



COUNCIL OF THE NORTHWEST TERRITORIES DEBATES

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YELLOWKNIFE, NORTHWEST TERRITORIES.

TUESDAY, JUNE 10, 1975.

ITEM NO. 1: PRAYER

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ITEM NO. 2: REPLIES TO COMMISSIONER'S OPENING ADDRESS.

THE SPEAKER (Mr. Searle): Members of Council, we will continue with replies to the Commissioner's opening address. I believe we have a mover and a seconder of the motion of appreciation.

Motion of Appreciation.

MR. NICKERSON: Mr. Speaker, I wish to move that the Council express to the Commissioner its appreciation for his opening address.

Mr. Nickerson's Reply to Commissioner's Opening Address.

It is indeed a pleasure to reply to the Commissioner's address at this decisive point in time. The Northwest Territories is on the threshold of great developments, especially in the field of natural resources -- such developments as exemplified by the Mackenzie Valley pipeline which will have a significant and far reaching effect on the economy of the territories. Within a few years, Mr. Speaker, the revenues generated within the Northwest Territories will become equal to or in excess of government expenditures and the significance of this is aptly summed up in one of the concluding remarks of the final report of the standing committee on development and ecology presented to Council at last January's session, and from which I now quote: "Through utilizing revenues generated from the proposed Mackenzie Valley pipeline development the Government of the Northwest Territories, if we enjoyed full provincial status, could exist fiscally independent of the Government of Canada within confederation."

With all the new found wealth pouring into the territories, which hopefully will be the case within a few years, the attitude of Ottawa towards the Northwest Territories can again be expected to change. Whereas formerly it was one of benign neglect and is now one that could possibly be best described as benevolent paternalism, it can be expected to change to one of avaricious exploitation. I do not know if I should quite be that harsh, but that is what I have got down in the notes. It is the duty of this Council to protect above all the interests of all the citizens it represents and to press unceasingly for greater self-determination and eventually and hopefully within about 20 years full provincial status.

Sliding Schedule for Revenue Sharing.

I was most pleased, Mr. Speaker, to hear from the Commissioner that Ottawa is ready to start discussing the important question of sharing the revenues generated from natural resource development. A sliding schedule should be set up which I would suggest would be something like this: During the first year of operation maybe the Northwest Territories government should get ten per cent of revenues and Ottawa 90, the second year the ratio would probably be 20-80, and the next year 30-70 and so on and so forth.

The Northwest Territories government also should have an input into the setting of royalty rates. Rates should be kept comparatively attractive with those of the provinces to attract the needed exploration and exploitation within the territories. Unless we have an input into this the provinces could foreseeably put pressure on Ottawa to increase the royalty rates in the territories to make exploration unattractive and this would be done by the provinces to protect their own industries at our expense.

Political Development of N.W.T.

Now, a few words, Mr. Speaker, on the political development of the territories. It was certainly heartening to hear in the Commissioner's speech that the Honourable Minister of Indian Affairs and Northern Development is committed to the further political and constitutional development of the territories. I am sure he would agree with us that those who would try to undermine the authority of this Council must be aware that this body is as cognizant of its responsibilities as it is jealous of its privileges. We were pleased to hear that the Minister favours development of political procedures along lines already taken by the provinces. Nevertheless, there are circumstances and conditions in the territories which might warrant a similar but slightly different approach. For instance, time constraints occasioned by the short sitting of Council makes the normal provincial procedure for the examination of bills by committee, after first or second reading, an unwieldy mechanism. Similarly, in the territories input by Council into the budget in its earliest stages has had a proven beneficial effect. Admittedly, the drawing up of the budget is largely an Executive task but the elected Councillors are ultimately responsible for its adoption and therefore, must be able to monitor it throughout the whole process of its development.

Power to Collect Revenue

Within a few years we must strive to obtain the following developments: The Executive Committee or equivalent thereof must eventually become wholly composed of elected Members. This means eventually the position of Commissioner must be filled by an elected person who is responsible directly to the electorate rather than a federal cabinet minister. A substantial proportion of the land -- and here I mean land as defined by the Territorial Lands Act which includes the trees and the rabbits and the minerals under the ground too -- must be transferred directly to the control of the territorial government for use as it sees fit. The Northwest Territories government must be given the power of collecting sufficient revenues to carry out its current business and also to make the very heavy but essential capital expenditures which are required if we are to make the Northwest Territories an integral part of Canada.

Now, Mr. Speaker, a few items of more immediate concern. Federal departments are proliferating and expanding in the North to a very, very great extent. Just take, for one example, the Department of the Environment. Its actions are often unnecessary, expensive and a duplication of something which already has been done or already should have been done by the Department of Indian Affairs and Northern Development. Anyway, environmental concerns are obviously and logically an area of responsibility for the territorial government. We must take steps to prevent this de facto erosion of power by the people's elected government by the multiplication of federal bureaucracies.

Shortage of Funds

Much of the Commissioner's address had to do with the desperate shortage of funds in the territories. He rightly pointed out it is the duty and also in the self-interest of all Canadians to participate financially in the development of the northern part of their country. The Treasury Board must be made to realize that we are not prepared to put up with cutbacks in badly needed services, such as education and assistance to municipalities. The Northwest Territories should not be made to bear the brunt of Ottawa's lackadaisical economic policies especially when funds are readily available for other purposes. Why should Hay River go without proper water supply systems? Why should Yellowknife go without a proper sewerage system when one and a half billion dollars are readily available for building an airport in Toronto that people do not even want? Why should the teachers, for instance, be asked to take a cut in real wages when the budget for the Canadian International Development Agency, which is spending money in darkest Africa and in the Amazon swamps, has a billion dollar budget or thereabouts?

Change of Emphasis in Thinking of General Public

Finally, Mr. Speaker, I would like to talk about what I might term as discernible change of emphasis in the thinking of the general public. No longer are people demanding that everything be done for them and that everything be provided free of charge. They are beginning to realize that governments, especially democratic governments such as our own, have by their very nature been inefficient and very often people could do better by themselves. Increasing governmental interference at almost every aspect of human endeavour has impinged upon and weakened individual liberties. People are beginning to demand that governments restrict themselves to areas within their proper jurisdiction. People in the territories are beginning to ask how and with what effect the territorial government spends a budget equal to about \$4000 for every man, woman and child in the territories or maybe, say, \$15,000 to \$20,000 for each household.

Again I would like to thank the Commissioner for his excellent address and I would also like to thank the Members of this house for their attention..

--- Applause

MR. SPEAKER: Thank you, Mr. Nickerson. Further replies? Is there a seconder for the motion of appreciation?

MR. LAFFERTY: In appreciation of the Commissioner's opening remarks to Council, I second Mr. Nickerson's motion.

Mr. Lafferty's Reply to Commissioner's Opening Address

As many of you know in my riding of Mackenzie Liard constituency I am elected not because of what I am, my way of life or my race of people. I was elected because of a certain philosophy which I exercise. Sometimes people prepare notes which I choose not to at this time for several reasons. I just thought perhaps it would be a good idea to talk to you from the bottom of my heart.

I have for several years been interested in the development of the North. I was born at Fort Simpson to a well known family and there were many occasions on which relatives of mine or friends and acquaintances have asked me to return. But because of my certain concerns and because of the need for a livelihood I chose to remain outside. Maybe we look at ourselves for a little while. It has incited my campaign for an involvement for improvement and I also believe that a native person is anyone who is born here in the Northwest Territories. I do not believe in racism. I have always been opposed to racism although I do know that there are ethnic differences in the country. Some of these differences are perpetuated by people who have not the interest of the native person, but, rather, themselves at heart.

Economic Development Secondary to People Development

I liked my colleague's remarks over here, Mr. Nickerson's. I appreciate them because I believe that we need development, but then I think in some cases, as the grass roots saying goes, they are putting the cart before the horse. We spoke back in the 1940's when I was a kid working on the Mackenzie River, about economic development. I was only a boy 14 years old when I used to work on the old S.S. Distributor and at that time every one of us were poor, and that meant everybody. It did not matter who you were. We were forced to work together, live together and in some instances we died together. This was the beginning from which you find the type of situation that we are in today. Many of us people in those days were unable to go to school because some of our fathers were unable to afford the kind of schools we needed, those were on the outside. The few of us who were able to go to private schools up here made it as high as grade 8. Nonetheless, that grade 8 level that we had reached in some cases was superior to the kind of school I see today.

--- Applause

I believe that economic development must be secondary, that people development must come first. It does not matter who you are. You know, recently, if you read the papers, you will find that our government, the federal government is saying to us, "We have no professionals up here. We must allow immigration from the Asian and European countries and send them to the North". When the people in this country are demanding that they have an equal opportunity in Canadian society through a school system that will educate their children on an equal basis or superior, surely we can not have these things when we put economic development first which robs our people of the natural resources which are rightfully theirs.

Philosophies Seem to Disrupt

I chose not to write these things out. As I said to you at the beginning, I would just like to talk from the top of my head because this is the only opportunity I have of being informal. There are many philosophies in this country which seem to pull us apart. We have three distinct societies in this country and we argue about the fourth one and somehow we call it the fourth world or third world. I think that many of us are systematically defeating our own purposes to get together, to work together, to live together, to develop together, to learn together.

We have a golden opportunity here ahead of us over the next four-year period to prove to the rest of the country that four different people, with four different philosophies could live and learn together. As I said to some of my colleagues in private, I am the picture, as I choose to use that word today, of human beings' own evolution, man's own evolution. I am not an Indian as some of you people would like to infer upon me, nor am I a Frenchman or whiteman or Caucasian -- I am a product of the people and a person, a Canadian. If you deny me my own identity do not ask me to help you, because I can not, but if you so choose to work with me, to live with me, I will work with you and for you.

Metis First Traders in Mackenzie Area

This is the simple philosophy by which I was raised. Perhaps you will never hear me say this again, but let me share with you a personal experience from my family. I am a Metis, as I said to you, and I am proud of being a Metis as I recall the history, the history of our country that was written in the

northwest and the many people who came here. Sometimes you hear disagreements with the media, their one-sided stories. That goes for all media. The fact remains that it has been said, and I have read many times, that the native people have never been involved in the development of the North, particularly in the development of the Mackenzie basin. Before you I stand and I tell you that this is not true. My own ancestors were the first traders in this country and they were Metis, they came from Manitoba. All the many other names, the Bouviers, the Beaulieus, the McCurdys, Sandersons, McKays, Riels, Trindles, they were not Irishmen or Frenchmen or Indian. They were Metis people and they were native. They established the fur trade up here before the Hudson's Bay Company and the Northwesters. My own grandfather, my great grandfather was such a man. Let us look back at history and say -- correct it and teach these things to our children. There are many so-called Indian people who are treated and by virtue of that treaty have been labelled into something that they are not. Many of these people are Metis. You can take my own relations, one of them is a chief in my own village who is a descendant of the Riel family and there are many others down around the Mackenzie River that I know personally. Until such time that an identity is given to people you will never know what it means to be proud or to hold your head up in public and to speak openly from the bottom of your heart. I stand before you without any written material because I know what I am saying and I know where I am going and I know what my people want. When I say "my people," I mean those people who elected me; not the Indian or the Metis or the whiteman, but the people who live in the constituency which I represent.

Traditional Life Style Gone

We are talking about pipelines, the traditional life style of hunting and trapping. These things are gone forever. The day of trapping and hunting died when I was just a kid, 16 or 17 years old. Since then there were probably a dozen people in my community who can say that they lived year round on a life of hunting and trapping. In my absence, while I was in military service, I understand there were people who were to help these people, re-educate them to their traditional life through a school. The government organized a public school system to broaden these people's ideas and philosophies only to confuse them into a world in which they have floundered and have become bewildered. Many of these people are being suppressed, not by white people, because I think there are many good white people as well as Indians, but by a system which is not of our making. It is not of our design and it is certainly not relevant to the Northwest Territories. How could we build a system by which people could develop when we are pulling apart?

I believe that we will have to come together. We must get involved with each other at every level in human affairs so that tomorrow our children will not be at each other's throats and say, "Let us go back to the medieval times". This is where we are at, because I know we are back in the medieval times. If we are back in the medieval times there is no point in me talking about development. I choose to wait and see and I will take my directions from the people who elected me.

Thank you very much, Mr. Speaker.

--- Applause

MR. SPEAKER: Further replies to the Commissioner's address? Mr. Ernerk?

Mr. Ernerk's Reply to Commissioner's Opening Address

MR. ERNERK: Mr. Speaker, I rise to take this occasion to reply to the Commissioner's opening address yesterday and thank you for the excellent address which you made to the opening of the 56th territorial session.

The first of the four points I wish to discuss concerns communication, very briefly. I stress that it is very important for the older and younger generation to work together. The younger generation, which is being groomed to take over responsibility in the future, should seek the advice of their elders, of the people living in the communities. It all goes back to education in my home. The modern schools, in my opinion, do not have all the answers to the problems which we face today. Younger people no longer know how to go out on the land by themselves and survive. They do not know how to use the proper equipment and wear the proper clothing. I am suggesting that the Education Department go to the people for suggestions. The education advisory board should have more say in the school curriculae. There is no reason why it should not work. The people know their problems. Older people should have a place in this world and the only way they can do this is by fully participating in community affairs and for the young people to respect their ideas.

Improve Present Educational System

Back in Repulse Bay my father used to say to us, "Without food the dogs cannot survive", and without further education today we can no longer survive. We must take every opportunity to make sure that the present

educational system is improved by adopting more ideas and suggestions from the local people as to what should be done and in the long run it will work successfully. The only way we can do this is by trying out new ideas and experiments. At the same time we must make sure that our young people are taught so that they may retain their hunting and past life skills even if they are only used for travelling and occasional hunting trips.

I have talked to many people, Mr. Speaker, about the culture itself and I find people, mainly the older people, who say that they want to make sure that their young people are taught how to live off the land. They want them to know how to find proper snow for building a good igloo, they want them to know how to repair their sleigh if it breaks down, for the importance of always having emergency survival when they travel. It is my opinion, Mr. Speaker, and my colleagues, that this must be undertaken by the local education authorities so that it is carried out as part of the educational curriculum.

Take Advantage of Community Expertise

What happens to the North will depend on what other people have contributed-- what the Northwest Territories Council has contributed, but we must continue to encourage and equip the people of the North to take on more responsibilities. The old way of life in some ways is better. In my home community of Repulse Bay there was a lot of respect for the best hunters and trappers. Our fathers back in Repulse Bay taught us. My father taught me the proper way to go seal hunting and look for caribou and fishing. The education advisory board, in my opinion, needed to listen to the older people. The expertise is there. Why not take advantage of it? In my opinion again, Mr. Speaker, there is no room for criticism just for the sake of criticizing. If we are to grow, if we are to work as a team in the Northwest Territories, then let us help each other. We want your views, but it should be for the good of all people in the Northwest Territories. Let the criticism be constructive. In a land where the population is so small we must be interdependent. We can make it work and we can show the rest of the people in Canada what we are capable of doing.

Feasibility of Prefab Plant in Keewatin

Concerning economic growth in my constituency, the Keewatin district, I will urge the Department of Economic Development to take a close look at the feasibility of locating a prefab plant in the Keewatin. In my opinion something material -- sending material and equipment by sealift costs so much money and ordering replacement parts takes so much time. Locating a prefab plant in the Keewatin district would cut down on the cost of shipping. A central plant would be useful to all the communities in the region and material would be available on short order. The job opportunities for wage economy so vital to the region would follow. The North should serve itself, Mr. Speaker. Not everyone wants to be a trapper and hunter these days. Churchill has such a facility and it has proven useful. I will introduce a Private Member's Bill asking for a prefab plant for the people of the Keewatin district and later on I will be prepared to speak on this subject.

Improved Air Services

I was recently in Sanikiluaq and found out that the air services between Churchill, Manitoba and Sanikiluaq, Northwest Territories, needs a lot

of improvement. The beginnings of improved air services on the western shore of Hudson Bay from Churchill is there. We should consider in the future linking Yellowknife, Rankin Inlet and Churchill with regular air service. We must consider Sanikiluaq where they only have one flight a month to Churchill and there is no direct connection to Yellowknife or South. Let us start to look at human needs rather than population factors that the air service planners in the South consider all-important. I look for your support to let the Canadian transport commission know our needs.

I want to briefly summarize my remarks in this fashion: It is my belief that the only way we can fully start to understand why so many developments are taking place is by having everyone participate and having a say in developments that are taking place in our settlements. I have such strong feelings about what must be done in terms of orderly development that I am obliged to do all I can for the Keewatin region and the people of the Northwest Territories. I seek new policies, policies that would better meet the needs of all people, both young and old in our northern communities. I seek policies that will help our people to get employment with various organizations which often operate in and around the communities. I want to see people who are no longer able to make their living off the land find a better way of living and more happiness in their own settlements. Finally, I want the people of the Northwest Territories to have a hope in the future where they feel they are needed and can contribute more fully in community affairs and most of all northern development.

Thank you.

--- Applause

MR. SPEAKER: Thank you, Mr. Ernerk. Are there further replies at this time to the Commissioner's opening address?

Mr. Barnaby's Reply to Commissioner's Opening Address

MR. BARNABY: Thank you, Mr. Speaker. I would like to bring up at the present time the lack of control that people have over their lives and the things that go on around them in their communities. I am speaking about various organizations that are set up to represent the people in government programs. The school advisory boards, these are elected by the people, but are told what their duties are by the government. They are usually controlled by the principal who is responsible to the government and not the people. They have no control over the curriculum, the hiring and firing of teachers or principals. They have no control over the school year or what education might mean in the community.

Lack of Control by Community

The housing associations are set up but only to do the administrative work for the Housing Corporation. They tell them what to do. They are elected by the tenants, but controlled by the corporation. They have no power to change the housing program, no power to decide how many houses they will get. They have no power to help people to own their own homes. They are set up to do the dirty work for the Housing Corporation such as collecting rent and advising people if their rent is going up or if there are no homes available. The communities have no control over who the government places in the community. They also have no control over what these people do in the community. Game officers, teachers, settlement managers, social development officers,

are just put into the community into positions with a lot of power but they have no responsibility to the people. The people have no control as to who they will be getting or whether they need them or not.

No Control by Communities over Government Contracts

Now, to be positive there should be no one placed in any position in the community unless the people have asked for them and have been involved in deciding who they will get. Having been hired by the people, the person will then be responsible to the community. The communities have no control over the government contracts being let in the communities. Often there are local people or local businesses that could do the work, but they are ignored instead for outside companies. These outside companies get the contracts and move in their own crews and all the money goes back to the South. For example, in Norman Wells where there are several local contractors capable of handling government work, they are bypassed in favour of a southern company. The point that I am trying to get across is that this community, like all others, has no real control over its own affairs. Within communities, especially native, the settlements have no real control over their own land. Instead, it is the government in Yellowknife that decides, if and when they have time. Within the native community a foreign system from the South is being introduced involving the private ownership of land. I would like to know if it was the native communities who chose to have this system.

Regarding Social Development the communities have no control over how the department operates, especially the issuing of social assistance. This system has done much to destroy the people, by refusing to allow them any control over their own lives. Why are band councils or settlement councils not allowed to control the money for this?

Freedom to Choose

Mr. Speaker, I have talked of school advisory boards. They are just tokenism. I would like to know when the people chose this system. I have spoken of housing associations which are just tokenism. I would like to know when the people chose this system. I have talked of government staff pushed into communities whether they want them or not. I would like to know when the people chose this system. I have talked of contracts being let out to people but not being let out to people other than southern companies. I would like to know when the people chose this system. Native people in their own homeland are being forced into a system which they have never chosen. Is this freedom? Is this democracy? They must be allowed to determine their own future. They must be allowed to control their own affairs. They must have control over their own lives. I will be working as a Councillor to help these people regain control over their own affairs. This is the only promise I made during my campaign and it is a promise that I will keep.

Thank you.

--- Applause

MR. SPEAKER: Thank you, Mr. Barnaby. Are there any further replies at this time to the Commissioner's address? Mr. Lyall, the Member for the Central Arctic.

Mr. Lyall's Reply to Commissioner's Opening Address.

MR. LYALL: Mr. Speaker, ladies and gentlemen, Members of Council. When I first presented myself as a candidate to run in the Central Arctic region, I did not do so on the basis of a platform or a specific promise, but with a promise to do my best, so I do not have any particular drum to beat or any special cause to favour. I do, however, want to state here now that the top priority in my term in Council is going to be people, people involvement, people development. I think that people involvement and development has been the mark of Commissioner Hodgson's leadership in this government and having started this process, will be the greatest legacy as far as I am concerned.

SOME HON. MEMBER: Hear, hear!

MR. LYALL: I can remember not too long ago when government activity in the North was of absolutely no concern whatsoever for native people's opinions. People were not consulted as to where the buildings should go, how settlements should grow, how service could be provided or whether particular government personnel were acceptable to the community. People were not consulted about anything and some pretty significant decisions were made in this manner. This has changed a great deal in the past five years. Now we have settlement councils running the various communities and being consulted and listened to by the administration. We have school advisory boards in communities having some say in the education of the children. Housing associations operate and manage housing programs at the local level. On the territorial level we now have the new game management advisory board and, of course, now a fully elected territorial Council with two Members as part of the Executive Committee.

Council's Responsibility to Ensure Development Continues.

There is no doubt in my mind that we have come a long way and I think it is a major responsibility of this Council to ensure that this type of development continues because there is an awful lot more to be done. This is not to suggest that I am against resource development because I am not, but development has to take consideration of the life styles and the values of the people involved. A dollar in the pocket does not always mean personal happiness and satisfaction and I think we have to be careful not to make the mistake of thinking they mean the same thing.

On specific problems in my district I expect to be working very closely with the civil servants in the area and their superiors. This means if, for example, some people complain because they feel they are not getting fair treatment by Social Development officers, I am not going to phone the Commissioner or head of Social Development but first contact the officer who is involved. I think many problems that people have with government at the local level can be resolved at that level and those that can not should be. It must be remembered that policies made by this Council and policies moved through the government system and finally reach the people are really two things. I think it is one of the primary responsibilities of this Council to ensure that the spirit of the policy is always in the forefront as it filters down to the individual citizen.

School in Gjoa Haven.

There is one issue that I must raise at this point and that is the school situation in Gjoa Haven. Their facilities there are visibly inadequate and have been for several years. The people of Gjoa Haven were faced with the problem of a new school for this year which, as everyone knows, has been postponed for another year. The reasons given for the postponement of the school were inflation and rising costs and these are not satisfactory reasons. While it is true that costs have been rising substantially and while I can accept that a smaller amount for schools would be necessary, I can not accept the government as a poor victim of circumstances as it pretends to be. Why could not the proposal have been received last summer and changes made in line with economic forecasts?

At our first session in May other Members mentioned their concerns about housing. Housing is an important concern in my district as well. The total housing program is inadequate. There are not enough houses, they are not big enough and the design of the houses is not what the people want. I hope that the Council will make this a priority item over the next coming year. I have mentioned the Gjoa Haven school and housing because they are important issues. All the communities in my district, Pelly Bay, Spence Bay, Cambridge Bay, Coppermine, Holman Island and Bay Chimo and the Bathurst Inlet area have problems of concern that have all been brought to my attention. However it is not going to be my style to raise every problem area for each settlement. I will first attempt to solve problems with responsible government officials and will only lay matters before Council when all else fails, unless they are policy matters.

I am new to this type of position and this amount of responsibility and I recognize that I have a lot to learn. I know I will learn a lot from my fellow Councillors and in meeting with government officials and I hope I will be able to make a contribution to the success of this Council and make improvements for a lot of my constituents in the Central Arctic.

--- Applause

MR DEPUTY SPEAKER: Thank you. Are there any other replies to the Commissioner's opening address? Mr. Steen from the Western Arctic.

Mr. Steen's Reply to Commissioner's Opening Address.

MR. STEEN: Ladies and gentlemen, Mr. Commissioner, fellow Councillors, first of all I think that I would like to reiterate what I said in the first session of Council that we had about a month ago. I would like to say that the development in the territories, income tax, sharing with the federal government, is in the top of my mind and I think Mr. Nickerson -- I think I am right behind that guy and sometimes he gets in my way, but I am right there behind him. I would like to say that I came here to work for the people who elected me and I am going to do it to the best of my ability. I am not here with a chip on my shoulder either, but sometimes we have to operate that way to get results.

SOME HON. MEMBERS: Hear, hear!

MR. STEEN: Do not say that too much! Some of the things that I am going to say are going to run against the grain of the Commissioner, but I clearly want it understood that I am not directing my comments at his personality, but, rather, against the federal government. I know the Commissioner has his hands tied behind his back. You might not think so when you look at him over there. As a matter of fact, I think Members of his Council would be a little bit lonely, a bit on the lonely side if we did not have the old bugger around.

Questions Need for Museum

I think we recognize that we need him to sit at the table and supply us with information that we might need during our deliberations, but, however, I have to criticize some of his decisions. I feel the Council is going to have to come to grips with the issues before them if they are going to serve in a meaningful way, in a meaningful place in this society. I have to criticize his decision to go ahead and build the museum here in Yellowknife when we need funds to put lights on airstrips, even to build airstrips in the North. I say fill our needs before building a museum.

I would like to question the right of the Commissioner to say that grade 10 students are going to get their education in Yellowknife. I feel when we weigh the costs of keeping students in a hostel against the costs of teachers in each settlement, one teacher for each settlement, how can we justify the cost as far as -- I guess everybody knows what I mean, do they?

MR. PEARSON: We sure do.

MR. STEEN: I think the teachers in the settlements are the ones we need. Grade 10 teachers can be put in these settlements at less cost to the government than it would be to keep each student in a hostel.

I am wondering what the government is doing towards the development of the pipeline. Is this government ready to accept the problems that we are going to have with the development of the pipeline, the social problems, everything that goes with it? Are we ready?

Getting to the Department of Economic Development I must say that this department is a failure. This department does not serve its purpose because it does not go to the community but expects the community to go to it and I think this is a concept which is wrong, dead wrong. It is the same with this whole Council, I did not come here with a chip on my shoulder, but you know ...

Use of Stringer Hall

On adult education I think the philosophy exists that since the government is closing down Stringer Hall at Inuvik that this hall could be used to train people who might want to work on the pipeline since the Inuvik region is considered a high impact area. Why not use this building, because there is nobody going to be using it, why do we not use it to get people prepared to work on that pipeline? Why must people have to go to Fort Smith for vocational training? I think people would stick to the vocational training if they were closer to their homes. They would not have to think of their families away up in the North. Why not bring it closer to the people?

I would like to say a final word here on the concept of this territorial Council. I am critical of this Council. I feel that this Council could do real things for the North but we are tied, like I said a little bit earlier. What we say is not necessarily going to be listened to. I am here to work for my people and I feel that the dignity of this Council is at stake and I, for one, am not going to stand for it. If the Commissioner is given too much power I am not going to stand for it. I feel that every Member should make a stand and if we can not then we might as well go home.

Thank you very much.

--- Applause

MR. SPEAKER: Thank you, Mr. Steen. Are there further replies to the Commissioner's address?

I do not think it is coffee break time but I can tell from the motions that is what the Members are interested in. Mr. Clerk, when is coffee laid on for? I am told 4:00 o'clock. Can we hang on until 4:00 o'clock? It looks like we could get one more speaker in before 4:00 o'clock.

Turning then to the orders of the day -- I might say, replies are on four days. I would regard this as the first day, not yesterday, so those who have not spoken could plan to speak any day up to and including Friday. I will leave this on that long. Is that agreed?

--- Agreed

Turning to the order paper, Item 3, questions and returns. Returns first, Mr. Parker?

ITEM NO. 3: QUESTIONS AND RETURNS

Return to Question 04-56: Vacation Travel Assistance

DEPUTY COMMISSIONER PARKER: Mr. Speaker, I have one return, Question 04-56, Vacation Travel Assistance.

On 9 June 1975, Mr. Butters asked what action had been taken on Motion 5-55, passed on 1 May 1975, concerning vacation travel assistance for employees of the territorial government.

The motion called for the assistance plan to be implemented so that it would apply equally and equitably to all employees. The purpose in providing financial assistance for vacation travel to employees is to encourage the employee to travel away from his or her home community during an annual vacation period in order to provide a break from the working routine. The plan is a carryover from one originally initiated by the federal government to assist its employees to return to their homes and families in the South for annual leave.

As the number of northern residents employed by the territorial administration has increased, the territorial plan has been modified to provide assistance to employees wishing to vacation within the Northwest Territories. Vacation travel assistance was never considered to be a cash bonus which would be taxable under the Income Tax Act but rather a true form of assistance for actual vacation travel. Annual travel assistance was negotiated into the first territorial collective agreement and has been modified by negotiation at each renewal of the collective agreements. Any change in the level of assistance offered must be as a result of further negotiations.

As the plan is presently administered, an employee wishing to spend his vacation within the Northwest Territories may claim travel assistance up to the amount to which he would be entitled should he elect to travel to either Edmonton, Winnipeg or Montreal, whichever place is closest to his work location. The employee may not claim costs other than those directly associated with the provisions of transportation.

The administration agrees that there are difficulties in the application of this policy with regard to travel in the North and is actively seeking ways of ensuring that the northern resident enjoys benefits similar to those which an employee who travels South receives.

MR. SPEAKER: Those are all the returns, Mr. Parker?

DEPUTY COMMISSIONER PARKER: Yes.

MR. SPEAKER: Questions -- these are written questions.

Question W5-56: Budget for Maintenance and Upgrading of Highways.

MR. STEWART: Mr. Speaker. 1. I would like to know what moneys are budgeted for the construction of new roads or highways for this year and what is the budgeted figure for the maintenance and upgrading of roads in the Northwest Territories this year.

2. I would like to know what amount of money has been cut from the budget on the construction of the Mackenzie highway from Fort Simpson to Inuvik and/or any other highway under construction in the Northwest Territories for this year.

3. I would like to know if there has been a reduction in the construction budget will these funds be available for maintenance and upgrading of other roads in the Northwest Territories and if so, which roads?

MR. SPEAKER: Mr. Commissioner, do you wish to answer that now or take it as notice?

THE COMMISSIONER: Take it as notice, Mr. Speaker.

MR. SPEAKER: Mr. Stewart?

Question W6-56: Hay River School, Teaching Position Cutbacks.

MR. STEWART: Mr. Speaker, I understand that although the school population of Hay River has been increased this year two teaching positions have been dropped. (1) Could I be advised why and (2) is this cutback in teaching positions general across the Northwest Territories and (3) what does this policy do towards teacher-student ratio in our schools?

MR. SPEAKER: Mr. Commissioner, would you like to take that as notice?

THE COMMISSIONER: Yes, Mr. Speaker.

MR. SPEAKER: Further written questions?

Question W7-56: Highways, Department of Public Works.

MR. McCALLUM: Mr. Speaker, I would like to pose a question as to what plans are developed for the continued upgrading of the highway between Pine Point and Hay River this summer in an effort to ensure that last years difficulties were not repeated?

The second question: What plans does the Department of Public Works have for the highway maintenance garage in Fort Smith in light of the fact that a new maintenance garage is to be constructed in Hay River?

MR. SPEAKER: Mr. Commissioner?

THE COMMISSIONER: I will take that as notice, Mr. Speaker, and bring back a reply as soon as I can.

MR. SPEAKER: Thank you. Is it safe to guess who might be drafting the reply on behalf of the Executive?

THE COMMISSIONER: No comment.

MR. SPEAKER: Are there further written questions?

Question W8-56: Monthly Rental Rates, CNT

MR. BUTTERS: Mr. Speaker, in November of 1973 the Canadian National Telecommunications published a statement of intention to reduce the monthly rental rate charged on telephones, I believe, in the whole of the territories, and it seems to me strange that a company which wished to reduce these costs have not done so yet. Can the Commissioner determine why this has not been done in accordance with the published statement of Canadian National Telecommunications?

THE COMMISSIONER: No, I can not, Mr. Speaker. I will try and get an answer to the question.

MR. SPEAKER: Thank you, Mr. Commissioner. Are there further written questions?

ITEM NO. 4: ORAL QUESTIONS

The next item on the order paper is Item 4, oral questions. These are of an emergency nature which have arisen and perhaps you did not have an opportunity to put them in writing. Are there any oral questions of an urgent nature?

Question 09-56: Road to Jean Marie River

MR. LAFFERTY: Mr. Speaker, I would like to know if the government is undertaking any plans to open the road to Jean Marie River which there is a great interest in of the membership of my constituency. Secondly, are there any plans to shift the funding, if there is funding coming through on the Mackenzie highway over to the proposed Liard River project that is to come through?

Return to Question 09-56: Road to Jean Marie River

DEPUTY COMMISSIONER PARKER: Mr. Speaker, with regard to the first question whether or not the government has plans to open the road to connect from the Mackenzie highway to the settlement of Jean Marie River, the territorial administration has been pressing for some time, in fact since the completion of the highway to Fort Simpson, to have this connection built but the priorities appear to have been placed rather on the further extension of the Mackenzie highway north and we have thus far been unable to have funds allocated for that project.

Members must bear in mind that highways in the Northwest Territories remain a federal responsibility and the territorial government's relationship with the federal government is that of a contractor in areas of reconstruction and maintenance, but not in new construction. However, following a meeting with the chief and a number of people from Jean Marie River, within the last two weeks I believe, we are renewing efforts to have funds allocated for this road. I think it is unlikely that any funds will be available in this current fiscal year, but I do have high hopes for a start on construction in the next fiscal year on the Jean Marie River road. Certainly the territorial administration recognizes the importance of this connection and feels that it is long overdue, that it should be built.

The second question dealt with a shift of money from the Mackenzie highway construction north of Simpson to construction of the road to Liard, if I am correct. For this fiscal year the funds are totally committed. Any plans that have been rumoured or mentioned by federal people are for the next fiscal year and not for this one. Therefore, there can be no shift of money. We have put as one of our higher priorities, in any meetings on roads, the construction of the highway from Fort Simpson to Liard, and eventually, of course, to Fort Nelson as an alternate route into that area. What success we will have in future years in getting this as a high priority I can not say at this time.

MR. SPEAKER: Before we go on to the next item of business on the order paper, is it Council's wish to break for coffee?

--- Agreed

Council stands adjourned for fifteen minutes for coffee.

--- SHORT RECESS

MR. SPEAKER: Members of Council, Council will come to order. There appears to be more than a quorum. Turning to the order paper, I believe we have finished Item 4, oral questions.

Item 5, presenting petitions. Are there any petitions to be presented? No petitions.

Item 6, reports of standing and special committees.

The Member for Yellowknife North, do you have a special committee report?

ITEM NO. 6: REPORTS OF STANDING AND SPECIAL COMMITTEES

MR. NICKERSON: The special committee under section 75(1) under the Rules of Council has duly met and considered these appointments. It is my intention to move later on this afternoon that these committees be formally established.

MR. SPEAKER: Thank you. Any further reports of standing or special committees? Going on to Item 7, notices of motions. Mr. Butters.

ITEM NO. 7: NOTICES OF MOTIONS

Notice of Motion 4-56: Current Budget Formulation

MR. BUTTERS: Mr. Speaker, I wish to give notice that I will move on 11 June 1975, the following motion:

WHEREAS this Council had no input into the formulation of the current budget;

AND WHEREAS this Council was informed by the Commissioner in its last session of grievous staff cuts made in the Department of Education and more especially among the teaching staff;

AND WHEREAS this Council was more recently informed during the Commissioner's opening address on June 9th that "new goals and objectives have been implemented for the Government of the Northwest Territories" and that "the administration finds it impossible to complete all of its programs, activities and plans announced as approved in the January session";

AND WHEREAS while all of the residents of the Northwest Territories have been, are being, or will be affected by such financial cut-backs, very little information on these constraints has been publicly communicated by the Government of the Northwest Territories;

AND WHEREAS this Council has not been consulted on determining the priorities and establishing the criteria by which such cuts have been effected;

NOW THEREFORE, I move that Council, at the earliest possible opportunity, consider in committee of the whole the current fiscal situation of the Government of the Northwest Territories and the fiscal directions and action that the territorial government will be pursuing over the next 12 months.

MR. SPEAKER: Further notices of motions? Mr. Ernerk.

Notice of Motion 5-56: Construction of Homes, Schools and Other Facilities, Keewatin Region

MR. ERNERK: Mr. Speaker, on Wednesday, 9 June 1975, I wish to give notice that I will present the following motion:

WHEREAS there is a continuing requirement for the construction of homes, schools and other facilities in the Keewatin region;

AND WHEREAS all building material, accessories and equipment are shipped from southern Canada annually by searift, at high freight cost and with continuing risk of delay and damage due to weather and shipping conditions;

NOW THEREFORE, I move that the Commissioner give consideration to a feasibility study regarding the possibility of establishing a plant for the manufacture of prefabricated housing within the Keewatin region.

MR. SPEAKER: Further notices of motions?

Notice of Motion 6-56: Establishing Additional Standing Committees

MR. NICKERSON: Mr. Speaker, I wish to give notice that this afternoon I will bring before Council a motion to appoint a rules and procedures committee, and indemnities, allowances and Members' services committee.

MR. SPEAKER: Any further notices of motions? Going on to Item 8, in the orders of the day, motions.

ITEM NO. 8: MOTIONS

I believe we dealt with Motion 2-56, but I do not believe we dealt with Motion 1-56, have we, Mr. Nickerson?

MR. NICKERSON: Notice of the Motion 1-56 was given for tomorrow, I believe.

MR. SPEAKER: Fine. I have the date for introduction, June 10th. Is today not June 10th? You would like that to stand over in any case, Mr. Nickerson, would you?

MR. NICKERSON: Yes, please. I think this is a typing error. Notice was given for June 11th.

MR. SPEAKER: We will stand that motion over then. You had, did you not, Mr. Nickerson, that other motion that you gave notice of?

MR. NICKERSON: Yes, sir.

MR. SPEAKER: Is there unanimous consent from Members of Council for Mr. Nickerson to move the motion he gave notice of, with respect to the establishment of those two Council committees? Is there unanimous consent?

--- Agreed

Proceed, Mr. Nickerson.

Motion 6-56: Establishing Additional Standing Committees

MR. NICKERSON: Mr. Speaker:

WHEREAS The special committee as required by section 75(1) of the Rules of Council has duly met and considered the appointment of additional standing committees to facilitate the business of Council;

NOW THEREFORE, I move that:

1. A rules and procedures committee be established and that this committee be composed of the following Members:

Mr. G. Barnaby
Mr. T. Butters
Mr. A. McCallum
Mr. D. Searle
and Mr. J. Wah-Shee

2. An indemnities, allowances and Members' services committee be established and that this committee be composed of the following Members:

Mr. P. Ernerk
Mr. W. Lafferty
Mr. W. Lyall
and Mr. D. Stewart

3. That the chairman and such other officers as may be required for the above mentioned committees be elected by majority vote of the Members of those committees at their first sitting.

Thank you, Mr. Speaker.

MR. SPEAKER: Is there a seconder to that?

MR. STEEN: Yes.

MR. SPEAKER: Is there any discussion of the motion?

MR. NICKERSON: The mover does not wish to discuss it.

MR. SPEAKER: Mr. Butters?

MR. BUTTERS: Mr. Speaker, only to point out that relative to the setting up of the indemnities, allowances and Members' privileges committee, I understand that there is action being taken on a motion that was approved in the former house relative to the establishing of a committee to examine this whole matter of Members' allowances and indemnities. I believe, sir, that is going ahead.

Motion Carried

MR. SPEAKER: Further discussion? Question. Are you ready for the question? All in favour? Contrary?

--- Carried

Are there any further motions under Item 8?

Moving to Item 9, tabling of documents, are there any documents to be tabled?

Item 10, first reading of bills.

ITEM NO. 10: FIRST READING OF BILLS

First Reading of Bill 1-56: Territorial Hospital Insurance Services Ordinance

MR. ERNERK: Mr. Speaker, I move that Bill 1-56, An Ordinance to Amend the Territorial Hospital Insurance Services Ordinance, be read for the first time.

MR. SPEAKER: Thank you. Is there a seconder? Mr. Stewart. No discussion, I might say, is permitted on first reading. Question. All in favour? Contrary?

--- Carried

Bill 2-56.

First Reading of Bill 2-56: Petroleum Products Ordinance

MR. McCALLUM: Mr. Speaker, I move that Bill 2-56, An Ordinance to Amend the Petroleum Products Ordinance, be read for the first time.

MR. SPEAKER: Thank you, Mr. McCallum. Is there a seconder? Mr. Pearson. Question. All in favour? Contrary?

--- Carried

Bill 3-56.

MR. ERNERK: Mr. Speaker, I move that Bill 3-56, An Ordinance Respecting Additional Expenditures for the Public Service of the Northwest Territories for the Financial Year Ending 31st Day of March, 1976 be read for the first time.

MR. SPEAKER: Excuse me.

MR. ERNERK: I am sorry, Mr. Speaker.

MR. SPEAKER: Mr. Ernerk, there was no notice, I am just advised by the Clerk, on Bill 3-56, yesterday, so it would appear to me that we can not give it first reading today. The sponsor will have to give notice tomorrow -- in fact, if you would like to seek unanimous consent of Council, you could ask for permission to return to notices of motions, Item 7, and give notice that you intend to give first reading tomorrow to Bill 3-56, Supplementary Appropriation Ordinance. You could do that, or you could wait until tomorrow and give notice, whichever you wish. It seems important that you should give notice so that it can get into the finance committee. Would you like to return, Mr. Ernerk, to Item 7 to give notice of your intention to give first reading to Bill 3-56 tomorrow? I appreciate that it is a complicated matter. Deputy Commissioner Parker, would you care to help Mr. Ernerk to request unanimous consent to return to Item 7 so that notice of motion could be given?

MR. ERNERK: Mr. Speaker, I would like to try again. I wish to give notice that on Wednesday, 11 June 1975 . . .

MR. SPEAKER: Excuse me, Mr. Ernerk. Does Council grant unanimous consent to return to Item 7, notices of motions?

--- Agreed

All right. Mr. Ernerk, proceed.

REVERT TO ITEM NO. 7: NOTICES OF MOTIONS.

Notice of Motion to Introduce Bill 3-56: Supplementary Appropriation Ordinance No. 1, 1975-76

MR. ERNERK: Mr. Speaker, I wish to give notice that on Wednesday, 11 June 1975 I will propose first reading of Bill 3-56, An Ordinance Respecting Additional Expenditures for the Public Service of the Northwest Territories for the Financial Year Ending 31st Day of March, 1976.

MR. SPEAKER: Thank you.

Turning to Item 10, first reading of bills, Bill 5-56.

REVERT TO ITEM NO. 10: FIRST READING OF BILLS.

First Reading of Bill 5-56: Insurance Ordinance.

MR. McCALLUM: Mr. Speaker, I move that Bill 5-56, An Ordinance Respecting Insurance in the Northwest Territories, be read for the first time.

MR. SPEAKER: Is there a seconder? Mr. Lafferty. Question. All in favour? Down? Contrary?

--- Carried

Bill 6-56.

First Reading of Bill 6-56: Herd and Fencing Ordinance.

MR. ERNERK: Mr. Speaker, I move that Bill 6-56, An Ordinance to Amend the Herd and Fencing Ordinance, be read for the first time.

MR. SPEAKER: Is there a seconder? Mr. Lyall. Question. All in favour? Contrary?

--- Carried

Bill 7-56.

First Reading of Bill 7-56: Judicature Ordinance.

MR. McCALLUM: Mr. Speaker, I move that Bill 7-56, An Ordinance to Amend the Judicature Ordinance, be read for the first time.

MR. SPEAKER: Is there a seconder? Mr. Nickerson. Question. All in favour? Down? Contrary?

--- Carried

Bill 8-56.

First Reading of Bill 8-56: Credit Union Ordinance.

MR. McCALLUM: Mr. Speaker, I move that Bill 8-56, An Ordinance Respecting Savings and Credit Unions, be read for the first time.

MR. SPEAKER: Is there a seconder? Mr. Pudluk. Question: All in favour? Contrary?

--- Carried

Bill 9-56.

First Reading of Bill 9-56: Electrical Protection Ordinance

MR. ERNERK: Mr. Speaker, I move that Bill 9-56, An Ordinance Respecting the Installation of Electrical Equipment and Wiring, be read for the first time.

MR. SPEAKER: Is there a seconder? Mr. Lyall. Question. All in favour? Down? Contrary?

--- Carried

Bill 10-56.

First Reading of Bill 10-56: Municipal Employees Benefits Ordinance

MR. McCALLUM: Mr. Speaker, I move that Bill 10-56, An Ordinance Respecting Retirement, Death and Disability Benefits for Employees of Municipalities, be read for the first time.

MR. SPEAKER: Is there a seconder? Mr. Steen. Question. All in favour? Down? Contrary?

--- Carried

MR. STEWART: On a point of order, Mr. Speaker, the titles that have been given are not the same as on my list. Does this make any difference?

MR. SPEAKER: I am sorry, what title? Do you mean the wording used by the Members introducing the bills?

MR. STEWART: Yes. I do not think any of them are the same as the list I have.

MR. SPEAKER: I am advised that they are using the long title which is the correct title, whereas what you have on the order paper is simply an abbreviation for purposes of the order paper.

Now, going on to Item 11 of the order paper we need unanimous consent at this time to give second reading to bills in order that they might get into committee. Agreed?

--- Agreed

ITEM NO. 11: SECOND READING OF BILLS

Bill 1-56 and I might say before we get into this, the principle of the bill should be stated. Mr. Pearson.

MR. PEARSON: Mr. Speaker, it will be very difficult for the movers of these bills to state the purposes until they get the bills. I wonder if we could get the bills circulated now.

MR. SPEAKER: Council, would you like to stand recessed for five minutes until we get the bills circulated?

--- Agreed

Council stands recessed for five minutes.

--- SHORT RECESS

MR. SPEAKER: Council will come to order.

Members of Council, just before proceeding I would like to bring your attention to Council Rule 55(2) which says: "A bill may be read twice or thrice or advanced two or more stages in one day unless such action is opposed by two or more Members." The reason I mentioned that is because I indicated prior to getting into second reading that unanimous consent would be required, which I said and obtained. That is not correct. That second reading may be given without unanimous consent unless two or more Members indicate that they did not want second reading to proceed. So this was brought to my attention and I wanted to correct it immediately because we could go on for months on a misunderstanding like that.

Therefore, going on then to second reading of bills, I am correct, am I, to indicate that the purpose of the bill should be stated on second reading?

Second reading of bills, Bill 1-56.

Second Reading of Bill 1-56: Territorial Hospital Insurance Services Ordinance.

MR. ERNERK: Mr. Speaker, I move second reading of Bill 1-56, An Ordinance to Amend the Territorial Hospital Insurance Services Ordinance. The purpose of this bill is to increase the size of the Territorial Hospital Insurance Services Board from three to five members.

MR. SPEAKER: Is there a seconder? Mr. Stewart. Discussion? Mr. Steen?

MR. STEEN: If, Mr. Speaker, coming down to the bottom of 6(1), I am wondering, maybe I am not too familiar with this, but I think that it says here "There shall be a corporation, to be called the Territorial Hospital Insurance Services Board, consisting of not less than five members to be appointed by the Commissioner," and I was wondering should it be by the Commissioner?

MR. SPEAKER: Mr. Steen, are you discussing the actual bill itself, the actual section?

MR. STEEN: What I am discussing, Mr. Speaker, is what I want with this Council, for it to be a Council that is running the country and I want the Council involved as much as possible -- to participate.

MR. SPEAKER: Mr. Steen, I am going to try to make a fine distinction. You can discuss the principle of the bill but you can not discuss the actual detailed sections. However, in a bill like this where there is only one slight change it is difficult to discuss the principle without discussing the detailed sections. So the point you are making I understand in principle is that the appointment should be made by the Commissioner in Council, in other words, by the Council having a say, is that correct? In other words, if you want an appointment to any board made by this Council having a say, the terminology is the "Commissioner in Council".

MR. STEEN: Mr. Speaker, I perhaps have this ordinance behind time. This ordinance was dealt with before we got elected to this place and this is what I am taking out of it. As far as the changes in the ordinance are concerned what I have said does not pertain to the change.

MR. SPEAKER: Further discussion? Question?

Increase in Number of Board Members.

MR. BUTTERS: Mr. Speaker, I am not sure that I am speaking to the purpose of the bill, but what I have to say is more a question possibly than a statement. I wonder why this board is required to be increased and the purpose of having this board, and if such an increase is required, whether the intent is to involve to a greater extent people of the country or will these additional bodies be selected from outside? I do not know how you would term my comments, sir.

MR. SPEAKER: Well, Mr. Butters, you determine that when the bill goes into committee and you discuss the details of the bill. The purpose obviously is simply to increase the size. The reasons, that is why you go into committee. Further discussion? Question? All in favour?

MR. BUTTERS: On a point of order, sir, I would ask you guidance on this, sir, but it would seem to me at this time the motion to refer this bill to the legislation committee should occur, should it not?

MR. SPEAKER: I would think, Mr. Butters, that after you give the bill second reading then we would move that all of the bills are referred in total to the standing committee on legislation. I do not think there would be much purpose in doing it one by one and if that were acceptable to Council I would propose that we entertain such a motion after second reading of all bills and do them all together.

MR. BUTTERS: The only thing on your decision, sir, is that I understand there is more than one way to deal with a bill and possibly each should be considered on its own merits.

MR. SPEAKER: Well, in any case this is not the appropriate time because the bill has to be given second reading before it can be referred to committee of the whole or to a standing committee. So I have to call the question now on the bill so it can be given second reading. After second reading you can do it one by one or two by two or cheek by jowl or whatever you wish but that you will have to do after second reading.

Ready for the question? All in favour? Down. Contrary?

--- Carried

Bill 2-56, second reading of Bill 2-56, Mr. McCallum.

Second Reading of Bill 2-56: Petroleum Products Ordinance.

MR. McCALLUM: Mr. Speaker, I move that Bill 2-56, An Ordinance to Amend the Petroleum Products Ordinance, be read for the second time. The purpose of this bill is to amend the Petroleum Products Ordinance and to permit the operation of self-service, retail gasoline outlets.

MR. SPEAKER: Is there a seconder for second reading of Bill 2-56? Mr. Pearson. Discussion on the principle, any discussion? Are you ready for the question? All in favour? Contrary?

--- Carried

Second reading of Bill 3-56 -- I am sorry. That is that one again.

Second reading of Bill 5-56.

Second Reading of Bill 5-56: Insurance Ordinance.

MR. McCALLUM: Mr. Speaker, I move that Bill 5-56, An Ordinance Respecting Insurance in the Northwest Territories, be read for the second time. The purpose of this bill is to revise the legislation relating to insurance so that the Insurance Ordinance will parallel the uniform legislation adopted in the common law provinces.

MR. SPEAKER: Is there a seconder for second reading of Bill 5-56? Mr. Lafferty. Discussion? Question. All in favour? Contrary?

--- Carried

Second reading of Bill 6-56.

Second Reading of Bill 6-56: Herd and Fencing Ordinance.

MR. ERNERK: Mr. Speaker, I move that Bill 6-56, An Ordinance to Amend the Herd and Fencing Ordinance, be read for the second time. The purpose of this bill is to provide for a means of preventing and controlling outbreaks of equine infectious anemia, a highly contagious and often fatal disease of horses.

MR. SPEAKER: Is there a seconder? Mr. Pearson. Discussion on the principle? Mr. Wah-Shee?

MR. WAH-SHEE: Mr. Speaker, on this, in regards to the ordinance to amend the Herd and Fencing Ordinance, is that directly or indirectly related to the territorial government supporting the creation of farming in the Northwest Territories?

MR. SPEAKER: Further discussion? Question. Mr. Wah-Shee?

MR. WAH-SHEE: Mr. Speaker ...

MR. SPEAKER: In debate before the Council you can ask a question, if you wish, and if I do not answer it, the only thing you can do is vote against second reading.

MR. WAH-SHEE: I just want the Speaker to explain. Since the Speaker is aware of the procedures, since we are operating under a European concept, you will have to excuse my ignorance, but I think it is in order for the Speaker to explain the reason why we are adopting this for second reading and when do the Members get an opportunity to discuss the proposed bills?

MR. SPEAKER: Mr. Wah-Shee, the Speaker, of course, is not properly responsible to answer or justify the bills because I am not proposing them. This is being proposed by the government Members and the Executive. The purpose of second reading is to debate the principle of the bill and the place where you get the answers to the questions you are asking is when you get into committee of the whole, which is the next step before third reading or, if you are on the standing committee on legislation, the next thing is to refer all of these bills, as I understand it, to that standing committee, so you get two cracks at it between now and third reading. Up until you have second reading only the principle of the bill can be debated and when you have a nominal amendment like this it is difficult to discuss the principle without discussing the details. I appreciate that, but the actual question and answer period that you are looking for comes after second reading, at the time of the committee of the whole or in standing committee. Do you understand?

The other point I have just been reminded of, in formal session, giving formal reading to bills like this, each person except the mover of the motion speaks only once. In Mr. Wah-Shee's case he was on the second occasion. I will hold it as rising on a point of order. You could do that. Does that help everybody?

--- Agreed

May I call the question on second reading of Bill 6-56? Question. All in favour? Contrary?

--- Carried

Bill 7-56, second reading of Bill 7-56.

Second Reading of Bill 7-56: Judicature Ordinance.

MR. McCALLUM: Mr. Speaker, I move that Bill 7-56, An Ordinance to Amend the Judicature Ordinance, be read for the second time. The purpose of this bill is to amend the Judicature Ordinance to provide for appointment of additional judges to the court of appeal for the Northwest Territories.

MR. SPEAKER: Is there a seconder? Mr. Lafferty. Discussion? Is there any discussion on the principle of Bill 7-56? No discussion. Question. All those in favour? Contrary?

--- Carried

Second reading of Bill 8-56.

Second Reading of Bill 8-56: Credit Union Ordinance

MR. McCALLUM: Mr. Speaker, I move that Bill 8-56, An Ordinance Respecting Savings and Credit Unions, be read for the second time. The purpose of this bill is to provide an up-to-date legislative vehicle for the formation and administration of all savings and credit unions in the Northwest Territories.

MR. SPEAKER: Is there a seconder? Mr. Stewart, is there a seconder? Thank you. Discussion on Bill 8-56? Any discussion on the principle?

MR. STEEN: Mr. Speaker, some of the stuff we did not see before, you know, and it is going to be pretty hard for us to vote on it. If you do not see our hands come up, we are not sure, I think.

MR. SPEAKER: The time to get the answers and get the detailed study of the bill, Mr. Steen, I will repeat again, is after second reading when you get into committee. That is where it goes from now on. I appreciate that it is difficult to understand that now, but really the only thing that Council is concerned with now is the principle and not the actual section by section reading. That section by section reading comes next after second reading. Okay?

MR. STEEN: Yes.

MR. SPEAKER: Further discussion? Question. All in favour of second reading? Contrary?

--- Carried

Bill 9-56.

Second Reading of Bill 9-56: Electrical Protection Ordinance

MR. ERNERK: Mr. Speaker, I move that Bill 9-56, An Ordinance Respecting the Installation of Electrical Equipment and Wiring, be read for the second time. The purpose of this bill is to revise the Electrical Protection Ordinance to provide up-to-date legislation which reflects the changes that have taken place in the industry over the past several years.

MR. SPEAKER: Is there a seconder? Mr. Lyall. Is there discussion of the bill in principle? No discussion. Are you ready for the question? Question. All in favour? Contrary?

--- Carried

Bill 10-56, second reading of Bill 10-56.

Second Reading of Bill 10-56: Municipal Employees Benefits Ordinance

MR. McCALLUM: Mr. Speaker, I move that Bill 10-56, An Ordinance Respecting Retirement, Death and Disability Benefits for Employees of Municipalities, be read for the second time. The purpose of this bill is to provide for a retirement, death and disability benefit plan for municipal employees in the Northwest Territories.

MR. SPEAKER: Is there a seconder? Mr. Butters. Is there discussion of the principle? Are you ready for the question? Question. All in favour? Contrary?

--- Carried

Members of Council, it would seem appropriate at this time, if it is the Members' wish, that these bills go to the standing committee on legislation. It would seem appropriate at this time for a Member who wished that to occur, to ask for unanimous consent to go back to notices of motions and give notice that the bills be referred to standing committee and then unanimous consent to make the motion and then make the motion. I am trying to help you with the procedure as to how to get these bills now from here into the standing committee on legislation. However, being in the chair, I obviously can not make the move. That is how you do it if someone wants to.

MR. STEEN: Mr. Speaker, I was wondering do we need a motion on that?

MR. SPEAKER: Yes. Mr. Nickerson, are you prepared to make such a motion?

MR. NICKERSON: Yes, Mr. Speaker. I am prepared to ask unanimous consent to return to Item 7 on the orders of the day.

MR. SPEAKER: Agreed?

--- Agreed

REVERT TO ITEM NO. 7: NOTICES OF MOTIONS.

Proceed, Mr. Nickerson.

Notice of Motion to Refer Bills to Standing Committee on Legislation

MR. NICKERSON: Mr. Speaker, I wish to give notice that I intend to move very, very shortly that the legislation presented to us just now, Bills 1-56 through 10-56, with the exception of Bill 4-56 and Bill 3-56, I believe, be referred to the standing committee on legislation.

MR. SPEAKER: May Mr. Nickerson now have unanimous consent to move that motion?

--- Agreed

REVERT TO ITEM NO. 8: MOTIONS

Proceed, Mr. Nickerson.

Motion to Refer Bills to Standing Committee on Legislation

MR. NICKERSON: Mr. Speaker, I now move that the legislation here laid before Council comprising Bills 1-56 through 10-56, with the exception of Bills 3-56 and 4-56 be referred to the standing committee on legislation.

MR. SPEAKER: Is there a seconder? Mr. Butters. Discussion? Question. Question called. All in favour? Contrary?

--- Carried

There are three announcements, or four announcements. Number one, Members of the Executive Committee will be sworn in by the Honourable Mr. Justice W.G. Morrow of the Northwest Territories Supreme Court at the court house, Tuesday, June 17th. That is a week today at 1:30 p.m. Council Members are invited to attend and the Clerk will, of course, give us a reminder of that.

Secondly, we have just had circulated, I believe, a new memorandum concerning the pending social invitations to Council. That has been circulated to each of you today. I would ask you to please indicate which of these you wish and do not wish to attend so I can have them picked up in that I must quickly contact the people who invited us to these things and let them know your views. I propose, as indicated, to accept and make arrangements for those where more than 50 per cent have indicated they wish to attend and indicate a negative to those where less than 50 per cent have indicated they wish to attend.

Thirdly, a meeting of the standing committee on legislation will be held in the Executive boardroom, Arthur Laing building at 7:30 p.m. this evening. The first item of business, of course, would be to elect a chairman and that, I believe, in accordance with the terms of reference of the committee, is to be dealt with by the committee itself. The Members of the committee apparently -- just to remind those of you who may not recall are Mr. Barnaby, Mr. Wah-Shee, Mr. Steen, Mr. Lyall, Mr. McCallum, Mr. Ernerk, and Mr. Nickerson.

Finally, a meeting of the standing committee on finance will be held in the Executive boardroom in the Arthur Laing building at 10:30 a.m. on Thursday, and the first item of business again of course will be the election of a chairman. The Members of that committee are Mr. Butters,

Mr. Stewart, Mr. Wah-Shee, Mr. Kilabuk, Mr. Pudluk, Mr. Lyall, Mr. Pearson, Mr. Steen, Mr. Lafferty and Mr. Nickerson.

Those would be all of the announcements from the Chair. Are there any other announcements?

MR. STEEN: Mr. Speaker, I heard my name mentioned there. What committee is that one on?

MR. SPEAKER: On finance and on legislation. So you, Mr. Steen, have a meeting at 7:30 p.m. this evening in the Executive boardroom, Arthur Laing building, and of course as well at 10:30 a.m., Thursday morning at the same place.

MR. STEEN: I would like to withdraw my name from the legislation committee.

MR. SPEAKER: Legislation committee?

MR. STEEN: Yes.

MR. SPEAKER: Right.

MR. STEEN: I will continue on the finance committee.

MR. SPEAKER: Are there further announcements from Members? If there are no further announcements it would seem appropriate to call on the Clerk at this point to give us the orders of the day for June 11th.

Orders of the Day

THE CLERK OF THE COUNCIL (Mr. Remnant): Mr. Speaker, orders of the day, 11 June 1975, 9:00 a.m., Explorer Hotel.

1. Prayer
2. Replies to Commissioner's Opening Address
3. Questions and Returns
4. Oral Questions
5. Presenting Petitions
6. Reports of Standing and Special Committees
7. Notices of Motions
8. Motions
9. Tabling of Documents
10. First Reading of Bill 3-56
11. Second Reading of Bill 3-56
12. Consideration in Committee of the Whole of Bills and Other Matters: Bill 1-56, Bill 2-56, Bill 6-56 and Proposed Amendments to the Territorial Land Use Regulations.

MR. SPEAKER: Mr. Parker, is there anything else that you might foresee that could be dealt with in committee of the whole that might be added to the order paper? The reason for my question is we do have a full day tomorrow and I have some doubt as to whether there is a full day of work there. Appreciating, Members of Council, the reason of course is because the bills have not yet been vetted by the standing committee on legislation and until they are, we can not get them into committee of the whole, so that is the problem that we are having, so unless there are other items that might go in the committee of the whole that are not bills, we may run out of work early tomorrow.

Membership on the N.W.T. Water Board

DEPUTY COMMISSIONER PARKER: Mr. Speaker, there is one matter which Council will be asked to turn its attention to and this could be done tomorrow. It will not probably occupy a great deal of time. That matter is the membership on the Northwest Territories Water Board. I think that could be dealt with in committee of the whole tomorrow.

MR. SPEAKER: Yes, I think there are two or three appointments, are there not, Mr. Parker, that have to be made to the Northwest Territories Water Board by the Commissioner in Council and as well as the man to be appointed to the Northern Canada Power Commission Board to be made by Commissioner in Council?

DEPUTY COMMISSIONER PARKER: Mr. Speaker, it is either two or three to the Northwest Territories Water Board. I am sorry, I can not tell you which number. With regard to the Northern Canada Power Commission, yes, indeed there will be a requirement for a Member to be named even though the bill has not been completed by the federal house. I believe that it is very close to completion, though. It would be appropriate for Members to turn their attention to the appointment of the Member to that board.

MR. SPEAKER: Well, can we have those two items for committee of the whole discussion, appointment by Commissioner in Council (a) to the Northwest Territories Water Board, and (b) to the Northern Canada Power Commission? I take it we can. Mr. Clerk, would you add those to the orders of the day?

Was it on a point of order, Mr. Pearson, you were rising on?

MR. PEARSON: Yes, Mr. Speaker. I just wanted to suggest that this may be an ideal opportunity whilst the bills are going through the legislation committee for the committee of the whole discussion of the Philosophy Paper on Local Government which was tabled at the previous Council, but of course never ever aired in public or discussed and a matter which I feel is of great urgency to the people whom I represent. I think the same can be said for everybody else in this room and this would be an opportunity perhaps to do such a thing as well as the information items, although they are not too interesting. There are some, perhaps we could also do those because I do not want to waste my time while I am in Yellowknife. I have a lot to do and I would sooner work than sit around waiting for things to happen.

MR. SPEAKER: On the matter of information items, are there information items? Is there any reason why they can not be added to the order paper for committee of the whole? Mr. Remnant, is there any reason why they

can not be added to the order paper for committee of the whole? Mr. Remnant, would you see that they are added.

About the other matter of the discussion paper on Local Government, is there any objection by administration to having that added? No? We will add that, Mr. Remnant.

Further matters for discussion in committee of the whole?

Well, this Council stands adjourned until 9:00 o'clock a.m. tomorrow morning, Wednesday, 11 June 1975, at the Explorer Hotel.

--- ADJOURNMENT

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