



LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES
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Speaker: The Honourable Donald M. Stewart, M.L.A.

LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

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FROBISHER BAY, NORTHWEST TERRITORIES

WEDNESDAY, NOVEMBER 5, 1980

MEMBERS PRESENT

Mr. Appaqaq, Mr. Arlooktoo, Hon. George Braden, Hon. Tom Butters, Mr. Curley, Ms. Cournoyea, Mr. Evaluarjuk, Mr. Fraser, Mr. Kilabuk, Hon. Arnold McCallum, Mr. McLaughlin, Mr. MacQuarrie, Hon. Richard Nerysoo, Mr. Noah, Mr. Patterson, Mr. Pudluk, Mr. Sibbeston, Mrs. Sorensen, Hon. Don Stewart, Mr. Tologanak, Hon. James Wah-Shee

ITEM NO. 1: PRAYER

---Prayer

SPEAKER (Hon. Don Stewart): As Item 2 on the orders, we have oral questions.

ITEM NO. 2: ORAL QUESTIONS

Mr. MacQuarrie.

Question 183-80(2): Anik B Satellite Communications Experiment

MR. MACQUARRIE: Yes, Mr. Speaker. I have a question for the Hon. Tom Butters, Minister of Education. Can the Minister say to what extent the Department of Education has availed itself of the opportunity to participate in the Anik B satellite communications experiment? If it has not done so yet, why not? Does it have plans to do so in the future?

MR. SPEAKER: Mr. Minister, Mr. Butters.

Return To Question 183-80(2): Anik B Satellite Communications Experiment

HON. TOM BUTTERS: Thank you, Mr. Speaker. I thank the hon. Member for notice of his question. I did make oral inquiries regarding the response and my understanding is "No", the department has not become involved in the project. I would like to file, probably as an information item for the January session, a complete reply to the Member's question relative to the last two aspects of it.

MR. SPEAKER: Thank you, Mr. Minister. Oral questions, Mr. Kilabuk.

Question 184-80(2): Hudson's Bay To Appear Before Legislative Assembly

MR. KILABUK: (Translation) Mr. Speaker, I would like to ask dealing with the native people of the Northwest Territories, how come the Hudson's Bay Company in Yellowknife are providing the Legislative Assembly -- they should be able to come over here as witnesses so we could ask questions of them.

MR. SPEAKER: Hon. Mr. Braden.

HON. GEORGE BRADEN: I am sorry, Mr. Speaker. Could the hon. Member repeat his question again? I did not quite catch the substance of what he was asking.

MR. SPEAKER: Mr. Kilabuk, would you mind repeating your question, please?

MR. KILABUK: (Translation) Mr. Speaker, here in the Northwest Territories we are the aboriginal people and the Hudson's Bay Company deals with goods for the people. How come the Hudson's Bay Company cannot be provided to the Legislative Assembly as witnesses to make comments to the Assembly? We are the aboriginal people who came into the North. Why is it they cannot come to the Assembly to make comments and we can ask questions of them? Thank you.

MR. SPEAKER: I presume that question is related to the committee on the cost of living in the Northwest Territories. Mr. Braden, do you have a comment?

Return To Question 184-80(2): Hudson's Bay To Appear Before Legislative Assembly

HON. GEORGE BRADEN: Mr. Speaker, I think that the Member has raised a good point, particularly with respect to the cost of living debate. I would say that by motion of this House, we can invite anyone in to committee of the whole to discuss important issues that we feel need to be discussed. For the debate this afternoon it may be a little too late to invite somebody from the Hudson's Bay Company. However, I understand that it is the wish of the House to have a series of discussions about the cost of living in the Northwest Territories. I would see nothing wrong with inviting representatives of the Hudson's Bay Company to the next session to discuss why their prices are too high or whatever. That is all I have to say to that, Mr. Speaker.

MR. SPEAKER: Thank you. Mr. Kilabuk, perhaps you might try if you want to by way of motion inviting them to attend this afternoon to the committee of the whole when we are studying the matter of the cost of living in the Northwest Territories. You would have to of course, seek unanimous consent to proceed with your motion today but I think probably your possibilities are pretty good and that might be a way of doing it if you want them on today. Are there any further oral questions? Mr. Noah.

MR. NOAH: (Translation) Mr. Speaker, I have asked this question before, but the Minister of Education yesterday asked me regarding my question, it was not put into English properly so I am going to ask him again if it is okay with you.

MR. SPEAKER: Proceed.

Question 185-80(2): Students Coming Home For Spring Break

MR. NOAH: Mr. Speaker, my question was whether or not the Keewatin students who are attending school in Frobisher Bay will be allowed to come home at spring break or at Easter. That was my indication when I asked you the question a few days ago. Thank you.

MR. SPEAKER: Hon. Minister, Mr. Butters.

Partial Return To Question 185-80(2): Students Coming Home For Spring Break

HON. TOM BUTTERS: Yes, thank you, Mr. Speaker, thank you for the clarification of that question. As the hon. Member mentioned, it was not clear in the book. I do not have a reply to that particular question, but I would just like to point out that there is no policy in the department or the government on spring break transportation, as far as I know. This is one of the items that I expect and hope the education committee will be examining and considering. But I will develop a specific response to this question and provide a reply before this session is over.

MR. SPEAKER: Thank you. Oral questions, Mr. Curley.

Question 186-80(2): Established Policy Re Students Returning Home

MR. CURLEY: Supplementary to Mr. Noah's question. The Minister of Education did assure us last October, after the successful negotiations between myself and Mr. Noah, that he would establish a policy then, to allow students attending school in Frobisher Bay and Yellowknife, to enable them to go home for spring break and so on. Has the Minister then changed his intention to establish a policy? He now seems to be saying that this is going to be the role of the education committee. We have not had such a mandate to deal with that.

MR. SPEAKER: Mr. Minister, Mr. Butters.

Return To Question 186-80(2): Established Policy Re Students Returning Home

HON. TOM BUTTERS: Mr. Speaker, I do not think that I said that the department would be establishing a policy. I do not have the record at hand, but I do not think that was the statement. I imagine I said that we would look into the possibility, but not of establishing policy. I think I discussed with the Member who has just raised the question, that I felt that this was a question that could be examined by the committee of which he is a Member, the reason being obviously the very significant financial considerations of such a policy.

MR. SPEAKER: Thank you. Mr. Curley, do you have a supplementary?

Supplementary To Question 186-80(2): Established Policy Re Students Returning Home

MR. CURLEY: Yes, Mr. Speaker, do I take it then that the Minister is saying that it is likely that the students attending high school here in Frobisher Bay and Yellowknife will not be able to go home for spring break? Is that what he is indicating to the House?

MR. SPEAKER: The Hon. Minister, Mr. Butters.

HON. TOM BUTTERS: I will provide the Member with a question before the session is over.

MR. SPEAKER: I presume you mean an answer.

HON. TOM BUTTERS: Yes.

MR. SPEAKER: He has taken the question as notice and will provide an answer to the House. Mr. Patterson.

Question 187-80(2): Inquiry Into Education Problems In N.W.T.

MR. PATTERSON: Yes, a further supplementary, Mr. Speaker. Does the Minister of Education feel then that the special committee on education should inquire into existing day-to-day administrative matters as well as long-term solutions to the education problems in the Northwest Territories?

MR. SPEAKER: Mr. Minister, Mr. Butters.

Return To Question 187-80(2): Inquiry Into Education Problems In N.W.T.

HON. TOM BUTTERS: Mr. Speaker, I am not sure again what the terms of the committee are. I think they are quite broad, but I would assume that they would remain in the area of policy and new initiatives and new programs. As I said, at the present time to my knowledge and recollection, there is no policy providing spring break transportation for students. I might mention that last year the situation which occurred in Yellowknife was based on the fact that an interchange of students program really interrupted their spring break situation.

MR. SPEAKER: Thank you. Oral questions, Mr. MacQuarrie.

Question 188-80(2): Funds Spent For Sending Students Home Last Year

MR. MacQUARRIE: Thank you, Mr. Speaker, relevant to what has been going on with respect to that question, as someone who is concerned about the lack of adequate O and M funds at the high school in Yellowknife, I would ask that the Minister include as part of his answer to the question just asked, the total amount of unplanned spending that was involved in sending all students, not only Keewatin students but all students, home during that break last year.

MR. SPEAKER: The Hon. Mr. Butters. Obviously again, we are deviating from oral questions and this should be a written question in that it is not very easy to recognize that the Minister should have those figures at hand, so I would like to have you try and keep your questions in their proper slots if possible. Oral questions. Mr. Curley.

Question 189-80(2): Increase Polar Bear Quota This Year

MR. CURLEY: Mr. Speaker, my question is to the Minister of Renewable Resources. In view of the strong request by the local hunters and trappers with respect to the polar bear quotas, could the Minister assure this House whether or not he will attempt to increase the polar bear quota this year or has he no plans at all this year, because his answer was unclear as to whether or not he has any plans to increase the polar bear quotas and set quotas for the outpost camps? I would like him to be a little bit more clear in his answer whether he will not be able to do this this year or not.

MR. SPEAKER: The Hon. Mr. Nerysoo.

Partial Return To Question 189-80(2): Increase Polar Bear Quota This Year

HON. RICHARD NERYSOO: Yes, there are cases where we will be providing increases in the polar bear quota. I would like to have the opportunity I guess, to provide you with further information in those areas that may be increasing the quota. There are other areas that we have not planned increases at all this year, so maybe it would be proper for me to supply the House here with information as to the places where we will be increasing the quotas.

MR. SPEAKER: Oral questions. We will then proceed to Item 3 on the orders of the day, written questions and returns.

ITEM NO. 3: QUESTIONS AND RETURNS

Ms. Cournoyea.

Question 190-80(2): Commissioner's Award, Criteria

MS. COURNOYEA: What I would like to do is ask a question I believe from the Minister of finance or whoever takes care of this matter. I would like to know what has been done to allow the Commissioner's award criteria to be changed to allow a sports category presentation to be made to Shirley and Sharon Firth?

MR. SPEAKER: Thank you, Mr. Minister. Mr. Patterson.

Question 191-80(2): Single Persons Housing Shortage, Frobisher Bay

MR. PATTERSON: This is a question to the Executive Member responsible for housing, there is a crucial shortage of public housing accommodation for single persons in Frobisher Bay. Is the Northwest Territories Housing Corporation aware of the urgent need and are there any plans to alleviate this problem? Also, in view of the urgent current need, are there any plans for utilizing existing available units including 512's and even matchboxes to try to meet the urgent needs until long-term solutions can be found? If I may, Mr. Speaker, I have another question.

MR. SPEAKER: Continue.

Question 192-80(2): Butler Units In Frobisher Bay

MR. PATTERSON: I believe it is to the Deputy Commissioner in his capacity as being responsible for Personnel and Public Works. What are the plans for the Butler units in Frobisher Bay which will be vacated when the new houses are built for territorial and federal civil servants? Has any study been done of relative costs of renovating Butler units for public housing compared with costs of building new public housing units? Thank you.

MR. SPEAKER: Thank you, Mr. Patterson. Written questions, Mr. MacQuarrie.

Question 193-80(2): Policies Regarding Deputy Ministers' Positions And Other High Ranking Positions

MR. MACQUARRIE: Thank you, Mr. Speaker. My question is for the Hon. Arnold McCallum, the Minister in the House who is responsible for relaying questions to the Department of Personnel. I note he is not here so maybe another Minister will relay it. Specifically what policy or policies does this government follow with respect to deputy ministers' positions and other high ranking positions in the public service which are outside of the bargaining unit, in publicizing the availability of these positions, and in making selections to fill them?

MR. SPEAKER: Written questions. Ms. Cournoyea.

Question 194-80(2): Hunting And Trapping Rights In The Northern Yukon

MS. COURNOYEA: I have a question to the Minister of Renewable Resources. Would the hon. Minister please provide the answers to the following questions? What has been done in advancing the concerns and issues jeopardizing the Inuvialuit hunting and trapping rights in the northern Yukon? If there have been advances made to resolve those issues and concerns, when were they made and in what form; letters, legal action? What are your plans to have the federal government disallow by the deadline November 15, 1980 if no positive action has been taken by the Yukon territorial government?

MR. SPEAKER: Thank you. Written questions. That appears to conclude written questions. Returns. Are there any returns? I take it there are no returns this morning.

Item 4, petitions.

ITEM NO. 4: PETITIONS

Mr. Patterson.

MR. PATTERSON: Yes, Mr. Speaker, I am tabling Petition 12-80(2), from the residents of Apex Hill concerning certain members of the teaching staff at the school in Apex Hill.

MR. SPEAKER: Thank you. Any further petitions? Item 5, tabling of documents. Mr. Butters.

HON. TOM BUTTERS: Mr. Speaker, I would like to table the report on the financial administration system that I made known to the House yesterday in reply to Question 129-80(2).

MR. SPEAKER: Thank you. Any further tabled documents? Item 6, reports of standing and special committees.

ITEM NO. 6: REPORTS OF STANDING AND SPECIAL COMMITTEES

Mr. Curley.

MR. CURLEY: Thank you, Mr. Speaker, If you would permit us to go through the recommendations of the special committee on education with respect to student grants and financial aid, the recommendations are being translated so I am going to read them through in Inuktitut and then we will deal with them as a formal motion later in the week.

Recommendations Of The Special Committee On Education To The Legislative Assembly On Student Financial Aid

The special committee on education was requested by the Assembly, while we sat at Baker Lake, to report back to the House with recommendations on student grants and financial aid. The committee has met and reviewed the recommendations of the advisory committee on financial aid and are pleased to make the following recommendations.

Mr. Speaker, I think the interpreters would just read through the recommendations as I read them in Inuktitut and they have a copy of the report.

1. (Translation) That the territorial student financial aid board be dissolved and its responsibilities be decentralized to six regional student aid boards to be based in Frobisher Bay, Rankin Inlet, Inuvik, Yellowknife, Cambridge Bay, Fort Smith.

2. That the regional student aid boards be comprised of three appointed members to be recommended by the local education authorities in the six regions, and to be appointed by the Minister of Education and the regional superintendent of Education in each region also be a member. Also the regional student aid boards be responsible for advertising and encouraging applicants.

3. That all eligible students are entitled to receive, regardless of means, transportation, tuition and books and supplies.

4. That a parental and student means test be introduced as a requirement for assistance other than transportation, tuition, books and supplies.

5. That the means test criteria and philosophy be: "without sacrificing reasonable necessities and modest savings".

6. That those applicants under 19 years of age will be subject to the parental and student means test and that applicants 19 years of age and over will be subject to a student means test.

7. That following one complete year all students, in addition to other savings and assets, will be expected to contribute 45 per cent of summer earnings each year.

8. That Dene, Metis and Inuit be excluded from any means test for vocational or post secondary educational grants or bursaries.

9. That any Inuit, Dene or Metis student that applies may attend any university or college in Canada if they meet the entrance requirements and are accepted.

10. That classroom assistants in the teacher education program be considered as a "priority occupation" and that while they are in the teacher education program they be paid a percentage salary scale which will be developed up to 100 per cent of their actual salary depending on seniority as if they were employed, not on a training allowance, and that this program be developed and implemented immediately and that the program be administered by the in-service training program of the Government of the Northwest Territories.

11. That native wildlife officers be considered as a "priority occupation" and be included in the in-service training program.

12. That administrative aspects of the Student Grants and Bursaries Ordinance be incorporated in regulations rather than by specific provisions in the ordinance.

13. That the following levels of aid be adopted:
- (1) Living allowance, weekly:
 - Single, at home, \$60.
 - Single, away from home, Northwest Territories \$105, South \$105.
 - One dependant, \$188.
 - Two dependants, \$228.
 - Three dependants, \$264.
 - Four dependants, \$305.
 - (2) Maintaining two residences, weekly, \$55.
 - (3) Tuition, 100 per cent.
 - (4) Books and supplies, actual costs up to \$250 per year.
 - (5) Child care supplement, actual costs up to \$45 per child per week.
 - (6) Transportation, no change proposed.
 - (7) Excess freight, no change proposed.
 - (8) Clothing allowance, included in living allowance.
 - (9) Tutorial assistance, on recommendation of dean or department head.
 - (10) Special equipment/clothing, when certified as necessary by institution.
 - (11) Special services/contingencies, special circumstances such as bereavement.
 - (12) Commercial pilot training, no change proposed.
14. That the following special aid programs be adopted:
- (1) Priority occupations incentive grant: Awarded to persons prepared to enter programs leading to employment in priority or shortage occupations, and to encourage proportionate representation of particular groups in training and education. Such occupations to be identified by the interdepartmental committee on the employment of northern residents or the Legislative Assembly.
 - (2) Postgraduate studies grant: Awarded on the basis of academic achievement and on the recommendation of the university, to encourage those capable of obtaining advanced degrees or entering research. Applications for this award to be approved by the regional student aid board, subject to the means test requirements.
 - (3) Native language/second language development grant: Awarded to students to encourage studies in their own language and to persons wishing to learn a second language. Applications to be approved by a special committee on languages.
 - (4) Other special aid programs to be added as the need arises and as recommended by the regional student aid board or the Legislative Assembly. This program would replace the present bursaries program.
15. That the following regulations be changed:
- (1) Programs in the Northwest Territories: Recommended that sections 33 and 34 of regulations respecting Education Ordinance be combined and changed to read: 33. Every resident of the Territories who (a) is not less than 17 years of age; (b) is registered or is eligible to be registered in a life skills, occupational, technical, vocational or academic program is eligible to receive financial aid in accordance with the Northwest Territories student financial aid plan. For purposes of this regulation a resident means a resident as defined in the Northwest Territories Elections Ordinance.
- Sections 33 and 34 now read as follows: Section 33. Every resident of the Territories who (a) is not less than 18 years of age; (b) has not been enrolled at an educational institution for at least one year; and (c) is registered or is eligible to be registered in a life skills, occupational, technical, vocational or academic program, is eligible to receive an adult education allowance in accordance with section 34. Section 34. The adult education allowance payable to a person mentioned in section 32 or 33 shall be equivalent to the allowances paid by the Department of Manpower and Immigration to persons enrolled in educational programs under the sponsorship of that department.
- (2) Programs outside the Northwest Territories: Recommended that criteria detailed in present regulations respecting grants and bursaries be retained.

16. It is recommended that sponsorship under the trainee program to full time institutionally based programs, that is, programs requiring 50 per cent or more of a trainee's time in any 12 month period, be limited to persons with a minimum of three years attachment to the Government of the Northwest Territories work force except for "priority occupation" as identified. It is also recommended that trainees who are recruited as new entrants to the Government of the Northwest Territories work force be eligible for sponsorship to one semester or four months of institutionally based study each year at trainee salary rates.

It is also recommended that the level of aid be:

- (1) Trainee salary, no changes proposed.
- (2) Maintaining two residences, \$55 per week.
- (3) Tuition, 100 per cent.
- (4) Books and supplies, nil.
- (5) Child care supplement, actual costs up to \$45 per child per five day week.
- (6) Transportation, no change proposed.

17. That student and trainee financial support schemes be consolidated within two broad plans:

- (1) A Northwest Territories student aid plan.
- (2) An in-service training and development plan of the Government of the Northwest Territories.

18. That the organization chart for the Northwest Territories financial aid plan be altered to include the six regional boards and a territorial board to comprise of the six chairmen of the regional boards.

That concludes the recommendations of the special committee on education on student grants and bursaries.

MR. SPEAKER: Thank you, Mr. Curley, for your report of your standing committee. Are there any further reports on standing committees or special committees?

Item 7, notices of motion.

ITEM NO. 7: NOTICES OF MOTION

Mr. MacQuarrie.

Notice Of Motion 59-80(2): Operations And Maintenance Of High School

MR. MacQUARRIE: Thank you, Mr. Speaker. I wish to give notice that on Friday, November 7th, I will move, seconded by the hon. Member for Pine Point, that this Assembly urge the Executive Committee to direct the Department of Education to reorganize its spending priorities to ensure adequate operation and maintenance funding in its high schools, or alternatively, if that seems impossible, that it immediately review operation and maintenance funding for high schools with a view to having that funding increased significantly where required, as soon as possible.

MR. SPEAKER: Notices of motion. Mr. McLaughlin.

Notice Of Motion 60-80(2): Appointments To The Workers' Compensation Board

MR. McLAUGHLIN: Thank you, Mr. Speaker. I would like to give notice that on Friday, November 7th, I will move, seconded by the hon. Member for Mackenzie Delta, that this Legislative Assembly recommend to the Commissioner that the following persons be appointed to the Workers' Compensation Board: Mr. Willie Adams of Frobisher Bay, Mr. W. R. Hargrave of Pine Point, Mr. W. Maduke of Yellowknife.

MR. SPEAKER: Thank you. Notices of motion. Mr. Curley.

Notice Of Motion 61-80(2): Recommendations On Student Grants And Bursaries

MR. CURLEY: Mr. Speaker, I give notice that on Friday, November 7th, I will move that the recommendations of the special committee on education on student grants and financial aid be adopted.

MR. SPEAKER: Notices of motion, Mr. Kilabuk.

Notice Of Motion 62-80(2): Hudson's Bay Officials To Appear At February Session

MR. KILABUK: (Translation) Mr. Speaker, I give notice that on November 7th, I will move that the Hudson's Bay Company officials from the South be invited to appear before the Legislative Assembly during the February, 1981 session to discuss matters concerning the operations of the company in the Northwest Territories.

MR. SPEAKER: Ms. Cournoyea.

Notice Of Motion 63-80(2): Establishing Of Western Arctic Regional Municipality

MS. COURNOYEA: I give notice that on Friday, November 7th, 1980 I will move, seconded by the hon. Member from Inuvik, that the Department of Local Government, under the direction of the Minister and in co-operation with the MLA from Western Arctic, commence work immediately with the community councils and COPE to develop the details for a Western Arctic regional municipality in accordance with the obligations of government under section 18 of the Inuvialuit agreement in principle.

The purpose of this work is to prepare the comprehensive and detailed proposal to be presented to this Assembly and the federal government by the time of the fall session, 1981.

MR. SPEAKER: Notices of motion. Mr. McLaughlin.

Notice Of Motion 64-80(2): Standing Committees To Hold Meetings Open To The Public

MR. McLAUGHLIN: Thank you, Mr. Speaker. I would like to give notice that on Friday November 7th, I will move, seconded by the Member for Keewatin South, that this Assembly instruct the standing committee on legislation and the standing committee on finance to make the necessary arrangements to hold their meetings open to the public.

MR. SPEAKER: Notices of motion. Last call, notices of motion. We will go to the next item on the order paper.

Item 8, motions.

ITEM NO. 8: MOTIONS

The first one I have on my list is Motion 44-80(2), Mr. Curley.

MR. CURLEY: Mr. Speaker, I will stand that down.

MR. SPEAKER: Motion 46-80(2). Mr. Fraser has indicated he wishes to stand his down. Motion 47-80(2), Mr. Pudluk. He is not here, so Motion 48-80(2), Mr. Sibbeston. Mr. Sibbeston, Motion 48-80(2). Do you wish to proceed with that?

MR. SIBBESTON: Mr. Speaker, I am prepared to stand that down.

MR. SPEAKER: Thank you. Did we not deal with Motion 49-80(2) yesterday? Motion 50-80(2), Mr. Patterson. He has indicated to set this down until the unity paper is concluded. Motion 51-80(2), Mr. Noah.

MR. NOAH: Mr. Speaker, I wish to defer my motion to a later date or perhaps next year.

MR. SPEAKER: Motion 52-80(2), Ms. Cournoyca.

MS. COURNOYCA: I will defer it.

MR. SPEAKER: Motion 54-80(2), Mr. MacQuarrie.

MR. MacQUARRIE: I will stand mine down for another day.

MR. SPEAKER: Thank you. I believe that is all of the motions on my record to be handled today.

Item 9, introduction of bills for first reading. There are no bills for first reading.

Item 10, second reading of bills. There are no bills for second reading.

Now, by motion it was agreed the first order of business today would be Motion 39-80(2), Cost of Living. However, I would ask your consent to move this down to a time certain at 4:00 o'clock this afternoon and regardless of whether we are in committee of the whole or formal session at the time, the floor will be given over to the witnesses to appear. Some of them are working and this is the only way I know of to save time for them.

Item 11, consideration in committee of the whole of bills, recommendations to the Legislative Assembly and other matters. If we are agreed with this then, I propose at this time to go back into committee of the whole on the unity committee. Is that agreed? Are there any "nays"?

---Agreed

ITEM NO. 11: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS, RECOMMENDATIONS TO THE LEGISLATIVE ASSEMBLY AND OTHER MATTERS

It looks like I am having trouble with the chairman of the committee of the whole. All my chairmen are missing. Mr. Patterson, would you mind standing in for part of this until one of the other chairmen come?

MR. PATTERSON: That is my job, Mr. Speaker.

MR. SPEAKER: Then we will resolve into committee of the whole to continue the study of the recommendations of the unity committee, with Mr. Patterson in the chair.

---Legislative Assembly resolved into committee of the whole for consideration of Tabled Document 16-80(2): Report of the Special Committee on Unity, with Mr. Patterson in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER TABLED DOCUMENT 16-80(2): REPORT OF THE SPECIAL COMMITTEE ON UNITY

THE CHAIRMAN (Mr. Patterson): The committee of the whole will come to order. Yes, Mr. MacQuarrie.

MR. MacQUARRIE: Near the end of the day I just wanted a clarification. I am not sure whether Ms. Cournoyca actually raised a point of order with respect to the validity of that amendment or whether she merely had made a comment. Could I have that clarified?

Amendment To Motion To Accept Recommendation Four Of Unity Report, Restated

THE CHAIRMAN (Mr. Patterson): When the committee rose last night they were considering an amendment to recommendation four which would substitute "Northwest Territories" for "northeastern Arctic" in line five of recommendation four and in the last line "two new territories" would be substituted for "a new northeastern Arctic territory". There was no point of order. Is there any further discussion on the amendment of Mr. Wah-Shee? Perhaps I can read the motion as it would read with the amendment. It would read -- I believe I was the last speaker in the debate and so I might ask Mr. Fraser if he would be willing to relieve me here. Mr. Fraser, are you willing to carry on your excellent job as chairman of committee of the whole?

MR. FRASER: Flattery will get you nowhere.

THE CHAIRMAN (Mr. Fraser): Dealing with the special committee on unity, I believe we were dealing with recommendation four. We have Ms. Cournoyea.

MS. COURNOYEA: Maybe I could ask for a point of order. If the intention of this section is to canvass whether the people who are in Nunavut are backing up their leadership, who says there should be Nunavut, why would you canvass another area? I do not understand. The intention it seems of this recommendation, is to find out what the people of Nunavut who live in that area think and if they are behind the thrust of Nunavut. So why in changing the order, why would you canvass people who are not living in the area?

THE CHAIRMAN (Mr. Fraser): Ms. Cournoyea, I believe that is a point of clarification. Maybe we will ask the mover of the amendment to clarify. Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Chairman, I was not paying any attention.

---Laughter

Was that question directed at me or Mr. MacQuarrie?

THE CHAIRMAN (Mr. Fraser): Ms. Cournoyea, I wonder if you could just ask for clarification again. Maybe the Member will listen this time.

MS. COURNOYEA: Well, my understanding of the recommendation as it is laid out, the intention is to get a feeling from the people who live in the area of Nunavut as to their feelings, their own feelings about what the leadership is proposing and that is my understanding. But in changing and adding the change, it appears that we are asking people outside of the area how they feel about what the leadership is saying about Nunavut and it seems to me it was a clarification to establish whether the true feeling was that it should be among the people themselves. Now the amendment is going further than that so I guess I am wondering if that is in order.

THE CHAIRMAN (Mr. Fraser): Thank you, Ms. Cournoyea. Do you want to clarify that Mr. Wah-Shee?

HON. JAMES WAH-SHEE: Well, I hope my amendment is in order. I do not think the intention here is to question the leadership of the native organizations. I think it is quite clear that the native organizations support division of the present Territories into two separate territories.

Citizens' Rights Must Be Respected

The other reason behind this is so that we have a clear indication to the federal government that this House supports the division and that all residents of the Territories have the opportunity to participate, and it is really a fundamental right because in a sense when you do break up into two separate territories, like my colleagues from the West have already expressed, they are setting up a public institution and likewise in the West we are going to be

setting up a public institution as well where the rights of Canadians, Canadian citizens will be protected. So what we are talking about here is fundamental Canadian citizens' rights to participate in public institutions and public debate and if you set up public institutions, well, naturally, your rights as a citizen have to be respected.

Also, you are concerned that if you hold a referendum, the West is going to go against division. I do not think that will be the case because the people in the West would like to set up their own territory as well, and I think that it is quite clear that there is a great deal of support for the East to set up their own territory. So it would be a clearcut indication to Ottawa as well that all residents of the Territories support division and it will give a good indication to Ottawa that this is what the people of the Territories want.

Inuit And Dene Need No Protection

You know, I disagree with Bob MacQuarrie that he has to be overprotective of native people. I think I, as a native person, have no need for anyone to be paternalistic and try to look after the Dene people or the Inuit people. I think that we have been going through that period for the last 20 years and I am quite capable of speaking on behalf of the Dene people.

MR. CURLEY: Hear, hear!

HON. JAMES WAH-SHEE: I think we are quite capable, and the Inuit people, of speaking for ourselves. We do not need any type of special protection here. Thank you.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Wah-Shee. Ms. Cournoyea, do you want to follow that question up?

MS. COURNOYEA: It just seems that we are off the track. You read all of recommendation four and you read all of recommendation five and it seems there is a sequence of events in these recommendations, and I am not talking about what should be what, but we are looking at the recommendations so it seems to be a sequence of events following in this report from one point to the other, so it is not a matter of supporting the amendment or anything else. I am trying to understand what this recommendation says. It seems to me there are two things in four and two things in five and I am just trying to understand.

THE CHAIRMAN (Mr. Fraser): Ms. Cournoyea, I think we should deal with the amendments and then we can come back to the recommendations after we have dealt with the amendment. But the amendment now is on the floor and everybody has copies of it and if we can stick to the amendment...

MR. MACQUARRIE: Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Mr. MacQuarrie.

MR. MACQUARRIE: If I may be allowed to add to the clarification and I will not argue the point because I had my say on the amendment earlier, but as chairman of the committee, I would say that I tried to write clearly. I recognize I did not always do it, so some confusion may have arisen. But as chairman of the committee, I can say that Ms. Cournoyea's interpretation of what was intended is precisely correct, from my understanding anyway, and I could only point to the two paragraphs right before recommendation four that indicate that is why the recommendation is there. Now, that is all I can do, is to insist that that was the intention.

THE CHAIRMAN (Mr. Fraser): Mr. MacQuarrie, I had a couple of names before you and we are dealing with an amendment. Let us get the amendment finished then we can come back to whatever you want to say. Mr. Curley.

West Needs A Sense Of Leadership

MR. CURLEY: I am in full support of the amendment. I have no problem with it at all. I indicated earlier as we were giving our general comments, that what the West needed was some sense of leadership. Now, an Executive Member has put forth his cause and his convictions and I certainly hope that all of the other Executive Members in Yellowknife, they will face the reality and support the amendment, because in simple arithmetic one and one equals two and if you have one territory and split the territory you are obviously going to have two, so it is about time that you guys in the West got your act together. We in the East can put our act together. We can work with the teachers, we can work with the white people and we can work with any other native people in the Eastern Arctic.

How, the problem in the West is not so much the wording of the amendment, but the problem seems to me, are you guys going to be able to get yourselves together, the Dene, the Metis, the white people? I think James Wah-Shee has from the West shown a sense of leadership in that he is able to do that. He has not got any problem in dealing with his colleagues on the other side, so that I think is precisely what he is trying to say "Let us not worry about this patronage thing any more, we can get on with the job and show Ottawa that we are determined to establish a government that will work for the people and for the interest of the peoples in that area." So on that basis, I am in full support of the amendment.

THE CHAIRMAN (Mr. Fraser): To the amendment? Mr. Noah, to the amendment only. If you are going to talk about anything else, do not.

MR. NOAH: (Translation) Mr. Chairman, I am in support of the amendment also. I just wanted to say that I will have more to say in regard to the amendment and according to the recommendation four. The amendment to recommendation four is quite clear now. The committee on unity, I thought I heard or I told the chairman that I wondered if he consulted the administration about this. I will be in full support of the amendment. Thank you, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Noah. To the amendment, Mrs. Sorensen.

Decision Time For Nunavut

MRS. SORENSEN: Yes, Mr. Chairman, I too am in support of the amendment, because I believe that division is a decision for all of the people of the Northwest Territories, and I think we are ready to make that decision. Do we or do we not divide? I think straw votes are already finished. I think ITC's elected members have been given the mandate by their people to negotiate Nunavut and again I think it is decision time, I think that is what the plebiscite should be all about, not whether ITC is supported in the East. A direction will be set as a result of the vote and we cannot change that.

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. To the amendment, Mr. Stewart.

HON. DON STEWART: Thank you, Mr. Chairman. I think the amendment is well taken and the reason I feel the amendment is well taken is because boundaries have not really been established and that it would be very difficult to decide who in the northeast is going to be able to vote. Now, this overcomes that problem because everybody will be able to vote. It does not get ourselves into a hard position of presumption on deciding who would have a vote in the western section at all. It would be an open vote and then I think that this is the proper way of doing it, because I think that the decision on who would be able to vote if you restricted it just to the eastern people that you would then be presuming that

the area that you allowed to vote would be the new territory and that is not necessarily the case. I think that the borders are such an important part of this and this overcomes my biggest stumbling block personally to the recommendation.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Stewart. To the amendment? Do I hear question? Mr. Patterson to the amendment.

MR. PATTERSON: Thank you, Mr. Chairman. I am just delighted to see that everybody is agreeing about this important recommendation and the amendment that is proposed. I must, however, express some questions which I would like to ask of Mr. Wah-Shee by way of clarification, but first let me say that I have no difficulty with all the people of the Northwest Territories participating in this decision because of course, it affects all of the people of the Northwest Territories and I have no objection to that principle.

West Majority Could Veto East Minority

However, I would like to remind Members of the point made by Mr. Suluk here, which was how relevant is an opinion of a large part of the Northwest Territories if that opinion should go against creation of the new territory? Let me be more precise. Supposing there is a strong vote in the western part of the Northwest Territories against the creation of a new territory or two new territories. Just supposing that should happen and supposing that at the same time, there was an overwhelming majority of a minority, less than half of the total Northwest Territories vote, but an overwhelming majority people in the eastern Northwest Territories or the northeastern Northwest Territories or the area above the tree line or however you want to describe it in favour of the creation of a new territory.

Now, the way the amendment now reads, as I understand it, it says "Subject to the expressed will by public debate and by referendum of a majority of the people of the Northwest Territories". That would mean, and I would like to ask Mr. Wah-Shee, that would mean, would it not, that the majority in the West could veto the aspirations of a minority in the northeastern territory, even if 90 per cent of those people or more than 90 per cent of those people wanted to create their own territory. Is that your intention -- is that how you understand the meaning of this amendment, Mr. Wah-Shee, and if so could you express whether you think that would be a fair result?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Mr. Wah-Shee, do you want to clarify that?

HON. JAMES WAH-SHEE: The intent here is for the majority to support the division and I am quite confident that the West will support the division of the Territories and that the MLA's from the West when we support this particular motion, we are committed that a division should come about. I think that the same commitment exists on the other side on the part of the eastern MLA's and this is how I see this particular motion, that if I support this particular motion I am prepared to go back to my constituency and explain. This is the kind of commitment that we are talking about and what I would like to see is a unified position coming from this Legislature, going back to our own constituencies in the East and the West.

Intend To Support Division

I think that from the last three or four days when we had various organizations presenting their views it is quite clear that the aspirations of the East are very clear. I think from our part, from the West, we would also like to see the creation of our own territory as well. So the intent here is not to go against division, but rather to support it, to have a majority of people supporting this particular position that we would like to see a division of the Territories take place. But, I think that the only way the federal bureaucrats and the federal government understand it is where the majority of people support this particular proposition. I hope that clarifies your question.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Wah-Shee. To the amendment? Do I hear question?

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Fraser): Mr. MacQuarrie, to the amendment.

MR. MacQUARRIE: Yes, simply to say in answer to Mr. Wah-Shee's remarks, that if what he is saying now is so, that Members from both East and West have already decided that a split is desirable and they are going to sell that to the people of the Northwest Territories and yet I can only recollect that although -- I am going insane -- but I can only recollect that a few days ago we were being told by the same people that it is not really desirable because we have to hang together or we are going to get nailed by the federal government. Now, somebody is fooling somebody. I am not sure who it is, but I would say that those who may be getting fooled had better think about it carefully.

THE CHAIRMAN (Mr. Fraser): To the amendment. Do I hear question? Mr. Patterson, to the amendment only.

People Have A Large Stake In Creation Of Nunavut

MR. PATTERSON: Well, Mr. Chairman, I will support the amendment, but I would like to express the opinion, that it is my belief that ultimately the people who have the largest stake in the creation of a new territory are those who live in that proposed area. If they happen to be a minority, even though they may live in a vast area, if they happen to be a minority but they vote overwhelmingly in favour of the creation of that territory, I think we would have to look very closely if we found that a majority living elsewhere had voted against the unanimous or near unanimous wishes of those people. While I am willing to acknowledge that people in the western part of the Northwest Territories have a stake in that question, I do agree with the recommendation of the unity committee that those who are going to be part of a new territory, if they all agree, have more of a stake than anyone else. I fear that we might have the unusual situation, and I am assured by Mr. Wah-Shee it may be unlikely, but we may have the unusual situation where a majority might have different views than a united minority. If that were to happen it would cause great frustration on the part of the minority.

Amendment To Amendment To Recommendation Four Of Unity Report

What I would propose, Mr. Chairman, to cover that possibility, to safeguard against that possibility without disenfranchising the people of the West from participating in this decision as they should, would be an amendment which would remove, which would replace the words "establishment of two territories" with the words "establishment of one or two new territories". This would account for the possibility of a pro unity vote in the West by a majority but a minority, a strong minority for the proponents for the creation of a new territory in the East and I think all Members would agree that the aspirations of a minority, even if they do not correspond with the wishes of a majority who may not be ready to accept the implications of their aspirations, the aspirations of that minority should not be ignored. Since no one consented to the establishment of the Northwest Territories in its present form, there never was a marriage so even if a minority, a significant minority wishes to carve off a piece of the Northwest Territories against the wishes of a numerical majority, then perhaps justice would allow them to prevail, so I am suggesting an amendment which would permit the possibility of establishment of one territory, one new territory.

Confident Of Western Support

Maybe Mr. Wah-Shee is right that it is unlikely but it could happen and I would like to amend the amendment to permit that possibility. I am confident that we will have the support of our colleagues from the western part of the Northwest Territories in the Legislative Assembly, but I do not know how their constituents are going to vote. I do not know how the people in the large urban centres of the West are going to vote and therefore I want to put in this safeguard recognizing the fact that the people who live in the proposed area beyond the tree line, the proposed area of Nunavut as it is generally understood, are presently in the minority. Is my amendment in order, Mr. Chairman?

THE CHAIRMAN (Mr. Fraser): This is getting confusing. You stand up and say you support the amendment, you are in favour of the amendment and you want to change the amendment. We will just check it out to see if you are in order. The amendment to the amendment is in order. It changes the words "after establishment of one or two territories". Mr. MacQuarrie, to the amendment to the amendment.

MR. MACQUARRIE: I will speak on that precisely, Mr. Chairman. I am a little astounded at the fuzzy thinking that is going on, but at any rate I hope those of you who support the amendment will inform those of the West that they are being allowed to vote but in the end their vote will not mean anything. At least I am honest enough to say it is the people of the East who are concerned in this, and let it go at that. This is nothing more than politics if this one passes.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. To the amendment, Hon. Mr. Braden.

HON. GEORGE BRADEN: I just want to indicate the Executive supports the amendment.

THE CHAIRMAN (Mr. Fraser): Thank you, Hon. Mr. Braden. Mr. Patterson to the amendment to the amendment.

MR. PATTERSON: Yes, thank you, Mr. Chairman. I do agree with Mr. MacQuarrie that recommendation four has to be made more clear. I think the object of this debate is clearly to permit residents of the western part of the Northwest Territories to participate in this important decision, but at the same time not to let mere numbers permit them to override the wishes of a minority of residents in the Northwest Territories who may feel strongly in favour of pursuing their own political destiny. I think that after this amendment to the amendment and presumably the amendment itself passes, we should look carefully at the requirement, that there may be a majority of people of the Northwest Territories. I would like to qualify that so that it would somehow permit a majority of a minority...

THE CHAIRMAN (Mr. Fraser): To the amendment. Let us carry on with that one and then we can carry on with your preamble. To the amendment to the amendment. Question being called. All in favour?

MR. CURLEY: Recorded vote.

THE CHAIRMAN (Mr. Fraser): Recorded vote being called for. All in favour of the amendment to the amendment stand, please.

Amendment To Amendment To Recommendation Four Of Unity Report, Carried

CLERK OF THE HOUSE (Mr. Remnant): Mr. Arlooktoo, Mr. Patterson, Mr. Appaqaq, Mr. Noah, Mr. Sibbeston, Mr. McCallum, Mr. Wah-Shee, Mr. Braden, Mr. Butters, Mr. Nerysoo, Mr. McLaughlin, Mrs. Sorensen, Mr. Stewart.

THE CHAIRMAN (Mr. Fraser): Down. Against please stand.

CLERK OF THE HOUSE (Mr. Remnant): Mr. MacQuarrie.

THE CHAIRMAN (Mr. Fraser): Abstentions?

---Carried

All in favour of the amendment, please stand.

Amendment To Recommendation Four Of Unity Report, Carried

CLERK OF THE HOUSE (Mr. Remnant): Mr. Arlooktoo, Mr. Patterson, Mr. Kilabuk, Mr. Curley, Mr. Noah, Mr. Sibbeston, Mr. McCallum, Mr. Wah-Shee, Mr. Braden, Mr. Butters, Mr. Nerysoo, Mr. McLaughlin, Mrs. Sorensen, Mr. Stewart.

THE CHAIRMAN (Mr. Fraser): Against, please stand.

CLERK OF THE HOUSE (Mr. Remnant): Mr. MacQuarrie.

---Carried

THE CHAIRMAN (Mr. Fraser): Would you please read the motion as it now stands?

CLERK OF THE HOUSE (Mr. Remnant): "That this Assembly declare itself immediately to be receptive to the possibility of the major division of the present Northwest Territories into an eastern and a western territory, subject to the expressed will, by public debate and by referendum, of a majority of the people of the Northwest Territories showing preference for the establishment of one or two new territories."

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Clerk. Recommendation four as it now reads with the amendments. Mr. Patterson.

Further Amendment To Recommendation Four Of Unity Report

MR. PATTERSON: I would like to move an amendment, Mr. Chairman, which follows on the previous amendment. The amendment would remove the words "a majority of" here.

THE CHAIRMAN (Mr. Fraser): Am I right in the second last line, the last three words "a majority of" to be removed, is that your amendment?

MR. PATTERSON: Yes. Mr. Chairman, as explained earlier I feel that it is important that everyone vote and I also feel there could possibly be an injustice resulting from the fact that different geographical areas of the Northwest Territories are populated by different numbers of people should not operate to the prejudice of a smaller group of people who might have a unity and a determination to establish their own political unit.

Therefore, I have proposed that we remove the qualification of a majority so that the expressed will of the people could show preference for one or two new territories. The way I see this developing, Mr. Chairman, is that there would be a referendum question or a plebiscite question posed to all peoples of the Northwest Territories and if any significant majority of people in a particular area showed themselves preferring the establishment of a new territory, even though a majority elsewhere might not prefer the establishment of that new

territory, then this motion would not prevent the wishes of that minority from being debated by this Assembly and by the process of public negotiation and debate that we are discussing.

Permit All Residents To Vote

So, the amendment would attempt to permit all residents of the Northwest Territories to vote but would avoid a particular majority in a certain area being able to use sheer weight of numbers to frustrate the aspirations of a minority and of course the minority that I am particularly concerned about and this is perhaps only a possibility, is the minority resident in the area beyond the tree line, or whatever areas beyond the tree line where people live, who may wish to create a new territory which we have heard much about. So that is the purpose of the amendment, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. To the amendment, the deletion of three words, the second last line. Mr. Braden.

HON. GEORGE BRADEN: Thank you, Mr. Chairman. If we remove the words "a majority of" despite the hon. Member's arguments, I am not quite sure how we determine anything then. It seems to me we have to have some guidelines or standards and if we are not going to deal with a majority then let us throw in 20 per cent or 30 per cent. It just seems a little bit confusing to me that we are removing all kinds of standards or guidelines in this motion as it is right now and it seems to be based upon again a concern that western voters are going to say, "Uh, uh, uh, we do not want to divide", and then of course they will, in the mind of the hon. Member, carry the day.

If this is in order, Mr. Chairman, I think at the outset we should recognize that if we go along with a five year residency clause, there are going to be a lot of potential voters in the West who are going to be disenfranchised so to speak. Further, I find it a little difficult to continually accept the argument that there are some power hungry politicians and bureaucrats and businessmen in the Mackenzie Valley and around Great Slave Lake who are going to do everything in their power to keep the Territories together so that they can maintain control over the Baffin, the Keewatin, and the Central Arctic. I just cannot accept that kind of concern.

Fundamental Desire For Division Of N.W.T.

I think that Mr. Wah-Shee and others have indicated support in principle for the concept of division. I think from talking to people in the West, despite what Mayor Ballantyne and the Metis Association have to say, there is a fundamental desire to see this territory divided. I would just hope that instead of looking at one end of the spectrum all the time, where my honourable colleague sees this massive movement in the West to keep the Territories together, that we look at the other side where there is a majority vote by all of the people of the Northwest Territories in a plebiscite or referendum which recommends to the federal government that we cannot stay together anymore, and that we simply must divide. This is the kind of perspective from which I am looking at things and I would say that if the majority of the people of the Northwest Territories do, in fact, take this course that it would add weight to the argument that we could make in Ottawa.

I really cannot support the amendment, because firstly, I think we have to indicate that it is the majority of the people in the Northwest Territories showing this preference; and secondly, Mr. Chairman, that we will have in the West as well as in the East, a strong demonstration that division is indeed an option that we have to pursue and that the federal government has to pursue it with us. Thank you.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Braden. Mr. Stewart.

HON. DON STEWART: Thank you, Mr. Chairman. Well, on the whole of this paper it appears to me that the people desiring the change are of native origins. The native people hold quite a majority in the whole of the Territories, especially if the five year clause which has been adopted remains. But I would suggest -- I am waiting for Mr. Patterson because I would like to make a point with him and I know that he cannot listen to two people at the same time -- even though he is a lawyer he still cannot listen to two people at the same time.

The problem as I see it, you have come out with a double bladed axe. Remember as it stands the federal government is making the decision. Say it came out as the majority that you wanted, but the way it is worded now that does not insist that the federal government do anything. Your strength is in that majority will rule and I am sure that you will get it, but if you weaken it to a point where you have not said that and if we get the majority, we want the Territories split, then I think that is a direct order. If you remove those words you have weakened your position on both sides regardless of which way that vote goes, because the way it may weaken the West if they have a majority it is certainly going to weaken -- if there is an overall majority too, because you have not been explicit and put it down. So I would suggest -- I know what you are trying to do, but I do not think that is the right way to do it.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Stewart. To the amendment. Mr. Curley.

West Should Take Part In Referendum

MR. CURLEY: (Translation) I am going to support this motion. I think it is quite understandable that there has to be a majority, but it is obvious that the West is not in complete support of the division. It has been said that we do need our own government here but if we were to have a referendum throughout the whole of the Territories, that would there really be support. It must also be stated that if the referendum loses that we are going to continue to fight for this. (Translation ends.)

I have been trying to get some indication from the West to state exactly if you are in favour of a division or not. State it clearly. You know, Mr. Stewart does not tell me whether he is in support of the division. He has not stated to the House that he is in favour of a united Territories, but he is trying to achieve the united Territories by blocking or making amendments to certain recommendations of the unity committee report. On that basis I certainly would like to see the West take part in a referendum in terms of whether they want to retain or whether they want to divide the Territories. I certainly would not want to interfere with their internal affairs over there, because I certainly do not feel that being part of the Western Arctic -- I do not feel that I should ever have to interfere with where they want to go. If they want to have a territory I would put my full support in that, but I would not try to keep the Territories in one single unit against their wishes, because this is a possibility that the Eastern Arctic is facing right now.

When James Wah-Shee says that he is in favour of the two territories I believe that, but when we are playing around with words, in the actual wording of the words, that everyone should take part, I get concerned. I certainly do not mind if the West holds a plebiscite themselves and the East again holds a separate referendum on their own, because a referendum is a referendum and it could be one or two referendums and that is what we maybe should have said. So on that basis I am in support of the amendment to delete the word "majority". Thank you.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. Mr. Sibbeston, to the amendment.

MR. SIBBESTON: Yes, I think Mr. Patterson, in making the amendment or just doing away with the requirement of having a majority, is being unnecessarily concerned. I think it is necessary if there is to be a plebiscite that it be determined by a majority vote, otherwise it is meaningless. Surely there is not any question about everybodys support here for the principle of division.

MR. MacQUARRIE: If there is, I would like the people to say what it is.

Majority Vote In Favour Of Division

MR. SIBBESTON: All the organizations and people who have come before this Assembly indicate that they support the division. So I feel that it is important to have the majority or the whole of the North vote on the question. I believe that there is no doubt that it would be a majority vote in favour of splitting the North. Mr. Patterson, I believe, raised the question of whether inasmuch as we say we support division whether our constituents will. Well, you have to assume that we speak for our constituents, and you have to assume that my constituents will also support me.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Sibbeston. To the amendment, Mr. Noah.

MR. NOAH: (Translation) I am in support of the amendment. It was mentioned by the residents of the Territories who have been here five years or more that they would be the ones who would be deciding on the division. I believe that if we had a majority, if the majority of the people were allowed to vote in the referendum then the people who are transients could be the deciding factor in the issue of dividing the Territories. For this reason I do believe that the permanent residents of the Territories should be the ones who decide on the division. I will not support what has been discussed or speaking against the amendment and I feel that I am in support of the amendment.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Noah. Mr. Patterson, to the amendment.

Requirement For Majority Unnecessary

MR. PATTERSON: I would like to reply to some of the remarks, Mr. Chairman. Yes, I will be talking about the amendment. It seems to me that it may be that some Members are becoming unduly concerned about removing the requirement for a majority. Mr. Chairman, the vote will speak for itself. If there is an overwhelming majority in the Northwest Territories in favour of division into two new territories, then whether we require a majority for such a division in this motion or not, the vote will speak for itself. The federal government will give 75 per cent of the Northwest Territories a vote and everyone assures me that is what is going to happen, and, if so, then perhaps this requirement for a majority determining the establishment of two new territories is really unnecessary. I guess in effect my amendment says it is not necessary to put that in. If that is what is going to happen, then it will speak for itself.

However, Mr. Chairman, I am perhaps unduly worried and I should pay attention to Mr. Sibbeston because I know what a high majority of people voted for him in his riding, but, perhaps I am unduly worried, Mr. Chairman, simply because I do not think it is clear now what the people of the western part of the Northwest Territories are going to do. I do not think the issue has been discussed as much in the western part of the Northwest Territories. I think it is a relatively new issue. I think Mr. Nickerson's poll indicated that maybe the people of the western part of the Northwest Territories may be equally divided, if not slightly in favour of unity, and I think Mr. MacQuarrie, who is a principled person and has approached us with perhaps more objectivity. Many or all of us were simply trying to make the point that the majority should not necessarily have the right to overwhelm the aspirations of the minority and if the vote is close, and we are all agreed that people of the eastern part of the Northwest Territories seem to know what they want, then surely all hon. Members would not want to squelch the aspirations of those people by pointing to recommendation four and saying "Ah, but this Assembly required the majority of

all the people of the Northwest Territories."

Vote Will Speak For Itself

All I am saying is the vote will speak for itself. Let us analyze the vote when it comes in. Perhaps the vote will show a strong unity preference in the urban areas. I do not know. Perhaps the rural areas or the less densely populated areas as Mr. Stewart indicates, the areas that are populated by a large majority of native people will vote the same way, but, if so, fine. The vote will be clear. It will speak for itself, but if not, let us not bind ourselves to a majority overwhelming interests of any minority in any part of the Northwest Territories. It could be conceivable that a majority of people in the Eastern Arctic and a majority in the urban areas of the West could overwhelm the views of the Dene. It is unlikely, but it is conceivable if we bind ourselves to this rule of a majority.

So I suggest, Mr. Chairman, that the vote will speak for itself. We will see by looking at how people voted in communities all across the Northwest Territories what their preferences are and I am saying if the eastern territory as a Dene area wants one territory and everybody else wants to stay together, let us not prevent them from achieving those aspirations. That is why I have said the words, the qualification majority is not necessary. I do not think that we can rely on the majority vote, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): I hear the question being called. Do you want to comment on this, Mr. Curley?

Two Separate Referendums

MR. CURLEY: I would like to comment further on that. To the amendment, I tried to indicate again that that confuses me here merely because the original wording of the motion was satisfactory to our desire in the Eastern Arctic part. We have no problem with that, but when it got to the point of a majority of the Northwest Territories, that concerns me a great deal because it certainly would have weakened the position of the proponents of the Eastern Arctic division. On that basis I would urge the Members to support the amendment because regardless of the referendum surely the majority is going to have to decide but to have to try and spread it out all over is just going to be at the expense of the Eastern Arctic people. We have no problem in supporting the Western Arctic territory, but I would hold two separate referendums, one for the West and one for the East and on that basis I would be prepared to support it. But I think, Mr. Chairman, I think you are going to have to recognize the fact that we are supposed to take a break at this hour.

THE CHAIRMAN (Mr. Fraser): Question being called. There will be a recorded vote. All in favour of the amendment?

Further Amendment To Recommendation Four Of Unity Report, Carried

CLERK OF THE HOUSE (Mr. Remnant): Mr. Arlooktoo, Mr. Patterson, Mr. Kilabuk, Mr. Appaqaq, Ms. Cournoyea, Mr. Curley, Mr. Noah, Mr. Butters, Mr. Nerysoo, Mr. McLaughlin, Mrs. Sorensen.

THE CHAIRMAN (Mr. Fraser): Down. Against please stand. No point of order while there is a vote being called, Mr. Sibbeston. Against? Against the amendment?

MR. SIBBESTON: Please specify...

CLERK OF THE HOUSE (Mr. Remnant): Mr. McCallum, Mr. Wah-Shee, Mr. Braden, Mr. Stewart.

THE CHAIRMAN (Mr. Fraser): Down. Abstentions?

CLERK OF THE HOUSE (Mr. Remnant): Mr. MacQuarrie.

---Carried

MR. SIBBESTON: By way of a point of privilege.

THE CHAIRMAN (Mr. Fraser): The hour being 11:30 the committee will recess until 1:00 o'clock. On a point of privilege, Mr. Sibbeston, 1:00 o'clock. Thank you.

---LUNCHEON ADJOURNMENT

THE CHAIRMAN (Mr. Fraser): The Chair recognizes a quorum and calls the committee to order. You have a typed copy of recommendation four as it now reads with the amendment. Has everybody got a copy?

SOME HON. MEMBERS: No.

THE CHAIRMAN (Mr. Fraser): Will you please pass the copies around? Apparently the amendment has not been translated. I wonder if it is okay with the Members if the interpreters read it out to you. Agreed?

MR. EVALUARJUK: Agreed.

THE CHAIRMAN (Mr. Fraser): This is recommendation four. I wonder if the interpreters would read out the amendment on recommendation four for the Inuit who do not have the interpretation. Thank you very much. That is recommendation four as amended and they tell me there are translated copies on the way, so you can get them shortly. We will go back to recommendation four, a motion by the chairman of the unity committee, Mr. MacQuarrie. Any further comments? Mr. Patterson.

Further Amendment To Recommendation Four Of Unity Report

MR. PATTERSON: Mr. Chairman, I have an amendment to propose and it would be following the word "declare" to add the words "its commitment in principle to a major division of the present Northwest Territories", removing the words "declare itself immediately to be receptive to the possibility of...."

THE CHAIRMAN (Mr. Fraser): Do you have a copy for us? Thank you, Mr. Patterson. Your amendment is in order. Mr. Clerk, will you read the amendment please?

CLERK OF THE HOUSE (Mr. Remnant): Yes, Mr. Chairman, the amendment would delete all words following the word "declare" in the first line up to the word "a" preceding or the beginning of the phrase "a major division" and the words to be inserted are "its commitment in principle to" so that if I could explain, Mr. Chairman, if this amendment were adopted the first two lines would read "That this Assembly declare its commitment in principle to a major division of the present...."

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Clerk. To the amendment. Mr. Patterson.

MR. PATTERSON: Thank you, Mr. Chairman. Just briefly to explain the amendment. I feel that after the debate this week we can be a bit stronger about describing the feelings of this Assembly. I think it is fair to say that we may all agree or most of us may agree that a division is now more than a possibility which we are receptive to, that we support in principle that notion, after having discussed it now for a week. Therefore, I have suggested these changes of words to reflect the consensus that seems to have been achieved in this debate. I think that I can safely say that the Dene Nation agreed that they could accept a commitment in principle, that the Inuit Tapirisat said that they could accept a division in principle and many speakers have said that.

Declaration In Principle

I would like to just affirm again, though, that while this Assembly may make a declaration in principle now or a commitment in principle now, we have built in a factor of public consultation. Public opinion will be considered both through a referendum or plebiscite and by the proposed constitutional committee and by public debate. So it is a declaration in principle that I am proposing, although the final decision would still have to be approved by this Assembly and following consultation with all of the peoples of the Northwest Territories. That is the purpose for the amendment.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. The question being called. To the amendment, a recorded vote being called. All in favour please stand.

Further Amendment To Recommendation Four Of Unity Report, Carried

CLERK OF THE HOUSE (Mr. Remnant): Mr. Evaluarjuk, Mr. Arlooktoo, Mr. Patterson, Mr. Kilabuk, Mr. Pudluk, Mr. Appaqaq, Mr. Curley, Mr. Noah, Mr. Sibbeston, Mr. Wah-Shee, Mr. Braden, Mr. Butters, Mr. McLaughlin.

THE CHAIRMAN (Mr. Fraser): Down. Against, please stand. Abstentions please stand.

CLERK OF THE HOUSE (Mr. Remnant): Mrs. Sorensen, Mr. MacQuarrie and Mr. Stewart.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Clerk. The amendment to recommendation four is carried.

---Carried

To the amendment to the recommendation four, Mr. Patterson?

MR. PATTERSON: Mr. Chairman, could I ask our Legal Advisor if he would explain the difference between a referendum and a plebiscite? I believe they are legal terms and I would like to know hopefully in ordinary language what the difference in law is between the word "referendum" and the word "plebiscite".

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Mr. Johnson.

LEGAL ADVISOR (Mr. Johnson): I cannot tell you offhand. I will have to do some work and get back to the Assembly.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Johnson. He will get back to you at a later date or at a later time today. Mr. Braden.

HON. GEORGE BRADEN: Mr. Chairman, if it is all right, perhaps I could respond to the question of the hon. Member from Frobisher Bay as I have a little bit of information on it. I could read it into the record now if that is all right.

THE CHAIRMAN (Mr. Fraser): Will that be satisfactory, Mr. Patterson? Proceed, Hon. Mr. Braden.

Difference Between Referendum And Plebiscite

HON. GEORGE BRADEN: Thank you very much, Mr. Chairman. The definitions of "plebiscite" that I have in front of me are taken from something called Black's Law Dictionary. A referendum in this dictionary is defined as "the process of referring to the electorate for approval of a proposed new state constitution or amendment" and in brackets it has got "constitutional referendum or other law passed by the legislature, statutory referendum". It is further defined in this column as "reservation by people of state or local subdivision thereof, of right to have submitted for peer approval or rejection under prescribed conditions any law or part of law passed by law-making body". Now that does not make too much sense to me, so after I have finished reading the definitions of a plebiscite I will pass them over to the law clerk and perhaps he can put it in language we can all understand. A plebiscite is defined as "a vote of the people expressing their choice for or against a proposed law or enactment submitted to them in which, if adopted, will work a change in the constitution or which is beyond the powers of their regular legislative body".

THE CHAIRMAN (Mr. Fraser): Thank you. Hon. Mr. Braden. Is that satisfactory, Mr. Patterson, or would you like it to come from the law clerk himself?

Power To Conduct Referendum

MR. PATTERSON: Well, Mr. Chairman, I have some concerns about recommendation four in that it proposes a referendum and I am not sure if it is a referendum that we want. I would also like to know whether or not the Government of the Northwest Territories has the legal power to prepare legislation permitting a referendum and whether or not the federal government has the power to conduct a referendum under its present legislation. I do feel, Mr. Chairman, that even if it does require some time on the part of our Legal Advisor that these are important questions that we should know the answers to before we approve this process called referendum.

THE CHAIRMAN (Mr. Fraser): The law clerk advises me he is prepared to answer your question.

LEGAL ADVISOR (Mr. Johnson): Without having a detailed legal research into this, I will give you an opinion off the top of my head. Looking at Black's Law Dictionary which was given to me by Mr. Braden and also looking at a dictionary of ordinary English meaning, it would seem that a referendum would be the process of submitting a law that has already been passed by the legislature for approval or disapproval; whereas a plebiscite would be simply referring a question of any kind of general nature to the people for their opinion.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Johnson. Does that answer your question, Mr. Patterson? Recommendation four, Mr. McLaughlin.

MR. McLAUGHLIN: That is okay. That came up yesterday when Mr. Patterson originally was going to make the suggested change then. I was hoping that he had contacted the law clerk overnight and it was resolved, but it is okay.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. McLaughlin. Mr. Patterson.

MR. PATTERSON: I promise this is my last proposed amendment to recommendation four.

---Applause

Further Amendment To Recommendation Four Of Unity Report

I would like to suggest an amendment to change the word "referendum", to substitute the word "plebiscite" for the word "referendum" in recommendation four.

THE CHAIRMAN (Mr. Fraser): Thank you. The amendment would read in the second bottom line of the amended recommendation to change "referendum" to "plebiscite". Is that your amendment, Mr. Patterson?

MR. PATTERSON: Yes.

THE CHAIRMAN (Mr. Fraser): Mr. Patterson, to the question.

MR. PATTERSON: Mr. Chairman, as I suspected, if we want to put a question to the people without binding them and presenting them with a fait accompli, as it were, without presenting them with something we have decided already and asking them to ratify it, but if instead we wish to present them with a question asking them their opinions and then determine a final course of action, then it is a plebiscite we want to conduct and not a referendum.

Another reason for my suggesting a plebiscite is that plebiscites are routinely conducted in the Northwest Territories and the most common example of a plebiscite is in the area of local control of liquor; whereas referendums are not presently authorized by territorial laws and I would think would involve some complicated legal manoeuvring before the process could take place. I think a plebiscite would be simple to hold and would more closely express what we want to do with these questions to be submitted to the people. So I think plebiscite is the more appropriate word to go in here and that is why I move that amendment.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. To the amendment. Question being called. All in favour? Recorded vote?

MR. CURLEY: Recorded vote.

THE CHAIRMAN (Mr. Fraser): To the amendment, Mr. Patterson. Recorded vote. To the amendment, all in favour? Recorded vote has been called. All in favour of the amendment?

Further Amendment To Recommendation Four Of Unity Report, Carried

CLERK OF THE HOUSE (Mr. Remnant): Mr. Arlooktoo, Mr. Patterson, Mr. Kilabuk, Mr. Pudluk, Mr. Appaqaq, Ms. Cournoyea, Mr. Curley, Mr. Noah, Mr. Sibbeston, Mr. McCallum, Mr. Wah-Shee, Mr. Braden, Mr. Butters, Mr. Nerysoo, Mr. McLaughlin.

THE CHAIRMAN (Mr. Fraser): Thank you. Against? Abstentions?

CLERK OF THE HOUSE (Mr. Remnant): Mr. MacQuarrie, Mrs. Sorensen.

---Carried

THE CHAIRMAN (Mr. Fraser): Thank you very much, Mr. Clerk. Recommendation four now reads: "That this Assembly declare its commitment in principle to immediate division of the Northwest Territories into an eastern and western territory subject to the expressed will, by public debate and by plebiscite, by the people of the Northwest Territories showing preference for the establishment of one or two new territories." To the recommendation. The question being a recorded vote I take it. Mrs. Sorensen.

Commitment In Principle Without Detail

MRS. SORENSEN: To the recommendation then, Mr. Chairman. I guess I am somewhat reluctant to commit myself in principle at this time, until at least I have heard from the people of the North. I think that it is important. We have set up a mechanism whereby they can state how they feel and I think it behooves us to reserve our own judgment until that has been done.

I think another thing that Mr. Stewart so often refers to is important to have settled, is the boundaries. It is difficult for me to commit something in principle until I know just exactly what it is I am committing myself to. In addition, I think we have another recommendation coming up that asks us to begin an objective study of the impact. Therefore, I find it difficult again to commit myself in principle to division until I have studied the impact itself. In addition, I think we still have time before the referendum is taken to look at other options for governing. I think that would be a responsible thing to do over the next year. In summary then, Mr. Chairman, commitment in principle on something so important without detail is not a logical decision to me, particularly since we have not heard from our people as yet. Thank you.

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. Mr. MacQuarrie.

MR. MACQUARRIE: Thank you, Mr. Chairman. I must say I no longer understand what it means.

MR. CURLEY: Go back to school.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. Recommendation four. All in favour? Mr. Patterson.

Making A Legislative Assembly Decision

MR. PATTERSON: I would just like to say one thing, Mr. Chairman, in response to Mrs. Sorensen and that is that we are not here and now making a decision for the people of the Northwest Territories, but we are making a decision as a Legislative Assembly of the Northwest Territories. It is the Legislative Assembly of the Northwest Territories that has been asked in most eloquent terms by the organizations that appeared here this week, particularly Inuit Tapirisat of Canada, which represents 17,000 people in the Northwest Territories. It is more than an interest group, Mrs. Sorensen, particularly since that group has asked to make a declaration of support in principle. They recognize that the people of the Northwest Territories have a right to be consulted and to ratify the decision and to understand the proposal and that there needs to be time to negotiate boundaries, jurisdiction, transitional arrangements, etc., but they have asked us as people who are well informed as to what the general character of the proposal is. They have asked us if we could make a declaration of support in principle now and they have asked us to do that because they want support from this Legislative Assembly on a key element of their land claims negotiating stands.

I would remind Members who may consider voting against this recommendation that the Assembly this summer in Baker Lake when it adopted the sessional paper, Aboriginal Rights and Constitutional Development in the Northwest Territories, expressly committed itself to support for the legitimate aspirations of the aboriginal peoples of the Northwest Territories subject to participation of the Legislative Assembly and its Minister.

MRS. SORENSEN: We are not talking about land claims.

MR. PATTERSON: It has been explained so often this week that we are not...

THE CHAIRMAN (Mr. Fraser): Mr. Patterson, let us stay on the subject, on recommendation four.

Only A Commitment In Principle

MR. PATTERSON: Recommendation four is not a commitment to land claims. It is a commitment to a division which would establish a public government based on democratic principles available to all residents of the proposed territory. It happens to be an essential ingredient of a much broader claim that is being negotiated by representatives of the significant population of present residents of the Northwest Territories and that is another reason for supporting it, but not the only reason for supporting it.

So I would remind Members that this is a declaration in principle of this Assembly and we are not prejudging what is going to happen, but we are taking a stand now because we have been asked to make a commitment in principle and I do not think that is either going too far or not going far enough. I think it is a proper position to take at this point in time and we should have the confidence and the leadership to be able to say that we know this much about public opinion in the Northwest Territories. I have no hesitation about supporting this recommendation as it has been carefully worked out by contributions from all parts of the Northwest Territories or representatives from all parts of the Northwest Territories. So I urge all Members to be fair and be objective and sense the changing political winds in the Northwest Territories and make what is only a commitment in principle. Thank you, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Recommendation four as amended. I hear a recorded vote called for. All in favour stand please.

Motion To Accept Recommendation Four Of Unity Report, Carried As Amended

CLERK OF THE HOUSE (Mr. Remnant): Mr. Evaluarjuk, Mr. Arlooktoo, Mr. Patterson, Mr. Kilabuk, Mr. Pudluk, Mr. Appaqaq, Ms. Cournoyea, Mr. Curley, Mr. Noah, Mr. Sibbeston, Mr. McCallum, Mr. Wah-Shee, Mr. Braden, Mr. Butters, Mr. Nerysoo, Mr. McLaughlin.

THE CHAIRMAN (Mr. Fraser): Down. Against?

CLERK OF THE HOUSE (Mr. Remnant): Mr. MacQuarrie.

THE CHAIRMAN (Mr. Fraser): Down. Abstentions?

CLERK OF THE HOUSE (Mr. Remnant): Mrs. Sorensen.

THE CHAIRMAN (Mr. Fraser): Thank you. Recommendation four as amended has been carried.

---Carried

We now move to page nine, recommendation five as amended. Mr. MacQuarrie, recommendation five.

MR. MacQUARRIE: Thank you, Mr. Chairman. Whether Members could agree with the substance or not, as Ms. Cournoyea pointed out this morning, the report of the special committee on unity does have a theme and a logical development. I realize that I should have appealed to Members either to support the recommendations or to reject them, but not to amend them substantially. So in that I did not do that, part of the confusion that reigns I will accept responsibility for. But at any rate, as I stated, at this difficult time in the history of the Northwest Territories, I believe that a measure of statesmanship would be required of all of us but I am afraid instead we are getting politics pure and simple...

MRS. SORENSEN: Speech, speech!

MR. MacQUARRIE: ...from Fort Simpson, through Yellowknife and all the way to Frobisher Bay, and perhaps it is naive to expect anything different.

THE CHAIRMAN (Mr. Fraser): Mr. Curley, have you got a point of order?

MR. CURLEY: A point of privilege really, Mr. Chairman. As a Member of the unity committee I share the sentiments of his concern with respect to changes being proposed by the Members. She should remember that I have indicated in my reply to the Commissioner's Address that in view of the recent changes and urgent mandate given to us by ITC to support the creation of the Nunavut territory, I did indicate at that time that I would be receptive to amendments that would expedite the case further. On that basis I do not think...

THE CHAIRMAN (Mr. Fraser): Are you making a speech or just a point of privilege? I think the chairman of the unity committee was moving recommendation five, or I do not know whether you were making a speech or moving that recommendation.

MR. MacQUARRIE: Well, I believe I have a statement that is important to this House to make with respect to the recommendations.

THE CHAIRMAN (Mr. Fraser): Mr. MacQuarrie, if you would make the motion first, then you can speak to the motion.

Chairman Of Unity Committee Declining To Advance Further Recommendations

MR. MacQUARRIE: The statement is that I decline to advance any further recommendations. Would you like to hear the statement or not? Suit yourself.

THE CHAIRMAN (Mr. Fraser): Thank you very much. Mr. Noah, a point of privilege.

MR. NOAH: (Translation) You should make the motion first and speak to your motion.

THE CHAIRMAN (Mr. Fraser): Mr. Noah, that is just what I inquired of the Member and he does not wish to make any further motions on the recommendations. So recommendations five, six, seven, eight, nine and ten, are you in favour? Mrs. Sorensen.

MRS. SORENSEN: Is that the opinion of the committee? Surely the chairman has an obligation to consult with the rest of his committee before he makes that decision.

THE CHAIRMAN (Mr. Fraser): A point well taken, Mrs. Sorensen. Does the committee then wish to recess 15 minutes while the chairman consults with the rest of the committee on whether he should make any more recommendations or not?

SOME HON. MEMBERS: Agreed.

MR. MacQUARRIE: I do not need to consult with anyone about what decision I may make. Others may advance the recommendations if they wish. I do not say they should not. I say I do not choose to. I do not have to consult with anybody about that.

THE CHAIRMAN (Mr. Fraser): Thank you very much, Mr. MacQuarrie. I take it then the chairman has declined to make any further motions on any of the recommendations five, six, seven, eight, nine and ten.

MR. MacQUARRIE: I would like the chance to explain why.

MR. CURLEY: We cannot hear you.

MR. CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. We will give you the floor to explain why. Mr. MacQuarrie.

SOME HON. MEMBERS: Hear, hear!

MRS. SORENSEN: Nay.

THE CHAIRMAN (Mr. Fraser): I hear some "nays". Ms. Cournoyea.

MS. COURNOYEA: I wonder, Mr. MacQuarrie, if we could just ask you to meet with your committee. As a privilege of this House and the respectability of this House, I would request that you meet with the rest of your committee before you make your statement.

MRS. SORENSEN: Hear, hear!

SOME HON. MEMBERS: Hear, hear!

THE CHAIRMAN (Mr. Fraser): Thank you, Ms. Cournoyea. Will you put that in the form of a motion before I can do anything with it?

Motion To Have Chairman Of Unity Committee Meet With Other Committee Members, Carried

MS. COURNOYEA: I make the motion that the chairman of the unity committee take a brief break to speak with the remainder of his committee before he

makes his statement, for the sake of the honour of this House.

THE CHAIRMAN (Mr. Fraser): Thank you, Ms. Cournoyea. To the motion.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Fraser): The question being called. All in favour? Down. Against? Abstentions? The motion is carried.

---Carried

The Chair will take a 15 minute recess then to discuss the unity committee with the chairman.

---SHORT RECESS

THE CHAIRMAN (Mr. Fraser): The Chair recognizes a quorum. The unity committee just briefly met. The results of that meeting were, our mandate on the terms of reference that were adopted, a motion was passed by this committee and the terms of reference read on the second last line that this committee will continue in existence until it has fulfilled its mandate and will attempt to submit a final written report with recommendations to the Assembly in the fall of 1980. This was done. The report has been submitted so therefore anybody can move a motion or a recommendation as they wish. The chairman of the committee feels he does not want to move any more recommendations so we will maybe have to get someone -- it does not necessarily have to be from the unity committee. It could be any one of the Members. It is the property of the House now. Mr. Curley.

Motion To Accept Recommendation Five Of Unity Report

MR. CURLEY: Yes, Mr. Chairman. As a Member of the committee I move recommendation five that recommends that this Assembly ask the federal government to conduct, subject to the ongoing concurrence of this Assembly, a referendum, not sooner than one year, and not later than two years, from this date, concerning the question of division of the Northwest Territories, and further:

- (a) that the referendum ask, in essence, the following question: (i) Do you favour the establishment of a new territory in the northeastern Arctic, the assumption being that your community and its environs will be part of the new territory if it is established?
- (b) that this question be referred to residents of those communities of the northeastern Arctic which indicate by petition, five per cent of the population, that they would like to be polled; and
- (c) that all citizens residing in those communities to be polled, who are 18 years of age or older, and who have lived in the Northwest Territories for five or more years, be entitled to vote in this referendum.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. To the motion, Mr. Curley.

MR. CURLEY: Mr. Chairman, as I have expressed my views on the referendum, although there have been many questions as to the timing of the referendum and the fact that the wording of the referendum in the other previous recommendation four was changed to "plebiscite", I think this particular recommendation should be considered by the Members here and certainly is open to amendment if they so desire, so I would submit that the question be seriously considered whether it is an appropriate one or not. On that basis I will leave it for the Members to work on it.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. To the motion, Mr. Pudluk.

Amendment To Recommendation Five Of Unity Report

MR. PUDLUK: (Translation) Thank you, Mr. Chairman. The Baffin Regional Council made a motion to delay this unity committee report. The one thing that struck me was starting today, the delay for two years before the things are over. Two years I think is not long enough and those people who will be wanting to find out more about the establishment of Nunavut should be given appropriate time to think about what they really want. I would like to delete the two years and replace it with "before the four years are over". Starting with one year, after one year and make it not four years. That is my amendment.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Pudluk. We will get that amendment down straight and then we can deal with the amendment. Mr. Pudluk, we will have the Clerk read out the amendment.

CLERK OF THE HOUSE (Mr. Remnant): Mr. Chairman, the amendment, if adopted, would substitute in line four of the first paragraph of recommendation five the term "four years" for "two years".

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Clerk. To the amendment, Mr. Curley.

MR. CURLEY: No, thank you.

THE CHAIRMAN (Mr. Fraser): Mr. Pudluk, to your amendment.

MR. PUDLUK: (Translation) Mr. Speaker, I do not have too much to say but you are quite aware that the people in the communities want more time to consider this area. The people are going to oppose this and say "Why did you only give us a maximum of two years?" Even if we leave this at four years they could come to some kind of conclusion prior to that, but I added this amendment in order to give people more time for consultation purposes, because the two year term is a little bit too short. When the people feel they are ready for it we will hear about it. If they have such a short time people are going to be dissatisfied when the time comes for a referendum when they still need time for consultation. That is my amendment.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Pudluk. Mr. Curley, to the amendment.

No Further Delay Necessary

MR. CURLEY: (Translation) I am not going to support this amendment having a maximum of four years. It was mentioned earlier this morning that we understood that it was supported by the ITC that we should no longer delay this any more and I do not support it. We should be dealing with it as soon as possible and the BRC have not understood this. The speaker from BRC, if he is serious about this he should have been here but I was told the Baffin Regional Council said that they have no specific reason for delaying it. I do not want it to become too long. Even then two years is quite long and I think we can work together fast enough to get this together. Thank you.

THE CHAIRMAN (Mr. Fraser): Mr. Curley, thank you. Mr. Noah, to the amendment.

People Are Tired Of Waiting

MR. NOAH: (Translation) Yes, to the amendment, Mr. Chairman. The amendment I will not be supporting for the reason that the ITC wanted to have this dealt with as soon as possible and the Keewatin residents want to see this being dealt with as soon as possible and I think the federal government were going to start negotiating. The Progressive Conservative government were going to start negotiations but it was interrupted because of the election. The people are waiting and are getting a little bit tired of waiting and the ITC land claims commission has stated that they would like to go ahead with this very quickly in our area. Again negotiations in Ottawa are delayed again. They understood that they would be dealt with in a month, the negotiations, but it seems like the impediments are confronting us.

I ask the question for the people and the government if this is going to be going on and on, the land claims negotiations which have started. Is there going to be any more delay? ITC is going to go ahead with it anyway and make a presentation. We want to go on with the negotiations with the federal government and do not want to wait any more because we know the people that have come forward to put this forward, the wishes of the people and I am not going to support this amendment. Thank you, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Noah. Mr. MacQuarrie, to the amendment.

MR. MacQUARRIE: Thank you, Mr. Chairman. I think I will have to abstain because I am not sure of the implications. Firstly, I would say it is because of the concern that Mr. Pudluk is now expressing that the original recommendation of the special committee on unity was put forward. It was not to try to tell people of the Eastern Arctic that they should separate but to ask them whether they really wanted to, to give them a chance to think about it and to discuss it, and then to make some statement about it.

I am not sure whether that is going to happen any more. I am a good bit confused about that but at any rate, given that, I still would not have supported in that case four years because I was sympathetic to the concern expressed by ITC that at least it could be wrapped up during the term of this Assembly, and this federal parliament. But because I am now not sure about what the issue is any more, I think I will have to abstain.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. Mr. McLaughlin, to the amendment.

Election Concerning General Division Of Territories

MR. McLAUGHLIN: Thank you, Mr. Chairman, to the amendment. I will support this motion for the time being because recommendation five as it is specifically worded deals with Nunavut. So I can understand the Members wanting to make that amendment, but while discussing this amendment people should be keeping in mind that we have approved number four and number four is a territorial wide plebiscite and it does not deal specifically with Nunavut. So what we should probably be doing in recommendation five is addressing the fact that it is an election just concerning the general division of the Territories, not specifically Nunavut, so I will support the amendment because the present wording of the motion deals with Nunavut. I realize that some of the Members from Baffin are not prepared to go ahead with that now, but I think that by having previously approved recommendation four we should now be considering amending five to be, in general, a territorial election on the splitting.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. McLaughlin. Mr. Pudluk.

MR. PUDLUK: (Translation) Mr. Chairman, I would like to clarify my position to the House. I did not say that the ---but just in case it was too short -- I clearly put four years because I did not say that we would come to a decision after four years, but I want to make room for more negotiations because some settlements may be coming in before the four years is up.

ITC have stated that they would not see any more delay and they were frustrated by waiting, but if there were to be any problems or shortcomings, this two year period might become a problem. For example, in the Keewatin, ITC has still a lot of work in the Keewatin and have consulted with the communities, but in the Baffin region they have not consulted with us. They are trying to get Nunavut in two years but if they are not able to get Nunavut in two years it is just going to cause more problems. Thank you.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Pudluk. Mr. Patterson, to the amendment.

MR. MacQUARRIE: Keep speaking your mind, Mr. Pudluk. Good for you.

MR. PATTERSON: Mr. Chairman, I would like to say that to my mind this recommendation gives us all some problems in that whenever you try and set...

THE CHAIRMAN (Mr. Fraser): To the amendment.

Difficult To Set A Definite Time Period

MR. PATTERSON: I am about to try and speak to the amendment, Mr. Chairman. I was about to say that whenever you set a definite time you cause difficulty, because it may well be, as Mr. Pudluk said, that we will be ready to vote well before four years. It may be that we are not ready until after one or after two, or it may be that we will be ready in six months if the momentum of public discussion continues the way it has begun through this debate.

My personal feeling is that what is not important is, it is not important how much time we take. What is important is that all the people are prepared to vote and in looking at the Baffin Regional Council motion which was made and which I believe has inspired the amendment from Mr. Pudluk, it says, "I move that the BRC instruct its constituency Members of the Legislative Assembly to delay any decision on the report of the unity committee until all communities of the Baffin region have been consulted." Well, that could happen very soon, or it could take four years. So my personal preference would be that reference to time in the plebiscite should be words like "as soon as possible and practical" and not that we should not bind ourselves to a specific time.

On the other hand, setting an outside time limit of four years may be reasonable. I am not sure just how I am going to vote on this, but I think in balance that I will not support the amendment and instead I will suggest that we have more flexible wording which would permit us to vote when we are ready and permit us to vote when all of the communities in the Baffin region and everywhere else are prepared and have been consulted. I think rather than trying to set a fixed time, we should if we are going to control this referendum, we should ourselves when everybody is ready to vote and that could be sooner or later, depending upon what happens after this debate ends. Thank you.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Ms. Cournoyea.

Two Years Adequate Time To Prepare

MS. COURNOYEA: Well, I am going to vote against that amendment. I would like to bring to the attention of this House that Nunavut has been around since 1974, this specific proposal and the changes to it and then the discussion on division has been going on for some 15 or 20 years. If you do not put a timeframe, if the limitation of time is too long then nothing will be done. Four years is a long time and if you put four years, then there will be no urgency for either the people to get the information out to the people or the people to listen. I think four years is wasting a lot of time, which also will delay this Legislative Assembly because we will keep discussing it and then we may have another unity committee, so let us commit ourselves to get the job done. Two years I think is quite an adequate time for people to prepare themselves. If you give them longer they will take that time and then you will be right back where you started from.

THE CHAIRMAN (Mr. Fraser): Thank you, Ms. Cournoyea. Mr. Arlooktoo.

MR. ARLOOKTOO: (Translation) Mr. Chairman, to the amendment. I regret to say I cannot support this motion, because I feel that two years is sufficient and that the people in my constituency feel that way. I will not support this amendment because we met this morning and I decided on this. I do not want to keep going back and forth to the topic and I think two years is ample time and I will not support the amendment. Thank you.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Arlooktoo. Mr. Evaluarjuk.

People Are Frustrated By Delays

MR. EVALUARJUK: (Translation) Mr. Chairman, prior to my vote on this topic -- the people are going to be informed. I will not support this amendment for reasons as follows: I listened to their concerns about this and the Baffin Regional Council is also very concerned about this. In Broughton Island there was a motion from a person from Pond Inlet and when I went to Pond Inlet they wanted me to look further into how this process can be delayed. I told them that only five people voted against it and over 100 voted for Nunavut, for the Nunavut proposal.

I think the people are frustrated at the delays. The people are saying that ITC -- I felt that people would not be very happy about this. I have spoken to the ITC leader about his concerns and ITC is quite happy about the recommendations and I felt that the BRC are going to continue and eventually they will support this as well. So for these reasons I would say -- we have been talking about change for a long time now. The Nunavut proposal has been around and people think that this government is going to be an Inuit government and I do not think it is true at all and I do not like it when I hear it. I would like to see some progress made on this. Thank you.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Evaluarjuk. To the amendment. Do I hear the question? Mr. Kilabuk.

Decision Should Be Made Before Another Federal Election

MR. KILABUK: (Translation) Mr. Chairman, I would just like to make the statement we have been dealing with this for a long time. I think we ought to consider in this House that there is going to be a vote prior to four years, before the four years is up there is going to be an election in the federal government. I think that if they can keep this for four years, as this amendment says, I will not support the amendment because everybody is aware of this. There is going to be an election and a different House and a different government and it is going to continue to be delayed. I want to make it clear to the Assembly that I am not going to support this amendment, because of the fact that the Nunavut proposal has been talked about for so long now.

THE CHAIRMAN (Mr. Fraser): I hear question being called. All in favour to the amendment?

MR. PUDLUK: A recorded vote.

THE CHAIRMAN (Mr. Fraser): A recorded vote being called. To the amendment please stand.

Amendment To Recommendation Five Of Unity Report, Defeated

CLERK OF THE HOUSE (Mr. Remnant): Mr. Pudluk, Mr. McLaughlin.

THE CHAIRMAN (Mr. Fraser): Thank you. Down. Against?

CLERK OF THE HOUSE (Mr. Remnant): Mr. Evaluarjuk, Mr. Arlooktoo, Mr. Patterson, Mr. Kilabuk, Mr. Appaqaq, Ms. Cournoyea, Mr. Curley, Mr. Noah, Mr. Sibbeston, Mr. Wah-Shee, Mr. Braden, Mr. Butters.

THE CHAIRMAN (Mr. Fraser): Down. Abstentions?

CLERK OF THE HOUSE (Mr. Remnant): Mr. McCallum, Mr. Nerysoo, Mrs. Sorensen, Mr. MacQuarrie, Mr. Stewart.

THE CHAIRMAN (Mr. Fraser): Sorry, Mr. Pudluk, the amendment has been defeated.

---Defeated

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Fraser): Mr. Noah.

MR. NOAH: (Translation) Mr. Chairman, I want a clarification concerning the thing that the federal government has been asked to conduct this. Why is it that Canada is working on legislation to allow the ITC to conduct this referendum? I am concerned about this referendum because we talked about it only in the last recommendation and Mr. Pudluk made an amendment. Is there any possibility for the ITC to conduct this referendum?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Noah. Mr. Curley, could you set him straight on that?

MR. CURLEY: (Translation) I would like to clarify this. It means that the government is dealing with a situation such as local government and when they do so, if there are going to be any changes we have to abide by the legislation put out by the federal government. The federal government of Canada can change this because they have made previous legislation to this. For example, in a demonstrated area like the Northwest Territories it is because of the legalities and so this is not directed only to the Inuit. It is directed to all the residents of the Territories, all the people of the Northwest Territories whether they be native or non-native. This is because the federal government does not like to see ethnic backgrounds. The federal government surely would not support this type of thing. The federal government would have to conduct this and obviously ITC can do the campaigning and try to sway the people in their favour.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. Mr. Noah, to the motion.

Refusal Of Federal Government To Conduct Referendum

MR. NOAH: (Translation) To the motion, Mr. Chairman. I think it is clarified to me now but I feel if we go into recommendation six, the purpose of six is to make arrangements. If the federal government decides not to deal with this referendum then this Legislative Assembly of the Northwest Territories should be allowed to go ahead and conduct this. That is my understanding from the Member of what five and six has as its purpose.

THE CHAIRMAN (Mr. Fraser): Does somebody want to get him straight on that? Mr. Curley.

MR. CURLEY: I think Mr. Noah's concern is in a sense recommendation five is asking this, is this Assembly asking the federal government to conduct a referendum? But he indicated that recommendation six would be conflicting with this one and I think we can explain exactly why that is the case. Recommendation six would be asking this Assembly to conduct its own plebiscite or referendum if the federal government refuses. If you would permit me, I can explain to him in Inuktitut maybe. Mr. Chairman, the Government of Canada decides whether the Territories are going to divide or not.

(No translation provided.)

The federal government is going to be dealing with division of the Territories and we are asking the government to hold a referendum sooner than one year and deal with this and the Legislative Assembly would make arrangements to conduct its own referendum, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. Mr. Wah-Shee, to the motion.

Further Amendment To Recommendation Five Of Unity Report

HON. JAMES WAH-SHEE: Mr. Chairman, I would like to move that recommendation five be amended by deleting in the fourth line of the first paragraph the words "two years" and substituting the words "three years". In section (a) subsection (i) deleting everything after the word "favour" and substituting the words "the division of the Territories into one or two new territories". By deleting in its entirety sections (b) and by amending section (c) by deleting the words in the first line "residing in those communities to be polled" and renumbering section (c) by calling it section (b) and by deleting the word "referendum" in the second line and substituting the word "plebiscite". By deleting the word "referendum" in the last line of section (b) and substituting the word "plebiscite". Therefore, recommendation five would read as follows:

"That this Assembly ask the federal government to conduct, subject to the ongoing concurrence of this Assembly, a plebiscite, not sooner than one year, and not later than three years, from this date, concerning the question of division of the Northwest Territories and further:

- (a) That the plebiscite ask, in essence, the following question: (i) Do you favour the division of the Territories into one or two new territories?
- (b) That all citizens who are 18 years of age or older and who have lived in the Territories for five or more years, be entitled to vote in this referendum."

THE CHAIRMAN (Mr. Fraser): Mr. Wah-Shee, could we have a copy of that? You lost me about half an hour ago. I think you said referendum, the last word you said was "referendum".

Further Amendment Reworded

HON. JAMES WAH-SHEE: I am sorry, Mr. Chairman. That was to read "plebiscite".

THE CHAIRMAN (Mr. Fraser): Could we have a copy of that, Mr. Wah-Shee? Mr. Curley, to the amendment, if you have got it down.

MR. CURLEY: Could we be given a copy of that? In view of the time I think we would probably have time to be given copies during the coffee break and I would very much appreciate having a copy.

THE CHAIRMAN (Mr. Fraser): Coffee is not quite ready but due to the long-stated amendment I think we will take a 15 minute recess. Mr. Wah-Shee.

Further Amendment To Recommendation Five Of Unity Report, Withdrawn

HON. JAMES WAH-SHEE: Mr. Chairman, I would like to withdraw the amendments I have made thus far because I left out some of the things that should have been included in this. So after coffee break can I reintroduce this?

THE CHAIRMAN (Mr. Fraser): Thank you. Agreed?

---Agreed

Get your act together.

---SHORT RECESS

THE CHAIRMAN (Mr. Fraser): We are waiting for the amendment to be typed so we can find out what the changes are. Mr. MacQuarrie, point of privilege, carry on.

MR. MacQUARRIE: I was reminded by one Member that I was probably discourteous in not informing my committee first and I will have to acknowledge that that is the case. I apologize to the committee Members for that.

THE CHAIRMAN (Mr. Fraser): Thank you very much. Mr. Wah-Shee, do you have copies of the amendment to recommendation five, please?

HON. JAMES WAH-SHEE: I believe I had made arrangements with the Clerk that copies will be made available.

THE CHAIRMAN (Mr. Fraser): Thank you very much. He must be typing it himself because neither one of them is here. Mr. Patterson.

MR. PATTERSON: Mr. Chairman, perhaps I can start things going by making some comments on the proposed amendment, if I may.

THE CHAIRMAN (Mr. Fraser): Have you got a copy of it? I do not think it is fair to make comments until everybody sees the amendment in front of them. Mr. Curley.

MR. CURLEY: Mr. Chairman, I do not believe the proposed amendment has been presented to the House. It was withdrawn.

THE CHAIRMAN (Mr. Fraser): It was withdrawn, that is right. The amendment was withdrawn before we went for coffee and now we have a new amendment that should be on the floor here shortly. So just bear with us for a few minutes, Mr. Patterson.

HON. ARNOLD McCALLUM: Tell a joke.

THE CHAIRMAN (Mr. Fraser): Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Chairman, could I just read the changes that I am making in the amendment?

THE CHAIRMAN (Mr. Fraser): If you read it into the record we are still going to have to get copies to pass around. If you wish to read it and maybe have some of the Members comment -- Mr. Curley.

MR. CURLEY: Mr. Chairman, unless he moves an amendment I will ask if there are any other Members who would want to deal with the motion on recommendation five as it is. He certainly will have an opportunity to propose an amendment if he had -- but if he is not ready then I think we should move on and deal with recommendation five.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. Agreed? Recommendation five. To the motion. Mr. MacQuarrie.

Referendum Could Be Handled More Efficiently By The Territories

MR. MacQUARRIE: Thank you, Mr. Chairman. Initially the recommendation asked the federal government to conduct this referendum or plebiscite. The reasons given were that it would seem to have more legal validity, and because the territorial government had a credibility problem with the native associations. Yet I would say from some of the discussion I heard from witnesses, and also Members from the Eastern Arctic, it seemed that the federal referendum move would be very cumbersome and that we could probably handle it as efficiently or better in the Territories. Certainly if that is the case I would be very open to that kind of amendment, and I would just like to hear other Members comment on that particular point.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. Mr. Patterson.

Further Amendment To Recommendation Five Of Unity Report

MR. PATTERSON: Yes, precisely my view, Mr. MacQuarrie. I would like to, perhaps while we are waiting for the amendment, move that we conduct the referendum ourselves and specifically I would move that recommendation five be amended by removing the words "ask the federal government to conduct, subject to the ongoing concurrence of this Assembly". The motion as amended would read, and I think it is easy to understand, "That this Assembly ask the government to conduct a plebiscite not sooner than one year," etc., and eliminate all references to asking the federal government to do it for us.

THE CHAIRMAN (Mr. Fraser): Mr. Wah-Shee. To the amendment.

HON. JAMES WAH-SHEE: Mr. Chairman, I have copies of the amendment that I proposed earlier, so could I make my amendment before Mr. Patterson makes his?

THE CHAIRMAN (Mr. Fraser): I am afraid your amendment is out of order. We have an amendment now. The Members agreed to discuss recommendation five and we have an amendment now on the floor, so we will deal with that one and then we will come back to your amendment. To the amendment.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Fraser): The question being called, Mr. Curley.

MR. CURLEY: What is the amendment? I was speaking to an hon. Member.

THE CHAIRMAN (Mr. Fraser): Mr. Patterson.

MR. PATTERSON: Thank you, Mr. Chairman. The amendment, simply explained, would have us conducting the plebiscite, the Assembly, and would remove all references to asking the federal government to conduct the plebiscite. It would read "That this Assembly conduct a plebiscite not sooner than one year and not later than two years, etc." It would remove the words "ask the federal government to..." following the word "Assembly" on the first line and it would remove the words "subject to the ongoing concurrence of this Assembly", and substitute the word "plebiscite" for "referendum".

THE CHAIRMAN (Mr. Fraser): Mr. Patterson, the word, "referendum" is mentioned in three different places in recommendation five. Are you proposing to amend each one separately?

Further Amendment To Recommendation Five Of Unity Report, Reworded

MR. PATTERSON: Thank you, Mr. Chairman, for pointing that out. Obviously we have decided on a plebiscite in recommendation four and, therefore, with your permission I will add appropriate changes throughout recommendation five to change any reference to referendum to read plebiscite.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. As your chairman I am a little confused on the amendment. I am going to have to get you to write those changes down for the Clerk so everybody can be clear on the amendment. Thank you. Now, for the other Members, if the Clerk will please read into the record the moved amendment. Mr. Clerk.

CLERK OF THE HOUSE (Mr. Remnant): Mr. Chairman, the amendment would seek to delete in line one the words "ask the federal government to" and the words "subject to the ongoing concurrence of this Assembly". The amendment would also substitute the word "plebiscite" for "referendum" wherever the latter term appears in recommendation five.

THE CHAIRMAN (Mr. Fraser): To the amendment. Mr. Butters.

Original Idea To Ask Federal Government

HON. TOM BUTTERS: Just a brief question. Why did the committee include the words in the motion as originally placed "to ask the federal government"? Why did they, as they obviously must have considered the Territorial government, but why did they see to choose the federal government over the territorial government to conduct such a plebiscite?

THE CHAIRMAN (Mr. Fraser): Mr. Sibbeston, do you want to answer that?

MR. SIBBESTON: It was, Mr. Chairman, because in our meetings with the Inuit organization, particularly ITC, they were suspicious of the committee and to allay their fears that any referendum would be fair we thought that the federal government might be more acceptable to them, but I think since then I believe that ITC and groups like that feel confident and more secure with this government now than before.

HON. ARNOLD McCALLUM: I wish we could get everybody to think that way.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Sibbeston. Does that answer your question, Mr. Butters?

HON. TOM BUTTERS: Yes.

THE CHAIRMAN (Mr. Fraser): Ms. Cournoyea.

MS. COURNOYEA: I would like to also make the suggestion why I felt that the federal government should be involved in that. It is because this Territorial Legislative Assembly and interim government arrangement can only give advice to the federal government. A change to division will be with the federal government and the negotiations are with the federal government. So it is fine for us to give advice to the federal government on what they should do and how they should conduct themselves when it comes to a means to an end, but if we as a Legislative Assembly conduct the referendum, there is a possibility that it has really no validity, because a decision is made at the federal level and negotiations are with the federal government.

THE CHAIRMAN (Mr. Fraser): Thank you, Ms. Cournoyea. Let us just stick to the amendment. To the amendment. Mr. Patterson.

MR. PATTERSON: Just briefly to reply to Ms. Cournoyea's concerns, Mr. Chairman. First of all, I am informed that there is no appropriate federal legislation in place which would permit the federal government to conduct a referendum in the Northwest Territories or a plebiscite for that matter. And therefore, there would be considerable legal obstacles to this request to ask them to act, especially in view of the sensitivity of the whole subject of referendums and plebiscites following the Quebec referendum.

Assembly Plebiscite Will Be Fair And Objective

Secondly, any concerns that the federal government might have about the objectivity of the referendum or plebiscite, pardon me, will be answered by the way in which the plebiscite is conducted and this Assembly is going to be responsible, if the amendment carries, for conducting the plebiscite. I would suggest that if we are capable of polling people on such an important question as to whether or not they will have the privilege of drinking liquor in a particular community, then we should be able to conduct a fair plebiscite on the subject of our political future. I think this is a manner of ensuring that the highest possible standards of fairness and objectivity and public notice are followed in the plebiscite process.

I am confident that with this Assembly's being made responsible for that plebiscite that we can ensure that it is handled as objectively and fairly as possible. I am not sure that the local settlement councils, hamlets, municipalities might not be quite capable of discharging that function, but we can look at other alternatives when we come to approving the machinery. Thank you.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson, to the amendment.

HON. JAMES WAH-SHEE: I would like to ask the hon. Member to provide copies for everyone please, so we can see what changes are being made because you are asking some people to have copies being made, to have it distributed among the Members and on the other hand you do not make the same requirements of other Members. I think that there seem to be some problems in that area in terms of this.

THE CHAIRMAN (Mr. Fraser): Mr. Wah-Shee, the amendment is very brief and I have not been asking for typed copies. Your amendment that was proposed before coffee break was sort of complicated and you were changing four or five paragraphs in recommendation five. This is why I asked for a written amendment. The amendment that is on the floor right now, the amendment is only deleting two or three lines. If the rest of the Members wish to have a copy, a written copy, I will go along with it, but we will have to leave it up to the Members. If they agree to carry on with the amendment as it is, a very small amendment, I will carry on with it. If they want it typed, I will leave it up to you.

MR. CURLEY: Carry on.

THE CHAIRMAN (Mr. Fraser): Carry on? Thank you very much. Question being called. All in favour?

MR. CURLEY: Recorded vote.

THE CHAIRMAN (Mr. Fraser): All in favour, please stand.

Further Amendment To Recommendation Five Of Unity Report, Carried

CLERK OF THE HOUSE (Mr. Remnant): Mr. Evaluarjuk, Mr. Arlooktoo, Mr. Patterson, Mr. Kilabuk, Mr. Pudluk, Mr. Appaqaq, Mr. Curley, Mr. Noah, Mr. Sibbeston, Mr. Nerysoo, Mr. MacQuarrie, Mr. Stewart, Mr. McLaughlin.

THE CHAIRMAN (Mr. Fraser): Down. Against, please stand.

CLERK OF THE HOUSE (Mr. Remnant): Ms. Cournoyea, Mrs. Sorensen.

THE CHAIRMAN (Mr. Fraser): Abstentions, please stand.

CLERK OF THE HOUSE (Mr. Remnant): Mr. McCallum, Mr. Wah-Shee.

THE CHAIRMAN (Mr. Fraser): Thank you very much. The amendment to recommendation five has been carried.

---Carried

Recommendation five as amended? Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Could the Chair advise me what section has been changed, please?

MR. CURLEY: You should have paid attention.

THE CHAIRMAN (Mr. Fraser): Mr. Wah-Shee, please go on.

HON. JAMES WAH-SHEE: Thank you, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Recommendation five.

Further Amendment To Recommendation Five Of Unity Report

HON. JAMES WAH-SHEE: I move that recommendation five be amended as follows: In the first paragraph delete the words "two years" and substitute "three years". In subsection (a)(i) delete everything after the word "favour" and substituting the words "the division of the Territories into one or two new territories". Then deleting in its entirety section (b) and by amending section (c) by deleting the words in the first line, "residing in those communities to be polled" and renumbering section (c) by calling it section (b). That is all, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Wah-Shee. The recommendation five as amended, to the amendment now being proposed. Ms. Cournoyea.

MS. COURNOYEA: I wonder if I could make a suggestion to Mr. Wah-Shee that if the amendments are all in one it will be defeated because we do not agree with one section. Why can he not produce his amendments point by point rather than doing everything at once?

THE CHAIRMAN (Mr. Fraser): Thank you, Ms. Cournoyea. Hon. James Wah-Shee.

HON. JAMES WAH-SHEE: Because you cannot just make one minor change in one particular section. I think you have got to sort of follow the amendments. I think that is really the right of any Member to take that particular approach and copies have been made available so there should not be that much confusion. All you can do is disagree with it. Thank you.

THE CHAIRMAN (Mr. Fraser): Thank you, Hon. Mr. Wah-Shee. Ms. Cournoyea.

MS. COURNOYEA: I was not questioning the right of Mr. Wah-Shee to present everything. I hoped it would be more expedient if we did it in another manner but if he wishes to proceed, fine.

THE CHAIRMAN (Mr. Fraser): Thank you, Ms. Cournoyea. To the amendment.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Fraser): Mr. Patterson.

Amendment To Further Amendment To Recommendation Five Of Unity Report, Ruled Out Of Order

MR. PATTERSON: I am happy with the amendment except for one word, Mr. Chairman, and I would like to propose an amendment to the amendment, to make the latest time in which a plebiscite could take place, two years, as proposed by the unity committee and not three. So my proposed amendment would simply change the word in the amendment, change the word "three" to the word "two" in the third line from the bottom. Otherwise I am in full support of the amendment.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. We are just checking to see if your amendment to the amendment is in order here. Mr. Patterson, I am told your amendment to the amendment is out of order. To the amendment.

SOME HON. MEMBERS: Question.

MR. PATTERSON: Unfortunately then, Mr. Chairman, I am going to have to vote against the amendment. I feel that after much careful consideration the unity committee recommended a timeframe which I cannot accept, although I find that waiting a full year does not agree with my particular version of the pace of change. However, I feel that waiting a full year would accommodate those who are not quite as ready as I might be to vote. I think the proposed amendment

in setting the outside time as three years is going to cause a great deal of frustration to the people of the eastern territory who, I think the witnesses have urged upon us, are more than ready and willing to vote. Now maybe this is the price we have to pay for having agreed to permitting all the people of the Northwest Territories to vote, but I think it is too long a time. I think a full year, if the consultation and public debating process is given the sort of attention it could be given by the Executive Committee and by this Assembly, a full year or the possibility of up to two full years is more than enough time.

Consultation And Public Debate Process

I stress again, Mr. Chairman, it is the consultation and public debate process that matters, not the time that it takes. Using the media, as has happened in this debate with these debates going across the Northwest Territories, as has happened through the Inukshuk project where Monday night, live versions of the days unity debate were broadcast throughout settlements in the Inukshuk region, that sort of public discussion and debate where it put all the people of the Northwest Territories in a position ready to vote within two years. After all, when a federal election is called or a territorial election is called, we do not wait two years to decide how we are going to vote. I feel that while the issues may be more important in this particular plebiscite, if the consultation job is done properly under the direction and encouragement of this Assembly, we are all concerned about that, a good job can be done within a year. We can be ready to have a plebiscite this time next year perhaps or next winter. Although Mr. Amagoalik suggested it should be next spring, I am willing to wait but I am not willing to wait three years. Thank you, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Point of order, Mr. MacQuarrie.

MR. MacQUARRIE: Could you tell me on what grounds you ruled that the amendment to the amendment was not in order?

THE CHAIRMAN (Mr. Fraser): Thank you. Mr. Clerk informs me that the intent of the amendment to the amendment was changing the text of the original amendment.

Challenge To The Ruling

MR. MacQUARRIE: Thank you, Mr. Chairman. Then as a matter of principle I will challenge your ruling. I feel that over the next day or so we may have many comprehensive amendments like this and I believe it is important to establish the principle now as to whether any part may be changed and I would challenge on these grounds; that if it was an acceptable amendment to change the intent from two to three years, then it must logically be an acceptable amendment to the amendment to change the intent from three back to two years.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. I have been challenged by one of the Members. Do you wish to report progress? Thank you.

MR. SPEAKER: Mr. Fraser.

REPORT OF THE COMMITTEE OF THE WHOLE OF TABLED DOCUMENT 16-80(2): REPORT OF THE SPECIAL COMMITTEE ON UNITY

MR. FRASER: Mr. Speaker, your committee has been studying the unity report and at this time there is a challenge from the floor. I wish to report progress.

MR. SPEAKER: Yes, the matter that was challenged was with regard to an amendment. Is that correct, Mr. Fraser?

MR. FRASER: That is right, Mr. Speaker. An amendment to an amendment.

MR. SPEAKER: Thank you, Mr. Fraser. We will recess for five minutes and have a look at it.

---SHORT RECESS

Speaker's Ruling

MR. SPEAKER: With regard to the question at hand, the Chair upholds the decision based on the rules of Beauchesne with regard to motions and it is under section 436, part 2, "An amendment which would produce the same result as if the original motion was simply negated is out of order", and that has been the ruling of your chairman and I support the ruling.

Now, the matter at hand, there are three options that I see readily open. One is for the Member to stand by his motion and proceed with it under the circumstances and try his luck on trying to get it through as it stands. Withdraw it and change the number and put in another motion changing the number himself. He cannot amend the motion himself once he has introduced it. Or that some hon. Member might wish to think that although years have been put in that possibly 25 months is not the same as two years or delete one month and say 23, but those are your options. So we will go back then, to committee of the whole, with Mr. Fraser in the chair.

MR. MacQUARRIE: You have been vindicated.

---Legislative Assembly resolved into committee of the whole for consideration of Tabled Document 16-80(2): Report of the Special Committee on Unity, with Mr. Fraser in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER TABLED DOCUMENT 16-80(2):
REPORT OF THE SPECIAL COMMITTEE ON UNITY

THE CHAIRMAN (Mr. Fraser): The committee will come to order. We are dealing with the amendment -- the amendment to the amendment was challenged. You heard Mr. Speaker so we will let Mr. Wah-Shee have the floor. To the amendment, Mr. Wah-Shee.

Amendments To Further Amendment To Recommendation Five Of Unity Report
Ruled Out Of Order

HON. JAMES WAH-SHEE: Mr. Chairman, I would like to move that the first amendment be dropped, if that is possible.

THE CHAIRMAN (Mr. Fraser): Mr. Wah-Shee, do I understand that you withdraw your amendment in its entirety?

HON. JAMES WAH-SHEE: No, just the first amendment. For your information this is deleting in the fourth line of the first paragraph the words "two years" and substituting the words "three years". That is the amendment that I would like to drop or whatever the term is.

THE CHAIRMAN (Mr. Fraser): Mr. Wah-Shee, I think it is out of order. You cannot amend your own amendment.

MRS. SORENSEN: Withdraw it.

THE CHAIRMAN (Mr. Fraser): You will have to withdraw the amendment in its entirety and start over. Mr. Braden.

HON. GEORGE BRADEN: Mr. Chairman, do I understand it correctly that I cannot amend this motion or this amendment?

THE CHAIRMAN (Mr. Fraser): Yes, Mr. Braden.

HON. GEORGE BRADEN: I would move an amendment which would involve dropping the first part of Mr. Wah-Shee's amendment which deals with deleting the fourth line of the first paragraph, the words "two years" and substituting the words "three years". So in essence, Mr. Chairman, it would stay the same -- right?

MRS. SORENSEN: Which is what he tried to do.

THE CHAIRMAN (Mr. Fraser): Mr. Braden, your amendment is out of order, I am sorry. Mr. Wah-Shee.

Further Amendment To Recommendation Five Of Unity Report, Withdrawn

HON. JAMES WAH-SHEE: Mr. Chairman, I withdraw my amendment to recommendation five in its entirety and I would like to reintroduce it.

---Applause

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Wah-Shee. I understand you are withdrawing your amendment in its entirety. Thank you. Recommendation five as amended. Mr. Wah-Shee.

Further Amendment To Recommendation Five Of Unity Report

HON. JAMES WAH-SHEE: Mr. Chairman, I am getting confused, never mind you. I would like to move that recommendation five be amended as follows: In section (a) subsection (i) deleting everything after the word "favour" and substituting the words "the division of the Territories into one or two new territories" and by deleting in its entirety section (b) and by amending section (c) by deleting the word in the first line "residing in those communities to be polled" and renumbering section (c) by calling it section (b). Thank you, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Thank you very much. That sounds better. To the amendment as amended.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Fraser): To the amendment. The question being called. Mr. MacQuarrie.

MR. MacQUARRIE: Yes, I would have to oppose it on the grounds that it limits the number of new territories to two and since I supported a principle which said that people should come together to discuss political development and that there should be no imposition whatsoever I cannot agree with it on those grounds.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. To the amendment. The question being called. Mr. Clerk, will you read the amendment once more before we call -- I imagine a recorded vote is requested.

CLERK OF THE HOUSE (Mr. Remnant): Mr. Chairman, the amendment is as follows: "That in section (a) subsection (i)..."

THE CHAIRMAN (Mr. Fraser): Mr. Clerk, will you read the entire thing.

CLERK OF THE HOUSE (Mr. Remnant): You want me to read recommendation five if the amendment is adopted?

THE CHAIRMAN (Mr. Fraser): Yes.

CLERK OF THE HOUSE (Mr. Remnant): Recommendation five if Mr. Wah-Shee's amendment is adopted would read as follows: "That this Assembly conduct a plebiscite not sooner than one year, and not later than two years, from this date, concerning the question of division of the Northwest Territories, and further: (a) That the plebiscite ask, in essence, the following question: (i) Do you favour the division of the Territories into one or two new territories (b) That all citizens who are 18 years of age or older, and who have lived in the Northwest Territories for five or more years, be entitled to vote in this plebiscite."

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Clerk. A recorded vote has been called. All in favour stand.

Further Amendment To Recommendation Five Of Unity Report, Carried

CLERK OF THE HOUSE (Mr. Remnant): Mr. Evaluarjuk, Mr. Arlooktoo, Mr. Patterson, Mr. Kilabuk, Mr. Pudluk, Mr. Appaqaq, Mr. Tologanak, Ms. Cournoyea, Mr. Curley, Mr. Noah, Mr. Sibbeston, Mr. Braden, Mr. Wah-Shee, Mr. Butters, Mr. Nerysoo, Mr. McLaughlin, Mr. Stewart.

THE CHAIRMAN (Mr. Fraser): Thank you. Down. Against?

CLERK OF THE HOUSE (Mr. Remnant): Mr. MacQuarrie.

THE CHAIRMAN (Mr. Fraser): Abstentions?

CLERK OF THE HOUSE (Mr. Remnant): Mr. McCallum, Mrs. Sorensen.

THE CHAIRMAN (Mr. Fraser): Thank you. The amendment is carried.

---Carried

Motion To Accept Recommendation Five Of Unity Report, Carried As Amended

Recommendation five as amended. Recorded vote. All in favour please stand.

CLERK OF THE HOUSE (Mr. Remnant): Mr. Evaluarjuk, Mr. Arlooktoo, Mr. Braden, Mr. Patterson, Mr. Sibbeston, Mr. Kilabuk, Mr. Pudluk, Mr. Appaqaq, Mr. Tologanak, Ms. Cournoyea, Mr. Curley, Mr. Noah, Mr. Wah-Shee, Mr. Butters, Mr. Nerysoo, Mr. McLaughlin.

THE CHAIRMAN (Mr. Fraser): Down. Against?

CLERK OF THE HOUSE (Mr. Remnant): Mr. MacQuarrie.

THE CHAIRMAN (Mr. Fraser): Down. Abstentions?

CLERK OF THE HOUSE (Mr. Remnant): Mrs. Sorensen, Mr. McCallum, Mr. Stewart.

THE CHAIRMAN (Mr. Fraser): Recommendation five as amended has been carried.

---Carried

Recommendation six. Would somebody care to introduce that as a motion?
Ms. Cournoyea, recommendation six.

Motion To Delete Recommendation Six, Carried

MS. COURNOYEA: In terms of the previous motion would you not think that that is out of order now, because I think it has been superseded by the changes in five? I move that we delete this recommendation from discussion as it has been taken care of in recommendation five.

THE CHAIRMAN (Mr. Fraser): To the motion.

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Fraser): All in favour? Down. Against? Abstentions?
The motion is carried to delete recommendation six.

---Carried

Could we move to recommendation seven, Mr. Sibbeston.

Motion To Accept Recommendation Seven Of Unity Report

MR. SIBBESTON: Mr. Chairman, your unity committee recommends that this Assembly ask the Executive Committee of the Government of the Northwest Territories to set up, subject to the approval of this Assembly, an independent body to prepare an objective study of the impact of division upon the Territories as a whole, and upon its several parts and their peoples, and to disseminate the information resulting from this study as widely as seems to be necessary well in advance of any public decision making; and further, that this Assembly schedule debates on the question of division, and on constitutional development generally, at least twice before the referendum.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Sibbeston. I think you left out something. I do not think you mentioned that you were moving this. You just recommended it. Is that a motion?

MR. SIBBESTON: Yes.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Sibbeston. To the motion. Recommendation seven. Mr. Braden.

Amendment To Recommendation Seven Of Unity Report

HON. GEORGE BRADEN: If the mover is not going to speak, Mr. Chairman, I would like to move a minor amendment to this motion in the first line where I would seek to delete "ask the Executive Committee of the Government of the Northwest Territories to set up, subject to the approval of this Assembly, an independent body" and I would like to insert "that this Assembly establish a special committee to prepare an objective study of the impact of division", etc., etc.

THE CHAIRMAN (Mr. Fraser): Thank you very much, Hon. Mr. Braden. The amendment is to delete "the Executive Committee of the Government of the Northwest Territories" and to insert "ask the Assembly to set up a committee" blah, blah, blah.

---Laughter

MR. CURLEY: Right on!

THE CHAIRMAN (Mr. Fraser): Thank you, Hon. Mr. Braden. Is that your amendment?

HON. GEORGE BRADEN: I will bring it up to you. I have no comments.

THE CHAIRMAN (Mr. Fraser): No comments? To the amendment. Question being called. A recorded vote. Mr. Patterson, to the amendment.

MR. PATTERSON: Mr. Chairman, I wonder whether Mr. Braden has considered that his amendment still includes the word "referendum" in the last sentence.

THE CHAIRMAN (Mr. Fraser): Very good point, Mr. Patterson. Hon. Mr. Braden, do you care to deal with that one word in your amendment?

Amendment Reworded

HON. GEORGE BRADEN: Well, at the risk of getting into another major procedural hassle, may I have the indulgence of the Chair and this House to add to my amendment that the word "referendum" be changed to "plebiscite"?

THE CHAIRMAN (Mr. Fraser): Thank you very much. Mr. MacQuarrie.

MR. MacQUARRIE: Thank you, Mr. Chairman. Could I hear the amendment again? I am still not clear on it. Will you read it as it will read, not just the amendment itself, but the whole first part?

THE CHAIRMAN (Mr. Fraser): Thank you very much, Mr. MacQuarrie. Mr. Clerk, could you read the amendment, please?

CLERK OF THE HOUSE (Mr. Remnant): Yes, Mr. Chairman. The amendment to the recommendation, if the amendment were adopted the recommendation would read: "That this Assembly establish a special committee to prepare an objective study of the impact of division upon the Territories as a whole, and upon its several parts and their peoples, and to disseminate the information resulting from this study as widely as seems to be necessary well in advance of any public decision making;" and the second part of the motion -- or the recommendation beginning "and further" remains unchanged with the exception of the substitution of the word "plebiscite" for "referendum".

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Clerk. To the amendment. Mr. MacQuarrie.

Objective Study Of The Impact Of Division

MR. MacQUARRIE: Thank you, Mr. Chairman. I try never to be a cynical person, and I am not being cynical now, but I sincerely believe it would be very difficult for a special committee of this Assembly to prepare an objective study of the impact of division.

MRS. SORENSEN: Hear, hear!

MR. MacQUARRIE: Therefore I think the original intent was best and I would vote against the amendment.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. Mr. Curley.

MR. CURLEY: Mr. Chairman, I can go along with the proposed amendment. Originally I had thought that we were going to run into problems with the Executive Committee, so on that basis we have asked for an independent committee which would have been out of the frame of the Executive Committee but if the Assembly would establish a committee I would certainly not have any problem in agreeing to this part of it. I approve of that and I have no problem with the proposed amendment.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. Mr. Patterson.

MR. PATTERSON: You know, Mr. Chairman, we are dealing with a subject that Mr. MacQuarrie himself recommended -- stated it has a lot to deal with the heart and therefore it will be as big a challenge for this special committee to prepare an objective study as it was for the unity committee to prepare an objective study, but I will say again that even though I know Mr. MacQuarrie is disappointed that his recommendations were butchered or dissected or changed, none the less this is the democratic process in action and similarly I feel that despite what happened, this report was prepared fairly and objectively and it did present a fair collection of the various interests in the Northwest Territories which this Assembly presently reflects. Therefore I have confidence that this Assembly could have a good try, as close as is humanly possible, to preparing an objective study and I think the operative word here is "objective" and to my mind that refers to facts.

MR. CURLEY: Hear, hear!

Cost Benefit Of Division

MR. PATTERSON: We have heard perhaps the arguments of the heart this week but this recommendation calls for factual matters to be addressed, such as one matter that I referred to over a year ago, the cost benefit of division. Will it cost more to decentralize or divide the Territories in a major way or will it actually save us money or will we break even? How would the fiscal policies of the federal government affect the current fiscal policies of the new territories, this sort of objective study. I can see a committee and hiring experts and steering, monitoring their work and reporting back to this Assembly. I agree with Mr. Braden. I think it is appropriate that the amendment came from him because the Executive Committee certainly does represent the Government of the Northwest Territories and it might well be difficult for the Government of the Northwest Territories in the person of its Executive branch to objectively study the implications of its own division. So it is much more appropriate that this Assembly take on this task.

I know it will not be easy, but this debate has not been easy but with good will and co-operation and participation of people like Mr. Curley and others who represent different areas, hopefully we can collect all those different viewpoints and come out with an objective study. I am confident that could happen and I will support the amendment.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Mr. Sibbeston. To the amendment.

MR. SIBBESTON: I was just going to say if I should be on the committee that is set up I will make sure it is very objective.

---Applause

---Laughter

THE CHAIRMAN (Mr. Fraser): Recommendation seven as amended. Hon. Mr. Butters.

Impact Of Unity Committee

HON. TOM BUTTERS: Just a brief question of the chairman of the committee. When the recommendation was originally drafted what impacts did the chairman of the committee have in mind? Was he looking at the placing of a boundary, looking at revenue resource sharing or what type of impacts was the committee examining or thinking about here?

THE CHAIRMAN (Mr. Fraser): Thank you, Hon. Mr. Butters. If I could have Mr. Sibbeston or Mr. Curley, Mr. MacQuarrie.

MR. MacQUARRIE: Mr. Chairman, it would be all types of impacts and the Member named a couple of them. It would be economic, geographic, political perhaps in the sense that such a group might point out that where there were divisions before certain jurisdictions were gained or lost or whatever, that sort of thing, you know, a pretty full accounting of what it all means. Could I in turn ask for a point of clarification? Is it the intention of the mover of the amendment that this committee would then make a specific recommendation to the Assembly? It certainly was not the intention that there should be any recommendation from the independent body, but simply to lay out the facts. Would it be the intention of a recommendation coming out favouring division or not?

THE CHAIRMAN (Mr. Fraser): Mr. MacQuarrie, thank you very much. I think seven recommends this. All the mover is doing is changing the Executive Committee to a committee. Is that right, Hon. Mr. Braden?

HON. GEORGE BRADEN: Mr. Chairman, the intent of the motion is to have the Legislative Assembly establish a special committee of Members to oversee the study and analysis. I think we all recognize that some experts will have to be hired to do this work. I did not quite get the second part of Mr. MacQuarrie's question. In the original motion, was it the independent body that was to disseminate the information? Am I correct in that assumption?

Specific Recommendations By Special Committee

MR. MacQUARRIE: To provide the information but not necessarily to disseminate it. The question, Mr. Braden, was, there was not an intention that this body should make any recommendation as to whether or not there should be division, and I am just asking for clarification, whether you foresee that this committee you have recommended should make a specific recommendation as to whether there should be division or not.

THE CHAIRMAN (Mr. Fraser): Hon. Mr. Braden.

HON. GEORGE BRADEN: Well, Mr. Chairman, I would see this committee providing information and analysis to the House which presumably would be used in developing a further understanding of the implications of division. I cannot see that this committee would be given -- at least I would not agree that it be given -- a mandate to come in and place a binding recommendation on the House. I do not think that is the intention.

THE CHAIRMAN (Mr. Fraser): Thank you, Hon. Mr. Braden. Mrs. Sorensen.

MRS. SORENSEN: To the amendment, Mr. Chairman. I really got confused, I am bewildered. This Legislative Assembly is no longer objective in this matter, absolutely not. Recommendation four...

MR. CURLEY: You should resign.

MRS. SORENSEN: Recommendation four commits us to accepting or declaring in principle our wish to divide. We add on "subject to a plebiscite" but what we should have done was reserve our position subject to what our people have to say. Then perhaps I could have agreed that a committee of this Legislature should come forward and look at this objectively. Surely things must not only be done properly but they must be seen to be done properly and we are just no longer objective in this matter and no committee of this Legislature will be objective.

MR. CURLEY: You should resign.

MRS. SORENSEN: That is of course unless I am on the committee. Frankly, people out there must be laughing at us.

MR. CURLEY: They are laughing at you.

Amendment To Amendment To Recommendation Seven Of Unity Report

MRS. SORENSEN: We are no longer objective and in keeping with that then I propose an amendment to the amendment that strikes the word "objective" from that amendment.

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. If you think you are confused, your chairman feels like Columbus, when he set sail he did not know where he was going and when he got there he did not know where he was and when he got back he did not know where he had been.

---Laughter

To the amendment to the amendment. Mr. MacQuarrie.

MR. MacQUARRIE: Thank you, Christopher. I would say that even though it might be more difficult, I would still want to see the committee making an objective report, so I would like to keep the word in there.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. To the amendment to the amendment.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Fraser): The question being called.

MR. CURLEY: A recorded vote.

THE CHAIRMAN (Mr. Fraser): A recorded vote being called for. Mr. Clerk, will you please read the amendment to the amendment?

CLERK OF THE HOUSE (Mr. Remnant): Mr. Chairman, the amendment to the amendment Mr. Chairman, would seek to delete from line four of recommendation seven the word "objective".

THE CHAIRMAN (Mr. Fraser): A recorded vote being called for. All in favour please stand.

Amendment To Amendment To Recommendation Seven Of Unity Report, Defeated

CLERK OF THE HOUSE (Mr. Remnant): Mr. Butters, Mrs. Sorensen.

THE CHAIRMAN (Mr. Fraser): Down. Against, please stand.

CLERK OF THE HOUSE (Mr. Remnant): Mr. Evaluarjuk, Mr. Arlooktoo, Mr. Patterson, Mr. Kilabuk, Mr. Appaqaq, Mr. Tologanak, Ms. Cournoyea, Mr. Curley, Mr. Noah, Mr. Sibbeston, Mr. McCallum, Mr. Wah-Shee, Mr. Braden, Mr. Nerysoo, Mr. McLaughlin, Mr. MacQuarrie, Mr. Stewart.

THE CHAIRMAN (Mr. Fraser): Down. Abstentions?

CLERK OF THE HOUSE (Mr. Remnant): Mr. Pudluk.

THE CHAIRMAN (Mr. Fraser): The amendment to the amendment is defeated.

---Defeated

To the amendment. The question being called. A recorded vote. All in favour please stand. Nobody asked for a recorded vote. All in favour of the amendment raise your hand.

MRS. SORENSEN: A recorded vote.

MR. McCALLUM: You are too late.

Amendment To Recommendation Seven Of Unity Report, Carried

THE CHAIRMAN (Mr. Fraser): You are too late, I am sorry. Down. Against? Down. Abstentions? Thank you. The amendment has been carried.

---Carried

MRS. SORENSEN: Let the record show that I was in opposition, please.

THE CHAIRMAN (Mr. Fraser): Thank you very much. Recommendation seven as amended. Recommendation seven as amended, I hear a question. Mr. Stewart.

Further Amendment To Renumber Recommendations Of Unity Report, Carried

HON. DON STEWART: A point of order and just a housekeeping thing. I think probably inasmuch as recommendation six has been dropped that the numbering should now be changed and this should become recommendation six.

AN HON. MEMBER: Agreed.

THE CHAIRMAN (Mr. Fraser): Agreed.

---Carried

Motion To Accept Recommendation Seven, Renumbered As Six, Of Unity Report, Carried

Recommendation six as amended, the question being called. All in favour raise your hand. Down. Against? Abstentions? May the record show one abstention.

---Carried

Thank you very much and the time being 4:00 o'clock I would like, as the Speaker has announced that we have some witnesses coming in at 4:00 o'clock, we will take a 15 minute recess for coffee and then come back to the witnesses. Thank you very much.

---SHORT RECESS

THE CHAIRMAN (Mr. Fraser): The Chair recognizes a quorum. Is it your wish at this time to report progress?

SOME HON. MEMBERS: Agreed.

---Agreed

MR. SPEAKER: Mr. Fraser.

REPORT OF THE COMMITTEE OF THE WHOLE OF TABLED DOCUMENT 16-80(2): REPORT OF THE SPECIAL COMMITTEE ON UNITY

MR. FRASER: Mr. Speaker, your committee has been studying the report on unity and wishes to report progress.

MR. SPEAKER: Thank you. By direction of the House and Motion 39-80(2), Cost of Living, this will be treated in committee of the whole. We will resolve into committee of the whole with Mr. Fraser in the chair.

---Legislative Assembly resolved into committee of the whole for consideration of Motion 39-80(2): Cost of Living, with Mr. Fraser in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER MOTION 39-80(2): COST OF LIVING

THE CHAIRMAN (Mr. Fraser): The committee will come to order. We have a motion, Motion 39-80(2), dealing with the cost of living. I think it was moved by Mrs. Sorensen, moved that this Assembly during this current session in Frobisher Bay and in the next three sessions set aside a publicized time for the committee of the whole to receive representations from individuals and/or organizations concerned with the high cost of living in the Northwest Territories.

Mrs. Sorensen has made this motion and we now have the ratepayers first; the president, Mr. Malcolm Farrow, secretary treasurer, Mr. John Paton. Mr. Sergeant-at-Arms please see that these witnesses are placed at the witness table. Mr. Farrow and Mr. Paton are the witnesses we have from the ratepayers and they are first on the agenda and we will give you a maximum of a half an hour to present your presentation to the Assembly and there will be a half hour of question period following your presentation. Thank you very much. Mr. Farrow, would you like to proceed with your presentation please?

MR. FARROW: Mr. Chairman, the Frobisher Bay ratepayers...

THE CHAIRMAN (Mr. Fraser): Mr. Farrow, I will just tell you to speak slowly for the benefit of the interpreters and speak into your mike.

Presentation Of The Frobisher Bay Ratepayers Association

MR. FARROW: Mr. Chairman, the Frobisher Bay ratepayers are extremely grateful to you for allowing us to present our concerns to this Legislative Assembly of the Northwest Territories. There are three major areas which in the cumulative effect are financially crippling the small businessman and the home owner in Frobisher Bay. They are (i) land rental charges; (ii) land assessment; (iii) the mill rate set by the town. I would like to address each one separately if I may.

THE CHAIRMAN (Mr. Fraser): Proceed.

(1) Land Rental Charges

MR. FARROW: Land rental charges. It is true to say that Frobisher Bay citizens are now facing the highest land rental charges in the Northwest Territories. It is impossible, Mr. Chairman, to buy land in Frobisher Bay. Let me give you one example of this. One individual who last year was seriously interested in building a house applied for a lot and was quoted a figure of \$3400 per annum rental charges for that lot. Since this person worked for the government and was paying about the same in annual rent for furnished housing, he very quickly thought that the idea was a poor one. Actually, we did ask him if he would buy a tent at the Hudson's Bay Company and perhaps put that on the lot but strange to say he did not seem to think the idea was very funny at all. Seriously though, this year land rental charges have gone from the nominal figure of \$100 per annum to the magic figure of \$3500 per annum. That is a very large increase. In all fairness to the Department of Local Government, I should say that about two weeks ago they did realize that such figures were rather excessive and have frozen them at their present level pending further investigation.

(2) Land Assessment

Land assessment. With the installation of the utilidor system in Frobisher Bay, land assessments have increased. It is reasonable, of course, to expect an increase when the level of services goes up, but many of our members are paying huge increases for no service at all. Let me explain this. The piped water and sewage lines are laid underground and there will always be the possibility of freeze-ups in such a climate as we have here in the Eastern Arctic. In fact, over the past two winters many hydrants have been frozen as well as the water lines. Sewage connections to many homes have backed up and frozen, yet the Department of Public Works in Yellowknife still insists there are no problems with this system here in Frobisher Bay.

The home owner, Mr. Chairman, is not given the choice of opting for or refusing to hook into the system. As soon as the lines go past his property the assessment automatically goes up. It is very like a used car salesman who offers you a car and when you look under the hood you realize that there is no engine. However, the comparison stops there, because you can always refuse the deal. In this case we have no choice. We have to buy even though it does not work and even if we wanted to say no we would get charged anyway. In fact some of our members are presently taking the town council to court. They are being charged huge assessment increases even though they are not hooked up to the utilidor and in fact have never been asked if they want to hook up to the utilidor. Another of our members said yes, he would like to hook into the lines and was told this summer that there was no more pipe and he would have to wait. However, yes, you guessed it, his assessment went up anyway. Not much, mind you, just from \$493 per annum to \$2805 per annum.

(3) Mill Rate

The mill rate. The taxpayer in Frobisher Bay has problems which are very different from the tax based communities in the Western Arctic. Here we form only about five per cent of the total voting population. We realize that our power on local town council is necessarily very limited and, therefore, two years ago we decided to put our efforts into the various committees of the town where hopefully most of the work is done and the major decisions are taken. However, what the taxpayers stand for is orderly, restrained growth and sometimes this is in direct conflict with the town administration. When this happens they simply bypass the committee stage and force the issue through. An excellent example of this happened a few weeks past when the village council with a deficit of \$200,000 for the last year bypassed the finance committee and forced through a budget with a mill rate of 77, a budget that I may add that was nine months late

and which they tried to discuss at in-camera meetings.

Mr. Chairman, if such fiscal practices were tried in a regular tax based community, for example, in the Western Arctic, the council would very quickly find themselves voted out of office. This then is just another of the frustrations that face the Frobisher Bay taxpayer.

The cumulative effect then, Mr. Chairman, of land rental, land assessment and the mill rate has meant that many small businessmen are being forced to move out of the town or get out of their businesses. Employees are finding themselves without jobs. Home owners are finding that it is almost impossible to retain their own homes and worse still individuals are not building or even contemplating building. In a radio interview last week, Mr. George Forrest, head of the Northwest Territories Housing Corporation, admitted that it was now just not feasible for Inuit to buy their housing units and that had been one of the major goals and objectives of the corporation for some time.

Personally, I find that rather sad because I remember when I was building my own house three years ago Markoosie Peter, one of the local people stopped to talk. From that conversation he became interested in building and in fact did build his own house in Apex a year after. I was probably a little idealistic at the time but I really thought then that we were heading in the right direction for home ownership in Frobisher Bay. Now all that has changed.

Feelings Of Taxpayers

There are certain things that the taxpayers in Frobisher Bay and probably anywhere for that matter feel very strongly about. Firstly, that individuals can build homes far cheaper than the various agencies of the territorial or federal governments. Secondly, those individuals and their families will take better care of their homes if they own them. The heating and power costs for such houses will be drastically reduced because the owners will be paying their own bills. They will switch off lights, close doors and windows and generally conserve energy. Thirdly, those citizens will be taxpayers and as such will have a vested interest in the town and its government. They will be active in the committees and council and be concerned how and where their money is being spent. Mr. Chairman, the taxpayers in Frobisher Bay are very disheartened and frustrated by the lack of a unified approach in this area by the Government of the Northwest Territories. The number of people building or even considering building is going down, not up. Our MLA for Frobisher Bay, Dennis Patterson, was interested in building a house, but even with his huge salary from this body and his huge lawyer's fees, he admits that the idea at present is completely out of the question.

From the task force on housing to virtually every department or individual that you talk to, they all agree that home ownership is a direction that we must be moving in. However, what they say and what they do are two different things. If we continue to pump money into huge housing projects that nobody takes care of, pays very little rent on and that use huge amounts of fuel and power, it will be soon too late to ever change. A large proportion of this government's budget now goes into these areas and the related social problems that attempt to pick up the pieces of this crisis management.

Government Must Have A Co-ordinated Housing Policy

Mr. Chairman, we need this Assembly to work together and to demand that the government have a co-ordinated policy in this area and not let the various departments, particularly Local Government and Public Works act independently of each other. Everyone, it appears, seems to agree with us in principle, but now we are looking for strong leadership and action. If not, Mr. Chairman, that rare species, known as taxpayer familiarus, genus Arcticus, is heading rapidly for the verge of extinction. Thank you, Mr. Chairman, for your time in allowing us to present our concerns. There are three items on the back which just show that the figures and facts that were quoted are real and not imagined. Thank you very much.

---Applause

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Farrow. Is that the extent of your presentation?

MR. FARROW: Yes, it is, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Thank you very much. Before I go into the question period I would like to recognize the first Inuit elected to this Assembly, Mr. Simonie Michael, elected September 7th, 1966.

---Applause

Thank you very much. We have a maximum of a half hour to ask the witnesses questions and I am sure they are prepared to answer any questions that the Members might have, so we are open now for question period. Mr. Stewart.

Pending Court Action

HON. DON STEWART: Yes, I would like to ask the witnesses with regard to their submission on the land assessment. You have stated before us that there are some members presently taking the town council to court. Within our rules we cannot discuss with you anything that is pending court action. I do not know whether or not it has got to the stage of pending court action or whether it is a step or two ahead of that. I would like to clearly have an indication from you whether it is actually pending in court and, if it is, then I suggest to the Members that it would not be in keeping for us to discuss that particular part, that is, assessments.

THE CHAIRMAN (Mr. Fraser): Thank you very much, Hon. Mr. Stewart. Mr. Farrow.

MR. FARROW: Thank you, Mr. Chairman. I believe the court action is pending, but it is not being taken by the association. It is being taken by two members and it is being taken on their own, not by the association.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Farrow. Any further questions? Ms. Cournoyea.

MS. COURNOYEA: I wonder if you could just clarify a point on your submission. You said that you quoted a figure of \$3400 per annum rental charges. Normally...

THE CHAIRMAN (Mr. Fraser): Just hold it a minute. We are having a problem with the equipment here. There is no interpretation. Try again, Ms. Cournoyea.

MS. COURNOYEA: If there is a cost on a lot, like we have land assembly, utilidors are put in, normally in the Western Arctic we have quite a high cost on the initial purchase of the lot and then your taxes are generally lower. I am wondering why you would have a \$3400 yearly continual assessment rather than making a deal and paying for the lot at the outset.

THE CHAIRMAN (Mr. Fraser): Thank you, Ms. Cournoyea. Mr. Farrow.

Cannot Buy Land In Frobisher Bay

MR. FARROW: In Frobisher Bay you cannot buy land at this point in time. I think many of our members would certainly prefer to buy their lot. This is a rental charge for the lot and this rental charge apparently came about when the utilidor system went in. They said that they had to recover their costs within a certain period of time so, in actual fact, what has happened is that the rental charges have gone, as I said, from a nominal figure of \$100 per lot to this maximum that we have seen of \$3400 per annum. On top of that, the assessment would be based on this and you could expect to pay taxes with a mill rate set at 77 which is the highest in the Northwest Territories. The taxes would be probably for an average house in the region of about \$2000 to \$3000 per annum, so you are looking at between \$50,000 and \$60,000 per annum.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Farrow. Mr. McLaughlin.

Rent And Assessment

MR. McLAUGHLIN: I would like to ask Mr. Farrow about the situation on the rent and the assessment. What you do is you pay a rent on the lot only and then you pay an assessment on the building only, is that right?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. McLaughlin. Mr. Farrow.

MR. FARROW: You would pay the assessment on the lot and on the building and then that would be totalled and then on that you would pay the taxes based on a tax rate of 77. So it would be the total assessment of land rental, plus the assessment on the building and the land.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Farrow. Any further questions? Mr. Patterson.

MR. PATTERSON: Thank you, Mr. Chairman. I would like to ask Mr. Farrow, have you had a chance to compare taxes for comparable properties?

THE CHAIRMAN (Mr. Fraser): Would you speak a little closer to the microphone, Mr. Patterson?

MR. PATTERSON: Have you had a chance to compare taxes in Frobisher Bay on comparable properties with taxes which are paid in, for example, Yellowknife and I am asking this as a general question? Do you feel that the taxes that people pay in Frobisher Bay are equitable compared to taxes in other parts of the Northwest Territories from your investigations?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Mr. Farrow, any of you can answer the question. Just because I called your name, you can talk it over and either one of you may answer. Mr. Farrow.

MR. FARROW: Mr. Patterson, as far as we know and I have talked to people from Yellowknife, this is the highest certainly. It is the land rental charges plus the assessment on that land that is really hurting at this point in time, plus the various other costs that in actual fact are very different from living in Yellowknife or the Western Arctic.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Farrow. Mr. Patterson.

Services Received For Taxes Paid

MR. PATTERSON: A supplementary, Mr. Chairman. What services are you getting for those taxes compared to services in other parts of the Northwest Territories? Are you getting the same services generally as people are getting in Yellowknife for example?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Mr. Farrow.

MR. FARROW: I do not think so. At this point in time I believe taxes in Yellowknife on an average house might be around \$2000 per annum. A little more?

MRS. SORENSEN: Come to Yellowknife, please.

MR. FARROW: Okay, we will switch. I think for the taxes that you pay in Yellowknife you get services. You get serviced roads, you get sewers and water and storm sewers and so on. In Frobisher Bay we certainly do not get any of that. What we get for our taxes is sewer lines that do not work and water lines that freeze up in the winter.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Farrow. Ms. Cournoyea.

MS. COURNOYEA: Just for further understanding, you say that the cost is \$3400 per annum rental charges. Is that ongoing over a number of years, one year, two years, three years, four years?

THE CHAIRMAN (Mr. Fraser): Thank you, Ms. Cournoyea. Mr. Farrow.

MR. FARROW: The leases usually run for 30 years in Frobisher Bay. They can be changed every five years so that figure, in actual fact, is for five years and then in fact, if it was not felt to be a fair figure it presumably could go up, but yes it would last for the length of the lease.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Farrow. Mr. MacQuarrie.

Encouragement Of Home Ownership

MR. MACQUARRIE: Thank you, Mr. Chairman. You remarked on the discrepancy between what is Assembly or government policy and then the practices of particular departments. Is it possible, Mr. Farrow -- you see I am not sold on the fact that we ought to have a policy encouraging home ownership throughout the North -- is it possible that considering fuel costs and the cost of land development and the real cost of providing services, that maybe it is wrong to be encouraging, especially in some of the more difficult parts of the Arctic, individual home ownership? Is it maybe that the general policy is wrong and that departments like Public Works and Local Government who are dealing with the realities of implementing the terms of property for people and so on, that they are faced with things that result in it being very difficult for people to own homes, not because they are trying to obstruct, but because they are faced with certain realities. Now, I honestly do not know, but I ask is it maybe possible that that is the case?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. Mr. Farrow.

MR. FARROW: I do not believe in that. I think that the energy costs, it appears, are going to be the big factor in the future, that our costs are nowhere near what they are going to be like in five to ten years time. People who rent the housing they do not care the amount of cost that they pay. They have a set rent and as I said they do not switch off lights, they are not worried about the heat and so on. I think these are the big factors in the future and

we have to get people to be able to realize that money has to be earned, that it has to come from somewhere and the budget does have an end and it cannot be poured in a never ending stream into such units that people do not take care of. I have not honestly seen any changes in the past ten years in this direction, except in people who are actually in their own homes.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Farrow. Mr. MacQuarrie.

Developing Suitable Public Housing

MR. MacQUARRIE: Just a brief supplementary. Could that be solved by developing suitable public housing that is energy efficient and so on, but also charging people directly for the amount of energy that they do use in that public housing? Is that a possibility?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. Mr. Farrow.

MR. FARROW: I do not think so. I think we seem to have almost gone past that time. The cost per unit when it is built in Frobisher Bay by the government for staff housing or for the public housing sector seems to be so high that the economic rents can virtually no longer be charged. I understand in Frobisher now that there are units that the corporation has just finished or are in the process of finishing and the understanding was that the economic rents would be charged for them. Now, nobody can afford to pay these economic rents and so in fact the units are not being filled.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Farrow. Mr. McLaughlin.

MR. McLAUGHLIN: Going back to my original question, I did not understand the separation of the lot rental and the taxes. What I am trying to get at is if you are renting a lot are you also telling me that you are paying a rent and your rent reflects the fact that there is a utilidor on the lot, is that right?

THE CHAIRMAN (Mr. Fraser): Mr. Farrow.

Payments Include Three Things

MR. PATON: First of all, we have the lease charges and that is what Mr. Farrow meant when he said rental. On top of that we have an assessment on the land and those assessments have gone up. This one that I am looking at right now is \$46,200 for land charges and then on top of that we have the building, the assessment on the building. So we are paying three things, the lease charge, the assessment on the land and the assessment on the building.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Paton. Mr. McLaughlin.

MR. McLAUGHLIN: So what you are telling me is you are renting the land and you are also paying an assessment on the land. Is the village of Frobisher Bay the owner of the land, or do you pay that to the territorial government? It is an annual lease you are paying in other words. You are leasing the lot. Who gets the money then, the town or the Territories?

THE CHAIRMAN (Mr. Fraser): Mr. Paton.

MR. PATON: Mr. Chairman, the lease payments go directly to the territorial government, and the assessment on the land and the assessment on the building, that is the taxes on those two, they go to the village or the town of Frobisher Bay rather.

Land Assembly Projects And Utilidor System

MR. PATTERSON: Thank you, Mr. Chairman. I would like to ask about the land assembly projects in Frobisher Bay and the utilidor system in Frobisher Bay which have affected your assessments. Were the ratepayers consulted on these projects? Was there a plebiscite or another means of obtaining approval of the ratepayers for these projects?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Mr. Paton.

MR. PATON: Thank you. In answer to that question, some long time ago the village as it was at that time did approve that there would be a utilidor system, but the ratepayers were not, or house owners, or the tenants of houses, were not asked if they wanted to move their buildings or be hooked up. There was no consultation in the general plan whatsoever.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Paton. Mr. Patterson.

MR. PATTERSON: What is the single biggest factor in high taxes in Frobisher Bay and can you suggest any recommendations to the Assembly that would relieve these increased costs?

THE CHAIRMAN (Mr. Fraser): Mr. Paton.

MR. FARROW: Thank you, Mr. Chairman. It seems there is no fixed policy for the services in Frobisher Bay. The utilidor was certainly the biggest factor and anybody that lived on the utilidor was faced with an increase in the assessment on the land and that certainly is the one biggest factor.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Farrow. Mr. Patterson.

MR. PATTERSON: Do the ratepayers feel that the utilidor should be expanded in Frobisher Bay or what is your position on that?

THE CHAIRMAN (Mr. Fraser): Mr. Paton.

MR. PATON: Thank you, Mr. Chairman. My opinion at this time is it should not be expanded until such time as it works and we find what it is really going to cost us to operate this thing. Until that is done I would say no.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Paton. Mr. McLaughlin.

Increase In Leases To Cover Cost Of Utilidor

MR. McLAUGHLIN: Just getting back to this I have got about three questions I will ask you one at a time. What you are saying is you were leasing the land from the territorial government at a modest price, I think you said \$100 per annum and now they have raised that price to \$3400 per annum in one example. What was their justification for doing that? What is that money supposed to be paying for?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. McLaughlin. Mr. Farrow.

MR. FARROW: The utilidor system, the installation cost of the utilidor system, that was the price increase.

THE CHAIRMAN (Mr. Fraser): Thank you. Mr. McLaughlin.

MR. McLAUGHLIN: Then when they assessed the land what they were assessing -- in a community down south when your land is assessed and it is unserviced you might say it is assessed at \$1000 and once you run a pipe through it then they are going to say the average cost is between \$10,000 and \$12,000 right now to service a lot. So then they will assess you for \$10,000 or \$12,000, but what they are

doing here, it looks like the territorial government is recovering the cost of putting the utilidor in by raising the rent and what you are saying is that the village of Frobisher Bay is also calling the utilidor an improvement and the land is worth more because the utilidor is there.

THE CHAIRMAN (Mr. Fraser): Mr. Paton.

MR. PATON: Thank you, Mr. Chairman. The assessment is also made by the territorial government. It is not made by the village and we just pay the taxes to the village. The assessment is made by the Northwest Territories government assessor in Yellowknife.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Paton. Any further questions?
Hon. Mr. Stewart.

Municipal Taxation

HON. DON STEWART: Well, really, although unfair as that procedure may appear, there is nothing unusual about that method. For example, in Hay River, if water and sewer and the road is paved we put on a local improvement tax. Then when the assessors come in and because that land now has these things they are paying for, the assessed value also goes up. It is one of the unfair parts I think of municipal taxation, but it is general. This is not an isolated case. I would say it is general right across Canada that this is the way it is done. The squeeze you are getting into unfortunately, of course, are the real high costs involved here as compared to other places, but the procedure is used Canada wide.

THE CHAIRMAN (Mr. Fraser): Thank you, Hon. Mr. Stewart. Mrs. Sorensen.

MRS. SORENSEN: Yes, Mr. Farrow. Could you explain to me why the ratepayers cannot buy land here in Frobisher?

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. Mr. Farrow.

MR. FARROW: I am not quite sure of that. I understand that the government did offer to sell the land to the village some time ago and the village turned down that offer. At this time it is not possible to buy land because I know most of our members would wish to buy their own lots, obviously.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Farrow. Mrs. Sorensen.

MRS. SORENSEN: Have you made representations as a delegation to your community council requesting that they accept block land transfers from the territorial government so that ratepayers can purchase land from the municipality?

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. Mr. Paton.

Frobisher Bay Council Unwilling To Sell Land

MR. PATON: Thank you, Mr. Chairman. The last time there was an applicant for land in Frobisher Bay was probably back in 1969 or 1970 and the village council at that time were very reluctant to allow an outsider to buy land. I think it is something to do with land claims but the council are very unwilling to sell land in Frobisher Bay. I think that is still the policy.

THE CHAIRMAN (Mr. Fraser): Mrs. Sorensen.

MRS. SORENSEN: But surely, Mr. Paton, you are talking about what might have been stated policy in 1969 or 1970. I am asking have the ratepayers made representation to the municipal council requesting the opportunity to purchase land?

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. Mr. Farrow.

MR. FARROW: Yes, we have.

THE CHAIRMAN (Mr. Fraser): Mrs. Sorensen.

MRS. SORENSEN: Can you tell me in more detail, when did you do it, in what form? Did you present a brief? Did you present a petition? What was the reaction of council?

THE CHAIRMAN (Mr. Fraser): Mr. Farrow.

MR. FARROW: I understand that it is being thought about at this point in time. As I explained in the brief, this is very, very difficult because of the number of the ratepayers in Frobisher Bay to get through to council. We have had meetings with council, and we have asked for this as well as many, many other things, but these things are very slow in coming and it appears what is happening is that these cost increases are coming so fast that it is really forcing the home owner and the businessman out. It is not a planned procedural thing as it is in Yellowknife or other communities in the Western Arctic.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Farrow. Hon. Mr. Stewart.

Cost Of Services Provided By Utilidor

HON. DON STEWART: Is the cost of rental of the land that is levied by the territorial government, does this include the cost of the services provided by the utilidor, that is, heat, water and sewer I presume in the utilidor? I do not know that but does that include that cost?

THE CHAIRMAN (Mr. Fraser): Mr. Farrow.

MR. FARROW: No. That gets you nothing at all. That just gets you a little bit of grass and a little bit of rock, no services or anything.

HON. DON STEWART: I thought the big increase was because the utilidor was there. My question is are you paying this rental fee of \$3400 which I think was the figure bandied about, does this include the rental of the land plus the use of the utilidor which would include heat, water and sewer?

THE CHAIRMAN (Mr. Fraser): Mr. Farrow.

MR. FARROW: No. There is no heat in this system. All you get is a sewer line and the water line. If you hook into the system the hook-up charges at present are about \$10,000 so it costs the home owner or the businessman \$10,000 to hook into the system and then you would pay at present I believe there is no water charge but there is a water charge which will be fixed in the very near future. Also, there is an extra charge. You must have a circulating pump hooked into your house to keep the water circulating and the power charge would be extra on your own lights and so on. It would be about an extra \$40 to \$50 a month to keep the heat tapes and circulating pump going on these lines, so that is over and above anything else.

THE CHAIRMAN (Mr. Fraser): Thank you very much, Mr. Farrow. The half hour is up. We have two other concerned parties that we would like to deal with before 6:00, the Consumers' Association and I believe the general manager of the Frobisher Inn has a small presentation to make to the Assembly. So I hate to cut this debate off, but I am afraid we will have to thank you very much for answering the questions and I am sure the Members, some of them are satisfied. Thank you very much.

---Applause

I wonder if the Sergeant-at-Arms could ask the Consumers' Association, Martine Johnson, chairman, and Rachel French, secretary, to come in. Thank you very much. We have -- is it Martine Johnson and Rachel French? You have a half hour maximum to make your presentation and there will be a half hour of question period after you have made your presentation, so I would remind you again if you would talk close to your mike and talk slowly for the benefit of the interpreters. Thank you very much.

Presentation Of The Frobisher Bay Consumers' Association

MRS. JOHNSON: Thank you very much for letting us present our paper. Our local Consumers' Association committee would like to present the Legislative Assembly with the following three areas of concern with the high cost of living in the North. (1) Food cost. This, as we see it, is mostly due to high freight costs and the lack of local economic development. (2) High cost of energy. (3) High costs of property leases.

(1) Food Costs

Food costs. Our cost of living is directly proportional to the cost of a barrel of oil; this could not be truer than for the northern residents who are required to have everything imported by air or sea. Even though we are aware that you all appreciate the problem, we feel that a few facts surveyed last week should be aired, before we attempt to recommend solutions.

We did a survey on 17 perishable food items such as fruit, cheese, meat and eggs. The items were purchased from two sources, a southern supplier in Lachine who shipped by air, and at the local Hudson's Bay store, a copy of the survey is on page four. The findings were astounding. It is 38 per cent more expensive to import your food from Montreal than to consume it in Montreal. Actually this 38 per cent is all freight costs. If you prefer to shop at The Bay store, you have to pay 69.5 per cent more than if you shopped in Montreal. Seventy per cent higher food cost is a serious matter for anyone, but an unfair burden for the private residents who have no isolation post allowance to offset the extra costs. Further north, the freight charges are even higher.

Our first recommendation is, of course, to do something about the freight costs. At a meeting in Hamilton I asked Mr. Edgar Benson, deputy minister of the Department of Transport what would be the possibility of having Nordair cross-subsidize the northern routes from its profits in the southern routes and charters, or even to have the government subsidize the freight to northern areas. I understand from Mr. Ittinuar's report that a committee is working on a proposal to subsidize freight cost on nutritionally important foods. We, of course, support this project and invite everyone in this Assembly to write to the committee and support it as well. We would appreciate it if every northern resident wrote to their Member of Parliament on this subject. The solution has been tossed about for six years. If we all write and voice our complaints, maybe something can be done.

Our second recommendation is, in our opinion, a more viable and beneficial one. We should produce some of these foods locally; develop local meat markets such as Hunters and Trappers and develop our fishing industry to supply the market with fish and clams. Could not caribou and musk-ox farms be developed as they did it in Siberia? Either develop the market through hunting and fishing which would give more jobs or develop farms, which would also give more jobs and would also economically develop this area.

It has been proven locally by Mr. John Webster, that fresh vegetables can be grown and marketed at reasonable prices. In 1977, cabbage and lettuce were available through him. These were grown in a greenhouse that had no extra heat

than that provided by the summer sun. On a personal scale, he also cultivated tomatoes and green beans successfully. Only lack of space and money restricted him from having these marketed; even though this produce would only be available seasonally it would still be beneficial to offset the high cost of living.

We could also look into the possibility of manufacturing our own cheese. We do reconstitute our own milk here. We recommend to this Legislative Assembly to consider developing the natural resources available, and the possible markets in the Territories. More incentives are required to make it worth while for people to venture into and invest in this type of industry.

(2) High Cost Of Energy

The high cost of energy. Last year we held an energy conservation week, and our research brought important facts to our attention. At 14.8 cents per kilowatt hour, electricity is very expensive in Frobisher Bay and is even more costly in some settlements. The poor construction of many buildings leads to a high wastage of oil and electricity. The public at large is unaware of energy costs and has no incentive to try to conserve.

We have no control over the cost of oil which produces our electricity, but we could have control over much of its waste. No house should be required to have electric tracers on its water and drain pipes to keep them from freezing; no house should have snow blowing in through the cracks of its windows and doors; no house should be without windows simply because glass is not available in the area to fix them. All buildings have to be brought up to northern insulation standards. More supplies should be available locally at reasonable prices to encourage residents to upgrade the energy conservation properties of their dwellings. We strongly support the government building improvement and energy conservation program and consider it a high priority. We also hope that our group can be of help in educating the public about the high costs and about conservation. We would recommend that a great portion of this energy awareness campaign be aimed at the children through school projects. Believe it or not, many parents learn from their children.

Incentives For Consumers

In order to promote energy conservation, the government should offer some incentives to the consumer. The government wants to lower its budget for energy and achieve energy savings as well. We feel that both can be achieved by an innovative energy dollar rebate program.

The government sets a basic consumption package for each type of dwelling based on previous figures. If John Watts' basic figure is used, 1000 kilowatt hours per month and he only uses 800 kilowatt hours a month, he saved 200 kilowatt hours and \$12 to the government's budget. If the government pays him back 30 per cent of this savings or \$3.60, the government's purse still saves \$8.40 and NCPC did not burn 13 gallons of precious oil. If you multiply this saving by 1000, you have a substantial conservation and saving in the budget. If John Watt consumes 1200 kilowatt hours per month, he will be penalized and have to pay \$12 to the government. This scheme was recommended to Mr. Britton by our committee last June, and a letter was sent to Mr. Patterson. A copy of this letter is attached to the presentation.

NCPC set up a wind generator a few years back. For mechanical reasons this project was left to deteriorate. Our committee does not consider itself an expert on wind generators. However, with today's technology and the expanded research on alternative sources for power, we feel that wind is a very likely resource to be used. We therefore recommend to this Assembly, that wind power be investigated thoroughly as a complementary source of power for the present system.

Eastern Standard Time

Our last thought on energy is why do we change to eastern standard time? It appears that by doing this we are not taking full advantage of an excellent source of light. One fifth of the householders' utility budget is for light according to NCPC, but by putting our clocks back we have to turn our lights on earlier. Let me explain this.

In the morning, most of our activities take place in the kitchen and in the bathroom to get ready for the day. Only two or three rooms need to be lit, and let us say four 60-watt bulbs. However, in the afternoon, the family is active in many areas, the kitchen, the living room, bedrooms for the children to play in. Let us say 14 60-watt bulbs are turned on. The figures were taken from my house. I just counted the bulbs. Again, if you consider ten more 60-watt bulbs in 1000 homes, it means we have saved 40 gallons of oil in an hour. In the year of the oil shortage in the United States, this scheme was put into effect. We recommend that this Assembly study the potential of this energy saving idea. If it appears worth while, a year without changing our clocks would give an objective assessment of the proposal.

If we are indeed serious about not depleting our oil reserves and lowering our energy costs, we feel that every little saving should be considered. We hope this Assembly will research and give full consideration to our recommendations on this topic, and keep us informed on their findings.

(3) Land Lease Costs

Finally when we talk about land leasing, our committee fully supports the Ratepayers' Association in their demands. The increasing disparities between government housing costs and private ownership promote the transient aspect of the North and prevents economic development in this area. The individual who divorces himself from the government employment and benefits, enters into competition with this establishment in many areas. Because the government purse is almost bottomless, they can lease many choice lots leaving the private individual a very limited and expensive choice of lots. The development of new land is not properly passed on to the public and many new lots are leased by government agencies before the public sector has had the opportunity to apply for them.

The land lease costs, tax levied and utilidor hook-up charges are readily absorbed by the government purse while they are an outrageous burden on the land owners or prospective land owners. While we realize that the private land owner has to accept the fact that he will be responsible for his own land lease cost, tax, and utilities, the present increases virtually kill any enthusiasm to own property in Frobisher Bay.

We therefore recommend to this Assembly to freeze all land lease costs and land assessments to the 1978-79 rates and put a moratorium on any further utilidor construction until our town's management, land planning committee and recent status elevation are investigated seriously as to its effect on our economic development.

Because of the limited time and the limited work force we had to prepare this presentation, we were not able to include all of our findings and information on some of our undertakings to help with these problems. If any Member would like more information, we will be glad to try to answer any queries. We would like to take this opportunity to thank the Legislative Assembly for inviting the Consumers' Association. We tried to present our griefs along with some constructive recommendations to offset the high cost of living in the North. Maybe the overall solution can be put in one move more economic development to make the Arctic more self-sufficient. Thank you.

THE CHAIRMAN (Mr. Fraser): Thank you for your presentation. I am sure the Members got some information they were looking for. Mrs. Sorensen.

Nordair Cross-Subsidizing Northern Routes

MRS. SORENSEN: On page two you say that you asked Mr. Edgar Benson, the deputy minister of Transport Canada what the possibility would be of having Nordair cross-subsidize the northern routes from its profits in southern routes and charters. I would be very interested in what answer he gave you.

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. Mrs. Johnson.

MRS. JOHNSON: Edgar Benson was not able to make any comments on that topic. He said it was up to Nordair and we would have to approach it through them first.

THE CHAIRMAN (Mr. Fraser): Thank you very much. Mrs. Sorensen.

MRS. SORENSEN: I also have another question. I am interested in what you have to say about not changing our clocks back, trying that as an experiment for a year. Have you looked at what the ramifications would be of doing that with respect to your north-south relations? In other words, the time would be different than Ottawa and that region.

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. Mrs. Martine Johnson.

MRS. JOHNSON: I do not feel it would be that much more difficult than dealing with Yellowknife which is two hours behind us.

MR. CURLEY: Hear, hear!

MRS. JOHNSON: I really cannot foresee any problems in adjusting to that.

THE CHAIRMAN (Mr. Fraser): Thank you very much. Mrs. Sorensen.

MRS. SORENSEN: Do you have any information on whether it was successfully done in the United States? What were the results?

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. Mrs. Johnson.

MRS. JOHNSON: I do not have that information available. The only thing that I heard was that they changed back and I am not positive on this because there had been some accidents of children going to school in the dark which in our area would not be too difficult to cope with since the children have to come back at 3:00 o'clock in the pitch black and they could have more light. I do not think it would affect us the same way as it would affect the States, but I would like to get a report on their reason why they did not go back to the same system again.

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Johnson. Mr. MacQuarrie.

Producing Foods Locally

MR. MACQUARRIE: Thank you, Mr. Chairman. Mrs. Johnson, I am very interested in the idea of the production of foods locally. When I was first running for election a year ago one of the things in my platform was to try to develop food production co-operatives in large communities, not only from the point of view of producing food, but the employment that might result as well, and I must confess it is an item I have not done anything on yet at all. I am wondering, is this an idea that has just occurred to you, or has the association actually taken some steps? Is there a co-operative in town that you could approach that might begin to undertake something like this? Have you discussed it at all with the Department of Renewable Resources, and so on? I really believe it has possibilities. Could you tell me what you have done, and what you intend to do?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. Mrs. Johnson.

MRS. JOHNSON: There is the Hunters and Trappers store in Frobisher Bay. Sometimes it is well furnished, other times it does not have too much. A lot of it depends on the weather unhappily. We have not done much about approaching people to see what could be done. I was hoping that we could get some feedback from the Assembly as to who we should approach on this matter. I really do think that it should be beneficial for the area as far as employment and I was also wondering whether anybody had information on farming in the northern areas and where could my association find these findings to see how it can be started or implemented in the North.

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Johnson. Mr. MacQuarrie.

Possibility Of Greenhouse Production

MR. MACQUARRIE: Thank you. In answer to one of your questions, there is a territorial Farmers' Association, Ben Greenfield in Hay River is the president. You might be able to get some information from him, but also there is the possibility of greenhouse production, using waste heat from some of our energy supplying sources, and if that kind of thing, the growing of lettuce or tomatoes or whatever, could be worked in along with a food production co-op that tried to produce different kinds of foods at different times of the year, some grown, some harvested from the land, I think that that could be very beneficial. I would suggest it would be the Department of Renewable Resources because they are directly concerned with that kind of thing. There is an energy conservation unit within that department and the Hon. Mr. Nerysoo is the Minister. I think perhaps that could be investigated profitably.

THE CHAIRMAN (Mr. Fraser): Thank you very much, Mr. MacQuarrie. Ms. Cournoyea.

Transporting Musk-Ox To Baffin Region

MS. COURNOYEA: I was just talking to Mr. Curley and one of the things that I have a concern about in our area in Banks Island, we have 20,000 musk-ox and we would like to get rid of 10,000. So if you can get some transportation we will give them to the Baffin region or whoever wants them.

THE CHAIRMAN (Mr. Fraser): Thank you, Ms. Cournoyea. Give them to Columbus. Any further questions? Mr. Curley.

MR. CURLEY: Yes, Mr. Chairman. I would just like to indicate to the Consumers' Association that I am very, very impressed with their presentation. The very ideas you have presented to us and the kinds of recommendations you gave to us certainly will help me as I deal with the government. We have been trying to get some direction from the government as to how the cost of living should be reduced and you have just given us some of the ideas. I was just thinking that what the Minister does not need is another civil servant, he needs the Consumers' Association to advise him in dealing with the energy crisis up here and whatnot. I suggest maybe the Economic Development Minister should seek advice from you people anyway. I am impressed and I would like to suggest to you that maybe you should put us on your mailing list for any information that you might be able to provide us from time to time, because when you deal directly with the civil servants like the regional director normally that information stays within the civil service and does not get to us. So if you would remember to put us on your mailing list if it is not too costly I would really very much appreciate being provided with information from time to time. Thank you.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. Any further questions? Mr. Patterson.

Hudson's Bay Food Prices

MR. PATTERSON: Yes. I would like to thank you for an excellent presentation as well. I am wondering, there seems to be a very significantly higher cost of purchasing food in the local Hudson's Bay store compared with what it would cost to purchase it in Montreal and pay the freight. Has your association been able to find out why the prices at The Bay might be so high? We are considering a motion of Mr. Kilabuk's in a few days to invite senior management of The Bay to appear at our next session to answer questions in Yellowknife. Can you think of any questions that we should be asking them or ways in which they might save money or lower their costs?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Mrs. Johnson.

MRS. JOHNSON: The Hudson's Bay store has been a problem for our association ever since we started. Some of the reason for the high costs is that they have quite a bit of waste or spoilage in their fresh vegetables and fruits so they have to bring up the costs for those. I do not think that that equals the difference between the 38 per cent and the 69.5 per cent, however. We are inviting the manager from the local Hudson's Bay for a meeting to answer any questions the Consumers' Association have next month on the same topic and see their side of the story. I know they have overhead, they have spoilage. They have all these reasons, but I cannot see that it will make up for the difference.

The other problem that we have had in dealing with The Bay is that it is Winnipeg based and again we are dealing through a lot of paper work. We are dealing with a city which has no involvement in Frobisher Bay except the Hudson's Bay store and we find that when we go up to a certain level locally once you go to Winnipeg it seems to stop. Our research is hampered right there.

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Johnson. Maybe somebody should open a Chinese restaurant for all of that wastage. Any further questions? Mr. Patterson.

Moratorium On Utilidor Construction

MR. PATTERSON: I noticed that you address a subject that is dear to my heart and recommend something that I believe in, namely a moratorium on further utilidor construction until the economic impacts of this project are studied and assessed. Do you feel that people in Frobisher Bay would agree to a moratorium on utilidor construction in view of its contribution to the high cost of living in Frobisher Bay? Do you feel that there would be a strong public reaction if the project was delayed until some of the cost implications could be studied?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Mrs. Johnson.

MRS. JOHNSON: I think the people who are taking in the cost of the utilidor would want to see a moratorium until things are set up. The people who live in housing where all of these costs are paid for by a government agency might resent the fact of not being hooked up, but as far as I can see it is time that if we want Frobisher to develop and if we want people to stay in Frobisher we just have to reassess the whole business. It has just gotten out of hand everywhere.

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Johnson. Any further questions? If there are no further questions -- Mr. Nerysoo.

Energy Conservation Program For Schools

HON. RICHARD NERYSOO: I would just like to make a couple of comments with regard to certainly the energy area where you recommended that children can help a lot in the area of energy conservation. Mr. Butters, the Minister of Education, has already, I think, established a program for the schools which would be an incentive program for the students which would mean that hopefully they would save energy or electricity, the use of fuel and that the money that was saved during the year they would receive part of that money as part of further requirements or needs in the school on supplies and sports equipment and that sort of thing. So hopefully that would initiate some kind of incentive in the schools for that saving. That program I think will be taking place this year.

In other areas, I would tend to agree with you that there is a requirement that we should be in fact looking into the area of really fixing up the houses we have got up here. In a way I think we should even come up with our own kind of standard of insulation, standard of housing for the Northwest Territories, because we have a tendency to refer to those standards which are presently given to us by southern companies or southern corporations and other governments in Canada and they are not up to the standards that I think we really require in the Northwest Territories. Certainly I would support any kind of a program or any kind of initiative in that area.

I am also responsible for the area of renewable resources and some of the ideas that you have presented as well I would like to discuss further with you if that is possible. I do not know if we have time when I am here, but certainly I would like to have the opportunity to talk to you again about them.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Nerysoo. Mr. Patterson.

Financial Assistance Received

MR. PATTERSON: Just one short question, Mr. Chairman, in view of the sort of work that the Consumers' Association is doing. I know you are a volunteer group. Do you receive any assistance from the Government of the Northwest Territories or any other sources in the way of helping you offset the costs of mailing newsletters, etc.?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Mrs. Johnson.

MRS. JOHNSON: No, we bake a lot of bread. We have no support whatsoever at this point in time. All of our money we raise through sales and all of our work is done by volunteers. All of the research is done by volunteers. That is why sometimes our work is quite slow. We would like to accomplish a lot more, but we just do not have the manpower and sometimes we do not have the money. The only people that have helped us quite a lot actually is Nordair. As far as the sealift is concerned, we have been asked by the government to go and present our recommendations to improve the sealift in Frobisher Bay and Baffin Island and for the past two years they have been only too generous to pay our ticket to go. We really appreciate it, otherwise we would not be able to go and represent this sector.

THE CHAIRMAN (Mr. Fraser): Thank you very much, Mrs. Johnson. I am afraid I am going to have to cut this most informative debate off. We have one more witness we would like to deal with tonight if it is the wish of the Members. I would like to thank you, Mrs. Johnson and Mrs. French, for the nice presentation that you have given before the Assembly and for answering the questions. Thank you very much.

---Applause

Is it the wish of the Members then that we call in Mr. Des Miklos, Jr., general manager of Frobisher Bay Inn? Have we got time to deal with him before 6:00 o'clock? Is it agreed?

---Agreed

THE CHAIRMAN (Mr. Fraser): Mr. Curley.

Motion To Extend Hours Of Sitting, Carried

MR. CURLEY: Mr. Chairman, I would like to move that we extend the hour in order to give him an equal opportunity to respond, to make his presentation and the question period at this time.

THE CHAIRMAN (Mr. Fraser): Is it agreed? How long do you intend to extend the sitting hours, Mr. Curley?

MR. CURLEY: Mr. Chairman, I move that this Assembly sit beyond 6:00 o'clock if necessary.

THE CHAIRMAN (Mr. Fraser): Agreed?

---Carried

We have Des Miklos, Jr., general manager of Frobisher Bay Inn. If you have a presentation proceed with your presentation and there will be a question period after you have proceeded with your presentation. Thank you very much. Proceed.

Presentation Of General Manager, Frobisher Inn

MR. MIKLOS: Yes, my correct name is Miklos and there is no "Bay" in the name of the company. It is Frobisher Inn and I would just like to correct that. First of all, on my presentation some of you wonder how did I present a picture of the financial problems or the cost of living of things in Frobisher for the Frobisher Inn because they are government subsidized. This is the general belief. Once and for all I would like to set the record straight. The Frobisher Inn is not government subsidized. We have guaranteed for the government for a number of man nights occupied within the hotel. I have copies of the agreement here. If anybody would like to look at it please do.

Now I will get into the crux of the thing about the costs of operating the business such as the hotel within Frobisher Bay. The previous two witnesses correctly identified all of the problems. Basically it is the cost of transportation of goods, lack of adequate housing and the basic energy cost within this town. To further elaborate on these points I would like to point out some dollar figures for you of just what it costs to operate a company like Frobisher Inn and if you excuse me I will have to open my books, sir. These, incidentally, are our computer printouts from Clarkson and Gordon on our financial operations.

THE CHAIRMAN (Mr. Fraser): I hope you are not going to go through all of those books tonight.

Problems Of Operating Frobisher Inn

MR. MIKLOS: There is only one page that is interesting. One of our biggest problems of operating a company such as Frobisher Inn is lack of adequately trained staff. Unfortunately, due to the unavailability of local labour, we do have to import quite a lot of people from the South and we have to house them. In 1978, that is the period beginning from October 1st, 1977 to September 30th, 1978 we paid out in staff house rentals \$41,293.93. I will give you the figure for the following year. The following year this figure went up to \$52,888 and the year we just finished is not the final audit figure but it is a ballpark figure. It was \$60,090.75. As you see immediately you get walloped.

Then we also feed our staff, so the cost of food within this community is something else. In the period of 1977 to 1978 we provided cost value of meals, not what you would pay in the restaurant but what it costs us to prepare the meals, a round figure of \$67,000. The next year we had done our budgeting a little bit better and we had less employees and we spent \$60,000 -- I am sorry, that is for this year, the \$60,000, but it is unadjusted and I expect it will rise, but last year the meals were \$88,000. The reason for the drop is that this year we finally got more local people and I hope it keeps on going.

Outrageous Energy Costs

Energy costs are outrageous. I have a folder here. The hotel is steam heated. Steam heating is currently handled by DPW. I will read you some little horror stories here. I brought the wrong one.

THE CHAIRMAN (Mr. Fraser): Could you speak just a little closer to your mike?

MR. MIKLOS: Our steam heating for the hotel is billed to us by the Government of the Northwest Territories. The last billing we have received from the territorial government for this service was some time in July and this comprised the months from December to March and the rates keep going up. During this period we have received three revisions of rates adding on to extra fuel costs that happened in the previous year. This presents a particular problem working with the government. If we are budgeting for costs for the upcoming year, we have no grounds to base our charges on, so I do not know how they expect the business to work. It is fine for government to charge back taxes and collect it next year but I cannot charge back my guys for services provided in the past and say "Well, gee, you know, our costs have gone up and you will have to pay me ten or 20 dollars more on the services I have provided for you in the past."

THE CHAIRMAN (Mr. Fraser): If you will just slow down please a little bit for the interpreters, you are going a little too fast.

High Freight Rates

MR. MIKLOS: Our freight rates are very high. We have had a very bad experience with the sealift. Those of you who remember back in 1971 we operated the food store that is presently occupied by the Hudson's Bay. Due to the disastrous sealift we had given that up after less than a years operation. Because of this experience we fly all of our goods in by Nordair. The amount of money we have spent with Nordair I could have bought a 737 in the last ten years. The big problem with us is the same as with the Hudson's Bay and our costs are going up. Whether it is inadequate handling on Nordair's behalf or just because we are in an area where we have to put up with food spoilage and such, it adds a tremendous burden on to our business operation. One thing I have to point out, with the Consumers' Association wondering why such a tremendous cost difference between buying it from the wholesaler and buying it in The Bay, well, The Bay is a business. It is in business to make money. It has costs to meet as we do and, of course, the percentage is tacked on top of the original cost. It would be an unfair comparison.

We are running into tremendous problems in the usage of utilities. We are looking forward to a solution from the government for this. The complex was envisioned some time back in 1969 and opened in 1970. It is steam heated. When the annual boiler cleaning is going on usually we lose two weeks of heat and the government still bills us for that. These are irritating things that enter into the cost of operating a business in the North.

Solutions To Problems Of Operating Privately In The North

The only solution I can see to alleviate private enterprise operating properly in this town is perhaps a move towards more adequate housing. As one of the gentlemen pointed out, perhaps there should be better building codes. I agree with that. On the other hand perhaps you could have training of northern peoples who are natives of the North, born in the North who speak Inuktitut in this particular region to be trained in other business than working for the government. To give you an example, you look around the room and how many bilingual people you have here and almost all of them work for the government right now. The government offers very high wages which quite a lot of the private enterprises cannot meet. I presented some of my points and if I have been a little bit short on some of my points please ask me questions and I will try my best to answer them.

THE CHAIRMAN (Mr. Fraser): Thank you Mr. Miklos. We have extended our sitting hours so the Members have a chance to ask any questions that they wish if you are prepared to sit and bear with us. Any questions, please? Mr. MacQuarrie.

Unavailability Of Local Labour

MR. MacQUARRIE: Thank you, Mr. Chairman. You did state there was an unavailability of local labour so that you have to import a lot of your labour, and that is more expensive for you. So as a businessman I would suppose that if you felt you could get local labour at a cheaper cost, you would do so based on a business decision. Since you are not doing that, can you explain the reason why you feel that there is an unavailability of local labour? Is it a question of interest, is it a question of education? What is the problem?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. Mr. Miklos.

MR. MIKLOS: Strictly speaking of operating the hotel perhaps there is a stigma attached to running the hotel since we are vendors of alcoholic beverages and some people would naturally shy away from there. The other area perhaps, there are certain skills required in other areas of the hotel within the kitchen adequately trained chefs and within dining service where it takes quite a number of years to become good at it, to serve meals and beverages in a proper manner or to look at the other end of the operation the rooms where we are renting rooms and you have to meet the public face to face. I do not know whether it is partially a cultural shock to meet people like that or a totally strange idea. We have tried in the past using Inuit people on our front desk and personally I think social pressures on them were too much. Fortunately for the first time in a long time we have Inuit working of all places in our bar as waiters.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Miklos. Mr. MacQuarrie, a subsequent question.

Net Profit Figures

MR. MacQUARRIE: Thank you, Mr. Chairman. Just one other, that is an economic picture is never complete until we see not only costs but revenues. I do not expect that you would disclose net profit figures here. However, I just wonder whether for you has there been a decline each year recently in net profit? Are you in danger of not being able to make a go of the business because of the rising costs that you are facing?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. Mr. Miklos.

MR. MIKLOS: If you remember two years ago the terrific storm we had, all of our expenses came in excess of \$145,000 we had to pay in damages and other things.

THE CHAIRMAN (Mr. Fraser): Mr. Miklos, you are going a little too fast for the interpreters and I think you should get a little closer to your mike. Thank you.

MR. MIKLOS: The year of the big storm we had a terrific loss which we took two years to come up against. I will give you gross figures and net figures so you will understand. If you will excuse me, I will look into my books and tell you. In 1979 -- I am sorry -- I will look at the other book first. In 1978 we grossed \$1,900,500 in before tax profit, before tax adjusted profit was \$57,000. That is not a hell of a lot of per cent, is it? In 1979 we grossed \$2,163,869. We grossed before tax adjustment \$73,000. This year I think we are going to be in a loss because of energy costs and transportation costs and other things.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Miklos. Mr. MacQuarrie.

MR. MACQUARRIE: Thank you, that is fine.

THE CHAIRMAN (Mr. Fraser): Mr. Curley.

Taking Advantage Of Government Training Programs

MR. CURLEY: Thank you, Mr. Chairman. I want to follow up on this because I have been around up north and I was born up here and I have never really seen a problem of not being able to train Inuit people to jobs. Today we have organizations that deal with much tougher business running the government and the running of organizations that are very complicated. Running a business like a hotel to me is a very minor venture. We have in Baker Lake a hotel that is run by one manager, they have a chef, but all the other staff are local people so what they do is they take advantage of the training programs which are available from the government.

If you are seriously interested in reducing the costs of your turnover on your staff, you could take advantage of the program by applying to the government, and to the Department of Economic Development, to put those people in places. You could have a permanent staff maybe then if you had tried it earlier. So the question is why do you not take advantage of the government training programs that are available so that you could reduce the cost of the payroll?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. Mr. Miklos.

MR. MIKLOS: We have tried this in the past and the only time we had moderate success was when the local high school sent some trainees over. This was only for a short term but on a long-term solution, unfortunately the government was not able to help us even though we have requested this help through Manpower.

Staff Turnover Rates

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Miklos. Mr. Curley, any further questions? Mr. Patterson.

MR. PATTERSON: Just a supplementary to that. Can you give us an idea of what your turnover rate is in a given period?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Mr. Miklos.

MR. MIKLOS: The figure I am going to give you is shocking. I have to put a couple of footnotes to it. Within the hotel industry in Canada the average turnover is only around 400 per cent. We have a 650 per cent turnover of staff due to two reasons. We do not expect any of our people to work more than six months. That is the period of time that we hire them for. If they stay longer, all the better for us and them and we have quite a lot of local people who are invisible in the background unfortunately. They are not out front. Most of you will not see them the local Inuit and when the hunting season or travelling season is on they will go and get replaced by other local people. It is unfortunate that they are the invisible ones that you do not see.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Miklos. Mr. Patterson.

MR. PATTERSON: Is the Frobisher Inn a taxpayer in Frobisher Bay and do you have any comments on the tax as far as municipal services and the rest of it is concerned in Frobisher Bay?

THE CHAIRMAN (Mr. Fraser): Mr. Miklos.

MR. MIKLOS: We are in an unfortunate position. We are tenants, one of the taxpayers in town. We lease our building from Frobisher Development Limited and we do pay the taxes, but as Frobisher, as the municipality recognizes it, it is paid by Frobisher Development Limited. I believe we are the second or third largest taxpayer in town.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Miklos. Mr. Curley. Mr. Patterson, a subsequent question.

Ratepayers Carrying An Undue Burden

MR. PATTERSON: Yes, just supplementary, Mr. Chairman. I believe you heard the submission of the Ratepayers' Association or you may know of their concern about taxation in Frobisher Bay. Do you feel as an indirect taxpayer, do you feel that ratepayers in Frobisher Bay are carrying an undue burden and if so can you explain what factors you see are contributing to that?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Mr. Miklos.

MR. MIKLOS: I agree with them totally. The problem here is I think there are less than 47 taxpayers or corporations within Frobisher Bay. They carry the burden of the tax in this town and quite a lot of people who are not even indirect taxpayers benefit from the tax being paid by the taxpayers. It is an unequal division of burden versus the beneficiary of the tax.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Miklos. Mr. Patterson.

MR. PATTERSON: Can you suggest any ways of spreading the burden more equitably?

THE CHAIRMAN (Mr. Fraser): Mr. Miklos.

MR. MIKLOS: I would like to make a very unpopular statement, put a head tax or a poll tax within Frobisher Bay to more evenly distribute the cost of taxation.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Miklos. Any further questions?
Mr. Miklos?

Increased Cost Of Operating

MR. MIKLOS: I have one more thing that perhaps has very little to do, not very little, it has a little to do with the cost, the increased cost of operating. Presently the Landlord and Tenant Ordinance is somewhat hazy on the definition on just what it intends to do but a northern employer has three options when an employee leaves him. It is voluntary dismissal, or dismissal due to shortage of work, or you have to fire the person and in a situation such as the hotel where we house all of our imported labour, if one of our employees decides to leave I am obligated to house them for 30 more days at the cost that we are charging to them. This adds to the cost of operation, because if I have to replace that person with a new one where do I put that person? I totally agree with the ordinance when it comes to the point of dismissing a person and the shortage of labour, then I have to swallow my pride and say, "Okay, I will house you for the 30 days," but there is unfairness in the ordinance when you have to dismiss someone for dishonesty in their work or for conflict, for just cause and you have to house that person 30 more days at the cost you are charging. Why should that be added on to the operator's cost?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Miklos. Mr. Curley.

MR. CURLEY: Mr. Chairman, I would suggest that he check with his lawyers on that because he is really asking for legal advice and that kind of thing, I think, on how to handle a dismissal. Presently, we are dealing with the employment or whatnot, unless we are dealing with legislation itself right now I do not think that we can deal with that particular question.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. Mr. MacQuarrie.

MR. MACQUARRIE: Thank you, Mr. Chairman. I just thought that if we were nearing the end, whether we would assist Mr. Miklos' financial situation if we were all to pay our bills before we leave town.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. I think that may be a must. Mr. McCallum.

Capacity Of Hotel

HON. ARNOLD MCCALLUM: Mr. Chairman, just briefly two questions. What is the capacity of your hotel in terms of accommodation and what would be the yearly or average occupancy rate?

THE CHAIRMAN (Mr. Fraser): Mr. Miklos.

MR. MIKLOS: We have 50 rooms within the hotel and if it is fully occupied I could take 100 people any given day, but the annual occupancy of the hotel is around 50.4 to 50.5 per cent. This figure appears to be much higher than in the days when the government had more money to spend in the North.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Miklos. If there are no further questions then we would thank the witness very much for your presentation and I am sure that everybody will pay their bills before they go, I hope. Thank you very much again, Mr. Miklos. A point of privilege.

MRS. SORENSEN: No, Mr. Chairman, I have a motion concerning the submissions we have received today.

THE CHAIRMAN (Mr. Fraser): Thank you very much. A motion for the submissions we have received, Mrs. Sorensen.

Motion To Refer Presentations Re Cost Of Living To Finance Committee, Carried

MRS. SORENSEN: Simply, I move that the submissions made by the three delegations concerning the cost of living be referred to the standing committee on finance for comment and referral to the correct government departments.

THE CHAIRMAN (Mr. Fraser): To the motion.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Fraser): The question being called. All in favour? Against? Down. Abstentions? The motion is carried.

---Carried

At this time I wish to report progress. The time being 6:00 o'clock.

MR. SPEAKER: Mr. Fraser.

REPORT OF THE COMMITTEE OF THE WHOLE OF MOTION 39-80(2): COST OF LIVING

MR. FRASER: Mr. Speaker, your committee has been considering the high cost of living and wishes to report the discussion has concluded and a motion was passed.

MR. SPEAKER: Thank you. Mr. Clerk have you any announcements?

CLERK OF THE HOUSE (Mr. Remnant): No.

MR. SPEAKER: Ms. Cournoyea.

MS. COURNOYEA: Mr. Speaker, I wonder if I could have the indulgence of this House to bring in a short item of interest as it relates to many of the questions I have been raising on the northern Yukon. It is very short.

SOME HON. MEMBERS: Agreed.

MS. COURNOYEA: The question that I raised about the northern Yukon, I am pleased to report that for the benefit of this Assembly I have been advised that COPE has been successful in working out a satisfactory solution with the Yukon territorial government with respect to the conflicts of the Yukon Game Ordinance with the traditional hunting and trapping practices of the Inuvialuit. I wish to join with COPE in extending our appreciation to the Yukon for their spirit of co-operation in making the necessary amendments to their legislation.

---Applause

MR. SPEAKER: Thank you. Mrs. Sorensen.

MRS. SORENSEN: I wonder if I too could have the indulgence of the House to bring something of urgent importance to the House.

SOME HON. MEMBERS: Agreed.

MRS. SORENSEN: It concerns today, it is a special day, it is Guy Fawkes day. Some Members will know that he is a noble gentleman who tunneled under the British parliament building with the objective of dynamiting it and of course he was caught and quite properly hanged. Now, I know that this Legislative Assembly has absolutely nothing to worry about in Frobisher, but I wonder if, Mr. Speaker, you could not have our Sergeant-at-Arms just double check for us underneath this building. I think after today some of our constituents might just be mad enough to try something cute.

MR. SPEAKER: Thank you for the very important announcement. Mr. Clerk, do you have any announcements?

CLERK OF THE HOUSE (Mr. Remnant): No, Mr. Speaker, I do not.

MR. SPEAKER: The orders of the day. We will sit starting again at 9:30 to 11:30 and 1:00 to 6:00 tomorrow.

ITEM NO. 12: ORDERS OF THE DAY

CLERK OF THE HOUSE (Mr. Remnant): Orders of the day. November 6, 1980, 1:00 o'clock p.m., at the Gordon Robertson Education Centre.

1. Prayer
2. Oral Questions
3. Questions and Returns
4. Petitions
5. Tabling of Documents

6. Reports of Standing and Special Committees
7. Notices of Motion
8. Motions
9. Introduction of Bills for First Reading
10. Second Reading of Bills
11. Consideration in Committee of the Whole of Bills, Recommendations to the Legislative Assembly and Other Matters: Tabled Document 16-80(2); Motion 20-80(2); Information Items 1-80(2), 2-80(2), 4-80(2), 5-80(2), 6-80(2), 18-80(2); Tabled Documents 6-80(2), 12-80(2); Bills 3-80(2), 13-80(2), 7-80(2), 8-80(2), 9-80(2), 10-80(2), 12-80(2), 20-80(2), 21-80(2); Sessional Paper 5-80(2); Bill 18-80(2)
12. Orders of the Day

MR. SPEAKER: Thank you, Mr. Clerk. The House stands adjourned until 9:30 a.m. November 6, 1980, at the Gordon Robertson Education Centre.

---ADJOURNMENT

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