



LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

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Speaker: The Honourable Donald M. Stewart, M.L.A.

# LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

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YELLOWKNIFE, NORTHWEST TERRITORIES

TUESDAY, FEBRUARY 24, 1981

MEMBERS PRESENT

Mr. Appaqaq, Mr. Arlooktoo, Hon. George Braden, Hon. Tom Butters, Mr. Curley, Ms Cournoyea, Mr. Evaluarjuk, Mr. Fraser, Mr. Kilabuk, Hon. Arnold McCallum, Mr. McLaughlin, Mr. MacQuarrie, Hon. Richard Nerysoo, Mr. Noah, Hon. Dennis Patterson, Mr. Pudluk, Mr. Sayine, Mr. Sibbeston, Mrs. Sorensen, Hon. Don Stewart, Hon. James Wah-Shee

ITEM NO. 1: PRAYER

---Prayer

SPEAKER (Hon. Don Stewart): Turning to the orders of the day for February the 24th, Item 2, oral questions.

ITEM NO. 2: ORAL QUESTIONS

Mr. Butters.

Question 100-81(1): Action Taken Re Inuvik General Hospital

HON. TOM BUTTERS: Mr. Speaker, for the Minister of Health, I wonder if the Minister would advise us whether he has heard yet any steps that are being taken or will be taken to resolve the medical emergency in Inuvik.

MR. SPEAKER: Mr. McCallum.

Return To Question 100-81(1): Action Taken Re Inuvik General Hospital

HON. ARNOLD McCALLUM: Mr. Speaker, I have received a reply from the federal government to my telexes dated February 19th and February 23rd and the following is the information that I have received. An anesthetist is going to Inuvik this week either tomorrow or Thursday. A surgeon has been contacted to help out in the interim. By July the regional director of medical services will have someone there permanently in Inuvik. The talks with the University of Alberta for emergency treatment have gone well and the provision of those particular services should be onstream within the week. Both the Department of Indian Affairs and Northern Development as well as National Health and Welfare are working to ensure that the services that are necessary to be provided in Inuvik will be provided relatively quickly.

MR. SPEAKER: Thank you. Oral questions. Item 3, questions and returns.

ITEM NO. 3: QUESTIONS AND RETURNS

Mr. Fraser.



Question 101-81(1): Funding For Caribou Hunts In Settlements

MR. FRASER: Thank you, Mr. Speaker. Will the Minister of Renewable Resources please advise this Assembly what he plans to do about funds for caribou hunts? Can some of that money be distributed into other settlements, not just the Yellowknife area?

MR. SPEAKER: Thank you, Mr. Fraser. Written questions. Mr. MacQuarrie.

Question 102-81(1): Resignation Of Archivist At Museum

MR. MacQUARRIE: Thank you, Mr. Speaker. For the Minister of Justice and Public Services. Would the Minister provide answers for the following?

- (1) Why did the archivist at the museum recently resign?
- (2) Will the archives be open as soon as a new archivist is hired? When might that be?
- (3) Is it not possible to allow some limited access to archival material with present staff?
- (4) If a new archivist is not hired, will arrangements be made to provide access to archival material on a limited basis over the long term?

MR. SPEAKER: Thank you. Written questions. Are there any returns?  
Mr. Patterson.

Further Return To Question 34-81(1): Keewatin Students Returning Home For Easter Break

HON. DENNIS PATTERSON: (Translation) I have a return to Question 34-81(1), Keewatin Students Returning Home for Easter Break. In April 1979, students in Akaitcho Hall were allowed to return home at Easter because the school was closed while students from every province in Canada held a meeting at Sir John Franklin School in Yellowknife. This meeting is held every year in one of the provinces and in 1979 it was our turn to hold the meeting. The cost of returning the Akaitcho students home at Easter was \$46,000. This year there is no special reason for returning students home at Easter. If it became policy for students to go home at Easter, the cost to cover travel of students from Akaitcho, Ukkivik, Cambridge Bay, Fort Simpson, and Fort Smith would be \$116,100 and this is not in the budget.

You will be pleased to know however, that I am now examining proposals to shorten the school year so that students can return home earlier in the summer. Thank you.

---Applause

MR. SPEAKER: Thank you, Mr. Patterson. Any further returns? Mr. Butters.

Further Return To Question 73-81(1): Establishment Of A School Of Mining In The NWT

HON. TOM BUTTERS: Mr. Speaker, I wish to provide the return I read into the record yesterday in committee of the whole on the establishment of a school of mining in the Northwest Territories.

MR. SPEAKER: Thank you, Mr. Butters. Are there any further returns?

Item 4, petitions.

Item 5, tabling of documents. Mr. Curley.

A Point Of Privilege Re Question 97-81(1), Rankin Inlet Water Supply

MR. CURLEY: Mr. Speaker, I would like to rise on a point of privilege. Mr. Speaker, on February 9th, I introduced a motion that the Rules of this Assembly be amended to permit the Commissioner and Deputy Commissioner to be seated in the Assembly without the right to vote during formal proceedings, to respond to questions related to Departments of Personnel, regional operations and Public Works until the responsibility for these departments is devolved to elected representatives and still no action has been taken on this. Yesterday, Mr. Speaker, I asked a question with respect to the major problem of water delivery and this particular situation is costing the department and the government a whole lot of money because the situation is that the water flow through the utilidor was blocked and switched to the other lake this summer, for reasons I do not know. I have not been given a proper response and I would like to see this matter presented to this House and a proper answer be given to me today so that at least the people in Rankin can have some respect for this government, that they are concerned about their problem.

MR. SPEAKER: Thank you, Mr. Curley. The Chair will study your point of privilege.

Item 5, tabling of documents.

ITEM NO. 5: TABLING OF DOCUMENTS

Are there any documents to table? Mr. Sibbeston.

MR. SIBBESTON: Mr. Speaker, I wish to table Tabled Document 22-81(1), Native Council of Canada, Press Release, Native Council of Canada President Slams Bill C-48.

MR. SPEAKER: Thank you. Any further tabling of documents?

Item 6, reports of standing and special committees.

Item 7, notices of motion.

ITEM NO. 7: NOTICES OF MOTION

Mr. Noah.

Notice Of Motion 19-81(1): Commissioner And Deputy Commissioner To Be Seated During Formal Session

MR. NOAH: Thank you, Mr. Speaker. Now therefore, I move that for the duration of this session the provisions of Rules 2(da), 2(ka), 24(2), 39 and 40 be waived to permit the Commissioner and the Deputy Commissioner to attend at sittings of the Assembly during oral question period and to permit the Commissioner and Deputy Commissioner to respond to questions concerning government departments for which they are responsible, directed to them by Members. Mr. Speaker, I will be seeking unanimous consent.

MR. SPEAKER: Thank you, Mr. Noah. Are there any other notices of motion? I am waiting for the distribution of that motion to the House so that, as Mr. Noah requests unanimous consent to proceed with it today, you will know what the motion is about. Returning to the orders of the day, Item 8, motions.

ITEM NO. 8: MOTIONS

Mr. Noah.



MR. NOAH: Do I get unanimous consent, Mr. Speaker?

MR. SPEAKER: Unanimous consent is being sought to proceed with this motion. Do I hear any nays? Proceed, Mr. Noah.

Motion 19-81(1): Commissioner And Deputy Commissioner To Be Seated During Formal Session

MR. NOAH: Thank you, Mr. Speaker. This motion is not translated, so you will have to bear with me in my second language, or national language, what it is. Mr. Speaker:

WHEREAS it is essential that Members of this Legislative Assembly be able to direct oral questions to the Commissioner and the Deputy Commissioner relating to the government departments for which they are responsible;

NOW THEREFORE, I move that for the duration of this session the provisions of Rules 2(da), 2(ka), 24(2), 39 and 40 be waived to permit the Commissioner and the Deputy Commissioner to attend at sittings of the Assembly during oral question period and to permit the Commissioner and Deputy Commissioner to respond to questions concerning the government departments for which they are responsible, directed to them by Members.

MR. SPEAKER: Thank you. Do I have a seconder? Mr. Curley. The motion is in order. Proceed, Mr. Noah.

MR. NOAH: (Translation) Thank you, Mr. Speaker. During the usual sessions of the Legislative Assembly, sometimes it is very hard to try and ask questions on the government departments, for example DPW, because it is a big responsibility and it uses a lot of the budget. It seems like there is nobody to direct your questions to, even if you want to, so it is kind of impossible. During the oral question period, during our discussion of Items 2 and 3, there has been a couple of times that we have not been able to question. There are a lot of departments, there are many and Ministers are given a certain responsibility. Sometimes they cannot answer certain questions, and even if you have a big question, when they try to answer that, or one of the Ministers is not attending, there has been quite a bit of problem.

Now, if the Commissioner or the Deputy Commissioner are able to sit at the witness table during Item 2 and 3 of the agenda, it would be much more appropriate, and you would not have to wait so long to get the answer. Right now I do not have anything too much to say about it, so I am seeking unanimous consent, and to be supported by my fellow Members. Maybe somebody else can mention that properly. Thank you, Mr. Speaker.

MR. SPEAKER: Thank you, Mr. Noah. You do not require unanimous consent. The motion is now on the floor, to be done by just a vote. Mr. Curley, as seconder of the motion, do you wish to speak?

MR. CURLEY: Question.

Motion 19-81(1), Carried

MR. SPEAKER: Question being called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Now, Mr. Curley.

MR. CURLEY: Mr. Speaker, I was going to ask unanimous consent to move to Item 2.

MR. SPEAKER: A request for unanimous consent to go back to Item 2 on the orders of the day. Do I hear any nays?

AN HON. MEMBER: Nay.

MR. SPEAKER: Proceed, Mr. Curley. You are back at Item 2.

MR. PUDLUK: Nay.

MR. MacQUARRIE: No, there was a nay, Mr. Speaker.

MR. SPEAKER: I am sorry. There was a nay?

MR. PUDLUK: Nay.

MR. SPEAKER: Item 9 on your order paper, notices of motion for first reading of bills. Mr. Curley.

MR. CURLEY: Yes, Mr. Speaker, on a question of privilege. In view of the critical problem, I would ask the Member to withdraw his negative response, so that...

SOME HON. MEMBERS: We cannot hear you.

MR. CURLEY: Mr. Speaker, on a point of privilege. I believe that the critical situation is critical enough that the Member should understand that we need response to the situation directly from the Executive Committee Member responsible for DPW.

MR. SPEAKER: I am sorry, Mr. Curley. That is not debatable. The nay was given and there can be no further argument. It has been refused for today.

Item 9, notices of motion for first reading of bills.

Item 10, introduction of bills for first reading.

Item 11, second reading of bills.

Item 12, consideration in committee of the whole of bills, recommendations to the Legislature and other matters.

ITEM NO. 12: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS, RECOMMENDATIONS TO THE LEGISLATURE AND OTHER MATTERS

Bill 1-81(1), An Ordinance Respecting Expenditures for the Public Service for the Financial Year Ending the 31st Day of March, 1982, with Mr. Fraser in the chair.

---Legislative Assembly resolved into committee of the whole for consideration of Bill 1-81(1), Appropriation Ordinance, 1981-82, with Mr. Fraser in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 1-81(1), APPROPRIATION ORDINANCE, 1981-82

Department Of Economic Development And Tourism, Planning And Resource Development

CHAIRMAN (Mr. Fraser): Bill 1-81(1), Economic Development, page 16.04.  
Mr. Butters.



HON. TOM BUTTERS: Mr. Chairman, may I request of the House that my Deputy Minister, Mr. Rod Morrison, be invited to assist us in this debate?

AN HON. MEMBER: Agreed.

CHAIRMAN (Mr. Fraser): Request that the Minister bring in the witnesses. Agreed?

SOME HON. MEMBERS: Agreed.

CHAIRMAN (Mr. Fraser): Agreed.

---Agreed

Discussing Bill 1-81(1), page 16.04, planning and resource development. Comments of a general nature. Mr. Patterson.

HON. DENNIS PATTERSON: Thank you, Mr. Chairman. I wanted to ask about the planning survey that has been taking place in the Baffin region over this last year. I understand that it is a survey which has now gone to every community trying to assess, on an individual household basis, people's visions for the future, their desires in terms of jobs and their opinions on the place of the hunting economy in economic development. I would just like to know what stage is that survey at and when might we expect to hear the results and will the results be presented to the Assembly? Thank you.

CHAIRMAN (Mr. Fraser): Mr. Minister. Mr. Butters.

HON. TOM BUTTERS: Mr. Chairman, Mr. Weisbeck will expand on my reply. It is a regional initiative, I understand, coming out of the Frobisher Bay superintendency where they have one man year. I would assume that it will not only be available to this Assembly but to the Member when it is completed. I will ask Mr. Weisbeck to comment.

CHAIRMAN (Mr. Fraser): Mr. Weisbeck.

MR. WEISBECK: Thank you, Mr. Chairman.

CHAIRMAN (Mr. Fraser): Now slow down.

MR. WEISBECK: You stole my thunder, Mr. Chairman. I was going to indicate that I would try to today.

You adequately described what the questionnaire was and that is generally what it is. As Mr. Butters has indicated, it is a regional initiative by the regional staff of the Department of Economic Development and Tourism in Frobisher Bay. My understanding is that it should be in some sort of draft form within two months and that at that time it will be given to headquarters and as Mr. Butters has indicated, it could be available to the Legislature as early as May.

CHAIRMAN (Mr. Fraser): Mr. Patterson.

#### Planning Responds To Needs Of The Majority

HON. DENNIS PATTERSON: Mr. Sibbeston has already accused me of having been brainwashed by the administration, Mr. Chairman, but I would like to say that I think that initiative in the Baffin region is very sound and I very much look forward to hearing the results of that survey. I expect that if the respondents indicate that the hunting economy will continue to have a very important place in their lives, regardless of what economic development or even opportunities are present for them, I trust that those opinions will serve to guide the policies of the department in that region. I think it is a very democratic way of ensuring that planning responds to the needs of the majority of the people. That is all I have to say on that, Mr. Chairman. Thank you.

CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: Mr. Chairman, I thank the honourable Member for his kind remarks regarding Robert Trudeau's Frobisher Bay establishment. We get few such comments and I will be very happy to pass them on to the regional superintendent of Economic Development. Relative to the renewable resources aspect and the utilization of those resources, I am sure that Mr. Nerysoo will find the report most interesting and study it at some length.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Butters. Mr. Patterson.

Soapstone Supply Problem In Baffin Region

HON. DENNIS PATTERSON: Thank you, Mr. Chairman. I am not sure where this comment goes but last year at this time I did make quite a big deal out of the soapstone supply problem in the Baffin region and I think it is fair to say that since that time the Department of Economic Development has paid a lot of attention to finding ways to encourage people to mine soapstone, particularly in my own constituency in the outpost camp at Allen Island. I know they have also been involved with Mr. Arlooktoo and his constituents in soapstone mining or encouraging soapstone mining in Markham Bay and this response has not gone unnoticed. Thank you.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. I imagine that was just a comment, was it? Did you have a question there? Thank you. Mr. Pudluk.

MR. PUDLUK: No.

CHAIRMAN (Mr. Fraser): Thank you. Any further comments? Page 16.04, \$490,000. Agreed? Page 16.05, tourism and parks.

MRS. SORENSEN: Mr. Chairman, have we concluded planning and resource development? I had questions.

CHAIRMAN (Mr. Fraser): Well, I called it twice. I am sorry.

MS COURNOYEA: She had her hand up a long time.

MR. CURLEY: She had her hand up before.

MS COURNOYEA: She had her hand up.

CHAIRMAN (Mr. Fraser): Okay. Go back. Go back to number one.

MR. CURLEY: He should let her do that.

CHAIRMAN (Mr. Fraser): No problem. Planning and resource development. Mrs. Sorensen.

Socio-Economic Agreements

MRS. SORENSEN: Thank you, Mr. Chairman. Mr. Chairman, in the opening statement that the Minister made to the Legislature when we started the review of this department, he mentioned that socio-economic agreements were currently being negotiated with a number of companies. I did serve notice in my opening statement that I would be asking some specific questions with respect to our involvement in these socio-economic agreements and that is what I would like to deal with now. First of all, my question, Mr. Chairman, is what agreements have we negotiated to date and what agreements are we now currently negotiating and what agreements do we plan on negotiating in the near future?



CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: Mr. Chairman, Mr. Morrison is very well aware of what is going on in this area. I would ask him to respond rather than Mr. Weisbeck.

CHAIRMAN (Mr. Fraser): Thank you. Mr. Morrison.

MR. MORRISON: Thank you, Mr. Chairman. Socio-economic agreements that are in the process of negotiation, working from east to west: Lupin gold mines in the Keewatin; the Polaris project of Cominco's on Little Cornwallis Island -- I did not go far enough east -- Cadillac mines in the Keewatin; Lupin, of course, is central Arctic. I am sorry. Let me start again. From the east: The first one is Cullaton Lake; the next one is Polaris; the next one is Lupin and now Cadillac. There are also agreements with Imperial Oil and with Dome Petroleum. That is it.

CHAIRMAN (Mr. Fraser): Mrs. Sorensen.

MRS. SORENSEN: The question was what ones have we already signed? What ones are we currently negotiating and what ones do we anticipate that we will be negotiating?

CHAIRMAN (Mr. Fraser): Mr. Minister.

HON. TOM BUTTERS: I understand that none of the agreements mentioned by Mr. Morrison are signed. Those that were referred to are in the process of negotiation, although the Dome/Canmar agreement is an ongoing thing and is annually reviewed. I think the first agreement signed by this government with Dome/Canmar was in 1976-77. That agreement is under annual review.

CHAIRMAN (Mr. Fraser): Thank you. Mrs. Sorensen.

#### Government Role In Socio-Economic Area

MRS. SORENSEN: Mr. Chairman, I would like to start at square one now. On June 12th, the Legislature received a response to an oral question asked by I believe Ms Cournoyea, concerning the socio-economic arrangement in the Beaufort Sea. The response from Mr. Braden at the time indicated that the department was pursuing with the Minister of Indian Affairs and Northern Development this government's role in the socio-economic area. He stated that there was growing confusion about our role and whether this government could or could not enter into legally binding agreements with developers. He also pointed out in his response that this government did not think that the Department of Indian Affairs and Northern Development in Ottawa needed a great big socio-economic staff. Now, there are two questions that arise from this.

Number one, have we pursued further with the Minister these concerns that were brought to the Legislature by Mr. Braden?

Number two, given the great concern that not only this Legislature has, but also the department has, concerning the lack of staff and a lack of ability to do anything, and yet, we have five, six outstanding agreements that we must negotiate in the near future. What talks have gone on with the department with a view to, perhaps, getting some of the federal socio-economic staff transferred to our -- or the positions, at least -- transferred to our government?

CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: Mr. Chairman, I will have Mr. Morrison address the question.

CHAIRMAN (Mr. Fraser): Mr. Morrison.

Federal Government Reluctance To Recognize NWT Government Socio-Economic Responsibility

MR. MORRISON: The socio-economic agreements that the Member referred to, Mr. Chairman, are in the process of negotiation, as I mentioned, but there is -- and I do not mind giving my opinion -- there seems to be an underlying reluctance on the part of the federal government to state categorically that our government has socio-economic responsibility for all of these projects. It is much like the mood of the day. They seem to give, as they feel so inclined, one day, and the next day there seems to be a change of heart or a condition or two that are added to overall responsibility. So, we, in a lot -- well, in all cases as a department, we work from an assumption that we have this responsibility, because the effort that we spent in trying to get a clear statement is becoming too frustrating and it changes, as I mentioned earlier, daily.

The second part of the question, about federal positions and federal resources, we have talked about some secondments of people in the federal department in Ottawa coming to work in the North and we have received a very favourable response. So, the next step is, we have put a name forward, and they tell us that person is too busy. So, the spirit of secondment seems to be acceptable, but when we pursue the intent, we seem to get negative responses. So, as a result, we have had no secondments from the federal government.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Morrison. Mrs. Sorensen.

MRS. SORENSEN: Mr. Chairman, I wonder if Mr. Butters would answer the question. On June 12th, this Legislature was told that it would pursue further with the Minister of Indian Affairs and Northern Development what, in fact, our role is, and yet I get an answer from the Deputy Minister which says the federal government is reluctant to say whether we are or we are not. Yet, at the same time, we are in the process of negotiating seven socio-economic agreements. Now, we either are responsible or we are not responsible.

CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: It would appear, Mr. Chairman, that we are not, at the present juncture in time. My Deputy made it very clear that the approach made by the department to date has received honey words at the federal end, but no action. So, I can draw my conclusions, as I hope the honourable Member can herself.

CHAIRMAN (Mr. Fraser): Thank you. Mrs. Sorensen.

Commitment From Federal Government Of Greatest Urgency

MRS. SORENSEN: Mr. Chairman, I wonder if Mr. Butters would tell me what he is doing to pursue this, because it is an urgent, urgent issue. We have already been told that we have signed an agreement with Dome Petroleum, that that agreement is an ongoing agreement, and renegotiated each year. So, we are involved in the socio-economic agreement area. We have to, at this point, get some commitment from the federal government as to whether we are, in fact, responsible for socio-economic agreements. If that is so, then the dollars which must accompany the negotiation process must come to this government.

CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: Mr. Chairman, among many priorities that I have been pursuing in the last month is this one. However, the major priority I have been pursuing, as I informed the Member yesterday, was the B level funding submission. If that B level funding submission that she does not think is going to be approved is approved, then a lot of the funds and financial resources will come from that allocation, and that is a real, tangible commitment, if it is given by the federal



government. We anticipate and we expect that we have a responsibility for socio-economic planning and development, but at the present time, I cannot see that the federal government has said, "Yes, it is yours, and this is the chapter and verse by which we gave it to you." I accept what the Member is saying, that it is very important, but it is only one of a number of priorities that face this government and this department.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Butters. Mrs. Sorensen, supplementary.

MRS. SORENSEN: All right, but I think, Mr. Chairman, that we can agree that it is essential that we get a commitment from the federal government of more than just B level funding. I think we need an official commitment as to whether our responsibility is, in fact, socio-economic agreements. They may indeed give us the money this year to pursue and hire the staff, but next year they may refuse it on the basis that there is no agreement between the federal and the territorial government, as to who really is responsible for that area.

#### Bottom Line Position

Now, with respect to the actual negotiations, since we are going about doing the negotiating anyway, I wonder if you could tell me on each of these projects, whether we, in fact, do have a position, a bottom line position? Also, what kind of community consultation does take place? Who negotiates on this government's behalf, whether that negotiating process involves a committee, or an individual, or whatever, or yourself?

CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: I will pass the microphone to Mr. Morrison to respond to the question, but I will just take the opportunity to advise the Member, through you, sir, that I agree with her contention that the socio-economic area is a very important one, and I agree that it is imperative that we obtain from the federal government an indication that that government recognizes it is our responsibility and devolves it to us, if it has not already done so. Mr. Morrison.

CHAIRMAN (Mr. Fraser): Mr. Morrison.

MR. MORRISON: First of all, Mr. Chairman, the question on what is the bottom line. The bottom line is maximum economic benefit for the immediate area of a particular project, and then we have worked hard in encouraging proponents to look beyond the immediate area and stimulate the regional and territorial economies, that is, both in terms of business opportunities and in terms of manpower requirements.

#### Community Consultation And Negotiations

The other question concerned consultation. What does happen is a proponent of an idea for a project will come to the territorial government and we encourage that proponent to get to the communities surrounding their project, to introduce it, to give people time to think about it, and then to go back as often as required and as reasonably as required, to get people to contribute to what they believe is the most effective way that development could enhance them in their communities. So, this is an encouragement that we place on our proponents.

The last question concerning who negotiates, we get the proponents to submit to this government, a socio-economic plan. We take their plan and put it through the various departments of this government and experts in various fields will comment on their plans. A working group compiles a list of those comments. Some come in the form of deficiencies. Some come in the form of acknowledging that their plans are in fact good ones and solid ones and then they are sent back to the proponent. The proponent then is given time to deal with that

deficiency statement and on the basis of their submitted answers to the deficiency statement, negotiation commences. When we use the word "negotiation", it is not at all similar to negotiations in a labour contract environment but rather one of a lot of moral persuasion, a lot of understanding, and the reality that the best way for a particular project to proceed is if it enhances the people in the area and the territorial economy as a whole. I do the negotiation in terms of that last step that I referred to on behalf of the Department of Economic Development and Tourism.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Morrison. I do not believe the Member is satisfied yet. Mrs. Sorensen.

MRS. SORENSEN: I am just waiting for my light. Can you hear me? I have been cut off.

MR. MacQUARRIE: Cut off.

MRS. SORENSEN: With respect to the development of the government's position, what consultation takes place with the communities that are involved, Mr. Chairman? Mr. Morrison did mention that the proponent goes to the communities and consults but it would seem to me that it would be almost imperative for the government as the representative of the people and the spokesman for the people in these consultations, that the government would go into the community and consult extensively with the community itself. Now, does that take place?

CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: Mr. Chairman, yes, it does. The responsibility to perform that function is carried out through the regional office.

CHAIRMAN (Mr. Fraser): Thank you. Ms Cournoyea.

#### Western Arctic Negotiations Inadequate

MS COURNOYEA: Mr. Chairman, I have a lot more questions I would like to place before this group here but it may belabour the whole long-term process of what I feel is adequate service to the community. Perhaps in this division maybe you should have said "tries to provide and makes an attempt to provide" because in the Western Arctic region where I come from, that service is not being provided by this department. The negotiations are not being adequately done in terms of the socio-economic agreement with Dome/Canmar. This socio-economic agreement every year is reviewed. The territorial government has made no revisions in it. There has not been an update. The attitude of the industry and the federal government is that we have a weak negotiating team that does not stand up for the territorial government and interest.

I travel these communities all the time and the attitude of the community that there is no Government of the Northwest Territories -- it is Dome government for the Western Arctic -- they run the ship, they run the communities, they run the show, they can get funding and why can we not get money to do the job we have to. I feel that the territorial government at least should rearrange their staffing and their priorities to deal adequately with that one agreement, do a bang-up job and then it could have been reapplied in other areas, that maybe development will happen. We have been going on since 1976. I will raise a formal motion about the Economic Development performance in the Western Arctic region at the time of formal session.



Now, I am not satisfied with the answers that have been provided. I feel that they are Mickey Mouse answers and we are not really meeting the commitment and I think we could do it by rearranging the people and the personnel to deal with those impacted areas. We have not had a lot of impacted areas. There has only been the Western Arctic. Norman Wells just came up and the other things have just come up recently and we have had many years to deal with it and we have not done an adequate job. So the specific questions and the criticisms I will leave and I will deal with it in formal motion.

CHAIRMAN (Mr. Fraser): Mr. Butters.

Socio-Economic Agreement Between Dome/Canmar And Federal Government

HON. TOM BUTTERS: Mr. Chairman, I welcome the Member's comments. I would point out that the relationship with Dome/Canmar is much different from that relationship which I think was the main one described by Mr. Morrison -- that is with the mining companies. The Member is obviously aware or should be aware, since she has travelled through those communities as often as she says she does, that the socio-economic agreement between Dome/Canmar and the government was in effect mainly negotiated between Dome/Canmar and the federal government and that the territorial government in 1976 and 1977 went along by piggyback arrangement. The Member is perfectly aware of that.

We came into this whole socio-economic exercise very, very late. In fact, two years ago one of the first things that we looked at when the resource development committee was established was this matter of socio-economic involvement. I think that a lot of the progress that was achieved to date was achieved as a result of that committee's early work and that was just two years ago. So the Member I think should be realistic and appreciate and advise this House that the territorial government was not on the scene at the time that she is talking about. We will welcome her motion.

CHAIRMAN (Mr. Fraser): Thank you. Ms Cournoyea, subsequent?

Give Job To Someone Who Can Deal With Situation

MS COURNOYEA: It may be what the Minister says, Mr. Chairman, that the territorial government was not on the scene but let me tell you we were on the scene. We people who live there were on the scene and these concerns are -- sometimes you do not wait to piggyback. You take the initiative and you do it and use what you have got to do the job and if someone was piggybacking, it is not because we were not aware of the situation. I say that a lot of the gains that the territorial government had in short order were a compromise from what the native organizations were insisting upon and the federal government felt, well, how can we get a less compromise because we will never do what the native people do, and we raised hell. The territorial government's piggyback came as a result of that and we should have taken that ball and moved with it but we did not. I am saying that I am willing to do some of the work so that we can get moving in that.

There have been revisions to the Dome/Canmar agreement every year. There are hearings, there are consultations at the pool hall. Everybody is sick of consultations but what happens? We have to move and that is what I am saying. If you have to rearrange your staff, get people who can meet that high powered sell of Dome and industry and the federal government. You have got to meet them head on instead of saying "Gee, how glad I am I can piggyback you." That is not my way of dealing with the situation and if the territorial government cannot do it, give it to somebody like COPE. Give it to somebody like the Dene Nation, because we will do it.

MR. SIBBESTON: Right. Let us have it. Very good.

CHAIRMAN (Mr. Fraser): Mr. Sibbeston.

MR. SIBBESTON: It got me all excited again.

---Laughter

Mr. Chairman, are the government officials here before us saying that they have socio-economic agreements with all of the bad guys in the North that are trying to rob the people of their land and resources? I mean, is this what they are saying? That they have got some kind of an agreement with Esso Resources in respect of the Norman Wells pipeline expansion and the pipeline south and also with Cadillac mine in my area?

CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: No, Mr. Chairman, I do not understand that we said we had agreements with "all of those bad guys".

CHAIRMAN (Mr. Fraser): Mr. Sibbeston.

MR. SIBBESTON: I mean with Norman Wells -- I mean with Esso Resources or Imperial Oil in respect of the Norman Wells expansion and pipeline south, and also with Cadillac mines.

CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: I think we indicated to the Members that we are working on such agreements.

CHAIRMAN (Mr. Fraser): Mr. Sibbeston.

Agreements Should Not Be Made Until Land Claims Are Settled

MR. SIBBESTON: Mr. Chairman, I am continuing on the points that I made yesterday that I cannot understand how the government officials could be trying to make agreements with these companies in view of the position that the native organizations and this Assembly has taken with respect to Norman Wells pipeline project. I just state again that we have this Assembly and the Executive Committee taking a position that there ought not to be a pipeline, until land claims are well under way, until there is resource revenue sharing and long-term developments and so forth, and in the meantime, a branch of government going to these companies and making agreements with them about something that is going on or is likely to go on very soon. It just does not make sense to me.

CHAIRMAN (Mr. Fraser): Was there a question there, Mr. Sibbeston? Mr. Butters.

People Should Be Ready To Meet Opportunities Of Mining Development

HON. TOM BUTTERS: Mr. Chairman, the debate has a familiar ring to it. I think we went over most of it yesterday afternoon, but one of the highlights of the debate yesterday were the remarks from the Member from Keewatin South, who pointed out the interest and the number of people who wished to become involved in that development. As a result of that presentation, I agreed that we would push that initiative, which is to train people and ensure that northern people are trained and ready to meet the challenge and the opportunities of the mining industry and the mining development that will occur in these Territories.

CHAIRMAN (Mr. Fraser): Mr. Sibbeston.



MR. SIBBESTON: Mr. Chairman, does the Minister think that with this knowledge, with this information of what his department is doing, trying to make agreements with these companies, does he think that this will sit very nicely or be acceptable to organizations like the Dene Nation or Metis Association, who are trying to co-operate with the territorial government in some issues with the federal government? Does he not realize that this sort of thing can result in all negotiations breaking down, the good relationship that has occurred so far? Does he not realize that this sort of activity on his departments part can really ruin the good relations and the spirit of co-operation?

CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: Maybe I was being facetious, but I was trying to indicate that the negotiations now in process are negotiations with mining operations. I do not know that there was some caveat on the opening of mines in the Northwest Territories. I had not heard that before.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Butters. A subsequent, Mr. Sibbeston?

MR. SIBBESTON: Well, I do not know what you mean. Can the Minister explain what he means in his last statement?

CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: I am trying to say that the socio-economic agreements that are currently under discussion or negotiation at the present time are with small mining operations. We do not have any negotiations going on with Esso Resources regarding the Norman Wells-Zama pipeline. If that is what is perturbing the Member, I would be happy to assure him that this situation is not occurring and will not occur until the decision is made by the federal government.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Butters. Mr. Curley. Mr. Sibbeston.

Negotiations With Cadillac Mines

MR. SIBBESTON: Mr. Chairman, can the Minister indicate whether there have been any negotiations with his department and that of people building the Cadillac mines?

CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: Apparently, Mr. Chairman, there have. I will ask Mr. Morrison to respond.

CHAIRMAN (Mr. Fraser): Mr. Morrison.

MR. MORRISON: Yes, Mr. Chairman. With respect to Cadillac mines, there have been discussions that have commenced with the proponent and this government, and they are much along the lines that I described earlier, whereby we are attempting to get the proponent to understand the aspiration of the government in maximizing the economic benefit of that particular mine in the Simpson area.

CHAIRMAN (Mr. Fraser): Mr. Butters, do you want to add to that?

HON. TOM BUTTERS: I do. I have not been involved in any negotiations, but as I understand that project, they are going to move ore from the mine site to Enterprise. We are looking at probably 100 trucks in action for 100 days. So that, obviously, this department would hope that those 100 trucks or the bulk of those trucks would be owned and driven by people of the Northwest Territories and not brought in from Edmonton, or British Columbia, or somewhere else.

CHAIRMAN (Mr. Fraser): Thank you. Mr. Sibbeston.

Consultation With People Of Fort Simpson

MR. SIBBESTON: I believe one of the officials stated that in a situation where there are agreements being negotiated, that there is community consultation. I ask, has there been any community consultation with the people of Fort Simpson in respect of the agreement that is being worked on between Cadillac and this government?

CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: Mr. Chairman, I understand that any arrangement with Cadillac is still very much in the opening stages and I do not think any consultation that could be described as community consultation has gone forward. I believe Mr. Morriceau was in the community some four weeks ago to speak to the various elements of the community, but I do not know how much more than that has been done.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Minister. Mr. Sibbeston.

MR. SIBBESTON: I am sorry, who is Mr. Morriceau?

CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: Mr. Morriceau is I believe, president of Cadillac Explorations, and I just do not want anybody to think that I was referring to Mr. Morrison.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Minister. Mr. Sibbeston.

MR. SIBBESTON: Can the Minister then assure me and Members of this House that before any agreement is finally concluded, that he consult with the people of Fort Simpson, that is, the Dene band council, the Metis local, the village, and of course, lastly, me?

CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: Yes, Mr. Chairman, consultation will take place.

CHAIRMAN (Mr. Fraser): Thank you. Are you through, Mr. Sibbeston?  
Mr. Sibbeston.

Socio-Economic Agreement With Cadillac Mines Appears Late

MR. SIBBESTON: Mr. Chairman, I would like to express the same kind of feeling that was expressed by Nellie Cournoyea, in that it seems in the case of Cadillac mines, the company has made the decision to go ahead with the mine and a certain amount of progress has been made to start up the mine. A winter road is pushed through, and plans are really under way to go ahead with the mine. I am surprised that this government has not made an agreement with them to date because as I said, the mine is well under way toward doing what they want to do. It just seems that this government is, perhaps, a little bit late in making an agreement. Of course, it is never too late, because the life of the mine will be some years, but it seems to me that the negotiations, to an extent, could be in advance of approval of the start up of the mine. If negotiations were conditional on, if an agreement was made before the mine was finally approved, you would, perhaps, have a better chance of getting all of the goals and objectives that this government wanted in respect of employment and business opportunities. Would the Minister not agree?



CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: Yes, Mr. Chairman. The Member will recollect, when he flew in with the Economic Development and Tourism charter, we not only asked him to come, but a member of the Fort Simpson band, and he observed, as we did, that the operation has been there for some 13 years. The equipment that we looked at is antediluvian in some respects.

What I took away from that visit to the mine site was that the company, within a very short space of time, has determined from its assay samples deep in the mine that they have indeed an ore body there that is going to be profitable to work. So, I would assume that that decision has been very recent in nature. We are aware that the Hunt brothers recently put some \$45 million into the project. So, I would say the decision to bring in the plant and the concentrator is of very recent origin. However, the Member knows, I guess, that the permits and the land use decisions have been made some time ago, decisions to permit that operation to proceed.

CHAIRMAN (Mr. Fraser): Mr. Sibbeston.

Agreement Should Have Been Made Before Federal Government Approval

MR. SIBBESTON: The final point, and perhaps I am not making it very clear, but it just seems to me that the proper approach in dealing with these companies is to see if an agreement can be made with them in advance of the approval given to them to go ahead with the mines. In this case, it seems an agreement is attempted after operations have begun, and so, the likelihood of a good agreement on behalf of the people in the area is not likely. It certainly is not as good as if an agreement was attempted and reached before approval was given to the project. It seems to me that this government should co-operate and do something to influence the federal government to not grant permission to go ahead with the mine until the territorial government has reached an agreement in respect of socio-economic matters with the company. Is that not the right approach to go, rather than, you know, trying to reach agreement after the federal government has given its approval?

CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: It certainly would be preferable if that could be obtained.

CHAIRMAN (Mr. Fraser): Mr. Sibbeston.

MR. SIBBESTON: Will the Minister then assure me and other people that in future, in respect of any developments, that this government will get on to the subject early and in fact try to come to some agreement before the project is approved?

CHAIRMAN (Mr. Fraser): Mr. Butters.

Federal Government Very Much In Control Of Non-Renewable Resources

HON. TOM BUTTERS: We will try, Mr. Chairman. I think that the Member knows that as a result of directions given by this House a year ago, the department has added to its staff a mining expert and I would expect that with this dimension of expertise, we will probably be much more aware of what is occurring in the mining field. As the Member well knows, mining is a non-renewable resource and is very much governed, managed, regulated and directed by the federal government.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Butters. Mr. Sibbeston, are you through?

MR. SIBBESTON: I just want to point out again or stress that the attitude of Mr. Butters and his department should be to act on behalf of people of the North. They have a right to have a say whether the federal government approves any developments in the North, mining, or oil and gas. That is the type of attitude that they ought to have rather than feeling helpless because if you do feel that you do not have any control or say, then it is not likely that you will accomplish anything.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Sibbeston. Mr. Curley. Mr. Noah.

MR. NOAH: (Translation) Page 16.05 -- I will talk to 16.05. I am not too sure where we are.

CHAIRMAN (Mr. Fraser): Page 16.04, mining and resource development. Mr. Braden.

HON. GEORGE BRADEN: Thank you, Mr. Chairman. We have heard a lot of...

CHAIRMAN (Mr. Fraser): Sorry, Mr. Braden. I think -- I am sorry. I cut Mr. Noah off. I think he had a question. He was just referring to the page. I am sorry. Okay. Thank you. Mr. Braden, go ahead.

#### Mobility Rights

HON. GEORGE BRADEN: We have heard a lot of discussion this afternoon, Mr. Chairman, about social and economic agreements which can generally be described as agreements with resource developers, whether they are in the renewable or non-renewable field, which are directed toward employment and training for northern residents and preferences, of sorts, for northern business interests.

Now, given the general discussion we had last week about Bill C-48, and the kinds of provisions that are being proposed in the new constitution for Canada concerning what is generally called mobility rights, which as I understand it are defined as the right of a Canadian to move throughout Canada and be treated equally in terms of access to jobs and employment, could the Minister or his staff just comment generally on how they feel about these new initiatives by the Government of Canada? Not only with Bill C-48, but also the constitution, could affect the kinds of things that we are doing with the resource development companies. I am a little concerned, after having talked to some federal officials, that they are going to take a very hard position about this business of mobility rights. I would just like to hear some general comments on it because I think it is a serious issue for the people of the Northwest Territories. We talk about preference and employment and training in business and I am just wondering if what we are doing now is going to be unconstitutional sometime in the near future. Thank you.

CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: Mr. Chairman, I thank the Member for the courtesy of giving notice of the general area he wished to explore with his question. I think that the individual most able to respond to that question would be Mr. Weisbeck, and I would ask him to answer the question.

CHAIRMAN (Mr. Fraser): Mr. Weisbeck.



Possible Constitutional Changes In Socio-Economic Areas

MR. WEISBECK: Thank you, Mr. Chairman. Both the aspects mentioned by the Member are of concern to our department and to our Minister. In terms of Bill C-48, there is a major question as to the socio-economic agreements and the progress that we have made to date over the past couple of years. Whether this bill will in effect override to some extent the informal or formal agreements that we have made with the Department of Indian Affairs and Northern Development -- it would appear, in my reading of the bill at least, that the new agency which is primarily dominated by the Department of Energy, Mines and Resources, will have full control over the socio-economic agreements. So to some extent, if nothing else, we may have to switch horses and be dealing with a new federal department in this aspect.

In terms of the other aspect, the mobility clause that has been incorporated in the new constitutional amendments, that is another major concern, perhaps a more serious one in that the rights appear to jeopardize the northern preference, be it employment or business, that we have incorporated or attempted to incorporate in socio-economic agreements. As a matter of fact, for a specific example, there is some reluctance on the federal government to institute the 1980 memorandum of understanding with Dome/Canmar for that very reason, which does indicate preference to northern residents and northern businesses.

CHAIRMAN (Mr. Fraser): Mr. Braden.

Northern Preference In Jeopardy

HON. GEORGE BRADEN: Thank you, Mr. Chairman. Mr. Weisbeck has confirmed my concerns and I have to admit, having had some brief experience with this issue when I was the Minister of Economic Development, I think the kind of answers we have heard today from our Minister and our officials indicate the seriousness with which we must deal with Bill C-48. I think that what little authority we have, whether it has been used well or not that is subject to debate by Members, could be placed in serious jeopardy. We know there are serious problems with employment in the Keewatin and there are problems in the Baffin. My concern is the way the Government of Canada is going with one particular aspect of their new constitution. It is just going to open it up for people to come in from the South, particularly people on the union rolls who have preference down south. They are going to come up here and when we try to tell them, "You cannot get a job until these northerners do", they are going to say "We will take it to court, my friend."

I think one thing that has not been mentioned is that a lot of federal departments right now are going through their own policies and regulations to see where any northern preference or northern hiring preference could be considered unconstitutional. I might add that our government is doing the same thing because if you read the resolution to Her Majesty, the proposed new constitution, you will see that every government has, I think it is two or three years to go through to see whether their policies or their legislation are unconstitutional, given the new constitution that the federal government wants to put through.

Mr. Chairman, I will just conclude by saying that I am very concerned about this issue and I think that in the future we could be in for a lot of problems unless we take some action in the area of strengthening our social and economic clout to put into place the fact that the Northwest Territories government has the authority in law and is going to use it. To hell with the federal government.

MR. SIBBESTON: That is right. Maybe you should be Minister.

HON. RICHARD NERYSOO: He was.

CHAIRMAN (Mr. Fraser): I do not know if there was a question there. I think it was just a comment.

HON. DENNIS PATTERSON: It was a comment.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Braden. Mrs. Sorensen.

Objective Of Total Employment Of Northerners

MRS. SORENSEN: Thank you, Mr. Chairman. Many of the things that Mr. Braden has said are absolutely true and I think it only serves to emphasize why it is so important that we get everything we can possibly get out of the socio-economic agreements that we are presently negotiating. Now, I recognize that if the amendments to the constitution go through, with respect to mobility, we are going to be in a very difficult situation, but I also believe -- and we are going to have to deal with that, but I also believe that the reality of the situation is such that we really do not have much chance of stopping those amendments at this point in time. So, our next option is to look at what we can do with respect to socio-economic agreements, that assist us with making sure that northerners do get the jobs, because there are going to be more jobs, if development goes ahead in the North, than even northerners can fill. We should make as our objective at least 90 to 100 per cent northern employment. All our people, in other words, should be employed, at least those who wish to be employed.

Now, we can do that through industry assistance and training, and we make that a major part of our socio-economic agreement. I do not mean industry providing us with a tunnel somewhere. I mean actually providing the dollars and cents so that we can carry out a good educational program and a training program in the area that that industry is involved in.

I get back to the school of mining. The mining industry should, through a socio-economic agreement, pay a major portion of the costs, along with the federal government and our government, of course, but the industry itself, as part of a socio-economic agreement, should pay a major portion of the costs of that school of mining. Northern preference could include hiring people who are prepared to make their residence here, so that we could indicate that if people are prepared to move up here, particularly into Yellowknife South, then they are going to be more accessible to the jobs.

Motion To Purchase Services Of Professional Negotiators For Socio-Economic Agreements

Mr. Chairman, I feel so strongly about the fact that the socio-economic negotiating process is one for experts, that I am going to move a motion right now. The motion is this: That this Legislative Assembly recommend to the Executive Committee that the Executive Committee urgently identify funds to purchase the services of professional negotiators to negotiate each socio-economic agreement.

CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. Can I get a copy of that motion? The motion is that this Legislature recommend to the Executive Committee that the Executive Committee urgently identify funds to purchase the services of professional negotiators to negotiate each socio-economic agreement. To the motion. Mrs. Sorensen.



MRS. SORENSEN: Just to explain what I mean in the motion, professional negotiators would not necessarily be the same with each socio-economic agreement. In other words, if we were negotiating with the mining industry, we would find experts who are very knowledgeable about that industry. If it was an oil and gas socio-economic agreement, then we would find oil and gas experts. If it was a renewable resource such as a sawmill -- a forestry development project or a dam, then we would find experts in that area. So, it would be a living negotiating team, ongoing and changing as it needed to change.

The other point is that I do not want the department nor the Minister to feel that my motion is in any way a slight on the present negotiator, Mr. Morrison. Mr. Morrison is what I would term a generalist. He knows a little bit about a lot of things in economic development, some more than others.

#### Private Industries Have Expert Negotiators

It is very clear to me that industry, no matter what the industry, Mr. Chairman, has high powered lawyers and high powered expert negotiators working for them. These men and women do nothing else but negotiate and plan for socio-economic expenses. I would not go so far as to say that is a thorn in their side, but it does dip into their profit. Therefore, it would seem to me that their number one interest is to get out of a socio-economic agreement with having to pay as little as possible. Now, that is fine with me. I have no difficulty with that. Their shareholders are interested in profit. Their shareholders are interested in their monthly, or weekly, or yearly dividend cheques. So, that is fine with me. So, let us say to industry, fine, produce your experts, but let us as well, on behalf of the people that we represent, let us have those experts on our side too.

So, I would hope, Mr. Chairman, that the Members here would support this, because I think it is probably one of the most crucial priorities that this Legislature could ever set, with respect to the development of non-renewable resources in the Northwest Territories over the next 10 years. Thank you.

CHAIRMAN (Mr. Fraser): Thank you, Mrs. Sorensen. Mr. Curley, to the motion.

#### In Contradiction Of Northern Preference

MR. CURLEY: Yes. Although I respect the Member's plea to the government to shape up the expertise in this government, I do not know whether they will ever get to that position until she gets to join the Executive Committee. That might be what she is actually pursuing.

I think it is a motherhood motion, as far as I am concerned. I think it is to tie up the Executive Committee. I think it is the Executive Committee, the cabinet Ministers should be doing the negotiating. Here we are, we have been talking about northern preference and now we say in the motion, directly at assigning the government, the Ministers, look, you people in the Northwest Territories are not good enough. We want a professional, either a professor of economics from somewhere in southern Canada, because we do not have them up here. We do not have the best legal minds up here. We may have a lawyer on the Executive Committee, but he is really not good enough. So, we are going to assign a professional negotiator from down south, or maybe from the United States -- you know, it probably does not matter whether he is a Canadian citizen or not -- but we are going to ask that professional negotiator to come up here and do the negotiating for us.



MRS. SORENSEN: What is the matter, Tagak Curley? We will start looking too good when we start doing our job?

MR. CURLEY: Until the Member joins the Executive Committee, we may have to continue to appoint -- we may have to appoint a babysitter for her when she joins the Executive Committee, a professional one, you know...

---Laughter

...so that she can get her own home situation in order.

MRS. SORENSEN: I just want to have the best people possible working for me.

MR. CURLEY: I think it is a motherhood statement. I believe the Executive Committee should really be doing the negotiating on all aspects of the thing.

MRS. SORENSEN: I am not an expert. I do not want to play God. I surround myself with experts then tell them what to do.

#### Tired Of Southern Professionals

MR. CURLEY: I am tired of those professionals from down south. I was just attending a seminar, which is really exciting, and many of you should have been there. They were going on, talking about renewable resources in the Territories, but the people who are actually running it are the experts from down south, scientists from down south. We are doing the same thing in economic development. We are not good enough, the expertise available here is not good enough. We cannot afford to appoint a Minister out of our Executive Committee and give him a special responsibility, whether he be Minister of Education or not, that role in joining up with the Minister of Economic Development. They should be doing the negotiating. Do not let it go to some, supposedly, professional. That is what I am afraid of. I think, effectively, the government, the Assembly, sometimes can overreact and defeat its own purpose, because...

MRS. SORENSEN: I guess you are going to get rid of your consultant for the education committee, eh?

MR. CURLEY: ...you just do not have enough confidence in seeing that you should be the ones who should be running your own home without interference from this Assembly. We may have to formally move a motion for you to hire a professional babysitter, but I do not think that will be good enough for you, because you should be the one who should be running your home affairs.

#### Already Have Top-Notch Executive Members

I say that the Executive Committee should be doing the same thing. They should be deciding. They should join up the top-notch Members, and I have confidence in James Wah-Shee. I have confidence in Mr. Braden. So do I with Mr. Patterson, and I do not think Tom Butters should be left out in choosing as to who he wants to appoint when he is going out for negotiating the benefits needed for the Northwest Territories. I, for one, would be ashamed for this Assembly to adopt a motion that says "Look, let us go and hire a professional from down south because we are not bright enough up here. We were not intelligent enough until Lynda Sorensen finally joined the Executive Committee."

CHAIRMAN (Mr. Fraser): I have Mr. MacQuarrie, Mr. Nerysoo, Mr. Sibbeston after the break; 15 minutes please for coffee.

---SHORT RECESS

CHAIRMAN (Mr. Noah): (Translation) The Chair recognizes a quorum. During the coffee break -- we will only take a 15 minute coffee break. There are a lot of things to do. To the motion, Mr. Curley.

MR. CURLEY: Thank you. Yes, I would like to continue on a little bit on this. The instructions I believe this Assembly should be giving to the government on social and economic aspects of any agreement, we should be talking about the terms, what kind of terms should we instruct these guys to negotiate, not as to who should negotiate, for goodness sake. We have Ministers that should have that final authority to hire and delegate whom they want to. The kind of economic aspects -- what do we mean? Do we want 50 per cent preference for manpower from the Northwest Territories or will we be pleased with 30 per cent or not? These are the kinds of things I believe this Assembly should give, when you are talking about northern preference and economic benefits of any development.

Northern Ownership Of Construction Development

The other thing that I would pursue -- would be prepared to support it. We want 50 per cent northern content, northern ownership of the construction development before the...

MR. MacQUARRIE: To the motion, Mr. Chairman. Order.

MR. CURLEY: Why do you not watch your mouth? I will try again. We want 50 per cent of the northern contracts awarded to northern businesses for economic benefits of any development. Do not make an agreement that really...

MR. MacQUARRIE: Point of order, Mr. Chairman.

CHAIRMAN (Mr. Noah): Point of order, Mr. MacQuarrie.

MR. CURLEY: ...motherhood nature, you know, that we would like to establish. What do you call it?

MR. MacQUARRIE: Mr. Chairman, point of order. There is a motion on the floor, I believe. Would you read what the motion is? I find it hard to see that what Mr. Curley is saying is directly on the motion.

MR. CURLEY: Would you mind your business?

MR. MacQUARRIE: This is my business.

CHAIRMAN (Mr. Noah): The motion is by Mrs. Sorensen. Committee motion. That this Legislature recommend to the Executive Committee that the Executive Committee urgently identify funds to purchase the service of professional negotiators to negotiate the socio-economic agreements. To the motion. Mr. Curley.

MR. CURLEY: Yes. The Member for Yellowknife Centre finally makes his point clear after one hour or so of debate -- whether he is going to support any motion or not.

MR. MacQUARRIE: Point of order, Mr. Chairman. To the motion.

CHAIRMAN (Mr. Noah): Point of order. Mr. MacQuarrie.

MR. MacQUARRIE: His remarks are not on the motion, Mr. Chairman. If he is unable to, I would suggest that you designate someone else to speak, like myself.

---Laughter



CHAIRMAN (Mr. Noah): To the motion. My colleague, Mr. Curley.

Meddling With Minister's Authority

MR. CURLEY: Mr. Chairman, I would just advise you that you tell him I am speaking to the motion. I think these are the kinds of things that we want to encourage the Economic Development department to pursue. We want at least 50 per cent northern preference tenders that the northern developer is going to award it to construction companies. We want maximum available use of the northern transportation so northern businessmen can maximize their benefits. We want the local supplies in the Northwest Territories. Stores or whatnot are -- construction material being bought through the northern suppliers or northern outlets. I believe these are the kinds of things that we should be giving this government rather than telling them who they should hire or appoint to negotiate the terms because that is really meddling in the Minister's authority or the Executive Committee's final authority. Thank you.

MRS. SORENSEN: You are the final authority.

CHAIRMAN (Mr. Noah): (Translation) Thank you, Mr. Curley. To the motion. Mr. MacQuarrie.

MR. CURLEY: You woke up?

MR. MacQUARRIE: Thank you, Mr. Chairman. A couple of questions, Mr. Minister. Do you now negotiate socio-economic agreements? Would it be your consideration that you or other Members of the Executive Committee negotiate socio-economic agreements or do you feel that your role in it is to set policies and bottom lines, if you like, for others whom you assign to conduct the negotiations to do it? Could you answer those questions please?

CHAIRMAN (Mr. Noah): Mr. Minister.

Deputy Minister Is Senior Negotiator In Socio-Economic Agreements

HON. TOM BUTTERS: Mr. Chairman, no, at present I do not negotiate socio-economic agreements. Mr. Morrison indicated to the House that he served as senior negotiator. I do see and approve with my signature the agreements that have been signed and therefore I take an interest in what has been developed and attempt to ensure that the arrangement that has been arrived at is in keeping with the direction that was given by this House and the objectives of the Government of the Northwest Territories.

MR. FRASER: Mr. Chairman, a point of order.

CHAIRMAN (Mr. Noah): Point of order, Mr. Fraser.

MR. FRASER: I think there is a motion on the floor. What are we talking about here?

CHAIRMAN (Mr. Noah): Yes. There is a motion and Mr. MacQuarrie is asking the Minister a question. Supplementary, Mr. MacQuarrie.

MR. MacQUARRIE: Thank you, Mr. Chairman. Mr. Minister, would it be your opinion that if we hired a professional negotiator for this type of thing, that it would diminish your role in any way?

CHAIRMAN (Mr. Noah): Mr. Minister.

HON. TOM BUTTERS: I do not think so. The only thing I would have to assure myself is that we could use the services of such an individual effectively and continuously during such negotiations.

MR. MacQUARRIE: Question.

CHAIRMAN (Mr. Noah): Question being called. Mr. Stewart.

Legality And The Constitution

HON. DON STEWART: Thank you, Mr. Chairman. I cannot support this motion because I do not believe that the problem of negotiation is really the problem that we face. The problem that we are facing is that with a change in the constitution, any negotiation we make will be illegal or ultra vires so really what we need to do is to try and secure a position, with regard to the constitution, where negotiation will stand. Until such a time as we know that any agreement we make relative to the buying of goods in the Territories, the hiring of local people, will withstand the law. It seems to me to be ridiculous just to set up another bureaucratic system to negotiate because basically what we have been told here today, the negotiation is probably illegal. Really our plight is to try and establish that we do have rights in this field and not set up another bureaucratic system that may indeed be completely and absolutely illegal under the constitution. So I cannot possibly support the motion.

CHAIRMAN (Mr. Noah): (Translation) Thank you, Mr. Stewart. To the motion. Mr. Patterson.

HON. DENNIS PATTERSON: Thank you, Mr. Chairman. I am getting a bit weary of hearing people say that we have a new constitution or that the constitutional amendment process is finished. Mr. Stewart is suggesting that this motion will result in illegal actions on the part of negotiators we hire. Mrs. Sorensen suggests that there is no chance of stopping the amendments. I know this motion is not about the constitution but I just want to say that while I would not support Mr. MacQuarrie's totally extreme position that we declare our strong opposition to the whole package, I hope that there will be room at some time in this Assembly's deliberations...

MR. CURLEY: To the motion.

MR. MacQUARRIE: Yes.

HON. DENNIS PATTERSON: ...to support the motion, support Mr. Trudeau's package with our reservations and our concerns about section six on mobility rights and perhaps...

AN HON. MEMBER: Hear, hear!

MR. MacQUARRIE: Point of order.

CHAIRMAN (Mr. Noah): Mr. Patterson, to the motion.

MR. MacQUARRIE: Question.

CHAIRMAN (Mr. Noah): Mr. Patterson.

Opportunity To Influence The Federal Government

HON. DENNIS PATTERSON: Thank you, Mr. Chairman. No, I do think that whether the negotiation of socio-economic impact agreements will be unconstitutional or not, is relevant to the motion. The motion proposes to set up a process and hire negotiators, and our honourable Members are urging upon us that it is a waste of time, because the constitution is going to make all this ultra vires. Well, I am suggesting that the constitutional debate is not over and, in fact,



we are in a unique position. Because a majority of the Members of this Assembly support that joint resolution, I am sure we are in a unique position to, perhaps, influence the federal government to make it even a little more palatable for us, and even more acceptable for us, by amending this section six. I just wanted to mention that in passing.

Superior Socio-Economic Agreements Must Be Negotiated

Now, directly to the motion, Mr. Chairman...

---Laughter

...finally. I am going to support the motion, and I am going to support the motion because I have long been concerned about the inability of both the federal government -- first of all, the inability of the federal government to negotiate satisfactory socio-economic agreements in the Northwest Territories, and I share Members concern that our government should be supported in its efforts, to the extent that it has been given some responsibility by the federal government, to do the same thing.

I was quite shocked, and I know the then Minister of Economic Development was, perhaps, even more shocked than I was, to discover that this government put in just under \$14 million, into the Nanisivik mine, in housing, project management, municipal services, water treatment plant. In effect, they built a town, and spent in 1979-80, up to February, just under one million dollars in operating and maintenance cost. We have yet to reach the promised level of 60 per cent employment that was written in that socio-economic agreement. In fact, we are lucky if we are approaching 15 per cent. We get a piddling amount of taxes from Nanisivik mine, \$67,000 property tax in 1979, and maybe \$75,000 in 1980. Now, this is a good illustration of why we must negotiate superior socio-economic agreements.

MR. CURLEY: Hire a negotiator.

HON. DENNIS PATTERSON: I feel that the school addition we are going to be asked to build in Resolute Bay for Cominco employees, the school teachers we are going to be asked to hire there, the infrastructure we are going to have to be asked to build in Norman Wells and perhaps new school facilities there, should not be paid, in whole, by this government.

Need For Tough Negotiators In Future

Also, Mr. Chairman, I believe that if we were to take a strong negotiating position, that Cominco, Esso Resources and these other major development projects would be more than happy to contribute to the social costs of these projects, if they were just asked or demanded in no uncertain terms. I do not think that happened in Nanisivik, maybe because the federal government had a big piece of that project. I still cannot understand how that mine got such a great deal from the Government of the Northwest Territories. I think that it is time this sort of thing changed. Obviously, if the constitution goes ahead unchanged, we are not going to hire people to do things that we do not have the legal authority to do, but I do not think that means that we cannot and should not support the motion now, given that negotiation requires direction. It does not mean that we are going to be surrendering our input. The input of even this Assembly is most important, but maybe we need someone who can be tough and do better than we have ever done with these massive projects in the past.

The Arctic Pilot Project, Petro Canada, I know have a huge division solely devoted to socio-economic impacts. They are eagerly awaiting negotiation with the people of the Baffin region and, perhaps, with this government. So, let us rise to the occasion. I support the motion. Thank you, Mr. Chairman.

HON. DON STEWART: Question.

CHAIRMAN (Mr. Noah): (Translation) Thank you, Mr. Patterson.  
Ms Cournoyea.

MS COURNOYEA: I believe, Mr. Chairman, that Mr. Nerysoo had his hand up quite a bit before me, and you did call his name out.

CHAIRMAN (Mr. Noah): Mr. Nerysoo.

Guidelines Must Be Set By Assembly

HON. RICHARD NERYSOO: Yes, Mr. Chairman. I think, I myself have some very clear reservations about any kind of professional negotiator. I think that the work of any kind of a negotiator has to be determined by the rules and the guidelines that this Assembly sets.

MRS. SORENSEN: Hear, hear!

AN HON. MEMBER: Agreed.

MRS. SORENSEN: Hear, hear! Right on.

HON. RICHARD NERYSOO: I think that past experiences certainly show that if we have a professional negotiator that we do not give direction to, which the honourable Member across the hall, the Minister of Education certainly knows about, since he has a professional negotiator handling the teachers union agreement, that if we do not set the rules and the guidelines, things get out of hand. I think that if we do not set the guidelines and we just say, hire a professional negotiator, and leave it at that, I think it is a very, very bad policy. I think...

MRS. SORENSEN: That is coming next.

HON. RICHARD NERYSOO: I think...

MRS. SORENSEN: I have about six motions here on what we should do.

HON. RICHARD NERYSOO: I think that we have enough people up here that can handle the situation.

MR. CURLEY: When are you going to join the Executive Committee?

HON. RICHARD NERYSOO: I think that we have enough...

MRS. SORENSEN: I have been waiting for a year.

Outsiders Should Not Be Allowed To Do Our Negotiating

HON. RICHARD NERYSOO: Okay. I think that we have enough people here that can take care of the job, as Mr. Curley has suggested.

MRS. SORENSEN: Like Bill C-48, eh?

HON. RICHARD NERYSOO: I think that...

MRS. SORENSEN: Like the land use planning.

HON. RICHARD NERYSOO: ...that we can handle the situation if we are involved, but I do not think that I have been involved in one of the kinds of negotiations yet. If I could at least sit at the table and find out what is going on, it might be a different situation. It is suggested that maybe Bill C-48 is my idea, but my opinion is that it never was and never will be. Now, those kinds of things you have to be made aware of, and I think that we are getting into a



situation where we cannot allow other people to do negotiations, when we do not know what they are going to do.

MR. CURLEY: Hear, hear!

CHAIRMAN (Mr. Noah): To the motion. Ms Cournoyea.

MS COURNOYEA: I will speak to the motion.

---Laughter

---Applause

Ministers Need Additional Professional Help

I have no problem supporting that motion, mainly because all it is really saying is that the people who are doing the job really need some additional help...

MRS. SORENSEN: Hear, hear!

MS COURNOYEA: ...and I support the fact that they need that additional help and that professional help.

MRS. SORENSEN: Hear, hear!

MS COURNOYEA: It is in no way to say that Mr. Nerysoo or anyone else cannot be with that team. I for one, if I were a Minister, I would want the best help I could get...

MRS. SORENSEN: Hear, hear!

MS COURNOYEA: ...and I would always know my shortcomings. Now, the motion in itself speaks for itself and it does not set out a predetermined fact that the Minister would not know what he is doing. I assume that the Minister basically knows what he is doing, and that he should seek this kind of help, and this kind of help should be made available. If it was made available some time ago, I think a lot of the problems that we are facing in the Western Arctic would not have happened. The motion, in itself, is only saying that...

MR. CURLEY: Hire them.

MS COURNOYEA: ...hire these people that industry has, that the federal government has. Keep a hold on the reins, but you need that help. So, I support the motion.

MR. MacQUARRIE: Question.

CHAIRMAN (Mr. Noah): Thank you, Ms Cournoyea. Mr. Fraser.

Additional Expertise Not Needed

MR. FRASER: Thank you, Mr. Chairman. I do not know whether to vote for the motion or abstain from voting, as there are different comments back and forth. I understand that the motion is to hire expertise from the outside to look into the possibilities of economics in the North. Economics, I know, is one of the major departments in the Northwest Territories, but it seems to me like we have the expertise. I do not know what the motion -- it calls for professional expertise, when we are supposed to have some in the Government of the Northwest Territories. That is what they were hired for. Why bring in more? Maybe we could second some of those smart guys from the Education department or some place like that...

---Applause

...and put them to work, but to bring in more people, I do not feel that it is right. I do not feel that we should bring in more expertise when we have some now. The education committee that we set up in Frobisher Bay have hired expertise to do a survey for them. I thought maybe they could do it themselves, but that is more money again.

Experts Mean More Money Spent

Here we are talking about more money. Those experts do not come very cheap, maybe \$300 or \$400 a day plus expenses and they live in the best hotels and eat the best meals. I mean, what are we looking at? What kind of money are we looking at? Every time there is a motion made in committee of the whole, it is more money and every time we talk about the budget, there is no money. So what are we going to do? Are we going to get more money or are we not going to get more money to hire all these people? We are going through a budget now that says that there is no money to do this, no money to do that but then we make another motion that says hire some more expertise to look into the possibility of where we can get more money. If that is what it boils down to, I do not know. I do not seem to be in favour of the motion...

MR. CURLEY: Hear, hear!

MR. FRASER: ...for that reason, because the more people we hire, the more money it is going to cost us. Then when are we going to get the work out of them? They put them to work for maybe three or four months looking into the economics of the North and they say "Oh, you guys are in trouble, you know. We are going home. Goodbye." Some \$15,000 or \$20,000 later we do not have the right answers anyway. We have got the answers now that we are looking for. Why do we not use the people to the best of their ability and let them try and give us an answer? I bet you would not get a better answer. Thank you.

MRS. SORENSEN: Norman Wells, I feel sorry for you.

MR. SIBBESTON: Yes!

MR. FRASER: We have got the expertise down there. We do not need it.

---Laughter

MR. McLAUGHLIN: I thought it moved to Yellowknife.

CHAIRMAN (Mr. Noah): (Translation) Thank you, Mr. Fraser. Merci beaucoup, monsieur. Mr. Sibbeston.

MR. SIBBESTON: Mr. Chairman, I just want to comment on what Mr. Fraser said because I think it merits something said. Mr. Fraser seems to be very concerned about the cost that might be involved in getting some of these experts.

CHAIRMAN (Mr. Noah): To the motion.

Rights Of People

MR. SIBBESTON: What we are talking about is hiring some more experts so that the people in the communities can get a better deal.

MRS. SORENSEN: Hear, hear! Hear, hear!

MR. CURLEY: She did not say that. She did not say that.



MR. SIBBESTON: What is a few dollars? We are talking about the rights of people and it seems every time you talk of rights of people, Mr. Fraser and Mr. Curley talk of, you know, it might cost more money and so forth which are piddling excuses really and just shows that they are not really zeroing in on the main point.

CHAIRMAN (Mr. Noah): Mr. Sibbeston. To the motion, please.

MR. SIBBESTON: Mr. Chairman, I support the motion because when this government presently deals with companies, I feel that this government is not doing as good a job as possible in negotiating the social and economic aspects to any development. It seems that, as we heard from Mr. Butters and his department yesterday, they are very concerned about jobs and I would think that sometimes in the interest of seeing developments go ahead, he would sacrifice perhaps peoples rights.

#### Native People To Take Part In Negotiations

So I feel that the department needs to have additional help, not just so-called expert help maybe from the South, but native people who could provide an element of -- can provide a lot to the negotiations. It is a fact that the department, as it now stands, does not have native people who perhaps would do the negotiating and I think it would be a very good thing to add native people to the group that negotiates with the various companies. When you are dealing with a project -- when you are talking about the social and economic aspects, you are not just talking about jobs because that is easy enough to negotiate.

There are other aspects, things like what happens to a community when people come back to the community after working? What do people do? Are there any resultant social problems? Should not the band councils or the settlement councils that have to deal with these social problems...

MRS. SORENSEN: Right on!

MR. SIBBESTON: ...have some money so they can help deal with the after-effects of people working? So it is all these things that have to be considered.

CHAIRMAN (Mr. Noah): (Translation) To the motion.

MR. SIBBESTON: Mr. Chairman, the type of things that I would like to see the government do is -- as an example, in the area -- when the government is negotiating with the Cadillac mines people, I think that it would be of some merit to have somebody from the Simpson area, be it the band chief and councillors involved, be it the village council...

MRS. SORENSEN: A negotiating team, right.

#### Amendment To Motion To Purchase Services Of Professional Negotiators For Socio-Economic Agreements

MR. SIBBESTON: ...or be it even the MLA or even the major native organizations who could help out the government in negotiating a real good deal on behalf of the people. So to that effect, I was going to add and make an amendment to the motion which would read as follows: That this Legislature recommend to the Executive Committee that the Executive Committee urgently identify funds to get the services of appropriate major native organizations in the Northwest Territories, as well as purchase the services of professional negotiators to negotiate each socio-economic agreement.

CHAIRMAN (Mr. Noah): (Translation) Thank you, Mr. Sibbeston.

MR. McLAUGHLIN: Question.

HON. ARNOLD McCALLUM: How long is that motion now, the amendment? Can we see it? It is getting to five pages, I bet.

CHAIRMAN (Mr. Noah): (Translation) There has been an amendment to the motion. Mr. Hamilton will read the amendment.

CLERK ASSISTANT (Mr. Hamilton): The amendment to the motion is to add the words after "funds", "to get the services of appropriate major native organizations in the Northwest Territories, as well as" and then back to the original motion "purchase the services of professional negotiators...."

CHAIRMAN (Mr. Noah): (Translation) To the amendment. Mr. Curley.

Assembly To Give Guidelines To Executive Committee

MR. CURLEY: Mr. Chairman, I will vote against the amendment because it is interfering with the present negotiations between native organizations and the federal government and we have already adopted the motion in Baker Lake that says that this Assembly shall not be involved with the negotiations. That is a position of this Assembly and now we are telling them we want you to be involved with the negotiations between federal government and resource development companies. So you have the right idea but you are not really giving the guidelines. I think our business should be to give the guidelines to the Assembly.

HON. ARNOLD McCALLUM: Hear, hear!

MR. CURLEY: Maybe the other Assembly did not do the job in negotiating the terms with respect to socio-economic agreements...

HON. ARNOLD McCALLUM: No, they did not.

MR. CURLEY: ...for mines like Nanisivik but I do not think this Executive Committee is going to allow that this time, during the course of this Assembly. I believe we are really meddling in the really minor details when we really should be giving broader and more determined guidelines, that will continue to guide the Executive Committee and the Department of Economic Development.

HON. ARNOLD McCALLUM: Hear, hear!

MR. CURLEY: I would even agree with any motion that says "With respect to the Polaris mine, these are the kinds of maximum benefits we should try and get and with the Norman Wells pipeline, this is the maximum benefit we should try and get" but just to be so broad with only a motherhood statement, I cannot support that amendment nor will I support the motion. If it is reintroduced in a more acceptable form and guidelines are actually given by the Assembly, to Economic Development, regarding the kinds of economic development benefits that we want as the Assembly, then I think that we would be heading into the right direction. The way it is, I will not vote for the amendment. Thank you.

HON. ARNOLD McCALLUM: Hear, hear! Question.

CHAIRMAN (Mr. Noah): Mr. Fraser.

MR. FRASER: Thank you, Mr. Chairman. I think I could support the amendment, rather than the motion.

---Laughter



What do I do now?

HON. ARNOLD McCALLUM: Support the amendment and vote the motion down.

---Laughter

MR. FRASER: If the Member would withdraw her motion, maybe we could make another motion.

MRS. SORENSEN: Agree to the motion.

Native People Involvement A Good Suggestion

MR. FRASER: I feel that if we got a report from some of the native organizations, at least it would be a report you would be able to read. Most of these experts give you a report about 500 pages thick and nobody reads them anyway. They are usually thrown in the garbage, so what good are those big long reports? The amendment I think I could go along -- live with -- not because I am trying to butter up Mr. Sibbeston or anything. Do not let it go to your head that I am supporting it.

---Laughter

I think it is a good suggestion that the Member has made, that if they are going to go into these different mines to look at the economics of it, then they should have some native people go with them, that are aware of the surrounding country. They have been in the area. They know what to expect. They could come back with some kind of a report, maybe, that we could live with, but the motion itself, I do not have much to say about it.

CHAIRMAN (Mr. Noah): (Translation) To the amendment. To the amendment.

HON. ARNOLD McCALLUM: Question.

CHAIRMAN (Mr. Noah): Mr. Patterson.

HON. DENNIS PATTERSON: Thank you, Mr. Chairman. Very briefly, on this amendment, I do agree with Mr. Curley. I think that we have to be very careful to distinguish between our mandate in this Government of the Northwest Territories to provide day-to-day government for the people of the Northwest Territories, to try to pay for the costs associated with major developments in an ad hoc way, by squeezing the companies for what we can get out of them, that problem, and the longer-term challenge faced by aboriginal peoples or native organizations in trying to negotiate compensation for what will likely be extinguishment of aboriginal rights. Those are separate issues, Mr. Chairman, and if we try to mix them up, and perhaps divert the resources of native organizations from their goal of achieving just settlements in aboriginal rights negotiations, we are going to be muddying the water.

Ways Of Obtaining Input From Native Organizations

I am not saying for a minute that the views and opinions of native organizations are not vitally important in discussing matters like alcohol, recreation facilities, educational facilities, work schedules, the kind of food somebody is fed at a mine, guarantees for local employment. All these things are obviously of great concern. However, Mr. Chairman, there are ways of obtaining input from those organizations. I must say that I feel that one fortunate thing about this Assembly is that all Members have contacts and relations with all of the major native organizations in the Northwest Territories. It is very

unlikely that their views or concerns will not fail to be expressed by this Assembly in directions it will give to the Minister concerned, and the negotiator, if we have one. So, with all respect to Mr. Sibbeston, I feel on principle I should vote against the amendment. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Noah): Thank you, Mr. Patterson. To the amendment, Mr. Commissioner.

Executive Committee Understands Concerns Of Members

COMMISSIONER PARKER: Thank you very much, Mr. Chairman, for permitting me to speak. I speak because I feel that the matter that is being discussed is being approached in a divisive fashion, or I should say, it is producing divisive results, and I really do not think that it needs to.

Mrs. Sorensen has a proper concern that the negotiations for socio-economic agreements be carried out in the best way possible. Other Members have spoken as to how the subject should be addressed, and whether the Executive needs this kind of help or that kind of help, and Mr. Sibbeston has very properly said that since many of the projects that are being discussed are in areas where the native people have very particular interests, that their concerns must be met, and their views made known. I think that -- whichever way the motion goes -- the Executive Committee clearly is going to understand the concern of Members. It is not going to invade the rights of the native associations to make their claims with the federal government. It will be very careful to avoid that, but at the same time, I know the Executive Committee Members will want very much to hear from native people with regard to what is going on in their own backyard. If indeed, the Executive Committee sees a need for professional help in negotiating contracts, then it will seek it.

So, I would like to prevail on Members to see that the motion and the amendment need not be divisive and should be taken in the light of getting the Executive Committee to, perhaps, pay more attention in these areas, and that is quite acceptable. That is the sort of direction that I think we should be given.

Control Still Lies With Federal Government

Just one further point; the control that the Executive Committee has, or this government has, as outlined by Mr. Butters, is pretty tenuous. The control still lies with the federal government. Mr. Braden made reference to that, too. The control lies with the federal government, and we have to do the very best we can to exercise our own control, and to get our own position established, but in the meantime, though, we have to work with this divided responsibility. I really just urge Members to press on and give us the direction to do the very best job we can, bearing in mind the needs of the people; that is, in the area of negotiating these agreements. Thank you.

CHAIRMAN (Mr. Noah): To the amendment.

MRS. SORENSEN: Question.

HON. ARNOLD McCALLUM: Question.

Amendment To Motion To Purchase Services Of Professional Negotiators For Socio-Economic Agreements, Defeated

CHAIRMAN (Mr. Noah): Question is being called. To the amendment. All those in favour?

MR. FRASER: Recorded vote.

---Laughter



HON. ARNOLD McCALLUM: Get out of here.

CHAIRMAN (Mr. Noah): Those against? The amendment is defeated.

---Defeated

To the motion.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Noah): Question is being called.

MR. SIBBESTON: Mr. Chairman.

CHAIRMAN (Mr. Noah): Mr. Sibbeston.

MR. SIBBESTON: I must say that I am really surprised that the amendment was lost. I thought there was agreement that there would be some merit in native organizations...

CHAIRMAN (Mr. Noah): To the motion. The amendment lost. To the motion, please.

MR. SIBBESTON: Okay, to the motion, then, my position would now be that if people are not prepared to have native organizations involved in these agreements, well then, what is the purpose of having any other experts involved? So, just as a matter of principle, because...

MRS. SORENSEN: Experts could mean a native representative on the team. It is the definition of "expert".

MR. SIBBESTON: I doubt it. Knowing the government, they would not do that, unless you tell them to, and this is the danger. Knowing Mr. Butters and the people involved in the department, unless you specifically instruct them to do something like this, they would not. They will hire experts, but they might be southern experts, but I will bet that this government will not get any native people involved when they negotiate these socio-economic agreements. So, on principle, I am going to oppose the motion, and just let the problem continue and not have any progress, and peoples rights and people adversely affected and people unhappy.

CHAIRMAN (Mr. Noah): To the motion. Mr. Wah-Shee.

Involvement Of Native Organizations In Economic Planning And Constitutional Development

HON. JAMES WAH-SHEE: Yes, Mr. Chairman, I would just like to clear the air regarding the involvement of native organizations with territorial government in the area of economic planning. We intend to sit down with the Dene Nation and other native groups to work on long-term economic planning, and this is part of the reason why a suggestion was made to have a northern leaders conference. So you will have co-operation between this government and the various native organizations in the whole area of economic planning.

Also, in the area of constitutional development we intend to work very closely together in that area as well. That is just to clarify that particular area, because I do not think we are thinking of not getting the native organizations involved. As a matter of fact, we have every intention to do so. We already have a mandate from this Legislature to work very closely with the native organizations and be very supportive of their aspirations. So I would like to clear that point. Thank you.

CHAIRMAN (Mr. Noah): To the motion. Mrs. Sorensen.

MRS. SORENSEN: Thank you, Mr. Chairman. I apologize to the House if my motion has caused divisiveness. I just simply feel that the time has come for this House to take some action. I am speaking from returns that we have received over the past year where time and time again, and I am quoting -- this is Mr. Braden, in a reply to Ms Cournoyea again: "I think one of the reasons our government has from time to time come up short, or has not looked all that good with respect to projects, is that we just do not have the staff." Time and time again, I hear that from the Department of Economic Development officials. We just do not have the staff, we just do not have the resources.

#### Strengthening Executive's Role In Socio-Economic Agreements

So my motion is to set some action into play here. It has nothing to do with a wish to undermine the department and the Executive. It is to strengthen the Executive, the Executive's role, and primarily because of the direction that Mr. Curley and Mr. Sibbeston and other Members will be giving, Mr. Chairman, to the Executive Committee with respect to what we want in those socio-economic agreements. We are going to be very, very tough in those agreements. Therefore, we need the time it is going to take to negotiate those agreements. Our Ministers will not have that time. They do not have that expertise. They will need to set the limits, set the policy and then find that expertise who will negotiate on our behalf with the lawyers and the expertise that the industry sends to the table.

Now, I agree that our role is setting the guidelines, and the Executive Committee's role is setting the guidelines. What happens if a negotiator they send in reaches a deadlock with the industry? Then it is time for our Minister to walk in and say, "All right, I will try and solve this problem that you have come up against. I am the Minister, I have the final say, I have the support of the Executive Committee and the Legislature on this. Leave the room, negotiator, I will take over."

It is the same that they use in all types of processes. For instance we have a good policeman and a bad policeman. On TV -- that is where I have seen that, on TV.

HON. ARNOLD McCALLUM: Starsky.

MR. CURLEY: Have you got someone in mind?

MRS. SORENSEN: Starsky and Hutch, yes.

HON. ARNOLD McCALLUM: Which one are you?

MRS. SORENSEN: It is a matter of strategy.

MR. CURLEY: It is motherhood.

#### Negotiators Are A Good Investment

MRS. SORENSEN: It is not motherhood. Mr. Chairman, there is another point. Negotiators have time and time again been good investments. We have found -- and Mr. Parker has agreed during the standing committee on finance meetings -- that the negotiator this government uses in its union contracts has time and time again paid his own way, covered his own wages, because he is a professional. We took that responsibility out of the hands of the director of Personnel and put it into the hands of an expert, but the guidelines were set by the Executive Committee. They know what the bottom line is. The same principle applies here.



What my motion is attempting to do is protect the interests of the people of the North, because they have nothing else. We do not get royalties, we do not get revenues, other than a few measly dollars from corporate interests. We can get something out of infrastructure, and something out of training and a few jobs. That is where we have to be tough, and that is where we need the toughest possible negotiator. We may find that negotiator in the North. He may be Georges Erasmus. My God, that man has a lot of expertise. I am not saying we have to go south. I am saying we may go south, we may stay north, or we may go to South America or Jamaica.

AN HON. MEMBER: Or Montreal.

MRS. SORENSEN: What I am saying is that we need that assistance because we are not experts, but we know what we want. So let us hire the experts to get it for us but we will give them the guidelines.

MR. CURLEY: Where are the guidelines?

AN HON. MEMBER: No confidence in the Executive.

MRS. SORENSEN: It has nothing to do with confidence in the Executive.

HON. ARNOLD McCALLUM: Okay, let us take a vote on that speech.

CHAIRMAN (Mr. Noah): To the motion. Mr. Stewart.

Decision Does Not Belong To Assembly

HON. DON STEWART: Thank you, Mr. Chairman. Well, in reply in part to Mrs. Sorensen's last statement, Mr. Braden did indicate that they were having problems, that they were short in staff possibly. He certainly did not say that he was short of a negotiator. If you had not named what he has got to hire, I could support the motion. If they require staff, surely they are the people that should know what they want and what type they want, rather than coming in and dotting the I's and crossing the T's for the Executive. That is why I will not support this motion. I just cannot see that it is up to us to say that you need a negotiator. Maybe that is not what they need at all. I certainly support the idea if the Executive is short staffed and require more staff -- but that is up to them to decide who they want to hire. That is why your motion, in my opinion, is not supportable, in that you are telling them to do it this way, this is what we want you to do. So I still...

MRS. SORENSEN: Right, right on, right on. Consensus government.

HON. DON STEWART: I still cannot support your motion.

HON. ARNOLD McCALLUM: Question.

CHAIRMAN (Mr. Noah): To the motion.

MR. CURLEY: Question.

MRS. SORENSEN: Recorded vote.

CHAIRMAN (Mr. Noah): Question is being called.

MRS. SORENSEN: Recorded vote.

Motion To Purchase Services Of Professional Negotiators For Socio-Economic Agreements, Defeated

CHAIRMAN (Mr. Noah): Recorded vote. Those in favour of the motion, please stand. Stand straight.

CLERK ASSISTANT (Mr. Hamilton): Mr. Patterson, Mrs. Sorensen, Mr. Sibbeston, Ms Cournoyea.

CHAIRMAN (Mr. Noah): Thank you. Against the motion, please stand.

CLERK ASSISTANT (Mr. Hamilton): Mr. Evaluarjuk, Mr. Appaqaq, Mr. Curley, Mr. Sayine, Mr. McCallum, Mr. Wah-Shee, Mr. Braden, Mr. Nerysoo, Mr. Stewart.

CHAIRMAN (Mr. Noah): This committee motion is defeated.

MR. CURLEY: How about the abstentions?

CHAIRMAN (Mr. Noah): Abstentions?

CLERK ASSISTANT (Mr. Hamilton): Mr. Arlooktoo, Mr. Kilabuk, Mr. Pudluk, Mr. Butters.

CHAIRMAN (Mr. Noah): The motion is defeated.

---Defeated

Page 16.04, \$490,000, 0 and M.

SOME HON. MEMBERS: Agreed.

CHAIRMAN (Mr. Noah): Mrs. Sorensen.

Socio-Economic Review Process

MRS. SORENSEN: Yes, Mr. Chairman, I have a question for the Minister regarding the socio-economic review process. In a reply to an oral question in October, an oral question asked by Mr. Noah, the Hon. Mr. Braden said: "In a similar context a socio-economic review process is being developed that monitors the activities of non-renewable resource developers and then determines where and when these developments can and should make use of existing northern expertise, whether it be labour or the provision of goods and services."

I wonder, Mr. Chairman, if the Minister could give me an update on the development of that process, and if he could indicate to this House whether he will table the process that has been developed?

CHAIRMAN (Mr. Noah): Mr. Minister.

HON. TOM BUTTERS: Mr. Chairman, the process referred to by Mr. Braden in his reply has been developed by the resource development committee and it has been referred to the Executive Committee for consideration. So it is currently before the Executive Committee and I will advise them of the interest of this House of having that document tabled after it is approved, amended and what else is done with it.

CHAIRMAN (Mr. Noah): (Translation) Thank you, Mr. Minister. Mrs. Sorensen.

MRS. SORENSEN: Mr. Chairman, I wonder if the Minister could tell me, is that the process that was to be not necessarily a substitute, but a part of the EARP process? The EARP process is a federal review process, and we had discussed in the Legislature the need for our own process. I am wondering if that is what Mr. Braden was referring to and what the Executive Committee is now examining.

CHAIRMAN (Mr. Noah): Mr. Butters.



HON. TOM BUTTERS: Yes, Mr. Chairman, that is the process, and that matter is now at the Executive Committee level for consideration.

CHAIRMAN (Mr. Noah): Mrs. Sorensen.

MRS. SORENSEN: Now, you mentioned, when you replied to my first question about the process itself, that it had gone before the resource development committee. I wonder if you could indicate to me who makes up the resource development committee, what its mandate is -- because I understand that there have been some changes, or there are changes contemplated, to that mandate -- and how the resource development committee fits into the review process and fits into the socio-economic agreements that we will be negotiating in the near future?

CHAIRMAN (Mr. Noah): Mr. Minister.

HON. TOM BUTTERS: Mr. Chairman, my adviser, Mr. Morrison, is chairman of that committee, and I would ask him to respond.

CHAIRMAN (Mr. Noah): Mr. Morrison.

#### Make-Up Of Resource Development Committee

MR. MORRISON: Thank you, Mr. Chairman. I am going to have to, through the answer, ask the Member if she could repeat the last part. I missed it, but will get to the make-up and to the mandate. The make-up of the resource development committee, quite often referred to as the RDC, is myself, representing the Department of Economic Development and Tourism, the Deputy Minister of Renewable Resources, the Deputy Minister of Local Government, the Deputy Minister of Health and Social Services, and the secretary of the regional operations secretariat, for a total of five.

CHAIRMAN (Mr. Noah): Mrs. Sorensen.

MRS. SORENSEN: Yes, the other part of my question concerned the interaction of the resource development committee in the socio-economic agreements. How does that meld with you who negotiates the agreements and your department?

CHAIRMAN (Mr. Noah): Mr. Morrison.

MR. MORRISON: Thank you, Mr. Chairman. The interaction of the resource development committee to my role as negotiator is really at this point in time one of trial and error, but the resource development committee brings together all government concerns, all departmental concerns, that could end up in a socio-economic agreement. Because the majority of those concerns relate to the Department of Economic Development, I have, on one occasion with Cominco, negotiated those parts that relate to my department, and encouraged the company to meet with the other departments that have concerns in clauses to seek clarification and to come to an understanding or agreement.

The last part of the question was mandate, and the mandate is at the Executive Committee. It is there because we believe we have given the substance of the resource development committee and its activity to the Executive Committee to the point where they can debate it and discuss it and then, in turn, decide if in fact what we have done is the direction the government wants to go.

CHAIRMAN (Mr. Noah): Mrs. Sorensen.

#### Past Activities Of Resource Development Committee

MRS. SORENSEN: Mr. Chairman, would the Minister say that the resource development committee has been extremely active in the past year, and if so, could he tell me how many meetings the committee has had, and what topics generally has the committee dealt with over the past year?

CHAIRMAN (Mr. Noah): Mr. Minister.

HON. TOM BUTTERS: Mr. Chairman, I will ask Mr. Morrison to reflect on the number of meetings the committee has held. I would suggest that the experience is probably the same as it was two years ago. The committee, staffed as it is and supported as it is, from the various positions existing in departments, does not address the problems that face it with the speed and in the breadth that I think it should. However, I will ask Mr. Morrison to report on the amount of work that those people have been doing.

CHAIRMAN (Mr. Noah): Mr. Morrison.

MR. MORRISON: Thank you, Mr. Chairman. I would describe the activity of the resource development committee over the last 12 months as active, not excessively active, but not less than active. I would describe it as a process of reason and relative activity. The things that we have dealt with in the last 12 months, during meetings we have had, I could describe this way. The process that the Member referred to occupied a good portion of the RDC's time. The Norman Wells EARP and National Energy Board interventions occupied the committee's time, and the mining activity that we referred to earlier has occupied the committee's time. I think I would stop there, Mr. Chairman.

CHAIRMAN (Mr. Noah): We will recess for 15 minutes, and then we will have Mrs. Sorensen -- 15 minutes, sharp.

---SHORT RECESS



CHAIRMAN (Mr. Fraser): The Chair recognizes a quorum. The committee will come to order. We are dealing with the main estimates, planning and resource development, page 16.04. Ms Cournoyea.

Accomplishments Of Shirley Firth

MS COURNOYEA: Just before you go on, I just have a really great announcement here. It is positive. Shirley Firth has won the Canadian top senior women's title, and she won the Shell Cup on the weekend in McBride, British Columbia, and as a result, she will be heading to the national women's cross country -- she will head up the senior women's cross country team, and they are already on to the World Cup circuit, and to Finland, then to Sweden, Norway and Whitehorse. Shirley won the gold in her specialty, the 20 kilometre race. There were 17 women in the race, in the target field, the largest since 1976, when the Shell Cup began. It was her fourth gold in five years for this race, and her sister, Sharon, had a cold but managed to come fifth in the race.

---Applause

CHAIRMAN (Mr. Fraser): Mrs. Sorensen.

Department's Position On Resource Revenue Sharing

MRS. SORENSEN: I just have one last question, Mr. Chairman. It concerns the position that this Legislature puts forth, revolving around the development of the Norman Wells pipeline. In that position, we stated that we would not support the pipeline until we were satisfied that land claim negotiations were sufficiently under way, that there was some indication that there would be revenue sharing with respect to the royalties, that we had some guarantee of energy supply, and at modest prices -- whatever that might be -- and a suitable northern based authority, and finally, a balanced development plan. Now, that was the position that was put forth in front of EARP by our Minister at the time, Mr. Braden, and by his officials in the various departments, and as well, the position that was put forth to the National Energy Board.

Now, it is one thing to have a position, but it is another thing to have some meat behind that position. So I would ask the Minister what progress the department has made with respect to developing a formula for revenue sharing, or a government position on what we mean by revenue sharing. What progress has been made on making recommendations to the federal government with respect to a suitable northern authority, what in fact that is, and what we mean by it, what our position as a government is, and thirdly, what work has begun or is in place on a Northwest Territories version of a balanced economic development plan?

CHAIRMAN (Mr. Fraser): Mr. Butters.

Final Decision Involves Various Departments

HON. TOM BUTTERS: Mr. Chairman, the Member did read the motion but I think she is paraphrasing it incorrectly. The motion at Baker Lake asked, as I recall it, that the Government of the Northwest Territories and the Dene Nation would jointly "explore the possibilities" of certain things, and that there were five elements. I think that the motion was directed to the Executive Committee, and I think that probably the question should have been put during the time the Executive budget was before this House. It was certainly not a responsibility of the Department of Economic Development to put forward those five concerns.

I would respond with regard to resource revenue sharing. The Department of Finance has an interest in this aspect from the revenue point of view. Members will realize that the final position requires the involvement of a number of departments. At the present time we are just about to set up negotiations with the federal government on the matter of resource revenue sharing. I regret that

I cannot be more specific in some of those other areas, but I think that they were a governmental responsibility or a governmental objective initiative, not necessarily a departmental one. This department would contribute and participate but only as an element of the process.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Butters. Mrs. Sorensen.

MRS. SORENSEN: I would just state, Mr. Butters, that I have asked it on February 9th as a written question and have not received a response from the Executive. Perhaps there is a reason for that. It was my understanding that it would be, Mr. Chairman, the department's responsibility to begin developing for the Executive a working document that would describe all aspects of what we mean by balanced economic development, and the same with respect to a northern authority. Am I not right when I think that Economic Development contains the expertise that the Executive Committee would turn to to present -- or come up with at least -- options for our government position? Or is there some other department in government that is doing that now?

CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: The department has certainly been active and working in the area of resource revenue sharing. As I say, in one element of that objective, the department works with Mr. Nerysoo and his department. I would hope the Department of Finance might co-ordinate the efforts of both these departments and any others that might be involved. I do not know that the department has received direction to begin work on an authority or on the other matter which the Member raised. I am trying to find out why the question she asked has not been responded to and I will try and see if that cannot be put on the table as quickly as possible.

CHAIRMAN (Mr. Fraser): Are you through, Mr. Butters?

HON. TOM BUTTERS: Yes, sir.

CHAIRMAN (Mr. Fraser): Thank you. Any further questions? Planning and resource development. Mr. MacQuarrie.

#### Schizophrenia In The North

MR. MacQUARRIE: Thank you, Mr. Chairman. I certainly sympathize, Mr. Minister, with the position that you find yourself in, an ironic one where on one day you are lashed on one side of your back for having anything at all to do with resource development proposals, and then the following day being lashed on the other side of your back for not having secured good enough socio-economic agreements. So that is a difficult position, without question. It results undoubtedly partly from a kind of schizophrenia in the North with respect to resource development.

CHAIRMAN (Mr. Fraser): How do you say that in English?

MR. MacQUARRIE: Schizophrenia, I just said it.

---Laughter

CHAIRMAN (Mr. Fraser): Did the interpreters get that?

MR. CURLEY: What does it mean?

MR. MacQUARRIE: A division. Two minds about one thing, okay.

---Applause



Thank you. It is as good a definition as any. I can see that as long as that division exists that the department will have that problem. So my question, Mr. Minister, is first of all to what extent, in your judgment, does that kind of situation, condition, hamper your efforts to secure very good socio-economic agreements with the federal government and resource development corporations? The second part of the question, are there any attempts on your part, through the Executive Committee, through its meetings with native associations, other northern leaders, to try to cure this schizophrenia, to try to get some commitment from others as to in what situations resource development will be acceptable and how soon should you get going on trying to secure good benefits, and so on?

CHAIRMAN (Mr. Fraser): Mr. Butters.

Attempting To Bring Elements Together

HON. TOM BUTTERS: Mr. Chairman, I think the Member has put very well the situation in which the department and I, as Minister, find myself. We recognize the omissions and the shortcomings in this area of planning. I wish that we could say that we are doing many things better than we are. In an attempt to work with the sometimes disparate elements and the separate elements of this puzzle, we have been in touch and consultation with the Dene Nation, and in the case of the Cadillac mine, when we went in there, we made a special effort to ensure that both the chief of the band and the MLA representing that constituency were with us.

So we are attempting to reach out and bring these elements together. We are attempting to find common ground. We are attempting to ensure that what development does go ahead will go ahead with the maximum involvement of northern people, northern businesses, northern municipalities, and every other element of territorial life. So we have much to do, and I would hope that the ensuing year will see great progress in this area. All I can provide you with is my hope that the situation will improve.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Butters. Mr. MacQuarrie.

MR. MACQUARRIE: I was going to ask another question but it would have to do with strategy, I suppose, so I will save that and ask it afterward.

CHARIMAN (Mr. Fraser): Any further questions? Mr. Sibbeston.

MR. SIBBESTON: Just one point, Mr. Chairman, and that deals with a point Mr. Butters made with respect to inviting somebody from the band council with him on the trip to Cadillac mines. To me, this is a perfect example of what government sometimes does. Just because they invite somebody from a native organization or a band council, they then use that to give the impression that the band councils were involved or that they approved of what went on. That is not the case at all. Mr. Butters did invite the band chief, who was not there, so he invited the band manager to go along. The band manager did not say anything as to whether he liked or approved of what was going on. Yet Mr. Butters tries to use that to say he consulted and perhaps he even implied that the people in Fort Simpson approve of it, which is not so. I went along too. I did not say that I approved the Cadillac mine.

CHAIRMAN (Mr. Fraser): Mr. Butters.

HON. TOM BUTTERS: I do not think the record will show that I said that I consulted. This was the first time that I had an opportunity to go into the Cadillac mine. I wanted to see it; I wanted to see what was occurring there. I thought it would be a courtesy to extend transportation to people whom I know were keenly interested in seeing it also. It was very much of an initial visit, so any consultations obviously will take place further down the road as the plans of that mineral development become known to us.

Planning And Resource Development, Total 0 And M, Agreed

CHAIRMAN (Mr. Fraser): Page 16.04, \$490,000, total 0 and M, planning and resource development. Any further questions? Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Tourism And Parks, Total 0 And M

Page 16.05, tourism and parks. Mr. Noah.

MR. NOAH: (Speaks in Inuktitut)

CHAIRMAN (Mr. Fraser): Just a minute, Mr. Noah. We have people walking around in the chambers here. I do not know what they are doing. Mr. Butters, go ahead.

HON. TOM BUTTERS: My apologies, Mr. Chairman. I was going to ask leave to release Mr. Weisbeck, whose expertise is in planning and resource development, and possibly ask Don Pruden to attend us as an adviser. Mr. Pruden is responsible for parks and tourism.

CHAIRMAN (Mr. Fraser): Is it agreed that the Minister invite this witness in?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Thank you. Sergeant-at-Arms, escort the witness in. Tourism and parks, 0 and M, \$1,358,000. We have at the witness table Mr. Pruden, who joins us for parks and tourism. Mr. Noah.

Tourists Are A Nuisance To Inuit Communities

MR. NOAH: Finally. (Translation) Thank you, Mr. Chairman. To the Minister, I have been good friends with the Minister since I was a child, and I am not trying to kill him with words, but I would like to say that -- I will probably be making an error here and there. Tourism and parks has been discussed every year, and the tourists come to our community. They arrive in groups every summer by plane and they also come through the river, and particularly in the Keewatin, around the Baker Lake area, and Williamson Lake area. The tourists that come to our community do not seem to me to benefit our community. Tourists who come from Canada, they stay just a few days, and it almost seems a nuisance to a real Inuit. Their presence seems to be a real nuisance. We see that we are dealing with \$1.358 million in tourism and parks, and there is a lot of money involved. I would say as a real Inuit that we should disregard tourism and parks at this time unless they would benefit our community in the Northwest Territories. Let us say for instance, that we should deal with programs first, as there are too many people who are unemployed, carrying out and offering programs in the communities, to benefit the communities and those who are unemployed.

The Keewatin area has a lot of snow accumulation, and it is approximately five feet, I would say, at this time. Older people cannot walk by themselves too much, and I would prefer that the aged be given more assistance, and be given transportation assistance from Economic Development. The water supply in Rankin Inlet at this time is almost not available, and the older people should be given assistance at this time with the lack of water supply at this time in Rankin.



Money Should Be Spent On More Beneficial Programs In Community

In the winter, many of the older people have to be given assistance to shovel out their doorways, and I would prefer that the amount of money that is being involved in tourism should be directed to those programs at this time, and not think so much about the tourism in our community. The Inuit people who do not have any idea of business -- the tourists have benefits through the stores and the local business in the communities but the older people do not even understand why there are tourists in the communities, and that does not benefit the older people. All the tourists want to do is take pictures and then leave, and they do not spend very much money at local co-ops.

There is a lot of money involved, and I would say that it would be better used in our community during the winter when there is an accumulation of snow and the water trucks and sewage trucks are immobilized due to the large accumulation of snow. It would be more beneficial if programs would be created to help the older people, say, delivering water supplies, say from the lake, and by way of ice from the lake. I believe that they would have more benefit to the older people. Some of the programs that are being carried out and created by the white people, do not really benefit the local people in our community.

Let us say for instance that the Minister of Economic Development is elected and he is elected to try and serve the needs of the people in the Territories, and I as an elected Member do my utmost to try and benefit the people. Economic development, it seems to me, is robbing the people's requirements, most requirements. I realize that the money will be used in the Territories, but we do not have any money that is incoming to our community. Economic Development is only holding the money back and the money is benefiting the co-op and other businesses. We really do not see any benefit in the community. There are not very many programs offered in the community and it does not really have all that much benefit to the people. As far as I am concerned, this is money down the drain. Thank you very much, Mr. Chairman.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Noah. Was there a question there somewhere? Mr. Minister,

Tourism Is An Advantage To Some Communities

HON. TOM BUTTERS: Mr. Chairman, just to say I appreciate what the Member has said. It is quite apparent that in the Northwest Territories, there are communities that cannot see any direct or indirect benefits from the tourist industry. I believe that the department has recognized that fact and certainly does not attempt to push tourism, and, in fact, is hard pressed to meet the requirements and demands of those communities who see in the tourist industry, a very important source of revenue.

If I say that in Canada probably tourism is the number one industry, that there are probably more spinoff dollars from the \$11 billion earned by the tourism in Canada than probably in any other industry, people might find that hard to believe. I guess it is the same in the Northwest Territories. There are very many hidden benefits to the tourism industry and that is why the department is committed to providing and serving the needs of visitors because of the very important direct and indirect benefits which accrue as a result of tourist's appearance in the North every year. As I say, I cannot really address the Member's question with any degree of positiveness, but I can assure him that in other places the tourist is seen as an advantage to the community.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Butters. Any further comments? Mr. Curley.

Northern Applicants For Tourist Camps

MR. CURLEY: Yes, Mr. Chairman, I made a brief reference to the motion that we adopted last year with respect to tourist camps, that we should try and allow northern applicants, northern owners, to have a better involvement and participation in the tourism development. I would like the Minister to respond whether the guidelines have been established or are being planned by the department to allow the northern businessmen a better part in tourist camps or tourist lodges in the Northwest Territories.

The other area that I would like the Minister to respond to is what is being done with the supposedly recreational areas that are being planned, whether or not this has been discussed with the communities or the regional groups, and could you explain to us about what is happening with that recreational area program being planned by the tourism department?

The last thing that I would like the Minister to make a brief remark to this House on is what is happening to the regional tourism associations, and if there are any, what is being done? What kind of implementations are being done also with respect to the major report that was published and released regarding the tourism industry in the Northwest Territories? Thank you.

CHAIRMAN (Mr. Fraser): Mr. Butters, I think there were three questions there.

HON. TOM BUTTERS: Yes, sir, I recognize that, and I will attempt to answer the first one only. I would ask Mr. Pruden to respond to the two specific questions on planning and consultation.

With regard to the motion that the Member made, and which this Assembly approved, regarding the selection of applicants for sport fishing lodges and camps and naturalist lodges, I think I reflect the feeling of the Executive Committee that wherever and however possible, we would wish to see such opportunities taken up and utilized by people in the North, and particularly the people from the communities who know the area and are most familiar with those areas.

He asked a second question which dealt with how many applications had been received from south of the 60th parallel and how many from within the North. I indicated, I think, seven from outside and no applications had been approved. We are in a bit of a difficult situation in that while we wish to support and encourage the local entrepreneur, I am not sure just how our case might stand up in court where we do make an invitation and an outside operation applies for it and is unsuccessful because of a decision we make. Whether they might be able to indicate that we had not acted in the proper manner, I am not sure. There are a number of legal questions which still have to be investigated with regard to the selection and the choice we have in determining successful applicants. It is a difficult question and I hope that I can respond to the Member more specifically in the future. I would just ask Mr. Pruden to answer the other two questions.

CHAIRMAN (Mr. Fraser): Mr. Pruden.

Two Types Of Recreational Areas

MR. PRUDEN: Thank you, Mr. Chairman. The references made to recreational areas -- we have two types of recreational areas. One is parks, and the other is really tourism and recreational areas. I am assuming that the Member was referring to the Pagnirtung pilot project and possibly a similar project in the Rankin Inlet area.

The Pagnirtung pilot project is designed to try to maximize all the opportunities that might be available within and around a community. The tourists come into a place like Pagnirtung and they take a look around the community, get on the aircraft and then leave. I think we have been negligent in trying to find ways



of keeping them in that community and trying to maximize the benefits for the community when people are there. So what we are doing is, in co-operation with the people in Pangnirtung, we are looking at all the ways that they can capitalize in a very controlled environment on what is already there: historic sites, outfitting, the scenery, the living off the land. The consultant that is looking into that particular project is instructed to try to devise ways and come back with recommendations on how we can control people once they get into the settlement and how we can capitalize on the dollars that they could spend there.

A similar type of project is being looked at for Rankin Inlet or the Keewatin. We have not yet selected an area. We have met with the Keewatin regional tourism council, and outlined the project to them. We have asked for further meetings and consultation with them to see what they want before we proceed. The consultation for any one of these areas started right at the community, at least since I have been in charge of the program. We start with the community and we keep them involved in all phases of the development, both for recreational areas and parks. We go back numerous times and it is to consult with them at each phase of the project. They are shown plans and they have complete input to the plan before we proceed with the development.

#### Community Based Tourism

There was one further question and that was on the tourism report. What are we doing with it? We are attempting to implement some of the recommendations of that report. The one area that we are active in is the assistance to zone associations or as we like to refer to it, community based tourism, which is quite a departure from what we were doing in the past in supporting the big fish syndrome that has developed around tourism in the Northwest Territories. We are trying to respond to a request from the communities to get more involved in tourism and develop local associations to tell us what they want to do and how much they want to be involved. If they do not want to be involved in tourism, any of the communities across the Territories, then we will back off, but those that are sincerely interested in getting into the tourism business, then we are prepared to help them.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Pruden. Mr. Curley, subsequent question.

MR. CURLEY: Yes, thank you, Mr. Chairman. I have another concern with respect to issuing of permits to the tourist camp applicants. My understanding, as far as the communities' applicants are concerned, is that they go through a formal process, that they apply through the local community council or hamlet council. In many respects I do not think it is a formal procedure in applying for tourist camps or lodges, but at the community level, normally that is how it is followed, that a local applicant goes through, gets support from, the hamlet then eventually to regional office of the Department of Economic Development.

I want to ask the Minister whether that same procedure applies for the outside applicant. Do they have to go through the local community before they are given permits to establish a base? What I am concerned with is that the Minister indicated that -- whether rejecting applicants from outside provinces might create a legal problem, whether they can stand up to defend their objections or not, to whoever applies regarding tourist camps opportunity. My concern is that last year when we passed that motion asking the government to try and establish a guideline, that at least if applicants outside of the Northwest Territories apply for a tourist camp or lodge, that they should try and enter into a joint venture with the locals. I do not think that would harm him from establishing a tourist camp, or recreational camp, but it certainly would provide a maximum -- at least, a contribution to the local economy. I do not see why that could be such a big problem. I do not know whether the Minister is really interested in establishing guidelines so that northern businessmen can have a better play and more involvement in that area. Could he respond to that, please?

CHAIRMAN (Mr. Fraser): Mr. Minister.



Legal Restrictions Involved In Accepting Applicants

HON. TOM BUTTERS: Mr. Chairman, with regard to how applications are handled that come from outside the Territories, the applicant need not take them before the community himself, but it is the policy of the department to take these applications to the community, and indicate to -- usually hunters and trappers -- what is being proposed and what the applicant is saying in his application. On the basis of that consultation and that response, a decision or a request for change is made.

With regard to the other matter, to restrict interested individuals from other parts of Canada to participate in opportunities, whether they be in the tourist industry or other industries that may occur in the Northwest Territories, is contrary to law, and it might smack of unconstitutionality to so restrict people who wish to take advantage of such opportunities. So, should the Government of the Northwest Territories attempt to draw a hard and fast line, we could be exposed to allegations of enforcing restraint of trade covenants, and thus extend beyond the constitutional powers as defined in the Northwest Territories Act. So there are legal areas and problems that I mentioned with regard to the fulfillment of the motion as was presented by the Member last year.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Butters. Mr. Curley.

MR. CURLEY: Yes. Could the Minister maybe give me a specific example as to where the problem really lies? For instance, if an applicant applies for a certain piece of property, to lease it, does the problem lie with the federal government's land use regulations, or the Northern Inland Waters Act, or what? Which particular law would they have to refer it to? I would like to be a little more specific. If it is beyond our ability to change the law, then we should change the law through the House. There is certainly, I think, nothing that prevents us from establishing an ordinance regarding tourists for that kind of thing. Maybe I am not understanding exactly what he means.

CHAIRMAN (Mr. Fraser): Mr. Minister.

Free Trade And Commerce Protected Within Federal Laws

HON. TOM BUTTERS: Our Law Clerk might wish to comment if I slip off the trail here, but my understanding is that section 91 does not apply to any of the acts that the Member mentioned, but it has a reference to section 91 of the British North America Act, which lists legislative authorities of the government, and contains a provision for the regulation of trade and commerce within the Dominion of Canada, and that it could be that if we restricted such trade and commerce that the Government of the Northwest Territories might be ultra vires in terms of its constitutional powers, since the free flow of trade and commerce throughout Canada rests protected within the federal laws of general application.

Now, as I say, maybe the Law Clerk could put that into simpler terms, but that is what I understand the problem to be. It is a matter of constitutionality, and the words of the British North America Act.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Butters. Mr. Law Clerk, do you want to respond?

LAW CLERK (Mr. Johnson): Well, I would generally agree with Mr. Butters' statement. The trade and commerce power basically gets into the flow of trade between provinces and territories. I think you can work in some restrictions as long as you keep it within the territorial boundaries. I think a good example of that would be legislation -- I think Prince Edward Island has it -- restricting land holdings to residents of Prince Edward Island and restricting foreign, or non-Canadians, from holding land in Prince Edward Island. I think as long as you keep it local, you are all right, but when you start getting into inter-provincial trade, then you start to run into a problem.



I think there is another area that Mr. Curley might be getting at, which is with regard to how you hand out the actual licences themselves. I think that you have to distinguish two types of circumstances. One is where you have a new application, and I think as long as you set up your guidelines properly, you probably could control that and set up a board, and you could give preference to a northern applicant. If you have an existing owner, who has an investment in property and that sort of thing, I think you would have to be very careful with regard to him applying for a renewal and this sort of thing, because then you are interfering with his property rights in the lodging question. So, I see there are possibilities that you might be able to work it, but there certainly are some definite areas of difficulty.

CHAIRMAN (Mr. Fraser): Thank you. Mr. Curley.

#### NWT Legislation Should Be Established

MR. CURLEY: Well, this is another area, I think, that we could actually tighten up. The whole thing is very wide, wide open to the outside investors who want to come in and establish camps and the northern people are getting, still, the short end of the stick. They do not actually have any real involvement in this opportunity. So, what I am concerned with is that I do not think the problem lies with the international laws and regulations or laws nationally regarding tourism. I believe we could probably establish our own legislation that would give all sorts of opportunities to the northern businessman. Surely, we could establish guidelines that they would at least have to have most of the staff from the Territories, rather than from outside; that all guides be from the Northwest Territories, so that they get the maximum employment, these kinds of things. Nowadays, even in my region, there are a number of successful tourist camps out there, owned by outside owners from the other provinces and a couple of them, I believe, from the United States. They have no interest in getting into the communities, other than, maybe, to walk over to the local arts and crafts shop once in a while. They do not provide any real maximum benefit to the community.

What I am trying to get at is, now you are promoting and doing a very good job in promoting tourism and actually putting a lot of money into that. We are going to be approving that, over \$1.3 million, but we do not have any controls. We do not have any real incentives for the northern participant who wants to get into that. We are still leaving it wide open to those people who have large sums of money, retired Americans and so on, to come up north, come into our area and put in their money to establish a camp. It all looks good, the number of applicants that have applied and that many approved, because in my area in the Northwest Territories, I believe there were one third of outside applicants for tourist camps that have been received, and I do not know whether they all have been approved or not.

#### Best Economic Benefit For Northern People

What I am attempting to get at is, we see the real opportunities, let us establish maximum economic opportunities for northern people. Lynda Sorensen is trying to achieve that. Let us get the best possible economic benefit for northern people. It may not be as big as the resource development or a mining company, but I think it is still a darn good opportunity for northern people and one that they can handle very well. I believe the native people should certainly be given the maximum opportunity to get in there. I am not sure whether your promotion is equally successful, as far as the communities are concerned, as what you are promoting down south for tourism involvement in the Territories. So, I would think that some time in the future, we should be giving some policies of the government as to how northern people could take

part. If we are sincere, we should provide maximum opportunities first, give them a chance to apply first, rather than those people with the large investment opportunities that they are not using down south, pumping it into the northern tourism industry, because every single one of us from the native ancestry, I think, would like to be able to hold on and control some of the activities that are happening. I believe we can do part of that by being successful tourism operators, and that is why I do not think that we should just sit back, because there are international tourism laws, or laws that regulate commerce in the North, that we cannot do a thing to establish further guidelines.

We should take advantage of all the loopholes that are available. I do not think we are doing that now. So, I am not going to move a motion to, if you come with a -- if you tighten up that, I would like to give you a chance to come back to us again and tell us how you think northern people should really maximize their potential with respect to tourism development. Thank you.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. Just before I give you the mike, Mr. Minister, Mr. MacQuarrie had a clarification, I think, that the Law Clerk responded to. Mr. MacQuarrie.

MR. MACQUARRIE: Yes. Thank you, Mr. Chairman. It is just my understanding that on the case that was cited by the Law Clerk it is, according to the constitution as it is interpreted at this present time, that a province like Prince Edward Island has the right to control land sales, but to the best of my understanding, that will no longer be the case with the passage of the new constitution. They will not have that right any longer.

CHAIRMAN (Mr. Fraser): Mr. Minister.

HON. TOM BUTTERS: Mr. Chairman, we welcome the Member's direction. We understand the objectives that he has outlined to us, and I indicate to him that I will do everything I can to examine what legal applications are available to us to achieve a greater degree of northern involvement in this very important industry. I will try to have something available by way of a report at our next meeting.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Minister. Mr. Sibbeston.

#### Blackstone River Park

MR. SIBBESTON: Mr. Chairman, I notice that there is \$105,000 being proposed as capital expenditure for the establishment of a territorial park in the Blackstone area, the Fort Liard, Simpson area, and also for improving of a local park in Fort Liard. So, I am aware that the park, particularly in Blackstone, at the Blackstone River, is being set up because of the Liard highway. The Liard highway will be completed for travel, probably in 1982. I am also aware that these parks, this park in particular, is being set up because the government expects that there will be a lot of southern people coming north on the highway. So, I suppose it could be argued that the government is spending all of this money, not because of the northern people, but really because they expect a lot of southern people to travel the highways and make use of the park. Now, in respect of the territorial park being set up at the Blackstone River, how does the government think that the northern people, particularly the native people, will benefit from this?

CHAIRMAN (Mr. Fraser): Mr. Minister.



HON. TOM BUTTERS: I will ask Mr. Pruden to refer to the specifics, but the Member is right. We are looking at establishing the first territorial park of any significance on the Blackstone River, west of Fort Simpson. The Liard highway is going to be a major Canadian artery. I would expect we are going to see a great deal of travel over that road, and I think it is fitting that we attempt to provide service to Canadians who are visiting our country. As far as the spinoff goes, the benefits, I would imagine, will be indirect, but the park is not just a tourist overnight park. It is described as a destination park, where people would come and spend time in the country, visit the surrounding communities and enjoy the countryside. So, I would assume that there would be spinoff benefits in the purchases of the visitors, of foods and crafts and the various other requirements, and the hiring of guides to visit the surrounding country. Mr. Pruden.

CHAIRMAN (Mr. Fraser): Mr. Pruden.

Employment Created By Construction Of Park

MR. PRUDEN: Thank you, Mr. Chairman. The Blackstone park. It just happens that I have in front of me some statistics on the amount of employment that will be created. The data is, at this point, the result of a preliminary study by a consultant and, in fact, we just got the information on Monday. It states that 4800 visitors will visit that park when the physical development is completed. There are 5600 person days of employment that will be created during the construction phase, and 1280 person days created after construction is completed.

We have been closely consulting with the Fort Simpson, the Nahanni Butte, and the Fort Liard people on that park. We have taken considerable direction from them, as has the consultant who was putting together the master plan for us. We have made every possible effort to make employment opportunities available to the local people. They will be doing 60 per cent of the actual construction of that park, which includes the campground, and there will probably be outfitting facilities. We are looking at an interpretation centre for that particular area. We are also hoping that it will become the gateway to Nahanni National Park and we will be able to funnel people through that Blackstone park to Nahanni and make opportunities available to the Liard, the Nahanni Butte and the Simpson people for outfitting services. We are looking down the road at full time staff in that park, in the form of a park superintendent, and we envision that being a local person. Any other employment on a permanent basis will be by local people. There will be park officers there. So, I think we have now taken direction from the people and we are trying to maximize local labour in constructing the parks and also in ongoing employment, after the park is constructed.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Pruden. Mr. Sibbeston.

MR. SIBBESTON: Mr. Chairman, maybe I will just use this as an example of the sort of thing that I think government ought to do -- that it is not possible for one branch of government to just do something by itself. I appreciate the work that has been done by officials so far and I think they have made some effort to make sure that the local people benefit. The group of people that will likely benefit most from all this, or could benefit, are the people in Nahanni Butte. There is about 60 or so people that live about 30 or so miles away from this proposed Blackstone park. I appreciate the figures and the statistics in respect of the amount of hours or man days that the park will provide but that is not all there is to it.

Social Problems In Nahanni Butte

In Nahanni Butte, the people have a real social problem. In 1979, there were five people that died from drinking alcohol. The houses in Nahanni Butte are the worst of any place in the North that I have seen. There is a national park right by but for the most part, native people have not benefited greatly from working with the national park, and I have raised these concerns with government in the fall. The people last fall voted for prohibition, which I think has helped quite a bit, but there is still the problem of people being demoralized, unorganized, not being able to put their act together alone, as it were, to deal with government.

There is need for housing, there is need to organize the community so that they can begin dealing with government. There are all these things that need to be done if people are going to be properly benefiting from a development such as this. I guess all I am preaching to you about is that I appreciate your endeavours but other branches of government must also do something, work together so that people can benefit from a project such as this because just by saying it is going to happen, it is just not going to happen the way you think.

What are people going to do once they do have work? What are people going to do with their money? Is it going to be of any benefit to people if they can work and make a few thousand dollars and go down to Simpson and drink up their money and then just end up in jail or just cause problems in Simpson? I mean, somebody has got to do something to help the people in Nahanni Butte get on their feet. I think Social Development and Local Government have got a part to play in all this, and I have written to Mr. Wah-Shee once on this already. I am just wondering, what is happening? Government has to deal with this problem and as far as Economic Development, that is just one aspect of it. It seems to me that you ought to get together with other departments to see, to make sure, that people are in fact going to really benefit. There has to be some basic community work amongst the people before they will benefit from this.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Sibbeston, for your fine comments. There was no question there, was there?

MR. SIBBESTON: Yes.

CHAIRMAN (Mr. Fraser): Do you want him to comment on it?

MR. SIBBESTON: Yes. What is Mr. Butters, as Minister for Economic Development, prepared to do to make sure that these plans go properly? That people do get the work, that they do use the money properly, that as a result of this the people better their lives rather than drinking it up and just have it go to hell?

CHAIRMAN (Mr. Fraser): Mr. Butters.

Problems Involve Other Departments

HON. TOM BUTTERS: Mr. Chairman, I think that the question was more broadly directed than just to myself. Obviously it has implications for my colleague who I am looking at, the Minister of Social Services and Health, and also my colleague, the Minister of Local Government. I notice both of them have been listening very keenly and avidly to the remarks of the Member and I am sure that there will be a co-operative approach to improving any situation.

CHAIRMAN (Mr. Fraser): Thank you. Are you through, Mr. Sibbeston?



MR. SIBBESTON: All I can say is that I will be watching what goes on in Nahanni Butte and I will be just monitoring the situation very closely and will be doing my best, on behalf of the people, to make sure that they do benefit from this park. If they do not seem to be, then I guess we will shut it down or put pressure on this government to just absolutely shut down the park. If people are not going to benefit from the park in a real meaningful way, then I think we will take steps to shut it down.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Sibbeston. Mr. Patterson.

HON. DENNIS PATTERSON: Thank you, Mr. Chairman. Could the Minister tell me where the new Baffin territorial park is going to be that appears in the capital?

CHAIRMAN (Mr. Fraser): Mr. Minister.

HON. TOM BUTTERS: The money that is shown in the capital aspects covers a study, and it would be the result of this study that would determine the site of the eventual park. I do not think there has been any determination as yet.

CHAIRMAN (Mr. Fraser): Mr. Patterson.

Poor Quality Of Hotels For Tourists

HON. DENNIS PATTERSON: Thank you, Mr. Chairman. I have another -- maybe I will just make an observation and ask for comments, if any. I believe that this department or division has responsibility for licensing of hotels. It looks like I am correct on that. I am a great believer in the tourism industry, let me say at the outset, but my observation in various communities that I have visited in the Northwest Territories and particularly in Baffin, is that institutions that are advertised in TravelArctic as hotels are pretty sad excuses for hotels. They have public washrooms, public showers -- I mean in the sense of not in each room. They have no locks on the doors, and some of them are little better than shacks. Now, some of us do not mind staying in that sort of facility or even paying \$50 or \$60 a day to stay there but it seems to me, from my observation, that a big part of the tourist market, in Baffin anyway, is composed of middle-aged or elderly people who have got lots of money and do not mind paying for hotels but they are pretty surprised when what is advertised as a hotel turns out to be what I would call a "bunkhouse".

What I would like to ask specifically, having made those observations, is, is it possible or would it be possible to reconsider this hotel licensing business to develop a different category to recognize what is a real hotel and a properly equipped hotel and what is maybe a class "B" hotel or one that does not have some of those facilities I mentioned? I say that, Mr. Chairman, because I feel that if the licence categories were better defined, then it would encourage some of the hotel operators who have been able to get away with calling their hotels "hotels", it would encourage them to upgrade their facilities to provide first class facilities and it would also avoid this sort of negative feedback that I have heard from tourists who have been very disappointed.

Would the department consider creating a new category of licences with the idea of encouraging hotel operators in the Territories or certain hotel operators in the Northwest Territories to upgrade their facilities so that for first class rates, people are guaranteed of getting first class accommodation? If they are getting less, they should be warned. Could I have some reaction on that, Mr. Chairman?

CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Mr. Minister.

HON. TOM BUTTERS: Mr. Chairman, I thank the Member for notice of his question and Mr. Pruden would have some comments on that point.

CHAIRMAN (Mr. Fraser): Thank you. Mr. Pruden.

Standards For Hotels Are Changing

MR. PRUDEN: Thank you, Mr. Chairman. I guess I have to go back a bit in history in answering this particular question. I recall some 22 years ago travelling into the Baffin region and going to a hotel which was canvas. That was true of many places within the Northwest Territories. I guess over the years we have tried to bring that standard of hotel up. Many of the places that now have a heated building with running water and no locks on the doors, etc., started as tent camps. It was just a need, meeting a need of the time, and things are changing but so are our standards. We have very few five star hotels or accommodation facilities in the Northwest Territories, and some of them are deplorable, I agree. We are striving to try to bring those standards up.

The standards that are enforced and on which we license hotels are many. We have health standards; we have fire standards; and we have liquor standards which all have to be met before we will grant a licence. Now, each one of these departments establishes criteria which meet health and safety standards for people who are using them. Once these criteria are met, we then issue the licence.

We are trying to make the criteria stiffer and we do this through negotiating with these other departments. We have not made a hard, fast effort to try to change them overnight because I know in some places, particularly in the Baffin, if we enforce this stricter standard that many of the hotels would be closed down. In fact, some of them are being threatened at the moment with closure because they do not meet even the existing standards. So I hope that will indicate that we are trying to upgrade these standards but I think it has to go hand in hand with what resources are available to the entrepreneur to upgrade his facility or the willingness for someone else to come in and put a new facility in that will meet a higher standard so that we can close the offending party down. We still try to maintain health and safety but as far as getting the standards up, it is very difficult.

Information To Tourists Should Change

One other point that perhaps we should be looking at and which I will be looking at over the next year is perhaps different standards. Somewhere along the line we will overhaul our information to the general public so that we may have things like tourist homes or a bunkhouse type accommodation and a first class accommodation or a class "A" hotel as we set the standards in the Northwest Territories. That is something that we have studied in the past and which I think, with the growing interest in tourism, that we are going to have to look at.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Pruden. Any further questions on parks and tourism? Mr. McCallum. Sorry.

HON. ARNOLD McCALLUM: Mr. Chairman, I would want to just ask a couple of questions of the Minister and the department. In relation to the current review of the management of Wood Buffalo Park, given that there is a part of the park in the Northwest Territories -- and I know very well Mr. Pruden's feelings about national parks, I think they are very similar to mine -- that we would consider parks being the domain here of the Northwest Territories. But given the fact, Mr. Chairman, if I may -- given the fact that a part of the Wood Buffalo Park is in the Northwest Territories, and given the fact that there are a number of people south of Great Slave Lake who have cottages in this area, in the recreation area of a park, Pine Lake, whose leases are up I think sometime within the next three to five years, I would like some idea that if the parks division of the department have in fact contemplated making a brief to this management, the inquiry that is going on on Wood Buffalo Park. Has the department contemplated making a brief while this group is in Yellowknife, and I believe they are in Yellowknife on Thursday and Friday of this week?



CHAIRMAN (Mr. Fraser): Mr. Minister.

HON. TOM BUTTERS: Mr. Chairman, in response to the Member's question, generally yes, the position paper with regard to Wood Buffalo Park is in the process of being developed, I understand, but Mr. Pruden could possibly indicate how long it will take for that to impact on the federal consciousness.

CHAIRMAN (Mr. Fraser): Thank you. Mr. Pruden.

Management Plan For Wood Buffalo National Park

MR. PRUDEN: Thank you, Mr. Chairman. The national parks process, the plan that they are trying to put together, the management plan as I understand it, they are looking at all the issues and trying to collect all the issues, all the concerns. That is the first phase of their putting together their management plan for Wood Buffalo Park. The second phase is to look at all the concerns that they have collected through these public hearings and to address those concerns and find out how they can deal with them or resolve them and then the third phase, which is scheduled to be completed in 1982, is to come up with a management plan on how they are going to handle them.

We have developed a relationship with national parks over the past six months or year and we are now consulting with them. We are putting together, with our regional office in Fort Smith, a position paper on the management of that park. I would like to point out that we have no authority within the park and we are very aware of the cottagers' predicament in Pine Lake. I hammer on the desk whenever I meet with Parks Canada and try to get them to take that concern into consideration; what are they planning to do with those people when their term runs out there. All I can say in response to a brief to the meeting that is coming up -- I do not think that that is the time or place for us as a government to present our brief. I would rather do it perhaps at the consultative committee meeting where we have the Deputy Minister, my Deputy Minister and other Deputy Ministers from this government sit down with the Deputy Ministers of Parks Canada and negotiate ways and means that national parks will benefit, socially and economically, the people of the Northwest Territories. I feel that that is the place for us to lobby rather than in a public forum.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Pruden. Mr. McCallum.

Management Concerns All Parks In NWT

HON. ARNOLD McCALLUM: Mr. Chairman, I appreciate the remarks of Mr. Pruden because I would agree with him that I do not really believe that a government decision necessarily should be put in a public area. Nevertheless, this group is going around throughout the Territories. I know that they have been in other communities around the lake. They will be going across Canada and getting input from Canadians, from St. Johns, Newfoundland to Vancouver and Victoria, because they are talking about a number of areas that concern this government as well in tourism: the management of forest fires within that area; the traditional hunting and trapping subsistence; fishing activities that go on in the park, those obviously are concerns of people in my constituency and other Members. The management of the bison herd, the unique animal to the North, that we have put in other places and that I understand have been shipped into other parts of the Territories now on the basis -- I think they have been travelling back and forth between Northwest Territories and British Columbia. I think we might have lost a couple but, nevertheless, those concerns are there and I think it is the concerns that we as a government, and obviously through the Minister's department, we should be involved with in making sure that --

because the park is in very close proximity to the Northwest Territories -- that we have a position on the kind of management because I would suggest to the Minister, it is not only the management of Wood Buffalo Park that we are concerned with. It will be the management of the other national parks in the Northwest Territories too.

They are developing a zoning concept, a certain number of zones and in certain areas of that park you will be regulated as to the kinds of things one can do while in that park. It is not just with Wood Buffalo Park. It will be with the other national parks in the Northwest Territories as well. This will be the groundwork but it is an opportunity, the device that the national parks are using, by going around they will get the input from a number of people across Canada and we should be making sure that we are getting our input in as well to make sure that we have and we know what is going to happen to the parks and to the great areas of land that have been designated as parks and other areas under the national parks mandate.

CHAIRMAN (Mr. Fraser): Mr. Minister.

HON. TOM BUTTERS: Mr. Chairman, the concern raised by the Member is not new. I have heard the Member raise this concern with regard to Pine Lake on a number of occasions. The government is certainly aware of the situation of the cottagers there and as Mr. Pruden has said, we will continue to do everything we can to make adequate and full representation on their behalf.

I mentioned at the outset, and this is what we will be proceeding with, is that a specific position paper concerning Wood Buffalo National Park will be prepared on a number of issues. The regional office and the headquarters staff will participate in drafting this position paper and it will be forwarded to the Executive Committee for review and approval and then presented to Parks Canada. So I think that that might satisfy the Member's concern and suggestions.

CHAIRMAN (Mr. Fraser): Thank you. Any further questions? Tourism and parks, Mr. Ipeelee Kilabuk.

#### Tourism Study In Pangnirtung

MR. KILABUK: (Translation) Mr. Chairman, I would briefly like to comment, and somewhere in there I will have a question. We have a national park in my home area and we do get a lot of tourists in Pangnirtung. I believe it is very hard work, being a park warden. I have witnessed on several occasions, and we are much more aware now, that tourism can be handled by local organizations. It was mentioned that in Pangnirtung there is a study taking place on tourism, how it can provide facilities and tourism in our community. It was mentioned by the Minister that they will be doing a study on tourism, and I believe that after the study has been completed, that maybe other tourist attractions will follow Pangnirtung as an example, that tourism benefits communities. I believe in this, that tourism does benefit the community.

It was also mentioned that some of the local lodges or hotels are not in very good shape. There are also camps, like fishing camps, and they are probably also mentioned in the brochures that give information to the tourists. I have heard many times that in the brochure of Pangnirtung entrepreneurs, that we have very attractive fishing camps, and I have also heard on the contrary, from some of the tourists' comments, that the fishing camp is like a barn. It should also be studied and investigated that these fishing camps have proper facilities. You probably know, as we all know, that there will be a tourism study conducted in that area, and we in our community try to accommodate the tourism to the best of our ability. Hunting also attracts tourism in our community.



After we have found the guidelines from the tourism study, would it give us a good indication of how well it is being handled? Last year there was a person who tried to get a fishing grant, and he was not very much in operation last year, but I believe this coming summer he will be into the full thing. What I want today is, will Economic Development be giving all the assistance to teach the fishing camp operator? We have a very big national park in our community and it is being looked after and administered by Parks Canada. I wonder what the territorial government will be handling in the operation of the national park in our home area. Thank you.

CHAIRMAN (Mr. Fraser): Mr. Minister.

HON. TOM BUTTERS: Can you hear this now? I will ask Mr. Pruden to reply to both questions. One, I understood to be, what assistance will the government be providing the operator of the new fishing camp that is being established in Pangnirtung, and the second question dealt with the relationship of our park service with the federal park service.

CHAIRMAN (Mr. Fraser): Are those the questions, Mr. Kilabuk? Thank you. Mr. Pruden.

Regional Office Will Provide Assistance

MR. PRUDEN: Thank you, Mr. Chairman. In regard to the fishing camp, our regional office will be giving him assistance in putting his project together and applying to the appropriate agencies for loans and for any grant money that may be available to him. They will also assist him in putting together brochures and literature, whereby he can promote that lodge. We will offer him whatever expertise we have within the department in how to handle those tourists when they come in, when he finally gets into business properly. Any way that we can help him, wherever he is weak -- we may be able to advise on management training for him, and within this department we have got concern for tourist type management training. We have not got a program directed specifically at that, but with my colleague in manpower planning, we are trying to work something out in that area, and somewhere down the road we may be able to have a more positive program than we have now.

On your question on the management of the large national park, Auyuittuq, we have no authority within that park. However, we are once again negotiating with Parks Canada and trying to bring pressure to bear on them to sit down at the negotiating table with us, in putting together their management plan for that park. We are striving to get every social and economic consideration that we can for the people in that area, when they put that economic, or that management plan together. I might add that I have been very encouraged with our negotiations and that they are seeking our advice and our support in putting together their management plan. So, I feel optimistic that we will be able to accommodate, as much as possible, the people's concerns, surrounding that park.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Pruden. I understand that the Speaker has some announcements and some points to make, so is it agreed that I will recognize the clock?

SOME HON. MEMBERS: Agreed.

CHAIRMAN (Mr. Fraser): Agreed. Mr. Butters.

HON. TOM BUTTERS: I just wonder if there are any more questions on parks that we could clean up now in this section, and just finish parks?

HON. ARNOLD McCALLUM: Agreed.

AN HON. MEMBER: There are lots of questions.

HON. TOM BUTTERS: Lots?

Tourism And Parks, Total O And M, Agreed

CHAIRMAN (Mr. Fraser): Are there any further questions on parks and tourism? Total O and M, \$1,358,000. Agreed?

SOME HON. MEMBERS: Agreed.

HON. ARNOLD McCALLUM: No, no.

---Agreed

CHAIRMAN (Mr. Fraser): Thank you, Mr. Butters, and your colleagues. Is it the wish then, that I report progress? Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

REPORT OF THE COMMITTEE OF THE WHOLE OF BILL 1-81(1), APPROPRIATION ORDINANCE, 1981-82

MR. SPEAKER: Mr. Fraser.

MR. FRASER: Thank you, Mr. Speaker. Your committee has been studying Bill 1-81(1), and wishes to report progress.

MR. SPEAKER: Thank you, Mr. Fraser. Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Speaker, I request, on a matter of urgency to this House and residents of Rankin Inlet, unanimous consent to return to Item 3 on the orders of the day.

SOME HON. MEMBERS: Agreed.

MR. SPEAKER: Are there any nays? Unanimous consent requested to return to returns.

---Agreed

REVERT TO ITEM NO. 3: QUESTIONS AND RETURNS

Proceed, Mr. Wah-Shee.

Further Return To Question 95-81(10): Water Delivery, Rankin Inlet, And Question 97-81(1): Rankin Inlet Water Supply

HON. JAMES WAH-SHEE: Yes. Further to the answer given yesterday to Oral Questions 95-81(1) and 97-81(1), the following is the situation, an up-to-date situation, as of 11:30 this morning. The contractor's crew, which had been held up by weather in Baker Lake arrived in Rankin several hours ago. The first load of pipes arrived by Hercules aircraft early today, and the second and final load will arrive late this afternoon.

The crew are assembling the pipes into 100 foot lengths at the airport and these sections are being moved out to the site. That is the line between Nipisar and Williamson Lake. Construction may be completed in 48 hours but 72 hours has been allowed to cover any hold-ups. Williamson Lake has not been depleted as yet and a current trucking project is moving 50,000 gallons of water per day. The community seems to be responding well to the water use restriction which is currently in place. Thank you.



MR. SPEAKER: Thank you. I hope that satisfies your point of privilege, Mr. Curley. Are there any announcements? Mr. Clerk, announcements and orders of the day please.

CLERK OF THE HOUSE (Mr. Remnant): On Wednesday, at 9:00 a.m., a meeting of the special committee on education in room 301; 9:30 a.m., a meeting of the Members' Services Board in Katimavik A; 12:00 noon, a meeting of the standing committee on finance in Katimavik A; 9:00 p.m., Legislative Assembly public dance at the Elks Hall; Thursday, February 26th, 9:00 a.m., room 301, special committee on education; 9:00 a.m., Katimavik A, standing committee on legislation; 12:00 noon, Katimavik A, standing committee on finance.

ITEM NO. 13: ORDERS OF THE DAY

Orders of the day, 1:00 p.m., Wednesday, February 25, 1981, at the Explorer Hotel.

1. Prayer
2. Oral Questions
3. Questions and Returns
4. Petitions
5. Tabling of Documents
6. Reports of Standing and Special Committees
7. Notices of Motion
8. Motions
9. Notices of Motion for First Reading of Bills
10. Introduction of Bills for First Reading
11. Second Reading of Bills
12. Consideration in Committee of the Whole of Bills, Recommendations to the Legislature and Other Matters: Report of the Special Committee on Education Respecting Student Aid; Bill 1-81(1); Ninth Report of the Standing Committee on Finance
13. Orders of the Day

MR. SPEAKER: Thank you, Mr. Clerk. The hour being 6:00 p.m., this House stands adjourned until 1:00 p.m., February 25th, 1981, at the Explorer Hotel.

---ADJOURNMENT

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