would not be appropriate for me to vote on this motion, but I would like to note for the information of Members of this House that I did receive a letter from Mr. Wendell White recently asking for the support of the Government of the NWT for his national monument campaign. I have written to Mr. White indicating the support of the Government of the NWT, but expressing my regrets that due to restraint we would not be able to make a financial contribution. But I wrote a letter encouraging him in this campaign and wishing him well and giving our support for the project. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you. To the motion. The honourable Member for Natilikmiot.

**MR. NINGARK:** (Translation) Thank you, Mr. Speaker. In regard to the motion, I will be in support of the motion. Some of us sitting in this House are from the small communities in the NWT and are elected to represent our people. We would not be here if we were not elected by our people. We have to have some kind of a symbol to represent all the people of the NWT, here in the NWT. There are not too many bush pilots in the small communities but there is a symbol of the bush pilots in Yellowknife. I would like to support a symbol



to represent the aboriginal people of the NWT.

**MR. SPEAKER:** To the motion. Honourable Member for Aivilik, would you like to close the debate?

**AN HON. MEMBER:** Question.

**Motion 27-90(1), Carried**

**MR. SPEAKER:** Question has been called. To the motion. All those in favour? Opposed, if any? The motion is carried.

---Carried

Honourable Member for Deh Cho.

**MR. GARGAN:** Mr. Speaker, I would like to get unanimous consent to deal with my motion in regard to the Wildlife Act.

**MR. SPEAKER:** Thank you. Unanimous consent is being sought to deal with the motion given notice of today. Are there any nays? There are no nays. Proceed, honourable Member for Deh Cho.

**Motion 28-90(1): Amendment To Wildlife Act Dealing With Quota Allocation**

**MR. GARGAN:** Thank you, Mr. Speaker. I would like to thank the Members, too.

I MOVE, seconded by the honourable Member for Tu Nede, that this Legislative Assembly requests of the Minister of Renewable Resources that he review the provision of the Wildlife Act dealing with the quota allocation;

AND FURTHER, that the Minister of Renewable Resources consider introducing amendments to the Wildlife Act to provide for a consistent and uniform procedure for quota allocation across the Northwest Territories.

Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you. The motion is in order. To the motion. The honourable Member for Deh Cho.

**MR. GARGAN:** Thank you, Mr. Speaker. I do not know how the Minister might be able to deal with this issue, but it seems that some of the Members do have concerns over the inconsistency in the Wildlife Act with regard to resident hunters, local hunters, commercial hunting, if that is appropriate, the geographic area, the location, the constituency, the group trapping areas. There are a lot of factors that have to be considered. I am not suggesting in any way, shape or form what they should be, but I would hope that the Minister might be able to review the Wildlife Act so that there is some kind of consistency so that certain Members might not have an easier access to quotas, while other Members are caught with a difficult situation. I would hope that the Minister's department would look at the situation and see whether or not this could be resolved so that there is a fairer way of quota allocation. Thank you, Mr. Speaker.

**MR. SPEAKER:** The seconder of the motion, the honourable Member for Tu Nede.

**MR. MORIN:** Thank you, Mr. Speaker. The matter of quota allocations has come up in this House many times, and I have expressed concern to the Minister on a number of occasions about the quota allocation of, for example, musk-ox and buffalo on the east arm of Great Slave Lake. It does not seem to be the same for east and west. I believe that in the

eastern Arctic, quota allocations are given to the hamlets or the HTAs for polar bears, for example. If a polar bear lives close by, then that is that community's quota; but in the western Arctic, the renewable resources quota allocation to our communities is not the same. It is different. I do know the difference between a polar bear and a buffalo or musk-ox, and let me assure Members that there is a difference, but we should be treated equally. The communities should be treated equally. If a community has a harvestable renewable resource in its vicinity, then it should be that community that benefits, not the whole NWT, but the community closest to the renewable resource. That is the reason I am seconding this motion today. Thank you.

**MR. SPEAKER:** Thank you. To the motion.

**AN HON. MEMBER:** Question.

**Motion 28-90(1), Carried**

**MR. SPEAKER:** Question has been called. All those in favour? All those opposed? The motion is carried.

---Carried

Motions. Item 15, first reading of bills. First reading of bills. The honourable Member for Nunakput.

**ITEM 15: FIRST READING OF BILLS**

**First Reading Of Bill 26-90(1): Mental Health Act**

**HON. NELLIE COURNOYEA:** Mr. Speaker, I move, seconded by the honourable Member for Inuvik, that Bill 26-90(1), An Act to Amend the Mental Health Act, be read for the first time.

**MR. SPEAKER:** The motion is in order. To the motion.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? All those opposed? The motion is carried.

---Carried

Bill 26-90(1) has had first reading. Item 16, second reading of bills. The honourable Member for Nunakput.

**ITEM 16: SECOND READING OF BILLS**

**HON. NELLIE COURNOYEA:** Mr. Speaker, I seek consent to go to second reading of Bill 26-90(1).

**MR. SPEAKER:** The honourable Member is seeking consent to give second reading to Bill 26-90(1). Are there any nays? There are no nays. Proceed, Madam Minister.

**Second Reading Of Bill 26-90(1): Mental Health Act**

**HON. NELLIE COURNOYEA:** Mr. Speaker, I move, seconded by the honourable Member for Inuvik, that Bill 26-90(1), An Act to Amend the Mental Health Act, be read for the second time. Mr. Speaker, the purpose of this bill is to amend the Mental Health Act to provide a system of substitute decision-making for patients who are not mentally competent to consent to treatment; to allow a patient who is mentally competent to appoint a representative; to clarify the provisions dealing with treatment; to increase the period of detention under a certificate of involuntary admission from 72 hours to two weeks; to allow the first extension of detention to be signed by two doctors, a second extension to be signed by a doctor and a psychiatrist and further extensions to be obtained from the courts; to allow for a review of the finding of mental

incompetence; to allow in certain circumstances for a review of the choice of substitute consent giver; to remove all references to age; to clarify the restriction on the use of restraint; to require the documentation of the use of restraint; and to clarify a patient's right of access to his or her health record. Thank you.

**MR. SPEAKER:** Thank you. The motion is in order. To the principle of the bill.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? All those opposed? The motion is carried.

---Carried

Bill 26-90(1) has had second reading and is referred to committee of the whole for today. Second reading of bills. The honourable Member for Iqaluit.

#### **Second Reading Of Bill 21-90(1): Workers' Compensation Act**

**HON. DENNIS PATTERSON:** Thank you, Mr. Speaker. I move, seconded by the honourable Member for Sahtu, that Bill 21-90(1), An Act to Amend the Workers' Compensation Act, be read for the second time. The purpose of this bill, Mr. Speaker, is to amend the Workers' Compensation Act to establish an appeals tribunal which can hear appeals from a decision of a review committee on a claim for compensation or on certain issues arising from an employer assessment; to provide for the appointment of the appeals tribunal; to provide for the jurisdiction, powers and duties of the appeals tribunal; to provide that the appeals tribunal shall apply the policy established by the board; and to provide that the board may direct the appeals tribunal to rehear an appeal where the board considers that the appeals tribunal has not properly applied that policy.

**MR. SPEAKER:** Thank you. The motion is in order. To the principle of the bill.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? All those opposed? The motion is carried.

---Carried

Bill 21-90(1) has had second reading and is referred to committee of the whole for today. Second reading of bills. The honourable Member for Yellowknife North.

#### **Second Reading Of Bill 2-90(1): Judicature Act**

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I move, seconded by the honourable Member for Iqaluit, that Bill 2-90(1), An Act to Amend the Judicature Act, be read for the second time. The purpose of this bill, Mr. Speaker, is to amend the Judicature Act to provide for the position of supernumerary judges.

**MR. SPEAKER:** Thank you. The motion is in order. To the principle of the bill.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? All those opposed? The motion is carried.

---Carried

Bill 2-90(1) has had second reading and is referred to committee of the whole for discussion today. Sorry, I will restate that. Bill 2-90(1) is referred to committee of the whole for today. Second reading of bills. The honourable Member for Yellowknife North.

#### **Second Reading Of Bill 4-90(1): Revolving Funds Act**

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I move, seconded by the honourable Member for Sahtu, that Bill 4-90(1), An Act to Amend the Revolving Funds Act, be read for the second time. The purpose of this bill, Mr. Speaker, is to amend the Revolving Funds Act to increase the authorized limit of the Liquor Revolving Fund.

**MR. SPEAKER:** Thank you. The motion is in order. To the principle of the bill.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 4-90(1) has had second reading and is referred to committee of the whole for today. Second reading of bills. The honourable Member for Yellowknife North.

#### **Second Reading Of Bill 7-90(1): Write-Off Of Assets And Debts Act, 1990**

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I move, seconded by the honourable Member for Inuvik, that Bill 7-90(1), Write-off of Assets and Debts Act, 1990, be read for the second time. The purpose of this bill, Mr. Speaker, is to authorize the write-off of debts and assets under sections 24 and 82 of the Financial Administration Act.

**MR. SPEAKER:** Thank you. The motion is in order. To the principle of the bill.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 7-90(1) has had second reading and is referred to committee of the whole for today. Second reading of bills. The honourable Member for Yellowknife North.

#### **Second Reading Of Bill 10-90(1): Loan Authorization Act, 1990-91**

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I move, seconded by the honourable Member for Iqaluit, that Bill 10-90(1), Loan Authorization Act, 1990-91, be read for the second time. The purpose of this bill, Mr. Speaker, is to authorize the Commissioner, or the Minister acting on behalf of the Commissioner, to make loans to municipalities for municipal purposes not to exceed \$27,000,000 for the fiscal year 1990-91.

**MR. SPEAKER:** Thank you. The motion is in order. To the principle of the bill.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 10-90(1) has had second reading and is referred to committee of the whole today. Second reading of bills. The honourable Member for Yellowknife North.

#### Second Reading Of Bill 12-90(1): Jury Act

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I move, seconded by the honourable Member for Inuvik, that Bill 12-90(1), An Act to Amend the Jury Act, be read for the second time. The purpose of this bill is to amend the Jury Act to provide that the procedure for the compilation of a jury list and selection of a jury panel be set out in regulations.

**MR. SPEAKER:** Thank you. The motion is in order. To the principle of the bill.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 12-90(1) has had second reading and is referred to committee of the whole for today. Second reading of bills. The honourable Member for Yellowknife North.

#### Second Reading Of Bill 15-90(1): Temporary Borrowing Authorization Act

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I move, seconded by the honourable Member for Sahtu, that Bill 15-90(1), Temporary Borrowing Authorization Act, be read for the second time. The purpose of this bill, Mr. Speaker, is to provide authority to the Commissioner, or to the Minister or the comptroller general acting for the Commissioner, to borrow money on a temporary basis to ensure that the Consolidated Revenue Fund can meet lawfully authorized disbursements.

**MR. SPEAKER:** Thank you. The motion is in order. To the principle of the bill.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 15-90(1) has had second reading and is referred to committee of the whole for today. Second reading of bills. The honourable Member for Yellowknife North.

#### Second Reading Of Bill 17-90(1): Territorial Court Act

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I move, seconded by the honourable Member for Kivallivik, that Bill 17-90(1), An Act to Amend the Territorial Court Act, be read for the second time. The purpose of this bill, Mr. Speaker, is to enable the Commissioner to appoint an additional person other than a judge or a lawyer to the judicial committee.

**MR. SPEAKER:** Thank you. The motion is in order. To the principle of the bill.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? Opposed, if any?

Just to indicate that there is no quorum in the House at the moment. To the principle of the bill.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 17-90(1) has had second reading and is referred to committee of the whole for today. Second reading of bills. The honourable Member for Yellowknife North.

#### Second Reading Of Bill 23-90(1): Income Tax Act

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I move, seconded by the honourable Member for Sahtu, that Bill 23-90(1), An Act to Amend the Income Tax Act, be read for the second time. The purpose of this bill, Mr. Speaker, is to amend the Income Tax Act to increase the personal and corporate income tax rates and to decrease the income tax rate for small businesses.

**MR. SPEAKER:** Thank you. The motion is in order. To the principle of the bill.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 23-90(1) has had second reading and is referred to committee of the whole for today. Second reading of bills. The honourable Member for Amittuq.

#### Second Reading Of Bill 22-90(1): Wildlife Act

**HON. TITUS ALLOOLOO:** Mr. Speaker, I move, seconded by the honourable Member for Kivallivik, that Bill 22-90(1), An Act to Amend the Wildlife Act, be read for the second time. The purpose of this bill, Mr. Speaker, is to amend the definition of "hunters and trappers association" in the Wildlife Act; and to allow for regulations respecting the recognition of hunters and trappers associations.

**MR. SPEAKER:** The motion is in order. To the principle of the bill.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 22-90(1) has had second reading and is referred to committee of the whole for today.

Item 17, consideration in committee of the whole of bills and other matters: Committee Report 1-90(1); Bill 9-90(1); Committee Report 2-90(1); Motion 5-90(1); Bill 3-90(1); Bill 11-90(1); Bill 20-90(1); Bill 24-90(1); Bill 2-90(1); Bill 4-90(1); Bill 7-90(1); Bill 10-90(1); Bill 12-90(1); Bill 15-90(1); Bill 17-90(1); Bill 21-90(1); Bill 22-90(1); Bill 23-90(1); Bill 26-90(1); Committee Report 4-90(1), with Mr. Gargan in the chair.

According to the motion giving authority for the Speaker to set hours, we will ask that the Chair report back when the House

feels that they have concluded the business of the House.

**ITEM 17: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS AND OTHER MATTERS**

**CHAIRMAN (Mr. Gargan):** The committee will now come to order. Mr. House Leader, what is the government's wish?

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Chairman. The government is prepared to proceed with the Department of Social Services, followed by the Department of Finance.

**CHAIRMAN (Mr. Gargan):** Does the committee agree?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Gargan):** We will take a 15 minute break.

--SHORT RECESS

**Bill 9-90(1): Appropriation Act, 1990-91**

**Department Of Social Services**

The committee will come to order. When we concluded the main estimates for 1990-91 we were on pages 15.13, community and family support services. Does the Minister wish to bring in her witnesses?

**HON. JEANNIE MARIE-JEWELL:** Yes.

**CHAIRMAN (Mr. Gargan):** For the record, Madam Minister, would you introduce your witnesses?

**HON. JEANNIE MARIE-JEWELL:** Thank you, Mr. Chairman. On my left is Mr. Bernie Doyle, deputy minister, and on my right is Mrs. Phyllis Sartor, director of finance and administration.

**Community And Family Support Services, Total O And M, Agreed**

**CHAIRMAN (Mr. Gargan):** Thank you. Community and family support services, total O and M, \$31,826,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Details Of Grants And Contributions**

**Grants, Total O And M, Agreed**

**CHAIRMAN (Mr. Gargan):** Thank you. Department of Social Services, details of grants and contributions. Grants, total grants, \$715,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Contributions, Total O And M, Agreed**

**CHAIRMAN (Mr. Gargan):** Contributions, pages 15.14, 15.15, 15.16, 15.17. Total contributions, \$11,892,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Grants And Contributions, Total O And M, Agreed**

**CHAIRMAN (Mr. Gargan):** Total grants and contributions, \$12,607,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Total O And M, Agreed**

**CHAIRMAN (Mr. Gargan):** We will go back to program summary, page 15.08. Total O and M, \$80,846,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Gargan):** Thank you. This concludes the O and M main estimates for the Department of Social Services.

**Directorate, Equipment Acquisition, Headquarters, Total Capital, Agreed**

Capital, page 15.09, directorate. Equipment acquisition, headquarters, total headquarters, \$20,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Gargan):** Total equipment acquisition, \$20,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Gargan):** Total directorate, \$20,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Family And Children's Services**

**Buildings And Works, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Details of capital, family and children's services, buildings and works, headquarters, total headquarters, \$100,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Buildings And Works, Inuvik, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Inuvik, total Inuvik, \$100,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Buildings And Works, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Total buildings and works, \$200,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Equipment Acquisition, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Equipment acquisition, headquarters, total headquarters, \$53,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Total equipment acquisition, \$53,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Contributions, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Contributions, headquarters, total headquarters, \$200,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Total contributions, \$200,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Family And Children's Services, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Total family and children's services, \$453,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Corrections Services**

**Buildings And Works, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Thank you. Page 15.14, detail of capital. Corrections Services, buildings and works, headquarters, total headquarters, \$227,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Buildings And Works, Fort Smith, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Fort Smith, total Fort Smith, \$100,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Buildings And Works, Baffin, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Baffin, total Baffin, \$10,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Buildings And Works, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Total buildings and works, \$337,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Equipment Acquisition, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Equipment acquisition, headquarters, total headquarters, \$49,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Equipment Acquisition, Fort Smith, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Fort Smith, total Fort Smith, \$30,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Equipment Acquisition, Baffin, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Baffin, total Baffin, \$82,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Equipment Acquisition, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Total equipment acquisition, \$161,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Contributions, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Contributions, headquarters, total headquarters, \$100,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Total contributions, \$100,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Corrections Services, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Total Corrections Services, \$598,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**Alcohol, Drugs And Community Mental Health Services**

**Contributions, Headquarters, Total Capital**

**CHAIRMAN (Mr. Gargan):** Alcohol, drugs and community mental health services, contributions, total headquarters. Mr. Pedersen.

**MR. PEDERSEN:** Mr. Chairman, could the Minister inform us under alcohol and drug treatment centres, various, the breakdown of the \$2,700,000?

**CHAIRMAN (Mr. Gargan):** Madam Minister.

**HON. JEANNIE MARIE-JEWELL:** Mr. Chairman, \$2.7 million is designated for the Hay River Reserve. The amount of \$1,876,000 is capital designated for the Hay River Reserve; \$300,000 is for assistance to Northern Addiction Services to support the construction of a counselling centre on the site of their proposed 20-bed residential treatment centre. The estimate of \$1.8 million for capital apparently was arrived at after the estimate of the \$2.7 was placed in the budget estimates. Therefore it has been indicated to me that up to \$600,000 will require reprofiling for future years on capital for treatment centres.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Pedersen.

**MR. PEDERSEN:** Thank you, Mr. Chairman. As I understand it, the \$2.7 million for the current estimate really should be \$2,176,000 and there is \$524,000 for reprofiling in that. Mr. Chairman, on the facility for the Hay River Reserve, it would seem from the amount of money involved that it is considerably larger than the reserve itself would use. Would the Minister inform us how many beds this facility would be, and which area is it intended to serve?

**CHAIRMAN (Mr. Gargan):** Madam Minister.

**HON. JEANNIE MARIE-JEWELL:** Mr. Chairman, the intended facility for the Hay River Reserve is designated as a 30-bed residential complex, and it is intended not only for the use of individuals on the reserve, but also for the use of any individual in the Territories who requires the use of a treatment facility.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Pedersen.

**MR. PEDERSEN:** Mr. Chairman, could I have some clarification? The Minister said before, by the numbers she gave me, that there is \$524,000 that is not, in fact, now spoken for out of the \$2.7 million, and she mentioned that this would be reprofiled. Just what does "reprofiling" mean? Does it mean that that money will be available to put into other capital projects in the same category?

**CHAIRMAN (Mr. Gargan):** Madam Minister.

**HON. JEANNIE MARIE-JEWELL:** Mr. Chairman, it basically means that the requirement in future years for these types of projects will be there and that is the indication of reprofiling those funds.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Pedersen.

**MR. PEDERSEN:** Mr. Chairman, we do not have the power to approve now and simply say that if we do not use them we will use them next year. I believe we have to come in with a negative supplementary estimate if there is \$524,000 unused.

We cannot just apply it to future years' needs. It would then lapse. Is the Minister saying that she is asking for \$2.7 million, but intends to lapse \$524,000 of this?

**CHAIRMAN (Mr. Gargan):** Madam Minister.

**HON. JEANNIE MARIE-JEWELL:** Mr. Chairman, because of the decision to try to meet the required number of alcohol treatment spaces that we need in the North, when the strategic plan came to the department -- I believe in the latter part of December -- a rough estimate of the amount for planning was put into the budget and, as I had indicated, it is a rough estimate. Because the planning is not done as to the amount they actually need, that was the purpose of putting those amounts of funding identified in the budget.

**CHAIRMAN (Mr. Gargan):** Mr. Pedersen.

**MR. PEDERSEN:** Thank you, Mr. Chairman. I do understand that, Mr. Chairman, but I still would like the Minister to tell me what will happen to the \$524,000 that will not be used. Will it be lapsed, or will it be applied to some other project which we have not seen in this book?

**CHAIRMAN (Mr. Gargan):** Madam Minister.

**HON. JEANNIE MARIE-JEWELL:** Mr. Chairman, because the exact amount was not brought forward to build the facility, those funds may be required.

**CHAIRMAN (Mr. Gargan):** Thank you. Alcohol, drugs and community mental health services, contributions, headquarters, total headquarters, \$3,000,000. Mr. Ningark.

**MR. NINGARK:** Thank you, Mr. Chairman. Madam Minister, I would like to know how many senior citizen home facilities there are in the Keewatin, in Baffin and in Kitikmeot. Thank you.

**CHAIRMAN (Mr. Gargan):** Mr. Ningark, we are getting into that on page 15.19. We are on page 15.18 right now. Mr. Kilabuk.

**MR. KILABUK:** (Translation) Mr. Chairman, where are we? Are we on page 15.17? I wanted to go back to page 15.17 for a few minutes. If it is okay with the other Members, I would like to go back to page 15.17 so I could ask a question. It is up to you, Mr. Chairman.

**CHAIRMAN (Mr. Gargan):** Page 15.17. Is that the page you wanted to return to, Mr. Kilabuk?

**MR. KILABUK:** (Translation) Mr. Chairman, I want to return to page 15.16.

**CHAIRMAN (Mr. Gargan):** Mr. Kilabuk is requesting that we return to page 15.16. Does the committee agree? Mr. Pedersen.

**MR. PEDERSEN:** Mr. Chairman, Mr. Kilabuk's translated version into Inuktitut is numbered differently from mine in English. My page 15.18 is his page 15.17.

**CHAIRMAN (Mr. Gargan):** Thank you. Could you tell me which heading, please?

**MR. ARLOOKTOO:** (Translation) Mr. Chairman, I am not sure if it is the correct page, but it is pertaining to the alcohol and drug programs.

**CHAIRMAN (Mr. Gargan):** We have not concluded that one yet. You could make a comment on that. I am sorry, there was a bit of a mix-up, I believe. We are on alcohol, drugs

and community mental health services, contributions, headquarters, total headquarters, \$3,000,000. Mr. Pedersen.

**MR. PEDERSEN:** Mr. Chairman, I do not feel I had a satisfactory reply to what would happen to the \$524,000 that the Minister cannot explain the use of.

**Motion To Delete \$524,000 From Social Services Capital Budget**

I would therefore like to move a motion that we delete \$524,000 from the last line in total alcohol, drugs and community mental health services on page 15.18. If the demand comes up later on, the Minister can come back with a supplementary appropriation. But I do not have an explanation for it now.

**CHAIRMAN (Mr. Gargan):** Can we have a copy of the motion please? Your motion is in order. To the motion. Mr. Pedersen.

**MR. PEDERSEN:** Mr. Chairman, I do not feel I had a satisfactory answer from the Minister or her officials. I was told there was \$1,876,000 required for the facility on the Hay River Reserve and a contribution to Northern Addiction Services of \$300,000. That is \$2,176,000. A difference of \$524,000, a little over half a million dollars. I have not received a satisfactory answer to what will happen to that or what it is intended to be used for and I am not prepared to vote in favour of approving a capital amount of this nature to be left floating around for whatever the department wishes to use it for. Because of that, unless I can receive a satisfactory answer for what that \$524,000 is intended for, the motion is then intended to take it out. If it is required later on and it is documented that it is required, then there are other means, such as a supplementary estimate that can be introduced, or a special warrant if it is that urgent. But if there is an urgency for it, then surely the Minister or her officials should be able to tell me precisely what it is to be used for.

**CHAIRMAN (Mr. Gargan):** To the motion. Madam Minister.

**HON. JEANNIE MARIE-JEWELL:** Mr. Chairman, I just want to make it perfectly clear to the House that the estimated amount in our budget was put forth on the beds required for the NWT as a result of the strategic plan. However, since we recognized the need for an additional 50-some beds for the Territories, then \$300,000 would be designated to Yellowknife for their 20-bed residential treatment centre. It was difficult to determine the amount we would need for the facility on the Hay River Reserve. Because of the planning not being completed and the amounts specified for a 30-bed space residential complex, this estimate was put forth.

However, I can indicate to the Members that until the amounts come in that are structured amounts, certainly there has been a projected amount of \$500,000 that will possibly not be required. It is difficult to determine because the planning is not completed. But I am willing to allow the \$500,000 to be deleted and a supp can be brought in once the actual amounts come in. But because we have been dealing with this, the amounts in our budget are estimated.

**CHAIRMAN (Mr. Gargan):** To the motion. Mr. Whitford.

**MR. WHITFORD:** Mr. Chairman, I think that the people that have given information to the Minister concerning alcohol and drug rehabilitation in the NWT should be commended for the hard work they have been doing. It is up to this Legislative Assembly, which at some point in time has recognized the effects that alcohol and drugs have on people in the North. I do not think we should be cutting money back after it has

been chased after so hard and finally firmly established in this budget. I certainly will not be supporting any kind of budget that will strip any kinds of moneys going to this very essential program.

**CHAIRMAN (Mr. Gargan):** To the motion. Mr. Pedersen.

**MR. PEDERSEN:** Thank you, Mr. Chairman. I wish to point out that recommendation 24 of the standing committee on finance was that the committee recommends that the capital funding for alcohol and drug treatment centres be removed from the estimates and brought forward at such time as the Department of Social Services has specific projected costs. There is no intention, either by the recommendation of the standing committee on finance, nor with the motion that I have made now, to deny the program of alcohol, drugs and community mental health services the funding it requires. In fact, this House is quite clearly on record as wanting to put more money into that. The best estimate the Minister has at the moment is \$1,876,000 for that facility. We will approve the best estimate, with assurance to the Minister that if more money is required, then by all means come in with a supplementary estimate and I, for one, will approve it without any question. But I do not see that there is any need to leave \$500,000 floating around in this budget when we are in a deficit situation. So I will leave it at that.

**CHAIRMAN (Mr. Gargan):** To the motion.

**AN HON. MEMBER:** Question.

**Motion To Delete \$524,000 From Social Services Capital Budget, Carried**

**CHAIRMAN (Mr. Gargan):** Question has been called. All those in favour? Opposed, if any? The motion is carried.

---Carried

**Contributions, Headquarters, Total Capital, Agreed**

Alcohol, drugs and community mental health services, \$2,476,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Community And Family Support Services**

**Buildings And Works, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Community and family support services, buildings and works, headquarters, total headquarters, \$140,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Buildings And Works, Fort Smith, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Fort Smith, total Fort Smith, \$105,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Buildings And Works, Keewatin, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Keewatin, total Keewatin,

\$105,000. Mr. Ernerk.

**MR. ERNERK:** Thank you, Mr. Chairman. My question is with regard to the handicapped adult group home in Rankin. Madam Minister, what are you talking about. How many adults? How big of a building?

**CHAIRMAN (Mr. Gargan):** Madam Minister.

**HON. JEANNIE MARIE-JEWELL:** Mr. Chairman, it is proposed that it be a six to eight-bed facility for the Keewatin.

**CHAIRMAN (Mr. Gargan):** Keewatin, total Keewatin. Mr. Pollard.

**MR. POLLARD:** Thank you, Mr. Chairman. Could the Minister explain to us how the moneys for these senior citizens' care homes is acquired? Is it all territorial money or is there federal money in there as well?

**CHAIRMAN (Mr. Gargan):** Madam Minister.

**HON. JEANNIE MARIE-JEWELL:** Mr. Chairman, senior citizens' facilities are cost shared with CMHC on a 75 and 25 per cent basis. Twenty-five per cent GNWT funds and 75 per cent CMHC funds.

**CHAIRMAN (Mr. Gargan):** Thank you. Keewatin, total Keewatin, \$105,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

#### **Buildings And Works, Kitikmeot, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Kitikmeot, total Kitikmeot, \$105,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

#### **Buildings And Works, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Total buildings and works, \$455,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

#### **Equipment Acquisition, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Equipment acquisition, headquarters, total headquarters, \$35,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Gargan):** Total equipment acquisition, \$35,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

#### **Contributions, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Headquarters, contributions, total headquarters, \$79,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

#### **Contributions, Fort Smith, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Fort Smith, total Fort Smith, \$585,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

#### **Contributions, Inuvik, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Inuvik, total Inuvik, \$630,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

#### **Contributions, Baffin, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Pages 15.22, Baffin, total Baffin, \$661,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

#### **Contributions, Keewatin, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Keewatin, total Keewatin, \$84,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

#### **Contributions, Total Capital**

**CHAIRMAN (Mr. Gargan):** Total contributions, \$2,039,000. Agreed? Mr. Ningark.

**MR. NINGARK:** Thank you, Mr. Chairman. Maybe this is the appropriate time for me to ask if there are any senior citizens' homes in the Kitikmeot Region.

**CHAIRMAN (Mr. Gargan):** Madam Minister.

**HON. JEANNIE MARIE-JEWELL:** Mr. Chairman, no, currently there are no senior citizens' homes in the Kitikmeot. There are assessments going on in the Kitikmeot to determine if there is a need for a senior citizens' home.

**CHAIRMAN (Mr. Gargan):** Mr. Ningark.

**MR. NINGARK:** Mr. Chairman, some years ago, if I recall correctly, about 10 or 15 years ago there was a senior citizen moved to Aklavik because we did not have a facility in the region. I am sure in the last 10 years there are a number of people who have needed this care. I am sure the honourable Minister will agree with me that there is a need for such a facility in the region. Thank you.

**CHAIRMAN (Mr. Gargan):** Madam Minister.

**HON. JEANNIE MARIE-JEWELL:** Mr. Chairman, if the assessment reveals that there is a need for a senior citizens' home in the Kitikmeot, then we certainly will make every effort, on behalf of the department, to address that need, as we have



been doing with other regions.

**CHAIRMAN (Mr. Gargan):** Thank you, Madam Minister. Mr. Ningark.

**MR. NINGARK:** Thank you, Mr. Chairman. I am specifically speaking for Pelly Bay, Gjoa Haven and Spence Bay, because Spence Bay indicated to me that they need one in Spence Bay and they were willing to serve the communities of Gjoa Haven and Pelly Bay but I have not had any response from Pelly or Gjoa Haven, just for the record. Thank you.

**CHAIRMAN (Mr. Gargan):** Thank you, Mr. Ningark. Mr. Ernerk.

**MR. ERNERK:** Thank you, Mr. Chairperson. Along the same lines as Mr. Ningark, honourable Member for Natilikmiot, I would like to ask one or two questions. How does the department arrive at the decision to build a senior citizens' home in a community? Who is able to utilize these senior citizens' homes, say in a place like Arviat -- just the community itself, or the whole region?

**CHAIRMAN (Mr. Gargan):** Thank you. Madam Minister.

**HON. JEANNIE MARIE-JEWELL:** Mr. Chairman, once the request comes from the community, an assessment, as I had indicated, is done to determine whether a need for a senior citizens' home is there. The community then sets up a committee to determine the type of senior citizens' facility, size and what area it would be used for.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Ernerk.

**MR. ERNERK:** Thank you, Mr. Chairman. I think I sort of understand the answer of the Minister, which leads me to this next question. What about for people who require special care? I am aware of one individual, and I think the Minister is aware of this individual from Rankin Inlet, who moved to Yellowknife some weeks ago because this individual needed practically 24 hour care, for which no such facilities exist in a place like Rankin Inlet. Can somebody like this, who requires special care by the medical personnel, be sent to a place like Arviat instead of a place like Yellowknife where surroundings are so very much more strange than, say, in his own homeland? I wonder if my question is understood.

**CHAIRMAN (Mr. Gargan):** Madam Minister.

**HON. JEANNIE MARIE-JEWELL:** There are different levels of care for senior citizens. If I may explain. Senior citizens' homes generally take in seniors who are capable of looking after themselves. Once they feel that there is a need for closer supervision, then it is considered that a need for personal care facilities is the next step for senior citizens, or possibly chronic care facilities where they are available. But the Department of Social Services is responsible for senior citizens' facilities that take care of seniors designated to be level I or level II care, which is determined by their ability to look after themselves. Anything after, which requires possibly 24 hour supervision, is deemed as level III care and level IV care, which lies then under the responsibility of Health for these types of facilities. Thank you.

#### **Contributions, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Total contributions, \$2,039,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Community And Family Support Services, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Thank you. Total community and family support services, \$2,529,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Capital recoveries. Page 15.24, distribution of budget, page 15.25. Are there any questions? Can we go back to program summary, page 15.07?

#### **Total Capital, Agreed**

Department of Social Services, total capital expenditure, \$6,076,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Do Members agree that the Department of Social Services is now concluded?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Thank you. I would like to thank Mr. Doyle and Mrs. Sartor for their presence here. Madam Minister, thank you.

Department of Finance. Mr. Ballantyne, do you wish to make your opening statement now?

#### **Department Of Finance**

##### **Minister's Opening Remarks**

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Chairman. I am pleased to present the proposed main estimates for the Department of Finance for the 1990-91 fiscal year. This is a really exciting opening statement.

Before discussing the department's budget, I would like to outline to the Assembly the responsibilities of the department in terms of supporting operations in government, including those functions in support of the government's economic development strategy.

The economic strategy presented by the Minister of Economic Development and Tourism outlines several objectives regarding economic growth and development. A key facet of this strategy is a requirement for sound fiscal management. Such sound fiscal management must reflect expenditure and tax initiatives unique to our system. Taxation levels must provide strong incentives for individuals and firms to work and do business in the North. Significant effort will be required by my officials on an ongoing basis to evaluate and plan tax initiatives that provide these incentives. We continue to have among the lowest tax rates in the country and tax rates that have remained relatively stable for many years.

With restricted funding levels from the federal government, limited ability to increase own-source revenues, and the need for tax rates to support economic initiatives in the North, significant expenditure planning by my department is essential. Plans for a balanced and reasonable approach to preserving our fiscal integrity is required, providing funding essential for programs and services while operating within our means.

The Department of Finance is mandated with a variety of responsibilities to support government functions, including legislated responsibilities for financial management and administration. My department's financial planning responsibilities for government are primarily comprised of revenue planning, including the major responsibility for negotiating for federal funding. The revenue planning forms a basis for the development of expenditure plans.

Once annual plans are in place, my department is mandated the responsibility for financial management, including the development of systems and controls to facilitate departments in the provision of their responsibilities. These systems are implemented to oversee the expenditure and collection of public funds. Finally, my department is mandated for the responsibility of financial reporting of the results of government operations to the Assembly and to the public.

In this continuum of financial planning, management and reporting of government finances, a number of key activities must be provided in support of all government activities.

First, not only has my department expended significant effort in the past, but it will be necessary to continue to expend significant efforts in terms of territorial revenue, taxation and fiscal initiatives. Continuing actions will be necessary in such matters as negotiating federal financing and on evaluating the impacts on the North of federal fiscal and taxation initiatives.

Second, Finance will continue to have a major support role to the Financial Management Board in the conduct of its responsibilities, including the development of annual budgetary plans. In these times of restraint, significant effort will be required to assist the board in its reviews of programs and services.

Third, the department continues to assist all departments in their dealings with other jurisdictions on fiscal matters, most notably the devolution of programs from the federal government. Activities will continue to be required in such areas as analysing the fiscal impacts of the Northern Accord and land claims.

Fourth, finance is responsible for developing procedures and systems which support the provision of decentralized services by all departments. The government's financial control procedures and computerized processing systems require continuous updating to respond to a vast degree of change in government activities. Of considerable importance has been the ability of the financial information system to respond to a tripling in transactions in five years alone, from one million transactions processed in 1983-84 to over three and one-half processed in 1988-89. This has been achieved without proportionate person year increases.

Fifth, my department continues to respond to significantly increased payroll processing requirements resulting from the development of boards and agencies and from reporting requirements to the federal government and to employees.

Sixth, accountability to the public and to the Assembly continues to be a key priority of the government. Financial information is provided to the public, the Assembly and to such committees as the standing committee on finance and the standing committee on public accounts, in order to provide the level of information necessary to make informed decisions. We have responded to 17 million requests from Mr. Pollard in the last year. A slight exaggeration, for the record.

---Laughter

The annual public accounts continues to evolve in response

to Assembly committee requests for more detailed information and to expand the level of information provided in the accounts. The statements are now available in the fall session as opposed to the following winter session, and for the first time in any jurisdiction in Canada the GNWT has followed the recommendations of the Canadian accounting profession by developing consolidated statements. These statements reflect the financial operations of the government and its key public agencies. It is also ensured that emphasis is placed on the provision of operating reports to managers within government. In periods of tight fiscal operations, accurate, timely and comprehensive reports are critical to provide managers with the information required to monitor the ongoing operation of their responsibilities.

Seventh, support will continue to be provided to public agencies that require specialized financial services. Beyond the references to agencies that I have already made, my department has revised its computerized financial systems to meet the needs of regional health boards, thereby providing the ability to use regionally based staff.

Of considerable interest to Members is the investment pooling support function provided to public agencies. This function offers the government's investment services to all agencies at no cost to the agencies. As a result, investment revenue for these agencies is maximized, revenue they can utilize for their programs and services. To date 15 agencies are utilizing this service.

Mr. Chairman, these seven primary responsibilities of the Department of Finance that I have outlined will continue to receive the level of priority required for the efficient and effective operation of programs. A limited number of funding requests are proposed in the 1990-91 budget. These requests are more than offset by reductions in other areas of the department's budget.

In the upcoming fiscal year, there is an overall budget reduction of \$294,000 and 3.9 person years from the revised 1989-90 main estimates. I am currently reviewing with my officials the best way to implement these reductions, making every effort to accommodate employees and to minimize the decrease in service directly to the public.

Mr. Chairman, I would now like to proceed with the department's proposed estimates.

**CHAIRMAN (Mr. Gargan):** Mr. Pollard, report of the standing committee on finance.

#### Comments From The Standing Committee On Finance

**MR. POLLARD:** Thank you, Mr. Chairman. Mr. Chairman, the Minister mentioned the 17 million requests and the answers that he has given to those -- I would remind him, sir, there are still 1,437,000 outstanding.

---Laughter

Block funding by the GNWT. A large part of the GNWT budget is provided to various boards and agencies. Recommendation nine from the committee is that it recommends that the Department of Finance take a lead role, where block funding is provided, to ensure GNWT fiscal policies such as tendering for the expenditure of public funds are applied and the funds are used in a fiscally responsible manner.

We still have some problems with payroll tax. The government has a limited population base for taxation efforts. However, there is a significant number of employees in the NWT who earn their income in the NWT and live and pay

taxes elsewhere. The standing committee on finance believes that a payroll tax would capture some of these lost taxes and should be investigated by the Department of Finance. Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Gargan):** Thank you, Mr. Pollard. Does the committee agree that the Minister bring in his witnesses?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Mr. Ballantyne, would you introduce your witnesses?

**HON. MICHAEL BALLANTYNE:** Mr. Chairman, I have with me Eric Nielsen, deputy minister of finance, and Jim Nelson, comptroller general.

**CHAIRMAN (Mr. Gargan):** Department of Finance, general comments. Does the committee agree to go through the details?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### Directorate, Total O And M, Agreed

**CHAIRMAN (Mr. Gargan):** Page 4.09, directorate, total O and M, \$1,786,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### Revenue And Asset Management, Total O And M, Agreed

**CHAIRMAN (Mr. Gargan):** Revenue and asset management, total O and M, \$2,214,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### Government Accounting, Total O And M, Agreed

**CHAIRMAN (Mr. Gargan):** Government accounting, total O and M, \$8,319,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### Fiscal Policy, Total O And M, Agreed

**CHAIRMAN (Mr. Gargan):** Fiscal policy, total O and M, \$752,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### Debt Financing, Total O And M, Agreed

**CHAIRMAN (Mr. Gargan):** Debt financing, total O and M, \$4,845,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### Tax Administration, Total O And M

**CHAIRMAN (Mr. Gargan):** Tax administration, total O and M. Mr. Pollard.

**MR. POLLARD:** Thank you, Mr. Chairman. Today the Minister responded to questions asked earlier by myself and Mr. Kilabuk about fuel taxes. I wonder if the Minister could tell us what the taxes are on different fuels in the NWT.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** Mr. Chairman, I think the chairman of the committee wanted it for fuel. It is 8.5 cents a litre leaded and 8.5 cents a litre unleaded, 7.2 cents a litre diesel and one cent a litre for aviation.

**CHAIRMAN (Mr. Gargan):** Thank you, Mr. Minister. Mr. Pollard.

**MR. POLLARD:** Mr. Chairman, how about heating fuel?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** I think that was part of my long response today, but there is no tax on heating fuel.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Pollard.

**MR. POLLARD:** Fuel put into stationary generators, Mr. Chairman?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** It would be 7.2 cents a litre.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Pollard.

**MR. POLLARD:** What about diesel fuel that goes into trucks and vehicles on the highway, Mr. Chairman?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** I think it is the same, 7.2 cents.

**CHAIRMAN (Mr. Gargan):** Thank you, Mr. Minister. Mr. Pollard.

**MR. POLLARD:** My memory is not that good, Mr. Chairman. Perhaps the Minister could remind me, but I thought he said today that where there was fuel used in diesel generators or diesel engines that were stationary, non-motive, because they were not using the highway system and so on and so forth, they were not such a burden upon the government. I thought I understood him to say that they paid less tax. Mr. Chairman, I wonder if the Minister could confirm that.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** The Member is correct. I have the newest update on information here: non-motive diesel tax is 29 per cent of on-highway gas, which is 2.5 cents a litre. Maybe I could go through it; I have more detailed notes here. On-highway gasoline is 8.5 cents a litre; off-highway gasoline is 5.1 cents a litre; motive diesel is 7.2 cents a litre; non-motive diesel is 2.5 cents a litre; railway diesel is 9.1 cents a litre; aviation is one cent a litre.

**CHAIRMAN (Mr. Gargan):** Thank you, Mr. Minister. Mr. Pollard.

**MR. POLLARD:** I think Mr. Kilabuk was asking about boats. Am I given to understand that a boat is considered off-highway and would be only eligible for the 5.1 cents per litre taxation if it is for a vessel? Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** It depends where they buy it. If they buy it from the pump, they pay the regular price.

**CHAIRMAN (Mr. Gargan):** Mr. Pollard.

**MR. POLLARD:** I wonder if I could get some clarification on that, Mr. Chairman.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** My understanding is that if, for instance, you buy it in Yellowknife and you are using it in the community you can apply for a rebate. If you use it in an off-highway community, you can apply for a rebate.

**CHAIRMAN (Mr. Gargan):** Mr. Pollard.

**MR. POLLARD:** Mr. Chairman, what about if you buy it in Yellowknife and you are using it on the water, which is definitely off-highway? It is not an off-highway community; it is in Yellowknife but it is used off the highway. Do you still qualify for the discount because you are going to use it off-highway? Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** I have no idea, but I will check it out right now. I do not have a boat. Mr. Chairman, if you go on to another item, I will get back to the Member on that particular statistic.

**CHAIRMAN (Mr. Gargan):** Mr. Pollard.

#### Reasons For Not Imposing Payroll Tax

**MR. POLLARD:** Mr. Chairman, my concern now is why the Minister has not tried to impose a payroll tax in order to stop some leakage of dollars earned in the Northwest Territories, but the tax is being paid in other provinces. I know the department has examined it on a number of occasions. I just wonder why there is nothing being done in this regard, Mr. Chairman.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** It is something that we have looked at over the past few years, and there are a number of reasons why we decided not to go with that. One, it looked like there was a trend that there was less leakage, that actually people were paying their taxes here. I have to say, on that one, that people can pay their taxes here, but they do that at their own risk. They actually could get tagged by the federal government for doing it, so we cannot actually encourage them to do that. The other problem was that we felt that in order to be fair to northern residents, we would have to have some kind of tax credit for northern residents which, again, is a large administrative problem.

In some of the discussions I have had with employer groups and with unions, they were not very supportive whatsoever because they see, whether you take it from the employer as a payroll tax, or from the employee, they would get off their cheque every week a certain amount of money and then they get, at the end of the year, some sort of a credit. There was a lot of personal resistance to it. For those two reasons, it was felt that until such a time as there is a substantial

increase in employees who work here but reside elsewhere – for instance if a pipeline is being built – it is not worth the administrative hassles, nor is it worth, we think, the bad feelings it would generate among individuals who have money taken off their cheques, if that is an employee. If it is an employer, it would increase the cost of doing business to them and we think a corporate tax is a better way of achieving that. Those are the reasons we have not done it up to now, but we are still open to it. We are waiting until there is a sizeable increase in the number of these people who work in the North but reside elsewhere.

**CHAIRMAN (Mr. Gargan):** Thank you, Mr. Minister. Mr. Pollard.

**MR. POLLARD:** Mr. Chairman, when you hire somebody you fill in a TD-1, or the employee fills in a TD-1, signs that document and swears it is the truth. On that document, there is a series of classifications of tax. Why could the Minister not investigate the possibility of making another class of tax on there so that if you declare that you are not a resident of the NWT – and let us remember that when you sign that document you are bound by it – you could come under a different tax bracket. Then the employer would just deduct tax from people who live in the South and work in the North at a different rate than he would take it off a person who lives in the NWT.

I know what the Minister is going to say. He is going to say that there is going to be a lot of paperwork in tracking that down, but that does not breed any hard feeling other than the fact that a person who lives in the South and earns money in the North is going to be paying a higher tax than the person who is working beside him or her, who resides in the NWT. I wonder if the Minister could look at that. Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** Certainly we can look at it, but I can see some potential problems. As the honourable Member knows, when you state your place of residence as of December 31st – for instance if that person said it is Alberta, then they would not be paying tax here. It would not matter if you put them in a different tax category. The problem, and one of the reasons is that people, even though we have a lower personal income tax rate than anywhere else in the country, if they are living in company-provided housing and they declared the NWT the place of residence, there is the possibility that the federal government will tax them on that accommodation. From our announcement so far, the difference between what they saved by paying the lower tax rate has the potential, if the federal government goes after them, to being more than offset for higher taxes on accommodation.

**CHAIRMAN (Mr. Gargan):** Mr. Pollard.

**MR. POLLARD:** Mr. Chairman, what I was suggesting was that if we knew that they were from Alberta or from somewhere else in Canada and there was a certain tax break, we would tax them at 10 per cent more than that. I admit, the other portion would go to Alberta, Saskatchewan or Manitoba, but we would retain the extra 10 per cent. Does that make any sense to the Minister?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

#### Problems Under Mobility Clause In Charter Of Rights And Freedoms

**HON. MICHAEL BALLANTYNE:** We have had some problems when we have approached this before because of

the mobility clause in the Charter of Rights and Freedoms, that you do have the right to reside in any province and work in another province. Our legal advice has been that that could very easily cause us some problems under the charter.

**CHAIRMAN (Mr. Gargan):** Mr. Pollard.

**MR. POLLARD:** So the Minister was saying something about if there was large activity up here, pipeline or something like that, what would the Minister propose to do when it looks like it is worth his while to get more taxes out of these people? What procedure would he use then?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** There are two ways to approach it. If for instance, there is a lot more activity, one way of doing it, maybe an easier way, would be to increase that large corporate tax rate. The other way to do it would be to do that which I expressed before, to have a tax credit. Have a payroll tax on either employers or employees, with a credit back. The advantage of it is there is a lot more volume if you have some economy of scale and size. It would make more sense to have that administrative cost with a higher volume of persons being processed.

**CHAIRMAN (Mr. Gargan):** Mr. Pollard.

**MR. POLLARD:** But I thought that the Minister had recently said that that would cause animosity, that unions would be unhappy, if we said we would take the tax off you and give you a credit at the end of the year. So what would be the difference with the animosity now as opposed to the animosity if they were working on a pipeline?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** Again it is a matter of what is the end result; if you could show to the people of the Territories that there is a significantly profitable end result by doing this, then I think they would be likely to accept it. But if they had the feeling that for a very small amount of money, you are interfering with their lives, then I think they would be less likely to accept it. So the two components of it, one is the economy of scale and size and a larger number of people, so the administrative hassles make more sense, and the other one is that if you could show that you have a big pool of money to be able to put into programs, I think people may be more likely to accept it.

**CHAIRMAN (Mr. Gargan):** Mr. Pollard.

**MR. POLLARD:** Mr. Chairman, if the Minister wants to tell me that he does not want to do it -- I will accept that. But all I am hearing and I have heard for three years now since I have been in the Legislative Assembly is excuses, excuses, excuses. I would like to get it straight. Are we going to continue to let people come into the Territories, reap the benefits of high wages, reap the benefits of living in nice camps, getting cheap food and commuting back to Edmonton every two weeks or three weeks, whatever the case might be, are we going to continue to do that and stand idly by, as a government, while these people do it? Or are we going to get busy and do something to get some money out of those people?

I do not mind if the Minister wants to say to me, "No, I am not prepared to do it." Let him go ahead and say that and then I can make another move, I can make a motion, I can do something. But I am getting run around the bush here, no matter how many suggestions I put forward. We have all kinds of smart people in the Department of Finance. We have all kinds of computers. We have all kinds of legal aid in the

NWT and I am talking about the kind that sit in the Department of Justice, and if they cannot figure a way around this problem, then something is wrong, Mr. Chairman. So I will take a straight answer from the Minister. Either he wants to do something about it or he does not. Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Gargan):** Mr. Ballantyne.

**HON. MICHAEL BALLANTYNE:** I was quite moved by the Member's words. I think all of us would like, definitely, to do something about it. The problem is right now it is our estimation that the volume of leakage does not warrant any payroll tax. So I do not think the question is whether or not we want to do something about it. Obviously it is in our interest to try to capture any sort of taxation that we are losing to the South. But at this point in time we do not think a payroll tax is an appropriate way of doing it. And I do not have an answer at this point, about what is an appropriate way of doing it.

The other ways you could do it is you could put a capital tax on mining corporations, for instance. No matter how you cut this thing, you also run the risk of discouraging investment. You are asking people for money or you could put it on the corporation itself, and again you are making the price of doing business higher. If you are trying to capture a fairly limited number of employees, then it is not worth the administrative hassle and the bad reaction that you get. We do not feel right now that a payroll tax is the answer.

I am prepared to bring forward a number of options -- we are looking at different types of taxation, whether it is capital tax for the special category for mining companies, for instance, -- to the standing committee on finance and talk about it. I would be interested in the Member's advice and we could go through the different alternatives and look at the pros and cons of each alternative. I am prepared to consider something in next year's budget to deal with the problem. But right now I do not think payroll tax is the answer.

**CHAIRMAN (Mr. Gargan):** Mr. Pollard.

#### **Southern Employees Should Contribute To North**

**MR. POLLARD:** Mr. Chairman, I will apologize to the committee for belabouring this point, but I do not want to tax the corporations. I want to get something out of those people who come up here and then just go away. They come in and fly south like the geese. They are out of here. Sometimes they come for the summer and they are gone for the winter and they are lazing around on some beach somewhere and we are still up here slugging it out. Right? What I want to know is if the Minister is prepared to make a northern employee feel like a southern employee. An import, a person who comes up here just to work, is being treated the same. Because I know that people who work here year around, take their vacations here, or their residence, domicile is here -- they do not feel very good about these people who they see every two or three weeks.

It is not just the money; it is the principle of the thing. We are concerned about mining companies who come up here and do not contribute. Well, I am concerned about people who come here and work and do not contribute. That is my point, and I take it the Minister is going to actively pursue this thing and I would hope he would have something for us in the fall. Could I look for that, Mr. Chairman?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** You can look for it. Mr. Chairman, the other aspect of this is why we are being a little

hesitant or cautious of what we are doing, and that is because we are actively pursuing taking over responsibility for mining and we want to be very careful that we do not give out the wrong signals to the federal government or to the mining corporations. The mining corporations are probably the corporations who have the most people who are hoarding tax. I am not giving a definitive commitment that I am going to come forward with a payroll tax, but I said I am prepared to discuss a number of options, pros and cons, and listen to the wise advice of the Member's committee between now and the fall session.

**CHAIRMAN (Mr. Gargan):** Mr. Pollard.

**MR. POLLARD:** I cannot help but notice that the Minister is being somewhat frivolous about this item, Mr. Chairman, and I have a sense of humour but I want to tell the Minister that I am really serious about this. I expect from him some way of stopping this leakage of dollars out of the Northwest Territories. I know that he has discussed this before with the federal people, changing the year end in the Northwest Territories. I do not know if this is still an option, but I would encourage the Minister to look at that as well. I will leave it at that, Mr. Chairman, and look for an answer on the off-highway fuel if the Minister has it by now. Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** I know that the Member is posing a serious question and I take it seriously, too, because as the Minister of Finance, I do not like to see leakage of dollars from the North. I take his concern seriously and we definitely will explore all possibilities in trying to deal with that problem.

**CHAIRMAN (Mr. Gargan):** Thank you, Mr. Minister. I believe the question was with regard to tax of fuel off the highway. Mr. Pollard, would you repeat your question?

**MR. POLLARD:** I was trying to seek clarification, Mr. Chairman, if off-highway gasoline contains only 5.1 cents per litre tax, then in Yellowknife, if you buy gasoline to go in a boat, which is off-highway, Mr. Chairman -- even though the community is on-highway the fuel is going to be used off-highway -- does that qualify for the lower rate of tax? Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Gargan):** Mr. Ballantyne.

**HON. MICHAEL BALLANTYNE:** I still do not have the answer to that. My officials are grappling with it. As we go through this, I will get back to you with that response.

#### **Tax Administration, Total O And M, Deferred**

**CHAIRMAN (Mr. Gargan):** We will defer this item on tax administration.

#### **Management Accounting Services, Total O and M, Agreed**

Management accounting services, total O and M, \$1,386,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Financial Management Board Secretariat, Total O and M, Agreed**

**CHAIRMAN (Mr. Gargan):** Financial Management Board

Secretariat, total O and M, \$1,435,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Grants And Contributions, Contributions, Total O And M, Agreed**

**CHAIRMAN (Mr. Gargan):** Grants and contributions. Total contributions, \$3,000,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Total grants and contributions, \$3,000,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Detail of work performed on behalf of third parties. Total department, \$22,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Page 4.19. Mr. Pollard.

**MR. POLLARD:** Mr. Chairman, on 4.19, under taxation revenue, off-highway gas tax, the sum is \$589,000. Am I correct there, Mr. Chairman?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** That is correct.

**CHAIRMAN (Mr. Gargan):** Mr. Pollard.

**MR. POLLARD:** Mr. Chairman, I wonder if the Minister would have an estimate of how much trappers' gasoline is. How much gasoline in there is used by people in agriculture and how much gasoline is used by fishermen? Thank you.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** There are no statistics on that whatsoever. We have no way of finding that out.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Pollard.

**MR. POLLARD:** I am going again by memory from the Minister's statement today or returns to oral questions, Mr. Chairman. He said something to the effect that we would be losing more tax dollars. That was in response to a specific question where I had asked about purple gasoline for the three categories of trapping, fishing and agriculture. How can the Minister say that we will be losing money if he does not really know how much money we will be losing? If he has not grappled with the exact number, how can he address the seriousness of the problem? Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** In a general sense, we know that if there is a subsidy introduced into a tax rate for fuel in certain categories, obviously you are going to lose money. We do not know exactly how much but, obviously, there is going to be less revenue.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Pollard.

**MR. POLLARD:** Mr. Chairman, if off-highway gas tax is \$589,000, does that include every community that is off the highway? Does that include gasoline that goes into pickups or trucks or any large pieces of equipment? Does it include that tax as well? Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** That is correct.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Pollard.

**MR. POLLARD:** So, the gasoline used by trappers, by people in the agriculture industry and the gasoline used by people in the fishing industry, the tax on this gasoline is somewhat less. I would say considerably less than \$589,000. Am I correct, Mr. Chairman?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** There is a good chance, but we do not know exactly.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Pollard.

**MR. POLLARD:** Mr. Chairman, how long would it take the Minister and his staff to ascertain that particular number? Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** In order to get the statistics you would have to impose upon the retailers a reasonably onerous administrative task of breaking it down and reporting it. We just think that if you want to give a subsidy to trappers or to fishermen or to farmers there are much better, efficient ways to do it than through this particular process. If that is what you are saying, then there are programs which we can look at enhancing.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Pollard.

**MR. POLLARD:** Just a little bit off the topic, Mr. Chairman. I would like to get some further details from the Minister on those programs and the ways he sees that we could help these people. Other provinces do it by using purple gas or no tax on gasoline. I thought from their experience that that is the way we should be going. The Minister obviously has got some other ideas of ways in which we can help these three industries. I wonder if you would allow the Minister to address this and explain these programs, Mr. Chairman.

**CHAIRMAN (Mr. Gargan):** Yes, go ahead, Mr. Minister.

**HON. MICHAEL BALLANTYNE:** Thank you. It seems to be that when you are talking about using purple gas at a lower tax rate you are identifying a mechanism to put a few dollars into the pockets of fishermen, farmers and trappers. That is essentially what you are doing. There are many ways to accomplish that. There are ways that indirectly accomplish it by giving grants to associations such as hunters and trappers associations. You can give grants to fishermen's associations. There are ways to directly subsidize programs that could be developed to directly subsidize. We are looking at a hunter and trapper support program, for instance. If you wanted to do the same thing, if the Assembly and the government wanted to find ways to put more dollars in the pockets of these people, this, we think, is a very inefficient way of doing it. In the South you have huge volumes and it makes sense. Here we have low volumes, it is an onerous administrative

task that we are putting on people, and it is quite expensive. It just does not make sense. I would suggest that, if we are looking at ways to help certain groups of people, there are probably better ways of doing that than using subsidized purple gas.

**CHAIRMAN (Mr. Gargan):** Thank you, Mr. Minister. Mr. Pollard.

**MR. POLLARD:** Can we look forward in September to the Minister bringing forward some programs to address making it easier for those three industries to operate in the NWT, Mr. Chairman?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** I do not think it is my responsibility to bring those forward. There are Ministers responsible for those. I can say that the government is working actively on hunters and trappers support. I would have to ask Mr. Wray to talk about what sort of incentives are possible for fishermen and for farmers. I think more appropriately you could direct questions to Mr. Wray. If his department feels that these are industries that should be assisted, our department obviously would assist Mr. Wray in doing whatever has to be done.

**CHAIRMAN (Mr. Gargan):** Thank you. Revenue, recoveries and transfer payments. Mr. Pollard.

**MR. POLLARD:** I have received no satisfaction from the Minister, Mr. Chairman, so I would again ask him, is he prepared to look at ways of taking -- if you take tax off a gasoline, that means that every hunter who goes and buys gasoline gets the same percentage; but if you work hard and you go further you use more gas, you get it off every litre that goes into your tank. It is directly related to what you do on the land or how far you drive your boat or how many tractors you have and how much land you are tilling. I think it is quite fair and across-the-board when you take the tax off gasoline. In light of the fact that the Minister is not able to explain to me other ways that he can do it, and give me some specifics, because it is only \$589,000, because I know a lot of that is used up by large vehicles and pickups and so on and so forth in the off-highway communities, is the Minister prepared to look at -- maybe not purple gas -- but giving a rebate to hunters and trappers, fishermen, people in the agricultural industry, and give them a break to go on the land, and make us the same as Alberta, particularly when it comes to agriculture, where you are getting cheaper gas? Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** What I am prepared to do is to investigate this between now and the fall session and bring forward in the fall session the results of that investigation. If there is a way to do it, and it is not an administrative nightmare and it is not inefficient, certainly we will consider something like that. I hope that will satisfy the Member. I am prepared to take a serious look at this issue and see if there is some reasonable way to address it.

#### **Revert To Tax Administration**

**CHAIRMAN (Mr. Gargan):** Thank you. Can we go back to page 4.14, tax administration. Mr. Pollard, did you get an answer on the off-highway fuel tax? Mr. Minister.

**HON. MICHAEL BALLANTYNE:** My information is that where you buy it is the operating criterion, not where you use it. If you have a boat and you buy it in Yellowknife, you pay that

rate.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Pollard.

**MR. POLLARD:** Mr. Chairman, I would suggest that after the Minister's statement in this House today, that is unfair, sir. He did state that where there was a non-motive engine, and it was not contributing to wear and tear on the roads in the NWT -- and I want to tell you there ain't many people driving boats down the roads of the NWT except if they are on a trailer -- when you are driving those boats around the waters of Great Slave Lake or the rivers around here, I do not think you are contributing to the tearing up of the NWT highways. I would suggest there should be some means for people who drive the boats and use gasoline, and are not contributing to the deterioration of the highways, whereby they should be able to get that off-highway tax rate, which is 5.1 cents a litre.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** Again, I am prepared to look at it. It is going to cost money, but if it makes sense I am prepared to look at it. This has not come up, really, as a major issue before -- a supp during the session I am talking about -- it is the first time I have recognized there is a problem, or people think there is a problem, so I am willing to look at this whole area and see if we can come up with ways to improve it and maybe give a little assistance to certain select groupings of people, including maybe boat-owners.

**Tax Administration, Total O And M, Agreed**

**CHAIRMAN (Mr. Gargan):** Thank you. Tax administration, total O and M, \$478,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Total O And M, Agreed**

**CHAIRMAN (Mr. Gargan):** We will now go to page 4.08, Department of Finance, program summary, total O and M, \$21,215,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Does the committee agree that the Department of Finance main estimates for operations and maintenance are now concluded? Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Directorate, Equipment Acquisition, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Capital, page 4.09. Directorate, equipment acquisition, total headquarters, \$35,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Total equipment acquisition, \$35,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Total directorate, \$35,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Financial Management Board Secretariat, Equipment Acquisition, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Financial Management Board Secretariat, equipment acquisition, headquarters, total headquarters, \$25,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Total equipment acquisition, \$25,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Total Financial Management Board Secretariat, \$25,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Department of Finance, program summary. Total capital expenditures, \$60,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Does the committee agree that details of capital is now concluded?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** I would like to thank the Minister, Mr. Nelson and Mr. Nielsen. Can we have some order please? There are still two outstanding departments that we have to deal with, Department of Health and Department of Justice. Can we go to page 14.11 in your O and M book, Department of Health?

**Department of Health**

**Total O And M, Agreed**

Department of Health, program summary, total O and M, \$150,550,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Thank you. Total capital, \$11,837,000. Agreed?



**SOME HON. MEMBERS:** Agreed.

---Agreed

**Total Department, Agreed**

**CHAIRMAN (Mr. Gargan):** Total expenditures, \$162,387,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Does the committee agree that the Department of Health is now concluded?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Department Of Justice**

**Total O And M, Agreed**

**CHAIRMAN (Mr. Gargan):** Page 7.07 in your main estimate books. Department of Justice, program summary. Total O and M, \$35,283,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Total capital, \$529,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Total Department, Agreed**

**CHAIRMAN (Mr. Gargan):** Total expenditures, \$35,812,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Does the committee agree that Department of Justice is now concluded?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** That concludes the detailed review of Bill 9-90(1), Appropriation Act, 1990-91. Mr. Ballantyne.

**HON. MICHAEL BALLANTYNE:** Thank you. There are nine amendments to the act that came out of the discussions. Only six of them are translated. The last three should be here in a minute. Could we defer the bill itself and do some other bills and then come back to it once we have those amendments?

**CHAIRMAN (Mr. Gargan):** Does the committee agree we defer Bill 9-90(1)?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Mr. Ballantyne, which bill would you like to do next?

**HON. MICHAEL BALLANTYNE:** If I could deal with the financial bills, starting off with the Loan Authorization Act.

**CHAIRMAN (Mr. Gargan):** Does the committee agree?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Bill 10-90(1): Loan Authorization Act, 1990-91**

**CHAIRMAN (Mr. Zoe):** We are dealing with Bill 10-90(1), Loan Authorization Act. Mr. Minister, do you have any opening remarks?

**Minister's Opening Remarks**

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Chairman. Mr. Chairman, the purpose of the Loan Authorization Act is to authorize the government to make loans to municipalities. The authority for lending money may be provided by the Legislative Assembly pursuant to the Northwest Territories Act. The Loan Authorization Act is an annual act, which for the 1990-91 fiscal year provides the authority to lend up to a maximum of \$27 million to municipalities. This represents an increase from the \$25 million amount authorized for the 1989-90 fiscal year. Municipalities that have identified a requirement for loans include: Fort Simpson, Fort Smith, Hay River, Inuvik, Iqaluit, Norman Wells and Yellowknife. The nature of municipal purposes to which these loans will be used include: the acquisition of capital equipment; the repair of existing municipal property; and the development of such new municipal infrastructure as subdivisions and buildings. Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Zoe):** Thank you, Mr. Minister. Comments from the finance committee. If not, what is the committee's wish? General comments on Bill 10-90(1). Any general comments?

**AN HON. MEMBER:** Clause by clause.

**CHAIRMAN (Mr. Zoe):** Is the committee ready to go clause by clause?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 1, interpretation. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 2, application. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 3, authority to make loans. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 4, monetary limit. Agreed?

---Agreed

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 5, authority to disburse from Consolidated Revenue Fund. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 6, lapse of authority. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 7, agreements. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 8, security of loans. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 9, power to fulfill obligations and enforce rights. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 10, delegation to Minister. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 11, regulations. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 12, coming into force. Agreed? Mr. Minister.

**Motion To Repeal Clause 12, Carried**

**HON. MICHAEL BALLANTYNE:** I have an amendment for clause 12. Since we have passed April 1st, I move that Bill 10-90(1) be amended by repealing clause 12.

**CHAIRMAN (Mr. Zoe):** The motion is in order. To the motion.

**AN HON. MEMBER:** Question.

**CHAIRMAN (Mr. Zoe):** Question has been called. All those in favour? Opposed, if any? The motion is carried.

---Carried

The bill as a whole. Agreed?

**SOME HON. MEMBERS:** Agreed.

**CHAIRMAN (Mr. Zoe):** Thank you. Does the committee agree that Bill 10-90(1), Loan Authorization Act, 1990-91, is now ready for third reading?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Mr. Minister.

**HON. MICHAEL BALLANTYNE:** If I could I will just finish these financial ones. An Act to Amend the Revolving Funds Act, Bill 4-90(1).

**CHAIRMAN (Mr. Zoe):** Does the committee agree that we deal with Bill 4-90(1), An Act to Amend the Revolving Funds Act? Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Mr. Minister, opening remarks.

**Bill 4-90(1): Revolving Funds Act**

**Minister's Opening Remarks**

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Chairman. The purpose of the Act to Amend the Revolving Funds Act is to authorize an increase in the limit of the Liquor Revolving Fund from \$5.5 million to \$6.5 million. The limits on these funds established by the Revolving Funds Act cannot be exceeded. Revolving funds are established for specific operating purposes. The limits represent the difference between the net assets of the fund and the net liabilities. In the case of the liquor fund, the increased value of the assets has resulted in a need to increase this limit. The Liquor Revolving Fund limit was set at \$5.5 million in 1984. Since that time the cost of liquor has increased significantly. As well, there have been increases in the size of the inventory held by the fund, most notably due to the purchasing of the majority of the inventory twice per year rather than more frequently. The increase in the working capital requirements necessitates a corresponding increase to the revolving fund limit. Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Zoe):** Does the finance committee have any comments to the amendment to the Revolving Funds Act? Mr. Pollard.

**Comments From The Standing Committee On Finance**

**MR. POLLARD:** Mr. Chairman, I take it this is the inventory for liquor in the NWT. I wonder what is the inventory at the present time. Is it at \$5.5 million or is it below that or above that?

**CHAIRMAN (Mr. Zoe):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** The feeling of the department, and perhaps Mr. Butters can confirm this, is that it is getting perilously close to \$5.5 million and they do feel that they need that extra million dollar margin because of higher costs.

**CHAIRMAN (Mr. Zoe):** Mr. Pollard.

**MR. POLLARD:** Mr. Chairman, so if it is perilously close, is it perilously close on the negative side or on the plus side?

Is it just above or just below the \$5.5 million?

**CHAIRMAN (Mr. Zoe):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** Thank you, my information is that we are still within our limit, but they feel that because of the increase in the price of liquor and the fact that they are buying it twice a year instead of more often and thus they are carrying a bigger inventory, that they want to have that margin of safety of an extra million dollars.

**CHAIRMAN (Mr. Zoe):** Thank you. Member for Hay River.

**MR. POLLARD:** So then it is below \$5.5 million?

**CHAIRMAN (Mr. Zoe):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** It is still below \$5.5 million.

**CHAIRMAN (Mr. Zoe):** Bill 4-90(1). Is committee ready to go clause by clause?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Clause 1. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Bill as a whole. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Does the committee agree that Bill 4-90(1), An Act to Amend the Revolving Funds Act, is now ready for third reading?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** I believe the Government House Leader wanted to look after all the financial bills. The Chair would suggest we go to Bill 7-90(1), Write-off of Assets and Debts Act, 1990. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Mr. Minister, do you have any opening remarks?

**Bill 7-90(1): Write-Off Of Assets And Debts Act, 1990**

#### Minister's Opening Remarks

**HON. MICHAEL BALLANTYNE:** Mr. Chairman, the purpose of the Write-off of Assets and Debts Act is to authorize the write-off of certain assets and debts listed in the schedules of the act. Pursuant to section 24 of the Financial Administration Act, any write-off of government debts over \$20,000 requires Legislative Assembly approval. The write-offs being proposed in this act will not require any direct expenditure of government funds. They will be charged against the government's allowing for that debt. Thank you.

**CHAIRMAN (Mr. Zoe):** Mr. Pollard, as chairman of the standing committee on finance, does your committee have any comments?

**MR. POLLARD:** No, Mr. Chairman. The committee recommends this bill to the House.

**CHAIRMAN (Mr. Zoe):** Is the committee ready to go clause by clause?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Clause 1, terms. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 2, write-off of assets. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 3, write-off of debts. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Schedule I, assets written off, total \$80,647.46. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Schedule II, debts written off, total \$209,585.88. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** The bill as a whole. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Does the committee agree that Bill 7-90(1), Write-off of Assets and Debts Act, 1990, is now ready for third reading?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** The Chair would suggest that we move on to Bill 15-90(1), Temporary Borrowing Authorization Act. Does the committee agree?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Mr. Minister, do you have any opening remarks?

**Bill 15-90(1): Temporary Borrowing Authorization Act****Minister's Opening Remarks**

**HON. MICHAEL BALLANTYNE:** Mr. Chairman, the purpose of the Temporary Borrowing Authorization Act is to provide the authority to the government to borrow, on a temporary basis, up to a maximum of \$15 million, as has been approved by the federal government. The approval of the Legislative Assembly is required for borrowing, pursuant to the NWT Act. This is an annual request made by the government. Temporary borrowings are required on an ongoing basis to enable the government to operate with a minimum of cash balance in the checking accounts. The checking accounts are not interest bearing; the government projects the amount of funds required on a daily basis and invests the remaining funds in short-term investments earning competitive rates of return. There are times when demand for funds in bank accounts are greater than projected, resulting in the need for overdrafts. These overdrafts represent the temporary borrowing that will be authorized by the act. The government earns a better rate of return over a year by keeping a minimum balance in its non-interest bearing accounts and incurring occasional overdrafts when requirements for funds are greater than has been projected. Thank you.

**CHAIRMAN (Mr. Zoe):** Thank you. Does the chairman of the standing committee on finance have any comments on Bill 15-90(1)? No comments? General comments on Bill 15-90(1). Mr. Pollard.

**MR. POLLARD:** Mr. Chairman, I thought I heard the Minister say something about \$15 million and I think in the limit it is saying \$25 million. What is the tie-in between the two numbers?

**CHAIRMAN (Mr. Zoe):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** I said \$15 million, did I? I am sorry. We increased this one up to \$25 million.

**CHAIRMAN (Mr. Zoe):** Mr. Pollard.

**MR. POLLARD:** I have been under the impression that it is the federal government who says how much we can borrow. I am given to understand that that limit set by the federal government is \$25 million and not \$15 million.

**CHAIRMAN (Mr. Zoe):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** Yes, we have requested from the federal government the ability to raise the limit from \$15 million to \$25 million and in our discussions over formula financing, I think Mr. Pollard will remember it, they were encouraging us to borrow more. So we do not expect any problem raising that limit from \$15 million to \$25 million.

**CHAIRMAN (Mr. Zoe):** Mr. Pollard.

**Validity Of Act At Present Time**

**MR. POLLARD:** Mr. Chairman, if we have not received approval from the federal government to raise it from \$15 million to \$25 million, I would question the validity of an act passed by this Assembly that does specifically say under the limit that the amounts borrowed under subsection (1) may not exceed \$25 million at any one time. Is there a conflict in the two pieces of legislation, Mr. Chairman?

**CHAIRMAN (Mr. Zoe):** Thank you. Mr. Minister.

**HON. MICHAEL BALLANTYNE:** There is a process in place now whereby the federal government can get an order-in-council to get it from \$15 million to \$25 million, so we do not see a problem. We will not exercise this right until we have actually received that approval.

**CHAIRMAN (Mr. Zoe):** Thank you. Member for Hay River.

**MR. POLLARD:** Mr. Chairman, what I am questioning is, and perhaps our Law Clerk could assist us, whether we have the right to draft a bill that says \$25 million when there is federal legislation that says at the present time only \$15 million, even though the Minister has been assured that it should not be a problem. What is the legality? I am not saying the Minister is doing anything wrong. What takes precedence, Mr. Chairman?

**CHAIRMAN (Mr. Zoe):** Could I ask the Law Clerk to respond to Mr. Pollard's question?

**LAW CLERK (Ms MacPherson):** Mr. Chairman, section 1 of the proposed act clearly states that the act is subject to the approval of the Governor in Council. Sir, it would be my opinion that there is no conflict between the two pieces of legislation.

**CHAIRMAN (Mr. Zoe):** Thank you. Member for Hay River.

**MR. POLLARD:** Mr. Chairman, since it is subject to the approval, assuming the Governor in Council does not give approval, does that mean that this would not be in effect? If that were the case, and the federal government did not say, "Yes, you can have the \$25 million" but said, "No, you cannot have the \$25 million" would they then also be saying, "No, you cannot have the \$15 million that you have already"? By saying no to this act, does that overrule the existing act that is in place? Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Zoe):** Thank you. Mr. Minister.

**HON. MICHAEL BALLANTYNE:** The present continuing order-in-council, the NWT Act, is phrased in such a way that we should pass our act first but it will be conditional on their approving it. If they do not approve it then we are back to \$15 million.

**CHAIRMAN (Mr. Zoe):** Thank you. Are there any further general comments on Bill 15-90(1)? Is the committee ready to go clause by clause?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Clause 1, temporary borrowing. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Clause 2, agreements. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Clause 3, powers to fulfil obligations and rights. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Clause 4, delegation. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. The bill as a whole. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Does the committee agree that Bill 15-90(1), Temporary Borrowing Authorization Act, is now ready for third reading? Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. The Chair would suggest that we move to Bill 23-90(1), An Act to Amend the Income Tax Act. Does the committee agree?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Mr. Minister, do you have any opening remarks on Bill 23-90(1)?

#### **Bill 23-90(1): Income Tax Act**

##### **Minister's Opening Remarks**

**HON. MICHAEL BALLANTYNE:** Mr. Chairman, the purpose of the Act to Amend the Income Tax Act is to change the rates of Northwest Territories personal and corporate income taxes effective January 1, 1990 as announced in the Budget Address.

The personal income tax rate has been increased from 43 per cent of basic federal tax to 44 per cent. The corporate income tax rate for the first \$200,000 of income for private, Canadian-controlled corporations has been reduced to eight per cent from 10 per cent of taxable income. The income tax rate on all other corporate income has been increased to 12 per cent from 10 per cent of taxable income. Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Zoe):** Thank you. The chairman of the standing committee on finance, does your committee have any comments on Bill 23-90(1)?

**MR. POLLARD:** No, Mr. Chairman. The committee has reviewed the bill and recommends it to the House. Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Zoe):** Thank you. General comments on Bill 23-90(1), An Act to Amend the Income Tax Act. Is the committee ready to go clause by clause? Order! Is the committee ready to go clause by clause?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Clause 1. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Clause 2. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Clause 3. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Clause 4. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Clause 5. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. The bill as a whole. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Does the committee agree that Bill 23-90(1), An Act to Amend the Income Tax Act, is now ready for third reading?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Could I ask the Government House Leader which item of business the government would like to pursue at this time? We have concluded all the financial bills. Mr. Minister.

**HON. MICHAEL BALLANTYNE:** Mr. Wray is prepared to proceed with the Development Corporation Act.

**CHAIRMAN (Mr. Zoe):** Does the committee agree that we deal with Bill 20-90(1), Northwest Territories Development Corporation Act?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Mr. Minister, are you prepared to make your opening remarks on Bill 20-90(1)?

#### **Bill 20-90(1): Northwest Territories Development Corporation Act**

##### **Minister's Opening Remarks**

**HON. GORDON WRAY:** Thank you, Mr. Chairman. Mr. Chairman, the Department of Economic Development and Tourism is part of developing an economic strategy conducted

in depth through reviews of existing departmental programs. This review confirmed that departmental programs were accomplishing their objectives but that program usage was predominantly from larger communities. This was also reflected in labour force and community income statistics which show a clear trend of development occurring in larger communities. The trend towards development in larger communities is understandable when compared to the number of constraints facing private sector development in smaller communities. Small markets, limited technical and management skills, high operating costs and a lack of capital are just some of the problems encountered by local investors.

To address these disparities and recognize the decrease of developing businesses in more remote communities, the government is proposing to establish the Northwest Territories Development Corporation. The goals of the corporation are: well-managed businesses developed and maintained for the benefit of Northwest Territories residents, which maximize opportunities while minimizing the need for ongoing government support; profitable business ventures created for the benefit of the Northwest Territories that diversify the economy and result in the overall creation of new wealth; enterprises created in small communities that provide jobs and incomes to local residents; small business growth stimulated through joint ventures with the private sector and improvement of commercial infrastructure to promote the economic strategies of the Government of the Northwest Territories.

#### **Mandate Includes Business Development And Operation**

A development corporation was chosen as a means to accomplish these goals in order to ensure accountability for decisions, clear identification of costs and benefits, and a private sector management emphasis on bottom line results. In developing the structure and mandate for the development corporation, a review of provincial development corporations was undertaken. They shared many features but each had a particular emphasis which was related to the problems each province was facing. The Northwest Territories Development Corporation will be unique in comparison to provincial development corporations. To address the needs of remote communities, it is mandated to develop and operate businesses in addition to acting as a minority joint venture partner.

The corporation's mandate has a dual purpose. First of all, it has a mandate to directly create jobs and income opportunities for northern residents through development and operation of businesses in areas of the greatest need. It may also develop businesses which assist in diversification of the economy for immediate and long-term benefits, consistent with the economic development strategy.

To address the continuing need for access to capital and recognize the continuing primary role the private sector has in business development, the development corporation is also mandated to enter into joint ventures where profitability is likely but where sufficient private equity capital may not be available. The joint venture partner would be eligible to take advantage of all existing incentive programs as well. Joint ventures would not be subsidized, however.

The mandate for development and operation of wholly owned businesses is made possible by a financial structure which will allow the corporation to operate selected businesses at an initial loss, or if the benefits warrant, at a continuing preset subsidy level.

The NWT Development Corporation will be an important tool for developing the NWT economy, especially where it is most needed -- in the smaller communities and as a catalyst to further private sector development. Thank you.

**CHAIRMAN (Mr. Zoe):** Mr. Ernerk, as chairman of the legislation committee, does your committee have any comments?

#### **Comments From The Standing Committee On Legislation**

**MR. ERNERK:** Thank you, Mr. Chairperson. The NWT Development Corporation Act is a new bill whose purpose is to establish a development corporation which will invest in business enterprises in order to stimulate the economy, create jobs and promote economic diversification in the NWT.

The NWT Development Corporation will consist of a board of directors, a president and support staff. The development corporation will provide funding to wholly owned projects of the development corporation and to private sector companies where there is a potential for profitability. The capital of the development corporation will come from the GNWT, and the Minister responsible for Economic Development will provide policy direction to the development corporation.

The bill was reviewed jointly by the standing committee on legislation and the standing committee on finance with the Minister responsible, Mr. Wray, on several occasions in February and March, 1990. In the clause by clause review of the bill, Members of the joint committee raised several areas of concern with the Minister. Some Members were concerned with the name of the bill. Members were not certain if the intent of the bill was to create a development corporation or a business development corporation. The Minister explained that the selection of the name of the bill by the government was undertaken with some difficulty. The Minister also explained that the type of businesses that would be eligible under the act would be business enterprises, companies, partnerships and sole proprietorships, that must be either registered or carrying on business in the NWT. A Member of the committee pointed out that clause 2 states that the corporation and its wholly owned subsidiaries are agencies of the Government of the NWT. Consequently, Mr. Chairman, the Member asked the Minister if the liability for pollution or some other threat to the environment that wholly owned subsidiaries may cause, or accidents that they may have, or law suits that they may be a party to, would any of these matters ultimately be the responsibility of the government? The Minister agreed that this would be the case. With regard to the matter of property and other taxation, it was also pointed out that the corporation and its wholly owned subsidiaries are exempt from the payment of any tax levied by a municipal corporation or the Government of the Northwest Territories.

Mr. Chairperson, the goals and objectives of the NWT Development Corporation include such matters as to create employment and income for Northwest Territories residents, primarily in small communities; to stimulate the growth of business in the NWT and to promote economic diversification and stability. A definition as to which communities have been designated as small communities with regard to this legislation was not provided in the bill, Mr. Chairperson.

#### **Recommendation To Increase Membership Of Board Of Directors**

Mr. Chairman, the Minister was asked how the development corporation will be managed and operated. The Minister explained that the development corporation will be operated by a board of directors composed of seven members, primarily from the private sector, appointed by the Commissioner in Executive Council upon the advice of the Minister. The Commissioner will also designate a chairperson of the board from the directors. Committee Members were also concerned that the proposed board should have a broader representative base. As a result, a motion was

passed to recommend to the government that the development corporation board be comprised of up to 12 members.

In addition, Mr. Chairman, the committee noted that a director can be a member of the public service and would be reimbursed for expenses. Directors who are not public servants would be paid an honorarium and expenses. A chairperson can receive a salary or honorarium and reimbursement of expenses. The Minister was asked what the amount of honorarium would be that is paid to directors. The Minister informed the Members at the joint committee meeting on March 1, 1990, that this board would be considered to be classified as complex under the financial administration manual and that the honorarium paid would be up to \$275 per day for the chairperson and up to \$200 per day for a board member.

Mr. Chairman, the Minister was asked what kind of direction the board of directors will take from the government. The Minister explained that the board is required to act in accordance with the written directions and policy guidelines that may, from time to time, be issued or established by the Minister.

The corporation is subject to regulations. In response to a Member's question, the Minister noted that since the chairperson and board members, including the president, will be appointed by the government, this should ensure that the policies and by-laws that will be developed by the corporation, will be appropriate to the goals and objectives of the bill and the objectives of the government. Mr. Chairperson, I would also like to point out that the president and the employees of the corporation will not be employees of the public service.

Concerning the financial operations of the proposed NWT Development Corporation, in the clause by clause discussion of the bill in section 15, bank accounts, committee Members recommended that the government consider including credit unions as well as banks, as places where the development corporation may maintain its accounts. In addition the committee Members also recommended to the Minister that the words "in the Northwest Territories" be added to the section so that the NWT Development Corporation would be compelled to maintain its deposit and accounts in the NWT. The Minister agreed to consider these proposed amendments.

Mr. Chairman, the committee asked the Minister how the development corporation will make investment decisions. The government explained that the board will establish committees, including an audit committee, personnel committee and an investment committee. The investment committee will develop guidelines for investments and make recommendations to the board on the guidelines developed. After receiving guidelines recommended by the investment committee, the board will consider investments from the capital and subsidy funds, taking into consideration a number of factors, including the number of jobs and amount of income to be created, the expected profitability of any benefits which may be gained in the region, and other considerations outlined in the bill.

Clause 21, guidelines for investment. The Minister when questioned by committee Members informed the joint committee that some aspects of the guidelines section appeared to be confusing and that the government proposed to reword and revise this section of the bill before presenting the bill to the House.

The Minister was also asked if the reporting requirements of the development corporation in the bill are adequate. The Minister explained that a corporate plan, operating budget and a capital budget are to be recorded and submitted annually to the Financial Management Board. In addition, Mr.

Chairman, the Minister may request any information or records that the Minister may require in the exercise of his or her powers and the performance of his or her duties under the act, clause 24.

Mr. Chairman, this bill contains an extensive regulation section which gives the Commissioner in Executive Council powers to make regulations covering a wide range of provisions, such as the maximum amounts for initial investments and subsidies payable, setting out terms and conditions of loans, designating regions for allocating resources and other matters. When asked if the regulations had been developed, Mr. Chairperson, the Minister informed the committee Members that the regulations have not been developed for the NWT Development Corporation.

Mr. Chairman, the chairman of the finance committee also requested that the committee have the opportunity to review the regulations proposed for the bill. The Minister agreed to provide the regulations to the committee when they are prepared.

Mr. Chairman, the committee recommends that the House proceed with the bill. Thank you.

**CHAIRMAN (Mr. Zoe):** Thank you. Are there any general comments on Bill 20-90(1)? Mr. Ningark.

**MR. NINGARK:** Thank you, Mr. Chairman. Understanding that the primary intent of the bill is to serve the small communities in the North, my interpretation is that this bill is going to be serving the co-ops also in the Territories. Thank you.

**CHAIRMAN (Mr. Zoe):** Mr. Minister.

**HON. GORDON WRAY:** There may from time to time be joint ventures with co-ops, but it would not be servicing co-ops. Co-ops are another private business.

**CHAIRMAN (Mr. Zoe):** Thank you. General comments on Bill 20-90(1). Member for Deh Cho.

**MR. GARGAN:** On the bill itself, I would like a clarification on the "Commissioner in Executive Council". Or do you want to wait until we go clause by clause?

**CHAIRMAN (Mr. Zoe):** I would suggest that you wait until we go clause by clause, Mr. Gargan. General comments on Bill 20-90(1). Are there any further general comments on Bill 20-90(1), Northwest Territories Development Corporation Act? Is the committee ready to go clause by clause? Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Clause 1, definitions. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Clause 2, establishment of corporation. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Clause 3, objects of corporation. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Thank you. Clause 4, board of directors. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Thank you. Clause 5, business of corporation. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Thank you. Clause 6, by-laws. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Thank you. Clause 7, president. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Thank you. Clause 8, employees. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Thank you. Clause 9, liability. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Thank you. Clause 10, conflict of interest. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Thank you. Powers and duties of corporation. Clause 11, natural person. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Thank you. Clause 12, powers of corporation. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Thank you. Clause 13, act contrary to objects. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Thank you. Clause 14, territorial contribution. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Thank you. Clause 15, bank accounts. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Thank you. Investment by corporation. Clause 16, capital fund, subsidy fund and capital reserve fund. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Thank you. Clause 17, venture investment fund and venture reserve fund. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Thank you. Clause 18, line of credit. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Thank you. Clause 19, territorial guarantee. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Thank you. Clause 20, committees. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Thank you. Clause 21, guidelines for investment. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Thank you. Clause 22, guidelines for sale of shares or other interests. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Clause 23, guidelines for amalgamation. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Zoe): Clause 24, guidelines for wind-up. Agreed?



**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 25, reporting requirements. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 26, fiscal year. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 27, taxation. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Regulations. Clause 28. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Consequential amendments. Clause 29. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Coming into force. Clause 30. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** The bill as a whole?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Does committee agree that Bill 20-90(1), Northwest Territories Development Corporation Act, is now ready for third reading?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Could the Government House Leader give direction to the Chair as to which item of business the government would like to proceed with?

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Chairman. The government is ready to go with Bill 9-90(1), Appropriation Act, 1990-91.

**CHAIRMAN (Mr. Zoe):** Does committee agree that we return to Bill 9-90(1)?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Bill 9-90(1): Appropriation Act, 1990-91**

**CHAIRMAN (Mr. Zoe):** Thank you. We concluded all the details of the budget. We are now on Bill 9-90(1), Appropriation Act, 1990-91. Mr. Minister.

**HON. MICHAEL BALLANTYNE:** I think enough has already been said about this bill. We are prepared to go through the details.

**CHAIRMAN (Mr. Zoe):** Does committee agree we go clause by clause?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Clause 1, definitions. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 2, application. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 3, appropriation for 1990-91. Mr. Ballantyne.

#### **Motion To Amend Subsection 3(2), Bill 9-90(1)**

**HON. MICHAEL BALLANTYNE:** Mr. Chairman, I have an amendment for clause 3. I move that Bill 9-90(1) be amended by reducing the total amount of expenditures in subsection 3(2) from \$1,001,208,000 to \$1,001,009,000.

**CHAIRMAN (Mr. Zoe):** The motion is in order. To the motion. Member for Kitikmeot West.

**MR. PEDERSEN:** Mr. Chairman, before we vote on this motion, does this include the motion that was passed under the Department of Social Services today?

**CHAIRMAN (Mr. Zoe):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** Yes, it does.

**CHAIRMAN (Mr. Zoe):** To the motion. Mr. Pollard.

**MR. POLLARD:** Mr. Chairman, I know there is some other literature with this. Could the Minister tell us exactly what the up and downs are in the different departments, item by item, so we can tie them back to the motions that were passed in the House, sir?

**CHAIRMAN (Mr. Zoe):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** Mr. Chairman, we can defer this and as we go through the items each item will become evident and it comes back to that total. So if you want to defer this and go through the others and go back to this, then that is fine.

#### **Clause 3, Deferred**

**CHAIRMAN (Mr. Zoe):** Does the committee agree that we defer clause 3?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Clause 4, lapse of appropriation. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

**CHAIRMAN (Mr. Zoe):** Schedule. Vote 1, operations and maintenance. Total O and M. Mr. Ballantyne.

**Motion To Amend Schedule, Vote 1, Item 10, Bill 9-90(1), Carried**

**HON. MICHAEL BALLANTYNE:** I have a motion that Bill 9-90(1) be amended by reducing the amount set out in vote 1 in the schedule in respect of item 10, Public Works, from \$107,150,000 to \$107,075,000. That takes care of Mr. Gargan's motion.

**CHAIRMAN (Mr. Zoe):** To the motion.

**AN HON. MEMBER:** Question.

**CHAIRMAN (Mr. Zoe):** Question is being called. All those in favour? Opposed, if any? The motion is carried.

--Carried

Mr. Ballantyne.

**Motion To Amend Schedule, Vote 1, Item 15, Bill 9-90(1), Carried**

**HON. MICHAEL BALLANTYNE:** Mr. Chairman, I move that Bill 9-90(1) be amended by increasing the amount set out in vote 1 of the schedule in respect of item 15, Social Services, from \$80,846,000 to \$81,246,000. That takes care of Mr. Pollard's motion to add \$400,000.

**CHAIRMAN (Mr. Zoe):** To the motion.

**AN HON. MEMBER:** Question.

**CHAIRMAN (Mr. Zoe):** Question is being called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Mr. Ballantyne.

**Motion To Amend Schedule, Vote 1, Total O And M, Bill 9-90(1), Carried**

**HON. MICHAEL BALLANTYNE:** I move that Bill 9-90(1) be amended by increasing the amount set out in vote 1 in the schedule in respect of total operations and maintenance from \$839,933,000 to \$840,258,000.

**CHAIRMAN (Mr. Zoe):** I have a motion on the floor. To the motion.

**AN HON. MEMBER:** Question.

**CHAIRMAN (Mr. Zoe):** Question is being called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Schedule, vote 1, operations and maintenance, total O and M,

as amended, \$840,258,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Vote 2, capital. Mr. Ballantyne.

**Motion To Amend Schedule, Vote 2, Item 33, Bill 9-90(1), Carried**

**HON. MICHAEL BALLANTYNE:** Mr. Chairman, I move that Bill 9-90(1) be amended by reducing the amount set out in vote 2 in the schedule, item 33, Social Services, from \$6,600,000 to \$6,076,000, and that takes care of Mr. Pedersen's motion.

**CHAIRMAN (Mr. Zoe):** I have a motion on the floor. To the motion.

**AN HON. MEMBER:** Question.

**CHAIRMAN (Mr. Zoe):** Question is being called. All those in favour? Opposed? The motion is carried.

---Carried

Mr. Minister.

**Motion To Amend Schedule, Vote 2, Total Capital, Bill 9-90(1), Carried**

**HON. MICHAEL BALLANTYNE:** Mr. Chairman, I move that Bill 9-90(1) be amended by reducing the amount set out in vote 2 in the schedule in respect of total capital from \$161,275,000 to \$160,751,000.

**CHAIRMAN (Mr. Zoe):** The motion is in order. To the motion.

**AN HON. MEMBER:** Question.

**CHAIRMAN (Mr. Zoe):** Question is being called. All those in favour? Opposed? The motion is carried.

---Carried

Mr. Minister.

**Motion To Amend Schedule, Total Appropriation, Bill 9-90(1), Carried**

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Chairman. I move that Bill 9-90(1) be amended by reducing the amount set out in the schedule in respect of total appropriation from \$1,001,208,000 to \$1,001,009,000.

**CHAIRMAN (Mr. Zoe):** The motion is in order. To the motion.

**AN HON. MEMBER:** Question.

**CHAIRMAN (Mr. Zoe):** Question is being called. All those in favour? Opposed? The motion is carried.

---Carried

Vote 2, capital, total capital, \$160,751,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Total appropriation, \$1,001,009,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. We will return to clause 3, appropriation for 1990-91. Mr. Minister, perhaps you can move the motion that you proceeded with earlier on. Mr. Ballantyne.

**Motion To Amend Subsection 3(2), Bill 9-90(1), Carried**

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Chairman. I move that Bill 9-90(1) be amended by reducing the total amount of expenditures in subsection 3(2) from \$1,001,208,000 to \$1,001,009,000.

**CHAIRMAN (Mr. Zoe):** The motion is in order. To the motion.

**AN HON. MEMBER:** Question.

**CHAIRMAN (Mr. Zoe):** Question is being called. All those in favour? Opposed? The motion is carried.

---Carried

Clause 3, appropriation for 1990-91, as amended. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Bill as a whole, as amended. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Does the committee agree that Bill 9-90(1), Appropriation Act, 1990-91, is now ready for third reading? Mr. Gargan.

**MR. GARGAN:** Mr. Chairman, just before we proceed with third reading of bills, I would like to remind the Members and the government that we did go through a long process of dealing with the budget and that we are still going to be contributing to a deficit and that, quite frankly, I am quite disappointed that we did not do enough cuts in it. That is the only statement I wanted to make before we conclude this bill.

**CHAIRMAN (Mr. Zoe):** Thank you. Does the committee agree that Bill 9-90(1), Appropriation Act, 1990-91, as amended, is now ready for third reading? Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. Could the Government House Leader give us direction as to which item of business the government would like to proceed with?

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Chairman. After discussion with the chairman of the ordinary Members' committee and the chairmen of the finance and legislation committees, we concluded there is work to be done tomorrow morning on a couple of bills in the legislation committee, there

are some bills left to do, and we propose shutting down tonight and concluding our business tomorrow.

**CHAIRMAN (Mr. Zoe):** That is a good suggestion, Mr. Minister, but in order to proceed with this I will require a motion. Member for Kitikmeot West.

**MR. PEDERSEN:** Mr. Chairman, in view of that wonderful suggestion I move that we report progress.

**CHAIRMAN (Mr. Zoe):** I have a motion on the floor that is not debatable. All those in favour? Opposed? The motion is carried.

---Carried

I will rise and report progress.

**ITEM 18: REPORT OF COMMITTEE OF THE WHOLE**

**MR. SPEAKER:** I would like to call the House back to order. Maybe I should extend sitting hours more often. We got a lot of work done. Item 18, report of committee of the whole. The honourable Member for Rae-Lac la Martre.

**CHAIRMAN (Mr. Zoe):** Thank you, Mr. Speaker. Mr. Speaker, your committee has been considering Bills 9-90(1), 10-90(1), 4-90(1), 7-90(1), 15-90(1), 23-90(1), 20-90(1) and Committee Report 1-90(1). I wish to report that Bills 4-90(1), 7-90(1), 15-90(1), 23-90(1) and 20-90(1) are now ready for third reading. Also, Bills 9-90(1) and 10-90(1) are ready for third reading as amended. Mr. Speaker, your committee wishes to report progress.

**MR. SPEAKER:** Thank you. You have heard the report of the chairman of committee of the whole. Are you agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

Item 19, third reading of bills. The honourable Member for Yellowknife North.

**ITEM 19: THIRD READING OF BILLS**

**Third Reading Of Bill 1-90(1): Evidence Act**

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I move, seconded by the honourable Member for Iqaluit, that Bill 1-90(1), An Act to Amend the Evidence Act, be read for the third time.

**MR. SPEAKER:** The motion is in order. To the motion.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? All those opposed? The motion is carried.

---Carried

Bill 1-90(1) has had third reading. Third reading of bills. The honourable Member for Sahtu.

**Third Reading Of Bill 5-90(1): Student Financial Assistance Act**

**HON. STEPHEN KAKFWI:** Mr. Speaker, I move, seconded by the honourable Member for Inuvik, that Bill 5-90(1), An Act to Amend the Student Financial Assistance Act, be read for the

third time.

**MR. SPEAKER:** Thank you. The motion is in order. To the motion.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? Thank you. All those opposed? The motion is carried.

--Carried

Bill 5-90(1) has had third reading. Third reading of bills. The honourable Member for Yellowknife North.

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I seek consent to proceed to third reading of Bill 4-90(1), An Act to Amend the Revolving Funds Act.

**MR. SPEAKER:** Thank you. The honourable Member for Yellowknife North is seeking consent to proceed with third reading of Bill 4-90(1). Are there any nays? There are no nays. Proceed.

#### Third Reading Of Bill 4-90(1): Revolving Funds Act

**HON. MICHAEL BALLANTYNE:** I move, seconded by the honourable Member for Sahtu, that Bill 4-90(1), An Act to Amend the Revolving Funds Act, be read for the third time.

**MR. SPEAKER:** The motion is in order. To the motion.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? All those opposed? The motion is carried.

--Carried

Bill 4-90(1) has had third reading. Third reading of bills. The honourable Member for Kivallivik.

**HON. GORDON WRAY:** Mr. Speaker, I would like to seek consent to proceed with third reading of Bill 20-90(1).

**MR. SPEAKER:** The honourable Member for Kivallivik is seeking consent to proceed with third reading of Bill 20-90(1). Are there any nays? There are no nays. Proceed. The honourable Member for Kivallivik.

#### Third Reading Of Bill 20-90(1): Northwest Territories Development Corporation Act

**HON. GORDON WRAY:** Thank you, Mr. Speaker. Mr. Speaker, I move, seconded by the honourable Member for Nunakput, that Bill 20-90(1), Northwest Territories Development Corporation Act, be read for the third time.

**MR. SPEAKER:** The motion is in order. To the motion.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? All those opposed? The motion is carried.

--Carried

Bill 20-90(1) has had third reading. Third reading of bills. The honourable Member for Yellowknife North.

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I seek consent to proceed to third reading of Bill 7-90(1), Write-off of Assets

and Debts Act.

**MR. SPEAKER:** Thank you. The honourable Member for Yellowknife North is seeking consent to proceed with third reading of Bill 7-90(1). Are there any nays? There are no nays. Proceed, Mr. Minister.

#### Third Reading Of Bill 7-90(1): Write-Off Of Assets And Debts Act, 1990

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I move, seconded by the honourable Member for Inuvik, that Bill 7-90(1), Write-off of Assets and Debts Act, 1990, be read for the third time.

**MR. SPEAKER:** Thank you, the motion is in order. To the motion.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? Opposed, if any? The motion is carried.

--Carried

Bill 7-90(1) has had third reading. Third reading of bills. Honourable Member for Yellowknife North.

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I seek unanimous consent to move to third reading of Bill 9-90(1), Appropriation Act, 1990-91.

**MR. SPEAKER:** The honourable Member is seeking consent to proceed with third reading of Bill 9-90(1). Are there any nays? Proceed, Mr. Minister.

#### Third Reading Of Bill 9-90(1): Appropriation Act, 1990-91

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Chairman. I move, seconded by the honourable Member for Iqaluit, that Bill 9-90(1), Appropriation Act, 1990-91, be read for the third time.

**MR. SPEAKER:** The motion is in order. To the motion.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? Opposed, if any? The motion is carried.

--Carried

Bill 9-90(1) has had third reading. Third reading of bills. Honourable Member for Yellowknife North.

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I seek consent to proceed with third reading of Bill 10-90(1), Loan Authorization Act, 1990-91.

**MR. SPEAKER:** The honourable Member for Yellowknife North is seeking consent to proceed with third reading of Bill 10-90(1). Are there any nays? There are no nays. Proceed, Mr. Minister.

#### Third Reading Of Bill 10-90(1): Loan Authorization Act, 1990-91

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I move, seconded by the honourable Member for Sahtu, that Bill 10-90(1), Loan Authorization Act, 1990-91, be read for the third time.

**MR. SPEAKER:** The motion is in order. To the motion.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? Opposed if any? The motion is carried.

--Carried

Bill 10-90(1) has had third reading. Third reading of bills. Honourable Member for Yellowknife North.

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I seek consent to proceed with third reading of Bill 15-90(1), Temporary Borrowing Authorization Act.

**MR. SPEAKER:** Thank you. The honourable Member for Yellowknife North is seeking consent to proceed with third reading of Bill 15-90(1), Temporary Borrowing Authorization Act. Are there any nays? There are no nays. Proceed, Mr. Minister.

#### **Third Reading Of Bill 15-90(1): Temporary Borrowing Authorization Act**

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I move, seconded by the honourable Member for Amittuq, that Bill 15-90(1), Temporary Borrowing Authorization Act, be read for the third time.

**MR. SPEAKER:** The motion is in order. To the motion.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 15-90(1) has had third reading. Third reading of bills. Honourable Member for Yellowknife North.

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I seek consent to proceed to third reading of Bill 23-90(1), An Act to Amend the Income Tax Act.

**MR. SPEAKER:** The honourable Member for Yellowknife North is seeking consent to proceed with third reading of Bill 23-90(1). Are there any nays? There are no nays. Proceed, Mr. Minister.

#### **Third Reading Of Bill 23-90(1): Income Tax Act**

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I move, seconded by the honourable Member for Sahtu, that Bill 23-90(1), An Act to Amend the Income Tax Act, be read for the third time.

**MR. SPEAKER:** The motion is in order. To the motion.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 23-90(1) has had third reading. Mr. Clerk, orders of the day.

**CLERK OF THE HOUSE (Mr. Hamilton):** Mr. Speaker, meeting of ajauqtit at 9:00 a.m. tomorrow and the standing committee on legislation at 10:00 a.m. Orders of the day for

Wednesday, April 11th.

**HON. MICHAEL BALLANTYNE:** Point of order.

**MR. SPEAKER:** Honourable Member for Yellowknife North, point of order.

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, are we doing assent to the bills?

**MR. SPEAKER:** The honourable Member, no request was made to proceed with assent to bills. I already called Item 21, orders of the day. Honourable Member for Kitikmeot West, point of order.

**MR. PEDERSEN:** Thank you, Mr. Speaker. On a point of order, the orders of the day do call for third reading of bills, Item 19 and Item 20, assent to bills. I think the record will show that Item 20 was not called. Could I ask for unanimous consent to return to Item 20, assent to bills?

**MR. SPEAKER:** Thank you. The honourable Member for Kitikmeot West is seeking unanimous consent to return to Item 20. Are there any nays? There are no nays. Item 20, assent to bills. Mr. Clerk, would you ascertain if the Commissioner of the Northwest Territories is prepared to assent to bills?

#### **ITEM 20: ASSENT TO BILLS**

**COMMISSIONER NORRIS:** Please be seated. As Commissioner of the Northwest Territories, I hereby assent to Bill 1-90(1), Bill 4-90(1), Bill 5-90(1), Bill 7-90(1), Bill 9-90(1), Bill 10-90(1), Bill 15-90(1), Bill 20-90(1) and Bill 23-90(1).

**MR. SPEAKER:** Order. Please be seated. Item 21, Mr. Clerk, orders of the day.

#### **ITEM 21: ORDERS OF THE DAY**

**CLERK OF THE HOUSE (Mr. Hamilton):** Orders of the day for Wednesday, April 11th.

1. Prayer
2. Ministers' Statements
3. Members' Statements
4. Returns to Oral Questions
5. Oral Questions
6. Written Questions
7. Returns to Written Questions
8. Replies to Opening Address
9. Petitions
10. Reports of Standing and Special Committees
11. Tabling of Documents
12. Notices of Motion
13. Notices of Motion for First Reading of Bills
14. Motions: Motion 25-90(1)
15. First Reading of Bills

16. Second Reading of Bills
17. Consideration in Committee of the Whole of Bills and Other Matters: Committee Report 1-90(1); Committee Report 2-90(1); Motion 5-90(1); Bill 3-90(1); Bill 11-90(1); Bill 24-90(1); Committee Report 4-90(1); Bills 2-90(1), 12-90(1), 17-90(1), 21-90(1), 22-90(1) and 26-90(1)
18. Report of Committee of the Whole
19. Third Reading of Bills
20. Assent to Bills
21. Orders of the Day

**MR. SPEAKER:** Thank you, Mr. Clerk. This House stands adjourned until Wednesday, April 11, 1990, at 1:00 p.m.

--ADJOURNMENT

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