



LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

**4th Session**

**9th Assembly**

**HANSARD**

Official Report

**FRIDAY, MARCH 13, 1981**

**Pages 1530 to 1589**

Speaker: The Honourable Donald M. Stewart, M.L.A.

# LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

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YELLOWKNIFE, NORTHWEST TERRITORIES

FRIDAY, MARCH 13, 1981

MEMBERS PRESENT

Hon. George Braden, Hon. Tom Butters, Ms Cournoyea, Mr. Evaluarjuk, Mr. Fraser, Mr. Kilabuk, Hon. Arnold McCallum, Mr. McLaughlin, Mr. MacQuarrie, Hon. Richard Nerysoo, Hon. Dennis Patterson, Mr. Pudluk, Mr. Sayine, Mrs. Sorensen, Hon. Don Stewart, Hon. Kane Tologanak, Hon. James Wah-Shee

ITEM NO. 1: PRAYER

---Prayer

SPEAKER (Hon. Don Stewart): Orders of the day for Friday, March 13th. Item 2, oral questions.

ITEM NO. 2: ORAL QUESTIONS

Mr. MacQuarrie.

Question 184-81(1): Information On Drury Report

MR. MACQUARRIE: Thank you, Mr. Speaker. This question is for the Leader of the Elected Executive. In response to a question I asked yesterday, the Minister said very pointedly that he had already provided that information on the matter that I had raised and cited his opening remarks and responses to various questions. I can only say that I have checked and have been unable to find the reference to transfers of power that were recommended by Drury. I acknowledge that I may simply have not been able to find them so I ask would the Minister, since this is possibly the last day, to give me an undertaking that within a reasonable time he will give me a written response to direct me to find that information.

MR. SPEAKER: Mr. Braden.

Return To Question 184-81(1): Information On Drury Report

HON. GEORGE BRADEN: Yes, Mr. Speaker, the Member has my assurance that I will provide him with information on the issue that he raised yesterday, in a written form and I will endeavour to communicate with him further on the substance of some of the meetings that I have had with federal officials on this matter.

MR. SPEAKER: Thank you. Oral questions. Mr. Fraser.

Question 185-81(1): Difference In Gas And Oil Prices

MR. FRASER: Mr. Speaker, I have a question for the Minister of Government Services. I see he is not here. I am hoping that somebody might take the question down and provide an answer.

I have a list here of different gas and heating oil prices that were supplied by the Minister. There is quite a discrepancy in gas and fuel prices. I am not going to ask him to go through the whole list. This is a request from my constituency that he give the reason for the difference in gas and oil prices. Gas prices in Fort Good Hope are cheaper than Fort Norman and I question as to why it should be cheaper in some settlements and not in others. I just wondered if somebody could maybe explain to me, as the Minister is not here, or pass it on to him and maybe I could get an answer later on.

MR. SPEAKER: Mr. Butters.

HON. TOM BUTTERS: I am aware that the Minister is unavoidably detained for a few minutes. I will take the question as notice and ask him if he would provide the honourable Member for Mackenzie Great Bear with the information he requires.

MR. SPEAKER: Thank you, Mr. Butters. Oral questions. Mrs. Sorensen.

Question 186-81(1): Storefront Information Centre, Yellowknife

MRS. SORENSEN: Thank you, Mr. Speaker. My question is for the Commissioner since he is responsible, I believe, for the Department of Information. It concerns a request that I have had, Mr. Commissioner, from several of my constituents and also a request that I have had from a member of the federal Public Service Commission who is in charge of native employment within the Public Service Commission. It involves what she felt and also what some of my constituents have felt is the need for a storefront information centre somewhere in Yellowknife that can direct consumers of public services to the proper department or the proper agency within government if they have certain requests.

The woman from the Public Service Commission that had talked to me about it was particularly talking about native people who do not feel comfortable to go to, I believe, the fourth floor of the Laing Building and she felt it very important that there be some sort of a storefront centre. I wonder if, Mr. Commissioner, I could have your comments on that and perhaps some assurances that you will look into the possibility of a storefront somewhere in downtown Yellowknife.

MR. SPEAKER: Mr. Commissioner.

Return To Question 186-81(1): Storefront Information Centre, Yellowknife

COMMISSIONER PARKER: Mr. Speaker, the cost of maintaining a storefront information centre, that is a centre dedicated to providing information as to location of government services and breadth of government services, would be very great indeed compared to the number of requests that we would anticipate receiving. As a matter of fact, the receptionist on the ground floor of the Laing Building, which is generally conceded to be the starting point of government operations, the receptionist there, Mrs. Mae Penny, has an encyclopedic knowledge of the location of government services and I am confident that she now fulfils that role. I am prepared to give some consideration to the question and will discuss it with a number of other people to gain their views as well before coming to any decision as to any further services.

MR. SPEAKER: Supplementary, Mrs. Sorensen.

Supplementary To Question 186-81(1): Storefront Information Centre, Yellowknife

MRS. SORENSEN: Yes, certainly, I know Mae Penny well and I understand that she does have this knowledge but it went just a bit further and it was also the type of person who had a vast knowledge of what services were offered by the government generally. So I appreciate that you will look into the matter and I will be writing you a letter on this on behalf of my constituents. Thank you.

MR. SPEAKER: Oral questions. Mr. Kilabuk.

Question 187-81(1): Information Package On Taxation Program

MR. KILABUK: (Translation) Mr. Chairman -- Mr. Speaker, I am sorry I called you chairman. This is directed to the Minister of Local Government but I think the Commissioner can answer the question. The motion that was carried about the taxation, maybe the Baffin region people should be informed as to how the taxation is going to be run or they could write a letter to the people of Baffin. Will they be visiting these communities as to how the tax is going to be imposed upon them? Thank you.

MR. SPEAKER: Mr. McCallum.

Return To Question 187-81(1): Information Package On Taxation Program

HON. ARNOLD MCCALLUM: Mr. Speaker, I think I could assure the Member on behalf of my colleague, the Hon. James Wah-Shee, that in fact there will be an information sheet or an information package go out to various communities dealing with the proposed taxation scheme that he presented to the House.

MR. SPEAKER: Thank you. Oral questions. Mr. McLaughlin.

Question 188-81(1): Reserve Of Fuel Oil For Future

MR. McLAUGHLIN: Yes, Mr. Speaker. I have a question for the Minister of Renewable Resources. Earlier I asked the Executive Committee to provide me information on the fuel oils consumed in the Northwest Territories and I was provided with a very detailed and excellent answer by the Minister of Government Services, indicating that approximately 90 million gallons of fuel oil are used by the Northwest Territories each year. That works out to approximately 83 million barrels of fuels from crude oil. Given that the Norman Wells pipeline will be producing at 20,000 barrels a day, approximately 7.3 million barrels of oil in a year, and given that the government produced the diesel and heating fuel requirements for the Northwest Territories which requires 6.8 million barrels of crude oil a year, I would like the Minister to assure me that before we meet in Hay River, the people in his department, in the energy division of his department, can look at this whole Norman Wells thing, and wonder what that is going to do for the future of the Northwest Territories to our retaining a reserve of fuel for our future, given that there have been some indications that the Norman Wells fuel may only last 15 years. Maybe we should be looking at a refinery in Norman Wells. So I would just like the assurance of the Minister that his department will be able to look at that and have some sort of a comment that he can make on that in Hay River.

MR. SPEAKER: Mr. Nerysoo.

Partial Return To Question 188-81(1): Reserve Of Fuel Oil For Future

HON. RICHARD NERYSOO: Yes, Mr. Speaker. I give assurances that I will provide a further answer. However, in meeting with officials of Esso Resources, they did give us assurances that they would not shut down the refinery at Norman Wells.

MR. SPEAKER: Thank you. Oral Questions. Mr. McLaughlin.

Supplementary To Question 188-81(1): Reserve Of Fuel Oil For Future

MR. McLAUGHLIN: Mr. Speaker, I think it is more important than whether the present refinery at Norman Wells shuts down or not. The present refinery is limited in what it can produce, and expansion and modernization of that refinery is what is required to meet the needs of the Northwest Territories from that field alone. I would like the Minister's department to return with an answer that will relate to the total future energy requirements of this territory, related to Norman Wells.

MR. SPEAKER: Thank you. The Minister has given you the assurance that he will do that. Mr. McLaughlin, that is one for today. That is a written question. Are there any further oral questions? Mr. Fraser.

MR. FRASER: Mr. Speaker, I see the Minister in the House. I just wonder if I could ask the question, maybe, and get a reply?

MR. SPEAKER: Proceed, Mr. Fraser.

Question 189-81(1): List Of Gas And Oil Prices

MR. FRASER: Mr. Speaker, I have a list that I requested from the Government Services on different heating oil and gas prices in the Territories. I have the list now, and it is a well prepared list. It gives the details and everything. However, I have some problem with distinguishing prices, and it is a concern that I was asked to bring up in the House and find out why fuel oil and gas prices are cheaper in Fort Good Hope than they are in Fort Norman, when Fort Norman is only 50 miles away and Fort Good Hope is closer to 150 miles away. Fort Franklin is further yet, and there is not too much difference in the gas and oil prices in Fort Franklin than there is in Fort Norman. I just wonder if the Minister could explain the difference in the prices? If he cannot answer now, he can maybe give it to me later on. Thank you.

MR. SPEAKER: That probably should have been a written question too, Mr. Fraser. Mr. Nerysoo, can you -- oh, pardon me.

HON. RICHARD NERYSOO: That is Government Services.

MR. SPEAKER: Mr. Tologanak.

Partial Return To Question 189-81(1): List Of Gas And Oil Prices

HON. KANE TOLOGANAK: Thank you, Mr. Speaker. With respect to the honourable Member's question, I have not really reviewed the prices to date, but I will check into the matter. I know we have some pricing policy as to petroleum products toward all the communities in the Territories, and I will provide a proper reply in written form before the next session and also, at the next session. Thank you.

MR. SPEAKER: Thank you, Mr. Tologanak. Oral questions. Thank you, Mr. Commissioner and Mr. Deputy Commissioner.

---Applause



Item 3, written questions and returns.

ITEM NO. 3: QUESTIONS AND RETURNS

Written questions. Are there any returns today? Mr. Braden.

HON. GEORGE BRADEN: Thank you, Mr. Speaker. I have a number of returns and I wonder if I might be permitted to read through them.

SOME HON. MEMBERS: Agreed.

---Agreed

MR. SPEAKER: Proceed, Mr. Braden.

HON. GEORGE BRADEN: Thank you, sir.

MR. SPEAKER: We will have order in the House please.

Return To Question 162-81(1): Clarification On Evasion Of Taxes On Liquor

HON. GEORGE BRADEN: The first return is to oral Question 162-81(1) and it was asked by Mr. MacQuarrie on March 9th and it concerns evasion of territorial taxes on liquor. Further to the return on the question raised by the honourable Member for Yellowknife Centre pertaining to evasion of territorial taxes in respect of liquor, the Government of the Northwest Territories is not aware of any large scale or organized illegal importation of liquor. As indicated in the earlier return to this question, such importation is illegal and, therefore, would naturally be concealed from the authorities. The government cannot, therefore, know the full extent of such illegal importation of liquor into the Territories. As and when the authorities responsible for investigating such illegal importation discover such activity, the persons responsible are appropriately charged and brought before the courts.

Return To Question 180-81(1): RCMP Search And Rescue Procedures

The next return, Mr. Speaker, is to Question 180-81(1), asked by Mr. Curley on March 11th, 1981. It concerns RCMP search and rescue at Frobisher Bay. The return reads as follows: The young man in question left Frobisher Bay on a snowmobile at 10:00 a.m. on March 5th, 1981. He was travelling alone, without supplies or adequate weather protection garments, and the snowmobile had only half a tank of gas. At 6:00 p.m. he was reported overdue and a joint RCMP and hunters' and trappers' association search party went out to look for him at 10:00 p.m. that evening. That search and a successive one on March 6 were not successful. Since the RCMP plane was in Montreal for an extensive overhaul, the RCMP chartered a plane on the third day, March 7th. An air search was then conducted in conjunction with a land search. The RCMP special constable spotted the body from the air. The snowmobile was subsequently found abandoned two miles away. The RCMP plane did not return to Frobisher Bay from Montreal until March 10th, 1981.

Further Return to Question 173-81(1): Liquor Prohibition, Lake Harbour

My third return, Mr. Speaker, is to Question 173-81(1) and supplementary, asked by Mr. Arlooktoo on March 11th, 1981, and it concerns the Lake Harbour liquor plebiscite. The return reads as follows: In response to a petition received from the community of Lake Harbour, the Commissioner is going to hold a plebiscite in that community. Regulations enabling such a plebiscite have been prepared and will be forwarded to the regional office in Frobisher Bay this week. The regulations provide for the plebiscite to be held on April 6th, 1981, with an advance poll on March 30, 1981.

The plebiscite is being held to determine whether the residents of the community agree that liquor orders and permits to import liquor into Lake Harbour, and the making of wine and beer, must first be approved by the Lake Harbour alcohol committee. If 60 per cent or more of the votes cast are in favour of implementing such a permit system, the Commissioner will make appropriate regulations, making it obligatory to obtain such permits. In all matters pertaining to the holding of this plebiscite, and the regulations to be made in respect of it, the regional office in Frobisher Bay will liaise between the community and headquarters in Yellowknife.

Return To Question 102-81(1): Resignation Of Archivist At Museum

My final return, Mr. Speaker, is to written Question 102-81(1). It was asked by Mr. MacQuarrie on February 24th, 1981, and it concerns the resignation of the archivist at the museum. The archivist at the Northern Heritage Centre resigned because he was unable to fulfil his obligations as the Northwest Territories archivist, due to the absence of an adequate number of staff. Failure to obtain three positions requested for 1981-82 was the major reason for his seeking new employment. He felt that his training and experience could be better used elsewhere. Upon the hiring of a new archivist, the services will still have to be cut back unless we are able to obtain additional funding and staff.

Access to the archives is presently being provided to: Researchers who began a specific project prior to the closing on January 15, 1981; donors of archival material; Northwest Territories registered museum and historical societies; certain other museum and historical associations whose activities or holdings add to and complement the cultural record of the Northwest Territories. No other requests for research services, other than those listed, can be considered at this time.

If the present resources are not increased, the archives will have to be divested of responsibility for the review, care and control of territorial and federal northern branch records and instead, function simply as a museum support service. Finally, it will have to cease its role as a public repository and research facility. That is all I have, Mr. Speaker. Thank you very much.

MR. SPEAKER: Thank you, Mr. Braden. Are there any further returns?  
Mr. Patterson.

Further Return To Question 34-81(1): Keewatin Students Returning Home For Easter Break

HON. DENNIS PATTERSON: Thank you, Mr. Speaker. This is a reply to a petition to go home for spring break from the Central Arctic, reply to Petition 4-81(1), tabled by the Hon. Kane Tologanak. As I told the honourable Member for Keewatin South in my reply to his Question 34-81(1), the cost of returning students from Akaitcho Hall, Ukkivik, Cambridge Bay, Fort Simpson and Fort Smith residences, would be \$116,100, which is not in the departmental estimates this year. I am sorry to have to say that I will not consider sending one group of students home without sending them all home at Easter or during spring break. We simply cannot afford to send them all home. Thank you, Mr. Speaker.

MR. SPEAKER: Thank you, Mr. Minister. Are there any further returns?  
Mr. Butters.

HON. TOM BUTTERS: Mr. Speaker, I have two returns and a point of privilege. The first return and I apologize to the honourable Member for Yellowknife Centre. I thought I had given this return some days ago but I was confused with a similar one.

Return To Question 58-81(1): Tax Exemption On Northern Benefits

This is in return to written Question 58-81(1) regarding tax exemption on northern benefits. On June 26, 1980, Minister of National Revenue William Rompkey announced the imposition of a moratorium on taxation of non-salary benefits in isolated northern areas for the taxation years 1978, 1979 and 1980. These benefits include subsidized housing, low cost housing, and travel assistance for vacation or medical purposes. The moratorium was imposed to allow time for a review of income tax legislation in light of the special problems of the North. This moratorium has since been extended to include 1981 in order to complete these reviews.

After circulation to all Executive Committee Members, a position paper on the subject of taxation of northern and isolated post benefits and allowances was submitted on October 9, 1980, to the Ministers of National Revenue and of Finance of the Government of Canada. The principle of this paper is to provide equitable taxation to all northerners by including all benefits in income and by introducing significant deductible allowances based on differentials in cost of living factors in various geographic areas in the North.

This paper was developed with consulting assistance from a Yellowknife chartered accountant and has recently received support from the Institute of Chartered Accountants of the Northwest Territories. That institute will communicate its support to the Canadian Institute of Chartered Accountants with the expectation that the paper will be circulated to the Canadian Tax Foundation with a view to obtaining support through that body. Copies of this paper were provided to all Members of the Legislative Assembly on March 4th, 1981. I mentioned at that time I regret, because of the complexity of the presentation, I was unable to have it translated into Inuktitut.

Return To Question 60-81(1): Development Of Economic Renewable Resource Industries

The second reply is to written Question 60-81(1), from the honourable Member for the Western Arctic regarding development of economic renewable resource industries. In response to the concerns raised by the honourable Member for the Western Arctic and in particular to the concerns raised about the lack of progress made in processing the Inuvialuit Development Corporation's proposals submitted for consideration under the federal-territorial General Development Agreement, I would like to provide the following information.

While it is true that certain delays in processing all applications before the General Development Program have occurred as a result of uncertainties with respect to government finances, the department is extremely anxious to support the development of renewable resource development in the Western Arctic and throughout the Northwest Territories as a whole. To this end, the General Development Agreement has, in fact, been revitalized and those applications, which have been held in abeyance for internal financial reasons, are now being considered by the joint federal-territorial program advisory committee. The first meeting of the program advisory committee since last fall was held on February 16, 1981, and four proposals were considered. I should also note that we are aware of four applications from COPE and the Inuvialuit Development Corporation, one of which was considered by the GDA management committee last fall. The other three applications will be considered this month.

While my Ministry is very supportive of the renewable resource development initiatives of the Inuvialuit Development Corporation, as expressed in their proposals, I would like to advise the honourable Member for the Western Arctic that decisions concerning allocations of funding under the General Development Program are made jointly by representatives from both territorial and federal

governments. By way of a footnote on that, Mr. Speaker, I did meet last weekend with the president of the Inuvialuit Development Corporation and advised him at that time what the general situation is and what we are doing to attempt to respond to their initiatives.

MR. SPEAKER: Thank you, Mr. Butters. Are there any further returns? Yes, Mr. Butters, a point of privilege.

Northern Works Of Art Given To President And Mrs. Reagan

HON. TOM BUTTERS: I guess really it is a kind of a point of territorial pride, not privilege. During the recently concluded visit to Ottawa of the President of the United States and Mrs. Reagan, the Prime Minister presented them with a number of gifts and I am pleased to advise, and I am sure this House is pleased to learn, that one of the major presentations from the Government of Canada to the President of the United States was a stone carving by the eminent Inuit sculptor, Henry Evaluarjuk, and this sculpture depicted a walrus and polar bear engaged in battle. It was cut from a dark green stone almost two feet tall. In addition, the presidential couple received two Arctic parkas. The parka that was given to President Reagan was crafted in the Inuvik sewing centre and the parka that Mrs. Reagan received was produced at the Frobisher Bay sewing centre. I am sure that Members are as proud as I am and the department, that the work of northern artists is being provided to some of our distinguished international guests.

---Applause

MR. SPEAKER: Mr. MacQuarrie.

MR. MacQUARRIE: Is a written question still in order, Mr. Speaker? We are on questions and returns.

MR. SPEAKER: Yes. If you will just hold to see if there are any further returns. Are there any further returns? Mr. Nerysoo.

Return To Question 128-81(1): Increase Of Narwhal Quota, Repulse Bay

HON. RICHARD NERYSOO: Yes, Mr. Speaker. This is a written reply to written Question 128-81(1) asked by Mr. Noah regarding increase of narwhal quota for Repulse Bay. Quotas for narwhal were allocated to settlements which traditionally have hunted narwhal. There are three settlements: Gjoa Haven, Pelly Bay and Spence Bay, which in the past have had occasions to hunt narwhal, and although narwhal are not a regular occurrence in these areas, the quota gives them the opportunity to harvest when the occasion arises.

In regard to Repulse Bay, the quota of 25 narwhal will not be changed this year. The Department of Fisheries and Oceans is endeavouring to acquire funding to allow them to carry out a narwhal population and distribution survey in the Repulse Bay area. It is conceivable the results of such a survey may indicate an increase in the narwhal quota may be justified. The department hopes that the money will be available to begin the survey this summer. The narwhal tags, according to quotas, are turned over to the hunters' and trappers' association for distribution among the hunters of the area. If the Repulse Bay HTA decides to share their settlement quota with Rankin Inlet hunters, they may do so. Quotas will only be increased if the narwhal populations can withstand increased harvesting.

MR. SPEAKER: Thank you, Mr. Minister. Are there any further returns? Mr. MacQuarrie, your written question.

Question 190-81(1): Volume Of Alcohol Released From System's Outlets

MR. MacQUARRIE: Thank you, Mr. Speaker. This is for the Minister responsible for the Northwest Territories Liquor Control System. Will the Minister provide this House with comparative figures on the volume of alcohol released from each of the system's outlets in the Northwest Territories over the past three years?

MR. SPEAKER: Thank you. Last call for returns. Are there any further returns?

Item 4, petitions.

Item 5, tabling of documents. Mr. Wah-Shee.

ITEM NO. 5: TABLING OF DOCUMENTS

HON. JAMES WAH-SHEE: Mr. Speaker, I would like to table Tabled Document 32-81(1), Letters to Minister of Indian Affairs and Northern Development. It is a letter that I wrote to the Hon. John Munro, dated January the 30th and also, a letter from the Leader of the Elected Executive to John Munro, dated February the 25th.

MR. SPEAKER: Thank you. Any further tabling of documents? Mr. Nerysoo.

HON. RICHARD NERYSOO: Mr. Speaker, I wish to table at this time Tabled Document 33-81(1), entitled, Energy Strategy for the Northwest Territories, 1980 to 2000.

---Applause

MR. SPEAKER: Thank you, Mr. Nerysoo. Any further tabling of documents?

Item 6, reports of standing and special committees.

Mr. Tologanak, did you wish to make a Minister's statement under this heading? Perhaps you are not prepared for this. I will come back to that, and give you a few minutes, Mr. Minister.

Item 7, notices of motion. Are there any notices of motion for today?

Item 8, motions.

ITEM NO. 8: MOTIONS

We have four motions for today. Motion 31-81(1), Mr. Kilabuk.

Motion 31-81(1): Airstrip Construction, Clearwater Fiord

MR. KILABUK: (Translation) I move, Mr. Speaker, Motion 31-81(1), seconded by the honourable Member for Frobisher Bay, Mr. Patterson: When the projects wanted in the settlements are never approved and now somebody wants to make an airstrip outside Pangnirtung -- we do not want anybody to go ahead with any project if the Assembly does not give prior approval -- because this guy in Pangnirtung wants to make an airstrip in Clearwater. I want him to be told that we will not approve it and follow according to what the Pangnirtung people want. Thank you.

MR. SPEAKER: Well, Mr. Kilabuk, the normal way of having a motion, you must read your motion as it is written and then you can speak to it. You have really spoken to it, but you did not read your motion in. Would you take time now to read your motion in, please, as it is written in the book?

INTERPRETER: Can we have a copy?

MR. SPEAKER: A copy for the interpreters' booth, please. Possibly, Mr. Kilabuk, you did read it, but the translation certainly did not come across as the same.

MR. KILABUK: Mr. Speaker, I am going to repeat what I move. I move that, seconded by the honourable Member for Frobisher, Mr. Patterson, what the settlement wants, or the project they want to -- we would want no one to -- we did not want anything done in the settlement, unless it is given approval by the community, because the community council or the settlement themselves have to say yes prior to any projects being implemented. If the people in the community disapprove or they do not give their approval, that nothing go ahead. There is somebody in Pangnirtung that wants to make an airstrip. I want somebody to tell him that we do not want him to go ahead with the airstrip.

MR. SPEAKER: Thank you, Mr. Kilabuk. I will read your motion into the record, and I am assuming that there has been a typographical error, so that we can correct it, so that it will not be out of order. The motion would now read -- is it not coming through?

MR. KILABUK: (No translation)

MR. SPEAKER: We are having difficulty getting the motion read into the record. The motion that I am getting through the translators is not anywhere near similar to what is in the book and it must be the same as what is in the book.

HON. DENNIS PATTERSON: It is supposed to be.

MR. SPEAKER: So, I was just going to read the matter in. There needs to be one small correction in this motion, so it will not be out of order, because we do not have authority to direct. We have to put the normal "recommend", rather than a direct order. So, the motion would then read:

WHEREAS projects requested by community councils have not been approved;

AND WHEREAS now an airstrip is being planned for construction at Clearwater Fiord;

NOW THEREFORE, I move that this Assembly recommend that no construction take place either within or outside the community's boundaries unless prior approval is given by the community council affected and the Legislative Assembly support the Pangnirtung community council in its opposition to the building of an airstrip at Clearwater Fiord.,

Is that your motion, Mr. Kilabuk? That motion, then, is in order, with that typographical error corrected. It has been duly seconded by Mr. Patterson. Go ahead, Mr. Kilabuk.

People Of Pangnirtung Do Not Want Airstrip

MR. KILABUK: (Translation) I am not going to say a lengthy comment. This thing is very concerned with the Pangnirtung people and we have seen a petition of who wants to make an airstrip.

(No translation)

(Translation) Mr. Speaker, the guy who wants to make an airstrip has stated clearly that they would buy carvings, sewing and prints and that these people who are out on the land, it would help a lot with gas and with some food. His request was really clear in this regard. It seems like what he has requested is completely opposite because we are like this in Pangnirtung, when there is no airstrip in Clearwater.

The white people that come to Pangnirtung, they buy carvings, sewing crafts and some prints and other handicrafts. That way they help the people of Pangnirtung. The people who visit Pangnirtung are taken by boat to visit some of the land. The Inuit have jobs doing some of these things, taking people out into the land. If there was an airstrip made, the people that are buying the crafts would vanish. Also the people, the hunters that take these people out in the boats, they would not have any more jobs. The Inuit would not have as many jobs as they did.

If there was to be a regular plane flying to Clearwater every day, the caribou that are around Pangnirtung area would go further away. They would not be near Pangnirtung any more. For quite a while now, there have always been caribou around the Pangnirtung area and people hunted them. They get caribou near the shore. If there was to be an airstrip there, everything that we have now would vanish.

I want my colleagues to support me with my motion. In Pangnirtung we know these things. If you have not seen anything, you do not believe it, but we know and we always believe where we are -- we know what is going on. I too, am really concerned with this. Because I am really concerned, I move this. Pangnirtung is really against this airstrip. I would like support from all my colleagues here in the Assembly. Thank you.

MR. SPEAKER: Thank you, Mr. Kilabuk. Mr. Patterson as the seconder.

#### Local Councils Are Consulted On Work In Communities

HON. DENNIS PATTERSON: Thank you, Mr. Speaker. I realize that the proposed airstrip lies outside the boundaries of the hamlet of Pangnirtung but I am sure most Members of this Assembly appreciate that particularly in communities like Pangnirtung where most of the population are still active hunters, a thing like a hamlet boundary on a map means very little to people in a community because they think of their land as being much wider than a line on a map. So they should.

I would like to briefly explain why I am supporting this motion, Mr. Speaker. There has been a tradition growing up in the Baffin region, I believe, whereby major resource development companies, scientists, archeologists, historians and the like, even though they have received the necessary approvals from government agencies for research or for exploration, an unwritten tradition has developed whereby the local councils are consulted and informed. In fact, I would almost go so far as to say that there is an unwritten rule that outsiders who are doing work of any kind in communities must consult the local council and inform them of their presence and why they are there and what they plan to do and receive their approval.

This tradition, I would call it, has developed over the years and it has developed for good reason. For example, in 1975, when a major multinational oil corporation was doing uranium exploration between Cape Dorset and Frobisher Bay by air and arrived in Cape Dorset with a plane load of supplies and materials which was to be unloaded, when the community found out what the purpose of the exploration was and realizing that the company had in no way consulted the local council, the word went out and not a soul presented

themselves to unload the plane. The plane had to fly back to Frobisher Bay fully loaded where prisoners were recruited from the correctional centre to fly back to Cape Dorset and unload the plane. This caused a great deal of tension and anger in the community. That is how strongly people feel about things going on without their knowledge or permission.

Airport An Environmental Threat

I would say, Mr. Speaker, that I have heard assurances from the Department of Indian and Northern Affairs that the proposed airstrip would not pose an environmental threat and would not threaten wildlife in the area. The Department of Indian and Northern Affairs has also pledged to consult with the community of Pangnirtung before making a final decision, as I understand it. The troublesome situation in this particular case, Mr. Speaker, is that the proponent of this airstrip construction is in fact a long-time resident of the hamlet of Pangnirtung himself and yet chose not to consult the council or the people of this community before embarking on what is a major development in that area and as Mr. Kilabuk says, would affect tourism, would affect the economy of the town and he believes, and I respect his opinion and others, would affect the wildlife in the area where whales abound and where there are significant other animal populations.

So, because I believe that this tradition of consultation of community councils is well established in the Baffin region and has been violated by a developer who should know better, I support this motion and ask other Members to support it as well. Thank you, Mr. Speaker.

MR. FRASER: Question.

MR. SPEAKER: Thank you. To the motion. Mr. Butters.

HON. TOM BUTTERS: Just 30 seconds, Mr. Speaker. I would just wish to assure the honourable Member that if the motion passes, which I expect it will, I will take the motion and the debate on it and refer it to our tourism branch because it probably has implications for them and they should look into it and see what they could do to achieve the end the Member is talking about.

MR. SPEAKER: Thank you. Are you ready for the question?

SOME HON. MEMBERS: Question.

Motion 31-81(1), Carried

MR. SPEAKER: Question being called. All those in favour? Opposed, if any? The motion is carried.

---Carried

We will recess for 15 minutes for coffee.

---SHORT RECESS



MR. SPEAKER: The House will come to order. We are on motions. The next motion in my book is Motion 32-81(1) moved by Mr. Braden. Then I have Motion 33-81(1) moved by Mr. MacQuarrie, Motion 34-81(1) moved by Mr. Fraser. Mr. Fraser has requested that his motion proceed. He has an appointment at 11:00. This will be out of order. Does anybody object?

SOME HON. MEMBERS: Agreed.

MR. MacQUARRIE: No, that will be fine with me.

HON. DENNIS PATTERSON: I should, but I will not.

MR. SPEAKER: Order, please. Mr. Fraser, Motion 34-81(1).

Motion 34-81(1): Adoption Of Terms Of Reference, Special Committee On Impact Of Division

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MR. FRASER: Mr. Speaker, I have a motion:

WHEREAS this Assembly has established a special committee on the impact of division;

NOW THEREFORE, I move, seconded by the honourable Member for Yellowknife Centre, that the proposed terms of reference of the special committee on the impact of division attached as Appendix A be adopted.

Should I read the terms of reference into the record, Mr. Speaker?

SOME HON. MEMBERS: Agreed.

MR. SPEAKER: If you wish, Mr. Fraser.

MR. FRASER: Mr. Speaker:

Special committee on the impact of division, terms of reference:

- (1) There shall be a special committee of the Legislative Assembly to be known as the special committee on the impact of division.
- (2) Notwithstanding the provisions of Rule 75(1a) of the rules of this Assembly, the committee shall consist of 10 Members.
- (3) The committee shall: (a) prepare an objective study of the impact of division upon the Territories as a whole and upon its several parts and their peoples; and (b) disseminate the information resulting from this study as widely as seems to be necessary well in advance of any public decision making.

Conduct of business:

- (1) The committee shall conduct its business in a manner approved by the Legislative Assembly.
- (2) The committee shall have access to such persons, papers and records as are necessary to the conduct of its business.
- (3) Three Members of the committee shall constitute a quorum.
- (4) Meetings of the committee shall be at the call of the Chair.
- (5) The committee shall be provided through the appropriation with adequate funds to carry out its assigned responsibilities.
- (6) The necessary administration support shall be provided by the Legislative Assembly office.
- (7) The committee is authorized to employ such consultants and/or other staff as may be necessary to carry out its responsibilities.

Thank you, Mr. Speaker.

MR. SPEAKER: Your motion is in order. Proceed, Mr. Fraser.

SOME HON. MEMBERS: Question.

MR. SPEAKER: Question being called. As seconder, Mr. MacQuarrie, do you wish to speak on this?

SOME HON. MEMBERS: Question.

Motion 34-81(1), Carried

MR. SPEAKER: Are you ready for the question? Question being called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Motion 32-81(1), Mr. Braden.

HON. GEORGE BRADEN: Thank you, Mr. Speaker. I regret that I am not prepared to proceed with this motion on this sitting day. I request that you move it to another sitting day in this session. Thank you.

MR. SPEAKER: I am sorry. I did not hear you too well. I assume that you have withdrawn this motion at this time.

HON. GEORGE BRADEN: Mr. Speaker, I am not prepared to proceed with the motion today and I would request that we consider it on another sitting day of this session.

MR. SPEAKER: Thank you, Mr. Braden.

Motion 33-81(1), Mr. MacQuarrie.

Motion 33-81(1): Request For Information, Federal Government Northern Policies

MR. MacQUARRIE: Thank you, Mr. Speaker. Request for information, federal government northern policies:

NOW THEREFORE, I move that this Assembly urge the Minister of Indian Affairs and Northern Development to provide its Members at the earliest possible date, with all pertinent information on federal government policies presently being shaped that will affect the North, and on changes in federal legislation that will affect the North.

MR. PUDLUK: Question.

MR. SPEAKER: Your motion is in order. Proceed, Mr. MacQuarrie.

MR. MacQUARRIE: Mr. Speaker, I deliberately did not include any "whereases" in the motion because to me in a democracy, the reasons that this information should be available to us simply go without saying. I find it frustrating, and I think that many people do, when they are consulted but then the input they have had does not seem to have had any influence on decisions that are made. I am angered, and many people are, when in a different way you are told what is going to happen ahead of time so at least you have some knowledge of it, but you have not had a chance to shape it, but I think that I and many others find it absolutely intolerable that you cannot even find out what is going to happen to you.

I think that nowhere else in Canada is there a people that has no significant control over the use of its lands, no significant control over the use of its waters, or at least perhaps we have had, but that seems to be being eroded, where there is no significant control over the developments of its resources and socio-economic planning matters and no significant control over its own political development. That seems to be the situation that is building up for the people of the Northwest Territories and that is an intolerable situation.

People Of The North Will Oppose Federal Government

I know that within the Territories there are many opinions as to what we ought to do in respect of political and economic development, but I would say that despite these different levels of tolerance, there is a point at which everybody in the Northwest Territories will rebel, and that point is maybe being reached at the present time. If there is to be imposition without any consultation at all between the people in the North and the federal government, and the rest of the people in Canada, I think that they will see an opposition arise that in its unity is going to astound them.

It may very well have been improper for this Assembly to invite the Deputy Minister, Monsieur Tellier, to come and tell us about the plans of the department. It may very well be improper for bureaucrats to inform us of federal government policies, but somebody is doing something to us and I think that we have every right at least to know who it is, what is happening and why it is happening. We will find that out and if not, as I said earlier, there will be a great deal of resistance. No matter how few we are in the North, no matter how unsophisticated we might be, no matter how powerless we may seem to be, I think that all people of the North in the final analysis will say that we are not going to allow ourselves to be the forgotten people. I think that we have a right to this information. I think that the federal Minister has an obligation to provide it to us. Thank you, Mr. Speaker.

MR. SPEAKER: Thank you, Mr. MacQuarrie. As seconder, Mrs. Sorensen, do you wish to speak to the matter?

SOME HON. MEMBERS: Question.

Motion 33-81(1), Carried

MR. SPEAKER: Question being called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Motion 34-81(1) has been dealt with. Motion 35-81(1) has been dealt with. That then, I presume, concludes motions.

Mr. Tologanak, I believe that you had a report under Item 6, reports of standing and special committees.

ITEM NO. 6: REPORTS OF STANDING AND SPECIAL COMMITTEES

Mr. Tologanak.

Minister's Statement On Guidelines On Northern Purchasing Preference

HON. KANE TOLOGANAK: Thank you, Mr. Speaker. I mentioned that I would be making a statement to the House during this session on the subject of preference for northern suppliers who wish to provide goods to the Government of the

Northwest Territories. I am pleased to tell the House that the Executive Committee has approved guidelines which give definite and significant incentives to northern suppliers.

---Applause

A policy will be issued shortly explaining and setting out the various ways in which preference for northern suppliers will be applied. Briefly, Mr. Speaker, the guidelines on which the policy will be based are as follows. First of all, the limit on the value of goods which any authorized employees of the Government of the Northwest Territories can purchase locally, without going through the Department of Government Services, will be raised from \$100 to \$250.

MRS. SORENSEN: Hear, hear!

HON. KANE TOLOGANAK: This delegation of purchasing authority will significantly increase the value of goods bought locally. The second guideline, Mr. Speaker, which will be incorporated into the purchasing policy, stipulates that if goods are available in the North, tendering will be restricted to the North, as long as the value of the goods does not exceed \$5000.

---Applause

MRS. SORENSEN: Hear, hear!

HON. KANE TOLOGANAK: However, Mr. Speaker, we will not apply this guideline if the purchase would involve costly shipping of goods from the Western Arctic to places such as Frobisher Bay. But Mr. Speaker, the effect of this guideline on headquarters purchasing alone will make available an additional two million dollars worth of business for northern suppliers.

---Applause

MRS. SORENSEN: Hear, hear!

HON. KANE TOLOGANAK: As a further assistance to northern suppliers, the Department of Government Services will tender on the basis of f.o.b. point of destination, where the goods are to be delivered to places on the Mackenzie highway and the value of the goods exceeds \$5000. Mr. Speaker, this guideline formally removes the discretion a buyer now has in deciding if goods delivered to places such as Fort Smith will be f.o.b. supply point or f.o.b. destination point.

An additional guideline stipulates that if the goods are intended for a community which is not on the Mackenzie highway, and the value of the goods exceeds \$5000, tenders will be called on the basis of f.o.b. marshalling point, and a preference of up to 10 per cent will be allowed in favour of a northern supplier. Mr. Speaker, it has been our experience that the majority of items we purchase from northern suppliers on the Mackenzie highway, for delivery to communities served by this highway, are competitive with southern suppliers...

MRS. SORENSEN: Hear, hear!

HON. KANE TOLOGANAK: ...and that is why no percentage preference is provided to such suppliers. The preference does apply to them for goods to be delivered off this highway system. I would also like to state, Mr. Speaker, that the percentage preference does not apply to the purchase of mobile equipment, other than snowmobiles; 90 per cent of the government's requirements for cars and light trucks is already being supplied by northern vendors. Finally, the Department of Government Services will negotiate standing offer agreements with northern suppliers for such items as household appliances and furniture, office equipment and clothing.

In closing, Mr. Speaker, I am confident that the new purchasing guidelines will increase the government's utilization of existing northern suppliers and contribute to their growth, as well as stimulate the establishment of new businesses. Thank you, Mr. Speaker.

---Applause

MR. SPEAKER: Thank you, Mr. Minister.

Item 9, notices of motion for first reading of bills.

Item 10, introduction of bills for first reading.

Item 11, second reading of bills.

HON. TOM BUTTERS: Point of order, Mr. Speaker.

MR. SPEAKER: Mr. Butters.

Agricultural Policy Paper

HON. TOM BUTTERS: The order paper, I note, today does not contain a document that I moved into the committee of the whole for discussion, and that is the agricultural policy. I recognize that the order paper contains a lot of material which, obviously, this Assembly, at this time and at this place, will not be able to discuss. Is it the intention of yourself, sir, and the House to adjourn this session to Frobisher Bay so that the items that are currently active can be carried to -- not to Frobisher Bay -- to Hay River, so that the items that are currently active will be carried over for discussion until that occasion?

MR. SPEAKER: With an error of that kind, Mr. Butters, I am not sure whether I should answer you.

---Laughter

That decision really has not been made. One of the reasons the agriculture paper did not remain on the orders of the day is that Mr. MacQuarrie, who had introduced it, said that he could handle it in Hay River and we kept our orders of the day down to what we felt we could handle. However, certainly it can be reintroduced in Hay River and we would make a point, if we do adjourn, it, of course, will stay on the order paper. However, if we prorogue, then certainly we would invite Members to immediately put it on the order paper in Hay River and we would treat it with preference there. Mr. MacQuarrie.

MR. MacQUARRIE: Okay. It is just to clarify a little. I did say that I would not object if it did not come up this session, providing that I had a firm understanding that it would come up the next time, in Hay River.

MR. SPEAKER: I can give you my assurance that it will. Mr. Butters.

HON. TOM BUTTERS: It just seems, Mr. Speaker, that there are some advantages in adjourning the session to Hay River, rather than proroguing at this time.

MR. SPEAKER: It is like all things. There are advantages on both sides and we are going to weigh the question and make the decision. Thank you for your advice.

---Laughter

Item 12, consideration in committee of the whole of bills, recommendations to the Legislature and other matters.

ITEM NO. 12: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS, RECOMMENDATIONS TO THE LEGISLATURE AND OTHER MATTERS

The Eighth Report of the Standing Committee on Finance Responding to Non-Renewable Resource Development; Ninth Report of the Standing Committee on Finance; Bill 6-81(1), Boilers and Pressure Vessels Ordinance; Bill 7-81(1), Electrical Protection Ordinance; Bill 8-81(1), Fire Prevention Ordinance; Bill 9-81(1), Council Ordinance; Bill 10-81(1), Income Tax Ordinance; Bill 11-81(1), Justices of the Peace Ordinance; Bill 12-81(1), Liquor Ordinance -- Mr. Clerk, you have hidden the rest of it in my book -- Bill 13-81(1), Pawnbrokers and Second-Hand Dealers Ordinance; Bill 14-81(1), Regulations Ordinance; Bill 15-81(1), Safety Ordinance; Bill 16-81(1), Lotteries Ordinance; and the Report by the Minister for Aboriginal Rights and Constitutional Development. We will resolve into the committee of the whole, with Mr. Pudluk in the chair.

---Legislative Assembly resolved into committee of the whole for consideration of Eighth Report of the Standing Committee on Finance Responding to Non-Renewable Resource Development; Ninth Report of the Standing Committee on Finance; Bills 6-81(1), 7-81(1), 8-81(1), 9-81(1), 10-81(1), 11-81(1), 12-81(1), 13-81(1), 14-81(1), 15-81(1), 16-81(1); Report by the Minister for Aboriginal Rights and Constitutional Development, with Mr. Pudluk in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER EIGHTH REPORT OF THE STANDING COMMITTEE ON FINANCE RESPONDING TO NON-RENEWABLE RESOURCE DEVELOPMENT; NINTH REPORT OF THE STANDING COMMITTEE ON FINANCE; BILLS 6-81(1), 7-81(1), 8-81(1), 9-81(1), 10-81(1), 11-81(1), 12-81(1), 13-81(1), 14-81(1), 15-81(1), 16-81(1); REPORT BY THE MINISTER FOR ABORIGINAL RIGHTS AND CONSTITUTIONAL DEVELOPMENT

CHAIRMAN (Mr. Pudluk): Thank you. Now this committee will come to order. Standing committee on finance's eighth report to this House, responding to non-renewable resource development. Mrs. Sorensen.

Eighth Report Of The Standing Committee On Finance Responding To Non-Renewable Resource Development

MRS. SORENSEN: Thank you, Mr. Chairman. I have some opening remarks, and then Ms Cournoyea will sponsor the six recommendations that the standing committee on finance will be making to the Legislative Assembly following my opening remarks, and any comments that other Members may have, or questions that other Members may have of the committee.

First, may I just run through the list of the Members who sit on the standing committee on finance and who worked very hard and diligently over the last year to prepare these recommendations? The deputy chairman is Nellie Cournoyea. Also on the committee is Peter Fraser, Bruce McLaughlin, Ludy Pudluk, Don Stewart and formerly, before he became a Minister, Kane Tologanak. Mr. Tologanak played a big part in the recommendations prior to his becoming a Minister.

The committee received authority to investigate and make recommendations concerning appropriate territorial government response to non-renewable resource development during the first session away back in November of 1979. From there we had several meetings, long debate and great discussion concerning what role we felt the government should take in responding or how the government should respond to non-renewable resource development. One of those meetings took place in Tuktoyaktuk, probably the biggest area, the best example I guess of expanding non-renewable resource development that we are seeing now in the Northwest Territories, it being the oil and gas development.

We had a number of major concerns and I believe those concerns that existed away back in the fall of 1979 still exist. They are that non-renewable resource development is on the brink of major expansion throughout the North, particularly

in the area of mining and in the area of, if one is to believe the Dome/Canmar annual report, in the area of oil and gas and certainly if one is to believe that the government is serious about Bill C-48. We have also many times talked about the fact that there does not appear to be an overall development strategy for the Northwest Territories, although it is our understanding that the federal government is now working on that and we, through our Executive Committee I am sure, will hopefully have some input into that. It is also very clear that there is no territorial authority in the whole area of non-renewable resource projects other than by way of recommendation, and certainly I would expect that this Legislature and our Executive Committee will have lots of recommendations to make concerning the development of major industry in the North.

Another important factor that still apparently exists is the fact that the territorial government collects no royalties or land lease fees in a direct manner from exploratory or development projects, and that is something that we certainly have discussed often and something that it appears that this Legislature does aspire to.

#### Development Of A Financial Plan

Finally, we all know that it is the responsibility of the territorial government to provide service delivery to northern communities and to respond to the need for expanded community service delivery systems resulting from resource development. Federally approved resource development projects therefore affect territorial government spending in both operating and maintenance and indeed in capital. We decided to proceed with developing what we call a financial plan. We wanted the Legislature to note that our recommendations deal with a financial plan, and these recommendations are by no means comprehensive to the whole area of developing a non-renewable resource development plan for our government. By that I mean we have not talked about our own EARP process or the development of the contents of socio-economic agreements. We believe that our recommendations are the very first stage of a comprehensive plan for responding to non-renewable resource development in the Northwest Territories. We feel that if we do not begin with the financial plan, then all other areas would be difficult to proceed with. Just briefly to give you some background on this, we did find out that the idea of a non-renewable resource development impact policy or legislation, and certainly funding, is not a new idea. In our research it was discovered that, I believe it was Mr. Butters had tabled, when he was an MLA, a Private Member's Bill entitled "Growth Centre Ordinance" but that bill was later withdrawn.

We also found out that the Yukon government on March 4th obtained federal cabinet approval to borrow up to \$200 million from any source including the federal government in order to meet pipeline-related expenditures. That was when the pipeline was about to go ahead in the Yukon and there needed to be some up-front money, which is exactly what we are talking about, the need for up-front money with respect to development in the non-renewable resource industry.

In addition, we also discovered that the Yukon government had received authorization from cabinet to establish a Yukon heritage fund of up to \$50 million for specific economic cultural and historical purposes. Financing, again, was to be derived from real property taxes against the pipeline. So what we did determine was that the federal government is not averse to providing money -- in the Yukon case, it was on loan -- in advance to a territory to offset immediate impact of a project. In our report I have attached the appendix that describes the negotiations that went on between the Yukon government and the federal government in this whole area. Members might be interested in reading the documents at a later date.

Responding To The Impact Of Non-Renewable Resource Development

Finally, in January 1979, the territorial government itself tabled a document entitled Policy on Single Resource Communities and this policy provided a means by which the Northwest Territories government could assist single resource communities created as a result of a non-renewable resource project. However, we felt that this policy did not go far enough and we felt that we needed a plan which not only included single resource communities created as a result of a project but also included those communities that were already impacted as a result of a project such as Tuktoyaktuk or other communities in the Northwest Territories.

CHAIRMAN (Mr. Pudluk): Mrs. Sorensen, your time is up. Is this House agreed that she continue?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Proceed, Mrs. Sorensen.

MRS. SORENSEN: We felt that there was some urgency in dealing with this problem of not having a developed plan within our government to respond to the impact of non-renewable resource development. It was clearly evident that there were areas in the North where projects were in the planning stages, were about to go ahead, or were already in operation or, in fact, had been cancelled as a result of decisions made by the federal government. I have attached to the report appendix five which details all the projects -- or at least a list of the projects that are either in the planning stages or about to go ahead. Members will see three pages of projects listed, many of them mining projects. The committee felt that the Northwest Territories should not and could not wait for provincehood and/or resource revenue sharing to develop this plan, although Members will notice that within our recommendations, and in particular, recommendation six, resource revenue sharing would fit in very nicely. Direct resource revenue sharing would fit in very nicely with recommendation six.

If and when and as we obtain direct revenue sharing, we can go from a situation where we ask for extraordinary funds, up-front funds, to offset impact to obtaining directly from these projects through resource revenue sharing, the money that we would need to offset the impact. So we felt that our recommendations were such that they need not hinder the work of the Executive Committee in negotiating with the federal government in this very important area of revenue sharing. We felt that it was in the interests of what we termed "good governing" to develop a mechanism whereby the Legislative Assembly could, even in the face of limited governing powers -- and let us face it, we have very limited powers in all areas -- but we felt that we could respond to the impact of non-renewable resource development in an orderly fashion immediately.

Adoption Of Certain Principles

We adopted certain principles. We felt that, number one, limited jobs and business opportunities were simply not enough compensation for development in the Northwest Territories. We felt that the whole area of renewable resource and the development of that sector was important, that training programs were especially important. Because of the nature of many of these non-renewable resource projects that they resulted in a boom and bust situation and that we were very vulnerable in the North to that situation.

We also accepted the fact, although we discussed it at length, that secondary industry which is a very high employer of people, is generally a problem because of high costs of transportation, utilities, and our isolation. However, it was and still is desirable in the North.



Another principle we looked at was we felt a controlled build-up of infrastructure is one of the few areas where long-term benefits to northerners could be realized from major development. Another principle was that the formula developed for responding to non-renewable resource development by the Legislative Assembly should not and could not erode community government and its need for local and regional control.

We engaged a consultant because we felt that we had made the observation that federal decisions in the whole area of resource development were in fact costing us money and yet we were not receiving extra money to offset those costs. We felt that we needed the services of a consultant to prove that to us so that we could not be challenged in that area. So we hired the services of Richard Hudson, who represents a consultants' group called Manecon Limited. We asked him to assess the costs related to upgrading of what we felt were neglected developing areas, and also to assess the costs required by our government to offset needs created, or which would be created, by new resource development. We also asked him to come to our committee meetings armed with the experience of other provinces and indeed other countries with respect to how these areas handled boom and bust growth, and in particular in the development of their oil and gas industry. He did come with information on Fort McMurray, a northern Alberta community, and Aberdeen, a place in Scotland.

### Three Communities Coping With Oil And Gas Exploration

We also felt that it was important that we look at three communities with respect to how they were coping and with respect to our need to prove that extra costs were incurred as a result of federal government initiative in this area. We chose a community that was at the exploratory stage; we chose another community that was at the planning stage; and, finally, we chose another community that was at the production stage. The exploratory area was Tuk, and particularly Dome Petroleum and Imperial Oil, with respect to oil and gas exploration. The community for planning was Resolute Bay, Cominco Ltd., with respect to its Arvik project. The production area was Norman Wells, with the oil and gas production of Imperial Oil. Although, Norman Wells, I suppose, could be termed a planning and a producing area.

With respect to our conclusions, we did conclude that there needed to be an awful lot more work done with respect to identifying new or enhanced socio-economic benefits for the people of the North as a result of development. We felt that we did not have sufficient information at our fingertips to be able to bring recommendations concerning socio-economic agreements that this government might make with the resource industry, but we are interested as a committee in pursuing that and await specific direction from the Legislative Assembly in this matter.

Now with respect to the study that Manecon did for us, we did prove that federal initiatives do cost this government money. In particular, we found that \$6.25 million in capital could be spent now by our government in order to provide adequate levels of service in the three communities identified. You must remember that it is only three communities that we looked at. We also found that an additional \$575,000 would be required annually to adequately meet the operating and maintenance costs of these same three communities. In addition, we found that a further \$5.6 million for capital costs and \$2.5 million per annum for operating costs would be required to meet the anticipated needs generated by the advancement of specific projects in the three communities as they were assessed in the report.

Now, it was the opinion of our consultant that these figures are low, in other words these figures are conservative, and that depending on all sorts of factors, we could increase those funds, those dollars, but it would be based on assessments. We felt that it was much better to be conservative, therefore restricting the amount of...

HON. ARNOLD McCALLUM: Oh, I cannot believe that.

MRS. SORENSEN: ...restricting the amount of, I guess, criticism that we might take that we were pulling numbers out of a hat. We can back up those numbers and our consultant is quite prepared, if Members have questions, to back his numbers in that respect.

Extraordinary Funding And Assistance For Developing Areas

Our plan then proceeded, once having determined that the federal government initiatives were costing our government money and we did not have enough within our immediate budget to properly respond to the impact in those three communities, let alone the impact to all the projects that may come onstream within the next few years. We felt that we needed to develop a mechanism whereby developing areas would receive extraordinary funding and assistance. By extraordinary funding, we mean funding in addition to what they now receive as basic community funding from this government.

We felt that we needed to recommend the criteria for receiving funding for these communities and we also felt we needed to develop or identify and recommend, with respect to that, an authority structure to designate funding under the developed criteria. Finally we felt that we should identify a funding source. Again, the committee wishes to emphasize that we did not want any new structure to erode community government and its need for local and regional control. We felt that we had to recommend to the Legislative Assembly that we should proceed with caution in the development of any additional structures or authorities, either within the territorial government or at the community level. We also agreed that we would evaluate the success of our recommendations if they are first adopted by the Legislative Assembly and then proceeded with by the Executive Committee. We felt that we would follow the development of those recommendations and further recommend action if it was appropriate. I guess with that, Mr. Chairman, I will conclude my opening remarks and any Members of the committee are certainly open to questions and opening remarks from other MLA's.

---Applause

CHAIRMAN (Mr. Pudluk): Thank you very much, Mrs. Sorensen. Before we go into the recommendations and general questions, we are going to break for lunch until 1:00 p.m. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

---LUNCHEON RECESS

CHAIRMAN (Mr. Pudluk): The Chair recognizes a quorum. This committee will now come to order. General comments on the report before we go to recommendations. On page 13 of the report. Mr. Butters.

HON. TOM BUTTERS: Just very briefly, Mr. Chairman, I think that the government welcomes and recognizes the importance of the report that the standing committee on finance has prepared.

CHAIRMAN (Mr. Pudluk): Mr. Butters, could you move closer to the microphone, please?

Development Will Devolve Upon Five Major Program Departments

HON. TOM BUTTERS: Yes, okay, thank you. In responding, I am obviously aware that the impacts of any significant development occurrence, do devolve upon the five major program departments, and Economic Development is only one, so that I am sure that there is a keen interest by my colleagues who have responsibility for Social Services and Health, for Local Government, Education Renewable Resources as well as Economic Development. I would just like to recognize as well that the concern has been around for many years, as the chairman noted. We did speak of, many years ago, the requirement for extraordinary funding, which she referred to also today. Unfortunately, the federal government in the past 10 years has not been able to recognize that need as well. I would be delighted to use this report and the recommendations, that I am sure we will approve in a few minutes, to take to the federal government and to the federal Minister the direction that the committee is providing us here and the recommendations for providing solutions to the problems which have been identified.

The report on page four quite correctly notes that without funding, however, it will be exceedingly difficult for the territorial government to respond effectively to development of any kind in the Northwest Territories. That is a statement of major importance. I trust that the federal Minister appreciates our need. We have indicated that concern to him many times and I am hopeful that, in the very near future, he may respond in a more positive manner than any of his predecessors have to date.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Butters. Mrs. Sorensen. Any more general comments? Mr. MacQuarrie.

MR. MacQUARRIE: Thank you, Mr. Chairman. I noted on page 11 that the standing committee committed itself to address the whole aspect of identifying new or enhanced socio-economic benefits as a result of development and I recognize that as being a very important objective. I think that we have not nearly exhausted the possibilities that must exist for ensuring benefits to northern people. I note that the next sentence says it awaits specific direction from the Legislative Assembly in this matter and then I further note later on, that that is not one of the recommendations.

When I read through the report, in the margin I made a note to myself that I think it is important to give specific direction if no one else is acting in this area. So perhaps either the chairman of the standing committee or the Minister of Economic Development or someone could give me a little bit of explanation as to where that stands, what kind of comprehensive planning we are doing in that respect.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. MacQuarrie. General comments. Mr. Braden.

MR. MacQUARRIE: There was a question involved in my comment.

CHAIRMAN (Mr. Pudluk): Mrs. Sorensen.

Role Of Assembly In Socio-Economic Agreements

MRS. SORENSEN: In answer to Mr. MacQuarrie's question, I think one of the things that the standing committee did not want to do was to usurp the role of the Executive Committee and in particular the role of the Minister of Economic Development and the role of the resource development committee in the whole area of socio-economic benefits. I guess what we were pointing out here was that if the government would give us an undertaking that it was prepared to look at identifying new or enhanced socio-economic benefits, addressing that whole question, we would not necessarily feel that we needed to take on that responsibility. We would rather, I think, deal with financial aspects of government, as is our role, but we also feel that there is a desperate need to go beyond job and business opportunities with respect to socio-economic benefits.

We also realize that this government does not officially have the responsibility for socio-economic agreements with major industry so there is a problem there but we recognize that there is a role for this Legislative Assembly and its Executive Committee to play in the whole area of socio-economic agreements. Whether that role be the actual negotiation, or in fact be just recommending to the federal government who negotiates those agreements, remains I suppose to be seen. I think the standing committee on finance is really just trying to establish the fact that we want some action in this area. Clearly because the government has the resources and has the staff or has access to the staff, they probably should be the one that is doing it. The standing committee is prepared to investigate this whole area, as it was prepared a year ago, to investigate and make recommendations concerning a mechanism for our government's response to impact so we are wanting to generate some discussion in the Legislature on this and certainly some reaction from the government itself in this area. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Thank you, Mrs. Sorensen. I did not hear the question of Mr. MacQuarrie. I apologize. Mr. MacQuarrie.

MR. MacQUARRIE: Yes. Would someone from the government be willing to give an indication of the kinds of things that are being done in that respect at the present time?

CHAIRMAN (Mr. Pudluk): Thank you, Mr. MacQuarrie. Mr. Butters.

HON. TOM BUTTERS: I wonder if the honourable Member might just repeat the question briefly. If it is in the area of Economic Development, I will try and respond, otherwise Mr. Braden may be able to answer.

CHAIRMAN (Mr. Pudluk): Mr. MacQuarrie.

MR. MacQUARRIE: Yes, Mr. Minister, it was with respect to a statement on page 11 of the report which said the standing committee is willing to address the whole aspect of identifying new or enhanced socio-economic benefits as a result of development, but as explained by the chairman of the standing committee, and certainly understood by me, they do not want to usurp any Executive function. So I was just asking what activities in that respect are being undertaken by your department or by the Executive Committee as a whole at the present time?

CHAIRMAN (Mr. Pudluk): Thank you, Mr. MacQuarrie. Mr. Butters.

Benefits Accruing From Projects In Areas Of Royalties And Resource Revenue Sharing

HON. TOM BUTTERS: Mr. Chairman, it is very hard to respond to a general question in a specific manner. Obviously each of the socio-economic benefits or protections which is written into any agreement relates directly to the particular project that is under consideration. I would think one would have to know just which particular project the Member is looking at, and possibly I can respond. Here I am excluding -- because it goes without saying that we will be seeking the major benefits that we hope would accrue from any such project in the areas of royalties and resource revenue sharing and any kind of an equity arrangement which we might be able to develop.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Butters. The Chair would like to recognize the man responsible for highly successful housing trades trainee programs in Frobisher Bay and Pangnirtung, Paul St. Jacques, in the gallery.

---Applause

General comments. Mr. Braden.

HON. GEORGE BRADEN: Thank you, Mr. Chairman. It is just a comment with reference to the clause contained on page two about resource revenue sharing. The report indicates that royalties and lease fees do not amount to very much in the Northwest Territories. Now, I am not quite sure what the government has been able to dig out on this, but I have the feeling that in the next few years when some further projects are on the road, we are going to be taken to the cleaners. By that I mean that between royalties and lease fees and corporate taxes we will be able to pay our own way. I think even now there are some extremely high corporate taxes being paid by Cominco and other large industries in the Northwest Territories.

Finally, Mr. Chairman, I think we have to recognize that one of the reasons why royalties and lease fees are so low is that it is the federal government which establishes these royalties and lease fees and even corporate taxes through various laws in the first place. I think it is important for this committee to recognize that if they want to set those fees and royalties so low and then complain because we do not generate enough revenue, well that is a function of their stupidity, not ours. That is all I have to say, thank you.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Braden. General comments. Does this committee wish to go to the recommendations now?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Thank you. Ms Cournoyea, recommendation one, page 13.

Motion To Accept Recommendation One, Eighth Report Of The Standing Committee On Finance, Carried

MS COURNOYEA: Mr. Chairman, page 13, the standing committee on finance recommends to the Legislative Assembly that it officially recognize the need to designate certain areas in the Northwest Territories as developing zones, and further that it direct the administration to establish a developing zone policy.

CHAIRMAN (Mr. Pudluk): Ms Cournoyea, are you making a motion?

MS COURNOYEA: Yes, I so move.

CHAIRMAN (Mr. Pudluk): Okay, thank you. To the motion. Mr. MacQuarrie.

MR. MacQUARRIE: Some clarification, please. Would these be designated by the territorial government after receipt of application...

MRS. SORENSEN: Recommendation three.

MR. MacQUARRIE: ...from communities? Okay. I believe that is taken care of too. I am wondering whether it is co-terminus with community boundaries. I was advised to read number three. I will do that more carefully. I realize that I wrote this question down when I was first going through the recommendations. My apologies, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. MacQuarrie. You are forgiven. To the motion. Are you ready for the question?

AN HON. MEMBER: Question.

CHAIRMAN (Mr. Pudluk): Question has been called. All in favour, please raise your hand. Down. Opposed?. The motion is carried.

---Carried

Recommendation two, Ms Cournoyea.

Motion To Accept Recommendation Two, Eighth Report Of The Standing Committee  
On Finance

MS COURNOYEA: Mr. Chairman, I move that the Legislative Assembly recommend to the Executive Committee that the definition of a developing zone be "an area which may be impacted, or already is impacted, by non-renewable resource development".

CHAIRMAN (Mr. Pudluk): Thank you. To the motion.

MS COURNOYEA: Mr. Chairman, I believe Mrs. Sorensen has already related to the fact that in the developing zone, there are two areas that we would like to look at. There are areas that have already been impacted and are in the throes of development already. As well, there are projects that are going to be coming up in the near future. So the developing zone will identify both areas, the ones that are already in progress and the ones that are to be in the near future.

CHAIRMAN (Mr. Pudluk): Thank you, Ms Cournoyea. To the motion. Mr. Nerysoo.

HON. RICHARD NERYSOO: I just have a question to the chairman or to the mover. Was there any discussion with regard to renewable resource development in the sense of major project development, such as hydro projects?

MS COURNOYEA: Renewable resources, did you say, Mr. Nerysoo? We did not address that because that was not in our mandate at the time, to address renewable resources. We did have a discussion on it and did feel that it was very important but our mandate was not to cover that.

CHAIRMAN (Mr. Pudluk): Thank you, Ms Cournoyea. Mr. Nerysoo.

Amendment To Motion To Accept Recommendation Two, Eighth Report Of The Standing Committee On Finance, Carried

HON. RICHARD NERYSOO: Mr. Chairman, I am just wondering whether, since it is a recommendation to the Assembly and I guess to directing the Executive to develop a position, or at least to recognize the definition, maybe it would be proper to add an amendment including after non-renewable resource development, "and major renewable resource development projects" as well.

HON. ARNOLD McCALLUM: Hear, hear!

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Nerysoo.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Pudluk): Are you ready for the question? Question has been called. All those in favour of that motion, please raise your hands. Down. Opposed? The amendment is carried.

---Carried

Recommendation three on page 14, Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, I believe Mr. Nerysoo made an amendment. Would we not vote on the amendment and now vote on the total motion?

SOME HON. MEMBERS: Agreed.

CHAIRMAN (Mr. Pudluk): Mrs. Sorensen, would you like to make an amendment -- to the amendment, sorry.

MRS. SORENSEN: No. Let us vote on the motion as a whole.

HON. GEORGE BRADEN: As amended.

HON. ARNOLD McCALLUM: As amended.

MRS. SORENSEN: As amended, yes.

MR. MacQUARRIE: We already voted on the amendment.

MRS. SORENSEN: I will call question on the motion as amended.

Motion To Accept Recommendation Two, Eighth Report Of The Standing Committee On Finance, Carried As Amended

CHAIRMAN (Mr. Pudluk): She called the question. Question has been called. All those in favour, please raise your hands. Opposed? The amendment is carried.

MRS. SORENSEN: No, the motion is carried!

CHAIRMAN (Mr. Pudluk): The motion is carried as amended.

---Carried

MRS. SORENSEN: Right!

---Applause

CHAIRMAN (Mr. Pudluk): Recommendation three, Ms Cournoyea.

Motion To Accept Recommendation Three, Eighth Report Of The Standing Committee  
On Finance

MS COURNOYEA: Mr. Chairman, I move that the Legislative Assembly recommend to the Executive Committee that the following motion be adopted: That application by a community or communities to be designated a developing zone be made to the resource development committee of the territorial government.

CHAIRMAN (Mr. Pudluk): To the motion. Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, in recommendation three what we are doing is identifying a resource development committee which would be activated to take care of applications coming from a designated developing zone, or a community who would want to move ahead in the impacts that would take place within their community.

CHAIRMAN (Mr. Pudluk): Thank you, Ms Cournoyea. Mr. Patterson. To the motion.

HON. DENNIS PATTERSON: Mr. Chairman, I would just like some clarification from the mover of this motion. Apart from the mention on page 13 that "...any new structure not erode community government and its need for local and regional control", there does not seem to be any particular recognition in these recommendations of the increasing growth and development of regions, regional councils, regional governments, and this recommendation effectively suggests that communities go straight to a committee of the Executive Committee in Yellowknife to apply for a declaration of these developing zones.

Now, I am certainly not questioning the suitability of the resource development committee in handling these applications, but I wonder if we should not recognize that communities have, particularly in some areas, organized themselves quite effectively into regional councils, which at least in my area in Baffin have already made some considerable progress, I would say, in addressing the impact of resource development collectively. The Baffin Regional Council continually requires the federal government and its agencies concerned with development, resource companies, Department of Indian and Northern Affairs, and regional officials of this government to account for themselves and explain impacts of development. I am just wondering if perhaps the mover of the motion could clarify why regional governments or regional councils have been apparently left out of the process of application and recognition of impact of resource development.

Could I have some comments on that? Frankly, I am not really too worried about it. I think that regional councils will be involved, regional governments will be involved, but I would like some -- was that issue addressed by the finance committee and could I be -- could my question be clarified as to why we do not have any recognition of regional governments here? Thank you.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Patterson. Ms Cournoyea.

Regional Councils Will Not Be Bypassed

MS COURNOYEA: Mr. Chairman, we did address the fact that there might be a regional committee in the area that would handle this kind of resource development or impact development problems. We had assumed that at the regional level it probably would be discussed and probably would be gone over quite adequately, but basically, the regional councils are a hand of the territorial government, and in itself, a regional council derives funding from the territorial government.



The whole problem of getting funding to communities sometimes is a very confining problem area that could be identified, and perhaps regional councils would help out as much as they could, but then would feel that these zones, as they are identified, should be treated by special funding, because the regional council, I would suppose, would have already received funding and this is extraordinary funding that we are talking about. It may be, if an individual community was involved and there were six or seven other communities in a regional council, the other communities might not want to be bothered with that particular community concern. So it is to give the independence of each community as they grow and not pull down the rest of the communities because of their need. In having an individual community take care of its own problems, in itself, it appears that these communities are identified as one by one and not necessarily two or three at one time. So we felt as a committee that they would be able to grow in trying to resolve their problems, but we certainly did not feel that they were going to bypass regional councils if they exist. As a matter of fact, we felt that the regional councils would probably help them in moving ahead with their particular problem.

CHAIRMAN (Mr. Pudluk): Thank you, Ms Cournoyea. Mr. Patterson, supplementary.

Executive Committee To Review Decisions On Applications

HON. DENNIS PATTERSON: Yes, thank you, Mr. Chairman. Yes, I am satisfied with that answer, thank you. I would like to ask now, since the resource development committee referred to in recommendation three is a committee of Deputy Ministers, and recommendation four, if we accept recommendation three, will see applications for funding to be made to this committee, since the resource development committee is a committee of the Executive Committee and since it really cannot approve funding, should not the applications be made to the Executive Committee, with of course the understanding that the resource development committee would analyse them and make recommendations to the Executive Committee? I wonder if the mover of the motion would agree that application should be made to the Executive Committee, not a subcommittee which is really composed of Deputy Ministers who are really civil servants and not politicians?

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Patterson. I think Mrs. Sorensen would like to respond to that.

MRS. SORENSEN: At the time, Mr. Chairman, that we discussed what body would review the applications, the resource development committee was headed up by a Minister, and that Minister was the Minister of Economic Development. It was certainly understood that any decision that would be made by the resource development committee would then be ratified by the Executive Committee. So it was basically to identify the body, right from the start, that would be dealing with these applications, and given that that body was already headed up by a Minister, we felt that it was the rightful body to be identified in our recommendation.

CHAIRMAN (Mr. Pudluk): Thank you, Mrs. Sorensen.

MR. MacQUARRIE: Question.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Pudluk): Mr. MacQuarrie.

MRS. SORENSEN: Question.

SOME HON. MEMBERS: Question.

Motion To Accept Recommendation Three, Eighth Report Of The Standing Committee  
On Finance, Carried

CHAIRMAN (Mr. Pudluk): Are you ready for the question? Question has been called. All those in favour of that motion, raise your hands. Down. Opposed, if any? The motion is carried.

---Carried

Recommendation four, Ms Cournoyea.

Motion To Accept Recommendation Four, Eighth Report Of The Standing Committee  
On Finance

MS COURNOYEA: Mr. Chairman, I move that the Legislative Assembly recommend to the Executive Committee that the following motion be adopted: That once an area or community is designated as a developing zone, application for initial funding be made to the resource development committee, and the terms of reference are in appendix six.

CHAIRMAN (Mr. Pudluk): To the motion. Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, just in addition to what Mrs. Sorensen said, in terms of the first instance, when communities or a development area are seeking funds, a working body has to be put in place whereby the funding can be looked at, because it is recognized at the outset that the territorial government probably would have to move in a special way to secure additional funding for those impacts.

CHAIRMAN (Mr. Pudluk): Thank you, Ms Cournoyea. To the motion. Mr. MacQuarrie.

MR. MACQUARRIE: Yes, in this connection, I earlier had a somewhat similar concern to Mr. Patterson's, except that I felt there were some criteria generated that indicated when it would be appropriate to designate a development zone that would help to ensure that communities were treated fairly. I do not think I ever got appendix six. I am just wondering if somewhere, the committee did address itself to the question of specific criteria. I mean, I gather if there is development, okay, but who is going to make the decision as to whether that is the kind of development that warrants it being designated as a zone?

CHAIRMAN (Mr. Pudluk): Thank you, Mr. MacQuarrie. Mrs. Sorensen.

MRS. SORENSEN: The terms of reference that we were referring to in recommendation four were the terms of reference for the resource development committee. It is my understanding that there is now under way a review of the terms of reference of the resource development committee to further enhance the role that that committee plays in the whole area of socio-economic impact, but I do not think that those terms of reference will mean that that committee cannot be the committee that undertakes and takes charge with respect to the recommendations that we are making.

Now, with respect to the question of criteria, in response to Mr. MacQuarrie's question, I believe he is asking, what would be the criteria of a developing zone. Is that what you are asking?

MR. MACQUARRIE: Essentially, yes.

MRS. SORENSEN: Right. The first and foremost criterion would be an area which may be impacted or already is impacted by non-renewable resource development and major renewable resource development. So, that would be the number one criterion and the decision as to whether it, in effect, is a non-renewable

resource development project would be left up to the community, if it is applying, and the resource development committee who accepts that application, to make the decision as to whether it is or not. I think that it is fairly clear as to what a project is, whether it is non-renewable or renewable. I do not really see that they are going to have too much difficulty in making that decision.

CHAIRMAN (Mr. Pudluk): Thank you, Mrs. Sorensen. To the motion. Mr. Patterson.

Applications For Funding Should Not Be Made To Deputy Ministers

HON. DENNIS PATTERSON: Well, I must say that I do not like to see applications for funding being made to a committee of Deputy Ministers. I do not think that is what responsible government is all about. I think that it is wrong to put that in this recommendation and I am sure that the Members agree that elected officials on the Executive Committee should have the responsibility for determining -- well, why then should the applications be made to the resource development committee? Why should applications be made to a group that the Member acknowledges does not have the power to approve funding? I recognize that these are just recommendations to the Executive Committee but I must say that I think there is a defect there in recommendation four.

MRS. SORENSEN: Not at all. Not at all.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Patterson. Mrs. Sorensen.

MRS. SORENSEN: Not at all, Mr. Chairman. Number one, you cannot overburden your Executive Committee with having to deal with applications. Now always there is a body of civil servants that reviews and makes recommendations with respect to applications for funding. Then that body makes formal recommendations to the elected Members. I mean, that is the process. Always in the end it is the decision of the Executive Committee. That just is a process of government. I take the example of the General Development Agreement. The body that reviews the applications for the General Development Agreement are made up of civil servants. The ultimate decision to approve the funds and approve the applications are made by, I assume, the Executive Committee in concert with the federal government, which also has a part to play. So it is just the mechanism for having communities apply and receive funding, but the ultimate decision lies with the Executive Committee. That is implicitly understood in everything that we have said here. Thank you.

Motion To Accept Recommendation Four, Eighth Report Of The Standing Committee On Finance, Carried

CHAIRMAN (Mr. Pudluk): Thank you, Mrs. Sorensen. To the motion. Are you ready for the question? Question has been called. All those in favour of that motion please raise your hands. Down. Opposed? The motion is carried.

---Carried

Recommendation five. Ms Cournoyea.

Motion To Accept Recommendation Five, Eighth Report Of The Standing Committee On Finance

MS COURNOYEA: Mr. Chairman, I move that the Legislative Assembly recommend to the Executive Committee that the following motion be adopted: That the territorial government immediately identify and set aside funds for initial funding of developing zones and that those funds granted shall be used by the zone for assessing, planning for management, budgeting, presentation, and negotiation related to identified impact of a non-renewable resource development project or projects.

CHAIRMAN (Mr. Pudluk): Thank you, Ms Cournoyea. To the motion. Ms Cournoyea.

MS COURNOYEA: Recommendation five relates to the fact that once the community or communities are identified as a developing zone, they should be supplied with funding so that they can present their case and get things into gear so that they can move ahead in negotiating for the funds that are required in that community and this is talking about funds for the planning stages, on what process they will be taken and where they would have to go for the funding.

CHAIRMAN (Mr. Pudluk): Thank you, Ms Cournoyea. Mr. Nerysoo.

Amendment To Motion To Accept Recommendation Five, Eighth Report Of The Standing Committee On Finance, Carried

HON. RICHARD NERYSOO: Mr. Chairman, I would just like to add an amendment. After "non-renewable resource development" I would add "and major renewable resource project or projects."

CHAIRMAN (Mr. Pudluk): To the amendment.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Pudluk): Are you ready for the question?

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Pudluk): Question has been called. All those in favour of that amendment, please raise your hands. Down. Opposed? The amendment is carried.

---Carried

To the motion. Mrs. Sorensen.

MRS. SORENSEN: Yes. Just further to Ms Cournoyea's explanation, we saw the General Development Agreement as being the funding source in this area unless the Executive Committee could identify any other source, but we generally saw the General Development Agreement money as the money that could be used by a developing zone for its planning process and we felt that that was certainly in line with the terms of reference of the General Development Agreement. It is our understanding that in the B level submission, the Executive Committee has identified that whole planning process as one of the submissions to the federal government for extraordinary funding under GDA. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Thank you, Mrs. Sorensen. To the motion as amended.

SOME HON. MEMBERS: Question.

Motion To Accept Recommendation Five, Eighth Report Of The Standing Committee On Finance, Carried As Amended

CHAIRMAN (Mr. Pudluk): Are you ready for the question? Question has been called. All those in favour, please raise your hands. Down. Opposed? The motion is carried as amended.

---Carried

Recommendation six. Ms Cournoyea.

Motion To Accept Recommendation Six, Eighth Report Of The Standing Committee On Finance, Carried

MS COURNOYEA: Mr. Chairman, I move that the Legislative Assembly recommend to the Executive Committee that the following motion be adopted: That until direct revenue sharing is established, the federal government be approached for extraordinary funding for non-renewable resource impact. The amount would be based on a negotiated requirement determined on the basis of the type and length of the project and the needs as identified by the developing zone and both levels of government following the numbers one to five procedure.

CHAIRMAN (Mr. Pudluk): Thank you, Ms Cournoyea. To the motion. Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, it is just recognized that once these zones are identified, the territorial government would not have the funding to meet the expectations of the communities and the impacted areas. So it is anticipated that further funding would be required and this would have to be extraordinary funding. We discussed at length the kind of funding that the oil and gas companies exploring for oil in the Northwest Territories get from the federal government, in view of the fact that they are going into remote frontier areas. We felt that the territorial government, if they are not going to be receiving direct funding in terms of the general funds that are turned over on a yearly basis to the territorial government, that they would indeed have to place a case before the federal government for this extraordinary funding.

CHAIRMAN (Mr. Pudluk): Thank you, Ms Cournoyea. To the motion. Are you ready for the question?

AN HON. MEMBER: Question.

CHAIRMAN (Mr. Pudluk): Question has been called. All in favour, please raise your hands. Down. Opposed? The motion is carried.

---Carried

I wonder if Mrs. Sorensen has any further discussion on this matter?  
Mrs. Sorensen.

Motion That Finance Committee Receive Direction To Investigate And Recommend On Socio-Economic Benefits

MRS. SORENSEN: I have another motion, Mr. Chairman, and it arises from the discussion that we had earlier on enhanced socio-economic benefits. I move that the standing committee on finance be given direction by the Legislative Assembly to investigate and recommend on new or enhanced socio-economic benefits which might be achieved by the North as a result of development.

CHAIRMAN (Mr. Pudluk): Thank you, Mrs. Sorensen. I wonder if we can have a copy of that motion, please. To the motion.

MRS. SORENSEN: Yes, Mr. Chairman, I think that the standing committee on finance was extremely interested and concerned and excited about the work that we did with respect to our impact study -- most of us were. I think that the response that we have had, since we released our discussion paper, from municipalities, from individuals, from the federal government, was one that makes us feel that perhaps there is more work that we could do as a committee of this Legislature. I think that we all agree that socio-economic benefits, as a result of non-renewable and now renewable resource development, should go beyond jobs and job opportunities, yet when we say that, few people really understand what it is we are trying to say. We are not at all sure that we are entirely sure of what it is that we mean.

We do mean things like a school of mining and money from non-renewable resource development going into training, such as a school of mining would present -- not necessarily government money, but money from industry, going into that training. We are talking about perhaps things like -- and my committee has not discussed this -- things like money from non-renewable resource development going toward the establishment of the renewable resource sector as a benefit to northerners, because it is the renewable resources that the majority of our people are most interested in. It is the renewable resource industry that we seem to have the most difficulty getting funds for, as witnessed by Mr. Sayine's sawmill. It is like pulling teeth to get money, not only from this government but from the federal government to keep that sawmill going and yet that is an extremely important renewable resource industry to the community for Fort Resolution. That industry must not die for a lack of money. Perhaps it is the non-renewable resource industry and the royalties or the so-called socio-economic agreements to transfer money from that development that could go toward that kind of industry. Another example is the whole fishing industry.

#### Non-Renewable Resource Industry Is A Boom And Bust Industry

Those are the kinds of things I think the committee would like to talk about and investigate with other groups and organizations in the North in order to make recommendations to our government, and perhaps even to the federal government through this Legislature, concerning new and enhanced socio-economic benefits. One of the things we always say is that the non-renewable resource industry is a boom and bust industry, and while it may employ our people in the boom part of its development, they will be unemployed in the bust part of its development. So I think it behooves this Legislative Assembly to take advantage of the non-renewable resource development if it is to go ahead, and we have all indications that it will, to build up a more stable industry in the North, and that is the renewable industry.

The other point is that it seems, it appears, that we are not going to be all that successful in achieving secondary industry, smelters and refineries, where large numbers of people are employed and where a province or a territory would become more stable with that kind of industry, as witnessed by central Canada. So it again behooves this Legislative Assembly to use the money that it might derive from the boom of a major non-renewable development, to find ways of using that money to support other measures in the North that will keep our people employed and working long after the bust has been achieved, long after the development project has run its course. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Thank you, Mrs. Sorensen. To the motion, Mr. Patterson.

HON. DENNIS PATTERSON: Yes, I have a question to the chairman of the standing committee on finance. By the way, I certainly am not opposing the motion but I want to ask one question that I think is important. Is the honourable Member proposing that the terms of reference of the standing committee on finance be revised by this motion? If so, is it not appropriate that this be done by notice of motion in formal session, as certainly appears to have been traditional anyway, if not required by the rules?

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Patterson. Mrs. Sorensen.

MRS. SORENSEN: Mr. Chairman, if Mr. Patterson will review the terms of reference of the standing committee on finance, he will find that when the committee wrote up those terms of reference, we deliberately made them very broad. One of the terms is that the committee shall undertake to investigate and recommend on any issue that it sees as being relevant to the work of the committee. So, we feel very strongly that enhanced socio-economic benefits, because they have a very strong financial implication, are very much a part of our mandate and, therefore, that is the reason for the comments that we made in the report and for bringing forth this motion at this time.

CHAIRMAN (Mr. Pudluk): Thank you, Mrs. Sorensen. Mr. Patterson.

Role Of Negotiating With Industry For Socio-Economic Benefits

HON. DENNIS PATTERSON: Thank you, Mr. Chairman. I would also like to ask the honourable chairman of the finance committee, in presenting this motion, does the finance committee wish a mandate from this Assembly to negotiate with industry on behalf of the Assembly, to obtain these benefits? Is that what you are proposing, that we authorize you to -- I think the motion says something about a direction to seek new or enhanced socio-economic benefits, something like that. Do you anticipate that if we approve this motion, that your committee will be negotiating with companies and industry for these socio-economic benefits? Is that what is intended by the motion?

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Patterson. Mrs. Sorensen.

MRS. SORENSEN: Not at all. Not at all, Mr. Chairman. That would be far beyond what we would see our role as. The motion here seeks only to investigate and recommend to the Legislative Assembly, just as we have done with the recommendations that have already been approved. We do not and never will, I am sure, unless the Legislative Assembly wishes us to, see our role as negotiating with industry at all. We will talk to industry with respect to socio-economic benefits, but only in relation to what industry thinks and, in fact, we have already done that through various meetings that not only I have had as chairman, but our consultant has had with respect to the recommendations that have already been approved. So, to answer your question, no, we just do not see that as our role.

CHAIRMAN (Mr. Pudluk): Thank you, Mrs. Sorensen. Mr. Patterson, to the motion.

HON. DENNIS PATTERSON: Yes. Thank you, Mr. Chairman. Having had those questions answered, may I say that I found this report very useful and enlightening. I was pleased to see the information gathered by the committee's researcher on details of deficiencies in infrastructure in these communities. I think it will be very useful to the resource development committee and the government as a whole. I congratulate the committee on an excellent report and for their hard work. I think it is fair to say that this committee and other committees of this House which...

CHAIRMAN (Mr. Pudluk): Mr. Patterson, to the motion, please.

Appropriate That Finance Committee Seek An Expanded Role

HON. DENNIS PATTERSON: Well, I was commenting on an expanded role for the committee and I was going to say that I think it is appropriate that the committee seek an expanded role, because I think that one thing that has characterized this Assembly, perhaps in contrast to previous Assemblies, is that its committees have been active and have made major impacts on shaping government policy. I do not mean to slight previous committees, but perhaps because they have not had the sort of resources it seems to me that they may not have had the same impact as committees of this House, and I am thinking particularly of the finance committee, the constitutional committees, if I may say, the special committee on education. So, I support this motion and I support the kind of work that all committees of this House are doing.

HON. JAMES WAH-SHEE: Hear, hear!

HON. DENNIS PATTERSON: I commend the finance committee particularly, for being willing to take on this work. So, I support the motion, Mr. Chairman.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Patterson. To the motion. Mr. MacQuarrie.

MR. MacQUARRIE: It appears that the committee may already be empowered to do what it is asking us to endorse, but I would like to vote in favour of the motion and endorse it. I do not think it is important to sit on protocol or be overly concerned with sensibilities. If there is a group of people who are anxious to do this sort of thing, and enthusiastic, I think it is important that it be done and I say, go ahead with it.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. MacQuarrie. To the motion.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Pudluk): Are you ready for the question?

SOME HON. MEMBERS: Question.

Motion That Finance Committee Receive Direction To Investigate And Recommend On Socio-Economic Benefits, Carried

CHAIRMAN (Mr. Pudluk): Question has been called. All in favour, please raise your hands. Down. Opposed? The motion is carried.

---Carried

CHAIRMAN (Mr. Pudluk): Do you agree that the committee concludes now?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Thank you. The eighth report of the standing committee on finance. Would this House like to deal with the report? Mrs. Sorensen.

Motion To Accept Eighth Report Of The Standing Committee On Finance As Amended, Carried

MRS. SORENSEN: Mr. Chairman, on behalf of the standing committee on finance, I move acceptance of the eighth report entitled, Responding to Non-Renewable Resource Development, as amended.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Pudluk): To the motion.

MRS. SORENSEN: Question.

CHAIRMAN (Mr. Pudluk): Question has been called. All in favour? Down. Opposed? The motion is carried.

---Carried

Now, we are going to go to the ninth report on finance. Mrs. Sorensen, opening remarks.



Ninth Report Of The Standing Committee On Finance

MRS. SORENSEN: Thank you, Mr. Chairman. I just have one remaining recommendation that is in the ninth report of the standing committee on finance and it concerns the opening statements that the standing committee on finance made when we tabled the report, concerning a workshop that we were planning. I find that I must seek authorization from the Legislative Assembly to go ahead with the workshop. So, I have prepared a motion on behalf of the standing committee and it is as follows.

Motion That Finance Committee Be Given Authorization To Conduct A Workshop In May, 1981, Carried

On behalf of the standing committee on finance, I move that authorization be given to the standing committee on finance by the Legislative Assembly to conduct a workshop, to be held in early May, 1981, estimated costs to be submitted for approval to the Members' Services Board.

CHAIRMAN (Mr. Pudluk): Thank you, Mrs. Sorensen. Could you give me a copy, please? To the motion. Mrs. Sorensen.

MRS. SORENSEN: Mr. Chairman, just very briefly, the topics for discussion during the workshop that we will be holding will be the role of the standing committee on finance in consensus government, how to develop and identify priorities for government spending, techniques for review of main estimates and capital expenditures, the role of a public accounts committee, budgeting and financial systems and what works best from a public interest point of view, and proper use of and liaison with the Auditor General.

Mr. Chairman, we are not at all sure that we will be able to accomplish in three days all of our objectives, but certainly we will be able to accomplish one or two, perhaps even three of them, but those are some of the things that the standing committee on finance would like to develop a better understanding of over the next three years. Estimated costs, Mr. Chairman, for the workshop will be somewhere around \$6000. That includes accommodation, rental of the premises, travel of Members, per diem and miscellaneous. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Thank you, Mrs. Sorensen. To the motion.

MR. MacQUARRIE: Question.

CHAIRMAN (Mr. Pudluk): Are you ready for the question?

Question has been called. All in favour? Down. Opposed? The motion is carried.

---Carried

Mrs. Sorensen.

MRS. SORENSEN: Mr. Chairman, Members will note that not all of the recommendations that were contained in the ninth report of the standing committee were formally moved, but I think during the review that we had of the main estimates, the reasons for not formally moving those motions were clear and articulated by either myself or the deputy chairman. Therefore, with that, I would say that that concludes the ninth report of the standing committee on finance. Thank you.

CHAIRMAN (Mr. Pudluk): Thank you very much, Mrs. Sorensen. Is it agreed?

---Applause

MR. MacQUARRIE: Agreed.

CHAIRMAN (Mr. Pudluk): Thank you.

---Agreed

Bill 6-81(1), Boilers And Pressure Vessels Ordinance

Now we are going to go on to the bills. We are going to start with Bill 6-81(1), An Ordinance to Amend the Boilers and Pressure Vessels Ordinance. Does this committee wish to go clause by clause? Mr. MacQuarrie.

MR. MacQUARRIE: Yes. In each case, again, as I understand it, in accordance with traditional practice, if you will just refer to the standing committee on legislation for any comment. There is not a great deal, since these are mostly housekeeping bills. With respect to Bill 6-81(1), the committee recommends that it be referred as presented.

CHAIRMAN (Mr. Pudluk): Clause 1. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Short title. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): The bill as a whole. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Bill 7-81(1), Electrical Protection Ordinance

CHAIRMAN (Mr. Pudluk): Thank you. Bill 7-81(1), An Ordinance to Amend the Electrical Protection Ordinance. Mr. MacQuarrie.

MR. MacQUARRIE: Again, Mr. Chairman, the standing committee recommends that this bill be referred as presented.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. MacQuarrie. Clause 1. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Short title. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): The bill as a whole. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Bill 8-81(1), Fire Prevention Ordinance

CHAIRMAN (Mr. Pudluk): Thank you. Bill 8-81(1), An Ordinance to Amend the Fire Prevention Ordinance. Mr. MacQuarrie.

MR. MacQUARRIE: Thank you, Mr. Chairman. This is to be referred as presented.

CHAIRMAN (Mr. Pudluk): Clause 1. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Short title. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): The bill as a whole. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Bill 9-81(1), Council Ordinance

CHAIRMAN (Mr. Pudluk): Thank you. Bill 9-81(1). I like this one.

---Laughter

Bill 9-81(1), An Ordinance to Amend the Council Ordinance. Mr. MacQuarrie.

MR. MacQUARRIE: Yes. With respect to this one, Mr. Chairman, the only comment is that the committee directed that the scale of allowances which had originally been developed be amended to reflect the directions of caucus concerning provisions for per diem expense allowances and particularly, to include in the calculation of allowances for the Western Arctic and Rae-Lac la Martre constituencies, those communities which had not before been taken into account. The schedule was so amended, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Mr. MacQuarrie.

MR. MacQUARRIE: Yes, Mr. Chairman. The schedule that is attached in our books is not the amended one and I believe the Executive will propose the amended schedule.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. MacQuarrie. Mr. Nerysoo. Have you got the amendment there?

HON. RICHARD NERYSOO: Yes, Mr. Chairman. I have an amended schedule, but I will wait until you go clause by clause before I put forward the amendment to Schedule B.

CHAIRMAN (Mr. Pudluk): Would this committee like to go clause by clause?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Clause 1. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Clause 2. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Clause 3. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Clause 4, Schedule B. Mr. Nerysoo.

Motion To Amend Schedule B, Bill 9-81(1), Carried

HON. RICHARD NERYSOO: Yes, Mr. Chairman. With regard to the amended Schedule B, the Members have agreed to further amendments and I would like to move that we adopt the amended amendments to Schedule B.

SOME HON. MEMBERS: Agreed.

CHAIRMAN (Mr. Pudluk): To the amendment.

HON. ARNOLD McCALLUM: Question.

CHAIRMAN (Mr. Pudluk): Are you ready for the question?

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Pudluk): Question has been called. All in favour? Down. Any opposed? The amendment is carried.

---Carried

Schedule 4 as amended. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Short title. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): The bill as a whole as amended. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Bill 10-81(1), Income Tax Ordinance

CHAIRMAN (Mr. Pudluk): Thank you very much. Bill 10-81(1), An Ordinance to Amend the Income Tax Ordinance. Does this committee wish to go clause by clause? Mr. MacQuarrie.

MR. MacQUARRIE: Mr. Chairman, because the bill had financial implications, it was referred to the standing committee on finance, and I would recommend that the chairman of that committee make some comments.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. MacQuarrie. Mrs. Sorensen.

MRS. SORENSEN: Yes, Mr. Chairman. The standing committee reviewed the ordinance during its January meeting, and we did have some concerns with respect to the amendment. However, after some detailed discussion, we did learn that the Legislative Assembly has no option but to amend the Income Tax Ordinance with respect to this clause, so while we were not necessarily agreeing with the amendment, it is one that the law forces us into doing, and therefore, the standing committee decided that it had no option but to approve the amendment as is. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Thank you, Mrs. Sorensen. Clause 1. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Short title. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): The bill as a whole. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Bill 11-81(1), Justices Of The Peace Ordinance

CHAIRMAN (Mr. Pudluk): Thank you. Bill 11-81(1), An Ordinance to Amend the Justices of the Peace Ordinance. Mr. MacQuarrie.

MR. MacQUARRIE: Thank you, Mr. Chairman. There was a concern that was raised when this was brought before the committee, and that was that it would be important to take steps to ensure that the accused -- and we began talking about juveniles, but felt that whether juveniles or adults, that they be properly informed of their legal rights, and the committee was also anxious that steps be taken to make court workers and social workers aware of these amendments, and were given to understand that these things would be done, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. MacQuarrie. Clause 1. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Clause 2. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Clause 3. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Clause 4. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Clause 5. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Short title. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): The bill as a whole. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Bill 12-81(1), Liquor Ordinance

CHAIRMAN (Mr. Pudluk): Thank you. Bill 12-81(1), An Ordinance to Amend the Liquor Ordinance. Mr. Braden.

HON. GEORGE BRADEN: Mr. Chairman...

CHAIRMAN (Mr. Pudluk): Just hold on. Maybe Mr. MacQuarrie would like to make a statement.

HON. GEORGE BRADEN: I have an amendment to make. Is it the wish of the committee to have Mr. MacQuarrie wait until after I make the amendment?

CHAIRMAN (Mr. Pudluk): Is this House agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Mr. Braden.

Motion To Add Three Additional Clauses To Bill 12-81(1), Carried

HON. GEORGE BRADEN: Mr. Chairman, I move that Bill 12-81(1) be amended by including clauses 1 to 3 to the bill, and renumbering the existing clauses 1 and 2 to read as clauses 4 and 5. Copies of the bill as amended and translated have been provided to the Members of the committee.

Mr. Chairman, the amendment I propose reads as follows: Clause 1, the Liquor Ordinance is amended by renumbering subsection 2(20) as 2(21), 2(21) as 2(22), 2(22) as 2(23), 2(23) as 2(24), 2(24) as 2(25), 2(25) as 2(26), 2(26) as 2(27), and 2(27) as 2(28).

Clause 2, the ordinance is further amended by adding immediately following subsection 2(19) the following: "(20) private recreational facility includes a facility that is operated for profit making purposes."

Clause 3, the ordinance is further amended by adding immediately after paragraph 29(j) the following: "(k) private recreational facility licence for the sale of liquor by the licensee for consumption by members and guests." Then, Mr. Chairman, the remaining clauses follow.

Mr. Chairman, the purpose of this amendment is to introduce a new category of licence that the Liquor Control Board may issue. This new category, called "the private recreational facility licence", will allow the operator of a private recreational facility that is operated for profit to apply for a licence to serve liquor at the facility and to limit the sale and consumption of liquor to the members and guests of the private recreation facility.

Under existing legislation, a person operating such a facility can either apply for a club licence, if the facility is a non-profit making organization, or a cocktail lounge licence, in which case, the sale and consumption of liquor has to be open to the general public and not limited to members and guests. The proposed amendment, Mr. Chairman, will provide for a new category whereby the operator of a profit making private recreational facility would be able to limit sale and consumption of liquor to members and guests only. Thank you.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Braden. To the motion. Mr. MacQuarrie.

MR. MacQUARRIE: Thank you, Mr. Chairman. The initial amendments to the Liquor Ordinance in Bill 12-81(1) reflected the substance of a motion that was introduced to the House by Ms Cournoyea in Frobisher Bay, and accepted by the House, and they reflect that motion. The additional amendment, the purpose was described by Mr. Braden, and after some scrutiny, the standing committee concluded that there seemed to be no implications that would be detrimental to the public good, and the committee recommends passage.

HON. KANE TOLOGANAK: Hear, hear!

CHAIRMAN (Mr. Pudluk): To the motion.

HON. ARNOLD McCALLUM: Clause by clause.

CHAIRMAN (Mr. Pudluk): Are you ready for the question?

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Pudluk): Question has been called. All in favour, please raise your hands. Down. Opposed? The motion to amend is carried.

---Carried

Clause by clause.

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Clause 1. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Clause 2. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Clause 3. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Clause 4. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Clause 5. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Short title. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): The bill as a whole. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Bill 13-81(1), Pawnbrokers And Second-Hand Dealers Ordinance

CHAIRMAN (Mr. Pudluk): Thank you. Bill 13-81(1). Mr. MacQuarrie.

MR. MacQUARRIE: Thank you, Mr. Chairman. The committee recommends that the bill be referred as presented.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. MacQuarrie. Do you want to go clause by clause? Clause 1. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Short title. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): The bill as a whole. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Bill 14-81(1), Regulations Ordinance

CHAIRMAN (Mr. Pudluk): Bill 14-81(1). Mr. MacQuarrie.

MR. MacQUARRIE: Again, Mr. Chairman, the committee recommends that it be referred as presented.

CHAIRMAN (Mr. Pudluk): Clause 1. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Clause 2. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Clause 3. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Clause 4. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed



CHAIRMAN (Mr. Pudluk): Clause 5. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Short title. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): The bill as a whole. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Bill 15-81(1), Safety Ordinance

CHAIRMAN (Mr. Pudluk): Bill 15-81(1). Mr. MacQuarrie.

MR. MacQUARRIE: Yes. With respect to Bill 15-81(1), Mr. Chairman, the committee was concerned that a mandatory medical examination might be regarded in some quarters as an invasion of privacy and we felt that that matter should be drawn to the attention of Members of this House. If Members do not feel so, as our committee after discussing it quite thoroughly did not feel so, then our committee recommended passage. The committee also recognized the intent, rather, of the amendment is to extend to employees in other industries what now applies to mine employees. They are already under obligations with respect to medical examinations so the committee recommends passage.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. MacQuarrie. Clause 1. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Short title. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): The bill as a whole. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Bill 16-81(1), Lotteries Ordinance

CHAIRMAN (Mr. Pudluk): Thank you. Bill 16-81(1). Mr. MacQuarrie.

MR. MacQUARRIE: Thank you, Mr. Chairman. With respect to this bill, the Lotteries Ordinance, which has the effect of allowing the Commissioner to regulate and licence persons or organizations in conducting and managing lottery schemes as are permitted pursuant to the Criminal Code, we were informed that the regulations that will be proposed are being drafted and that they will be circulated to people in the Northwest Territories and certainly the standing committee will be very much on top of that. We will want to see what the regulations are and have our own input and try to ensure that other Members do as well. Other than that comment, Mr. Chairman, the standing committee recommends that the bill be accepted.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. MacQuarrie. Clause by clause. Clause 1, short title. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Clause 2, conducting lottery schemes. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Clause 3, regulations. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): The bill as a whole. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Report By The Minister For Aboriginal Rights And Constitutional Development

CHAIRMAN (Mr. Pudluk): Yes, Mr. Wah-Shee would like to proceed with his Report by the Minister of Aboriginal Rights and Constitutional Development.

SOME HON. MEMBERS: Third reading.

CHAIRMAN (Mr. Pudluk): Is that agreed?

HON. JAMES WAH-SHEE: Third reading of bills.

MR. MacQUARRIE: Let us stick to the order, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Is it your wish that Mr. Wah-Shee -- would you like to proceed?

HON. JAMES WAH-SHEE: Mr. Chairman, I do not want to proceed with the paper at this time.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Wah-Shee.

SOME HON. MEMBERS: Progress.

CHAIRMAN (Mr. Pudluk): Does the committee wish to report progress?

MR. MacQUARRIE: Mr. Chairman, a point of order.

CHAIRMAN (Mr. Pudluk): Mr. MacQuarrie. A point of order.

MR. MacQUARRIE: Yes, I just find that...

CHAIRMAN (Mr. Pudluk): Do not bother to get up. I am only the chairman.

MR. MacQUARRIE: That is how I feel, Mr. Chairman. I just find that unacceptable. Two or three days ago the Minister said "It is essential that we immediately re-examine our purpose, our responsibility and our resulting role in these negotiating sessions. It is my feeling that this government has a legitimate

role to play as the representative of all citizens of the Northwest Territories. In order to do so, this Assembly must decide on a stronger mandate." I simply feel that this paper is a matter that the Assembly as a whole should give consideration to and that it would be very wrong just to disregard it. It is a matter of too great a concern to many people and, certainly, my constituents.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. MacQuarrie. Ms Cournoyea.

Motion To Discuss Report By the Minister For Aboriginal Rights And Constitutional Development In Hay River

MS COURNOYEA: Mr. Chairman, in view of the circumstances of some of my compatriots here, I move that we do not discuss this paper until the session in Hay River.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Pudluk): Thank you, Ms Cournoyea. To the motion.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Pudluk): Are you ready for the question?

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Pudluk): Question has been called. All in favour of... Mrs. Sorensen.

MRS. SORENSEN: Mr. Chairman, I would also like to join with Mr. MacQuarrie and register my dismay at the actions of the government in this matter. We have for several weeks -- in fact more than weeks -- been requesting of the Minister of Aboriginal Rights that he give us information on the government's position with respect to aboriginal rights and constitutional development so that we could discuss it in the Legislative Assembly.

HON. DENNIS PATTERSON: You have it. It is on the table.

HON. GEORGE BRADEN: Point of order. Point of order.

CHAIRMAN (Mr. Pudluk): Point of order. Mr. Braden.

HON. GEORGE BRADEN: Mr. Chairman, a number of Members called for progress and as I understand it, if progress is called, it is the duty of the chairman to report progress.

HON. DENNIS PATTERSON: Progress.

HON. GEORGE BRADEN: Is that not the rule? I might be wrong.

CHAIRMAN (Mr. Pudluk): You are right. I am going to report progress.

MRS. SORENSEN: There is a motion on the floor, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Oh yes. Okay. We will have to deal with the motion first and then report progress.

HON. KANE TOLOGANAK: Question.

MRS. SORENSEN: Mr. Chairman, I just find it absolutely intolerable now that the government would seek to prohibit...

MS COURNOYEA: Point of order.

CHAIRMAN (Mr. Pudluk): Point of order. Ms Cournoyea.

MS COURNOYEA: I made a motion and you did not let me continue to speak to my motion and people are getting excited all over the place here, so I would like to continue to speak to my motion.

MRS. SORENSEN: You spoke to your motion.

MS COURNOYEA: No, I did not.

MRS. SORENSEN: Mr. Chairman, she spoke and someone called "Question" after that.

CHAIRMAN (Mr. Pudluk): There was...

MRS. SORENSEN: Mr. Chairman, I object. She was not cut off.

CHAIRMAN (Mr. Pudluk): There was excitement for a while and there was a little confusion. Okay. I am going to let you speak, Ms Cournoyea, first.

MRS. SORENSEN: Mr. Chairman, point of privilege. I was speaking. If she chooses to speak again, she may speak again. I was in the middle of speaking to the motion.

CHAIRMAN (Mr. Pudluk): Okay. She moved that motion and she is entitled to speak for it. I am going to let her speak first. If you do not like my ruling, all you have to do is challenge me. Ms Cournoyea.

MS COURNOYEA: I am sorry, Mr. Chairman. Because there were some shouts of progress and everything else like that, I did not continue to speak. I am sorry about causing a disruption here. I believe that in the attempts by the honourable Members for Yellowknife, it appears they do not seem to understand that there is a position on aboriginal rights already. I do believe that we should continue to discuss that. However, I think that a number of people are not here and in view of the circumstances and through personal knowledge that there is not really that much going on in the negotiations of claims for all the organizations, I do not believe that is such a dire thing to deal with right at this time. The federal government is not in the process of getting its butt in gear, so I really would like to give some kind of consolation to our Yellowknife representatives, because there really is not anything going on. I realize you all want to find some deep dark secret about what is going on in aboriginal rights but let me assure you there is nothing.

There are a number of people here who probably would like to have input and listen to your discussions and your concerns as well on this whole question. I believe that their intention was to ask for additional support from this House and I would very much like them to be here to do that because I believe that Mrs. Sorensen and Mr. MacQuarrie, once they hear the whole area and reports on claims, probably would want to give more support rather than feeling that there are some deep, dark secrets being pursued on the business of aboriginal rights.

Motion To Discuss Report By The Minister For Aboriginal Rights And Constitutional Development In Hay River, Withdrawn

There is not much movement, so I would implore them to recognize that, and Mr. Wah-Shee and his people are not very busy either on that section. I would like to withdraw my motion in the hope that we will deal with this in Hay River, and I would like the co-operation from Mrs. Sorensen and Mr. MacQuarrie, because they seem to be the ones wanting to pursue it. So I would like to withdraw my motion, and maybe beg upon the House that we defer this until Hay River. Thank you.

MRS. SORENSEN: Mr. Chairman. Mr. Chairman.

HON. DENNIS PATTERSON: Progress.

CHAIRMAN (Mr. Pudluk): Thank you, Ms Cournoyea. The motion is withdrawn.

HON. DENNIS PATTERSON: Progress.

CHAIRMAN (Mr. Pudluk): Mrs. Sorensen.

Motion To Discuss Report To The Assembly By the Minister For Aboriginal Rights  
And Constitutional Development

MRS. SORENSEN: Mr. Chairman, I make a motion that we do discuss the report to the Legislative Assembly by the Minister for Aboriginal Rights and Constitutional Development.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Pudluk): Question...

MRS. SORENSEN: Mr. Chairman, I wish to speak to my motion.

CHAIRMAN (Mr. Pudluk): Go ahead, Mrs. Sorensen.

MRS. SORENSEN: Mr. Chairman, we as a Legislative Assembly and I as an independent Member have been asking Mr. Wah-Shee, as the Minister for Aboriginal Rights and Constitutional Development, for this government's position in this area for some time now. He has promised in letters and in statements to the press that he would table this report. The report was tabled in the dying moments of the budget session. I can appreciate that it was not the Executive Committee's decision that this Legislature prorogue today or tomorrow, that they were of the understanding that we probably would be going until next week. However, it was evident a week and a half ago that we would be proroguing, and it was imperative, as far as I was concerned, that we receive this paper.

In an eloquent and emotional speech Mr. Wah-Shee rose and said that he was frustrated by the direction that he had been given so far, that he needed more clearly defined direction and that he sought the assistance of this Legislative Assembly, as is our right, in that expanded mandate that he was seeking. I am here, I am prepared to assist him with that expanded mandate, and I am here and prepared to respond to his report.

I appreciate Ms Cournoyea's concern about the fact that her colleagues are not here, but they have chosen not to be here. They have chosen to leave, for whatever reason, early. That is their responsibility. I would never accuse the Executive Committee of being manipulated by those Members who are not here, but I would suggest that if they do not proceed with this paper now, that I will suspect that, and my constituency will suspect that as well, because we are very interested that within this paper be contained a statement and direction with respect to our role as public government in the whole land claims negotiation process.

In addition, just to end what I have to say, I object to Ms Cournoyea attributing motives to why I wish to discuss this. I do not feel that there is any deep dark secret, but unlike her, I believe that there is great urgency for this government to have an expanded and more detailed position on its role in the whole land claims negotiating process. I believe that land claim negotiations are going to move very quickly ahead in the next little while, as is Bill C-48 and as is the Canadian energy policy, and therefore, it is probably one of the most important things that this Legislative Assembly should be discussing. That is our role, as requested by our most eloquent Minister the other day. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Thank you, Mrs. Sorensen. To the motion. Mr. MacQuarrie.

MS COURNOYEA: Question. Question.

HON. KANE TOLOGANAK: Coffee break.

Present Aboriginal Rights Sessional Paper Is Government's Only Direction

MR. MacQUARRIE: Thank you, Mr. Chairman. I, too, want to assure other Members that I wish to discuss it not because I think there are deep dark secrets but because I think that people have the right to know what is going on. I know that if Ms Cournoyea were in a situation where she or her constituents felt they were not able to find out what was going on, that she would be very persistent, and I would commend her for that. I feel that I have to be that way right now, particularly, Mr. Chairman, because in the paper I have read a statement that is of deep concern to me, and I would simply like to have had the chance to clarify it, and not in a mode of confrontation but in a mode of discussion. It says, and this is on page three: "The issue is, do we look beyond the sessional paper for our direction and develop responsible positions which attempt to balance the needs of the different elements of Northwest Territories society or do we accept the sessional paper as our only direction and work primarily in support of native associations. I accept the latter view...."

Now, the reason I wanted to discuss that today is because if we do not discuss it, what it means apparently is that in the interim that is the view that prevails, and yet I feel that it is not the view that ought to prevail, because on another occasion, the Hon. Minister, Mr. Wah-Shee, indicated that he felt that his mandate to speak for non-claimants and public government was implicit. I agree absolutely. That is what it is, implicit.

Ministers in this government take an oath which says, "I do solemnly and sincerely promise and swear that I will duly and faithfully and to the best of my skill and knowledge execute the powers and trust reposed in me as a Member of the Executive Committee of the Northwest Territories, so help me God." I am saying that when we are elected to this Assembly, and certainly when we become Ministers of the government, we have a mandate which cannot be discarded by anything that is passed in the House. The only way we can get rid of that kind of mandate is to resign, and so, I just wanted assurances from the Minister -- I felt that I had them the other day when I heard him speak -- that in addition to his rightful and very serious concern, which is also a concern of mine, despite what some Members may think, that aboriginal rights are settled and that they are settled in a way that provides proper benefits, justice as a whole, to native people, besides that concern that he does recognize that he must have another concern, for non-claimants and public government. I wanted the opportunity to discuss that particularly, and I feel that it would be improper for this Assembly to adjourn or prorogue and leave that kind of thing hanging in the interim, even if there are no active negotiations going on. Again, it is not because I am alarmed about deep dark secrets.

Constituents Have A Right To Know What Is Going On

I, earlier in this Assembly, was surprised to find Ms Cournoyea quoting from the Minister's letter to the Hon. John Munro...

MS COURNOYEA: Well, that is why you have all the information on the table there. Why are you going on?

MR. MacQUARRIE: Well, I finally got it today, but the letter was written January 30th. At the bottom, it said copies to all the native leaders in the Northwest Territories, copy to Michael Kirby, but not to MLA's. I just feel that it is unfair. Why, if others are able to find out what the policies of the government are, why am I not able...

MRS. SORENSEN: Right on.

MR. MacQUARRIE: ...so that I can bring whatever is happening to my constituents?

MRS. SORENSEN: Right on.

MR. MacQUARRIE: Believe me, the majority of my constituents certainly accept the principle of majority rule and recognizing the native majority in the Northwest Territories and the native majority in this Assembly recognize that their view will probably not prevail, but at least they feel they have the right, and I feel they have the right, to know how they are being treated, and why. That is not too much to ask. That is what I am asking, and that is why I would like to discuss this paper.

CHAIRMAN (Mr. Pudluk): To the motion.

SOME HON. MEMBERS: Question.

MRS. SORENSEN: Recorded vote.

CHAIRMAN (Mr. Pudluk): I think Mr. Patterson wants to speak. Before he speaks, let us take 15 minutes for coffee.

---SHORT RECESS

CHAIRMAN (Mr. Pudluk): The Chair recognizes a quorum. There was a motion on the floor. Mr. Patterson.

HON. DENNIS PATTERSON: Thank you, Mr. Chairman. I sincerely wanted to say that I am not trying to stifle discussion of this important paper, and certainly I am most anxious to hear the views of the Members from Yellowknife Centre and South who are concerned about deferring it to the next session. However, my main reason for not wanting to go ahead now is simply to do with the timing of the discussion. I think I speak for almost everybody when I say we are very tired. It has been a long, hard session. Mr. Sibbeston is not here. I hope he is here when we come back in Hay River. I fervently hope he is here.

MR. MacQUARRIE: Hear, hear!

HON. DENNIS PATTERSON: Mr. Curley is not here.

MRS. SORENSEN: By his own choice.

HON. DENNIS PATTERSON: It is fine for a Member who lives in Yellowknife to say that it is their fault because they are not here. May I observe, Mr. Chairman, that if I and other Members had not voted that the special committee on education's recommendations be deferred for a day, the Member for Yellowknife South might have missed most of the recommendations because of her absence. I am glad that she was here to participate.

MRS. SORENSEN: That is not why the deferral, you ran out of time.

CHAIRMAN (Mr. Pudluk): To the motion.

HON. DENNIS PATTERSON: I was glad that the Member for Yellowknife South was able to participate in the discussions on education even though her...

MRS. SORENSEN: To the motion. To the motion.

HON. DENNIS PATTERSON: ...opinion did not always agree with mine, and I would welcome her participation in discussion on the very important subject of possible revisions to the aboriginal rights paper.

#### Members Should Be Given Time To Consult With Constituents

All I am saying, Mr. Chairman, and I feel confident that all Members agree with me, is that this is not the time, and I am not prepared to say that, with the absence of key spokesmen expressing various viewpoints, that we should go ahead anyway. I feel this subject should be discussed by all Members and after proper and due consideration. If we do give ourselves a little more time, first of all, as MLA's, we will be able to consult our constituents. It is not as if the paper has not been presented. Honourable Members are saying people have the right to know what is going on. Well, the guidelines have been tabled. Mr. Wah-Shee tabled them. They are on the floor. It is not as if the paper has not been presented. Furthermore, if we do take a little time, as we did take -- may I remind honourable Members -- when the sessional paper was first tabled. We all agreed to defer it to the next session, because we all needed time to consider this complicated issue.

There is another advantage, Mr. Chairman. In addition to allowing the Members to consult with their constituents, and I am sure if the honourable Members feel that the paper was only presented a couple of days ago that they have not had time to consult with their constituents -- in addition to allowing us to consult with our constituents, it will allow time for the native organizations to consider the proposals for revised guidelines too. Quite frankly,



Mr. Chairman, the first sessional paper was prepared with due consultation of the native organizations and I do not think we should abandon that principle now, by rushing into a debate without enough time for their input to have been allowed.

So, not because I wish to prevent the honourable Members from expressing their views, but because I wish to see it discussed in an atmosphere where we have the necessary energy to devote attention to this very vital subject, I wish to say that I will vote for deferring it, not so that it will die, but so that we can discuss it when we are all better prepared to discuss it.

Mr. Chairman, this whole business of aboriginal rights negotiations, as we have learned, perhaps, from the, I think, rather unfortunate experience of COPE, is fraught with emotions, passions and extremely strong feelings. For the Members from Yellowknife to suggest that we should go ahead, in the afternoon of the last day of a six week session, in the mood that we all are in, with the pall of yesterday hanging over us, with significant spokesmen for the Dene and for the Inuit not here, I think is irresponsible and I will not support discussing it today. I am confident that all Members will agree with me. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Patterson. To the motion.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Pudluk): Mr. MacQuarrie.

A Serious Misapprehension Of Mandate

MR. MACQUARRIE: I certainly do not intend to belabour the point, but I cannot accept an allegation of irresponsibility from the Member for Frobisher Bay. It was not my choice of time. I asked long ago for some clarification and I have asked time and again for some clarification. The reason -- as a matter of fact, incidentally, I do want to clarify in everybody's mind that it is not the substance that concerns me. When I look over the guidelines, I can agree almost entirely with them. There is one that bothers me. There is one that I will be even more rigorous on than what the Executive has recommended. So, it is not the question for me of trying to undermine whatever is being done, but I raised what I consider to be a serious problem and that is the reason that I wanted to discuss it today, and that is that I feel there may be a serious misapprehension of mandate. I do not like to leave that sitting for a couple of months.

I think I am going to close at that. I would just ask the honourable Member for Frobisher Bay whether he would say anything about a Minister's implicit mandate to safeguard public government interests and the rights of non-claimants as well? If I could hear even a few assurances in that regard, then I will rest easy over the next couple of months, but that is a serious concern to me, and I would appreciate it being addressed, if nothing else in the paper is addressed.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. MacQuarrie. To the motion.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Pudluk): Are you ready for the question? Question has been called. Mr. Patterson.

HON. DENNIS PATTERSON: Mr. Chairman, just to reassure Mr. MacQuarrie, the guidelines approved by the Executive Committee that are in the paper that was tabled, expressly do recognize the responsibility of this government to safeguard the interests of claimants and non-claimants as well, on page three. I do not think that reality has ever been in question. So, I think the honourable Member should rest assured that the Executive Committee will not permit his constituents' interests to suffer over the next few months. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Patterson.

MRS. SORENSEN: Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Mr. Fraser.

More Time Needed For Discussion Of Report

MR. FRASER: Thank you, Mr. Chairman. I would agree with the Member for Frobisher Bay, that this report is not going to be given the consideration that it should be given. This report took time to prepare, with a lot of hard work and a lot of questions and answers received on this report. We cannot, in the length of this session, do credibility to this report. Regardless that we have a quorum, we still have people who are interested and I cannot say that we should excuse them -- we said that before. They should be here, but they are not here, and that is one reason, but that is not the reason that I am speaking against this motion. The reason that I am speaking against this motion is that we cannot give it the proper debate that it should have. When it took so long to prepare, to try and rush through it in an hour or two hours or three hours -- it should be three or four days to discuss this very important paper. I am sure that the Member who presented the paper will agree with me, that there are still some questions to be answered in this report. So, therefore, I disagree that we bring it into committee of the whole until we have time to deal with it further and maybe deal with it in Hay River, when everybody is bright and cheerful. Right now, we are trying to wind up the session and nobody is going to ask the proper questions or the right questions, and get the right answers.

MRS. SORENSEN: Speak for yourself.

MR. FRASER: Speak for myself -- I will speak for myself. I will not vote for the motion.

HON. DENNIS PATTERSON: Hear, hear!

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Fraser. Mrs. Sorensen.

MRS. SORENSEN: Thank you, Mr. Chairman. With respect to Mr. Patterson's and Mr. Fraser's comments on the fact that we are all tired, etc., that is very true and there is no reason why we could not begin the debate of this paper and then adjourn the discussion until Hay River, just as we did with the uranium debate. Simply because the Yellowknife Members do have some concerns, as should all Members who are, above all, territorial legislators and a part of public government...

HON. DENNIS PATTERSON: Do not lecture us.

MRS. SORENSEN: The other point, I respect the assurances that Mr. MacQuarrie received about public government being part of one of the guidelines, from Mr. Patterson. I wonder if Mr. Wah-Shee, the Minister of Aboriginal Rights, could give us those assurances now?

MR. MacQUARRIE: Hear, hear!

CHAIRMAN (Mr. Pudluk): Thank you, Mrs. Sorensen. Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Yes.

---Applause

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Wah-Shee. Mrs. Sorensen.

MRS. SORENSEN: Yes, what, Mr. Wah-Shee?

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Chairman, I would just like to give the honourable Member for Yellowknife South my assurance. That was the question, was it not?

HON. DENNIS PATTERSON: Hear, hear! Hear, hear!

---Applause

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Wah-Shee. Mrs. Sorensen.

MRS. SORENSEN: Mr. Wah-Shee, it is customarily and traditionally correct to repeat the question.

SOME HON. MEMBERS: Oh! Oh!

MRS. SORENSEN: I would like to hear you complete the question.

SOME HON. MEMBERS: To the motion.

CHAIRMAN (Mr. Pudluk): To the motion, Mr. Wah-Shee.

AN HON. MEMBER: Question.

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

HON. JAMES WAH-SHEE: I do not know what tradition the honourable Member is referring to. If she is referring to the Dene tradition, then I am certainly within my tradition. Also, with all due respect to hers. Thank you.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Wah-Shee.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Pudluk): To the motion. Are you ready for the question?

SOME HON. MEMBERS: Agreed.

MRS. SORENSEN: Recorded vote please.

CHAIRMAN (Mr. Pudluk): Recorded vote is requested.

HON. DENNIS PATTERSON: Well I need a little exercise anyway.

CHAIRMAN (Mr. Pudluk): I am going to ask the Clerk to read the motion.

CLERK ASSISTANT (Mr. Hamilton): The motion is that we do consider the report by the Minister of Aboriginal Rights and Constitutional Development.

Motion To Discuss Report To The Assembly By The Minister For Aboriginal Rights And Constitutional Development, Defeated

CHAIRMAN (Mr. Pudluk): All those in favour of that motion, please stand until your name has been called.

CLERK ASSISTANT (Mr. Hamilton): Mrs. Sorensen, Mr. MacQuarrie.

CHAIRMAN (Mr. Pudluk): Down. Opposed?

CLERK ASSISTANT (Mr. Hamilton): Mr. Evaluarjuk, Mr. Kilabuk, Mr. Patterson, Mr. Tologanak, Ms Cournoyea, Mr. Sayine, Mr. McCallum, Mr. Wah-Shee, Mr. Braden, Mr. Nerysoo, Mr. McLaughlin, Mr. Fraser, Mr. Stewart.

CHAIRMAN (Mr. Pudluk): The motion is defeated.

---Defeated

Report progress?

SOME HON. MEMBERS: Agreed.

---Agreed

MR. SPEAKER: Mr. Pudluk.

REPORT OF THE COMMITTEE OF THE WHOLE OF EIGHTH REPORT OF THE STANDING COMMITTEE ON FINANCE RESPONDING TO NON-RENEWABLE RESOURCE DEVELOPMENT; NINTH REPORT OF THE STANDING COMMITTEE ON FINANCE; BILLS 6-81(1), 7-81(1), 8-81(1), 9-81(1), 10-81(1), 11-81(1), 12-81(1), 13-81(1), 14-81(1), 15-81(1), 16-81(1); REPORT BY THE MINISTER FOR ABORIGINAL RIGHTS AND CONSTITUTIONAL DEVELOPMENT

MR. PUDLUK: Mr. Speaker, your committee has been considering the eighth report of the standing committee on finance and the ninth report of the standing committee on finance and those reports were adopted with amendments. Also, Mr. Speaker, Bills 6-81(1) to 16-81(1), inclusive, have been considered and are now ready for third reading.

MR. SPEAKER: Thank you very much, Mr. Pudluk. A good days work.

---Applause

Item 13, third reading of bills.

ITEM NO. 13: THIRD READING OF BILLS

Bill 6-81(1) is ready for third reading. Mr. Braden.

Third Reading Of Bill 6-81(1): Boilers And Pressure Vessels Ordinance

HON. GEORGE BRADEN: Mr. Speaker, I move that Bill 6-81(1), An Ordinance to Amend the Boilers and Pressure Vessels Ordinance, be read for the third time.

MR. SPEAKER: Do you have a seconder? Mr. Evaluarjuk.

AN HON. MEMBER: Question.

MR. SPEAKER: Question being called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 7-81(1) is ready for third reading. Mr. Braden.

Third Reading Of Bill 7-81(1): Electrical Protection Ordinance

HON. GEORGE BRADEN: Mr. Speaker, I move that Bill 7-81(1), An Ordinance to Amend the Electrical Protection Ordinance, be read for the third time.

MR. SPEAKER: Is there a seconder? Mr. Tologanak. Discussion.

SOME HON. MEMBERS: Question.

MR. SPEAKER: Are you ready for the question?

SOME HON. MEMBERS: Question.

MR. SPEAKER: All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 7-81(1) has had third reading. Bill 8-81(1).

Third Reading Of Bill 8-81(1): Fire Prevention Ordinance

HON. GEORGE BRADEN: Mr. Speaker, I move that Bill 8-81(1), An Ordinance to Amend the Fire Prevention Ordinance, be read for the third time.

MR. SPEAKER: Do we have a seconder? Mr. Butters. Discussion.

SOME HON. MEMBERS: Question.

MR. SPEAKER: Question being called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 9-81(1). Mr. Nerysoo.

Third Reading Of Bill 9-81(1): Council Ordinance

HON. RICHARD NERYSOO: Mr. Speaker, I move that Bill 9-81(1), An Ordinance to Amend the Council Ordinance, as amended, be read for the third time.

MR. SPEAKER: Is there a seconder? Mr. Pudluk. Discussion.

SOME HON. MEMBERS: Question.

MR. SPEAKER: All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 10-81(1). Mr. Butters.

Third Reading Of Bill 10-81(1): Income Tax Ordinance

HON. TOM BUTTERS: Mr. Speaker, I move that Bill 10-81(1), An Ordinance to Amend the Income Tax Ordinance, be read for the third time.

MR. SPEAKER: Do I have a seconder? Mr. Fraser. Discussion.

SOME HON. MEMBERS: Question.

MR. SPEAKER: Question being called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 11-81(1). Mr. Braden.

Third Reading Of Bill 11-81(1): Justices Of The Peace Ordinance

HON. GEORGE BRADEN: Mr. Speaker, I move that Bill 11-81(1), An Ordinance to Amend the Justices of the Peace Ordinance, be read for the third time.

MR. SPEAKER: Do I have a seconder? Mr. Patterson. Discussion.

SOME HON. MEMBERS: Question.

MR. SPEAKER: Question being called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 12-81(1).

Third Reading Of Bill 12-81(1): Liquor Ordinance

HON. GEORGE BRADEN: Mr. Speaker, I move that Bill 12-81(1), An Ordinance to Amend the Liquor Ordinance, as amended, be read for the third time.

MR. SPEAKER: Is there a seconder? Mr. McLaughlin. Discussion.

SOME HON. MEMBERS: Question.

MR. SPEAKER: Are you ready for the question? All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 13-81(1). Mr. Braden.

Third Reading Of Bill 13-81(1): Pawnbrokers And Second-Hand Dealers Ordinance

HON. GEORGE BRADEN: Mr. Speaker, I move that Bill 13-81(1), An Ordinance to Amend the Pawnbrokers and Second-Hand Dealers Ordinance, be read for the third time.

MR. SPEAKER: Do I have a seconder? Mr. Kilabuk. Discussion.

SOME HON. MEMBERS: Question.

MR. SPEAKER: Question. All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 14-81(1). Mr. Braden.

Third Reading Of Bill 14-81(1): Regulations Ordinance

HON. GEORGE BRADEN: Mr. Speaker, I move that Bill 14-81(1), An Ordinance to Amend the Regulations Ordinance, be read for the third time.

MR. SPEAKER: Is there a seconder? Mr. Wah-Shee. Discussion.

SOME HON. MEMBERS: Question.

MR. SPEAKER: Question being called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 15-81(1). Mr. Braden.

Third Reading Of Bill 15-81(1): Safety Ordinance

HON. GEORGE BRADEN: Mr. Speaker, I move that Bill 15-81(1), An Ordinance to Amend the Safety Ordinance, be read for the third time.

MR. SPEAKER: Is there a seconder? Mr. Kilabuk. Discussion.

SOME HON. MEMBERS: Question.

MR. SPEAKER: Are you ready for the question? All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 16-81(1). Mr. Braden.

Third Reading Of Bill 16-81(1): Lotteries Ordinance

HON. GEORGE BRADEN: Mr. Speaker, I move that Bill 16-81(1), An Ordinance Respecting Lotteries, be read for the third time.

MR. SPEAKER: Do we have a seconder? Mr. Wah-Shee. Discussion.

SOME HON. MEMBERS: Question.

MR. SPEAKER: Question being called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 16-81(1) has had third reading. That completes the third reading of all bills.

MR. FRASER: Mr. Speaker.

MR. SPEAKER: Mr. Fraser.

MR. FRASER: Mr. Speaker, I would like to rise on a point of privilege. I would like at this time to thank the interpreters who have been very patient with the dealings of this Assembly, the support staff and last but not least, our Pages who are running like mad all over the hall here. They are very co-operative. I would like to thank them very much.

---Applause

MR. SPEAKER: Thank you, Mr. Fraser. As we are almost at conclusion, is there anybody else who has a remark they might wish to make? Mr. MacQuarrie.

MR. MacQUARRIE: Yes. Thank you, Mr. Speaker. In view of the fact that my pool time for adjournment is 3:50, I would like to be allowed to...

---Laughter

...I would like to be allowed to...

SOME HON. MEMBERS: Shame, shame!

MR. MacQUARRIE: ...I would like to be allowed to speak at length on the mesmerism of Maritime lobsters if I may.

---Laughter

MR. SPEAKER: Thank you.

MR. McLAUGHLIN: It is too bad about the lobster today, Mr. Pudluk.

MR. SPEAKER: Are there any other comments? Any announcements from the floor? We will have the usual gathering immediately following adjournment in Kat A. I understand that the next sitting will be on the 14th of May. I wish to explain why that date has been chosen. It is hoped that the Members will arrive on the 12th which is a Tuesday, allowing Tuesday and Wednesday, two full days, for discussion in caucus to clean up so many items and other committee work that we are falling behind in. So it looks rather peculiar in part that we are starting possibly on a Thursday. Mr. Fraser, a point of privilege?

MR. FRASER: A point of privilege, Mr. Speaker. In the session in Hay River, as you mentioned, I would like to be assured that we should have hard hats and life jackets in case of a flood.

MR. SPEAKER: We may be able to teach you to swim, Mr. Fraser. It is time you learned. Mr. Clerk, will you see if the Commissioner is ready to assent to bills and prorogue this House?

ITEM NO. 14: ASSENT TO BILLS

COMMISSIONER PARKER: Please be seated. As Commissioner of the Northwest Territories, I assent to the following bills: Bill 3-81(1), Bill 4-81(1), Bill 5-81(1), Bill 6-81(1), Bill 7-81(1), Bill 8-81(1), Bill 9-81(1), Bill 10-81(1), Bill 11-81(1), Bill 12-81(1), Bill 13-81(1), Bill 14-81(1), Bill 15-81(1), and Bill 16-81(1).

Time And Place Of Next Session

I am pleased to advise that the next session of this Legislature will be convened on Thursday, May the 14th, 1981, in Hay River.

Mr. Speaker, this has been a long and at times difficult session. I wish to congratulate Members for their hard work. Regardless of positions taken, they have been sincerely held positions. The Executive Committee has a tremendous number of matters to deal with as a result of this session. I am confident that the business of government will be advanced with the same vigour and dedication which Members of this House have demonstrated.

ITEM NO. 15: PROROGATION

I now prorogue this session of the Legislature of the Northwest Territories.

---PROROGATION



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