



LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

**DEBATES**

**3rd Session**

**9th Assembly**

Official Report

**THURSDAY, NOVEMBER 6, 1980**

**Pages 1020 to 1082**

Speaker: The Honourable Donald M. Stewart, M.L.A.

# LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

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FROBISHER BAY, NORTHWEST TERRITORIES

THURSDAY, NOVEMBER 6, 1980

MEMBERS PRESENT

Mr. Appaqaq, Mr. Arlooktoo, Hon. George Braden, Hon. Tom Butters, Mr. Curley, Ms. Cournoyea, Mr. Evaluarjuk, Mr. Fraser, Mr. Kilabuk, Hon. Arnold McCallum, Mr. McLaughlin, Mr. MacQuarrie, Hon. Richard Nerysoo, Mr. Noah, Mr. Patterson, Mr. Pudluk, Mr. Sayine, Mr. Sibbeston, Mrs. Sorensen, Hon. Don Stewart, Mr. Tologanak, Hon. James Wah-Shee

ITEM NO. 1: PRAYER

---Prayer

SPEAKER (Hon. Don Stewart): Item 2, on the orders of the day, oral questions.

Oral questions? There appear to be no oral questions.

Item 3, written questions and returns.

ITEM NO. 3: QUESTIONS AND RETURNS

There appear to be no written questions. Are there any returns? Mr. Patterson.

Question 195-80(2): Comparison Of Rates For Refrigerator Mechanics In Yellowknife And Frobisher Bay

MR. PATTERSON: Yes, Mr. Speaker, this is a written question to the Commissioner in his capacity as being responsible for Personnel. Are there different wage rates for refrigerator mechanics in Frobisher Bay and Yellowknife? If so, what is the reason for these wage rates? Thank you.

MR. SPEAKER: Thank you, Mr. Patterson. Written questions, Mr. MacQuarrie.

Question 196-80(2): Policies Regarding Graduates From High Schools

MR. MacQUARRIE: Thank you, Mr. Speaker. A question for the Hon. Arnold McCallum, the Minister in the House who is responsible for the Department of Personnel. What policy does this government follow with respect to graduates of our public school system who have just completed post-secondary education and who, inexperienced though they are, apply for employment with this government? The answer should include an explanation as to whether they are given preference over experienced applicants from elsewhere.

MR. SPEAKER: Thank you. Written questions. Are there any returns?  
Hon. Mr. Butters.

Return To Question 146-80(2): Number Of Students And Teachers In Each Community

HON. TOM BUTTERS: Mr. Speaker, I have two returns. One, in response to an oral Question 146-80(2), asked by Mr. Fraser on October 27th, concerning education statistics. This reply is very lengthy and I would ask the indulgence of the House if I provide this information to Members by distribution in Members' books. I have already given a copy to the Member from Mackenzie Great Bear and I believe he will be agreeable to this method of providing the return.

MR. SPEAKER: Thank you. Is there any objection? Agreed. Hon. Mr. Butters.

Return To Question 153-80(2): Increase In Cigarettes And Alcohol

HON. TOM BUTTERS: Mr. Speaker, I have a second return in response to oral Question 153-80(2), asked by Mr. Evaluarjuk on October 28th, 1980, to myself as vice chairman of the financial management board. In reply to the question, Mr. Evaluarjuk's question related to the tax on cigarettes, Mr. Evaluarjuk correctly noted that the Eighth Assembly, in session in Yellowknife in May, 1978 recommended an increase in tax on cigarettes in order to provide funding for senior citizens' supplementary pension benefits. However, having increased the tax to fund senior citizens' benefits, it is no longer necessary to identify the tax as being specifically for that purpose. Taxes on cigarettes and liquor are now simply part of the revenue necessary for funding government programs. Senior citizens are provided for in the Social Services budget.

Mr. Evaluarjuk asked whether the tax on liquor could not be increased to subsidize the cost of gasoline. The Executive Committee has recognized the need to assist hunters and trappers who are particularly seriously affected by the increased costs of gasoline, and has already announced a subsidy for them which will be paid through an increase in the hunters' and trappers' incentive grant.

MR. SPEAKER: Thank you. Are there any further returns? Hon. Mr. Nerysoo.

Return To Question 116-80(2): Hunting And Trapping In Hall Beach

HON. RICHARD NERYSOO: A return to Mr. Evaluarjuk to Question 116-80(2), asked on October 23rd. The white fox season. The old season used to be November 1st to April 30th for Igloolik and Hall Beach, fur management zone B-4. A request was made through the hunters' and trappers' association to have the season changed to November 15th. This request was granted by amendment R014-80 to the wildlife regulations and the season now for white fox in zone B-4; Igloolik, Hall Beach, is November 15th to the 30th of April inclusive.

Polar bear season. The old season used to be December 1st to May 31st. The people of Igloolik, Hall Beach requested that the polar bear season open on October 1st. A special polar bear hunting area 11-1 was created for them and the season of October 1st to May 31st was assigned. This is the existing season. The HTA can retain the polar bear tags until after October 15th if this is their wish, or we can amend the regulations to have the season open on that date. It will be difficult to do this and exclude the outpost camps as requested since presently we must apply the regulations to a definite geographical area. Ex. Area 11-1.

MR. SPEAKER: Continue, Mr. Nerysoo.

Return To Question 155-80(2): Hunting And Trapping In Thelon Game Sanctuary

HON. RICHARD NERYSOO: Question 155-80(2), asked by Mr. Noah on October 28th, 1980. The Thelon Game Sanctuary. My department recommends that the status of the Thelon Game Sanctuary be altered only after development of a total resource management plan for the area by the resource development committee. There are potentially conflicting demands for resources within the sanctuary boundaries that must be resolved. The wildlife service has submitted a proposal for resource inventories to the resource development committee and the Department of Indian Affairs and Northern Development for approval. The search for funds for the inventories are being conducted by the Department of Indian

Affairs and Northern Development and the wildlife service. Recommendations for a change of status of the sanctuary must go to the federal government as it is their legislation as well as ours that restricts activities within the boundaries.

MR. SPEAKER: Continue, Mr. Nerysoo.

Return To Question 175-80(2): Whaling In The N.W.T.

HON. RICHARD NERYSOO: Question 175-80(2), asked by Mr. Kilabuk on November 3, 1980, regarding whaling in the Northwest Territories. The narwhal protection regulations permit the hunting of these whales by quota within the following communities: Arctic Bay, quota 100; Broughton Island, quota 50; Cape Dorset, quota ten; Clyde River, quota 50; Coral Harbour, quota ten; Cresswell Bay, quota 12; Frobisher Bay, quota ten; Gjoa Haven, quota ten; Grise Fiord, quota 20; Hall Beach, quota ten; Igloolik, quota ten; Lake Harbour, quota ten; Pangnirtung, quota 40; Pelly Bay, quota ten; Pond Inlet, quota 100; Repulse Bay, quota 25; Resolute Bay, quota 20; Spence Bay, quota ten.

The beluga protection regulations permit the hunting of these whales by Inuit and Indians without a licence in the tidal waters of Hudson Bay, James Bay, Ungava Bay, or Labrador without a quota, except in the waters of Cumberland Sound where an annual quota for 40 beluga whales exists. Bowhead whales are protected from hunting.

MR. SPEAKER: Thank you. Are there any further returns? Any further written questions?

Item 4, petitions. Ms. Cournoyea.

MS. COURNOYEA: I would like to table a telex from John Steen of Tuktoyaktuk regarding the Liquor Ordinance.

MR. SPEAKER: Is that by way of petitions or tabled documents?

MS. COURNOYEA: I am sorry, that would probably be tabled documents.

MR. SPEAKER: Thank you. Petitions.

Item 5, tabling of documents.

ITEM NO. 5: TABLING OF DOCUMENTS

Tabling of documents, Ms. Cournoyea.

MS. COURNOYEA: I would like to table Tabled Document 30-80(2), a telex from John Steen of Tuktoyaktuk regarding the Liquor Ordinance.

MR. SPEAKER: Any further tabled documents? Mr. Patterson.

MR. PATTERSON: Mr. Speaker, Tabled Document 32-80(2), Report of the Standing Committee on Legislation, concerning bills to be introduced this session.

MR. SPEAKER: Item 6, reports of standing and special committees.

ITEM NO. 6: REPORTS OF STANDING AND SPECIAL COMMITTEES

Mr. Patterson.

MR. PATTERSON: Thank you, Mr. Speaker. I have the report of the standing committee on legislation, concerning bills to be introduced this session. I will not read the report at this time, but it will be available to Members while we consider these bills in committee of the whole. Thank you.

MR. SPEAKER: Thank you. Any further reports of standing and special committees?  
Item 7, notices of motion.

ITEM NO. 7: NOTICES OF MOTION

Mrs. Sorensen.

Notice Of Motion 65-80(2): Transfer Of Charles Camsell Hospital To Alberta Government

MRS. SORENSEN: Thank you, Mr. Speaker. I wish to serve notice that on Saturday, November 8, the standing committee on finance will move the following Motion 65-80(2): Now therefore, be it resolved that the Legislative Assembly urge the Executive Committee to send an urgent telex to the Minister of National Health and Welfare asking for a delay in the December 1, 1980, transfer of the Charles Camsell Hospital to the province of Alberta, and further that the Executive Committee meet with the Minister of National Health and Welfare to present a case for a special per diem hospital rate for Northwest Territories Indians and Inuit. Thank you.

MR. SPEAKER: Thank you. Notices of motion. Ms. Cournoyea.

MS. COURNOYEA: Mr. Speaker, I wish to withdraw Motion 63-80(2), Establishing of a Western Arctic Regional Municipality, and reintroduce a motion replacing that.

MR. SPEAKER: Continue with your motion, please.

Notice Of Motion 66-80(2): Development Of A Western Arctic Regional Municipality

MS. COURNOYEA: I wish to serve notice that on Saturday, November 8, I will move Motion 66-80(2), that this Legislative Assembly recommend to the Executive Committee that the Department of Local Government, under the direction of the Minister and in co-operation with the MLA from Western Arctic, commence work immediately with the community councils and COPE to develop the details for a Western Arctic regional municipality in accordance with the obligations of government under section 18 of the Inuvialuit agreement in principle; and further, this Assembly recommend that a comprehensive and detailed proposal be presented to the fall 1981 session of this Assembly and to the federal government at the same time.

MR. SPEAKER: Thank you. Notices of motion. Mr. Patterson.

Notice Of Motion 67-80(2): Gordon Edwards To Appear As Witness

MR. PATTERSON: Thank you, Mr. Speaker. I give notice that on Saturday, November 8, I will move: Now therefore be it resolved that Doctor Gordon Edwards be invited to appear as a witness at the next session of the Legislative Assembly in Yellowknife. Thank you.

MR. SPEAKER: Notices of motion. I would remind the Members that if we do prorogue on Saturday, that this is the last day to get motions in unless you are prepared to change your rules.

Item 8, motions.

ITEM NO. 8: MOTIONS

We have Motion 44-80(2), Mr. Curley.

Motion 44-80(2): Commissioner To Be Seated In The House, Withdrawn

MR. CURLEY: Mr. Speaker, I wish to withdraw Motion 44-80(2). I will be introducing a new one in February.

MR. SPEAKER: Thank you, Mr. Curley. Mr. Fraser.

Motion 46-80(2): Installing Seats And Coffee Service In Court House, Withdrawn

MR. FRASER: Thank you, Mr. Speaker. I wish to withdraw my Motion 46-80(2). I am assured by the Minister of Justice that he has considered my motion and will do all he can to correct the situation. Thank you.

MR. SPEAKER: You are saying "mission accomplished" I take it, Mr. Fraser. Mr. Pudluk, Motion 47-80(2). Mr. Pudluk is not here this morning. Mr. Sibbeston, Motion 48-80(2).

MR. SIBBESTON: Mr. Speaker, I will stand down the motion until later in the week.

MR. SPEAKER: Thank you. I believe Mr. Patterson has indicated the same on Motion 50-80(2). Motion 51-80(2), Mr. Noah.

MR. NOAH: (Translation) Mr. Speaker, I cannot find Motion 51-80(2). I have found the motion, Mr. Speaker, I am sorry for delaying this. Motion 51-80(2), Bell Canada Office for Keewatin. The Bell Canada has an office in Frobisher Bay serving the communities of Baffin and Keewatin. Therefore, I move that the Keewatin residents who do not speak English who cannot have direct contact with Bell Canada -- this is inadequate and also the telephone rates are higher for the Keewatin residents.

MR. SPEAKER: I am sorry, Mr. Noah. I think on your motion you will have to read it. You are debating it I think, or putting forth your position. Mr. Fraser, do you have a point of order?

MR. FRASER: A point of order, Mr. Speaker. On page 977, Mr. Noah states "I wish to defer my motion until a later date or perhaps next year." If that motion is still in effect he could do it next year. Page 977, Mr. Speaker.

MR. SPEAKER: At that time, people were just setting aside motions so we could get on with our work and I feel that if he wishes to proceed with this motion at this time he can. He did not withdraw it. He said he might but if he wishes to proceed with it I think he should have that right. But, Mr. Noah, if you are going to deal with your motion, you should read your motion as it is in the book and then speak to it, please. Would you?

Motion 51-80(2): Bell Canada Office For Keewatin

MR. NOAH: Yes. Mr. Speaker, Motion 51-80(2), Bell Canada Office for Keewatin:

WHEREAS the Bell Canada office in Frobisher Bay served both the Baffin and Keewatin regions;

AND WHEREAS effective communication with the Bell Canada office in Frobisher Bay is difficult for non-English speaking residents of Keewatin because Inuit employees of that office do not speak the Keewatin Inuktitut dialects;

AND WHEREAS these conditions cause serious inconvenience and additional expenses for Bell Canada customers resident in the Keewatin;

NOW THEREFORE, I move, seconded by the hon. Member for Keewatin South, that this Legislative Assembly through the Executive Committee request Bell Canada to open a business office in the Keewatin.



MR. SPEAKER: The motion is in order. Proceed, Mr. Noah.

MR. NOAH: Thank you.

MR. SPEAKER: You have first right to speak to your motion, Mr. Noah.

MR. NOAH: (Translation) As it says in the motion, it states that it is applying to the non-English speaking residents and it is inadequate. Some of us really do not speak English in the Keewatin and in particular it is inadequate for Baker Lake residents. The Baker Lake residents speak not the same dialect as the Baffin Island dialect and following along the Kazan River they have a another dialect. Some of the Keewatin residents are from other areas, the Eskimo Point area. What I am saying is that we really do not speak English, they do not speak the same dialect as the Baffin region and although they have Inuit employees in the Bell Canada office in Frobisher Bay, they do not understand the Keewatin dialect when they phone the general office due to the dialectal differences and in the Keewatin area particularly in Chesterfield Inlet the telephone people -- the telephones are out of service at times and in particular the small communities in the Keewatin.

#### Phone Service Inadequate In Keewatin

I am not going to go into a lengthy discussion, but it is evident that there are inadequacies in the phone services in the Keewatin. In the Keewatin there are more Inuit, the Inuit population is increasing in the Keewatin by 1000 and Baker Lake has a population of over 1000 and in the smaller communities there are 300 to 400 population. We made inquiries about telephones and when they call on the telephone they have to call Frobisher or Montreal and therefore it is inadequate for residents of the Keewatin, particularly when they are paying their telephone bills. The Keewatin residents, the telephone bills are in large quantities. When they pay their bills and when the overdue bills are received they throw it away and when Bell Canada asks them to pay their bill, they have thrown away their receipt and they do not remember how much they have paid on their bill. The money order takes a long time to reach the Bell Canada office and therefore their telephone service is cut off.

MR. SPEAKER: Thank you, Mr. Noah. Mr. Curley, you are seconder. Do you wish to speak?

MR. CURLEY: Mr. Speaker, very briefly. I am in full support of the motion. Everybody in this part of the area, particularly the Eastern Arctic knows that Bell Canada has been such an agency that has continued to raise its rates for the telephone, long distance telephone rates and so on, but the services in my region have been continually difficult for people to have access to Bell Canada so I would support that the Executive Committee urge Bell Canada to establish a business office. It would mean extra jobs in that part of the area and it would then improve the services. Our people are losing money because the system right now that they have in terms of paying telephone bills, they can do it through the post office, but if they are late in paying it, let us say a couple of days or so, going beyond the cut-off date set by Bell Canada, then they would automatically cut the telephones off and so on from this area even though they have paid for it through the local post office. These kinds of things, our people over there are continuing to lose money because then they would have to pay installation costs and all that sort of thing. It is a real hang-up. Surely the telephone system has improved but the service and the availability in terms of the business office have not improved, so on that basis I would urge you to just support the motion. Thank you.

Motion 51-80(2): Bell Canada Office For Keewatin, Carried

MR. SPEAKER: Thank you, Mr. Curley. Motion 51-80(2), are you ready for the question? Question being called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Motion 52-80(2), Ms. Cournoyea, is that the one you have just withdrawn?

MS. COURNOYEA: Yes.

MR. SPEAKER: Motion 53-80(2), Mr. Sibbeston. I am sorry. Ms. Cournoyea.

Motion 63-80(2): Establishing Of A Western Arctic Regional Municipality, Withdrawn

MS. COURNOYEA: I am sorry, Mr. Speaker, that was not the motion. I withdraw Motion 63-80(2). I will defer until after the debate is completed.

MR. SPEAKER: Are there any other motions to be dealt with today that the mover wishes to proceed with? Mr. MacQuarrie.

Motion 54-80(2): Amendments To Mining Safety Ordinance

MR. MacQUARRIE: Thank you, Mr. Speaker. In the sincere belief that Motion 54-80(2) is non-contentious, I would like to move ahead with it today and speak very, very briefly, if I may. Motion 54-80(2):

WHEREAS the Government of the Northwest Territories will take over responsibility for the inspection of mine safety as of April 1, 1981;

AND WHEREAS the Mining Safety Ordinance received assent in 1952, and has not been amended substantially since its inception;

AND WHEREAS those unions whose members work in mines have expressed the need for improvements in the Mining Safety Ordinance;

NOW THEREFORE, I resolve, seconded by the hon. Member for Yellowknife South, that the Minister responsible for the Mining Safety Ordinance prepare to make suitable amendments to that ordinance, and that he announce to those unions and companies involved in mining in the Northwest Territories his intention to do so, and that he provide them with suitable opportunity to recommend changes.

MR. SPEAKER: Your motion is in order. Proceed, Mr. MacQuarrie.

MR. MacQUARRIE: Thank you very much, Mr. Speaker. As someone who when a child, lost a father in a mining accident, this area is of very personal concern to me and serious concern. I know that -- and the seconder as well -- at a recent meeting in Yellowknife representatives of those who work in mines expressed the desire that they have the opportunity to suggest amendments to the ordinance, and it seems since by a motion of this Assembly, we are now going to be responsible for the inspection of mines, it seems it is a very appropriate time to see whether the ordinance can be made better than it is. Thank you, Mr. Speaker.

MR. FRASER: Question.

MR. SPEAKER: Thank you. Mrs. Sorensen, you as the seconder, do you wish to speak at this time.

MRS. SORENSEN: No.

HON. TOM BUTTERS: Briefly, Mr. Speaker, if the motion passes, I welcome the direction of this House and will take the action requested by the motion. As I mentioned at Baker Lake, the legislation is a territorial legislation and this House is responsible for its existence and its amendment.

Motion 54-80(2): Amendments To Mining Safety Ordinance, Carried

MR. SPEAKER: Thank you. Question being called. Motion 54-80(2), all those in favour? Opposed, if any? The motion is carried.

---Carried

Are there any further motions that movers wish to deal with today? There do not appear to be any.

Item 9, introduction of bills for first reading.

Item 10, second reading of bills. There are no bills for second reading.

Item 11, consideration in committee of the whole of bills, recommendations to the Legislative Assembly and other matters.

ITEM NO. 11: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS, RECOMMENDATIONS TO THE LEGISLATIVE ASSEMBLY AND OTHER MATTERS

This Assembly will resolve into committee of the whole to continue the study of the Report of the Special Committee on Unity, with Mr. Fraser in the chair.

---Legislative Assembly resolved into committee of the whole for consideration of Tabled Document 16-80(2): Report of the Special Committee on Unity, with Mr. Fraser in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER TABLED DOCUMENT 16-80(2): REPORT OF THE SPECIAL COMMITTEE ON UNITY

THE CHAIRMAN (Mr. Fraser): The committee will come to order. We are dealing with the report of the unity committee. We are on page 11, recommendation seven which now is numbered six. We are dealing with the old recommendation number eight which now becomes recommendation seven and I wonder if somebody wants to move this amendment. Mr. Sibbeston?

Motion To Accept Recommendation Seven Of Unity Report

MR. SIBBESTON: Mr. Chairman, I will move that this Assembly, if the referendum is answered affirmatively in sufficient northeastern Arctic communities to establish a viable northeastern Arctic territory, ask the Government of Canada to establish such a territory independent of the present Northwest Territories, its government being the subject of negotiation between the Government of Canada and the people of the said territory.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Sibbeston. To the motion? Mr. Sibbeston. Mr. Braden, to the motion.

Amendment To Recommendation Seven Of Unity Report

HON. GEORGE BRADEN: Thank you, Mr. Chairman. I would like to move an amendment to recommendation seven as we are now calling it. I would move that recommendation seven be amended by deleting the words "...in sufficient northeastern Arctic communities to establish a viable northeastern Arctic territory..." and by deleting the words "...such a territory independent of the present Northwest Territories, its government being the subject of negotiation between the Government of Canada and the people of said territory" and substituting the words, "one or two new territories" and deleting in the first line the word "referendum" and substituting the word "plebiscite".

Recommendation seven if so amended would read: "That this Assembly, if the plebiscite is answered affirmatively, ask the Government of Canada to establish one or two new territories."

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Braden. To the amendment. Mr. Braden.

HON. GEORGE BRADEN: Mr. Chairman, I think that the amendment concerning the word "referendum" and replacing it with the "plebiscite" is consistent with what we have considered and made changes to in previous motions. I believe that by asking the Government of Canada to establish one or two new territories is again consistent with changes which have been made in other recommendations. Thank you.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Braden. To the amendment, Mr. Patterson.

#### Expressed Desire To Remain One Territory

MR. PATTERSON: Yes, I think the amendment fits in with the other recommendations that we have approved so far, Mr. Chairman. Some persons have asked how we could recommend establishment of one or two new territories and I think it should be explained that if a significant part of the population of the present Northwest Territories and only one segment of that population desires to establish a new territory, then in effect there could only be one new territory established. The reason for calling it one new territory is that the remainder would have, by voting negatively to the plebiscite, expressed the desire to remain part of the existing Northwest Territories. So I just wanted to clarify that point for anyone who may not understand it and express my agreement with the proposed amendment.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. To the amendment. The question being called. All in favour? Mr. MacQuarrie.

MR. MACQUARRIE: Thank you, Mr. Chairman, I would just ask the mover of the amendment, how it will be determined if, let us say a majority of the people in the Western Arctic vote that they favour dividing the Territories into two or more territories -- or one or two territories, pardon me -- what does that mean? Does it mean that they are saying that they will accept the establishment of an Eastern Arctic territory but not necessarily just one territory in the West? I do not know. I will not even try speculating on that. May I have a clearer understanding of what the result of the referendum would mean to this Assembly?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. Mr. Braden.

#### Hypothetical Results Of Plebiscite

HON. GEORGE BRADEN: Thank you, Mr. Chairman. I suppose we could continue to deal in hypothetical cases for the next week. I think my honourable colleague from Frobisher Bay has attempted to explain what one of the hypothetical results of this plebiscite could produce. I suppose we could go on and on trying to figure out what could happen. Conceivably, one hypothetical case would be that our good friends in Ottawa will say there is an Eastern Arctic federal territory and you people in the rest of the Northwest Territories as it exists, can have one territory in the West and one territory in the East. So you know there are all kinds of combinations that could result. I am not in a position right now to speculate on such hypothetical questions as the hon. Member for Yellowknife Centre is throwing out.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Braden. Mr. MacQuarrie.

MR. MacQUARRIE: All right, then I will remove it from the realm of the hypothetical. Would the hon. Member tell me how he personally would interpret a no vote in the Western Arctic largely, but a yes vote in the Eastern Arctic?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. Mr. Braden.

HON. GEORGE BRADEN: I think that question has been answered by Dennis Patterson, just prior to the question you asked me.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Braden. Ms. Cournoyea.

MS. COURNOYEA: I think it is self-explanatory. We are making a very basic decision and all those hypothetical, real or unreal things will be subject to the negotiation process that will take place.

THE CHAIRMAN (Mr. Fraser): Thank you, Ms. Cournoyea. The question being called. Mr. Curley.

MR. CURLEY: Could you read the amendment again please before we vote on it?

THE CHAIRMAN (Mr. Fraser): Mr. Clerk, will you please read the amendment? Please read the motion as amended.

CLERK OF THE HOUSE (Mr. Remnant): Mr. Chairman, the motion would read, if the amendment now being voted on is adopted, as follows: "That this Assembly, if the plebiscite is answered affirmatively, ask the Government of Canada to establish one or two new territories."

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Clerk. Mrs. Sorensen.

Amendment To Amendment To Recommendation Seven Of Unity Report

MRS. SORENSEN: I have an amendment to it as well, Mr. Chairman. It would read, it follows the last word and it says "and further that this Assembly then recommend to the federal government that it establish a boundaries commission under the federal Inquiries Act, and further that this commission would be given the specific duty of investigating and reporting to the federal government on the boundaries for a new territory or territories, and further that representation on this commission be on the recommendation of the Legislative Assembly."

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. That seems like a lengthy amendment. We will have to get it typed out and passed around. Mr. Patterson.

MR. PATTERSON: I am not quite sure if the amendment of Mrs. Sorensen is in order at this time.

THE CHAIRMAN (Mr. Fraser): Mr. Patterson, I do not think we can decide if it is in order or not until we can get a typed copy before us and then we can decide. It is a pretty lengthy amendment and I think that the Members should have the right to look at it anyway and see. So we will recess for maybe ten minutes and get the copies typed out.

---SHORT RECESS

THE CHAIRMAN (Mr. Fraser): The Chair recognizes a quorum. We have an amendment to the amendment typed out. I wonder if the Members have a translation. I wonder if the interpreters could interpret the amendment. Is that okay, if they interpret the amendment? Agreed?

---Agreed

Thank you very much. We had the interpreters read out the amendment to the amendment for the benefit of some of our Members. We have the amendment to the amendment typed out and it looks like it is in order, so we will deal with the amendment to the amendment. Mr. Patterson.

Establishment Of Boundaries Commission

MR. PATTERSON: Thank you, Mr. Chairman. I would like to know what the federal Inquiries Act says about establishment of a boundaries commission and particularly the composition of that boundaries commission. What I would like to know is could this Assembly not recommend to the federal government on more than just Northwest Territories representation on this commission? Could we not recommend the composition of the entire commission? Would the federal Inquiries Act permit us to at least recommend who sits on that commission in its entirety?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. I will ask the law clerk if he will answer that, please.

LEGAL ADVISOR (Mr. Johnson): The powers given under the Inquiries Act are pretty broad, Mr. Patterson, and I think it would be broad enough. It simply says, "The Governor in Council may, whenever he deems it expedient, cause inquiry to be made into and concerning any matter connected with the good Government of Canada or the conduct of any part of the public business" and part three gives him power to appoint a commission, so I think this House could make a recommendation as to who could be appointed.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Johnson. Mr. Patterson to the amendment to the amendment.

Commission Should Consist Entirely Of Northerners

MR. PATTERSON: Mr. Chairman, I would not have any difficulty with the amendment, except I think that we should recommend the entire composition of the commission to the federal government, not simply Northwest Territories representation and I wonder if the mover of the amendment might consider beefing that recommendation up a little bit. After all, the last electoral boundaries commission was composed entirely of Northwest Territories residents and so was the commission which recommended changes to the constituencies when they went from 15 to 22. I do not see why we need outsiders to advise us on these matters. I think it should be comprised of people chosen by this Assembly who live in the Northwest Territories.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Mrs. Sorensen.

Amendment To Amendment To Recommendation Seven, Reworded

MRS. SORENSEN: Yes. I would be prepared to drop the "Northwest Territories" out of that final clause but just to speak to what you just said, Mr. Patterson, I think with respect to the kind of boundary that we are talking about which is a political, a social and an economic boundary and not a constituency or land claim boundary, that the federal government will not allow the boundary commission to be entirely composed of northerners, but that is not to say we cannot recommend who we wish to be on the commission. So I would agree to drop "Northwest Territories". Would that address your problem?

MR. PATTERSON: Yes.

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. Is it agreed to drop "Northwest Territories"? Are you amending your own motion to drop the "Northwest Territories"?

MRS. SORENSEN: Heaven forbid! I would never do that.

---Laughter

Mr. Chairman, it is a typing error.

THE CHAIRMAN (Mr. Fraser): A typographical error. To the amendment to the amendment, Mr. Curley.

MR. CURLEY: Mr. Chairman, I have some difficulty with that. I would like to maybe ask the mover of the amendment to the amendment exactly what she means when she asks, that this commission be given specific duties of investigating and reporting to the federal government. Maybe if she explained exactly what kind of specific duties or investigation is required, if she indicates that to me, maybe I will be able to understand it a little more. Could you ask her to explain it again, please?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. Mrs. Sorensen.

Commission Must Negotiate Boundaries Before Division

MRS. SORENSEN: Sure, I would be glad to. We have a situation if this motion passes, that states that if the plebiscite is in the affirmative, if the decision is made to separate or divide the Territories into one or more territories, then this Legislative Assembly will recommend division to the federal government but then where do we go from there? I think we are duty bound to say, okay, the next step then is where will the boundaries be? It is really important that before the decision is made that everyone know exactly where the boundaries will be, where the lines on the map will be. That probably is going to be a fairly contentious issue between different groups and communities of people. Therefore an independent body is really going to be required to negotiate the boundaries before the actual division can take place.

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. Mr. Curley.

MR. CURLEY: I still have difficulty with that because after this commission has been given, if the amendment to the amendment is approved, it would ask the federal government to set up a boundaries commission under the federal Inquiries Act, which in effect is really giving the whole responsibility and the mandate directly to the federal government which we have been saying is interfering with our internal affairs in the Territories. What I would like to ask the law clerk is whether or not this Assembly cannot conduct its own inquiry into the boundaries question through the Northwest Territories Public Inquiries Ordinance?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. Mr. Johnson.

LEGAL ADVISOR (Mr. Johnson): Yes, I would say it is equally possible for it to be done under the Northwest Territories Public Inquiries Ordinance.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Johnson. Mr. Curley, does that answer your question?

MR. CURLEY: Mr. Chairman, I wanted him to confirm that because surely the Member for Yellowknife South, who is adamant about federal interference in the Territories, should know that many of the commissions have been set up by the Northwest Territories when dealing with constituency boundaries. On that basis, I think that she should withdraw that motion and ask that this Assembly set up a boundaries commission and report directly to the federal government on that basis.

Assembly Putting Boundary Decision In Federal Government's Hands

I think we would have less bureaucracy involved in that because the commission is given a role and would then not necessarily mean that it would be binding. You know, we would just be giving the commission a report to the federal government. In the meantime, what would this Assembly be doing, waiting on the federal government or federal cabinet to either approve it or whatnot and get it completely out of our hands? That is what I am concerned about, putting the ball game directly into the federal government's hands and not having the role or responsibility to be effective in dealing with the boundaries issue. That is where my problem lies.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. Mrs. Sorensen.

MRS. SORENSEN: Yes, I had thought about that too and certainly weighed one against the other. What I finally decided was that really in the interests of the people that we represent, that going the route of the federal government would be the best. We all know that any decision that we make in the Northwest Territories can be overruled, by not only the Commissioner but the federal government, up to a year after we make that decision. I felt that we would go through the agony of the negotiations, the creating of a boundary and we may be up against a situation where in the end, the federal government says "no way" and then they do go ahead and set up their own boundary commission and we are back to square one. We are delayed. That is a tactic that they will use to delay. We are back to square one and pretty soon this Legislative Assembly is no longer in power. We are back to square one with a new group of people. So, you know, those are the things I weighed off against one another and felt quite confident that if we could put the pressure on the federal government, if the vote or plebiscite was affirmative, then we could continue that pressure until they set up the commission and we would not have that long delay.

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. Mr. Curley.

Assembly Prepared To Deal With Boundaries Problem

MR. CURLEY: I realize that is a real possibility but I think the federal government, through its commission on the political inquiry that Mr. Drury made, made it very clear that the political situation in the Northwest Territories, the constitutional structure of the Territories is really the business of the people of the Territories and now he has made it very clear to the federal government that people in the Territories have to decide the political situation in the North.

Now, I believe the Member from Yellowknife has been quite favourable to some aspects of that report and now she is really saying to them "Well, look, we are getting into a hot situation up here with respect to the political situation. Will you come and help us out now because we may get into real difficulties?" What we are saying is from this part of the area we are prepared to carry the



problem and the complicated issue of boundaries and deal with it ourselves through this present Legislative Assembly and carry the position directly to the federal government. I think through that we would be much, much more effective if we first of all have at least tried to deal with the complicated issue rather than just giving it to them and on that basis I am going to have to vote against the amendment to the amendment.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. The amendment to the amendment. Do I hear question?

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Fraser): Question being called. All in favour?

MRS. SORENSEN: Recorded vote.

THE CHAIRMAN (Mr. Fraser): Recorded vote being called for, Mr. Clerk. All in favour, please stand.

Amendment To Amendment To Recommendation Seven Of Unity Report, Defeated

CLERK OF THE HOUSE (Mr. Remnant): Mr. McCallum, Mr. Braden, Mr. Butters, Mr. McLaughlin, Mrs. Sorensen, Mr. MacQuarrie.

THE CHAIRMAN (Mr. Fraser): Against, please stand.

CLERK OF THE HOUSE (Mr. Remnant): Mr. Evaluarjuk, Mr. Arlooktoo, Mr. Patterson, Mr. Kilabuk, Mr. Pudluk, Mr. Appaqaq, Mr. Tologanak, Ms. Cournoyea, Mr. Curley, Mr. Noah, Mr. Sibbeston, Mr. Sayine.

THE CHAIRMAN (Mr. Fraser): Abstentions?

CLERK OF THE HOUSE (Mr. Remnant): Mr. Nerysoo and Mr. Stewart.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Clerk. The amendment to the amendment has been defeated.

---Defeated

To the amendment. Mrs. Sorensen.

MRS. SORENSEN: I have another amendment to the amendment then.

THE CHAIRMAN (Mr. Fraser): Proceed.

Further Amendment To Amendment To Recommendation Seven Of Unity Report

MRS. SORENSEN: Again it is adding on to the end of the amendment. It says "and that this Assembly recommend that a boundaries commission be established under the Northwest Territories Public Inquiries Ordinance. And further that this commission be given the specific duty of investigating and reporting to the Legislative Assembly on the boundary for a new territory or territories and further that representation on this commission be on the recommendation of the Legislative Assembly."

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. We will just recess for a couple of minutes until we get this straight with the mover of the amendment to the amendment.

---SHORT RECESS

THE CHAIRMAN (Mr. Fraser): I will call the committee back to order. We have now received the typed copies. I do not think they are translated so again I will ask the indulgence of the interpreters if they will read it out to the Members who do not have a copy. Thank you very much. We have had the interpreters translate it. Before we deal with the amendment to the amendment, we have already got a typographical error and I will maybe let Mrs. Sorensen explain it. Mrs. Sorensen.

MRS. SORENSEN: Yes, in the first "and that this Assembly recommend that the Commissioner establish a boundaries commission" should have read "the Commissioner" and that is simply to fall in line with our ordinance.

THE CHAIRMAN (Mr. Fraser): To the amendment to the amendment. Ms. Cournoyea is first on the list.

Putting A Strangle Hold On The Process

MS. COURNOYEA: Mr. Chairman, it seems to me that in placing these amendments on the floor, we are placing the amendments with a very peripheral knowledge of what the due process of negotiations is and I cannot support this motion, because in negotiations, those ratification processes are established according to what you want to do. It may be that we will come out with the same recommendations as Mrs. Sorensen is putting on the floor, but if we carry this through before the due process on negotiations is established, then you are strangle holding any kind of process that the negotiations can take to come up with a ratification formula that will be acceptable in negotiations between the federal government, territorial government and the native groups that are involved with those negotiations. It is something that goes without question that the ratification process is established. It is negotiated. Here we are trying to put a process in which may not in the end even be acceptable to us because we have not considered all that has to be considered when we move forward, that is if we do not want to strangle hold the process. I cannot support this amendment.

THE CHAIRMAN (Mr. Fraser): Thank you, Ms. Cournoyea. Mrs. Sorensen.

MRS. SORENSEN: Just to respond to that, I understand what you are saying about negotiations, but you see the negotiation would take place between the native groups and other interest groups and then they would go to the boundaries commission with their recommendations. You cannot establish a boundary without a boundaries commission. You cannot do it, not a political, social and economic boundary as this one would be. That is a fact of life. The negotiations will certainly take place before that.

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. Mr. Patterson.

Establishment Of Boundaries Commission Premature

MR. PATTERSON: We have established a commitment in principle to division. We have recommended that a study take place. Once this amendment is disposed of we are going to probably establish a constitutional development committee to meet with people in the Northwest Territories. We have already heard from the major native organizations affected. They are confident that they can come to a satisfactory agreement on boundaries as far as aboriginal rights matters are concerned.

I think I tend to agree that it may be premature at this time to establish a boundaries commission by defeating this amendment at this point in time. It will not preclude us from doing so later. I would sooner see the results of the plebiscite and then decide what steps are to be taken. I agree with Ms. Cournoyea that that may be going a little bit prematurely at this time to recommend the establishment of a boundaries commission. After all, that boundaries commission could not begin to sit until after the plebiscite which we have approved in an earlier recommendation and so we do not need to establish it now and I suggest we should not.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Mrs. Sorensen.

MRS. SORENSEN: Mr. Chairman, then the same rationale would apply to Mr. Braden's amendment, because what we are saying there is, if the plebiscite is answered affirmatively then we ask the government to establish one or two new territories. The same rationale would apply, it would be premature of us to make that decision now.

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. Mr. Curley.

Agreements Should Be Made With Native Organizations

MR. CURLEY: Mr. Chairman, to the amendment to the amendment. My feelings on that particular proposed amendment to the amendment are the same as the one she had just introduced and was defeated, mainly because I would like to see again, the Minister responsible for constitutional development and the other committee that we have set up, have an opportunity to try to make some possible agreements with the interest groups and native organizations that are effective and are proponents for the division and so on, but the reason is that the native organizations have not asked the territorial government to be involved in any negotiations that would affect their livelihood. But politically speaking, although the political division may not be involved with the aboriginal rights negotiations, but somewhat very much a part of the interests of those organizations, I see that setting up an example at this time and supporting the role of the government until the plebiscite is held I do not think would help the relationship with them.

Further, we have in this unity committee's report, we have asked that this Assembly hold one or two more debates on the constitutional and political future of the Territories, so I think we would have an opportunity to establish such other committees if they are required or commissions if they are required, but let us wait until the plebiscite is held and maybe at that time we would be a little more in agreement with those organizations and certainly would maybe have more credibility in proposing agencies that would get our hands completely away from them. To do it at this time is premature, so I would not support the amendment to the amendment as proposed.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. Mr. McLaughlin, the amendment to the amendment.

Boundaries Cannot Be Changed Without A Commission

MR. McLAUGHLIN: It is my understanding on this amendment to the amendment that the idea of setting the boundaries commission up, that it would be set up after the referendum is answered affirmatively, so we are not setting it up now. The object is to set it up after the referendum is answered affirmatively which is going to be a year from now anyway, so why not go ahead now and decide to have a boundaries commission because we are going to have to decide to have a boundaries commission at some stage anyway? You cannot change boundaries without having a boundaries commission at some stage anyway. The federal government has to change the boundaries politically in the parliament of Canada, so they are going to have a boundaries commission if we do not have one, so we should take the affirmative action now that we are going to have a boundaries commission of our own and make that point now and in the interim we will find out from the federal government's attitude whether they think we should or can.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. McLaughlin. Mr. Sibbeston.

Boundary Commission Not Necessary

MR. SIBBESTON: Mr. Chairman, I think like a number of other persons that it is not necessary to set up a boundaries commission. What I see happening in the next couple of years, certainly before the plebiscite is held, is that there is going to be a great deal of discussion, certainly in the West and there will be some discussion between the West and the East. I feel that before a plebiscite is held we will pretty well know where the boundary is going to be and in respect to boundaries I think that the initiative should be taken by ITC and the Dene Nation. They have said that they feel that they can come to some agreement. I think the boundary will be taken care of, so by the time we have a plebiscite, people will pretty well know where it is going to be, so the final details perhaps can be ironed out and so we will be able to go to the federal government after the plebiscite knowing quite certain where the boundary is going to be. So I do not think that this boundary commission is necessary at all.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Sibbeston. Mr. MacQuarrie.

MR. MACQUARRIE: Thank you, Mr. Chairman. To my mind the question of boundaries is a question of politics, economics and so on. It is beyond merely a concern of the Dene Nation or ITC. I am so utterly convinced of that, as I am also that there will be public government established, that in other words, I know that this is going to happen eventually. There will be boundary commissions, and I have come to the conclusion that it is not necessary and that in fact there is so much question right now as to what will be an affirmative vote, and what it means, that I fear that once the referendum is held there is still going to be a fair amount of discussion in sorting out and so we are ready for a step like this. So I on second thought, will vote against it at this time.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. Mr. Curley.

Boundaries Decision Would Be Routine After Plebiscite

MR. CURLEY: Mr. Chairman, I just want to express further that we are not ruling out the possibility that in the future it may be required if the natives say it, but to let it go and to express -- to continue to say to the people in the Territories, "Look, the boundary question will be decided by the boundaries commission" would really preclude the actual participation of the people and at this time it is premature. I would think the need right now is to have the political parties, the political leaders like the constitutional development Minister and the minister responsible for the Eastern Arctic, if he is appointed, they should take the lead in the first place and try to get the feeling before the plebiscite is held. So on that basis, this is just likely a routine thing after the plebiscite is held, but before we should not be making any inferences to the native organizations that the ultimate decision would be made by an agency, that would be politically out of the hands of the responsible government leaders, political leaders. So on that basis I will not support the amendment to the amendment.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. I heard question being called. The amendment to the amendment, question being called.

MRS. SORENSEN: Recorded vote.

THE CHAIRMAN (Mr. Fraser): Recorded vote, please, Mr. Clerk. Amendment to the amendment, all in favour?

Further Amendment To Amendment To Recommendation Seven Of Unity Report, Defeated

CLERK OF THE HOUSE (Mr. Remnant): Mr. McCallum, Mrs. Sorensen.

THE CHAIRMAN (Mr. Fraser): Thank you. Down. Against? Please stand.

CLERK OF THE HOUSE (Mr. Remnant): Mr. Evaluarjuk, Mr. Arlooktoo, Mr. Patterson, Mr. Kilabuk, Mr. Pudluk, Mr. Appaqaq, Mr. Tologanak, Ms. Cournoyea, Mr. Curley, Mr. Noah, Mr. Sibbeston, Mr. Sayine, Mr. MacQuarrie.

THE CHAIRMAN (Mr. Fraser): Down. Abstentions?

CLERK OF THE HOUSE (Mr. Remnant): Mr. Wah-Shee, Mr. Braden, Mr. Butters, Mr. Nerysoo, Mr. McLaughlin.

THE CHAIRMAN (Mr. Fraser): Down. The amendment to the amendment has been defeated.

---Defeated

MR. MacQuarrie, to the amendment.

MR. MacQUARRIE: Yes. I would like a legal opinion on something first and then I have another question of clarification. In the opinion of the law clerk, what has this Assembly committed itself to in the event -- this would be considering debates and recommendations that we have passed...

MR. CURLEY: To the motion.

MR. MacQUARRIE: ...in the event there is clearly an affirmative vote for the establishment of a new territory in the East, but a negative vote, an obvious negative vote in the West? Could you give an opinion as to what we have committed ourselves to in that event, please? I did give some notice, so I think the law clerk may be ready.

THE CHAIRMAN (Mr. Fraser): Point of order, Mr. Curley.

MR. CURLEY: A point of order, yes. I think that question is unfair because we have not dealt with all the recommendations as yet, because if the Legal Advisor gives an opinion it may differ with the recommendations we have not dealt with yet. It could possibly change the opinions of some of the Members, so on that basis I question the Member for Yellowknife Centre asking the law clerk at this time.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. Mr. Johnson.

LEGAL ADVISOR (Mr. Johnson): In my view, what recommendation four seemed to say, as put by Mr. Patterson, is that the Assembly has left open how the results will be interpreted. The plebiscite will be held and how the results are interpreted is open to interpretation and that is as far as I think I can go.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Johnson. Mr. MacQuarrie.

MR. MacQUARRIE: Do I understand it would appear we have not really committed ourselves to anything, Mr. Johnson?

LEGAL ADVISOR (Mr. Johnson): No, I would not go that far but as to how you interpret what "affirmative" means, is going to be something to debate. That is all I can say.

THE CHAIRMAN (Mr. Fraser): To the amendment.

Sufficient Development Might Occur In Time

MR. MacQUARRIE: Just a question for clarification myself then. In voting to determine what "affirmatively" means, despite Mr. Braden's disdainful reply, there is a serious problem as to how the question would have to be arranged to

address it. There will be some people -- and I know this is not hypothetical because I will be one of them -- who could vote, if the circumstances stand as they do now, who could sincerely vote to see a new territory established in the Eastern Arctic, but who feel that there is not sufficient political development in the West to clearly indicate whether there should be just one territory or more than one territory. In which case, how does that person vote? Somehow when the question is drawn up, that is going to have to be addressed I think. You know, there could be change in two years time. Maybe there will be sufficient development. But I mean if there is not, that could be a serious problem for a person in that situation.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. To the amendment. Mrs. Sorensen.

MRS. SORENSEN: Well, I am going to vote against this amendment and I am going to use the same logic that Mr. MacQuarrie used. It is not necessary to make this motion now or this amendment now. We may wish to make other recommendations in the future. We may change our mind about what we want to do. Why tie ourselves in? We have got lots of time. Why commit ourselves to something now? So on that basis, Mr. Chairman, I am going to vote against this because it is not necessary.

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. Ms. Cournoyea, please.

MS. COURNOYEA: I just wanted to comment on Mr. MacQuarrie's suggestion if he voted affirmatively for an eastern territory that means there is one less so he had better get his political development together because out there there is another one.

THE CHAIRMAN (Mr. Fraser): To the amendment.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Fraser): I hear question being called. Could we read the amendment, Mr. Clerk, as amended?

CLERK OF THE HOUSE (Mr. Remnant): Mr. Chairman, if the amendment passes, recommendation seven would read: "That this Assembly, if the plebiscite is answered affirmatively, ask the Government of Canada to establish one or two new territories."

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Clerk. I hear recorded vote. All in favour of the amendment, please stand.

Amendment To Recommendation Seven Of Unity Report, Carried

CLERK OF THE HOUSE (Mr. Remnant): Mr. Arlooktoo, Mr. Patterson, Mr. Kilabuk, Mr. Pudluk, Mr. Appaqaq, Mr. Tologanak, Ms. Cournoyea, Mr. Curley, Mr. Noah, Mr. Sibbeston, Mr. Sayine, Mr. McCallum, Mr. Wah-Shee, Mr. Braden, Mr. Butters, Mr. Nerysoo, Mr. McLaughlin.

THE CHAIRMAN (Mr. Fraser): Down. Against, please stand. Abstentions, please stand.

CLERK OF THE HOUSE (Mr. Remnant): Mrs. Sorensen, Mr. MacQuarrie.

---Carried

THE CHAIRMAN (Mr. Fraser): Thank you, the amendment has been passed. Recommendation seven as amended. Do I hear question? Question being called. A recorded vote I take it. All in favour, please stand. All in favour?

Motion To Accept Recommendation Seven Of Unity Report, Carried As Amended

CLERK OF THE HOUSE (Mr. Remnant): Mr. Arlooktoo, Mr. Patterson, Mr. Kilabuk, Mr. Pudluk, Mr. Appaqaq, Mr. Tologanak, Ms. Cournoyea, Mr. Curley, Mr. Noah, Mr. Sibbeston, Mr. Sayine, Mr. McCallum, Mr. Wah-Shee, Mr. Braden, Mr. Butters, Mr. Nerysoo, Mr. McLaughlin.

THE CHAIRMAN (Mr. Fraser): Down. Against? Abstentions?

CLERK OF THE HOUSE (Mr. Remnant): Mrs. Sorensen and Mr. MacQuarrie.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Clerk. Recommendation seven as amended is carried.

---Carried

Recommendation eight, does somebody want to move recommendation eight?  
Mr. Curley? Mr. MacQuarrie?

MR. MacQUARRIE: I respectfully decline, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Mr. Curley, recommendation eight.

Motion To Accept Recommendation Eight Of Unity Report.

MR. CURLEY: Your unity committee recommends and I move that this Assembly immediately take the necessary steps to establish a constitutional development committee, comprised of five Members, and including the Minister for aboriginal rights and constitutional development, mandated to explore with the various peoples of the Northwest Territories who may wish to continue to remain in association with one another, and to reach with them if possible, agreement concerning the identification of processes and the creation of mechanisms for future political and constitutional development; and further, that this Assembly direct its constitutional development committee specifically to explore the possibility of holding a constitutional convention which would include representation from all peoples in the area defined above, as well as from this Assembly, and which would have as its primary aim the creation of a constitution for the largest and strongest possible geopolitical jurisdiction.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. To the motion.  
Hon. Mr. Butters.

HON. TOM BUTTERS: Just to suggest, sir, that if there is going to be extended debate on this it might be better to start in fresh after lunch.

THE CHAIRMAN (Mr. Fraser): Very good suggestion. We will recess until 1:00 p.m.

HON. RICHARD NERYSOO: A point of privilege, Mr. Chairman. I just wanted to make an announcement here that, just to mention to the people of the Baffin and Members of the Legislative Assembly that a news conference with the Minister of the Environment is scheduled for 12:00 noon to discuss the Environmental Assessment and Review Panel's report on the Arctic Pilot Project. It is a proposal to ship liquid natural gas from Melville Island to parts of southern Canada. It can be heard and participated in by the MLA's if they attend in the board room on the second floor of the Brown Building. The press release is linked by conference call to Pond Inlet and Arctic Bay where we have arranged it to be patched into the community radio stations and into Resolute Bay and Grise Fiord.

THE CHAIRMAN (Mr. Fraser): Thank you very much, Mr. Nerysoo. Mrs. Sorensen, a point of privilege?

MRS. SORENSEN: Surely Members in the West are invited to go as well? We are territorial legislators and it is not only the Baffin that is interested.

THE CHAIRMAN (Mr. Fraser): Thank you very much. We will recess until 1:00 o'clock.

---LUNCHEON ADJOURNMENT

THE CHAIRMAN (Mr. Fraser): The Chair recognizes a quorum. Recommendation eight. To the motion. All in favour?

AN HON. MEMBER: Question.

THE CHAIRMAN (Mr. Fraser): Mr. Sibbeston.

Amendment To Recommendation Eight Of Unity Report

MR. SIBBESTON: Mr. Chairman, I just have one small amendment which is to add on the fifth line so that it reads "...the various people of the western Northwest Territories..." so just add "western" before "Northwest Territories".

THE CHAIRMAN (Mr. Fraser): Mr. Sibbeston, you cross out "Northwest"?

MR. SIBBESTON: No, just immediately before it to put in "western".

THE CHAIRMAN (Mr. Fraser): "Western and Northwest Territories"?

MR. SIBBESTON: No, "western Northwest Territories".

THE CHAIRMAN (Mr. Fraser): The amendment. We are dealing with recommendation eight and it has been amended on the fifth line to insert "western". Moved by Mr. Sibbeston. To the amendment? Mr. Sibbeston. Mrs. Sorensen.

MRS. SORENSEN: Mr. Chairman, I wonder if that amendment is in order. It seems to me that the intent of the recommendation was to allow anyone and any groups of people within the Northwest Territories to discuss constitutional development and now Mr. Sibbeston's amendment has restricted it to only the people in the West. I think it changes the intent of the motion and I would ask for a ruling on that, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. Mr. Sibbeston, your amendment as stated "western Northwest Territories" takes away the intent of the motion. I am going to have to rule it out of order. If you want to challenge the Chair it is your prerogative.

MR. SIBBESTON: I so challenge the Chair then.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Sibbeston. I will then report progress.

MR. SPEAKER: Mr. Fraser.

REPORT OF THE COMMITTEE OF THE WHOLE OF TABLED DOCUMENT 16-80(2): REPORT OF THE SPECIAL COMMITTEE ON UNITY

MR. FRASER: Mr. Speaker, your committee has been dealing with the unity committee recommendation eight. An amendment was put forth to change the recommendation which was ruled out of order by the Chair and was challenged by one of the Members.

MR. SPEAKER: Thank you. We will recess for five minutes and I will have a look at it.

---SHORT RECESS



Speaker's Ruling

MR. SPEAKER: I call this House to order. With regard to the amendment that has been challenged it is the ruling of the Chair that the amendment is in order. However, it is not in keeping with the document, but the amendment of that particular section is in order because in recommendation four and other areas within the document you are speaking both east and west. However, this has to do with a committee specifically to look at the constitution so it is not in my opinion similar to the rest of the document, but it certainly does change the intent but I would rule that the amendment is in order. We will go back into committee of the whole with Mr. Fraser in the chair.

--Legislative Assembly resolved into committee of the whole for consideration of Tabled Document 16-80(2): Report of the Special Committee on Unity, with Mr. Fraser in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER TABLED DOCUMENT 16-80(2):  
REPORT OF THE SPECIAL COMMITTEE ON UNITY

THE CHAIRMAN (Mr. Fraser): Thank you, the committee will come back to order. Mr. Sibbeston, your challenge was well taken. To the amendment, Mr. Sibbeston.

MR. SIBBESTON: I hope in the future you never disagree with any amendment that I make. Mr. Chairman...

THE CHAIRMAN (Mr. Fraser): Do not be too sure about that.

MR. SIBBESTON: Mr. Chairman, I made the amendment because I think that the constitutional development committee when it is established, will be set up with the idea of having the western part of the North determine or begin to determine exactly what they want for a government in that part of the North. I sense that the people in the Eastern Arctic are very certain as to exactly what they want. They want Nunavut and they have done some work and know already the type of governmental structure that it will be. It is going to be a territorial type of structure.

However, we in the West have to do a lot of work in the next year or so before we know precisely the type of government that we will want and that is the reason that I have made this amendment so that the constitutional development committee can be set up for the people of the West. As a result of this I see the development committee being established in the next few months, probably this winter and all the various groups in the Northwest Territories in the western part of the North can begin dealing with the method of constitutional and political changes in the Western Arctic.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Sibbeston. To the amendment, Mr. Patterson.

Constitutional Committee To Concentrate On The West

MR. PATTERSON: Yes. I agree with the amendment, Mr. Chairman. I think it makes some good sense at this point in time that the constitutional development committee concentrate its efforts on the western part of the Northwest Territories or in the western part of the Northwest Territories and that I think was the thrust of the recommendation of the unity committee. It recognized that perhaps there was a somewhat different state of development in terms of a consensus in the western part of the Northwest Territories as compared to the East.

Another fact I might mention, Mr. Chairman, is that I will later propose an amendment which would recommend that the present aboriginal rights and constitutional development Minister concentrate on the western part of the Northwest Territories and that there be a new ministry created by the

Commissioner with the recommendation of the Assembly to concentrate on the specific affairs of the eastern part of the Northwest Territories and that the two Ministers work together on matters of mutual concern. So if the constitutional committee focuses on the West this accords with my feelings on the whole subject. Thank you.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. To the amendment, Mr. MacQuarrie.

MR. MacQUARRIE: Thank you, Mr. Chairman. I would have to vote against the proposed amendment. It seems to me the thrust of whatever has been put in place in the previous recommendations as to what is supposed to happen in the Northwest Territories is a decision for all people in the Territories to make and, of course, it is entirely possible, although maybe unlikely, that people may decide in a referendum that they wish to remain together. It seems to me then that any committee working in this area would have to take that into account and at least offer to the peoples of the Eastern Arctic the opportunity to participate if they should wish to. It is quite possible that once the offer is made it would be rejected and that would be the end of that, but I still think that the opportunity should be there.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. Mrs. Sorensen.

#### Prohibiting Future Participation

MRS. SORENSEN: Well, just to reinforce what Mr. MacQuarrie has said I think that by adding "western" to the Northwest Territories in the amendment we are prohibiting the people of the Eastern Arctic from participating in any future political constitutional development and, Mr. Sibbeston, I would ask you how you can be so sure that the plebiscite will be a positive one? For instance, what if a group of Inuit in the next year in the Eastern Arctic decide that they do want to associate with the West under a new form of, say, regional government? The committee would have to say "No, that is not within our mandate. You cannot participate in structuring a new order in the West or in the Northwest Territories." What you are in fact telling them is that you are taking away their right to participate as Canadian citizens in constitutional and political development. Frankly I think that that amendment offends this House, because we do not know what the decision will be in a year or two years from now.

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorenson. Mr. Sibbeston.

#### Type Of Government Undetermined In West

MR. SIBBESTON: Mr. Chairman, surely there is no doubt in Members' minds as to what the feeling of the Eastern Arctic people is, that they do want Nunavut and they do not want to have anything to do with the West. That feeling appears clear to me and it seems they have gone through the whole process of determining what they want; whereas we in the West have not determined that yet. In the West all we have thus far is the Dene Nation who propose a form of government. We have had the Metis Association who has also made a presentation on government to the federal government as part of their land claims. They are the only two groups thus far that have made presentations to the federal government on the type of government they wish in our part of the North. So this committee will bring all of these people together to determine the type of government.

We are behind the Eastern Arctic. The Eastern Arctic is way ahead of us in knowing what they want. Most definitely they are. I do not think we need to have a constitutional development committee now that is going to again begin to deal with the question of what the people in the Eastern Arctic want.

They know what they want and I am satisfied that the people who have come before us, the ITC, and the Inuit MLA's all indicate strong support for Nunavut and I am satisfied that that is what people in the East want. We in the West do not know what we want and this committee will determine that.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Sibbeston. Mr. MacQuarrie.

MR. MacQUARRIE: Thank you, Mr. Chairman. I would just remind the hon. Member for Mackenzie Liard that we had an amendment to a motion yesterday asking that there be a delay of four years so that people could talk about it and think about it, and there are others but nevertheless, there are other people who advanced that kind of concern. So all I am saying is while you are right, I think, in seeing a momentum in that direction, I do not think that it is a foregone conclusion, and it is wrong of this House to do that. But I would ask at any rate for clarification from the person who made the amendment as to whether, if this committee were established under the terms that he is suggesting, whether it would dare to visit representatives of the Committee for Original Peoples' Entitlement.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. Mr. Sibbeston.

MR. SIBBESTON: Of course they are in the West and they are in the northwestern part of the Northwest Territories so that anybody that you think is in that part of the North could be involved if they want.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Sibbeston. To the amendment. Mr. Braden.

Premature Amendment

HON. GEORGE BRADEN: Thank you, Mr. Chairman. I am wondering if this amendment is perhaps a little bit premature. We have made a decision that we are supporting the concept of division of the Northwest Territories. We have made a decision that we want to hold a plebiscite so that people can get out and vote and express their will. We have made a decision that we need to establish a committee of the Legislative Assembly which is going to objectively put together the analysis and the information about division, the implications it has financially, economically, socially, politically, and now here we are charging off into another committee as Mr. Sibbeston would like to have one to deal with constitutional development in the West. This committee is going to explore the idea with various peoples in the western Northwest Territories and try to achieve agreements concerning identification of processes and creation of mechanisms. It just seems to me that we should take things one step at a time and try to deal with the issue of the division and the plebiscite and the analysis.

If we are going to look at exploring ways to remain in association it may mean the association of two territories working independently in some ways, collectively in other ways. If you read further into the motion, Mr. Chairman, it deals with this issue of a constitutional convention. I do not even know what a constitutional convention is in the context of the motion and the amendment to the motion, so I guess I can be really honest with the House and say that this whole recommendation confused me right from the start. I think that before we get into talking about whether there is a special committee for the West or the East or both, we should try to get into this business of what this whole motion means.

AN HON. MEMBER: Hear, hear!

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Braden. Ms. Cournoyea.

MS. COURNOYEA: Mr. Chairman, I wonder if I could make a suggestion that this particular recommendation maybe can be put aside because we have made various amendments to the other recommendations that change the whole make-up of the plan of moving from one step to another. I certainly agree with Mr. Braden that this particular recommendation may have been delivered, had things fallen in order according to the paper without the changes that were made and possibly this is redundant and maybe not necessary at this time. So I would like to make a motion -- we cannot do it?

THE CHAIRMAN (Mr. Fraser): I am sorry, Ms. Cournoyea, we have to deal with this amendment. Mr. Sibbeston.

Movement Toward Our Own Government

MR. SIBBESTON: Mr. Chairman, I just cannot understand anyone saying that this committee is redundant because this to me, this constitutional development committee is one of the most important things to come out of this whole debate on unity. By this mechanism we in the West are going to begin talking about constitutional changes and all this committee will do is after it has been established is go to the various organizations, go to the Dene Nation, the Metis Association, COPE, go to the Chambers of Commerce, go to the Association of Municipalities and begin talking to them and say, "How can we get together?" "Can we get together and begin talking about constitutional changes in the West?" If there is agreement then eventually there could be a convention, a big meeting in Yellowknife where all of these people can get together. We can even make it part of the deal that we will have the convention in Yellowknife where all the various people, various organizations can state their positions on their ideas of future government and I think this would be tremendously important to the whole -- what do you call it -- the whole movement toward our own government.

THE CHAIRMAN (Mr. Fraser): Let us get back to the amendment. Mr. McLaughlin. To the amendment.

Question Of Boundaries

MR. McLAUGHLIN: To the amendment, I cannot see how this is going to work when the amendment addresses a situation of a constitutional development committee and holding constitutional meetings with people from all over the western area when we do not know where the western area is. There is no boundary because we already decided we would not have a boundaries commission to figure out that boundary. So I look at such a thing as being redundant when you do not know which particular communities you would invite representations from because we do not know where the boundary is going to be.

HON. ARNOLD McCALLUM: Manitoba and Saskatchewan.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. McLaughlin. To the amendment. Mr. Sibbeston.

MR. SIBBESTON: Again, as regards Mr. McLaughlin's thinking that it is foolhardy -- he says we do not know where the West is. Well, in our own minds each of us knows what is West and what is East. East and West, the boundary is somewhere between Baker Lake and Yellowknife, somewhere in there and there are no people living in that area. There is no question in my mind of what is West and what is East. You use common sense.

HON. ARNOLD McCALLUM: I get confused with South and West.

THE CHAIRMAN (Mr. Fraser): To the amendment.

AN HON. MEMBER: Question.

THE CHAIRMAN (Mr. Fraser): The question being called. To the amendment.

MRS. SORENSEN: A recorded vote.

THE CHAIRMAN (Mr. Fraser): A recorded vote being called for. To the amendment. All in favour please stand.

Amendment To Recommendation Eight Of Unity Report, Carried

CLERK OF THE HOUSE (Mr. Remnant): Mr. Evaluarjuk, Mr. Patterson, Mr. Kilabuk, Mr. Tologanak, Mr. Curley, Mr. Noah, Mr. Sibbeston, Mr. Nerysoo.

THE CHAIRMAN (Mr. Fraser): Down. Against please stand.

CLERK OF THE HOUSE (Mr. Remnant): Mr. McCallum, Mr. Wah-Shee, Mr. Braden, Mr. McLaughlin, Mrs. Sorensen, Mr. MacQuarrie, Mr. Stewart.

THE CHAIRMAN (Mr. Fraser): Down. Abstentions?

CLERK OF THE HOUSE (Mr. Remnant): Mr. Arlooktoo, Mr. Appaqaq, Ms. Cournoyea.

THE CHAIRMAN (Mr. Fraser): The amendment has been carried eight to seven. Three abstentions.

---Carried

HON. ARNOLD McCALLUM: Could we have a recount on that? That is close enough for a recount.

THE CHAIRMAN (Mr. Fraser): A recount has been called for. Did you say a recount, Mr. Smith?

HON. ARNOLD McCALLUM: I only get one, another one, another one...

THE CHAIRMAN (Mr. Fraser): Order. There was a recorded vote and the motion has been carried. To the motion as amended. Mr. Patterson.

MR. PATTERSON: Yes, I would like to move a further amendment, Mr. Chairman. I am circulating copies and I apologize for it not having been translated. The amendment would seek to add a further five clauses. The purpose of it is to create a new Executive Committee Member responsible...

THE CHAIRMAN (Mr. Fraser): I wonder if we could read it into the record for Members who do not have translations.

MR. PATTERSON: The amendment is: And further that the Legislative Assembly recommend to the Commissioner of the Northwest Territories as follows: (1) that a Member of the Executive Committee be made the minister...

Translation of Motion

THE CHAIRMAN (Mr. Fraser): Will you wait for a minute until we get the interpreters to read it out to the other Members who do not have the translation? Point of order, Mr. MacQuarrie.

MR. MacQUARRIE: We just had an amendment I believe supported by Mr. Patterson that this committee had nothing to do with the Eastern Arctic. I find it surprising now that he is introducing a further amendment that is calling for someone to deal with the Eastern Arctic.

MRS. SORENSEN: Hear, hear!

MR. MacQUARRIE: I am again confused as I have been a number of times, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): If we could just wait for the translation for a few minutes until the interpreters read the translation, then we can deal with the motion.

MR. MacQUARRIE: I challenge the validity of this proposed amendment. Are you going to rule on it, Mr. Chairman? The motion has already been amended to say "with the various peoples of the western Northwest Territories" now therefore I cannot see why this amendment would be in order.

MR. CURLEY: He is completely out of order.

THE CHAIRMAN (Mr. Fraser): Mr. MacQuarrie, for the third time I want it read in by the interpreters. Then we can deal with it. You can rule it out of order after it has been read by the interpreters to Members who do not have a translation. I wonder if that is clear.

MR. CURLEY: It has been moved and he can speak.

HON. ARNOLD McCALLUM: Mr. Chairman, I do not think it would be necessary to have it translated. It is already translated in the book under Motion 50-80(2), that is already in the book, at least this part of it is part of the other motion, Motion 50-80(2). I suggest that is translated. He is trying to get an end run and I would challenge him on that.

THE CHAIRMAN (Mr. Fraser): Hon. Mr. McCallum, if you just wait a minute for it to be read in then you can deal with it all you like.

MR. CURLEY: Hear, hear! Stick to the rules.

THE CHAIRMAN (Mr. Fraser): Mr. Evaluarjuk.

MR. EVALUARJUK: (Translation) Mr. Chairman, if there are too many amendments I think it would be a lot better if -- I do not think it is necessary to translate the amendment because nobody is going to follow it anyway.

---Laughter

THE CHAIRMAN (Mr. Fraser): Are you speaking for the rest of the Members? Is that okay, agreed? We will take a five minute recess to go over this amendment and decide whether it is in order or not.

MR. CURLEY: It has not been moved. It was introduced.

THE CHAIRMAN (Mr. Fraser): Mr. Patterson, are you moving this motion?

MR. PATTERSON: Yes.

THE CHAIRMAN (Mr. Fraser): You move the amendment and we will decide whether it is in order or not, Mr. Patterson.

Further Amendment To Recommendation Eight Of Unity Report

MR. PATTERSON: I move that recommendation eight as amended, be further amended as follows:

And further that the Legislative Assembly recommend to the Commissioner of the Northwest Territories as follows:

(1) That a Member of the Executive Committee be made the minister responsible for the conduct of further investigation, discussion, public consultation and

negotiation about matters affecting and accompanying the creation of a new Arctic territory in the eastern part of the Northwest Territories;

(2) that the minister be given adequate financial and human resources to carry out this responsibility;

(3) that the present Minister for aboriginal rights and constitutional development concentrate his efforts on promoting the political, economic and social aspirations of the people who live in the western part of the existing Northwest Territories;

(4) that the said minister and the present Minister of aboriginal rights and constitutional development work together on issues of mutual concern and interest to the people of the eastern part of the Northwest Territories and the people who live in the western part of the Northwest Territories;

(5) finally, that the said minister and the present Minister for aboriginal rights and constitutional development work together on issues of mutual concern and interest to the people of the eastern part of the Northwest Territories and the people of the western part of the Northwest Territories, particularly issues of mutual concern and interest that arise with respect to such matters affecting and accompanying the creation of one or two new territories as timing, transitional arrangements, boundaries, ongoing co-operation among separate governmental structures, aboriginal rights negotiations and reform of the Canadian constitution.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Recommendation eight as amended. To the amendment.

MR. MacQUARRIE: I challenge it.

THE CHAIRMAN (Mr. Fraser): We will take a five minute recess and see if it is in order or not. Thank you.

---SHORT RECESS

Further Amendment To Recommendation Eight Of Unity Report, Ruled Out Of Order

THE CHAIRMAN (Mr. Fraser): Order, please. The amendment is out of order. It deals specifically with different parts of the Territories. The amendment that was just passed deals only with the West so we are ruling the amendment out of order. Mr. Patterson.

MR. PATTERSON: I am afraid I am going to have to challenge your ruling, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Is it the wish I report progress? The Chair has been challenged again.

HON. ARNOLD McCALLUM: If you lose this one that is a strikeout.

MR. SPEAKER: Mr. Fraser.

REPORT OF THE COMMITTEE OF THE WHOLE OF TABLED DOCUMENT 16-80(2):  
REPORT OF THE SPECIAL COMMITTEE ON UNITY

MR. FRASER: Mr. Speaker, your committee has been studying the unity report, recommendation eight. An amendment was put forth which I ruled out of order.

MR. SPEAKER: Thank you. It appears that there is quite a bit of difficulty with regard to this particular section and to make sure that our rulings are correct and that we have used every avenue of information that we have on making our decision I will want at least half an hour to bring back a written decision on this matter so that all angles will be covered. The House has the

prerogative that it could stand recessed for this length of time and/or you could go on to other business in the committee of the whole.

MR. FRASER: Recess.

MR. CURLEY: On a point of privilege, Mr. Speaker, I suggest that your ruling to defer, to recess for half an hour on this is really unreasonable. Could you explain exactly why you would want to take a break that long?

MR. SPEAKER: Mr. Curley, I thought I explained the reason for my length of time. I want to be sure we have all the facts and present them properly to the Assembly so that there can be no doubt in anybody's mind that the information we have on the ruling is correct. Secondly, I would remind the hon. Member that the Speaker does not have to give reasons for his decisions. We will then stand recessed for half an hour.

MR. CURLEY: Mr. Speaker, you are showing a bias.

---SHORT RECESS



Speaker's Ruling

MR. SPEAKER: The House will come to order. The ruling of the chairman of the committee of the whole that Mr. Patterson's amendment was out of order, has been challenged. The Chair has considered all of the facts and concludes that the amendment is out of order because: (a) It is not relevant to recommendation eight as amended because the recommendation now refers only to the western Northwest Territories, whereas the amendment makes reference also to the eastern parts of the Northwest Territories. (b) If the amendment were adopted the recommendation as amended would be inconsistent within itself in one place restricting its application to the western Northwest Territories only and subsequently makes reference to the Eastern Arctic as well. (c) The explanation of the foregoing Rule 69(2) of this Assembly states: "Speeches must be strictly relevant to the item or clause under discussion." Beauchesne's Parliamentary Rules and Forms states in section 426: "It is an imperative rule that every amendment must be relevant to the question on which the amendment is proposed. Every amendment proposed to be made, either to a question or to a proposed amendment should be framed so that if agreed to by the House, the question or amendment as amended would be intelligible and consistent with itself."

A further possible concern about the amendment is that it may contravene Rule 20(f) which reads: "In debate a Member will be called to order by the Speaker if he or she (f) anticipates any matter already on the orders of the day for consideration." As Motion 50-80(2), Nunavut, is not and has not been listed on the orders of the day it is not out of order on this basis. The motion has not been introduced. There has been no discussion of it and it has not been introduced and it does not show on orders of the day.

The Chair in conclusion sustains the decision of the chairman of the committee of the whole that the amendment is out of order on the ground of irrelevancy as already detailed. To assist Members to resolve this difficulty a motion to rescind the amendment which inserted "western" in line five of the recommendation could be accepted, when back in the committee of the whole, under Rule 51(1): "A motion being once made and carried in the affirmative or negative cannot be put again in the same session but a vote in the affirmative may be rescinded on a motion to that effect." If such a motion were adopted Mr. Patterson's amendment would then be acceptable. I move then that we return to committee of the whole with Mr. Fraser in the chair.

---Legislative Assembly resolved into committee of the whole for consideration of Tabled Document 16-80(2): Report of the Special Committee On Unity, with Mr. Fraser in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER TABLED DOCUMENT 16-80(2):  
REPORT OF THE SPECIAL COMMITTEE ON UNITY

THE CHAIRMAN (Mr. Fraser): The committee will come to order. We will take a 15 minute coffee break.

---SHORT RECESS

THE CHAIRMAN (Mr. Fraser): The Chair recognizes a quorum. We will continue debate on the unity committee, recommendation eight. Recommendation eight as amended. The question being called. Mr. MacQuarrie.

MR. MACQUARRIE: So the word "western" has remained and the other amendment is out of order? In light of the other changes that have been made, I am confused. I want to see this kind of thing happen, but I am not sure how much can really happen in the light of other changes and for that reason I will abstain when the matter is raised.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. Ms. Cournoyea.

MS. COURNOYEA: Mr. Chairman, is it possible now to entertain a motion that we do not accept this recommendation?

THE CHAIRMAN (Mr. Fraser): Ms. Cournoyea, it is your prerogative to make a motion that we do not recognize this recommendation in its entirety. Ms. Cournoyea.

Motion To Set Aside Recommendation Eight Of Unity Report, Ruled Out Of Order

MS. COURNOYEA: Yes, I believe the changes that were made in previous recommendations may be contrary to this recommendation being supported and I so move that the Legislative Assembly puts aside this recommendation eight.

THE CHAIRMAN (Mr. Fraser): Moved by Ms. Cournoyea -- a point of order, Mr. MacQuarrie.

MR. MACQUARRIE: Is not the recommendation itself a motion? Can she now put another motion on the floor? Would it not be correct procedure to defeat the one that is there? I do not know.

THE CHAIRMAN (Mr. Fraser): I am sorry, there is a motion that is already on the floor and we have to deal with that. All you can do is vote against it. Mr. Sibbeston.

MR. SIBBESTON: Mr. Chairman, I would be interested to hear why Ms. Cournoyea does not want the recommendation to pass.

THE CHAIRMAN (Mr. Fraser): That is up to her if she wants to answer. She does not have to answer it. The motion is on the floor as recommended. The recommendation as amended. It is your motion, Mr. Sibbeston. To the motion. Recommendation eight as amended. The question being called. A recorded vote I take it? No recorded vote.

MRS. SORENSEN: Yes, a recorded vote.

THE CHAIRMAN (Mr. Fraser): Recommendation eight as amended, all in favour please stand. Read the amendment, Mr. Clerk. In the fifth line "western" was the word, "western" was added.

MRS. SORENSEN: I still do not know...

THE CHAIRMAN (Mr. Fraser): Recommendation eight as amended. All in favour?

Motion To Accept Recommendation Eight Of Unity Report, Carried As Amended

CLERK OF THE HOUSE (Mr. Remnant): Mr. Evaluarjuk, Mr. Arlooktoo, Mr. Patterson, Mr. Kilabuk, Mr. Appaqaq, Mr. Curley, Mr. Noah, Mr. Sibbeston, Mr. Sayine.

THE CHAIRMAN (Mr. Fraser): Down. Against?

CLERK OF THE HOUSE (Mr. Remnant): Ms. Cournoyea, Mr. McCallum, Mr. Wah-Shee, Mr. Braden, Mr. Butters, Mr. McLaughlin, Mr. Stewart.

THE CHAIRMAN (Mr. Fraser): Down. Abstentions?

CLERK OF THE HOUSE (Mr. Remnant): Mr. Pudluk, Mr. Tologanak, Mrs. Sorensen, Mr. MacQuarrie.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Clerk. Recommendation eight as amended has been carried.

---Carried

Recommendation nine on page 13. Could we have somebody to move this?  
Mr. Sibbeston.

Motion To Accept Recommendation Nine Of Unity Report

MR. SIBBESTON: The committee recommends and I move that this Assembly select a delegation to deliver by hand to the Prime Minister, the Minister of Indian Affairs and Northern Development, the minister responsible for federal-provincial affairs and to a committee of the federal parliament's standing committee on northern affairs, all such of the foregoing recommendations as may be approved by it.

THE CHAIRMAN (Mr. Fraser): Mr. Sibbeston, I do not know if I have the right recommendation here, but on the fourth line it reads "and to a meeting of the federal parliament's standing committee..." and I think you said "to a committee". I am not sure but is that the right wording? Did we get the wording wrong in your motion?

MR. SIBBESTON: I believe I said "and to a meeting" but I do not know for sure. That is what I intended to say.

THE CHAIRMAN (Mr. Fraser): Thank you very much. The recommendation nine as printed then. To the motion, Mr. Sibbeston.

MR. SIBBESTON: Mr. Chairman, originally when we made the recommendation we thought that it ought to be a delegation of this Assembly. However, since this time I thought maybe the Executive Committee should go down there on our behalf because I assume that any motions that are passed in this House, the Executive Committee has to carry it out, otherwise they should resign. That is my understanding of consensus government, that the Executive Committee carry out the intent and purposes of motions made in this House. If they do not like it, if they happen to vote against the motions, they still have to carry through with the motion. Otherwise the only other alternative to them is to resign. I do not know of any other alternative. I am not saying it should be the Executive Committee that ought to take the report to the Prime Minister. Mr. Chairman, I would like to hear what other people have to say on the idea of sending a delegation to Ottawa.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Sibbeston. You are referring to recommendation nine and you do not think it is worded right. You want to hear some further comments. Ms. Cournoyea.

Delegation To Ottawa Not Necessary

MS. COURNOYEA: Well, this has been a motion now so I cannot make a motion to throw it out. What I think is that this recommendation, I would not vote for it. I would vote against it. I think that because of all the changes that there are in the previous recommendations, I think automatically that anything

with a valid reason the Executive Committee would carry out anyway and I think there has been some analysis made of all the recommendations we passed and that might take some time. So I would not at this time feel confident that we should send a delegation down to Ottawa and ask them to deliver to the Prime Minister these recommendations. I feel that the Executive Committee will take what they can out of the unity committee report and they will use it to the advantage of this Assembly when they are making their deliberations and when they are making decisions. So I do not believe that it is necessary to have a delegation going to Ottawa and probably not quite knowing what they are taking down there.

THE CHAIRMAN (Mr. Fraser): Thank you, Ms. Cournoyea. Any further comments on recommendation nine? Mrs. Sorensen.

Delegation To Ottawa Is Necessary

MRS. SORENSEN: I think that it is imperative that we do send a delegation to Ottawa as soon as possible not only to take the recommendations that we have passed in this House, but as well to determine what the parameters are with respect to division in the Northwest Territories. I think that that is probably the most important thing and the next step with respect to our wish to move on with constitutional development. We have to know where the federal government stands. I think it is crucial that a delegation, and I would agree it should be the Executive Committee, goes down to Ottawa and discusses this whole issue with the Minister and the Prime Minister.

THE CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. Any further comments on recommendation nine which still has not been amended? Mr. MacQuarrie.

MR. MACQUARRIE: Thank you, Mr. Chairman. I will vote against the recommendation I guess, not because I think somehow the ideas have to be transported, but I certainly agree with Mrs. Sorensen's thought that we must determine from the federal government what -- if they already have determined certain things about constitutional development in the Territories, we ought to find out what they are. The only reason that I am voting against it is that I personally could not sincerely carry them and advocate them. Therefore it would not be fair of me to support it and then expect somebody else to do it.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. Hon. Mr. Butters.

HON. TOM BUTTERS: Just to say, sir, that if it is the wish of the committee that the Executive Committee would be the bearer of this news then the motion would have to be changed as it is currently on the floor.

MR. CURLEY: To the motion.

THE CHAIRMAN (Mr. Fraser): Hon. Mr. Butters, I believe the recommendation of the motion on the floor says this Assembly select a delegation. It does not say whether it is Members or Executive Members or whatever. Hon. Mr. Butters.

HON. TOM BUTTERS: I heard two Members who have spoken refer to the Executive Committee as carrying out this responsibility.

THE CHAIRMAN (Mr. Fraser): Are the Executive Members not still Members of this Assembly?

MR. CURLEY: Hear, hear!

HON. TOM BUTTERS: We are and we are not.

MR. CURLEY: You are not. They do not know where they stand. Why do you guys not resign?

THE CHAIRMAN (Mr. Fraser): I have Hon. Mr. Braden to the motion.

Work Of The Special Committee On Unity

HON. GEORGE BRADEN: Thank you, Mr. Chairman. This report and the recommendations contained therein are the result of work that has been done by five experienced and qualified legislators...

HON. TOM BUTTERS: Good men and true.

HON. GEORGE BRADEN: ...who are out working for us and we have heard the chairman say he would not be prepared to take these...

MR. CURLEY: He is from Yellowknife.

HON. GEORGE BRADEN: What does Yellowknife have to do with it? We heard him say he was not prepared to take these recommendations. I think it would be only fitting that the Members of the unity committee should agree with this motion. If we decide to go that way, it should be the unity committee that takes this report down and the recommendations.

MR. CURLEY: You are forgetting about the Minister for constitutional development.

HON. GEORGE BRADEN: They went to visit various organizations and tried to take this report through the House. Now, it has been changed marginally, but I think that they are in a good position to make the case to the Prime Minister and other federal representatives.

Finally, Mr. Chairman, I hope this is in order, but I really do not feel that some of the remarks from across the table about resignation are in order in this House right now.

THE CHAIRMAN (Mr. Fraser): Thank you, Hon. Mr. Braden. Mr. Curley.

Abusing Ministerial Responsibilities

MR. CURLEY: Thank you, Mr. Chairman. I do not see any problem in selecting a delegation to the Prime Minister, the Minister of Indian Affairs, the minister responsible for provincial affairs. Regardless of my discontent with the Executive Committee's lack of position with political development in the North, I still believe this government, this Assembly is the Assembly of the present Territories and it will remain so until we have divided the Territories into two distinct political jurisdictions. I think not to send a delegation directly to the federal government would be defeating our own case as an Assembly, as an Assembly that is supposed to represent the people of the area.

I think today we have taken the worms out of the can. Now we have got to show them what it looks like. The federal government does not know and unless we do, the Commissioner is going to continue to whisper into the Minister of Indian Affairs' ear. If that is what you want, keep it, but I would suggest to the Members of the Executive Committee that by not supporting this recommendation and not wishing to speak directly with the federal authorities they are really abusing the responsibility of the Ministers of this present government. In that respect I would suggest that George Braden resign as the leader not only as the leader of the elected representatives, but resign as the Minister responsible for Economic Development and I would suggest the Minister who is responsible for

constitutional development do the same thing and just deal directly with matters related to local government because if you fail to act on the recommendations of this House, then I could not see why you would want to remain as a Member of the Executive Committee.

---Applause

I would only suspect then your interest would be to protect your own interests and at the convenience of having nice offices in Yellowknife close to the Commissioner's office, you can all huddle around and talk about the future of the North and how to protect the status quo and so on, but this Assembly is telling you it does not want that. It does not want to maintain the status quo. So in that respect I suggest that the Ministers are really abusing their responsibility by not acting on the instructions of this House if the recommendation is adopted.

THE CHAIRMAN (Mr. Fraser): Mr. MacQuarrie.

HON. TOM BUTTERS: A point of order.

THE CHAIRMAN (Mr. Fraser): Mr. Butters, a point of order.

#### Selecting A Delegation

HON. TOM BUTTERS: We are not discussing whether the Executive Committee takes the recommendations. We are discussing whether this Assembly select a delegation to deliver the recommendations. I am quite sure if the Assembly requested the Executive Committee to so act that that request would be carried out, but that is not what is being suggested by the motion. It is something else again.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Butters. I cannot see your point of order. This recommendation clearly says "select a delegation". Thank you, Mr. Butters. Mr. MacQuarrie.

MR. MACQUARRIE: Thank you, Mr. Chairman. I suppose it is more in the nature of a question of privilege. I find it intolerable that the leader of the elected Executive has the effrontery to suggest that what has resulted is anything akin to what the unity committee recommended in the first place. There are substantial changes and I really believe that the thrust of what has resulted is very different from what was the original intention of the report, and if there is to be a delegation it should be those who sponsored the changes -- and to my knowledge, from the proposed amendments that I saw sheet after sheet fluttering by here over the last couple of days, the Executive Committee certainly has a large part of the responsibility for that.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. Mr. Patterson.

#### A Democratic Process

MR. PATTERSON: Thank you, Mr. Chairman. I am in basic agreement with the recommendation. I find myself disturbed that the chairman of the unity committee, who at the beginning of this debate invited, I recall distinctly, invited amendments and improvements, is now saying presumably that since the amendments that were offered and changes were offered in what I would hope was the best tradition of democracy, are now not to his liking and therefore he will now disassociate himself from this report. I do not think that democracy works that way. You cannot please all the people all of the time, etc., etc.

I would ask the chairman of the unity committee specifically if he feels that the democratic process as expressed in this difficult discussion we have had over the past week is not a suitable way of dealing with an important subject such as the political future of the Northwest Territories.

THE CHAIRMAN (Mr. Fraser): Mr. Patterson, could we get back to the motion?

MR. PATTERSON: Well, if you permitted Mr. MacQuarrie to make those observations, Mr. Chairman, perhaps you should let me ask him to justify them. I think it is generally relevant to this amendment, since we are asking the Prime Minister to recognize our deliberations and we have the chairman of the unity committee, which gave the report which resulted in these recommendations, now seeming to say that because they did not quite turn out the way he had hoped he is denouncing them.

MR. CURLEY: Hear, hear!

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Mr. Sibbeston.

MR. MACQUARRIE: A point of order.

THE CHAIRMAN (Mr. Fraser): Let us get back to the motion. I have Mr. Sibbeston next. Mr. Sibbeston.

Executive Committee Should Follow Advice Of House

MR. SIBBESTON: Yes, Mr. Chairman, this deals with the matter of the delegation, what kind of delegation we ought to have to go to Ottawa. I mentioned earlier that one possibility was to have the Executive Committee go, but of course there are other possibilities. Frankly, I am a little bit disappointed I guess or dismayed at the attitude of persons like Mr. Braden who indicated that they are not interested in going to Ottawa and representing this Assembly. On that point I said that if a motion is made carrying a certain thing in this House they have no choice but to follow it, otherwise the alternative is to resign.

MR. CURLEY: Hear, hear!

MR. SIBBESTON: I am not suggesting that he resign, but I should say, Mr. Chairman, that initially when the report was made public the Executive Committee indicated that they had certain reservations about some of the recommendations and it was because of this that we made many of these changes and throughout the debate oftentimes they were voting against many of the changes that they initially wanted. So it leads me to believe that they are all against any change at all in the North, that they are just puppets of Mr. Parker.

If that is their attitude then I certainly would not want them to represent this Assembly and the unity committee in Ottawa, because they would not do justice to the report. So as a Member of the unity committee I would love to go to Ottawa and tell the Prime Minister of the feeling of this Assembly and tell him of the basic principles that we have adopted, that we are generally in support of dividing the North and that we are going to set up a committee and work on the type of government that we want in the western part of the North. I think these are exciting things and I would love to go and see Mr. Trudeau and tell him of the things that are happening in the North.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Sibbeston. Ms. Cournoyea.

MS. COURNOYEA: I was just going to ask why there was a problem in not having the Executive Committee go as the delegation, but I think Mr. Sibbeston has clarified that point because I just felt that the Executive Committee is the one who should be automatically taking the recommendation and there would be no need to say "Please go."

THE CHAIRMAN (Mr. Fraser): Thank you, Ms. Cournoyea. Mr. Wah-Shee.

Executive Is The Servant Of The House

HON. JAMES WAH-SHEE: Thank you, Mr. Chairman. I would like to comment regarding some of the comments that have been from across the floor and that is in direct response to some of the comments that have been made. I feel that some reaction should be made at this time. We are dealing with a particular recommendation made by a committee of this House. It is not a committee of the Executive, Mr. Chairman. The recommendation states "That this Assembly select a delegation to bring forward the recommendation to the Prime Minister" and other people, I assume. I think that as far as I am concerned the Executive is the servant of this particular House and that if the recommendation is made that the Executive should bring forward the recommendations to Ottawa then certainly we will, but really -- let me clear this other point as well. It is that if there is a vote of non-confidence and if the eastern caucus wants to put forth a motion then let them do so, but as far as I am concerned as Minister of aboriginal rights and constitutional development I do not operate and I do not serve under threats. I think that if the hon. Member from Keewatin South wants to take the responsibility then he has the opportunity to do so like anybody else in this House and I do not believe that those remarks should have been made.

THE CHAIRMAN (Mr. Fraser): Sit down, Mr. Curley. You started it. Mr. MacQuarrie.

MR. McLAUGHLIN: You opened the can of worms.

Persons Sponsoring Changes Should Present Them

MR. MacQUARRIE: Thank you, Mr. Chairman. I would just like to say to Mr. Patterson that I did not drop out of debate when things were not going my way. I still participated in the debate and tried to co-operate in it, and I sincerely do accept the results of the democratic process that has taken place. I do not approve -- I cannot agree with them finally but I am absolutely willing to accept them. And I sincerely believe that whoever is going to bring them to Ottawa should be someone that deeply supports them, and I am saying that I cannot do that. I would not be the right person for that reason. It should be people who sponsored the changes, and who deeply approve of them. They will do the best job of presenting them elsewhere. That is my position.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacQuarrie. To the motion. Mr. Curley.

MR. CURLEY: Mr. Chairman, I certainly did not threaten the Ministers of their jobs because they are certainly entitled to resign if they cannot support the recommendations and the instructions of this House. That would only be appropriate, that they resign rather than trying to continue to disagree with this House. That was the point that I was trying to make.

The point that I would like to make is that I certainly would not have any problem being part of the delegation and I see that the Members of the Executive are equal Members of this House, equal Members of this Assembly, so if some Members would like to go they should indicate. I for one would not have any problem going down and expressing to the Prime Minister the present political situation as it exists this day. I think he should be given a direct report of the situation rather than going through the civil service or whatnot, as has been the common practice. So on that basis I do not have any problem with this recommendation.



THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. To the recommendation nine and it simply states in just one line, "That this Assembly select a delegation", that is all we are trying to do. That is what the motion says. The rest of the preamble says -- but the recommendation and the motion says "That this Assembly select a delegation". Now that is what we are going to do once we have this recommendation nine, if that is passed then we select a delegation. That is how I read it. Maybe somebody could read it a different way but that is the way I read it.

AN HON. MEMBER: Question.

THE CHAIRMAN (Mr. Fraser): The question being called. Recommendation nine. All in favour? Mr. Evaluarjuk.

Unity Committee Should Present Recommendations To Ottawa

MR. EVALUARJUK: (Translation) Mr. Chairman, I would just like to get clarification on the motion. As you read it in English, I am going to read it out the way I understand it. It does not say that the government officials would carry the recommendations to Ottawa. I would just like to know what the debates are on in the unity committee. I would prefer that the unity committee take these recommendations to Ottawa to present them to the Prime Minister.

---Applause

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Evaluarjuk. To the recommendation nine, a recorded vote being called. Question is being called.

Motion To Accept Recommendation Nine Of Unity Report, Carried

CLERK OF THE HOUSE (Mr. Remnant): Mr. Evaluarjuk, Mr. Arlooktoo, Mr. Patterson, Mr. Kilabuk, Mr. Pudluk, Mr. Appaqaq, Mr. Tologanak, Mr. Curley, Mr. Noah, Mr. Sibbeston, Mr. Sayine, Mr. McCallum, Mr. Wah-Shee, Mr. Braden, Mr. Nerysoo, Mr. McLaughlin, Mrs. Sorensen and Mr. Stewart.

THE CHAIRMAN (Mr. Fraser): Down. Against? Abstentions, please stand.

CLERK OF THE HOUSE (Mr. Remnant): Ms. Cournoyea and Mr. MacQuarrie.

THE CHAIRMAN (Mr. Fraser): Recommendation nine has been carried.

---Carried

Mrs. Sorensen.

Motion To Have Striking Committee Recommend Membership Of New Committees, Carried

MRS. SORENSEN: Mr. Chairman, we now have three committees, one of which is a delegation, that must be selected by the House. We have to select a committee to do that objective study. We have to select five Members to be on the constitutional committee and we have to select Members to be part of the delegation to Ottawa. I would move then that the striking committee makes the recommendation on the membership of these committees by Saturday for consideration by the House.

THE CHAIRMAN (Mr. Fraser): A motion on the floor. All in favour raise your hand. Mr. Patterson.

MR. PATTERSON: Mr. Chairman...

THE CHAIRMAN (Mr. Fraser): Did you hear the motion?

MR. PATTERSON: Yes. May I speak to it?

THE CHAIRMAN (Mr. Fraser): The vote has been taken, Mr. Patterson. The motion was carried.

---Carried

MR. PATTERSON: I am against.

THE CHAIRMAN (Mr. Fraser): You are against the motion, Mr. Patterson, for the record. When the striking committee or rules committee comes up with a recommendation then we can maybe get a chance to kick it around then. Mr. Patterson.

Motion To Add Recommendation Ten To The Unity Report, Ruled Out Of Order

MR. PATTERSON: Yes. I would like to introduce a further motion during this debate, recommendation ten, which is remarkably similar to my amendment to recommendation eight and Members, I believe have a copy of that.

THE CHAIRMAN (Mr. Fraser): On a point of order, Mr. Patterson. We have concluded. If the Members would wish that I report this report of the special committee on unity be concluded then we can deal with anything else. Mr. Curley.

MR. CURLEY: Mr. Chairman, I would question your ruling to report now. Mrs. Sorensen just went through a motion which was not in the report and now another Member wants to make a recommendation in the form of a motion and you are ruling him out. How can you serve justice to this House by introducing...

THE CHAIRMAN (Mr. Fraser): Her motion dealt specifically with the report on recommendation nine and that is the only reason I let it on the floor. If we are going to get this business done by Saturday we are going to have to do something like that. Mr. Patterson.

MR. PATTERSON: Mr. Chairman, I moved recommendation ten. Are you ruling that my motion is out of order or what?

THE CHAIRMAN (Mr. Fraser): There is no such thing as recommendation ten in this report. It has been thrown out. Nine is the last one. Mr. Sibbeston.

MR. SIBBESTON: Mr. Chairman, I feel as a Member of this committee that we are not restricted simply to those recommendations that were brought forth by the committee. The purpose of our dealing with the report is so that the recommendations that we have can certainly be discussed and anyone else may make recommendations in addition to those we had. So I feel that Mr. Patterson is perfectly in order in making a recommendation just as well as anybody else. He can make 100 of them.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Sibbeston. I was under the impression that when we went into committee of the whole to study the report of the special committee on unity that we would deal with the recommendations. I was specifically instructed to deal with each one separately. After six, a motion was made to not deal with it then seven moved in so we do not have a ten. Now we have just completed nine which is the last one of the recommendations. Now what is your wish, Mr. Curley?

MR. CURLEY: I would ask you what number was Mrs. Sorensen's recommendation then?

THE CHAIRMAN (Mr. Fraser): Her recommendation was a motion, Mr. Curley, that the striking committee or the rules committee set up a delegation to present this report. Mr. Patterson.

MR. PATTERSON: Mr. Chairman, then I will withdraw recommendation ten and move that the Legislative Assembly recommend to the Commissioner of the Northwest Territories as follows: (1) That a Member of the Executive...

MRS. SORENSEN: Please rule whether a motion of that type is acceptable which is not contained within the unity committee report.

Discussion On Unity Report Complete

THE CHAIRMAN (Mr. Fraser): If it is going to be added to the unity report, we will just check it out. Just a minute.

Mr. Patterson, I am informed that we were specifically instructed to deal with the report of the special committee on unity and when we completed nine my job is completed. As far as I am concerned I am finished with this unity committee report. Now, if you have anything else to add it would either have to be in the form of a motion or you would have to get unanimous consent to add a number ten recommendation. Is that what you are trying to do, add ten? Because we have completed nine which completes the recommendation that I was sent here to deal with and that is completed as far as I am concerned.

MR. PATTERSON: Yes. Well then, in view of that, Mr. Chairman, I am asking your consent to make a motion on the subject of unity while this debate on unity is still going on.

THE CHAIRMAN (Mr. Fraser): Well, if it is to deal with the special committee on unity, I cannot see how we can put it in there when this report is in one package now. It should have been put in as a motion earlier. I am finished my job as far as the unity committee report is concerned. Maybe I should never have accepted Mrs. Sorensen's motion but I thought it was relevant to this report that the committee be set up and we would get the business done fast. That is the only reason I accepted it. Maybe I was wrong. Mr. Sibbeston.

Unity Committee Open To New Recommendations

MR. SIBBESTON: Mr. Chairman, can I just suggest to you how you ought to handle this matter? My feeling is that the unity committee brought its report and there were nine recommendations so we dealt with these recommendations. There were some changes, but the unity committee report becomes a matter for discussion of the whole House. This being the case I would think it would be open for other recommendations to come forward because if, for instance, nobody liked all of our recommendations surely it would be open to them to make their own recommendations. So I do not think we are bound just by those recommendations that have been brought forward. I think it ought to be open for other Members of the Assembly to make recommendations in addition or different to or in place of some of our own recommendations.

THE CHAIRMAN (Mr. Fraser): Mr. Sibbeston, you are right to a certain degree, but why was that not stated before we started this report? You see, this report as far as I am concerned -- once we completed nine there was nothing said earlier about adding to the report. There was something said about making changes and amendments which we went through recommendation by recommendation, so when we completed nine, I just assumed my duty was finished as far as this unity committee report is concerned. Now, if there is anything to be added, then a motion could be put forth and you can add it. Mr. Sibbeston.

MR. SIBBESTON: Mr. Chairman, can I suggest to you then that if you do not agree with the position that I have, that you state your ruling and perhaps we can have that challenged and decided upon by the Speaker.

THE CHAIRMAN (Mr. Fraser): Tabled Document 16-80(2), Report of the Special Committee on Unity. Thank you, Mr. Sibbeston. If you want to challenge my decision...

Chairman's Ruling Challenged

MR. SIBBESTON: I guess I so challenge your decision that we are not able to make any other recommendations than those in the report.

THE CHAIRMAN (Mr. Fraser): Thank you. My decision has been challenged. We will report.

MR. SPEAKER: Mr. Fraser.

REPORT OF THE COMMITTEE OF THE WHOLE OF TABLED DOCUMENT 16-80(2): REPORT OF THE SPECIAL COMMITTEE ON UNITY

MR. FRASER: Mr. Speaker, your committee has been studying the Report of the Special Committee on Unity and concluded all the recommendations up to nine and a challenge on the floor was on the chairman's recommendation that the report has been concluded. I would like to report.

MR. SPEAKER: Thank you, Mr. Fraser. We will recess for five minutes and look into the subject.

---SHORT RECESS

Speaker's Ruling

MR. SPEAKER: With regard to the challenge of the chairman, in view of the precedents that have been set in the House on previous occasions dealing with bills and other business in committee of the whole where additions were allowed and whole new sections of bills were permitted, I feel that we have to abide by the way of precedent on this. I do not have any direct rules, so I would rule that the Member does have the right then to introduce any new section to this report.

---Applause

We will resolve again into committee of the whole, with Mr. Pudluk in the chair. I guess I should say to continue the debate on unity.

---Legislative Assembly resolved into committee of the whole for consideration of Tabled Document 16-80(2): Report of the Special Committee on Unity, with Mr. Pudluk in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER TABLED DOCUMENT 16-80(2):  
REPORT OF THE SPECIAL COMMITTEE ON UNITY

THE CHAIRMAN (Mr. Pudluk): The committee will come to order. Mr. Patterson.

Motion To Add Recommendation Ten To Unity Report

MR. PATTERSON: Thank you, Mr. Chairman. I would move that a further recommendation be added to the unity committee recommendations, recommendation ten, which would read:

That this Assembly recommend to the Commissioner of the Northwest Territories as follows:

- (1) That a Member of the Executive Committee be made the minister responsible for the conduct of further investigation, discussion, public consultation and negotiation about matters affecting and accompanying the creation of a new Arctic territory in the eastern part of the Northwest Territories;
- (2) that the minister be given adequate human and financial resources to carry out this responsibility;
- (3) that the present Minister for aboriginal rights and constitutional development concentrate his efforts on promoting the political, economic and social aspirations of the people who live in the western part of the existing Northwest Territories;
- (4) that the said minister and the present Minister for aboriginal rights and constitutional development work together on issues of mutual concern and interest to the people of the eastern part of the Northwest Territories and the people who live in the western part of the Northwest Territories;
- (5) that the said minister and the present Minister of aboriginal rights and constitutional development work together on issues of mutual concern and interest to the people of the eastern part of the Northwest Territories and the people of the western part of the Northwest Territories, particularly issues of mutual concern and interest that arise with respect to such matters affecting and accompanying the creation of one or two new territories as timing, transitional arrangements, boundaries, ongoing co-operation among separate governmental structures, aboriginal rights negotiations and reform of the Canadian constitution.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Patterson. To the motion.  
Mr. Patterson.

Minister Responsible For Eastern Arctic

MR. PATTERSON: The motion simply recommends to the Commissioner, Mr. Chairman, that a Member of the Executive Committee be made minister responsible for further investigation and public consultation in the eastern part of the Northwest Territories. And in making this recommendation, Mr. Chairman, I am

heeding the concerns of Mr. MacQuarrie and his unity committee, concerns expressed by the Baffin Regional Council and by yourself in your capacity as the Member for the High Arctic that there is a need for full consultation and public discussion with the people of the eastern part of the Northwest Territories, that they may well understand the proposal, they may well be fully informed about it, particularly since this debate is taking place, but they are entitled to be consulted and be able to participate in a public discussion about the creation of a new territory in the eastern part.

I have suggested that the responsibility be given to a minister, a Member of the Executive Committee, because there appears to be wide agreement that a Member or one or more Members should be appointed to the Executive Committee from the eastern part of the Northwest Territories or that part beyond the tree line and since the Assembly has committed itself to the principle then it would seem more important -- pardon me, Mr. Chairman, the Assembly has committed itself to the principle of division subject to public consultation.

MRS. SORENSEN: Subject to a plebiscite.

MR. PATTERSON: I agree. It is not a final decision but it is a direction that we all or most of us have agreed is the right direction. Therefore, it is most appropriate that we recognize this in recommending to the Commissioner that this is a priority which will solve many of the problems of the existing Northwest Territories. Therefore, that this minister should be charged with the particular responsibility of aiding the process of public consultation and discussion in the eastern part of the Northwest Territories.

Minister Responsible For Aboriginal Rights And Constitutional Development

Furthermore, it recognizes that there is a present Minister for aboriginal rights and constitutional development who is from the western part of the Northwest Territories, who is most familiar with that part of the Northwest Territories and who has a large job as it is and should perhaps concentrate his efforts on the challenge of determining a consensus on the part of the people of the western part of the Northwest Territories, but that that Minister and the minister proposed in my motion should work together to discuss issues of mutual concern and try and promote the solution of such problems as timing, border, possible co-operation in the future of the two territories which are likely to be created. Therefore, I am offering this recommendation as a way of giving recognition to the need on the part of the peoples of the eastern Territories for some further means of becoming informed as to what has been discussed and what is planned and also recognizing the importance of co-operation between Members of the Executive Committee who represent the eastern and the western parts of the Northwest Territories while we chart our course for the future. Thank you, Mr. Chairman.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Patterson. To the motion.  
Mr. Stewart.

HON. DON STEWART: Thank you, Mr. Chairman. Is the motion the same as the amendment to eight? I am a little confused. Is it exactly the same?

MR. PATTERSON: Yes.

HON. DON STEWART: Thank you. That is all I wanted to know.

MR. MacQUARRIE: A point of order.

THE CHAIRMAN (Mr. Pudluk): A point of order.

Recommendation Like Motion 50-80(2)

MR. MacQUARRIE: If this does seem to be substantially like Motion 50-80(2), and I am just wondering if it is defeated, now does that mean that Motion 50-80(2), could not come forward then, because it seems to be dealing with the same thing and something once defeated cannot be brought up again in the same session. Could that be clarified please?

THE CHAIRMAN (Mr. Pudluk): Mr. Patterson.

MR. PATTERSON: Yes, I would not bring forth Motion 50-80(2), after this recommendation has been debated. I would obviously not bring forward Motion 50-80(2), if the recommendation passes, but I would also agree not to bring forward Motion 50-80(2), if the recommendation fails to pass here.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Patterson. Mr. Braden.

Executive Committee In Support Of Motion

HON. GEORGE BRADEN: Thank you very much, Mr. Chairman. As this is a matter which deals with the Executive branch of government and a matter which I have discussed with my colleagues and the Commissioner, I can indicate at this time that the Executive Committee will support this motion.

I will just indicate though that I think we have to understand that it is the Commissioner's prerogative in consultation with the Executive Committee, to establish new portfolios. While the Executive can appreciate the intent and the substance that this motion entails, it may not come to pass or there may be some modification of it. I cannot really say at this time, but I wanted to indicate to the committee that in the final analysis it is the Commissioner who establishes the portfolios and appoints the elected Members to these portfolios. So to conclude, Mr. Chairman, the Executive Committee will support this motion.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Braden. Mr. Sibbeston.

MR. SIBBESTON: Mr. Chairman, I am pleased to know that the Executive Committee is prepared to support such a motion.

Assembly Could Ask For Commissioner's Resignation

I understand though from somewhere that the Commissioner apparently is not too excited about appointing such a person and if it is true then I am pleased that Members here indicate that they support this motion. If in the end the Commissioner decides not to appoint the minister as indicated then he ought to say so to this House and this could be one of the first real conflicts or head-on collisions that we could have with him. If it happened and he still did not agree with us then we would ask for his resignation, but those are the things that I think we ought to be open to.

MR. CURLEY: Hear, hear!

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Sibbeston. Mr. Braden.

HON. GEORGE BRADEN: Thank you, Mr. Chairman. Well, while dealing with this hypothetical case I suppose the hon. Member from Mackenzie Liard is correct, it could produce a rather uncomfortable conflicting situation. However, as I indicated, the possible establishment of this portfolio would be done by the Commissioner in consultation with the Executive Committee and hopefully, after this session is completed, we are going to have an Executive Committee which has two Members from the East on it or otherwise we would perhaps have to find somebody from the West -- Mr. McCallum would be good for that job.

Just to lay to rest the concern of the hon. Member from Mackenzie Liard, this is something that I think the Commissioner would deal with very seriously and he would attempt to consult with other Executive Committee Members. If it came down to a real problem I am sure he would want to work with Members of the

House to find an acceptable solution. Thank you.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Braden. Mrs. Sorensen.

Extraordinary Funds From Federal Government

MRS. SORENSEN: I guess on the surface the motion follows what Mr. Patterson has believed all along which is the fact that division is inevitable, but I would just have to say, Mr. Patterson, that I do not believe that the Commissioner will be able to institute these kinds of recommendations. I say that because the Commissioner has the authority and the responsibility to spend the territorial budget on the Northwest Territories as a whole. He cannot spend territorial money on a creation or the investigation of a creation that really does not yet exist, and also that does not yet have the approval of the federal government which provides us with the money in order to govern in the Northwest Territories.

Now, I think that had you moved a motion to establish a minister responsible for the regional areas of the Baffin and the Keewatin and started at that level and worked up once the plebiscite which you are very confident will be a positive one, had taken place and we had heard from our constituents that division was inevitable, then I think this House would have logically then moved to a minister responsible for the establishment of a Nunavut. I think that that would have been the most diplomatic way of heading into this with the federal government. I would have supported a motion that said just that, you know, let us have a minister responsible for the eastern Arctic, a good idea. I said in my February speech that we needed to do something like that and I am sorry that our Executive Committee did not follow through and encourage that to happen.

I think the other major point we are going to have problems with, with the Commissioner is where are we going to get the financial means? We are going to have to get that as extraordinary funds from the federal government. I think we all know our budget is extremely stretched at this time. Is the federal government going to give us extraordinary funds for something that they have not yet approved and is not yet a creation of the Northwest Territories?

So, I am just going to have to vote against the motion, not because I do not think it is a good motion but because I do not think it is possible and I do not think it is diplomatic strategy with respect to our handling of this situation with the federal government.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mrs. Sorensen. Let us take a 15 minute break for coffee before this House gets too hot.

--SHORT RECESS



THE CHAIRMAN (Mr. Pudluk): The Chair recognizes a quorum. To the motion, Hon. Mr. Butters.

HON. TOM BUTTERS: Mr. Chairman, the motion contains a reference to the Commissioner and I wonder if the committee might accommodate my sense of history in recognizing that although the Commissioner is a guest in the committee of the whole sessions, he is not here today. He is not here because he has been unable to get here because of the wind across the runway. I mention this because I am quite sure students of history of the evolution of the Northwest Territories will examine this debate after all of us are long dead and I think they may wonder why the Commissioner has not spoken to this particular motion.

THE CHAIRMAN (Mr. Pudluk): Thank you, Hon. Mr. Butters. I have got on my list Ms. Cournoyea. Did I say it right?

MS. COURNOYEA: It does not matter really. I wanted to say I support your motion because this motion is giving direction and the motion does state "that a Member of the Executive Committee", so the position would have come from a position that already exists. I feel that in order to facilitate the concerns, that this recommendation should be brought forth to be dealt with.

THE CHAIRMAN (Mr. Pudluk): Thank you. To the motion, Mr. MacQuarrie.

MR. MACQUARRIE: I was going to move an amendment, but in light of what was just said I am confused now. Is it the intention that someone who is already on the Executive Committee be named as this minister? Mr. Patterson, was it the intention that one of the two vacancies that are open would be named as this minister? It does make a difference to my amendment.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. MacQuarrie. Hon. Mr. Braden.

MR. MACQUARRIE: Could I have an answer?

THE CHAIRMAN (Mr. Pudluk): I am sorry, Mr. MacQuarrie. Mr. Patterson, would you like to answer that question?

MR. PATTERSON: Thank you, Mr. Chairman, yes. By a Member of the Executive Committee, I meant a Member of the Executive Committee, whether a present Member or a Member about to be appointed. I think it is logical that we should hope that that minister should be a person who is familiar with the eastern part of the Northwest Territories so I could have perhaps said a person or future Member of the Executive Committee, but I meant a Member, whether present or future. Does that answer your question?

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Patterson. Does that answer your question, Mr. MacQuarrie?

MR. MACQUARRIE: If I could move my amendment then, please.

THE CHAIRMAN (Mr. Pudluk): Proceed.

Amendment To Motion To Add Recommendation Ten To Unity Report

MR. MACQUARRIE: A one word change in the fifth line from the bottom, that is, "to such matters affecting and accompanying the possible creation of one or two new territories" just so that we do not absolutely anticipate the result. And number six of recommendation ten -- I am proposing a number six, Mr. Patterson, and I will read it very slowly. It is not long. I hope we will not have to stop for half an hour to type it out: "That the said minister undertake other responsibilities of a regular nature which will significantly relieve the burden of the Executive Committee in carrying out its duties." I will read that part again so people can pick it up: "That the said minister undertake other responsibilities of a regular nature which will significantly relieve the burden of the Executive Committee in carrying out its duties." If I may speak to that, Mr. Chairman.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. MacQuarrie. To the amendment, Mr. MacQuarrie.

MR. MacQUARRIE: Thank you, Mr. Chairman. We know that the Executive Committee, despite some of the aspersions that have been made, are generally very hard working people. They have many responsibilities. They hoped on coming to Frobisher Bay that there would be other people named to assist them with their duties, to relieve the burden. I simply feel, for instance, if Mr. Wah-Shee, who is the present Minister for aboriginal rights and constitutional development, has to carry the Local Government portfolio and still deal with constitutional and political matters in the West, that any new minister who was named would also carry out some of the regular duties. I am not suggesting that it would have to be the same type of portfolio, but I would want to be assured that the Executive Committee was satisfied that the person was doing significant work that relieved their burden in some way.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. MacQuarrie. To the amendment.

SOME HON. MEMBERS: Question.

Amendment To Motion To Add Recommendation Ten To Unity Report, Carried

THE CHAIRMAN (Mr. Pudluk): Question has been called. All in favour of that amendment? Down. Opposed? None.

---Carried

The amendment is carried. Now to the motion as amended.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Pudluk): Question has been called. A recorded vote is requested. All those in favour of that motion please stand until your name is called.

Motion To Add Recommendation Ten To Unity Report, Carried As Amended

CLERK OF THE HOUSE (Mr. Remnant): Mr. Evaluarjuk, Mr. Arlooktoo, Mr. Patterson, Mr. Kilabuk, Mr. Appaqaq, Mr. Tologanak, Ms. Cournoyea, Mr. Curley, Mr. Noah, Mr. Sibbeston, Mr. Sayine, Mr. McCallum, Mr. Wah-Shee, Mr. Braden, Mr. Nerysoo, Mr. McLaughlin, Mr. MacQuarrie.

THE CHAIRMAN (Mr. Pudluk): Against?

CLERK OF THE HOUSE (Mr. Remnant): Mrs. Sorensen.

THE CHAIRMAN (Mr. Pudluk): Abstentions?

CLERK OF THE HOUSE (Mr. Remnant): Mr. Stewart.

THE CHAIRMAN (Mr. Pudluk): (Translation) Thank you. The motion is carried as amended.

---Carried

Does the committee wish to report this concluded? Mr. Patterson.

Recognition To The Chairman Of Committees

MR. PATTERSON: Yes. Thank you, Mr. Chairman. I do believe we are finished. I would just like before the debate concludes to pay particular tribute to the excellent manner in which Mr. Fraser steered this difficult discussion through

to a conclusion and I would like to recognize his patience and humour. Also, if I may, Mr. Chairman, I would like to thank all Members for their participation in this sometimes difficult debate. To my mind, the difficult times we had wrestling with these problems prove the wisdom of the course we have charted, prove the impossibility of continuing to try and put all these different interests together successfully and the difficulties that we have had over the past since the debate opened, prove to me that our decision to divide in principle is inevitable and right and will lead to better government. Thank you, Mr. Chairman.

---Applause

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Patterson. Mr. Evaluarjuk.

MR. EVALUARJUK: (Translation) Mr. Chairman, thank you. Before we conclude the debate I would also like to discuss what we have been debating. I was concerned about the Baffin Regional Council. I am not sure who to address as to the recommendations as amended. I would like them to be sent to the hamlet councils and settlements councils and we know they are not going to come into effect immediately. I would like the community and hamlet councils to be given copies of the recommendations. It is inevitable that the communities must see what the recommendations say but more particularly in the Baffin region. Thank you.

THE CHAIRMAN (Mr. Pudluk): (Translation) Thank you, Mr. Evaluarjuk. Copies will be made available to us. Mrs. Sorensen.

MRS. SORENSEN: Mr. Chairman, I too would like to take the opportunity to thank the unity committee for its very comprehensive report and also to thank the Members for sticking with it. It has been tough going from time to time but I would also like to say that, Mr. Chairman, I shall shed a tear because I cared, but I shall look forward to the future.

---Applause

THE CHAIRMAN (Mr. Pudluk): (Translation) Thank you, Mrs. Sorensen. Mr. Curley.

Legislative Assembly Can Work Together

MR. CURLEY: (Translation) Mr. Chairman, I would like to have the opportunity to say a few words in Inuktitut. I would like to say the deliberations we went through, I would like to take the opportunity to thank the other Members from the Western Arctic. They were not in opposition all the time when they were voting and I would like to take this opportunity to give the public an opportunity to see what we, the Legislative Assembly, can do working together to legislate and come closer to the people we are responsible for. I would like to pass this on to everybody. We are here representing our people and they want us to represent them. I would like very much to say that we are able to deliberate on the issues here in Frobisher Bay and for those who are on the Executive Committee, please come to our communities and let us know you are in support of some of the recommendations we made. Please continue to visit our communities.

THE CHAIRMAN (Mr. Pudluk): Does this committee wish to report...

MR. MacQUARRIE: Mr. Chairman.

THE CHAIRMAN (Mr. Pudluk): I would like to go on to the other business. Will you be the last one to speak, Mr. MacQuarrie?

MR. MacQUARRIE: Thank you very much, Mr. Chairman. I am not entirely happy with the results -- there will be confusion years down the road -- but nevertheless, despite the fact that I cannot agree with the results, I would not at all give comfort to those who might sit back and say "Aha, things did not work out the way they planned", or "Look at the confusion and difficulty", because very frankly I believe in this process, and I believe very much that the difficult problems that we have must be sorted out by addressing them head-on, and certainly by dealing with them in a public way like this. I certainly think that it is the right kind of process, and that in the end it will yield the right kind of results.

THE CHAIRMAN (Mr. Pudluk): I shall report this out.

MR. SPEAKER: Mr. Pudluk.

REPORT OF THE COMMITTEE OF THE WHOLE OF TABLED DOCUMENT 16-80(2): REPORT OF THE SPECIAL COMMITTEE ON UNITY

MR. PUDLUK: Mr. Speaker, your committee has been considering the Report of the Special Committee on Unity and wishes to report that it has concluded. Recommendation two was adopted as presented. All other recommendations were adopted as amended. A motion concerning the establishment of a new eastern Arctic territory was adopted as amended.

MR. SPEAKER: Thank you, Mr. Pudluk. We will resolve into committee of the whole for the consideration of Bill 3-80(2), An Ordinance to Incorporate the Baffin Regional Council, with Mr. Pudluk in the chair.

---Legislative Assembly resolved into committee of the whole for consideration of Bill 3-80(2): Baffin Regional Council Ordinance, with Mr. Pudluk in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 3-80(2): BAFFIN REGIONAL COUNCIL ORDINANCE

THE CHAIRMAN (Mr. Pudluk): This committee will come to order. Bill 3-80(2), An Ordinance to Incorporate the Baffin Regional Council.

Are there any general comments from the House? Clause 2, interpretation. Is it agreed?

---Agreed

Mr. Evaluarjuk.

MR. EVALUARJUK: Mr. Chairman, the Baffin Regional Council executive council was here. Maybe the Clerk has a copy of the amendments that the executive had made.

MR. CURLEY: Carry on.

THE CHAIRMAN (Mr. Pudluk): Mr. Evaluarjuk.

MR. EVALUARJUK: (Translation) I do not think it is necessary to have the amendment to the proposed ordinance.

THE CHAIRMAN (Mr. Pudluk): Part 1. Clause 3, regional council. Are there any comments on that?

AN HON. MEMBER: Agreed.

THE CHAIRMAN (Mr. Pudluk): Did I hear agreed? Agreed.

---Agreed

Clause 4, voting members. Agreed? Did I hear agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

THE CHAIRMAN (Mr. Pudluk): Clause 5, non-voting members. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

THE CHAIRMAN (Mr. Pudluk): Clause 6, meetings of regional council. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

THE CHAIRMAN (Mr. Pudluk): Clause 7, procedure of regional council. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Motion To Amend Subclause 8(2), Bill 3-80(2)

THE CHAIRMAN (Mr. Pudluk): Clause 8, speaker. Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Chairman, I have been requested by the Baffin Regional Council to make an amendment to clause 8. So, therefore, I move that clause 8 be amended to provide the following. The person receiving the second highest number of votes in the election of the speaker shall be appointed the deputy speaker.

THE CHAIRMAN (Mr. Pudluk): To the motion. Mr. Wah-Shee.

HON. JAMES WAH-SHEE: It is to be inserted in subclause 8(2), where it reads: "The person resident in the region who receives the second highest number of votes in the election for speaker shall be appointed deputy speaker and where the speaker is unable to act or where the office is vacant the deputy speaker has and may exercise all powers and functions of the speaker."

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Wah-Shee. To the motion.

SOME HON. MEMBERS: Question.

Motion To Amend Subclause 8(2), Bill 3-80(2), Carried

THE CHAIRMAN (Mr. Pudluk): The question is being called. All those in favour let me see your hands. Down. Opposed? The motion is carried.

---Carried

Clause 8, speaker, as amended?

SOME HON. MEMBERS: Agreed.

---Agreed

THE CHAIRMAN (Mr. Pudluk): Clause 9, exercise of powers. Agreed?

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Pudluk): Did I hear agreed?

---Agreed

Clause 10, rules of procedure. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

THE CHAIRMAN (Mr. Pudluk): Clause 11, seal. Agreed?

---Agreed

Clause 12, powers of regional council. Mr. Patterson.

Motion To Amend Clause 12, Bill 3-80(2)

MR. PATTERSON: Mr. Chairman, I would like to move an amendment adding a clause. (f) To advise and make recommendations to the Executive Committee generally with regard to all matters of local concern within the region. (g) To administer those government programs in the region delegated from time to time by the Executive Committee. (h) To enter into contracts with the Commissioner with regard to the programs delegated under 12(g) and any other matter incidental to the administration of this ordinance, and the present clause (f) would then become subclause 12(i).

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Patterson. To the amendment.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Pudluk): Mr. Patterson.

MR. PATTERSON: Maybe I do not need to speak to this, Mr. Chairman, but briefly this will give the Baffin Regional Council the ability to take over programs and actually be an instrument for devolution as is expressed in the preamble which expresses the goals that the Baffin Regional Council be an agency for the devolution of powers and responsibilities. These additions to 12 would give it the power to take over government programs and enter into contracts to take over government programs and permit the Baffin Regional Council to achieve its goals in the field of education, wildlife management and other areas that they may wish to take responsibility for in the future. Thank you.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Patterson. To the motion.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Pudluk): Mr. Evaluarjuk.

MR. EVALUARJUK: (Translation) Mr. Chairman, I am in support of this motion and I feel that the BRC are aware of their goals. The BRC speaker stated there may not be a conflict of interest at this time but the Inuit are concerned with devolution and I am concerned in that they are not asking for this. Do you mean that if it is not currently here included that it will be possible to include it in the future or later on?

When they decide that they are ready to have this included I think that they should approach us and ask us but for this reason the Education department in the Baffin region and the BRC -- but they should not take on too much and later on they can take greater steps to take a hold of these responsibilities. I feel the fact that we can only think about what the BRC is requesting at this time.

Motion To Amend Clause 12, Bill 3-80(2), Carried

THE CHAIRMAN (Mr. Pudluk): (Translation) Thank you, Mr. Evaluarjuk. All in favour of the motion? Down. Opposed? The motion is carried.

---Carried

Clause 13, delegation by resolution. Agreed?

---Agreed

Clause 14, indemnification. Agreed?

---Agreed

Clause 15, executive committee. The Hon. Mr. Wah-Shee.

Motion To Amend Paragraph 15(1)(b), Bill 3-80(2)

HON. JAMES WAH-SHEE: Mr. Chairman, I have another amendment I would like to make on behalf of BRC. This again is being amended at their request. Therefore, I move that clause 15 be amended to provide the following: The number of executive members should be changed from three to "as many as may be deemed necessary by the Baffin Regional Council". So, therefore, the section would now read as follows: "15(1) There shall be an executive committee to administer the affairs of the regional council which shall consist of (a) the speaker, who shall be the chairman; and (b) as many members of the regional council as the regional council deems necessary elected in accordance with the bylaws of the regional council." Thank you, Mr. Chairman.

Motion To Amend Paragraph 15(1)(b), Bill 3-80(2), Carried

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Wah-Shee. To the motion. The question has been called. All those in favour of that motion? Down. Opposed? The motion is carried.

---Carried

Clause 16, speaker's vote breaks tie. Agreed?

---Agreed

Clause 17, other administrative personnel. Agreed?

---Agreed

Clause 18, transitional. Agreed?

---Agreed

Clause 19, no liability for act done under authority of regional council. Agreed?

---Agreed

Clause 20, Conflict of Interest Ordinance applies mutatis mutandis. Agreed?

---Agreed

Clause 21, preparation of estimates of the regional council. Agreed?

---Agreed

Clause 22, submission of annual accounts. Agreed?

---Agreed

Clause 23, Municipal Ordinance applies mutatis mutandis. Agreed?

---Agreed

The schedule. Agreed?

---Agreed

The short title. Agreed?

---Agreed

The bill as a whole? Agreed?

---Agreed

Does the committee wish me to report Bill 3-80(2), An Ordinance To Incorporate the Baffin Regional Council, concluded?

---Agreed

MR. SPEAKER: Mr. Pudluk.

REPORT OF THE COMMITTEE OF THE WHOLE OF BILL 3-80(2): BAFFIN REGIONAL COUNCIL ORDINANCE

MR. PUDLUK: Mr. Speaker, your committee has been considering Bill 3-80(2), and I wish to report it is concluded.

MR. SPEAKER: Thank you. Bill 3-80(2), is then ready for third reading. We will resolve into committee of the whole, with Mr. Pudluk in the chair, to consider Bills 13-80(2), 20-80(2), 21-80(2).

---Legislative Assembly resolved into committee of the whole for consideration of Bill 13-80(2): Council Retiring Allowances Ordinance; Bill 20-80(2): Loan Authorization Ordinance No. 1, 1980-81; Bill 21-80(2): Supplementary Appropriation Ordinance, No. 2, 1980-1981, with Mr. Pudluk in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 13-80(2): COUNCIL RETIRING ALLOWANCES ORDINANCE; BILL 20-80(2): LOAN AUTHORIZATION ORDINANCE NO. 1, 1980-81; BILL 21-80(2): SUPPLEMENTARY APPROPRIATION ORDINANCE, NO. 2, 1980-1981

THE CHAIRMAN (Mr. Pudluk): This committee will come to order to study Bill 13-80(2), An Ordinance To Amend the Council Retiring Allowances Ordinance.

Bill 13-80(2), Council Retiring Allowances Ordinance

Comments of a general nature, Mr. Patterson.

MR. PATTERSON: Just to say, Mr. Chairman, the standing committee on legislation recommended this bill be presented, be referred as presented to committee of the whole. There are no proposed amendments from the legislation committee.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Patterson. Any other comments of a general nature? Clause by clause?

---Agreed



Clause 1. Agreed?

---Agreed

Clause 2, commencement. Agreed?

---Agreed

Short title. Agreed?

---Agreed

The bill as a whole. Agreed?

---Agreed

Bill 20-80(2), Loan Authorization Ordinance No. 1, 1980-81

Thank you. What is next? Bill 20-80(2), An Ordinance to Amend the Loan Authorization Ordinance No. 1, 1980-81. Comments of a general nature. Mrs. Sorensen.

MRS. SORENSEN: Thank you, Mr. Chairman. I will be speaking on behalf of the standing committee on finance. We reviewed both Bill 20-80(2), and Bill 21-80(2), and I will just read my report. Both these bills relate to the conduct of business by the Slave River Sawmill Limited of Fort Resolution, a private community-run industry and this government's plan to assist this company financially. The bills, Mr. Chairman, cannot be agreed to independent of each other and therefore your committee recommends that full discussion of both bills take place in committee of the whole before the vote is taken.

Assistance To Slave River Sawmill

The committee reviewed the history of the sawmill, the avoidable and unavoidable recent events that have caused financial difficulties and as well the implications of refusing funding assistance to this company. We know that both the Minister of Economic Development and Mr. Robert Sayine, the MLA for the region will be able to answer Members' questions concerning those areas I have just identified and we would encourage that a full discussion take place regarding the sawmill. Your committee, as a result of its deliberation, requested that the Legislative Assembly recommend to the Executive Committee that before further financial assistance is given, it investigate the feasibility of: (1) Negotiating with the sawmill management a system whereby logging contracts are tendered using the piecework concept; (2) negotiating with the sawmill management, a system whereby workers in the mill are paid using a piecework concept; (3) the government providing a financial analyst whose sole responsibility would be to protect the government's financial investment but who would be available to the sawmill management for financial consultation if requested.

Mr. Chairman, your committee is prepared to discuss these recommendations following the presentation of the bills by the Minister of Economic Development. Thank you.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mrs. Sorensen. Any more comments?  
Hon. Mr. Braden.

HON. GEORGE BRADEN: Thank you very much, Mr. Chairman. I recognize that the two bills under consideration are closely associated with one another. I will just make a few brief remarks about Bill 20-80(2), that is under consideration right now. The purpose, Mr. Chairman, is to provide the Commissioner with the required legal authority to guarantee a loan to the Slave River sawmill for half a million dollars. I guess one of the problems over the years for the sawmill

has been lack of working capital. The implications of this particular bill are to ensure that the logging operation has sufficient working capital to undertake its winter sawmill operations. I would stress, Mr. Chairman, that this is a loan guarantee and that we are confident that this will be repaid to the particular lending institution where the money is to be borrowed from.

With respect to the chairman of the standing committee's comment about a different approach to dealing with the logging contractor, I have discussed this with my department and also with my learned colleague Mr. Sayine, who is on the board of the sawmill. He has indicated to me that this is a subject that the board has discussed and that they are very willing to change the present method of negotiating contracts with logging contractors. Mr. Chairman, that is all the preliminary comment that I have to make with respect to this bill although I would like to add a few final points.

#### Loan Guarantee To Slave River Sawmill

One is that in order for the sawmill to continue operating in the future, say the life of this Assembly if I can use that timeframe, whoever is the minister of Economic Development will be coming back next year and the year after and the year after that seeking authority from this House, this Assembly, to provide a loan guarantee to the Slave River sawmill. So, I think we have to recognize that, as the federal government has not done and previous territorial governments have not done, we have to look to making a long-term commitment to this particular institution.

The second point I wanted to make, Mr. Chairman, is that logging is scheduled to commence in the next month or so south of Great Slave Lake and I understand from Mr. Sayine that the board has been talking to two or three contractors. They would like to know if they are in fact going to have work through the sawmill operation. There is, therefore, some urgency on this consideration of this loan authorization ordinance. I would suggest finally, Mr. Chairman, that if Bill 21-80(2) does not pass I would suspect that the sawmill operation would have to be shut down permanently. So those are all the preliminary comments I have to make, Mr. Chairman.

THE CHAIRMAN (Mr. Pudluk): Thank you. Hon. Mr. Sayine.

#### Sawmill Only Means Of Providing Work In Community

MR. SAYINE: Mr. Chairman, I have to say a few words about the Slave River sawmill. As we all know, the Slave River sawmill is a community owned sawmill. It is the only means of industry in the community. It provides work for 35 to 40 families throughout the year and the Slave River sawmill, like I said, is the only means of providing work for the people. It not only provides work for the people, but it is very important for the community because attached to this sawmill we have some training programs through LEAP, Local Employment Assistance Program, and we have some positions, seven young people training in different positions such as millwrighting, mechanics, lumber grading, office work and sawyer and so on.

For the two years that LEAP has been involved, we have had three young people who went through these courses and went to other jobs, so even that proves that it is something good for the community, but if we did not have this sawmill we would not have these training programs in the community. As Mr. Braden has already said, the sawmill has never had enough working capital to carry out whatever amount of lumber it had to produce, so in the past six years I guess, we have been going back and forth to every year and until last year it has become every six months. I have been on the board since 1974 and at that time we asked the territorial government and the federal government that there had to be some long-term planning in the sawmill, otherwise we would never make it, not going back begging for money every year.

There was a report done by DREE, Department of Regional Economic Expansion, which was a very good report. In that report it suggested that the Slave River sawmill could not get by for the next five years unless it was subsidized for \$130,000 per year, so this is why we went to the federal government and tried to get the subsidy from them but apparently we could not. If you remember last year or about a year ago, I made a motion in this Assembly asking for the support of this Assembly to get the federal government to speed up that subsidy that we asked for and all this time they had cancelled it a year before and we did not even know about it. Anyway, that is about as brief as I could get on this whole thing but if there are any other questions Members want to ask I shall do my best to answer them.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Sayine. Mr. Stewart.

Long-Range Program Extremely Important

HON. DON STEWART: Thank you, Mr. Chairman. I am going to support the basic motion involved here with Bill 20-80(2). I think finally the government has come out and told us the facts of the case. If you go back in the history of this particular sawmill you will find that they came to us many times and said "Well, we need \$150,000 or \$200,000 but that will be the last and you will not hear of the Slave River sawmill again." And of course the next year they came back and said the same thing. Finally we know what we are getting into and they are evidently determined to see that there is a long-range program and because of the lack of work in this area it is certainly extremely important, because it is the only economic base that Fort Resolution really has. Now, I think if they do accept the piecework concept that it may become almost viable. I think there are going to be losses there every year to some extent, but certainly not as large as they have been in the past and if they would try this piecework concept then I am quite prepared to support the amount of money involved. Thank you, Mr. Chairman.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Stewart. Comments of a general nature. Do you want to go clause by clause?

SOME HON. MEMBERS: Agreed.

---Agreed

THE CHAIRMAN (Mr. Pudluk): Bill 20-80(2), An Ordinance to Amend the Loan Authorization Ordinance No. 1, 1980-81. Mrs. Sorensen.

MRS. SORENSEN: Mr. Chairman, I am just a bit unsure whether the Legislative Assembly has agreed that the passing of these two bills are subject to the standing committee on finance's recommendations, because I believe I made a motion and we are dealing with accepting the bill before we have dealt with my motion, but what I wanted to have done was have both bills discussed and then we would come back and deal with my motion and then pass the bills. I know that sounds confusing.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mrs. Sorensen. Mr. Braden.

HON. GEORGE BRADEN: With all due respect to the chairman of the standing committee on finance and her recommendations, I would like a legal opinion on whether we are able to pass a financial bill with conditions. I am not sure if that is possible. This does not detract from the recommendations but I am wondering if this can be done.

THE CHAIRMAN (Mr. Pudluk): Mr. Johnson.

LEGAL ADVISOR (Mr. Johnson): Mr. Braden, I would like to consider that for a few minutes and get back to you.

THE CHAIRMAN (Mr. Pudluk): (Translation) Are there any further discussions of a general nature while we are waiting for the legal advice? Any discussion of a general nature? Mr. Sibbeston.

Lumber Sold In North Or South

MR. SIBBESTON: Mr. Chairman, I will ask Mr. Sayine a question. A number of years ago when I was building a house in Yellowknife, I bought all of my lumber from the Fort Resolution sawmill, so is that not wonderful, but I just wanted to ask him where does the sawmill presently sell all of its lumber, the lumber that it produces and how much does it sell? Does it sell it in the North or does it sell it in the South?

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Sibbeston. Mr. Sayine.

MR. SAYINE: This year we did manage to sell some in the Northwest Territories, but again about 60 per cent went down to southern Alberta.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Sayine. Mr. Johnson.

LEGAL ADVISOR (Mr. Johnson): Mr. Braden, it would be my view that the House either has to accept or reject the proposed bill, but they cannot put conditions on it.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Johnson. Mrs. Sorensen.

MRS. SORENSEN: I guess, Mr. Braden, then if I could have your undertaking that you would do all in your power to take into consideration the recommendations of the finance committee when you do give out the money, I would be willing to be satisfied with that. No doubt my committee would be as well.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mrs. Sorensen. Mr. Braden.

HON. GEORGE BRADEN: Mr. Chairman, these changes in operating procedure have been discussed between myself, Mr. Sayine and the department, and the chairman's recommendations reflect the way we are willing to go. I may suggest as an alternative for the chairman to get her recommendations on the floor that she may want to use tomorrow or the day after, during report of the standing and special committees, as a formal way to put the committee's recommendations into the House.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. Braden. Comments of a general nature. Clause by clause?

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Pudluk): Clause 1, authorization to make loans. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

THE CHAIRMAN (Mr. Pudluk): The short title -- correction, the bill as a whole. Agreed?

---Agreed

Bill 21-80(2), Supplementary Appropriation Ordinance, No. 2, 1980-1981

Now, Bill 21-80(2), An Ordinance Respecting Additional Expenditures for the Public Service for the Current Financial Year. Comments of a general nature. Mr. Braden.

HON. GEORGE BRADEN: Thank you very much, Mr. Chairman. This is an ordinance requesting additional expenditures for the current fiscal year, particularly in my department. With respect to the figure of \$650,000, I would, by way of explanation, indicate that what the government is proposing to do is to write off \$350,000 in loans outstanding to the Government of the Northwest Territories by Slave River sawmill. Now, I recognize that this is a substantial amount of money, but I want to again impress upon Members of this Assembly that what we are seeking to do is to produce the kind of fiscal or financial situation whereby the sawmill can start off this years logging operation and next years milling operation without having a major financial burden to deal with.

Sawmill Plagued With Problems Of Money

Now, I am not any historian with respect to the sawmill although I know that there are a few Members in this House who are very familiar with it. In my understanding of its history it has been plagued from year to year with a problem of working capital and throughout its history there have been problems because of changes that have been made in its operation, who owned it and how it was functioning, and that it had to carry a heavy load of debts. We feel in this particular case that if we do not write off its \$350,000 in outstanding loans, we are going to be placing them in the same situation again next year where they will have this debt load to carry. It most likely would contribute to dragging the operation down or we may have a repeat of the situation where the sawmill's board of directors comes to the government or the Executive Committee frantically looking for some revenue to keep it in operation.

So, Mr. Chairman, we are requesting as I said a write off of \$350,000. Now, the second part is the \$300,000 that we are requesting as an operating deficit grant to the sawmill. On the basis of a report that was done by the sawmill board and their accountants, a request for \$150,000 annual operating deficit was put forth to the Executive. The report itself was analyzed by the financial management secretariat and on the basis of some very good arguments, they convinced the Executive Committee that really what was needed was a much larger operating deficit grant which they felt would cover off the likelihood of some factors that may hit the sawmill some time during its operation over the next year and overall produce a situation where at the end of their fiscal year the sawmill was again in debt.

Better Financial Management Of Sawmill Will Decrease Debt

Now, with respect to this \$300,000 I do not want to leave this House with the impression that the government is going to go to the Slave River sawmill and say "Okay, well, we will cover you up to \$300,000 in terms of the deficit." That is the furthest thing from our minds. What we are going to do is that we are going to be negotiating with the sawmill to introduce a piece work concept in the mill itself. We have also talked about hiring a financial adviser or financial manager for the sawmill. This is not from the perspective that we believe money is being grossly mismanaged or that someone is lining their pockets, but we just want to make sure that with the kind of investment the Government of the Northwest Territories is making in this sawmill and the kind of investment that the people of Fort Resolution have made in this sawmill, that we are going to have the right kind of financial operation and financial management that is

needed to keep this thing operating and to keep that annual operating deficit grant as low as possible. I would hope that I could come back again next year and report that we did not need all \$300,000 for an annual operating grant and that we only needed maybe \$120,000 or \$150,000 and the reason we needed much less was because of better management. So this is basically what we are looking at with the other \$300,000 which, with the write off, makes a total of \$650,000. I guess I would just say again to Members, that if we do not look to writing off the outstanding loans and providing an operating deficit grant this year then we are going to be faced with the same situation again in the Executive and perhaps in the Assembly.

So I would urge that this is a very important part of the total package that the government is putting together and that we look favourably on this legislation. I should also mention that I regret I do not have all the details here, but with the commitment by this House and the Executive to provide this substantial financial support there is, as I understand, a commitment from DREE to provide some assistance in terms of grants for upgrading the capital equipment within the sawmill itself. So, this will have, should we approve it, the effect of bringing in some federal money which is much needed for equipment in the mill, particularly small logging equipment. So, Mr. Chairman, that is basically all I have to say with respect to this bill. Perhaps Mr. Sayine may want to make some points.

THE CHAIRMAN (Mr. Pudluk): Thank you, Hon. Mr. Braden. Comments of a general nature, Mr. McLaughlin.

Financial Adviser Should Prepare A Report Of Sawmill

MR. McLAUGHLIN: Thank you, Mr. Chairman. I am in favour of supporting this bill. The community of Fort Resolution is near my own community and I realize the importance of the industry and it is really basically a one industry town and support is needed. But I would like to ask the Minister if he would consider while he does have an adviser overlooking this project, if this adviser could at the same time make some sort of an initial report to the Minister that he could make available to Members so that maybe the history of the problems could be encapsulated for Members and also the report could include the different avenues, sources of funds that have been tried and could possibly take a look at other sources of funds hopefully from the federal government directly, if not through DREE or something like that, then through the Department of Indian Affairs and Northern Development. Also, to include some sort of report on the marketing potential for the product from Fort Resolution, including reasons why DPW does not or cannot or will not buy the lumber, the same as the Housing Corporation or subcontractors working for DPW or the Housing Corporation. Also we hear stories that sometimes this lumber is going south to Edmonton and then being resold to people in the Northwest Territories at higher prices than we seem to be able to get it directly from the sawmill and just answer those questions so we really know what we are talking about when we deal with the issue.

THE CHAIRMAN (Mr. Pudluk): Thank you, Mr. McLaughlin. Hon. Mr. Braden.

Moisture Content Too High In Lumber

HON. GEORGE BRADEN: Thank you, Mr. Chairman. I would be pleased to provide all Members with a copy of the report that was prepared last year for the government and the sawmill. It does, as I understand it, contain a pretty good history and also an analysis of where the problems are. I might just add with respect to your point about marketing, as I understand it, there is concern from the suppliers who are buying from Slave River sawmill that the moisture content in the lumber is too high. One other item that we are going to institute with respect to the sawmill is to have someone trained and on site who can properly or more effectively gauge the moisture content in the lumber. The idea of a kiln operation, that is having a kiln in the area to dry the lumber, has been raised a number of times, although I have been told by certain experts that the Northwest Territories, particularly around Fort Resolution and other areas, is so dry we do not really need a kiln. Hopefully if we can work with the board of the sawmill and get it operating more effectively, we may be able to stockpile some of the high moisture content lumber for a period of months so that it can dry properly. We could also tap into those markets where there is a demand for a certain level of moisture content in the lumber. However the way things operate right now, when the lumber is cut they want to get it sold right away because they have got to get the cash flow.

THE CHAIRMAN (Mr. Pudluk): (Translation) Thank you, Hon. Mr. Braden. Are we ready to deal with the most important topic? I think everybody is getting tired. Bill 21-80(2), comments of a general nature? Do you wish to go clause by clause?

---Agreed

Clause 1, short title. Agreed?

---Agreed

Clause 2, interpretation. Agreed?

---Agreed

Clause 3, amount granted. Agreed?

---Agreed

Clause 4, purpose and effect of each item. Agreed?

---Agreed

Clause 5, lapsing of appropriations. Agreed?

---Agreed

Clause 6, transfer of money and accountable advances. Agreed?

---Agreed

Clause 7, coming into force. Agreed?

---Agreed

Schedule. Agreed?

---Agreed

The bill as a whole. Agreed?

---Agreed

Does this committee wish to report these bills concluded?

---Agreed

Mr. Braden.

HON. GEORGE BRADEN: Mr. Chairman, I do not want to drag this out, but do we have to go through the process of agreeing with the actual supplementary estimates No. 2? Perhaps the Clerk could clarify that.

Department Of Economic Development And Tourism, 0 And M, Agreed

THE CHAIRMAN (Mr. Pudluk): Supplementary Appropriation Ordinance No. 2, 1980-1981, page one, Economic Development and Tourism, item number 14, \$650,000?

---Agreed

Supplementary appropriation. It is the first page approved. Operations and maintenance. The last page 1980-81 supplementary estimates No. 2, Economic Development and Tourism. The final section, \$650,000. Agreed?

---Agreed

The bill as a whole? Agreed?

---Agreed

MR. SPEAKER: Mr. Pudluk.

REPORT OF THE COMMITTEE OF THE WHOLE OF BILL 13-80(2): COUNCIL RETIRING ALLOWANCES ORDINANCE; BILL 20-80(2): LOAN AUTHORIZATION ORDINANCE NO. 1, 1980-81; BILL 21-80(2): SUPPLEMENTARY APPROPRIATION ORDINANCE, NO. 2, 1980-1981

MR. PUDLUK: Mr. Speaker, your committee has been considering Bill 13-80(2), Bill 20-80(2), Bill 21-80(2), and I report they are now ready for third reading. I wish to report progress.

MR. SPEAKER: Thank you, Mr. Pudluk. In view of the hour I do not suggest that we go back into committee of the whole on any other subject. I understand there is a request with unanimous consent that we return to tabled documents by the Hon. Member, Mr. Nerysoo. Do I have unanimous consent?

---Agreed

REVERT TO ITEM NO. 5: TABLING OF DOCUMENTS

HON. RICHARD NERYSOO: Mr. Speaker, Tabled Document 31-80(2). At noon today, a press release was made on behalf of the Minister of the Environment, Mr. John Roberts, stating his acceptance of the recommendation of the Environmental Assessment and Review Panel "that the proposed gas gathering facilities, pipeline, liquefaction plant and port on Melville Island were all acceptable with certain conditions". Endorsement was also given for a small-scale shipping proposal to a southern port on a year round basis if certain conditions are fulfilled.

The major recommendations of the EARP panel contained in the translated document which I have asked the Clerk to distribute to each Member are:  
A control authority to be established by the Minister of Transport to monitor,



assist and regulate ship movements and enforce appropriate regulations in an area that is environmentally sensitive; and, an advisory committee created by the Department of the Environment and the Department of Fisheries and Oceans, with representatives from the proponent, the Inuit and other government agencies to recommend and approve biological studies for guidance in selection of possible shipping routes. The project is subject to regulatory approvals and is proposed to start in late 1981, to be on stream in 1985.

The EARP panel was composed of seven members representing the federal environmental review office, Atmospheric Environment Service, Indian and Northern Affairs, Canadian Wildlife Federation and the Government of the Northwest Territories. This panel marked the first time the Government of the Northwest Territories has been given full participatory status on an EARP panel. Previously the Government of the Northwest Territories was represented by the Baffin regional office with observer status on the Norlands Petroleum's EARP hearings into a drilling proposal in Lancaster Sound, that project was turned down. I would like to table at this time this document.

MR. SPEAKER: Thank you, Mr. Nerysoo. Mr. Clerk, are there any announcements?

CLERK OF THE HOUSE (Mr. Remnant): Yes, Mr. Speaker, I think Members have all received a notification that there will be a caucus meeting here in the Assembly chamber at 6:00 p.m. this evening.

MR. SPEAKER: Mr. Clerk, the orders of the day. The hours of sitting tomorrow will be 9:30 a.m. to 11:30 a.m. and 1:00 p.m. to 6:00 p.m.

ITEM NO. 12: ORDERS OF THE DAY

CLERK OF THE HOUSE (Mr. Remnant): Orders of the day, November 7th, 1980, 9:30 o'clock a.m., at the Gordon Robertson Education Centre.

1. Prayer
2. Oral Questions
3. Questions and Returns
4. Petitions
5. Tabling of Documents
6. Reports of Standing and Special Committees
7. Notices of Motion
8. Motions
9. Introduction of Bills for First Reading
10. Second Reading of Bills
11. Consideration in Committee of the Whole of Bills, Recommendations to the Legislative Assembly and Other Matters: Motion 20-80(2); Information Items 1-80(2), 2-80(2), 4-80(2), 5-80(2), 6-80(2), 18-80(2); Tabled Documents 6-80(2), 12-80(2); Bills 7-80(2), 8-80(2), 9-80(2), 10-80(2), 12-80(2); Sessional Paper 5-80(2); Bills 18-80(2), 11-80(2), 6-80(2), 17-80(2), 16-80(2), 5-80(2), 14-80(2), 15-80(2), 19-80(2), 4-80(2); Motion 43-80(2)
12. Third Reading of Bills

13. Assent to Bills

14. Orders of the Day

MR. SPEAKER: Thank you. This Assembly stands adjourned until 9:30 o'clock a.m., November 7th, 1980, at the Gordon Robertson Education Centre.

---ADJOURNMENT

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