



LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

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YELLOWKNIFE, NORTHWEST TERRITORIES

MONDAY, MARCH 9, 1987

MEMBERS PRESENT

Mr. Angottitauruq, Mr. Appaqaq, Mr. Arlooktoo, Hon. Tom Butters, Hon. Michael Ballantyne, Ms Cournoyea, Hon. Tagak Curley, Mr. Erkloo, Mr. Gargan, Mrs. Lawrence, Mr. MacQuarrie, Mr. McCallum, Hon. Bruce McLaughlin, Mr. Paniloo, Hon. Red Pedersen, Mr. Pudluk, Hon. Nick Sibbeston, Hon. Don Stewart, Mr. T'Seleie, Mr. Wah-Shee

ITEM 1: PRAYER

---Prayer

SPEAKER (Hon. Don Stewart): Point of privilege, Mr. MacQuarrie.

Point Of Privilege

MR. MACQUARRIE: Thank you, Mr. Speaker. I would like to rise and correct what I feel is an inaccurate judgment made concerning me in a brief editorial in last Friday's News/North. It says, Mr. Speaker, concerning the government's proposed deficit, "The other MLAs would be well-advised to follow their", that is Ted Richard's and Bob MacQuarrie's, "lead and also kick up a fuss." While the statements made in the editorial are, I think, correct concerning my colleague from Yellowknife South, they represent unmerited praise to my own case, Mr. Speaker. It is clear from the record of this House that several Members of the standing committee on finance, of which I am not a Member, are more knowledgeable, persistent and vocal critics of government spending than I am, and in fact I follow their lead rather than lead them, Mr. Speaker. Some of these Members are, among others, the honourable Member for Nunakput, for Mackenzie Delta and perhaps none more so than my seat mate, the honourable Member for Slave River. It is regrettable, Mr. Speaker, that a paper that sees itself as territorial in scope, has not given these out-of-town Members what I consider to be their due.

MR. SPEAKER: Orders of the day for Monday, March 9th. Item 2, Ministers' statements. Mr. Butters.

HON. TOM BUTTERS: Mr. Speaker, I do not have a Minister's statement, but I wish to rise and apologize to the House for the absence of my colleagues the Hon. Gordon Wray and the Hon. Dennis Patterson, both of whom have been delayed by weather in the Eastern Arctic. Mr. Wray and Mr. Patterson were required to travel to the Eastern Arctic over the weekend on government business and were unable to get back, probably not until tomorrow morning.

MR. SPEAKER: Thank you, Mr. Butters. Item 2, Ministers' statements. Mr. Ballantyne.

ITEM 2: MINISTERS' STATEMENTS

Minister's Statement 28-87(1): Separate Supply

HON. MICHAEL BALLANTYNE: Thank you, Mr. Speaker. In November, 1986, I directed the Housing Corporation to extend the practice of separate material supply and labour contracts in the Western and Eastern Arctic. Separate supply was first used in 1985 in the Keewatin and Kitikmeot districts as an experiment. It was found to be most successful in giving northern local contractors opportunities to bid on public housing contracts which, before, were often beyond their financial, and in some cases, organizational abilities.

Before separate supply and labour contracts were introduced, the Housing Corporation used contracts that were let on a total supply, ship and erect basis. These were generally large, and therefore required expensive bonding. Since this bonding tied up a greater amount of working capital, there was a limited number of contractors who were capable of bidding on Housing Corporation projects.

In the Keewatin and Kitikmeot, where separate supply and labour contracts have been used for two years, there has been a marked increase in the number of northern companies that have been successful in getting contracts for public housing. In the Keewatin district, contracts to northern firms have increased from 25 per cent in 1984 to 83 per cent in 1986. Even better, Mr. Speaker, is our progress for housing projects in the Kitikmeot. Just two years ago, no northern companies got work, compared to last year, when 100 per cent of the housing project contracts stayed in the North.

The successful trend should spread to the Western and Eastern Arctic creating greater economic opportunity for more northern contractors and communities. Greater use of local northern labour is another important benefit that is expected to flow from separate supply and labour contracts.

Mr. Speaker, I am pleased to report that the Housing Corporation has started to put this change into effect with the tendering of materials and labour well under way for the 1987-88 construction season. Thank you.

MR. SPEAKER: Thank you, Mr. Minister. Item 2, Ministers' statements. Item 3, Members' statements. Mr. Sibbeston.

ITEM 3: MEMBERS' STATEMENTS

Member's Statement On Visit Of MLAs To Fort Simpson

HON. NICK SIBBESTON: Mr. Speaker, Members travelled to Fort Simpson this past weekend to play hockey and enjoy a dance. I would like to thank the MLAs who travelled, and the staff that came along. Any time MLAs travel to a community it is quite an honour to the local people and the community. So I want to thank the MLAs again on behalf of my constituents in Nahendeh. Mahsi cho.

---Applause

MR. SPEAKER: Thank you, Mr. Sibbeston. Members' statements. Item 4, returns to oral questions. Mr. Curley.

ITEM 4: RETURNS TO ORAL QUESTIONS

Return To Question 053-87(1): Fort Providence Bison Management Board Requests To Special ARDA

HON. TAGAK CURLEY: Thank you, Mr. Speaker. Return to oral Question 053-87(1), asked by Mr. Gargan on February 20, 1987, on the Fort Providence Dene Band application regarding Mackenzie Wood Bison Sanctuary: The Fort Providence Dene Band Special ARDA application has been before the committee on two occasions. The Special ARDA committee is very supportive of the intent to investigate the potential for tours into the Mackenzie Wood Bison Sanctuary. However, the committee felt that originally the study was too expensive, \$65,000, and would not lead to a realizable project.

The project has been deferred pending a rewriting of the terms of reference to ensure that any study conducted can lead to a viable proposal. The Department of Economic Development and Tourism will continue to ensure this economic opportunity is made use of by the residents of the Fort Providence Dene Band.

MR. SPEAKER: Thank you, Mr. Minister. Item 4, returns to oral questions. That appears to conclude this matter for today. Item 5, oral questions. Mr. MacQuarrie.

ITEM 5: ORAL QUESTIONS

Question 0118-87(1): Response To Question W9-87(1)

MR. MacQUARRIE: Thank you, Mr. Speaker. I have a question for the Minister responsible for the Housing Corporation and I ask it on behalf of my colleague for Yellowknife South, who is unable to be here today.

Mr. Minister, that honourable Member had submitted written Question W9-87(1), concerning financial and space information connected with the Housing Corporation headquarters recent move. So the question specifically, Mr. Minister, is: Will you have the information for the Member prior to the Housing Corporation's estimates being considered in the House?

MR. SPEAKER: Mr. Minister.

Return To Question 0118-87(1): Response To Question W9-87(1)

HON. MICHAEL BALLANTYNE: Thank you, Mr. Speaker. Yes, I will give a return to the written question tomorrow.

MR. SPEAKER: Thank you, Mr. Minister. Oral questions. Mr. Paniloo.

Question 0119-87(1): Source Of Funding For HAP Clients

MR. PANILOO: (Translation) Thank you, Mr. Speaker. I am not really sure who my question should be directed to. I think it is the Minister of Economic Development and Tourism. In Pangnirtung and Clyde River, the people who are building their own houses have a shortage of money even though they are getting assistance from the government. Maybe this question should be directed to the Minister responsible for the Housing Corporation. I would like a reply. The people that are building their own houses do not know which government department to go to for more funding. There were some people in my constituency that used to owe money while they were building their own houses; they do not want to just let go of those houses that are half built right now. My question is, can we get the addresses of the people that we can get more funding from, get the addresses from your department, so those people that are building their own houses can complete their houses with some assistance from the government? Thank you.

MR. SPEAKER: Mr. Minister.

Return To Question 0119-87(1): Source Of Funding For HAP Clients

HON. MICHAEL BALLANTYNE: Thank you, Mr. Speaker. I think the question is probably best answered by myself as Minister responsible for the Housing Corporation. Mr. Erkloo asked a similar question last week. I explained at that time that the two sources of funding in the past year for the home-ownership assistance program included STEP funding -- and the people in the Baffin Region were eligible for STEP funding and they received some funding -- and the other source was federal government funding; human resources strategy was the name of the program. As I explained to Mr. Erkloo, the committee that was set up in the Baffin to decide what that money should be spent on, decided that that money should not be spent on home-ownership assistance, it should be spent on other projects. I have offered to supply Mr. Erkloo with the details of the group that made that decision and of the process that has to be followed in order to get funding. I think the response to Mr. Erkloo's question will also provide some of the answers that Mr. Paniloo is looking for. Thank you.

MR. SPEAKER: Thank you, Mr. Minister. Oral questions. Do we have any written questions for today? Item 6, written questions. Mr. T'Seleie.

ITEM 6: WRITTEN QUESTIONS

Question W27-87(1): Regional Council Funding

MR. T'SELEIE: Thank you, Mr. Speaker. My question is for the Minister of Municipal and Community Affairs. Would he provide replies to the following questions? 1) How much total funding did each regional council in the NWT receive in fiscal year 1986-87? 2) How much funding did each regional

council receive in fiscal year 1986-87 as: a) base funding; and b) general council funds, in accordance with the Executive Council directive of July 12th, 1984, on assistance to regional councils? 3) How much base funding did each regional council receive in fiscal year 1986-87 in each of the following categories: a) travel; b) accommodation and meals; c) honorariums; d) general meeting costs? 4) How many voting members of each regional council were these figures based on? 5) How many meetings per year of each regional council as a whole, and each regional executive, were these figures based on? And 6) I would like a similar breakdown of figures for the fiscal year 1987-88 on proposed estimates for each regional council.

MR. SPEAKER: Thank you, Mr. T'Seleie. Written questions.

Item 7, returns to written questions.

Item 8, replies to the Opening Address.

Item 9, petitions.

Item 10, reports of standing and special committees. Item 11, tabling of documents. Mr. Arlooktoo.

ITEM 11: TABLING OF DOCUMENTS

MR. ARLOOKTOO: (Translation) Thank you, Mr. Speaker. I would like to table a document from the West Baffin Eskimo Co-operative Limited, in my constituency. It is Tabled Document 40-87(1), regarding soapstone and concerns from the Cape Dorset community. Thank you.

MR. SPEAKER: Thank you, Mr. Arlooktoo. Tabling of documents. Item 12, notices of motion. Mr. MacQuarrie.

ITEM 12: NOTICES OF MOTION

Notice Of Motion 12-87(1): Northern Heritage Society Funding

MR. MACQUARRIE: Thank you, Mr. Speaker. I wish to give notice that on Wednesday, March 11th, I will move, seconded by the honourable Member for High Arctic, that this Assembly recommend to the Executive Council that it consider providing emergency funding to the Northern Heritage Society during this calendar year and, in addition, that it consider providing core funding for future years; and further, that this Assembly recommend to the Ministers responsible for Renewable Resources, Culture and Communications, and Education that they examine ways to provide ongoing departmental assistance to the Northern Heritage Society.

MR. SPEAKER: Thank you, Mr. MacQuarrie. Notices of motion. Mr. Ballantyne.

HON. MICHAEL BALLANTYNE: Thank you, Mr. Speaker. I give notice that on Wednesday, March 11, 1987, I shall move that Bill 17-87(1), An Act to Amend the Mechanics' Lien Act, be read for the first time.

MR. SPEAKER: We are not quite there yet, Mr. Ballantyne. Notices of motion. Item 13, notices of motion for first reading of bills. Mr. Ballantyne.

ITEM 13: NOTICES OF MOTION FOR FIRST READING OF BILLS

HON. MICHAEL BALLANTYNE: Just another illustration of my enthusiasm, Mr. Speaker.

---Laughter

Notice Of Motion For First Reading Of Bill 17-87(1): Mechanics' Lien Act

Mr. Speaker, I give notice that on Wednesday, March 11, 1987, I shall move that Bill 17-87(1), An Act to Amend the Mechanics' Lien Act, be read for the first time.

MR. SPEAKER: Item 14, motions. Motion 11-87(1), Additional Sitting Hours. Mr. Butters.

ITEM 14: MOTIONS

Motion 11-87(1): Additional Sitting Hours, Carried

HON. TOM BUTTERS: Thank you, Mr. Speaker.

WHEREAS it has been the practice of this House to permit the Speaker, when required, to set sitting hours of the House at his discretion;

NOW THEREFORE, I move, seconded by the honourable Member for Nahendeh, that the Speaker be authorized to set such additional sitting hours as he may consider necessary in order to effectively carry out the business before the House.

MR. SPEAKER: Your motion is in order. To the motion. Is the seconder agreed to the calling of the question? All those in favour? Opposed, if any? The motion is carried.

---Carried

Item 15, first reading of bills.

Item 16, second reading of bills. Item 17, consideration in committee of the whole of bills and other matters. Bill 1-87(1), Appropriation Act, 1987-88; Bill 7-87(1), Education Act; Bill 6-87(1), Criminal Injuries Compensation Act; Bill 2-87(1), Advisory Council on the Status of Women Act, with Mr. Wah-Shee in the chair.

ITEM 17: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS AND OTHER MATTERS

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 1-87(1), APPROPRIATION ACT, 1987-88

CHAIRMAN (Mr. Wah-Shee): Committee will come to order. We are dealing with the Department of Social Services. Mr. Minister, do you wish to bring witnesses before the committee?

Department Of Social Services

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. I would like permission to have my deputy minister, Mr. Bob Cowcill, come in and Phyllis Sartor, finance officer for the department.

CHAIRMAN (Mr. Wah-Shee): Does committee agree?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Wah-Shee): We are still under general comments. Mr. T'Seleie.

MR. T'SELEIE: Mr. Chairman, are we on general comments?

CHAIRMAN (Mr. Wah-Shee): That is correct, yes.

MR. T'SELEIE: Mr. Chairman, I would like to ask the Minister whether or not the devolution of social services is a priority with his department. If it is, then I would like to know whether or not there are any communities in the Sahtu region that have taken over the administration of social services. If not, then I think that his department should begin to address that in that region. I think it is time to put social service workers as employees, or whatever, under the direction of local councils. I think there are good arguments to be made for doing that. In remote communities I know that the positions of social service workers, simply because of the nature of their work and the nature of the communities, are considered to be important positions in these communities. If the communities themselves can begin to address their own social problems -- which is what would happen if this area were devolved to the communities -- I think the leadership in the communities would begin to become more involved in addressing their own social problems, with the proper support from the department.

I am saying this because in the last little while, before the beginning of this session, I had a lot of complaints about the social service worker in one community, and out of respect for that individual I never ever did try to raise it with the department. I could see that if the thing

were being administered properly, where people had a measure of control over social services, that problem might have never come to me in the first place. It is something that I felt a group in the community should address, but fortunately there was not something like -- I do not know what your department calls them, but what I am saying is there ought to be a fast move toward devolving social services to the communities. I would like to hear what you have to say to some of my questions.

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

Paper On Devolution For Social Services To Be Tabled In House

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. As I indicated in my opening comments on this department, it is my intention to have a devolution paper which I can table in the House -- I am not sure if that will be done before we adjourn but it is something that I intend to take around to regional meetings in the Territories. In fact, I will be bringing it up for discussion in Fort Good Hope, to the Sahtu Regional Council, later this month. I have already committed myself to the speaker of the Sahtu Regional Council to attend their meeting.

I think there are two principles that our department will be recognizing in that. One is the primary role that this government believes the hamlet and band councils have in the community, that they should be involved in anything like this. As Members know, only one community, Iqaluit, has totally taken over the social services role and that might be an easier thing to do for larger communities that have an administration and back-up, to actually take on these people as their employees. In cases like that, we, as a government, will still provide basically, in-house training and things like that for the social workers; that is still our responsibility.

Different communities may want to approach devolution in a different manner and they may want to phase into it, so the paper we are preparing will basically use the local hamlet and band councils to get their input into how it should be done in each individual community and exactly what role they want to play. The issue of whether the social worker should become an employee or not is something each individual community could also deal with. But the main thing is to have an organization in the community that the social worker can work with and that committee would have some sort of authority, either in legislation or through a by-law of the local council. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. T'Seleie.

Procedure For Appeal Needed

MR. T'SELEIE: Thank you, Mr. Chairman. I would like to know, is there room in the department for communities to begin to form committees, or whatever, as advisory groups for the social service worker? If you have in a community an individual who, for instance, was refused social assistance and that individual felt that he was entitled to it but in that community they do not have an appeal group, or whatever, what does that individual do? How do they go about appealing their situation? Because they cannot very well appeal it to the same individual who refused them.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. There is legislation which establishes the authority of social assistance appeal committees and they are usually established in each community with names recommended by the hamlet and/or band council. In order to do this, we require the names to be submitted to us and a continuous update when vacancies occur. Particularly, what the Member indicated is that if there is not an appeal committee in existence in a community, in that case the person who is turned down for financial assistance can appeal through the social worker to the regional superintendent, who will then establish a group to arbitrate or make a decision on the case. Thank you.

CHAIRMAN (Mr. Wah-Shee): Thank you. General comments. Mr. T'Seleie.

MR. T'SELEIE: Thank you, Mr. Chairman. The Minister is saying that he wants to pass around a discussion paper and consult with people and all of that, before deciding to go to work on devolving social services. Myself, I would like to see this area devolved as quickly as possible.

I do not think that there is need to go into a whole lot of discussion, or whatever, on it. What I would like to ask the Minister is if right now communities wanted to begin to negotiate the transfer of social services to their communities, can they do that right now, or do they have to wait for whatever you have to do first?

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

Paper Will Give Alternate Ways Of Delivering Social Services

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. As I indicated, the town of Iqaluit already has a contract to deliver social services in their community, so the priority is already set, so any community could take that initiative with us right now. However, the paper we are going to send around will probably help communities make a decision whether they want to do it or not and it will give them some alternate ways of doing it, because, for example, in the Member's constituency, Norman Wells might have a different approach to what they want to do with social services as opposed to what Fort Franklin might want to do. What there will be are options for the community to pick from. Thank you.

CHAIRMAN (Mr. Wah-Shee): Thank you. Any further general comments? Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. I wanted to ask the Minister if they have a program for victims of crime. Is there any program that addresses that?

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The Minister of Justice, I believe, has officials working in this area and it is an issue across the country right now in some provinces. Within corrections, we have a victim/offender reconciliation program which occasionally takes place. Often, court orders, for example, instead of sentencing, require an offender to work off -- say they break a window in a store, for example. The judge may order them to do community work or other work in order to pay off the damages that the store owner encountered. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Wah-Shee): Thank you. General comments. If there are no further general comments, does this committee agree to go into budget detail at this time?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Wah-Shee): Thank you. Shall we do capital first? Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Administration Services

Equipment Acquisition, Headquarters, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Thank you. We are on page 12.07, detail of capital. Administration services, equipment acquisition, headquarters, total headquarters, \$5000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Equipment Acquisition, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total equipment acquisition, \$5000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Baffin, Total Contributions, Agreed

CHAIRMAN (Mr. Wah-Shee): Contributions, total Baffin, \$10,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total Contributions, Agreed

CHAIRMAN (Mr. Wah-Shee): Total contributions, \$10,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Administration Services, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total administration services, \$15,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Family And Children's Services

Buildings And Works, Headquarters, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Page 12.09, family and children's services, detail of capital. Buildings and works, total headquarters, \$10,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Buildings And Works, Fort Smith, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total Fort Smith, \$30,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Buildings And Works, Inuvik, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total Inuvik, \$20,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Buildings And Works, Kitikmeot, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total Kitikmeot, \$20,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Buildings And Works, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total buildings and works, \$80,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Equipment Acquisition, Headquarters, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Page 12.10, detail of capital. Total headquarters, \$20,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Equipment Acquisition, Fort Smith, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total Fort Smith, \$50,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Equipment Acquisition, Inuvik, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total Inuvik, \$15,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Equipment Acquisition, Kitikmeot, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total Kitikmeot, \$39,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Equipment Acquisition, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total equipment acquisition, \$124,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Fort Smith, Total Contributions, Agreed

CHAIRMAN (Mr. Wah-Shee): Contributions. Total Fort Smith, \$60,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Kitikmeot, Total Contributions, Agreed

CHAIRMAN (Mr. Wah-Shee): Total Kitikmeot, \$20,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total Contributions, Agreed

CHAIRMAN (Mr. Wah-Shee): Total contributions, \$80,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Family And Children's Services, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total family and children's services, \$284,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed.

Correction Services

CHAIRMAN (Mr. Wah-Shee): Correction services, page 12.13, detail of capital. Mr. McCallum.

MR. McCALLUM: Thank you, Mr. Chairman. Can the Minister indicate to me what is involved with the total capital projections of renovations at the Yellowknife Correctional Centre? In the past year there have been close to \$3.7 million allocated for it. Some of that, I understand, may not have been spent. This year there are two million dollars further to be added to the Yellowknife Correctional Centre and in the future there are another two million dollars. Could the Minister indicate to me, what is the nature of the renovations that are being contemplated this year and next year to the Yellowknife Correctional Centre?

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. Minister.

Renovations To Yellowknife Correctional Centre

HON. BRUCE McLAUGHLIN: Yes, thank you, Mr. Chairman. The project status, so far, is that 16 cells and the roof work, outside insulation, general upgrading of the physical plant and renovations to two dormitories have been completed. The balance of the project will be completed in 1987-88. When it was determined that all of the work would not be finished during the summer construction period, \$1.8 million was rolled over to 1987-88. So the total project description is to construct new cell areas; perform major roof repairs; outside insulation; general upgrading of the physical plant; and renovations to dormitories, administration area, control centre, kitchen, medical facilities and classrooms. The funds in the latter years will be used to replace four trailer units with a permanent structure.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. McCallum.

MR. McCALLUM: Thank you, Mr. Chairman. The two million dollars for future years, as the Minister has indicated, is to replace. Is that to be an addition to the existing facility or is that to be a separate building?

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The plan is that will be an addition to the existing building.

CHAIRMAN (Mr. Wah-Shee): Mr. McCallum.

MR. McCALLUM: Thank you, Mr. Chairman. For what purpose?

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

Reason For Addition To Existing Building

HON. BRUCE McLAUGHLIN: In addition to what we are doing now, we have that exchange of prisoners contract. That will be one of the reasons for needing more area out there. I think that involves 20-odd federal prisoners that will be taken under our exchange. So having the facility attached increases the ability to supervise. Thank you.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. McCallum.

MR. McCALLUM: Thank you, Mr. Chairman. The projection this year, then, is roughly two million dollars that are in these estimates, plus about, as I think the Minister had indicated, \$1.8 million that is a carry-over from last year. Given that the department, or Public Works, has not been able to accomplish the \$3.7 million last year, what is the probability of the government finishing that \$3.8 million project this year? That is the continuation of the renovations that the Minister listed together with the roughly two million dollars that are there now. Does he anticipate any kind of a lapse in these capital funds?

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. For the committee's information, the \$1.8 million that was carried over is included in the \$1.98 million, so that basically the whole of that \$1.98 million is the \$1.8 million that was carried over from last year. The other thing the Member should realize is that in this exchange agreement, the federal government gave us three million dollars toward these capital improvements, in order to house federal prisoners who would normally be kept down south. Thank you.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. McCallum.

MR. McCALLUM: Thank you, Mr. Chairman. Was the department able to carry out the \$3.7 million worth of work that we approved last year?

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, no. As I indicated, \$1.8 million of that was not accomplished and is included in this year's project. Thank you.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. McCallum.

MR. McCALLUM: Thank you, Mr. Chairman. I read that the total projections on page 12.13 are worth \$7.6 million. If there has been \$1.8 million carried over from the \$3.7 million of last year's estimates, and you are only asking for us to approve \$1.9 million this year, of which \$1.8 million was a carry-over, what is anticipated in future years?

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, that is the addition that we talked about to replace the trailer units, approximately two million dollars. Thank you.

CHAIRMAN (Mr. Wah-Shee): Mr. McCallum.

Total Amount Questioned

MR. McCALLUM: What is the total amount of money, then, that is anticipated. The cost cannot be \$7.6 million. If you anticipate spending two million dollars next year, you want to spend two million dollars this year, and you only spent \$1.9 million last year, it is not \$7.6 million unless there is something wrong with my arithmetic, and I doubt that.

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. BRUCE McLAUGHLIN: Yes, Mr. Chairman, that includes prior years. The \$3.734 million plus the \$1.98 million this year and the \$1.91 million next year, will give you that total figure of \$7.624 million. There were \$2.324 million spent prior to 1986-87.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. McCallum.

MR. McCALLUM: Thank you, Mr. Chairman. I recognize that if you add 1.9, 3.7 and 1.9 or 2, you get 7.6. I recognize that. My problem is that it is my understanding from the question I have been asking the Minister that of the \$3.7 million of prior years, you carried over \$1.8 million from that to this year. At least that is what I understood him to say.

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The actual expenditure in 1986-87 was \$1,410,000. And previous to that there was \$2,324,000 spent.

Buildings And Works, Headquarters, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Thank you. Correction services, total headquarters, \$1,980,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Buildings And Works, Fort Smith, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total Fort Smith, \$420,000. Agreed? Mr. McCallum.

MR. McCALLUM: Thank you, Mr. Chairman. What are the renovations of over two million dollars to the South Mackenzie Correctional Centre for?

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. This year we are going to be doing the planning and the renovations will provide women's facilities, so women can be held in the South Mackenzie Correctional Centre.

CHAIRMAN (Mr. Wah-Shee): Thank you. Total Fort Smith, \$420,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Buildings And Works, Baffin, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total Baffin, \$20,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Buildings And Works, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total buildings and works, \$2,420,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Equipment Acquisition, Headquarters, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Headquarters, total headquarters, \$120,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Equipment Acquisition, Fort Smith, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Page 12.14, detail of capital. Total Fort Smith, \$49,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Equipment Acquisition, Baffin, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total Baffin, \$33,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Equipment Acquisition, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total equipment acquisition, \$202,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Headquarters, Total Contributions, Agreed

CHAIRMAN (Mr. Wah-Shee): Total headquarters, \$620,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total Contributions, Agreed

CHAIRMAN (Mr. Wah-Shee): Contributions. Mr. McCallum.

MR. McCALLUM: Thank you, Mr. Chairman. There are contributions to halfway houses. Where are these halfway houses and how does one get into the contributions? I would expect they are being held at headquarters to divvy out. What are the criteria to get one? Who is eligible?

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. What we spent last year was \$85,000, \$80,000 of which went to the Salvation Army kitchen and \$5000 to the detox centre furnace. This year there is going to be \$100,000 to the Salvation Army in Yellowknife again; \$150,000 to Inuvik for a community residential centre; \$150,000 to Hay River for a community residential centre; \$150,000 in Iqaluit for a community residential centre; and under fine options there is \$50,000 available for equipment for 16 community programs.

CHAIRMAN (Mr. Wah-Shee): Total contributions, \$620,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Correction Services, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total correction services, \$3,242,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Alcohol And Drug Services

Headquarters, Total Contributions, Agreed

CHAIRMAN (Mr. Wah-Shee): Alcohol and drug services. Page 12.16, detail of capital, contributions, total headquarters, \$150,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total Contributions, Agreed

CHAIRMAN (Mr. Wah-Shee): Total contributions, \$150,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Alcohol And Drug Services, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total alcohol and drug services, \$150,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Aged And Handicapped Services

Buildings And Works, Fort Smith, Total Capital

CHAIRMAN (Mr. Wah-Shee): Aged and handicapped services. Detail of capital. Buildings and works, total Fort Smith, \$1,100,000. Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. I wanted to ask the Minister what are his plans for my constituency. When I first became an MLA I expressed some concern about students from my constituency still going to school in Fort Simpson. I also expressed that perhaps a facility in Fort Providence is due for students whose parents are out on the land and who have to stay in a hostel facility. I want to ask the Minister, what are the plans for Fort Providence?

CHAIRMAN (Mr. Wah-Shee): We are dealing with budget detail now, Mr. Gargan. Perhaps your question might be more appropriate to the Minister of Education. We are dealing with old folks facilities. However, we can have the Minister reply to you. Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The department does not have funds or programs for building facilities for students. That is under the Department of Education. I understand the Member's request, but we are, right now, just trying to meet demands for programs that we already have, for example, aged and handicapped facilities, and that is where we are putting our money right now. The department has no plans to provide accommodation for students while their parents are out on the land hunting. That would be considered primarily a student residence, something that Education would have to get involved with.

Buildings And Works, Fort Smith, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Aged and handicapped services, buildings and works. Total Fort Smith, \$1,100,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Buildings And Works, Inuvik, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total Inuvik, \$500,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Buildings And Works, Baffin, Total Capital

CHAIRMAN (Mr. Wah-Shee): Total Baffin, \$640,000. Agreed? Mr. Paniloo.

MR. PANILOO: (Translation) Thank you, Mr. Chairman. I would like to ask the Minister something in regard to the aged and handicapped services in the Baffin Region. Funding is designed just for Iqaluit. For the other communities there are no old age homes or handicapped homes where they can be looked after. Are there any plans to have services available for smaller communities? Thank you.

Construction Of Facility For Handicapped Adults, Iqaluit

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The Member is correct. Right now there are no facilities for the aged or handicapped in the Baffin. There are approximately 15 people who have been identified, about half of whom are being held in facilities in Quebec, right now. So the object is to build a facility in Iqaluit which will allow those people to be taken care of in the North rather than in the South. The other thing is that in communities where people desire to stay in their own home, we can provide services to them, to some degree, in their own facility.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. Paniloo.

MR. PANILOO: (Translation) Thank you, Mr. Chairman. I am not in disagreement with that. In my constituency there are some aged people who do not have any children and do not have any more relatives left. They are very poor and they cannot see; they are blind. For those smaller communities, are there any plans for the future to cater to the aged and the handicapped or the mentally retarded? Thank you.

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The Departments of Health and Social Services together recently did a survey to identify all the elderly and the handicapped people in the Northwest Territories who require help and that survey is going to be used to make regional and area plans. So recommendations will be going to the Executive Council as a result of that survey. The Member is correct that right now there are inadequate facilities and services to meet the demands of these people in the smaller and remote communities. This survey is going to be used as a basis to make some long-range plans in conjunction with community advice. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. Appaqaq.

MR. APPAQAQ: (Translation) Thank you, Mr. Chairman. I think what I was just going to say, Mr. Paniloo has already expressed. I should have talked to him first. But my question is whenever there is a family, an elderly couple, and say for instance, the spouse is blind, they usually do not want their spouses to leave home. Social Services does not seem to care too much about those people although they are handicapped. My question is whether Social Services has any plans to put them in homes together. Thank you.

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

Emphasis On Home Care Services

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. I think Members should realize also that there is a bit of a difference between, I guess, what has been traditionally happening in the East and what has been happening in the West. In the West there are a lot of people who own their own homes and those homes have become inadequate for the people to live in. I think some of the Members who were on the special committee on housing went around and saw some of the homes that some people are

living in, which they own themselves, so they are not maintained and upgraded so that is why there has been a need for Social Services in conjunction with the Housing Corporation to put up facilities. In the East where there is public housing, for most cases, that housing is either upgraded or replaced by the Housing Corporation. So a lot of times the people in the West are in problems primarily because there is no facility or not a decent house for them to live in, whereas in the East the main problem is that while the handicapped people might have an adequate place to live in, they need some sort of support services so they can remain in their house. That is what we are going to try to do.

We do not want to build a bunch of institutions to put people in. What we would like to do is have people stay in their community as long as possible and in their own house as long as possible. We want to try to do that by delivering home care services to them. That was the subject of the conference which was held here last week and some of the resolutions and papers that came out of that conference are going to be used to advise my department and subsequently the Executive as to what we should do in this area. But our main effort is going to be to provide a service to these people in their home, in their own community wherever possible. That is a new emphasis that we are going to try to take, which has not been taken before. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. Appaqaq.

Work Done By Volunteers

MR. APPAQAQ: (Translation) Thank you, Mr. Chairman. I am happy with your response and I would like to have this program stated in my community. The people that are related to the disabled people try to get assistance for those people, for instance, from home care. They help them out by raising funds through playing bingo and they try to collect some money to help those disabled and the elderly people in our community so they could be assisted. As soon as they collect some money for those elderly people's programs, they try to do the cleaning of their houses and for some of the poor, the most poor ones, they buy groceries for them with this bingo money that is raised in the community. I feel that this is not right because there is Social Services to help those people out that are in that situation. It seems that Social Services is not helping in that way as much as they should be. They have not even recognized the women that are doing all this work for those elderly people and they do a lot of fund raising for those elderly people and the disabled. I think what you just said should be planned earlier so those elderly people and the disabled could be assisted a lot more. That was just a comment.

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. Where we have programs like this, such as Meals on Wheels, etc., the Departments of Health and Social Services make some minor contributions but a large amount of the work that is done in the West in order to support these people, is done by clubs like the Lions Club or other volunteer organizations, who actually deliver the meals to the houses and sometimes volunteer to help do housecleaning. So there is a responsibility on the part of relatives and the community to help their own people out. But the department has some limited funds available. We hope to extend that program into all communities where there are people identified needing those services. So what the Member is saying is correct, those services are needed but we would like to emphasize though, that the relatives of the individuals in the communities have some responsibility to help out as well. Thank you.

CHAIRMAN (Mr. Wah-Shee): Thank you. Total Baffin, \$640,000. Mr. Pudluk.

Elders Conference To Assess Needs

MR. PUDLUK: (Translation) Thank you, Mr. Chairman. As the Minister just mentioned, there is no old folks home in the Baffin Region. I felt that the elderly people in the Baffin Region should have a conference to try to come up with some ideas to see whether there should be an old folks home built in the Baffin Region. I wonder if there could then be some funding made available to consider after the conference if they do find out that there is an old folks home needed in the Baffin Region. The elderly people should be encouraged to meet and have a conference and get their ideas together because I found out when we were in Sanikiluaq that the elderly people are encouraged to get together on a conference basis to think about their future and to get their culture and tradition back into the lives of the young people. I wonder if there could be some funding made available by the Minister for a facility such as an old folks home in the Baffin Region after a conference is held by the elderly people in the Baffin Region. I wonder if there could be some funding made available for such a conference to take place. Thank you.

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. I will ask my department officials to see if we can organize a conference such as the Member suggests and I think it would be timely because we have had our conference here during this last week on this issue and there will be some recommendations coming out of that conference. Once those recommendations are out, it would probably be a good time to take those recommendations out to some regional conferences so that the elderly who are going to be affected could have some input into what the program is going to be. Thank you, Mr. Chairman.

Buildings And Works, Baffin, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Thank you. Total Baffin, \$640,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Buildings And Works, Keewatin, Total Capital

CHAIRMAN (Mr. Wah-Shee): Total Keewatin. Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. In the Keewatin, what is this multipurpose group home? What is that?

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. It will be primarily used for handicapped adults and also in most cases those people are not in the Territories -- about half of them are in facilities in the provinces. What is happening, Mr. Chairman, and Members should realize is that when people who are residents of the Territories have to be put into facilities down south, there are two factors involved. First of all we have a lot of difficulty placing people, because a lot of times there are waiting lists for people from that province; so, we end up putting people in chronic care wards in hospitals a lot of times and that costs, I think, in the order of \$350 or \$400 a day sometimes. That is something we want to avoid. Also, there are rising costs coming to us from the provinces who are charging us more money for these services, so that when you look at the amount of dollars we are spending, it is this government's intention to put facilities up in the Territories wherever it is financially feasible so that the money that is spent on seniors can be retained in the NWT economy and jobs can be created for northerners. The other very important thing, too, is of course that if the elders are kept in the Territories there is more likelihood of relatives visiting them. Thank you, Mr. Chairman.

Buildings And Works, Keewatin, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Thank you. Total Keewatin, \$105,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Buildings And Works, Kitikmeot, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Thank you. Total Kitikmeot, \$50,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Buildings And Works, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total buildings and works, \$2,395,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Equipment Acquisition, Headquarters, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Equipment acquisition, total headquarters, \$10,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Equipment Acquisition, Fort Smith, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total Fort Smith, \$60,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Equipment Acquisition, Inuvik, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total Inuvik, \$5000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Equipment Acquisition, Baffin, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total Baffin, \$55,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Equipment Acquisition, Keewatin, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total Keewatin, \$10,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Equipment Acquisition, Kitikmeot, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total Kitikmeot, \$10,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Equipment Acquisition, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total equipment acquisition, \$150,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Aged And Handicapped Services, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total aged and handicapped services, \$2,545,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Family Violence Prevention Services

Buildings And Works, Baffin, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Family violence prevention services, page 12.22. Buildings and works, total Baffin, \$10,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Buildings And Works, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total buildings and works, \$10,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Wah-Shee): Thank you. Mrs. Lawrence.

MRS. LAWRENCE: Mr. Chairman, I do not know if this is the right time to ask this question but I have concerns regarding family violence prevention services. I realize that they have homes for spousal assault victims in some of the bigger centres. What kind of follow-up does the department provide once the family is out on their own? I am experiencing some difficulties with some families after they are on their own because they are not able to communicate very well with people who speak English. They do not speak English very well and I would just like to know exactly what kind of follow-up they have once they set up a family in the bigger centres.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. Minister.

Follow-Up Counselling For Spousal Assault Clients

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. When family members agree to some reconciliation and counselling, then the department follows it up. In most cases, if people come in from a small community, the counselling obviously is not available in all those communities, so they try to do it in Yellowknife before the family gets back together again and this is done often on contract with organizations like the Family Counselling Service and so the department not only gives grants to that organization so it can exist, we also buy some services from them. Members should realize that, with the husband and wife in a situation like this, either one or both of them have to agree to take the counselling before it can occur and follow-up in some of the smaller communities is difficult due to communication and language problems sometimes. It is a component that is built into the YWCA program but there are difficulties when both sides, for example, do not want to have the counselling and they return home and contact is lost. Thank you.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mrs. Lawrence.

MRS. LAWRENCE: Mr. Chairman, there is no such service and there is no follow-up then as far as I can see for someone who does not speak English because there is no such service for people like this. Is the department planning for some kind of follow-up services for these people, with translators, because right now they do not have anyone counselling these people because they cannot communicate other than with people who speak a native language.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. It was my understanding that the YWCA contract to provide the operation and facilities here was to include translation and follow-up services. If there are difficulties being experienced in this area, if the Member could give me any particulars outside of the House, I would be happy to follow up. If there are some general problems -- well, I will definitely look into it right now to see if there are any general problems. If the Member has any specifics she would like to give me outside of the House, I will certainly look into it. Thank you.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. I wanted to ask the Minister, what is this family life centre in Iqaluit?

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. That is a transition house for spousal assault cases and other family crisis situations. Thank you.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. Gargan.

MR. GARGAN: Is this the only place that is going to have a family life centre? Or are there others in the North?

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. There are two major facility operations; one out of the YWCA in Yellowknife and one which will be starting up any day now in Iqaluit when the building is completed. As well, we have programs in Fort Smith, Inuvik and Coppermine in this area. So basically there is a major program with a full complement of services in Yellowknife to serve the western area and in Iqaluit to serve the eastern area. In communities and areas where there has been a demand and actual requirement and a history of the need, we have established smaller operations, usually in existing facilities, that are being carried on by groups, in most cases, doing more than just one program. Thank you.

Equipment Acquisition, Baffin, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Thank you. Equipment acquisition, total Baffin, \$20,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Equipment Acquisition, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total equipment acquisition, \$20,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Family Violence Prevention Services, Total Capital, Agreed

CHAIRMAN (Mr. Wah-Shee): Total family violence prevention services, \$30,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Wah-Shee): Information item on page 12.23, capital recoveries. Mr. McCallum.

MR. McCALLUM: Mr. Chairman, I do not have a comment on page 12.23. I have a comment that speaks to capital but I have to refer, Mr. Chairman, to money from the O and M and it deals with the whole idea of institutional care for family and children's services. We know, Mr. Chairman, that the government is asking to spend just under three times the amount of money that it did last year to provide for the institutional care of territorial children with emotional and behavioural problems in institutions outside of the Territories. That is an increase, Mr. Chairman, this year of roughly \$1.1 million. We have been told that it is because of the increase in the costs of those institutions outside providing that care.

We were told at our standing committee there are roughly 12 to 15 youths from the Northwest Territories at the William Roper Hull Home in Calgary at any given time, plus other facilities, where we do not have treatment services in existence. Now, with 12 to 15 youths and that \$1.8 million, it roughly works out to \$120,000 to \$140,000 per individual. In the discussions in the

standing committee on finance, I think it was recognized that at the rate that that costs this government, getting close to \$1.8 million, we believe it is time for the government to consider doing something within the Territories rather than outside of the Territories in trying to provide institutional care. I recognize, Mr. Chairman, that the Minister and his department, together with the total government, would like to see this care being provided in the Territories, but it is going to be very difficult to do that if these 12 to 15 youths come from 12 or 15 different communities. Hence the decision to do it outside, where the professional care will be given to students. I think it was indicated at our standing committee on finance that this is something that we believe the government should be doing within the Territories.

Motion To Recommend Consideration Of Establishing Treatment Centre In NWT For Children With Emotional And Behavioural Problems

Because of that, Mr. Chairman, I would like to move a motion: That this committee recommends to the Executive Council that it consider establishing a treatment centre within the Northwest Territories for children with emotional and behavioural problems rather than sending these children or youth to treatment centres outside the Northwest Territories.

CHAIRMAN (Mr. Wah-Shee): Can we have a copy of that, please? Mr. McCallum, your motion is in order. To the motion. Mr. McCallum.

MR. MCCALLUM: Mr. Chairman, I do not want to go on too long with it. Other Members on the standing committee on finance have talked about this, but I note that in this past year the government had a revised forecast of \$680,000 spent on these youths. I believe that we were told within the standing committee on finance that is not all they spent. They are going to have to find a considerable amount more money within their own budget -- that is the past year's budget -- to pay for the cost of these. So that figure may be misleading.

Nevertheless there is an increase being sought this year by the department to pay for the professional treatment and care that these youths require. It does not look as though they are going to be able to provide those services and the professional treatment and care in the individual youth's homes because it is such a duplication. I think it is time, with the amount of money being dedicated to this particular area, and it is needed, that perhaps the government may be able to find an area where they can provide this institutional care within the Territories, rather than to spend, as has been indicated to us -- I believe the figure was \$250 a day, the current per diem being charged at William Roper Hull Home in Calgary. I agree that is very expensive.

Money could Be Spent In NWT Rather Than In The South

And I think the government is of the mind that really, because of the cost involved, that money should be utilized here in the NWT and they would be pursuing this goal. I think our standing committee is in agreement with the department that they should be moving toward that goal. It would be very difficult to provide that service in a number of communities. But given that it is an institutionalized care, perhaps it would be best to get a centre in the Territories for these youths, maybe something along the lines of educational training and professional and paraprofessional people being employed from the NWT in such an institution so that the expenditure would be made in the Territories.

So I think that it is something that the government, or at least the department, is looking at. We, as a committee, I think, should give them our support and perhaps direction, even though there is a recommendation to get on with the idea of building such an institution in the Territories that would look after territorial youths inside, rather than spending this money outside. So I would hope that Members would agree with that. Thank you.

CHAIRMAN (Mr. Wah-Shee): To the motion. Mrs. Lawrence.

MRS. LAWRENCE: Thank you, Mr. Chairman. I would like to support this motion. I think it is a centre we have needed for a long time and in the long run it will be cheaper than sending the youth to the southern centres. I think it costs a lot more. Many times the parents would like to help out and they are not able to do it. They cannot afford to go out to the centre, as well.

Centre Could Help Prevent Suicides

Maybe if we have a centre close by where we can treat some of these people, we would not have so many suicides in the community. We have a lot of suicides in the community because the young people really have nowhere to turn. It is getting worse, not better, and if we have such a program and make it flexible so that anybody can use it and not put so many policies and everything on it, so that if you do this and that you will go into it. Some of these young people would rather die than follow some of these policies which are so complicated to follow.

I had a lot of experience with young people who are having problems in the community and it is very difficult for them to turn to anyone, especially if they do not have support from close relatives. I think if we have a centre such as this, it would be a good program. One centre that I went to see in Fort Smith, I just felt that centre was really -- I did not think they had a place like that for people any more. It is bursting at the seams and they are forever repairing it to the point where it is almost collapsing at this time. I think it is about time that the department seriously looked into a centre. Maybe if they did, we would not be building up so many commercial institutes, if we could have some kind of preventive program in place. Maybe we can do away with the big institutions, such as a commercial institute.

CHAIRMAN (Mr. Wah-Shee): To the motion. Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. I would just like to add a couple of things about what Mr. McCallum said. The Member should be aware that we are being charged in excess of \$200 a day for services such as this. The William Roper Hull Home in Calgary charges us \$250 a day. There are, as the Member indicated, anywhere between a dozen and 15 territorial residents at any given time. But I will also say that I am glad to have the support of the Assembly for this initiative.

Program Set Up In NWT Must Be At Same Level And Capability As Programs In South

I have told people in my department that I want to be sure that the program that we are going to contemplate starting up here will actually be at the same level and capability as the programs down south. The reason we are sending people down there now is that we do not have the staff of professionals, not only not working for our department, but not even resident in the Territories, to do this. The recruiting of a psychologist and a psychiatrist for this government has been very difficult. We have had a permanent vacancy rate in some of the services in Yellowknife ever since I have been a Minister. So my condition on this going ahead is that my department has to prove that we can recruit those people and have a team in place before we start the program up.

CHAIRMAN (Mr. Wah-Shee): To the motion. Mr. Gargan.

MR. GARGAN: I would like to support this motion. Such a facility is long overdue. Also, if such a facility is going to be constructed, I would like to ask the Minister, where it is possible, if it could be put in one of the smaller communities where there is lack of employment.

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. I would like my department to have a team of professionals in place before we even move the program up here because we could use those individuals right now for some of the orders we get through the court for the young offenders programs, to assess children before court. We are already overworked and overloaded in this area. Once we had a team in place, those people could be used to help the people working in our other facilities, including even our group homes, to put on professional courses and actually go in and maybe help develop programs for individuals in such a manner that our existing staff, for example, in a group home in Inuvik, could carry out a one-to-one program for a child, once this professional counselling team can put something in place. So the intention would be that this would not just be a facility in Yellowknife; the team of professionals doing the counselling and the programming would be available as a resource to the other group homes in communities in the Territories.

CHAIRMAN (Mr. Wah-Shee): Thank you. To the motion. Question has been called. All those in favour? Opposed, if any? I have been informed that I do not have a quorum. So you can debate the motion further, if you wish, until we get a quorum. The Chair recognizes a quorum. I believe question has been called. All those in favour?

MR. McCALLUM: ...there was not a quorum but we will hold the phone...

Motion To Recommend Consideration Of Establishing Treatment Centre In NWT For Children With Emotional And Behavioural Problems, Carried

CHAIRMAN (Mr. Wah-Shee): No, we lacked a quorum before when we voted so I am doing it again just so that it is proper. Okay, all those in favour? Thank you. Opposed, if any? The motion is carried.

---Carried

Total Capital, Agreed

Back to page 12.05. Total capital expenditures, \$6,266,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Wah-Shee): Does the committee agree that the capital part of the budget is concluded? Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Administration Services, Total O And M

CHAIRMAN (Mr. Wah-Shee): Thank you. We are dealing with the main estimates of the Department of Social Services on page 15.10. Administration services, total O and M. We are into budget detail at this time. We are on page 15.10 dealing with administration services. Mrs. Lawrence.

MRS. LAWRENCE: Mr. Chairman, I would like to know how far they got with policy and procedures for day care services.

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. BRUCE McLAUGHLIN: Yes, thank you, Mr. Chairman. The day care standards legislation is going to be tabled and dealt with shortly, hopefully during the June session. A contract was made with a lawyer to specifically work on that because Justice was overloaded. My department is footing the bill for that. In the day care policy area, we are hoping to have a paper we can table shortly and once we have done that, Members should also be aware that once the parliamentary task force on day care reports and the federal government makes some decisions in this area, that will also affect what we do in day care in the Northwest Territories. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mrs. Lawrence.

MRS. LAWRENCE: Thank you, Mr. Chairman. I have another question on foster care children. I notice that in the small communities, where the grandparents take the children in, because they take these children in voluntarily they are not entitled to any kind of payment and yet if the department takes these children and puts them in next door, they are entitled to the benefit of these -- that is available for these children. Why cannot they recognize that these grandparents take good care of these children and should be entitled to foster care programs that are existing?

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

Foster Care Funds Given Only For Wards Of Social Services Department

HON. BRUCE McLAUGHLIN: Mr. Chairman, the policy of the government right now in this area is that in order for foster care daily funds to be given, the child has to be a ward of the department. Basically, any babysitting that is done by relatives or grandparents when the child is not a ward of the department is considered a family service and so the present government policy only allows for foster care payments to be made when children are wards of the department. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Wah-Shee): Thank you. Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, I wonder perhaps if the Minister mistook the question that was just asked. It was my understanding that the question really relates to grandparents taking in children for long periods of time, rather than just babysitting. It is just difficult -- and I believe we went over this situation before -- it is very difficult for those elderly people to go through the protocol that is required to deem the children wards of the government. The social service workers can only work within the parameters of the guidelines that have been handed down to those community workers and it is not their mandate to bend or try to manipulate the system. Rather, I believe, it is a system that should be adjusting its policies and procedures to take into account that this is not a babysitting service we are talking about. This is long-term care that grandparents generally give to their grandchildren as well as other older brothers and sisters who are caring for others, but they just have not gone through the procedures and it is difficult to meet the criteria and guidelines that are presently set down by the Department of Social Services.

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. BRUCE McLAUGHLIN: Yes. Thank you, Mr. Chairman. Mrs. Lawrence asked specifically about foster care which is basically done for wards. If a child is basically a permanent dependant of the grandparents, for long periods of time, then the grandparents are eligible to get financial assistance just as any other family who required that additional help is. But it is a separate program from foster care that would come out of the financial assistance program that any family can get for their dependants. Thank you.

CHAIRMAN (Mr. Wah-Shee): Thank you. Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, I would like the Minister to know that we are all quite familiar with the programs that are delivered at a community level. Even in terms of foster care, it is difficult for the grandparents to show that they are eligible in that relationship. I am sure that the Minister is aware of the situation that is created in the community where the parent has to notify Social Services that they are no longer taking care of their own children and the children have to become wards before they are deposited to their grandparents. So there is a situation that arises there that is confusing.

For example, if a mother leaves the children with the grandparents voluntarily, says she is going away for a couple of weeks and really does not return for four or five months, the parents cannot contact their daughter or son, and since those children were not given to the grandparents by way of Social Services, it is a very difficult situation and it is still creating problems. I believe, the question is really, are there going to be some procedures changed, so it would be less complicated to fit into the criteria of this government?

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

Grandparents May Appeal To Social Appeal Committee Or Regional Superintendent

HON. BRUCE McLAUGHLIN: Yes, Mr. Chairman. When that situation occurs, the social workers should be realizing the circumstance and reacting to it. If that is not happening, there are opportunities for the grandparents to either appeal to the social appeal committee in the community or, if such does not exist, to appeal through the regional superintendent, as I outlined earlier to one of the other Members. In a circumstance like that, where the reality of the situation exists and something has to be done, the department should be reacting in that manner. Thank you.

CHAIRMAN (Mr. Wah-Shee): Administration services. Mr. Paniloo.

Motion To Recommend That Social Workers In Smaller Communities Start Working Five Days A Week, Eight Hours A Day

MR. PANILOO: (Translation) Thank you, Mr. Chairman. I would like to make a motion at this time. It is not translated into English. I move that Social Services in smaller communities, the workers in the smaller communities, work five days a week and work eight hours a day. That is my motion.

CHAIRMAN (Mr. Wah-Shee): Thank you, Mr. Paniloo. We will take a five minute break and get it translated from Inuktitut into English.

---SHORT RECESS

CHAIRMAN (Mr. Wah-Shee): The committee will come to order. For the benefit of the committee, I will read the motion moved by Mr. Paniloo. I move that this committee recommend that the social workers in the smaller communities start working five days a week, eight hours a day. Mr. Paniloo, your motion is in order. To the motion. Mr. Paniloo.

MR. PANILOO: (Translation) Thank you, Mr. Chairman. Although the social workers work diligently in smaller communities, I am making this motion for this reason. The Inuit need help -- native people or white people -- for their problems. In smaller communities the social workers work four days a week and it does not seem to accomplish very much. The people that attempt suicide will need a lot of help from the social workers, but they do not have enough hours to help them during the day. I am making this motion that this rule be followed throughout the NWT, if there is this same problem in other communities as well, where they only work four hours a day. The social workers are looking after drunks, people with alcohol problems and they look after social assistance, which they are doing very well. But since they follow the hours that they can work, they never can finish their job. In larger communities there are more than one social worker, but in smaller communities I think there should be more hours allowed for them to work. That is my only reason for making this motion. Thank you.

CHAIRMAN (Mr. Wah-Shee): To the motion. Mr. McCallum.

MR. MCCALLUM: Thank you, Mr. Chairman. I note that in a part of the O and M within the administration services, for the direct program delivery task there is an addition of five PYs that the department is asking for our approval of. These PYs, as I understand it, are going out to the regions. I am not sure whether the mover of the motion is talking about, going to particular communities or asking for increased social workers in the communities or a full-time social worker. Perhaps it would be advantageous, Mr. Chairman, if the Minister would indicate to us where these five PYs are going. Is there one going to each region, which I doubt? I expect that they are going to other regions such as the Baffin -- these additional five PYs and over a quarter of a million dollars going out into the regions.

If, in fact, there is this addition, can the request of the Member be accommodated through the proposed addition of five PYs and the \$260,000-odd that are going there? I am not against putting people into the smaller communities if the need arises, but I would expect, Mr. Chairman, that the department has identified a need for an additional five PYs here to go out into the regions. I would hope that the department is not providing them simply to the regional centre, but that these PYs are going out into various communities either as full-time social workers or in the instance that the Member has raised in his motion, to increase the hours of the existing people. In other words, these five PYs could be broken down into an additional 10 half-time workers, or whatever. It would likely generate out of the five PYs, six people or more under the present financial arrangement. So I wonder if the Minister could comment on it in relation to the additional five PYs and try to put it in the context of the motion. Thank you.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. Minister.

Department Hopes To Accommodate Problem In Broughton Island

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The five person years are going, three into the Baffin and two into the Keewatin. This is to establish half-year positions in some communities where there is no social worker at present and to put additional services into some other communities where there is a larger case load. But particularly, none of these positions that are listed here are anticipated to go to, I believe it is Broughton Island, where there is a half-year position right now. As I said to the Member in an answer the other day -- I believe it was to a written or oral question -- we hope to find a way within the Baffin to accommodate the problem in Broughton Island. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. McCallum, to the motion.

MR. MCCALLUM: Thank you, Mr. Chairman. The motion I have before me recommends that the social workers in the smaller communities start working five days a week, eight hours a day. There is nothing in here that relates to Broughton Island. I would expect that if the department has recognized their need and agrees with the need that the Member has put forward, then in the smaller communities where there is a need -- if Broughton Island happens to be one of the areas that has a

need -- surely, those five PYs, three of which are going to the Baffin now, could accommodate the wishes of the Member within his motion. But there is nothing in the motion that relates to a particular community; it simply says "smaller communities".

I do not expect that the department will put them in all communities. Otherwise they would have come to us with a number greater than five PYs. The department and/or the government have never been hesitant in asking us to approve X number of PYs in any one year; therefore the need they have identified cannot be similar to the need that is identified by the Member. But surely if it requires, in particular areas, that the department would only put these people in areas where there is an identifiable need for full-time social workers, it would seem to me that of the three that go to the Baffin, they could be identified as meeting the need of the Member through his motion but, again, the motion simply says "in smaller communities".

Member Has Difficulty Increasing Supply Of PYs

I have some difficulty with that motion as it is now. If it is in relation to a particular need that the Member has identified and the department agrees, if he can recommend that they reassess the need, then I have no difficulty approving it within the complement that they have already asked for. My concern with the total government is that there are quite a few positions that are not necessary and we keep asking for more PYs being brought on. Surely there has to be some way of reconciling the need and the demand with the supply that is there. I have some difficulty increasing the supply of PYs. If the department has addressed the social service delivery deficiencies in the Baffin and Keewatin communities as one of their objectives for the year by identifying that there should be five additional PYs, I would expect that the Member's concern would be met by that particular address. If in fact the department can handle the recommendation that is being made within the existing five PYs that are going to the Baffin and Keewatin, then I have no difficulty with that at the present time. I may be the only one who has difficulty with the total but I have some difficulty increasing it even more than that particular number. Thank you.

CHAIRMAN (Mr. Wah-Shee): Thank you. To the motion. Mr. Minister.

Social Workers On Call Evenings And Weekends

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. I think I should point out that I believe what the Member's motion is suggesting is that there should be full-time workers in all the communities and with the additional five PYs this year, we are working toward that but you have to remember that some communities had no positions, so we are establishing half-year positions in some of those communities which did not have any service at all. Members should also realize that whether there is a full-time social worker or a half-time social worker, they are on call evenings and weekends and that if they are called out, overtime money is paid to them if they are full-time and additional hours are paid to them if they are half-time. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Wah-Shee): Thank you. To the motion. Mr. Arlooktoo.

MR. ARLOOKTOO: (Translation) Thank you, Mr. Chairman. I would like to be in support of the motion but in other, smaller communities I do not think they should be working full time. In a community such as mine, the social worker works four hours a day and the government liaison officer works about the same number of hours in yet another smaller community. But maybe, for instance, in Clyde River or in Broughton Island, seeing that they are more populated, maybe they could increase the hours a bit, but I do not think it should be directed to all the communities in the NWT because I feel that this is going to cost a lot of money and in other smaller communities, if they have that many hours to work, they still do not have all that much to do in some of the communities. For that reason, I tend to agree with Arnold McCallum and maybe state in which communities they should be working eight hours a day, five days a week. Maybe the mover of that motion can amend that accordingly, to state which communities. Because it would be useless if all the social workers were given eight hour days, five days a week. Maybe the mover of the motion can state which communities should be working that number of hours. I know there are not too many jobs for people in the NWT, especially in the communities. It is nice to see the hours being increased but I feel for social workers to work that many hours when they do not have that much to do -- maybe the mover of the motion can amend the motion to state which communities should have their social workers working eight hours a day, five days a week. If the communities could be named, maybe I could support the motion.

CHAIRMAN (Mr. Wah-Shee): Mr. Arlooktoo, the mover cannot amend his motion, but somebody else can move the amendment to the motion. To the motion. Mr. Arlooktoo.

Motion To Amend Motion To Recommend That Social Workers In Smaller Communities Start Working Five Days A Week, Eight Hours A Day

MR. ARLOOKTOO: (Translation) I would like to amend the motion and state the names of the communities that the mover would like: Clyde River and Broughton Island. Leave those communities for the social worker to work eight hours a day, five days a week. That is my amendment. Thank you.

CHAIRMAN (Mr. Wah-Shee): I will read the amendment to the motion: I move that this committee recommend that the social workers in Clyde River and Broughton Island start working five days a week, eight hours a day. Is that correct? Mr. Arlooktoo, your amendment is in order. To the amendment. Do I hear question? The question has been called to the amendment. All those in favour? Opposed, if any? The amendment is carried.

---Carried

Motion To Recommend That Social Workers In Smaller Communities Start Working Five Days A Week, Eight Hours A Day, Carried As Amended

To the motion as amended. Question has been called. All those in favour? Opposed, if any? The motion as amended is carried.

---Carried

Administration services, total O and M. Mr. McCallum.

MR. McCALLUM: Mr. Chairman, I was not sure you were on activity one, I thought you were on general comments. I have some concerns with this. If it is on administration services, I want to raise a question on it and that is in relation to task 1215 in administration services -- policy, planning and support services. I find that in here there is a contribution increase to the town of Iqaluit for increases to the social assistance scale. I expect that that is on the same basis as the Minister has increased the social assistance throughout the Territories. There are rate increases, taking inflation into consideration, for \$141,000 and then it says the contribution is increased for the young offenders program, for \$55,000. My question is, why is this money here when there is no other money in the budget identified with the Young Offenders Act? Why would that money not come out of what the department anticipates getting from the young offenders supplementary which will involve not only O and M but I expect capital as well?

Social Assistance Scale And Rate Increases

If I could, Mr. Chairman, in addition to that and relating to the rate increase mentioned in the Minister's opening remarks when he said that there had been a major review of the social assistance scales and food rates, resulting in an implementation of scales for those two areas, effective last year. I do not want to bring that up again. The proposed budget reflects a second rate that is effective April 1st. Can I have an indication from the Minister on this, as to what kind of an increase we are talking about that will come into effect on April 1st? What is the projected volume growth that he is basing these additional moneys on? The data I expect is simply because of the anticipated results of an economic downturn. What kind of pertinent data does he have? Along with that, of course, the Minister has indicated in his opening remarks, Mr. Chairman, that he felt that there was a need to ensure that territorial residents forced to rely on social assistance are able to receive a more adequate allowance for basic needs of food and clothing. Again, within his opening remarks, as I understand it, he did not indicate to us what that increase would be. I would be concerned with what the amount of the increase is, to reflect that on a percentage, or whether there is an increase in the data the department has, to suggest that it is not only going to be an increase in the rate but an increase in the volume and the need to support the extended families, community groups, to enable the elderly to receive needed home support and personal care services. And again, without getting into it, the Minister had not, that I know of, indicated any increase or what the increase would have been.

I want to relate one final thing in this whole business of policy, planning and support because we are in here talking about an existing community having the responsibility for providing social services. In the Minister's opening remarks, the Minister indicated as well that one of the things that the department is presently doing is undertaking discussions with several communities in the Territories, with the idea of negotiating with them to take over or assume a greater responsibility for participating in or delivering social service programs. I would like to have some idea of what areas or communities we are talking about. Who are involved and what is the status of these negotiations? Are there some that they are actively pursuing this with or some that they are contemplating? What is on? I appreciate, Mr. Chairman, that I have asked questions but I thought we were on our opening comments on the O and M. Thank you.

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

Funding Allocated To Iqaluit

HON. BRUCE McLAUGHLIN: Yes, it is in regard to the questions and comments the Member had in the administration area. The town of Iqaluit performs the delivery of social services for us in the community and part of that includes the programs under the Young Offenders Act. So \$55,000 is what we are giving to them to reflect that cost which they incur in that area.

Also under the social assistance rate and scale increases, that is because of increased amounts which are generally going to be given out, due to the overall -- I think it is an 11 per cent -- increase in order to bring the food basket costs closer to reality. Members should be aware that this money, although it is allocated to Iqaluit, is not expended for finance and administration purposes; it does not mean that the town can use it for any purposes they deem. We try to give them in their budget the amount of money they are going to require. If social assistance goes up or down in Iqaluit, they may lapse or have a surplus of money, which we do not allow them to retain. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Wah-Shee): Thank you. We are in budget detail. Mr. Minister.

HON. BRUCE McLAUGHLIN: Also under administration he asked about other communities. We are in negotiation with Coral Harbour, Snowdrift, Fort Simpson and Fort Providence -- four communities that have indicated that they would be interested in devolution of social services in some shape or form.

CHAIRMAN (Mr. Wah-Shee): Administration services. Mr. McCallum.

MR. McCALLUM: Thank you, Mr. Chairman. I understand then, from the Minister, that this is the first time that the young offenders moneys are being given to the town of Iqaluit, because that forms part and parcel of the total delivery of social services. Is this an additional amount, as he said, or is this the first time that the town of Iqaluit gets this particular financing?

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, \$55,000 is being given to them to recognize the costs which they incurred under that area last year for which we did not have any funds, but they actually incurred those costs because they became involved in the young offenders program and we are giving them \$55,000 this year as well, so, basically we have negotiated with them what they felt were extra costs incurred by them because of the Young Offenders Act last year. We are agreeing to that \$55,000 and this year we are putting it in the budget for them, so there is a total of \$110,000 -- \$55,000 for last year and \$55,000 for this year. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. McCallum.

MR. McCALLUM: Thank you, Mr. Chairman. Well, perhaps the Minister could indicate to me why this money does not form part and parcel of the total cost of the Young Offenders Act? Why are you giving only the town of Iqaluit recognition that it is going to cost -- now, I recognize that the town of Iqaluit is the only community that I know of that is involved with the Government of the Northwest Territories to deliver social services but why is this the only area that we see in this budget relating to young offenders? Why does not that money come out of the young offenders money that you are negotiating with the federal government to provide, at the present time -- or share or whatever it is? I find it difficult to see that as we get along and talk about the young offenders

money, there is nothing there, it will be coming later. But here, as far as the town of Iqaluit is concerned, you are dedicating \$110,000 of young offenders money -- that is the only place in the budget. Why is it not within the total amount of money that you are looking for in terms of young offenders?

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. Minister.

Funding Increase To Cover Extra Workload

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. All of the social workers in the communities deal with the Young Offenders Act and they are in the budget -- the person years for social workers are in the budget, as well as the dollars related to their salaries. The part that is not in the budget is the operation of homes and counselling and specialty services. All the social workers in all the communities in some way end up dealing with the Young Offenders Act and the three or four social workers employed by the town of Iqaluit have to deal with the young offenders workload in the same manner, so this \$55,000 acknowledges that extra administration and case work that has to be done by their social workers, so that is why it is there. It is basically the town's extra costs for administering the social services program because of young offenders. Just as any one of our social workers in any one of the communities has a bigger workload now than they used to because of the Young Offenders Act, so do the social workers in Iqaluit and this will allow them to hire the additional staff in order to carry that out. You have to realize that our social workers previously dealt with people under the Juvenile Delinquents Act, too, but the Young Offenders Act causes us extra costs over and above what we were normally spending in child welfare and so that part of the budget is not shown in here, the operation of secure and open custody homes for young offenders, plus counselling services, etc. This is just to acknowledge that the social workers in Iqaluit have an extra case load because of the Young Offenders Act and therefore they require more staff and people to deal with the problem. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Wah-Shee): Thank you. We will take a 15 minute coffee break.

---SHORT RECESS

CHAIRMAN (Mr. Erkloo): The committee will now come to order. We are on the administration services. Mr. McCallum.

Inclusion Of Young Offenders Funding In Iqaluit Contribution

MR. McCALLUM: Thank you, Mr. Chairman. On the business of the young offenders program, the Minister is saying the reason why it is in here now -- and this is the only place that it is in -- is because under this agreement the town of Iqaluit required X amount of dollars last year for it. And because it is an agreement that is why it is put in here this time, with the addition of another \$55,000 that the town must have indicated to them that they would require, given the experience of having had it for a year or two years, for however long. That is the only reason that I can see why it is there. I would have thought, when we were dealing with the young offenders money, it would have all come together.

There must be some kind of a formula -- and I appreciate, Mr. Chairman, the social workers and what they have done over the years under the Juvenile Delinquents Act and the Young Offenders Act. I had first-hand knowledge so I appreciate it. I know very well something about it -- maybe not much. There must be some formula whereby for social workers, whether they are under a contract or whether they are with the department, the department recognizes a certain percentage of time, effort, energy, etc., etc., is dedicated to looking after young offenders, if in fact they were able to give the town of Iqaluit twice as much money as they had. They had \$55,000 and now they are saying, "Well, we want that \$55,000 but we want \$55,000 more." So there must be some kind of a formula around that suggests that a social worker somewhere within the Territories will spend that amount of time given the incidence of youth involved with it.

All I was wanting to know was why this money was where it is. Why is it not in the total amount of what it is costing for young offenders? Now, the simple answer to that is, "Well, we have a contract with them, and that formed part of the contract and we did not want to take it out. We are simply going to enhance it because this is what they told us, based on some kind of recommendation." That is all I wanted to know. I just wanted to know why it was in here and why it is not in the total amount of the young offenders money.

I asked as well, Mr. Chairman, what kind of support would be given to extended care for the elderly. Again, one of the questions they talk about was the rate increase on social services. The Minister said it was 11 per cent. Can the Minister indicate to me how that 11 per cent compares with the percentage that he brought in last year, and by last year, I mean the budget year 1986-87? Is it more than that previous year or is it less? How was it decided to increase by 11 per cent?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. I was under the impression that we were on administration.

CHAIRMAN (Mr. Erkloo): Yes, we are. Mr. McCallum, the question is on administration services on page 15.10. Mr. McCallum.

MR. McCALLUM: In administration services under the task, policy, planning and support, the issue of social assistance scale and rate increases to the town of Iqaluit is noted there, so also is the young offenders program. I could have asked questions about foster home care which is under the same thing, but I did not. So I am relating the increases given to the town of Iqaluit under social assistance scale and rate increases and why the money was under young offenders. I do not believe my questions are out of order, Mr. Chairman, unless you want to rule so.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

Justification Of Increases In Contribution To Iqaluit

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. What I want to do is just reiterate on the \$55,000 first of all. The \$55,000 is basically to acknowledge the fact that the town of Iqaluit in administering social services requires more staff. The justification for that is that the Young Offenders Act requires social workers to do a lot of that work, as part of their day to day duties, just as all social workers do. So basically what we are doing is recognizing that there is more work required to administer social services in Iqaluit. So what we are doing is acknowledging that. Last year they had an overexpenditure in that area, so we are paying that back to them and then we are giving them \$55,000 in the base of their contract to acknowledge those extra hours and work that is required. So that would clear that up.

The other thing is the \$76,000 which, as I said before, reflects the increase in both rates and scale and does include the fact that we are going up on the food allowance from 11 per cent. I also want to make it clear that that is what we put in their budget for them, but if financial assistance requirements should turn out to be less than we previously considered or more than we previously considered, the funds will be allocated or not spent if the other side turns out. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. McCallum.

MR. McCALLUM: Does the \$55,000 mean to pay for the existing personnel or does it increase the number of people involved with social work in the town of Iqaluit? Is it not a concern to the Minister that they simply make a contribution to them and they hire as many people as they want?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Yes, that is basically the situation. The town of Iqaluit has a contract to deliver social services in the community. In order for them to get a change to their contract, they have to justify why they want that change. They have convinced us that they need more staff and the main part of their justification is the extra work caused for social workers by the Young Offenders Act, not the actual young offenders programs themselves. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Mr. McCallum.

MR. McCALLUM: In relation to the 11 per cent increase in the social assistance scale and rate, how does that relate to the increase that the Minister has indicated will come into effect on April 1st, throughout the rest of the Territories? Are all rates increased 11 per cent or is it only an 11 per cent of the amount of money within the contract given to the town of Iqaluit for this particular activity?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

Increase In Food Allowance Will Vary By Community

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The 11 per cent increase that is in the budget for food allowance is an 11 per cent total increase being allowed for the expenditure on food in social assistance payments in the whole Territories. The actual amount of the increase in communities will differ because of where they are on the rate scale situation. So, in some communities that might be a six or seven per cent increase, while in other communities, that might turn into a 15 per cent increase. But basically the total amount of money being allowed in the budget for the expenditure on food has been increased by 11 per cent. So, the rate scale adjustments that are taking place across the Territories also affect the Iqaluit community on its rate and scale adjustment and that is reflected in the \$76,000 that is being allotted to them.

CHAIRMAN (Mr. Erkloo): Thank you. Administration services, O and M, \$9,526,000. Agreed? Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, I just wanted to ask a general question on the administration services. In line with some of the statements that were previously made by the Minister of Health and Social Services in terms of loss of staff to other positions, particularly in citing his case in Baffin Region, he made the statement that these were not the only cases and not the only regions that were affected. Were these losses from one full-time position to another? I find it difficult to believe that a janitor would get more than a social service worker. So I assume that what was stated was that they were from part-time positions to other full-time positions. But I would like a clarification on that.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

Reasons For Losing Staff In Communities

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. It has been indicated to me by people in the field that there are two factors contributing to losing staff. In communities where we have a half-time person only, that person, when offered a full-time job, whether it be executive liaison officer with the government or a dog control officer with the hamlet or a janitor in the school, is taking that job. And the other situation is that some of the social workers, because they have very little professional training or experience, are receiving a salary at the very bottom of the scale so that in those cases the social worker's salary in the community is not very competitive with the other jobs and so those people will often leave a full-time position with us in Social Services, when they are paid at the lower part of the scale, to go to another type of job where maybe the work is physically harder, or something like that, and the wages are more. So there are sort of two situations that have been described to me by regional superintendents and supervisors as to why our staff are leaving our department. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Ms Cournoyea.

MS COURNOYEA: Yes, Mr. Chairman. I realize that explanation but the question that I did ask is, were these particular positions that he cited half-time positions going to full-time positions?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, as I indicated in the first part of the answer that I just gave, one of the problems is social workers leaving half-time positions to take on full-time positions with other departments or other levels of government. But, when I was talking to the regional superintendent in Baffin, she did not specify which particular communities to me, so I am not sure whether she was talking about, in this case, half-time positions or not. But she did say she lost staff in her region to those other types of jobs. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Ms Cournoyea.

MS COURNOYEA: Yes, Mr. Chairman, then I take it that the Minister does not know whether they were half-time positions that were lost to full-time positions. In regard to the front line employees of this government and the fact that, I believe Social Services did go through a program evaluation for the department -- I believe that it was one of the departments that volunteered to go through that process. I worked closely with a number of the staff at the regional and community level and

they felt that that was a very good exercise for them in terms of determining their position and where they should fit within the government structure, in understanding the processes and procedures and in evaluating their own positions. So there was support for that evaluation process. But one of the questions is, once this evaluation has taken place -- and I believe that it is quite far advanced in the Inuvik Region, particularly with people I know -- is there some thought to the general principle of looking at the front line positions at a community level as being at a higher step of remuneration because of the kind of work that they do?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

Review To Determine If Salary Commensurate With Job Performed

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. I think I indicated earlier, on Friday when general comments were going on, that I have asked Mr. Pedersen, the Minister responsible for Personnel, if there can be a -- I think it is called a standards classification review, done of social workers to see if their salary is commensurate with the type of job they are now performing. I think what I said was that in the past, social workers were primarily concerned with the giving out of financial assistance payments but now with the Young Offenders Act and child abuse and spousal assault programs being highlighted in people's minds and more cases being reported, these people are now being required to do much more comprehensive and more stressful jobs than they were before and that is the reason I have indicated to the Minister of Personnel as to why I would like this review done.

The other part of her question was dealing -- I think she is indicating that we had done this performance measurement review in our department and one of the results of that is that my department has come to me and said that more decision making should be occurring in the field and responsibility for the input down to the community should possibly not be done at headquarters as much as it was in the past but they should be delegated out so that, yes, in that case, the front line social workers and their supervisors would, in fact, have more responsibility than they do now. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, on the performance measurement review, it appeared to me, and my understanding of the whole process was that it was to look at the various job functions, the objective of the job functions and how people performed according to those job functions and whether the job functions fitted their actual daily work that they were required to do -- that was my understanding. Why at this point in time would you go to the Minister of Personnel when you have already done that and you should be in a position to make those recommendations yourself?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Yes, Mr. Chairman, I wrote a letter to the Minister asking for that to be done. The department has at the same time put a proposal forth to the department to reflect our concerns in that area. We are waiting for a response from Personnel. Thank you.

CHAIRMAN (Mr. Erkloo): Ms Cournoyea.

MS COURNOYEA: Yes, Mr. Chairman. In that performance evaluation or measurement review, were there various positions, as well, stating the objectives and the job references of some positions within Social Services, that could be downgraded because at one time those positions were more important than they are today?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, I believe that is also possibly true but I would like to have my deputy minister answer that more comprehensively.

CHAIRMAN (Mr. Erkloo): Mr. Cowcill.

Approval Of Personnel Department Required

MR. COWCILL: Thank you. The classification standard review which was completed within the department applied to community social service workers, child care workers and also community correctional officers. The purpose of this review was to accurately describe the current duties of

each of the respective positions as well as supervisory and management positions up the line in each program area. This proposal has resulted in some positions having additional responsibilities and other positions having lesser responsibilities. A total package has been presented to the Department of Personnel for classification standard review. We require the approval of the Department of Personnel before we can implement the new standards and job descriptions proposed for each of these categories.

CHAIRMAN (Mr. Erkloo): Ms Cournoyea.

MS COURNOYEA: Then it is my understanding that that package is put together and is awaiting evaluation from the Department of Personnel. Were there any positions that were rendered redundant and should not be kept in place any further?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

Positions As Well As Restructurings Within Department Involved

HON. BRUCE McLAUGHLIN: Mr. Chairman, there are two things at issue here. One is the positions that my deputy minister just described and reviewing those particular positions and job descriptions. The other thing is that in the performance measurement process, the whole department was looked at, and its aims and objectives, and there are contemplated restructurings because of that. I would like to ask my deputy minister to respond more in depth on that.

CHAIRMAN (Mr. Erkloo): Mr. Cowcill.

MR. COWCILL: Thank you. The restructuring process within the department has been under way over the past year and it has involved consultation with all of our staff at the supervisory and superintendent level, as well as co-ordinators and chiefs in headquarters. Input has been solicited from front line workers as well, through their supervisors. The proposal is just about ready to come before our Minister for his consideration and if approved, it will result in certain changes in the department. One change will be to provide more specialized support services to the front line social workers out in the regions and this is to be accomplished by establishing, within our existing budget allocations, specialist support positions.

Secondly, at the headquarters level we are looking at ways in which the statutory authorities which are currently held by several positions in headquarters might be looked after in another fashion which would ensure that statutory authority and line authority in the department are invested in the same individuals. The restructuring process will result in, if approved, again, the discontinuance of some positions and establishment of others. Again, all within our existing budget and person year allocation.

CHAIRMAN (Mr. Erkloo): Thank you. Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, in the matter of social service committees at a community level, has the department looked at the consolidation of a number of those? If you have, where is it in the process and what are the recommendations in that area?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

Devolution Paper Will Give Options In Delivery Of Social Services

HON. BRUCE McLAUGHLIN: Yes, Mr. Chairman. As I indicated to a couple of the Members previously this afternoon, we have a devolution paper coming forward that will give us a document that will give communities the opportunity to look at different options that they could have in the delivery of social services. The idea would be to pool, under one committee, the several different responsibilities that are put into committees in the community right now -- for example, youth justice committees, social assistance appeal committees, etc. which are created by this department. The idea would be to put it under the umbrella of one committee in the community and, hopefully, that that committee would somehow, either by by-law or some other way, be connected with the local community council. Thank you.

CHAIRMAN (Mr. Erkloo): Ms Cournoyea.

MS COURNOYEA: In relation to that particular question, just how far away is that? And as well, in the delivery system of corrections to the Inuvik Region and the young offenders, the corrections centre particularly has been batted around back and forth and where is that sitting now? And what is the intention of the department in providing that type of facility along with the young offenders in the Inuvik Region? I guess I am more interested in the region from Inuvik north.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The report that I indicated for the community services committees will be before the Executive probably within a couple of weeks. Hopefully, I will be able to use it and make it available to regional and community workshops as soon as possible after that. And, of course, it would be tabled in the Assembly when we reconvene in May. There are no plans right now as far as adult correctional centres go for the Inuvik Region but there is the plan that Members are aware of, that when we closed the women's correctional centre in Fort Smith, some of those positions were allocated to regional and area community corrections officers positions and that we hoped to establish some community residential facilities in some of the communities. I believe Inuvik would be one of the areas considered. Thank you.

CHAIRMAN (Mr. Erkloo): Thank you. Administration services, total O and M. Mr. McCallum.

MR. McCALLUM: In the administration services, program development, there is a decrease of three person years, their salaries, \$40,000 worth of contributions and \$450,000 of other O and M because the funding is not now a priority. At the same time, because there is a reduction of \$536,000 involved here, the department wants to increase one person for secretarial work because there is an increased workload. How do you reconcile getting rid of something with the salaries, the PYs, the O and M, and the contributions of \$643,000 and then ask for another secretary because the workload is increased?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. Of those three person years, two were under the youth initiatives, which was a one year priority funding, and the other was for a person year to do the devolution paper which we have done in-house without utilizing that person year. The Member should realize that the two person years and, I believe, \$100,000 that was in priority for youth initiatives, are being more than covered off by our making \$200,000 available to ADCC for alcohol and drug projects specifically involving youth. Thank you, Mr. Chairman.

Administration Services, Total O And M, Agreed

CHAIRMAN (Mr. Erkloo): Thank you. Administration services, total O and M, \$9,526,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Family And Children's Services, Total O And M

CHAIRMAN (Mr. Erkloo): Family and children's services, total O and M, \$7,578,000. Agreed? Mr. McCallum.

MR. McCALLUM: Thank you, Mr. Chairman. The increase here that referred to -- we passed the motion in capital -- of a little over a million dollars. Is that all for increased costs at the institution in Calgary? Does all this money, the \$1.87 million that you are increasing, go there? Or is there money in other places?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, it is largely due to the treatment centres that the Member describes. In addition, it is also foster care rate increases. We increased the foster care rates because we were having difficulties placing people in foster care, children in foster care. We are not dealing with the same clientele any more in that area. Before, there were a lot of very young children, whom families were more willing to take care of and were more than likely to adopt in the end, as well. Now, a lot of the children who are wards, who require foster care are older and more

difficult to deal with. So we had to increase foster rates in order to get people to take those children. So it is basically treatment and foster care increases that have caused that million dollar increase. Thank you, Mr. Chairman.

Family And Children's Services, Total O And M, Agreed

CHAIRMAN (Mr. Erkloo): Family and children's services, total O and M, \$7,578,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Correction Services, Total O And M

CHAIRMAN (Mr. Erkloo): Correction services, total O and M, \$9,255,000. Mrs. Lawrence.

MRS. LAWRENCE: Thank you, Mr. Chairman. Under the correction services, what kind of program do they offer to inmates? Are they allowed to upgrade while they are in there? Or is it left up to them to decide? What kind of constructive program is set as far as upgrading goes in these institutions?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Yes, Mr. Chairman. There are upgrading courses offered. In fact, Members went on a tour with me last year out to the Yellowknife Correctional Centre and realized that in the trailer units behind the correctional centre, there was a classroom in which upgrading was being offered. We are not able to make anybody take those courses but it is encouraged and several inmates who are in there for lengthy sentences have had the opportunity to upgrade themselves two or three or, in some cases, even several grades while they have been there. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Appaqaq.

Need for Rehabilitation Assistance

MR. APPAQAQ: (Translation) Thank you, Mr. Chairman. On the information section I have some questions. Some people request help after they had been in the penitentiary for one year or two years or three years. It is always nice to get them back but we worry about whether they have improved their habits and if they have rehabilitated to society. It is very good to see them improve but quite a few of the young people have to return to the penitentiary, to the correctional centre. Is there any way of trying to prevent that from happening? I have asked before whether after they come out of the correctional centre, there can be services to help them to adapt to society after they have come home to their communities. This is the part that we worry about.

It is very difficult to find out how we can help them. They seem to want to stay home and not get involved in community affairs or recreation and so they have a tendency to return to the correctional centre. I stated my concern last year or the year before, whether there could be some services available to introduce them back to the native community where they can go hunting. I have asked Social Services and they said it was very possible to get them back into their own society. But we have never seen such funding available in Sanikiluaq, especially in our community. That happens quite often. We are very pleased to see them back but they seem to have trouble adjusting back to the society in our community. This is our concern. They should be kept informed of their community and taught to be more concerned about their community affairs, or have counselling available or training about hunting, carving, or any kind of livelihood that they can have at home.

People who are not able to work and get into the wage economy usually have trouble adjusting, although they are very good in our community. I am just reading the statements made in the information section. If there is no money available for local programs and if the social workers are not told how to look after people that are on parole, it is very difficult to figure out if they are going to adjust to their community. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

Sentences For Young Adult Offenders Usually Short

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The Member has covered quite a bit of ground there. I will say that in corrections, one of the difficulties that we have, especially with the younger adult offenders, is that the sentences are usually very short. They may be in custody only a month or two and during that period of time there is not much opportunity for real correction to occur, whereas if you have a prisoner for a year or so, then you can do a few interventions with them, such as upgrading courses or getting them to become interested in a particular job that they could maybe get once they get out of the facility. So we have that problem.

There are on-the-land programs in the Baffin Correctional Centre which prisoners can volunteer to participate in. But once again I have to reiterate that when persons are sentenced, the main part of the sentence is that you are taking their freedom away. We are not allowed to force people to do anything. So if they just want to sit in their cells and pass the time away, that is their right. If they do not want to become involved in any of the programs in the facility, we cannot force them.

The other thing is that we are trying to make some efforts for the first time with community corrections. We have allocated some person years for that and one would hope that we can establish a little follow-up with offenders that are released into the community by having these community corrections officers contact social workers in the communities and there can be a little bit of follow-up done on these cases, which may help. But I have to admit that it is just a small first step we are taking. I cannot promise any big changes right away. But we are, for the first time, going to attempt to do some community corrections, because we have some actual person years dedicated to that now.

Correction Services, Total O And M, Agreed

CHAIRMAN (Mr. Erkloo): Thank you. Correction services, total O and M, \$9,255,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Alcohol And Drug Services, Total O And M, Agreed

CHAIRMAN (Mr. Erkloo): Alcohol and drug services, total O and M, \$2,840,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Aged And Handicapped Services, Total O And M, Agreed

CHAIRMAN (Mr. Erkloo): Aged and handicapped services, total O and M, \$4,452,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Financial Assistance Services, Total O And M, Agreed

CHAIRMAN (Mr. Erkloo): Financial assistance services, total O and M, \$17,432,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Family Violence Prevention Services, Total O And M

CHAIRMAN (Mr. Erkloo): Family violence prevention services, total O and M. Mr. MacQuarrie.

MR. MacQUARRIE: Thank you, Mr. Chairman. I notice that last year there was a total of \$1,217,000 allocated for family violence prevention services or spousal assault services, as they were called at that time. Could I ask whether all of that money was spent on providing those kinds of services?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. No, all the funds there were not spent. The first difficulty was in getting a person to run the program, after the budget was approved. I was interested in making a direct appointment but I was talked into advertising the position and we ended up hiring the person whom I wanted to directly appoint. That cost us about three months there and by the time we got the policies, etc., approved for the actual spending of the funds, we lost between four and five months. So I think there is going to be around \$700,000 lapsed in that area, I believe.

CHAIRMAN (Mr. Erkloo): Mr. MacQuarrie.

MR. MacQUARRIE: The money was to be spent largely, I gather, once the structure was in place, to fund proposals that came in from communities. So could I ask the Minister how many community initiatives were funded during the year and what range of communities?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The two major projects were in Yellowknife and Iqaluit. As well, we were able to get established in the communities of Fort Smith, Tuktoyaktuk, Inuvik, Hay River, Fort Providence, the Dene Nation in Yellowknife and Rankin Inlet, where funds were allocated for the year. Thank you.

CHAIRMAN (Mr. Erkloo): Mr. MacQuarrie.

MR. MacQUARRIE: I would certainly be the last one to advocate that just because money was there it ought to be spent. I do not think that is necessarily wise, but I will ask whether there were proposals received that were not funded and if so, could I hear what the reasons were? Do you have parameters that are well-known to groups submitting project proposals which, I guess if their proposal does not fit those parameters, are not going to be eligible? But are there some that appear to fit the parameters but for some reason you decide not to fund?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, those were the projects that funds were committed to during this fiscal year. I will have to ask my officials if there were any proposals that came in that were turned down. Thank you.

CHAIRMAN (Mr. Erkloo): Mr. Cowcill.

MR. COWCILL: Thank you, Mr. Chairman. I am not aware of any proposals that have been turned down. Certainly it was necessary in a number of instances to go through a review process so that some of the proposals received fitted into the general policy guidelines developed, but I am not aware of any specific proposal that was denied.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, I think what the Member should realize, too, is that for the staff that we did hire, part of their job was to help communities with their proposals, so that if a proposal came in, even though it was not in the right shape and form to start with, if the department thought that there was a real need for that program, our staff helped those people get their proposals in the order that was required in order for them to be acknowledged in this year's budget. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Mr. MacQuarrie.

Reasons For Lapsing Of Funds

MR. MacQUARRIE: So I gather that in conducting the review of the proposals, time would have elapsed, and then perhaps some did not get established as soon as they might have -- that was part of the problem. Well, yes, I see nods indicating yes, that that is the problem. If that is the case, then it seems, with the \$700,000 lapse, that essentially all of the proposals that were submitted were either funded at some point or another, some of them immediately and some only after review. Or are you saying that the lapse is not entirely accountable to administrative difficulties, but rather that there were not, I guess, proposals that would have required the use of all that money? Is that the case?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, the amount of funds that we had budgeted last year for O and M, we are budgeting that same amount this year, with the idea that there will be programs in place in those communities for the full year. So last year the two main reasons for lapsing were that we did not have staff in place to develop the programs and then once the programs came in or requests came in for funding, we had to help some of the communities get their proposals into a shape that made sense. So those are the two reasons for the lapsing of the money. Now that those programs are up and running, we expect them to continue this fiscal year and we expect to spend the full budget this year. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Mr. MacQuarrie.

MR. MacQUARRIE: I gather that new proposals are still welcome. What are the parameters generally that are outlined in order for groups to be successful in receiving this funding?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, basically the departments acknowledge the requirement for a full-out all-services operation; one in the East and one in the West, which is primarily the YWCA in Yellowknife and the Aggvik Society in Iqaluit. But we also realize that in other communities there are small programs required and a lot of those have been operated by existing volunteer organizations or societies that operate other health or social services related projects and they are taking this on as an additional task with some additional staff and program money being required. But only in Yellowknife and Iqaluit do we have a large all-services program dedicated specifically to this departmental objective.

Also, in small communities where there is a history of cases, we are proposing that there will be at least a safe home established. So that, basically, historical data showing that there is a problem in a community, I think are the main criteria that have to be considered and if the community has the desire to do something but does not have the wherewithal to put a proper proposal together, it is part of the job of our staff at headquarters to help them accomplish that. So that if there is really a need, we will help the community put the proposal together, if they ask us for help. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Mr. MacQuarrie.

Parameters Defining Elegibility For Funding

MR. MacQUARRIE: I am still not entirely clear on what the parameters are, whether you can get funding or not. The last statement seemed to imply that the action somehow had to be directed after the fact and yet I notice family violence prevention services, so if there are groups that are trying to perform an educational function and are requesting funds to support that effort, would it fit within the parameters and would it be considered for support under this program?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Yes, Mr. Chairman, I guess there are two parameters. One is in communities where there is a history of cases; the community would put forth a proposal to have an ongoing program to deal with at least the cases that are in existence already in the community that need addressing. If it is a community that has few or no cases but feels there is a need to prevent them, there would be funding made available for public education type programs in those communities or areas. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Family violence prevention services, total O and M, \$1,697,000. Mr. McCallum.

MR. McCALLUM: Thank you, Mr. Chairman. The salary for this individual or PY was taken from other O and M. Am I to understand that the O and M, then, was enhanced or fat by \$52,000?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The money was taken from other O and M and a person year was established. So the same number of dollars were used but rather than doing it by contracts, etc., it was done by hiring a person to do it. Thank you.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. McCallum.

MR. McCALLUM: Mr. Chairman, why are you then not continuing the same thing? I know the money comes from other O and M to supply the one person year that you are asking to have in this area -- for this one person year, you are taking it out of other O and M. I know that; that is what I said. The money was taken from other O and M. Now, if you were able to take the \$52,000 for the person year, was the other O and M fat by \$52,000? You replied, "No, the money was taken from the O and M -- instead of a contract, we are getting a person." Well, I want to know, why did you not keep the contract going, then?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

Implementation By Additional PY Instead Of Contract

HON. BRUCE McLAUGHLIN: Mr. Chairman, what I indicated was that instead of using contracts to implement the program, we chose to take a person year. So if the Member looks...

MR. McCALLUM: I know that, Mr. Chairman.

HON. BRUCE McLAUGHLIN: Well, I would like to have a chance to finish my answer. If you will look, the wages and salaries have increased from \$55,000 to \$109,000 to reflect that there are now two person years instead of one. And the \$418,000 for O and M has been reduced down to \$328,000. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Thank you. Family violence. Mr. McCallum.

MR. McCALLUM: Mr. Chairman, I can do the addition and subtraction but what I want to know is, what is the reason for asking for a person year, then, if you had it contracted out? You had one person before and it cost you \$55,000 for one PY; this time you are asking for two people and the salaries are going to cost you \$109,000; you had \$100,000 in other O and M and now you have only \$48,000. So you say we are just going to get a PY and put the person in the person year. How did you perform the duty last year?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, as I said, last year we had money in the budget to do this by contract. We had one person year and money to do it by contract and as I indicated, we decided not to do it by contract; we decided to hire a person. During last year we hired a person to do it instead of using a contractor, to make a total of two persons. Originally, we had a person year and money to do a contract but we decided to go with two person years instead so this year we are going as we did last year with two person years. This year it is reflected properly in the budget.

Family Violence Prevention Services, Total O And M, Agreed

CHAIRMAN (Mr. Erkloo): Family violence prevention services, total O and M, \$1,697,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed.

Detail Of Grants And Contributions

CHAIRMAN (Mr. Erkloo): Detail of grants and contributions. Mr. McCallum.

MR. McCALLUM: Mr. Chairman, when we were going through this in standing committee on finance, dealing with family and children's services, we were told at that time that the amount of money in the 1986-87 revised estimates for institutional care simply said \$680,000 but we were told, "Do not believe that, that is going to be wrong because we expect it is going to be \$1,288,000." The question asked then was, where are you going to get it? The answer was, "Well, we have been told by the Financial Management Board that they are expected to find that within their existing budget. They are not going to put in a supplementary request for that money but they are going to try to find it within our department." We had indicated to us then that there would be a major adjustment, obviously in a certain amount of money, and that the \$680,000 or \$688,000 would appear in the main estimates because the department would not be revising it until they found somewhere to find this particular money, but it had not been identified yet. So, Mr. Chairman, if the department is going to find it within their existing budget, that is the present budget, and they are not going to ask for a supp, obviously there had to be some area within the existing budget, that is the 1986-87, that was overfunded the difference between \$688,000 and \$1,288,000, which is roughly \$600,000. Could the Minister indicate to me, has he found an area where he can pick up \$600,000 within his existing budget and could he indicate what particular activity has been overfunded by that amount of money?

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The reasons for our going over budget, I should explain, is the high demand for treatment services for extremely disturbed children and we were told basically to find the money from within our budget. I will ask my deputy minister to explain which sources of funds we were able to identify and why those funds were not expended. I believe it was in children's and family services.

CHAIRMAN (Mr. Erkloo): Mr. Cowcill.

Increased Funding Requirements Found In 1987-88 Allocation

MR. COWCILL: The funding for the additional funding requirement for treatment services and foster care, we were able to identify within the current year's allocation because, as you know, all the departments monitor and analyse their overall expenditures over the year. We have calculated that, based on our variance reports to date, we can fund the portion of that increase that applies to 1986-87 in this year's allocation. The money to fund that is going to come from the family and children's services activity, young offenders accountability, where we think there is going to be some money, a surplus from the supp we received because of slow growth in the alternative measures program. There is also some money available from some person years that we are holding vacant at the moment until the treatment program proposal for Yellowknife is set to go in the new fiscal year. Essentially, the money to offset the 1986-87 increases is coming from within the overall family and children's services activity.

CHAIRMAN (Mr. Erkloo): Mr. McCallum.

MR. McCALLUM: Could the Minister or his deputy minister indicate to me how much comes from family and children's services? What task are you talking about?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: All the money is coming from family and children's services and, I think, out of both tasks. I will ask my deputy minister to explain specifically what.

CHAIRMAN (Mr. Erkloo): Mr. Cowcill.

MR. COWCILL: Mr. Chairman, we expect to find the required funding this year, which is approximately an extra \$608,000, in treatment services, and put an extra \$127,000 for foster care, from within the two tasks that we have in the family and children's services area. One task is for the child welfare accountability and the other task is in the young offender accountability. That is where the money is expected to come from in this current fiscal year.

CHAIRMAN (Mr. Erkloo): Total contributions. Mr. McCallum.

MR. McCALLUM: Mr. Chairman, in the standing committee on finance books that we had, under activity two, which is the family and children's services, there were four tasks identified: policy and standards; institutional care; foster care; and departmental homes. Would the deputy minister or the Minister identify from which of those he is getting this \$600-odd thousand? You cannot be getting it from institutional care because that is where you are short \$600,000 so it has to come from policy and standards, from foster care, or from departmental homes. Would the Minister indicate to me which of those three he is getting that money from?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, some of the money is coming from departmental homes and the other is coming out of the young offenders area, as we indicated, with the slow implementation of the diversion area, the alternative measures programs. Thank you.

Total Contributions, Agreed

CHAIRMAN (Mr. Erkloo): Thank you. Total contributions, \$5,614,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total Grants And Contributions, Agreed

CHAIRMAN (Mr. Erkloo): Total grants and contributions, \$5,614,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Erkloo): Detail of work performed on behalf of third parties. Are there any questions on this page? Any questions on page 15.20? No. Any questions on page 15.21? Any questions on page 15.22? Thank you.

Total O And M, Agreed

We will now go back to page 15.09. Department of Social Services, total O and M, \$52,780,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Erkloo): Thank you. Does the committee agree that the Department of Social Services is concluded?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Erkloo): Thank you. I want to thank Mr. Minister and his witnesses at this time.

Department Of Economic Development And Tourism

We will now go to Department of Economic Development and Tourism. Mr. Curley, do you have opening remarks at this time?

Minister's Opening Remarks

HON. TAGAK CURLEY: (Translation) Yes. I would like to make a short comment in Inuktitut concerning the Economic Development and Tourism budget to the House. I would like to thank all the Members who have helped us when we were trying to come up with new ideas. I will be reading the speech. I know it is going to be quite a while. I will not be speaking in Inuktitut very much but I will be asking you some questions as to whether you like it or not. I will be reading this in English. (Translation ends)

Introduction

Mr. Chairman, I am pleased to present the Department of Economic Development and Tourism's estimates to the House today.

We have a difficult challenge in developing the northern economy. Indeed, perhaps more difficult than it has ever been. There is a rapidly growing population scattered in a number of small, remote communities; communities with limited markets and often lacking a trained work force. There is a downturn in the oil and gas and non-precious metals industries. Prices remain severely depressed for sealskins and many commercial lenders now believe that the North is simply not a good place to invest in. The financial resources available through the government to address these problems are also quite limited.

However, there are opportunities, in particular in tourism, arts and crafts, the renewable sector, precious metals, and in the long term, in the oil and gas sector. We also have northerners who are becoming trained and who are aggressively searching out opportunities.

Principles Key To Direction Of Activities

Given this economic dilemma, Mr. Chairman, I have established certain key principles to direct the department's activities for the coming year:

First, ensure that we continue to diversify our economic base. If there is a lesson to be learned it is not to rely exclusively upon the non-renewable sector. The closure of Pine Point, Cullaton Lake, the downturn in the Beaufort and the problems in Eastern Arctic as a result of the collapse of sealskin prices are grim reminders of that very basic fact. The department will continue to facilitate the growth of stronger and more broadly based businesses so that they will be better able to withstand the cyclical downturns in the NWT economy. The boom and bust economy.

Second, to develop and keep current plans and strategies that can effectively guide the allocation of the department's resources and that give our population a clear vision of where the North, as a region of Canada, can and must develop.

Third, ensure that economic development is not concentrated in only the major regional centres. The department will focus its efforts on bringing the smaller, remote communities closer to economic self-sufficiency.

Fourth, encourage trade with other parts of the world and stimulate additional private sector investment into the North. To do that, we must continue to change the perception of the Territories as an unfavourable place to work and live.

Fifth, full acceptance that the private sector must play the lead role in the development of new business opportunities. Government can only facilitate growth. Dependency on government assistance must be minimized.

Finally, work closely in a proactive way with the oil and gas and mineral industries. The department will work with the non-renewable resource companies to assist them in creating jobs and business opportunities for the NWT residents so that they can benefit from these activities.

The six principles: diversification; concentrating efforts in the smaller remote communities; facilitating the private sector in identifying and developing new business opportunities; encouraging southern investment in our economy and developing new export markets; carrying out strategic planning; and co-operating with the non-renewable resource companies, are reflected in the new initiatives which the department is proposing through the 1987-88 main estimates. These new initiatives are also reflective of the observations of the business council's Nordic trip and the key recommendations from the regional economic development conferences.

Mr. Chairman, new initiatives which I am proposing should result in concrete support for:

- 1) entrepreneurs who are interested in starting businesses in small communities;
- 2) the renewable resource sector;
- 3) the arts and crafts sector;

- 4) the tourism sector;
- 5) entrepreneurs interested in the service and light manufacturing sectors; and
- 6) new businesses requiring additional investment, or assistance in locating new export markets.

Utilization Of Our Renewable Resources

Over the past year, the department has supported a number of commercial renewable resource projects. For example, the department assisted in establishment of a greenhouse project in Pond Inlet, which uses waste heat. It is still true you cannot grow potatoes above the Arctic Circle, but you can grow lettuce and cabbage -- and potatoes in the greenhouses. The approach pioneered in Pond Inlet can be copied by other remote communities. The department funded first year fishery development work in the Baffin for scallops, Greenland halibut and shrimp. It looked at the exciting prospects of establishing commercial aquaculture stations for arctic char and carried out char test fisheries in the Inuvik, Baffin and Keewatin Regions. All of those projects will be continued in 1987-88. The department undertook feasibility studies on setting up tanneries to supply the arts and crafts industries and has supported two pilot projects on commercial scale fur farming. Through the northern food conference, a number of recommendations were drafted to guide the development of a viable food industry in the North.

Mr. Chairman, each of these examples contains the seeds of new ventures which will help to diversify the North's economy and create opportunities for new businesses in small communities.

Mr. Chairman, the department will facilitate the growth of the renewable resource sector by making available three million dollars to support the construction of new infrastructure, such as meat and fish processing plants, abattoirs, tanneries, fishing vessels and agricultural facilities. The more we can produce for ourselves, the less we will be dependent on expensive southern imports and the greater the number of jobs that will be created for northerners. Furthermore, surpluses can be exported to generate increased profits for northerners.

Increased Sales Of Arts And Crafts

Mr. Chairman, Expo '86 gave NWT arts industry and producers a much-needed boost. They are now in a position to expand production levels to meet increasing demand.

The department, through hosting seminars and making available the services of advisers, will be assisting artists and crafts people to produce goods which are of consistently high quality and are responsive to contemporary consumer tastes. Further, there will be resources committed to assisting galleries and other southern outlets to more effectively market NWT products.

The Department of Economic Development and Tourism recognizes the vibrant growth in the production of Dene and Metis arts and crafts. Work has already begun on organizing a Dene/Metis arts and crafts conference for later this year. In discussion with representatives of the producers, wholesalers and retailers, we will identify what markets should be pursued, the training required for the producers and the kind of marketing strategy needed to increase the market share for Dene and Metis arts and crafts. The arts and crafts industry has an important role in creating jobs and businesses for all northerners. But it is even more important for remote communities where jobs are few. Mr. Chairman, \$245,000 is proposed to fund these most important programs.

Increased Sales Of Tourism Products

1986 was a banner year for the NWT tourism industry. We were a hit on the world stage at Vancouver, and as a result, people from all around the world know that there is a Northwest Territories in Canada. For the first time, there is a comprehensive government tourism marketing strategy. My department's TravelArctic will work on improving the overall image and desirability of the Northwest Territories as a place to visit. The travel industry associations will concentrate on promoting consumer activities that result in direct sales. Specifically, TravelArctic, which is our department's branch, will advertise in key magazines; participate in major trade shows; bring travel writers and agents north to acquaint them with our products; work with selected provinces on joint marketing efforts; and increase the number of marketing publications such as the world-class fishing brochure and a package tour guide.

Mr. Chairman, in addition to the need for increased marketing, there also are problems that need to be overcome with respect to our vacation offerings. Most visitors wish to purchase a package tour that includes airfares, meals, lodging and a variety of activities for their entire holiday while in the NWT. The absence of these packages is restricting growth in the level of visitation, and also the lack of opportunity for operators to be a part of a package tour severely limits their sales potential. Many facilities require upgrading and expansion to meet the needs of these tour groups. In response, Mr. Chairman, an additional \$370,000 has been targeted to assist northern operators in developing vacation packages which respond to consumer tastes, and in assisting operators in increasing the quality and quantity of the restaurant, hotel and outfitting facilities. To guide their efforts and to establish priorities for the allocation of funds, TravelArctic and industry are finalizing a product development strategy.

Mr. Chairman, I am very pleased with the co-operation and effort the tourism industry associations have put into assisting the department in developing these new initiatives. We are working together, and will continue to do so. We have a great challenge in successfully implementing these programs. However, the benefits will be substantial and will be spread among businesses located in virtually all the communities. Successful marketing and product development programs will also serve to reduce community dependency on government and the non-renewable resource economy.

Small Businesses, And Manufacturing And Service Sectors

With respect to the small business and manufacturing and service sectors, there are a number of new initiatives which are proposed to increase the number of small businesses and strengthen those that exist.

1) When the banks look at big events such as the downturn in oil and gas activity, they become very tight-fisted, severely restricting investment capital and credit lines available to the business sector, all of which severely restricts the ability of businesses to remain healthy and grow. As a result, Mr. Chairman, the business support programs of the department will be very active in providing capital and management assistance for business expansion, modernization and for setting up new ventures. Last year, \$28 million was generated through the Business Loans and Guarantees Fund, Eskimo Loan Fund, Special ARDA, grants and contributions and the economic development agreement, to assist in meeting the financial requirements of 450 northern businesses. This year, given the present economic climate, we are proposing \$7.3 million for the first year of the new economic development agreement. The Business Loan and Guarantees Fund will also be increased by a further \$2.5 million in 1987-88.

2) I am taking steps to reorganize the business development division of the department so that it can more effectively provide financial and management services to the small business sector. The reorganization will also result in a renewed emphasis on creating small business and service sector opportunities, through the commercial utilization of our renewable and non-renewable resources.

3) To strengthen existing businesses, \$145,000 will be allocated to assisting NWT entrepreneurs in setting up light manufacturing operations, for example, producing window and door frames and fibreglass water tanks for use in northern home construction. In addition, part of the budget will be used to develop export markets for our products and to encourage southern investment in our economy.

4) Mr. Chairman, there has been much progress in negotiating the new economic development agreement to replace the old agreement which expires on March 31, 1987. The new EDA will have six separate subsidiary agreements. The first agreement will address small business development needs, particularly for those in the smaller remote communities. The commercial renewable resource development subsidiary will assist in the start-up of new ventures in fishing, forestry, fur and agriculture. The arts and crafts industry has its own agreement for the first time. More resources will be made available to help artists and craftsmen develop and market their work across Canada. The tourism development subsidiary agreement will provide resources to help entrepreneurs market their own travel products. It will also provide funds to develop attractions and events and support community based tourism initiatives. The fifth subagreement deals with applied economic planning which is intended to help communities identify and implement employment creation opportunities. Another significant component of the fifth subagreement is a program to reduce imports from the South with products produced in the North. The sixth and the last subagreement is intended to support development of our mineral industry. It will allow us to increase the mapping of mineral resources and make available information concerning possible new technologies that could be used to effectively exploit NWT resources.

The new EDA is a vast improvement over the previous EDA. I can say with confidence that it will provide more of the tools required to increase native ownership and management of NWT businesses. It will encourage diversification, help businesses in our smaller centres, and bring some stability to our economy.

5) Finally, Mr. Chairman, there are several major opportunities which northerners will be able to exploit this year as a direct result of the efforts of this government. In the very near future there will be an announcement concerning the northern preference guidelines for those bidding on operations and maintenance contracts for the north warning system. The guidelines will facilitate full participation of NWT businesses and labour.

In addition, Mr. Chairman, as a result of this government's enhanced capital program, there will be many opportunities for business in construction and supply of building materials. Staff from the Departments of Public Works, Economic Development and the Housing Corporation are preparing recommendations for consideration by the Executive Council, to ensure that the maximum benefits are derived from this activity by northern businesses.

Long-Range Economic Planning

With regard to long-range economic planning, I fully agree with the concerns raised at this Assembly over the lack of a long-term economic strategy. Although to date the department has not undertaken a long-range economic planning exercise, there were a great number of initiatives undertaken which have a long-term focus. The involvement of the GNWT and more specifically, the Department of Economic Development and Tourism in Expo '86 indicated a major commitment to the future development of the tourism industry. We are already seeing benefits returning from this investment and we will continue to for years to come. The recent food conference marks an important event in the development of a country foods industry. An import substitution study for goods and services is currently under way. The results of this study will indicate opportunity for the private sector which will contribute to economic diversification and reduce dependency on the South. The department is currently developing an investment strategy and will soon be establishing a trade development section within the department. The department is involved directly in economic planning through the EDA.

Provision was made in the current EDA for an economic planning subsidiary. Over two million dollars was allocated to this program. As a result, 29 economic planners were in place in communities across the Northwest Territories. There are a number of economic planning initiatives in place arising from the work of the Department of Economic Development and the same is true for the Departments of Education, Renewable Resources, Public Works and Highways, and the NWT Housing Corporation and others, but it remains that there is no overall economic development strategy nor is there an appropriate implementing agency.

This was recognized by the action force on economic development and as a result, there is a recommendation to form an economic development committee of Executive Council. I will shortly be discussing the details of this proposal with my colleagues on the Executive Council.

Conclusion

In conclusion, Mr. Chairman, in 1984, when I presented my first budget for the department, the department's O and M budget represented 3.5 per cent of the government's budget. In acknowledgement of the significance that this Assembly has always placed on economic development, there was a commitment made to look for additional resources to meet growing demands. The essential priority on economic development will be met through support for the department's initiatives, and of equal importance, through support for the budgets of my colleagues, Mr. Patterson, Mr. Wray, and Mr. Ballantyne. Capital construction, infrastructure and education are keys to a rejuvenated economy.

Subject to the concurrence of the Assembly, the department's budget for 1987-88 will grow to only 3.9 per cent of the government's total O and M budget, discounting the federal share of the new EDA. The second part of the commitment which I made in 1984, was to initiate new and creative ways to diversify the territorial economic base. The seeds for such diversification have been planted and over the next year we should begin to reap the benefits.

Mr. Chairman, this cookie jar is one that builds upon the six principles that I stated at the outset. It is one that points to a future with increased private sector employment, a larger northern business community, and increased economic self-reliance for all northerners; and it is one that I take great pride in presenting to the House. Thank you.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. Minister, do you wish to invite any witnesses before the committee? Mr. Minister, would you identify your witnesses for the record please?

HON. TAGAK CURLEY: Mr. Chairman, on my right is Mr. Alan Vaughan, acting deputy minister of the department, and on my left is Mr. Bill Graham, chief of finance and acting assistant deputy minister for Tourism. Thank you.

CHAIRMAN (Mr. Wah-Shee): Thank you. General comments. Mr. McCallum.

MR. McCALLUM: Mr. Chairman, I just have a question that I guess leads back to what was indicated on Friday. I have to go back to the objectives of that department. I recognize the comments that the Minister made in relation to Government Services, that this was the department for which the Minister had just recently taken on responsibility. He, with all due respect, would have to have some time to get into the workings of the department. It may be that he indicated at the time that he was not really excited about certain of the objectives or that he did not think he could agree with the objectives. I can appreciate that, because of the time he has spent in it.

Similar Objectives In Departments

But this Department of Economic Development is a department, Mr. Chairman, for which the Minister has had responsibility, I think for four years, or is on his fourth year. Then two of the objectives of the Department of Economic Development and Tourism are, in policy and planning, to evaluate departmental programs and participate in government-wide program evaluation exercises, and to implement and monitor management for results systems.

Now, my comment here, obviously, would be that if the Minister did not agree with it under Government Services -- and I suggest that those two statements that I just read are, give or take, very close to the statements that were in the objectives for the directorate of the Department of Government Services -- how does the Minister feel about these comments being involved with the objectives for this particular department? If in fact he did not agree, he had never been all that excited about this kind of program of evaluating departmental programs and participating in evaluation exercises throughout the government or value for money, if you like, with Government Services, does he agree with them for this department? Because these particular objectives had been the goals of this particular department, I would suggest, over a few years. If there are objectives being made for this department that are similar to the ones in Government Services, he must have had something to do with the objectives put down here. So I would like to get some idea from the Minister, how does he feel about these particular objectives? That is, the objective of evaluating departmental programs and the participation of his department in government-wide evaluation exercises, in his department. And how does he feel about his department getting involved with implementing and monitoring management for results systems? Can I get some sort of a comment from the Minister, please?

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. Minister.

Programs In Departments Are Significantly Different

HON. TAGAK CURLEY: Thank you. I will try to be very short, seeing that the question was very short. Mr. Chairman, I have no problem with the objectives of the department at all. The programs are quite significantly different. We are not dealing with a bunch of hardware and computers and so on. There are two very specifically different points here. We are dealing with departmental programs and participating in government-wide evaluation exercises. There have been a number of them that have been carried out overall, territorially. There is an Executive Council committee which also has been looking at effectiveness of the major departmental programs. My department had had input into the Executive Council committee and obviously because of the changes in the economy, and because the programs have become in some ways, obsolete and outdated, we have had to carry on a review on a number of them. A major one, EDA, is one good example. There was a thorough evaluation jointly, federal and territorial. That report had to assess every means of all the applications, a very thorough evaluation of the proposals and applications that have been put forward, in order to change the nature of the new agreement that we are negotiating. The second,

the Special ARDA program, is one that required federal involvement and our department's involvement. This Special ARDA area is coming forth without much change, compared to EDA. Venture capital program is one that we had had in operation for two years, so we thought this was a good time to make an effective evaluation. We are now coming forward with some changes to that venture capital program and we have had some tremendous input from the chambers of commerce throughout the North.

As for the second objective: to implement and monitor management for results systems, this is again, I think, more of a government-wide exercise which I made a reference to in Government Services. It is more of a project which was initiated toward overall government and obviously we were not exempt from the management for results systems. So as a result of that I think this project will not necessarily hold up my time. It is one that is in my department objectives and I should have no problem co-operating with it at this time. Thank you.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. McCallum.

MR. MCCALLUM: Thank you, Mr. Chairman. I suggest that both the program evaluation as a government-wide initiative, as well when you evaluate departmental programs -- you will suggest you are going to participate in government-wide program evaluation exercises. Can I get an indication from the Minister as to what kind of evaluations have been going on within the department, if any? What are the results of these evaluations? A program evaluation -- I recognize he was talking about EDAs. The original EDA was on stream for a particular period of time with recommendations from the Assembly, from different MLAs and from the government in general. Obviously there have been new subagreements negotiated with the federal government. That is one area and I agree with the Minister that this is an area where the department has been successful, I think to some degree, in expanding the EDA. I wonder what kind of management for results systems the department envisages putting on stream. How are you going to implement these? What are the systems that you are going to implement? What is set up to monitor those management for results systems? What are those kinds of systems? I wonder if the Minister could indicate those.

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

Programs And Contribution Programs Now Have Policy Guidelines

HON. TAGAK CURLEY: Thank you. From the department's side of the policy and programs, I listed some of the territorially and federally-related projects; EDA, Special ARDA, venture capital project, which I think, through its implementation, receives and normally recovers third party funding from outside. We have done a tremendous assessment of that program, as I think it should have. Since the three years that I have been in, all of our policies and programs that did not have policy guidelines have been put up-to-date. They are now all up-to-date. There is not one program, I believe, that has not a policy guideline as a result of the continuing evaluation of our programs and contribution programs in the department. So that I think has been handled quite extensively in the department. Expo '86 was one for which evaluation has been completed and I did table a list of some of the points that were found in that report.

As for the management for results systems, my information is that the design stage is now being completed and the next stage will be to implement data collection. So all that programming has now been plugged into computer with the activity objectives, and then throughout the year, I would think they will be measured against the stated objectives. So, that should have thorough results, at least by the end of the year, I would think. So, it is a computer-related project and I would think it will be very scientific in that regard. Thank you.

Commendation For Efforts In Developing A Food Industry

CHAIRMAN (Mr. Wah-Shee): Thank you. General comments? Mr. MacQuarrie.

MR. MACQUARRIE: Thank you, Mr. Chairman. First I would like to commend the Minister and the department very much for efforts that are being taken to try to develop a food industry in the Northwest Territories. I feel that is very important and over the years I have always felt that we are not nearly meeting the capacity that I think we have for feeding ourselves. And so, any efforts that are being made in that direction I feel are very good. And as I said, I commend the department.

I notice that the Minister, in his opening remarks, mentioned that one of the goals of the department and the government was to try to reduce the dependency on government assistance, or the way it was put was that it must be minimized. I gather that you are suggesting that that can be done by supporting the growth of private enterprise in the Northwest Territories. Or, was the Minister suggesting that, in some ways, his department will be trying to reduce programs of assistance to businesses?

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. TAGAK CURLEY: Thank you, Mr. Chairman. I think I can safely say that ever since I came into the Executive Council of the government, I can speak with confidence for the Eastern Arctic part. I have seen a tremendous change from a dependency attitude to one of more of a free enterprise spirit. In the Eastern Arctic, co-ops and the government were the main employment agencies and growth operators in those areas. The communities have to realize that a complete dependency on government for the social well-being of the people is not enough. In the smaller remote communities, I think history will tell us, the native people, particularly, were very much at one time an independent people, but when government was created in the communities, it created a dependent economy, and that I think has been the problem. What we are attempting to do is open up opportunities for people, for small businesses in those remote communities, to allow them to be able to take advantage of the various opportunities the government has, whether it be training for jobs or entrepreneurial training, and thereby, create two or three jobs at a time for young people in that community. So, in a sense, it is a broad objective but it is one that I think we must continue to stress more and more. I know that we are starting to see some results. Native organizations, I think, are now much more involved in economic development through the various development corporations and community corporations including the band councils and so on. That, I think, is a healthy way to go and I think we should more and more stress that, because the government is not going to be there forever to take care of them through social welfare payments.

CHAIRMAN (Mr. Wah-Shee): Mr. MacQuarrie.

Sensitive Issue Of Assistance To Competitors

MR. MACQUARRIE: Yes, I appreciate that in order to try to spur private initiatives the government does have to come in with programs of assistance whether it is training or direct assistance but when you get into the matter of direct assistance to businesses it can become very sensitive and a difficult matter. I know that I have constituents who are concerned about that because at various times over the past many years, they may have on their own initiative decided -- I guess they had what is called the entrepreneurial spirit -- to establish businesses. They did not seek support from anywhere in order to do it and the businesses have been reasonably successful. They are kind of fearful when they see that government grants may be made to businesses in their own locale that compete for the same market.

I am reminded of this particularly, because this morning on the news I heard an item from Inuvik where the owner of the Mad Trapper was saying that it is government grants that did him in. Government grants, that is, to competitors. Now, I honestly do not know the circumstances there and so I am not raising that particular issue, although I note that he did mention Special ARDA and that is largely a federal program and federally funded. Nevertheless, that aside, that is what called it to my mind but I have constituents who are very sensitive about that. The way they would feel is that if these grants are not applied with a great deal of sensitivity, in a sense you are no further ahead because what you run the risk of doing is putting under an existing business. By doing that you destroy the confidence of others, the banking system and so on in the business environment in that locale. You may have replaced one business with another and saved some jobs but you have done it at expense to the government. So could I just ask the Minister what kinds of safeguards his department has in trying to make sure that there is adequate market analysis and precautions to try and prevent market disruption where businesses are looking for grants, start-up grants or development grants or whatever?

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. TAGAK CURLEY: Mr. Chairman, I realize this probably sensitive and difficult area. The North compared to southern Canada is always undercapitalized and therefore many of the companies that are springing up during the last few years have needed extensive capital in order to develop some of the larger or medium sized businesses. I think our policies are trying to bear in mind the fact

that the proponent must take at least a greater risk than they have ever had in the past. The government, before the policies were tightened up, were much more liberal in distributing grants and contributions. Nowadays, since the economy started to squeeze and tighten up obviously the competitors are feeling the pinch from other new businesses that are being formed.

I can try to elaborate on the fact that our policies do take into consideration the market disruption that the new venture will impose upon another business. These are very thoroughly analysed by the business loan boards who are, in my view, quite excellent members of the business community. Normally the third party grants like Special ARDA take into account a very thorough study, an independent study carried out to see whether or not the market disruption will have a major impact on the businesses that do exist in a particular community.

Prudence Advised In Following Guidelines

I also heard the news this morning but I do not want to, at this time, comment on that fact. One of the factors that he mentioned is only one of the factors that come into this situation. There are other major factors such as the downturn in the oil industry, the roughnecks have pretty much gone from Inuvik and are down in southern Alberta or somewhere else. So therefore, taking it into consideration, yes, we are sensitive to the fact that some of the businesses can be impacted upon to a greater extent than others. There are guidelines that our officers are being asked to be prudent about. Obviously, we will always have some business people who will not be satisfied with the competition and, I think we will at least at all times try to ensure that fair competition will exist and that we take care in trying to make a proper judgment when various grants are applied.

But there is also a point that we will and the proponents must at least take the major risk. Where the government contribution is normally a small percentage, they normally have to take a greater risk than we do. So, as a result the contributions are one part but the other federal grants are something else, where other studies must be carried out to ensure that the market is able to handle it. Thank you.

CHAIRMAN (Mr. Wah-Shee): Thank you. Mr. MacQuarrie.

MR. MACQUARRIE: Thank you, Mr. Chairman. Yes, could I ask just a little bit more on one point. And that is, how would the market disruption analysis be handled? I know that if someone is looking for a grant and comes in with a proposal to establish a business or enlarge a business, that in fact our economic development officers may help them to prepare a proposal. That is part of their job, as I understand it. So, then the question arises, who looks at the other side of it and does that market analysis to determine whether it might have an impact on other businesses? Can businessmen be assured of kind of an objectivity when that is being done?

CHAIRMAN (Mr. Wah-Shee): Mr. Minister.

HON. TAGAK CURLEY: Thank you, Mr. Chairman. There are a number of programs that we do administer -- some of them involve joint administration between the federal and territorial governments -- and also the business loan boards, which are much more independent than our other grants to industry program. Because my deputy minister, here, is an expert on these, I am going to ask him to give one or two examples of the way in which the federal programs and ours operate when confronted with the type of situation the Member asks. So, I would like Mr. Vaughan to respond.

Analysts Administer Economic Development Agreement

MR. VAUGHAN: Mr. Chairman, under the economic development agreement, there is a group of analysts who administer the economic development agreement. One of the factors that the analysts consider is market disruption. When the proponent puts in his application, he has to identify his market in order to be able to prove the viability of his business. Through the review of that market analysis it becomes possible to see whether he is talking about a new market or whether he is talking about taking someone else's market share. That is one of the first indications. In addition, the analysts will use their own judgment and their own information in consultation with departmental officials. In some instances, when it is not clear, there is a requirement to go back to do an additional independent assessment of the market to identify where the business could come from. A very similar process was used for Special ARDA, only the analysts are federal and territorial officials, but there is an advisory board of business people who also review the results of that.

For department contributions, the process again is very similar, although it is reviewed by department officials and is subject to the size of contribution. It happens at the regional level, the field level and perhaps at the headquarters level. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Wah-Shee): Thank you. General comments. If there are no further general comments the Chair will recognize the clock at this time.

I would like to thank the witnesses.

MR. SPEAKER: Mr. Wah-Shee.

ITEM 18: REPORT OF COMMITTEE OF THE WHOLE

REPORT OF COMMITTEE OF THE WHOLE OF BILL 1-87(1), APPROPRIATION ACT, 1987-88

MR. WAH-SHEE: Mr. Speaker, your committee has been considering Bill 1-87(1), Appropriation Act, 1987-88, and wishes to report progress, with two motions being adopted and the Department of Social Services being concluded.

Motion To Accept Report Of Committee Of The Whole, Carried

Mr. Speaker, I move that the report of the committee of the whole be concurred with.

MR. SPEAKER: Thank you, Mr. Wah-Shee. Members have heard the report of the chairman of the committee of the whole. Are you agreed?

SOME HON. MEMBERS: Agreed.

---Carried

MR. SPEAKER: Mr. Clerk, announcements and orders of the day.

CLERK OF THE HOUSE (Mr. Hamilton): Announcements, Mr. Speaker. There will be a caucus meeting tomorrow morning at 9:30.

ITEM 19: ORDERS OF THE DAY

Orders of the day for Tuesday, March 10th, at 1:00 p.m.

1. Prayer
2. Ministers' Statements
3. Members' Statements
4. Returns to Oral Questions
5. Oral Questions
6. Written Questions
7. Returns to Written Questions
8. Replies to Opening Address
9. Petitions
10. Reports of Standing and Special Committees
11. Tabling of Documents
12. Notices of Motion
13. Notices of Motion for First Reading of Bills

14. Motions
15. First Reading of Bills
16. Second Reading of Bills
17. Consideration in Committee of the Whole of Bills and Other Matters: Bills 1-87(1), 7-87(1), 6-87(1), 2-87(1)
18. Report of Committee of the Whole
19. Orders of the Day

MR. SPEAKER: Thank you, Mr. Clerk. This House stands adjourned until Tuesday, March 10th at 1:00 p.m.

---ADJOURNMENT

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