

LEGISLATIVE ASSEMBLY OF THE
NORTHWEST TERRITORIES
8TH ASSEMBLY, 61ST SESSION

TABLED DOCUMENT NO. 9-61

TABLED ON Feb. 4, 1977

Tabled Dec 9-61
Tabled Feb 4/77

REPORT TO
THE COUNCIL OF THE NORTHWEST TERRITORIES
on the establishment of an
ADVISORY COMMITTEE ON THE POLITICAL DEVELOPMENT
OF THE NORTHWEST TERRITORIES

submitted by the
Special Committee of Council on the
Political Development of the Northwest
Territories

As amended and unanimously adopted by
the Legislative Assembly of the
Northwest Territories February 11, 1977.

Yellowknife
January 31, 1977

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SUMMARY

Pursuant to Clause 3 of Motion 14-60, this Committee is pleased to report that it has examined the matter of the establishment of an Advisory Committee on the constitutional development of the Northwest Territories and has prepared the necessary ground work to get a constitutional review underway.

This work includes the preparation of :

- 1. The necessary legislation for presentation to the house to properly authorize the carrying out of the review of:
 - (a) Bill 9-61, An Ordinance to Establish a Committee to Inquire Into and Make Recommendations with Respect to the Constitutional Development of the Northwest Territories;
 - (b) Bill 10-61, An Ordinance Respecting Public Inquiries
- 2. Preparation of a Budget

We believe it to be a matter of the greatest urgency that this report receive the unanimous support of the house.

Recommendations of Committee

- 1. Any study into the future political development of the N.W.T. should not be done directly by the Legislative Assembly but for that Assembly and not for, the Department of Indian and Northern Affairs, nor for the Federal Cabinet.
- 2. The study should produce a report which is to be a blueprint for future political evolution.

CONFIDENTIAL

3. The report of the Advisory Committee should be ratified by the Legislative Assembly of the N.W.T. It should thereafter be presented by the Legislative Assembly to the Federal Cabinet as the basic policy statement of the N.W.T. at a future Federal-Provincial Constitutional Conference.
4. The Study should emphasize political development but take cognizance of the economic and social factors that influence this development. The fundamental question to be answered can be framed as follows:

What is the position ^{of} the future political development, bearing in mind the economic and social ramifications, that the Legislative Assembly of the Northwest Territories should advance to the Government of Canada on behalf of all the people of the Northwest Territories?
5. Costs incurred by the Advisory Committee should be borne by the N.W.T. budget, particularly from the contingency allotment. No special request for funding of the Study need be made to the Federal Government which, however, should be approached to discover whether the moneys to be laid out can be recovered from the Department of Indian and Northern Affairs.
6. The Research Assistance Group will submit a list of possible Chairmen for the Advisory Committee on the Political Development of the Northwest Territories who will make a recommendation to the Legislative Assembly.
7. The Chairman of the Advisory Committee on the Political Development of the Northwest Territories, once selected by the Legislative Assembly on the advice of the Committee (on Future Development), should select the other two members of the Advisory Committee, ^{if} the Assembly wishes to strike a three-^amen rather than a one-man Advisory Committee.

8. The Advisory Committee on the ^{constitutional} Political Development of the Northwest Territories should be assigned a Legal ^{Counsel} Adviser who, when deemed appropriate by the Chairman, could cross-examine witnesses.
9. Detailed terms of reference for the Advisory Committee on the ^{Political} Development of the Northwest Territories will have to be worked out after the appointment of its Chairman and with his consent by the Legislative Assembly on the advice of the Committee [on Future Development]. The ^a ~~per~~imeters of the Study should be clearly defined before the start of the Hearings. During the course of the Committee's investigations these terms of reference should not be expanded unless consent has been obtained from the Legislative Assembly of the Northwest Territories.
10. The findings of the Advisory Committee on the Political Development of the Northwest Territories should be completed and a report submitted by September, 1978 for debate and ratification by the Legislative Assembly in Special Session. The time allotted to the Study will be 16 months.

In accordance with Motions 14-60 and 15-60 and following a meeting of the Committee [on Future Development] established pursuant to clause 3 of Motion 14-60, the present Proposal for an Advisory Committee on the ^{Political Development} of the Northwest Territories was evolved.

The Administrative Framework

- ^{an} ~~a one-man~~ Advisory Committee chaired by a person of national stature whose recommendations will be assured of acceptance by the Federal Government and the Provinces;
- A Rotating Hearing Committee directly responsible to the chairman to ensure the continuing involvement of all members of the Legislative Assembly in the work of the Committee;

- a Senior Staff of at least 4 persons, including a Legal Advisor;
- administrative, clerical and financial support staff to be seconded from the N.W.T. Government;
- seven Study Sectors to deal with
 - 1) Constitutional aspects
 - 2) Economic aspects
 - 3) Fiscal aspects
 - 4) Legal aspects
 - 5) Non-renewable resources
 - 6) Renewable resources
 - 7) Socio-cultural aspects.

The Time Framework

- a chairman of the Advisory Committee to be appointed by May, 1977;
- a study to start June, 1977, which will report to the Legislative Assembly, Northwest Territories in Special Session in September, 1978;
- hearings to be held in 65 communities during the period June, 1977 through September, 1978;
- submission of a report, ratified by the Legislative Assembly, on the Political Development of the Northwest Territories to the Federal Government and Provinces of Canada by October, 1978.

The Budget

- a total of \$1,666,000 for the study and work of the Advisory Committee, with an allocation of \$1,000,000 to the budget year 1977-78 and \$666,000 for 1978-79;
- funding to come from the Northwest Territories' budget with partial or total recovery from the Federal Government and/or other sources.

HISTORY

At a meeting of the Legislative Assembly of the Northwest Territories constituted as a Committee of the Whole in Yellowknife, August 20, 1976, to which members of the Research Assistance Group were invited, the Assembly authorized the Group to prepare a draft motion which would express the desire of the Assembly to undertake on its behalf, and under its direction, a study of the future social, economic, and political development of the N.W.T. Such motion was prepared and adopted by the Legislative Assembly on October 25, 1976, at its Session in Rankin Inlet, at which members of the Research Assistance Group were present. The text of this motion 14-60 following the preamble reads as follows:

NOW THEREFORE, I move that

- 1) this legislature undertake a review of the future social, economic and political development of the N.W.T.;
- 2) in order to prepare for such a major review and, even pending its implementation, in order that we can seek independent advice and information to better prepare ourselves for adequate and meaningful participation in the decision-making that is now proceeding with respect to resource development, transportation and transmission construction, and settlement of the claims of our native peoples, we request approval in principle of sufficient funding in order to start and carry out the research and study that is now necessary;

3) a committee of this House be formed to provide recommendations and direction respecting the foregoing, including a budget.

Pursuant to Clause 3 of Motion 14-60 the following Committee [on Future Development] was struck:

Mr. T. Butters, Chairman
Mr. P. Ernerk
Mr. W. Lyall
Mr. D. Searle
Mr. R. Whitford.

On September 10, 1976, the Research Assistance Group submitted to the Chairman of the Committee a preliminary proposal which was discussed and revised at a meeting between the Committee and the Group held in Yellowknife on November 25, 1976. From that preliminary proposal and the ensuing discussion in Yellowknife the present proposal emerged. Its characteristics are presented in the Administrative Framework, the Time Framework, and the Budget.

The Committee [on Future Development] also requested the Research Assistance Group to prepare a list of prospective Chairmen for the Advisory Committee on the Political Development of the Northwest Territories. This list was prepared after oral or written consultation with several persons who gave generously of their time and expertise. Helpful advice was solicited and received from the following individuals and is gratefully acknowledged herewith:

Hon. S. Buckwold, The Senate, Ottawa,
Dr. A.W.R. Carrothers, President, Institute for
Research on Public Policy, Montreal,
Hon. Eugene Forsey, The Senate, Ottawa,
Mr. A.J. Kerr, Department of Indian and Northern
Affairs, Ottawa,
Frank Milligan, The Canada Council, Ottawa,
Mr. A.W. Prociuk, Department of Justice, Ottawa.

Mr. Donald Rickerd, President, Donner Canadian
Foundation,
Dr. G.W. Rowley, former Scientific Advisor,
Department of Indian and Northern Affairs, Ottawa
Professor Walter Tarnosolsky, Osgoode Hall, Toronto.

It should be stressed that the Research Assistant Group alone is
responsible for the proposal as contained in the present report. For
the Research Assistance Group of the Legislative Assembly of the
Northwest Territories:

Dr. W.O. Kupsch, Director, Saskatoon
Mrs. S.M. Milligan, Executive Assistant, Saskatoon,
Mr. Terry Daniels, Yellowknife
Mr. Tony Jordan, Saskatoon,
Prof. Howard McConnell, Saskatoon,
Dr. Kenneth Rea, Toronto
Prof. Walter Tarnopolsky, Toronto.

ADMINISTRATIVE FRAMEWORK

The proposal for an Advisory Committee on the Political Development of the Northwest Territories calls for such a committee to be responsible to the Legislative Assembly of the Northwest Territories through its Committee [on Future Development]. The Advisory Committee is to be chaired by a person not resident in the Northwest Territories, and who has national stature which will give the greatest assurance that recommendations coming from the Advisory Committee will be carefully considered not only by the Federal Government but also by the governments of the Provinces. As the Advisory Committee on the Political Development of the Northwest Territories is to prepare a report containing recommendations that will have a profound effect on the political development of Canada as a whole, it is imperative that all efforts, right from the start, be directed toward the ultimate goal of presenting a proposal to the Federal Government and the Provinces that will be acceptable to all within Confederation.

For budgetary purposes a three-men Advisory Committee is envisaged. It is strongly recommended, however, that the Legislative Assembly establish a one-man Committee. Not only does this provide much needed financial relief but the advantages of a one-man Committee are clearly greater than those of a three-men Committee which has as its only advantage that it provides continuity in the event that a single chairman becomes incapacitated. If more than one person is nominated to the Committee the door is open to various interest groups clamouring for representation. The disadvantage of a one-man Committee - namely, that of putting too great a burden on the shoulders of one person - can be overcome by

assigning suitable staff to the Chairman and by the institution of a Rotating Hearing Committee as outlined below. The Director or the Executive Assistant, who should be in a position to move freely between the N.W.T. and Federal Governments, various interest groups, native organizations, and so on, should be with the Chairman at all times. It is clearly insufficient for the Advisory Committee to simply publish its findings at the end of its study after endorsement by the Legislative Assembly. The public has a right to be continually apprised of what the Advisory Committee discovers. An atmosphere of trust and openness is needed for effective negotiations.

If the Assembly's preference is against the above recommendation and for a three-man Advisory Committee, it is then submitted that the Chairman should be appointed first and that he be given authority to select the other two members. To involve Members of the Legislative Assembly of the Northwest Territories directly in the study and thus to assure as much as possible the future acceptance by all Members of the findings of the Advisory Committee, a Rotating Hearing Committee has been designed. At the hearings the Advisory Committee is to conduct in all communities of the Northwest Territories during the course of its study, the Member representing the constituency in which the community is located should be present at such hearing. He should be accompanied by another Member of the Legislature, preferably from a far distant rather than neighboring constituency. This scheme will provide Members of the Legislature with the opportunity of meeting those whom they represent, of passing on to the Advisory Committee the opinions of their constituents, and of becoming acquainted with other parts of the Northwest Territories and their people not generally visited by the Member

In conjunction with the Inquiry certain studies should be undertaken by the staff of the Advisory Committee on the Political Development of the Northwest Territories. At this time the following Study Sectors are envisaged:

1. Constitutional Aspects

Relationships with the Provinces
 Constitutional legality of Inuit Land Claims; the desirability or necessity for court action
 Boundaries of Nunavut and area claimed by the Inuit
 Civil Liberties; do quotas, reverse discrimination, or a program taking their place, jeopardize civil liberties?
 Impaired mobility for other Canadians
 International Game Management Laws (e.g. polar bear quotas; Migratory Birds Convention Act)
 Offshore mineral rights

2. Economics

Economic feasibility of Development Corporations; the Alaska experience
 Viability of wildlife enterprises
 Economic benefits of the tourist industry
 Economic considerations in selecting a place for new settlements

3. Fiscal Aspects

Taxation; property taxes
 Royalties
 Corporate Income
 Contributions by the Federal Government

4. Legal Aspects

Enrolment and eligibility
 Election act; residence requirement
 Extinguishment of existing trapping and other licences
 Game management legislation
 Alienation of land after 20 year period

5. Non-renewable Resources

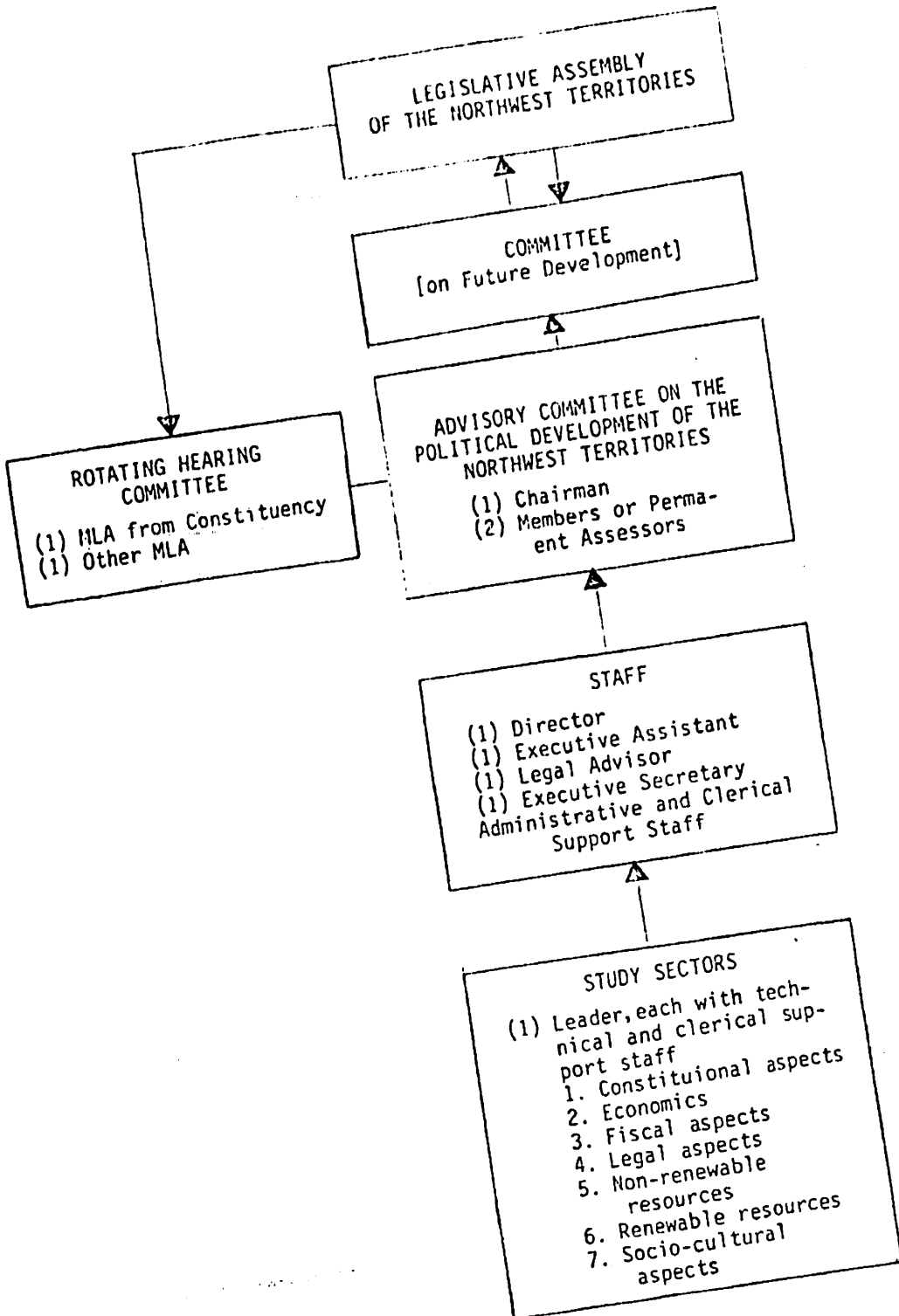
Estimation of potential resources; resource inventory
 Existing oil and gas and mining regulations; proposed changes
 Determination of the "reference values" of oil, gas, and minerals
 Land selection procedures in relation to mineral potential

6. Renewable Resources

Carrying capacity of the land
Land use; evaluation, planning, management
Rules and requirements of game management
Environmental protection
Nature preserves; I.B.P. study areas

7. Socio-cultural Aspects

Populations studies; expected future changes
Identity and the traditional way of life within
a changing society
Education
Health Care



LEGISLATIVE ASSEMBLY
OF THE NORTHWEST TERRITORIES

COMMITTEE
[on Future Development]

ADVISORY COMMITTEE ON THE
POLITICAL DEVELOPMENT OF THE
NORTHWEST TERRITORIES

- (1) Chairman
- (2) Members or Permanent Assessors

STAFF

- (1) Director
- (1) Executive Assistant
- (1) Legal Advisor
- (1) Executive Secretary
- Administrative and Clerical Support Staff

STUDY SECTORS

- (1) Leader, each with technical and clerical support staff
- 1. Constitutional aspects
- 2. Economics
- 3. Fiscal aspects
- 4. Legal aspects
- 5. Non-renewable resources
- 6. Renewable resources
- 7. Socio-cultural aspects

ROTATING HEARING
COMMITTEE

- (1) MLA from Constituency
- (1) Other MLA

1979

Spring. Possible Federal election?
March. Elections to the Legislative Assembly of the Northwest Territories.

Note to Time Framework:

The amount of work and the actual ground to be covered in the 16 months allotted for the Advisory Committee's Study may be excessive. A total of 65 communities is to be visited, spread over 1,300,000 square miles of the Northwest Territories:

Time available for Study	16 months x 30	=	480 days
Days of Hearings	65 x 2 =		130 days
Days of Travel	65 x 2 =		130 days
Holidays			16 days
Saturdays and Sundays			138 days
			<hr/>
			414 days
			480 days

The above estimate leaves only 66 days for bad weather and related travel delays, plus report writing and other activities.

BUDGET

Preamble:

The study to be conducted by the Advisory Committee should be executed in close co-operation with the Territorial Executive and Administration in order to stay within the projected costs. The objective of the Commissioner of the Northwest Territories is essentially the same as that of the Legislative Assembly -- namely, to enhance the status of the Assembly as the only body which can claim to truly represent all the citizens of the Northwest Territories, and to encourage it in actively exercising its representative function.

It should be noted that the Advisory Committee will be operating within two fiscal years and that therefore the pressure on the Territorial Treasury is spread over two years rather than being concentrated on one year for the full amount of \$1,666,000.

Proposal:

To approve the establishment of an Advisory Committee responsible to the Legislative Assembly to study the future Political Development of the Northwest Territories.

To approve the total program cost of \$1,666,000.

To approve the expenditures in 1977-78 of a sum of \$1,000,000.

Summary of Expenditures

Item of Expenditure	1977-78	1978-79	Total
Salaries	\$ 220,000	\$ 146,000	\$ 366,000
Other Expenditures	780,000	520,000	1,300,000
TOTAL	1,000,000	666,000	1,666,000

Support Narratives

Salaries

The following is the amount required to pay salaries and honoraria to the Committee and its staff, and is detailed as follows:

1. Chairman and two Members (3) \$200,000
 Three persons will be retained for a period of sixteen months to carry out the proposed study. The average per diem rate for each of these individuals is estimated at \$200.
2. Director (1) \$ 56,000
 It will be necessary to employ a Director of Operations to assure the smooth and efficient scheduling of hearings, and to guarantee that whatever necessary logistics and support required by the Committee are available.
3. Executive Assistant (1) \$ 40,000
 An Assistant to the Director will be required to provide direct supervision of assigned staff, make travel arrangements, and act as financial officer for the Committee.
4. Legal Advisor \$ 50,000
 It will be necessary for the Committee to have access to legal counsel at all times, hence the position.
5. Executive Secretary \$ 20,000
 The proper preparation and receipt of all correspondence will be the responsibility of this position.

Other Expenditures

1. Travel \$750,000
 It will be necessary to visit every community in the Northwest Territories to hold hearings which will involve extensive travel on scheduled and non-scheduled aircraft. This figure is the estimated amount of expenditures to complete such travel.

2. Transportation and Communication \$ 50,000
 This allocation includes telephone, telex, postage, and general freight costs.

3. Professional and Special Services \$350,000
 It will be necessary to employ experts to prepare papers for the Committee on a number of topics. These are seen as seven, at a cost of \$140,000. Also, approximately ten additional support staff of varying skills will be required. These include translators, interpreters, recording clerks, and others. It is estimated that the support will cost \$210,000.

4. Office Stationery and Supplies \$ 50,000
 This money will be required to cover printing costs and office supplies to meet the needs of the Committee.

5. Rents and Leases \$ 25,000
 Rentals and leases on meeting places and temporary quarters will be necessary for the holding of public hearings.

6. Purchase of Equipment \$ 50,000
 This money represents the amount needed to purchase recording equipment, typing equipment, projection equipment, etc., that will be required by the Committee.

7. Miscellaneous \$ 25,000
 These funds will be used primarily in preparation of a necessary publicity program to make certain that the public is sufficiently aware of the objectives of the Committee.

Program: Legislative Assembly

Activity: Advisory Committee on the Political Development of the Northwest Territories

Item of Expenditure	1977-78	1978-79	Total
<u>Salaries</u>			
3 Committee Members	120,000	80,000	200,000
1 Director	34,000	22,000	56,000
1 Executive Assistant	24,000	16,000	40,000
1 Legal Advisor	30,000	20,000	50,000
1 Executive Secretary	12,000	8,000	20,000
Total Salaries	220,000	146,000	366,000
<u>Other Expenditures</u>			
Travel	450,000	300,000	750,000
Transportation and Communication	30,000	20,000	50,000
Professional and Special Services	210,000	140,000	350,000
Office Stationery and Supplies	30,000	20,000	50,000
Rentals and Leases	15,000	10,000	25,000
Purchase of Equipment	30,000	20,000	50,000
Miscellaneous	15,000	10,000	25,000
Total Other Expenditures	780,000	520,000	1,300,000
TOTAL BUDGET	1,000,000	666,000	1,666,000

STATEMENT OF PURPOSE

BILL 9-61 AN ORDINANCE TO ESTABLISH A
COMMITTEE TO INQUIRE INTO
AND MAKE RECOMMENDATIONS WITH
RESPECT TO THE CONSTITUTIONAL
DEVELOPMENT OF THE NORTHWEST
TERRITORIES

The purpose of the Bill is to establish a Committee with power to conduct hearings for the public review of the political, economic and social development of the Northwest Territories.

COUNCIL OF THE NORTHWEST TERRITORIES

1977 FIRST SESSION

BILL 9-61

AN ORDINANCE TO ESTABLISH A
COMMITTEE TO INQUIRE INTO
AND MAKE RECOMMENDATIONS WITH
RESPECT TO THE CONSTITUTIONAL
DEVELOPMENT OF THE NORTHWEST
TERRITORIES

DISPOSITION

Date of Notice	1st Reading	2nd Reading	To Committ	Chairman	Reported	3rd Reading	Date of Assent

10
Bill 8-61

AN ORDINANCE TO ESTABLISH A
COMMITTEE TO INQUIRE INTO
AND MAKE RECOMMENDATIONS WITH
RESPECT TO THE CONSTITUTIONAL
DEVELOPMENT OF THE NORTHWEST
TERRITORIES

WHEREAS the Advisory Commission on the Development of Government in the Northwest Territories established by Order of the Governor in Council on the 3rd day of June, 1965, recommended that the political, economic and social development of the Northwest Territories be subject to public review within the decade;

AND WHEREAS the need for public review of the political, economic and social development of the Northwest Territories has become apparent;

NOW THEREFORE, the Commissioner of the Northwest Territories, by and with the advice and consent of the Council of the said Territories enacts as follows:

1. This Ordinance may be cited as the *Constitutional Development Advisory Committee Ordinance*.

2. (1) There is hereby established a body to be known as the Advisory Committee on Constitutional Development whose purpose shall be to inquire into the political, economic and social conditions extant within the Territories and to report to the Council of the Northwest Territories its recommendations with respect to the future constitutional development of the Northwest Territories.

Short
title

Advisory
Committee
on Con-
stitutional
Development

Report (2) The Advisory Committee on Constitutional Development shall submit its report to the Speaker on or before the first day of September, 1978.

Membership 3. The membership of the Advisory Committee on Constitutional Development shall consist of the Members of the Council of the Northwest Territories together with such other persons as the Commissioner may by order appoint.

Public hearings, rules of procedure 4. The Advisory Committee on Constitutional Development may hold such public hearings as it considers necessary and may establish rules and procedures for carrying into effect its purpose under this Ordinance, including, without limiting the generality of the foregoing, establishment of a quorum to allow different members to conduct hearings in the various areas of the Territories.

Powers 5. The Advisory Committee on Constitutional Development has the powers of a Board appointed pursuant to the *Public Inquiries Ordinance*.

STATEMENT OF PURPOSE

⁹
BILL 10-61 AN ORDINANCE RESPECTING
PUBLIC INQUIRIES

The purpose of this Bill is to empower the Commissioner to appoint a Board for the purpose of inquiring into matters of public business or public concern.

COUNCIL OF THE NORTHWEST TERRITORIES

1977 FIRST SESSION

BILL ⁹10-61

AN ORDINANCE RESPECTING
PUBLIC INQUIRIES

9
BILL 10-61

AN ORDINANCE RESPECTING
PUBLIC INQUIRIES

The Commissioner of the Northwest Territories, by and with the advice and consent of the Council of the said Territories, enacts as follows:

Short Title

Short title 1. This Ordinance may be cited as the *Public Inquiries Ordinance*.

Interpretation

Definitions 2. In this Ordinance

"Board" (a) "Board" means a Board appointed pursuant to section 4;

"inquiry" (b) "inquiry" means an inquiry under this Ordinance.

Inquiries

Commissioner may cause inquiry 3. The Commissioner may, where he considers it necessary or in the public interest, cause an inquiry to be made into

(a) any matter relating to the conduct of the public business of the Territories; or

(b) any matter of public concern.

Board

Commissioner may appoint Board 4. The Commissioner may, for the purpose of conducting an inquiry under section 3, appoint a Board of one or more persons to make the inquiry and report thereon to him.

Powers of Board

- Pow
Boa. of
5. Every Board has the power, subject to reasonable notice, to
- (a) summon any person as a witness;
 - (b) require any person to give evidence on oath or affirmation;
and
 - (c) require any person to produce such documents and things as the Board considers necessary for a full and proper inquiry.
- Idem
6. Every Board has the same power as is vested in a court of record in civil cases
- (a) to administer oaths and affirmations;
 - (b) to enforce the attendance of any person as a witness;
 - (c) to compel any person to give evidence; and
 - (d) to compel any person to produce any document or thing.

Hearings

- Public and
in camera
hearings
7. Every hearing on an inquiry shall be open to the public except where the Board is of the opinion that
- (a) matters involving public security may be disclosed at the hearing;
or
 - (b) intimate financial or personal matters or other matters may be disclosed at the hearing that are of such a nature, having regard to the circumstances, that the desirability of avoiding disclosure thereof in the interest of any person affected or in the public interest outweighs the desirability of adhering to the principle that hearings to be open to the public,
- in which case the Board may hold the hearing concerning any such matters *in camera*.

Rights of
persons
interested

8. Every Board shall accord to any person who satisfies it that he has a substantial and direct interest in the subject matter of an inquiry an opportunity during the inquiry to give evidence and to call and examine or to cross-examine witnesses personally or by his counsel on evidence relevant to his interest.

Subject to
object
under
R.S.C. 1970
c. E-10

9. (1) A witness at an inquiry shall be informed by the Board of his right to object to answer any question under section 5 of the *Canada Evidence Act*.

Protection
of
witnesses

(2) A witness at an inquiry shall be deemed to have objected to answer any question asked him upon the ground that his answer may tend to criminate him or may tend to establish his liability to civil proceedings at the instance of the Crown or of any person, and no answer given by a witness at an inquiry shall be used or receivable in evidence against him in any trial or other proceedings against him thereafter taking place, other than a prosecution for perjury in giving such evidence.

Privilege

10. Nothing is admissible in evidence at any inquiry that would be inadmissible in a court by reason of any privilege under the law of evidence.

Right to
counsel or
agent

11. Where the actions or conduct of any person are called into question in the course of any inquiry, such person has the right to be represented by counsel or agent.

Investigations under other Ordinances

Powers

12. Where for the purpose of an investigation, inquiry or matter under any Ordinance or regulation, any person or body is given the powers of a Board under this Ordinance such person or body may exercise those powers as though such investigation, inquiry or matter were an inquiry under this Ordinance.

Regulations

- Regulations 13. The Commissioner may make regulations respecting,
- (a) the remuneration of the members of a Board and witnesses;
 - (b) allowances for members of a Board and witnesses in respect of travelling and living expenses;
 - (c) the procedures governing the conduct of an inquiry; and
 - (d) any matter he considers necessary for carrying out the purposes and provisions of this Ordinance.

MOTION 14-60Future Development in the N.W.T.

WHEREAS the Advisory Commission on the Development of Government in the Northwest Territories (The Carrothers Commission), after a detailed study and extensive local consultation, put forth a plan for political evolution, included in which were some twenty-six principal recommendations (about six of which have not yet been implemented), and a suggestion that another review be conducted in about ten years, i.e., 1976-77;

AND WHEREAS, as part of the implementation, the Legislative Assembly of the Northwest Territories has become a wholly elected institution, based upon universal adult suffrage, representing all the people through constituencies in all parts of the territory, and is thus, as the Minister stated at the opening of this session, "the first completely elected legislature in the N.W.T. since...1905";

AND WHEREAS, the extensive resource development which has been undertaken or proposed, and the major construction projects which have been proposed and are being studied, have already had a most disruptive effect on our social and economic life and would massively affect the economic, social, and political fabric of the Northwest Territories if decisions are reached to proceed with these proposals;

AND WHEREAS, as we have urged in the past, and as the Government of Canada appears to have accepted, proposals have been and are being made,

and some negotiations have commenced, towards the early and equitable settlement of the legitimate claims of the native residents of the Northwest Territories, and until now, these discussions have proceeded solely between the representatives of the various native peoples and the Department of Indian and Northern Affairs;

AND WHEREAS, although the Government of the Northwest Territories has been granted some consultative status, the Legislative Assembly has not been involved despite the acknowledgement of the Minister of our "success in making the institutions of government...more truly representative of the social and cultural composition" of our society;

AND WHEREAS, although we recognize that the claims will have to be settled by agreement between the Government of Canada and the native peoples, it is clear that these settlements will alter the economic and social lives of many of the people we represent politically, and will thus at least indirectly affect political development here;

AND WHEREAS, some of these proposals directly include political readjustments which would determine either our future government, or at least the Territory over which it will have jurisdiction, or both;

AND WHEREAS, large money grants have been made to cover the costs of the preparatory and exploratory studies being carried out in preparation both for the resource developments referred to earlier, and the settlement of native claims, while no resources have been made available to the Legislative Assembly of the Northwest Territories, subject to its direction and control,

in order better to prepare this Assembly to discharge its duties as the representative of all the peoples who live within this Territory;

NOW THEREFORE, I move that

1) this legislature undertake a review of the future social, economic and political development of the N.W.T.;

2) in order to prepare for such a major review and, even pending its implementation, in order that we can seek independent advice and information to better prepare ourselves for adequate and meaningful participation in the decision-making that is now proceeding with respect to resource development, transportation and transmission construction, and settlement of the claims of our native peoples, we request approval in principle of sufficient funding in order to start and carry out the research and study that is now necessary.

3) a committee of this House be formed to provide recommendations and direction respecting the foregoing, including a budget.

Date of Notice: October 25, 1976

Moved by: Mr. Butters

MOTION 15-60Appointment of Committee Pursuant to Motion 14-60

I move that the Committee of this House established pursuant to Clause 3 of Motion 14-60 comprise the following Members:

Mr. T. Butters, Chairman

Mr. P. Ernerk

Mr. W. Lyall

Mr. D. Searle

Mr. R. Whitford

and that the said committee be instructed to develop terms of reference not inconsistent with the objectives outlined in Motion 14-60 and adopt such rules and procedures for the carrying out of such objectives as they deem suitable for that purpose.

Date of Notice: October 25, 1976

Moved by: Mr. Nickerson