

COUNCIL OF THE NORTHWEST TERRITORIES DEBATES

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Official Report

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YELLOWKNIFE, NORTHWEST TERRITORIES FRIDAY, JUNE 20, 1975

ITEM NO. 1: PRAYER

--- Prayer

THE SPEAKER (Mr. Searle): Item 2, questions and returns. Are there returns this morning?

ITEM NO. 2: QUESTIONS AND RETURNS

DEPUTY COMMISSIONER PARKER: Mr. Speaker, I have a number of replies.

Return to Question W29-56: Hospital, High Arctic

On Thursday, June 12, Councillor Pudluk asked Question W29-56 concerning hospital facilities in the High Arctic. I have the following reply:

There are no plans at present to build a hospital in the High Arctic.

There are a number of factors which must be taken into account in deciding to construct a hospital: a) the population of the area to be served; b) the level of medical service which is to be provided; c) the likely availability of doctors and others necessary to provide that level of service. Given the present population distribution in the High Arctic and likely availability of medical and other technical resources, compared with our pressing requirements in other parts of the territories, it is doubtful that any plans can be made for a hospital in the High Arctic in the foreseeable future.

Return to Question W48-56: New Cat for Pelly Bay

On Tuesday, 17 June, Councillor Lyall asked Question W48-56 concerning purchase of a new Cat for Pelly Bay. I have the following reply:

Until recently, approximately two months ago, all services including road and airstrip maintenance were provided through a contract with the co-op and there was no requirement for heavy equipment. The hamlet has now purchased the co-op's equipment and are providing services directly. As a result the hamlet of Pelly Bay requested a new bulldozer in their 1976-77 estimates. This need is recognized by the regional superintendent and headquarters Department of Local Government and it is planned to include this item in our requirements next year. It is further appreciated that the equipment presently used is in poor condition. Some of the repairs and maintenance required should be covered by funds available in the hamlet budget due to the reduction in costs of providing service. Because this change took place very recently, it was not possible to include funding for this purpose; however, we understand the situation and will do everything possible to locate funds to supplement the cost of repairs.

Return to Question W49-56: Subsidized Sewage Pick Up for Municipalities

On Tuesday, June 17, Councillor Stewart asked Question W49-56 concerning subsidized sewage pick up for municipalities. I have the following reply:

The new water and sanitation policy provides for a subsidy on trucked sewage disposal services in tax-based municipalities.

The implementation of the new policy has been delayed because of temporary financial limitations imposed when it was approved in principle by the Treasury Board. The Department of Local Government is presently working on the implementation of those parts not affected by the financial restrictions. The Government of the Northwest Territories will pay a subsidy in the form of a grant; the difference between the economic rate, the actual cost of the service, and the prescribed rate of \$5 for the first 800 gallons, \$5 for the next 400 gallons of sewage disposed per month.

For example, householders pay municipality \$5 for the first 800 gallons, \$5 for the next 400 gallons, or \$10 for 1200 gallons. Should the removal of the 1200 gallons cost the municipality \$25 then the Government of the Northwest Territories would subsidize to the extent of \$15. The householder or owner pays the economic rate or actual cost for any excess above 1200 gallons to the municipality.

Return to Question W55-56: Size of Gas Tanks, Clyde River

On Tuesday, June 17, Councillor Kilabuk asked Question W55-56 concerning size of gasoline tanks in Clyde River. I have the following reply:

Capital funds are not available in this fiscal year to increase the facilities in Clyde River. However, the administration has arranged to send in a supply of drums of gasoline by sealift to take care of any gasoline shortages which might occur next spring.

Return to Question W58-56: Land Use Permits

On Wednesday, June 18, Councillor Stewart asked Question W58-56 concerning land use permits. I have the following reply:

For the period December '71 to June '75, 1081 permits were issued in the following categories: 0il and gas drilling, 265 permits; geophysics, 253 permits; mining drilling, 45 permits; mining geophysics, 39 permits; public roads, 55 permits; private roads, 42 permits; airstrips, 14 permits; government projects, 87 permits; power lines, nil permits; campsites and staging areas, 133 permits; hydro projects, 8 permits; communication sites, nil permits; railroads, nil permits; research projects, 1 permit; pipelines, 9 permits; quarrying, 99 permits; timber operations, 2 permits; and miscellaneous, 29 permits, giving a total of 1081.

Return to Question W59-56: Chesterfield Inlet Airstrip

On Wednesday, June 18, Councillor Ernerk asked Question W59-56 concerning Chesterfield Inlet airstrip. I have the following reply:

A team from the Ministry of Transport and officials of the Government of the Northwest Territories will be in Chesterfield Inlet this week to do site selection in this connection. There are no immediate plans; however, equipment will be moved from Rankin Inlet on completion of construction there.

Return to Question W60-56: Charges Laid Against Polar Bear Hunter

On Thursday, June 19, 1975, Councillor Pudluk asked Question W60-56 concerning prosecution of an individual in Resolute Bay who had shot a polar bear without a tag. I have the following reply -- it was the hunter that did not have the tag, not the polar bear:

A charge was laid but was held over on remand to allow the administration an opportunity to decide whether to proceed with it. This matter has now been reviewed and in the light of the information available the decision was made that the charges will be dropped. Instructions to this effect have been issued. In order to prevent situations of this nature from developing in the future, the administration has decided that the regulations pursuant to the Game Ordinance should be amended to include a regulation providing that prosecutions under the section related to the hunting of polar bear and the issuing of polar bear tags can only be made with the prior approval of the Commissioner. In other words, in the future fish and wildlife officers, prior to making a charge under this section of the regulations, would be required to submit a report to the Commissioner for his decision with regard to the laying of any charge.

Return to Question 61-56: Reservation Lands at Hay River

On Thursday, June 19, Councillor Stewart asked Question W61-56 concerned with the purchase or leasing arrangements which Northern Transportation Company Limited may have made on Indian reservation land at Hay River. I have the following reply:

I have been advised this morning by Mr. W. M. Gilchrist, president, Northern Transportation Company Limited that negotiations are underway with the chief and the band council for the leasing of certain reservation lands for use by Northern Transportation Company Limited for storage yards and docking space. Details of the proposed lease can not be revealed at this time since negotiations are still underway and no agreements have been signed as yet.

The president of Northern Transportation Company Limited expects to be meeting with the mayor of Hay River at some time in the near future to discuss these matters more fully. And, Mr. Speaker, there remains unanswered perhaps half a dozen questions and should you so desire at some time later in the proceedings, I would be pleased to bring these answers forward. They are not ready now but I should think that I will have them by noon.

MR. SPEAKER: On that latter point, Mr. Parker, I think that maybe first thing after lunch, if you see the opportunity, you could ask to return to Item 2.

Questions? Written questions?

Question W69-56: Document by Gemeni North on Aleyeska Pipeline

MR. BUTTERS: Mr. Speaker, I believe the document entitled the Role of the Alaskan Native and the Aleyeska Pipeline was delivered to the federal Department of Indian Affairs and Northern Development on May 7th, the document that was authored by Gemini North, and I was wondering if the Commissioner would approach the federal people and request copies of this report for all Members of this house, sir.

Return to Question W69-56: Document by Gemini North on Aleyeska Pipeline

DEPUTY COMMISSIONER PARKER: Mr. Speaker, I can answer in the affirmative. We will approach officers of Indian Affairs and circulate this paper if it is available to Members. ${\Bbb Z}$

MR. SPEAKER: Further written questions?

Hearings on Immigration Policy

THE COMMISSIONER: Mr. Speaker, I am terribly embarrassed about this but I wonder if I could ask on a special point of privilege please, I just discovered a few minutes ago that I am the lead-off speaker at the hearings on immigration and I wondered if anybody here had any advice that they wanted me to give the honourable members of the commission. Admittedly it only gives you about 15 minutes but unless there are any instructions or advice to the contrary it was my inclination to advise the honourable commissioners that there is a very fragile situation in the Northwest Territories and it would be not in the best interests of the North for a large-scale invasion of immigrants and I thought that perhaps this would be the main thrust of my few remarks to them. If Council thought well of that perhaps I could develop it from there. I wonder if I could ask you, sir, if anybody has any thoughts on it?

MR. SPEAKER: I would think that if there is 15 minutes and if Council thought well of this sort of discussion that I would like to suggest that we move down to Item 9 and resolve into committee of the whole for a brief discussion. Is that agreed?

--- Agreed

ITEM NO. 9: CONTINUING CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS AND OTHER MATTERS

May I have a motion then to resolve into committee of the whole to discuss immigration policy? Mr. Pearson, seconded by Mr. Butters. Discussion? Question. All in favour?

--- Agreed

Council will resolve into committee of the whole to discuss the matter of immigration and what presentation should be made to the parliamentary committee. Mr. Stewart indicates he would like not to take the chair.

MR. BUTTERS: I will accept the chair, sir.

MR. SPEAKER: With Mr. Butters in the chair.

--- Council resolved into Committee of the Whole for consideration of Immigration Policy with Mr. Butters in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER IMMIGRATION POLICY

THE CHAIRMAN (Mr. Butters): The committee will come to order to discuss the matter raised by the Commissioner a few moments ago and that is his imminent requirement to attend the hearing of the inquiry into the matter of immigration which is being held in Yellowknife today.

Mr. Commissioner, would you like to maybe outline a bit the responsibilities of this commission and just what they will be doing here?

THE COMMISSIONER: Mr. Chairman, as I understand it the Government of Canada through the Department of Manpower of which immigration is part, brought forward what is known as a Green Paper on Immigration. This is a device or machinery that is sometimes used by the government to raise a particular subject and then they hold hearings across the nation to determine the general public's reaction to the proposals. Then, based on the results of the meetings they may make a series of recommendations for changes, deletions or admissions or things of that kind in the paper and then this will be written into either the law or the regulations of immigration. So, in this instance here they are holding the hearings across the nation and I believe arrived last night and will be meeting here all day today and then leaving at 5:30 p.m.

As I say, I apologize, I was not aware that I was remotely involved other than unfortunately I met the people on the street.

THE CHAIRMAN (Mr. Butters): If there are no questions of the Commissioner on this matter I will accept comments from Members.

MR. STEWART: Mr. Chairman, I was wondering on this document that has been produced by your Department of Local Government, who refer in this paper to immigrants from the South, whether or not resident members of the Northwest Territories should go in front of this commission. I have never in my life seen a paper developed by our own Local Government department which calls us immigrants. Does this apply? Maybe we should get in front of this commission to see whether or not we have the right to be here.

THE CHAIRMAN (Mr. Butters): Mr. Commissioner?

THE COMMISSIONER: I think maybe the word is "migrant".

MR. STEWART: The word is not "migrant" in this paper. I want to have my say on this municipal department because I am really very angry about this situation. I was not around when they started calling me "an other" and I am damned if I am going to be called "immigrant" in my own country.

THE COMMISSIONER: Mr. Chairman, I know that that is not the issue that the honourable commissioners are here for.

THE CHAIRMAN (Mr. Butters): Thank you, sir. Further comments relative to the purpose of the federal commission being here today?

Pipeline Could Cause Mass Immigration

MR. PEARSON: Mr. Chairman, I am an immigrant, or I was. However, I paid my fee and I am now a Canadian. I think it was \$5 or \$15. I know it should have been the other way around but still -- I think there are a few of us around, perhaps there are two of us. However, it is a matter that concerns me and of course it is rather difficult because I feel as though I am partial. As far as immigration concerns the territories, it is possible that there will be a mass onslaught of immigration into Canada as a result of the pipeline development, that this will spark across the world all kinds of interest in the North, in the gold, in the oil, in the gas and the jobs and the money. Unemployment is a fact of life today in most western countries and there are some who predict that this pipeline will get underway within the next five years and as I said in my comments the other day, there could be a total invasion of the Northwest Territories by thousands and thousands of people. They estimate that they will need a labour force of 15,000 people to build the pipeline. Out of that 15,000, the figures that the territorial committee on this produced two years ago were 500 of those 15,000 would be people employed from the Northwest Territories and the remainder of them would have to come from southern Canada.

I urge someone to look at this very carefully and try to imagine something that approaches a combination of the Yukon gold rush, the California gold rush and the invasion on D-day of Europe because that is what it is going to look like, and all hell will break loose unless very careful controls are made now in preparation for this. The borders of the Northwest Territories will have to be closed. They will have to be policed. People coming into the Northwest Territories will have to be stopped at the border and examined to make sure that they have a job to go to, to make sure that they are not going to be just another burden on the administration of the Northwest Territories. I think this has a direct relevance to this group of people who are here today and it is unfortunate that we again, the political leaders, the elected representatives of our constituencies, have not been given an opportunity to meet with them and to discuss this matter with them.

Very Strict Control May be Necessary

It is another one of these Ottawa cooked-up deals where they arrive in town without too much knowledge of anybody and spend an afternoon or a morning working and an afternoon fishing and then they are gone again, just like a little rainstorm. However, I guess we are not going to get the opportunity but if the Commissioner is going over there to see them, then I urge him to express his view in the strongest possible terms, that immigration, of course, the 15,000 who will be working are only a small number of those who will arrive on our shores looking for work and unable to get work and hanging around and living in tents and the whole thing all over again unless we make very, very strict controls right now. So, if

the Commissioner is going over there, I would urge him to press that point because this will have a direct relationship to the amount of immigration because the oil companies and the gas companies are going to be applying to the Department of Immigration to bring in American workers, experts, welders and all the other labour that is not available in this country and it is going to have very serious repercussions.

THE CHAIRMAN (Mr. Butters): Thank you. Mr. Lyall.

MR. LYALL: Mr. Chairman, if those figures of 15,000 and 500 are correct, I do not know if they are or not, but if they are correct, we should have looked a long time ago, speaking because of the fact that I know that in Yellowknife there are a lot of immigrants in Yellowknife, the people who emigrate out of different countries. We always talk of not enough jobs for the people of the Northwest Territories. If those figures are correct, then I think it is time that our administrative body of this country should stop and look at it. Our own people first before we look at any other people who live outside this country to take our jobs.

Another reason I say this is that I know this government and every time I hear it on the radio it makes me damned mad. We donate through this federal government to other countries. I would not state whether or not it is in millions or billions to the starving countries. I admit that they are part of the Commonwealth countries, but the needs of people in the Northwest Territories should come first.

MR. PEARSON: Hear, hear!

MR. LYALL: We should not donate knowing this fact and at the same time I think we should not bring other people from other countries to do the jobs that we in our own country are able to fill.

Needs of People in N.W.T. Should Come First

I think, again I say, if the number is correct of 15,000 and the 500, I think we should look at our needs first before we look at other countries. The reason I can not name any specific country when I say we donate is that I do not like to make anybody think that I do not like to donate. I like to donate. I like to donate. I like to donate to the people of the Northwest Territories first before we donate to other countries that are across the waters. Let us not say we are broke. That is what in fact this government told us this past few days that we have been here. I would like to say that I do not feel very damned good about what happened in this Council. We always donate and our communities are the ones that never receive. By communities I am speaking specifically of my constituency, Pelly Bay, Spence Bay, Gjoa Haven, Cambridge Bay, Coppermine, Holman Island and Bathurst Inlet people. I feel that again, as I have stated yesterday, I feel my privileges have been taken away because of the fact that I did not receive for my people what they have asked for, and also I would like to say at the same time that experts, southern experts again -- I fully agree with a lot of things the Honourable Member, Mr. Pearson, says -- experts. I fully agree with what he says a lot of times, but I would like to say at the same time I do not agree with what he says sometimes.

We have, according to Mr. Parker on the first question that I asked, he says on the 20th of this month we have southern experts coming up to Spence Bay to look at the airstrip, for instance. That, ladies and gentlemen, Mr. Chairman, is today. I feel kind of left out that I was not invited to go to that community and look at the situation there and I say this:

People, lots of people talk off the top of their heads and not the bottom of their hearts. I do not like to do this. I like to express myself as a human being. I think I indicated to this Council that I am a human being and I like equal rights for everyone, so I think being the head of government from my constituency that I would have liked to attend the meeting or whatever is happening in Spence Bay today. I would really like to know if it happened at all. There are times when people say things, especially the heads of governments, and it does not happen at all. I am not saying that they are liars, but I would just like to know if it happened this day or not.

I kind of realize that every time a person gets up to speak that everybody figures you are complaining, but I do not complain. This is not a complaint that I am speaking about. It is the rights of people. I think I have been denied my rights at this Council. In two incidents I have been denied my rights. In the Council rules and in what I have heard from different people, all the rights of Members are going to be recognized. I feel at this time that I have to bring this up because this is our last day sitting here and because of the fact that I will be leaving as soon as everything I have to say is settled, and I have to say it. I am very sorry that I have to say it in this manner, but I hope, I sincerely hope that the next time we meet, Mr. Chairman, that I will get my full rights and speak out the way I want to. Thank you.

THE CHAIRMAN (Mr. Butters): Thank you very much, Mr. Lyall. The next speaker is Mr. Stewart.

Suggestion That Labourers for Pipeline Will Come from Korea

MR. STEWART: Mr. Chairman, Mr. Pearson's comments, I am afraid are very close to being what actually will happen. I have not heard this from the pipeline people, but, rather, from the industry who have the pulse of the labour situation in Canada and their feeling at this time is that with the oil sands development at Fort McMurray, that if the pipeline goes ahead at this time and is to be able to go through on the schedule that they anticipate, that contract labour will have to be brought in from outside of Canada and the country that has been named would probably be North Korea.

MR. PEARSON: North Korea? Point of order. North Korea? For clarification ...

THE CHAIRMAN (Mr. Butters): You can ask the question after, please.

MR. STEWART: Evidently there are two reasons for this: The labour force there cost-wise is a lot cheaper than using either American or Canadian labour forces and I suppose part of it is that people from these countries still are doing the 12 hour day and producing the amount of work expected on an hourly basis. It is a very real problem, Mr. Commissioner. source of information I believe to be correct and it is something that this government and this house should be very concerned about. Charity does begin at home and our own people should certainly be put to work first. It is necessary, I suppose, for some importation of labour to have to happen, but we should at least keep it Canadian and if it takes longer to build this pipeline than is scheduled, then that is what we should do, is take our time and keep the labour content here. On this point, Mr. Commissioner, although this is not immigration as such because this is a contract labour type of thing where these people will be returned to their own country after a couple or three months in Canada and then be replaced by another work force from that same area. Thank you.

THE CHAIRMAN (Mr. Butters): Mr. Pearson, do you have a question? Mr. Stewart?

MR. PEARSON: I did not realize you were going to be so formal, Mr. Chairman, but I just wondered whether he said North Korea or South Korea. There is a hell of a difference.

MR. STEWART: I did say North Korea, but I will just leave it at "Korea" because I am not sure whether it is North or South.

MR. PEARSON: Thank you.

THE CHAIRMAN (Mr. Butters): Mr. Barnaby.

Policy of Protection

MR. BARNABY: I think that we have to settle a lot of issues here in the North before we start bringing in people. We owe it to the people we are representing now to get these issues settled. I think we should adopt a policy of protection for the land and waters and people of the North, rather than just going ahead with whatever development is coming up. I just do not think this is the right time to start bringing in a lot of people to the North.

THE CHAIRMAN (Mr. Butters): Thank you, Mr. Barnaby. Any further comments? Mr. McCallum.

MR. McCALLUM: Mr. Chairman, I believe that we should be expressing to the Commissioner, as has been by a couple of Members, a concern for the uniqueness of the Northwest Territories relationship to an over-all Canadian policy on immigration. I think that here in the territories we are in a unique position as regards the commitment that we as a Council and as a government would have towards the development of the territories and the people.

At the same time I would be hesitant to say that this should be a nationwide policy. I look around the table, I look all over this particular country and this country is made up basically -- and I am talking nationally -- of people who came from other areas. A great number of these people did not have specific skills when they arrived in this country and yet if one would look at the advances that have been made by Canadians as a whole, I think that one would have to say that this country has benefitted a great deal from having these people in it.

MR. PEARSON: Hear, hear!

Uniqueness of the N.W.T.

MR. McCALLUM: I would not like to see any part of Canada take on the characteristics, if you like, of certain of the European countries and other countries of the world in that it would restrict movement. I think that we are in a position in the territories of not only developing people, but developing them in a way that allows them the mobility to move across this country anywhere. I, as a Canadian, respect this. I think if I were to go back and if everybody else who was born in Prince Edward Island went back, the island would sink. There would not be enough room. I think that we have a unique situation in the Northwest Territories, but I think that Canada to a degree is unique as well and as far as our direction to the Commissioner when he meets with this group, I think that he should, as I know he will, explain the uniqueness of the Northwest Territories and at the same time I would hope that he would be able to express, at least on my particular behalf as a Canadian, the idea that Canada is not opposed to having people from other countries come into it. If that were so, sir, I would suggest there would be an awful lot of us who would not be here.

THE CHAIRMAN (Mr. Butters): Thank you very much. I will recognize the Commissioner, go ahead.

THE COMMISSIONER: I am afraid I am going to have to go. I am half an hour late now. I have distributed a paper which we have put in which I think is right in line with the things that have been said so far.

THE CHAIRMAN (Mr. Butters): Thank you, Mr. Commissioner, for your attendance at this discussion.

MR. LYALL: I would again like to speak on what I have heard through the Council session. A lot of times it has been said to this Council session that people are in fact, I think, indicating if they are Canadians, if they are Indians, if they are Eskimos or if they have mixed blood. I think, if I can remember correctly, when I was going to school in Aklavik about 20 years ago the history book said, 1492 Columbus sailed the blue ocean, and he discovered America. He discovered it, but there were Indians on the shore to greet that fellow.

Now, there is a doubt in my mind whether every one of us who speak as Indians, Eskimos, white or otherwise -- I am not defending Mr. Stewart, I hope not actually, and others who traded goods with Indians when they discovered America, that leaves a doubt in my mind. I have lots of doubts

in my mind, but this is one of them. Anyway, what I am really trying to say is that I do not accept the fact that we need people coming to this country to do specific jobs. I think we have the resources right here to do that job. Immigration policy, or whatever it is called in the federal government or territorial government, I think if there need to be people brought in to do jobs that other people could do in the Northwest Territories, I do not think that, like I said before, we are broke because of the fact that we donate so damned much money to other countries instead of putting it up to this country, likewise with the jobs. I do not think we really need people to come up here to do our jobs. I think we have the resource here and let us use it.

THE CHAIRMAN (Mr. Butters): Thank you. I notice that our spokesman before the commission has departed. The Commissioner has gone. Anyone else who wishes to speak may carry on. Mr. Searle?

MR. SEARLE: Well, Mr. Chairman, I would just suggest that we went into this committee on short notice for the specific purpose of giving the Commissioner some thoughts. He has those thoughts and he has left and I suggest that we return to the normal session. We have motions and other things to do.

THE CHAIRMAN (Mr. Butters): Are other Members agreed?

--- Agreed

Then we will return the session back to the Speaker.

MR. SPEAKER: Mr. Butters.

Report of the Committee of the Whole of Immigration Policy

MR. BUTTERS: Mr. Speaker, your committee has concluded a discussion on matters which they wish the Commissioner to take to the hearing on immigration, sir.

 $\mbox{MR. SPEAKER:}\ \mbox{ I think when we went into this we were on Item 2, questions and returns. Are there further questions?}$

Item 3, oral questions.

ITEM NO. 3: ORAL QUESTIONS

Question 070-56: Paper Distributed on the Metis Commission

MR. LAFFERTY: Mr. Speaker, there was something that came up last night that I was reading and there was a piece of paper regulated by the Metis Association which speaks of a half-breed commission. I did not have time to prepare myself for it and it is quite urgent because it is of interest to everybody, I feel. I thought maybe I would ask the Deputy Commissioner, Mr. Chairman, if he knows of the existence of half-breed commissions in the Northwest Territories. Many of us descendents of the half-breeds and many Metis people and other declared ethnic groups as of August the 4th of 1971 have not been informed by the federal government as to the existence of such a commission within the Northwest Territories.

MR. SPEAKER: Mr. Parker.

Return to Question 070-56: Paper Distributed on the Metis Commission

DEPUTY COMMISSIONER PARKER: Mr. Speaker, the paper that was distributed was on the Metis commission and on scrip. I do not know the origin of it. It just appeared on my desk. It dealt only with past history. It dealt with the establishment of a Metis commission in the 1920's. It would appear that it was distributed for Members so they would have some understanding of how Metis rights were extinguished or were attempted to be extinguished in the 1920's. It made no reference to anything of recent date.

MR. SPEAKER: Does that answer your question?

MR. LAFFERTY: Yes.

MR. LYALL: Oral questions, I understand these are questions t hat are of great importance, Mr. Speaker, or emergency.

Question 071-56: School at Gjoa Haven

I would like to ask the administration just for the record whether or not the administration is doing their best to get a school in Gjoa Haven built within the next year because of the fact that I think the people in Gjoa Haven indicated that they would be pulling their children out for the next two years if they do not build a school.

Return to Question 071-56: School at Gjoa Haven

DEPUTY COMMISSIONER PARKER: Mr. Chairman, we are making our best efforts, but due to the time for design we will not be able to ship all of the materials this year which means that some of the materials will go in on next years sealift and therefore it is not possible for the school to be completed within the next 12 months. However, it should be completed within the next 18 months.

Question 072-56: Co-op Manager at Resolute Bay

MR. PUDLUK: Mr. Speaker, I was not going to bring this up, but it is in my mind. Perhaps if the Deputy Commissioner can answer my question. In Resolute a man who used to work for the Tower Foundation but is now working for the co-op as a manager. He does not have any house. He just lives in a box, it is not a house, a box. But the government do not wish to put him into a regular house unless he pays \$350 a month rent. Now, it would reduce that man to being dead absolutely. I would like to see a special arrangement to put him into a low rental house.

Return to Question 072-56: Co-op Manager at Resolute Bay

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I will have the situation investigated, but I can give assurance to the Member that we will make every effort to house this co-op worker properly or to be of assistance, I should say. We will, of course, have to consult with the local people before we use a low rental house, but I promise that we will do that.

MR. PUDLUK: Thank you.

MR. SPEAKER: Mr. Evaluarjuk.

Question 073-56: Housing Material for Hall Beach

MR. EVALUARJUK: Mr. Speaker, I have a question I would like to ask: The people in Hall Beach have heard they will have more houses coming in, but I want to ask a question if the material would be in Hall Beach this summer. It has happened many times that they are told that they are coming and no material comes in for housing and they wanted me to ask this question and I think I can get an answer. In Igloolik they also asked me, they are getting ready to make it a hamlet. They would want more housing if they become a hamlet and they would have to have more workers. The secretary of the hamlet would have to have a house. They have written a letter to the Commissioner about this and I would like to know.

DEPUTY COMMISSIONER PARKER: With regard to additional housing for Hall Beach and Igloolik, I understand the requirements that Mr. Evaluarjuk has advised us of and I will have to consult with the Housing Corporation to get an answer for him and I will try and have an answer before the end of today. If not, then I will get the answer to them as soon as possible.

MR. SPEAKER: Further oral questions? Mr. Stewart.

Question 074-56: Log-turning Mill at Hay River

MR. STEWART: Mr. Speaker, I have word from Hay River that the log-turning mill is still not in operation as of yesterday because there are no logs. What is the administration doing to correct this situation?

DEPUTY COMMISSIONER PARKER: Mr. Speaker, it is such a nice day that I would personally like to go out and take axe in hand. However, I do not know. I will have to get an answer as quickly as I can.

MR. SPEAKER: Mr. Lyall.

Question 075-56: Visit to Spence Bay by Government Officials

MR. LYALL: This is just for the record again, sir. Mr. Parker, I would like to ask whether this administration knows or not that the people who are supposed to go into Spence Bay today are going in there or not on this day. I ask this because of the fact that in your answer to one of the questions that I asked, you said the date for their visit to Spence Bay to look at the airstrip situation was June 20th. This being the date, I would like to ask now, are they going there today?

Return to Question 075-56: Visit to Spence Bay by Government Officials

DEPUTY COMMISSIONER PARKER: Mr. Speaker, there is a team of engineering experts on airport construction visiting a number of places in the Northwest Territories to review locations and to look at materials available for construction. They are being accompanied by, I believe, two of our territorial government people whose interests and responsibilities are in that area. I can not say for sure whether they are in Spence Bay today or not, but I will inquire.

MR. LYALL: The reason I asked this, sir, is that in my experience as a member of a settlement council, if the number is correct in my mind, I think four times, four times, on hearsay or by moccasin telegraph or mukluk telegraph, we have heard within our community that such people or

part of the administration, whether it be Local Government, Social Development, or any part of the government, by hearsay we got ready for those people and right now I think the date, the 20th of June, whether it is hearsay to the people at Spence Bay or not. That is the reason I ask this question, sir.

MR. SPEAKER: Mr. Kilabuk.

Question 076-56: Water Tank at Pangnirtung

MR. KILABUK: Mr. Speaker, about the question I asked before, I would like to ask again that the Department of Public Works people were going to look at the water tank and I just want to know if we will get it or not. If they do not get it, the territorial government will keep hearing from the people and houses are probably going to stop getting running water and the white people will not like that. I want to know what is going to be done about this. Sometimes they never answer the second time but we will make sure that we have an answer.

Return to Question 076-56: Water Tank at Pangnirtung

DEPUTY COMMISSIONER PARKER: Mr. Speaker, with regard to the water supply at Pangnirtung, I appreciate that we will continue to hear from the people until some solution is found. I can only say that we are certainly trying to find a solution, and that, as everyone knows, it is a very, very difficult problem. Pangnirtung simply is not located in a place where there is an adequate supply of fresh water and this makes the problem very, very difficult indeed.

MR. SPEAKER: Members of Council, on a point of order. I notice smoking in the gallery. While the Council is in formal session smoking is not permitted either by the Members or by the public in the gallery or by the press in the press gallery. Would you please extinguish your cigarettes. And also drinking and eating, would you do all those things outside the chamber and outside the gallery. Further questions? Mr. Pearson.

Question 077-56: Reply to Question 066-56, Construction in Frobisher Bay

MR. PEARSON: Mr. Speaker, yesterday morning I asked a question to which I have yet to get a reply as it is of an emergency nature. Surely this government must have a response to that, as they are involved in this matter and I wonder if I could get some indication from them as to what their views on this are.

Return to Question 077-56 and 066-56: Construction in Frobisher Bay

DEPUTY COMMISSIONER PARKER: Mr. Speaker, I have the answer prepared and it was just going to be typed in proper form, but if I may be permitted, I have all the information and can answer it now. On June 19th Councillor Pearson asked Question 066-56 regarding construction of staff houses at Frobisher Bay. I have the following reply:

It is planned to construct 15 staff houses in Frobisher Bay this year to accommodate additional requirements of other government departments under the pooled housing arrangement administered by the territorial government. It is proposed to build the houses from raw materials in so far as that term applies to house building, in the already established prefab shop in Frobisher Bay. Because of the time constraints, the firm of Byrnes and

Hall has been engaged to assist our Department of Public Works in the acquisition and expediting of material and equipment and also to provide certain supervisory expertise in the form of general and trade foreman, under the direction of our project manager, on demand at an agreed upon rate. Equipment sent to Frobisher Bay for the project will be confined to types that are not available locally and wherever practical work on the units will be awarded to local subcontractors. It must, however, be understood that the limited funds available for the project make it necessary to watch expenditures very closely and all rates charged by local contractors and suppliers will have to be competitive. Local labour will be used both in the prefab plants and on the sites to the full extent it is required and available. The project will be under the direct management of the territorial Department of Public Works through its construction manager, Mr. Gordon Lipke.

MR. PEARSON: Mr. Speaker, on a point of privilege, I wonder if I may comment on that.

MR. SPEAKER: You may ask a supplementary question, Mr. Pearson.

MR. PEARSON: Can I ask a supplementary question, Mr. Speaker?

MR. SPEAKER: But please contain the comment.

Question 078-56: Supplementary Question on Frobisher Bay Housing

MR. PEARSON: I will try to control myself at the same time. The reply is exactly as I thought it would be, Mr. Speaker, and I would like to know of the administration why they would impose this condemnation on the community of Frobisher Bay, why it would condemn the ability and the competance of the people and organizations that have businesses in that community supported by government loans to do that? Why the administration would use the term "Because of the shortage of money, we have to do this and we have to do that and we have to do every other damned thing," when in fact there is \$1,270,000, I think was the figure set aside, some \$90,000 a unit, \$85,000 per unit for each of those houses to be built?

MR. SPEAKER: Mr. Pearson, I am really sorry to interrupt, but unless you have a supplementary question ...

MR. PEARSON: It is a question.

MR. SPEAKER: It is a series of ...

MR. PEARSON: But with all due respect, why would this administration recently fund the takeover of a company of Eskimo and non-Eskimo people to the tune of -- I do not know what it was, but I suspect somewhere around \$200,000, and then turn around and then give the contract without putting it out to tender? It did not go to tender. It is a bloody disgrace!

Return to Question 078-56: Supplementary Question on Frobisher Bay Housing

DEPUTY COMMISSIONER PARKER: Mr. Speaker, I can only reiterate that the project has not been contracted out. It will be operated as a project of the Department of Public Works for the purpose of employing local people and local subcontractors to the very greatest extent possible. Mr. Speaker, the earlier allegation that it had been contracted to a firm simply is not true.

As my earlier reply stated, one firm has been engaged to supply a general and trades foreman.

MR. SPEAKER: Are there further oral questions?

Item 4, presenting petitions. Any petitions to be presented?

Item 5, reports of standing and special committees. Mr. Nickerson.

ITEM NO. 5: REPORTS OF STANDING AND SPECIAL COMMITTEES

Report of Special Committee on Revenue

MR. NICKERSON: Mr. Speaker, I have a report of the special committee on revenue held at the Explorer Hotel on the 17th of June. I had the honour, sir, to be elected chairman. Approval was given to a motion giving direction that negotiations with Ottawa regarding a territorial income tax and resource revenue sharing proceed. There was some discussion over development along similar lines in the Yukon.

MR. SPEAKER: Item 6, notices of motions.

ITEM NO. 6: NOTICES OF MOTIONS

Notice of Motion 30-56: Vacancy, N.W.T. Housing Corporation

MR. NICKERSON: Mr. Speaker, I give notice that today I will move a motion dealing with the appointment of a person to replace the retiring Mr. Sid Hancock on the Northwest Housing Corporation Board.

MR. SPEAKER: Further notices of motions?

Notice of Motion 31-56: Half-breed Commission

MR. LAFFERTY: Mr. Speaker, I give notice that today I will introduce the following motion because of my dissatisfaction with the reply that I have received:

WHEREAS the half-breeds at the time that the treaty commission was set up by the federal government, the half-breed commission was also established to deal with the half-breeds in the Mackenzie River area. Because of my experience to the commission whether it is existing or extinguished...

Mr. Speaker, I wish to introduce that motion this afternoon.

MR. SPEAKER: For those Members who give notices of motions that they intend to introduce today, as you know we are on Item 6 and Item 7 is motions. I suggest that you get them immediately into the hands of the Clerk so that they can be typed and reproduced because when we go on to motions you will then be called upon to deal with them and I doubt that Members would want to deal with them and even consider giving unanimous consent if the motions were not in their hands. Further notices of motions?

MR. LYALL: On a point of order, sir, I would like to get unanimous consent to go back to Item 3 in the orders of the day.

MR. SPEAKER: Is there unanimous consent to return to Item 3, oral questions?

Is there anyone who does not give unanimous consent?

--- Agreed

Proceed, Mr. Lyall.

REVERT TO ITEM 3: ORAL QUESTIONS

Question 079-56: Motion 31-56

MR. LYALL: Mr. Speaker, the reason I did this was because of the motion that was introduced. It seems like we are going to fight against each other all the time. I wonder if it is proper that we do look at each motion before it is moved? I understand that Mr. Lafferty has not been here for the largest part of our meetings and now he is going to make a motion that concerns the motion I made. Is it proper for him to do so in one meeting?

Return to Question 079-56: Motion 31-56

MR. SPEAKER: Mr. Lyall, Mr. Lafferty has given notice of a motion which he indicates he wishes to move today. He may or may not move that motion depending upon the feelings of the Council. He has to have -- and the next thing I would direct him to request, just as you yourself have requested, would be unanimous consent to move a motion on the same day that he made it because the rules require there to be a day in between. Now, if you do not feel for any reason once you see his motion that you want him to move it, you can simply deny unanimous consent but I certainly can not prevent him from giving notice of it. You can prevent him from moving it. It is entirely up to you.

MR. LYALL: Mr. Speaker, seeing that he did not ask for unanimous consent, is it proper at this time to ask for one before he goes on with that motion?

MR. SPEAKER: He will have to request it when we get to Item 7, motions. You see, we are still on Item 6.

MR. LYALL: I understand, sir. I understand we are at Item 3 right now, I asked for that unanimous consent and you did give that.

MR. SPEAKER: But when we finish with your question we will be going back to Item 6.

MR. LYALL: Thank you, sir.

MR. SPEAKER: Are there any further questions? Actually, Mr. Lyall, you do not need to go back to Item 3 to ask the sorts of questions you have been asking. That is on a point of order, you can stand up and ask me any time.

MR. LYALL: Thank you.

MR. SPEAKER: Returning to Item 6, notices of motions. Further notices of motions?

Can we go on to Item 7, motions?

MR. BUTTERS: On a point of order, Mr. Speaker, I wonder in view of the fact, sir, that two notices of motions have been made in the past agenda item if we could possibly break for coffee at this time and have a chance

to get these into our hands. I would like to examine them with as much time as possible.

MR. SPEAKER: It is coffee time in any case, Mr. Butters, so I would suggest that Council stand recessed for 15 minutes for coffee.

--- SHORT RECESS

MR. SPEAKER: Council will come to order. Do we have circulated the two motions that the Members gave notice of their intention to move Mr. Lafferty's motion and Mr. Nickerson's motion? Have they been circulated?

MR. STEWART: On a point of order, Mr. Speaker, I would ask for the unanimous consent of this house to set this item aside until later this afternoon.

MR. SPEAKER: Is there unanimous consent to leave Item 7, motions, and to continue with Items 8 and 9 and come back to motions later this afternoon?

--- Agreed

MR. LYALL: I do not like to do that, sir. What is the proper position, Mr. Speaker? Can I disagree with that?

MR. SPEAKER: You certainly can deny unanimous consent.

MR. LYALL: Not to interfere with anyone but my plane is leaving at 12:05 p.m., as I understand it and I have to speak on the motion, so I would like to do it as soon as possible.

MR. SPEAKER: Which motion is that? Do you have a motion, Mr. Lyall?

MR. LYALL: Well I was promised yesterday that I would be the first person to speak, on the motion I made yesterday.

MR. SPEAKER: I think that is quite proper then to proceed with motions and particularly to deal with any motions where Members, because of travel arrangements, are leaving. We maybe will just not deal with the two new motions or even seek unanimous consent with respect to them until, (a) they are produced, and (b) we have done the other motions.

--- Agreed

ITEM NO. 7: MOTIONS

Item 7, motions. I am told that Motion 22--56 and Motions 24--56 to 29--56 are the ones that have yet to be done. Motion 22--56, that is Mr. Lyall's motion.

MR. STEWART: Mr. Speaker, on a point of order, my book does not contain any other motion except 22--56. I have no other motions.

MR. SPEAKER: Members of Council, you have a second book where the other motions are in because this one has become too full with questions and returns.

Motion 22-56, Mr. Lyall?

Motion to Withdraw Motion 22-56, Regular Tests, Arsenic Pollution

MR. LYALL: Mr. Speaker, with regret I have to withdraw that motion because of the fact that I believe that the full electoral body of Council should agree to every right that we have. I have again been denied my rights to do whatever I want in this Council.

MR. SPEAKER: Mr. Lyall, I would like you to explain that.

MR. LYALL: I will.

MR. STEWART: We are on Motion 22-56 and you have the right to move it as you wish.

MR. LYALL: Yes, I stated that I withdraw the motion but I would like to speak a bit on why I am withdrawing it.

Like I stated, I withdraw the motion and I regret to withdraw the motion but I feel that every Member of Council should agree with everything that we do on our own, because I feel that it was my right to write that motion in words the way I wanted to write it. I wrote that motion and the legal people said that that motion was legal, every word of it was legal, and I was very surprised that the Member from Yellowknife North had to try and correct me because I think the way I got this motion into my mind was that Yellowknife being the centre of this question of pollution that I should have had unanimous consent to move that motion because of the fact that I stated that in the very near future -- and it is happening right now all over the North country ...

MR. SPEAKER: Mr. Lyall, excuse me. Please be seated. I am going to explain this as carefully as I can.

MR. LYALL: Thank you, sir.

MR. SPEAKER: You are entitled to move any motion you wish to move in any wording you wish to use, providing that for a legal reason it is not out of order. At the same time, any other Member is entitled to move any amendment that he wishes to anyone's motion, yours or anyone else's. Now, we were all through this yesterday and I understood after we had gone all through it that you were quite prepared to leave this motion over until today, to discuss the slight change in wording that Mr. Nickerson felt was necessary, that if you could not come to any agreement then by today he would have his amendment prepared. I understood that you had come to an agreement that the motion's wording was acceptable now to both of you. If it is not acceptable to you, Mr. Lyall, then it can be stated in whatever wording you wish and then Mr. Nickerson may amend it if he wishes.

MR. LYALL: Mr. Speaker, I stated that I would like the full agreement of all Councillors if I make a motion. That is the reason why I prepared the motion the day before and it was passed around. If any Member did not agree with it they should have come up to me before I made the motion to make any legal changes.

I mean what I would like to say, I said it before -- I do not know the legal terms. The motion was stated in my own words and when you, Mr. Speaker, said that when he makes his amendment to any part of that motion, he made amendments -- I saw the motion that he was prepared to put forward to me. It was not one word that was changed -- it was all of the motion, the whole works, Mr. Speaker. I do not agree with that. I agree with the fact that I put forward a motion and it should have been carried out with the wording. The legal people advised me that it was okay.

MR. SPEAKER: Mr. Lyall, the motion appears here as Motion 22-56, is that not your motion? Is that not in the wording that you wished?

MR. LYALL: This Motion 22-56: Regular Testing, Arsenic Pollution, the one I am looking at, is the original that I wanted to move.

MR. SPEAKER: That is the one we are talking about, I think.

MR. LYALL: I would like to have the amendments, please.

MR. SPEAKER: Your motion can not be amended, Mr. Lyall...

MR. LYALL: My motion is here. There is still some doubt in the minds of...

MR. SPEAKER: Are you prepared to move that motion now?

MR. LYALL: I think we are still talking about the amendments being made to this motion.

MR. SPEAKER: I am talking about Motion 22--56. I am suggestion you may move it now if you wish to.

MR. LYALL: I would like to move it, sir.

MR. SPEAKER: Would you kindly just read it and I will call for a seconder.

Motion 22-56: Regular Tests, Arsenic Pollution

MR. LYALL:

WHEREAS there is still some doubt in the minds of people in Yellowknife and specifically in the minds of workers in the two gold mines in this city of the safety habits of arsenic pollution;

AND WHEREAS there is insufficient information being provided about pollution in Pine Point;

AND WHEREAS some citizens of these cities and workers in the mines are not satisfied with the monitoring of arsenic and other pollutants now being conducted by the mine companies;

NOW THEREFORE, be it resolved that this Council request that the people of the safety division of the Government of the Northwest Territories conduct regularly scheduled tests of the arsenic content of waste emission in both the air and water discharged from the mines and that the department also monitor the air that workers in the mines and mills are breathing.

MR. SPEAKER: Is there a seconder? Mr. Butters.

MR. BUTTERS: On a point of order, I believe yesterday you counselled Mr. Lyall that rather than withdraw his motion, he should leave it on so it would be on on this date.

MR. SPEAKER: Exactly, I did. Is there a seconder? Mr. Butters. Discussion. Mr. Lyall.

MR. LYALL: I think I kind of strongly stated before that my rights were taken away both the day before and yesterday. This matter has been spoken about already. I stated the reason that I presented this motion, because of the fact that this country will in the very near future have a whole lot of mines, oil wells...

MR. NICKERSON: I wish to rise on a point of privilege.

MR. SPEAKER: You are rising on a point of privilege or a point of order? Just be seated, Mr. Lyall.

MR. NICKERSON: Mr. Speaker, I wish to move a motion and I would like to give you the reason why before. Because I think a breach of trust has taken place, I feel I have to do this. Perhaps you could advise me, sir, as to the proper procedure to follow in the circumstances.

MR. SPEAKER: Mr. Nickerson, I would think that if you disagree with the wording of this motion, that what you should do is simply, after Mr. Lyall has spoken, move an amendment.

MR. NICKERSON: Under the circumstances this is not possible for a number of reasons which I will be very pleased to elaborate on.

MR. SPEAKER: Mr. Nickerson, you can rise on a point of order or a matter of privilege. I am not sure exactly what you have in mind, so I do not know what to suggest you do. I suggest what we do is complete this motion and in the meantime, if you feel that there has been a breach of privilege or trust or faith or something, I will ask the Legal Advisor -- I think there is a matter of privileges in committee or something in the rules and he can look that up while we deal with the motion. I think there is a committee that things like that are referred to. Can we proceed with the motion? Is there any further discussion?

MR. LYALL: Mr. Speaker, I was speaking...

MR. SPEAKER: Sorry, yes. Continue, Mr. Lyall.

Interested in Having Studies Conducted

MR. LYALL: As I was saying, in the very near future in this country there will be a heck of a lot more mines and oil fields. This is the only reason I put this motion forward. I am not really concerned at the present time about the pollution in Yellowknife, but as a person who drinks this water I am quite interested in conducting studies on arsenic pollution. I stated before that there are a lot of people from my constituency who come to Yellowknife and I think this is the big reason why I moved this motion. Thank you, Mr. Speaker.

MR. NICKERSON: Mr. Speaker, there are some very, very important questions of privilege that arise out of the address of the Honourable Member from the Central Arctic. Mr. Speaker, in discussions with the Honourable Member I had been given to believe that he would withdraw his motion and substitute it with one which was acceptable to both of us. I was, sir, assured of his word on this and therefore, thinking him to be a man of honour, I did not prepare additional amendments. I had no inkling that this was going to happen. It was my belief that the matter had been resolved to our mutual satisfaction yesterday. I am totally opposed to further debate on this issue, sir, and I move to lay the motion on the table.

Rules of Council Concerning Privilege

MR. SPEAKER: It looks as though we are back into it, does it not? I draw the Member's attention -- I am going to control the debate today -- section 37(1) says: "A Member, who raises a matter or question directly concerning the privileges of the Council or of any committee or Member thereof shall do so by proposing a motion calling upon the Council to take action thereon or referring the same to a special committee formed for the purpose.

(2) The Speaker shall not accept such a motion unless he is satisfied that there is a prima facie case that a breach of privilege has been committed and that the matter is being raised at the earliest opportunity, but the Speaker's decision thereon is subject to an appeal to the Council".

Mr. Nickerson, it seems, feels that there has been a breach of privilege and that Mr. Lyall has breached that privilege. Mr. Nickerson has not, pursuant to rule 37(1), indicated what action -- in other words, he has not proposed a motion calling upon Council to take action thereon. The alternative, of course, is to call or propose a motion calling upon Council to refer the matter of privilege to a special committee formed for the purpose. One or two courses of action may be taken. It seems to me that the special committee approach, in view of the fact that whatever the problem is, it is then discussed later in the cool of the day by Members of this Council which would probably be the fairer and juster approach.

Now, Mr. Lyall, I am not going to permit you to debate Mr. Nickerson's comments because I do not think that that is the appropriate thing to do at this time. I am suggesting that if Mr. Nickerson wants to proceed with this matter, he make an appropriate motion to refer it to a special committee and I will be prepared to name the committee to be formed to consider the matter. I am not going to let it destroy what is left of this day when we have so many things to do.

SOME HON. MEMBERS: Hear, hear!

MR. SPEAKER: Mr. Nickerson.

Motion to Refer Motion 22-56 to Special Committee

MR. NICKERSON: Mr. Speaker, I move that the matter which I have just brought to the attention of the house be referred to a special committee.

MR. SPEAKER: Is there a seconder for that motion? Mr. McCallum. I do not think it is appropriate to have discussion. We have heard what has been said and I am going to call the question. Question. All in favour of referral of this matter to a special committee? Question. I can not see your hands. Put them up on a matter as important as this. Six. Contrary? Two. This matter will be referred to ...

MR. LYALL: On a point of privilege, sir.

MR. SPEAKER: Mr. Lyall.

MR. LYALL: I think that it should be explained what we were voting on.

MR. SPEAKER: We are voting on what has occurred between you and Mr. Nickerson be considered by a special committee of this Council. That is in no way prejudging or predetermining ...

MR. LYALL: Like I asked before, I said when you ask a question, you should take time in between, not one second, but 30 seconds be taken for consideration by the rest of the Members who have to get the translation. I think the motion I made should have been voted on at this time.

Special Committee Formed

MR. SPEAKER: Mr. Lyall, I am standing your motion down until the matter of privilege is determined. Members of the committee, I would like to form a special committee of three to determine this matter of privilege. Obviously the special committee can not be composed of either Mr. Lyall or Mr. Nickerson. I would like to suggest that the membership be composed of persons who would be willing to serve. Are there any volunteers? Mr. Barnaby, will you volunteer to serve on the committee?

MR. BARNABY: Agreed.

MR. SPEAKER: Mr. Lafferty, will you volunteer to serve on the committee?

MR. LAFFERTY: Agreed.

MR. SPEAKER: Mr. Stewart, will you volunteer to serve on the committee?

MR. STEWART: Reluctantly.

MR. SPEAKER: Will the committee meet at its convenience and from the membership elect its chairman and proceed to hear Mr. Nickerson and Mr. Lyall and report back to this Council as to their decision.

MR. LYALL: On a point of order, sir, I would like to say that the Members who volunteered to serve on the committee have already heard what I wanted to say, so I think that it is appropriate at this time to state at this time that I will stand at this present motion.

Motion 22-56 Deferred Pending Ruling by Special Committee

MR. SPEAKER: The special committee will meet outside the formal session of this house at a time to be determined by the committee. Until that is determined this motion will have to stand down.

Motion 23-56, Mr. Ernerk. You have withdrawn that, have you not, Mr. Ernerk?

MR. ERNERK: Yes, Mr. Speaker.

MR. SPEAKER: Motion 24-56 with respect to Stringer Hall, Mr. Butters.

Motion 24-56: Stringer Hall, Inuvik

MR. BUTTERS: Mr. Speaker:

WHEREAS Stringer Hall, in Inuvik, has been ordered closed by administration decision on grounds mainly related to fiscal constraints;

AND WHEREAS while justification for such action can be put to the reduced numbers of students requiring hostel services as a result of the administration's policy of offering higher grade levels of instruction in the smaller communities;

AND WHEREAS many job opportunities are to be found in the Northwest Territories, especially in those regions experiencing petroleum exploration activity for technicians, artisans and equipment operators;

AND WHEREAS there remains much to do in the vocational training field to enable residents of the Northwest Territories to take full advantage of the opportunities being offered to them in their and other industries and companies fulfilling a service role to the petroleum industry;

NOW THEREFORE, I move that the administration re-examine the ongoing need for Stringer Hall in the light of its occupancy on a year-round basis by vocational training students participating in either territorial government sponsored apprenticeship programs, government or industry sponsored on-the-job training programs or for other Northwest Territories residents, no longer of school age, who wish an opportunity to upgrade the academic qualifications that may be required for employment opportunities available, and offered, to them.

 $\operatorname{MR.}$ SPEAKER: Is there a seconder to the motion? Mr. Lyall. Discussion? Mr. Butters.

Decentralization of Vocational Facilities

MR. BUTTERS: Mr. Speaker, I will be very brief. Part of the need for such a facility was outlined this morning when both Mr. Pearson and Mr. Lyall pointed out if development occurs, certainly the people who should first benefit from that development or who should first participate in that development and who should be first employed in that development should be people of the Northwest Territories. While I refer specifically to Stringer Hall in this instance, I suggest that the motion is more encompassing and would foresee the decentralization of vocational facilities not only into an area such as the Western Arctic where development is coming upon us, but into the Rankin Inlet area or the Keewatin area where there is a possibility of a polar pipeline and into the Eastern Arctic and the constituencies of Councillors Kilabuk and Pearson where there are also activities of a technical nature -- mines and other developments which require the services of skilled people and as I say, those people should be people of the North. sir.

MR. SPEAKER: Further discussion on the motion?

Urgent Need for Facilities

MR. PEARSON: Just briefly, Mr. Speaker. I support the motion. I think it is a little long winded, but the intent is there. We all know that journalists need to overdo it, but it is certainly a good idea. It is one that we have discussed here many times, it is one that I hope this administration is looking at very carefully, not only with a view to establishment of such a facility in Inuvik, but one in the Eastern Arctic, one in the Keewatin as well as the one in Fort Smith. There is an urgent need. Of course it is difficult to set up training programs in remote communities when there is so little money to go around, especially after you spend it all on a warehouse and that \$1 million would have gone a long way to establish training facilities in other communities. So I support the motion.

Motion Carried

MR. SPEAKER: Further discussion on the motion? Are we ready for the question? Question. All in favour? Contrary?

--- Carried

Motion 25-56, Mr. Stewart.

Motion 25-56: Highway Traffic Patrol, N.W.T. Highway

MR. STEWART: Mr. Speaker, I would like to move the following motion:

WHEREAS there is inadequate highway traffic patrol on the Northwest Territories highway system;

AND WHEREAS there have been many fatal accidents in the past few years and this year the grim harvest continues;

NOW THEREFORE, be it resolved that the administration make arrangements with the RCMP to increase highway traffic patrol during the summer months.

MR. SPEAKER: Is there a seconder? Mr. Butters. Discussion? Mr. Stewart.

Hazardous Road Conditions

MR. STEWART: Very briefly, Mr. Speaker, we have now an extended highway system in the southern Mackenzie and with hazardous road conditions, the element of dust, roughness, and the many other afflictions that our highways are saddled with, it becomes apparent with the number of deaths that we must do something to slow down this traffic, and the only conclusion that I can come to is that the RCMP traffic patrol will have to be increased so that we can cut down on speeders who drive in a reckless manner under hazardous conditions.

MR. SPEAKER: Further discussion?

MR. BUTTERS: I support the motion. The problem is one of increasing severity in our region with the construction of the Dempster and the Mackenzie highways at the north end. I would only ask a question, if it might not be possible for the owners of vehicles who are operating those vehicles under such conditions, that there may not be available on the market some type of a simple radar device which can be put on the car to reveal vehicles ahead through the dust because not only are vehicles coming from the other way, but there is a danger of running into vehicles parked on your side of the road or stopped on your own side of the road.

Motion Carried

MR. SPEAKER: Further discussion? Question. All in favour of the motion? Contrary?

--- Carried

Motion 26-56, Mr. Pearson.

Motion 26-56: Abe Miller School

MR. PEARSON: Mr. Speaker:

WHEREAS the Abe Miller school for retarded children will cease to function as of this week;

AND WHEREAS the school which has been established for over ten years;

AND WHEREAS it has performed an important and valuable function run entirely by volunteers, who have served as shining examples to all in this country;

NOW THEREFORE, I move that this Council offer to all people who have been involved our warmest thanks and best wishes.

MR. SPEAKER: Seconder?

MR. BUTTERS: Unanimously seconded.

Motion Carried

MR. SPEAKER: Unanimously seconded, is it unanimously carried?

--- Carried

Motion 27-56, Mr. Nickerson.

Motion 27-56: Liaison Between the Territorial and Federal Governments in Respect to Income Tax and Resource Revenue Sharing

MR. NICKERSON: Mr. Speaker:

WHEREAS it would appear from the Commissioner's address to Council that some publicly made indication by this Council is in order before negotiations between the Government of the Northwest Territories and the Government of Canada could proceed in matters relating to a territorial income tax and resource revenue sharing;

AND WHEREAS the levy of a territorial income tax and contemporaneous abatement of federal income tax would appear to be desirable as a further step towards the acceptance of provincial responsibilities by the people of the Northwest Territories;

AND WHEREAS if the territories are ever to become fiscally independent of the Government of Canada they must have access to the only foreseeably sizeable source of revenue within their boundaries which is revenue in the form of royalties and taxes levied on natural resource exploitation;

NOW THEREFORE, I move that this Council indicate to the Commissioner of the Northwest Territories its willingness and approval that negotiations be carried out between the Council of the Northwest Territories, acting through the Executive Committee or such other persons as it might duly authorize in that behalf, and the Government of Canada in respect to a territorial income tax and resource revenue sharing.

MR. SPEAKER: Is there a seconder? Mr. Butters. Discussion? Mr. Nickerson.

Providing Sufficient Funds

MR. NICKERSON: Mr. Speaker, this motion results from a meeting held by the revenue committee or the special committee on revenue. The motion is largely self-explanatory but may need a little in the way of clarification. It is necessary that we now address ourselves to the very serious problem of providing sufficient funds to carry out the purposes of the government. This was made very clear to us in the Commissioner's address and during proceedings of this Council.

Probably the best mention of this is contained in the -- and \mathring{I} here quote from the Financial Post issue of June the 7th, 1975, where it concerns itself mainly with a meeting attended by the Assistant Commissioner in Toronto, and now I quote: "The Northwest Territories is exploring similar and other revenue-producing moves".

This refers to an earlier paragraph outlining the situation in Alaska and there they have the very serious problems that Mr. Pearson referred to earlier where they just have not got the money necessary to invest in the needed development that the oil pipeline and oil exploration engendered or has brought about. A very similar thing is to happen here unless we are able to make arrangements for these things before they happen.

"Because of rapidly rising costs, the territorial government had to cut back some planned social services this year to stay within its \$160 million budget. 'The territorial government needs a formula whereby it can have access to funds from exploitation of the North', E. M. R. Cotterill, Assistant Commissioner of the Northwest Territories, told a Toronto conference on Alaskan-Canadian relationships, sponsored by the Arctic Institute of North America. Its non-provincial status shuts the territorial government out from tapping oil and gas revenue in the form of royalty on production. 'We certainly can not wait until the Northwest Territories wins provincial status', Cotterill told Financial Post. 'We must have access to sharply higher funds before even the oil or gas starts flowing south from the Mackenzie Delta'."

Source of Revenue Independent of Ottawa

It is obvious that there can be no real political development in the territories until we have a source of revenue independent of Ottawa. If they continue to subsidize us to the tune of \$100 million a year they will continue to dictate to us what they will want us to do. The levy of an income tax in itself is an indication of a willingness to accept provincial-type responsibilities and it is a necessary step on the road to provincehood.

Here I would like to address myself to questions about income tax that have appeared in the local press. There would be no increase in over-all income tax if this were to take place. It would mean that the provincial share of total revenue generated from income tax would accrue directly to the Northwest Territories government instead of to the Ottawa government. There would have to be a federal abatement of this. There would be no increase whatsoever at this time in the total amount of taxes paid by individuals in the territories, because of the small population, it is very difficult to raise significant amounts of money from personal income tax. If we increase the rate, say, from 30 per cent to 40 per cent, there will be very, very little additional revenue generated and for this reason it makes very good sense to reduce the personal income tax here but it makes very little sense indeed to increase it.

Resource Development Only Real Source of Revenue

If we were to levy this provincial income tax, it would give the territorial government about \$11 or \$12 million of discretionary income which could then be spent for purposes we ourselves think best fit. The only real source of revenue in the territories arises out of the development of resources. In line with the generally accepted thinking throughout the whole of Canada, a substantial proportion of the revenues generated from resource exploitation within the territories should accrue to the territorial government. This philosophy is undisputed across the whole of southern Canada. Why should it be different here?

Gentlemen, we must not sell short our patrimony. It was with the greatest of pleasure that I heard the Commissioner report in his opening address that Ottawa has finally consented to start discussions on resource revenue sharing and I hope this motion will be passed with a substantial majority as an indication of our financial awareness and willingness to take on the responsibilities for which this Council has been elected.

--- Applause

Motion Carried

 $\mbox{MR. SPEAKER: Further discussion?}$ Question. Question being called. All in favour? Contrary?

--- Carried

Motion 28-56, Mr. Lafferty?

Motion 28-56: Community Matters

MR. LAFFERTY: Mr. Speaker:

WHEREAS I would endeavour to explain the circumstances that

brought about the necessity of this notice of motion. Last January there was a committee set up in Fort Simpson to determine the use of a vacant building, Lapointe Hall. This committee was made up of members from all organizations representing all people in town under the direction of Assistant Commissioner Hancock and under the jurisdiction of the village council. This committee was making progress in allocating space to the various organizations applying for it. In March, Commissioner Hodgson saw fit to overrule the committee, the village council and Assistant Commissioner Hancock and turned over the entire building to one organization when it could have been of benefit to the whole community;

AND WHEREAS I refer to the Honourable Member, Mr. G. Barnaby, for Mackenzie Great Bear's statement concerning the recent approval of the Northwest Territories Liquor Board of Terrace Holdings Ltd. application for a new lounge in Fort Simpson. I am sure that if Mr. Barnaby was aware of the proposal Terrace is submitting, he would feel differently about his statement. Terrace is good as any lounge found anywhere in the North where people who wish to relax can go with their non-drinking or teetotalling friends and certainly places where there are non-drinking people is in itself discouraging to getting drunk. I am quite sure Terrace will not be encouraging further alcohol abuse in Fort Simpson. Indeed, the contrary would be the case, not as abuse or capitalization of people's misery. Further to this statement, I feel that the majority of people in Fort Simpson desire this type of service and if there are groups or organizations or persons who feel so strongly about alcohol abuse, the legal process for a plebiscite is open to them;

NOW THEREFORE, I move that Council recommend that Commissioner Hodgson should, where practicable, consult elected village and territorial Councils and representatives before passing decisions on matters that affect a whole community in the future.

MR. SPEAKER: Is there a seconder? Mr. Butters. Mr. Lafferty, you may add something further to your motion if you wish.

Alcohol Abuse

MR. LAFFERTY: Fellow colleagues, Mr. Speaker, this motion was fairly well prepared, well thought out and I have consulted many people, a cross section of the community in Fort Simpson, selected groups, as individuals instead of organization heads, because I have great concern about alcohol abuse, the social conflicts resulting from drunkenness, but I happen to know that these are very few in number in the communities. As it has been brought here again in the motion further by the Honourable Member, Mr. Nickerson, of the alcohol abuse and drunkenness in the streets and public places in Yellowknife, again in the two weeks that I have been here in my spare evenings I go to various homes and visit but I have not seen drunkenness and these are native people, but when I hit the streets there are only a few, the same people, drunk.

I think if you look at your own communities and speak to the people without any regard to racial or ethnic differences, you will find that the marjority of the people in the communities are not drinkers; there are many sober people

in these communities. You will also find that the majority of these people are not welfare recipients, only about one-third of the population are, but they are not the majority. The concern that this minority causes me is that they tend to use their problem to divide us into ethnic groups with a racial connotation and because of this tendency by a few people disregarding their racial background, we even have a heck of a time working together in our communities, let alone working together in legislation.

Classifying People

As I have indicated to you previously at this session's answer to the Commissioner's address, I have indicated that I would love nothing more, nothing less, I should say, than to see people come together and work together and live together and die together, if they have to. As long as we continue treating groups in the communities by classifying them into statuses, races, ethnic groups, we will never achieve this and we will never benefit anyone. It does not matter if we spend \$10 billion, there will still be a problem. Somebody else would capitalize on it with a pocketful of money and the drunks will still be there.

Another factor that I thought about is the simple fact that many of the Indian and Metis and Eskimo people who are native and many other native people that I do not like to use -- the Honourable Member from Hay River mentioned he does not like to be referred to as an "other". I do not blame him a bit. These people, the natives, whether they be Indian or Metis, demand equal participation, involvement in industrial development and in educational facilities and they have never been allowed to participate and I certainly do not blame the white man for that. Rather, I blame the politicians. I think it is our duty as elected representatives of the people to direct the policies that are administered. Since the Indian people demand equal opportunity, they too must extend that equality to others.

Power and Control Over Communities

It is on that basis that I have the feeling that we can not close the door to a man who has applied for a licence in a free enterprise system where I have the same opportunity as he does and deny him the right to exercise his wish, because if we did, then I for one will deny that right to an Indian guy who comes to me and says, "I want you to support me because I am an Indian fellow and I want to set up a liquor lounge where I can get as drunk as I want and I want that privilege", I would have to say, "No". I feel that we have to break, and I am seeking your support when I make this statement, my honourable colleagues, the idea that we are here to live together and that what I desire for myself I desire for you. I am saying this as a native person and I will further mention and again mention, I should say, that it is in the records of our Council here that I have been declared or mentioned as a non-native by a fellow colleague who is a native himself. What am I? Who am I? This is not what I am here for. I am here to work with people, not native, Indian, white, Eskimo and as long as we do not take certain amount of power and control over our communities, we will continue to fight. I can not see any progress in that type of situation.

MR. SPEAKER: Further discussion?

MR. STEWART: Question!

Motion Carried

MR. SPEAKER: Question, question being called. All in fayour of the motion? Contrary?

--- Carried

Motion 29-56, Mr. Butters. Mr. Butters, before you begin, it seems to me that the "resolve" clause requiring furniture to be included in the housing package, unless it is indicated to be a recommendation, would appear to offend against a section of the act which indicates that we can not entertain or pass a motion that would have the effect of requiring the government to spend money. I would suggest that possibly we go on to the next one while you consider putting a "recommend" in there or something.

MR. BUTTERS: I have changed it.

MR. SPEAKER: Have you? Possibly you could read it? If we could have Council's indulgence to have the motion show a "recommend" in it?

--- Agreed

MR. BUTTERS: Thank you, sir, for your assistance. You are perfectly correct. I see that it does offend against section 21 of the Northwest Territories Act and I have changed it in keeping with your suggestions and it now reads: "I move that this Council recommends to the administration that ... all programs developed etc."

MR. SPEAKER: Would you like to move your motion, Mr. Butters?

Motion 29-56: Housing Accommodation Furnishings

MR. BUTTERS: Thank you, sir. Mr. Speaker:

WHEREAS adequate housing remains a critical need in the territories today;

AND WHEREAS traditionally, and in housing programs currently offered by agencies responsible for the provision of accommodation, furnishings are not included in such programs;

AND WHEREAS furnishings are of utmost importance in setting up housekeeping and providing a home environment;

AND WHEREAS many families moving into new houses come from smaller, rented or makeshift accommodation and neither possess nor can afford the furnishings required for a three or four bedroom house;

NOW THEREFORE, I move that this Council recommend to the administration that all programs developed for the provision of housing to Northwest Territories residents contain as an integral aspect of such plans or programs the provision of simple and sturdy furniture in a variety and quantity to furnish adequately the accommodation offered.

MR. SPEAKER: Seconder? Mr. Pudluk. Discussion? Mr. Butters?

MR. BUTTERS: Sir, I realize the programs have administrative problems, I realize the motion if adopted will have administrative problems, but if it were accepted it will be the concept I am referring to the administration and not the all-inclusive detail.

Furnishings be Considered

The housing task force when it met did not particularly rule regarding this point, but it did note that furnishings should be considered along with a housing program and specifically it referred to the need for such a program of furnishings relative to assisting people to purchase their own homes. This is something that was not considered. I think it is important. I think that some of the houses that are made available to people are furnished only with a stove and a refrigerator and that people who then have the opportunity to move into such enlarged accommodation find it impossible to furnish such homes out of their own pockets. I realize that when the territorial government was developing programs it did have a provision to provide, I think an item of \$500, to people to go towards starting to furnish their home. With the new programs in which Central Mortgage and Housing Corporation is involved as a partner, such provision is no longer included and I would hope that the territorial government could in some way see its way clear to encourage Central Mortgage and Housing Corporation or the Northwest Territories Housing Corporation to develop such a program.

I am told by a furniture maker in the territories that adequate furnishings -- this is not anything very fancy -- adequate furnishings, adequate, so that people have beds and tables and rough chairs, that such furnishings for a three-bedroom house could be probably made locally for an amount in the order of \$2200.

MR. SPEAKER: Further discussion?

Establishing Furniture Plants

MR. PEARSON: Mr. Speaker, I approve of the principle of Mr. Butters' motion but I have heard similar words echoed in this chamber before, namely, by myself. This is nothing new, Mr. Butters. I have been complaining about this for years and in fact complained so bitterly that I even provoked Economic Development into doing something about it, which I thought was a major step in the right direction, and they came up with some very sturdy furniture ideas, so sturdy in fact that I am sure it would have taken five men to lift one chair. But I do think that it is important that this thing be done and that this matter be given some priority by this government so that people can be involved not only in the construction of their own homes, which is hardly ever seen because they are still prefabricating the things in southern Canada, but so that people can be involved in making their own furniture, at least establishing plants in small communities.

I was in Greenland early last year -- should I wait until they put a new tape on, Mr. Speaker?

MR. SPEAKER: They could probably play an old one.

MR. PEARSON: I was in Denmark and Greenland early last year and made a point of looking at some of the ideas that they have in that country for the use of simple things like wood and plastics and they have developed

fantastic designs and practical things that would be just ideal for the North, and so I support the motion.

MR. SPEAKER: Further discussion? Question. All in favour? Contrary?

--- Carried

The next two motions 30-56 and 31-56 require the unanimous consent of Council before they can be moved in view of the fact that they were given notice of, of course, this morning.

Motion 30-56 is Mr. Nickerson's motion. Mr. Butters.

MR. BUTTERS: On a point of order, sir, on that, the motion I recollect refers to an appointment to the Northwest Territories Housing Corporation, Members of Council would wish to get together in a brief meeting possibly during the lunch hour and if this item could be deferred until after lunch I think we would have a name to include in the motion at that time and we can proceed right away with it.

MR. SPEAKER: Well, you need unanimous consent in any case, but on the broader question I assume that Council would like to see us come back to this particular motion then. Is that agreed?

--- Agreed

Motion 31-56, Mr. Lafferty. Does Mr. Lafferty have unanimous consent to proceed with Motion 31-56?

--- Agreed

Is there anyone who does not grant unanimous consent? Proceed, Mr. Lafferty.

Motion 31-56: Half-Breed Commission

 $\mbox{MR. LAFFERTY:}\mbox{ Mr. Speaker, I thank my honourable colleagues for the privilege of introducing this motion:}$

WHEREAS the half-breeds at the time the treaty commission was set us by the federal government, a half-breed commission was also established to deal with the half-breeds in the Mackenzie River area. Because of my ignorance as to this commission, whether existing or extinguished;

NOW THEREFORE, I move that this information be provided and made available to all Members of the territorial Council.

MR. SPEAKER: Is there a seconder? Mr. Stewart. Discussion?

MR. STEWART: Question?

Motion Carried

MR. SPEAKER: Question. All in favour? Contrary?

--- Carried

Now, on the understanding that we will come back to motions to deal with the matter of Mr. Nickerson's motion, the naming of the chairman of the Housing Corporation, on that understanding, can we therefore move on to Item 8, tabling of documents.

--- Agreed

ITEM NO. 8: TABLING OF DOCUMENTS

Tourism Booklet

MR. McCALLUM: I wish to table a booklet on the Travel Industry in the Northwest Territories prepared by the Department of Economic Development, tourism division.

MR. SPEAKER: Further documents to be tabled?

Going on to Item 9, continuing consideration in committee of the whole of bills and other matters. I would like to suggest to Members of Council, if you do not mind, that we consider the suggestion of doing the Private Member's Bill which amends the Council Ordinance because otherwise if we somehow were to lose a quorum through this afternoon and did not get that through, your appointments to the Northern Canada Power Commission and the other two -- I forget what they were now -- would put the Members in jeopardy of having their seats contested. So, I think we should get that through and then do third reading and then come back, if I might suggest, and we can spend all afternoon then on committee of the whole consideration. Would that be acceptable?

--- Agreed

MR. STEWART: On a point of order, I wonder if I could have unanimous consent to go back to notices of motions?

MR. SPEAKER: Agreed?

--- Agreed

REVERT TO ITEM 6: NOTICES OF MOTIONS

Notice of Motion 32-56: Expression of Gratitude to Assistant Commissioner Hancock

 $\mbox{MR. STEWART:}\ \ \mbox{I would like to move this afternoon with unanimous consent the following motion:}$

WHEREAS Sidney William Hancock, Assistant Commissioner of the Northwest Territories, will, on October 1st, 1975, terminate his service as an officer of the Government of the Northwest Territories;

AND WHEREAS the said Sidney William Hancock, both as a servant of the Government of Canada and of the Government of the Northwest Territories has served the people of the Northwest Territories for 35 years;

NOW THEREFORE, the Council of the Northwest Territories...

MR. SPEAKER: I am sorry, Mr. Stewart, but when you read that fast, it is practically impossible to interpret.

MR. STEWART: I will slow down but I will be re-reading it this afternoon. I was trying to get this thing over with as quickly as possible.

NOW THEREFORE, the Council of the Northwest Territories in session assembled expresses to the Assistant Commissioner Sid Hancock, its gratitude and the gratitude of the peoples of the Northwest Territories for his dedicated and selfless service to them as educator, administrator and faithful friend for 35 of the most critical years of the history of the Northwest Territories.

--- Applause

MR. SPEAKER: For the Members who are waiting for the translation, that motion just briefly was a notice of motion of appreciation and affection for retiring Assistant Commissioner, Sid Hancock, and that motion will be moved this afternoon. I think we would probably like to have him here so maybe we can simply be alerted whenever he is here and consent to move the motion. Do you think that would be appropriate, Mr. Stewart?

MR. STEWART: I think that is a good suggestion, Mr. Speaker.

MR. SPEAKER: As to the Speaker's suggestion to on with Bill 11-56, Private Member's, is there any disagreement with that suggestion? Agreed?

--- Agreed

May we have a motion, therefore, to resolve into committee of the whole for consideration of Private Member's Bill, Bill 11-56. Seconder, Mr. Lafferty. Discussion? Question. All in favour? Agreed? Contrary?

--- Carried

Council will resolve into committee of the whole for consideration of...

THE COMMISSIONER: Mr. Speaker, I beg your pardon, but I have just left a meeting of Senators and Members of Parliament.

Royal Assent Given to Bill 13

There were 18 there and they asked me to convey to you, one, their appreciation for the views of Council, which I quoted almost word for word from each Member. Two, to tell you royal assent was given last night to Bill 13 which provides for a senator from the Northwest Territories to be named to take his place in the Senate in Ottawa. They look forward, they said, to the day or the month or the year or the hour when the senator is named so that he will take his place on behalf of the Northwest Territories in the Senate.

~-- Applause

MR. SPEAKER: Mr. Commissioner, if I may just make light for a moment of the situation, I assume he will not be named by Commissioner in Council?

THE COMMISSIONER: There may be a suggestion from Council, but the Commissioner will be making no nominations, nor will he be accepting any.

REVERT TO ITEM 9: CONTINUING CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS AND OTHER MATTERS

MR. SPEAKER: Council will resolve into committee of the whole for consideration of Private Member's Bill, Bill 11-56 with Mr. Stewart in the chair.

--- Council resolved into Committee of the Whole for consideration of Bill 11-56. Council Ordinance (Private Member's) with Mr. Stewart in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 11-56, COUNCIL ORDINANCE (PRIVATE MEMBER'S)

THE CHAIRMAN (Mr. Stewart): The committee will come to order and the bill has been inserted in your book as Bill 11-56 at the back. That is in the book on legislation. General comments? The chairman of the legislation committee was to make a statement at this time.

MR. NICKERSON: Yes, Mr. Chairman. This is rather a very simple amendment to the Council Ordinance to benefit persons such as yourself who may then be allowed to sit on commissions and boards named by the Commissioner in Council. I have had advice pertaining to the wording of this and I think that there would be an amendment in order to make the wording a little clearer.

LEGAL ADVISOR (Mr. Slaven): Mr. Chairman, I am sorry. I should have reported to Mr. Nickerson, the chairman. There had been wording other than that contained in the amendment before you suggested to us which at first glance appeared to make it more clear, but on further study we decided that the suggested amendment left some uncertainty and it is my advice that the amendment should remain as is in your books.

THE CHAIRMAN (Mr. Stewart): Any other general comments on the amendment? Subclause (1) and subclause (2), agreed?

--- Agreed

May I report this bill ready for third reading?

--- Agreed

MR. SPEAKER: Mr. Stewart?

Report of the Committee of the Whole of Bill 11-56, Council Ordinance (Private Member's)

MR. STEWART: Mr. Speaker, the Private Member's Bill 11-56, An Ordinance to Amend the Council Ordinance has been in committee and is now ready for third reading.

MR. SPEAKER: Thank you, Mr. Stewart.

Leaving Item 9 for the moment and going on to Item 10, third reading of bills, Bill 1-56, Mr. Ernerk?

ITEM NO. 10: THIRD READING OF BILLS

Third Reading of Bill 1-56: Territorial Hospital Insurance Services Ordinance

MR. ERNERK: Mr. Speaker, I move that Bill 1-56, An Ordinance to Amend the Territorial Hospital Insurance Services Ordinance, be read for the third time.

MR. SPEAKER: Seconder? Mr. McCallum. Discussion? Question. All in favour? Contrary?

--- Carried

Bill 2-56, Mr. McCallum?

Third Reading of Bill 2-56: Petroleum Products Ordinance

MR. McCALLUM: Mr. Speaker, I move that Bill 2-56, An Ordinance to Amend the Petroleum Products Ordinance, be read for the third time.

MR. SPEAKER: Seconder? Mr. Pudluk. Discussion? Question. All in favour?

--- Carried

Bill 3-56, Mr. Ernerk?

Third Reading of Bill 3-56: Supplementary Appropriation Ordinance No. 1, 1975-76

MR. ERNERK: Mr. Speaker, I move that Bill 3-56, An Ordinance Respecting Additional Expenditures for the Public Service of the Northwest Territories for the Fiscal Year Ending 31st Day of March, 1976, be read for the third time.

MR. SPEAKER: Seconder? Mr. Stewart. Discussion? Question being called. All in favour? Contrary?

--- Carried

Bill 5-56, Mr. McCallum?

Third Reading of Bill 5-56: Insurance Ordinance

MR. McCALLUM: Mr. Speaker, I move that Bill 5-56, An Ordinance Respecting Insurance in the Northwest Territories, be read for the third time.

MR. SPEAKER: Seconder? Mr. Lafferty. Discussion? Question being called. All in favour? Contrary?

--- Carried

Bill 6-56, Mr. Ernerk?

Third Reading of Bill 6-56: Herd and Fencing Ordinance

MR. ERNERK: Mr. Speaker, I move that Bill 6-56, An Ordinance to Amend the Herd and Fencing Ordinance, be read for the third time.

MR. SPEAKER: Seconder? Mr. Evaluarjuk. Discussion? Question. All in favour? Contrary?

--- Carried

Bill 7-56, Mr. McCallum?

Third Reading of Bill 7-56: Judicature Ordinance

MR. McCALLUM: Mr. Speaker, I move that Bill 7-56, An Ordinance to Amend the Judicature Ordinance, be read for the third time.

 $\mathsf{MR.}$ SPEAKER: Seconder? Mr. Pudluk. Discussion? Question. All in favour? Contrary?

--- Carried

Bill 8-56, Mr. McCallum?

Third Reading of Bill 8-56: Credit Union Ordinance

MR. McCALLUM: Mr. Speaker, I move that Bill 8-56, An Ordinance Respecting Savings and Credit Unions, be read for the third time.

MR. SPEAKER: Seconder? Mr. Butters. Discussion? All in favour? Contrary?

--- Carried

Bill 9-56, Mr. Ernerk?

Third Reading of Bill 9-56: Electrical Protection Ordinance

MR. ERNERK: Mr. Speaker, I move that Bill 9-56, An Ordinance Respecting the Installation of Electrical Equipment and Wiring, be read for the third time.

--- Carried

Bill 10-56, Mr. McCallum?

Third Reading of Bill 10-56: Municipal Employees Benefits Ordinance

MR. McCALLUM: Mr. Speaker, I move that Bill 10-56, An Ordinance Respecting Retirement, Death and Disability Benefits for Employees of Municipalities, be read for the third time.

MR. SPEAKER: Seconder? Mr. Butters. Discussion? Question. All in favour? Contrary?

--- Carried

Bill 11-56, Mr. Nickerson?

Third Reading of Bill 11-56: Council Ordinance (Private Member's)

MR. NICKERSON: Mr. Speaker, I move that Bill 11-56, An Ordinance to Amend the Council Ordinance, be read for the third time.

MR. SPEAKER: Thank you. Seconder? Mr. Steen. Discussion? Question. All in favour? Contrary?

--- Carried

REVERT TO ITEM NO. 7: MOTIONS

May we have unanimous consent to return to Item 7, motions?

--- Agreed

Would the Sergeant-at-Arms kindly conduct our very good friend, Mr. Sid Hancock up here beside Mr. Stewart? Mr. Stewart, your motion, please.

 $\mbox{MR.}$ STEWART: Mr. Speaker, I would request unanimous consent to proceed with this motion.

--- Agreed

Motion 32-56: Expression of Gratitude to Assistant Commissioner Hancock

I would like to propose the following motion of appreciation:

WHEREAS Sidney William Hancock, Assistant Commissioner of the Northwest Territories, will, on October 1st, 1975, terminate his service as an officer of the Government of the Northwest Territories;

AND WHEREAS the said Sidney William Hancock has, both as a servant of the Government of Canada and of the Government of the Northwest Territories, served the people of the territories for 35 years;

NOW THEREFORE, the Council of the Northwest Territories in session assembled expresses to Assistant Commissioner Sid Hancock its gratitude and the gratitude of the peoples of the Northwest Territories for his dedicated and selfless service to them as an educator, administrator and faithful friend for 35 of the most critical years of the history of the Northwest Territories.

MR. SPEAKER: Is there a seconder? Mr. McCallum. Discussion? Question. All in favour?

The motion is carried unanimously.

MR. STEWART: Mr. Hancock, thank you.

--- Applause

REVERT TO ITEM NO. 9: CONTINUING CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS AND OTHER MATTERS

MR. SPEAKER: Returning to Item 9, I assume we should go on now to the Philosophy Paper on Local Government, should we? Agreed? Any preferences from the administration's point of view?

DEPUTY COMMISSIONER PARKER: Mr. Speaker, the Philosophy Paper on Local Government remains one of the major items. There is a certain amount of information available on Motion 7-56, Maintenance and Operation of Airstrips, should you wish to take that, but we have no particular preference.

MR. SPEAKER: Mr. Butters?

MR. BUTTERS: Mr. Speaker, speaking on the agenda item, I know my colleague from Great Slave Lake is keenly interested in this paper and very much regrets not being in attendance in the house today to contribute to comments on the matter. I know that personally he wishes to have the paper again tabled at the next session of the house. I provide this information for your consideration.

MR. SPEAKER: I take it you are suggesting we not go into committee of the whole on the Philosophy Paper on Local Government, are you?

MR. BUTTERS: No, sir, but Members should have the understanding that it would probably be back for discussion at our next session, sir.

MR. NICKERSON: Similarly I understand that the Association of Municipalities has been working towards taking a stand on this particular matter and the questions raised in the philosophy paper. I do not think they have yet made up their minds as to what their final position will be. They also, sir, I imagine, would like to see this matter discussed further at the next session. I do not know how seriously the other Members want to approach this now. Quite possibly it could turn into something that is going to require a lot of time and there is further business before us now. Perhaps it might be a good idea if they were to defer consideration of the paper until the next session of the Council.

 $\operatorname{MR.}$ SPEAKER: Just let me make sure all Members understand what the suggestion is.

Suggestion to Defer Philosophy Paper on Local Government

The suggestion is that we defer consideration of the Philosophy Paper on Local Government. It is on the order paper and we can probably do more.

It seems to me if I may suggest to Members that there are some Members who are keenly interested in that. Why do we not, just as a suggestion, clean up Motion 7-56 before lunch -- we have only half an hour to go -- and the information items if we can and leave the afternoon completely to deal with the Philosophy Paper on Local Government because there are some Members who have been waiting to discuss that. It has been held off and held off until everything else is done.

MR. PEARSON: Mr. Speaker, I concur with your views to a point. I have been very strongly in favour of this Council discussing this vitally important document. However, because of the time that has been slotted, through one reason or another, for the discussion of this very important paper and in light of the fact that the paper is in English only, and in light of the fact that many of the new Members have not really had the opportunity to read it because of its size, and in light of the fact that many Members have not had a chance to concern themselves with this matter, and in light of the fact that if we did discuss it this afternoon and give it a very quick whip-through we may never, ever get the opportunity to table it here again and have another bash at it, so perhaps it would be in the best interests of all Members if we deferred this item until such time as the Department of Local Government has done more work on it. Until the Department of Local Government has had the opportunity to speak to the Members individually to get their views and discuss it with them, after all, they are the elected representatives of their people and they have the responsibility -- I think that it would be in the best interests of everyone concerned if we did defer it until that time.

MR. SPEAKER: Mr. Commissioner?

THE COMMISSIONER: Mr. Speaker, Mr. Pearson, with all due respect, it is your paper. It is a paper that was asked for by Dr. Louis Hamelin and the administration has not tampered with it, touched it or done anything with it. As a matter of fact, we did not see it until it arrived here at the last Council session. So neither Mr. Parker nor myself nor any of the Executive have touched it. It is the result...

MR. PEARSON: Mr. Speaker, on a point of order, I did not say that the administration had touched it or tampered with it or interfered with it in any way.

THE COMMISSIONER: Of course not. I am simply saying that there is nothing we can do about it but we have had the Local Government staff here for a week, every morning, every afternoon, waiting to discuss it. We had them here for a week at the last session. It is going to cost us a lot in pairs of pants if nothing else. I wish that Council would set a day certain and then we will tell them to come and get it over with.

MR. PEARSON: Mr. Speaker, if I may. May I have the floor?

MR. SPEAKER: You may.

Responsibility to Point Direction to Government

MR. PEARSON: I agree with the Commissioner that it has been a very frustrating experience for the department to sit here day after day and then, as he says, not only during this session but previous sessions waiting for an opportunity to discuss it. This **Cou**ncil and the previous Council did not see its way clear to allocate a time spot to discuss this vitally important thing and the philosophy of this government is what we must establish. We have that responsibility to point the direction in which this government should be going and if we plan to prorogue this afternoon at 5:30 p.m. and discuss all this other business, give third reading to all the other bills and paraphernalia...

DEPUTY COMMISSIONER PARKER: We did give third reading while you were out.

MR. PEARSON: I see. Then we are left with a few minutes while some Members disappear. Mr. Wah-Shee is not here. Mr. Wah-Shee represents a very large constituency, in fact he wears two hats and I am sure he would like to have a kick at it. Mr. Lyall has gone and I am sure by 4:00 o'clock there will not be too many other Members here, or still awake.

Motion to Defer Philosophy Paper on Local Government

So I move, if I may make the suggestion, Mr. Speaker, that we defer that and perhaps have a special session on it because it involves the very guts and the basic roots of democracy that are being established in the constituencies that we represent and we can not do it in 15 minutes.

MR. SPEAKER: I do not want the paper to be discussed. If you want to discuss whether we should defer it or not maybe we should go into committee of the whole briefly and have a motion put forward.

MR. BUTTERS: That is why I rose. I move that this Council resolve into committee of the whole for discussion.

Recognition of Members of Parliament

MR. SPEAKER: Before we go into committee of the whole -- and I think you can then state your views and report it back out to be tabled for next session or whatever you wish -- before we do that I would like to recognize in the gallery Members of Parliament with the committee which is concerned with the immigration policy that has been holding its hearings here today. Its chairman, Mr. Martin O'Connell, Mr. Prud'homme, Mr. Lee, Mr. Epp, Mr. Friesen, all Members of Parliament from the House of Commons in Ottawa.

--- Applause

May I also recognize Senator Prowse who is of course from the Senate and here with them. Welcome, gentlemen!

--- Applause

I might say that Senator Prowse is looking younger than I last recall him.

A motion to resolve into committee of the whole to consider the Philosophy Paper on Local Government. Moved by Mr. Butters. Seconded by Mr. Nickerson. Discussion? Question. All in favour? Contrary?

--- Carried

Council will resolve into committee of the whole for consideration of the Philosophy Paper on Local Government with Mr. Butters in the chair.

--- Council resolved into Committee of the Whole for consideration of the Philosophy Paper on Local Government with Mr. Butters in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER THE PHILOSOPHY PAPER ON LOCAL GOVERNMENT

THE CHAIRMAN (Mr. Butters): Committee will come to order for discussion of the Philosophy Paper on Local Government. General comments or questions at this time? I recognize the Commissioner.

THE COMMISSIONER: Mr. Chairman, I do not want to get into the philosophy of it or the details of it and I apologize if I offended anybody when I spoke before, but if you feel that you would rather not discuss it today and if you could give us a day -- you know, the fourth day of a certain session or something of that kind -- then we would muster all our people here who put this forward and then you would have the opportunity to do as you want with the paper. That is if you do not want to deal with it today. If you do, the people are here. It is entirely up to you.

THE CHAIRMAN (Mr. Butters): I noticed that there are two witnesses who were before us before. Is it the wish of the committee that they come forward?

--- Agreed

I recognize Mr. Barnaby.

MR. BARNABY: I think that we should defer discussing this paper. From what I saw going on in these last two weeks I do not think we are ready to talk about it. I think we should all go back to the settlements that we represent and get their ideas and bring them back and apply them to the paper on Local Government.

THE CHAIRMAN (Mr. Butters): Mr. Stewart?

Motion to Defer Philosophy Paper on Local Government to Next Session

MR. STEWART: Mr. Chairman, if you would entertain a motion, I move that this Philosophy Paper on the Department of Local Government be set aside to the fourth day of our next session.

THE CHAIRMAN (Mr. Butters): Mr. Stewart, your motion I understand reads that this Philosophy Paper on the Department of Local Government be set aside to the fourth day of our next session?

MR. PEARSON: Just one comment, is that the next session, the next winter session which would be January? Not a special session which may occur some time this fall?

THE CHAIRMAN (Mr. Butters): I would think if we had an October session it would be the fourth day of the October session.

MR. PEARSON: But that is dangerous. That session may be only five days. Could Mr. Stewart be specific and say the next January session of Council?

Motion Amended

MR. STEWART: I have no objections to delaying it. However, I thought it was of a very urgent nature and I think probably what we should do is put it on the next session, and if we do not have time for it at that time, it can be deferred again to the January session. If we do have time in the fall session, I think we should look after it, but I would change the day to the second day of the next session so that we will get it on right at the beginning of the session.

THE CHAIRMAN (Mr. Butters): Mr. Stewart has amended his motion to read the second day of the next session. Would that give you sufficient time do you think, Mr. Pearson?

Further Amendment to Motion

MR. PEARSON: No, Mr. Chairman, again if I may make the point clear, there is a possibility that there may be a fall session, a possibility, but there is absolutely without question a January session, and it will last for about three weeks. It does every year. We did not have a fall session last year, so can we be specific and say in the January session? Would you agree to amend it to that?

THE CHAIRMAN (Mr. Butters): I would accept your amendment, sir.

MR. PEARSON: All right.

Amendment Restated

THE CHAIRMAN (Mr. Butters): Mr. Pearson has asked that the motion before us be amended to read: I move that the Philosophy Paper on the Department of Local Government be considered on the second day of our January session in 1976.

Any discussion on the amendment?

MR. BARNABY: What is wrong with discussing it in the fall session?

THE CHAIRMAN (Mr. Butters): Mr. Barnaby, this is the only way I see that I could handle it. Mr. Pearson has made the amendment. If the amendment does not pass then it goes back to the original motion of Mr. Stewart which would be the fall session if a fall session is held.

MR. BARNABY: I think it is very important. We will never get any changes until this paper is settled and the government starts following the direction of the people.

THE CHAIRMAN (Mr. Butters): I would suggest, Mr. Barnaby, if you feel we are going to have a fall session and you wish to discuss it at the fall session, you actually vote against the amendment of Mr. Pearson.

MR. BARNABY: I would like it discussed at the fall session. I think it is an educational process for other Members.

THE CHAIRMAN (Mr. Butters): Thank you. Mr. Pearson?

MR. PEARSON: Mr. Chairman, as I tried to explain my view on this, the fall session has traditionally been approximately five days long. Mr. Stewart's motion says the second day of that session. Now, we met the other evening and discussed the possibility of a very short session, as Members will recall. In fact, so short it would only be one day long.

Reasons to Defer Paper to January Session

Now, my reasons for being specific about this, the second day of the first week, or the second day of the January session, which is three weeks long, are because I believe there is enough material and ammunition in this paper to develop into a discussion and an argument that could go as long as a week or even two weeks. It is the basic crux, the crux of the whole meeting of development, political development, local governmental development, across the Northwest Territories. We would be better prepared, Mr. Barnaby and Mr. Chairman, in my opinion, to spend whatever time we can going over this paper, talking to your constituents, meeting with people, talking to the Local Government and formulating very firmly in our minds what we want to do and what direction we want to see this government going. I urge you to set it aside until that specific day, the second day of the January session, because we have three weeks to fool around in as opposed to what may be only one day.

THE CHAIRMAN (Mr. Butters): Mr. Lafferty.

Importance of Philosophy Paper

MR. LAFFERTY: Mr. Chairman, I realize the importance of this philosophy paper. I have read it right through and there are many questions on my mind as to the philosophy of development of local government and no doubt there are conflicts in the multi-interests that will show up. I have no fear of devoting perhaps even a whole day or as much time as possible to the philosophy paper and I respect and honour the viewpoint of my honourable colleague from Mackenzie Great Bear that there is really no reason why we could not influence the length of the fall session. This concerns everybody in the Northwest Territories, every community and we are the elected representatives of the constituencies that we represent. I feel that for once we can get together, vote unanimously on determining whether we have a say in the preparation of the agenda. Why could we not as a Council of the territories dealing with -- quoting Mr. Pearson, "the very gut issues of our people" -- take a strong position in that and state that we will determine how long we will carry this discussion on about the political philosophy paper, and so on and these are all included in this paper?

I have read it thoroughly and I intend to go through it again and again and bring it to my village council members and bring it to the ethnic groups in the community and organizations and discuss it thoroughly in detail. It is a very important paper and we should determine whether we will let the government decide for us when we will discuss it, or should we decide when to discuss it? Perhaps we can even carry it over throughout a couple of sessions. It is not definite whether we can finalize it in one day or in one year. Looking at it on that basis, I am in favour of Mr. Barnaby's suggestion that we could set a day aside or whatever time it would take to begin discussion on it and defer it to another date. Why not?

THE CHAIRMAN (Mr. Butters): Thank you, Mr. Lafferty. The Chair recognizes Mr. Steen, and please remember we are voting on the motion as amended, that would have us have it on the second day of the January session and if that motion as amended does not pass, we would vote to have it on the second day of the next session which we expect would be an October session. Mr. Steen.

MR. STEEN: Mr. Chairman, I feel that we are going to be having a great deal of input into this philosophy paper. Therefore, I would suggest that I would support the amendment to the motion by the Honourable Member, Mr. Pearson, because what we put into that paper is going to have far reaching effects into the development of local government and as much time should be spent on that paper as possible. Therefore, I think if we are only going to have five days in October, or whenever we have our next session, October or whenever, it should be deferred to the January session. But again, I am reluctant to support putting it in the January session because we would be pushed into so much work that perhaps maybe consideration should be given that we lengthen the time of the October session to table this paper.

THE CHAIRMAN (Mr. Butters): Before calling for another speaker, I may have misled you. Although the October session has usually been five days, as Mr. Lafferty points out, this Council can determine the length of time of its own sittings. We can sit as long as we want to sit so it is not necessary that we should be restricted to five days in October should we decide to meet. Any further discussion on the motion as amended? It has been pointed out to me that we are closing at 1:00 o'clock and if we could not close this by 1:00 o'clock perhaps we should recess.

Perhaps we could take the question on the motion as amended. The motion as amended: I move that the Philosophy Paper on the Department of Local Government be discussed on the second day of the January session, 1976.

Motion Carried

All those in favour of the motion as amended? All those in favour of the motion as amended please leave your hands up. Thank you. Contrary? Against it? The motion as amended is carried. Seven to two. May I report to the Speaker?

--- Carried

Members Provide Comments on Paper

DEPUTY COMMISSIONER PARKER: Mr. Chairman, in light of the motion that the committee has just passed, could I ask that if Members have comments on the paper as it now exists, would they be kind enough, if they so wish between now and the January session, to provide us with any comments that they may have and we would offer to circulate those comments if the Members were in favour, so that there could be some preliminary discussion and perhaps further direction given to the administration. I think this could be very, very helpful in that we would then be prepared and able to answer questions more adequately when they do come up and in fact we might be able to come forward at that time with certain sections of the policy paper with draft amendments for Council to consider. If we could hear from Council Members in the meantime, we would be very pleased and we will ensure that the material is circulated, if that is your desire.

THE CHAIRMAN (Mr. Butters): Thank you, Mr. Deputy Commissioner. Have I the agreement of the committee Members that we conclude this agenda item?

--- Agreed

MR. SPEAKER: Mr. Butters.

Report of the Committee of the Whole of the Philosophy Paper on Local Government

MR. BUTTERS: Mr. Speaker, your committee has considered the agenda item, the Philosophy Paper on Local Government, and approved the following motion:

The Philosophy Paper on the Department of Local Government be set aside for discussion on the second day of the January session of this Council, 1976.

MR. SPEAKER: Thank you, Mr. Butters. Members of Council, it looks like we therefore have a couple of information items and the matter of Motion 7-56, as well as going back to the motion of Mr. Nickerson, Motion 30-56 about the housing chairmanship, Housing Corporation chairmanship, which is a motion to resolve into committee of the whole to make such an appointment, but my understanding is that there is some discussion to take place over lunch hour with respect of that.

I guess what I am saying, therefore, is that it would not seem that we could complete the items before our 1:00 o'clock adjournment and that we should probably now simply recess until 2:30 p.m. and come back and probably complete the outstanding matters which would appear to be nominal at this point and probably complete them by 3:30 p.m. or 4:00 p.m. this afternoon.

MR. BUTTERS: If you suggestion is agreed to, sir, I would just make an announcement that there is a meeting of Council Members in room 303 of this hotel immediately following the recess. That is a short meeting.

MR. SPEAKER: I appreciate there is a pool being run on when we finish and I hope my comments do not give anyone any false hopes.

Is that agreed?

--- Agreed

Council stands recessed until 2:30 p.m. this afternoon.

--- LUNCHEON ADJOURNMENT

MR. SPEAKER: Members of Council, I see that we have just a quorum. I guess this is not a sinking ship with the rats deserting it.

MR. STEWART: The rats are still here, sir.

MR. SPEAKER: That being the case, turning to the orders of the day, it would appear to me that Motion 7-56 would be the next appropriate item and after that then the information items. I think that is about it, is it not? Oh yes, Mr. Parker, you have some returns.

DEPUTY COMMISSIONER PARKER: Mr. Speaker, is it proper to return to Item 2 in order for me to provide a number of answers?

MR. SPEAKER: Agreed?

--- Agreed

REVERT TO ITEM NO. 2: QUESTIONS AND RETURNS

Return to Question W13-56: Telephone Service and Emergency Communications, Detah, N.W.T.

DEPUTY COMMISSIONER PARKER: Mr. Speaker, with regard to a question which was asked earlier in the session concerning telephone service to Detah, it is my very great pleasure to announce that as of five minutes ago the service was to be established to Detah.

--- Applause

Return to Question W5-56: Budget for Maintenance and Upgrading of Highways

Mr. Speaker, on June 10, 1975, Councillor Stewart asked Question W5-56 concerning money budgeted for construction, maintenance and upgrading of highways in the Northwest Territories. I have the following reply. This information was obtained from officers of the Department of Indian and Northern Affairs since that department retains control over the highway program in the Northwest Territories:

The budget for this current fiscal year has not as yet been finalized; however, it is anticipated that this will be done within the next weeks. In the meantime, the following projects are under way:

a) Mackenzie highway north to Camsell Bend, \$4,300,000 budgeted;

b) between Arctic-Red River and Inuvik, Dempster highway, \$390,000 budgeted; c) road from Inuvik airport to Inuvik and bypassing Inuvik to docking area, \$4,286,000 budgeted.

These projects are administered by the federal Department of Public Works for Indian Affairs. Reconstruction projects for this year are as follows:

a) Yellowknife to Rae, 1,730,000; b) Fort Smith highway, 100,000; c) Hay River, 150,000; d) Ingraham trail, 15,000; e) Stag River maintenance camp, 126,000.

The current budget figure for maintenance is \$3,477,000 with the possibility of further funds being made available through federal supplementary appropriations. This program is carried out by the territorial government. No announcement has been made with regard to a reduction in the

construction budget for the Mackenzie highway.

Return to Question W30-56: Boards, Committees or Corporations Representatives

On Thursday, June 12, Councillor Butters asked Question W30-56 concerning: a) the names of all government boards, committees or corporations, both territorial and federal, having management responsibilities in the Northwest Territories; b) the names, occupations, and places of residence of individuals currently serving on such boards, committees and corporations; and c) the names of all those boards, committees or corporations described in (a) for which such appointment is not approved by Commissioner in Council.

I wish to advise that due to the magnitude of the question, a reply can not be prepared before the end of the session but will be provided to Councillors when completed.

Return to Question W56-56: Arctic Services

On Tuesday, June 17, Councillor Pudluk asked Question W56-56 concerning Narwhal Arctic Services and whether they had a licence to sell liquor. I have the following reply: Narwhal Arctic Services were issued a permit last year -- September, 1974 -- for spirits and beer for their base camp. They have not been issued a permit for this year.

Return to Question W62-56: Reduced Rates for CNT

On Thursday, June 19, Councillor Butters asked Question W62-56 concerning Canadian National Telecommunications' monthly telephone rates. I have the following reply: We will inquire into the reason why a ruling has not yet been made by the Canadian transport commission on Canadian National Telecommunications' year and a half old request to reduce the monthly rental rates for telephones and advise Councillor Butters by mail.

Return to Question W63-56: Garden Plots

On Thursday, June 19, Councillor Nickerson asked Question W63-56 concerning: a) Establishment of garden plots for use of residents in any settlements other than Fort Simpson, and b) use of the old correctional camp site at the Yellowknife River for gardening purposes, and the cost of providing such a facility. I have the following reply:

The administration had approved a program for establishing garden plots for the use of residents in settlements in the Mackenzie River Valley. This program has been cut back and may be deferred until fiscal year 1976-77 because of the present financial restraints. The experimental program of the provision of greenhouses to remote Arctic settlements will still continue, but at a reduced level.

It should be pointed out that the garden plots in Fort Simpson are being established by the Dene Co-op. The involvement of this administration has been the provision of seed, some equipment and advice as required. The Department of Economic Development is investigating possible uses for the former correctional camp site.

Return to Question 065-56: Telephones in Clyde River

On Thursday, June 19, Councillor Kilabuk asked concerning the date that telephone service will be provided to Clyde River. I have the following reply:

Following meetings between the Northwest Territories Department of Planning and Program Evaluation and the federal Department of Communications, the Department of Communications is now to start developing cost figures on funding required to service all of the presently unserviced communities in the Northwest Territories including Clyde River. When that is completed the figures hopefully will become part of a Treasury Board submission for the funds necessary to ensure service. For these reasons we are unable to provide a definite date for telephone service in Clyde River but can only reply that the matter is being worked on.

Return to Question 073-56: Housing Material for Hall Beach

Reply to Councillor Evaluarjuk's question concerning Northwest Territories Housing Corporation rental-purchase housing for Hall Beach:

Hall Beach has been allocated seven rental-purchase houses for delivery and erection during 1975. Five houses will be four-bedroom units and two houses will be five-bedroom units. All the houses have been prefabricated at the Yorkton, Saskatchewan, house building plant and are either on their way to Montreal or are on the docks at Montreal for shipping via sealift to Hall Beach during the 1975 sealift operation.

Return to Question 074-56: Log-turning Mill at Hay River

Today, Councillor Stewart, or perhaps he repeated his question, concerning the log lathe operation at Hay River:

During December 1974, the Housing Corporation advertised tenders for 250,000 lineal feet of logs for the supply of logs for use in approximately 100 housing units. Seven responses were received to the tender call and the contract in the amount of \$87,500 was awarded to and accepted by the most favourable bidder, a Hay River located logging contractor on January 27, 1975. The contract delivered approximately 20,000 lineal feet of logs from mid-February to mid-April, 1975, after which no further logs have been received at the log lather operation site. The corporation has retained a legal firm who have made application to the courts for an injunction against the supply contractor in order to have the terms of the contract fulfilled. In order not to interrupt or jeopardize the proceedings which are presently before the courts, the Housing Corporation is holding their operation in abeyance until the matter is disposed of by the courts.

Return to Question 072-56: Co-op Manager at Resolute Bay

This morning Councillor Pudluk asked Question 072-56 concerning housing for the co-operative manager at Resolute Bay:

The Northwest Territories Housing Corporation advise that they are in receipt of a communication from the housing association in Resolute Bay indicating that the association is in agreement with supplying a unit to the co-operative, but the co-operative should pay the economic rent. There is very little we can do without taking away the initiative and authority the housing association is rightly exercising.

There is one alternative left to the co-operative. As you are aware, the Housing Corporation conducted a study on the costs of renovations to the present housing units in Resolute Bay which are to be moved to the new townsite. It has been that the costs of renovating 20 of the present low-income housing units would be greater than the costs of building new units; therefore, the corporation has made a commitment to construct 20 new rental-purchase units within the new townsite at Resolute Bay during 1976-77.

The corporation in consultation with the housing association, would be willing to sell to the co-operative for \$1, one or two of the old units which are to be replaced and which are to be torn down. If the co-operative membership were to donate their labour, a sound house could be constructed from the components of two of the smaller units and thus eliminate the high cost of erection.

The Resolute Bay Eskimo Co-operative have been written along the same lines.

MR. SPEAKER: Those then are all the returns, I take it.

DEPUTY COMMISSIONER PARKER: Yes.

MR. SPEAKER: Moving on to Item 7, Motion 30-56. Mr. Nickerson.

REVERT TO ITEM NO. 7: MOTIONS

Motion 30-56: Vacancy, N.W.T. Housing Corporation

MR. NICKERSON: Mr. Speaker:

WHEREAS with the retirement of Mr. Sid Hancock a vacancy will occur on the board of the Northwest Territories Housing Corporation;

NOW THEREFORE, I move that this house resolve itself into committee of the whole to make recommendations as to who should take up this position when it becomes open.

MR. SPEAKER: Is there a seconder? Mr. Lafferty. Discussion on the motion? Question. All in favour? Contrary?

--- Carried

Council will resolve into committee of the whole to consider Motion 30--56 with Mr. Stewart in the chair.

--- Council resolved into Committee of the Whole for consideration of Motion 30-56, Vacancy, N.W.T. Housing Corporation with Mr. Stewart in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER MOTION 30-56, VACANCY, N.W.T. HOUSING CORPORATION

THE CHAIRMAN (Mr. Stewart): Committee will come to order. For the information of the committee the present members of the board of directors of the Northwest Territories Housing Corporation are as follows: Mr. S.W. Hancock, Yellowknife, Chairman; Miss C. Wetade, Fort Rae, Deputy Chairman; Mr. Brian Pearson, Frobisher Bay, Council Member; Mr. F. Carmichael of Inuvik; Mr. S. Aklunark, Baker Lake. I am sure that is not right, my pronunciation, I mean. Mrs. L. Pedersen from Coppermine, a Council appointment by the previous Council; Mr. E. Cotterill and Mr. R. McClure, Yellowknife. Any comments of a general nature regarding the Housing Corporation?

Mr. Commissioner, I am sorry, I thought you were indicating you wanted to say something.

THE COMMISSIONER: I do not mind speaking if you want.

THE CHAIRMAN (Mr. Stewart): I have no objection if you want to, sir.

Housing Corporation Board of Directors

THE COMMISSIONER: Monty Python's Flying Circus. Perhaps you should have the advantage of my thinking on it for what it is worth. Originally the bill that was put before Council in Frobisher Bay had a division of two, two and two. Two people from the administration, two people from Council, two people of native origin. The Council changed it and decided that it should be at large. Nevertheless, when the nominations were submitted, I was in the chair at the time so what I did was submit to Council six people on this basis; two of them were from Council, two were from the administration, two were of native origin, following the names that had been submitted to me from Council Members. There was an error apparently when it was discovered that one of the people was not a native person or that an Indian was not on it and so we immediately introduced a bill that enlarged it from six to seven. Then, when the seventh was nominated we found that he was not a native as such, he was a Metis and that had not been what that Council wanted to do so I asked him, after being nominated and accepted, to stand down and we appointed another person. So, that is where we finally ended up with the required amount and Mr. McClure is the last member. I would propose as Commissioner, that it seems to me the chairman should be someone from the administration as he has certain responsibilities with finance and I will be prepared to make available Mr. Parker, if you so wished to consider him.

THE CHAIRMAN (Mr. Stewart): Thank you Mr. Commissioner. For the benefit of this committee, I would read you section 3 of Part I of administration which says as follows: "The Commissioner shall designate one of the members to be chairman of the board and one of the members to be deputy chairman, but the general manager of the corporation shall be neither the chairman nor the deputy chairman." So, this will clarify a point on what we possibly are embarking upon by the motion, the chairman to this board. This policy is laid out by regulation.

It would appear to me, if I may, as chairman broach the subject, that we should determine whether or not it is the wish of this Council to see that two Council Members as sitting Councillors be members of this board or whether the appointment goes beyond the term of a Councillor. Could I have comments please?

MR. BARNABY: Could I get more information? That is, on the board.

THE CHAIRMAN (Mr. Stewart): Deputy Commissioner Parker or Mr. Commissioner, could you give us more information on the duties and functions of this board?

Duties and Functions of Board of Directors

DEPUTY COMMISSIONER PARKER: Mr. Chairman, the board of the Housing Corporation meets approximately quarterly, I believe, approximately four times a year. It is possible that there could be five or six meetings. The business of the corporation is carried out in the meantime under the direction of the general manager and his staff, but with ready access, at least in the past, to the chairman who has been Mr. Hancock. Mr. Hancock has been available, of course, to be in on major decisions that are necessary between board meetings and in order to ensure that the policies as ladd down by the board are carried out, as well as giving a certain amount of administrative direction to the board.

At its meetings the board acts very much as a board of directors of any other corporation. Reports by the management are received, the budgets for forthcoming years are studied and must be agreed to or amended. Matters to do with construction and style and so forth are very much matters which the board must consider. Perhaps Councillor Pearson would be in a position as a member of the board to give further information on the method of operation of the board?

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Deputy Commissioner. Mr. Pearson, would you like to add any comments at this time?

MR. PEARSON: Mr. Chairman, I have never often given up the opportunity to speak but I would like to sit this one out. What we do have on hand at the moment or did have -- there he is in the doorway, the managing director of the corporation, and I wonder if he could not comment on the board, to outline to the committee what it is so they can have the opportunity to see him face to face and ask him whatever questions they may wish to.

THE CHAIRMAN (Mr. Stewart): Are we agreed?

--- Agreed

I wonder if Mr. McClure would enter the chamber. Mr. McClure, we have been asked by one of the Members just exactly what the function of the Housing Corporation board is. At this time, would you care to comment on that and give us some background, please?

The Role of the Corporation

MR. McCLURE: The role of the corporation is basically to provide housing in the Northwest Territories, excepting housing which is provided by the private sector, housing for Northwest Territories government staff, or housing for federal staff. Having received the mandate and by living within the terms of reference laid down within the legislation which governs the conduct of the corporation, that being the Northwest Territories Housing Corporation Ordinance, the board is at liberty to establish policies in accordance with the programs which they undertake and for which they are funded through the Government of the Northwest Territories.

There are ten programs which we are responsible for. The rental-purchase housing program, which is for low income families; single persons'accommodation, which is obviously for single persons. Apprenticeship housing which is housing that is provided for persons who are in training and who are entering the labour work force or the labour market or in specialized training in the trades; senior citizens' accommodation, which is for senior citizens and persons who are probably of the age of 55 years or more; the country home

assistance program, which is a grant program up to \$5000 for the assistance to residents, in what we call non-organized communities, to build their own houses through locally harvested materials and to provide funds then for materials which must be purchased outside of that community such as doors, windows, milled lumber, roofing materials, chimneys, etc. We have also a mortgage program which applies in the territories where Central Mortgage and Housing Corporation will not lend money and that mortgage program provides funds up to \$14,000 for the construction of a home. I think basically that covers the major programs which we have undertaken, although there are some I have not mentioned.

In these areas the board makes policies which govern the conduct of the management of the corporation in implementing the programs. The policies then are in line with the over-all mandate which is given the corporation by the Government of the Northwest Territories. The Housing Corporation board of directors reports directly to the Commissioner and to this Council. The annual statement of the corporation which is audited by the Auditor General of Canada is to be laid before this Council through the Commissioner once each year and will probably be coming before you in October.

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. McClure. Are there any further questions?

Local Housing Associations

MR. ERNERK: Mr. Speaker, in view of the fact that local housing associations in the communities are very, very important bodies in the communities -- first of all I should have asked you, Mr. Chairman, whether or not I could ask a general question. How much input do these local housing associations have in terms of awarding contracts to various organizations in the communities along with that of a district board member and the regional officer?

MR. McCLURE: As of last year the Housing Corporation has gone locally to the housing associations which are incorporated as agents of the Northwest Territories Housing Corporation and any other locally organized group, to bid on the pads on which the houses are placed, to bid on the erection of prefab units which are to be constructed in the community, and all the other work which is going to take place in so far as housing is concerned at the community level.

During 1974 there were only two community organizations out of some 17 where we built houses, that they did not accept the contract for erection of houses and that was their choice and not ours. They simply said they did not feel they were equipped or prepared to build houses. This year I suspect there will be no community organizations or housing associations who will not be involved in the erection of their rental houses. In the future we will be moving toward more involvement with housing associations in respect to their role in the provision of housing in their communities, and this is both an educational and a long drawn out process because the contracting business is one which, although it might appear to be on the surface, is not that easy. The housing associations themselves also administer and in fact attend to the property management by contract of all the housing in the communities. I am sure Council appreciates in the majority of the communities in the Northwest Territories rental housing makes up as much as 90 to 97 per cent of all the housing.

We then make available to housing associations or to housing authorities budgets which now amount to \$3,700,000 and they then pay their own fuel bills. That is, the accumulated fuel bills of all the houses which they administer, the power bills and their maintenance obligations, water and sanitation and whatever else is necessary.

Appointment of Mr. Parker Suggested

THE CHAIRMAN (Mr. Stewart): Thank you very much, Mr. McClure. I draw the committee's attention to the fact that this committee was the basis of: "Now therefore, I move that this house resolve itself into committee of the whole to make recommendations as to who should take up this position when it becomes open".

Relative to Mr. Sid Hancock's position as chairman of the board, the Commissioner has indicated that he would like to appoint Mr. Parker to this position. Could I have comments relative to the motion? Mr. Pearson?

MR. PEARSON: Mr. Chairman, an appointment such as this would be, in my opinion, detrimental to the very basic foundation of the Housing Corporation. By that I do not wish to infer in any way, shape or form that I think Mr. Parker is not a good fellow, but the concept of the Housing Corporation is, as far as I am concerned, a concept which takes this whole problematic area of housing from under the auspices of government and puts it into what is almost a private, non-government sector so that it can deal with a fresh approach to housing problems. I have pleaded with the Commissioner on several occasions to allow the Housing Corporation to be fully responsible for all housing, including staff housing, and for some reason known best, I suppose, to the Commissioner and his reluctance to allow the Housing Corporation any more responsibility than it now has, he has refused to go along with this idea.

It seems to me that one of the reasons why housing is in the mess that it is in today, why there are so many standards of housing throughout the Northwest Territories, is because housing is not under a central body. It is my belief, and I suppose I am partial when I say that the Housing Corporation has made tremendous strides in the past two years to come to grips with some of the serious housing problems that exist in the territories and under the careful and competent management of Mr. McClure we have achieved a lot. I am convinced that at the rate we are going that within a few years we will be in a position where we can look back on the housing situation and just shrug our shoulders and say, "How did we ever get into that mess in the first place?"
But I am afraid that if the territorial administration gets involved in housing to the point where the Deputy Commissioner becomes the chairman of the board, in light of the fact that the Assistant Commissioner is also a member of the board and who speaks for and represents the government very well indeed, I am convinced that if that were to happen, as I said when I started speaking, it would have a detrimental effect on the development of the board as an independent semi-autonomous independent group that can come to grips with some of the housing problems. In no way do I reflect on the ability or the competence of Mr. Parker as an individual, but the concept is what I disagree with entirely.

The Right to Make the Choice

Now, the government pays the bills. I suppose as the old adage goes, the guy who pays the bills calls the shots, but I appeal to this administration in all sincerity to give us, the legislative body, the elected representatives of the people of the Northwest Territories, the right to make the choice as to who goes on the board of the Housing Corporation and unless we have those rights and unless we obtain rights of this sort, then this whole thing is a sham. So, I disapprove in the strongest possible way of the appointment of Mr. John H. Parker as chairman of the board to replace Mr. Hancock. I would suggest that we elect or choose the replacement for Mr. Hancock or any other person who may be on the board or who may want to leave the board and the board of directors will decide on the chairman.

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Pearson. Any other comments?

MR. BUTTERS: Mr. Chairman, I was looking in the act to see whether I could find out -- was it mentioned, about the Commissioner in Council appointments? Mr. Pearson suggested it is Council that should make the appointment. I am just wondering if it is the Commissioner in Council that is at issue.

THE CHAIRMAN (Mr. Stewart): According to the act, Part I under administration, subsection 6, Part I(b), "seven other members to be appointed by the Commissioner on the recommendation of the Council to hold office during pleasure or a period of three years". Section 3: "The Commissioner shall designate one of the members to be chairman of the board and one of the members to be deputy chairman, but the general manager of the corporation shall be neither the chairman nor the deputy chairman". Further discussion?

Proposed Private Member's Bill

MR. SEARLE: Mr. Chairman, it seems to me that what obviously has to be done if a Member feels strongly about this matter is to introduce at the next session a Private Member's Bill which would or could if it were passed, do two things; firstly, require the appointment by Commissioner in Council or by Commissioner on the recommendation of Council, words approved by Mr. Slaven, which would give the Council the proper input and further amend that section by saying, "that the board shall elect the chairman and vice-chairman". In other words, that is how to do it if that is what you want to do. I am not commenting on the merits at all. I do not think that we here today can do that. The sections are very clear, the responsibility is the Commissioner's, and solely his, and he has indicated pretty clearly what he intends to do.

Now, I suggest we simply report that we have had an interesting discussion period and I think if Mr. Pearson, for instance feels strongly about this, now is the time for him, before he goes back to Frobisher Bay, to instruct the Legal Advisor to prepare an appropriate Private Member's Bill for presentation by him at the next session or presumably it could come through the standing committee on legislation, if that committee as a committee felt strongly about it. But it seems to me that there is little else we can do here unless you wanted to stay here long enough to prepare the Private Member's Bill and give it first, second and third reading this afternoon, which I should not think was even physically possible, in that it would have to be drafted and it would have to be printed, etc.

So, that is my feeling on it. I think the thing to do is just report that we have had an interesting discussion on it, we know where we have to go if anyone wishes to choose that route.

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Searle. Are we agreed in the suggestion by the Honourable Member?

MR. BUTTERS: Just, Mr. Chairman, to say I think that is the only course open to us if we wish to agree with the suggestion of Mr. Pearson. The "whereas" clause states "with the retirement of Mr. Sid Hancock". That is certainly not going to take place tomorrow or next month. We will have a session before that retirement takes place and we can make the arrangements along the line that Mr. Searle suggests without any problem.

MR. CHAIRMAN (Mr. Stewart): Is it agreed that I should report that this committee completed its work -- I am sorry, Mr. Commissioner.

THE COMMISSIONER: Mr. Chairman, it does not matter to me personally, but it has been drawn to my attention by the Minister in private correspondence that I have given the Housing Corporation too much authority and he told me about this. That is the first point.

The second point is, you have to remember what Mr. Chretien used to say, that the Council has a habit sometimes of running with the ball before they have been given the ball to start the game. So, I would say this: If you like, in time for the next meeting, I will ask the Minister if he will put into a document what he told me in confidence so that you will have the benefit of his feelings on it. I sort of feel that here I am like a sherbet: I am neither ice cream nor mush.

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Commissioner. Can I report the duty of this committee completed?

--- Agreed

MR. SPEAKER: Council will come to order, Mr. Stewart.

Report of the Committee of the Whole of Motion 30-56: Vacancy, N.W.T. Housing Corporation

MR. STEWART: Mr. Speaker, your committee has studied the motion of Mr. Nickerson relative to the appointment to the board of directors of the Housing Corporation and I would report that this discussion has been completed.

THE COMMISSIONER: Excuse me, Mr. Speaker, could I ask you to revert to I tem 2 as I have a return now that I promised Mr. Mark Evaluarjuk.

MR. SPEAKER: Agreed?

--- Agreed

REVERT TO ITEM NO. 2: QUESTIONS AND RETURNS

Return to Question W26-56: Hall Beach, Cape Dorset, Polar Bear Hunting

THE COMMISSIONER: The Honourable Member asked if we would consider increasing the polar bear quota at Cape Dorset and at Igloolik and I told him that I would accept it as a request. I talked to the acting superintendent of game about this. We are going to place funds in the next years estimates to provide for a polar bear study in both communities to determine precisely the number of bears in the area. So on a one year basis until that survey is taken, I am prepared to have the quota changed to allow two more bears

in Igloolik and one at Cape Dorset and then it will be reconsidered on the basis of the information from the study.

REVERT TO ITEM NO. 9: CONTINUING CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS AND OTHER MATTERS

MR. SPEAKER: Returning to Item 9. We have the information items and Motion 7-56. Would it meet Council's agreement to put both of these things into committee of the whole, have them dealt with one after the other and then report it out concurrently?

--- Agreed

Motion to resolve into committee of the whole to consider Motion 7-56 and the information items. Do I have a mover? Mr. Stewart. Seconder, Mr. Pearson. Discussion? Question. All in favour? Contrary?

--- Carried

Council will resolve into committee of the whole to consider Motion 7--56 and the information items.

--- Council resolved into Committee of the Whole for consideration of Information Items and Motion 7-56: Maintenance and Operation of Airstrips, Pond Inlet, Arctic Bay and Grise Fiord

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER INFORMATION ITEMS AND MOTION 7-56: MAINTENANCE AND OPERATION OF AIRSTRIPS, POND INLET, ARCTIC BAY AND GRISE FIORD

THE CHAIRMAN (Mr. Butters): Possibly we should take the matter of Motion 7-56 as the first item of business of the committee if that meets with your approval.

--- Agreed

Mr. Pudluk, the motion is yours. I am not quite sure what it is. Do you wish to speak to it? The Clerk advises me that we had expected to have a witness, Mr. Eastman, with us, and unfortunately I understand he has been called out of town, but I believe Deputy Commissioner Parker has information which should give us sufficient background to vote on the motion. Is that correct, Mr. Deputy?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, Mr. Eastman very kindly left a statement with me on this subject. He was most apologetic, but he had a previous engagement and he could not avoid it and had to be out of town for the last three days. With your permission I could perhaps read his statement.

THE CHAIRMAN (Mr. Butters): Proceed.

Transportation Tax_

DEPUTY COMMISSIONER PARKER: It is entitled "Transportation Tax".

"Some months ago the Ministry of Transport made a decision to levy a passenger tax on all air passengers travelling in Canada due to the extra heavy burden being placed on the Ministry of Transport by increased costs. Many of these costs, it was felt, should be borne only by the travelling public, since items like airport security, radio beacons, new runways, etc., had really nothing to do with anyone else in the country. The government approached the Air Transport Association of Canada, which represents the largest group of air carriers, and asked for its recommendation as to how the tax should be arrived at. After considerable consultation, the Air Transport Association of Canada recommended to the government that it seemed reasonable for the tax to apply to carriers which operated aircraft in excess of 18,500 pounds gross weight. From this, the decision was made that the amount of five per cent of the ticket purchased, up to a maximum of \$5, be levied on all passengers travelling in aircraft which weigh over the 18,500 pound limit. This means, then, that if a given fare is \$125, the tax added is \$5. If the fare happens to be \$90, the tax added would be \$4.50.

One of the problems which has apparently come up since the rule went into effect is that some carriers, particularly those in the northern regions, are using aircraft in different weight categories. The DC-3 weighs approximately 26,200 pounds and the DHC Twin Otter weighs 12,500, and yet either aircraft may be used by a carrier on any or its classes of service. Yet the passenger in the Twin Otter will pay no tax. So this is why there are differences in tax collection. It has been advised that the carriers are not in favour of it, and it is quite possible that the Air Transport Association of Canada will be making some representations to have it amended to reflect the true problem in the North. If the Northwest Territories Council in session felt that a motion was in order requesting that the problem be resolved, it would most likely receive a fair hearing by the Ministry of Transport."

Mr. Chairman, in very simple terms, this means that the tax is a tax on scheduled or regular air travel and that for aircraft below about the size of a DC-3 there is no tax.

MR. PEARSON: Say it again.

DEPUTY COMMISSIONER PARKER: For aircraft below the size of a DC-3 there is no tax, even though an aircraft like the Twin Otter will still be flying some of the routes carrying fare paying passengers. What Mr. Eastman has suggested here is that the problem has already been recognized, but if Council were, by a committee motion, to name or outline its dissatisfaction with the fact that this problem occurs, then it would perhaps speed up some sort of a solution of it.

THE CHAIRMAN (Mr. Butters): Any discussion? Any suggestion as to how we may proceed? Should we go back into formal session and approve the motion of Mr. Pudluk on the basis of the information provided us by Mr. Eastman? Mr. Searle?

MR. SEARLE: Mr. Chairman, I wonder though at the wording. From the information the Deputy Commissioner has, we could assist Mr. Pudluk in wording the clause appropriately because we had some problem when we were in formal session as to how it might be amended and that is really

how we got into committee. I think we want to resolve that question before we get back.

A Possible Position of Council

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I would think that the position that could be put forward is, first of all, that (1) due to air travel being the only means of travel available in many instances in the Northwest Territories, that this Council feels that it is perhaps discriminatory or unnecessarily hard on northern people and therefore, an examination of the tax or removal of the tax should be made and (2), since there are aircraft operating on routes whereby in one instance the tax is charged and in the other instance the tax is not charged, that the weight limits for charging the tax should be raised above the level charged, at least above the level charged for DC-3 travel.

The danger is that the Ministry of Transport could lower the weight limit so as to include everyone. I mean, that is another solution, but it is not exactly the one you would be seeking, I am sure.

THE CHAIRMAN (Mr. Butters): Mr. Pudluk, would you be satisfied -- Mr. Pearson.

MR. PEARSON: Mr. Chairman, I noted the Deputy Commissioner's comments and the views expressed by the Ministry of Transport in that letter, the letter from Mr. Eastman. If the Department of Transport is prepared, in order to get out of its own financial difficulties, the difficulties it brings about itself -- it is an incredibly bureaucratic operation which operates at incredible costs and throws back at the people of the community, a community like the people of Lake Harbour who built their own airstrip in their own time, using territorial government funds to build their own airstrip, and then to turn around and have to pay tax to fly in and out of their own airstrip, a tax that is charged at the rate of \$5 per head by Nordair on a ticket that only costs \$30 -- I suggest that Ministry of Transport not only communicate to us what the rules are, but that they also make sure these airlines know exactly what they are, that it is five per cent or \$5, to a maximum of \$5. Therefore, a \$30 fare would be probably about \$1.80, something like that. I find it inconceivable that we in the North should have to pay additional charges to our travel costs which are excessive, as they are at the moment. It is \$320 with tax to fly from Montreal to Frobisher Bay. I do not know how much it is to Resolute Bay but I have a damned good idea it is incredible and to increase and to add this additional burden is a national disgrace.

THE CHAIRMAN (Mr. Butters): Thank you, Mr. Pearson. Mr. Pudluk is still working on the amendment to his motion. Any further comment on this matter? While this is worked out I would like to possibly get some indication what order of information items Members wish to discuss. Could Members raise their hands or give me the numbers of the information items they wish to discuss? Do the Members wish to provide the Chair with the titles of the information items they may wish to speak on or speak to? There are six information items in the information booklet: Female Offender Facilities; Mental Health in the Northwest Territories; Services and Facilities for the Elderly; Single Local Housing, Frobisher Bay; Petition on Single Accommodation in Tuktoyaktuk.

MR. PEARSON: Would the Chair entertain the idea of a cup of coffee about now, a short break of about ten minutes?

THE CHAIRMAN (Mr. Butters): I am informed no arrangement has been made for

coffee but as to a break, a water break ...

 $\mbox{MR. PEARSON:}\ \mbox{How about a water break?}\ \mbox{A glass of water, anybody?}\ \mbox{This austerity is going a bit far.}$

THE CHAIRMAN (Mr. Butters): Then we will recess for a ten minute water break.

--- SHORT RECESS

THE CHAIRMAN (Mr. Stewart): The committee will come to order. The Chair recognizes a quorum. I have an amendment to Motion 7-56 which reads as follows after the "whereases": "I move that due to the fact that air travel is the only option for travel available in many parts of the Northwest Territories, this Council opposes the imposition of the transportation tax in the Northwest Territories and furthermore, that the problem of tax being charged for scheduled DC-3 trips be corrected by raising the weight limits to 30,000 pounds".

Now this, I believe, makes a correction in this particular motion that is required. I would request direction from this committee and suggest that information items be dropped at this time. Are we agreed?

--- Agreed

Can I report progress to the Speaker relative to Motion 7-56?

--- Agreed

MR. SPEAKER: Council will come to order. Mr. Stewart.

Report of the Committee of the Whole of Motion 7-56, Maintenance and Operation of Airstrips, Pond Inlet, Arctic Bay and Grise Fiord

MR. STEWART: Your committee has met as instructed, Mr. Speaker, and have decided to set aside information documents at this time for the next session. I have an amendment to the matter of the "be it resolved" section of Motion 7-56. This motion then will be in order.

MR. SPEAKER: Mr. Pudluk, that is your motion. I think it would be appropriate to move it now and for that purpose to simply return to Item 7, motions. Do we have unanimous consent to do that?

--- Agreed

REVERT TO ITEM NO. 7: MOTIONS

MR. SPEAKER: Would you like Mr. Stewart to move that on your behalf as it is written out in English?

MR. NICKERSON: Mr. Speaker, I was given to understand the other day by the Clerk of the Council that it is normal procedure for the Clerk of the Council to read out Member's motions, if they are unable to do so themselves, rather than have another Member do it.

MR. SPEAKER: Mr. Pudluk, would you like the Clerk to read the motion for you?

MR. PUDLUK: Yes.

MR. SPEAKER: You can use Mr. Pudluk's microphone there, with the new "resolve" clause that you have right there.

THE CLERK OF THE COUNCIL (Mr. Remnant): Is it necessary, Mr. Speaker, to read the "whereas" clauses?

MR. SPEAKER: Just the "resolve" clause.

Motion 7-56: Maintenance and Operation of Airstrips, Pond Inlet, Arctic Bay and Grise Fiord

THE CLERK OF THE COUNCIL:

NOW THEREFORE, I move that due to the fact that air travel is the only option for travel available in many parts of the Northwest Territories this Council opposes the imposition of the transportation tax in the Northwest Territories and, furthermore, that the problem of tax being charged for scheduled DC-3 trips be corrected by raising the weight limits to 30,000 pounds.

MR. SPEAKER: Moved by Mr. Pudluk, seconded by Mr. Stewart. Discussion? We have had the discussion in the committee of the whole. Question. All in favour? Contrary?

--- Carried

Recognition of Mr. D. J. Blain

Prior to calling upon the Commissioner for assent and prorogation, I would like to, if I could first acknowledge, although I do not see him in the house, Douglas J. Blain who, though he will not be leaving the service of this government, is leaving the service of this Council. Mr. Blain retired from the Royal Canadian Air Force in 1969 after approximately 35 years of reserve and active service. He was appointed Clerk Assistant of the Council in July of 1969. He served as secretary to the standing committee on indemnities and allowances which developed revised indemnities, revised constituency allowances, and Member's pension plans. In October, 1969, 1972 and 1973, Mr. Blain traveled in advance of Council to arrange for the Council sittings in Baker Lake, Frobisher and Inuvik. He finalized the necessary matters there.

He "invented" the girl pages; in other words, it was he who thought to institute that at the October, 1973 session in Inuvik. Of course he has brought about a tremendous aesthetic improvement in the chamber itself.

I would like to say, I think on behalf of all Members, how much we are personally going to miss Doug Blain as a servant of this house. We wish him well, we thank him for his tremendous service to this house.

--- Applause

Recognition of Ms. Jacqueline Russell

I have one other pleasant duty to perform and that is to similarly acknowledge the service to this house of Jacqueline Russell who sits down here just to Mr. Remnant's left. Jacqui, as she is called by everyone here, is a native of Regina. She became secretary to the Clerk in December, 1973. She first graced -- and I am sure you will agree that she does grace these chambers, in June of the 1974 session. She leaves the employment of the government today and Yellowknife will lose her next Wednesday. This is a loss to Yellowknife and a loss to the Government of the Northwest Territories and a particular loss to this house. In the fall of this year she will enter the University of Saskatchewan. I have on behalf of this Council obtained a picture of Jacqui sitting where she presently sits with Mr. Remnant gesturing frantically to the Deputy Commissioner using his fingers to demonstrate what item we were supposed to be on. The Speaker has a perplexed look on his face which I guess is the normal situation.

The Legal Advisor is in pensive thought and Jacqui is working furiously to get down a motion that someone has made. I think it is a very apt photograph and I have endorsed it the 20th of June, 1975, "To Jacqui best wishes to you, David A. Searle, Speaker".

--- Applause

The Speaker would invite Members, staff of the Council, transcription service and of course the translators, immediately on the conclusion of Council, to room 803 where the Speaker offers a glass of port to those who are leaving in accordance with the tradition of legislatures.

Now, Mr. Clerk, would you and the Sergeant-at-Arms determine whether the Commissioner is available and escort him and his aide into the chamber to assent to bills and to prorogue this Council?

ITEM NO. 11: ASSENT TO BILLS

THE COMMISSIONER: Please be seated.

Mr. Speaker, and Members of Council, pursuant to the powers vested in me as Commissioner of the Northwest Territories, I assent to Bill 1-56, Bill 2-56, Bill 3-56, Bill 5-56, Bill 6-56, Bill 7-56, Bill 8-56, Bill 9-56, Bill 10-56 and Bill 11-56.

ITEM NO. 12: TIME AND PLACE OF NEXT SESSION

I would propose the next sitting of the Council of the Northwest Territories, the 57th session, on September the 29th in the city of Yellowknife.

Commissioner's Closing Remarks

It has been a very busy two week period. I am sorry that I was not able to spend too much time with you today, but due to appearing before the joint Senate and House of Commons special committee on immigration and later at noon appearing before the Tour '75 made up of people from the southwestern part of Ontario. I have sort of been passing on your views and talking about conditions in the Northwest Territories and giving some observations as to the future as I see it.

The Council has worked very diligently over this two week period and very, very hard. I must say working from 9:00 o'clock in the morning until 5:30 o'clock at night every day this week, I am sure, has been a very great hardship on you because it means not only a tremendous amount of concentration of attendance on the business that you deal with at Council, but it also means that in the evening you have to do much of your committee work which normally would be done during Tuesday and Thursday mornings.

So, if at times your tempers get a little frayed and you sometimes say things that maybe on second thought you would rather not have said, I think the best way we could describe that is just being a human being and I am sure that once it is all over no one holds any grudge or any ill feelings. I must admit that once or twice under some of the very pertinent remarks and some kindly by Councillor Pearson, I was almost tempted to get up and ask him to give me back the pen that I gave him at the end of the last session. Seriously, though, I must say I have always enjoyed working with him. He is a man who does not hide his feelings and he tells you whether you like to hear it or whether you do not.

Well, you have had a very busy time and I am not going to hold you but I do think that the work that we can do now between the prorogation of this session and the opening of the 58th session in January will aid you well in better understanding the programs and policies, particularly the degree of spending that you will be called upon to consider when the budget for 1976 is placed before you.

I have no fears that we will be able to fulfil our obligation to you as Councillors nor to the people of the Northwest Territories. I think it is much better for us to lay cards on the table and tell you what our plans are, if we are having difficulties, to alert you to them, than to save them up and surprise you with them when the horses are all gone and then there is no point in trying to close the door.

So, I feel that we have taken the correct action and that time will bear it out. By the same token, I take very seriously all of the matters that you have raised by motion. I hope we have been able to answer and bring forward the type of information that you want in reply to your questions. I will assure you we will take note of the things that you have said during the debate of the many items you had before you. Finally, I thank you very much for the manner in which you handled the legislation and have passed it so expeditiously here through the Council.

Until we meet again, I wish you the very best in your deliberations. In answer to Councillor Pudluk's request, I will get back on the road again in the fall and will hope to visit as many areas as I can by Christmas and will finish the rest of the circuit hopefully before next summer.

ITEM NO. 13: PROROGATION

It is now my pleasure and duty to wish you all the very best for the summer, good hunting, good vacation, as I now prorogue this, the 56th session of the Council of the Northwest Territories.

--- PROROGATION

NOTE: With those remarks the Commissioner picked up the Mace and led the parade from the Council chamber.

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