



LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

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Speaker: The Honourable Donald M. Stewart, M.L.A.

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TABLE OF CONTENTS

22 February 1983

	<u>PAGE</u>
Prayer	473
Oral Questions	473
Returns	474
Ministers' Statements	
- On Mining and Mine Safety	475
Petitions	476
Tabling of Documents	477
Notices of Motion	477
Motions	478
Consideration in Committee of the Whole of:	
- Bill 1-83(1) Appropriation Ordinance, 1983-84	
- Department of Economic Development and Tourism	482
- Department of Justice and Public Services	499
Report of the Committee of the Whole of:	
- Bill 1-83(1) Appropriation Ordinance, 1983-84	508
Orders of the Day	509

YELLOWKNIFE, NORTHWEST TERRITORIES

TUESDAY, FEBRUARY 22, 1983

MEMBERS PRESENT

Mr. Appaqaq, Mr. Arlooktoo, Hon. George Braden, Hon. Tom Butters, Mr. Curley, Ms Cournoyea, Mr. Evaluarjuk, Mr. Fraser, Mr. Kilabuk, Mr. MacQuarrie, Hon. Arnold McCallum, Mr. McLaughlin, Hon. Richard Nerysoo, Hon. Dennis Patterson, Mr. Pudluk, Mr. Sayine, Mr. Sibbeston, Mrs. Sorensen, Hon. Don Stewart, Hon. Kane Tologanak, Hon. James Wah-Shee, Mr. Wray

ITEM NO. 1: PRAYER

---Prayer

SPEAKER (Hon. Don Stewart): Orders of the day for Tuesday, February 22nd.

Item 2, Members' replies. Item 3, oral questions. Mr. MacQuarrie.

ITEM NO. 3: ORAL QUESTIONS

Question 37-83(1): New Staff Housing Lease Agreement

MR. MACQUARRIE: Thank you, Mr. Speaker. I have a question for the Minister responsible for staff housing. I have a copy of a new lease agreement that is being sent to all staff who live in government housing and one of the elements in that agreement I find rather astounding. It says that "the tenant agrees not to leave the premises unattended for longer than seven days during the period from May 1st to September 30th in any year" -- that is the holiday season -- "and 24 hours during the period from October 1st to April 30th in any year, without the written consent of the landlord". Is the government going to tell people when they can and when they cannot go on holidays and so on? I find that element absolutely unacceptable and I believe the agreement should be withdrawn and my question to you, Mr. Minister, is will you investigate that and consider withdrawing it and changing that element?

MR. SPEAKER: Mr. McCallum.

Return To Question 37-83(1): New Staff Housing Lease Agreement

HON. ARNOLD McCALLUM: Mr. Speaker, I am not sure whether this comes under my purview of Housing or whether it comes under the purview of the Minister responsible for Personnel. I would simply indicate to you that there may have been some mistake in the terminology that is used in it because we want to get some idea of when people are leaving so that we would be able to maintain the unit. I will take the question as notice and try to file a reply myself or in conjunction with the Minister responsible for Personnel.

MR. SPEAKER: Thank you. Oral questions. Mr. Evaluarjuk.

Question 38-83(1): Reply To Two Written Questions

MR. EVALUARJUK: (Translation) Mr. Speaker, the person I want to ask a question to is not listening. Thank you, Mr. Speaker. This is to the Minister of Renewable Resources. I have had two written questions, one in November and one at the beginning of this session and I have not been answered yet. I have asked two written questions and I just wanted to know whether the Minister has misplaced them. I would like a reply to my written questions in 1982 and 1983.

MR. SPEAKER: Thank you, Mr. Evaluarjuk. It may be of assistance to the Minister if you have the numbers of those written questions. Mr. Nerysoo.

HON. RICHARD NERYSOO: Yes, I do not note the information or the items as being responded to, I have not received a response but I will gladly respond to the Member tomorrow.

MR. SPEAKER: Thank you, then you are taking this as notice and will have a reply. Oral questions. Mr. McLaughlin.

Question 39-83(1): Education Programs, Pine Point

MR. McLAUGHLIN: Thank you, Mr. Speaker. The recent situation in Pine Point with the announcement that staff employees are going to be put on a program at 50 per cent of their wages cast some doubt on a speedy reopening of the mine, it may mean summer or possibly fall now. In discussions with the Executive Committee I did ask what they could do in the way of education programs in Pine Point during a long-term shut-down, such as was done in Kitsalt, BC. I would like to ask the Minister what he can do to help alleviate that situation in Pine Point and give people training and courses to help them get jobs elsewhere in the Territories, like Norman Wells. Thank you, Mr. Speaker.

MR. SPEAKER: Mr. Minister.

Return To Question 39-83(1): Education Programs, Pine Point

HON. DENNIS PATTERSON: Thank you, Mr. Speaker. I am pleased that recently in Pine Point we were able to locate the Manpower-sponsored drilling school which trained 48 people in petroleum industry techniques. Although there were only three persons from Pine Point who took the training, I think there was some benefit to the community by us having located the school there, an economic benefit overall. Unfortunately, we were not able to persuade Employment and Immigration Canada to continue the course there this year but I would like to note that we have made sure that apprentices that are working at the mine will continue to be looked after in spite of the lay-off and will continue to be sponsored, so they do not lose time because of the mine shut-down.

I would also like to say that Education is represented on an interdepartmental committee that is looking at the Pine Point situation and we are looking for new courses and programs that can be offered through Thebacha College to meet any identified needs of displaced Pine Point employees. I hope there will be appropriate courses, like this one, offered in the coming year which will benefit those employees and the community. Thank you, Mr. Speaker.

MR. SPEAKER: Thank you, Mr. Minister. Oral questions. That appears to conclude oral questions.

Item 4, written questions. Item 5, returns. Are there any returns for today? Mr. Braden.

ITEM NO. 5: RETURNS

Further Returns To Question 21-83(1): Power Outages In Rankin Inlet And Question 36-83(1): Request For Information on Rankin Inlet Power Failure

HON. GEORGE BRADEN: Mr. Speaker, I have a return to oral Questions 21-83(1) and 36-83(1), asked by Mr. Curley on February 10th and 18th respectively with concern to power outages at Rankin Inlet. The return reads as follows: The average demand for power in Rankin Inlet is 1200 kilowatt hours during the week and 1000 kilowatt hours on weekends. To meet this demand NCPC has a maximum capacity of 2700 kilowatts which is provided by four generators; three 700 kilowatt units and one 600 kilowatt unit. NCPC's Rankin Inlet log, or record, reveals three power outages in October, three in January, and one in February.

The outages prior to February 5, 1983 were a result of mechanical problems, mainly the cooling system for the generators, although planned maintenance and a vehicle accident also caused minor blackouts. On February 5, two 700 kilowatt generators were out of service; one for routine maintenance and the other with a broken governor. The remaining 700 kilowatt unit was lost when its boiler hose broke leaving only the 600 kilowatt unit in operation. The hose was replaced on the 700 kilowatt unit but on restarting it, the voltage regulator or another part, broke. The problem was made worse because the Bell Canada switchboard and the Telesat communications dish are on different power feeders and so no long-distance telephone communication was possible. A message was finally passed through air radio, Baker Lake to NCPC, Yellowknife and as a result a Hercules aircraft was dispatched from Yellowknife with mechanical personnel, a voltage regulator, a 700 kilowatt generator, a number of Herman Nelson heaters and the territorial government's six emergency generators which are held by emergency planning. The problem was rectified in approximately six hours, during which time sections of the community were without power and by February 9th the total power plant was in good running order including the cooling systems which had caused the previous disruptions.

The situation in Rankin Inlet causes me concern and I, as Minister responsible for emergency measures, question the maintenance and upkeep of the NCPC facility in that community. Our northern communities are by and large, totally reliant on the power supplied by NCPC and this corporation has an obligation to provide this service to all their customers in an efficient cost-effective manner. Seven power outages so far this winter is not, in my mind, an efficient service...

MRS. SORENSEN: Hear, hear!

HON. GEORGE BRADEN: ...and the need to charter a Hercules aircraft to rectify a problem is certainly not cost-effective. Several families in the community had to purchase naphtha so that they could heat their homes during the power outage and I intend to seek to the extent, possible reimbursement from NCPC for the expenses incurred by Rankin Inlet residents. Also, I am very concerned that the long-distance telephone communications were lost to Rankin Inlet during this power outage. I do not think I need to expound upon the seriousness of this situation in this forum, Mr. Speaker, but I shall be writing to both Bell Canada and to Northwestel and request that they rectify this situation by installing back-up emergency generators in all communities where this situation could develop. Thank you very much.

---Applause---

MR. SPEAKER: Thank you. Are there any further returns? That appears to conclude returns for the day. Item 6, Ministers' statements. Mr. Braden.

ITEM NO. 6: MINISTERS' STATEMENTS

Minister's Statement On Mining And Mine Safety

HON. GEORGE BRADEN: Mr. Speaker, I have a statement to make on mining and mine safety in the Northwest Territories. As Members are aware, a new Mining Safety Ordinance was approved by the Assembly in November of 1982. There were major changes in the new ordinance which reflected a determination by all parties to ensure that consultation and co-operation were essential elements of the approach to occupational health and safety of workers in the mining industry. The next step in this process is to complete the revision and amendment of the mine safety rules or regulations. The first steps in this process were taken in the fall of 1981, when a three day meeting was held of many representatives of management, labour and government and the meeting was chaired by a mining consultant in Yellowknife. At this meeting, the rules were discussed in depth and the consultant, Mr. Jack Merrett of British Columbia, subsequently submitted a draft of the revised rules. That draft has been reviewed in the light of some of the significant changes to the Mining Safety Ordinance.

Specific examples of changes to Mr. Merrett's recommendations include the following: We will be developing criteria for shift boss certification; criteria for hoist operator certification, and criteria for blasting certificate certification. In addition, the subjects of standards for training mine workers must be addressed because such training is now required under the new ordinance. The first draft will be circulated in the very near future and meetings of all three parties arranged, as was the case with the development of the Mining Safety Ordinance. The final draft will be produced after these meetings and I can assure Members of this Assembly that the rules finally approved will have the consensus and support of the mining industry, of labour and of government. I consider this approach to be vital to the success of our hopes to see legislation and regulations in place which meet the ready acceptance and co-operation of those most vitally concerned. Of course here I am referring to all members of the mining industry and of labour, who work in the mines. Mr. Speaker, given the extensive co-operation we have received to date from management and labour, I am confident about a positive outcome.

Interagency On Uranium Exploration

Now, with reference to concerns expressed in this House on the subject of uranium exploration, I can now report that an interagency committee, which I convened and was chaired by one of my officials, has met three times and has assigned two specific tasks to another technical working group. At a recent meeting of the interagency committee on uranium exploration guidelines a report was reviewed and agreement reached on the following points -- and I stress, Mr. Speaker, that these are just recommendations at this point in time.

Recommendation one is that a joint orientation survey be conducted by the Department of Indian Affairs and Northern Development and the Government of the Northwest Territories on the levels

of ionizing radiation absorbed by exploration workers. The orientation survey will consist of a voluntary program, whereby workers involved in uranium exploration would have to wear gamma dosimeters for a 60-day period. As I understand it, a gamma dosimeter is a machine or something that you wear on you and it records the level of radiation that you are exposed to. Recommendation two is that a survey be conducted to sample waters upstream and downstream of selected drilling and/or trenching sites and to analyze the water for uranium and thorium both before and after exploration activity commences. The third recommendation is that the working group identify existing standards, terms and conditions currently applied to uranium exploration and to prepare a detailed report for submission to the next meeting of the committee which is scheduled for late March.

Draft Report By Fall

Finally, Mr. Speaker, once these results are known the committee will be in a position to draft a final report and make recommendations to both the Government of the Northwest Territories and the Department of Indian Affairs and Northern Development, as well as other federal agencies like the environmental protection service. By the late fall, we should receive the final report and recommendations of this committee whose membership is worth noting. It includes federal and territorial government representatives, labour, the mining industry and native organization representatives. I am hopeful that the products or the result of their work will be viable, readily-understandable information and recommendations on exploration activity for uranium in the Northwest Territories.

Mr. Speaker, at the conclusion of our debate on uranium in Hay River in May 1981, my colleague, Mr. Butters, indicated that he would be prepared to determine what additional legislation and regulations are required to ensure human or workers' safety and environmental protection in the North with regard to the exploration for the mining and milling of uranium. The statement I have made thus far, represents the approach the Northwest Territories government has taken in an attempt to start to fulfil this commitment. We have a new Mining Safety Ordinance which applies to uranium mining. We are almost finished with a new set of mine regulations which will apply to uranium mining and we have a working group specifically involved in developing guidelines for uranium exploration.

Government Role In The Mining Industry

To conclude, I believe the uranium debate was very, very useful in that it made the Legislature and the government aware of the need to take a more active role in the mining industry, particularly in respect of uranium. The manner in which my department developed the Mining Safety Ordinance demonstrated that we are able to handle a greater responsibility. Further, the work of my colleague, Mr. Nerysoo, on the government's resource development policy will I believe, provide an even greater role for the government and the Legislature when it is dealing with social, economic and environmental matters that are associated with mining. We are making progress and we are doing it in a manner which recognizes the needs and interests of northerners and of the mining industry. While I do not want to suggest that we would take this statement as officially concluding the debate on uranium, I believe that many of the Assembly's original objectives have in whole or in part, been reached. As further progress is made in these areas, Mr. Speaker, I or my colleagues will be reporting to the House. Thank you very much.

---Applause

MR. SPEAKER: Thank you. Are there any further Ministers' statements? Item 7, petitions.
Mr. Pudluk.

ITEM NO. 7: PETITIONS

MR. PUDLUK: Mr. Speaker, I do not know if this is going to do any good but I will try. I have a petition here, Petition 3-83(1), which has 145 signatures requesting more houses for Arctic Bay. Thank you.

---Applause

MR. SPEAKER: Thank you. Are there any further petitions?

Item 8, reports of standing and special committees. Item 9, tabling of documents. Mr. Braden.

ITEM NO. 9: TABLING OF DOCUMENTS

HON. GEORGE BRADEN: Mr. Speaker, I wish to table the following document: Tabled Document 12-83(1), A Draft Bill of An Ordinance Respecting Liquor in the Northwest Territories. You will note that the draft bill contains as well, a comparison of the new bill and the current ordinance that we are operating under.

MR. SPEAKER: Thank you. Tabling of documents. Mr. Curley.

MR. CURLEY: Mr. Speaker, I wish to table the following document: Tabled Document 13-83(1), it is a magazine entitled "Inuit in the South" and it reports something about the experiences of the Inuit who have gone to school ever since the schools and vocational training centres have opened, particularly with respect to the way that Inuit have experienced their life in Ottawa. Thank you.

MR. SPEAKER: Thank you. Tabling of documents. Mr. Pudluk.

MR. PUDLUK: Mr. Speaker, I wish to table a document and I am going to ask the Minister of Local Government to look into this very seriously. Tabled Document 14-83(1), Additional Water Truck, Arctic Bay. They had a very serious problem this winter, so I would like to table this document at this time. Thank you.

MR. SPEAKER: Thank you. You timed that introduction just right. I would have had to cut you off because in tabling of documents you just table a document; there is no time for making statements with regard to it. With petitions you can read out the preamble but tabling of documents is just a straightforward type of action. Item 10, notices of motion. Mr. Braden.

ITEM NO. 10: NOTICES OF MOTION

Notice Of Motion 12-83(1): Draft Liquor Ordinance To Committee Of The Whole

HON. GEORGE BRADEN: Mr. Speaker, at the appropriate time I shall be asking for unanimous consent to move the following motion: Now therefore, I move, seconded by the honourable Member for Slave River, that this Assembly refer the draft Liquor Ordinance to committee of the whole for full debate on a date to be determined by the Speaker.

MR. SPEAKER: Thank you. Notices of motion, Mr. Braden.

Notice Of Motion 13-83(1): Constitutional Committees And Forums Reports

HON. GEORGE BRADEN: Mr. Speaker, at the appropriate time I shall be asking for unanimous consent to move the following motion: Now therefore, I move, seconded by the Member for the Western Arctic, that the special committee on division, the special committee on the constitution of Canada and the special committee on constitutional development report to this Assembly; and further, that this Legislature's representatives on the Constitutional Alliance, the Western Constitutional Forum and the Nunavut Constitutional Forum report to this Assembly on the positions and decisions taken and or proposed; and further, that the reports make recommendations on how this Legislature's approach to constitutional development could be streamlined; and further, how the work of the committees and forums could best complement each other with respect to timing and integration of processes for public consultation; and further, that the reports be made no later than March 4, 1983.

MR. SPEAKER: Thank you. Mr. Wray.

Notice Of Motion 14-83(1): Closure Of DIAND Vocational Training Section And Inuit House

MR. WRAY: Mr. Speaker, I wish to give notice that on Thursday, February the 24th, I will move the following motion: Now therefore, I move, seconded by the honourable Member for Keewatin South, that this Assembly recommend to the Executive Committee that it requests the Department of Indian Affairs and Northern Development to continue the operation of the DIAND vocational training section and Inuit House in Ottawa until such time as Inuit land claims are settled and the question of division of the Northwest Territories has been concluded.

MR. SPEAKER: Thank you. Notices of motion.

Item 11, notices of motion for first reading of bills. Item 12, motions. Motion 9-83(1), Mr. Curley.

ITEM NO. 12: MOTIONS

MR. CURLEY: Mr. Speaker, I do not have a seconder for that. Is it appropriate that I speak now or...?

MR. SPEAKER: You are required, first of all to read your motion and have a seconder or request one from the floor. The Chair will have to rule whether or not your motion is in order.

Motion 9-83(1): Legislation For An Independent Boundaries Commission

MR. CURLEY: Thank you, Mr. Speaker.

WHEREAS the Government of Canada has adopted as policy a need for consensus among the people of the Northwest Territories on the location of a boundary dividing the present territory prior to the division of the Northwest Territories;

AND WHEREAS the Government of Canada has not responded to a motion of this Legislative Assembly calling for the establishment of a boundaries commission to be appointed by that government, to recommend such a boundary;

NOW THEREFORE, I move that the Executive Committee introduce necessary legislation at this session to allow the Commissioner to immediately appoint an independent boundaries commission to hold public hearings on the question of the location of the boundary dividing the Northwest Territories;

AND FURTHER, that the said boundaries commission be required to prepare a report recommending a boundary before the fall session of this Assembly.

Motion 9-83(1), Ruled Out Of Order

MR. SPEAKER: Thank you, Mr. Curley. After checking very, very carefully, I have to find your motion out of order. You have used the exact same words as was used in the previous Motion 7-82(3), with regards to the electoral boundaries commission. Now the position that I took on that particular motion, in allowing it to go through as it was worded, is that section 8.1 of the Northwest Territories Act authorizes this House to set the number of Members up to 25. Now as we only have 22 it was quite in order that the House decided to go for 25 seats. In my opinion it follows that once you have been given authority over a specific matter it therefore follows that you must be allowed the tools to proceed and complete the job that you have been authorized to do.

Now your motion is not in the Northwest Territories Act that comes under the authority of this House, and is not money that would come from the Speaker's Office. I should go back a step and say that the money funding for the electoral boundaries commission could come in by way of supplementary estimates to the Assembly and the report will be made through the Speaker, so it is Assembly business. However, a boundaries commission does not come under the authority of this House. Therefore the motion would have to be worded in such a way that it goes by request to the Executive Committee, the way all formal motions that have to do with expenditures of money or the direction of legislation being written, have been done previously in the House. The Clerk has a properly worded motion, I do not wish to hold up your motion in any way but if you wish to ask for unanimous consent to go back to notices of motion and change it to put that permissive section in, then we will see if we can get unanimous consent to proceed with it today. I have no objections to that, Mr. Curley.

AN HON. MEMBER: Agreed.

MR. CURLEY: A point of privilege, Mr. Speaker. I must state that I am rather disappointed as to the decision but I respect the parameters faced by the Speaker. I would like to state that I believe that this government is able to enact legislation to areas that it is concerned with and I do feel that although the Northwest Territories Act does state that we can increase the present Legislature to 25, but still all funds which this government normally receives comes from the federal government anyway. In view of my position and principles that I have I shall not

proceed with the so-called "properly-worded" notice of motion because I believe this Legislature must treat its Members equally and rule equally and therefore, I did not think at that time that the motion was in order because we never did practise instructing the Executive Committee because we are not empowered to do so. The Executive Committee is an independent body aside from this Assembly so I could not proceed now, Mr. Speaker. Thank you.

MR. SPEAKER: Thank you, Mr. Curley. Motion 10-83(1). Mr. Tologanak.

Motion 10-83(1): CBC Production Facilities For Kitikmeot Region

HON. KANE TOLOGANAK: Thank you, Mr. Speaker.

WHEREAS the Kitikmeot region is the region with neither CBC production facilities nor a CBC news staff;

AND WHEREAS the people of the Kitikmeot region now receive radio broadcasts from Inuvik, Rankin Inlet, and Frobisher Bay;

AND WHEREAS there is a definite requirement for communications within the Kitikmeot region;

AND WHEREAS there is much news currently going unreported in the Kitikmeot region;

NOW THEREFORE, I move, seconded by the honourable Member for Keewatin North, that CBC begin immediately to plan and budget for a regional production facility within the Kitikmeot region and that CBC locate a full-time journalist within the Kitikmeot region immediately. Thank you, Mr. Speaker.

AN HON. MEMBER: Question.

MR. SPEAKER: Just a moment, we are having problems with this motion. Thank you. Your motion is in order, Mr. Tologanak. Proceed.

SOME HON. MEMBERS: Question.

HON. KANE TOLOGANAK: (Translation) Thank you Mr. Speaker. My constituents in Kitikmeot have been requesting for a long time now to get their own radio production set up as they would like to communicate to each other in their own dialects. We hear from Baffin region and Keewatin region CBC, but we are unable to understand as those regions have their own distinct dialects -- this has been known by the people for a long time.

We would like to get this motion across, because the hamlet and settlement councils, KIA and the people of Kitikmeot region have been discussing the matter and have been trying hard to get a radio production centre set up. The CBC have been aware of this particular request for a long time. They have production CBC centres in Inuvik, Yellowknife, Baffin and Keewatin regions therefore we also would like a production centre set up by CBC in the Kitikmeot region as well. Thank you Mr. Speaker.

---Applause

MR. SPEAKER: Thank you. As the seconder of the motion, Mr. Wray, do you wish to speak to it? To the motion. Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, I can support that motion. As a matter of fact, there is an entire CBC crew presently in the Central Arctic region. The manager has recently gone over there as well as assigning one of the individuals that used to work at the CBC station in Inuvik to work from that Central Arctic region. So the process has begun and for the last two weeks the travelling arrangements have been made for Donald Kaglik and a number of other people who are trying to take a look at that whole situation. So I see this motion as encouraging the work that has just begun.

MR. SPEAKER: Thank you. To the motion. Mr. Curley.

MR. CURLEY: Mr. Speaker, I would just first of all like to ask a question here on whether this Assembly has authority to instruct CBC, because the funds would not necessarily come from this government.

MR. SPEAKER: The same question entered my mind, Mr. Curley, but by way of precedent, inasmuch as there is no government expenditure of funds from this government, this is a normal way of putting forth requests, but they are a little stronger than requests. The same question entered my mind but I asked for advice and I was assured that by way of precedent that this is a proper way to proceed. To the motion. Mr. Patterson.

HON. DENNIS PATTERSON: Mr. Speaker, I would just like to speak in support of the motion and add I think, one other important reason for supporting this motion that I do not believe has been specifically addressed. That is that radio is an important means for preservation and enhancement of aboriginal languages in the Northwest Territories. My observations are that the people of the Kitikmeot region are very concerned about preserving their particular dialect of Inuktitut and I think it is very important that it be understood that when we are requesting this motion for the establishment of CBC in Kitikmeot, it is not only to provide news and information and communication, it is to provide news and information and communication in the Kitikmeot Inuktitut language. So I strongly support this motion, most particularly for that reason. Thank you, Mr. Speaker.

MR. SPEAKER: Thank you. To the motion.

SOME HON. MEMBERS: Question.

Motion 10-83(1), Carried

MR. SPEAKER: Do you wish to conclude the debate or are you ready for the question? Question being called. All those in favour? Opposed, if any? The motion is carried.

---Carried

That concludes the motions listed on the orders of the day. Unanimous consent being requested, Mr. Braden.

HON. GEORGE BRADEN: Thank you, Mr. Speaker. Do I have unanimous consent to proceed with the notice of motion I gave concerning the draft Liquor Ordinance?

MR. SPEAKER: Unanimous consent being requested.

SOME HON. MEMBERS: Agreed.

MR. SPEAKER: Are there any nays? Proceed, Mr. Braden.

Motion 12-83(1): Draft Liquor Ordinance To Committee Of The Whole

HON. GEORGE BRADEN: Thank you, Mr. Speaker.

WHEREAS the Government of the Northwest Territories has undertaken a thorough review of the current Liquor Ordinance;

AND WHEREAS the Government of the Northwest Territories tabled a draft ordinance last November for further input by Members of the public and this Assembly;

AND WHEREAS Members of this Assembly and the public have requested additional time to consider changes and provide input;

AND WHEREAS it still remains desirable for this Assembly to debate the present draft in order that the bill and the issue of liquor are further brought to the public's attention;

NOW THEREFORE, I move, seconded by the Member for Slave River, that this Assembly refer a draft Liquor Ordinance to the committee of the whole for full debate on a date to be determined by the Speaker.

MR. SPEAKER: Your motion is in order. Proceed, Mr. Braden.

HON. GEORGE BRADEN: I really do not have much to say, Mr. Speaker. I have consulted with a number of my colleagues and it is recognized that we need perhaps a bit more time to consult our constituents and to get reaction. Nevertheless, a number of Members have made the case very

strongly to me that this Legislature has to debate the issue of liquor and debate the ordinance, so I am simply putting forward this motion to get the subject into committee of the whole so that we can debate the work that has been done so far and the issue that is before us. That is all I have to say.

Motion 12-83(1), Carried

MR. SPEAKER: Thank you. Does the seconder wish to speak to the motion? Question being called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Mr. Braden.

HON. GEORGE BRADEN: Mr. Speaker, do I have unanimous consent to proceed with the notice of motion I gave earlier on concerning the reporting of various constitutional committees to this House?

SOME HON. MEMBERS: Agreed.

MR. SPEAKER: Are there any nays? Proceed, Mr. Braden.

Motion 13-83(1): Constitutional Committees And Forums Report

HON. GEORGE BRADEN: Thank you, Mr. Speaker. Members have a copy of this particular motion. It should have been distributed a few minutes ago.

WHEREAS the Legislative Assembly has established a number of special committees to deal with constitutional matters at the national and territorial levels;

AND WHEREAS at this point in time, the list of committees includes the special committee on the constitution of Canada, the special committee on division of the Northwest Territories and the special committee on constitutional development;

AND WHEREAS this Assembly has authorized some of its Members to participate with representatives of native organizations in a Constitutional Alliance;

AND WHEREAS this Constitutional Alliance has formed two subgroups known as the Nunavut Constitutional Forum and the Western Constitutional Forum with Members of this Assembly represented on both forums;

AND WHEREAS territorial native organizations are advancing through the aboriginal claims and negotiation process proposals for constitutional evolution in the Northwest Territories;

AND WHEREAS the Government of the Northwest Territories also has a mandate to develop and advance proposals for constitutional evolution in the Northwest Territories;

AND WHEREAS this Assembly is appreciative of the hard work done by the Legislature's committees and representatives on the Alliance and seeks to ensure that constitutional progress continues;

AND WHEREAS it would be desirable for this Assembly to be fully informed on the activities of its various special committees and those other forums where it has representation;

AND WHEREAS it is desirable that there is co-ordination between the two forums and between the Constitutional Alliance and the special committee on division;

AND THEREFORE, I move, seconded by the honourable Member for the Western Arctic, that the special committee on division, the special committee on the constitution of Canada and the special committee on constitutional development report to this Assembly;

AND FURTHER, that this Legislature's representatives on the Constitutional Alliance, the Western Constitutional Forum and the Nunavut Constitutional Forum report to this Assembly on the positions and decisions taken and or proposed;

AND FURTHER, that the reports make recommendations on how this Legislature's approach to constitutional development could be streamlined;

AND FURTHER, how the work of the committees and forums could best complement each other with respect to timing and integration of processes for public consultation;

AND FURTHER, that the reports be made no later than March 4th, 1983.

Motion 13-83(1), Carried

MR. SPEAKER: Thank you. Your motion is in order. Question being called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Are there any further motions for today? I would like to recognize in the gallery the Grade Six class from Mildred Hall School with their teacher, Mr. Bill Ulrich.

---Applause

Orders of the day, Item 13, first reading of bills.

Item 14, second reading of bills. Item 15, consideration in committee of the whole of bills, recommendations to the Legislature, and other matters.

ITEM NO. 15: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS, RECOMMENDATIONS TO THE LEGISLATURE AND OTHER MATTERS

Bill 1-83(1), Appropriation Ordinance, 1983-84, with Mr. Fraser in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 1-83(1), APPROPRIATION ORDINANCE, 1983-84

Department Of Economic Development And Tourism

Total O And M, Directorate And Administration, Agreed

CHAIRMAN (Mr. Fraser): The committee will come to order. We are dealing with the main estimates, Bill 1-83(1), page 15.02, Economic Development. We are at directorate and administration, in the amount of \$1,658,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total O And M, Manpower Development, Agreed

CHAIRMAN (Mr. Fraser): Page 15.03, manpower development, in the amount of \$5,350,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total O And M, Planning And Resource Development, Agreed

CHAIRMAN (Mr. Fraser): Page 15.04, planning and resource development, \$737,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total O And M, Tourism And Parks

CHAIRMAN (Mr. Fraser): Page 15.05, tourism and parks, in the amount of \$2,436,000. Mr. Sibbeston.

MR. SIBBESTON: I think we should spend a couple of days on the subject. It is very important and lots of money is being spent toward parks, lots of people being hired, 22.5 of them.

CHAIRMAN (Mr. Fraser): Mr. Sibbeston, is there a question there?

MR. SIBBESTON: Mr. Chairman, I am aware that there is a territorial park being developed in the Nahanni Butte area along the Liard Highway and there has been quite a bit of money poured into this -- I think they are calling it thus far Blackstone Territorial Park and in some respects I am quite amazed at the activity of this government in respect of that park. The Liard Highway is pretty well finished now. The government must be expecting thousands of people to come in from the South. A lot of money has been spent in this little territorial park. I have always been amazed at how or why the government should put in so much money on something that people in the North do not necessarily get the most benefit out of. It just seems to me that as a government we should be foremostly concerned about the people of the North and see how they are doing in respect of housing and water and sewer and so forth. It seems in this particular case anyway, a little park along a highway that is soon to be finished, the government is just practically pouring millions into this little park and I am just wondering what the rationale -- or how can the government justify such behavior or such emphasis? How can they be so concerned? Because the people that will be benefiting from the park, I guess, will be mostly people from the South that will be driving up, particularly in the summer. Is there some kind of a plan or something that I am not aware of that we have to treat people from the South really, really good, and provide nice parks and beautiful places for them to visit here in the North? What is the rationale or thinking about this? Maybe you can enlighten us people from the North.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Sibbeston. Mr. Minister.

HON. ARNOLD McCALLUM: Mr. Chairman, I would just very briefly respond to that but before I do may I have the consent of the committee to bring in as witness the acting deputy minister and then we could move to the witness table, both he and I?

CHAIRMAN (Mr. Fraser): Thank you. I thought you would never ask. Is it agreed?

SOME HON. MEMBERS: Agreed.

Rationale On Outdoor Recreation Areas

HON. ARNOLD McCALLUM: You can rest assured that I would have asked if you have not asked me. First and foremost, the development of parks, Mr. Chairman, or the whole theory of providing outdoor recreational opportunities -- picnic areas, overnight camping areas, preserving natural environment, parks, the outdoor recreation parks, and now what we are proposing in a piece of legislation, the historic parks -- is hopefully to provide local economic benefits by responding to a demand both within the Territories and to people outside the Territories for the opportunity to look at areas within the Northwest Territories, various attractions of the Territories, that people within the Territories and from without want to see, to experience the areas which will be highlighted, developed and promoted.

The recreation park that the Member refers to, Blackstone Park on the Liard Highway, is one of the areas where we would like to do this, providing outdoor recreational opportunities to people. What we are attempting to do is to respond to the concerns that are being raised in the Territories, to get into community planning, community tourism, recreation and to emphasize what we have that is attractive to other people. As to the amount of money that has been spent in order to make these areas attractive and to develop them, it does require money. This is the kind of request that we are getting from the tourist association that is made up of members from many communities. I would have to ask my acting deputy minister to go into a greater detail as to the amounts that have been spent on the development of parks. I simply want to indicate that what we are trying to do is to maximize local community attractions so that people within the communities, if they want it, are able then to make use of these areas and that we would hopefully attract people to come in to see the country and the peoples within the Territories. I think that is the basic philosophy behind it. As to the actual amounts, I would have to refer to the deputy minister.

CHAIRMAN (Mr. Fraser): Thank you. Mr. Horn.

Funding And Contracts, Blackstone Territorial Park

MR. HORN: The amounts spent to date on the Blackstone Territorial Park are \$429,000. This is over approximately a two and a half year period. Contracts have been let for planning the park and drawing up the specifications for roads and camp pads and things of that nature. A contract

was let to a Northwest Territories company for the building of the road from the highway into the campsite. Contracts have been let to the local people for the clearing of that roadway, for the clearing of campsites within the park and contracts have been let to the local people for the building of log campground furniture. This particular project is being developed over a longer period of time than would normally be the case for a park. The reason we are doing this is so that we can break the whole process of building this park down into smaller, more manageable components that will enable local contractors or the smaller contractors of the Northwest Territories to apply and successfully complete these contracts. We realize this is not the most efficient way to build a park but it is certainly the best way to maximize the keeping of those dollars within the Northwest Territories.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Horn. Tourism and parks, Mr. Pudluk.

MR. PUDLUK: (Translation) Thank you, Mr. Chairman. I will wait for the Minister to sit down. I would like to speak briefly regarding tourism and parks. In my constituency we are trying to develop a system where we can start a plan map for tourists. The area is very, very scenic in the summertime. We do not have many tourism officials, I think there is only one person for Economic Development in my region and also, he has a lot of communities in his responsibility and he resides in Igloolik. People do not like it anymore because he does not visit regularly. For instance, the travel arrangements to Arctic Bay are growing more and more and also I think that they would be better off or make some economic benefits if there was a permanent economic development officer in Arctic Bay or, perhaps, if the hamlet can be given some grants for a person who would be working for the hamlet. Also, there are some non-native persons residing in Arctic Bay who can look after that situation as a tourism officer. I would like your department to look into that area for tourism and parks. Thank you.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Pudluk. Mr. Minister.

Economic Development Staff In Baffin Region

HON. ARNOLD McCALLUM: Mr. Chairman, I would like to make two comments in terms of the comments the Member for the High Arctic just completed. First and foremost the complement of people in the Baffin region is out of the regional headquarters, and Economic Development in the Baffin region is well represented with personnel. There is an assessment of what the needs are in that particular region with the idea that there very well may be a redistribution among certain activities of the department to better utilize the personnel that are already on staff in the region. So the concern that the Member has may very well be addressed by this re-evaluation of personnel. Secondly, that hiring of local people as casuals is something that, I am sure, the regional superintendent would look very favourably upon in relation to the kinds of activities that are associated with this particular division, that is with tourism and parks. As to the request to put an area economic development officer, in Arctic Bay, that is something that would come under the regional director but I will take note of it and pass that concern along through the department to the regional director.

CHAIRMAN (Mr. Fraser): Thank you, Mr. McCallum. Tourism and parks, \$2,436,000. Mr. Sibbeston.

MR. SIBBESTON: I just want to say to the Minister that the band council in Fort Liard is interested in providing some facilities along the highway and close to the community. I am actually hoping to talk to you some time in the next few weeks about some territorial government involvement in that. So we want to now invite the Minister to come to Liard in the next few weeks, perhaps after this session is finished, to talk to the people there about their plans to take advantage of the tourist trade, the tourists that may be coming north as a result of the Liard Highway being opened. I want to hear if he is able and if he would be coming there with an open mind to really helping the people.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Sibbeston. Mr. Minister.

Consultation With Fort Liard Concerning Tourism

HON. ARNOLD McCALLUM: Mr. Chairman, I do not mind accepting an invitation to go to areas of the Member's constituency. I would go there with the view of taking all kinds of considerations in, that people within his constituency or other constituencies may want to put forward. Whether we look positively at them all and/or some of them, I do not have any difficulty with that. There is a meeting of people next week in my constituency in Fort Smith -- I think it is a week from this Friday -- that I will be attending and will be there to meet and talk with people. One of

the people who will be there will be the chief from Fort Liard and I recognize that they have certain concerns and they have certain ideas as to what they would like to do. I am sure that the chief, Mr. Deneron, will be raising those concerns with me. It is a tourism course and I will be there speaking to the group of people who will be getting together.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Minister. Mr. Sibbeston, supplementary.

Polar Bear Logo

MR. SIBBESTON: Mr. Chairman, I want to raise the issue about the polar bear logo. I recognize that the polar bear has become kind of a symbol or important insignia indicating the North. I do not want to take away from that licence plate shaped like a polar bear. They are quite unique and I am not suggesting that everything be changed. However, when people come into the southwestern part of the Northwest Territories, particularly at the border south of Hay River, there is a large sign indicating entrance into the Northwest Territories and a big polar bear sign or logo. It has always occurred to me that this may not be quite appropriate because there are no polar bears in any of the regions that the highway takes the tourists.

HON. DENNIS PATTERSON: Divide the Territories.

MR. SIBBESTON: The tourists sure do not want to be disappointed and you do not want to fool them so I am just wondering whether the department has considered getting a logo that was more significant for our part of the North; Yellowknife, Simpson, down the valley -- maybe a black bear or a moose or a beaver, or something that the tourists might happen to see, or perhaps even a buffalo if they happen to go to Fort Smith. So I think something like that may be more appropriate for our part of the North and since there is to be probably another big sign, a big gate, at the NWT border on the Liard Highway, I wonder whether they would consider some other insignia, some other big logo or sign of an animal or a person that they might run across in their visit of the northwestern southern part of the North.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Sibbeston. Mr. Minister.

HON. ARNOLD McCALLUM: Mr. Chairman, the three-legged polar bear insignia is an insignia of the Northwest Territories as a whole. In particular areas or regions, there very well may be the use of other logos or signs that are more apropos to a particular region. As the Member knows, in Fort Smith we have imitation of log fort fences as you go into the town on highways three or four. We also have signs on highway five going into the town that show the wood buffalo bison. There are many and various kinds of pins and buttons that differ across the Territories. In some places, at least in the lower part of the southern part of Great Slave Lake they talk about the Big River Country. The tourist association there or the zone, pushes that particular insignia in their own writing paper, envelopes, etc., as I am sure that in other zones they will be pushing logos that are peculiar to those areas as well.

New Insignia And Logos For Promotional Purposes

There are talks and discussions going on now with the tourist industry about looking at new symbols and new insignia or logos for promotional purposes that are relative to particular zones, that are recognized as being symbols that more accurately reflect the area. I think that the polar bear is an insignia of the Territories as a whole but in individual areas there are other particular insignia of all kinds that reflect particular areas.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Minister. Mr. Sibbeston.

MR. SIBBESTON: A last question and I guess this relates a little bit to tourism, although it also goes into the Department of Public Works area. This has to do with highway signs. I have noticed that along the highways certain names are given to little creeks, or rivers, or little lakes, and often these names are not very northern in nature. Certainly I am not aware of any Dene names given to any of the rivers and lakes that exist along the highway. I am wondering whether the Department of Economic Development and Tourism, in attempting to promote something unique in the North -- people are perhaps different from the South and the land is different -- whether they would do something toward promoting northern, perhaps even native, names of creeks, rivers and lakes with the idea of making the North much more colourful and unique and perhaps different from the areas that the tourists come from. I cannot help but think it would be very good. It would make the North much more interesting and colourful and different, than just these signs along the highways that describe a river as Smith Creek and Chan Lake and stuff like that that are not very northern and colourful or appropriate to the North. Could the department do something in this regard?

CHAIRMAN (Mr. Fraser): Mr. Minister.

Native Culture Reflected In Place Names

HON. ARNOLD McCALLUM: Mr. Chairman, I am not sure whether the department can do something on its own. Certainly, we can discuss with other departments the possibility of more accurately reflecting the area and the people and the culture in relation to highway signs or in relation to any other kind of naming that would be done in parts of the Territories. A lot of the names now have been in vogue for some time. That is not to suggest they should not be changed or conversely that they should be. They should retain what they have now but certainly we would be open to trying to look at a more appropriate use of native heritage culture in the designation of certain areas. I know that is what will take place when we get into the business of promotion or setting up of historic parks. They will take into consideration the culture of the area and the usage of the area and hopefully, will reflect that through the name of such parks, so that they more accurately do reflect the kind of history that the area is associated with and has been for some time.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Minister. We will take a 15 minute coffee break, and I have Mr. Kilabuk right after coffee.

---SHORT RECESS

CHAIRMAN (Mr. Fraser): The Chair recognizes a quorum. The committee will come to order, dealing with tourism and parks, page 15.05. Mr. Kilabuk.

Good Local Organization Essential

MR. KILABUK: (Translation) Mr. Chairman, I would like to ask briefly about tourism and the fact that tourism is very exciting. When we are living in a settlement and there is tourism, it helps a lot of people in the community. It is a very hard job and you have to have very well set-up tourism. The organization has to be correct, and there has to be good long-term planning. In my community there is tourism and it is a help to my community every year. This is also recognized by the local people. I think it will be helping a lot of people in the future and it should be run mainly by local people.

There are problems in some parks. There are problems with transient centres and hotels and also with the weather. Those are the problems in my community. It would run well if they had very good operators. There is one problem for the tourists. They are being organized by the committee people in Frobisher Bay, but I would like it better if there were somebody in my own community to handle tourism. Right now that is a problem. We do not have an economic development officer at the moment and I would like to know when they are going to be able to get tourism officers. Maybe if you find somebody, I guess they will be able to provide one...

CHAIRMAN (Mr. Fraser): Mr. Kilabuk, I think we have lost the translation here.

MR. KILABUK: (Translation) I forget exactly what I was saying now about tourism. I do not want to repeat myself. In my own community sometimes we have problems with the weather and it would be better if we could provide some more accommodation. I want parks and tourism to be aware of this. I like the idea of having an economic development officer stationed in my own community. For instance, if you could actually see an economic development officer, a tourism officer, working in your community I believe it would be a lot better. They should have a home and a proper uniform, because tourism is not going to exist on its own now. It is going to be coming more and more into the communities. I wonder what the Minister thinks of this, because tourism in Canada is being recognized and these officers should be recognized and uniforms issued to these officers. Maybe you could give your ideas and your thoughts in regard to tourism.

I would also like to inform you that tourism in Pangnirtung is the most important thing that is going on right now. Maybe you could visit Pangnirtung some time and see, because they would like to see the Minister responsible for Tourism. I would like you to visit my community some time in regard to tourism and see for yourself what tourism is all about and how it is being run. Will you be able to come? Thank you.

CHAIRMAN (Mr. Fraser): Mr. Minister, are you planning a holiday?

---Laughter

HON. ARNOLD McCALLUM: Mr. Chairman, I take it the Member means for me to visit Pangnirtung again. I have been there on three or four occasions. I enjoy the experience, as other Members do, of visiting other places and I welcome the invitation. I agree with the comment the Member made about long-term community planning or community based planning for tourism. If the Member will note in the budget on page 15.11, we are talking about moneys for infrastructure for community based tourism and for tourism facilities in the Baffin region. That is under the detail of capital.

Tourism Development In Pangnirtung And Baffin Region

As regards the position of a tourism officer or an area economic development officer, I recognize that in the past there was one in Pangnirtung. That individual has gone on to bigger and better things within the department. The position has not been filled as yet but we will be filling the position. It will not be a tourism officer. It will be another area economic development officer who will be involved with tourism as well. Recognizing that tourism is a big thing in the Member's constituency, specifically in Pangnirtung, we are planning to do something about filling the position and planning to do something in the community as well.

I should indicate, Mr. Chairman, that under the new economic development agreement, in one of the subagreements, small business and tourism, there is opportunity there for a community, an area or a region to put forth proposals for development of tourism. I would hope that the municipality of Pangnirtung and/or any other community would seriously look at what is available under the new EDA to develop tourism.

As for the capital for tourism facilities in Pangnirtung in 1983-1984, we have identified \$125,000 and this capital funding will be used to develop and enhance present facilities that the people and the community of Pangnirtung want to have developed in their total plan. For example, if they agree, there would be self-guiding hiking trails; signage and trailside guides; the preparation and design of a visitors' centre; improvement of airport facilities so that information can be given to visitors; the development of an Inuit summer camp specifically for tourists to visit; the development of a whaling station tour. Now, all these ideas were selected and will be carried out in full consultation with the community tourism board. In the Baffin region totally, there are capital funds that will be used for the construction of minor tourist-related facilities, and when the Baffin tourism committee or the zone get going, we will be funding that particular zone in the same manner as we have funded other zones, so that there can be identified certain projects that the zone wants to carry out -- information centres, public washrooms, signs, etc. There are virtually none of these available now in the Baffin and we would hope that the new Baffin tourist association will make these kinds of proposals to us. So, Mr. Chairman, I want to identify to the Member exactly what we are planning to do in consultation with the people of Pangnirtung and the Baffin region and the kinds of projects that could occur in the coming year.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Minister. Mr. Curley.

Tourism And The Arts And Crafts Industry

MR. CURLEY: Thank you, Mr. Chairman, I have a question to the Minister. Although the tourism and parks section has, I think, quite a significant budget compared to some departments, in the amount of two million dollars, I wonder why the Minister or his officials in the department do not either carry on or sponsor other types of promotional programs to support the tourism economy. This division says this activity is responsible for tourism marketing. You can do that but there is no marketing for other areas, like for instance I am concerned with the arts and crafts economy. I think tourism is very much attracted by the arts and crafts, that small business aspect of that northern economy and I see that there is really no support these days from the government to promote that part of the livelihood of the people.

I know that you have been privatizing all the arts and crafts shops in the Territories but if tourism is to succeed, I think the arts and crafts promotion must be carried out effectively as well -- the tourist marketing must be carried out. The reason I say that is because I think the arts and crafts have been traditionally successful in the North and pretty well have been replaced by all the imitation and whatnot that goes on in the southern centres that promote tourism. I am wondering whether or not the department has any responsibility to try and put in at least a small amount of funds to try and offset that kind of promotion in southern centres -- the highly visible tourism attractions down south where all the imitation arts and crafts are sold. I would like to ask the Minister what kind of responsibility he sees for his department with respect to promoting arts and crafts in the Territories, although I am aware the department did take the position that this kind of economy is pretty well left up to the private sector of the Northwest Territories. Could you respond to some of these concerns that I have? Thank you.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. Mr. Minister.

Government Promotion Of Arts And Crafts

HON. ARNOLD McCALLUM: Mr. Chairman, the division of tourism and parks deals primarily with parks -- with recreational areas. That is dealing basically with tourists coming in and out of the Territories. The area that the Member is talking about, that is with arts and crafts or materials that are made and manufactured in the Territories, more properly comes under another division of the department.

I do not want anybody to misconstrue that. We are promoting materials from the Northwest Territories both in the Territories and out, within the country and outside of the country. We work with the people or the various crafts shops in an attempt to promote their material. We work with the co-ops in an attempt to promote the materials that are developed in the Territories. We attend various functions, various shows in Canada and outside of Canada. For example, I have entered into an agreement with the province of Alberta to lend assistance to their hosting in the city of Edmonton in 1985, what is known as Rendezvous Canada. As part of that partnership, we will be involved with setting up exhibits, etc., whereby we show arts and crafts and other materials that are developed in the Northwest Territories. I have also received just this past week an invitation for the Government of the Northwest Territories to set up their own pavilion in Expo '86 that will be held, I think, in Vancouver in 1986, where we will be able to have our own pavilion at this huge show.

We are in a position to deal with other kinds of shows, seminars and conferences across the country and outside of the country, where we do show the arts and crafts. We help small businesses, shops, etc., in the way of financial assistance, in the way of helping them market their products through the division of commerce within the department of Economic Development and Tourism. As well, I think that any time people from the government leave the Territories, we try to take with us materials that will show others what is available, not just in tourism facilities in the North, but the kinds of materials that are being developed and produced in the Northwest Territories, so that people outside can see them and be interested in purchasing. So I think that we do a great deal in terms of trying to promote at every opportunity what is being produced in the Territories.

CHAIRMAN (Mr. Fraser): Thank you, Mr. McCallum. Mr. Curley.

MR. CURLEY: A supplementary, Mr. Speaker. I will probably be dealing with some other item in the budget, but since tourism I think is always linked in many respects with the arts and crafts part of the economy, my concern is that this government, the only one directly, domestically responsible for promotion of the northern economy, is really in my view not giving that particular part of the northern economy the promotional work required and, in my view, not enough support dealing in financial terms, in terms of promotion. I surely welcome the Minister's statement that he did enter into an agreement with the province of Alberta and his assurance that a major show will take place in that particular affair that he indicated to us. I think these are very welcome.

Valuable Historical Resource

I wish, though, that the other Ministers, including the Commissioner, would appreciate the fact that we have this resource in the Northwest Territories, considering that it is being known as a last frontier. We have a resource, a human resource, maybe an historical resource and we just have let go and left it up to the private enterprises to exploit it from the North. For instance, I think the government has taken the position that the arts and crafts, whether it be in terms of soapstone, whale bones and other items that come out of the North, ivory and art prints are commercial items -- we treat them as a commodity, strictly in terms of commerce, I think. We take the idea that we will export that resource and sell it and for all that matters leave it to the highest bidder and those who can afford to take that resource. In my view, I think this part of an economy must co-exist with the historical development of the North. We are really leaving it to the southern entrepreneurs or people who are in favour of that particular part. I think to try and develop it for the benefit of the northern people, including the children in the schools, should all be tied into that aspect, because this should not only be considered a type of historical or tourism attraction but in my view, the government should really consider it as a major historical resource that we should not just export. Even if we are going to export it, I think the Minister made a very important statement when he mentioned that he is having a show in a certain pavilion. I think that is important because if you do that, then we would be ensured that it is documented and so on.

What I am trying to say is that we should not just leave it as a commercial commodity -- because that is a resource that I think should be given continuous support by way of publications or itemizing those items and, I think, that would also improve our tourism attraction -- if we proved that we can start to document what we are going to export. Certain communities do have certain specialized skills that the other areas do not have, in certain types of arts and crafts.

So I would want the Minister to see if there is any way of increasing support. I am not suggesting that the government should build up an inventory of all the stuff, but even if the co-ops or the local entrepreneurs are going to export it, I think we must try and ensure that the historical aspect of that is preserved in the North. Could the Minister give some indication whether his officials have expressed that not enough support might have been provided in the department and therefore maybe there should be some consideration to develop that? Although I realize the Minister of Justice is doing some part of that through the Northern Heritage Centre, I think there must be some type of co-ordination in that. Thank you.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Curley. Mr. Minister.

HON. ARNOLD MCCALLUM: Well, Mr. Chairman, I would simply want to indicate, first, that basically I agree with what the Member is saying, that we should be promoting what we have. I tried to indicate to him that we have been doing this for some time either directly or in concert with other groups. As for the latter comments, we do keep a registry, a listing of the people who are involved in producing certain arts, crafts, etc. -- carvers, moosehair tufting and so on.

Other Agencies Now Involved In Marketing

We have, as well, assisted some of the other organizations that have arisen over the past few years who have expressed an interest in getting into the business of marketing, for example, the Native Women's Association wanted to get into this whole field. They are basically in the West but they go from the Delta down to the Slave River in setting up their shops. There is the other side of it in that the carvers have wanted to deal directly with the co-ops who in turn want to do their own marketing. We assist them where it is possible to do so. We provide what we can in the way of assistance to them so that they can find markets or they can use what is available to them to try to move their particular products.

At one time we did do an awful lot of arts and crafts marketing within the government, but in the past while we have got away from that as a government, and have at the request of native organizations and individuals themselves allowed more of them to do a lot of their own marketing.

I agree that we should be trying to highlight what we have and what is available to people by whatever means, and if the vehicles that have been identified lately are found to be wanting by people, then we would stand prepared to assist them in trying to enhance their sales, and the knowledge of the kinds of materials that arts and crafts have been developing in the North. However, I think the government has gone through a period of time where they have done the marketing, gathering large inventories and trying to find sales and now you have the co-operative movement and the people themselves wanting to deal with it, rather than government. That may be greeted by purchasers and/or the craftsmen themselves with mixed feelings, but I think what we have to do is try to keep uppermost in our minds the idea that there are unique crafts and art work that can come from the North, and we should be trying to see that it is afforded the kind of attention it has -- wherever people would want to get it.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Minister. Parks and tourism, Ms Cournoyea.

Status Of Arts And Crafts Organizations

MS COURNOYEA: Mr. Chairman, over the last few years we have a number of regional tourism associations or regional groups being funded by the territorial government. In the past, some of these functions have been taken up by arts and crafts groups and a number of the groups have been on trips to Japan and some other foreign locations. I would like to know when the idea of funding arts and crafts groups was terminated and if it was terminated, what were the results of the study sessions that they undertook in travelling to other countries. It seems that we have the groups and then all of a sudden they are not there. Obviously we must have learned something from their existence. I would like the Minister to give a report on those arts and crafts groups and whether they are in existence today or have been replaced by the tourism groups, or what is the general status of that type of promotion for arts and crafts.

CHAIRMAN (Mr. Fraser): Thank you, Ms Cournoyea. Mr. Minister.

HON. ARNOLD McCALLUM: Mr. Chairman, I am not sure that I can speak with any great authority as to what occurred in the past and how things have developed. I would not want to, at this time, even attempt to give a response to that for fear that I would not be correct. Both Mr. Horn and myself are fairly new to the department and have come in when the present policies have been in effect, but I would be able to come back to the Member with something that has a bit of authenticity to it. I would be afraid that if I were to go back in time to talk about what has occurred, I would be giving erroneous information and I do not want to do that. I do know, now, that in the past four years there has been a rise of two distinct interest groups as regards arts and crafts: The NWT Arts and Crafts Council and the NWT Native Women's Association.

The Arts and Crafts Council is a group made up of Inuit, Dene and others and a board of directors. It is the communication vehicle, if you like, with the Canada Craft Council and the World Craft Council. Our department has provided funding or contributions that will allow the organization to hold its meetings, to pay the expenses of NWT delegates to national meetings and to provide assistance to send some delegates from that NWT Arts and Crafts Council to an assembly of the World Craft Council. As I said, the Native Women's Association basically is from around Great Slave Lake and down the Mackenzie Valley to the Delta. The Department of Economic Development and Tourism has provided funds for a survey of craft producers, for the financing of an inventory and for training workshops.

We have been supportive of these two organizations and, I think, that is about as far as I can go in terms of dealing with these groups. Former Ministers responsible for the department have met with both of these organizations and expressed interest in trying to get all organizations interested in arts and crafts together. We have provided funding to try and get these groups together, to get a representation from all communities. We are continually re-examining our particular role of support with these organizations and I would have to just leave my comments there on the whole question. If that does not suffice the Member I would attempt to bring something further back to her.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Minister. Ms Cournoyea.

Role Of NWT Arts And Crafts Council

MS COURNOYEA: Mr. Chairman, then in regard to the NWT Arts and Crafts Council, which the Minister states he has knowledge of, a number of people who are members of that were wondering what the role was and who was looking after it now. The last that they had heard about it was a couple of years ago and basically I did not know whether it was still in existence or not. What has this council done in the last couple of years? As a result of the group of people that have been travelling and meeting under the NWT Arts and Crafts banner, is there any direction given to the department as to the number of problems that are being experienced in producing crafts that are saleable and marketable?

CHAIRMAN (Mr. Fraser): Mr. Minister.

HON. ARNOLD McCALLUM: Mr. Chairman, as I understand it, the NWT Arts and Crafts Council is still alive and well. I am led to believe that there may be some difficulties experienced between the Native Women's Association and the Arts and Crafts Council. This may very well have been in the past and may have warmed up the coolness that possibly was there in the past and in recent times. I am not sure whether I can go into any greater detail than this. As I said, we did provide contributions to both of them. We have attempted, as have past Ministers, to get these groups together to try and better define their responsibilities and activities but we have not met with all that great a success.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Minister. Ms Cournoyea.

MS COURNOYEA: Just further, Mr. Chairman, I am quite aware of what the Native Women's Association are doing in arts and crafts in trying to develop it, but I find it a mystery to know what the NWT Arts and Crafts Council does other than have a meeting every now and then. I just wanted some assurance from the Minister that there is more than meetings going on, and trying to seek any recommendations or any support for the arts and crafts industry from this NWT Arts and Crafts Council. I am not aware that they are doing anything other than having a few occasional meetings.

CHAIRMAN (Mr. Fraser): Thank you, Ms Cournoyea. Mr. Minister.

HON. ARNOLD McCALLUM: Mr. Chairman, if there are concerns I would have to come back to the Member with an update on the activities of the Arts and Crafts Council. There is no sense in my trying to answer questions in terms of it. We have provided assistance to them in the past, as I said. I would have to get a list of the people who are involved with it and I would have to come back with that information to her. I do not have the information on hand.

Total O And M, Tourism And Parks, Agreed

CHAIRMAN (Mr. Fraser): Thank you, Mr. Minister. Any further questions? Tourism and parks, \$2,436,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total O And M, Commerce

CHAIRMAN (Mr. Fraser): Page 15.06, commerce, \$7,522,000. Agreed? Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, in regard to the Delta Fur organizational make-up in Tuk and Aklavik, is it possible, under this section, to find out the status of those two shops? What is being planned, what were the problems in the last year, and is there any general direction that the Government of the Northwest Territories is going to take in determining the future of these two enterprises?

CHAIRMAN (Mr. Fraser): Thank you, Ms Cournoyea. Mr. Minister.

Status Of Delta Fur Company

HON. ARNOLD McCALLUM: Mr. Chairman, perhaps it would be better if Mr. Horn replied to the questions that the Member raised, if he may.

CHAIRMAN (Mr. Fraser): Thank you. Mr. Horn.

MR. HORN: Mr. Chairman, the Delta Fur Company is, at the present time, in a state of being shut down. There are some financial investigations going on as to exactly what the state of that company is. To our knowledge they do have money in the bank and they do have all of their bills paid, so they are solvent. They recently sold all of the finished goods they had on hand and were very successful. The ongoing problem of that company has been a lack of a continuous manager and we are presently assessing that situation along with the others on the board of directors of the Delta Fur Company and will be reaching a conclusion and making recommendations in the very near future.

CHAIRMAN (Mr. Fraser): Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, the statement was made that the two enterprises are in a state of being shut down and then the lack of continuous management was pinpointed as the problem area that is under investigation or scrutiny. If these two shops are in the state of being shut down why would you bother looking at the lack of continuous management?

CHAIRMAN (Mr. Fraser): Thank you, Ms Cournoyea. Mr. Minister. Mr. Horn.

MR. HORN: Thank you, Mr. Chairman. They are only temporarily shut down. If they are going to reopen and operate successfully it will be required that adequate management be found for them.

CHAIRMAN (Mr. Fraser): Thank you. Ms Cournoyea.

MS COURNOYEA: Then, Mr. Chairman, the people who are concerned with having that enterprise operating within their community -- and the enterprises are not in a central locality but in two different communities -- can they, from that statement, have the assurances that this NWT government is not promoting the closure of those two enterprises?

CHAIRMAN (Mr. Fraser): Thank you, Ms Cournoyea. Mr. Horn.

MR. HORN: At this point in time we are not. That decision has not been made.

CHAIRMAN (Mr. Fraser): Thank you. Supplementary, Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, I would like to know what process and who will be involved in making that decision? Who and what is the process that will be in place to determine the analysis and the background that the territorial government is presently putting together?

CHAIRMAN (Mr. Fraser): Mr. Minister.

HON. ARNOLD McCALLUM: Mr. Chairman, any decision as to the future of those particular projects will involve the board of directors of those projects, the communities -- through the region, to the department, to me, to the Executive Committee, so that there will be an input from people who are involved that will take into consideration all information that we could possibly put together.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Minister. Mr. Curley.

Delay In Processing Applications For Loans

MR. CURLEY: Yes, I have a couple of questions to the Minister. I would like to ask the Minister how long does it take to process an application for Special ARDA and exactly what is the procedure as well as the amount of time required, also, for processing an application for the Eskimo Loan Fund and Small Business Loans Fund? Could you maybe brief us as to how long the process normally takes from the community level right through to headquarters? In view of the experiences we have had in the Keewatin where it once took 16 months for one application to be processed I would like some indication from the Minister whether or not that has been rectified.

I also am concerned that in my riding, particularly Eskimo Point, one of your officials flatly told one of the businessmen that he was not qualified to get any assistance from the Eskimo Loan Fund or the Business Loan Fund because there was already a certain establishment that carried out the same business in the community. Could the Minister indicate to this House that no small businessman will be qualified for these various loan programs as long as there exists a similar business in the community, as your official did indicate to this businessman? Therefore, he had to build this particular business enterprise from private funding. Thank you.

CHAIRMAN (Mr. Fraser): Mr. Minister.

HON. ARNOLD McCALLUM: Mr. Chairman. In relation to the time required for applications for assistance under ARDA, SBLF and the ELF, all of these applications go through the area economic development officer, through the superintendent and then directly to the board. I know that in the past there has been a considerable delay in responding to those, but we have combined the SBLF and the ELF boards so that they are made up of the same people. Because the board now meets monthly, the response has been faster than it was a few years ago. We are able to respond very quickly to ARDA and SBLF. It would take a longer period of time to deal with the Eskimo Loan Fund because that is a federal board. I would say that the time required from application to decision under the SBLF or Special ARDA, because we now meet monthly, would now be an average of six weeks -- give or take a week, whereas with the Eskimo Loan Fund it very well may take three months or more.

Assistance For Competing Businesses

As regards the question of providing assistance to competing businesses in smaller communities -- I think that is what the Member is referring to -- the general principle is that we do not do that. We should not. I think I know the situation the Member is referring to. What we would attempt to do when we get a concept or an idea that an individual or a group of people may have, would be to take a look at whether the market is there for another business. Generally in smaller communities the market is not there and the support for more than one of a particular kind of business is not available. In larger communities that may not be the case. How do you determine the evaluation of larger or smaller communities? I guess it deals with the kind of business that one is contemplating, it deals with the actual population and the kinds of figures that we would be able to get as to the demand for a particular business, or for a commodity that a business would have. However, in all cases we would have to take at least a look at the application.

We have funded more than one enterprise activity in a particular community, depending upon the availability of a market. However, I think that by and large we do an evaluation that really indicates to people whether a duplication of an existing business is viable. Now, we are not always pure. There are times when our people in dealing with a proponent may raise the expectation that, yes, there is a possibility, or we could provide funding. In any case, the funding is generally sent to one of the loan boards for finalization, and there is a greater amount of input and maybe the requirement for more detailed information of the venture or activity. We would hopefully be able to concentrate more on whether it would be viable or not.

CHAIRMAN (Mr. Fraser): Thank you. Mr. Curley.

Proposed Feasibility Study For Wager Bay

MR. CURLEY: Yes, I have one last question to the Minister. I appreciate his response to these concerns. The last one is that I am aware of one application to Special ARDA presented to the department sometime last fall for the feasibility of the proposed tourism site in Wager Bay. Up to now the decision has not been made and I wonder whether or not the Minister would ask his officials to at least respond as to how long it is going to take that particular proposal to get some reaction from the Minister so that proper planning can be carried out by the people who are attempting to plan to develop a tourism site in that area? Thank you.

CHAIRMAN (Mr. Fraser): Mr. Minister.

HON. ARNOLD McCALLUM: Mr. Chairman, I am not aware that there had been an application to ARDA for a study on the feasibility of such a venture at Wager Bay. We have within the department now a request to do a study or for this government to enter into a contract to hire somebody to do a study on the area, I am not aware that there was an application under ARDA to do that study. In point of fact, I know the funds of ARDA are not available to do studies. ARDA is there to assist native people to either buy an existing business or to set up a business, but not to do studies. So I think there is a request to the government, through our regional office, to hire somebody to do a study of the area; but I do not know of a Special ARDA application and if there was an application under ARDA it would have been sent back because it would not be appropriate for ARDA to fund it.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Minister. Commerce, in the amount of \$7,522,000. Ms Cournoyea.

Funding For Co-op Training Programs

MS COURNOYEA: In regard to the last section of the responsibility of commerce, it regulates and monitors the operation of co-operatives and provides advisory support to individual co-operatives. The management training funding that was allocated to the co-operatives will end in April, 1983. There have been expressions of concern that terminating the funding will limit the co-operatives in training people at the community level to further their involvement with the co-operative movement and in running various businesses that are active and in many cases quite successful in their operations. Have the department and the co-operatives looked to ways and means where the management training funding could be extended past April, 1983?

CHAIRMAN (Mr. Fraser): Mr. Minister.

HON. ARNOLD McCALLUM: Mr. Chairman, I know I referred to this in the November session. I would ask Mr. Horn to maybe comment on what has transpired since then.

CHAIRMAN (Mr. Fraser): Thank you. Mr. Horn.

MR. HORN: Thank you, Mr. Chairman. The Canadian Arctic Co-operative Federation, presently has a proposal before the federal government Department of Indian Affairs and Northern Development for an extension for another, I believe it is four years, of training. This is approximately a \$7.5 million training program. I do not believe that the Department of Indian Affairs has announced that that has been approved at this point. The last time I am aware of any discussions that took place, it was still being considered. There was some fine-tuning required as yet.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Horn. Ms Cournoyea. Supplementary.

MS COURNOYEA: Mr. Chairman, in that fine-tuning, does it look as though the requests would be approved? Is it looked on favourably at all by the federal government?

CHAIRMAN (Mr. Fraser): Mr. Horn.

MR. HORN: Thank you, Mr. Chairman. Yes, essentially the fine-tuning they talked about was because the co-operatives had come forward with an accelerated program. The Department of Indian Affairs did not feel that they could support an accelerated program but I think will be very receptive to a continuing kind of program, even one that does have a certain amount of acceleration in it anyway.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Horn. Ms Cournoyea.

MS COURNOYEA: Mr. Chairman, is there any projected date or time that the decision will be made on bringing forth or approving the program?

CHAIRMAN (Mr. Fraser): Mr. Horn.

MR. HORN: There is still some discussion between the federal government and the territorial government as to what input we are going to have into this program. At one point it looked as though DIAND was in fact interested in devolving that whole program to the Northwest Territories. This is not the case and they will not be devolving it and so basically they want to assure themselves that the Government of the Northwest Territories has the necessary resources and the necessary people in place in the Northwest Territories to assist with the delivering and the monitoring of this program.

CHAIRMAN (Mr. Fraser): Thank you. Ms Cournoyea.

MS COURNOYEA: I do not quite understand that statement, Mr. Chairman, because apparently the original proposal which was an accelerated proposal was not really received positively by the federal government department. However, a continued extension of what has happened in the past would seem, from the statement from the witnesses, to be what the federal agency is willing to support. Why would there be a problem in determining whether the territorial government would have the necessary resources or necessary liaison ability in providing continuity in that program if we are only going to continue what we have done before, as obviously everything is already in place?

CHAIRMAN (Mr. Fraser): Mr. Minister.

Evaluation Of Training Program

HON. ARNOLD McCALLUM: Mr. Chairman, I think the difficulty has been in the assessment of that program that has been going on. I just want to indicate to the Member that we as a government and we as a department look upon the development of this program very favourably. We think that it has been lacking in a number of areas. We have supported the program. We think that this program is a recognition and a reaction to a growing awareness by the co-ops that there is a requirement to continue this particular management training. I think most of the evaluation of the program that has been done has been positive, but there were some concerns expressed in the evaluation, that the evaluation itself looked at the system rather than on the results of the total program, and our manpower division has played a role in that kind of an evaluation.

I recognize that the funding will be discontinued rather quickly. We hope that the renewed evaluation will be completed in time to get funding from the federal government for the beginning of the next fiscal year and we are pushing for that. We believe the program to be most worth while and a very significant achievement, because we think the training and education in territorial co-ops in this area, that is in management, had been lacking. The management training and development program, we believe, is a good one. That is why we played a role in it before.

CHAIRMAN (Mr. Fraser): Thank you, Mr. Minister. We will take a 15 minute coffee break.

---SHORT RECESS

Government Continues To Support Co-op Movement

CHAIRMAN (Mr. Pudluk): The Chair recognizes a quorum now. Commerce, \$7,522,000. Mr. Minister.

HON. ARNOLD McCALLUM: Mr. Chairman, I would just like to go a little further in the response I made to the Member for the Western Arctic, Ms Cournoyea, regarding the role of the territorial government in supporting this concept of management assistance to the co-ops.

As she undoubtedly is aware, we have supported the funding by the Government of Canada for the months of January and February. There is a cabinet document being prepared that would seek approval for another commitment for five years. In this cabinet proposal, the federal government would like the support of this government through the Department of Economic Development and Tourism so that the future funding would be maintained and that we would be able to provide some support resources. We have within the department, in our personnel allotment, two positions that are involved with the co-op people. I indicated on various occasions about trying to get a better handle on what the department is attempting to do and what it should do in regard to where we are going to put people in the reorganization. We have these positions there; it is simply a matter of us trying to determine how best we can help the co-op people and what level of service we are going to be able to provide them to meet the statutory requirements, ours and that of Canada, so that there can be a proper job done of monitoring the whole program.

We have supported the program in the past and we support the co-op movement. I draw attention on page 15.10 to the detail of grants and contributions where we have provided in the past and are providing this year \$165,000 to assist co-operatives in the recruitment and the maintenance of adequate management, that is, helping them find trainees, providing them assistance in the local co-operatives in the setting-up of the co-op and the operation of the actual business, and in providing administrative support to them. We have done it in the past and we will continue to do so in the future. This program has been very well received in northern communities. I think at the present time there are approximately between the number of native managers or department managers or native trainees approximately 26 or more out of 36 co-operatives, so we have played a large role in getting this program going, and we would continue to do so.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Minister. Ms Cournoyea.

MS COURNOYEA: Just a supplementary, a final one. Mr. Chairman, what agency or what part of the funding source is the proposal directed to, and perhaps what federal department?

CHAIRMAN (Mr. Pudluk): Mr. Minister.

HON. ARNOLD McCALLUM: Mr. Chairman, the federal department involved is the Department of Indian Affairs and Northern Development.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Minister. Honourable Member for Mackenzie Liard.

MR. SIBBESTON: Just to ask the Minister if he could tell us who the grants, under the commerce section, were given to during this past year, and also the amounts granted?

CHAIRMAN (Mr. Pudluk): Mr. Minister.

Application For Assistance To Industry

HON. ARNOLD McCALLUM: Mr. Chairman, I can pass out an information item to all Members, of the assistance to industry that we have put out from April 1st, 1982, to February 16th of this year, a total amount of \$340,769.

CHAIRMAN (Mr. Pudluk): Thank you. Commerce. Mr. Minister.

HON. ARNOLD McCALLUM: There have been 14 applications. I will read them out and if we could get a couple of the Pages to take them around, it is there as well:

The Hay River and Area Economic Development Corporation in the amount of \$10,000; the NWT Lumber Grade Stamp Association, in the amount of \$10,000; the Fitz-Smith Dene Band, in the amount of \$2472; the Rae-Edzo Dene Band Development Corporation Ltd., \$6975; Arctic Coast Tourist Association, \$10,000; the Keewatin Tourism Committee, \$5000; WAVA -- that is the Western Arctic Visitors Association, \$8000; the NWT Travel Industry Association, \$15,000; the Big River Travel Association, \$29,438; the NWT Chamber of Mines, \$10,000; Arctic Cabs, \$3800; Peter's Restaurant -- and I will have to find out where that is -- \$3750; and the Freshwater Fish Marketing Corporation, \$226,334.

Those are all assistance to industry. Those are not all the loans that we have been involved with, because there would have been other applications for Special ARDA funding, that are before the board.

CHAIRMAN (Mr. Pudluk): Thank you, Mr. Minister. Honourable Member for Mackenzie Liard.

MR. SIBBESTON: This amount of the last grant given to the Freshwater Fish Marketing Corporation, \$226,000; that is different from the Great Slave Lake fish support, is it not?

CHAIRMAN (Mr. Pudluk): Mr. Minister.

HON. ARNOLD McCALLUM: Mr. Chairman, that is the Great Slave Lake fish support. We had \$267,000 budgeted for it; we have an unaudited statement -- that was the maximum amount that we would have had to pay them and we have made a payment to them of \$226,334.

CHAIRMAN (Mr. Pudluk): Thank you. Honourable Member for Mackenzie Liard.

MR. SIBBESTON: I know that last year in the 1982-83 budget, \$590,000 was passed by this Assembly for assistance to industry and why was only, approximately, \$114,000 granted? Is there not wide public knowledge about this? What is the reason for not making more grants available?

CHAIRMAN (Mr. Pudluk): Mr. Minister.

HON. ARNOLD McCALLUM: Mr. Chairman, last year in the assistance to industry, as the Member had indicated, there was \$590,000, but there was nothing identified as assistance to the Great Slave Lake fish support. The federal government guaranteed \$167,000; we took \$100,000 from the assistance to industry to make the total maximum that we would give to the Great Slave Lake fish support -- to make that \$267,000. It has been identified separately this time.

CHAIRMAN (Mr. Pudluk): Thank you. Commerce, \$7,522,000. Ms Cournoyea.

Slave River Sawmill

MS COURNOYEA: Mr. Chairman, from the indication from the list of assistance to industry, does this mean that there has been no money allocated to the Fort Resolution sawmill in this last year and nothing projected for next year?

CHAIRMAN (Mr. Pudluk): Mr. Minister.

HON. ARNOLD McCALLUM: Mr. Chairman, that is correct. There has been no money allocated to the Fort Resolution sawmill out of this year's budget.

CHAIRMAN (Mr. Pudluk): Thank you. Commerce, \$7,522,000. Mr. Sayine.

MR. SAYINE: Mr. Minister, on that same topic, you have met with Fort Resolution people about the sawmill, I believe it was in December, and the people there had told you at that time the state the sawmill was in. I am interested in knowing your department's stand on this because the people are still waiting, and we have been waiting since last summer. We are at a standstill and have to date had no response from your department.

CHAIRMAN (Mr. Pudluk): Mr. Minister.

HON. ARNOLD McCALLUM: Mr. Chairman, when I met in Fort Resolution with the band settlement council and the then board of directors, I indicated to them and I have indicated publicly what this government would be prepared to do with regard to the sawmill itself -- for its past debts and what we would do with them in the future. After that meeting there was to be an election of a new board of directors, I think it was January 26th that the election was to take place. Upon that election having been completed and a board of directors identified, they further met to select a chairman from amongst themselves. I told the people at that meeting that this government would stand ready to assist them in trying to look at new management, what we were prepared to do about the amounts payable and amounts receivable; what we would do to give them some support in management for the next year.

I also indicated to them that we would be prepared to meet with the new board of directors once they had come to an agreement as to who the chairman was. It is my understanding that a meeting has taken place between officials from my department and the new board of directors. That meeting

took place on February 4th and I am awaiting the results of it. Maybe Mr. Horn has further results, but we have done what I had promised the people in Fort Resolution that the department and government would do. Perhaps Mr. Horn would want to comment on that meeting between the board of directors and the officials from my department.

CHAIRMAN (Mr. Pudluk): Proceed.

MR. HORN: Mr. Chairman, we met with the new board of the Slave River Sawmill and discussed a number of things with them. Basically, we outlined to them and gave to them in writing, the substance of what the Minister has just outlined. We had some problem in dealing with the board in that they have taken it upon themselves to increase the numbers on the board by appointing members to the board from the settlement council and from the band council. There is no provision in the legal document setting that company up, for the board of directors to be so constituted. At the time we met with them they had also not changed their bank signing authorities from the old board of directors to the new board of directors, so we could not do any business. Those things are presently being worked at. The articles of the company are being reviewed by their company lawyers, who are Richard and Kingsmill; the bank signing authorities have been sent out to them, I believe, and are in place or will be in place very soon. At that point we will be able to start doing some business with them.

CHAIRMAN (Mr. Pudluk): Thank you. Mr. Sayine.

Funding For Sawmill In Fort Resolution

MR. SAYINE: Just one more question, Mr. Chairman. I would like to know what you mean by doing some more business with them. The question is that you have not budgeted any money this year for the sawmill so where are you going to get money from if you are going to give them money?

CHAIRMAN (Mr. Pudluk): Mr. Minister.

HON. ARNOLD McCALLUM: Mr. Chairman, in the arrangement that was made with the sawmill in the past year we guaranteed two loans totalling \$265,000. I indicated to them as well that I would look at the financial situation that exists within the sawmill operation. We would consider providing financial assistance to cover the difference between the company's accounts payable and the accounts receivable. I indicated that I would not be prepared to provide money for logging this year. I would suggest that the amount of money that we are talking about, as a government, that we would have to expend, may very well be in the vicinity of \$400,000, and \$265,000 of that was budgeted last year because there were guarantees in our assistance program. We will not know how much further assistance will be required until we are able to get an audited statement with the new board of directors and our officials.

I said we would provide some kind of assistance to it but I did not make a statement that we would look at it all. So if it is a requirement that we will have to get further funding outside of what was budgeted last year, then it is quite conceivable I will either have to find it in unexpended funding within the department itself or come back to this House with a supplementary request.

CHAIRMAN (Mr. Pudluk): Thank you. Mr. Sayine.

MR. SAYINE: One more question. The sawmill has a long history of running into financial problems. Is your department in a position to help the sawmill with some kind of a feasibility study on the long term to help the sawmill find out exactly where it is going wrong and how the sawmill can be put in a situation where it can at least break even?

CHAIRMAN (Mr. Pudluk): Mr. Minister.

HON. ARNOLD McCALLUM: Mr. Chairman, nothing would please me -- and I think the government -- more than to have the operation continue on at least a break-even basis. Amongst the kind of commitments that I made in dealing with providing assistance to them for a better operation, better management of the business, is a determination to help them look at the feasibility of it, to help them look at what can be done to make it viable. One of the things that we would want to deal with in this would be, in actual fact, a study as to the amount of logging that would be required in proportion to the amount of lumber that could be sold -- that is the cost of producing lumber and the markets themselves. So we are prepared, in this total new look at management of the sawmill, to go through exactly what the Member has indicated.

Total O And M, Commerce, Agreed

CHAIRMAN (Mr. Pudluk): Thank you. Commerce, \$7,522,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Detail Of Grants And Contributions, Agreed

CHAIRMAN (Mr. Pudluk): Page 15.10, detail of grants and contributions, \$1,971,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Detail Of Capital, Agreed

CHAIRMAN (Mr. Pudluk): Detail of capital, page 15.12, \$1,234,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total O And M, Agreed

CHAIRMAN (Mr. Pudluk): Page 15.01, total O and M, \$17,703,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total Capital, Agreed

CHAIRMAN (Mr. Pudluk): Total capital, \$1,234,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

CHAIRMAN (Mr. Pudluk): Thank you. I would like to thank the witnesses at this time. Mr. Horn. Does this committee wish to go to Justice and Public Services?

SOME HON. MEMBERS: Agreed.

Department Of Justice And Public Services

CHAIRMAN (Mr. Pudluk): On page 8.01, I wonder if Mr. Minister would like to make any opening remarks?

HON. GEORGE BRADEN: Mr. Chairman, it is my pleasure to present to you for your consideration the budget of the Department of Justice and Public Services. As Members are no doubt aware by now, the government as a whole has had to curb its ambitions, or programs in several areas to provide enhanced programs to the residents of the North, because of fiscal restrictions imposed on us by the Government of Canada. Now in preparing the budget for the Department of Justice and Public Services, we have made every effort to follow the priorities of the government and the direction provided to us by the Legislature. We have made every effort to meet the needs of residents of the Territories in respect of the services being provided by this department; however, I think it goes without saying that we would, of course, prefer to be able to do more. Keeping in mind the current restraint atmosphere or program, it has not been possible to increase this department's budget and I believe I can speak for all our Ministers, in their budgets, to the extent desired. With the announcement of the restraint program, we have made every effort possible to identify where restraint can be applied and will continue to ensure this is being carried out through the fiscal year 1983-84.

Before I invite this committee to examine the budget of each of the divisions of my department, I propose to bring to your attention the major changes which have been incorporated into the budget. During the current fiscal year, the responsibility for motor vehicles, Highway Transport Board and the Public Utilities Board were transferred out of the Department of Justice and Public Services. At the same time, however, the responsibilities for the Status of Women, emergency measures and St. John Ambulance have been assigned to the department. In addition, the Department of Justice and Public Service has been allocated eight new person years. Two of these positions have been allocated to justice of the peace training, which, as Members know, has been a priority with this Assembly.

---Applause

Thank you, Mr. Patterson. With the significant workload increase realized in the sheriff's office, one position has been allocated to this function. I do not hear any applause, Mr. Chairman, for that allocation.

---Laughter

One position will be allocated to legal aid in order to assist the office in providing more efficient services based on a substantial volume growth. The department plans to establish an office in the Baffin region to perform legal work for the government.

HON. DENNIS PATTERSON: Hear, hear!

---Applause

HON. GEORGE BRADEN: This is on a test basis but we think that it may provide us with a better service in the region furthest away from the capital. Finally, Mr. Chairman, in response to mining development and in order to establish a training program for mine rescue, one position has been identified in mining inspection.

SOME HON. MEMBERS: Hear, hear!

HON. GEORGE BRADEN: A further position has been allocated to the administration section due to increased responsibilities within the department.

Budget Priorities

As far as the priorities of this government are concerned, I have referred to JP training. We have now hired a lawyer to work in the JP training area; he will be supported by an assistant paralegal and a clerk. The results of their work will, I am sure, become obvious in the next few months. The department has also recently sponsored a training session in Inuktitut which enabled Inuit JPs to develop very useful training material in their own language.

In addition, Mr. Chairman, \$20,000 has been reallocated within the budget of the department for constitutional development. The department has been given the responsibility for the development of the government's role and the government's position in the upcoming constitutional conference on aboriginal rights in the Canadian constitution. I would also note that my colleagues, Mr. Wah-Shee and Mr. Patterson, and the secretariat also play a major role in that exercise. The legislation division has responded to several priorities to ensure that necessary bills are drafted and are made available for consideration of the Legislature and the public, and I would note just in passing I believe the Mining Safety Ordinance, the Liquor Ordinance that we are presently considering are examples.

The Department of Justice and Public Services has taken active responsibility in the area of native languages and preserving northern culture through our oral history program, and further, publications such as consumer and worker safety pamphlets are currently being prepared in native languages and will be available through our library services and other government offices. I do not know if you people watch a lot of television -- like I do -- but I sure have seen a lot of Justice and Public Service ads on Anik Info these days. So I think that is an indicator of the kind of public information package that our department is trying to get into.

The legal services board has allocated funding to establish a court worker in the Keewatin and ensure travel funding is available to allow defence lawyers to travel ahead of circuits. A decision to encourage the establishment of a regional committee on legal aid in the Beaufort Delta area was made by the Legal Services Board and ongoing discussions are now taking place with the residents of that region.

Local Museum Development

The Prince of Wales Northern Heritage Centre is currently working very closely with communities in encouraging their interest in local museum development and in increasing the level of cultural awareness in the NWT. If I could just digress from my notes for a minute, Mr. Chairman, we are working very closely with residents of the museum society in Frobisher Bay to see if we could put a facility in place there to service not only the community but I would hope to be a showpiece for the region itself. They have done a tremendous amount of work so far, and I am encouraged by the enthusiasm shown by various agencies and individuals in the community. Second, I am beginning, along with my colleague, Mr. Patterson, to discuss at the conceptual or idea level the Inuit museum university. We feel that it has a long way to go but we are very much interested in working with Inuit Cultural Institute to see how the concept can be developed further.

Moving into another area, a fire safety officer and electrical inspector position have been moved to the Baffin region to provide better service. An electrical inspector is being moved to Hay River and a gas inspector, safety officer and fire safety officer are being moved into Inuvik to provide better response and better service in that high impact area. Safety division is also working on an NWT-wide project to identify further worker concerns and needs.

Some of you are concerned about lotteries, I know. A draft of new lotteries regulations has been circulated to a number of groups and organizations in the Territories. I believe we are working on our fourth draft at this point in time and I am hoping that with the input that I am going to be receiving in this final round that I will be able to wrap up this whole issue of lotteries regulations.

Mr. Chairman, I am hopeful that with increased efficiency in the department, reallocations in response to governmental priorities, the impact of additional person years and continual decentralization of the department, it will be possible to meet the growing demands of the residents of the Northwest Territories. With this opening statement, Mr. Chairman, may I now invite yourself and Members of this committee to examine the budget of my department. I would just request that I have Mr. Lal join me at the witness table so I can get some advice if it is required. Thank you.

SOME HON. MEMBERS: Agreed.

CHAIRMAN (Mr. Pudluk): Proceed. I would like to welcome Mr. Lal. General comments and questions? General comments and questions, Mr. Patterson.

Improvement In Legal Aid Services

HON. DENNIS PATTERSON: Mr. Chairman, I want to take this opportunity to very sincerely congratulate the Minister and his deputy and his department for some really excellent developments that have taken place in the past year and that are planned for the coming year. I would like to say, first of all, that I am really delighted with the way the legal aid system has developed since the new Legal Services Ordinance was passed some two or three years ago. I think that it is now matured to the point where the Legal Services Board is taking initiatives to respond to the expressed needs of people who are in need of legal information and also legal aid in all parts of the Northwest Territories. My knowledge of the board is that it has grown in strength and in ideas. I am very pleased to note that the Department of Justice and Public Services has, even in times of restraint, been able to respond to the initiatives that have been requested from the various regions, and I would like particularly to commend them on the efforts that are being made to improve legal aid services in the Keewatin, in the Delta.

I would also like to note one improvement which it has budgeted for the coming year that the Minister did not mention, and that is that in keeping with a motion from this House last year, there have now been increased resources been given to Maliiganik Tukisiiniakvik in Baffin to provide a part-time court worker in Cape Dorset and Pangnirtung in the coming year, to reflect the increased volume of work and demand for services in south Baffin. I recognize that all the support humanly possible has been given to native court workers and Maliiganik Tukisiiniakvik, and I think this is a particular section of the Department of Justice and Public Services budget where in that regard I can do nothing but compliment and congratulate the department for what has been done.

Eastern Arctic Justices Of The Peace Training Conference

I will not take up much more time, Mr. Chairman, but I do also really want to tell the Minister and his deputy that the Eastern Arctic JP training conference was an enormous success. I think that the department really deserves to be commended, because they were faced with a request from certain justices of the peace in the Eastern Arctic to organize the conference themselves, to take the funds and do everything themselves, in Inuktitut, departing completely from earlier precedent. I do know that sometimes it is hard to persuade governments to depart from doing things the way they have been done in the past, and I think probably Mr. Lal and his Minister, particularly stuck their necks out a bit, perhaps against some advice they might have received from sceptics, and said, "We will let the Eastern Arctic JPs see what they can do in Inuktitut."

I am probably going to talk about this at a little more length once we get into that particular section of the budget, but I am familiar with the program they operated, I am familiar with the manual that was produced -- I would not call it a manual, but the glossary of forms and procedures -- which was translated into Inuktitut for use, particularly by the unilingual justices of the peace. I think the money that was spent was enormously productive. I believe that there may be plans for duplicating that same kind of session in the Keewatin. I think a lot of the work that has been done in Baffin can be of use to other justices of the peace who are Inuktitut speaking. I think the JPs who participated found the experience extremely rewarding, developed confidence in themselves that they never had before and probably never would have obtained attending the more traditional sessions.

I am delighted that the department has now recognized that this area of JP training has great potential and it has somehow found the means to devote a full-time person to this task. If the model can be followed to take advantage of experienced justices of the peace in offering training, particularly where there is a language barrier, that we have just begun to tap the potential of our lay justices of the peace in the remote communities of the Northwest Territories. Particularly in legal aid and in JP training, I would like to commend the department.

I would also like to say that I am very pleased with what I know about the work that is being done by the museums division and plans for developing an improved museum facility in Frobisher Bay, in co-operation with the community there. I am also very pleased at the involvement of the museums and the director of the Prince of Wales Northern Heritage Centre in the Peel Point archaeological site near Frobisher Bay, which I think has enormous archaeological and tourist potential. These are Thule sites that have been excavated and are now being planned as historic sites. All of these things are of great significance to my constituents and I think generally to the people of the Eastern Arctic. I know there may be people who have criticisms and concerns about the Department of Justice but I, for one, would like to say that I am extremely pleased with what has been done recently, and what is planned. I commend the Minister and his staff for these important initiatives. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Thank you. General comments. Honourable Member for Mackenzie Liard.

Involvement Of Dene People In Justice System

MR. SIBBESTON: Mr. Chairman, I would like to say a few general things and then also talk about the JP situation amongst the Dene people. I just want to say that I think the people of the western part of the North were very impressed with the contribution that Mr. Stien Lal made to our constitutional conference in September and we hope he will be around for the next one, probably this spring. He was able to provide a very objective view and he certainly came across to everybody as being an enlightened and fair and conscientious person.

I want to now talk about the JP situation in our part of the North. The situation with respect to JPs amongst the Dene people is actually not a very good situation. Just to give you an example, in all of the communities in the Deh Cho area -- Simpson, Fort Liard, Providence, Nahanni Butte, Jean Marie River and Wrigley, there is not one native JP that I am aware of. It is interesting to hear the comments of Mr. Patterson, because obviously in the Eastern Arctic among the Inuit they are having much more success than native people in our part of the West. I am glad for them and just hope that something could be done in our part of the North to have a similar system of eventually having native JPs amongst the people in the communities.

For some reason I think it is all part of this big situation of native people in our part of the North never accepting or understanding the government and the system that has come into the North. This is part of a general problem. It seems to me that we should not just leave things as they

are -- government is spending millions of dollars in the North and in this area there are quite a few millions of dollars. It seems to me that we should try to do something to make native people in our part of the North more prepared and willing to become involved in the justice system by becoming JPs. I am just wondering whether the department could have it as a major thrust or a major undertaking in the year coming up, to see if somehow or another they could talk to the leaders, talk to the people, provide information and education to the people about the justice system, and in this way encourage native people to become JPs and then serve the public and the people.

I see the process generally as follows: The government officials that can relate to Dene people and Metis going to the communities, talking to the leaders about the idea of having native JPs, finding ways to communicate generally with a Dene public about the legal system, the justice system and the JPs, and somehow or another get them interested in becoming JPs. As I said, nobody at the moment wants to become a JP. People do not understand the system perhaps or are afraid of it or feel maybe they are not educated enough. There is no support system that is efficient or acceptable or that is working to help native people in our part of the North to become JPs. So I am just wondering if the government could respond to this request. I do see it as a major undertaking. It would require a fair amount of commitment and effort to bring it about but I do feel that we should start. Otherwise, we are going to end up in our part of the North forever leaving it to non-native people to try to provide justice to the people.

CHAIRMAN (Mr. Pudluk): Mr. Minister.

HON. GEORGE BRADEN: Thank you, Mr. Chairman. I will certainly give the Member my assurance that we will be very active in his constituency and in the valley generally. With our expanded program in this particular area, we will have more people to get into the regions and spend time with the leaders of the community, to impress upon the community leaders, the community organizations and the community generally the importance of participating in this particular important task that the public is called upon to perform. So I will give him my assurances in that area. I would just say perhaps his observations are correct. We have to go in and spend time in developing the idea more, because I just note that in Fort Liard there is a non-native JP; in Simpson there are two non-native JPs; and in Wrigley we have not found one. So we have a lot of work to do in that area and I appreciate the Member's guidance.

CHAIRMAN (Mr. Pudluk): Honourable Member for Mackenzie Liard.

Government Must Give Positive Assurances

MR. SIBBESTON: Mr. Chairman, I want to say in respect of the present JPs, that they are excellent justices of the peace. All the justices of the peace that are in existence in the Deh Cho area, in Liard, Simpson and Providence, are generally persons that have lived there for some time, know native people and are generally accepted and respected by the people in the community. So I want to say that they are performing a very good job and I have not heard any complaints or concerns raised by people about the type of justice that they have been handing out or the type of persons that they are. They are very acceptable.

However, I want to say to Mr. Braden that I have raised this matter in government oftentimes in the early 1970s. I have raised it at least once during the life of this Assembly and every time I am given assurance that something will be done, we will go in there and whatnot but invariably nothing changes. So when Mr. Braden says this time that he will do something, I guess I look to what he says with more optimism than I have with respect to statements that have been made in the past by other Ministers. So I guess I have confidence that something will happen and I am optimistic about that. And so I am asking, inasmuch as I have confidence in Mr. Braden, I am asking him, since this has been said before, how good is your word?

CHAIRMAN (Mr. Pudluk): Mr. Minister.

HON. GEORGE BRADEN: Mr. Chairman, I would relate back to the Member a very strong request he made to me on another subject while we had a community meeting in Fort Simpson. I am quite confident that the government will be able to deliver on that particular request from the people of Fort Simpson. I am quite confident -- it may take time because of the very point that he raised to me, that is, to do developmental work to convince people that this is a responsibility that they have to assume. I am prepared, especially with this expanded program, to give this area of the North some measure of priority because, as Mr. Patterson indicated, Inuit JPs, particularly in the Baffin, seem to have their act together and really have a momentum so I am hoping that we can shift some of our resources over to the West.

CHAIRMAN (Mr. Pudluk): Thank you. General comments and questions. Ms Cournoyea.

Beaufort-Delta Legal Concerns

MS COURNOYEA: Mr. Chairman, I only have a few general comments. The first is in regard to the legal aid worker situation in the northwestern part of the Arctic. In the past, I did express a great deal of concern about the provision of back-up, technical, legal and expert advice that the legal aid workers were getting from time to time, since they were very far away from the centre of operation.

As you know, the Beaufort-Delta area is a high impact area and it does provide for certain pressures to be put upon people that push the problems within the legal area up, and we have accepted the situation as one that has to be dealt with. I am still very concerned at some of the pressures that are put on the legal aid workers in recent times. The fact that I feel that way is because they have not been able to provide services and answer questions that have been brought upon them. They have been put into a situation where the area of advice that they were seeking did not necessarily come from the best of reputations in the legal profession. They were forced to seek that legal advice from the particular person that was available on-site. I certainly was concerned about that and I felt that they were being forced to seek that kind of counsel because of the fact that there was just nothing there to help them out in the job that they were attempting to do.

As you know, when the environment and the social conditions are changing in various areas, we have to look to that being an issue that must be dealt with and it will not go away by itself. Those changing times put a lot of pressure on individuals and families as well as the kind of work that has to be carried out by the legal aid workers has probably become more intensified. As well, the people in general expect a lot more from the legal aid workers as opposed to an area where things are moving a little more slowly. We hope that in setting up the Beaufort-Delta legal centre that this would improve and give the back-up for workers who are presently in place. I would like to say that they are doing their best, however they still have the basic problem of receiving the back-up resources on their day to day problem solving.

In regard to the JPs, we have a good number of JPs who are non-native but the reason for that is fairly clear. Most of the local people are related to people at a community level and because the kinds of cases that are coming up are maybe more than just minor offences it is very difficult for a JP to make a ruling on the people that he has to live with. There was a suggestion and a discussion has taken place in our area where the question was asked, "Is it possible to have more than one JP sitting at once so that the more difficult cases or the sentences or the judgment would not necessarily be attributed to one person and that would make a more comfortable community living situation?" Some of the cases that are coming before JPs at a community level are fairly serious and a lot of them are related to the families and have interfamily relationships. So basically I can say, as can the Member for Deh Cho, that non-native JPs are serving a very good purpose because they normally do not have that family relationship within the community. However, we would propose that at some time that the NWT government justice system try to set up and respond to the idea of having more than one JP sitting at once.

In regard to the Royal Canadian Mounted Police, I am pleased to say that on a couple of occasions recently that RCMP officers in the larger communities are taking the time out to go and travel with some of the hunters and trappers to look at their concerns. There are not too many complaints in the smaller communities; however, in larger communities the RCMP have a fairly extensive job just dealing with in-community problems and there has always been a feeling from the hunters' and trappers' associations and individuals that the RCMP are not relating to their problems and concerns. In the area of the northern Delta and Beaufort Sea, there are many camps and basically the feeling is that the RCMP are the agency that can do something about the break-ins and the misuse of other peoples' property; however, it has been the feeling and is still the feeling that the RCMP are not necessarily directed to relate to that concern because of their in-town priorities.

Corrections And Sentencing Of Criminal Offenders

We had a discussion within the Department of Health and Social Services on the concern of corrections and the sentencing of criminal offenders. That is still a major concern in our area whereby we feel that people are coming back without the authorities or the correctional institutes making the necessary rehabilitation or providing the kind of sentence that would make it discouraging for individuals not to want to come back to the correctional institute. In the matter of the community work program as a sentencing alternative, there is wide support for it but one of the shortcomings is that the community work program is not necessarily always

properly supervised. From time to time the community work program is suggested and the individuals who are to do community work are really left sitting and not really doing anything that would cause them to feel that they should not do a few more break-ins because it is not such a big chore to do what has been assigned to them at the community level.

The magistrates and other people who are looking after the sentencing and are relating to the people, I believe are trying to do the best job they can. However, I feel that there has to be a closer relationship on what happens after the sentencing. If the sentencing is indeed short, then what is the department doing to analyse the whole process of individuals going through a system set up for rehabilitation and then back into the community -- to see whether it is effective or if it is not effective? I think that kind of analysis should be done on a couple of communities to determine whether the attitudes of the people doing the sentencing is too sympathetic or not. Thank you.

CHAIRMAN (Mr. Pudluk): Thank you. Mr. Minister.

HON. GEORGE BRADEN: Thank you, Mr. Chairman. I would just like to make a few comments in response to what the Member has said. I recognize there were some problems earlier on this year with the native court workers and I would describe them as organizational problems. We hope that they have been sorted out. In so far as the experience of these paralegal people, I would take the Member's comments seriously and encourage my department to the extent possible, to arrange for additional kinds of training programs that I have had the opportunity to observe from time to time, where some of our more eminent and noted lawyers from the Territories spend time with these court workers to give them further background and training.

In respect of her comments on the justice of the peace system, I have to apologize to the Member for this, we were made aware last year of her concern of having JPs sit together. At this point in time, I can report that we are examining a proposal which I understand the British courts use, which involves having three JPs sit together when dealing with a case of particular substance. So it is not that we have not done anything on it, Mr. Chairman, but we are only at the point now where we are examining a proposal.

On the matter of comments concerning corrections, I would indicate to the Member and to others here that we do not have the responsibility for prosecutions in the Northwest Territories. As a Legislature, we make certain laws and set certain limits in terms of fines or jail sentences for people who violate these laws, but prosecution is basically an area which is outside of our jurisdiction. It is the responsibility of our Attorney General, who is the Attorney General for Canada.

Finally, I would be pleased in the context of her last remarks to establish a small working group to do an analysis of the effectiveness, perhaps in a couple of communities on a test-case basis, to determine how effective sentencing has been. We already have a joint committee which includes judges, representatives of the police, the crown prosecutor's office and our department. I would be pleased to follow this up with a couple of studies to analyse the concern that she raised. I will just say in conclusion, Mr. Chairman, that this concern has been brought to my attention. I believe I spoke to it when the corrections budget was on the floor. There is concern in the communities that when someone is sentenced to six months in jail and they only do four, and three of those months are spent on work release, that we are not dealing out the kind of punishment that the community understands was going to be given in the first place. So with that, Mr. Chairman, I will conclude. As I say, I would be pleased to follow it up with the Member a bit further to get some more of her ideas on doing an analysis of the effectiveness of sentencing. Thank you.

CHAIRMAN (Mr. Pudluk): Thank you. General comments and questions. Mr. Curley.

Scheduling Of Court Hearings

MR. CURLEY: Thank you, Mr. Chairman. I do not have any major problem with the department and the honourable Minister and the honourable deputy minister. I think I should say that, because this department is well respected and so are the two gentlemen sitting on the witness chair and I say that with respect.

Mr. Chairman, I have always been concerned with the way the court dockets and court hearings are scheduled in the eastern part of the Territories. Often when I think about how large a docket is for the various individuals that must appear before the odd and infrequent court hearings, I normally conclude how stressful this must be for the families who are charged for the crimes that they have committed or whatnot. Not only do they regret sometimes of having committed an offence and breaking a law, but compounded with having to wait three or four months before the hearing takes place, I think sometimes is not helpful to the individual. I really would ask the Minister here whether or not there would be any way of improving those kinds of arrangements, if at all possible that the hearings can be taken as early as possible from the day the individual was charged and has to appear before the court at whatever level. I should say that JPs certainly should have a pretty good hand in court hearings within their jurisdiction, but when it gets beyond that, I think there is a problem.

We have pretty good transportation services in most of the regions in the Territories so I could not see why the scheduling of the court dockets possibly could not be improved. The reason I say that is because experience seems to say that even though the court docket in the local community might be quite high, the court party would leave without completing the local dockets. So therefore not only the offender is experiencing tremendous difficulty with having to appear before the court and also thinking about the kind of fine or the punishment the person might get as a result of the incident, they compound it by having to wait quite a length of time for a court appearance to be scheduled and that is really beyond his control. So I really wonder if there would be some consideration to try and correct that, so not only the lawyers would have their day in court, conveniently rearranging the court hearing for the time that they can appear. We are dealing with a really important issue. If it is a serious offence, let us get on with it, let us try and have a court hearing as quickly as possible and get with it, so that whoever has broken the law or committed a crime has to pay for the crime that he committed, but he really should not have to pay for the unnecessary length of time waiting to appear before the court.

Location Of Territorial Judges

The other question that I have is for isolated communities or the regions. Most of the judges are located in some central place like Yellowknife. My sincere question would be, why? Why do they have to be located in one place like Yellowknife? Should we not be considering making a revolutionary change to maybe transferring one of the judges or magistrate positions or whatnot, to the Eastern Arctic and if not, what would the problems be with respect to that? I believe the lawyers most likely like to hang around where the judges are. So if that move were to start happening, I am sure some of the lawyers would start establishing their offices just in front of the court building. I wonder if the Minister or his deputy would indicate to this House whether or not there is a possibility of entertaining or making some progress in that possibility. Thank you.

CHAIRMAN (Mr. Pudluk): Thank you. Mr. Minister.

Reasons For Delay In Court Hearings

HON. GEORGE BRADEN: Thank you, Mr. Chairman. In respect of Mr. Curley's first point, I think what we are dealing with here is a necessary evil and a necessary consequence of the court circuit system. His remarks are very timely in that under the new constitution of Canada the justice system will not be able to hold off trial proceedings for what is determined to be an unreasonable period of time. So right off the bat I can say that in the supreme law of our land there is provision for a public trial within a reasonable length of time. One of the problems that we are dealing with gets back to the reason why we are beefing up our training program for JPs. Oftentimes JPs would feel that they did not have the background or the ability to deal with a particular case so they would refer it to a higher court. What we are hoping through this JP training program and the enhanced JP training program is that the JPs will be able to handle more cases quickly and presumably more efficiently than a territorial or supreme court judge from Yellowknife.

Another of the problems that we have that causes a delay from time to time, and this gets back to a point I made earlier on, given that we do not have responsibility for prosecutions within our government, we have to deal with the federal crown prosecutors' office here in Yellowknife and with all due respect to the learned counsel and the people who work in that particular office, there are times when delays are caused by the crown prosecutors' office. I suppose one of the quickest ways to solve that problem is to try to get prosecutions under the jurisdiction of the territorial government.

A final point with respect to the delays and what the Member has been referring to, Mr. Chairman, we now have another federal supreme court judge. There was an announcement made, I believe it was last Friday, in the paper so that will certainly take some of the load off Justice de Weerdt and provide for another federal supreme court judge to be on the circuit. That is all I can say in response to his first point although I will certainly bring it to the attention of the chief judge who currently approves the court circuit. There is a lot of concern in the community given the time that a convicted person has to wait for his or her day in court and I will report back to the Member with the chief judge's comments.

Problems With Locating A Territorial Judge In Frobisher Bay

With respect to the second point raised by Mr. Curley, Mr. Chairman, we have been approached by people from Frobisher Bay in particular, with a proposal that we place a territorial court judge in Frobisher Bay. Some of the problems that we have with that are that we would need to find the resources to provide for back-up to that particular court judge and second, there is a general problem that we are concerned about and that involves the territorial court judge plus the police and, perhaps, the legal aid lawyer or other lawyers having too much contact, and that it could be seen that they are not dispensing justice in an objective fashion.

Now, I do not mean to raise this as the major stumbling block to putting a territorial court judge in Frobisher Bay; I just use that as an example of one of the concerns that Members have and, believe me, it has been raised to my attention in terms of our territorial court system as it is set up over here in the West. I will give the Member my assurances and I know my colleague, Mr. Patterson from Frobisher Bay, will remind me of this from time to time, but I will give the Member my assurances to examine further the feasibility of a territorial court judge in Frobisher Bay; but for the upcoming fiscal year we have no firm plans to proceed in that particular direction. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Thank you. General comments and questions. Mr. Evaluarjuk.

Pay For Justices Of The Peace

MR. EVALUARJUK: (Translation) Mr. Chairman, I have no problem with what the Minister says. We used to have justices of the peace conferences and it did not help us very much. The concern regarding people having to wait a long time before their court appearance -- looking at the Yellowknife people, they might be concerned about their children or other relatives. I think I myself would always imagine having to wait for that day for the hearing and this might not be too good for the older people. I do not really know about the NWT judge. Is he considered higher than you as the Minister of Justice or is he lower? Who is considered higher than you? Do they get their funding from territorial funds? Do they get paid? When something has gone wrong in the community JPs are told that they have to go to a higher court or something. I believe the justices of the peace in the communities make \$100 a year, even when the plane comes through once or twice a week to the community. Thank you, Mr. Chairman.

CHAIRMAN (Mr. Pudluk): Mr. Minister.

HON. GEORGE BRADEN: With respect to the first point or the first question raised by the Member, Mr. Chairman, there are different branches of the government: for example, there is the legislative branch, which is the Legislature of the Territories; then there is what is called the executive branch, which is the Executive Committee and the administration or the bureaucracy of the government; and then there is one other separate branch, and that is called the judicial branch of the government, and that is where the judges are located. Now, I do not consider myself to be the boss of the judges. They operate independently. However, the Northwest Territories government pays the salaries of the territorial court judges and my department provides all the administrative support to the court system. I do not know if that answers the question. We have to work together fairly closely with the judges, but they are seen to be sort of separate. I suppose one could draw a comparison with the Speaker of the Legislature. He and his office are separate from the Ministers and their offices. If the Member wants more clarification, I would be glad to give it to him, Mr. Chairman.

With respect to the comments he made about JPs, I believe he was asking the question how much they get paid, and I cannot really answer that question. I would have to take it as notice. I could answer it tomorrow morning for the Member if it was all right, Mr. Chairman, I apologize, I did not get the rest of the translation at all of what was said. Oh, here I have a statement on what JPs get paid. I guess there is a flat payment of \$200 per year, plus five dollars for every case that they hear. I understand that this whole payment system is being reviewed at this point in time. Thank you, Mr. Chairman.

Total O And M, Directorate, Agreed

CHAIRMAN (Mr. Pudluk): General comments and questions. I guess not. Page 8.02, directorate, \$797,000. Mr. Patterson.

HON. DENNIS PATTERSON: Where is it that the responsibility for JP training comes in, Mr. Chairman? Could I ask the Minister?

HON. GEORGE BRADEN: Court services.

HON. DENNIS PATTERSON: Court services. Thank you.

CHAIRMAN (Mr. Pudluk): Page 8.02, \$797,000. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Total O And M, Court Services

CHAIRMAN (Mr. Pudluk): Court services, page 8.03, \$3,214,000. Mr. Patterson.

HON. DENNIS PATTERSON: Mr. Chairman, I really do want to describe what happened at this Eastern Arctic JP training conference. They came up with a number of resolutions which I would like to discuss...

AN HON. MEMBER: Report progress.

HON. DENNIS PATTERSON: Maybe I will move we report progress.

SOME HON. MEMBERS: Progress.

CHAIRMAN (Mr. Pudluk): The motion is not debatable. To the motion. All those in favour? Opposed? We report progress.

MR. SPEAKER: Mr. Pudluk.

REPORT OF THE COMMITTEE OF THE WHOLE OF BILL 1-83(1), APPROPRIATION ORDINANCE, 1983-84

MR. PUDLUK: Mr. Speaker, your committee has been considering Bill 1-83(1), and wish to report progress.

MR. SPEAKER: Thank you. The Chair would like to recognize in the gallery Captain Albert Iriye, who has spent 25 years on the Mackenzie River, 18 of these years as captain. Mr. Iriye, would you rise please?

---Applause

Are there any announcements from the floor? Mr. Fraser.

MR. FRASER: Mr. Speaker, I would just like to announce that Esso are holding a slide presentation at 8:00 p.m. in room 302 and 304 this evening.

MR. MacQUARRIE: You are not working for them yet?

MR. SPEAKER: Thank you. Are there any further announcements? Mr. Clerk, announcements and orders of the day.

CLERK OF THE HOUSE (Mr. Hamilton): Announcements, Mr. Speaker. There will be a meeting of the standing committee on legislation tomorrow morning at 9:00 a.m. in the caucus room.

ITEM NO. 16: ORDERS OF THE DAY

Orders of the day, Wednesday, February 23rd, 12:00 noon.

1. Prayer
2. Members' Replies
3. Oral Questions
4. Written Questions
5. Returns
6. Ministers' Statements
7. Petitions
8. Reports of Standing and Special Committees
9. Tabling of Documents
10. Notices of Motion
11. Notices of Motion for First Reading of Bills
12. Motions
13. First Reading of Bills
14. Second Reading of Bills
15. Consideration in Committee of the Whole of Bills, Recommendations to the Legislature and Other Matters: Bills 1-83(1), 6-83(1), 7-83(1), 8-83(1), 9-83(1), 10-83(1), 11-83(1), 12-83(1)
16. Orders of the Day

MR. SPEAKER: Thank you, Mr. Clerk. This House stands adjourned until 12:00 noon, Wednesday, February the 23rd.

---ADJOURNMENT

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