



**LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES**

**8th Session**

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Speaker: The Hon. Richard Nerysoo, M.L.A.

# LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

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## YELLOWKNIFE, NORTHWEST TERRITORIES

WEDNESDAY, MARCH 6, 1991

## MEMBERS PRESENT

Hon. Titus Allooloo, Mr. Arlooktoo, Hon. Michael Ballantyne, Hon. Tom Butters, Hon. Nellie Cournoyea, Mr. Crow, Mr. Ernerk, Mr. Gargan, Hon. Stephen Kakfwi, Mr. Kilabuk, Mr. Lewis, Hon. Jeannie Marie-Jewell, Mr. McLaughlin, Mr. Morin, Hon. Richard Nerysoo, Mr. Ningark, Hon. Dennis Patterson, Mr. Pedersen, Mr. Pollard, Mr. Pudluk, Mr. Sibbeston, Mr. Whitford, Hon. Gordon Wray, Mr. Zoe

## ITEM 1: PRAYER

---Prayer

**SPEAKER (Mr. Richard Nerysoo):** Orders of the day for Wednesday, March 6, 1991. Item 2, Ministers' statements. The honourable Member for Sahtu.

## ITEM 2: MINISTERS' STATEMENTS

**Ministers' Statement 23-91(1): Improving The Education Act**

**HON. STEPHEN KAKFWI:** Mr. Speaker, as you are aware, the Department of Education is in the process of updating the Education Act. I would like to bring the House up to date on how the department is going about redrafting the act.

In order to ensure the new act reflects the concerns and priorities of people across the Northwest Territories, departmental staff have been carrying out extensive public consultation. A discussion paper called "Help Improve the Education Act", which I will table this session, has been printed and distributed to all boards of education, educators' associations, special interest groups and any individual who has made a request. In addition, departmental staff have made presentations to the boards of education, the Arctic College board of governors, some education societies and other groups. The boards of education have agreed to act as a liaison with the department in distributing the information in their jurisdictions and returning the comments to the department.

I am pleased to say that the presentations have been well received and have generated a good deal of discussion. Once all comments have been received, the department will use them as the basis of a report which will provide the general direction for the new act. This interim report should be finished by the end of May and then distributed for public comment. After these suggestions are received, the actual work of rewriting the act will begin sometime in the fall. The earliest a redrafted act could be prepared for tabling would be October of 1992. At that point it could be tabled for comment for one year and then introduced for the consideration of the Legislative Assembly in October of 1993.

Mr. Speaker, the Education Act lays the foundation for our educational system. I feel confident that the process I have just outlined will result in an act that will better address the interests and concerns of NWT residents. Thank you.

**MR. SPEAKER:** Thank you. Ministers' statements. The honourable Member for Slave River.

**Ministers' Statement 24-91(1): Request For Gasoline Inquiry**

**HON. JEANNIE MARIE-JEWELL:** Thank you, Mr. Speaker. The Department of Energy, Mines and Petroleum Resources has confirmed some disturbing trends in retail gasoline pricing

in Northwest Territories' communities served by the private sector.

Since June of last year the difference between the Yellowknife retail price for unleaded gasoline and the average Canadian price has more than tripled, from five cents to 17 cents per litre. Mr. Speaker, gasoline prices in the Northwest Territories increased at the same time they did in southern Canada. Unfortunately, they have not reflected the same type of decreases that have occurred in the provinces. This situation has resulted in numerous public complaints and legitimate concern being expressed by Members of the Legislative Assembly. Because of this, and as Minister responsible for consumer affairs, I have asked the federal Minister of Consumer and Corporate Affairs to conduct an inquiry into the state of competition in retail gasoline and heating oil prices in Yellowknife and other affected communities. I have offered the services of my consumer affairs division and the Department of Energy, Mines and Petroleum Resources to assist the federal Minister's Bureau of Competition Policy with this particular matter. Thank you.

**AN HON. MEMBER:** Hear, hear!

---Applause

**MR. SPEAKER:** Thank you. Ministers' statements. The honourable Member for Yellowknife North

**HON. MICHAEL BALLANTYNE:** Mr. Speaker, I would seek unanimous consent to make an emergency Ministers' statement.

**MR. SPEAKER:** Honourable Member, you do not require unanimous consent. You just have to indicate that it is an emergency statement.

**Ministers' Statement 25-91(1): The 1991-92 Federal Budget**

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Speaker. I thought it only polite to ask for my colleagues' agreement, but I appreciate your remarks. Mr. Speaker, the federal Minister of Finance, the Hon. Michael Wilson, tabled his 1991-92 budget in the House of Commons on February 26, 1991. As a result of our improved status at Minister of Finance meetings, I was invited to meet with Mr. Wilson and provincial and territorial Ministers of Finance to discuss the federal budget and its effects on Canadians living in different regions of Canada. While Ministers could not express support for each and every measure contained in the budget, there was general recognition that the profound problems created by high federal and provincial deficits and debt had to be addressed.

The Government of the Northwest Territories has already contributed to federal deficit reduction as a result of changes to the formula financing arrangements. However, the continuation of reductions in intergovernmental transfers to the provinces announced by Mr. Wilson in his budget will not affect federal funding to the Territories. It is most fortunate that our government has negotiated a financial agreement

which shields us from these reductions.

Following our meeting in Montreal there were follow-up meetings with federal officials in Ottawa, and we obtained assurances that the formula for determining the level of the grant from Canada will remain in place until March 31, 1995. This agreement will continue to provide a predictable and secure funding framework for our government. However, it is uncertain as to the effect of federal budget cuts on federal programs and on the federal civil service in the Northwest Territories. As more information becomes available to us, I will pass it on to the House. If information becomes available to us after the House is no longer in session, I will pass it on to the standing committee on finance.

Discussions during my meeting with other Canadian Ministers of Finance have reinforced, for me, the magnitude of the fiscal problems that exist across Canada, problems that so far we have avoided by soundly managing our financial affairs. In my Budget Address on February 18, I announced that the government would be undertaking a review of its structure and operations over the next few months. In order to maintain our sound financial position, it will be imperative that our government become more effective and efficient. I am optimistic that this review will allow us to plan effectively for the future within the limits of our financial resources.

Mr. Speaker, I am tabling, today, a document that summarizes the main budgetary measures and identifies their effect on the Northwest Territories. Thank you, very much.

**MR. SPEAKER:** Thank you. Ministers' statements. Item 3, Members' statements. The honourable Member for Pine Point.

### ITEM 3: MEMBERS' STATEMENTS

#### Member's Statement On Recycling Of Wine Bottles

**MR. McLAUGHLIN:** Thank you, Mr. Speaker. I would like to make a statement in my capacity as critic of the Department of Government Services. Previous to my second term in this Assembly I was the agent for Byers Transport, a large highway transport company which delivered goods into Pine Point. I was also involved in local sport groups which collected beer bottles for shipping out to be recycled. The beer bottles were collected and returned and money was made by the volunteer groups, even though there was no NWT bottle return program in existence at the time. The reason this recycling system worked by itself, without government assistance, was because the breweries in Edmonton readily accepted the standard size and shaped beer bottles in use at the time.

I would like to commend the Minister responsible for Government Services for the initiatives which have been taken to alleviate the problem of non-returnable wine bottles in order to prevent them from littering our environment. I would also like to suggest to him that he should pursue this problem further by contacting his counterpart in Alberta to see if arrangements could be made in conjunction with the Alberta bottle recycling program.

Alberta has a much wider selection of wine than we do in the Northwest Territories. It seems to me that if we were to make our domestic and foreign wine purchases co-operatively with the Alberta purchases, then we could make arrangements to make use of the Alberta recycling system so that bottles could be returned there for both reuse and recycling.

Mr. Speaker, I think that a system already exists in the Province of Alberta, and since that province is the source of most of the goods and materials shipped by highway into this region of the Northwest Territories, I would hope that the Alberta government and the Minister responsible there would

be co-operative in looking into this aspect so that deposits could be made on the bottles, when our government would purchase them in conjunction with Alberta, and so that bottles could then be returned from here to the bottle return system in Alberta. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you. Members' statements. The honourable Member for Nahendeh.

#### Member's Statement On Native People Hunting Migratory Birds

**MR. SIBBESTON:** Mr. Speaker, recently on the CBC news there was some news about the Yukon, so it must be true. The news was to the effect that conservation officers will not be laying charges against native people in the Yukon who shoot migratory birds in the spring. The Minister of Renewable Resources, Art Webster, in the Yukon, is reported to have told his officers not to lay charges. The reasons given is that the Crown, federal government, has decided to enter a stay of proceedings in a case involving a native hunter who shot a duck in the spring of last year.

There was also mention made of the Sparrow case which established the precedent that aboriginal people had rights to hunt and fish. Another recent case established that native people have a right to fish for food.

The court cases are important and are being recognized and followed by the Crown and the Yukon government. Because the circumstances in the Northwest Territories are similar to that of the Yukon for hunting ducks and geese and other migratory birds -- have been done by the Dene and Inuit for centuries -- I feel that our government should do the same, tell its game officers that this spring you can shoot ducks, you can shoot migratory birds, and I will be pressing the Minister to allow for that.

**MR. SPEAKER:** Thank you. Members' statements. The honourable Member for Aivilik.

#### Member's Statement On Health Care Services In Keewatin Region

**MR. ERNERK:** Thank you, Mr. Speaker. I wish to bring to your attention today a very dangerous and tragic situation which recently occurred. Mr. Speaker, one of my constituents from Coral Harbour was being flown home from Churchill, Manitoba after receiving medical attention there. The oxygen tank on the small plane was found to be empty while returning to Coral Harbour. Mr. Speaker, this is a very serious matter and it is apparently not the first time such an incident has happened. After arriving in Coral Harbour, this person was found to be very sick and subsequently died on January 6, 1991.

Mr. Speaker, as I have repeatedly pointed out to the Minister of Health, the health delivery system in my area is not up to the standard we should expect. The Minister of Health continues to tell me and the people I represent that her department and the Keewatin Regional Health Board are working to improve health care services in the Keewatin Region and I think this is good, Mr. Speaker. However, Mr. Speaker, these changes are not coming quickly enough to avoid incidents such as this. We must work together to make improvements in the delivery of health care soon, so that other unnecessary deaths can be avoided. Mr. Speaker, the time has come for the Minister and her department to ensure that proper and sufficient health care services are available to everyone in the Northwest Territories, regardless of where they live. Thank you, Mr. Speaker.

---Applause

**MR. SPEAKER:** Members' statements. Members' statements. The honourable Member for Yellowknife Centre.

**Member's Statement On Blank Cheque Expenditures By Minister Of Economic Development And Tourism**

**MR. LEWIS:** Thank you, Mr. Speaker. I would like to welcome Mr. Wray back. I noticed that he has a large scar on the left hand side of his face; I believe it was caused by wind burn and not by sunning himself in some tropical location.

---Laughter

Mr. Speaker, I would like today to warn the Minister, however, he is begetting the reputation of being, not a blank cheque Minister, but a no strings attached Minister. We have already agreed that he can have \$10 million for a development corporation that we really do not know much about, and we do not know anything about the criteria, how it will be spent. We have also given second reading yesterday to a four million dollar, again, blank cheque with no explanation. I would like to warn the Minister, I suppose, through my Member's statement that since this is a budget session of this Assembly, that we would be interested to know more details before we give approval to the expenditure of that kind of money. Thank you.

**MR. SPEAKER:** Thank you. Members' statements. Members' statements. The honourable Member for Hudson Bay.

**Member's Statement On Selection Process For Environmental Review Panel, James Bay II Project**

**MR. CROW:** Thank you, Mr. Speaker. Mr. Speaker, right now, the people of Sanikiluaq are facing the prospect that the James Bay II project will be built only about 100 miles from our island community. After long delays, we have finally learned that the federal government and the Government of Quebec have agreed to conduct a joint environmental assessment and review.

Mr. Speaker, the Government Leader told us yesterday that we should be thankful for the work that he and his Minister have done behind the scenes. We were told we should be especially grateful because they asked us to nominate a member for the environmental review panel. But I have some things to tell the House about the way we were asked to nominate this member, Mr. Speaker, and I believe Members will share my dismay with the process.

On February 20, 1991, I received a letter from our Minister of Renewable Resources which indicated that the federal Minister of the Environment would allow the Northwest Territories to nominate a member for the environmental review panel. The same letter, as you will see when I table it at the appropriate time, gave us only two days to identify the person, seek his consent, and forward the nomination to the government. Also, we were asked to locate and recruit this person with absolutely no information about the scheduling of environmental hearings...

**MR. SPEAKER:** Order please. Time period has expired. The honourable Member for Hudson Bay.

**MR. CROW:** Mr. Speaker, I seek unanimous consent to complete my statement please.

**MR. SPEAKER:** Thank you. The honourable Member is seeking unanimous consent to proceed with his statement. Are there any nays? There are no nays. Proceed.

**MR. CROW:** Thank you, Mr. Speaker and colleagues. ...the

time commitment required of panel members, or levels of pay.

The Minister told us that we should be looking for someone who could speak French. His opinion was that the ideal nominee would be a French-speaking Inuk from Sanikiluaq. I wonder what the Minister must have been thinking when he gave us two days to find a French-speaking Inuk from Sanikiluaq with expertise in environmental assessment, who would be willing to participate in a panel we know nothing about. Did he not realize this was an impossible task?

Belcher Island people are used to accomplishing impossible tasks, Mr. Speaker, so our environmental committee conducted a search, even though we were limited by this lack of information. We submitted the name of an acceptable candidate who is not Inuk but does speak French. We were told by Baffin Region officials that the name had been sent to the Minister, but since then we have heard nothing about the status of the nomination. The Government Leader's comment yesterday in the House that the name had been forwarded to the federal Minister was the first I have heard. Again, we are confronted with a lack of critical information. We are satisfied that we have found a very appropriate candidate. We are not satisfied with the government's selection process.

Mr. Speaker, this issue is vitally important to my constituents. I have wondered whether these impossible deadlines and selection requirements have been a trick to prevent the people of Sanikiluaq from taking their rightful place in the environmental review process.

I do not know yet who is responsible for this. I cannot make myself believe that it could be the Ministers in our own government. But I can assure you, Mr. Speaker, that I will pursue this matter in question period today and that I will eventually get to the bottom of this matter. And, Mr. Speaker, I will not let the Government Leader brush me aside with any more of his "Yes" and "No" answers. Thank you, Mr. Speaker.

**AN HON. MEMBER:** Hear, hear!

---Applause

**MR. SPEAKER:** Thank you. Members' statements. Prior proceeding with the next item I just want to draw the attention of honourable Members to the presence of eight participants in the Ontario Provincial Parliament internship program, who are accompanied by, of course, in-house professor, Graham White, who is the director of the internship program, and Doug Arnott, committee clerk.

---Applause

I also want to draw the attention of honourable Members to our public gallery where we have two groups who are visiting us today: the students of the clerk-typist program from Arctic College in Yellowknife, with their instructor, Vicki Bobinski; and teachers from Baffin, Keewatin, Kitikmeot and the Inuvik Regions, who are members of the subject advisory committee who are meeting in Yellowknife.

---Applause

Item 4, returns to oral questions. The honourable Member for Kivallivik.

**ITEM 4: RETURNS TO ORAL QUESTIONS**

**Return To Question O52-91(1): Access To Commercial Fishery, Nettilling Lake**

**HON. GORDON WRAY:** Thank you, Mr. Speaker. I have a reply to a question asked by Mr. Arlooktoo on February 14,

with regard to access to commercial fishery on Nettilling Lake. For the past three years my department has examined the potential of harvesting the Nettilling Lake char quota of 50,000 pounds, which is the single largest quota in the Baffin Region. As I reported to the Assembly in the last session, favourable market conditions and technological improvements have enhanced the commercial potential of this fishery. The focus of our investment in the past two summers was to experiment with a char trap which would live-trap the char until just before transportation to the market in Montreal. To our surprise both the live-trapped char and the gillnetted char from Nettilling Lake commanded prices in excess of the \$4.75 a pound last summer.

As the fresh char must be transported by plane from Nettilling Lake to Iqaluit and then transhipped within 24 hours to Montreal, it made sense to organize the test fishery out of Iqaluit. Department officials worked with local businessmen and fisherman, Ben Ell, in experimenting with the live trap and upgrading the basic fish processing facilities at Nikko Island on Nettilling Lake. The department will cost share some further improvements to processing equipment and facilities, but Mr. Ell will not be receiving operational subsidies to fish this summer.

Cape Dorset residents who wish to fish Nettilling Lake may apply to the Department of Fisheries and Oceans for a commercial fishing licence. I have also written to the mayor of Cape Dorset last week indicating that individuals who wish to participate in the Nettilling Lake fishery should be contacting Mr. Ell about employment. Thank you.

**MR. SPEAKER:** Thank you. Returns to oral questions. The honourable Member for Nunakput.

**Return To Question O220-91(1): Inuktitut Radio Frequency At Kitikmeot House**

**HON. NELLIE COURNOYEA:** Mr. Speaker, I have a return to an oral question asked by Mr. Ningark on March 4, regarding Inuktitut radio at the Kitikmeot boarding home. The Kitikmeot boarding home can now access Inuktitut radio broadcasts from both the Eastern and Western Arctic for the benefit of patients and escorts staying at the home. Although it took some time to have the equipment installed and the technical connectors made, the service has now been in operation for approximately two weeks. Thank you.

**MR. SPEAKER:** Thank you. Returns to oral questions. The honourable Member for Inuvik.

**HON. TOM BUTTERS:** Mr. Speaker, I have three returns which I would like to give consecutively, if I may.

**Return To Question O210-91(1): Commencement Of Construction Of Gjoa Haven Hockey Arena**

The first one is a reply to Mr. Ningark on a question asked on March 4, regarding the start of construction of the Gjoa Haven arena and curling rink.

I wish to confirm that the construction of the Gjoa Haven large arena and two-sheet curling rink is scheduled to begin after sealift this fall. The tenders were recently opened on this project and I expect there should be no difficulty in meeting the project schedule. This is a two year project with the first phase beginning in the 1991-92 fiscal year.

**Further Return To Question O218-91(1): Installation Of Sewage Pipe For Rankin Inlet**

The second return is in response to a question asked by Mr. Ernerk on March 4, regarding the installation of sewage pipe

for Rankin Inlet. I assume that the honourable Member is referring to the sewage outfall in Rankin Inlet.

The sewage discharge into Johnston Cove at Rankin Inlet is currently being studied by my department. In December 1990, a team from the University of Alberta, headed by Dr. Daniel Smith, a respected scientific researcher, undertook a study of the impact of sewage discharge on the water quality in the cove. A draft of that report is now being reviewed by my department.

Also in December of 1990, an engineering study of water use was begun for the purpose of identifying unnecessary water wastage and, thus, reducing the amount of sewage discharged to the cove. A draft of that report will be received before the end of March, 1991.

Following a thorough review of those two reports, my staff will discuss with the hamlet the consultant's findings and recommendations. If the results of the study show that modifications are required to the existing system, capital funds will be made available in the 1991-93 planning cycle to undertake design, with construction in the following year.

**Return To Question O156-91(1): Request For Road, Clyde River**

The third return is to Mr. Kilabuk on a question asked on February 26, relative to a winter road at Clyde River. I believe the Member's question related to difficulties residents of Clyde River have of moving their boats, snow machines and equipment across the inter-tidal zone, especially in spring and at low tide.

The Department of Municipal and Community Affairs administers the road construction capital program which is used to fund projects to provide access to community expansion areas, water supply sources, garbage dumps, granular materials and similar community infrastructure resources and facilities. I have asked the regional superintendent for my department in Iqaluit to consult with the hamlet of Clyde River, and the hunters and trappers association, and together identify the scope of the problem and suggest reasonable solutions.

If the problem is indeed inter-tidal access, work in this area may not fall within any existing GNWT funding program and would require the involvement of the Departments of Renewable Resources, Transportation, and Municipal and Community Affairs. However, community wisdom and resources might be able to address the requirements identified by the honourable Member and resolve the problem.

**MR. SPEAKER:** Returns to oral questions. Item 5, oral questions. The honourable Member for Nahendeh.

**ITEM 5: ORAL QUESTIONS**

**Question O238-91(1): Yukon Government Court Case Re Hunting Migratory Birds**

**MR. SIBBESTON:** Mr. Speaker, I would like to ask the Minister of Renewable Resources if he has had a chance to review the decision and actions of the Yukon government in deciding not to lay charges for hunting and shooting migratory birds this spring and whether he is prepared to follow suit.

**MR. SPEAKER:** Thank you. Honourable Member for Amittuq.

**HON. TITUS ALLOOLOO:** Thank you, Mr. Speaker. We have put some considerable thought into the well-known Sparrow case in British Columbia in respect to aboriginal harvesting



rights that this case has attempted to show, especially with the new Conservation Act that the department is proposing. We have taken into account the possible aboriginal rights to harvest any game, including migratory birds.

In terms of harvesting migratory birds in early spring or throughout summer, we are looking at the Member's concern and since we have not made a formal public statement, I would like to take the question under notice. Thank you.

**MR. SPEAKER:** The honourable Member is taking the question as notice but I just remind honourable Members, if that is going to be the case, then the notice should be given early. Oral questions. Honourable Member for Nehende.

**Question O239-91(1): Timber Harvesting Method Used By Patterson Enterprises, Jean Marie River**

**MR. SIBBESTON:** Mr. Speaker, another question for the Minister of Renewable Resources. While I was in Jean Marie River last weekend, some of the people in the community raised concerns about Patterson mills, particular the way they are harvesting trees. The local people were of the view that selective cutting ought to be the practice, but there is some concern that Patterson mills is block clearing, which is not quite clear cutting but a method where blocks of lands are cleared. Does the Minister have a policy with respect to the method of cutting logs in the North? What is the policy?

**MR. SPEAKER:** Thank you. Honourable Member for Amittuq.

**Return To Question O239-91(1): Timber Harvesting Method Used By Patterson Enterprises, Jean Marie River**

**HON. TITUS ALLOOLOO:** Thank you, Mr. Speaker. We have a management plan with respect to harvesting timber in the NWT. The company has set up a work plan that was approved by my department in terms of timber harvesting that particular area. Thank you.

**MR. SPEAKER:** Honourable Member for Nehende, supplementary.

**Supplementary To Question O239-91(1): Timber Harvesting Method Used By Patterson Enterprises, Jean Marie River**

**MR. SIBBESTON:** Mr. Speaker, I am aware, and I do appreciate what the Minister is saying, that land use applications are submitted to his department and in this case was approved for Patterson mills. I am just telling the Minister that there is some concern with the approach that is taken by Patterson mills. The community strongly believes that the method of cutting timber is not proper for the area. I just want to know if the Minister is aware that it takes 150 years for a tree in the North to mature, and knowing this, whether he would reconsider and examine the land use permit given to Patterson mills, with a view to seeing if a better and more appropriate method of cutting timber can be had, taking into consideration the view of the community and desire to have selective tree cutting as the method that ought to be used by the sawmill.

**MR. SPEAKER:** Honourable Member for Amittuq.

**Further Return To Question O239-91(1): Timber Harvesting Method Used By Patterson Enterprises, Jean Marie River**

**HON. TITUS ALLOOLOO:** Thank you, Mr. Speaker. In my tour of that particular region, I had a chance to meet with the band councils of three communities that had concern in this

area. As well, one community suggested to me that they would like to do some harvesting themselves. It is the department's understanding that the timber in that area is matured. If it is not harvested, then it is going to die off. There has been some indication, especially in the Fort Liard area, that this is happening.

Yes, Mr. Speaker, we have had communication with the communities and we are looking at possible solutions to the perceived problems in timber harvesting and we will continue to communicate with the communities affected. I am very willing to meet with the Member to see if we can resolve this issue. Thank you.

**MR. SPEAKER:** Just to remind honourable Members that your preamble should be as short as possible. Oral questions. Honourable Member for Yellowknife Centre.

**Question O240-91(1): Reason For Participating In Expo '92**

**MR. LEWIS:** Thank you, Mr. Speaker. My question is to the Minister for Economic Development and Tourism. In light of the fact that the only provinces who plan to participate in Seville are British Columbia, Quebec and Ontario, and in light of the fact that the have-not provinces of Prince Edward Island, Newfoundland, Nova Scotia and New Brunswick, which depend, like us, heavily on tourism, arts and crafts and renewable resources, have decided there is no economic development opportunity there, I would like to ask the Minister why this government has decided to participate in Expo in Seville in 1992.

**MR. SPEAKER:** Honourable Member for Kivallivik.

**Return To Question O240-91(1): Reason For Participating In Expo '92**

**HON. GORDON WRAY:** Thank you, Mr. Speaker. First of all, to correct an erroneous statement, this government has not decided to participate at Expo in 1992. This Legislature may or may not decide to participate in Expo. That decision is still to be made by this House.

Secondly, we do not determine what we are going to do as a government, in terms of trying to support our economy, based on what others may or may not do. Whatever they do is their problem. I am not concerned about what Newfoundland or Prince Edward Island do and I do not think the Northwest Territories agenda should be set by somebody else.

Thirdly, Mr. Speaker, one of the reasons that we are considering, and why we have put forward to the Legislature, the decision to participate, is what has become painfully obvious: There have been petitions tabled in this House that our marketing efforts in terms of arts and crafts and our food, while they have been good, have been concentrated almost totally on North America. And when you get a recession, as we are getting now in North America, what has happened is that the arts and crafts have gone into a major recession, along with the rest of the North American economy, as well as our food, also tourism. If we are going to expand our markets, we must look to Europe and Japan. Seville in 1992 offers a major venue. Over half of the visitors -- contrary to what I heard the Member saying the other day -- to Expo will be from northern Europe, which is a prime market for us. We are trying to expand our tourism into United Kingdom and Germany. There are indications that it is good. So that is why we are advancing the bill to the House.

But I want to correct that impression. No decision has been made to participate in Seville. This Legislature may or may

not make that decision within the next few days. Thank you.

**MR. SPEAKER:** Thank you. Oral questions. The Honourable Member for Yellowknife Centre, supplementary.

**MR. LEWIS:** Thank you, Mr. Speaker. All right, if we are not prepared to learn from other people and we use our own experience, I would like to refer to a statement made in this House on February 13, 1990. This was in answer to a question I asked in this House about a trip that the Minister had made, or at least one of his staff had made, to Seville. He said, "There were a number of things we learned. First of all, we learned it was not a good idea for us to participate in Seville and consequently saved this government hundreds of thousands of dollars that we might have spent in going to Seville in 1992. We also learned the competition that we are up against; we learned about the general public reaction in Europe to Canada..."

**MR. SPEAKER:** Order please. Could the honourable Member pose the question?

**HON. GORDON WRAY:** Ask the question. Try and make it an intelligent one for a change.

---Laughter

**MR. SPEAKER:** Oral questions. Honourable Member for Yellowknife Centre, supplementary.

**Supplementary To Question O240-91(1): Reason For Participating In Expo '92**

**MR. LEWIS:** Since the Minister says he does not take his examples from other places and what other people do who have been provinces for many, many years and have a lot of experience, what did he learn from his own experience? Because he said, on February 13, 1990, the following statement: "We learned that it was not a good idea for us to participate in Seville and consequently saved this government hundreds of thousands of dollars that we might have spent in going to Seville in 1992. We also learned the competition that we are up against; we learned about the general public reaction in Europe to Canada and to northern issues, particularly the trapping issue."

So my question to the Minister, then: Has he now changed his mind? All the stuff he learned there, in fact he did not learn, it was just a dream he had?

---Laughter

**MR. SPEAKER:** The honourable Member for Kivallivik.

**Further Return To Question O240-91(1): Reason For Participating In Expo '92**

**HON. GORDON WRAY:** Thank you. Unfortunately the Member is trying to compare apples and oranges, probably for the benefit of the press. The fact is the decision not to participate in Seville was based on the scenario of participating in Seville similar to the way we participated in Vancouver. That was the statement I made: "We are not going to participate in Seville." I should have said, "similar to what we did in Vancouver."

This proposal was not even on the table. We did not even know that the present proposal even existed. That decision still stands. We are not participating in Seville in any way, shape or form, similar to what we did in Vancouver, firstly.

Secondly, the latter part of my statement had nothing to do with Expo in Seville. What I was talking about was the

conference we were at and the tourism part of that conference that we took people from Pangnirtung on. We learned what our competition in the world is when it comes to tourism. We learned what the general reaction to Canada was, and the issue around trapping. It had nothing to do with Expo. So I wish the Member would stop trying to mix it all up because it makes good copy. He is not talking about the same thing as we are. Once he does, I might be able to answer his questions, but until he does, I cannot answer his questions.

**AN HON. MEMBER:** Hear, hear!

---Applause

**MR. SPEAKER:** Thank you. Oral questions. Honourable Member for Yellowknife Centre, supplementary.

**Supplementary To Question O240-91(1): Reason For Participating In Expo '92**

**MR. LEWIS:** All right then, Mr. Speaker, in February, the same day, the Minister did say that the decision not to participate in Seville would save this government hundreds of thousands of dollars that we might have spent. So how will he confirm that we are going to save ourselves thousands and thousands of dollars? Could he confirm that that is the case?

**MR. SPEAKER:** Honourable Member for Kivallivik.

**Further Return To Question O240-91(1): Reason For Participating In Expo '92**

**HON. GORDON WRAY:** Thank you. I should have said millions of dollars, because to construct a pavilion similar to what we did in Vancouver would have cost us millions of dollars. In fact, as we learned in Spain, as the Minister responsible for Public Works at the time of the Vancouver Expo, there were a lot of logistical problems we had run into with unions, with cost over-runs, with site development, that whole works. We were not sure that we could pull the same kind of deal off in Seville and that is why the decision was made not to participate in Seville.

So the situation is still valid. But he is talking about two different situations and that is my problem. He is trying to mix up something that is before the floor of this House with a statement that has nothing to do with what is before the floor of this House. We are not going to participate in Seville in any way, shape or form similar to what we participated in Vancouver. That was a decision that was made then. That decision still stands.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Yellowknife Centre, supplementary.

**Supplementary To Question O240-91(1): Reason For Participating In Expo '92**

**MR. LEWIS:** I am sure we will be at this for quite some days yet, Mr. Speaker. I would like to have the Minister confirm, although he has said there is a big difference, will he confirm, though, that the three things he hopes to achieve by this participation in Expo are to attract tourists, to sell arts and crafts, and to sell food, which is what we did in Vancouver? Will he confirm that is what we are trying to do?

**MR. SPEAKER:** The honourable Member for Kivallivik.

**Further Return To Question O240-91(1): Reason For Participating In Expo '92**

**HON. GORDON WRAY:** Thank you, Mr. Speaker. What we are proposing to the Legislature is a strictly commercial

enterprise which will hopefully break even, that will cost this government and Legislature no money. It may or may not. That is one of the risks that we are going to have to take. That is why it is in front of the Legislature. The purpose here is we will run a restaurant, we will run a boutique and we will run a gift shop. Hopefully, we will be able to retail our arts and crafts and our food and at the same time promote the Northwest Territories to the benefit of the small communities, which seem to get lost in this whole thing. It is a time when our markets are dying for arts and crafts and our country food, and we are out trying to promote the economies of the small communities, which seems to be a message lost in Yellowknife sometimes. Thank you.

**MR. SPEAKER:** Oral questions. Order, please. Order, please! The honourable Member for Hudson Bay.

**Question O241-91(1): Member For Environmental Assessment Review Panel, James Bay II Project**

**MR. CROW:** Thank you, Mr. Speaker. Mr. Speaker, I would like to direct my question to the Minister of Renewable Resources. When and how did the Minister learn that the Northwest Territories would be able to place a member on the environmental assessment review panel for the James Bay II project?

**MR. SPEAKER:** Thank you. The honourable Member for Amittuq.

**Return To Question O241-91(1): Member For Environmental Assessment Review Panel, James Bay II Project**

**HON. TITUS ALLOOLOO:** (Translation) Thank you, Mr. Speaker. Starting from the summer, we knew that there would be hearings regarding the James Bay II project. The Minister responsible for Environment had some discussions and I also wrote him correspondence that the NWT residents be given an opportunity to be on the board before it is appointed. As a result, the federal government advised me and agreed to the request that we made. They said that we could make a nomination to represent the NWT, but they also said that particular person would have to be able to speak French also. As soon as I heard this from the Minister for Environment, and during the meeting, after I heard, an hour later, I approached Charlie Crow and informed him that the federal government agreed to our request and they give us two days to do it. I was aware that two days was not sufficient time. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Hudson Bay.

**Supplementary To Question O241-91(1): Member For Environmental Assessment Review Panel, James Bay II Project**

**MR. CROW:** Thank you, Mr. Speaker. Supplementary question to the same Minister. Would the Minister very clearly tell the House, what is the current status of the nomination submitted by the environmental committee and municipality of Sanikiluaq? Thank you.

**MR. SPEAKER:** Thank you. The honourable Member for Amittuq.

**Further Return To Question O241-91(1): Member For Environmental Assessment Review Panel, James Bay II Project**

**HON. TITUS ALLOOLOO:** (Translation) Thank you, Mr. Speaker. Since we gave the name of the person, I have not

been advised up to now by the Environment Minister whether they approved or if he will be actually appointed. I have asked my officials to have an ongoing communication with the federal government officials, but up to now we have not been advised if they have approved the person we nominated.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Hudson Bay, supplementary.

**Supplementary To Question O241-91(1): Member For Environmental Assessment Review Panel, James Bay II Project**

**MR. CROW:** Mr. Speaker, could the Minister tell the House whether other communities that may be affected by the James Bay II project have been consulted on the appointment of the member to the environmental review panel?

**MR. SPEAKER:** Thank you. The honourable Member for Amittuq.

**Further Return To Question O241-91(1): Member For Environmental Assessment Review Panel, James Bay II Project**

**HON. TITUS ALLOOLOO:** Thank you, Mr. Speaker. To my knowledge, I have not been contacted by a community other than Sanikiluaq in the Northwest Territories. I am sure the northern Quebec communities who might be affected by the project have been contacted by the Quebec government. Thank you.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Aivilik.

**Question O242-91(1): Utilidor System, Nuvuk Point**

**MR. ERNERK:** Thank you, Mr. Speaker. I have a question to the Minister of MACA, but it appears that I got a reply to a question that I never asked.

---Laughter

Nevertheless I thank the Minister for providing me that information with regard to installation of sewage pipe for Rankin Inlet. Mr. Speaker, when I was asking a question to the Minister in Inuktitut the other day, I asked the Minister regarding the possibility of building or constructing a utilidor system to the proposed Nuvuk Point. Mr. Speaker, the Minister knows about this because it was discussed during his recent visit to Rankin Inlet and meeting with the hamlet council.

**DEPUTY SPEAKER (Mr. Gargan):** Mr. Butters.

**HON. TOM BUTTERS:** Well, Mr. Speaker, I will have to have the matter researched and probably provide a better answer.

**MR. DEPUTY SPEAKER:** Is the Minister taking the question as notice? Mr. Butters, are you taking the question as notice? Thank you. Oral questions. Mr. Arlooktoo.

**Question O243-91(1): Status Of Territorial Park, Lake Harbour**

**MR. ARLOOKTOO:** (Translation) Thank you, Mr. Speaker. My question is directed to the Minister of Economic Development and Tourism in regard to Soper River near my community, that is being reserved as a territorial park. We would like to know what stage you are at now in planning this and what is the status as of today; where exactly is your planning stage at now? I would like to be advised of that. I want to know the process. Thank you.

**MR. DEPUTY SPEAKER:** Thank you, Mr. Arlooktoo. Mr. Wray.

**HON. GORDON WRAY:** Thank you, Mr. Speaker. If I can just have 10 seconds to find it. I believe I dealt with it during my capital estimates. Mr. Speaker, I am going to have to take the question under notice and get back to the Member as soon as possible on what has happened to date.

**MR. DEPUTY SPEAKER:** Thank you. The Minister is taking the question as notice. Oral questions. Mr. Pedersen.

**Question O244-91(1): Commercial Flights Into Arctic Airports**

**MR. PEDERSEN:** Thank you, Mr. Speaker. To the Minister of Transportation. Mr. Speaker, some two weeks ago NWT Air, which is an Air Canada owned company, discontinued service to Holman and this past Saturday they discontinued service to Coppermine. Those were the last two Arctic airports that this company flew into, everywhere else they fly are MOT operated airports. Has the Minister had any communication from this airline, or from other airlines, indicating to him that they will refuse to fly into Arctic airports?

**MR. DEPUTY SPEAKER:** Mr. Wray.

**Return To Question O244-91(1): Commercial Flights Into Arctic Airports**

**HON. GORDON WRAY:** Thank you, Mr. Speaker. No, I have had no indication from either that airline or any other airline that they are not going to fly into Arctic airports, not yet anyway. Thank you.

**MR. DEPUTY SPEAKER:** Thank you. Mr. Pedersen, supplementary.

**Supplementary To Question O244-91(1): Commercial Flights Into Arctic Airports**

**MR. PEDERSEN:** Thank you, Mr. Speaker. Would the Minister contact this airline and look into the possibilities, as I have heard that this was a factor in the decision to drop these two points. They had been referred to by them, in my presence, as being "bush league airports".

**MR. DEPUTY SPEAKER:** Mr. Minister.

**Further Return To Question O244-91(1): Commercial Flights Into Arctic Airports**

**HON. GORDON WRAY:** Thank you. I will check on those statements. I can assure the Member that the standards of the airport in Coppermine fully meet Arctic B standards. They are licensed by Transport Canada and, in fact, I find that statement hard to believe given that NWT Air has been flying into Coppermine for many, many years. I will check on those statements. Thank you.

**MR. DEPUTY SPEAKER:** Thank you. Oral questions. Mr. Pudluk.

**Question O245-91(1): Study On Effects Of Explosion On Iceberg**

**MR. PUDLUK:** (Translation) Thank you, Mr. Speaker. My question is directed to the Minister of Renewable Resources. As we are aware now, in April the French want to carve out of a big iceberg around Baffin Bay. At the top they will be making different kinds of animals. The sea mammals are often on the icebergs and in wintertime they go there; and they said they will be using some explosives. Has there been

a study conducted on what kind of effect it will have on the sea mammals? Thank you, Mr. Speaker.

**MR. DEPUTY SPEAKER:** Mr. Alloofoo.

**HON. TITUS ALLOOFOO:** Mr. Speaker, I have very limited information on this and my understanding is that this project has been delayed this year. To get a better answer I will take the question as notice. Thank you.

**MR. DEPUTY SPEAKER:** Thank you. Oral questions. Mr. Ernerk.

**Question O246-91(1): Start-Up Of Income Support Program For Hunters And Trappers**

**MR. ERNERK:** (Translation) Thank you, Mr. Speaker. A question to the Minister of Renewable Resources. I wonder when the assistance to the trappers under the income support program is going to come into effect. Thank you, Mr. Speaker.

**MR. DEPUTY SPEAKER:** Mr. Alloofoo.

**HON. TITUS ALLOOFOO:** Thank you, Mr. Speaker. This undertaking on the part of our government to look into the possibility of creating the income support program has been done jointly by my department and the Department of Social Services. The lead Minister that has been working on the project has been Mrs. Marie-Jewell. If you do not mind, Mr. Speaker, I would like to defer the question to Mrs. Marie-Jewell. Thank you.

**MR. SPEAKER:** Oral questions. The honourable Member for Aivilik, supplementary.

**MR. ERNERK:** Mr. Speaker, I was not confused with my question, but I think the government is confused. My question to the Minister, Mr. Speaker, was, when can we expect to see the hunter income support program implemented fully? Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you. The honourable Member for Slave River.

**Return To Question O246-91(1): Start-Up Of Income Support Program For Hunters And Trappers**

**HON. JEANNIE MARIE-JEWELL:** Thank you, Mr. Speaker. I have taken the responsibility for trying to deal with the hunter income support with the assistance of my colleague, the Minister of Renewable Resources, along with the total welfare reform approach that this government has been looking at; it is not only the hunter income support program in isolation. In response to the Member's question as to determining when can we find a date for implementing the income support program, we are still formulating the support program, along with simultaneously trying to deal with welfare reform. I cannot give a date at this time as to when we anticipate this program being implemented. Thank you.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Baffin Central.

**Question O247-91(1): Resolution Of Problems At Broughton Island Tannery**

**MR. KILABUK:** (Translation) Thank you, Mr. Speaker. My question is to the Minister of Economic Development. It is the same question I asked before with regard to the tannery in Broughton Island. There are a lot of problems at this time with ITC Inuit Tapirisat of Canada being involved with it, and I wonder if ITC is having some discussion with you with

regard to starting up the tannery in Broughton Island. Thank you.

**MR. SPEAKER:** Thank you. The honourable Member for Kivallivik.

**Return To Question O247-91(1): Resolution Of Problems At Broughton Island Tannery**

**HON. GORDON WRAY:** Thank you, Mr. Speaker. Because of the confusion that has surrounded this whole project, and ITC's ill conceived plan, what is happening to date is that we approved funds under our business management enhancement program and STEP, to provide for project management and product development through until the end of March this year. To date the manager has developed a response for the environmental review, he has completed the construction of the building, he has co-ordinated training and he has developed a business plan to CAEDS, Canadian aboriginal economic development strategy, for continued funding. We are also now in discussions with Nunasi to diversify the tannery operations into preliminary fleshing of the skins for furtherance to Amiq Fine Leathers. A fleshing machine has been found in Nova Scotia which will be purchased subject to Nunasi providing some commitments for some leather.

What is going to be happening is that the interim manager, which we have funded through to the end of March, will be asked to complete the application to CAEDS for money to develop the business plan and do the market research. Subject to the results of that preliminary work we also may make an application to CAEDS for funding that includes provision of money for management for at least two years.

There are a number of things moving now and hopefully we can access money through the CAEDS program to get the tannery up and running properly, but it has been a very confusing situation. Thank you.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Deh Cho.

**Question O248-91(1): Promotion Of Hunting And Trapping Industry In Seville**

**MR. GARGAN:** Thank you, Mr. Speaker. I would like to direct my question to the Minister of Economic Development and Tourism. It is with regard to the proposed venture in regard to arts and crafts in Seville, Spain.

Mr. Speaker, it is possible that a lot of business people in the North would jump at the opportunity to go to Seville to sell their arts and crafts, as opposed to this government. My concern is that we do have an aboriginal economy which is dying and eventually it might no longer live. With regard to the hunting and trapping up here, this is one area which although the Europeans have been very successful in trying to kill that industry we have not really gone into their turf to try to address this issue. I think if the focus was going to be made on the North, the hunting and trapping industry should be the focus. I would like to ask the Minister if the mandate now is to consider that, or is the government in a position to say that it is too controversial and the federal government would not allow us to do that?

**MR. SPEAKER:** Thank you. The honourable Member for Kivallivik.

**Return To Question O248-91(1): Promotion Of Hunting And Trapping Industry In Seville**

**HON. GORDON WRAY:** Thank you, Mr. Speaker. If the

proposal is accepted, and I should first point out that this was a request made of us by the Government of Canada, External Affairs, it was not something that we said we would like to do. They came to us to ask us if we would run the restaurants, et cetera, on their behalf. I do not know if the Government of Canada ever considered the private sector running part of their pavilion because we will be working inside of the Canadian pavilion.

However, the purpose of promoting country foods is to support, obviously, an aboriginal economy because the primary foods that we want to be pushing are going to be whitefish, char, musk-ox, caribou, buffalo and whatever country foods we can acquire for sale at the pavilion. That is obviously what we are going to be pushing.

In terms of the arts and crafts items we are, I believe, going to be, prohibited by the CITES, Convention on International Trade In Endangered Species convention from importing such things as whale bone into Spain for sale, but there will be other products that will be on sale that will contain fur products, such as sealskin products and things like that. I think we are focussing clearly on the aboriginal economy. If we were not then I do not really see much point in doing this, quite frankly. The whole intent is to sell products that by and large reflect the economy of the small communities and the products that they are capable of producing. Thank you.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Deh Cho, supplementary.

**Supplementary To Question O248-91(1): Promotion Of Hunting And Trapping Industry In Seville**

**MR. GARGAN:** Thank you, Mr. Chairman. I would like to ask the Minister if the government is prepared to answer to the public in Europe as to how those products are being harvested? Whether they are furs or sealskins that are harvested and that the meat is also utilized. I would like to ask whether or not the way of life in North America will be expressed in order to get the necessary support in Europe.

**MR. SPEAKER:** The honourable Member for Kivallivik.

**Further Return To Question O248-91(1): Promotion Of Hunting And Trapping Industry In Seville**

**HON. GORDON WRAY:** I am not quite sure how to answer that. We are not planning on any exhibition that goes along with it to explain the way of life. This is a purely commercial enterprise. We are going to sell products and those products are as a result of our way of life. Our staff and people from the North that will be on hand, if they are asked about how these products are produced and developed, we will certainly tell them, but this is a purely commercial enterprise and we are not planning on exhibitions to go along with it.

I do not know what Canada is doing within its pavilion to promote Canada and the various regions of Canada and the way of life. There may be something happening there but I am not aware of it.

**MR. SPEAKER:** Oral questions. The honourable Member for Deh Cho, supplementary.

**Supplementary To Question O248-91(1): Promotion Of Hunting And Trapping Industry In Seville**

**MR. GARGAN:** Mr. Speaker, in the Minister's response to Mr. Lewis he said that the pavilion would be on our own agenda. Is the Minister indicating that his department has its own agenda on what they would like to see at the pavilion, as opposed to what this Assembly would like to see at the

pavilion? Has federal government instructed this government on what they would like to see in the pavilion, as opposed to what the territorial government would like to see?

**MR. SPEAKER:** I would caution the honourable Members that the supplementary questions should be related to the original question that was asked. The honourable Member for Kivallivik.

**Further Return To Question O248-91(1): Promotion Of Hunting And Trapping Industry In Seville**

**HON. GORDON WRAY:** Thank you, Mr. Speaker. We do not have a pavilion and we are not having a pavilion at Seville. We are mainly running the restaurant, the boutique, and the gift shop within the Canada pavilion. What Canada is doing, I am not aware. I can find out for the Member but as a jurisdiction we do not have a pavilion.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Deh Cho, final supplementary.

**Supplementary To Question O248-91(1): Promotion Of Hunting And Trapping Industry In Seville**

**MR. GARGAN:** I would like to ask the Minister, if the Canadian pavilion in which the territorial government is participating, will deal specifically with commercial arts and crafts and country foods? Will they have no other provision on how they would like to operate? Is that it pretty well?

**MR. SPEAKER:** Thank you. The honourable Member for Kivallivik.

**Further Return To Question O248-91(1): Promotion Of Hunting And Trapping Industry In Seville**

**HON. GORDON WRAY:** Thank you, Mr. Speaker. Yes, it is very much strictly a commercial exhibition. If I had wanted to do the other thing then I suppose we would have been back here in terms of our own type of pavilion similar to what we did in Vancouver. I should point out that we have been given the jurisdiction over the commercial operations inside of the Canadian pavilion, so the very fact that the commercial outlets within the Canadian pavilion are going to be pushing, selling and promoting Northwest Territories goods -- principally country foods and arts and craft items. That, in itself, is a reflection of Canada and the emphasis that Canada and our jurisdiction places on those products from our small traditional economies. The very fact that our products are being sold, in itself is a statement.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Rae-Lac la Martre.

**Question O249-91(1): Relocating Dene Language Manager Position To Rae-Edzo**

**MR. ZOE:** Mr. Speaker, my question will be directed to the Minister of Culture and Communications. Mr. Speaker, since the Minister's department is having a difficult time filling the regional Dene language manager position in Fort Smith, and the Minister's department is also considering relocating that position, and our government supports decentralization of the region, I wonder if the Minister could seriously consider relocating that position to the Rae-Edzo area office. Thank you.

**MR. SPEAKER:** The honourable Member for Amittuq.

**Return To Question O249-91(1): Relocating Dene Language Manager Position To Rae-Edzo**

**HON. TITUS ALLOOLOO:** Mr. Speaker, no.

**MR. SPEAKER:** Oral questions. The honourable Member for Rae-Lac la Martre, supplementary.

**Supplementary To Question O249-91(1): Relocating Dene Language Manager Position To Rae-Edzo**

**MR. ZOE:** Mr. Speaker, I would like to ask a supplementary question to the Minister. His answer was no and I would like to know why.

**MR. SPEAKER:** The honourable Member for Amittuq.

**Further Return To Question O249-91(1): Relocating Dene Language Manager Position To Rae-Edzo**

**HON. TITUS ALLOOLOO:** Thank you, Mr. Speaker. The manager's position to manage Dene language interpreters that are based in Snowdrift, Hay River, Fort Simpson and Rae-Edzo was managed out of Fort Smith until the position became vacant. We will attempt to fill the position, again in the same community. If we cannot fill the position then we would seriously look at relocating the position to another community and we would be able to look at the Member's request when it comes to that point. Thank you.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Rae-Lac la Martre, supplementary.

**Supplementary To Question O249-91(1): Relocating Dene Language Manager Position To Rae-Edzo**

**MR. ZOE:** A supplementary, Mr. Speaker. The Minister is already considering relocating the position. I can quote from Hansard of Monday, March 4, when he stated in his response to the Member for Tu Nede that, "One of the options was to relocate the position but we have not finalized the move." They are in the process of relocating this position and now the Minister is saying no, we are not even considering it now.

**MR. SPEAKER:** Order, please. Would you pose the question?

**MR. ZOE:** Why did he make this type of statement to the honourable Member for Tu Nede when now he is contradicting his statement that he made on Monday?

**MR. SPEAKER:** Thank you. The honourable Member for Amittuq.

**Further Return To Question O249-91(1): Relocating Dene Language Manager Position To Rae-Edzo**

**HON. TITUS ALLOOLOO:** Mr. Speaker, I am not contradicting my remark in answer to the Member for Tu Nede. I merely stated that it was one of the options that we were looking at. Now that option does not seem to be favourable to my department. Thank you.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Yellowknife South.

**Question O250-91(1): Availability Of Final Report On Incident At Yellowknife Correctional Centre**

**MR. WHITFORD:** Thank you, Mr. Speaker. I would like to direct a question to the Minister of Social Services. Another week has gone by, and I just wondered if the honourable Minister has had a chance to run the report on the January

1st incident at the Yellowknife Correctional Centre by her cabinet colleagues and when will she be delivering my copy.

**MR. SPEAKER:** The honourable Member for Slave River.

**Return To Question O250-91(1): Availability Of Final Report On Incident At Yellowknife Correctional Centre**

**HON. JEANNIE MARIE-JEWELL:** Thank you, Mr. Speaker. No, I did not have a chance to run the final report by my colleagues; and when I will deliver your copy, I thought it was my copy, Mr. Speaker, but I do not intend to deliver a copy to Mr. Whitford. Thank you.

**MR. SPEAKER:** Oral questions. The honourable Member for Yellowknife South, supplementary.

**Question O251-91(1): Consensus Government Questioned**

**MR. WHITFORD:** Thank you, Mr. Speaker. I would like to ask the Minister if this is indeed a consensus government.

**Question O251-91(1): Consensus Government Questioned, Ruled Out Of Order**

**MR. SPEAKER:** Order please. I just want to indicate to the honourable Member that the question is out of order in that the responsibility for determining that is not within the administrative responsibility of the Minister.

---Applause

Oral questions. The honourable Member for Hudson Bay.

**Question O252-91(1): Resources For Intervening In James Bay II Project**

**MR. CROW:** Thank you, Mr. Speaker. I have a question for the Minister of Justice. Mr. Speaker, the people of Sanikiluaq were extremely pleased to hear that the lawyers for our government appeared before the Supreme Court of Canada to intervene in Alberta's Oldman River project. I would like to congratulate the Minister of Justice for taking such a vigorous role in this matter. Mr. Speaker, my question is, are funds and professional resources available to initiate court action aimed at intervening in the development of the James Bay II project? Thank you.

**MR. SPEAKER:** Thank you. The honourable Member for Yellowknife North.

**Return To Question O252-91(1): Resources For Intervening In James Bay II Project**

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Speaker. I appreciate the honourable Member's comments on the government's involvement in the Daishowa and Oldman River cases, but I would have to say that each one of these cases has to be reviewed on their own merits. We are talking about a very complex area of environmental law. Before we became, as a government and as a department, involved in the Daishowa case and the Oldman River case we analysed very carefully the ramifications of that involvement. To this time we have not finalized that sort of in-depth analysis of a legal involvement in a project in Quebec, but I can tell the honourable Member that I think from the concerns he has expressed, there is a lot of sympathy from the Minister of Renewable Resources, from the Government Leader and cabinet generally as to the concerns that people have about the impact of a major project such as James Bay II. In co-operation with our government, which is now looking at this whole situation, we will look at the legal implications of any type of action that we might take in that area. Thank you.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Yellowknife Centre.

**Question O253-91(1): Business Plan For Expo '92**

**MR. LEWIS:** Thank you, Mr. Speaker. My question is to the Minister of Economic Development and Tourism. Since the proposed involvement of the Government of the Northwest Territories at Expo '92 in Seville involves a commercial operation and any business person would want to develop a business plan, I would like to ask the Minister if, in fact, the government has a business plan for this participation?

**MR. SPEAKER:** Thank you. The honourable Member for Kivallivik.

**Return To Question O253-91(1): Business Plan For Expo '92**

**HON. GORDON WRAY:** Yes, Mr. Speaker, it was the development of this business plan which allowed us to make the decision to bring this forward. Without it, it would not have been brought forward.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Yellowknife Centre, supplementary.

**Supplementary To Question O253-91(1): Business Plan For Expo '92**

**MR. LEWIS:** Thank you, Mr. Speaker. In light of the fact that the Government of the Northwest Territories will be paying something like half a million dollars for six months rental which it would pay to the Government of Canada and therefore the rent would be somewhere between \$2500 and \$3000 per day for every single day that we are in fact in business on that site, can the Minister tell me then, from this business plan, exactly how much profit per day does he anticipate being made from this participation?

**MR. SPEAKER:** Thank you. The honourable Member for Kivallivik.

**Further Return To Question O253-91(1): Business Plan For Expo '92**

**HON. GORDON WRAY:** Thank you, Mr. Speaker. I believe we are looking at a \$200,000 loss to a break even point of view, between zero and \$200,000 loss. That is very preliminary figures. Obviously as the time gets closer and we get a better idea of the products that we are able to get from the communities and how much we are having to pay for those, then our financial statements will start to be refined. At present, we are looking at \$296,000 loss in the arts and crafts, a \$95,000 profit on the food and beverage, to be offset hopefully by corporate donations which will give us a break even. Thank you.

**MR. SPEAKER:** Thank you. Oral questions. The honourable Member for Yellowknife Centre, supplementary.

**Supplementary To Question O253-91(1): Business Plan For Expo '92**

**MR. LEWIS:** I am not the experienced businessman that Mr. Wray is, Mr. Speaker, but since this is a commercial enterprise, why would we be going into a commercial enterprise where we are in fact projecting a loss?

**MR. SPEAKER:** Thank you. The honourable Member for Kivallivik.

**Further Return To Question O253-91(1): Business Plan For Expo '92**

**HON. GORDON WRAY:** Thank you. We are not projecting a loss. We are projecting a break even after corporate donations. Why would we go into it? Because we will put \$800,000 hopefully into our producers of arts and crafts in the Northwest Territories. We will put \$1.4 million in salaries to employees. We will put \$650,000 into the hands of food producers. So we would put roughly \$2.8 million into the territorial economy and if I can do that at a break even point of view, then we are way ahead of the game. Thank you.

---Applause

**MR. SPEAKER:** Oral questions. The honourable Member for Deh Cho.

**Question O254-91(1): Relocation Of Chipewyan Language Director Position To Hay River**

**MR. GARGAN:** Thank you, Mr. Speaker. I would like to direct my question to the Minister of Culture and Communications. Mr. Speaker, in his response to Mr. Zoe's question on the director of aboriginal languages, the Minister indicated that the department did not look favourably at relocating that position to Hay River although, Mr. Speaker, most of the people that deal with government travel to Hay River as opposed to Fort Smith. There are more Slavey people in Hay River than there are in Fort Smith and people from the surrounding Chipewyan communities travel to Hay River to do their business. I do not understand why the Minister feels that it is more favourable for his department to have the position in Fort Smith as opposed to Hay River. I would like to ask the Minister, why?

**MR. SPEAKER:** Thank you. The honourable Member for Amittuq.

**Return To Question O254-91(1): Relocation Of Chipewyan Language Director Position To Hay River**

**HON. TITUS ALLOOLOO:** Mr. Speaker, first of all I said, I cannot recall whether it was this week or last week, in answering the Member for Tu Nede, stating that one of the options in trying to fill this position, one of the options that we were looking at was the option of moving the position. I did not indicate a place where this possible move would be to. Since the position was located in Fort Smith, it was thought to be available in our department since we have experience how the position would work out, out of Fort Smith that we would attempt to fill it again in the same place. Thank you.

**MR. SPEAKER:** Thank you. The time period for oral questions has expired. Item 6, written questions. Written questions. The honourable Member for Yellowknife Centre.

**ITEM 6: WRITTEN QUESTIONS**

**Question W6-91(1): Dollars Spent To Date On Possible Participation At Expo '92**

**MR. LEWIS:** Thank you, Mr. Speaker. My written question is to Mr. Wray, Minister for Economic Development and Tourism. What amount of money has been spent to date on preparing for Northwest Territories participation at Expo '92 in Seville, Spain, including travel to Seville, consultants' fees and any other related costs?

**MR. SPEAKER:** Thank you. Written questions.

Item 7, returns to written questions. Item 8, replies to Opening Address. Replies to Opening Address. The honourable

Member for Yellowknife Centre.

**ITEM 8: REPLIES TO OPENING ADDRESS**

**Mr. Lewis's Reply**

**MR. LEWIS:** Thank you, Mr. Speaker. I do not intend to speak at great length today. I shall just talk on one subject which is our participation at Expo in Seville. We will have lots of other opportunities to talk about it I am sure when we get into the detail of the bill and through question period and so on.

Mr. Speaker, I went to my first world exposition in 1951. That is 40 years ago. I was just a young boy and I wondered why you had expositions. What was the purpose of this? Well that exposition was in London, England. The place had been badly bombed during the war. There were ruins, wrecks, all over the place and it was not until my later years that I realized that one of the real purposes of having that exposition was not to do anything to help anybody else except the people who lived in that area. The money was being invested to put on that exposition because it had been badly bombed. They needed to reconstruct. They wanted to do things, get capital buildings erected because so much had been destroyed. When you look at the whole business, the exposition business and you look at why expositions exist, you look at straight economics. Who in fact benefits from participation in some kind of exposition?

I promised I would be brief and I would like to compare what is being proposed in Seville to what we in fact accomplished when we were in Vancouver. I was not in this House, Mr. Speaker, when the decision was made to go to Vancouver. I was at that time, however, very much aware of the plan to become involved in it and I did in fact spend a month in Vancouver as a representative of the City of Yellowknife in order to help promote the city and I certainly applauded the decision to take part in something which made sense. In this particular case I knew that the people who would be going to that exposition in Vancouver would mostly be from British Columbia. Several of them would be from the Vancouver area. Others would be other Canadians from the western provinces and there would be many people from the western states. There would be other Americans there too and some people from the rest of the world who would take that exposition in to visit as part of their North American experience. So it seemed to me, Mr. Speaker, that when we decided to go to Vancouver to take part as an equal partner with other provinces who also had pavilions in Vancouver, we were doing something that made sense because this was on our own soil; people who would be coming here would be looking at other things in Canada and for many people who live in other places, their image of Canada -- and I know this because I was not born in this country -- is all summed up in what we are and what we do in the Northwest Territories. We still have that image in the rest of the world, as Canada as a sparsely populated place with beautiful mountains, beautiful scenery, and most people identify Canada as the homeland of aboriginal people.

So when the Expo development took place in Vancouver, everybody saw it as being a natural, sure-fired winner. It was in the form of an iceberg, something again that people around the world associated with Canada, most people that had never been there, and it seemed pretty clear that what we were doing there made absolute sense. Because the people who would be coming there would be coming there to see the unique nature of Canada and what they had in that pavilion summed it all up. That is why that pavilion was judged, by many people that went to it, the very best pavilion that was on the site; because people who come to an exposition in this country expect to see this country and what they saw in our



pavilion was Canada in miniature; the essence of Canada, the wilderness, the wildlife, different forms of transportation. It seemed to sum up the expectations that people had when they came to this country, that that is what Canada was all about.

So Mr. Speaker, I have no difficulty in accepting participation in events that make sense and that one did make sense. We have not asked for a great cost accounting, but I do know that when the first proposal was made, that was going to be a \$2.5 million investment, that was the first rough guess. Eventually when all the bills were in, we found that the total cost was something over \$11 million. Because things like this have a habit of increasing, you find all kinds of costs, expenses, that you did not anticipate and it is very, very rare that events like this come in on budget.

#### **Deficit 1976 Olympics**

We remember full well the grand scheme that Mayor Drapeau had when we had our wonderful exposition in Montreal in 1967. He tried to repeat it. He thought he could do the same thing again in 1976 with the Olympics. We all remember those wonderful words, "You know this Olympics could no sooner lose money than for me to have a baby. It would be just as easy for me to have a baby then for those Olympic Games to lose money." I can tell you, Mr. Speaker, that today we still owe money from those 1976 Olympics. We are still paying the bills, the national bill. That is part of our national debt, the cost of putting those Olympic Games on in 1976. Because Drapeau had been successful once in 1967, it had been a wonderful experience, very uplifting. In fact that was the year that I chose to become a citizen of this wonderful country. It stands out in my mind -- 1967 -- as a wonderful year when all kinds of wonderful things were taking place.

Mr. Speaker, I have nothing against doing daring things and taking a little bit of a risk and looking at all the elements and so on. But when you are looking at taxpayers' money, I would have thought that we would have learned from things like the 1976 Olympics when we tried to repeat something that had given us a great uplifting feeling because we had been so successful and the world recognizes us for what we are. So we said, "We have done it once, we can do it again." But unfortunately we have chosen the wrong playing field.

#### **Climate Of Interior Spain**

I have explained in this House already, Mr. Speaker, that Spain is a lot different than Vancouver. We are talking about a country, which although it is a lot better off since I went there in the 1950s, at that time it was under the heel of General Franco, he was the dictator and there were people with machine guns all over the place. But the climate has not changed. It is still a hot Mediterranean climate and in the summer it gets very hot. We are not talking about going to the coast. I referred in the past, Mr. Speaker, and this may have been in caucus, but at one time, this was in the 1950s, it was so hot in Madrid, in the central part of the country, that they moved the whole government up to the seacoast to a place called San Sebastian, because it was intolerable to live in Madrid.

Now I agree that Madrid is a little more uncomfortable than places like Granada or Seville or even Cordoba, but it is still an interior country which gets hot in the summertime and most Spaniards, who live in the interior, when they take their holidays go off from hot middle part of the country to the seacoast where it is a little more cool.

Mr. Speaker, the issue of going to Seville then relates to the economics of it, this is supposed to be a wonderful economic opportunity. We just pass this up. This is something -- we

did it once, we were successful and we have to go for it again, because we can see the way in which we could bring in, according to Mr. Wray's estimate, \$2.8 million into the economy of the NWT.

Well I am hoping that once we get into the details of this bill that we really look at these figures very, very carefully, because if it is to be a commercial business venture then I would only be convinced if we can, in fact, find that the figures bear out the promises and the statements that the Minister has made.

As I recall Seville, and I was in Spain just less than a year and a half ago, Mr. Speaker, and things have changed since they have joined the Common Market, but Spain is not a rich country. Most of the people that will be going to that exposition are Spaniards, they are not going to be looking to buy expensive things. They are going to be looking to find cheap accommodation and a reasonable family holiday. You will find students in the summer that will be coming there with very little money to spend and it is not going to be a place where there is going to be millions and millions of people trying to buy expensive items. Unfortunately, because of the kind of environment in which we live, it is very, very difficult for us to produce things cheaply. We have always tried to find markets where we could get the kind of price that we think our products really, really deserve, the level they deserve. Because in our kind of society you cannot really produce stuff that cheaply.

So Mr. Speaker, when we look at Spain then, which is an emerging country, and despite Mr. Wray's remarks to the contrary, the last time I looked at Spain it was still part of Europe, it is part of the European Common Market and if the attitudes are the same now as they were in 1989 when he was visiting there, then obviously there is all kinds of negative connotations about the kind of place we live.

#### **Expo Of No Economic Benefit To NWT**

He has admitted today that in 1989 there were comments made that there was a negative feeling toward the NWT, because of trapping. It is very competitive. Well, how are we going to be competitive if the prices we want to charge people cannot compete with the low prices that other people are going to charge. That is basic economics. And if that is the reality that he learned when he visited in 1989, why is it that we are now changing our views. Suddenly we have a new version of what economics is all about.

To me, Mr. Speaker, the participation in this exposition is being -- I suppose promoted by the Minister and he is trying to use the kind of sympathy of people from small places who see him as their champion; that he is going to be doing things for little people on the ground in small places. Well we have not had any evidence of that. In 1986 we saw no evidence of all the money that was spent on arts and crafts, even though we had richer people who were there to buy stuff. I have seen no figures on how the economy of the NWT benefited from Expo. I have not seen all the millions that was pumped into our economy, and yet we spent over \$11 million. He was never able to demonstrate to us -- nobody has, to my knowledge -- demonstrated to me the economics of even something I approved of. I agreed with that, it was a great thing to do. But unless we really look at the straight economics of something, how can we really support it? Unless it is a business plan that really shows exactly what is being achieved, it is going to be very difficult for us to vote for this kind of bill that will be before this House.

#### **Government Should Not Be Involved In Business**

Mr. Speaker, the other concern that I would have and it has

been expressed locally by several people, many of them who do not have a socialist dent in their politics, I suppose. They say, "You know we really do not have much trust in governments running businesses. They are great at spending money. We hear about a revolving fund, all we see is a revolving fund where the money is revolving out, we do not see governments revolving much money back in. Governments do not have a good reputation of really trying to run business enterprises." One of the major concerns that the public would have is that if this is, by the admission of the Minister, an economic project, a commercial enterprise, a business, then how are you going to convince the public that our government can run a good business when all we have in front of us is a nice little figure, four million dollars in a revolving fund?

Unless we have a business that I can take to people who know more about business than I do, I will find it difficult to support a bill like this. I want to see the business plan. I want to take it to someone that is much more experienced than I am and say, "Look, should I be supporting something that has this kind of business knowledge attached to it, this kind of business analysis attached to it?"

Mr. Speaker, the government has had a lousy background in the whole business of marketing arts and crafts. I recall it was so bad at one time that people would be sending stuff away on consignment to places all over the country and very often there was no record kept of it and people never got paid for many of the things that they sent out. It got so bad that eventually they set up -- this is for the Eastern Arctic now, the eastern part of the Northwest Territories, Nunavut -- it was so bad that they had to set up something called Canadian Arctic Producers. It was a long time ago and they put a million dollars in it so that people could get cash for whatever was sent to CAP. They had to do that simply because the government had done such a lousy job of marketing and selling stuff because some of it was loaned to embassies and different government offices, and very often never saw the light of day and people never really got paid.

Mr. Speaker, when we are looking at government involvement, to me this would have been, if it was a business venture involving people who are in the business and understand the arts and crafts business and know something about catering and so on, this may have been a wonderful opportunity to sit down with the co-ops and say, "Look, you are involved in arts and crafts. You are the organizations for the Northwest Territories that has been doing this on a continuing basis since 1958, to my recollection, and increasing every year." Why is it that you do not look at something like that? Here is an organization that historically has been doing this kind of work. They run hotels, they run restaurants, they sell arts and crafts and here we have a government that is going to actually try to do something which government is not good at. Governments are terrible at running businesses and you just have to look at the record.

Some people say that they cannot figure this government out. We have some guys in there that seem to be this way and some guys that way, but this sounds like a very socialist thing. The government wants to get into all kinds of businesses. They want the money, no strings attached, just a blank cheque and they are going to do what they want with it. That is not the way to run a business. I get that comment time and time again.

In my community, Mr. Speaker, I do not just have business people who want to know on what business basis you decide to become involved in things. I also have people that try to make a living stacking shelves in the store, pumping gas, working in the mine, and they wonder also why this government is on the magic carpet again. They want to go

off to some exotic place and we do not really see that it makes any sense to us. No one has convinced us that this is a wonderful thing to do. These are not rich people, Mr. Speaker, these are poor people like you have in all kinds of little places right across the country and right across the Northwest Territories. They wonder why it is that we are going to fork up four million dollars and not know, in fact, where it is going and how it is going to be used, and whether there is any real faith and confidence in the business plan that the Minister has referred to. That is the kind of information that we would like to have.

Mr. Speaker, I promised that I would not go on at great length because there will be lots of opportunities to do that at a later date. But I did want to say that I am quite concerned that this is seen as being a Yellowknife thing, that Yellowknife people are not sympathetic to small places. I lived in small places and I have a good understanding and the nature of small places as Mr. Wray does; no different. I have a full understanding of exactly what the economic conditions are because we travelled with our own committee on the economy and we had a good look at what the small places are like and we had a good understanding of the kinds of problems that they had. We have identified in this House that the priority for this government should be to put people on the ground to help people develop economies. This is a top down approach to economic development where you have some dreamed up scheme at headquarters, in Yellowknife -- that is where it comes from -- and yet Yellowknifers are now going to be blamed, if you like, because we do not see the virtue of it.

Mr. Speaker, this is a wrong priority in my opinion. If, in fact, I could see something being a reasonable risk then we all will accept that. There was a reasonable risk, a little bit of a risk in going to Vancouver I suppose, but people were aware of it. But in this case we are going to a European country where we already know attitudes toward trapping and fur and aboriginal way of life -- there is not much sympathy for it. We are not going to change that. We cannot take advantage of it. We are not likely going to be able to sell expensive stuff to people who do not have money, even to those who live a basic, simple, ordinary everyday life.

My concern is that we have not really seriously looked at the economics of what is involved here. It seems very exotic, people get very excited about it, but for the average guy on the street who is just trying to make a living, trying to make ends meet -- there are literally hundreds and hundreds of them in this city. In fact, there are homeless people in this city who I met last night and there is as many as 40 to 50 people who are homeless and they look at stuff like this. Here is the government, the big wealthy government, going off to Spain and they do not see it in terms of going there to help poor people in little communities. They do not get that message.

#### Difficulty In Supporting Involvement In Expo

Mr. Wray can argue as much as he wants but that is what is going to happen. Until I see a business plan that makes sense to me that I can support and I can see that he has looked at all of the risks, all of the potential difficulties and problems that we may have to face, I will have difficulty in supporting this bill to just simply give him another blank cheque. It is not a blank cheque but it is a four million dollar cheque with no strings attached to do what you want with. That is the problem that I have in the way that we are dealing with economic development. We have made some very specific proposals as to what should happen. We have already decided, as an Assembly, what our priorities should be. It should be economic development at the local level with somebody on the ground to help people. Yet, once more the priority is given to some great big dream scheme from the top

to go to sunny Spain. It sounds wonderful but I have very great difficulty in trying to sell it in my community.

My guess is that as the debate develops we will find out how much people have really thought this whole issue through. How much detail thought was given to it and whether they really do have a good understanding of what we are going to get into if we are going to go to Spain for six months and spend \$2500 a day for rent, just for rent, and try to think about how many musk-ox burgers you are going to have to sell just to cover the rent every day. It is mind boggling.

I cannot see how a business plan could be developed to show you are even going to cover the rent every day, to make that kind of profit to cover the rent. We are not just talking rent, we are talking about air fare, salaries, employing people, and my guess is that we are going to have to hire a few people who can speak Spanish. Although we have all these official languages in the Northwest Territories, Mr. Speaker, there are very few people that I know of that speak Spanish; just a few. Thank you.

**MR. SPEAKER:** Thank you. Replies to Opening Address.

Item 9, petitions. Petitions.

Item 10, reports of standing and special committees. Reports of standing and special committees. Item 11, tabling of documents. The honourable Member for Hudson Bay.

#### ITEM 11: TABLING OF DOCUMENTS

**MR. CROW:** Thank you, Mr. Speaker. Mr. Speaker, I wish to table Tabled Document 36-91(1), a letter from the Hon. Titus Alooloo, Minister of Renewable Resources, addressed to me and dated February 20, 1991, requesting the name of a nominee for the James Bay II Environmental Review Panel by Friday, February 22, 1991. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you. Tabling of documents. The honourable Member for Yellowknife North.

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Speaker. Mr. Speaker, I wish to table Tabled Document 37-91(1), the federal budget summary and comments, from the Department of Finance, fiscal policy division.

**MR. SPEAKER:** Thank you. Tabling of documents. The honourable Member for Yellowknife Centre.

**MR. LEWIS:** Thank you, Mr. Speaker. Mr. Speaker, I would like to table Tabled Document 38-91(1), an editorial from News North, February 25 and the title is, "Remember the Canary Islands? GNWT at Expo '92."

**MR. SPEAKER:** Thank you. Tabling of documents. Item 12, notices of motion. The honourable Member for Rae-Lac la Martre.

#### ITEM 12: NOTICES OF MOTION

##### Notice Of Motion 5-91(1): Appointment Of Deputy Chairman Of Committee Of The Whole

**MR. ZOE:** Mr. Speaker, I give notice that on Friday, March 8, I will move the following motion: Now therefore, I move, seconded by the honourable Member for Yellowknife South, that the honourable Member for Natilikmiot, Mr. Ningark, be appointed as deputy chairman of committee of the whole of this House.

**MR. SPEAKER:** Thank you. Notices of motion. The honourable Member for Deh Cho.

##### Notice Of Motion 6-91(1): Increase In Supplementary Benefits To NWT Seniors

**MR. GARGAN:** Mr. Speaker, I give notice that on Friday, March 8, I will move the following motion: Now therefore, I move, seconded by the honourable Member for Aivilik, that the Legislative Assembly recommend to the Executive Council of this government that it consider an increase in the payment of supplementary benefits to all seniors in the Northwest Territories. Thank you.

**MR. SPEAKER:** Thank you. Notices of motion. Item 13, notices of motion for first reading of bills. Item 14, motions. The honourable Member for Rae-Lac la Martre.

**MR. ZOE:** Mr. Speaker, can I seek unanimous consent to deal with my motion today?

**MR. SPEAKER:** Thank you. The honourable Member for Rae-Lac la Martre is seeking unanimous consent to proceed with a motion that he gave notice of today. Are there any nays? There are no nays. Proceed.

#### ITEM 14: MOTIONS

##### Motion 5-91(1): Appointment Of Deputy Chairman Of Committee Of The Whole, Carried

**MR. ZOE:** Thank you, Mr. Speaker.

WHEREAS there is a requirement that there be two deputy chairmen of the committee of the whole;

AND WHEREAS there is a vacancy in one of the positions of deputy chairmen of the committee of the whole due to the resignation of the honourable Member for High Arctic;

AND WHEREAS it is desirable to fill this vacancy;

NOW THEREFORE, I move, seconded by the honourable Member for Yellowknife South, that the honourable Member for Natilikmiot, Mr. Ningark, be appointed as a deputy chairman of the committee of the whole of this House.

**MR. SPEAKER:** Thank you. The motion is in order. To the motion.

**AN HON. MEMBER:** Question.

**MR. SPEAKER:** Question has been called. The Chair does not recognize a quorum. Mr. Clerk, would you ring the bell, please? Thank you. The motion is in order. To the motion. Question has been called. All those in favour? All those opposed? The motion is carried.

---Carried

Motions.

Item 15, first reading of bills.

Item 16, second reading of bills. Item 17, consideration in committee of the whole of bills and other matters: Bill 7, Committee Report 2-91(1), Bills 8, 9, 10, 17, 19, 20 and 21, with Mr. Zoe in the chair.

#### ITEM 17: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS AND OTHER MATTERS

**CHAIRMAN (Mr. Zoe):** I would like to call committee back to order. Yesterday when we concluded the details of the main estimates, we concluded the Department of Public Works. Could the Chair get direction from the Government

House Leader as to which department they would like to proceed with? Mr. Ballantyne.

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Speaker. Mr. Chairman, with the agreement of the committee, the government is prepared to proceed with the Department of Transportation budget, then the Highway Transport Board and then if we can go on to the Department of Justice, if it is agreeable to the committee.

**CHAIRMAN (Mr. Zoe):** Does the committee agree?

**SOME HON. MEMBERS:** Agreed.

---Agreed

Thank you. Before the Chair calls for a recess, I would like to remind Members that when we deferred the Department of Transportation, we were on page 11.15 in the main estimate books on motor vehicles activity. We will start with the motor vehicles section right after we recess.

---SHORT RECESS

#### Bill 7: Appropriation Act, 1991-92

##### Department Of Transportation

**CHAIRMAN (Mr. Zoe):** I would like to call the committee back to order. Mr. Minister, would you be bringing in any witnesses?

**HON. GORDON WRAY:** Yes, Mr. Chairman.

##### Motor Vehicles

##### Licence Plate And Vehicle Registration System

**CHAIRMAN (Mr. Zoe):** Proceed. We are dealing with the Department of Transportation, motor vehicles activity, page 11.15. Mr. McLaughlin.

**MR. McLAUGHLIN:** Thank you, Mr. Chairman. I would like the Minister's officials, for the record and for information, to explain what the current system is for revalidation of licence plates and vehicle registration because now that we have this more automatic system everybody's plates do not expire at the same time. What type of system is in place to give people notice that there is an expiry and they have to put new stickers on their plates?

**CHAIRMAN (Mr. Zoe):** Thank you. Before you respond, Mr. Minister, could you introduce your witnesses.

**HON. GORDON WRAY:** Thank you, Mr. Chairman. I have with me Mr. Hal Gerein, deputy minister of Transportation, and Mr. Jim Winsor, director of finance and administration. With your indulgence, I perhaps would ask Mr. Gerein to answer that last question.

**CHAIRMAN (Mr. Zoe):** Thank you. Mr. Gerein.

**MR. GEREIN:** Thank you, Mr. Chairman. The notices for licence renewal are supposed to be coming out automatically to the registrants advising them that they have six weeks to reregister their vehicle, and the person needs to come in to purchase the new registration. It is not sent out in the mail. Thank you.

**CHAIRMAN (Mr. Zoe):** Mr. McLaughlin.

**MR. McLAUGHLIN:** So there is a notice sent out in the mail, but you have to physically go in and pick up the renewal

stickers.

**CHAIRMAN (Mr. Zoe):** Mr. Minister.

**HON. GORDON WRAY:** That is correct, Mr. Chairman.

**CHAIRMAN (Mr. Zoe):** Mr. McLaughlin.

**MR. McLAUGHLIN:** So what you have in place right now is that the motor vehicles section basically gives the people six weeks notice, is it six weeks from when you send them out, or does the notice tell them six weeks in advance when the expiry date is? What is the date under the law that is required, is it six weeks from when the notice is sent out or you are supposed to give six weeks notice, but even if you are late the six weeks notice might turn into four weeks notice. What is the situation there?

**CHAIRMAN (Mr. Zoe):** Thank you. Mr. Minister.

**HON. GORDON WRAY:** Thank you. It is six weeks and I guess you have to backtrack the six weeks from the date of expiry. Hopefully, the mail gets here fast, but the Member is correct, if it took a week for the letter to get here it may mean they only have five weeks.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Zoe.

**MR. ZOE:** Thank you, Mr. Chairman, on the same issue that my colleague from Pine Point is questioning the Minister on. Mr. Minister, if that is the case where the motor vehicles branch is issuing notices to the person that has a motor vehicle, why are we having a number of complaints in the paper and so forth. If that is the case, Mr. Chairman, I live here in the city of Yellowknife and I did not receive any notice for me to renew my stickers. I believe that with the system they have in place, since my last name starts with a Z, I am on the 12th month. That is when my registration expires. That is what I learned in the last few days from the motor vehicles branch because I got dinged by a by-law officer for not having a sticker and I got charged \$115.

In terms of notices, I did not receive a six-week notice that my registration was going to be expiring at the end of the month. I realize it is a new system that they implemented in April of last year, but I know that it was raised in the paper and I know a lot of people have a lot of concern that they are not being notified.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** Thank you. Admittedly there have been some hiccups, and we are rewriting the system in the computer to try and address some of those errors, but I want it clearly understood that the six-week notice is merely a courtesy by the department. We are not required by law or policy to do this. It is entirely up to the individual to monitor his own expiry date and to acquire the proper registration within the required time. The onus is on the individual. However, as a courtesy to the operators we will try and notify them, but it should be understood that this is not mandatory under the law.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Zoe.

**MR. ZOE:** Mr. Chairman, I realize it is not mandatory under law, but the department is implementing a new system and the department should have the courtesy of issuing notices, especially in the first year when they are implementing a new program. I know that even the Minister indicated that he is having problems within the system of issuing notices. Maybe it should be a policy where they do have to issue notices, because it is a one year renewal for motor vehicles and two

years for driver's licences, I believe. Maybe we should put that under policy.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** Thank you. No, I do not think so. That would be like saying we should be reminding people of their birthdays or their wedding anniversaries. It is up to you to renew your licence. It is like your birth certificate or your social insurance number. We are doing it as a matter of courtesy because it is a new system, but I do not think it should become mandatory because then you are going to have to carry two pieces of paper, one to prove that you have it and one to prove that you were not notified in time if, in fact, it expires. No, we are not intending to make it mandatory, but we will attempt, as a courtesy and as an assistance to individuals, to notify people ahead of time that it is coming due to expire.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Zoe.

**MR. ZOE:** Mr. Chairman, in the Territories we do not have that many motor vehicles. We are a small jurisdiction. Technology nowadays is adequate to spit out a notice. If I recollect right, Mr. Chairman, the motor vehicles branch is all computerized, so why can they not make it mandatory for the branch to spit out notices automatically six weeks prior to the registration expiring? It is not a big problem. I cannot see why the branch cannot do that.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** Thank you. There are approximately 25,000 to 30,000 vehicles in the North and it is simply a matter of cost. It means adding more people, more computer programs and generating more paperwork simply to advise people that their registration is going to expire in six weeks. I have other priorities that I want to put money into and reminding people that their registration is going to expire is not high on my priority list. We will do it within the resources available to us and we will attempt, as a courtesy, to let people know. But with people constantly moving around, moving out and moving in, it is not that easy to track.

**CHAIRMAN (Mr. Gargan):** Thank you. Department of Transportation. General comments. Mr. Zoe.

**MR. ZOE:** Mr. Chairman, I disagree with the Minister saying that it is not easy to track. Sure it is easy to track because they have to inform you of their current address and that is updated on a regular basis. Even if they are moving to a different area, then they would have to update their registration. We are all computerized so I do not see it as a big thing. Once this is programmed, then it should just be automatic. All it does is spit out all of these notices, just like taxation does with the land assessment. They give notice to people that they owe taxes on land. They give them notices and they are then notified with the actual bill at a later date. If one department can do something like that, why can the motor vehicles branch not do the same thing?

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Minister.

**HON. GORDON WRAY:** I do not think you can use the analogy of home-owners. There are a lot fewer home-owners in the North than there are vehicle owners, to begin with. The Member has asked us to do something that we are already doing. There are problems with it, and we are attempting to rewrite the computer program to deal with most of the problems so, hopefully, it will improve. The point I want to make is that it is a courtesy service. People should not think that failing to register their vehicle because they have not been notified is an acceptable excuse; it is not. We will

attempt to notify people and we are trying to rewrite the program to solve some of the problems, but it is not as easy as the Member suggests.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Zoe.

**MR. ZOE:** Mr. Chairman, I am not suggesting that the applicant is going to use that excuse not to register his vehicle but just to inform him that his registration is going to expire by the end of that month. At least then the individual knows that his vehicle is going to expire on that particular month.

**CHAIRMAN (Mr. Gargan):** Thank you. Motor vehicles. Mr. Arlooktoo.

**MR. ARLOOKTOO:** (Translation) Thank you, Mr. Chairman. I have a small question to the Minister. It is with regard to drivers' licences. In the October session we made an agreement that the licence would contain picture identification of the individual and I would like to get more information from the Minister whether this has been implemented and whether it is going to be implemented in the communities as well. Thank you.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** Thank you. It is our intention to start implementing this in May of this year. It will take some time, but, ultimately we hope to be able to provide nearly all communities with picture ID. We are going to start in May and work on it from there.

**CHAIRMAN (Mr. Gargan):** Thank you. Motor vehicles. Mr. Arlooktoo.

**MR. ARLOOKTOO:** (Translation) Thank you, Mr. Chairman. I am from Lake Harbour and if I was to get a picture on my driver's licence, would I have to go to Iqaluit to get my photograph taken? Would the communities have an individual who takes pictures which would be put on the driver's licence? Thank you.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** Thank you. It is a combination of both. The Member would be able to get his picture taken in Lake Harbour but it would be done with a small portrait camera. We would send that picture to Iqaluit or Yellowknife where they would issue the permanent licence. In the meantime, we would issue the Member a 90-day temporary licence just until his other licence comes back. But the picture would be taken in the community of Lake Harbour and it will be good for five years.

#### **Motor Vehicles, Total O and M, Agreed**

**CHAIRMAN (Mr. Gargan):** Thank you, Mr. Minister. Motor vehicles, total O and M, \$1,815,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Detail of work performed on behalf of third parties, pages 11.16 and 11.17, information items. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Pages 11.18 and 11.19, detail of

work performed on behalf of third parties. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Pages 11.20 and 11.21, detail of work performed on behalf of third parties. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Page 11.22, detail of work performed on behalf of third parties, total department, \$6,956,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Gargan):** Pages 11.23, 11.24, 11.25 are all information items. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Total O And M, Agreed**

**CHAIRMAN (Mr. Gargan):** We will go back to page 11.9, Department of Transportation, 1991-92 main estimates, program summary. Total O and M, \$32,096,000 Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Transportation Engineering**

**Buildings And Works, Headquarters, Total Capital**

**CHAIRMAN (Mr. Gargan):** We will go to the details of capital. Page 11.11, Transportation engineering, buildings and works, headquarters, total region, \$2,380,000. Agreed? Mr. Zoe.

**MR. ZOE:** Mr. Chairman, could I get some information as to where these community access roads for \$350,000 – it is under various, headquarters. Has the department designated which communities they are going to be allotted to? Have you made a decision since you put the budget together?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** Yes, Mr. Chairman, the Jean Marie River road and a road in Gjoa Haven called the Swan Lake road.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Zoe.

**MR. ZOE:** On those two particular projects, Mr. Chairman, can the Minister give us the breakdown? They should total \$350,000.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** These are estimates; \$100,000 for Jean Marie access; \$200,000 for the road in Gjoa Haven; and \$50,000 engineering costs.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Zoe.

**MR. ZOE:** Thank you, Mr. Speaker. Mr. Chairman, maybe it would be easier if I could ask one general question. Could the Minister give us more details on headquarters various, on the whole total region of \$2,380,000?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** We will go through them line by line because these are scattered all across the Territories. The \$440,000 for major culvert upgrading. We have about 300 large culverts worth about \$50 million. This is an annual amount that we put in for major culvert repair and there is no particular area that has been located yet.

In terms of highway surface improvements, various, \$820,000, this is dust control application on the Yellowknife highway north of Fort Providence outside the construction areas, and on the Mackenzie Highway outside of construction areas. Approximately 350 kilometres will be treated.

On the \$370,000 this is generalized for bridge and pavement inspection, doing granular inventory, testing, research, design work for various highways reconstruction, again all over the Territories; \$350,000 is as I explained; and the new road studies, \$400,000, this is money to do preliminary work on the socio-economic, engineering, environmental studies on the extension of the Mackenzie Highway, and the Keewatin winter road potential study money.

**Buildings And Works, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Thank you. Transportation engineering, buildings and works, headquarters. Total region, \$2,380,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**Buildings And Works, Fort Smith, Total Capital**

**CHAIRMAN (Mr. Gargan):** Fort Smith, buildings and works, total region, \$18,280,000. Agreed? Mr. Zoe.

**MR. ZOE:** Mr. Chairman, could the Minister tell me, where is Highway No. 1, Mackenzie, km 84-136, where they are going to reconstruct and pave for four million dollars?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** Thank you. That is Enterprise to Fort Providence.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Zoe.

**MR. ZOE:** Thank you. Mr. Chairman, again if I can ask, where is the km zero to 236 to reconstruct and pave Highway No. 3 for \$8,360,000?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** That is Fort Providence junction to Edzo.

**CHAIRMAN (Mr. Gargan):** Thank you. Fort Smith, total region, \$18,280,000 Agreed? Mr. Zoe.

**MR. ZOE:** Highway No. 3, Mr. Chairman, for one million dollars. Where is that? Is that Yellowknife road?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** It is here in Yellowknife. It is from

the airport -- the first two kilometres of the Ingraham Trail, Yellowknife access, from the airport to town.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Zoe.

**MR. ZOE:** Mr. Chairman, if I am correct, that is within the boundary of the city limits. Is that not the City's responsibility for paving their own roads?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** No. The road that this is being done on is a territorial highway.

**CHAIRMAN (Mr. Gargan):** Thank you. Fort Smith. Mr. Zoe.

**MR. ZOE:** Mr. Chairman, does the territorial highway go all the way to the first intersection by Yellowknife Motors there? Is that how far it goes? Where does it stop?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** Our highway goes almost to the Explorer Hotel, I am told.

#### **Buildings And Works, Fort Smith, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Thank you. Transportation engineering, buildings and works, Fort Smith, total region, \$18,280,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Buildings And Works, Inuvik, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Transportation engineering, buildings and works Inuvik, total region, \$1,650,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Buildings And Works, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Total buildings and works, \$22,310,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Transportation Engineering, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Total activity, \$22,310,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Marine Services**

**CHAIRMAN (Mr. Gargan):** Marine Services. Mr. Zoe.

**MR. ZOE:** Mr. Chairman, I think the Minister in his opening remarks or else in the Budget Address of the Minister of Finance, the community works program was indicated. Just to refresh my memory again, could the Minister indicate where these wharves are going to be built for \$890,000?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** Thank you, Mr. Chairman. There is a breakwater and floating dock in Gjoa Haven. There is a joint wharf study in Pangnirtung. There are improvements in Iqaluit harbour. There is Brown Island breakwater and floating dock, Sanikiluaq, Arctic Bay. That is it.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Zoe.

**MR. ZOE:** Mr. Chairman, I realize that the money in this particular program is primarily geared for the sealift operations and I know it is warranted in the Eastern Arctic, but where do these small community wharves fit into? Does it fit under this program or do you take it out of O and M, like for floating docks and so forth?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** No, it comes out of this program here. This is the program, for example, where we got the money to do the work in Jean Marie River, Lac la Martre, Nahanni Butte, Snare Lake, Rae, Rae Lakes. This is the program where that money came from.

#### **Buildings And Works, Headquarters, Total Capital**

**CHAIRMAN (Mr. Gargan):** Thank you. Marine services, buildings and works, headquarters, total region, \$1,010,000. Agreed? Mr. Ernerk.

**MR. ERNERK:** (Translation) Thank you, Mr. Chairman. I know the Minister is aware in our communities, areas like Chesterfield Inlet, Coral Harbour, not so much Chesterfield Inlet any more but Rankin Inlet, that they have always requested from the government to get wharves in the community. Have you had feasibility studies in our areas, particularly in small communities, have you had these studies concerning wharves already? Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** Yes, we have done a study in every community.

**CHAIRMAN (Mr. Gargan):** Mr. Ernerk.

**MR. ERNERK:** (Translation) Thank you, Mr. Chairman. When will the larger communities, particularly Repulse Bay, Coral Harbour, Rankin Inlet, get assistance from the GNWT to get their wharf programs going in the communities? When will they get the funding? Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** Because our funding is so limited in this area, it is impossible for us to be able to do all we want to do. So we have made a decision that essentially our priorities should be to provide breakwaters and moorage in areas where there are not very favourable conditions for boats and those things. So our first priority is to address those most in need, then the second priority would start to come. Say, communities that have natural harbours but do not have a natural dock.

In Rankin Inlet's case, it is more than just a floating dock there. They have to look at fairly major facilities mainly because of the use and the large sealift that goes on there. We are attempting to work with the federal government, as we are in Iqaluit, to see about a major dock facility. At Coral Harbour we have identified the cost as exceeding \$1.5 million and so I have been forced to inform the community that it probably will be several years before we can do any work

there.

In Repulse Bay, while they do not have a dock, they have a good natural harbour, so we have had to bump it down the priority list as well. So our first priority will be in addressing communities like Sanikiluaq and Arctic Bay and Broughton Island where we have to provide breakwaters for safety purposes. I would like to do more and hopefully if negotiations with the federal government go well and we can negotiate some elements of our transportation strategy, we will be able to speed the work up.

**CHAIRMAN (Mr. Gargan):** Thank you. Marine Services. Mr. Arlooktoo.

**MR. ARLOOKTOO:** (Translation) Thank you, Mr. Chairman. They made a wharf in Cape Dorset. It does not seem to be completed. Are they going to finish the wharf there? Thank you.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** Thank you. I was under the impression the wharf was finished. I am not exactly sure what work has to be finished there or what the Member is referring to. Perhaps I will be able to get back to him to see if there is more work still to be done.

**CHAIRMAN (Mr. Gargan):** Mr. Arlooktoo.

**MR. ARLOOKTOO:** (Translation) Thank you, Mr. Chairman. I have heard from Cape Dorset residents that it is incomplete and they are dissatisfied with the work that has been done so far and also with the location.

Another thing is that the wharves in the smaller communities are very useful. In communities that do not have tides as much as other communities, like some communities have very high tides and some have very low tides, these communities that do not have high and low tides should be priorities. You seem to have priorities set for those communities that have high and low tides. Why is this the case?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

#### **Tides And Sheltered Moorage Considered In Setting Dock Priorities**

**HON. GORDON WRAY:** On the first question with regard to the dock in Cape Dorset, I will follow up the Member's comments because it was the hamlet council in Cape Dorset that picked the location of the dock for us. We did not pick it. So I will have to follow up on that.

With regard to the question of the tides. I got a little confused as I was listening to it. We do not necessarily look at the tides as a factor. Our primary concern is shelter and which areas have moorage that is sheltered and which are not sheltered. We try to provide better docking facilities where there is little or no shelter.

Also in terms of where there are no tides at all, say on the lake, that is a high priority simply because obviously on the lake there is no choice but to build a dock; it is the only way in and out. At least with a tide, if you are talking about sealift, the ships can unload at low tide. On a lake they cannot, so we have to put a dock out to deep water where the ships moor. But our primary concern is which communities have sheltered moorage and which do not.

**CHAIRMAN (Mr. Gargan):** Mr. Arlooktoo.

**MR. ARLOOKTOO:** (Translation) Thank you, Mr. Chairman.

I understand what you said, and I am not too concerned about my home communities when there are other priorities, but I would like to find out when my home community will get a docking facility. I would like to know when Lake Harbour will get one, and particularly those communities that have high and low tides. I have a lot of friends in Iqaluit who always complain about not having docking facilities and a lot of them have no breakwaters in their harbours. I am a bit concerned about the Iqaluit harbour because they have big high and low tides in Iqaluit. Thank you.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Minister.

**HON. GORDON WRAY:** Thank you, Mr. Chairman. I am not able to tell the Member when we are putting a dock in Lake Harbour simply because we have not even looked beyond next year, quite frankly. The only information I have is for this year, and sometime over the next few months we will be making a decision on the following year, but we have not made those decisions yet. With regard to Iqaluit, again it is a situation where it is a major port facility that is needed and so we are trying to negotiate with the federal government and the coast guard on improving the docking situation in Iqaluit.

I should mention that, I think it is on March 14, 15 or 16, we will be testing a new barge system down in Fort Providence, to which I am going to invite MLAs. The coast guard is testing a new barge wheeled system which in fact may be used in communities where there are very big tides. I will be sending a letter along to MLAs to come to Fort Providence on one of those days to see the test. It is about a two hour test that the Canadian Coast Guard is going to put on for us.

We have dug that trench in Iqaluit, at least for the small boats so that they can get closer to the shore, but Iqaluit is one that we are also working with the federal government on.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Arlooktoo.

**MR. ARLOOKTOO:** (Translation) Thank you, Mr. Chairman. I would like to ask another question regarding docking facilities. What is the deadline for marine services and docking facilities? Do you have certain deadlines for these docking facilities? Is this going to be an ongoing project or is there a certain time when you have to stop capital projects for wharves and docking facilities? I am a bit concerned about my home community, if you are going to have deadlines for maintaining or bringing in new facilities to the communities, because I have had a lot of concerns regarding the airport in Lake Harbour, and I am just afraid that this might be one of the many concerns that I have. Thank you.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Minister.

**HON. GORDON WRAY:** Thank you, Mr. Chairman. No, we have now put this into our capital and it is our intention to do work like this every year, so it would be ongoing. At the present level of funding, in other words if we were to stay around \$900,000 every year, it will take us about 15 years to do all the work that we want to do. Obviously if there is more money we can cut down that time, but at the present level of \$900,000 to one million dollars it is about 15 years to do all the work we want to do.

**CHAIRMAN (Mr. Gargan):** Thank you, Mr. Minister. Marine services. Mr. Kilabuk.

**MR. KILABUK:** (Translation) Thank you, Mr. Chairman. I just want to ask questions regarding my two communities because they do not have high or low tides. They have written to me requesting me to get their docking facilities upgraded. Both of these communities have very rough waters in the summer and as far as I know they do not have any breakwaters in



these two harbours. I am not sure if you have any intention of putting breakwaters in these two communities. Can you let me know whether one of these communities, Clyde River or Broughton Island, will be getting any breakwater or docking facilities?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** Thank you, Mr. Chairman. Yes, as part of this \$890,000, \$200,000 is going to start construction of a breakwater and a steel and wood floating dock in Broughton Island. It is a two-year project that we are starting this year, \$200,000 this year, and phase two will be the following year at around another \$200,000, so over two years we are expending about \$400,000 in Broughton Island. As I say, it is an extension of the existing breakwater, plus the provision of a steel and wood floating dock. Also within this \$900,000 is \$40,000 for a joint study with Fisheries and Oceans on a wharf for Pangnirtung. There is about \$250,000 in here for the Member's constituency.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Kilabuk.

**MR. KILABUK:** (Translation) Thank you, Mr. Chairman. I did not mention Pangnirtung, I mentioned Clyde River and Broughton Island. I had no intention of asking you a question regarding Pangnirtung.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** I know, but I thought I would mention it anyway.

#### **Buildings And Works, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Gargan):** Thank you. Marine services, buildings and works, headquarters, total region, \$1,010,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Buildings And Works, Fort Smith, Total Capital**

**CHAIRMAN (Mr. Gargan):** Fort Smith, total region. Mr. Zoe.

**MR. ZOE:** Thank you, Mr. Chairman. There is one project under the Fort Smith Region to construct a new ferry on the Liard River. Could the Minister explain what the department's plans are for the construction of the new ferry?

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** Thank you. What we intend to do to extend the life of the Johnny Berens is to operate it at the Camsell Bend crossing where the current is slower and the water is deeper and there are fewer navigational hazards. There will be a replacement ferry for the Liard River built over two years. It will be substantially completed in 1991-92 and 1992-93 is going to be the warranty year. That new vessel will move to the Liard and the Johnny Berens will move from Liard down to the Camsell Bend.

**CHAIRMAN (Mr. Gargan):** Thank you. Mr. Zoe.

**MR. ZOE:** Mr. Chairman, that was not my question. I wanted to know their plans as to how they are going to construct this new ferry, who is going to do it, how it is going to be done and when it is going to be done. I know when. They say it is going to be done over two years, but when are they going to start? Has it been tendered? Who has the job? That type of information.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** Thank you. The tender has not gone out yet. It will go out within the next two or three months.

**CHAIRMAN (Mr. Gargan):** Fort Smith. Mr. Zoe.

**MR. ZOE:** Mr. Chairman, I assume that construction of this ferry would take place somewhere in the Territories, presumably in Hay River. You are tendering it out so somebody is going to build us a new ferry for Fort Liard. We do not know who is going to get it and we do not know which part of the country it is going to come from, and so forth. Am I correct?

**CHAIRMAN (Mr. Gargan):** Mr. Wray.

**HON. GORDON WRAY:** That is correct. That information I will not know until after the tenders have closed and we will see what the bids are. It could be built in Vancouver and assembled in Hay River. There may be a bid come in from Hay River to build it there. I will not know until I put the tenders out.

**CHAIRMAN (Mr. Gargan):** Mr. Sibbeston.

**MR. SIBBESTON:** I appreciate the Member for Lac la Martre representing me on this issue, but we had actually dealt with this a couple of weeks ago when the O and M was being discussed. But I would hope that the Minister does take special efforts to have the ferry built in the North. I think the Assembly and people of the North would support a slightly increased cost if it, comes down to that, with the advantage of the ferry being built in the North, supplying jobs and helping the economy of Hay River and Fort Simpson. So if the Minister would keep this in mind, he will know that he has a lot of support for having the ferry built in the North.

**CHAIRMAN (Mr. Gargan):** Mr. Minister.

**HON. GORDON WRAY:** Obviously we would love it if the ferry was to be built in the North. And it is going to be interesting to see what the tenders are. I can assure the Members that if a tender comes in that proposes to build it in the North and the costs are not away out of line -- we are not talking 50 or 30 per cent increase -- it is something we will seriously consider. I am leaving it open just so I can get a cost comparison. But obviously it is to our benefit if it was built in the North.

**CHAIRMAN (Mr. Gargan):** Mr. Sibbeston.

**MR. SIBBESTON:** And since the ferry is going to be for the Liard River at Fort Simpson, could the people of Fort Simpson have a say in the name of the ferry? I am not thinking of myself.

---Laughter

**CHAIRMAN (Mr. Gargan):** Your comments are being recorded, Mr. Sibbeston.

**MR. SIBBESTON:** I got so excited. But I have relatives and uncles and so forth and other people that have spent their lives on the river, so I am sure in that area we could propose a good name even before it is built. Maybe we will begin the process and have the Minister and the department open to that.

**CHAIRMAN (Mr. Zoe):** Mr. Minister, any comments?

**HON. GORDON WRAY:** Absolutely, Mr. Chairman. I have no

problems with the people of Fort Simpson assisting us in naming the boat.

**CHAIRMAN (Mr. Zoe):** Thank you. Member for Deh Cho.

**MR. GARGAN:** Thank you, Mr. Chairman. I support the construction of a new ferry on the Liard River. However, if the Member for Nahendeh is anxious in getting one and he feels it is too slow, we do have an extra ferry in Fort Providence that the Member is welcome to if he wants it and maybe we could have a new one for Providence if it is okay with the Member. I would like to ask the Minister, if it is requested by the Member, would he consider it?

**CHAIRMAN (Mr. Zoe):** Mr. Minister.

**HON. GORDON WRAY:** Unfortunately, it would not work. The ferry designed for the Liard crossing is a different design. It is designed for a shallow draft, so it would not work too well at Providence.

#### **Buildings And Works, Fort Smith Region, Total Capital, Agreed**

**CHAIRMAN (Mr. Zoe):** Marine services, Fort Smith Region, \$2,500,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

#### **Buildings And Works, Total Capital, Agreed**

**CHAIRMAN (Mr. Zoe):** Total buildings and works, \$3,510,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

#### **Equipment Acquisition, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Zoe):** Equipment acquisition, headquarters, total headquarters, \$90,000. Member for Deh Cho.

**MR. GARGAN:** Mr. Chairman, is this equipment acquisition looking at emergency equipment to deal with spills or dangerous chemicals that might endanger lives or destroy the environment?

**CHAIRMAN (Mr. Zoe):** Mr. Minister.

**HON. GORDON WRAY:** Thank you. No. The mobile equipment for \$35,000 is the marine managers' trucks in Simpson and Inuvik, two pickups.

**CHAIRMAN (Mr. Zoe):** Total headquarters, equipment acquisition, \$90,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

#### **Marine Services, Total Capital, Agreed**

**CHAIRMAN (Mr. Zoe):** Total activity for marine services, \$3,600,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

#### **Highway Operations**

#### **Buildings And Works, Headquarters, Total Capital**

**CHAIRMAN (Mr. Zoe):** Highway operations, buildings and works, total headquarters, \$1,575,000. Agreed? Member for Deh Cho.

**MR. GARGAN:** Could I have information on "renovate and replace highway maintenance camps"? What camp is that?

**CHAIRMAN (Mr. Zoe):** Mr. Minister.

**HON. GORDON WRAY:** Thank you, Mr. Chairman. The scope of the work is to renovate the fuel dispensing system at the James Creek camp, which is on the Dempster, and replace the trailer with a four-bedroom staff house. In Fort McPherson, renovate existing fuel dispensing system. In Hay River, relocate two buildings to the Hay River repair shop. In Enterprise, install a new concrete floor in the repair shop, replace the exhaust fume extraction system in the repair shop. In Fort Providence, install new exhaust fume extraction system in the repair shop, close in the grease pit and install a concrete floor. In Fort Smith, install a water supply and washroom facility in the repair shop. So it is a number of projects.

**CHAIRMAN (Mr. Zoe):** Member for Deh Cho.

**MR. GARGAN:** You can do all that with that \$350,000?

**CHAIRMAN (Mr. Zoe):** Mr. Minister.

**HON. GORDON WRAY:** Yes, sir.

**CHAIRMAN (Mr. Zoe):** Total headquarters. Member for Baffin South.

**MR. ARLOOKTOO:** (Translation) Thank you, Mr. Chairman. I think you should have more people in attendance when we are in committee of the whole because we are talking about vast amounts of money here. Can you ring the bell?

**CHAIRMAN (Mr. Zoe):** Will the clerk ring the bell, please? The Chair has been notified that there is not a quorum.

#### **Buildings And Works, Headquarters, Total Capital, Agreed**

Total headquarters, \$1,575,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

--Agreed

#### **Buildings And Works, Fort Smith, Total Capital, Agreed**

**CHAIRMAN (Mr. Zoe):** Total Fort Smith Region, \$85,000. The honourable Member for Deh Cho.

**MR. GARGAN:** Thank you, Mr. Chairman. Just with regard to the right of way clearing. Is that going to be on the Liard Highway?

**CHAIRMAN (Mr. Zoe):** Mr. Minister, we are back on the Fort Smith Region. Road clearing, Liard Highway, \$25,000.

**HON. GORDON WRAY:** Yes, that is only on the Liard Highway.

**CHAIRMAN (Mr. Zoe):** Mr. Gargan.

**MR. GARGAN:** What is this chemical storage building?

**CHAIRMAN (Mr. Zoe):** Mr. Minister.

**HON. GORDON WRAY:** Thank you, Mr. Chairman. This is a chemical storage building for the storage of highway de-icing materials, sodium calcium chloride. It is a cold storage building and if we do not protect it from the weather it becomes unusable, or ineffective as a de-icing agent on the highway.

**CHAIRMAN (Mr. Zoe):** Thank you. Total Fort Smith Region, \$85,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Buildings And Works, Inuvik, Total Capital, Agreed**

**CHAIRMAN (Mr. Zoe):** Inuvik, total region, \$105,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Buildings And Works, Total Capital, Agreed**

**CHAIRMAN (Mr. Zoe):** Total buildings and works, \$1,765,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Equipment Acquisition, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Zoe):** Equipment acquisition, headquarters, total equipment acquisition, \$1,380,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Equipment Acquisition, Total Capital, Agreed**

**CHAIRMAN (Mr. Zoe):** Total activity, \$3,145,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Arctic Airports**

##### **Buildings And Works, Fort Smith, Total Capital, Agreed**

**CHAIRMAN (Mr. Zoe):** Arctic airports, buildings and works, Fort Smith, total Fort Smith Region, \$899,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

##### **Buildings And Works, Inuvik, Total Capital, Agreed**

**CHAIRMAN (Mr. Zoe):** Inuvik, total Inuvik Region, \$1,062,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Buildings And Works, Total Capital, Agreed**

**CHAIRMAN (Mr. Zoe):** Total buildings and works, \$1,961,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Arctic Airports, Total Capital, Agreed**

**CHAIRMAN (Mr. Zoe):** Total activity, \$1,961,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

#### **Motor Vehicles**

##### **Buildings And Works, Headquarters, Total Capital**

**CHAIRMAN (Mr. Zoe):** Motor vehicles, buildings and works, headquarters, total buildings and works, headquarters, \$75,000. Mr. Gargan.

**MR. GARGAN:** Mr. Chairman, I would like to ask where the gentlemen get their insurance for all of their vehicles.

**CHAIRMAN (Mr. Zoe):** Thank you. I will let this question go by but we are supposed to be dealing with specific items under consideration. We are on the weigh scales for buildings and works. We are in capital. I will permit the Minister to respond to your question. Mr. Minister.

**HON. GORDON WRAY:** I really do not know. I think it is the Department of Finance or the Department of Government Services that handles that. I really could not tell the Member. I think we are self-insured but I do not know how it works.

**CHAIRMAN (Mr. Zoe):** Thank you. Total headquarters. Mr. Gargan.

**MR. GARGAN:** Can anyone join that self-insured outfit there, Mr. Chairman?

**CHAIRMAN (Mr. Zoe):** Mr. Minister, I will let this one go too.

**HON. GORDON WRAY:** I really do not know how it works. I do not really know if we are self-insured. It would be better to ask either the Department of Finance or the Department of Government Services. They are responsible for that.

##### **Buildings And Works, Headquarters, Total Capital, Agreed**

**CHAIRMAN (Mr. Zoe):** Thank you. Total headquarters, buildings and works, \$75,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

##### **Motor Vehicles, Total Capital, Agreed**

**CHAIRMAN (Mr. Zoe):** Total activity, \$75,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Information item, capital recoveries on page 11.22 and distribution of budget on page 11.23. Are there any questions on those two pages? Mr. Gargan.

**MR. GARGAN:** Mr. Chairman, with regard to the capital recoveries for Rae Lakes, Snowdrift and Paulatuk. Although there is a capital estimate for Arctic airports, there is going to be a recovery. Is that from the federal government?

**CHAIRMAN (Mr. Zoe):** Thank you. Mr. Minister.

**HON. GORDON WRAY:** Yes, it is a cost-sharing agreement with the federal government. We are front-ending the money and then we are going to recover 50 per cent from the federal government.

**CHAIRMAN (Mr. Zoe):** Thank you. Are there any further questions on page 11.22 or 11.23? The Member for Baffin Central.

**MR. KILABUK:** (Translation) Thank you, Mr. Chairman. The Arctic airports in the Western Arctic will be renovated. In the next estimates they can concentrate more on the Eastern Arctic airports.

**CHAIRMAN (Mr. Zoe):** Thank you. Any further comments or questions on page 11.22 or 11.23? The Member for Natilikmiot.

**MR. NINGARK:** Thank you, Mr. Chairman. On page 11.23, under the distribution of budget, I wonder why there is no money for Baffin, Keewatin or Kitikmeot. Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Zoe):** Mr. Minister.

**HON. GORDON WRAY:** I am told that it is simply because we have no regional offices there under which we can report the expenditure. The expenditures come out of Yellowknife but we do not have regional highway offices in Baffin, Keewatin and Kitikmeot so they show up in headquarters.

#### Department Of Transportation, Total Capital, Agreed

**CHAIRMAN (Mr. Zoe):** Total capital expenditures for the Department of Transportation, \$31,091,000. Agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** Thank you. This concludes the detail of the Department of Transportation budget. I would like to thank the Minister and witnesses for appearing before our committee.

I believe the Government House Leader informed committee that he would like to proceed with the Highway Transport Board. Mr. Wray, are you prepared to make your opening remarks?

#### Highway Transport Board

##### Minister's Opening Remarks

**HON. GORDON WRAY:** Mr. Chairman, my opening remarks will only deal with the Highway Transport Board portion of the joint Highway Transport/Public Utilities Board activity. I am proposing only a minor change to the Highway Transport Board budget in order to accommodate the April 1, 1991 salary adjustment under the contract with the Union of Northern Workers.

The Highway Transport Board is a regulatory board authorized and mandated by statute. It functions as an administrative tribunal which adjudicates to a conclusion applications for new trucking authorities, amendments, sales and transfers, renewals

and disciplinary actions.

Mr. Chairman, the cabinet recently considered the transfer of the Highway Transport Board to the Department of Transportation. The details have yet to be finalized and therefore this proposed transfer is not reflected in the main estimates. I did want the committee to know the direction of cabinet's thinking in this matter. The major revisions to the Public Service Vehicles Act, which were tabled at the fall 1989 session, have been withdrawn pending the conclusion of the proposed transfer.

Mr. Chairman, that concludes my opening remarks.

**CHAIRMAN (Mr. Zoe):** Mr. Minister, would you be bringing in any witness to appear before our committee?

**HON. GORDON WRAY:** Yes, Mr. Chairman.

**CHAIRMAN (Mr. Zoe):** Please proceed to the witness table. Mr. Minister, could you introduce your witness please?

**HON. GORDON WRAY:** Thank you, I have with me Mr. Dale Thomson, who is executive director to the Highway Transport Board.

#### Highway Transport Board, Agreed

**CHAIRMAN (Mr. Zoe):** Mahsi cho. General comments. If there are not general comments, that concludes the Highway Transport Board. Does committee agree?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Zoe):** I would like to thank the Minister and his witness for appearing before our committee.

**HON. GORDON WRAY:** Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Zoe):** The committee will now turn to page 7.2, Department of Justice, in the main estimates book. Mr. Minister, are you prepared to make your opening remarks? Please proceed.

#### Department Of Justice

##### Minister's Opening Remarks

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Chairman. It is my pleasure to present the budget for the Department of Justice for the consideration of this Assembly. It has been a hard task preparing the budget in this time of fiscal restraint to make the best practical use of funding and to serve the needs of the people of the NWT.

One of the groups of people whose needs must be addressed is the group of victims of crime. They are often people whose involvement with the justice system results through circumstances not of their own making. Their contact with the system as witnesses in criminal prosecutions is an important factor in bringing about justice. It is important that we work to meet the needs of victims. For that reason we plan an increase in spending for victims' assistance.

We provide the assistance of court workers to offenders in all regions. This makes it all the more notable that there is no comparable support for the victims. They must go through the sometimes traumatic experience of giving evidence in court. The federal crown prosecutors provide the assistance they can with their own strained resources. We are determined to develop community resources to provide direct

support to victims. We are equally determined that this development will take place with the involvement of community people.

In the fiscal year 1991-92 a substantial part of the victims' money will go toward the creation of training materials oriented to northerners, and to providing training in victims' assistance to people in communities across the North.

In another area this House has assisted me in establishing goals and priorities in relation to a justice review. In addition to providing direct services to the people of the NWT, there is a real need to examine the established justice system and to seek ways of adapting it to better serve the people. The special adviser on gender equality has commenced her review of gender equality in the justice system. An important focus of the review is on the cultural aspects of the issues involved. In late January the special adviser held a public meeting in Yellowknife. She attended a meeting of the Status of Women advisory committee in Fort Smith in early February and recently attended an annual meeting in Rankin Inlet. Her future plans include consultation with all players in the justice system and with community groups and women's organizations. There are plans to organize public education and consultation sessions in communities in all regions in the NWT.

I expect to table at the second part of this session a discussion paper on the critical issues being examined by the special adviser. In addition, a companion discussion paper will also be tabled, addressing a broad range of other issues as well as questions about the administration of justice in the Northwest Territories in the 1990s and beyond. I hope both of these papers will assist in the public dialogue on these important issues.

I have appointed two more people to my aboriginal justice advisory committee. The expanded committee will be providing broad guidance to the special adviser in her work and to justice review as a whole. I am optimistic that positive changes will result from our resolution to take action.

A family law review has been going on for some time now. Much research and analysis has been conducted, though as of yet we do not have a final report. The issues are very complex. There is a need to undertake broad reform in the area of family law, but it is our intention to move carefully, considering the circumstances of the people of the Northwest Territories in implementing this reform. I have just assigned one lawyer in my department to work full time on the project in anticipation that they will advance some proposals during this fiscal year.

#### **Court Services**

Court services are very much in the growth stage in the NWT. We have been working on improving services and I believe that we have made substantial progress. Having a full-time judge in Iqaluit and one in Inuvik means that we have people on the bench who have become very familiar with regional concerns. This has been a very positive step. At the same time, we have to acknowledge the demands on the system are escalating and that means continuing cost pressures.

This year we are including in our vote one budget, funding for the legal interpreters program. A portion of this will continue to be funded through the federal/territorial agreement. This year, additional costs are anticipated in order to prepare for the implementation of the Official Languages Act amendments once they come into force.

The legal interpreters program has been achieving excellent results in interpreter training and terminology development.

We can hold our program up as an example to other jurisdictions in North America. Since the program began, 27 individuals have completed the full eight weeks of training and 49 other students have completed shorter segments of the program. Introductory courses were delivered in Fort Smith in December and in Iqaluit in January, with 20 new students entering the program.

The work of the justice of the peace administrator is continuing. He conducted basic training workshops in Yellowknife and Iqaluit in 1990. From late February to early March of this year, he was, again, conducting the basic training in Yellowknife and after that in Rankin Inlet. A year of intensive training for the JPs is anticipated. The administrator has developed a sentencing course and will be travelling this spring to the regions to teach it. At the end of June, all of the JPs will be working at an assigned level of competence. The level will rise with the amount of training received by the individual.

**CHAIRMAN (Mr. Ningark):** Point of order. Mr. Ernerk.

**MR. ERNERK:** (Translation) Thank you, Mr. Chairman. The majority of the Nunavut MLAs are here and we do not have a quorum.

**CHAIRMAN (Mr. Ningark):** The Chair recognizes a quorum. Mr. Minister.

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Chairman. As well, the justice of the peace administrator has visited and will continue to visit many communities to advise them on the concept of the community justice approach and to facilitate meetings to discuss how they can assume more responsibility as a community in the justice system. Every effort is being made to recruit JPs who are representative of their communities and who have the support of their communities. I would urge all MLAs to encourage respected members of their communities to put their names forward as potential justices of the peace.

#### **Legal Aid**

In legal aid, our focus on regional development saw the new legal aid clinic in the Keewatin begin full operation in 1990. One objective for the coming year is to see the establishment of a legal aid clinic in the Kitikmeot Region. The Kitikmeot Regional Council has taken responsibility for the court worker program until a regional legal services society is established. In September, they hired a court worker/supervisor and court workers in several communities in the region.

The number of individuals requiring legal aid services continues to grow. Funding levels under this legal aid cost-sharing agreement with the federal government have been capped at the 1989-90 levels. We are attempting to put forward arguments based on the unique circumstances of the North which might permit some shift in the federal position. But, at the same time, we are having to recognize that new approaches to limiting budget growth will be necessary.

Last summer, a task force was set up by the Legal Services Board to look at the broad objectives of legal aid in the NWT, to examine current practices and to consider alternate approaches. The intent is to produce recommendations which would be appropriate for the next several years. This task force intends to report to the Legal Services Board by May, 1991.

#### **Royal Canadian Mounted Police**

The Royal Canadian Mounted Police, both at the national and the local levels, continue their efforts to meet the needs of the

peoples which they serve. We have seen this year that they have worked on improving their recruitment strategy, especially as it relates to aboriginal people. We have seen that "G" division has encouraged their members to take advantage of training opportunities, including the handling of child sexual abuse cases, which is one of the priorities that we set for the RCMP. The policing agreement for the services of the RCMP is for a term ending March 31, 1991. We have been engaged, for the past year and a half, in the negotiations of a new agreement. There are many issues to be resolved but the most difficult are the financial ones. The Government of Canada wishes to have the provinces and territories assume responsibility for a higher percentage of policing costs. We are unwilling to agree to such a change. Our budget reflects the current cost-sharing ratio and cost-based calculations, not the higher rates proposed by the federal government. I want it to be very clear to the committee that that is what is in the budget. This budget does not anticipate an increase if we have unsuccessful negotiations with the federal government.

As in every year, I have not identified any funding to cover inflation for the RCMP. I intend to insist that the RCMP hold the line as much as possible. This I have done for the last five years. I believe this can be better achieved by way of supplementary funding if necessary.

Mr. Speaker, I will now invite Members of the Legislative Assembly to examine in detail the 1991 budget for the Department of Justice. I will be pleased to answer any questions.

**CHAIRMAN (Mr. Ningark):** Thank you. Any general comments? Mr. Whitford.

#### Comments From The Standing Committee On Finance

**MR. WHITFORD:** Mr. Chairman, the standing committee of finance has reviewed the Minister's budget earlier on in the year and has some comments to make on the budget dealing with some sections of the budget that will be presented by the Minister. I will read a bit of preamble and there are two recommendations that I will read for the record. Mr. Chairman, I will read them as we have them in our report. I apologize for the confusion here, but we had been discussing, prior to coming in here, the exact department to place some of these recommendations in. However, for the record, because they are under this department, initially at least we think they are, I will read them into the record and we can later change them as we see fit.

The first would come under the title of serving time in communities. Although we are dealing with Justice here, I do believe it may come under a Social Services program. However, there is some interconnection there and I would think that for all intents and purposes it will be best that I read them here.

"The committee believes that there is a significant number of non-troublesome prisoners, usually alcohol-related offences, that could serve their time in community safe houses and perform community work rather than being sent out to prisons in regional centres." The recommendation that the committee would make is: "The committee recommends that the Department of Justice review the feasibility of retaining non-troublesome prisoners in community safe houses so that they can perform community services rather than being sent out to prisons in regional centres."

The other area, Mr. Chairman, is the user fees. "The department currently delivers a number of services that are susceptible to user fees which would, in turn, help to control costs." The recommendation is: "The committee recommends

that the Department of Justice implement a system of user fees for the provision of legal services to other departments, boards and agencies." A sort of a pay-as-you-go system, Mr. Chairman.

Those are the two recommendations that the standing committee on finance would like to make on the Minister's department. Thank you, Mr. Chairman.

**CHAIRMAN (Mr. Ningark):** Thank you, Mr. Whitford. Are you making a motion, Mr. Whitford?

**MR. WHITFORD:** I could make that now, but I could make it also at a later time. I will make it at a later time when there seems to be more people from the West in here.

**CHAIRMAN (Mr. Ningark):** Thank you, Mr. Whitford. The Chair apologizes. I should have called the report of the standing committee on finance, for the record. Thank you. Any general comments? Mr. Arlooktoo.

#### Problems With Justice System In Baffin South

**MR. ARLOOKTOO:** (Translation) Thank you, Mr. Chairman. I have a few general comments on the Department of Justice.

I will be talking about the people that go to court and that are sent out to different regions after they have been sentenced. For instance, an individual that leaves his community and goes to another community to go to court, this individual would have no accommodation provided for him and no meal expenses. This has caused a lot of problems in the community. I have experienced this with my own constituents, and sometimes the people that have gone to court in a different community have got into some trouble because they do not have adequate accommodation and they do not have any meal expenses provided for them while they are waiting for their court date.

I feel they should be looked after by the Department of Justice. If the justice system is going to send people out to a different community to go to court, they should provide adequate accommodation or some meal expenses for those people awaiting their court date. For instance, the hamlet or the social workers in the community should be notified that this individual is going to this community to await his trial. I believe the justice committee or social services committee should be notified of the individual that has to go to a different community to attend court so that individual could be looked after before his date comes up. I have asked you this question previously, Mr. Minister. Perhaps you understand my comments.

I have another concern about the justices of the peace in the communities, the JPs. I do not think they utilize them enough, especially in my community of Lake Harbour. There are times when I have not even been notified of an individual who is appointed as a JP, but at times I hear by hearsay that this individual is a new JP. As the MLA for my constituency, I should be the first one to be notified that there is a new JP appointed. If a JP is appointed in my constituency, I should be one of the first to be notified and that is one of the problems that I have encountered because I was not notified of the new appointment of a JP in my constituency.

With regard to the dry communities, I hear at times of a dry community having liquor. The RCMP in the communities do not check on the individuals bringing liquor into the dry communities, and I have heard that the RCMP are reluctant to check into those people that bring liquor into the dry communities. The RCMP do not want to break the Charter of Rights. Sometimes they are given a certain amount to pay, even though they have not gone through court when they

have broken the law and brought liquor into the dry communities. Mr. Kilabuk has made a comment with regard to a dry community and that the RCMP do not seem to check the non-native people that bring liquor into the dry communities. I am not really sure how this problem of the RCMP not dealing with the people that bring liquor into the dry communities should be looked at more closely. Those are the concerns that I have had in the past. Thank you.

**CHAIRMAN (Mr. Ningark):** Qujannamiik. Mr. Minister.

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Chairman. It might be worthwhile if I bring my witnesses in because some of these are quite specific questions and I have one question to ask my deputy minister on that last question. If the committee would agree, then maybe I will bring in my witnesses.

**CHAIRMAN (Mr. Ningark):** Thank you. Does the committee agree that the Minister bring in his witnesses?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**CHAIRMAN (Mr. Ningark):** Mr. Minister, for the record would you introduce your witnesses?

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Chairman. I have with me Geoff Bickert, deputy minister of Justice and Louise Dundas-Matthews, director of financial administration division.

**CHAIRMAN (Mr. Ningark):** Thank you. Mr. Kilabuk.

#### **Law Not Applied Equally In Communités**

**MR. KILABUK:** (Translation) Thank you, Mr. Chairman. I have two main questions to ask with regard to what Mr. Arlooktoo just mentioned. The non-native people have bypassed the RCMP when they come into the dry communities with liquor. This is a problem in my community. They seem to know the people who bring in liquor to the community. They even approach them personally now and they tend to judge even innocent people on liquor. Why are the non-native people who come into the communities not checked by your RCMP detachment? The aboriginal people seem to get into trouble more often than non-native people do. Is it because they are white or is it because they have never run into trouble with the law? They bring liquor into dry communities and I think they also break the law too when they invite local people in for a drink. Why are they not treated the same as the local people are treated by the RCMP?

Do you let the RCMP know that you have to treat people in the communities equally, whether they are non-native or native? My constituents are getting very frustrated with this problem because the RCMP do not seem to go after non-native people when they get into the communities. I know a lot of people who are frustrated about this problem.

Perhaps you, as a Minister, can inform the RCMP about the comments that we bring into the House and for the RCMP to treat people equally whether they are non-native or native. Why do you not look into this problem regarding white people bringing liquor into dry communities?

**CHAIRMAN (Mr. Ningark):** ...in a way of recognizing the elder, but it is going to happen only once. Mr. Minister.

#### **Minister's Response To Community Concerns**

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Chairman. I could try to deal with some of the concerns that Mr. Arlooktoo brought up, and one of his concerns was also brought up by Mr. Kilabuk. The first concern was about people that do not have their room and board paid. My understanding is that these would not be witnesses. A witness would have transportation costs and their room and board paid for, but if an accused person, for instance, was accused of committing a crime in Iqaluit went back to Lake Harbour and they hold the trial in Iqaluit, that person would be responsible for paying his or her fare to Iqaluit and their costs there. Unless I am missing something else, the only people we are talking about would be an accused person who is accused of committing a crime in a community that is not his or her own community. As far as every other circumstance is concerned, then their costs would be paid for.

On the second issue, that of JPs, I agree with Mr. Arlooktoo, and the department agrees with Mr. Arlooktoo, that we have not utilized JPs to the extent that we want to. Because of the recommendations of the task force on JPs and coroners, we are in the process right now of increasing their knowledge through a training program and what we want to do in the longer term is give them much greater responsibilities. We have also put the administration of the JPs under that of the Territorial Court. There has been a criticism here and in other jurisdictions that when it was in the Ministry of Justice then you have the perception of interference or what have you. Now that the JPs are under the auspices of the Chief Judge, they are indeed judges and we are making every effort to give them the training necessary to increase their responsibilities.

The next point that Mr. Arlooktoo made was about notifying MLAs. I apologize, we obviously should advise MLAs. I guess what has happened, because we ask for a community to put forward recommendations to us that the hamlet council, for instance, would know. It was an oversight that MLAs have not been notified and I make a commitment here for all MLAs that we will make it standard that MLAs will be notified immediately.

The last question is a more difficult question, and Mr. Pedersen has brought this issue up to me before, and other MLAs as well, but it is difficult unless we can have specific incidents that happen. There are a couple of parts to the question asked by both Mr. Kilabuk and Mr. Arlooktoo. One part deals with whether or not the police enforce the laws rigidly enough in dry communities, and Mr. Arlooktoo was quite right that you have to have reasonable cause to search somebody because of the Charter of Rights and Freedoms. That has really taken away a tool of the RCMP and that makes it very difficult at the time when somebody is actually getting off a plane. We are looking at ways to deal with that, but it is tough because of the protection people now have under the Charter of Rights and Freedoms.

The other part of the question asked by both MLAs, and it is an issue that has been brought to me before and I have talked to the RCMP about it, is whether or not the law is being fairly applied to everybody, native or non-native, or whether there is some bias in how the law is applied. Obviously, we in the department believe that everybody should be treated equally. We totally agree with that. If there are specific cases where people have not been treated fairly, then I would like to know about the specific cases and I will pass on to the RCMP that there is a concern. Also, there is now a public complaints commission that has been set up to listen to any complaints about the RCMP anywhere in the country. If anybody has any specific examples, they can let us know or the RCMP know or they can let the public complaints commission know. Generally, I think that the RCMP record is quite good. There

may be times, of course, when individuals, for whatever reasons, do not do exactly as they should. I would like to think, though, that that would be the exception rather than the norm. But if the Members can give me specific examples, I would be more than happy to look into them. Thank you.

**CHAIRMAN (Mr. Ningark):** Thank you. General comments. Mr. Kilabuk.

#### Treatment Not Fair In Searches

**MR. KILABUK:** (Translation) Mr. Chairman, I would like to get information on the subject of bias. There is a law that unless you have a reasonable doubt to search a person deplaning, I have heard of incidents that have occurred in the community when a white person arrives, the RCMP do not bother to check his luggage whereas natives have been searched periodically in the communities. Perhaps you could elaborate a little bit more on this issue. Perhaps you could look into this matter a little more closely where non-natives and natives have come in on the same flight and there have been people that have been searched and others have not. This is a concern in my community. Thank you.

**CHAIRMAN (Mr. Ningark):** Thank you. Mr. Minister.

**HON. MICHAEL BALLANTYNE:** Certainly, I will look into it. There could be a number of factors. It could be that the person who was searched has a history of causing problems. I would hope that if it was a non-native person that would cause problems that they, too, would be searched. Or it could be that the RCMP got information from somebody else that someone is bringing it in. I totally agree with the Member in that it should be fair and that everybody should be treated the same. I will definitely bring your concern to the RCMP.

**CHAIRMAN (Mr. Ningark):** Thank you. Mr. Kilabuk.

**MR. KILABUK:** (Translation) I do not want to contradict your comments, Mr. Minister, but I have to bring this out on behalf of my constituents. There is another problem that has arisen today. I was never aware of it before. There are a lot of inmates and people who have come from the correctional centres. This has become a problem in some areas. In one community, for instance, if there is a crime committed in a community, the RCMP have to approach an individual and ask them if they have committed this crime because he knows them personally by being in that community for a number of months or so. Do the RCMP have a right to approach anybody and ask them whether they have committed this crime or not, even though the person they have asked is innocent? Do they have the right to do that?

**CHAIRMAN (Mr. Ningark):** Thank you. Mr. Minister.

**HON. MICHAEL BALLANTYNE:** Again, you are in one of the most difficult areas of policing, in that on the one hand the RCMP are accused by some people of not solving some crimes. On the other hand they have problems when they are asking the questions they have to ask, to find out who committed a crime. The RCMP can ask anybody that they think, for whatever reason, might have been involved in a crime. They also have their obligation to tell people what their rights are if they want those answers to the questions to be admissible in court, so they have certain restrictions on what they can do. I am not sure if that answers the question adequately, but it may be in some occasions, everywhere, Yellowknife, Toronto, or Pangnirtung, that the RCMP will ask people about a crime even though those people are totally innocent of the crime. I think that is something that happens everywhere and it is something that is not pleasant but it is a problem that happens in every area of the country.

**CHAIRMAN (Mr. Ningark):** Thank you. Mr. Kilabuk.

**MR. KILABUK:** (Translation) I know there is a law in place – the RCMP has no right to approach a person even if they have alcohol or drugs in their possession. They have no right to approach them if they do not have a good reason to approach the person, whether he has committed a crime or not. For instance, if there was a person that had committed a crime, particularly breaking and entering, they tend to approach that person and ask other people who witnessed it. Even if they are approached by another person about an individual who has alcohol or drugs in their possession, the RCMP has no right to search him without a reasonable doubt.

**CHAIRMAN (Mr. Ningark):** Qujannamiik. Mr. Minister.

#### Protection Of Charter Of Rights And Freedoms In Searches

**HON. MICHAEL BALLANTYNE:** I am trying to understand the comparison and there is a difference. A police officer has the right to ask anybody a question but that is very different from the right to search somebody. For instance, a policeman could ask any individual if, in fact, they are carrying liquor and what have you, but they do not have the right to search them. The Charter of Rights and Freedoms gives protection to an individual. This is a protection to your person, whereby unless the police have reasonable doubt they cannot physically search you but they can ask you questions.

**CHAIRMAN (Mr. Ningark):** Thank you. Department of Justice. Mr. Kilabuk.

**MR. KILABUK:** (Translation) Thank you, Mr. Chairman. I do not think you understood my comment. You are saying that the RCMP cannot search anybody when they have been approached by an individual, or he cannot question a person who had broken into a certain place. Even if they are informed that there is a person who is in possession of drugs or alcohol, he does not even bother to check into that. What kind of system is this? Thank you.

**CHAIRMAN (Mr. Ningark):** Thank you. Mr. Minister.

**HON. MICHAEL BALLANTYNE:** If that has happened, if somebody tells the RCMP that a certain individual is bringing in alcohol and drugs on the plane then that is reasonable grounds for the RCMP to search them. If that is the case then, yes they do have the right to search them. That would be reasonable grounds if somebody gave them that information. If that is not happening then there is a problem. If you could give me some examples of that I would be quite happy to follow them up for you.

**CHAIRMAN (Mr. Ningark):** Thank you. Mr. Kilabuk.

**MR. KILABUK:** (Translation) Thank you. This is becoming a major concern, especially for our young people and the way the RCMP is dealing with them. I brought this up, not because I am in disagreement with the role of the RCMP, but I simply want equal treatment of all people.

People in the community always know about the people who are in possession of alcohol or drugs, but as long as the RCMP have no involvement prior with that person they claim that there is nothing that they can do about it, even if people tell them. The RCMP states that unless he actually sees it or experiences it there is nothing they can do about it. I just wanted to remind you that there should be more equal and more fair treatment of whites and natives, whether it relates to the position of alcohol and drugs or whether it might be other crimes. I think it would be morally uplifting and less frustrating for our people because it angers them greatly. My



people have brought this concern to me many times and I want to make sure that I voice these concerns in the House to the Minister. Those are the concerns coming from my people. Thank you.

**CHAIRMAN (Mr. Ningark):** Thank you. Any comments, Mr. Minister?

**HON. MICHAEL BALLANTYNE:** I thank the Member for his concerns. Another suggestion I can make, if there are those sort of frustrations, whether or not they are correct or there are misunderstandings, I think it is very important to get them out in the open in the community. Most communities now have a police committee, and I think that is something where the people in the community, the leaders, should sit down with the police. I am prepared to do my part here and be very open and honest about that frustration but I think the community level is one of the best ways to deal with it. I will pass on the concern to the RCMP, but I would suggest to Mr. Kilabuk that he talk to the committees in his communities and suggest they hold a meeting with the RCMP and tell the RCMP that this is a concern that we have and we would like to know what you are prepared to do about it. I think that would be useful also.

**CHAIRMAN (Mr. Ningark):** Thank you. Mr. Kilabuk.

**MR. KILABUK:** (Translation) Thank you, Mr. Minister, for your advice. Sometimes as MLAs we have to wait for an invitation or to have instructions as to where to go. This is a very satisfying piece of information and I will be following up on it. Thank you very much once again.

**CHAIRMAN (Mr. Ningark):** Mr. Ernerk.

**MR. ERNERK:** (Translation) Thank you, Mr. Chairman. I move that the clock be recognized. Thank you.

**CHAIRMAN (Mr. Ningark):** Mr. Ernerk has made a motion to report progress. This motion is not debatable. Mr. Ernerk.

**MR. ERNERK:** (Translation) I am sorry, I made a mistake, Mr. Chairman. I move that we report progress. Thank you.

**CHAIRMAN (Mr. Ningark):** Thank you, Mr. Ernerk. The motion to report progress is on the floor and it is not debatable.

**AN HON. MEMBER:** Question.

**CHAIRMAN (Mr. Ningark):** Question is being called. All those in favour? All those opposed? The motion is defeated.

--Defeated

Mr. Ernerk.

#### Police Training Centre In The NWT

**MR. ERNERK:** (Translation) Thank you, Mr. Chairman. I have a comment to make on this issue. First of all, my question to the Minister concerns my recollection that about two years ago here, inside this House, we passed a motion concerning policing services -- to have a police training centre here in the Northwest Territories with the intention of having the centre in the Territories, rather than in Saskatchewan and be closer to the aboriginal culture. My question to the Minister is: What research has been done, if any, further to the motion that was made at that time? Was the research, if it was done, favourable in this endeavour on the part of the government? Thank you.

**CHAIRMAN (Mr. Ningark):** Mr. Minister.

**HON. MICHAEL BALLANTYNE:** Thank you. I remember the Member made some suggestions and there was a motion in the House dealing with looking at the advantages and disadvantages of a northern police force and what have you. We did a fair amount of work in all of these areas but the problem that we ran into is on the training centre. We have got the RCMP to agree to do a lot more training here in the North before we send special constables down to Regina to become regular constables. Individuals who want to join the police force, before they go down for training in Regina they do quite a bit of on-the-job training here in the Northwest Territories. So we have been successful in that aspect of it.

As you know, we have been able to change the designation of special constables to regular constables, which is a big step forward, and we have made cross-cultural training now a major priority so that any new constable coming into the Territories -- we are trying to get them some cross-cultural training. So we have made a lot of progress.

On the issue of the training centre, we have made no progress on actually getting the facility up here. In fact, as the Member knows, we are in the process of going through a pretty tough bargaining session with the federal government about costs generally. At this point in time, until we get the issue of the contract behind us, I would be other than honest with you if I said that I held a lot of hope that we can get a training centre here in the Northwest Territories. We are still pursuing it and we did a lot of work on this particular issue.

**CHAIRMAN (Mr. Ningark):** Thank you. Mr. Ernerk.

**MR. ERNERK:** (Translation) Thank you, Mr. Chairman. I agree that the Minister and his department should continue to work harder in view of our future. I think it is a very good idea to have training provided within the Territories and to encourage cultural awareness and to have people taking training that are already aware of the cultures. It is better to have people from their lands within the policing areas. I would encourage the Minister and I believe he will be a Minister for a few more months prior to election time. I hope that he will continue to consider the opportunities and benefits that would be involved in providing training here.

#### Alcohol Problems In Aivilik Communities

Further, I would like to add that sometimes in our communities, especially those that do not have RCMP, a lot of people go through hardships. As in the cases mentioned by Mr. Arlooktoo and Mr. Kilabuk where it seems there is a lot of inequality, especially if a community is dry or alcohol is allowed. In situations like that, some communities are allowed to order liquor through an alcohol committee that approves the applications. We have such committees within our regions. This authority is approved by the Commissioner.

For example, if you want to obtain alcohol, you would have to go through the alcohol committee to get it approved. But there is a problem with the system in some of the communities. For example, if a person leaves the community from a semi-dry controlled community on medical leave or whatever, or if he goes out to attend some meetings perhaps in Yellowknife or Churchill or Winnipeg, anywhere where there are liquor stores, he can bring back a good amount of liquor into his community without the approval of the alcohol committee. This is a major problem for some of the people and I think that the RCMP do not enforce the laws except in cases where it is actually being broken. It is in those instances that the RCMP finally begin to show up. Even though there are rules and regulations enforced concerning alcohol, as long as there is no trouble, a lot of these rules are being violated and many people are coming in with large amounts of alcohol. People have parties upon their return

and the non-drinkers are sometimes terrorized.

I have had complaints more than once where this has happened. I received a letter dated January 30, 1991 from Repulse Bay, written in Inuktitut. It reads: "It seems in Repulse Bay, whenever these instances occur, problems arise due to alcohol consumption. The RCMP in Rankin Inlet are occasionally called. It takes a long time for them to come into the community. They give us a date on what day they are coming and that is it." Just to clarify this letter, it comes from the alcohol committee in Repulse Bay, dated January 30, 1991. "We would like to have the RCMP in our community to deal with problems arising from alcohol abuse as this is increasing. Even if we make phone calls to the Rankin Inlet RCMP it takes a long time for the staff to come over to our community. This community is one of the more isolated ones and Repulse Bay should have its own RCMP within its community." Signed by Jackie Naoradluk.

I received this letter a few days ago. They would like to have their own RCMP located in their community. I fully support that idea. I think the Minister understands what the intent is. My question is, how is it that under the authority of the Commissioner's signature communities are controlled -- how can the RCMP better encounter this problem? How strong are the grounds of authority given by the Commissioner and how much authority do they have against the RCMP? Does the Minister have any comments? Thank you.

**CHAIRMAN (Mr. Ningark):** Thank you. Mr. Minister.

**HON. MICHAEL BALLANTYNE:** Thank you, Mr. Chairman. The Member made a number of comments and I appreciate the comments. I know that there have been requests made to the Member and to the RCMP about having full-time officers stationed in Chesterfield and Repulse Bay. I think the Member is aware that I sent in my assistant deputy minister to Rankin Inlet and he met with the mayors of Repulse Bay, Chesterfield Inlet and Rankin Inlet about two or three weeks ago. He had a very good conversation with the mayors and they explained their problems. They said that the substance abuse and drugs in those communities was a really serious concern. The problem that we have is, as you know, there are tight budgets and the crime rate in these communities is very, very low, so what we are looking at is the possibility of sending Corporal Dave Grundy into the communities. We put a request in to the RCMP to meet with the communities, to meet with the kids in the community, and to try to deal with that particular issue.

We are aware of the requirements for more RCMP in all of the communities and we are trying to deal with them but it is tough, again, until we finalize this police contract and see how much we are going to have to pay. I think one of the best vehicles to deal with the whole issue of the RCMP carrying out their legal responsibilities and the powers that they have -- so much of it is based on community support and in almost every community in the NWT there is a community law enforcement committee that is set up. As I have heard in this House many times, a philosophy that our cabinet and I believe in is that of community justice. I think it is very important that the community themselves get involved in this. What I would suggest, as I suggested to Mr. Kilabuk, is that if there are these committees in these communities, for those committees to sit down with the RCMP and just talk openly about the problem. I think a lot of problems can be dealt with if people bring them out in the open and talk about them.

We are going to continue to try to grapple with it and we will try to send somebody in to do education in your community. We are looking at other ways where we can perhaps put more pressure on the airlines to monitor more closely what goes in, and what have you; but for the very immediate I think the

most effective tool that we can have are community meetings in all our communities. I think it would be one vehicle where the MLA can find it very, very useful to build that community support and we will do what we can from here in Yellowknife. I think what people do in the community is probably even more important than what we can do. I understand the honourable Member's concerns and we will do our best to try to deal with them. Thank you.

**CHAIRMAN (Mr. Ningark):** Thank you. Mr. Ernerk.

#### **Monitoring Of Liquor Laws By RCMP**

**MR. ERNERK:** Thank you, Mr. Chairman. I think in some ways the Minister misunderstood my main point. I have noticed that when there is a dry or partially dry community in the North that there is very little monitoring of the regulations and laws that the Commissioner of the Northwest Territories signs. I am aware of one community, a partially dry community -- I am not going to name the community -- where people can order liquor through locally elected people. The problem is when people are out for medical purposes or for meetings, especially to places like Yellowknife, Churchill or Winnipeg where it is quite easy to purchase so much liquor, and bring it back to the community. It means that some of these people, not all of them, purchase liquor and bring it back to the community without getting permission from the local committee that approves all of the orders. I wonder, Mr. Minister, how much monitoring is done by the RCMP to enforce these laws that the Commissioner signs where it says that you will have a dry community or a partially dry community. Do you understand my question, Mr. Minister?

**CHAIRMAN (Mr. Ningark):** Thank you. Mr. Minister.

**HON. MICHAEL BALLANTYNE:** I understand the question and it really is the same problem that was outlined by Mr. Arlooktoo and Mr. Kilabuk. If you have a restricted community whereby you get a permit from the local committee that allows you to buy so much, and if you bring in liquor, whether you are out on medical leave or whatever, that exceeds that, then obviously the RCMP should be watching for that. It is the same as bringing in booze to a dry community, but the same problem they have with a dry community is the same problem they have with your situation, and that is that under the Charter of Rights and Freedoms they cannot search unless they have very good reasons to suspect somebody.

The point you made that they usually wait until something bad happens rather than pick it up if there is no problem, it is all a function of that. Either, one, they do not know, or two, they may suspect but they do not have enough evidence to do anything about it, so it is not until somebody actually gets into a fight or does something bad that they are able to act.

With respect to how much monitoring they do, depending on the policemen, depending on the community, in the normal course of servicing a community, a good RCMP officer should be very aware of potential problem areas. It is much easier to deal with a problem before the liquor has been consumed rather than try to deal with a number of drunken individuals after it is consumed. I think a good policeman would really keep an eye on that.

Where the policeman has a good relationship with the community and the community trusts the policeman, I do not think you have a problem. If in some communities there is a problem, then I guess we have to know about those communities and look into what the specific problems are there.

As you know, it is something we have talked about. It is an ongoing problem, something there are no magic solutions to.

It is something that takes total community participation, I think, in order to deal with it.

Any time there are specific examples that any MLA can give me as to where the RCMP have not carried out their duties, I am more than prepared to act on it, but I would go back to the suggestion I have made. I think the most effective way to deal with these problems is at the community level, and I think using those police committees is the most practical way to try to deal with this when a community can say right up front to the policeman or policewoman, "We are having a problem. We feel you might not be doing your job." If you are not happy with that, then you have something that you can give me. They meet once a month and reports go back to the RCMP. Then if you are not happy with that first stage, then I can get more involved in it.

**CHAIRMAN (Mr. Ningark):** Thank you, Mr. Minister. Mr. Ernerk.

**MR. ERNERK:** (Translation) Thank you, Mr. Chairman. In those communities where alcohol is restricted or controlled in the Northwest Territories, if they believe they are breaking the law can residents of the community actually tell the RCMP if they think they are not doing their job? Thank you.

**CHAIRMAN (Mr. Ningark):** Thank you. It is 6:30 and the Chair recognizes the clock. Thank you to the Minister and his witnesses. I wish to report progress.

#### ITEM 18: REPORT OF COMMITTEE OF THE WHOLE

**MR. SPEAKER:** I would like to call the House back to order. Item 18, report of committee of the whole. The honourable Member for Natilikmiot.

**MR. NINGARK:** Thank you, Mr. Speaker. Your committee has been considering Bill 7 and CR 2-91(1) and wishes to report progress.

**MR. SPEAKER:** You have heard the report of the chairman of committee of the whole. Are you agreed?

**SOME HON. MEMBERS:** Agreed.

---Agreed

**MR. SPEAKER:** Item 19, third reading of bills. Item 20, Mr. Clerk, orders of the day.

**CLERK OF THE HOUSE (Mr. Hamilton):** Mr. Speaker, there will be a meeting of ajauqtit at 9:00 a.m. tomorrow morning; at 10:00 a.m., the standing committee on finance.

#### ITEM 21: ORDERS OF THE DAY

Orders of the day for Thursday, March 7th.

1. Prayer
2. Ministers' Statements
3. Members' Statements
4. Returns to Oral Questions
5. Oral Questions
6. Written Questions
7. Returns to Written Questions
8. Replies to Opening Address

9. Petitions

10. Reports of Standing and Special Committees

11. Tabling of Documents

12. Notices of Motion

13. Notices of Motion for First Reading of Bills

14. Motions

15. First Reading of Bills

16. Second Reading of Bills

17. Consideration in Committee of the Whole of Bills and Other Matters: Bill 7; Committee Report 2-91(1); Bills 8, 9, 10, 17, 19, 20 and 21

18. Report of Committee of the Whole

19. Third Reading of Bills

20. Orders of the Day

**MR. SPEAKER:** Thank you, Mr. Clerk. This House stands adjourned until 1:30 p.m., Thursday, March 7, 1991.

---ADJOURNMENT

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