

PUBLIC ACCOUNTS

NORTHWEST TERRITORIES

2007 - 2008

Section I

Consolidated Financial Statements
and Government Indicators



Northwest
Territories



**PUBLIC ACCOUNTS
OF THE
GOVERNMENT OF THE NORTHWEST TERRITORIES
FOR THE YEAR ENDED MARCH 31, 2008**

**SECTION I
CONSOLIDATED FINANCIAL STATEMENTS**

Honourable J. Michael Miltenberger

Minister of Finance

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**THE HONOURABLE ANTHONY WHITFORD
COMMISSIONER OF THE NORTHWEST TERRITORIES**

I have the honour to present the Public Accounts of the Northwest Territories in accordance with Sections 27 through 31 of the *Northwest Territories Act (Canada)*, R.S.C. 1985, c. N-27, and Sections 72 through 74 of the *Financial Administration Act*, R.S.N.W.T. 1988, c. F-4, for the fiscal year ended March 31, 2008.



Honourable J. Michael Miltenberger
Chair

December 5, 2008



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Public Accounts of the Government of the Northwest Territories

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RESPONSIBILITY FOR FINANCIAL REPORTING

The preparation of the consolidated financial statements of the Government of the Northwest Territories, and related information contained in the Public Accounts, is the responsibility of the Government through the Office of the Comptroller General.

The consolidated financial statements have been prepared in accordance with Canadian generally accepted accounting principles (GAAP) for the public sector. Where GAAP permits alternative accounting methods, management has chosen those that are most appropriate. Where required, management's best estimates and judgment have been applied in the preparation of these financial statements.

The Government fulfills its accounting and reporting responsibilities, through the Office of the Comptroller General, by maintaining systems of financial management and internal control. The systems are continually enhanced and modified to provide timely and accurate information, to safeguard and control the Government's assets, and to ensure all transactions are in accordance with the *Financial Administration Act*.

The Public Accounts are referred to the Standing Committee on Government Operations. The recommendations of this committee are reviewed and acted on to improve the financial systems and controls.

The Auditor General of Canada performs an annual audit on the consolidated financial statements in order to express an opinion as to whether the consolidated financial statements present fairly, in all material respects, the financial position of the Government, the change in its net financial resources (debt), the results of its operations and its cash flows for the year. During the course of the audit, she also examines transactions that have come to her notice, to ensure they are, in all significant respects, within the statutory powers of the Government and those organizations included in the consolidation.



Margaret Melhorn
Comptroller General

December 5, 2008



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AUDITOR'S REPORT

To the Legislative Assembly of the Northwest Territories

I have audited the consolidated statement of financial position of the Government of the Northwest Territories as at March 31, 2008 and the consolidated statements of change in net financial resources (debt), operations and accumulated surplus, and cash flow for the year then ended. These financial statements are the responsibility of the Government. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with Canadian generally accepted auditing standards. Those standards require that I plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by the Government, as well as evaluating the overall financial statement presentation.

In my opinion, these consolidated financial statements present fairly, in all material respects, the financial position of the Government as at March 31, 2008 and the results of its operations, the changes in its net financial resources (debt) and its cash flows for the year then ended in accordance with Canadian generally accepted accounting principles. As required by the *Northwest Territories Act*, I report that, in my opinion, these principles have been applied, after giving retroactive effect to the accounting changes as explained in note 3 to the consolidated financial statements, on a basis consistent with that of the preceding year.

Further, in my opinion, proper books of account have been kept by the Government and the consolidated financial statements are in agreement therewith. In addition, the transactions of the Government and of those organizations listed in note 1 to the consolidated financial statements that have come to my notice during my audit of these consolidated financial statements have, in all significant respects, been in accordance with the Government's powers under the *Northwest Territories Act* (Canada), the *Financial Administration Act* and regulations of the Northwest Territories, and the specific operating authorities disclosed in note 1 to the consolidated financial statements.

Sheila Fraser

Sheila Fraser, FCA
Auditor General of Canada

Ottawa, Canada
December 5, 2008

Government of the Northwest Territories

Consolidated Statement of Financial Position

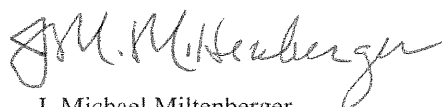
as at March 31, 2008

(thousands of dollars)

	2008	2007
	Actual	(Restated - note 3) Actual
	\$	\$
Financial Assets		
Cash and cash equivalents (note 4)	464,824	289,250
Portfolio investments (note 5)	31,279	31,024
Accounts receivable (note 6)	94,768	52,500
Inventories (note 7)	19,898	15,282
Loans receivable (note 8)	62,380	53,883
Investment in Northwest Territories Hydro Corporation (note 9)	93,978	89,935
	<hr/> 767,127	<hr/> 531,874
Liabilities		
Accounts payable and accrued liabilities (note 10)	264,421	238,140
Due to the Government of Canada (note 11)	72,314	110,705
Capital lease obligations (note 12)	15,691	17,935
Long-term debt (note 13)	288,866	99,390
Pensions (note 14)	20,350	20,116
Other employee future benefits (note 15)	42,460	42,503
	<hr/> 704,102	<hr/> 528,789
Net financial resources	<hr/> 63,025	<hr/> 3,085
Non-financial assets		
Tangible capital assets (schedule A)	1,101,418	1,029,506
Prepaid expenses	12,350	9,300
	<hr/> 1,113,768	<hr/> 1,038,806
Accumulated surplus	<hr/> 1,176,793	<hr/> 1,041,891

Commitments and contingencies (notes 18 and 19)

Approved:



J. Michael Miltenberger
Minister of Finance



Margaret Melhorn
Comptroller General

The accompanying notes and schedules A and B are an integral part of the consolidated financial statements.

Government of the Northwest Territories

Consolidated Statement of Change in Net Financial Resources (Debt)

for the year ended March 31, 2008

(thousands of dollars)

	2008	2008	2007
	Budget	Actual	(Restated - note 3)
	\$	\$	Actual
			\$
Net financial resources (debt) at beginning of year	3,085	3,085	(50,703)
Items affecting net financial resources (debt):			
Annual surplus	40,949	134,902	107,956
Decrease (increase) in tangible capital assets (<i>schedule A</i>)	(64,480)	(65,275)	(68,972)
Increase (decrease) in deferred capital contributions	4,095	(6,637)	15,644
Decrease (increase) in prepaid expenses	-	(3,050)	(840)
Net financial resources (debt) at end of year	(16,351)	63,025	3,085

The accompanying notes and schedules A and B are an integral part of the consolidated financial statements.

Government of the Northwest Territories

Consolidated Statement of Operations and Accumulated Surplus

for the year ended March 31, 2008

(thousands of dollars)

	2008 Budget \$	2008 Actual \$	2007 (Restated - note 3) Actual \$
Revenues			
Grant from the Government of Canada <i>(note 2(m))</i>	765,634	842,750	753,388
Transfer payments	119,101	122,993	132,328
	884,735	965,743	885,716
Taxation and general revenues			
Corporate and personal income taxes	191,536	154,909	131,136
Other taxes	94,102	102,825	98,888
General	78,796	100,766	65,948
Sales, net of cost of sales of \$44,465 (2007 - \$35,010)	29,889	33,140	31,627
Recoveries and amortization of capital contributions	36,122	54,766	57,585
	430,445	446,406	385,184
Recoveries of prior years' expenses	3,000	17,990	7,267
	1,318,180	1,430,139	1,278,167
Expenses <i>(note 20)</i>			
Environment and economic development	95,168	105,499	97,174
Infrastructure	258,968	273,730	245,945
Education	327,427	317,786	258,938
Health, social services and housing	384,395	411,743	393,972
Justice	88,441	90,936	86,335
General government	114,384	86,352	80,993
Legislative Assembly and statutory offices	17,053	16,734	14,527
	1,285,836	1,302,780	1,177,884
Annual operating surplus	32,344	127,359	100,283
Net income from investment in Northwest Territories Hydro Corporation <i>(note 9)</i>	8,605	7,543	7,673
Projects on behalf of third parties			
Expenses	(40,332)	(50,797)	(47,654)
Recoveries	40,332	50,797	47,654
Annual surplus	40,949	134,902	107,956
Accumulated surplus at beginning of year		1,041,891	933,935
Accumulated surplus at end of year		1,176,793	1,041,891

The accompanying notes and schedules A and B are an integral part of the consolidated financial statements.

Government of the Northwest Territories

Consolidated Statement of Cash Flow

for the year ended March 31, 2008

(thousands of dollars)

	2008	2007
	Actual	(Restated - note 3) Actual
	\$	\$
Operating Transactions		
Cash received from:		
Government of Canada	926,811	900,259
Taxation	258,961	228,413
Excess income tax advanced	8,243	-
Recoveries and general revenue	97,232	101,777
Projects for third parties	55,923	40,643
Revolving fund sales	77,980	67,071
	1,425,150	1,338,163
Cash paid for:		
Compensation and benefits	579,865	528,197
Grants and contributions	151,117	123,464
Operations and maintenance	533,594	449,715
Excess income tax repayment	-	284,658
Projects for third parties	53,997	48,666
	1,318,573	1,434,700
Cash provided by (used for) operating transactions	106,577	(96,537)
Capital transactions		
Acquisition of tangible capital assets	(133,604)	(132,038)
Disposal of tangible capital assets	(38)	-
Cash used for capital transactions	(133,642)	(132,038)
Investing transactions		
Portfolio investments redeemed	1,038	2,146
Dividend from Northwest Territories Hydro Corporation	3,500	3,500
Loans receivable receipts	3,019	5,216
Loans receivable advanced	(3,500)	(5,900)
Cash provided by investing transactions	4,057	4,962
Financing transactions		
Repayment of capital lease obligations	(2,245)	(1,662)
Long-term financing proceeds	190,351	16,447
Long-term financing repaid	(876)	(15,039)
Capital contributions received and deferred	11,352	34,548
Cash provided by financing transactions	198,582	34,294
Increase (decrease) in cash and cash equivalents	175,574	(189,319)
Cash and cash equivalents at beginning of year	289,250	478,569
Cash and cash equivalents at end of year	464,824	289,250

The accompanying notes and schedules A and B are an integral part of the consolidated financial statements.

Government of the Northwest Territories

Notes to Consolidated Financial Statements

March 31, 2008

(All figures in thousands of dollars)

1. AUTHORITY AND OPERATIONS

(a) Authority and reporting entity

The Government of the Northwest Territories (the Government) operates under the authority of the *Northwest Territories Act* (Canada). The Government has an elected Legislative Assembly which authorizes all disbursements, advances, loans and investments unless specifically authorized by statute.

The consolidated financial statements have been prepared in accordance with the *Northwest Territories Act* (Canada) and the *Financial Administration Act* of the Northwest Territories. The consolidated financial statements present summary information and serve as a means for the Government to show its accountability for the resources, obligations and financial affairs for which it is responsible. The following chart lists the organizations comprising the consolidated Government reporting entity, how they are accounted for in the consolidated financial statements and their specific operating authority.

Public Agencies fully consolidated:

Education Act

- Beaufort Delta Division Education Council
- Commission scolaire francophone de division
- Deh Cho Division Education Council
- Dettah District Education Authority
- Sahtu Division Education Council
- Yellowknife Catholic Schools District Education Authority
- Yellowknife Education District No.1 District Education Authority

Aurora College Act

- Aurora College

Hospital Insurance and Health and Social Services Administration Act

- Beaufort Delta Health and Social Services Authority
- Deh Cho Health and Social Services Authority
- Fort Smith Health and Social Services Authority
- Hay River Health and Social Services Authority
- Sahtu Health and Social Services Authority
- Stanton Territorial Health Authority
- Yellowknife Health and Social Services Authority

Tlicho Community Services Agency Act

- Tlicho Community Services Agency

Northwest Territories Business Development and Investment Corporation Act

- Northwest Territories Business Development and Investment Corporation

Northwest Territories Housing Corporation Act

- Northwest Territories Housing Corporation

Human Rights Act

- Northwest Territories Human Rights Commission

Northwest Territories Societies Act

- Northwest Territories Opportunities Fund

Status of Women Council Act

- Status of Women Council of the Northwest Territories

Business Corporations Act

- Deh Cho Bridge Corporation Ltd.

Government Business Enterprise consolidated on the modified equity basis:

Northwest Territories Hydro Corporation Act

- Northwest Territories Hydro Corporation

Government of the Northwest Territories

Notes to Consolidated Financial Statements

March 31, 2008

(All figures in thousands of dollars)

1. AUTHORITY AND OPERATIONS (continued)

All organizations included in the Government reporting entity have a March 31 fiscal year end with the exception of Aurora College, Divisional Education Councils and District Education Authorities, which have a fiscal year end of June 30. Transactions of these educational organizations that have occurred during the period to March 31, 2008 and that significantly affect the consolidation have been recorded. Revolving funds are incorporated directly into the Government's accounts while trust assets administered by the Government on behalf of other parties (*note 17*) are excluded from the Government reporting entity. Detailed information for a number of revolving funds and Territorial Crown Corporations, and other Public Agencies is included in Section III of the Public Accounts.

(b) Budget

The consolidated budget figures are the appropriations approved by the Legislative Assembly, and the approved budgets for the consolidated entities, adjusted to eliminate budgeted inter-entity revenues and expenses. They represent the Government's original consolidated fiscal plan for the year and do not reflect supplementary appropriations.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

These financial statements are prepared in accordance with Canadian generally accepted accounting principles for the public sector as recommended by the Public Sector Accounting Board of the Canadian Institute of Chartered Accountants.

(a) Measurement uncertainty

The preparation of financial statements in accordance with Canadian generally accepted accounting principles requires the Government to make estimates and assumptions that affect the amounts of assets, liabilities, revenues and expenses reported in the financial statements. By their nature, these estimates are subject to measurement uncertainty. The effect on the financial statements of changes to such estimates and assumptions in future periods could be significant, although, at the time of preparation of these statements, the Government believes the estimates and assumptions to be reasonable.

The more significant management estimates relate to employee future benefits, environmental liabilities, contingencies, revenue accruals, housing mortgages and Students Loan Fund allowances for both forgivable and delinquent mortgages and loans, and amortization expense. Other estimates, such as the Canada Health Transfer and Canada Social Transfer payments and Corporate and Personal Income Tax revenue are based on estimates made by Canada's Department of Finance and are subject to adjustments in future years.

(b) Cash and cash equivalents

Cash and cash equivalents are comprised of bank account balances net of outstanding cheques and short-term highly liquid investments that are readily convertible to cash with a maturity date of 90 days or less from the date of acquisition.

(c) Portfolio investments

Portfolio investments are long-term investments in organizations that do not form part of the government reporting entity and are accounted for by the cost method. Such investments are normally in shares and bonds of the investee. When there has been a loss in value of a portfolio investment that is other than a temporary decline, the investment is written down to recognize the loss and is included as a component of investment income. Interest income is recorded on the accrual basis, dividend income is recognized as it is declared, and capital gains and losses are recognized when realized.

Government of the Northwest Territories

Notes to Consolidated Financial Statements

March 31, 2008

(All figures in thousands of dollars)

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

(d) Inventories

Inventories for resale consist of bulk fuels, liquor products, and arts and crafts. Bulk fuels are valued at the lower of weighted average cost and net realizable value. Liquor products are valued at the lower of cost and net realizable value. Other inventories are valued at the lower of cost, determined on a first in, first out basis and net replacement value.

(e) Loans receivable

Loans receivable are stated at the lower of cost and net recoverable value. Valuation allowances, which are recorded to reduce loans receivable, are based on past events, current conditions and all circumstances known at the date of the preparation of the financial statements. Valuation allowances are determined on an individual basis. Interest revenue is recorded on an accrual basis. Interest revenue is not accrued when the collectibility of either principal or interest is not reasonably assured.

(f) Investment in Northwest Territories Hydro Corporation

The Northwest Territories Hydro Corporation and its subsidiaries are accountable to the Government, sell goods and services to the public, can contract in their own name and can maintain themselves without Government support. Consequently, they are accounted for in these financial statements using the modified equity method. Under this method, the Government only reports its investment in, and the consolidated net income of, the Hydro. In addition, any amounts receivable or payable from the corporations are reported.

(g) Non-financial assets

Tangible capital and other non-financial assets are accounted for as assets by the Government as they can be used to provide government services in future periods. These assets do not normally provide resources to discharge the liabilities of the government unless they are sold.

(h) Tangible capital assets and leases

Tangible capital assets are buildings, roads, equipment, etc. whose life extends beyond the fiscal year, original cost exceeds \$50 and are intended to be used on an ongoing basis for delivering services. Individual assets less than \$50 are expensed when purchased. Tangible capital assets are recorded at cost, or where actual cost was not available, estimated current replacement cost converted back to the date of purchase by discounting current year dollars for inflation. Gifted and cost shared tangible capital assets from the Government of Canada are recorded at their fair market value, upon receipt, with the gifted or cost shared portion shown as a deferred capital contribution. This deferred capital contribution is amortized as revenue on the same basis as the related asset is amortized. The assets, when placed in service, are amortized on a straight line basis over their estimated useful lives as follows:

Asset category	Amortization period
Land	Not amortized
Roads and bridges	40 years
Airstrips and aprons	40 years
Buildings	40 years
Ferries	25 years
Water/sewer works	15 - 25 years
Mainframe and software systems	5 - 10 years
Mobile and heavy equipment	7 - 15 years
Major equipment	5 - 15 years
Medical equipment	5 - 15 years
Leasehold improvements	Lesser of useful life or lease term plus renewal option

Government of the Northwest Territories

Notes to Consolidated Financial Statements

March 31, 2008

(All figures in thousands of dollars)

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

(h) Tangible capital assets and leases (continued)

The estimate of the useful life of tangible capital assets is reviewed on a regular basis and revised where appropriate. The remaining unamortized portion of a tangible capital asset may be extended beyond its original estimated useful life when the appropriateness of a change can be clearly demonstrated.

Tangible capital assets under construction or development are recorded as work in progress with no amortization until the asset is placed in service. Capital lease agreements are recorded as a liability and a corresponding asset based on the present value of any payments due. The present value is based on the specified rate or the Government's borrowing rate at the time the obligation is incurred. Operating leases are charged to expenses. Works of art, historical treasures and crown lands are not recorded.

(i) Pensions and other employee future benefits

All eligible employees participate in the Public Service Pension Plan administered by the Government of Canada. The Government's contributions are charged as an expense on a current year basis and represent the total pension obligations. The Government is not required under present legislation to make contributions with respect to actuarial deficiencies of the Public Service Pension Plan.

Pension benefits to Members of the Legislative Assembly and judges are reported on an actuarial basis. This is done to determine the current value of future entitlement and uses various estimates. When actual experience varies from estimates, the adjustments needed are amortized on a straight line basis over the estimated average remaining service lives of the contributors.

Under the terms and conditions of employment, government employees may earn non-pension benefits for resignation, severance and removal costs based on years of service. The benefits are paid upon resignation, retirement or death of an employee. The expected cost of providing these benefits is recognized as employees render service. Termination benefits are also recorded when employees are identified for lay-off. The cost of the benefits has been determined based on management's best estimates using expected compensation levels and employee leave credits.

(j) Commitments and contingencies

The nature of the Government's activities requires entry into contracts that are significant in relation to its current financial position or that will materially affect the level of future expenses. Contractual obligations pertain to operating, commercial and residential leases, capital projects and operational funding commitments. Contractual obligations are obligations of a government to others that will become liabilities in the future when the terms of those contracts or agreements are met.

The contingencies of the Government are potential liabilities which may become actual liabilities when one or more future events occur or fail to occur. If the future event is considered likely to occur and is quantifiable, an estimated liability is accrued. If the occurrence of the confirming future event is likely but the amount of the liability cannot be reasonably estimated, the contingency is disclosed. If the occurrence of the confirming future event is not determinable, the contingency is disclosed.

(k) Foreign currency translation

Monetary assets and liabilities denominated in foreign currencies are translated into Canadian dollars using exchange rates at year-end. Foreign currency transactions are translated into Canadian dollars using rates in effect at the time the transactions were entered into. All exchange gains and losses are included in net income for the year according to the activities to which they relate.

Government of the Northwest Territories

Notes to Consolidated Financial Statements

March 31, 2008

(All figures in thousands of dollars)

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

(l) Projects on behalf of third parties

The Government undertakes projects for the Government of Canada, the Government of Nunavut and others. Where possible, the Government receives accountable advances and any unexpended balances remaining at year end are recorded as liabilities. Recoveries are accrued when expenses, as allowed under the project contract, exceed advances.

(m) Grant from the Government of Canada

The Grant from the Government of Canada is calculated based on a three-year moving averages of personal and corporate income taxes (with a two year delay), fuel taxes, tobacco tax and alcoholic beverage revenues, changes in national average tax rates, population changes and the growth in provincial/local government spending. The Grant is estimated once for each fiscal year and is not revised.

(n) Transfer payments

Government transfers are recognized as revenue in the period in which the events giving rise to the transfer occurred, as long as the transfer is authorized, eligibility criteria have been met and a reasonable estimate of the amount can be made.

(o) Taxes and general revenues

Corporate and Personal Income tax revenue is recognized on an accrual basis. Taxes, under the *Income Tax Act*, are collected by the Government of Canada on behalf of the Government under a tax collection agreement. The Government of Canada remits these taxes monthly based on Canada's Department of Finance's estimates for the taxation year, which are periodically adjusted until the income tax assessments for that year are final. Income tax estimates, determined by the Government of Canada, combines actual assessments with an estimate that assumes that previous years' income tax allocations will be sustained and are subject to revisions in future years. Differences between current estimates and future actual amounts can be significant. Any such differences are recognized when the actual tax assessments are finalized.

Fuel, tobacco, payroll and property taxes are levied under the authority of the *Petroleum Products Tax Act*, the *Tobacco Tax Act*, the *Payroll Tax Act*, and the *Property Assessment and Taxation Act*, respectively. Fuel and Tobacco Tax revenues are recognized on an accrual basis, based on statements received from collectors. Payroll Tax is recognized on an accrual basis, based on revenue of the prior year. Property tax and school levies are assessed on a calendar year basis and are recognized in the fiscal year in which the billing occurs. Adjustments arising from reassessments are recorded in revenue in the year they are identified. All other revenues are recognized on an accrual basis.

(p) Expenses

Grants and contributions are recognized as expenses in the period in which the events giving rise to the grant or contribution occurred, as long as the grant or contribution is authorized, eligibility criteria have been met and a reasonable estimate of the amount can be made. All other expenses are recognized on an accrual basis.

Government of the Northwest Territories

Notes to Consolidated Financial Statements

March 31, 2008

(All figures in thousands of dollars)

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

(q) Environmental liabilities

Environmental liabilities consist of the estimated costs related to the management and remediation of environmentally contaminated sites. For contaminated sites, a liability is accrued and an expense recorded based on management's best estimates when the contamination occurs or when the Government becomes aware of the contamination and is obligated, or is likely obligated, to incur such costs. If the likelihood of the Government's obligation to incur these costs is either not determinable, or if an amount cannot be reasonably estimated, the contingency is disclosed in the notes to the financial statements.

(r) Recoveries of prior years' expenses

Recoveries of prior years' expenses and reversal of prior years' expense accruals are reported separately from other revenues on the consolidated statement of operations and accumulated surplus. Pursuant to the *Financial Administration Act*, these recoveries cannot be used to increase the amount appropriated for current year expenses.

(s) Segmented information

The Government reports on segments on the basis of the accountability relationships of its operations. Segmented information is disclosed in Schedule B. Segments are identified by the nature of an entity's operations and the accountability relationship that a group of similar entities has with the Government.

Entities considered Government Business Enterprises (GBE) for financial reporting purposes have the following characteristics:

- (a) it is a separate legal entity with the power to contract in its own name and that can sue and be sued;
- (b) it has been delegated the financial and operational authority to carry on a business;
- (c) it sells goods and services to individuals and organizations outside of the government reporting entity as its principal activity; and
- (d) it can, in the normal course of its operations, maintain its operations and meet its liabilities from revenues received from sources outside of the government reporting entity.

The nature of their operations is substantially different from the Government and its other entities within the Government Reporting Entity (GRE); therefore, Government Business Enterprises are disclosed as a reportable segment.

Other public agencies within the Government Reporting Entity represent another segment. These boards and agencies are typically associated with a particular Government department and have a formalized reporting relationship to that department. For example, Health and Social Services Authorities have an accountability relationship to the Minister of Health and Social Services as well as to their respective board members. The boards and agencies in this segment operate on a not-for-profit basis and assist the Government in delivering programs and services and in achieving its priorities.

Government departments are identified as one segment to reflect the direct accountability relationships for financial reporting and budgeting between departments, their respective Ministers and the Legislative Assembly. There are no significant allocations of revenues or expenses between segments.

Government of the Northwest Territories

Notes to Consolidated Financial Statements

March 31, 2008

(All figures in thousands of dollars)

3. ACCOUNTING CHANGES

The Government has changed its policy regarding the accounting for most of its long-term debt to the Canada Mortgage and Housing Corporation (CMHC). The portion of the debt that will not involve a future cash outlay to the CMHC, due to subsidy agreements, has been eliminated from the liabilities and accounted for as deferred capital contributions. The tangible capital assets related to these mortgages are assets of the Government. Previously, the assets and liabilities related to Social Housing (section 79) were not recognized by the Government in its financial statements. The impact on the 2007 figures is a decrease in liabilities by \$12,361, a decrease in net tangible capital assets by \$5,008, an increase in revenues by \$641 and an increase in expenses by \$1,574.

The Government has consolidated the financial results of the Deh Cho Bridge Corporation Ltd. (DCBC). This inclusion has no effect on the accumulated surplus since the DCBC has had no cumulative revenues or expenses as at March 31, 2007 and 2008. The impact on the 2007 figures is a decrease in financial assets by \$3,442, an increase in liabilities by \$415 and an increase in net tangible capital assets by \$3,857.

These accounting changes have been applied retroactively with restatement of prior periods. The results of these restatements as at April 1, 2007 is as follows:

	As Previously Reported	Reporting Change	As Restated
	\$	\$	\$
Financial assets	535,130	(3,256)	531,874
Liabilities	540,735	(11,946)	528,789
Net financial resources (debt) at end of year	(5,605)	8,690	3,085
Net tangible capital assets	1,030,657	(1,151)	1,029,506
Prepaid expenses	9,302	(2)	9,300
Non-financial resources at end of year	1,039,959	(1,153)	1,038,806
Revenues	1,277,526	641	1,278,167
Expenses	1,176,310	1,574	1,177,884
Annual operating surplus	101,216	(933)	100,283
Net income from investment in Northwest Territories Hydro Corporation	7,673	-	7,673
Annual surplus	108,889	(933)	107,956
Accumulated surplus at beginning of year	925,465	8,470	933,935
Accumulated surplus at end of year	1,034,354	7,537	1,041,891

4. CASH AND CASH EQUIVALENTS

	2008	2007 (Restated - note 3)
	\$	\$
Cash	200,816	98,025
Short-term investments	264,008	191,225
	464,824	289,250

Government of the Northwest Territories

Notes to Consolidated Financial Statements

March 31, 2008

(All figures in thousands of dollars)

4. CASH AND CASH EQUIVALENTS (continued)

Cash and cash equivalents include investments in a diversified portfolio of high grade, short-term income producing assets. The portfolio yield for the year ended March 31, 2008 varied from 1.30% to 4.76% (2007 - 1.30% to 4.63%). The eligible classes of securities, categories of issuers, limits and terms are approved under the Government's investment guidelines. All instruments, depending on the investment class, are rated R-2 High or better from the Dominion Bond Rating Service. Investments are diversified by limiting them, depending on the type of investment, to a maximum of 10% to 50% of the total portfolio. There is no significant concentration in any one investment. The average term to maturity, as at March 31, 2008, is 33 days (2007 - 31 days). Included in cash and cash equivalents are funds designated for use for future student loans as follows:

	2008	2007
	\$	\$
Authorized limit	33,000	33,000
Less: Loans receivable (note 8)	(31,861)	(31,579)
Segregated and designated for new loans	1,139	1,421

5. PORTFOLIO INVESTMENTS

	2008	2007
	\$	\$
Marketable securities (market value \$32,594; 2007 - \$34,418)	31,192	30,937
Miscellaneous investments	87	87
	31,279	31,024

\$24,730 (2007 - \$24,475) of this investment portfolio, while forming part of the Consolidated Revenue Fund, is designated for the purpose of meeting the obligations of the Legislative Assembly Supplemental Retiring Allowance and Judges Supplemental Pension Plans (note 14). Supplementary Retiring Allowance Regulations restrict the investments to those permitted under the *Pension Benefits Standards Act*. The income on investments, including interest, dividends and gains or losses on disposal was \$1,293 (2007 - \$1,971).

6. ACCOUNTS RECEIVABLE

	2008	2007
		(Restated - note 3)
	\$	\$
General	74,938	46,804
Government of Nunavut	5,540	5,103
Revolving fund sales	2,785	3,160
Accrued interest	759	656
	84,022	55,723
Less: allowance for doubtful accounts	(6,918)	(11,017)
	77,104	44,706
Receivables from related parties:		
Northwest Territories Hydro Corporation	17,638	7,752
Workers' Safety and Compensation Commission	26	42
	94,768	52,500

Government of the Northwest Territories

Notes to Consolidated Financial Statements

March 31, 2008

(All figures in thousands of dollars)

7. INVENTORIES

	2008	2007
	\$	\$
Bulk fuels	15,546	11,963
Liquor products	3,175	2,222
Public Stores	185	138
Other	992	959
	19,898	15,282

8. LOANS RECEIVABLE

	2008	2007
	\$	(Restated - note 3) \$
Northwest Territories Business Development and Investment Corporation loans to businesses receivable over a maximum of 25 years, bearing fixed interest between 7.93% and 9.75% , before allowance for doubtful accounts of \$8,850 (2007 - \$10,681)	35,847	39,598
Arslanian Cutting Works Inc. promissory note receivable, due in 82 monthly installments, including accrued interest at a rate of 5.06% per annum, balance due in 2013.	5,848	5,900
Deton'Cho Corporation (DCC) non-interest bearing promissory note, repayable in 20 equal installments, balance due in 2013. In 2008, the promissory note requires a reassessment of the ability of DCC to pay interest on this promissory note. This note arose from the sale of shares held as security on a \$2,600 loan guarantee by the Government for DCC, that was called by the Bank of Montreal. Foregone interest revenue, recorded as a Grant in Kind, is calculated at the Government's long term borrowing rate and amounted to \$77 in the year (2007 - \$91)	1,300	1,560
Students Loan Fund loans due in installments to 2022, bearing fixed interest between 1.50% and 11.75%, before allowance for doubtful accounts and loan remissions of \$16,410 (2007 - \$23,998)	31,861	31,579
Northwest Territories Housing Corporation mortgage and interim financing loans to individuals receivable over a maximum of 25 years, bearing fixed interest between 5.95% and 14.25%, before allowance for doubtful accounts of \$15,390 (2007 - \$14,571)	16,653	16,472
Northwest Territories Hydro Corporation \$20,000 line of credit, secured by a promissory note, bearing interest between 3.66% and 4.76%	11,500	8,000
Other	21	24
	103,030	103,133
Allowance for doubtful accounts	(40,650)	(49,250)
	62,380	53,883

Interest earned on loans receivable during the year was \$3,436 (2007 - \$2,978).

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Notes to Consolidated Financial Statements

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(All figures in thousands of dollars)

9. INVESTMENT IN NORTHWEST TERRITORIES HYDRO CORPORATION

During the current fiscal year, the Northwest Territories Power Corporation went through a corporate restructuring and a new parent company, the Northwest Territories Hydro Corporation, was established under the *Northwest Territories Hydro Corporation Act*.

The following is summarized financial information for the Northwest Territories Hydro Corporation (Hydro) as at March 31, 2008.

	2008	2007
	\$	\$
Investment in Northwest Territories Hydro Corporation		
Shareholder's Equity	93,978	89,935
Shareholder's Equity is represented by:		
Assets:		
Cash	698	335
Accounts receivable	22,032	17,130
Inventories	5,048	3,616
Prepaid expenses	491	506
Other long-term assets	69,447	53,785
Property, plant and equipment	256,934	247,786
Total assets	354,650	323,158
Liabilities:		
Short-term debt	32,920	12,800
Accounts payable and accrued liabilities	22,626	15,615
Dividends payable	3,500	3,500
Long-term debt	152,845	154,544
Other long-term liabilities	46,431	44,069
Employee future benefits	2,350	2,695
Total liabilities	260,672	233,223
	93,978	89,935

Statement of Operations and Surplus

For the year ended March 31

Revenue	89,265	78,719
Expenses	(81,722)	(71,046)
Net income	7,543	7,673
Surplus at beginning of the year	46,806	42,633
(Adjustment for prior year accounting change and other comprehensive income)	(316)	-
Dividend	(3,500)	(3,500)
Surplus at end of the year	50,533	46,806

Included in the above are revenues from and expenses to entities in the Government's reporting entity of \$25,703 (2007 - \$21,303) and \$19,248 (2007 - \$10,064) respectively.

Government of the Northwest Territories

Notes to Consolidated Financial Statements

March 31, 2008

(All figures in thousands of dollars)

9. INVESTMENT IN NORTHWEST TERRITORIES HYDRO CORPORATION (continued)

Commitments and contingencies

The estimated cost to complete capital projects in progress, as at March 31, 2008, was \$5,300 (2007 - \$3,404).

The Corporation has an agreement to purchase natural gas to produce electricity in Inuvik. The minimum obligation is to purchase 5,622,900 cubic metres of natural gas per annum until July 2014. This is consistent with the Corporation's operational requirements. The price is calculated annually on August 1 and is dependent upon the Edmonton Average Unbranded High Sulphur Diesel Price as posted in the Bloomberg Oil Buyers Guide on that date.

10. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES

	2008	2007
	\$	(Restated - note 3) \$
Trade	158,919	134,811
Other liabilities	9,133	9,202
Employee and payroll-related liabilities	48,457	47,393
Environmental liabilities (<i>note 19(a)</i>)	33,063	32,054
Provision for equal pay settlement	6,876	6,904
Accrued interest	268	449
Deferred funding for specified purposes	4,368	4,884
	261,084	235,697
Payable to related parties:		
Northwest Territories Hydro Corporation	2,525	2,006
Workers' Safety and Compensation Commission	812	437
	264,421	238,140

Government of the Northwest Territories

Notes to Consolidated Financial Statements

March 31, 2008

(All figures in thousands of dollars)

11. DUE TO THE GOVERNMENT OF CANADA

	2008	2007
	\$	\$
Grant receivable		
Balance of receivable at beginning of year	-	(4,026)
Grant per financing agreement	(842,750)	(753,388)
Less payments received	842,750	757,414
	-	-
Other receivables		
Indian and Inuit hospital and medical care	(28,024)	(2,413)
Canada Mortgage and Housing Corporation	(801)	(899)
Projects on behalf of the Government of Canada	(5,202)	(9,746)
Miscellaneous receivables	(40,035)	(32,332)
	(74,062)	(45,390)
Other payables		
Excess income tax advanced	122,568	114,325
Advances for projects on behalf of the Government of Canada	6,637	6,054
Miscellaneous payables	12,129	24,957
Deferred revenue	5,042	10,759
	146,376	156,095
	72,314	110,705

The amounts due to the Government of Canada are non-interest bearing. The excess income tax advanced is repayable over the following years:

	\$
2009	57,654
2010	7,496
2011	4,118
2012	53,300
	122,568

Government of the Northwest Territories

Notes to Consolidated Financial Statements

March 31, 2008

(All figures in thousands of dollars)

12. CAPITAL LEASE OBLIGATIONS

	2008	2007
	\$	\$
Buildings	15,691	17,935
<p>Interest expense related to capital lease obligations for the year was \$1,945 (2007 - \$2,180), at an implicit average interest rate of 10.34% (2007 - 11.60%). Capital lease obligations are based upon contractual minimum lease obligations for the leases in effect as of March 31, 2008.</p>		
	2009	\$
	2010	3,521
	2011	3,095
	2012	3,095
	2013	3,095
	2014 and beyond	3,028
		8,141
Total minimum lease payments		23,975
Less: imputed interest		8,284
Present value of minimum lease payments		15,691

13. LONG-TERM DEBT

	2008	2007
	\$	(Restated - note 3) \$
Northwest Territories Housing Corporation loans due to Canada Mortgage and Housing Corporation, repayable in annual installments of \$832 to the year 2033, bearing interest at a rate of 6.97% (2007 - 6.97%).	10,651	10,982
Mortgage payable to Canada Mortgage and Housing Corporation, repayable in monthly installments of \$9 (2007 - \$9) maturing June 2024, bearing interest at 4.98% (2007 - 4.49%).	1,182	1,230
Immigrant investor loans, no interest, each repayable as a single payment 5 years after the date of issue, maturing between October 2008 and November 2012.	99,969	76,651
Yellowknife Catholic Schools debentures, repayable in monthly instalments of \$9, including fixed interest at 6.85%, final installment due in 2012.	436	506
Yellowknife Catholic Schools debentures, repayable in monthly installments of \$68, including fixed interest at 5.80%, final installment due in 2018.	6,576	7,002
Deh Cho Bridge Corporation Ltd. bonds, issued February 22, 2008, maturing June 1, 2046, bearing interest at 3.17% payable semi-annually and with a capital repayment schedule starting in 2012.	165,439	-
Other	4,613	3,019
	288,866	99,390

Government of the Northwest Territories

Notes to Consolidated Financial Statements

March 31, 2008

(All figures in thousands of dollars)

13. LONG-TERM DEBT (continued)

Principal and interest amounts due in each fiscal year for the next five years:

	Principal	Interest	Total
	\$	\$	\$
2009	3,135	6,606	9,741
2010	30,792	6,527	37,319
2011	28,125	6,457	34,582
2012	20,547	6,350	26,897
2013	26,924	6,200	33,124

The interest paid on long-term debt during the year was \$1,392 (2007 - \$1,524).

Debt Authority

The Government of Canada, pursuant to subsection 20(2) of the *Northwest Territories Act*, has approved the Government borrowing up to \$300 million. Effective April 1, 2007, the Government's borrowing limit was increased to \$500 million by Order in Council P.C. 2007-378, dated March 22, 2007.

	2008	2007
		(Restated - note 3)
	\$	\$
Government of the Northwest Territories, long-term debt	1,182	1,230
NWT Housing Corporation, loans payable	10,651	10,982
NWT Hydro Corporation, long-term debt	151,399	153,083
NWT Hydro Corporation, operational debt	32,920	12,800
Yellowknife Catholic Schools - District Education Authority	7,012	7,508
Other long-term debt	4,613	3,019
	207,777	188,622
Authorized borrowing limit	500,000	300,000
	292,223	111,378

The Immigrant Investor Loans and the Deh Cho Bridge Corporation Ltd. bonds, while disclosed within the Government's long-term debt, are not part of the Government's debt for the purpose of its Authorized borrowing limit.

Government of the Northwest Territories

Notes to Consolidated Financial Statements

March 31, 2008

(All figures in thousands of dollars)

14. PENSIONS

a) Plans description

The Government administers the following pension plans for Members of the Legislative Assembly (MLAs) and Territorial Court Judges.

Plan recipient	Name of plan	Funded status
MLAs	Legislative Assembly Retiring Allowance Plan (MLAs Regular)	Funded
MLAs	Legislative Assembly Supplemental Retiring Allowance Plan (MLAs Supplemental)	Non Funded
Judges	Judges Registered Plan (Judges Regular)	Funded
Judges	Judges Supplemental Pension Plan (Judges Supplemental)	Non Funded
Employees	Retirement Plan for Employees of the Hay River Health and Social Services Authority	Funded

The Regular Plans for both the MLAs and Judges are contributory defined benefit registered pension plans and are pre-funded. The funds related to these plans are administered by independent trust companies. The Supplemental plans for both the MLAs and Judges are non-contributory defined benefit pension plans and are unfunded; however, the Government has made a voluntary restriction on assets for the purposes of meeting the obligations of the Supplemental plans (*note 5*).

The Hay River Health and Social Services Authority has a defined benefit pension plan for its employees.

The Government is liable for all benefits. Benefits provided under all five plans are based on years of service and pensionable earnings.

b) Pension liability

	Regular Funded	2008 Supplemental Unfunded	Total
	\$	\$	\$
Accrued benefit obligation	36,024	22,471	58,495
Pension fund assets - market related value	(40,959)	-	(40,959)
Unamortized actuarial net gains (losses)	1,158	1,656	2,814
Pension liability (asset)	(3,777)	24,127	20,350

	Regular Funded	2007 Supplemental Unfunded	Total
	\$	\$	\$
Accrued benefit obligation	34,160	21,161	55,321
Pension fund assets - market related value	(37,884)	-	(37,884)
Unamortized actuarial net gains (losses)	704	1,975	2,679
Pension liability (asset)	(3,020)	23,136	20,116

Government of the Northwest Territories

Notes to Consolidated Financial Statements

March 31, 2008

(All figures in thousands of dollars)

14. PENSIONS (continued)

b) Pension liability (continued)

Included in the pension asset of \$3,777 (2007 - \$3,020) is a deficit for accounting purposes of the Hay River Health and Social Services Authority pension plan in the amount of \$2,540 (2007 - \$2,952). The Superintendent of Financial Institutions requires that all plans with a solvency ratio less than 100% file an actuarial valuation annually. The solvency shortfall for this plan is \$1,092 (2007 - \$1,109) and is required to be eliminated within 5 years under the *Pension Benefits Standards Act, 1985*. The values of the plan's assets and liabilities on a solvency basis are calculated as though the plan were wound up and settled on the valuation date of January 1, 2008.

c) Change in pension liability (asset)

	2008		
	Regular Funded \$	Supplemental Unfunded \$	Total \$
Opening balance	(3,020)	23,136	20,116
Change to pension liability (asset) from cash items:			
Contributions from plan members	(749)	-	(749)
Contributions from Government	(1,416)	(107)	(1,523)
Benefit payment to plan members	(1,836)	(938)	(2,774)
Drawdown from plan assets	1,836	-	1,836
Net change to pension liability (asset) from cash items	(2,165)	(1,045)	(3,210)
Change to pension liability (asset) from accrual items:			
Current period benefit cost	2,216	740	2,956
Amortization of actuarial net (gains) losses	(516)	(206)	(722)
Interest on average accrued benefit obligation	2,179	1,502	3,681
Return on plan assets	(2,471)	-	(2,471)
Net change to pension liability (asset) from accrual items	1,408	2,036	3,444
Ending balance	(3,777)	24,127	20,350

Government of the Northwest Territories

Notes to Consolidated Financial Statements

March 31, 2008

(All figures in thousands of dollars)

14. PENSIONS (continued)

c) Change in pension liability (asset) (continued)

	Regular Funded \$	2007 Supplemental Unfunded \$	Total \$
Opening balance	(5,670)	22,254	16,584
Change to pension liability (asset) from cash items:			
Contributions from plan members	(710)	-	(710)
Contributions from Government	(811)	(104)	(915)
Benefit payment to plan members	(1,491)	(910)	(2,401)
Drawdown from plan assets	1,491	-	1,491
Net change to pension liability (asset) from cash items	(1,521)	(1,014)	(2,535)
Change to pension liability (asset) from accrual items:			
Current period benefit cost	1,804	691	2,495
Amortization of actuarial net (gains) losses	2,606	(210)	2,396
Interest on average accrued benefit obligation	2,110	1,415	3,525
Return on plan assets	(2,349)	-	(2,349)
Net change to pension liability (asset) from accrual items	4,171	1,896	6,067
Ending balance	(3,020)	23,136	20,116

d) Pension expense

The components of pension expense include current period benefit cost, amortization of actuarial net (gains) / losses and interest on average accrued benefit obligation net of the return on plan assets and contributions from plan members. The total expense as disclosed above is \$2,695 (2007 - \$5,357). The interest cost on the accrued benefit obligation was determined by applying the discount rate determined at the beginning of the period to the average value of the accrued benefit obligation for the period. The expected return on plan assets was determined by applying the assumed rate of return on plan assets to the average market-related value of assets for the period. The difference between the expected return on plan assets and the actual return on plan assets was \$275 (2007 - \$955).

In addition to the above, the Government contributed \$57,946 (2007 - \$54,446) to the Public Service Superannuation Plan. The employees' contributions to this plan were \$24,936 (2007 - \$23,316).

e) Changes to pension plans in the year

There have been no plan amendments, plan settlements and curtailments or temporary deviations from the plan in 2008 (no changes in 2007).

Government of the Northwest Territories

Notes to Consolidated Financial Statements

March 31, 2008

(All figures in thousands of dollars)

14. PENSIONS (continued)

f) Valuation methods and assumptions used in valuing pension liability

Valuation date

Actuarial valuations were completed for the Legislative Assembly plans as of April 1, 2004 and for the Judges' plans as of April 1, 2005. As the actuarial valuations were not valued as at the year-end, the Legislative Assembly Plans were extrapolated to January 31, 2008 and the Judges' plans were extrapolated to March 31, 2008. The effective date of the next actuarial valuation is April 1, 2008 for both the Legislative Assembly and the Judges' plans. The most recent actuarial valuation for the Retirement Plan for Employees of the Hay River Health and Social Services Authority was completed as at January 1, 2008.

Liability valuation method

The actuarial valuation was performed using the projected accrued benefit method. The valuations are based on a number of actuarial assumptions about matters such as mortality, service, withdrawal, earnings and interest rates. The assumptions are based on the Government's best estimates of expected long-term rates and short-term forecasts.

Asset valuation method

The asset valuation method, market-related value, for the MLAs' plans is equal to a smoothed market value which spreads the difference between the actual and expected investment income over a four year period and is then adjusted for payments due to, and payable from, the pension plan. The fair market value of the MLA regular plan is \$21,108 (2007 - \$20,283). The asset valuation method for the Judges' plans is market value. The market value of the regular Judges' plan is \$3,913 (2007 - \$3,718). The fair market value of the Retirement Plan for Employees of the Hay River Health and Social Services Authority is \$17,382 (2007 - \$15,645).

Actuarial gains and losses

Actuarial gains and losses occur when actual experience varies from estimates. The adjustments needed are amortized on a straight line basis over the estimated average remaining service lives of the contributors. The estimated average remaining service lives of the contributors is 7 years for the MLA and Judges's plans, and 10.5 years for the Hay River Health and Social Services Authority plan.

Actuarial assumptions

	Hay River H&SS Authority plan	MLA's plans	Judges' plans
Expected rate of return on plan assets	6.0%	7.0%	7.3%
Rate of compensation increase	3.7%	5.0%	4.3%
Annual inflation rate	2.4%	4.0%	3.3%
Discount rate	5.6%	7.0%	7.0%

Retirement assumptions

- Members of Legislative Assembly at later of age 50, 4 years of service, and end of current session.
- Judges at the earlier of age 60 or when age plus service equals 80.
- Employees of the Hay River H&SS Authority may retire early at age 50. Normal retirement is at age 65.

Government of the Northwest Territories

Notes to Consolidated Financial Statements

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(All figures in thousands of dollars)

15. OTHER EMPLOYEE FUTURE BENEFITS

In addition to pension benefits, the Government of the Northwest Territories provides termination and removal benefits to its employees. This benefit plan is not pre-funded and thus has no assets, resulting in a plan deficit equal to the accrued benefit obligation.

	2008	2007 (Restated - note 3)
	\$	\$
Resignation and retirement	30,930	31,531
Removal	11,530	10,972
	42,460	42,503

16. DEFERRED CAPITAL CONTRIBUTIONS

Deferred capital contributions relate to the portion of a tangible capital asset that was gifted from or cost shared with the Government of Canada. The most significant of these assets are roads and airports. The capital contributions are deferred and amortized to revenue over the same life as the related asset. Deferred capital contributions are reported as a deduction to tangible capital assets (*Schedule A*).

	2008	2007 (Restated - note 3)
	\$	\$
Deferred capital contributions at beginning of year	283,528	266,236
Add: Assets gifted or cost shared during the year	11,352	34,548
Less: Amortization of capital contributions	(17,989)	(17,256)
Deferred capital contributions at end of year	276,891	283,528

17. TRUST ASSETS UNDER ADMINISTRATION

The Government administers trust assets on behalf of third parties, which are not included in the reported Government assets and liabilities. These consist of cash, term deposits, investments, real estate, and other sundry assets.

	2008	2007 (Restated - note 3)
	\$	\$
Correctional institutions and other	219	128
Natural Resources - capital	406	392
Public Trustee	4,032	3,162
Territorial and Supreme Courts	748	954
	5,405	4,636

Government of the Northwest Territories

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(All figures in thousands of dollars)

18. COMMITMENTS

(a) Contractual obligations

The Government has entered into agreements for, or is contractually committed to the following expenses payable subsequent to March 31, 2008:

	Expiry Date	2009 \$	2010- 2046 \$	Total \$
Block Funding Agreements with Municipalities	2010	54,910	54,910	109,820
Commercial and residential leases	2022	17,022	54,214	71,236
Equipment leases	2013	1,272	1,938	3,210
Operational commitments	2046	56,524	125,759	182,283
RCMP Policing Agreement	2012	28,456	113,824	142,280
Tangible capital asset projects in progress at year end	2046	101,641	377,707	479,348
Western Harvesters' Assistance Program	2009	132	-	132
		259,957	728,352	988,309

19. CONTINGENCIES

(a) Environmental liabilities

The Government has identified a number of sites as possibly requiring environmental remediation. The Government has recorded a liability of \$12,567 for those sites where the Government is obligated, or is likely obligated to incur costs to remediate the sites and the amount is quantifiable. In 2005, the Government also recorded a liability for its share of the above ground remediation of Giant Mine. The balance of the Giant Mine remediation liability at March 31, 2008 is \$20,496. As at March 31, 2008 total environmental liabilities of \$33,063 (2007 - \$32,054) were included as a component of accounts payable and accrued liabilities.

The Government's ongoing efforts to assess the remaining sites may result in additional environmental liabilities. These liabilities will be recorded in the year in which they become known.

(b) Guarantees

The Government has guaranteed residential housing loans to banks totaling \$6,482 (2007 - \$9,969) and indemnified Canada Mortgage and Housing for third party loans totaling \$32,037 (2007 - \$35,106). In addition, the Government has provided a guarantee to the Canadian Blood Agency and Canadian Blood Services to cover a share of potential claims made by users of the national blood supply. The Government's percentage is limited to the ratio of the Northwest Territories' population to the Canadian population.

The Northwest Territories Business Development and Investment Corporation (BDIC) has three outstanding loans to two northern Community Futures organizations totalling \$1,341 (2007 - \$1,450). Loans provided by these two organizations from these amounts that later become impaired may be assigned to the BDIC.

Government of the Northwest Territories

Notes to Consolidated Financial Statements

March 31, 2008

(All figures in thousands of dollars)

19. CONTINGENCIES (continued)

(c) Claims and litigation

There are a number of claims and pending and threatened litigation cases outstanding against the Government. In certain of these cases, pursuant to agreements negotiated prior to the division of the territories, the Governments of the Northwest Territories and Nunavut will jointly defend the suits. The cost of defending these actions and any damages that may eventually be awarded will be shared by the two Governments 56.66% and 44.34%, respectively. The Government has recorded an allowance for any claim or litigation where it is likely that there will be a future payment and a reasonable estimate of the loss can be made.

20. EXPENSES

	2008	2007
	\$	(Restated - note 3) \$
Expenses by Object:		
Grants and contributions	165,231	144,409
Operations and maintenance	494,865	429,347
Compensation and benefits	576,963	538,819
Valuation allowances	2,434	4,281
Amortization of tangible capital assets (<i>schedule A</i>)	63,287	61,028
	1,302,780	1,177,884

Government of the Northwest Territories

Notes to Consolidated Financial Statements

March 31, 2008

(All figures in thousands of dollars)

20. EXPENSES (continued)

Expenses of various Government departments, its territorial corporations and other public agencies are aggregated in the Statement of Operations as follows:

Environment and economic development	Department of Environment and Natural Resources Department of Industry, Tourism and Investment NWT Business Development and Investment Corporation Northwest Territories Opportunities Fund
Infrastructure	Department of Public Works and Services Department of Municipal and Community Affairs Department of Transportation Deh Cho Bridge Corporation Ltd.
Education	Department of Education, Culture and Employment Aurora College All Divisional Education Councils in the NWT All District Education Authorities in the NWT Tlicho Community Services Agency (education portion)
Health, social services and housing	Department of Health and Social Services All Health and Social Services Authorities in the NWT Tlicho Community Services Agency (health portion) NWT Housing Corporation
Justice	Department of Justice
General government	Department of Aboriginal Affairs and Intergovernmental Relations Department of Executive Department of Finance Financial Management Board Secretariat Department of Human Resources
Legislative Assembly and statutory offices	Legislative Assembly NWT Human Rights Commission NWT Status of Women Council

21. RELATED PARTIES

Significant transactions with related parties and balances at year-end are disclosed separately in the financial statements and notes thereto.

Government of the Northwest Territories

Notes to Consolidated Financial Statements

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22. FAIR VALUE

The fair value of short-term financial instruments, including cash, short-term investments, accounts receivable, and accounts payable and accrued liabilities approximate the carrying amounts because of the short term to maturity.

The carrying value, at the lower of cost or net recoverable value, is estimated to be the fair value of loans receivable due to the nature of these loans. The carrying value of the loans receivable should not be seen as the realizable value on immediate settlement of these loans due to the uncertainty associated with such a settlement.

The fair value, and the methods of calculation and assumptions used, for the Government's other long-term financial instruments are as detailed below:

	2008		2007 (Restated - note 3)	
	Carrying Amount \$	Fair Value \$	Carrying Amount \$	Fair Value \$
Portfolio investments	31,279	32,681	31,024	34,505
Due to the Government of Canada	72,314	61,467	110,705	104,121
Capital lease obligations	15,691	19,328	17,935	27,259
Long-term debt	288,866	279,780	99,390	90,479

The fair value of publicly traded investments is based on quoted market prices.

The estimated fair value for due to the Government of Canada, capital lease obligations and long-term debt is calculated by discounting the expected future cash flows at year-end using market interest rates for equivalent terms to maturity.

23. COMPARATIVE FIGURES

Certain comparative figures have been reclassified to conform with the financial statement presentation adopted for the current year.

Government of the Northwest Territories

Schedule A

Consolidated Schedule of Tangible Capital Assets

for the year ended March 31,

(All figures in thousands of dollars)

	Land	Buildings ¹	Other ²	Leasehold Improvements	Equipment	Computers	2008	2007
	\$	\$	\$	\$	\$	\$	\$	\$
Cost of tangible capital assets, opening	4,592	1,038,747	729,358	28,363	97,134	39,295	1,937,489	1,848,472
Acquisitions	-	72,716	43,408	2,114	6,967	7,539	132,744	95,702
Disposals	(303)	(3,974)	(2,613)	-	(5,357)	(136)	(12,383)	(6,685)
Cost of tangible capital assets, closing	4,289	1,107,489	770,153	30,477	98,744	46,698	2,057,850	1,937,489
Accumulated amortization, opening	-	(425,479)	(253,147)	(17,870)	(51,482)	(23,191)	(771,169)	(714,790)
Amortization expense	-	(31,420)	(18,997)	(2,062)	(6,743)	(4,065)	(63,287)	(61,028)
Disposals and write-downs	-	2,458	33	-	4,722	127	7,340	4,649
Accumulated amortization, closing	-	(454,441)	(272,111)	(19,932)	(53,503)	(27,129)	(827,116)	(771,169)
Net book value	4,289	653,048	498,042	10,545	45,241	19,569	1,230,734	1,166,320
Work in Progress							147,575	146,714
Deferred capital contributions (note 16)							(276,891)	(283,528)
							1,101,418	1,029,506

¹ Included in buildings are assets under capital lease (cost, \$40,093; accumulated amortization, \$15,146; carrying value, \$24,947).

² Includes roads, bridges, airstrips, aprons, and water/sewer works

Segmented Information

for the year ended March 31,

(All figures in thousands of dollars)

	Departments	Government Business Enterprises ¹	Other Public Agencies	Total for All Segments	Adjustments ²	2008	2007 (Restated-note 3)
	\$	\$	\$	\$	\$	\$	\$
Revenues							
Grant from the Government of Canada	842,750	-	-	842,750	-	842,750	753,388
Transfer payments	116,595	-	6,398	122,993	-	122,993	132,328
	959,345	-	6,398	965,743	-	965,743	885,716
Taxation and general revenues							
Corporate and personal income taxes	154,909	-	-	154,909	-	154,909	131,136
Other taxes	94,717	-	8,382	103,099	(274)	102,825	98,888
General	27,695	2,194	506,763	536,652	(435,886)	100,766	65,948
Sales, net of cost of sales of \$44,465 (2007 - \$35,010)	21,480	84,966	1,366	107,812	(74,672)	33,140	31,627
Recoveries and amortization of capital contributions	29,087	-	36,716	65,803	(11,037)	54,766	57,585
	327,888	87,160	553,227	968,275	(521,869)	446,406	385,184
Recoveries of prior years' expenses	18,167	-	-	18,167	(177)	17,990	7,267
	1,305,400	87,160	559,625	1,952,185	(522,046)	1,430,139	1,278,167
Expenses							
Grants and contributions	614,235	-	8,466	622,701	(457,470)	165,231	144,409
Operations and maintenance	303,966	46,152	219,255	569,373	(74,508)	494,865	429,347
Compensation and benefits	239,733	19,015	327,253	586,001	(9,038)	576,963	538,819
Valuation allowances	917	-	1,517	2,434	-	2,434	4,281
Amortization of tangible capital assets	52,378	13,222	11,261	76,861	(13,574)	63,287	61,028
	1,211,229	78,389	567,752	1,857,370	(554,590)	1,302,780	1,177,884
Annual operating surplus	94,171	8,771	(8,127)	94,815	32,544	127,359	100,283
Net income from investment in Government Business Enterprise - Northwest Territories Hydro Corporation					7,543	7,543	7,673
Projects on behalf of third parties							
Expenses	(52,904)	-	(11,577)	(64,481)	13,684	(50,797)	(47,654)
Recoveries	52,904	-	11,577	64,481	(13,684)	50,797	47,654
Annual surplus	94,171	8,771	(8,127)	94,815	40,087	134,902	107,956

¹ The Northwest Territories Hydro Corporation is the only Government Business Enterprise for financial reporting purposes.

² Includes adjustments to remove the effect of Government Business Enterprises accounted on the modified equity basis and entries to eliminate inter-entity balances to comply with generally accepted accounting principles of consolidated financial statements; for example, contributions by departments to boards and agencies are shown under Grant and contributions expense under the "Departments" column. The amounts received by the applicable board or agency (e.g. Health and Social Services Authority, Divisional Education Council) are shown under General revenue in the "Other Public Agencies" column. These amounts are eliminated upon consolidation to avoid double counting and result in significant amounts shown in the "Adjustments" column.

**GOVERNMENT OF THE NORTHWEST TERRITORIES
GOVERNMENT INDICATORS
FOR THE YEAR ENDED MARCH 31, 2008
(Unaudited)**

**HONOURABLE J. MICHAEL MILTENBERGER
Minister of Finance**

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INTRODUCTION

The Public Accounts report the financial position and results of operations of the Government for a fiscal year. The Statement of Financial Position discloses the assets, liabilities, accumulated surplus or deficit, as well as the net debt or net financial resource position of a Government. The financial position of the Government is measured at a specific point in time (March 31 fiscal year end), whereas information relating to revenues and expenses encompasses the results for a fiscal year as disclosed in the Statement of Operations. It is important to note that the financial position of a Government is often quite different from the financial condition of the economy.

A research study conducted by the Canadian Institute of Chartered Accountants states:

The financial health of a Government is its financial health as measured by sustainability, vulnerability and flexibility, looked at in the context of the overall economic and financial environment. These terms are defined as follows:

- *Sustainability: the degree to which a Government can maintain existing programs and meet existing creditor requirements without increasing the debt burden on the economy.*
- *Flexibility: the degree to which a Government can increase its financial resources to respond to rising commitments, by either expanding its revenues, or increasing its debt burden.*
- *Vulnerability: the degree to which a Government becomes dependent on, and therefore vulnerable to, sources of funding outside its control or influence, both domestic and international.*

The information provided in the following pages is intended to assist readers of the Public Accounts in their assessment of the Government's financial health. It is important to note that the information contained within the Consolidated Financial Statements (Public Accounts – Section I) has been expanded to include full consolidation of all Government controlled organizations on a line-by-line basis, with the exception of one entity, which is accounted for using the modified equity method. The details of which organizations are included in the Government Reporting Entity are contained in Note 1 to the Consolidated Financial Statements.

The expansion of the Government of the Northwest Territories (GNWT) reporting entity is a requirement of the Public Sector Accounting Board (PSAB). PSAB is the governing body that establishes generally accepted accounting principles for Governments reporting within Canada and are the standards with which the Government must comply.

GROSS DOMESTIC PRODUCT

Gross Domestic Product (GDP) represents the total unduplicated value of goods and services produced within the geographical boundaries of a country, province or territory, regardless of whether the factors of production involved are resident or non-resident. GDP is typically measured in two ways: as total income earned in current production (income-based); and, as total final demand of current production (expenditure-based). Both methods yield the same estimate of GDP. Estimates of GDP are typically expressed at market prices, which includes the impact of taxes and subsidies in the estimate.

For the Northwest Territories (NWT), Statistics Canada estimates current dollar GDP at market prices at \$4,776 million for 2007, which represents a 9.9% increase relative to the 2006 estimate of \$4,345 million.

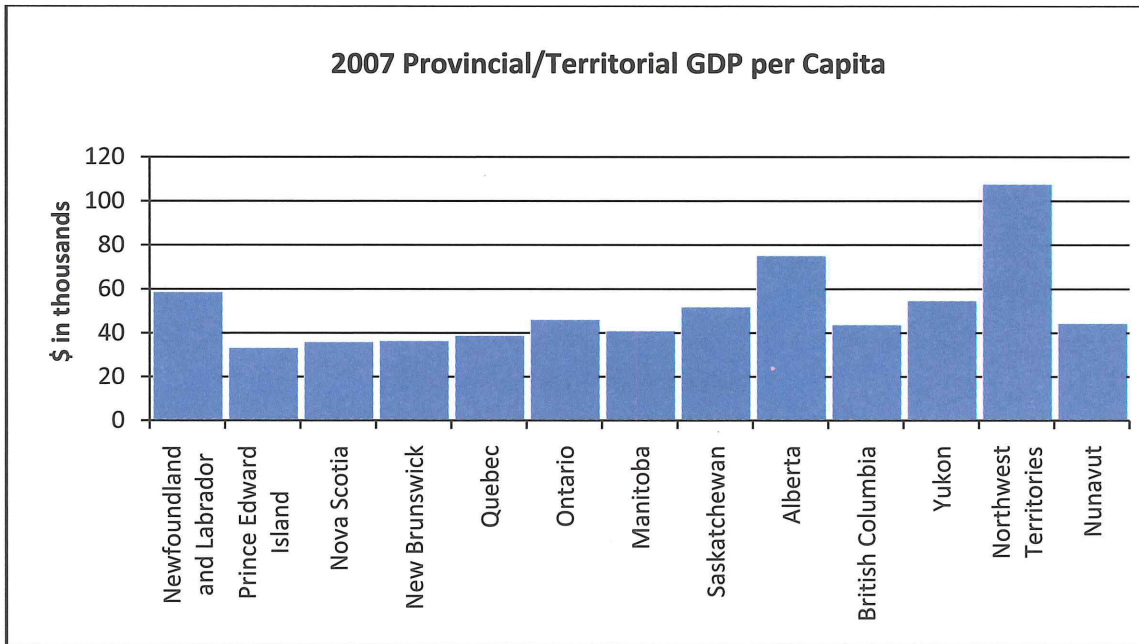
The increase in current dollar GDP is largely attributable to a \$190 million (11.0%) increase in investment, and a \$255 million (8.8%) increase in exports.

Gross Domestic Product at Market Prices, 2006 and 2007
Canada, Provinces and Territories
Current Dollars (\$millions)

	2007	2006	Percent Change
Canada	1,535,646	1,450,490	5.9
Northwest Territories	4,776	4,345	9.9
Nunavut	1,386	1,224	13.2
Yukon	1,767	1,622	8.9
British Columbia	192,528	182,743	5.4
Alberta	258,936	239,584	8.1
Saskatchewan	51,628	46,494	11.0
Manitoba	48,549	44,911	8.1
Ontario	584,957	559,778	4.5
Quebec	296,692	281,521	5.4
New Brunswick	26,947	25,825	4.3
Nova Scotia	33,010	31,737	4.0
Prince Edward Island	4,549	4,321	5.3
Newfoundland and Labrador	29,524	25,994	13.6

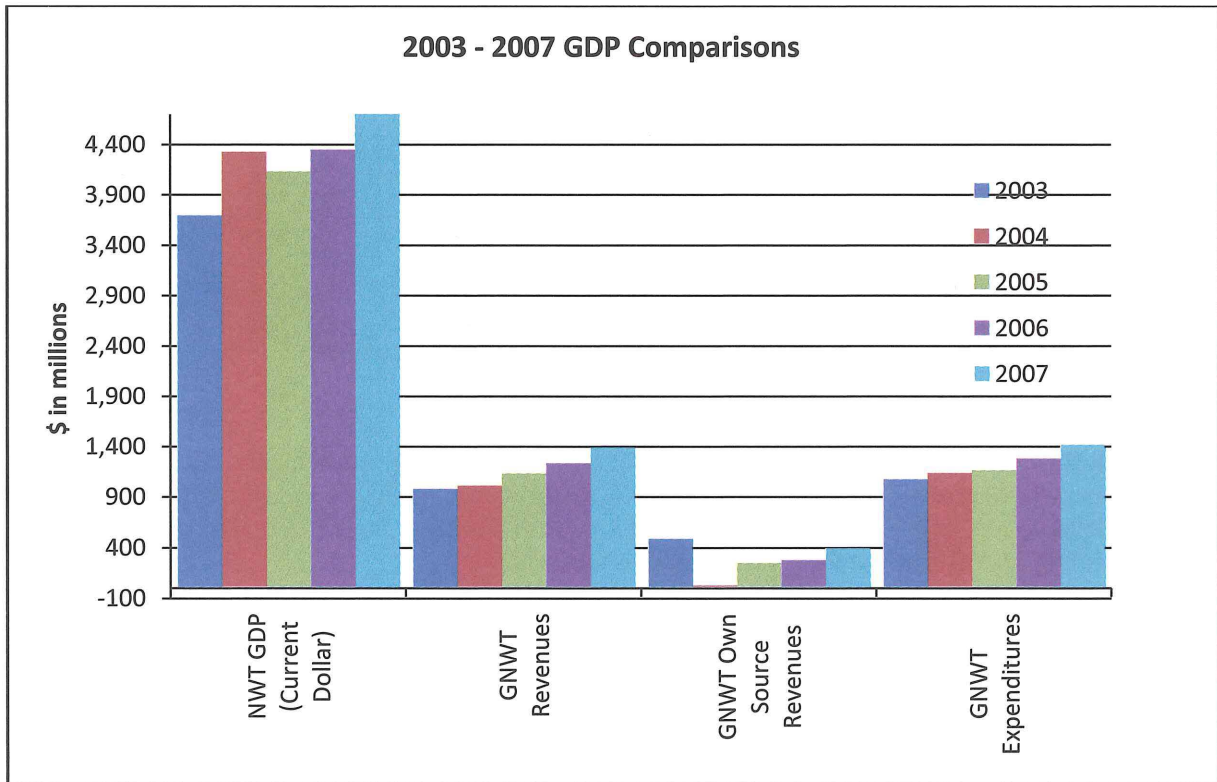
Source: Statistics Canada
Prepared by: NWT Bureau of Statistics

GROSS DOMESTIC PRODUCT (continued)



Based on 2007 population estimates of Statistics Canada as at October 2008

The NWT still has the highest GDP per capita in Canada. This is an important indicator to note when considering GDP statistics.

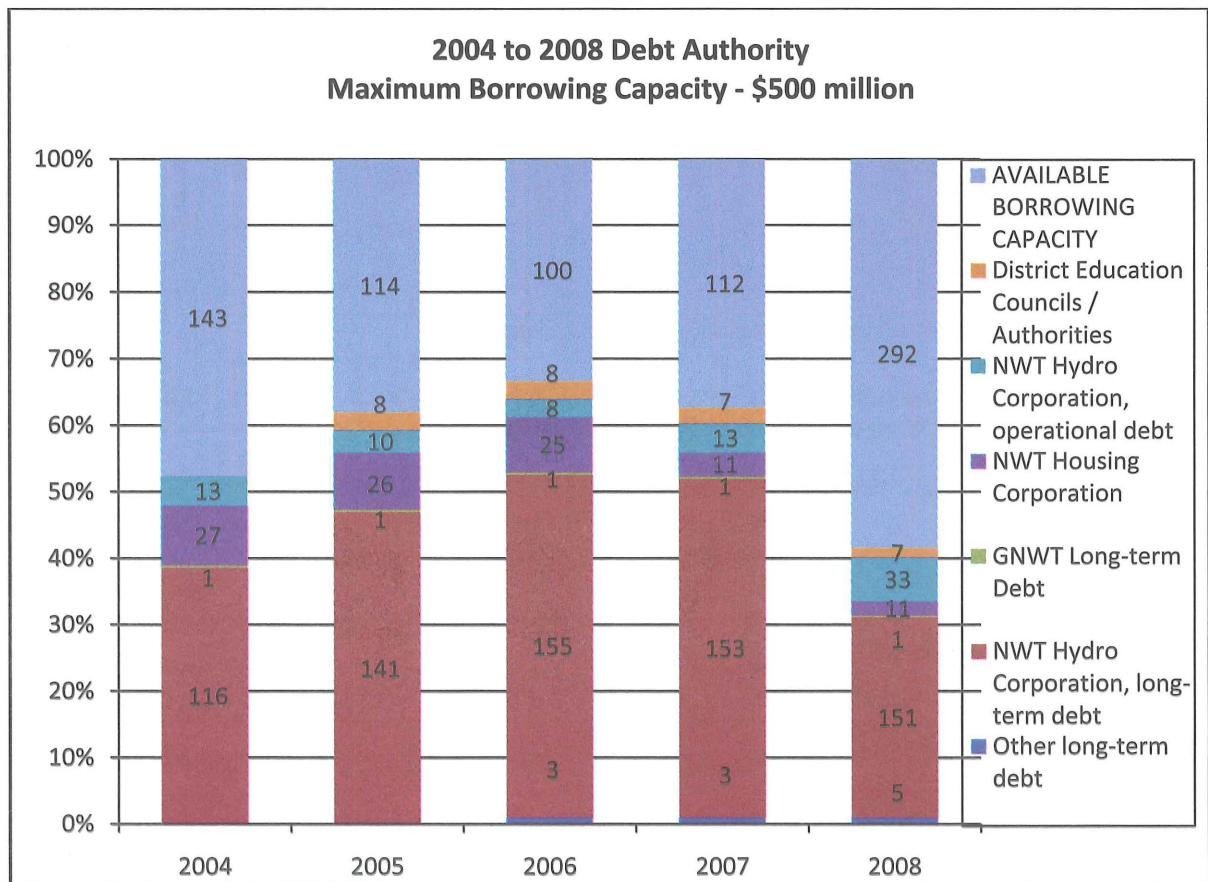


* NWT GDP is based on a calendar year, while the balance of the information is based on amounts from March 31 fiscal year-ends.

LONG-TERM DEBT BORROWING CAPACITY

Canada, pursuant to subsection 20(2) of the *Northwest Territories Act*, has approved Government borrowing up to \$500 million. This includes the debt of the various Government entities that are consolidated. The consolidated debt includes the NWT Housing Corporation, the NWT Hydro Corporation (NTHC) and the NWT Opportunities Fund; however, the latter is excluded from calculations related to the Government's borrowing limit.

The borrowings of the NTHC, while included in the calculation, are serviced through revenues generated by the NTHC, and therefore do not require the Government to fund the related interest expense or principal repayment.

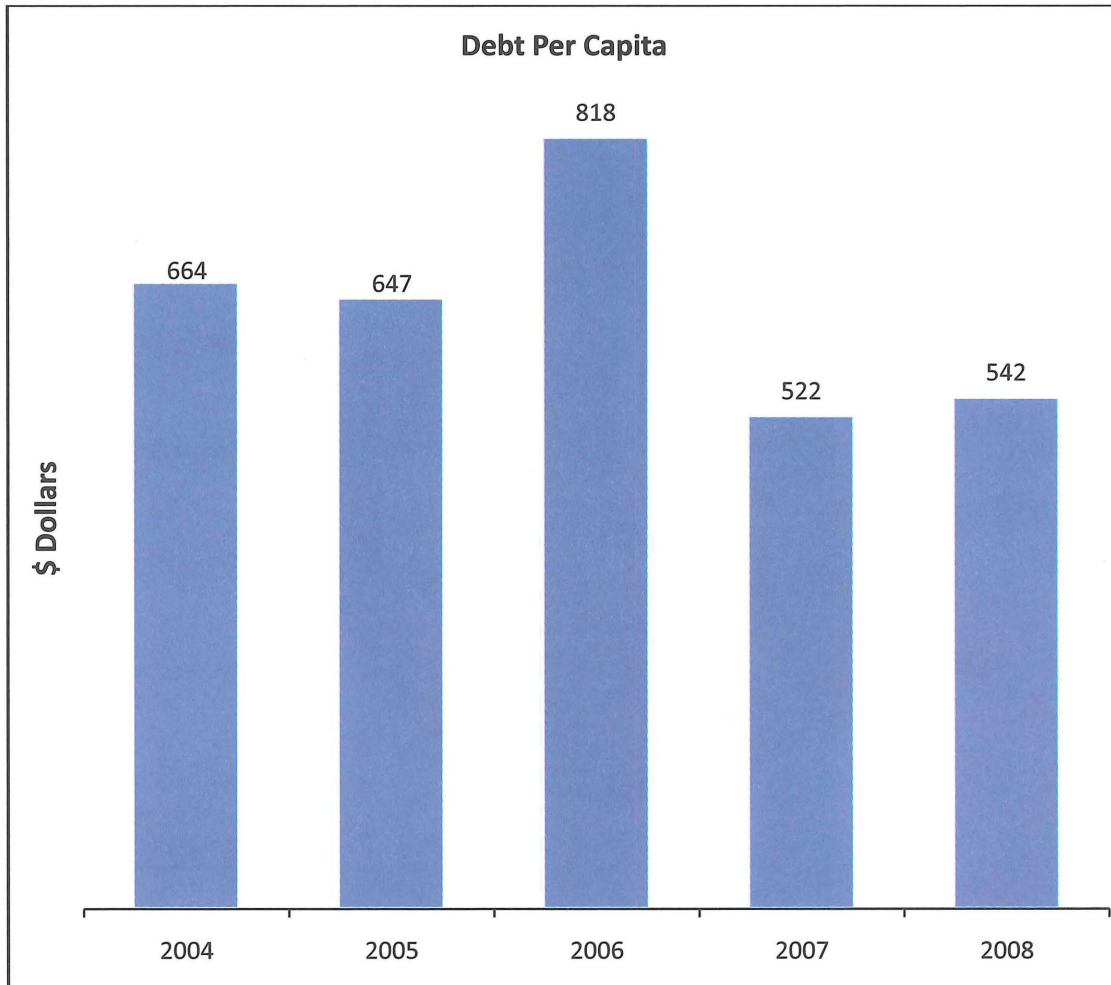


The debt level will likely continue to increase over time given that the Government has implemented a borrowing strategy (see page 15) to allow it to address current infrastructure needs. In anticipation of increasing the Government's debt instruments the Government has obtained a credit rating of Aa1 from Moody's Investors Service.

Effective April 1, 2007, the Government's borrowing limit was increased from \$300 million to \$500 million by Order in Council P.C. 2007-378, dated March 22, 2007.

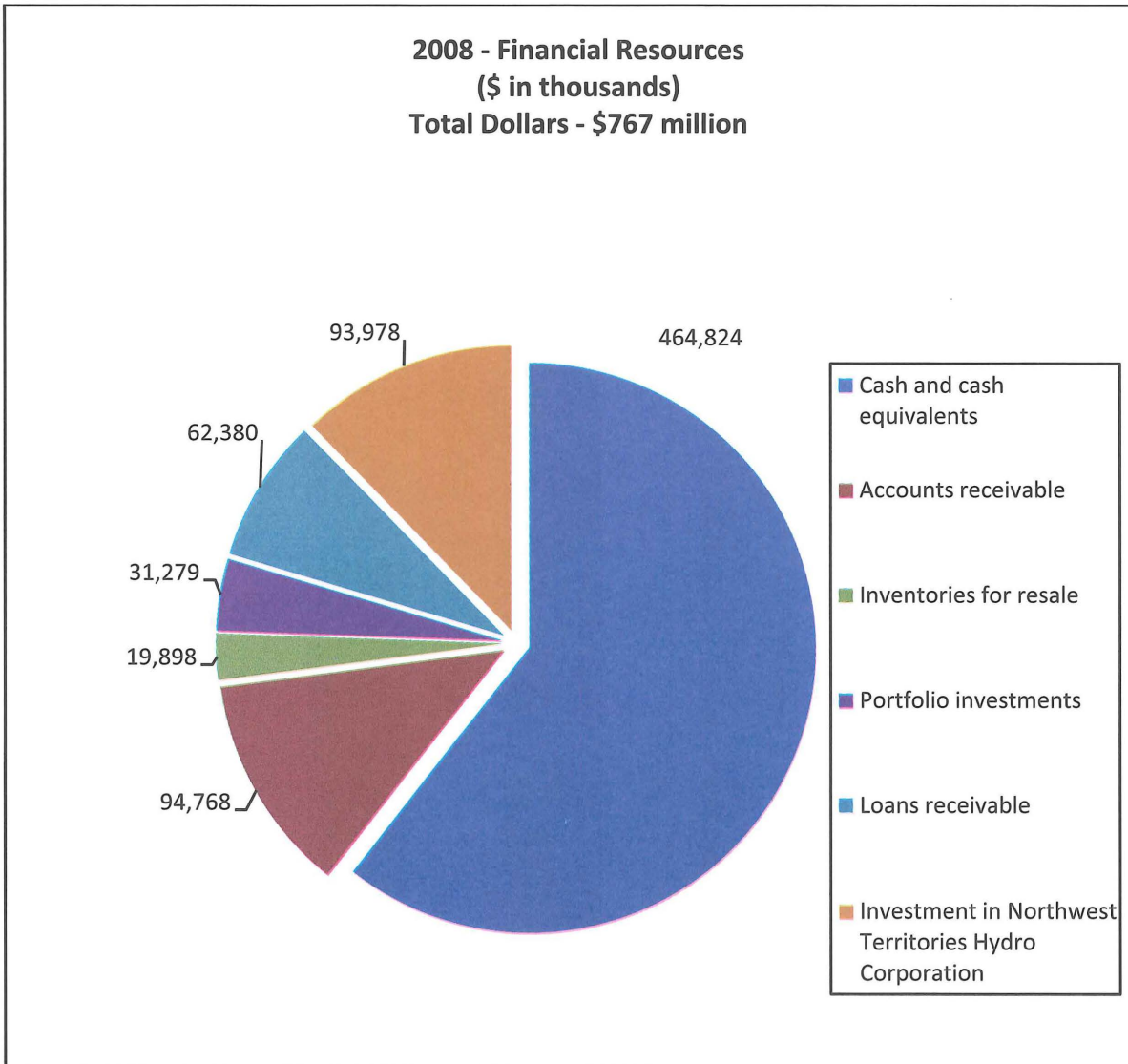
DEBT PER CAPITA

The following chart depicts the debt per capita with respect to the entire debt load that the GNWT is directly responsible for. This debt is comprised of short and long-term borrowing, but excludes the borrowings of the NWT Opportunity Fund and the Deh Cho Bridge Corporation. At March 31, 2008 the long-term debt was \$23.5 million, with no short-term borrowings.



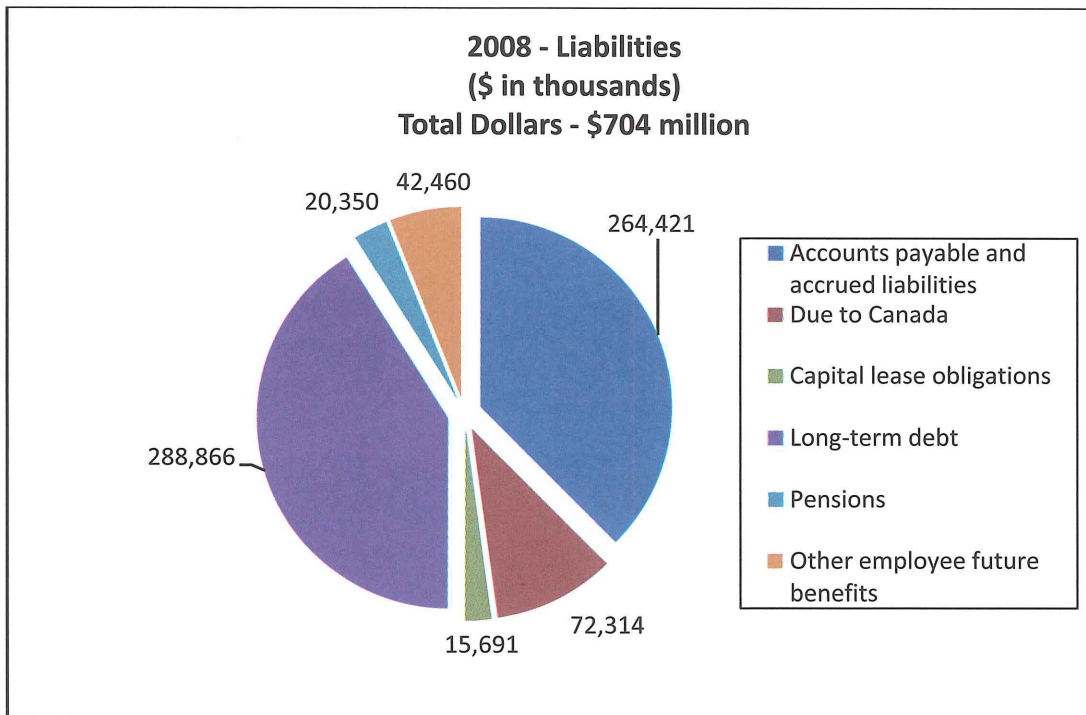
Based on 2007 population estimates of Statistics Canada as at October 2008

FINANCIAL POSITION



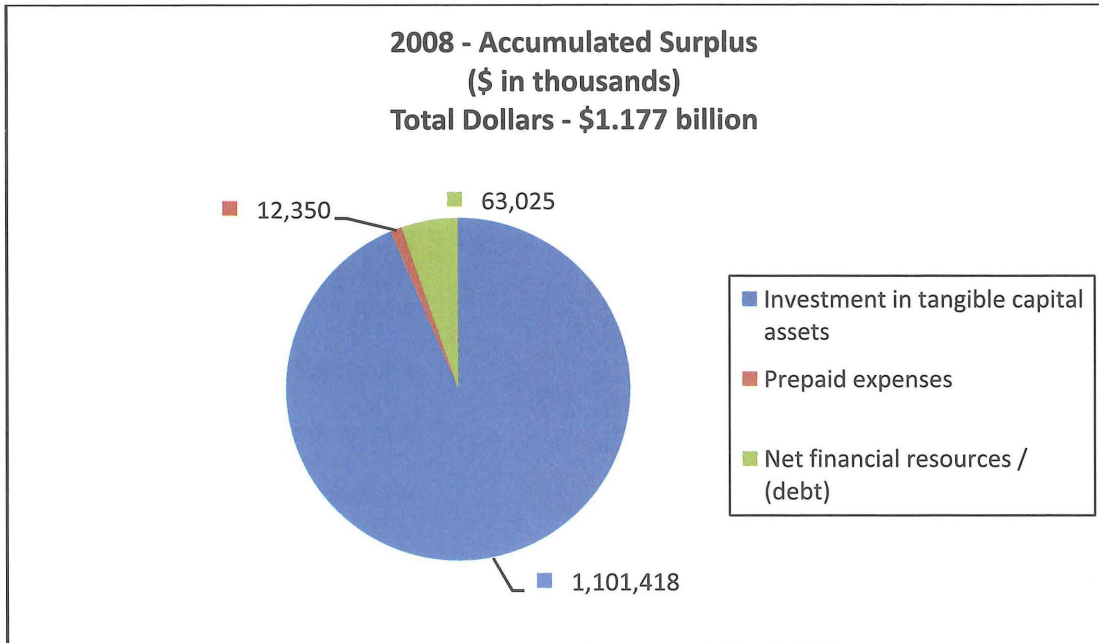
The above graph illustrates the composition of the Government's financial resources.

FINANCIAL POSITION (Continued)



The above graph illustrates the composition of the Government's liabilities.

FINANCIAL POSITION (continued)

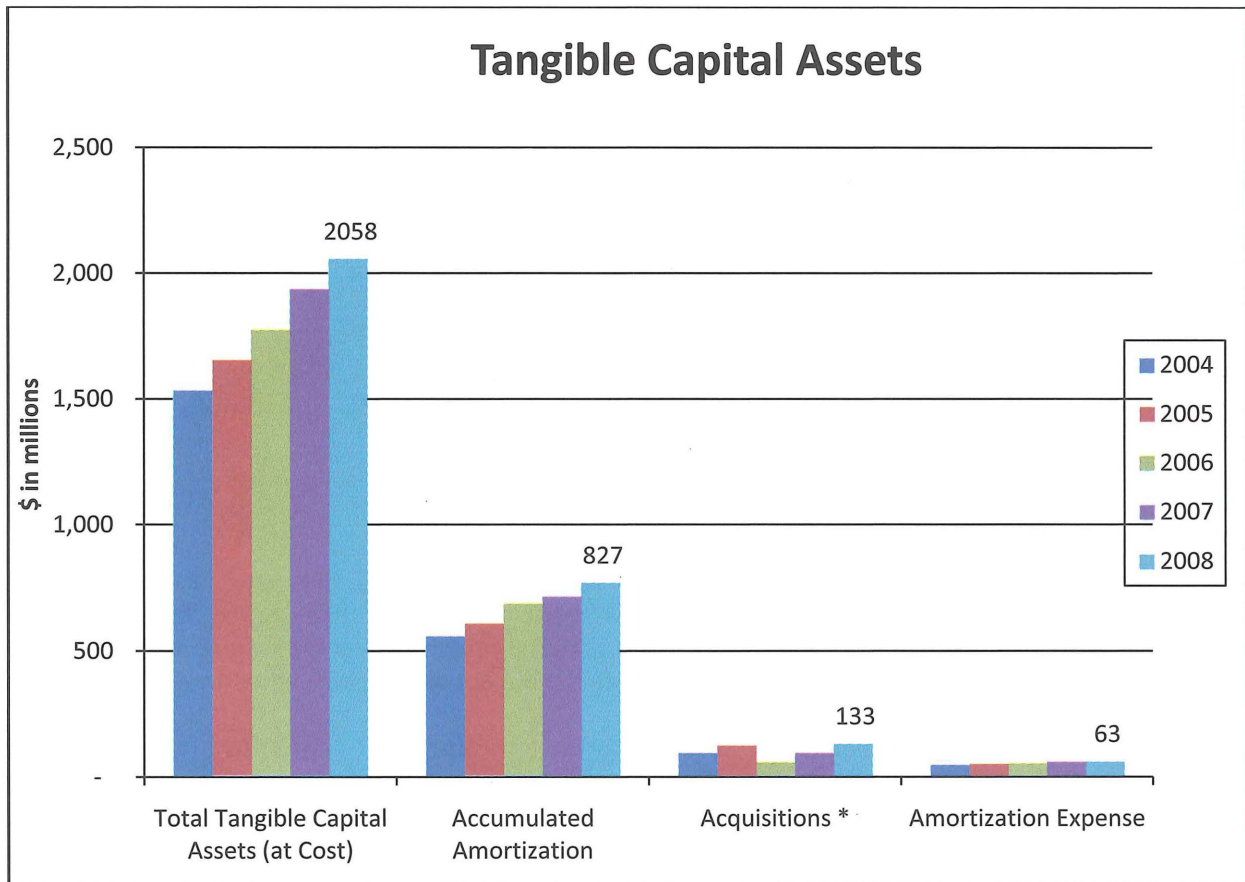


The Government is in a net financial resource position. This positive amount is added to the Government's investment in tangible capital assets to produce the accumulated surplus balance at the end of the year. The Government would only move to an accumulated deficit if the net debt position of the Government grew over time to the point where it exceeded the total investment in tangible capital assets. An important measure of the flexibility of a Government is the existence of surplus financial assets available to meet current and future obligations, as well as to absorb any budgeted annual deficit. A net debt or net financial resource position is not a direct reflection of cash available, but rather an indication of sources where cash will or will not become available to meet current and future obligations.

TANGIBLE CAPITAL ASSETS

Tangible capital assets include assets purchased directly by the Government and assets that were fully or partially contributed to the GNWT by Canada or other parties.

The GNWT records tangible capital assets as non-financial assets on its Statement of Financial Position within the Public Accounts. Under this policy, existing assets are capitalized and then expensed as amortization in the financial statements of the Government based on their average useful life.

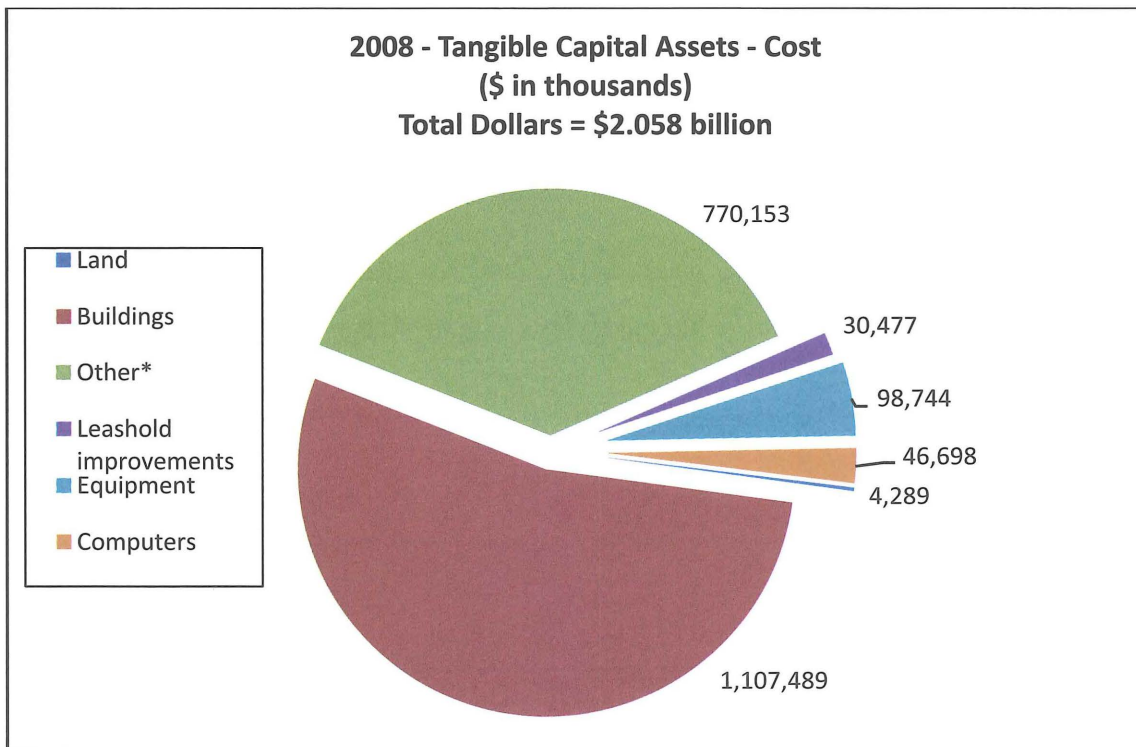


* Acquisitions do not include investments in assets that were not completed as at March 31 of any year. Such assets are recognized when completed and placed into service.

The Government must plan its capital expenditures to ensure that the existing assets are replaced and/or expanded in a timely manner and in conjunction with the Government's direction and priorities.

The Government should continue to invest in the replacement of tangible capital assets at a rate that, over time, approximates the rate at which assets are being consumed, in a manner that considers the requirements of both an increasing population and economic growth. In short, tangible capital asset investments must be planned to address two essential points: maintaining existing assets and providing for growth.

TANGIBLE CAPITAL ASSETS (continued)



* Includes roads, bridges, airstrips, aprons and water/sewer works

The GNWT is currently investing in tangible capital assets at a level that represents between 50% and 60% of the estimated investment needed for replacement and growth. In the 2007-2008 fiscal year, the Government spent \$133 million to acquire or construct tangible capital assets. For the 2008-2009 fiscal year, \$202.3 million is budgeted to be spent on tangible capital assets.

The NWT requires a significant investment in infrastructure. To ensure ongoing fiscal sustainability, but still allow for necessary investments required to address high priority infrastructure needs, the Government introduced the *Fiscal Responsibility Policy* effective April 1, 2005. This Policy establishes an ongoing approach to finance the Government's infrastructure investments and requires that at least 50% of the Government's annual infrastructure investment be financed by cash generated from operations. A maximum of 50% of the annual infrastructure investment may be financed by debt. This requires the Government to plan for, budget, and realize sufficient operating surpluses on an ongoing basis to finance 50% of capital investments as well as meet debt servicing payments on the amounts borrowed.

The Policy makes the Government accountable for its level of borrowing with the establishment of performance criteria for debt management that ensure the total debt of the Government does not exceed the capacity of the Government to repay the debt as it becomes due.

TANGIBLE CAPITAL ASSETS (continued)

The debt management criteria include the following:

i) **Ratio: Government Debt to Revenue**

This ratio is an indicator of the increase in debt in proportion to the increase in revenue, where *decreasing* ratios are a positive indicator that the rate of increase in revenue is greater than the rate of increase in debt.

From year to year, the ratio of total Government debt, excluding guaranteed debt, compared to non-consolidated revenue, in relation to provinces *shall be in the lowest 4*.

ii) **Ratio: Debt per Capita**

This ratio is a measure of the debt burden, on a per person basis, where a *decreasing* ratio is a positive indicator of a decreasing debt burden.

From year to year, the total debt per capita ratio, compared to provinces *shall be in the lowest 5*.

iii) **Debt Servicing Costs (interest), as a % of Revenue**

This ratio is a measure of the extent that Government revenues are being applied to debt charges, rather than to programs and services, or tax reduction.

From year to year, debt servicing costs on Government debt, excluding amounts paid by Public Agencies, as a % of non-consolidated revenue, compared to other provinces and territories *shall be in the lowest 4*.

iv) **Debt Servicing Payments, as a % of Revenue**

This is a measure of the extent that Government revenues are being applied to debt charges and debt repayment, rather than on programs and services or to reducing taxes.

From year to year, payments on Government debt, excluding Public Agency debt service payments, as a percentage of non-consolidated revenue *shall not exceed 5% of revenue*.

v) **Debt Servicing Payments as a % of 3-year moving GDP average**

This ratio is a measure of debt growth in relation to economic growth, where ideally, economic growth exceeds the growth rate of public debt. A *decreasing* ratio reflects a consistent improvement in financial position.

Given the volatility of GDP in the NWT, a 3-year moving average GDP shall be used.

From year to year, debt-servicing payments, excluding Public Agency debt, as a % of the 3-year moving GDP average, compared to debt servicing payments of provinces *shall be in the lowest 4*.

vi) **Net Debt per Capita**

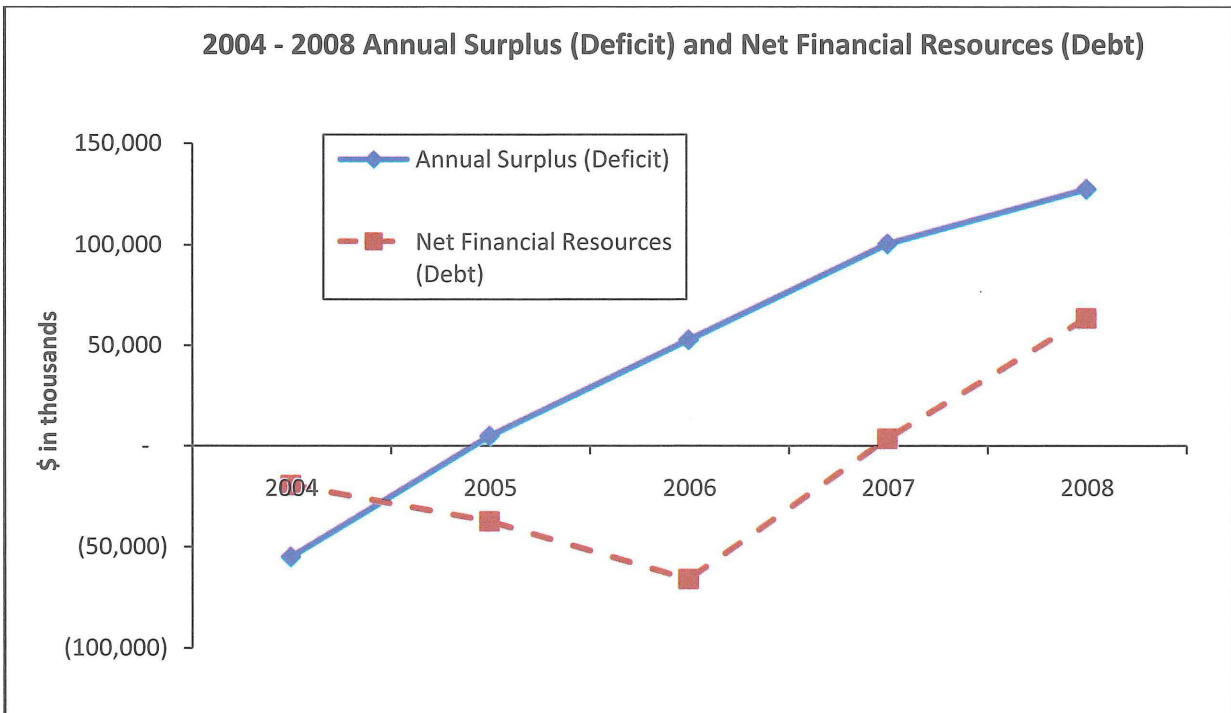
Net debt is the excess of liabilities over financial assets.

From year to year, non-consolidated net debt per capita, compared to provinces *shall be in the lowest 5*.

The GNWT policy on borrowing and performance measurement criteria, for management of debt, will be reviewed and updated annually. Annual reports shall be tabled in the Legislative Assembly.

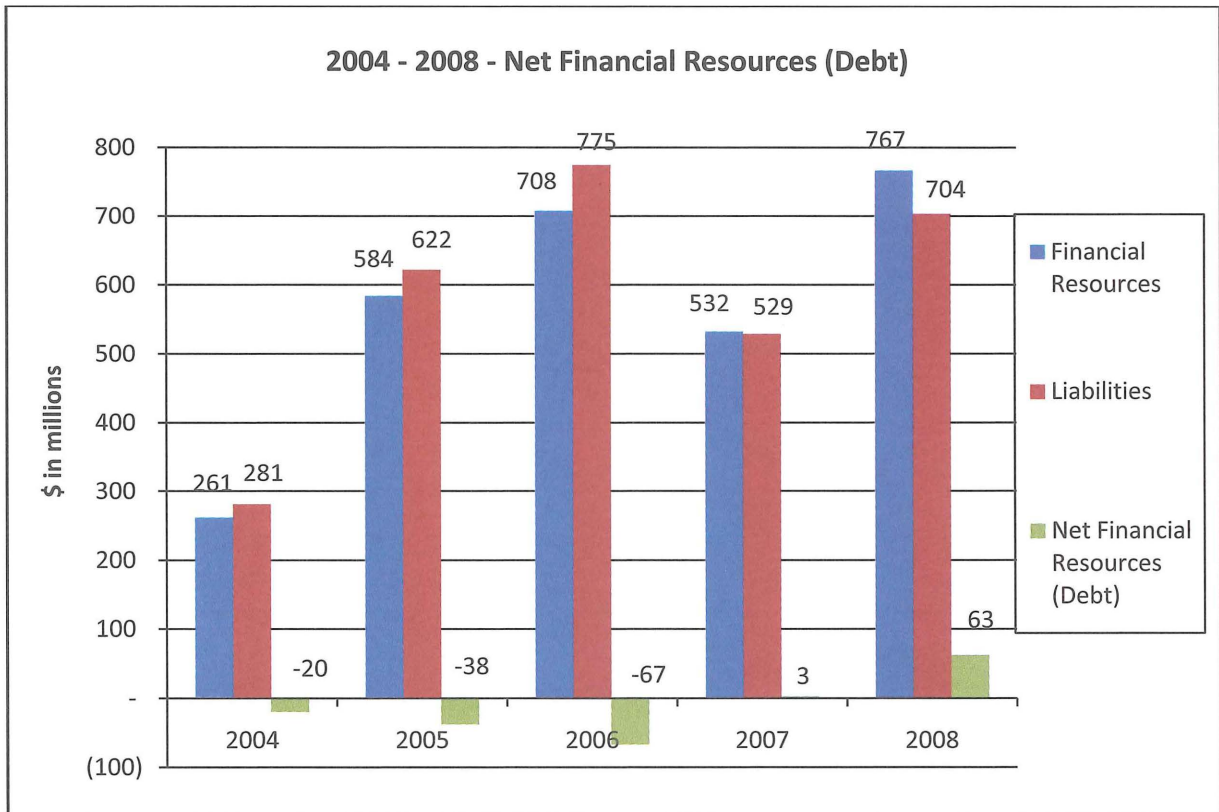
ANNUAL SURPLUS (DEFICIT) AND NET FINANCIAL RESOURCES (DEBT)

Net financial resources are the financial resources remaining after being reduced by all liabilities of the Government. Net debt results when there is an excess of liabilities over financial assets. The Government is in a net financial resource position; assets exceeded liabilities at the fiscal year end. Over the past five years, the Government's net financial resources have increased from a net debt position of \$20 million to \$63 million, an increase of approximately \$83 million. This is graphically depicted below.



Net Financial Resources (Debt)

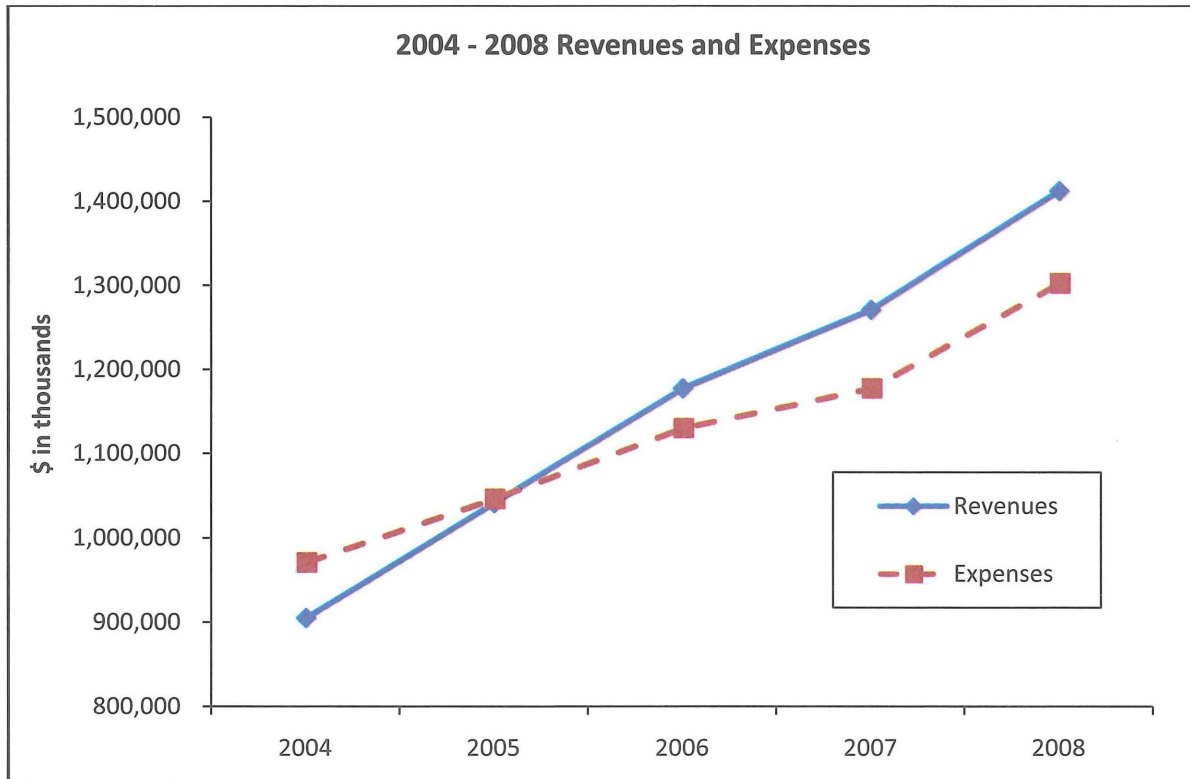
The graph below illustrates the Government's net financial resources (debt) position at the end of each of the last five fiscal years.



Net financial resources (debt) are a good indicator of a Government's ability to meet its existing financial obligations.

Ongoing discussions with Canada regarding revenue sharing may result in additional financial resources in the medium to long term; however, in the interim, the Government may have to fund tangible capital assets with debt and this will impact our net financial position as discussed previously. With so many variables in the calculation of our net financial position, a prediction of an increase in our net financial resources cannot be made without an in-depth analysis. Net financial resources (debt) are affected by dramatic changes in revenues or expenses. Long-term debt will increase and our net financial resource position will deteriorate if revenues do not keep pace with, or exceed, the cost of Government operations.

REVENUES AND EXPENSES

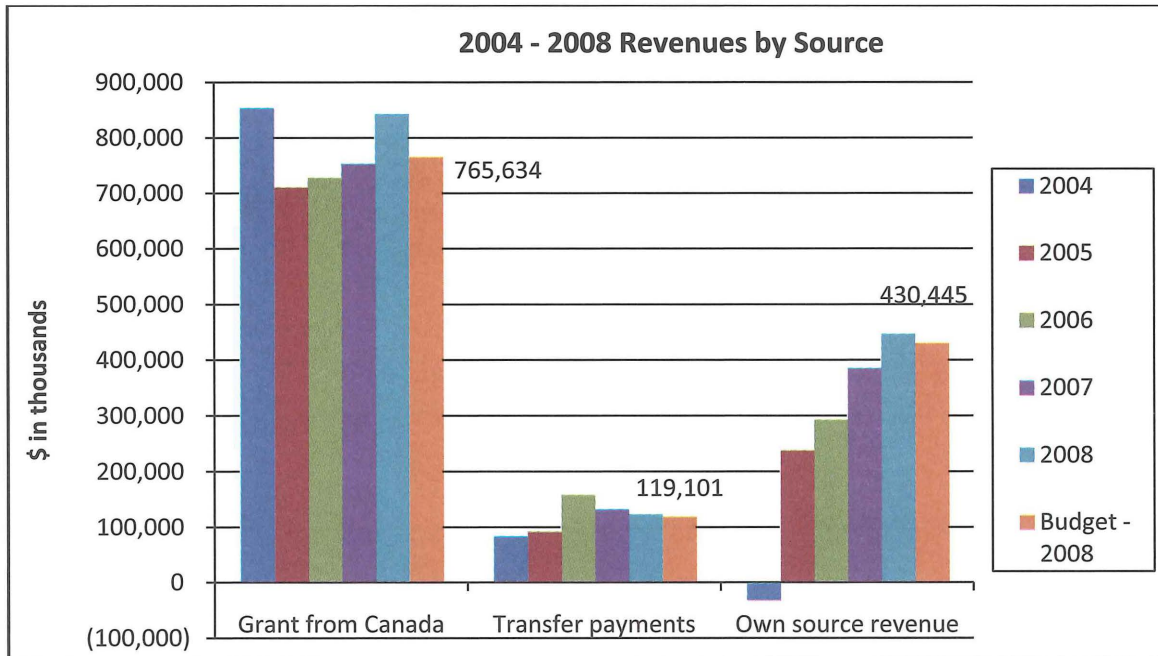


* Revenues depicted above exclude both recoveries of prior year expenditures and revenue from the NTHC.

While an increase (or decrease) in revenues or expenses may be significant, it is important to also look at the rate of change in other components. Examples of things to watch are: (1) expenses increasing at a rate greater than revenues; (2) an increase in net debt to maintain or improve services; and (3) a fluctuation related to a one-time event. Assessing the likelihood of any change in the level of revenues or expenses continuing into the future is also an important factor to consider. This information can only be reviewed on a meaningful level when consideration is given to the driving factors; such as, inflation, or new initiatives. These criteria are important when assessing the long-term sustainability of the present level of services.

The trend for the Government Reporting Entity as whole over the last five years show an average increase in expenses of approximately 7.2% while revenues have averaged an increase of 9.9% over the same time period. The trends are subject to an increased margin of error due to the expanded Government reporting entity own-source revenues and expenses, many of which can be one time. It is important to note that many of the expenses incurred by the organizations currently consolidated are funded by the Government and have simply been reallocated within the consolidated financial statements for disclosure based on PSAB requirements. The most significant factor that contributes to revenues being more unpredictable than expenses in any given year is the volatility in corporate income tax. To further complicate the situation, up until March 2004, the Grant from Canada was adjusted for fluctuations in our own-source revenues in the same year. However, since April 1, 2007, the Grant from Canada has been calculated based on a three-year moving average of data that is lagged two years. As a result, changes in underlying variables, such as corporate income tax, do not lead to a corresponding impact (up or down) on the Grant from Canada until the second, third and fourth years following the year of the change to the input in question.

REVENUES BY SOURCE



In a normal year (after 2004), the GNWT receives between 60 to 70% of its revenues from the Formula Financing Grant from Canada. Major own-source revenues, such as corporate and personal income tax, tobacco tax, fuel taxes, and payroll tax are approximately 18 to 30% of total revenues. Other transfers are approximately 10% of total revenues. Although the NWT has a vast reserve of non-renewable resources, it does not currently share in the revenue produced by those resources (royalties, etc). The intended result of ongoing tri-party negotiations between Canada, the GNWT and NWT Aboriginal Governments is the sharing of those resource revenues.

In October 2004, the federal Government introduced a New Framework for Territorial Formula Financing (TFF), which resulted in the TFF Grants for 2004-2005 and 2005-2006 being set in federal legislation at a fixed amount, subsequently extended to 2006-2007. During the 2007-2008 fiscal year, Grants from Canada have returned to an annual formula-based calculation whereby the NWT's Grant equals the difference between its Gross Expenditure Base (expenditure requirements) and a measure of revenue capacity known as Eligible Revenues.

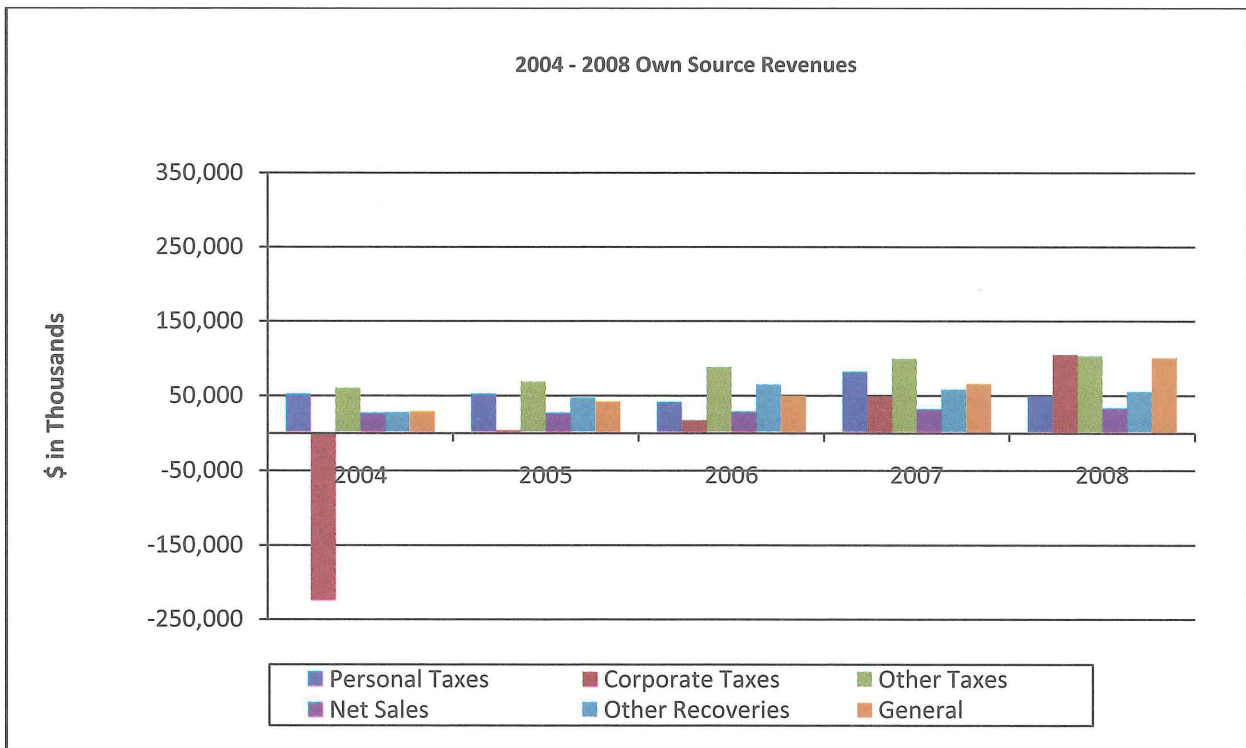
Under recent amendments to the *Federal-Provincial Fiscal Arrangements Act*, changes to income tax revenues in 2007-2008 will affect future Grant revenue and the Canada Health Transfer for 2007-2008 through 2010-2011 but will no longer affect the Canada Social Transfer. Changes in own-source revenue levels will not change the Grant in the current fiscal year. The change in the Grant now occurs in the second, third, and fourth years following a change in revenue.

With the exception of Corporate Income Tax, other own-source revenues have proven to be fairly consistent over the years. Corporate Income Tax revenue is dependent upon a small base of significant taxpayers that accounts for the volatile nature of this tax revenue, so volatile that in 2003-2004 Corporate Income Tax revenue was a negative amount. This was the result of the repayment of 2002 Corporate Income Tax by the GNWT to the federal Government, which had earlier advanced significant funds to the GNWT on the basis of an estimate of Corporate Income

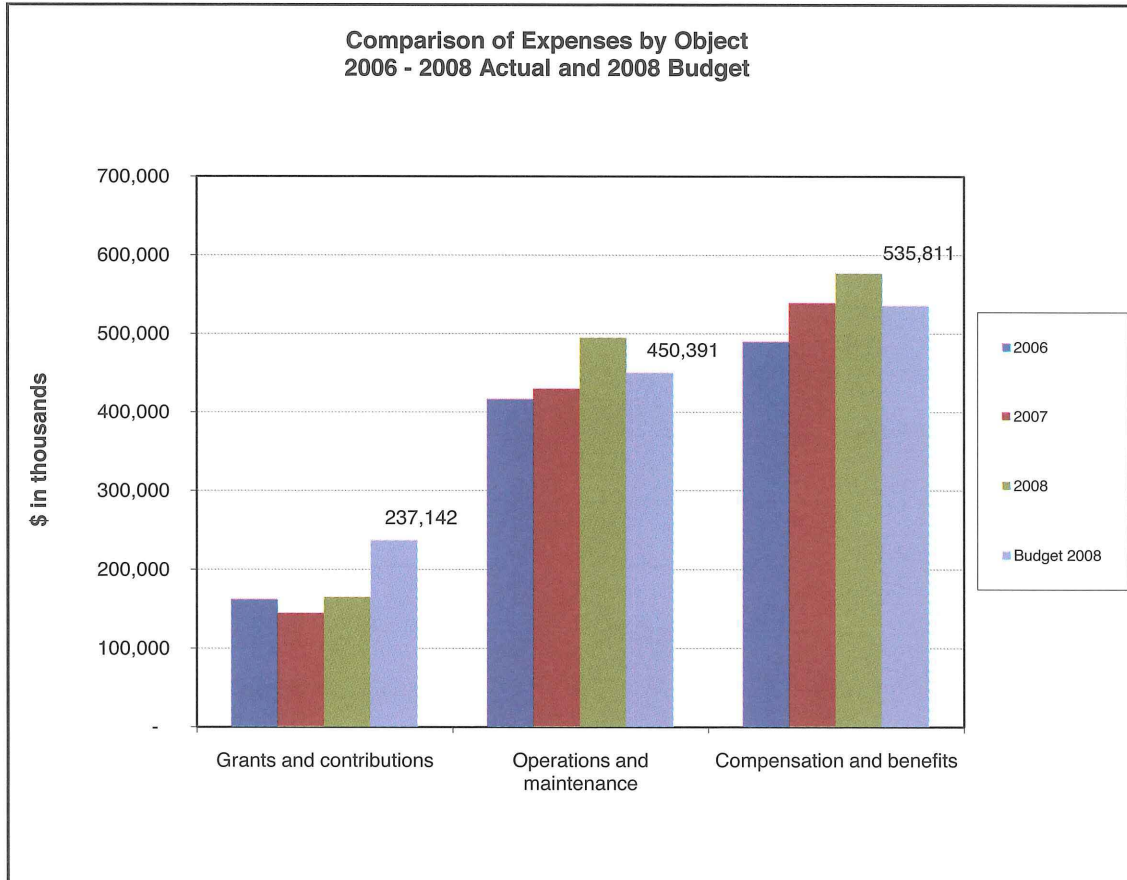
REVENUES BY SOURCE (continued)

Tax that, in the end, proved to be too high. Canada bases estimates of Corporate Income Tax on the latest actual prior year tax revenue information available; for example; 2007 estimates were based on 2005 actual collections.

An overpayment of Corporate Income Tax was the main reason for an increase in the 2003-2004 Formula Financing Grant entitlement in comparison with the amount for 2002-2003. The downward revision of Corporate Income Tax revenues caused an increase in the 2002-2003 Grant. This increase was recorded in 2003-2004 as an adjustment in respect of prior years to the Grant revenue.



EXPENSES BY OBJECT

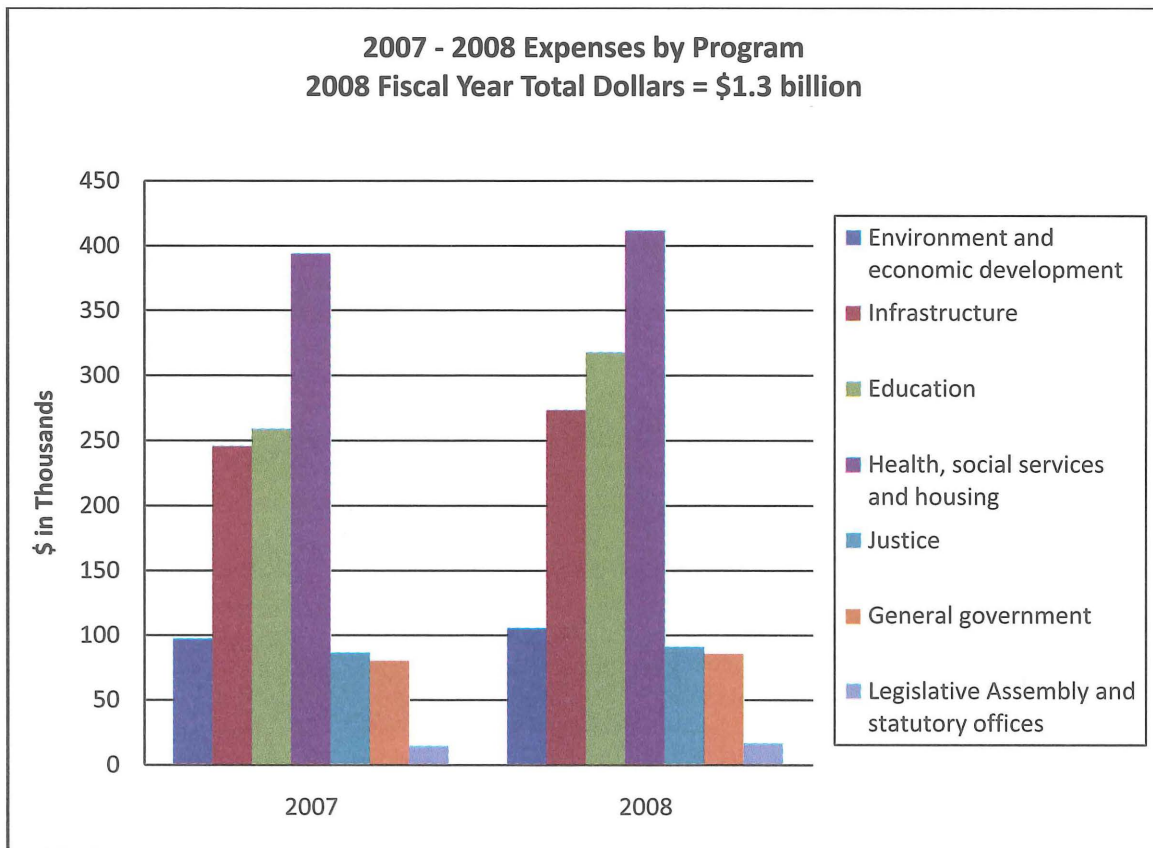


Fiscal years 2004 and 2005 have been omitted for comparability due to the significant change in the Government reporting entity after the 2005 fiscal year, which would have skewed the comparisons. Amounts that were previously shown under *grants and contributions* are now reported under the *operations and maintenance* and *compensation and benefits* categories. This reallocation does not change the way these Government organizations are funded as many of our social and educational programs are funded by contributions. Many components of these funding agreements with boards and agencies are really fixed costs and as the major (or sole) provider of funds, the Government cannot vary the funding without affecting the level of output by these boards and agencies. In Section II of the Public Accounts, one can see that approximately 51% of the Government's total expenses flow as Grants and Contributions to third parties.

Additional types of fixed costs are long-term; such as, lease and other commitments which are disclosed in the notes to the consolidated financial statements (Public Accounts – Section I).

The Government is also vulnerable to inflation as it is an important factor when negotiating compensation and benefits. Not only are the direct wages of the Government vulnerable to this, but wages also make up a significant portion of the grants and contributions given out to third parties, whether they are consolidated within the Public Accounts or not.

EXPENSES BY PROGRAM



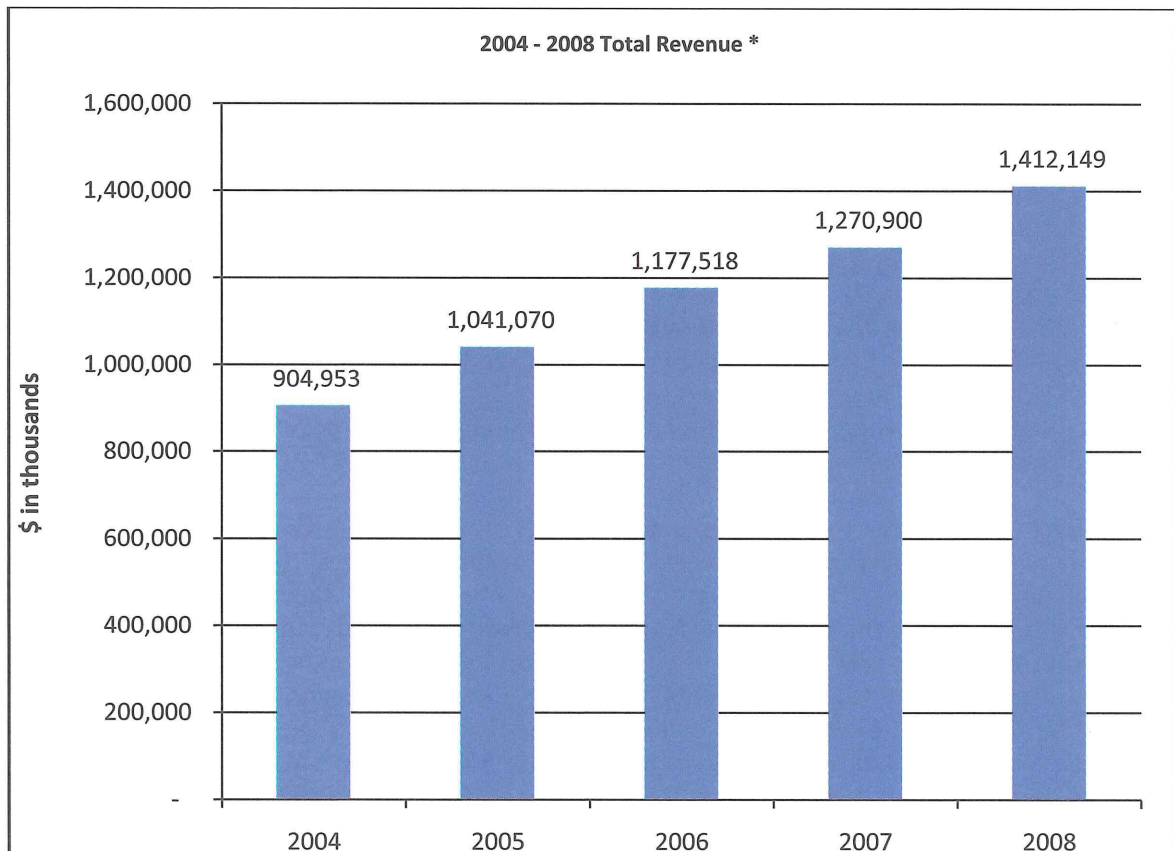
The Government spends the vast majority of its budget on social programs (education, health, support to community Governments, justice and housing), with the remaining budget allocated to infrastructure, natural resources and economic development. Any additional resources to improve a service often have to be made at the expense of other important needs. Balancing a budget entails not only controlling expenses but also finding the most effective and efficient mix of programs.

INTEREST REVENUE AND INTEREST EXPENSE

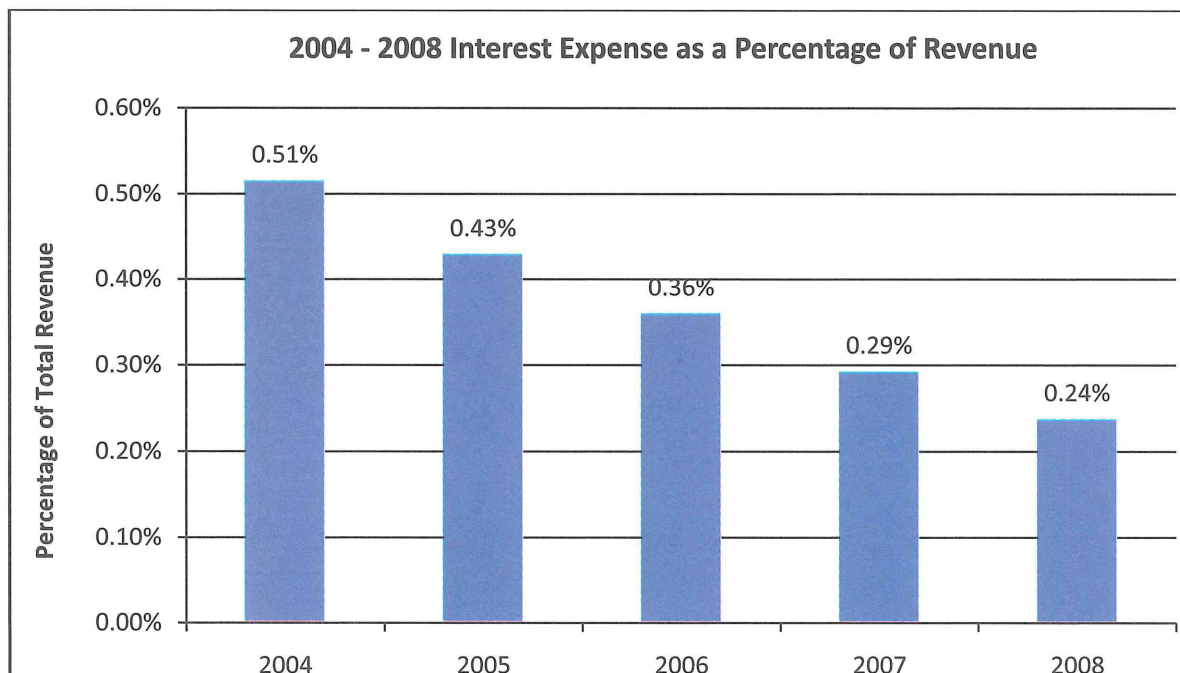
As shown in the graphs on the next page, the GNWT is in the enviable position of having to expend less than 1% of its total revenues to service its debt load.

The Government policy allowing for the purchase of tangible capital assets through the use of debt requires the ratio cited above to be one of the parameters reported on to ensure that any new debt we assume does not affect our long-term sustainability. Under the policy, payments on Government debt shall not exceed 5% of revenues.

INTEREST REVENUE AND INTEREST EXPENSE (continued)



* Recoveries of prior years' expenses are not included in this total.



CONCLUSION

As described in the Introduction, the Canadian Institute of Chartered Accountants has suggested that a Government's financial health should be measured in terms of sustainability, flexibility and vulnerability. The preceding measures have attempted to illustrate how the GNWT's fiscal health measures up from this standpoint. This suggests the following conclusions:

Sustainability – at the end of the 2007-2008 fiscal year, the GNWT had increased its financial assets in excess of liabilities by \$60 million. This improved net financial resource position means that approximately 4.6% of annual expenses, or 2.4 weeks of operations were utilized to repay debt using our existing financial assets. At March 31, 2008, the Government's long-term debt was \$23.5 million (excluding the debt of the NWT Hydro Corporation, the NWT Opportunities Fund and the Deh Cho Bridge Corporation Ltd.) or 1.7% of the Government revenues for the year and less than 1% of GDP. These measures suggest that the GNWT may not be able to maintain current programs without increasing the debt burden on the economy to some degree but that an increased debt load is sustainable, at least for the short term.

Flexibility – this pertains to the Government's ability to increase its financial resources. The GNWT's own-source revenues were negative in the 2003-2004 fiscal year as the result of a corporate income tax claw back by the federal Government. Any trend analysis will need to consider this anomaly. The increase in revenues, excluding personal and corporate income tax revenues, in the current year is 14.7%. The majority of revenues came largely through the Grant (Formula Financing arrangement). The Government does not have access to resource royalty revenues as the federal Government continues to control all NWT subsurface resources. The GNWT has a federally imposed limit on its borrowing of \$500 million, and although it is currently under its limit, \$500 million represents only 38.4% of 2007-2008 expenses, or 20 weeks of operations.

Vulnerability – this is a measure of how dependent a Government is on sources of funding outside its control or influence. To assess the GNWT's vulnerability, it is not necessary to look further than the Government's limited own-source revenues and the volatility related to corporate income tax. The formula determining the Territorial Formula Financing Grant is fixed in federal legislation as of 2007-2008 and remains in effect until March 31, 2014.

In summary, the GNWT is financially stable at this point in time, but it has limited flexibility to raise new revenues and it continues to be very vulnerable to federal changes to its future revenues.

ADDITIONAL SOURCES OF INFORMATION

The GNWT produces several other documents and web sites that may be referenced for additional information, including the following:

Government of the Northwest Territories Web Site at www.gov.nt.ca

Government of the Northwest Territories Public Accounts

Section II – Non-Consolidated Financial Statements

Section III – Supplementary Financial Statements

(Entities included in the Government Reporting Entity)

Government of the Northwest Territories Main Estimates

Budget Address

Business Plans

Geographic Tracking Report

Results Report

