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LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES  
**DEBATES**

2nd Session

9th Assembly

Official Report

**THURSDAY, MARCH 13, 1980**

**Pages 1450 to 1538**

Speaker: The Honourable Robert H. MacQuarrie, M.L.A.

# LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

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YELLOWKNIFE, NORTHWEST TERRITORIES

THURSDAY, MARCH 13, 1980

MEMBERS PRESENT

Mr. Arlooktoo, Mr. Arreak, Hon. George Braden, Hon. Tom Butters, Mr. Curley, Ms. Cournoyea, Mr. Evaluarjuk, Mr. Fraser, Hon. Arnold McCallum, Mr. McLaughlin, Hon. Robert H. MacQuarrie, Mr. Noah, Mr. Patterson, Mr. Pudluk, Mr. Sayine, Mr. Sibbeston, Mrs. Sorensen, Mr. Stewart

ITEM NO. 1: PRAYER

---Prayer

SPEAKER (Hon. Robert H. MacQuarrie): I must begin the day by reminding Members we have two sitting days left, that we have an order paper with a great many items on it, many of which could be considered to be of an urgent or pressing nature, so we will have to try to deal with all matters with reasonable dispatch and consider extending time even beyond what we have already agreed upon perhaps to a night sitting tonight or something. We will just have to see how things go today I guess.

Item 2, oral questions.

ITEM NO. 2: ORAL QUESTIONS

Mr. Evaluarjuk.

Question 110-80(1): Government Representation At EARP, Pond Inlet

MR. EVALUARJUK: (Translation) Mr. Speaker, I do not know who I should direct this question to, either the administration or the Assembly. I had a phone call. I phoned a friend, a hamlet member in Pond Inlet. She said in April, next month, Petro Canada would be having a hearing in Resolute Bay, Arctic Bay and Pond Inlet. They are going to be dealing with how the oil is going down south to be refined. The member of the hamlet council in Pond Inlet thought some of the Members of the Legislative Assembly should send a representative to Pond Inlet, either from the administration or the government to attend over at the hearing.

MR. SPEAKER: Thank you, Mr. Evaluarjuk. Hon. Mr. Braden.

Return To Question 110-80(1): Government Representation At EARP, Pond Inlet

HON. GEORGE BRADEN: Thank you, Mr. Speaker. I believe the Member is talking about one of the stages in the EARP process which is the Environmental Assessment and Review Panel. We have discussed this within the government and are considering sending a wildlife official to attend on behalf of the Government of the Northwest Territories. Thank you.

MR. SPEAKER: Thank you, Hon. Mr. Braden. Other oral questions?

Item 3, questions and returns.

Item 4, petitions.

Item 5, tabling of documents.

ITEM NO. 5: TABLING OF DOCUMENTS

Hon. Mr. Braden.

HON. GEORGE BRADEN: Thank you, Mr. Speaker, I would like to table the following on behalf of the government:

Tabled Document 36-80(1): Principles for the Development of an Energy Policy.

I would remind Members that at this point in time it is for discussion purposes and I would hope that in the subsequent session this year we can debate these and make some decisions on them. Thank you.

MR. SPEAKER: Thank you, Hon. Mr. Braden. Other documents to be tabled?  
Hon. Mr. Butters.

HON. TOM BUTTERS: Mr. Speaker, on behalf of my colleague, the Minister of Renewable Resources, I would like to table the following papers produced by the Science Advisory Board:

Tabled Document 37-80(1): The Present Status and Future Management of Arctic Marine Mammals in Canada.

Tabled Document 38-80(1): Aquatic Resources of the Northwest Territories, which reviews the management of fresh-water fish in the Northwest Territories.

Tabled Document 39-80(1): Availability, Cost and Nutritional Value of Imported Foods. Thank you.

MR. SPEAKER: Thank you, Mr. Butters. Other documents to be tabled?

Item 6, reports of standing and special committees.

ITEM NO. 6: REPORTS OF STANDING AND SPECIAL COMMITTEES

Mrs. Sorenson.

Report Of The Standing Committee On Finance

MRS. SORENSON: Mr. Speaker, I have the standing committee on finance's third report to the second session of the Legislative Assembly of the Northwest Territories. The report is being distributed now. I promise that it will not be as long as my report yesterday.

The standing committee on finance met on March 7, 1980, and again on March 12, 1980, to consider the following bills which had been submitted to it by the standing committee on legislation: Bill 6-80(1), Tobacco Tax Ordinance, amendment; Bill 7-80(1), Income Tax Ordinance, amendment; and Bill 8-80(1), Petroleum Products Tax Ordinance, amendment.

Recommendations, Bill 6-80(1)

Bill 6-80(1), Tobacco Tax Ordinance, amendment. The standing committee on finance approves of the proposed increase in the tax on cigarettes to 1.2 cents per cigarette and recommends to the House that Bill 6-80(1) be enacted as presented.

Recommendations, Bill 8-80(1)

With regard to Bill 8-80(1), Petroleum Products Tax Ordinance, amendment, we have decided to recommend a few significant changes to the proposals contained in this piece of legislation brought before us by the Executive. The proposed bill, Mr. Speaker, in the form submitted, would provide firstly, for the conversion of the rates set out in the Petroleum Products Tax Ordinance from imperial to metric units of measure and, secondly, for an increase in the tax rates.

We have been advised that, in the past few years, the Government of the Northwest Territories had fallen behind the provinces in the rate of tax levied on fuel used for motive purposes and that the proposed legislation would have brought our rates in line with those applicable in the provinces. While this may be so, Mr. Speaker, doing what the provinces are doing is not necessarily what we should be doing. Simply following the provincial example should never be used as justification for anything we do. The only criterion must be what is best for the people of the Northwest Territories.

The Northwest Territories is so totally dependent on expensive transportation over vast distances that we cannot accept any substantial increases in taxation on motive fuels. The cost of motive fuel in the North is already too high and will continue to rise with the world price of oil. Any increases in the cost of fuel used in transportation would translate into increases in the cost of all products. In addition, taxes on motive fuel place an uneven burden on northern residents as certain communities are much more dependent on expensive modes of transportation, such as flying, than are others.

We therefore recommend, Mr. Speaker, that the tax rate set out in clause 3 of Bill 8-80(1), Petroleum Products Tax Ordinance, amendment, be changed to: Petroleum products used for aviation purposes, 0.7 cents per litre; propane or butane used in motor vehicles, 3.5 cents per litre; petroleum products used in railway locomotives, 4.0 cents per litre; diesel oil used in motor vehicles, 4.0 cents per litre; gasoline, 3.5 cents per litre.

Members will note that the recommendation in respect of petroleum products used for aviation purposes was left unchanged. With the exception of one item, namely petroleum products used in railway locomotives, all the other items were reduced. In the case of fuel for railway locomotives we recommend a substantial increase in tax to put it on a par with diesel fuel for road use. This will eliminate the unfair advantage of the railway over the trucking industry.

Mr. Speaker, for obvious reasons we fully endorse the administration's approach that there should be no increase in the tax on non-motive fuels. We even briefly entertained a suggestion by one of our Members that the existing tax on non-motive fuels be removed altogether, but in the interest of practicality this, of course, cannot be done as it would mean a revenue loss of \$1,534,000.

#### Recommendation To Increase Price Of Liquor

In order to make up for the estimated \$500,000 which would not be collected as a result of the recommendations we have just submitted, we recommend that an across-the-board increase of 4.1 per cent on the price of liquor be imposed. Unlike fuel, Mr. Speaker, liquor cannot by any stretch of the imagination be classified as an essential item for survival in the North. The standing committee on finance finds an increase of 4.1 per cent in the price of liquor far more palatable than an increase in the amount of taxes payable on the sale of motive fuel.

#### Recommendations, Bill 7-80(1)

There are two aspects to consider in Bill 7-80(1), Income Tax Ordinance, amendment, as proposed, Mr. Speaker.

The first aspect is the fact that the amendments will allow income tax for Northwest Territories residents to be computed on a tax base which is not subject to erosion by federal tax credits. Provincial and territorial taxes are calculated as a percentage of the federal tax payable and a change in federal tax credits affects the revenue of the territorial government.

The proposed amendment would enable territorial income taxes to be calculated before federal credits are brought into the calculation. In the event that the federal government introduces future tax credits this will mean a slight increase in the amount of income tax payable by territorial residents, but it has to be borne in mind that Alberta is the only province which levies lower taxes than the Northwest Territories. Having said that however, Mr. Speaker, we have to point out a distinct disadvantage of the proposed amendment in that, should the territorial government at any time after enactment of the amendment, decide to decrease its income tax or to grant tax credits, the federal government would not make up the decrease in revenue through a larger deficit grant.

Members of the standing committee on finance were unanimously in agreement that the amendment as proposed is not in the best interest of territorial taxpayers. While the tax increase to Northwest Territories residents may not be large, it is felt that there are already too many disincentives to the working person in the North. The proposed amendment, Mr. Speaker, will put into place a provincial-type safeguard against decreased government income but, since the Government of the Northwest Territories has none of the provincial-type sources of revenue at its disposal, it will not be to the benefit of northern residents to amend the ordinance as proposed.

The standing committee on finance therefore recommends to the Legislative Assembly that clause 1 of Bill 7-80(1) be not enacted.

The second aspect of the proposed amendment is purely of a housekeeping nature in that it provides for a schedule, detailing commencement and transitional provisions and repeals. The committee therefore resolved to recommend to this House that clauses 2, 3 and 4 of Bill 7-80(1) be enacted.

Motion That Report Be Adopted And Referred To Committee Of The Whole, Carried

Mr. Speaker, I move that this report be adopted by the Assembly and referred to committee of the whole to be discussed when these bills come before it.

MR. SPEAKER: Is there a seconder? Is there a seconder for the motion? Mr. Sibbeston. Comment. Those in favour please indicate by raising your hand. Those opposed? Carried.

---Carried

MR. PATTERSON: A point of order, Mr. Speaker. I take it that by adopting the report this House is not necessarily bound by all its recommendations.

MR. SPEAKER: That is my understanding. It is merely a motion to refer for consideration when the bills come up in committee of the whole. Are there any other reports from standing or special committees?

Item 7, notices of motion. I would advise you if you have one, it would be necessary to get unanimous consent to deal with it before the session ends. No notices of motion.

Item 8, motions.

#### ITEM NO. 8: MOTIONS

Motion 33-80(1), Application to Broadcast Television Signals. Mr. McLaughlin.



Motion 33-80(1): Application To Broadcast Television Signals

MR. McLAUGHLIN: Thank you, Mr. Speaker:

WHEREAS this Assembly supports the right of northern isolated communities to have alternate choices of television;

AND WHEREAS this Assembly is also concerned that some communities may wish to guarantee local access and to control the lifestyles portrayed in the content and advertising;

NOW THEREFORE, I move, seconded by the hon. Member from Frobisher Bay, that this Assembly recommends to the CRTC that no applications to broadcast television signals in the Northwest Territories be licensed until the local community council has first approved the application.

MR. SPEAKER: Duly moved and seconded. To the motion, Mr. McLaughlin.

MR. McLAUGHLIN: Mr. Speaker, this motion came as a result of an original consideration by Mr. Patterson and myself to present a bill regarding television but we realized we would not have time to do such a thing. We are interested to just make sure that when broadcasting is going to be done in a community that it can affect the lifestyle of that community and the people in that community should have the right to decide whether there is going to be television there to start with and, what kind of television it is. It does not intend to deal with who can broadcast and what types of companies or groups can broadcast, but merely that the local community has to give approval before television can proceed.

MR. SPEAKER: Other comment on the motion? Mr. Patterson.

MR. PATTERSON: This motion basically is a recognition that local government should have the first say in what happens in their communities in the area of television and I think experience, history in the Northwest Territories has shown that local governments do have strong opinions and concerns about the medium of television. Not all local governments agree. Igloolik, for example, decided several years ago that it did not want television at all. Frobisher Bay last winter saw an attempt by a southern entrepreneur to set up a television broadcasting system which brought in programs from the United States. There were considerable objections to the proposal on a number of grounds. One was that it would keep children up late. Another that the material was in poor taste, if not bordering on pornography and finally the strongest objection was that there were no provisions for native language programming or no guarantee that native language programming could be included in the package as proposed. As a result but not because of any particular power that the council had, that entrepreneur could not sell enough subscriptions and was prevented from continuing. However, had he persevered the local council would have had no effective say, although they were concerned and wanted to do something about it.

Now, this motion is something that everyone should be able to support because if it is not supported, then it questions the ability of the local government to determine what is best for that community. So I urge all Members to support the motion and recognize that television is a very controversial and a very powerful medium in the Northwest Territories and the local governments are in the best position to determine what form that medium should take and to what extent local access should be given to ensure balanced programming and programming reflecting the values and lifestyles of northern communities which may not otherwise be reflected in the sort of programming that can be piped in via satellite or any other means. Thank you, Mr. Speaker.

MR. SPEAKER: Other comment on the motion?

SOME HON. MEMBERS: Question.

Motion 33-80(1), Carried

MR. SPEAKER: Question being called. It has been moved that this Assembly recommend to the CRTC that no applications to broadcast television signals in the Northwest Territories be licensed until the local community council has first approved the application. Those in favour of the motion please indicate by raising your hand. Down. Those opposed? The motion is carried.

---Carried

Motion 34-80(1), Reduction of Minimum Population Requirement, Radio and Television. Ms. Cournoyea.

Motion 34-80(1): Reduction Of Minimum Population Requirement, Radio And Television

MS. COURNOYEA: Mr. Speaker: Whereas, the Assembly supports the right of northern isolated communities to have the choice of television -- I do not think that is the one.

MR. SPEAKER: Motion 34-80(1).

MS. COURNOYEA: I am sorry, I am having a nosebleed here.

MR. SPEAKER: Sorry.

MS. COURNOYEA: Mr. Speaker:

WHEREAS communications is a vital link to the development of our changing northern society;

AND WHEREAS the media people report on many important happenings throughout the Northwest Territories;

AND WHEREAS communities, regardless how small, are required to make representation and decisions away from home and as part of a larger body;

AND WHEREAS communities have a right to hear what is being said and what being forwarded on their behalf;

NOW THEREFORE, I move that this Assembly recommend that the Northwest Territories government's minimum population requirement for radio and television installation be reduced to 150.

MR. SPEAKER: Is there a seconder for that motion? Hon. Mr. Butters. It has been duly moved and seconded. To the motion, Ms. Cournoyea.

MS. COURNOYEA: Mr. Speaker, in talking to the Department of Information there will be six additional communities that will be added who fit into the population of 150. I would have made the motion to request that the population required be even less. However, in the interest of funding I feel that we can afford to provide this service over a number of years to the populations of 150. Within the area that my constituents live in we have a number of communities that do not have either radio or television. Before there were power lines and before there were telephone lines, signals used to reach these communities but at this time they do not have a signal that is strong enough to reach the communities.

There are a lot of developments taking place in the areas of the Northwest Territories and I feel that many people leave the community, represent the people and the people in these small communities are just as involved in the development of the North as the larger communities are and that they should be playing more of an active role. However, when they do not hear what is going

on and even though we do not agree or I do not agree many times with what is said over the media, I do believe they have a right to hear what their representatives are putting forward on their behalf and to be able to be critical of the nature of what is being said but more to be aware of what is going in the general area and in the Northwest Territories.

As well I feel that the developments of the North are not only happening in the Northwest Territories but decisions are made in Canada which affect us in the North and I feel that we should have as many people involved and knowledgeable about what is going on in Canada as a whole and in the Northwest Territories as a whole to be able to make educated decisions about what directions they want to move toward. It may be some of these communities would not want radio and television, television in particular. However, I feel that they should have the choice and we should be planning for this facility to be into these communities. As I said before, the radio signal used to be adequate. However, because of the interference from facilities put into the community, the signals are being cut, mainly because they were not strong enough in the first place. But I do not believe that a community just because it is big should have an advantage over communities which are smaller because I believe in the long run the smaller communities would probably be more active in supporting the long-term industry of non-renewable resources.

#### Small Communities At A Disadvantage

I believe now is the time when we are making decisions and moving forward in various ways which would make decisions on how our economy will go and without being informed of how those decisions are made and what people are saying about them I feel that the small communities are at a disadvantage.

MR. SPEAKER: Thank you, Ms. Cournoyea. Other comment on the motion? Are you ready for the question?

SOME HON. MEMBERS: Question.

MR. SPEAKER: Question being called. It has been duly moved and seconded that this Assembly recommend that the Northwest Territories government's minimum population requirement for radio and television installation be reduced to 150. Mr. Patterson.

#### Amendment To Motion

MR. PATTERSON: I would like to move an amendment to the motion, deleting the words "and television".

MR. SPEAKER: Is there a seconder for that amendment? That is that the words "and television" be deleted. There is a seconder, Mr. McLaughlin. To the amendment, Mr. Patterson.

MR. PATTERSON: Mr. Speaker, I am concerned that the mover of the motion is really making this motion because of the need that people understand what is happening throughout the Northwest Territories. If the need is to keep people in the Northwest Territories better informed, the Member and perhaps this Assembly should recognize that the CBC northern service provides virtually no news coverage in the Northwest Territories except for the odd special and in fact, what news we do get through the CBC northern service which is the only station available in most communities now, comes from southern Canada. In the Eastern Arctic it comes from Newfoundland and in this part of the world it comes from British Columbia and this is obviously not information such as the preamble calls "important happenings throughout the Northwest Territories". Radio, on the other hand provides not only news coverage but it provides it in native languages because it costs much less to produce radio news and radio programs than it does to produce television programs.



Disadvantages Of Television Outweigh Advantages

The reason I moved the amendment is firstly, because there is no news coverage coming via television, and the motion is concerned about news coverage and, secondly -- and this is not going to be popular amongst many Members, especially some from the smaller communities -- I think that the disadvantages of television outweigh the advantages. I think that most smaller communities, even if they want television should recognize that it is not in the best interests of those communities, especially if they are composed of a large proportion of native persons. A few things that have happened in communities where television has been introduced, include parental concern about the influence of violence on their children, a reduction of community activities including community dances and a bombardment of the native children by the English language which they do not need. So, for two reasons I am moving the amendment. I agree with extending radio service completely but I have strong reservations about television because it does not provide news and likely will not for the long future and, secondly, television does more harm than good the way it is presently set up. Until northern programming and native language programming is developed in the Northwest Territories I say, and this may be unpopular, but I say we do not need it. Thank you, Mr. Speaker.

MR. SPEAKER: To the amendment that the words "and television" be deleted. Mr. McLaughlin.

MR. McLAUGHLIN: I only support the amendment because I was concerned that by mentioning radio and television, that the installation of one television station might eliminate the installation of four or five radio stations because of the high cost of television.

MR. SPEAKER: Is there other comment on the amendment? Ms. Cournoyea.

MS. COURNOYEA: Mr. Speaker, I moved the motion just for radio but I think there are certain things that are on the National news and some specials that are important to people, but mostly I feel I should not be making the decision for these communities, they should be making the decision themselves. I do not feel, even though we believe that television is not in the best interests of everyone, but at the same time to create a difference, I do not think would be fair. It may not be that these communities will only request radio but I sincerely believe that they should be entitled to make their own decision, even though I have my own biases and I fully agree with Mr. Patterson. However, I believe they should be making their own decision.

MR. SPEAKER: Thank you. To the amendment. Mr. Butters.

Educational Television Could Be Valuable

HON. TOM BUTTERS: Just to take somewhat the same position as the hon. Member who just spoke. My interest in the television aspect was that I believe one of the underdeveloped areas of education in the Northwest Territories, and maybe in many jurisdictions, is television. As the hon. mover of the amendment noted, television has a very great impact on our lives, and if we can use that medium for good and to be productive and positive, I think it is a very valuable force that we should be controlling. I would agree that to reduce the motion and remove television is weakening it and I would prefer to see the communities have their own option here and, as I say, I feel that educational television has not even begun to have its impact on the North and it could be very great, especially to assist adults who are beyond school age.



MR. SPEAKER: Thank you, Mr. Butters. Is there any other comment on the amendment? Mr. Noah.

MR. NOAH: (Translation) Thank you, Mr. Speaker. It is not very easy to say whether I support the motion or not because we know that both radio and television can become very useful at times. The motion of Ms. Cournoyea, I think from my understanding that sometimes the people of the Northwest Territories are informed, the Inuit people are informed as to how the co-op federations are running or what is happening with ITC, Inuit Tapirisat of Canada, under the program that is produced in Montreal. Television in some ways keeps the people informed of different organizations and what they are doing. But to the communities with smaller populations, especially the remote communities, if someone were to put in just radio, I think it would become expensive and the television would have to come along eventually. In the long run it would be more expensive, but the radio and television would be expensive if they were to be given to the communities all at once, and it would be expensive, but then you would have to go back and forth all the time or would have to on two different occasions. My disagreement -- I now want to make a second statement. I just want to say something about television and may I speak on that, Mr. Speaker?

MR. SPEAKER: I believe so, Mr. Noah. The amendment is calling for the deletion of television and if your remarks were directed toward the importance of television being kept in the motion I could accept that, Mr. Noah.

#### Television Not Essential To Our Lives

MR. NOAH: (Translation) To the amendment. All right, to the amendment on the motion. Television is not very useful, especially to the people who do not know the English language and to the hunters and for students. Some of the students watch television late at night and the next day they are tired, too tired to go to school or some of their parents do not really tell them they should not be watching television or even if it is something that is not suitable for the children, what is on television. It is not really essential to our lives, especially in the North. The way I look at it, sometimes it seems to be just ruining our lives and that is what I have to say about television, on that amendment. Thank you.

MR. SPEAKER: Thank you, Mr. Noah. Is there any further comment on the amendment? Mr. Curley.

MR. CURLEY: Mr. Speaker, I was listening to the debate on the other side for a while and I am opposed to the amendment. I have a particular settlement like Whale Cove which has been asking, even though it is beyond their control, to be given authority to establish television in that settlement. They have been asking for it for a number of years, although there is a possibility of a cultural backlash because of exposure to southern society and all that goes on on television. However, there is one small advantage to it in a small place like Whale Cove. Whale Cove is a very small settlement but it possibly has one of the highest delinquency rates of the settlements, and that is because the children really have nothing else to do, they have no means of enjoying some of the more educational programs that would be available to those kids. So if you go there you will see kids at night, particularly in the summer, walking around in gangs, they are forming into gangsters because there is also a very strong ethnic composition in there, what we might call tribal differences and so they join together in tribal groups and there is a little rivalry going on. My friend has been asking me "Look, in spite of the bad image that television has in the North, I think it would help in small places like this so those kids could at least stay home and have something to do."

Delinquency Rate Will Increase Without Television

Now, I realize we have a long way to go towards northern content and input into the Inuit programming and language but I am just concerned that if we do not give some communities like that, those who have asked for it, do not give them television, then the delinquency rate of those children will increase because of the fact that really the recreational programs are non-existent and they must depend on that means to satisfy some of their desires to do something. For that reason, Mr. Speaker, I will not be supporting the amendment.

MR. SPEAKER: To the amendment. You have already spoken, Mr. Patterson, to the amendment. Are there others to the amendment? Mr. Evaluarjuk.

MR. EVALUARJUK: (Translation) Mr. Speaker, on the amendment to the motion. I will not be supporting this amendment regarding television for the reasons that I do not think we should be -- the communities who really want television in the communities, we cannot really say no to those who really want it because of the outpost camps. When the population reaches 60 it is automatically recognized as an outpost camp and if the communities with a population of 150 people request television or radio, it would be a bad influence if we have to say we cannot give them television or radio, even if they requested it, because of the minimum population. In the Eastern Arctic in our community, we are a community without television. I support the original motion that was made and it is very clear that in the future, the communities who have refused to be given television and radio, it is a known fact that in future they will be wanting television and radio anyway. Thank you.

MR. SPEAKER: Thank you. To the amendment.

SOME HON. MEMBERS: Question.

MR. SPEAKER: The question being called and the amendment calls for removing the words "and television" from Motion 34-80(1). Those who are in favour. Mr. Patterson.

MR. PATTERSON: Do I not have a right of reply, Mr. Speaker?

Amendment Defeated

MR. SPEAKER: Not with respect to motions to amend, Mr. Patterson, only in main motions. Again then, the amendment calls for the deletion of the words "and television" from Ms. Cournoyea's motion. Those who are in favour of that amendment, in other words to delete those words, please indicate by raising your hands. Those who are opposed to the amendment, please indicate by raising your hands. The amendment is lost.

---Defeated

The motion stands as was. Any other comment on the motion?

SOME HON. MEMBERS: Question.

MR. SPEAKER: Mr. Curley.

MR. CURLEY: I would just like to add further on the more serious side as to the advantages of television...

MR. SPEAKER: Excuse me, Mr. Curley, are your remarks extensive? It is beyond coffee time and if the debate on this motion is going to go on for some time we will break for coffee.

MR. CURLEY: Very brief, Mr. Speaker.

---Applause

National Elections On Television

I will not delay the vote. More on the serious side in the national interest of the country there is one advantage to television. When the whole country was participating in federal politics my constituents were complaining they were not able to see the bright side of the political election process during the last election, so that would be one advantage to contribute to some communities.

MR. SPEAKER: Thank you, Mr. Curley.

SOME HON. MEMBERS: Question.

Motion 34-80(1), Carried

MR. SPEAKER: It has been moved and seconded that this Assembly recommend that the Northwest Territories government's minimum population requirement for radio and television installation be reduced to 150. Those who are in favour of that motion, please raise your hands. Down. Those who are opposed? The motion is carried.

---Carried

It is now tea time.

---SHORT RECESS

MR. SPEAKER: The House will come to order. I have a request from Mr. Curley for unanimous consent to return to tabling of documents. Is it agreed?

---Agreed

Item 5, tabling of documents.

REVERT TO ITEM NO. 5: TABLING OF DOCUMENTS

All right, Mr. Curley.

MR. CURLEY: Thank you, Mr. Speaker. I am pleased to table the following document:

Tabled Document 40-80(1): Inuit Tapirisat of Canada Submission to the Health Services Review.

I am sure the Members will have an opportunity to review that paper which is concerned with the health standards of the Inuit people generally. Thank you.

MR. SPEAKER: Thank you, Mr. Curley.

We are now at Item 9, first reading of bills.

ITEM NO. 9: FIRST READING OF BILLS

Hon. Mr. Braden.

HON. GEORGE BRADEN: Thank you, Mr. Speaker. I would like unanimous consent of this House to give first reading to Bill 20-80(1).

MR. SPEAKER: Is it agreed?

---Agreed

First Reading Of Bill 20-80(1): Employment Agencies Ordinance

HON. GEORGE BRADEN: Thank you. Mr. Speaker, I move that Bill 20-80(1), An Ordinance to Amend the Employment Agencies Ordinance, be read for the first time.

MR. SPEAKER: Is there a seconder for that motion? Mr. Butters. Those in favour? Opposed? Carried.

---Carried

Item 10, second reading of bills.

ITEM NO. 10: SECOND READING OF BILLS

Hon. Mr. Braden.

Second Reading Of Bill 20-80(1): Employment Agencies Ordinance

HON. GEORGE BRADEN: Thank you, Mr. Speaker. I move that Bill 20-80(1), An Ordinance to Amend the Employment Agencies Ordinance, be read for the second time. The purpose of this bill, Mr. Speaker, is to amend the Employment Agencies Ordinance so as to allow for the licensing of employment agencies carrying on business for consideration.

MR. SPEAKER: I would remind the Members that in order to advance a bill two or more stages in the one day that there must be agreement of the House and that if more than two people object, we may not do that. Is it agreed that this bill be given second reading today?

---Agreed

Any opposition? All right, Hon. Mr. Braden has moved. Is there a seconder? Hon. Mr. McCallum. On second reading the bill may be debated in principle but not in detail. Any comment on the bill? Those who are in favour of the motion for second reading please indicate by raising your hands. Down. Those who are opposed? Second reading is carried.

---Carried

Are we ready now to resolve into committee of the whole?

---Agreed

Item 11, consideration in committee of the whole of bills, recommendations to the Legislative Assembly and other matters.

ITEM NO. 11: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS, RECOMMENDATIONS TO THE LEGISLATIVE ASSEMBLY AND OTHER MATTERS

All right, this House will now resolve into committee of the whole to consider those items listed on the order paper, with Mr. Patterson in the chair.

---Legislative Assembly resolved into committee of the whole for consideration of Bill 1-80(1): Appropriation Ordinance, 1980-81, with Mr. Patterson in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 1-80(1): APPROPRIATION ORDINANCE, 1980-81

Department Of Health, Capital, Territorial Hospital Insurance Services

THE CHAIRMAN (Mr. Patterson): Committee of the whole will come to order. There is a motion on the floor. We are dealing with the subject of the capital budget for Territorial Hospital Insurance Services, on page 12.05. The vote on the amount of \$1,650,000 has been deferred until committee of the whole can consider it today. There is a motion on the floor of Ms. Cournoyea. When the committee rose yesterday Members will recall that the Minister of Health and his Deputy Minister, Mr. Pontus, were at the witness table and I believe there had been a suggestion from Hon. Mr. MacQuarrie that the chairman of the Stanton Yellowknife Hospital board could be available and he should be called as well.



Motion That Planning For Referral Centre Be Deferred, Restated

There is also a motion on the floor of Ms. Cournoyea which reads: I move that this Assembly recommend the expansion of the Stanton Yellowknife Hospital to provide more space, renovations and beds but that planning for the proposed referral centre be deferred until priorities are developed for primary, secondary and tertiary care facilities in the regions in the Northwest Territories. Do Members agree that Rev. Ormiston, chairman of the Stanton Yellowknife board, should be a witness?

---Agreed

It is academic now, Mr. McCallum, but I think it was proposed yesterday and the committee had not got around to agreeing but none the less we welcome Rev. Ormiston. Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: Thank you very much, Mr. Chairman. I had asked that Mr. Ormiston be allowed to enter as a witness simply because I felt that since many Members did not have the opportunity to question him or other board members the other night, that they may very well want that opportunity today. Just for my own knowledge I would ask Rev. Ormiston, the chairman of the Stanton Yellowknife board, what the implications are of deferral as far as -- the motion on the floor is asking for deferral of the plans for this facility, the referral centre. Could you tell me from your point of view as the chairman of the board what implications that has?

THE CHAIRMAN (Mr. Patterson): Rev. Ormiston.

REV. J. ORMISTON: Thank you, Mr. Chairman. I think in brief, the implications of deferral are related to the requirements of the Yellowknife district and the fact that whether or not we want to regionalize, the Stanton Yellowknife Hospital will continue to look after patients from outside of Yellowknife. I cannot see that changing. When an aircraft arrives with two to five people on board any hour of the day or night they must be looked after, regardless of where they come from. We do not ask them what their address is when there is a medical issue involved. A sick person is a sick person. So I think it is reasonable to suggest that if in the wisdom of the Assembly for political reasons or whatever the regional system has to be considered and perhaps eventually put into place, that is the Department of Health's problem. Our concern is the provision of adequate medical care where it now is and for the future of the population of this area and those who will come from other places, wherever those places may be.

Requirement For Adequate Provisions For Care

I think, Mr. Chairman, that I would express the hope that this Assembly, in order to meet the requirements for the Yellowknife residents and others who may be sent here, would address itself to clearing the way for the provision of funds to meet such specific requirements as the following: space expansion and equipment for lab and X-ray -- our doctors are continuously reminding us that something must be done. Expanded space for physiotherapy and occupational therapy. Those of you who have been in the hospital and have seen the crowded location of both of those services can appreciate that requirement. There does not seem to be any question that there will have to be, very soon, major expenditures for the mechanical system, improvement, repair and replacement of parts of the mechanical system. There is a need for provision for chronic care and for psychiatric services. The provision for major dental surgery has not come up for specific consideration as yet, but has been mentioned occasionally in this Assembly. The provision is needed for training facilities

for health and social service training programs, some of which are already in place in various parts of this city, and probably will continue there. We note that space is a problem for training, and it is convenient to have it under one roof. However, while training can go on in other places, funds must be provided to make that training effective.

Consideration Of Patient Comes First

Mr. Chairman, we are suggesting, indeed we are hoping, that the Assembly will see its way clear to open the way for expansion through adequate funding to meet those specific requirements. Indeed there may be others, but for the sake of brevity perhaps that is sufficient for the time being. Allow me to add that we very much believe the issue here is the patient. The philosophy of the hospital is, the patient comes first, regardless of whom it may be, or where they may come from and it is the responsibility of the hospital to give the patient the best possible care. It sounds like a motherhood issue to say that, but it is the basic philosophy. All other considerations are secondary.

THE CHAIRMAN (Mr. Patterson): Thank you, Rev. Ormiston. Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: Could I ask for a little clarification then on this point? To what extent do you see that the Stanton Yellowknife Hospital is already a referral centre although we have not officially designated it as such? What is the extent of the use of that facility by people from places other than Yellowknife and by what means do they get there? Is it by choice or by being shunted there or what?

REV. J. ORMISTON: I think the statistics will show that 50 to 60 per cent of the patient load is from areas outside of Yellowknife on the average. The fact that there are already programs in place that travel to the districts means that, for example, the patients in the ophthalmology department are referred to Yellowknife for attention because the people who are operating that department travel to settlements and make examinations, which of course, result in the discovery of persons who need surgical care and they are sent to Yellowknife. In some severe cases, of course, they are referred outside.

Now, this is true of other programs that are already in place. For example the nursing stations which have a direct link with Yellowknife by radio telephone for purposes of case review refer people when necessary. There are persons in this room this morning better able to answer this than I, who are dealing with this on a day-to-day basis, but I can say that the decision to send people to the Yellowknife facility is made by the medical persons who are diagnosing and determining where treatment can best be found. I suspect there is also a certain amount of personal choice but I have no way of estimating the extent to which that is a significant factor.

THE CHAIRMAN (Mr. Patterson): Mr. MacQuarrie.

Accommodating Expansion On Present Site

HON. ROBERT H. MacQUARRIE: A final question of Rev. Ormiston if I may. You say regardless of what happens, there is a need for lab, X-ray, physio and so on. To what extent can renovation and needed expansion, even for a city or area hospital be accommodated on that present site, Rev. Ormiston?

REV. J. ORMISTON: We have gone into this in some detail, Mr. Chairman, and although there are always questions, I think the majority of the board would agree that the renovation of the present site presents two major problems. One is the serious interruption of services while it takes place, and the second is the disproportionate costs that attach to making over facilities, particularly the core facilities, such as the mechanical systems, etc. I think the Clarkson report went a good deal of the way towards convincing us of these realities and I think for those two reasons perhaps alone, we are of the opinion that building on a new site would ensure a much better provision of service than we can achieve by extensive renovations.

THE CHAIRMAN (Mr. Patterson): Mr. Noah.

MR. NOAH: (Translation) Thank you, Mr. Chairman. Right now I would like to express the concerns of the Keewatin district and the things that have been expressed previously to the ITC. They are written here in this document and maybe in a little while I can elaborate on them after I have said what I want to say.

Overcrowding At Churchill Transient Centre

Mr. Chairman, and Members of the Legislative Assembly and, Mr. Minister, at the present time I would like to be given permission to say what I have to say on things that are very important to the Keewatin people. In the Keewatin district they have seven communities and they go to the hospital facilities in Churchill to have babies, or when they have sickness they are sent to Churchill, to Churchill, Manitoba. They are sent to the hospital and sometimes they have to go to the transient centre which is too small, sometimes, for the people to go in there. At times the people who are going to have babies have to wait quite some time when there is no place to stay. The people who should not be waiting really in the transient centre, most of the time, maybe two or three months they have to wait over there because of a delay in their having a baby. That should not be so. They should not be going for a long time because there are no facilities right in the Keewatin and they do not have any hospitals in the Keewatin communities and that is why they must be sent to Churchill. Now, the people who come from the communities, from the seven communities in the Keewatin, when they gather together in the transient centre, it gets a little bit too full and they have hardly any room in the transient centre at times. Maybe this is not the only problem with Churchill.

It was stated yesterday that here in Yellowknife the people who come from outside the community of Yellowknife to go to the hospital are more, but I understand in the other communities besides Yellowknife, from the Central Arctic, if they were to provide a hospital facility, possibly in Holman Island, if they were to build a hospital, maybe they would not have to refer them to Yellowknife as much because they gather a lot of patients into the hospital at Yellowknife. Sometimes that is a problem in the regions of the Territories

because you only have sort of one centre, Churchill, or rather, Yellowknife to refer patients from the communities and it is very costly. Now, I am talking about that first and here I have a letter I want to talk about and this letter is very true, if I can talk about that again, and I will try and say it in Inuktitut. This is from the ITC, the president, the president's speech, and this is true. I want to talk about this because they are true.

Letter From President Of ITC

I heard that the people in Baker Lake did not have to die in the last year. The two children were sick from taking an overdose and they died. When they had phys ed in the school, the teachers were not told about their physical conditions in the summertime. One child less than two years old died of a sickness. This child did not have to die. This child would not have died had there been a doctor in the community. I will give an example that is very touching. In 1965, when I was out hunting for a week, when I was out -- and I have a daughter and when she was three months old she got sick and my wife took her to the hospital, or rather to the nursing station many times but three days after this child died. We were told we could not take this child to the doctors because we do not have doctors and the employees in Baker Lake, the nurses, in the nursing station, they have to try and say what they think a lot of times and what they think is wrong about -- the doctors would have taken care of it down South and the nursing stations have problems. We have nurses, three nurses in Baker Lake and the clinic opens at nine o'clock and is open until 12 o'clock. The people who really have to go and see them at the clinic, go to the clinic in the afternoon and there is only one nurse who is on duty after five o'clock. It is a problem and whenever there are people phoning after five, it is a problem when they are told to just wait and the nurse that should be visiting around just stays in the nursing station in case she gets a call or somebody comes to the nursing station.

Request For Hospital And Doctor For Baker Lake

Right now I would like to go back to what I said because I have finished this letter. In Keewatin this is a very big problem and it is a concern to everybody in the Keewatin because it is very important. There is a committee in Baker Lake which is trying to get a doctor and requesting a hospital, that has been requested for a long time and they cannot wait any longer. The third thing I am going to talk about is that these people, the native people have to be thought about and as well as the white people because -- I will talk about this under the fourth issue.

THE CHAIRMAN (Mr. Patterson): Sorry, Mr. Noah, you have gone over your ten minutes. Is it the wish of the House that we allow Mr. Noah to continue?

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Patterson): Is it agreed?

---Agreed



MR. NOAH: (Translation) Thank you, Mr. Chairman. It is very hard to speak in Inuktitut. The people who work in the communities, the miners especially are increasing and there will be a lot of development and a lot of people getting hurt such as miners or people getting hurt. The people who get hurt or who get burned, when it is an emergency, Churchill or Winnipeg is too far for somebody who is dying, for the people who are dying or if it is an emergency. In the wintertime in the Keewatin, when it is too stormy in the Keewatin and the planes cannot come in and from Churchill, when there is a very sick person this is very hard for the communities and because the hospitals are too far away.

The people from the Keewatin have to leave to go to Churchill or Winnipeg. This is very hard for the people in the communities. I would like to say again this is not only the concern of one person or one Member. We have to think about saving people and work hard for this. Let us deal with this first before we deal with something that one person is concerned about in the regions. Think about what the regions want and not think about what just one person or a few people want.

Lastly, I want to say briefly in the Keewatin because of the cold weather there are a lot of different sicknesses like flu or hepatitis in the wintertime. There are a lot of sicknesses in the Keewatin region. This is the reason why I am supporting the people who want hospitals.

THE CHAIRMAN (Mr. Patterson): Thank you, Mr. Noah. It has been pointed out to me we are past our 11:30 deadline this morning. Mr. McLaughlin.

MR. McLAUGHLIN: Mr. Chairman, as we are having a caucus meeting at lunch time and a considerable number of Members are going to be there, and we required this meeting in order to make passage of a few items in the House a little more efficient and organize ourselves for some of the legislation and the order in which it is going to be presented, I would like to get agreement from the Members that we adjourn now until 2:30.

THE CHAIRMAN (Mr. Patterson): Do Members agree to adjourn until 2:30?

MR. McLAUGHLIN: I am sorry, until 2:00 o'clock only.

THE CHAIRMAN (Mr. Patterson): Do Members agree to adjourn until 2:00 o'clock? There is agreement to adjourn until 2:00 o'clock?

---Agreed

Yes, there is. Ms. Cournoyea.

MS. COURNOYEA: Just a brief note, I realize that possibly the motion as it was written concerning health care may be a bit cumbersome and restrictive to what this region wants to do. I passed around a rewording of the motion and I would like to have the Members look at it and give consideration to see if that is more palatable so that we can move forth and maybe cause less worry.

THE CHAIRMAN (Mr. Patterson): I am sure Members have got the motion and we will think about it. Speaking about the palate, I believe some Members are hungry, so we will rise until 2:00 o'clock. Thank you.

---LUNCHEON ADJOURNMENT

THE CHAIRMAN (Mr. Patterson): The committee of the whole will come to order. We are still considering a motion to do with the Stanton Yellowknife Hospital and the Territorial Hospital Insurance Services activity on page 12.05. Ms. Cournoyea.

Motion That Planning For Referral Centre Be Deferred, Withdrawn

MS. COURNOYEA: Mr. Chairman, in presenting the motion previously I have been feeling that perhaps I have made things a little too restrictive for the Yellowknife Hospital and I am wondering if I may have approval to reword my motion as it is now presented.

THE CHAIRMAN (Mr. Patterson): Ms. Cournoyea, may I suggest that what you want to do is withdraw your earlier motion and substitute another one. Is that correct?

MS. COURNOYEA: Yes.

THE CHAIRMAN (Mr. Patterson): You can do that, yes.

Motion To Approve Activity, Defer Plans For Referral Centre And That The Executive Committee Report Re Plans For Regional Facilities

MS. COURNOYEA: Mr. Chairman, I will withdraw the motion presented yesterday and replace it with the following: I move that this committee approve the capital budget for the Territorial Hospital Insurance Services activity for 1980-81 and strongly recommend that planning for the proposed referral centre be deferred until the Executive Committee has developed priorities for planning for primary, secondary and tertiary facilities in the regions in the Northwest Territories and have presented a report to this House for discussion.

THE CHAIRMAN (Mr. Patterson): To the motion. Ms. Cournoyea.

MS. COURNOYEA: Mr. Chairman, I would prefer to defer my comments on the motion until I have heard from other Members, if that is possible.

THE CHAIRMAN (Mr. Patterson): Any comments from other Members? Mr. Noah.

MR. NOAH: (Translation) Mr. Chairman, could you read the motion back a little slower?

THE CHAIRMAN (Mr. Patterson): Yes, I will read the motion and Members should have a copy as well. The motion is: That this committee approve the capital budget for the Territorial Hospital Insurance Services activity for 1980-81 and strongly recommend that planning for the proposed referral centre be deferred until the Executive Committee has developed priorities for planning for primary, secondary and tertiary facilities in the regions in the Northwest Territories and has presented a report to this House for discussion. To the motion.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Patterson): The question has been called. Are you ready for the question? Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: One more comment, if I may. Could I simply ask the Minister whether it is possible to live with the motion as it is presented now? What difficulties does that pose for you?

THE CHAIRMAN (Mr. Patterson): Hon. Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, I do not think it poses any difficulties for us at this particular time. I would like to indicate to Members that we do, as I have indicated previously, have a plan for the provision of primary, secondary and tertiary services in the government in the department for areas. I can appreciate the difficulties that Members have. We feel that the philosophy that we have developed of making sure that there are medical services in communities is a realistic one. I am not sure whether the motion is asking us to come back and give you the same thing because we have developed priorities. The priorities for provision of secondary health facilities have been set and part of this money has been planned for an Arctic coast facility whereby we would provide secondary services. We have provision for planning of a secondary health facility, if you like, or a health facility that would provide secondary services in the Keewatin. That is within the planning money. Those are the priorities of the department at the present time.

#### Plans For Tertiary Facilities

As far as tertiary facilities are concerned our only plan at the moment is with the proposed Stanton Yellowknife facility. So the motion does not give us any difficulty. We would want to attempt to have this capital budget for the Stanton Yellowknife to go on, because there is that \$460,000 of training. That is the only difficulty, if any. The likelihood of us using that, by deferring the Stanton Yellowknife centre, is great. We could lose that kind of funding. We would have to, under the present rules, spend that money or we would want to spend it before December 31st. I guess that is the only concern that I have, Mr. Chairman.

THE CHAIRMAN (Mr. Patterson): Thank you.

HON. ARNOLD McCALLUM: I wonder as well, whether we could provide tertiary facilities in other areas. I think we should begin to go along with what we have been proposing and that is the provision of the secondary services.

THE CHAIRMAN (Mr. Patterson): Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: Thank you, Mr. Chairman. I am somewhat reluctant about the motion because I feel there has been planning and some arranging of priorities, but at the same time I recognize the concern of other Members of the Assembly to assure themselves that there is a kind of equal development of health services throughout the Territories. I understand then there would be no difficulty in presenting a report to this House for discussion, say in the summer session?

HON. ARNOLD McCALLUM: Mr. Chairman, no, I do not think there would be any difficulty with the department presenting a report of our plans for the provision of health services to the Territories in general, at that session.

THE CHAIRMAN (Mr. Patterson): Any other comments on the motion?

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Patterson): I will read the motion and I take it the committee is ready for the question: I move that this committee approve the capital budget for the Territorial Hospital Insurance Services activity for 1980-81 and strongly recommend that planning for the proposed referral centre be deferred until the Executive Committee has developed priorities for planning for primary, secondary and tertiary facilities in the regions in the Northwest Territories and has presented a report to this House for discussion.

SOME HON. MEMBERS: Question.

Motion To Approve Activity, Defer Plans For Referral Centre And That The Executive Committee Report Re Plans For Regional Facilities, Carried

THE CHAIRMAN (Mr. Patterson): All those in favour of the motion? Opposed?  
The motion is carried.

---Carried

Mrs. Sorensen.

MRS. SORENSEN: Mr. Chairman, I wish to speak on a question of privilege. Having just had the opportunity to read the Debates from yesterday, Mr. Chairman, I wish to draw this House's attention to the comments made yesterday by the hon. Member from Keewatin which I feel are derogatory in nature and according to Rule 20(i), which states: "In debate a Member will be called to order by the Speaker if he or she ... makes allegations against another Member, an official or a witness."

The particular part of the comments I am feeling are derogatory are found on page 2424 of yesterday's transcript and they state: "On that basis I cannot support the motion because it would actually authorize the Department of Health to continue planning this proposed referral centre which at this time, if approved, would continue to treat Inuit people, particularly, as guinea pigs."

Motion To Have Particular Comments Stricken From The Record

I feel that under Rule 20(i) the allegation is made against both the Department of Health and the Minister of Health, that they are continuing to treat Inuit people as guinea pigs and I would move to have that portion stricken from the record.

Motion Ruled Out Of Order

THE CHAIRMAN (Mr. Patterson): This takes me by surprise but I will make the ruling now. My ruling is that Rule 20(i) and, in fact (j) and (k) as well as (m) are particularly designed to avoid embarrassment or unfair allegations to a person. Rule 20(i) says if a Member makes allegations against another Member, an official or a witness. I cannot find that the remarks made by Mr. Curley specifically refer to a Member, an official or a witness since they do not refer to any person, but rather refer to the Department of Health which is not a person. Now, while it might be true that the Minister of Health or his Deputy Minister bears some responsibility for the conduct of the department and therefore the remark might conceivably be seen to make unfair allegations against the Minister, I think a more specific reference to a person must be found before such remarks would offend against the rule.

Therefore, I will not rule that the particular remarks made by Mr. Curley, in that they did not refer to a Member, official or witness, were out of order. Now, I would and this is probably a gratuitous remark, but I would have probably ruled differently if those particular remarks had specifically referred to the Minister or the witnesses who were present in the House, in the House during that discussion, but I do not think the remarks specifically named any person and therefore they offended no person and therefore I will not find the remarks out of order.

MRS. SORENSEN: Mr. Chairman, I challenge your decision.



REPORT OF THE COMMITTEE OF THE WHOLE OF BILL 1-80(1): APPROPRIATION ORDINANCE,  
1980-81

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Speaker's Ruling

MR. SPEAKER: Order, please. While the comments may be considered by the hon. Member from Yellowknife Centre, and other Members as unfortunate or inappropriate, I will uphold the ruling of the chairman and we will move on with other business. We will resolve again into committee of the whole.

---Legislative Assembly resolved into committee of the whole for consideration of Bills 1-80(1), 2-80(1), 3-80(1), 4-80(1), 5-80(1), 6-80(1), 7-80(1), 8-80(1), 9-80(1), 10-80(1), 11-80(1), 12-80(1), 13-80(1), 14-80(1), 15-80(1), 16-80(1), 19-80(1), 20-80(1); and Motions 17-80(1), 31-80(1), with Mr. Patterson in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILLS 1-80(1), 2-80(1), 3-80(1), 4-80(1), 5-80(1), 6-80(1), 7-80(1), 8-80(1), 9-80(1), 10-80(1), 11-80(1), 12-80(1), 13-80(1), 14-80(1), 15-80(1), 16-80(1), 19-80(1), 20-80(1); AND MOTIONS 17-80(1), 31-80(1)

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THE CHAIRMAN (Mr. Patterson): The committee will come to order. The motion of Ms. Cournoyea, having passed, amounts to approval of the capital vote.

SOME HON. MEMBERS: Agreed.

Capital, Territorial Hospital Insurance Services, Agreed

THE CHAIRMAN (Mr. Patterson): Capital, \$1,650,000. Agreed?

---Agreed

So, now we are concluded -- Mr. Curley.

MR. CURLEY: On a point of privilege. I have just been advised that while I was absent from my chair the hon. Member for Yellowknife South has taken advantage of my being out of the chamber. I would like to report that I was dealing with one of my constituents on a matter and I would advise that any Member who wants to deal with whatever statements I should make, should take advantage while I am present and be able to face me with courage, and not discriminate me by disadvantage.

THE CHAIRMAN (Mr. Patterson): Mr. Curley, I do not think that is a point of privilege. The final vote on the Department of Health was deferred as well, pending consideration of the THIS, so we will simply approve the final estimates for the Department of Health, on page 12.01.

Total O And M, Agreed

The operations and maintenance budget is \$26,736,000. Agreed?

---Agreed

Total Capital, Agreed

The capital budget is \$1,911,000. Agreed?

---Agreed

That concludes the Department of Health. Thank you, Mr. Pontus and Rev. Ormiston, and Mr. McCallum, do not go away.

HON. ARNOLD McCALLUM: I was not planning to.

Department Of Social Services, O And M, Family And Childrens Services

THE CHAIRMAN (Mr. Patterson): We are on the Department of Social Services and I have discovered that there were no less than three motions to defer votes on various items in this department until further information could be tabled in the House. The first item I would like to direct your attention to is family and childrens services, on page 13.04, and this was deferred, Members will recall, following a motion by myself. The motion reads: That the item family and childrens services in the main estimates and the final vote on the Department of Social Services be deferred for consideration by this committee until reports of the Department of Social Services, including in-house studies, the report of CIBER, the inventory of foster homes available in communities in the Northwest Territories and any other relevant reports on policy for juvenile delinquents and childrens services in the Northwest Territories, can be tabled in this House. Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, what would you want me to do now?

THE CHAIRMAN (Mr. Patterson): Could you tell me what reports, etc., were tabled in response to this motion?

HON. ARNOLD McCALLUM: Mr. Chairman, I tabled I think seven documents or more including the CIBER report, including I think two or three other in-house reports. I think they were all put together in a file folder that Members have and there is a covering letter with them that lists them. I do not have that with me just now.

THE CHAIRMAN (Mr. Patterson): Thank you, Mr. McCallum. I see Mrs. Sorensen has a copy and maybe she could let the Members know what it looks like.

MRS. SORENSEN: That just goes to show how many have read it.

THE CHAIRMAN (Mr. Patterson): Are Members ready then, or willing to consider the family and childrens services budget? Mr. Curley.

MR. CURLEY: Mr. Chairman, I have a question of the Minister. Could he indicate now, the fact that he will be increasing the family clothing allowance...

THE CHAIRMAN (Mr. Patterson): Excuse me, Mr. Curley, but that motion will be dealt with next, your motion. I have not forgotten it.

MR. CURLEY: Thank you.

THE CHAIRMAN (Mr. Patterson): Please confine your remarks to family and children services.

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Patterson): Mr. Stewart.

MR. STEWART: Thank you, Mr. Chairman. I think the discussions that took place in Hay River with the Minister and officials from his department indicate that although a move is afoot by the department to reduce the number of receiving homes in the Northwest Territories, my impression was from this meeting that there was no intention of doing away with all of them. Of course, that leaves a point that I would like to make as far as an objection is concerned, that there was not more opportunity for Hay River to defend itself against closing and leaving Fort Smith open, because I strongly suspect this will be open 25 years down the road, and ours was closed. I do not think there is any doubt in my mind but that is exactly what is going to happen.

O And M, Family And Childrens Services, Agreed

THE CHAIRMAN (Mr. Patterson): Thank you, Mr. Stewart. Any more comments or questions? The operations and maintenance budget for this activity is \$3,802,000. Agreed?

---Agreed

Capital, Family And Childrens Services, Agreed

It is agreed. The capital vote is \$82,000. Agreed?

---Agreed

O And M, Community Social Services, Agreed

The next activity, Mr. Curley -- I am sorry, we are moving Mr. Curley's motion to the end. The next activity is community social services, on page 13.07. As Members will recall, we deferred the operations and maintenance vote because of a motion by guess who? Myself. Which reads: That this House recommend that the Executive Committee give full and serious consideration to allot additional funds to a maximum of \$15,000 to the community social services activity in the 1980-81 main estimates for the provision of funds to active juvenile court committees and diversion committees for the purpose of paying out-of-pocket expenses of their members to a maximum of \$300 per member per year and that the Minister for Social Services report to this committee during the life of this session on that possibility. Further, that this committee defer final approval on the operations and maintenance budget for the community social services activity, as well as the final vote on the budget of the Department of Social Services and the third reading of Bill 1-80(1), as well as the final vote on the budget of the Department of Social Services until the Minister has reported on this motion. Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, I recommended to the Executive Committee that it grant the department the authority to fund juvenile court committees from the family and childrens services activity, contract services, that is, in regard to payment of honoraria to community social services committees. The Executive Committee accepted my recommendation and have agreed to give the department the authority to fund those committees or that particular committee, as per the motion.

THE CHAIRMAN (Mr. Patterson): Any comments from Members? Are you ready to vote on the operations and maintenance budget for community social services in the amount of \$205,000? Agreed?

---Agreed

O And M, Administration

That item is approved. Finally, Mr. Curley you have made a motion that this Assembly recommend to the Department of Social Services that it examine the possibility of substantially increasing the clothing allowance and provide this Assembly with a report indicating the proposed financial increase prior to a final vote on the estimates for this department. Now the Clerk has kindly pointed out to me that for some reason the activity, administration, on page 13.02 was not approved when the House considered this department so what I would propose to do without jeopardizing your motion, Mr. Curley, is ask the committee to consider the administration activity and then before the final

vote is taken we will ask Mr. McCallum to report on your motion concerning clothing allowances. So I propose now to consider the administration as the last activity in this department but we will hold the final vote on the entire department until -- perhaps, Mr. McCallum you can assist me. Did we defer the administration budget because financial assistance services are involved in the clothing allowance?

HON. ARNOLD McCALLUM: Mr. Chairman, I asked that we hold the administration at the time until we came back with answers to the three questions or three motions.

THE CHAIRMAN (Mr. Patterson): Perhaps now would be an appropriate time to report on the clothing allowance motion, please.

Increase In Social Assistance Clothing Allowance

HON. ARNOLD McCALLUM: Mr. Chairman, again I made a recommendation to the Executive Committee regarding this and social assistance because there had been some question from the Member from Keewatin South regarding an increase in the basic social assistance allowance. I had indicated then that we were preparing, that is, the department was preparing a recommendation to the Executive Committee to have the food rate allowance increased effective April 1, 1980, and that with a provision that the total structure be reviewed, that is the structure and scales both. So I recommended that, an across-the-board ten per cent increase in the food allowance be implemented April 1, 1980, and that there would be a comprehensive review of the social assistance rate structure and the scales to be undertaken, so that we could identify the possibility of a further adjustment to the rates for September of 1980. At the same time I recommended that an increase to the clothing allowance be instituted as of April 1, 1980, as well, so that those recommendations were made to the Executive Committee. The Executive Committee approved both of those, so we will then implement or put an across-the-board increase in the food allowance and the clothing allowance of up to \$200 annually which will be instituted as of April 1st as well. I think, Mr. Chairman, that that would then take into consideration the direction that I have received from the committee to answer those particular questions and in point of fact I would simply say that we took that direction and the Executive Committee have approved both of those.

THE CHAIRMAN (Mr. Patterson): Thank you, Hon. Mr. McCallum. Any comments or questions from Members? Are you ready to consider the operations and maintenance budget for the administration, on page 13.02? Mr. Curley.

MR. CURLEY: Mr. Chairman, I would just like to ask the Minister something. That hardly seems to be an increase if you are going to continue the \$200 per annum clothing allowance. Did I understand you correctly that it will be increased up to \$200 per individual?

THE CHAIRMAN (Mr. Patterson): Mr. McCallum.

HON. ARNOLD McCALLUM: That is an increase of \$200 annually over the present rate which is \$240 per individual in the home and we are increasing it an additional \$200.

THE CHAIRMAN (Mr. Patterson): Thank you, Hon. Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, may I just point out one thing, with your indulgence? When we were dealing with community social services we did not vote approval on the capital, the \$10,000 under capital.



THE CHAIRMAN (Mr. Patterson): That was done before, Hon. Mr. McCallum, on February 18th, I am informed by the Clerk. That is why I did not raise it. The motion on that activity said that the operations and maintenance budget, only, be deferred. I am informed that our records confirm that.

HON. ARNOLD McCALLUM: Mea culpa.

O And M, Administration, Agreed

THE CHAIRMAN (Mr. Patterson): We can do it again if you want and besides I guess we will be voting the final estimate soon anyway. The administration activity on page 13.02, operations and maintenance budget of \$4,265,000. Agreed?

---Agreed

Capital, Administration, Agreed

Capital, \$128,000. Agreed?

---Agreed

Total O And M, Agreed

Now the final estimates for the Department of Social Services, operations and maintenance, \$21,374,000. Agreed?

---Agreed

Total Capital, Agreed

Capital, \$1,739,000. Agreed?

---Agreed

Summary, Total Operations And Maintenance, Agreed

We are almost finished, but now we must move to consider the entire summary of all the amounts voted. This is the grand total. It is on page (iii), that is the third page of the estimates, and the total operations and maintenance budget is \$261,936,000. Agreed?

---Agreed

Total Capital, Agreed

It is agreed. The total capital budget is \$54,664,000. Agreed?

---Agreed

Total Loans, Agreed

The final total voted expenditures includes loans, Department of Local Government, \$4,000,000. Agreed?

---Agreed

Total Voted Expenditures, Agreed

The final total voted is \$320,600,000. Agreed?

---Agreed

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THE CHAIRMAN (Mr. Patterson): Thank you, Hon. Mr. McCallum. Any comments or questions from Members? Are you ready to consider the operations and maintenance budget for the administration, on page 13.02? Mr. Curley.

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---Agreed

Total Voted Expenditures, Agreed

The final total voted is \$320,600,000. Agreed?

---Agreed

That concludes our consideration of the main estimates.

---Applause

Except for Bill 1-80(1), so can I refer Members to their legislation books where you will find Bill 1-80(1)? We are now considering Bill 1-80(1), as the rules prescribe, Rule 60 prescribes we consider each clause, then the schedule and then the preamble and the title. So the first clause is clause 1. I am sorry, that is the title. The first clause is clause 2, amount granted for 1980-81. Agreed?

---Agreed

All right. Next clause is clause 3, purpose and effect of each item. Agreed?

---Agreed

The next clause is clause 4, lapsing of appropriations. Agreed?

---Agreed

The next clause is clause 5, transfer of moneys and accountable advances. Agreed?

---Agreed

The next item is the schedule, amounts voted for the public service of the Northwest Territories for the financial year ending March 31, 1981. Agreed?

---Agreed

The preamble. Agreed?

---Agreed

The short title, clause 1. Agreed?

---Agreed

The bill as a whole. Agreed?

---Agreed

Bill 1-80(1) has been approved and I will report it ready for third reading.

---Agreed

Bill 2-80(1): Supplementary Appropriation Ordinance, 1979-80

Now, we are back on the order paper and the next item is Bill 2-80(1), the Supplementary Appropriation Ordinance, 1979-80. Members should have the book entitled: Supplementary Appropriation No. 1, 1979-80, which I am holding up. Any Members who wish copies can put your hands up.

SOME HON. MEMBERS: Question.

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Patterson): Mr. Butters, do you wish to make some preliminary remarks?

HON. TOM BUTTERS: Not particularly, Mr. Chairman, but recognizing that this is the first supplementary appropriation that has been considered by the committee it might be of value to have some general comments from the chairman of the Financial Management Board, who is in the House, Commissioner Parker, and I think it would be helpful to Members.

THE CHAIRMAN (Mr. Patterson): Mr. Parker.

COMMISSIONER PARKER: Mr. Chairman, this is the first and only supplementary appropriation that is being placed before the House for the fiscal year 1979-1980. We did not bring forward a supplementary at the November session, as you will recall.

You will find in this supplementary, Mr. Chairman, a number of adjustments and as you will see the figures that are shown in brackets indicate that the amount is being reduced. The purpose in doing this is to reduce the spending authority contained in the main estimates in areas where we have made transfers of functions from one department to another, and in some instances, it reflects an austerity move, a move to actually reduce the funds in total. In other instances we are asking for increases to spending authority. It is only fair to advise Members, and I have done this each year when supplementaries are brought forward, that in many cases the money has already been committed or spent, and this was done on the authority and advice of the Executive Committee, working with me. This becomes essential at times when the parliamentary sessions are spread apart very substantially.

An estimate is made by the Executive Committee Members as to the feelings of the Members of this House and the likelihood of them agreeing and approving of the measure and in some instances, advanced spending authority is given. In other instances there are occasions when additional expenditures can not be avoided. If there is information required or explanations for any of the changes of course, either I will be able to supply the information or one of the Ministers.

THE CHAIRMAN (Mr. Patterson): Thank you, Mr. Parker. Now that Members have an idea what these appropriations are all about, it has been suggested that we should take a break for coffee for 15 minutes.

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Patterson): So, we will rise.

---SHORT RECESS

THE CHAIRMAN (Mr. Patterson): The committee will come to order. We are on the Supplementary Appropriation Ordinance, 1979-80, and could I direct Members' attention please to page one. The first three pages are not numbered, but we start on page one and consider each activity. The first program is Executive, operations and maintenance and we will be considering capital later. The first activity is Executive offices and you will see in column two which is "Supplementary Estimates No. 1" which we are now considering that there was no change in that activity.

Executive, O And M, Regional Administration, Agreed

The next activity is regional administration, the supplementary estimates show a decrease of \$36,400. Agreed?

---Agreed

Executive, O And M, Audit Bureau, Agreed

The audit bureau, a decrease of \$20,000. Agreed?

---Agreed

Information, O And M, Public Affairs, Agreed

Now, page two, Information. This is operations and maintenance again, Mr. Curley.

MR. CURLEY: Yes, what page are we at, Mr. Chairman?

THE CHAIRMAN (Mr. Patterson): We are on page two. You will notice the first few pages do not have numbers on them but if you go to the fourth page you will see the numbers begin at the bottom of the page and if Members wish an explanation as to why the supplementary estimates are required you will see below each activity an explanation of where the money went, or where it came from. So, we are on Information, the first activity is public affairs, a decrease of \$36,000. Agreed?

---Agreed

Information, O And M, Interpreter-translator Corps, Agreed

Next, the interpreter-translator corps, an increase of \$45,700. Agreed?

---Agreed

Planning And Program Evaluation, O And M, Policy And Evaluation, Agreed

Page three, the program is Planning and Program Evaluation, the activity is policy and evaluation, an increase of \$60,000. Agreed?

---Agreed

Personnel, O And M, Finance And Benefits Administration, Agreed

Page four, the Department of Personnel, again operations and maintenance, the first activity is finance and benefits administration, a decrease of \$45,000. Agreed?

---Agreed

Personnel, O And M, Manpower Planning And Development, Agreed

Manpower planning and development, a decrease of \$68,000. Agreed?

---Agreed



Personnel, O And M, Removal And Travel Assistance, Agreed

Removal and travel assistance, a decrease of \$84,500. Agreed?

---Agreed

Personnel, O And M, Training Assistance, Agreed

Training assistance, an increase of \$10,800. Agreed?

---Agreed

Justice And Public Services, O And M, Police Services Agreement, Agreed

Then, page five, the Department of Justice and Public Services, the Police Services Agreement, an increase of \$434,000. Agreed?

---Agreed

Finance, O And M, Directorate, Agreed

Page six, Department of Finance, again operations and maintenance, the first activity is the directorate, an increase of \$303,200. Agreed?

---Agreed

Finance, O And M, Supply Services, Agreed

Supply services, an increase of \$31,200. Agreed?

---Agreed

Finance, O And M, Communications, Agreed

The Department of Finance continued, activity, communications, a decrease of \$2300. Agreed?

---Agreed

Finance, O And M, Transportation, Agreed

Transportation, a decrease of \$11,600. Agreed?

---Agreed

Page eight, Public Works, highways. Ms. Cournoyca.

MS. COURNOYEA: Mr. Chairman, I had my hand up earlier and you just continued to read and do not give us any chance to make any comment and I wanted to ask a question on page six.

THE CHAIRMAN (Mr. Patterson): I must apologize and we can certainly go back. I got carried away with the speed at which we were moving. Yes, we will return to page six and you can ask a question. To whom?

MS. COURNOYEA: It is authorized, the writing off of \$181,100 of the POL accounts and according to the record it has gone to the credit and collection section. I am wondering, once a write-off has taken place, does that mean that the government does not retain records of the people who are involved in the write-off for future requests or use of the POL?

THE CHAIRMAN (Mr. Patterson): Mr. Commissioner.

COMMISSIONER PARKER: Mr. Chairman, even though we seek write-off action in the supplementaries in this instance, that does not mean we give up on the accounts. We still have the right and in fact, the responsibility, to continue to collect that amount. It assists us I gather, in the bookkeeping process but it does not remove the debt totally. We will still make an effort to make collections.

THE CHAIRMAN (Mr. Patterson): Ms. Cournoyea.

MS. COURNOYEA: The second part of the question is when individuals are involved in a write-off, does that eliminate them from receiving credit in the same area in the future?

THE CHAIRMAN (Mr. Patterson): Mr. Commissioner.

COMMISSIONER PARKER: Not necessarily, Mr. Chairman. I think that each case will be looked at on its merit. We try to determine what has happened in the past and if there are reasons that are seen to be acceptable for the write-off to be necessary then the customer is not necessarily penalized in the future.

MS. COURNOYEA: That is fine.

THE CHAIRMAN (Mr. Patterson): Thank you. Again my apologies for not noticing you, Ms. Cournoyea.

Finance, O And M, Supply Services, Agreed

We will then reconsider the activity, supply services in the Department of Finance, which you had asked some questions about. The supplementary estimate is an increase of \$31,200. Agreed?

---Agreed

Now, back to page eight. May I draw Members' attention to the presence of Chief Territorial Judge Slaven?

---Applause

Public Works, O And M, Highways, Agreed

We are at the top of page eight and if a Member wishes to speak, please holler if I do not see you. The department is Public Works and the first activity is highways, an increase of \$1,888,900. Agreed?

---Agreed

Public Works, O And M, Repair And Upkeep Of Buildings And Works, Agreed

Repair and upkeep of buildings and works, a decrease of \$32,200. Agreed?

---Agreed

Public Works, O And M, Operation And Repair Of Equipment, Agreed

Operation and repair of equipment, an increase of \$93,700. Agreed?

---Agreed

Public Works, O And M, Utilities, Agreed

Page nine, Public Works and highways continued, utilities, an increase of \$2,773,400. Agreed?

---Agreed



Public Works, O And M, Accommodation Services, Agreed

Accommodation services, an increase of \$283,000. Agreed?

---Agreed

Renewable Resources; O And M, Wildlife Services, Agreed

Page ten, Department of Renewable Resources, activity, wildlife services, an increase of \$39,000. Agreed?

---Agreed

Local Government, O And M, Municipal Affairs, Agreed

Page 11, Local Government, municipal affairs activity, an increase of \$318,700. Agreed?

---Agreed

Health, O And M, Medicare, Agreed

Department of Health, page 12, activity, medicare, a decrease of \$18,700. Agreed?

---Agreed

Health, O And M, Administration, Agreed

Administration, a decrease of \$10,000. Agreed?

---Agreed

Health, O And M, Territorial Hospital Insurance Services, Agreed

Territorial Hospital Insurance Services, a decrease of \$244,000. Agreed?

---Agreed

Social Services, O And M, Administration, Agreed

Department of Social Services, operations and maintenance, the first activity on page 13 is administration, a decrease of \$79,500. Agreed?

---Agreed

Social Services, O And M, Corrections, Agreed

Corrections, an increase of \$3700. Agreed?

---Agreed

Social Services, O And M, Family And Childrens Services, Agreed

Family and childrens services, a decrease of \$135,000. Agreed?

---Agreed

Social Services, O And M, Services To Aged And Handicapped, Agreed

Services to the aged and handicapped, a decrease of \$12,500. Agreed?

---Agreed

Social Services, O And M, Financial Assistance, Agreed

Financial assistance, a decrease of \$350,000. Agreed?

---Agreed

Economic Development And Tourism, O And M, Projects, Agreed

Page 14, Economic Development and Tourism, activity, projects. A decrease of \$74,000. Agreed?

---Agreed

Economic Development And Tourism, O And M, Business Services And Tourism

Business services and tourism, a decrease of \$200,000. Ms. Cournoyea.

MS. COURNOYEA: I would like to ask the Commissioner again on the write-off of the small business loans of \$78,000; does that remain in the same state as the POL write-offs where the people who are involved are still on record as owing that amount and collection will continue to try to recover that amount?

THE CHAIRMAN (Mr. Patterson): Mr. Commissioner. Mr. Braden.

HON. GEORGE BRADEN: Mr. Chairman, as I recall in the write-offs for the small business loans and I believe in the next category as well, we are not pursuing further collection of these outstanding debts. I could discuss further with the Member outside this House specific cases and give her information on how, in some cases, we have spent two or three years trying to collect outstanding loans and in some cases it is just not worth trying to recover them.

THE CHAIRMAN (Mr. Patterson): Ms. Cournoyea.

MS. COURNOYEA: The reason I asked that question is that in going over the accounts that I noticed that many of the people involved in write-offs were new northerners who had received loans. In a couple of instances two outstanding loans were given to these new northerners at the exact time when native people were asking for permission to get into a similar business and they were told that they were a poor business risk. I suppose I would just like to make the point that certainly I think that the native people are not as poor a business risk as normally thought, because I believe that at least the people who are involved with these write-offs would still be in the North. However, on a couple of quite large accounts these people have left the North and not repaid any of the loans at all.

HON. GEORGE BRADEN: The Member's point is very well taken. Thank you.

Economic Development And Tourism, O And M, Business Services And Tourism, Agreed

THE CHAIRMAN (Mr. Patterson): A decrease of \$200,000 under business services and tourism activity. Agreed?

---Agreed

Economic Development and Tourism, O And M, Project Administration, Agreed

Project administration, no change. Agreed?

---Agreed

Economic Development and Tourism, O And M, Employment And Training, Agreed

Employment and training, a decrease of \$250,000. Agreed?

---Agreed

Education, O And M, Administration, Agreed

Moving to page 15, the Department of Education, operations and maintenance, administration, an increase of \$79,200. Agreed?

---Agreed

Education, O And M, Schools, Agreed

Schools, an increase of \$1,875,000. Agreed?

---Agreed

Education, O And M, Continuing Education, Agreed

Continuing education, a decrease of \$43,700. Agreed?

---Agreed

Education, O And M, Vocational And Higher Education, Agreed

Page 16, Department of Education, operations and maintenance and the activity is vocational and higher education, an increase of \$732,000. Agreed?

---Agreed

Education, O And M, Pupil Residences, Agreed

Pupil residences, an increase of \$164,000. Agreed?

---Agreed

Executive, Capital, Executive Offices, Agreed

Page 17, the Executive, we are into capital. The first department is the Executive and the activity is the Executive offices, an increase of \$10,200. Mr. Curley.

MR. CURLEY: I asked a question the other day with respect to the Executive offices. Could the Commissioner or someone explain exactly what this equipment is, the sound equipment, when all the Executive offices seem to be in the same vicinity and it is easy to get the attention of each other without such sophisticated equipment?

COMMISSIONER PARKER: Mr. Chairman, the sound equipment is for the Legislative Assembly.

THE CHAIRMAN (Mr. Patterson): Mr. Curley.

MR. CURLEY: I wonder why then it is not mentioned as part of the Legislative Assembly's expense.

THE CHAIRMAN (Mr. Patterson): Mr. Commissioner.

COMMISSIONER PARKER: Mr. Chairman, I can only conclude that there were no funds available for capital, or insufficient funds for capital in the Legislative Assembly vote and therefore the money was spent from the Executive vote for the equipment.

THE CHAIRMAN (Mr. Patterson): All right. Was that item agreed? The increase of \$10,200? Agreed?

---Agreed

Information, Capital, Public Affairs, Agreed

Page 18, Department of Information, activity, public affairs, an increase of \$25,000. Agreed?

---Agreed

Information, Capital, Publications And Productions, Agreed

The activity, publications and productions, a decrease of \$2000. Agreed?

---Agreed

Planning And Program Evaluation, Capital, Special Projects And Development, Agreed

Moving to page 19, the Department of Planning and Program Evaluation, an increase in the activity, special projects and development of \$118,100. Agreed?

---Agreed

Finance, Capital, Directorate, Agreed

The next capital program is Finance on page 20. The activity is the directorate and there is a decrease of \$2500. Agreed?

---Agreed

Finance, Capital, Systems And Computer Service, Agreed

The next activity is systems and computer service. I am sorry, Hon. Mr. Butters.

HON. TOM BUTTERS: That is fine. I interrupted you unnecessarily. Thank you.

THE CHAIRMAN (Mr. Patterson): The next activity is systems and computer service, an increase of \$20,000. Agreed?

---Agreed

Finance, Capital, Financial Services, Agreed

Financial services, a decrease of \$2000. Agreed?

---Agreed

Finance, Capital, Supply Services, Agreed

Supply services, a decrease of \$120,500. Agreed?

---Agreed

Public Works, Capital, Directorate, Agreed

Department of Public Works, activity, directorate, a decrease of \$157,600. Agreed?

---Agreed

Public Works, Capital, Highways, Agreed

Highways, an increase of \$174,900. Agreed?

---Agreed



Public Works, Capital, Repair And Upkeep Of Buildings And Works, Agreed

Repair and upkeep of buildings and works, an increase of \$20,400. Agreed?

---Agreed

Public Works, Capital, Operation And Repair Of Equipment, Agreed

Operation and repair of equipment, a decrease of \$62,500. Agreed?

---Agreed

Public Works, Capital, Architectural Services, Agreed

Architectural services, an increase of \$838,500. Agreed?

---Agreed

Public Works, Capital, Accommodation Services, Agreed

Page 22, the Department of Public Works, activity, accommodation services. An increase of \$550,900. Agreed?

---Agreed

Renewable Resources, Capital, Directorate, Agreed

Page 23, Department of Renewable Resources, activity, directorate. Capital increase of \$10,000. Agreed?

---Agreed

Renewable Resources, Capital, Museum And Historical Programs, Agreed

Museum and historical programs, \$101,500. Agreed?

---Agreed

Renewable Resources, Capital, Recreation And Cultural Programs, Agreed

Recreation and cultural programs, a decrease of \$1,097,300. Agreed?

---Agreed

Renewable Resources, Capital, Wildlife Services, Agreed

Wildlife services, an increase of \$99,000. Agreed?

---Agreed

Health, Capital, Administration, Agreed

Next on page 24, the Department of Health, activity, administration. An increase of \$8000. Agreed?

---Agreed

Health, Capital, N.W.T. Share Of Health Care Services, Agreed

Northwest Territories share of health care services activity. An increase of \$32,000. Agreed?

---Agreed

Health, Capital, Territorial Hospital Insurance Services, Agreed

Next activity is Territorial Hospital Insurance Services, a capital decrease of \$787,000. Agreed?

---Agreed

Social Services, Capital, Administration, Agreed

Next is Social Services, page 25, the activity is administration. A decrease of \$25,100. Agreed?

---Agreed

Social Services, Capital, Corrections, Agreed

Corrections, a decrease of \$552,900. Agreed?

---Agreed

Social Services, Capital, Family And Childrens Services, Agreed

Family and Childrens services, a decrease of \$5900. Agreed?

---Agreed

Social Services, Capital, Services To The Aged And Handicapped, Agreed

Services to the aged and handicapped, a decrease of \$482,000. Agreed?

---Agreed

Social Services, Capital, Financial Assistance Services, Agreed

Financial assistance services, an increase of \$117,500. Agreed?

---Agreed

Social Services, Capital, Community Social Services, Agreed

Community social services, a decrease of \$3600. Agreed?

---Agreed

Economic Development And Tourism, Capital, Directorate And Administration, Agreed

Page 26, we are on Economic Development and Tourism now. The first activity is directorate and administration, an increase of \$9000. Agreed?

---Agreed

Economic Development And Tourism, Capital, Projects, Agreed

Next activity is projects, a decrease of \$287,700. Agreed?

---Agreed

Economic Development And Tourism, Capital, Business Services And Tourism, Agreed

The next capital item is business services and tourism, a decrease of \$194,500. Agreed?

---Agreed

Education, Capital, Administration, Agreed

Education on page 27, the first activity is administration, an increase of \$6400. Agreed?

---Agreed

Education, Capital, Schools, Agreed

Schools, an increase of \$206,800. Agreed?

---Agreed

Education, Capital, Continuing Education, Agreed

Continuing education, an increase of \$5800. Agreed?

---Agreed

Education, Capital, Vocational And Higher Education, Agreed

Vocational and higher education, an increase of \$143,000. Agreed?

---Agreed

Education, Capital, Pupil Residences, Agreed

Pupil residences, an increase of \$38,000. Agreed?

---Agreed

Finance, Public Stores Revolving Fund, Fort Smith, Agreed

Department of Finance, public stores revolving fund. The explanation is contained in the notes. It shows an increase in the public stores revolving fund in Fort Smith by \$50,000 to a total of \$200,000. Agreed?

---Agreed

Finance, Public Stores Revolving Fund, Rankin Inlet, Agreed

Increasing the spending authority of the public stores revolving fund in Rankin Inlet by \$50,000 to a total of \$200,000. Agreed?

---Agreed

Economic Development And Tourism, Project Operations, Raw Material Revolving Funds, Agreed

Page 29, Economic Development and Tourism, raw material revolving funds. The establishment of revolving funds for stocking raw materials, a total of one million dollars. Agreed?

---Agreed

Total O And M, Agreed

Now, we go to the very first page and this is a summary of what we have just gone through in detail and the total supplementary appropriation for operations and maintenance when you add up the decreases and the increases is \$7,382,400. Agreed?

---Agreed

Total Capital, Agreed

The total capital shows a total decrease of \$1,248,100. Agreed?

---Agreed

Total Supplementary Appropriation No. 1, Agreed

The total Supplementary Appropriation No. 1, which is reflected in Bill 2-80(1) as \$6,134,300. Agreed?

---Agreed

Total Public Stores Revolving Fund, Agreed

The next page summarizes the total revolving fund increases, public stores revolving fund, a total increase of \$100,000. Agreed?

---Agreed

Total Project Operations, Raw Material Revolving Fund, Agreed

The total raw material revolving fund increase is one million dollars or for a total of \$1,100,000. Agreed?

---Agreed

Now, having completed the details of the supplementary appropriations to the actual Bill 2-80(1) in the legislation binders. Bill 2-80(1), An Ordinance Respecting Additional Expenditures for the Public Service for the Current Financial Year. Page one, clause 2. Clause 2 of Bill 2-80(1), in your legislation binders, page one.

Clause 2, interpretation. Agreed?

---Agreed

Clause 3, amount granted. Agreed?

---Agreed

Clause 4, purpose and effect of each item. Agreed?

---Agreed

Clause 5, lapsing of appropriations. Agreed?

---Agreed

Clause 6, transfer of money and accountable advances. Agreed?

---Agreed

Clause 7, deletions from inventory. Agreed?

---Agreed

Clause 8, coming into force. Agreed?

---Agreed

The schedule on page three, operation and maintenance. Agreed?

---Agreed

Schedule, capital. Agreed?

---Agreed

Finally, on page four, revolving funds. Agreed?

---Agreed

That brings us to the preamble on page one. Agreed?

---Agreed



Clause 1, short title. Agreed?

---Agreed

So, Bill 2-80(1) is now complete. Is the bill as a whole agreed? Agreed?

---Agreed

So, the bill is now approved and I will report that it is ready for third reading. Agreed?

---Agreed

I would have to ask the indulgence of Members. Rule 71 prevents me from sitting in the chair to consider legislation which has been considered by the standing committee on legislation. So, I will have to ask for release. The reason I am not permitted to sit in the chair is because I am chairman of the standing committee on legislation. So, could someone relieve me in the chair?

Bill 3-80(1): Financial Agreement Ordinance, 1980

THE CHAIRMAN (Ms. Cournoyea): The committee will come to order. We are considering Bill 3-80(1), An Ordinance Respecting a Financial Agreement Between the Northwest Territories and the Government of Canada. Page one, clause 2, interpretation. Agreed?

---Agreed

Clause 3, agreement. Agreed?

---Agreed

Clause 4, additional provisions of agreement. Agreed?

---Agreed

Clause 5, variation and amendment. Agreed?

---Agreed

Clause 6, ratification. Agreed?

---Agreed

Clause 7, implementation. Agreed?

---Agreed

Clause 8, lapse. Agreed?

---Agreed

On page one, the preamble. Agreed?

---Agreed

Clause 1, short title. Agreed?

---Agreed

The bill as a whole, Bill 3-80(1). Agreed?

---Agreed

I will report this bill ready for third reading. Agreed?

---Agreed

Bill 4-80(1): Loan Authorization Ordinance No. 1, 1980-81

Bill 4-80(1), page one, An Ordinance to Authorize the Commissioner to Borrow Funds from the Government of Canada and Make Loans to Municipalities or Other Persons in the Northwest Territories During the Financial Year 1980-81.

Clause 2, authority to borrow from Canada. Agreed?

---Agreed

Clause 3, agreement. Agreed?

---Agreed

Clause 4, authorization to make loans. Agreed?

---Agreed

Clause 5, conditions of loans. Agreed?

---Agreed

Clause 6, guarantee. Agreed?

---Agreed

Clause 7, power to implement obligations and rights. Agreed?

---Agreed

Clause 8, regulations. Agreed?

---Agreed

Schedule 1, authorization to borrow from the Government of Canada. Agreed?

---Agreed

Schedule 2, authorization to make loans. Agreed?

---Agreed

The preamble. Agreed?

---Agreed

Clause 1, short title. Agreed?

---Agreed

The bill as a whole. Agreed?

---Agreed

I will report Bill 4-80(1) ready for third reading. Agreed?

---Agreed

Bill 5-80(1): Northwest Territories Housing Corporation Loan Ordinance, 1980

Bill 5-80(1), An Ordinance to Authorize the Northwest Territories Housing Corporation to Borrow Money.

Page one. Clause 2, interpretation. Agreed?

---Agreed

Clause 3, borrowing. Agreed?

---Agreed

Clause 4, agreement as to repayment of principal and interest. Agreed?

---Agreed

The preamble. Agreed?

---Agreed

Clause 1, short title. Agreed?

---Agreed

The bill as a whole, Bill 5-80(1). Agreed?

---Agreed

Shall I report this ready for third reading. Agreed?

---Agreed

Bill 6-80(1): Tobacco Tax Ordinance

Bill 6-80(1), An Ordinance to Amend the Tobacco Tax Ordinance. Mr. Patterson.

MR. PATTERSON: Madam Chairman, if it might assist the committee, the standing committee on legislation considered Bill 6-80(1), and recommended its consideration in committee of the whole, subject to the findings of the finance committee and I notice that the standing committee on finance also recommended the bill as presented.

THE CHAIRMAN (Ms. Cournoyea): Clause 1. Agreed?

---Agreed

Clause 2. Agreed?

---Agreed

Bill 6-80(1) as a whole. Agreed?

---Agreed

Ready for third reading. Agreed?

---Agreed

Bill 8-80(1): Petroleum Products Tax Ordinance

Following the order paper the next bill is Bill 8-80(1), An Ordinance to Amend the Petroleum Products Tax Ordinance. Mr. Patterson.

MR. PATTERSON: Madam Chairman, again the standing committee on legislation referred this bill to the standing committee on finance since it was a bill with financial implications and I notice that the standing committee on finance has recommended amendments to the ordinance. So, I suggest we get the comments from the chairman of the standing committee on finance.

THE CHAIRMAN (Ms. Cournoyea): Mrs. Sorensen.

MRS. SORENSEN: Yes, Madam Chairman. When you come up to clause 3 then I will move the amendments as recommended by the standing committee on finance.

THE CHAIRMAN (Ms. Cournoyea): An Ordinance to Amend the Petroleum Products Tax Ordinance.

Clause 1. Agreed?

---Agreed

Clause 2. Agreed?

---Agreed

Clause 3. Mrs. Sorensen.

Motion To Amend Clause 3 Of Bill 8-80(1)

MRS. SORENSEN: Thank you, Madam Chairman. Madam Chairman, on behalf of the standing committee on finance I move that this Assembly recommend to the administration that paragraph 3(1)(b) be amended to 3.5 cents per litre, that in paragraph 3(1)(b) four cents be replaced by 3.5 cents.

Paragraph 3(1)(c), that 1.9 cents per litre be replaced by four cents. Will I turn the page now? In paragraph 3(1)(d) that five cents per litre be replaced by four cents per litre. In paragraph 3(1)(e) that 0.5 cents per litre be replaced by 3.5 cents per litre. In paragraph 3(1)(f) that four cents per litre be replaced with 3.5 cents per litre. Thank you, Madam Chairman.

THE CHAIRMAN (Ms. Cournoyea): To the motion.

COMMISSIONER PARKER: Could I seek clarification on paragraph 3(1)(e)? Does not the committee wish that to stay as 0.5 cents per litre because that is non-motive, that is for heating?

THE CHAIRMAN (Ms. Cournoyea): Mrs. Sorensen.

MRS. SORENSEN: I am sorry. That was an oversight. Yes, you are quite right.

THE CHAIRMAN (Ms. Cournoyea): To the motion, Mrs. Sorensen.

MRS. SORENSEN: Thank you, Madam Chairman. We have been advised that in the past few years the Government of the Northwest Territories had fallen behind the provinces in the rate of tax levied on fuel used for motive purposes and the proposed legislation would have brought our rates in line with those applicable in the provinces. The standing committee on finance discussed that, Madam Chairman, and we felt that what the provinces were doing was not necessarily what the Northwest Territories should be doing and that simply following the provincial example should never be used as justification for anything that we do in the Territories. We felt that the criteria should be what is best for the people of the Northwest Territories whenever we make a decision.

The reason that we felt that some of the proposed increases should not be as high as were proposed was mainly as a result of the fact that we were increasing motive fuels, motive fuel taxes and by "motive fuels" I mean the fuel that is used in the transportation of goods and services in the Territories. The Northwest Territories is totally dependent on expensive transportation over vast distances and the standing committee on finance could not accept any substantial

increase in taxation on these fuels. We felt that the cost of motive fuel in the North is already too high and that it will continue to rise with the world price of oil and with the obvious commitment of the federal government to raise the price of energy as quickly as it can to the world price. Any increase in the cost of fuel used in transportation would automatically translate into increases in the cost of all products and most services in the Northwest Territories.

#### Concern About Conservation

Now we are concerned, as the standing committee on finance, about conservation. It is very much a concern of ours, particularly since we have dealt with energy in our meetings, but as I said, most motive fuels in the Territories are used in the transportation of goods and any increase in the price of fuel used by our transportation industry would mean increased costs for northern goods and services. In other words, we do not feel that the transportation industry would conserve. They would simply pass on those increased costs to the consumer.

Members should note that we did recommend an increase in the cost of gas, though. Not as high as was recommended, but certainly an increase. The original recommendation was to go from 3.1 to four cents per litre. We recommended a 3.5 cent increase as a compromise.

We realize that there are some \$500,000 of potential revenue that will not accrue during the 1980-81 fiscal year. It was to have been extra revenue. In other words, we do not see the anticipated tax increases reflected in our 1980-81 budget estimate, so it was additional revenue that was going to accrue to the territorial government. We felt that we needed to raise that money for various reasons, particularly because we do need extra money in order to carry out some of the programs, at least a few of the programs that have been recommended in this House over the last six weeks. So, in keeping with that, we recommended that the price of alcohol increase by 4.1 per cent.

HON. ROBERT H. MacQUARRIE: You do not need it to survive in the Arctic.

MRS. SORENSEN: Precisely. We felt that alcohol was not an essential item in the Northwest Territories.

HON. ROBERT H. MacQUARRIE: It depends on who you are.

#### Increase Liquor Prices Instead Of Fuel Prices

MRS. SORENSEN: However, fuel is an essential item and we felt that our liquor prices could suffer an increase. However, recognizing that there is a point at which you can raise the price of alcohol too much and therefore end up decreasing your revenue, but I do not think we have reached that point yet, given the amount of drinks that flow after our sessions every night.

HON. ROBERT H. MacQUARRIE: Where is that?

MRS. SORENSEN: I have seen your doubles, Arnold McCallum.

HON. ARNOLD McCALLUM: They are all the same size.

MR. PATTERSON: I would like to ask the administration in view of this recommendation if the tax on gasoline is reduced as suggested, and if the other changes as suggested, has the Executive determined whether or not they will in fact, follow the finance committee's recommendation and implement a 4.1 per cent tax on liquor?



THE CHAIRMAN (Ms. Cournoyea): Mr. Commissioner.

COMMISSIONER PARKER: The standing committee on finance's report was made this morning and therefore there has been no opportunity for the Executive Committee to review the recommendation.

THE CHAIRMAN (Ms. Cournoyea): Hon. Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: That was what I was concerned about as well. I was just wondering whether the deputy chairman of the Executive subcommittee on finance had any comment to make about these recommendations.

HON. TOM BUTTERS: No, Madam Chairman. I was absent from the meeting part of the time when these were discussed yesterday afternoon, but my understanding is that the administration is willing to accept the amendment as its own.

THE CHAIRMAN (Ms. Cournoyea): Hon. Mr. MacQuarrie.

Impact Of Increased Tax On Locomotive Fuel

HON. ROBERT H. MacQUARRIE: That is interesting information. It is quite a significant increase for the tax on fuel for locomotives and I am just wondering whether the impact of that was looked at by the standing committee on finance. Could they make a comment on that, please?

THE CHAIRMAN (Ms. Cournoyea): Mrs. Sorensen.

MRS. SORENSEN: I am sorry. I was talking during the early part of your question. Could you repeat it?

HON. ROBERT H. MacQUARRIE: The tax increase for fuel for locomotives would be quite significant and I am just wondering whether the standing committee on finance had looked into the possible impact of that kind of increase in the fuel tax.

MRS. SORENSEN: Yes, we did, Hon. Mr. MacQuarrie. We were quite concerned when we initially saw that the tax on locomotive fuel was considerably lower than the tax on diesel. We felt that the trucking industry was in competition with the locomotive industry in the Northwest Territories so we looked to other jurisdictions for some assistance and we found that in the Yukon the rates for both are identical. They simply felt that that was fair. In some parts of Canada the locomotive rates are lower but we felt that Cominco, who is the major user of the railway was in a position to be able to pay the increase. We consulted with Mr. McLaughlin who did not seem to feel that they would be too upset about the increase...

MR. McLAUGHLIN: Thanks a lot.

HON. ARNOLD McCALLUM: Let us hear it for Pine Point.

MR. McLAUGHLIN: How about the Member from NTCL, Northern Transportation Company Limited?

MRS. SORENSEN: We also remembered the recent statements in the press with regard to the tremendous profits being made in the Pine Point area and we felt that we could recommend this substantial increase.

THE CHAIRMAN (Ms. Cournoyea): Does that answer your question, Hon. Mr. MacQuarrie?

HON. ROBERT H. MacQUARRIE: Yes. Just one further. Can anyone tell me if there is a significant amount of diesel fuel purchased in the Territories by the railroad or are they able to purchase most of it elsewhere? Does anyone know the answer to that?

THE CHAIRMAN (Ms. Cournoyea): Mr. Commissioner.

COMMISSIONER PARKER: Madam Chairman, it seems that by increasing the tax by 2.1 cents per litre above what had been proposed, the change will be an estimated \$32,000 increase in taxes.

THE CHAIRMAN (Ms. Cournoyea): Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: I have no further questions. I think the company will be able to withstand it.

THE CHAIRMAN (Ms. Cournoyea): We are considering Bill 8-80(1), and we are considering paragraph 3(1)(b), the number of four cents to 4.5 cents. That is paragraph 3(1)(b). Agreed?

---Agreed

Considering paragraph 3(1)(c), a change from the number 1.9 to four cents. Agreed?

---Agreed

Considering paragraph 3(1)(d) on page two from five to four cents. Agreed?

---Agreed

Considering paragraph 3(1)(f), the number of four cents to 3.5 cents. Agreed?

---Agreed

COMMISSIONER PARKER: Madam Chairman, in order to ensure that this bill is technically sound, it seems to me that there must be a clear statement on behalf of the administration that the administration accepts the motion to amend. I am not entirely sure that that clear statement was made and therefore I am making that statement now. I am making the statement on behalf of the Financial Management Board and the Executive Committee. We, as a Financial Management Board, have some regrets at not seeing the taxation levels raised to the extent that we had proposed because we are going into the year with a very significant deficit and in addition, there have been major new and expanded programs recommended to us. However, we do recognize that this Legislature appreciates the need to increase taxes in this area by some margin and that there must be some relationship to the average of provincial taxes. It is for that and other reasons that we have agreed to go along with the recommendation of the standing committee on finance.

THE CHAIRMAN (Ms. Cournoyea): Thank you, Mr. Commissioner. The motion on the floor to adopt these changes is on the floor. Can I receive a vote on it or would you like me to go once again over the changes? The question is called.

HON. ROBERT H. MacQUARRIE: Would that be on clause 3 as amended? We are voting on clause 3 as amended?

Motion To Amend Clause 3 Of Bill 8-80(1), Carried

THE CHAIRMAN (Ms. Cournoyea): That is right. All those in favour of clause 3 as amended? Those not in favour? Carried.

---Carried

MRS. SORENSEN: I would just like to make it clear that our amendments were not sprung on the Executive Committee. At our meeting last week we had the director of Finance go over our amendments as we proposed them. He carried the message to the Executive Committee and he came back with the information we had requested of him. So, I just want to make it clear that the administration was advised by **the** standing committee **on** finance of these amendments **we** were going to propose today.

THE CHAIRMAN (Ms. Cournoyea): May I proceed? Mr. Patterson.

MR. PATTERSON: Madam Chairman, I would like to move that we recommend that an across-the-board increase of 4.1 per cent on the price of liquor be imposed.

SOME HON. MEMBERS: Out of order!

THE CHAIRMAN (Ms. Cournoyea): May we deal with that at another opportunity when we have gone and done this bill on petroleum?

MR. FRASER: You are on gas now.

THE CHAIRMAN (Ms. Cournoyea): Clause 3 as amended has been approved.

Clause 4. Agreed?

---Agreed

Clause 5. Agreed?

---Agreed

Clause 6. Agreed?

---Agreed

Clause 7. Agreed?

---Agreed

Clause 1. Agreed?

---Agreed

Bill 8-80(1), An Ordinance to Amend the Petroleum Products Tax Ordinance, as a whole. Agreed?

---Agreed

Mr. Curley.

MR. CURLEY: Madam Chairman, I would just like to serve notice that I am concerned with the tax as it is, as it applies to everyone, but I would just like to mention the fact that I will at a later session maybe move consideration that an exemption be given to hunters and trappers and fishermen in the Northwest Territories because they have no other means of writing off their capital expenditures like any other businesses in the Northwest Territories.

THE CHAIRMAN (Ms. Cournoyea): Thank you, Mr. Curley.

That completes Bill 8-80(1), and it is ready for third reading. Agreed?

---Agreed

Bill 9-80(1): Territorial Hospital Insurance Services (Amendment) Ordinance, 1980

Bill 9-80(1), An Ordinance to Amend the Territorial Hospital Insurance Services Ordinance.

Clause 2. Agreed?

---Agreed

Clause 3. Agreed?

---Agreed

Clause 4. Agreed? Mr. Patterson.

Motion To Amend Clause 4 Of Bill 9-80(1)

MR. PATTERSON: Madam Chairman, the standing committee on legislation has a recommendation concerning clause 4 of Bill 9-80(1). The amendment would add to clause 4 an additional subparagraph (f.2) and a change to subparagraph (f.1). The amendment reads as follows, or the proposed amendment which I now move: That (f.1) read: Respecting the powers, duties and functions of boards of management and boards of management may advise the Commissioner upon his making of such regulations and (f.2) respecting the relationship of boards of management to the board and to employees referred to in section 11.5.1.

THE CHAIRMAN (Ms. Cournoyea): May we have a copy of that, Mr. Patterson? There is a motion on the floor that subparagraph 4(f.1) be amended as follows: Respecting the powers, duties and functions of boards of management and boards of management may advise the Commissioner upon his making of such regulations and (f.2) respecting the relationship of boards of management to the board and to employees referred to in section 11.5.1. To the motion. Mr. Patterson.

MR. PATTERSON: Madam Chairman, in reviewing this legislation, the standing committee on legislation expressed some concern about the degree of restriction and limitation of autonomy which might be imposed upon boards of management by Commissioner's regulations. Therefore, we agreed to recommend this amendment which would provide for input by boards of management in the development of regulations which will be advanced, or which we now advance.

Now, Madam Chairman, earlier in this Assembly, we recommended that hospitals be run by elected boards of management wherever possible. The present boards of management under the Territorial Hospital Insurance Services Ordinance are appointed boards and, while it is recognized that the Commissioner should have regulatory powers in order to ensure uniform standards of care across the Northwest Territories in hospitals under his jurisdiction, none the less the committee feels that these boards of management, if they are to be truly boards of management should at least have some consultation role in the preparation of these regulations.

Boards Of Management To Advise Commissioner

So, the amendment, very simply, recognizes that and provides that boards of management may advise the Commissioner. It does not require that they have any control on the final form of the regulation but it seeks to ensure that the regulations which are made by the Commissioner are made with the advice of the boards of management so the boards running the hospital will be working with regulations that they have had some say in the formulation of. So, this is a motion which would simply recognize that the boards of management have some interest in those regulations and the regulations should not be made without their advice. That is the purpose of the amendment, Madam Chairman.

THE CHAIRMAN (Ms. Cournoyea): Is there any further discussion on this motion?

SOME HON. MEMBERS: Question.



THE CHAIRMAN (Ms. Cournoyea): May we vote on the motion?

HON. ROBERT H. MacQUARRIE: Could you please read it again?

THE CHAIRMAN (Ms. Cournoyea): The motion, clause 4. Clause 4 of the Territorial Hospital Insurance Services Ordinance is amended by adding thereto the following paragraph: (f.1) respecting the powers, duties and functions of boards of management and boards of management may advise the Commissioner upon his making of such regulations, and (f.2) respecting the relationship of boards of management to the board and to employees referred to in section 11.5.1. To the motion. The question has been called.

HON. ROBERT H. MacQUARRIE: Please, I would just like to ask the administration whether they see any problem. I am not familiar enough to know if there are any problems arising from that. Can the administration, do they find it acceptable?

THE CHAIRMAN (Ms. Cournoyea): Mr. McCallum.

HON. ARNOLD McCALLUM: We have no difficulty with the amendment.

HON. ROBERT H. MacQUARRIE: Thank you.

THE CHAIRMAN (Ms. Cournoyea): To the motion.

SOME HON. MEMBERS: Question.

Motion To Amend Clause 4 Of Bill 9-80(1), Carried

THE CHAIRMAN (Ms. Cournoyea): The question has been called. All those in favour? Those against? The motion is carried.

---Carried

SOME HON. MEMBERS: Coffee.

HON. ROBERT H. MacQUARRIE: If I may, Madam Chairman, coffee and sandwiches were arranged for 5:00 o'clock, and other little snacks. That is another 15 minutes.

MR. FRASER: What about the booze?

THE CHAIRMAN (Ms. Cournoyea): Bill 9-80(1). Clause 1, short title. Agreed?

---Agreed

Bill 9-80(1) as a whole. Agreed?

---Agreed

Bill 11-80(1): Defamation Ordinance

Bill 11-80(1). Mr. Patterson.

MR. PATTERSON: Madam Chairman, perhaps I can assist the committee of the whole by letting you know of the deliberations of the standing committee on legislation. This amendment would overrule a recent Supreme Court of Canada decision which went far towards abolishing the defence of "fair comment" in defamation actions based on the publication of the opinions or comments of other persons which would thereby restrict free expression. We recommend that the bill go forward as enacted and the committee recognized in discussing the bill that radio and television stations hosting open line shows and newspapers publishing letters to the editor, without the enactment of this amendment, could leave themselves open to legal action because of the supreme court decision. Thank you.



THE CHAIRMAN (Ms. Cournoyea): Bill 11-80(1), An Ordinance to Amend the Defamation Ordinance.

Clause 1. Agreed?

---Agreed

Clause 2. Agreed?

---Agreed

The preamble. Agreed?

---Agreed

The title. Agreed?

---Agreed

The bill as a whole. Agreed?

---Agreed

Bill 11-80(1), ready for third reading. Agreed?

---Agreed

Bill 19-80(1): Labour Standards Ordinance

Bill 19-80(1). Mr. Patterson.

MR. PATTERSON: Madam Chairman, again the standing committee on legislation considered this bill at length and recommended that the bill go forward. It would have the effect of increasing the territorial minimum wage and this is in accordance with the motion adopted earlier in this session.

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Ms. Cournoyea): Bill 19-80(1), An Ordinance to Amend the Labour Standards Ordinance.

Clause 1. Agreed?

---Agreed

Clause 2, commencement. Agreed?

---Agreed

The preamble. Agreed?

---Agreed

Title. Agreed?

---Agreed

The bill as a whole. Agreed?

---Agreed

The bill as ready for third reading. Agreed?

---Agreed

Bill 20-80(1): Employment Agencies Ordinance

Bill 20-80(1), An Ordinance to Amend the Employment Agencies Ordinance. Mr. Curley.

MR. CURLEY: Madam Chairman, I would like to be excused because I may have a conflict of interest on this particular bill so I will not be participating.

THE CHAIRMAN (Ms. Cournoyea): Mr. Patterson.

MR. PATTERSON: Madam Chairman, the standing committee on legislation has also had an opportunity to review this bill. The main purpose of the bill is to allow for the establishment of employment agencies which up until now were not permitted by very old legislation. Madam Chairman, the effect of the bill would be to allow agencies to be set up to refer employees for employment for a fee or reward, subject to regulations which would be made by the Commissioner. I may say that one of the reasons for advancing this bill is to permit the IDC, Inuit Development Corporation, to enter into agreements with Cominco in connection with the Arvik project which would allow that corporation to find employees for the corporation for a fee. Thank you.

THE CHAIRMAN (Ms. Cournoyea): Clause 1. Agreed?

---Agreed

Clause 2. Agreed?

---Agreed

The title. Agreed?

---Agreed

Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: Just before we get to the bill as a whole, would I understand from this that not only IDC but other persons now can establish private enterprise employment agencies? Is that the implication of this amendment or bill?

THE CHAIRMAN (Ms. Cournoyea): Hon. Mr. Braden.

HON. GEORGE BRADEN: Yes, Madam Chairman. That is correct, but recognizing that they will have to be licensed under regulations to carry out such a function.

HON. ROBERT H. MacQUARRIE: What criteria would govern the licensing? You know, I am just not sure what the implications of this are and who might be eligible for licensing. Are there already particular established criteria?

Criteria And Regulations For Licensing

HON. GEORGE BRADEN: Mr. Chairman, we are at the moment developing the criteria and regulations. I think that the committee should be aware that there have been people over the last few years since 1947, when this ordinance first was enacted, who have been I guess illegally acting as an employment

agency and given the condition which has arisen with the Inuit Development Corporation, the administration, the government perceived that we should make the necessary amendments to this legislation. I want the Member to be assured that we are working out criteria and regulations. It is a significant area, as he has recognized, because there are other factors such as unions and so forth which come into play here. We are working on further elaboration of the regulations.

THE CHAIRMAN (Ms. Cournoyea): Hon. Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: Thank you, Madam Chairman. The reason I am concerned first of all, I certainly would not want to stand in the way of a group such as the Inuit Development Corporation which would have a commendable purpose, from being free to do this kind of work, but I am concerned. We know for instance with respect to income tax there are individuals who rip-off unsuspecting people by paying them a little bit and taking their return. What I am suggesting here is if there are not criteria and not proper legislation you could have individuals who undertake to get jobs for other individuals and I do not know, in some way get a fee which would amount to ripping them off. So, I think that it would be important for the government to act fairly quickly in this area to make sure that kind of thing cannot happen.

THE CHAIRMAN (Ms. Cournoyea): Hon. Mr. Braden.

HON. GEORGE BRADEN: Madam Chairman, the Member's comments are very well taken.

THE CHAIRMAN (Ms. Cournoyea): Bill 20-80(1), as a whole. Agreed?

---Agreed

The bill is now ready for third reading. Agreed?

---Agreed

Bill 7-80(1): Income Tax Ordinance

Now, Bill 7-80(1), An Ordinance To Amend the Income Tax Ordinance.

Clause 1. Agreed?

---Agreed

Mrs. Sorensen.

MRS. SORENSEN: Yes. Thank you, Madam Chairman. The standing committee on finance discussed the amendment to the Income Tax Ordinance very thoroughly in its meetings and it plans to recommend that this Assembly not enact clause 1 of Bill 7-80(1). There has not been a formal discussion with the Executive Committee on this. However, again the director of Finance was with us during our meeting and has carried the message to the Executive Committee. So, having said that, I wonder if I could have the reaction of the Executive Committee on this matter and perhaps its advice on what we plan to recommend.

THE CHAIRMAN (Ms. Cournoyea): Hon. Mr. Braden.

HON. GEORGE BRADEN: Thank you, Madam Chairman. We have discussed the concern raised by the standing committee on finance in the Executive and are prepared to amend the bill by repealing section 4(4)(d). Do I make a motion to do that, or as representing the government do I repeal it unilaterally?

Motion That Clause 1 Of Bill 7-80(1) Be Deleted

Madam Chairman, I am told I have to move the motion. I move that clause 1 of Bill 7-80(1) be removed from this particular bill.

THE CHAIRMAN (Ms. Cournoyea): We have a motion that clause 1 be deleted. To the motion.

SOME HON. MEMBERS: Question.

Motion Carried

THE CHAIRMAN (Ms. Cournoyea): Those in favour of the deletion of clause 1? All those in favour? Those against? The motion is carried.

---Carried

Clause 2. Agreed?

---Agreed

The title. Agreed?

---Agreed

The bill as a whole. Agreed?

---Agreed

Bill 7-80(1), An Ordinance to Amend the Income Tax Ordinance, ready for third reading. Agreed?

---Agreed

Bill 10-80(1), Pharmacy Ordinance. Just a note to the Assembly. We can break for coffee and sandwiches for 15 minutes. Agreed?

---Agreed

---SHORT RECESS

THE CHAIRMAN (Ms. Cournoyea): We now have a quorum in committee of the whole. Please come to order. I beg your indulgence to return to Bill 7-80(1). On Bill 7-80(1), page three, I neglected to bring to your attention clauses 3 and 4. May I call for clause 3 now? Agreed?

---Agreed

Clause 4. Agreed?

---Agreed

The bill as a whole, Bill 7-80(1). Agreed?

---Agreed

Thank you. As amended.

Bill 10-80(1): Pharmacy Ordinance

Now we go to Bill 10-80(1): An Ordinance to Amend the Pharmacy Ordinance. Mr. Patterson.

MR. PATTERSON: Madam Chairman, just to assist the committee in reviewing this bill the standing committee on legislation was concerned about the inclusion of the term "herbalist", but we were advised that the amendment was introduced because the Department of Health became aware of the plans of two herbalists to come to the Northwest Territories to practise as pharmacists. So, therefore, we were satisfied that the amendment was necessary and we recommended it to go ahead.

THE CHAIRMAN (Ms. Cournoyea): Bill 10-80(1). Clause 1. Agreed?

---Agreed

Title. Agreed?

---Agreed

The bill as a whole. Agreed?

---Agreed

Recommended for third reading, Bill 10-80(1). Agreed?

---Agreed

Bill 12-80(1): Legal Questions Ordinance, Died On The Order Paper

Bill 12-80(1), An Ordinance Respecting the Resolution of Legal Questions. Mr. Butters.

HON. TOM BUTTERS: Madam Chairman, the administration wishes not to proceed with this bill. We would let it die on the order paper or it could be dropped.

---Agreed

Bill 13-80(1): Arbitration Ordinance

THE CHAIRMAN (Ms. Cournoyea): Bill 13-80(1), An Ordinance to Amend the Arbitration Ordinance. Mr. Patterson.

MR. PATTERSON: Madam Chairman, this bill was also considered by the standing committee on legislation. It takes the fee schedules out of legislation and permits the establishment of fees for arbitrators or umpires to be established within the arbitration regulations so that the tariffs could be amended from time to time in a more flexible manner. We recommended that the bill go forward subject to an amendment which we will propose in clause 2.

THE CHAIRMAN (Ms. Cournoyea): Clause 1. Clause 2. Mr. Patterson.

Motion To Amend Clause 1 Of Bill 13-80(1)

MR. PATTERSON: Madam Chairman, I move that the words "certified general accountant" be added after "chartered accountants." It should be "certified general accountants" be added to section 2 following "chartered accountants".

THE CHAIRMAN (Ms. Cournoyea): Is that section 1?

MR. PATTERSON: I am sorry, Madam Chairman, it is clause 1 of the bill amending section 2. So we are suggesting that clause 1 be amended by the adding of the words "and certified general accountants" after "chartered accountants".



THE CHAIRMAN (Ms. Cournoyea): To the motion.

SOME HON. MEMBERS: Question.

MR. PATTERSON: Madam Chairman, these certified general accountants are doing arbitrations now in the Northwest Territories. They are recognized and controlled by legislation and they suggest and our committee agrees, that they should therefore be added to the list of professionals included in the Arbitration Ordinance.

THE CHAIRMAN (Ms. Cournoyea): Hon. Mr. Butters.

HON. TOM BUTTERS: Just to say that the administration recognized that this was an oversight in the bill it put before the House and the amendment improves the provision.

Motion Carried

THE CHAIRMAN (Ms. Cournoyea): All in favour of the motion to add "certified general accountants"? Those opposed? Carried.

---Carried

Clause 1 as amended. Agreed?

---Agreed

Clause 2. Agreed?

---Agreed

Clause 3. Agreed?

---Agreed

Clause 4. Agreed?

---Agreed

Title. Agreed?

---Agreed

The bill as a whole. Agreed?

---Agreed

An Ordinance to Amend the Arbitration Ordinance, Bill 13-80(1), ready for third reading as amended. Agreed?

---Agreed

Bill 14-80(1): Creditors Relief Ordinance

Bill 14-80(1), An Ordinance to Amend the Creditors Relief Ordinance.  
Mr. Patterson.

MR. PATTERSON: Madam Chairman, I just wanted to bring the attention of the committee to the recommendations of the legislation committee and to simply say that the standing committee on legislation was unable to reach agreement on this bill and therefore we agreed to refer it to committee of the whole.

The bill would seek to extend the life of a writ of execution which can be issued once a judgment is obtained and can empower the sheriff to seize goods of a debtor, that that writ or the likes of that writ would be now extended for the life of this judgment or for ten years. Presently the life of a writ of execution is only one year. There was some disagreement amongst our committee.

May I say personally only, these are my own personal remarks, that I feel the amendment should go ahead. The reason is that first of all it has been suggested by Judge Tallis, Chief Justice of the supreme court of the Northwest Territories in a judgment, that this amendment is necessary in order to save the sheriff's office a great deal of administrative hassle in updating their files every year. While some Members were concerned that the bill would give creditors an advantage over debtors, also it should be recognized that allowing or requiring a creditor to update, renew the writ every year will also add to the costs of a judgment once judgment is executed. This will add to the costs and the administrative requirements for law offices and the paperwork, etc. Personally, I feel that it will allow the process of law, once a judgment is obtained, to proceed more easily and eliminate the cost of the administration of justice overall. So, personally, and again I say personally, the committee was not in agreement but personally I think it should go ahead as is. Thank you.

THE CHAIRMAN (Ms. Cournoyea): Any further discussion? Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: I wonder if there is someone from the committee who felt differently who would like to comment at this time.

MR. McLAUGHLIN: There was not, but there will be in a moment.

HON. ROBERT H. MacQUARRIE: I am sorry, I did not hear his comment.

MR. McLAUGHLIN: Clause by clause. Question.

HON. ROBERT H. MacQUARRIE: Mr. Fraser, did you have a difference with the standing committee on legislation with respect to Bill 14-80(1)? If you did I would be pleased to hear your comments.

THE CHAIRMAN (Ms. Cournoyea): Just a moment. Mr. Patterson.

MR. PATTERSON: I did not say that any Member had had a difference of opinion with the standing committee on legislation. The standing committee on legislation itself, amongst itself, had different opinions and therefore we suggest it be considered by this committee. We have taken no position. The position I took was my own personal position. Thank you.

HON. ROBERT H. MacQUARRIE: I apologize for the poor way in which I phrased that. I am only interested in hearing an opinion that is opposite to the one that was expressed by Mr. Patterson.

MR. CURLEY: Clause by clause.

MR. STEWART: Clause by clause.

THE CHAIRMAN (Ms. Cournoyea): Mr. Fraser.

MR. FRASER: The only concern I had, Madam Chairman, is that the creditors could come after me for ten years now instead of just one.

---Laughter

THE CHAIRMAN (Ms. Cournoyea): May we go clause by clause?

---Agreed

Clause 1. Agreed?

---Agreed

Clause 2. Agreed?

---Agreed

Title. Agreed?

---Agreed

The bill as a whole. Agreed?

---Agreed

Bill 14-80(1), An Ordinance to Amend the Creditors Relief Ordinance, now ready for third reading. Agreed?

---Agreed

Bill 15-80(1): Exemptions Ordinance

Bill 15-80(1), An Ordinance to Amend The Exemptions Ordinance.

SOME HON. MEMBERS: Clause by clause.

THE CHAIRMAN (Ms. Cournoyea): Clause 1. Mr. Patterson.

MR. PATTERSON: Just to assist the committee, the standing committee on legislation recommended this bill go ahead. It is necessary that the legislation be changed to fit in with the rules of court which now make the provisions. Thank you.

THE CHAIRMAN (Ms. Cournoyea): Any further comments?

Clause 1. Agreed?

---Agreed

Clause 2. Agreed?

---Agreed

The title. Agreed?

---Agreed

The bill as a whole. Agreed?

---Agreed

Bill 15-80(1), An Ordinance to Amend the Exemptions Ordinance, ready for third reading. Agreed?

---Agreed

Bill 16-80(1): Various Ordinance Amendments, Professional Fees

Bill 16-80(1), An Ordinance to Amend Certain Ordinances with Respect to Professional Fees. Mr. Butters.

HON. TOM BUTTERS: Madam Chairman, the administration does not wish to proceed with this bill at this time and would be satisfied to let it die on the order paper.

SOME HON. MEMBERS: Agreed.

MR. CURLEY: Aha!

THE CHAIRMAN (Ms. Cournoyea): Bill 17-80(1).

MR. McLAUGHLIN: Madam Chairman...

MR. PATTERSON: Madam Chairman.

THE CHAIRMAN (Ms. Cournoyea): Just one moment. We are finished with the legislation and the next is Motion 17-80(1), Hydro Development, Slave River. Mr. Curley.

MR. CURLEY: I refer that back to Mr. Patterson. He had his hand up during Bill 16-80(1).

THE CHAIRMAN (Ms. Cournoyea): My apologies. Mr. Patterson.

MR. PATTERSON: I am just reacting to the remark of the Hon. Mr. Butters about letting Bill 16-80(1) die. The standing committee on legislation spent a lot of time discussing this bill because we thought it was an important bill and I am wondering, since the bill allows the increase of registration and licence fees to bring them up to date with current prices and practices, and since it would in effect provide an increase in revenue, or allow for the provision of an increase in revenue to the administration and since we have heard that we are short of funds, I am wondering if we could have an explanation as to why it is not being proceeded with.

THE CHAIRMAN (Ms. Cournoyea): Mr. Butters, do you wish to respond to that?

Further Consideration Needed

HON. TOM BUTTERS: Yes, please, Madam Chairman. The recommendations of the legislation committee have not been examined by the government and the administration would wish to consider this direction. Therefore, in allowing this to die, there is no suggestion it will not be brought back before the Assembly as soon as proper consideration can be given, but as a result of the examination of the committee and the suggestions the administration wishes to study this further.

THE CHAIRMAN (Ms. Cournoyea): Mr. Patterson.

MR. PATTERSON: Madam Chairman, just to say that the recommendation of the legislation committee which would allow a new category of resident corporations to be created and distinguished from the present categories under the Business Licence Ordinance, that amendment would have to proceed as a separate bill and we in no way, by making that recommendation, wished to prevent the bill as it exists from going forward. As I say, we were interested in the bill because it would seem to be grossly out of date and we recommended that it go forward. We feel that our other recommendation about creating a new category of resident corporations could, and should, be considered at a later date. We discussed the possibility, and in fact, drafted a bill to reflect the proposed new definition of resident and non-resident corporations, but I have learned that the administration is unwilling to advance that bill this session. Again,

I would feel that the proposed amendment should not prevent Bill 16-80(1) from going ahead and it is only suggested in the interests of allowing us to have a source of revenue in the meantime.

THE CHAIRMAN (Ms. Cournoyea): Mr. Butters.

HON. TOM BUTTERS: Madam Chairman, there would appear to be a breakdown in communications. We felt there was to be an amendment to the bill and not a new bill being introduced. I wonder to expedite this matter and possibly keep this bill alive, whether you might consider recessing for five minutes so the Executive Committee Members could get together and make a decision on what they have heard in the last few moments. I regret there has been a lack of communication regarding this bill.

THE CHAIRMAN (Ms. Cournoyea): Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: Another matter which might be considered is that I was asked to extend the sitting and I would like the Members to consider whether, we do in fact, need extend the hours tonight. We still have three motions on the order paper and there are five other motions that will appear tomorrow. There would be third reading and assent to bills and perhaps a discussion of the public accounts and the report of the Auditor General but if we met at 9:30 in the morning as already planned, it may not be necessary to extend tonight. So, if we are going to recess for a very few minutes perhaps Members can consider that and I can take a poll immediately when we reconvene.

THE CHAIRMAN (Ms. Cournoyea): Is it the wish of this committee that we recess for six minutes so the Executive Committee may consult with each other?

---Agreed

Six minutes.

---SHORT RECESS



THE CHAIRMAN (Ms. Cournoyea): We now have a quorum. The committee of the whole will now come to order. Hon. Mr. Butters.

HON. TOM BUTTERS: Madam Chairman, thank you for the opportunity to carry out that discussion. With the assistance of the chairman of the legislation committee the matter has been clarified and the administration is ready to proceed with Bill 16-80(1).

THE CHAIRMAN (Ms. Cournoyea): Thank you, Mr. Butters. Before we proceed with that, Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: I will recommend that we do not extend the hours this evening. Is that agreeable?

MR. CURLEY: Nay.

SOME HON. MEMBERS: Agreed.

HON. ROBERT H. MacQUARRIE: We will take a vote. That is fine. I do not mind.

MR. CURLEY: Do some business. Madam Chairman, I think it would have been helpful for some of us who require some break. We could have gotten the business done if we really work hard tonight because we are under a bit of pressure now ourselves, due to the fact that we are going. We would have liked to have continued to at least get the orders of the day completed before we proceeded so that we could have an early break tomorrow rather than going right up through the evening because I will be leaving at 7:00 o'clock tomorrow.

HON. ROBERT H. MacQUARRIE: I did not put that forward as an expression of personal preference. Only so there would be something to go for or against. I will just leave it that way, that we do not extend beyond the hours today and those who disapprove just vote against it.

THE CHAIRMAN (Ms. Cournoyea): Mr. Curley.

MR. CURLEY: Thank you, Madam Chairman, I will not bother.

THE CHAIRMAN (Ms. Cournoyea): It is at the disposition of this House if they wish to entertain a motion to carry on. Is it the wish of this House that we take a vote on this?

---Agreed

MR. STEWART: Face the bill first.

THE CHAIRMAN (Ms. Cournoyea): If you deal with the bill at this time it will not give you time to extend hours. Mr. McLaughlin.

MR. McLAUGHLIN: Would you ask Mr. Speaker if we do not continue tonight would it be possible to go into formal session with him in the chair to get assent on the bills we have passed? At least get that done.

THE CHAIRMAN (Ms. Cournoyea): I think you have to wait until you are asked to speak, Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: Thank you, Madam Chairman.

THE CHAIRMAN (Ms. Cournoyea): Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: Thank you. What was the question, please? We would have to have unanimous consent since assent does not appear on the order

paper today. It would be necessary for everybody to agree.

THE CHAIRMAN (Ms. Cournoyea): The first order of business it appears is Mr. McLaughlin.

Motion To Extend Sitting Hours

MR. McLAUGHLIN: I move we extend the hours of sitting tonight.

Motion Ruled Out Of Order

THE CHAIRMAN (Ms. Cournoyea): May we have agreement on extending hours? I have just been advised that if we proceed with the motion at this time that we could only proceed with the item of business that we were discussing at the normal time of adjournment and that we had given the Speaker the responsibility of extending hours so I would suggest that the Speaker quickly canvass the Members and come back and before 6:00 o'clock give a decision on extending hours. Is that agreed?

---Agreed

Bill 16-80(1): Various Ordinance Admendments, Professional Fees

Bill 16-80(1), An Ordinance to Amend Certain Ordinances with Respect to Professional Fees.

Clause 1. Agreed?

---Agreed

Clause 2. Agreed?

---Agreed

Clause 3. Agreed?

---Agreed

Clause 4. Agreed?

---Agreed

Clause 5. Agreed?

---Agreed

Clause 6. Agreed?

---Agreed

Clause 7. Agreed?

---Agreed

Clause 8. Agreed?

---Agreed

Short title. Agreed?

---Agreed

The bill as a whole, Bill 16-80(1). Agreed?

---Agreed

This bill is ready for third reading. Agreed?

---Agreed

Motion 17-80(1): Hydro Development, Slave River

We have now completed the legislation. The next item of business is Motion 17-80(1), Hydro Development, Slave River. Is the Speaker of the House, Mr. MacQuarrie, ready to make his report two and a half minutes before 6:00?

HON. ROBERT H. MacQUARRIE: Yes. There is a great indication that many people want to extend the hours tonight and I will therefore, using the authority that was given to me by Motion 23-80(1) to extend the sitting hours tonight up until 8:00 o'clock.

MR. FRASER: I challenge your decision.

MR. SPEAKER: We will be sitting until 8:00.

MR. McLAUGHLIN: The Mace was not on the table.

THE CHAIRMAN (Ms. Cournoyea): We have Motion 17-80(1), Hydro Development, Slave River, moved by Mr. McCallum.

HON. ARNOLD McCALLUM: Madam Chairman, the motion simply indicates that we should be supporting development on the Slave River and that the government of the Territories become actively involved rather than as it is now simply as an observer. I think that people of the Territories can benefit in every way possible from the development that will probably go ahead on the Slave River outside the Northwest Territories. As Members know full well, the Government of Alberta at the present time is doing a feasibility study and spending in the vicinity of eight million dollars to carry out this particular study and I think, Madam Chairman, that in supporting this particular motion, Members of this House will be acting responsibly toward the welfare of citizens in the Territories. I recognize at the present time that the Government of Alberta is simply looking at the feasibility and I think that in the expenditure of that kind of money on this particular study and if the project does go ahead, I think it is vital to the welfare of people in the Territories, at least around Great Slave Lake, to become aware, to get some benefit from it. The Government of Alberta are amenable to this government becoming involved in it. We have now observer status or we are involved with one of the committees, but Madam Chairman, I think we must go even further than that. We must know even more. We must make sure that the people of the Territories benefit from it.

Members will know from the material put out by my colleague, the Hon. Mr. Braden, that there are four sets of rapids on the Slave River between Fort Fitzgerald in Alberta and Fort Smith. The Cassette Rapids, the Pelican, the Rapids of the Drowned and the Mountain Rapids. That is where it ends, at the Mountain Rapids. There is a possibility of 2500 megawatts of power from a previous study done some years ago. I think that if we are to benefit from this kind of development we have to be in a position to deal with it.

Residents Of The N.W.T. Must Benefit From Development

There is no difficulty here, Madam Chairman, in terms of land claims if you like, or any kind of political interest by people in the Northwest Territories because if the Government of Alberta goes ahead with this, they can either continue on into the rapids or stop at the Mountain Rapids site and retain it

within Alberta. The land claims in the Northwest Territories are not involved in the province of Alberta. I would like to see this government ensure that residents of the Territories benefit from this kind of development, benefit in all ways, Madam Chairman, not just in terms of a possible hydro grid around the Great Slave Lake, but of course, from the supply of services and goods that will have to be used during the development, the construction, and anything else that would go on in this area. I think again that the Government of Alberta support this. But were we to indicate "No, we do not want that type of development, that we do not want to be involved", I think we would not be acting in the best interests of the citizens and residents of the Territories but in point of fact that Alberta, the government would undoubtedly simply go ahead with what they want to do, resurrect if you like, a small community, provide the goods and services in and out of there from that small community, the community being of course, Fort Fitzgerald.

#### Our Concerns Must Be Protected

I think this particular motion simply indicates that this Assembly supports the development because it is another source of energy, a renewable resource. We are not taking anything out of it and I think with the technical advances in this particular area that there could very well be a more modern and more up-to-date development to harness the energy that is there from Fort Fitzgerald to Fort Smith. There is approximately a 110 foot drop in that river and, as I say, it is a renewable resource. I think that we have to become more involved with the development. We have to ensure that the concerns, environmental concerns are being looked after and that we protect our concerns in the kind of development that would go on, protect our concerns as to providing employment for people all around the lake, at least those people in those communities south of the lake where in point of fact there is a high unemployment rate; that people from Fort Resolution, Pine Point, Hay River, Fort Smith, will benefit in terms of employment. Where the development will take place, I think we have to make sure that our interests and our concerns are protected. So we have, Madam Chairman, an opportunity to be involved with something that is being developed by another jurisdiction, a jurisdiction that would welcome our involvement and I think it is of absolute necessity for us to become involved and to state our particular involvement and our concerns on it. Thank you.

THE CHAIRMAN (Ms. Cournoyea): To the motion. Mr. Butters.

HON. TOM BUTTERS: Madam Chairman, I will be brief. The fact that the Northwest Territories has a member on the Slave River Feasibility Study Group that has been put together by Alberta is a result of an approach that I made February 1st last year to the Alberta Minister of Economic Development. They were most interested in assuring that the Northwest Territories was involved and that we were aware of the planning that was going on. I would have spoken to the motion when it was presented in the House and recommended that we make an amendment to it because the wording as presented by the Member rather disturbed me. I was most disturbed with the words "this Legislature supports" and I feel that in view of the fact that it is only a feasibility study that is going on at the time, this presumes on the outcome of that study. I feel that until we are aware of the downriver impacts as well as the downriver benefits, I think it is too early to use the word "support". Had we been in the House I would have deleted the word "supports" and added the following words, and maybe I could do it at this time. I would have added the words "encourages" and "the activity currently being carried on by the Government of Alberta relative to the development of hydro power on the Slave River".



THE CHAIRMAN (Ms. Cournoyea): You are free to make the amendment.

Amendment To Motion 17-80(1)

HON. TOM BUTTERS: I will make the amendment and the amendment is in the second line delete the word "supports" and add the following words, "encourages the research activity currently being carried on by the Government of Alberta relative to the development of hydro power on the Slave River". I feel that with the Northwest Territories represented on that board that we can be apprised of the findings and aware of exactly what is going on relative to that proposal.

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Ms. Cournoyea): To the amendment.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Ms. Cournoyea): Mr. McLaughlin, you are next on the list and did you want to speak at this time?

MR. McLAUGHLIN: I seconded the motion and I thought I would be asked to speak next.

THE CHAIRMAN (Ms. Cournoyea): Are you speaking to the amendment?

MR. McLAUGHLIN: I agree with the amendment. Agreed. Question.

THE CHAIRMAN (Ms. Cournoyea): Mr. Sibbeston.

MR. SIBBESTON: Madam Chairman, I suppose my remarks could apply to the amendment and likewise to the main motion. It is simply this, I am aware that Mr. McCallum has moved away from Fort Smith and I know he is living here in Yellowknife. I would just like to know whether Mr. McCallum has recently met with the native people in Fort Smith to obtain their views on his motion.

THE CHAIRMAN (Ms. Cournoyea): Mr. Sibbeston, I do not believe that is to the amendment.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Ms. Cournoyea): Mrs. Sorensen, to the amendment.

Amendment Reworded

MRS. SORENSEN: I wonder if the mover of the amendment would consider also adding "and the government report progress at the fall session."

SOME HON. MEMBERS: Nay.

HON. TOM BUTTERS: Yes, Madam Chairman.

THE CHAIRMAN (Ms. Cournoyea): Could I have that addition again?

MRS. SORENSEN: "And that the government report progress at the fall session."

HON. TOM BUTTERS: That is included in my amendment.

THE CHAIRMAN (Ms. Cournoyea): So what I have here, the way it reads: I move that this Legislature encourages the research activity currently being carried out relative to the development of hydro power on the Slave River and further that the Government of the Northwest Territories becomes actively



within Alberta. The land claims in the Northwest Territories are not involved in the province of Alberta. I would like to see this government ensure that residents of the Territories benefit from this kind of development, benefit in all ways, Madam Chairman, not just in terms of a possible hydro grid around the Great Slave Lake, but of course, from the supply of services and goods that will have to be used during the development, the construction, and anything else that would go on in this area. I think again that the Government of Alberta support this. But were we to indicate "No, we do not want that type of development, that we do not want to be involved", I think we would not be acting in the best interests of the citizens and residents of the Territories but in point of fact that Alberta, the government would undoubtedly simply go ahead with what they want to do, resurrect if you like, a small community, provide the goods and services in and out of there from that small community, the community being of course, Fort Fitzgerald.

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MR. SIBBESTON: Madam Chairman, I suppose my remarks could apply to the amendment and likewise to the main motion. It is simply this, I am aware that Mr. McCallum has moved away from Fort Smith and I know he is living here in Yellowknife. I would just like to know whether Mr. McCallum has recently met with the native people in Fort Smith to obtain their views on his motion.

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MRS. SORENSEN: I wonder if the mover of the amendment would consider also adding "and the government report progress at the fall session."

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THE CHAIRMAN (Ms. Cournoyea): Could I have that addition again?

MRS. SORENSEN: "And that the government report progress at the fall session."

HON. TOM BUTTERS: That is included in my amendment.

THE CHAIRMAN (Ms. Cournoyea): So what I have here, the way it reads: I move that this Legislature encourages the research activity currently being carried out relative to the development of hydro power on the Slave River and further that the Government of the Northwest Territories becomes actively

involved with the project to ensure the best possible benefits accrue to the people of the Northwest Territories and that environmental concerns are protected from abuse, and that the government report progress at the fall session.

SOME HON. MEMBERS: Question.

Amendment To Motion 17-80(1), Carried

THE CHAIRMAN (Ms. Cournoyea): To the amendment, the question being called. Those in favour? Those opposed? The amendment is carried.

---Carried

Now, to the motion.

SOME HON. MEMBERS: Question.

Motion 17-80(1), Carried As Amended

THE CHAIRMAN (Ms. Cournoyea): As amended, the question being called. All those in favour? Opposed? The motion as amended is carried.

---Carried

Mr. McLaughlin.

MR. McLAUGHLIN: Madam Chairman, just a point of order. I think Mr. Curley and I, when we indicated to the Chair, and subsequently to Mr. Speaker, that we wished that assent be given to bills first and then go on to motions, I was under the impression that that was what was going to be done. I would at this time like to make a motion that we request third reading and assent on the bills we have just passed.

SOME HON. MEMBERS: Agreed.

MR. SIBBESTON: Motions first.

THE CHAIRMAN (Ms. Cournoyea): I believe it was stated before that before you did this you would have to ask for unanimous consent to proceed.

SOME HON. MEMBERS: Nay.

Motion To Report Progress

MR. McLAUGHLIN: I move to report progress, Madam Chairman.

SOME HON. MEMBERS: Shame, shame!

THE CHAIRMAN (Ms. Cournoyea): There is a motion we report progress.

MR. CURLEY: Let us get this done.

Motion Defeated

THE CHAIRMAN (Ms. Cournoyea): The motion is not debatable. To the question that we now report progress. Those in favour? Opposed? We will carry on with the next item.

---Defeated

Motion 31-80(1), Changes to Student Grants and Bursaries.

Motion 31-80(1): Changes To Student Grants And Bursaries

SOME HON. MEMBERS: Question.

MR. CURLEY: What are we waiting for?

THE CHAIRMAN (Ms. Cournoyea): A motion on changes to student grants and bursaries, a motion by Mr. Patterson and seconded by Mr. Sibbeston. To the motion, Mr. Patterson.

MR. PATTERSON: Madam Chairman, I spoke to this motion yesterday at some length and pointed out that in essence the motion will not be a hardship on parents and students in the Northwest Territories who cannot afford to pay for the costs of higher education. If it is a hardship on anyone it will be a hardship on those who can afford to pay and, none the less wish to take the government for a free ride.

Madam Chairman, we can no longer afford the luxury of this kind of charity to the rich and, in view of the rising cost of government and the rising cost of education in the Northwest Territories, I stated the reasons why I thought a means test should be recommended to the administration. I would just like to point out to Members that all the motion asks is that the administration make necessary changes and the first change would be an amendment to the Students Grant Ordinance which this House would have the opportunity to examine at the time that legislation was introduced. A means test is not a new idea in the Northwest Territories, Madam Chairman, it applies to people who apply for welfare. It applies to people who apply for legal aid and in view of the rising costs of education it should apply to those who wish to apply for students grants and bursaries. They might be able to afford to send their children to school, especially, Madam Chairman, where they might live, as do many of the people presently enjoying this government benefit, they might live close to centres of higher learning in the Northwest Territories such as people who live in Yellowknife and these children go to school in Edmonton.

Moneys Needed For Other Areas Of Education

Madam Chairman, the only other point I wish to make is the fact that the Department of Indian and Northern Affairs has a special responsibility for the education of native persons in the Northwest Territories by virtue of the British North America Act and that should in no way affect our deliberations on this motion and this territorial legislation. I explained yesterday, that there is a sum of some \$828,000 involved and some 168 students taking higher education and 110 taking technical education. I would be very surprised, Madam Chairman, if we could not recover at least a portion of that \$828,000 by the institution of a reasonable means test and liberate extra funds available to provide for the sorts of programs that we need in the Northwest Territories. In the field of education it has been demonstrated that we have a serious shortage of funds for the development of native language curricula and I urge Members to consider when voting for this that if we can save money in this area of the Department of Education's costs, then maybe we can do something to provide funds for the clear direction given by this Assembly earlier on the Education estimates, towards the development of native language curricula and towards the further support of the initiatives begun by the linguistic division of the Department of Education.

THE CHAIRMAN (Ms. Cournoyea): Could you slow down a bit?



MR. PATTERSON: Yes. In fact I will stop.

---Applause

THE CHAIRMAN (Ms. Cournoyea): To the motion. Mr. Sibbeston.

MR. SIBBESTON: Madam Chairman, I support the motion and my main reason for so doing is that the Northwest Territories higher education grant system, is, I believe, the most generous in all of Canada. In the information given to the students it says in one part: "The level of assistance given to vocational and higher education students by the Government of the Northwest Territories is superior to most if not all assistance programs available in Canada." In the allotment, in the Education budget under higher education it appears as if the department is considering increasing the present amount given to students. It says "In 1980-81 financial support for vocational and post-secondary education will be reviewed in the light of increased costs."

Few Natives Benefiting From The Program

Members have been given a list in the last few days, a list of all the students attending university and vocational schools and when I look at the list I notice that there are very few native people benefiting from that program. I have just gone through the list as best I can and in the technical students list I believe there appears approximately 15 per cent who are native people and in the university list there are seven per cent. On the other hand, Mr. Chairman, many of the people getting help under the grant program are children of civil servants who I do believe make good incomes; civil servants who come North and get good jobs in the North, get good homes and, on top of that it seems they are given extra benefits, in the government paying for the children's schooling when they go beyond grade 12 and into the South. I do believe that these people should pay for their children's education and I think we must not forget that the federal government does have special statutory responsibilities to look after the Inuit and the treaty Indian people and I am advised that in the South the Department of Indian Affairs has very generous higher education grants, much higher than what native students from the North are presently getting.

I take it it is more per year and it extends beyond four years. They can get Masters and Ph.Ds. and the government pays for it. I am also aware that the president of the Dene Nation has been dealing with Mr. Ron Witt who is the regional director of Indian Affairs, attempting to rectify this situation. I mean the treaty Indian people in the North are not getting as much as treaty Indians in the South. I know the Dene Nation feels that perhaps they are being dealt with unfairly.

I am also aware that in the South in provinces like Alberta, the government does have special programs for the Metis students seeking higher education. However, the rest of the students in Canada, meaning the non-native students, have to pay their own way or have their parents pay for them or else get student loans. I believe that the government in the North is very generous in providing education from grades one to 12 and I believe that this should be done universally, on a universal basis. However, I feel that beyond this it should be based on need and when it comes down to need, I go on the principle that native people should be helped as much as possible and given more help than the rest of the people because there is such a present lack of university and technically trained native people in the North.



Present Education System For Native People Should Be Improved

I do think that before we continue the present program of funding anyone who is presently eligible, that any money that we perhaps could save by cutting back on the program could be put into improving education for the lower grades. I do know that we need more and better trained native teachers, particularly in native languages. We need more work in the native curriculum.

MR. PATTERSON: Hear, hear!

MR. SIBBESTON: I have always been amazed at this area that is so important, more or less the foundation of native education has only \$300,000 a year out of the Education budget of \$46 million. So, I just feel that before we can fund such a generous higher education program we should make sure that our present education system for native people is improved.

SOME HON. MEMBERS: Hear, hear!

---Applause

THE CHAIRMAN (Ms. Cournoyea): To the motion. Mr. Stewart.

MR. STEWART: Thank you, Madam Chairman. I cannot support the motion and I do not agree with the premise that by cutting back on this particular program it is going to put any more money in any other section of Education. It is a separate section of the Education grant system and it is for the most part, being subsidized by the federal government. If you could convince me that if we did away with this that there would be more money for higher education for the native people, then I would probably be quite sympathetic towards it but both speakers indicated that there is indeed, not a shortage of money for higher education for any of the native people as it comes under the Department of Indian Affairs. I suggest what you are going to do here if you follow through with this motion is that the civil servants of the Northwest Territories will put this into a bargaining position as part of their salary demands, and education for their children will be part of their negotiated labour settlement so you are not going to get rid of this cost. You are just transferring it from one slot to another.

Compensation For People Willing To Live In The North

It is the same thing with the mining fraternity. I suggest the only people that you are going to hurt with this type of legislation is going to be the small businessmen and the small entrepreneur in the Northwest Territories, whose numbers are indeed very, very small. In reply to the heckler, I have lived in the Northwest Territories longer than you have, and I did come from the South but I have had more years in the Territories than you, so I do not consider myself to be a southerner. It is till a point that you are not in my opinion, going to wind up with any more dollars to do anything you want if you cut this out of your Education budget. I suggest to you, this money you have lost and it is gone because it is a special part of a grant, being recognized by the federal government as part of compensation for people who are willing to live in the Northwest Territories and whose children in the course of growing up are doing it without many, many things that are available in the South and as part of a make-up situation for the situation this type of educational system has been put into place.

Surely you have got to agree that education is the basis of the power of any country and Canada is no exception. To take away the ability for education, whether it be in the field of vocational or university to any Canadian when the funding is there to do it, it is a great step back. You are going backwards, you are not going to be going ahead and there is no basis at all.

MR. PATTERSON: Shame!

MR. STEWART: There is nothing that shows me anywhere you are going to have one five-cent piece more to do what you are saying. Now, however, in case the facts were to prove, if you took this money out, that you could do something else with it, then possibly we could have another look at it but we do not have that information here.

Motion To Defer Motion 31-80(1), By Putting It In The Hands Of The Education Committee

So I would like to make a motion that this be put in the hands of the education committee to be reported on at our next meeting to give us the facts of the case as to what can and cannot be done with any money you are going to save.

MR. CURLEY: Out of order.

THE CHAIRMAN (Ms. Cournoyea): Mr. Stewart, are you making a motion to defer the debate?

MR. STEWART: I am making a motion to defer the debate by putting the matter into the hands of the education committee for a further report at the next session.

THE CHAIRMAN (Ms. Cournoyea): A motion is on the floor to defer. To the motion.

MR. CURLEY: We already deferred the motion. It was already deferred to the committee for debate, so I will vote against the motion to defer.

THE CHAIRMAN (Ms. Cournoyea): Mr. Curley, may we have order for a moment, please. Mr. Stewart has a motion on the floor.

MR. CURLEY: That is what I am speaking to. I will vote against it.

THE CHAIRMAN (Ms. Cournoyea): He has a right to speak to the motion first.

MR. STEWART: The case I am trying to make is the supposition that the two previous speakers have made, that if we save this money somehow it is magically going to be available to us for other things. I am not at all sure that this is so. This money was put up specifically for a job and whether that funding is going to be available for other things, I do not know.

MR. PATTERSON: Supplementary appropriation.

Higher Education Grants Are Federal Money

MR. STEWART: Until the education committee can come back and tell us "Yes, that money stays in the territorial budget", or do the feds take it out? That is the reason I would like further information so that I can vote intelligently on this particular matter because if we just lose the money, what have you accomplished? If it is federal money are we going to get it back in some other way?

THE CHAIRMAN (Ms. Cournoyea): To the motion, deferring the motion. Mr. Curley.

MR. CURLEY: I will vote against the motion because we have already had 48 hours notice for the hon. gentleman to dig up the information he is so concerned with, but rather he was not around to dig that information up. He had a lot of time to gather that information if he was so serious. So, I will vote against his motion to defer this motion regarding, what do you call that? That is all I have to say right now.

THE CHAIRMAN (Ms. Cournoyea): Mrs. Sorensen.

MRS. SORENSEN: Thank you, Madam Chairman. I support the motion to defer the matter to the education committee.

MR. PATTERSON: What education committee?

MRS. SORENSEN: The concerns that have been brought forward by the mover of the motion are very legitimate as far as I am concerned. I think that these kinds of concerns are our concerns as well. I have only to read the preamble in the information that we were given to be somewhat shocked by what I read, which is another reason that we should review this whole process and that it should be done in the education committee.

MR. CURLEY: To the motion.

MRS. SORENSEN: There is a larger question and one that certainly concerns me that must be addressed in the education committee and that is: Does this motion do away with native people's right to free education because of a federal undertaking? We have no mention of that in the motion and it would seem then that what we are trying to say is that no matter what the earnings are for native parents, their children would as well have to go through a financial means test. I think that would be contravening an agreement that the federal government has with native people.

#### Higher Education Grants, An Attractive Employment Benefit

We have a policy here that was instituted many years ago for various reasons, and the policy was that parents and students would be assisted with higher education. Some of the reasons for the institution of that policy were that we have no university or vocational schools in the North and so there was a need to provide assistance for students who wanted further education to obtain that when they could not obtain it within our borders. It was also an attractive package to offer to employees both of private enterprise which pays lower salaries and so must have benefits that are attractive to attract people to work for them, and small business and government as well. It was an incentive for people to come and live and work in the North and fill the positions that need to be filled in order to carry on with the work in the North.

Again, having looked over the benefits received if a student is eligible, I must admit that they certainly are generous. For instance I question the need for the government to pay the full tuition...

THE CHAIRMAN (Ms. Cournoyea): I do not believe you are speaking to the motion to defer to the Department of Education and to the next session. This is the motion that was on the floor now. So, if you could please speak to that.

MRS. SORENSEN: I think another reason that the education committee must look at this is that there is great concern about the broader aspect of free education in the North.

MR. CURLEY: To the motion.

MRS. SORENSEN: One thing they can seriously look at and consider is having to work to be able to stay in school rather than government providing it free of charge. It is a serious question and one that we should look at.

MR. CURLEY: To the motion.

Grandfather Clause Might Apply

MRS. SORENSEN: I would think the education committee would take its time and review the policy and seriously consider it. There are also such things as grandfather clauses which in order to enact this kind of new direction we would have to get into this, because there are certain people who came up here with an understanding and we would not be fulfilling this understanding were we to enact this...

THE CHAIRMAN (Ms. Cournoyea): Mrs. Sorensen...

MRS. SORENSEN: For all those reasons and certainly for more, I think it is important that we defer this very, very important motion to the education committee.

THE CHAIRMAN (Ms. Cournoyea): The motion that is on the floor is that the changes to student grants and bursaries that was placed should be deferred to the Department of Education...

HON. ROBERT H. MacQUARRIE: To the education committee of the Legislature.

THE CHAIRMAN (Ms. Cournoyea): Mr. Patterson.

MR. CURLEY: A point of order.

MR. PATTERSON: Since there is no education committee I think the motion is out of order. The education committee has yet to be established by this House. It is a mere desire of the Assembly and it is not yet constituted and therefore the motion has no meaning.

MR. CURLEY: Hear, hear!

THE CHAIRMAN (Ms. Cournoyea): Mr. Stewart, could you repeat exactly the words of that motion, please?

MR. CURLEY: Out of order. He is going to change it.

MR. STEWART: Unfortunately, Madam Chairman, I did not write the motion out and to say I could repeat it exactly...

THE CHAIRMAN (Ms. Cournoyea): Did you say to defer to the Department of Education or did you say to defer to the education committee?

MR. STEWART: To the education committee.

THE CHAIRMAN (Ms. Cournoyea): On a point of order, Mr. MacQuarrie.

Establishing An Education Committee

HON. ROBERT H. MacQUARRIE: On a point of order, I would like to address what Mr. Patterson had to say. If he sincerely believes that we, on the striking committee, are not under any obligation to move with the direction of this Assembly perhaps that is what could be done. I, on the other hand, had another understanding. It seems to me the committee is established and I am obliged to form it, to designate which people ought to be on it, and I might say that it would have been constituted with people if a meeting which was planned for last Monday had gone on as scheduled, which I certainly attended.



THE CHAIRMAN (Ms. Cournoyea): Mr. Patterson, on the point of order.

MR. PATTERSON: If I may reply to the Hon. Mr. MacQuarrie. He suggested that my point of order was technical and unnecessary, since it is unlikely that an education committee will be struck even before the end of this session, but that has not yet happened however. Since I consider the motion to defer a motion that is obstructive and unnecessary, then if my objection is technical as well, I consider it fighting fire with fire and I stand by my point of order.

THE CHAIRMAN (Ms. Cournoyea): Mr. Curley, to the point of order.

MR. CURLEY: Yes, Madam Chairman, to the point of order. I understand that the proposed education committee is going to look at, -- at no point was it expressed there was a real problem with the white people in that and on that point and the fact that the education committee has not been struck, I think it should be ruled by the Chair. On that, I would argue the case as well that the hon. Member's motion, even on a technicality is completely out of order.

THE CHAIRMAN (Ms. Cournoyea): On the point of order, Mr. Noah.

HON. ROBERT H. MacQUARRIE: On a point of order.

MR. NOAH: (Translation) Madam Chairman, I would like to support that motion that these students who want to return back to the schools right now should be looked after by the government because if the parents are to be paid for the education they will have hardships and if they know if they...

THE CHAIRMAN (Ms. Cournoyea): We are not talking about the motion right now. We are talking about the motion to put aside this discussion. The point of order is what we are talking about, whether this can be done or not. So, when we come back to the motion maybe you can speak on that motion unless you want to speak to the point of order.

MR. NOAH: (Translation) Thank you.

MR. FRASER: No coaching.

MR. NOAH: (Translation) I will return to you in a while.

THE CHAIRMAN (Ms. Cournoyea): Mr. MacQuarrie, to the point of order.

Education Committee Was Established By Motion

HON. ROBERT H. MacQUARRIE: To the point of order, I quote from Motion 24-80(1), Mr. Curley's own words, I believe: Now therefore, I move that this Assembly establish a special committee on education with support staff, etc., and the size and nomination for membership be made by the striking committee.

It is not that the committee be established by the striking committee but it was established when this Legislature voted yes, on that motion.

---Applause

THE CHAIRMAN (Ms. Cournoyea): I would ask Mr. Lal to tender his advice on this.



LEGAL ADVISOR (Mr. Lal): Madam Chairman, as Mr. MacQuarrie mentioned the operative portion of Motion 24-80(1) called upon the House to establish a special committee on education. It is my view that with the adoption of the motion a special committee was established. However, what has not happened so far is that the membership of that committee has not been determined. However, in my opinion, that is not fatal to the establishment of the committee and it is my view that the committee exists though no Members have yet been named to it.

SOME HON. MEMBERS: Hear, hear!

THE CHAIRMAN (Ms. Cournoyea): Mr. Curley.

MR. CURLEY: As a proposed Member of that committee I sure will be glad to look into it and make a report at the next session in Baker Lake.

---Applause

THE CHAIRMAN (Ms. Cournoyea): According to the direction and the advice we have the point of order is out of order, so there is no point of order.

HON. ROBERT H. MacQUARRIE: I wish to speak to the motion to refer.

THE CHAIRMAN (Ms. Cournoyea): We have a motion on the floor to defer the motion to the education committee to be discussed at the next session. Mr. MacQuarrie.

#### Long-standing Policy On Education

HON. ROBERT H. MacQUARRIE: I would sincerely urge all Members of the Assembly to support the motion to refer this to the education committee. It is not simply a strategy or a dodge, as Mr. Patterson stated. There is a long-standing policy established, which Mr. Patterson's motion plans to overturn. I submit that it has, the overturning of it, would have many implications which the Members who moved that motion, moved and seconded, have not deeply thought about.

MR. CURLEY: Shame, shame, shame!

SOME HON. MEMBERS: Hear, hear!

HON. ROBERT H. MacQUARRIE: I will offer evidence of that fact in a moment.

MR. CURLEY: Colonialism.

HON. ROBERT H. MacQUARRIE: I would urge Members to refer to the education committee so these matters can be deeply thought about. Now, the evidence that I wish to offer, Madam Chairman, is this. Mr. Curley suggested we should have spent some time digging up information and I did dig up some information. I noticed that the motion refers to all students in the Northwest Territories. What this would mean, as was already pointed out by the Member from Yellowknife South, is that native students also, if this motion were to pass, would presumably be subject to means tests. I would like to say that that would contravene an understanding that exists between the native people of Canada and the federal government, that the native people of Canada are entitled to education and should not be subjected to a means test.

#### Letter From Deputy Minister Of Education

I will quote from a letter I received today, upon my request for this information from the Deputy Minister of Education: Financing further education.

(1) Treasury Board minutes 752408, of October 24, 1977, authorizes the Minister of DIAND to provide native people qualified under the Indian Act, together with Inuit, financial support for further education. The support amount is \$79 a week for single people with no means test. The cost of tuition, books and travel is also covered. This minute does not cover the Northwest Territories which has its own ordinance.

What that means is they were not subjected to a means test in the Territories and therefore this minute did not have to apply.

MR. CURLEY: To the motion.

HON. ROBERT H. MacQUARRIE: I am demonstrating that the Members who moved it did not think very far about the implications and therefore it should be referred. The second point: (2) On ten occasions the Minister has been asked to allow a means test and he has overruled this request. (3) Treasury Board minutes 757109, authorizes the Minister to apply allowances to students attending community colleges. (4) There is presently a proposal before the federal government to raise the rates to \$100 a week which it is possible will be approved in time for the next school year.

So, I think I have effectively demonstrated that there is an understanding between the federal government and the native people with respect to education. I admit that the mover and seconder could quickly say "Oh, well, we could move an amendment so that native people in the Territories do not have to take a means test." My point is only that they did not think very deeply about this motion and I say there are other implications which they have not thought very deeply about and therefore I urge that time be taken to think about it.

Due Deliberation By Committee Necessary

Now, if a mistake has been made in the kind of policy, grant policy we have now then by all means it should be rectified, but if only a partial mistake has been made then wherever there is a mistake that should be rectified, but we have to beware of getting into this situation where you throw the baby out with the bath water. There is no urgency I do not think, for this matter to be considered and it is an important matter and ought to be considered with due deliberation. We have established an education committee to study all aspects of education in the Northwest Territories and I approve of that. I want to see it happen and this is one of the aspects I hope that it will study. Why should we pre-empt this one thing from the concerns of that committee? I urge then that you move to refer it to the committee where they will give it due deliberation and I hope come back with some sound recommendations which will ensure that there is no abuse and needless giveaway of public funds, which will ensure that native people are not being deprived of rights to education, and to a good education by money which may be spent wrongfully somewhere else but that can be found out through a thoughtful, reflective study by the education committee.

THE CHAIRMAN (Ms. Cournoyea): Mr. Patterson, next on the list.

MR. PATTERSON: Madam Chairman, I find it ironic that the motion to once again defer this simple, straightforward motion was made by the same Member who urged that we consider it in committee of the whole. Now apparently he feels that this committee is no longer the appropriate place to consider this motion, although yesterday he suggested that this committee was the place. Now he has suggested we defer it to another committee and I cannot help but wonder whether the mover of the amendment wishes that the motion be deferred forever.

Madam Chairman, I am not persuaded that the motion has not been thought through thoroughly. Hon. Mr. MacQuarrie suggests that somehow the wording of the motion seeks to instruct the federal government to change its policy which presently provides no means test for the native students. This is not the federal government. The administration referred to in the motion is not the federal administration. This is the Northwest Territories. The motion makes that clear and it is the Northwest Territories administration that we seek to instruct, not the federal government. The federal government, and I addressed that point in speaking to the motion today, the federal government policies toward native people have no bearing on this government and this motion. This is this government's policy that the motion is directed at.

#### Administration's Power To Transfer Money

Also, Madam Chairman, I am not impressed with the argument that we will not know whether or not money saved here can be given to the Department of Education. Madam Chairman, this Assembly makes policy for the Government of the Northwest Territories and the administration and I suggest that if this Assembly indicates that a means test should be established for higher education grants and bursaries because, among other reasons, the costs of government and education in the Northwest Territories, that the administration will know what to do with the money saved. We have just spent the afternoon reviewing supplementary appropriation ordinances which show that the administration has got the power to transfer money saved in one activity to another. We do not know for sure that this is what will happen, Madam Chairman, but I suggest that if this Assembly has a policy making function and if this Assembly can direct the administration, that it will be obliged to apply money saved to education. I will also observe, Madam Chairman, that I believe it was the Commissioner or some other Member of the Executive Committee who urged the other day, or observed the other day that while this Assembly has done much to create programs and new demands on the administration and one of those demands, of course, had to do with beefing up our sadly deficient native language components of education, that this Assembly has made those kinds of demands on the administration but has done very little to attempt to save money. I believe one effort to save money had to do with a motion involving the energy conservation group in the Department of Renewable Resources, which was defeated. This is a sincere attempt to save money and it is not an irrevocable process.

#### New Legislation Will Be Needed

If this motion goes ahead and the administration responds, Madam Chairman, we will have new legislation to consider by the next session instead of a recommendation from the education committee. I am not convinced that the motion has not been thought out. I have considered the implications of the federal government's responsibility for native persons and I say what the federal government does between Inuit and Indians in the Northwest Territories has no bearing on this motion. This is our money. This is our government that we are referring to and not the federal government in Ottawa. Something must be done now. We should pass this motion now, it is an urgent priority. I would urge Members to vote against the motion to defer and let this committee of the whole which is more representative than the education committee anyway, decide the question now and stop trying to avoid confronting it. Let us have the real reasons for Members' opposition to this motion on the floor fully and frankly. If it is because this is a fringe benefit to residents of the Northwest Territories, if it is some kind of compensation to people for living in the

Northwest Territories, those kinds of people -- we do not need those people living in the Northwest Territories -- I suggest people who want compensation for living in the Northwest Territories should go back home. I urge Members to vote against the deferral. Thank you.

THE CHAIRMAN (Ms. Cournoyea): I have a number of speakers and I would like to remind everyone that they should be speaking to the motion of deferral and the next person on the list is Mr. Noah. After that is Mr. Curley. Mr. Noah, it is to the deferral.

MR. NOAH: (Translation) Madam Chairman, I am sorry because I do not understand English. The motion on the floor, I thought the motion was for non-native and native students. I am sorry. I misunderstood. I would like to say more about the motion. The Canadians in southern Canada...

MR. FRASER: To the deferral.

MR. NOAH: (Translation) I do not like the motion to be deferred. I would rather deal with it right now because I am in support of the motion.

THE CHAIRMAN (Ms. Cournoyea): We have Mr. Curley.

MR. CURLEY: I already spoke very briefly on the point of order. It was a point of order.

MR. FRASER: To the deferral.

Native People At A Disadvantage

MR. CURLEY: The hon. Member's suggestion that it has not been well thought out. When I was with the native organizations I considered that for a long time to be the main reason that the people in the Northwest Territories, native people, particularly Inuit people, are completely at a disadvantage in terms of job security, in terms of preference in government, the public service. Regardless of some hon. Members' views, practices show they are at a disadvantage and the fact that they have less security in terms of retirement and pensions and so on, if they do leave and on that basis I think that their share of benefits from the Government of the Northwest Territories is enough and to have the ability to pay...

THE CHAIRMAN (Ms. Cournoyea): Mr. Curley, right now we are still on the motion to defer.

MR. CURLEY: Yes, I am too. Some hon. Members were speaking for it when they spoke. They gave other evidence as to the fact this was not clearly thought out and the Member for Yellowknife Centre was reading a report when he should have been speaking just on the basis of deferral. What I want to suggest is that I think setting aside that question right now would be continuing to give a free hand to those who have the complete wealth, they have the luxury of living in secure government jobs and the fact that they have better housing. All I know is that they have all the luxuries they want and paying for the education would simply reduce the cost of education. Deferring it would delay that.

THE CHAIRMAN (Ms. Cournoyea): Mr. Stewart.



Special Committee On Education Proper Group To Examine Issue

MR. STEWART: Thank you, Madam Chairman. The hon. Mr. Patterson brought up a point that I would like to reply to, in that I was the mover to put this motion into committee of the whole, which is correct. It is also correct that I made another motion for deferral. The reason I made the motion for deferral, I was not in the House when Motion 24-80(1), on the special committee on education was passed. I was ill and absent from the House. However, when I was going through my book I find that we have a committee that has been specifically set up to look after educational needs. My feeling was that was the proper place to put it because this is a very broad motion: Now therefore, I move that this Assembly establish a special committee on education with support staff to inquire into all aspects of educational problems in the Northwest Territories. Mr. Curley was the mover of that motion. It was approved by this House and surely if you have got an educational matter it is up to the education committee to look after it.

MR. CURLEY: It is a luxury. If that motion had not been on the books, certainly the discussion in committee of the whole was the proper way to handle it, but we have a committee that has been authorized by the House to deal with the difficulties in education and surely that is the committee it should go to.

MR. FRASER: Hear, hear!

MR. CURLEY: It is not a problem.

THE CHAIRMAN (Ms. Cournoyea): May we have some order, please? Are you through, Mr. Stewart?

MR. STEWART: Mr. Curley likes to outshout people and it is getting late and he will probably shout louder so I will let someone else have a go at it.

THE CHAIRMAN (Ms. Cournoyea): Mr. Braden.

HON. GEORGE BRADEN: Thank you, Madam Chairman. I want to speak as an MLA for Yellowknife North and I would like to speak against the motion to defer. I think we have got some direction here that we are giving to the Executive and the administration and I think that people are getting just a little bit alarmed. It is being suggested or implied that all assistance and grants and bursaries are going to be cut off. We have got direction here. It goes to the Executive and the administration so let us be reasonable and vote on this damned motion and get on with it.

SOME HON. MEMBERS: Hear, hear!

--Applause

THE CHAIRMAN (Ms. Cournoyea): I have two more speakers. Question has been called. Mr. MacQuarrie, if you do not mind, Mr. Pudluk has not spoken before, so we will come back to you after he has spoken.

MR. PUDLUK: (Translation) Madam Chairman, I think I just wanted to say I wanted to vote now.

THE CHAIRMAN (Ms. Cournoyea): Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: Yes. To answer Mr. Patterson, I sincerely believe he is under a misapprehension.

THE CHAIRMAN (Ms. Cournoyea): Mr. MacQuarrie, we are speaking to the motion of deferral.



Evidence To Support Motion To Defer

HON. ROBERT H. MacQUARRIE: If I may explain, Madam Chairman. My point was that it ought to be deferred because it has implications which the mover and seconder have not thought about. Therefore, if I introduce evidence that that is so, that is speaking to the motion to defer. Now my evidence is Mr. Patterson does not seem to realize that if an Inuit or Dene student in the Northwest Territories is to go off to university or a technical training institution in the South that his grants will come from the Government of the Northwest Territories and therefore if this motion is to pass...

MR. CURLEY: To the motion.

HON. ROBERT H. MacQUARRIE: ...it will mean we will be calling on the administration to subject those Dene and Inuit students to a means test, but what I have pointed out to you, is that the federal government is already saying that that is not allowed with respect to Dene and Inuit students. Again I agree you could amend in some way but my point is that there are serious implications that have not been considered in the motion.

MR. CURLEY: That is not right.

THE CHAIRMAN (Ms. Cournoyea): Mr. McLaughlin.

Facilities For Higher Education In N.W.T. Might Be Demanded

MR. McLAUGHLIN: Thank you, Madam Chairman. I would like to speak in favour of the motion to defer because I do not think we can go ahead with this motion as it stands without some careful examination into the fact that removal of this grant system for a large segment of the population would result in demands upon this government to provide facilities in the Northwest Territories, capital costs which we probably could not bear. I would like to comment on what Mr. Braden said. He said it was all right if it went to the administration but the motion says it urges the administration to make the necessary changes and does not ask the administration to look into it; it asks for the changes to be made. I do not think that is right. I would not mind the motion if it said to look into it but it says clearly to make the changes. I am not afraid of any examination into the situation and some recommendation from the administration but I do not want the administration to make the changes indicated. Therefore, I think it should be examined thoroughly and looked into by the education committee. I think the education committee was set up specifically to deal with these types of things and all the other different kinds of problems.

MR. CURLEY: This is not a problem.

MR. McLAUGHLIN: I think it should be looked into.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Ms. Cournoyea): The question has been called. To the motion to defer to the education committee to...

MRS. SORENSEN: Recorded vote.

Motion To Defer Motion 31-80(1) By Putting It Into Hands Of The Education Committee, Defeated

THE CHAIRMAN (Ms. Cournoyea): ...be brought up at the next session. A recorded vote has been called. Those in favour of the motion to defer stand and remain standing until your name has been called.

CLERK OF THE HOUSE (Mr. Remnant): Mr. Arlooktoo, Mr. Arreak, Mr. McLaughlin, Mr. Stewart, Mr. McCallum, Mrs. Sorensen and Mr. MacQuarrie.

THE CHAIRMAN (Ms. Cournoyea): Those opposed please stand.

CLERK OF THE HOUSE: Mr. Evaluarjuk, Mr. Patterson, Mr. Pudluk, Mr. Noah, Mr. Curley, Mr. Butters, Mr. Sayine, Mr. Sibbeston, Mr. Braden.

THE CHAIRMAN (Ms. Cournoyea): Abstentions? The motion is defeated.

---Defeated

Now, to the main motion.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Ms. Cournoyea): Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: Thank you, Madam Chairman. First of all, I believe that the motion ought to be defeated because as it stands, it does call for a contravention of an understanding that obviously exists between the Government of Canada and the native peoples of Canada with respect to education. We sometimes hear in this Assembly, quite often as a matter of fact, eloquent calls about our most valuable resource, and that is the way people like to put it, talking about our children. Well, sometimes that phrase is used excessively and it becomes like a cliché but when you stop and think about it it really is true, not just some children, but all children and because many societies in many parts of the world for many hundreds and thousands of years have recognized the value of education for young children, public education systems have been established. In many cases there has been a call, a dream for free universal education. In some countries that has been established.

The idea I think behind it is so that children will never have to depend on the wealth of their parents or the diligence of their parents, the concern of their parents as to whether or not they are going to wind up being educated eventually. The most serious of those things of course, is the wealth of parents because too long in history education was denied to the children of the poor. To try and overcome that thoughtful people in many societies called for and demanded for education regardless of ability to pay.

#### Recognition Of The Value Of Education

Now, it is true that there are probably many people in the Northwest Territories who could afford to pay for their children's education, but ability to pay is not the only concern. It is quite possible that there are parents who do not recognize fully the value, who may well have money but who do not fully recognize the value of education for their children and who are not willing to assist and help them. So, if you subject the parents to a means test, you discover the child is not worthy of support and yet the child might very well be.

I am not prepared to say that universal free education is without question desirable, and that is why I do want this matter studied. It has been called to my attention by some parents, and I have observed as a teacher that there is, sadly, in too many instances, a lack of motivation in students. I seriously wonder whether it is because there is no sacrifice made on their part or their parents part that education is simply provided free of charge. If free education were having the effect of creating that kind of apathy then that would be a matter for serious concern and I would want to see some kind of change made in the system. So, I am not opposed to reviewing the

whole matter and to thinking about changes and trying to, as much as possible, ensure that people are supporting themselves and not relying on someone else to do it. However, I really believe that just by passing this motion today a lot of the important things that are associated with this matter will be disregarded, not thought about, and if this is a bad situation now and it may well be in some ways, we may go from this to another bad situation without having the thought where we are going and I do not want to see that happen.

I simply asked, in supporting the motion to defer, that thoughtful study be done without haste to ensure that the right thing is done on this matter. We were not able to defer it, regrettably, now I have to urge that that be defeated at this time. If it were defeated, I would still hope that the education committee would still take it under its mandate to consider all aspects of education in the Northwest Territories and consider this matter seriously.

Administrative Costs Of A Means Test

There are other arguments that have to be considered, and one is the cost. If you are going to apply a means test you require an administrative apparatus which in itself will require a fair amount of money. I think you will also find, and you did notice those who referred to the charts of how many students are taking advantage -- how much time do I still have?

MR. CURLEY: One minute.

HON. ROBERT H. MacQUARRIE: Those who are taking advantage of the higher education opportunities, and there are quite a number in the Northwest Territories, and if this motion is passed there will still be quite a number of students in the Northwest Territories who want advanced and higher education. I tell you that you will begin to hear an immediate demand for the building of higher education facilities in the Northwest Territories and that is going to cost a pretty penny too. I say that parents would have every right to demand, in that case, if we cannot give it to the children. Now if you are prepared to spend the money on that, all I am calling to your attention is the fact that that is another consideration, another reason and I am talking about a university, technical and trade schools.

MR. CURLEY: At Rankin Inlet.

HON. ROBERT H. MacQUARRIE: There is another consideration too and that is that it is just going to change things immediately. There are a great many people who have lived here a great many years, who have made plans as a result partly of the conditions of their employment, innocent people led to accept something, let to plan with something in mind and thus suddenly with the passage of this, to find their plans very seriously upset and not the parents suffering so much but the children who are absolutely innocent in the matter.

I sincerely ask you to defeat this motion and I would hope that even if it is defeated that the education committee will study it and make any needed changes because I am not in favour of some kind of giveaway program and that is what some people think this is. I hope the education committee will study this.

THE CHAIRMAN (Ms. Cournoyea): A motion is on the floor. Is there any further...

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Ms. Cournoyea): Mr. McLaughlin.

Other Financial Considerations

MR. McLAUGHLIN: Thank you, Madam Chairman. The hon. Member from Frobisher Bay said he made this motion to save money for the government but has he considered the families of students. As Mr. MacQuarrie said, when they have to bear these costs, then the demand for facilities in the Northwest Territories will be made on this government. It is probably costing us a lot less per student to send them out now than it would if we had to provide all the facilities that the provincial governments are, the capital costs and the continual repayment of loans and requests for grants to put up buildings, that will take away from programs that we already have in existence. There will always be an enforcement expense as he says, someone in every region and every major community, to make sure that the applicant actually deserves the grants. This may take five to ten people and doing this might cost \$200,000, \$300,000 or \$400,000, if you can take into consideration wages and housing and the travel expenses of those people that is. Most of the students who get these grants are 18 years or older and they are no longer dependent on their parents and when I went to university in Edmonton all sorts of tricks were used by the students there in order to get grants and loans. All you have to do in Alberta, and the same thing would happen up here is you just have to get kicked out of your house and so we would have to have people going around trying to find out if kids were really kicked out of their houses or not.

Because once the kid says he is kicked out of his house and if he did not have a summer job, then you end up paying all these expenses maybe even Social Services might get involved to pay his expenses even further. I think it is retrogressive legislation on our part to do anything that might change this. Right now we do not have means tests for family allowance. The federal government does not have means tests, everybody gets it; it is a universal thing. Everybody realizes it costs more to find out...

THE CHAIRMAN (Ms. Cournoyea): Mr. McLaughlin, you are proceeding too fast and the translators are having difficulty following you.

Removal Of Legislation Will Be Retrogressive

MR. McLAUGHLIN: All right. I think that removing this legislation would be retrogressive at this point. Right now you get family allowance without having to take a means test. Nobody comes sneaking around to see if you have got your kid or the next-door neighbour is actually taking care of him. People get their old age pensions, they get their old age pensions whether they have a lot of money or whether they own a big house or a small house.

MR. CURLEY: No problem.

MR. McLAUGHLIN: I do not believe in having a bunch of people going sneaking around trying to see who deserves what and who should get a grant and who should not, in a situation like this. What I am suggesting is that it would probably cost more in the end because just about any person who is 18 years old is smart enough to get kicked out of his house, smart enough to spend all his money to buy himself a car or a skidoo or a motorbike and have no means whatsoever. He can prove that he has got no way to pay for his university so they will have to give him the money anyway. I think that in order to enforce this and follow up on it is just not going to work. When we discussed means tests before when we were talking about rent for public housing and northern housing, we were very much against, all of us, having people checking and hassling and looking into people's private lives to see whether they can afford to pay this or afford to pay that, or not. I think that the children up here who have gone through the education system and want to progress on to university, I think it is a benefit for us all, whether they are native people or other people. That these people are in a lot of cases going to make their homes in



the Territories, come back and work for the territorial government possibly. That is a lot better person to have work for you than someone you are bringing up brand new from the South if you have to bring people up from the South. I would just like to say that I really think it is a step backwards. It is a program that we have and the reason we have it in the Northwest Territories primarily, is because we do not have secondary education facilities that are close to people's homes that they can go to.

MR. CURLEY: Build a high school in Rankin Inlet.

MR. McLAUGHLIN: They have to travel right now great distances and even if we did have facilities of university we probably would only have it in one or two centres in the Territories and we would still be faced with the costs of travelling and paying people's expenses to travel and stay in hostels. So, I think it is a very retrogressive legislation. I think it is a real detriment to the future education of the children who have been brought up in the Northwest Territories. I could actually support this motion if it were amended in some way that just had the administration look into it. I could go along with the legislation that might say that you have to live here for four years or five years or something like that before you got it. I mean I am not willing to go along with this when it is set up the way it is right now and I think that the administration in finding out who actually deserves this and who does not deserve this, will only add to our total costs. As I said, I can go along with a study to look into this.

Possible Alternative

I could accept the proposals that would only give this grant to the children of people who had lived here for five years or give the grant to people who were born here or lived here for ten years or something like that. I think that would be a possible alternative to this. If that is what people have in mind getting at, if the object of this is to not waste money as some of the Members have implied, to not waste money on people who are not really what they consider to be northerners, I can understand it. I could go along with a program that might suggest a slight change in the existing regulations requiring some definition of time that we are up here, if the House makes some definitions as to what a northerner is and what a native is and then we could maybe make the grants available along those lines. But to just wipe this out which is a good program for everybody involved in it, not just the civil servants' children...

THE CHAIRMAN (Mr. Pudluk): You are going too fast.

MR. McLAUGHLIN: I think this is a good program and the motion should not single out just the children of public servants and others, some of whom have lived here for 20 years. A lot of these children have been born here. I could support an amendment that would allow a change in the regulations on the time, but I certainly cannot go along with a motion that is just going to throw this thing right out.



SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Pudluk): Hon. Mr. Braden.

Members Are Overreacting

HON. GEORGE BRADEN: Thank you, Mr. Chairman. It appears some Members have overreacted once again. You know they are really scraping the bottom of the barrel as far as I am concerned with visions of big universities in the Northwest Territories, demanded by parents. Three or four years ago, correct me if I am wrong, Minister of Education, changes were made in our grants and bursaries policy. I would urge this Assembly to give the Executive and the administration a little bit of credit.

MR. PATTERSON: Hear, hear!

HON. GEORGE BRADEN: We are not going to wipe the whole program out. The hon. Member from Pine Point has made about four references to the fact that this motion wipes the whole program out. It does not. It asks the administration and the Executive to make necessary changes. We are not going to make changes, as this is a very controversial subject, without a thorough examination and if we see there is some fat that can be cut, okay.

MR. PATTERSON: Hear, hear!

HON. GEORGE BRADEN: You know, it seems to me that we are getting a little hysterical about a request to the Executive and the administration. I cannot see that we are going to cut the whole program for anybody whose parents are making over \$25,000. It would be ridiculous. So let us intelligently vote on this motion and then we can get on to more interesting stuff like NCPC, Northern Canada Power Commission.

---Applause

THE CHAIRMAN (Mr. Pudluk): Thank you, Hon. Mr. Braden. The last one on my list is the hon. Member from the Western Arctic.

MS. COURNOYEA: Thank you, Mr. Pudluk. Mr. Chairman, before I came here I felt the same way, and I have the same sentiments as Mr. Braden. I really do not think there is anything wrong in paring a little bit and I just want to tell you a little story about my son. I went down to Edmonton this last week end. I saw four children. Of these four children, three of them were getting government grants and one was not. The person I was able to talk into staying was the one who was not. I asked my son why he felt it was not successful keeping him down there because I did tell him before he left that he should not be taking that particular course because I know him and he was not really suited for it. He said "It was such a good deal." I said "What would have happened, knowing that you are making fairly good money this summer and I could afford to pay a little bit, what would have happened if you had paid a little bit." He said "I would have finished for sure but I have already quit and I quit for two weeks." To me if I have the money I do not mind paying out a little bit and I do not think anybody else does. I think people are overreacting and I would rather prefer to pay a little bit to give other people who do not have money the availability of maybe better services or more opportunity because there is going to come a time when we are going to have to cut back because that is the state of the Government of Canada. I do not believe that anyone is going to resent paying a little bit when they can afford to do so.

Cushioning People From Reality

I think it is a terrible thing for this Assembly to cushion people from reality. If you can pay, pay something. I do not think we have to overreact and I feel that we have a lot to do and if we can keep as much money to do the things that are priorities, fine. I think that this motion is not something that you can get terribly excited about. I think it is necessary and we have talked about how can we contribute. I think this is one way some of us can, not everybody, but some of us can. I do not think as Mr. Braden says, that everything is going to be wiped out and for the people who worry about the federal situation, if we are contrary to that, then the Minister has a right to disallow. All we are dealing with is how can we contribute and this is one place I think we can. I think we should trust, to some degree, the Executive that they are not going to wipe out everything and we should not become upset about the possibility of contributing something.

THE CHAIRMAN (Mr. Pudluk): Thank you, Ms. Cournoyea. Mr. Curley, next.

MR. CURLEY: Mr. Chairman, I was reserving this comment to the last because I think it might be of interest to Members. I certainly agree that the Executive Committee is going to have a lot to say devising regulations that would not hurt the white people of this area who would probably be most offended by this motion because I have yet to see a white man ever, who because of the native people -- they never will. You have people in authority who protect your traditions and customs and the educational curriculum is so designed that it protects the interests of your children. I used to work for Education for many years prior to getting into the more radical side of the native revolution and I used to visit those people who said "Look, we have it made up here. You know we are subsidized with free education, but when my children go through the education free of charge then I will be ready to retire and buy a piece of land down south." I have seen a number of them very recently and I can give you a name. They said "My children are almost through university. When they are through we are going to move."

THE CHAIRMAN (Mr. Pudluk): Mr. Curley, could you slow down a bit?

MR. CURLEY: Thank you. I was giving the Members over there some information. Anyway, it is not uncommon, it is a very common story. You see if you review the civil servants who have worked here, the senior civil servants, once their children have gone through university, through higher education, off they go. What did Commissioner Hodgson do? He stayed for a long time but he had to, he had no choice because his children were getting free education.

SOME HON. MEMBERS: Shame, shame!

MR. CURLEY: Once that happened, he moved. That is a common occurrence if you look at it closer. It was not because they were in desperate straits but because the rule was made, the regulation was made that they do so. I am not putting them down. I am just putting forward the facts as they are and the way they have been stated to me and if you want the names of these people I know I am prepared to give them to you, but I just use that as an example. Thank you.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Pudluk): Thank you. I still have three names on my list and the first one is Mr. McCallum.

Regulations More Stringent Now

HON. ARNOLD McCALLUM: Mr. Chairman, I would agree with Mr. Braden regarding the task of the administration. I would agree as well that obviously we have made changes in the regulations concerning it over the past while. The comment, and I am not sure who made the comment about putting increased amounts of money into it, I think it was because primarily there were more people going out to take advantage of higher education in some form. I do not believe the program is for the benefit of just one group of people, and I do not want to get into any kind of racial argument in any way. I think that there has been, or there have been cutbacks if you like in the regulations, they are more stringent now than they were. They at one time were I think part and parcel, and I say this not having the actual knowledge of it to back it up, but at one time they were considered to be part of employment opportunities here, but we have made the regulations more stringent.

I would agree as well, that it urges the administration to make those changes, to bring it more in line and I have no difficulty in having students pay part of their way. I know first hand of one student who is going out who is paying part of his way because of what he received in terms of assistance is not enough to carry him through. I would suggest that there are Members here who have taken advantage of the kinds of opportunities that are here, who would know full well that the grant is not enough to continue your education outside.

Mr. Chairman, I would simply want to make mention of the fact that this morning, or from this morning, early, before coming here, and during my time here, I have received six phone calls from people in my constituency and before we get too far on it they were not all "others"; they were from native people as well, who were concerned about having somebody deal with a means test and look into their finances. That is what was told to me on the phone, "I do not want government asking me because I will not do it" and as it has been suggested at other times in other debates on other programs "I do not have to tell everything I am making." They say they are against the idea of a means test. I do not think it is that generous, and I know first hand that it is not, otherwise I would not have to continually pay out, or in terms of my own experience, having my son attempt to pay out of what he earns. It is not enough for them to go through and I have no difficulty in having people help pay their way.

User-pay Concept

In fact, from the last House and even in this House, we attempted to put forth user-pay, people paying more of their way but of course, that is one of the things that the last House did not do very well again. Things we have done in the past have not worked well. So, I am not against people helping to pay their way, I am simply indicating that the concerns that have been raised by constituents in my riding are such that they are concerned that there may possibly be this reduction, people whose children who were born in the Northwest Territories and therefore, who are native to the Northwest Territories -- I do not know if the Member wants to talk and I waited for him to have his say and if he wants to talk again I will stop and let him go.

People in my constituency are concerned that there may well be, and I agree there have been changes made in the past and there undoubtedly will be changes made again, but the concern has been raised with me since I represented that particular area, to make certain that I bring this forward during the debates on this particular motion.

Those particular concerns, Mr. Chairman, I think are real on the part of those people. I think that there have been things indicated and said here and I am not sure if all the Members know and have all the facts behind it, but nevertheless I know the task that will be given to the administration, and I am not in favour of a means test myself. For that particular reason I will vote against the motion. Should the motion prevail and be affirmative and it comes to the administration that will be my particular stance at that time as well. I accept it as being a particular task on the administration, on the department and therefore on the government, to take what the motion says because if there are more people who vote for it then obviously that we have to do, but I raise my concerns at this time, Mr. Chairman, because I have to on behalf of my constituents and I might as well indicate as well my own particular concern. Thank you.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. McCallum. The next is Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: Thank you, Mr. Chairman. I must start by apologizing to this House. I keep making the silly mistake that when I read a motion it means what it says. So often I find out that is not the case and I want to apologize. I would sort of beg the indulgence of this Assembly because this happens to be just an old fuddy-duddy who is sort of legalistic minded and if all this motion says is let us have the Executive have a look at it, then I am going to move an amendment and I am confident that all of you will support it.

Motion To Have Administration Examine Grants And Bursaries Program And Report Suitable Recommendations

Mr. Chairman, I would like to move this amendment: That this Assembly urge the administration review the student grants and bursaries program for vocational and higher education in the Northwest Territories and report back when they have formulated suitable recommendations. Now, just for my sake I would feel a lot better if that could be agreed to. Would you like me to read this again?

THE CHAIRMAN (Mr. Pudluk): Yes, please.

HON. ROBERT H. MacQUARRIE: And report back when they have formulated suitable recommendations but not later than the fall session.

MR. CURLEY: Free ride, eh? A free ride.

HON. ROBERT H. MacQUARRIE: Would you like me to read that again?

MR. CURLEY: It contravenes the education committee. What is the matter? Did you change your mind?

THE CHAIRMAN (Mr. Pudluk): So, there is an amendment on the floor.

MR. CURLEY: He changed his mind.

THE CHAIRMAN (Mr. Pudluk): To the amendment.

HON. ROBERT H. MacQUARRIE: Thank you. It is simply that I thought when I read the original motion that it meant something else but when Mr. Braden assured me that that is all it meant and I heard a great deal of cheering and applauding when he said that, and I gathered that that is what it meant to everybody else then I simply feel that to satisfy me, and maybe it is not important to you, but it is to me.



MR. CURLEY: I did not know you were that clever.

HON. ROBERT H. MacQUARRIE: You are finding out, Mr. Curley.

---Laughter

MR. CURLEY: Suddenly you are on the other side.

THE CHAIRMAN (Mr. Pudluk): Order, please.

HON. ROBERT H. MacQUARRIE: As I said in my earlier remarks I was not opposed to a review so this is no change on my part and I am very happy and because there was so much support for Mr. Braden's opinion, I cannot see anybody voting against this amendment. Thank you, Mr. Chairman.

THE CHAIRMAN (Mr. Pudluk): To the amendment.

MR. CURLEY: I will vote against the amendment because it is simply trickery stuff.

---Laughter

It is just an old trick of a non-native person and a threat. He is now attempting to take advantage of all the tricks he can use in order to get the motion completely or eventually withdrawn. He will not trick me.

---Laughter

SOME HON. MEMBERS: Shame, shame!

MR. CURLEY: Mr. Chairman, he has not been that active on the motions I have put forth to try and deal with educational issues and I have tried to deal with educational problems, for instance, a high school and he has not said a word about how important it was.

THE CHAIRMAN (Mr. Pudluk): Mr. Curley, you are going a little too fast again.

#### Opposition To The Amendment

MR. CURLEY: Sorry. Now, because he is affected, and the problem is probably starting to hurt a little, he is probably realizing that he had better get his heels on the right track. I will assure him that he will not succeed because if he is so serious that there must be a fair chance for this Assembly to make and give direction, he would support the motion as originally proposed. So, Mr. Chairman, I am not convinced on his tactics to suddenly forget the role of the proposed education committee. I think it is just an attempt to get rid of the original motion and so I will not vote for the amendment.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Curley. I think Mr. Butters was first.

HON. TOM BUTTERS: Mr. Chairman, I suggest that we have all had a long day. We are tired and we are hungry and I think we are beginning to say things that maybe we do not really mean. I think we are not going to finish this before 8:00 o'clock, so I would move we now report progress.

THE CHAIRMAN (Mr. Pudluk): There is a motion to report progress. It is not debatable. There is a motion on the floor to report progress.

HON. ROBERT H. MacQUARRIE: Mr. Chairman, may I...

THE CHAIRMAN (Mr. Pudluk): To the motion to report progress. There is no



debate on it. There is a motion on the floor to report progress. All those in favour? Down. Opposed? I would like to count it again. All those in favour of the motion to report progress, put your hands up and keep them high. Down. Against? Keep them high so we can see. Once more, I just want to make sure. It is tied and I want to see if I have to get involved in the motion to report progress. All those in favour of the motion keep your hands high until I tell you to take them down. Down. Opposed? I believe the motion is defeated. We have got five minutes according to the clock. Mr. MacQuarrie.

Amendment Reworded

HON. ROBERT H. MacQUARRIE: I have been asked by a couple of people to substitute the words "summer" for "fall" and I would be willing to do that. Instead of the way the amendment was worded before it would read "summer session" instead of "fall session".

THE CHAIRMAN (Mr. Pudluk): To the amendment, Mr. Patterson.

MR. PATTERSON: I hope I can save us a lot of time by saying I am a reasonable man. I will support the amendment and the motion for that matter. I agree that the debate has been interesting, at times trivial but it bears more study undoubtedly, and I am willing to see that happen. I think this is a compromise and I love compromises so I will support the amendment and I urge other Members to do so. It does not defeat the purpose of the motion. It allows time for more study and more important it allows for necessary changes to take place before the fall, which may well occur. Thank you, Mr. Chairman.

THE CHAIRMAN (Mr. Pudluk): Thank you. Mr. MacQuarrie.

HON. ROBERT H. MacQUARRIE: I would ask all to recognize that is the mover of the original motion who asks that the amendment be supported.

Motion To Have Administration Examine Grants And Bursaries Program And Report Suitable Recommendations, Carried

THE CHAIRMAN (Mr. Pudluk): The question has been called for the amendment. All those in favour of the amendment? Just keep them up. Down. Opposed? The amendment is carried.

---Carried

Now to the motion as amended.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Pudluk): Mr. Curley.

MR. CURLEY: I would like to have the text of the motion before I can proceed because I think there have been significant changes to it and it may again become not necessary for the education committee to become established if the Executive Committee is going to look at it. So, I would want to look at the entire motion as written in front of me before I can completely be able to vote for it or against it.

MR. McLAUGHLIN: Report progress.

MR. STEWART: Question.

THE CHAIRMAN (Mr. Pudluk): I am going to ask the Clerk to read the motion as amended.

CLERK OF THE HOUSE: Now therefore, I move that this Assembly urge the administration to review the student grants and bursaries program for vocational and higher education in the Northwest Territories and report back when they have formulated suitable recommendations but not later than the summer session.

THE CHAIRMAN (Mr. Pudluk): To the motion as amended.

HON. TOM BUTTERS: Mr. Chairman, just one word briefly and I think Commissioner Hodgson was referred to in some of the Members' remarks and there was a suggestion that he left on his own volition. My understanding is that the Commissioner would be here yet if it had not been indicated to by him his seniors in Ottawa that it was time for him to move on. I think Commissioner Hodgson loved the North and was part of the North and he was a good northern resident. I think he would be very hurt to hear that he had left the North under the conditions which were suggested.

Motion 31-80(1), Carried As Amended

THE CHAIRMAN (Mr. Pudluk): Thank you, Hon. Mr. Butters. The question has been called. All in favour of the motion as amended, keep your hands high. Down. Opposed? The motion is carried as amended.

---Carried

HON. ARNOLD McCALLUM: Report progress.

THE CHAIRMAN (Mr. Pudluk): I will report progress, Mr. Speaker.

MR. SPEAKER: Mr. Pudluk.

REPORT OF THE COMMITTEE OF THE WHOLE OF BILLS 1-80(1), 2-80(1), 3-80(1), 4-80(1), 5-80(1), 6-80(1), 7-80(1), 8-80(1), 9-80(1), 10-80(1), 11-80(1), 12-80(1), 13-80(1), 14-80(1), 15-80(1), 16-80(1), 19-80(1), 20-80(1); AND MOTIONS 17-80(1), 31-80(1)

MR. PUDLUK: Mr. Speaker, your committee has been considering the following bills which I now report ready for third reading: Bill 1-80(1), Bill 2-80(1), Bill 3-80(1), Bill 4-80(1), Bill 5-80(1), Bill 6-80(1), Bill 8-80(1) as amended, Bill 9-80(1) as amended, Bill 11-80(1), Bill 19-80(1), Bill 20-80(1), Bill 7-80(1) as amended, Bill 10-80(1), Bill 13-80(1) as amended, Bill 14-80(1), Bill 15-80(1), Bill 16-80(1). The committee has also considered the following motions: Motion 17-80(1) which was adopted as amended, Motion 31-80(1) which was also adopted as amended. Now your committee reports progress.

MR. SPEAKER: Thank you, Mr. Pudluk. Mr. Clerk, announcements. Sorry, Mr. Pudluk.

MR. PUDLUK: Mr. Speaker, I would like to go back to Item 2 on the order paper with the unanimous consent of this House if they agree.

MR. SPEAKER: Do we have unanimous consent to go back to oral questions?

---Agreed

REVERT TO ITEM NO. 2: ORAL QUESTIONS

Question 111-80(1): Request For Return To Question 87-80(1)

MR. PUDLUK: Mr. Speaker, I believe tomorrow is the last day, and I am asking the Minister of Local Government if he can answer my question which was Question 87-80(1), before I go home?

MR. SPEAKER: Hon. Mr. Butters.

HON. TOM BUTTERS: Mr. Speaker, I will take that responsibility on.

MR. SPEAKER: Thank you. Mr. Clerk, announcements and orders of the day.

CLERK OF THE HOUSE: There will be a meeting concerning the Commonwealth Parliamentary Association to which all Members are invited at 11:30 a.m. tomorrow in Katimavik A. A luncheon will be served.

ITEM NO. 12: ORDERS OF THE DAY

Orders of the day, March 14, 1980, 9:30 o'clock a.m., at the Explorer Hotel.

1. Prayer
2. Oral Questions
3. Questions and Returns
4. Petitions
5. Tabling of Documents
6. Reports of Standing and Special Committees
7. Notices of Motion
8. Motions: Motions 35-80(1), 36-80(1), 37-80(1), 38-80(1), 39-80(1)
9. Consideration in Committee of the Whole of Bills, Recommendations to the Legislative Assembly and Other Matters: Motion 32-80(1); Tabled Documents 33-80(1), 14-80(1)
10. Third Reading of Bills
11. Assent to Bills
12. Time and Place of Next Session
13. Prorogation

HON. ARNOLD McCALLUM: Item 14, Speaker's party.

MR. SPEAKER: Right. I thought that there were other motions, excuse me. They are all listed? I must have had a mental lapse there momentarily after this long day. I would remind Members of the striking committee that we are meeting at 9:00 o'clock tomorrow morning.

This House stands adjourned until 9:30 o'clock a.m., March 14, 1980, at the Explorer Hotel.

---ADJOURNMENT

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