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YELLOWKNIFE, NORTHWEST TERRITORIES

FRIDAY, FEBRUARY 24, 1984

MEMBERS PRESENT

Mr. Angottitauruq, Mr. Appaqaq, Mr. Arlooktoo, Mr. Ballantyne, Hon. Tom Butters, Hon. Nellie Cournoyea, Hon. Tagak Curley, Mr. Erkloo, Mr. Gargan, Mrs. Lawrence, Mr. MacQuarrie, Mr. McCallum, Hon. Bruce McLaughlin, Hon. Richard Nerysoo, Mr. Paniloo, Hon. Dennis Patterson, Mr. Pedersen, Mr. Pudluk, Hon. Nick Sibbeston, Mrs. Sorensen, Mr. T'Seleie, Mr. Wah-Shee

ITEM 1: PRAYER

---Prayer

DEPUTY SPEAKER (Mr. Wah-Shee): Item 2, Members' replies.

Item 3, Ministers' statements. Item 4, oral questions. Mr. McCallum.

ITEM 4: ORAL QUESTIONS

Question 115-84(1): Friendship Centres And Recreational Assistance Policy

MR. McCALLUM: Mr. Speaker, I have a question directed to the Minister of Local Government and it deals with the recreational facilities assistance policy. I want to get some response to the request of a friendship centre through a local municipality being able to utilize funds within the recreational assistance policy. I am wondering if the Minister has looked at this particular request and, if he has, could he give me some indication whether that will be a new policy of the government to allow friendship centres to utilize recreational funds through a municipal government?

MR. DEPUTY SPEAKER: Honourable Mr. Sibbeston.

Return To Question 115-84(1): Friendship Centres And Recreational Assistance Policy

HON. NICK SIBBESTON: Mr. Speaker, what the Member is referring to I believe is the situation in Fort Smith where the Roaring Rapids Friendship Centre has requested the town to assist it in getting funds from this government and apparently the town has made a motion supporting the Roaring Rapids Friendship Centre to the tune of \$300,000. This is support to the friendship centre and I understand the friendship centre will be requesting our department to assist it with upgrading or building new facilities in that community. Mr. Speaker, the programs dealing with recreational facilities do apply only to municipalities and I am not aware of our deviation from the practice of simply helping the municipalities, but I will consider it. I am aware that friendship centres in the North are funded by the Secretary of State and whereas it may be that the best source of funds for the friendship centres is the Secretary of State, I will discuss this matter. I am prepared to meet with the Roaring Rapids Friendship Centre and also the town of Fort Smith on this matter, so I am open to that possibility, although I recognize that at the moment our present policies do not allow for our government to help such organizations as friendship centres.

MR. DEPUTY SPEAKER: Thank you, Mr. Minister. Mr. McCallum, a supplementary.

Supplementary To Question 115-84(1): Friendship Centres And Recreational Assistance Policy

MR. McCALLUM: A supplementary question, Mr. Speaker, of the Minister. It may be unfair of me to ask it, but I wonder if he has not got the answer at hand, if he would provide me with it. The question is the amount of moneys that are available under the facilities assistance policy, the amount of moneys available to a town such as Fort Smith who have a five year recreational plan as well. It would seem to me there may be some kind of a conflict between the wishes of other groups within the community for these funds, given that there may be some limit to the amount. So if the Minister could indicate to me or provide me with what is the amount of funds available under this policy to a community the size of Fort Smith?

MR. DEPUTY SPEAKER: Honourable Mr. Sibbeston.

Further Return To Question 115-84(1): Friendship Centres And Recreational Assistance Policy

HON. NICK SIBBESTON: Mr. Speaker, I am sorry that I cannot tell the Member precisely the amount of money available. There are some moneys available for core facilities such as community halls in communities. I am aware though that there is not very much money for facilities other than core facilities like recreation, there is just \$250,000 in that allocation. So I am aware that there are some funds to municipalities and hamlets for funding of basic core facilities in the communities. I do not know the amount and I will advise the Member, perhaps on Monday, of the precise amount.

MR. DEPUTY SPEAKER: Thank you, Mr. Minister. It is understood that you are taking this as notice. Item 4, oral questions. Mr. Pedersen.

Question 116-84(1): Financial Subsidies To Air Carriers

MR. PEDERSEN: Thank you, Mr. Speaker. My question is directed to the Minister of Government Services, the Hon. Tom Butters. I would like to know if this government provides any subsidies, direct or indirect, to any scheduled or charter air carrier operating in the NWT. Do we provide any financial guarantees for the use of a given number of seats or units of freight per flight or per month or anything of that nature?

MR. DEPUTY SPEAKER: Honourable Mr. Butters.

Return To Question 116-84(1): Financial Subsidies To Air Carriers

HON. TOM BUTTERS: Mr. Speaker, I wish to thank the honourable Member for giving me notice of his question yesterday. The response is as follows: First, the Government of the Northwest Territories does not provide any type of subsidy to any air carrier and does not provide any financial guarantee for seat usage or freight. Having said that I should qualify it because there is an arrangement with Nordair which I would like to describe which may fall within the ambit of the Member's question. The GNWT, through the Department of Government Services, does have a freight volume agreement with Nordair. This agreement is based on Nordair's published tariff and is available to anyone. Basically, we signed an agreement to ship a certain volume of freight via Nordair at a preferred rate and if we fail to meet this volume, our rate is adjusted at year end and we must make up the difference between the preferred rate and the going rate. We have taken advantage of this agreement for the past 10 years and have always obtained a total freight rate that is lower than the normal freight tariffs.

MR. DEPUTY SPEAKER: Thank you, Mr. Minister. Oral questions. Mrs. Lawrence.

Question 117-84(1): Assistance For Fort Resolution Sawmill

MRS. LAWRENCE: Thank you, Mr. Speaker. I have a question for the Minister responsible for Economic Development. I realize the Minister has a very busy schedule but when will the Minister get assistance for the sawmill in Fort Resolution? Today they are closing down and laying off about 25 people.

MR. DEPUTY SPEAKER: Mr. Curley.

Return To Question 117-84(1): Assistance For Fort Resolution Sawmill

HON. TAGAK CURLEY: Thank you, Mr. Speaker. I am aware of the urgency of the situation at Fort Resolution. My officials and the manager have, I believe, completed the financial information and as soon as that information is received by myself I will be making a presentation to the Executive Council. At this moment we have not done so but we will attempt to try and do something as quickly as we can.

MR. DEPUTY SPEAKER: Thank you, Mr. Minister. Oral questions. Any further oral questions? Item 5, written questions. Mr. Pudluk.

ITEM 5: WRITTEN QUESTIONS

Question 118-84(1): Resolute Bay Settlement Council

MR. PUDLUK: Mr. Speaker, addressed to the Minister of Local Government. The GNWT, at the present time, is advertising for employment of a field service officer who will also be working for the settlement council as a secretary in the settlement of Resolute Bay. However, the settlement council has requested to have its own secretary who will not be working with the Government of the NWT. Could the Minister support the request of the settlement council and can he reply as soon as possible? Thank you.

MR. DEPUTY SPEAKER: Item 5, written questions. Item 6, returns. Ms Cournoyea.

ITEM 6: RETURNS

Return To Question 113-84(1): Secretary For Hunters And Trappers Association, Sanikiluaq

HON. NELLIE COURNOYEA: Mr. Speaker, I have a return to written Question 113-84(1), asked by Mr. Appaqaq on February 23, regarding a secretary-treasurer for hunters and trappers association. The Sanikiluaq Hunters and Trappers Association now receive a \$3000 annual grant from the Department of Renewable Resources that is intended to help cover administrative costs associated with operating their organization. The Department of Renewable Resources recognizes that many hunters and trappers organizations require additional funds. The department is now examining methods of increasing the financial support available.

MR. DEPUTY SPEAKER: Thank you, Madam Minister. Any further returns? That concludes returns for the day.

Item 7, petitions.

Item 8, reports of standing and special committees. Item 9, tabling of documents. Mr. Nerysoo.

ITEM 9: TABLING OF DOCUMENTS

HON. RICHARD NERYSOO: Yes, Mr. Speaker, in accordance with section 39 of the Interpretation Ordinance I wish to report to the House on the orders, rules and regulations made pursuant to the ordinances of the NWT. I am therefore tabling the following Tabled Document 27-84(1): numbers 6, 7, 8, 9, 10 and four extraordinary editions of volume 4 of part 1 of the Northwest Territories Gazette; numbers 3 and 4 of volume 4 of part 2 of the Northwest Territories Gazette; indices of all regulations and statutory instruments and appointments made pursuant to the ordinances of the Northwest Territories for the period from July 27, 1983 in the case of regulations; from August 2, 1983 in the case of non-statutory instruments; from August 13, 1983 in the case of statutory instruments, to January 31, 1984 in all cases. Thank you, Mr. Speaker.

MR. DEPUTY SPEAKER: Thank you, Mr. Minister. Item 9, tabling of documents. Mr. Curley.

HON. TAGAK CURLEY: Thank you, Mr. Speaker. I wish to table the following document. Tabled Document 28-84(1), Resource Development Policy. For new Members in this chamber for the first time, I believe this document can be helpful to them. Thank you.

MR. DEPUTY SPEAKER: Thank you, Mr. Minister. Any further tabling of documents? That concludes Item 9. Item 10, notices of motion. Mr. Ballantyne.

ITEM 10: NOTICES OF MOTION

Notice Of Motion 27-84(1): Standing Committee On Finance Terms Of Reference

MR. BALLANTYNE: Thank you, Mr. Speaker. I give notice that on Monday, February 27th, I will move the following motion: Now therefore, I move, seconded by the honourable Member for Inuvik, Mr. Butters, the appended terms of reference for the standing committee on finance and public accounts be adopted by this Assembly.

MR. DEPUTY SPEAKER: Notices of motion. Mrs. Sorensen.

Notice Of Motion 28-84(1): Special Committee On Housing Appointments

MRS. SORENSEN: I give notice of motion that on Monday, February 27th, I will move the following motion and I will be asking for unanimous consent to review this under motions. Now therefore, I move, seconded by the honourable Member for Yellowknife Centre, that the following Members be appointed to the special committee on housing: Mr. McCallum, Mrs. Lawrence, Mr. T'Seleie, Mr. Pudluk, Mr. Arlooktoo and Mr. Pedersen. And further, that the following Members be named as alternatives for the special committee on housing: Mr. Gargan, Mr. Ballantyne, Mr. Erkloo and Mr. Angottitauruq.

MR. DEPUTY SPEAKER: Notices of motion. That concludes Item 10.

Item 11, notices of motion for first reading of bills. Item 12, motions. Motion 22-84(1), Standing Committee on Legislation Terms of Reference, Mr. MacQuarrie.

ITEM 12: MOTIONS

MR. MacQUARRIE: Thank you, Mr. Speaker. I am still involved with the Executive Council Members on some wording in the terms of reference and therefore would ask, Mr. Speaker, that Rule 47(1) be waived and that the motion be allowed to stand down until Monday. That would require unanimous consent.

SOME HON. MEMBERS: Agreed.

---Agreed

MR. DEPUTY SPEAKER: Are there any nays? This motion will stand down until Monday. Motion 24-84(1), Youth Leadership Program. Mrs. Sorensen.

Motion 24-84(1): Youth Leadership Program

MRS. SORENSEN: Thank you, Mr. Speaker.

WHEREAS it is important that individuals holding leadership positions assist and encourage those who will eventually take over these responsibilities;

AND WHEREAS this House is interested in encouraging NWT young people in learning more about their Legislature;

AND WHEREAS this House is also interested in having young people understand how government at both the headquarters and regional level operates;

AND WHEREAS it is difficult for young people to see their government at the headquarters and regional levels, and the Legislature and its committees in operation because of the distances and cost associated with travel;

AND WHEREAS young people who have demonstrated an interest in social studies, civics and debating and citizenship and who show promise in school should be recognized;

NOW THEREFORE, I move, seconded by the honourable Member for Kitikmeot West, Mr. Pedersen, that this House recommend to the Speaker that a program be designed for young people whereby each constituency over the next four years sends a student representative to spend one week with his/her MLA to observe and assist with the MLA duties and one week with the MLA to observe and help the MLA with a sitting of the Legislature;

FURTHER, that this House recommends that the expenses and an appropriate honorarium for each student be paid for by the Legislative Assembly;

AND FURTHER, that at the end of the four year term that all 24 students be invited to meet together and attend the last session of the 10th Assembly.

MR. DEPUTY SPEAKER: Your motion is in order, Mrs. Sorensen. Proceed.

MRS. SORENSEN: Mr. Speaker, all good leaders take time to encourage and help those who will some day replace them and it is ironic that we have been talking recently over the last few days about a new Young Offenders Act and have been talking about the great many dollars that will have to be spent on those youths that are in a delinquency state. I would like to take a positive position today and present to this Legislature something that recognizes those youths who are not delinquent, but who instead have conducted themselves in a potential leadership role in their own community. The question naturally then, is how to do it in a positive and effective way when most of us have so little time to devote to our youth because of our other commitments both at the Ministerial level and as ordinary MLAs. So this recommendation today that Mr. Pedersen and I are putting forward is one way, just one way that all of us here can exercise our responsibility to encourage and help the youth of the Northwest Territories to exercise that responsibility in a very constructive way.

Establishing a youth legislative program will also be an important symbol of how we, as the older generation, although not too old, feel about our young people. It will show that we wish to reward those young people who have shown leadership qualities in their communities or who have the potential to show those leadership qualities in school perhaps. There may be individuals, youths who are not in school but who have graduated from school or who are in upgrading programs or in fact who have left school but who are still demonstrating in their community that they have the potential to be leaders in the future. Many people, including adults, still do not understand the role of an MLA and these students who will have gone through this program, if we establish it, will be like ambassadors back in their own communities, once they have worked with their MLA to understand themselves what it is that a person who has been elected does and is responsible for doing. They will be like ambassadors to explain to others, to other youths, the elders in their community and other people in their community how the Legislature works and what the MLA does to represent his or her constituency and how people back in the communities can use the process, can use their MLA to get the things that they would like done.

Selection Process

Mr. Speaker, Members have asked me how these young people will be selected if this program were to be instituted. Well, there are several options. I think though that in all cases the MLA for each constituency should have a major role in the selection process. The MLA may wish to establish a selection committee in the constituency which handles applications from young people or goes out and identifies those who should be considered to take part in this program, or the MLA may wish to work with the local band councils or the local community councils, local government representatives or the school principals in his constituency. There are many ways of establishing how these students are selected and I do not have at this point, a strong recommendation to make but I do think input from all MLAs on the selection process will be required when we establish, and if we establish, this program. The MLA as well may wish to hold an essay contest where the winner is a young person who perhaps writes the best essay on why he or she would like to hold a leadership role some day or some other suitable topic might be chosen.

Members have also asked me whether I think a young person must be in school or have the highest mark, say, in social studies because I have mentioned in my "whereas" clauses and have made mention of an interest in social studies, civics, debating and citizenship. I guess my answer to that would be that no, I do not feel personally, although other Members may and that is part of why we need to look at the whole program once we agree to proceed. I do not feel that they should have to be in school, but I do feel that we should have some strong criteria, some clear criteria. In order to do that, if this motion is accepted, the Speaker may wish to form a small working group of MLAs or of the Management and Services Board to create a draft proposal that MLAs would have input into once it is sent out as a draft. Certainly the criteria should involve a potential for the young person for leadership and an interest in leadership and an interest in the community. Is that student or that young person in that community taking part in community events, is that young person speaking up on issues in the community that he or she feels strongly about?

Mr. Speaker, I think it is obvious what the motion is trying to achieve, but for clarification though it should be clear that over four years the idea is that each MLA would have one young person from his or her constituency take part in the program so that by the end of our four year term 24 young people will have worked for two weeks with their MLA. Then during the very last sitting of the Legislature, four years from now, all 24 young people would be brought together to attend that sitting. These individuals, these 24 young people may even wish at that point to set up their own mock legislature with certain individuals taking, for instance, Mr. Nerysoo's role as the Government Leader and others taking Ministerial roles, someone taking the Speaker's role and actually sitting in our seats and debating some of the issues that these 24 individuals have identified as something they would like to talk about. That is a similar idea to what now happens in the youth parliamentary program at the federal level. Individuals from across the country who have taken part in this youth program go once a year to Ottawa and actually take over the House of Commons and hold a mock parliamentary session. I think the program Mr. Pedersen and I are proposing for young people has a lot of potential. I know that Members will have a lot of ideas to certainly improve upon what we have presented today. Those ideas will certainly be appreciated by the Speaker, I am sure, if this motion passes. So Mr. Speaker, I hope all Members here will be able to vote in support of setting up something that could be very unique to the Northwest Territories and vote in support of this motion today to set up a youth leadership program. Thank you, Mr. Speaker.

MR. DEPUTY SPEAKER: Thank you. Mr. Pedersen, as seconder, would you wish to speak to the motion?

MR. PEDERSEN: Thank you, Mr. Speaker. I am just going to add a very little bit to what Mrs. Sorensen has said and get on with the views of other Members. I do think the point Mrs. Sorensen made that we are all too ready to recognize when our youth do something wrong, we slap them for it, is very true -- I think it is extremely important that we start to recognize some achievement in our youth as well and give them a pat on the back. In the smaller outlying communities at least, and I think probably the same would be true here, it is not easy to maintain enthusiasm and particularly not amongst young people. It is something you must continually nurture. If you do not recognize it and encourage it, it dies very quickly. It is not easy to develop young leaders and I think that if this motion is accepted that it goes some way toward recognizing achievement. We do not do that enough in our society. Adults or particularly with youth, I think with the obvious emphasis this Legislature has been placing on youth in general, I would hope that all Members would consider supporting the motion. I look forward to hearing their viewpoints. Thank you.

MR. DEPUTY SPEAKER: To the motion. Mrs. Lawrence.

MRS. LAWRENCE: Thank you, Mr. Speaker. I am not against supporting the youth program, but I would need more details on how we are going to handle this new program. We will be responsible for this youth for a whole week that he or she will be in town. Who is going to supervise the youth? I do not believe it should come under our Legislative Assembly budget. We do not even have enough money under the Legislative Assembly to do what we want in our constituency. Unless it comes under another training or education program, I do not believe we should add any more programs under our Legislative Assembly budget.

MR. DEPUTY SPEAKER: Mr. Butters.

HON. TOM BUTTERS: Mr. Speaker, I do not wish to comment on the intent of the program. It sounds very laudable. I would raise concerns with regard to the funding. Certainly there is no funding for the program in the Legislative Assembly budget for the 1984-85 fiscal year. I think that Mrs. Lawrence has made a very reasonable request that we should know more details about the program before we actually say yes or no to the motion. How do you determine which students from which constituencies would be chosen first? Possibly all 24 Members would want his students to serve in such an apprenticeship every year. I do not know.

Motion To Refer Motion 24-84(1) To Committee Of The Whole, Carried

I think we should discuss the details a little bit further and to that, I would move that the motion be referred to that portion of the committee of the whole study of the budget which falls under the item Legislative Assembly.

MR. DEPUTY SPEAKER: Mr. Butters has moved that this particular motion, Motion 24-84(1), be moved to the committee of the whole. Do I have a seconder for this? Mr. Patterson, to the motion.

HON. DENNIS PATTERSON: Yes, thank you, Mr. Speaker. I certainly want to see this motion discussed by this House. I think it has a lot of merit but I too would like to have an opportunity to find out more details. Particularly in light of Mrs. Lawrence's comments -- an estimate of what it might cost, because if it is going to be funded from the budget of the Department of Education, that would be very useful information to know, as at least one Member has suggested. Again, I would like to make it very clear that in supporting this motion, I am only interested in saying to discuss it in more detail. I certainly trust that we will, or I know we will, have time to discuss it if it is put in Legislative Assembly estimates. Let me just say that I am interested in finding a way to support this project if we can identify the funds. Because, one of my constituents, Jack Peter...

MR. DEPUTY SPEAKER: Mr. Patterson, the motion is to refer the motion to be discussed in the committee of the whole. It is not to debate the motion itself, if you support it that is all we want to hear at this time. To the motion to refer, Mrs. Sorensen.

MRS. SORENSEN: Mr. Speaker, I would have no difficulty supporting the motion to refer but I would remind Members on the question of cost that we are going to be passing the Young Offenders Act and we have no idea what that is going to cost either. You cannot say that for one issue and not apply it to others. So I would look forward to the debate, I will look forward to the debate under the Legislative Assembly main estimates later on this week or next week.

MR. DEPUTY SPEAKER: Yes, I would like to remind Members again that the motion is to refer and Members should not speak to the intent of the motion. Mr. Curley.

HON. TAGAK CURLEY: Mr. Speaker, thank you. I certainly have no difficulty with referring the motion and probably, as a result, will be asking for more information. I will want to say this though, that I hope that in view of the very good positive aspects of this motion that we will not bury it under any other red tape necessary, because young people do need support. Thank you.

---Applause

MR. DEPUTY SPEAKER: To the motion to refer.

AN HON. MEMBER: Question.

MR. DEPUTY SPEAKER: Do I hear question? Question has been called. All those in favour of the motion, please indicate. Thank you. The motion to refer. Opposed, if any? The motion is carried. Motion 24-84(1) has been referred to the committee of the whole for consideration.

---Carried

Motion 25-84(1), Panarctic Oils Ltd. Mr. Erkloo.

Motion 25-84(1): Panarctic Oils Ltd.

MR. ERKLOO: (Translation) Thank you, Mr. Speaker.

WHEREAS Panarctic Oil Ltd. has held meetings in the communities of Pond Inlet, Arctic Bay, Resolute Bay and Grise Fiord to attempt to obtain support for its proposal to develop and transport oil by tanker from Cameron Island in the High Arctic through Lancaster Sound and Davis Strait to southern Canada;

AND WHEREAS these communities are concerned by the lack of a public process for assessment and review of the project and the haste with which community visits were carried out;

AND WHEREAS the people of Greenland who are dependent economically on the Davis Strait fisheries have not been consulted by Panarctic;

AND WHEREAS Panarctic met with the Government of Canada on February 21, 1984 to seek approval for its proposal;

NOW THEREFORE, I move, seconded by the honourable Member for High Arctic, Mr. Pudluk, that the Government Leader communicate to the Minister of Indian Affairs and Northern Development this House's concern at the manner in which Panarctic Oil has attempted to obtain support for its proposal to develop and transport oil from the High Arctic.

MR. DEPUTY SPEAKER: Mr. Erkloo, your motion is in order. Proceed. Do you wish to speak to your motion?

MR. ERKLOO: (Translation) Thank you, Mr. Speaker. Panarctic Oils Ltd. has very good employees, about 25 employees, and I think they have about 25 employees in Arctic Bay. They were visiting the four communities asking for support to transport oil. After visiting the communities they were asking the federal government for approval. They visited Grise Fiord, Resolute, Arctic Bay and Pond Inlet, but I have heard that Grise Fiord wanted to wait until March to give their answer. Resolute Bay was not in support of their proposal. The people of Pond Inlet wanted to take time to consider this proposal. Arctic Bay gave response and said they would support the proposal but the green paper was not completed. The Government of the Northwest Territories resource development policy says that they have to have meetings with these communities. We had concerns about this about 20 years ago following what the government did. It seems like they are doing the same thing. Whenever the communities say no they just go ahead anyway and this is what we are concerned with. Thank you.

MR. DEPUTY SPEAKER: Mr. Pudluk, as seconder do you wish to speak to the motion?

MR. PUDLUK: (Translation) Thank you, Mr. Speaker. I have a brief statement. I was given this material from Panarctic concerning their work in the High Arctic, but they did not do their own studies on what kind of problems would arise from their transporting the oil. People are not too much against transporting oil anymore, but they would like to work carefully with the people of the High Arctic. They should talk about what kind of problems they would have.

The report that was made says that they will have more work and I do not think they have studied this very well though, because there are two mines in the High Arctic and they wanted a lot of employees when they started. About 60 per cent of the people should be Inuit people working in the mines but there are only 12 per cent Inuit working. We would like to find out about these things first from Panarctic Oils Ltd. If they are going to have that many employees then they have not studied what kind -- it would be dangerous if there is a leak. I think they are just doing what Petro-Canada have experienced and Polar Gas, and if they are just going to follow what these two companies have done I think it would be better if they do a close study first of the work they want to do now transporting oil. The people of the High Arctic are not too much against the work they want to do transporting oil, although some of the people are not too happy with it. Thank you.

MR. DEPUTY SPEAKER: To the motion. Mr. MacQuarrie.

Public Meetings And Lobbying For Support Not Illegal

MR. MACQUARRIE: Thank you, Mr. Speaker. I appreciate that the people in the High Arctic area have a very important concern about the project that is intended there and they would be concerned about whether there is an adequate process for determining whether the project should go ahead in the first place and, if it were to go ahead, they have concerns about the fact that it should be an adequate process to safeguard the environment of the area and I appreciate all of that. However, the motion is asking us to express concern at the manner in which Panarctic Oils has attempted to obtain support for its project.

Now so far what I have heard and I would appreciate the mover, Mr. Erkloo, indicating if I am misunderstanding this, but from what I have heard so far it seems that Panarctic has gone into these communities and asked for public meetings in order to explain what they are doing and perhaps to try to get support. Now if they are in this process doing something that is illegal or immoral or underhanded I would very much appreciate knowing that when Mr. Erkloo speaks again, but if all they are doing is attempting to hold public meetings in these communities and attempting to lobby for support, then I would find it very difficult to express concern about the manner in which that is being done because this is a free country. People have the right to hold meetings and to try to persuade other people that they should favour or support something or be against something and, of course, when groups exercise the right to do that other groups have the right simply to say "Well, you can hold your meeting but none of us are going. We are not interested in what you have to say", and so on. So everybody is free to do that if they wish and certainly the people in that area would have the right to do that. Also I know that in the North we have often said we wish groups would inform us more about what they intend and consult with us and so on. So anyway I hope that when the mover speaks finally he will clarify as to whether it is something more than public meetings that these groups have been attempting to do because if that is the extent of what they have been attempting to do I would find it hard to express concern about them doing that.

MR. DEPUTY SPEAKER: Mr. Curley.

HON. TAGAK CURLEY: (Translation) Thank you, Mr. Speaker. I am going to be speaking in Inuktitut regarding this motion. Yesterday I mentioned that we were going to get more information about what Panarctic Oils Ltd. does and we were going to find out what the concerns were. We will be meeting with them at 1:00 p.m. today. I also wanted the BRC to be aware of this meeting at 1:00. Regarding this motion, it does not seem to be complete, perhaps we could look into Panarctic Oils Ltd. and talk to them, get some information from them and we could make another motion regarding Panarctic Oils Ltd. We are not sure what their plans are. We are not sure if they are meeting with the communities. Perhaps they were trying to get in touch with the communities and meet with them, but this is not very clear, so perhaps if we try to find out more information about this we could make a better motion. If we could just get a clear understanding today and make a motion later on, it would be a lot better in my view. You can talk to them yourself and the Executive Council can hear from them again today and they can more clearly inform you exactly as to what they want to do. So I will not be able to vote on the motion at the present time. Thank you.

MR. DEPUTY SPEAKER: Mr. McCallum.

Greenland Unconcerned With NWT Sealskin Industry

MR. McCALLUM: Mr. Speaker, I have some concerns with the motion in the way Mr. MacQuarrie indicated, that if Panarctic were attempting to go around to deal with the people it may be the haste with which these meetings are carried out, but I think the simple concept of going around to talk to people -- I think Panarctic obviously has to meet with the Government of Canada as well.

I have some concern with the third "whereas" clause where it states that the people of Greenland who are dependent economically on the Davis Strait fisheries have not been consulted by Panarctic. In my opinion, Mr. Speaker, that does not bother me in the least that Greenland has not been consulted. I listened with great concern to the debate on Motion 20-84(1) about the action of this government and the action of the federal government about the ban on sealskin products and the boycott. I need not remind everybody in this House the position of Greenland on the ban and the boycott of the Canadian seals including Inuit harvested sealskins and they were totally against it and they are part of it. Here we are being concerned in this House about what Greenland is thinking about it. I think that is totally ludicrous. On the one hand we condemn people who boycott Canadian fishery products and on the other hand we are concerned about whether they have been consulted. As far as I am concerned it does not matter to me.

If the people of the Territories do not want the product being transported by tanker that is something else but I heard the seconder of the motion indicate people in the communities are going to accept that. They may be concerned with the haste in which the decision may be arrived at, but certainly I think that Panarctic is being very responsible, going out trying to talk to people in the communities and making a deal with Canada over something. The process for an assessment review may well come under the government's DIZ group that it may be concerned are being formed in other places, so there are all kinds of opportunities. I just think the motion, although the intent may be good, I do not think it is couched in the proper terms and if we are to continue any kind of discussion, because I am sure those who have already spoken would like to speak again on it, Mr. Speaker, it may be that somebody will want to move it into another forum, but I have some grave concern about that third "whereas" clause primarily where we are concerned with Greenland because they had not been concerned with our sealskin products. Thank you.

MR. DEPUTY SPEAKER: Mr. Gargan, did you wish to speak to the motion? Mr. Ballantyne, proceed.

Motion To Refer Motion 25-84(1) To Committee Of The Whole

MR. BALLANTYNE: I move, seconded by the MLA from Yellowknife South, that we refer this matter to committee of the whole. We will leave it open. If I might add a little bit of explanation to my motion. I think because of the fact that Mr. Curley is meeting with them this afternoon, that may shed some light on the whole subject and it might be wise to discuss it in committee of the whole Monday, when we have all had time to probably understand it a little bit better and clarify everybody's position on it.

MR. DEPUTY SPEAKER: Mr. Pudluk, to the motion to refer.

Motion To Amend Motion To Refer Motion 25-84(1) To Committee Of The Whole, Withdrawn

MR. PUDLUK: Thank you, Mr. Speaker. I amend that motion to deal with this motion in the committee of the whole. I believe Mr. Curley said we are going to talk with Panarctic this afternoon. Instead of talking to them in the caucus room, instead of that they should be here in the witness table this afternoon. Thank you.

MR. DEPUTY SPEAKER: Mr. Pudluk, are you amending Mr. Ballantyne's motion to refer? Are you making an amendment to it? Are you making an amendment to the amendment to Mr. Ballantyne's motion to refer your motion to the committee of the whole?

MR. PUDLUK: Mr. Speaker, I thought Mr. Ballantyne's motion was to deal with this motion in the committee of the whole in the near future. My amendment is the Panarctic officials coming in this afternoon, we are going to deal with it in the caucus room, instead those Panarctic officials should appear in this House at the witness table for question period. Thank you.

MR. BALLANTYNE: Point of order, Mr. Speaker.

MR. DEPUTY SPEAKER: Just so that we are not confused, is that the way I understand it is that okay, Mr. Ballantyne made a motion to refer Motion 25-84(1) to the committee of the whole to be discussed. Now, as I understand it, Mr. Ludy Pudluk's amendment is to have the matter discussed this afternoon in the committee of the whole with Panarctic officials as witnesses. Is that correct?

MR. PUDLUK: Correct.

MR. DEPUTY SPEAKER: To the amendment.

MR. BALLANTYNE: Point of order, Mr. Speaker.

MR. DEPUTY SPEAKER: Mr. Ballantyne, your point of order.

MR. BALLANTYNE: Mr. Speaker, we are not sitting this afternoon.

MR. DEPUTY SPEAKER: Mr. Pudluk.

MR. PUDLUK: I will withdraw my amendment.

Motion To Refer Motion 25-84(1) To Committee Of The Whole, Carried

MR. DEPUTY SPEAKER: The amendment to the motion has been withdrawn so let us deal with the motion to refer. Question has been called. All those in favour? All those opposed, if any? Thank you. The motion to refer is carried.

---Carried

Motion 25-84(1) has been referred to committee of the whole. I know how Members like their coffee break so I understand coffee is ready so we will break for 15 minutes.

---SHORT RECESS

The House will now come to order. Item 12, motions. Mrs. Sorensen.

MRS. SORENSEN: Mr. Speaker, I would like unanimous consent to proceed with Motion 28-84(1), Special Committee on Housing Appointments.

MR. DEPUTY SPEAKER: Unanimous consent has been requested, are you agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

MR. DEPUTY SPEAKER: Proceed, Mrs. Sorensen.

Motion 28-84(1): Special Committee On Housing Appointments, Carried

MRS. SORENSEN: Mr. Speaker:

WHEREAS this Assembly has established a special committee on housing;

AND WHEREAS the striking committee has met to name Members to the special committee;

NOW THEREFORE, I move, seconded by the honourable Member for Yellowknife Centre, Mr. MacQuarrie, that the following Members be appointed to the special committee on housing: Mr. McCallum, Mrs. Lawrence, Mr. T'Seleie, Mr. Pudluk, Mr. Arlooktoo, Mr. Pederson;

AND FURTHER, that the following Members be named as alternatives for the special committee on housing: Mr. Gargan, Mr. Ballantyne, Mr. Erkloo, Mr. Angottitauruq.

MR. DEPUTY SPEAKER: Mrs. Sorensen, your motion is in order. Please proceed. Are you ready for the question? Question has been called. All those in favour? Thank you. Opposed, if any? Motion carried.

---Carried

That appears to conclude Item 12, motions.

Item 13, first reading of bills.

Item 14, second reading of bills. Item 15, consideration in committee of the whole of bills and other matters. Bill 1-84(1), Appropriation Ordinance and Tabled Document 4-84(1); Bill 2-84(1), Bill 3-84(1), Bill 4-84(1), Bill 5-84(1) and Bill 6-84(1); Motion 24-84(1) and Motion 25-84(1), with Mr. Erkloo in the chair.

ITEM 15: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS AND OTHER MATTERS

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 1-84(1), APPROPRIATION ORDINANCE, 1984-85; TABLED DOCUMENT 4-84(1), 1984-85 MAIN ESTIMATES

Department Of Social Services

CHAIRMAN (Mr. Erkloo): This committee will come to order. We are on page 14.06. Could the Minister bring in his witnesses? Thank you. Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. I will invite Mr. Moody, my deputy minister and Mr. Dunbar, my assistant deputy minister, in.

Correction Service, Total O And M

CHAIRMAN (Mr. Erkloo): We were on correction service under general comments. Mrs. Sorensen.

MRS. SORENSEN: Mr. Chairman, I have been very interested in the whole fine options program, as well the alternative sentencing programs that we see are about to be developed as options against putting people into prison or institutes. I am wondering if the Minister could inform the committee about how far advanced the department is with the development of what they call meaningful work programs, community service and restitution. It is my understanding that there are some pilot projects either under way or about to be under way. I am wondering if we could have more information on that alternative kind of sentencing program that we are launching into now.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The regulations and the training which went with that ordinance which was just recently passed, are completed. I feel that the first attempt at this in the field with a program will be in Inuvik. There are half a dozen other communities that have shown interest in starting this up. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Thank you. Mrs. Sorensen.

MRS. SORENSEN: It would seem to me that there would have to be a fair amount of community consultation, particularly on community service and restitution, because of the fact that we are now under new philosophy, placing responsibility for the supervision for what would have been, in other years, an inmate in a prison, with the community itself. What kinds of consultation have gone on with the people at the community level about the extent of their involvement? Do you have plans to actually hire individuals in the community to supervise and to make sure that the individuals that we will be keeping in the community, who have committed offences, will in fact serve their sentence which is or could be a community service? Are we actually going to be creating jobs as a result of this new initiative?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, hopefully, in the overall picture we will not be spending money that we have not already been spending because over a period of time, we might see a reduction in the money we are spending on incarcerations. That is not something we can guarantee. Apparently there is \$200,000 available now to start this up. When I was in the Kitikmeot at the regional meeting of all the social affairs committees there, I broached this with them and also the idea of the Young Offenders Act requiring some mechanism in the local community to do the community dispositions which are going to come out of that, as well. That will also involve our department.

Another thing I think we must assume is that there are going to be some forms of supervision. The other thing our Executive Council may have to grapple with on this has been brought up by several people. How many committees do we want to have in the different communities? In some smaller communities I know that in order to have some of these programs, we have to turn the group that wants to do it into a society in order to give them contracts. I think our whole government should be looking at the existing agencies or local governments, maybe contracting them, and they could have a subcommittee that would do the work instead of having a bunch of different ones. I think you have heard other people saying, how many committees do we need in all these communities and what should they be doing? Maybe I would ask Mr. Dunbar to give us some details on exactly what has been done in the way of community consultation to date.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Minister. Mr. Dunbar.

MR. DUNBAR: On programs in the corrections division, staff and interested groups in Hay River and Cambridge Bay have met. There is a meeting scheduled for the end of March in Inuvik. This is a beginning attempt to provide more information and to talk about the methodologies whereby these various alternatives could be implemented. It is not our intention to create more jobs in the civil service under this program. An effort is being made to arrange within community groups -- either with community councils, band councils or interested service organizations -- contractual arrangements for the supervision of people so that we would be endeavoring to create employment in that way, as opposed to suggesting that we need more social workers to provide the supervision.

CHAIRMAN (Mr. Erkloo): Thank you. Mrs. Sorensen.

Alternative Programs Will Not Save Money

MRS. SORENSEN: The Minister hinted at the possibility of money being saved because fewer people would be incarcerated. I hope that we are not under the illusion that these community programs will save us money. In fact -- and I am not opposed to them -- it is my observation that we will be spending, as a result of the contracts, a great deal more money to move into the alternative sentencing primarily because right now we tend to send everyone to a central institute, whether that be in Frobisher or here or Hay River. Now we will be keeping what looks to be quite a few people in their own community, because it is my understanding that of those that are in our correctional centres now, quite a number are there because of alcohol related problems and not for murder or rape or some of the more serious offences. So that it is my observation, that this House should be interested in trying to get some idea of what kinds of dollars we are committing ourselves to by moving in this very laudable, philosophical change, the change to community responsibility for individuals who commit offences against our ordinances. But we should be under no illusion that it is going to be cheaper for this government in the long run. That is just a comment. I do not know whether the Minister would like to reply, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

Areas Of Anticipated Saving Of Money

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. I would like to reply, because the whole idea behind putting the Fine Option Ordinance in place was because approximately 10 per cent of the people who are incarcerated are there because they could not afford to pay their fines. I think we are talking about fairly small fines in some cases, one hundred dollars, five hundred dollars, something like that. You have to remember there is also a saving to the Department of Justice and Public Services because they have to pay the transportation of these people. If a person does not pay the fine, they have to pay the transportation; the RCMP has to go to get this person, to escort him down here and escort him back. So there is a saving to Justice and Public Services which in most cases is certainly more than the fines are. It costs us \$60,000 per year per bed right now for incarceration in our correctional institutes and capital for these beds is about \$120,000 when we do construction, so we are expecting a saving by doing this. We are hoping the pressure that is building on our facilities will be taken away. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. McCallum.

MR. McCALLUM: Mr. Chairman, I just have a couple of questions on corrections. The first is dealing with the goal of the department to redeploy staff and resources to stress segregation and classification of inmates. I am wondering does this bring into play the concept of a possible maximum security area either at the YCC or in other correctional centres, or does it mean a segregation of males and females? Is there anything in the works to have federal prisoners, that is those who serve two years or more, serve their time in correctional centres in the Northwest Territories, if there is a demand for that? I would like some kind of a comment from the Minister, about this redeployment of staff and resources to stress segregation and classification, if I may.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The concept of this is to deal with some issues which are already in existence which we are having trouble dealing with, such as heavy security of inmates who could be dangerous to themselves or dangerous to others. We have people with suicidal tendencies who need 15 minute checks, so supervision in this area is, first of all, very secure and it is also heavily manned by staff realizing there have to be bed checks every 15 minutes. This is a very different situation than what we would have with secure custody of a young offender. The object is to cover the two extremes we have, one being the existing situation where the facility does not meet the demands as I just described, the other to handle the new situations coming forth with the Young Offenders Act to separate from the older inmates any young offenders who have to be put in secure custody. The idea is to have the institution as flexible as possible to meet changing numbers and demands on them. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. McCallum.

MR. McCALLUM: Mr. Chairman, I wonder if the Minister would comment on whether there are long-term plans or whether there have been many requests to have those sentenced by the court to two years and over serve their time within the Territories. Or is it contemplated to continue with the present policy of having these people do their incarceration time in other jurisdictions?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. Right now, as the Member is probably aware, we do deal with these things on a case-by-case basis. There are some people with lengthy jail terms up here, specifically native people who are unable to speak English, who have been kept up here and we receive revenue from the federal government for that. But we have no plans right now to make that an objective to keep all of our, I guess, residents who receive long-term jail sentences. We do not have a plan right now to keep them in the Territories.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. McCallum.

Capital Plan

MR. McCALLUM: A further question. A long-term goal of the department is to limit the further expansion of correctional institutions. Now I know that there are two within the capital program on a five year plan that are being contemplated. These are, the possibility of a new correctional

centre for women to replace, I would expect, what is already in existence, as well as looking into the possibility of the Inuvik area. Are those the only plans the department has within the five year plan?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Yes, Mr. Chairman, those are the only things being studied. I believe the NWT Correctional Centre for Women in Fort Smith is in the slide area. One of the things being looked at, Mr. McCallum, is the possibility of combining both the adult and young offenders so that we could use the new facility for both and yet still have a separation of the young offenders from the adult offenders. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Thank you. Mrs. Lawrence.

MRS. LAWRENCE: Thank you, Mr. Chairman. I would like to ask a question to the Minister. "The long-term goal for the correction service will be to limit the further expansion of correctional institutions, through the development of alternative sentences such as fine options." The next states, "Community service, restitution and meaningful work programs will be major activities for the clientele serviced by the division." Could you just explain to me what is a meaningful work program put on by your department?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

Meaningful Work Program

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. The object of this is especially for younger offenders -- and I do not mean restricted to "young offenders" 12 to 18 years old, but younger offenders who get in trouble -- to give them some sort of opportunity to work in the community rather than having to go to prison. There could be programs developed which would possibly teach them a work ethic they may not have yet or possibly expand it even further into sort of a learning on the job situation which could lead to trades programs. One of the biggest problems we have in corrections here is the continuing problem of repeat offenders. I have said this myself as a Member that I felt that people from my own community going into our system seemed to come back worse than when they went, as if they learned to be, sort of, a tougher person in the community and I felt that keeping them at home would have been a better idea. I think if we are going to work at keeping our people out of our correctional institutes, we are going to have to give them some skills so that they can get a job and have some money because that is why they are coming back to us, because they have nothing to do when they go back to their community. Most of them do not have a very high education and they are unable to get into trades programs, so they just keep coming back because they have nothing to do and they have no way of making money. So until we can come up with some programs to improve their education and hopefully lead them into some jobs, meaningful jobs, they are just going to keep coming back again. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Mrs. Lawrence.

MRS. LAWRENCE: Thank you. If the department is serious about meaningful work programs, would they consider meeting with some economic development programs in the communities like the Fort Resolution sawmill which is closing down today? Why could Social Services not put some money in there and leave those people there so that would give them employment? It would sure save a lot of money to the corrections and social assistance as well.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. I would like to help, but we do not have funding for that. We have \$200,000 to achieve the fine options to start with.

CHAIRMAN (Mr. Erkloo): Mrs. Lawrence.

MRS. LAWRENCE: All we need is \$75,000, Mr. Minister.

CHAIRMAN (Mr. Erkloo): Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. You were saying that you deal with offenders with two years or more on an individual basis. I was wondering, Mr. Minister, for people who do serve time down south, where special requests are made to have them shipped back to the North, maybe if they have less than two years to go, has it ever been considered? Has there ever been a situation where people do come back up from down south?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, I will get my deputy minister to answer that.

CHAIRMAN (Mr. Erkloo): Mr. Moody.

MR. MOODY: Mr. Chairman, where we can, we do in fact allow inmates that are sentenced for longer than two years and serve their sentence down south, toward the end of their sentence -- they are often born in the NWT -- to complete their sentences in the NWT correctional institutes. However, we do not do this as a rule but again, treat it case by case.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Gargan.

MR. GARGAN: Thank you, Mr. Speaker. Mr. Minister, if that is the case then, does your department provide assistance to maybe parents or individuals that wish to visit their immediate relations that are incarcerated down south?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. Yes, we do but once again it is only by need. It is when the parents or relatives of an inmate are unable to afford their own transportation, if nobody in the family has a job or something like that, when this is done. It is not done for everyone. It is only done in the case of need.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Gargan.

Federal Programs For Band Councils

MR. GARGAN: Mr. Chairman, Mr. Minister, I believe there are some health programs right now that could be dealt with directly, between the federal government and the band councils and could be done down south. Does it necessarily have to be the situation that wherever there is a program that could go directly to the band councils, between the federal government and the bands, that the Departments of Health and Social Services have to be the go-between? That makes it just that much harder to deliver federal programs directly to the bands.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: The situation, Mr. Chairman, is that our government is in charge of all the corrections and the programs under corrections when a sentence is for less than two years. So that in that case we have to be involved in those situations. The federal government is only involved in any jurisdictions when the sentence is two years or more. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Mr. Gargan.

MR. GARGAN: I guess I did not quite make myself clear, Mr. Minister. I am basically referring to federal programs that are not necessarily corrections, but federal programs within health or social services that are the responsibility of the federal government that could be delivered to the band councils directly. I do not know whether I am stepping out of line here but the procedural program is a good example. It could be delivered directly to the band but somehow the territorial government is right in the middle of that whole process.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, it is the policy of Health and Welfare Canada to only deal with the provincial and territorial governments, in these programs they have. We have been very successful in co-operation with ITC and the Baffin Region Inuit Association, I believe the Baffin Regional Council as well, in looking at the turnover, for example, of the health programs in that

area with their co-operation. With the hospital there, we immediately turned it over to a board made up of representatives of all the communities in the Baffin. Also in the community of Frobisher Bay when the community showed an interest in this we directly turned over the whole program for social services to the community of Frobisher Bay. So our government is very interested in the devolution of those programs both in health and in social services. All we require is the agreement of all the parties involved in a community or in a region of the territory. We could contract out these programs or pass on the money and authority. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Mr. T'Seleie.

Percentage Figures On Inmates

MR. T'SELEIE: Thank you, Mr. Chairman. My question is about the correction service. I wonder if the Minister has any figures with him, showing who is in the correctional centres. I wonder if he could tell me what percentage are Dene, what percentage are Inuit, what percentage are others.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman I do not have exact figures on that but I can certainly get them for the Member. It is I think well over 80 per cent of the inmates who are native people. To get the percentages on that I will undertake to get the information to the Member as soon as I can. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Mr. T'Seleie.

MR. T'SELEIE: Mr. Chairman, I would appreciate those figures. The reason that I raise it is that I am sort of increasingly of the suspicion that in the correctional institutions there is beginning to be a higher percentage of those people that are classed as "other". That would be of concern to me because of more big projects going on in the North and in the increasing influx of outside people. I just wonder if you could also provide for me whether there has been an increase in the number of those people classified under "other" in the last three years.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. We do have some figures relevant to this. During the 1983-84 fiscal year to date, percentage of inmates has been 34 per cent Inuit, 32 per cent Dene, 16 per cent Metis and 18 per cent other. The other thing I think you should realize is that the daily average during 1983-84 was 225 inmates in our correctional centres. There has been a peak at one stage of 260. The facilities are designed for only 158.

CHAIRMAN (Mr. Erkloo): Any more, Mr. T'Seleie?

MR. T'SELEIE: I just want to say that three or four years ago I knew a number of people that used to go to the Yellowknife correctional Centre. Some of them were repeat offenders. They had been in there quite a few times. To date, I do not know of anyone who is in there. So, from my point of view there has been an improvement there. That is one of the reasons I asked my question.

CHAIRMAN (Mr. Erkloo): Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. I will wait till we get to the Social Services.

CHAIRMAN (Mr. Erkloo): Mr. MacQuarrie.

MR. MacQUARRIE: Thank you, Mr. Chairman. With respect to the numbers, the average inhabitation each day in the correctional centres, could you break that down for the Yellowknife Correctional Centre. What is the state of things there right now with respect to overcrowding?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: I am sorry Mr. Chairman, all we have are the figures with us right now for the whole system, not just for the one institute.

CHAIRMAN (Mr. Erkloo): Mr. MacQuarrie.

MR. MacQUARRIE: Well, in general, is that situation getting better or worse or staying the same? Is there any evidence that the courts are making use of alternative sentencing? Is the picture improving at all or is it just as it always was or is it getting worse?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. In the incident recently, I think it was about two months ago in Aklavik, in Mr. Nerysoo's constituency, there was an awful lot of vandalism by juvenile delinquents. The judge took the initiative on his own in this situation without us having a program of our own in place to make sure that these -- I think the parents were fined and there were up to 150 hours of community work to be done by some of the offenders. I believe one of the children was taken into custody. They were all made to apologize publicly to the community. Only one out of four was -- not even actually incarcerated -- but taken into a group home. So what we know from that is that the judge certainly wanted to take advantage of community dispositions of some sort. That is the reason for fine options and we are looking forward to what the judges are going to do with the Young Offenders Act.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Nerysoo.

HON. RICHARD NERYSOO: Mr. Chairman, I just want to supplement some of the comments that were made by the Minister. I do not think that those people who are incarcerated in the correctional centre necessarily reflect the breaches of law by those people that are involved with regard to development, or in areas where they are impacted by development, because where you have situations where there could be an increase in alcohol-related incidents, it will not be reflected necessarily in the correctional centre, but it will be reflected in the court set-up or the increase in court services to a particular community or the increases in the number of fines that are being passed and that sort of thing. So if you want a clear picture of the kind of things that could happen, I think it is not necessarily reflected in the correctional services, but it will be reflected throughout the justice system. You can quite easily find out some of the figures with regard to increases and fluctuations with regard to court appearances and not only that, but the increases in charges that have been laid in a particular community. Much of it has to do with either development occurring in a particular community or an influx of people coming into that community. So I just wanted to supplement the answer the Minister was giving with regard to corrections, but more in the nature of general justice. If you are looking for information with regard to that I think we could probably provide you with the kind of fluctuations that have occurred so it gives you a better reflection of the kinds of incidents and the problems that have arisen.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. MacQuarrie.

MR. MacQUARRIE: Thank you, Mr. Chairman. I take it from the earlier comments that at the moment anyway, the situation is not getting better with respect to institutions being crowded and the fact that the Minister pointed to one event in Aklavik would seem to indicate that the idea of alternative sentencing maybe has not progressed very far yet. When I look at the figures that were given, \$120,000 per bed in capital for correctional centres and \$60,000 per bed per year for operation and maintenance, I think that Mr. Pedersen's idea of dividing up that money among people in the Territories equally, here, would see some that would be a little more equal than others. They are getting an awful slug of money there and it is to the detriment of other people such as the elderly and so on.

Programs To Combat Recidivism

Anyway, two thrusts that I have. One of the problems is recidivism and it continues to be a problem. Can I ask the Minister what is the total range of programs that the corrections services have to try to avoid recidivism? The Minister earlier mentioned skills training and so on or jobs, but to me that is only part of it. I feel that it is not poverty alone that produces crime. It is attitudes. I wonder, what is the range of programs that the whole system has to try to change attitudes and get at recidivists, try to keep people out of the institutions?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. Just before I go into that I have the other information Mr. MacQuarrie wanted on the Yellowknife Correctional Centre. The original centre had a capacity of 72 and with the trailers we have there a total of 96. The average is 122 inmates and

the peak at one stage was 160. On recidivism, over 45 per cent of the inmates are there for a second time or more. I will defer to the assistant deputy minister, Mr. Dunbar, to answer the question about the programs.

CHAIRMAN (Mr. Erkloo): Mr. Dunbar.

MR. DUNBAR: Thank you, Mr. Chairman. Within the correctional centre there are several programs offered to endeavour to assist those who are incarcerated with learning skills and attitudes that would promote them not coming back. Included among these is certainly academic upgrading. There is job skill training of a limited nature. There is co-operation with various organizations in order to enable incarcerated persons to go on work release programs. Once the inmate has arrived at a certain stage in the development they would go out on a job during the day, perform the tasks, come back to the centre at night. There are also various organizations such as the Seventh Step Society, Alcoholics Anonymous, some of the religious groups that come into the centre to offer programs for the inmates. There are also programs in the field offered by the community social service workers; the supervision that is offered to persons who are on parole or early release where they are counselling these people, trying to work with them to tie into the adult education system or into the employment opportunities if there are any in their home communities. There are also referrals made to organizations such as Northern Addiction Services, Delta House in Inuvik, this type of program that is operated by communities. There is an effort made to make the person aware of what is available in the community that could benefit him.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Dunbar. Mr. MacQuarrie.

MR. MacQUARRIE: So I see that some of this goes on outside the correctional centre itself. Within the centre itself, could I just ask the Minister whether in his opinion someone who is incarcerated would be in a position, in our system, to receive much counselling, some counselling or little counselling.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: I am afraid, Mr. Chairman, that I am not familiar enough with the programs yet at YCC to answer that. I would ask Mr. Dunbar if he would elaborate.

CHAIRMAN (Mr. Erkloo): Mr. Dunbar.

Counselling Within Centres

MR. DUNBAR: Mr. Chairman, the type of situation at the Yellowknife Correctional Centre and the other correctional centres in the Territories promotes a lot of contact between those who are incarcerated and the staff so that there is a lot of informal contact, especially, going on where staff members are listening to inmates, talking with them, providing advice when it is requested, providing advice sometimes when it is not requested. But the effort is being made to listen to the problems the person has been experiencing that have resulted in them arriving at the centre and trying to provide the kind of advice, direction and tying the person into programs either in the centre or in the community when they are released, that will assist them.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. MacQuarrie.

MR. MacQUARRIE: It all sounds very good, but I keep wondering how come they come back then. Maybe it is because it is so good. I do not know. With respect to things like the Seventh Step Society and Alcoholics Anonymous and so on, what is the correctional service actually doing to foster and nourish and support those kinds of organizations, particularly the self-help ones which I think are so important?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: I will get Mr. Dunbar to answer that as well.

MR. DUNBAR: Yes, Mr. Chairman. The organizations certainly receive the support of the department when they approach it with respect to putting on programs. Alcoholics Anonymous, of course, is an organization which does not request government financial support. I am not familiar with what the principle is that the Seventh Step Society operates on but I believe it is of a similar nature.

So what we do, in essence, is encourage our staff to be receptive to the initiatives of these groups, to offer them whatever assistance we can in terms of meeting space, meeting time, encourage our community staff to become involved in terms of attending meetings that are offered by these groups, to be very aware of their programs in order that people can be directed to them.

CHAIRMAN (Mr. Erklou): Thank you. Mr. MacQuarrie.

MR. MacQUARRIE: Another area and another alternative is the type of wilderness camp proposal which in a way is incarceration, but it is a special kind. Can I ask what is the range of alternatives of that nature such as the Contwoyto Lake wilderness camp that the government is involved with at the present time and what is the nature of the involvement? How many of that type of project are there and what is the government's role in all of that? Does it have a real commitment to that type of alternative? Is the commitment demonstrated in the amount of funding that is available? If it has not got a commitment, can I hear why? Is it the fact that there really are not statistics to show that that type of thing works any better than anything else? If it has a real commitment it does not seem that there is a great amount of funds or other kinds of support pointed in that direction, but I may be wrong. I would like to know anyway.

CHAIRMAN (Mr. Erklou): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. I would just like to make a couple of comments first. One is Mr. MacQuarrie saying it was too good a place or a very good place...

MR. MacQUARRIE: Program.

HON. BRUCE McLAUGHLIN: I think, before, you said it was a good place and when I was up at Kitikmeot meeting with the chairmen from the area up there, the gentleman who was chairing that committee said that after they had been shown pictures of the facility and all the services, both physical and recreational services provided to the inmates, his comment was that it was certainly a lot better than staying at home. So that is one little bit of input we have had from some of the people who have seen their young people coming down here. The other thing is that the average sentence is only about three months, so there is not that much a person can do in that short a time. You have to realize just to get a years education takes 10 months in school under our normal system. But we do have a variety of programs for both diversionary and recreational and even educational programs. Approximately one third of the inmates each day are not in the facility. They are outside of the facility and outside of the grounds doing something. I think Mr. Moody should elaborate on these and a few other things that are in the works.

CHAIRMAN (Mr. Erklou): Thank you. Mr. Moody.

MR. MOODY: Mr. Chairman, just to follow up on the Minister's comments with a bit more detail. On any one, the emphasis I should say first is on educational upgrading. Then simply because the sentences are so short and most of the dispositions are alcohol related we emphasize, first of all, simply educational upgrading, drying the inmate out and work of some sort. On any typical winter day -- and this is a statistic just from a few days ago -- in our total correctional system one third of the inmates are out on work or upgrading. The jobs they are doing are cleaning campsites, cleaning up in the community, shovelling snow perhaps for elders, cutting wood in some communities. There were 39 under supervision from the institution on supervised work crews. On temporary absence there was a total of 22. This is divided into a number of areas. In supervised work crews, there were nine on woodcutting. In upgrading their education, there were five. In unsupervised temporary absence on work crews, there were eight. In the two camps, one being Porter Lake which is run by the Dechinta Society and the other South Mackenzie land program, there are a total of 11 inmates.

CHAIRMAN (Mr. Erklou): Thank you. Mr. MacQuarrie.

Alternative Programs

MR. MacQUARRIE: Thank you, Mr. Chairman. I appreciate the information but it did not answer the question, either the Minister's comments or the deputy minister's. I was referring in my question to such alternatives as the one that the Dechinta Society set up at Porter Lake camp. I have heard that there is something similar in the area of Fort McPherson or Aklavik. My question is, can you

tell me what is the range of that type of alternative in the Northwest Territories? Where else are there programs such as that? What role does this government have in relation to those types of alternatives? Do we just offer a little funding? What I am saying is, is our government committed to that kind of thing, does it see it as a valid alternative? If it does, does it intend to make a serious commitment to that? If it does not, is it because there are really no statistics to show that that is working any better than ordinary correctional centres?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. I know that there are very good programs in other jurisdictions that the department has looked into and some of these programs have been suggested to us by interested groups in different communities. Right now we gave \$130,000 to the Dechinta and \$205,000 to Arctic House right now here in Yellowknife. Some of the camps and programs are run literally by people that we have in our correctional centres, in the South Mackenzie there is a land program for example. I know personally one person who used to be a commercial fisherman in Hay River, who takes people out in his boat in the summer and shows them how to do commercial fishing, so there are programs like that. Definitely there is a commitment to do that. That is the whole idea of the fine option program and all the things that we are doing. It is very difficult to go into some of these things. We have had offers in fact from various companies to involve our inmates. There was a motion in this Assembly that inmates not be allowed to work outside the facility if it means taking jobs from unemployed people. So there are difficulties like that to the start of any sort of meaningful program. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Mr. MacQuarrie.

MR. MacQUARRIE: One last question then. You say that certain interesting alternatives have been brought to your attention from other jurisdictions. I presume you mean maybe some provincial programs and so on. You say there is a commitment. Can I ask then, is the department itself planning to take some initiatives in this area of establishing alternative types of camps, to the ordinary correctional centre?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: It is the objective of the department to de-emphasize the use of institutions and to have meaningful programs. Yes, the province of British Columbia has an excellent land program that we are interested in. Regarding implementing things like that in the Northwest Territories, the department does want to do it and we would like to have the funds to do it with. The problem, Mr. MacQuarrie, is that we would like to have the money we are using in the institutions to do the land programs, but because we do not have the land programs and the funds to start these other programs up, the judges do not have anywhere to put them except in the institutions, so we keep having to spend the money in the institutions. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. MacQuarrie.

MR. MacQUARRIE: I was not going to make another comment but that reminded me, would our society in the Territories collapse if, one year, we sent them all home and started it right? Maybe that is the answer.

CHAIRMAN (Mr. Erkloo): Mrs. Lawrence.

MRS. LAWRENCE: Thank you, Mr. Chairman. Back to the meaningful work program. There might have to be some changes made in the department in order to carry out some of these programs that you stated in your budget -- maybe concentrate more on a preventive program like the summer camp where they take people into the bush or for a boat ride. How do you anticipate improving these meaningful work programs, when in some communities they have just one worker. I am even sorry to say hello to the worker because she is so overworked. With all the problems that she is faced with, if that is the feeling of that one individual, I can imagine what kind of work she is giving to the meaningful work program and to following up on some of these programs that you have mentioned. Is it your intention then to increase the workers at the community level?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, that is definitely an initiative we want to take. It is not going to be something we can meet on a short-term basis. I would say it is a long term objective to achieve it. But it is certainly the short-term objective to start doing it. Thank you, Mr. Chairman.

Correction Service, Total O And M, Agreed

CHAIRMAN (Mr. Erkloo): Does anyone else want to make a general comment? Correction service, total O and M, \$7,219,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Alcohol And Drug Services, Total O And M

CHAIRMAN (Mr. Erkloo): Alcohol and drug services, total O and M, \$1,564,000. Mr. Ballantyne.

MR. BALLANTYNE: Mr. Chairman, I would like to ask the Minister a question. I understand that the NNADAP funding will lapse in 1987. I think the deputy minister said yesterday it is \$1.9 million or something like that we are expecting this year. What is the government's intention if, in 1987, this source of funding is not there? Is the government prepared at that point in time to increase the territorial government budget?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, the NNADAP program in this area gives us, from the federal government, \$11 million over a five year period of time. That is where our funding at the present time comes from. So we are dependent on that program for those funds. Hopefully we can renegotiate something or encourage the federal government to continue that program after the five year term ends.

CHAIRMAN (Mr. Erkloo): Mr. Ballantyne.

MR. BALLANTYNE: I would probably suggest that that process of negotiation should start tout de suite. Is the Minister listening? Obviously there have been enough programs that have been developed, expectations have been raised and to have suddenly over half of your funding withdrawn, would have some major repercussions I would think.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Yes, Mr. Chairman, it is approximately two thirds of our funding in the year. We are in the second year now of that five year program. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. I believe that there are 56 programs in both the East and the West with regard to alcohol and drug programs. You do have a budget of \$1,158,000 I believe. Is it the rehab centre here, that gets \$800,000? How do you distribute the rest across the North?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: I am sorry, Mr. Chairman, did Mr. Gargan ask who gets that \$800,000?

CHAIRMAN (Mr. Erkloo): Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. What I said was that, out of the \$1,158,000, I believe that somewhere around \$800,000 goes to the rehabilitation centre right here in Yellowknife. I am just wondering because that leaves very little for distribution around the other communities. What I am saying is how is the rest of it distributed?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Gargan, the \$1,158,000 you see there is the money that our government spends. On top of that is the NNADAP money which is the \$11 million spent over five years so there is actually more money available in that. That is about one third of the money. The Northern Addiction Services gets \$280,000 from us out of that \$1,158,000, plus they get money from NNADAP on top of that.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Ballantyne.

MR. BALLANTYNE: Mr. Minister, I wonder if you could give me a breakdown of what percentage of this budget of \$1,564,000 is actually spent on education?

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you very much, Mr. Chairman. Most of this money which we give is core funding for the projects and I believe there are nine of them which receive funding under this or will receive funding under this. On top of that is the NNADAP money which is where the money for education services on drugs and alcohol comes from. What percentage of that is used by these different project groups on education, we are not exactly sure. I think it depends on the program being offered in each of the communities, but we could undertake to try to find that out and get that information back to the Members later.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Minister. Mr. Ballantyne.

MR. BALLANTYNE: I suppose the total alcohol and drug program is about \$3.5 million and I would be interested to see what percentage of that is spent on education because I think our major emphasis should be on a preventive philosophy as opposed to dealing with people who in many cases cost a lot of money and you do not really solve many problems. I think the problem has to be solved at the source. I think the government should emphasize that area and even when they are giving out funding to the co-ordinating committee they should let the committee know that that is the government priority in the whole philosophy of prevention and education.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Thank you, Mr. Chairman. As I said, we have to get more detailed information but one thing Members should be aware of is that Dr. Ross Wheeler is here in the House and would make himself available to the committee at any time right now while we are on alcohol and drug services, for example, if the Members should wish to direct some questions to Dr. Wheeler.

CHAIRMAN (Mr. Erkloo): Is the Committee agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Erkloo): Mr. Minister, for the record could you introduce your witness, please?

HON. BRUCE McLAUGHLIN: I would like to introduce Dr. Ross Wheeler who is the chairman of the Alcohol and Drug Co-ordinating Council.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Gargan.

Project Evaluation Objective

MR. GARGAN: Thank you, Mr. Chairman. In the book it talks about project evaluation. My question is, how do you go about evaluating a project? Does that also include people that actually are counselled? The other thing is, does it also include the people who are working on those projects? Basically my concern right now is that in my own area in Fort Providence, for example, we do have two people working in the alcohol and drug field. The problem is that they do not speak any Dene language and 70 per cent of the population in Fort Providence who do drink usually speak only Slavey.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, I will have Dr. Wheeler respond to that.

CHAIRMAN (Mr. Erkloo): Dr. Wheeler.

DR. WHEELER: Thank you, Mr. Chairman. The method of funding that has been given to us by this Legislature allows us only to fund community based projects. The staff of the alcohol and drug department of the GNWT are to provide technical assistance to those projects. Because of lack of person years and flexibility in using the contribution dollars we have been unable to do any sort of in-depth evaluation of any of our projects. We do an assessment on an annual basis, done by the staff. However, the community is responsible for who they hire. These people are not working for the alcohol and drug department. They are not working for the GNWT. They are working for their communities and working under the direction of either community boards or band or hamlet councils. So, just to respond to Mr. Gargan's question, the hiring of staff to work on community projects is a community responsibility and not the responsibility of the government. We are operating on some assumptions, one of the assumptions being that the community board or the band council will hire the appropriate people. In some cases this has not happened and we have not been able to, nor do we want to direct community boards as to who they should hire.

CHAIRMAN (Mr. Erkloo): Thank you, Dr. Wheeler. Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. Again going back to the same subject, the situation is, that I know in Fort Providence the program has been going for three years now. It should be brought to the attention of the band whether there is any improvement or not or if the program is not working, are you in a position to make any kind of recommendations to the band? Is ADCC flexible enough to look at these kinds of things?

CHAIRMAN (Mr. Erkloo): Dr. Wheeler.

Lack Of Flexibility Within GNWT Funding

DR. WHEELER: Mr. Chairman, through the staff of both the medical services branch and the GNWT, we have been able to make recommendations to community boards and hamlet councils, but it is only advice. We are providing technical assistance, as I said, to them and we are not in a position to be able to force people to go one way or another. Given, as I said, the situation with the money, \$1,158,000, because this Legislature insists that that money all be spent on community based projects we have no flexibility within that money, for instance, to hire an evaluator. The GNWT does not have a person year to have an evaluator on staff, so we cannot do evaluations. We cannot go to a hamlet or band council and say "We have got an independent evaluation here and it seems that your program is or is not working or it could be improved in these sorts of ways." This kind of advice is provided as much as possible by the alcohol and drug staff but again with that many projects operating it is clearly impossible to visit all these projects a few times a year and to do the kind of assessments of those projects that we would like to do to be able to measure the success.

CHAIRMAN (Mr. Erkloo): Thank you. Mrs. Sorensen.

MRS. SORENSEN: I wonder if I could have the doctor give me an indication of how his group, the Alcohol and Drug Co-ordinating Council and NNADAP work together to spend the funds that have been allocated and if I could have a clear indication of the total amount of dollars that will be spent by both parties this coming year on alcohol and drug programs and from that also the total number of projects that you have the potential of funding and from that whether you feel you have enough funding to do the kind of work that you have identified must be done in this whole area of alcohol and drug abuse?

CHAIRMAN (Mr. Erkloo): Dr. Wheeler.

DR. WHEELER: Thank you, Mr. Chairman. This year we have just received a notice from Treasury Board that the NNADAP funding will be approximately \$1.9 million. Added to that will be the \$1,158,000 in the estimates for the GNWT. Under the GNWT funding, because of inflationary factors, we probably will not be increasing the number of projects funded. The new projects are tending now to be picked up under the NNADAP merely because there are more dollars available on that side. The total this year should be between 25 and 28 projects. One of the things that the co-ordinating council has identified in the past is that again because of this inability to spend GNWT dollars in anything else but community based projects we were unable to provide the level of training to project boards and project workers that could ensure their survival and growth. We were able to

fund them and give them some technical assistance and precious little else. Because training was identified by the communities and by ourselves as a priority, we are setting aside on an annual basis within the NNADAP budget where we do have flexibility to spend it where we see fit, with the concurrence of the regional director, approximately 25 per cent of the money to be earmarked to be spent on training. We are having a meeting at the end of March with all the project people and their boards and the native organizations to identify the types of training and the methods of delivery that we are going to be using in the future realizing that we only have three years left to go under the NNADAP program. We feel that we have to spend a fairly large portion of the money to train people to an adequate level to ensure that they are able to carry out the job they want to do.

CHAIRMAN (Mr. Erkloo): Thank you. Mrs. Sorensen.

MRS. SORENSEN: Just explain to me how NNADAP and the council work together. There has been some suggestion that between the two, that not all the dollars are being spent to date. I have just heard this and that there has been, in fact, some difficulty in finding projects to fund over the past. Can you enlighten me in this area?

CHAIRMAN (Mr. Erkloo): Dr. Wheeler.

Management Committee To Co-ordinate And Direct

DR. WHEELER: Thank you, Mr. Chairman. When the NNADAP program started, I believe it was back in 1976, there was an agreement between the then minister of Health and Social Services and Marc Lalonde to have the NNADAP board and the Alcohol and Drug Co-ordinating Council as one and the same body and indeed that has carried on. By having a management committee made up of myself, the regional director and the chief of social services programs we provide the sort of functional direction and the co-ordination of the two staffs and the two governments. In the past we have lapsed money. Some of this has been generated because projects would start off at the beginning of a year and because of counsellor burn-out, because of lack of training, because of lack of developmental types of support the programs have collapsed. So the funds have come back to the government and indeed have not been spent.

As far as I know, this year, we are spending all the dollars that have been allocated. We have plans now and, if all the projects are successful during the year and we can successfully run the training program that we wish to, we should not lapse money next year. One of the problems has been the staff of the GNWT and NNADAP are charged with providing technical assistance to the ongoing projects. That does not allow them to go out and do developmental work in other communities where there may indeed be an alcohol problem but people have not got together around ways of dealing with that. We do not have a community developer working with us to go out and work with communities and, you know, sensitize people to the problems that they are having so that they could put forward a project proposal. As I said, this year we will have spent all our money and I would suspect that the same thing will happen next year because we have a number of new project proposals before us which we will be voting on in approximately two weeks. Indeed all the GNWT money will be spent on community projects. We will be spending approximately \$1.3 to \$1.4 million of NNADAP money on community projects leaving us approximately one half million dollars for training.

CHAIRMAN (Mr. Erkloo): Thank you. Mrs. Sorensen.

Urgent Need For Program Evaluation

MRS. SORENSEN: You have mentioned that you will be setting some NNADAP money aside for training. You have also mentioned that your concern with respect to the funding from the GNWT is that it does not provide for the ability to evaluate your programs. Is there a possibility of setting aside also money under NNADAP to hire an evaluator now on an urgent basis to evaluate what you have done so far in your programs so that you can assess what you have been doing over the past few years and perhaps, if need be, redirect some of your emphasis. I would see that as being absolutely crucial in terms of, for one thing, the limited number of dollars that is going to be available. For another, the whole alcohol and drug abuse problem in the Northwest Territories is one that this Legislature is very concerned about. I would have difficulty in approving more money at this point unless good evaluation of our present programs and past programs has been done.

I know that there is some concern about the fact that there is not a detox program in the Eastern Arctic and that we have a program here in Yellowknife and I believe one in Inuvik. A need has been identified in the Eastern Arctic. I know that in some cases doctors are now referring from Frobisher Bay to the Yellowknife detox centre patients from the East. I see that perhaps coming on an increasing basis. I would say we are probably at a crossroads in this whole area now and I wonder whether we should not be looking at more institutions in terms of detox, and immediate rehab where you pull the person out of a community for a limited amount of time, put them into detox and rehab and back into the community where self-help groups like Alcoholics Anonymous, Seventh Step programs, community council projects could help maintain the alcohol or drug abuser plus the family and the children that are involved in that. I wonder if you could comment on whether you see the whole evaluation process as one of being as important as I understand Mr. Gargan has alluded to and certainly I support.

CHAIRMAN (Mr. Erklou): Dr. Wheeler.

DR. WHEELER: Mr. Chairman, when we were setting priorities about two years ago before the NNADAP expanded, the number one priority was training in order to allow people to get the skills required to keep the program going and to do a decent job in their communities. Another priority was evaluation. We have not been able to address that up until now. With the new fiscal year coming I would see us making an effort to do evaluation on perhaps a selected group of projects, if not having a look at the whole operation.

Regional Needs Assessment

We are in the process of doing a regional needs assessment now which is going to look at the organizational problems and structural problems we have as well, as a small part of it; also to assess across the Territories what the needs are for prevention, maintenance programs, for rehab and treatment programs, for education programs, for training. This study will be completed by the end of March and one of the things that they will probably be addressing then is the necessity for evaluation. Additionally, we are doing a feasibility study to look at our future as a council with a view to perhaps becoming a more autonomous body with the approval of both governments and to look at what the staff perhaps would be to support such an operation. When you look across the jurisdictions in the South, any one of the provincial ADACs has an evaluation department built right into it. We do not have that here. So we are going to have to go out and hire that which will probably be from the South. In talking with the evaluator for the Alberta ADAC, they are running 50 or 60 programs; they are able to evaluate somewhere between six and 10 of them a year. They have a sort of rolling process of evaluation. I would see that that would be a key element in building any kind of support system for community based projects. People have to know how to measure their success and whether they are indeed being successful. This would be key to us in terms of reporting back to this Legislature. At this point, outside of anecdotal evidence and a low level of assessment, we could not say how successful we have been in terms of spending this money over the past years.

Project For Eastern Arctic

Specifically to the detox in the Eastern Arctic, this is one of the primary questions that the regional needs assessment is to address. It is a priority of the board that if any more capital dollars available under NNADAP are to be spent in the North, the question has to be answered, does Nunavut require a rehab-detox set-up somewhere? We have the two rehab and detox centres in Inuvik and Yellowknife, both of whom require more support in terms of capital dollars to not only expand but just to modernize and get decent accommodation for the people that are demanding services from them. However, it is the feeling of the board that until we know the answer to the question about the Eastern Arctic we cannot direct the federal government to put capital dollars any more into the Western Arctic.

There is a group who have a funding proposal before us now from Frobisher Bay to have a counselling service over there with a view to setting up some basic services and then having a look down the road at whether they get into the detoxification business or the rehab business or how they want to work that. Indeed I understand that an offer has been made, I think by the federal government, of a house they could use. The funding decision will be made on that project in the middle of March and it, along with Tuktoyaktuk, are our two priority new projects that we are looking at. The Frobisher Bay group have been together for approximately two years now and have developed their own

committee, have trained themselves, have identified a worker and have gone through a lot of organizational steps to get forward a proposal to be brought before us and they have put together a very, very reasonable and very rational thing to do. They got strong support in principle. It was just a matter at our last meeting that we did not know what these dollars were from GNWT nor did we know what the NNADAP dollars were so we deferred funding until the middle of March.

CHAIRMAN (Mr. Erkloo): Thank you. Mrs. Lawrence.

Program Co-ordination

MRS. LAWRENCE: Thank you, Mr. Chairman. I just want to know how the regional council is working with NNADAP. What is your working relationship with NNADAP? I understand sometimes there is a lack of communication and there is overlap. I strongly believe that if we have two programs running they should be complementary to each other or go hand in hand and if one can merge into the other then somebody else should be able to see to it that the program is run properly. I do not believe in giving funds for the sake of giving, knowing that they are doomed to fail. They are given the money and at the end you get nothing out of it, not even the purpose of the money that was given to the communities. What is your working relationship with NNADAP?

CHAIRMAN (Mr. Erkloo): Dr. Wheeler.

DR. WHEELER: Mr. Chairman, I agree with Mrs. Lawrence that these programs should work together and for the past year we have been endeavoring to work the staffs closer and closer together. We have had excellent co-operation from both governments in making this happen, but one of the realities is that we have two sets of bureaucracies that we are working with and problems arise from time to time in working together. We are trying to get rid of overlap in terms of visiting projects. We are assigning project workers to regions. We have an agreement that we can cross visit, a GNWT worker can visit a NNADAP project and so on. This has been gradually working out. This is the first year that we have been trying to get this working together and I feel quite hopeful. Indeed in the last few months it has been very encouraging that the staffs of the two governments are being able to co-ordinate their work much more closely. We have a worker from the GNWT who is designated as the training co-ordinator and that training is not only for GNWT projects but it is for NNADAP projects as well. We are in the process of setting up a system where we can amalgamate the administration of all the projects so that one person will be responsible for that and it will probably be a federal civil servant.

As to your point about projects being funded and doomed to fail I would agree with that. This is what has happened in the past because of lack of flexibility with GNWT dollars. If you cannot properly support the project, it certainly is the feeling of the board we should not be funding it. We want to set up a structure and a training system, a system of evaluation that will hopefully ensure that a project will be successful. Projects I think have often got off on the wrong foot. They will come requesting funding to do such and such a thing and it turns out that really maybe such and such a thing was not what they wanted to do in their community because it did not really address the problem. So it is a learning process, but I think we are getting the system together that is going to be able to support these projects more adequately in the future so that they can survive and indeed do a good job.

CHAIRMAN (Mr. Erkloo): Thank you, Dr. Wheeler. Mrs. Lawrence.

MRS. LAWRENCE: Thank you, Mr. Chairman. I realize that people in the program are trying their best in preventive programs and so on but we are aware too that drugs especially are getting sometimes out of hand in the Territories. Are you involved in it? Maybe someone else can answer the question. I am not sure if I am asking the question of the right person, but I understand there are in-school programs designed to increase public awareness and help prevent the abuse of drugs and alcohol. How soon is that program going to go in place?

CHAIRMAN (Mr. Erkloo): Dr. Wheeler.

DR. WHEELER: Mr. Chairman, I believe that program is being developed in the Health department and perhaps the Minister could respond to that.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Yes, Mr. Chairman, that is the program that I described yesterday to one of the Members. Mrs. Lawrence was absent then, but the program is being designed within the Department of Health in conjunction with some funds from Health and Welfare Canada and this program is being developed over a two year period. There is presently a person who used to be the principal of a high school in the Keewatin who is now in our Department of Health developing this program and we have used consultants whose names I mentioned yesterday to help us develop this program on an ongoing basis. Programs similar to this have been successful in other jurisdictions in the country. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Erkloo): Thank you, Mr. Minister. Mr. Paniloo.

Request From Broughton Island

MR. PANILOO: (Translation) Three smaller communities in my constituency have regulations that they follow which are their own and my question is, could they be given more help from the Department of Social Services and Health? The people of Broughton Island were requesting a building which would be used for a drop-in centre to help the younger people who have drinking problems. It is going to be more like a friendship centre, the one I am talking about. I heard that there was going to be some kind of meeting going on in the middle of March and I wonder if this could be put forward for consideration so that they could talk about this possibility of Broughton Island getting the drop-in centre when they meet in March.

CHAIRMAN (Mr. Erkloo): Mr. Minister.

HON. BRUCE McLAUGHLIN: Mr. Chairman, Dr. Wheeler is familiar with this project and I would like him to answer this. Thank you.

CHAIRMAN (Mr. Erkloo): Dr. Wheeler.

DR. WHEELER: Thank you, Mr. Chairman. A project proposal came before us in our last meeting from Broughton Island. It was for approximately \$109,000. About \$40,000 of that was for capital expenditure and, as you can see by the main estimates, there are no capital dollars allowed under GNWT funding. There is no capital allowed under NNADAP funding except as controlled through Ottawa. The project officer was getting back to the Broughton Island committee to talk to them about how to work out this proposal. Indeed, I was supposed to be flying to Frobisher Bay today but the weather is down so I am not leaving until tomorrow. I have a meeting with the committee from Broughton Island in Frobisher Bay over the weekend in conjunction with the BRADAC annual general meeting so we are trying to provide assistance to that community that can answer their needs and still fall within the spending guidelines provided by the GNWT and NNADAP.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. I guess my question would be directed to Dr. Wheeler. I understand now that you do have a limited mandate and also you have problems too, getting extra staff to actually support you and the council, as well as getting support staff to go to the communities. Is that the problem now?

CHAIRMAN (Mr. Erkloo): Dr. Wheeler.

DR. WHEELER: Thank you, Mr. Chairman. We have at this point adequate staff to provide technical assistance which is basically administrative support to projects. We do not have staff to do evaluations. We do not have staff to do research so that we can get some measurements of what we are doing and what indeed is going on out in the region, except by doing things like the regional needs assessment. The two studies that we are engaging in now should provide us with some answers as to what type of staff support the council needs in order to support the community projects. Thank you.

CHAIRMAN (Mr. Erkloo): Thank you. Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. I would like to present a motion at this time.

CHAIRMAN (Mr. Erkloo): Go ahead.

Motion To Broaden Mandate Of Alcohol And Drug Co-ordinating Council

MR. GARGAN: Thank you, Mr. Chairman. Whereas the Alcohol and Drug Co-ordinating Council under its policies of grants and contributions is limited to only recommending proposals for funding, I move that we recommend to the Executive Council that the Alcohol and Drug Co-ordinating Council's terms of reference be amended or its mandate be broadened to include the ability to hire support staff and consultants as required to meet the needs of the communities as well as the needs of the Alcohol and Drug Co-ordinating Council.

CHAIRMAN (Mr. Erkloo): Mr. Gargan, could we have a copy of your motion, please? The motion is in order. To the motion. Mr. Gargan.

MR. GARGAN: Thank you, Mr. Chairman. I was fortunate enough to be on the Alcohol and Drug Co-ordinating Council as well as the National Native Alcohol and Drug Abuse Program, so I am quite aware of the kind of problems the Alcohol and Drug Co-ordinating Council did have with regard to getting staff to do evaluations on projects. Also because of the limited amount of staff, possibly we could not get additional staff to give support to the projects. Basically that was one of the main problems. For example we do have a lot of projects going in the North but we really do not have any kind of an evaluation mechanism or even researchers to see whether these projects are benefiting the communities. This is basically the reason why I came up with this motion so that at least if they do require additional staff, be it to either support the co-ordinating council or the committees that it is made available. It would benefit definitely the communities as well as the operations of the Alcohol and Drug Co-ordinating Council. Thank you, Mr. Chairman.

MR. MacQUARRIE: Progress.

CHAIRMAN (Mr. Erkloo): To the motion. Mrs. Sorensen.

Amendment To Motion To Broaden Mandate Of Alcohol And Drug Co-ordinating Council

MRS. SORENSEN: Mr. Chairman, I would like to amend that motion to say "and that appropriate funding be found to provide for same if needed".

CHAIRMAN (Mr. Erkloo): Could you repeat that amendment, please?

MRS. SORENSEN: And further recommend that appropriate funding be found to provide for same if needed.

MR. MacQUARRIE: Point of order, Mr. Chairman. In view of the time...

CHAIRMAN (Mr. Erkloo): A point of order, Mr. MacQuarrie.

MR. MacQUARRIE: Our sitting hours have elapsed. I move that we report progress.

SOME HON. MEMBERS: Agreed.

CHAIRMAN (Mr. Erkloo): All those in favour of the motion for progress? Opposed? Motion is carried.

---Carried

Thank you, Mr. Minister and your witness.

HON. TOM BUTTERS: As a way of process, as Members know, Mr. McLaughlin is required in Montreal on Monday to meet with cabinet colleagues with regard to the Young Offenders Act. I will be recommending that Renewable Resources budget come before the committee of the whole and Mr. McLaughlin's responsibility be deferred until his return.

SOME HON. MEMBERS: Agreed.

---Agreed

MR. DEPUTY SPEAKER: Mr. Erkloo.

ITEM 16: REPORT OF COMMITTEE OF THE WHOLE

REPORT OF COMMITTEE OF THE WHOLE OF BILL 1-84(1), APPROPRIATION ORDINANCE, 1984-85; TABLED DOCUMENT 4-84(1), 1984-85 MAIN ESTIMATES

MR. ERKLOO: Mr. Speaker, your committee has been considering the main estimates of the Department of Social Services. I wish to report progress.

Motion To Accept Report Of Committee Of The Whole, Carried

Mr. Speaker, I move that the report of committee of the whole be concurred with.

MR. DEPUTY SPEAKER: Thank you, Mr. Erkloo. Members have heard the report of the chairman of the committee of the whole, are you agreed?

SOME HON. MEMBERS: Agreed.

---Carried

MR. DEPUTY SPEAKER: Thank you. Are there any announcements from the floor? Mr. Clerk, announcements and orders of the day, please.

CLERK OF THE HOUSE (Mr. Hamilton): Mr. Speaker, announcements. Members are reminded of two meetings this afternoon. The first meeting of the Eastern Arctic caucus Members in the caucus room at 1:15 p.m. and a meeting of the Management and Services Board at 1:15 p.m. in room 211. Meetings for Monday morning: there will be a caucus meeting at 9:30 a.m. and also a meeting of the standing committee on finance at 11:30 a.m. on Monday.

ITEM 18: ORDERS OF THE DAY

Orders of the day for Monday, February 27th at 1:00 p.m.

1. Prayer
2. Members' Replies
3. Ministers' Statements
4. Oral Questions
5. Written Questions
6. Returns
7. Petitions
8. Reports of Standing and Special Committees
9. Tabling of Documents
10. Notices of Motion
11. Notices of Motion for First Reading of Bills
12. Motions: Motions 22-84(1), 26-84(1), 27-84(1)
13. First Reading of Bills
14. Second Reading of Bills
15. Consideration in Committee of the Whole of Bills and Other Matters. Bill 1-84(1); Tabled Document 4-84(1); Motion 24-84(1); Bills 2-84(1), 3-84(1), 4-84(1), 5-84(1), 6-84(1); Motion 25-84(1)

16. Report of Committee of the Whole

17. Third Reading of Bills

18. Orders of the Day

MR. DEPUTY SPEAKER: Thank you, Mr. Clerk. This House stands adjourned until February 27th, Monday, at 1:00 p.m.

---ADJOURNMENT

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