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**DEBATES**

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**Official Report**

**TUESDAY, FEBRUARY 19, 1980**

**Pages 549 to 595**

**Speaker: The Honourable Robert H. MacQuarrie, M.L.A.**

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YELLOWKNIFE, NORTHWEST TERRITORIES

TUESDAY, FEBRUARY 19, 1980

MEMBERS PRESENT

Mr. Appaqaq, Mr. Arlooktoo, Hon. George Braden, Hon. Tom Butters, Ms. Cournoyea, Mr. Evaluarjuk, Mr. Fraser, Hon. Arnold McCallum, Mr. McLaughlin, Hon. Robert H. MacQuarrie, Hon. Richard Nerysoo, Mr. Patterson, Mr. Pudluk, Mr. Sayine, Mr. Sibbeston, Mrs. Sorensen, Hon. James Wah-Shee

ITEM NO. 1: PRAYER

---Prayer

SPEAKER (Hon. Robert H. MacQuarrie): Item 2, oral questions.

Item 3, questions and returns.

ITEM NO. 3: QUESTIONS AND RETURNS

Are there any written questions? Returns from Ministers. Mr. Braden.

Return To Question 47-80(1): Anderson Mills, Fort Simpson

HON. GEORGE BRADEN: Thank you, Mr. Speaker. This return is to Question 47-80(1) asked by Mr. Sibbeston on the subject of Anderson Mills. In response to Mr. Sibbeston's question regarding a problem between Allan Anderson of Fort Simpson and the Northwest Territories Housing Corporation, I can only advise the hon. Member that this matter is before the courts and therefore I am unable to comment further.

MR. SPEAKER: Thank you, Mr. Braden. Other returns. Hon. Mr. McCallum.

Return To Question 46-80(1): Senior Citizens' Home, Eskimo Point

HON. ARNOLD MCCALLUM: Mr. Speaker, I think during the debate on Social Services that I replied to a question by Mr. Curley that had been asked regarding the senior citizens' home at Eskimo Point when in fact, I indicated that the Housing Corporation has entered into a contract with the Eskimo Point Housing Association whereby that particular group is reviewing all housing units and occupants in Eskimo Point with the review slated to end in April. The report will be reviewed and if it appears that there are a number of senior citizens requiring services the Departments of Social Services, Health and the Housing Corporation in co-operation with the community committee will assess the levels of care required by people in Eskimo Point and determine the types of services and facilities required. The regional superintendent of Social Services and the regional supervisor of Social Services will be meeting with people in Eskimo Point and will meet with the council and members of the housing association to assure that the matter is being looked after.

I would as well, Mr. Speaker, like to respond I think to an oral question which was raised by another Member. Maybe it was a Member, one of the other Members from Yellowknife who raised the question. I think it was Mrs. Sorensen regarding psychological services and I am not sure whether I have replied formally to that and if I may, sir, I would like to.

MR. SPEAKER: By all means.

Further Return To Question 59-80(1): Psychiatric Care, N.W.T.

HON. ARNOLD McCALLUM: The Department of Health will have the Stanton Yellowknife Hospital enter into contract services with anyone who will provide the psychological services since there is an absence of a psychiatrist in the city and people who are referred by a medical practitioner for that kind of service, then it will be paid under the Territorial Hospital Insurance Services, THIS. Thank you.

MR. SPEAKER: Thank you, Hon. Mr. McCallum. Other returns. Hon. Mr. Butters.

Further Return To Question 56-80(1): Opening And Closing Of School Year, Rankin Inlet

HON. TOM BUTTERS: Mr. Speaker, I have a supplementary return to an oral question asked by the hon. Member for Keewatin South. It relates to the provisions in the Education Ordinance relative to the role of local education authorities and the school year. To save time I will say it is in the book and I will draw it to Mr. Tagak Curley's attention on his return.

MR. SPEAKER: Thank you, Hon. Mr. Butters. Other returns.

Item 4, petitions.

Item 5, tabling of documents.

Item 6, reports of standing and special committees.

Item 7, notices of motion.

ITEM NO. 7: NOTICES OF MOTION

Mrs. Sorensen.

Notice Of Motion 19-80(1): Increase In Minimum Wage

MRS. SORENSEN: Thank you, Mr. Speaker. I wish to serve notice of motion that on Friday, February 22nd I will move the following motion: Now therefore, I move that this Assembly recommend to the administration that an amendment to the Labour Standards Ordinance which would increase the minimum wage to \$3.50 per hour and for persons under 17 years of age to \$2.95 per hour, be prepared and introduced into this House prior to the conclusion of this session.

MR. SPEAKER: Thank you, Mrs. Sorensen. I did notice you said Friday, February 22nd which would be three days. You said that advisedly. Very well. Notices of motion. Mr. Fraser.

Notice Of Motion 20-80(1): NTCL's Operations On The Bear River

MR. FRASER: Mr. Speaker, I wish to give notice that on Thursday, February 21st I will move a motion: Now therefore, I move that the administration be requested to: (a) determine NTCL's, Northern Transportation Company Limited's, plans with regard to the Bear River camp; (b) indicate to NTCL that local persons or groups may be interested in acquiring the camp; and (c) be of assistance in facilitating the transfer of ownership.

MR. SPEAKER: Thank you, Mr. Fraser. Other notices of motion.

Item 8, motions.

ITEM NO. 8: MOTIONS

Motion 16-80(1), Telephone Circuits, Forestry Service, Fort Smith. Mr. McCallum.

Motion 16-80(1): Telephone Circuits, Forestry Service, Fort Smith

HON. ARNOLD McCALLUM: Mr. Speaker:

WHEREAS it is the stated intention of NorthwesTel to curtail telephone circuits to the Northwest Territories Forestry Service at Fort Smith during the summer of 1980;

AND WHEREAS the Forestry Service has just experienced a most difficult firefighting season;

AND WHEREAS the weather telephone circuit is essential to the service during the summer months;

NOW THEREFORE, I move, seconded by the hon. Member for Pine Point, that the Legislative Assembly register strong disapproval of NorthwesTel's decision to take away the weather telephone circuit and further that NorthwesTel be urged to provide the necessary telecommunications to the Forestry Service for 1980.

MR. SPEAKER: It has been duly moved and seconded. To the motion, Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Speaker, on January 14th of this year the northwest Forestry Service of the Fort Smith district received a communication, not a telephone call, but a written telecommunication from the director of customer services, a Mr. Dunbar of NorthwesTel. He indicated to the service that since NorthwesTel had been unable to expand the facilities to Fort Smith because of the concerns raised by the CWS, the Canadian Wildlife Service, and because of NorthwesTel's inability to obtain funding assistance from the federal government and since the long distance telephone calls to and from Fort Smith have continued to grow requiring the use of all spare lines and facilities including the weather circuit, that the NorthwesTel or the northwest Forestry Service utilize, they regret to advise the service that they will be unable to make that weather circuit available for the summer of 1980. To do so would downgrade the long distance communications to the whole community, if you could believe that, that they would get worse than they are now.

The letter states that you may wish however, to discontinue the use of your private line between Fort Smith and Yellowknife during the fire season and you have got the facility for the weather circuit. Mr. Dunbar goes on to indicate that NorthwesTel is examining temporary alternatives but they do not anticipate any relief until the third quarter of 1980, and whether that will assist the Forestry Service or not with the particular situation could not be determined at this particular time. Dated, January 14.

Weather Telephone Circuit Is Essential

Mr. Speaker, as you know, and as I indicated in the motion, we have just experienced a very severe firefighting situation within that particular area. In order to keep men and resources, and to keep abreast of what the weather situation is in various parts of the Territories, especially in the Mackenzie, that weather telephone circuit is essential. In fact, Mr. Speaker, the Forestry Service had planned expansion and it asked for expansion and an improvement of their telecommunications network to get an all-year private line circuit connecting from Inuvik to Fort Smith including Norman Wells, Fort Simpson, Hay River and Yellowknife. They were looking for high speed in telex circuits and other particular means by which they could increase their capacity, the resources to react to situations and keep abreast and have a knowledge of what weather fronts, etc., were coming into particular areas.

Now, of course, there is a curtailment of the services that are essential. The private line, of course, could be relinquished with the least pain, but that would then mean that the Forestry Service would really go back to the HF radio until the VHF is trunked around Great Slave Lake, but, of course, time is a barrier to that trunking. The Department of Communications officially sanctions that kind of action since NorthwTel cannot provide the service but that will not suffice if in fact we enter into another, or experience another situation as we had in the last year.

To give up either circuit, Mr. Speaker, the conventional long distance calls from the various offices and the nerve centre in Fort Smith increases. As they increase there is a little expansion and the expansion that NorthwTel would like to derive from this would be absolutely nil. I think, Mr. Speaker, that with the kind of experience of firefighting that has been the case in the past year, with the necessity to have this particular line, I would hope that the Members would support me in voicing strong disapproval to this particular curtailment to ensure that the proper communications are set up for the Forestry Service next year.

MR. SPEAKER: Are there other comments on the motion? Are you ready for the question? Mr. Butters.

Communications Throughout Forestry District

HON. TOM BUTTERS: Mr. Speaker, I had not intended to speak until I heard the Member's remarks relative to the requirement for communications throughout the whole of the Forestry district that is currently the responsibility of that service. The Member's motion as I read it is narrow and as it is phrased here refers only to the service in the Slave River area around Pine Point and Fort Smith. While I support that position, I would like to see the service provided throughout the whole of the Mackenzie River area where forests are standing to protect, and where probably more importantly traplines are in existence and form parts of that renewable resource.

Amendment To Motion 16-80(1)

So I would like to add an amendment to this, a very poorly worded amendment maybe but it would say "throughout the whole geographical area requiring fire protection in the Northwest Territories".

SOME HON. MEMBERS: Question.

MR. SPEAKER: Could you repeat the amendment?

HON. TOM BUTTERS: The last eight words or so would read: "throughout the whole geographical area requiring fire protection in the Northwest Territories".

MR. SPEAKER: To the amendment. Are you ready for the question?

SOME HON. MEMBERS: Question.

Amendment To Motion 16-80(1), Carried

MR. SPEAKER: Those favouring the amendment, that is, adding the words "throughout the whole geographical area requiring fire protection in the Northwest Territories". Please indicate by raising your hands. Opposed? The amendment is carried.

---Carried

Now, the motion as amended. Other comments.

SOME HON. MEMBERS: Question.

Motion 16-80(1), Carried As Amended

MR. SPEAKER: The question being called. Are you ready for the question? Those in favour of the motion as amended which is that the Legislative Assembly register strong disapproval of NorthwTel's decision to take away the weather telephone circuit and further that NorthwTel be urged to provide the necessary telecommunications to the Forestry Service for 1980 throughout the whole geographical area requiring fire protection in the Northwest Territories. Those in favour please raise your hands. Opposed? The motion as amended is carried.

---Carried

Motion 17-80(1), Hydro Development, Slave River. Mr. McCallum.

Motion 17-80(1): Hydro Development, Slave River

HON. ARNOLD McCALLUM: Mr. Speaker:

WHEREAS this Legislature recognizes the need to develop various forms of energy;

AND WHEREAS hydro power is a renewable source of energy;

AND WHEREAS the proposed Slave River hydro project has great potential in terms of establishing a Northwest Territories power grid, employment of northerners, and use of goods and services from the Northwest Territories;

AND WHEREAS the Government of Alberta is actively engaged in determining the feasibility of the project;

NOW THEREFORE, I move, seconded by the hon. Member for Pine Point, that this Legislature supports the development of hydro power on the Slave River and further that the Government of the Northwest Territories becomes actively involved with the project to ensure the best possible benefits accrue to the people of the Northwest Territories and that environmental concerns are protected from abuse.

MR. SPEAKER: Duly moved and seconded. To the motion. Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Speaker, the Government of Alberta has for some time displayed an interest and expressed a strong desire to pursue the hydro potential of the Slave River. In fact, Mr. Speaker, as of December last, a feasibility study has been going on, one aspect being on contour mapping, looking for elevations. That report of that particular aspect of the study, the total study is due to be put together by the end of March, with a report out by June. The Alberta government have already received competitive bids for the project design. There are approximately 13 to 14 various kinds of studies that will be tendered or contracted out on various phases of this particular development; environmental, economical, social, community studies, transmission lines, etc. These consultants with the co-operation of the Government of Alberta will be hiring local people, that is, people from Fort Resolution, from Pine Point, from Fort Smith, in and around that area.

They are very agreeable to do that. All the bids on these particular studies, as I have indicated, will be contracted out some time in March of 1980. There is already set up under the direction of Mr. Len Heron, a gentleman of long standing in Fort Smith, a liaison office by the Government of Alberta to meet to discuss, to give reports, to talk to different people around the particular area. At the present time, that is, today, in fact it started this morning, this liaison office under Mr. Heron and members from the Government of Alberta are meeting with the Fitz-Smith Dene band. They have met in the past with the town council and with the Metis Association and all, and I repeat, Mr. Speaker, all groups in that area favourably look upon this kind of a development. As the project goes on there, of course, will be other discussions.

Government Of N.W.T. Should Be Involved

I think it important, Mr. Speaker, that the Government of the Northwest Territories becomes a little more actively involved in it, that we should be looking at most of the projects being built within the confines of Alberta, but there is a possibility with the development, with the kind of potential that is there that there would be part of the project in the Northwest Territories. With the support of all peoples in and around the area I think that the government should be getting involved as well because there are benefits to accrue to the people of the Northwest Territories. I think we have to make sure that these benefits are there. The project looks to be a certainty and I think that the kinds of goods and services that can be provided to people who are in that particular project, can be best done from areas within the Northwest Territories. The Government of Alberta has had discussions with town officials and with the Metis Association, the Fitz-Smith band who have indicated that they would like to get the services within the Northwest Territories rather than to, again, be sitting at various campsites or small service areas within the northern part of Alberta.

I think that there is a great deal of concern that must be considered in terms of any kind of environmental questions that may be raised and I think that we must be involved in that. I know that the Science Advisory Board has taken a look at certain aspects of it but I think that we have to become more involved. I would think, Mr. Speaker, that this is something that Members would, of course, want to see happen for people of the North.

MR. SPEAKER: Other comment on the motion? Mr. Sibbeston.

Amendment To Motion 17-80(1)

MR. SIBBESTON: Mr. Speaker, I wish to make a motion to refer the motion to the committee of the whole.

MR. SPEAKER: Is there a seconder for that motion? That is to refer to committee of the whole. Secunder? Mr. Patterson. On the motion to refer to committee of the whole, Mr. Sibbeston.

MR. SIBBESTON: Mr. Speaker, I made the motion suggesting that the matter be dealt with in committee of the whole because in my opinion this is a major matter and one that should not necessarily be discussed today and it should perhaps be discussed when more Members are here. It may be more appropriate to deal with it in committee of the whole because I would like quite a lot of detailed information, a lot of detail as to exactly what the project is. These matters can be best dealt with in committee of the whole.

MR. SPEAKER: Other comment on the motion to refer? Mr. Fraser. Mr. Patterson first, since he seconded the motion to refer. Mr. Patterson.

MR. PATTERSON: Mr. Speaker, I just want to say I feel exactly the same way as Mr. Sibbeston. I have not had a chance to decide whether or not I am in favour of this motion. I would like to have a lot more information. I do think it would be desirable if people like Mr. Sayine were also here to represent the wishes of his constituents who undoubtedly might be affected in many ways by this development and that is why I support moving it to committee of the whole at this time. Thank you.

MR. SPEAKER: Other debate? Mr. Fraser now.

MR. FRASER: Mr. Speaker, I agree that we should move it into committee of the whole. I am not against moving it into committee of the whole but I am against this business of waiting until we get more Members. We had a hard time getting a quorum today and if we are going to sit and wait for people to come, they should be here. If we want to discuss a motion in committee of the whole,



we should not make an excuse to have more Members here. We have a quorum and we should go ahead and discuss the motion if that is the wish of the committee that is here but we make excuses for people who are not here. I do not know why we have to make excuses for them. They should be here.

MR. SPEAKER: Thank you, Mr. Fraser. Other debate on the motion to refer?  
Ms. Cournoyea.

Water Diversion Programs

MS. COURNOYEA: Mr. Speaker, what I did raise a question on was, exactly what the role was of the territorial government in terms of these kinds of major projects. I believe that in order to make an educated decision it would be very beneficial to have more information on the particular projects as any water diversion program is more than what it appears to be in an immediate area. I come from the Mackenzie Delta and I have always been increasingly concerned about the number of projects that there are to divert water that leads into the Mackenzie River which feeds one of the most lucrative areas, the Mackenzie Delta, and that water also goes down to the coast...

MR. SPEAKER: Excuse me, Ms. Cournoyea. Could you direct it very specifically to why we should be in committee of the whole? I find that your remarks are a little way away from that. If you would be more pertinent, please.

MS. COURNOYEA: I suppose I will not continue because anything I have to say, Mr. Chairman, was because of the main project and I think it concerns a wide area right up and down the Mackenzie in terms of diversion.

MR. SPEAKER: Thank you, Ms. Cournoyea. Hon. Mr. Braden.

HON. GEORGE BRADEN: Thank you, Mr. Speaker. I agree that we should consider this matter in committee of the whole and in response to the hon. Member's request I will get information on the project and make it available to Members.

MR. SPEAKER: Thank you, Hon. Mr. Braden. Other comment on the motion to refer?

SOME HON. MEMBERS: Question.

MR. SPEAKER: Question being called. Are you ready for the question?  
Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Speaker, I notice the mover did not say a date certain, nor did he indicate that you as Speaker would provide that. Other than the mover indicating that he would like to have more people here, taking into consideration the remarks of my colleague, Mr. Fraser, is the intent of the motion for you to determine when we have enough Members here or are you going to determine the date certain?

Speaker's Ruling On Motions To Refer To Committee Of The Whole

MR. SPEAKER: I am very pleased that you raised that point because it is one that has been lingering in and out of the House up until this time. The ruling that I will make on that is that whenever a Member moves to refer a motion the rules do state that I may determine the order of business in committee of the whole. If the Members in their motions to refer do not set a date certain my inclination will be to add that motion at the end of the business in committee of the whole and it will be dealt with at that time unless in the meantime there is an expression from Members indicating to me that I ought to move it ahead or give it some priority. So if there is no definite time set, that is the pattern that I will be inclined to follow. I acknowledge  
Mr. McCallum.

HON. ARNOLD McCALLUM: On a point of privilege, Mr. Speaker, then do I take from that that your ruling will be that this particular motion will come into committee of the whole at the conclusion of Bill 1-80(1)?

MR. SPEAKER: That is the way I look at it unless a particular time is set, Mr. McCallum. I would say, Mr. McCallum, that it is Mr. Sibbeston's motion to refer and that therefore you could amend that motion if you wish. Hon. Mr. Butters.

Further Amendment To Motion 17-80(1)

HON. TOM BUTTERS: I would wish to amend the motion to refer to read as follows: To be considered in committee of the whole at that time when the committee considers the estimates of the Department of Economic Development.

MR. SPEAKER: Is there a seconder for that amendment? Mr. Sibbeston seconding? No. Is there a seconder for that amendment? Mrs. Sorensen. All right, Mr. Butters, you are entitled to speak to that amendment if you wish.

HON. TOM BUTTERS: No, Mr. Speaker, beyond noting that the hon. Minister for the department indicated that his people would be providing background material that would be necessary for this committee to carry out the study of the project and possibly that would be the most logical time in which it could be considered. It is a matter of economic interest.

MR. SPEAKER: Is there other debate on the amendment to the motion to refer? Mr. Sibbeston.

MR. SIBBESTON: Mr. Speaker, I would suggest the amendment made by my colleague, Mr. Butters, is out of order in the sense that it suggests that the matter be dealt with when Economic Development is dealt with. I feel that this time is very uncertain and my understanding of referring matters to committee of the whole is that we have some certainty as to when the matter is going to be dealt with. We would for instance, if a matter was moved at the end or just in order on the order paper and at the end of all matters dealt with in committee of the whole you know that it is not going to be dealt with until all the matters in committee of the whole are dealt with. I just feel that referring it to a time when Economic Development is being dealt with is a time uncertain.

MR. SPEAKER: I get your point, Mr. Sibbeston, although I will disagree. I would say that it is certain that we will deal with the estimates of the Department of Economic Development. It is certain that as we approach that time it will be noted on the order paper which is notice to Members that it is going to be dealt with and I believe that that is a time certain. Just before moving on I will confer with the Clerk on that.

Yes, I will stick with that ruling, Mr. Sibbeston, and keeping in mind that the Speaker, according to our rules does have the prerogative, at any rate, to determine when things appear. Any other debate on the motion as to the amendment to the motion to refer. Mr. Evaluarjuk.

MR. EVALUARJUK: (Translation) Mr. Speaker, if I understand this incorrectly let me know, but will the matter be referred, as I really agree with it? If we just keep referring motions I feel we will not finish with our business. We have been meeting here for about three weeks now, there are 22 Members here, but we have not been here all at once and if we are waiting for other Members, we will be waiting for a long time. I feel we should be talking about this subject, the motion, right now. If the people are not here perhaps they do not want to listen to it or perhaps they do not want to work very hard on it and we can inform them later on as to what we were talking about. Thank you.

MR. SPEAKER: Thank you. Any other debate on the amendment to the motion to refer? Are you ready for the question?

SOME HON. MEMBERS: Question.

Further Amendment To Motion 17-80(1), Defeated

MR. SPEAKER: The amendment states that it will be dealt, this motion will be dealt with in committee of the whole when the committee is dealing with the estimates of the Department of Economic Development. Those who are in favour of the amendment to the motion to refer please indicate by raising your hands. Those who are opposed to the amendment to refer. It is very close. Would you do that again? I want to be certain of the count. Those who are in favour of the amendment. Remember, and I will remind Members that the difference is that the original motion to refer simply said that Mr. Sibbeston wants to refer it to committee of the whole and he did not specify any particular time. The amendment introduced by Mr. Butters specified a particular time, that is, consider it when debate occurs on the estimates on the Department of Economic Development. Those who are in favour of Mr. Butters' amendment on the motion to refer please indicate by raising your hands. Please keep them up so there is no mistake here. Five. Those opposed to the amendment. The amendment is lost.

---Defeated

Other debate on the motion to refer to committee of the whole.

SOME HON. MEMBERS: Question.

MR. SPEAKER: Ready for the question? All those in favour? Mr. McCallum.

HON. ARNOLD McCALLUM: Forget it.

Amendment To Motion 17-80(1), Carried

MR. SPEAKER: All those in favour to refer Motion 17-80(1) for consideration in committee of the whole, please indicate by raising your hands. That motion is carried.

---Carried

As I have said in that case it will be placed at the end of the business of committee of the whole unless at some point Members agree to instruct me to bring it forward to a more prominent position. Other motions. Are Members ready to resolve into committee of the whole?

SOME HON. MEMBERS: Agreed.

---Agreed

Recognition Of Mr. Nickerson

MR. SPEAKER: Just before we do, I am sure Members would want me to point out that we have with us this afternoon the Member of Parliament for the Western Arctic, Mr. Nickerson.

---Applause

Item 9, consideration in committee of the whole of bills, recommendations to the Legislative Assembly and other matters.

ITEM NO. 9: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS, RECOMMENDATIONS TO THE LEGISLATIVE ASSEMBLY AND OTHER MATTERS

This Assembly will now resolve into committee of the whole to discuss the items listed on the order paper, with Mr. Patterson in the chair. I am sorry, Mr. Pudluk in the chair.

---Legislative Assembly resolved into committee of the whole for consideration of Bill 1-80(1): Appropriation Ordinance, 1980-81, with Mr. Pudluk in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 1-80(1): APPROPRIATION ORDINANCE, 1980-81

THE CHAIRMAN (Mr. Pudluk): (Translation) This committee of the whole will come to order. We are talking about page 13.08 in the main estimates, alcohol and drugs. Yesterday somebody made a motion which has not been completed yet, and the Clerk of the House will read the motion again. In our Debates, yesterdays Debates, page 927. Does anyone want to say anything about this motion? Mrs. Sorensen.

Further Discussion On Motion To Ban Liquor Advertising In The N.W.T.

MRS. SORENSEN: Thank you, Mr. Chairman. It is my feeling that the motion as it stands is not an enforceable motion, or if it is enforceable it will be done at tremendous expense. If we are to recommend that all liquor advertising would be banned someone in this government would have to be delegated to make sure that each and every newspaper and magazine was clipped for its liquor advertising ads. Publications such as Time Magazine, Newsweek, the Edmonton Journal and the Toronto Globe and Mail would continue to come into the North since they are printed in the South. They would have to be brutally massacred by someone in order to get rid of these ads.

We have Pine Point, for instance, that has just introduced cable television as have many other communities in the Northwest Territories. These television stations are showing American programs which are packaged in the South and in the United States. They carry alcohol advertising. People will have to be hired and the equipment will have to be purchased in order to keep the ads off the air, they would have to keep them out or black them out. It is not an impossible task, Mr. Chairman, but certainly a heavy burden on the small business trying to provide a popular and I might add a sought-after service in the Northwest Territories, I am referring to cable television here.

I guess I have to ask the question, who is this motion, as it stands, going to hurt? It will not hurt the major television companies in the South or the major publishers of our magazines and newspapers in Canada. No, as far as I am concerned it will hurt our northern small businessman and woman, the small territorial community newspaper which shows a revenue of several thousand dollars each year from liquor advertising; revenue which is much needed in our declining northern community, revenue that in some cases could mean the difference between continuing to publish or folding.

Necessity For Realism

As far as I am concerned, Mr. Chairman, people do not drink because they see an ad in the newspaper. I think we have to be realistic about this motion. I think the motion only serves, as I have said, to penalize the northern media and northern residents. In fact in a conversation last night with one of our local publishers, the publisher of a well known northern magazine, he told me that if this motion passes he will operate his operations for this magazine out of Edmonton in order to be able to better accept liquor advertising in that magazine and, of course, it will continue to come into

the North. As far as I am concerned, a move like that would be a blow to the North and it would come at a time when we are attempting to support small business and support small business development in the North.

Now, the hon. Member from Frobisher Bay moved the motion because of his concern over the advertising on the Canadian Broadcasting Corporation out of Newfoundland. Mr. Chairman, in the Debates yesterday he said, and I quote: I raised the question before the CRTC, Canadian Radio-Television and Telecommunications Commission, and with the director of the northern television service in the CBC and the director of the northern television service, his response was he would be willing to do something about controlling television advertising of liquor. In the Eastern Arctic it comes through regular beer ads that come from the Newfoundland news programs. We would be pleased to do something about that but we have yet to receive any direction from the territorial authorities and until that happens the CBC would not be required to take any action.

Continuing the quote: So, part of my motivation is a very selfish one, I think that in the Eastern Arctic my constituents do not want to see beer advertisements on the CBC northern television service.

#### CBC Liquor Advertising

Mr. Chairman, it is my opinion that the motion should address the specific concern of CBC liquor advertising. We can do something about that concern, or at least Mr. Patterson has been assured that if this House so directs or recommends, then something will be done about the Newfoundland advertising coming into the Eastern Arctic. As far as the ban in publications and cable television is concerned it is virtually impossible to control those publications and programs originating outside of the Northwest Territories and it would be unfair, as far as I am concerned, to penalize only our northern media.

#### Motion To Amend Motion To Ban Liquor Advertising In The N.W.T.

I therefore, Mr. Chairman, propose an amendment to the motion and I would like to add the words "on the Canadian Broadcasting Corporation" after "liquor advertising". Therefore, the motion would read: "To ban all liquor advertising on the Canadian Broadcasting Corporation in the Northwest Territories and that federal authorities with power to control liquor advertising in the Northwest Territories also be urged to ban all liquor advertising on the Canadian Broadcasting Corporation in the Northwest Territories."

THE CHAIRMAN (Mr. Pudluk): (Translation) Before we go any further does the committee wish to invite Mr. Stangier and Mr. Anderson before the committee?

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Pudluk): Is it agreed?

---Agreed

I believe there is an amendment to that motion. To the amendment. Mr. Braden.

HON. GEORGE BRADEN: Thank you, Mr. Chairman. I would like to speak in support of the amendment. Since last evening, shortly before 6:00, I too had the opportunity to discuss the impact of banning liquor advertising with an official, or rather, a representative of the local media and he indicates that as far as his operation is concerned the loss of revenue would be in the order of \$23,000 a year. He also provided me with some samples of the advertising which he runs in his newspaper and if it is all right with the chairman, I will have these passed out now and Members could take a look at them.

CRTC Regulations In Newfoundland

I think as a first step in the Eastern Arctic where, as the hon. Member has indicated this is a concern, we should look seriously at the Canadian Broadcasting Corporation. As I understand it television in the Eastern Arctic comes from Newfoundland. In Newfoundland the regulations concerning liquor advertising indicate that it is permitted for beer and wine only in accordance with the CRTC regulations and unfortunately I do not have those regulations. Generally I would like to speak in support of the motion or the amendment to the motion rather. I want to table at this time some further information on advertising, liquor advertising in the written media.

THE CHAIRMAN (Mr. Pudluk): Mr. Patterson.

MR. PATTERSON: Mr. Chairman, I cannot really find any grounds to oppose the amendment. I do find it very curious that the Liquor Ordinance of the Northwest Territories should provide the Commissioner with the power to make regulations banning advertising in all media in the Northwest Territories including presumably radio and television. I wonder whether or not the Commissioner has that power or the CRTC has that power. I am pleased to see that the movers of the amendment at least agree that the Canadian Broadcasting Corporation should not advertise liquor.

Hearing the hon. Mrs. Sorensen raise her objections to the motion I could not help but think to myself that this is probably why we want a separate territory in the Eastern Arctic. This is probably a small example of why the Nunavut proposal has been developed. We do not want to have cablevision in the Eastern Arctic. In fact an operator who attempted to bring up high quality American junk programming in Frobisher Bay was run out of town almost. We do not have any newspapers that advertise liquor or would dare advertise liquor. I do not know which well known northern magazine the hon. Member might be referring to but I suspect it may be well known in the western part of the Northwest Territories because we do not see very much of the Yellowknife media in the Eastern Arctic. I am not sure why.

Fundamental Differing Attitude Towards Liquor Advertising

I do agree that Time Magazine, the Globe and Mail, etc., would be very difficult to enforce this kind of a rule on and I do accept that since the motion was primarily directed at the Canadian Broadcasting Corporation, then it should single them out. I quite frankly am pleased to hear that there are other implications to this motion that I had not thought of although they do not really concern me or my constituents. I do respect your concern. It strikes me that there is a fundamentally different attitude towards liquor and its promotion in any form in the Eastern Arctic than in the Western Arctic. Many people in the Eastern Arctic are still asking what business the government ever had in encouraging the sale and distribution of liquor in the Northwest Territories and what business the government presently has now. It is a very controversial topic and it is recognized as being so because of the human misery and tragedy that often accompanies alcohol use and abuse. I cannot object to the amendment and I guess these remarks are rather gratuitous, but it does serve once again, to me, to point out that we are a territory with diverse needs, values and interests and what might be good for the East might not be good for the West. But if the amendment carries, I am not going to be too upset.

I am a bit curious why the amendment refers to advertising on the Canadian Broadcasting Corporation. It sounds like the Member might be talking about billboards on the CBC building or posters on their walls. It seems that what the amendment seeks to refer to is advertising on the Canadian Broadcasting Corporation radio or television networks but perhaps that is not for me to observe or to change. I am not distressed about the amendment. Thank you, Mr. Chairman.

THE CHAIRMAN (Mr. Pudluk): To the amendment. Mr. Fraser.

MR. FRASER: Thank you, Mr. Chairman. I am just a little bit leery about the amendment and the motion, as a matter of fact. With a straightforward motion or amendment, maybe we should ban debates on motions and just get on with the work, Mr. Chairman. I think we have got a straightforward motion on the floor. If everybody is agreed, I agree we should ban advertising as per the amendment and we should maybe deal with it and get it over with. I think it is a good thing myself to not advertise booze. I think everybody agrees but we still talk about it and we will be here for two months worrying about the work we have to do.

THE CHAIRMAN (Mr. Pudluk): Hon. Mr. MacQuarrie.

Views Of Alcohol And Drug Co-ordinating Council

HON. ROBERT H. MacQUARRIE: Yes. Just before we vote Mr. Anderson had indicated yesterday that the Alcohol and Drug Co-ordinating Council had a recommendation on advertising. I have not been able to find it. Could you tell us what your recommendation was and that may help us a little more in deciding how we should vote in this issue?

MR. ANDERSON: Mr. Chairman, the page in the annual report is on page 12 of the document distributed to Members just as the sitting commenced.

MR. FRASER: Question.

MR. ANDERSON: Number two is the number.

HON. ARNOLD McCALLUM: The one with the big "1978", Mr. Chairman.

THE CHAIRMAN (Mr. Pudluk): To the amendment. Are you ready for the question?

SOME HON. MEMBERS: Question.

Motion To Amend Motion To Ban Liquor Advertising In The N.W.T., Carried

THE CHAIRMAN (Mr. Pudluk): The question has been called. All those in favour of the amendment? Down. Opposed? The amendment is carried.

---Carried

Now to the motion as amended.

SOME HON. MEMBERS: Question.

Motion To Ban Liquor Advertising In The N.W.T., Carried As Amended

THE CHAIRMAN (Mr. Pudluk): The question has been called. All those in favour of the motion as amended? Down. Opposed? The motion as amended is carried.

---Carried

O And M, Alcohol And Drugs, Agreed

Now we are dealing with page 13.08, Social Services, alcohol and drugs, O and M, one million dollars. Will you agree with that?

SOME HON. MEMBERS: Agreed.

---Agreed

Contributions, Alcohol And Drugs, Agreed

THE CHAIRMAN (Mr. Pudluk): Okay. On page 13.09, contributions, alcohol and drugs, one million dollars. Do you agree with that?

SOME HON. MEMBERS: Agreed.

---Agreed

THE CHAIRMAN (Mr. Pudluk): This has several deferred pages. I wonder if the Minister would be willing to give us some information.

HON. ARNOLD McCALLUM: Mr. Chairman, I recognize that you wanted to come back, wanted us to come back with particular information regarding financial assistance, family and children's services...

THE CHAIRMAN (Mr. Pudluk): Page 13.04.

HON. ARNOLD McCALLUM: ...and community services. I think those are the three areas. We have to deal with the administration of that activity. May I suggest to you, sir, and to Members of the committee that when we have that information that we include with it the activity administration.

THE CHAIRMAN (Mr. Pudluk): Is the committee agreed? Hon. Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: Mr. Chairman, I am not quite clear on what was being asked. I know there were two deferments until we do get more information and then administration was simply to be dealt with as the last item. What is it you are requesting, Mr. McCallum?

HON. ARNOLD McCALLUM: Mr. Chairman, since we have to come back with information dealing with three other activities; family and children's services, financial assistance and the community social services, there is one further activity. You want information back on those three activities and I understood you wanted a report before you would approve those activities and the total department. I suggest that there is still a fourth activity that is called administration. I do not have the information at the present time. The information you wanted regarding those other three activities, so it would leave the administration activity, only, to do with the remainder of this department. I am suggesting that when I come back with the information, instead of dealing with the three activities that we include the fourth, administration, at the same time.

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Pudluk): Does this committee agree? I did not hear you. That is better.

---Agreed

I believe we will have to -- Mrs. Sorensen.

MRS. SORENSEN: Mr. Chairman, I wonder if it would be appropriate to deal with the finance committee's recommendations at this time.

THE CHAIRMAN (Mr. Pudluk): If the committee agrees. Would you prefer to wait and go on to the Finance department? Does the committee agree to consider the standing committee on finance's recommendations?

---Agreed

Would you like to speak, Mrs. Sorensen?



Finance Committee's Recommendations, Department Of Social Services

MRS. SORENSEN: Thank you, Mr. Chairman. We had a total of six recommendations under the Department of Social Services. A number of them have been withdrawn with six qualifications so I will move ahead with the first recommendation.

Motion That Moving STEP Program To Social Services Be Examined

I move that the administration consider the recommendation that the Subsidized Term Employment Program, known as STEP, be removed from the Department of Economic Development and Tourism and placed under the Department of Social Services.

THE CHAIRMAN (Mr. Pudluk): There is a motion on the floor. To the motion. Mrs. Sorensen.

MRS. SORENSEN: Mr. Chairman, having listened to the comments made by the Minister of Economic Development the other day concerning the removal of this program from his department, it has become clear to the finance committee that much more is involved than a simple transfer of money. However, having consulted with Mr. McCallum, I believe it is still essential that the recommendation stand but it be only that, a recommendation to be considered by the Executive Committee in the coming weeks or perhaps in the next few months. Mr. Braden has also made the suggestion that STEP perhaps belongs in Local Government and in fact, indicated to me the other day he is prepared to review the whole STEP program. We are happy with what Mr. Braden has to say.

The finance committee tends to believe, though, that since the criterion for the program is such that a person must be on social assistance and that it is basically a make-work program to be used as an alternative to social assistance, that it still rightfully belongs in the Department of Social Services. However, we have not studied the matter in any great detail and the Members of the finance committee made the recommendation on the basis of their regional experience and their individual experience with the STEP program. Thank you.

THE CHAIRMAN (Mr. Pudluk): To the motion. Mr. Braden.

HON. GEORGE BRADEN: Thank you, Mr. Chairman. In response to the motion, I want to inform the committee that I held a number of discussions with the hon. Member from the Western Arctic region and Mrs. Sorensen and I have agreed that during the next four months the Department of Economic Development will conduct a short-term review of STEP. Working with the standing committee on finance, particular reference and attention will be given to the possibility of increasing the wages paid in the program, modifying criteria for eligibility in the STEP program and reviewing and recommending on the most appropriate Northwest Territories government agency to manage the program. So, I believe, I think the substance of what we have informally discussed is more or less contained in the recommendation. I just wanted to add a few more specifics for the information of Members of this committee.

THE CHAIRMAN (Mr. Pudluk): Mr. MacQuarrie.

HON. ROBERT H. MACQUARRIE: Thank you, Mr. Chairman. Would Mrs. Sorensen indicate perhaps more precisely why she feels it ought to be under the Department of Social Services, and whether in explaining that, it was considered whether there would be a problem with the Canada Assistance Plan in having a sort of work oriented program associated with social assistance.

Criterion For STEP Program

MRS. SORENSEN: The criterion for the STEP program is that you must be on, or be asking for social assistance and we felt very strongly as we have said time and time again that we do not want to hide programs in departments and call them something that they are not. In this case we were calling what is to all appearances a social assistance program, economic development and we would like to see Economic Development be just that, economic development, and we felt as well, or it was brought to our attention by some of the Members, that social workers were very much involved in this program anyway and that they were often consulted, in fact, frequently consulted at the community level with regards to the program. So, it was very much a social program.

Perhaps Ms. Cournoyea could add her comments to this, and I see Mr. Fraser has left, but both of these Members felt very strongly, and because they were both involved at the local level with the STEP program, that it belonged in Social Services.

THE CHAIRMAN (Mr. Pudluk): Mr. Patterson.

MR. PATTERSON: Mr. Chairman, looking at it from my constituents' viewpoint, we do not hear much about the STEP program any more, since it has come under the umbrella of Economic Development. I somehow wonder whether or not it is not a reflection of the inaccessibility of the Economic Development department to the average person. They are notable for their absence of Inuktitut-speaking employees compared to the Department of Social Services. They have a mere token representation of native persons on their staff. I understand that some efforts are being made in the Baffin region to correct this situation with the hiring of native persons or Inuktitut-speaking persons to be Economic Development officer trainees. That may improve the situation somewhat.

Opportunity For Meaningful Employment

Most of the persons who are eligible for participation in this program, probably there are language barriers, and also it makes sense to me, from the average person's point of view, that he receive an opportunity for meaningful employment if he is on the welfare rolls from the same office that gives out welfare. Far too many well intentioned programs, it seems to me, Mr. Chairman, utterly fail to ever reach the people they are intended for, simply because the average person is not aware of the existence of the program. If he is aware of the existence of the program he cannot communicate with those who are in a position to receive individual or community group ideas.

So, I support the motion in the hope that it will be administered by a department, or the Executive will consider allowing it to be administered by a department which has a higher profile with the people in my area than the Department of Economic Development presently has. Therefore, I will vote for the motion and I presume that any technical financial accounting assistance that the Economic Development people are presently providing, to make sure that these programs are properly run, would not be lost on the Department of Social Services if they did take over this function. I hope that the right hand and the left hand of government can help each other even though they may be different departments. So, I am going to vote in favour of the motion for those reasons, Mr. Chairman.

THE CHAIRMAN (Mr. Pudluk): Mr. Sibbeston, to the motion.

MR. SIBBESTON: Mr. Chairman, one of the things that has been said by Mr. Patterson, and it is an allegation I suppose about the Department of Economic Development, is that many of the workers in Economic Development do not speak Inuktitut and in this way are not able to relate or deal with native people properly. I am just wondering whether the person responsible for Economic Development plans to do anything about

this, or whether we could expect that during his tenure as Minister for the Department we should not look forward to too many changes in this area, that things will stay pretty well the same, the status quo will remain pretty well the same. This does have a bearing on whether we support the motion or not. If he says yes, in the next three years he would expect 90 per cent of his staff to become native, then there is perhaps no need to transfer the program out of his department, but if things are just going to stay the same then perhaps it is best that we take it from him and I would like to hear his comments on that.

THE CHAIRMAN (Mr. Pudluk): I read the motion and I think it is a little off the subject we were talking about, that the administration of the Subsidized Term Employment Program, STEP, be removed from the Department of Economic Development and Tourism and placed under the Department of Social Services. To the motion. Mr. Butters.

HON. TOM BUTTERS: Do you wish me to speak to the motion before or after coffee time?

THE CHAIRMAN (Mr. Pudluk): I would like to get rid of this motion before we have coffee.

---Applause

Re-examination Of Development Of STEP

HON. TOM BUTTERS: Thank you, Mr. Chairman. I would just like to take a bit of the committee's time to re-examine where this development of STEP came from. The hon. Member from Mackenzie Liard will remember during the time we both served on the Seventh Council this matter was debated at some length and the STEP program concept developed at that time. The reason it was developed, as I recollect, was because we recognized that there was a great deal of unemployment in the North. We also recognized that many of the people who are unemployed are native people and there is a pride that they have regarding the acceptance of social welfare or handouts. The thought then was why not use the money that would be given away in a manner so that it could be earned, and this was the genesis of the STEP program which is "work instead of welfare".

I notice that the motion is now referring the responsibility back to the Department of Social Services, and I just wanted to advise the committee Members of the reason the program was set up initially.

I cannot speak directly to the situation in Frobisher Bay, but when we were examining the STEP funds available to Frobisher Bay, some time ago I remember the regional director at that time saying that there was very little call for such funds for the purpose in which they were being used in other areas of the Territories. I do believe, and I may be wrong, but I do believe outpost camps which are a very successful program in the Eastern Arctic might have received some STEP money because of the recognition that it was being so valuable. So, I think that we might be making a backward step by referring this program to Social Development or Social Services. I think as the Minister of Economic Development has suggested to you, allow the Executive Committee to look at it and possibly we should be examining the Department of Local Government as a potential recipient for this responsibility. I would hope that you do not, by your motion, chain us administratively to placing this responsibility in the purview or ambit of the Department of Social Services.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Butters. Mr. MacQuarrie.

Legitimate Need For Social Services In Some Cases

HON. ROBERT H. MacQUARRIE: Thank you, Mr. Chairman. After having listened to the debate, I still have some concern about making the shift. My concern is particularly that I do see without question that there is a legitimate need for social assistance in certain cases. I am a little concerned that if this program were placed under the jurisdiction of the Department of Social Services that there might be undue pressure on people who have legitimate social needs and legitimately are receiving social assistance to get to work rather than receive that assistance.

Now I am not referring here in my concern to people who maybe ought to be told to get to work rather than rely on social assistance. I am talking about people who have a genuine need and yet I can see maybe pressure being put on them to get into this work program. I also wonder whether the costs of running such a program might not be increased inordinately if it were placed under the aegis of Social Services which is not geared or organized to handle that kind of program. You might have to start setting up an apparatus to run it and because of those concerns I think that I will have to vote against the recommendation, unless someone, of course, can answer them satisfactorily.

THE CHAIRMAN (Mr. Pudluk): Mr. McLaughlin.

MR. McLAUGHLIN: I would like to speak in favour of the motion because when I initially thought of it when we were dealing with it in the finance committee, when I did some thinking on it, it seemed to me that if people in the Social Services department were trying to save money, then they would do exactly as Mr. MacQuarrie said, push them into the STEP program in order to get them spending money in somebody else's department. So, I think this is actually the opposite to what Mr. MacQuarrie seems to think it is. I think it is originally, as Mr. Butters said, he thought that money being spent on social assistance might be better spent creating jobs.

No Stigma Attached To STEP Being In Social Services

I do not think there is that much stigma attached to the fact that it is coming out of the Social Services department's budget. It would still be called the STEP program. I do not think it would be a problem in that area. I really believe that it is kind of a make-work project that is of a social assistance nature and I think it should come from the Social Services department. Mr. Butters' comment that this might prevent the funds from going to the outposts, I do not think that is too relevant either because there is no reason why STEP could not contract outposts to make those types of make-work projects or deem them to be that. I think it is fairly flexible and I am in favour of the motion that it remain in the Social Services department because I think the people there are having a determination of who should be on the program anyway. Thank you.

THE CHAIRMAN (Mr. Pudluk): To the motion.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Pudluk): Did I hear the question?

MR. EVALUARJUK: (Translation) Could you clarify me as to exactly how the motion reads?

THE CHAIRMAN (Mr. Pudluk): The wording has been changed that the administration consider the recommendation that the Subsidized Term Employment Program, STEP, be removed from the Department of Economic Development and Tourism and placed under the Department of Social Services. Do you understand now?

MR. EVALUARJUK: (Translation) A little bit.

THE CHAIRMAN (Mr. Pudluk): To the motion. Hon. Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, I would just like to offer the comments that I made when we were talking about this, that the Subsidized Term Employment Program was in recognition that there would be particular short periods of time when people who have to have social assistance could be seen acquiring some help. It was not for all people on social assistance, but those who required assistance over a long period of time. There are certain parts of that time that we could get employment for them and the reason why I think it should stay within Economic Development is because Economic Development is in the business of directing people to employment opportunities. I believe that that is a more appropriate practice than the practice of having social assistance people say, "Okay, in order to get your assistance you have to do work to get that kind of assistance." I think it is there. I do not have any difficulty with the motion. It is a recommendation that we look at it and I think we can very well vote on that.

SOME HON. MEMBERS: Question.

Motion That Moving STEP Program To Social Services Be Examined, Carried

THE CHAIRMAN (Mr. Pudluk): Did I hear the question? Question has been called. All those in favour of this motion put your hands high. Down. Opposed? The motion is carried.

---Carried

Are you ready to go for coffee? We will break 15 minutes for coffee.

---SHORT RECESS

THE CHAIRMAN (Mr. Pudluk): Mrs. Sorensen, do you have another recommendation? Go ahead. You have the floor.

MRS. SORENSEN: Thank you, Mr. Chairman. Recommendation (b) under the Department of Social Services reads: "That the appropriate legislation be developed to allow for the raising of additional funds for the Alcohol and Drug Co-ordinating Council by means of a tax on liquor." With respect to our recommendation the finance committee is aware that the main estimates reveal that one million dollars will be granted to the Alcohol and Drug Co-ordinating Council for the fiscal year 1980-81 which, in fact, is an increase in funding over the last fiscal year. We therefore will remove our recommendation concerning a tax on liquor and serve notice that we intend to bring forth a formal motion later on in this session regarding this issue.

#### Subsidy For Day Care

With respect to recommendation (c) which reads: "That approval be granted to the Department of Social Services to implement a direct assistance program...", subsidy, "...for day care; the appropriate standards for places of care to be developed." We are pleased that the budget reflects this recommendation and that the Assembly has approved this change through its approval of the estimates of the division of financial assistance services within the Department of Social Services main estimates. This reflects the finance committee's wish to make sure that day care does become a non-discretionary item in this government's budget and that day care is given the importance and priority that it should have during this Assembly's term of office.

With respect to recommendation (d) which reads: "That, in view of the fact that only about ten per cent of all inmates in the Northwest Territories are hardened criminals, a closer look be taken at the possibility of alternate forms of sentencing for minor offences." The finance committee was pleased again to learn that Mr. McCallum has responded to our suggestion and has instituted such a review and we look forward to receiving the recommendations of the department and therefore see no reason to introduce our recommendation as a motion at this time.

#### Increasing Costs Of Detention

Now with respect to recommendation (e): "That the Fort Smith Detention Centre for Women be closed in order to effect an annual saving of \$150,000." This recommendation, Mr. Chairman, was made at a time when the finance committee was reviewing the budget in order to determine how best to institute the severe restraint measures which the target figures given to the Department of Social Services indicated had to be instituted. We looked at each department's programs and services with a view to what had to be sacrificed and what had to stay if this government was to balance the budget for 1980-81. We learned that if restraint measures were to be imposed on Social Services then the man years alone at the Fort Smith institute were not adequate. We were also told that the average occupation at the women's institute was six inmates, many of whom were often there because they could not pay the fine and because of these low numbers the cost per day to keep these women in the detention centre was between \$120 and \$130 per day. That is quite high in comparison to the Baffin Correctional Centre of \$96 per day and the Yellowknife Correctional Centre of \$53 per day. The figure of \$120 per day did not include, though, the total expense since building maintenance and heating costs were separate.

Since our review of the budget our Executive Committee has introduced a deficit budget and such drastic measures as the closing of the detention centre do not at this time have to be instituted. However, the finance committee is very concerned about the increasing costs of detention, particularly when the majority of offenders are there because of alcohol related offences or because

they are unable to pay fines. We admit, however, we do not have the answers, but we feel a periodic review of the government's policy concerning detention is certainly in order and if Mr. McCallum can assure us that a review of the incarceration of females will take place we and hopefully this Assembly will be satisfied for now. Do I have your assurances, Mr. McCallum, that your review of the detention of females in the Northwest Territories will be taken by your department?

HON. ARNOLD McCALLUM: Mr. Chairman, I had indicated I think when we were dealing with this that we have a total review within the department of which that will make up part of it.

Motion To Examine Feasibility Of Old Folks' Home For Eskimo Point

MRS. SORENSEN: Thank you. In that case then we will withdraw our recommendation concerning that. Moving on then to recommendation (f), we are going to move this recommendation, so I therefore move "That this Assembly recommend that the feasibility of an old folks' home be examined for Eskimo Point."

THE CHAIRMAN (Mr. Pudluk): We have a motion on the floor. To the motion.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Pudluk): Mrs. Sorensen.

MRS. SORENSEN: The finance committee feels that this motion should stand as an expression of the importance of this item, Mr. Chairman. Mr. McCallum has already indicated to the House that the money is available under the Housing Corporation funding. However, because restraint measures instituted sometimes in midyear often defer or cancel certain plans, we wish to make sure that this feasibility study is maintained as a priority during the 1980-81 fiscal year. This is why we chose to go ahead with this motion at this time.

THE CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee, do you wish to speak to the motion?

The Planning Process

HON. JAMES WAH-SHEE: Mr. Chairman, I think that the Assembly could recommend an old folks' home in different communities, but I think they should keep in mind that these requests for old folks' homes do come from communities and old folks' homes are required in a number of communities. I think if we get into the specifics it more or less interferes with planning on the part of different program departments. I really have no problem with the request that Eskimo Point be reviewed, or examined for an old folks' home, but I would hate to see us getting into specifics with regard to motions when it deals with specific programs, in this case, an old folks' home.

I think a number of communities in the Northwest Territories requires an old folks' home and I think an equal opportunity should be given to a number of communities to make up their own requests as well as have their own time, their own schedule. For this reason, I feel a number of other communities do require an old folks' home and I would just hope that if priority is given to one community it also reflects the need in other communities. I think the point was raised before, and that is basically a point I would like to raise again. It is not that Eskimo Point should be denied the old folks' home, I think if they really need it they will get it. But it appears to me that we are getting into specific communities and one community will ask for airports and other communities will ask for an old folks' home and the next thing you know we will get into other areas. It seems to me that we should leave the planning to the people who are being paid to do that sort of thing and make recommendations.

SOME HON. MEMBERS: Hear, hear!

HON. JAMES WAH-SHEE: I think if we have a particular problem which cannot be resolved within the planning process, then those people should be removed. I really do not think we should get into specifics, and that is the concern I would have, Mr. Chairman, with that motion.

---Applause

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Wah-Shee, and I will let Mrs. Sorensen have the floor before Mr. McCallum.

MRS. SORENSEN: Yes, Mr. Chairman. Mr. Wah-Shee's points are well taken and I certainly appreciate what he had to say about the planning process. However, this recommendation was made as a result of careful consideration by the finance committee and it was as a direct result of a letter that we received from the MLA of the region who told us of the people of Eskimo Point and their frustration over several years of asking for a feasibility study and for proper facilities to be instituted in their area. We felt that the time had come for this Assembly to make a move on behalf of the people in this region. This letter was sent out by the finance committee to all MLA's, few of whom responded on behalf of their region. This Member did respond and so his request was considered very carefully by the finance committee.

THE CHAIRMAN (Mr. Pudluk): Hon. Mr. McCallum, would you like to respond to that?

#### A Needs Study

HON. ARNOLD McCALLUM: Mr. Chairman, no, I do not want to respond specifically to the comments of Mrs. Sorensen, the latter comments, but I think that I would respond or speak to the motion itself. There is a process that goes on within the Housing Corporation in conjunction with a local housing association whereby a needs study determines the kind of housing construction, and in this case for senior citizens. I indicated today, I think in response to a formal question, what was going on now in Eskimo Point; that in point of fact, there is a needs study being undertaken now that will be completed in a month or month and a half. Once it is determined that there is a need for that kind of facility, the local housing association, the local community, will be involved with the design.

So, that is going on now. I think that this was even begun before, before we came into this session, and quite a bit is already under way. I am not sure there is a need for the motion. I can assure the Member that we are going through with this, this needs study; it is not a feasibility study, but a needs study conducted by the people in the community to determine the kind of accommodation or units that are necessary.

Just as a comment to the Hon. Mr. Wah-Shee's remarks, there are obviously a number of communities that would like this facility, and again there is a mechanism by which you undergo that. You determine by a needs study what is required in the community and then the departments of Health, Social Services and the Housing Corporation get involved. I went through, or we went through, that explanation, I think when we were dealing with housing. However, this is going on now in relation to Eskimo Point. Should there be a need determined there by the community, who after all are the ones who are going to determine it, then obviously the construction of that facility will go ahead as it will go ahead in other communities.

THE CHAIRMAN (Mr. Pudluk): Mr. Butters.

HON. TOM BUTTERS: Mr. Chairman, just to say that I strongly support the remarks of the hon. Member from Rae-Lac la Martre. I think the committee and the Assembly can indicate to the government what it is they wish done, but I do not think they should intrude themselves in the area of how it should be done. I would suggest the developing of priorities is part of the latter process, that is, the determining of how it should be done. The direction that the committee has every



right to give, is that the Government of the Northwest Territories shall give adequate accommodation for the elderly of the Northwest Territories, and then as Mr. Wah-Shee points out, leave it up to the planning people in the government. If it is not done, then make the necessary changes to ensure it is done.

THE CHAIRMAN (Mr. Pudluk): To the motion, Mr. Patterson.

The Planners Are Not Doing Their Jobs

MR. PATTERSON: Mr. Chairman, these people of Eskimo Point have apparently left it up to the planning people for some years now and it has not been done and that is why this motion is on the floor. I cannot agree that the people, whoever they are or wherever they are buried away in Economic Development or each department who are paid to do planning, are doing their jobs. I cannot disagree more strongly. I further submit, Mr. Chairman, that the farther away you get from Yellowknife, the less they are doing their jobs.

The hon. Member from Rae, I note in his community, which is one of the communities privileged to be connected to the capital by road, has a senior citizens' home and I am delighted that that need has been met in that community but, Mr. Chairman, the planners are not doing their jobs. The regional governments and regional authorities even are not involved in prioritization of capital planning to any significant extent in my region. Certainly the people in these communities are not involved. If they make a request for a facility they never know what priority it is going to be given. They never know what form it will come back in once it has gone to the Department of Public Works draftsmen, or the appropriate authorities. I do recognize that finally there does appear to be some kind of a concerted planning process through the Housing Corporation and the Department of Social Services, and maybe finally they are paying some attention to the needs of the people in the Keewatin.

Mr. Chairman, I think this is another attempt to take away from the Assembly its proper role to set priorities and to draw to the attention of the Members, to the planners, where they are not doing their job and this is precisely why this motion has come up. If there are other communities that have more urgent priorities for old folks' homes then this Assembly is the place where those concerns should be expressed. I do not hear anyone saying that Eskimo Point or the Keewatin has a lesser need than anywhere else, we are here to set priorities and I am not going to accept that the planning process is working in the Northwest Territories, particularly in the more remote areas. I strongly feel that this motion, all it asks for is a feasibility study. The study may well be under way, as the Minister indicates, and if so, we are glad.

HON. ARNOLD McCALLUM: It is.

MR. PATTERSON: This motion indicates that this Assembly has put a priority on the planning and capital process and I think it is about time we started to play an active role in that process because it is out of our hands, it is out of these hands of the community and it is out of the hands of the regions. I disagree that the planners are doing their jobs, I think planning is in a mess in the Northwest Territories, particularly capital planning and I am going to vote for the motion for those reasons. Thank you.

THE CHAIRMAN (Mr. Pudluk): Mr. Commissioner.

COMMISSIONER PARKER: Mr. Chairman, there is no home for the aged in Rae. The planning process -- I move to defend it to some extent, and perhaps I should not but I will. There has been a good relationship established and a proper, formal method by which assessments are done to provide housing for people in the North and particularly for aged people. The proper authorities have been drawn together and they are not Public Works and they are not any other people. They are the Housing Corporation and Social Services, drawing on Local Government for advice from time to time, and leaning very heavily on the regional representatives and regional people and I assure the Member to an increasing extent, in fact, they will be playing the lead role.

Criteria For Arriving At Decisions

The matter is such that the people of Eskimo Point at one time asked for facilities for their older people and then when discussions were held in the community there was not agreement in the community as to the form, nature or need, so the community was left to discuss that a little further. It was at the community's request that there was a period for discussion and the matter has now, to the best of my knowledge, come back again. The Housing Corporation has revealed before us here a week and a half or so ago, that they have in their budget the means to provide facilities for the people of Eskimo Point. I hasten to add there is certainly nothing wrong with the Legislature being specific in its advice and this has to happen every once in a while. It might be preferable that the Legislature examine the criteria for arriving at these decisions and then tell the Executive Committee to get on with it and to apply those criteria if the House agrees with the criteria.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Commissioner. To the motion. Ms. Cournoyea is next.

MS. COURNOYEA: Mr. Chairman, I will be supporting this motion and the motion is a simple request from the people of Eskimo Point through their duly elected representative. I am becoming increasingly concerned. This is the fourth time we have been reprimanded for bringing specific recommendations to this floor and I am beginning to wonder what we are doing here.

--Applause

Mr. McCallum has said the feasibility study is already under way. We are not asking for the building to be built. We are not asking for privileges. We are identifying a need that was set through the due process and I feel that we should take this into consideration in terms of what is necessary at this point in time and not elaborate on what the planners are designing for us. We are here to do a job and I would like to see that job done. When we bring up a recommendation I would like us not to be reprimanded as to what our role is.

THE CHAIRMAN (Mr. Pudluk): Thank you, Ms. Cournoyea. Mr. McLaughlin is next.

Motion Is A Simple Recommendation Of The Finance Committee

MR. McLAUGHLIN: I would like to speak in favour of the motion also, because as far as I am concerned all the motion was, was a recommendation by the finance committee which came as a result of what we felt was a frustration on the part of the community and the Member on something that he indicated had been studied and studied and studied and they have not got any results. I do not think the motion gives any direction as to what should be built or, if it is built, what it should look like or even if it should be built at all. I would like to speak in favour of the motion just emphasizing the fact from the finance committtee that Eskimo Point wants the study done and if Mr. McCallum's department is taking care of that I am glad. I am still in favour of the motion that we are recommending something for what we felt was a definite need or sort of frustration.

I take a slight aside from this to speak in reference to what the hon. Member from Frobisher Bay said. I am starting to get pretty frustrated that just because we have roads and trees down here that we have everything. I myself know that there is no retirement home in Rae. I have been to Fort Simpson and Fort Resolution and Enterprise even and Rae and Edzo and have seen there are no utilidors. There is no utilidor at Enterprise. That is the point I was going to make there. I have been to Frobisher Bay and I have seen some fairly adequate public housing there compared to Rainbow Valley in Yellowknife, but I do not go and make any assumptions that Pond Inlet or Eskimo Point or communities I have never been to have things that my community does not have or other communities do not have. I can only comment on what I have seen

myself in Frobisher Bay. I am getting kind of tired of continually hearing just because we have got bush and roads we have got it made. There are communities outside of Yellowknife if the Member would like to visit some of them, Fort Smith, there is an invitation to visit Fort Smith, we could show him some public housing in Fort Smith and some log cabins without utilidors and without sewers. I could even show some of those in Pine Point if you want to see them. I really think we should stick to the issues. We were talking about a specific item in Eskimo Point and the motion regarding it and I would like to hope that the chairman will cut people off who are doing what I am doing right now. Thank you.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. McLaughlin. Next is Hon. Mr. Wah-Shee.

Dene Communities Have Problems Too

HON. JAMES WAH-SHEE: I still feel the same way as in my original remarks. I think that I have been elected, like everybody else in this Assembly, and I feel that I am responsible to my constituency. Also I would like to say that the Rae-Lac la Martre constituency, of the four communities there is only one community along the Mackenzie Highway which is Rae-Edzo. Rae-Edzo is one of the largest Dene communities in the Mackenzie Valley. I would like to say that perhaps some of us who do represent the Dene communities along the Mackenzie Valley are not as vocal as probably we should be. The reason for this, of course, is that time and time again I keep hearing how isolated the Inuit communities are from Yellowknife and the problems of lack of communication or all the various sins that have been committed by the previous administration.

The communication problem, planning problem, I think that I should assure the Member from Frobisher Bay that as a representative of Rae-Edzo, Rae-Edzo is not particularly happy with the administration in a number of areas including planning, including capital expenditure. They have been asking for certain capital equipment for years and years and it is only now that we are trying to get their planning straightened out so that the concerns of the Mackenzie area are also adhered to.

I would hate to deal with every motion or every program if this thing of Nunavut has to continue to hang over my head. I just feel that Nunavut does not exist at the present time. Until such time as it does then let us deal with the issue when it comes but let us not continue making references to a separatist movement within the Northwest Territories. I think that we have all been elected here in this Legislative Assembly. We are dealing with the same public funds. We are all receiving territorial programs, services and I do not think that the West is all that particularly happy with the situation any more than the East and I think that we have got to sort of break down the regional barrier that seems to exist. I think the only way we are going to deal with it is also to listen to the concerns of the people in various areas. I think that is what we have been doing. I think that I get the feeling that we get continually intimidated by the fact that you have isolation problems, you have got all kinds of problems in other areas and I think we all do share that concern, but I think that I would not want to deal with every government department or service on that basis.

Responsibilities Of Members

I think that we each have a responsibility to represent our people and I think that if we do it in a co-operative manner, I think that you will see that these problems are being dealt with. I for one, am prepared to listen to any proposal in terms of changes because I am not happy with the situation either and I am trying to do something about it. That is why I am getting involved. If I do not do a good job, great, remove me. That is what I am here for, but do not hang this thing over my head day after day. I do not think that I should be reminded, of course, but I think that the Dene Nation is talking about some sort of regional government. I would like to hear what it is but I do not think they are hanging that over my head. I just want to say that I

think that we should deal with the budget in a reasonable manner but I think it goes both ways. Listen to us and we will listen to you. I think that is the way we should work on it.

---Applause

THE CHAIRMAN (Mr. Pudluk): I would like to remind you that the motion reads: That this Assembly recommend that the feasibility of an old folks' home be examined, not planned, for Eskimo Point...

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Pudluk): ...not for separation at all. The next speaker is Hon. Mr. MacQuarrie. To the motion.

HON. ROBERT H. MacQUARRIE: Are you sure on the motion? Anyway, thank you, Mr. Chairman. I think that what has happened is, this is discussion slightly apart from the motion but it is the motion that has raised this very particular issue and I think it is worth while talking about and I hope you will continue to give a little leeway when Members are addressing this motion.

#### Examination Of Assembly's Concerns By Administration

I have little problem at all accepting this recommendation and I would like to have done so without debate at all because the pattern that I am trying to follow is that if there is a recommendation that does not call for the spending of large sums of money and we do not know the implications of the motion, then I find it not difficult at all to agree that that is something the administration should look into. I also do not have any problem with Mr. Patterson and Members from the East pointing out to us, particularly, concerns that they have and I would hope they will continue to do that. I do not feel that is anything hanging over my head, but the problem of dealing with specific issues is one that we are going to have to sort out very soon. I can agree that when there is something urgent that arises that we, as legislators, should have it brought to our attention and we should deal with it as quickly as we can.

But I would have to say that if Mr. Patterson's ideas expressed earlier are logical, then what each of us ought to do when we come to these sessions is have a list of 30 or 40 motions calling for the purchase of fire trucks for our constituencies, calling for the building of old folks' homes, calling for all sorts of things. I am not saying this to try to put down what other people are doing. I am trying to warn about a serious problem because if other Members do this, then we are going to be not serving our constituents well if we do not do precisely the same thing. If we all begin to do it, what is going to happen is that we will spend six or eight or ten weeks trying to sort out whose old folks' home should come ahead of whose else's old folks' home.

#### Government Is The Setting Of Patterns And Priorities

Now, if that is government I should have stayed in the civil service because at least there I had a pension better than I have now and I got paid better. That is not government. Government is the setting of patterns and overall priorities and we have got to sort that out soon. From time to time as specific issues arise that are urgent I would be happy to deal with them, and come to a decision on them, but I would rather set patterns, give general directions and priorities to the people that we hire to look into these kind of details, gather all the information that is necessary and sort out whose old folks' home should come ahead of who else's. Now, that is notwithstanding anything I have said because this does not call for building one and spending the money. I am more than happy to vote for it shortly, I hope.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Pudluk): The next speaker is Mr. Fraser. Do you wish to speak?

MR. FRASER: I call the question, Mr. Chairman.

THE CHAIRMAN (Mr. Pudluk): I think Mr. Sibbeston wished to speak before I called the question.

MR. SIBBESTON: Mr. Chairman, it is just on the point that was dealt with by Mr. MacQuarrie. The thing that concerns me is that if we never raise these matters which are of particular concern to our constituents, then how else can you deal with matters that are of concern to Members? It is true that we ought to be mainly involved with setting policy and dealing with things in a general way, but occasionally little things do come up which ought to be raised. What I am concerned about is that if we agree with Mr. Bob MacQuarrie, then Members will feel as if they can never raise any matters in this Assembly, that it is a piddling detail, or it is taking one thing from another part of the North. So, you would guess that Members would feel very frustrated and would wonder what is even the use of attending the Assembly. There is that danger. So, I do not agree with Mr. MacQuarrie. I think if anyone feels strongly about any matter we should be able to raise it at any time.

---Applause

Mr. MacQuarrie ought to consider too that whereas some of us are able to deal with these matters, a lot of people perhaps do not know the situation, do not know how to deal with the present system. The system can overwhelm you. At least the Member should be able to come into the House and say, "My constituents want this and that" and he should be able to insist it is put in the budget. Otherwise, people will feel it is not possible to in any way affect this government.

THE CHAIRMAN (Mr. Pudluk): To the motion?

SOME HON. MEMBERS: Question.

HON. ROBERT H. MacQUARRIE: If I might...

THE CHAIRMAN (Mr. Pudluk): Go ahead.

HON. ROBERT H. MacQUARRIE: Thank you.

MS. COURNOYEA: A point of order. Are we going to deal with this question or not? Why do we have to keep going back and rejustifying what we say? If we are stupid, let us be stupid.

SOME HON. MEMBERS: Hear, hear!

MS. COURNOYEA: Do it once.

THE CHAIRMAN (Mr. Pudluk): Thank you, Ms. Cournoyea.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Pudluk): Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: I feel that some of Mr. Sibbeston's remarks were in the nature of a question and I would be pleased to try and respond. If he did not feel they were then I will pass.

THE CHAIRMAN (Mr. Pudluk): The question. Are you ready for the question? Do you still want to carry on?

SOME HON. MEMBERS: Question.

Motion To Examine Feasibility Of Old Folks' Home For Eskimo Point, Carried

THE CHAIRMAN (Mr. Pudluk): Okay. Those of you who are in favour of this motion put your hands up. Down. Opposed? The motion is carried.

---Carried

I wonder, Mrs. Sorensen, have you any other recommendations under Social Services?

MRS. SORENSEN: I have four or five more but I think I will withdraw them all.

---Applause

THE CHAIRMAN (Mr. Pudluk): Shall we go on then to Local Government?

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Pudluk): Is it agreed?

---Agreed

I think the Department of Education, if this House agrees. Mr. Patterson.

MR. PATTERSON: Mr. Chairman, I do not agree that Education should be next. I say this on behalf of several of us who were taken by surprise by the change of the order that was sort of informally announced late last week. Probably this subject should have been discussed long before this point in time but several Members from the far regions who are not here now expressed their concern to me and they left partly because the order that had been approved and tabled in the House earlier led them to believe that the Education department would not come before the House until they returned. They were particularly interested in that department and while I appreciate that Mr. McCallum may want a rest, that was the only reason given to me for moving Education in front of Health. I do not think it is a sufficient reason to disrupt the plans of the Assembly, especially in view of the fact that it has taken several Members who are absent by surprise. I would like to ask the committee to reconsider that order and to go ahead with Health as we had planned some weeks ago when we started.

THE CHAIRMAN (Mr. Pudluk): I am not really in favour of this because we have only dealt with two departments since the 31st of January. If you are concerned about these people who are not here, they will probably still get back before we have finished discussing Education. I think the Hon. Mr. McCallum is next.

HON. ARNOLD McCALLUM: Mr. Chairman, I think it is a sufficient reason. A Member can have his opinion and I am having mine. I think it was a sufficient reason. I approached the chairman of the finance committee, and I was under the impression it was agreed that we would do this. The order of business in terms of dealing with the budget has been with the mover of the bill, the Appropriation Ordinance. I discussed it with him and I discussed about that with the Member who moved the bill in the beginning and with the chairman of the standing committee on finance. Notwithstanding the Member's remark that he does not think that it is justification, I do.

THE CHAIRMAN (Mr. Pudluk): Mr. Patterson.

Motion To Consider Department Of Health Next

MR. PATTERSON: Mr. Chairman, I move that we consider the Department of Health next in committee of the whole.

THE CHAIRMAN (Mr. Pudluk): I think...

MR. FRASER: A point of order.

THE CHAIRMAN (Mr. Pudluk): There is a motion on the floor to move on to Health.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Pudluk): On the question.

MR. FRASER: A point of order.

THE CHAIRMAN (Mr. Pudluk): Go ahead, Mr. Fraser.

MR. FRASER: We have the orders of the day in front of us here and according to Item 9, Bill 1-80(1), the Appropriation Ordinance, the estimates of the Department of Social Services and the Department of Education -- are we going to change the orders of the day?

THE CHAIRMAN (Mr. Pudluk): The Clerk will explain that for you.

CLERK ASSISTANT OF THE HOUSE (Mr. de Vos): Mr. Chairman, you have on the orders of the day for discussion in committee of the whole, Bill 1-80(1). The item under that in brackets, "Estimates for the Department of Social Services and Education" is just there for information and I would submit it is up to the House to decide what they want to deal with.

SOME HON. MEMBERS: Agreed. Question.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Clerk. Mr. Evaluarjuk.

MR. EVALUARJUK: (Translation) I would like to say that Mrs. Sorensen is the chairman of the finance committee and she did have more recommendations and perhaps we could deal with those at the present time before we proceed to another subject.

THE CHAIRMAN (Mr. Pudluk): (Translation) She withdrew her recommendations. That was finished with and the Department of Social Services has been dealt with already. There was a motion on the floor about dealing with the Department of Health and would you like to speak to the motion?

Liquor Plebiscite In Sanikiluaq

MR. APPAQAQ: (Translation) I have wanted to speak out for quite some time and I am sorry, but I have a concern. Sometimes I try to put my hand up but I have been missed a number of times. I do not know why. I cannot justify it. I really do not know the procedure of the House, how to follow the rules and also I have a very great concern. This morning I received a telephone call from my constituency. It says that in Sanikiluaq they have had a plebiscite and that should be expired pretty soon. They are going to get a new sort of committee and I was asked to report in the House as to how the committee would be able to get a member's honorarium.

THE CHAIRMAN (Mr. Pudluk): (Translation) Just a moment. Would you hold on a second, please? Does the House object? Perhaps we could let him proceed because he has delayed his concern.

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Pudluk): (Translation) Are you agreed?

---Agreed

Go ahead.

MR. APPAQAQ: (Translation) Thank you very much, Mr. Chairman. I am sorry but I do not understand the procedures very well. I have been delaying myself, my turn, and I was asked to represent my community. They say they cannot receive the plebiscite by letter. They wanted to go through me to speak to the House. I do not mind being used as a means to talk, and I have asked a number of times, but the Alcohol and Drug Co-ordinating Council has used up a lot of money, we know that, and these communities, they have not given any money to the people in the community of Sanikiluaq. This business of dealing with the alcohol committees is very much of a concern because we know we cannot break the rules or the ordinances about dealing with alcohol in the North.

The committee that is going to be set up in Sanikiluaq dealing with alcohol, according to what they do or how they carry on the business, they should be given an honorarium. I really do not know who should answer this. That is what I was concerned about this morning when they phoned me up.

THE CHAIRMAN (Mr. Pudluk): (Translation) Thank you, Mr. Appaqaq. Mr. McCallum, would you like to respond to that?

Honoraria For Members Of Alcohol Advisory Committee

HON. ARNOLD McCALLUM: Mr. Chairman, as I understand the Member, the Member is asking or indicating that the alcohol advisory committee would like to be paid an honorarium to act in that capacity. Sanikiluaq has prohibition now and it will stay in effect until there is a petition to change it, but as I understand his concern, the Member has received communication from somebody in Sanikiluaq asking that the members of the alcohol committee be paid an honorarium. It is not the practice to pay honoraria to members of an alcohol committee in a community.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. McCallum. There was a motion on the floor which this House would like to deal with Health next. Hon. Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: Thank you, Mr. Chairman. To the motion, I will support it. I have no desire at all to try to arrange the House's business in order to accommodate people who may or may not be here, but I really do feel that if there was to be a change in the order that was agreed upon initially, that that change should have been agreed to by Members generally and it was not, so I feel that the motion raises a legitimate point and I will support it.

THE CHAIRMAN (Mr. Pudluk): To the motion. Mr. Patterson.

MR. PATTERSON: Mr. Chairman, I just made the motion because I feel that it is up to this committee to determine the order of its business and it is not up to an arrangement made without consultation with the whole Assembly between the chairman of the finance committee and the Minister introducing the bill. It is up to us and I made the motion to put the issue to a head. I also speak for Messrs. Curley and Noah who are not here and I am not going to defend them for not being here. I agree that we should carry on with the business of the House, but I also feel obliged to bring to the attention of the House that they did have good reason to go home and when they made plans to leave they were relying on the list which was tabled in the House. They did not hear the little interchange between Mr. McCallum and the chairman of the finance committee wherein she accepted that he might be getting tired and it slipped past the committee without really being properly discussed. That is why I brought the motion forward and I do not think it is unreasonable to bring it forward. I trust that Mr. McCallum has a little bit of energy left and I trust that officials from the Department of Education who, I note, have been patiently sitting in the House the last couple of days will not be too inconvenienced, but I think we should follow the order that was tabled some time ago. That is why I make this motion, Mr. Chairman. Thank you.

THE CHAIRMAN (Mr. Pudluk): To the motion. Mr. McLaughlin is first.



Order Of Business Decided Some Time Ago

MR. McLAUGHLIN: I distinctly remember last week some time between Wednesday and Friday I think, Mr. Curley even mentioned that he was aware that the schedule had been changed, putting Health in front of Education because I believe he made some comment on it. In fact on Friday, Item 9, Bill 1-80 (1) indicates that Social Services will be followed by Education so I do not think it is anything that has been sprung on the House in one day or anything like that. I think senior members or senior employees of the Department of Education are on hand just chomping at the bit to get out here and have been on hand for three or four days. Unless we go with this order, we have to have the Department of Health scramble over here right now or maybe we will decide to have somebody else instead. I cannot see us having all the department heads here all week because we might change our minds. So I am against the motion.

THE CHAIRMAN (Mr. Pudluk): Let me remind you that there are 16 departments in Bill 1-80(1) and when we are dealing with Bill 1-80(1) if you want to change the subject, the department, it is up to this House. Mr. Patterson.

MR. PATTERSON: Mr. Chairman, Mr. Curley did comment on the order and in fact I would just like to point out to the House that on Friday he tried to make a motion to change the order and was ruled out of order in view of the lateness of the day, but Mr. Curley was aware of the change and he was concerned about it. He did not accept it. Thank you, Mr. Chairman.

THE CHAIRMAN (Mr. Pudluk): I think Mr. Fraser is next.

MR. FRASER: Thank you, Mr. Chairman. I will vote against the motion. I am agreeable with what Mr. McLaughlin said, that the Department of Education have been sitting here Thursday, Friday and Monday because of the orders of the day. They get a copy of the orders of the day and they see their Department of Education. I do not think it is fair to them. If we are going to change things overnight or just in a matter of a few minutes they should be notified. Therefore it is on the orders of the day that we deal with the Department of Education and I think we should go ahead with the Department of Education. If there is anything that Mr. Curley wants to deal with when he comes back, by all means those people are not going to leave town just because we are finished with the Department of Education. They are still going to be in Yellowknife and I think they will be available for anybody who has a concern. At the rate we are going I think we will be here until Mr. Curley gets back and maybe until the end of March.

THE CHAIRMAN (Mr. Pudluk): To the motion.

SOME HON. MEMBERS: Question.

Motion To Consider Department Of Health Next, Carried

THE CHAIRMAN (Mr. Pudluk): The question has been called. All those in favour of moving to Health next raise your hands. Down. Opposed? The motion is carried.

---Carried

Now we are going to move to Health. Mr. McCallum, do you still have a little bit of time left? Let us take a break. This time it is going to be 17 minutes.

---SHORT RECESS

Department Of Health

THE CHAIRMAN (Mr. Patterson): The committee will come to order. We are on the Department of Health, page 12.01. I am going to try and crack the whip a bit. Mr. McCallum, are you ready to proceed with the Department of Health?

HON. ARNOLD McCALLUM: Yes.

THE CHAIRMAN (Mr. Patterson): Do you have any introductory remarks you would like to make?

HON. ARNOLD McCALLUM: Mr. Chairman, the Department of Health of the territorial government basically administers health programs, supplementary health programs, medicare programs, Territorial Hospital Insurance Services and funds the territorial share of the cost of services provided in the Northwest Territories by the federal medical services branch of the federal Department of Health and Welfare.

There are other objectives of the department, one of the main ones being that we are attempting to prepare ourselves for the subsequent transfer of all medical services to the Government of the Northwest Territories from the federal government. We, as well, are beginning to become involved with the promotion, improvement and preservation of the health of residents of the Territories. At the present time the services in this particular area do not meet the requirements for all because there is not the responsibility transferred from the federal government to the Government of the Northwest Territories. But it is our belief that we should be prepared for the eventual transfer. One of the things that the department would want to do and is working toward is in the area of preventive health. We believe that we should have the transfer of those responsibilities.

We believe that the emphasis of the department should be on preventive medicine. We believe that we are moving toward encouraging local groups to develop preventive health programs which fit the needs of local people and there are examples of local organizations being involved in this area. There is a great deal of concern in the Northwest Territories about certain diseases and we believe that the Department of Health should be providing native people with a means to develop appropriate educational and preventive programs to help alleviate the problems, but it is very difficult because we do not have the total responsibility.

There are many times when criticism is levelled against the territorial Department of Health in the area of health concerns for which we have no responsibility. We have the lead responsibility, as I indicated, for medical care insurance, Territorial Hospital Insurance Services, supplementary health programs, pharmacare for senior citizens and other individuals suffering from one of a list of 12 particular illnesses. We deal with matters pertaining to territorial hospitals. We have a lead responsibility in nursing homes, hospital standards, in the licensing of medical, dental and paramedical staff. We believe we should have the lead in and maintain the lead in providing or promoting legislation as it affects health in the Territories, in the training requirements for staff to be employed in areas of their responsibility and we believe we should play a lead role in health education information and promotion.

Department Staff

In addition the staff of the department provides some expertise in planning and co-ordinating consulting services on health and hospital matters. Normally within a provincial budget the department of health approximates about 30 per cent or 35 per cent of the province's total budget, but in this instance our Department of Health because of its limited responsibility represents about eight per cent. Within our estimates Members will note that the Department of Health staff is shown under the activity of administration. It does not show the total number of people involved or employed in the health delivery in the Northwest Territories. There were approximately 275, give or take a

few, employed at hospitals funded by the Government of the Northwest Territories and I would suggest a minimum of 200, 225, somewhere in there, employed by the federal government Health and Welfare Canada in their facilities and their headquarters. I am not trying to minimize the fact that health is a large business in the Northwest Territories. The medical services budget, Health and Welfare Canada, would probably run in the vicinity of about \$26 million to \$30 million. So, in the provision of health services totally in the Northwest Territories the budget approximates about \$50 million, \$55 million, and of course the number of people employed in the total delivery of health, federal and territorial, is in the neighbourhood of about 500 to 600.

Just recently, although we cannot take it as being a transfer of responsibility, but simply a relocation to some degree, the Department of Health has entered into contracts to provide support services for the Northwest Territories region of medical services. We anticipate in the coming year to make continued efforts to have the responsibility of further health services placed in the hands of the Government of the Northwest Territories. In the ensuing year, we would attempt to review several of our ongoing insured programs and come back to the House with proposals on where we should stand respecting other services as to what should be insured and what are non-insured.

#### Promotion And Prevention

We do have representation on various federal/provincial committees which deal with the total thrust of health in Canada. As I indicated, one of our main concerns is in the area of preventive health, public information and public health. We began very modestly last year in attempting to do this. I think it has been, with the resources, fairly successful. Of course, the amount we spend on promotion and prevention is not that significant, or is not as significant as it should be. We believe we could reduce the pressure on acute facilities and therefore expensive methods of treatment if we were to attempt to achieve a healthier lifestyle and spend more funds in that area. We initiated a program in 1979-80 with medical services in Rae-Edzo as a result of a tuberculosis epidemic. The project was run by the Rae-Edzo Native Womens' Association and, it is our belief that they have been successful in having the people of Rae-Edzo being made more aware of the prevention and, of course, maintaining healthier lifestyles. We would attempt to promote other projects such as this in the Northwest Territories.

As well, Mr. Chairman, we would continue to work towards getting a better health information system, and, of course, making sure that our administration, or the administrative policies and procedures within our total department are kept up to date. I do not think I have any other opening remarks, Mr. Chairman, other than those.

THE CHAIRMAN (Mr. Patterson): Thank you, Mr. McCallum. I am going to open the floor to any general comments or questions, I repeat, general. If you want to ask a specific question about hospital insurance services, medicare, contracts, supplementary health programs, please hold your questions until then. This is an opportunity to make general comments on the department, its philosophy and general direction. If specific concerns are brought up I will cut you off.

HON. ARNOLD McCALLUM: Mr. Chairman, may I have the indulgence of yourself and the committee to have the acting Deputy Minister come in as a witness as well?

THE CHAIRMAN (Mr. Patterson): Is it agreed?

---Agreed

HON. ARNOLD McCALLUM: Could I ask that Mr. Pontus come in please?

THE CHAIRMAN (Mr. Patterson): Mr. Pontus, please come in. May I also recognize in the audience the former Speaker of the House, Mr. David Searle, with a troop of Boy Scouts. Welcome.

---Applause

Are there any general comments or questions? If there are none, is it the wish of the committee to go into the detailed estimates for this department beginning with administration. Is it agreed?

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Patterson): Is it agreed?

---Agreed

O And M, Administration, Agreed

The amount under administration, operations and maintenance, \$976,000. Is that amount agreed or are there any questions?

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Patterson): Is it agreed that we approve that amount under administration on page 12.02 of the main estimates, Department of Health, administration, in the amount of \$976,000 for operations and maintenance?

---Agreed

Capital, Administration, Agreed

The next item is capital, acquisition of equipment, \$9000. Is that amount agreed?

---Agreed

O And M, Supplementary Health Programs, Agreed

So, that is approved by the committee. We will move on to supplementary health programs, page 12.03 of the main estimates. The first item under operations and maintenance is \$604,000 for a total. Is that amount approved?

---Agreed

O And M, Northwest Territories Share Of Health Care Services, Agreed

We now move to the next page, 12.04, Northwest Territories share of health care services, operations and maintenance, \$2,700,000. Is that amount agreed to by the committee?

---Agreed

I cannot believe it.

---Laughter

Capital, Northwest Territories Share of Health Care Services, Agreed

Capital, Northwest Territories share of health care services, the total is \$252,000. Is that amount approved by the committee?

MR. FRASER: Nay.

THE CHAIRMAN (Mr. Patterson): Is it agreed?

---Agreed

O And M, Territorial Hospital Insurance Services

The next item is on page 12.05, Territorial Hospital Insurance Services, operations and maintenance, and the total is \$18,000,000.

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Patterson): Mr. Sibbeston.

MR. SIBBESTON: Mr. Chairman, I am not sure this is the appropriate area to raise it, but it is a small matter involving the annual distribution of health care cards. I am just wondering whether the department intends to send out these little health care cards on an annual basis. If so, why could you not simply have a card which would be good for about five years?

THE CHAIRMAN (Mr. Patterson): Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, I think the primary reason for putting them out again, or doing this this year was to upgrade the kind of information that we have had. I can assure the Member that I recognize the kind of difficulties involved, on an annual basis, but I can assure the Member as well that we would do it for this coming year and then we certainly would review it in terms of making those cards be in effect for longer periods of time. It is not the intent of the department to do this on an annual basis.

MR. SIBBESTON: Mr. Chairman, I am aware that cards were sent out last winter and they were required to be returned to the department. I am just wondering, are you saying that this would again be done this coming winter?

THE CHAIRMAN (Mr. Patterson): Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, there is an expiry date on the card which says March 31. We would then have to have a reregistration this year, but again hopefully, taking into account that we will have a better idea as to the number of people now involved and have all of our records up to date, that of course we will not have to go through this on an annual basis.

MR. SIBBESTON: Mr. Chairman, I just fail to see the need for having to go through the whole process of sending out these cards to people and then having to fill them out and return them. It must be very costly. I really wonder, is there any particular reason -- does the information received on these cards become outdated in a years time? What is the real reason for having to have these cards sent out to people and returned every year?

THE CHAIRMAN (Mr. Patterson): Mr. McCallum.

Cost Shared Programs

HON. ARNOLD McCALLUM: Mr. Chairman, the basic reason is because we have cost shared programs with the federal government and we must attempt to keep those particular records up to date. Before we went into a registration, or new registration, particular statistics and the number of people who were registered in the Territories was really out of whack with the actual population and in point of fact, a lot of people out of the Territories returned them. Some people were not getting them and we felt we had to go through a registration process. We felt that in order to get it down or fine tune it we would have to do it for two years. However, again, the cost, there are administrative costs, and they are not prohibitive but we believe that that expenditure is justifiable in order to bring our records up to date. We do not intend to continue on a yearly basis, that is registering everybody in the Northwest Territories, but we felt we had to do it and the primary reason was because of cost sharing programs. There are other factors such as I have indicated, about the discrepancy in the number of people who have these and those who have not and we felt we had to get that registration up to date.

THE CHAIRMAN (Mr. Patterson): Mrs. Sorensen.

MRS. SORENSEN: Thank you, Mr. Chairman. My question has to do with both Territorial Hospital Insurance Services and medicare. Health care right now is free for all residents in the Northwest Territories. I am wondering if the department has ever considered introducing a premium similar to that which is paid by residents in the southern provinces, in southern Canada.

THE CHAIRMAN (Mr. Patterson): Mr. McCallum.

Concept Of User-Pay

HON. ARNOLD McCALLUM: Mr. Chairman, the concept of user-pay has been talked about within the department and within the government on a number of occasions. It never seems to draw the total support that it would require in order to bring it about. We are in the process now of again trying to review this, to resurrect the concept, if you like. We would hopefully be able to put forth a paper for discussion purposes, in terms of the Executive, on this total prospect of user-pay. I am not sure whether I would want to try to put a particular time when we would have it in place, but we have been over the last year or two talking very seriously in this particular regard, that is, to suggest that there had to be a better user-pay approach to it. There are a number of, if you like, things that go against putting it in as well as there are some that are, of course, pro user-pay. We would hopefully be able to get the paper on this at least on a discussion basis, to the Executive within a month or two, more like two months than a month.

THE CHAIRMAN (Mr. Patterson): Mrs. Sorensen, go ahead.

MRS. SORENSEN: Yes. For some time now I have been concerned about the fact that there is very little information given out to people concerning how much it costs when a person makes a visit to a doctor or is in the hospital for any length of time. Are these figures available to the public and, if so, are they available to the Assembly during this session?

THE CHAIRMAN (Mr. Patterson): Hon. Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, those figures are available as to the per diem cost of occupancy in a particular hospital. I think we would even have figures that would relate it to other jurisdictions as well. I guess it is in the THIS annual report which is due to come out very shortly. It is at the printer's now. I am not sure just when it will come out but it will have that kind of information and we would be able to provide that information to this House as well.

THE CHAIRMAN (Mr. Patterson): Mr. Fraser.

MR. FRASER: Thank you, Mr. Chairman. I am just concerned about page 12.05. It does not correspond with the blue book. I see right at the top of the page \$12 million for grants and contributions. I wonder if the Minister could explain grants and contributions under Territorial Hospital Insurance Services?

THE CHAIRMAN (Mr. Patterson): Hon. Mr. McCallum.

Grants And Contributions To Hospitals

HON. ARNOLD McCALLUM: Mr. Chairman, those grants and contributions that total \$12 million represent funds allocated to the H.H. Williams Memorial Hospital in Hay River, the Stanton Yellowknife Hospital, the Fort Smith Health Centre and the Government of the Northwest Territories share to the hospitals in Inuvik and Frobisher Bay. If you would like me to break that down a little bit more as to what is there for each, I can give you an approximation. Roughly the Government of the Northwest Territories share to the Hay River hospital is just under two million dollars, as is our share to the Inuvik and Frobisher Bay hospitals. The Fort Smith Health Centre is less than one million dollars and the Stanton Yellowknife Hospital approximately five, just above. So that our costs to Hay River, Stanton and Fort Smith are over eight million dollars and our share to Inuvik and Frobisher Bay make up the difference to total \$12 million.

THE CHAIRMAN (Mr. Patterson): Thank you.

HON. ARNOLD McCALLUM: Mr. Chairman, I should say that those budgets are put in. They have not been approved by the Territorial Hospital Insurance Services Board as yet. They are what has been submitted. That board reviews the budgets of each.

THE CHAIRMAN (Mr. Patterson): Any more questions on this item? Is it the committee's wish to approve that? Mr. Sibbeston.

MR. SIBBESTON: Mr. Chairman, just looking at the summary of sources of income at the start of the budget I notice that the federal government gives grants to this government. There are two amounts shown, one of \$600,000 and the other is \$6,300,000. It is grants which provide for hospital care for Indians and Inuit.

THE CHAIRMAN (Mr. Patterson): Your question, Mr. Sibbeston?

MR. SIBBESTON: My question is has the department kept track of the way that this money has been distributed, whether it in fact has been used mainly for Indians or Inuit or does it simply get lost in all of the money that it gets from the federal government for the provision of care to all persons in the Northwest Territories?

THE CHAIRMAN (Mr. Patterson): Hon. Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, that figure represents in 1980-81, \$6,300,000, that represents what our actual expenditures for hospital care and medical care are to Indians and Inuit and then it is billed back to the federal government. That is an actual expenditure on this government's behalf or that this government expends on behalf of Indians and Inuit and we can go to the federal government for that transfer payment. We bill them as it were so that there is, if you like, an audit, not as such -- it is an audit, not that kind of expenditure so that we in fact do keep track of what is actually expended.

THE CHAIRMAN (Mr. Patterson): Any more discussion on this item? Mrs. Sorensen.

#### Funding Of Nursing Stations

MRS. SORENSEN: Thank you, Mr. Chairman. I wonder, Mr. McCallum, whether you could explain to me how you arrive at the territorial government's share with regard to Inuvik and Frobisher Bay hospitals? If I may even ask with regard to nursing stations, what is the formula that is used there?

THE CHAIRMAN (Mr. Patterson): Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, let me take the nursing stations first if I may. Nursing stations are funded on an ethnic basis, that is, the number of people within a community on an ethnic basis. It is broken down. In terms of the Frobisher Bay and Inuvik hospitals we review the budget and, for example, in Frobisher Bay we were paying 80 per cent initially, even with the tight money we have been going through, it stayed at that particular percentage. Sorry. That amount has stayed, the amount of money has stayed constant in tight fiscal restraint. It began at an 80 per cent level of the administration of that facility and when it began of course, that 80 per cent would represent a certain amount of money. As costs went up we retained the same amount of money but it now does not represent 80 per cent of it, if you follow what I mean. Let me try it again. In 1977-78 we paid 80 per cent. In 1978-79 costs went up. We continued to pay a certain amount of money, the same amount of money as we paid in 1977-78, in 1979-80. We continued to pay that amount of money which was 80 per cent of it in 1977-78 but costs have gone up in the last two years and therefore the amount of money that is involved does not represent 80 per cent of the total. Copacetic? No? If \$100 equals 80 per cent in 1977 and the value of the dollar dropped down we would still continue to pay that amount of money but it does not represent the same percentage of the total budget.

MRS. SORENSEN: Does the same thing apply to nursing stations then?

HON. ARNOLD McCALLUM: The nursing stations come under the Northwest Territories share of health care services and those funds are involved with other O and M on page 12.04, that \$2,700,000. Mr. Chairman, there were nursing stations, hospitals outside the Northwest Territories, Rae-Edzo, Fort Simpson involved with that other O and M.

MRS. SORENSEN: If a nursing station were to be established, for instance, at the new Arvik site, would you receive special moneys that would accrue to the Department of Health under THIS or under your Northwest Territories share of health care services or would that come from your existing budget?

THE CHAIRMAN (Mr. Patterson): Mr. McCallum.

Cost Sharing On An Ethnic Basis

HON. ARNOLD McCALLUM: Medical services would provide the funding for it, that is, in terms of capital funding and we would cost share it on an ethnic basis with medical services. They would be new funds as well, not from our existing funds. They would be new funds.

MRS. SORENSEN: By ethnic basis would it be the number of white people employed in Arvik or would it be the number of native people employed at Arvik?

HON. ARNOLD McCALLUM: We would pay "other" and they would pay "non-others".

THE CHAIRMAN (Mr. Patterson): I do not know how they are going to interpret that, Mr. McCallum. We would pay "others" and they would pay "non-others". Mr. Arlooktoo.

MR. ARLOOKTOO: (Translation) Mr. Chairman, I would like to ask -- maybe it is only in my settlement. I know that Frobisher and Cape Dorset, the people in Lake Harbour, the residents there have to pay their own money. It is true it is that way. The two communities who do not appear on the list, I would like to know why it is this way.

THE CHAIRMAN (Mr. McLaughlin): Hon. Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, I do not know why people from Lake Harbour should be paying it. That is the policy of the government for all communities. It should not simply be for one and I do not know of them not paying it as the Member suggests from Frobisher and Dorset.

MR. ARLOOKTOO: (Translation) Mr. Chairman, I know it seems like our community is the only place in which they have to pay and I am concerned that whenever they have to go to the hospital we have to pay our own money. Even the people who are unemployed have to use their own money. They probably knew that the money would be used to pay, it is probably going to the government, the money. Can you answer this?

HON. ARNOLD McCALLUM: Mr. Chairman, it is the policy that everybody pays \$100 for the round trip. If one is not able to pay the money then they could go to Social Services for assistance, but it is the policy to pay \$100 for a round trip.

MR. ARLOOKTOO: (Translation) Yes, I understand that, I understand your answer that the communities like in Cape Dorset, for instance, it does not have to pay and our community does have to pay. That is a concern in our settlement. We in Lake Harbour have to pay but Cape Dorset does not have to pay and I was told to ask that and give them an answer when we came to this. Thank you.

THE CHAIRMAN (Mr. McLaughlin): Mr. McCallum.



HON. ARNOLD McCALLUM: Mr. Chairman, again I do not know why that is so. It should not be. I will have the departmental people check into that, why it is only Lake Harbour. If there is anything to the contrary that people in the communities do not have to pay that, or if they have been told they do not have to pay that, then I can only indicate to the Member that I will have the department people look into that and investigate the situation. It should not be only a particular community which pays for it. It should be that all would be paying that. If an individual cannot then he has recourse, he can go to Social Services for assistance.

THE CHAIRMAN (Mr. McLaughlin): Thank you. Does that answer your question, Mr. Arlooktoo?

Payments To Nursing Stations

MR. ARLOOKTOO: (Translation) Yes, you have answered my question, but I have one more question. Do you have to pay to the nurses whenever we go to the nursing station? I was told just before I came here that we would not be paying any more and I wonder if this is true.

THE CHAIRMAN (Mr. McLaughlin): Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, that is true. In the past I think there was a payment made, a dollar fifty to a nursing station for drugs, etc. Under a new policy of the federal government that came out toward the end of the year called the new Indian health policy, you may no longer have to, but as of today I am not sure. So, there is that possibility that that policy will continue. It was called the new Indian health policy and obviously under the existing legal opinions held in the country that policy will be extended to Inuit.

THE CHAIRMAN (Mr. McLaughlin): Is that satisfactory?

MR. ARLOOKTOO: (Translation) Yes, thank you.

THE CHAIRMAN (Mr. McLaughlin): Is there anyone else who has questions? Mr. Patterson.

MR. PATTERSON: Mr. Chairman, I would like to ask the Minister about the transfer of federal health responsibilities to the Northwest Territories government. Firstly, are the negotiations which are going on, and any agreements which have been reached between federal and territorial authorities, a matter of a confidential nature or can these discussions be reported to the public and the Assembly as they progress?

THE CHAIRMAN (Mr. McLaughlin): Mr. McCallum.

Transfer Of Federal Health Responsibilities

HON. ARNOLD McCALLUM: Mr. Chairman, there are no negotiations presently under way to have a transfer of those further responsibilities. We have been attempting over a number of years, say, two or three, to continually press for the transfer of all health responsibilities to this government. However, at the present moment there are no negotiations going on. There have been no transfers within the last year or two, or during that time. We have reached, as I indicated earlier, agreement to enter into contracts with the northern region of medical health and services out of Edmonton to do some administrative work on their behalf, but that is not to be construed as a transfer. A relocation is under way of that northern regional headquarters, but that is not to be construed as a transfer.

THE CHAIRMAN (Mr. McLaughlin): Is that satisfactory?

HON. ARNOLD McCALLUM: Excuse me, Mr. Chairman. I did not answer the Member's question. If and when negotiations are undertaken regarding any transfer I would have no difficulty whatsoever keeping this House informed. In fact, I would prefer to keep this House informed, and Members, of any kind of move toward those transfers, but no transfers or negotiations are under way now. They were preliminary to the greatest extent in the past, and simply consisted of myself or predecessors of mine in this department talking to the federal minister and having officials of the department talking to federal officials, but nothing has been kept from anybody. There just has not been anything to come back to the House on, in reality.

THE CHAIRMAN (Mr. McLaughlin): Are there any other Members with questions? Mrs. Sorensen.

#### Official Audits Of The Hospitals

MRS. SORENSEN: Thank you, Mr. Chairman. Mr. McCallum, you mentioned that you turned over some \$12 million to various hospitals in the Northwest Territories. I wonder if you could outline for me what financial review process this government has regarding this type of contribution and when the last official audits were done on each of the hospitals that this government funds.

THE CHAIRMAN (Mr. McLaughlin): Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, as I indicated there is a review of the hospitals' budgets by the THIS Board. There is a process of auditing done now. Our 1978-79 audits are under way within the government. When they are finished, and they may very well be finished within a month, then they would begin the audit on 1979-80, but there is an auditing process that is undertaken. Of course, as I say the THIS Board is charged with administering the THIS Ordinance for the provision of the hospital insurance program.

THE CHAIRMAN (Mr. McLaughlin): Is that satisfactory?

MRS. SORENSEN: No. Could I ask who does the audit? Is it a team from government or an internal audit by the hospitals themselves?

HON. ARNOLD McCALLUM: Mr. Chairman, there are two audits done in effect, one done by the hospitals with a private audit firm and the government does one within our audit bureau.

MRS. SORENSEN: Thank you.

THE CHAIRMAN (Mr. McLaughlin): Are there any further questions? Mr. Patterson.

MR. PATTERSON: I would like to ask the Minister, Mr. Chairman, do you anticipate at some time in the future the federal government will turn over hospitals like the one in Frobisher Bay and others under federal control to the Northwest Territories government, and that eventually we would take responsibility for these hospitals the way the Northwest Territories government presently has responsibility for the administration and operation of some hospitals in the Northwest Territories?

THE CHAIRMAN (Mr. McLaughlin): Mr. McCallum.

#### Medical Services Should Be Administered By Northerners

HON. ARNOLD McCALLUM: Mr. Chairman, the quick answer is yes, but the total process of health services including hospitals would likely undergo a series of sequential steps. The concern that I have personally in this, and I think it is shared by the administration, is in fact with the financing, that is, in terms of having the wherewithal to operate those hospitals. In point of fact, yes, I think hospitals in the North, as well as medical services in the North, should be administered by northerners for northerners.

THE CHAIRMAN (Mr. McLaughlin): Is that satisfactory, Mr. Patterson?

MR. PATTERSON: I have a supplementary, if I may, Mr. Chairman.

THE CHAIRMAN (Mr. McLaughlin): Go ahead.

MR. PATTERSON: Mr. Minister, would you go so far as to say that your department would be committed to devolving responsibility for administering hospitals under its control to local elected boards of management or hospital boards similar to the southern models?

THE CHAIRMAN (Mr. McLaughlin): Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, very definitely. In point of fact of the three hospitals which are now our responsibility, the Stanton Yellowknife has a board of management, H.H. Williams in Hay River is contracted out and in Fort Smith, the Fort Smith Health Centre is run by a board of management that is made up of local people. So, very definitely yes, I would see the administration of those facilities. Once we have the transfer from the federal government to this government I see the setting up of local boards of management as being the next logical sequence. There is not much sense, and I do not believe in getting things from any of the government -- I would rather we see having things devolved to us and then we must devolve to local people.

THE CHAIRMAN (Mr. McLaughlin): Is that satisfactory, Mr. Patterson?

MR. PATTERSON: I would like to make a motion, Mr. Chairman.

THE CHAIRMAN (Mr. McLaughlin): Go ahead.

Motion To Have N.W.T. Hospitals Managed By Publicly Elected Boards

MR. PATTERSON: The motion is that this Assembly urge the Northwest Territories government and federal department of Health and Welfare, in discussing transfer of federal hospitals to the Northwest Territories government, to urge that responsibility for management of hospitals in the Northwest Territories be devolved to publicly elected boards.

THE CHAIRMAN (Mr. McLaughlin): Mr. Patterson, are those two separate motions or is that a joint motion with two purposes?

MR. PATTERSON: That is one motion, Mr. Chairman.

THE CHAIRMAN (Mr. McLaughlin): There is a motion on the floor. To the motion. Hon. Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: Could I perhaps ask Mr. McCallum to clarify something? I think Mr. Patterson maybe understood that the board of management, for instance, for the Stanton Yellowknife Hospital was a publicly elected board but I do not think it is. Could you please clarify that for Mr. Patterson as soon as you can get his attention?

THE CHAIRMAN (Mr. McLaughlin): Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, the question was presented to me, I believe, whether, upon having the responsibility for federal hospitals given to this government, I believed in having board of management look after the hospitals in the communities and I said yes, that is what we were already doing. Now in relation to the question that the Member asked, our boards of management are not publicly elected officials. They are selected within the community, but they are not publicly elected. I think I answered the question that was presented to me. My reply was in answer to the question whether I believed in the devolution of that. I said yes.

HON. ROBERT H. MacQUARRIE: I was just concerned there was maybe a gap in communication and I wanted that to be clearly understood. He knows very well. Fine.

THE CHAIRMAN (Mr. McLaughlin): Mr. Patterson, if I broadly interpret your motion it possibly could fall under this section of the budget we are discussing right now although, in the case of the fact, in taking over existing hospitals you might be looking at a public works activity in order to maintain these hospitals. Your motion reads "transfer of federal hospitals" which I take to mean the physical building itself, even when we do not own them?

MR. PATTERSON: I mean the physical plant and the operation as well. I mean hospitals in the widest sense, Mr. Chairman, in that motion.

THE CHAIRMAN (Mr. McLaughlin): That means including the building then?

MR. PATTERSON: I hope we get the building if we get the responsibility for running it.

THE CHAIRMAN (Mr. McLaughlin): We take it to understand that your motion is that this Assembly urge the Northwest Territories government and federal government, federal Department of National Health and Welfare, in discussing transfer of federal hospital services to the Northwest Territories government to devolve responsibility for management of hospitals in the Northwest Territories to publicly elected boards.

#### Accountability Of Hospital Administrators

MR. PATTERSON: Mr. Chairman, if I may speak to the motion, I think I was pleased to hear the Minister agree that hospitals -- the Northwest Territories government is committed to working toward management of hospitals by local boards. I recognize that negotiations and discussions are really hardly under way on this transfer of federal health services to the Northwest Territories government. But I am concerned that very early on in these discussions this Assembly should go on record as supporting the principle that a condition of our assuming responsibility for these hospitals is that they be managed by locally elected boards. I say this, Mr. Chairman, because the federal Department of National Health and Welfare is notorious in its hospitals for the absence of involvement even on an advisory basis of the people who receive the services, in the delivery of those services. This serious omission results in inadequate health services, notwithstanding the tremendous amount of money that is spent by the federal Department of National Health and Welfare on health services through its hospitals. There is no lack of money, but there is a great lack of accountability of the hospital administrators and even the professionals who work in the hospitals to the people who they serve.

This motion seeks to change the direction of responsibility for administering the programs in anticipation of negotiations and discussions between federal officials and territorial officials and also seeks to follow the model that has already been established with hospitals that are presently operated in the Northwest Territories. That is the purpose of the motion. I trust all Members can agree with the principle that those who receive the services should have control of the delivery of those services through hospital boards. Thank you.

THE CHAIRMAN (Mr. McLaughlin): Hon. Mr. MacQuarrie.

#### Appointed Versus Elected Boards

HON. ROBERT H. MacQUARRIE: I can certainly agree with the last principle that was enunciated by Mr. Patterson but there is one point I would like clarified and that is this motion also specifically calls for them to be operated by publicly elected boards. I do not necessarily have any objection to that at all,

and I may be wrong in this, but in my recollection even in the South I do not recall hospital boards being publicly elected and that is not to say they should not be. Maybe they should be, but it occurs to me there may be some very special and valid reasons as to why hospital boards, unlike school boards, are appointed rather than elected. If there is not any such good reason then I would be inclined to support the motion all the way. If there is some such good reason, I might consider supporting an amendment in that case. Could Mr. Minister give an answer to my question, or anybody else?

THE CHAIRMAN (Mr. McLaughlin): Hon. Mr. Braden.

HON. GEORGE BRADEN: Mr. Chairman...

HON. ROBERT H. MacQUARRIE: I asked the Minister first if he has an answer, please answer.

HON. ARNOLD McCALLUM: I do not think there is any real impediment to it. I think that it is a process of evolution in terms of it and that in effect is the way the ordinance was put together, but I know of no particular outstanding reason. It very well may be that what we are now involved with is simply a step toward the final evolution of publicly elected boards to look after a facility. I think when we were involved with putting our own particular facilities together that we felt that this was a move or one step in the gradual final viewpoint that local people should be operating medical facilities. So there is a legal impediment now, that is the ordinance itself, because it says they have to be appointed. There is input obviously from communities, but I can only answer the Member by saying that it was felt that this was an evolutionary step going to this and then there very well could be the eventuality of elected boards.

THE CHAIRMAN (Mr. McLaughlin): Mr. MacQuarrie, you have more on that?

HON. ROBERT H. MacQUARRIE: If Mr. Braden would like to answer...

THE CHAIRMAN (Mr. McLaughlin): Mr. Braden, did you want to answer Mr. MacQuarrie?

HON. GEORGE BRADEN: I wanted to ask a question.

#### Cost Of Electing Boards

HON. ROBERT H. MacQUARRIE: They have traditionally been appointed boards because they are trying to get certain expertise on the boards and it is not because they have had trouble getting people to serve on hospital boards. Never mind the public stumbling all over themselves to try to become elected board members. If that is the case, if those have not been reasons, then it perhaps seems that the only point that we might have to consider is the cost of electing boards right across the Territories rather than having them appointed. Perhaps that is not a particularly significant thing, but it may be a factor to consider.

HON. ARNOLD McCALLUM: Mr. Chairman, I would simply again say as the government began to take over the facilities we felt that we should be going through an evolutionary process. The election of board members, if that is the end result, could obviously be done with a minimum cost I would suspect during municipal elections, as are educational committees elected at that time. You know, I think it is pretty well open, but we felt that it was necessary to go through that particular step as we took over those facilities, as we developed new and different types of facilities such as the Fort Smith Health Centre which is a new concept. In Yellowknife there was a society. I think you paid one dollar to belong to this society. It was not a publicly elected group. You belonged to a society and then, if you were a member of the society you were given a vote but if you were not a member of the society you did not get a vote.

THE CHAIRMAN (Mr. McLaughlin): Hon. Mr. Braden.

HON. GEORGE BRADEN: I do not know if this is really relevant now, Mr. Chairman, but I was going to ask Mr. Patterson...

MR. PATTERSON: Speak up.

Changing Existing Legislation

HON. GEORGE BRADEN: Given what we have just been discussing, Mr. Patterson, would you be considering then an amendment to the existing legislation to achieve what you are talking about in the motion because it would appear that as the law is written we cannot accommodate what you are suggesting? That is all I have to say.

MR. PATTERSON: If I may answer the question, Mr. Chairman, I think changing the legislation would be an insignificant problem once we persuade the federal authorities to accept that as a condition which would attach to the negotiations surrounding the transfer of these powers. I think this Assembly would gladly make the necessary amendments to turn boards which are presently appointed into publicly elected boards if the federal Department of National Health and Welfare would agree to seeing that sort of devolution of power take place, that is, through the Northwest Territories government into the hands of local boards. The thrust of my motion is to try and get that position advanced in these negotiations. If our officials are successful and approval of this motion will give them, I hope, our blessing, then I am quite sure that changing the legislation to permit this possibility should be easily accomplished but I think that the horse has to come before the cart. Thank you.

THE CHAIRMAN (Mr. McLaughlin): Mr. MacQuarrie would like to hear the motion again and it is that this Assembly urge that the Department of Health and the federal Department of National Health and Welfare, in discussing the transfer of federal hospitals to the Northwest Territories government, devolve responsibility for management of hospitals in the Northwest Territories to publicly elected boards. Mrs. Sorensen is next.

MRS. SORENSEN: Thank you, Mr. Chairman. I just have a question for information's sake. It is my understanding that the Stanton Yellowknife Hospital was once a publicly run hospital, in other words, it had a publicly elected board and it was considered a city hospital. Now the hospital is government run with an appointed management board. Obviously it is a move that is in the opposite direction that Mr. Patterson has just been talking about and which his motion reflects. I wonder why Yellowknife, or the city of Yellowknife and the people who ran that hospital chose to go that route.

HON. ARNOLD McCALLUM: Mr. Chairman, as I indicated I could only speak in terms of the society. I cannot go back into the history of the beginning of that and maybe I could ask Mr. Parker to go back into it a little further than that. I can only draw from while I was here and I know there was a society that wanted out, the town, etc.

THE CHAIRMAN (Mr. McLaughlin): Mr. Commissioner.

History Of Stanton Yellowknife Hospital

COMMISSIONER PARKER: Mr. Chairman, just very briefly, the hospital was started jointly by the Red Cross Society and the mines, and then it fell to various levels of government to support the hospital as its operations evolved. It was operated by a hospital society which got the costs of its operations from the patients, from the mines and then from the federal government. The proportions changed over the years. The city, when it was still a town, was called upon to pick up its deficit a time or two and there was actually a mill rate established for one or two years for the hospital. As a matter of fact, interestingly enough, the then federal department for the North challenged the right of the municipality to designate funds for hospital uses. However, we did that.

As the strength of the territorial government grew, it became necessary for the territorial government to play a larger role in the operation of the hospital because the deficit was growing. Before medicare came in it became a municipal hospital, and it was a municipal hospital for several years. Then, the city decided that it was inappropriate for it to be even called a municipal hospital because it did not have the funds, it did not wish to put up the funds rather, to pick up any deficit. Since the territorial government became the agency that was, to an increasingly greater extent responsible for operations in the last two or three years, the negotiations were completed for it to be a territorial hospital. So, the evolution has been in that direction.

The hospital society operated it for many years under a contract with the city and then more laterally it operated it for the territorial government. However, that became inappropriate for the reasons that the Minister has stated, that it was a society which you had to pay a membership to join and when it became clear that it was a territorial hospital it became clear that it should have a territorial board, and the explanations from then on by the Minister have been very good. Initially at least the board has been an appointed board and that follows the legislation that is in place. From my own standpoint, I would think that as an evolutionary step we could move towards, and perhaps should move towards an elected board, much as has taken place in the education field.

#### Move In The Direction Of Elected Boards

One thing that you might do through your motion, and the motion covers the subject quite well, would be for when hospitals are taken over to ask the administration, and I think that is what the motion implies, to move in the direction of elected boards. If I could just add one further thing, I think it is important for the territorial government to gain control of hospitals from the federal government because that then means that this body, the Legislature, can give direction to the Executive Committee on how the hospitals are to be operated. You have stated today, or at least the mover of the motion has indicated a preference for the hospitals to be operated by locally elected boards. The territorial administration has indicated that it wishes the hospitals operated by local boards too, because we have in every case appointed local people to the boards; the boards of management which operate those hospitals. So, the only change really is going in the direction of having elected boards rather than appointed local boards.

THE CHAIRMAN (Mr. McLaughlin): Mr. McCallum, you had something a little earlier to say I think.

HON. ARNOLD McCALLUM: I think as the Commissioner has indicated that that may very well be done within existing legislation. We go to communities now to have representatives and maybe we go to communities and have communities say they want to have elected people, and it can be done in that particular time, even within it. It may also take the effect of changing the existing legislation, but I think it can be done either way. I would just want to make one comment, and it may be in the form of a question, Mr. Chairman, as to the motion itself, the part of when these facilities are transferred from the federal government to this government, we work towards having publicly elected local boards of management. Is that the wording?

THE CHAIRMAN (Mr. McLaughlin): Mr. Patterson can correct me if I am wrong, but from the looks of it, that is the sort of sequence of events that they would be transferred from the federal government to the territorial government and subsequently or possibly at the same time be devolved into publicly elected boards. Mr. Patterson.

Motion To Have N.W.T. Hospitals Managed By Publicly Elected Boards, Withdrawn

MR. PATTERSON: Mr. Chairman, if you will permit, I would like to withdraw my motion.

---Applause

The reason for that is that it has been pointed out to me that I have not fully considered the constitutional implications of the motion, in view of the great interest of native organizations in the area of health and their concern to include health in the subject of land claims negotiations. I would hate to, although I believe in local control of hospitals, I would hate to see a motion pre-empt the involvement of native organizations and the land claims process in future directions of health in the Northwest Territories and that is why I am withdrawing my motion. I apologize for any time I have taken up with this committee but I had not fully considered the implications of the motion and I am grateful that it was pointed out to me that it may have more implications than appears on the surface.

THE CHAIRMAN (Mr. McLaughlin): Thank you, Mr. Patterson. Recognizing the time is now 6:00 o'clock, if it is agreed by the Members; this committee will rise and report progress.

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. McLaughlin): Is that agreed?

---Agreed

MR. SPEAKER: The House will come to order. Mr. McLaughlin.

REPORT OF THE COMMITTEE OF THE WHOLE OF BILL 1-80(1): APPROPRIATION ORDINANCE, 1980-81

MR. McLAUGHLIN: Mr. Speaker, your committee has been considering Bill 1-80(1) and reports progress on that item.

MR. SPEAKER: Thank you. Mr. Clerk, are there any announcements and the orders of the day?

CLERK OF THE HOUSE (Mr. Remnant): Announcements. Wednesday, February 20, 9:00 a.m., Katimavik A, caucus meeting. At 10:00 a.m., Katimavik A, briefing, followed by a luncheon with representatives of the Department of Indian Affairs and Northern Development. Thursday, February 20, caucus meeting, 9:00 a.m., Katimavik A followed at 10:00 a.m. by a briefing and subsequent luncheon with the Northwest Territories Science Advisory Board.

ITEM NO. 10: ORDERS OF THE DAY

Orders of the day, February 20, 1980, 1:00 o'clock p.m., at the Explorer Hotel.

1. Prayer
2. Oral Questions
3. Questions and Returns
4. Petitions
5. Tabling of Documents
6. Reports of Standing and Special Committees



7. Notices of Motion
8. Motions: Motion 18-80(1)
9. Consideration in Committee of the Whole of Bills, Recommendations to the Legislative Assembly and Other Matters: Bills 1-80(1), 18-80(1)
10. Third Reading of Bills
11. Assent to Bills
12. Orders of the Day

MR. SPEAKER: Thank you. This House stands adjourned until 1:00 o'clock p.m., February 20, 1980, at the Explorer Hotel.

---ADJOURNMENT

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