



**COUNCIL OF THE NORTHWEST TERRITORIES DEBATES**

58th Session

8th Council

Official Report

**WEDNESDAY, JANUARY 28, 1976**

Speaker David H. Searle, Q.C.

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YELLOWKNIFE, NORTHWEST TERRITORIES

WEDNESDAY, JANUARY 28, 1976

MEMBERS PRESENT

Mr. Steen, Mr. Stewart, Mr. Lyall, Mr. Butters, Mr. Wah-Shee, Mr. Barnaby, Mr. McCallum, Mr. Evaluarjuk, Mr. Ernerk, Mr. Pearson, Mr. Kilabuk, Mr. Pudluk, Mr. Searle, Mr. Nickerson

ITEM NO. 1: PRAYER

---Prayer

THE SPEAKER (Mr. Searle): Members of Council, turning to the orders of the day, Item 2, replies to the Commissioner's Opening Address. Are there any further replies this morning? I assume there are no further replies this morning. Item 3, questions and returns. Are there any written questions? Mr. Butters.

ITEM NO. 3: QUESTIONS AND RETURNS

Question W8-58: Task Force On Northern Business Force

MR. BUTTERS: Mr. Speaker, on October 31st the Honourable Judd Buchanan replying to a question in the House of Commons advised the Member of Parliament from Moose Jaw, that the federal government had already taken action to implement ten of the recommendations of the task force on northern business preference. Can the administration obtain from the federal government a report on the progress currently being made toward implementing the recommendations of the task force for this session?

MR. SPEAKER: Are there any further questions? Mr. Butters?

MR. BUTTERS: Mr. Speaker, in view of the massive economic slowdown occurring in the Mackenzie district of the Northwest Territories, would the administration seek to obtain from the Minister of Indian and Northern Affairs, the Honourable Judd Buchanan, either the date or an indication of the same, when the federal government will be making public the new oil and gas regulations that will pertain to development activity anticipated in the Northwest Territories?

MR. SPEAKER: Any further questions? Are there any further written questions? Are there any returns to questions of yesterday?

DEPUTY COMMISSIONER PARKER: No, Mr. Speaker.

MR. SPEAKER: Item 4, oral questions? Any questions of an emergency nature? Are there any oral questions?

Item 5, presenting petitions:

Item 6, reports of standing and special committees:

Item 7, notices of motions. Mr. Nickerson.

ITEM NO. 7: NOTICES OF MOTIONS

Notice Of Motion 3-58: Mackenzie Valley Pipeline Authority

MR. NICKERSON: Mr. Speaker, I hereby give notice that on the 29th of January, 1976, I will move the following motion:

WHEREAS it would seem probable that a Mackenzie Valley pipeline authority is to be set up to oversee the regulation of the construction of the Mackenzie Valley pipeline;

AND WHEREAS various powers of many federal government departments and territorial government departments might be delegated to such an authority in order that the construction might proceed in an orderly manner and that the various environment and other constraints might be policed in a satisfactory fashion;

AND WHEREAS this Council is jealous of its powers and is desirous that any delegation shall be done only if it sees that such delegation is of benefit to the people of the Northwest Territories;

AND WHEREAS this Council desires representation on any authority to which its powers are delegated;

NOW THEREFORE, I move that:

I. No delegation of powers or responsibilities be made to any Mackenzie Valley pipeline authority or like authority except by way of an ordinance duly passed by Commissioner in Council;

II. There be a Member of this Council appointed to the supreme governing body of any Mackenzie Valley pipeline or like authority and that such member be recommended by this Council; and

III. Any delegation of powers, as referred to above, should be:

A) For a period not exceeding four years and

B) In respect to an area of land not exceeding five kilometers on either side of the centre line of the pipeline right of way.

MR. SPEAKER: Are there any further notices of motions?

ITEM NO. 8: MOTIONS

Item 8, motions? Motion 1-58, on deferralment of the political development paper, Mr. Wah-Shee's motion. He is not here and we will have to leave that over until another day.

Motion 2-58: Great Slave Lake Fisheries Task Force

Motion 2-58, the Great Slave Lake fisheries task force, Mr. Nickerson.

MR. NICKERSON: Mr. Speaker, I would like to move Motion 2-58 which reads as follows:

"WHEREAS this house is concerned over the condition of the fishing industry operating on and around Great Slave Lake;

NOW THEREFORE, I move that at a convenient time to be set by the Speaker, this house resolve itself into a committee of the whole to consider the report of the task force on Great Slave Lake fisheries."

MR. SPEAKER: Is there a seconder? Mr. Butters. Mr. Nickerson, would you open the debate, please?

MR. NICKERSON: Yes, I think this is a rather non-controversial issue, or until we actually get down to each individual item contained in the report. Actually it is business that was left over from the June session of Council. The report was tabled then and at that time Council never had time to discuss it in detail. This particular issue is, of course, of particular interest to myself, the Honourable Member for Hay River and possibly the Member for Great Slave Lake, and we will beg the indulgence of the rest of the Members in what is really a local issue, although there are aspects of the fishing industry which would apply to all of the Northwest Territories. I do not think that I really want to go into it in detail at this time. That is all I really have to say right now.

MR. SPEAKER: Any further discussion?

SOME HONOURABLE MEMBERS: The question.

Motion 2-58, Carried

MR. SPEAKER: Are you ready for the question? All in favour? Contrary?

---Carried

MR. SPEAKER: Mr. Clerk, would you enter that item on the orders of the day for tomorrow?

ITEM NO. 10: SECOND READING OF BILLS

Turning back to the orders of the day, gentlemen, Item 9, tabling of documents. Item 10, second reading of bills. Bill 1-58, Mr. Ernerk.

Second Reading Of Bill 1-58: Trustee Ordinance

MR. ERNERK: Mr. Speaker, I move that Bill 1-58, An Ordinance to Amend the Trustee Ordinance, be read for the second time. The purpose of this bill, Mr. Speaker, is to amend the Trustee Ordinance to bring it into line with the Vehicles Ordinance and the Fatal Accidents Ordinance by increasing the limitation period for the commencement of actions from one to two years.

MR. SPEAKER: Is there a seconder? Mr. Nickerson. Again I would point out to Members of Council that the principle of a bill may be debated on second reading. Is there any discussion? The question. All in favour? Contrary?

---Carried

MR. BUTTERS: A point of order.

MR. SPEAKER: Do you have a point of order, Mr. Butters?

MR. BUTTERS: This is second reading?

MR. SPEAKER: Second reading. Bill 2-58. Mr. McCallum?

Second Reading Of Bill 2-58: N.W.T. Housing Corporation Loan Ordinance No. 1, 1976

MR. McCALLUM: Mr. Speaker, I move that Bill 2-58, An Ordinance to Authorize the Northwest Territories Housing Corporation to Borrow Funds, be read for the second time. The purpose of this bill, Mr. Speaker, is to authorize the borrowing of funds by the Northwest Territories Housing Corporation for the purpose of carrying out various housing programs under the National Housing Act.

MR. SPEAKER: Is there a seconder? Mr. Butters. Discussion? No discussion. The question? All in favour? Contrary?

---Carried

MR. SPEAKER: Bill 5-58, Mr. Ernerk.

Second Reading Of Bill 5-58: Survivorship Ordinance

MR. ERNERK: Mr. Speaker, I move that Bill 5-58, An Ordinance to Amend the Survivorship Ordinance, be read for the second time. The purpose of this bill, Mr. Speaker, is to amend the Survivorship Ordinance to change the references to certain sections of the Insurance Ordinance.

MR. SPEAKER: Is there a seconder? Mr. Pearson. Is there any discussion? No discussion. The question. All in favour? Contrary?

---Carried

MR. SPEAKER: Bill 6-58, Mr. Ernerk.

Second Reading Of Bill 6-58: Emergency Medical Aid Ordinance

MR. ERNERK: Mr. Speaker, I move that Bill 6-58, An Ordinance to Protect Certain Persons Rendering Aid Following an Accident or in an Emergency, be read for the second time. The purpose of this bill, Mr. Speaker, is to enact legislation to protect those who render emergency medical aid or first aid treatment to accident victims. Except in cases of gross negligence they would be protected from actions for damages for injuries caused by their attempts to help a victim.

MR. SPEAKER: Is there a seconder? Mr. Pudluk. Is there any discussion? The question. All in favour? Contrary?

---Carried

MR. SPEAKER: Bill 7-58, Mr. Ernerk.

Second Reading Of Bill 7-58: Co-operative Associations Ordinance

MR. ERNERK: Mr. Speaker, I move that Bill 7-58, An Ordinance to Amend the Co-operative Associations Ordinance, be read for the second time. The purpose of this bill, Mr. Speaker, is to make minor amendments to the existing provisions of the Co-operative Associations Ordinance and to add provisions relating to amalgamations of associations.

MR. SPEAKER: Is there a seconder? Mr. Lyall. Discussion? The question. All in favour? Contrary?

---Carried

MR. SPEAKER: Bill 8-58, Mr. Ernerk.

Second Reading Of Bill 8-58: Justices Of The Peace Ordinance

MR. ERNERK: Mr. Speaker, I move that Bill 8-58, An Ordinance to Amend the Justices of the Peace Ordinance, be read for the second time. The purpose of this bill, Mr. Speaker, is to amend the Justices of the Peace Ordinance to allow the Commissioner to appoint non-residents as justices of the peace with power to act in specified areas of the territories.

MR. SPEAKER: Is there a seconder? Mr. Lyall. Discussion? There being no discussion, the question? All in favour? Contrary?

---Carried

MR. SPEAKER: Bill 9-58, Mr. McCallum.

Second Reading Of Bill 9-58: Financial Agreement Ordinance, 1976

MR. McCALLUM: Mr. Speaker, I move that Bill 9-58, An Ordinance Respecting a Financial Agreement Between the Northwest Territories and the Government of Canada, be read for the

second time. The purpose of this bill, Mr. Speaker, is to authorize the Commissioner to enter into an agreement with the Government of Canada providing for the payment of operating and capital grants to the Government of the Northwest Territories.

MR. SPEAKER: Is there a seconder? Mr. Pudluk. Is there discussion? Mr. Nickerson?

MR. NICKERSON: Mr. Speaker, although I do not wish to oppose second reading of this bill, my intention in speaking at present is to advise Members that when this comes up for discussion in committee of the whole there are several points--well, not several points, but the whole concept of the bill I intend to question. The purpose of the bill, according to the handout given out by the administration is that the bill would authorize the Commissioner to enter into an agreement with the Government of Canada, whereby the government would give certain grants and subsidies etc. to the Government of the Northwest Territories and in return, the Government of the Northwest Territories would refrain from imposing individual corporation income taxes and various other methods of collecting revenue which really are ours. I do not think that it is correct of us to delegate to Ottawa these powers of collecting revenue and then have Ottawa give it back to us by way of a grant, the money which we ourselves would have collected, with Ottawa being able to dictate to us the way this money can be spent. This money which is collected from the people of the Northwest Territories should be able to be spent the way they want it spent as directed by us as their elected representatives.

MR. SPEAKER: Any further discussion? The question. All in favour? Contrary?

---Carried

MR. SPEAKER: Bill 12-58, Mr. McCallum.

Second Reading Of Bill 12-58: Supplementary Financial Agreement Ordinance, 1975

MR. McCALLUM: Mr. Speaker, I move that Bill 12-58, An Ordinance Respecting a Supplementary Financial Agreement Between the Northwest Territories and the Government of Canada, be read for the second time. The purpose of this bill, Mr. Speaker, is to authorize the Commissioner to enter into and execute, on behalf of the Government of the Northwest Territories, an agreement with the Government of Canada respecting a supplementary operating grant in the amount of \$4 million for the fiscal year 1975-76.

MR. SPEAKER: Is there a seconder? Mr. Butters. Any discussion? No discussion. The question. All in favour? Contrary?

---Carried

MR. SPEAKER: Moving on the orders of the day. Item 11, consideration in committee of the whole of bills and other matters.

MR. NICKERSON: Mr. Speaker, what happened to the second reading of Bill 10-58? Is that not on the order paper, sir?

MR. SPEAKER: I am sorry, what was the question?

MR. NICKERSON: What happened to the second reading of Bill 10-58?

MR. SPEAKER: We had it, did we not? All right, let us go back to Item 10. Bill 10-58.

Second Reading Of Bill 10-58: Loan Authorization Ordinance No. 1, 1976-77

MR. McCALLUM: Mr. Speaker, I move that Bill 10-58, An Ordinance to Authorize the Commissioner to Borrow Funds from the Government of Canada and Make Loans to Persons in the Northwest Territories During the Fiscal Year 1976-77, be read for the second time. The purpose of this bill, Mr. Speaker, is to authorize the Commissioner to borrow funds for the purpose of making loans to municipalities and others.



MR. SPEAKER: Is there a seconder? Mr. Butters. Discussion. All in favour? Down. Contrary?

---Carried

I think we have completed Item 10 now, have we? Item 11, consideration in committee of the whole of bills and other matters. Is it the wish of the Executive that we continue on Bill 4-58 or is there anything else that you want to do first? Bill 4-58.

ITEM NO. 11: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS AND OTHER MATTERS.

Council will resolve into committee of the whole to consider Bill 4-58, the Appropriations Ordinance, with Mr. Stewart in the chair.

---Council resolved into Committee of the Whole for consideration of Bill 4-58, Appropriations Ordinance, 1976-77, with Mr. Stewart in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 4-58, APPROPRIATIONS ORDINANCE, 1976-77.

THE CHAIRMAN (Mr. Stewart): The committee will come to order. I think yesterday we got away to a rather bad start as a committee on the budget. Unfortunately, our chairman of the finance committee is not with us this morning. I had hoped to have called upon him for any comments that his committee may have had in this regard. However, this morning we will start back at square one because I do believe there was sufficient confusion yesterday, especially with the translations not being available for the "B" level section.

Do I have Council's approval and agreement that we will go back to square one and start all over, do I have agreement?

---Agreed

I wonder if the Deputy Commissioner could give us some advice on this matter of handling this in committee this morning?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I agree with you that in order to handle the budget it would be better for us to change the arrangement slightly. Could I suggest that instead of looking, as we were yesterday, at the "B" level to be followed by the "A" levels for each department, that we go ahead with the review of the budget on a department by department basis, and when we turn to a department we look at the "A" level and at the same time, if it is your wish, I will acquaint you with what "B" level items there are. They are, of course, in order in the back of the book, so then we can look at the department in total. We can look at the "A" level and I will acquaint you with what the "B" level items are and you can call it whichever way you like, either the "A" level first, which might be preferable, and then the "B" level which constitute new programs. However, you will be acquainted with the facts as to what "B" level programs there are and you can look at a department in total. When you have concluded that department, you can move on to the next.

#### Program And Service Departments

If that arrangement, which really is the traditional arrangement, is agreeable, I would suggest that the committee commence with the program departments and deal with the service departments latterly. The reason for that is that the service departments are just that; they exist to carry out the business of government and to support the program departments, so what is decided for the program departments has a bearing on what should happen in the service departments.

If I could make a further suggestion, that we commence with the first program department in the book, which is Natural and Cultural Affairs, and then, unless you have another wish, we could simply go through the book, that is, from program department to program department. The second program department in the book then would be Local Government.

THE CHAIRMAN (Mr. Stewart): Mr. Commissioner, did you indicate that you wished to speak?

THE COMMISSIONER (Mr. Hodgson): No.

THE CHAIRMAN (Mr. Stewart): Is it satisfactory to this committee that we proceed in this manner?

---Agreed

MR. BUTTERS: Mr. Chairman, did I understand the Deputy Commissioner's suggestion that we start at the beginning of the book, which is the Executive, or the first of the program departments listed in the book?

THE CHAIRMAN (Mr. Stewart): Starting at the first program section of the book under the tab Natural and Cultural Affairs, and the page number is 5.01. Has everybody got themselves located now?

The program on Natural and Cultural Affairs. The objectives: "To concentrate on assisting all territorial residents in the pursuit of their culture, traditions, life styles and skills in keeping with their abilities and personal aspirations. To provide for the preservation of their way of life and their traditional pursuits of trapping and hunting through an effective game management program." The first page then would indicate the total program. We will set that aside for the moment and go through it in detail.

#### Natural And Cultural Affairs, Capital - Activity 1522, Museums And Historical Sites

I direct your attention, then, to page 5.02, museums and historical sites, activity 1522.

Buildings, works or land, territorial central museum, Yellowknife, estimated total cost \$4,870,000, expenditures in 1975-76, \$923,000, estimates for 1976-77 \$1,600,000. Required for future years, \$1,800,000. The estimate, then that we are dealing with is \$1,600,000 for the year 1976-77. Councillor Butters?

MR. BUTTERS: Mr. Chairman, I wonder if we might have some information from our Executive Committee Members who we have elected to the committee or, failing that, the other two Members on the committee, the Deputy Commissioner or the Commissioner, relative to the progress that has been made in developing a territorial museum policy. I recollect that this policy as determined by the previous Council was we would see the simultaneous development of not only a central museum in Yellowknife, but regional museums throughout the Northwest Territories. I note that in its budget Yellowknife is getting approximately a million dollars and just \$100,000 going to the regional museums. I wonder if we could get some report on the progress of this whole program.

THE CHAIRMAN (Mr. Stewart): Mr. Commissioner. We have been requested by the sound people to put our microphones on our jackets. Otherwise it creates quite a bit of problem if we do not.

THE COMMISSIONER: Mr. Chairman and Members of Council, Mr. Butters is quite right. There are the two aspects to the program. One is the building of a central museum, central repository, and the other is a regional and community concept.

The policy has been finalized as per the instructions of Council. Unfortunately, we have not as yet received funds enough to do everything that we want. The amount of money that we have been able to get during this year will not complete the centralized museum because, while a portion of it has been set aside for display purposes, there is a large portion that is in the new museum that must be for storage, must be for workshop, and we have added an archive area plus the administration for the museum.

#### Museum Financing Staged Over Period Of Time

What started out to be something like \$2 million, by the time we probably get it finished in 1978, will probably be between \$4 million and \$5 million. Now the reason, of course, is the continual increase in costs of construction, inflation and the rest of it. We have tried to not build the museum at the price or sacrifice of other programs, so the only way you could do that is to stage it over a period of time. Work on the first phase, then, should be completed some time toward the end of this summer and then we will simply have to mark time until funds become available next year and the year after to finish the final phase.

In the meantime we have made available on a capital basis \$100,000 to start plans or to at least fund a vote so that we can respond to requests on a regional or a community basis. As yet we have not received any requests other than a request for operational funds for a regional or community museum from Fort Smith. If you recall, we did advance money to these Fort Smith people, or give them money to help them. I do not think we were a major contributor, as they were successful in raising most of the money themselves but we did make a contribution to them to help them in the construction of the museum.

#### Money For Programs

Now, we come to the second phase of it and that is the money to operate a territorial-wide program. As yet we have not received the funding from the federal government for this. It was part of a "B" level submission. If you look through the "B" level last year, you will note that we did have it in under Natural and Cultural Affairs. It was titled recreation, culture and history and it is on page 4 of the "B" level program. We had hoped in "B" level to get \$5 million. We did get \$3 million and so we had to assign priorities for that \$3 million. We certainly have not complained with the way we were treated by the federal government, but we assigned the priorities and felt as there were no community museums functioning, and the only regional museum, or what could be considered a regional museum was the one at Fort Smith, we thought that we would not make that one of the priorities for this year's submission. We certainly will be putting it in again as "B" level for next year, so it will be of a much more priority item and of course, once funded as "B" level, the following year it goes into the main program as an "A" item program.

THE CHAIRMAN (Mr. Stewart): Any other items or questions? Mr. Pudluk?

MR. PUDLUK: We will just keep those things along and the money is not enough. They are building lots of houses but they are not spending it in the right way and also the oil costs are way up. That is what I wanted to say.

MR. PEARSON: Hear, hear!

THE CHAIRMAN (Mr. Stewart): Mr. Commissioner?

#### Moneys Available To Native Groups

THE COMMISSIONER: Mr. Chairman and Members of Council, there are two points and the first is that this past year we made available a grant of \$25,000 each to the Eskimo people, the Indian people and the Metis people through their organizations. This year, in this current fiscal year, we made available money to the three original people groups, Indian, Eskimo and Metis, through their organizations, the Inuit Tapirisat of Canada, the Indian Brotherhood and the Metis Association, \$25,000 each. We asked them if they would tell us what they thought about the culture, the traditions, the history, what they felt should be kept, what should be recognized and what should be preserved. Of course we do not expect any answer until probably this spring, at the end of the fiscal year which, of course, is March 31st.

I believe once we have that we will have some idea of what we should be doing in some of the communities. Hopefully, through these organizations, they will then tell us -- and you should appreciate that each community may have different ideas, but it will lay down an index, a guideline and enable us hopefully to be able to say to the Council that these are the things we should be doing for each one of these cultural groups.

The second thing is that there is no relationship between one program and the other. In other words, when the interdepartmental committee on finance arrives at an amount of money for housing, when they arrive at an amount of money for education or welfare, or something like that, then as you keep going, as the day wears on and you come to other programs -- if you were able to convince the committee, the Treasury Board in Ottawa that we should have a passenger boat under some program of the government and they agreed and gave you \$250,000 to buy one. Once you did that you turned around and said, "Okay, we do not need the boat, we need that money to put into housing", it does not work that way. Each expenditure must stand or fall on its own merits. Once the bargaining and negotiating is over, you can not turn around and say, "Okay, we will drop those but leave us the money and we will apply it to something else."

THE CHAIRMAN (Mr. Stewart): Even when it is explained, it still does not make too much sense, but that is the way it is. Are there any further comments on buildings, works or land in the amount of \$1,600,000?

MR. SEARLE: Mr. Chairman, I had not thought we would get so quickly into the specifics and I did have a question dealing with the sub-objectives which is very brief if you might indulge me. I notice in the sub-objectives we refer to the various things that this department does. It says: The proper management of the game and fish resource. I wonder if we could be advised of the extent of this department's responsibility when it comes to fisheries, and what success we are having, if any, with respect to taking over the whole fishing responsibility.

THE CHAIRMAN (Mr. Stewart): Will anyone volunteer to field that question?

#### Administration's Responsibility For Fish Resource

DEPUTY COMMISSIONER PARKER: Mr. Chairman, the responsibility that the territorial administration has for fish extends particularly into the marketing area and our relationship with the Fresh Water Fish Marketing Board in the conduct of fishing projects, and in the advice that we are able to give through attending at a senior committee level at committees that are setting the rules and regulations concerned with fishing. The over-all control of fisheries remains as a federal responsibility following the policy as enunciated by the minister a few years ago, the Honourable Jack Davis. The transfer of responsibilities for sports fishing and the issuance of sports fishing licences and so forth I believe is progressing.

THE CHAIRMAN (Mr. Stewart): Thank you. I wonder if I could again ask all of the committee Members to please put their microphones on their lapels when speaking, as it creates quite a problem for the operator trying to get the range of pick-up and we are getting a lot of feedback when you are too far from your mike. Are there any further questions? Councillor Searle?

#### Responsibilities In Yukon

MR. SEARLE: Mr. Chairman, I must say that it would be 18 months ago now, I took a visit to the Yukon Territory and in the course of that weeks tour I noticed that their department there of game is the Department of Game and Fisheries and it seems to me that with the exception of offshore fisheries, which is a federal responsibility everywhere, that the Yukon government had the complete responsibility for fisheries, that is for inland fisheries. Their game and fisheries branch did -- in fact they issued me with a fishing licence so I know -- I went fishing and I had to get one. It was a Yukon fisheries officer who produced the licence and they are responsible for the full range of fisheries enforcement as well. So, there is a complete game responsibility there for fisheries and wildlife.

It seems to me that we should, if we are going to make any sense out of fisheries and game, if there is going to be a policy that is consistent one with the other, that we should certainly press to have that inland fisheries responsibility properly and quickly transferred. I know, Mr. Chairman, that we were at one point well along the way to doing this, I thought. We had in the Department of Economic Development at this time -- this would be three years ago -- a gentleman who was or who had come from the Department of the Environment and was here waiting to take this over, this responsibility. As I recall, something then happened that he ultimately quit and went back to the federal Department of the Environment, fisheries side. So, there seems to me to have been a change of direction somewhere along the way and it seems to me the direction that things are going in now is not the direction that at least I personally would like to see them going in. I just wonder, you know, if we are really doing anything about it or kind of sitting back on it?

THE CHAIRMAN (Mr. Stewart): Mr. Commissioner?

THE COMMISSIONER: Mr. Chairman, I think Mr. Searle has an excellent point. The department has now been divided with the appointment of the Honourable Jean Marchand as Minister of the Environment and the fisheries side is now under a separate minister. Perhaps we should consider inviting the Minister of Fisheries. The new minister has never come here in his capacity as minister and we could talk about this subject with him and see if we are able to reach some agreement with the new minister as to doing what Mr. Searle is urging. We would be quite happy to do this.

THE CHAIRMAN (Mr. Stewart): Thank you. Councillor Lyall, I believe you indicated you wished to speak.

MR. LYALL: Speaking of people managing the game, I would just like to ask is there going to be more emphasis put on getting more native people going into the game department rather than getting people from outside of the Northwest Territories? The reason I talk about this is that I am thinking of one incident that happened not too long ago. A very fresh person just came to the Northwest Territories being hired by the game department and he was trying to tell the Eskimos how to hunt and doing the kind of things that they used to do, the old way of life. You get these people coming in and telling them how to take their game and when to take it, very strictly, which I do not think is right for the people who are still living off the land.

THE CHAIRMAN (Mr. Stewart): Thank you. Deputy Commissioner.

Training Positions For Game Officers

DEPUTY COMMISSIONER PARKER: Mr. Chairman, we have established six training positions for game officers and we are recruiting northern residents, basically native people, into these positions and they will be trained to take positions eventually as fully trained and fully qualified game officers. Certainly that has been our desire all along, but there is a certain level of training that is necessary if they are to do the complete job and we now think that we can make more headway in this area than we did in the past.

THE CHAIRMAN (Mr. Stewart): Thank you. Councillor Butters.

MR. BUTTERS: On a point of order, Mr. Chairman, I understood you to say you would be taking the items and then taking objectives and sub-objectives, is that correct? When we entered the subject I withheld any remarks I had on the objectives and sub-objectives in view of your ruling which was to proceed to the detail and then return and hold in abeyance the general discussion on objectives and sub-objectives.

THE CHAIRMAN (Mr. Stewart): Basically it is probably misdirection from the Chair on this matter. Actually I would be leaving the total section of these estimates. Really it is my error. I think some of the objectives and sub-objectives really should precede the estimates. I am sorry.

MR. BUTTERS: I wish to return to that section, rather than become involved in capital.

THE CHAIRMAN (Mr. Stewart): Proceed, Mr. Butters.

MR. BUTTERS: Just commenting on the point raised by Mr. Searle, I thought he was very gentle in his approach to the administration. As I recollect the previous Council had given fairly strong direction to the administration to proceed in negotiating such a transfer as was described by Mr. Searle. It is rather alarming to find out that apparently nothing is being done and that all the Commissioner apparently can offer is that we may extend an invitation to the present federal official in charge of fisheries to come and talk with us. I think that is unsatisfactory and I think that I support Councillor Searle's position. I feel that possibly we should underline this motion in some way to indicate our dissatisfaction with the progress.

Fishing In Yukon And N.W.T. Differs

THE CHAIRMAN (Mr. Stewart): By possible way of explanation from the Chair, there is quite a difference between the Yukon and the Northwest Territories with regard to fishing. There is a fairly extensive inland fishery in the Northwest Territories which is controlled by the federal department, whereas in the Yukon basically there is no inland fishery. It is just a sports fishing operation as I understand it other than the coastal waters, of course, that have been mentioned by Councillor Searle. So there would be a certain amount of duplication here of a federal service already in place to look after the commercial aspects and, then, to put in a territorial force just to look after sports fishing. I think probably this is the reason that we are in the state that we are in. I am not arguing the point one way or the other, but rather, stating a fact. Deputy Commissioner?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I would like to assure Council Members first of all that, of course, what you say is exactly right. The situation is altogether different between the two territories and some of the reluctance on the part of federal fisheries may be that the over-all job with regard to fisheries in the territories is very, very much more extensive than it is in the Yukon. However, I would also like to assure Members that there certainly has been no reluctance on the part of the administration to press for the transfer of responsibilities of fisheries. We have done this on every occasion and I stand to be corrected, but I believe if the record is searched, you will find an information item indicating that the federal minister was not prepared to make a substantial transfer of responsibilities for fisheries.

#### Pressure For Responsibility For Fisheries

We continue to press for this transfer, but we can not effect it ourselves. The present holder of those rights has to agree to it, you know. We can not force the federal government into a transfer. The suggestion that the Commissioner has made, that we renew our efforts, since we are now dealing with the minister responsible solely for fisheries, I think is a good one. Certainly if this committee or this Council were to lend renewed support, as has been obviously indicated here, that would probably strengthen our case. We are very disappointed, as a matter of fact, that the transfer of responsibility for licensing and dealing with sports fishing has not progressed more rapidly. We have been working very hard at this. We now think that it will be transferred, but as I say, we are the recipients and we can only go so far in this area.

THE CHAIRMAN (Mr. Stewart): Councillor Barnaby.

MR. BARNABY: The people in my region discussed this licensing of fishing and game and so on. They feel that it should be turned over to the people, not to somebody who has nothing to do with it. They would like to handle their own licensing and setting up of their own rules in regard to fishing and game.

THE CHAIRMAN (Mr. Stewart): Thank you. Councillor Butters.

#### Regarding Loans For Trappers

MR. BUTTERS: Mr. Chairman, the Deputy Commissioner's assurances were welcome. I wish to depart to another matter and that relates to some of the things that appeared in the Commissioner's Address that refer to this department. It would appear to me that the one group of people that we continually ignore and do least for are the people who are attempting to take their livelihood from the land, specifically the professional trappers of the Northwest Territories. These are people whose residence is on the land. We have loans for all kinds of business operations, but yet we do not, I think, provide the loan financing required for trappers through a recognized program. I know there is a program within this department but I think it could be expanded and enlarged recognizing that probably the most independent people left in the North today are the trappers.

The Commissioner in his opening remarks noted that the hunters' and trappers' associations may be interested in administering the funds for programs such as fur subsidy, organized caribou hunts, trappers' loans, administrative grants, housing on the land, commercial fishery development and resource harvesting.

I think that, although I have not discussed this with the people who are so engaged, I do feel that they would welcome an opportunity to participate to a much larger degree than they are now doing in this whole area outlined by the Commissioner. It is regrettable, I think, that when we examine the budget further we will find that this Council has again recommended the amount of administrative funds provided to hunters' and trappers' associations to be very miniscule in accordance with their responsibility and in keeping with the areas of management which the Commissioner has suggested in his opening remarks. I wonder, Mr. Chairman, if the Commissioner might enlarge on the sentence contained in his Opening Address relative to the expanded responsibility he sees for hunters' and trappers' associations in the territories?

#### More Authority For Hunters' And Trappers' Associations

THE COMMISSIONER: Mr. Chairman and Members of Council, what I had in mind was that the hunters' and trappers' associations are particularly powerful, particularly influential. They seem to be the associations that our game people find give them excellent advice and excellent assistance. With that thought it seemed to me that perhaps we in the administration could find ways and means of giving them added recognition, giving them some added authority. I had not detailed out exactly what we could pass on, other than I did say that in six communities to start with, the community would have a representative on the recruiting board for a number of positions. One of them I said could be game officers.



#### Direction From Local Organizations

Secondly, I thought perhaps the new outpost policy, perhaps the hunters' and trappers' association, may well be the organization that should dispense those funds. Perhaps in those communities wishing to apply, we could work out a system making better use of the regional organizations for advice and the local organization for direction. Then, there is the question of caribou hunts. It is a program essentially of organized caribou hunts sponsored by social -- or funded certainly by Social Development and Economic Development. Perhaps the allocation of funds may be on a six month basis, if you do not want to turn them all over at the start, and that could be made available, depending upon what our experience has shown us in those areas where they make use of this. It is not every community which makes use of the program, and some communities do not know anything about it. So, this is sort of what I had in the back of my mind.

I should say to the Council, perhaps, at this time that the items that I mentioned to you, there may not necessarily be full acceptance by either one or more departments, but someone has to give the initiative, someone has to take the lead and start somewhere and so, that is what I attempted to do. We may have to kind of push, or we might have to kind of pull some of the departments into going along with some of the things I spoke about and some of the things that Council spoke about, but I am happy to say, however, that Natural and Cultural Affairs, and the fish and wildlife people are not one of those that have to be pulled. They have demonstrated that they are willing to bend over more than backwards with the things they have agreed to do with the new advisory council on game and wildlife. So, I think that that is perhaps the best answer at the moment I can give you, Mr. Butters, and I hope that that answers it for you.

THE CHAIRMAN (Mr. Stewart): Is there anything further relevant to page 5.01, objectives or sub-objectives. Councillor Pearson?

#### Native People Used As Casual Help

MR. PEARSON: I just wanted to comment that Mr. Lyall's comments, I think, were very valid comments as were Mr. Barnaby's. One of my concerns with the department of game management has been their obvious inability to come to grips with the hiring of native people, and it is one of the departments that sticks out in my mind as a group which have not really made a very strong effort to employ native people in a meaningful capacity. They do use them as guides in some areas on a very sporadic basis, they use them as casual help. In Frobisher, for example, we have men of the finest calibre of hunters, who are used on a very casual basis by the game department. They get just a meagre salary, they do not get any uniform, it is not a full time job and I think it is a very unsatisfactory thing, because without those men the seven Canadian game officers would have a difficult time even navigating to many of the places they go. I think that an effort could have been made by that department to have used these people in a paraprofessional way as some other branches have, such as Social Development which uses paraprofessional social workers in many of the communities in the Baffin region. I think that game could have done the same thing, but they have not.

#### Greenland Eskimos Establish Own Regulations

The other point on game management is that Greenland recognized a long time ago that the native people were probably the most expert in matters of hunting and regulations. The native people of Greenland, the Polar Eskimos especially, established their own rules and regulations, their own hunting laws, and they abide by the regulations which they set themselves. So it is an interesting precedent and perhaps one we should look at.

THE CHAIRMAN (Mr. Stewart): Thank you. Councillor Lyall.

MR. LYALL: One other thing and about the reason I asked this about people coming in from outside and doing the work that the native people should be doing. One thing comes to mind and that is when a hunter goes out hunting he has to provide his own clothing, his own rifle, and that is not paid for by anyone else but him, but all game officers in the Northwest Territories are provided with rifles, parkas, and shoes. I think that that money that we use to buy all this stuff for those guys -- generally they only use it once in a lifetime in their job in one community, and most of it they use for their own pleasure. I think -- and I have

been harping about trying to get a quota for musk-oxen within my own region -- I think that that money should be put to better use as to how I see it being used. I think it could be put towards doing, say, a survey on musk-ox or whatever our regions really need. I do not think we should clothe anybody. I have to buy my own clothes and I think the rest of the people before they go to work should be well aware what kind of conditions they are going into and have their own supply of clothing or hunting equipment which is necessary for them to live off the land.

THE CHAIRMAN (Mr. Stewart): Thank you. Mr. Pudluk.

MR. PUDLUK: In the wintertime I supply my own clothes and equipment and in the summertime I could use something else.

THE CHAIRMAN (Mr. Stewart): Thank you.

#### Meeting Of Eskimos Suggested

MR. EVALUARJUK: Mr. Chairman, I am very happy, when I hear everyone talking about hunting. I am happy because the Inuit know where to go when they go hunting. I am thinking that the best thing to do would be to get some natives and let them have a meeting. I think we should have the main associations meeting together with the Inuit people to see what they would be able to do. We have had some game officers at the meetings with the natives, and when this does happen the natives are just told there are laws governing this and they can not be changed. So if they are all Eskimo natives they may be able to come up with something after they have discussed different things. They could go to the people who are known experts on game and approach them and tell them what they have come up with. Then we could find out how much the Eskimos do know or not know about game and fishing. I know this and I believe that Eskimos know more about the game on their lands because they need it for food and clothing, because this is what they have been doing for the past centuries and centuries. I think it would be a good idea to have just the Eskimos meet and see what they could come up with.

THE CHAIRMAN (Mr. Stewart): Thank you, Councillor Evaluarjuk. Is there any further discussion on the objectives or sub-objectives? Councillor Pudluk?

MR. PUDLUK: This time I will speak English. I would like to go further into what was being said, or into what Mr. Parker said. Did he say that this was for training or a trainee position?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, was the question: Were there training positions established?

MR. PUDLUK: For training.

DEPUTY COMMISSIONER PARKER: For training? Yes, there were six training positions established and six people will be, or are being hired to fill those positions, and they will be trained to be full and proper game officers.

MR. PUDLUK: Thank you.

THE CHAIRMAN (Mr. Stewart): Councillor Kilabuk.

#### Inuit People Know Game Problems

MR. KILABUK: The subject of game really interests me too. Right now the natives do not have control of the land or the game, even though they have been there for a long time. They must first always find out what rules and regulations have been set up for them but these white people who come in as game officers into the settlements must also learn a lot from the natives in the settlements. They are taught about the animals on the land, and we do not have anything written down about the animals around us but we certainly know about them. We know how our people hunt and these game officers who come to the Inuit settlements come into the settlements very ignorant of how the animals around are hunted. They should start having native people running the position of game officers and being the game officers in the communities. Ever since the Eskimos started using game for food, they know everything

there is to know about them and now we should be working harder because they know the problems that can come up concerning game.

So, I really support what has been said about getting native people to meet without any white people around. I think they could certainly come up with something. It was mentioned that the white employees are supplied with clothing, but the Inuit who go hunting must always supply their own clothing and equipment and everything else. They are doing this for a good cause, they are hunting for a good cause, not only -- but as a way of living, so I think that game officers should not be supplied with any equipment when they would be using it only for recreation. Now something else has been said and this is something we have been thinking about for a long time. That is that we would very much like to see something done for the betterment of everyone, because we know that things are getting harder and harder. This is not only the oil exploration that is going on in the North, but we would have to get something done to control game and I said that we would need a lot more help concerning game. I know game officers who have come to the settlement and they learn when they first come to the settlements. Some of them can hunt as well as we can, some of the game officers. They send their reports and everything out to the South because they are, of course, knowledgeable about conditions in the North, even when -- but some game officers do not know very much and everyone in the North is starting to realize what I have been talking about.

THE CHAIRMAN (Mr. Stewart): Thank you, Councillor Kilabuk. I am having some difficulty with volume on these translators and are other people having the same problem? I wonder if during the course of the coffee break, which we will call now, whether we could have a technician increase the volume on the translators as it is very inaudible. Councillor Butters?

MR. BUTTERS: I would just add that a lot of the cause -- somebody should look into maintenance because they are in poor repair as I tried six and this one is not that good.

THE CHAIRMAN (Mr. Stewart): It seems it may be a problem of age and possibly some of the batteries are running down a little bit. Possibly they could be replaced. In the meantime, this committee stands recessed for coffee.

---SHORT RECESS

THE CHAIRMAN (Mr. Stewart): Could the committee come back to order, please? I direct the committee's attention back to page 5.01, objectives and sub-objectives, the subject being discussed prior to the coffee recess. Are there any further comments? Councillor Pudluk, please?

#### Game Ordinance Discussed

MR. PUDLUK: I am sorry. I will continue with what I departed from. I have two main items that I wish to bring up concerning the game officials. This is concerning the game officers coming to the territories from southern Canada. When these southern game officers come to the Northwest Territories with very limited knowledge of the native people, as well as game in the Northwest Territories, these game officers from southern Canada spend several years in the Northwest Territories and we have a disadvantage with the present Game Ordinance. However, they have their superiors within the territorial government, the game officials and they can not change these things in the Game Ordinance themselves, because they have superiors. There is nothing they can do to change the present Game Ordinance themselves, because they have superiors in Ottawa, for example, and perhaps within the territorial government.

However, the majority of us have realized, the native people in particular, they regret some things that are written in the present Game Ordinance. Some of the game officers have been known to resign from their positions because they do not agree with the Game Ordinance that exists today. This is my first comment on the Game Ordinance.

This is the second one, this is written on 5.01. In 1976 and 1977 loans were taken out of the estimates. In Resolute Bay, some of these disadvantages happened in 1975 in the autumn, the local people had tried to charter aircraft to do some caribou hunting. This aircraft that was chartered cost \$8000 to fly it or to charter it. They returned after two days, the aircraft, or the airline concerned asked for the money right away for chartering purposes. However game officials in Resolute Bay said, perhaps after the caribou that were caught could be sold locally and eventually pay for the charter.

#### Loans For Chartering Aircraft Suggested

There were disadvantages, however, and the local people who were chartering the aircraft could not borrow money from the Council. If there were funds put aside for chartering purposes for caribou hunting in particular, it would be a very good idea, because I am sure a lot of government officials realize that there are not too many caribou on that island. Each year local people have to wait for the springtime to do some caribou hunting.

For approximately three years now there is very little game as far as caribou goes in this particular settlement, during all that time. For the first time this year there has been very little or no caribou on this island. This is very obvious to local people because they are the ones who are hunting the caribou herd in that area. If there are to be no funds made available for chartering aircraft purposes, for example, I think local people will have a hard time getting caribou for food.

I would like to make this information available to government people, game people in particular. Thank you very much.

THE CHAIRMAN (Mr. Stewart): Thank you very much, Councillor Pudluk.

#### Territorial Central Museum

Are there any further comments on page 5.01, objectives and sub-objectives? If not, we will return then to page 5.02, buildings, works and land, territorial central museum, Yellowknife, the amount in the estimates is \$1,600,000 for 1976-77. Councillor Searle.

MR. SEARLE: Mr. Chairman, I have and continue to support the matter of a central museum as well, of course, a system of grants to community museums, so my comment is not as to that, but is as to the matter of the cost of the central museum. I must say that I do not recall the

cost figures ever being as high as \$4.8 million and I am therefore compelled to ask what the basis of the building of that museum is. Is it a cost plus or do we have a firm contract price? Those would be the first two questions and, thirdly, does that \$4.8 million include the construction of display areas and the furnishing of it, or are these all in addition? If they are in addition, what will they cost?

THE CHAIRMAN (Mr. Stewart): Thank you, Councillor Searle. Deputy Commissioner.

Phases Of Museum Construction

DEPUTY COMMISSIONER PARKER: Mr. Chairman, we commenced with a firm contract price on a portion of the building as originally envisaged and designed. I think Members will recall that we did not have the funds to build the total structure as designed and therefore, it was divided into phases. The first and part of the second phase were the subject of a firm price contract and there have been certain negotiated extensions with the company that won the contract in the first place.

With regard to the matter of furnishings and floor coverings and display cases there is contained in this estimated figure for this coming year money for at least a minimum of things in that area, that is to say, enough furnishings and floor coverings to put the first phase of the museum into operation.

THE CHAIRMAN (Mr. Stewart): Councillor Searle.

MR. SEARLE: From the answer, Mr. Chairman, I take it that the estimated total cost, then, of \$4,870,000 is the price that we foresee having to pay for the first, second and third phases. In other words, to complete the structure plus furnishings.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, as of this time, that is correct.

THE CHAIRMAN (Mr. Stewart): Councillor Lyall.

MR. LYALL: I would like to know, for that price what size is this building you are talking about?

THE CHAIRMAN (Mr. Stewart): Mr. Commissioner.

Concept Of Museum Explained

THE COMMISSIONER: Mr. Chairman, perhaps the best thing to do on this is that we have a series of brochures available and if you like I could send for them and bring them here and give them to the Councillors so they could have a look at the entire museum. It shows you the concept, the architectural plans and tells you a little bit about it, but what you see across from here on the other side of Frame Lake, that is the main structure, the mechanical and rock work, the halls and part of the display area. The other display area will be divided into three sections, which can house either Eskimo artifacts, culture, and another one Indian and another one for other people, or east, central and west, whichever is felt is the proper thing. I am not really an expert on designing museums and where things should go, but I think the design is a good one and certainly it was enthusiastically received by the national Museum of Man in Ottawa so I think we are on the right track. However, rather than trying to describe it to any degree, the best thing is to get these brochures and I will bring them down for you.

THE CHAIRMAN (Mr. Stewart): Councillor Nickerson.

MR. NICKERSON: Following on the same line as the Commissioner, perhaps the Members not from Yellowknife are not familiar with this museum and it is located just a few hundred feet from the door of the Yellowknife Hotel, or rather the Explorer Hotel. I do not think there would be any difficulty at all in arranging for the Members to visit the construction site to see what is actually going on.

THE CHAIRMAN (Mr. Stewart): Thank you. Councillor Pearson?

MR. PEARSON: Mr. Chairman, my concern is the total final cost of this project. The figures that the Deputy Commissioner has given us now are at current prices I gather, and I wonder just what they estimate those prices may be, or what the total figure may be when the thing is completed perhaps several years from now.

THE CHAIRMAN (Mr. Stewart): Mr. Commissioner?

Building Not At Expense Of Other Programs

THE COMMISSIONER: We did include a substantial amount of money in here for inflation but you are right, we can not guarantee what the cost will be in 1977 and 1978. So it may be a few dollars more and that is why when I started on this subject early this morning and introduced it I told you that we would stop or finish the construction of phase one this summer, or early fall, and then we will not be able to do anything until 1977-78. We have made up our minds that we are not going to build it at the expense of any other program. If we could build it all now, we could probably save a substantial amount of money, but frankly Treasury Board has not seen it that way and we have no intentions of robbing any other program to pay for this. So it will just have to go on as the money becomes available.

MR. PEARSON: So, Mr. Chairman, just in case, for some strange reason, something goes wrong between now and the completion of the museum and something happens to the Canadian economy, and hopefully Mr. Nickerson's predictions will be wrong, that the rate of inflation drops that you have calculated and you people have calculated for a high rate of inflation and the museum is finished and we end up with a surplus, can we have that money back?

THE COMMISSIONER: Yes, and the interest that goes with it.

MR. PEARSON: Thank you.

THE CHAIRMAN (Mr. Stewart): The Chair recognizes Councillor Steen.

MR. STEEN: Thank you, Mr. Chairman. I feel that the \$100,000 under the heading of "grants, community museums, various" is a little bit on the light side. Some of that should come from the top, from the \$4,870,000. We have a number of community museums in the North who would like to have a bit of money to carry out their traditions and to store some of the

artifacts they are finding in the territories. I feel that when you spread \$100,000 throughout the territories, that is very little money to each community. If we do not provide funds to develop some of these community museums somebody else will.

#### Artifacts Leaving The North

There are a number of people already hunting for artifacts in the territories. I know of certain places where you can pick up these artifacts but no one can watch, no one can watch these people who are slowly but surely taking out the artifacts that there are in the North. I feel that the communities should have a little bit more money to be able to bring these artifacts to the communities and keep them there, but of course do not bring them to Yellowknife, although I have nothing too much against the Commissioner and his museum in Yellowknife, but I still feel that the communities should be given a bit more money so that we can keep our culture closer to the communities.

THE CHAIRMAN (Mr. Stewart): Thank you, Councillor Steen. Mr. Commissioner.

THE COMMISSIONER: Mr. Chairman, you will remember I spoke on this very point before coffee and not wanting to repeat it again, but just to say to Mr. Steen that I wholeheartedly agree with him. I said that it was in three parts, the whole project. At the moment we have no applications for any other money, and that is why we only put \$100,000 in there, but if we had applications from communities then we would be -- or we would have some idea of how much to estimate, but as yet no one has applied for the \$100,000 and the \$100,000 is up for grabs. If there are requests for more than \$100,000 I would be prepared to consider putting some more in, in the supplementary estimates later this year. Of course, I must be honest about it, I can not put in \$1 million because we do not have it, but we could put some more in.

#### Revolving System For Museums

We have funded the native organizations with \$25,000 each to tell us what they want preserved of their culture, heritage and traditions. Based on the reports we get from them this April we will decide of course again whether to fund them further, but I would not want Mr. Steen to think that the idea is just to build one museum and that is the central one at Yellowknife, because it is not, but we must have a home. This is like an axle, and the spokes go out to the regions and the rim and hub are the communities, and one will not work without the other because we have no intentions whatsoever of robbing communities of their artifacts to put them in a central museum. We will naturally request and bargain and swap and have a revolving system worked out so that everybody can enjoy it, exactly the same as the library system works in the territories.

The library is at Hay River, the central one, but essentially it is a depository, a mail order house, a clearing establishment and from there each year go thousands of books to regional and community libraries. We hope to do exactly the same thing here, but our problem is that we had to start from scratch, we had nothing, we had no museum, we have no program, we have no artifacts, but we are working on it. So I think I can assure Mr. Steen that we can meet his point which is a very good one.

THE CHAIRMAN (Mr. Stewart): Councillor Nickerson.

MR. NICKERSON: Mr. Chairman, I have two queries of the administration. The first is in general terms. More or less, perhaps, could they outline what difficulties they are having with contractors in negotiating large construction projects and are they coming up with any solutions to the problems of inflation and the difficulty of getting fixed price contracts. What is the approach that they and the contractors are taking to this problem?

Liaison By Organizations With Other Museums

The second one concerns the museums and the advice they are soliciting from various native organizations regarding the preservation of original peoples' heritage, etc. I wonder if they, or do they know if the various native organizations have had any liaison with, say, for instance, the museum in Browning, Montana, in the United States which is a big museum devoted to the American Indians. I believe there is also another museum in New York along the same lines.

THE CHAIRMAN (Mr. Stewart): MR. Commissioner?

THE COMMISSIONER: Dealing with the second part of the question first, no, I have not had any response yet from the native organizations and we do not expect any until the end of March because we asked them to take a year to look at it. We hope to get a report from them or recommendations from them in April. That is good information to have about the museum in the United States.

As far as the collection of Eskimo artifacts, I am of the opinion or have heard that the best collection is in Copenhagen and apparently many of the Greenlandic and Canadian artifacts were taken back by Mr. Knud Rasmussen. I have not seen the one in Copenhagen, but this is what the Governor of Greenland told me a few years ago. He is building a museum in Godthaab and they are having the same sort of problems. It is a sort of slow, long process, because many of the things have been lost. We may not be able to get all of the original things that they want preserved and we may have to have it done again. This is what they did at Igloolik. At Igloolik they have a nice museum there and they redid some carvings and we may have to do that.

Contractor Accomodating

To answer the first part of your question, we have had no difficulty with the contractor. He has been very good and he has been accommodating and he even offered to lend us some money to finish it, which is very unusual. The interest would be next to nothing but we could not do that because the only way that we can borrow money is go to cabinet and we must get full approval from cabinet in Ottawa and your approval here. What we are really doing is tying you up to a vote three years in advance. It is for that reason we did not do it, but I must say that the contractor, Poole Construction, has been very, very accommodating and we have absolutely no criticism and the only thing is we have not got the money to meet the full contract.

Finally, Mr. Bill Taylor, the director of the museum in Ottawa, has been in our corner urging us on and helping us and making suggestions, so I think that we are on the right track. We just have to be patient, be determined and I think I can guarantee this, that if we are, we can guarantee you before the end of your term of office, that you will all have attended the opening ceremonies for the museum and we will be able to point to other museums that have been constructed and we will have a fully functioning museum policy which will be an "A" level priority.

THE CHAIRMAN (Mr. Stewart): Thank you. Councillor Pearson.

MR. PEARSON: In listening to the Commissioner I can not help but feel that if this construction company is so generous and is prepared to provide funds or lend money to the territorial government to finish the damned thing, it would be in the best interests of the government to go along with it. After all, the previous Council approved this program and the thing is literally half constructed. It is in the best interests of the people and, I imagine, of this government to get the thing built as soon as possible to save money, because there is no question having structures like this sitting around for years waiting to be finished becomes a very expensive and very unbusinesslike arrangement.



#### High Cost Of Fresh Starts On Construction

The cost of restarting construction whenever you get money and the cost of getting the contractor back on the job and the cost of revitalizing the thing is an unnecessary cost. If we are going to have to go through this debate every year, as I gather we are, it is going to be in the budget, additional funds next year and additional funds the year after and additional funds the year after, I personally have no objection to the principle that we do the thing now. If we can get funding from another source other than big daddy in Ottawa, let us go ahead and urge the administration to get the thing going, get it built. Why keep dragging it out? I am sure I have no objection and I am sure my colleagues share the same feelings.

DEPUTY COMMISSIONER PARKER: Hear, hear!

THE CHAIRMAN (Mr. Stewart): Councillor Searle.

MR. SEARLE: Mr. Chairman, I share the same view that Mr. Pearson expressed and I was wondering if the administration could come up with some means whereby this Council could help them to that end. I am certain that there will be substantial additional costs as a result of the unfortunate way that we must go about this due to the financing that we are tied to. If we can somehow give the Executive the commitment or something to enable them to proceed quickly and save costs, I would be happy to do it.

#### Concern Over Construction Time

I would just like to point out, Mr. Chairman, that we have been at this much longer than is apparent. I was first elected in 1967 and I recall discussions then about the need, the urgent need then to make sure that we had a place to store all of the items of historical interest that were then being removed to various museums around the world, removed from the North to places like the Glenbow Foundation and others. We have had this urgent requirement since then. This matter has had the support of that Council that was elected from 1967 to 1970 and then the next Council that was elected from 1970 to 1974 and now we are finally getting down to the Council elected from 1975 to 1979 and we are hoping it will be finished by the time this Council leaves office in 1979. Well, if you consider for a moment then that in my memory it will have been an urgent priority since 1967 and possible completion by 1979, a period of 12 years, I do not think that it became a priority, an urgent priority in 1967. I suspect that Councils prior to that, when I was not a Member of it and had no knowledge about it, saw the need. So, gentlemen, Mr. Commissioner, Mr. Deputy Commissioner, if there is anything we can do...

MR. PEARSON: Send money.

MR. SEARLE: ...any assurances we can give, any legislation we could pass, please do not hesitate to ask to get the job done because it is making a bit of a farce of the matter to suggest that something can remain an urgent priority for 12 years. My terrible fear is that with the acceleration of seismic activity and in particular in oil and gas exploration I know as a matter of fact that items are being located by the groups and they are being put in their pockets, in their knapsacks, they are being dragged back to aircraft and they are being taken out of this territory on a daily basis. I very much fear that in 1979 we are finally going to finish this museum and we are not going to have anything to put in it because it will have long since all been removed. So I feel we are going to be about 12 years too late.

THE CHAIRMAN (Mr. Stewart): Thank you, Councillor Searle. Mr. Deputy Commissioner?

#### Support For Borrowing Money Heartening

DEPUTY COMMISSIONER PARKER: Mr. Chairman, we would be delighted to look into the possibilities of continuing the construction program through some means perhaps of borrowing money and report back to this committee or to Council at the May session with whatever possible plans we can present at that time. We are very much heartened by the support that is evident.

THE CHAIRMAN (Mr. Stewart): Thank you. Any further comments? If the Chair would be allowed one small comment, if the Commissioner would accept a verbal application for the \$100,000, Hay River would now like to apply. (laughter)

DEPUTY COMMISSIONER PARKER: In writing?

THE CHAIRMAN (Mr. Stewart): Yes.

THE COMMISSIONER: Mr. Chairman, my hearing aid is not working.

Capital - Activity 1522, Territorial Central Museum

THE CHAIRMAN (Mr. Stewart): Back then to buildings, works or land of the territorial central museum in Yellowknife in the amount of \$1,600,000, are we agreed?

---Agreed

Capital - Activity 1522, Grants, Community Museums, Various

THE CHAIRMAN (Mr. Stewart): Grants and special payments, grants, community museums, various, \$100,000. Agreed?

---Agreed

Capital - Activity 1522, Buildings, Works Or Land

THE CHAIRMAN (Mr. Stewart): Summary of capital estimates: A. buildings, works or land, \$1,600,000. Agreed?

---Agreed

Capital - Activity 1522, Grants And Special Payments

THE CHAIRMAN (Mr. Stewart): Grants and special payments, \$100,000 for total of \$1,700,000. Agreed?

---Agreed

Capital - Activity 1525, Swimming Pools, Various

THE CHAIRMAN (Mr. Stewart): Page 5.02 has been completed. Page 5.03, program, Natural and Cultural Affairs. Equipment and furnishings, swimming pools, various, \$24,000. Discussion? Councillor Pearson?

MR. PEARSON: I am just getting in early. If there is anybody else who wants to go ahead-- Mr. Chairman, I am appalled by the meagre amounts of money this government continues to put in this area of recreation, a total of half a million dollars to provide recreation programs and facilities for the entire Northwest Territories.

I have tried in the years I have been here to impress upon this government the tremendous need that exists in the settlements for recreation, where people have absolutely nothing to do and all day to do it in. The silly little community centres are being built in the most primitive way, and there is no material available in these communities, no persons in these communities to help establish recreation committees and recreation boards. Committees such as Pangnirtung have an enormous population of people with virtually no recreation facilities, or Cape Dorset, to name just two. I mean, the whole of the territories is in the same predicament and yet this government continues to reap tremendous profits from the sale of alcohol, millions of dollars of profit per year which are going into the general fund and not back into some identifiable program.

Liquor Profits Should Fund Recreation

I have suggested before and I repeat that the profits from the sale of liquor, some of them should be going into worthwhile recreation programs so we can establish alternatives to alcohol. If those funds can be seen by the people, that their alcohol spending money is going back into recreation facilities, they may begin to catch up on, they may begin to see there are other alternatives to alcohol.

However, half a million dollars for this item is just incredible when you consider that we are to be asked now to spend some \$37 million on Education, some \$20 million on Local Government, \$9 million on Economic Development and the people are bored to tears sitting around the communities with nothing to do because we can not come up with a meaningful recreation program, \$500,000, disgraceful.

THE CHAIRMAN (Mr. Stewart): Mr. Deputy Commissioner:

DEPUTY COMMISSIONER PARKER: Mr. Chairman, of course this represents just the capital portion and there is a little more than another half a million dollars in the operating portion. So if comparisons are made with other spending, the total has to be looked at in that light.

#### Public Use Of Gymnasias And Auditoriums

We have received at our request a report from our director of Public Works with regard to a new concept we are examining. Perhaps I should not say it is new, but rather a concept that Council has discussed from time to time. It is a grouping of community based structures for greater efficiency and for less cost, for the provision of these facilities. This would foresee the use of gymnasias and auditoriums as being made very much available to the public and not necessarily attached to schools. This concept we have already endorsed. These facilities would be built perhaps in conjunction with settlement or village offices, firehalls, parking garages and so forth. We are making some real headway in putting together unit costs and designs which will provide such complexes for communities which will make sense and which will cost less than if the buildings were built on a one building at a time basis, without adequate planning. So, we see in this concept a means of providing more recreation facilities, really for less cost.

THE CHAIRMAN (Mr. Stewart): Thank you. Councillor Pudluk.

MR. PUDLUK: I have changed my mind.

THE CHAIRMAN (Mr. Stewart): You have changed your mind. Councillor Searle:

#### Whole Community Should Use Facilities

MR. SEARLE: Mr. Chairman, I would have hoped that the detailed capital here shown in activity 1525 is misleading because essentially what we are talking about is simply the swimming pool projects and grants to municipalities for facilities. I would like to suggest that our recreation program, in fact, is much, much wider than that. If you will recall the study that the finance committee did, for instance, for the last Council, of capital expenditures with respect to education where you find the biggest capital expenditure is, we recommended that when you look at a large school facility such as the school in Hay River, Mr. Chairman, that you look at that as a community centre. You include in that facility a gymnasium and from time to time, I suppose, swimming facilities and the whole community should and could enjoy them and you make darned sure, Mr. McCallum, that the education authorities do not prevent the public generally from using those facilities from 3:30 p.m. in the afternoon until 9:00 a.m. the following morning because of the scurrilous arguments that the facilities need to stay sparkling clean.

I remember the worst example I ever heard was the floor put in the Hay River school, up on the stage, and a special floor was put in there so that nails could be driven in easily so that partitions and what not could be built so that sets for plays could be erected and the school principal was heard to say, "That will be the day anyone is driving nails in the floor of my stage." Now, that is why that particular floor was put in that building so that nails could be driven in, and there is a tendency for educators to regard those facilities as theirs and solely theirs.

#### All Facilities Should Be Taken Into Account

What I am saying, I think, is that our recreation program must take into account all of the facilities that are available in a community, those in schools and those not in schools, those run by the municipalities as well, and I think if you really look at the facilities that are available in the North, you will find that facility wise, there are quite a few. Facility wise there is tremendous space available, heated and lit, and I would like to suggest to you that we should de-emphasize the need for bigger and better facilities because of the cost of them, not just to build them but to maintain them, the cost to heat buildings, the cost to light them and the cost to keep freezing equipment and that sort of thing running.

Clinics For Training Suggested.

I think there is an awful lot that can be done outdoors in the summer and in the winter and there is an awful lot that can be done indoors in the facilities that we have. I, for one, do not believe that we need to spend vast sums of money to entertain ourselves and to do it on capital, on facilities. I think that we should put more money into the operating side and make available people for clinics, badminton clinics, basketball clinics, curling clinics, refereeing clinics for hockey referees, coaching clinics, people who will polish and train others.

I think it is people who make a recreation program go, not facilities. The facilities can sit idle, as so many of them do. So I do not agree that there is a piddling sum of money on the capital side, I do not think it is the facilities. Get the people and they will come up with facilities and once we are satisfied that all the facilities we do have are being used fully, then I think we are getting somewhere.

However, get the programs, the clinics first, bring the facilities in after. We have the present ones busting to capacity and I, for one, with the cost of facilities today, am not opposed to young people getting up at four or six o'clock in the morning and going off to practices. I do not see anything wrong with that. I think the facilities should be fully utilized but I do not see anything wrong either with two shifts in our schools. They are the worst used facilities from 9:00 o'clock in the morning until 3:00 o'clock in the afternoon, for 190 days of the year, heated, lighted and polished and scrubbed 365 days of the year, 24 hours a day. They are the worst used facilities.

THE CHAIRMAN (Mr. Stewart): Thank you. Further comments? Councillor Barnaby.

Money To Put On Individual Programs

MR. BARNABY: This is just a capital project, I take it. I would like to ask if there is money for people to put up their own programs? I have been asked that down there because they would like to hold their own type of games which they do not get in the Northern Games now or the Arctic Winter Games. I wonder who could answer that?

THE CHAIRMAN (Mr. Stewart): Thank you. Mr. Deputy Commissioner, can you answer that question?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, as Mr. Barnaby has mentioned, we have assisted with a grant the Northern Games and this year we assisted with the games that were held at Rae, I believe in July or thereabouts, with a grant, and I think this recognized exactly what the people wanted to do and gave them some assistance to hold -- I think it was called Treaty Days. Anyway, it was quite successful and that is the kind of thing we stand ready to assist.

THE CHAIRMAN (Mr. Stewart): Thank you. Councillor Pearson.

MR. PEARSON: I just wanted to say I am enthused to hear Mr. Searle's comments and strains of Council sessions long ago on the discussion on educational facilities but I agree with him that the facilities exist and they should be used. We as a Council and the Commissioner went on a tour to Cape Dorset and found that the principal there refused to allow the people inside the building. That was put straight, but we need money to train people. We need young native people to attend training programs on a regular basis. We need to go out and search for native people to take on these responsibilities within their own communities and that takes money, courses, hockey -- what do you call them -- clinics -- recreation clinics of all kinds need money and you can not do it with that piddling little sum that is there. There is not enough emphasis, financial emphasis on this area. I am not saying that we build arenas and swimming pools in each community. I am saying that we get people into recreation more than they are and it needs dough and you can not do it with that amount.

THE CHAIRMAN (Mr. Stewart): I would suggest this is capital we are dealing with right at the moment and there is another side of the budget that will look into the matters you are bringing under question. Councillor McCallum.

Utilization Of Various Facilities

MR. McCALLUM: Mr. Chairman, I would totally agree with the comments that have been made concerning the use of the various facilities that we have in many of the communities now. I would echo the comments of Mr. Searle in that they should be utilized. I was unaware that there are still those people who are involved with the responsibility of looking after schools who would not allow people into the school. My own experience is that once the physical education programs of the school are finished in that particular day, that that facility at the school or all facilities at the school have been turned over to the local municipality to use when they wanted it, at any time, at least in those areas that I am knowledgeable about from experience and in a lot of the areas that I have visited this is indeed the case. I do not believe that any educator owns the school at all or that it is his or her school. The schools are to be community institutions used to the fullest extent and if there are others that are not being used or which people in the communities are not allowed to use these facilities by the educator, I would certainly like to know of them. I know from Councillor Pearson that there is one there and there is no particular need for that to continue.

I would hope that it would become a thing of the past where people would lock up the school. I as well agree that the utilization of that school and the facilities in it should not be curtailed over a small period of time. I would think that instead of us getting into a great deal of construction, notwithstanding the fact that we live in a peculiar, if you like, or different environment in terms of climate and everything else, hours of daylight and darkness, that we could certainly look at some various kinds and times of school. We in fact have done this within the department over a while. We have various starting dates and various ending dates for school. The department was in the past and is now looking in terms of varying

lengths of time for the schools as set down, which schools should be open for instructional purposes in terms of either semester periods of time, two semesters or three semesters. I think that in terms of the utilization of the facilities of the school, the schools should be now and as far as I would be concerned, if I get the direction from Council and the way I feel, I think they should be community institutions and used by everybody in the community for the purposes that these people want to have after the regular school hours.

THE CHAIRMAN (Mr. Stewart): Thank you. Any further comments? Councillor McCallum.

More People Involvement In Clinics

MR. McCALLUM: If I may, Mr. Chairman, I would wholeheartedly endorse the idea of having more people involved with holding clinics of various kinds concerning not just the athletic area, but the whole area of recreation which to my mind would include some of the fine arts and music. I understand Councillor Searle is involved now. I think he can play three notes on the trumpet. I am not sure whether he was taking a shot at me about refereeing and I need a course in refereeing but nevertheless I would wholeheartedly support this. I would hope that we are concerned with all aspects of recreation and not just athletics. If it is to be athletics then it would be athletics that would involve a great number of people and not just a select group of "all stars" if you like.

MR. PEARSON: Hear, hear!

THE CHAIRMAN (Mr. Stewart): Councillor Pearson.

MR. PEARSON: I think I will need a clinic for my ear. Somebody just coughed in his mike! I guess when the pipeline starts we are going to need some other kinds of clinics too. All right. We have all this and we all agree, I guess -- everybody agrees. What the hell are we going to do about it? What is going to happen now? I have said this for five years or however long I have been on here and I just speak into the atmosphere and nothing very much happens. Can we get some indication from somebody that something might be done?

THE CHAIRMAN (Mr. Stewart): Councillor Searle.

MR. SEARLE: Mr. Chairman, I hope Mr. Pearson does not think I am being facetious when I say it, but when we get to page 5.13, then I think the area of attack is whether or not the sum of \$394,000 which is shown as grants on that page -- the question is whether or not that sum is adequate. In other words, I think what I have been saying is do not necessarily emphasize the capital facilities required. The question to my mind really is whether or not we are putting enough dollars on an O and M basis into the hands of people in the communities to run these various clinics so the question is whether the sum of \$394,000 is sufficient. I think that is the question and I think the answer right now is simply to leave the discussion, having said what we have said, until we get to page 5.13 and inquire then and there where that \$394,000 goes.

SOME HONOURABLE MEMBERS: Agreed.

THE CHAIRMAN (Mr. Stewart): Councillor Pearson, you are going to have an opportunity to say it all over again.

MR. PEARSON: I hope I have more success then.

Activity 1525, Swimming Pools Agreed

THE CHAIRMAN (Mr. Stewart): Back to page 5.03, equipment and furnishings, swimming pools, \$24,000. Agreed?

MR. PEARSON: I was just going to say, Mr. Chairman, with the price of water at the moment I do not know how many pools you could fill up with that kind of money.

THE CHAIRMAN (Mr. Stewart): Thank you. \$24,000, agreed?

---Agreed

Capital - Activity 1525, Outdoor Recreation Facilities

Grants and special payments, outdoor recreation facilities, \$36,000. Agreed?

---Agreed

Capital - Activity 1525, Community Centre Grants

Community centre grants, \$520,000. Agreed?

---Agreed

Activity 1525, Recreation Agreed

The total then for that section is \$556,000. Agreed? The summary of capital estimates, equipment and furnishings, grants and special payments for a total of \$580,000. Agreed?

---Agreed

Page 5.03 then has been concluded.

Capital - Activity 1528, Library Services

Page 5.04, Natural and Cultural Affairs, equipment and furnishings, miscellaneous library equipment in the amount of \$30,000. Councillor Pudluk.

MR. PUDLUK: Mr. Chairman, some of the settlements like Resolute Bay and Resolute village have two settlements. Is that including both if they want to have a library in the village and at the base or is it just the village itself?

THE CHAIRMAN (Mr. Stewart): I really do not know. There is not enough detail on this report. Could we have an answer to that question?



Funds For Libraries.

DEPUTY COMMISSIONER PARKER: Was the question of the two communities at Resolute, are there funds for possible libraries in both? I am sorry, I was not sure of the question.

MR. PUDLUK: That was my question.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, in a case like that we would prefer to concentrate on one of the communities and in the case of Resolute, anything that we did would be done in the new community, not at the air base. We have a very close agreement between the two departments, this Department and Education for the sharing of libraries. There is an established policy to try and prevent duplication in the cost of providing these facilities, and therefore if there is a school library already established, then the territorial libraries system could use that and that library will be open to adults and young people alike. So, with the sharing of those facilities we think our money will go a lot farther.

THE CHAIRMAN (Mr. Stewart): Councillor Pudluk.

MR. PUDLUK: Thank you, Mr. Chairman, and thank you very much, Mr. Parker. The reason I asked is that they have a library at the base at Resolute Bay which can only be used by the Ministry of Transport people and the other people are not allowed in there. Now, this is fine for the people working for the Ministry of Transport but other people are not allowed to go in there if you do not work for them. I would just like to see something like that, a library in the settlement since we are not allowed into that library.

DEPUTY COMMISSIONER PARKER: Well, Mr. Chairman, we do not have any control over the facilities that the federal departments may establish for their employees or companies. You know, we try and talk them into providing facilities that everyone can use, but they may not always agree.

THE CHAIRMAN (Mr. Stewart): Councillor Lyall.

Concerning People On DEWline Sites.

MR. LYALL: This kind of thing goes on all the time, even with the DEWline sites, like around Cambridge Bay. If that is the case I think we should tell those people not to come to the village. They come into town and visit and use our recreation facilities and I do not know what you can do about it, but that is what we will have to tell them, I guess, if you work for the federal government. They will not let us into their premises, we do not see why the heck they should come into our village.

THE CHAIRMAN (Mr. Stewart): Thank you. Are there any further comments on this? Mr. Deputy Commissioner.

DEPUTY COMMISSIONER PARKER: I have been led to believe from my own observation that the relationships between people working on the DEWline, where they are close to communities, was that they seemed to get along very well. I guess that the Department of National Defence has a policy of handling the DEWline as defence establishments and I can not speak for what access they might let the public have, but I would hope that the people from there would take part and really be helpful in community activities. Maybe you can charge them an admission at the door or something.

THE CHAIRMAN (Mr. Stewart): Mr. Pudluk.

MR. PUDLUK: The other thing I would like to bring up is the Resolute library. It seems they are completely barred and we are paying for it, but we are not allowed in there and that really chews me up.

THE CHAIRMAN (Mr. Stewart): Well, as I understand the problem, there are certain other federal government departments operating within the territories which are not making access to their libraries available to the people in the various communities. I presume the territorial government could undertake to write and ask if co-operation could not be set up in these areas.

DEPUTY COMMISSIONER PARKER: Yes, Mr. Chairman.

Activity 1528, Library Services Agreed.

THE CHAIRMAN (Mr. Stewart): Are there any further questions or comments? We have here miscellaneous library equipment at \$30,000 and that total remains unchanged. Are we agreed?

---Agreed

THE CHAIRMAN (Mr. Stewart): That concludes Page 5.04.

Capital - Activity 1563, Fish And Wildlife Service.

Page 5.05, Natural and Cultural Affairs, fish and wildlife service, activity 1563, detail of capital, buildings, works or land, office/warehouses in the amount of \$150,000. Are there any comments of a general nature on this section? Is it agreed for \$150,000? Councillor Barnaby.

MR. BARNABY: Are these going to be built in the two settlements listed there?

THE CHAIRMAN (Mr. Stewart): Yes, I would presume that is correct. Councillor Lyall. Pardon me, are you finished, Councillor Barnaby?

MR. BARNABY: Yes.

MR. LYALL: I would just like to ask how come you are building a warehouse or an office at Cambridge Bay for fish and wildlife when they already have one great big warehouse belonging to, I think, Economic Development? I do not see why the game department and Economic Development can not share that warehouse.

Game Officer For Sanikiluaq

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I would like to have the chance to look into that a little further. It seems that the warehouse that Economic Development has been using is being used very much for the fishing project there. What is being proposed for Cambridge Bay is not a full-dress office/warehouse or anything like that, in fact this money would be split with more than half of it going to Sanikiluaq where there are no facilities and then much less than half of it for Cambridge Bay. However, I would like to have the chance to come back and answer Mr. Lyall's question later.

MR. LYALL: Mr. Chairman, the reason I asked this is because I understand we have always had a game officer, and I know for a fact that they always had all their stuff stored in there, and I think even though it is used quite a bit for the fishing project, I think there is still enough room for those two departments to share that warehouse.

THE CHAIRMAN (Mr. Stewart): Councillor Barnaby? I believe there is a conference going on on that question now. Councillor Barnaby?

MR. BARNABY: What choice does anyone have in these things? I think the only chance you have is to refuse. You can not change it or put the money any other place. Do we have a choice?

THE CHAIRMAN (Mr. Stewart): Basically I presume the answer is no, unless the rules have been changed. Mr. Deputy Commissioner?

DEPUTY COMMISSIONER PARKER: Well, Mr. Chairman, that is what is in the Northwest Territories Act, but in a situation like this we are anxious to receive the advice of Council. Sanikiluaq has been pressing for a game officer for I believe some years now and it is a community which seems to want very much to have that game officer. There are no facilities there, and therefore it is a sort of first priority for putting in a facility of that kind. At Cambridge Bay, I am advised that we are looking at a very small facility really, in the neighbourhood of

about \$30,000. I will certainly take Mr. Lyall's advice and pass it along and see if we can not make sure that there is no waste of space or duplication between Economic Development and Natural and Cultural Affairs. But, Mr. Chairman, if Mr. Barnaby had a recommendation which he would like to put with regard to these offices, we would be pleased to hear it and see if we could respond to it.

THE CHAIRMAN (Mr. Stewart): Thank you. Councillor Barnaby:

MR. BARNABY: I am not questioning the warehouses, I am questioning the whole budget. We can not really change anything very much, I do not think anyway.

THE CHAIRMAN (Mr. Stewart): Thank you. Councillor Butters.

MR. BUTTERS: Just to point out, Mr. Chairman, that this Council did come in half way or three-quarters of the way through the process of developing this budget and we should have a chance to affect the next one and that there is a finance committee and it has a membership and I believe Mr. Barnaby is on that committee.

THE CHAIRMAN (Mr. Stewart): Thank you. Offices and warehouses in the amount of \$150,000. Are we agreed?

---Agreed

Capital - Activity 1563, Equipment And Furnishings, Radio Equipment.

THE CHAIRMAN (Mr. Stewart): Equipment and furnishings, radio equipment, \$10,000, etc. Councillor Wah-Shee?

MR. WAH-SHEE: Mr. Chairman, I would like to know under this Natural and Cultural Affairs, if they have or do they provide radios for communities or factors, and of that \$10,000, or from that how many radios could be purchased?

DEPUTY COMMISSIONER PARKER: Well, Mr. Chairman, we have over the years continued to vote a sum something like this and therefore have been able to add to the stock of radio equipment. This was a project of course that the Council of several years ago requested. The radios are not intended for communications between communities, but ordinarily are to be used by hunters and trappers out on the land calling back into the communities. I think we have different sorts of radios but this would probably put in at least two or three installations.

THE CHAIRMAN (Mr. Stewart): Thank you. Councillor Steen.

MR. STEEN: Thank you, Mr. Chairman. I think on the radio equipment, I do not think they have enough money in there. There are a number of camps out now who do have radios, and the radios were not supplied by the territorial government, they were supplied by Inuit Tapirisat and Committee for Original People's Entitlement and just to buy batteries, \$10,000 is pretty small, and I suggest that the next time that it comes in we should increase that amount a little bit.

THE CHAIRMAN (Mr. Stewart): I would point out that this is a capital expenditure and batteries would probably come under maintenance and so therefore batteries would not be a part of this funding.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, it is true that this is an area that we would have liked to have had more funds for, but in the over-all capital budget this year, with cost escalation, it is very tight. The director feels that he can carry on, that he can provide approximately five more portable radios and carry out the necessary maintenance and provide batteries and so forth. It is true that if we had our choice we would have put more money into this area.

Firefighting Equipment

THE CHAIRMAN (Mr. Stewart): I was wondering, and this is a question from the Chair, as to whether or not there has been interchange with the department of forestry with regard to radio use that they require in the summer, or firefighting, has any of this equipment ever been used in the wintertime when it was no longer required by the forestry service?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, that is something that we have not been able to achieve so far. However, we can go at it again and see if we can get any agreement. You know, radios are pretty specialized things as you well know yourself, and an organization that needs them for a certain period of the year is pretty jealous of it's equipment, because they spend part of the off-season making sure that it is in top condition, and I am not making excuses for them, but it is a kind of personal thing and that might be very hard to get agreement on, their use for other purposes.

Capital-Activity 1563, Radio Equipment Agreed

THE CHAIRMAN (Mr. Stewart): Thank you, but generally speaking this portable type equipment is not really that susceptible to damage and it would appear to me that there should be something done in this regard. Radio equipment, \$10,000. Are we agreed?

---Agreed

Capital-Activity 1563, Fisheries Project Equipment

THE CHAIRMAN (Mr. Stewart): Fisheries project equipment at Baffin Island, \$10,000. Mr. Pearson.

MR. PEARSON: Could we get some details on that, please, on the fisheries? We must have some experts in the house.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, Nettling Lake fishery was successful last year and the department has plans for a continuation there and for other test fisheries. This money would be used for nets, motors, augers, a variety of miscellaneous equipment to do with these kinds of projects.

MR. PEARSON: I was under the impression, Mr. Chairman, that the project was not financially successful and this was expressed by these people last summer, that they could not maintain the price of fish, which I think they were selling to me for about \$1 a pound, wholesale, and they felt they could not possibly maintain that price in subsequent years. Do you know for a positive fact that this is a viable operation? Is there somebody who can give us the information?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I am not trying to stall here, but the test fisheries are run by this department and then the ones where marketing takes place are operated by Economic Development. I could get the answer to Mr. Pearson's question and come back at any time or, if he does not mind, he could repeat the question when we are on Economic Development. In the meantime, I will make sure I get the answer ready.

Responsibility For Fisheries

MR. PEARSON: Of course, what has happened is we Councillors get a little confused by a government that keeps switching one department around from pillar to post, Natural and Cultural Affairs are now in the fish business and so are Economic Development. It really gets a bit confusing. I wonder if we could pin them down this afternoon? Could we do that, Mr. Chairman? I have a lot to say about fish this afternoon.

THE CHAIRMAN (Mr. Stewart): The Deputy Commissioner has indicated he can have an answer for you this afternoon.

MR. PEARSON: Then I can promise you an exciting afternoon!

DEPUTY COMMISSIONER PARKER: I am looking forward with great anticipation.

THE CHAIRMAN (Mr. Stewart): Does the committee wish to approve this \$10,000 or set it aside?

MR. PEARSON: Set it aside until it has been discussed. They may be up to some shenanigans.

THE CHAIRMAN (Mr. Stewart): Councillor Butters.

MR. BUTTERS: Was Mr. Pearson going to comment on this item especially, or just the general subject of who is responsible for fisheries, Economic Development or fisheries?

THE CHAIRMAN (Mr. Stewart): Would you care to reply to that?

MR. PEARSON: If I may. I would just like to discuss and discover where this \$10,000 is going because I understand that area it is slated for is not a viable operation, it is not a good operation, and I can not see any point in putting more money into something that does not work. I will not tell you everything until I have heard what they have got to say. That is not a very large amount of money, admittedly, but it might mount up.

Activity 1563, Fisheries Project Equipment Deferred

THE CHAIRMAN (Mr. Stewart): Can I have this committee's direction? Shall we set this aside for further discussion? Agreed?

---Agreed

This item, then is set aside.

Capital-Activity 1563, Fisheries Project Equipment

Fisheries project equipment, Mackenzie Delta, \$10,000. Agreed? Councillor Wah-Shee?

MR. WAH-SHEE: Is that the same type of equipment we are talking about here?

THE CHAIRMAN (Mr. Stewart): I would assume it is but it is in a different area.

DEPUTY COMMISSIONER PARKER: Yes, Mr. Chairman, it is.

THE CHAIRMAN (Mr. Stewart): I take it I have agreement on the Delta area, being a successful area?

---Agreed

Capital-Activity 1563, Fisheries Laboratory And Field Sampling Equipment

Fisheries laboratory and field sampling equipment, various, \$6000. Agreed?

MR. BARNABY: What is all this sampling? What kind of equipment is it, laboratory and field sampling equipment?

THE CHAIRMAN (Mr. Stewart): I could not give you a detailed rundown. Deputy Commissioner, can you give us any further advice on that?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, the responsibilities of this department in the fisheries business are to determine the extent and location of the fisheries resource. In other words, to find out where the fish are and make an estimate, a calculated and careful estimate of how many fish there are. They gather this information so that it can be used in different ways. If the fish resource is a very good one and it is in excess of what is being used locally, or if the local people desire it, then the information can be used to establish a small commercial fishery or a small community or a large community fishery, but this can not be done until there is some determination of how many fish there are there, the types and the health of them and so forth. So this is what this department does.

If the results of the testing programs are satisfactory, if there is any kind of production contemplated, that becomes the responsibility of Economic Development to actually run a project. Does that help in your understanding of it?

THE CHAIRMAN (Mr. Stewart): Thank you. Councillor Lyall.

#### Continuous Research

MR. LYALL: Mr. Chairman, the thing that I can not understand about this research that is always being done. As I said before, we have had research going on around the Cambridge Bay area for ten years, from the federal government, and at the same time we have here this government -- this fund from the territorial government doing research. We never had any results from that one person who stayed for ten years doing all this research and he had access to helicopters, airplanes, whatever he wanted. I can not see why they do all this research and do not let the people find out what they find out about the research they have been doing.

The same thing happens when we are doing commercial fishing and we get maps from the government telling us where there are fish. They say you can take 10,000 pounds here and 20,000 pounds here, but sometimes you go into a lake that they say you could take 50,000 pounds from here and there are no fish in it. It looks like they stood on top of Mount Pelly and said this is a lake and that is a lake and that is the way it looks when you get down to start fishing out of those lakes.

The thing is, that we would like to see the results of these. Personally I would like to see the results of every one of these researches, especially fish, seeing that we have got I think some of the best commercial fishing out of Cambridge Bay.

#### Fishing Is Like Politics

DEPUTY COMMISSIONER PARKER: Mr. Chairman, this fishing is something like politics, you know, you can figure you are going to get a thousand votes here and a thousand votes there and sometimes it will not come true. With all due respect, Mr. Chairman, the research that the territorial government does in the fisheries business is very much of a practical nature, just to try and determine the extent of any fishery that could be carried out.

We can not attempt to answer for the federal government. The federal government Department of Fisheries collects scientific data at times for the sake of simply having good scientific data and they do this all across the country. You know, we do not have a say in what they do, but I must say that we get complete co-operation from them in them providing us with the results of their surveys, but their surveys do not necessarily tell us specifically what we need in order to help a community have a fishery. I believe that the work that has been done by ourselves and to some extent by federal Fisheries over the years has resulted in a nice little operation in Cambridge Bay where there are char and trout taken during a certain period of the year. I think it has proven, particularly in the last couple of years, to have been a successful fishery. Our research is very much of a practical nature.

THE CHAIRMAN (Mr. Stewart): Councillor Wah-Shee.

MR. WAH-SHEE: Yes. One thing I agree with is when research is done I think they also should make this information available to the communities.

The other thing is that I think when certain developments are near certain communities, for example, in Snare Lake -- Northern Canada Power Commission wants to build a third dam in Snare Lake and I think if the fisheries department does research in that area they should make the information available to the communities as to the concerns of the communities in regard to the fish and how the construction of the dams would affect the fish and other wildlife in the community.

Capital - Activity 1563, Fisheries Laboratory And Field Sampling Equipment Agreed

THE CHAIRMAN (Mr. Stewart): Thank you. Field Sampling Equipment, \$6000, agreed? I only heard one "agreed".

---Agreed

Capital - Activity 1563, Big Game Equipment

My eyes are getting bad. I do not know whether I lost my place or not. Big game research equipment, \$8000. Agreed? Councillor Barnaby?

MR. BARNABY: This is almost the same thing only it deals with big game, I think. I do not know if anybody wants to go into discussion about it.

THE CHAIRMAN (Mr. Stewart): Councillor Lyall.

Expert Advice

MR. LYALL: Seeing that we are putting aside one of the fisheries projects, equipment, the one for Mr. Pearson's constituency, and seeing that we are going to have those people in this afternoon, maybe we should wait for the whole works and maybe we could get an explanation from them.

THE CHAIRMAN (Mr. Stewart): Deputy Commissioner, could we have expertise on big game research equipment this afternoon?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, we are under Council's direction as to how you would like the information to come forward. It is strictly up to your committee. I can have it brought in in the form of notes and give it to you or you could ask the director to come in and provide the information, just as you wish.

THE CHAIRMAN (Mr. Stewart): Thank you. I am at the committee's disposal. What are your instructions? We have a suggestion that we bring in expert advice by Councillor Lyall. Is this agreed on big game? Councillor Searle?

MR. SEARLE: I would really like to suggest that Council Members try and bear in mind that we are talking about a \$200 million budget and if you start really, seriously getting into items of \$10,000 and \$6000 and \$8000 and \$35,000 and setting them aside and bringing people in, you know, frankly we may not get through much more than the beginning of the budget in three weeks. I suspect that that big game research equipment, if you look under it it says "new and replacement". You may find that this is just a formula replacement that is voted when it comes up.

Much of the financial management is done on that sort of a basis. You know, if it is just the replacement of equipment on that sort of basis, I think we should simply be told that and then we can approve it and pass on. If it is something drastically new, bringing in a new program, then I think maybe we should be concerned, but if it is just a formula replacement, it seems to me we should be told that and go on.

THE CHAIRMAN (Mr. Stewart): Thank you. Councillor Lyall.



A Case Of Negligence

MR. LYALL: The thing I am worrying about is that this is something where the native population-- if there will be benefits out of it there will be benefits out of it, but as I say we never get any of the results of any of the research. Now, if this is for replacement equipment I can tell you that a brand new outboard motor and boat was lost last summer by the fisheries department because of negligence. Gee whiz, every year we lose, or if every year we lose \$10,000 worth of equipment like that what are we going to do because in ten years that will be \$100,000? That is the only reason I would like to see at least that part being answered properly. I can see the rest of it and why we go through it, but this is one area we are really interested in and I think we should be given a chance to get some answers. We are here to get answers and are also here to give advice and here to help the government.

THE CHAIRMAN (Mr. Stewart): Does anyone else wish to speak on this matter?

MR. PEARSON: I just want to say, Mr. Chairman, that in the past the practice has been that when we have a question to ask of a specific department, there is a witness who comes before the Council and answers the questions. Now, if those witnesses are here then we will ask them the questions and if they are not here we will wait until they get here. I know it is only for \$10,000, or whatever, but the point is that that has been the principle in the past. That is the principle I am used to and that is the only one I am prepared to accept. If there is a witness, stick him in the witness chair and we will ask him the question, get the answer and then carry on. If there is no witness, we will wait until he gets here and I do not think that is being unreasonable, and that is with all due respect to my colleague.

Witnesses Appearing Before Council

MR. BUTTERS: The practice that the Honourable Member is referring to as far as I recollect went out with the last Council. I personally do not wish to see it reinstated and I do not think it is correct for any legislature having a servant of that legislature being called to account before it. It does not happen in the House of Commons nor does it happen in any provincial houses and that was one of the reasons we sought to get away from that practice and have designated two Members of our body to sit on the Executive Committee. Theoretically as these people become more aware of the administration's responsibilities they can answer questions for us on behalf of the government. I think this was the whole idea, because how could we take over government and how could we develop elected Members responsible for portfolios unless we accept that responsibility? If we are going to continue calling the servants of this Council or this government before us every time we want to examine \$6000 we are wasting time and moving backwards.

MR. PEARSON: So why do not the Members of the Executive answer the questions? I have not heard any answer to those questions. The Members of this body, your body or my body, -- I really do want to get some explanation. I have reason to believe that the project we are discussing for Baffin Island is not a good project and here we are voting \$10,000 to keep it going a little longer. Whatever the reasons, I want an explanation and more to the point, I think the principle of having witnesses appear before this Council from the body, as you call it, or rather the administration, was a unique element of this Council, I think one that we should be, or that I would particularly be, happy to be able to deal at that level because it was unique in the western world in fact, that witnesses could be called from the administration. I think it was one of the real assets we had as a Council. I do not think I am being unreasonable. If you ask a question, you want an answer. Mr. McCallum, what is the answer, do you know or Mr. Ernerk do you have the answer?

THE CHAIRMAN (Mr. Stewart): Do other Councillors wish to reply? Councillor McCallum?

Concerning The Role Of Executive Members

MR. McCALLUM: Mr. Chairman, I think the principle that Councillor Butters mentioned is the principle that I would subscribe to as well, notwithstanding that there was a uniqueness as Councillor Pearson has indicated. However, I think Council Members must appreciate the fact that both Mr. Ernerk and myself were made specifically responsible to this Council for two particular departments, and that is not to say that we do not have some kind of a responsibility in acquainting and getting a knowledge of other departments of this government. However, although I am not attempting to make any kind of an excuse for not being able to give information on others, I think it is highly unreasonable to expect that Mr. Ernerk or I in the limited time we have been here, to become that knowledgeable. That is why I think that the past Council wanted to retain the Commissioner and Deputy Commissioner at this particular table.

That was one of the reasons and maybe not the main reason for having these two people here, but I would expect as both Mr. Ernerk and I become more knowledgeable about the others, that we would in fact be able to talk intelligently about each and every one of the departments and, in particular, the five people programs that we are beginning to discuss now. However, at this time, no, I have no idea, or a very limited knowledge of what this is. I would expect that this is primarily replacement equipment in terms of these. Now, it may very well be that in the case of the fishery project equipment which went to Baffin Island, this is not a feasible undertaking, but I think that the Deputy Commissioner suggested that he would obtain this information and come back to Council with it. I think that there are members of the Natural and Cultural Affairs Department here and if it were possible at this particular time in our development that we should utilize their knowledge, I personally can not speak for Mr. Ernerk of course, I personally do not know that much in terms of the fish and wildlife service. I may be able to speak half intelligently on recreation though.

THE CHAIRMAN (Mr. Stewart): Councillor Ernerk.

Various Responsibilities

MR. ERNERK: Mr. Chairman, I share similar views with those of Mr. McCallum. However, I have been personally concentrating with my own department since being appointed to the position as an Executive Member responsible for the Department of Social Development.

Firstly, I made sure that officials of the Department of Social Development were sitting behind me so that when we come to discuss the department itself I have some assistance from them. I would like to be able to answer for some other departments within the government of the Northwest Territories but I am unable to do so in many cases because, speaking for myself, I am simply not aware of the fine details of the policies, procedures and guidelines which they follow. In order to acquaint myself with various programs, various departments' responsibilities and so forth, I inquired about certain responsibilities of these certain departments and was unable to get some at the time and, again, speaking for myself, when I did inquire -- I think it is funny when I look back at it -- about the various responsibilities, but I was literally told to go to hell or something and I suppose that has to do with a lot of the things. We are placed in a position where we are unable to answer questions other than concerning our own departments here.

THE CHAIRMAN (Mr. Stewart): Thank you. The Chair is the servant of the committee and I want to do whatever the majority wants to do. Councillor Butters.

MR. BUTTERS: Just to say sir that we should not lose sight of what is being discussed. It is a matter of providing information. I can recall in past sessions that even when the witnesses sat at the table they have not been able to answer the questions and have said, "We will get that information for you", and a few hours later or at another time the information was provided on a piece of paper from the experts within the department. That is all that is required and if it happens to come to this Council through Mr. McCallum, Mr. Ernerk, the Deputy Commissioner or the Commissioner, I think that is satisfactory.

Capital - Activity 1563, Big Game Equipment Deferred

THE CHAIRMAN (Mr. Stewart): Thank you. Well, I have a request from a Councillor to put aside the game research equipment until this afternoon, and is this agreed?

---Agreed

Capital - Activity 1563, New And Replacement Equipment For Various Regions

THE CHAIRMAN (Mr. Stewart): New and replacement equipment for the Fort Smith region in the amount of \$35,600. Is it agreed?

---Agreed

THE CHAIRMAN (Mr. Stewart): New and replacement equipment for the Inuvik region, \$28,200. Is it agreed?

---Agreed

THE CHAIRMAN (Mr. Stewart): New and replacement equipment for the Baffin Island region, \$10,250. Councillor Pearson.

MR. PEARSON: I would like an explanation and perhaps if we can not get it from either one of our present witnesses we will get this afternoon when they discuss the other \$10,000.

THE CHAIRMAN (Mr. Stewart): We will set this aside then for an explanation this afternoon.

MR. PEARSON: We are now up to \$20,000.

THE CHAIRMAN (Mr. Stewart): Is that agreed?

---Agreed

THE CHAIRMAN (Mr. Stewart): New and replacement equipment for the Keewatin district, \$33,950. Is it agreed?

---Agreed

THE CHAIRMAN (Mr. Stewart): So we have three items outstanding so I can not ask for agreement on that, and that would appear that that is all we can do on page 5.05 at the present time.

Before we start into the second section I would ask the committee's indulgence on this particular budget. I have never chaired a budget meeting before and I have not had time to go through the matter with the administration. I would plead with you if you would allow me to report progress at this time so we can start this afternoon after lunch probably on a better track than we have so far. Is it agreed?

---Agreed

MR. PEARSON: You have done very well so far.

THE CHAIRMAN (Mr. Stewart): To recess at this point I do not have to report progress. I declare this committee recessed until 2:30 p.m.

---LUNCHEON ADJOURNMENT

THE CHAIRMAN (Mr. Stewart): I call this committee meeting to order. We have unfinished business on page 5.05 with reference to activity 1563, fisheries project equipment on Baffin Island. Do we have an answer to this yet, Mr. Deputy?

Capital - Activity 1563, Fisheries Project Equipment.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, with regard to fisheries for the Baffin, I am advised that the Nettling Lake fishery was or has been run for two years by the fish and game division as a test fishery and that in fact, of course, as Mr. Pearson advised, there was some marketing done this summer. I thought it had been done through Economic Development but in fact it was as part of the test fishery. As soon as Mr. Mersereau is here I can give you the details of what happened there. It was not expected to be viable in the first two years of operation, of course, because it was in fact a test, but in the year to come, this coming year it will be operated by the Department of Economic Development. It will employ approximately 15 people. The anticipated expenditures are \$110,000 for the fiscal year. The anticipated revenues are \$100,000, which indicates \$10,000 short of being viable. The expectation is that it will take approximately three years for this project to become a viable project as people gain experience and markets are built up.

The payroll income that will be generated from that \$110,000 expenditure amounts to \$70,000 which, of course, produces much more economic benefit to the people. There is an anticipated 100,000 pounds of char that will be taken and they are estimating that they will be able to market it principally at Frobisher at a wholesale price of \$1 a pound.

THE CHAIRMAN (Mr. Stewart): Thank you. Any further questions on this item, fisheries project equipment, Baffin Island, \$10,000? Are we agreed?

---Agreed

Revert To Capital - Activity 1563, Big Game Research Equipment.

THE CHAIRMAN (Mr. Stewart): Do we have a reply to the big game research equipment, various, \$8000?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, big game research equipment, \$8000, the anticipated breakdown is as follows: replacement all terrain vehicle (ATV) for the grizzly bear study in the Mackenzie Mountains, \$1000. I think they wiped one out -- over the hill with one. A new all terrain vehicle for the bison range study at Hook Lake, \$1000. New and replacement tents, sleeping bags and that sort of equipment, \$1000. Laboratory equipment, \$3000. This division has never had any laboratory equipment. They have had to rely on basic laboratory work to be done by others and we finally agreed that this has become very very inefficient since we have a biologist on staff and we should have a minimum of laboratory equipment. Photographic equipment for aerial surveys, \$2000, total \$8000.

THE CHAIRMAN (Mr. Stewart): You have the explanation. Are we agreed on the item for \$8000?

---Agreed

Capital - Activity 1563, New And Replacement Equipment.

THE CHAIRMAN (Mr. Stewart): I have one further item, new and replacement equipment, Baffin region, \$10,250.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, Baffin region, three canoes; Pangnirtung, Pond Inlet and Broughton Island for game officers' use, \$3850 in total; a Princecraft boat for Resolute Bay, \$1200; an all terrain vehicle for Pond Inlet, \$3200; and miscellaneous equipment for various locations within the Baffin, \$2000; for a total of \$10,250.

THE CHAIRMAN (Mr. Stewart): Councillor Pudluk.

Concerning A Boat For Resolute Bay

MR. PUDLUK: Mr. Chairman, what was the Resolute one again?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, it is a boat for use at Resolute Bay.

MR. PUDLUK: Is it a big boat?

DEPUTY COMMISSIONER PARKER: No, I gather it is probably a 16 or 18 foot boat.

MR. PUDLUK: Who is going to pay for that?

DEPUTY COMMISSIONER PARKER: Pardon me?

MR. PUDLUK: I say, who is going to pay for that?

DEPUTY COMMISSIONER PARKER: The government proposes to purchase this for the use of the game officer.

MR. PUDLUK: I think it is going to last about one month or one summer. We tried to use a big boat like this in 1961. It is not very good to have a big boat like this in Resolute because of ice movements and the wind and the rough water. If they are using it for something else, they need canoes. It is a lot easier to handle a canoe in that area.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, perhaps Mr. Pudluk would be kind enough to speak with Dr. Norm Simmons who is the head of the wildlife division at coffee break or some other occasion, in order that he could give him his advice on the subject.

THE CHAIRMAN (Mr. Stewart): Thank you. On this item then ...

MR. PEARSON: Mr. Chairman, I would like to add to the comments of the Deputy Commissioner the matter of purchasing of canoes by these departments in communities where there is tremendous unemployment and a need for employment, a need for some kind of cash return. Is it not conceivable that the game officers in those communities where the water season is so limited, could rent from local people the 18 and 22 foot freighter canoes that these people have instead of buying the damned things -- the government wants to buy assets all the time. Rent them from the people if they need them. Put some of the money back into the community indirectly.

Introduction Of Dr. Norm Simmons

One other point. Would the Deputy Commissioner kindly consider introducing to Council the new director of game management or the four-star general of wildlife, the head of wildlife, because we have not had a chance to look at him yet?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I would indeed be very pleased if it is the committee's wish, if we could ask Dr. Norm Simmons to stand and be recognized as the new head, new, relatively speaking, of the division of wildlife. I am very pleased to have him here.

---Applause

Mr. Chairman, if I could be permitted, Dr. Simmons is a man of very considerable northern experience, having worked in many parts of the territories and lived in Fort Smith and worked out of there. He was a long time officer with the Canadian Wildlife Service and, contrary to some of the other officers, he was a resident officer. We have, during his tenure with the Wildlife Service, enjoyed the very best of relationships and service from Dr. Simmons and we are delighted that he accepted our offer to join us in this department.

If I could also say with regard to the use of canoes, we have in the past considered as basic equipment for a game officer a skidoo and a canoe and kicker. Mr. Mersereau is willing, as suggested, during this short period of open water in some locations, to consider

the possibility of a system of rentals from a local person, rather than purchase and perhaps at a subsequent Council session, Council Members might raise that and see how he is making out with such a plan.

THE CHAIRMAN (Mr. Stewart): Thank you. With this explanation do I have agreement, then, on new and replacement equipment, Baffin region, for \$10,250? Is it agreed?

---Agreed

Capital - Activity 1563, Fish And Wildlife Service Agreed

The total for this page of \$302,000, is it agreed?

---Agreed

That concludes page 5.05. Page 5.06 under Natural and Cultural Affairs, we have activity memorandum. Are there any comments on the memorandum?

On page 5.07 you have a summary by activity. Councillor Pearson?

Concerning The Availability Of Char

MR. PEARSON: Mr. Chairman, I would like to take this opportunity to discuss a matter of great importance, to the economy of the Northwest Territories, and a matter of great importance to our great beloved Queen Elizabeth II.

A friend of mine is the manager of the Montreal Ritz-Carlton Hotel, one of the finest hotels in Canada, and one of the finest in North America or in the world. Mr. Fred Laube, internationally renowned as a chef and hotel manager of the Gritti Palace in Florence, which was his last posting before coming to Montreal. He has tried for many years to provide his customers, some of the more discriminating diners, people in this country, the Montreal so-called elite, with char, as Mr. Laube feels that Arctic char is undoubtedly one of the finest fish for the table. In the many years he has managed the Ritz, he has never been able to find a supply of char. He has tried and tried and tried. He has been to the government, the Quebec government, he has dealt with funny people from Ottawa and has never been successful to the point where he could put it on his menu, guaranteed for a certain season of the year, as he can, say, with Gaspé salmon, another great Canadian delicacy.

Olympic Games Dinner

He is rather disappointed, inasmuch as he feels that we are missing -- his guests are missing out on a great delicacy. He is not prepared to run on a very unorganized basis, it has to be organized for his hotel. Now, he was recently successful in winning the tender to provide the state dinner for Her Majesty The Queen when she opens the Olympic games in July and that dinner will be attended by heads of State, Canadian officials, Olympic officials, international guests, and what have you from many countries and one of the many entrees on the menu that evening is char. After he was successful in getting the tender just the other day, he was horrified to find that he has no sources of char. So he spoke to me about it and what we have tentatively set up is a supply of char to be taken at Pangnirtung somehow, flown to Frobisher Bay in a Twin Otter and flown to Montreal in a jet aircraft the same day so that it can arrive in Montreal fresh for that dinner. 600 pounds are required for the table.

He also plans a festival of Canadian Arctic food in September. He thinks that would be the ideal time, a dinner he wants to prepare on an annual basis having his chef, Chef Pierre, who is internationally renowned, of the Ritz-Carlton, to prepare Arctic delicacies for southern Canadian consumption, but again he is having this supply problem.

Now, I tell this story for several reasons, and one of them, or the main one is to point out to people in the North that there are people in southern Canada who want our products. We do not have any economy in this country, we have not been able to come to grips with worthwhile and meaningful development of our natural resources, such as the fish and wildlife.

Arctic Char, A Gourmet Specialty

There are people down there who would just love to get their hands on it and are quite prepared to pay premium prices to get it, and this government should be making every effort to provide southern markets as well as the northern markets, with these delicacies. There is no reason why the Arctic char could not become an internationally renowned gourmet table specialty, if we handle it properly. We could get good money for the sale of these products. Caribou meat, and even wild berries, clams, muktuk, not the canned product but the fresh product, available to southern Canadian markets. The whole full range of northern food for people down there who would like to buy it and they are quite prepared, but they can not get in touch with anybody. There is no one they can contact. There is no one they can count on to supply them with these goods on a regular basis. So, Mr. Laube is unable to go through with his scheme and he was very upset about not having a steady supply of char, particularly for The Queen in July.

Now, would the territorial government look into a marketing set-up so that we can see that our goods are marketed and see that we can follow them through. Port Burwell can produce



superb cod and I defy anyone to find codfish as great as they can produce in Port Burwell. It is a very, very special dish. You can buy it in Frobisher Bay, but where else can you buy it where it is clearly identified on the package as Port Burwell cod and a specialty to be desired by all the great cooks in this country for something to have on your table as a great dish. It can not be done. You can develop these things and get marketing procedures going and make Port Burwell cod a very attractive product because we need the industry we need the work and the Canadians need fish.

I think that is the end of the fish and The Queen story.

THE CHAIRMAN (Mr. Stewart): Thank you, Councillor Pearson. Councillor Butters?

MR. BUTTERS: With regard to your suggestion on procedure, Mr. Chairman, I wonder if on page 3.01, or 50, whatever it was, when we examined the particular items and then we referred or related them to the pages which contained the money being voted, this seems to be the way that Air Marshall Campbell would do it, or used to do it, and we used to go along quite handily.

THE CHAIRMAN (Mr. Stewart): I am sorry, I did not quite catch the page number.

Activity Memorandum, O And M\_

MR. BUTTERS: Page 5.06, proceeding down the columns from activities 1501, 1522, 1525, and relate these to the financial expenditures on the following pages as each subject is discussed and the item then can be agreed to.

THE CHAIRMAN (Mr. Stewart): Fine.

MR. BUTTERS: Perhaps the Deputy Commissioner could help me out here. What was the procedure we used? We concentrated on this page much more than we have done this time.

DEPUTY COMMISSIONER PARKER: Is Mr. Butters referring to the line objects starting on page 5.10?

MR. BUTTERS: No, I was looking at page 5.06.

DEPUTY COMMISSIONER PARKER: Sorry, I did not get the question.

MR. BUTTERS: Well, sir, it appeared we had approved that page and we are now going on to page 5.07. It seems in times past we spent a considerable amount of time on the various descriptions of activities and relating them to the financial report.

DEPUTY COMMISSIONER PARKER: Have we dealt with page 5.06 yet?

THE CHAIRMAN (Mr. Stewart): I was asking for comments on the activity memorandum. Each amount will be separately dealt with. I think I have got it sorted out now, Mr. Butters. We will try this next session and see if it works. Okay? Is there any further comment on page 5.06? Page 5.07 is a summary by activity. Page 5.08 is the revenue, recoveries and transfer payments. Page 5.09 is a summary of manpower requirements. Page 5.10 is the object of expenditure. As I understand, all of these pages refer to the work that we are now going to get into on page 5.11. Are there any comments on the explanatory pages? Councillor Pearson.

Summary Of Manpower Requirements

MR. PEARSON: On page 5.09, looking at the manpower requirements, it is a pretty hefty list and in the item fish and wildlife I wonder if we could get a breakdown of the number of employees and their ethnic origin and where they are likely to be employed.

THE CHAIRMAN (Mr. Stewart): Deputy Commissioner, I do not suppose you have this information available, but could you make this information available for us later?

MR. PEARSON: Why not now?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I can give you the information you require, I believe, at least by region. In the Inuvik region there are 9 officers, 44 per cent of them are native persons. In the Fort Smith region there are 14 officers, 50 per cent of them are native persons. In the Baffin region there are 7 officers, 14 per cent are native.

MR. PEARSON: 14 per cent? How many is that?

DEPUTY COMMISSIONER PARKER: One. There is one vacant and that must be an "other". In Keewatin there are 6 officers, none of whom are native. For the total service then there are 36 officers, one-third of whom are native persons.

THE CHAIRMAN (Mr. Stewart): Does this answer your question?

MR. PEARSON: No. I asked what are the new positions and where are they for? I think we are concerned in this Council with the rapidly growing civil service and up to some 3000 odd employees. It does not seem to be slowing down.

DEPUTY COMMISSIONER PARKER: I guess there are a few fish salesmen. Mr. Chairman, in addition to those other figures there will be six native trainees added, but as you will note, three of the positions which appear as new positions are in the directorate and that simply relates to the creation of the department. So that is three out of the total of eight new positions are related to the establishment of the department, the director and so on, the secretary, and administration officer. Then under museums and historic sites there is an increase of four persons and that is because that function has never been staffed. We will be preparing to operate the museum. The museum will be ready for operation, the first phase of it, in the latter part of this coming fiscal year and that means that we must have on staff the curator and caretaker and people like that, for a total of four. Then the only other new position is one additional fish and wildlife officer.

THE CHAIRMAN (Mr. Stewart): Councillor Nickerson.

MR. NICKERSON: Mr. Chairman, without even asking the Deputy Commissioner has told me what I want to know.

THE CHAIRMAN (Mr. Stewart): Councillor Lyall.

Training Requirements For A Wildlife Officer.

MR. LYALL: Mr. Chairman, could you tell me what education and training you need to be a wildlife service officer?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, ordinarily the service seeks a candidate who has grade 12 training and, if possible, has had a course in wildlife management. They can also accept people with slightly lower educational training, but who have had good experience. Their training must include the handling and marketing of furs, a full understanding of the ordinance, at least they have to become very much familiar with the ordinance and how the ordinance is to be applied and to be able to understand very much the whole matter of game management and the handling of game.

MR. LYALL: The reason I asked that was because I saw a couple of them when they were starting to grade fur and they said this was the first time they had ever done it and they are supposed to be well educated enough for the position.

THE CHAIRMAN (Mr. Stewart): Councillor Steen.

MR. STEEN: Thank you, Mr. Chairman. I would like to ask -- maybe I am a little bit behind because of studying the paper but on page 5.07, I would like some information on the fish and wildlife service, activity 1563 on the loans. You have \$40,000 and I am wondering what is this for?

THE CHAIRMAN (Mr. Stewart): Councillor Steen, we will pick these up under the individual votes as we get further down the line. These are just summaries. We can go into detail here but I would prefer to do it when we get to the actual sheet it is listed on or else we will get things so interlocked it will be very difficult to set it out but that amount will show up further down the line. I would prefer you to hold your question until that time.

MR. STEEN: Okay, agreed.

Objects Of Expenditure - Activity 1501, Directorate

THE CHAIRMAN (Mr. Stewart): Now we will turn to page 5.11, activity 1501 in the amount of \$134,400. Agreed? Councillor Nickerson.

MR. NICKERSON: On page 5.11 I notice that during 1975-1976 three persons were employed for a total cost of \$36,000 which would give them \$12,000 each, whereas in the proposed 1976-1977 expenditures we have a figure of \$108,600 for six people which works out at \$18,200 each. I wonder if we could have some explanation as to why the average wage for people employed in the directorate has increased from \$12,000 to \$18,000?

THE CHAIRMAN (Mr. Stewart): Deputy Commissioner.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, the figures that we have for 1975-76 are not truly representative because the department was created during the fiscal year and only part of the salaries are represented here. We did our best to try and show the comparison with previous years, but it is not possible to show it exactly because some of it remained and some of it was transferred. What you are dealing with here, the \$36,000 does not represent quite the full amount and it is not really comparable on a per person basis with the figure that we are now showing you because the one we are showing here now for the coming year is the first full year of operation.

MR. NICKERSON: Thank you.

THE CHAIRMAN (Mr. Stewart): On activity 1501 in the amount of \$134,400, are we agreed?

---Agreed

Objects Of Expenditure - Activity 1522, Museums And Historical Sites

THE CHAIRMAN (Mr. Stewart): On page 5.12 under activity 1522 and the amount is shown in the column on the left hand side, \$1,898,300.

DEPUTY COMMISSIONER PARKER: If I could offer a suggestion, the amounts really that you need to call are the amounts on page 5.06. Of course the pages you are dealing with are the back-up sheets and the final figure contains the capital as well as the operations and maintenance. So, on page 5.06 under activity 1522, museums and historical sites you will see that the operations and maintenance figure is \$198,300 and you will see that figure also on page 5.12 just below the middle of the page, where it says total operating.

THE CHAIRMAN (Mr. Stewart): I am sorry, I stand corrected. The figure we are dealing with is \$198,300. Councillor Nickerson?

MR. NICKERSON: I see here a figure of \$20,000 listed under grants. We were told earlier that various native organizations had been given grants to study what kind of museums, what kind of facilities they would want for the preservation of their cultural heritage. I just wondered were these grants made in the previous year, and if so, what is this \$20,000, to which organization is this being granted?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, the special grants of \$25,000 each that were made available in this current fiscal year came from the Executive vote of grants to organizations. The \$20,000 referred to here is money that is granted to museums to help them defray their operating costs. I believe that the Fort Smith museum wants a piece of this.

THE CHAIRMAN (Mr. Stewart): Any further comments? The amount is \$198,300. Is it agreed?

---Agreed

Objects Of Expenditures - Activity 1525, Recreation

THE CHAIRMAN (Mr. Stewart): Page 5.13, recreation, activity 1525 in the amount of \$585,600. Councillor Butters?

MR. BUTTERS: Mr. Chairman, is the importance of recreation recognized in the territories. It is recognized that communities require grants of some sort to provide the facilities so that recreation can occur, and it is also recognized that once those facilities are provided there is an on-going cost of maintaining and operating those facilities. As we all know, the cost for operating such facilities is very very expensive, but it is probably impossible to ever expect that such facilities could be operated on either a non-profit or profit basis. So, I am wondering if the government has to date established a program or a formula by which such assistance in this area of operating and maintenance can be granted to municipalities or smaller settlements?

THE CHAIRMAN (Mr. Stewart): Mr. Deputy Commissioner?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, the money that is granted from recreation is in several areas, or covers several areas. The first is a special grant for cultural groups representing the Northwest Territories at the forthcoming Olympics, \$25,000. Then, the majority of the money, \$244,500, is for per capita grants on the basis of \$5 per person to communities for funding recreation programs of their choice. Then, we make grants, or estimate grants of \$16,500 for specific sports associations in conducting their annual meetings, clinics and whatever, and I mean basketball, curling, hockey and so on. Then there are special grants which fall more into the cultural field of \$43,100, including the Northwest Territories Youth Council, Overture Concerts, the Federation of Women, and other cultural organizations. Finally, our on-going commitment to the Arctic Winter Games of \$50,000. Rather than paying only in the year of the games there is a grant of this size made each year to that organization.

THE CHAIRMAN (Mr. Stewart): Councillor Butters?

MR. BUTTERS: So the answer to my question is that the territorial government has developed no formula or program yet which assists communities which have recreation facilities to maintain and operate those facilities; is that correct?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, there are one or two additional programs which I did not mention here and one is where we assist in the heating costs to the extent of paying the difference to a certain maximum, I believe, between the per gallon cost in the community and the per gallon cost at the base rate in Yellowknife.

THE CHAIRMAN (Mr. Stewart): Mr. Commissioner.

Cultural Concept Centre.

THE COMMISSIONER: I am reluctant to get into this, but perhaps if I said it this way, this is why we are moving toward the cultural concept centre. Mr. Pearson has spoken for many years on the concept in Greenland where they put together a gymnasium, arts, handicraft, recreation, a museum and library centres, all in one building, and it is run by the community, and the rest of them including the schools book their time. This is not attached to the school. So, we find that it is almost impossible to operate every one of these functions in a specific building and pay for the operating costs at today's costs. When fuel was cheap it did not matter, but now, at the price, we just can not do it any longer. So, we are now moving to the concept that other Council Members as well as Mr. Pearson -- and he has been the prime mover in it -- have been advocating.

THE CHAIRMAN (Mr. Stewart): Thank you. Councillor Searle.

MR. SEARLE: Mr. Chairman, the figures Mr. Parker gave, I assume that those figures would total to \$394,000 indicated for grants on page 5.13; would they?

DEPUTY COMMISSIONER PARKER: Yes.

Concerning Grant Money

MR. SEARLE: That being the case I notice that this amounts to a reduction, Mr. Chairman, of \$21,600 from last year, and I am wondering why there would be a reduction in this area because this is the area that I tried to identify before as the area where there should be the emphasis. This is the area, gentlemen, where the money goes out into the centres, it goes out to the organizations, it goes out to permit the organizations to have their clinics and sharpen their activities, and I would sooner personally see no capital grants virtually. I am overstating the case, of course, but I would rather see it go here.

SOME HONOURABLE MEMBERS: Hear, hear!

MR. SEARLE: Why would there be a reduction, Mr. Chairman, in that allotment?

THE CHAIRMAN (Mr. Stewart): Mr. Deputy Commissioner.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I am pleased to advise, in fact, that there is a real increase. In the current fiscal year 1975-76 we have \$150,000 in for the Arctic Winter Games. I am advised that this is the first year we will be paying it in instalments, rather than in a lump sum in the year in which the Arctic Winter Games are held. So if you consider that the \$415,000 that was in last year contained \$150,000 for the Arctic Winter Games instead of the comparable figure this year containing \$50,000, we show, then, a net increase for community grants of \$70,000 over last year.

THE CHAIRMAN (Mr. Stewart): Councillor Searle?

MR. SEARLE: I am very pleased with that because, certainly, what is supposed to be the explanatory page is misleading, to say the least. What I would like to see therefore, appreciating that that \$394,000 makes up -- must make up quite a lengthy list, I would like to have the list circulated showing what was given to whom last year as opposed to what is proposed to go to whom this year, because I would like to see where the emphasis

is in that I think this is the single most important area of recreation and I think the emphasis should reflect the feeling of this Council. So could we have that before we pass activity 1525, please, Mr. Chairman?

Activity 1525, Recreation Deferred

THE CHAIRMAN (Mr. Stewart): Is it agreed we will wait for a breakdown on these figures before approving activity 1525? Agreed?

---Agreed

Councillor Nickerson.

Professional And Special Services

MR. NICKERSON: Under the heading, still on activity 1525, under the heading of professional and special services, I note \$12,000 was allocated last year of which less than \$1000 was spent. This year we have a proposed expenditure again of \$12,000 and I wonder if there could be some explanation as to what is really included under professional and special services, and if this money was not used last year, why should it be used this year?

Also in a similar vein I notice under "material and supplies" just over \$1500 was spend last year, whereas this year there is a proposed expenditure of \$20,600. I wonder if we could have some explanation as to the rather large increase?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, rather than hold you up at this time, could I answer those questions when we produce the table that Mr. Searle asked for?

THE CHAIRMAN (Mr. Stewart): That sounds reasonable. We will set aside recreation expenditure. Activity 1525. Councillor Butters?

Arctic Winter Games Athletes

MR. BUTTERS: May I ask one general question on this page? It related to the money that is going to the Arctic Winter Games and, really, it is just regarding the cost benefit analysis section. I have heard expressed by some of my constituents the thought that people who compete and participate from smaller communities and from the regions really will never be able to approach the standard that may be achieved by athletes from one of the larger centres for two reasons:

First of all, there is the competition factor and secondly, the facilities that are available to athletes from the larger centres, the suggestion being that possibly if we analyse the athletes going to the Arctic Winter Games, we would find that they, in the main, are from the larger centres.

The thought was that if this is the case, might it not be better to, say, use the money to develop what you might call regional competitions. To prepare for such regional competition you would bring in skilled people who are expert in whatever the sport may be that comprises the athletic events making up the Arctic Winter Games, so that there could be training by experts, inter-settlement competition at a regional level and then possibly the developing of athletic expertise which will permit them to compete with athletes in the territories who possibly have more advantages. I throw it out. I do not know whether there is any validity to the contention at all.

THE CHAIRMAN (Mr. Stewart): Mr. Commissioner.

Good Sportsmanship In The Territories

THE COMMISSIONER: That is a very good point, Mr. Chairman. We do; in fact, now have three levels of competition, three actual games. There are the regional ones, there are the territorial-wide which, to many people, myself included, think this is really the highlight. Perhaps it might be worthwhile to stop it there, but to the athletes, of course, the prize at the end of the line are the Arctic Winter Games themselves. We are the only one of the participants -- I think probably Quebec joins us in this, in never having tried to load athletes, recruit them from the South or recruit coaches three months in advance to try to win the games.



I think what you see from the territories is an honest effort in good sportsmanship, good fun. I think we must work harder at it. I think we have made some progress because when we started in the first instance only the big centres even participated. There were no regional trials and the same people who went to the territorial trials went to the Arctic Winter Games themselves. That is all there was, but it is changing quite dramatically and, finally, we have always insisted, that is the people from the Northwest Territories, not myself so much as the representatives, Mr. Purdy and Mr. Goulet and all of those people who are involved in it, Jack Adderley and so on, that the cultural side play a large part in it. So I think what Mr. Butters speaks on is a very desirable standard and certainly one that we have not reached yet, but we are working towards it.

THE CHAIRMAN (Mr. Stewart): Thank you. Any further discussion before I leave page 5.13? Councillor Pearson?

#### Not Enough Money Spent On Recreation

MR. PEARSON: Mr. Chairman, just one observation, and that is the amount of money that we see being expended in the whole area is just not enough. The increases in so many of the other departments is tremendous, the annual increases, but in this area it is very static. There is a slight increase, but it is basically so insignificant when we think of the social ramifications of the lack of recreation, lack of things for people to do. That is the area we have got to get at and I would like to pass on these views very strongly to the administration, that they think in terms of improving and developing much more worthwhile recreational programs and get rid of some of the other unnecessary things that we are doing now, like loading up the civil service in Yellowknife with hundreds of bodies.

THE CHAIRMAN (Mr. Stewart): Mr. Deputy Commissioner.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, could I remind you or advise you that in the "B" level in this particular category of recreation there is \$50,000 for training of recreation managers and recreation people. I just want you to know that as we go through here. At some time appropriate, perhaps when we bring back the report that you asked for, it would be proper for you to call for the approval of that \$50,000 in order to give us spending approval.

THE CHAIRMAN (Mr. Stewart): Councillor Pearson.

MR. PEARSON: Mr. Chairman, I am not impressed with that. I am not impressed at the things that are in the "B" level budget. We need things in the "A" level budget. This is where it needs to be developed. If it is in the "B" level budget and if the minister is in a good mood, big deal, he gives you \$50,000. It has got to be more firmly entrenched within the basic guts of this organization that recreation is vital and that is where the emphasis has got to be and money has got to be there in the "A" levels. It is like selling fish.

THE COMMISSIONER: We have no defence. All they have to do is look at specimens like me and Mr. Pearson. If we would have had recreation programs when we were younger, we would not be in the shape we are in today. (laughter)

MR. PEARSON: Speak for yourself!

MR. STEEN: I would like to add to the speech of Mr. Pearson, the Honourable Member from Frobisher. I think the only way you are going to get anything for recreation is to get them to get on the ice with you with a pair of skates.

THE CHAIRMAN (Mr. Stewart): They do not sell skates in threes.

#### Objects Of Expenditures - Activity 1528, Library Services

If there is no further comment on page 5.13, I will direct your attention to page 5.14, library services, activity 1528, in the amount of \$321,100. Mr. Nickerson.

MR. NICKERSON: Mr. Chairman, the figure down here for office, stationery and supplies of \$62,000, surely that has to be a mistake. Every department has \$1000 or \$2000 down for envelopes and paper and stuff like that. Why is the figure so high in this particular case?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, that includes the purchase of new books and practically all of the money there is for the purchase of new library books. I think it runs to about \$50,000 a year. Just a second, about \$58,000 of that money is for the purchase of new books.

MR. NICKERSON: I wonder also if we could have some explanation as to why what was previously listed under grants now appears to be listed under contributions? What really is the difference between these two headings?

Use Of The Term "Grant".

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I am afraid you will see some changes through quite a number of the departments this year where we have looked more carefully at the use of these two terms and we now think that we have corrected some of the misuses that we had before. The use of the term "grant" is now being used to cover money which is just that; it is a grant of money and there is not necessarily any accountability.

A contribution is a different category of money where we contribute our contribution which may constitute all or only part of the total requirement, but in exchange for that contribution there is a level of accountability. I could go into it more thoroughly and give examples, if you like. The one is a straight grant and the other one is accountable.

MR. NICKERSON: Mr. Chairman, I wonder if we could be told whereabouts in these estimates for library services does the Commissioner's subscription to Penthouse magazine show up?

THE COMMISSIONER: It comes under the Council vote.

THE CHAIRMAN (Mr. Stewart): Activity 1528, \$321,100. Is it agreed?

---Agreed

Objects Of Expenditure - Activity 1563, Fish And Wildlife

THE CHAIRMAN (Mr. Stewart): Page 5.15, fish and wildlife, activity 1563 in the amount of \$2,266,900. Councillor Butters.

MR. BUTTERS: Sir, I have about five general questions and these were developed at the trappers' conference in the Delta late last year.

I wonder if the Executive can advise that the outpost camp policy, this being the first time such policy has appeared before this Council, if the outpost camp policy will be turned over to the control of the hunters' and trappers' associations?

THE CHAIRMAN (Mr. Stewart): Mr. Deputy Commissioner?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, this is one of the things the Commissioner mentioned in his Opening Address and I would say that that is certainly our desire, in so far as it is possible. We have to set up certain criteria for the use of this money; in other words, the outpost camp policy is to operate in such a fashion that the objectives of it are met. If an individual project can be handled by the hunters' and trappers' association in the area, then we think that this is the proper association to do so, but we would be very much interested in your views.

Administrative Support Of Hunters' And Trappers' Associations

MR. BUTTERS: Before I answer that, how much money is being turned over or granted to various hunters' and trappers' associations for administrative purposes? The \$500 this Council approved and passed is nowhere near adequate to provide the management assistance and control that is contemplated here.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, for administrative support of hunters' and trappers' associations, we are continuing with grants at the \$500 level. Now, that grant is for just that, for administrative support and if they engage in programs or broader program activities, then I would think that they could make application under this outpost camp policy, or very likely could, and receive more money from that. There is a substantial amount of "B" level money under the outpost camp policy this year.

MR. BUTTERS: Mr. Chairman, \$500 is most inadequate. It was inadequate when it was first put forward. At that time it was a trial project, the hunters' and trappers' association, it was a trial project, and they have proven themselves but they are still getting only a measly \$500 and I point it out as a member of the finance committee, I give notice that that will be raised the next time around if I have anything to do with it.

Another question related to the tax exemption for hunters' and trappers' in the purchase of equipment. I know this is a federal matter and I know the matter was referred to Wally Firth the Member of Parliament, but did the administration or members of this department of game look at ways by which trappers might be excluded from paying such federal taxes.

THE CHAIRMAN (Mr. Stewart): Mr. Deputy Commissioner?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I think thus far we have only gotten involved in a couple of individual cases whereby we referred the trappers in question to the proper federal authorities and I do not think we have taken or have been able to take much action ourselves.

Concerning The Game Ordinance

MR. BUTTERS: One last question, sir. Am I correct in believing that this Council may be considering the proposed new Game Ordinance at the summer session and if that is the case that such ordinance, when it is before us, will have been examined by members of the hunters' and trappers' associations prior to the time that it arrives at this table?

DEPUTY COMMISSIONER PARKER: Most certainly the hunters' and trappers' associations, or their representatives are being and will be asked to look at the draft ordinance. It is not expected though to come before this house before our fall session.

THE CHAIRMAN (Mr. Stewart): Thank you. Councillor Barnaby.

MR. BARNABY: I would like to ask more on that, on the proposed Game Ordinance. If the people are satisfied with the ordinance the way it is, why can it not be left like that, or are they going to have to accept it?

DEPUTY COMMISSIONER PARKER: Any ordinance that is passed is passed by this house and Council Members as representatives of the people will make the final decision as to what is in the ordinance. Hopefully it will be acceptable.

THE CHAIRMAN (Mr. Stewart): Mr. Barnaby?

MR. BARNABY: I think we got into this last spring when we were talking about hunting rights and this falls into the same thing again. I do not think we should be getting into these things at all because it fits into a lot of areas that this Council is not involved in, such as land claims.

THE CHAIRMAN (Mr. Stewart): Councillor Steen.

Concerning Outpost Camps

MR. STEEN: Mr. Chairman, I would like to ask one question on this department. How much money are they providing for the administration of the outpost program for North Star Harbour? Are you providing any funds for North Star Harbour, the outpost?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, there is something in the neighbourhood of between \$20,000 and \$30,000 for an outpost in the Bailey Island area. Are we talking about the same area?

MR. STEEN: That is not too far from there, yes.

DEPUTY COMMISSIONER PARKER: We have not an application for money for the new year, but I would expect that there should be funds all right to continue the project if it makes sense.

MR. STEEN: There are eight families who are out at North Star Harbour and North Star Harbour is only about 30 miles from Bailey Island, and apparently, if I remember right, they were receiving funds from the federal government and I feel that this Council or this government, should be the one to supply them funds rather than the feds.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I do not know of any funds that the federal government is supplying, but perhaps we could look into that. I simply do not know of any program that they have that would be of help in this area. Certainly, this is an area that we are anxious to be of assistance in if we can.

MR. STEEN: For your information I think they were receiving the funds through Committee for Original People's Entitlement, and were receiving the funds from the Secretary of State.

DEPUTY COMMISSIONER PARKER: I think I understand now what is happening. When we received the application for this Bailey Island-North Star Harbour project, the people involved in it asked if we would also deal with Committee for Original People's Entitlement, because Committee for Original People's Entitlement had the accounting-bookkeeping capability and the people asked if we would involve them and so we are. I believe they are actually handling the money for this group. So, I think it is all territorial money.

#### Concerning Loans

THE CHAIRMAN (Mr. Stewart): Councillor Steen asked a question relative to a \$40,000 loan in this other section and is this applicable to this section, Mr. Deputy?

DEPUTY COMMISSIONER PARKER: Yes.

THE CHAIRMAN (Mr. Stewart): This is applicable to that \$40,000 loan area if you would like to pick it up.

MR. STEEN: Thank you, Mr. Chairman. I would like a little bit of information on the loan. You have \$40,000 under "proposed" for 1975-76 and there is a change shown of \$40,000 and does that mean that this is taken out?

DEPUTY COMMISSIONER PARKER: Instead of being made as a loan, that \$40,000 was moved into the grants program and was part of that \$315,800 I read out. In fact, I understand it has been increased to a total of \$60,000 available instead of \$40,000.

MR. STEEN: What are the loans for?

DEPUTY COMMISSIONER PARKER: Well, they are trappers' assistance loans and frankly I do not know why they were declared here under grants. I think there may be a mistake but they continue to be available as trappers' assistance loans to assist trappers to get out on the land, to outfit themselves and so forth, and there is \$60,000 available instead of \$40,000.

THE CHAIRMAN (Mr. Stewart): Councillor Wah-Shee.

MR. WAH-SHEE: Mr. Chairman, I would like to ask for a brief explanation as to what...

THE CHAIRMAN (Mr. Stewart): I am having a difficult time hearing you. Could you speak closer to your microphone, please?

MR. WAH-SHEE: I would like a brief explanation on what this outpost program is about.

Explanation Of Outpost Program

DEPUTY COMMISSIONER PARKER: Mr. Chairman, the program was conceived, I guess two years ago in response to certain requests that we had, both from Council and from individual groups, and the idea behind it is to assist persons who wish to get back out to a life on the land, on an organized basis; that is, organized into groups, small, middle sized or large. The problems that people were encountering were that the game resources close to the settlements were being pretty heavily pushed, but there were good game and fish resources out at greater distances. So, there was this need for help to get out to the resources and that is one of the reasons why the program was founded. What we do then is we receive applications from groups who say what their intentions are, how many families are involved, what money they need, and what income they think they are going to generate from the project themselves and then, if it fits a reasonable set of criteria which have been developed, then the money is transferred to them.

I believe that the paper outlining the various aspects of the program was put before Council two or three sessions ago and basically it is to help groups get back out on the land in order to be self-sufficient.

THE CHAIRMAN (Mr. Stewart): Councillor Searle.

MR. SEARLE: Mr. Chairman, I would be interested in a statement as to what projects the fish and wildlife service will be taking on. Normally every year they put enough money for a caribou study, a polar bear study or a musk-ox study, and unless you ask specifically what they plan to do in this line next year you are never quite sure. I am particularly concerned with whether or not there is any plan to get into the game, the musk-ox ranching business. So, I would like to know what their plans are for the forthcoming year, these various studies and projects that they have.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, Mr. Mersereau has the information spread through a number of sheets and he will draw it together in a list so I can present it to you just a little later if that is all right?

MR. NICKERSON: Presumably we will have to wait for a little while, until we finish activity 1563? I wonder if at the same time we could have circulated amongst Members a list of the people to whom these grants in the amount of \$315,800 are to go?

THE CHAIRMAN (Mr. Stewart): Is that information available?

DEPUTY COMMISSIONER PARKER: Was that not part of what was already asked for?

THE CHAIRMAN (Mr. Stewart): It is a breakdown, as I understand it, of the distribution of grants of \$315,800.

DEPUTY COMMISSIONER PARKER: I am sorry. I was confused. Yes, I will get that to you.

Discrepancy Between Estimates And Expenditures

MR. NICKERSON: Mr. Chairman, getting down to the details of the fish and wildlife expenditures, I notice on the transportation and communication there was \$94,486 spent last year. This year the estimates are only \$21,400 as compared to estimates of \$20,400. Similarly under miscellaneous expenses \$61,640 was spent last year compared with an estimate of \$12,200 and this year the estimate is even lower at \$7200. There would seem to be quite a discrepancy here between what was actually spent last year and what was estimated for last year and what the estimates are for 1976-77. Could you advise us as to whether the present estimates are realistic figures?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, this is another of the cases whereby for accounting reasons there are always refinements being made in how these things are being reported. Instead of classing as much of the expenditure as transportation and communications, it has been more clearly identified as travel, so you will see it has gone into travel. The Council has put the pressure on, of course, as well they should, and we have divided the miscellaneous into its proper categories and they are also shown here, so the increases that you see come mostly from miscellaneous.

MR. NICKERSON: Thank you very much for that explanation. I wonder perhaps for the benefit of Council if we could have some indication as to when a certain item of expenditure would be included under travel and when it would be included under transportation?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, in that little explanatory section that I made reference to yesterday at the front of the book there is a description there in table 2 on page 2 which says "travel. This object includes duty travel expenses for territorial government employees while travelling on business, medical travel and educational travel." Transportation and communication. "This object includes costs of mail, telex, telephone, freight and charter costs for the movement of government goods and charter costs for government surveys and other projects. Also included is the cost of student travel in the Department of Education."

THE CHAIRMAN (Mr. Stewart): I understand coffee is ready. This committee stands adjourned and we will recognize the Member from Foxe Basin on return.

---SHORT RECESS

THE CHAIRMAN (Mr. Stewart): I call the committee back to order. Mr. Deputy Commissioner, do you have the information requested or should we go on to another section?

Comparison Of Recreation Grant Figures

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I have the information on recreation, I believe, and perhaps by the time I have finished with it I may have the details on the game. A question on recreation was asked and it was for a comparison of the grant figures as between the two years, this current fiscal year and the next fiscal year. The total we are dealing with is \$386,570. The per capita grant for communities is based on a formula of community growth, that is, population growth and it is based on \$5 per capita. In 1975-76 the amount was \$222,300 and for 1976-77 we estimate \$234,570.

Under grants to sports associations, both years are the same, \$16,500. No change. In this coming year we expect that the grants will go to the same groups which received them in the past year, the various associations.

The grants for arts and social services, that is, the more cultural side, are the same for the two years at \$43,100 and unless there is a change in the makeup of some of the organizations, they will be the same, the same people will receive the assistance in the coming year as have received it for this year.

For the Arctic Winter Games I must correct a piece of information that I gave. Rather than the grant for 1975-76 being \$150,000, it is \$116,300, a little less than I had understood, but the grant for 1976-77 is \$50,000 as I had reported.

The grant to the cultural group attending the Montreal Olympics is \$25,000 and, of course, there was no comparable figure for last year and this is a one-time grant.

There is a figure for 1975-76 for travel of recreation staff of \$41,400 and that is going up in 1976-77 to \$61,400, the reason being just as several Members have spoken, there is a need for additional instruction and for persons who are knowledgeable to get around and to work with the communities and we estimate that this will require an extra \$20,000.

Under professional and special services it is true that two years ago only less than \$1000 was spent in this area, but we do anticipate spending the \$12,000 in the year to come and that covers the employment under contract or suitable arrangement of experts in certain fields and these are the experts that are used for holding the training seminars and the clinics dealing with specific sports and with recreation in general. That \$12,000 we are able to continue in that category and it will be used in conjunction with the \$50,000 in the "B" level to produce the training of people from the communities.

The money that is spent for recreation particularly in the sports area is largely made available directly to organizations and to communities and not spent by us as a staff function, at least our main thrust is in that direction, to make it available to communities for them to run their own programs and to give assistance in the holding of clinics.

We show an increase in materials and supplies from 1975-76 of \$5500 to a figure for 1976-77 of just over \$20,000. The reason for this is that we are finding that we need more operating supplies for the swimming pool program and we will need additional supplies as we are able to offer more training through clinics and that sort of thing.

THE CHAIRMAN (Mr. Stewart): Thank you. Councillor Searle.

Arts And Culture

MR. SEARLE: Mr. Chairman, could I have a breakdown of the \$41,400 which goes to arts and culture, specifically, who that goes to and who it has gone to in the past year. I assume because it is in the same amount as the proposed year, it is going to the same people?



DEPUTY COMMISSIONER PARKER: Mr. Chairman, subject to the same groups making suitable application or defending their case, then it would go to the same people as received it this year, but, as I say, they must show cause they are carrying forth the same kinds of programs. The Northwest Territories Youth Council, \$10,000; the Federation of Women, \$10,000; the Boy Scouts' Association, \$10,000; Overture Concerts, \$4500...

MR. SEARLE: Excuse me, could you go a little slower? Northwest Territories Youth and the Federation of Women \$10,000 and \$10,000 for whom?

DEPUTY COMMISSIONER PARKER: The Boy Scouts. Overture Concerts, \$4500, and then the remainder of \$8600 is made available to various cultural organization or organizations with cultural interest who apply. In other words, that is kept as a miscellaneous figure, subject to application.

THE CHAIRMAN (Mr. Stewart): Councillor Steen?

MR. STEEN: I would like to have the Deputy Commissioner reiterate how much again was for the Boy Scouts?

DEPUTY COMMISSIONER PARKER: \$10,000 under this program.

MR. STEEN: That is a bit on the light side, I would think.

THE CHAIRMAN (Mr. Stewart): The Member from Foxe Basin?

The Purpose Of Outpost Camps

MR. EVALUARJUK. Mr. Chairman, I would wish you to elaborate and say that we were talking before coffee break and as I was saying before, I would like to elaborate on outpost camps, for the outpost camp was indicated earlier, I would think for the purpose of this outpost camp they should choose another location other than a settlement and should go outside the settlements where there is a want to have life out of a community or where there is a desire to promote a better life outside the community. I am mostly thinking about younger people, they would have greater opportunities to see the natural surroundings other than in the communities. The majority of the students who are brought up in those communities have very little chance to see the natural surroundings away from the communities. This is one purpose I think that should not be forgotten when we think about life away from the community.

We think that this should be included when we are looking at the subject of the outpost camps. I do not think the government should put in too many rules and regulations, how and what should be put up in the outpost camps. I think that the governments should give grants to the communities for the purpose of putting up outpost camps and there should not be too many rules and regulations imposed upon these people. That is my opinion concerning the outpost camps. Thank you.

THE CHAIRMAN (Mr. Stewart): Mr. PEARSON?

MR. PEARSON: Mr. Chairman, I would like some clarification, if I may, from the Commissioner as I think it was the Commissioner who actually introduced the outpost camp program, during a period when the Council was not in session. We had all gone home, I can recall having spoken several times in the early years including my first Council term that such a program be established and that aid be given to allow people to get back to the land. Then quite out of the blue, some time later, it was announced by the Commissioner, I think, that such a program was established, but it was never ever made clear to me exactly how he planned to operate it and how it was planned to function.

I think it is a tremendous scheme, I think it is essential, and I would like to get some clarification of his thinking on the matter and hopefully we can enlarge this scheme and get more people involved. In fact, I think it needs to have some publicity so that people in the field would know exactly what it is all about.

THE CHAIRMAN (Mr. Stewart): Mr. Commissioner?

THE COMMISSIONER: Well, Mr. Chairman, Mr. Pearson is absolutely right in the way he described it. It just sort of slipped in because it was not an approved program and so we threw caution to the wind, I suppose, and gave some money to Fort Good Hope, we gave some money to Frobisher, not much, and we did not really have any rules, and yet it seemed to work okay. This is the first year that it has been officially funded and now the program is in and functioning, but one of the rules is that there be as few rules as possible as you have said and as Mr. Evaluarjuk has said. We have a paper on it and I was just looking for it but can not find it. Perhaps we could have a copy of it brought down to show to you. This is the reason, this is really the first year it has been officially recognized.

MR. PEARSON: Okay, fine, thank you.

Revert To Activity 1525, Recreation.

THE CHAIRMAN (Mr. Stewart): I would like to draw the Commissioner's attention back to recreation on page 5.13, activity 1525. You have had an explanation and are you ready to approve the amount now in the amount of \$585,600? Councillor Searle?

MR. SEARLE: Is this the sum of \$585,600 under activity 1525?

THE CHAIRMAN (Mr. Stewart): Activity 1525 on page 5.13, right. We did not approve it waiting for the explanation, and I was just bringing your attention back to it.

More Emphasis On Cultural Things

MR. SEARLE: Mr. Chairman, I wanted to make a further comment after I got these numbers, if I could. I am certainly prepared to approve it but I can not help but think that, when we talk about cultural things and recreation, looking at the way this money is being spent, essentially it is on recreation in the area of athletic or sporting recreation. From the numbers I got the only sum I could find was \$4500 that goes to Overture Concert, plus possibly something out of the \$8500 which was described simply as "various", that goes indeed to cultural things. Maybe there are other applications. I do not know, but the emphasis it seems to me is pretty well entirely one-sided in that it does deal...

MR. PEARSON: Hear, hear!

MR. SEARLE: ... only with the athletic. Although I think a healthy body very important, there is also something to be said about a healthy mind and when you start thinking about overture concerts, you know, the arts, drama and music, those are the things that make the healthy mind. I am not talking about trumpet players who are just learning, Mr. Pearson, because I am in no band and shall never be, I am sure. I think my point, Mr. Chairman, is the emphasis is obviously almost entirely on the healthy body side of it and I am not so sure that the emphasis is correct.

My last question, therefore, is what can be done to change the emphasis slightly, to provide a little more encouragement to the arts and cultural as opposed to athletics? Are there just not the applications for money or are they being turned down?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I do not think that we have the same level of application for money for the cultural side of things as we do on the sporting side. Perhaps they are not as well organized, but perhaps also the individuals, groups and communities are doing far more on their own than we realize. Certainly that is the case here. I think it is the case in many other places. Plays can be put on and assisted very much through the education system. You will find all sorts of teaching staff working in music fields. Whenever we have a music specialist, that person almost invariably ends up working very strongly for the community. The same thing in drama, speech and so forth, so there are a lot of things being done that do not appear in any specific budget and much of it through education. Much of it, and I am very pleased to say, under the impetus and direction and guidance of the people themselves doing it for themselves without government having to push and squeeze. It is a little more difficult for the sports organizations where there really has to be a little more travel and basic training involved and so it costs more dollars, I suppose. You should also look at the library vote as lying in this field too. So, I think that our budget does not present the full picture of what is being done on the cultural side.

We are also asked, and very properly so, to pay good attention to the cultures of the native peoples and, as the Commissioner has explained, we stepped out of our way last year and went ahead with \$75,000 worth of grants specifically in that area. I think in fact the grants exceeded that because we have assisted various organizations in holding various events among them, you know, as we outlined, Treaty Days which was as much a cultural event as it was a sports event.

THE CHAIRMAN (Mr. Stewart): Councillor Pearson.

Overture Concerts

MR. PEARSON: Mr. Chairman, I have a couple of points. The Overture Concert amount, \$4000-odd is all very good, but you know, how much of that benefits -- how many people across the North get any benefit from those activities?

DEPUTY COMMISSIONER PARKER: Probably about a third of the people in the territories receive or could receive benefit from that.

MR. PEARSON: Could receive. Well, they are not receiving it.

DEPUTY COMMISSIONER PARKER: No. If I could, Mr. Chairman, the Overture Concert series comes here and Fort Smith and Hay River. Some years it has been organized at Hay River. It is very much dependent upon local interest and this \$4500 represents a very small part of the actual cost. The people who see the performances cover the major part of the cost and even if it just comes to here and Fort Smith, then you know, you are dealing with about a third of the population of the territories.

MR. PEARSON: Okay. Well, can that program be expanded so that culture of that sort could be seen across the North? As Mr. Searle says, I agree with what he says, there is too much emphasis on sports and not enough on other more intellectual things and I agree with what you say, that people should start to do some things for themselves too. Why the hell should the government provide everything? There are some basics that the communities need that they could not possibly afford that the government will have to provide. The incentive comes from the people surely and if it does not, there is something wrong. The initiative should come from the people.

#### Costs Of Travel

One of the incredible costs that I see within this vote of Natural and Cultural Affairs is under travel and I see a figure in the objects of expenditure on page 5.10 of \$468,600 for travel. I flipped through all the pages very quickly and added them up and the sum total of all the pages of the travel amount shown comes to \$661,600. Now, how can a government department as insignificant as this one spend so much dough travelling? If each member of that department had his own personal Lear jet, I could understand it. Maybe they do, in order to spend \$661,600. Are these figures wrong, or is there something hidden there that we do not know about or are you pulling the wool over our eyes again?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, no, the figures are not wrong but the Member's addition is off. I think he added the regions in with the grand total. The figure for travel for the department is \$468,600.

MR. PEARSON: I do not want to make a federal case out of a measly \$200,000. Let us start with the \$468,600. How can they spend that much money travelling?

DEPUTY COMMISSIONER PARKER: I am not meaning to argue but I just point out that that is the total.

MR. PEARSON: I tell you what I totalled, I took headquarters, the headquarters column which was \$213,000 and I took \$378,000 under fish and wildlife -- that is why we can not get any fish, they are all flying. (laughter)

DEPUTY COMMISSIONER PARKER: Anyway, Mr. Chairman, the total is \$468,600 and here again we are getting it from the accountants I guess. There is an amount in here for air charters related to projects of \$270,000 that is in here under travel and that, I am sorry to have to say, really belongs under transportation and communications.

MR. PEARSON: That is what I thought.

DEPUTY COMMISSIONER PARKER: So in fact there is a mistake in the presentation here. That would leave then a net figure for what we have defined as duty travel of about \$200,000 for the department.

MR. PEARSON: I see.

DEPUTY COMMISSIONER PARKER: We do not consider that as excessive, particularly when the whole purpose of most of these officers is to get out into the communities, as we have been told and as we see our responsibilities, and get the programs to the people.

MR. PEARSON: If they travelled for 200 days of the year, they would spend a thousand bucks a day. Do they do that much travelling? What do they do? If they travelled 200 days in the year that is \$1000 a day. That is an incredible amount of money and for what? Fish!

Dependence On Aircraft

MR. PUDLUK: Mr. Chairman, according to my community, the settlements and communities throughout the Northwest Territories it seems that the figures we see in front of us today are inaccurate. If you compare the figures in front of you, in the smaller communities it seems to me that \$400,000 and change is inaccurate. It seems that we depend more on aircraft than any other community in the Northwest Territories. In the settlement of Grise Fiord where there are about 100 persons in the community for example we would receive \$500. If they have to pay for their luggage sometimes one suitcase will cost \$75 and if they travel the route four times they have to pay \$300. It seems that a larger number of people are travelling from the settlements than are able to afford to go and make a bit of money at the same time. It seems that in the smaller communities they should be making more money. With the increase in fares in some of these communities people have had to use their own money several times. I do not know why this is, Mr. Chairman, but it seems that it is to be reduced between 1976 and 1977. This is all I have to say.

THE CHAIRMAN (Mr. Stewart): Councillor Evaluarjuk.

MR. EVALUARJUK: I had a couple of comments in the recreational area and this has been spoken about a number of times, I think that in the Northwest Territories the recreation facilities were adequate. Perhaps we could take the responsibilities of the games in the Northwest Territories, one of the most important ones, and possibly it could be transferred back to the people of the Northwest Territories.

THE CHAIRMAN (Mr. Stewart): Recreation, activity 1525. Are there any other comments? Councillor Pearson?

MR. PEARSON: I was just adjusting my dress, I was not asking to speak.

THE CHAIRMAN (Mr. Stewart): Councillor Wah-Shee?

MR. WAH-SHEE: Mr. Chairman, did we have a breakdown on grants under page 1.15 written?

THE CHAIRMAN (Mr. Stewart): Page 1.15? You have lost me somewhere.

MR. WAH-SHEE: On page 1.13 for grants for \$315,800, because it was a bit confusing.

THE CHAIRMAN (Mr. Stewart): I am sorry, we are dealing with page 5.13, recreation, activity 1525. We came back to that after the coffee break, after an explanation had been given. This has not been approved yet and this is the one we are still dealing with, but we could deal with that in a moment or two, Councillor.

COUNCILLOR WAH-SHEE: Thank you.

THE CHAIRMAN (Mr. Stewart): Activity 1525 in the amount of \$585,600, are we agreed?

---Agreed

THE CHAIRMAN (Mr. Stewart): Mr. Kilabuk, do you wish to speak on this?

Recreational Facilities For Smaller Communities

MR. KILABUK: I wanted to refer to another item, but I do wish to say a few words. I would say that I support Mr. Pudluk in what he said and in my constituency there are two smaller communities, they have been in a bad situation because of their size and they wish to have recreational opportunities in the community. Now, they do have recreational facilities but they are inadequate and perhaps there should be larger schools, a larger school with a gymnasium, or perhaps there could be a gymnasium that could be utilized by the people in the community. It would also be right for us, I think, to look at the size of the communities, but I think it would be more important to look at the need for the facilities, because if we do it this way we could have more people happy perhaps rather than are at present. The larger communities, even though they are not really very large communities, should also participate in a number of games, whether they are big or small. That is what I have to say about the smaller communities. I also think they should receive some kind of assistance.

In my own community there are a large number of people and we have tried to run our communities, at least that part concerning sports, etc., and to date I do not have too much to say. I think we think this should be considered by the Council. I am very concerned about these two smaller communities in particular in my constituency, because they spoke to me and voted for me, and they were also concerned about their size as communities. I would like these communities to participate in a number of programs, and I would like to see these people, or these two communities get in some kind of help regardless of their size. I will have more comments and other information that they wish me to bring up to this Council in future. That is all I have to say.

THE CHAIRMAN (Mr. Stewart): Thank you. Activity 1525. Mr. Pearson?

MR. PEARSON: Mr. Chairman, the point that Councillor Pudluk and Councillor Kilabuk have made I think is very valid and I do not know if the administration has the means whereby we can get out of the dilemma. As Councillor Pudluk said, there are 100 people in Grise Fiord who get a grant of \$5 per year, and that is \$500, big deal! There are 2000 people in Frobisher Bay who get \$5 a year, and that is \$10,000. Frobisher Bay, of course, has much more resources than the smaller communities and yet gets much more money. So, this system has to be revamped, surely, so that the thing becomes more equitable to the needs of the smaller communities. What did I say, \$10,000? My mathematics leave a bit to be desired, but the point is that it is a very serious problem, and one that I think we have to come to grips with and we must supply some initial money for those communities. Well, the Deputy Commissioner is not jumping up and down to answer the question.

DEPUTY COMMISSIONER PARKER: You are still talking.

MR. PEARSON: All right. I did not notice.

THE CHAIRMAN (Mr. Stewart): Will you wait for a reply?

MR. PEARSON: I will wait for a reply.

Only Meant To Be Seed Money

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I understand the point very well the Members have been making. In a very small community, at the rate of \$5 each it amounts to a very small sum which does not produce very much, but with a larger population you end up with a sum with which you can really do something. When we get representations from the larger places, they do not seem to see it that way exactly, of course. They point to higher costs, a greater diversity of interest and so on and so on. I think that we are subject to direction from this Council. If you wish we could come up with a scheme which would see smaller communities below a certain number of people having a grant of a certain size, and then as the number of people

in the community rose the per capita grant could reduce. It is a very small amount of money. It is only meant to be seed money for recreational purposes. It is not meant to cover the whole recreational field of course, but if you wish to have it redirected we are very willing to look at that.

MR. PEARSON: Well, if I think you get a spare moment one of these days I think you should have a look and come up with some suggestions that we could examine at Council and decide on the best approach.

THE CHAIRMAN (Mr. Stewart): Councillor Barnaby?

MR. BARNABY: Two years ago in our regional meeting, we requested that there be a minimum of about \$2000 I think, or \$1500 for the smaller communities for this recreation aspect. I do not know if anything has been done in that area yet.

Activity 1525, Recreation Agreed

THE CHAIRMAN (Mr. Stewart): Thank you. Recreation, activity 1525, are there any further comments? Is it agreed? \$585,600, is it agreed?

---Agreed

Revert To Activity 1563, Fish And Wildlife

We will return, then, to page 5.15, fish and wildlife, activity 1563. The administration was requested to give a listing of the grants in the amount of \$315,800. Do we have that information yet?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I do not have that information but I do have the information on game research. If I could be permitted to give it now, the other will be ready by the time I am finished.

THE CHAIRMAN (Mr. Stewart): Please do.

Fisheries Research And Fishing Projects

DEPUTY COMMISSIONER PARKER: First of all, dealing with fisheries research, there is a program for biological and population surveys dealing with Nettling Lake in the Baffin and the Diana River and Ferguson River in the Keewatin, and that is in conjunction with federal fisheries, for the investigation of several smaller lakes within the Baffin and the Keewatin for a total of \$100,000 spread among those several projects.

Now for fishing projects, that is examination that hopefully could lead to one level or another of commercial development. There is a project slated for Hall Lake to serve the people of Hall Beach and this can be considered as a replacement for the project which has been turned over to Economic Development at Nettling Lake on Baffin Island. There is a project for Stanwell-Fletcher Lake near Resolute and there is a project for Holmes Creek in the Mackenzie Delta. Those three projects will total an estimated \$110,000.

With regard to game research there is \$100,000 for polar bear research, locating of denning areas on East Baffin and Southampton Island, population estimates in the Central Arctic and population surveys in the Strathcona Sound area. There is \$40,000 for grizzly bear research. That is continued population movement and population studies for the Mackenzie Mountains.

There is \$45,000 for bison research and that deals with the investigation of decline of herd in the Slave River area, surveillance of herd of wood bison near Fort Providence. Wildlife people like to call them bison. We all call them buffalo, for some reason or another, but I think the proper name is bison.

Caribou, \$15,000, continued studies of South Baffin herd, which is being heavily harvested, distribution and productivity of herd and \$25,000 for productivity and distribution of the Blue Nose herd. That is a strange herd north of the Great Bear Lake. This is a joint study with the Canadian Wildlife Service.

THE CHAIRMAN (Mr. Stewart): That is the reply to your question, Councillor Searle. You have asked for another set of figures. Do you have those? Will you proceed then with the breakdown?

Hunters' And Trappers' Grants

DEPUTY COMMISSIONER PARKER: Mr. Chairman, under trappers' incentive grants, that is the fur subsidies, there is \$232,000. Hunters' and trappers' association incentive grants, \$20,000. Trappers' assistance loans -- we should properly refer to these as contributions -- \$60,000. There is \$3800 for the humane trap development committee.

THE CHAIRMAN (Mr. Stewart): Does this answer your question, Councillor Wah-Shee? Is it sufficient for a reply to your question?

MR. WAH-SHEE: Well, I would rather appreciate it if it was written down and distributed among the Members.

THE CHAIRMAN (Mr. Stewart): These figures will now appear in the debates, or is it your wish to put out a special paper on it?



MR. WAH-SHEE: What I would have liked is to have it typed up on a piece of paper and distributed.

THE CHAIRMAN (Mr. Stewart): That can be arranged. Councillor Pudluk?

Casual Wages

MR. PUDLUK: On the fish and wildlife is this on a six-month basis or a full year basis for casual wages?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, the money that is listed here for casual wages is to cover people throughout the whole year who, from time to time, will work as casual workers. A casual worker is defined as someone who is employed for not longer than either three or four months. I forget which figure, but something like that.

MR. PUDLUK: Which means he works only if he is needed and I can go to work when I am needed and then I can just be cut off?

DEPUTY COMMISSIONER PARKER: Yes, that is right.

MR. PUDLUK: When he is away all by himself going hunting himself, if it is at a time when he is needed, what would happen? Would they hire somebody else?

DEPUTY COMMISSIONER PARKER: Yes, I suppose so, but I think every effort would be made to warn a person ahead of time that there was going to be work available.

MR. PUDLUK: The reason I am asking is in the High Arctic, which is the place I know best, in the summertime most of the people are out hunting and if the Canadian Wildlife Service has a boat in that area and the water is bad, the fellow can not come back on time because there may not be very many people in the town, they will have to hire or something because they may not be expecting that weather at that time before fall when he has to come back to the settlement. They had that little problem in Pond Inlet. I was talking to the assistant and he had to go sometimes, even when he started getting paid, because the game manager himself could not handle it and was out of money.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I do not really know what the answer to the problem is. The only thing I can suggest is that when we have work coming up, we do our very best to hold the jobs for the people who usually are there to take it, even if they are out of town or out in the field, somewhere, we should try and hold the jobs for them.

MR. PUDLUK: Thank you.

THE CHAIRMAN (Mr. Stewart): Activity 1563, any further discussion? Councillor Butters?

MR. BUTTERS: Will we be returning to this item on this department again after we have approved this page? Were there a couple of other matters that have been left alive?

THE CHAIRMAN (Mr. Stewart): I believe this concludes the section by section study.

MR. BUTTERS: I have a general question.

THE CHAIRMAN (Mr. Stewart): Bring it up now, please.

#### Harassing Animals

MR. BUTTERS: That is relative to the harassment of game. I am particularly concerned. You see a number of movies on television, some of these movies are put together by environmentalists and people telling us to protect the animals and obviously the pictures they are talking over are taken from a helicopter something that is coming low down over the herd and scaring the hell out of the animals. I wondered if the game department would be looking at this aspect of harassing animals from the air for the purposes of taking movies or harassing from the air by helicopters or other vehicles associated with development or exploration. The act, as it presently stands, is very slim in this area and I wonder if the game people are looking at enlarging protection for animals from harassment from aircraft or other vehicles?

THE CHAIRMAN (Mr. Stewart): Thank you. Deputy Commissioner?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, we are very much aware of this problem. The best control, of course, is to have pilots and persons chartering helicopters and aircraft very well aware that this kind of activity is unacceptable. I would say from my experience that more and more this is the case, that there is a great deal of understanding and co-operation from people in the flying business now that did not used to exist. One of the controls, of course, we will still have to depend on people reporting incidents and our game people are always on the alert. I can think of several instances where pilots have been taken to task for what they have done and are not likely to repeat the activity.

MR. BUTTERS: I wonder if the Deputy Commissioner would answer my question?

DEPUTY COMMISSIONER PARKER: I would like to but I guess I did not understand his question.

MR. BUTTERS: Sir, the question was whether the game department will be enlarging the protection in the proposed Game Ordinance of animals from this type of harassment?

DEPUTY COMMISSIONER PARKER: I am sorry, I did not hear the reference to the ordinance. I think, since it is under writing at the present time that they will do this if they possibly can, in so far as it is possible.

Mr. Chairman, could I remind you before we leave this department that we should turn to the "B" level items for the department?

THE CHAIRMAN (Mr. Stewart): Thank you. Mr. Pudluk?

MR. PUDLUK: Mr. Chairman, I seem to be having trouble with my microphone. Now I have forgotten what I was going to say. (laughter)

I would like to make a little comment on what Mr. Butters was saying, Mr. Chairman. The air crews I think should make, what would you call it, a report each time they have flown somewhere in the North, I have been in aircraft, both small and big and flying both low and high up and down and the reason they are sometimes flying low is because of the weather and they can not help it if the weather is bad with icing. Sometimes because of that they must fly low. I think they should though make some kind of a report when they are flying to tell us, and it is very hard to tell them not to fly low again, close to the land, because the next time they will be flying when the weather is bad. Thank you.

THE CHAIRMAN (Mr. Stewart): Thank you. Councillor Nickerson?

#### Preservation Of Relics

MR. NICKERSON: Mr. Chairman, I have one more question of a general nature concerning the Natural and Cultural Affairs Department. I notice that one of the sub-objectives is to provide for the preservation of artifacts, relics and archival materials. Is it true, sir, that the honourable Member for South Baffin, his indemnities are paid out of the vote for the preservation of relics?

THE CHAIRMAN (Mr. Stewart): Mr. Commissioner?

THE COMMISSIONER: Only when he is stuffed.

THE CHAIRMAN (Mr. Stewart): Councillor Lyall, I believe you asked for the floor.

MR. LYALL: Mr. Chairman, I think that really what Mr. Butters was trying to say was that when they are taking pictures they come flying down and that is what I think he was talking about. I do not think he was talking about airplanes flying low all the time.

MR. PUDLUK: I am very sorry, Mr. Butters, I must have misunderstood. Thank you.

Activity 1563, Fish And Wildlife Agreed

THE CHAIRMAN (Mr. Stewart): Gentlemen, activity 1563 in the amount of \$2,266,900. Are we agreed?

---Agreed

THE CHAIRMAN (Mr. Stewart): The "B" level location please, Mr. Deputy Commissioner.

"B" Level Programs, O And M - Activity 1525, Recreation

DEPUTY COMMISSIONER PARKER: In the section of "B" level at the back of your books at page 10, recreation activity 1525 is the first one.

THE CHAIRMAN (Mr. Stewart): Has everyone got it located? Recreation activity 1525, "B" level, in the amount of \$50,000. Is it agreed?

---Agreed

THE CHAIRMAN (Mr. Stewart): Councillor Steen.

MR. STEEN: I would like to ask one question of the Deputy Commissioner. Are any funds provided for the Northern Games?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I think we have each year given a grant in the neighbourhood of \$20,000. I beg your pardon, \$14,000. I am sorry, sir, it is varying, it was \$14,000 last year and \$20,000 this year for Northern Games. This particular \$50,000 for leadership training I am sure will include the training of leaders who will offer some of the Northern Games as well. The whole purpose in training leaders is to have them offer to the communities what the communities want, if you see what I mean, in the way of recreation.

O And M - Activity 1563, Fish And Wildlife Service

THE CHAIRMAN (Mr. Stewart): Thank you. Would you direct your attention to page 11, activity 1563, "B" level in the amount of \$275,000? This program is the outpost camp program. Is it agreed?

---Agreed

Capital - Activity 1563, Fish And Wildlife Service

THE CHAIRMAN (Mr. Stewart): Page 12. Activity 1563, "B" level program, \$90,000 and this is also part of the outpost camps program. Is this agreed?

---Agreed

THE CHAIRMAN (Mr. Stewart): As the hour is very close to 5:30 p.m. shall we report progress?

---Agreed

MR. SPEAKER: Council will come to order.

Turning to the orders of the day, Mr. Stewart.

Report of the Committee of the Whole of Bill 4058, Appropriations Ordinance, 1976-77.

MR. STEWART: Mr. Speaker, your committee has been studying Bill 4-58 and we wish to report progress at this time.

MR. SPEAKER: Looking to the orders of the day, Item 12, Mr. Clerk.

ITEM NO. 12: ORDERS OF THE DAY

THE CLERK OF THE COUNCIL: Orders of the day, January 29, 1976, 2:30 p.m.

1. Prayer
2. Replies to Commissioner's Opening Address
3. Questions and Returns
4. Oral Questions
5. Presenting Peititons
6. Reports of Standing and Special Committees
7. Notices of Motions
8. Motions
9. Tabling of Documents
10. Consideration in Committee of the Whole of bills and other matters: Bill 4-58, Bill 2-58, Bill 12-58 and Report of Task Force on Great Slave Lake Fisheries.
11. Orders of the Day

MR. SPEAKER: Just before adjourning, announcements.

Tomorrow morning there will be a meeting of the standing committee on indemnities, allowances and Members' services at 9:00 a.m. in the staff training room, 6th floor of the Arthur Laing building and the Members of that committee of course are Mr. Lafferty, Mr. Ernerk, Mr. Lyall and Mr. Stewart.

Council stands adjourned until 2:30 o'clock p.m., the 29th of January at the Explorer Hotel.

---ADJOURNMENT

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