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# NORTHERNERS Working Together

"It's our road map, charting a course for our economic, environmental and social priorities."

- Floyd Roland, Premier

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Northerners Working Together!



# Message from the Premier

Together is the Government of the Northwest Territories' (GNWT's) plan for creating positive, lasting change for the people of the Northwest Territories. Our plan provides direction for GNWT decisions and actions; it is our road map, charting a course for economic, environmental and social priorities. In the

spirit of collaboration that underlies our consensus government, *Northerners Working Together* takes the vision and goals of the 16<sup>th</sup> Legislative Assembly as its starting point and guide.

We recognize that the issues we are trying to address don't occur in isolation, so we've developed a plan that takes a comprehensive and balanced approach. We're working hard to bring together the work of all GNWT departments and overcome the barriers that sometimes serve to limit the effectiveness of our programs and services. This document provides an overview of five Strategic Initiatives we're using to help coordinate our actions and investments in support of the vision and goals of the Assembly.

We've been working on our plan for two years and this document provides examples of some of the work we have been doing over that time. We don't have room to list all of our activities, so these examples are just highlights of some of the investments and actions that are most closely linked to our Strategic Initiatives. More information on the full range of activities we are undertaking



can be found on our website and we will continue to update you, both on-line and through further reports over time.

In addition to the activities we are reporting on here, it is important to remember that all of our departments deliver a wide variety of programs and services on behalf of NWT residents that support the vision and goals of the

Legislative Assembly. While you won't see that core business reflected here, it is no less an important part of our plan to achieve results for the people of the NWT.

Many of the priorities identified in Northerners Working Together are simply an extension of the work the GNWT has been doing for you for several years. But it's important that we continue to review our approach to make sure our actions are consistent with our goals. These are challenging times, but they are times filled with even more possibilities. The plan identifies how we intend to convert those possibilities into realities by staying focused on the road ahead.

If you would like more information about Northerners Working Together and what we've achieved so far, please visit our website at workingtogether.gov.nt.ca. We're all in this together. We are Northerners Working Together.

Floyd Roland Premier – 16<sup>th</sup> Legislative Assembly Government of the Northwest Territories

## Building Our Plan

Ogether, the members of the 16<sup>th</sup> Legislative
Assembly have agreed on a shared vision for
the North: Strong individuals, families and
communities sharing the benefits and responsibilities of
a unified, environmentally sustainable and prosperous

Northwest Territories.



We've set our priorities and *Northerners Working Together* is how we are realizing our vision. This action plan is the path to our future.

## A strong and independent north built on partnerships

We're proud of our Northern identity. It shapes who we are and defines how we work. We are working together

with Aboriginal governments, the federal government and other Northern governments to build strong relationships, develop the economy and maintain leadership over NWT land, water and resources.



#### An environment that will sustain present and future generations

Handed down from generation to generation, this land binds us together. It plays a role in every aspect of our lives. We must balance the need for economic growth with the need to protect and manage our resources. We're taking steps to make sure this land is protected for generations to come.

#### Healthy, educated people

The future of the North lies in the hands of all Northerners – young and old. We're committed to giving our youth the best possible start and to supporting our seniors. We're also encouraging healthy choices. We will build a strong North through a strong people.

#### A diversified economy that provides all communities and regions with opportunities and choices

We live in a region rich in resources and economic opportunities, but we're still vulnerable to what happens in the global economy.

And when times get tough, we need to be prepared. We're working towards a balanced economy; an economy that opens the door to new opportunities and provides training and skills development so Northerners can get jobs right here at home.

Sustainable, vibrant, safe communities

The reality of the North is that the cost of living is high. This causes hardship for many. While some things are out of our control, we're taking steps to support people and help reduce the cost of living. We're working to improve safety and security in our communities and looking at ways we can sustain the delivery of government services throughout the NWT.

#### Effective and efficient government

To deliver the best possible government services you need an efficient and focused government. We're reviewing our programs and taking steps to control our costs in support of this goal.

Strong individuals, families and communities sharing the benefits and responsibilities of a unified, environmentally sustainable and prosperous Northwest Territories.



## Northerners Working

ith 11 official languages, 33 distinct communities and the second youngest population in the country, we are one of the most diverse regions in Canada.

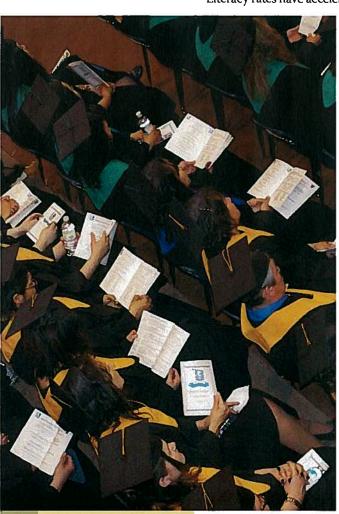
It's been a 40-year journey for the GNWT: building education, health care and justice systems, constructing roads, bridges and airports, managing resources, protecting our environment and expanding support for our languages and culture.

We've made some great progress. High school graduation rates have increased from 46 to 55 per cent in the last five years. Literacy rates have accelerated. The number of Northerners on

Income Security has levelled off and the incidence of cigarette smoking has decreased from 46 per cent to 36 per cent. Despite the global recession our economy continues to move forward and our unemployment rates are low on average.

But there is much to be done. Our education levels, population health, housing quality and crime rates are lagging behind other parts of Canada. So it's no surprise that our main focus—accounting for 70 per cent of the 2009/10 budget—is health care and prevention, quality housing in all communities, crime prevention and public safety, and education. We're also making investments in infrastructure that will reduce the cost of living and drive economic growth.

Our goal is to make the Northwest Territories a great place in Canada to live, work and invest. We've organized our work into the following five areas.





#### **Our focus for Northerners**

#### **Our strategic actions:**



#### Managing this land

- Continue to develop governance
- Protect territorial water
- Mitigate and adapt to climate change impacts
- Improve environmental monitoring efforts
- Environmental stewardship

#### **Building our future**

- Expand programming for children and youth
- Encourage healthy choices and address addictions
- Implement phase II of the Framework for Action on Family Violence
- Strengthen continuum of care for seniors
- Enhance support for the voluntary sector
- Increase safety and security



#### **Maximizing opportunities**

- Improve skills for living and working
- Support diversification
- Promote the NWT as a place to visit and live
- Maximize benefits from resource development

#### Reducing the cost of living

- Improve quality and cost of shelter
- Improve transportation access to communities
- Address factors that impact the cost of goods
- Support individuals and families



#### **Refocusing government**

- Conduct program review
- Change the GNWT's approach to infrastructure
- Improve human resource management in the NWT
- Strengthen service delivery
- Manage the cost of government





## Defining and advancing our interests in land and water

How we manage NWT land and water resources is continuing to evolve. Boards and committees established under land, resource and self-government agreements have given Northerners a voice in decisions about how we develop our resources and protect our environment. We need to move forward in this area in cooperation with the federal and Aboriginal governments to make sure that NWT interests are clear and continue to be represented in the decisions that affect us.

We continue to work on a devolution agreement that will transfer key responsibilities over land and water to the GNWT and will clarify the authority and responsibilities of Northern governments. We also continue to negotiate and implement land, resources and self-government agreements that will shape the future governance of the NWT. And we're developing a land-use framework that will help guide our participation in land management and make sure that our activities are balanced and

#### **ACTIONS**

- Continue to develop governance
- Protect territorial water
- Mitigate and adapt to climate change impacts
- Improve environmental monitoring efforts
- > Environmental stewardship



#### **Protecting our natural environment**

Protecting our land and environment is a priority for us. In partnership with the federal and Aboriginal governments, we're developing an NWT Water Stewardship Strategy to protect our water supply and we're assisting communities with the operation and upkeep of their water supply systems. The Waste Reduction and Recovery Program is being expanded to include items like milk cartons, paper and cardboard, e-waste and single-use retail bags so we can reduce the amount of waste clogging up our landfills and littering our streets.

We're implementing the new Species at Risk Act and drafting a modernized Wildlife Act that respects Aboriginal rights. We're monitoring caribou herds and — in collaboration with Aboriginal governments and management boards — taking immediate steps to protect herds from further decline. A Traditional Knowledge Implementation Plan will help us apply the vast knowledge Aboriginal people have passed through generations to our decision-making.

for alternative energy sources, developing wind energy supplies,

#### **Reducing reliance on fossil fuels** and adapting to climate change

Climate change is a major threat to our environment and the GNWT is responding with steps to help Northerners adapt to its effects and to reduce their reliance on fossil fuels. We are completing an NWT ecosystem classification framework to improve how we monitor changes in our environment. We're implementing our Greenhouse Gas Strategy, developing a Biomass Strategy, a Climate Change Adaptation Plan and a GNWT Energy Plan

## How we're spending our budget in 2009-10

climate.

**ENERGY** 

Energy is essential to our way of

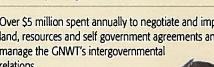
life and we have to make some

changes to adapt and protect our

Over \$27 million spent annually to support forest management

Wildlife and environmental programs involve more than \$23 million in spending

Over \$5 million spent annually to negotiate and implement land, resources and self government agreements and to manage the GNWT's intergovernmental relations.





workingtogether.gov.nt.ca

# Building Future



Healthy, educated people are the foundation of a strong, independent North and helping our children get a good start is one of the best

things we can do. We're expanding early childhood development programs and investing in our education system. We're increasing the number of Aboriginal teachers and we've developed the Small Community School initiative to allow students from our smallest communities to access more specialized programs.

We're also providing increased funding to youth centres in NWT communities and investing in programs that support our youth. We're making

some great progress. *Take a Kid Trapping*, for example, involved 1,458 children in 29 projects across the NWT in 2008-09.

We've also made significant investments in school infrastructure – replacing schools in Inuvik, Fort Good Hope and N'dilo and making plans for renovations and upgrades in Aklavik, Fort Simpson, Fort Smith, Gamèti, Hay River, Tulita and Yellowknife.

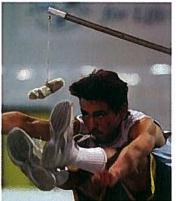


Giving our residents the support they need to lead healthy lives is critical and we're implementing a Healthy Choices Framework to improve the way we deliver health promotion programs across government. With initiatives like the *Get Active* events, and *Drop* 

the Pop, our focus is on prevention and wellness for all Northerners. We've introduced an HPV vaccination program and are supporting STI prevention programs aimed at helping our residents make good decisions for themselves.

Our medical, intervention and prevention programs touch everyone. From community treatment options for alcohol abuse to strengthening care for seniors through the Territorial Supported Living Campus and the Territorial Dementia Facility, we're making it easier for people of all ages to have a healthy future.





#### **ACTIONS**

- Expand programming for children and youth
- Encourage healthy choices and address addictions
- Implement phase II of the Framework for Action on Family Violence
- Strengthen continuum of care for seniors
- Enhance support for the voluntary sector
- Increase safety and security

#### **Increased Safety and Security**

Northerners should feel safe in their community. We've enhanced policing with new detachments in Wrigley and Gamèti and have added RCMP positions to provide greater support to communities without detachments. Initiatives like the South Slave Interception Team will reduce alcohol and drug-related crime. And we're working with community governments to help deliver ground ambulance and highway rescue services.

Our *Framework for Action on Family Violence* is helping those in need with projects in Fort Providence, Fort Liard, Fort Simpson and the Sahtu. We're also supporting the YWCA's *Project Child Recovery* and shelters across the territory such as the Inuvik Transition House, Sutherland House in Fort Smith and the Family Support Centre in Hay River.

#### **HEALTHY CHOICES**

Since the beginning of the campaign, more than 4,890 NWT youth including these role models from Range Lake North School in Yellowknife have pledged to be smokefree in the Don't be a Butthead campaign – decreasing the smoking rates for people aged 10-14 from 14 per cent to 12 per cent.

#### **Volunteerism**

More than half of us volunteer at one time or another. One study puts the value of this volunteer work at \$70 million a year. We want to build on the contributions that Northerners make. We're working with our community-based partners to focus our support on the areas that matter most in each community. The 2009 Volunteer Summit provided a forum to build

relationships and discuss ways to improve how the government supports the people and volunteer organizations that provide important services to our residents.

#### How we're spending our budget in 2009-10

Spending on schools and early childhood programs totals more than \$158 million annually

\$176 million is spent annually on health services programs, including hospitals, health centres and physicians

Spending on youth and sport programs and community health and social service programs total more than \$80 million annually





## Continued investment in education and skill development

Investing in education and skills will give our people the tools they need to take advantage of economic opportunities here at home.

We're creating options with our Labour Market Literacy program to help our people access education and employment opportunities. We're also hiring more teachers to deliver trades programs in our schools.

We're expanding access to trades training with our Mobile Trades Training Unit and are supporting the hiring of apprentices to help them gain work experience.

Specific training has been provided for marine services and heavy equipment operators and we're increasing our support for women and Aboriginal people who want to enter the trades.

#### **Growth in the economy**

Supporting economic diversification in our communities, encouraging more investment in the NWT and ensuring we're poised to take advantage of resource development, while managing its potential impacts on our

#### **ACTIONS**

- Improve skills for living and working
- > Support diversification
- Promote the NWT as a place to visit and live
- Maximize benefits from resource development and related initiatives



environment and people, are some of the ways we're trying to create economic growth and jobs for people in all regions.

We've increased funding for the Support for Entrepreneurs and Economic Development (SEED)
Program to support business development and we're investing in broadband capacity to connect our communities to business opportunities around the world. We're helping our tourism operators develop new products to attract new business and investing in our parks to improve the visitor experience and encourage more tourism.

Promoting the NWT as a place to work, invest and live will help grow our economy and create more jobs. Showcasing the Northwest Territories at the 2010 Winter Olympic and Paralympic Games is part of that plan.

We've also increased our support to the arts sector and are investing in our museum collections and exhibits. We're about to launch a Northern marketing campaign to promote interest and investment in our region.

The proposed Mackenzie Gas Project represents a huge economic opportunity for the NWT and its people and could help reduce greenhouse gas emissions by bringing cleaner burning

natural gas to market. We're supporting the project and are working to make sure that NWT businesses and residents are prepared to take advantage of this and other developments. We're investing in the review of the Taltson River hydroelectric expansion project and identifying business opportunities associated with environmental monitoring and management.

#### **SKILLS DEVELOPMENT**

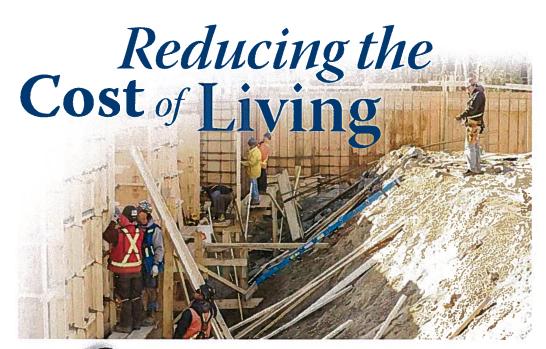
Training for marine services and heavy equipment operators and apprenticeship initiatives provide skills for high paying jobs right here at home.



Over \$42 million in activities related to advanced education and careers

Spend some \$30 million annually in business support and diversification, including tourism and parks

Invest \$14 million annually supporting energy and mineral and petroleum resource activities



#### Supporting people where they live

Sustaining vibrant and safe communities across the NWT is a priority for us. Finding ways to make life in all our communities affordable is one of the things we're trying to do. The Affordable Housing Initiative is helping us increase the supply of affordable housing — adding 445 public housing and affordable homeownership units, including new seniors' facilities in Hay River and transitional housing in Yellowknife. An additional \$56 million has been committed to housing investments over the next two years. We're also increasing access to home repair programs. And our support goes beyond the home; we continue to implement the new income security framework and have increased the Senior Supplementary Benefit.

#### **ACTIONS**

- Improve quality and cost of shelter
- Improve transportation access to communities
- Address factors that impact the cost of goods
- Support individuals and families



Northerners Working Together

#### **Reducing energy costs**

Energy costs are one of our biggest expenses and we're looking for ways to help bring them down. The *NWT Hydro Strategy* will help us identify options for accessing cheaper power and reduce reliance on imported diesel. A review of how we approach electrical costs is also underway. We need to find ways to lower energy consumption. That's why we've invested in programs to provide incentives for energy efficiency and to help residents learn how to conserve energy and control costs like the Energy Efficiency Incentive Program and the EnerGuide for Houses. We also fund the Arctic Energy Alliance to help promote energy efficiency and assist communities with their community energy plans.

#### Improved transportation access to communities

The high cost of transporting goods to most of our communities contributes to our cost of living, so we've got a plan to improve our connections to each other and the rest of the world. We're investing in roads and bridges, including the Fort Smith, Fort Resolution and Dempster highways and the Trout Lake and Mackenzie Valley winter roads. We're accelerating the construction of ice crossings on the Dempster Highway, have replaced the Kakisa bridge and are building a bridge over the Mackenzie River. We've also extended airport runways at Fort Good Hope, Tulita and Fort McPherson. Improving access to our communities and reducing transportation costs will in turn reduce our cost of living.



The Affordable Housing Initiative added 445 public housing and affordable units to the North.

#### How we're spending our budget in 2009-10

Income security programs like income support, student financial assistance, the territorial power subsidy and public housing rental subsidy total more than \$84 million annually

Some \$85 million is spent annually on supporting transportation, including highway, airport and marine services

More than \$49 million is spent annually to support housing programs, infrastructure development and debt repayment





# Refocusing Government





## Client-focused service delivery that reflects regional priorities

We need to make sure that our programs and services address the unique needs of all Northerners, including those who live in rural and remote communities.

We're looking to address housing issues for staff in remote and rural communities so staff providing services have some place to live. We're improving official language access in communities and implementing systems to help manage the mountain of data and information across government. The French Single-Window Services Centre opened in 2008 and a pilot service centre for Aboriginal languages is also planned.

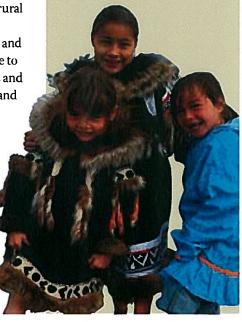
We've introduced new tools such as electronic medical records and imaging and increased funding for Telespeech to support patient care in smaller communities. These tools will improve how services are delivered and make them more accessible for Northerners.

We're looking to promote public sector careers and build capacity in both the GNWT and community governments because we're only as good as the people who work for us. We've made a commitment to make sure our staff are capable, competent and happy. We've

developed a HR strategic plan and are developing new approaches to attract and retain people. We're providing support and resources to community governments so they can improve their human resource management as well.

#### **PUBLIC SERVICE**

The GNWT is committed to finding effective and efficient ways to meet the needs of all NWT residents.



#### How we're spending our budget in 2009-10

Over \$46 million spent managing the assets of the government on an annual basis

\$35 million spent annually on employer services, recruitment and other services in support of human resource management



The GNWT is taking a coordinated government-wide approach to delivering Northerners Working Together. That means different government departments are working together to achieve real results and make the Northwest Territories a great place in Canada to live, work and invest. The list that follows outlines individual activities and relevant government departments under each strategic priority.

For more details on these activities and news about what the Government of the Northwest Territories is doing to fulfill our plan, visit our website at workingtogether.gov.nt.ca





## Managing this Land

#### Continue to Develop Governance

- · Advance devolution discussions
- Continue work to finalize and implement land, resource and self-government agreements
- Develop a land use framework
- Implement the consultation framework
- · Land Administration Program Delivery
- Legal Services for land, resources and selfgovernment negotiations

#### Protect territorial water

- NWT Water Strategy Development
- Participate in Management of Transboundary Waters
- Source Protection of Public Water Supply: Public Education
- Source Protection of Public Water Supply: Water Supply System Upgrades, Training and Support

## Mitigate and adapt to climate change impacts

- Alternative Energy and Emerging Technologies: Biomass Strategy Implementation
- Alternative Energy and Emerging Technologies: Instream Hydro Power
- Alternative Energy and Emerging Technologies: Solar Power for Swimming Pools
- Alternative Energy and Emerging Technologies: Support for Geothermal Technology
- Alternative Energy and Emerging Technologies: Wind Energy Supply
- · Assessing Feasibility of Mini-Hydro
- Assessing Options and Promoting Wood Pellets

- · Climate change adaptation plan
- Delivery of Greenhouse Gas Strategy
- Energy Development and Supply: Fort Providence Transmission Line
- Energy Development and Supply: Lutselk'e Mini-Hydro Facility
- Energy Development and Supply: Natural Gas Conversion
- Energy Development and Supply: Sahtu Hydro / Bear River Feasibility
- Energy Development and Supply: Whati Mini-Hydro / Transmission Line
- Examine Potential of Residual Heat Program
- · Expanding Housing Energy Audits
- Support for Alternative Energy Sources

### Improve environmental monitoring efforts

- Ecoregion mapping
- Support initiatives under the Western NWT Biophysical Study

#### **Environmental Stewardship**

- Initiatives Under Caribou Management Strategy
- Risk Management Strategies and Community Protection Plans
- Species at Risk Act
- Stewardship (Monitoring Caribou Herds)

 Traditional Knowledge Implementation Strategy

Waste Recovery Program



## Strategic Actions

### **Building our Future**

## Expand programming for children and youth

- Community Based Teacher Education Program
- Expansion of early childhood development programs
- In-House Respite Services for Families of Special Needs Children
- Small Community School Initiative
- Take a Kid Trapping
- Youth Centres
- Youth Programs

## Encourage healthy choices and address addictions

- Addictions initiatives related to aftercare
- Healthy Choices Framework
- HPV Vaccination Program

## Implement phase II of the Framework for Action on Family Violence

- Enhance Community Services
- Providing Program for Men Who Abuse
- · Stabilize Existing Shelters



## **Strengthen Continuum of Care for Seniors**

- Dementia Center Operational Costs
- Supported and Assisted Living in Smaller Communities

## **Enhance Support for the Voluntary sector**

· Supporting volunteerism

#### **Increase Safety and Security**

- Enhancing Emergency Services
- Enhancing Policing Services
- · RCMP Detachments in Wrigley and Gamètì
- RCMP in Smaller Communities
- · Reduce Alcohol and Drug Related Crime
- · South Slave Interception Task Force



## **Maximizing Opportunities**

#### Improve Skills for Living and Working

- Additional Support for Apprentices
- · Apprentice Training
- Equipment Maintenance
- · Heavy Equipment Operator Training
- Labour Market Literacy
- Mobile Trades Training
- New Apprentices in Designated Trades and Occupations
- Trades in High Schools
- Training Program for Marine Services

#### **Support Diversification**

- Cultural Interpretation at Parks
- Falcon Broadband Network
- New SEED policy and enhanced funding
- Parks Operations
- Parks renewal Capital
- Parks renewal O&M
- Sport Hunter Marketing Outfitting
- Tourism Product Diversification and Marketing Fund
- · Western Harvesters Assistance Program

### Promote the NWT as a Place to Visit and Live

- Increased Support for the Arts
- · Collection & Exhibit Renewal in Museum
- National Marketing Campaign
- Promote the NWT at the 2010 Olympic and Paralympic Games
- · Support Immigration

## Maximize Benefits from Resource Development and Related Initiatives

- Energy Development and Supply Taltson Expansion
- Environmental Management Opportunities
- MGP Strategic Investment: Coordination of Safety Issues & Policing
- MGP Strategic Investment: Environmental Permits & Regional Capacity
- MGP Strategic Investment: MACA Permits, Coordination & Regional Support
- MGP Strategic Investment: NEB, SEA Board, Coordination & APG



## Strategic Actions

## **Reducing the Cost of Living**

#### Improve Quality and Cost of Shelter

- · Housing Strategies Aimed at Quality
- Energy Conservation and Efficiency: Energy Efficiency Initiatives
- Energy Conservation and Efficiency: Increased Community Presence of Arctic Energy Alliance
- Energy Development and Supply: Hydro Strategy

### **Improve Transportation Access** to Communities

- Dempster Highway Ice Bridge Construction
- Deline Winter Road Realignment
- Fort Good Hope Runway Expansion
- Fort McPherson Runway Expansion
- Fort Resolution Highway #6 Chipseal
- Fort Smith Highway #5 Chipseal
- · Liard Highway #7
- · Mackenzie Valley Winter Road Bridges
- Mackenzie Valley Winter Road Grade Improvements
- O&M Related to Runway Extension
- · Trout Lake Winter Road
- Tulita Runway Expansion
- Wekweèti Winter Road Construction

## Address Factors that Impact the Cost of Goods

- Community Energy Conservation and Efficiency: Expansion of Residual Heat
- Community Energy Conservation and Efficiency: Support for Community Energy Plans
- Energy Policy: Electricity Review
- · Energy Policy: NTPC Review
- Energy Policy: Territorial Power Subsidy Program (Diesel communities)
- GNWT Energy Plan: Arctic Energy Alliance
- · GNWT Energy Plan: EnerGuide for Houses
- GNWT Energy Plan: Energy Efficiency Incentive Program
- GNWT Energy Plan: Energy Information and Awareness

#### **Support Individuals and Families**

- · Income Security Reform
- Income Support Senior Supplementary Benefit
- Next Steps in Income Security Reform





## **Refocusing Government**

#### **Conduct Program Review**

· Conduct Program Review

## Change the GNWT's Approach to Infrastructure

- O&M to Focus on Deferred Maintenance
- Capital to Focus on Deferred Maintenance
- · Wood Pile Repair Program

#### Improve Human Resource Management in the NWT

- Improve Community Capacity
- · Recruitment and Retention Strategies
- Stabilize Service Delivery Improving Approaches to Delivery

#### **Strengthen Service Delivery**

- Consolidated Health Clinics in Yellowknife
- Electronic Health, Medical Records & Imaging
- Enhanced Communication Capacity
- GNWT Services in Small & Remote Communities - Housing for Staff
- Knowledge Management Strategy Renewal
- Retaining Land & Technical Capacity in NWTHC
- · Stabilizing the NGO Sector
- Support Official Languages
- Telespeech Project



#### Manage the Cost of Government

- GNWT Energy Plan: Capital Assets Retrofit Fund
- GNWT Energy Plan: Energy Management Specialist
- Reducing GNWT Energy: Capital Asset Retrofit Fund
- Reducing GNWT Energy: Wood Pellet Boiler for Legislative Assembly
- Reducing GNWT Energy: Public Housing Upgrades

