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Speaker: The Honourable Donald M. Stewart, M.L.A.

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YELLOWKNIFE, NORTHWEST TERRITORIES

THURSDAY, FEBRUARY 23, 1984

MEMBERS PRESENT

Mr. Angottitauruq, Mr. Appaqaq, Mr. Arlooktoo, Mr. Ballantyne, Hon. Tom Butters, Hon. Nellie Cournoyea, Hon. Tagak Curley, Mr. Erkloo, Mr. Gargan, Mr. MacQuarrie, Mr. McCallum, Hon. Bruce McLaughlin, Hon. Richard Nerysoo, Mr. Paniloo, Hon. Dennis Patterson, Mr. Pedersen, Mr. Pudluk, Hon. Nick Sibbeston, Mrs. Sorensen, Mr. T'Seleie, Mr. Wah-Shee

ITEM 1: PRAYER

---Prayer

DEPUTY SPEAKER (Mr. Wah-Shee): Before we begin today, I have a statement to make. It is with regret that I have to inform the House that the Hon. Don Stewart, our Speaker, did come to Yellowknife today to take the chair, but after an appointment with his doctor, he has been ordered to return home to rest for the next few days. I am sure that all Members join with me in wishing the Speaker a speedy recovery.

SOME HON. MEMBERS: Hear, hear!

MR. DEPUTY SPEAKER: Item 2, Members' replies.

Item 3, Ministers' statements. Item 4, oral questions. Mr. Ballantyne.

ITEM 4: ORAL QUESTIONS

Question 103-84(1): Proposal From Construction Association Re Northern Preference

MR. BALLANTYNE: Thank you, Mr. Speaker. I would like to ask a question of the Hon. Tom Butters as the Minister of Government Services. I have a document that I will table at the appropriate time today from the Northwest Territories Construction Association dealing with the northern preference policy. The association has worked long and hard to come up with some very valid ideas that I think would give some very, very positive input to the discussions which are now going on as to modifying the northern preference policy. I would like to ask the honourable Minister if he is prepared to meet with the Construction Association in order to discuss this proposal.

MR. DEPUTY SPEAKER: Honourable Mr. Butters.

Return To Question 103-84(1): Proposal From Construction Association Re Northern Preference

HON. TOM BUTTERS: Mr. Speaker, in response to the Member's question, yes, my colleague the Hon. Tagak Curley who is also responsible for putting this policy together will be happy to arrange a meeting with the gentlemen concerned.

MR. DEPUTY SPEAKER: Oral questions. Mr. Erkloo.

Question 104-84(1): Funding For Impact Of Development Committees In High Arctic

MR. ERKLOO: (Translation) Thank you, Mr. Speaker. My question is directed to the Minister of Economic Development, Tagak Curley. I received a telephone call yesterday in regard to Panarctic Oils Ltd. They will be holding meetings in the four communities we mentioned previously; Pond

Inlet, Arctic Bay, Grise Fiord and Resolute Bay. They will not be using their own aircraft but will go on a government charter instead, but they are now saying that these communities should get development impact committees in the communities. If they are going to establish those committees, would you and your department support such committees and would your department be able to contribute to the funding of these committees?

MR. DEPUTY SPEAKER: Honourable Mr. Curley.

Return To Question 104-84(1): Funding For Impact Of Development Committees In High Arctic

HON. TAGAK CURLEY: (Translation) Thank you, Mr. Speaker. I would like to reply in regard to Panarctic. We have been notified of the intention by many communities and their intention to meet with those communities concerned in regard to the shipping of oil from the High Arctic. Also I would like to inform Mr. Erkloo at this time that we will be meeting with Panarctic tomorrow as they will be coming here. They will report to me and my colleagues, so if the Baffin Region people wish to attend that meeting, then you are welcome to attend. I will let you know as to where the meeting is going to be held.

In regard to funding, according to the government policy, the resources development policy, if we are going to think about giving those funds, we will have to look more into it. Gary Black, the regional director for Baffin will be up there and we will be meeting with him and in communication with him, so I will only reply this far. If the Inuit want to attend the meeting we could perhaps pay their way.

MR. DEPUTY SPEAKER: Thank you, Mr. Minister. Oral questions. Mr. Angottitauruq.

Question 105-84(1): Musk-Ox Transplant To Spence Bay And Pelly Bay

MR. ANGOTTITAUURUQ: Thank you, Mr. Speaker. I have a question to the honourable Minister of Renewable Resources. In the recent Kitikmeot hunters and trappers regional meeting I was told by one of the delegates that in the near future there are going to be some live musk-ox transferred from the Cambridge Bay area to Spence Bay and Pelly Bay. If so, when will this take place and how will it take place? In the process of that would they take any local hunters and trappers authorities to be present at the processing of transferring those musk-ox?

MR. DEPUTY SPEAKER: Ms Cournoyea.

Return To Question 105-84(1): Musk-Ox Transplant To Spence Bay And Pelly Bay

HON. NELLIE COURNOYEA: Mr. Speaker, I would like to thank the Member for giving me notice that he would be asking the question. In regard to transplanting the musk-ox from the Cambridge Bay area to Spence Bay and Pelly Bay, the department, with support from the hunters and trappers association in the Kitikmeot Region, is planning to submit a funding proposal. This would be under the economic development agreement and would be for the purpose of determining the feasibility of transplanting musk-ox. This is a long-term project, three to five years, before a decision is to be made to carry out that transplant.

MR. DEPUTY SPEAKER: Thank you, Madam Minister. Oral questions. Mr. MacQuarrie.

Question 106-84(1): Regulations On Beryllium Mining At Blachford Lake

MR. MACQUARRIE: Thank you, Mr. Speaker. I have a question for the Minister of Justice and Public Services. Mr. Minister, recent reports indicate that a Calgary company named Highwood Resources could soon, and that is even as soon as this coming summer, open a beryllium mine at Blachford Lake. Reports that I have, indicate that concentrated beryllium ore can be very harmful to exposed workers. While I am certainly happy with the economic development prospect of a new mine opening, can I ask the Minister whether we have regulations in place that will be adequate to ensure a safe operation at the mine and if not, can the Minister indicate what steps are being taken to ensure that such regulations will be in place before the mine begins to operate?

MR. DEPUTY SPEAKER: Mr. Nerysoo.

Return To Question 106-84(1): Regulations On Beryllium Mining At Blachford Lake

HON. RICHARD NERYSOO: Yes, Mr. Speaker, I would just like to thank the honourable Member for giving me notice of the question. Just a short comment. The mineral beryl is a silicate of the metallic element beryllium. The beryl ore found on the north shore of Great Slave Lake is not harmful to humans or the environment in its natural state, no more so than the granite so common to the area. Emerald and aquamarine are two gem varieties of beryl. Beryllium is produced through processing beryl ore and there are without question health hazards associated with the metal beryllium. However, at this point in time, no decision has been made as to whether the beryl ore will be mined or when such an operation will begin. Further, no decision has yet been conveyed to this department as to what milling process is contemplated. I can assure this House that my officials are monitoring this issue closely and in fact, will be meeting with officials of Highwood Resources of Calgary within the next week or so after which time more information will be available. Should a decision be made to proceed with the mine, my officials will ensure that workers are protected from any associated health hazards.

MR. DEPUTY SPEAKER: Thank you, Mr. Minister. Oral questions. Mrs. Sorensen.

Question 107-84(1): Enabling Legislation For Condominium Construction

MRS. SORENSEN: Thank you, Mr. Speaker. I have a question here for the Minister of Justice and Public Services. Mr. Minister, I have had at least two construction contractors approach me with concerns regarding the fact that the NWT does not have any enabling legislation permitting the construction of condominium housing. By condominium housing I mean either row housing or apartments that are constructed and built to be sold on an individual basis rather than to be rented. I wonder, Mr. Minister, would the government be prepared to put in place the enabling legislation to allow condominium building particularly in Yellowknife given the very tight single family dwelling housing market that we have here?

MR. DEPUTY SPEAKER: Mr. Minister.

Return To Question 107-84(1): Enabling Legislation For Condominium Construction

HON. RICHARD NERYSOO: Yes, Mr. Speaker, I would just like to express my appreciation to the Member for giving me notice. It is certainly not our intention to stop construction companies or construction individuals who are prepared to construct condominiums in the NWT. My concern, in developing any legislation, would be that hopefully it would not firstly, be unconstitutional and secondly, be a piece of legislation that would encourage the construction of condominiums in the NWT. I recognize the concern the honourable Member has mentioned. I have not at this time received any requests from the contractors themselves or individuals from the city of Yellowknife other than the concerns that have been expressed by all Members of the Legislative Assembly from Yellowknife. I would certainly like as well to hear from those people that are interested in constructing the condominiums and those people that are prepared to purchase those condominiums.

MR. DEPUTY SPEAKER: Thank you, Mr. Minister. Oral questions. Mrs. Sorensen, supplementary.

Supplementary To Question 107-84(1): Enabling Legislation For Condominium Construction

MRS. SORENSEN: I have a supplementary to that. I am somewhat confused. Is the Minister asking for a commitment on the part of people who are prepared to buy condominiums before he is prepared to bring in enabling legislation to allow them to be built? I have not heard of such a thing in the past and I am wondering if that is basically what he means by his comments.

MR. DEPUTY SPEAKER: Clarification, Mr. Nerysoo.

Further Return To Question 107-84(1): Enabling Legislation For Condominium Construction

HON. RICHARD NERYSOO: Well, let me clarify one thing. First, the reality is that most of the land surrounding this area is federal land. The actual jurisdiction over that land remains in the hands of the federal government so we could not pass enabling legislation that would in fact override federal legislation. Now I believe that in the past, prior to any kind of legislation coming into this House, that members of the general public other than Members of this House have

expressed a concern or an interest in amending or establishing new legislation. All I am saying is that while I recognize the concern that the Members for Yellowknife in this House have, I also want to hear from the construction companies so that I am aware that there are people who are interested, there are companies who are interested. If I pass the legislation, or at least introduce legislation, that does not receive that support, then it would seem irresponsible on my part. Certainly I am not going to stand in the way of condominium construction. In fact I will try to support the construction of condominiums in Yellowknife or anywhere in the Northwest Territories where I know that support exists and you can be assured that I will move as quickly as possible. But again, I still have to look at whether or not it is constitutional with regard to our authority and whether or not it conflicts with other legislation that now exists federally so as not to be a problem. I am prepared to look seriously and support the idea that the Member has proposed.

MR. DEPUTY SPEAKER: Thank you, Mr. Minister. Mr. Ballantyne.

Question 108-84(1): Building Land Available In Yellowknife

MR. BALLANTYNE: I would like to direct another supplementary at the Leader of the Government. Are you aware at this point in time, Mr. Leader, that there are acres of land available for building within the city of Yellowknife and in fact the city of Yellowknife is making debenture payments to the government on this land and there is no problem providing land for construction projects such as this within the city limits of Yellowknife?

MR. DEPUTY SPEAKER: Honourable Mr. Nerysoo.

Return To Question 108-84(1): Building Land Available In Yellowknife

HON. RICHARD NERYSOO: Yes, without doubt I can appreciate some of the commitments that are being made on behalf of the residents of Yellowknife, but there is still a question of jurisdiction and the question I am concerned about is whether or not we do have the legislative authority to pass legislation with regard to condominium construction in Yellowknife. At the moment that authority does not rest within our hands and if I am to pass legislation then I have to be sure that I have that authority. If I do have that authority, you can be assured I will move as quickly as I can to implement some legislation to ensure that those people who are interested in constructing the condominiums and those people who are prepared to purchase those condominiums have their piece of legislation approved by this House and recognized by the Government of the Northwest Territories.

MR. DEPUTY SPEAKER: Thank you, Mr. Minister. Mrs. Sorensen.

Question 109-84(1): Jurisdictional Authority For Legislation On Lands

MRS. SORENSEN: Just a further supplementary. I am beginning to see that there may be, as the Minister points out, a jurisdictional problem. I am wondering if the Minister would be prepared to inform the Yellowknife Members when he does establish whether he does or does not have the authority, particularly with respect to the fact that if he does not have the authority perhaps we can help to lobby, as he will, I know, lobby the federal government to get that authority? We are in a desperate situation with respect to housing and I know the Minister recognizes that and it is our hope that we can get some kind of housing into Yellowknife as soon as possible.

MR. DEPUTY SPEAKER: Honourable Mr. Nerysoo.

Return To Question 109-84(1): Jurisdictional Authority For Legislation On Lands

HON. RICHARD NERYSOO: Yes, Mr. Speaker. I would just like to clarify some information here. First of all condominium legislation is one type of land tenure and at the moment the federal government has complete jurisdiction over any type of land tenure including the transfer of land to the Commissioner and at which time such transfer is given certain conditions by which that approval for transfer takes place. Now I can only say to the Member and to the Members for Yellowknife and to Members in this House that I do require the support of this House to pursue with the federal government a change in the Land Titles Act, which in fact would ensure the recognition of the request that the Members from Yellowknife are most particularly concerned about and, as I said earlier, I would be prepared to look seriously and in fact encourage the federal government to make that appropriate change. Certainly there is no doubt that if the Members are prepared to support

that initiative then I would be prepared to look seriously at it and pursue it on behalf of the Members who are representing Yellowknife and those who represent areas that are interested in condominium construction.

MR. DEPUTY SPEAKER: Thank you, Mr. Minister. Oral Questions. Mr. Angottitauruq.

Question 110-84(1): Increase In Musk-Ox Quota, Gjoa Haven

MR. ANGOTTITAUQU: Thank you, Mr. Speaker. I have another question again to the honourable Minister of Renewable Resources and it is also regarding musk-ox, but not the same ones. At that same regional hunters and trappers meeting I was told by the same delegate that the quotas for Gjoa Haven for musk-ox were going to be increased in the near future. I would like to know if that is true and, if so, how many more would they be increased and when? Thank you.

MR. DEPUTY SPEAKER: Honourable Ms Cournoyea.

Return To Question 110-84(1): Increase In Musk-Ox Quota, Gjoa Haven

HON. NELLIE COURNOYEA: Mr. Speaker, again thank you for the notice from the honourable Member. The department is proposing to increase the musk-ox quota in the Gjoa Haven area from 18 to 40 because of recent surveys and analyses of populations data.

---Applause

MR. DEPUTY SPEAKER: Thank you, Madam Minister. Mr. MacQuarrie.

Question 111-84(1): Manager Of Economic Development Agreement Secretariat

MR. MACQUARRIE: Thank you, Mr. Speaker. This question is for the Minister of Economic Development. I understand the GNWT employee who had temporarily filled the position as manager of the economic development agreement secretariat will soon be retiring and since the EDA can represent a significant boost to the economy of the NWT with an infusion of perhaps \$21 million over four years, and since early concerns have been expressed about the implementation of the program to date, can I ask the Minister whether the key position, manager of the secretariat, will be filled, first of all, by open competition or by internal appointment? Secondly, can I ask the Minister whether he can assure this House that he will do everything in his power to ensure that the position is filled by someone who has proven knowledge and abilities in the areas of project analysis and economic development management over and above the usual administrative skills?

MR. DEPUTY SPEAKER: Honourable Mr. Curley.

Return To Question 111-84(1): Manager Of Economic Development Agreement Secretariat

HON. TAGAK CURLEY: Thank you, Mr. Speaker. I thank the Member for expressing his intention to ask me the question yesterday. I have checked with my officials in the department and they share the same views as the Member. That position is very important and therefore my information is that the position is being advertised and it is very likely interviews will be held by the department very soon. I have also indicated to my deputy minister that I am concerned that whoever gets that job surely must have energy, a lot of energy and experience and I share the Member's concern and I will do, as Minister, anything I can to ensure that whoever that person is has the necessary skills and ability to generate economic benefits for the people who apply through this fund. Thank you.

MR. DEPUTY SPEAKER: Thank you, Mr. Minister. Any further oral questions? That concludes oral questions. Item 5, written questions. Mr. Pedersen.

ITEM 5: WRITTEN QUESTIONS

Question 112-84(1): Housing For Cambridge Bay And Coppermine

MR. PEDERSEN: Thank you, Mr. Speaker. My question is directed to the Hon. Gordon Wray, Minister responsible for DPW and the Housing Corporation, through the Leader of the Government. Please supply me with a list of housing units to be built in Coppermine and Cambridge Bay during the fiscal year 1984-85; type and size of units and if public housing or staff housing.

MR. DEPUTY SPEAKER: Thank you. Item 5, written questions. Mr. Appaqaq.

Question 113-84(1): Secretary For Hunters And Trappers Association, Sanikiluaq

MR. APPAQAQ: (Translation) Thank you, Mr. Speaker. This is directed to the Minister of Renewable Resources. The hunters and trappers association in Sanikiluaq have never received any facilities from the government; probably they cannot get a wildlife officer because Sanikiluaq is far from headquarters. It would be very helpful if they could at least get funding to get a secretary. I am aware that the hunters and trappers association get funding, but it is not even enough for one month. The members of the association are doing their own fund raising which interferes with their full-time jobs. If the association had a secretary it would run more adequately. The association would try to make sure that there is no overkill. The association should not have to do the management of wildlife which the wildlife officers should do. For this reason I am asking the Minister if they could find some funding for a hunters and trappers association secretary so they could work more closely with the Baffin wildlife officers. If we cannot get a wildlife officer, we would be happy to get a secretary.

MR. DEPUTY SPEAKER: Written questions. Mr. Paniloo.

Question 114-84(1): Youth Drop-In Centre In Broughton Island

MR. PANILOO: (Translation) My question is to the Minister of Social Services. The alcohol education committee of Broughton Island petitioned for funding some time ago, with the support of the hamlet council, the Royal Canadian Mounted Police, adult education and the public. The petition was well detailed indicating that they wanted a drop-in centre for the young people with an office for counselling services. Since this centre would be very helpful, I am in full support of the petition of Broughton Island. I am going to ask you, as Minister of Social Services, if you are prepared to get started on the concerns of the people of Broughton Island, and if you would be prepared to assist them in any way you can. Thank you.

MR. DEPUTY SPEAKER: Thank you, Mr. Paniloo. Any further written questions? Item 6, returns. Ms Cournoyea.

ITEM 6: RETURNS

Return To Question 102-84(1): Commitment To Combat Anti-Trapping Groups

HON. NELLIE COURNOYEA: Mr. Speaker, I have two returns. The first is a return to written Question 102-84(1) asked by Mr. T'Seleie on February 22nd, regarding anti-trapping groups. The Northwest Territories Hunters and Trappers Federation have received an indication that federal funds may be available to support their organization. The Department of Renewable Resources is assisting the federation in the preparation of a submission for financial support which will be presented to the Department of Indian Affairs and Northern Development for their consideration. Financial resources then will be made available for the federation to participate in anti-trapping campaigns in conjunction with the Fur Institute of Canada and the soon-to-be formed aboriginal trappers association. May I proceed with the second return?

MR. DEPUTY SPEAKER: Yes, please.

Return To Question 99-84(1): Bathurst Caribou Herd

HON. NELLIE COURNOYEA: The reply to Question 99-84(1), asked by Mr. MacQuarrie on February 22, 1984, regarding the caribou harvest. This year, there have been 3500 caribou taken and transported past the check station at the south end of Gordon Lake. Of those, 2900 were shot by general hunting licence holders and 600 by holders of resident hunting licences. In addition to the harvest which occurred at Gordon Lake this year, there is a small harvest by the communities of Coppermine and Bay Chimo. There are approximately 190,000 caribou in the Bathurst herd. The maximum acceptable kill from all sources is approximately 8000 animals per year. This represents about four per cent of the herd and if the high reproduction seen in recent years continues, this level of harvest should permit moderate herd growth. A management plan for the herd is currently being developed for public review.

MR. DEPUTY SPEAKER: Thank you, Madam Minister. Any further returns?

Item 7, petitions.

Item 8, reports of standing and special committees. Item 9, tabling of documents. Mr. Ballantyne.

ITEM 9: TABLING OF DOCUMENTS

MR. BALLANTYNE: Mr. Speaker, I would like to table a document; Tabled Document 25-84(1), A Proposal to the Government of the Northwest Territories Regarding the Northern Preference Policy, presented by the Northwest Territories Construction Association.

MR. DEPUTY SPEAKER: Tabling of documents. That concludes Item 9. Item 10, notices of motion. Mr. Butters.

ITEM 10: NOTICES OF MOTION

Notice Of Motion 26-84(1): Additional Sitting Hours

HON. TOM BUTTERS: Mr. Speaker, I would like to move, seconded by the honourable Member for Yellowknife North, that at the appropriate time, that this Assembly authorize yourself, Mr. Speaker, to set such additional sitting hours as you deem appropriate, to assist in concluding the business before the House.

MR. DEPUTY SPEAKER: Item 10, notices of motion.

Item 11, notices of motion for first reading of bills. Item 12, motions. Motion 22-84(1), Standing Committee on Legislation Terms of Reference. Mr. MacQuarrie.

MR. MacQUARRIE: Thank you, Mr. Speaker. I ask that this motion be deferred until tomorrow, please.

MR. DEPUTY SPEAKER: Item 12, motions. Mr. Butters.

HON. TOM BUTTERS: Mr. Speaker, may I have unanimous consent to give the motion that I gave notice of earlier?

MR. DEPUTY SPEAKER: Unanimous consent is being requested. Are there any nays? Do I hear a nay?

MR. McCALLUM: Nay.

MR. DEPUTY SPEAKER: Unanimous consent has been denied.

Item 13, first reading of bills.

Item 14, second reading of bills. Item 15, consideration in committee of the whole of bills and other matters. Bill 1-84(1), Appropriation Ordinance, 1984-85 and Tabled Document 4-84(1); Bills 2-84(1), 3-84(1), 4-84(1), 5-84(1) and 6-84(1), with Mr. Erkloo in the chair.

ITEM 15: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS AND OTHER MATTERS

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 1-84(1), APPROPRIATION ORDINANCE, 1984-85; Tabled Document 4-84(1), 1984-85 MAIN ESTIMATES

Department Of Local Government

CHAIRMAN (Mr. Erkloo): The committee will come to order now please. Can the Minister bring his witness in, please? Come to order, please.

Sport And Recreation

We were on Local Government, sport and recreation. Anybody want to make a comment? Mr. Arlooktoo.

MR. ARLOOKTOO: (Translation) Thank you, Mr. Chairman. I would like to wait for them to put on their ear pieces as I notice they are not wearing them. Can you hear me now? Thank you, Mr. Chairman. Yesterday, we were talking about recreation. I came to the conclusion that the oil rigs

or mining camps are the only settlements that are going to be getting some larger recreational facilities. Is this true? That is my first question. Thank you.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Arlooktoo. Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, before I answer, I would like to introduce, Grant Scott to my far left who is the chief of community planning and development. He will be very useful to us when we deal with the capital budget. With respect to the question that was asked, no, the recreational facilities and buildings of that nature are not tied to large developments. The main criteria in providing facilities to communities are the size of the community and the needs of the communities and the requests for similar facilities within the area or region. Also in things like arenas and curling rinks, the ability of the community to provide some of the costs are also taken into consideration.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Minister. Mr. Arlooktoo.

MR. ARLOOKTOO: (Translation) Thank you, Mr. Chairman. I understand this. For clarifying, my other question is, on the larger settlements, do they have a population limitation to get some bigger facilities for recreation, like the hockey arena? Thank you.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, the answer is no, but the policy of the territorial government is to provide all communities with basic essential services like hamlet offices and core facilities like schools and community halls. It is much later, when all the communities in the North are provided with these basic essential facilities, that we would then be in a better position to go and provide for the facilities like hockey arenas, curling rinks and facilities of that nature.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Minister. Mr. Arlooktoo.

MR. ARLOOKTOO: (Translation) Thank you, Mr. Chairman. My last question, last year the new recreation hall was finished in Cape Dorset. Do you know which settlements will be receiving new halls like this? Thank you.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, I am assuming that the Member is interested in communities in the Baffin Region. I can tell him that in the Baffin area, I think they will be getting a large multipurpose hall this year. Igloolik will be getting community hall renovations. There are plans in future years for Hall Beach and Igloolik to get community halls and buildings of that nature.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. I would like to ask the Minister with regard to sport and recreation. I believe it was in 1970 that there was an historical canoe race that took place from Providence to Inuvik. At that time it was called the Alexander Mackenzie canoe race. I do not know why a canoe race was named after such an insignificant man, but I was wondering, Mr. Minister, is there any possibility that a race like that could be put up again in the near future, and rather than calling it the Alexander Mackenzie canoe race, call it the Deh Cho canoe race or something like that?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

Government Involvement In Sports Activities

HON. NICK SIBBESTON: Mr. Chairman, I guess we should have the view that anything is possible. As to how much our government should be involved in this sort of thing, I guess that is the question. The territorial government has transferred some responsibility to the Sport North organization, in the matter of sports in the North and it is Sport North that has most of the responsibility. So, this government is not very involved in day-to-day sports activities in the North. As far as the canoe race that the Member has referred to, that was 1970 and during the centennial year for the Northwest Territories. I believe it is possible if people wanted to organize -- the way that Fort

Providence every summer and fall have raft races for a few miles and maybe this can be extended to canoes and a few more hundred miles. So in this way the matter of canoe racing down the Deh Cho can be developed, but offhand I am at a loss as to who could do it.

I do not know whether our government should become involved in beginning to organize activities such as canoe racing. We do not have a great many employees who are involved in sports. We have in all of the five regions one recreation person who is to help the communities in the region in planning, helping communities with planning their recreational facilities and work of that nature. In Yellowknife here we just have, I believe, four or five people involved with sports in administrative work so we do not have many people available to organize things of this nature. So if it is to be done I think it has to be done on a local and community basis. I would certainly encourage the community of Fort Providence to organize such an event and maybe our government can become involved but I think the community itself should be the main group that initiates the plans and does the organization. Maybe our government can help but the initial work and plans should be done by the community of Fort Providence.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Minister. Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. I believe the Arctic Winter Games is one of the bigger events during the winter months. Certainly during the summer months we really do not have anything of significance other than small community events. As far as the personnel to help in organizing, in Fort Providence we have organized a lot of winter activities as well as summer activities, so certainly the experience is there. I was wondering because the Arctic Winter Games happen every four years that maybe somewhere in between the four years something like a significant event could happen during the summer months and also Fort Providence is willing to co-ordinate the whole thing.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

Funding For Games

HON. NICK SIBBESTON: Mr. Chairman, the government provides \$132,000 to Dene Games and Northern Games. That is what it provides to organizations for summer-type sports and recreation activities. The Member mentioned the Arctic Winter Games. The AWG is not a government organization. It is an organization unto itself. The NWT participates in that but the Yukon and Alaska also are involved in that, so we do not have much control over the Arctic Winter Games. We do provide some money indirectly in that the Sport North organization who we provide some funds to, do contribute something to the AWG, so in that way money comes from us but we certainly do not have any control over the AWG.

As far as the Member's suggestion that some major recreational or sporting activity could be held in the summer, we certainly do not have plans at the moment to provide more funds to the Dene and Northern Games. I would like to hear more from the Member in terms of specific suggestions if he does have some ideas as to what else could be done. I appreciate he mentioned the canoe race, but I just wonder if the Member wants to elaborate or provide more detail or suggestions about that.

CHAIRMAN (Mr. Erkloo): Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. Yes, I will elaborate on it a bit. I guess most of the summer activities that do happen in the communities are all related to non-Dene type sports which are baseball, soccer and football and those are all non-Dene sports. Does the Member also realize that all along the Mackenzie River are all traditional Dene communities? I am sure they would express at lot of interest in that kind of event happening. Canoe races are something that had been introduced even before the coming of the Europeans. It was the native people that used canoes for transporting people right across Canada as well as in the North. For that reason it is a significant sport that would create self-pride among the native people if such an event was held. You know, rather than maybe spending the summer drinking or something, it would be something they would look forward to and practise for. This would take up quite a bit of their time and there are 24 Dene communities along the Mackenzie River and it certainly would create that interest. I would ask the Minister whether he would be committed to maybe looking at that possibility of funding it and look at the possibility of such an event happening.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, I appreciate what the Member has said. Let me just say that I am aware that last fall there was a large meeting here in Yellowknife of approximately 50 delegates, people from all over the North, who had a meeting about recreation and sports in the North. Some of the things that the Member has said I am advised were raised by the delegates, that there should be more of a native aspect to particularly the Arctic Winter Games and such events. I am aware too, that more recently there was a meeting of the people who are involved with the Dene Games every summer and there was some concern expressed by people that the activities, particularly activities of the Dene Games were more of non-native type games. I am personally aware that last summer the Dene Games took place in Fort Resolution and was essentially a softball tournament. So I am quite concerned about this and in fact I am proposing that this year, if we are to fund the Dene Games, that they make a greater effort to involve more people from all of the communities and also have a Dene Games aspect to it instead of us just continuing funding softball games for the Dene people. So it is an area that I am concerned about and I will do my best to pressure the people that are involved in the Dene Games to have more Dene cultural and native aspects to the games.

As far as expanding this to a major sporting activity in the summer I guess I am open to that idea. It is simply a matter of finding the money and also, although I appreciate hearing it from you, I think if this is to happen we should hear from all the people down the river that it is something all the people down the Deh Cho river want and would be prepared to be involved in. I could see where it would be possible to have intercommunity competition and I can see where there can be a major summer cultural and recreational sporting activity, but we will obviously have to put a lot more money into it than now, and the idea and the enthusiasm has to come from the people.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Minister. Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. I appreciate what the Minister is saying and I would very much support even looking into that possibility with the Minister if he was able to get maybe a few dollars to try to initiate some kind of interest in that area. Thank you.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Paniloo.

Community Hall In Pangnirtung

MR. PANILOO: (Translation) Thank you, Mr. Chairman. My question is related to the fact that in 1976 Pangnirtung requested a community hall and right now looking at the main estimates I see that they have delayed it a few more years. If you were to enter the community hall in Pangnirtung, the community hall at Pangnirtung is not adequate and I think it needs to be renovated or enlarged so that more people could enter the building when some activities are going on.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, \$90,000 is provided in this years budget and \$960,000 is being planned for next year for a community hall and council chamber for Pangnirtung. I appreciate what the Member is saying. I do not know the reason why it has been delayed, but he can feel good about the fact that money is being proposed for next year. So it is within sight and within his lifetime and within the lifetime of this Assembly.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Minister. Mr. Paniloo.

MR. PANILOO: (Translation) I have a related question to the one I just asked. It is in regard to the community of Clyde River. The young people would like an outdoor hockey rink. Would you be able to support me on that? The second part of the question is that when I was campaigning I felt very much that in the Baffin Region the Inuit do not really participate in sports because they do not have the facilities for training. So for the three communities of Pangnirtung, Broughton Island and Clyde River would you be able to give them some funding for training, exercising facilities such as guitars and sports facilities because they do not take part when sports events are taking place because they have nowhere to train. Thank you.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, with respect to Mr. Paniloo's first question asking whether we could help them with a hockey rink. The department does have a program under the additional facilities program where communities can be helped but they have to put in some money themselves;

40 per cent of the cost of such things as an outdoor hockey rink. If the community is still very interested and wants to try to put something together this coming year my department will see if they can help the community to make a community rink. If not this winter, then I suggest that the Member become active in the capital planning process and try to put it in for the community for next year, for next winter.

Grants For Training

Now, as to the second question about the communities of Pangnirtung, Broughton Island and Clyde River getting help for funds for training. We do have a number of programs under the grants and contributions program. I mention in particular the recreation per capita grant and the recreation administration grant. These are moneys, grants that are paid to communities which the communities can use for things like the Member suggests. I will make sure that the Member is very aware of these programs, and also will write to the communities that he has pointed out so that they are aware of the program and can apply to the government for some assistance.

CHAIRMAN (Mr. Erkloo): Thank you. Sport and recreation, total O and M, \$3,074,000. Mr. Ballantyne.

MR. BALLANTYNE: Thank you, Mr. Chairman. Under sport and recreation, the activity task three, I see there is a decrease in the grants and contributions to tax-based municipalities. It is from \$625,000 to \$500,000. The explanation is that these grants and contributions are reduced as a reflection of stringent application of funding criteria to all facilities in senior municipalities. What, I would like to ask, is previous to having stringent application? Do we have a non-stringent application? Do we have other than stringent application in other than tax-based municipalities?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. NICK SIBBESTON: The answer to both questions is no.

CHAIRMAN (Mr. Erkloo): Mr. Ballantyne.

MR. BALLANTYNE: Perhaps I will go at it a different way and I will try to get a little bit more interesting answer to all this, if the Minister can explain to me exactly what has been reduced and to what municipalities.

HON. NICK SIBBESTON: Mr. Chairman, I cannot believe that the moneys to large municipalities have been reduced. I know that Fort Simpson is considered one of the large municipalities and they are receiving a million dollars this year. So whereas that particular fund seems to be less for this year I am sure that in total the communities, the large municipalities in the North are not being deprived in any way. As to the particular reason why that program is being reduced I am advised that that particular allocation had more money allocated than we needed in paying to communities. Money was paid and will be paid at the policy level. So it appears as if -- I will just ask Mr. Moore to provide further information.

Policy Of Assistance To Community Recreational Facilities

MR. MOORE: Mr. Chairman, that funding is operational and maintenance money provided to all communities for the territorial government share of the cost of running recreational facilities. The major part of that is a 70 per cent contribution to the cost of heating oil and electricity for core facilities such as community halls and arenas. That is a new policy last year. Our first estimates of how much that policy would cost were excessive and we have now reduced the amount in the budget to what we believe we will need in 1984-85. The payment for that is on a formula basis. So there is sufficient money in this budget to pay every community exactly what they are entitled to under that policy and neither the policy has been reduced nor the actual amount of money to be paid. In essence it is because we overbudgeted last year and we have a surplus this year in that fund. The communities will receive everything they are entitled to under that policy of assistance.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Moore. Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. I guess what I wanted to address with the Minister is that alcohol seems to be quite a problem with the old and young people as well. We have a group of people between 13 and 18 years of age that are either too old to go back to school or else too

young to enter any kind of academic upgrading or vocational type of school. It seems that rather than trying to find new initiatives for this group of people, every time we cannot justify expenditure we keep cutting it back, so that the budget is actually getting smaller rather than expanding and trying to find new initiatives.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, I take that to be a statement more than a question.

MR. GARGAN: Can you react to it then?

Sport And Recreation, Total O And M, Agreed

CHAIRMAN (Mr. Erkloo): Sport and recreation, \$3,074,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total Grants, Agreed

CHAIRMAN (Mr. Erkloo): Total grants, \$5,628,000. Mr. Paniloo.

MR. PANILOO: (Translation) In my community in the area of grants we have some problems. Our community is a very windy and stormy place. Regarding the money we receive for the airstrip, as the airstrip gets snowed under quite often we are always short of funds to hire additional staff. One person year will be sufficient because we cannot use existing hamlet funds as we have very poor equipment because our roads are in bad condition. Will we be able to get more funding for one additional man year for maintenance for the hamlet?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, the matter that the Member has raised is one of the things that I would be pleased to deal with when I visit his community sometime this spring. It is difficult for me and the department to suggest what we could do as far as the airport aspect of it is concerned. The airports are under the control and jurisdiction of the Minister of Transport, the federal government. If, as a result of my visit there, it is determined that we should obtain more funds or more money for hiring someone else to help the hamlet particularly with the airport, then we will approach the federal government about that. I would appreciate it if the Member would give me some time and at least leave the matter until I visit him in the next month or so. Then we can deal with it in a very real way rather than now because I honestly do not know the situation that he is referring to. Also none of my officials are aware of it.

CHAIRMAN (Mr. Erkloo): Thank you. Total grants, \$5,628,000. Mr. Ballantyne.

MR. BALLANTYNE: Thank you, Mr. Chairman. I have raised this point with the Minister in the finance committee and the Minister was quite sympathetic about the point. It is in regard to the NWT Association of Municipalities. It seems on the surface they are getting a significant increase, it is in fact going from \$42,000 to \$75,000. The seven tax-based municipalities represent over half the population of the NWT. I think the Minister's statement yesterday about his support for regional and tribal councils -- it is important for communities to have the opportunity to meet, to exchange ideas, learn from each other. I think that concept is just as valid with the tax-based municipalities. I think there is a lot of problems they have in common and there is a lot they can do to help each other. Right now, \$75,000 is not really adequate for them to properly carry out their function. I wonder if the Minister would look favourably perhaps at finding somewhere within the budget some extra funding for the Association of Municipalities.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, I certainly will. I should say too that I had met Don Sian, president of the NWT Association of Municipalities and we did discuss the matter of funding for the association. It was my understanding that the association was generally satisfied with the amount of money that was being given to them. They have received a large increase in this present upcoming budget, but I will be open to finding more moneys for the association when they need it.

CHAIRMAN (Mr. Erkloo): Thank you. Any more general comments? Total grants, \$5,628,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total Contributions, Agreed

CHAIRMAN (Mr. Erkloo): Total contributions, \$19,757,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total Grants And Contributions, Agreed

CHAIRMAN (Mr. Erkloo): Total grants and contributions, \$25,385,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Community Planning And Development

Municipal Buildings, Fort Smith Region, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Detail of capital, total Fort Smith Region, \$374,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Erkloo): Mr. Ballantyne.

MR. BALLANTYNE: This is actually a question to do with my constituency. Looking under details of capital, the Fort Smith Region, I do not see anything at all for Rainbow Valley. I am sure the Minister is aware of the fact that there is a need in Rainbow Valley for a multipurpose hall. Although it is not there now I hope the Minister can keep it present in his mind and during this capital process next year, myself and I am sure the band council will be approaching the Minister about the possibility of including that in next years capital budget.

CHAIRMAN (Mr. Erkloo): You want to respond, Mr. Minister?

HON. NICK SIBBESTON: Mr. Chairman, yes I will be open to eventually hearing from the Member and certainly the people of Rainbow Valley about this concern.

Capital Planning Process

Mr. Chairman, I would just like to make a few general remarks about the capital funds that we have here. I mentioned yesterday that Local Government has the largest capital budget, \$24,000,000. I will say again that nearly all of this goes to projects in communities, mostly municipal buildings, equipment and works. I think Members should bear in mind that in this budget we are only looking at one year out of a five year plan. I am sure MLAs know everything cannot be done in one year, so it is quite misleading to look at the 1984 budget in isolation. The government has a five year plan that it brings up to date every year, and it is unfortunate that we just have the figures and the projects for one year before us. Every year, the five year plan is revised and brought up to date and that process is going on right now. I really do recommend that MLAs get themselves involved in the discussions. Just to be sure that MLAs are involved, I will remind all of the regional directors and Local Government superintendents in all the five regions to be in touch with MLAs and to make sure that they invite the MLAs to come to the communities and really be fully involved in the capital planning process.

Mr. Chairman, in my experience I have found that the capital planning process works reasonably well. Many of the things that I had pushed for during the last four years, have eventually made it into the capital plans. Some of these take years. As an example, power to Kakisa Lake was a

matter I had raised the first day or the first week of my being an MLA and only now, four or five years later, it is in the capital budget, but it eventually made it. So it makes me believe in the system somewhat. The Local Government capital plan is made up of five separate regional plans which are discussed with individual communities and regional councils. That is how the priorities are set and that is how we decide which projects should go ahead in any one fiscal year, so it is not a bunch of people sitting here in Yellowknife by themselves who decide what should happen. The process really should involve the communities and the regions and I really encourage you to be involved in that.

As for myself, I would like to see the whole capital plan tabled in this Assembly every year after it has been revised, and I think I shall recommend this to my colleagues in the Executive Council, because it really is not good enough to give MLAs one year at a time as we are doing here in this budget. So what I am saying is I will see if I can convince my colleagues on the Executive Council to have every year before them, the whole five year plan for capital projects, so Members can see what is coming before them in the year and in the next few years. They will get a much better picture and they can make representations as to how they feel as to where things should be, whether things could be advanced, recognizing that certain projects are brought up and others will have to be brought up and put back later in time. So it is a process we would invite Members to be fully involved in. We are prepared to now go into detail about the capital projects.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Minister. We will have a coffee break now.

---SHORT RECESS

Municipal Buildings, Inuvik Region, Total Capital, Agreed

The committee will come to order now. Total Inuvik Region, \$586,000.

Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Buildings, Kitikmeot Region, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total Kitikmeot Region, \$815,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Buildings, Baffin Region, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Thank you. Total Baffin Region, \$250,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Buildings, Keewatin Region, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total Keewatin Region, \$4,171,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Buildings, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total municipal buildings, \$6,196,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Works, Headquarters, Total Capital, Agreed

CHAIRMAN (Mr. Erklou): Total headquarters, \$1,420,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Works, Fort Smith Region, Total Capital, Agreed

CHAIRMAN (Mr. Erklou): Total Fort Smith Region, \$580,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Works, Inuvik Region, Total Capital, Agreed

CHAIRMAN (Mr. Erklou): Total Inuvik Region, \$1,344,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Works, Kitikmeot Region, Total Capital, Agreed

CHAIRMAN (Mr. Erklou): Total Kitikmeot Region, \$375,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Works, Baffin Region, Total Capital, Agreed

CHAIRMAN (Mr. Erklou): Total Baffin Region, \$950,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Works, Keewatin Region, Total Capital, Agreed

CHAIRMAN (Mr. Erklou): Total Keewatin Region, \$255,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Municipal Works, Total Capital, Agreed

CHAIRMAN (Mr. Erklou): Total municipal works, \$4,924,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Acquisition Of Equipment, Fort Smith Region, Total Capital, Agreed

CHAIRMAN (Mr. Erklou): Total Fort Smith Region, \$623,000. Mr. Minister.

HON. NICK SIBBESTON: Just to say, Mr. Chairman, that we have a more detailed list of all the equipment that is provided under this section, and I would like to pass it out because it gives all the details of what is being purchased under this section. So if the Members would like I will just pass the paper around and they can have a look at it.

CHAIRMAN (Mr. Erkloo): Go ahead, Mr. Minister. Total Fort Smith Region, \$623,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Acquisition Of Equipment, Inuvik Region, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total Inuvik Region, \$361,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Acquisition Of Equipment, Kitikmeot Region, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total Kitikmeot Region, \$981,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Acquisition Of Equipment, Baffin Region, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total Baffin Region, \$421,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Acquisition Of Equipment, Keewatin Region, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total Keewatin Region, \$602,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Acquisition Of Equipment, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total acquisition of equipment, \$2,988,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Road Construction, Site And Land Development, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total road construction, site and land development, \$2,678,000. Agreed?
Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. Can I get some detail for the Fort Smith Region on road construction, site and land development -- for the Fort Smith Region only?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, the handout that you have also has the details of the road, site and land development for all the regions indicating the communities and the amounts, but it does not have the details. I have got that for my own information. If Members want, I can get that photocopied and passed around but it will take a few minutes, because I did not anticipate having to pass this one out. I would like to know what exactly Mr. Gargan was interested in.

CHAIRMAN (Mr. Erkloo): Mr. Gargan.

MR. GARGAN: What does the "K" stand for at the end of each column?

HON. NICK SIBBESTON: It means thousands.

CHAIRMAN (Mr. Erkloo): Total road construction, site and land development, \$2,678,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Community Planning, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total community planning, \$864,000. Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. Could you tell me what the "community plans various" are? I would like to get details on it.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, what this involves is preparation of community plans and designs, such things as zoning by-laws, just generally helping the communities plan their communities. I am advised that this money is for the actual cost of preparation of the documents and so forth. We have people in headquarters and in the regions who are involved in the planning aspects and this money here is the capital cost involved in paying for the materials that they use and paying perhaps some consultants, just generally paying for materials and plans that are prepared.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Minister. Total community planning, \$864,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Community Planning And Development, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total community planning and development, \$17,650,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Land And Assessment, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total land and assessment, \$150,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Airports, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total airports, \$330,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Sport And Recreation, Headquarters, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Sport and recreation, total headquarters, \$300,000. Agreed? Mr. Gargan.

MR. GARGAN: Again under sport and recreation, what does "planning studies various" mean?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, there is not very much money, only \$30,000 provided to some of the communities to deal with recreation planning. This is not money for paying for the actual design and plans of buildings, recreational buildings in communities, but it is money to help the community deal with the question of recreation in a community.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Minister. Total headquarters, \$300,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Sport And Recreation, Fort Smith Region, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total Fort Smith Region, \$3,060,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Sport And Recreation, Inuvik Region, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total Inuvik Region, \$630,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Sport And Recreation, Kitikmeot Region, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total Kitikmeot Region, \$75,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Erkloo): Mr. Gargan, will you take the chair, please?

CHAIRMAN (Mr. Gargan): The Chair recognizes Mr. Erkloo.

MR. ERKLOO: (Translation) Thank you, Mr. Chairman. On page 12.21 I have a question on this concerning Hall Beach, multipurpose hall. I want you to elaborate on this please and I want to get the meaning of it. Thank you.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: There is \$25,000 this year. That is for plans. This money will be given to the communities to begin planning a multipurpose hall. There is \$50,000 proposed for next year for the design of the building and then in 1986-87 there is \$1.2 million being proposed for the actual construction of the multipurpose hall.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. Erkloo.

MR. ERKLOO: (Translation) Thank you, Mr. Chairman. I asked what the multipurpose hall means. What it means. Thank you.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, it is a community hall but it could also be used by the school as a gym. It is multi-use. In recent years the government has started building community halls in conjunction with the schools. In fact in a couple of projects in the Keewatin this year the buildings are such that they could be used for more than a community hall. It is in conjunction with schools. So that is what this is.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. Erkloo, would you take the chair?

Sport And Recreation, Baffin Region, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total Baffin Region, \$1,705,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Sport And Recreation, Keewatin Region, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total Keewatin Region, \$100,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Sport And Recreation, Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total sport and recreation, \$5,870,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Total department, \$24,000,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Erkloo): The next pages are for information. Any questions? Mr. Gargan.

Municipal Development Control Officer

MR. GARGAN: Thank you, Mr. Chairman. It is with regard to the Norman Wells impact, \$48,000 to get a municipal development control officer. I was wondering, what does that entail?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. NICK SIBBESTON: I will ask Mr. Moore to answer that.

CHAIRMAN (Mr. Erkloo): Mr. Moore.

MR. MOORE: Mr. Chairman, because of the considerable development that is taking place in Norman Wells inside the municipal boundary as a result of Esso Resources activities, one of the things we agreed with the municipality was that they needed to have their own development officer who would work for the hamlet council and be able, on behalf of the hamlet council, to have some control over what was happening inside the municipality. We achieved that by this funding from the federal government. So the \$48,000, through us, is federal money being provided to Norman Wells so that the hamlet council can employ this one person they call the development control officer.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Moore. Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. My question is, if they do have someone like that, the municipal development control officer, I was just wondering why the other communities -- especially if this is moneys that are coming from the federal government to deal with the impact of the Norman Wells project -- why are not Fort Norman, Fort Wrigley and Fort Simpson getting that kind of money for that kind of purpose?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

MR. MOORE: Mr. Chairman, this funding was justified because of the physical activities, because of the actual physical developments that were taking place inside the Norman Wells municipal boundary. It is the control which is being exercised by the hamlet council's physical control over buildings and new installations and that sort of thing which otherwise the hamlet would not have been able to control at all.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. Again I guess there is quite a bit of physical activities going on in Norman Wells but the same would apply to the other communities directly impacted by the Norman Wells development. Then it would seem, you know, that Norman Wells is a company-operated community and it could afford to get that kind of a person while the other communities might not be able to. My question again is why is it that the other communities are not getting these kinds of people?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, I do not know if the Member has seen Norman Wells in the last few years but if he were to go there he would see that there has been a tremendous impact as a result of the expansion of the Esso refinery and the town itself, of course all the activity related to the pipeline. The impact as a result of the pipeline is really greatest at Norman Wells. Whereas we recognize there is impact on other communities -- the Member was in Fort Simpson last weekend and saw all the activity in town. It was not just because of the pipeline that we saw all these people. There was a fair amount of impact as a result of dog races last weekend. There was a tremendous number in town. There were something like 35 dog teams which took part in the dog races. So one can get an impression from seeing Simpson last weekend that it is a very busy hustling, bustling little place.

But by and large I think the government has been able to cope with the activity in the little communities that are along the pipeline route. I am aware of the good work of some of the government people in places like Simpson. As an example, the economic development officer in Simpson has just been doing excellent work in helping the people in Simpson to try to get work from the pipelines and so forth. In a little place like Wrigley they are doing some work on the clearing of the pipeline but the people seem to be coping with the activity.

I honestly do not know the Fort Norman situation but if there was need for more government people in these communities I am sure that the government would put people in there. I must say that thus far the communities have not been overwhelmed by the activity from the pipeline. I know that the pipeline camps, we all know that they are not in town. They are removed from town quite a way. The workers come to town once in a while. The pipeline will be past our doors as it were, before we even know it. So whereas I appreciate the Member's concern, I think we are coping with the impact of Norman Wells pipeline everywhere along the route. Norman Wells was just an exceptional situation, so we required to put in extra people there.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. I believe when we were down in Simpson and at the campsite, one of the questions that I asked IPL was if they had any kind of a monitoring system and in actual fact they did not. My question now is that regarding the moneys going toward the monitoring of the pipeline or the impact moneys, is there any initiative taken on the part of this government to see what happens even before the pipeline is started and what is going to happen after the pipeline is started, so that in future development we do have something in place that could go on to correct whatever the problem might have been?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. NICK SIBBESTON: The Member is talking about monitoring the activities of the pipeline. I do not know a great deal about it. Certainly our department does not have anybody monitoring things. I am aware though that the government itself has a number of people working to do with the pipeline. I know for instance, that they have somebody in the area of wildlife situated in Simpson whose job it is to monitor the effects of the pipeline on trappers and the animals in the area. I do not know of any other person that our government has along the route monitoring the situation but I am aware that the federal government has all sorts of people monitoring the environment and those aspects of the pipeline. I guess that is as far as I could go.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. I know that wildlife officers and environmentalists are monitoring the construction of the pipeline itself. The IPL is also doing something like that. The end result is that we are going to be getting a report, a very positive report possibly, from the construction company. But as far as this government is concerned, do we as a government have any kind of monitoring system that might be able to give us an idea of what the impact was and be able to rectify it when future developments happen?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. NICK SIBBESTON: I guess we are getting into a subject that is probably beyond Local Government, and we are getting into the question of who is monitoring the pipeline, the effects of it on people and so forth. I am aware of the native organizations views that there ought to be a very strong monitoring system in place for the Norman Wells pipeline dealing with all aspects, social and also environmental. I am aware there is not a lay organization or just a people's monitoring system in place. Various governments have a certain amount of monitoring. The federal government has a monitoring system and I am advised by my department that we do have a Norman Wells development officer in our headquarters, in our office here in Yellowknife who controls development within the area of the pipeline. I am also advised that both the Dene Nation and the Native Women's Association are proceeding with a monitoring program application, meaning they are seeking funds from government to set up a monitoring system, but thus far I do not know what has happened to that application or what stage it is at even. That is the best that I can do for the Member.

Total O And M, Agreed

CHAIRMAN (Mr. Erkloo): Thank you. Any more questions? We will go back to page 12.03. Department of Local Government, O and M, \$35,744,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total Capital, Agreed

CHAIRMAN (Mr. Erkloo): Capital, \$24,000,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Erkloo): That completes the budget estimates for Local Government. I would like to thank the Minister and his witnesses. Mr. Minister.

HON. NICK SIBBESTON: Mr. Chairman, just before I go, I would like to table information requested by Mr. Pedersen yesterday with respect to the communities that have been assessed and the dates of the assessment, the year they are to be taxed and also the mill rate. I must say that I insisted on my department officials having a crash course in assessment since yesterday, so we will be prepared next year.

---Applause

CHAIRMAN (Mr. Erkloo): Thank you. Honourable Mr. Butters.

HON. TOM BUTTERS: Thank you, Mr. Chairman. I wonder with the indulgence of the House, might we change the order to permit the Minister for Social Services and Health to come before the committee at this time? He is required to be in Ottawa on Monday with regard to the Young Offenders Act, so could we bring him forward now to discuss his budget?

CHAIRMAN (Mr. Erkloo): Does the committee agree with that?

SOME HON. MEMBERS: Agreed.

---Agreed

Department Of Social Services

CHAIRMAN (Mr. Erkloo): We are on page 14.01. Does the Minister have a witness or witnesses?

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. I will make my opening statements from here.

CHAIRMAN (Mr. Erkloo): Go ahead.

HON. BRUCE McLAUGHLIN: Mr. Chairman, the Department of Social Services is always hard pressed to meet the many demands which are placed upon it especially during times of economic restraint. The budget I am presenting today enables the department to maintain its present level of services to the people of the Northwest Territories and represents an increase of only six per cent over last years main estimates. Mr. Chairman, I will briefly review the various sections within the department.

Administration services. Continued emphasis will be placed on the ongoing training and support of community social workers, child care workers and correctional officers. Demands on these positions vary dramatically as the number and types of clients being dealt with is often changing. The department will continue its practice of making every effort to hire and train northern employees.

Family and children's services. The federal Young Offenders Act is to be proclaimed April 1, 1984. There will be indeed many impacts felt by this department as a result of this legislation and a study is presently being completed regarding the financial and program implications. Negotiations are continuing with the federal government concerning the details of the cost-sharing agreements. Wilderness camp programs for juveniles have been successful in the Fort Smith and Inuvik Regions. These community-run camps have proven to be effective in reducing delinquent activities and this program will continue for the 1984-85 fiscal year. A major survey of services provided to children at the community level and in departmental facilities is under way in order to ensure that services are meeting the needs of individual children, their families and the communities in which they live.

In the correction service, continued emphasis will be placed on community-based correctional services. The introduction of the fine option program during 1983-84 has attracted the interest of many communities. Construction of the new correctional centre in Frobisher Bay will take place in 1984-85. Major renovations to the Yellowknife Correctional Centre are scheduled to begin this year and continue through 1985-86.

---Applause

Attempts are being made, through the work release program, land programs and education programs, to reduce the number of persons who are repeating offenders.

In alcohol and drug services, three new community alcohol and drug projects were funded in 1983-84, in Hall Beach, Igloolik and Arctic Bay. The department will complete the development of a curriculum for the introduction of courses into the education system to deal with the increasing abuse of alcohol and drugs by children. A training program, which is nearing completion, will be introduced this year for alcohol and drug community project workers and our Social Services field staff.

In services to the aged and handicapped, one of the department's objectives is to reduce the number of aged and handicapped individuals placed in southern institutions. In meeting this objective, continued emphasis on home care programs will occur as well as construction of a group home for severely handicapped children in Frobisher Bay and preliminary planning of a group home for handicapped adults in Rankin Inlet. The demand by communities for personal care units for senior citizens is continually growing. The department is attempting to meet this need by working together with residents of communities and the Housing Corporation to design and build innovative units. A prototype is being developed in Fort Rae and preliminary planning has or will commence in other communities this coming year.

In financial assistance services, the department supports the philosophy of community involvement in the delivery of social services. During 1984-85, steps will be taken in consultation with communities to establish or improve community social services committees. Options as to the manner in which an increase to the senior citizens services can be accomplished are being prepared for presentation to the Executive Council in the near future. Mr. Chairman, those are the major areas in the Social Services field.

I would like to ask now before we go through the budget in detail if my deputy minister, Mr. Paul Moody and the assistant deputy minister of Social Services, Mr. Blair Dunbar can join me at the witness table?

CHAIRMAN (Mr. Erkloo): Is that agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Erkloo): Go ahead. We are on page 14.01. Any general comments at this time? Mr. Paniloo.

MR. PANILOO: (Translation) I had a written question earlier and is it okay if I go back to that for a while?

CHAIRMAN (Mr. Erkloo): (Translation) It is up to you.

Alcohol And Drug Services

MR. PANILOO: (Translation) In Broughton Island, the community, including the hamlet education committee, the protection committee and others, is very concerned about some of the people in their community and have requested funding and a building for the community to use where the people who are abusing alcohol or other substances could go to be watched. They went through the Baffin Region alcohol and drug co-ordinating committee but they were refused funding on the grounds that they would require as much funding as the BRADCC operation in Baffin Region. So could you clarify this for me? They only wanted this for the community itself and to help the people who are potential offenders to have a place where they can be counselled, so they can help those who have problems and who are in need of supervision. Could you elaborate on that, please, Mr. Minister?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The Alcohol and Drug Co-ordinating Council is the place where proposals like this should go and there is \$1,158,000 of operational money in that section of the budget. Any communities who wish to have a program funded under that should take advantage of the personnel we have at the Frobisher Bay office to help them with the proposal for funding under this area and as far as capital requests go, the usual channels have to be proceeded with through the regional office for requests for a capital project and that would also include money required to renovate an existing building. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Minister. Any more general comments? Mr. Gargan.

MR. GARGAN: Again I am referring to alcohol and drugs. I understand you are doing a training program right now. Do you have a training program in place right now or are you in the process of developing a training program for alcohol workers?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The department has developed a program and the program itself has been finalized. What we are doing right now at headquarters and I think maybe a little bit in the regions, is training people within our own staff who will then be doing the program out in the field. So the program is prepared but we are still doing the training in our own department that is necessary before our people can communicate that program in the field. That will also be through the Alcohol and Drug Co-ordinating Council. Thank you.

CHAIRMAN (Mr. Erkloo): Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. The training program or the training package that is being developed, who actually is doing the package?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: The program is being done within the department and we also have a consultant through ADCC helping us with this, a Mr. Moore. I believe he did some work in southern

Alberta at a reserve there. Mr. Patterson, the Minister of Education, and I had lunch with him while he was here and went over some of his work. Also Mr. Phil Lane is working on that as well with people in our department.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Gargan.

MR. GARGAN: Yes, the two consultants that you mentioned are very good in their field. I was wondering, as far as the training package goes, once the package is completed is it the intention of your department to train trainers to implement the new package?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. Yes, that is what is happening and the Alcohol and Drug Co-ordinating Council will be actually doing it in the field. This whole package is being put together by ADCC basically, with help from our department.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. Besides the ADCC board you also do have the National Native Alcohol and Drug Abuse Program too. How much money do they have?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, I will get Mr. Moody to respond to that and give the details.

CHAIRMAN (Mr. Erkloo): Mr. Moody.

MR. MOODY: Mr. Chairman, the funding for the ADCC comes from two sources. One that was mentioned by the Minister, was the \$1,158,000 and from the federal government through the NNADAP which is a total of approximately last year \$1.5 million and should be between \$1.5 million and \$2 million for this year as well.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Pedersen.

Facilities At Community Level

MR. PEDERSEN: Thank you, Mr. Chairman. My question is on family and children's services. We have heard when we have gone through the budget on other departments -- Education comes to my mind -- the reluctance of people from outlying communities, at times to, for instance, send children to large institutions always at the regional level. Just yesterday we heard the Keewatin are a bit reluctant for Rankin Inlet, etc. Now, we have heard many times if people are in trouble they should not necessarily go into a different environment but more into the original traditional home environment. I know that many of our services such as group homes and receiving homes are located at the regional centres only. I do not think this is necessarily a good idea. I also notice under the details of capital that every detail that is listed here goes into some regional centre. There is nothing for the communities. I wonder if the department has any plans to decentralize some of these important services into the communities where I, at least, would feel that they would probably function better than they do now at the regional levels.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. In reponse to that, I personally as a Member have been concerned about this. The children have to leave not only their own family if there is a problem, they also have to leave their community, change their school teacher and have problems like that. I would like to say to the Member that our department is going to be working on this and I would have to say that the courts of the NWT, once the Young Offenders Act, comes into place, will certainly be putting pressure on us as well because one thing that the Young Offenders Act and the ordinance we have for you related to that, emphasizes is that the education of these children should not be interfered with. So we have to have group homes in the communities for the purposes of the Young Offenders Act for sure. These are open custody homes. As well, we are making a special case to the federal government, to the Solicitor General, to make a special exception for the NWT to allow single family units to be identified in communities for custody of children aged 12 to 18. So the department is going to have to have facilities identified. They will be able to be used for purposes other than under the Young Offenders Act, I am sure.

CHAIRMAN (Mr. Erkloo): Mr. Pedersen.

MR. PEDERSEN: Thank you, Mr. Chairman. I would like to suggest to the Minister to perhaps contact his staff at the settlement levels and invite them to make suggestions. Often the reason for not establishing the necessary group home is simply lack of a facility to put it into. There are in some communities that I know of, buildings sometimes from other government departments, federal government departments, that become surplus. I suggest that you keep an open line to the communities and have them advise you when something that may be suitable becomes available so that we could take advantage of the program as soon as possible.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. I took that as a message.

CHAIRMAN (Mr. Erkloo): Any more comments? Mr. Appaqaq.

Legislation Relating To Drug Abuse

MR. APPAQAQ: (Translation) Thank you, Mr. Chairman. I have some comments myself concerning not alcohol but other drugs, marijuana. In my community it is beginning to be a real problem because there is no alcohol allowed in my community and this has been long established by the federal government. So, for that reason the lifestyles are changing very drastically. There is not a law even in NWT so sometimes the lifestyles change drastically and most of them that are abusers of drugs are starting to not want to go to work and they cannot have any treatment. I have seen that a lot of people in the Baffin Region too are having a lot of drug related problems. So, for that reason we heard during the summer that Inuit organizations wanted the territorial government to make a law about drugs. I was asked by one of the MLAs here as to exactly what kind of law we wanted to produce, what kind of legislation. It was the centre of discussion by the delegates whether it is going to ruin the minds and the bodies of the people who use it. I do not think it does have anything to help the body with. The people that are sitting over there at the witness table, I would like to ask them if they heard from the Baffin Region on what kind of laws they want to produce relating to drugs. I think it should be that we have to produce legislation regarding drug abuse. Thank you.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The program which I outlined in my brief remarks there identified that our department in co-operation with the Department of Education is going to have a drug and alcohol program, a health program introduced in the schools. This objective is to make the young people in the NWT aware of the harmful effects that drugs and alcohol, if they are used or abused, can have on a person's life and on his health.

In addition to that, the ADCC does have the same funds I mentioned to Mr. Paniloo in order to address the problems of adults in the communities. The Member also brought up the problem of the communities wondering what could be done with the laws to help out this situation. The Member is probably aware that alcohol is under our Liquor Ordinance and can be controlled or restricted by individual communities. The situation of drugs though, of course, is that these substances like marijuana are illegal and the Criminal Code of Canada has penalties for that and people will be charged and prosecuted by the courts if they are found to be in possession of any of these illegal drugs. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Minister. Mr. Appaqaq.

MR. APPAQAQ: (Translation) Thank you, Mr. Chairman. Yes, I understand your point that if they are found in possession of those drugs they could get charged. I know about that under the Criminal Code, but it is just that sometimes, even though their lives are starting to have problems, people do not take any actions on them right away. I am just trying to say that there should be legislation introduced regarding drug abuse. Thank you.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. Our department does not have, nor does our territorial government as a whole have the power to enact legislation dealing with this. We in the Northwest Territories and the rest of the country are controlled by the laws that the federal

government makes concerning these and the laws are enforced in most jurisdictions in the country by the RCMP who are the federal agency involved in enforcing federal legislation in most jurisdictions and in all places in the Northwest Territories. So my answer, Mr. Chairman, is that I do not believe that this government has the authority from the federal government to make laws in this area. We can as a government put pressure upon the RCMP to be more vigilant if that is what the Member would ask and I believe that the Minister of Justice and Public Services could respond to that individual Member's concerns on a one-to-one basis at any time, I am sure.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Appaqaq.

MR. APPAQAQ: (Translation) Thank you, Mr. Chairman. Just one more question. I understand your point now. Do you not think as a territorial government that you should start controlling the federal legislation in the Territories yourself? Maybe within 10 years, there is nothing happening about it, there is not much pressure in the legislation so would you as a territorial government consider taking over the law?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, thank you. The present situation is that these substances are covered by federal laws and, as I said, the RCMP enforce this, but in the Northwest Territories the RCMP have signed a policing agreement with this government and that falls under our Minister of Justice and Public Services, Mr. Nerysoo. I am sure that if there are problems in a community and the Member feels that the law is not being properly enforced right now, if he took those concerns to Mr. Nerysoo, he could look into them. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Gargan.

CHAIRMAN (Mr. Gargan): General comments. Mr. Erkloo.

Wage Parity For Inuit Employees

MR. ERKLOO: (Translation) My question, I think you are going to be happy about it, Mr. Minister. I feel that the Inuit employees in Social Services, the social service workers, are not being paid enough for what their job entitles them to. I remember in Pond Inlet there was a social worker who tried to get a job as a field service officer and when he became a field service officer, his salary went up. We know that he is in sort of an executive field, but he even said to me that at the time he was working as a social worker he was working a lot harder than when he was a field service officer. The native social workers do not just distribute money to the people who are in need. They also have to deal with social problems, people with alcohol problems and family problems. For that reason they have to be educated on social affairs. For these reasons my question to you, Mr. Minister, is have you ever considered the native social workers in the communities, have you considered giving them a higher salary? Thank you.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The social workers who work in the field right now have different levels of pay depending upon how many years they have worked in that field or how many years they have worked for our government or what kind of qualifications and training they have. Our objective when we take on an inexperienced person in the community to be a social worker is to try to train him on the job so that he can make more money. I will take note of the Member's comment that he thinks the Social Services workers work harder than the executive field officers and I will see if my department can get parity. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. T'Seleie.

MR. T'SELEIE: Thank you, Mr. Chairman. My question is just a general question. I wonder if the Minister knows the total budget of Health and Social Services is somewhere around \$40 million. That is about 10 per cent of the whole territorial government budget. I wonder if the Minister knows whether that is higher or lower than for the whole of Canada.

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The Member mentioned Health and Social Services and if you combine those two it is nearly \$110 million which is about 20 per cent of our budget, but Social Services alone is around 10 per cent. We will double-check, but I would say probably

the percentage of our budget which is oriented toward social services -- all of which is not necessarily in my department -- is probably higher than most jurisdictions in the country.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Minister. Mr. T'Seleie.

Study Of Services To Children

MR. T'SELEIE: What is under family and children's services? There is an objective here that says the department wants to "conduct a comprehensive study of services to children in the Northwest Territories". I wonder, what is that and who is doing the study? Could the Minister give me some detail on that?

CHAIRMAN (Mr. Gargan): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. As I said in my brief opening remarks, the department is doing such a study. It is being done almost totally within the department and what we are trying to do is see what we can do to address problems of young people in the communities in family services, such things as Mr. Pedersen brought up. The idea right now is we take children out of their community and put them into a home in the region or here at headquarters, when maybe the best thing might be to keep in the community these children whose parents have problems or children who themselves have personal problems, maybe behaviour problems. That is an example and I will ask my deputy minister, Mr. Moody, to give you a few details.

CHAIRMAN (Mr. Gargan): Mr. Moody.

MR. MOODY: Mr. Chairman, as the Minister said, the emphasis will be on the non-institutional side of children's services. The stage of the study which is being done in the department is the gathering of data stage. We are getting our statistics refined. We have sent out a questionnaire to five different communities to get their opinion and they are pilot communities. At a later date we will be doing it for all the communities and basically what we are doing is a step-by-step account of what happens to the children from the minute that they come to our attention as having a problem. The next stage will be the institutional side of it. We are leaving that to come after the community service side and we will be doing the same thing with the institutional side, looking at it from top to bottom and then after that will be the implementation and evaluation.

CHAIRMAN (Mr. Gargan): Thank you, Mr. Moody. We will take a 15 minute coffee break.

---SHORT RECESS

CHAIRMAN (Mr. Erklou): The committee will come to order now. Any more questions? Mr. Pudluk.

Birth Certificates From The Province Of Quebec

MR. PUDLUK: (Translation) Thank you, Mr. Chairman. I am not sure if we are going to solve the problem that we are having now concerning the maternity patients who have to go down to Montreal for delivery. Some of these ladies are unilingual and cannot speak in English at all. Also they do not know the social workers down there. They have to write the birth certificates of the baby who was born. Due to this, one of my constituents has been missing family allowance for quite a while. She has not received a family allowance for four years now, although the baby is four years old. They are not registered in the health care plans. They get their health care plans but they were working on this problem for a long time, but it seems like it is impossible at times to get this birth certificate. Also it has to go through court in order to get one. There is more than one person who is like this in my constituency, with no birth certificate or not receiving family allowance for a long time. I was wondering in what ways you can improve on this area. Thank you.

CHAIRMAN (Mr. Erklou): Mr. Minister.

HON. BRUCE McLAUGHLIN: I will respond to that Mr. Chairman. One thing I am just not absolutely clear on, I wonder if the Member can explain it to me. I get the impression that the people he is talking about, because they do not have birth certificates which say they are from the Northwest Territories, that they cannot get family allowance which is a federal program. They cannot get health care cards which is within our government. Is that what he is saying?

CHAIRMAN (Mr. Erklou): Mr. Pudluk.

MR. PUDLUK: (Translation) Mr. Chairman, they get the health care cards, but when they do not have the birth certificates, birth registrations, they are not able to receive family allowances because they do not have a birth registration. Did I elaborate on this? Thank you.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. I know in my own community, I have had some people that have had problems with old age pension which is a federal program. I am sure that the same thing could be done in Mr. Pudluk's community, that the social worker there, the people we have in our department in Resolute Bay, I am sure, would help out with whatever forms are necessary that have to be filled out in order to get the proper papers. Then a duplicate birth certificate could be received from the province where the baby was born. Once that is done, that birth certificate could then be used to get the paper work done in order to get the family allowance cheques beginning to come.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Pudluk.

MR. PUDLUK: (Translation) Thank you, Mr. Chairman. I am clear on this area but for the babies who are born in Montreal, the hospitals that they are born in were never writing the birth registrations. Maybe perhaps they were thinking that this baby is from the North, they will write his birth registration up in the North since they are northerners born in Montreal. Due to this fact, there are some problems arising from this and this lady who is having the baby is unilingual and cannot speak any English at all. She does not know what to do. I think the problem arises from this. Thank you.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Apparently the problem is not a lack of a birth certificate. It is the fact that the province of Quebec has a different way of doing this than the other provinces. Our Department of Social Services and Health, whenever this comes up in one of the communities, and the legal services in the Department of Justice take care of it by approaching the Government of Quebec to solve the problem. So, if the names of the mother and the baby and the approximate birth date can be supplied to our department, to the people we have working in Resolute Bay or any other community, then our department and legal services can work on these to get it done. I have been told by Mr. Dunbar that this has been done in the past. It does take quite a while to get the paperwork done and get the proper forms back from the province of Quebec. The department has had cases like this before and we can take care of it.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Pudluk.

MR. PUDLUK: (Translation) Thank you, Mr. Chairman. Perhaps before this session is over, maybe perhaps I will be able to talk to either one of you. I have got two names here with me. I would like to see you before I leave, either one of you. Thank you.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Pudluk. Mr. Arlooktoo.

MR. ARLOOKTOO: (Translation) Thank you, Mr. Chairman. My question is concerning the people who are on welfare. How do you go about raising their welfare money every year? Why do you not raise their welfare money? Thank you.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, the department has a system of reviewing the amount of money that is available on social assistance. We take into consideration the area of the Northwest Territories where a community is and we take into consideration how much the cost of living is in that community, for example, if it costs a lot to fly food in there. These amounts are reviewed on a regular annual basis and that is how the amounts are established. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Arlooktoo.

MR. ARLOOKTOO: (Translation) Thank you, Mr. Chairman. I understand your response. Regarding the district in the Northwest Territories, I do not know if each of the districts receive the same ratio. The policy of our Social Assistance Ordinance -- if I could be given a copy before this session leaves, I would appreciate it. It does not matter if the Social Assistance Ordinance is in English, I would still like to get a copy. Thank you.

CHAIRMAN (Mr. Erkloo): Mr. Patterson.

Work In Frobisher Bay Commended

HON. DENNIS PATTERSON: Thank you, Mr. Chairman. I know I have every opportunity to talk to the Minister about his department, but I would just like to take this brief opportunity in general comments to commend the Department of Social Services for the excellent work that they have done in Frobisher Bay in the last year or so. Most particularly the establishment of the special home for handicapped children. These severely handicapped children, I think they are all Inuit children, have been repatriated from institutions all across Canada and brought into a home that was prepared for them by your department and they are cared for in a very excellent way by group parents. They are getting some education services at the local elementary school. I would just like to say that I am very impressed with this initiative that has been taken by Mr. Bell and by Ms O'Donoghue. I think this is something that we should be trying to do in all parts of the Territories, bringing back these handicapped children. I suspect that probably when one looks at the costs of the southern institutions, that we can look after them in a northern community closer to their parents for less than it is costing us to put them in institutions. So I would like to give you a real plaudit for that and also to mention that I am very pleased that a group home is being proposed for Frobisher Bay for juvenile delinquents and children who cannot fit into regular foster homes. There are a number of those children, sadly, in Frobisher Bay and in the Baffin Region who simply are too difficult for foster parents to handle. They are victims of the rapidly changing times and victims of alcoholic parents and other problems. There is a very definite need for this kind of a facility. I know that the social services workers in Frobisher Bay have prepared a submission to the department explaining the reason for such a facility and I am very pleased that the department has been able to respond. That is not a question, Mr. Chairman, just my comment. Thank you.

CHAIRMAN (Mr. Erkloo): Thank you. Any more general comments? Mr. Angottitauruq.

MR. ANGOTTITAUURUQ: Thank you, Mr. Chairman. Family and children's services, I am supposed to be from a dry place where there are no alcohol problems and yet we still have problems with children over there and also in the other constituency settlements. We do have a little bit of a problem in other constituencies too and two dry places have it. A lot of times parents are wondering why their kids are turning bad and a lot of times I have thought to myself that the parents are not responsible enough for their children. I think that is one of the problems they have. I feel strongly that for children under 12, parents should be responsible for them but then again I see a lot of parents that let their kids stay up all night and that is just making them turn bad. For that reason I put the blame on the parents, if the kids are not away from their parents because they are scared of their parents drinking or having problems at home. Again it is the parents responsibility to keep their children on the right track and for that reason if alcohol and drugs are not involved in that area I believe strongly that there should be a policy for the parents that they are responsible to keep their children properly. I just want to get some sort of answer for that.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. As I said, the department is doing a review of the family and children's services and I should have gone into the reason for that with Mr. T'Seleie when he asked me the question earlier. Basically what seems to be the trend that the people in the department see is that before we used to, in this area, be primarily concerned with very young children, usually babies. We were able to take care of them through foster homes and ultimately through adoption. But now we are finding that a larger number of young children who need help in the communities are maybe 10 years old or young teenagers and that is why the department is looking into the age and problems of the children in the different communities because it is obvious that these older children need a different kind of care. For example, they will need counselling and they will need different recreation programs that act as diversions and keep them from getting into problems and some of these children have particularly severe personal problems either with their personality and the way they behave or maybe the way they have reacted to the home life they have been in. So our department realizes the problem has changed from very young children to young teenagers that we have to take care of now. We hope to have some responses coming forward from the department in the near future concerning this matter. Thank you, Mr. Chairman.

Administration, Total O And M, Agreed

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Minister. We are on page 14.04, administration, total O and M, \$6,904,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Family And Children's Services

CHAIRMAN (Mr. Erkloo): Family and children's services, total O and M. Mr. Ballantyne.

MR. BALLANTYNE: Thank you, Mr. Chairman. I see under the objectives of the department the department intends to conduct a comprehensive study of services to children in the NWT. My first question is, I would like a brief explanation of exactly what this study is going to consist of. My second question is, by looking at the salaries and the person years in this particular division, I see there is really very little increase, four tenths of one casual person year. How is the department going to be able to accomplish this, I think, very laudable aim?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, I briefly outlined what this objective was to two or three other Members but obviously a little more detail is required and I will ask Mr. Dunbar to respond to that. I will also make the commitment that if we have some sort of terms of reference in the department under this we could make that available to the Members.

CHAIRMAN (Mr. Erkloo): Mr. Dunbar.

MR. DUNBAR: Mr. Chairman, the terms of reference are prepared and I think that would outline for all the Members exactly what the purpose and objectives and the means whereby we are going to endeavor to do this study would be. I am sorry, Mr. Ballantyne, I missed the second part of your question.

CHAIRMAN (Mr. Erkloo): Mr. Ballantyne.

MR. BALLANTYNE: The second part of my question is, as it seems like it is quite a major undertaking and there is really no increase in the number of person years in the particular division, how are you able to accomplish this?

CHAIRMAN (Mr. Erkloo): Mr. Dunbar.

MR. DUNBAR: Mr. Chairman, the reason there is no significant increase in the person years is related to the fact that as government restraint measures are being implemented we have not been successful in obtaining more person years and resources to do the job.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Dunbar. Mr. Ballantyne.

MR. BALLANTYNE: That was not really my question. I said it is a very, very laudable objective but I wonder, because of restraint, because of the fact you have not been able to increase your person years, can you realistically accomplish this objective with the existing resources you have?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, we are basically using people that we already have in the department who are experts in social services in general and in particular, some of them, in this field. That is what these people are hired for in most cases or in a lot of cases and what we are saying in the department is we are putting a request to them to do this as an in-house thing to try to find out what the new problems are and what the changes are in the population that we are dealing with and the type of problems they have. So basically we are using existing staff and changing the emphasis on what they are doing in their jobs.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Minister. Mr. Ballantyne.

MR. BALLANTYNE: My concern is that during our discussions at the finance committee the whole area of children and youth in the Territories seemed to be a major priority of many of the MLAs and it might be worth considering next year, if the department indeed wants to emphasize this area, perhaps allocating more resources to this particular area to make your job a bit easier to accomplish.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. My department and the other departments concerned with health, as I think Mr. Ballantyne is aware, have got together for a few initial meetings on this and I really do believe that the problems with the older children or, I would say, the older teenagers is something that gets a little bit away from our department and into education or maybe even adult education or job training if they are out of school, so it concerns Education and also it concerns Economic Development and Tourism. I guess a good example I could give in that area -- and I know this is not family and children's services -- is that our prison population in the corrections centre here is very young and most of them have a school education which is too low to allow them to get into any kind of trade programs and they keep coming back. There is a lot of recidivism, repeat offenders, and one of the solutions to that is to give us more resources, not necessarily in our own budget, but under the mandate that Education has to educate people and once they get that education or training in the facility which we have, then they could hopefully get a job or get into training at Thebacha College and not come back to us again because they would have something to do and maybe they would have a job. I think that with that type of co-operation we can do it in the younger age area. What the department itself has realized, as I said before, is we are not dealing mostly with babies now in this area. We are dealing with older children. We have to look at our existing programs which will not work as well as they did before and the people who are actually running the programs now are the ones who realized this and will be advising the senior people in our department and we will be trying to advise the Executive Council of any changes we need in services. For example, instead of using a personal single family dwelling for a foster child we are looking maybe at group homes. That might be a capital cost, so those are the implications to this government in that area. As for the amount of funds we have to go into new programs, the best experts we have are the people we already have working for us to do that work. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Ballantyne.

Interdepartmental Committee Concerned With Youth

MR. BALLANTYNE: I think at one point the Minister in responding to a question indicated there was an interdepartmental committee that had been formed to deal with the area of youth. Is that correct?

HON. BRUCE McLAUGHLIN: Mr. Chairman, on February 20th the heads of the departments concerned with youth met and are going to be coming to the Executive with some sort of a proposal as to how to approach the problems of youth in general.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Ballantyne.

MR. BALLANTYNE: I was very pleased to hear about that initiative but I think the Minister quite well understands, as all of us do, that one of the problems of dealing with youth is that it crosses many departments. There are many areas to be considered. I think it is very, very good that your department is looking at that concept of an interdepartmental approach. But one thing that might be considered and I would like to ask the Minister's views on it, in order to maintain a co-ordinated political thrust, would the Minister consider sometime in the future, the possibility of having a minister responsible for youth and that minister co-ordinating this interdepartmental committee?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. I think I said before, I cannot remember if it was at the finance committee or in the House, the special committee on education recommended a learning secretariat. Maybe it would be more appropriate if the Executive had a youth secretariat which would co-ordinate these departments. Then again, a department or a ministry might be a more proper way of doing it. That is going to be part of the mandate of what we put together, whether

it is a task force, an interdepartmental committee or whether that will be one of the mandates they have. Regarding political input into what we are doing to start with, I am sure that the committee would be available to meet with both the standing committees on legislation and finance because both might have an interest in what is done; consider the Young Offenders Act for example. The finance committee possibly would consider the implications of capital and the finance committee's general overview of our budget and its priorities anyway. So I am sure the committee would be available to meet with individual Members or any of the committees at any time.

CHAIRMAN (Mr. Erkloo): Mr. Ballantyne.

MR. BALLANTYNE: Thank you. Mr. Minister, one of the reasons I put the concept of having a minister responsible whether it be a secretariat or an actual department was the example of the federal government which has proved a very valuable asset to the federal government, having a minister responsible for youth. I think some of the federal programs in job creation are some of the few and favourable programs put forward by the present Liberal government. I think it is doubly important in the Northwest Territories because we do have such a youthful population. It would seem to me that money and resources spent on youth will, in the long term, save this government a lot of money and a lot of problems, a lot of heartache for a lot of people.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. One brief comment on that. One of the things I did mention to my deputy minister and I think a few of the others is that there is an opportunity because there is now a federal department of youth that if we had an equivalent body, maybe not necessarily a department or a ministry, it could be a youth secretariat, that perhaps it might be easier for us to access whatever funds that federal department has available to them. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Thank you. Any more general comments? Mr. Appaqaq.

MR. APPAQAQ: (Translation) Thank you, Mr. Chairman. I am not sure exactly where we are. Are we at page 14.05? Thank you, Mr. Chairman. I do not know if you are aware of this. There was a person in our community who adopted a person that was never sent back. The Social Services in Frobisher Bay told him that they would return this child in one year, as soon as that child was well, to the adoptive parents. That is what they had said. It has been two years since that was said. Those people who tried to adopt that child, tried to go through a court but were told that the child will be returned. Even though that procedure is happening today they are getting more and more worried because the child has not yet been returned. They just took that child as a ward. It seems they are reluctant to take the child and return it to them. So the alternative is the courts if the Social Services in Frobisher Bay are not going to return the child. My first question, do you as a Minister know of that problem, Mr. Minister?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. I do not know any particulars of this case by itself but we have between 300 and 400 children in our care in the Northwest Territories at any time. I will make the undertaking, Mr. Chairman, to the Member, my deputy minister and assistant deputy minister will contact the Clerk of the Legislative Assembly and set up a meeting with Mr. Appaqaq so we can have one of the interpreters there with us. At that meeting he can give the name of the people in Sanikiluaq who have that problem. The department officials will look into it and find out exactly what is happening.

CHAIRMAN (Mr. Erkloo): Mr. Appaqaq.

MR. APPAQAQ: (Translation) Thank you, Mr. Chairman. I cannot tell you the names myself either right at the moment. So I would like to have a meeting with your officers before I leave. I can meet with you at any time as long as I am not sick.

CHAIRMAN (Mr. Erkloo): Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. Mr. Minister, I guess this is with regard to the family and children's services. It seems that the department is going to a lot of trouble of having foster homes, group homes, receiving homes and most of these institutions are in the major communities or

centres. I know that in Providence we do have a wilderness camp type of program that takes place every summer and we send 30 to 40 kids out to live off the land with Dene people to learn basically what the culture is all about. I am just wondering, Mr. Minister, is there any initiative taken toward that type of program?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The department has become involved in these programs because in a lot of these communities there are not very many recreational facilities for the children, especially in the summer when they are not going to school. A lot of them get into trouble, especially the older children because there is nothing to do in most cases. The department has become involved in these. We finance these in several communities and we pay by the number of children that are in the program. We pay so much per child and in different communities the programs are run by different groups. Sometimes it might be the local band council and sometimes it might be the village council or sometimes it might be a service group in the community. So we do this in several communities and we fund them all the same which is by the person. Currently these programs are at Simpson, Inuvik and Fort Smith and the Member's own constituency, Fort Providence.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Gargan.

MR. GARGAN: Thank you. I would like to commend the Minister in taking that initiative. My other question is, is your department making these types of programs available to the communities and in what way are you making them aware that such a program is in existence?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. I thank the Member for giving me the credit but apparently the credit goes to when the program was started two years ago by Mr. McCallum. So Mr. McCallum takes the credit for starting this. The programs and the services are available through the superintendents of Social Services in the different regions. Any communities that wish details of the programs, the funding, can contact the Social Services superintendent in each region.

Family And Children's Services, Total O And M, Agreed

CHAIRMAN (Mr. Erkloo): Thank you. Any more general comments? Okay, family and children's services, total O and M, \$5,387,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Correction Service, Total O And M

CHAIRMAN (Mr. Erkloo): Correction service. Mr. T'Seleie.

MR. T'SELEIE: Thank you, Mr. Chairman. Under this section one of the objectives of the correction service is to implement community-based correctional services. I wonder if the Minister could tell me what concrete plans, concrete financial commitments the department has made to that objective of community-based correction services?

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The Fine Option Ordinance was just passed recently and for Members who are not aware of how it works, about 10 per cent of the people who are in our correctional centres are only there because they could not afford to pay the fine, so the object of the Fine Option Ordinance is to allow in the case of these people who cannot afford to pay a fine, that the judge has the option now of letting these people do community work and in that way they do not have to pay the fine and therefore they do not have to go to jail. Because this is new, the programs are just getting started and what we are hoping to do is use, for example, settlement or band councils in small communities and sometimes organized societies in some of the larger communities to start up programs and make supervision available so that this community work can be done by these people who cannot afford to pay their fines. Once we have it in place in the

communities, then we have to make the program that is available known to the judges so that when they do fine a person and the person cannot afford to pay it, the judge will have the option of assigning community work. So it is new because the ordinance was just passed and it is not implemented. The total amount of funding is not entirely in place yet. I guess as a department we are looking for community organizations that would volunteer to supervise community work and this will apply not just to the Fine Option Ordinance, but it may also apply to the Young Offenders Act when it comes into place when a judge decides that a young offender should do community service work instead of being taken into custody. Then we are also going to need local groups to do this as well. Currently there is about \$200,000 available to start this program in place this year.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Minister. Any more comments on this? Mr. McCallum.

Department Properly Responsible For Correction Service

MR. McCALLUM: Mr. Chairman, may I ask the Minister regarding the correction service his particular viewpoint on where corrections should be within the government departments? In the discussions we had with Justice and Public Services, the Minister responsible indicated that he was doing an in-house review looking at this particular service. The Minister did not indicate that he intended to take over corrections, but given the age of the average offender could I have some indication from the Minister whether he is in fact within his department reviewing this concept or this whole topic of corrections and what his feeling is?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. Within the department we have looked, of course, at what is done in other jurisdictions and we have found in general, I think, in every instance juvenile offenders or young offenders are handled by the department of social services or whatever they call it, maybe the department of human resources -- they have different names for them in different provinces. In some of the provinces the adult offenders are also handled through social services, but in most of the provinces adult offenders are handled by the department of justice or the solicitor general but the unique situation in the Northwest Territories is that most of our adult offenders, serious offenders receive sentences over two years so they are actually not in our institutes. They are mostly sent south. The other thing is that although the Young Offenders Act will cover ages 12 to 17, I guess our prison population could still be called very young, mostly under 30. In fact two thirds of the people in the correctional institutes we have now are 25 years and younger so in my own personal opinion, that is all it is right now. I think we will have a departmental opinion to bring to the Executive Council on this issue, if it comes up, that we are not dealing with a hard-core criminal element. We are dealing with a lot of young people who just really got into minor problems in their community, a lot of it drug and alcohol related. Most of these people do not have a very high education and, therefore, I think personally I am going to be asking the other departments to help me out in corrections. I would like to see the Department of Education, for example, provide some education staff for our correctional centres so that these inmates can have adult upgrading, for example, and the courses would make them eligible to be able to take a trade somewhere. Once they take a trade they can get a job because the big problem we have is an awful lot of repeat offenders and the reason they are repeat offenders is, after we let them out, they have nothing to do and they have no source of income, so because of those two things they end up getting into trouble or stealing and then we get them back again. So I would say that we need a much more elaborate correction system than we have right now to deal with these youthful offenders and by "elaborate" I mean better programs, not a more comfortable place. That is for sure. I guess in a word, am I in favour of switching it from Social Services to Justice? From my knowledge now and individual opinion the answer is, no. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. McCallum.

MR. McCALLUM: Mr. Chairman, I recognize that those who are incarcerated here are those who would get two years less a day. I would expect that there may be some difference of opinion in terms of the government as a whole, but I really believe that given the age of the offender that it more rightfully belongs within the correction service. I would not want to see it moved to anything more than that. I think that the kinds of programs that are in place will lend to keeping it within that department. May I just move into another area because it will be part and parcel of this and that of course is the Young Offenders Act. During the course of the discussions with Justice and Public Services that topic came up. I wonder if the department has an estimate of what the costs are that are associated with taking on this initiative of the federal government. What costs do the department estimate will be associated with the coming into force of this act, let us say, over three to five years?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

Estimated Cost Of Implementing Young Offenders Act

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The estimates the department has, over the five year period of this being implemented fully to the level where this is going to be necessary, are about \$20 million between operations and capital. Mr. Chairman, I guess I should also say that there are some big unknowns out there because we have no way of judging how the courts are going to react to this new opportunity they have to treat young offenders in more of a corrective manner than is presently available to them so it will depend upon what judges request us as a government to do. The more community dispositions we have the more money we will have to spend in the field in smaller communities. One of the major factors is that young offenders education cannot be interfered with. I think that will make it more difficult to remove these younger children, especially aged 12 to 15, from their communities, so that we are going to have to have single family dwellings designated in some of these communities at least, in the very small communities have at least that to deal with dispositions. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. McCallum.

MR. McCALLUM: Mr. Chairman, the Minister indicated a price within three to five years of roughly \$20 million. Could the Minister indicate to the committee what would be the share for the Government of the Northwest Territories or is that in fact a cost to this government over the next three to five years, \$20 million?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. We have estimated \$20 million over five years and I have to say that is really an estimate because, as I said, there are so many factors that only actual experience will show the cost of us reacting to what the judges in the Northwest Territories decide to do. It probably affects us more than other jurisdictions because we have a large area and around 70 communities so we are going to have to have more facilities, I would say, available per capita than most places and we do have a very youthful existing corrections population. I think we are going to be unique in this. The funding formula between our government and the federal government is still being negotiated and I would say fairly hard-nosed. We are going to have to make a good case to the federal government to cover these costs for us but we are definitely going to be saddled with costs and we cannot be sure what they are and we are not going to have any control over them at least initially.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. McCallum.

MR. McCALLUM: Mr. Chairman, I guess the point I am trying to make is that I recognize there will be a significant cost to this government because of a federal initiative. The Minister has not indicated what kind of percentage he or the government is trying to negotiate or whether, in fact, he is able to tell us because there may be some confidentiality in that kind of thing. But nevertheless, I would have a concern, given that there are other kinds of priorities to this government and there are very few avenues to get new funds, about the estimated cost to this government over the next four or five years to participate, because we will have to, with the young offenders program. I just wonder if it is possible for the Minister to indicate to us what kind of a ratio we are looking at. Maybe 50/50? I expect that the negotiations with the federal government will be difficult but does the Minister or do his personnel see any receptiveness on the part of the federal government to take into consideration the extreme costs that will be necessary to serve such a small number of people?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

Funding Still In Process Of Negotiation

HON. BRUCE McLAUGHLIN: The provinces and the two territories are still negotiating with the federal Minister responsible, Mr. Kaplan, on this and that is why I will not be in the House on Monday and Tuesday because they are having a final meeting on that. This will be the final meeting that is held before implementation. There will be a formula through which all the provinces and the territories will have funds available. That will not cover the full costs. The rest of the costs we, as a territory, are going to have to negotiate directly with the federal government.

We would hope to try to increase -- I am looking at the Minister of Finance -- the base funding that we will get every year. We are going to have to say that this is something new that we as a government have to do so we need our base funding increased because of this.

CHAIRMAN (Mr. Erkloo): Thank you. Correction service, total O and M, \$7,219,000. Mr. McCallum.

MR. McCALLUM: Mr. Chairman, when we were discussing this under Justice and Public Services, the Minister of Finance did make a comment that the formula is still in the process of negotiations. He indicated at that time that while formula financing would come into play in a year or two, it is a sort of closed financial arrangement. There has to be provision to move in it. I would hope again that in the negotiations, whether it is done through your department or in conjunction with the Minister of Finance, that there is an appreciation by the federal government that if we are going to change our financing arrangements with them that there are these arrangements open and it has to be abundantly clear to the federal government that these are going to be very expensive for a small number of people, just to set up. I understand the Minister to say previously -- and I am not sure where, it may very well have been in the standing committee on finance -- that they are contemplating beginning this program in Yellowknife by the addition of two trailers at the YCC. That is a beginning because we are not going to be able to house the young male offenders from 12 to 18 or whatever age. You are going to find it difficult. You are going to have to house the young female offenders in a separate building. You indicated yourself, moving them back and forth across the community or from one community into the large regional centres will present some problem. Notwithstanding that there are other avenues by which court decisions may be addressed. It will be a very expensive program for the GNWT, more expensive, I would suggest to you, than in a lot of other jurisdictions. I would just hope that, as the Finance Minister indicated, he is very capable of doing that kind of hard-nosed negotiation. I guess he suffers from the same kind of success ratio as other people but nevertheless I think it is a very important aspect. So I would hope that the department is well prepared in terms of back-up material, facts and figures by which they may carry out this negotiation process. Mr. Chairman, it is not much of a question. It is a comment. But it is one that has been indicated by other Members and it will be one that will come into play even more so as this program comes into being after April 1st.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Minister.

HON. BRUCE McLAUGHLIN: Just one thing I would like to respond to there. During the first year we will not have to concern ourselves with 17 or 18 year olds. So we believe that the facilities that we have in place at YCC will be adequate for the time being. Experience has shown that it is very unlikely that the courts are going to choose secure custody for 12 to 16 year olds. You know, it would be rare if it happened and we will be able to deal with it. Regarding female young offenders, our plans at the immediate time would be to use group homes.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. McCallum.

MR. McCALLUM: I would just like to make one further comment. I am not suggesting that our judicial system may be as difficult here as it is in other areas, but I know of a recent case in another jurisdiction where a 14 year old has been judged as a criminal that must be put away -- I forget the proper term -- he is judged not to be able to be salvaged in his conduct. I just indicate to the Member that maybe in the weird and wonderful ways in which the judicial system goes that it could be possible that we would enter into a situation where we would get someone young enough, habitual offender, I think, is the term.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Minister.

HON. BRUCE McLAUGHLIN: I thank Mr. McCallum for his comments and I am sure that the Minister of Finance does appreciate the implications to this government if we cannot get recognition by the federal government that we have a unique situation with the youth and the existing number of communities we have with such a small population, where we may have to do these community dispositions. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Any more general comments. Mr. Pudluk.

MR. PUDLUK: Thank you, Mr. Chairman. I move that this committee report progress.

SOME HON. MEMBERS: Agreed.

CHAIRMAN (Mr. Erkloo): All those in favour of the motion? Opposed. The motion is carried.

---Carried

Thank you, the Minister and his witnesses.

MR. DEPUTY SPEAKER: Mr. Erkloo.

ITEM 16: REPORT OF COMMITTEE OF THE WHOLE

REPORT OF COMMITTEE OF THE WHOLE OF BILL 1-84(1), APPROPRIATION ORDINANCE, 1984-85; Tabled Document 4-84(1), 1984-85 MAIN ESTIMATES

MR. ERKLOO: Mr. Speaker, your committee has been considering the 1984-85 main estimates of the Department of Local Government and the Department of Social Services. I wish to report progress.

Motion To Accept Report Of Committee Of The Whole, Carried

Mr. Speaker, I move that the report of committee of the whole be concurred with.

MR. DEPUTY SPEAKER: Thank you. Members have heard the report of the chairman of the committee of the whole. Are you agreed?

SOME HON. MEMBERS: Agreed.

---Carried

MR. DEPUTY SPEAKER: Are there any announcements from the floor? Mr. Sibbeston.

HON. NICK SIBBESTON: Mr. Speaker, I wonder if I could have unanimous consent to return to Item 9, tabling of documents.

MR. DEPUTY SPEAKER: Unanimous consent is being requested, are you agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

MR. DEPUTY SPEAKER: Any nays? None. Proceed, Mr. Sibbeston. Under Item 9.

REVERT TO ITEM 9: TAbLING OF DOCUMENTS

HON. NICK SIBBESTON: Mr. Speaker, I have the pleasure to table Tabled Document 26-84(1), On Cultural Needs. I am sorry my friend Mr. MacQuarrie is not here today. This is a report written by Rene Lamothe for the GNWT with participation of the interdepartmental committee on culture, February 1984. The report has been produced in both English and Inuktitut.

MR. DEPUTY SPEAKER: Thank you, Mr. Minister. Mr. Clerk, announcements and orders of the day, please.

CLERK OF THE HOUSE (Mr. Hamilton): There will be a meeting of the Management and Services Board tomorrow at 1:00 p.m.

ITEM 18: ORDERS OF THE DAY

Orders of the day, Friday, February 24, at 9:30 a.m.

1. Prayer
2. Members' Replies
3. Ministers' Statements
4. Oral Questions

5. Written Questions
6. Returns
7. Petitions
8. Reports of Standing and Special Committees
9. Tabling of Documents
10. Notices of Motion
11. Notices of Motion for First Reading of Bills
12. Motions: Motions 22-84(1), 24-84(1), 25-84(1)
13. First Reading of Bills
14. Second Reading of Bills
15. Consideration in Committee of the Whole of Bills and Other Matters: Bill 1-84(1); Tabled Document 4-84(1); Bills 2-84(1), 3-84(1), 4-84(1), 5-84(1), 6-84(1)
16. Report of Committee of the Whole
17. Third Reading of Bills
18. Orders of the Day

MR. DEPUTY SPEAKER: Thank you, Mr. Clerk. This House stands adjourned until Friday, February 24, at 9:30 a.m.

---ADJOURNMENT

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