



LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

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Speaker: The Honourable Donald M. Stewart, M.L.A.

# LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

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YELLOWKNIFE, NORTHWEST TERRITORIES

WEDNESDAY, NOVEMBER 17, 1982

MEMBERS PRESENT

Mr. Appaqaq, Mr. Arlooktoo, Hon. George Braden, Hon. Tom Butters, Mr. Curley, Ms Cournoyea, Mr. Evaluarjuk, Mr. Fraser, Mr. Kilabuk, Mr. MacQuarrie, Hon. Arnold McCallum, Mr. McLaughlin, Hon. Richard Nerysoo, Hon. Dennis Patterson, Mr. Pudluk, Mr. Sayine, Mr. Sibbeston, Mrs. Sorensen, Hon. Kane Tologanak, Hon. James Wah-Shee

ITEM NO. 1: PRAYER

---Prayer

DEPUTY SPEAKER (Mr. Fraser): Item 2, replies to the Commissioner's Address. Are there any replies? Item 3, oral questions.

ITEM NO. 3: ORAL QUESTIONS

Mr. Kilabuk.

Question 72-82(3): Fuel, Water And Garbage Pick-Up In Pangnirtung

MR. KILABUK: (Translation) Mr. Speaker, this is a question to the Minister responsible for the Housing Corporation. It was asked by the people from my constituency. You have a regulation or a policy concerning fuel, water and garbage. They have asked about this -- for payment of garbage pick-up and fuel. Maybe the Minister responsible for the Housing Corporation can inform me what our policy is for fuel, water and garbage pick-up. Thank you.

MR. DEPUTY SPEAKER: Thank you, Mr. Kilabuk. Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Speaker, I would be pleased to provide the Member with details of any policies of the Housing Corporation. It may very well be that he is talking about a policy of the housing association in his area. I would have to then try to determine which it is, but I will be providing an answer to the Member later.

MR. DEPUTY SPEAKER: Thank you, Mr. Minister. Item 3, oral questions. Mr. Evaluarjuk.

Question 73-82(3): Increases In Polar Bear Quota, Hall Beach

MR. EVALUARJUK: (Translation) Thank you, Mr. Speaker. This is to the Minister of Renewable Resources. It is about polar bears, as usual.

---Laughter

The Minister might remember that I requested that the Hall Beach people get an increased quota for polar bears. I phoned Hall Beach and they would like to know what you have done so far concerning this request from Hall Beach for an increased quota. Thank you.

MR. DEPUTY SPEAKER: Mr. Nerysoo.

Return To Question 73-82(3): Increase In Polar Bear Quota, Hall Beach

HON. RICHARD NERYSOO: Mr. Speaker, we have not increased the quota to Hall Beach. We still require additional information and we, in fact, will be pursuing receiving that information in the very near future.

MR. DEPUTY SPEAKER: Thank you, Mr. Nerysoo. Item 3, oral questions. Mr. Arlooktoo.

Question 74-82(3): Water Truck Meters, Baffin Region

MR. ARLOOKTOO: (Translation) Thank you, Mr. Speaker. My question is directed to the Minister of Local Government. The hamlet water trucks in the Baffin region have no meters and the people have been waiting for them to be installed for some time now. I wonder when they can get meters installed in their water trucks? Last year they did research in Igloolik as to whether the meter in the truck is accurate or not and we have not heard anything since. Meters should be installed on the hamlet water trucks as soon as possible, because the people are being charged inaccurately for water. Thank you.

MR. DEPUTY SPEAKER: Thank you, Mr. Arlooktoo. Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Speaker, I would like to take that as notice, please.

MR. DEPUTY SPEAKER: Thank you. Item 3, oral questions. Ms Cournoyea.

Question 75-82(3): Assignments Within Aboriginal Rights And Constitutional Development Secretariat

MS COURNOYEA: Mr. Speaker, I have a question to the Minister responsible for Aboriginal Rights and Constitutional Development. For the record of this House, could he relay the information who has been assigned to the COPE claim, the ITC claim and the Dene claim, within the aboriginal rights secretariat?

MR. DEPUTY SPEAKER: Thank you, Ms Cournoyea. Mr. Wah-Shee.

Return To Question 75-82(3): Assignments Within Aboriginal Rights And Constitutional Development Secretariat

HON. JAMES WAH-SHEE: Yes, Mr. Speaker. For the COPE claim I have Dwight Noseworthy, who will be negotiating on behalf of this government and that is until such time as they find a suitable candidate who will represent this government's interest in negotiating the COPE claim. On behalf of the Dene claims we have Mr. Charles Overvold, who is the chief negotiator for Dene claims, representing the Government of the Northwest Territories, and for the ITC claim we have Angus MacKay, who is representing this government's interests in negotiating the ITC claim.

MR. DEPUTY SPEAKER: Thank you, Mr. Minister. Item 3, oral questions. Mr. McLaughlin.

Question 76-82(3): Funding For Recreational Facilities, Pine Point

MR. McLAUGHLIN: I have a question for the Minister of Economic Development and Tourism. When he visited Pine Point recently, people indicated that they are concerned that Polar Lake and Sandy Lake, which are recreation areas near Pine Point, were not being managed by anybody and because they were not territorial parks, so there is no money available. I was wondering if the Minister has considered this yet and would propose in future to have any kind of a system where he can make funds available to local groups who are running recreational facilities which are also tourist attractions in the Northwest Territories as volunteer organizations.

MR. DEPUTY SPEAKER: Thank you, Mr. McLaughlin. Mr. McCallum.

Return To Question 76-82(3): Funding For Recreational Facilities, Pine Point

HON. ARNOLD McCALLUM: Mr. Speaker, yesterday when I was indicating to Members the kinds of policies and functional realignments of the department that I contemplate, I indicated that there were certain policies being established by the department dealing with tourist facilities. I would expect that within those policies of the department there will be room to take into consideration the concerns of people of Pine Point and the Member as regards the operation of any kind of campgrounds in the Territories.

MR. DEPUTY SPEAKER: Item 3, oral questions. Mr. Curley.

Question 77-82(3): Socio-Economic Agreement, Cullaton Lake Mine

MR. CURLEY: Yes, Mr. Speaker. I wish to ask the Minister of Economic Development whether or not the Department of Economic Development has come to an agreement with respect to socio-economic impact agreements with Cullaton Lake and if not, why not, and how long is it going to take to come to an agreement with that company?

MR. DEPUTY SPEAKER: Thank you, Mr. Curley. Mr. Minister.

HON. ARNOLD McCALLUM: Mr. Speaker, we are still dealing with the general agreement with the federal government. I would get back to the Member at a later date as to the particulars of the Cullaton Lake agreement.

MR. DEPUTY SPEAKER: Thank you, Mr. Minister. Oral questions. Ms Cournoyea.

Question 78-82(3): Ministerial Responsibilities For COPE, ITC And DENE Claims

MS COURNOYEA: Mr. Speaker, I have another question to the Minister of Aboriginal Rights and Constitutional Development. Would he relay, for the record of the House, who has the ministerial responsibilities for the COPE claim, ITC claim and the Dene claim?

MR. DEPUTY SPEAKER: Thank you, Ms Cournoyea. Mr. Wah-Shee.

Return To Question 78-82(3): Ministerial Responsibilities For COPE, ITC And DENE Claims

HON. JAMES WAH-SHEE: Mr. Speaker, I am the Minister responsible for aboriginal claims.

MR. DEPUTY SPEAKER: Thank you. Item 3, oral questions. Ms Cournoyea.

Supplementary To Question 78-82(3): Ministerial Responsibilities For COPE, ITC And DENE Claims

MS COURNOYEA: Mr. Speaker, the question relates to the past recommendations and suggestions that the responsibility would be split between two Ministers and is it, in fact, Mr. Wah-Shee's statement that he is still holding responsibility for all three claims? Mr. Speaker, to further clarify the reason I ask that question: it was my understanding that the responsibility for individual claims was to be assigned between Mr. Wah-Shee and Mr. Patterson, and I am wondering if that has been done or does he still retain all the first-hand power on all three claims?

MR. DEPUTY SPEAKER: Thank you, Ms Cournoyea. Mr. Wah-Shee.

Further Return To Question 78-82(3): Ministerial Responsibilities For COPE, ITC And DENE Claims

HON. JAMES WAH-SHEE: Mr. Speaker, at the present time I am the Minister responsible for all claims. However, we do have an associate ministry, between myself and the honourable Member for Frobisher Bay, that has to do with the area of constitutional development, and as far as I am aware, he has not been assigned the claims of ITC -- at least, that has not occurred from the Executive Committee to date.

MR. DEPUTY SPEAKER: Thank you, Mr. Wah-Shee. Oral questions. Mr. Evaluarjuk.

Question 79-82(3): Federal Government Position On Division Of The Territories

MR. EVALUARJUK: (Translation) Thank you, Mr. Speaker. This is a question to Mr. Wah-Shee. Maybe I did not understand clearly. He said that the division of the Territories is not going to be agreed to by the federal government. If it is going to be like that -- he was not supposed to announce it. Exactly what have you heard from the federal government concerning the division of the Territories?

MR. DEPUTY SPEAKER: Mr. Wah-Shee.

Return To Question 79-82(3): Federal Government Position On Division Of The Territories

HON. JAMES WAH-SHEE: Mr. Speaker, I think the honourable Member has misinterpreted the remarks that I made. I indicated that it is my understanding that the whole question of division of the Territories, as far as the federal cabinet is concerned -- my impression is that they will not make a decision on the division before Christmas. That is the remark that I made, and I also said that I would assume that a decision will be made shortly thereafter.

MR. DEPUTY SPEAKER: Thank you, Mr. Wah-Shee. Oral questions. Mr. Curley.

Question 80-82(3): Minister's Position On Division Of The Territories

MR. CURLEY: Mr. Speaker, I have a question to the Minister responsible for Constitutional Development. The Minister indicated to this House yesterday that he does not know East and West of the Territories, and as far as he was concerned there was only one Northwest Territories.

Does that statement have any reflection at all on his position with respect to the division of the NWT? Can I assume, then, that he no longer has any interest in pursuing the case for dividing the Territories, as Minister responsible for Constitutional Development?

MR. DEPUTY SPEAKER: Mr. Minister.

Return To Question 80-82(3): Minister's Position On Division Of The Territories

HON. JAMES WAH-SHEE: Mr. Speaker, I think the honourable Member again is misinterpreting my remarks. I think he is well aware that the alliance is going to be holding a meeting at the end of this month in Ottawa, and one of the important items that we will be dealing with is the division issue. We hope to have a meeting with the Prime Minister as well as Mr. Munro and Mark MacGuigan. So the issue is still being pursued at the present time. Now, at the present time, we are one territory, until the federal government makes the decision that we should have two separate territories with two separate political bodies and authorities. As far as my confusion as to where the border line is, between East and West, that is something that has to be worked out, and as far as I am concerned, I do not know where the border of the West ends. Perhaps the honourable Member has a very clear idea of where that border is.

MR. MacQUARRIE: It moves up from the border between Saskatchewan and Alberta.

MR. DEPUTY SPEAKER: Thank you, Mr. Wah-Shee. Oral questions. Mr. Kilabuk.

Question 81-82(3): Status Of New Baffin Correctional Institution

MR. KILABUK: (Translation) Mr. Speaker, maybe the question should go to the Minister of Social Services, Kane Tologanak. That was my mistake. Is the Baffin correctional centre building going to be coming to Frobisher Bay in the summer of 1983? Has the land been allocated for the building for the Baffin correctional centre? Thank you.

MR. DEPUTY SPEAKER: Thank you, Mr. Kilabuk. Mr. Tologanak.

Return To Question 81-82(3): Status Of New Baffin Correctional Institution

HON. KANE TOLOGANAK: Thank you, Mr. Speaker. The new Baffin correctional institution -- at the present moment, the completion date is for the fiscal year 1985-86. This year the architects are detailing their drawings, next year they will be working on the foundation, and the beginning of the major construction phase will be begun in 1984-85.

MR. DEPUTY SPEAKER: Thank you, Mr. Tologanak. Item 3, oral questions. Item 4, written questions. Written questions, Mr. McCallum.

Return To Question 77-82(3): Socio-Economic Agreement, Cullaton Lake Mine

HON. ARNOLD McCALLUM: Mr. Speaker, before you get through the oral questions, I could respond to the Question 77-82(3), that the Member for Keewatin South asked regarding the socio-economic agreement with Cullaton Lake Mines. I indicated I would give him a reply, and if I may be allowed to just indicate to the Member that we have come to an agreement on it. I have to get our Executive Committee approval. It will be going to the Executive Committee at tomorrow's meeting, and it should take no particular time from then to finalize this particular agreement for the mines.

MR. DEPUTY SPEAKER: Thank you, Mr. McCallum. Item 4, written questions.

ITEM NO. 4: QUESTIONS AND RETURNS

Mr. Curley.

Question 82-82(3): Housing Corporation's Proposed Rental Rates Formula

MR. CURLEY: Yes, Mr. Speaker. I wish to ask the Minister if he would provide this House with the most recent proposed rental rates formula for Housing Corporation public housing. Number two, does the Minister propose any changes to the rental rates formula other than the one presented to the Keewatin housing associations? Number three, will the Housing Corporation, take into consideration recommendations made to them regarding the formula presented by the regional housing association federation of the Keewatin region?

MR. DEPUTY SPEAKER: Thank you, Mr. Curley. Item 4, written questions. Are there any returns? Mr. Patterson.

HON. DENNIS PATTERSON: Thank you, Mr. Speaker. I have three returns, with your permission.

MR. DEPUTY SPEAKER: Thank you. Proceed.

Return To Question 40-82(3): Inuktitut Teaching Material

HON. DENNIS PATTERSON: The first one is a return to written Question 40-82(3), asked by Mr. Arlooktoo on November 8th, 1982, concerning Inuktitut teaching materials. I am aware of the shortage of materials written in Inuktitut, and that teachers are currently providing their own. I should point out that kindergarten to grade three Inuktitut readers are already available, along with other support materials, and that work has started on the grade four to six Inuktitut reading program. To increase production of materials, the government has established a fund to support community based native language material development. If your education committee in Lake Harbour will describe what they would like taught in the school, funds are available to produce this material. Application forms can be obtained from my office.

MR. DEPUTY SPEAKER: Thank you, Mr. Patterson. Proceed with the other return.

Return To Question 42-82(3): Response To Motions 39-82(1) And 40-82(1)

HON. DENNIS PATTERSON: Thank you, Mr. Speaker. This is a return to oral Question 42-82(3), asked by Mr. Pudluk on November 9, concerning radio and television in Resolute Bay.

The Department of Information has advised the Canadian Broadcasting Corporation of the antenna problem in Resolute Bay and will advise Mr. Pudluk as soon as a reply is received. The department also advises it does not have funds available within its budget to provide equipment for community radio stations in the Northwest Territories. In most cases, communities throughout the North have raised money locally to purchase radio equipment and make use of the department's matching grant program to assist them financially with station operating costs.

As the radio-television facility in Resolute Bay belongs to the CBC, the community council will be advised to contact the corporation to determine whether or not it can receive assistance to establish a local station under the CBC community radio access program. Officials of the Department of Information are available to meet with the Member for the High Arctic to discuss the approach that might be taken by the community to CBC to determine its eligibility.

MR. DEPUTY SPEAKER: Thank you, Mr. Patterson.

Further Return To Question 45-82(3): Cape Dorset Radio Society

HON. DENNIS PATTERSON: Finally, Mr. Speaker, this is a return to oral Question 45-82(3), asked by Mr. Arlooktoo, November 10, concerning radio society funding in Cape Dorset.

The Member for Baffin South requested information about a grant for the Cape Dorset radio society. The Department of Information has a grant program for community radio stations operating in the Northwest Territories. This program provides grant money to five dollars for every dollar raised locally. The maximum grant provided to any one station each year is \$5000. Cape Dorset radio society is eligible for one of the department's grants and has been aware of the program since its introduction a number of years ago. Translated versions of the application form have been made available to the society and the Department of Information will take steps to ensure a supply of the forms is still available in the community. Thank you, Mr. Speaker.

MR. DEPUTY SPEAKER: Thank you, Mr. Patterson. Are there any further returns? Item 5, petitions.

ITEM NO. 5: PETITIONS

Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Speaker, I have a petition, Petition 1-82(3), from Snare Lake requesting that this government provide some type of power source for the residents of that community.

HON. GEORGE BRADEN: Hey, you are their MLA. Why have you not done something?



HON. JAMES WAH-SHEE: I am doing this, Mr. Speaker, as their MLA.

---Laughter

MR. DEPUTY SPEAKER: Thank you. Item 5, petitions. Item 6, tabling of documents.

ITEM NO. 6: TABLING OF DOCUMENTS

Mr. Braden.

HON. GEORGE BRADEN: Mr. Speaker, I wish to table the following document: Tabled Document 27-82(3), 1981, Fifth Annual Report of the Workers' Compensation Board of the Northwest Territories.

MR. DEPUTY SPEAKER: Thank you, Mr. Braden. Tabling of documents. Mr. Tologanak.

HON. KANE TOLOGANAK: Thank you, Mr. Speaker. I wish to table the following document: Tabled Document 28-82(3), Report on Health Conditions in the Northwest Territories, 1981, as done by National Health and Welfare. Thank you.

MR. DEPUTY SPEAKER: Thank you, Mr. Tologanak. Item 6, tabling of documents. Mr. Nerysoo.

HON. RICHARD NERYSOO: Yes, Mr. Speaker, I have four documents to table, and I wish to stand to table all.

Mr. Speaker, I wish to table the following document: Tabled Document 29-82(3), Legislative Submission on the Slave River Hydro Development.

Mr. Speaker, I wish to table the following document: Tabled Document 30-82(3), Submission to the Beaufort Sea Environmental Assessment Panel on the Beaufort Sea Hydrocarbon Production and Transportation Proposal. This submission has been translated into Inuktitut.

Mr. Speaker, I wish to table the following document: Tabled Document 31-82(3), Sixth Annual Report, the Science Advisory Board of the Northwest Territories.

Mr. Speaker, I wish to table the following document: Tabled Document 32-82(3), Wind Energy in the Northwest Territories, prepared by the Science Advisory Board of the Northwest Territories.

MR. DEPUTY SPEAKER: Thank you, Mr. Nerysoo. Item 6, tabling of documents. Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Speaker, I wish to table the following document: Tabled Document 33-82(3), Northwest Territories Team, 1982 Arctic Winter Games, Fairbanks, Alaska.

MR. DEPUTY SPEAKER: Thank you. Item 6, tabling of documents.

Item 7, reports of standing and special committees.

Item 8, notices of motion.

Item 9, notices of motion for first reading of bills.

Item 10, motions. Mr. Pudluk.

MR. PUDLUK: Mr. Speaker, I would like to defer Motion 21-82(3) until Friday.

MR. DEPUTY SPEAKER: Thank you, Mr. Pudluk. Motion 21-82(3) being deferred. Item 10, motions. Motion 22-82(3), Ms Cournoyea.

MR. CURLEY: Mr. Speaker.

MR. DEPUTY SPEAKER: Point of order, Mr. Curley?

MR. CURLEY: Point of privilege.

MR. DEPUTY SPEAKER: Point of privilege.

MR. CURLEY: Mr. Speaker, I would just like to correct a news report. This morning during the CBC current affairs news roundup, just before 8:00 o'clock, it was stated that the eastern representatives were now trying to delay the work of the boundaries commission. I would like to correct that information, because there has not been any commission established, and what we were proposing to do at the conclusion of the debate last night was to ensure that if the commission were established, that they carry out their work in fair, reasonable time, not less than three months. So I think the news program should correct that report. Thank you.

MR. DEPUTY SPEAKER: Thank you, Mr. Curley. Item 10, motions. Motion 22-82(3), Ms Cournoyea.

MS COURNOYEA: Mr. Speaker, the motion referred to today has been withdrawn in favour of a motion to be presented with new wording tomorrow.

MR. DEPUTY SPEAKER: Thank you, Ms Cournoyea.

Item 11, introduction of bills for first reading.

Item 12, second reading of bills.

Item 13, consideration in committee of the whole of bills, recommendations to the Legislature and other matters.

ITEM NO. 13: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS, RECOMMENDATIONS TO THE LEGISLATURE AND OTHER MATTERS

Motion 7-82(3), Electoral Boundaries Commission; Bill 6-82(3), Public Service Ordinance; Bill 12-82(3), Education Ordinance; Bill 1-82(3), Apprentices and Tradesmen Ordinance; Bill 3-82(3), Transportation of Dangerous Goods Ordinance; Bill 10-82(3), Society of Management Accountants Ordinance; Bill 13-82(3), Marriage Ordinance; Bill 14-82(3), Vital Statistics Ordinance; Bill 16-82(3), Mining Safety Ordinance; and Bill 18-82(3), Public Sector Compensation Restraint Ordinance.

We will proceed into committee of the whole to consider Motion 7-82(3) Electoral Boundaries Commission, with Mr. Pudluk in the chair.

MR. CURLEY: Point of order, Mr. Speaker.

MR. DEPUTY SPEAKER: Point of order, Mr. Curley.

MR. CURLEY: Yes. I am just concerned, Mr. Speaker, that the appointment of the deputy chairman of the committee seems to be a bit unfair, in trying to at least take a vote away from this part of the committee.

---Laughter

MR. DEPUTY SPEAKER: Mr. Curley, I spoke to the deputy chairman prior to coming into the House and he has agreed to take the chair this morning, because he has to leave this afternoon. So, it was not any error or trying to get anything from one side of the House or the other. Mr. Curley.

MR. CURLEY: Mr. Speaker, maybe, in order to have the Chair fully non-partisan, it might be a good procedure for the Speaker to consider establishing a timetable ahead of time, when the deputy chairman of the committee could be in the chair, because so often what happens is when the crucial vote is about to take place arrangement is made through the Speaker as to who should be in the chair and I think it would help if maybe the Speaker could make an arrangement where we would have to stick with that schedule of the Deputy Speaker -- ahead of time.

MR. DEPUTY SPEAKER: I think that is something for caucus. It is not for the formal session. We can discuss that in caucus. I have no alternative but to put Mr. Pudluk in the chair. If he wants to work that out with the other chairman, that is up to him, but I discussed it with him prior and we will put Mr. Pudluk in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER MOTION 7-82(3), ELECTORAL BOUNDARIES COMMISSION

CHAIRMAN (Mr. Pudluk): Now this committee will come to order. Motion 7-82(3). There was an amendment and I think everybody got a copy of the amendment and it has been translated into Inuktitut. To the amendment. Mr. Curley.

Further Discussion Of Further Motion To Amend Motion 7-82(3)

MR. CURLEY: Mr. Chairman, I would like to try and at least get a feeling from this committee here whether or not it would be appropriate to try and resolve the deputy chairman's situation, because I am of the opinion that arrangements are being made on the partisan basis and, therefore...

MRS. SORENSEN: To the amendment. To the amendment.

CHAIRMAN (Mr. Pudluk): Order, please. To the amendment, please. That is the first item. To the amendment, Mr. Curley.

MR. CURLEY: Mr. Chairman, we are dealing with the issue of the boundaries commission. I think it would be only appropriate that a neutral chairman be put in the chair...

MRS. SORENSEN: To the amendment, Mr. Chairman.

MR. McLAUGHLIN: He is a neutral and fair chairman.

CHAIRMAN (Mr. Pudluk): We have an amendment on the floor. Let us stick to the amendment right now, please. Mr. Tologanak, to the amendment.

HON. KANE TOLOGANAK: Thank you, Mr. Chairman. To the amendment. There was the amendment suggested to the last line placing "the next" by the word "fall". The question was raised to the Clerk of how much time that we may have in order that everything can be prepared and ready and legislation prepared and the answer that we were provided, the last possible date would be April, 1983, for the fall session, which is in October or November. So, I would urge all Members to vote against the amendment. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Thank you. To the amendment. Mr. Patterson.

Incorporating Results Of Boundary Commission Into Law

HON. DENNIS PATTERSON: Mr. Chairman, further to what Mr. Tologanak said about the last possible dates for the introduction of this legislation, my understanding of what the Clerk told this committee was that April 1, 1983, would not necessarily be the last possible date, but rather, April 1, 1983, is the first possible date under which this legislation would have to be introduced, assuming that an election is held as early as an election could be held under the provisions of the relevant legislation. In other words, while we might be required to have this legislation in place April 1st, 1983, if we hold an election at the earliest possible moment, we may be able to introduce the legislation changing the seats later if we have an election later. I think it is very important that this committee understand that the date of April 1st is merely the first possible date and not the last possible date. I would earnestly request that we ask the Clerk to clarify this point here and now and my question to the Clerk is, what would be the last possible date in which the results of a boundary commission could be incorporated in law, to give adequate notice prior to the next election?

CHAIRMAN (Mr. Pudluk): Mr. Clerk.

CLERK OF THE HOUSE (Mr. Remnant): Mr. Chairman, provided this Assembly lives out to its term, to an expiry date of October 31st, and provided it is the intention to issue the writ of election on the first possible date -- that is, November 1st -- then any legislation affecting the conduct of that election must be in force six months prior to the issue of the writ of election, which under the circumstances I have outlined means not later than April 30th. If, of course, for one reason or another it is the Commissioner's decision to defer the issue of writ -- and that is, of course, his decision -- then the deadline can be correspondingly deferred.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Clerk. Mr. Patterson. To the amendment.

HON. DENNIS PATTERSON: Supplementary to Mr. Remnant's response, Mr. Chairman, I would like to ask how late can the issuance of the writ be deferred by the Commissioner? Could it be delayed sufficiently to meet the requirements of the amendment; that is that we introduce legislation concerning redistributed seats in the fall session of this Assembly, in October or November? Is that possible? The reason I ask that question is because it would allow the public of the Northwest Territories adequate input into the process. Are we talking about public consultation or are we talking about a sham? That is why I am asking the question.

MRS. SORENSEN: There is no sham. You are the sham. You are the sham.

HON. DENNIS PATTERSON: You are trying to ram this down the throats of the public of the Northwest Territories and I think they deserve the kind of consultation that this Legislative Assembly has a reputation for doing. I would like to ask, again, Mr. Chairman, whether or not the terms of the amendment can be met according to law? Could the election be delayed, in other words, sufficiently to allow a longer period for the public consultation process?

CHAIRMAN (Mr. Pudluk): Thank you. Mr. Clerk.

CLERK OF THE HOUSE (Mr. Remnant): Well, Mr. Chairman, I cannot really answer for what the Commissioner might do. That is up to him. There are provisions, Mr. Chairman, in the Northwest Territories Act relating to the convening of sessions which state that "The Commissioner shall convene at least two sessions of the Council in every calendar year." There is no provision that requires that an issue of writ be issued within a specific period of expiry of the previous House.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Clerk. To the amendment. Mr. Patterson.

#### Date Of Issuance Of Writ For Next Election

HON. DENNIS PATTERSON: Mr. Chairman, I would suggest that in light of the Clerk's answer -- which I take to mean that there is really no limit on the time in which the election writ could be issued, that the April 1st date is merely the first date in which the writ needs to be issued, that in fact the writ could be issued any time following April 1st, giving us more time. I would request, Mr. Chairman, that this committee seek the views of the Commissioner on what his intention would be about the time of calling the next election.

CHAIRMAN (Mr. Pudluk): Mr. Patterson, do you wish to direct that to the Commissioner?

HON. DENNIS PATTERSON: Yes.

CHAIRMAN (Mr. Pudluk): Commissioner, could you step inside for a few minutes, please? Mr. Patterson, I wonder if you could repeat that question to Mr. Commissioner. Thank you.

HON. DENNIS PATTERSON: Well, Mr. Chairman, we have been told that the date of issuance of the writ of the next election is a matter within the discretion of the Commissioner. The issue before this House is when the writ must be issued; it has been suggested the deadline this House is working to meet is April the 1st, 1983, for the issuance of the writ, and therefore the work of this commission must be done prior to that time. I would like to ask Commissioner Parker whether he has determined at this point what date the writ might be issued for the next election, and, further to that, whether or not, in view of the time constraints that are apparently imposed on this House by this motion, should it proceed, whether or not the Commissioner would be open to delaying the issuance of the writ beyond April 1, 1983, if necessary, in order to accomplish a full and fair public consultation in all parts of the Northwest Territories.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Patterson. Do you wish to answer that question, Mr. Parker?

#### Long Delay Of Election Not Advisable

COMMISSIONER PARKER: Mr. Chairman, I would like to have an opportunity to consult with the Clerk on this subject, because he is an expert on the dates, but I do not believe that the issue of the writ takes place six months ahead of the normal concluding life of the Legislature, but rather the writ of election is issued after the conclusion of the Legislature. But looking at it in practical terms, what I understand you are saying is, would I be prepared to -- or would I propose to -- delay an election to allow more months to pass so that whatever deliberations are undertaken by a boundary commission would have a longer period to run. Generally speaking, it is not seen to be advisable to have any longer period without elected government than is absolutely necessary...

SOME HON. MEMBERS: Hear, hear!

COMMISSIONER PARKER: ...however, this has taken place from time to time in the past when the date of election might have been inappropriate, that is, the people not available in their communities to vote, and so there have been some delays for that purpose from time to time.

I would want to take some direction from this House, of course, in that way. If I could just add, my understanding is that once a report of a boundary commission has been received, it is incumbent on me -- that is, it is necessary for me -- to call the Legislature together for the purpose of debating that report and passing the necessary legislation if legislation is called for, that is, if changes in boundaries are proposed. So although the winter session might conclude in the early part of March, it would be possible to call the Legislature together for a one or two day session to consider the report of the boundary commission, should that come in a month or two months later than that. Now, I would have to stop and look at a calendar, but if that were the case, I think that the whole thing would still be possible to be accomplished without a delay of any consequence in the actual voting day. If Members wished, I would consult immediately with the Clerk and within a matter of maybe 15 minutes or half an hour produce some dates, in case there is any confusion in that area. Thank you.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Commissioner. Let us take 15 minutes for a coffee break.

---SHORT RECESS

Now this committee will come to order. I think that Mr. Commissioner has something to report. Mr. Commissioner.

Normal Process For 1984 Election

COMMISSIONER PARKER: Thank you, Mr. Chairman. The life of this Legislature ends on October 31st -- that is, the Legislature is dissolved on October the 31st, 1983, unless the Legislature, by motion, wishes to dissolve earlier, which would appear to be unlikely. Therefore, its life ends on October the 31st. The normal sequence of events is that I would issue the writ of election immediately following that. That is, the earliest date for the issue of the writ would be November the 1st, 1983, and the election then can take place in 60 days, but not in less than 60 days. The ordinance calls for a period of 60 days between the writ of election and the election itself. It is still possible, of course, to announce to people the election date well ahead of that. In other words, the election date can be established several months ahead, but the legal requirement of the issue of the writ would take place not before the 1st of November.

Carrying that a step further, it would not be possible to have an election on the 1st of January, 1984, and I would suspect that an appropriate time would be approximately the middle of January, between the second and third weeks of January. Now, the ordinances of the Northwest Territories call for legislation which changes the boundaries of any constituency to be in place for six months before an election. It is possible to reduce that six month period if the chief electoral officer agrees that the necessary maps can be prepared and the information put out to the communities, and so forth. However, it would be unlikely that the chief electoral officer would wish to see a period of -- say, less than five months. I am just guessing, but I would suspect he would not wish to see an election less than five months after the time that this Legislature would pass any ordinance amending the constituency boundaries.

If it is assumed that a six month period should occur, that means that the Legislature would have to have considered a bill to change the constituency boundaries by the middle of May of next year, 1983, in order for there to be an election on or after the middle of January 1984. Present legislation and practice calls for me to call the Legislature together when the Speaker transmits to me a copy of a report of a boundary commission. Therefore, when the boundary commission has done its work, its report is provided to the Speaker. The Speaker immediately transmits the report to me, and then, under normal practice -- if there was not a session in progress -- I would call a session, perhaps of two or three days duration, at which time the report of the boundary commission would be discussed by this Legislature, and if there is agreement, necessary legislation passed to change the boundaries. Such a session, therefore, could take place in the first two weeks of May of next year, and if that were the case then the normal electoral process would not be changed. In other words, the election could take place about as quickly after the dissolution of the life of the Legislature, after the end of October -- it would take place as soon as possible.

I hope I have made that point clear -- and, just to reiterate: If a boundary commission were to report by the latter part of April or the 1st of May, a legislative session could be called sometime in the first two weeks of May of 1983, and the necessary legislation considered and passed, and then the normal consequence would be for an election to take place in the middle of January, 1984. Thank you.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Commissioner. To the amendment. Mr. Curley.

MR. CURLEY: Mr. Chairman, I would like the Clerk to clarify and read the amendment, because I think it is important that we are going to be voting for the commission to carry out its work in not less than three months. I think that it is going to be important that we are not pressing the commission, or manipulating them, to produce a report before the next session, which will be February, and that is merely enough time to really consult with the people. So I am asking the Clerk to read the motion, and I will be asking for a recorded vote.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Curley. I am going to ask the Clerk to read the amendment in English, and I will read it in Inuktitut after that. Mr. Clerk.

CLERK ASSISTANT (Mr. Hamilton): The amendment to Motion 7-82(3) is to add, in the fifth line of the "now therefore" clause, to add, after the words "any changes" -- to add the words "not less than three months after the commission's appointment", and also to add, in the sixth line, after the words "the next" to add the word "fall", so it would read "the next fall session of the Assembly".

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Clerk. I am going to read it in Inuktitut. To the amendment. Ms Cournoyea.

Amendment To Further Motion To Amend Motion 7-82(3)

MS COURNOYEA: Mr. Chairman, I would like to make an amendment to the amendment: where the word "fall" is placed, to put the word "spring".

CHAIRMAN (Mr. Pudluk): The amendment to the amendment is in order. Mr. Patterson. To the amendment to the amendment.

HON. DENNIS PATTERSON: Point of order, Mr. Chairman. It seems to me that the amendment as amended deals with two different topics. One topic is the length of the time in which the commission must report, and Mr. Curley's amendment, I believe, calls for it reporting in not less than three months. The other part of the amendment deals with the time when the report of the commission is presented to the Assembly, and I would ask you to rule that the two amendments should be dealt with separately in that they deal with separate issues. The second part of the amendment, which has been amended, does not tie in with the first part of the amendment. So I would request that these issues be voted on separately rather than as one amendment. I do not know which rule applies, but it seems to me we have two ideas presented within the same amendment, and therefore there should be separate votes, because people may wish to vote in favour of the first amendment but against the second.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Pudluk): Anybody can make an amendment to the amendment, any time, and this amendment I ruled in order. Ms Cournoyea.

Amendment To Further Motion To Amend Motion 7-82(3), Withdrawn

MS COURNOYEA: Mr. Chairman, as the amendment to the amendment seems to be causing some problem, for the present I will withdraw that amendment and try to make that a little later. Thank you.

AN HON. MEMBER: Question.

Further Motion To Amend Motion 7-82(3), Defeated

CHAIRMAN (Mr. Pudluk): Question has been called, and a recorded vote has been requested. All those in favour of the amendment, please stand until your name is called.

CLERK ASSISTANT (Mr. Hamilton): Mr. Evaluarjuk, Mr. Arlooktoo, Mr. Kilabuk, Mr. Patterson, Mr. Appaqaq, Ms Cournoyea, Mr. Curley.

CHAIRMAN (Mr. Pudluk): Down. Opposed?

CLERK ASSISTANT (Mr. Hamilton): Mr. Tologanak, Mr. Sibbeston, Mr. Sayine, Mr. McCallum, Mr. Wah-Shee, Mr. Braden, Mr. Butters, Mr. Nerysoo, Mr. McLaughlin, Mrs. Sorensen, Mr. MacQuarrie, Mr. Fraser.

CHAIRMAN (Mr. Pudluk): Abstentions?

CLERK ASSISTANT (Mr. Hamilton): No abstentions.

CHAIRMAN (Mr. Pudluk): The amendment is defeated, 12 to seven.

---Defeated

To the motion. Mr. Patterson.

HON. DENNIS PATTERSON: Mr. Chairman, I really am appalled at the intransigence of the supporters of this motion. All we are now suggesting is that the commission be given time to do its work, and the motion on the floor right now requires that they report before the next session of the Assembly, that is, by the end of the month.

MR. McLAUGHLIN: Point of privilege.

CHAIRMAN (Mr. Pudluk): Point of privilege, Mr. McLaughlin.

MR. McLAUGHLIN: Mr. Chairman, I advised yesterday and I will repeat today, the intent of the motion is that this should be dealt with "before" the next session -- appearing before the next session. I contemplated that we would be physically here in Yellowknife, meeting in February and March, in our normal budget session, and that when I put "before" in there, I meant that the commission would report before the next session. We will be meeting and the report can be submitted to the Speaker while we are in session. He can then table it. We can deal with it near the end of the session in early March, or everybody can go home for one week and then come back for another week or two, so the three or even four months might even be possible if we appointed the commission immediately, so to report before the session can be done literally that way, and that is my intent.

CHAIRMAN (Mr. Pudluk): Thank you. To the motion. Mr. Patterson.

HON. DENNIS PATTERSON: Mr. Chairman, Mr. McLaughlin is ascending to new heights in distortion of the English language. He is now telling us that "before" means "during" and that is a convolution of the...

MRS. SORENSEN: "Come before us", is the context in which he is talking.

CHAIRMAN (Mr. Pudluk): Order, please. Order.

HON. DENNIS PATTERSON: "During" is not "before" the session. Why not change the amendment, if that is what you mean? "Before" means "in advance", "prior to".

MRS. SORENSEN: It also means "come before".

CHAIRMAN (Mr. Pudluk): Order, please.

MR. SIBBESTON: Point of privilege.

CHAIRMAN (Mr. Pudluk): A point of privilege, the honourable Member for Mackenzie Liard? Order, please. To the motion.

MR. McLAUGHLIN: To the motion. If it is in order, I will change the wording from "before" to "during". That is no problem.

---Applause

HON. DENNIS PATTERSON: Yeah. Finally, some reason is being displayed.

CHAIRMAN (Mr. Pudluk): Order, please. I am sorry, you cannot amend your own motion.

MRS. SORENSEN: Mr. Chairman, I will amend it.

CHAIRMAN (Mr. Pudluk): Mrs. Sorensen, could you say that amendment? Hold it a second. Hold on a second. Hold your horses. Mrs. Sorensen, could you repeat your amendment?

Further Motion To Amend Motion 7-82(3), Carried

MRS. SORENSEN: Mr. Chairman, I would like to amend Motion 7-82(3), to replace the word "before" in the fifth line of the first "now therefore" -- replace the word "before" with the word "during".

HON. DENNIS PATTERSON: Hooray!

MRS. SORENSEN: And I call question, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Mrs. Sorensen, your amendment is in order. To the amendment. Are you ready for the question? The question has been called. To the amendment. All those in favour?

HON. DENNIS PATTERSON: Now we are getting some consensus.

---Applause

CHAIRMAN (Mr. Pudluk): Down. Opposed, if any? The amendment is carried.

---Carried

To the motion. Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, I would like to make a further amendment. In the last sentence it says "to implement the redistribution recommendations of the electoral boundaries commission".

MRS. SORENSEN: No. "Redistribution" was left out.

Further Motion To Amend Motion 7-82(3)

MS COURNOYEA: Okay. "Implement" is still in, then, I consider, Mr. Chairman. I would like to change "implement" to "consider".

HON. DENNIS PATTERSON: That is a good one. That is a reasonable amendment.

MR. McLAUGHLIN: Point of order, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): A point of order, Mr. McLaughlin.

MR. McLAUGHLIN: The intent of my motion is to have legislation prepared to implement the recommendations.

CHAIRMAN (Mr. Pudluk): We are going to have that amendment first and you can speak for it after. Ms Cournoyea, do you wish to proceed or do you wish to withdraw your amendment?

MS COURNOYEA: Are you making a ruling on it?

HON. KANE TOLOGANAK: Is it in order?

CHAIRMAN (Mr. Pudluk): Ms Cournoyea, do you wish to proceed on your motion? I rule this in order. Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, I have been advised by the Clerk to change the particular word, and it would make the same meaning. However, I would like to proceed with the present amendment.

CHAIRMAN (Mr. Pudluk): The honourable Member for Mackenzie Liard.

MR. SIBBESTON: Mr. Chairman, with all due respect to the Member making the amendment, I feel that the amendment is technically impossible and so, thus, out of order, because any legislation that is introduced is not there before us for us to consider something. It is usually there to implement a policy or to put certain things into law and you never have legislation there to consider something, as it were. So, I feel that the amendment is out of order and technically impossible to have happen in this Assembly.

MR. McLAUGHLIN: Just vote against it. Do not make a point of order. Do not challenge it.



MR. SIBBESTON: Mr. Chairman, it suggests with this amendment that the Executive Committee be requested to introduce legislation during the winter session to consider the recommendations -- well, I say it is not possible to have legislation which will consider the recommendations of the boundaries commission. It is impossible.

CHAIRMAN (Mr. Pudluk): Ms Cournoyea.

Recommendations Of Boundaries Commission Should Be Considered By Assembly

MS COURNOYEA: Mr. Chairman, I am not a lawyer. The idea for the wording is that any legislation that is presented in this House is for consideration and my understanding was that the boundary commission would be making certain recommendations, which would be considered here. The legislation would be drawn up and in that legislation what would be reflected would be the recommendations of the boundaries commission. So, what we would be doing, indeed, is considering the recommendations as they are applied in legislation and any legislation brought before this House is for consideration by us. I have never been to a law school and perhaps Mr. Sibbeston knows more than I do in that regard, but that is the intention of the change that I had, because I felt that it is very important within the time frame that we do have -- is that when those recommendations and when that legislation are presented to us, we would consider that. I am concerned with the discussions that have been going on, that there seems to be some anxiety or considerable anxiety that legislation be placed without consideration of debate on the recommendations of the boundaries commission and I am a little bit concerned about that, more or less because of the statements that have been made in this House and the kinds of things that have been said. I would like to be assured that when the legislation comes before the House, which would reflect the boundaries commission's recommendations, that those things would be considered here, rather than being implemented immediately.

CHAIRMAN (Mr. Pudluk): Thank you. To the amendment. Mr. Patterson.

HON. DENNIS PATTERSON: Mr. Chairman, I am not completely happy with the wording of the amendment, in that I agree with Mr. Sibbeston that it is a bit confusing. However, I am certainly not happy with the motion as it exists. As I read it -- and I think Mr. MacQuarrie may well agree that this is what we should do -- the motion says that the Executive Committee be requested to introduce legislation during the winter session, 1983, to implement the recommendations of the electoral boundaries commission. That implies that we will automatically accept the recommendations of the electoral boundaries commission and I really do believe that if we had an objective commission, with the ability to take the necessary time to fully consult in all parts of the Northwest Territories, the best way of avoiding gerrymandering would be to have that commission's report implemented automatically and I think that was what Mr. MacQuarrie was trying to urge the other day. However, because of the time constraints which are being pressed by the supporters of this motion, I do not think the commission is going to be able to do a proper job. I do not think it is going to have the time to visit Sanikiluaq and all parts of the Northwest Territories...

MRS. SORENSEN: To the amendment.

HON. DENNIS PATTERSON: ...and, therefore -- if you will hear me out, I will explain why this is relevant -- therefore, Mr. Chairman...

CHAIRMAN (Mr. Pudluk): Mr. Patterson, could you slow down a bit and speak to the amendment?

HON. DENNIS PATTERSON: Well, I would slow down, Mr. Chairman, if I could speak without being interrupted from the other side.

MRS. SORENSEN: Speak to the motion. You are always saying that to me.

HON. DENNIS PATTERSON: Keep your mouth shut.

SOME HON. MEMBERS: Oh, oh!

CHAIRMAN (Mr. Pudluk): Order, please.

SOME HON. MEMBERS: Shame, shame!

CHAIRMAN (Mr. Pudluk): Mr. Patterson, that was not really nice. Apologize.

---Laughter

MRS. SORENSEN: I object.

MR. SIBBESTON: Kick him out.

---Laughter

HON. DENNIS PATTERSON: Mr. Chairman, she has a pretty mouth, but I wish she would...

MR. McLAUGHLIN: Close it.

HON. DENNIS PATTERSON: ...open it only when she has the floor.

MRS. SORENSEN: Well said, love. Well said.

HON. DENNIS PATTERSON: The reason I was talking about the need to do a thorough and proper job, Mr. Chairman, is it is relevant to the amendment. If the commission cannot have the necessary time to travel to Pond Inlet and Sanikiluaq and other places to receive views from all parts of the Northwest Territories, then I am really concerned that we should not support a motion that would automatically implement the recommendations. So the amendment, although it perhaps is not as clear as it could be, would allow this House the opportunity to consider the report -- and I think the way this thing is being railroaded through -- this House is going to need an opportunity to look at the report, so I would...

MR. McLAUGHLIN: I thought the railroad stopped in Hay River.

HON. DENNIS PATTERSON: ...I would add an amendment, to try and further clarify this.

MRS. SORENSEN: You cannot amend an amendment.

Amendment To Further Motion To Amend Motion 7-82(3)

HON. DENNIS PATTERSON: I would add an amendment to the amendment -- it is possible, Mr. Chairman, we just voted on an amendment to an amendment. The amendment to the amendment would add the words, "following consideration of the commission's report by the Legislative Assembly". I hope that clarifies the issue to Mr. Sibbeston's satisfaction.

MRS. SORENSEN: That is when you vote out Yellowknife.

HON. DENNIS PATTERSON: Okay, I will modify that slightly: "as approved or amended by the Legislative Assembly".

CHAIRMAN (Mr. Pudluk): A point of order, the honourable Member for Mackenzie Liard.

MR. SIBBESTON: Yes, Mr. Chairman. Okay, just on a point of order. I do feel that the amendment by Ms Cournoyea is not really in order, because of what I stated earlier -- that I feel that any time legislation is brought before us, it is either to provide new law, to implement certain policies -- we never have legislation before us that considers something. So I feel to bring forward legislation considering something is not technically possible, and I feel that with the amendments that are provided, it would satisfy, I think, what Ms Cournoyea is attempting to do. I appreciate her concern in this regard. I think she is concerned that once the recommendations are brought before the House, they be considered -- and only after they have been amended and approved -- that the Executive Committee would bring forward legislation adopting what had been agreed to by the Assembly. So, with the amendment now made by Mr. Patterson, I believe her concern would be allayed, and so there is no need to have the amendment that she has proposed.

CHAIRMAN (Mr. Pudluk): Thank you. Ms Cournoyea.

Further Motion To Amend Motion 7-82(3), Withdrawn

MS COURNOYEA: Mr. Chairman, I know we have been discussing the motion and the amendment for quite some time. I believe that everyone understands what my intent was in dealing with the amendment, so what I would like to suggest is that I will withdraw my amendment in deference to Mr. Patterson putting together the total thought so it would make more sense, hopefully.

CHAIRMAN (Mr. Pudluk): Are you agreed, Mr. Patterson?

Amendment To Further Motion To Amend Motion 7-82(3), Withdrawn

HON. DENNIS PATTERSON: And I will withdraw my amendment to the amendment.

Further Motion To Amend Motion 7-82(3)

Mr. Chairman, I move an amendment as follows -- to delete the last clause of the motion, and replace it with the following words: "And further, that legislation be considered at the winter session, 1983, following discussion of the recommendations of the electoral boundaries commission."

MR. SIBBESTON: "...be considered...", yes.

MR. McLAUGHLIN: Discussions where? City Hall in Yellowknife?

CHAIRMAN (Mr. Pudluk): The amendment is in order. I am going to ask Mr. Clerk to read it for me.

CLERK ASSISTANT (Mr. Hamilton): The amendment is to delete the last clause of the motion and insert the following words: "And further, that legislation be considered at the winter session, 1983, following discussion of the recommendations of the electoral boundaries commission."

CHAIRMAN (Mr. Pudluk): Thank you. To the amendment. Mr. MacQuarrie.

MR. MacQUARRIE: Yes, Mr. Chairman. It is at this point that I object. I have not spoken on this entire matter, yet, ever since the matter was first introduced in caucus, I have been lukewarm to the process, simply because in my own case as an individual it was not a major concern. I felt that representation was reasonable, the number of Members reasonable -- and if there had been constituents of mine who expressed deep concerns about it, then I would have reflected those, but I did not receive a single communication ever, from any of my constituents, urging that there be a change in boundaries or in the number of seats. So, as I say, I was lukewarm to the matter, and since it has come into the House, I have tried to listen to all of the arguments that have been made for and against, in order to try to determine finally which way I would vote. I have heard some very good arguments on both sides, some very fine principles enunciated, but always in between the enunciation of very lofty principles I can see that much of what is being said is motivated not by lofty principles but by interests -- and political interests -- the interests of a variety of individuals in ridings, and a variety of groups, and so on. So obviously it is a very political issue, and that is understandable. I suppose it is acceptable. We are faced with a very political issue, and at the same...

CHAIRMAN (Mr. Pudluk): To the amendment, please, Mr. MacQuarrie.

MR. CURLEY: Hear, hear!

MR. MacQUARRIE: This is to the amendment. I wish, Mr. Chairman, to demonstrate why we ought to accept the findings of the commission, and not to deliberate afterwards when they come into the House, and perhaps change them. We are, at the same time that we are dealing with a very political issue -- there is a principle that was enunciated by Mr. McCallum very eloquently the other day, and that is that we probably do have an obligation to ensure that representation is the best that it can possibly be, and therefore there is probably an obligation to establish a commission to review the matter.

In a southern legislature, when a commission reviewed that, it would bring the matter back to the legislature, and perhaps some changes would be made, but they would be made in a party system, and the party as a whole would be answerable for any changes that it made, and the electorate would be able to answer back to that party if they felt that the manipulations were in the nature of gerrymandering. In our situation in the Northwest Territories, since we do not have a party system, there is no party that would pay for gerrymandering, and in fact individuals who attempted to do it would only be rewarded if they were successful in doing it, and so there is every reason for Members...

CHAIRMAN (Mr. Pudluk): Mr. MacQuarrie, you are speaking to some sort of a general comment -- would you stick to the amendment?

Ability To Accept Recommendations Of Commission

MR. MacQUARRIE: If I can explain, Mr. Chairman, the initial motion said that the Executive would introduce legislation to implement the recommendations. That is what I would accept. The amendment is saying that the session should merely consider them, and possibly change them. So

I am, Mr. Chairman, with respect, speaking directly to that. I feel very deeply that the only way out of this bind -- because it is a highly political issue -- is to establish a commission and let it review the facts -- and I am not one who is pushing for a bigger number, because in fact I note that the population has not increased but in fact declined since the last commission did its work...

HON. DENNIS PATTERSON: Hear, hear!

MR. MacQUARRIE: ...and at some point I would be willing to move an amendment to eliminate the third "whereas" which actually anticipates an increase...

HON. DENNIS PATTERSON: Hear, hear!

MR. MacQUARRIE: ...and I would simply want to establish a commission, and give them sufficient time to do their job -- that can be handled adequately if there are certain principles established first of all...

MR. CURLEY: Then why did you vote against it?

MR. MacQUARRIE: ...and then, when they come back to the House, the only way finally I will be able to accept this motion is if I hear, in this Assembly, a majority of Members say, right now, publicly, that they would be willing to abide by whatever recommendations that commission makes, as I personally declare myself willing to do, right now. I am willing to take the chance of appearing before that commission, and trying to demonstrate to them that, if there is an increase in seats, that there ought to be, on the basis of population, one for Yellowknife. If I fail to persuade them of that, and the commission recommends three new seats, and they are somewhere else, I say now that I will accept that. I ask other Members to say the same thing publicly, and if a majority do, I will be able to support the motion finally. In the meantime, with respect to this amendment, I do not like the intention of it, and therefore I will vote against it.

MR. FRASER: Question.

CHAIRMAN (Mr. Pudluk): Thank you. I wish to remind Members of the Esso briefing in Katimavik A, at 11:30, for those who indicated they would attend. Now I would like to break for lunch until 1:00 o'clock.

---LUNCHEON RECESS

CHAIRMAN (Mr. Pudluk): The Chair recognizes a quorum now, and this confusion will come back to order. There is an amendment on the floor. To the amendment. Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, what I did in the amendment I had made was not quite clear to the other Members. In trying to explain the reason behind the amendment previously, I consented to withdraw that in deference to an amendment put forward by Mr. Patterson, which was fairly well along the lines of what I had been thinking was the concern that I would have -- the time that the boundaries commission would have to do its job. I feel quite concerned that with the amount of time that is set out to the commission, they would not be able to respond to the kind of requests that they will be having. Just to say again that I believe that because of the profile of this Legislature today, and certainly in the kinds of efforts that we have made to further the constitutional development of the Northwest Territories, taking into consideration the group's varying opinions on what it should be -- has built up a profile for this Legislative Assembly. Now, in doing that there has been renewed interest in taking part in such an organization, and we will not see the boundaries commission having an easy task, and we will not be able to deal with that in, perhaps, a lower profile representation.

To say again, with the last boundaries commission -- I was called quite late, and asked to try to get people out, because in fact this thing was happening, and it took some effort to even get the communications through. Even if we are able to appoint a boundaries commission immediately, by the time communities find out about it in the interior areas -- and even giving a person like myself an opportunity to explain that they should take part, and what kinds of things would be considered -- it will take some time for them to respond, because this Legislative Assembly may not necessarily be the priority, particularly at this time, and this season. We have Christmas and New Year's coming up, and as well some of my communities are involved in the trapping season, and it takes them away quite a bit of the year; this period of time is very critical for them. So I would ask that you support this recommendation because it is in line, definitely in line, with what has been discussed and what has been proposed from various Members, that this motion was intended to create discussion, and bring back the recommendation. So I would like to urge everyone to support this amendment, and the possibilities of being fair to the communities and to the Legislative Assembly would be much more in order. Thank you.

CHAIRMAN (Mr. Pudluk): Thank you. To the amendment. Are you ready for the question?

SOME HON. MEMBERS: Question.

Further Motion To Amend Motion 7-82(3), Carried

CHAIRMAN (Mr. Pudluk): Question has been called. All those in favour of the amendment? Please keep your hands high. Down. Opposed? The amendment is carried.

---Carried

---Applause

Now, to the motion as amended.

CHAIRMAN (Mr. Pudluk): Mr. Curley.

MR. CURLEY: Mr. Chairman, I have another amendment.

MRS. SORENSEN: That is it, boy.

CHAIRMAN (Mr. Pudluk): Order, please!

AN HON. MEMBER: Did you write this?

CHAIRMAN (Mr. Pudluk): Mr. Curley, you have the floor.

HON. DENNIS PATTERSON: I did not write this motion.

MR. CURLEY: Mr. Chairman, if they lost it -- then they can vote against the motion as amended -- fine with me. They are going to speak for that in the...

MRS. SORENSEN: Filibuster!

MR. CURLEY: Pardon?

HON. DENNIS PATTERSON: Free speech is what it is called.

CHAIRMAN (Mr. Pudluk): Order, please! Mr. Curley, you have the floor.

HON. RICHARD NERYSOO: It is called diarrhea of the mouth.

AN HON. MEMBER: Verbal diarrhea.

MR. SIBBESTON: Dennis, about the deal that was...

CHAIRMAN (Mr. Pudluk): I am leaving, I am sorry. You are not communicating with me.

MRS. SORENSEN: Good strategy.

HON. RICHARD NERYSOO: Shut her down.

MR. DEPUTY SPEAKER: Mr. Pudluk.

REPORT OF THE COMMITTEE OF THE WHOLE OF MOTION 7-82(3), ELECTORAL BOUNDARIES COMMISSION

MR. PUDLUK: Mr. Speaker, we have been considering Motion 7-82(3), Electoral Boundaries Commission, and I was chairing this committee, and there were so many interferences that I report progress.

MR. DEPUTY SPEAKER: Thank you, Mr. Pudluk. We will take a 10 minute recess. This House stands adjourned for 10 minutes.

---SHORT RECESS

I do not know why this had to happen when the Speaker was sick, but I guess it had to happen.

---Laughter

Under normal circumstances when the chairman leaves the chair we have two deputy chairmen. The other deputy chairman is nowhere to be found. Have we any volunteers from the Members to take the chair?

MR. SIBBESTON: Dennis.

HON. DENNIS PATTERSON: Are you kidding?

MR. DEPUTY SPEAKER: I have no volunteers to take the chair. Mr. Clerk, announcements and orders of the day.

MR. SIBBESTON: No, no, Mr. Speaker.

MR. DEPUTY SPEAKER: Mr. Sibbeston.

MR. SIBBESTON: On a point of order, I believe that there are other alternatives for people who could take the chair. Surely the Speaker, in the absence of anyone else, should take the responsibility of being chairman of the committee of the whole.

MR. MacQUARRIE: And hear his own appeals?

---Laughter

MR. DEPUTY SPEAKER: That was a good try, Mr. Sibbeston, but with the way the House has been going, we have had many challenges and the Speaker has to be available for any challenges. Mr. Butters.

HON. TOM BUTTERS: Mr. Speaker, I wonder if we could recess for half an hour and meet in caucus and work out something that we could agree on, a consensus. I am quite sure that we are very, very close to achieving something we can all accept and maybe a half an hour in the next room would produce that.

HON. DENNIS PATTERSON: Good idea. Hear, hear!

MRS. SORENSEN: Mr. Speaker.

MR. DEPUTY SPEAKER: Mrs. Sorensen, a point of privilege.

MRS. SORENSEN: Mr. Speaker, perhaps I personally could appeal to Mr. Pudluk. I understand his dilemma and I am prepared...

MR. MacQUARRIE: But not too likely.

MRS. SORENSEN: ...I am prepared to make a commitment to keep my mouth shut, as Mr. Patterson so eloquently asked me this morning to do, and if we could get a commitment from other Members, who are equally boisterous in the debates to do the same thing, I wonder if we could appeal to Mr. Pudluk. I would like to respond to Mr. Butters' comments, in that I feel very strongly that this is a debate which must take place in the public domain. The public has been listening to us for three days and we have no right to go into caucus to work out a solution. The solution must be worked out on the floor of this Assembly. So I wonder if I could appeal to Mr. Pudluk on the basis that I will behave myself.

HON. ARNOLD McCALLUM: Make goo-goo eyes.

HON. TOM BUTTERS: Point of order.

MR. DEPUTY SPEAKER: Point of order.

HON. TOM BUTTERS: The reason I suggest that we go into caucus is that apparently some Members do not wish to listen to debate. We had a Member wishing to make an amendment and he was shouted down. I think that if we are going to debate in the House, then let us debate according to the rules of order.

HON. DENNIS PATTERSON: Hear, hear!

HON. TOM BUTTERS: Apparently the debate broke down because free speech is no longer possible in this House.

HON. DENNIS PATTERSON: Hear, hear!

MR. DEPUTY SPEAKER: Thank you, Mr. Butters. Mr. Pudluk.

MR. PUDLUK: Mr. Speaker, I am willing to go back to the chair, but only if we are going to deal with other matters, not Motion 7-82(3).

MR. DEPUTY SPEAKER: Thank you.

MRS. SORENSEN: Mr. Chairman, I will take the chair.

MR. DEPUTY SPEAKER: Thank you, Mrs. Sorensen.

---Applause

We will resume in committee of the whole with Mrs. Sorensen in the chair, dealing with Motion 7-82(3) and other bills on the orders of the day.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER TABLED DOCUMENT 7-82(3), ELECTORAL BOUNDARIES COMMISSION

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CHAIRMAN (Mrs. Sorensen): Now that I have the opportunity to sit in the chair I am going to make one rule and that is if anybody is out of order they are going to be evicted from the room and I think that the chairman has the responsibility to keep order and if I cannot keep order, then I will evict the person from the room.

---Laughter

HON. ARNOLD McCALLUM: Does that mean escort?

CHAIRMAN (Mrs. Sorensen): I will take you out personally. All right, we are dealing...

HON. ARNOLD McCALLUM: La, de, da!

CHAIRMAN (Mrs. Sorensen): ...we are dealing with the motion as amended. Is everyone clear on what the amendment is? Perhaps I could read it.

MS COURNOYEA: There is no amendment yet.

CHAIRMAN (Mrs. Sorensen): The amendment is to replace the second "And further" clause and it is to say: "And further, that legislation be considered at the winter session, 1983, following discussion of the recommendations of the electoral boundaries commission."

MS COURNOYEA: No, that was carried.

HON. ARNOLD McCALLUM: That was carried, was it not?

MR. PUDLUK: It was carried.

CHAIRMAN (Mrs. Sorensen): All right, that was carried. I notice Mr. Sayine is back in the room and he is the proper person to be in the chair. Mr. Sayine, would you kindly come and take your position?

---Applause

HON. ARNOLD McCALLUM: And lay down the same ground rules.

MR. MacQUARRIE: You are a popular chairman.

MRS. SORENSEN: Actually, they were cheering for him.

MR. MacQUARRIE: We found out that Mrs. Sorensen does not appeal to Mr. Pudluk.

---Laughter

CHAIRMAN (Mr. Sayine): Motion 7-82(3) as amended. To the motion. Mr. Curley.

Further Motion To Amend Motion 7-82(3)

MR. CURLEY: Yes. Thank you, Mr. Chairman. I was going to have to ask the indulgence of the previous chairman, just before you arrived, but I would now like to take the pleasure of introducing an amendment; in the fifth line, after the word "districts" to add "and to consult and hold public hearings when requested by municipal councils and interest groups throughout the NWT".

CHAIRMAN (Mr. Sayine): The amendment is in order. To the amendment. Mr. Sibbeston.

MR. SIBBESTON: Mr. Chairman, it is a harmless amendment in the sense that an electoral boundaries commission would normally do that anyway, so it is simply adding to what would be the normal practice of the boundaries commission. Surely the ordinance adopting it would provide for consultation with communities when those communities request, so it is a harmless amendment and hopefully, with its adoption, then we can get on to the main vote.

HON. DENNIS PATTERSON: Hear, hear!

CHAIRMAN (Mr. Sayine): Mr. Curley.

MR. CURLEY: Yes. I just want to speak because it is not hard to study, by appointing a commission, without having to consult and to hold public hearings. So I want that assurance in there, because it is going to be important, when requested, that the commission do travel and hold public hearings, because I remember when the other commission was set up that it was hard to know who or what criteria would allow the commission to travel. I just want the assurance, that they will, in fact, travel when requested by municipal councils or other organizations. I did not put the word "individuals" in because it might be a bit difficult to travel to a community when one individual in the community is requesting that the commission travel to that particular place. So, I am asking for your support on this amendment. Thank you.



SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Sayine): To the amendment. Mr. Patterson.

HON. DENNIS PATTERSON: Thank you, Mr. Chairman. I would respectfully suggest that the amendment is not meaningless or innocuous, that it is very important, and I will support the establishment of this commission if it is approved by the House, if I am satisfied that there are going to be opportunities for people in all parts of the Northwest Territories to be heard. I have said many times that I am quite concerned with the time constraints imposed by this motion, although they have been relaxed a little bit with the earlier amendments of today; that the commission is just not going to have the chance to hear interested parties in all parts of the Northwest Territories. I am assured that, "There will be time. There is plenty of time to hear from interested groups." If that is the case, then I would hope very strongly that Members who are supporting this commission would also support this amendment. I really must say, I will become quite concerned if this amendment is defeated, because what it will indicate is that this House wants to set up a commission without giving it the opportunity to do its work fully.

So I very sincerely appeal to Members from all quarters to support this amendment, for the reasons stated. I realize that tempers are wearing thin, and positions are hardening, but I would appeal to Mr. McLaughlin and others that this is not a meaningless amendment, that in fact it will cause me to at least feel better about the establishment of this commission, although I have grave reservations about the wisdom of doing so. I think it will cause my colleagues, from Baffin Island particularly, some measure of relief, because I know that the Baffin constituencies were particularly interested in participating in the last electoral boundaries commission. I fear that if this principle is not in here they are going to be the first to be excluded from public hearings because they are the furthest away and the hardest to get to, and I would hate to see this commission give its evidence based on hearings in Mr. Sibbeston's riding, or Mr. Tologanak's riding, alone -- because I think, if we are going to redistribute the seats, we have to review every constituency, in all parts of the Northwest Territories -- wipe the boundaries map clean and start afresh -- and this requires hearings everywhere. So I strongly urge Members to support this, and I must say that if this amendment is defeated, then I am going to be convinced that there is not present in this House, a sincere wish to fully consult the public. If I believe that there is a desire to limit the public -- the essential public consultation, then I fear I must oppose the establishment of this commission with every means at my disposal. Thank you.

CHAIRMAN (Mr. Sayine): To the amendment, Mr. Butters.

Conditional Support For Amendment

HON. TOM BUTTERS: Mr. Chairman, I can support the amendment on two conditions.

---Applause

You have not heard my conditions. One, that the requests are reasonable requests, and adjudged to be reasonable, because I could see that if the boundaries commission was at the beck and call of any group or agency that wished to have a hearing, that could create a lot of time-consuming visitations which were unnecessary. So I think that the requests would have to be reasonable ones. The second thing is that I do not believe that the motion is requesting the boundaries commission to redraw the constituency boundaries of the Northwest Territories.

MRS. SORENSEN: Hear, hear!

HON. RICHARD NERYSOO: Right.

HON. TOM BUTTERS: Nobody is asking for that -- not that I have heard today -- except the honourable Member from across the floor, and I do not support that. I do not support that this motion is requesting a redrawing of all the boundaries. It is requesting examination of the existing boundaries, and the potential for enlarging our total constituencies by another three. It is totally possible that the commission, on examining the situation, would come back and recommend that we stay with 22, with minor amendments within those 22. And I too would give the same assurance that the honourable Member for Yellowknife Centre has done to this House -- that is, that I would accept the recommendations of the boundary commission in its reports...

MR. MacQUARRIE: Hear, hear!

HON. TOM BUTTERS: ...as we did in the Eighth Assembly -- because the commission was an objective body, a body that listened and provided us with the best advice possible. It was certainly very acceptable to me, and I would likewise accept the advice of the commission-to-be. So those are the two conditions: that there would not be unreasonable requests made, and that we do not request the commission to establish a whole new constituency framework for the Northwest Territories.

CHAIRMAN (Mr. Sayine): To the amendment. Mr. McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, I think that the work of such a commission would do exactly what this amendment is trying to do, and I would suggest that I am not trying to indicate that it is a frivolous situation at all. The Member for Frobisher Bay indicates that he is very concerned, and he will be very concerned. There are a number of people that have been sitting in here for the last two and a half days that are very concerned about the kinds of situations that have -- and the positions that are being taken, and if there are continually to be particular amendments brought to change it, then I suggest the Member is doing exactly what he had indicated in the first place -- that he wants to defeat the motion itself. Now, we are trying to get somewhere on it, but this commission is not going to hold their hearings in a telephone booth in Rankin Inlet, Frobisher Bay, or Yellowknife. They will go around, and deal with people, and listen to people, and there will be many more people talking to that commission this time than ever. But I have a concern that Mr. Butters identified, that the commission will be asked to go back and forth to various communities, so that the work of the commission will never be finished in the first place.

SOME HON. MEMBERS: Hear, hear!

HON. ARNOLD McCALLUM: If there are other Members that are concerned with what is going on -- I have a concern too. It has been alluded to that there was a greater, a stronger, position taken by one side of the House than the other side. That is for sure! There is a stronger position, because there has been identified, in the last while, three people, on the other side, continually putting amendments to it and delaying the motion itself -- and that is all. If Mr. Patterson wants to speak for a number of people from the Baffin, I suggest Mr. Patterson would allow the other Members to speak. There have not been people other than Mr. Patterson, Mr. Curley and Ms Cournoyea talking about it. I think that we can come together so that we know we will get the work of the commission -- but if the ultimate purpose of all the amendments is to destroy and not to set up a particular boundaries commission, then we are not going to stand for it.

CHAIRMAN (Mr. Sayine): To the amendment, Mr. Sibbeston.

#### A Harmless Amendment

MR. SIBBESTON: Mr. Chairman, as indicated earlier, I do believe that this amendment is really unnecessary, because the boundaries commission will advertise, and if anybody, I am sure, indicates a desire to be heard, the boundaries commission would go. So I do not feel that this amendment is really necessary, but it is harmless, and I am prepared to support it as long as I get some indication that there are not going to be 10 more amendments like this, that are really harmless amendments, but are just really delaying an eventual vote on the intent of the motion. So if I can have that assurance, I would vote and support this. Otherwise, then I am not going to be part of any scheme to just sit here for the next five days continually dealing with meaningless and -- in a sense -- frivolous amendments, that do not add anything to what is already in place, or would be in place.

CHAIRMAN (Mr. Sayine): Mr. Curley. To the amendment.

MR. CURLEY: Yes, Mr. Chairman, I just wanted to comment that, if the amendments were properly read and understood, I think they were contributing to the freedom of the commission to do its work, but the motion, if adopted, has a time frame attached to it which, in my mind, restricts the movement of the commission. I will not mind calling for any changes, even if we have to call a special session in May to deal with the legislation, but I would not want to see some of the Members -- some of the remote communities -- prevented from having their concerns heard. It is not hard to have Fort Smith, for instance, travel to Yellowknife. It is not that expensive to bring groups to appear before the commission, if the commission is established, and I can say without any doubt at all, that its headquarters are going to be in Yellowknife. So I must say the amendments that we have attempted have nothing to do with Yellowknife. That is for darned sure, because the commission can carry out its work within one week, as far as this area is concerned, but it is not going to be that easy, particularly at that time of year -- the

Christmas season -- and the weather conditions that are going to be difficult right now. I can assure you, I will not want to be on that commission -- but my motion wants a protection, and if that is adopted I will be voting in favour of the motion as amended, and as a whole, and that would allow us to get on with other things. Thank you.

SOME HON. MEMBERS: Hear, hear!

CHAIRMAN (Mr. Sayine): To the amendment. Mr. McLaughlin.

#### Appropriate Time For Amendments

MR. McLAUGHLIN: Mr. Chairman, the amendment is clearly not appropriate right now and should be defeated. The motion, when it passes will cause the Executive Committee to bring a bill to this House in the next day or two. That will describe the duties of the boundaries commission and that is the appropriate time to make amendments to the legislation that the Member wants to make. To make it now is frivolous and it is just a tactic to delay and I am voting against the amendment.

CHAIRMAN (Mr. Sayine): Ms Cournoyea. To the amendment.

MS COURNOYEA: I am speaking in support of the amendment because I require some assurance. There are three people that spoke and said it was redundant, it was going to be taken care of, and that it is only in the best interest that this be included. Yet, at the same time, some are speaking against it and are concerned about it. Well, if it is something that is going to be taken care of and it is, in fact, the intent of the commission, then why not support it?

One of the concerns I have is that there is an opportunity for people to take part and that there are going to be public hearings. I think if we vote for this amendment -- and I am not going to assure you that I am not going to make another amendment, because there is a bit of a housekeeping one that I think we all agree to already, but it is not in the motion -- so I cannot assure Mr. Sibbeston that I will not have one more, but it is not significant -- but part of this is that if people are unwilling to take a known situation and support it, then we are going to go through the same hassle when we come to the legislation or the terms of reference, so why not support it now and say, "Well, fine, that is going to be a given anyway."

CHAIRMAN (Mr. Sayine): To the amendment. Mr. Patterson.

#### Amendments Provide Guidelines

HON. DENNIS PATTERSON: Mr. Chairman, I would just like to respond to some of the charges that have been levelled against me and say, first of all, that I am not interested in defeating this motion at any cost, particularly by tactics of delay. I can see the writing on the wall. I can count. I recognize that there is a majority of Members in support of this motion. The reason I am proposing amendments -- and I would trust that Members would accept that none of the amendments I have proposed have been frivolous or vexatious -- the reason I am proposing those amendments is because I want to be satisfied that if this commission is established it is going to have the means and the time to do a thorough job. This is a vital issue, of major public interest, and I think that we should provide guidelines to this commission which will ensure that there are some principles of fairness in place and if those assurances are put into the motion -- which I think we can all agree was rather hastily drafted and has certain problems within it -- whether it is in order or not is now not debatable -- but if there are certain assurances placed into this motion, then I too will support the establishment of this commission.

I would just like to respond to Mr. Butters and say that while I do not have a list of innumerable amendments that I have got tucked away, with the purpose of delaying this proceeding there are two issues that still concern me and I think concern other Members, that I might as well give notice of right now, that I want resolved.

First of all, I want to see a committee of this House established, with representation from all interested Members, which can give advice to this commission, the same way the Eighth Assembly did. I think Members who were in the Eighth Assembly at that time agree that the commission is going to be severely handicapped if it does not have that advice. If I cannot introduce the amendment here, in committee of the whole, I am going to introduce it in formal session.

Secondly, everyone on the other side who supports this motion says the commission may not necessarily recommend an increase of the present numbers. If that is the case, I would like to see this motion amended to leave that possibility up to the commission and I am interested in amending the "whereas" clause to leave that possibility open, which Mr. McLaughlin, himself, has stated is his intention. Those are my only outstanding concerns and if they can be satisfied, not with great enthusiasm or alacrity, but none the less, I will support the establishment of the commission. Thank you.

CHAIRMAN (Mr. Sayine): To the amendment. Mr. Evaluarjuk.

MR. EVALUARJUK: (Translation) Mr. Chairman, I would just like to make a short comment. I am going to support this amendment. I do not understand some of the Members. They asked why they would want to get this commission to do a job in such a short time. It will be a time consuming job and I do not see why the Members would not like to give more time to this commission. I am in support of this amendment. One of my friends over there has just mentioned to us as to why the central -- Keewatin South and the Member for the Baffin district as to why they were being -- they were just talking and probably if we were to speak more often than the others, they would probably not understand us anyway. I do not think he should have been accusing us of this. This is why the others have been talking more like on behalf of us, but it is not so.

Mr. Speaker, if they are going to be voting on this, I would like to have each of our names written -- that they be documented, as well, with this amendment and the motion.

CHAIRMAN (Mr. Sayine): Mr. Kilabuk. To the amendment.

MR. KILABUK: (Translation) Thank you, Mr. Chairman. I am in support of this amendment. I think that this will be -- for the public, I think they would be satisfied hearing. In our constituencies, I think that this amendment would be really good, if we support this and let it be passed. I think that because of our constituents. I think that this amendment is understandable as it is. One of the Members was just saying that we have been too quiet. Yes, we are going to be talking more and mentioning more things, because we have not been able to say anything or we have been too quiet. I just want to take his advice and start speaking up as well.

---Applause

CHAIRMAN (Mr. Sayine): To the amendment. Mr. McCallum.

HON. ARNOLD MCCALLUM: Mr. Chairman, just so the Members that have just spoken, Mr. Kilabuk and Mr. Evaluarjuk...

AN HON. MEMBER: To the motion.

HON. ARNOLD MCCALLUM: ... then I will say, on a point of privilege -- I was responding to the comments that Mr. Patterson made in relation to him saying that his friends or his colleagues from the Baffin would be very upset. My comments were to indicate that I know very well that all the Members from the Baffin are very capable of speaking for themselves. I did not suggest in any way, shape or form, that they were being silent, but I was responding to the comments that Mr. Patterson said, that I took to be speaking on their behalf. I know they are very capable of speaking for themselves.

CHAIRMAN (Mr. Sayine): To the amendment. Mr. Wah-Shee.

HON. JAMES WAH-SHEE: I would like to, Mr. Chairman, just make a comment in regard to what seems to be happening in this House. I understand there will be further amendments being made, and I think we have been discussing the original motion; there have been a number of amendments being made, and I understand there will be more amendments being made.

MR. CURLEY: There are.

HON. JAMES WAH-SHEE: I will not support this amendment, because I think we have spent sufficient time on this motion. It is rather unfortunate that the rules of the House do not indicate the limit that should be imposed on the motion. So as far as I am concerned, the amendment is something which the commission will do anyway, and so I do not feel that the amendment is necessary at this time, and I will not support it.

SOME HON. MEMBERS: Question.

AN HON. MEMBER: Recorded vote.

Motion To Amend Motion 7-82(3), Carried

CHAIRMAN (Mr. Sayine): The question has been called and a recorded vote requested. All those in favour of the amendment?

CLERK ASSISTANT (Mr. Hamilton): Mr. Evaluarjuk, Mr. Arlooktoo, Mr. Kilabuk, Mr. Patterson, Mr. Pudluk, Mr. Appaqaq, Mr. Tologanak, Ms Cournoyea, Mr. Curley, Mr. Sibbeston, Mr. Braden, Mr. Butters.

CHAIRMAN (Mr. Sayine): All those opposed?

CLERK ASSISTANT (Mr. Hamilton): Mr. McCallum, Mr. Wah-Shee, Mr. Nerysoo, Mr. McLaughlin, Mrs. Sorensen.

---Applause

CHAIRMAN (Mr. Sayine): Abstentions?

CLERK ASSISTANT (Mr. Hamilton): Mr. MacQuarrie, Mr. Fraser.

HON. KANE TOLOGANAK: Question. To the motion as amended.

CHAIRMAN (Mr. Sayine): The amendment is carried, 12 to five.

---Carried

Mrs. Sorensen.

Motion To Amend Motion 7-82(3), Carried

MRS. SORENSEN: Mr. Chairman, I have an amendment to the third "whereas" clause, and it is to replace, in the first line, the word "would" with "may", and in the second line the word "would" with "may", so that the "whereas" clause now reads: "And whereas an increase in the number of MLAs may permit better representation of the electorate, and may provide additional Members to serve on the Executive Committee and on standing and special committees".

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Sayine): The amendment is in order. The question has been called. All those in favour of the amendment?

AN HON. MEMBER: Recorded vote.

CHAIRMAN (Mr. Sayine): A recorded vote has been requested. All those in favour please stand.

CLERK ASSISTANT (Mr. Hamilton): Mr. Patterson, Mr. Pudluk, Mr. Appaqaq, Mr. Tologanak, Ms Cournoyea, Mr. Curley, Mr. McCallum, Mr. Braden, Mr. Butters, Mr. Nerysoo, Mr. McLaughlin, Mrs. Sorensen.

CHAIRMAN (Mr. Sayine): Opposed?

CLERK ASSISTANT (Mr. Hamilton): Mr. Sibbeston.

CHAIRMAN (Mr. Sayine): Abstentions?

CLERK ASSISTANT (Mr. Hamilton): Mr. Evaluarjuk, Mr. Arlooktoo, Mr. Kilabuk, Mr. Wah-Shee, Mr. MacQuarrie, Mr. Fraser.

CHAIRMAN (Mr. Sayine): The motion is carried, 12 to one.

---Carried

To the motion as amended. Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, just to say once again, Mr. Butters, at this time, just previously, suggested that we take a break, and a lot of these things in making the amendments are housekeeping, and we were going to take a break, and it was not to the support of this House, so I think we have to keep on dealing with matters here, now.

Further Motion To Amend Motion 7-82(3)

I would like to make an amendment, and it is on the "now therefore" clause. The amendment is on the last line, on the "now therefore": "the next or spring session of the Assembly"; and on the second line of the last paragraph "and further": "winter or spring session".

MR. McLAUGHLIN: That has already been voted on.

CHAIRMAN (Mr. Sayine): The amendment is in order. To the amendment. Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, I believe that everyone is in concurrence that perhaps the boundaries commission will require a little bit more time, and as Commissioner Parker had stated that it is quite possible to have a spring session convene to deal with this very important matter if necessary, and the amendment only supports what has already been stated in this House.

CHAIRMAN (Mr. Sayine): To the amendment. Mr. Patterson.

HON. DENNIS PATTERSON: Mr. Chairman, if this amendment is passed, it will greatly relieve my concerns about this commission. The reason being, Mr. Chairman, as I have said, I am very worried about the necessary time to establish this commission and get it operating. I do not want to go through what I have already said before, but there is a staff to be selected, there are commissioners to be found, and I am seriously concerned that we are going to be hard pressed to find a judge who would be able to stop his judicial duties on short notice. The notices have to be sent out and the hearings have to take place, and I will remind Members that the legislation that previously established the boundaries commission specified four months for its terms of reference, and they used four months. I would suggest even if we establish a commission as early as mid-December, they are not going to be able to operate during Christmas and New Year's, and they are going to need up to April to do a thorough job, particularly since we have just agreed that they should attend to hear legitimately interested community groups.

Now, from what Mr. Commissioner said today, that the next election would likely be held in mid-January of 1984, the writ must be issued 60 days before the election; therefore the writ could be issued on or about November 15th to meet the 60 day rule which would give us as late as mid-May to finalize this legislation. I really think that Members should accept that it may well be possible, if this commission is going to do a thorough job, that they may not be able to report during our February-March session. If they can, I will be surprised, but if they cannot, I think we should recognize in this motion that a spring session might be required, and I think many Members have agreed -- and the Commissioner has said -- this might be necessary, to call a one or two day session. So I urge Members to support this amendment. When this motion first came to the floor, the commission was going to report "prior" to the next session, which would have been before February 2nd. Now we have got so far as "during", and I still think that is going to be rushing the commission, so let us be reasonable and let us try and achieve a bit of consensus, and a little bit of good will, on both sides...

MRS. SORENSEN: You know, I think all the good will is on this side.

HON. DENNIS PATTERSON: ...and, you know, I will support this commission, and I will even offer my services to the committee which I hope will be established to advise the commission...

SOME HON. MEMBERS: Hear, hear!

MRS. SORENSEN: Hiss, hiss, boo, boo, giggle, giggle.

Precedent Of Previous Commission

HON. DENNIS PATTERSON: ...if I am satisfied there is some guarantee that it is going to have the necessary time to do its work, and I really will be quite frankly astonished if a commission can report prior to the spring. I think we have the previous precedent to follow. I think all Members agree the previous commission did an excellent job, and all I am asking is that the same

time possibly be made available to the commission that we are now establishing as was made to the last commission. I think, if there is an attempt to shorten the time, then we are risking an inferior job or an impossible mandate on the commission, and quite frankly I do not think that any commission, appointed by any House, is going to submit a report if it is not complete. I think we can all recognize that the likelihood is that they will not be able to start hearings until after the new year, that it is going to take at least a good three months to visit in all parts of the Northwest Territories and hold hearings.

Mr. McLaughlin especially should know about this, because he has been on a committee, recently, that had about 35 or 40 public hearings. He attended every last one of them, I believe, with perhaps a few exceptions, and that took two years. So I particularly appeal to Mr. McLaughlin that all we are suggesting is a little more time. So this is an eminently sensible motion, I believe, and I urge Members from the other side, particularly the -- well, the amendment is sensible. I have reservations about the motion, but I am not going to try to stop the tide from coming in. Thank you.

CHAIRMAN (Mr. Sayine): To the amendment. Mr. Nerysoo.

HON. RICHARD NERYSOO: Just with regard to the amendment -- I do not disagree with the idea of a spring session, but you have to remember that the caucus has decided that they will not hold spring sessions, and if you are prepared to commit yourself to that spring session, then I will agree with the amendment. Clearly, I am sure, we have to.

CHAIRMAN (Mr. Sayine): To the amendment, Mr. Sibbeston.

MR. SIBBESTON: Mr. Chairman, I am interested on hearing someone from the Eastern Arctic talk about whether they would be prepared to expedite this whole boundaries commission by agreeing -- if, eventually, this motion is carried, we will need to deal with an ordinance establishing a boundaries commission. I would like to get their view as to whether they will co-operate, in the interest of getting the commission going, speedily, in the next couple of days, whether they would agree to quick passage of the ordinance, rather than again having to go through the gruelling process of getting it through all its various stages. If I could have that commitment, or some indication of that, then I will support this amendment. Otherwise, how do we know that there are not 20 more amendments up people's sleeves, with the intent of just simply dragging this out and delaying the essential establishment of the boundaries commission?

CHAIRMAN (Mr. Sayine): To the amendment. Mr. Curley.

MR. CURLEY: Mr. Chairman, I think that would be attempting to deal with the question of the motion before it even has been dealt with by the House. The Eastern Arctic cannot give its word. We are not in a position to state anything because we will not be drafting the legislation, and we are not in any position to suggest whether the legislation is even going to be introduced. So I think it is ridiculous, right now, to try to deal with a question like this. It would depend on what the final legislation is; if it is put in a proper time frame, and it will democratically consult with the people of the NWT throughout the Territories, rather than being a kangaroo court, we would probably go along with it, but it will depend on what kind of legislation the government introduces. Thank you.

CHAIRMAN (Mr. Sayine): To the amendment. Mr. McLaughlin.

Spring Session Unnecessary

MR. McLAUGHLIN: Thank you, Mr. Chairman. To the amendment. I do not believe that the amendment should be supported, because we have already agreed in caucus not to have a spring session. If it is necessary, during the winter session, we can adjourn, and then come back for a week, but it is not necessary to have a spring session just over this issue, because we can delay this thing to the very end of the winter session if we have to, and if necessary we can adjourn the winter session for a week or two, and come back. So I am going to vote against the motion to amend, because we have already decided in caucus not to have a spring session, and we can easily extend the winter session to fit into this if we have to.

CHAIRMAN (Mr. Sayine): To the amendment, Mr. Patterson.

HON. DENNIS PATTERSON: Mr. Chairman, I voted not to have a spring session in caucus, because I thought we could do the business of this House in the winter and fall sessions, and because it is

going to cost extra money that we can better allocate to other purposes in the coming year, but I am not the one that is advancing this idea of the boundaries commission at the last minute. I would respectfully suggest that Mr. McLaughlin, in introducing this motion, in the third year of our mandate, is creating the need for a spring session. It is not coming from any of us. We did not...

MR. McLAUGHLIN: It is coming from the Eastern Arctic.

HON. DENNIS PATTERSON: ...initiate the need for a boundaries commission. All I am saying, Mr. Chairman, is that if we are going to go ahead with this process then we need the time to do it properly, and I would suggest that if Mr. McLaughlin wants to avoid a spring session then we can withdraw his motion and we can get on with the business of this House immediately, but that...

---Applause

...would not solve the need for a spring session. But if he is going to try to put impossible time deadlines on this boundary commission, and is not even willing to admit the possibility that it may be difficult for a commission to cover all parts of the Northwest Territories in a mere month and a half, then we might as well not have a boundaries commission at all. As I said earlier, if I am not satisfied that these safeguards are in place I am not going to support the establishment of a boundaries commission at all. So I throw the challenge to Mr. McLaughlin -- and I would also further say, Mr. Chairman, that the law requires that a session be held, and if this commission reports after the winter session is over, which I think is at least a fairly real possibility, then a spring session is going to be required if we are going to follow the precedents of the previous ordinance and the previous House. So I really wonder why Mr. McLaughlin insists on ignoring realities of time and geography that are imposed on us by the Northwest Territories sheer size. Maybe he has changed his mind. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Sayine): Mr. Kilabuk, to the amendment.

Job Should Be Done Properly

MR. KILABUK: (Translation) Mr. Chairman, I have a statement regarding the amendment. I am quite satisfied that we meet for a spring session, I am satisfied with that -- if the boundaries commission would do a good job. However, if there is going to be urgency, I am not satisfied, But if they do their job slowly, and I think we have to consider that, I would opt for the next session. Also, the commission would have to look into possibilities like meeting with the Executive Committee, and perhaps the commission would set a time when the commission should start. So I would fully support that amendment, that it will be done slowly, and I welcome the idea of a spring session if we can get the job done properly. I am satisfied if we have to come to a spring session after the commission has finished their job. Thank you.

CHAIRMAN (Mr. Sayine): To the amendment, Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, I just want to allay some fears that might have been created by the chairman of the caucus. We have changed our mind in caucus, from time to time, whether we are going to have a session here or there, so it is unlikely that the caucus would not be receptive, especially on a matter of this urgent interest to the people of the Northwest Territories.

SOME HON. MEMBERS: Hear, hear!

---Applause

CHAIRMAN (Mr. Sayine): Mr. McLaughlin, to the amendment.

MR. McLAUGHLIN: Just to make the record clear on this issue of the timing and the spring session. At the February session this year, a majority of caucus asked me to set up a caucus subcommittee to deal with this issue, and to report to them. My subcommittee did report to caucus, and the majority of Members of caucus requested a motion to establish a boundaries commission to be presented to this House. That is what has been done. In caucus, the Members said: "There is lots of time. Let us not rush it. Let us have a caucus subcommittee look into this before we rush into it. There is lots of time." Now we have come to the point where this is the last time we can do it, and they are trying to delay it so it cannot get done. A majority of Members



want to go ahead with this boundaries commission, and the minority of Members are trying to delay it, and this is another motion, another tactic, to delay it for the spring session, in the hope that nothing will happen at the spring session -- so I am against this amendment.

MRS. SORENSEN: Hear, hear!

HON. KANE TOLOGANAK: Question.

CHAIRMAN (Mr. Sayine): Mr. Curley, to the amendment.

MR. CURLEY: Mr. Chairman, I am going to support the amendment, because it is just, it is fair.

HON. DENNIS PATTERSON: Hear, hear!

MR. CURLEY: Dennis Patterson indicated the other day, if a supreme court judge is going to be appointed, he may have certain things that he has to clear. In particular, during the Christmas period, people are already making their plans. Most of the important figures, particularly, possibly, people who work in the judiciary probably have time that they want to spend on their own. Nobody is going to work during the two weeks of the Christmas holidays, so I can come any time to spring session, so that any changes can be implemented. That is fair. I think that is fair -- not only fair, but just, to those who are going to be carrying out the work. I am sick and tired of hearing Members trying to say that we were the ones delaying this issue presented by the Members to the House. They could have put forward a formal motion any time. That is a Member's privilege.

HON. DENNIS PATTERSON: Hear, hear!

MR. McLAUGHLIN: But we were fair.

MR. CURLEY: There was supposed to be a subcommittee of the caucus. Where in the world does a rule state that the Members of the Legislative Assembly have to set up a subcommittee -- which is really a very informal thing -- to deal with an issue of that kind?

CHAIRMAN (Mr. Sayine): To the amendment.

MR. CURLEY: I have not heard any of the terms of reference of this subcommittee approved by the Legislative Assembly. To me, there was no such thing. So I am going to be asking for a recorded vote, so these guys will be allowed to carry on other work. I am going to vote in favour of this motion as a whole, once that is done. Thank you.

CHAIRMAN (Mr. Sayine): To the amendment. Mr. Patterson.

HON. DENNIS PATTERSON: Mr. Chairman, I just want to clear the record as to what the...

HON. KANE TOLOGANAK: To the amendment, Mr. Chairman.

HON. ARNOLD McCALLUM: This is obfuscation!

HON. DENNIS PATTERSON: ...as to what this amendment seeks to do. Now, there has been a suggestion that the reason for having this commission report dealt with in the spring session is an attempt to delay the changes out of existence. I would ask Members really to tell me quite frankly if, once a boundary commission has been established and has held hearings in all parts of the Northwest Territories, and has made a report to this House, whether the honourable Member for Pine Point really thinks that anyone would try to pretend it all did not happen and make it go away.

I have said several times now that if there are safeguards built into this process which will guarantee the necessary time and opportunity to fully consult in all parts of the Northwest Territories, and not just the affected constituencies and the concerned MLAs, who seem to be from the West, then I will support the work of the commission. I will make a presentation to the boundaries commission as I made to the last one, I will serve on a House committee to advise the boundary commission, and I will be vigilant to ensure that the work that is done is done fairly and will be a credit to this Assembly. But if the public believes that we are rushing the work and we are foreclosing debate on the terms of reference, and we are putting impossible deadlines on the commission, then this entire House is going to lose credibility, and none of us may be elected at the next election...

CHAIRMAN (Mr. Sayine): To the amendment, Mr. Patterson.

MR. MacQUARRIE: Hear, hear!

HON. DENNIS PATTERSON: I say, Mr. Chairman, that this is not an attempt to delay but rather to recognize the realities of time, geography, language barriers, that are imposed on us in the Northwest Territories, and since the Member for Pine Point himself raised the issue of this subcommittee on caucus, I would like to say that I opposed the establishment of that subcommittee because it was a cosy club of Members who figured that certain constituencies could be...

MR. McLAUGHLIN: You were on the subcommittee but never came to the meetings.

HON. DENNIS PATTERSON: I was not on the subcommittee. I wrote the subcommittee expressing my opinions...

CHAIRMAN (Mr. Sayine): Order!

HON. DENNIS PATTERSON: ...that it was a cosy club of self-interested MLAs...

MRS. SORENSEN: Shame, shame!

HON. DENNIS PATTERSON: Well, Mr. Chairman, the subcommittee on caucus was composed of Members who felt that there should be adjustments...

CHAIRMAN (Mr. Sayine): To the amendment, please, Mr. Patterson.

HON. DENNIS PATTERSON: So I ask Members to consider reason, for a minute. I know that emotions are running high, and I appeal to all Members of this House to at least show a little bit of consensus on a few issues, because otherwise, as I said before, I do fear that the commission and its report will be only subject to divisive bickerings. I have said this amendment, if it is passed, will satisfy me that there will be enough time to do a fair job, and only recognize the reality, and the Commissioner himself, Mr. Chairman, mentioned that it may well be necessary to have a spring session, and if his word is not to be trusted, I do not know who we can trust. Thank you.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Sayine): To the amendment. Are you ready for the question?

AN HON. MEMBER: Recorded vote.

Motion To Amend Motion 7-82(3), Carried

CHAIRMAN (Mr. Sayine): A recorded vote is requested. All in favour of the amendment, please stand.

CLERK ASSISTANT (Mr. Hamilton): Mr. Evaluarjuk, Mr. Arlooktoo, Mr. Kilabuk, Mr. Patterson, Mr. Pudluk, Mr. Appaqaq, Mr. Tologanak, Ms Cournoyea, Mr. Curley, Mr. Sibbeston, Mr. Braden, Mr. Butters, Mr. Nerysoo.

---Applause

CHAIRMAN (Mr. Sayine): Opposed?

CLERK ASSISTANT (Mr. Hamilton): Mr. McLaughlin.

CHAIRMAN (Mr. Sayine): Abstentions?

CLERK ASSISTANT (Mr. Hamilton): Mr. McCallum, Mr. Wah-Shee, Mrs. Sorensen, Mr. MacQuarrie, Mr. Fraser.

CHAIRMAN (Mr. Sayine): The amendment is carried.

---Carried

To the motion as amended. Mr. MacQuarrie.

MR. MacQUARRIE: Thank you, Mr. Chairman. What is the motion as amended?

---Laughter

Thank you, Mr. Chairman. First, I would like to respond to something that was said by Mr. Patterson about the subcommittee. There is no question but that it was open to all interested parties, and that all caucus Members were informed about it, and when I say "interested" I mean people who were interested in the issue, and not necessarily in seeing a change. If Members did not join and just did not participate, that is their fault and they should not throw it back on other Members as a result.

With respect to the motion as amended, I have heard exactly one Member unequivocally say that he would be willing to accept whatever the committee recommends, and personally I do feel that it is important for Members to do that...

AN HON. MEMBER: Hear, hear!

MR. MacQUARRIE: ...because, as a result of the debate that I have heard in connection with this motion, and previous matters that have arisen in the House, I am just not -- well, it is a volatile political situation that exists and I feel that there appears to be an inability of Members to adopt an objective position with respect to this, and I understand how difficult it is. Certainly the commission could recommend some things that I would not like very much, as well, but I think, for the dignity of the House, that it is important for us to do that now, for as many Members as possible simply to say that they would accept the commission's findings. Now, I understand that they might have a rider in the back of their mind that the commission, recommended a reduction to, say, 10 seats, or something like that, they would have to say, "Well, I cannot accept that", but I mean a reasonable commitment to accept it, because I think that if we do not do that, first of all, well, there will be a travesty of the whole process at the very end of it.

#### Problem Of Determining Who Will Be Recommended For Commission

I know that if the motion passes we would next have the problem of determining which one person this Assembly will recommend to the Commissioner to be part of that commission, and there is another two months debate, I think. I believe that some Members already have their favourite candidates, and I might as well nominate Mike Ballantyne right now, I think...

MR. CURLEY: In your place?

MR. MacQUARRIE: It is simply going to be difficult to find three very exceptional people who are that marvellous blend of eastern and western, and Dene, Inuit and white, and man, woman or whatever, that is going to be required to satisfy everybody that it is a commission that is going to do its work properly. I know that I would not want to be on the commission, and I think that in naming anyone, they are going to face a very difficult job. It is a job I would not wish on a dog. I hope that if the motion passes and the position is advertised, that we will -- when we are contacting people to possibly serve on it -- acquaint them with the perils that might exist when they undertake to do their job.

At any rate, I feel that there would be a real travesty if the commission does do a thorough job, comes back with certain recommendations, and then this House makes significant changes and I do not have confidence, personally, that this House will be able to resist making such significant changes. From everything that I have seen up until now, it is quite clear to me that if that commission came back and, after doing a very thorough and objective study, and in all good will recommended that there be another seat in Yellowknife, I simply do not have confidence at the moment that the majority of Members would be willing to abide by that. That is a judgment on my part, but I think it is one that is fairly well founded. As I said earlier, until I hear a majority of Members saying that they are well disposed toward accepting that commission report, then I will not vote in favour of this motion.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Sayine): To the motion as amended. Mr. Fraser.

MR. FRASER: Thank you, Mr. Chairman. We are just about ready to vote on this motion and after two and a half days, I do not know what the motion is. I wonder if we can get a copy of it while we are having coffee and see what it looks like?

CHAIRMAN (Mr. Sayine): We will break 15 minutes for coffee and we will get it retyped.

---SHORT RECESS

CHAIRMAN (Mr. Sayine): The committee will come back to order. The Members now have a copy of Motion 7-82(3) in front of them. Mr. McLaughlin. The committee Members have a copy in front of them now as amended. To the motion as amended. Mr. Patterson.

HON. DENNIS PATTERSON: Mr. Chairman, I have an amendment which would establish a special committee of this House to prepare a report on advice to the boundaries commission. I have copies prepared and translated.

MR. McLAUGHLIN: Why do you not just make a motion?

CHAIRMAN (Mr. Sayine): Mr. Patterson, are you making an amendment to this motion?

HON. DENNIS PATTERSON: Mr. Chairman, this is an amendment to the motion and I would like to be given permission to read the proposed amendment.

CHAIRMAN (Mr. Sayine): Okay, go ahead. You can read it.

Further Motion To Amend Motion 7-82(3)

HON. DENNIS PATTERSON: Thank you. Mr. Chairman, the amendment to Motion 7-82(3) would add the following clause at the end of the motion: "And further, that this House establish a special committee from among its Members with the following terms of reference: 1) to expeditiously prepare a report to the territorial electoral boundaries commission, to be completed no later than January 15, 1983; 2) to involve all interested Members of this Assembly in the preparation of this report; 3) to consult with all interested MLAs on its recommendations before the report is finalized; 4) to advise the territorial electoral boundaries commission on certain matters, including the recommended number of seats, the overall desirable balance in numbers of seats between the eastern and western parts of the Northwest Territories, locations in the electoral districts of the Northwest Territories where anomalies are seen to presently occur, taking into account geographic and demographic considerations, including, in particular, the sparsity, density or relative rate of growth of population of any region of the Territories, the accessibility of any such region, and the size or shape thereof; and any special community or diversity of interests of the inhabitants of various regions of the Territories; the means of communication between various parts of the Territories; legislative efficacy; improved representation, and all similar and relevant factors. That is the amendment, Mr. Chairman.

Further Motion To Amend Motion 7-82(3), Ruled Out Of Order

CHAIRMAN (Mr. Sayine): Okay, Mr. Patterson. We have reviewed your amendment and your amendment is out of order, because your amendment is to set up a special committee of the House and the motion is to establish an electoral boundaries commission.

MR. McLAUGHLIN: Dennis, I will support a motion. I will second a motion tomorrow.

CHAIRMAN (Mr. Sayine): You are raising a separate issue altogether here. Go ahead, Mr. Patterson.

HON. DENNIS PATTERSON: Mr. Chairman, could I ask which rule is relevant in your ruling?

MR. FRASER: Challenge.

HON. DENNIS PATTERSON: I did not say that.

HON. RICHARD NERYSOO: Challenge.

HON. KANE TOLOGANAK: Make a formal motion in the House.

CHAIRMAN (Mr. Sayine): There is no rule in this House that covers that, Mr. Patterson, but it is a practice in this House that we use, so if you want to challenge, you may do so.

HON. DENNIS PATTERSON: Mr. Chairman, could I remind the House that when we were dealing with the report of the unity committee in Frobisher Bay, when we were dealing with the recommendations of that committee, this House did approve the establishment of a committee on western constitutional development during the committee of the whole debate on the unity report. I am wondering if the chairman has considered that precedent in making this ruling.

MRS. SORENSEN: This is not a report. That was a separate motion.

CHAIRMAN (Mr. Sayine): In my opinion you are out of order. If you want to challenge, you may do so, Mr. Patterson.

HON. DENNIS PATTERSON: Mr. Chairman, could I ask whether you would rule a motion establishing a special committee of the House in order once Motion 7-82(3) has been dealt with in this committee of the whole?

HON. TOM BUTTERS: Good thought.

MRS. SORENSEN: Come on. You made your ruling. Get on with it.

CHAIRMAN (Mr. Sayine): Mr. Patterson, I still say that you should introduce it as a different motion and I still rule your amendment out of order.

HON. DENNIS PATTERSON: Mr. Chairman, with all respect to you, I am afraid I am going to have to challenge your ruling.

CHAIRMAN (Mr. Sayine): Okay.

MR. MacQUARRIE: Point of order.

CHAIRMAN (Mr. Sayine): Point of order, Mr. MacQuarrie.

MR. MacQUARRIE: I would advise that perhaps you get the original copy of the unity committee report if that has a bearing, because there was, in the original recommendations, a recommendation with respect to the establishment of a western constitutional committee and therefore it was not something entirely new. That is my recollection, at any rate, Mr. Chairman.

MR. SIBBESTON: There was no motion required.

CHAIRMAN (Mr. Sayine): I am sorry, I have been challenged. I have to report.

HON. ARNOLD McCALLUM: On a point of order, Mr. Chairman.

CHAIRMAN (Mr. Sayine): Mr. McCallum, point of order.

HON. ARNOLD McCALLUM: Mr. Chairman, I suggest the amendment is out of order and if you will refer to Rule 50 on page 19 of the Rules of the Legislative Assembly, that says that a motion negated in the committee of the whole may only be made again in Assembly. The amendment that Mr. Patterson is proposing suggests, as one of the terms of reference, "the overall desirable balance in numbers of seats between the eastern and western parts of the Territories" -- that was an amendment that was made and that was defeated.

CHAIRMAN (Mr. Sayine): Thank you, Mr. McCallum. I will report progress on it.

HON. ARNOLD McCALLUM: There is no basis for a challenge.

CHAIRMAN (Mr. Sayine): I still have been challenged, so I will report.

HON. DENNIS PATTERSON: Mr. Chairman.

MRS. SORENSEN: You have reported progress, Mr. Chairman.

MR. DEPUTY SPEAKER: Mr. Sayine.

REPORT OF THE COMMITTEE OF THE WHOLE OF MOTION 7-82(3), ELECTORAL BOUNDARIES COMMISSION

MR. SAYINE: Mr. Speaker, we were in committee of the whole, and my ruling was challenged.

MR. DEPUTY SPEAKER: Thank you, Mr. Sayine. This House stands adjourned for a 10 minute recess.

---SHORT RECESS

Speaker's Ruling

I call the House back to order. The Speaker's ruling: The chairman's ruling on Mr. Patterson's amendment has been challenged. I have examined Mr. Patterson's amendment, and find it is out of order because it raises another subject which is completely separate from the subject under discussion in Motion 7-82(3). Mr. Patterson's amendment proposes the appointment of a special committee on electoral boundaries, of this House, whereas Motion 7-82(3) deals with the establishment of an independent electoral boundaries commission appointed by the Commissioner. Secondly, it includes a phrase which was contained in a previously defeated amendment to Motion 7-82(3), "overall desirable balance in numbers of seats between the eastern and western parts of the Northwest Territories". The same question cannot be considered twice, and if any part of a motion, or an amendment, is out of order, the entire motion or amendment is out of order. For the reasons indicated, and based on the usage and precedents of this House and parliamentary tradition, I find that the motion is out of order, and therefore sustain the chairman's ruling. Thank you. You will continue back into committee of the whole, with Mr. Sayine in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER MOTION 7-82(3), ELECTORAL BOUNDARIES COMMISSION

CHAIRMAN (Mr. Sayine): Do the Members still have the motion in front of them, as amended? To the motion as amended. Mr. Patterson.

HON. DENNIS PATTERSON: Mr. Chairman, I regret to say that I can no longer support this motion. The main reason is that there is no provision in this motion...

MRS. SORENSEN: To the motion.

HON. DENNIS PATTERSON: I thought you said you were going to shut up.

MRS. SORENSEN: I did not say...

CHAIRMAN (Mr. Sayine): Order! To the amendment, Mr. Patterson.

HON. DENNIS PATTERSON: My main concern, Mr. Chairman, as I said at the very beginning of this debate, two and a half days ago, is that this boundaries commission is being established in a manner quite unlike the previous boundaries commission. First of all, there appears to be no significant consensus in this House on the need to establish such a commission at this time. The previous House presented legislation to establish an electoral boundaries commission, with a view to increasing the size of the House, based on substantial, if not unanimous, consent from all Members. We have nowhere near that degree of consensus here. In fact, it appears that if the motion carries at all it will be by a very narrow majority of one or two seats, and I say a boundaries commission established with that degree of disagreement from this House is doomed to failure.

Now, I would like to point out, Mr. Chairman, that the previous boundaries commission relied very heavily on the advice of a committee chosen from this House. I would like to quote Mr. Daniels, who several days ago, before this same committee said, "In terms of the committee within the Assembly -- I could be wrong, but Tom Butters, I believe, was chairman of that committee, and they submitted a wealth of information, including statistics and so on, and it was dealt with in terms of the preliminary proposal, by the commission -- much as any other presentation would have been made. We felt it important to start with something, because of the time constraints, we wanted to have something that people could talk about, otherwise..." and I emphasize this otherwise, "we were concerned that we would not make the deadline."

I would now like to quote from the actual report of the commission to the Legislative Assembly -- and this comes from Mr. Justice C.F. Tallis, chairman; Mr. Louis Tapardjuk, member; and the late Ted Trindell, member. This is their report to the Legislative Assembly: "By way of background, it should be pointed out that the commission was fortunate to have available the report prepared by a committee of territorial Councillors to the Council. This territorial committee prepared a proposal of 21 Northwest Territories constituencies. This proposal was incorporated into a map entitled Proposed Northwest Territories Electoral Districts. Under the present system of representation the Northwest Territories consists of 15 electoral districts, as outlined in Appendix 1.

"Under the circumstances the commission decided that the draft proposal for 21 electoral districts should be circulated to stimulate discussion on the topic particularly in view of the fact that it was prepared by a committee of the elected representatives of the voters in the Northwest Territories. This proposal was not in any way binding on the commission." Now, Mr. Chairman, if there was such a committee available to guide this boundaries commission that is being proposed established, I would...

MRS. SORENSEN: Mr. Chairman, to the motion.

CHAIRMAN (Mr. Sayine): That is not to the motion, Mr. Patterson. Try to stick to the motion.

#### An Impossible Task For A Boundaries Commission

HON. DENNIS PATTERSON: The motion, Mr. Chairman, gives no guidance whatsoever to the boundaries commission, other than two and one-half days of very confusing and divisive debate -- and the first ground on which I will not support this motion is that this commission is going to have an impossible task. They are clearly faced with a near majority of the Assembly antagonistic to the very notion of creating a commission under the terms and conditions proposed.

Secondly, the commission, I believe, is operating under impossible time constraints, and I believe that if there was some advice, or some degree of consensus from this House as to the number of seats, or as to accepting the recommendations of the commission without debate, or as to recommending locations where there should be adjustments made in boundaries, they might have a chance of doing their work in time. As it is now, they have no basis on which to go to the public except that a bare majority of the Assembly felt that there should be some changes in certain constituencies. I stress again, Mr. Chairman, I do not accept that we should change certain constituencies without reviewing them all. I would like to know what the people of the Northwest Territories are going to expect -- if a commission walks into any public hearing in any part of the Territories, and says, "We are considering revising constituencies, what do you think?" -- without any maps, without any guidance, without any consensus whatsoever from this House.

Furthermore, I think it is highly likely, as Mr. MacQuarrie agrees, that even if they are somehow able to agree on a boundaries proposal, that the report is going to be torn apart in this House. I think that the credibility of the commission is doomed from the beginning, I think that this House would be very ill-advised to tamper with the report of the electoral boundaries commission, but I see no way in which this will not happen, because Members have no other way of making input into the terms of reference of the commission. So for this and other reasons that I have, perhaps at too much length, expounded on over the last couple of days, I regret that I am not going to be able to support this motion and I say "regretfully" because I think there was a genuine effort to achieve some kind of consensus in this House.

#### Original Motion Poorly Drafted

The problem began when Mr. McLaughlin introduced a motion without consulting any Members of the Assembly, except perhaps the few who were interested in adjusting the boundaries of their constituencies. The motion was probably out of order in the first place and it was poorly drafted and although there have been some amendments to modify the motion in certain respects, I am not satisfied at all that this House is going to have the kind of balanced input into the commission's terms that I suggested should be done. I am not satisfied at all that there is any guarantee that the commission is going to be instructed to seek a balance between the eastern and western parts of the Northwest Territories in the same year that we have just decided that the federal government should move immediately to establish a boundaries commission to divide the Northwest Territories. I have mentioned there will be a federal electoral boundaries commission sitting at the same general period. I understand they are going to be sitting and holding public hearings in February and March and they are going to be probably causing great confusion to the members of the general public, in that both commissions will be operating at the same time, with different terms of reference.

So, as I say, with some sadness, Mr. Chairman, I am forced to vote against this motion and I really regret the way it was rushed through this House at the very last minute. I remind Members we are on the verge of an election. Most Members have now decided whether or not they are going to run again and I fear very much that the entire credibility of this House is going to suffer seriously and, indeed, the atmosphere of this House in the coming year is going to be plagued and haunted by the divisiveness that this debate has engendered. I strongly urge all Members to



do the right thing and recognize that this was left to the last minute and the proper thing would be to defeat this motion and let the matter be dealt with by a future Assembly. I also would say, Mr. Chairman, that really what we are questioning is the credibility of the previous boundaries commission and I strongly resent any inferences that they did not do a thorough and proper job. I think that we have not got census figures before, but my understanding of the 1981 census is that the population in the Territories has not...

CHAIRMAN (Mr. Sayine): Your 10 minutes is up now, Mr. Patterson. Does the committee agree that Mr. Patterson carry on?

SOME HON. MEMBERS: Agreed.

SOME HON. MEMBERS: Nay.

HON. DENNIS PATTERSON: Freedom of speech is lost in this Assembly, I can see, Mr. Chairman.

MR. SIBBESTON: Dennis, you are getting ridiculous.

CHAIRMAN (Mr. Sayine): Proceed.

HON. DENNIS PATTERSON: Well, there was an attempt to close this debate already.

CHAIRMAN (Mr. Sayine): Proceed. Will you be brief?

MR. SIBBESTON: It has gone on for the last three days.

Showing Lack Of Faith In Previous Boundaries Commission

HON. DENNIS PATTERSON: I will be brief, Mr. Chairman. What I wanted to say in closing is that I had full faith in the work of the previous boundaries commission and I think three years into the life of this House to question the fair decisions made by the previous boundaries commission, in fact indicates a lack of faith in their work. I am familiar with the way they operated, the manner in which they were willing to go to any interested place in the Northwest Territories to hear submissions, the fair representation they had from the Eastern Arctic and the West. In fact, one of Mr. Sibbeston's own constituents and I believe a relative, was a very able participant in the commission. There is no evidence before this House to justify increasing the number of seats. In fact, the census, I believe, indicates that the population has not significantly increased -- in fact, it has decreased. In the eastern part of the Northwest Territories I believe there has been a significant natural increase in population, but I think most Members from the eastern part of the Northwest Territories are happy with the existing composition of the Legislative Assembly. I think we have got a balance...

CHAIRMAN (Mr. Sayine): Can you please stick to the subject of this motion, Mr. Patterson?

HON. DENNIS PATTERSON: The subject is introducing legislation to revise the electoral boundaries of the Northwest Territories and I am saying, Mr. Chairman, that the previous boundaries commission did a good job. Circumstances have not changed since then and I see no reason why this motion should be supported and I would further say, Mr. Chairman...

HON. JAMES WAH-SHEE: A point of order, Mr. Chairman. A point of order.

CHAIRMAN (Mr. Sayine): A point of order, Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Chairman, could you indicate to this House if an extension is going to be given to a Member to speak beyond 10 minutes? Is the issue supposed to be voted on or what is the procedure to extend beyond 10 minutes?

CHAIRMAN (Mr. Sayine): Okay. The normal practice has been 10 minutes. With the agreement of the committee it can go beyond and I felt that there were more people that wanted Mr. Patterson to carry on, so I allowed him to do so. Mr. Wah-Shee.

HON. JAMES WAH-SHEE: Mr. Chairman, is it possible to have a vote in regard to whether an extension beyond 10 minutes can be given?

MR. McLAUGHLIN: No.

CHAIRMAN (Mr. Sayine): Okay. If that is the committee's wish, all those that agree that Mr. Patterson carry on, raise your hands. Down. Opposed? Continue, Mr. Patterson.

---Agreed

HON. DENNIS PATTERSON: Thank you, Mr. Chairman. I am very grateful for the opportunity to speak on this most important matter, because I would point out to...

HON. KANE TOLOGANAK: Mr. Chairman, point of order.

CHAIRMAN (Mr. Sayine): Point of order, Mr. Tologanak.

HON. KANE TOLOGANAK: Mr. Chairman, when the time was called that the 10 minutes was up you told Mr. Patterson to continue very briefly. Thank you.

MR. SIBBESTON: Give him five minutes.

CHAIRMAN (Mr. Sayine): Please continue, Mr. Patterson.

HON. DENNIS PATTERSON: This may be my last chance to speak in this House on this issue and I say this quite frankly, because I am part of the Executive Committee. It is very clear that I am the only Member of the Executive Committee that seems to have serious reservations about this issue. If the motion passes and the necessary legislation is brought into the House by the Executive Committee I have to either support the legislation or resign, and it may come to that, but I at least would appreciate the opportunity to state my views, as an MLA in this committee, before we finalize our recommendations, and I do not have much more to say, Mr. Chairman.

#### Commission Doomed To A Difficult Time

What I wanted to finally point out was that there is no new evidence before this House to indicate that the population of the Northwest Territories has changed or shifted in any way to justify changing the balance that was established by the previous commission and I reject the argument that bigger is better. I believe a committee of the House of Commons is, in fact, recommending that the formula for automatic increases in the seats in the federal parliament be reviewed, because the number of Members is getting out of control. I would also mention that Greenland, with a population of some 49,000 people and just as severe geographical barriers to representation as ours, has a 22 seat parliament. I think this Assembly has worked well, until recently, and I received no indications of dissatisfaction from my constituents or the general public on the effectiveness of representation in this House. So, I would strongly urge Members not to give their agreement to a proposal for a commission which I believe is doomed to a very difficult time, if not failure, and I really question whether anybody would be willing to serve on a commission in the divisive atmosphere that may well give birth to it.

Secondly, we can be assured that the recommendations are likely to be tampered with by this House, so there is not enough time to do a proper job, there are no possibilities for balanced input from a committee of this House as was done in the previous Assembly, and there is no evidence that requires a change in the increases of seats. If Members are concerned that their constituencies are too large, there are means within the Members' Services Board to adjust that by giving them larger expense allowances so that they can travel more frequently, and I would suggest that a hard working Member is not hard pressed to represent constituents in any district in this territory. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Sayine): Mr. Curley, to the motion.

#### Issue Should Have Been Dealt With In Caucus

MR. CURLEY: Thank you, Mr. Chairman. I wanted to expand a bit upon this motion as amended. I really thought there was going to be a consensus, to try and see if we could come to agreement on this as a caucus, but that was not welcome nor was there any attempt from the other side to try and resolve this thing. I think that would have been a good place to try and work this situation out, and the other side was willing, and we asked that we meet in the caucus for a while, because previously there had been an unofficial committee of the caucus. They should have recognized the fact that it would have been important to deal with that there, because I think it is important. For instance, if the motion had called for establishing a committee first, that probably would have been sailing right through, because we would then have possibly, as a caucus or a special committee of the Legislature -- to deal with all the implications that are

involved. There are implications involved. This is a restraint year. The Assembly accepted the policy that we should restrain spending to six and five for the next two years, and now we are proposing that we increase the Assembly and we establish another travelling boundaries commission, when in fact it is not at all convincingly needed. I know that many of the Members from the other side are supporting this motion because it is not going to be difficult to attend the public hearings and present proposals to the boundaries commission, because it is going to be based right in their riding -- right in Yellowknife, where many of the Executive Members are located. So I think from that point of view I am not going to support the motion as proposed, because I am not convinced that it is going to be democratic. It is giving a mandate to do a very critical job in a time that I think is impossible. The communications, particularly transportation and mail service, are not good enough in our part of the area, and that information required is not going to get into these communities in time for them to be able to understand fully the exact nature of the commission. So I want to indicate that I will not be supporting this motion. Thank you.

CHAIRMAN (Mr. Sayine): To the motion. Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, there has been a lot of discussion today on the motion, and some amendments were made. It was unfortunate that perhaps we were not able to get together and spend a little time in a less formal setting in caucus and iron out some of the wording and accommodate each other's needs.

Motion To Defer Motion 7-82(3) Until Friday, Defeated

I have another concern, and really that is on the cost of such a task. I realize some individuals have had their own specific problems, and perhaps it could have been dealt with in another manner, and perhaps it still can be. From the indication of the information, we are talking about approximately \$240,000 or more to have the hearing. Each Member of this Legislative Assembly is costing the government somewhere in the vicinity of \$75,000 a year, and I would like to have the opportunity to think about this motion, and I move that we defer it until Friday.

CHAIRMAN (Mr. Sayine): Okay. Ms Cournoyea has moved the motion be deferred until Friday, and this motion is in order. To the motion.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Sayine): Question being called. All those in favour?

HON. DENNIS PATTERSON: Recorded vote.

CHAIRMAN (Mr. Sayine): Recorded vote has been asked for. All those in favour, stand.

CLERK ASSISTANT (Mr. Hamilton): Mr. Evaluarjuk, Mr. Arlooktoo, Mr. Kilabuk, Mr. Patterson, Ms Cournoyea, Mr. Curley.

CHAIRMAN (Mr. Sayine): Opposed?

CLERK ASSISTANT (Mr. Hamilton): Mr. Tologanak, Mr. Sibbeston, Mr. McCallum, Mr. Wah-Shee, Mr. Braden, Mr. Nerysoo, Mr. McLaughlin, Mrs. Sorensen, Mr. MacQuarrie.

CHAIRMAN (Mr. Sayine): Abstentions?

CLERK ASSISTANT (Mr. Hamilton): Mr. Butters, Mr. Fraser, Mr. Appaqaq.

CHAIRMAN (Mr. Sayine): The motion to defer has been defeated, nine to six.

---Defeated

To the motion as amended. Mr. Evaluarjuk.

Additional Members Would Be Too Costly

MR. EVALUARJUK: (Translation) Thank you, Mr. Chairman. We have now been dealing with this motion for close to three days. It seems like we are making good progress, but I will be voting against it. If we are going to establish a commission, I am quite sure there will have to be some references from our Assembly. I was one of the 1978 committee Members, and we decided that there should be 21 Members. That was from our committee, and we had a commission set up, and

the commission made a recommendation that there should be 22, so up to now there are 22 Members. I think the proposed commission would be doing the same job about the population in our area. Also I always have problems with the funding that is available, and they will be using a lot of funding to do this work, and also the commission will not be paying attention to our eastern thinking. I think also the federal government is not making enough money available to us, and I know that it is going to be coming out of my income tax, and that also of the other Members. For those reasons I will not be voting for that motion. This is based on my opinion and also the ideas of my constituency. I think that whenever the federal government says that there should be 25 Members, and then that Canada has a deficit and then they want to increase that, I would think it would be better to go down, rather than up. I think this money just going down the drain is awful, so I will vote against the motion. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Sayine): Mr. Appaqaq.

MR. APPAQAQ: (Translation) Thank you, Mr. Chairman. I will be opposing the motion. The reason is that in our experience when there is an urgent project to be done in the Northwest Territories, there are always some problems in the new projects brought up. However, when somebody brought up this motion, when it went on the floor, I could see that there was some commission before us, so if this commission were to do its job, it would only have a short time to do that, and we have to have some time to think about it, but I think I will have to deal with that problem. So I will be voting against it, because there is a short time given to us, and there are a lot of things to do in the Northwest Territories. Many times we have experienced -- not only in the Northwest Territories -- there are some other urgent proposals over in Quebec that we have to deal with -- that most of the communities are not agreeing with each other. Also, thinking of that, I think that we are going to run into the same problem, and I will be opposing that motion. Thank you.

CHAIRMAN (Mr. Sayine): To the motion. Mr. Butters.

HON. TOM BUTTERS: Mr. Chairman, just to briefly say -- that I thought that we were approaching consensus a few hours ago, I guess I am disturbed at the remarks of the Member for Frobisher Bay indicating that the game is over, and consensus is now impossible to achieve. I think that the record should show that although his motion was ruled out of order by yourself an hour ago, there is nothing to prevent him from bringing it in tomorrow morning as a formal motion, and to achieve the things which he says he feels will go a long way to making the establishment of a commission -- and a committee palatable and acceptable. I have not heard anybody on the other side of the House indicate that they are against a commission being established. I think it was the process that was being argued. So I would just suggest to the Member that he only needs to bring in his motion by way of the formal procedure and process tomorrow, and we are in business again.

CHAIRMAN (Mr. Sayine): To the motion. Ms Cournoyea.

Funding A Matter Of Concern For The Western Arctic

MS COURNOYEA: I will just make a couple of points which I was going to save until Friday -- and maybe in a more co-ordinated way. I will not be supporting the motion. One of the concerns that I have in my constituency is the matter of funding for various projects. Also, as a Member of this Legislative Assembly, I have supported with vigor the constitutional process that is going on in the Northwest Territories -- the constitutional alliance, and the public consultation in regard to new forms of government and new boundaries. In my region, the Western Arctic, regional municipalities desire to move forward in a regional concept. There is funding being required for that as well. The total cost, in terms of the Nunavut constitutional forum -- the submitted budget is one million dollars.

CHAIRMAN (Mr. Sayine): Ms Cournoyea, are you sticking to the motion, please?

MS COURNOYEA: The reason I feel this is relevant to the motion, Mr. Chairman, is that I feel that any movement toward readjusting the Northwest Territories in terms of constitutional measures, and in connection with adding more Members -- has a great relevance on the movement we are making toward division and other forms of government. We are all in the same forum, trying to secure funding to reach those objectives. The consultation funding requirement for the western constitutional forum budget requested is two million dollars -- for the full public consultation that is required to get these measures across to the different communities and the people.

As well, when we are talking about new boundaries and additional Members -- that could unbalance the whole effort that has been put into the last three years. I have a fear that I have expressed before, that even though certain ridings do require some adjustments, it could be made

within the 22. I feel that any movement in that area would jeopardize -- bring forward a majority to the southwestern part of this region. I have no hesitation in saying that the movement is on, and the people will be making strong presentations, and I am very concerned about what we will get out of that. The position, in terms of money and financing, is very significant. Thank you.

AN HON. MEMBER: Question.

CHAIRMAN (Mr. Sayine): To the motion, Mr. Kilabuk.

MR. KILABUK: (Translation) I agree with the committee -- that they did their job, and we agree with the Members, the whole 22. When we are requesting for some funding -- we tried very hard, and I am quite confused with why the westerners were saying that there was some progress being made in the West -- progress being made in their area. Also, I think there are more interpreters in a course now, in the West. Even though we are 22 Members, we are still improving on what we have to do. So if we were to have more Members, would we make more improvements? I am thinking that there should be some more difficult jobs applied to the Members who have bigger constituencies. I do not think we need more Members, and we work very well together, but if we are going to visit our constituency, in longer periods at a time, let the government give us some more funding. Why did we have some problems while we had 22 Members -- and there were a lot of problems arising in our House -- so that is the reason why I will be voting negative to the motion. Thank you.

CHAIRMAN (Mr. Sayine): To the motion, Mr. MacQuarrie.

#### Arguments Against Establishment Of An Electoral Boundaries Commission

MR. MacQUARRIE: Thank you, Mr. Chairman. I will also be voting against the motion. All of us, as politicians, do have axes to grind, and if there is one in my case in this issue it is simply that I was content with the status quo. I am happy with the size of my constituency, with the name of the constituency, and if I were to run again next time I would be happy to run in the area that I have tried to represent this time -- relying on the people with whom I have communicated.

However, when this issue first arose, a couple of Members indicated there were problems with their constituencies, and therefore I was at least disposed to listen to the issue and to see whether I could agree that some change could be made. During the course of the debate, I heard some very powerful arguments against proceeding with this -- arguments that were very persuasive in my mind, certainly -- and some of them were in my mind before the process even began, but they were reiterated here. One is that the balance in this House is fairly good at the present time.

MR. CURLEY: Hear, hear!

MR. MacQUARRIE: The last commission did its work, and did it well, and while the balance is not perfect -- certainly, in the case of Yellowknife, the population is more than 20 per cent of the total population of the Territories, and yet the representation is only three out of 22 Members, which I think is somewhere around 13.6 per cent. We are underrepresented in this House, but throughout Canada -- and I believe throughout the British system -- there has been a tradition of weighting rural areas, giving them a slightly better weighting than urban ridings, and so I am willing to accept that -- and say that the balance right now is fairly good.

There is also the question of population. I have asked for statistics and our own Statistics Quarterly shows that the population actually dropped from 1979 through to 1981, from 46,063 to 45,741. So certainly the last commission did its job on a population that was bigger than it is now, or may be. We do not know the most recent statistics. At that time they apparently felt 22 Members were adequate to cover that population. There has not been an increase since that time.

There is also the argument of expense, which is persuasive -- an expense in a time of restraint -- and there will be an expense in establishing the commission in the first place and there will be an additional expense if there are, for instance, three new Members, making it 25 rather than 22, and that is something to be considered.

The matter of confusion about commissions and boundaries is also a significant argument. There are times when Members of the Assembly -- and I include myself in that -- are not sure of what all the initiatives are that are taking place and I really believe that for people across the

Territories it is even more confusing. We have a federal commission which is going to be talking to people to find out whether there should be an adjustment in the boundary between the two federal ridings and there is also the question in constitutional development of a possible boundary division between an eastern and western territory and if we were to send out another commission talking about boundaries it would be confusing, in fact, to a lot of people.

There is also the serious question of the amount of time that the commission would have to be able to do a fair job and while some adjustments might be able to be made in that area, I feel, given the tone of everything that has happened here, that there would be undue pressure on the commission to wrap up its job too quickly. Perhaps also, on the other hand, there would be people who did not want it to wrap up its job too quickly and they would be called hither and yon, to public hearings and so on.

There is also the serious argument, which I feel has not received enough attention in this debate, and that is the question of the federal government's interpretation of what we would be doing if we increased the number of Members in this House. We have constitutional initiatives going, with respect to the division of the Territories, with respect to the establishment of governments in an eastern and western territory. This Assembly earlier specifically voted to say that this government is an interim government. It is a government -- no question about it -- but the majority of people recognize that it would be the government until people generally can agree on what else should happen. I really believe that if there were an increase in the number of seats, that the federal government would read that as a negation of other initiatives that have been taken -- an indication that all is well and that people generally support the status quo and I think that would be a misreading, yet that is possibly the reading that they would put on it.

#### Improving Representation For People Of The NWT

So all of those are powerful arguments as to why, when I was listening to the debate, I felt I should oppose the motion and then maybe yesterday or the day before, along came the eloquent Mr. McCallum, who introduced a note into debate that set me back a ways, because what he had to say was powerful and important, and it was that each Assembly owes it to the people that they represent and to the next Assembly to try to establish an objective commission that will seriously and sincerely try to determine how people can best be represented. That was a very powerful argument and immediately tended to outweigh all the other arguments that I had heard. But since that was enunciated -- it is a fine principle, but given all of the circumstances that exist in the Territories, the great complexity of the situation, the degree to which the whole society is politicized, and that is very much reflected here -- while that is an important principle, I do have grave doubts that the intent of that principle could be realized; that the commission simply would find it difficult and this Assembly would find it difficult finally to determine something that was fair and equitable and that, in fact, did improve representation for the people of the Northwest Territories.

So, while I may be voting with certain Members from the other side of the House, I would not want that at all to be construed as support for some of the tactics that these people have been using over the last couple of days, of which I do not approve at all, nor do I believe that in using those that they were always inspired by the noble motives that they have stated.

#### No Commitment To Accepting Results Of Commission

There is one final thought that will induce me to vote against the motion and that is that I have not seen Members falling all over themselves to indicate that they would commit themselves or at least be favourably disposed toward accepting whatever results a commission came in with. If people cannot make that commitment, given all the circumstances that exist, I fear that we would run into a situation where we make a travesty of the whole process and if that is the case, it is better not to embark on it at all. The present situation with regard to balance and representation is not bad at all, and since I have not seen Members making that commitment, I simply cannot support the establishment of a process which is characterized as a lofty process to improve the representation in the Territories, but which, in fact, is something less than a process in which I would have every reason to believe -- and it is not based on paranoia I wish it were, because paranoia can be cured more easily than prejudice can -- but I have every reason to believe that prior dispositions of Members make the results, with respect to Yellowknife in this process, a foregone conclusion, and that is that the majority of Members would never accept another seat for Yellowknife, even if the commission recommended that. Since I deeply believe that, and it is based on words that are in the records of this House -- people's feelings about the position of Yellowknife in this society and so on -- since it is based on that kind of statement and that kind of position, I say, just finally, that it is a process that I do not wish to be part of and I will vote against the motion.

CHAIRMAN (Mr. Sayine): Mr. Arlooktoo. To the motion.

MR. ARLOOKTOO: (Translation) Thank you, Mr. Chairman. We have heard a lot of arguments being brought up, also by a lot of eastern MLAs -- I am going to go with the eastern MLAs. It is obvious, and we all know, these 22 seats are just fine and good for the next election, and they will still be fine in the eastern part of the Northwest Territories. We are working a bit harder, and there are a lot more unilingual people over there, and the transportation is not adequate, and the funding that we have is used for very expensive things. The only means of transportation to different communities is by air. These amendments -- I have understood part of it; but I cannot understand why we want to change the seats from 22. Maybe because I am from the East I can understand the eastern MLAs. You are western and the words you use look very good to me, but I want everybody to know I am going to go with the eastern MLAs, the way they are going to vote, and I am with the eastern MLAs. The eastern MLAs are going with what they believe. Thank you.

CHAIRMAN (Mr. Sayine): To the motion. Mr. Tologanak.

HON. KANE TOLOGANAK: Thank you, Mr. Chairman. It seems there is always some kind of lobbying going on, and notes sent back and forth, and "If you support this, I support that...."

HON. DENNIS PATTERSON: Not much.

#### Central Arctic People Want Changes To Electoral Boundaries

HON. KANE TOLOGANAK: You will have your chance again, Mr. Patterson. Some of you talk about population. I believe Mr. MacQuarrie, Mr. Chairman, said the population decreased from over 46,000 to 45,000. Is that correct? I will add these up, now, and I note that in 1979 the population in Yellowknife, eligible voters, was 4629 voters, and in 1981 it declined just by less than 100. In 1982 it declined further to 3427. When you take the difference from 1979, it is a difference of 1202. I am appalled. But people have fundamental rights in their demands to their Legislature, to their government, and they should be heard. Many times we have heard you say that in this House. The people in my constituency, who are predominantly Inuit have been requesting for two years that the electoral boundaries should be changed. They have specifically said how they should be changed and what should be included and what should not be included in those areas but should be represented in other areas, other constituencies. That is their right. Every community in the Central Arctic wrote a letter to the Speaker, but each time, at caucus, it was deferred, deferred, deferred.

MR. CURLEY: No way!

HON. KANE TOLOGANAK: Are you going to take that fundamental right, the right of those people, to at least be heard? We are not asking for an increase. We just say it is a maximum of 25. That does not say we are asking for 25. It recommends that a commission be set up -- set up to take a look at those concerns that the people have, to hear them out, and to make recommendations to this Legislature, and then in turn we ask the Legislature to look at those concerns, if they are legitimate or not.

I think, to those other concerns, about having a committee of this House, the honourable Member for Frobisher Bay knows that his amendment was out of order. He can make a formal motion in the formal House, and I am sure if he asks for unanimous consent he will get it, in order to introduce it tomorrow.

The people in Kitikmeot -- for too long, now -- have been put aside, not only by the people in the East, by the people in the West. They have been working hard, at a pace they believe in, to develop that region, so they can be heard. I am not asking that this Legislature be increased. I am asking for a commission to look at it, and honestly, and we will make some compromises here, even though I have been criticized from the other side as well in giving in to amendments, "winter or spring session" -- I can agree with that. I even have a note here from the honourable Member for Keewatin South that he will support a boundary commission if we can agree to the amendment, "winter or spring session". I do not know how much more clear I can be than answering to the people of my region. They make specific recommendations just how they want the Central Arctic to be divided, and what should be decided. I suggest that you consider that request by approving this motion. Thank you.

---Applause

CHAIRMAN (Mr. Sayine): To the motion.

MR. CURLEY: On a question of privilege, Mr. Chairman, I will object to the Member referring to my private note that I communicated. If you wish to discuss the private notes that I pass around, I am willing to do that off the record.

MRS. SORENSEN: Point of privilege.

CHAIRMAN (Mr. Sayine): Point of privilege, Mrs. Sorensen.

MRS. SORENSEN: I personally heard Mr. Tagak Curley refer to the same thing in public, and it will be in the record, so I do not think that Mr. Tologanak is divulging any secret.

HON. DENNIS PATTERSON: I might read some of your notes, then.

---Laughter

CHAIRMAN (Mr. Sayine): Order. Mr. McCallum, to the motion.

HON. ARNOLD McCALLUM: I do not even have to make room.

CHAIRMAN (Mr. Sayine): Order. Mr. McCallum, to the motion.

NWT Must Take Advantage Of Responsibility Given By Federal Government

HON. ARNOLD McCALLUM: It is all right. I will defer if they want to carry on conversations. Mr. Chairman, I do not want to use the accolade that Mr. MacQuarrie placed on me, but if he is looking for anybody to make a commitment, I will make the same commitment that he did. I accepted the recommendations of the last boundaries commission, and I am saying I will do the same now. I hope that by so saying that, it might persuade him to change his mind again.

MR. MacQUARRIE: It certainly will...

HON. ARNOLD McCALLUM: Mr. Chairman, you know, we deal with southern provinces and the federal government as a club being filled up, the confederation club, the provinces. We go down and we ask for the same rights. We want in. Now, I say, we are using the same principles here. We have a club of 22, and everybody thinks that is fine. Why? How can we sit here and say that it is? Mr. Tologanak expressed it very well. I agree with the idea of having a commission review. I am not going to talk about particular seats or areas. I am concerned that we should have a review of our present representation. Now, I think that is fundamental to it, and I have not changed from the first time that I spoke on it. I do not think that the club should be filled at 22. We have a change in the NWT Act that allows us to go to 25. I indicated I was not satisfied with a maximum at that time; I am still not. However, having gained something in responsibility from the federal government, why then do we not take advantage of it? We hear talk about being more responsible. We have an opportunity to do that now. Why do we not do it now, at least look at the possibility of what can happen, to review it?

If some Members are concerned with the kind of majority that may carry or defeat this motion -- majority is a democracy. If the same thing was used in determining the division -- which I support -- by a bare majority, if that was democratic, what is wrong with exercising democracy in this House, by using a majority? I call the question.

SOME HON. MEMBERS: Question.

CHAIRMAN (Mr. Sayine): Are you ready for the question?

HON. DENNIS PATTERSON: I request a recorded vote.

Motion 7-82(3), Electoral Boundaries Commission, Carried As Amended

CHAIRMAN (Mr. Sayine): A recorded vote is requested. All those in favour, stand -- for the motion as amended.

CLERK ASSISTANT (Mr. Hamilton): Mr. Tologanak, Mr. Sibbeston, Mr. McCallum, Mr. Wah-Shee, Mr. Braden, Mr. Butters, Mr. Nerysoo, Mr. McLaughlin, Mrs. Sorensen, and Mr. Fraser.



CHAIRMAN (Mr. Sayine): Opposed?

CLERK ASSISTANT (Mr. Hamilton): Mr. Evaluarjuk, Mr. Arlooktoo, Mr. Kilabuk, Mr. Patterson, Mr. Pudluk, Mr. Appaqaq, Ms Cournoyea, Mr. Curley, Mr. MacQuarrie.

HON. ARNOLD McCALLUM: It is okay, Robert, you are off the hook.

CHAIRMAN (Mr. Sayine): The motion is carried, 10 to nine.

---Carried

---Applause

MR. McLAUGHLIN: So long as she survives.

HON. DENNIS PATTERSON: Progress.

MR. CURLEY: Report progress.

MR. McLAUGHLIN: No, keep on going.

CHAIRMAN (Mr. Sayine): What is the committee's wish? Progress has been requested.

SOME HON. MEMBERS: Agreed.

CHAIRMAN (Mr. Sayine): Okay, I shall report progress.

MR. DEPUTY SPEAKER: Mr. Sayine.

REPORT OF THE COMMITTEE OF THE WHOLE OF MOTION 7-82(3), ELECTORAL BOUNDARIES COMMISSION

MR. SAYINE: Mr. Speaker, your committee has been considering Motion 7-82(3), and wishes to report this motion adopted as amended.

MR. DEPUTY SPEAKER: Thank you, Mr. Sayine. Mr. Clerk, announcements.

HON. TOM BUTTERS: Mr. Speaker, might I have unanimous consent to return to tabling of documents, Item 6?

MR. DEPUTY SPEAKER: Unanimous consent to go back to tabling of documents.

MR. CURLEY: Nay.

MR. DEPUTY SPEAKER: Do I hear a nay? Unanimous consent has been denied. Mr. Clerk.

HON. DENNIS PATTERSON: Mr. Speaker, I would like to have unanimous consent to go back to notices of motion.

HON. RICHARD NERYSOO: Nay.

MR. DEPUTY SPEAKER: Unanimous consent has been denied. Mr. Clerk. Announcements, and orders of the day.

CLERK OF THE HOUSE (Mr. Remnant): Yes, Mr. Speaker, announcements for Thursday, November 18, 9:30 a.m., meeting of the standing committee on finance in Katimavik A; 12:00 noon, a meeting of the standing committee on rules and procedure in room 211.

ITEM NO. 14: ORDERS OF THE DAY

Orders of the day, Thursday, November 18, 1:00 p.m.

1. Prayer
2. Replies to the Commissioner's Address
3. Oral Questions

4. Questions and Returns
5. Petitions
6. Tabling of Documents
7. Reports of Standing and Special Committees
8. Notices of Motion
9. Notices of Motion for First Reading of Bills
10. Motions
11. Introduction of Bills for First Reading
12. Second Reading of Bills
13. Consideration in Committee of the Whole of Bills, Recommendations to the Legislature and Other Matters: Bills 6-82(3), 12-82(3), 1-82(3), 3-82(3), 10-82(3), 13-82(3), 14-82(3), 16-82(3), 19-82(3)
14. Orders of the Day

MR. DEPUTY SPEAKER: The House stands adjourned until Thursday, November 18th, at 1:00 p.m.

---ADJOURNMENT

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