

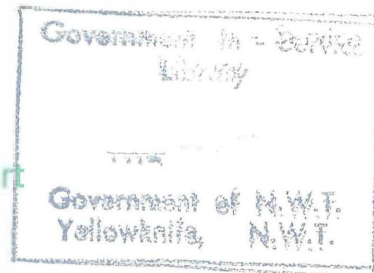


LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES  
**DEBATES**

2nd Session

9th Assembly

Official Report



**FRIDAY, FEBRUARY 29, 1980**

**Pages 933 to 981**

Speaker: The Honourable Robert H. MacQuarrie, M.L.A.

# LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

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YELLOWKNIFE, NORTHWEST TERRITORIES

FRIDAY, FEBRUARY 29, 1980

MEMBERS PRESENT

Mr. Appaqaq, Mr. Arreak, Hon. George Braden, Hon. Tom Butters, Mr. Curley, Ms. Cournoyea, Mr. Fraser, Hon. Arnold McCallum, Mr. McLaughlin, Hon. Robert H. MacQuarrie, Hon. Richard Nerysoo, Mr. Noah, Mr. Patterson, Mr. Pudluk, Mr. Sayine, Mr. Sibbeston, Mrs. Sorensen, Mr. Stewart, Mr. Tologanak, Hon. James Wah-Shee

ITEM NO. 1: PRAYER

---Prayer

SPEAKER (Hon. Robert H. MacQuarrie): By adopting Motion 23-80(1) this House agreed to extend its sitting hours at this session and authorized me to set the following hours proposed. Therefore, right at this moment I am suggesting that in addition to the regular sitting hours this House sit from 9:30 a.m. to 11:30 a.m. on Tuesday, March 4th. There are other plans as well for additional sittings, but I would like the opportunity at caucus on Monday to discuss those with you first, so the proposal as it stands now is that we will sit Tuesday morning, 9:30 a.m. to 11:30 a.m., in addition to the regular sitting hours on that day. Some of the additional proposed times which Members may wish to begin at least thinking about would be from 9:30 a.m. to 11:30 a.m. Thursday morning, March 6th. There would be a problem there in that we have already scheduled Esso Resources. We are checking to see whether their briefing and luncheon could be deferred until Friday, March 7th, but at any rate that is one date for you to think about. Another is Saturday, March 8th from 1:00 p.m. until 6:00 p.m.; Monday, March 10th, 9:30 a.m. to 11:30 a.m.; Tuesday, March 11th, 9:30 a.m. to 11:30 a.m.; Thursday, March 13th, 9:30 a.m. to 11:30 a.m.; and Saturday, March 15th, 1:00 p.m. to 6:00 p.m. Now, the only definite date is next Tuesday, March 4th, from 9:30 a.m. to 11:30 a.m. That is scheduled as of now. The others are merely proposals which we will discuss further on Monday morning.

Item 2, oral questions. Mr. Patterson.

MR. PATTERSON: No.

MR. SPEAKER: Oral questions.

Item 3, questions and returns.

ITEM NO. 3: QUESTIONS AND RETURNS

Are there written questions? Mr. Curley.

Question 89-80(1): Killing Of Polar Bear, Wager Bay

MR. CURLEY: Mr. Speaker, these are questions addressed to the Minister of Renewable Resources. Would the Minister inform the House of the outcome of his department's inquiry into the killing of a polar bear at Wager Bay during the polar bear tagging operations in the fall of 1978 and would the Minister table in the House all reports pertaining to the inquiry, including the report of the wildlife officer/biologist, Mr. Furnell, relating to this incident?

MR. SPEAKER: Thank you. Other written questions? Returns from Ministers.  
The Hon. Mr. Butters.

Return To Question 57-80(1): NCPC Rates, Pond Inlet

HON. TOM BUTTERS: Mr. Speaker, Question 57-80(1), asked by Mr. Evaluarjuk on February 14th, relative to NCPC rate increases. It is answered in the following manner:

NCPC has filed a rate proposal with the Public Utilities Board for new rates to become effective April 1, 1980. In summary the following increases have been proposed by NCPC:

1. The minimum charge for a commercial service will increase from \$15 to \$20 for all commercial customers in the Northwest Territories.
2. The rate for municipal street lighting will be increased by six per cent throughout the Northwest Territories.
3. The rate to Plains Western Gas and Electric Co. Ltd. will be increased by nine per cent.
4. The mines in Yellowknife will experience rate increases of between nine and 28 per cent.

The Public Utilities Board has been aware of Mayor Sangoya's concerns and will be taking them into account in their review of the rate application. As a matter of information, and I have the proposed rates for Pond Inlet in front of me, there is no proposal to increase costs to any domestic consumer and the only increase to commercial consumers would be a five dollar increase in the minimum bill, which the majority of commercial customers would not be concerned with as they consume power in excess of the monthly minimum. The six per cent increase in street lighting is projected to cost the hamlet an additional \$300 per year and sir, I would submit with that return the schedule that was referred to.

MR. SPEAKER: Thank you, Mr. Butters. Just before proceeding, I am sure hon. Members would want me to recognize that in the House at the moment there is a gentleman who formerly represented the constituency of Central Arctic, Mr. Billy Lyall. Would you please stand to be recognized?

---Applause

Other returns from Ministers.

Item 4, petitions.

Item 5, tabling of documents.

Item 6, reports of standing and special committees.

Item 7, notices of motion.

ITEM NO. 7: NOTICES OF MOTION

The hon. Mr. Curley.

Notice Of Motion 28-80(1): Power To Make Bylaws Regarding Importation Of Dogs

MR. CURLEY: Mr. Speaker, I wish to give notice that on Monday, March 3rd, 1980, I will move a motion that this Assembly recommend to the administration to bring forth appropriate legislation at the next session empowering municipal councils to pass bylaws regulating the importation of dogs to the communities having regard to the sex, breed, size and weight of the dogs. Thank you.

MR. SPEAKER: Thank you, Mr. Curley. Other notices of motion?

Item 8, motions.

ITEM NO. 8: MOTIONS

Motion 26-80(1), Inuit Tapirisat of Canada, Nunavut, Mr. Patterson.

MR. PATTERSON: Mr. Speaker, I apologize for this late notice, but I do wish to amend the first "be it resolved" clause on page two and I have circulated an amendment which I will read when I read the motion. It is a slight amendment.

MR. SPEAKER: What I would like to point out of course, is that it is not a motion yet. It is a notice of motion so what we would like to do is not amend it. We would like to substitute a new clause for the one that was originally there and, of course, in order to do that, there would have to be unanimous consent. That would be one way to do it or another would be to proceed as you had intended and then have someone move that amendment. Would you like me to ask first whether there would be unanimous agreement to substituting that clause for the one that is in the motion, Mr. Patterson?

MR. PATTERSON: Yes, I will take a chance, Mr. Speaker.

MR. SPEAKER: I see. You are concerned there may be a problem. Yes, I see what your concern is. I will just check that out. Yes, it is not a risk in that sense, Mr. Patterson. In other words, I will ask if there is unanimous agreement for you to substitute one for the other. Should that fail you can proceed with your original motion and have someone whose ideas are amenable to your own introduce that amendment once the motion is on the floor. Therefore, does Mr. Patterson have unanimous consent to substitute the "be it resolved" he sent around latterly, for the first "be it resolved" in his motion?

SOME HON. MEMBERS: Agreed.

---Agreed

MR. SPEAKER: All right, you may proceed with the motion, Mr. Patterson, using your new clause.

Motion 26-80(1): Inuit Tapirisat Of Canada, Nunavut

MR. PATTERSON: Thank you, Mr. Speaker, and thank you, hon. Members. I will read the motion:

WHEREAS Inuit Tapirisat of Canada has developed a position on political change in the Northwest Territories that contemplates the creation of a new Nunavut territory;

AND WHEREAS this council recognizes the creation of Nunavut to be a serious option worthy of careful consideration by this Assembly in its deliberations for political development in the Northwest Territories;

AND WHEREAS Inuit Tapirisat of Canada speaks for the Inuit of the Eastern and Central Arctic in negotiating matters of aboriginal rights, also known as land claims issues, with the Government of Canada;

AND WHEREAS Inuit Tapirisat of Canada seeks to recommence negotiating matters of aboriginal rights with the Government of Canada without prejudicing its commitment to Nunavut;

AND WHEREAS this Assembly is interested in supporting Inuit Tapirisat of Canada and other native organizations in negotiating matters of aboriginal rights with the Government of Canada;



Implications Of Deferment

However, Mr. Speaker, I would want to be careful to ask Members to consider the implications of deferring this motion. Now, first of all, we had ITC here just last week. They made what all Members agreed was a very impressive and reasonable presentation. All Members expressed no difficulty expressing the assumptions that they wished us to make. All Members congratulated them on their presentation and, in fact, we gave them such an encouraging response that there was another motion of confidence or solidarity or expression of support with ITC which spontaneously came out on the floor concerning their legal costs in Baker Lake. Now...

HON. TOM BUTTERS: To the motion.

MR. PATTERSON: ...legal costs to the people of Baker Lake. Now, Mr. Speaker, I wonder what ITC is going to think about all these expressions of support suddenly turning into a deferment of a very specific motion.

MR. SPEAKER: Excuse me, Mr. Patterson, I would have to agree the motion you just referred to was to support the people of Baker Lake and it is not relevant in this argument at the present time.

MR. PATTERSON: Mr. Speaker, this motion has nothing to do with this Assembly's position on its relationship to the federal government. This motion concerns our position...

MR. FRASER: To the motion.

MR. PATTERSON: ...in relation to ITC. Therefore, I fail to see why we should have to wait until the sessional paper discussion takes place. Mr. Speaker, ITC is about to recommence land claims negotiations. They asked for our support. The sessional paper itself which we agreed to be guided by, Mr. Commissioner told us it would be a blueprint for action. The Hon. Mr. MacQuarrie suggested that it could be a guideline for action until it was debated. The only reason that paper was deferred was because it involved some weighty matters. It involves the creation of a new ministry. It involves the resurrection of the land claims secretariat. It is not a small point such as I wish to suggest. My point in this motion is much simpler, Mr. Speaker, and we do not need time to consult our constituents. Members spoke confidently to ITC just last week saying, "We support what you are saying. We are impressed with your presentation." Many Members said "We see no difficulty in making certain assumptions that you suggest." There were five of them. We do not need time to consult our constituents or if we do need time, then I presume some Members might have changed their attitude towards ITC in the matter of a few short days. I do not think that is the case. I think the deliberations on the sessional paper have coloured our perception of this motion, Mr. Chairman.

Agreement On Earlier Controversial Paper

Quite frankly, I am disappointed that some Members seem to feel that a motion, this motion to defer was in any way a condemnation of the paper or in any way a criticism of the paper. We deferred another controversial paper in the past in our fall session which I think was a strong criticism of the previous direction, but there were no such sentiments or few such sentiments if they were expressed, expressed by this Assembly. I for one, would like to say that the fundamental tone of that paper which was that political development and aboriginal rights are parts of one issue, is a sentiment with which I am in perfect agreement and I think all Members are in perfect agreement. The unity committee has suggested this in their approach and all I am asking, Mr. Speaker, is that we recognize that assumption with ITC. They simply want to have that part...

MR. SPEAKER: Slow down a little bit, please, Mr. Patterson.

MR. PATTERSON: They certainly want to have number three on page three approved and I would suggest, Mr. Speaker, that if this House defers this motion it will indicate we are not even agreed that aboriginal rights and constitutional development are part of a single issue. Surely we can all agree on that. It is one of the best things in the paper. I am glad it was said. It is long overdue. Let us now send it to Ottawa without any hesitation. I do not like to be part of any move that would seem to express hesitation. This is a clear issue. Nunavut is a possibility, that is all we are saying. The Assembly in approving this motion is making no assumptions or is not binding itself in any way. The motion says, "This Assembly reserves the right to reserve its own position..."

MR. SPEAKER: Slower.

MR. PATTERSON: The motion itself says "That this Assembly reserves its own position on the creation of Nunavut to a later date." We are not making any precedents here, Mr. Speaker. We are just trying to give motion of support to ITC in negotiations which are about to commence. This is urgent. I will not agree to a delay in any way. The problem with ITC, that ITC is having is, that the federal government is trying to confine land claims discussions to land claims issues and are not recognizing the political and constitutional aspects. Surely all Members of this House can agree that, of all things, that is one matter which we can, without hesitation say, "Yes, ITC, if that is the assumption you want to make we agree with it because we think constitutional development is part of land claims." That is all, Mr. Speaker, this motion asks to do. It is not a weighty matter...

MR. SPEAKER: You are going too fast, Mr. Patterson, and also I find the argument you are putting most recently is in support of your motion and that is not what I want. It is only a question of deferral.

#### Willingness To Speak Out In Support Of ITC

MR. PATTERSON: Mr. Speaker, the motion to defer the sessional paper was only for the purpose of further discussions with constituents. The reaction of all Members of this Assembly last week to ITC's presentation shows that they are willing to speak out publicly in support of ITC without the need to consult with their constituents. Otherwise that discussion would have been deferred or delayed. We were ready then. We should be ready now. Thank you, Mr. Speaker.

MR. SPEAKER: Thank you, Mr. Patterson. Is there other comment on the motion to defer? Mr. Curley.

MR. CURLEY: Thank you, Mr. Chairman. The motion to defer, as far as I am concerned is only a matter of retaliating to the Eastern Arctic for the motion that was originally...

SOME HON. MEMBERS: Shame, shame!

MR. CURLEY: Not according to me. It states "I move the motion to defer in order," but it was the hon. Member from Hay River who moved to defer, not me. Mr. Speaker, the implication is at stake here with the role of the unity committee. If the Minister succeeds in passing the motion to defer on the question of ITC's assumptions about Nunavut, then I wonder really, Mr. Speaker, what the role of the unity committee is? It has already made the assumption that the unity committee is to look into the whole question of political development. The motion to defer is very specific that it would create some implication to the federal negotiations with ITC which is none of this House's business. It has no direct mandate from the federal government to negotiate with ITC so on that basis only I will not support the motion to defer but



would wish to encourage all Members that we discuss the motion and not create any further delays because we have already supported the role of the unity committee which also has to look into the whole question of the political development, not so much the problems with the aboriginal issue. Thank you.

MR. SPEAKER: Thank you, Mr. Curley. Other debate on the motion to defer?  
Hon. Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Speaker, I simply want to voice approval of the motion to defer and I think I would just like to make one comment. I do not think a motion of deferral at this time is in any way a condemnation as was suggested earlier. I would suggest, or submit to you, Mr. Speaker, that the motion of deferral of the original motion, Motion 26-80(1), in fact, can be made on another basis if Members are having a little bit of concern about people of the committee or the Assembly going back to it. I think the mover of the motion would recognize himself because of his hesitancy in reading the resolve parts of the motion that, in point of fact he had some kind of question as to what the resolution was saying and I submit to you, sir, that in the first "be it resolved", the one I will say graciously we allowed him to put in at this particular time, the resolution says "Be it resolved that this Assembly approve Inuit Tapirisat of Canada in making the assumption that the creation of Nunavut is a serious option worthy of careful consideration." An option to what it does not say. So as to expedite negotiation matters of aboriginal rights between ITC and the Government of Canada.

MR. PATTERSON: The option is to split the Territories.

HON. ARNOLD McCALLUM: The motion, Mr. Speaker, I say to you, does not indicate what it is an option to. I say, Mr. Speaker, I suggest as well to you, the Member had some hesitancy in putting forward his motion as well. Not that he was waiting for translation to catch up, but he questioned within himself whether in fact...

MR. SPEAKER: Mr. McCallum, I believe that would be called an unavowed motive and you are not allowed to ascribe such a motive to an hon. Member. Are there other comments on the motion to adjourn this debate? Mr. Fraser.

MR. FRASER: Thank you, Mr. Speaker. As a Member of the unity committee the deferral of this motion I feel would be of benefit to this Assembly. We have a meeting with ITC, I think in late March, and we could maybe discuss this motion with them, and possibly make some changes if necessary or bring in some more detailed recommendations from ITC. I do not think the deferral means that the paper is gone completely, it can come in at another session, maybe it can come in later when the unity committee comes in with their recommendations after meeting with ITC. However, Mr. Speaker, I think at this time I will vote for deferral of this motion until we have had a chance to talk to the ITC in late March.

MR. SPEAKER: Thank you, Mr. Fraser. Is there any other comment on the motion to adjourn? Ms. Cournoyea.

MS. COURNOYEA: Mr. Speaker, the motion to adjourn I believe at this time, would be the best thing to do for the sake of Nunavut. In the past I have seen many decisions being made because people really do not know what they are talking about and Mr. Patterson, on your motion, I know what you are talking about but there are many people here who need the deferral to consider what the motion really is.

SOME HON. MEMBERS: Hear, hear!

MS. COURNOYEA: I do not feel proud to hear people say hear, hear, on that because we all know what Nunavut means because it has been on the table a long time. I would prefer the deferral because I feel if we do not get that and go to the motion it will be defeated because of the situation that is here today. I am sorry to say that but I advise for the deferral for the sake of the motion.

MR. SPEAKER: Thank you, Ms. Cournoyea. Is it a point of order or privilege, Mr. Patterson?

MR. PATTERSON: I think it is a point of privilege, Mr. Speaker. I rise regrettably to withdraw my motion. The reason I do that, Mr. Speaker, is that I do not think...

MR. SPEAKER: Before you give your reasons I would have to see, since there is another motion on the floor, if it is in order for you to withdraw it. Just a moment and I will check that out.

As I suspected we had the other motion on the floor and it must be dealt with first. So, the only way, if hon. Members were agreed, those who moved the motion to adjourn, mover and seconder, to withdraw that motion on the understanding that you and the seconder of your motion would later withdraw yours, and of course I am not in any position to suggest to them they do that, that would be entirely up to Mr. Wah-Shee and Mr. McCallum, as to whether or not they were willing to withdraw the motion to adjourn the debate.

SOME HON. MEMBERS: Question.

MR. SPEAKER: Mr. Wah-Shee, to that point.

HON. JAMES WAH-SHEE: Mr. Speaker, I prefer not to withdraw my motion.

MR. SPEAKER: You need say no more, Mr. Wah-Shee, and that is it. We will proceed with the motion to adjourn.

SOME HON. MEMBERS: Question.

MR. SPEAKER: The question is being called on the motion to adjourn the debate on Motion 26-80(1). Are you ready for the question? Mr. Patterson.

MR. PATTERSON: I would like to request a recorded vote.

MR. SPEAKER: Are you ready for the question?

SOME HON. MEMBERS: Question.

MR. SPEAKER: Would you read your motion again or do you have a copy of the motion to adjourn, Mr. Clerk?

CLERK OF THE HOUSE (Mr. Remnant): No, sir.

MR. SPEAKER: Do you have a copy there? Please read it. Duly moved and seconded that...

CLERK OF THE HOUSE: ...the debate on Motion 26-80(1) regarding Inuit Tapirisat of Canada, as moved by the hon. Member from Frobisher Bay be adjourned until after the sessional paper on aboriginal rights has been debated by this House.

Motion To Adjourn Debate On Motion 26-80(1), Carried

MR. SPEAKER: A recorded vote was called for. Those who are in favour of the motion to adjourn the debate on Motion 26-80(1), please rise and remain standing until the Clerk has called your name.

CLERK OF THE HOUSE: Mr. McLaughlin, Mr. Stewart, Mr. McCallum, Mr. Fraser, Mr. Nerysoo, Mr. Butters, Mr. Sayine, Mr. Sibbeston, Mr. Wah-Shee, Mr. Braden and Mrs. Sorensen.

MR. SPEAKER: Those who are opposed to the motion to adjourn the debate on Motion 26-80(1), please stand and remain standing until your name is called by the Clerk.

CLERK OF THE HOUSE: Mr. Arreak, Mr. Patterson, Mr. Pudluk, Mr. Appaqaq, Mr. Tologanak, Mr. Noah and Mr. Curley.

MR. SPEAKER: Abstentions?

CLERK OF THE HOUSE: Ms. Cournoyea.

MR. SPEAKER: The motion to adjourn is carried and therefore debate on Motion 26-80(1) is adjourned until such time as debate takes place on the sessional paper.

---Carried

Have you a point, Mr. Curley?

MR. CURLEY: On a point of privilege, I would like to announce that I will no longer be serving on the unity committee at this time or the Members' Services Board and the striking committee will have to find a replacement for me. Thank you.

MR. SPEAKER: Are there other motions? Motion 27-80(1) on the Workers' Compensation Board. Mr. Stewart.

MR. STEWART: A point of privilege. I do not think all Members voted, I do not think you called those Members who did not vote either yea or nay.

MR. SPEAKER: You are correct and I am very sorry on that. With recorded votes I must call abstentions as well and not everyone voted on the motion to adjourn. Would those who abstained please stand and have you named called by the Clerk?

CLERK OF THE HOUSE: Ms. Cournoyea.

MR. SPEAKER: Thank you, Mr. Clerk, and I would ask that name be placed in the appropriate position on the vote.

Motion 27-80(1), Workers' Compensation Board. Mr. McLaughlin.

Motion 27-80(1): Workers' Compensation Board

MR. McLAUGHLIN: Thank you, Mr. Speaker:

WHEREAS the terms of appointment of all members of the Northwest Territories Workers' Compensation Board are due to expire in 1980;

AND WHEREAS it is desirable that areas of the Territories not now represented on the board be so represented;

NOW THEREFORE, I move, seconded by the hon. Member from Mackenzie Great Bear, that this Assembly recommend to the Commissioner that:

- (a) J.D.C. MacLean be reappointed as chairman for a term of four years, and;
- (b) Messrs. A.W.R. Hettrick, Colin Adjun, W. Berezowski, D. Johnston and C. Lambert be reappointed for further terms of two years each;

And further that the Workers' Compensation Board be increased in size by the appointment of two additional members.

MR. SPEAKER: Duly moved and seconded.

SOME HON. MEMBERS: Question.

MR. SPEAKER: The question is being called. Are you ready for the question?

SOME HON. MEMBERS: Question.

MR. SPEAKER: It has been duly moved and seconded, and I think perhaps in view of the fact that the motion was just read you would not want me to read it again in that case. Are you ready for the question?

SOME HON. MEMBERS: Question.

Motion 27-80(1), Carried

MR. SPEAKER: Those in favour please indicate by raising your hands. Those opposed? The motion is carried.

---Carried

Other motions. Is it agreed that we now resolve into committee of the whole?

SOME HON. MEMBERS: Agreed.

MR. SPEAKER: Item 9, consideration in committee of the whole of bills, recommendations to the Legislative Assembly and other matters.

ITEM NO. 9: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS, RECOMMENDATIONS TO THE LEGISLATIVE ASSEMBLY AND OTHER MATTERS

This House will now resolve into committee of the whole to consider those matters on the order paper, with Mr. Tologanak in the chair.

---Legislative Assembly resolved into committee of the whole for consideration of Bill 1-80(1): Appropriation Ordinance, 1980-81, with Mr. Tologanak in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 1-80(1): APPROPRIATION ORDINANCE, 1980-81

Department Of Education, O And M, Vocational Education

THE CHAIRMAN (Mr. Tologanak): We are in the estimates under vocational education, page 15.05, O and M, in the amount of \$3,796,000. Mr. Patterson.

MR. PATTERSON: Mr. Chairman, I have a motion that I circulated yesterday concerning the teacher education program. May I proceed?

THE CHAIRMAN (Mr. Tologanak): Go ahead.

Motion Recommending Changes To TEP

MR. PATTERSON: I trust all Members have a copy. The motion reads: That this Assembly urges the administration to provide immediate and longer term assistance to the teacher education program in order that TEP will provide adequate training for graduates so that they will have the ability and confidence to teach using their native language as a medium of instruction and specifically that the administration consider making the following changes in the teacher education program:



1. The addition, in the coming year, to the teacher education programs in the Northwest Territories of at least one instructor who is expert in the Inuktitut and Dene languages in the Northwest Territories;
2. The addition of a full time qualified expert in cross-cultural learning in the coming year to aid all instructors at the Fort Smith teacher education program to reorganize their curricula so that all subjects can be adapted to native language instruction;

Could I delete the word "qualified"? Just make that "The addition of a full time expert...", Mr. Chairman.

3. Increasing the training given through TEP after graduation and as soon as possible through a series of on-the-job in-service modules, as well as summer conferences aimed at native language curriculum development, incorporation of research findings, and continued emphasis on techniques and aids to teaching first and second languages;
4. The addition, in the future, of a third year in the teacher education program in the Northwest Territories to allow strong emphasis in the entire program on instruction in native languages, including such subjects as: A rationale for bilingual education, Dene and Inuit history, social, cultural and political development, linguistics, grammar and literacy, educational psychology for Inuit and Dene children, survey of language situations in the Northwest Territories, the teaching of reading, science, mathematics, social studies and writing using native languages as a medium of instruction, teaching native languages and similar subjects;

And that the administration report progress at the next session.

THE CHAIRMAN (Mr. Tologanak): To the motion. Mr. Patterson.

#### Death Of Native Languages

MR. PATTERSON: Mr. Chairman, I fear that I have been talking about language far too much in the last several days. Some Members may think I am obsessed with language. I may be obsessed with language. Mr. Chairman, the reason I am is that I am convinced that unless we do something we are presiding over the death of native languages in the Northwest Territories. I am very concerned about the lack of emphasis that has been given in this direction to date. We ask why are TEP graduates not staying in the schools? Part of the reason I believe, Mr. Chairman, is that they are carrying the whole burden themselves for the implementation of the native language policy which was placed in the Education Ordinance by foresighted legislators. They are carrying the whole weight for that. Now it is difficult enough, Mr. Chairman, to be a first year teacher with only two years of training. It is difficult enough to be a first year teacher in the English language, especially if it is your second language, but it is incredibly more difficult if one is expected to teach in one's native language according to the directions of our ordinance without more than they have been getting to date.

Point number one, getting an expert in language instruction, expert in languages into the TEP programs. I do not mean to criticize the administration too much because I should point out that this, in fact, is what will be done in coming years. I do not feel that we should not hesitate to approve this motion though as a way of saying, "This is the right direction. We support this as an urgent priority." I do not see any reason why it should not be in there, even though I am pleased to learn that it will be done.



Secondly, I have suggested that there needs to be an expert in cross-cultural learning in the Fort Smith program in the coming year. It is not enough, Mr. Chairman, to expect a language teacher and a person who has the ability in the Dene languages to, unaided, meet the challenge of trying to permeate native language instruction in the TEP program in Fort Smith. There needs to be another program which can assist the native language instructor. Who are they going to put there? There needs to be someone to change the direction, to move TEP away from what it is now which is a good short lesson, relatively compact, an intense two year course which leaves the graduates with the ability to teach in the English language but they do not have the confidence or the ability to teach in native languages. They need more support. They need more confidence. They need more attention. This is a reason why they are not staying in the job.

#### Research In Unknown Areas

Finally, I have suggested that they be given on-the-job training and other forms of training after graduation because my other motions, if accepted, will start us in a direction of doing research in areas that we do not know anything about. I mentioned in my previous motion, research on educational psychology in native children, an area we do not know anything about. There is an article in the current "Aurora" publication of the NWTTA, Northwest Territories Teachers' Association, which says...

THE CHAIRMAN (Mr. Tologanak): Mr. Patterson, you are speaking a little too fast for our interpreters.

MR. PATTERSON: I am sorry, Mr. Chairman. I tend to get emotional about these issues. I was saying that the TEP graduates need support after graduation so that they can learn the fruits of the research program, which I hope will be instituted as a result of my earlier motions. A recent article in the "Aurora" publication by an educational psychologist suggests that we do not even know yet what is the best year in which to introduce English language instruction to those students who come to school with a native language as the first language. Our ordinance says kindergarten and the first couple of years. We do need to know enough about the psychology of learning of our native children to know exactly when is the best time. This research will progress and there has to be a way of making the TEP graduates, through in-service training, aware of the fruits of this research.

Another aspect of research, which we hope will go on through the urging of an earlier motion, is tapping the wisdom of the older people, turning their wisdom and knowledge into curriculum materials. The TEP graduates have to get together to work on curriculum development and, Mr. Chairman, this is also a part of recognizing that what they are doing is important. It will encourage their morale. AVTC, the Adult Vocational Training Centre, is not used in the summer. Perhaps that would be a place for summer courses for TEP graduates in this area and the same in the Frobisher Bay program.

#### Third Year In TEP

In the long run, Mr. Chairman, I suggest that consideration should be given and it is only consideration -- the whole motion only asks the Executive to consider these options -- consideration be given to the addition of a third year to try and give the TEP graduates more knowledge, rationale, more awareness of the significance of language instruction and the importance which this Legislature attaches to native language instruction. I am convinced from talking to officials of the TEP program in Fort Smith and in Frobisher Bay that this process must not be rushed. If we were to start a third year next year, many graduates in the program right now, would perhaps become discouraged and would feel that this is too much. In the long run I think we have to give serious consideration to giving them the extra qualifications they need. We will, accordingly, have to consider giving them more money and more status within the whole certification system, but those are all unwritten assumptions of the possibility of the third year program.

Mr. Chairman, I know some Members think that I am overemphasizing language, but I ask all Members to consider this: When you see children who are playing in the streets and in Frobisher Bay, children play hockey at all hours of the day and sometimes the night, in all kinds of weather. Listen to the language they are using when they are playing. If they are using, as they do universally in Frobisher Bay still, if they are using the Inuktitut language, or Dene languages and children in many communities in the Mackenzie Valley, perhaps even more so than four or five years ago, some people say, are using the native languages as their first languages; those children must have instruction in native languages if they are going to learn anything, if they are even going to learn how to think, Mr. Chairman.

This is why the TEP program is important and native language education in the TEP program is important and in emphasizing this, this Assembly will be recognizing that is the only way in the long run that we are going to solve all the problems of cultural inclusion, curriculum development, it is through the TEP graduates. I would like to see more people in TEP, but I think we have to start where we are and give those people who are here now the confidence and the ability to teach in native languages and they have not been getting that support to date. That is what this motion is all about. Thank you, Mr. Chairman.

THE CHAIRMAN (Mr. Tologanak): Thank you, Mr. Patterson. To the motion. Mr. Appaqaq.

#### Inuit Children Forgetting Native Language

MR. APPAQAQ: (Translation) I am going to just say a short comment. To the motion, I am going to be supporting the motion. It should be considered by the Assembly. I understand what is going on right now. I have experienced the children beginning to forget their language. I feel that this motion Mr. Patterson is making should be considered very carefully in the near future. I have always tried to say to the children that they should be speaking their mother tongue but I have not been very good at trying to express myself to them. They answer me in English when I say something to them. This has been talked about a lot of times, but they are all going to forget their native language and we should realize this right now. I know that the future education program in Fort Smith, the students who go over there to the program sometimes when they come out of there or even before they go there, do not even know how to put English into Inuktitut. This is what we are experiencing. We are beginning to experience it now, that the Inuit children cannot speak Inuktitut any more. Thank you.

THE CHAIRMAN (Mr. Tologanak): Any further discussion on the motion? Hon. Mr. Butters.

HON. TOM BUTTERS: Mr. Chairman, just to thank the hon. Member for the motion and his most excellent substantiation of its need. I think that as he mentioned, the department is moving generally in a direction he has outlined. We may not be moving with the speed with which Members would wish, but I think there is no argument as to the direction. I suggest that we will be able to, when reporting progress, give some indication that we are moving along the road that he has laid before us.

#### Money For Research On Cognitive Learning Skills

I would like to just use this opportunity to indicate to the committee and to the hon. Member for Frobisher Bay, that when he raised the matter of the cognitive learning skills of native students in the Northwest Territories. I must admit it is a subject I am not very aware of -- but I did make some calls to Ottawa to attempt to determine just how much work has been done, or is

being done in this area. It would appear there is research money within the federal department which somehow can be tapped for this use and in this case has been tapped for such use at the request of Northwest Territories educators. I have here a telex I just received this morning which may be of some interest. "There is a study being done now at Carleton University by J. DeVries, co-ordinated by George Lerch of DINA on development of the methodology for determination of the linguistic ability of native school children in the Northwest Territories." I am advised I will get a copy as soon as it is available. I think it is still under production and we will do everything we can to obtain a copy as quickly as we are able.

---Applause

THE CHAIRMAN (Mr. Tologanak): Any further discussion before I call the question?

SOME HON. MEMBERS: Question.

Motion Recommending Changes To TEP, Carried

THE CHAIRMAN (Mr. Tologanak): The question being called. All those in favour of the motion please indicate so by raising your arm. Opposed? The motion is carried.

---Carried

Now, we return to page 15.05, O and M, vocational education, to the tune of \$3,796,000. Is it agreed? Mr. Curley.

MR. CURLEY: I have one question relating to that, for Mr. Butters. Could the Minister tell me whether or not he has any plans within the near future or say within the next five years to expand the vocation centres in the Northwest Territories and if there are any plans, is there a specific area they plan to deal with an additional centre for vocational training?

THE CHAIRMAN (Mr. Tologanak): The Hon. Mr. Butters.

HON. TOM BUTTERS: Mr. Chairman, from my own point of knowledge I am aware that Members representing isolated communities have, in the past, and probably still express dissatisfaction with having to see their constituents travel so far from home for vocational education. The government has recognized that, as has the AVTC with the creation of an extension program with itinerant teachers, I believe travelling into the communities too, and wherever possible to provide on-the-job training in the communities. Having said that I realize I have not answered the hon. Member's question.

There has been and continues to be a request from the various areas for vocational training in regions, in the Keewatin, in the Delta and probably in Baffin. I think the government recognizes that those exist and would examine each one positively, based on the cost factors and the number of students that would be available to receive such a service. I personally would like to see decentralization occur but I am not necessarily speaking for the department.

THE CHAIRMAN (Mr. Tologanak): Mr. Curley.



Inuit Students In Fort Smith

MR. CURLEY: Mr. Speaker, it is not enough these days for the government to just be aware of the problems and not do anything about them. I am concerned because we have a number of Inuit people in Fort Smith at this particular time, and I talked to them on the phone and frankly, they are not very impressed with staying there for many reasons. One is that the kind of course that is given them is just putting in time as far as they are concerned, but it is important all right that the department be able to provide them with a certificate if they put up with eight weeks of training there. However, the information that has been given to me is that that is about all they are doing and some students are falling asleep while attending there. I really wonder whether that kind of expense is worth spending at all for bringing people.

I realize it is important for the record to say that so many students passed through that centre say at Fort Smith, but I am fed up with seeing other regions or vast areas like the Baffin region, the Keewatin region or the Central Arctic being ignored. I would support any vocational training centre being built in those areas and I would even encourage the people from Yellowknife to travel over there, for not only the people from this area there are people who take advantage of those centres. I would like to ask the administration or the department to seriously review regional centres, vocational centres and take some action and plan a recommendation to the Legislative Assembly if need be, because I for one will never, at least not this time, approve, or would object to any plans to build any extension in this part of the area until the other regions have been given an opportunity. Thank you.

THE CHAIRMAN (Mr. Tologanak): Hon. Mr. Butters.

HON. TOM BUTTERS: Just to say again that the department recognizes the desire for such training as close to home as possible and does have a very active extension program. I would like to comment just briefly on the situation that could occur in the Keewatin. Members will recall that yesterday when the Commissioner was speaking relative to the provision of a high school in the Keewatin that he indicated he would urge on me and my staff an action approach to achieving that end. In the planning for such a high school, obviously where students are coming into one of the Keewatin centres, there would be hostel arrangements associated with such a facility and the possibility would be very, very seriously looked at by the department, of including an enriched vocational training aspect in that centre.

THE CHAIRMAN (Mr. Tologanak): Mr. Patterson.

Vocational Training In Frobisher Bay

MR. PATTERSON: Mr. Chairman, I would just like to make it clear that this is no criticism of Fort Smith, the people who work there, the facilities, but maybe Fort Smith is just too far away from home for people who come from the East, particularly Inuit who are very close to their families. It must be understood that criticism of Fort Smith is primarily a recognition of geographical handicaps to its location in the West. I would like to say that I am pleased to see the initiatives that have been taken towards developing on-the-job and other types of vocational training in Frobisher Bay, as I am sure the Minister knows many of our students are not interested in or suited to academic education, particularly at this point in time. I think it is very important that the direction that has been started in Frobisher Bay be continued. Specifically I would like to draw to the Minister's attention the fact that we have a very costly plant in Frobisher Bay, a whole federal building complex which includes the hostel, but it also includes a number of regional and area operations of the Northwest Territories government, including the Department of Public Works.

Now, as those facilities are going out more and more to contract, the plant and equipment is becoming unused and it strikes me that the department should consider using those facilities and that equipment which has been built up to accommodate students and to use them in on-the-job training projects. I know some starts have been made in that direction but I just want to say that it is the right direction and it is a very important need in the Baffin region and I would like to encourage that that planning process and expansion process proceed as rapidly as funds will permit. Thank you, Mr. Chairman.

O And M, Vocational Education, Agreed

THE CHAIRMAN (Mr. Tologanak): Thank you, Mr. Patterson. Page 15.05, O and M, vocational education, \$3,796,000. Is it agreed?

---Agreed

Capital, Vocational Education

If we can continue on to capital, vocational education, \$473,000. Is there any discussion? Mr. Patterson.

MR. PATTERSON: Mr. Chairman, at one point I suggested to the finance committee that maybe if we were so short of money, the territorial government should not buy any new vehicles in the coming year, that we could make do with what we have got and perhaps give a few mechanics and tradespeople some work in maintaining a one year old vehicle. I have not dared to suggest that all vehicle purchases be cancelled for the coming year, I suppose they have all already been ordered anyway, but again I think that we have \$90,000 in new trucks and equipment here under capital, vocational education. Perhaps I will ask, has any thought been given to making do with last years vehicles by anyone?

THE CHAIRMAN (Mr. Tologanak): The Hon. Mr. Butters.

HON. TOM BUTTERS: Yes, Mr. Chairman, consideration was given to the capital items, the mobile equipment drawn to the committee's attention by the hon. Member, and there was a significant reduction made in this area. I am going from memory now but I think we removed from the capital items recommended to us, something in the order of \$180,000. So there has been a significant reduction there.

MR. PATTERSON: Thank you.

THE CHAIRMAN (Mr. Tologanak): Mr. Curley.

MR. CURLEY: In looking at the details of the capital item on page 15.12, the total for buildings and works section in the amount of \$199,000, could the Minister justify that particular figure as to why it is necessary to take priority dealing with the AVTC in that amount, \$199,000, for minor projects and alterations? Could the Minister explain exactly what that means? Then the other section is to renovate an old trades building in the amount of \$50,000 and so on. My concern is that I did not see any plans to renovate the centre here, the hostel which is so desperately needed and the priority seems to be all given to the centre at Fort Smith.

THE CHAIRMAN (Mr. Tologanak): Hon. Mr. Butters.

HON. TOM BUTTERS: Mr. Chairman, the recommendation from AVTC with regard to capital acquisition, buildings and works was also reduced by about \$150,000, again from memory. The items referred to on the page deal with the renovations to the cafeteria and new equipment for the cafeteria at AVTC and to renovate the old trades building. As some Members would know who have seen the AVTC site, some of the buildings they are using are extremely old. When I looked at them four weeks ago and examined them I would assume they are between 20 and 25 years old and very much in need of repair if they are going to be used as a training area in a training centre. So, in my estimation, from what I saw, the renovations we have approved are very much required.



Renovations To Akaitcho Hall

Now, to refer to the question raised by the hon. Member for Keewatin South regarding the improvements that were proposed for Akaitcho Hall, he is absolutely correct. While certain improvements are going ahead and will go ahead there was an amount of some \$30,000 which had been presented. That \$30,000 was to be used to provide the materials for carrying out quite an extensive renovation and improvement to the residence wing of Akaitcho Hall. The other aspect of that project was that we were planning to obtain from the federal government from the vocational training section -- Members are probably aware some 57 students from the Northwest Territories do receive vocational training courses in the South, and we would have used six of those students, I believe, to carry out the renovation work. So that when the \$30,000 was removed we lost the other arrangement as well.

Capital, Vocational Education, Agreed

THE CHAIRMAN (Mr. Tologanak): Thank you, Mr. Butters. Just before we break for tea, capital, vocational education, \$473,000, is the amount agreeable to the Members?

---Agreed

We will now break for tea for 15 minutes. Thank you.

---SHORT RECESS

O And M, Higher Education, Agreed

THE CHAIRMAN (Mr. Tologanak): The committee will come to order. We will move on. Is it agreed we will move on to page 15.06, higher education, \$1,233,000? Any discussion? Agreed?

---Agreed

Capital, Higher Education, Agreed

Capital, \$8000. Agreed?

---Agreed

O And M, Pupil Residences, Agreed

We move on to 15.07, operations and maintenance, pupil residences, \$2,602,000. Any discussion? Agreed?

---Agreed

Capital, Pupil Residences, Agreed

Capital, \$36,000, any discussion? Agreed?

---Agreed

Contributions, Administration, Agreed

Page 15.08, contributions, administration, \$18,000. Agreed?

---Agreed

Contributions, Schools, Agreed

Schools, \$1,685,000, any discussion? Agreed?

---Agreed

Contributions, Continuing Education, Agreed

Continuing education, \$36,000. Agreed?

---Agreed

Contributions, Schools, Agreed

Pardon me, I missed one here. Schools, \$1,152,000. Agreed?

---Agreed

Grants, Administration, Agreed

Grants, administration, \$46,000. Agreed?

---Agreed

Grants, Schools, Agreed

Grants, schools, \$4,320,000. Agreed?

---Agreed

Grants, Vocational And Higher Education, Agreed

Vocational and higher education, \$30,000. Agreed?

---Agreed

Mrs. Sorensen.

Motion To Consult Regions In Times Of Physical Restraint

MRS. SORENSEN: Thank you, Mr. Chairman, the finance committee just has one motion to bring onto the floor before we leave the Department of Education. It is our motion (a) under the Department of Education. I therefore move on behalf of the standing committee on finance that, should the Department of Education be faced again with serious physical restraint, the various regions including the MLA's in the region be consulted with regard to regional priorities.

THE CHAIRMAN (Mr. Tologanak): To the motion? Mrs. Sorensen.

MRS. SORENSEN: Mr. Chairman, this is the finance committee's way of indicating to the Minister and to the Department of Education and to the Executive Committee that we do not want to have a recurrence of what happened last fall with regard to the way restraint measures were handled.

MR. PATTERSON: Hear, hear!

MRS. SORENSEN: We feel that it is extremely important that consultation take place. We feel that regional people are capable of helping to make the decisions that have to be made concerning fiscal restraint, that they are much more apt to accept fiscal restraint if consulted and that indeed...

THE CHAIRMAN (Mr. Tologanak): Mrs. Sorensen, would you please slow down for the sake of the interpreters?

MRS. SORENSEN: I apologize, Mr. Chairman. And indeed can help find ways of working around the problem of cutbacks in times of serious restraint.

THE CHAIRMAN (Mr. Tologanak): Any other discussion? Mr. Patterson.

MR. PATTERSON: Mr. Chairman, I could not agree more. Thank you.

---Laughter

---Applause

THE CHAIRMAN (Mr. Tologanak): Question being called.

SOME HON. MEMBERS: Question.

Motion Carried

THE CHAIRMAN (Mr. Tologanak): It has been moved by Mrs. Sorensen that should the Department of Education be required to live with fiscal restraint, the various regions and MLA's be allowed to set their own priorities. All those in favour of the motion? Opposed? The motion is carried.

---Carried

Mrs. Sorensen.

MRS. SORENSEN: Just a further comment, Mr. Chairman, the finance committee would like to express its thanks to the Members of the Assembly for approving Mr. Curley's motion for a review committee to be set up by this Assembly. We indeed during our deliberations felt that there had to be this kind of serious look at the Department of Education and so stated in our recommendations and felt that we should commend the Assembly for its attitude in this matter. Thank you.

THE CHAIRMAN (Mr. Tologanak): Hon. Mr. Butters.

HON. TOM BUTTERS: Just as this seems to be the conclusion of the debate on Education estimates, to thank the Members of the committee for their interest and the contributions they have made in assisting the department to develop its directions into the 1980's, I would like to especially thank too, the committee of the hon. Member for Yellowknife South, Mrs. Sorensen, and her committee Members, for the long hours they worked in examining Education and the Education budget for the most valuable support and recommendations that they provided us.

Total O And M, Agreed

THE CHAIRMAN (Mr. Tologanak): Now will you turn to page 15.01 to approve the department as a whole? Operations and maintenance, \$46,227,000. Agreed?

---Agreed

Total Capital, Agreed

Capital, \$5,984,000. Agreed?

---Agreed

Thank you, Hon. Mr. Butters, we will now move on to Local Government. Mr. Patterson.

MR. PATTERSON: Mr. Chairman, that all was a little bit fast. I wanted to say, if I may, as a comment that I do notice that this year the Education department is one of the few departments that we are going to be considering which received a substantial increase in its funding. I think, looking at the summary, we can see that over last year in operations and maintenance for example, we have \$38 million, \$38.7 million and this year \$46.2 million. I realize that some of this covers inflation, union contracts, etc. but I would just like to remark, if I may, that given this increase and the significant total amount spent in this department I would urge the officials to please try and spare a little more money for language. I have probably said it enough already, but I want to have a last gasp, thank you.

THE CHAIRMAN (Mr. Tologanak): Thank you, Mr. Patterson. We will now move on to Local Government. Is it agreed that we have Mr. Wah-Shee, the Minister of Local Government sit in the witness chair?

---Agreed

Mr. Wah-Shee, would you take the witness stand, please? Mr. Wah-Shee, do you require the Deputy Minister?

HON. JAMES WAH-SHEE: I am glad you asked. I was going to ask if I could ask my Deputy Minister to come and sit beside me at the table.

THE CHAIRMAN (Mr. Tologanak): Is it agreed?

---Agreed

Mr. Elkin, would you please join the Minister? In the estimates on page 11.01.  
Mr. Wah-Shee, opening remarks.

HON. JAMES WAH-SHEE: Yes, Mr. Chairman. I would like to give some brief remarks in regard to the Department of Local Government. I imagine most of you are aware of the role...

THE CHAIRMAN (Mr. Tologanak): Mr. Wah-Shee would you pull up your microphone, please?

#### Department Of Local Government

HON. JAMES WAH-SHEE: Yes. Essentially the objective of Local Government is to develop political and social awareness and administrative capability at the community level. The following are some of the basic programs of the department. For example, the development and training division is a development program which assists communities to assume greater control of their own affairs and provide guidance and support to the councils in managing their communities and providing programs and services to the people. The local programs and services usually include the following; water deliveries, sewage pick-up and disposal, garbage pick-up and disposal, road maintenance, firefighting, recreation, airport operations and our training program we have which provides specific programs for councils and their staffs in all areas related to the operation of the council and delivery of their programs and services.

In our town planning and lands division:

(1) Town planning program provides assistance and support to settlements and hamlets in preparing town plans which will allow communities to decide where they want roads located and how they want the community to grow to meet the needs and desires of the people, review and approve the town plans, subdivision plans, zoning bylaws for all municipalities.

(2) Site development programs; assist settlements and hamlets in the proper development of roads, sidewalks, street lighting and garbage dumps and landfill schemes.

(3) Land management programs: This manages gravel and timber resources on territorial lands in the interest of the people and protection of the environment.

(4) Land administration program: It administers territorial and federal lands within communities and co-ordinates through the councils the sale, lease or use of land within all communities in the Northwest Territories.

(5) Water and sanitation program; to provide basic water supply, sewage disposal and garbage disposal facilities in the Northwest Territories that meet reasonable health and sanitation standards.

#### Municipal Affairs Division

Under our municipal affairs division we have the following programs:

(1) Municipal affairs program: It provides financial and technical support to municipalities in the operation of their communities and provision of all programs and services under the councils.

(2) Assessment and taxation program: It develops and implements a fair and efficient system of property assessment and taxation to provide a source of local revenue for communities in the Northwest Territories.

Under our airports division we have the following airport programs: It operates and maintains community airports in the Northwest Territories through the local councils. It participates in the planning and construction of community airports.

Under our recreation division we have a recreation program which provides assistance and support to communities in buildings and operating community recreation facilities and provides recreation programs for the people.



This is a rather brief scope of funding for the Department of Local Government for 1980-81. Under our operations and maintenance our directorate, which is your headquarters, is a total funding of \$1,175,000. Our development and training division has \$1,360,000. Town planning and lands division has \$716,000. Under our municipal affairs division we have \$14,962,000. The airports division has \$361,000. The recreation division has \$1,095,000 for a total of \$19,669,000.

Of the budget we have 80 per cent of the total budget which goes to the third level of government in the Northwest Territories which is the municipalities and communities in the Northwest Territories. Funding for the department in 1980-81 is very tight because of the financial restraint of the federal government. The growth over 1979-80 is only 2.8 per cent. The headquarters has taken a decrease of 3.3. per cent. The regions, on the other hand, have an increase of 5.7 per cent.

Under our capital we have a budget of \$18,715,000. The department will fund and be responsible for approximately 325 individual capital projects in 1980-81. The capital programs include such facilities and equipment for council offices, fire halls, garages, warehouses, sewer and water systems, sewage and water and garbage trucks, airports and road cleaning and maintenance equipment, community halls, skating rinks, community roads, site development and land assembling.

#### 1980-81 Plans For The Department

The major emphasis of the Department of Local Government for 1980-81 will be as follows: The development of new local government policy and legislation which will;

- (1) increase the flexibility within the local government structure to permit a range of choice for each community to manage its affairs in its own way;
- (2) encourage devolution of greater authority to the community level of government in a broad range of program areas;
- (3) provide a framework within which communities can strengthen local councils and develop a clear relationship between council and various committees in the community;
- (4) provide a basis for local governing councils and planned councils to come together to form a strong local government body in a community;
- (5) to continue to expand the property assessment and taxation programs throughout the Northwest Territories;
- (6) to review all existing recreation programs and provide any necessary changes to establish community recreation programs and facilities as a high priority;
- (7) to fully decentralize the delivery of recreation programs to the regions;
- (8) to provide a wide range of training programs at the community, regional and territorial level to councils and their staff, to improve their skills in local government management;
- (9) to provide training workshops which will increase the understanding of the present responsibilities and authority of each level of government in the Northwest Territories;
- (10) to continue to improve airports and aviation support facilities for the 38 communities under the airport program and to provide the necessary training for local council and their staff to operate and maintain these airports;
- (11) to continue to develop with communities general development plans for the orderly growth of their communities; work is planned for 11 communities;
- (12) to ensure the continued improvement of water sanitation services through sewer and water capital projects in 40 communities;
- (13) to continue the development of community roads and site improvements;
- (14) to continue major land assembly projects in 14 communities;
- (15) to provide suitable land for new houses and other buildings.

That, Mr. Chairman, is just my brief introduction to the Department of Local Government.

THE CHAIRMAN (Mr. Patterson): Thank you, Mr. Wah-Shee. General comments. Mr. Sibbeston.

More Support For Band Councils

MR. SIBBESTON: Mr. Chairman, I am just wondering whether we could expect a change in perhaps attitude or policy by this territorial government toward band councils in the Mackenzie Valley. As you know, since the territorial government came up north and set up Local Government, it has in many cases promoted settlement councils in little communities where band councils already existed, and through the course of time and years this has resulted in a conflict because traditionally native people, the Dene people, they have seen the band councils as their representative and now this new government in Yellowknife is suggesting that the only appropriate government body to represent the people in the town or little communities are the settlement councils. There has been quite a push by the territorial government to promote settlement councils in the last few years. What this has done is really create a setback for the Dene people and the band councils. I am just wondering now we have a Dene Minister of Local Government if we can expect some understanding and some sympathy and energy towards reversing this trend and more emphasis and support for the band councils.

THE CHAIRMAN (Mr. Patterson): Mr. Wah-Shee.

HON. JAMES WAH-SHEE: In reply to the hon. Member from Mackenzie Liard, I am very touched at the reference with regard to the band councils. I intend to hold meetings between the band councils and the municipal councils this coming summer. I have already had a discussion in that area with the Dene Nation and the general feeling is that in order for us to deal with the issue, it was thought that the best way to deal with the matter was to invite the band councils and the municipal councils in the Mackenzie Valley, but do the planning on a regional basis so that recommendations which come forth can probably be dealt with in our department, and hopefully we will develop legislation regarding that issue of having two councils in a community.

THE CHAIRMAN (Mr. Patterson): Any other general comments or questions? If not, is the committee ready to move -- Mr. Pudluk.

MR. PUDLUK: (Translation) Mr. Chairman, my equipment is not working here today and my water jug was broken yesterday too. I find I cannot talk with my microphone. What will happen now I wonder?

Contracts For Road Maintenance

Mr. Chairman, I would like some information. The people who give out the contracts for road maintenance, the lowest bidder is given the contract by the settlement council, they give the contracts to the lowest bidder. This is a concern, it is a problem they give the contract to the lowest bidder and sometimes they do not do a very good job of it. The settlement council should not follow this business of giving the lowest bidder the contract and the settlement council is informed that there is not enough money for this purpose and that is why they give the contract to the lowest bidder. In this way, sometimes the roads, the roads are not completed, the maintaining of the roads is not completed by them. I wonder if before the year ends if they could just not use this procedure and the settlement council does not have a vehicle for that purpose. Would someone else be looking after this business of hiring contractors to maintain the roads? Thank you.

THE CHAIRMAN (Mr. Tologanak): Mr. Wah-Shee, can you indicate if you want to reply now or at some point in the estimates can that be covered? Did you understand my question?

HON. JAMES WAH-SHEE: I think I do, Mr. Chairman. In reply to the contract with regards to road maintenance, settlement councils have two choices in this area, they can either take on the contract themselves as a municipal council or they can have the contract contracted out. I suppose it is really the responsibility of council, the contract is given out on tender that the contractor will carry out the responsibility of proper road maintenance and I understand they would have to work within their operating budget for that fiscal year.

THE CHAIRMAN (Mr. Tologanak): Thank you.

HON. JAMES WAH-SHEE: If the contract is not really fulfilled to the satisfaction of the settlement council, then I suppose they will have to review the contract once it comes up again or otherwise they could consider taking on the contract themselves. I hope that answers your question.

THE CHAIRMAN (Mr. Tologanak): I am wondering at this point if this can be dealt with during the discussion of the municipal affairs estimates activity. Mr. Wah-Shee, can you tell us under which activity that can be dealt with?

HON. JAMES WAH-SHEE: Under municipal affairs, Mr. Chairman.

THE CHAIRMAN (Mr. Tologanak): We will return to general comments on Local Government. Mr. Patterson.

#### High Technology Projects

MR. PATTERSON: Mr. Chairman, I think this is a general comment because it covers planning and municipal affairs both. I have been very concerned that the Department of Local Government tends to develop capital projects that are what I would call high technology projects. They require experts to construct them, local people cannot very easily become involved in the sophisticated water and sewer projects, for example. More importantly, they require experts to keep them going, and believe me, there are problems keeping water systems going in cold places, especially if the system is buried under the ground in rock. We have already seen some, I think, significant problems with the Frobisher Bay utilidor for example. Maybe they will be worked out and maybe they will not. I hope they can be worked out because we have invested a significant amount of money in them already.

Also, there seems to be a tendency if a council asks for a bigger meeting place, for example, as I think Cape Dorset did, lo and behold, they have got a palace. I do not want to trespass on anybody's jurisdiction and say that the \$300,000 project in Cape Dorset should not go ahead. I do not want to say that, I do want to say, is anybody thinking about who is going to maintain these projects, the long-term implications of this high technology and lavish capital projects that your department seems to be given to? Broughton Island's new council offices are fantastic. This Assembly could meet there and accommodate all its support staff. I do not want to complain about that, but I wonder who is going to heat the building and maintain it. I think the municipality in Broughton Island may well be faced with some serious questions about that in the future.

#### Putting Local People Out Of Work

The other implication of these high technology projects, if my charge is correct, is that you put local people out of work when you substitute utilidors for trucked water delivery systems. You effectively eliminate local people from doing maintenance work on these projects. I am just really seriously wondering to what extent your planning people and the people who do the designs for these projects have considered the operating and maintenance implications and the local employment implications for some of these projects.



In Frobisher Bay there is a considerable body of opinion that says this utilidor might be a great huge white elephant. Some private home owners are really having to struggle with the hook-up costs and they are upset because their taxes are going up because of an improvement that they really have not had much choice in accepting or not. A significant number of private home owners in Frobisher Bay are hoping that the utilidor will not come near their house and their lot simply because of the extra hook-up and taxation costs that it represents.

I think this is an illustration of a wider problem and I would just like to ask if you are aware of these implications of some of the things you are doing at least in the Baffin region. I know I do not speak for everyone. Some people say there will be great savings associated with these kinds of projects, that trucked water delivery is in the long run much more expensive, but we are talking about 20 or 25 jobs in Frobisher Bay, jobs that are being done by native people with big families. I am really starting to get concerned about this kind of thing that is happening and I wonder if you could respond. Are you worried about it as well? I would like to ask the Minister, Mr. Chairman.

HON. JAMES WAH-SHEE: In reference to Frobisher Bay, I believe that your predecessor had asked the administration to support the utilidor system in Frobisher Bay and that is the reason why you got that system there, but normally when we deal with the water and sewage systems in the communities we are more interested in simple types of systems and which can be operated and maintenance can be done at the local level. Also, when there is consideration being given by a community to go from a trucked water system to another system, then the economics of that change will have to be considered because of the employment factor. But also, the whole system has to be more or less planned for the future so that the burden of taxes that you make reference to will not be so heavy on the local population. Normally what we are interested in is planning and designing a system which can be maintained by the local people in the communities. I hope that we can be a little more specific in our questions, although you did bring up quite a few issues and I cannot sort of pinpoint the kind of issues you want me to reply to. I hope that helps.

THE CHAIRMAN (Mr. Tologanak): Ms. Cournoyea.

Local Government Not Impressive In The Past

MS. COURNOYEA: Mr. Chairman, I was very pleased today to listen to the deliberations of the Minister of Local Government when he spoke to the Northwest Territories municipalities. I was pleased to hear that and to receive an indication that the Department of Local Government would be giving communities more flexibility in the spending and the determination of the spending of their total budget. I believe that this is a direction that the department should have gone many years ago because it appears to me that in my dealings with the smaller communities and I suppose larger ones probably would have the same difficulty, that there seems to be endless streams of semi-technocrats coming in and telling you how your community should be set up. There seems to be never enough money to do the little jobs in a community and the development of local communities for little else than trying to handle and pick up water and delivery. I do not see that when a community is desirous of moving ahead why they could not secure their own people to develop the community if they need technical expertise because certainly in the people that the Local Government provides to communities, there is a lot to be desired in whatever kind of approach they take to communities.

Many times communities have solutions to the problems that they encounter and they live in those communities and it becomes extremely frustrating to have endless amounts of disciplines coming from the regional office and head office saying why you cannot take the approach that you decided was a good approach to handle your own community concern. Up to this point in time, I am certainly not impressed with the kind of service that Local Government has given to the communities. If there is any degree of success at a local level, it should be put to the local people who continually try to get their point across on how they want their communities developed and I was very pleased to hear today that there would be more flexibility going to the communities.

THE CHAIRMAN (Mr. Tologanak): Thank you, Ms. Cournoyea. Any further discussion? Is it the wish of the committee to go into the estimates? Is it agreed?

---Agreed

O And M, Directorate, Agreed

We go to page 11.02, the directorate, operations and maintenance, \$1,175,000. Any discussion? Agreed?

---Agreed

Capital, Buildings And Works, Agreed

Capital, there are two figures here, \$3,485,000, for buildings and works. Agreed?

---Agreed

Capital, Acquisition Of Equipment, Agreed

For acquisition of equipment, \$1,698,000. Agreed?

---Agreed

Total Capital, Agreed

Total capital, \$5,183,000. Agreed?

---Agreed

Mr. Curley.

MR. CURLEY: Mr. Chairman, I would just like to ask the Minister with regard to the capital. I do not see here under the detail of capital any amount allotted for the Rankin Inlet fire alarm that the Minister indicated would be under thorough review. I wonder if after review they found they had to replace the fire alarm system and I wonder where they are going to find that because it is not listed here amongst all the other communities in the detail of capital on page 11.10.

THE CHAIRMAN (Mr. Tologanak): Mr. Minister.

HON. JAMES WAH-SHEE: Mr. Chairman, I will let my Deputy Minister reply to that question.

MR. ELKIN: I believe we indicated before that certainly we appreciate for that community, as with other communities, the alarm system has to be expanded and improved. Although you do not see the name of Rankin Inlet identified as a community to reserve alarm funding, there are general funds under the fire alarms program that could be used to meet this requirement.



THE CHAIRMAN (Mr. Tologanak): We will now go on to page 11.03. Mr. Pudluk.

MR. PUDLUK: (Translation) Mr. Chairman, I have a question. Up in Resolute after they moved the settlement they were supposed to put in the alarm system. When is this going to be constructed? Right now we do not have one. Yesterday there was a fire in Resolute Bay. I believe that there should be a siren system, an alarm system in Resolute Bay. The firemen up there did not know anything about the fire, I mean the fire that was burning yesterday, the firemen did not know about it for a long period of time. Thank you.

THE CHAIRMAN (Mr. Tologanak): Mr. Minister.

HON. JAMES WAH-SHEE: I will have my Deputy Minister reply to that.

MR. ELKIN: We were not aware from the input that we received from the communities in our Baffin office that the fire alarm system in that community was a problem. Therefore, at this point we have not for 1980-81, earmarked any funds for improvements for fire alarms in that community. If in fact it is a major problem as I indicated before, we do have a general source of funds in the fire alarm area for various projects, and if in fact, it is a very major problem there, in that community, and if it is a higher priority I am sure some funds could be freed to help during this current year.

O And M, Development And Training

THE CHAIRMAN (Mr. Tologanak): Thank you. We had approved the directorate funds and so can we now go on to page 11.03, development and training, operations and maintenance, \$1,360,000. Is there any discussion? Is it agreed?

SOME HON. MEMBERS: No.

MR. PATTERSON: Just a moment.

THE CHAIRMAN (Mr. Tologanak): Mr. Patterson.

MR. PATTERSON: Mr. Chairman, I would like to ask the Minister a question concerning training of local education authorities. Now, the local education authorities have a responsibility to determine what kind of language instruction that they should recommend in their schools. They have many other important responsibilities in education as well, but I would like to know: Does the Department of Local Government consider that it is part of their mandate to assist community groups in addition to groups that are directly associated with municipal councils and settlement councils? Is it part of the department's mandate to provide assistance to groups like the local education committees? The reason I asked that, Mr. Chairman, is that this whole question of language awareness seems to have been neglected. I notice that the local education authority training manual itself makes no reference to language and maybe this is an area of political development which the Department of Local Government would consider becoming involved in. In other words, for those local education authorities to make informed decisions on the language option they should know the implications of educating their children in a first language other than English if they so decide. Is that within your department's development and training mandate, or any other mandate? Have I got the wrong division? I hope I have got the right division. Have you any comments on that, Mr. Minister?

Co-ordinating Activities With Other Departments

HON. JAMES WAH-SHEE: Yes, Mr. Chairman. That question certainly goes under development and training. As you know, the various territorial departments have set up a variety of committees, advisory in nature most of them, in the communities and one of the problems we have been having is that we found ourselves, where we have so many committees being formed in a community, that there was a lack of co-ordination. For example, I think in Fort McPherson there was something like 36 committees, and on top of that you have got your normal operation of the municipal council. So, the problem that has existed I think is lack of co-ordination on the part of various departments. I think if the individual community requests Local Government to assist in the area of local education advisory boards then naturally we would assist, but we would have to co-ordinate our activities with the Department of Education because we certainly do not want to undermine the activities of other departments. I think it is basically a question of co-ordination and how we can get the organization structure at the community level and how we can sort of relate. Certainly, if the community requests our assistance we certainly will assist, but keeping in mind that we have to co-ordinate our activities with the other departments.

THE CHAIRMAN (Mr. Tologanak): Thank you. We are on operations and maintenance. Mr. Sibbeston. Would you like to make some comment?

Dene Nation's Community Development Program

MR. SIBBESTON: Mr. Chairman, I was going to ask the Minister whether he was aware of the community development program the Dene Nation is presently undertaking in Fort Good Hope and what his views are towards that, whether he sees it as a good thing and whether he sees it as a project that his officials perhaps should be involved in. As I understand it, that program is being funded by other departments, federal departments, and it just seems to me that such a program was developed because it was not available from the territorial government and from Local Government. It just seems clear to me that we need community development type workers in all the communities, not so much in the Dene communities where people themselves have control of things but in places like Fort Simpson, Hay River, perhaps Fort Smith, the larger centres where because the municipal governments are set up and are functioning, the Dene people or the native people in all these cases seem to be left on the outside. Usually there are no native persons on these municipal councils and it just seems to me there is a whole area that the government is not doing anything about. The community development program that the Dene Nation is undertaking seems to me a program which would really help people rise up and do all sorts of wonderful things just so they can take part in all aspects of northern life.

THE CHAIRMAN (Mr. Tologanak): Mr. Minister.

HON. JAMES WAH-SHEE: I am aware of the community development program of the Dene Nation, the workshop they held in Fort Good Hope. As a matter of fact our staff have been requested to help to design the proposal and we have also been requested to do a follow-up in the next couple of months. So, I agree with the hon. Member that there is a lot more that could be done in the area of community development. I imagine from what I can gather that the department has been involved with community development for the last ten years and we certainly have a long way to go. In the area, or with the Dene Nation, like I said earlier, we certainly want to sit down with the band councils in the communities and discuss the matter further with them and so we certainly are aware that a lot of work has to be done in that area. Thank you.

THE CHAIRMAN (Mr. Tologanak): (Translation) Mr. Curley, would you like to say anything?

Equality Of Salary Scales

MR. CURLEY: My question is related to the field of training in Local Government. I note that training is very much part of the development of the local government field. What concerns me is there seems to be a lack of overall feeling for salary scales in the community for local government staff. I think that very small settlements have a very difficult time getting qualified staff and people who can work, who should work in the settlements and hamlet councils and they cannot because the scale is so far below the average salaries of the other hamlets and so on. I wonder if the Minister could indicate if the ministry has some guidelines for the salary scales so there could be equality with these small settlements as well as the large ones.

THE CHAIRMAN (Mr. Pudluk): Mr. Minister.

HON. JAMES WAH-SHEE: Mr. Chairman, I would like to ask my Deputy Minister to reply to that question, please.

MR. ELKIN: I think you are referring here mainly to hamlets. For hamlets I think with regard to some other questions we had, or I have had, there is a little bit of confusion in this area. I should point out that for all hamlets the funding for all of the staff they have, it is provided within the criteria that we will fund positions at the same level as we pay. Now, what we do for all the positions, we have a block of funds based on equivalent salaries we would pay and it is provided to the community and then, properly so, since it is up to that council, in that community, they decide for each of their staff what they want to pay them and they have that pool of funds to draw from. If they think certain positions should be paid higher than what we pay, they can pay them, or if they think they should be paid lower than what we might pay them, they can pay them lower. It is a decision that the community makes and not one that we make. We give them the equivalent funds in total that we would have to pay that same staff.

THE CHAIRMAN (Mr. Tologanak): At this point I would like to recognize one of our honoured members from the Central Arctic, the chairman of the Cambridge Bay settlement council, John Maksagak. Would you rise please?

---Applause

I would like to also recognize Elizabeth Allely and the Second Yellowknife Girl Guide Company. Would you stand please?

---Applause

Mr. Curley, did you wish to continue?

Funding For Salaries Of Whale Cove Settlement Staff

MR. CURLEY: Mr. Chairman, not ever having worked in Local Government I do not know if I understand this but my particular concern was with a settlement like Whale Cove where they have a tremendous problem in getting adequate funding for the whole operation of the town. They were not sure they were going to get any extra money to be able to pay adequate salaries to their staff and they were having difficulty with that. Perhaps he could be a bit more specific with the kind of problem like the hamlet of Whale Cove is facing.

MR. ELKIN: I am not sure of the details how many staff Whale Cove have, but just to refer to them as a case in point let us assume for the purpose of this point they have ten staff. We would give them funding for each of those ten staff, whatever they were, whether it was a secretary manager or a foreman,

whether it was an equipment operator, whether it was the driver of a sewage truck. We would give them the equivalent of what we would normally pay for those same jobs and each of those ten positions would be funded in that way. Once they get the money, the money is money that the community has. How they want to divide that up among the staff they have is up to them and of course, as well, if it is the community's choice. If they want to pay them less than those sums, of course that is the community's choice. If there are other programs within that community, within that hamlet that are a higher priority, then they might choose to pay their staff more. If in fact, they consider the payment of their staff is a higher priority than some of the other programs they have, they can pay them more, so we simply fund the positions on the basis of what we would pay. After that it is very much totally up to the community as we very strongly believe it should be in fact for them to decide exactly what they think are the rates they should pay their own staff. So from that point of view, if Whale Cove was having a problem in that area, I must say I do not really understand the problem.

THE CHAIRMAN (Mr. Tologanak): Thank you. We will now break for tea.

---SHORT RECESS



THE CHAIRMAN (Mr. Tologanak): The committee will come to order. We finally have a quorum and I might remind Members that we have a 15 minute tea break. We extended our break to 25 minutes and I would appreciate it if we could get a quorum as soon as we can right after the tea break. We are on page 11.03, development and training, \$1,360,000. Mr. Patterson, do you have a question?

MR. PATTERSON: Yes. To the Minister of Local Government. Are you going to attend the Baffin Regional Council meeting forthcoming in Igloolik?

THE CHAIRMAN (Mr. Tologanak): Mr. Minister.

HON. JAMES WAH-SHEE: Mr. Chairman, yes, I do plan to attend the meeting at Igloolik.

0 And M, Development And Training, Agreed

THE CHAIRMAN (Mr. Tologanak): Thank you. Any further discussion? The amount is \$1,360,000. Agreed?

---Agreed

There is no capital.

0 And M, Municipal Affairs

We go on to page 11.04, municipal affairs. Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: Thank you, Mr. Chairman. I notice, Mr. Minister, that under the detail of grants and contributions that the municipal affairs grant of \$50 per capita to each city, town and village to supplement revenue from local taxation is remaining at \$50 as it has for some, I believe, four or five years. During those years there has been a rather dramatic increase in the cost of fuel and power. I believe that the effect of that \$50 per capita grant remaining at the same level means that our larger municipalities that have tax paying bases are faced with ever greater problems and more and more strain being put upon the taxpayers in these municipalities who themselves are faced with higher costs for their fuel and power and water and so on, as well as higher taxes. Of course in these municipalities, at least some, there are schools that are being financed as well by local taxpayers or at least partly by local taxpayers. What I am saying is that the taxpayers in these municipalities are finding it very difficult and finding it more difficult all the time.

When we dealt with the Housing Corporation's estimates it was stated to me that there is a policy that this government encouraged individual home ownership and yet we have here a situation where home ownership is being discouraged. I am appreciative of the fact that this year is a very difficult year for our government and that if we cannot get special funding ourselves we are going to have trouble meeting everything that we are spending here. I would like to know, at least, what plans the Department of Local Government has in this area of that per capita grant for tax paying municipalities to try in the future to relieve somewhat of the burden on taxpayers.

THE CHAIRMAN (Mr. Tologanak): Thank you, Mr. MacQuarrie. For the record we are on 0 and M, \$14,962,000. Mr. Minister.

HON. JAMES WAH-SHEE: Mr. Chairman, I would like to say that we want to review the per capita grant for next year and hopefully we will have the review done by next year. In the other areas, the other issues you have raised, I would like to have my Deputy Minister reply to your questions.

#### Per Capita Grants To Municipalities

MR. ELKIN: I believe there are several points that are very key here, the first one being that although the \$50 per capita grant has not gone up, when you review the funding that the Government of the Northwest Territories provides to the tax based municipalities at this point, there are many other factors that you have to take into account. As we all know, the base on which taxes are raised in the larger municipalities over the last several years has gone up. Depending on what communities you are in, this has varied. Some certainly have gone up more than others. The town here has gone up an awful lot during that period and other communities have as well. In other words, the point that we wish to make there, is that the amount of funds that you can raise through taxation has been vastly improved over the past few years because the base on which you raise that tax has increased a fair extent during that time.

Also, of course, the \$50 per capita grant is by no means the only funding we provide. We provide a grant for water delivery where trucks are used, the difference between what the person in the house pays and what the true cost is, we provide a grant in that area and that certainly has been going up steadily over the years. The government, for the buildings that they own, pay a grant in lieu and that grant in lieu has gone up a great amount in the past three years as well. We also provide another grant to help municipalities maintain their roads and there has been a very marked increase in that grant. When you take that funding in total and put it together, rather than no growth as the no increase in the \$50 per head would indicate, when you take all that funding, the O and M funding for larger municipalities, in fact it is a 6.2 per cent increase. So, I guess what we are saying for the very tight resources that were available to us, although every municipality of course would like more, a 6.2 per cent increase when the total department did not go up that much at this point, is a reasonable increase.

#### Excellent Level Of Financial Support For Capital Programs

One other factor that we should bring out as well, is the Government of the Northwest Territories does provide a very excellent program for capital programs when it comes to sewer and water and construction of roads and streets. Our programs provide a level of financial support that is far higher than you would find anywhere else. The level of funding for sewer and water and for roads to larger municipalities over the past three or four years has been extremely high. If this government did not have these valid programs in these areas, then they would have to be carried out by the communities borrowing funds and that would have increased the tax load within the community. So, when you take all of the O and M funding we provide and the extensive capital funds, then although we would always like more and we would like to provide more, I suggest to you that we are maybe not being as tough in this area as it may first seem.

THE CHAIRMAN (Mr. Tologanak): Thank you.

HON. ROBERT H. MacQUARRIE: I am appreciative that the job must be very difficult for you with the limited amount of money that you have been given. As well, managing a 6.2 per cent increase, considering all of those sources of funds, is admirable, but nevertheless, the non-discretionary funding of municipalities probably in this past year would have risen more than that amount and there would be a strain I guess, on tax paying municipalities and the taxpayers of those municipalities. I was not clear when Mr. Minister mentioned that, with respect to review of the per capita grant, is that already under way, or is it being planned? Could you give me a little more detail about that?

THE CHAIRMAN (Mr. Tologanak): Mr. Minister.

HON. JAMES WAH-SHEE: Yes, the review is under way at the present time and we hope to complete the review at the end of this year in full consultation with the municipalities.

THE CHAIRMAN (Mr. Tologanak): Thank you, Mr. Minister. Do you have a further question?

HON. ROBERT H. MacQUARRIE: No.

THE CHAIRMAN (Mr. Tologanak): Mr. Noah.

MR. NOAH: (Translation) Thank you very much, Mr. Chairman. In Baker Lake there is a concern. I have two questions to the Minister of Local Government. First of all, concerning gas and electricity in 1978 and 1979. We had a problem with the prices of gas and electricity. I have a question to the government. Can they do anything about this in the coming year? That is my first question.

Also in Baker Lake, the staff of the hamlet have asked for more staff due to lack of money. The settlement would like to know if they could do anything about this for the coming year? Those are my two questions. Thank you.

THE CHAIRMAN (Mr. Tologanak): Mr. Minister.

HON. JAMES WAH-SHEE: I will let my Deputy Minister reply to that question, Mr. Chairman.

Funding Communities And Hamlets For Heat And Power

MR. ELKIN: Certainly in terms of the question you asked first, in terms of heat and power we very much appreciate that the hamlets and the other communities are in the same position as everyone else in the Northwest Territories having to face horrendous increases in the cost of heat and power. The funding that we have provided to that community and the hamlets for this year does not at this point take into account fully what these cost increases will be in the coming year. We have made a commitment, however, to these communities, that when we know what these price increases will be for heat and power and we identify with the hamlets how short of funds they may be from what we have provided up to this point, then we will be able to provide any additional funds specifically needed to meet the problem of the cost of heat and power.

In terms of the other question with regard to staff, I am not aware, here again, of what the particular problem may be and possibly I could get some clarification on what in fact, is the problem. Why I say that is with regard to that hamlet as well as any other hamlet, the same basic funding for staff applies, funding is provided for the staff, all of the staff within the community. Funding is provided on the basis of the rates that the Government of the Northwest Territories would pay for the same jobs. Once the community has the total funds that would be made up from that source then it is up to that community to decide how much money they want to pay each person on their staff, and whether they want

to utilize other resources, financial resources that the hamlet has in that area, either to increase the staff beyond which we can provide for or if in fact, they think that the salaries for their staff should be higher. In other words, the decision on what they pay is very much up to the community. We do not dictate at all the number of staff or what pay they provide. That is the decision that is made within the hamlet. So, I am not clear what in fact is the specific problem in the hamlet here.

THE CHAIRMAN (Mr. Tologanak): (Translation) Thank you.

#### Shortage Of Staff In Baker Lake

MR. NOAH: (Translation) That was not my question. It was coming from the hamlet concerning shortage of staff and I do not exactly know the problem but I know they have a problem with money. Sometimes they cannot hire staff due to the lack of money for the office of the hamlet.

THE CHAIRMAN (Mr. Tologanak): Thank you, Mr. Noah. Mr. Sayine.

MR. SAYINE: Mr. Chairman, I have a question for Local Government, and perhaps it is the same question Mr. MacQuarrie asked, but this has to do not with the cities, towns or villages but with the settlements. For five years as Mr. MacQuarrie already stated, the per capita grant has not gone up, but the settlement of Fort Resolution has been concerned that the \$20 per capita was not sufficient, whereas the bigger towns like the cities, towns and villages have a \$50 per capita grant, but also have advantages from some revenues from taxes. My question is the Fort Resolution settlement council has often asked if these \$20 per capita grants for smaller settlements, was that really enough? Why I say this is because it is really not enough because Fort Resolution gets a total grant of \$10,500 and the Fort Resolution settlement council being a very active council, has found that \$20 is not good enough or not enough to administer the affairs of the settlement. So, the settlement had to go into contract like fuel contracts and janitorial contracts for government offices and that. My question I guess is, does Local Government intend to do something about this shortly?

THE CHAIRMAN (Mr. Tologanak): Mr. Minister.

HON. JAMES WAH-SHEE: Mr. Chairman, as I said earlier the per capita grant is under review and we will certainly review it with consultation with all the municipalities including the settlement council. With regard to the whole issue that has been raised, I would like the Deputy Minister to reply to that, please.

#### Per Capita Grants To Settlements

MR. ELKIN: Just further to that, I think there are two or three points here that are key. When the \$20 per capita grant was established the real intent of it was when councils were just being formed. The basic purpose was as a developmental tool for that community to use to help set up a council and to meet some of the costs of introducing some of the ideas that they had when they first started out. We are all fully aware that it probably has outlived its real purpose. The direction we are going now, and there has been work already carried out with the communities and there will be more work this year, is looking at settlements getting more authority for a choice of programs and services within their community and then receiving budgets and developing funds for each of the programs they have. So, rather than have a per capita grant in that sense, they will be similar in a certain way to hamlets and they will have adequate funds to carry out the various services that they choose to carry out within their community and to pay their own staff.



Until that time comes, of course, we do not see this as a major problem because most of the settlements at this time, although they do get the \$20 per capita grant now, do not depend upon that for the various contracts they have. As I think most of the people from the communities know, separate funding is provided for each of the services they carry out. In other words, if a settlement contracts for sewer and water they get adequate funds for that and if they contract for hauling the garbage they get extra funds for carrying that out as well. So, the per capita grant is really not intended to cover off all those other programs and I understand that proper funding is made available to the communities in those areas.

THE CHAIRMAN (Mr. Tologanak): Mrs. Sorensen.

MRS. SORENSEN: Mr. Chairman, I think then that one of the recommendations of the standing committee on finance would be in order if I can have your permission to go ahead.

THE CHAIRMAN (Mr. Tologanak): Please go ahead.

Motion To Increase Level Of Funding For Local Authorities Below Hamlet Status

MRS. SORENSEN: The standing committee on finance moves that this Assembly express itself in favour of an increased level of funding for local authorities below hamlet status.

SOME HON. MEMBERS: Hear, hear!

THE CHAIRMAN (Mr. Tologanak): There is a motion on the floor. To the motion.

MRS. SORENSEN: Mr. Chairman, I will be very brief. The Minister has already indicated to us that a review is taking place and that an increase of this development funding is in order. The finance committee also met with the Department of Local Government and discussed this and felt that it could recommend an increased level of funding be granted.

THE CHAIRMAN (Mr. Tologanak): Any further discussion? Mr. Patterson.

MR. PATTERSON: I agree with the motion, Mr. Chairman. I would just like to say to those who accuse the Eastern Arctic Members of always wanting more, I have observed that probably because the traditional local government amongst the Dene has been the band councils, the Dene communities compared to communities in the East have not been as quick to press for hamlet status. I think it is a fact that proportionately there are a far greater number of hamlets in the Eastern Arctic than there are in Dene communities, at least in the Western Arctic. This may be a cause for some of the occasional expressions of resentment that one hears. I think that is one good reason why we should support this motion. If for historical and other reasons the Dene communities in particular, have not seized on the opportunities for increased funding that hamlet status entails, then this Assembly should do something to try and redress that inequity. So, I will vote in favour of the motion for that and other reasons. Thank you.

THE CHAIRMAN (Mr. Tologanak): Thank you. It has been moved by the hon. Member, Lynda Sorensen, I move that the Assembly express itself in favour of an increased level of funding for local authorities below hamlet status. Can I call the question?

SOME HON. MEMBERS: Question.

Motion To Increase Level Of Funding For Local Authorities Below Hamlet Status,  
Carried

THE CHAIRMAN (Mr. Tologanak): All those in favour of the motion please indicate by raising your arm. Opposed? The motion is carried.

---Carried

O And M, Municipal Affairs, Agreed

Now, we are in municipal affairs, \$14,962,000.

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Tologanak): Is it agreed?

---Agreed

Capital, Municipal Affairs

We now come to capital, \$500,000. Mr. Appaqaq.

MR. APPAQAQ: (Translation) I have a question, a short question, Mr. Chairman, through you to the Minister of Local Government. In Sanikiluaq the water delivery truck, there is only one vehicle for that purpose and sometimes the people have to wait to get water delivered when the truck breaks down. It is quite old. We have been thinking about getting another water truck and it is very hard for us when we have to wait for a couple of weeks while they are ordering parts for the water truck.

Now, another thing, in Sanikiluaq some of the homes have to have the sewage pumped out and there is only one vehicle for that purpose too. When it breaks down you have to wait for over a week to get the parts for it and the house that we have right now in Sanikiluaq, the sewage has not been sucked. If they have not had the sewage sucked out, it sometimes gets pretty offensive in the house. It gets very offensive throughout the house because of the sewage smell.

I have seen the garbage truck, we only have one vehicle for picking up garbage and it is getting too small because the population is increasing. We always inform the garbage pickers that the garbage is getting more and more, are you going to pick up our garbage or something along that line? They say they have been working quite hard picking up garbage but the thing is the garbage truck does not have enough room to provide for picking up garbage. That is an increased concern in Sanikiluaq and I would like you to consider that. Thank you.

THE CHAIRMAN (Mr. Tologanak): Thank you, Mr. Appaqaq. I believe that should have been asked under the directorate but could you briefly answer that please?

HON. JAMES WAH-SHEE: Mr. Chairman, I will ask my Deputy Minister to reply to that question.

Service Vehicles At Sanikiluaq

MR. ELKIN: Over the last three years in that community new vehicles have been provided for each of the services you outlined. There has been a new water vehicle, a new sewage truck and a garbage vehicle as well. Normally those are good for a five year period. I am not familiar with what the particular problem is here, whether it is in maintaining the vehicles or whether they break down. Certainly, we would be prepared to look and see what the problem is and determine what would be the solution to the problems but at this point there has not been any money earmarked in this upcoming year for those types of vehicles for that community.

THE CHAIRMAN (Mr. Tologanak): Thank you. Mr. Appaqaq.

MR. APPAQAQ: (Translation) One more question. Even though they are maintained regularly the vehicles break down very easily because they get overheated, the motors get overheated. Maybe they could get a Ford or a GM product. The vehicles that break down very easily are Datsuns. Datsun is on the market now. They sometimes break down every one or two days when they are used. Thank you.

Capital, Municipal Affairs, Agreed

THE CHAIRMAN (Mr. Tologanak): We are on capital, \$500,000. Any further questions? Agreed?

---Agreed

Loans, Municipal Affairs, Agreed

Loans, \$4,000,000. Agreed?

---Agreed

O And M, Town Planning And Lands, Agreed

We will go to town planning and lands, O and M, \$716,000. Agreed?

---Agreed

Capital, Town Planning And Lands, Agreed

Capital, \$11,862,000. Agreed?

---Agreed

O And M, Airports

Airports, page 11.06, O and M, \$361,000. Mr. Curley.

MR. CURLEY: Thank you, Mr. Chairman. I just have a few questions or comments on airports, operations and maintenance. I understand that my region particularly, was having some difficulties in getting some radio operators communicating -- they call it communicators I think, in some settlements. Maybe the Minister could reassure this committee whether or not this has been settled or are there any plans to see if they have met the problems involving the weather. The local carrier was concerned that they were having problems and in one incident the plane landed at Whale Cove leaving one woman with her child on her back at 30 below zero at night and no one to pick them up. They had to wait there for about half an hour and a truck only happened to come around by coincidence testing out a dump truck. I wonder if that has been settled as far as the radio communicators are concerned?

THE CHAIRMAN (Mr. Tologanak): Mr. Deputy Minister.

HON. JAMES WAH-SHEE: I would like to have the Deputy Minister reply to that, please.

Airstrip At Whale Cove Controlled By Hamlet

MR. ELKIN: I am afraid I am not clear on exactly what the problem in Whale Cove is. The situation in terms of the airport for that community, as I understand it, is that they have an observer-communicator who, in effect, operates as the manager of the airport. They have another position and that person actually blades and maintains the airstrip. Those people work under the control of the hamlet itself. So I am not clear as to why this lady apparently got stuck out on the airstrip and where that problem came from. The authority and the control over the airport is with the hamlet so I am not quite sure what the question is.

THE CHAIRMAN (Mr. Tologanak): Mr. Curley.

MR. CURLEY: The problem was that these positions were not filled. If the director is confident this is the hamlet's responsibility, I would question that, because the regional office has very much control as to who is hired as far as the community observer is concerned, the communications observer. There was a problem in that particular area for a while. There was no communications observer for a long time in that particular community and I know it was beyond the hamlet's responsibility because the Local Government department, the regional government, the regional office, was looking after that. I am trying to get some indication whether the regional office has been able to settle that problem.

MR. ELKIN: I cannot give you, I guess, a complete answer right now but certainly if there has been a problem we will look into it. The decision on the hiring of that person is up to the hamlet because the person does work for the hamlet and our regional office is to supply the community with whatever support they do need in that area. If that has not happened or did not happen for some reason, then I give you my assurance at this point I will look into it for you.

THE CHAIRMAN (Mr. Tologanak): Airports. Ms. Cournoyea.

MS. COURNOYEA: I would like to ask about the equipment that is required to handle the airport maintenance, if airports are built in a direction that requires a lot of upkeep and against the recommendations of the community, for whatever reasons the airport planners decide is a responsible decision. I am wondering what recourse the community has in asking for equipment to maintain the open airstrip.

THE CHAIRMAN (Mr. Tologanak): Deputy Minister.

HON. JAMES WAH-SHEE: Mr. Chairman, I am not really too clear on the question.

Equipment For Maintaining Airstrips

THE CHAIRMAN (Mr. Tologanak): Ms. Cournoyea.

MS. COURNOYEA: An airstrip was built at Holman Island and the people at Holman Island recommended to the planners that the airstrip lay in the wrong direction. As a result there was a great deal of difficulty in keeping the airstrip clear of snow. They have had difficulty this year. What is required for the strip which is not budgeted or foreseen in the forecast is a snowblower just to keep the airstrip clear. The main problem is the direction that the airstrip was placed in. I am wondering if the airstrip is built, who buys the equipment and if the equipment is needed, even though the community did give advice which was not taken, do they have to adjust their budgets and give up things that they need in the community to keep the airstrip maintained?

THE CHAIRMAN (Mr. Tologanak): Do you now understand the question, Mr. Minister



MR. ELKIN: We understand in this past year that the snow conditions for Holman Island were very, very poor and in terms of trying to maintain the airstrip with the equipment they have, it was a problem. Certainly under the airports program if it is required that a snowblower is needed to clear the snow then the funding is and can be provided under the program. Snowblowers are considered to be items that are related to airports only. So, in that case it is not the Government of the Northwest Territories that provides the snowblower. It is the Ministry of Transport, MOT. If in fact it is determined that with the community, on an ongoing basis, that Holman Island is the type of community where the conditions are bad enough that a snowblower is required, certainly we will look into that and arrange with MOT to acquire a snowblower. In terms of the timing, of course, it will be very much influenced by what were the priorities in the other communities during this current year.

THE CHAIRMAN (Mr. Tologanak): Mr. Curley.

Joint Management Agreements On Airports

MR. CURLEY: Thank you, Mr. Chairman. First of all I would like to get some information as to exactly how the joint management agreements are made between the Transport department, Local Government and the local hamlet or settlement councils. In larger centres like Rankin Inlet, I understand they do provide all the equipment as well as the large garage. Is that run by the local hamlet itself?

THE CHAIRMAN (Mr. Tologanak): Mr. Minister.

MR. ELKIN: I will try to give a fairly straightforward answer to a question that maybe is a little bit complicated. Where the buildings and equipment are for use on an airport only, normally MOT up to this point have provided those. Where the buildings and the equipment is used both in the community and at the airport, for example, a garage that stores both airport equipment and community equipment, for a grader that is used in town to clean the streets and airport, then we pay for it. One of the complications that we have had with the airport program is that because the Ministry of Transport is involved and the Government of the Northwest Territories and the communities, you get three different groups involved and whenever you get three different groups involved, you get three kinds of rules. We appreciate, as the communities do, that a community trying to deal with two other bodies sometimes is a problem. We are making progress on this point and have had meetings just in the recent past in Ottawa to have the responsibility for the airport program and the funding and the equipment turned over totally to us. We think that is going to be achieved and when it is then the relationships will be between the Government of the Northwest Territories and the communities and we think that will go a long way to solving some of these problems.

THE CHAIRMAN (Mr. Tologanak): Thank you. Mr. Curley.

Airport Maintenance At Rankin Inlet

MR. CURLEY: I have one more with respect to this operation. In Rankin Inlet, for instance, they have a very large complex, the garage that the airport is provided with. The problem that we see is not so much with how the different agencies operate, but the staff that are hired I believe, by the local hamlet and paid for by the Department of Local Government, I would think. There is tremendous disorganization involved in those kinds of operations. For instance, when they are not doing very much, the maintenance people normally start to maintain their own equipment and that sort of thing. It is a known fact in Rankin Inlet that that happens commonly and I am wondering whether or not Local Government will attempt to come up with strict guidelines so that the maintenance staff who are paid for by the local hamlet or by the Department of Local Government are not just serving their own interest but the whole of the airport needs. Thank you.

THE CHAIRMAN (Mr. Tologanak): Thank you, Mr. Curley.

MR. ELKIN: If that is a problem for that community we are and would be through our headquarters and our regional office, we would be fully prepared to assist the hamlet if they thought they wanted some guidelines in this area. At the same time I should emphasize again that they are employees who work for the hamlet and therefore the direct control as to how they perform their job and what they do on the job is up to the hamlet. If the hamlet needs some assistance in guidelines or anything else then we would be more than pleased to provide that.

MR. CURLEY: Thank you.

THE CHAIRMAN (Mr. Tologanak): Mr. Curley, are you finished?

MR. CURLEY: Yes, Mr. Chairman, but with your permission after this section is approved, I would like to go back for one moment to the directorate section because it relates to the dock facilities that the Department of Local Government operates. I did not know where to present that.

O And M, Airports, Agreed

THE CHAIRMAN (Mr. Tologanak): O and M, \$361,000, airports. Agreed?

---Agreed

Mr. Curley requires unanimous consent to return to the directorate.

SOME HON. MEMBERS: Agreed.

---Agreed

THE CHAIRMAN (Mr. Tologanak): Mr. Curley.

O And M, Directorate

MR. CURLEY: I did not know where earlier to ask the question with regard to the Rankin Inlet dock facilities. Rankin is a very busy centre and I believe it will again be a very busy centre this summer for the sealift and so on. The hamlet has asked me to see whether or not there could be adequate funding provided to rebuild the Rankin Inlet dock permanently so they do not have to patch it up or attempt to patch it up every summer. I know personally that the dock is in very poor condition and local hunters themselves have continuously damaged their summer boats and their engines from time to time when the small boats have tipped over as a result of the very poor condition of the dock. Could the Minister reassure this committee whether or not they intend to rebuild that dock permanently so this kind of thing will not occur again?

THE CHAIRMAN (Mr. Tologanak): Thank you, Mr. Curley. Does Local Government want to respond to that?

HON. JAMES WAH-SHEE: Yes, Mr. Chairman. I understand that the question of docks is rather a confusing one because it is not really clear who has the ultimate responsibility for docks. I understand the Department of Finance is involved in docks for the very reason that they are involved with the sealift, but I would like my Deputy Minister to elaborate a little more on that.

THE CHAIRMAN (Mr. Tologanak): Briefly.

MR. ELKIN: I will be very brief. The question of docks has been a problem in the past because in the Government of the Northwest Territories there has not been any unit really responsible for docks. The federal government still has responsibility in this area. Because the dock facilities have not been developed as quickly as communities want, sometimes Local Government's money in the communities has been used to repair docks, the same as has been used to repair roads and that is why some of the Local Government funds have been used. I understand though that the Department of Finance through their supply area is seriously reviewing this area because they continuously face problems annually in delivering supplies to the communities and are in the process of attempting to sort out this whole problem now.

THE CHAIRMAN (Mr. Tologanak): Briefly, Mr. Curley.

MR. CURLEY: Briefly could I have your permission to move a motion to that effect?

THE CHAIRMAN (Mr. Tologanak): To what effect?

MR. CURLEY: That we request funds to rebuild the dock at Rankin Inlet?

THE CHAIRMAN (Mr. Tologanak): Yes.

Motion To Provide Adequate Funds To Rebuild Rankin Inlet Dock Permanently

MR. CURLEY: I move that this Assembly urge the administration to provide adequate funds to the hamlet of Rankin Inlet to rebuild the dock permanently.

THE CHAIRMAN (Mr. Tologanak): To the motion.

MR. CURLEY: Mr. Chairman, I did pass that request to the director of Local Government by telephone the other day and I would just like to comment very briefly on the information that Rankin Inlet hamlet sent me. Their position is that the funding be made available, that it so far has only been adequate to repair the dock for one summer and the council would like adequate funds to rebuild the dock so it will last several years. I think that is a decent request and I would just like to ask that the administration seek funds, even if they have to cut some funds from other capital, but I think the motion is in order and I would like Members to support the motion. Thank you.

THE CHAIRMAN (Mr. Tologanak): Thank you. To the motion. Any further discussion? Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: Could we have some idea of what kind of funds we are talking about? I really do not know at all. Mr. Minister, would you have some idea of the situation?

THE CHAIRMAN (Mr. Tologanak): Mr. Minister.

HON. JAMES WAH-SHEE: I understand that in repairing or in replacing the dock facility, it is a major project and it will take quite a bit of money from the capital expenditure to accommodate this request. I would also like to say that at the present time it is a federal responsibility and if we could be directed to look into the possibilities of federal funding for this it may be in order because otherwise the motion is directed at the administration and they do not have the money allocated, nor are we responsible for docks. That is essentially the problem, Mr. Chairman.

HON. ROBERT H. MacQUARRIE: Is that all?

THE CHAIRMAN (Mr. Tologanak): Thank you. Can I call the question? Mr. Minister, just for clarification do the funds for docks come from the territorial government or from the federal government?

HON. JAMES WAH-SHEE: From the federal government, Mr. Chairman.

THE CHAIRMAN (Mr. Tologanak): Mr. Curley, would you like to amend your motion please?

MR. CURLEY: Mr. Chairman, I would like to ask the question first before I go on with attempting to amend my motion. Rankin Inlet indicated that they have been spending money from their hamlet grants in repairing this dock. Could the Minister reassure this committee that all the funds that have been incurred by the hamlet of Rankin Inlet will be refunded or rechannelled to the Ministry of Transport if that is the case.

THE CHAIRMAN (Mr. Tologanak): Mr. Wah-Shee.

HON. JAMES WAH-SHEE: I believe that the funds that were made available to the hamlet were for the maintenance and there is a certain amount of flexibility in that area and I believe the hamlet council did use a certain amount of their funds to do repairs to the dock. Essentially, docks are a federal responsibility and this is what I am trying to impress upon the hon. Member.

THE CHAIRMAN (Mr. Tologanak): Thank you. Would you reconsider your motion, Mr. Curley?

MR. CURLEY: Mr. Chairman, I am not very impressed with the Department of Local Government because we have over 60 communities in the Arctic and they have no role with regard to the sealift facilities and it is a major responsibility to deal with the local sealift facilities. It is the only means of getting major supplies into the communities, through the barges and whatnot and this department does not even seem to know what the problems are involved with those things. I realize that the federal government has a responsibility but I can assure this committee that the federal government has really no real input with regard to the dock facilities in the Northwest Territories. If you look at major centres like Frobisher Bay they have not got a dock, but they do better than some places in Labrador. I am very impressed having seen the facilities and where the Minister of Transport has joined in with the local council and have put in very topnotch facilities to deal with that.

Motion To Provide Adequate Funds To Rebuild Rankin Inlet Dock Permanently, Reworded

So, I will amend my motion and now move that this Assembly recommend that the administration strongly urge the federal government to provide adequate funds to the hamlet of Rankin Inlet to rebuild the dock permanently.

THE CHAIRMAN (Mr. Tologanak): To the motion.

SOME HON. MEMBERS: Question.

Motion Carried

THE CHAIRMAN (Mr. Tologanak): The question being called. All those in favour of the motion please indicate by raising your arm. Opposed? The motion is carried.

---Carried



O And M, Recreation

We are on page 11.06 and we agreed to \$361,000. I am sorry. Now, page 11.07, recreation, O and M, \$1,095,000. Mr. Patterson.

MR. PATTERSON: Mr. Chairman, the Sport North group seem to be very dedicated but they have a tremendous responsibility for covering the entire Territories, particularly the more remote regions. I guess I am just concerned is there any way that they can be given more money? Does the Minister agree that they could use more money and that this is an important area and they are running on a pretty skeleton budget to cover the entire Northwest Territories.

THE CHAIRMAN (Mr. Tologanak): Mr. Minister.

HON. JAMES WAH-SHEE: Mr. Chairman, I do agree that Sport North does serve a very useful service to the Northwest Territories with regard to sports and I believe at the present time the association is receiving \$205,000 and I also understand that this amount is not really nearly enough. I would like to ask my deputy to elaborate a little more on that, briefly.

Sport North Funding

MR. ELKIN: Briefly, the \$205,000 is an increase for 1980-81 of \$20,000 over the amount they had the year before. We certainly would have liked to have been able to provide more funds but with the department's funds being extremely tight at this point more of an increase was not possible at this time. I should say however, that with Sport North whose major activities are with the Arctic Winter Games and the regional and territorial trials and with the Canada Games that are held every two years, the interest in sporting activities has grown to such an extent that it is time we reviewed where we are going with these programs and jointly decided the type of resources we want to put into the program areas. So we agree that it is very key but we feel that we could not provide more than \$205,000 in 1980-81 but we will be reviewing the future funding and where the program goes with Sport North.

THE CHAIRMAN (Mr. Tologanak): Mr. McLaughlin.

MR. McLAUGHLIN: Regarding Sport North, when Sport North was first formed it was given a mandate by the territorial government and the sport governing bodies which it represented at that time and that mandate was to take organized sport out of the major centres, Yellowknife, Hay River, Fort Smith, Pine Point, and get it out into all the different communities, especially using the vehicle of the Arctic Winter Games. I think Sport North has done a wonderful job of that.

HON. TOM BUTTERS: Hear, hear!

MR. McLAUGHLIN: If you look back over the years at the participation in Sport North you will probably find athletes participating in the finals held in Yellowknife in order to make up the Arctic Winter Games teams has probably at least doubled and probably tripled in size. At the same time, the funds have basically remained the same with just a small percentage increase to cover inflation; whereas actually the number of participants has greatly advanced. This only occurred once Sport North took over. While the government was running that program themselves I do not feel that they did as good a job as the sport governing bodies had done themselves in getting themselves organized and getting participation from the grass roots area of the Northwest Territories.

Sport North An Excellent Example Of Devolution

In keeping with this government's policy of devolving authority out to the regions I think Sport North has been one of the vehicles where an excellent job has been done. I think the two major areas that need larger grants are for Arctic Winter Games because when we first had the Arctic Winter Games, I think our major cost was transporting the team to Whitehorse or Anchorage or wherever it happened to be the first time we had to make a move out of the Territories. Now I believe our major cost is in actually holding the final games within the Territories itself. I think because of that the department should look within the recreation division for the funds. Possibly you do not need as many employees in the recreation division and the funds you save there could be moved to Sport North because these are volunteer people and they are getting very frustrated. I know I have been on the grants committee myself, for this organization and they are getting very frustrated with the lack of funds and it sort of reflects a lack of appreciation in what they are doing.

The grants which are given out annually to the sport governing bodies just to hold their annual general meetings so that they can get organized for the season of their sports, because the sport governing bodies have expanded into the remoter communities, it makes it now virtually impossible for the annual meeting expenses due to the high cost of air travel to be covered because they have to get these remote people in. What I am trying to say basically is, the government gave the mandate to Sport North to do a job and they did a good job within the constraints of the budget and now problems are starting to arise within all these sport governing bodies and Sport North itself, due to the frustration of lack of funding to carry on the program of new development.

THE CHAIRMAN (Mr. Tologanak): Thank you.

Level Of Funding Satisfies Sport North

HON. JAMES WAH-SHEE: Mr. Chairman, I would like to inform the hon. Member that the Sport North is quite pleased with the level of funding that they have received thus far and I would commend them for the fine organization that they have and how they have coped with the organizing of the Arctic Winter Games in Whitehorse.

THE CHAIRMAN (Mr. Tologanak): Ms. Cournoyea.

MS. COURNOYEA: I would just like to say that I feel funding should be directed to smaller communities so they have a more active recreational program. I would not like us to say that Sport North should get an increase in their budget when we have not really taken a good analysis, a good analytical look at the communities and what they are doing and how little these communities get. I am certainly not going to speak against Sport North but I know very little about it. I think the priorities should be given to the communities.

THE CHAIRMAN (Mr. Tologanak): Mr. McLaughlin.

MR. McLAUGHLIN: Mr. Chairman, in response to what Ms. Cournoyea just said, that is exactly the reason I am showing concern over this. When Sport North was first formed the only communities that participated in most of the sports were the major centres around the Great Slave Lake area and Inuvik. An excellent job has been done by this body through working with the schools and different people in these areas and through the volunteers who were available through all these sport governing bodies to get these programs out to these communities.

The problem is now that we have done this, now that these people are interested in participating in sports bodies in their annual competitions and championships and stuff like that, they are unable to do so due to lack of funding for travel and due to lack of funding to attend annual meetings and due to lack of funding to put on coaches' clinics in the different communities. So what I am doing is in the Northwest Territories Amateur Hockey Association which I belong to -- that is our big problem. We now have Frobisher Bay and Rankin Inlet in our association for the first time and we are finding it very difficult to communicate with them and to put on coaches' clinics and referees' clinics for these people. It is for that very reason that I would like to see the funding increased for this organization.

THE CHAIRMAN (Mr. Tologanak): Mr. Patterson.

MR. PATTERSON: Mr. Chairman, I would have to agree with Mr. McLaughlin that this is not an organization that has sat around Yellowknife looking at the rest of the world from the top of a tower. I think Sport North at least in my experience in the Baffin region has as far as resources permit, travelled to communities, held coaches' clinics, generated an interest in cross-country skiing, stimulated swimming programs, provided coaching clinics and I would beg to differ with the Minister about the Sport North organization being happy...

THE CHAIRMAN (Mr. Tologanak): Mr. Patterson, I think you are repeating what has been said a few times. Ms. Cournoyea, do you have a few words?

Building Sport Programs From Community Level

MS. COURNOYEA: What I said was this, Sport North does not create involvement in the community. Sport North or anything can only survive when you build from a community level. A lot of things you are talking about existed before Sport North, including the cross-country ski program. We have to develop from the community. That is what I am saying and I do not think anybody is going to take that away. We have to spread our effort in each community. Then they will participate. You cannot have participation if programs are not growing in the community.

THE CHAIRMAN (Mr. Tologanak): Mr. Wah-Shee, briefly.

HON. JAMES WAH-SHEE: Mr. Chairman, under the contributions to the Northern Games Associations, Dene games committee, I would just like to say that we would like to review the amount of money in consultation with the organizations. Thank you.

0 And M, Recreation, Agreed

THE CHAIRMAN (Mr. Tologanak): 0 and M, \$1,095,000. Agreed?

---Agreed

Capital, Recreation

Capital, \$1,170,000. Is it agreed? Mr. Noah.

MR. NOAH: Mr. Chairman, I will say this in English. I have a question to the Minister of the Local Government related to a service complex building for Baker Lake, is it included in this particular budget, 1980-81?

THE CHAIRMAN (Mr. Tologanak): Mr. Minister.

HON. JAMES WAH-SHEE: Mr. Chairman, could we have the question repeated again please? I did not get it.

MR. NOAH: Mr. Chairman, Mr. Minister, I have a question here concerning the community service complex building for Baker Lake. Is it included in this particular budget for 1980-81?

THE CHAIRMAN (Mr. Tologanak): Mr. Minister.

HON. JAMES WAH-SHEE: I will ask my Deputy Minister to reply to that question.

MR. ELKIN: The answer to the question you raised is "no". At this state the recreation complex for that community has not directly involved our staff. There is a committee I understand in the community that is dealing with the regional office to jointly come up with plans for a recreation facility and what it will include. I understand that the discussions are still going on and when agreement is reached on what the community really wants and what it will cost, funds will be provided at that point.

Capital, Recreation, Agreed

THE CHAIRMAN (Mr. Tologanak): Thank you. Capital, \$1,170,000. Agreed?

---Agreed

Total O And M, Agreed

We return to page 11.01, O and M, \$19,669,000. Agreed?

---Agreed

Capital. Mr. Curley.

MR. CURLEY: Mr. Chairman, I would like to ask one further question with regard to the confusion that I have with the firefighting equipment because there are so many ways that they spend...

THE CHAIRMAN (Mr. Tologanak): Do the Members agree Mr. Curley returns to O and M?

---Agreed

MR. CURLEY: The way I review the program area of the Department of Local Government, in some cases the community was responsible for firefighting equipment and the Ministry of Transport is responsible for some equipment with regard to firefighting equipment at the airports, so I would like to ask the Department of Local Government as to how all this is sorted out. I am particularly concerned with the airports. In some cases they have no firefighting equipment at all. I can list some communities like Whale Cove. There may be many more. Just one question to the Minister: Does the Department of Local Government have any plans to really seriously look at those because I think it is serious in small communities if there was an accident with passengers involved. How would the Department of Local Government be able to cope with that kind of problem?

THE CHAIRMAN (Mr. Tologanak): Mr. Elkin.

Firefighting Equipment At Airports

MR. ELKIN: Certainly the point you raised is a very key one. We do have the same concerns, the safety of passengers at airports, coming into these airports, is a very key issue and we are reviewing with MOT at this point what they think is suitable firefighting equipment for these airports. Of course, before a decision is reached on what funding will be required we will be discussing it with the communities and in the near future should have a solution to this problem.



Total Capital, Agreed

THE CHAIRMAN (Mr. Tologanak): Thank you. Capital, \$18,715,000. Agreed?

---Agreed

That concludes the discussion on the budget of Local Government. Thank you, Mr. Elkin and thank you, Mr. Minister.

---Applause

Is it the wish of the Committee that we go on to the next department or do you wish me to report progress?

SOME HON. MEMBERS: Report progress.

THE CHAIRMAN (Mr. Tologanak): Thank you.

MR. SPEAKER: The House will come to order. Mr. Tologanak.

REPORT OF THE COMMITTEE OF THE WHOLE OF BILL 1-80(1): APPROPRIATION ORDINANCE, 1980-81

MR. TOLOGANAK: Mr. Speaker, the committee has been considering Bill 1-80(1) and I would like to say we have made record progress.

---Applause

MR. SPEAKER: Thank you, Mr. Tologanak. Mr. Clerk, have you some announcements?

CLERK OF THE HOUSE: A caucus meeting, Monday, March 3rd, 9:30 a.m., in Katimavik A.

MR. SPEAKER: If I might just add, at that caucus meeting at 9:30 we will talk about extended sittings and we will talk about appointments to the Water Board as well. That is 9:30 Monday morning. Just one further announcement which might be of interest to Members. We were informed late this afternoon, in the House of Commons, history, a woman, Mme. Jeanne Sauvé will be named Speaker of the House of Commons. She was the former minister of Communications.

---Applause

At any rate, orders of the day, Mr. Clerk.

ITEM NO. 10: ORDERS OF THE DAY

CLERK OF THE HOUSE: Orders of the day, March 3, 1980, 1:00 o'clock p.m., at the Explorer Hotel.

1. Prayer
2. Oral Questions
3. Questions and Returns
4. Petitions
5. Tabling of Documents
6. Reports of Standing and Special Committees
7. Notices of Motion

8. Motions: Motion 28-80(1)
9. Consideration in Committee of the Whole of Bills, Recommendations to the Legislative Assembly and Other Matters: Bill 1-80(1)
10. Orders of the Day

MR. SPEAKER: Thank you, Mr. Clerk. I must say to the Members of the House that this has been an historic day. The House stands adjourned until 1:00 o'clock p.m., March 3, 1980 at the Explorer Hotel].

---ADJOURNMENT

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