



COUNCIL OF THE NORTHWEST TERRITORIES DEBATES

55 th Session

8 th Council

Official Report

THURSDAY, MAY 1, 1975

Speaker David H. Searle, Q.C.

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(Yellowknife South)
(Speaker of the Council)

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XOE ORO
(Hay River)
(Deputy Speaker)

Mr. Arnold McCallum
Yellowknife, N.W.T.
XOE 1HO
(Slave River)
(Executive Committee Member
for Education)

Mr. George Barnaby
Fort Good Hope, N.W.T.
XOE OHO
(Mackenzie Great Bear)

Mr. Mark Evaluarjuk
Igloolik, N.W.T.
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Mr. John Steen
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YELLOWKNIFE, NORTHWEST TERRITORIES

THURSDAY, MAY 1, 1975

The Council of the Northwest Territories was convened in Yellowknife, Northwest Territories at two-thirty o'clock p.m. on Thursday, May 1, 1975, for the second session, 1975, this being the fifty-fifth session.

ITEM NO. 1: PRAYER

CLERK OF THE COUNCIL (Mr. Remnant): Almighty God, from whom cometh all wisdom and power, we, the Council of the Northwest Territories in session assembled humbly beseech Thy blessing on our deliberations to the end that, inspired by Thy divine wisdom and setting aside all prejudices, private interests and partial affections we may work to the benefit, welfare and happiness of the people and to Thy glory. Amen.

A Proclamation

A PROCLAMATION

TO ALL TO WHOM these presents shall come or whom the same may in any wise concern, GREETINGS.

KNOW YE THAT under and by virtue of the power and authority vested in me, the Council of the Northwest Territories is summoned to meet for the transaction of business in the Banquet Room of the Explorer Hotel, Yellowknife, Northwest Territories at the hour of two-thirty o'clock in the afternoon of Thursday, the first day of May, A.D., 1975.

OF ALL WHICH, all persons concerned are required to take notice and govern themselves accordingly.

GIVEN UNDER my hand and the Seal of the Northwest Territories at Yellowknife, this twenty-first day of April, A.D., 1975, in the twenty-third year of Her Majesty's reign.

(Signed) Stuart M. Hodgson, Commissioner.

Is it the wish of this Council to now proceed with the election of a Speaker?

--- Agreed

ITEM NO. 2: ELECTION OF SPEAKER

Mr. Pearson?

Motion 1-55: Election of Speaker

MR. PEARSON: Mr. Clerk, I move, seconded by the Honourable Member from Mackenzie Liard, that Mr. David H. Searle of the electoral district of Yellowknife South do take the chair in this house as Speaker.

CLERK OF THE COUNCIL: It has been moved by the Honourable Member from South Baffin, seconded by the Honourable Member from Mackenzie Liard that Mr. David H. Searle of the electoral district of Yellowknife South do take the chair in this house as Speaker. Are you prepared for the question?

SOME MEMBERS: The question.

CLERK OF THE COUNCIL: In favour of the motion? The motion is carried unanimously.

--- Carried

I, therefore, declare Mr. David H. Searle, the Member for Yellowknife South, Speaker of this house.

--- Applause

THE SPEAKER: I am very pleased on behalf of this house to officially declare this Council in session. May I say while I am on my feet how extremely honoured I am to have this first office, and how I will attempt to continue the proceedings in the tradition of dignity that has hitherto before been done by our Commissioner.

Mr. Clerk, would you kindly determine whether Mr. Commissioner is available and wishes to address this house.

CLERK OF THE COUNCIL: Yes, Mr. Speaker, I shall.

ITEM NO. 8: COMMISSIONER'S OPENING ADDRESS

THE COMMISSIONER: Mr. Speaker, Members of the Northwest Territories Council, may I begin by officially welcoming you to this, the 8th Council of the Northwest Territories, and offer my sincere congratulations on your election. I would like to assure you of the co-operation of the officers and staff, and myself, in the performance of your duties throughout your term of office.

It was indeed a distinct pleasure for me to administer yesterday the oaths of office and the oaths of allegiance to you as the first wholly elected Council of the Northwest Territories.

Collectively, we in the territories have come a long way and in a very, very short time, particularly when you remember that just ten years ago appointed Members to Council outnumbered the elected Members, that our capital was in Ottawa and that we had few territorial public servants. In this year, 1975, we have a Council of 15 elected Members and have caught up administratively to our sister territory. I am sure none of us are under any illusions that it is going to be clear sailing from here on for the rest of the journey. We have a long way to go with a new ship and like any similar situation a lot of it is trial and error. It will take some time to get used to it, but if all those involved dedicate themselves to the principle and make it work and give full support to the new Council structure, then I believe that territorial residents will be assured that this is indeed a forward step along the path to responsible government.

Administration in the North

Quasi provincial governments are not easy to run as there are too many reporting relationships. In today's environment new bases are being added for a participant to touch before finally reaching home plate. Whereas it is possible for the people of the North to see developments in the North from a different point of view than people in the South, it is also possible for Council to set different priorities than parliament. Indeed, it is also very possible at times for the Administration in the territories to see things differently from administrations in the South.

Then, of course, there are many other interested groups who must have an influence in shaping the future of the North and still others who feel that they should have an interest.

From my position I am finding it very difficult to respond positively in each and every case as sometimes each and every level believes I should, and I must concede to a feeling of being pulled apart when all segments pull to different points of the compass at the same time. Despite this I remain convinced that in the end we will all unite. Although it is true that we may at times be travelling on different paths, if we are of good faith and have the interests at heart of those we are committed to eventually serve, we will all succeed and be united. The sooner the better. As long as I remain with you I will work night and day to further the interests of the North and people who call it their home within confederation.

May I at this time offer my congratulations to you, Mr. Speaker, as being chosen by your colleagues to succeed me as Speaker of this house. After serving in that capacity for over eight years I well know the responsibilities of the position.

Concerning Appointments to the Executive Committee

The Honourable Judd Buchanan, the Minister of Indian and Northern Affairs, has decided that two Members of this newly elected Council should serve in an executive capacity. To have a more balanced Executive Committee, the Administration has decided to drop one of the Assistant Commissioners from the Executive. The two Members to be appointed from the Administration will be Deputy Commissioner Parker and Assistant Commissioner Cotterill. When Mr. Hancock retires this coming October his position will not be filled. Until that time Mr. Hancock will continue to serve and will be available to assist as required by the two Council Members appointed to the Executive Committee. The Minister has instructed me to serve as chairman of the Executive Committee and this I shall do.

A sessional paper dealing with the appointments to the Executive Committee and the salaries of Council officers has been prepared to assist you in your deliberations on the nomination of the two Members to the committee. This is the major business before the Council at this session. In recognition of this, other government business has been deferred to a future session.

In closing may I once again extend to you my congratulations and wish you wisdom in your deliberations.

--- Applause

THE SPEAKER: Members of Council, turning to the orders of the day. Item 4, replies to the Commissioner's opening address. Are there Members present who wish to reply to the Commissioner's address at this time? Mr. Butters?

ITEM NO. 4: REPLIES TO COMMISSIONER'S OPENING ADDRESS

Mr. Butters' Reply to the Commissioner's Opening Address

MR. BUTTERS: Mr. Speaker, congratulations on your elevation to the high office, the new office of this house. In recognition of your acceptance of this responsibility, possibly I would not be remiss in looking at the performance of just one of your predecessors in a long and illustrious line of Speakers in other houses in other places. I speak of Speaker William Lenthall, a Speaker who served during the reign of Charles I, that most tragic royal personage, and the event I refer to occurred on January 4, 1642. On that occasion certain members of the house had been actively and successfully opposing royal policies and demands. The King decided to pursue his opposers into the very house itself,

taking with him an armed body of men. He was seeking, in fact, Messrs. Pym, Hampden, Holles, Hazelrig and Strode on a charge of what he described as treason. The King entered the house and took over the speaker's chair, sir, and I believe this is the only occasion that any monarch has so done, has entered the house and removed the Speaker from his chair. The King spoke to the assemblage and not seeing the five men present he pressed the Speaker to tell him where they might be and to detain them. Speaker Lenthall on that occasion fell upon his knees and answered the King's royal request, "May it please Your Majesty, I have neither eyes to see nor tongue to speak in this place, but as the house is pleased to direct me, whose servant I am here and I humbly beg Your Majesty's pardon that I can not give any other answer than this to what Your Majesty is pleased to demand of me."

Congratulations again, sir, and I promise you, as a Member of this house, my full co-operation in your difficult and most arduous role in the years ahead.

While I am on my feet I would wish to take this opportunity to give a word of thanks to the very great contributions made by Commissioner Stuart Hodgson and Deputy Commissioner John Parker to this house over the many years in which have served as Members of this house, as contributing Members of this house. I am very pleased to see that there are in this chamber two chairs which are reserved for the Commissioner and the Deputy so they can join us from time to time on the business of the people of the Northwest Territories.

In Recognition of the Honourable Arthur Laing

As this occasion is the first in which the Council of the Northwest Territories has met since the death of the Honourable Arthur Laing on February 14th last, I wish at this time to pay tribute to an excellent minister who, from his appointment to the Northern Affairs and National Resources portfolio in, I believe, 1963, always had a warm and very special place in his heart for the people of the North. He served as a member of the combined Departments of Indian Affairs and Northern Development, and I think that the tribute paid to the minister by his parliamentary assistant, Len Marchand, who served him in the years 1966 to 1968, is most fitting to be repeated at this time, and I quote Mr. Marchand: "He was particularly development conscious, not only of development of resources, but development of people. He was very much concerned about this. During his term of office he often encouraged the Indian people, for instance, to get up on their hind legs to start speaking and doing things for themselves. This sometimes got him into a bit of trouble, but his accomplishments during that period will long be remembered by his many friends."

Likewise, sir, I suggest that this house owes a similar debt of gratitude to the Honourable Arthur Laing. It is regrettable that he was not able to witness what is occurring today, to witness this occurrence and this evolution and this development which vindicates his faith that he had in the people of the North, that they would soon assume increasing responsibility for their own affairs. I think that this faith of Arthur Laing's was best expressed in probably what was his last major address to either of the houses in which he served when he spoke in the Senate, on Thursday, January 25, 1973.

The Honourable Laing's Last Major Address

He said in part, "We have Commissioners in the territories answerable to the Minister of Northern Affairs, Commissioner Smith in the Yukon and Commissioner Hodgson in the Northwest Territories. Both are magnificent men rendering a great service to Canada -- they had to be good men because I appointed them -- and they are supported by Councils, one wholly elective in the Yukon, and the other soon to become wholly elective in the Northwest Territories. When a man works, pays taxes, and intends to raise his family in an area, he wants to have what he calls 'government on the ground'. Because the North has suddenly become

exciting, there is a tendency for departments in Ottawa to inject themselves into northern matters, most of them with no experience. Northern administration from Ottawa should reside in the Department of Northern Affairs entirely and that department should transfer its functions as quickly as possible to the territorial administration and as soon as the local northern administrations can demonstrate competence." I think we would all support heartily that statement. Thank you, sir.

--- Applause

THE SPEAKER: Further replies? The Honourable Member from Mackenzie Liard.

Mr. Lafferty's Reply to the Commissioner's Opening Address

MR. LAFFERTY: Mr. Speaker, in view of all forms of governments that have been suggested for the Northwest Territories by the federal government, and up to this historical day no one body has ever taken into account -- you will have to forgive me, Mr. Speaker, I forgot about the importance of that little piece of machinery ... (his microphone).

In view of all the forms of governments suggested for the Northwest Territories by the federal and Northwest Territories governments and up to this historical day no body of government or people has ever taken into account the historical importance of the Metis people of the Northwest, in the Pacific Northwest, particularly here in the Mackenzie region. In the history of this country there are Metis people who came here from Rupert's Land with the fur trade. Their names are many and carried to this day. I am such a man, a descendant of Louison Laferte dit Lanoix and Marie L'Esperance. These two people and de Breuille, the early fur trader and settler here, are fairly well the fathers of almost every person we designate to be Metis in the Mackenzie region, and yet, Mr. Speaker, we never hear of these important people in our history.

Recognition of Native Ancestors

There are many others, like the Brayeurs, McCreddies, the Villeneuves, the Harrises, MacPhersons, MacGurns. In fact there are too many to mention here today. On this important day I wish to remember and honour all those who were here before us and have left us. I would also like to take a moment to remember all those commissioners who came through previously, like Mr. Camsell, who in our family we honour greatly, the honourable member of parliament for the Northwest Territories at one time, and many of his descendants are also here in the country. Mr. Hodgson, I have heard the remarks from my family about our Deputy Commissioner and Commissioner, they are held in the highest respect in our family.

I did not come here to say anything really along that line. I fully realize that I am the elected Member for all people in my constituency and I will do my very best, as I have done before in the service of our government here in Canada and in foreign countries. But, I would like to place a little history before the public in the Northwest Territories and I feel that this is important to the development of man himself, not just an ethnic group.

I think it is quite proper for me to say at this time that we are in a world which is in transition, socially and economically. I heard the Commissioner just state that we are pulled three ways. I believe we can all come together and work together if we took into account the history which is taught to us again in our schools, in our journals -- it is that of the outside. I think the time is now at this moment, to place in our hearts, together so we can build a country, a home, using whatever history that we have and that history is meaningful.

These are my thoughts that I will use in Council sessions and in debates that we may find ourselves in. I have listened to many of the previous statements made by our elected officials and our administrators but at no time have I heard or read the importance of the history of the Northwest Territories and certainly it is not taught in our schools. Consequently, I had to go outside and travel around to get educated and when I came home, I am told I am nothing but a white man. I have mixed feelings as I stand before you today about the future. I will leave you with that thought and also I hope in your heart you will consider the importance of our history as Metis people in the Pacific Northwest. Thank you very much.

--- Applause

ITEM NO. 10: MOTIONS

THE SPEAKER: Before proceeding further with replies, it occurred to me that it may be wise to just skip down briefly to Item 10 on the order paper to seek the appointment of the remaining two officers of Council and then come back to replies. To do so, of course, unanimous consent is required. Are we agreed to do that and then come back to replies?

--- Agreed

The Honourable Member for the Keewatin.

Motion 2-55: Election of Deputy Speaker

MR. ERNERK: Mr. Speaker, I move, seconded by the Honourable Member from Inuvik, that Mr. Donald M. Stewart, the Honourable Member from Hay River, be appointed Deputy Speaker of this house.

THE SPEAKER: Is that motion seconded by the Honourable Member from Inuvik?

MR. BUTTERS: It is, Mr. Speaker.

Mr. Don Stewart, Deputy Speaker

THE SPEAKER: On the motion, all in favour?

--- Carried

Congratulations, Mr. Stewart.

MR. STEWART: Thank you, Mr. Speaker.

THE SPEAKER: A second motion by the Honourable Member for Frobisher, South Baffin, Mr. Pearson.

MR. PEARSON: I thought I had done with making motions today, Mr. Speaker. I do not have any other documents in front of me.

THE SPEAKER: I am sorry, Mr. Pearson, my error. Mr. Lyall.

Motion 3-55: Election of Deputy Chairman

MR. LYALL: Mr. Speaker, I move, seconded by the Honourable Member from Great Slave Lake, that Mr. Thomas H. Butters, of the electoral district of Inuvik, be appointed Deputy Chairman of Committees of this house.

THE SPEAKER: Is that motion seconded, Mr. Wah-Shee?

MR. WAH-SHEE: Yes, Mr. Speaker.

Mr. Tom Butters, Deputy Chairman

THE SPEAKER: On the question, all in favour?

--- Carried

Congratulations, Mr. Butters.

MR. BUTTERS: Thank you, Mr. Speaker.

THE SPEAKER: Now we will return to Item 4, replies to the Commissioner's opening address. Mr. McCallum?

REVERT TO ITEM NO. 4: REPLIES TO COMMISSIONER'S OPENING ADDRESS

Mr. McCallum's Reply to the Commissioner's Opening Address

MR. McCALLUM: Mr. Speaker, may I rise at this time to express my sentiments on the occasion of this session of the Council of the Northwest Territories. As the Member of the Council for Slave River I am extremely proud and pleased to be here and I want to add my congratulations to you upon your election to the position of Speaker. I look forward to sharing the next four years with you and the other Honourable Members. I anticipate that your expertise, as well as that of other Members of Council of past years, will be available to us who are your juniors, if only in point of legislative service and not in chronological years.

I too want to pay recognition to Mr. Hodgson and his predecessors for his and their outstanding contributions to this, our land. Without their direction and wisdom I am confident we would not have reached this milestone, not only in Canadian history but more specifically in the history of the Northwest Territories. Mr. Speaker and Honourable Members, I bring you greetings from my constituents of both Fort Smith and Pine Point and from a former Member from my constituency Mr. Paul Kaeser. Thank you, Mr. Speaker, for the opportunity to speak briefly at this time.

--- Applause

THE SPEAKER: Thank you, Mr. McCallum. Are there any further replies? Mr. Wah-Shee? The Honourable Member from Great Slave Lake.

Mr. Wah-Shee's Reply to the Commissioner's Opening Address

MR. WAH-SHEE: Mr. Speaker, may I take this occasion also to congratulate you as Speaker of this house, also the Deputy Speaker, and Deputy Chairman of the committees of the house. I would like to express my appreciation for all the efforts and all the work that the Commissioner of the territories has done for a number of years. I would like to say at this time that when we review past history and its events, the many contributions that have been made to self-government in the territories, however, the degree may be to what extent we have the right to govern ourselves. I think that each and every one of us have different and various opinions on how these events have occurred and to what extent, whether these events have been positive or whether they have had a negative impact on the growth of the North.

I, as an individual Member of this Council, do not necessarily agree with all the events that have taken place, nor am I that critical to the extent that I can say that we were unhappy, totally unhappy with the situation. I think what happens from here on is really important.

I think that we have a number of good people here who believe in teamwork and doing everything we can to the benefit of the people of the North. I think, as I look back into the history of the Northwest Territories, I also feel that many of the people who have made contributions to the Northwest Territories have not been mentioned. I think that by the very fact that we are working within, or under the British system of law and self-government, it is self-evident to say to what degree the native people of the North have contributed to the type of system under which we should have self-government. I think that this is one thing that I see lacking, but on the other hand I think I would be willing to say that many good people have made various contributions to the Northwest Territories. Thank you, Mr. Speaker.

--- Applause

THE SPEAKER: Are there any further replies?

Mr. Stewart's Reply to the Commissioner's Opening Address

MR. STEWART: Mr. Speaker, and that is a word we have waited for for quite awhile in the Northwest Territories -- Mr. Speaker. It is now part of our heritage and, it is funny, as we start to grow up and be in a position to run our affairs a little more, that some of those names and expressions that we used previously mean a great deal to us, Mr. Commissioner, for example, -- as we arose previously in this house. Those words today have a much sweeter sound in that we no longer are required by Ottawa's dictation to have to say them. This is based on the concept of the man, of course, who was our Mr. Commissioner and who did a great deal for us in our past history.

It is a great honour to stand before you today as the elected Member for Hay River and Enterprise in this, the first fully elected Council of the Northwest Territories.

The Northwest Territories, Canada, and I suppose in part the whole world is watching us. Really, where else have we thrown so many strange cats into one bag and hoped to come up with a workable body to legislate? I think that we can do it, I think that this group has been wisely chosen by the electorate of the Northwest Territories, and that there is respect amongst us, there is a respect and belief in the dignity of man amongst us, and probably that which will carry us through is the desire to be self-governing and to show that people of different cultures, different beliefs, can sit around a table and come up with a solution. Mr. Speaker, I think that we have a great job to do and I honestly believe that we have the men to do it. Thank you.

--- Applause

THE SPEAKER: Thank you, Mr. Stewart. Mr. Steen? The Honourable Member for the Western Arctic.

Mr. Steen's Reply to the Commissioner's Opening Address

MR. STEEN: Mr. Speaker, I am gratified to be at this, the first truly elected body of the Northwest Territories. I am from the Western Arctic constituency. I think that this is a great day in my life, to be a part of this legislative body. I have always been a firm believer in local government and local government has been transferred into the Northwest Territories and has gone through the Northwest Territories and has finally reached the territorial Council in a backward-like step. I am happy to be on this Council where we can work toward self-government for every person in the Northwest Territories.

Taking something out of the Commissioner's address we have been assured that full co-operation will be given to us to achieve local or territorial autonomy. Now, dealing with the Northwest Territories, with local government in the Northwest Territories, I am a little bit on the wary side, I wonder how long we are

going to be controlled from Ottawa. I think that this body of people before us today will contribute very much, almost completely, towards self-government. I am confident that the Speaker we have elected today is going to help us achieve this by helping us work together as one group of people.

There are many things that we are going to come up with in the next four years and one of the things, right at the top of the list, is people controlling the resources, getting a share of the royalties from the resources. Finding out how much income tax is paid into this country, and getting a share out of that with no cost to the people of the Northwest Territories, instead of directly going to the Northwest Territories, like the fellow Member, as Mr. Nickerson has mentioned, I am very, very keen on this. I think, as he will agree I believe, that we are ready, and some form of government procedure should prepare us for the extraction of the resources before it is extracted, instead of after it is extracted. My position on the Council at this present time is to work to make sure that everything will not prolong deliberation in Council, we must work together as much as possible, and to see there is not conflict of any kind, and I will assist in every way the Speakers that are before this house. Thank you very much.

--- Applause

THE SPEAKER: Are there any further replies, gentlemen?

Mr. Pearson's Reply to the Commissioner's Opening Address

MR. PEARSON: I would just like to say, Mr. Speaker, very briefly, very hearty congratulations to you. I think that this house will be better for your expert advice and we could not have found a finer man in the Northwest Territories to do your job. To my colleagues and the Administration, I am delighted to be back here and I am looking forward to working with you all once again and, Education beware!

THE SPEAKER: Thank you for your kind comments, Mr. Pearson.

--- Applause

THE SPEAKER: Are there any further replies? My colleague, Mr. Nickerson, from Yellowknife.

Mr. Nickerson's Reply to the Commissioner's Opening Address

MR. NICKERSON: I must admit to being a bit unprepared for this. I was labouring under the understanding that there were only one or two replies to the Commissioner's speech to be made, so I am a bit unprepared. I would certainly like to congratulate you, Mr. Speaker, Mr. Deputy Speaker and the Deputy Chairman of committees of the house.

I think thanks are due again to the Commissioner and Deputy Commissioner for all the work they have done in the past. Undoubtedly, this Council will be faced with many, many problems in the future, not to say that this would be over-optimistic, but I think to say that these problems might be insurmountable would be overly pessimistic. Seeing that my colleague from Yellowknife is now Speaker and I will probably be called upon to do quite a bit of speaking from the floor, I would like to cut this address down to size. Thank you.

--- Applause

THE SPEAKER: Any further replies, gentlemen? I might say for those of you who wish to we will leave this item on the order paper for tomorrow so that you will not necessarily feel compelled to make a reply today. If there are no further replies, Mr. Clerk, this would seem to be an appropriate time to break for coffee, although I appreciate that we are maybe 10 minutes early. Council will stand recessed for 15 minutes for coffee.

--- SHORT RECESS

THE SPEAKER: Well, gentlemen, I think we have a quorum. If I could call the house to order. Turning again to the orders of the day, Item 4, replies to Commissioner's opening address. I do not believe there are any other Members who wish at this time to speak, but if there are that would be quite in order. Are there any Members who wish to make replies? Mr. Barnaby, from Mackenzie Great Bear?

MR. BARNABY: Thank you, Mr. Speaker. I just wanted to say that I am not used to all this formality and procedure. I do not know about my colleagues, but it has got me all confused. Thank you.

--- Applause

THE SPEAKER: Mr. Barnaby, I am here to serve you in any way I can. If there is anything I can do to make it clearer or explain the rules to you, or any of the other new Members, I want you to feel free to simply stand up and ask.

MR. BARNABY: Thank you, Mr. Speaker.

THE SPEAKER: Are there further replies? In that case, going on to questions and returns. These are written questions and there will not be any returns yet, but are there any questions that Members wish to ask? For the new Members these are questions of the Commissioner, normally, that are in writing and read out to see that he gets them. No questions?

Item 6, oral questions. Oral questions are usually of an emergency nature. Mr. Butters?

ITEM NO. 6: ORAL QUESTIONS

Question 01-55: Wolf Bounties

MR. BUTTERS: Mr. Speaker, I do not know whether this is of an emergency nature, but I wish to direct a question, or have a question directed to the Administration, the Commissioner, regarding the decision to remove the wolf bounty arbitrarily, without referring the decision and action to this Council. The reason I ask the question, sir, is that the bounty was instituted, I recollect, as a result of deliberations of this Council. I wonder why the matter was not referred back to this Council for a decision and recommendation.

THE SPEAKER: Well, we do not have either the Deputy Commissioner or the Commissioner in the house, so presumably we would have to see that that question is referred to them. I do not think, Mr. Butters, that it is of an emergency nature, either. Frankly, I think the proper way to do it would be to put it in writing and we will see that he gets it and hence you will get an appropriate return. Would you agree to do that?

MR. BUTTERS: Yes, sir.

THE SPEAKER: Item 7, presenting petitions.

Item 8, we will skip over because there are no reports of standing and special committees.

Item 9, notices of motions. Mr. Stewart?

ITEM NO. 9: NOTICES OF MOTIONSNotice of Motion to Introduce Bill 1-55, Council Ordinance

MR. STEWART: Mr. Speaker, I would like to give notice that today, May 1st, I will introduce Bill 1-55, An Ordinance to Amend the Council Ordinance. Mr. Speaker, I will require unanimous consent, as I propose to give this first reading today.

THE SPEAKER: That is shown as Item 12, the actual first reading. So, if we could wait until we get down there.

MR. STEWART: I am sorry, Mr. Speaker.

THE SPEAKER: Any further notices of motions?

Notice of Motion 5-55: Vacation Travel Assistance

MR. BUTTERS: Mr. Speaker. I wish to give notice that on May 2nd, I will introduce the following motion:

WHEREAS the present Vacation Travel Assistance Plan for the employees of the Government of the Northwest Territories discriminates against those employees who choose to spend their holidays in the territories;

AND WHEREAS the present policy would appear to be contrary to the spirit of the Fair Practices Ordinance;

NOW THEREFORE, I move that the Commissioner be advised of the recommendation of this house that the Vacation Travel Assistance Plan be implemented so that it applies equally and equitably to all employees.

THE SPEAKER: Further notices of motions?

Item 10, motions.

ITEM NO. 10: MOTIONSMotion 4-55: Composition of Standing or Special Committees

MR. PEARSON: Mr. Speaker, I move that a special committee be appointed in accordance with subrule 75(1) of the Rules of Council to prepare lists of Members to compose required standing or special committees whose Members shall be Mr. Nickerson as chairman Mr. Butters, Mr. Lyall and Mr. Pearson.

THE SPEAKER: Is there a seconder for that motion?

MR. STEWART: Yes.

THE SPEAKER: Mr. Stewart has seconded it. Discussion of that motion? Excuse me, just before I put the motion, there was no notice, so I assume the Council is unanimously in agreement with waiving the requirement. Agreed?

--- Agreed

On the motion, all in favour? Contrary?

--- Carried

Further motions? Item 11, tabling of documents. Any documents to be tabled?

ITEM NO. 12: INTRODUCTION OF BILLS FOR FIRST READING

Item 12, introduction of Bill 1-55, An Ordinance to Amend the Council Ordinance, for first reading. Before you move first reading, Mr. Stewart, Mr. Clerk, are you confident that this bill is recommended to this house by the Commissioner?

CLERK OF THE COUNCIL: Yes, Mr. Speaker.

THE SPEAKER: Mr. Stewart?

First Reading of Bill 1-55, Council Ordinance

MR. STEWART: Mr. Speaker, I give notice today May 1st I will introduce Bill 1-55, An Ordinance to Amend the Council Ordinance and I propose first reading today.

THE SPEAKER: Is the house prepared to offer unanimous consent so that first reading of this bill can be now given?

--- Agreed

Proceed, Mr. Stewart.

MR. STEWART: Mr. Speaker, I move that Bill 1-55, An Ordinance to Amend the Council Ordinance be read for the first time.

THE SPEAKER: Secunder? Seconded by Mr. Lafferty. Any discussion? All in favour? Contrary?

--- Carried

Item 13, Mr. Stewart.

ITEM NO. 13: SECOND READING OF BILLS

MR. STEWART: Mr. Speaker, I move that Bill 1-55, An Ordinance to Amend the Council Ordinance, be read for the second time.

THE SPEAKER: I think again, do not we need unanimous consent to give second reading?

CLERK OF THE COUNCIL: Yes.

Second Reading of Bill 1-55, Council Ordinance

THE SPEAKER: Unanimous consent is required to give second reading at this time. Is there unanimous consent?

--- Agreed

MR. STEWART: I would move second reading.

THE SPEAKER: Is there a seconder?

MR. McCALLUM: I second that.

THE SPEAKER: Is there any discussion? All in favour? Contrary?

--- Carried

ITEM NO. 14: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS AND OTHER MATTERS

Item 14, we will need a motion that Council dissolve into committee of the whole for discussion of Bill 1-55. Moved by? Moved by Mr. Nickerson and seconded by Mr. Stewart that the committee resolve into committee of the whole for discussion of Bill 1-55. Any discussion? All in favour? Contrary?

--- Carried

Mr. Stewart will assume the chair.

--- Council resolved into Committee of the Whole for consideration of Bill 1-55, Council Ordinance with Mr. Stewart in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 1-55,
COUNCIL ORDINANCE

THE CHAIRMAN (Mr. Stewart): This committee will come to order to deal with Bill 1-55.

MR. BUTTERS: Mr. Chairman, I do not believe the bill has been circulated.

THE CHAIRMAN (Mr. Stewart): We stand in error. The Clerk will produce the bill. Have all Members of the committee now a copy of Bill 1-55? Are we ready to proceed?

--- Agreed

We will by-pass the subtitle and move into:

"1. Subsection 7(2) of the Council Ordinance is amended by adding thereto, immediately after paragraph (d) thereof, the following paragraphs:

- (e) a justice of the peace, judge of the juvenile court, a coroner or a person having an appointment made by the Commissioner by reason of which such person is entitled to charge and retain a fee; or
- (f) a Member of the Council appointed by the Commissioner to assist him in the administration of the government of the territories."

Comments?

MR. BUTTERS: I wonder if the Legal Advisor would provide us with the reasons for making this amendment at this time.

THE LEGAL ADVISOR (Mr. Slaven): Yes, Mr. Chairman. Paragraph (f) allows for the Members of Council who are to be appointed as Members of the Executive Committee to continue to be eligible to sit on Council. It is essential that this paragraph be enacted before any of the Members of Council are appointed as Members of the Executive Committee.

Since the ordinance is being opened up to make this essential amendment, in comparing our ordinance with that of the Yukon, we noticed that in the Yukon the various persons referred to in paragraph (e) are there allowed to serve as Members of Council; whereas as of this moment in the Northwest Territories they are not eligible to be candidates for Council. It is so often a leading citizen of a community that is a justice of the peace or coroner or whatever and if you want to run for territorial Council, you would have to give up that appointment.

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Legal Advisor. Any further questions?

A Federal Appointee

MR. McCALLUM: On a point of information, Mr. Speaker the judge of the juvenile court, is he a federal appointee or a territorial appointee? I wonder about that.

THE LEGAL ADVISOR (Mr. Slaven): He is a federal appointee, Mr. Chairman.

THE CHAIRMAN (Mr. Stewart): Any further questions?

MR. McCALLUM: Mr. Speaker, if that is so, would not then a judge of the juvenile court be in a conflict of interests? I can see a justice of the peace, a coroner or the remainder of that particular paragraph, but it would seem to me that a judge of the juvenile court, as a federal appointee, there may be some conflict. Would he resign from that position or would that be entirely up to that particular person?

THE CHAIRMAN (Mr. Stewart): As I read this subsection, it would be entirely up to him. I also point out the appointment of a justice of the peace is based on a federal appointment too on recommendation of the Commissioner.

MR. McCALLUM: Mr. Speaker, is not a justice of the peace appointed by the territorial government or the Commissioner?

THE LEGAL ADVISOR (Mr. Slaven): Mr. Chairman, the justices of the peace are appointed by the Commissioner pursuant to the Justices of the Peace Ordinance. I gave an answer and I think it is correct that the juvenile court judges are appointed by the federal government. I see the Deputy Commissioner conferring with the director of Public Services and I believe they would confirm me in that. I do not know if there would be any conflict. I believe the judge of the juvenile court would be paid by the territorial government, although appointed by the federal government. He would be enforcing federal laws such as the Criminal Code, just as the justice of the peace enforces federal laws. I may say that the magistrates generally are also judges of the juvenile court but they would not be allowed to run because of their appointment as magistrates of the territories.

THE CHAIRMAN (Mr. Stewart): Thank you. Are there further questions?

Entitlement to Charge and Retain a Fee

MR. PEARSON: Mr. Chairman, I wonder if in this case the words "having an appointment made by the Commissioner by reason of which such person is entitled to charge and retain a fee;" would that apply to teachers or other civil servants, other members of the territorial administration or could it?

THE LEGAL ADVISOR (Mr. Slaven): No, Mr. Chairman. Teachers are salaried. The people referred to as entitled to charge and retain a fee are commissioners of oaths and notaries public and so on. It is not a person who is a salaried government employee.

THE CHAIRMAN (Mr. Stewart): Further questions from the floor?

MR. McCALLUM: Mr. Speaker, am I correct in assuming then that the Legal Advisor has indicated that this particular section (e) has been placed in here as a part of the amendment because it is now in practice in the Yukon?

THE LEGAL ADVISOR (Mr. Slaven): This is my understanding.

MR. STEEN: Mr. Chairman, I was wondering why the justices of the peace or judges of the juvenile court are required. Is it because, say, the Speaker or Deputy

Speaker did not complete his duties, like it cut some of his income?

THE CHAIRMAN (Mr. Stewart): Not this Deputy Speaker! As a matter of fact, to run for territorial Council I had to resign as a justice of the peace many years ago. I have not been part of that ball game for a long time.

MR. STEEN: Mr. Deputy Speaker, I do not know whether to call you Deputy Speaker or Speaker at this time -- you can correct me, but I was just wondering why a justice of the peace, a judge of the juvenile court or a coroner is required?

A Public Service

THE CHAIRMAN (Mr. Stewart): As I understand it, in these smaller areas, many people have taken these positions on, not because of financial gain, but rather because they are citizens of the country and are trying to do a public service. If they have such an appointment at the present time, they are not allowed to run for territorial Council and I am not at all sure this is really what you want. It is not a high paid position. In most cases it is just a matter of a fee for a specific job being done. A justice of the peace has a case with "x" number of dollars involved in it and the coroner the same type of thing. He sits twice as a coroner and has a certain fee he collects. Other than that there is no monetary reward other than the payment on a fee basis.

MR. LAFFERTY: I have one point here which troubles me and that is deciding why do we have the federal government appoint our judiciary system when our public is footing the bill?

THE CHAIRMAN (Mr. Stewart): I can not answer that.

THE LEGAL ADVISOR (Mr. Slaven): Mr. Chairman, all members of the judiciary in the Northwest Territories are appointed by the Commissioner with the exception of the judge of the Supreme Court of the Northwest Territories and his salary is paid by the federal government. I believe the only other exception are the judges of the juvenile court. Now, the reason for that is that there is a federal Juvenile Delinquents' Act, I believe it is called, and it was supposed to have been completely amended several years ago, and it was not, and I believe an extensive complete review of it will be brought before parliament within the next year.

Now, generally, as I have said, the magistrates who are appointed by the Commissioner and paid by the Commissioner also act as judges of the juvenile court, but several communities have requested that they have a juvenile court judge in the community because of the great problems they are having with juveniles. Unfortunately, as I say, it is still a federal appointment, and when the act is changed it might well become a territorial appointment.

MR. STEEN: Mr. Speaker, this tends to make me think that we have juveniles for deputy ...

THE CHAIRMAN (Mr. Stewart): I am sorry, I missed your question. I was trying to get some of these papers sorted out.

MR. STEEN: The idea in subsection 7(2) is that it says that these judges, justices of the peace, or judges of a juvenile court makes it look as though they are going to be dealing with juvenile people.

THE CHAIRMAN (Mr. Stewart): That is correct. Can I have the committee's instructions with regard to sections (e) and (f)?

SOME MEMBERS: Agreed.

THE CHAIRMAN (Mr. Stewart): Is it agreed?

--- Agreed

Section 2, with regard to salaries, are there any questions?

The Role of the Speaker

MR. BUTTERS: Mr. Chairman, I realize my question may be rather general, but section 2, in 17.1.(1) relates to the stipend which would be paid to the Speaker of this house as \$2000 per annum. I think all Members realize that the amount of time and effort that the Speaker of this house will be required to put in will be very great. I am just wondering if possibly the Legal Advisor or possibly the Commissioner might give us some indication of the role of the Speaker, the administrative role of the Speaker. Will he, say, take over the direction of the Clerk of the Council's office, will he take over the Legal Advisor, will he set up a small administrative service for us as Council Members?

I mention this because this is something that Council Members many times in the past have asked for. We have a number of people in this Administration who serve us, or who served us in the last house, and our Legal Advisor would serve Members of the house to a certain point and then he may or may not be able to serve Members of Council. I am not talking about during his presence in the house, but in other realms. I am wondering if we could get a general idea of the responsibilities, the role and activities that the Speaker will be carrying on, as we are speaking of the indemnity being paid and I think this would be the ideal time to raise the point.

THE CHAIRMAN (Mr. Stewart): Mr. Legal Advisor, I will call on you first. Have you any comments?

THE LEGAL ADVISOR (Mr. Slaven): Mr. Chairman, I have no comments in regard to that question.

THE CHAIRMAN (Mr. Stewart): Mr. Commissioner, would you like to make a reply to this?

The Yukon as a Model

THE COMMISSIONER: Mr. Speaker and Members of Council. This is a point which will certainly have to be taken up with the Speaker. To my knowledge there is no precedent and, therefore, it would be something that we would have to look at. As you know, the only experience in this type of a house is in the Yukon, and I am told that this is the practice in the Yukon. Of course, I understand that we do not have to be tied to the coattails of the Yukon, but by the same token the Yukon model has been -- I will turn that around and say it the other way. We have been referred to the Yukon model many times when we, ourselves, have asked questions.

The paper that was tabled in this house at the last session of Council laid out, by incidentally, the Deputy Commissioner, it was prepared by the Minister's staff in Ottawa, and it laid out some of the areas as to what would happen, and others remained silent on it. So, I can only say that I would certainly be prepared to sit down and discuss this with the Speaker and see what comes of it.

THE CHAIRMAN (Mr. Stewart): Mr. Butters?

The Clerk of the Council

MR. BUTTERS: Mr. Chairman, I am familiar with the system in the Yukon and it is as the Commissioner says. In the Yukon the Clerk of the Council serves two masters, she serves the Commissioner of the Yukon and serves the Speaker. Now, when I -- if I agree to this, I am agreeing to an independent Speaker, sir, with a Clerk of the Council who serves that Speaker and, in serving that Speaker, serves the Members of this house. I was interested to note that I got the feeling that the Commissioner suggested that although we often refer to the Yukon house there is no need for us to slavishly follow what they do. I think that we should determine this and be sure that our Speaker is given the staff to carry out the job and big responsibility we gave him the day we elected him. I would hope that with the responsibility would go responsibility for the Clerk of the Council, the Clerk's Assistant and other officers who normally, traditionally, fall within the realm of the office of Speaker.

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Butters.

THE COMMISSIONER: Mr. Chairman. I deliberately used those words because I do not think we have to slavishly follow the Yukon, because our instructions were not as such.

The paper, as I pointed out, I am sure follows almost identically the system in the Yukon and we have been referred to it many times when we asked questions. But I believe that as we will proceed, probably by trial and error, that when we get out of line we will receive an instruction from the Minister if he thinks we are too far out of line. I will point this out to you, one difference already between the Yukon system and our system is that we have chosen to introduce the fact that in the Yukon the Clerk of the Council is also the secretary to the Executive Committee and I have divided that position. The secretary to the Executive Committee is Mr. Phil Airhart, and the Clerk of the Council is Mr. W. H. Remnant. So, he does have a certain more degree of independence as far as his role is concerned. He does not have the executive role in the Northwest Territories that the Clerk of the Council, or the individual who occupies that position in the Yukon has. He has both responsibilities and here he just has one.

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Commissioner. Mr. Searle?

Participation in Committee of the Whole

MR. SEARLE: I wanted to clearly establish that I do intend to participate in committee of the whole in discussion, and I think this is probably an appropriate time to indicate that subject of course to the wishes of this Council. I clearly intend to enter soon into discussions with the Commissioner on the question of the staff of this house and to whom they should be responsible. However, it would obviously be presumptuous of me, to say the least, to have engaged in that discussion prior to today, and all I can say is that I plan to engage in that discussion at a time soon, convenient to the Commissioner and, hopefully, I can come back at some other future session with a report which is acceptable to Council. That is really all I can say, but I think it is an area which we should embark upon. However, there are all kinds of considerations, for instance, the wishes of the staff members themselves, as well. So, I think there are lots of areas of inquiry that have to be made.

THE CHAIRMAN (Mr. Stewart): I would say that as I see this, Mr. Butters, it is really establishing enabling legislation and much of it I am sure we may want to amend at an early date, but I feel that it is good to discuss and get the matter open at this present time. I think you will agree that really we could not get into all of these details this soon.

MR. BUTTERS: Mr. Chairman, just from my experience, it is that if you do not raise the point when you have an opportunity to do so sometimes it is a long time before the opportunity arises again, and certainly this section is an opportunity as it is pertinent and I raise it at this time, and the assurances of our Speaker are very heartening. Thank you, sir.

THE CHAIRMAN (Mr. Stewart): Mr. Butters, I am sure you will find the ways and means somehow -- on committee's direction with regard to this.

THE LEGAL ADVISOR (Mr. Slaven): Mr. Chairman, if I might point something out to Members before we leave this clause, we provided salaries for the Speaker, the Deputy Speaker and the Deputy Chairman of Committees. In subsection (2) of this clause we provided the salaries of the Speaker and Deputy Speaker continue during an election if you wish, if they are re-elected as Speaker and Deputy Speaker and following Council. We have not made the same provision for the Deputy Chairman of Committees. You may wish to change that, although I believe that there is more justification for the continuing Speaker position who has a more onerous duty, and particularly preparatory to the start of the session, than the Deputy Chairman of Committees would.

THE CHAIRMAN (Mr. Stewart): Thank you very much for that information.

Could I have the direction of this committee with regard to section 2, salaries? Is it agreed?

--- Agreed

We will move on to another section, 2(2), continuous salary. Is it agreed?

--- Agreed

Section 3, sources of payments. Is it agreed?

--- Agreed

The title? Agreed?

--- Agreed

The amendments? Agreed?

--- Agreed

May I report this back to the Speaker? Agreed?

--- Agreed

Report of the Committee of the Whole of Bill 1-55, Council Ordinance

MR. STEWART: Mr. Speaker, your committee has sat on Bill 1-55 and we have agreement on the Ordinance to Amend the Council Ordinance.

THE SPEAKER: Thank you, Mr. Stewart. Mr. Clerk, do we have available the terms of reference for the Executive Members? If you look at Item 14, the next matter is committee of the whole discussion of the terms of reference of Members of the Executive Committee. That would be the two Members. What we need is a motion to again resolve into committee of the whole to consider the terms of reference of the Executive Committee Members. Would you, Mr. Steen, put that motion to resolve into committee of the whole?

MR. STEEN: Yes.

THE SPEAKER: Mr. Lafferty or Mr. Lyall, second it? On the question of resolving into committee of the whole to discuss the terms of reference of Members of the Executive Committee, in favour? Contrary?

--- Carried

Council will resolve into committee of the whole to consider the terms of reference of the Executive Committee Members. Mr. Stewart in the chair.

--- Council resolved into Committee of the Whole for consideration of the Terms of Reference of the Executive Committee Members with Mr. Stewart in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER THE TERMS OF REFERENCE OF THE EXECUTIVE COMMITTEE MEMBERS

THE CHAIRMAN (Mr. Stewart): In this committee, I think, to clarify a point, in addressing the Chair, the term "chairman" should be used instead of "speaker" or "deputy speaker." It might create some confusion. If this is agreeable to this committee, we will make this an order that the Chair will be addressed as "chairman" while we are in committee of the whole. I direct this committee's attention to Tabled Document 8-54, tabled January 14, has everybody got their copy? You were issued one on arrival here? They may still be in the other location. I understand the Clerk is going to check and see if they are there. Basically, on our discussions, as I understand the wishes of this committee, it is to find out the duties, the form that the Executive Members will be operating under that we appoint.

MR. BUTTERS: Mr. Chairman, I think there may be some value if background could be provided with this paper, that is, historical background in the sense of what occurred in the Yukon. I think possibly the Commissioner or the Deputy Commissioner might be able to give us this, about how the committee grew over there and how we joined the procession toward more autonomy. I think it would be valuable because this paper does not give sufficient background to anybody sitting here who is not aware of what has occurred in the last decade.

THE CHAIRMAN (Mr. Stewart): Does the committee agree we should ask the Commissioner or Deputy Commissioner to give us some background?

--- Agreed

Historical Background of Yukon Council's Executive Members

DEPUTY COMMISSIONER PARKER: Mr. Chairman, the evolution of this form in the committee in the Yukon was very similar to what is happening here. At the commencement of their new Council session some four years ago, on the instructions of the Minister of Indian and Northern Affairs, two Members of Council were chosen by Council for appointment to the Executive Committee and these choices were made and the Commissioner so appointed them. The Members took their place on the Executive Committee and were each given responsibility for one department. In the Yukon one of them was given the responsibility for their Department of Social Development and the other one for their Department of Education. They did not have responsibilities for other departments. However, as proper and full Members of the Yukon Executive Committee under the chairmanship of the Commissioner, they participated in decisions of a policy nature. The Executive Committee met on a regular basis. In fact it meets weekly over there and the committee makes recommendations to the Commissioner. The Commissioner, after due consideration, which usually means the day following the Executive Committee meeting, agrees with or disagrees with the recommendations of the Executive Committee. I understand that in practically

every instance he agrees and then gives his assent to these decisions, which become part of the policy of the administration.

As this paper outlines, Tabled Document 8-54, the Executive Members serve full time, are paid a salary similar to that of the Assistant Commissioner and they live in the capital. They have access to the government files for their individual departments, but they do not have access to the government files throughout the system. They follow good practice or perhaps I should say they are supposed to follow good practice in the matter of lines of communication. In other words, an individual Executive Member will not seek to discuss important matters with the director of a department which does not report to him without seeking the concurrence of the Executive Member to whom that department had to report. That is why I said they follow normal practice in that regard.

If an Executive Member wishes to know something about the goings on in another department, then he would normally approach the other Executive Member and pose his question or ask that he be given an opportunity to speak directly to the director of that department. He may in fact ask to see a file on a certain subject but, as I said before, he would not normally have the right to draw any file from the government.

That is the main way in which that system operates in the Yukon. The Executive Members draw vacation leave and travel in much the same way as any other senior person in the government would. I would be pleased to elaborate on any of those points if Members wish.

Department Responsibilities of Executive Members

MR. BUTTERS: One question at this time. I have other questions later but one further question to my original one and that is to the Deputy's answer. The Deputy Commissioner said that in the Yukon the practice is that one elected Member had responsibility for one department and that one elected Member is only able to draw files related to the business and responsibilities of his department. I understood that to be correct.

DEPUTY COMMISSIONER PARKER: That is correct.

MR. BUTTERS: In the paper before us, in the first page, second paragraph: "The Honourable Jean Chrétien, announced his intention to have two elected Councillors appointed to the Northwest Territories Executive Committee and each of them would be given the responsibility of managing one or more departments of the territorial government." Now, sir, this seems to me to give us a greater degree of freedom than has been the situation as described by the Deputy. Here, I would suggest, a Member, were he in Education, might also be responsible for another department and, if that were so, would be able to draw files on both departments, the one he is directly responsible for, and his secondary department so to speak. I wonder if the Deputy might comment on those words "one or more".

DEPUTY COMMISSIONER PARKER: Mr. Chairman, it is true that the paper points out or leads to the possibility of an elected Executive Member having responsibility for more than one department. However, the Commissioner made the recommendation to the Minister along the lines of the Yukon model and this was approved. The Minister agreed that each elected Member should have responsibility for one department. I suppose this is in part evolutionary in that the Executive Member newly coming into his job will have a reasonable amount to learn and a great deal to handle in the first months of his service. Perhaps giving his full attention to one department will stand him in good stead. I would not think that it would be wise for him to have partial responsibility, if that is what Mr. Butters was referring to, by having the right to draw the files and

work at least in part in other departments.

Pragmatically speaking, I am sure that any Executive Member, through dealing with the Executive, will have a very great ability to learn exactly what is going on in each and every department and to be kept fully informed.

Concerning Game Division

THE CHAIRMAN (Mr. Stewart): Thank you, Deputy Commissioner. If I may interject here, we have had several Members in caucus indicate some concern about Game being moved around or shuffled around within government departments. I felt the opinion might be that this may be added to Social Development appointee's responsibility, somebody that would keep an eye on Game for a while. Is this possible?

THE COMMISSIONER: Mr. Chairman, I think everyone is keeping an eye on Game these days. I gave a commitment which I will honour that the new head of Game would be:

(1) recruited by a committee made up of four people, one from the Administration, two chosen by the Game people and the other two to come from the Indian Brotherhood and the Metis Association because they had strong feelings in this direction and as far as I am aware they are in the process of doing this now. If they have not, they should be.

(2) There was strong feeling among the Game staff themselves that they should have a department of their own. After giving the matter a lot of thought, it was finally decided that we would move the Game out of Industry and Development. It seemed this was in the best interests of all concerned, and we put it in as part of this new unit which we call Native and Cultural Affairs. I would not for one moment sit here and say it would stay there forever. It is possible that some time in the future it may be felt that it should be put somewhere else.

With regard to the particular two departments, it has been decided to place under the direction of two Members of this Council, one Education and the other Social Development. It is not the intention of the Administration to try and hamstring the individual, if we do not agree with his policy, to move pieces of it out. Any changes that were made were made by and large as a result of what I have already explained or as a result of a study made by the late Dr. Mace Coffey who is probably one of the real experts in Canada on -- the wording is "the dynamics of government". So, I think that in almost 98 per cent of the cases we took his recommendations.

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Commissioner. We are wandering, but I am afraid the Chair is guilty of starting the wanderings. Now, we will come back to the two Executive positions we have been discussing. Are there any further questions from the floor with regard to this? Is it the desire of this committee that I report progress to the Speaker?

Reporting Progress

MR. BUTTERS: By reporting progress this means that it would return to the order paper tomorrow. I think that it may be the feeling of a number of Members that they would wish to continue this in some depth because, as you realize, the request to have this on the order paper this afternoon was only made a few hours ago and it may be that some Members are not as familiar with the contents as they would like to be. Perhaps some of my colleagues from the Eastern Arctic and High Arctic may not have had a chance to look at this in syllabics and perhaps it has not been translated into syllabics, I do not know. But, if we report progress at this time I assume it would come back on the order paper tomorrow.

THE CHAIRMAN (Mr. Stewart): As chairman of this committee, I would like further instructions.

MR. PEARSON: Mr. Chairman, I think everybody now has the opportunity as the paper is right before us, and surely we could make up our own minds whether we wish to report progress or simply progress on this matter as some Members have been urging since this morning. It is pretty clearcut, it is in black and white and it is right here, and we have translators on the staff here who are ready to translate if the Members may wish.

THE CHAIRMAN (Mr. Stewart): Any further comment? Mr. Wah-Shee?

MR. WAH-SHEE: I think in reference to the Executive Committee, I do not see a great deal of urgency with this. I would like to ask for time to study the proposal. Thank you.

THE CHAIRMAN (Mr. Stewart): Any further comments?

MR. STEEN: I have a question.

THE CHAIRMAN (Mr. Stewart): I did not think we had a question to deal with, but we might if you put one on the floor. Now, I was asking as to what direction this committee is instructing me to carry out ...

MR. BUTTERS: The hour is late we have conducted a lot of business today, and I suggest we recognize the clock.

Making Clearer Explanation

THE COMMISSIONER: Mr. Chairman, perhaps you should explain these moves because they are very simple to you and Mr. Butters, but to some of the Members they do not really understand what you are saying. For example, a motion to report progress must immediately be put and it goes without debate, and if it passes it goes back on the order paper and you deal with it the next day. A motion to recognize the clock means that you go out of committee into Council and a motion is moved to recognize the clock and the Speaker recognizes the clock and that is a way of saying that the session is over for today.

THE CHAIRMAN (Mr. Stewart): They had me confused with regard to the clock because I was not going to recognize the clock at this time, these are the difficulties involved with these things. I think after today is over we can get together as Councillors with our counterparts and go over exactly what happened today. I think probably it is best to try and handle it in this manner because there are quite a few new things. There has been a suggestion that the Chair has not accepted the advice with regard to the clock, but I am not prepared to take the question. Is there any further direction? We are going to check the rules because it has been quite a time since I have been in a position of this nature. I suppose we will make a few mistakes the first day, but I suppose that that is forgivable. Has anybody found the rules?

MR. SEARLE: Mr. Chairman, if I could make a suggestion. I get the feeling that what Mr. Butters wants to do is probably not close the debate on this item, but rather, however, to terminate it for today.

MR. BUTTERS: That is correct.

MR. SEARLE: That being the case I think the proper procedure is simply the first suggestion he made, which was to move that the committee report progress. On such a motion, as I understand it, although I can not just put my finger on the rules here, there is no index, you must read the whole thing to find it.

My recollection of it is that it is not something that is not debatable and if you put the question and if it carries, then the house had decided they do not want to talk about it anymore today and it goes back on the order paper for tomorrow. So, it seems to me that that is probably what you wanted to do and if you do it, then Mr. Stewart has to call the question without debate. That is, of course, subject to appeal to the Speaker.

MR. BUTTERS: I think the Speaker has summed up the situation and I would then withdraw my request to recognize the clock and move that you report progress on this item at this time.

THE CHAIRMAN (Mr. Stewart): All those in favour of reporting progress? Opposed, if any?

--- Carried

THE SPEAKER: Mr. Stewart?

Report of the Committee of the Whole of Consideration of the Terms of Reference of the Executive Committee Members

MR. STEWART: Mr. Speaker, your committee wishes to report progress on the terms of reference of Executive Committee Members.

THE SPEAKER: Thank you, Mr. Stewart. That completes Item 14 on the orders of the day. Looking to Item 15, the third reading of Bill 1-55, and in order to give third reading to that bill unanimous consent must be sought to do so. Is it the Council's desire that third reading be given to Bill 1-55?

--- Agreed

Mr. Stewart?

MR. STEWART: I move that Bill 1-55, An Ordinance to Amend the Council Ordinance, be read for the third time.

ITEM NO. 15: THIRD READING OF BILLS

Third Reading of Bill 1-55, Council Ordinance

THE SPEAKER: Is there a seconder to that motion? Mr. Pearson. Is there any discussion? No discussion. All in favour? Contrary?

--- Carried

Gentlemen, we have come to Item 16, and I think, however, that assent is normally, and second to the last thing you do before you prorogue. It seems to me that I should consider recognizing the clock at this hour. I should like to suggest as well that since we do have tomorrow, and since there has been a suggestion of further discussion on the matter of the Executive positions that maybe instead of meeting here at 10:00 o'clock we should instead consider waiving the rules that require us to meet at 10:00 o'clock and suggest that we meet instead at 2:30 p.m. in the afternoon tomorrow and that we spend the morning in caucus, seeing how far we can get on the matters which are outstanding and then come back in the afternoon, this would be my suggestion -- do what else we felt we could do and then prorogue after giving assent to the one bill we have passed. I am wondering what Council's views would be of that sort of a suggestion.

The other thing, of course, the alternative, would be to give assent now and prorogue now, but that would mean, of course, that there would be no session

tomorrow and, of course, since the appointments of the Executive Members have to be made by this Council, it would mean that they were not going to be made. Mr. Pearson?

Some Members not Prepared to Make Decision

MR. PEARSON: Mr. Speaker, I gather from the way that things have gone today that it is very unlikely that some of my colleagues would be prepared to make a decision, one way or the other, as to the make-up of the Executive Committee within the next 24 hours and, if that is the case, then I really can not see any point in us trying to do battle again tomorrow, quite frankly. If they are convinced that they need more time to consider these positions, then perhaps the sensible thing to do is to save us all a lot of time and prorogue today, giving those Members who wish time to think about it for the next couple of weeks to return here on the 9th of June, which is what I think they would like to do, because unless we can come out of this unanimously on this issue, then I think it would be to our disadvantage. So, perhaps those Members who do express some doubt about this whole matter of the Executive Committee could give us some indication now and perhaps save us a lot of time tomorrow. Thank you.

THE SPEAKER: Mr. Stewart?

MR. STEWART: Mr. Speaker, I think that although the subject at hand is extremely important I feel that it is not the only thing of importance that may be done by sitting again tomorrow. We have a new Council and there are many things I am sure that are so new to everyone that a second run at this tomorrow would be of great assistance when we sit in June. On this basis, regardless of whether they are prepared to make a decision relative to the Executive positions, I would move at this time, sir, that we waive the rules of sitting at 9:00 a.m. and sit at 2:30 p.m. tomorrow. I realize that we must have unanimous consent for this motion, but I would hope that we could have a look at it.

MR. SPEAKER: The procedure, Mr. Stewart, would be to ask for unanimous consent to go back to notices of motions, give notice that you intend now to move that we waive the rules and instead sit at 2:30 p.m., and then ask for unanimous consent to make your motion now and then make your motion. In other words, if that is acceptable you have to have unanimous consent. I will help you through it, if you like, as it is an educational experience for all of us. However, can Mr. Stewart have unanimous consent to return to Item 9, notices of motions? Is it agreed?

--- Agreed

RETURN TO ITEM NO. 9: NOTICES OF MOTIONS

If there is a negative then just say "nay", otherwise I shall assume that you have given unanimous consent. Mr. Stewart, would you like to give notice of the motion you plan to move?

Notice of Motion 8-55, Changing of the Rules of the Sitting of Council

MR. STEWART: Mr. Speaker, I would like to give notice of motion to move that we change or waive the rules of the sitting of Council so that tomorrow we could sit instead of at 9:00 a.m., at 2:30 p.m.

THE SPEAKER: Can Mr. Stewart have unanimous consent to move that motion?

--- Agreed

Mr. Stewart?

MR. STEWART: Mr. Speaker, I would so move.

THE SPEAKER: Is there a seconder? Mr. Nickerson. Is there any discussion on the motion? No discussion.

MR. STEEN: Mr. Speaker?

THE SPEAKER: Mr. Steen.

MR. STEEN: I feel that there might be some things that we might want to discuss as far as meeting with the government people, finding out their programs and so forth. I would tend to think that it would be better for us to meet in the morning at 10:00 o'clock, or whatever, and carry on into the afternoon, because some of us have to leave to go back north tomorrow at 4:00 o'clock and if we do not leave tomorrow we will have to wait until Monday to get another plane back north.

Amendment to Motion

THE SPEAKER: Mr. Steen, I would think in that case perhaps what you might do is simply amend Mr. Stewart's motion to sit at say 1:00 o'clock, and that way if there was business we could do we could certainly do it by 4:00 o'clock, and if there was not any business to do then, of course, we would reconvene at 1:00 o'clock and give assent to the one bill and prorogue immediately. So, in any case, we would be through by 4:00 o'clock. Your concern is with the 2:30 p.m. time, between 2:30 p.m. and 4:00 p.m.

MR. STEEN: Agreed.

THE SPEAKER: Would Council give unanimous consent to amending Mr. Stewart's motion to read sitting at 1:00 p.m. instead of 2:30 p.m.? Is it agreed?

--- Agreed

Okay. On the motion, the effect of which is for us not to sit at 10:00 a.m., but, rather, at 1:00 p.m., is there any discussion? Question? Ready for the question? All in favour? Contrary?

--- Carried

May I, therefore, invite, as the past temporary chairman of the caucus, invite a suggestion from Members when they might want to meet in the morning to continue discussion? Would 9:00 a.m. be satisfactory?

--- Agreed

That being the case, caucus at 9:00 a.m. and formal Council at 1:00 p.m. It seems that we could adjourn for the evening.

--- Agreed

Before doing that, of course, orders of the day for tomorrow.

ITEM NO. 16: ORDERS OF THE DAY

CLERK OF THE COUNCIL: Orders of the day, May 2nd, 1975, at 1:00 o'clock p.m. at the Explorer Hotel.

1. Prayer

2. Continuing Replies to the Commissioner's Opening Address

3. Questions and Returns
4. Oral Questions
5. Presenting Petitions
6. Reports of Standing and Special Committees
7. Notices of Motions
8. Motions
9. Tabling of Documents
10. Continuing Consideration in Committee of the Whole of the Terms of Reference of Executive Committee Members
11. Assent to Bills
12. Prorogation

The hour is 5:00 o'clock p.m. Council stands adjourned until 1:00 o'clock p.m. Friday, May 2nd, 1975, at the Explorer Hotel.

--- ADJOURNMENT

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