



LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

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Speaker: The Honourable Donald M. Stewart, M.L.A.

LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

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YELLOWKNIFE, NORTHWEST TERRITORIES

TUESDAY, FEBRUARY 9, 1982

MEMBERS PRESENT

Mr. Appaqaq, Mr. Arlooktoo, Hon. George Braden, Hon. Tom Butters, Ms Cournoyea, Mr. Evaluarjuk, Mr. Fraser, Mr. MacQuarrie, Hon. Arnold McCallum, Mr. McLaughlin, Hon. Richard Nerysoo, Mr. Noah, Hon. Dennis Patterson, Mr. Pudluk, Mr. Sayine, Mr. Sibbeston, Hon. Don Stewart, Hon. Kane Tologanak, Hon. James Wah-Shee

ITEM NO. 1: PRAYER

---Prayer

SPEAKER (Hon. Don Stewart): Orders of the day for Tuesday, February the 9th.

Item 2, replies to Commissioner's Address.

Item 3, oral questions.

ITEM NO. 3: ORAL QUESTIONS

Mr. Arlooktoo.

Question 12-82(1): Use Of Business Licence By Households

MR. ARLOOKTOO: (Translation) Thank you, Mr. Speaker. I have a question concerning owning a licence. Can the fee for a business licence be used for the household of a person who holds a licence, or can a business licence be used by the other household people? Thank you.

MR. SPEAKER: Mr. Butters.

HON. TOM BUTTERS: Mr. Speaker, I will take the question as notice and provide a reply at the earliest possible opportunity to that question.

MR. SPEAKER: Thank you, Mr. Minister. Oral questions. Mr. Appaqaq.

Question 13-82(1): Housing Shortage In Sanikiluaq

MR. APPAQAQ: (Translation) Thank you, Mr. Speaker. I am going to ask the Minister of Health concerning the housing shortage in Sanikiluaq. Is there any possibility of looking into that matter? That was my question to the Minister of Health.

MR. SPEAKER: Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Speaker, I will take the question as notice and provide an answer.

MR. SPEAKER: Thank you, Mr. Minister. Oral questions.

Item 4 on your order paper, questions and returns. Written questions.

ITEM NO. 4: QUESTIONS AND RETURNS

Mr. Pudluk.

Question 14-82(1): Public Tender For Sale Of Assets, Co-op, Arctic Bay

MR. PUDLUK: This is a written question to the Minister of Economic Development. Sometime last year, the co-op in Arctic Bay closed due to bankruptcy. The assets of the co-op were sold by tender. Did the department put out a public tender? What price was paid for the assets? Thank you.

MR. SPEAKER: Thank you, Mr. Pudluk. Written questions. Are there any returns?

Item 5, petitions.

Item 6, tabling of documents.

Item 7, reports of standing and special committees.

Item 8, notices of motion.

ITEM NO. 8: NOTICES OF MOTION

Mr. Evaluarjuk.

Notice Of Motion 8-82(1): Increase In Senior Citizens Allowance

MR. EVALUARJUK: (Translation) Mr. Speaker, I would like to make a notice of motion. On February 11, I will be making a motion about the old age pension allowances that are being currently taken in the NWT, and will also be asking for an increase in the pension. This will be seconded by the honourable Member for Keewatin South.

MR. SPEAKER: Thank you, Mr. Evaluarjuk. Notices of motion. Mr. MacQuarrie.

Notice Of Motion 9-82(1): Appointment Of Mr. Evaluarjuk To Standing Committee On Legislation

MR. MACQUARRIE: Mr. Speaker, I wish to give notice that on Thursday, February 11th, I will move that Mr. Mark Evaluarjuk, the honourable Member for Foxe Basin, be appointed to the standing committee on legislation.

---Applause

MR. SPEAKER: Thank you, Mr. MacQuarrie. Notices of motion.

Item 9, notices of motion for first reading of bills. Mr. Braden.

HON. GEORGE BRADEN: No, first reading.

MR. SPEAKER: Item 11, introduction of bills for first reading.

ITEM NO. 11: INTRODUCTION OF BILLS FOR FIRST READING

Mr. Braden.

HON. GEORGE BRADEN: Thank you, Mr. Speaker. I would like the consent of this House to proceed with first reading of Bill 9-82(1).

MR. SPEAKER: Unanimous consent is being requested for the first reading of Bill 9-82(1). Do I have unanimous consent?

SOME HON. MEMBERS: Agreed.

MR. SPEAKER: Are there any nays?

---Agreed

Proceed, Mr. Braden.

First Reading Of Bill 9-82(1): Plebiscite Ordinance

HON. GEORGE BRADEN: Mr. Speaker, I move that Bill 9-82(1), An Ordinance to Amend the Plebiscite Ordinance, be read for the first time.

MR. SPEAKER: Is there a seconder? Mr. Butters. Ready for the question? All those in favour? Opposed, if any? The motion is carried.

---Carried

Introduction of bills for first reading.

Item 12, second reading of bills.

ITEM NO. 12: SECOND READING OF BILLS

Mr. Braden.

HON. GEORGE BRADEN: Thank you, Mr. Speaker. I would like the consent of the House to proceed with second reading of Bill 9-82(1), if we could, please.

MR. SPEAKER: Unanimous consent is being requested for second reading. Do I have unanimous consent?

SOME HON. MEMBERS: Agreed.

MR. SPEAKER: Are there any nays?

---Agreed

We will accept second reading.

Second Reading Of Bill 9-82(1): Plebiscite Ordinance

HON. GEORGE BRADEN: Mr. Speaker, I move that Bill 9-82(1), An Ordinance to Amend the Plebiscite Ordinance, be read for the second time. The purpose of this bill is to amend the Plebiscite Ordinance to clarify certain administrative procedures under the ordinance; to give the chief plebiscite officer the power to investigate and prosecute infractions under the ordinance; to provide for the appointment of a deputy chief plebiscite officer and assistant returning officers; to give the chief plebiscite officer the power to adapt the ordinance in emergency situations; to clarify certain powers of the chief plebiscite officer; to make mandatory the appointments of enumerators, deputy returning officers and poll clerks; to allow the chief plebiscite officer to prescribe forms and oaths; to remove the restriction of not allowing results to be published until the chief plebiscite officer has announced the results of the plebiscite.

MR. SPEAKER: Do I have a seconder? Mr. Patterson.

MR. TOLOGANAK: Question.

MR. SPEAKER: Question being called. All those in favour? Opposed, if any? The motion is carried.

---Carried

The bill has had second reading. Second reading of bills. Sorry, I overlooked motions. I will go back to Item 10, motions, at this time.

ITEM NO. 10: MOTIONS

Motion 5-82(1), Increase of Polar Bear Quota in Hall Beach. Mr. Evaluarjuk.

Motion 5-82(1): Increase Of Polar Bear Quota In Hall Beach

MR. EVALUARJUK: Mr. Speaker:

WHEREAS the residents of Hall Beach have been requesting to increase the polar bear quota for the last nine years but the reply is the same, "the polar bear quota would increase after a survey has been held around Hall Beach". The last time I asked about this matter, on November 4, 1980, their reply was that they will not approve the request of Hall Beach. Still today, Garry Bay want the quota to be increased by two and also Freuchen Bay;

AND WHEREAS it is a problem now as the quota has been filled already and there are polar bears near the community;

NOW THEREFORE, I move, seconded by the Member for Baffin South, that the administration encourage the wildlife service to increase the polar bear quota for Hall Beach by four, even without a survey being conducted, to give the hunters in Hall Beach more polar bear tags.

MR. SPEAKER: Your motion is in order, Mr. Evaluarjuk. Proceed.

MR. EVALUARJUK: (Translation) Thank you, Mr. Speaker. We are well aware that the Hall Beach residents, and also the speaker for my people over in my constituency, they have all understood this problem for a long time. Before I was elected as an MLA, they were requesting an increase and, as I have said earlier, there ought to be a survey done before the increase. The response was that they will get an increase in the next year. They have been saying that for the past couple of years. Also, the residents of Hall Beach have been aware of that. We are not sure if this problem could be resolved, but if Renewable Resources would look into this, I think it would be taken care of. Also, when I asked in 1980, it was stated that in the Hall Beach area, there are a lot of polar bears nearby, and in some areas of Arctic Bay. About 15 years ago there were some polar bears in Arctic Bay, while they were still using dog teams, and what I heard was -- somebody else informed me that when they went hunting for polar bears for about two weeks, they caught 72 polar bears, and also in that area of Arctic Bay and Pelly Bay, that these communities, Arctic Bay and Hall Beach -- that there are not enough quotas in that community, and also, concerning the tags, I think somebody can resolve this by giving the residents some tags. Mr. Speaker, we are well aware of the problem. However, if possible, I would like some support by my colleagues. Thank you.

MR. SPEAKER: Thank you, Mr. Evaluarjuk. Mr. Arlooktoo, as seconder, for Baffin South, would you like to speak at this time?

MR. ARLOOKTOO: (Translation) Yes, Mr. Speaker. Thank you. As I am from Baffin South, I am in support of the Hall Beach residents and I am seconder of the motion. Also, concerning the hunters, I myself have been hunting. We do not usually kill polar bears or any game for sport, but we hunt for the usual. I am aware that the hunters in Hall Beach are doing their job and they do not kill polar bears for sport.

I am well aware too and I have been informed that those tags are sometimes given to communities where there are a large number of polar bears. I am fully in support of the Hall Beach residents and I have to support the NWT residents. They have to increase the quota in Hall Beach, and that is the same concern in my constituency, but if they were to resolve this, they might increase the quota in my area too. I met with some biologists in the Resolute area and they also said that there are a lot of polar bears up there. Maybe they could transfer some tags to other communities. Would that be possible?

In my final words, we have the same or similar ideas as to how to go about things in our culture and we do not kill game for sport. I would like Renewable Resources to be aware of that. Thank you.

MR. SPEAKER: Thank you, Mr. Arlooktoo. To the motion. Mr. MacQuarrie.

Wrong Approach To Changing Quotas

MR. MacQUARRIE: Thank you, Mr. Speaker. Yes, I will reluctantly speak against the motion. I am aware that in particular communities the people of those communities are knowledgeable about their own economy and needs and I do not wish to or pretend to have a right to pass judgment on that, but I do say that I really believe that in the case of species whose populations are marginal, that this is not the right way to make decisions about quotas.

It seems to me that if we do decide to make changes in quotas this way, that it leads to ever greater numbers of demands that this Assembly then has to deal with, hopefully on some fair basis, and yet, if we do not have the knowledge that is required to make good decisions about whether quotas should be increased or not we will simply be making decisions based on political pressures or apathy or something else. I just cannot agree that that is the right way to do it. If our method for setting quotas is clumsy or inefficient, then I say let us address that particular problem and try to make changes in that way. As I say, I find it necessary to vote against this motion, but if the problem is that these people have been waiting for a study and it just is not getting done, I could certainly support a motion that demanded that they get on with the study so that if an increase in quota is warranted, it be given as soon as possible. So, I could certainly support that kind of approach, but not specifically this.

Finally, I would say that I cannot support this, particularly in this case, because, as I mentioned during the discussion on the estimates of the Department of Renewable Resources, that in the case of polar bear we have signed an international agreement, which is a serious agreement and article 2 says that each contracting party shall take appropriate action to protect the ecosystems, of which polar bears are a part, with special attention to habitat components, such as denning and feeding sites and migration patterns, and shall manage polar bear populations in accordance with sound conservation practices, based on the best available scientific data. This motion is calling on us to make a change without having that kind of data and that is why I cannot support it. If it were to be defeated, but another motion were to come in demanding that the study would be proceeded with immediately, I could certainly support that, Mr. Speaker.

MR. SPEAKER: Thank you. To the motion. Mr. Noah.

Survey Estimates Unsatisfactory

MR. NOAH: (Translation) Thank you, Mr. Speaker. I would like to make a brief comment. I am in support of this motion. Whenever the surveyors do a survey, it seems like they would do a good job, because I suspect they are not here to make a survey -- because when the polar bears go through -- if they were to do a study on the polar bear population, the Northwest Territories is a vast land and all the polar bear populations cannot be counted, because of the large area of the Northwest Territories.

I have heard that the biologists sometimes do an estimate count of the population, such as in this area there are only about five and in others there are 15 or 20 in one area. After they have done a survey, they recount again in the same area where they have been and sometimes the native people accompany them in their survey. I know they just do an estimate of the population of polar bears. I feel that after they do a survey, there are some more coming into the same area that they just left. So, I am going to be in support of the motion. Thank you, Mr. Speaker.

MR. SPEAKER: Thank you, Mr. Noah. Mr. Fraser, to the motion.

Much Talk About Surveys But No Action

MR. FRASER: Thank you, Mr. Speaker. I am in support of the motion. I have been on this Assembly now for quite a few years and every year they keep talking about surveys. Surely, they must have a survey done now that determines how many polar bears there are in the area. For the last 20 years they have been doing surveys and they still do not know. They have put collars on these polar bears, they find out where they go, they put tags on them and they do surveys and surveys and the money is all spent on surveys. I think it is time that Renewable Resources woke up and said, "Well, we have that many polar bear. Let us take account of what surveys have been done and where did the money go for these surveys and where are the reports back from these surveys?" Somebody should have them. It seems to me like all the money is spent on surveys and no action being done.

The Member has made a motion. He is asking for support of this motion. If for any reason Renewable Resources refuses to support that motion, why do they not give out some reason why they cannot support it? They say they need a survey. Mr. MacQuarrie, my friend here next to me, says that there is some agreement by the federal government that they protect the polar bears. Polar bears have been known to go right into the settlements and maul people and then the first thing they do is say, "Well, we cannot kill them. We have got to do a survey first." You know, this survey stuff is beyond me.

I think we should go ahead. If the guy wants to extend the polar bear quota or issue more tags, if Renewable Resources will not support this, well, then let them give us a reason in writing why they cannot support it, not just get up and say, "Well, we have to do a survey first." Give us some indications that surveys have been done. There must have been surveys done, because this has been talked about for years and every time it is just an excuse to stall them off and say, "We have to do a survey first." I think if Renewable Resources has anything to say, they should get up and say it now and tell the Members straight, rather than have us vote on it and if the motion goes through, then nothing is done about it, we come back again next session and the same thing happens again. So, one way or the other we should come to some agreement right here. Thank you.

MR. SPEAKER: Thank you, Mr. Fraser. To the motion. Mr. Appaqaq.

MR. APPAQAQ: (Translation) Thank you, Mr. Speaker. I am going to be in support of the motion. A few comments. We were treated the same way and I recognize the problem that I had before and I am in support of Mark Evaluarjuk. In Sanikiluaq from 1970 to 1979, I think we were fooled by the wildlife people, who said they were going to do a study first and they would figure out how large a quota they could give them. The hunters in the community get confused as to what to believe. After a time more tags were issued to the hunters, and even though they finished them up, we did not hear that the polar bear population has decreased -- even though we have more tags than usual. I believe Mark Evaluarjuk, and I am going to support him in his motion. Thank you.

MR. SPEAKER: Thank you, Mr. Appaqaq. To the motion. Do you wish to close the debate at this time, Mr. Evaluarjuk, by speaking?

MR. EVALUARJUK: (Translation) Thank you, Mr. Speaker. Before we vote on the question, I have a brief comment to make. I believe that the surveys have to be done, but the NWT is quite large and these polar bears will not make any difference if they are taken. If you will remember from last year, I made a motion about the population -- to do a survey in Foxe Basin, because the government really wants to do the surveys, and they said that they have to do a survey at Lancaster Sound to find out about the ships going around Lancaster Sound. They are saying now again that before they do a survey on Lancaster Sound they want a quota study done for the Foxe Basin area.

Lastly, Mr. Speaker, there was a reply saying that the polar bear population in the Foxe Basin area is not increasing. Why is that information around when they said that they had not done a survey as to whether they are increasing or decreasing in number? The people in the Foxe Basin area have been stating that there is more polar bear population, to their knowledge and the wildlife people are saying that there is nothing the same. Thank you.

MR. SPEAKER: Thank you. Are you ready for the question?

AN HON. MEMBER: Question.

Motion 5-82(1), Carried

MR. SPEAKER: All those in favour? Keep your hands up, please. Opposed? The motion is carried.

---Carried

That concludes motions for today. We will now turn to Item 13, consideration in committee of the whole of bills, recommendations to the Legislature and other matters.

ITEM NO. 13: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS, RECOMMENDATIONS TO THE LEGISLATURE AND OTHER MATTERS

---Legislative Assembly resolved into committee of the whole for consideration of Bill 9-82(1), Plebiscite Ordinance; Bill 1-82(1), Appropriation Ordinance, 1982-83; 13th Report of the Standing Committee on Finance, with Mr. Fraser in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 9-82(1), PLEBISCITE ORDINANCE; BILL 1-82(1), APPROPRIATION ORDINANCE, 1982-83; 13TH REPORT OF THE STANDING COMMITTEE ON FINANCE

Bill 9-82(1), Plebiscite Ordinance

CHAIRMAN (Mr. Fraser): Will the committee come to order, to consider Bill 9-82(1), An Ordinance to Amend the Plebiscite Ordinance? Mr. Braden.

HON. GEORGE BRADEN: Thank you very much, Mr. Chairman. I appreciate the opportunity to present this bill to the committee on rather short notice. They are having to move it through quickly at this point in time because there are some other aspects of the Plebiscite Ordinance that require that we have all amendments and changes made, I believe it is 60 days prior to the holding of the plebiscite. So I would appreciate, Mr. Chairman, subject to comments and questions by Members, if we could proceed through this today.

Generally, as I indicated in the second reading, we were notified by the chief electoral officer of Canada that certain administrative procedures and the manner in which the chief plebiscite officer is to do his work required some amendments, so on the advice of Mr. Remnant the amendments were prepared and are before you today.

Generally, the amendments are designed to give the chief plebiscite officer the power to investigate and prosecute infractions under the ordinance. Second, they are designed to provide for the appointment of a deputy chief plebiscite officer and assistant returning officers. Third, there are amendments to give the chief plebiscite officer the power to adapt the ordinance in emergency situations. Fourth, to clarify certain powers of the chief plebiscite officer. Fifth, there are amendments to make mandatory the appointments of enumerators, deputy returning officers and poll clerks. Sixth, amendments to allow the chief plebiscite officer to prescribe forms and oaths. Lastly, amendments to remove the restriction of not allowing results to be published until the chief plebiscite officer has announced the results of the plebiscite.

Mr. Chairman, that is basically all I have to say. I understand that the standing committee on legislation has had the opportunity to review the amendments, and Mr. MacQuarrie has some remarks. I would request at this time that, if required, I be allowed to bring in my legal counsel, Deborah Meldazy, to assist in answering any questions, and I understand our chief plebiscite officer, Mr. Hamilton, 2 i/c, is also available to answer questions that Members may have. Thank you very much, Mr. Chairman.

CHAIRMAN (Mr. Fraser): Thank you very much, Mr. Braden. Mr. MacQuarrie, chairman of the legislation committee.

MR. MACQUARRIE: Thank you, Mr. Chairman. When the bill was introduced at the last session, it was introduced so that work on the plebiscite could get under way, and the standing committee on legislation was aware at that time that there might very well be amendments that would be required at this session. The standing committee on legislation has reviewed the amendments in Bill 9-82(1), and is satisfied that the amendments proposed are of a technical nature that will enable the forthcoming plebiscite -- and any future plebiscites -- to be run effectively. The committee recommends the bill, as it is, for consideration by your committee, Mr. Chairman.

CHAIRMAN (Mr. Fraser): Is it the committee's wish that we proceed with this bill clause by clause?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 1, plebiscite officer. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 2, prescribed. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 3. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 4. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 5. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 6. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 7, deputy chief plebiscite officer. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 8, returning officers. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 9. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 10, assistant returning officer. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 11, deputy returning officers. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 12, poll clerk. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 13, removal from office. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 14. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 15. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 16, manner of voting. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 17, loitering. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 18. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 19. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 20. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 21. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 22. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Clause 23, chief plebiscite officer may prescribe forms and oaths. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): The bill as a whole. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Report the bill ready for third reading. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Bill 1-82(1), Appropriation Ordinance, 1982-83

Department Of Social Services, O And M, Financial Assistance Services

CHAIRMAN (Mr. Fraser): We turn then to page 15.07, Social Services, and when we reported progress last night, I think one of the Members had a motion that he wanted to put into committee. Mr. Evaluarjuk.

MR. EVALUARJUK: (Translation) Mr. Chairman, the point I had to make yesterday has already been made, so I do not have anything to say.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Evaluarjuk. Financial assistance services, O and M, in the amount of \$10,813,000. Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, yesterday the Member for Western Arctic asked if I would be able to provide some information about an indication from the federal budget in the House of Commons that would have serious implications for people receiving old age assistance, in terms of the taxation of those benefits. I indicated that I would be able to provide some information or enlightenment on what I perceived to be the problem, or what possibly the problem might be. I would like to indicate what I know of this particular subject. The old age security and the guaranteed income supplement, which are federal payments to pensioners, are currently -- as I said yesterday -- declared as taxable income, and from what I can gather there is no increase in taxation forthcoming as a result of that.

Present Rates Of Old Age Assistance

The amount of money that this government pays as a supplement, that is, the NWT supplementary benefit of \$50 per month to old age pensioners who are eligible for the guaranteed income supplement, may be taxable if it is declared as an income supplement. The federal budget has no measures to increase the current level of taxation on old age income, as far as I know. However, it may be necessary for all individuals, regardless of age, ethnic background, sex, to have social insurance numbers whereby everyone then is registered and it may be that the federal government is attempting to increase the control over those who receive these payments, in addition to any other implications that may be forthcoming as a result of it. So, it is a control that is being tightened, if you like, on those that receive it, to ensure that taxes that are due to the federal government are received by the government, more than anything else.

At the present time the old age security given to all senior citizens across the country is \$227.73 a month. In addition to that, for those who are eligible -- that is, those who have no other income that would bring them beyond the means test instituted by the federal government to get benefits, there is a guaranteed income supplement of \$228.63, so that a single pensioner receives the sum of those two figures, plus in the Northwest Territories, when that person is eligible to receive the income supplement, we pay an additional \$50. That brings to a total the amount that a single pensioner in the Northwest Territories could receive -- that is a person over 65 years -- to \$506.36 per month. Now, that doubles, obviously, when the husband and wife are both senior citizens.

If there is a spouse remaining when the partner is deceased and the partner was a pensioner, that spouse would receive the spouse's allowance, which is a federal initiative, as well as the \$50 a month that this government, the Government of the Northwest Territories, provides to bring an amount to that spouse, that she is able to get, of \$454 a month.

Now, there are a couple of other categories that I think I should mention, and that is, with a married pensioner whose partner is under 60 years of age, that married partner would receive exactly what a single pensioner would receive, that is \$506.36, because it would be expected that the partner under 60 years of age would be allowed or is eligible to pursue a way of life that is to obtain further income. However, a married pensioner with a partner who is between the ages of 60 and 65 years -- the married pensioner receives the old age assistance, but a reduced amount of the guaranteed income supplement, of \$176.27, but we provide, as well, the \$50 supplement, so that the married pensioner would receive \$454, but the partner would be able to receive the spouse's allowance and we provide the \$50 as well, so the amount of money that a married pensioner with a partner between 60 and 65 years -- the amount of money the two of them will have coming in as a result of the old age assistance, the guaranteed income supplement, the spouse's allowance and the \$50 territorial allowance is \$908 per month. I think the Members may be interested in those figures, Mr. Chairman, and that is why I bring them forward.

Total O And M, Financial Assistance Services, Agreed

CHAIRMAN (Mr. Fraser): Thank you, Mr. McCallum. Financial assistance services, total O and M, \$10,813,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): Detail of capital, on page 15.09 and 15.10, in the amount of \$800,000. Mr. MacQuarrie.

MR. MacQUARRIE: If I could just refer, on page 15.08, to the contribution for Arctic House, correction service, I understand that it is a halfway house, to try to enable people who have been in conflict with the law to gradually get back into society again. You did say yesterday that as a result of overcrowding at the correctional centre, there are additional people at Arctic House. Can you tell me what implications that has for the regular program at Arctic House? Surely, it must impact on it in some way. Can you tell me whether the program is impaired as a result of having additional people there, who I presume would not normally qualify to be in Arctic House, Mr. Minister?

CHAIRMAN (Mr. Fraser): Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, Arctic House is a community residential centre. It provides aftercare for ex-offenders and others requiring a supportive environment. It provides a range of programs intended to help ex-offenders make the transition back into the community life. The people who would be placed there are people that we believe, because of a classification program, would not provide a difficulty in the operation of Arctic House itself and I do not believe that we have caused any kind of an overcrowding situation to the detriment of programs of the Arctic House through this particular period of overcrowding. I say that because I have no indication that there has been any difficulty there.

We have been providing funding to Arctic House and have been able to work arrangements with the national parole board to increase the kind of funding to that particular facility so that it may continue to operate. In September of 1981 I approved the additional funding to the Arctic House and we increased the funding as a result of that for this coming year as well. The board of directors of Arctic House have been requesting additional funding and we have been able, within the department, to respond positively to it. People are placed there, hopefully, so that they could get back into the mainstream of things. They are on parole. They may be on work release through temporary absence permits, but I am not led to believe that there has been any difficulty there.

CHAIRMAN (Mr. Fraser): Mr. MacQuarrie.

Overcrowding Problem In Correctional Centres Not Being Adequately Addressed

MR. MacQUARRIE: Okay. If I could turn my attention then, again, I come back to certain things that you said yesterday, such as how resources are taxed beyond capacity and in that same context you did credit the staff for coping with the kind of pressures that they have -- extraordinary pressures, I guess. That is what would have drawn the remark. Certainly, they are to be commended, but I wonder, is it going to be expected that they, that is the correctional centres, will have to continue to cope with those kinds of pressures?

You also said that you expect that overcrowding will continue and then when I read through the rest of your remarks, which I did earlier today, and look at page 15.09, capital, it is just not clear to me that the problem is being addressed adequately. You did mention such things as sending out federal prisoners, people who have been sentenced to two years or more, as one possible solution. That raises a question which I would ask you to answer in a little while.

I know that we have tried in the Territories to ensure that native people who do not speak English, but who have been sentenced to terms longer than two years, sometimes should serve their sentence in the North. Where you have a situation of overcrowding and where some people who have been sentenced to terms less than two years are being sent to, for instance, Peace River jail, the question arises, does that mean that non-native people who have been sentenced to less than two years will be sent elsewhere sooner than native people who have been sentenced to more than two years? That is a question that I would like you to answer later on.

Now, you also say that in addition to sending out those federal prisoners, we will sometimes, over the short term, send people to other jails, such as to Peace River. You hope to take out the remands and my question is, could you be more specific about what plan you have for remands and whether that includes special facilities for psychiatric remands? You say that you are going to encourage community service sentencing, but in all of this there seems to be a reluctance to develop capital projects and the way you put it was that it seems not very desirable to go on putting up institutions and then filling them and I can certainly understand that, if you are determined not to. That is another question -- is that part of your policy, that you do not intend to put up these institutions? I say that is fine if you do have a clear program of resolving the difficulty, but when I read through what is said, I cannot see that there is a clear program. It seems somewhat vague and tentative.

So, finally then, I ask you, apparently there is a five year capital forecast -- can you give us a clear idea of what facilities you do have in mind over the next two or three years? If that does not include the expansion of correctional facilities, then what clear policies do you have to address the situation, because otherwise it is surely intolerable to go on with the situation of overcrowding year after year?

CHAIRMAN (Mr. Fraser): Mr. McCallum.

Various Ways To Alleviate Overcrowding

HON. ARNOLD McCALLUM: Mr. Chairman, I had indicated that when overcrowding does occur, we attempt to look after the problem in a number of ways. One of the ways that we deal with it when there is actual overcrowding is to have an early release on temporary access program, daily parole, that is for people, as they go through the classification process, who are near the end of their term. They are on work release. We may, again, send them out into the community, because they are nearing the end of their term. We obviously have to make use of the transfer of federal prisoners -- the transfer of others to Alberta and other systems, who have a longer period of time to serve. We would have to look, in this contingency plan, to sending out all federal prisoners. Obviously, within the area of the correctional institutes themselves, we have to double up on areas. If it is necessary in the final analysis, we may have to look at the use of RCMP cells, but that is only one of the ultimate solutions, because of the difficulties encountered there, because you have various people involved with it. Then, of course, we use Arctic House.

When we see that there is an indication that we will be overcrowded, we would attempt to work within the criminal justice communication committee to try to deal with other avenues. That is a committee that is made up, as I indicated yesterday, of people from Justice and Public Services, the RCMP, the judiciary and our own people, to see whether we can then get a greater utilization of community service work and community service orders. We attempt to see if we can get this kind of co-operation.

Plans For Expansion Of Correctional Centres

However, if the trend continues, as I had indicated that I see that it likely will, and if these measures that we are able to take are not sufficient to look after the number of people that are being incarcerated, we have, within our capital plan over the next two to three years, plans to replace the Baffin Correctional

Centre. It may mean that we have to increase the size of it. We have plans for the establishment of a correctional centre in the Mackenzie Delta. We would have plans to deal with expansion of the Yellowknife Correctional Centre. If we cannot send out federal prisoners who are native peoples -- if that is not the way to go -- we may have to get into some kind of another addition to it. We have started preliminary discussions with the RCMP, the local division. Rather than both of us doing something in terms of cell block additions, maybe we could come together and work together to get one particular area, whether it would be in conjunction with the present facility at the Yellowknife Correctional Centre or whether there would be an increase in the capability of the RCMP and their lockup, but we have simply just begun that.

As to whether we would be moving non-native people south earlier, no, I do not think that we would be picking a particular group of people and say they will be moved. We have a reciprocal agreement with some of the provinces, whereby if people from these provinces are charged and found guilty of particular charges, rather than serve the time here, we would ask the provinces from whence they came if we could have these people placed in their particular systems.

Anybody who is charged and sentenced to two years or more, is automatically a federal prisoner. Now, we have attempted -- the Member is quite correct -- over the years, and it has been a policy of the government, if these people were native people, that we would attempt to look after them in our system here, but it is not always possible to do that. There are many factors that are taken into consideration when we do make a move to try to get southern placement for inmates of our correctional system; the security risk, the inmate's plan upon his release, the availability of programs of rehabilitation -- in these other areas as well.

Now, I am not sure whether I have covered all the concerns that the Member raised. We do have plans, capital plans, in the next while, about a Baffin Correctional Centre, the Inuvik or Delta centre, the Yellowknife Correctional Centre, and working with the RCMP to try to do something in there. Those are the kinds of capital plans, I think, that we have evolved. We will be using Arctic House, early parole, work -- temporary absence programs, daily paroles -- if we can -- these kinds of things, to take care of any kind of increase that we would expect within the system to continue.

CHAIRMAN (Mr. Fraser): Mr. MacQuarrie.

MR. MACQUARRIE: Thank you, Mr. Chairman. Just a final couple of comments and one last question. I would appreciate it if the Minister would make available the five year capital forecast. Secondly, if discussions are just beginning about looking at remand facilities, I would urge that some special part of that facility be for psychiatric remand cases, which I feel should be treated in a different way, so I urge that. Then, thirdly, very specifically -- all other things being equal -- is there a departmental policy -- if there are but two remaining prisoners, one of whom is to be sent south. If one is a native person who has committed a federal offence and has been sentenced to longer than two years, and the other is a non-native person who is sentenced to a sentence less than two years, is there a departmental policy as to who would go in that case?

CHAIRMAN (Mr. Fraser): Mr. McCallum.

Southern Placements Assessed Individually

HON. ARNOLD MCCALLUM: Well, Mr. Chairman, I indicated that before we look at any southern placements, we take in these particular factors that I indicated; the security risk, the availability of programs for rehabilitation, the concerns, if you like, or the plans of the inmate upon his release. That is the policy, that we review each and every case that would come up before we would look for southern placement. So, yes, we have a policy. As to its coming down to one or the other, we would have to look at each individual before making a final determination. Now, I do not think that is stickhandling around the answer.

MR. MacQUARRIE: Yes, it is.

HON. ARNOLD McCALLUM: I am simply saying that, yes, we have a policy, a policy that indicates that we are going to have to look at every individual, and if it came down to two of them, that is a hypothetical situation. I would expect that the people involved with classification and looking at the department would make the kind of decisions that would be correct, and I have every confidence that they would.

The other area that I forgot to mention was about psychiatric remand. People who are sentenced by the court for psychiatric assessment obviously are sent to the South for that. We would make every effort to ensure that, upon their return for sentencing or remand for sentencing, in any kind of development of plans we would make sure that we could look after that situation as well. I will take his comments as direction.

CHAIRMAN (Mr. Fraser): Thank you, Mr. McCallum. Capital, on page 15.10, in the amount of \$800,000. Mr. Appaqaq.

People Handicapped By Blindness

MR. APPAQAQ: (Translation) Thank you, Mr. Chairman. I have a question for the Minister. On page 15.08, it says that people who have psychiatric disorders, people who need mental assistance -- I asked the Minister last year whether people who are blind will get assistance for a long time, and that I do not think it would matter much to the mentally ill people. However, I have been informed that sometimes, so many months later or a year later, they received their allowances. I was concerned about that when I brought it up last year. Is there any consideration or action that has been taken on that matter?

CHAIRMAN (Mr. Fraser): Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, I would want to just try to get it straight. Is the Member asking us to ensure that people handicapped through blindness are receiving a proper allowance? Is that the Member's concern?

CHAIRMAN (Mr. Fraser): Mr. Appaqaq.

MR. APPAQAQ: (Translation) Yes, Mr. Chairman. That is what I was trying to get at. Before that, I did not like the procedure we were using in past years. Thank you.

CHAIRMAN (Mr. Fraser): Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, the federal government pays a disability allowance. It may be that the Member has some kind of concern with that. We have found, as a government, that we are better able to respond to the needs of people, handicapped by this particular disability, blindness. We find as a government that we are better able to look after that by providing social assistance rather than through the federal government, and for that reason we have dropped the federal assistance and we provide the assistance through our social assistance program. If the Member has an indication that somebody is not getting the proper assistance, I would be more than willing to receive that information from him and have somebody within our field staff look into the matter.

CHAIRMAN (Mr. Fraser): Thank you, Mr. McCallum. Capital, on pages 15.09 and 15.10.

SOME HON. MEMBERS: Agreed.

CHAIRMAN (Mr. Fraser): Agreed. Mr. Noah.

Solution To Alcohol Problem Must Be Found

MR. NOAH: (Translation) Thank you, Mr. Chairman. Some of the inmates are put into correctional centres because of intoxication, and as we are in the communities, is there any way that we can help alleviate that problem? If it were to increase, or if it has increased by next year, I wonder how we could help? There is a policy that I think has been in effect. They have to make a new policy toward alcohol and drugs. In some communities I think that is how it would work. How would we slow down this problem? In the Baffin region some of the people are into alcohol and they have to be transferred to some other community. Sometimes people need assistance if they are using alcohol too much. I think the way you approach it is that you take some people, some inmates, to other outpost camps. Yesterday, when we were dealing with the matter, we were dealing with this capital program, and we are using more and more capital grants on this subject. Sometimes we are not informed of what is happening. I think the problem would be that. We did not drink alcohol before, but what causes the alcohol to come up here? I think it is very sad to see native people drunk all the time, and they are not taught well in alcohol education, and I think they just drink the alcohol as if it were water.

This is very important, and I am wondering how we could support the solving of this problem, and I would like to find out before the end of the session. During this budget session I would like to see a motion brought up as to how the people go into correctional centres because they are drunk. Is there any possibility of solving this problem? I think we have to find a solution. As the Minister has said, this is increasing every year, and if it is increasing, I think the capital grants should be increased every year, as we all know. I think we will have to find a solution to this problem before this session is over.

Concerning the bootlegging or the commercial liquor stores being closed in the Northwest Territories, or just totally stopped, the local stores, I do not know how they buy alcohol. I myself am a non-drinker. Maybe somebody could make a policy to stop the liquor orders being filled, or to limit the buyers. Also, I am concerned about the hotel managers. I think someone should find a solution to how those managers manage their bars, or perhaps, when a person or an individual goes to buy some alcohol, I think this person should be limited. There should be a solution to this matter, and it has never been resolved yet. I think we can still stop this. How can we MLAs help to stop this problem in other communities? Thank you.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Noah. That was just a statement. There was no question there. I got no question, Mr. Noah.

MR. NOAH: (Translation) First of all, my question concerned alcohol that was being brought up here and which has been causing problems, as the Minister said. How can we, as MLAs, help alleviate the problems of alcohol in the NWT, and find a solution during this budget session? Is there a possibility? For example, there are people killing each other, where the accused is put into jail, and when he is out of jail he starts drinking again. I think alcohol is bad. It is killing. For example, last week there were seven people who died. This situation with alcohol can be stopped. I think we should do some amending of ordinances. That was my question, Mr. Chairman. How can we as MLAs stop this matter?

CHAIRMAN (Mr. Fraser): Mr. Patterson.

Territorial Plebiscite On Liquor Sales

HON. DENNIS PATTERSON: Thank you, Mr. Chairman. I would like to respond to Mr. Noah's comments. I think we are all deeply concerned with the price of alcohol abuse in the Northwest Territories. I would like to just toss out this idea. I think that it bears a lot more discussion amongst other MLAs. That is why I am putting it forward.

We have a Plebiscite Ordinance now and my understanding of that ordinance is that we can put any kind of question to the people of the Northwest Territories now through that ordinance. Naturally, it was designed primarily to consult people on matters of constitutional and political development, but since this question of alcohol in the Northwest Territories is a subject of major concern throughout the Northwest Territories, I would like to just follow up on Mr. Stewart's hinted suggestion the other day, that perhaps this is a subject that should be concerned in a territorial-wide plebiscite. The question could be, "Do you favour absolute prohibition of liquor in the Northwest Territories?" Another thing that could be asked is, "Do you favour eliminating direct sales of liquor in the Northwest Territories?", which would, as we have in Frobisher Bay, confine the use of alcohol to licensed premises, where people could still drink, but there would be some measure of control. Maybe this subject should be dealt with on a territorial basis, rather than a community by community basis.

I know that in Rankin Inlet recently the mayors were discussing the problem of alcohol in the Keewatin and were observing that really a decision to open licensed premises or make liquor available in one community has impact on the other communities in the region, because even if a community is dry, people can visit a community that is wet and get themselves into an awful lot of trouble, which often seems to happen. So, I would just put this forward as a suggestion.

Another area that I tried two years ago to get something going on was liquor advertising. I gave up, because the liquor lobby in Yellowknife immediately reared its head and through Mrs. Sorensen, I was blown away in the initiative and persuaded to keep my mouth shut, because it was going to cost jobs and a great loss of economic activity to publishers in the Northwest Territories. I notice now the Government of Saskatchewan is considering banning liquor advertising, at a great cost to them.

So, maybe what we should do is try and approach these questions, instead of on a piecemeal, community by community basis -- maybe we should ask the people of the Northwest Territories, "Do you want alcohol in the Northwest Territories or not?" I just leave this with MLAs to consider, Mr. Chairman. There are ways of bringing it again before the House. Thank you.

Detail Of Capital, Agreed

CHAIRMAN (Mr. Fraser): Thank you, Mr. Patterson. Detail of capital, \$800,000, on pages 15.09 and 15.10. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total O And M, Agreed

CHAIRMAN (Mr. Fraser): Page 15.01, total O and M, \$30,130,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Fraser): We will take a 15 minute coffee break and come back with Local Government.

---SHORT RECESS

Department Of Local Government

CHAIRMAN (Mr. Pudluk): The Chair now recognizes a quorum. Now this committee will come to order. We are going to be dealing with the Department of Local Government, page 13.01. Would Mr. Wah-Shee like to make any opening remarks? Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Thank you, Mr. Chairman. I would like to make some remarks regarding the activities of the department last year, in 1981. I have some concerns, as Minister of my particular department, in the area of western communities, particularly dealing with the band councils and the various municipal councils. We have yet to work out an appropriate arrangement which the Dene chiefs would be prepared to support. In that area, I would indicate that I am proposing to have a number of regional meetings take place so that the issue of dealing with community governments can be resolved this coming year.

We have a situation now where one of the Dene communities, Fort Good Hope, has indicated that they want to negotiate a new arrangement in the area of community governments. Those particular negotiations will be taking place this month and I hope to submit a proposal for the Executive for their own consideration. However, in the area of community governments, I feel that we do not have a standard approach to trying to resolve the whole question of community governments. It is an issue that is ongoing and I would hope that we can resolve it this coming year.

In the area of the Eastern Arctic communities, it would appear to me that the existing community councils seem to be a workable arrangement at the present time and there is discussion that is taking place, with possible formation of regional governments.

In the area of regional government, I would like to indicate to my colleagues in this House that Local Government at the present time does not have a preconceived idea of regional government models or concepts, although my feeling is that we ought to deal with every region which expresses a wish to have a regional government in their area. It should be dealt with individually and that the appropriate structure should be discussed and the kind of authority it ought to have. I realize that in the past BRC, the Baffin Regional Council, has been used as an example, but it is not the type of structure that I would say may be appropriate to various regions and I think the various regions, collectively, through their mayors, can work out an appropriate model for their own area and what we will do as a department is accommodate the kinds of regional government that they wish to have.

Devolution Policy

Along with that, I would like to say that I am a very strong supporter of a devolution policy. This is a policy which has been approved in principle by my colleagues on the Executive. I would like to see the implementation of this policy this coming year. It is not only the responsibility of my own particular department. I feel that other departments will have to co-operate, to ensure that the devolution policy of programs and services are devolved to the regions, not only to regional governments, but also to communities. I also would like to see the necessary resources -- the existing resources that we have in terms of finance and manpower -- go to these communities and regional governments.

I feel that there has to be a point at this time whereby all the other departments have to indicate the areas which should be devolved. The other thing, of course -- that it has to be co-ordinated by the regional community meetings, where all the mayors collectively get together in the given area, to indicate the kinds of programs and services that they want to take over, and it should be co-ordinated within our own government. It may be possible that regional operations could be the responsible agency within our government to co-ordinate that with all the other departments.

Airports

In the area of airports, at the present time the existing agreement that we have between our government and the federal government vis-à-vis the airports program is under review at the present time and the Government of the Northwest Territories is negotiating with the federal government. The federal departments that are involved in these negotiations are DIAND and MOT. We hope to come up with a reasonable arrangement that we feel as a government we can live with, and to deliver the kinds of services in that area that the communities are requesting.

Water And Sewage

In the area of water and sewage, I realize that there are a number of communities that are concerned in the area of the existing policy, which governs the water and sewage program. I am asking my department to do a review of the existing water and sewage program, to ensure that we come up with a more appropriate policy in that area. This, again, will be done through the various regional offices and the various regional conferences that my department supports. To ensure that it is not just the officials within my department doing that review, it is going to be done with the people in the communities, to ensure that the existing policy we have could be changed to accommodate the situation in 1982.

Communities Affected By Resource Development

In the area of resource related impact communities, particularly Norman Wells and Tuk, I realize that we, as a government, have not done as much as we would hope to do. However, there are a number of other departments that have to be involved in making these submissions together, to adequately deal with the impact of resource development in those two areas. I would refer back to the comments that were made by the Minister of Finance, where he indicated that an interdepartmental committee has been formed and my department will be participating in that to come up with a submission which could be or will be negotiated with the federal government, because we require new moneys to deal with the impact that needs to be dealt with.

1981 Achievements

I would like to go into a number of areas in which my department has been involved in the past year. We have four communities, on April 1st, 1981, which have achieved hamlet status and these communities are Norman Wells, Gjoa Haven, Spence Bay and Coppermine. I see now that we also introduced the home-owners property tax rebate last year and at that time, when we announced this particular program we said that we would like to increase the tax rebate by \$100 per individual, depending on the rate of taxes that is being paid. So, we have within our budget the increase to bring it up from \$200 to \$300 maximum. This particular increase will be reflected in the non-tax based communities as well. We also have a property tax assessment and taxation program, which is continuing to expand to 12 additional communities in the Baffin and Keewatin regions. As well, my officials have been into these communities to explain the general principles behind the taxation program and to ensure that the communities fully understand the program itself and also to get feedback from the communities.

Community plans under town planning were initiated in a number of communities, which are Lake Harbour, Pangnirtung, Pond Inlet, Sanikiluaq, Chesterfield Inlet, Coral Harbour, Repulse Bay, Fort Liard, Fort Smith, Hay River, Jean Marie River, Lac la Martre, Pine Point, Snowdrift, Yellowknife, Norman Wells, Inuvik and Coppermine. As well, we have a land assembly program which we proceeded with, and these various projects have been completed in this area in Cape Dorset, Lake Harbour, Rae, Tuk and Coppermine.

We also have a new land valuation policy which was implemented this year. This particular program will reflect the true development cost in land prices. However, my department supports home-ownership. We realize that a number of communities here are concerned about the implementation of the new policy, the impact that it has in the way in which the land prices have gone up in a number of communities; this is throughout the Northwest Territories. I hope to have an opportunity to explain the reasoning behind this and possibly look at various alternatives, with the co-operation of other departments to ensure that home-ownership is not a burden on the residents of the North, but rather to look at different means of how we can make this possible.

In the area of water and sanitation programs, we have provided approximately \$10 million worth of capital improvement to water, sewage and garbage facilities in 30 communities, approximately.

We also established a new three level certification program in municipal administration. As you know, in the past these courses were offered in Rae. However, we have moved the location of the program to the Eastern Arctic and we have had a number of communities which have participated in this program. I am pleased to say that this particular program is recognized by the university which we have been dealing with.

In the airports, I have already indicated that we will be negotiating a new agreement with the federal government. In 1981 we have had a number of construction projects in excess of \$12 million. However, since the program initially started, we have spent to date, I would say, in the neighborhood of \$50 million. In 1981 we have completed runway construction in a number of communities, for example, in Liard, Rankin Inlet, Norman, Aklavik, Sachs Harbour and Igloolik. We also have terminal buildings which were started at Spence Bay and Repulse Bay. We have also made improvements in the lighting systems which were installed in Spence Bay, Whale Cove, Lake Harbour, Cape Dorset, Pond Inlet, Sanikiluaq and Broughton Island. In 1981, we had 19 northern people who were trained in weather observation and communications, and courses were also conducted for 16 airport maintenance personnel.

Recreation Policy

We also have a new recreation policy which was approved in principle, again, by my colleagues on the Executive. However, we do not have the necessary funds to implement the program this year. I would hope to discuss the matter further with my colleagues to see if we can have a phase-in arrangement this year. I understand that there are some communities who are anxious to see this new policy implemented. The Northern Games Association was decentralized between the Dene and Inuit communities, and they had their separate games this past year, which were held in Fort McPherson, Coppermine and Repulse Bay. As you know, the athletes of the Northwest Territories will be participating in March in Fairbanks. We had a number of regional trials, and territorial trials as well, to select northern athletes who will be participating in the Fairbanks Arctic Winter Games.

These remarks, briefly, Mr. Chairman, outline the activities of my department in the past year, and also give you some idea of the kind of plans that we have for 1982. Mr. Chairman, if my colleagues in the House would like to deal with the budget in detail, I will be more than happy to deal with the questions. However, I would like to ask the House if I could bring in my deputy minister to go over the budget with my colleagues as well as myself.

CHAIRMAN (Mr. Pudluk): Is this House agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): We recognize Mr. Wah-Shee's colleague. I think that Mr. McLaughlin would like to make a speech for the finance committee.

Comments Of Finance Committee

MR. McLAUGHLIN: Thank you, Mr. Chairman. The finance committee met the week before the session started with the Minister of Local Government and reviewed the detailed accountabilities in the main estimates for the Department of Local Government, and has the following remarks to make about Local Government.

There are two new man years in the department; one, a tax collector and the other a new Kitikmeot region position. The growth from revised 1981-82 estimates is 13.2 per cent, for a total of \$3,364,000. The increase is made up of salaries, wages and benefits, \$980,000; grants and contributions which are non-discretionary, \$2,028,000; new hamlets, \$394,000; inflation, \$181,000, for a total of \$3,583,000. There is a less item in the budget due to less hamlet turnovers this year, and that amounts to \$219,000, making an adjusted total of \$3,364,000, and once you adjust the Local Government budget for non-discretionary items, the real growth is 5.3 per cent.

The department provided the committee with supplementary information, giving a summary and overview for the 1982-83 main estimates. This was well done, and related departmental emphasis to the stated Assembly priority areas; 80 per cent of this department's budget is passed on to the local community governments. The committee has no main recommendations to the Department of Local Government.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. McLaughlin. General comments. The honourable Member for Mackenzie Liard.

Fort Good Hope And Fort Providence Band Councils

MR. SIBBESTON: (Translation) I want to talk about three different things. When we first started, John Parker was talking there for a while. Today James Wah-Shee was talking too. He is talking about four communities and the hamlets. The hamlets must be doing a good job, because that is the reason they are talking about them. The Indian communities -- in smaller communities, they put the band council in charge. James Wah-Shee and John Parker, they put smaller communities to be in charge. How come they are not talking about it? Recently I went to Fort Good Hope. There are two or three band councils of Fort Good Hope that are in charge. In Fort Good Hope it has been a couple of years that the band councils have been in charge of everything up there. When I look at it, they are doing a very good job. In all the communities they are looking after different things, like garbage, houses. This summer they are going to be building five houses, and they made a nice community hall with lots of things for the young kids over there. They put them to have better education in Slavey. In Fort Good Hope they are doing the best job in the Mackenzie Valley. How come the government is not talking about this? Settlement councils and hamlet councils, they do not make this kind of thing. That is why the government are not worried about it.

Recently, I went to Fort Providence. Last fall I went to Providence with James Wah-Shee and Richard Nerysoo. Last year the Providence people made their own settlement council. This fall we went to Providence. They talked to us. In Providence they have band council and settlement council. Instead of band councils and settlement councils, they wanted to make it just one. Recently, I went to Fort Providence. The band council should be looking after everything in Fort Providence; that is what the people in Providence were saying. If the people want to make their own band council, the government should back them up 100 per cent.

One of James Wah-Shee territorial government -- the people in the band councils and settlement councils were wondering if the territorial government -- which one it is going to be? If they want to make their own band council like that, I wonder if the government would help them.

CHAIRMAN (Mr. Pudluk): Thank you. Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Chairman, at the present time we have proposals which have been put forward by Providence and Fort Resolution as well as Fort Good Hope, and I would like to see these proposals being dealt with and negotiated with the communities that are coming forward with these proposals. I hope to have an arrangement worked out by these communities, between Local Government and Providence, Fort Resolution and Fort Good Hope.

CHAIRMAN (Mr. Pudluk): Thank you. The honourable Member for Mackenzie Liard.

Band Councils And Settlement Councils Not Working Together

MR. SIBBESTON: (Translation) Last fall we had a meeting in Wrigley. At that time James Wah-Shee was there, as well as the chiefs from Fort Franklin and Fort Norman. For a long time in Fort Franklin and Fort Norman they had the settlement and band councils. Recently, the government itself studied the settlement council. The band council has been here for quite a few years. The band council and the settlement council do not work together very well. Some of the people like the settlement council, but the older people like the band council better. It seems to them just like there is two governments. That is why the native people are arguing amongst each other. At the time there was a meeting like that, we asked the settlement council be dropped and just go with Dene council, but they have never done anything about it yet. I want to ask Mr. Wah-Shee a question. Whatever the chiefs said, did Mr. Wah-Shee do anything with it? Did he do anything about it?

CHAIRMAN (Mr. Pudluk): Thank you. Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Yes, Mr. Chairman. In the area of getting the band councils and the hamlet councils to work out an appropriate arrangement, I must say at the present time we do not have a standard model for community governments. However a number of communities have come forward with their proposals and what we intend to do is work out, as an interim arrangement, a contractual arrangement between my department and the various communities, until we have some appropriate arrangement whereby we have community input in the area of how the band councils and the existing municipal councils could come together.

I must indicate at this time too, Mr. Chairman, that I do not support the concept that the existing municipal governments should absorb the band councils, nor the other way around. I think that really is completely the choice of the community concerned and what we want to work out is an appropriate arrangement for the communities. In some of the communities we do not have municipal councils, so it is not difficult at all to have these responsibilities absorbed by the existing band councils. However, I think it is a case of trying to get the chiefs and band councils and the various municipal councils to come together and hold a number of community meetings and then come forward with a proposal to my department. Then I would get involved at that stage.

To give you an example, in Fort Resolution, they have been talking about getting the band council and the settlement council together for a number of months now and I think that from what I gather, they are quite close to coming forward with a community proposal. So, it is not an easy task to try to come up with an appropriate community structure. I think it has to be done through meetings and this is what I indicate to the honourable Member, that I would hope to see a number of regional meetings take place this coming year, so that we can exchange ideas of the type of community government structure that would be appropriate. We want to make sure that we are not continuing to support the established status quo, nor do we want to venture somewhere out in left field in the area of Dene governments and Dene concepts. So, we have to do this through various individual community initiatives, as well as through regional and community meetings.

CHAIRMAN (Mr. Pudluk): Thank you. The honourable Member for Mackenzie Liard.

MR. SIBBESTON: (Translation) Another thing I want to say is, Great Bear Lake, Fort Franklin and Fort Norman, I am not in charge of that area. I went down to the meeting -- they all went down to Wrigley's meeting and whatever they told me, that is the reason why I am saying this today. What they were saying at the time is that the band council and settlement council are not working together very well. Last fall, when we went to Wrigley -- those two bosses they have, they should know what I am talking about. I wonder if you could go and visit the settlements like that and see what they want and discuss it with them. If the native people are not the bosses themselves, it is the government's fault. This government makes settlement councils and hamlet councils.

I want either James Wah-Shee or Richard Nerysoo to visit the communities and discuss it with them and then for the native people to make a proposal to them, and then to work on it here in Yellowknife. That way, if you make papers like that, then we know what the people want, so that we know what we are talking about. If James Wah-Shee went down there and discussed it with the people, then people would know what the native people want in the communities.

Government Support Of Fort Simpson Village Council

Another thing I want to bring up is recently I got this paper from Fort Simpson. In Simpson they have a band council and a village council. The village council was made up by government. That is why he is helping them instead. About two or three years ago they started bringing native people into the village council, but before it was run by white people. The village council is being helped by the territorial government. They have a big office and that is the reason why they have lots of money, but the band council has no money. The band council helps the people in Fort Simpson through liquor and all the different things that people need in Fort Simpson. If they want to discuss the pipeline, the oil and Cadillac Mines, everything is brought to the band council in Fort Simpson. The band council has an old shack that they use for an office now. That is the reason why last summer, when John Munro came to Fort Simpson, the band council asked John Munro for money for an office, but he told them that there was no money available to build a new office, but he told them that he would be looking around for money for them.

Recently, John Parker went down to Simpson and they asked him the same question, for money for a new band council office in Simpson. He is wondering if this government will give the band council in Simpson money for a new office to hold meetings. They want something similar to what they have in Fort Good Hope and that is the reason why he is asking for money, to help the band council in Fort Simpson. (Translation ends)

If I can just say and further elaborate on my points, in Simpson there is a village council and a band council. The territorial government, of course, supports the village council to the hilt. It was born, it was made by this territorial government. So of course the village council is reasonably well off. They have nice offices. They make it possible for anybody from the South to come in. After six months they can be on the village council and run the affairs of people in town. Native people, for the most part, have kept away from the village council -- they have not understood it and they have never seen it as theirs, until very recently. In the past couple of elections we have begrudgingly, reluctantly, asked people to become involved in the village council, and so there have been a few Dene people now on that village council. So things are improving on that front.

Limited Government Support Of Fort Simpson Band Council

That is not, however, all there is to Simpson. In Simpson there is also a band council, which was there for a long time before this territorial government came on the scene. The band council deals with things for the Dene and Metis

people. There is no restriction on whether you are treaty Indian any more. The band council does not get money from the territorial government; it does not also get very much money from the federal government. It gets a bit of operation and maintenance funds from the federal government, but from this government the band council, as such, does not get any money. The band council has a poor little shack that it operates out of, and the band council in Simpson is getting on its feet. The band council deals with things like housing for the native people; it deals with things like trying to get people jobs; it deals with things like the alcohol problem in the community; it deals in trying to get native people involved in business. The band now has a company. So the activities of the band are increasing, and, I would say, with very limited government help. Last summer, when Mr. Munro was in Simpson, the band council asked the Minister responsible for them, the Indians, if he could help them get some money to build a new office, a new building that would incorporate offices and maybe a big place for a meeting, much like the type of structure that is built in Good Hope, and Mr. Munro said he would look around.

I am aware that the band has made contact with the Commissioner, Mr. Parker, seeing if they could get some money from the territorial government to help the band out. But it seems, to date, the band council cannot get capital moneys from the federal government, because the federal government has transferred all responsibilities for local government to the territorial government. So there is no money for capital projects for bands in the North, and in the territorial government, up until now -- like in a place like Simpson -- they recognize the village council. That is their baby, so they give it lots of money, but nothing to the band council. So the band council in Simpson serves a very, very useful function, and they need to be supported, they need to get some money so they can build an office complex and a meeting hall complex.

So can something please be done? Can this Local Government -- or if Mr. Wah-Shee or his department is not able to -- can this territorial government be of some help, because if there is no help coming from here, then I guess it is trying to get Indian Affairs, who are supposed to look after Indians in the North anyway, to come full force into the North and help them build things. In Hay River, things really began happening for the native people there after they set up a reserve. So must the Dene people in Simpson set up a reserve before they get any help from Indian Affairs? So I am really asking this government for some help for and on behalf of the native people in Simpson, and I would like to hear what anybody has to say about it.

CHAIRMAN (Mr. Pudluk): Thank you. Mr. Wah-Shee, when you speak, could you please move closer to your microphone, so we can hear better? Thank you.

Positive Approach To Be Taken For Appropriate Community Government In Fort Simpson

HON. JAMES WAH-SHEE: Mr. Chairman, I understand the particular problem that residents in Fort Simpson are experiencing. I would like to say that I would not like to see any more tension between the village council and the band council in Simpson. However, I would like to see a more positive approach to dealing with the type of community government that may be appropriate for Fort Simpson. I would like to see the residents get involved in the whole process of discussions, and I would like to indicate to the honourable Member that I have intentions, this year, to do a complete review of the existing Municipal Ordinance, which will take into consideration the type of community governments we have at the present time, what would be the appropriate method of getting input from various communities, on a community level as well as regional level. I would like to see a municipal council, or structure, that would be most appropriate for Fort Simpson. I think, in order to do that, we have to review the existing structures that we have within our municipal governments, to ensure that the Dene people in Fort Simpson can come up with new ideas and initiatives on the type of council that would be appropriate and in which they would be prepared to participate.

I think that, in the area of capital expenditures, I realize at the present time the way that we are set up we are there to accommodate and give support to the existing municipal councils throughout the Northwest Territories. However, I think, as part of the review, we could also look at the kinds of support that we are giving at the present time to the municipal governments, and also take a look at the band councils as well. I do not think that communities like Fort Simpson should be forced to resort to the creation of reserves. I think that we are in the midst of making fundamental changes within the existing status quo in this government, and that is part of the thing that I would hope that we would concentrate on for 1982, and I would hope that we could come up with appropriate structures through meetings and so forth, and various community proposals.

CHAIRMAN (Mr. Pudluk): Honourable Member for Mackenzie Liard.

Money Needed For New Fort Simpson Band Office

MR. SIBBESTON: I think what Mr. Wah-Shee is saying in many ways is true, that we are going through changes and so forth, but the band council in Simpson needs to start on an office this summer. They need something concrete. Sure, it is good to keep hoping and thinking about the future, but the band council in Simpson needs a bigger building and needs something soon. The government should try to get them some money for this summer so that they can start working on it.

So I would like, if possible, to have something a little more concrete, something a little more definite. If Mr. Wah-Shee has any money in the proposed budget right now, that could be given to Simpson, to start them off maybe this summer. If the policy does not provide for helping band councils, maybe a policy change can be effected or if there is no possibility from this government maybe Mr. Wah-Shee can help the band go to Ottawa and see Mr. Munro and see if we can get some federal capital funds. But I would really like, if possible, to have something definite.

CHAIRMAN (Mr. Pudluk): Thank you. Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Chairman, I would like to look at the proposal that the band council has and I will look within my department to see if we can accommodate the proposal of the band council from Fort Simpson.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Wah-Shee. Satisfied? General comments? Mr. Evaluarjuk.

Devolution Of Authority To Communities

MR. EVALUARJUK: (Translation) Mr. Chairman, I am going to make a comment, briefly, to the Minister of Local Government. I do not think this falls within the area of Local Government, but I am going to put them together.

First of all, I would like to say that in our constituency, Local Government has been supporting us very much, and, also, they have the municipal government running very well in communities. For example, they are running the municipal government very well and I think Local Government were doing that. However, maybe you are aware that when there was a settlement council in the past years -- most of them are now into hamlet status, but before that, maybe, they will turn into village councils. Also concerning the communities that are receiving more authority over the year, communities are receiving different authorities to look after education, and some of them are going into education societies and other things. Therefore, as they can have some power for themselves, I

think it is more difficult to get more authority, and sometimes it is very difficult to have strong authority. For example, the government in Yellowknife will not be working very hard after the government has given some authority to the communities, and when they give their authority to the communities, I think the headquarters in Yellowknife will not work very hard in future years. For example, the Baffin Regional Council has requested some funds but that was turned down. Also, the communities will be requesting more authority. How are you going to approach this matter in future years? Can you answer me?

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Chairman, I do believe that the Baffin Regional Council has asked for an increase in their budget to cope with inflation, prices increases, etc. However, I was not successful in getting additional increases for BRC. However, I am prepared to look within the department to look into ways and means of how we can get them additional funds to deal with the price increases and inflation, which are beyond their control.

In the area of devolution, I indicated in my opening remarks that I fully support the devolution policy which was approved by my colleagues. I would like to see -- and will support -- that this devolution policy be implemented this coming year, which would provide additional resources and staff to the various regions. This, of course, requires the co-operation of all other government departments. It is not only Local Government, we are only part of the process. It will require the co-operation of the other Ministers who are in charge of the other departments, and, somehow, within the Yellowknife office, we have to have a central agency that monitors and implements and executes this particular policy.

CHAIRMAN (Mr. Pudluk): Thank you. General comments. Mr. Sayine.

One-Council System In Fort Resolution

MR. SAYINE: Yes, thank you, Mr. Chairman. I just have a few comments to make on this community government. As you heard from the Minister, Fort Resolution is talking about this one-council system in a community. I realize Mr. Sibbeston's comments and I realize that the bigger communities where the majority is non-native have problems getting this kind of council going because there is a split between settlement council or village or hamlet and the band councils where the band council is in the minority. In smaller communities like Fort Resolution and Snowdrift, Snowdrift has the one-council system going now and the band council is the one that is administering the affairs of the community. That is the case and you really do not have that much problem in creating a one-council system.

However, Fort Resolution has been getting together with the band council and we have been trying to set up a one-council system. At the present time we have our proposal drawn up but what we are doing now is that the proposal we have drawn up, we are taking to the people and getting directions from the people, whether the people agree with it or not. We have not been getting much support from Local Government but until this time we have been telling them to not get involved, we want to work this out ourselves, the settlement council and the band council and so Local Government does not really have anything to do with it right now. As soon as we get directions from the people, then we will be taking that proposal to Mr. Wah-Shee and the Executive and we will start negotiating it.

So I just wanted to say this is where we are at right now with this community government thing. At the present we are really not saying that there should be a band council or there should only be a settlement council. What we are saying is there should be one government, one council for the community because in the past what has been happening is we have been complicating things between the

band council and settlement council. We have been duplicating everything that we have been doing. The problem was that the settlement council is an elected body. Also the band council is an elected body to run the affairs of the people in communities. So what we are trying to do is get away from that and create a one-council system which will govern the affairs of everybody in the community and in that way we do not have a split in the community.

As far as devolution goes, I would certainly hope the sort of thing that happened with settlement councils a few years back when the settlement councils were first introduced to communities -- what I think actually happened was the government introduced settlement councils to communities and sort of just dropped it on the communities and forgot about it and let the people look after it and I certainly hope that this one community governing system, this sort of thing does not happen. It has to be an ongoing process.

Laws Governing Activities Of Municipal Council

I just have one question for Mr. Wah-Shee. If we do get this one-council system going in a case like Fort Resolution, are we going to be bound by anything? What I mean by that, is there any ordinance or legislation that we are going to be caught up in?

CHAIRMAN (Mr. Pudluk): Thank you. Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Well, I do not know if the honourable Member is suggesting that there should be no laws governing the activities of municipal council. However, what I would think would take place is that I think that we could have an interim agreement with Fort Resolution and our government until such time that we get an overall kind of arrangement between the Dene band councils and municipal councils. So that is the kind of arrangement that I think may be appropriate because it would be an interim arrangement, because the system of the government at the present time will have to be radically changed and this is part of the process that we have to go through. So I think that with the proposal coming forth from Fort Resolution, we will have to make an interim contractual arrangement and the terms and the conditions under which the council functions and operates will be something which I think could be discussed between the leaders of the Fort Resolution community and myself with my colleagues on the Executive.

CHAIRMAN (Mr. Pudluk): Thank you. Mr. Sayine.

MR. SAYINE: Yes, well, my question was, interim until when?

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

HON. JAMES WAH-SHEE: The reason why I say "interim", Mr. Chairman, is that there has to be some sort of a general approach, I think, in the area of the Mackenzie Valley because we are also talking about Dene governments and what would be the appropriate ordinance to come forth in this House to look into the possible arrangement between the band councils and the municipal councils in the Mackenzie Valley. That was the concern that I had and before we get into that whole thing, I think at the present time if Fort Resolution has a proposal, we can deal with that on the Executive and I will be very supportive of new ideas and new concepts in the area of community governments.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Wah-Shee. Mr. Sayine.

MR. SAYINE: Yes, one other thing I had was, you talked about regional councils. Both councils in Fort Resolution would be supportive of that and that sort of thing, as soon as we get this one-council system going. I think the next step

would be to look at this regional council thing going for the South Mackenzie and whatever you want to call it. At the present time there is a council that is called the South Mackenzie area council, I think, something like that -- but the only reason that we do not participate in it is because the band council does not recognize it. Thank you. That is all I have to say.

CHAIRMAN (Mr. Pudluk): Thank you. Shall we take a coffee break? It looks like we are going to have a problem getting a quorum after coffee. Make sure that you get back on time. Okay, let us take 15 minutes for coffee.

---SHORT RECESS

CHAIRMAN (Mr. Pudluk): The Chair recognizes a quorum. Announcement. There will be hockey tonight at 5:30, the All-Stars, and if the committee wishes to report progress at that time, the chairman will -- never mind.

---Laughter

Okay. Is the committee ready to go on page 13.02? Ms Cournoyea. General comments.

Development In Beaufort Sea Area Not Reflected In Budget

MS COURNOYEA: Mr. Chairman, much of the concern that I have is in the operation of Local Government and their support to the Beaufort Sea communities. I respect and realize that the Northwest Territories, as it is, is very large and there are very many different communities with different needs and different levels of development and different desires on how they should develop. However, I would like, again, to bring to the attention of the Legislative Assembly and to the Minister of Local Government that the Beaufort Sea area, again in this reflection of the budget allocation, is not represented, according to the needs and according to the direction that this Legislative Assembly has given.

It seems that if the community structure and community is moving relatively slowly in other areas and there are not many complexities in the make-up in the development area, the Department of Local Government does not have too much of a problem dealing with that. However, if you take the Beaufort Sea communities, and particularly the community of Tuk, it has been a number of years now where they have presented by themselves, the problems that face their community, in terms of what has not been done in the past and how they have not been able to keep up with the development in that area. The development in that area is not reflected in how that community is looked after in terms of allocation of budget.

I believe if we are going to have development in various regions, that there should be a marked progress in the kind of facilities, in the kind of road improvements and housing availability, rather than looking at those communities just as though they are another community. I realize Local Government would be the department that would be closer to the communities and that community development, but that is not taking into consideration that the other departments should reflect some kind of respect to these communities, who are going through a difficult time, in dealing with many complex issues within that community.

Facilities For Community Development Are Far Behind

The development zone, which we worked through the finance committee to stress to this Assembly in a constructive way, was supported by this Legislative Assembly and I thought that it was supported by the Executive Committee as well. Last year it was promised that the budget would reflect the problems in that community and that community area. However, we were told that certain things would be happening this year and that because the government was just in place we did not have, really, that much time to deal with the system, that various important community development programs would have to wait one more year. We understand that, but at the same time I do not see where the Department of Local Government has really addressed the issue of the concerns of, say, Tuk. We are still far behind in terms of road development. We are far behind in terms of bringing to the front the various water supply problems, the housing problems -- and that is taking into consideration that we were far behind in the first place and what we really wanted to do was have a check-up recognition.

Right now, that community faces large developments. As you all know, Dome/Canmar is there. Arctic Transportation Ltd., is in the process of setting up a very large camp. Gulf Oil is presently moving into that community. Last year, when we encountered the difficulties with Local Government's inability to provide the kind of assistance to the community that was required, a series of meetings

was held with John Munro, the various territorial government officials, John Parker and anyone else who wanted to meet. To me that is a great burden on the community and a great burden on myself, because I do not mind meetings, but I do not like continuing meetings where we get promises and nothing goes anywhere.

Critical Budget Cuts Did Not Have Regional Involvement

I do not really know how we can explain what happened in the budget allocation and the community involvement. From my understanding, the process is such that the communities make a presentation of their budget, it goes to the regional office; they are involved at the regional level -- and in which myself, as a Member of the Legislative Assembly, will be involved -- and it is set from that point. It was my understanding that certain issues and tasks were to be undertaken from the regional level. Up to two weeks before I came to the Assembly I was still trying to find out actually where everything was at, because the allocations for gravel, the progress on roads, was not reflected in what came back. My understanding was, because of the critical nature of the budget cuts, that this was cut in Yellowknife. Then we never did have an ability back in the community to say, if there is going to be a budget cut and you were going to allocate two million dollars, say for example, to a reservoir, the community should say whether that two million dollars should be spent on the reservoir or something else, if there is going to be priority setting.

I guess what I am trying to say is that in the Beaufort Sea area there is a development pressure that I do not believe any other communities are facing but I understand very shortly Norman Wells will. I am very pleased that the Dene Nation has been able to raise enough excitement that some funds have been allocated to that community of interest in respect to the building of the Norman Wells pipeline. Myself, I would say it was a very poor budget allocation -- very small, particularly in the area of shared industrial development with the communities or with the Dene Nation. However, that is their wish and that is what they settled on and that is what the territorial government settled on.

I am concerned that the process that is set up is one of never ending meetings; a meeting about this, a meeting about that, meeting new people in the positions, having new people come in to explain that they are just new, saying, well that has happened before, and it is still going on and it continually goes on like that. Maybe it is because there is an inability to deal with the kind of complex development that is taking place there.

No Extraordinary Requests From Community

However, I would like to see that the Minister of Local Government as quickly as possible address that community of interests in the Beaufort Sea. I do not believe the community has asked for anything extraordinary. Politically, they have done their best to take care of the issues that revolve around their community and they have not requested an extra building for another kind of government approach. They are willing to work within the system. They are not quite happy with how it is, but I think they have been a community that has had to deal with international companies moving into their community, trying to negotiate with them. I do not believe that the territorial government and Local Government really has assisted in a positive approach. They would come in and they did the same thing, you know, more meetings, but there has not been anything innovative. As a result, last year we took that into our own hands, trying to develop something where we can come up -- at a territorial level -- what budget funding was for that community and trying to force the industrial developing companies to present to that community what they were willing to give in financial assistance. Now, that sounds really simple, very simple, but it was not simple to do that and we are still trying to pull together the people who are involved at that community level.

The territorial government says that we should be receiving some support from the industrial companies. Federal government says it is a territorial responsibility. So, there is a continual playoff between who is going to support what and that has been very difficult to tie together. What I have found in trying to make the effort in that area is not necessarily one of support, but sometimes an attitude of "Thank God, maybe they are going to get Dome to pay for that, or maybe they are going to get Arctic Transportation Ltd., to pay for that, and maybe Mr. Munro is going to come through, so maybe we do not have so much pressure on the territorial budget allocations."

Community Cannot Take Pride In Facilities

I believe that the Beaufort Sea community supports many other communities around it, outside the Beaufort Sea. People come to work there, and that community would like to be hospitable and be able to present a fine community, that represents the ability to deal and the pride in being able to see their community build up and show that there is a healthy participation in the oil and gas development, but what has it got? It has miserable roads. It has a reservoir that will not be finished until 1984 and they are not quite sure whether it is going to work. The reservoir is built for 20 million gallons. The planned capacity for filling was 12 million gallons. The present requirement from Dome is 12 million gallons, but it will not be finished until 1984, and the bulk of the budget that is going into that community is going to that reservoir. There were other proposals on how you could bring fresh water to the community, but the planners felt that the reservoir was the greatest idea, so people were talked into that. Now, we are talking about a nine mile pipeline, if we do not use the area location of the sewage lagoon, which is planned for this year. But if the reservoir is not built and is not being utilized this year, the sewage lagoon is right next to the present water lake and the only reason the sewage lagoon was planned for that area was in anticipation that the reservoir would be available for supply this year. So, now what have we got? We have got a major expenditure for the sewage lagoon, a major expenditure for the water reservoir, neither of which can be functional without the other being in motion, give or take, at the same time.

I believe that each community, when it comes to dealing with a developing agency, has to have much more energy to get as much as they can out of that development and in order to do that, sometimes you need some excitement within the support agencies that are there to support you. I do not believe...

CHAIRMAN (Mr. Pudluk): Ms Cournoyea, your time is up. Is this House agreed that she continue on?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Go ahead.

MS COURNOYEA: I really do not believe that the excitement ever was there and I am hoping, as usual, that very soon we would be able to deal with that situation. I realize that the Beaufort Sea is a long way from Yellowknife and I realize that the staff in our region continually changes but at no time are any of the communities given funding for providing the educational system for newly arrived bureaucrats, and perhaps if they were able to be funded for that, they may have the money to build their roads.

Community Is Expected To Make Major Decisions

I will be dealing with specific areas of concern that I have for the region I represent. I believe that it is most important for this area to be dealt with successfully because I believe that is where the action is. I believe that is where the challenge is. I believe that we can overcome the difficulties and all

these complex problems that are being created by so many people and different agencies being involved. But we cannot do that if we treat it just like every other community anywhere else in the Northwest Territories. I do believe that until this government, Local Government, says that it is a special area and actually addresses that that community will not go anywhere unless they do it themselves. There are a lot of opportunities to see a way to bring that community to the style it should be living in. Certainly there are a lot of problems but I think some of those problems are created because people feel anxious, they feel let down from time to time, because it appears that they are treated just like every other community but they are expected to make major decisions and deal with the oil and gas companies, with subsidiary agencies.

It is true we have a regional office not too far from there but at times it seems that when we are trying to move and do something for Sachs Harbour, for Holman Island, for Paulatuk, for Tuk, it seems that we always have to be involved with the needs of Inuvik. It has a tendency of sucking the energy from around those surviving communities, but the development is taking place in the Beaufort Sea; that is where it is at and I certainly will deal with specifics as we go along in the budget. But I would like to say that we are not approaching it and solving the issues of the Beaufort Sea communities in the fashion that we are moving at present.

Another point which does not have to do with allocation of funds, but government, formation of government; I believe that one of the reasons that places which are facing development and change are looking to more protection for their own people to be and continue to be involved in the government system, is so that they will not be taken over. Some of those proposals are put forth in band councils, which I support, and I have supported in the past, some of them for longer residency requirements, and others for regional government. That is a big task to try to follow because many of the areas have different ideas on how they are going to resolve that problem. Thank you, Mr. Chairman. That is all I have to say on general comments.

Total O And M, Directorate

CHAIRMAN (Mr. Pudluk): Thank you. General comments. Is this committee ready to do page 13.02, directorate, total O and M, \$1,368,000? Any questions?

SOME HON. MEMBERS: Agreed.

CHAIRMAN (Mr. Pudluk): Is it agreed?

SOME HON. MEMBERS: Agreed.

CHAIRMAN (Mr. Pudluk): Okay, it is agreed. The Member for Mackenzie Liard.

MR. SIBBESTON: What is the rush? (Translation) What is the hurry?

CHAIRMAN (Mr. Pudluk): I am not rushing at all. I am not rushing you. Ms Cournoyea.

MS COURNOYEA: While the Member for Mackenzie Liard gets his set of questions organized here -- this directorate has a responsibility and I would like to know where the reporting responsibility is. Do you have a regional director? Where does he report to?

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

HON. JAMES WAH-SHEE: In regard to regional directors, they primarily report to the Deputy Commissioner, I believe, and they are responsible for delivering a variety of programs and services which cut through departmental responsibilities.

CHAIRMAN (Mr. Pudluk): Thank you. Ms Cournoyea.

MS COURNOYEA: If that is the case, then where do the regional directorates become responsible to the Ministers and as well, perhaps you can suggest -- I guess we are just talking about directorates so I will leave the other question for later -- but where do they become responsible to the Ministers, at what level, or this Legislative Assembly?

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

Levels Of Responsibility In Local Government

HON. JAMES WAH-SHEE: Mr. Chairman, in the case of Local Government, the regional director would be responsible to me only in the area of the departmental responsibilities of Local Government. We also have a regional superintendent and I do believe that the other departments have their own regional superintendents, who are responsible for delivering other program responsibilities. The regional directors, primarily report to the Deputy Commissioner, as I understand it, Bob Pilot, but this is done on the basis of the responsibility of the regional office to ensure that they co-ordinate the delivery of a variety of programs. However, the regional directors communicate with the various Ministers and my deputy would keep in touch with the regional superintendent in Inuvik.

CHAIRMAN (Mr. Pudluk): Thank you. Ms Cournoyea.

MS COURNOYEA: It was my understanding in the draft graph make-up that the superintendent of Local Government does have a responsibility to you. However, from the make-up of the lines it seems that the regional director really does not have a responsibility to you. It goes directly to the deputy minister or the Commissioner, from my understanding.

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

A Review Of Reporting Channels Requested

HON. JAMES WAH-SHEE: In the area of just general reporting channels, at the present time the regional directors do report directly to Bob Pilot. However, we would be responsible for our regional superintendents in the regional offices and the whole question of reporting of the regional directors, I believe, will be a matter which the Executive will consider. I do believe we want to make some changes and I do believe that the regional directors have their own views as to how they would like to plug into the existing channels of communication.

CHAIRMAN (Mr. Pudluk): Thank you. Ms Cournoyea.

MS COURNOYEA: Are you saying that this is being considered, the whole reporting procedures of regional directors, that is being discussed now?

HON. JAMES WAH-SHEE: I had occasion to meet with the regional directors last week and they indicated to me at that time that they would like to do a review of the existing communications at the present time with the Ministers and that is the reason why I indicate that I think that it will be something which will be discussed by the Executive and my colleagues.

CHAIRMAN (Mr. Pudluk): Thank you. Ms Cournoyea.

MS COURNOYEA: So we would not be seeing any kind of paper or any kind of information that would be available at this session on some of those discussions?

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Well, what I am saying, Mr. Chairman, is that that assessment and review will probably be conducted by the Executive Members along with the regional directors, and what I am indicating is that I think there is a need for some changes to be made. I think that we on the Executive Committee

did not have the opportunity to do our own assessment as to what kind of changes ought to be made. I am sure that my colleagues would be interested in hearing the views of the regional directors and the kind of role and function they ought to be playing and that sort of thing, but I do not have a proposal to put forth in that area, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Thank you. Ms Cournoyea.

MS COURNOYEA: For the area of the Beaufort Delta region, who did those budget cuts in the final analysis? Where were they done after all the meetings and all the consultation? There was a final cut; who did that?

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

Process Of Budget Cuts

HON. JAMES WAH-SHEE: Mr. Chairman, the honourable Member has indicated the process whereby the individual communities would come forth with their capital needs for the following year. That would go through the regional offices, they would do their own assessment and they would send the requirements to headquarters. At headquarters I, as a Member of the financial management board, along with my colleagues on the Executive, would go over the departmental requirements of capital of all the departments. We would be given a target amount and then my department would come back and say, "Well, I do not know if we can, as a department, live with this amount. We need an increase here or there", whatever the case may be. But it is a case of where all the other departments put forth their requirements and originally we had put in a requirement for \$24 million in capital expenditure for this coming year and we were asked to cut it down to \$16 million. Then my department came back and we said that we just cannot live with \$16 million because of the kinds of requirements that we are receiving from the various regions, so we finally settled on the capital expenditure of \$18.5 million. All of that really is done at headquarters and it has to do with the financial management board activity and also, along with the requirements of other departments.

Total O And M, Directorate, Agreed

CHAIRMAN (Mr. Pudluk): Thank you. Page 13.02, total O and M, \$1,368,000, directorate. Agreed?

SOME HON. MEMBERS: Agreed.

CHAIRMAN (Mr. Pudluk): Agreed. Thank you.

---Agreed

Total O And M, Development And Training

On page 13.03, development and training, total O and M, \$2,022,000. Any questions? Agreed?

SOME HON. MEMBERS: Agreed.

CHAIRMAN (Mr. Pudluk): Ms Cournoyea.

MS COURNOYEA: In both the directorate and development and training, I find that in almost every section they have these guidelines to have this planning, developing "community government strategies". I would like to know what that is. What is it?

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Chairman, that particular division, town planning, is responsible for coming up with a design for individual communities. This is usually done in co-operation with the municipal councils, to come up with a plan for the community; where the roads ought to go, where the new subdivision ought to be. They also are involved in planning out where the water and sewage ought to go, and just generally planning for the community. This is done in co-operation with the municipal councils, and this is the particular responsibility that division has.

CHAIRMAN (Mr. Pudluk): Thank you. Ms Cournoyea.

MS COURNOYEA: We are looking at page 13.03, and it says development and training. That is the section I am wondering about, the first paragraph. "Extensive community consultation with all communities in the Northwest Territories is a major activity of the development program to provide ongoing input for planning community government strategies."

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Chairman, I gave the wrong information, I am afraid. I thought we were talking about town planning. However, we are into development and training.

My officers in this particular division are responsible for holding workshops with communities, organizing regional meetings. They are also involved with the training of the municipal government staff. We have a certification program which we have been running, which has had, I would say, the participation of a number of communities right across the Northwest Territories, and we continue to support that. Generally, if a community would like to progress from being a settlement council to a hamlet, then we would provide the necessary information and also hold workshops to discuss this with the community representatives, to discuss the kind of changes that may take place in regard to their present funding, and so forth, and these are the general functions that they have. Along with that, we also have 15 settlement secretaries, at the present time, and they are also very much involved with these workshops and so forth.

CHAIRMAN (Mr. Pudluk): Thank you. Ms Cournoyea.

MS COURNOYEA: Yes. Maybe you can give me an example of a government strategy or planning a community government strategy. I do not understand, and maybe you can give me an example of what that would be.

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

Explanation Of Planning Community Government Strategies

HON. JAMES WAH-SHEE: I would like to say, Mr. Chairman, that generally it has to deal with the general evolution of the government that they presently have, and if they want to progress forward. The other thing is that it provides for the kinds of training that are necessary. The "planning community government strategies" is related to the type of government that the residents would like in their community, and where they would like to progress from there. We ensure that we provide the necessary information so that they can make their own independent decisions and then we would come back and accommodate the kind of changes that ought to be taken. I believe that is what is meant by planning community government strategies.

CHAIRMAN (Mr. Pudluk): Thank you. Development and training, total 0 and M, \$2,022,000. Are there any more questions? Mr. Appaqaq.

MR. APPAQAQ: (Translation) Thank you, Mr. Chairman. I do not think it is that area that I am going to discuss, but I am going to proceed with my question concerning the hamlet councils elected by the community and when they are doing

their job. Those meetings that are held are funded, and sometimes there is a very small amount of money given to that council. It is my experience, in Sanikiluaq, that the council can make a policy concerning attempts to deal with the problem of increasing the amount of money in their hamlet for council meetings but they are never able to do that. The reason why they wanted an increase was that they had a negative response. I have been thinking about that concern of all the councils that are running the community; or the subcommittees that are in the hamlet, for example education and housing, are getting a very small amount of money. I am confused by how this is being run. How does the Minister approach this procedure?

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

Review Of Existing Honorariums To Mayors

HON. JAMES WAH-SHEE: Mr. Chairman, at the present time I have asked my officials in my department to do a review of the existing honorarium and per diem that is being paid to the mayors. We would hope to come up with a proposal which will be discussed with the regional communities and with the municipal councils. I would hope to accommodate changes that would be appropriate as far as the various municipal councils are concerned.

CHAIRMAN (Mr. Pudluk): Thank you. Honourable Member for Mackenzie Liard.

MR. SIBBESTON: Pass.

Total O And M, Development And Training, Agreed

CHAIRMAN (Mr. Pudluk): Okay. Development and training, page 13.03, total O and M, \$2,022,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total O And M, Municipal Affairs

CHAIRMAN (Mr. Pudluk): On page 13.04, municipal affairs, total O and M, \$21,240,000. Mr. Noah.

MR. NOAH: (Translation) Mr. Chairman, thank you. I am not sure if I can ask questions, being a mayor for the hamlet and the body that is forming over in the Keewatin region. Maybe you are aware, as a Minister, of this body that is being organized in Keewatin region. I would like to ask the Minister if the Keewatin regional assembly, as it was incorporated, is also included in the Local Government's budget for 1982? Thank you, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Thank you. Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Chairman, the requirements for the Keewatin regional conferences, and so forth -- I will have to come back to this House for supplementary funding to accommodate that.

CHAIRMAN (Mr. Pudluk): Thank you. Municipal affairs. Any more questions? Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, I do not know if this is going to be the particular section that this concern will come under. It concerns the new adjustment to the value of land within a municipality. In the municipality of Tuk, when an assessment took place, a piece of property that was worth \$1250 went up to \$33,260. As well, the new land development area, the quotes on those lots are \$32,000 apiece. The Minister of Local Government said he supports home-ownership and people being independent of the government services such as housing, the

Northwest Territories Housing Corporation. Now, I wonder if he could answer how that could be, when the cost of a piece of property in a community such as Tuk, which does not have services to the lots, can be valued at such a high rate. How does a person become independent and own their own home when they have to face those costs?

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

Value Of Lots Based On Actual Cost Of Developing

HON. JAMES WAH-SHEE: Mr. Chairman, I am aware of the concerns of a number of communities in regard to the new policy which we are implementing, which was approved by the Executive. The basis on which we are placing value on lots in the various municipalities is primarily based on the actual cost to this government to develop the various lots. The other arrangement we have along with that, too, is that we, as a government, have to recover the cost of developing these various lots, and it is a system that we use within Local Government, which is no different than the system used by the federal government.

We realize that the value of land has gone up in a variety of communities. However, I would caution making any drastic changes within that area, because various lots are given or turned over to the municipalities and the municipalities also have to cover their costs. There are a number of municipalities at the present time which are experiencing financial difficulties. They cannot repay their various debentures that have been made in the area of land development and are trying to recover their costs.

This is the system that is in place now, which allows the municipalities to recover their costs. There might be other ways of looking at this whole thing as well, and it would not be appropriate, I think, to tamper with the true-cost value based on land assessment and so forth through 1981, because I think it will create problems for the private sector as well. It may also create problems whereby you may have a windfall if we interfere with the process, and certain people may be making money out of it.

Encouragement Of Home-Ownership

However, I would say that perhaps maybe we could look at it in another way to support home-ownership, that my department could look into a possibility of a rebate for first-time home-owners, or first-time purchasers of land. I feel we have to have initiatives coming forward from the Housing Corporation as well, because I think that they could come forward with a mortgage scheme with lower interest rates to residents of the Northwest Territories, and this particular program could be open to the general public, not just civil servants. We can, however, look at a variety of ways of probably supporting home-ownership. I realize the honourable Member's concern, whereby on the one hand we say we support home-ownership 100 per cent, and on the other hand we seem to be frustrating the northern people to acquire these lots. However, I think that I would look at the situation and see if we could come up with another means of making it easier for northern residents to purchase lots, but it needs the co-operation of other departments as well in this area.

CHAIRMAN (Mr. Pudluk): Thank you. Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, perhaps the Minister can explain then, why would a lot in Tuk cost \$32,000, which is of dredge material, and a lot in Inuvik, which is completely serviced with the utilidor, is going for \$10,000? What is the reason for a discrepancy such as that? It is not that different. They do not have running water, they do not have a utilidor. All this, comparatively speaking, the communities are 90 miles away and yet there is a difference from \$10,000 to \$32,000.

CHAIRMAN (Mr. Pudluk): Thank you. Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Chairman, I would like to have my deputy provide the background of how we assess land but I would like to say that Tuk is a high development area and that the sale of land really has to do, I believe, with the resource related development activity that is going on, but I would like my deputy to provide more detailed information as to how we arrived at that particular figure and why it came up so high.

CHAIRMAN (Mr. Pudluk): Mr. Moore.

Principle For Land Evaluation Used In All Communities

MR. MOORE: Mr. Chairman, if I could first just say again, what I think the Minister explained originally was that the policy which was adopted by the Executive Committee was based on the principle that the value of the land should reflect the cost to the government of developing that land and that has been applied in every community. It was applied in the case of the land which the Member mentioned in Tuk and also in Inuvik where the value placed on the land was set according to the cost of installing the pipes and the roads and so on. I agree that the Member has found an example which does not, on the face of it, sound very sensible. What I will do, if the Member agrees, is produce the detailed assessing figures, the figures that were used by the department in those two instances because I think they obviously need to be explained in detail, but I do assure the committee that the principle has been used in every community, that the value placed on the land is based on the cost to the government of preparing that land.

CHAIRMAN (Mr. Pudluk): Thank you. Mr. Patterson.

HON. DENNIS PATTERSON: If it is any comfort to the Member for the Western Arctic, a similarly developed lot in Frobisher Bay is now valued at \$35,000 to \$50,000 and I understand that this is the actual cost of the land. I understand that a significant part of that cost is related to the considerable costs of burying a pipe in the ground for utilidor services. I guess I have made my views on the utilidor well-known to this House.

Ratepayers Should Be Involved In Future Decisions

It is important, I think, in light of this policy, though, that ratepayers in the municipalities be more involved in the future on decisions about whether or not piped services will be extended in a community because they end up having to bear the costs. I think the government initiated these massive projects earlier without perhaps consulting the ratepayers as much as they might have and now, some years down the road, the ratepayers in Frobisher Bay are realizing that it was not exactly quite as free a gift as they might have thought. So I would just comment, Mr. Chairman, that this is a matter of concern elsewhere and I am pleased that the Minister is sensitive to the need to encourage private home-ownership notwithstanding these significant development costs. Thank you.

CHAIRMAN (Mr. Pudluk): Thank you. Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, the Minister said it was to do with resource related activity. I get back to my first point that if that is the fact, then I would think that it should have been the other way around, but the resource development agencies in the community cannot afford those lots and the only people that are on them are the Northwest Territories Housing Corporation. I would like to see the breakdown of those costs as it relates to the land area in Tuk for my own purposes. However, in reply to Mr. Patterson's reflection on the cost of lots in Frobisher Bay, we do not have piped services; we still have pump-out and garbage pick-up and the roads in Tuk are of such a low quality it may be difficult to even get to those lots. So it is not just the one piece of land that you put a house on but it is everything else that is related. I cannot, in my mind, evaluate why all of a sudden we come at that rate on the particular lot allocations in Tuk because we do not have the services. The road expenditure, if you look, last year was not that great. So I do not know. I would like to see those costs if they can be provided.

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Chairman, I would like to correct myself. I indicated that perhaps the development zone in that area has something to do with the value placed on the land and I would like to indicate that that is not the case. It is really based on the true development costs of developing the various lots in the various communities and that is the basis on which we do the assessment and we place a value on that. I will direct my officials to provide the information on the community of Tuk as requested and we will make that information available.

CHAIRMAN (Mr. Pudluk): Thank you. Mr. Fraser.

MR. FRASER: Thank you, Mr. Chairman. The honourable Member for the Western Arctic has asked a very good question regarding lot prices. The price of lots in Norman Wells has jumped up considerably in the last year. I understand that the Executive Committee had something to do with it or the Legislative Assembly, I am not sure which it is. But if the Minister is going to give out some information as to why these lots are so high, I would also like a copy of that information. The breakdown as to why lots on the outskirts of town with no road you might say, a very poor road going to these development areas and the price of lots out there, the cost is just about as much as a lot in town that already is right next to the utilidor and power. So if the Minister is going to supply that information for the Member for the Western Arctic, I would also like a copy in regard to Norman Wells.

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

Policy On Land Assessment And Evaluation To Be Tabled

HON. JAMES WAH-SHEE: Mr. Chairman, I would like to make a suggestion that Local Government table the existing policy which governs land evaluation and gives some examples as to how the various communities have experienced a rise in cost of their existing lots and how we place value on the various lots in the various communities and also how we do our own assessment. This will be tabled for all the Members of this House.

CHAIRMAN (Mr. Pudluk): Thank you. Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, that is fine to table those documents but I just want to make it clear that my request is I want to have a breakdown on cost, detailed cost, on the land development area in Tuk as it relates to the cost of those properties.

Total O And M, Municipal Affairs, Agreed

CHAIRMAN (Mr. Pudluk): Municipal affairs, total O and M, \$21,240,000. Any more questions?

SOME HON. MEMBERS: Agreed.

CHAIRMAN (Mr. Pudluk): Agreed.

---Agreed

Total O And M, Town Planning And Lands

On page 13.05, town planning and lands, total O and M, \$2,037,000. Any questions?
Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, would it be possible for the Minister to perhaps have some kind of new direction in town planning and lands whereby the wishes of the community on how they feel their community should be developed is not

overridden by what Yellowknife says is the best way to plan; not taking into question the Tuk land assembly area, as it was not the wish of the hamlet to develop that as it was but rather to develop another area? Perhaps the whole cost of the operation would have been much less. Oftentimes when the communities want to develop their community sites as they see fit, the Government of the Northwest Territories and town planning and lands all have their own ideas. There are so many meetings going on and in the end the community does not get what it wants and there is bitterness and resentment because they feel that the town planning within their community is taken out of their hands. Then after that, people just do not want to co-operate because they say "Well, what we do in this community does not make any difference because they are going to change it when they get to Yellowknife anyway."

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

HON. JAMES WAH-SHEE: I would like to say that I agree with the honourable Member. If there are any problems with the town planning and lands officials not respecting the wishes of the communities, I would like to see that the wishes of the communities in terms of their own individual town planning in their own communities ought to be incorporated as part of the community planning. If we have some problems in this area, I can assure the honourable Member that I will ensure that my officials do not override the wishes of the community in the area of town planning.

Total O And M, Town Planning And Lands, Agreed

CHAIRMAN (Mr. Pudluk): Thank you. Town planning and lands. Any more questions? Total O and M, \$2,037,000. Is that agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total O And M, Airports, Agreed

CHAIRMAN (Mr. Pudluk): Page 13.06, airports, total O and M, \$570,000. Any questions? Is that agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total O And M, Recreation

CHAIRMAN (Mr. Pudluk): Page 13.07, recreation, total O and M, \$1,555,000. Mr. McLaughlin.

MR. McLAUGHLIN: Thank you, Mr. Chairman. I realize that under this section the Department of Local Government gives grants to Sport North with which they operate the Arctic Winter Games and the cost of travel for the athletes. Apparently there is some problem with funding this year and I will give you an example of what has happened; I know that it has happened in other sports too. The junior men's volleyball team from Pine Point won the right to represent the Northwest Territories at Fairbanks. They are allowed to have nine members on their team, so they chose two players from Pangnirtung to accompany them and they were told that if they did this, that they would have to find the money to transport those athletes from Pangnirtung to Yellowknife. Also, Sport North said that the responsibility was up to the territorial volleyball association or the Pine Point volleyball association to solve that problem and I do not think that that is a very good decision. Having watched part of that competition, a team could have been entirely from Pangnirtung except for a few points and I do not understand why there is not the funding available to transport these athletes to Yellowknife. If all the teams had won from outside of Yellowknife would you only tell half of them that they could go? It seems to be very unfair to the outlying communities that they have to pay their own way to Yellowknife.

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

HON. JAMES WAH-SHEE: I would like to assure the honourable Member that funding will be made available. However, I would like to ask my deputy to explain the particular incident that he is referring to.

CHAIRMAN (Mr. Pudluk): Mr. Moore.

Arctic Winter Games Funding

MR. MOORE: Mr. Chairman, the basis of the agreement on the funding of the Arctic Winter Games teams is an agreement and an operating memorandum, a booklet, which lays down the way that the Arctic Winter Games funding will be arranged. That handbook, for whatever reason, has been for some years based on the understanding that if a team such as the Member described picks up players from other communities, that Sport North, who have the funding for the Arctic Winter Games, will pay for the team itself, but the people -- in this case, two players from Pangnirtung -- who were picked up to join that team are to be paid for by the governing body of that game. I cannot explain to the Member why they made this arrangement some years ago, but it is that arrangement which is causing the problem and as the Minister said, we will make sure, as a department, that the funding is made available, one way or another, so that those two players from Pangnirtung do go to Fairbanks and join that team.

CHAIRMAN (Mr. Pudluk): Thank you. Recreation. Mr. Stewart.

Policy Paper On Recreation

HON. DON STEWART: Thank you, Mr. Chairman. Some years ago there was supposed to be a white paper coming out on recreation. To my knowledge, this has never been provided to the municipalities. Could the Minister advise me whether or not such a paper has been completed or whether one will be shortly completed?

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Chairman, we will make the policy paper available once we get our hands on it and we will make it available to the municipalities.

CHAIRMAN (Mr. Pudluk): Thank you. Are you satisfied, Mr. Stewart?

HON. DON STEWART: Well, this thing has been in the works for five years. Is there a policy paper? Is it available now? Can it be issued or is it somewhere beyond the beyond?

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Chairman, I understand that that particular paper will go before the financial management board and then it could go on to the communities from there.

CHAIRMAN (Mr. Pudluk): Thank you. Recreation, \$1,555,000. Mr. Evaluarjuk.

Regional Recreation Officers

MR. EVALUARJUK: (Translation) A small question, Mr. Chairman. Can the Minister inform us how many regional recreation officers there are in all the different regions?

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Chairman, we have at the present time two regional recreation officers, one in Baffin, the other one in Keewatin. However, we would like to see regional recreation officers in the other three regions as well.

CHAIRMAN (Mr. Pudluk): Thank you. Mr. Evaluarjuk.

MR. EVALUARJUK: (Translation) Mr. Chairman, my question is how much money is there for recreational purposes in each region? There were some people who had to go on trial games from Igloolik to Frobisher Bay. How much money is there allocated for recreation funding in each region?

CHAIRMAN (Mr. Pudluk): Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Chairman, at the present time for recreation in the Fort Smith region we have \$77,000, Inuvik we have \$84,000, Central Arctic we have \$54,000, in Baffin we have \$163,000, in Keewatin we have \$131,000.

Total O And M, Recreation, Agreed

CHAIRMAN (Mr. Pudluk): Thank you. Recreation, total O and M, \$1,555,000.

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): The games are starting now.

Detail Of Capital

Detail of capital, pages 13.10, 13.11, 13.12 and 13.13. The total of capital, \$18,500,000.

SOME HON. MEMBERS: Agreed.

CHAIRMAN (Mr. Pudluk): The honourable Member for Mackenzie Liard.

MR. SIBBESTON: (Translation) I was going to talk about the capital, but it is getting too late, so I will talk about it tomorrow.

MR. FRASER: Report progress.

MR. MacQUARRIE: No.

CHAIRMAN (Mr. Pudluk): Does this committee wish to report progress?

SOME HON. MEMBERS: Progress.

CHAIRMAN (Mr. Pudluk): Is that agreed?

SOME HON. MEMBERS: Agreed.

SOME HON. MEMBERS: Nay.

CHAIRMAN (Mr. Pudluk): I will report progress anyway.

---Laughter

MR. MacQUARRIE: Point of order, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Point of order.

MR. MacQUARRIE: At least call for a vote.

MR. FRASER: I move we adjourn.

CHAIRMAN (Mr. Pudluk): There is a motion...

HON. RICHARD NERYSOO: Question.

CHAIRMAN (Mr. Pudluk): It is not debatable. All those in favour? Who wants to report progress? Please keep your hands high so I can see. Eight. Opposed? Seven. Thank God.

---Laughter

The motion is carried.

---Carried

Mr. Wah-Shee, a point of order.

HON. JAMES WAH-SHEE: Mr. Chairman, I would like to speak to a point of order. It has nothing to do with the vote that was just taken. I would like to be excused tomorrow and have Local Government continue either Friday or Monday, whatever the case may be, because I will not be able to appear before the House tomorrow and Thursday. I am not trying to delay my departmental accountability to the House. Rather, it is just a change I would like to request at this time.

SOME HON. MEMBERS: Agreed.

CHAIRMAN (Mr. Pudluk): Is this committee agreed to standing down? Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Thank you.

MR. SPEAKER: Mr. Pudluk.

REPORT OF THE COMMITTEE OF THE WHOLE OF BILL 9-82(1), PLEBISCITE ORDINANCE;
BILL 1-82(1), APPROPRIATION ORDINANCE, 1982-83; 13TH REPORT OF THE STANDING
COMMITTEE ON FINANCE

MR. PUDLUK: Mr. Speaker, your committee has been considering Bill 9-82(1), and wishes to report this bill ready for third reading. Also, Mr. Speaker, your committee considered Bill 1-82(1), and wishes to report progress.

MR. SPEAKER: Thank you, Mr. Pudluk. Orders of the day.

Item 14, third reading of bills.

ITEM NO. 14: THIRD READING OF BILLS

Mr. Braden.

Third Reading Of Bill 9-82(1): Plebiscite Ordinance

HON. GEORGE BRADEN: Mr. Speaker, I move that Bill 9-82(1), An Ordinance to Amend the Plebiscite Ordinance, be read for the third time.

MR. SPEAKER: Do I have a seconder? Mr. Tologanak. Ready for the question?

SOME HON. MEMBERS: Question.

MR. SPEAKER: All those in favour? Opposed, if any? The motion is carried.

---Carried

The bill has had third reading. I understand it is the wish of this House to have assent to this bill today as part of the process of holding the plebiscite. Mr. Clerk, will you ascertain whether the Commissioner or Deputy Commissioner is available, please?

ITEM NO. 15: ASSENT TO BILLS

DEPUTY COMMISSIONER PILOT: By the authority vested in me by virtue of the Northwest Territories Act, I hereby assent to Bill 9-82(1). Thank you.

---Applause

MR. SPEAKER: Are there any announcements from the floor? Mr. Patterson.

Board Of Governors Of Thebacha College

HON. DENNIS PATTERSON: Mr. Speaker, it gives me pleasure to announce the new board of governors of Thebacha College. They are Hugh Lloyd of Igloolik; Solomon Voisey of Whale Cove; Colin Adjun of Coppermine; Larry Gordon of Inuvik; James Heron of Fort Smith; and Cy Lambert and Fernand Denault of Yellowknife. Thank you.

---Applause

MR. SPEAKER: Are there any other announcements from the floor? Mr. Sibbeston.

MR. SIBBESTON: On a point of privilege, with regard to the announcement made by Mr. Patterson, I regret that there are no Dene or Metis persons on the board of directors just announced and I hope something can be done about that in the next few days.

MR. SPEAKER: Are there any further announcements from the floor? Mr. Clerk, announcements and orders of the day, please.

CLERK OF THE HOUSE (Mr. Remnant): Yes, Mr. Speaker, announcements. The tour of Sir John Franklin School and Akaitcho Hall that had been planned for tomorrow has been postponed until a more convenient date, I understand. There will be a meeting tomorrow in Katimavik A at 11:00 a.m. of the special caucus subcommittee on electoral boundaries. The standing committee on finance will meet at 9:30 a.m., Thursday, February 11, in Katimavik A.

ITEM NO. 16: ORDERS OF THE DAY

Orders of the day, 1:00 p.m., Wednesday, February 10.

1. Prayer
2. Replies to Commissioner's Address
3. Oral Questions
4. Questions and Returns
5. Petitions
6. Tabling of Documents
7. Reports of Standing and Special Committees

8. Notices of Motion
9. Notices of Motion for First Reading of Bills
10. Motions
11. Introduction of Bills for First Reading
12. Second Reading of Bills
13. Consideration in Committee of the Whole of Bills, Recommendations to the Legislature and Other Matters: Bill 1-82(1); 13th Report of the Standing Committee on Finance
14. Orders of the Day

MR. SPEAKER: Thank you, Mr. Clerk. For the House's information, I will be absent from the House Wednesday, Thursday and Friday. I am attending a Northern Canada Power Commission board meeting in Vancouver. The reason I will attend that meeting is the Minister of Northern Affairs will be there for the first time meeting with the board and I feel that I should be there to express the deep concerns of the people of the Northwest Territories relative to the high power rates.

---Applause

Mr. McLaughlin.

MR. McLAUGHLIN: Yes, Mr. Speaker, just a question on the announcement for tomorrow. Was the time for the committee meeting tomorrow morning at 9:30?

CLERK OF THE HOUSE (Mr. Remnant): No, Mr. Speaker. I announced 11:00 o'clock which was the time I was previously given. Perhaps Mr. McLaughlin wishes to change that to 9:30.

MR. McLAUGHLIN: Mr. Speaker, the notice I sent around was for 9:30, I am sure.

MR. SPEAKER: Thank you. The committee meeting has been changed to 9:30. This House then stands adjourned until 1:00 p.m., February 10.

---ADJOURNMENT

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