



LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

4th Session

10th Assembly

**HANSARD**  
Official Report  
**DAY 26**

**SATURDAY, MARCH 23, 1985**

**Pages 920 to 966**

Speaker: The Honourable Donald M. Stewart, M.L.A.

# LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

## Speaker

The Hon. Donald M. Stewart, M.L.A.  
P.O. Box 1877  
Hay River, N.W.T., X0E 0R0  
Office (403) 874-2324  
Home (403) 874-6560  
Office (403) 873-7629 (Yellowknife)  
(Hay River)

Angottitauruq, Mr. Michael, M.L.A.  
Gjoa Haven, N.W.T.  
X0E 1J0  
Phone (403) 360-7141 (Hamlet Office)  
(Kitikmeot East)

Appaqaq, Mr. Moses, M.L.A.  
Sanikiluaq, N.W.T.  
X0A 0W0  
Office (819) 266-8860  
Home (819) 266-8931  
(Hudson Bay)

Arlooktoo, Mr. Joe, M.L.A.  
Lake Harbour, N.W.T.  
X0A 0N0  
Phone (819) 939-2363  
(Baffin South)

Ballantyne, Mr. Michael, M.L.A.  
P.O. Box 1091  
Yellowknife, N.W.T.  
X1A 2N8  
Office (403) 873-8093  
Home (403) 873-5232  
(Yellowknife North)

Butters, The Hon. Thomas H., M.L.A.  
P.O. Box 908  
Yellowknife, N.W.T.  
X1A 2N7  
Office (403) 873-7128  
Home (403) 920-4411 (Yellowknife)  
(403) 979-2373 (Inuvik)  
(Inuvik)  
Minister of Finance and Government  
Services

Cournoyea, The Hon. Nellie J., M.L.A.  
P.O. Box 1184  
Inuvik, N.W.T.  
X0E 0T0  
Office (403) 873-7959  
Home (403) 979-2740  
(Nunakput)  
Minister of Renewable Resources and  
Information

Curley, The Hon. Tagak E.C., M.L.A.  
P.O. Box 36  
Rankin Inlet, N.W.T.  
X0C 0G0  
Office (403) 873-7139  
Home (819) 645-2951  
(Aivilik)  
Minister of Economic Development and  
Tourism

Erkloo, Mr. Elijah, M.L.A.  
Pond Inlet, N.W.T.  
X0A 0S0  
Phone (819) 899-8845  
(Foxe Basin)

Gargan, Mr. Samuel, M.L.A.  
P.O. Box 2131  
Yellowknife, N.W.T.  
X1A 2P6  
Office (403) 873-7999  
Home (403) 699-3171  
(Deh Cho)

Lawrence, Mrs. Eliza, M.L.A.  
P.O. Box 2053  
Yellowknife, N.W.T.  
X1A 1W9  
Office (403) 920-8052  
Home (403) 873-2457  
(Tu Nedhe)

MacQuarrie, Mr. Robert, M.L.A.  
P.O. Box 2895  
Yellowknife, N.W.T.  
X1A 2R2  
Office (403) 873-7918  
Home (403) 873-8857  
(Yellowknife Centre)

McCallum, Mr. Arnold, M.L.A.  
P.O. Box 454  
Fort Smith, N.W.T.  
X0E 0P0  
Phone (403) 872-2246  
(Slave River)

McLaughlin, The Hon. Bruce, M.L.A.  
P.O. Box 555  
Pine Point, N.W.T.  
X0E 0W0  
Office (403) 873-7113  
Home (403) 393-2226  
(Pine Point)  
Minister of Health and Social Services

Nerysoo, The Hon. Richard W., M.L.A.  
P.O. Box 1320  
Yellowknife, N.W.T.  
X1A 2L9  
Office (403) 873-7112  
Home (403) 873-5310  
(Mackenzie Delta)  
Government Leader and Minister of Justice  
and Public Services

Paniloo, Mr. Pauloosie, M.L.A.  
Clyde River, N.W.T.  
X0A 0E0  
Phone (819) 924-6220 (Hamlet Office)  
(Baffin Central)

Patterson, The Hon. Dennis G., M.L.A.  
P.O. Box 310  
Frobisher Bay, N.W.T.  
X0A 0H0  
Office (819) 979-5941  
(403) 873-7123  
Home (819) 979-6618  
(Iqaluit)  
Minister of Education

Pedersen, Mr. Red, M.L.A.  
Coppermine, N.W.T.  
X0E 0E0  
Phone (403) 982-5221  
(Kitikmeot West)

Pudluk, Mr. Ludy, M.L.A.  
P.O. Box 22  
Resolute Bay, N.W.T.  
X0A 0V0  
Phone (819) 252-3737  
(High Arctic)

Richard, Mr. Ted, M.L.A.  
P.O. Box 1320  
Yellowknife, N.W.T.  
X1A 2L9  
Office (403) 873-7920  
Home (403) 873-3667  
(Yellowknife South)

Sibbeston, The Hon. Nick G., M.L.A.  
P.O. Box 560  
Fort Simpson, N.W.T.  
X0E 0N0  
Office (403) 873-7658  
Home (403) 695-2565  
(Deh Cho Gah)  
Minister of Local Government

T'Seleie, Mr. John, M.L.A.  
Fort Good Hope, N.W.T.  
X0E 0H0  
Phone (403) 598-2303  
(Sahtu)

Wah-Shee, Mr. James, M.L.A.  
P.O. Box 471  
Yellowknife, N.W.T.  
X1A 2N4  
Office (403) 873-8099  
Home (403) 873-8012  
(Rae-Lac La Martre)  
Deputy Speaker

Wray, The Hon. Gordon, M.L.A.  
Baker Lake, N.W.T.  
X0C 0A0  
Office (403) 873-7962  
Home (819) 793-2700  
(Kivallivik)  
Minister of Public Works

## Officers

Clerk  
Mr. David M. Hamilton  
Yellowknife, N.W.T.

Law Clerk  
Mr. Joel Fournier  
Yellowknife, N.W.T.

Clerk Assistant (Procedural)  
Mr. Albert J. Canadien  
Yellowknife, N.W.T.

Editor of Hansard  
Mrs. Marie J. Coe  
Yellowknife, N.W.T.

Clerk Assistant (Administrative)  
Mr. S. James Mikeli  
Yellowknife, N.W.T.

Sergeant-at-Arms  
S/Sgt. David Williamson  
Yellowknife, N.W.T.

TABLE OF CONTENTS

SATURDAY, MARCH 23, 1985

	<u>PAGE</u>
Prayer	920
Oral Questions	921
Written Questions	923
Returns	924
First Reading of Bills	
- Bill 4-85(1) Young Offenders Act	925
Second Reading of Bills	925
- Bill 1-85(1) Interpretation Act	925
Consideration in Committee of the Whole of:	
- Bill 7-85(1) Appropriation Act, 1985-86	925
- Department of Local Government	925
- Highway Transport Board	961
Report of Committee of the Whole of:	
- Bill 7-85(1) Appropriation Act, 1985-86	965
Orders of the Day	965

YELLOWKNIFE, NORTHWEST TERRITORIES

SATURDAY, MARCH 23, 1985

MEMBERS PRESENT

Mr. Angottitauruq, Mr. Appaqaq, Mr. Arlooktoo, Mr. Ballantyne, Hon. Tom Butters, Hon. Nellie Cournoyea, Mr. Erkloo, Mr. Gargan, Mr. MacQuarrie, Mr. McCallum, Hon. Bruce McLaughlin, Hon. Richard Nerysoo, Mr. Paniloo, Hon. Dennis Patterson, Mr. Pudluk, Mr. Richard, Hon. Nick Sibbeston, Hon. Don Stewart, Mr. T'Seleie, Mr. Wah-Shee, Hon. Gordon Wray

ITEM 1: PRAYER

---Prayer

SPEAKER (Hon. Don Stewart): Orders of the day for Saturday, March 23rd.

MR. MacQUARRIE: Point of privilege.

MR. SPEAKER: Mr. MacQuarrie.

Point Of Privilege

MR. MacQUARRIE: Thank you, Mr. Speaker. I rise on a point of privilege with respect to Tabled Document 62-85(1) which was tabled by Mr. Curley on March 21st. This is the first occasion that I have had to respond, because in tabling it Mr. Curley described what he tabled, as a letter from the Western Constitutional Forum to the chairman of the Nunavut Constitutional Forum and I thought when he said that, that it referred to a letter which in fact has been sent from the WCF to the NCF asking the NCF to indicate the status of the agreement that was reached. So it was only on going through tabled documents this morning that I saw what was actually tabled, Mr. Speaker. In fact it is not a letter at all. It is not dated, although someone else has written a date on it -- the wrong date at that, nor was it signed. So if I can explain what that document is. It was essentially a private communication given by me to Mr. Patterson and Ms Cournoyea on the early afternoon of Friday, February 22nd, I believe. At that time I clearly told Mr. Patterson and Ms Cournoyea that the document had no status with the Western Constitutional Forum, that it was a draft that I would propose to members of the Western Constitutional Forum at an opportune time, but that I had not been able to do it at that point. The document was given to Mr. Patterson and Ms Cournoyea because either one of those or both, would be travelling to Holman and speaking at a public meeting that night and I wanted to be open and honest with them about what was in my mind, so that there would be no surprise in reactions afterwards.

Subsequent events rendered it useless for me to pursue the document with other WCF members. So at any rate, I was somewhat distressed to find it publicly released at a press conference by Mr. Patterson and Ms Cournoyea as though it had status with the WCF. I was distressed, not because of its content, there was not a single thing that I regret or disavow in that memo, but because of the private nature of the communication which was well-known to those who released it. I do not fault Mr. Curley for tabling it, since I am sure it came into his hands quite legitimately and he might well not have known the circumstances behind it when he tabled it. I would simply like to make it clear that it was not a WCF letter to the NCF, in fact it had no official status with the WCF, that it represents my thinking and mine alone, Mr. Speaker.

MR. SPEAKER: Thank you, Mr. MacQuarrie. Orders of the day for March 23rd.

Item 2, Members' replies.

Item 3, Ministers' statements. Item 4, oral questions. Mr. Pudluk.

ITEM 4: ORAL QUESTIONS

Question 176-85(1): Emergency Lights, Northern United Place

MR. PUDLUK: Mr. Speaker, I would like to ask a question of the Leader. About half an hour ago there was a fire drill in Northern United Place, where we are staying on the 10th floor. There was no elevator working. We were climbing down the stairs when the lights went out and there were no emergency lights on in the stairways. I wonder if that should be allowed? A big building like that should have emergency lights in the stairways.

MR. SPEAKER: Mr. Nerysoo.

HON. RICHARD NERYSOO: Thank you, Mr. Speaker. Just to indicate my appreciation to the Member for indicating that he would raise the question. I believe that the legislation in existence now indicates that there are supposed to be those emergency lights available in particular in large buildings that house a large number of people. With regard to this specific issue, could I have the opportunity to check into the situation and to report further on this particular case and to ensure that the establishment does in fact abide by the legislation that is in place? So I will take that as notice as well, Mr. Speaker, to report a further response in trying to resolve this particular issue. Thank you, Mr. Speaker.

MR. SPEAKER: Thank you, Mr. Minister. You are taking the question as notice. Oral questions. Mr. MacQuarrie.

Question 177-85(1): Response To Letter From President Of COPE

MR. MACQUARRIE: Yes, Mr. Speaker, I have a question for the Government Leader. All Members, Mr. Leader, became aware of a letter that was sent to you by Billy Day, president of COPE, on March 14th, with respect to a request for you to proceed toward the establishment of WARM as quickly as possible. Could I ask the Minister whether he has yet responded to the letter and, if so, the nature of the response?

MR. SPEAKER: Mr. Nerysoo.

Return To Question 177-85(1): Response To Letter From President Of COPE

HON. RICHARD NERYSOO: Mr. Speaker, just to indicate to the honourable Member that I have not responded to the specific proposal. However, it has been indicated by us to the Government of Canada that we would pursue under the legislation that we have in the Regional and Tribal Councils Ordinance, the establishment of any regional body with a type of authority that has been identified under that legislation. That does not necessarily mean though that we could not proceed further and amend the legislation to reflect that particular change in the direction that we would take.

We have already in particular cases established regional councils under the guidance of Mr. Sibbeston, who is the Minister of Local Government, and there is no question that we will continue to pursue that since that is in fact a mandate within the GNWT. So I think that in responding, as I have indicated I have not responded to the specific issue of the Western Arctic regional municipality, but certainly Mr. Sibbeston has responded in the context that we would assume the responsibility of the government for dealing with those particular situations that allow for this government to negotiate with a particular region, as has been the case in a number of instances, to establish under the present legislation those authorities that have been and will be given to regional councils. As I indicated, if there are any subsequent changes to the legislation, without any question then, we will be coming back to this House to seek an amendment to the legislation to reflect the kinds of changes that we see as necessary to ensure that regions are in fact participating in any type of regional structure that has been agreed to by this government.

MR. SPEAKER: Thank you, Mr. Minister. Mr. MacQuarrie, a supplementary.

Supplementary To Question 177-85(1): Response To Letter From President Of COPE

MR. MacQUARRIE: Yes, a supplementary, Mr. Speaker. It is rather unusual but in view of the fact that the letter to you was tabled as Tabled Document 59-85(1), thus making it sort of a public communication, could I ask the Government Leader if when he does respond specifically to this letter he would either table the response in the House or make sure that all Members receive a copy of the reply?

MR. SPEAKER: Mr. Minister.

Further Return To Question 177-85(1): Response To Letter From President Of COPE

HON. RICHARD NERYSOO: Certainly, Mr. Speaker. I will make public any process that is established to work out a solution with the people of the Western Arctic in trying to ensure that their interests are recognized in any kind of regional institution or government as has been indicated in the Western Arctic regional municipalities proposal. Without question I will make that public. I think really it is going to be the responsibility of the Minister of Local Government to carry out those discussions, since he is responsible. However, I think as well if the Executive Council instructs me to get involved directly with those discussions, I certainly have no concern about participating and ensuring that whatever is done is reflective of the direction that has been agreed to by the Executive Council. As well I believe we should allow for some ability to manoeuvre and negotiate an arrangement which is reflective of the situation that now exists in the NWT, and possibly change the system to be a little more reflective of the kinds of options that are available to the communities and to the particular regions. So without question, I will make that public whenever that particular process begins.

MR. SPEAKER: Thank you, Mr. Minister. Oral questions. Mr. Erkloo.

Question 178-85(1): Water Trucking Equipment, Hall Beach

MR. ERKLOO: (Translation) Thank you, Mr. Speaker. My question is directed to the Minister of Local Government. In Hall Beach they have one water truck. When the water truck breaks down they have to borrow the DEWline's water truck. It is very expensive when they have to borrow the water truck, and according to the five year forecast, the community of Hall Beach will not be allocated a water truck. They are requesting a trailer with a pump, so that they can use this pump when the water truck breaks down.

MR. SPEAKER: Thank you, Mr. Erkloo. Mr. Sibbeston.

HON. NICK SIBBESTON: Mr. Speaker, I will take that question as notice and provide the Member with a reply on Monday or Tuesday.

MR. SPEAKER: Thank you, Mr. Minister. You are taking the question as notice. Oral questions. Mr. Pudluk.

Question 179-85(1): Funding To Travel To Opening Ceremonies In Communities

MR. PUDLUK: (Translation) Thank you, Mr. Speaker. I would like to ask the Government Leader, regarding openings of new buildings, for example, new schools or other new buildings. The government is invited to the opening ceremonies and the Ministers' are invited. I want to know where you get the money for travelling to the opening ceremonies. I believe that the money could be used elsewhere or is already put aside for other purposes.

MR. SPEAKER: Thank you, Mr. Pudluk. Mr. Minister.

Return To Question 179-85(1): Funding To Travel To Opening Ceremonies In Communities

HON. RICHARD NERYSOO: Thank you, Mr. Speaker. Just to indicate that the Executive Council has a certain amount of money to travel in the Northwest Territories and in particular cases that allows us to be available to communities. In many cases the communities have requested us to come to the opening of particular buildings. We use whatever money is available to us within the Executive budget to travel to those particular communities.

I must say, Mr. Speaker, that we are travelling a lot more than we used to, as an Executive Council. We also have a larger Executive Council. We are doing a lot more regional travel, individually or collectively and without question there are requirements for additional financial resources to carry out that responsibility. The responsibility given to us could increase as the demands for our attendance at meetings, either community meetings or regional meetings, continue to come in because there are many organizations that allow us or request us to participate. I must say that whenever we have buildings that are being opened it is really a reflection of the government having responded to the concern of a particular community and, therefore, some recognition is being and usually is given to the appropriate Minister or the Executive Council in total. So, that is really why we participate in those types of openings and, also, as I indicated, we are requested more and more by communities to come to the community for those particular functions.

MR. SPEAKER: Thank you. Oral questions. Item 5, written questions. Are there any written questions for today? Mr. T'Seleie.

ITEM 5: WRITTEN QUESTIONS

Question 180-85(1): Norman Wells Benefits Evaluation

MR. T'SELEIE: Mr. Speaker, my written question is for the Government Leader. Members of my constituency have expressed that the Norman Wells project has not benefited them enough. Also, there has been general expression by certain Members of this Assembly that the GNWT has not gotten the best possible deal from the Norman Wells project. There is also another major pipeline project already before the NEB in the form of Polar Gas. Will the Government Leader please let us know what the government is doing to study and evaluate the Norman Wells project? And will the result of all such reviews and evaluations be made public and tabled before this House?

MR. SPEAKER: Thank you. Mr. Erklou.

Question 181-85(1): Assistance For Travel

MR. ERKLOO: (Translation) Thank you, Mr. Speaker. My question is directed to the Minister of the Departments of Health and Social Services, the honourable Mr. McLaughlin. Whenever someone is terminally ill, the government usually assists the immediate family to visit the patient in the hospital, and the air fare is paid if a member of the immediate family dies in a different community. It seems like in some cases the government assists some people more for their travel than others. Could the Minister responsible inform this House how many members of the immediate family the above applies to?

MR. SPEAKER: Item 6, are there any returns for today?

Item 7, are there any petitions?

Item 8, reports of standing and special committees.

Item 9, tabling of documents.

Item 10, notices of motion.

Item 11, notices of motion for first reading of bills. Mr. McLaughlin.

HON. BRUCE McLAUGHLIN: I have a return to an oral question and I would like to get permission to return to that item if I could?

MR. SPEAKER: Unanimous consent is being requested to return to returns. Are there any nays?

SOME HON. MEMBERS: Agreed.

---Agreed

MR. SPEAKER: Mr. McLaughlin.

ITEM 6: RETURNS

Further Return To Question 109-85(1): Responsibility For Medical Transient Centres

HON. BRUCE McLAUGHLIN: Thank you, Mr. Speaker. I have a return to oral Question 109-85(1), asked by Mr. Wah-Shee on February 20th, concerning CMHC funding for a transient centre.

On February 20th, the Member for Rae-Lac la Martre asked if CMHC funding might be available for the building of a patient transient centre in Yellowknife for Dene patients. Officials in the Department of Health have since verified that because patient transient centres are not residential buildings, they do not qualify for any CMHC assistance.

However, other possible sources of capital and start-up funding do exist for such enterprises. The economic development agreement is one. In fact an organization in the Kitikmeot Region has received funding for a feasibility study regarding a Kitikmeot transient centre in Yellowknife. A second possibility is the native economic development program. They may provide funding to a profit-oriented business enterprise which shows promise of being self-sustaining once under way. For an organization to be eligible for such financial assistance, it must be owned and controlled by aboriginal people and must be at arm's length from any political organization. The Denendeh Development Corporation would be eligible, for example, whereas the Dene Nation would not.

Officials of the native economic development program have advised the Department of Health that patient transient centres could qualify for NEDP financial assistance. I strongly advise any organizations considering the development of such centres to pursue these two possible sources of assistance vigorously.

On the same subject, the regional director of the medical services branch of Health and Welfare Canada has indicated to me that his department fully supports the concept of native-operated boarding homes. They are willing to negotiate an appropriate charge per patient day for boarding services once the centres are operational. However, they are not in a position to provide capital funding for such projects.

MR. SPEAKER: Thank you, Mr. Minister. Mr. McLaughlin.

HON. BRUCE McLAUGHLIN: Mr. Speaker, while we are on returns, the question just asked by Mr. Erkloo is actually an example of a question that could have been an oral question because I should and do know the answer to the question. The answer is...

MR. SPEAKER: The answer will be written, Mr. McLaughlin. Is everybody finished with returns now? Notices of motion. Mr. McLaughlin.

HON. BRUCE McLAUGHLIN: Sorry, Mr. Speaker.

MR. SPEAKER: Notices of motion for first reading of bills. Item 12, motions. Mr. McLaughlin.

HON. BRUCE McLAUGHLIN: Mr. Speaker, I would like to ask for unanimous consent to proceed with the first reading of Bill 4-85(1), regarding the Young Offenders Act, which I gave notice on, that I would move on Monday.

AN HON. MEMBER: Agreed.

MR. SPEAKER: That will come under the next item, first reading of bills. We are not there yet.

---Laughter

This is not one of your better days. Either too late or too soon.

Item 13, first reading of bills. Mr. McLaughlin.

MR. MacQUARRIE: Now.



ITEM 13: FIRST READING OF BILLS

HON. BRUCE McLAUGHLIN: Thank you, Mr. Speaker. I would like to ask for unanimous consent for reading of Bill 4-85(1), An Act to Amend the Young Offenders Act, which I gave notice for on Thursday, for Monday, sir. Thank you.

MR. SPEAKER: Unanimous consent is being requested. Are there any nays? Proceed, Mr. McLaughlin.

HON. BRUCE McLAUGHLIN: I'll get this right yet.

MR. MacQUARRIE: Are you going home after this?

---Laughter

HON. BRUCE McLAUGHLIN: Yes. The trouble is I went home last night and there was a casino and very late dance in my constituency.

First Reading Of Bill 4-85(1): Young Offenders Act

Mr. Speaker, I move, seconded by the honourable Member for Kivallivik, that Bill 4-85(1), An Act to Amend the Young Offenders Act, be read for the first time. That wasn't so hard.

---Applause

MR. SPEAKER: Are you ready for the question. All those in favour? Opposed, if any? Bill 4-85(1) has had first reading.

---Carried

First reading of bills. Item 14, second reading of bills. Mr. Nerysoo.

ITEM 14: SECOND READING OF BILLS

Second Reading Of Bill 1-85(1): Interpretation Act

HON. RICHARD NERYSOO: Thank you, Mr. Speaker. Mr. Speaker, I move, seconded by the honourable Member for Inuvik, that Bill 1-85(1), An Act to Amend the Interpretation Act, be read for the second time. The purpose of this bill, Mr. Speaker, is to amend the Interpretation Act to define "act"; to define "Legislative Assembly"; to define the "Northwest Territories consolidated revenue fund"; and to make amendments to this and other acts consequential to the use of these terms.

MR. SPEAKER: Thank you. That bill was given first reading on February 7th. To the principle of the bill.

AN HON. MEMBER: Question.

MR. SPEAKER: Question being called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 1-85(1) has had second reading and is ordered into committee of the whole. Second reading of bills. Consideration in committee of the whole of bills and other matters: Bill 7-85(1), Bill 3-85(1), Bill 9-85(1), Bill 10-85(1) and Bill 1-85(1), with Mr. Gargan in the chair.

ITEM 15: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS AND OTHER MATTERS

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 7-85(1), APPROPRIATION ACT, 1985-86

Department Of Local Government

CHAIRMAN (Mr. Gargan): The committee will now come to order. Would the Minister bring in his witness? We are on Department of Local Government, page 12.7, on details of the budget. Does the committee agree that the Minister bring in his witnesses? Agreed?

SOME HON. MEMBERS: Agreed.

CHAIRMAN (Mr. Gargan): For the record, would the Minister introduce his witnesses? Would the Minister introduce his witnesses so we can get on with the business here?

HON. NICK SIBBESTON: Mr. Chairman, the same witnesses as before, Mr. Moore and Mr. Kronstal. We are ready and raring to go.

Land, Total O And M

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. We are on land. Mr. Ballantyne.

MR. BALLANTYNE: I just have a couple of questions on this department. One of the 1984-85 objectives was that the department, and through your department, the government would assume the administration and control of recreational lands from the federal government. I know there are a lot of my constituents who have cottage lots. Some of them are federal cottage leases and some of them are territorial cottage leases.

AN HON. MEMBER: Some of them aren't on leases.

MR. BALLANTYNE: And there are a couple of them that are not even on a lease at all. That is right. They were very concerned with the possibility of political change and of land claims and they want their investment protected. A lot of them have spent \$20,000, \$30,000, \$40,000 on their cottages. They would like some sort of guarantee to lease and my thinking last year was that perhaps if the territorial government took over all this recreational land from the federal government, they would be able to provide some guarantees to these people. What is the Minister's thinking on this area right now? Is there any way at all we can offer these people better guarantees than they have now?

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, I will just ask Mr. Moore. He is a little bit more versed on the subject.

CHAIRMAN (Mr. Gargan): Mr. Moore.

MR. MOORE: Mr. Chairman, when that objective was set for the year which is now passed, it was as a result of an offer from the federal government to transfer to this government the administration of recreation leases, which are mostly cottage lots in the Yellowknife area but not entirely. There are some in other parts of the NWT, some in Fort Smith and some near Tuktoyaktuk. The Executive Council examined that proposal and on their instructions, Mr. Chairman, the department did not proceed to take over this responsibility from the federal government. One consideration was that the cost of administering those leases was in excess of the revenue from the leases. In other words, from this government's point of view it was a dead loss operation. Therefore, for the time being we were instructed by the Executive Council not to proceed with that objective.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Moore. Land. Total O and M. Mr. Ballantyne.

MR. BALLANTYNE: I see a cost implication and I do not expect it would be a horrendous cost we are talking about actually. I wonder if the Minister can tell us what were the other reasons why the Executive Council decided they did not want to pursue this particular area.

MR. MOORE: Mr. Chairman, I realize the Member is now mentioning the other benefits and one benefit would have been to be able to levy property tax but again, the cost of the administration and the cost of the tax which we anticipated from all those cottage lots was a break-even and again there was no advantage there. I am not sure that there is any advantage to the people who have leases from the federal government at present to have those leases transferred to this government. If that is what the Member is asking, Mr. Chairman.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Moore. Mr. Ballantyne.

MR. BALLANTYNE: Just one last question on this one. I asked the Minister this once before. If I could get a meeting of all the cottage owners would you be prepared to sit and listen to their concerns because I know they have some concerns?

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Yes, the answer is yes.

Land, Total O And M, Agreed

CHAIRMAN (Mr. Gargan): Thank you. Land, total O and M, \$540,000. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

Assessment, Total O And M

CHAIRMAN (Mr. Gargan): Assessment, total O and M. Mr. Richard.

MR. RICHARD: Thank you, Mr. Chairman. Under assessment, I wanted to ask a question of the Minister about the possible taxation of these replacement DEWline sites. I appreciate that the federal government property is not, technically, taxed, but rather our government and municipal government receive grants in lieu of taxes, but in view of the statements recently by the Hon. Erik Nielsen, the federal Minister, that there are going to be benefits accrue to Canadians as a result of getting in bed with the Americans so to speak and the expansion of the north warning system and the research of the star wars technology, it occurs to me, Mr. Chairman, that our government should be striving to get some revenue from these installations that amount to a use of the land of the Northwest Territories. So I would like to ask the Minister if the present federal or American properties situated on the DEWline sites are on the assessments? Do we achieve a revenue as a result of those installations and will the Minister seek to get an increased revenue as a result of the expanded north warning system? Thank you, Mr. Chairman.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Yes, Mr. Chairman. We, as a government, do tax the DEWline installations and the intention of the department is to tax any new installations that the federal government may have.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Assessment. Mr. McCallum.

Communities Not On Assessment Roll

MR. McCALLUM: Mr. Chairman, in committee we asked about the communities not on the assessment roll and, as I understand it, there are approximately 15 or 16 communities in the Fort Smith Region that are not on the assessment roll. I wonder what the plans are for the department to bring these communities in on the new assessment.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, we have a list of communities that have not been assessed to date and there are indeed 15 in the Fort Smith Region. Most of these communities are small communities like Buffalo River, Detah, Jean Marie River, Kakisa Lake, Nahanni Butte and my department does have plans to assess these communities with the view to, where possible, derive some tax. I must say though, Mr. Chairman, that the taxation of small communities, particularly where aboriginal people live, is a sensitive matter at the moment because people in the small communities really do feel that the land where they live and the land surrounding them is theirs and they are -- I know they would not be too happy about their lands to be -- I am just following the nodding and shaking of Mr. Gargan. I know the people would not be too happy about the lands being assessed and taxed. So it is a sensitive matter and also land claims have not been settled yet so the department has plans to proceed with assessing and where possible, taxing them, but it is not something that we are rushing out of our offices to do. We will probably take our time about doing that.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. Ballantyne.

MR. BALLANTYNE: There was an explanation given to the committee which says \$650,000 was included -- this is a revenue forecast for assessment and included \$500,000 in back taxes on national parks. In their response the department said they really do not expect to collect that \$500,000. Maybe we could have a brief explanation as to why the federal government is refusing to pay it.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: I will ask Mr. Kronstal to answer that.

CHAIRMAN (Mr. Gargan): Mr. Kronstal.

Federal Government Grants For National Parks

MR. KRONSTAL: Thank you, Mr. Chairman. There was a considerable amount of discussion with the federal government officials when the federal government announced that it would be extending its grants in lieu to federal parks because there are extensive park lands in the Northwest Territories. When our revenue estimates were developed, they were developed using the standard assessment procedures for lands in the Northwest Territories. However, the federal government's grants act does provide for them to give grants on a reduced basis and when the negotiations got down to the final detail they were only prepared to provide those grants on a much reduced scale. If the Members would need additional information I am sure my Minister could provide that detail, but it was really just a small fraction of what was originally anticipated because the federal government really does have the say in how much they will allow as a grant.

CHAIRMAN (Mr. Gargan): Thank you. Mr. Appaqaq.

MR. BALLANTYNE: I have a supplementary, Mr. Chairman.

CHAIRMAN (Mr. Gargan): I am sorry. Mr. Ballantyne.

MR. BALLANTYNE: So, at this point in time then, the chances are probably almost nil, that we will be able to realize any of this \$500,000?

CHAIRMAN (Mr. Gargan): Mr. Kronstal.

MR. KRONSTAL: Mr. Chairman, the negotiations are still continuing with the Department of Finance's revenue people and the people from our assessment section here but it does appear at this point that the amount of money will be dramatically reduced from what we had originally anticipated for this item.

CHAIRMAN (Mr. Gargan): Thank you. Mr. Appaqaq, assessment.

MR. APPAQAQ: (Translation) Thank you, Mr. Chairman. I do not think this is really directed to this subject, but I would like to ask the Minister about the assessment of salaries. I think the wages of our staff should be assessed. I found out our secretary manager -- we do not have any salary allocated for him, although he has wages that are taken from the hamlet mechanic's wages. Also, our secretary manager's assistant is not receiving wages and his wages are based on the receptionist/secretary's wages. The hamlet staff is responsible for the community, and a lot of times they work overtime to look after the affairs. I was wondering if there could be any assessment on the wages of the secretary manager and his assistant. They do not even receive isolation pay. I would like your department to look into this. Thank you very much.

CHAIRMAN (Mr. Gargan): Mr. Minister, would you like to comment?

HON. NICK SIBBESTON: Yes, Mr. Chairman. I would be pleased to have my Baffin Region staff check into the matter and review the matter as Mr. Appaqaq has pointed out, and provide a report to me. I will be in touch with the Member concerning the matter. While on the subject, I had spoken to Mr. Appaqaq earlier about the possibility of going to Sanikiluaq. I am sure by now he does not believe me when I say I am going to Sanikiluaq sometime in the future, as I had tried and said that I would go once, perhaps twice, but did not go. My latest word on that is that I will try to go there this coming summer or early fall.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Assessment, Mr. Ballantyne.

Possible Transfer Of Responsibility To Department Of Finance

MR. BALLANTYNE: It is this department's responsibility right now, assessment. Is there any thought in the future of perhaps giving this responsibility to the Department of Finance, or is it the department's intent to keep assessment within its own responsibility?

CHAIRMAN (Mr. Gargan): Mr. Moore.

MR. MOORE: Mr. Chairman, there was a suggestion that assessment might be better placed in the Department of Finance because much of the assessment work has to do with non-municipal things. For instance, the national parks that we were just talking about, and DEWline sites and the oil rigs and the artificial islands and mines and so on -- those things that are not municipal matters also have to be assessed for property taxation. The suggestion was that since that revenue is part of the government's overall fiscal framework, it is revenue for the whole government, that it might be better for those assessors to work for the Department of Finance, and if they did work for the Department of Finance, they could still provide the service to the tax-based municipalities. Mr. Chairman, there is no immediate proposal to make that change to my knowledge.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Moore. Mr. Ballantyne.

MR. BALLANTYNE: One last question. I think there are approximately 22 communities not on the assessment roll right now. Is there a time frame where all these communities will be on the assessment roll? The reason I ask is that in the housing committee, in our travels around the communities, one of the problems they had was that the same rent was being paid for different sized houses and houses in different conditions. The Housing Corporation says that it is too difficult for them to actually do an assessment, to have rent based on that. It has been my thought and other Members of the committee, that perhaps they could use the assessment roll to make those distinctions. I just wonder, at what point do you envision all the communities in the Northwest Territories will be on the assessment roll?

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, the department has a list of 21 communities that have not been assessed to date, and of these 21, eight are organized communities and the department has plans to begin assessing, this summer, those eight organized communities. As for the others, I would say in the next couple of years, they ought to be assessed.

Assessment, Total O And M, Agreed

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Assessment, \$874,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Affairs, Total O And M

CHAIRMAN (Mr. Gargan): Municipal affairs. Total O and M, \$3,476,000. Mr. McCallum.

MR. MCCALLUM: Thank you, Mr. Chairman. I have a few questions and maybe comments on what is happening with the department as regards the coming into effect of the new Municipal Ordinance. Now, I recognize that this may not be the area, but it is certainly involved with it. I now wonder if an activity that we have already gone through, community planning, I think is the term -- but nevertheless this particular area will affect to a great degree, the kinds of changes that the Minister is contemplating. I raised these concerns and questions on this previously in opening remarks on the department. I think that the Minister is quite correct in trying to do something in terms of bringing the legislation more up to date, in respect of the concerns and desires of the people in the communities. I am not just talking about in the smaller communities, I mean in the larger tax-based municipalities as well.

### Proposed Changes To Present Municipal Ordinance

I think the Minister's plan to repeal, as I understand, the Planning Ordinance is a step in the right direction because it needs some kind of modernization. As well, the present Municipal Ordinance is, and has been for some time, a very difficult document, a large one, and to a great degree, a band-aid approach to what is happening in today's world as regards municipalities.

I like the idea that the Minister is going to couch, or hopes to couch what actually the Municipal Ordinance will do, in terminology that would be better understood by the members of communities. I think a lot of communities are no longer the sole prerogative of a certain group of people. You have in a number of communities and municipalities a greater recognition of the utilization, to achieve their particular needs for the realization of their objectives, of existing structures. There are classic examples, not the least of which would be in my own constituency of Fort Smith, where the local municipal council is not now, nor has it been for some time, the sole prerogative of a certain group of people. We have a good mixture of people on the town council, each in their own way contributing a great deal to the operation of that.

Without getting into anything too detailed, I like the idea of clauses on increased residency to be eligible to run for municipal elections. I think that it is time that we brought the municipalities in line with territorial legislation. As well, in order to give new councillors more time to become aware of proposed budgets, I believe the Minister is putting forth the idea of putting the elections ahead rather than having them in December. We are talking about sometime in the fall. That only makes a great deal of sense because it obviously gives new councillors time to look at the process, to get some kind of awareness of what is going on and contribute something to it.

I am not too sure whether the Minister has reacted to the length of tenure of councillors. I know that it has been bandied about for some time by the Association of Municipalities, and maybe even individual municipalities, to increase that tenure from two years to three years. And again, I think that people who come into local government require a year to find out what it is about. They get educated within one year and then contribute following that. So I think that is a step in the right direction as well. I would hope that the Minister would comment on that.

The other thing that I like about the possibility of the changes is in fact that municipalities will now be able to do their own enumeration. I think that is a classic step in the right direction as well -- after all it will be the people of the community who know -- rather than having it done otherwise. If balloting can be carried on in the same manner as balloting in our own territorial elections, again that is a step in the right direction, whether with pictures or in using the proper language as appropriate to a particular community.

I just wonder if I may ask a question in light of all this. Would the Minister comment on the concept of increased tenure and how that will come about? That is moving from a one year or two year into a three year possibility. Is it contemplated that prospective councillors in a community will be elected on a one, two and three year basis, or will they all be elected for a period of three years? I wonder if the Minister would comment or indicate to us, are there any other features of the Municipal Ordinance that are contemplated? When, if he is not already doing it, will he involve the present councillors and mayors in a particular forum to get some ideas about how they would feel about these changes?

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, I appreciate the comments by the Member and I am pleased that some of the things that he mentioned and knows, that are upcoming with respect to the new local government legislation, meet his approval.

### Length Of Tenure

With respect to the matter of tenure, thus far we have had a steering committee of mayors that have dealt with the legislation with respect to city -- really, tax-based municipalities. So far with respect to tenure it was thought that with respect to the city, the tenure could be three years, and with the town it would still remain two years. This is the result of the views of the steering committee of mayors that have met thus far.

It was suggested to me by another Member of the Assembly that perhaps both the city and town council tenures could be increased to three years and I am open to that but we basically want to hear more from the mayors, people involved in the tax-based municipalities. There is another meeting planned for the middle of April and a lot of the features and the draft legislation will be considered by them again. But the matter of tenure is, I feel, an open one and if we get indications from the steering committee of mayors that even the town councils ought to be for three years then we would be pleased to have that as part of the new legislation. As to whether they would be staggered, it would just be a straight case of an election every three years for the full council.

#### Guaranteed Seats For Native People

Other features that are upcoming in the new legislation are outlined in the paper that we have passed around to Members. The only feature that is not in the paper but which we are considering, is the idea of guaranteed seats for native people. That is a matter that I have raised to the attention of my staff who are working on new draft legislation. It is to take care of a place like Yellowknife where people from let's say Rainbow Valley or Detah, are not represented on city council. I am aware too, that in the town of Inuvik there are not any native people on the town council, I believe. So it is to deal with those situations to see whether even in our present day government, we could have some provisions to guarantee native people some representation in bodies they have not been able, thus far, to gain representation on.

I note that in quite a number of municipalities like Fort Smith, Hay River, Fort Simpson, native people are very involved. As Mr. McCallum indicated, at one time native people were not involved but in the last three, four or five years we have seen a great deal of interest and involvement by native people in these institutions. So in that regard I guess these bodies are becoming more representative but I still feel that in places like Yellowknife and Inuvik native people are not sufficiently represented, so I have asked my staff in this matter to begin considering the possibility when new legislation comes forward, to see if the concept or idea of guaranteed aboriginal representation can be one that can be incorporated into the new legislation. It is just an idea that I have, and obviously before it goes that far, the mayors and people that we are consulting will be given a chance to comment on that. And if it gets passed then I guess it will eventually be brought before the Assembly for its consideration. I know the matter of guaranteed representation is a subject that has been raised by native people in the past in a conceptual way, and I personally feel it would be interesting to see if society in the North, people in the North are prepared for that at this stage.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. McCallum.

MR. MCCALLUM: Thank you, Mr. Chairman. I just want to say that if the Minister wants another voice with some experience in municipal politics, about whether in fact towns as well as the city, should have extended -- he can listen to mine. I believe that town councillors should be elected for a greater number of years than under the present system; that is, some of them being elected for one year, some for two years. I think that regardless of the number of councillors who stand for election to fill the required number of seats of a particular community, they should be elected for a period of time in which they are able to make a contribution. I do not believe that anybody who is elected to a town council or city council or a village council for a period of one year and then has to stand for re-election, is able to understand the processes that are involved, the whole working of the institution, if they have been there for only one year. So I would support the Minister in making sure that not just in the city of Yellowknife but in other towns, the councillors are being elected for a longer period of time. I think that when one stands for election and one makes a commitment, that commitment requires more time than just 12 months in order to make that kind of contribution.

I hope then that what the Minister is saying is that regardless of the number of councillors to be elected because of turnover, where sometimes it is just not four councillors -- under the old system four stay on and four come in again the next time -- that sometimes in certain communities you may elect as many as five, six or seven councillors and they will be given the opportunity, serving on council, to make a positive contribution. I think that can only be done with an extended period of time.

### Ward System

As regards the concept of guaranteed seats and wards, there was a time when I was an advocate of the ward system back some years in municipal politics. I am not too sure that is the way to go because I think you get very parochial and you are only concerned about the services in your own ward in a community. The idea of guaranteed seats in the municipal government is one I think that was discussed at the first meeting, which the Minister chaired at the time as I recall, of the Constitutional Alliance, where it was talked about where we met with a great number of people. As I recall, it was fairly well-accepted by the large municipalities in an effort to try to get more of the indigenous peoples involved with municipal government. I think there is a greater acceptance by native people, by the Dene/Metis people, to use existing institutions now and it may not be necessary to go into the wards but it may be some modified concept may be guaranteed.

I just have one further question to ask of the Minister. In the proposed local government act -- I am not sure if that is the correct terminology, whatever it may be -- will there be a distinction made between tax-based municipalities and non-tax-based municipalities as regards the whole operation of local government?

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: I will ask Mr. Moore. He is more familiar with the details of the work done on new legislation thus far.

CHAIRMAN (Mr. Gargan): Mr. Moore.

### Distinction In Financial Arrangements

MR. MOORE: Mr. Chairman, as far as the authority of a local government's responsibilities there is no distinction in the draft between a tax-based municipality -- that is a municipality which has the authority to levy a property tax and a municipality which does not have that authority. So the section, for instance when you see the draft on by-law-making authority, is common to all municipalities. But when you look at the part of the new act which refers to financial arrangements, of course it has to distinguish between the two because the financial procedures in a municipality which collects tax have to be different from the procedures for financial management in a community which does not have tax. But I think it is true to say that in terms of municipal authority and responsibility, there is no distinction. The distinctions come from what a municipality can do in a financial sense.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Moore. Mr. McCallum.

### Disallowance Of By-Laws

MR. MCCALLUM: Thank you, Mr. Chairman. I said I had only one question but Mr. Moore raises the concept of the responsibility of municipalities or local government to pass by-laws. Is there a feeling in the government about, if you like, the disallowance clause, because municipalities do not only pass by-laws for taxation purposes, they pass by-laws for other particular reasons? I know that is one of the areas where this government is concerned, the right of the territorial government and the federal government to disallowance, although it has not occurred. Is there a concept in the development of the local government act and again, I am not sure whether I am using the proper terminology, but is there a concept in there that still gives the right of disallowance of particular by-laws either to the Minister or to the Executive Council? And if there is, what kind of by-laws may come under that concept of disallowance? When would it be exercised? Is there a time period involved?

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, just generally we have thus far thought that there ought to be a 12 month disallowance period with respect to the Minister not authorizing certain by-laws that were not within the authority of the municipality for some or other reason. So there was a 12 month period when the government could disallow a by-law. At the moment certain of the by-laws that are passed by municipalities must be approved by the Commissioner. We intend to change that so it is the Minister who has the power and authority to give approval to certain by-laws. But this would be only in respect of certain borrowing by-laws. So in a sense the by-law capability will be less restrictive than now and communities will be able to pass more by-laws without the authority of the government.



CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. McCallum.

MR. McCALLUM: Thank you, Mr. Chairman. I do not raise this to try to continue anything but I think this is a crucial part of any kind of legislation, this whole concept of disallowance of by-laws. I agree that the normal period may very well be 12 months. I guess I have a concern where that disallowance will be exercised. Will it be in the legislation or will it be in the regulations of that legislation, the devolution of authority to particular people within the department to exercise that disallowance? If the authority for disallowance is to the Minister or the Executive Council, I guess I do not have too much difficulty with that because it allows a local governing body to appeal to a particular person. But if it is in the interpretation of regulations of the legislation, then I raise that spectre again because interpretation is in the eye of the beholder, if you like. Or if it is done by memo, directive or sometimes simply verbal directives, I have a concern there. I know that you are only talking about developing a piece of legislation. I need not go into the concerns I have, which I have expressed over a period of time, about regulations, how they are formed, the input into the development of those regulations and the interpretation of such. But I have some fear that if this particular disallowance clause is not specific to the legislation and is open to interpretation of regulations then I think there may be a situation develop where it will depend upon the individual who has that authority to carry out the regulations. Thank you.

CHAIRMAN (Mr. Gargan): Mr. Minister.

Draft Legislation On Disallowance

HON. NICK SIBBESTON: Mr. Chairman, the draft provision that presently exists reads "the Commissioner", but this is a technicality. I am advised by my officials that it is a term that legal services presently insist upon but in practical terms, when the legislation comes before you I will propose that it will be the Minister that is named. The draft provision that we have thus far is "The Commissioner, on the recommendation of the Executive Council, may disallow all or any part of a by-law within one year of the date that it comes into effect." It is still in a very general form but the intention, of course, is not to disallow any legislation simply because of a personal preference or feeling of the Commissioner or the Minister. It would be, of course, in situations where a municipality was perhaps acting beyond its authority or did not have the jurisdiction within which it was making by-laws, some serious reason for disallowing a by-law. As I said, this matter is in pretty preliminary form and the general intention is to have the Minister have the power to disallow certain by-laws -- but with the approval of the Executive Council -- in situations where the municipality exceeded its authority or went beyond its jurisdiction.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. McCallum.

MR. McCALLUM: I will end on this. I have no difficulty, Mr. Chairman, with the Minister and/or the Commissioner in Council, if you like, because that gives me, as an MLA, an opportunity to raise an issue that may be raised but in a public forum. Where I may have difficulty will be with those who are responsible for the carrying out of regulations and I may not have the public forum in which to raise that particular concern. So if it is with the Minister and/or the Commissioner in Council, meaning with the Commissioner and the Executive Council, that allows me in a public forum in this Assembly to raise this question. I may not have the same opportunity to do it if, in fact, the responsibility is devolved to people within a department. I am not suggesting that it will happen but I know the concern that Members -- well, maybe not Members, but certainly I have in terms of this devolution of authority over regulations. I want to raise that, not to raise a spectre of something that will go wrong, but because I would hope that this whole aspect of the power of disallowance will be exercised in the same way as the power of disallowance has been, as regards this government. I need no response to it, I just want to make my position known to the Minister in this regard.

CHAIRMAN (Mr. Gargan): Thank you, Mr. McCallum. Mr. Erkloo.

MR. ERKLOO: (Translation) Thank you, Mr. Chairman. I have heard that in our June session in Rankin Inlet the by-laws for the hamlets will be amended during that session. I am wondering if you have considered amending the ordinance regarding election days for the hamlets so they can be held at the same time as the MLAs are being elected. Also, I was wondering if the mayors of hamlets can be elected before the councillors are elected.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, the mayors have been meeting with my department with respect to the provisions about hamlets in the new law that we will have and their recommendation thus far is for the elections for hamlet mayors and councillors to be in December, the same time as it is now. I would be interested in hearing the Member's views on that if he feels that there really should be a different time or it should be a time that a hamlet council sets for itself.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. Erkloo.

MR. ERKLOO: (Translation) Thank you, Mr. Chairman. Regarding what I just stated, I believe in it. For instance, in smaller communities not too many people run as candidates. If you were to deal with this I would be very happy if it can be dealt with.

CHAIRMAN (Mr. Gargan): Mr. Moore.

#### Timing Of Elections For Mayors And Councillors

MR. MOORE: I think the question may be about the election of mayors as opposed to election of hamlet councillors. Is that right, Mr. Chairman? Mr. Chairman, if that is the case then, the new legislation will allow for what the Member has in mind. That is, in hamlets it has often been said that with the small number of people who are prepared to run for office, it would be better if people can clearly run for the mayor and still be able, if they are not successful, to run for the hamlet council and that will be allowed in that new legislation.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Moore. Mr. MacQuarrie.

MR. MacQUARRIE: Thank you, Mr. Chairman. I have two or three things that I would like to address. The first is a comment. I noted that the Minister is seriously thinking about looking at the question of guaranteed representation for native people in larger municipalities. I certainly accept that examination but, again, say that it should be considered in the reverse in smaller communities where there is a minority of non-native people, where in some sense it is a combination of band council and municipal council that is established, that he consider the reverse as well, that there may be guaranteed representation for non-native people.

My first question is with respect to the matter of tax-based municipalities. From an earlier answer it seemed that under the new legislation, municipalities would be treated essentially the same except in the area of financing, where tax-based municipalities would be treated differently from others. Always in history the idea of providing a taxing authority to a government is to increase its authority in some sense but there is also the reverse aspect as well, which is to increase the responsibility of people to pay their own way, in a sense, or to be responsible for their own affairs. It is not clear to me from the answer that was given earlier as to whether there is any provision in the new legislation for municipalities as they grow and which are not now tax-based to become tax-based municipalities at some point. The question is whether, when and how. Not the question but the questions are those. Or is it the intention that in fact in the future that will not be a direction, that municipalities become tax-based municipalities, that they may grow and grow and may never take that particular step?

CHAIRMAN (Mr. Gargan): Mr. Minister.

#### Incentive To Become Tax-Based

HON. NICK SIBBESTON: Thank you, Mr. Chairman. I guess the one incentive that will always be available to communities if they become tax-based is that they will have more moneys that they can spend as they wish. That will have to be the main difference between tax-based and non-tax-based. In a case of non-tax-based communities, communities which do not derive any taxes from its residences, that depend wholly on the government for its taxes -- when you depend on someone, you are in less control, you are at the mercy of the next level of government and may be denied all of the funds that you require. If you are a tax-based community then it does mean that you have more access to moneys to run your community, to do things that are not provided for by the higher level of government. So this would be the main incentive given to a tax-based municipality, that they would have more moneys and more control over those moneys to spend as they wish.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Sibbeston. Mr. MacQuarrie.

MR. McQUARRIE: The answer seems to indicate that it will be left entirely to the municipalities themselves to decide whether and when they would become tax-based municipalities. In that event, would it always be open, under the new legislation, for a municipality that is already a tax-based municipality and seeing in its opinion that the level of funding is adequate in other communities or something, to decide to go back the other way? Because in fact it would appear that they would have all the same powers and so on, and it would only be a matter of additional revenue. So would a tax-based municipality be able to make the decision to become a non-tax-based municipality then?

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Offhand, no. I will just tell Mr. MacQuarrie that the way it is in real life is that once a community attains a certain status, a certain amount of responsibility, there is a great continuing desire to keep that level of status, recognition and responsibility. I know from real life experience, in the case of the village of Fort Simpson, where it has been pointed out to them that they would be better off as a community to revert back to being a hamlet. When that matter was raised with the local people, they liked the fact that they have village status. It gives them increased responsibility and they do not want to revert back to a lesser status. So that fact exists always. Once you attain a certain status, it is perhaps like this Assembly, once you reach and attain a certain status and responsibility, you like that and you do not want to revert back to the old days of being told or dominated by other people. So I think that is the case. That is the spirit that exists. To keep the status that you have attained and not revert back to a lesser one.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. MacQuarrie.

#### Freedom Of Decision For Municipalities

MR. MacQUARRIE: Thank you, Mr. Chairman. In answer to the Minister, I would say that we should not predetermine the decision of duly-elected municipal councillors and that if in fact we are establishing a regime where it is entirely up to a municipality to decide whether they will become a tax-based municipality, then I would say that same freedom should be given to municipalities that are presently tax-based. If they should for some reason decide to move the other way, they would have the right to do it.

My second question is in respect to something that appears in the little briefing paper on proposed changes and which was alluded to a little while ago by the Minister. And that is, that municipal councils will be given broader discretion in the scope of the by-laws they make. Could I just ask the Minister to elaborate a little on that? Does that mean that we will be devolving more areas of responsibilities to municipalities? Or is it that in some sense now, their ability to make by-laws in those areas is restricted and it is merely the scope that will be increased?

CHAIRMAN (Mr. Gargan): Mr. Minister.

#### Powers To Municipalities More General

HON. NICK SIBBESTON: I guess what is meant here is that we find the provisions under the present Municipal Ordinance, with respect to the by-law-making powers, fairly restrictive and specific. This present draft is based on Ontario and Alberta municipal acts which were incorporated, brought into the North, when the new Municipal Ordinance was being set up. We are proposing broader and more general headings of powers to be given to municipal governments. We believe that this will improve the Municipal Ordinance and perhaps provide for greater leeway to municipalities to govern themselves. I suppose in making the headings of powers more general, perhaps you are opening the door to broader interpretation and municipalities interpreting these provisions fairly broadly and making by-laws that are fairly broad in nature. But we consider that that is a chance that we would take in the interest of providing more powers to municipalities.

CHAIRMAN (Mr. Gargan): Mr. MacQuarrie.

MR. MacQUARRIE: I would appreciate it if the Minister could be a little more concrete or specific. Maybe I will give you an example to show what I mean. With the increase in scope, could it be possible that a municipality -- I do not think this is the case but this is what I am asking -- might be able to make by-laws with respect to education for example? Are you actually increasing some of the areas of jurisdiction? Could you give me a specific example of what you mean?

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, no, the matter of education is not one of the powers that would be outlined as the power of a municipality. But what we mean by making the powers more general, for an example, under the Municipal Ordinance at the moment there are provisions for a municipality to pass by-laws with respect to wooden buildings. We consider that this is restrictive and under the new act, there would be by-laws respecting buildings generally. The sort of powers that we would delineate are by-law-making authorities with respect to building standards, fire prevention, public health, garbage and litter, water supply, sewage and drainage systems, animals, business licensing, taxis, public transportation, protection to persons and property, unsightly property. These are all fairly general and we feel that they ought not to be too specific and thus limit the powers of a municipality. With our provision to be able to disallow by-laws within a 12 month period we consider that the government would have sufficient authority and control over the activities of a municipality in the event that they attempted to exceed their powers.

CHAIRMAN (Mr. Gargan): Mr. MacQuarrie.

MR. MACQUARRIE: Okay, I understand more clearly now what is intended and that is fine with me.

Permanent Voters Lists

The third area of questioning is with respect to enumeration. I notice that two options apparently will be given. That is the option of enumerating the voters and preparing the voters list or relying on voters to take oaths. I would ask the Minister to consider a third option and perhaps it has been considered and merely not included or already rejected. That is with respect to the establishment of permanent voters lists, with the possibility of elections being held in October. Almost certainly enumerations would take place in late summer when many, many people are not in a community. I find time and again that there are problems with the annual enumerations. They are expensive obviously and then many people are missed. I know this past summer I was away when the enumeration was taken early, I understand, in Yellowknife. It had to be regularized later, by regulation I think. But at any rate, I was missed and I have lived here for 14 years, nearly 15 years. I am also aware of many other people that are missed. They are on for several years in a row and they think they are still on. Then comes election day and they find they are not there. So would it not be possible to prepare permanent municipal rolls and make it the responsibility, when each new election is coming up put an ad in the paper, tell people if they are not on the roll that they should take steps to do that, or if they have changed their address or something in the meantime -- they are already on the roll but have changed their address -- that the onus is on them to sign up. Then there could be occasional revisions using such things as family allowance and health cards which would give an indication when people have left and should no longer be on the rolls. That seems to me to make a great deal of sense. Would the Minister please comment on that?

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, the comments by the Member are very reasonable and we will consider that option too.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. Patterson.

HON. DENNIS PATTERSON: Thank you, Mr. Chairman. I just wanted to put a few comments on the record. Firstly, I know the Minister is aware of the strong concerns expressed by the council of Iqaluit, Frobisher Bay, that they really need a longer term to properly master the now very complex art of local government. And I think the municipality of Frobisher Bay is indeed a very complicated operation. I believe it has a budget now of over four million dollars annually. It has responsibility for social services devolved from this government, which of course is very welcome but means that the job of a municipal councillor is complicated. I think the duties of a municipal councillor are even more difficult to understand when a councillor is unilingual as a number of councillors on the Frobisher Bay town council are and have been. These people certainly should not be discouraged by the complexity of government from offering themselves for a public service but they have asked that serious consideration be given to allowing them the option of serving at least three years. I think even the mayor believes that three years should be a minimum and that the option should be even up to four years.

I would hope and I just place this comment on the record -- I would hope that if a municipality wishes that option, that the new ordinance might make it possible. I fully understand that it may not be for everyone, that every municipality may not feel this is desirable but if the strong and unanimous view of the Frobisher Bay town council is that a three, if not a four year term, is desirable for them to best do their job, then I would hope that that option would be available in the new ordinance.

Authority To Control Pornographic Materials

Secondly, Mr. Chairman, and I am really making this comment as Minister responsible for the Status of Women, of course. I have had an opportunity to inform the Department of Local Government of this concern. There are strong concerns particularly from women in the NWT that by-law making authorities should include some authority, where local governments wish to express it, to place restrictions on the sale and availability of pornographic or adult materials in a community. I know this is a complicated area that has constitutional implications. But I know that the department is aware of that concern and will likely bear it in mind in drafting the new ordinance and by-law-making powers respecting control of retail operations. Those are just comments I wanted to place on the record, Mr. Chairman. Thank you. I do not think they need a reply unless the Minister wishes. Thank you.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Patterson. Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, just to assure the Member that in our discussions with the mayors who are considering the amendments, we will discuss the idea of extending the terms of mayors and councillors to three years. With respect to the other matter of by-law-making power with respect to printed pornographic materials and so forth, we are keeping abreast of these latest developments in the law in this matter and we note that recently a by-law of the city of Vancouver trying to regulate pornographic materials was struck down. It is an area that the department is very conscious of and we will be keeping abreast of the law and once we know what the law is in this regard, whether a municipality can ever control pornographic materials and things of that nature, we will incorporate that into the legislation so that a municipality can control these matters.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. Ballantyne.

Guaranteed Representation And Constitutional Implications

MR. BALLANTYNE: Thank you, Mr. Chairman. I have a couple of comments about guaranteed representation. I am glad that the department is looking into the whole idea of guaranteed representation in municipalities. I just want to make a couple of comments about what is happening in Yellowknife, just to bring the Minister up to date. The fact is, at the last municipal election, of the 13 people who ran for aldermanic office, there were three native people and one was elected. So presently there is a native councillor on the Yellowknife city council and I think the situation is really improving. More and more native people are getting involved in the process in Yellowknife.

I think the Minister referred to Detah. The fact is that Detah is not part of Yellowknife and at this point in time and at my last meeting with them, they do not want to be part of Yellowknife. I know Mr. Moore is aware of my discussions over the years with the band council, that there always has been the possibility that Lot 500 would join Detah and in fact become a distinct community, outside of Yellowknife. That may also alleviate the problem that the Minister is referring to. As a general comment, when we are looking at something that is as critical as guaranteed representation, it is my feeling that it should be considered in a total constitutional package. I myself would feel a little bit better, although the department does some research into it, if perhaps through the auspices of the WCF, when a constitutional package is developed, that would be the time that should be looked at in relation to all other constitutional matters in the West rather than looking at it in isolation. I think it has some significant implications as to overall political and constitutional development. If you would like to respond to that, I have some other questions.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Ballantyne. Mr. Minister would you like to respond? Mr. Erkloo.

Motion To Recommend That Mayors And Councillors Be Elected On Different Days, Carried

MR. ERKLOO: (Translation) Thank you, Mr. Chairman. My recommendations are not in English, I am sorry. I am going to be reading them. Whereas the by-laws of the hamlet are going to be amended in the spring; and whereas at the present time, following the ordinance, the mayors and councillors are elected; and whereas the mayors are really beneficial to the communities, when the nominees are not elected their expertise is lost; now therefore, I move that this House recommend to the Executive Council when they are going to be changing the ordinance, that the councillors and the mayors be elected on a different day. Thank you.

CHAIRMAN (Mr. Gargan): Mr. Erkloo, your motion is in order. To the motion.

MR. ERKLOO: (Translation) Thank you, Mr. Chairman. I think this document states all the things that I want to say. I have no comments.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Gargan): Question being called. All in favour? Opposed, if any? This motion is carried.

---Carried

We are still on municipal affairs. Mr. McCallum.

MR. MCCALLUM: Mr. Chairman, I have a further comment. It is my understanding that the Minister had reached some financial agreements with the communities of Fort Good Hope and Fort Resolution as regarding their O and M budgets, that is for moneys that they require to operate their concerns in those communities, notwithstanding that they are not hamlets or, if you like, organized communities. I know that there has been a great deal done in terms of those communities, for example in providing pilot projects with housing units, HAP programs. These have tended to increase the authority of those communities in the allocation and distribution of housing units. For example I think it is Fort Good Hope that has a housing society and I applaud that kind of arrangement that the Minister has made. I am concerned about when these communities, if they are not yet being assessed, when they will be. I hope that they will be because I think that when grants and pilot projects have been put into the communities, then those units should be taxable under the taxation system.

In light of those things that have occurred, I would ask the Minister if these agreements are public documents and if so, would he table those documents in the House so that Members can look at them and possibly give the Minister some recommendations as to how he may utilize the concept in regard to other communities in the Territories as the basis of a step by step acceptability of greater responsibility and authority in this whole business of increasing the responsibility to people in communities, be they organized or unorganized, to take on the responsibility of looking after other aspects of local government?

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, the community government agreements that we have with Fort Resolution and Fort Good Hope are public documents. I will be very pleased to table them in the Assembly and I will do so in the next few days.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. T'Seleie.

Eligibility To Vote In Municipal Elections

MR. T'SELEIE: Mr. Chairman, in this whole discussion of elections and so forth, I wanted to ask the Minister what is the requirement to be a voter in a municipal or settlement election? What does the law say? I would like to know that. I would like to know that because I see situations that could develop with large projects, where large camps with large numbers of people could some day be set up next to established settlements. Those people could run their own candidates and I really have my doubts at this stage on what there is to protect the people that have always lived here. That is my question.

Also I would like to know if there is a system that this government has whereby if the requirement to vote in a municipal election is one year, then is there a system whereby people are registered when they say that they are a resident of the NWT? Is there a registry in some place that says that you have been here one year? You registered a year ago or something like that, because right now I do not know that that system exists. I know that in community elections the non-native people vote the same as native people and there has never been any question in my mind that anybody has ever questioned their eligibility to vote, really finding out when they came into a community. That is why I ask those questions.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, the present provisions in the Municipal Ordinance are that you must be a resident of the community or municipality for six months, be 19 years of age and a Canadian citizen. There is no other requirement than that in the municipalities. In the proposed new local government act we propose to up the residency to one year and the same 19 years of age and a Canadian citizen.

With respect to small communities where we would have community charters there is more flexibility there and it would be something that the community could negotiate with the Executive Council. Presently in the Fort Res and Good Hope community government agreements, we have provisions for residency of two years. There is no registry in the North where people state their residency. There are no provisions at the moment and I am not aware that anything is planned in the future where people could register. I don't believe that the government has plans to keep a register to determine how long people have been residents of the North.

When you go to vote, if you are not on the voters list you have to declare under oath generally that you have been a resident for a certain amount of time and your word is the only check, I guess, on the system. If for any reason you lie or are not truthful then you are subject to an offence under the laws as it were and so the only check on you is your own conscience and your own truthfulness at the moment.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. T'Seleie.

MR. T'SELEIE: I just want to say this by comment. With Mr. McCallum's question I guess he was referring to Fort Good Hope. I know that Fort Good Hope has been assessed and people do not understand it. Many people are receiving slips of paper and they do not know what it means. I see people at the post office throwing these slips of paper away. With regard to the community agreements I really do not know if Mr. McCallum will find anything untoward in there. My knowledge of it is that they are very similar to hamlet agreements. So I wanted to say that, Mr. Chairman.

CHAIRMAN (Mr. Gargan): Thank you, Mr. T'Seleie. Municipal affairs. Total 0 and M, \$3,476,000. Agreed? Mr. Ballantyne.

#### GNWT Grants In Lieu Of Property Taxes

MR. BALLANTYNE: I have one concern. It is to do with the policy on the payment of grants in lieu of property taxes. As the Minister is aware right now the territorial government and the federal government are paying property taxes on the same basis as private companies, private institutions or privately owned homes or businesses. My concern here is that because a municipality has very little control of what government buildings go into the municipality and because any government building that goes within a municipality strains the resources and the infrastructure of that municipality, I hope that there is no intent to lower that payment of grant in lieu of taxes to the municipality. And I use one example in another area of the country, namely Ottawa; the federal government does not pay its full share as they would if they were in the private sector. We have had some problem, when I was mayor, with the federal government threatening not to pay. The argument I could always use was that the territorial government pays its full share. My concern is twofold. In the municipalities we find it very difficult to operate with the loss of revenue because of a change in this policy. And two, the federal government would look at that I think as a prototype for them to justify lowering their grants in lieu. What is the department's intent with this change to the grant in lieu policy?

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, firstly with respect to the federal government paying grants in lieu of taxes, I can say that the federal government has been a good municipal citizen. They have apparently paid the full going rate of taxes and with respect to possibilities of changes, there is no proposal before the Executive. There is none being considered with respect to changes to the proposal or program of governments paying grants in lieu of taxes.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. MacQuarrie. Mr. Ballantyne.

MR. BALLANTYNE: I am sorry. I missed the last part of that answer. What I was asking of the Minister is a commitment that this government is not intending to lessen the responsibility of the territorial government to pay grants in lieu of taxes to municipalities.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, I will say it again. There is no proposal emanating from the department to change the rate of taxation that the territorial government pays to municipalities.

CHAIRMAN (Mr. Gargan): Mr. Ballantyne.

MR. BALLANTYNE: Okay, I appreciate that answer. Then I take it that includes the new proposed hospital for Yellowknife. I was part of those negotiations and the intent of those negotiations would be that the municipality would provide the land and, as I understand, a certain sum of dollars. But in return they could expect that full grant in lieu of taxes, from the government.

CHAIRMAN (Mr. Gargan): Mr. Moore.

MR. MOORE: Mr. Chairman, I have not got it in front of me but I am familiar with that agreement that Mr. Ballantyne is talking about -- the agreement between this government and the city in relation to the new hospital, particularly the preparation of the site for the new hospital. If my memory serves me right, it does say in that agreement that this government commits itself to paying a grant in lieu of taxes on that hospital under the usual arrangement, that the assessment of the hospital, of course, is carried out by this government.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Moore. Mr. MacQuarrie.

#### Municipalities' Ability To Restrict Pornography

MR. MACQUARRIE: Thank you, Mr. Chairman. I would just like to support the comments of the Member for Iqaluit earlier with respect to attempting to ensure to the degree that it is legally possible that municipalities have some control over the sale of pornographic material. The Minister answered that there are legal difficulties in the way and I am aware of that. He did say that they would pursue it and my only comment is that perhaps it can be pursued in other ways, not actually trying to prevent the sale but surely giving the municipalities the power to govern some of the circumstances in which the material is sold, if they do not have that already. Such as the placement of notices, whether they say "Sleazy materials sold here" or whatever, and requiring that they be placed in certain places, in confectioneries or places like that, you know, governing the accessibility of them. There may be opportunities there. If there are not, simply to enable the municipality to actually prevent materials from being sold in the municipalities.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, in the matter of trying to control pornographic materials, particularly magazines and so forth that have pictures of women and things of that nature, and the laws governing this, as I understand, it is a matter under the Criminal Code. The federal Criminal Code is the law that controls these matters. Throughout Canada municipalities have attempted to pass by-laws governing this, trying to restrict it so that these materials are not so readily available to the public but, thus far, municipalities have not met with a great deal of success. As I said, a case that occurred recently is the case of Vancouver. Its by-law dealing with the subject was struck down by the court so, as I said, we are conscious and sensitive about this matter. Eventually when this law is settled and we know what municipalities are able to do and what ways and to what extent they can control pornographic materials, when we know this then we will attempt to incorporate this into our new legislation.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Municipal affairs. Mr. Ballantyne.



MR. BALLANTYNE: If I could just give a concrete example of Mr. Patterson's and Mr. MacQuarrie's concern. Our city council a couple of years ago passed a resolution requesting businesses in town to put pornographic material out of reach of children, to put it at a place in their shop where it is not easily accessible to children. I think of the 13 businesses that we requested this of, only half of them complied with our request. I know it is a very complex issue and it is a very difficult one but there might be some room to manoeuvre it just in that aspect of it. If city council can require them, at least as a minimum, to put it into an area where it will not be as accessible to children, I think it is really worth looking at.

Municipal Affairs, Total O And M, Agreed

CHAIRMAN (Mr. Gargan): Thank you, Mr. Ballantyne. Municipal affairs, total O and M, \$3,476,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Community Airports, Total O And M, Agreed

CHAIRMAN (Mr. Gargan): Thank you. Community airports, \$591,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Sport And Recreation, Total O And M

CHAIRMAN (Mr. Gargan): Thank you. Sport and recreation, \$1,435,000. Mr. Ballantyne.

MR. BALLANTYNE: I think it was three or four years ago a capital and O and M recreation policy was established whereby municipalities could access funds and Yellowknife could access \$1.4 million over five years. The problem is that even though the policy was in place there were not adequate funds to allow municipalities to actually receive that sort of funding. Now, in the case of Yellowknife, as the Minister knows, there has been a request that over the next couple of years that the municipality wants to access the amount of money that they are entitled to under the policy. Will that money be available? Will it be a problem for the municipality to be able to do that?

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, all I can say is that the mayor of Yellowknife has written to me with respect to the swimming pool and curling rink project that the city is proposing and, let's just say that the request has entered into the system and the matter will be dealt with in time. The money is not requested for this coming year. It is for the following fiscal year so if I am still the Minister then I guess we will consider it. We have been dealing with these requests on a individual type of basis as they come in and thus far I may say that most of the requests have been satisfactorily responded to, so I want to give the Member some reason to be optimistic that when the time comes we will deal with it as best we can. Fortunately we still have a bit of time, a year or so, before the matter is in our laps but the letter is in the system and is there to be considered when the time comes.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. Ballantyne.

MR. BALLANTYNE: I appreciate the Minister's comments and with that sort of favourable response I know I for one will support the Minister's ongoing role as the Minister of Local Government.

CHAIRMAN (Mr. Gargan): Sport and recreation. Mr. Angottitauruq.

Funding For Instructors For Traditional Native Games

MR. ANGOTTITAUURUQ: (Translation) Thank you, Mr. Chairman. I would like to just comment on this and probably seek an answer from the Minister. First, I would like to try and explain -- in my constituency I first went to northern games in the spring, to Spence Bay, right after the session

and that was the first gathering of games I have ever gone to. It was only Kitikmeot West and East who were having these games. At that time I looked closely at my constituency's athletes and from there on I started to ask around a little whether they had instruction or whether they practised enough and I found out that they were not practising enough. From there on I said to myself, something has to be done about this. Hearing from the available athletes that could do some instructing and that, to me, was -- it was important that they keep their traditional games. At that time, most of them were the northern culture type of sports that they were competing in and there were a good number of world records that were broken there. The only one of the world record breakers that should have been coming from my home town was so short he almost made it but he got beaten by the taller one.

We have a lot of active young people in my constituency but they are lacking some guidance and I found out it was due to lack of funding. The athletic people could instruct other younger people and even some older people if they wanted to, but the funding was not available there to keep them interested in it because at the same time they have to do other things. If they were given a little bit of funding at that time when they were giving some of this instruction, they are more than willing. Even two hours a day, one hour a day, whatever. So now I am asking the Minister whether any form of funding to community instructors is available? They do not have to be professionals. If they are willing to develop their ability, to be a good athlete, I guess that is all they are asking at this time since you cannot have experts come around to every community. That costs a lot of money. So now I am asking the Minister whether something like that could be worked out in those communities. Thank you.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: I guess I take the view that anything is possible. If it does not exist and if the Member feels strongly enough about it, if he would make a motion or give some instruction or advice to my department, we will do our best to respond to it. In the matter of traditional and native games, there is not a great deal of money that goes toward it from government each year. We have the Dene Games, the Northern Games, and in this area I think we have about \$135,000 that goes toward it. The games that the Member referred to last year, Kitikmeot Regional Games, are games that this government funds to the tune of about \$27,000 each year. Apart from that, there is not a great deal. The Member may know that in the Arctic Winter Games there is an arctic sports component. The Inuit people have that for themselves and it is a very successful part of the Arctic Winter Games.

#### Schools And Volunteers Keeping Inuit Games Alive

Apart from these Northern Games, to hold at least one large regional sports and games meet each year and apart from the Arctic Winter Games, the arctic sports, there is not a great deal. We have to depend on the schools to provide those traditional games to the students, where possible, and apart from that I guess, just people volunteering, people who are interested in keeping the Inuit sports and games alive, taking part. In terms of recreational staff in Local Government, in our sport and recreation division, I believe we have four people working here in Yellowknife. Most of these people deal with recreational facilities and things of that sort. In each of the regions of the North, except the Keewatin, there is one sport and recreational person in the regional headquarters. The primary role there is to deal with recreational facilities, helping the communities plan and have good recreational facilities. For the rest of the North, our government's involvement in sport is through the Sport North organization. We give them \$315,000 a year to help organize various sports in the North. Most of their activities are the usual baseball, curling, hockey type of activities, not native sports.

So I guess I am cognizant of the Member's concern and would like to do something about it. It is a matter of money and also I would be prepared to respond and take steps to do new things, particularly if I am advised or told by Members that I should be doing that.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. Angottitauruq.

MR. ANGOTTITAUURUQ: Thank you, Mr. Chairman. I thank the Minister for giving me some information. I thank him also for stating that I could make a motion. At this time I do not think it requires any motion. What I have in mind is my first comment about sports and the activities going on in the communities. When I said something about funding to give some instruction, I am not looking for a great deal. I am only looking for a small amount to each community, something to make sure

that the government is interested in helping. We have hunters and trappers that get very small funding and we have local radio stations that get very small funding. It clearly shows to the local residents that the government is interested in it. They think, "Now, let's get some people involved in this." I think that is all I am asking the Minister at this time -- even to start with \$1000 to each community and from there on they could raise the rest of their own operational money. But it is always hard for a new form of something to get started in the communities before a small amount of funding is allocated.

At the same time, even if you just tell the interested groups in the communities, try to give them the information as to how they can organize it and how they can start it. They always seem to wait for someone to come around to begin the whole thing. I know the Minister is going to say "We can't give you this amount." I am only asking now because I do not think it requires a motion. It requires a little notice in some government documents regarding that particular item. Thank you.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Angottitauruq. Mr. Minister.

#### Inclusion Of Recreation Grant In Hamlet Funding

HON. NICK SIBBESTON: Mr. Chairman, in this regard I guess I failed to also tell the Member, in the funding that we provide to the hamlets and communities, there is a five dollar per person grant that is given to a community as a recreation grant. Besides that there is a \$4000 administration grant to help the community with recreation programs. So, it is part of the hamlet funding but I could see perhaps where it gets lost in all of the moneys in various programs that are given to the hamlet. So in order to do what the Member says, to maybe remind communities and to give the northern and traditional games some attention, I would be prepared to write to each of the communities, each of the hamlets and communities that receive this grant, and point out to them that these moneys ought to go where they can be used to promote and enhance the native and traditional games for the people in the communities. In this way the hamlet council would be more cognizant, more aware that really, when you look at it, there are some moneys that this government gives to the hamlet councils for recreation and if the traditional games and sports are a matter of concern and we need to keep encouraging and developing it, that the moneys could be earmarked for that. So I would be prepared to do that on behalf of the Member.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. Angottitauruq.

MR. ANGOTTITAUURUQ: Thank you, Mr. Chairman. I thank the Minister for that. I did not know anything about five dollars per person and the other amount. Now, this has opened a few doors to those who are interested. A lot of times many of us even if we have some ability to get the information we want, a lot of times we are not given the proper information from whoever we are trying to get it from, and that means the hamlets. I have been involved in a hamlet council and -- yes, I was not keeping the books, the secretaries were -- that was never ever mentioned. We have many other kinds of problems about recreation and that was never mentioned in the meetings. So I guess for that reason I think that is about all I am asking, that your department should try to inform the communities and if funds are allocated in that way they should be open to the public and the hamlets should not keep it to themselves. I thank the Minister for giving me the information. Thank you.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Angottitauruq. Mr. McCallum.

#### Sports Hall Of Fame

MR. MCCALLUM: Thank you, Mr. Chairman. In this particular area I would be a little bit remiss not to go back to a particular subject that I want to raise again at this time. The fault for maybe something not occurring with it rests with me as well as with others who are concerned with it but last spring I raised the idea or the concept that was accepted by the Assembly of getting involved with a sports hall of fame in the NWT. I recognize and appreciate the fact that the Minister has passed some information to me and I have done some work with other Members of the Assembly, as well as other people within the Territories about trying to get things done.

I just want to indicate to the Minister that it is not something that I raised at the time just to let go. I would have hoped that notwithstanding the information that he passed on to me about what is occurring in other jurisdictions on it, that there would have been something tangible that would have come out from the government. So I just indicate to the Minister that I have not forgotten

the concept, that I would like to see it proceeded with by the government with some kind of input from a number of people. I wonder if I may pose a query of the Minister. Has he been able to move toward the establishment of some kind of an institution, over and above the information that he supplied to me a few months ago in relation to getting support from his colleagues as to how it could be established? What will it require in relation to legislation? I think the concept has to start there with the legislation. Then we can go to talking about setting up a group of people to advance it -- that is, to advance what would come from the legislation. I wonder if the Minister would comment to any degree on what he sees occurring in order to get this particular institution in place for the Territories.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: I guess I will deal with the question by saying that we have gone beyond the information that I had provided to the Member a number of months ago. The Member knows that my recreational sports staff have been working to gather information on sports halls of fame in the provinces throughout Canada. And we have amassed quite a bit of information and have begun to find out just how these sports halls of fame began in other parts of Canada. I have taken a personal interest in the matter and when I was in Toronto this fall I had a chance to see the sports hall of fame there and also the hockey sports hall of fame. When I was in Charlottetown actually last summer I saw the sports hall of fame there so I have had my staff prepare a paper with a number of options for the consideration of the Executive Council. It is in its final stages of preparation and tying down the costs to the various options so it will be before the Executive Council before too long. I do not know if this information is sufficient or whether Mr. McCallum would like me to go into further detail, but I want to assure him that it is a matter that is not being ignored and we are dealing with it seriously.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. McCallum.

MR. McCALLUM: Thank you very much, Mr. Chairman. I appreciate that and I apologize to the Minister for not being able to react to any great degree on what he has been able to provide me. I appreciate the work that he has done. I just want to indicate to him that I fully support it because I was very sincere in raising this particular motion, that I think it is time we did do something about the people who have provided leadership and been involved and participated in recreation and sports in the NWT and nationally and internationally. It is something I think we do not do enough of because I think it has a great deal of value in terms of developing people who can contribute in other areas. I think there is a great deal that is inherent in participation in athletics that will do a great deal to bring about even greater support and greater contributions to life in the Territories.

#### Community Recreation Workers Training Program

I believe that leads me into another area and that is I welcome the decision on behalf of the Minister and his department to get into the business of recreational leadership. I want to hopefully make my comments toward recreation and I do not just want to deal with sports in this because to me recreation is not just being involved with a sport but it provides the form or avenue whereby people can better utilize the time that they have outside of, if I may say so, their regular working hours or the hours which they devote to providing something for their whole family. This whole business of recreation is a utilization of time to a better degree than normally is in vogue in a lot of communities. That means whether or not it is involved with organized athletics, it is involved with something that contributes to the total welfare of the individual and if that is so, then it does a lot for the total betterment of the community. I am not just talking about sports, about being involved with a group of kids and starting to get an all-star team. I am talking about a great deal of participation by individuals in a wide variety of endeavours. I would hope that within this leadership program there would be a concerted effort on the part of your department officials to go into the communities and not only recruit but give incentives to those individuals, seek those individuals out who have had a great deal of practical experience and would require some kind of assistance in getting the theoretical parts of our total program that are necessary, so that these people can come back into the communities and provide trained people with leadership qualities that are necessary to bring about a better appreciation of what individuals require, not to lay it on them, but what they would require to make themselves much more personable, much more valuable to their own communities or other communities.

I think in terms of a number of young people who have had the advantage of being involved with various sports but who have a wider viewpoint of what is required in recreation. So we are not just going to train coaches, basketball coaches or volleyball coaches or whatever sports. But the people that we will train will be people who can help others realize that there is a lot more to recreation than just being involved with a hockey arena or gymnasium. There are many other things.

To my mind, by recognizing and fostering these qualities you develop a certain amount of self-esteem and self-discipline that carries over into other aspects of life. I just want to emphasize the idea that in my opinion having watched different activities over the last while and knowing that we have graduates of our schools who have taken some kind of recreation and leadership programs and are now employed in certain particular communities, that there would be more done of that, that there would be active recruitment. That it will not just be a group of people from a community but you will go out into other communities and try to give incentives to these young people who are now back in communities to give back something to other people in the Territories.

#### Opportunities For Young Northerners

I do not want to go into talking about individuals but I know that the Minister has embarked upon a program of trying to increase recreational facilities in communities. And I applaud that. That is ideal. But being a recreation director or a recreation leader in a community is not just running an arena. It requires a great many other things. There are young people that we have now, back in the Territories and though there may not be a great number of them, off the top of my head I could name at least 10 to 12 individuals, who would dearly love the opportunity, given the right incentives, to get involved with that kind of a program.

So I hope that, Mr. Minister, when your departmental people go out into the communities, that they actively seek out, recruit and really promote the idea of recreational leadership so that they can become involved with this program. By and large they have the practical experience they need, the little bit of theoretical or classroom work that is required and I understand that that is what this recreational leadership program is all about, that it will develop those kinds of leaders who will then go into communities. Some of the young people who have grown up in Hay River, for example, who have had top junior "A" hockey experience but who want to go back into the community, who are not just looking at one sport but would like to get involved with the totality of recreation, I hope that you would make sure or do your utmost to try to attract those people. I think they have a lot to give. They have had their education. They have the practical experience. It is time, given the right incentives, that they would be able to come back into the communities. And it would be a great experience for them to go into some of the smaller communities and help develop recreational leadership in them.

I just want the Minister to know that I truly support the concept, leaving the parochial part of where it should be aside. But I really believe that we have a lot of young people coming back into our Territories who were born or brought up and educated here and are now looking for that kind of outlet for the kinds of things that they have, either in practice and experience or the way they think or see recreation going in the Territories. I just want the Minister to know that I would be fully supportive of that. There are examples of that happening in the NWT and I refer specifically to what is happening in Rae-Edzo. There is a beginning there and I know there are a number of other young people who are really keen on getting involved with it. You should not miss the opportunity to try to attract those people to this program.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: I very much appreciate the comments by the Member and I will make what he said here mandatory reading for the sport and recreation people who will be involved in drawing up the curriculum for the program. So what he said is right on and we will attempt to do it in the fashion that he has suggested.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. MacQuarrie.

#### Yellowknife Rink, Senior Ladies Canadian Curling Championship

MR. MacQUARRIE: Before we leave sport and recreation, I would just like to add a point of information. It is a pleasure to inform the House that Betty Prince, who is a member of the Assembly's Hansard staff, and her team from Yellowknife reached the final game in the Senior

Ladies Canadian Curling Championship. Unfortunately the team lost out to New Brunswick in the final yesterday, but Yellowknife Members are very proud of her and her team anyway. I would like to put that on the record so that Mrs. Prince will be able to read it on her return duly and have it as a memento of what we think is a very fine achievement.

SOME HON. MEMBERS: Hear, hear!

---Applause

CHAIRMAN (Mr. Gargan): Thank you, Mr. MacQuarrie. Mr. T'Seleie.

MR. T'SELEIE: Mr. Chairman, I wanted to go back to airports but I do not know if people will let me do that.

SOME HON. MEMBERS: Agreed.

MR. T'SELEIE: I just wanted to comment on airports. Last year under capital there was \$430,000 for buildings and works and this year there is \$15,000.

CHAIRMAN (Mr. Gargan): Mr. T'Seleie, we are on sport and recreation. Is it agreed that we return to airports? Mr. Nerysoo.

HON. RICHARD NERYSOO: Mr. Chairman, I believe that the honourable Member can probably raise that when we get to the detail of capital.

CHAIRMAN (Mr. Gargan): Is that okay, Mr. T'Seleie?

MR. T'SELEIE: Yes.

CHAIRMAN (Mr. Gargan): Thank you, we are on sport and recreation. Detail of O and M. Mr. Ballantyne.

MR. BALLANTYNE: I would also like to put in the record my congratulations to Betty Prince. I know Betty told me before she went down, that she was going to do really well. She lived up to her promise and probably next year we can expect Betty to win it all.

#### Assistance For Youth Groups

I have another question on a different topic. I am not sure if this is quite the right place to ask it. It has to do with a group of kids in Rainbow Valley who have set up a youth committee. They will be looking at getting the kids involved in sports and dancing and other activities. It is something, in this Year of the Youth, that is a very positive step. As the Minister knows, there are many, many young people in Rainbow Valley and we have some major concerns about what their future is going to be. It is something that I, as mayor and as an MLA, have been doing, working with the band and the people in Rainbow Valley. Is there any way that there could be some support given to a group like this? We do not have a ministry of youth, but I think that these sorts of initiatives should be supported. I am not quite sure if I should be coming to the Minister to ask for some sort of support, whether financial or other. We should be giving youth groups that are starting out support in any way we can.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, most of our moneys for sports goes to the Sport North organization, but there is a very small fund of \$10,000 that is available for organization of sports in communities, activities that the Sport North organization does not do. So there are some possibilities, recognizing the limitations, that there will be. There is \$10,000, so perhaps we could divide that among all the MLAs -- unless the Members want to raise that amount.

#### Sport And Recreation, Total O And M, Agreed

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Sport and recreation, total O and M, \$1,435,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Ministry Of Culture, Total O And M, Agreed

CHAIRMAN (Mr. Gargan): Ministry of Culture, total O and M, \$927,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Gargan): Detail of grants and contributions. Mr. Ballantyne.

MR. BALLANTYNE: First of all I would like to compliment the Minister. There has been a change since our discussions in December. There was a concern in December that the \$400,000 identified within the Ministry of Culture was for aboriginal peoples only. In this particular budget there is an extra \$350,000 priority money which other cultural groups in the NWT will have the opportunity to access. I wonder if the Minister could just give us a brief idea of what sort of activities he sees this money being used for.

CHAIRMAN (Mr. Gargan): Mr. Minister.

Proposed Advisory Council On Arts And Culture

HON. NICK SIBBESTON: Mr. Chairman, in this regard we are proposing to set up an advisory committee on arts and culture for the North. The one person that I have working in this area is Mr. Lamothe and he is presently reviewing all the ways in which the provinces deal with matters like this. In the provinces there are provincial councils of various people who are chosen to sit on that council and advise about arts and culture and in most cases they have a bit of money to distribute to the various people involved in this area. So we are proposing to do the same. We are in the final stages of proposing the advisory committee and before too long the Executive Council will deal with it and thereafter the public will be aware of what our plans are in this regard. Definitely we propose to set up a committee to deal with arts and culture and most of this \$350,000 will be available to distribute to various peoples of the North.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. Ballantyne.

MR. BALLANTYNE: Has there been a policy set up so that on April 1st various groups would be able to make application for funding under this particular area?

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, there has not been a policy yet in this regard. The terms of reference and the manner in which the moneys are to be distributed are being worked on and before we actually embark on the program, we will have terms of reference and some documentation with respect to that program. So at the moment no policy, but we will have a policy on it before too long. We hope to have the advisory committee established in the next few months.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. Ballantyne.

MR. BALLANTYNE: The Northern Arts and Cultural Centre, as the Minister knows, has been very, very active and has the problem that all theatres in the country have, the costs of operation and maintenance. The government has been very generous and the co-operation has been magnificent, over the past four years, between the government and the Northern Arts and Cultural Centre society. But at some point in time and once this policy has been developed, I know that the organization would like to make some application to the Minister for O and M assistance, and also I know that the organization is very interested in any ideas that the Ministry of Culture has to improve or increase the aboriginal peoples' participation within the theatre. I know the board is very open to that and would like to hear, as a board, the Minister's ideas on that. I think it might be useful if the Minister would sit down with some members of the board and just discuss the overall idea of funding and, also, some of the Minister's ideas on how the facility could be better utilized for native people.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Ballantyne. Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, I will take the Member's comments as advice.

CHAIRMAN (Mr. Gargan): Mr. Appaqaq.

Assistance For Participation In Inuit Cultural Conferences

MR. APPAQAQ: (Translation) Thank you, Mr. Chairman. I have a brief comment to make on this cultural issue. The Minister is probably aware that in my area they usually go to Northern Quebec every two years. In the past two years they have gone to the cultural institute, Avataq, an Inuit cultural institute, to participate and the kind of meetings that they conduct serve a very good purpose and we hear about them -- also it is very educational for younger people and this has been very obvious. For the delegates who go to these conferences, their air fare is the only thing that is paid for. The accommodations and meals are not provided. The Inuit cultural institute, when they have conferences sometimes they cannot always provide these. Usually, when we attend any conference, we have accommodation and meals provided. I would like to know if it will be possible to obtain some money for their accommodation and their meals when they attend this kind of conference? That is all. I will speak to it a little later on.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, I will just say to the Member that I will consider what he has said and provide him with a written response. I need to look into the matter and the extent of money that may be available from the various cultural programs and when I am in a better position to make a decision on it I will advise the Member if he is satisfied with the approach I am taking.

CHAIRMAN (Mr. Gargan): Mr. Appaqaq.

MR. APPAQAQ: (Translation) Thank you very much, Mr. Minister. I still have more comments to make on the cultural issue. We know there are people who are attending these meetings. However, they do not even have a secretary and they do not have any employees there but they have been giving us some adequate information about their meeting, minutes, but it seems like they are not doing this job very well because, although the younger people benefit from this and they teach the younger people as to how you can survive and how to survive out in the country so we get a lot of benefit from this cultural program, there is no funding for the secretary and they do not even have one. The education authority is giving them space for an office. However, they cannot operate due to a lack of funding. I was wondering if the Minister responsible for Culture would be willing to find some source of funding to fund these people in Sanikiluaq? Thank you.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, I am prepared to consider it and I will deal directly with the Member concerning the matter.

CHAIRMAN (Mr. Gargan): Thank you. Mr. Angottitauruq.

Problem Of Teaching A Changing Culture

MR. ANGOTTITAUURUQ: Thank you, Mr. Chairman. Well, I was out when the Ministry of Culture was introduced but I was hoping that the chairman would have said, "Ministry of Culture, general comments." Anyway, I thank the chairman for allowing me to speak on this one as culture always was my concern and I have expressed it a number of times already, trying to be too interested in culture. I was in the wrong department the other time when the Education Minister was introducing his budget but now it is the right position to speak to it.

As I have always tried to state that culture is rather an important subject for our younger people today and I have even said, myself, how I find culture. There are schools that try to teach about culture. Yes, I accept that but then again I am looking at 50 years from now, 20 years from now, whatever it takes, 100 years from now and each 10 years I believe those instructors that instruct in schools about culture, are going to change their lifestyle, little by little, each year. As you see, most of the older people today, the elders, the Inuit and the Dene, whoever they are and if they have culture they have changed from their earliest days when they started knowing about their culture.

Well, I will try to use my people's culture but then again I am not forgetting the rest of the whole culture in the Northwest Territories and also in Canada. Well, I guess I am going to use my own culture because I seem to understand a little bit about it. Any elder today, who is approximately 70, 60 years old, knows well his own life and his own culture have changed but the



true fact is, what he knows is still inside his mind. These are the ones that should be active in educating their younger people but for many personal reasons, for their health and for all kinds of other reasons, they cannot really do what they really think they could do for the younger people about culture. Yes, there are some schools that are taking their students out and trying to train them in culture. I am pretty sure the culture is going to be lost, not so many years from now. Therefore, I keep trying to express that there should be a book updated with this -- with the government's ways of working for the people of the Territories.

#### Data Should Be Recorded And Textbook Written

There have been some books that were written a number of years ago. I find a few and I read a few. A lot of times I do not agree with what was said, like I say, there is always a little too much of that and not enough of this and I cannot express which they are but I sure find some. I believe there are reasons for that. Some of these people that write books may be professors and well-educated types of people but, then again there is always the language. What I am trying to say, I guess, is now, today we have students that could write English and also who could speak their native language. I think it was last week I heard on the news that in Rae they developed something in their own way, started recording the lifestyle or something. I heard that on the news and that has always been my thought that today, before the elders really fade away, that an update of the information about culture should be recorded and the fastest way to do it is to try and use a local person who does not require a translator but knows what he or she is trying to get out of the elders and the fastest way to do it is to interview the elders on a tape recording and use that later on when all the data is collected and use it to write this book.

I know the reply, there will not be any funding for it, but that is my thought. At this time, today, there are all kinds of funding to try to keep the culture alive but then again, like I said, each and every year the information, is going to change gradually. But with this book if it is written, any instructor regardless of what age, if they want to instruct, if they use that properly written book -- yes, then it will live and the culture will live.

I do not know whether I have really expressed it -- we had explorers long ago and they wrote their diary. When they got back to where they were coming or going from, historians wrote these things, collecting their information using their diary, I guess, a lot of times. If I wanted to know who was the first person that went through the Northwest Passage, if I was in school, I would ask my teacher. I would probably get a brief answer, being told who he was but then again if I was really interested in finding out I would look for his book and if I believed that it was his own writing about his passage then I would believe and I would believe that is history and that is a true tale of his voyage. That is exactly how I feel about culture. Every time I hear about culture that is exactly the way I feel, that it should be properly put into a book using the local people's involvement and, also, the government's involvement and I guess that is about all. Thank you.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Angottitauruq. Mr. Minister.

#### Community Historical And Cultural Projects Program

HON. NICK SIBBESTON: Mr. Chairman, I appreciate the things that Mr. Angottitauruq has said. Believe it or not, the government has a program that is just being newly introduced in this budget here to do exactly what the Member is talking about and that is called the community historical and cultural projects program. What it is, is the Executive has put \$400,000 toward culture, toward these community historical and cultural projects, and out of this \$400,000 we are placing \$100,000 of it to pay for the cultural adviser and small staff and a bit of travel and the \$300,000 we are dividing evenly between the East and the West.

I do not know if the Member is aware but before Christmas we advertised throughout the papers in the North, inviting communities to submit applications to do community historical and cultural projects and what we have in mind is exactly what the Member says -- to get out the stories, the knowledge, so forth, that people in the community have; to research all that and bring it together with the idea of eventually putting it into a book. The way we propose to do it is to have a number of projects in the East and the West and fund them on a two year basis and fund them sufficiently that the research and information can be gathered and at the end prepare a book, have a book published so that this information is made available to the local community, the schools, the area and the northern public and maybe all of Canadians, so that the history of people in various communities can be brought out. I am very sensitive and aware of the possible source of

things because I have heard stories myself about leaders. A long time ago, each different group like the Dene for instance had stories and information about certain leaders that they used to have and certain things that used to be done and some of it is very interesting. If I may say, just as interesting as the story about Jesus Christ. We all know about Jesus Christ, there are bibles that are written on Jesus Christ but on other people, the leaders of various peoples in the North, nothing is written on them.

This program is a small start in doing this and as time goes by, as the program gets started and people see that the money is well-spent and that useful information, useful things are derived from the money spent that, hopefully, the program will be expanded. So we are going to start the things that the Member is talking about. I appreciate it is a humble and small start but I like to think, anyway, we have made a good start and we are on the right path toward making sure the culture of the native people in the North is not lost and dies away.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. Angottitauruq.

MR. ANGOTTITAUURUQ: Thank you, Mr. Chairman. I will not take a lot of time. I know everyone is tired and they want to agree with some of the budget or whatever. I just want to make a last statement about it and at the same time I would like to thank you for something like that that is happening. I have some notes here that suit your reply that you gave to me. I just wanted to put it on the record to make sure that this is being talked about in the Assembly.

My question is when the communities are applying for this funding and they are given some funding toward it, are these communities going to do what they please and give the work to whom they please in the community? Or will it be some other form of personnel from another area of the NWT that will be collecting the data? I personally feel that it would be better if each community were given some form of grant or funding and each community or constituency do their own interviewing, using their own personnel from their own areas.

CHAIRMAN (Mr. Gargan): Mr. Minister.

#### Work Undertaken Through Written Agreement

HON. NICK SIBBESTON: What we have in mind in this regard is for the community to be very involved. The way that we intend to approach it is to enter into an agreement with a community organization -- it can be a cultural organization or some group of people in the community that are very interested in this type of work, history and culture -- enter into a two year agreement with them, laying out all the work that is to be done. I have decided to use this approach because so often in the past, moneys are given to organizations and at times people wonder what happens to the money. So I wanted to be very sure that the money was going to be used for a certain purpose within a certain time and that certain work was going to be produced. At the end we have either a pile of papers or pictures and things that we can turn into a book.

So we intend to approach and deal with this in a very strict, organized and written fashion and as I said, through an agreement. We propose the work be done by community people, someone who is really interested in history, knows the language and is prepared to gather the information and write it down, put it into good form so that it can be put into a book. That is what we have in mind so after all the money is spent we will get something definite and concrete for our money.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. MacQuarrie.

#### Assistance To Ballet Student Commended

MR. MacQUARRIE: Thank you, Mr. Chairman. Other than applauding when the announcement was made, I did not congratulate the Minister for supporting the young Saravanja lad to be able to study at the National Ballet School. I would like to do that now. For the first time in my own life, just this past week when the Royal Winnipeg Ballet was in town, I saw live ballet and I must say it was not as hoity-toity as I thought it was going to be. It was quite down to earth, very beautiful and an extremely beautiful evening. That made me realize what a tremendous opportunity had been given to this young fellow to study at the National Ballet School. Not only an opportunity for him but hopefully in the future that he may bring a tremendous amount of enjoyment to many other Canadians and even perhaps if he is very successful, others apart from Canadians in the future.

But I know, and this is what leads me to my question, I know the funding was given outside any particular policy and I approved of that. I remember calling across the floor that certainly sometimes there are occasions when that ought to be done. I think I reiterated that yesterday when the report of the standing committee on finance was before the committee. Generally things should be handled clearly and under policy and I recall that in November there had been an interim funding policy for culture and the Minister indicated that it was going to be broadened and more fully developed. I was given to understand at that time that there would be a process of broader consultation in arriving at a final culture policy. From comments the Minister made a little while ago, it seems that that policy is not fully developed yet, but is being developed. Could I ask the Minister to tell us a little about the kind of input that is going into the development of that policy? Is there broader consultation and when does he expect that the policy will be ready?

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Let me just say that there are some moneys under the Ministry of Culture for providing for the young gentleman that the Member mentioned. There is \$27,000 for cultural contributions and also cultural organization grants of \$10,000. So there is a small amount of moneys that is available for organizations and people and the young fellow falls into that category and that is the program from which I intend to make that small grant to him.

#### Status Of Cultural Policy

With respect to the cultural policy generally, that is a matter that is still being worked upon. It is in-house, it is being worked upon by my cultural adviser, by the people involved with languages in the museum. They are actively working on it and I am still optimistic to have the spring session as the time when I can have it available to the Assembly. It will have quite a number of aspects to it. One will be a day to day type of aspect -- how we can influence and deal with cultural matters on a day to day basis, particularly native cultures, and other medium and long-term things that the government should do to promote and enhance culture in the North. So it will be all-encompassing and something in there for everybody.

CHAIRMAN (Mr. Gargan): Mr. MacQuarrie.

MR. MacQUARRIE: Although it is being developed in-house, are there consultations with other groups? The reason I ask is I know that the French Cultural Association of the NWT would have liked to have had some input into helping to shape a cultural policy in the NWT. I am sure there are other groups as well who would have liked to have had some input. So are they getting that kind of opportunity?

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, at the moment under the process we have in place, no, there are no provisions for consultations with cultural organizations. The person who did a major study or paper for the government is still with the government, Mr. Rene Lamothe, and he is involved in the present undertaking to develop a cultural policy for our government. As I said the matter is being worked upon in-house and perhaps it could remain that way and when the work is done and eventually made public, maybe at that time there could be comments or consultation with organizations in the North.

The Member should know I guess the primary focus and the major concern with respect to culture in the North is the culture of native peoples and I will not be shy in saying that that is where the emphasis is going to be, but not to disregard other cultures and other peoples that live in the North. So I would hope the Member would be patient with me and try to understand that we are working on it and perhaps we are not being as consultative about it as we could be in going out to the public at this stage. I would prefer to do this after the matter is presented to this Assembly.

CHAIRMAN (Mr. Gargan): Mr. MacQuarrie.

MR. MacQUARRIE: Yes, as I have said before, I have no problem that aboriginal cultures will be the focus of the policy but I do say again as I said before that it is important that they not be the only component in the policy, that there be provision for support to the development of other cultures and culture generally. From the Minister's answer it would seem that what he is saying is that the policy that is being prepared would be a draft policy then and there would be opportunity at that point for revisions when this other kind of consultation comes in. Is that correct?

Ministry Of Culture, Total O And M, Agreed

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Ministry of culture. Total O and M, \$927,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total Grants, Agreed

CHAIRMAN (Mr. Gargan): Detail of grants and contributions. Total grants, \$715,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total Contributions, Agreed

CHAIRMAN (Mr. Gargan): Detail of grants and contributions continued. Total contributions, \$29,279,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total Grants And Contributions, Agreed

CHAIRMAN (Mr. Gargan): Total grants and contributions, \$29,994,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Community Planning And Development

Municipal Buildings, Fort Smith Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Details of capital. Community planning and development. Municipal buildings. Total Fort Smith Region, \$505,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Buildings, Inuvik Region, Total Capital

CHAIRMAN (Mr. Gargan): Total Inuvik Region, \$340,000. Mr. T'Seleie.

MR. T'SELEIE: Mr. Chairman, for the record I wanted to point out under the Department of Local Government, one of the communities in my constituency, I don't know for how many years this has been the case but in the community of Good Hope where I live, we have had no items put into the capital plan for Local Government in the last five years except for a truck and a community hall. The truck came last summer. But this year it is my understanding from the community that they will be requesting a garage to be built and because it is not in the capital plan it has to go through a different route. I understand that the regional office is working on submitting something to the Financial Management Board for that garage. I just thought the Minister might appreciate being aware of that. Thank you.

CHAIRMAN (Mr. Gargan): Thank you, Mr. T'Seleie. Mr. Minister.

HON. NICK SIBBESTON: Yes, Mr. Chairman, I did notice that Fort Good Hope was one of the communities that is getting nothing from the Local Government capital budget. It has either been seriously neglected or perhaps it has everything it needs already. So I have checked into the

matter and I have found that in terms of the basic facilities over the course of years -- of course I am not suggesting that Fort Good Hope is perfect but it has a community hall, school and in terms of roads and housing lots and so forth, we have provided for that in the past. This past year, 1984-85, we have \$120,000 in capital projects that have gone into the community and for the future we do have in our capital plans some moneys. For 1986-87 the capital planning thus far has over half a million dollars identified for the community. My department is considering the possibility of raising the matter of a three bay maintenance garage and perhaps having funds in the course of this year. So there is that possibility for the community to get a garage sometime during the year through supplementary funding. But it is a matter that we will deal with as the matter is raised by the region. So I want to tell the Member that it is not a case of his home town community being neglected or forgotten. We will do our best to continue providing the necessary facilities for the community in future years.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. T'Seleie.

MR. T'SELEIE: I do not want to dispute with the department but I would like to know the details of the \$120,000 that the Minister mentions. I am not aware of that, so that is my question.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Yes, I am pleased to provide the information. I am advised by my regional staff that in 1984-85 there was \$89,000 spent on a fire truck and equipment, \$12,000 on road construction, \$11,000 for a pick-up vehicle, \$5000 for a fire alarm system, \$1000 for furnishings and equipment and \$2000 for a roads need study.

Municipal Buildings, Inuvik Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Detail of capital. Total Inuvik Region, \$340,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Buildings, Kitikmeot Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Detail of Kitikmeot Region, \$444,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed.

Municipal Buildings, Baffin Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total Baffin Region, \$300,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Buildings, Keewatin Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total Keewatin Region, \$120,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Buildings, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total municipal buildings, \$1,709,000. Mr. T'Seleie.

MR. T'SELEIE: Mr. Chairman, I have an office in Fort Good Hope that is in one of the old hostels that used to be used for school children. Just before I came down here I wrote a letter to Local Government saying that with the spring thaw the roof was leaking. I spent the better part of one

week mopping up the floor of my office. I would just like to know what the status of that building is, whether or not it is the responsibility of Local Government. I think this has to do with municipal buildings.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. T'Seleie, you do sound in need of some assistance. I will have my officials look into the matter and perhaps I will deal with the Member by letter, as to the problem he identified.

CHAIRMAN (Mr. Gargan): Total municipal buildings, \$1,709,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Works, Headquarters, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Municipal works, total headquarters, \$173,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Works, Fort Smith Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total Fort Smith Region, \$570,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Works, Inuvik Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total Inuvik Region, \$1,740,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Works, Baffin Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total Baffin Region, \$2,075,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Works, Keewatin Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total Keewatin Region, \$800,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Works, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total municipal works, \$6,298,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Road Construction, Site And Land Development, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Road construction, site and land development, total \$4,515,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Community Planning, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Community planning, total \$1,140,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Acquisition Of Equipment, Fort Smith Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Acquisition of equipment. Total Fort Smith Region, \$553,000. Agreed?

SOME HON MEMBERS: Agreed.

---Agreed

Acquisition Of Equipment, Inuvik Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total Inuvik Region, \$141,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Acquisition Of Equipment, Kitikmeot Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total Kitikmeot Region, \$427,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Acquisition Of Equipment, Baffin Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total Baffin Region, \$144,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Acquisition Of Equipment, Keewatin Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total Keewatin Region, \$205,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Contributions

Headquarters, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Contributions, total headquarters, \$8,178,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Baffin Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total Baffin Region, \$238,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Contributions, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total contributions, \$8,416,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Community Planning And Development, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total community planning and development, \$23,548,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Land, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total land, \$200,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Airports, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Airports, total airports, \$15,000. Mr. T'Seleie.

MR. T'SELEIE: Mr. Chairman, when we were talking about airports in the capital for buildings and works under airports, last year there was \$430,000, this year there is \$15,000. I wonder what the reason is for the drop. It seems to me that \$15,000 there is not really going to go anywhere. To me there is a big need in many small communities to maintain airports, yet there does not seem to be very much money allotted to that area. On the very next page we have sport and recreation that has an eight million dollar capital budget. I think airports are more important.

CHAIRMAN (Mr. Gargan): Mr. Minister, would you like to respond?

HON. NICK SIBBESTON: Mr. Chairman, I take it the Member is wondering about the great decrease for airports, specifically the big drop. All I can say is that there are a number of small communities in the North that do not fit under the federal government program of funding airports. Jean Marie River, Nahanni Butte and Trout Lake fall into that category, of being small communities which the federal government does not recognize and will not build airports for. So our government has attempted to provide minimal airstrips in these communities so planes can land. Last year there seemed to have been a large amount of money spent in Jean Marie River, Nahanni and Trout Lake to improve the airstrips. However the work having been done, the amount of money for capital this year is reduced again to a very minimum amount of \$5000 just to keep up the airports and keep them in condition so the planes can land.

CHAIRMAN (Mr. Gargan): Mr. T'Seleie.

MR. T'SELEIE: Mr. Chairman, I do not want to be bad, so I will agree.



CHAIRMAN (Mr. Gargan): We are getting to information items next, maybe you could ask another question at that time. Total airports, \$15,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Sport And Recreation

Buildings And Works, Headquarters, Agreed

CHAIRMAN (Mr. Gargan): Sport and recreation, buildings and works, total headquarters, \$55,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Buildings And Works, Fort Smith Region, Agreed

CHAIRMAN (Mr. Gargan): Total Fort Smith Region, \$1,479,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Buildings And Works, Inuvik Region, Agreed

CHAIRMAN (Mr. Gargan): Total Inuvik Region, \$1,998,000. Mr. Ballantyne.

MR. BALLANTYNE: I wonder if we could just have an update on the Tuk arena. Has it been decided to tear down the old one or fix up the old one? No one was quite sure.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: I am advised that the plan is to indeed tear down the arena and rebuild.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Detail of capital, total Inuvik Region, \$1,998,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Buildings And Works, Kitikmeot Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total Kitikmeot Region, \$100,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Buildings And Works, Baffin Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total Baffin Region, \$900,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Buildings And Works, Keewatin Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total Keewatin Region, \$2,155,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Buildings And Works, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total buildings and works, \$6,687,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Acquisition Of Equipment, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Thank you. Acquisition of equipment, total acquisition of equipment, \$20,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Contributions, Headquarters, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Contributions, total headquarters, \$1,552,000. Agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

Contributions, Fort Smith Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total Fort Smith Region, \$38,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Contributions, Inuvik Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total Inuvik Region, \$37,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Contributions, Kitikmeot Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total Kitikmeot Region, \$28,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Contributions, Baffin Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total Baffin Region, \$45,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Contributions, Keewatin Region, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Thank you. Total Keewatin Region, \$37,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Contributions, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total contributions, \$1,737,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Sport And Recreation, Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total sport and recreation, \$8,444,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Total Local Government, \$32,207,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Gargan): The rest of the pages are information items. Are there any questions on the information items? Mr. Ballantyne.

Norman Wells Impact

MR. BALLANTYNE: I have a couple. On page 12.29, Norman Wells impact. I wonder if I could have an explanation of this one. The government is putting \$54,000 into this particular activity and it is an agreement between DIAND and our government which will provide funds for offsetting expenditures directly attributable to the Norman Wells pipeline project. Maybe you could explain that one.

CHAIRMAN (Mr. Gargan): Mr. Minister.

MR. BALLANTYNE: On page 12.29.

CHAIRMAN (Mr. Gargan): Mr. Kronstal.

MR. KRONSTAL: Yes, thank you, Mr. Chairman. The agreement was commenced a number of years ago and it was not an agreement between the Department of Local Government but rather with the Government of the Northwest Territories and it was for operating O and M costs associated with the Norman Wells project. When the department was asked to identify the impact there were a number of items that the department had raised as impacts but there was not sufficient money provided in the agreement to cover off all the impact areas. The one area that was agreed to be covered, over a period of I believe four years, was the salary and benefits costs, salary and associated costs of a development officer, and that is what is identified here on this page.

CHAIRMAN (Mr. Gargan): Thank you. Mr. Ballantyne.

MR. BALLANTYNE: As a general question. Because of the building of the Norman Wells pipeline there is obviously a lot of strain put on infrastructure in certain communities and a corresponding cost to this government. Is the Minister satisfied that this government received adequate funding from the federal government to cover those costs that are directly attributable to the Norman Wells pipeline?

CHAIRMAN (Mr. Gargan): Mr. Minister. Mr. Kronstal.

MR. KRONSTAL: Thank you, Mr. Chairman. My recollection is that when the department was asked to identify all the costs associated with the impact of development in Norman Wells only, that the amount of money that was ultimately agreed to was considerably less and that did not, at that time, include the capital impact. So, I think that the short answer is that this particular agreement did not provide for all the costs that this government bore because of development impact.

CHAIRMAN (Mr. Gargan): Mr. Butters.

HON. TOM BUTTERS: Mr. Chairman, the federal government has provided no capital funds for such impacts. The federal government provided funds for programs only and the impact funds that have been provided to the communities had been identified and developed out of this government's capital allotment.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Butters. Mr. Ballantyne.

MR. BALLANTYNE: That was my understanding and I am glad that was clarified. Is it possible to identify capital infrastructure costs that would not have happened or would not have been necessary except for the Norman Wells pipeline, to put those costs together and do an analysis of what was, in fact, the impact of the Norman Wells pipeline? If we have that information, we can tell the federal government that we do not really feel that we had adequate offsetting revenues to cover the costs of this pipeline. Is the department looking at that? I think it would be a useful exercise to maximize our opportunities next time round.

CHAIRMAN (Mr. Gargan): Mr. Butters.

HON. TOM BUTTERS: Yes, Mr. Chairman. The capital requirements and those related capital impacts of the development that have occurred in both Tuktoyaktuk and Norman Wells have been identified and the federal government has been apprized of those additional costs which this government has had to bear and, also, of other capital requirements which we think should have been associated with the program. The federal government is aware of that.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Butters. Mr. Ballantyne.

Northern Oil And Gas Action Program

MR. BALLANTYNE: I think that is important, that we identify all the costs of any large project that takes place in the North. On page 12.30, the NOGAP program. My understanding is that there has been an eight million dollar federal cutback, I think, in the NOGAP program. Do we see any impact, not this year, but in years to come because of that cutback at the federal level? Will that affect us?

CHAIRMAN (Mr. Gargan): Mr. Minister. Mr. Nerysoo.

HON. RICHARD NERYSOO: Mr. Chairman, maybe that question might be better answered when the Energy, Mines and Resources Secretariat appears. I believe that they probably have the details of the particular agreement that was reached and might be best able to answer that question for the Member.

Total O And M, Agreed

CHAIRMAN (Mr. Gargan): Thank you. We will turn back to page 12.4, Department of Local Government. Dollar summary, total O and M, \$41,017,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total Capital, Agreed

CHAIRMAN (Mr. Gargan): Capital, \$32,207,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Gargan): Does the committee agree that the Department of Local Government is concluded?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Gargan): Thank you. I would like to thank the Minister and the witnesses. Mr. Wray, sorry.

HON. GORDON WRAY: Thank you, Mr. Chairman. I had my hand up earlier but I guess you missed it. I just want, for the record, to thank the Minister and his department for responding for the first time to the Keewatin and its need for recreational facilities and it should be put down for the record that other than the three school gymnasiums which were built by the Department of Education, this is the first time that the territorial government has built a recreational facility in the Keewatin. It has never done so in the 15 years of its existence and I will just thank the Minister and his department for that. Thank you.

---Applause

CHAIRMAN (Mr. Gargan): Thank you, Mr. Wray. I would like to thank the Minister once again, and his witnesses. We will now go to the Executive Council Secretariat to deal with the Highway Transport and Public Utilities Boards. Page 2.5. Mr. T'Seleie.

MR. T'SELEIE: Mr. Chairman, I move that we report progress.

CHAIRMAN (Mr. Gargan): Progress has been called. It is not debatable. All those in favour? Opposed, if any? Motion is defeated.

---Defeated

We are dealing with the Executive Council Secretariat and we are on page 2.5. Mr. Ballantyne.

MR. BALLANTYNE: From our discussions with the Minister of Finance, the standing committee is prepared for the Aboriginal Rights and Constitutional Development Secretariat and also for the Highway Transport Board but we are not prepared at the moment for the Public Utilities Board.

#### Highway Transport Board

CHAIRMAN (Mr. Gargan): Is that agreed? Okay, we will go to the Highway Transport Board. Mr. McLaughlin.

#### Opening Remarks

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. As you are aware the budget for the Highway Transport Board is under the Executive Council Secretariat and I am the Minister responsible for the Highway Transport Board.

The Highway Transport Board operates under the Public Service Vehicles Ordinance to regulate the for-hire motor carrier industry in the NWT. This industry is composed of approximately 300 certificate holders for the District of the Mackenzie. The activity of the Highway Transport Board has increased drastically in the last two years. Total workload as measured by the sum total of applications -- broken into new, amendment, transfers and renewals; hearings -- stage 1, 2, appeals and show-cause hearings; and general meetings, increased by 76 per cent in 1983 from 1982 and a further 40 per cent in 1984 over 1983.

In addition to its usual business the board has also been participating in the regulatory process which is being uniformly implemented across Canada in all provinces. In light of this, the Highway Transport Board must undertake to make the necessary changes in administration, policy, regulations and legislation by mid-1986. In addition to its day to day operations, this will prove to be a very busy period for the board. Although there appears to be a lessening of regulatory control in this process of reregulation, the NWT Highway Transport Board will maintain its mandate to protect the northern trucking industry.

Mr. Chairman, if Members wish, Mr. Leonard Parente, who is the technical analyst researcher for the board, is available as a witness.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. I would like to remind the Members that we cannot vote on the total amount of money but we can discuss the Highway Transport Board. Mr. Minister, would you like to bring in your witness? Is it agreed?

SOME HON. MEMBERS: Agreed.

--Agreed

CHAIRMAN (Mr. Gargan): For the record, Mr. Minister, would you introduce your witness?

HON. BRUCE McLAUGHLIN: Yes, Mr. Chairman. This is Mr. Leonard Parente who is the technical analyst researcher for the Highway Transport Board.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. General comments. Mr. Ballantyne.

MR. BALLANTYNE: The Minister is obviously aware, Mr. Chairman, that there is a trend in southern Canada toward more deregulation of the trucking industry. I wonder what has been the Minister's input into that deregulation trying to protect and safeguard what is obviously a very small and fragile trucking industry in the NWT?

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. In the United States the situation was, as you know, that they pretty well totally deregulated the trucking industry there. And a couple of the larger provinces, I believe they were Ontario and Alberta in particular, wanted to have deregulation of the trucking industry in Canada. However, the smaller provinces, including the Yukon and NWT were apprehensive about this but everybody did agree there was a need to have a common bill of lading, common descriptions of commodities, and so they all agreed to have what they are calling "reregulation" but the industry in Canada will not be undergoing deregulation. So basically reregulation, Mr. Chairman, is an attempt by the industry and the provinces to have common regulations governing the trucking industry through the country. Thank you.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. General comments. Mr. Ballantyne.

MR. BALLANTYNE: What could be the possible impact of reregulation on the trucking industry of the NWT?

CHAIRMAN (Mr. Gargan): Mr. Minister.

#### Areas Affected By Reregulation

HON. BRUCE McLAUGHLIN: Some of the things being undertaken will be the elimination of rate approval, shifting the burden of proof from the applicant to the respondent in an application for operating authority, developing a list of commodities which will be exempt from regulations, streamlining and reducing the total number of existing commodity categories, and streamlining the existing application process. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Gargan): Mr. Ballantyne.

MR. BALLANTYNE: Almost sounds like a planted question, the way you answered that. I have just one last question and it is a question of a more specific nature. As the Minister is aware more and more each year the Ingraham Trail is being used for industrial purposes and I know last year there must have been at least 1000 trips along the Ingraham Trail and along the winter road past the Ingraham Trail. There are obvious dangers in the mixed usage of our highways for recreation and industrial use. I wonder what sort of authority the board has to regulate or control that sort of usage of our highways. Does it have any authority?

CHAIRMAN (Mr. Gargan): Mr. Minister.

Authority Of The Board

HON. BRUCE McLAUGHLIN: Mr. Chairman, the board's authority is restricted to deciding who gets operating authorities to operate on which public highway areas in the NWT and they have the authority to decide what type of commodities those vehicles would carry. The regulation regarding speeds and safety rules on the public highways is covered under the Vehicles Ordinance which is under Government Services. Also in situations like you are talking about, for example, where there is hauling of fuel and maybe even chemicals like cyanide, etc., into mine sites, the Minister of Renewable Resources has responsibility for the environment, in that area, and is involved with the federal government in the preparation and implementation of dangerous goods legislation in all jurisdictions in the country. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. Ballantyne.

MR. BALLANTYNE: Is the role and authority of our Highway Transport Board equivalent to a southern highway transport board or are there other responsibilities and authorities that the board might consider taking on?

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, generally yes, the authority that our board has is similar to that of most other jurisdictions but I must make you aware that all the different jurisdictions have different ways. I believe in some of the provinces, they have authority over the weigh scales, for example. I have noticed in the province of Alberta, the boundary scales, that Alberta is just moving weigh scales from highways to the solicitor general's office. In every province there is an interrelationship usually between the solicitor general's office, the highway transport board and the Minister of Highways and that relationship varies from province to province but our board has very similar authority to other boards. As I say the duties of boards, for example weigh scales in some places, I believe, are under boards. Mr. Parente could, maybe, add to that for me.

CHAIRMAN (Mr. Gargan): Mr. Parente.

MR. PARENTE: We are very similar in regulation to that imposed in southern jurisdictions. During this reregulation process the board is sort of expanding its role in taking an active stand in determining what is going to be regulated in the future. One of those areas is the transport of dangerous goods. We are working with the Department of Renewable Resources, with pollution control I believe, that division, on that area just as an example.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Parente. Mr. Richard.

Standard Commodity Category

MR. RICHARD: Thank you, Mr. Chairman. Mr. Chairman, I missed some of the detail of the Minister's response to Mr. Ballantyne's question on the results of reregulation but I did pick up that the Minister's meetings with his counterparts in the South are hopefully going to result in a standardization of some of the regulations and paperwork that the board deals with. I wonder, Mr. Chairman, if the Minister could indicate then that we could look forward to seeing a standardization of the commodity categories that our board deals with, because at present I do not believe that there is a standardization between our board's commodity categories and the closest ones, being the Yukon, BC and the province of Alberta. Does the Minister anticipate that in the short-term there will be a standard commodity category adopted by all of the boards? Thank you, Mr. Chairman.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. BRUCE McLAUGHLIN: Yes, Mr. Chairman. That is one of the intentions. However, for us, as some Members indicated while I was talking, the reregulation in that case may cause us to have more administration problems. I can give you an example. In the province of Alberta, for example, when they talk about hauling livestock and hauling meat, which are probably the only two things that we would have listed relevant to this, they would have it broken down into cattle being shipped for the purposes of breeding, cattle shipped for the purposes of slaughter, livestock being transferred for show and so they have a great breakdown of things like that, whereas right now we probably just call that livestock or meat. We would probably want to take those detailed lists that they have

and just hang one name on it. We would not have the need to break the category down into fine detail like that. I think Mr. Parente could maybe give you the approximate number of commodities that we have now and maybe how many commodities Alberta describes.

CHAIRMAN (Mr. Gargan): Mr. Parente.

MR. PARENTE: Mr. Chairman, presently we have 16 commodity categories. They are detailed by a letter. The one that the Minister just gave for example, livestock appears under letter G, commodity category G, which is in fact general merchandise. So our categories at the present are very broad and that does have its problems currently because of trying to interpret where certain commodities belong, which category. The reregulation process that is now being undertaken is proposing that we adopt what is called the standard transportation commodity classification. It is a document which is about two inches thick and lists some 20,000 odd items.

We here in the Northwest Territories do not see any express need to adopt 22,000 commodity categories and I doubt if any of the southern provinces want to be that specific, but we will be expanding the number of categories so that we can have a more specific definition of what is to be hauled by what carriers. Alberta has currently a list which would include, I think, 1800 category classifications. We do not envisage us going even that far. However, that has yet to be decided.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Parente. General comments. Highway Transport Board. Mr. Richard.

MR. RICHARD: Thank you, Mr. Chairman. Mr. Chairman, through you to the Minister, I was not suggesting that we go the route of the provinces but that the Minister, I think, should seek some concurrence with the southern Ministers to, perhaps, adopt the more general categories that we in the Northwest Territories have. I think there is a hardship on the carriers who carry in more than one jurisdiction in that the categories do not relate one to the other and that the Minister should stress with his counterparts the aim of standardizing these ones. I can appreciate with the witness's response that it would make more sense if they came our way rather than us going to 2000 categories.

#### Support Staff For Highway Transport And Public Utilities Boards

Leaving that aside, Mr. Chairman, I have one other question that I want to ask the Minister. Within this budget I understand there is an additional PY for the technical analyst researcher position which is to serve both the Highway Transport Board and the Public Utilities Board and, I believe, there are perhaps another two staff members assigned to the two boards. It occurs to me, Mr. Chairman, with the increased volume of work that the Highway Transport Board does that the Minister indicated this afternoon, and I assume that the Public Utilities Board is also experiencing an increased volume, it occurs to me that perhaps the support staff of the two boards -- perhaps we are coming to a time when they should be separate.

If my memory serves me correctly, years past we had a common board. At least I know we had a common chairman of both the Highway Transport Board and PUB. Those, years ago were made separate, and because I would think the boards would look to their support staff for the expertise to assist them in their jobs, I am wondering if the Minister could comment on the desirability of having one set of support staff for the Highway Transport Board function and another separate support staff with expertise in the public utilities area.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. Maybe for the benefit of Members who are interested but do not have the detailed breakdown because it does not show in the main estimates book, there are three PYs and \$137,000 budgeted. That is one more PY in the last year and \$46,000 more than last year to cover those three PYs and Mr. Parente is living proof that the position is filled. In addition, there is \$5000 for casual wages which is the same as last year. There is also \$196,000 in O and M, which is up by \$19,000, and that covers the honorariums for the board, their travel, rental of rooms, etc., and any work that sometimes the board requires that its staff is not capable of doing. This also covers the activities of the PUB as well, and its hearings and travel.



As to the merits of having two separate staffs, I guess it is interesting that the highway transport arm is very busy right now and the PUB is not very busy right now, and so they have been able to meet the needs. The other advantage of keeping them together is that with the additional PY for Mr. Parente's position, if activity is happening at the same time and both boards require to be meeting at the same time, Mr. Parente is capable of taking on the duties in either case when necessary, in addition to Mr. Thomson who is the executive director. So I would say for the time being it seems an advantage to stay together and have the two gentlemen capable of sharing each other's workload and overflow when necessary. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. General comments, Highway Transport Board. Does the committee agree then that discussion of the Highway Transport Board is concluded?

SOME HON. MEMBERS: Agreed.

---Agreed

AN HON. MEMBER: Report progress.

CHAIRMAN (Mr. Gargan): Progress is being called. It is not debatable. Is that a motion, Mr. Ballantyne? Moved by Mr. Ballantyne. All those in favour? Opposed, if any? Motion is carried.

---Carried

CHAIRMAN (Mr. Gargan): I will rise and report progress.

MR. SPEAKER: Order, please. Mr. Gargan.

ITEM 16: REPORT OF COMMITTEE OF THE WHOLE

REPORT OF COMMITTEE OF THE WHOLE OF BILL 7-85(1), APPROPRIATION ACT, 1985-86

MR. GARGAN: Mr. Speaker, your committee has been considering Bill 7-85(1), and wishes to report progress, with one motion being adopted. Further, Mr. Speaker, that Bill 3-85(1), Bill 9-85(1), Bill 10-85(1) and Bill 1-85(1) are recommended for further consideration in committee of the whole.

Motion To Accept Report Of Committee Of The Whole, Carried

Mr. Speaker, I move that the report of the committee of the whole be concurred with.

MR. SPEAKER: Thank you, Mr. Gargan. Members have heard the report of the chairman of the committee of the whole. Are you agreed?

SOME HON. MEMBERS: Agreed.

---Carried

MR. SPEAKER: Are there any announcements from the floor? Mr. Clerk, announcements and orders of the day, please.

CLERK OF THE HOUSE (Mr. Hamilton): Announcements, Mr. Speaker. There will be a meeting of the standing committee on legislation on Monday morning at 9:30 a.m.

ITEM 17: ORDERS OF THE DAY

Orders of the day for Monday, March 25th at 1:00 p.m.

1. Prayer
2. Members' Replies
3. Ministers' Statements
4. Oral Questions

5. Written Questions
6. Returns
7. Petitions
8. Reports of Standing and Special Committees
9. Tabling of Documents
10. Notices of Motion
11. Notices of Motion for First Reading of Bills
12. Motions: Motion 18-85(1)
13. First Reading of Bills
14. Second Reading of Bills
15. Consideration in Committee of the Whole of Bills and Other Matters: Bills 7-85(1), 3-85(1), 9-85(1), 10-85(1), 1-85(1)
16. Report of Committee of the Whole
17. Third Reading of Bills
18. Orders of the Day

MR. SPEAKER: Thank you, Mr. Clerk. I remind Members that we will be sitting until 7:00 p.m. on Monday. This House stands adjourned until Monday, March 25th, at 1:00 p.m.

---ADJOURNMENT

Available from the  
Publications Clerk, Department of Information,  
Government of the Northwest Territories, Yellowknife, N.W.T.  
\$1.00 per day; \$30.00 for 1st session, \$20.00 for 2nd and 3rd session; or \$50.00 per year  
Published under the Authority of the Speaker of the Legislative Assembly  
of the Northwest Territories