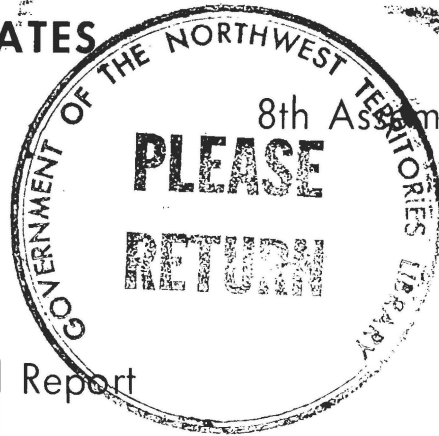




LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES  
**DEBATES**

62nd Session

8th Assembly



Official Report

THURSDAY, MAY 19, 1977

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YELLOWKNIFE, NORTHWEST TERRITORIES

THURSDAY, MAY 19, 1977

MEMBERS PRESENT

Mr. Steen, Mr. Stewart, Mr. Lafferty, Mr. Butters, Mr. Fraser, Mr. Whitford, Hon. Arnold McCallum, Hon. Peter Ernerk, Hon. David Searle, Hon. Dave Nickerson.

ITEM NO. 1: PRAYER

---Prayer

SPEAKER (Hon. David Searle): Hon. Arnold McCallum.

HON. ARNOLD McCALLUM: Mr. Speaker, just on a point of privilege, if I may. I would just want to say to you and other Members and to my colleague, Hon. Dave Nickerson, I would like to apologize for the actions that took place and occurred last night. I will readily admit my conduct was deplorable and I would simply like to offer to each and every one, to Hon. Dave Nickerson and you, sir, my apologies.

---Applause

MR. SPEAKER: Item 2, replies to the Commissioner's Address. Mr. Stewart.

ITEM NO. 2: REPLIES TO COMMISSIONER'S ADDRESS

MR. STEWART: Mr. Speaker, probably this will be the shortest reply to the Commissioner's Address on record.

MR. SPEAKER: Thank you very much.

---Laughter

Mr. Stewart's Reply

MR. STEWART: It is not that short. I certainly must agree with the Commissioner's point of view that the hope for the future of the Northwest Territories is unity. Many of the speakers when referring to the Berger report referred to it as a very moving document. Exlax could also be classified in the same category and they both affect me in the same way.

---Laughter

---Applause

MR. SPEAKER: Are there any further replies? Gentlemen, as I see the order paper, if I may be permitted a comment, this could be the last opportunity for replies, depending upon how speedy business of the House goes this afternoon and this evening. So, if there is anyone assuming that they have tomorrow, I do not think you should necessarily assume that.

Item 3, questions and returns. Are there any returns? Deputy Commissioner Parker.

ITEM NO. 3: QUESTIONS AND RETURNS

DEPUTY COMMISSIONER PARKER: Mr. Speaker, there are two or three questions outstanding but the replies to them unfortunately will take a little longer to attain and we do not have them available by today. Therefore any outstanding questions will be answered and copies circulated to all Members.

MR. SPEAKER: Are there any written questions? Mr. Butters.

Question W43-62: Air Freight Cost Study

MR. BUTTERS: Mr. Speaker, by letter dated May 8th, a Mr. Murray Hardie, the special assistant to the Minister, informed Ms. Marie Jensen of Inuvik regarding a study that the Department of Indian Affairs and Northern Development is carrying out with the Department of Transport which is described as a comprehensive study of northern freight costs. I wonder if we could get some information with regard to the intent of the study and the involvement of the Government of the Northwest Territories?

MR. SPEAKER: Deputy Commissioner Parker.

Return To Question W43-62: Air Freight Cost Study

DEPUTY COMMISSIONER PARKER: Mr. Speaker, we have been advised that the Arctic Transportation Agency of Transport Canada will be involved in the study that the Member has made reference to and the administration has been requested by telephone, it has had an invitation extended by telephone to offer our views and, in turn, I have said that we would be pleased to offer whatever information we had on this subject. I can not go into it in any detail because I do not have any further details beyond saying that we will take part in this study and try and keep it on the straight and narrow, as it were.

MR. SPEAKER: Mr. Butters.

Question W44-62: Result Of The Air Freight Cost Study

MR. BUTTERS: A supplementary question, Mr. Speaker. Is it the intent of the study that the results would be used to alleviate the high costs of freighting goods into the Arctic by aircraft currently being experienced by territorial residents?

MR. SPEAKER: Deputy Commissioner Parker.

Return To Question W44-62: Result Of The Air Freight Cost Study

DEPUTY COMMISSIONER PARKER: Mr. Speaker, I am not entirely certain of the broad uses to which this study might be put but I would think that it would be used in the formulation of air policy for the North. I would not wish to go any farther than that because I do not know anything more about it.

MR. SPEAKER: Are there any further written questions? Item 4, oral questions. Mr. Butters.

ITEM NO. 4: ORAL QUESTIONS

Question 045-62: Appearance Of Assembly On National Energy Board Inquiry

MR. BUTTERS: I think it could be described as urgent, Mr. Speaker. The Assembly made a presentation to the National Energy Board with regard to the Canadian Arctic Gas and Mackenzie Valley pipeline proposals, and I understand that on June 6th the National Energy Board will be convening again for one day. Is it the intent of this House to be appearing before the National Energy board on that date?

Return To Question 045-62: Appearance Of Assembly On National Energy Board Inquiry

MR. SPEAKER: Mr. Butters, I do not know how the administration can answer that properly because as you know questions have to be addressed to the administration. The presentation I think you are referring to was not made by the administration but rather by the House itself, and indeed I acted solely as the agent of the House in making it. I can not really properly be asked questions in the chair, they have to be asked of the administration. I personally however, if I may be permitted to step outside the Rules, had not planned to attend unless there was some good reason to. I suppose it is a matter really for caucus because that is how that position was put together. Are there any further oral questions?

Item 5, petitions.

Item 6, reports of standing and special committees.

Item 7, notices of motion. Hon. Arnold McCallum.

ITEM NO. 7: NOTICES OF MOTION

Notice Of Motion 20-62: Legislative Assembly Representation On Land Claims Negotiating Committee

HON. ARNOLD McCALLUM: Mr. Speaker, I would like to give notice of the following motion:

WHEREAS there is widespread interest and concern expressed in the Northwest Territories over the land claims settlement;

AND WHEREAS there have been three land claims proposals presented to the federal government;

AND WHEREAS this House has claimed equal representation on any land claims negotiating committee in its paper Priorities For The North;

NOW THEREFORE, I move that the Legislative Assembly of the Northwest Territories request of the Minister of the Department of Indian Affairs and Northern Development, Hon. Warren Allmand, an equal representation on any land claims negotiating committee that he may form.

MR. SPEAKER: Are there any further notices of motion?

Item 8, motions for the production of papers.

ITEM NO. 9: MOTIONS

Item 9, motions.

Motions 14-62 to 19-62 seem to be the ones which are outstanding. Motion 14-62, Mr. Butters.

Motion 14-62: Alaska Highway Pipeline Project.

MR. BUTTERS: Mr. Speaker:

WHEREAS the report of the Commissioner of the Mackenzie Valley Pipeline Inquiry, if implemented, would seriously depress and diminish economic development in the Mackenzie district of the Northwest Territories for a decade or more;

AND WHEREAS it is demonstrably in the territorial and national interest for petroleum exploration to continue, and even accelerate, their exploration programs in the Western Arctic;

AND WHEREAS if this exploration activity should delineate reserves large enough to be required by Canada within the ten year moratorium period on a Mackenzie Valley pipeline recommended by Mr. Justice Thomas Berger, such resources should be and will be developed by the people of Canada;

AND WHEREAS there remains a possibility that the Government of Canada will accept Mr. Justice Berger's recommendation for a ten year moratorium on pipeline development in the Mackenzie Valley and the petroleum resource of six trillion cubic feet of natural gas currently proved up in the Mackenzie Delta would be moved to southern Canada through a spur line to the Yukon Alcan pipeline systems which would parallel the Dempster highway;

AND WHEREAS such an arrangement will have direct economic effects, benefits and pressures on the Western Arctic and the Mackenzie district, specifically, and is, therefore of concern and interest to Members of this House;

NOW THEREFORE, I move that this House indicate to the Commissioner of the Alaska Pipeline Inquiry its interest in making a presentation to his inquiry.

MR. SPEAKER: Is there a seconder? Mr. Lafferty. Any discussion? Mr. Butters.  
Dempster Spur Line.

MR. BUTTERS: With the recent publication of the Mackenzie Valley Pipeline Inquiry report the possibility of a Dempster spur line has become increasingly of interest to Canadians in all walks of life.

Last week or earlier this week the Minister of Energy, Mines and Resources made a trip to the Yukon to overfly the proposed Alcan route or proposed routes for that pipeline and also along the suggested spur line which would tie in the gas found in the Delta to that Alcan line moving American gas from Prudhoe Bay.

As I said in my opening remarks, the town of Inuvik and myself publicly endorsed the Canadian Arctic Gas proposal because we felt that such a proposal across the north slope piggybacking Canadian gas would bring the greatest benefit to both the territories and to Canada. I think that there are environmental concerns with regard to the Dempster highway spur to the Delta that have not yet been plumbed. The current highway bisects the winter range of the Porcupine caribou herd. For a spur line to be built

along that highway there would be not only environmental -- there would be not only potential environmental impacts but also social impacts as that highway system would be open to the vagrants and the boomers that found their way into Alaska. Interestingly enough, and for good reason, I think the town of Inuvik supported the Canadian Arctic Gas project and they recommended that the Dempster highway not be completed until the construction phase of the Canadian Arctic Gas proposal had been carried through. The reason for this was that it would restrict and diminish the amount of traffic into the Western Arctic and into the Mackenzie Delta. If such a Dempster spur is built I for one if I am a Member of this House will act to restrict one of the freedoms of Canadians and that is the freedom of mobility. I would ensure that those people who came into the Northwest Territories would be able to support themselves and would not be a burden and a parasite on the people of the Delta or this government.



### Pipeline Possibilities.

In my opening remarks I also indicated that there may be some hope for the Canadian Arctic Gas proposal yet, however, in the last week I have made many phone calls and I can find nowhere or few if any people in the upper echelons of the Government of Canada who think that the Mackenzie Valley pipeline has any chance of being completed or going ahead at all. The interesting thing about that is while there is pleasure in some camps in the Northwest Territories, I think that pleasure will be short-lived because while hearing that the Government of Canada will not be looking favourably on the Mackenzie Valley pipeline there was also the word that the pressure on the government to settle land claims has also been reduced. So I think that some factions of the territory will find that the bargaining power and the lever of the pipeline that they thought they had will disappear with its negotiating possibilities.

I am concerned that the Lysyk Inquiry which is set for three months only will in its examination of the social and economic and environmental concerns in the Yukon, will indicate that not only is the Foothills project a Mickey Mouse project but that there are many technical problems, that there will be many environmental problems and that there will be many land claims problems and come September the first, the Government of Canada will really have nothing to offer the Americans. I think there are lobbies and powerful lobbies in the United States. I think that as we well know most of the consortium that makes up the Canadian Arctic Gas group, the owners of the American gas, are not that partial to the blue-eyed Arabs of the North and I think we could -- we, Canada, could lose the last chance in this century to build that line. There was a motion I withdrew, Mr. Speaker, that Mr. Carl Nickle attend with us. I spoke with Mr. Nickle and he was willing to come but I felt that maybe our interest was not that great, but I do quote something he said here. He said:

### Liquified Natural Gas Technology.

"El Paso plan is second best." I just can not read it, it is in small print but it does indicate that as far as he is concerned he feels there is a very great possibility that the American interests in the States will reject the Canadian options and go for the El Paso route. We should also note too when we talk about a polar pipeline that the LNG, liquified natural gas technology, the tanker gas technology is also being considered by Panarctic, seriously considered by Panarctic. I would suggest that if the Americans decide to develop LNG technology that it will fit right in with Panarctic's plans and will be much cheaper than a polar pipeline. So this is why I say that we, representing the whole territory, have a very great interest in appearing before Commissioner Lysyk in Whitehorse or in the Yukon and the reason being that we would like to determine what percentage of royalties for that six trillion cubic feet of gas will come to this government. I saw last night the Commissioner had a clipping reporting the presentation of the COPE paper in Ottawa. The COPE paper calls for a three per cent royalty. It did not make clear whether that royalty is three per cent of what the federal government takes or three per cent of the world price, but I would say that it is three per cent of the world price because that was the criterion used in the Nunavut claim. So I think there is very great need for us to appear before Commissioner Lysyk and make clear to him our need to identify the percentage of royalties which will accrue to this government.

I just have one small item to add and that is that I realize that there is no money, that this House can vote no money if my motion is accepted, because I do not ask for money, I just ask to indicate our interest to Commissioner Lysyk. I hope that the money that was found to develop a position to the National Energy Board and the money that was found for us to develop a position to the Mackenzie Valley Pipeline Inquiry is not exhausted so that this House on behalf of the people of the territories may make our position known to Commissioner Lysyk.

Lack Of Money

I would say while I am on my feet that I will not be presenting the subsequent motion. I will not be presenting the subsequent motion because there is no money for that. The Commissioner told me flat out yesterday that if the motion passed there was no way he would fund it. I am spending a great deal of time on the phone attempting to find "Whizzer Warren". His assistant Mr. Murray Hardie indicates, as I put the question onto him with regard to funding a referendum and he said that the earliest possible time that the Minister could come up with a reply would be at the end of the month. So on the basis that the motion is a redundant and a hopeless motion I will not be putting it. However, I am very serious about the motion I present here.

MR. SPEAKER: Is there any further discussion?

SOME HON. MEMBERS: The question.

Motion 14-62, Carried

MR. SPEAKER: The question being called. All in favour? Contrary? The motion is carried.

---Carried

Motion 15-62. Mr. Butters, I understood you to say that that is withdrawn.

MR. BUTTERS: No, it will remain on the order paper, sir. I will not put it today but might tomorrow.

MR. SPEAKER: Tomorrow may never come.

Motion 16-62, Mr. Lafferty.

Motion 16-62: Union Activity, Transportation System

MR. LAFFERTY: Mr. Speaker:

WHEREAS union activity in the transportation system in the North is a serious matter that affects all northerners;

AND WHEREAS historically native people have always depended on the boating season to gain some wage income;

AND WHEREAS there seems to be a move to bring in workers from the west coast and Great Lakes areas because of union contracts;

NOW THEREFORE, I move that this House move into committee of the whole to discuss this matter.

MR. SPEAKER: Is there a seconder? Mr. Whitford. Any discussion? Mr. Lafferty.

MR. LAFFERTY: Mr. Speaker, there is not a great deal of urgency with which I move this motion but the fact is that we have a large number of people in the North who are unemployed and we have traditionally manned most of the boats which operate on the Mackenzie River system, and over the last couple of years I have noticed that most of the deckhands on the boats are no longer native but rather some people from other provinces.

Because of the union contracts, some of these people are older people who are not in the physical condition to work under the hard conditions they find themselves in in the North.

Thus, I understand from some of my friends and people who have worked on the boats previously, that there is a large turnover of deck hands and other people in other capacities working on the boats with the Northern Transportation Company Limited and other operators. Yet, the replacement of these people does not come from our resident northerners, their replacements are usually from Vancouver or from the Great Lakes areas.

MR. BUTTERS: Shame!

MR. LAFFERTY: Because of this kind of thing going on and because of the national scene where there is much unemployment and because our own

communities in the North have also found themselves with increasing unemployment, I feel that some people in the North can be employed during the seasons of boating, so that they could gain themselves a wage during the summer months rather than sitting in the communities drawing welfare or finding some part time work. I feel that this motion deserves discussion so that our northern public can become aware of some of the problems that exist. Thank you, Mr. Speaker.

MR. SPEAKER: Is there any further discussion?

SOME HON. MEMBERS: The question.

Motion 16-62, Carried

MR. SPEAKER: The question being called. All in favour? Contrary? The motion is carried.

---Carried

Is it the wish of this House that we add this matter at this time to Item 11? Is it agreed?

---Agreed

Please see to it, Mr. Clerk of the House. Motion 17-62, Hon. Dave Nickerson.

Motion 17-62: Appointments To Territorial Hospital Insurance Services Board

HON. DAVE NICKERSON: Mr. Speaker:

WHEREAS amendments made to the Territorial Hospital Insurance Services Ordinance made at the 59th session of the Legislative Assembly increased the Territorial Hospital Insurance Services Board from three to not less than five members;

NOW THEREFORE, I move that this House recommends to the Commissioner that Mr. Mike Kusugak of Rankin Inlet and Mr. David Emery of Yellowknife be appointed to the Territorial Hospital Insurance Services Board.

MR. SPEAKER: Is there a seconder? Mr. Butters. Any discussion?

SOME HON. MEMBERS: The question.

Motion 17-62, Carried

MR. SPEAKER: The question being called. All in favour? Contrary? The motion is carried.

---Carried

Motion 18-62, Hon. Dave Nickerson.

Motion 18-62: Supplementary Benefits To The Elderly

HON. DAVE NICKERSON: Mr. Speaker:

WHEREAS the Government of the Northwest Territories was requested at the 61st session of the Legislative Assembly to devise a scheme for supplementing the incomes of old age pensioners in the Northwest Territories;

AND WHEREAS the Government has duly carried out that assignment;

NOW THEREFORE, I move that at a suitable time to be set by the Speaker, this House resolve itself into committee of the whole to discuss the proposals put forward by the Government of the Northwest Territories on the subject of supplementary benefits to old age pensioners.

MR. SPEAKER: Is there a seconder? Mr. Steen. Any discussion? Mr. Butters.

MR. BUTTERS: Just a slight addition to the "Whereas" clauses, the request for such a scheme for supplements for old age pensioners was also made at the 47th session at Frobisher Bay.

SOME HON. MEMBERS: The question.

MR. SPEAKER: Do you want to amend the motion?

MR. BUTTERS: Just clearing the record.

MR. SPEAKER: I see. Any further discussion?

SOME HON. MEMBERS: The question.

Motion 18-62, Carried

MR. SPEAKER: The question being called. All in favour? Contrary?  
Motion carried.

---Carried

Motion 18-62, is it the wish of the House that we put it on under Item 11, consideration in committee of the whole for today? Is it agreed? So be it.

---Agreed

Mr. Clerk, would you add that please? Motion 19-62, Hon. Dave Nickerson.  
Motion 19-62: Treatment Of Young Offenders.

HON. DAVE NICKERSON: Mr. Speaker:

I move that at a suitable time to be set by the Speaker, this House resolve itself into a committee of the whole to study the following: "Highlights of the Proposed New Legislation for Young Offenders, a publication of the Solicitor General of Canada"; and to debate the following motion.

WHEREAS this House is concerned with the problem of juvenile offenders in the Northwest Territories;

NOW THEREFORE, I move that this House:

- 1) Supports in principle the Legislative proposals outlined in the publication of the Solicitor General entitled "Highlights of the Proposed New Legislation for Young Offenders";
- 2) Specifically supports those proposals dealing with:
  - a) Jurisdiction with respect to offences
  - b) Jurisdiction with respect to age
  - c) Dispositions
  - d) Due process and procedural matters with the possible exception of matters relating to the "screening agency" which is inadequately defined and special concerns encountered within the Northwest Territories on account of our difficulties with transportation and lack of facilities;
- 3) Supports the concepts of diversion, community service sentencing and restitution where these are applicable;
- 4) Supports the strengthening of juvenile court committees within the Northwest Territories and notes that legislative provision for such committees is not provided for in the proposals.

MR. SPEAKER: Is there a seconder? Mr. Lafferty. Discussion?

SOME HON. MEMBERS: The question.

MR. SPEAKER: Mr. Butters.

MR. BUTTERS: Just to ask possibly through you, sir, as the mover has not spoken, to ask of the mover whether he thinks it is reasonable that we will have sufficient time to do this motion justice during this session and, secondly, whether we should go ahead and discuss it when the House is so bare?

MR. SPEAKER: Is there any further discussion? Mr. Steen.

MR. STEEN: Mr. Speaker, I have had the same thoughts in mind as Mr. Butters had and I think perhaps those Members missing from the Eastern Arctic would probably have -- they would like to have some input into a new program.

MR. SPEAKER: Is there any further discussion? Hon. Dave Nickerson. Excuse me, if Hon. Dave Nickerson speaks he winds up the debate, so I just want to be sure there is no one else who wishes to speak. Do you, Hon. Peter Ernerk?

Put On Agenda For Fall Session

HON. PETER ERNERK: Mr. Speaker, just thinking this over in light of the remarks by Mr. Steen and Mr. Butters I would think that it would be more appropriate to put this on the agenda for the fall session so that the Members from the Eastern Arctic could have some say. I am sure they will have some say into this matter as well since it would be very important for them I am sure to be present. Of course the motion is very good, Mr. Speaker.

MR. SPEAKER: Anyone else before Hon. Dave Nickerson? Mr. Lafferty.

MR. LAFFERTY: Mr. Speaker, I seconded this motion to keep it alive and to have discussion brought on it and I think you would tend to agree with Hon. Peter Ernerk. It is a good motion, something that is needed in the North, but because of our honourable colleagues who are not present with us today, perhaps it would be a good idea to declare it and then bring it forward for discussion in the fall. It is a good motion. Thank you, Mr. Speaker.

MR. SPEAKER: Hon. Dave Nickerson.

HON DAVE NICKERSON: What the Honourable Members have said is very true. The reason why this motion was not moved earlier on in the session, and obviously it should have been, is that the documents had not been received from the Solicitor General's office. Also, of course, we had no idea that the session which was scheduled to last for three weeks would only take less than two weeks. It is of course of great importance to people in the East as indeed some of the most progressive methods of dealing with juvenile delinquents have been developed in the communities of the Eastern Arctic. There we have the most efficient and effective juvenile court committees and I would imagine that the Members from the East would be able to have a great deal of input into the discussion.

New Legislation Re Juvenile Delinquents

The reason why this motion was brought before the House is that the Solicitor General is developing new legislation to be put in place in the existing Juvenile Delinquents Act which I believe is dated 1908 and if the Government of the Northwest Territories is to have a position, if it is to be able to have input into the eventual legislation, draft legislation that comes out of the Solicitor General's office, it has to be done now because they are in the process of developing draft legislation. Of course once this legislation has been drafted we will have the opportunity to make comments on the draft. So, if we miss this opportunity to have input at the present time by not debating this motion at the present time we do not lose it altogether.

I have no objection to withdrawing the motion at this time, if that meets with the approval of the House, but what I would like to do, if that happens, I would like to move another motion stating something to the effect like this: that no position is to be put forward to the Solicitor General on behalf of the Government of the Northwest Territories without the express consent of the Legislative Assembly.

MR. SPEAKER: On the motion which is as follows: "I move that a suitable time be set by the Speaker of the House for the House to resolve itself into committee of the whole to discuss the following; Highlights of Proposed Legislation for Young Offenders." Hon. Dave Nickerson.

HON. DAVE NICKERSON: Maybe I could have the permission of the seconder to withdraw the motion. Would that be possible?

Motion 19-62, Withdrawn

MR. SPEAKER: Mr. Lafferty is the seconder and do you consent to the withdrawal of the motion?

MR. LAFFERTY: Yes, Mr. Speaker.

MR. SPEAKER: Motion 19-62 is withdrawn. Hon. Dave Nickerson.

HON. DAVE NICKERSON: I wonder if it would be possible, Mr. Speaker, to go back to notices of motion?

SOME HON. MEMBERS: Agreed.

MR. SPEAKER: Anyone to the contrary?

---Agreed

Item 7, notices of motion, Hon. Dave Nickerson.

REVERT TO ITEM NO. 7: NOTICES OF MOTION

Notice Of Motion 21-62: Interim Position Of The Assembly Re Motion 19-62

HON. DAVE NICKERSON: Mr. Speaker, I give notice subject to receiving unanimous consent of this House I will today move the following motion:

I move that it be a recommendation of this House that no government position on the treatment of juvenile offenders be communicated to the Solicitor General without it having first been approved by this House.

MR. SPEAKER: Hon. Arnold McCallum.

HON. ARNOLD McCALLUM: Mr. Speaker, I wonder if I may have unanimous consent to move a motion for which I gave notice today under Item 7.

MR. SPEAKER: So you want to go back to Item 9, motions now and you want unanimous consent to move the motion you gave notice of earlier?

HON. ARNOLD McCALLUM: That is correct, Mr. Speaker.

SOME HON. MEMBERS: Agreed.

MR. SPEAKER: Is there anyone to the contrary?

---Agreed

REVERT TO ITEM NO. 9: MOTIONS

Proceed, Hon. Arnold McCallum.



Motion 20-62: Legislative Assembly Representation On Land Claims  
Negotiating Committee

HON. ARNOLD McCALLUM: Mr. Speaker:

WHEREAS there is widespread interest and concern expressed in the Northwest Territories over the land claims settlement;

AND WHEREAS there have been three land claim proposals presented to the federal government;

AND WHEREAS this House has claimed equal representation on any land claims negotiating committee in its paper Priorities For The North;

NOW THEREFORE, I move that the Legislative Assembly of the Northwest Territories request of the Minister of the Department of Indian Affairs and Northern Development, Hon. Warren Allmand, an equal representation on any land claim negotiating committees he may form.

MR. SPEAKER: Is there a seconder? Hon. Peter Ernerk. Discussion? The question being called. Mr. Steen.

MR. STEEN: On a point of order, I guess, Mr. Speaker, I think there are three northern land claims presented to the federal government -- are there four?

MR. SPEAKER: Do you wish to amend the motion, Mr. Steen?

MR. STEEN: As far as I know there are three but I do not know how to amend the motion. I think there are four. I will have to work on that first, Mr. Speaker. That is before I can amend it.

MR. SPEAKER: Further discussion? Further discussion, Hon. Arnold McCallum, do you want to wind up the debate?

HON. ARNOLD McCALLUM: Mr. Speaker, there is no need for me to go into any kind of or more discussion on, the need for this kind of representation. The position of the House is laid out in Tabled Document 17-62, Priorities For The North paper. There were four presentations made but one has been withdrawn, the Nunavut proposal has been withdrawn and as I understand it it is the Dene proposal, the Metis proposal and the COPE proposal so there are three with a fourth to come.

MR. SPEAKER: Question.

SOME HON. MEMBERS: Question.

Motion 20-62, Carried\_

MR. SPEAKER: All in favour? Contrary? The motion is carried.

---Carried

Before we leave Item 9, are there further motions? Hon. Dave Nickerson.

HON. DAVE NICKERSON: Mr. Speaker, I move that it be a recommendation of this House that no government position on the treatment of juvenile offenders be communicated to the Solicitor General without it having

first been approved by this House.

MR. SPEAKER: I think we need unanimous consent first to accept the motion in that the notice was just previously given it.

SOME HON. MEMBERS: Agreed.

MR. SPEAKER: Moved then by Hon. Dave Nickerson and is there a seconder? Mr. Whitford. Discussion?

SOME HON. MEMBER: The question.

---Agreed

MR. SPEAKER: Hon. Dave Nickerson.

Motion 21-62: Interim Position Of The Assembly Re Motion 19-62\_

HON. DAVE NICKERSON:

I move that it be a recommendation of this House that no government position on the treatment of juvenile offenders be communicated to the Solicitor General without it having first been approved by this House.

Maybe I owe the House a brief explanation as to why I feel this motion is necessary. There are throughout the territories a number of different positions with respect to the treatment of juvenile offenders and some of these vary very widely. People have deep feelings on this subject and it is quite possible that the Solicitor General will receive wide-ranging different views on this proposal that he has put forward.

I would not like to see anything get to him that purports to be the position of the Legislature or the position of the Government of the Northwest Territories without it having first been approved by this body and then it is obviously the recommendation of the whole people of the Northwest Territories and because we were unable to debate fully the motion that I had originally proposed due to the absence of the Members from the East, I feel that under the circumstances it is necessary to have something like this on the books.

MR. SPEAKER: The question.

SOME HON. MEMBERS: Question.

Motion 21-62, Carried

MR. SPEAKER: Question being called. All those in favour? Contrary?  
The motion is carried.

---Carried

Are there any other motions?

Item 10, tabling of documents.

Item 11, consideration in committee of the whole of bills, recommendations to the Legislature, information items and other matters.

ITEM NO. 11: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS, RECOMMENDATIONS TO THE LEGISLATURE, INFORMATION ITEMS AND OTHER MATTERS

I think that there are two matters there for committee where there are witnesses who have been waiting. Mr. Dick Hill is here with respect to the matters relating to Panarctic Oils Limited and as I understand it he would very much like to catch a 5:30 o'clock p.m., flight this evening.  
Hon. Peter Ernerk.

HON. PETER ERNERK: Excuse me, Mr. Speaker. I would very much like to get Bill 4-62 done before we get into Panarctic Oils because it will probably take only a few minutes and I am sure Deputy Commissioner Parker will be able to give us some information as to where we stand with regard to Bill 4-62.

MR. SPEAKER: Hon. Peter Ernerk, are there any witnesses waiting for Bill 4-62?

HON. PETER ERNERK: I see Mr. Dick Hill is waiting in the audience. I am sorry, you mean for Bill 4-62? I am sure we do not require any witnesses with regard to Bill 4-62.

MR. SPEAKER: You see my point is that we could deal with Bill 4-62 this evening if we had to and should we not attempt to oblige the witnesses with their transportation arrangements?

SOME HON. MEMBERS: Agreed.

MR. SPEAKER: Is there not as well one other matter, the matter relating to the Northwest Territories Alcohol and Drug Co-ordinating Council and do we have a witness waiting, just to identify the two? At least I understood there was yesterday. In any case, let us go into the Panarctic one and if there are witnesses with regard to any others we will take them next.

This House will resolve into committee of the whole for consideration of matters relating to Panarctic Oils Limited, with Mr. Stewart in the chair.

---Legislative Assembly resolved into committee of the whole for consideration of Motion 4-62, Matters Relating to Panarctic Oils Limited, with Mr. Stewart in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER MOTION 4-62, MATTERS RELATING TO PANARCTIC OILS LIMITED

THE CHAIRMAN (Mr. Stewart): This committee will come to order with regard to Motion 4-62. We invite the presence of Panarctic's northern director to appear before this House. Is it the pleasure of the House to call on the northern director at this time?

---Agreed

Mr. Hill, I understand is the only one available, and, Mr. Hill, would you join us, please? As I understand this motion it is by way of a request from Panarctic Oils to appear before the House and I presume then, Mr. Hill, the ball is in your court, sir.

MR. HILL: Thank you, Mr. Chairman. I would hope that it is not a lone request on my part, but in co-operation with the Hon. Dave Nickerson arising out of a discussion, that I have been appointed along with Senator Willy Adams to be a director of Panarctic Oils and Senator Adams and I have held several discussions on how we can be more effective representing the people of the North, their interests in the assets of Panarctic. Following up on Hon. Dave Nickerson's comment then I asked him the leading question: What do you think Panarctic could be doing better or differently for the over-all well-being of Northwest Territories residents? He said, "Well, come and ask that question to the House," and here I am. I would much prefer that Senator Willy Adams be with me in that he is closer to the area and, number two, that the Members from the High Arctic be here so that I could have more specific advice from you.

The other aspect is that I am merely a director, one of 20 directors on the Panarctic Board. I have no authority whatsoever to initiate things other than have a voice in the activities of the Panarctic operations.

### Assembly Interest In Panarctic Activities

I would like to stimulate some questions such as when should the Northwest Territories Legislative Assembly be interested in the activities of Panarctic. Number one, all Members are indirect shareholders of Panarctic in that the Government of Canada owns 45 per cent which is actually handled by the Petro Canada Corporation. Number two, Panarctic operates entirely within the Northwest Territories, specifically, the Arctic Islands area. Number three, there is actual present taxable revenue coming to the Northwest Territories government from Panarctic's assets and should they become larger or associate themselves with a pipeline then the tax revenues to the Government of the Northwest Territories would be sizeable. Fourth, there is quite an opportunity with Panarctic for both northern business and northern employment. I hope that Panarctic as a quasi-government operation would be working closely with the Department of Economic Development on what you might call regional planning, what they do should relate to what the government administration does and vice versa.

Now, earlier we heard some comments on royalties and revenues and just to throw out some ballpark figures of what the operations of Panarctic might mean to you as a territorial administration and government, there are 16 trillion cubic feet of proven gas in the Panarctic play now and if that is fairly realistically valued at one dollar per 1000 cubic feet that means the value is \$2.4 billion, you get lost in zeros with royalties at 15 per cent. So, the government in their normal procedures will be giving us \$2.4 billion in royalties into the federal treasury if optimistically down the road sometime the territorial government by paper work or by actual receipt of royalties gets 50 per cent of that and you are talking \$1.2 billion with the 16 trillion cubic feet of gas.

So, there is a very sizeable potential income to the Northwest Territories treasury, in addition to the spinoff income from employment and taxation. So, I hope that you are interested and if you have not been interested to date then I hope you could give me some guidelines or direction to represent the interest of the territories on the Panarctic Board. I would not expect to take very long, I hope you will have a few questions on the LNG liquefied natural gas tanker aspects, possible polar gas, the over-all relationship of the petroleum industry in the North, of which I do not claim expertise, but I am one quite involved in it.

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Hill. Any questions from the floor? Mr. Butters.

MR. BUTTERS: Mr. Chairman, I welcome a constituent and also a man who has a great deal of expertise and knowledge in the North, and knowledge of its peoples, in Mr. Hill. I think we are fortunate to have a man of Mr. Hill's knowledge and competence and capabilities representing or sitting on the board of Panarctic and I know that he will represent or seek to represent the interests of all northerners well and ably.

### Petro Canada Document

I have a question of him because as he mentioned the Panarctic, Petro Can, Alberta Gas Trunk Line, that there are a lot of petroleum companies associated in this northern operation. I believe there has been developed in the area somewhere in the neighborhood of 20 trillion cubic feet of gas, but I will just read to Mr. Hill and ask him to comment on this Petro Canada document:

"For centuries the Arctic Islands have remained remote and almost foreboding. Even in the recent past the idea of year round navigation through the Arctic Archipelago was dismissed as science fiction. Today this idea is rapidly becoming a distinct possibility. A series of events covering years of research on the Arctic environment have developed knowledge to the extent that year round transport in the Arctic Archipelago can be viewed with confidence." And on the same page under item 4, a subject described as economics says "LNG for terminals. \$1,200,000 will be required to complete the LNG facility and terminal engineering design, specifications and cost estimates. Engineering contracts have been released and the work is currently in progress".

Does this suggest that the concept of moving High Arctic gas by a pipeline through the Keewatin, or alternatively through Quebec is now a secondary consideration and that the route as described here, as I held it up before, is the current concept, that is being given active consideration by Panarctic, the owners of the reserve, and by Petro Can, the minority shareholders in the project?

THE CHAIRMAN (Mr. Stewart): Mr. Hill.

#### Construction Of Pipelines In The Arctic

MR. HILL: Quite definitely. I think it is obvious to all who have followed this that the concept of construction of pipelines in the Arctic is difficult and, as a reasonable business alternate other methods were looked at, just in the event that a pipeline might not be constructed for several different reasons; the high capital cost, the possibility of right of ways not being granted due to problems with native claims, and to a small degree the environmental issue. So, starting probably two years ago, although LNG, the liquefaction of natural gas has always been discussed, it became a viable alternate about two years ago and since that time they have been working up the game planning into what they now call the pilot project to cost out the technicalities and the economics. Several factors are a polar gas pipeline might cost \$10 billion or \$20 billion. In round figures the LNG can be put into place for optimistically one billion dollars. So, it costs much less capital wise, but has a higher operating cost.

Now, this spills over as you see happening on the El Paso proposal, it would also apply to the Mackenzie Delta gas, that if it is an alternate, not a particularly viable one, but if the romance of year round operation of tankers, icebreakers, becomes practical then the same thing can happen anywhere in the Arctic and thereby relates to mining as well as to natural gas and oil.

In the Panarctic aspect this got under way initially with the Cameron Island oil discovery and the Panarctic people were very buoyed up to find oil in almost marketable quantities because here was a cash flow which any corporation needs. Panarctic spent over \$40 million without one cent of income and no foreseeable income for at least another ten years.

So, they are looking for any way to actually be able to sell a product and have the cash income of which it appears that the LNG might, or let us say it is possibly a viable alternate. There is no firm decision as this pilot project is something like a seven million dollar program to evaluate pipelining from where the major gas source is on Melville Island, there is the deepwater channel to Bathurst, bringing it to the south end of Bathurst, generally to what is called the Freeman Cove area at which they would have a liquefaction plant and a relatively easy access, if not on a year round basis on a nine month basis rather than a three month basis. If they want to put the money into it, it appears that you can have year round icebreaker capability and, thereby, strengthen LNG tankers, oil tankers or ore tankers. However, a note of caution. Most petroleum technology, or it could be said almost any technology has at least a ten year nurturing period from concept to actual construction and operation.

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Butters.

Political Independence Must Precede Responsible Government.

MR. BUTTERS: Just a brief, I guess you would call it, supplementary statement and it relates to what Mr. Whitford said yesterday and I will paraphrase, that economic independence must precede responsible government, or rather political independence. We have had a lot of shock during this session with the publication of the Berger report and the potential loss of a large capital infrastructure which would provide a taxation revenue for this government and now our witness Mr. Hill indicates that this is a very viable alternate option for Petro Can and for Panarctic, an LNG route around the east coast which would see developed in the Northwest Territories a capital infrastructure of one tenth of what the polar line would cost as I understood him to say. The cost of the terminal might be put in place at one billion dollars whereas the cost of the line could be ten billion dollars and that is going to extrapolate out and mean a very, very greatly reduced revenue that we could expect to gather from this operation.

THE CHAIRMAN (Mr. Stewart): Thank you. Are there any further questions? Hon. Dave Nickerson.

HON. DAVE NICKERSON: I wonder, Mr. Chairman, if the witness could tell us what the immediate plans are, say, within the next couple of years, do you plan to continue exploration at the same rate or is there any impediment to this? We have already been told that the measured reserves to date are 16 trillion cubic feet. Are there any estimates of the amounts of gas which might not be as yet measured but which you might suspect might be there which would increase that amount? Would the witness like to make any educated guess as to when the threshold quantities, I believe that is what the term is, when Panarctic is liable to come up with sufficient reserves to justify the polar gas pipeline?

Threshold Quantities Of Gas.

MR. HILL: We will know much more on this in September, or it might be October when the actual application for the polar gas pipeline is filed with the National Energy Board. So, anything I might say is speculation, but hopefully it is informed speculation. If the rate of discovery continues at the present level, which for an exploration company is very high, much higher than in the Mackenzie Delta for example, for the number of holes drilled relative to the amount proven. If Panarctic continues at their same rate of success they will have an anticipated 20 trillion cubic feet threshold volume in approximately four years at which time, if everything falls together the polar gas pipeline would be in place to start pumping it. But, when you talk about threshold volumes it depends upon where you are going and how. I think it is proper to say that if the technology of icebreaking tankers is in operation that works out for the LNG operation they are at the threshold volume right now but there are other factors involved on that.

THE CHAIRMAN (Mr. Stewart): Thank you. Any further questions? Hon. Dave Nickerson.

HON. DAVE NICKERSON: I wonder if the northern directors of Panarctic experience any difficulties with respect to making their particular views known or not making them known, but having notice taken of them? Are they able to have input into what goes on to the agenda, for instance, at a board of directors' meeting or are they just called upon to vote on what somebody else has placed on the agenda? What I am trying to say, in the witness' opinion is he able to have a real input into what goes on with the affairs of Panarctic?



THE CHAIRMAN (Mr. Stewart): Mr. Hill.

Participation In Panarctic Affairs

MR. HILL: Yes, quite definitely. The door is open to be an active participating director and function in an open and honest way, but however there are problems or I would not be at this table right now in that I am not aware of enough input from within the Northwest Territories, the Northwest Territories Legislative Assembly, to actually speak with conviction. For example, I would be very strong on small business participation but if I can not find a Department of Economic Development that is interested in putting this together, then I can not oversell the product and I am at that difficult stage.

I had what I thought was an opportunity to look out for northern residents or northern government and I felt I had a responsibility to, but I am not being pushed. It is a bit of a frustrating role on my part in that I know what I want personally and I am not aware of how we can get it in with economic development thinking or, say, the education which is the key to participation in new technology. So, is education interested in turning out people who can be employed by Panarctic?

It is quite a broad spectrum of problems but in simplicity, yes, I feel there is every opportunity to have an effective voice. I think I could even -- I am stepping out of line, but a normal corporate directorate does things in a closed boardroom and I could probably be criticized for being as public as I am. So, I would like to keep this as open as possible in my personal approach to this, that you or we as northerners could be benefiting a great deal more from Panarctic and an extension of that, the Petro Canada operation than we are and it is a two sided problem. Number one, the petroleum organizations are southern based, both Panarctic and Petro Canada operating out of Calgary and they fly over most of the North and do their thing and fly back south. I think we have to come to this program of establishing a northern presence. I would like to see it for all companies and we can start with those that are government and claim to have more social conscience and responsibility and that is something that we should encourage, but you can only do it through variations on legislation or administration.

More Northern Directors

I would follow up on Mr. Butters' program that there is a large amount of money at stake and it behooves you to have a long and continuing interest and to pressure Senator Willy Adams and myself as directors to at some point have some more directors from the North, so that you have more of a feeling that it is your oil company helping you improve life in the North rather than just another dirty old company ripping off the North.

There is a very large challenge which I will not expect too much to come out of right now, but over a period of time I might say that I and Senator Adams also, are quite open for suggestions on the whole gambit of operations and this can only be arrived at through more understanding and more communication and if you can do it on Panarctic then there is a whole bunch of oil companies that claim to have a desire to improve their degree of participation. I would just like to take up their challenge.

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Hill. Mr. Steen.

MR. STEEN: Mr. Chairman, the remarks I have just heard have really aroused my interest so much that I would like to know how real or how soon do you think that this could become a reality, the moving of this resource in the North, because I think we as the Legislative Assembly would be interested in this being provided or start to provide education for people to participate in such a venture.

THE CHAIRMAN (Mr. Stewart): Mr. Hill.

A Pilot Program

MR. HILL: On the Panarctic pilot program for LNG they are into a seven million dollar study program right now which should be completed in something like one year, it should be plus or minus that time and at that time the valuation would be made to go into phase two which would be the commissioning of a pilot program which interrelates with several other programs such as the commissioning of a large scale all year round icebreaker, the construction of a carrier which could carry LNG, iron ore or could carry petroleum and just recently they have come up with a new thing, what they call a deep notch tanker. So we have tugs pushing barges in the Beaufort Sea area and just adapting that to large scale items so they would have a tanker with its own power with a deep notch in the back and an icebreaker can come along and give it extra power when required. This was presented to a meeting in Ottawa just yesterday.

There are so many things under way that I would say that although the definite commitment to move product is not there, the training is required and training is participation and we do not need to train in operating small business in support of the pilot study. We as northerners are definitely left out and I do not know of a northern company involved in this seven million dollar pilot project. I could be wrong on that, but as I say, I am fairly involved and I am not aware of that, so we have a challenge just as businessmen to participate in the action in our area.

I am happy to see that you have asked about the training and I would say yes, the challenge is tomorrow and the problem is today of organizing our participation. There is a course starting in Tuktoyaktuk next week on seamanship training relating to the Beaufort Sea and the same trained person can move over to the High Arctic Islands area when there is action there.

### Complete Involvement And Participation

So, I think there is definitely a place for complete involvement and participation. I have just spent the month of March in Scotland looking at the inshore activities and the offshore oil drilling. Of course while it is difficult to compare Scotland and the Northwest Territories because of population sizes but the principles remain the same, that although they discovered oil in 1969 in the North Sea at the same time as we did and in 1972 they had very minimal participation in the service industries employment, something like 20 per cent of the action was held by Scottish and United Kingdom companies. By putting the program into effect they now have 80 per cent, five years later, 1972 to 1977, they have 80 per cent of supplies and services and they have done this by organizing training programs. Economic development co-ordination programs and if research is needed to develop the technology they set up the research program which often blended into a training program, underwater diving, for example. They have set up a training program for divers because they could not get enough United Kingdom divers to work in the North Sea and as soon as they set up the diving training school they got into diving research and they got into the underwater testing of equipment in the North Sea and it just pyramided interest. In a very short five year period they end up with 80 per cent participation which in this high technology area to me is just outstanding and says we should at least strive for an equivalent in the Northwest Territories. With the petroleum oil and gas resource being the thing on the move and as they did in England we should try harder to move with it by understanding it.

It is difficult and much the same as in England where all the decisions were made in Houston and here we have all the decisions being made in Calgary. However, you as the Legislative Assembly have the challenge to set the stage to encourage participation as you have done in your paper Priorities For The North where you have more of a say in your resource action and I would not wait for the so-called control of the non-renewable resources and your concern is for the regional economics. Just do not ignore the petroleum, encourage Panarctic and Petro Canada to open an office in Yellowknife, or Panarctic certainly one in Resolute, so there are management contacts and somebody you can get at. They should find ways of making it in their best interests to do so because there is the spirit of co-operation quite definitely in the federal government commitment and it is our challenge to pick this up. I do not think we have done anything wrong to date. Let us just not let any more water flow over the dam before getting at it.

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Hill. Mr. Steen.

### Northerners Employed By Panarctic

MR. STEEN: Could I just have, and perhaps you have a figure of how many northern people are working with Panarctic?

MR. HILL: In the last few years we have hired 125 northerners, not all at one time, and the pay has been over two million dollars. This is mainly a rotation program of Pond Inlet and Arctic Bay, a variation of two weeks on and two weeks off, flying in by Twin Otter, as Coppermine has come over to the Delta. Panarctic would be interested in expanding that and complained in their way that they were unable to get more people as I believe the mining program out of Arctic Bay is draining some of the people who would normally work, but in the past years they have gone over to Panarctic.

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Hill. Hon. Peter Ernerk.

HON. PETER ERNERK: Mr. Chairman, first of all, I would like to welcome Mr. Hill to this chamber and I used to be a Panarctic director at one time, for about a year I believe in 1974. One of my concerns was the employment of northern people, mainly from the High Arctic including Pond Inlet and Arctic Bay. I am very pleased to see that you have extended to other communities such as Coppermine. Now, with regard to employment and training programs within Panarctic itself, as I recall it at that time I think we carried training, various training programs on at that time and during my recent statements to various organizations up here including the Chamber of Mines, and I believe I mentioned it to the Chamber of Commerce, I emphasized the fact that within the Department of Economic Development, the development employment division, we have to get into more of the technical end of the job, meaning the Government of the Northwest Territories must get into drafting type courses, engineering courses, these type of training opportunities. In other words, these type of training opportunities must be provided for the native people in the Northwest Territories providing they meet all the educational requirements.

I have also mentioned to these various organizations that it can not be government effort all the time, various industries, private companies must also make a lot of effort in order to get more of the local native people, northerners, into the technical end of the job. In other words, why can not Gulf, Panarctic or Shell Oil, pick someone from a community and send the guy or the woman down to Calgary or Edmonton or other places and give him or give her a training program for a period of six months or a year assisted by the Department of Economic Development employment training division, and bring him back to the Northwest Territories to wherever the place of work is, wherever the work is being conducted and in this case let us talk about Rae Point? What I am getting at, of course, Mr. Chairman, is how far is Panarctic in getting people from Pond Inlet or Arctic Bay into the kind of training positions I have in mind? I know it is going to take an effort on my part to push that type of thing within my own department but how far is Panarctic now in this area?

THE CHAIRMAN (Mr. Stewart): Mr. Hill.

Panarctic Training Programs.

MR. HILL: I think you have hit upon a sensitive area in which everybody is somewhat like Mr. Berger and the pipeline, you know, everyone has the problem but the solutions are pretty hard to come by. Panarctic is not a good example of in-depth training programs and their excuse is that they have not been able to find the people who are interested in going to Calgary or another rig operation for a six month training period. How hard they tried is unknown. There is a successful training program in the Western Arctic with Nortran which is pipeline and gas processing oriented and again they have a shortage of people who are interested. To me, we have to go back one step further. The real problem of participation in northern petroleum development is that I am not aware of one northerner who has a share of the action; that is, land rights, as in Alaska several Alaskan people owned drilling leases and speculated and some lost money and some made money. However, they were participating at the ground level. We do not have that luxury here and that hopefully in the future can be changed. How can you expect any group of people to have a keen active interest if they have no part? So, that is a basic problem of petroleum in the North.

Number two, the service business is the lifeblood of petroleum whether it is the drilling rigs or supplying of mud or catering or operating a place like Rae Point. There are very few northern businesses in that and in the Mackenzie Delta we have very few local companies active in that. Let us say the majority of them are the branch plant operations, as compared to Scotland, or Alaska where you have several indigenous companies that are in there swinging and successful. So, I am just saying that the training employment aspect is very important but equally important is the nurturing of total participation which is land play and service industries to it. This is where you look out for the residents in participation.

A pipeline, an operating pipeline does not hire many people, but the service industries supporting that and the well drilling does. So, definitely I would encourage you to have economic development to sharpen its edges. But, to do it in a broader role, which is participation such as -- oil capability, I was going to say a co-op at Resolute operating the Rae camp. Those of you who have been to Prudhoe Bay have seen that Northwest Alaska Native Organization operates one of the large catering operations there, the Northwest Alaska Native Organization with their land claim funds, they have gone into business and are part and parcel of it in ownership and control. We need to work towards that in the Northwest Territories for complete success. Often I say oil and gas has been good for Alberta and it should be good for us and they provide a good model of participation because where Alberta was a rural farming area 30 years ago and there were Texans coming in to do everything, but in that period they have got into the land play, the drilling, the service, the collecting of royalties and everything and so where it took Alberta ten, 20 or 30 years, hopefully from their experience we can do it in ten or 15 years. That is the challenge we have.

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Hill. Are there any further questions? If there are no further questions then we will adjourn for 15 minutes for coffee and it is after the coffee break hour by about seven minutes and then we will return to Mr. Hill at that time. The committee stands adjourned for 15 minutes.

---SHORT RECESS

THE CHAIRMAN (Mr. Stewart): The Chair recognizes a quorum and calls this committee meeting back to order. If the witness Mr. Hill would join us again are there any further questions of this committee?  
Mr. Butters.

MR. BUTTERS: Mr. Chairman, I think that Mr. Hill, being a long-term resident, as are we Members of this committee, has recognized increasingly in the North a slowdown in development and a discouragement of development by the federal government. In fact, in recent months we have seen ministerial freezes placed on land in places around communities where mineral exploration activities had been planned. I am wondering if it is correct that a significant percentage of the private owners of Panarctic this year have neglected or have not put up any money towards the 1977 operation of the company of which he is a director. What I am saying is that the federal attitude to development in the North, and particularly to resource development, is so frigid that the private investor is being turned off and going elsewhere. That is why I raised the point. Am I correct that Panarctic, the investors in Panarctic, have been very loath to put up funds to permit the company to put on its 1977 operation as planned?

THE CHAIRMAN (Mr. Stewart): Mr. Hill, do you care to answer that question?

#### Panarctic Finances

MR. HILL: Within my limited financial knowledge I would say to the contrary. This year has been a very good financial year for private interest financing of Panarctic. This current years exploration program we are in, the funding program which started last November raised something like \$70 million and a commitment for the next three years at that level. A new company asked to be cut into the Panarctic consortium, Home Oil who said "We would like to invest \$35 million in Panarctic" and we by virtue of the share structure established a price for Panarctic shares at \$12. Now, it is not on the open market but this was an indication of the value of Panarctic shares to independent Canadian oil companies such as Home Oil, which was received very enthusiastically by the other industry participants of Panarctic.

So, I know what you are driving at, Mr. Butters, but in the case of Panarctic there is a feeling of optimism and buoyancy, mainly because of the high degree of success in the finding of oil and gas, and a closer possibility of finding a market for it either through LNG or the polar gas program. Compared to our area in the Mackenzie Delta I think that the risks or the business community who invest in this sort of thing are saying that the Arctic Islands are better dollars and have backed it up with their dollars.

#### Development Before The Settlement Of Land Claims

MR. BUTTERS: A supplementary. I wonder if my reasoning which I will put before you is correct or well grounded. It would appear to me that the Panarctic holdings and the Panarctic reserves of gas lie in areas which can not be said to have ever been occupied traditionally by the Inuit, either now or from time immemorial. Would I be correct in believing that in that event the company would expect that the caveat that we have heard expressed constantly and continuously for the last ten years, or eight years of "No development before the settlement of land claims" would not apply to the Panarctic proposal as contained within this document here, that is, the Panarctic proposal that would use LNG capital infrastructure and tankers?

THE CHAIRMAN (Mr. Stewart): Thank you very much. Mr. Hill, have you any comment on that?

MR. HILL: I could respond that yes the Panarctic executive and directors are quite aware of this factor. I do not say it is a complete black and white interpretation, but the factors you point out of a lower degree of caveat of occupation by indigenous people is a definite factor which is undoubtedly taken into account into the financing which came out in your first question. It looks like less of a risk situation in the possibility of a high payout with larger volumes of gas.

THE CHAIRMAN (Mr. Stewart): Thank you. Are there any further questions? If there are no further questions shall I report this discussion to be concluded?

---Agreed

Thank you, Mr. Hill, on behalf of this committee for your presence and your frank answers.

---Applause

MR. SPEAKER: Mr. Stewart.

Report Of The Committee Of The Whole Of Motion 4-62, Matters Relating To Panarctic Oils Limited

MR. STEWART: Mr. Speaker, your committee has been taking action on Motion 4-62, Matters Relating to Panarctic Oils Limited, and we wish to report the discussion concluded.

MR. SPEAKER: What would be the next item for discussion? Hon. Peter Ernerk.

HON. PETER ERNERK: Mr. Speaker, I would propose to move on to Bill 4-62 and get it out of the way this afternoon and in the meantime I have instructed the Clerk of the House to call Mr. Anderson, chief of the alcohol and drug division of the Department of Social Development. The reason is that he has been waiting here to appear before this committee for the past couple of nights and I would like to get him here and discuss the alcohol and drug motion which is Motion 10-62.

SOME HON. MEMBERS: Agreed.

MR. SPEAKER: So we will do Bill 4-62 and you think by the time we have finished that we will move into the alcohol and drug?

HON. PETER ERNERK: Yes, Mr. Speaker.

MR. SPEAKER: This House will resolve into committee of the whole for continued discussion of Bill 4-62, An Ordinance to Authorize Loans and Guarantees to Small Business Enterprises, with Mr. Stewart in the chair.

--- Legislative Assembly resolved into committee of the whole for consideration of Bill 4-62, Small Business Loans and Guarantees Ordinance, with Mr. Stewart in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 4-62, SMALL BUSINESS LOANS AND GUARANTEES ORDINANCE

THE CHAIRMAN (Mr. Stewart): The committee will come to order to continue discussion of Bill 4-62, An Ordinance to Authorize Loans and Guarantees to Small Business Enterprises.

Motion To Delegate Powers To Executive Member, Restated

The committee instructed the Legal Advisor to prepare amendments to put the word "Executive Member" in place of the word "Commissioner" where possible within the bill. You have an amendment paper in front of you which I am advised by the Legal Advisor will comply with your wishes in this regard. Hon. Dave Nickerson.

HON. DAVE NICKERSON: I move that the amendment be adopted.

THE CHAIRMAN (Mr. Stewart): I have a motion to adopt the amendment. Questions?

SOME HON. MEMBERS: Question.

Motion Carried

THE CHAIRMAN (Mr. Stewart): The question being called. All those in favour? Opposed, if any? The motion is carried.

---Carried

Bill 4-62, as amended, the short title. Agreed?

---Agreed

The bill as a whole? Agreed?

---Agreed

Will I report the bill for third reading?

---Agreed

MR. SPEAKER: Mr. Stewart.

Report Of The Committee Of The Whole Of Bill 4-62, Small Business Loans And Guarantees Ordinance

MR. STEWART: Mr. Speaker, Bill 4-62 as amended is now ready for third reading.

MR. SPEAKER: Hon. Peter Ernerk.

HON. PETER ERNERK: Mr. Speaker, I wonder if I could request that this House take a five minute recess while we are waiting for Mr. Anderson.

MR. SPEAKER: Hon. Peter Ernerk, may I offer the alternative suggestion, as Bill 4-62 is the only bill that has not had third reading, maybe we could while I am in the chair do that.

SOME HON. MEMBERS: Agreed.

---Agreed

MR. SPEAKER: Item 12, third reading of bills.

ITEM NO. 12: THIRD READING OF BILLS

Bill 4-62, Small Business Loans and Guarantees Ordinance. Hon. Peter Ernerk.



Third Reading Of Bill 4-62: Small Business Loans And Guarantees Ordinance

HON. PETER ERNERK; Mr. Speaker, I move that Bill 4-62, An Ordinance to Authorize Loans and Guarantees to Small Business Enterprises, be read for the third time.

MR. SPEAKER: Is there a seconder? Mr. Lafferty. Discussion?

SOME HON. MEMBERS: Question.

MR. SPEAKER: The question being called. All in favour? Contrary? Third reading is carried.

---Carried

Item 13, assent to bills. Mr. Commissioner, since we have all the bills ready would you like to assent to them now? Did you have a question, Mr. Whitford?

MR. WHITFORD: Mr. Speaker, I would like to have unanimous consent to return back to questions and returns, Item 3.

MR. SPEAKER: Written questions? Unanimous consent to return to Item 3, questions and returns. Agreed?

---Agreed

REVERT TO ITEM NO. 3: QUESTIONS AND RETURNS

MR. SPEAKER: Proceed, Mr. Whitford.

Question W46-62: Appearance Of Mr. Locke CNT Superintendent, At The Fall Session

MR. WHITFORD: Mr. Speaker, I talked at coffee time with Mr. Ed Locke from CNT and I had yesterday the impression that he was only involved with the area but I find now that he is involved with the district of the Northwest Territories and I ask that a letter be sent to him asking him to appear next session as we had agreed to.

MR. SPEAKER: So you are just saying you want that bill on the order paper for next session?

MR. WHITFORD: For the fall session, sir.

MR. SPEAKER: Yes.

Item 13, assent to bills, is there any reason why we should not do assent to bills?

---Agreed

ITEM NO. 13: ASSENT TO BILLS

MR. SPEAKER: Mr. Clerk, would you escort the Commissioner up for assent to bills?

COMMISSIONER (Mr. Hodgson) As Commissioner of the Northwest Territories I assent to the following bills: Bill 1-62, Bill 2-62, Bill 3-62, Bill 4-62, Bill 5-62, and Bill 7-62.

MR. SPEAKER: Is the witness here?

HON. PETER ERNERK: Not yet.

MR. SPEAKER: Hon. Peter Ernerk.

HON. PETER ERNERK: Mr. Speaker, I would suggest that we do the old age pensioners which I think will only take a matter of minutes.

MR. SPEAKER: That is one of the motions, is it not?

HON. PETER ERNERK: That is correct, Mr. Speaker.

MR. SPEAKER: Motion 18-62. This House will resolve into committee of the whole for consideration of Motion 18-62, Supplementary Benefits to the Elderly, a proposal put forward by the Government of the Northwest Territories, with Mr. Stewart in the chair.

--- Legislative Assembly resolved into committee of the whole for consideration of Motion 18-62, Supplementary Benefits to the Elderly, with Mr. Stewart in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER MOTION 18-62,  
SUPPLEMENTARY BENEFITS TO THE ELDERLY

THE CHAIRMAN (Mr. Stewart): The committee will come to order, relative to Motion 18-62, Supplementary Benefits to the Elderly and Tabled Document 24-62, Supplementary Benefit Program For Old Age Pensioners. It is not in your folder because there was not enough room in it. The document looks like this. It is just loose. Are there any witnesses to be called in this regard, Hon. Dave Nickerson?

HON. DAVE NICKERSON: There is one witness available should the committee request it, Mr. Chairman. I would assume, if I might be so bold, that probably Mr. Butters is the only Member of the committee who might wish to inquire at length into the background of these proposals. Perhaps you could determine if that is the case or alternatively if other Members of the committee might wish a witness to be called?

THE CHAIRMAN (Mr. Stewart): I seem to have lost Mr. Butters. If that is the case we can proceed until the committee requests the presence of the adviser in this regard. Is it agreed?

---Agreed

Inasmuch as this is your motion, Hon. Dave Nickerson, would you like to kick it off?

Background Of The Motion

HON. DAVE NICKERSON: At the last session of the Legislature and indeed in many other sessions before that the question of supplementing the incomes of old age pensioners has arisen. At the last session the government was requested to prepare a plan for supplementing the incomes of old age pensioners and you have this before you as Tabled Document 24-62. Most of this is Appendix A which was done up at the request specifically of Mr. Butters in that it outlines what has been done in this respect in the other provinces of Canada. Our proposal only takes up two pages and it is a very, very simple proposal in that what we would intend to do were this to be recommended by the House and also assuming that we are able to find money some place is to give to each old age pensioner a supplement of \$60 a month in Yellowknife and additional amounts ranging up to \$80 a month in the more remote settlements where there is an increased cost of living. So the supplements would be tied to the cost of living in the settlements. It would range from \$60 in Yellowknife to \$80 in the most remote settlements. It is very simple and straightforward and I do not think it requires very much explanation.

I should point out that this is expected to cost the government somewhere in the region of just less than one million dollars and the estimate contained here is \$871,000, although we would expect that there would be a small decline in the amount of social assistance that would have to be paid. What I am soliciting from this committee is approval of this recommendation saying that this is the approach we should make. If that approval is given, the Government of the Northwest Territories will try to find the money to put this program into effect. Of course we can not guarantee that we will get the money because it will be a matter of negotiating with the Treasury Board and assigning areas of priority and this sort of thing. We did not want to proceed to that stage until we knew that this proposal meets with the approval of this body.

THE CHAIRMAN (Mr. Stewart): Thank you. Mr. Butters.

Satisfactory Proposal

MR. BUTTERS: Mr. Chairman, I wish to congratulate the Honourable Minister and to request that he extend such good wishes to the members of his department who have worked on putting this paper together and developing this position. A superficial reading of the proposal would seem most satisfactory to myself. It would appear to meet the intent of the general recommendations that I, along with other Members of this House, have been advancing for many years. I think that as Members of the House we recognize that such a supplementary amount is long overdue and I think we recognize that the costs of vital foodstuffs to elderly people in the North, are double or a great deal higher than that paid by elderly people residing in the South. I think this document and this proposal goes a long way towards equalizing the benefits to pensioners living throughout Canada. I congratulate the Minister again on his work and on the proposal he has presented here today.

THE CHAIRMAN (Mr. Stewart): Thank you. Are there any other comments? Mr. Lafferty.

MR. LAFFERTY: Mr. Chairman, I too would like to congratulate the Minister for putting this paper before us. This is something that I have always supported and pursued. It is something that is needed and I think it deserves all the support this House can give. Thank you, Mr. Chairman.

THE CHAIRMAN (Mr. Stewart): Thank you. Is there any further discussion?  
Hon. David Searle.

An Income Additional To Pension

HON. DAVID SEARLE: I would just like to be sure of one or two things. Assuming for the moment that a person is over the age of 65 and say, for example, is living in the city of Yellowknife, he would receive his normal old age pension and, as well, I assume he would receive the supplement if he had no other income. Am I to understand that he would receive in addition to that a further \$60, is that the way it will work?

THE CHAIRMAN (Mr. Stewart): Hon. Dave Nickerson.

HON. DAVE NICKERSON: Hon. David Searle is quite correct in his assumption. These supplements are to be provided regardless of the other income of the old age pensioner. We had, Mr. Chairman, considered another scheme which would utilize approximately the same amount of money but which would be based on a complex formula for determining need. I think I have to own up to the responsibility of choosing this system mainly because it is much simpler, it would be easier to put into operation and would not require so much administration, we would not have to go to everyone's house once every couple of months to find out how much income they are getting via other methods. If the committee wishes me to do so I could present them with the other alternatives, the several other alternatives, but I would personally recommend this one because of its simplicity.

THE CHAIRMAN (Mr. Stewart): Hon. David Searle.

HON. DAVID SEARLE: I would like to compliment Hon. Dave Nickerson very much on this. I personally do not agree that a pension should reflect, or should take into consideration in setting an appropriate pension, one's other income. A pension is not welfare in my view.

MR. BUTTERS: Hear, hear!

HON. DAVID SEARLE: A pension is a return that I think a man or woman becomes entitled to after investing a lifetime in building a nation and I personally do not think it should have anything to do with their other income. I am very pleased to see this approach to life and I must say that when I read the program the first thing that occurred to me was whether it would be reduced or removed if a person had other income. I am very pleased to see that that has nothing to do with it.

I also share Hon. Dave Nickerson's view that when you get into those elaborate formulae you can run the risk of spending many hundreds of thousands of dollars on civil servants administering the scheme which in my view comes straight out of the pockets because it has to be paid for out of the same money and hence the simpler the scheme, the less money you would spend on administering it. So, I compliment the government on this. This is a response that has been made as a result of a great deal of encouragement over the last several years.

THE CHAIRMAN (Mr. Stewart): Thank you, Hon. David Searle. Hon. Dave Nickerson.

Compliments To Mr. Mike McManus

HON. DAVE NICKERSON: I feel rather guilty about accepting all these

compliments, Mr. Chairman. I think one of the people to whom this should be directed is Mr. Mike McManus, chief of income maintenance, who is sitting at the back of the room. I think he is more deserving of the compliments than myself.

---Applause

THE CHAIRMAN (Mr. Stewart): You should take the compliments when they come, Hon. Dave Nickerson.

---Laughter

Mr. Steen.

MR. STEEN: Mr. Chairman, for a long time we have been thinking about supplementing the old age pensioners and I am very pleased to see the speed and the response that the department has taken to get this bill through.

MR. BUTTERS: Hear, hear!

MR. STEEN: I do not think that we should go any other way to put any other ideas through because I believe that regardless of the old age people, if they are having any income after they reach a certain age, if they are willing to work after they have passed that age, and it is good for the country, and we should not go into their houses to find out if they are making any money. Those are the kinds of ideas we should be promoting.

MR. BUTTERS: Hear, hear!

MR. STEEN: I have nothing but good, nothing but praise for the work that has been done.

THE CHAIRMAN (Mr. Stewart): Thank you. Hon. Dave Nickerson.

HON. DAVE NICKERSON: I think I am obliged to point out, Mr. Chairman, that we have not yet got the money for this. I would sincerely hope that we could put it into operation come the 1st of April next year, for the next fiscal year and we will certainly be doing our best to try and do that in our negotiations with the Treasury Board. Of course I can not promise you how those negotiations are going to turn out. However, in order that we can have some formal direction from this committee, Mr. Chairman, I would like to move the following motion:

Motion To Approve Tabled Document 24-62, Supplementary Benefit Program For Old Age Pensioners

I move that this committee approves the Tabled Document 24-62, Supplementary Benefit Program for Old Age Pensioners and request the government to proceed with the implementation of the program.

MR. BUTTERS: Forthwith.

HON. DAVE NICKERSON: Forthwith.

THE CHAIRMAN (Mr. Stewart): You have heard the motion. To the motion.

SOME HON. MEMBERS: The question.

Motion Carried

THE CHAIRMAN (Mr. Stewart): All those in favour? Opposed, if any? The motion is carried unanimously.

---Carried

Shall I report then that we have dealt with Motion 18-62 and Tabled Document 24-62?

HON. DAVID SEARLE: Mr. Chairman, I think that in finding the money for this scheme, in the negotiations with the Treasury Board, if my guess is right they will ask what we are prepared to tax, what part of this can we foresee raising, I should think, and it seems to me that the government may want to give consideration, and for my part I would certainly support a hotel tax, a room tax, which would raise, as I recall the figures, \$300,000 or \$400,000 a year, which would be about 50 per cent of what we need here. The other 50 per cent we may be able to get from the federal government. You know, that is a tax that does not come out of anybody's pockets here. It is sort of a nice way to pay for the supplementary benefits to the elderly.

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Stewart): It is mostly civil servants, either territorial or federal who will pay the room tax anyway.

DEPUTY COMMISSIONER PARKER: Perhaps the Honourable Member from Yellowknife South could be prepared to put that in the form of a motion.

THE CHAIRMAN (Mr. Stewart): Hon. David Searle.

Motion To Impose A Room Tax To Obtain Money For Old Age Pension Supplement.

HON. DAVID SEARLE: I have always said that as far as I was concerned, the elderly are the ones who need the help most and if we can say that this would help us get money for them, I certainly would support that view. I would therefore move that the Executive as a means for obtaining money for this supplementary old age pension supplement look at the imposition of a room tax.

THE CHAIRMAN (Mr. Stewart): I have a motion on the floor. To the motion. Mr. Butters.

MR. BUTTERS: As I understand it and I do not think the motion actually states this either, but any tax that is developed can not be developed in such a manner that it be directed to another particular expenditure. I think the tax would go into the Consolidated Revenue Fund. But as I understand the Honourable Member the support for such a tax would give Hon. Dave Nickerson and our Deputy Commissioner a great deal more clout, to use the word of the Honourable Member from Yellowknife South, a great deal more clout when going to Treasury Board and negotiating for the moneys, or a portion of the moneys, required to pay the supplements that have been outlined here under the five schedules. I think this is a most important motion because it gives vitality and life to this paper that Hon. Dave Nickerson has put before us. So, I certainly support it.

THE CHAIRMAN (Mr. Stewart): To the motion. The question being called. Hon. Dave Nickerson.

HON. DAVE NICKERSON: Very briefly I would like to stress what the Honourable Member for Yellowknife South just said. It would appear to me that it would be unlikely that we would get this one million dollars or \$800,000 unless we are prepared to impose some form of taxation upon ourselves and I would be very pleased if this motion succeeds in that we will then be able to go to the Treasury Board and say "Look, we are prepared to put in this amount of money and we would like you to put in the rest" and I think it is an excellent idea.

SOME HON. MEMBERS: The question.

Motion Carried

THE CHAIRMAN (Mr. Stewart): The question being called. All those in favour? Opposed, if any? The motion is carried unanimously.

---Carried

May I report this matter concluded and report to the Speaker?

SOME HON. MEMBERS: Agreed.

DEPUTY COMMISSIONER PARKER: May I just compliment the Members of the House for this very responsible action.

THE CHAIRMAN (Mr. Stewart): Compliments are certainly flying around here today. Thank you.

---Laughter

MR. SPEAKER: The House will come to order. Mr. Stewart.

Report Of The Committee Of The Whole Of Motion 18-62, Supplementary Benefits To The Elderly

MR. STEWART: Mr. Speaker, your committee has been studying Motion 18-62, Supplementary Benefits to the Elderly, submitted by the Hon. Dave Nickerson. There were two motions from this discussion and one, "I move that this committee approve the Tabled Document 24-62, Supplementary Benefit Programs for Old Age Pensioners and requests the government to proceed with the implementation of the program" and this motion was carried unanimously.

The second motion was "I move that the Executive consider as a means of obtaining the required funds for the supplementation of the old age pension the imposition of a hotel or bed tax". That is not the exact wording but I think it is a matter of record and this motion was approved unanimously. This concludes the matter of Motion 18-62.

MR. SPEAKER: Thank you, Mr. Stewart. The next matter as I understand it is Motion 10-62, Membership of N.W.T. Alcohol and Drug Co-ordinating Council. I understand that the witness Mr. Anderson is here.

HON. PETER ERNERK: Yes, Mr. Speaker.

MR. SPEAKER: The House will resolve into committee of the whole for consideration of Motion 10-62, Membership of N.W.T. Alcohol and Drug Co-ordinating Council, with Mr. Stewart in the chair.

---Legislative Assembly resolved into committee of the whole for consideration of Motion 10-62, Membership of N.W.T. Alcohol and Drug Co-ordinating Council, with Mr. Stewart in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER MOTION 10-62, MEMBERSHIP OF N.W.T. ALCOHOL AND DRUG CO-ORDINATING COUNCIL

THE CHAIRMAN (Mr. Stewart): This committee will come to order to consider Motion 10-62, Membership of Northwest Territories Alcohol and Drug Co-ordinating Council. Hon. Dave Nickerson.

HON. DAVE NICKERSON: This motion is really brought to the attention of this House on behalf of the Northwest Territories Alcohol and Drug Co-ordinating Council which is at least a semi-autonomous body. Historical precedent suggests that it is by motion of this House that decides which bodies, which groups of people shall be represented on this council. Historically also the appointment of the individuals who are nominated by various groups are appointed by the Commissioner. I do not think that we want to get into that because the individuals change rapidly from time to time. At the last meeting of the Northwest Territories Alcohol and Drug Co-ordinating Council they made recommendations concerning what they thought would be changes for the better in the make-up of that particular body.

Now we are very fortunate this afternoon in having with us the secretary to the Alcohol and Drug Co-ordinating Council, Mr. Jim Anderson and although this is not really contained in the motion, with the indulgence of this committee and yourself, Mr. Chairman, maybe first of all I would like to ask Mr. Anderson to comment briefly on the last report of the Alcohol and Drug Co-ordinating Council which is Tabled Document 6-62. I know that normally we look at it in committee of the whole and because of time constraints with this session being only two weeks instead of three I have not got time to put it into committee. So perhaps Mr. Anderson would like to comment briefly on the various points raised in this document.



THE CHAIRMAN (Mr. Stewart): Mr. Anderson, firstly I would like to thank you for your patience with regard to standing by so long before appearing before this committee and we thank you for your indulgence. Would you be prepared to make a statement such as Hon. Dave Nickerson has requested?

Summary Of Report

MR. ANDERSON: Yes, Mr. Chairman. Just briefly, this particular report summarizes the present membership structure of the co-ordinating council, the proposed or recommended changes in that structure. It goes on to deal with our activities and specifically with regard to various recommendations made in a policy context with regard to the work of our social policy committee.

THE CHAIRMAN (Mr. Stewart): I wonder, Mr. Anderson, if you would move your mike over a little bit. They are having trouble picking you up.

MR. ANDERSON: The report, perhaps just to repeat, deals with the present membership of the co-ordinating council, the proposed changes in that membership structure per se. It speaks of the activities and the programs which have been funded through the approval of the co-ordinating council. It speaks to our involvement, council serves as the regional board for the national native alcohol abuse program and also approved funding that is contributed from that source.

We have listed in the report the projects that we have funded. We do this with some satisfaction and pride and there are now some 16 alcohol and drug projects throughout the Northwest Territories, ranging all the way from the kind of formal treatment facility which we have in Yellowknife, the Northern Addiction Services, through to the kind of diversionary strategy to create a non-drinking centred activity like a drop-in centre. These projects have all come under the review of the co-ordinating council and have all been launched under the auspices of the co-ordinating council.

With regard to the social policy recommendations that are made, one that you will recognize, Mr. Chairman, was the matter of doing away with equalization on transportation costs of alcohol which this House has dealt with and certainly I am sure I speak for co-ordinating council members in voicing our appreciation of this Assembly's actions in this matter. Unless there are specific questions, Mr. Chairman, with regard to the report, other than the things that I have mentioned, I think that is a fairly concise summary of the content.

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Anderson. Any questions? Are there any questions from the floor? Hon. Dave Nickerson.

HON. DAVE NICKERSON: On the matter of the pricing of alcohol, I note that it is one of the recommendations of the council that hotels and bars should be able to buy beer, wine and spirits from the Liquor Licensing Board at a price lower than an individual would buy it at the liquor store. I do not think this has been considered by the Legislature before. I wonder if Mr. Anderson could perhaps give some of the reasoning behind this and perhaps he could also advise us as to whether or not the Alcohol and Drug Co-ordinating Council has approached the Liquor Control System to see whether they can come to some kind of mutual understanding on this?

THE CHAIRMAN (Mr. Stewart): Mr. Anderson.

Drinking in Controlled Environment.

MR. ANDERSON: Mr. Chairman, I think the intent in this particular recommendation is to attempt to facilitate what we call drinking in a controlled environment. We are working on the premise that in all probability less alcohol will be consumed in a controlled environment where there are other activities or services like for instance the provision of food, possibly games or whatever, which will create an atmosphere where other things, other than drinking per se is going on. My understanding is that the proposed reduction in price would indirectly at least facilitate more drinking in controlled environments rather than excessive drinking over time not controlled by regular hours and of course, not controlled by other available activities like food services or recreational activities or games or whatever.

THE CHAIRMAN (Mr. Stewart): Thank you. Mr. Butters.

MR. BUTTERS: It seems that a year ago we put into the Liquor Ordinance an option for communities to selectively go dry. I remember that I voted against the motion when it was put at the time. I remember speaking to it and I suggested that I would like to support it in the event it were carried out on an experimental basis and that continuing research would be done to determine just what the indirect effects of prohibition are on a dry community. I realize that our witness has not been in the territories for that period of time, the whole period of time that I refer to, but I wonder if there is an ongoing study of the direct and indirect effects of prohibition on Rae which is the closest community.

Evaluation Of Prohibition Important.

MR. ANDERSON: Mr. Chairman, I regret to have to state that there is not such an ongoing study in process. What has been done is a rather superficial study within a limited time period of the effects of closure of the Frobisher Bay store and that report which I have not had the opportunity to study in detail has now been completed. I very much support the concept that Mr. Butters has put forward. Evaluation of an intervention like the prohibition of sales of alcohol or the restricting of supply to my mind is extremely important.

One of the important things in order to assess the impact of this kind of an intervention is to have what they call a base line data on the alcohol problem as it existed prior to the implementation of the restriction or prohibition. Then if you have such a base line measure, after the restriction or prohibition has been in effect for some period of time, say a year or two, then it becomes feasible to apply the same measures in measuring the alcohol problem in the community and of course the result of such an evaluation is that you then have a definite indication as to whether or not the restriction or prohibition has had the desired effect. I have this kind of study under active advisement, I have been considering it. It is an expensive process and it is a long-term process as regards to obtaining definite results.

THE CHAIRMAN (Mr. Stewart): Thank you. Are there any other questions? Mr. Steen.

MR. STEEN: Mr. Chairman, I am curious to find out the structure of how community alcohol committees communicate between the board -- if it is a territorial committee you are talking about, and how do the communities get their input across because you have meetings in the settlements or do people come out to Yellowknife or what, how do they communicate?

THE CHAIRMAN (Mr. Stewart): Mr. Anderson.

Communication With Communities

MR. ANDERSON: What we do is usually funding comes as a result of the proposal which is prepared by the community group. Now, that is very often with either the assistance of my own program staff and in certain instances with assistance from the field staff of Social Development. Very often the first indication of interest on the part of the community group is just a very brief letter, nothing very sophisticated. If we need more information, we will go back to the community with correspondence or, if the situation appears to warrant it, myself or one of my field staff will actually visit that community. In certain instances, and I do not know what has gone on in the past with regard to the work of the council and the alcohol and drug program, but since I have assumed the position my goal has been to try and help communities prepare their proposals for submission, to make their proposal which is, after all, their program plan as effective and as well constructed as possible and we put considerable input into the preparation of proposals in insuring that they are prepared in the best manner possible before being presented to a co-ordinating council.

I might add also that we have now initiated a policy of visiting communities where there is no alcohol program and in a very low profile way we are talking to people, not with a view to getting them to accept our ideas; but with a view to generating interest and trying to get the community involved in establishing some kind of project. From that, we can go into an actual project per se.

THE CHAIRMAN (Mr. Stewart): Mr. Steen.

MR. STEEN: Mr. Chairman, one more question. Now, I did not look through this book very much, and that is probably the reason for my inquisitive nature. What is the budget of say, for instance, transporting people between the territories and some of the alcohol prevention centres in, say, Edmonton? I notice that you have been doing this and I just would like to know.

THE CHAIRMAN (Mr. Stewart): Mr. Anderson.

Transportation A Social Assistance Item

MR. ANDERSON: I am sorry, Mr. Chairman, I am afraid I do not have the information that Mr. Steen has requested. It is not part of my program budget per se. All I can respond to is to say that in the case of a person who has a problem with alcohol and there has been a determination that the best course is to send that individual say to the treatment facility like Henwood which is near Edmonton, in terms of the actual cost, particularly for an indigent person, the cost of transportation and any charges for treatment are borne as a social assistance item. Now, what the actual provision is for the referral of people for treatment to centres outside of the territories, I am not sure and I am not even certain that it is a definite budget item per se, but it is usually, and invariably, as far as I know, taken care of as a social assistance item.

THE CHAIRMAN (Mr. Stewart): Thank you. Mr. Steen.

MR. STEEN: I do not like to press the issue but when I was in Fort McPherson and they have one of the most successful, I guess, alcohol treatment programs in the Western Arctic. They emphasized that really when they went out to Edmonton, they really got some good out of it. They felt that more money should be made available so they could go out more readily than they have been going out. Those people who said that, they went through the treatment in Henwood and it showed very much. They were the ones who got the thing going in Fort McPherson, and they had quite a lot of success there. Even though I do not see Fort McPherson mentioned in the book, I think that more funds should be made readily available to those people who want to go out to Henwood.

THE CHAIRMAN (Mr. Stewart): I am sure Mr. Anderson would agree with you that he wants more funds. Mr. Anderson.

Procedure Misunderstood

MR. ANDERSON: I think I can respond directly to Mr. Steen's question now, Mr. Chairman. I have had inquiries from people at Fort McPherson and from Tuktoyaktuk with regard to the referral of people to Henwood and I think it was only a matter of some misunderstanding as to the procedure to be followed. That can actually be done, the referral can actually be done by Social Development field staff on the spot, but what the people now have by way of an assurance from me is that if there is any problem with regard to arranging such a referral they can, if need be, contact me by telephone and I will ensure that such needed arrangements are made. Both at the last co-ordinating council meeting and in previous contacts with people from the area, I have been able to give that assurance and, as far as I know, they are under no misunderstanding as to the readiness with which such a referral can be made.

THE CHAIRMAN (Mr. Stewart): Thank you. Any other questions? Mr. Lafferty.

MR. LAFFERTY: We were pretty busy and I did not have too much time to study this document, but nevertheless, I did read it. There are some things here suggested that I think require probably a lot of questions, and one of these is a review of the Liquor Ordinance, the recommendation that the Government of the Northwest Territories hold public hearings in all communities. I wonder if the co-ordinating council will, in their recommendation, also look at the drunkenness as a crime in public places because on one hand they are making recommendations but on the other hand they are saying that there should be some kind of rationing system, or control of drinking.

Now, I do not in my opinion believe that that can be achieved. I believe that it is going to cost a heck of a lot of money for something that can probably be controlled by strong legislation which does not only prohibit or rather which does not prohibit drinking, or the use of alcohol, but rather which encourages the use of alcohol responsibly by simply saying that a person, if he is drunk and disturbing those who are in public places, can be charged by the police and probably then be directed to rehabilitation centres which are recommended by most people throughout the communities in the North. I wonder if the co-ordinating council has any such expressed views to their knowledge.

THE CHAIRMAN (Mr. Stewart): Mr. Anderson.

Approach To Review Of Liquor Ordinance

MR. ANDERSON: Mr. Chairman, I am speaking now more in terms of matters which are scheduled for review at the next meeting of the co-ordinating council in June. With regard to the Liquor Ordinance per se what we would hope to be able to do is to consider various approaches to a possible review, not in other words to begin work of review but to consider possible approaches as to how this might best be done. Again while it has not been considered it is possible that a determination will be made to do this jointly with the Liquor Control System.

A number of questions have been raised and I think you will find that there are varying opinions as to the best way to treat the person who is intoxicated in a public place. What I have to say is my own opinion at this point in time and it certainly could not reflect a consensus of council members and their views. I think perhaps increasingly over

the years, amongst people in the alcoholism treatment and education fields, has been the realization that alcoholism per se, or even public intoxication per se is not a crime in itself. I think the comment that if there is disorderly conduct, if there are things that definitely involve an offence under law then of course the law must be applied.

However, I think that one of the things which has already been discussed by the co-ordinating council and which will be given more review, is trying to find an effective means whereby those people who have been intoxicated in a public place, whereby they can, if they are willing, if it is possible after they have sobered up somewhat or detoxified somewhat, go through a treatment process. If there is no charge under law, of course, they can do that on a voluntary basis. I think we will be looking at mechanisms to try to improve the process whereby people who have been drinking in a public place can be referred for treatment and to try to ensure that there is not a revolving door policy whereby people time after time after time are involved in public drunkenness per se. I do not know if I have covered everything, Mr. Chairman, but if there are further questions I would be glad to try and address myself to them.

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Anderson. Mr. Butters.

Suggestion To Examine Report.

MR. BUTTERS: Sir, I have just examined briefly the report and the paper jointly presented to us by the Minister for Social Development. The paper I am specifically referring to is the recommendations made to us by the Alcohol and Drug Co-ordinating Council. Now, a responsible way to deal with these, I suggest is to go through the paper section by section and examine the detail and comment and give some kind of approval to it because a great deal of work has gone into these recommendations. They are most detailed and well thought out. I think that we would be remiss if we did not give them at least a portion of our time and recognize the concern and interest that the members of the alcohol council have displayed to date. So, I would suggest by way of procedure that we look at the recommendations and go through them in order, in the order they are presented to us in the paper.

THE CHAIRMAN (Mr. Stewart): You have heard the suggestion from Mr. Butters and do you agree we proceed with the matter? Mr. Whitford.

MR. WHITFORD: Mr. Chairman, it is a good idea but the only problem is there are perhaps other Members who are not here who might like to have an input into that discussion.

THE CHAIRMAN (Mr. Stewart): Then are you suggesting it should be put over to the next sitting when everybody is here and have a full study of the paper?

MR. WHITFORD: I would like to see that, Mr. Chairman.

THE CHAIRMAN (Mr. Stewart): Mr. Butters.

MR. BUTTERS: Mr. Chairman, I think that there is more reason to defend an examination of this paper at the present time than comment on the new young offenders' bill mainly because these recommendations deal directly and apply particularly to legislation which we developed and to legislation which we have developed. I think that it would be remiss of us not to go on with the paper at this time. I realize there are Members absent, but such an examination of the paper would in no way preclude a further examination at another time. My recommendation would be that we take a little bit of time on this and discuss the recommendations and suggestions and the philosophy that has been compiled within these pages.

THE CHAIRMAN (Mr. Stewart): Hon. Dave Nickerson.

Representatives Absent.

HON. DAVE NICKERSON: I would tend to agree with Mr. Butters, Mr. Chairman. The fact that four Members representing the East are no longer with us has already caused myself and members of my staff or will cause them quite a bit of trouble in that we now do not know the wishes of this House with respect to the treatment of young offenders and we will not be able to work on proposals that we might otherwise have done.

I would suggest that the only reason why the Honourable Members from the East are not here is because they themselves have decided that they do not want to be here. They have decided that their private interests outweigh the public interest and to be quite honest I do not like to see us defer everything because certain Members have taken that attitude. Had they thought that they should be here they undoubtedly would have stayed and I do not think that we can continue to defer important business of this House because certain Members have what might be described as an irresponsible attitude.

THE CHAIRMAN (Mr. Stewart): Hon. David Searle.

HON. DAVID SEARLE: Mr. Chairman, I was just going to comment that for my own part I do not support the deferral of work simply because a few Members have left. There is still here a good representative body. There are ten Members and a quorum is eight. If Members choose to leave they obviously choose to do so, leaving the remainder of the work to be done by the balance. I do not enjoy being here any more than anybody else, but as long as there is work I am prepared to stay and see it is done.

Guidance For Legislation

It seems to me, therefore, that to the extent that some of these recommendations may require legislative change it is important to get the views of the Members who are here and the other Members presumably, if there is legislative change required, when the bill came back would get an opportunity to oppose it or support it, as the case may be. But what a document like this does is it sets forward what the Alcohol and Drug Co-ordinating Council thinks. I think it is incumbent upon us to react to their recommendations so that the Executive can have some guidance with respect to legislation and then when that legislation comes back, because we would not be implementing this now, hopefully the other Members who are not here will have a chance to in effect go through the same discussion over again, which is what occurs here. We discuss it first in principle and then have to go through it again in legislation. So what we are doing here does not here today change legislation because that has to be done at a later date and I suggest that we proceed and do what we can now.

THE CHAIRMAN (Mr. Stewart): Mr. Steen.

MR. STEEN: Mr. Chairman, after listening to what Hon. David Searle has said I think I would go along with him. I think the Members who are not here have had a chance to see what was on the order paper over the past week and they knew exactly what was going to be discussed. So therefore I believe that we can get along without the wisdom from the East.

---Laughter

THE CHAIRMAN (Mr. Stewart): Thank you. Any other comments? Hon. Peter Ernerk.

Motion To Discuss Tabled Document 6-62, Carried

HON. PETER ERNERK: Mr. Chairman, I move that we continue discussion of Tabled Document 6-62.

SOME HON. MEMBERS: Agreed.

---Carried

THE CHAIRMAN (Mr. Stewart): Tabled Document 6-62. The annual report, page one. I am not sure how you want to deal with this paper. Do you want to start with page one and go from there? Do you want to go to the recommendations?

HON. PETER ERNERK: Yes.

THE CHAIRMAN (Mr. Stewart): Hon. David Searle.

HON. DAVID SEARLE: Mr. Chairman, it is not an easy document to deal with because it is not set out necessarily in a clear way. The recommendations are contained in various parts of it. However, page eight seems to be an attempt at some kind of a summary of those recommendations where it says in the third paragraph from the top: "In keeping with this the co-ordinating council feels that the following specific areas should be further explored". And then they deal with them (a) to (f). That might be where to start, although there is a recommendation back on page three with respect to the philosophy, that overworked word, the philosophy that should be behind the subject that you might want to deal with. There seemed to be some recommendations in preventive measures, to start at page four and go (a), (b), (c), (d) and (e) as well. It is a difficult document to deal with as you would a piece of legislation.

THE CHAIRMAN (Mr. Stewart): I have got two pages three in my document book and they are both different. I wonder, Hon. David Searle, to speed us up, if somebody more familiar with this paper should not take over as chairman? Really I am not familiar enough with it to pick it apart in the various pieces that should be dealt with. With the permission of the committee I would like to suggest that Hon. Dave Nickerson relieve me of the chairmanship. Are we agreed on that point?

---Agreed

THE CHAIRMAN (Hon. Dave Nickerson): The Alcohol and Drug Co-ordinating Council will be able to state its case without any remarks from the Department of Social Development. They should do very well. Hon. David Searle.

Method Of Dealing With Report

HON. DAVID SEARLE: Mr. Chairman, for your consideration I would suggest that we start at page three where it says: "Recommendations. One, social policy committee report". It deals with the recommendations and philosophy and the next one deals with objectives, preventive measures, etc., and going from there, we could probably by the looks of it conclude it on page nine. They seem to really contain, from page three to page nine the essential recommendations in various forms.

THE CHAIRMAN (Hon. Dave Nickerson): That would appear to me to be the logical way of dealing with it. Then we will start on page three under the heading "philosophy". The various points of the philosophy outlined

by the Alcohol and Drug Co-ordinating Council are to be found here and point one, maybe you would like me to read these out and then ask for comments and then I can determine whether this committee is in agreement with the point laid down by the council.

Point one is as follows: That alcohol,  $C_2H_5OH$ , is a drug of the sedative hypnotic and psychoactive type, a central nervous system depressant of limited medical value.

HON. DAVID SEARLE: Agreed.

HON. PETER ERNERK: Mr. Chairman, what did you say?

THE CHAIRMAN (Hon. Dave Nickerson): I know why Mr. Stewart wanted to get out of the chairmanship of these proceedings. Are we agreed with philosophical point one?

---Agreed

Point two, the major benefits of alcohol centre around social values held by various elements of society at large, values which generally related to social and/or religious customs, traditions, or superstitions. Comments?

MR. BUTTERS: There are medical benefits too, treating snake bite or whatever.

THE CHAIRMAN (Hon. Dave Nickerson): Are there any comments on philosophical point two?



HON. PETER ERNERK: I wonder if I could have a brief explanation of point two where it says that the major benefits of alcohol centre around social values held by various elements of society at large, values which generally related to social and/or religious customs, traditions, or superstitions. I am a little unclear on that.

THE CHAIRMAN (Hon. Dave Nickerson): Would you care to comment?

Alcohol Not A Necessity Of Life

MR. ANDERSON: I think really point two is related to point three. The whole thrust of what we are saying is that in terms of the necessities of life alcohol does not happen to be one of them, but in rationalizing its use in society it does centre around certain social values, customs, and I would emphasize the social values, social customs as being by far the most primary element in this point. Secondly there are accepted religious customs and traditions of which I am sure most if not all of you are aware. I must confess that as far as the superstitions are concerned this wording was not one that I had any part in putting together but there are certain myths about alcohol, I know, and I do not think I need to elaborate on them. Perhaps that is the superstition.

THE CHAIRMAN (Hon. Dave Nickerson): Hon. David Searle.

HON. DAVID SEARLE: Perhaps I belong to the wrong religious faith but I am wondering what religious custom is connected with alcohol and its benefits?

MR. ANDERSON: In several religious denominations, and I can cite two right off, the Anglican and the Roman Catholic, and I think the Greek Orthodox unless I am greatly mistaken, it forms part of the Eucharist or Holy Communion rite and the cup containing alcohol is administered at the service.

THE CHAIRMAN (Hon. Dave Nickerson): Hon. David Searle.

HON. DAVID SEARLE: Surely in this day and age the priest symbolically drinking I suppose of the blood, and I do not know if that is what it is all about, but we are surely not suggesting that that religious custom contributes to alcoholism, are we, because at most it has got to be the priest because no one else gets a nip at it, do they? I mean really this seems to be going a little far.

Social Customs Not Misuse

MR. ANDERSON: If I could respond to that, I think basically all that is being stated here is that the accustomed use of alcohol in various contexts and in this particular point nothing is being stated as regards to alcohol abuse or misuse or any suggestion that these social customs or religious customs are wrong or detrimental per se. I think where we get into the actual misuse or abuse of alcohol and the consequences involved would be in point four. I think that will deal with the specific concern that has been mentioned.

THE CHAIRMAN (Hon. Dave Nickerson): Then I imagine we have completed what we have to say about point two and maybe we could move on to point three.

HON. ARNOLD McCALLUM: Maybe it would depend upon in some instances how often you received Holy Communion I guess. I know that in the Catholic church it is restricted to one per person.

THE CHAIRMAN (Hon. Dave Nickerson): I think point two is something we could argue about for some time but I can not see getting into a wholesale debate on it. I think most people can accept at least most of what it says there and perhaps they might have doubts with some of the other points. But, point three: Alcohol is not a commodity of basic societal need. Is that agreed? Is there any comment to point three?

HON. DAVID SEARLE: Since we are speaking philosophically and not personally I am prepared to agree.

THE CHAIRMAN (Hon. Dave Nickerson): Point three: Alcohol is not a commodity of basic societal need. Is it agreed?

---Agreed

Point four: Misused, by self-infliction, or uncontrolled by legislation will cause varying degrees of social disruption, alcohol poisoning and serious health problems of epidemic proportions. Mr. Lafferty.

MR. LAFFERTY: I do not know what we are trying to do here, whether we are trying to help the alcoholic or defend the government from the drunk. I am rather dumbfounded by this right off the bat. I can not see where alcohol is any kind of benefit, or I do not see where alcoholism has anything to do with religious customs or superstitions or traditions. I would endorse the first line where the major benefits of alcohol centre around social values but I do not think there is any benefit but alcoholism might arise from social values and that is about it. Now, whatever they are I think that is an individual's business and I think the only guy who can develop alcoholism from drinking as a religious practice would be the priest. I do not think that we have to follow anyone to hell if we do not want to. Of course there are some priests who would meet us there. I am just a little confused, Mr. Chairman.

THE CHAIRMAN (Hon. Dave Nickerson): On my recent trip to the washroom I happened to come across one of Yellowknife's better known citizens, one of my constituents in his usual drunken state. Perhaps the committee would like to call him also as a witness because he undoubtedly knows more about alcohol than any of the other fellows at this table. Hon. David Searle.

HON. DAVID SEARLE: Since the hour is 5:30 o'clock p.m., may I suggest that we recess for supper and return at 7:30 o'clock p.m. In view of the subject we are discussing perhaps you would like to caution Members.

THE CHAIRMAN (Hon. Dave Nickerson): In view of the hour this committee stands recessed until 7:30 o'clock p.m., this evening.

HON. ARNOLD McCALLUM: I think that we may be ending and I would like to if I may make an announcement. I thought it would be very nice if the House would recognize the celebration of the birthday of the Honourable Member from Great Slave Lake who today turned 34.

---Applause

HON. PETER ERNERK: Happy birthday.

---DINNER RECESS

THE CHAIRMAN (Hon. Dave Nickerson): The Chair recognizes a quorum and calls the committee back to order. I believe we had completed our discussions on the fourth point on the philosophy. I do not see Mr. Anderson. Is the witness available?

MR. FRASER: It is not 7:30 o'clock p.m., yet.

THE CHAIRMAN (Hon. Dave Nickerson): It is not? I see that maybe I was a little premature and possibly we should wait for a few more moments until the appointed time.

THE CHAIRMAN (Hon. Dave Nickerson): Hon. Peter Ernerk.

HON. PETER ERNERK: May I ask a question in regard to this report?

THE CHAIRMAN (Hon. Dave Nickerson): Perhaps you could wait until 7:30 p.m.

MR. STEWART: It is 7:30 p.m., Mr. Chairman.

MR. WHITFORD: Proceed.

THE CHAIRMAN (Hon. Dave Nickerson): The time being 7:30 p.m., perhaps we should proceed without the witness. I would imagine there is no reason why we can not continue to discuss this in his absence for the time being. Hon. Peter Ernerk.

HON. PETER ERNERK: Mr. Chairman, I suppose the idea of going through various recommendations and statements made in this particular report is with a view to making some changes to it, is that the idea?

Specific Recommendations To Be Considered

THE CHAIRMAN (Hon. Dave Nickerson): No, we would not make any changes to this report. Once we have dealt with the philosophical points which I must admit are rather difficult to deal with, then the idea would be to see which of the specific recommendations would meet with the approval of the committee.

HON. PETER ERNERK: I wonder then, Mr. Chairman, if it is possible to have Mr. Gladders appear as a witness since he is the assistant chief of the alcohol and drug division of the department in order not to waste any more time.

THE CHAIRMAN (Hon. Dave Nickerson): Is it the wish of the committee that Mr. Dave Gladders be called as a witness? All those in favour could you signify? Opposed? The nays have it.

---Defeated

So, Mr. Gladders will not be called. Mr. Stewart.

Motion That Tabled Document 6-62 Be Set Aside To Be Summarized

MR. STEWART: I would like to move that we leave this report at this time and return to the other business of the House and have someone from the administration make a precis of the important points for presentation at the next sitting so we can properly understand this document, so it is in a debatable form. This is an annual report and it is theirs and we can not change it so I see no particular reason to continue this evening and I would move that we set it aside and have somebody make a summary of it for presentation at the next sitting.

THE CHAIRMAN (Hon. Dave Nickerson): It has been moved that this matter be set aside for the time being. To the motion?

HON. PETER ERNERK: I think you yourself explained to the Legislature this afternoon the importance of this particular paper and the members of the Northwest Territories Alcohol and Drug Co-ordinating Council have gone through a great deal of work to put this paper together. To have it discussed by this particular Legislature, if they felt their recommendations were that important, which I feel they are, I would think that we should go ahead and discuss this report, go through the recommendations and give some directions to this committee, to this Legislature as a result of this particular report.

THE CHAIRMAN (Hon. Dave Nickerson): Do any other Members wish to speak to the motion? Mr. Steen.

MR. STEEN: Mr. Chairman, I have to support the motion because if it is difficult to work, anything that is difficult to work, if it can be brought back -- if it is too difficult to work and some of the chairmen, the two chairmen have indicated that, and naturally I would have difficulty too, following the chairmen. So, therefore I think that in order to have one we can go through very easily, and so that a report such as this does not waste our time, as we have many other things to consider I would have to support the motion.

THE CHAIRMAN (Hon. Dave Nickerson): Hon. Peter Ernerk.

HON. PETER ERNERK: Mr. Chairman, I wonder if this committee could invite Mr. Anderson once again into the chamber and he could tell us what implications there would be if we decided not to go through this report and defer it again until the fall session.

THE CHAIRMAN (Hon. Dave Nickerson): Hon. Peter Ernerk, I would prefer we dealt with the motion on the floor first before we deal with that. Hon. David Searle.

HON. DAVID SEARLE: I suspect that my honourable colleague from Hay River was hoping to save time but invariably with motions like this you end up spending more time deciding whether you adopt them than you would had you just finished the three or four pages in the report. For my part I thought we had decided that we were going to do this because the very motion that Mr. Stewart made was in effect made, not as a motion but as a suggestion by Mr. Whitford earlier, to the same effect, for different reasons possibly but Members will recall Mr. Whitford indicating that he thought we should leave this report until the other Members from the Eastern Arctic were here. That was discussed and we decided we would proceed with it. It seems to me that having started it we should see how far we can get so, my feeling would be to go through it rather quickly. I think you are familiar enough with the report that you can identify the points. Mr. Stewart having been relieved from the chair because of that, maybe he can suffer with us a while longer.

Motion Carried

THE CHAIRMAN (Hon. Dave Nickerson): Does anyone else wish to speak to the motion? Are you ready for the question? The question being called. All those in favour? Opposed?

---Carried

We will continue as we were doing before with consideration of this topic. Is it your wish that Mr. Anderson be recalled?

---Agreed

Could you please rejoin us, Mr. Anderson? Mr. Anderson, you are probably aware that the Members of this committee would probably like to deal with this as quickly as possible because of the time constraints imposed on us. I wonder if you could suggest specific recommendations, if we could leave aside possibly the matters of philosophy and perhaps you could point out where the list of specific recommendations are.

MR. ANDERSON: Mr. Chairman, I really feel that we could move along to the section at the bottom of page four which is headed "Preventive Measures" and I think then you are getting into what really are the items that are being recommended for the Assembly's consideration.

THE CHAIRMAN (Hon. Dave Nickerson): With respect to preventive measures, (a) pricing, the recommendations with regard to pricing are, one, that the price in each community regardless of circumstances should reflect the real cost plus a standard mark-up. It is not suggested that the prices in the southern Northwest Territories be lower. This has already been decided upon by the House in the affirmative and we have accepted that idea. Further to that ...

HON. DAVID SEARLE: Mr. Chairman ...

THE CHAIRMAN (Hon. Dave Nickerson): Hon. David Searle.

HON. DAVID SEARLE: I think the House is agreed that the price to each community should reflect the real cost plus the standard mark-up. In other words, there should be no equalization in price. As to whether or not that would reduce prices in the southern Northwest Territories yet presumably remains to be seen.

#### Price Reduction Unlikely

THE CHAIRMAN (Hon. Dave Nickerson): Speaking, if I may, on behalf of the administration for the time being, I think it is likely if there was any reduction of price in the territories it is extremely remote. With the wholesale prices escalating and our profit margins dropping and we could pursue this matter if you wish, but just from a practical and business standpoint it is very, very unlikely that we will see any reduction in pricing.

HON. DAVID SEARLE: Mr. Chairman, I assume that we were not finished with the liquor paper yet and we had given that one indication but we had not yet agreed to what the standard mark-up would be. We did not get to that point. We left it I think at the question of no equalization. I, for one, have some very grave reservations about the so-called standard mark-up. It ranges anywhere from 100 to 170 per cent. I have yet to speak to that and of course as I understood it as a result of the motion that was made, the matter was to go back to the administration for examination to see what the implications were, but there was no agreement in that debate, I am certain on that, with respect to what the standard mark-up would be. I for one do not personally regard the matter as closed.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, the administration as you have observed, is left in a rather difficult position. First, I can give very briefly just a little bit of information.

#### Substantial Increase In Effect On Beer

We have already had a review made of what the effect would be were we to reflect the costs of transportation to the sites of our various liquor stores in the price of the product and I can report to you that with regard to hard liquor, whiskey, rum, rye, vodka and so on, the price differentials for that if taken in by searift or barge will not be very great. Probably the maximum differential would be around 25 to 30 cents a bottle if that was followed. The effect on beer would be considerably more substantial and I suspect that the administration will want to examine that effect because the advice that we seem to have been getting over the years is that although beer is not exactly blameless,

it does tend to cause a bit less trouble in the long run than the heavy consumption of higher percentage alcohol.

So, I do not think it would be the desire of this House to make beer particularly hard to get or very high priced. So I am sure that we will have to examine our over-all mark-up on beer while still seeking to reflect a transportation cost on the product in line with the Assembly's motion.

Now, we are still left with this dilemma of having forecast a certain level of revenues for this current fiscal year and unless we are able to meet the increasing costs from suppliers, then we are going to fall short and that revenue loss puts ourselves in a difficult financial position. I wonder if Members would find fault with the administration if we were to, as an interim measure, at least set prices so that we would not fall short of our forecast, provided that the forecasted consumption does not change. In other words, I am not asking you to ensure that we gain the same revenue if we sell less product, but if we sell the forecasted amount of product, would the House be offended if we were to make the forecasted amount of revenue?

THE CHAIRMAN (Hon. Dave Nickerson): Hon. David Searle.

View On Calculating Of Revenues

HON. DAVID SEARLE: Mr. Chairman, not knowing what the forecasted amount of revenue is nor indeed how it was calculated, I rather suspect that it was calculated on the basis of every time the price is raised a nickel you add on ten cents, so that you can get your nickel increase in the profit as well as the nickel increase in price. My answer would be negative. I do not mind the government passing on, in the interim, increased costs. In other words, if the bottle, or whatever it is, is raised 25 cents, passing on the 25 cents, but what I have always argued with, and I was the one who caused that whole question to come forward, in that the discussion is not yet complete, with the philosophy that every time there is two-bit increase of adding on 50 cents. Worse yet, if you are in a product that has got the 170 per cent differential, then you get a 25 per cent increase and what do you add on, that plus another 35 or 40 cents or whatever it comes to and that, I find, particularly when you are trying to keep down inflation and restrain the increasing costs, that does not make sense at all. So by way of summary then I do not mind the added cost being passed on but I do mind that particular view of marketing being put.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, that is helpful since we have promised to bring our paper back again because it was withdrawn for reasons of rewording in light of the motion. In the meantime I think we can feel reasonably secure in passing on the increases that are passed to us, but not increased according to our mark-up.

THE CHAIRMAN (Hon. Dave Nickerson): Hon. David Searle.

HON. DAVID SEARLE: Similarly what has happened recently when the British pound was devalued, the decrease was passed on. In other words, our dollar was buying much more so it did not cost us as much and I commend Deputy Commissioner Parker for that. I never expected such generosity.

THE CHAIRMAN (Hon. Dave Nickerson): Gentlemen, it would appear that we are getting nowhere on this issue.

MR. BUTTERS: Agreed.

MR. STEWART: We have been going that way for hours.

THE CHAIRMAN (Hon. Dave Nickerson): I think Hon. David Searle has made some very pertinent comments which will be taken into account by the administration in drawing up its liquor pricing policy and I wonder if we could now move on with your permission, Hon. David Searle, to what I consider to be the next point made here and that is this, that consideration should be given to reviewing the present wholesale price to licensed outlets with a view to allowing wider margins. Mr. Anderson has already spoken to this earlier on this afternoon. Is anyone else willing to make their views known on this particular subject? Hon. David Searle.

Price To Licensed Premises

HON. DAVID SEARLE: I do not just recall that discussion, but so that it is clear to me, by that do you mean that there would be one price for the public which would presumably be higher and a lower price then to the licensees for the product so that they would then have a wider profit margin and hence could plow back the funds into their operation? Because today, I may say, that the converse is true and what the licensed premise pays today is the same list price as the public pays plus, I think, it is a one per cent licence fee which means that the licensee has to then charge in effect much more for a drink in the premises. I must say if it means what I think it says I highly endorse it.

THE CHAIRMAN (Hon. Dave Nickerson): Mr. Anderson, do you wish to comment?

MR. ANDERSON: Yes. I think the comments are pretty well in accord with the intent of this particular section of the report. Basically the intent is to provide a sufficient margin and as it has been stated, it would mean that the owner of a licensed outlet would purchase at a lower price than that of a private individual going into a liquor store. I think there is a quid pro quo to this, namely, the requirement would be fairly stringent as to the type of drinking environment that was provided and also in terms of controlled environments. We are speaking now of the kind of setting or atmosphere that facilitates controlled drinking and thus does not in fact encourage drinking to excess.



THE CHAIRMAN (Hon. Dave Nickerson): Thank you, Mr. Anderson.

HON. DAVID SEARLE: I am sorry to appear to be wasting time but I have some experience with this business and now that I am no longer in the business, I feel free of conflicts and hence able to speak. I think that is a very good recommendation and I wholly endorse it. People tend to think that having a liquor licence means you have a licence to steal but in fact with very few exceptions that is not the case.

THE CHAIRMAN (Hon. Dave Nickerson): Thank you, Hon. David Searle. I would assume that people do not wish to vote on this matter at the present time. Would I be correct in assuming that? It would appear that a number of Members are not really giving this matter quite the attention it probably deserves. I would rather not call a vote on it at the present time. If people apparently do not want that, I would rather just let those Members who wish to speak speak on the subject. Do you wish to say something, Mr. Butters?

Recommendations Should Be More Specific

MR. BUTTERS: As we proceed through the recommendations I find them increasingly frustrating in that they are not specific and are worded rather obtusely. So, I am coming around to the point of the Honourable Member on my right that I think these things should be made more specific. It is very difficult to vote on it because it is hard to determine what you are voting on. It is hard to determine what they are requesting of the Government of the Northwest Territories.

THE CHAIRMAN (Hon. Dave Nickerson): I have seen your problem but have gone through the balance of the recommendations which I have to agree are not set out in a manner easy to understand. I have come up with seven points that I would consider fall within the control of the Legislature and which can be fairly easily defined. If the committee so wishes I will move from one point to the other point without trying to talk about a lot of the philosophical stuff in between. Hon. Peter Ernerk.

HON. PETER ERNERK: The way I read this particular report, this particular report from the council is putting recommendations forward for the Legislature and on page three where they say under recommendations: "the Alcohol and Drug Co-ordinating Council for the Northwest Territories recommends to territorial Council serious consideration and adoption of the following statement in order that legislation and policy established a consistency in the development of behavioural standards", and so on. The way I read it, they are asking for our views to have some input into this, perhaps not particularly into the report, into this particular annual report, but it seems to me that the council itself, meaning the Alcohol and Drug Co-ordinating Council seems to be asking for some kind of input from the Members of the Legislature. That seems to be the reason why we are discussing this particular report.

THE CHAIRMAN (Hon. Dave Nickerson): This is the way I would propose to proceed with this now. I will read out what I consider to be the seven pertinent points and after each one I will allow any Member to speak to that point. I will not call a vote on any point unless I am specifically requested to do so by a Member. Did you wish to speak, Mr. Whitford?

MR. WHITFORD: Mr. Chairman, I am wondering why this paper did not come out at the Legislative committee meetings so that we were able to discuss it, the committee in which Mr. Lyaal is the chairman, so that we could discuss this thing.

Document Made Public On May Ninth

THE CHAIRMAN (Hon. Dave Nickerson): The reason was that it was not available until the time it was made a public document on May 9. Did you wish to speak, Mr. Steen?

MR. STEEN: Yes, Mr. Chairman, I move that you report progress. We do not seem to be making any headway.

THE CHAIRMAN (Hon. Dave Nickerson): Of course, you can make that motion at this time and of course, I will put it to the committee but I would request of you that maybe you could rephrase it to set aside consideration of the body of the report as we have a specific motion to deal with and that is the appointment of members to this council which will not be very time consuming and I think that Mr. Anderson and myself would like that matter to be dealt with. So, if you could reword your motion to say that the body of the report be set aside.

Motion That Body Of Report Be Set Aside Restated

MR. STEEN: I will move that the body of the report be set aside.

Motion Carried

THE CHAIRMAN (Hon. Dave Nickerson): This has already been debated once. All in favour? Four. Opposed? Three. The motion is carried and the body is set aside.

---Carried

Now, perhaps we could deal with the specific motion which was Motion 10-62. The motion reads as follows: Whereas this House is, by precedent, the body which determines the number and representation of the members of the Northwest Territories Alcohol and Drug Co-ordinating Council; and whereas the said council has recommended that certain changes be made in its membership and this House is desirous of accommodating these recommendations; now therefore, I move that the composition of the Northwest Territories Alcohol and Drug Co-ordinating Council be changed and that it now be comprised of representatives as follows:

Four members representing the Inuit people; three members representing the Metis people; three members representing the Indian people; one member representing the Northwest Territories Youth Council; one member representing Alcoholics Anonymous; one member representing the Northwest Territories Chamber of Commerce; one member representing the Royal Canadian Mounted Police; one member representing the Liquor Control Board; one member representing the Department of Indian Affairs and Northern Development; one member representing the Department of Health and Welfare Canada; one member representing the Non-medical Use of Drugs Directorate and two members at large, nominated by the Northwest Territories Alcohol and Drug Co-ordinating Council itself. Individual appointments will continue to be made by the Commissioner. To the motion.

SOME HON. MEMBERS: The question.

Motion 10-62: Membership Of N.W.T. Alcohol And Drug Co-ordinating Council, Carried

THE CHAIRMAN (Hon. Dave Nickerson): The question being called. All those in favour? Opposed? None in opposition. So, the motion is carried unanimously.

---Carried

Thank you very much for your attendance Mr. Anderson and I must apologize for this matter not coming before this committee earlier so that it could receive the proper attention it deserves. Is it your wish that I report completion of this motion?

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Hon. Dave Nickerson): Is it agreed?

---Agreed

MR. SPEAKER: The House will come to order. Hon. Dave Nickerson.

Report Of The Committee Of The Whole Of Motion 10-62, Membership Of  
N.W.T. Alcohol And Drug Co-ordinating Council

HON. DAVE NICKERSON: Mr. Speaker, your committee has been considering the report of the Northwest Territories Alcohol and Drug Co-ordinating Council and wishes to report that Motion 10-62, dealing with appointments to that body was carried unanimously.

MR. SPEAKER: Hon. Peter Ernerk.

HON. PETER ERNERK: Mr. Speaker, I wonder if I could have unanimous consent of this House before we go on to the next item to move on to Item 7.

MR. SPEAKER: Unanimous consent requested, is it agreed?

---Agreed

Is there anyone expressing a contrary view? Proceed, Hon. Peter Ernerk.

REVERT TO ITEM NO. 7: NOTICES OF MOTION

Notice Of Motion 22-62: Dissatisfaction With CBC Inuit Reporting

HON. PETER ERNERK: Mr. Speaker, with the consent of the Legislature, I want to move a motion before we adjourn this afternoon, or this evening, and I want to move on to motions, Item 9, later on this evening before we adjourn. Shall I give the intent of my motion?

MR. SPEAKER: Give the intent of the motion.

HON. PETER ERNERK: The motion, or the intent of the motion is to show complete dissatisfaction with the Canadian Broadcasting Corporation for not having any Inuit reporters during this session.

MR. SPEAKER: I assume now that you wish to move now to Item 9, motions. Do we have unanimous consent to move to Item 9, motions?

---Agreed

REVERT TO ITEM NO. 9: MOTIONS

Motion 22-62: Dissatisfaction With CBC Inuit Reporting

HON. PETER ERNERK: Mr. Speaker:

NOW THEREFORE, I move that the president of the Canadian Broadcasting Corporation be notified of the complete dissatisfaction of this Legislature with the reporting of the deliberations during this session in that no Inuit speaking persons were assigned to report to the Inuit people of the Northwest Territories in their own language.

MR. SPEAKER: Is there a seconder? Hon. Arnold McCallum. Any discussion? Mr. Steen.

MR. STEEN: I would like to endorse that motion wholeheartedly. We can also look behind us and we do not even see anyone from the Indian people either reporting. So, I think the CBC has been ignoring the traditions, the way the people are speaking in the North, and have not given the full, true picture over and above a poor report; it has not been coming across the way it should be.

Motion 22-62, Carried

MR. SPEAKER: Any further discussion? The question being called. All in favour? Contrary? The motion is carried.

---Carried

REVERT TO ITEM NO. 11: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS, RECOMMENDATIONS TO THE LEGISLATURE, INFORMATION ITEMS AND OTHER MATTERS

Returning to Item 11, consideration in committee of the whole. Gentlemen, my score sheet would indicate that we have firstly the Report of the Mackenzie Valley Pipeline Inquiry and we had general comments on that and it is a question of whether or not you want to go back into committee of the whole for anything more specific and secondly, we have the information items there indicated.

MR. BUTTERS: Mr. Speaker, with regard to the information items. As one of those requesting they be put on the order paper I would be just as happy myself to see them deferred until the fall as has been done before with information items unless Mr. Fraser, the co-signer, wishes to discuss one or any of them now.

MR. SPEAKER: Mr. Butters said he would be pleased to see the five information items deferred until the fall session and as the co-signer do you concur or do you have a contrary view?

MR. FRASER: I agree.

MR. SPEAKER: Information items deferred. Mr. Clerk, would you see that they are on for the fall session. Then, as to the remaining items under Item 11, the Report of the Mackenzie Valley Pipeline Inquiry. This House will resolve into committee of the whole for further consideration of the Report of the Mackenzie Valley Pipeline Inquiry, with Mr. Stewart in the chair.

---Legislative Assembly resolved into committee of the whole for consideration of Report Of The Mackenzie Valley Pipeline Inquiry, with Mr. Stewart in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER REPORT OF THE MACKENZIE VALLEY PIPELINE INQUIRY

THE CHAIRMAN (Mr. Stewart): The committee will come to order to continue its study of the Berger report. Hon. Dave Nickerson.

Motion Re Recommendations On Berger Report.

HON. DAVE NICKERSON: Mr. Chairman, I wish to move the following motion. I move that:

1. The ten year moratorium on pipeline development as recommended by Commissioner Berger in the Report of the Mackenzie Valley Pipeline Inquiry be rejected.
2. This House reaffirms its support of the Mackenzie Valley pipeline subject to the imposition of terms and conditions satisfactory to this House; and
3. This motion be communicated to the federal Ministers of both Indian Affairs and Northern Development and Energy, Mines and Resources.

THE CHAIRMAN (Mr. Stewart): To the motion. Hon. Dave Nickerson.

HON. DAVE NICKERSON: Mr. Chairman, the second part of this motion is just a reaffirmation of that position we have taken several times before. I therefore, do not particularly want to speak again to that part of the motion, that is already part of the policy of the Northwest Territories Legislative Assembly.

The first part which would reject the concept of a ten year moratorium, I wish to speak to in some length. First of all, we must realize that this is a ploy to kill the pipeline for good, it is not a question of us having the option to build it now, to build it three years hence or to build it ten years hence. I would imagine that there may still be a small chance that some time in the future we would have enough gas to justify building a pipeline, but basically it is a question of us making a choice now or not at all. If we do not undertake this great project at the present time it will be lost and gone, if not forever, for a very, very long time. Therefore, even if we did think there would be some justification for a delay we can not afford the luxury of that particular view at the present time. It is now or never.

#### No Incentive To Settle Land Claims

One of the things, Mr. Chairman, which bothers me about putting off the building of a pipeline is that there will then be hardly any incentive to settle the native land claims. The position of this Legislature has been that we would like to see the land claims settled in a just and expeditious manner. We think that the Crown has an obligation to the native people of the territories and we would like to see this settled. I think that if a ten year moratorium were imposed this incentive that we have now to settle, the claims, would just disappear, it would go away. The Government of Canada would be able to sit back and say, "Look, you people have not really got anything we need any longer." The native people of the Northwest Territories will be in a poor bargaining position. It bothers me that many of the older native people, the people without a great deal of education, people who find it very difficult to adapt to the way of life that the younger people have already adapted to, they will lose out and they are the people who I would like to see benefit the most. Under a no-development umbrella or no-development plan, these people would suffer.

One thing that may be good to come out of the Berger Inquiry is that it is my observation that the various ethnic organizations, native organizations, they now are beginning to realize that they may have overplayed their hand and they are backing off on this no pipeline stand because obviously they realize that if there is no pipeline that land claims probably will not get settled and even if they did the land would be worth very little. So, because of Mr. Berger maybe he is bringing the native organizations to their senses and making them realize that they can no longer afford to take this very far-out position but now they have got to start taking a little bit more cognizance of reality. I think this is apparent in the Committee for Original Peoples Entitlement proposal. I have not read it in detail, I have not read it section by section but just the summary and preamble of it, it would appear to me that they have taken a much more realistic view of things than was the case just a few months ago.

#### Effect On Exploration

I think that the moratorium would have a very, very serious effect on exploration, mineral exploration and it is, of course, oil and gas exploration that is the lifeblood, at the present time, of Inuvik, for instance. It has the long-range capabilities of providing both revenue to this government and providing the jobs so urgently required in the Northwest Territories. I can not foresee exploration continuing to any great extent if there is no way of getting the oil and gas out.

The proposal to build a line through the northern Yukon connecting the Delta area to Whitehorse through the proposed Alcan line that, although it would undoubtedly be very expensive and not really economic if you do it another way by the Mackenzie route, that might keep a spark of activity alive in the Delta on the chance that that might go through, but we must realize the whole Mackenzie Valley is potential oil and gas bearing land and if Alberta is anything to go by once a pipeline goes down you will see renewed exploration activity all the way down the Mackenzie Valley and hopefully eventually production because it is production that is the bread and butter of the industry. The exploration stage provides a few jobs and it is very exciting, but it is the production stage, the drilling of development wells and production wells where the real money is involved.

If the moratorium were to go into effect I would foresee the Northwest Territories becoming both a social and economic backwater. I think that most people who live in the territories like to live in exciting times. I do not think that most of the people who live here would like to live in a stagnant area. Many, many people have already said this but I will reiterate it again for emphasis, that we really need the jobs that industrialization would bring. We have approximately 1000 young people a year leaving school and most of them do not want to go back to the land and if they did the land would be unable to support them in the traditional pursuits. I would see that many young people would have to leave the Northwest Territories and there is no doubt in my mind that we would lose our brightest and most capable young people who would go south. Mr. Butters pointed this out this afternoon and he also pointed out some of the problems that this might cause. The people who were left behind, they would have to live in a manner subsidized in one way or another by government, if it was not on welfare it would have to be on make work schemes and that type of thing and I do not think it is good for people to have to live that way.

#### Social Implications

At the present time I have the special responsibility for the Department of Social Development and I am concerned with the social implications both of the case of the pipeline work if it goes ahead and also of the case if it were not to go ahead. I foresee that there would be a certain amount of problems both ways. There is one major difference however. If the pipeline were to go ahead most of our problems would be the result of an increase in population. The problems which we would then face would be problems that we would know how to solve. We would be able to build additional hospital accommodation and in fact that has already been done in a number of hospitals down in the Mackenzie Valley region. The Department of National Health and Welfare has been looking ahead for some time. We could through our agreement with the Royal Canadian Mounted Police increase the police force if this proved to be necessary. We would have probably some social problems involving people having more money than they were normally accustomed to having.

Problems Insidious With No Pipeline

We know how to attack that kind of problem, we do not solve it overnight, we do not solve any kind of social problem overnight but we know how to go about it. Also if the pipeline were to go ahead I think that we would very easily be able to get the additional funding that we would need to deal with these problems. If, however, the pipeline were not to go ahead the problems would be of a different nature, they would be problems of hopelessness, problems of disillusionment. I would foresee people retreating into alcohol, this type of thing. They are problems that we do not really know how to deal with, and could not really deal with to any good effect, however many social workers we wanted to put into the field, we just could not do it, as these types of problems, the problems of people having nothing to do, these are insidious problems that we do not really know how to solve.

Also in the case of a no-pipeline situation, with us becoming a backwater, it would be very difficult to find the extra money with which to at least try and solve these problems. So, these, Mr. Chairman, are my concerns and what I foresee as happening were the pipeline not to go ahead. There are of course a number of others which will probably be touched upon by other Members, but I would strongly recommend, Mr. Chairman, that this committee adopt this motion. I think we owe it to the people of the Northwest Territories to reject the moratorium as proposed by Commissioner Berger in the strongest possible terms.

THE CHAIRMAN (Mr. Stewart): Thank you, Hon. Dave Nickerson. To the motion. Hon. Peter Ernerk.

Support For The Motion

HON. PETER ERNERK: Mr. Chairman, very briefly. I have had the opportunity to read the Berger report and I want to briefly mention my remarks this way. As I said in the beginning there are certain things which are what you might call very important statements made and there are certain things that I do not particularly support. Having said those two, I want to lend my support to Hon. Dave Nickerson's motion. The way I look at it, in the Northwest Territories, at least in the communities I have visited and the communities I have lived in, we continue to ask the Government of the Northwest Territories for new houses, expansions to airports, money for education, hospitals, a high school in the Keewatin region. It seems to me that those who continue to say to the federal government, and say no development in their communities, we seem to be fooling the people, the so-called quiet majority. It seems to me that if we are going to get the people to participate in so-called 20th century society then the people who are responsible for the livelihood for the people who live here, then we must be quite prepared to upgrade the life, their lives, the living conditions and so on.

I recently have come across young men, or young kids, who were only about six or seven years old and in one case I asked one of them what he wanted to do in life, when he grew up. He said to me "Well, I would like to watch television for the rest of my life" and I said "Do you not want to become a fireman, or do you not want to become a teacher or anything like that?" and he said "No, all I want to do is watch television". So, it is becoming very evident to me that when we brought television as a development to the communities in the Northwest Territories, for example, to the Eastern Arctic, the people who live there are so tuned to television, television is teaching them how to watch television and nothing but television. That kind of development is teaching the younger people how to watch television and nothing but television.



Must Equip Leaders For The Future

So, I guess what I am saying is that if we, or those of us who continue to have the idea, that there should be no development, or pipeline project in the Northwest Territories, they are not going to be thanked by the present generation. That is very evident to me, that the present younger generation who is going to seek employment opportunities in future, who are going to seek jobs, who will want to participate in the so-called 20th century society, will have nothing, but to continue to watch television. So, what we have to do as responsible people as I see it, is to start getting the people in the communities, to start them participating so that the leaders of today, the present leaders of today, will be able to encourage and equip those who are going to become responsible for the future of our children.

THE CHAIRMAN (Mr. Stewart): Thank you. Hon. Arnold McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, I would like to speak to the motion and I wholeheartedly support this House recording its displeasure in the very strongest terms of the Berger report, not only as it pertains to a ten year delay in development, because we all know that Judge Berger wants no pipeline for at least ten years, but I would like to record displeasure as well because in my mind, and in others, the Berger report promotes a division of northern peoples, a polarization of northern peoples.

Decision Will Really Be On Political Future

I think it is a gross miscarriage of justice on the part of one who was in the judiciary to promote that kind of thing, that concept in Canada. I think we should record our displeasure again at the Berger report because although it may not be clear to all, the crucial reason for the ten year delay is that when a decision is made on whether there should be a pipeline or not, the decision will really be about the political future of the Northwest Territories.

Judge Berger promotes the formation of political institutions that we have said are contrary to the way we would want them, in fact, contrary to Canadian political tradition. I wish I had said these words but I would want to give credit to an editorial writer in the Edmonton Journal who said, "The profound issue in the North becomes clearer. If you are for Judge Berger's moratorium, you lend support by implication to the principles of separate national development, the homeland policy in Canada. If you stand by traditional Liberal principles that envision the protection of minority rights within a political unified open-ended society, you might actually have to oppose the moratorium in principle." The writer goes on to say, "Possibly top Liberals might have to come out of the closet in defence of the word 'assimilation' in its broadest sense for what it implies for universal man. Just as Judge Berger has come out of the closet to defend the word 'homelands' in its broadest sense for what it implies for special cultural survival. I think that a separate native province or separate native state based on race and culture, a separate Quebec based on race and culture and a pipeline are all intertwined, and I think that goes to the very heart of this country."

For that, Mr. Chairman, I think this House has to endorse the motion proposed by the Honourable Member from Yellowknife North, Hon. Dave Nickerson.

THE CHAIRMAN (Mr. Stewart): Thank you, Hon. Arnold McCallum. To the motion. Mr. Steen.

MR. STEEN: Mr. Chairman, the more I think about the report, and the more I read about it, I think that I have to agree that the report is a well documented environmental piece of paper work but some of his recommendations in that particular report I disagree with.

### People Used To Development

I said it the other day and I would like to say it now again in case it got lost in the pile of other paperwork, that the people from my area are already becoming used to the development in areas where exploration has been taking place in the last ten years. They have become used to that particular type of work and I think if the pipeline does not go through that they will lose this chance to carry out what they have been doing and what they have been training on for the last number of years and even though Petro Canada may come in there, it is not a guaranteed thing that the government will accept further exploration in the Beaufort Sea or in the Delta. I would like to say that I own a skidoo business or a skidoo sales and parts business and these people, they do not get their money from trapping to buy their skidoos. They may be able to sustain a trapping economy, some of them, but they are not able to buy new machines by trapping.

Mr. Berger said and he emphasizes going back to the land very strongly. I say now as I did the other day that those people who are on the land already will have this influx of people as the operation grows, they will have this new group of people competing with them and they will not have even enough money to live on. The other day when I was flying on Wardair's aircraft I picked up a book with Brigitte Bardot's picture with a seal in her arms.

HON. DAVID SEARLE: You wished you were the seal!

MR. STEEN: Well, you see I think the world is changing. We saw on television that in England people were having demonstrations to try to stop the killing of animals, seals, and they said in that television program that they will work on the buyers of the fur to prevent them from buying the fur. So, where does that put the people in the Northwest Territories if somebody stops buying your fur? Where are we going to sell that fur? Where is the economy that Mr. Berger talks about of going back to the land? It is all very nice to live on the land but you still need the white man's food to supplement the living. We have become used to it. People can not live on meat alone. They have to have bread, to put it backwards. But it is true, they have to have their diet the way they have been accustomed to and so what I am trying to say, I guess, is we have got to start looking for new resources, new ways or new forms to keep people in the times.

### Awaiting Second Volume

In Fort McPherson when the Minister of Indian Affairs -- and I should not use Northern Development -- but when he was there with the Commissioner, I was along on that trip and those people were not talking about anything against the pipeline. They were asking for contracts to cut pilings for the pipeline. They were asking for contracts and I find this in great contrast to what Mr. Berger has come out with. I am very displeased to find that we are not able to find the second report tabled at the same time as the first one so that we can have a better idea and northern people could see whether or not they are going to get any feeder lines into their communities, to see if they are going to get any benefit from the pipeline, but right now that is left aside.

The first volume has come out to sort of throw people off and then after, regardless of whether the pipeline is going to be built or not, they are going to come out with this second volume, regardless of whether the pipeline is going to be built or not. So, I am very displeased that the two volumes have not come out together and assuming that the communities are going to get a benefit from the pipeline, community benefits, cheaper power, cheaper heat without tearing up the timber or burning up the timber for firewood or whatever and he talks about environment so much, so assuming it is going to come out I would be in support of the motion. I should say assuming that the pipeline is going to supply benefits to the communities for cheaper fuel, I would support the motion.

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Steen. Just to acquaint the Members again of the motion so that everybody fully understands it, we are now dealing with a motion that reads as follows, Mr. Lafferty. A ten year moratorium on pipeline development as recommended by Commissioner Berger in the Report of the Mackenzie Valley Pipeline Inquiry be rejected. Two, that this House reaffirms its support of the Mackenzie Valley pipeline and subject to the imposition of terms and conditions satisfactory to this House. Three, this motion be communicated to the federal Ministers of both Indian Affairs and Northern Development and Energy, Mines and Resources. To the motion.

SOME HON. MEMBERS: The question.

THE CHAIRMAN (Mr. Stewart): Mr. Whitford.

Constituents Feelings

MR. WHITFORD: Mr. Chairman, I believe a moratorium of ten years is too long a period of time and I do believe in development, noting again that there are several hundred of our people unemployed. However, I am really sad here because I felt that should have been a two part motion, one part speaking specifically of the moratorium and development and the second, of course, referring to the pipeline. However, in my constituency the people there honestly feel that this pipeline is going to hurt them and, when I vote, I would like it to be a recorded vote and, at the same time, as I said before, when I have come into the Assembly, that that view on the pipeline, that is the view of the people. If I want to vote with conscience then I must vote the way the constituency feels.

THE CHAIRMAN (Mr. Stewart): Thank you. Mr. Butters.

MR. BUTTERS: Mr. Chairman, it appears that the wheel has come full circle. This session began with the hullabaloo and fireworks of the Berger report on the radio and was cut short so that we could listen and hear what the Commissioner of inquiry had said about our future, and now we are winding down. It seems to me, and while I support the motion, it seems to me that no one will listen, no one will listen to that motion.

It seems to me that in this House there has been frustration over the past two weeks, frustration, in part, I think by the realization that southern Canada apparently sees this report as the greatest thing since sliced bread. Fortunately, there has been the one bright star on the horizon, and that is the fourth estate, the estate which every free society needs to ensure that truth is not trampled upon, that the garment of truth is not besmirched. Fortunately the fourth estate, the press, is increasingly examining the report with a very critical eye. I just happened to have passed to me a document, the St. John's, Calgary, report, the cover head reads "The Northwest Territories, How the Left Took Over". There is a very strong statement in here in this magazine.

Other magazines and other press have rightfully turned their full attention to the report and are doing what the free press should do, with one exception, the Canadian Broadcasting Corporation. I suggest that the Canadian Broadcasting Corporation has been a tool of the anti-developers in the North for years. I suggest that the CBC broadcast that was aired at 2:00 o'clock on Monday, May 9th, was a biased and slanted piece of reporting put together by the two people who were very closely associated with the Mackenzie Valley Pipeline Inquiry. Listen to it, all the clips that were contained in that report were one-sided. There were people who did speak in favour of development but those positions as I recall were not heard on that broadcast. Fortunately, as I say, the press has looked and is looking at the report. This is the Vancouver Sun and I will just read the last paragraph of this editorial for May 10. "All in all the report is a disappointment. It is predictable and evangelistic. By its very evangelism it may be storing up great problems for us when governments sit down to try and reach reasonable conclusions with the inhabitants of the North."

Prophetic Statement

That is a very prophetic statement I suggest, sir, when governments sit down with the inhabitants of the North. In the very near future a member of the government will be sitting down with Members of this House to examine our "Priorities For The North" and I am very, very much afraid that many of the things that are contained in the Mackenzie Valley Pipeline Report, which gives us cause for much alarm will reappear when we sit down with Hon. Warren Allmand because of the way he apparently has accepted the Report of the Mackenzie Valley Pipeline Inquiry.

I am alarmed that it will only be the press of this country which will examine this document with dispassion and objectivity. As I say, that while I support the motion, it is so much wind and noise that goeth nowhere. I think that if we hope to turn this thing around, and it is a very small hope, then we must do more than, as Mr. John Steen says, rustle paper. I spoke earlier today of my anger, my sorrow that we could not find funding to ensure that a referendum was carried out within this valley. It cost five million dollars to develop this report and we can not find \$80,000 to develop a referendum within the 36 communities in which the inquiry held its hearings.

Our Commissioner says "no" and I am quite sure and I feel sure he says no because the Government of Canada says no. What are they afraid of? Are they afraid of finding out that the people of the North do support development and jobs? You know, there is a massive lie told by our unemployment insurance statistics. We are all alarmed when we hear the employment figure across Canada has reached nine per cent. In the Northwest Territories, it may be 90 per cent because of the odd way they determine who is employed and who is not. I think if we looked into our communities, into some of our smaller communities we would find that a trapper who is employed part of the time would be an unemployed man because, as Mr. Steen says, he requires a cash income to develop the capital goods he needs to carry on this activity. I say that unemployment in the northern communities is 70 per cent or more but ask Statistics Canada what it is and they will not tell you. They do not know.

I feel, or I would hope that the Government of Canada will look into the testimony upon which Judge Berger based his judgment with regard to the north slope, the judgment which he admits was based on circumstantial evidence and evidence which I say does not support the position that he has put forward.

However, I do not feel motions will get us anywhere, I think while the referendum is lost because it can not be funded, I feel that we should appear before the National Energy Board. I feel that we should travel to the legislatures of the South and discuss our northern priorities and the place we see for ourselves in Canada politically and economically. I think we should go to Ottawa as a group and lobby if you wish, but talk to the people who run our country, be heard, be there, knock on doors. This motion will be received by the Indian Affairs department and tossed into the waste basket. You know that just as well as I do, every one of you know it just as well as I do. Thank you.

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Butters. Mr. Lafferty.

MR. LAFFERTY: Mr. Chairman, I must apologize for coming in late. I fell asleep and did not wake up until a little while ago, but I know the meaning behind the motion. I would just like to make a general comment to that motion because I would support that motion although I think that we can go

to greater lengths than that, I think it is time that we should take some very positive, rigid action. I believe, myself, that the ten year moratorium is far too long, far too long a time to wait. We are having a lot of native men and women who are graduating from training courses, those are carried on by the territorial government and the federal government and we do have many other people who are waiting for jobs. We do have many people who are seeking wage employment. We do have many people who are unable to go back to the land to trap unless they are assisted by the territorial government and in looking at the number of trappers who came forth this winter from the Indian and Metis communities, they can be counted on one hand in each community and among these only one or two probably from the half a dozen or so of each community can earn an income from hunting and trapping.

#### The Pipeline Will Do No Harm

The other part that I think about is that I do not believe a pipeline will do any harm, as many years ago when I was down in British Columbia on the Inland Natural Gas Pipeline construction in 1954 there were a lot of protests but this was not by the native people but by the general public as to the harm that that pipeline would cause to the wildlife and to the environment and all of these things. Today you can walk through that same country, particularly around the Nicola Valley where the pipeline went and you will find that there is an abundance of game. All of these things have never been true. If you look into many of these valleys you will find many branch lines which did not do much harm and it has resulted in boom towns which after four or five years have found some other source of revenue to sustain the little communities which have developed.

In looking back on that experience I think that most people, including the decent and honest Indian people are saying that they need jobs and that they will arrive not only from the pipeline but from other activities that will result from the construction of the pipeline. Perhaps it is a little late and that finally these people are realizing they have been misled as my honourable colleague from Inuvik speaks of, but I do not think it is a reason why we should have to take a backwards step. I do not think that this is a time to show any fear. I think it is a time that we showed we have just as much guts as the Indian leaders and other types of leaders in political activities in the North seem to exercise. I personally do not believe that they have any backbone because it has been said to me so many times that they are not telling the truth and it is just one of those things again tonight.

#### Freedom Of Speech

I do not know how much truth there is to what I have been told tonight, but what I have been told or led to believe tonight is that the Indian people, some Indian people in Fort Simpson were asked not to attend the band council meeting at which the Commissioner was and I believe the Minister of Northern Affairs, Hon. Warren Allmand. I believe that this is one of those common practices of some of the native leaders and I am not saying that they are all like that but some of them are and do practice such tactics, but with the exception is the chief at Fort Liard who seems to be pro-development and seems to be honestly and truly for his people but there are other chiefs who do not seem to care what happens to their bands. Because I have heard of this complaint so many times by native leaders or native Indian people that I believe very strongly that I will support any Indian in my constituency who has guts enough to stand up and speak his mind. He is entitled to freedom of speech and freedom of his thoughts and I will represent him to the fullest. If he is treated that way by his band council or his chief then what hope has he got? The only hope that I feel that man really has to look to is a strong Northwest Territories Legislative Assembly.

As I think I indicated that there are many uncertainties as to the comments that I hear that we do have a lot of time to pursue these and prove them and I think in the interim we have to show that we mean business. With that thought I support the motion to the fullest. Thank you, Mr. Chairman.

---Applause

THE CHAIRMAN (Mr. Stewart): Thank you. To the motion? It is Mr. Fraser who has not spoken. Do you wish to speak?

MR. FRASER: Mr. Chairman, I have no voice and I did not answer the Commissioner but my voice will not take it.

SOME HON. MEMBERS: Question.

THE CHAIRMAN (Mr. Stewart): Thank you. It is not often that one finds a quiet Fraser. Mr. Butters.

MR. BUTTERS: I would like to take Mr. Fraser's spot and I spoke about continuing action and I did not say what I thought, I did not describe the vehicle that I thought we should use. We recognized yesterday the very fine work that Hon. Arnold McCallum has done and his committee have done and it would appear that that committee's life is almost over. I think that if that committee could remain constituted as it is and could continue to remain active during the summer while this whole decision on development in the Northwest Territories is being finalized rather than be de-commissioned.

SOME HON. MEMBERS: The question.

THE CHAIRMAN (Mr. Stewart): The question being called. All those in favour of the motion?

SOME HON. MEMBERS: A recorded vote.

THE CHAIRMAN (Mr. Stewart): Mr. Clerk, a recorded vote. Would all those in favour please stand?

CLERK ASSISTANT OF THE HOUSE (Mr. de Vos): Mr. Steen, Mr. Lafferty, Mr. Butters, Mr. Fraser, Hon. Arnold McCallum, Hon. Peter Ernerk, Hon. David Searle and Hon. Dave Nickerson.

THE CHAIRMAN (Mr. Stewart): Opposed to the motion?

CLERK ASSISTANT OF THE HOUSE: Mr. Whitford.

Motion Re Recommendations On Berger Report, Carried

THE CHAIRMAN (Mr. Stewart): Thank you. The motion is carried.

---Carried

Does this then conclude the discussion on the Berger report and shall I report to the Speaker? Is it agreed?

---Agreed

MR. SPEAKER: The House will come to order. Mr. Stewart.

Report Of The Committee Of The Whole Of Report Of The Mackenzie Valley Pipeline Inquiry

MR. STEWART: Mr. Speaker, your committee has been studying the Berger report and from this committee meeting the following motion:

1. I move that the ten year moratorium on pipeline development as recommended by Commissioner Berger in the Report of the Mackenzie Valley Pipeline Inquiry be rejected.
2. This House reaffirms its support of the Mackenzie Valley pipeline subject to the imposition of terms and conditions satisfactory to this House; and
3. This motion be communicated to the federal Ministers of both Indian Affairs and Northern Development and Energy, Mines and Resources.

It was a recorded vote, Mr. Speaker, and I am afraid I do not remember the count.

MR. SPEAKER: Eight to one.

MR. STEWART: Eight to one. This then concludes the committee's business on this report.

MR. SPEAKER: The only other matter I have under Item 11 is Motion 16-62. That is Mr. Lafferty's motion with respect to the union activity in the transportation system. Mr. Lafferty.



MR. LAFFERTY: Mr. Speaker, I do not think -- it was my intention to discuss it as it was a serious matter but I would like to leave it on the order paper and have it brought forth at the 63rd session, the next session.

MR. SPEAKER: There is a request to carry that over to the next session. Is it agreed? Mr. Butters.

MR. BUTTERS: What was Mr. Lafferty addressing himself to, a motion?

MR. SPEAKER: His motion that was moved into committee of the whole, Motion 16-62 in your book.

MR. BUTTERS: Then we can not speak to it.

To Be Dealt With Next Session

MR. SPEAKER: That is right, he does not want to deal with it at this session in committee of the whole, he wants to deal with it at the next session in committee of the whole. I assume we will treat it like your information items, Mr. Butters, and deal with them at the next session.

MR. BUTTERS: Could I move it into committee of the whole? I think perhaps there is something he could do.

MR. SPEAKER: Can you move what into committee of the whole?

MR. BUTTERS: Mr. Lafferty's motion.

---Laughter

MR. SPEAKER: No, I do not think you can do that. Hon. Dave Nickerson.

HON. DAVE NICKERSON: On a point of order. Would it not be necessary to get the consent of the seconder of that motion in order that it be withdrawn at the present time or in order that it be deferred?

MR. SPEAKER: As I understand it, it is not being withdrawn, it is simply to stand over on the order paper for the next session. Mr. Lafferty.

MR. LAFFERTY: Mr. Speaker, I wonder if the Honourable Members can indicate whether they want to discuss this item, as I think it is an important item, but I really not have had too much time to prepare any discussion for that matter. So, if there is a feeling that it should be discussed because it is important, then I would be prepared to move into committee of the whole, but if not, then maybe we should stand it down until the next session and bring it forth then.

HON. DAVE NICKERSON: On a point of order, Mr. Speaker.

MR. SPEAKER: Hon. Dave Nickerson.

HON. DAVE NICKERSON: On a point of order. I believe the procedures of this House say that although these are normally dispensed with, there must be a motion put forward that this House resolve itself into committee of the whole to discuss such item, in order to determine the wishes of the Members, would it not be possible to put such a motion, Mr. Speaker?

SOME HON. MEMBERS: Agreed.

MR. SPEAKER: There is the other aspect about it and that is that the motion was made earlier today and it was passed by the House that it go into committee of the whole. In other words, it is not something that

Mr. Lafferty himself alone was responsible for getting there. This House voted, as I recall it, virtually unanimously that that is where it would go. The practice I have followed, unless there is some serious objection, if the mover wants to stand the matter down it is stood down, but I suppose strictly speaking the House as a whole expressed the view that it should go there for discussion, it should go there today for discussion and unless there is unanimity about that not happening, it seems to me that I am compelled to put it into committee of the whole.

Now, someone can move that progress be reported and see what Members think but I think maybe I am bound unless there is some unanimity to at least put it there. Consequently the House will resolve into committee of the whole for consideration of Motion 16-62, Union Activity, Transportation System, with Mr. Stewart in the chair.

MR. STEWART: Sir, I wonder if I may be excused from the chair on this particular motion because I would like to take part.

MR. SPEAKER: Pardon?

MR. STEWART: Could I be excused from the chair on this motion as I wish to take part in debate?

MR. SPEAKER: Hon. Peter Ernerk, would you take the chair?

HON. PETER ERNERK: Agreed.

---Legislative Assembly resolved into committee of the whole for consideration of Motion 16-62, Union Activity, Transportation System, with Hon. Peter Ernerk in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER MOTION 16-62, UNION ACTIVITY, TRANSPORTATION SYSTEM

THE CHAIRMAN (Hon. Peter Ernerk): This committee will come to order to discuss union activity on the transportation system. I think we should make it clear whether or not we want to finish tonight, because I think we should. I have made a commitment to the people of Fort Resolution to leave at 9:00 o'clock a.m., tomorrow morning and meet with the people of Fort Resolution. I would like you to note that for your information, which means if I leave we will not have a quorum tomorrow morning. Motion 16-62, Mr. Lafferty.

MR. LAFFERTY: Mr. Chairman, last fall ... Hon. Dave Nickerson I apologize to for not supporting his motion last fall but I was unaware of the type of things that were happening in the North and it has just recently been brought to my attention from the fellows in Fort Simpson and elsewhere, in fact a couple from Hay River, native guys, who have applied for jobs with the transportation company. They were told that they could not be hired as deck hands unless they joined the union. So, they tried to join the union and were told they had to go to Vancouver and join the union there and these people had no money whatsoever. So, they were obliged to pay their own transportation and everything else, plus the initiation fees which I believe are in the neighbourhood of \$100.

#### Native River Pilots And The Union

However, I started asking questions and what happened is that the river pilots while operating in the Northwest Territories who are native do not have to join the union but they pay their union dues and are employed as river pilots but they are not a part of the company or something like that. I really do not know the details behind what is truly happening and I felt that maybe there are knowledgeable people who can throw some light on this in this House because it is a real problem and maybe Hon. Dave Nickerson can have a great input in here and probably this is the time to really look at the problem.

THE CHAIRMAN (Hon. Peter Ernerk): Hon. Dave Nickerson, do you wish to speak?

HON. DAVE NICKERSON: I will speak, Mr. Chairman. I would have liked to see a much larger debate on this particular subject because it is a very, very important one and one which we will have to face again and again in the forthcoming years. What I would hope to see is if we can briefly touch on this matter today and at the next session we can deal with it in some detail and maybe have the advice of people knowledgeable in these matters.

This, Mr. Chairman, the incidents that have been brought to our attention by Mr. Lafferty is one of the first instances of big unionism, big international unionism coming into the territories. It is in my opinion a sad day. Hithertofore, the unions that have been in the Northwest Territories such as the Northwest Territories Teachers' Association, the Public Service Association, the Mine, Mill and Smelter Workers, the United Steelworkers of America, the Canadian Association of Smelter and Allied Workers, these have been made up largely of local people. The people involved with them have been one of us and even the people for instance that the steelworkers send up from Edmonton are well known to the people in the North and know what the people in the North want and are familiar with the special problems. This is obviously not the case with this particular union. This is a big political organization. It is concerned not with the people of the Northwest Territories; it is concerned rather with people who live outside.

#### Control Of Labour Legislation

The type of thing they have been doing is completely contrary to the wishes of this Legislature. I hope that it will not continue. Our support for development in the territories, our support for activity in the Beaufort Sea, our support for the pipeline is predicated upon terms and conditions being imposed satisfactorily to ourselves, terms and conditions that we feel would be in the best interest of the Northwest Territories. I dislike what I saw in Alaska with the big unionism there and I would sincerely hope that those problems would not follow us into the Northwest Territories. I think what has happened demonstrates what we have been saying for many years, that we should have control of labour legislation in the Northwest Territories. We should have our own labour ordinance. We must continue the fight to do this and eventually we must get this control. Mr. Chairman, we must see that the people of the Northwest Territories retain the right to work.

THE CHAIRMAN (Hon. Peter Ernerk): Thank you, Hon. Dave Nickerson. Are there any further speakers on this Motion 10-62? Mr. Butters.

MR. BUTTERS: Mr. Chairman, we did have a piece of legislation or a draft piece of legislation before us and we termed it our labour legislation ordinance, some provisions of which have run afoul of federal acts, the Canada Labour Code I believe it is and I am quite sure that the Commissioner and the Deputy Commissioner and the Members of the Executive

are doing everything they can to repatriate that piece of legislation so we can get at it and get it before us to protect the labour force of the Northwest Territories against the power and the presence of big unionism, but let us be realistic. The unions are not going to go away. Our problem and our objective is to ensure that the people of the North do not suffer when seeking employment as a result of their residency or as a result of their qualifications.

#### Qualifications Of People Who Operate Boats.

I would like to look at some way of licensing these people, these people who operate the boats on the river, they must require certain qualifications. We license nurses and we license other professions and in licensing these people I think we could ensure that people resident in the territories would also obtain licences, and we would just require that all persons operating in the territories would be licensed and that companies hiring such licensed people would be required to hire residents first. I kind of think that the big unions might find that rather intriguing and I would trust that the Executive look at that possibility. It seems to me that the Yukon did that recently with regard to their electricians. I just forget the provision now, but a requirement to hire, I believe -- maybe this was only on jobs that the government's dollars were being spent -- but the requirement was resident people qualified to do the work would be hired first. I think we should begin to examine if there are possibilities of developing protective legislation to protect the working people of the North. I think we can.

I remember when Dr. Pugh's committee was before this House and I remember how the labour leaders from southern Canada came and appeared before us and they stomped back and forth and they, figuratively speaking, shook their fists and said, "We have got friends in Ottawa," and stomped out the door. They did not like it. They said that the legislation that we were contemplating would set the labour movement back 50 years. So they listened and I think we have the power of the Legislature. I think we should use that magic to protect our people, to enhance their lifestyles, to improve their economic lot. I would hope that the power that our Deputy Commissioner has could be applied to this problem and also the very capable and competent Members that we have on our Executive and surely we could work it out some way that we could confound and confuse big unionism. Thank you.

THE CHAIRMAN (Hon. Peter Ernerk): Thank you. Are there any further speakers on this issue? What is the direction of the committee?  
Hon. Dave Nickerson.

HON. DAVE NICKERSON: Mr. Chairman, it would appear to me that we should have something on the record showing our displeasure at what has taken place. Since Mr. Lafferty is responsible for bringing this matter to our attention I think that it be right he undertake to do this, but there has been a motion developed here and perhaps if Mr. Lafferty would like to see if it meets with his approval, he might do the honour of moving it.

THE CHAIRMAN (Hon. Peter Ernerk): Mr. Lafferty.

Need For N.W.T. Labour Relations Ordinance

DEPUTY COMMISSIONER PARKER: While Mr. Lafferty is studying the motion, could I remind Members of one thing and that is that the impediment to having a Northwest Territories labour relations ordinance is the requirement to have an amendment to the Canada Labour Code and it is not necessarily being held up by any action of the unions themselves, but indeed by the requirement for this federal legislation. Perhaps that might be an item that Members could add to their list of things which they think are things they would like to discuss with the Minister on their next visit.

SOME HON. MEMBERS: Agreed.

DEPUTY COMMISSIONER PARKER: Very good. With regard to this particular issue, the administration would be pleased to determine between now and the next session what the facts are as regard the union control of workers throughout the water system, and we could report to the next session.

THE CHAIRMAN (Hon. Peter Ernerk): Thank you. Proceed, Mr. Lafferty.

MR. LAFFERTY: Mr. Chairman, I had a similar motion I was working out and my gosh I must say that someone is thinking almost like I do here. Thank you very much, Hon. Dave Nickerson for the assistance.

Motion To Hire Boat Crews In The N.W.T.

I move that this House express to Northern Transportation Company Limited our disapproval of the hiring of boat crews through the Seafarers' International Union hiring hall in Vancouver, and it is our wish that hiring be done within the Northwest Territories.

THE CHAIRMAN (Hon. Peter Ernerk): Thank you. To the motion.

SOME HON. MEMBERS: The question.

THE CHAIRMAN (Hon. Peter Ernerk): The question. All those in favour? Eight. Contrary? The motion is carried.

HON. DAVE NICKERSON: Was that unanimous?

Motion Carried

THE CHAIRMAN (Hon. Peter Ernerk): Was your hand up, Mr. Stewart? It was? It is carried unanimously.

---Carried

Shall I report progress? Is there any further discussion?

MR. SPEAKER: The House will come to order. Hon. Peter Ernerk.

Report Of The Committee Of The Whole Of Motion 16-62, Union Activity, Transportation System

HON. PETER ERNERK: Mr. Speaker, your committee has met to discuss Motion 16-62, Union Activity, Transportation System. The motion was made by Mr. Lafferty which reads: "I move that this House express to NTCL our disapproval of the hiring of boat crews through the Seafarers' International Union hiring hall in Vancouver and it is our wish that hiring be done within the Northwest Territories." I beg to report progress.

MR. SPEAKER: Thank you, Hon. Peter Ernerk. Gentlemen, I would like to draw three matters, or several other matters to your attention. May I first of all, on your behalf offer the House's thanks to Captain Harry Mayne for acting as our Sergeant-at-Arms today.

---Applause

With respect to meetings, tomorrow, Friday, May 20, caucus, 12:00 o'clock noon, room 303, a soup and sandwich lunch.

The Legislative Ball committee, 1:00 o'clock p.m., in room 303 and Hon. David Searle, Mr. Steen and Hon. Peter Ernerk are on that committee. There is another subcommittee re chamber facilities at 2:00 o'clock p.m., in room 303, Hon. David Searle, Hon. Dave Nickerson and Mr. Lafferty.

As tradition sometimes has it immediately upon prorogation Members, the press gallery and the few people who are here in the public gallery are cordially invited to go next door to Katimavik A for a drink on the Speaker.

Mr. Clerk, would you with the Sergeant-at-Arms see if the Commissioner is here for prorogation?

ITEM NO. 14: TIME AND PLACE OF NEXT SESSION

THE COMMISSIONER: Please be seated. Mr. Speaker, Members of the Assembly, I submit for your consideration the time of the next session of Council, the 26th of September commencing at 2:30 o'clock p.m., in the city of Yellowknife.

It is customary at this time during prorogation to say a few words and I would like to do just that. First of all, I recognize that you have had a difficult session in the sense that you have been putting together the thoughts as expressed by your constituents, not only into words and into motions, but into a form that can be presented as a true consensus of the people who you are elected to represent. This is a task that is difficult under normal circumstances but, under the present circumstances when the territories are beset with so many major problems and large issues, it is particularly difficult and I certainly want to congratulate you on the progress you have made and that you have been able to put together your views for presentation to the Minister.

With reference to the other issue, the first report of the Mackenzie Valley pipeline, this is of course, something that you could have spent your entire session dealing with because it affects the very soul and fibre of the Mackenzie Valley itself, the whole Mackenzie district, and no doubt it is being read with some interest and, a certain amount of interpretation on behalf of the other regions who make up these Northwest Territories.

No one knows what the future holds for the Northwest Territories, I certainly do not, but I somehow feel that it is much better to take the time to think through what you are attempting to do and not take the easy way out for the short-term, but rather to gear yourselves for the long haul. I have always been a type that has a certain amount of patience and certainly I always look at the objective, the end that I am striving for and that I think the people are attempting to achieve and then start from there rather than do it from the point of view of a short-term or band-aid approach.

So, I think the views that you have expressed, whether or not what the Minister's views will be will only be determined after you have had the chance to speak with him, but I think that you can not help but be cognizant of the fact and somewhat impressed that you have kept your schedule, you have kept your word and you have kept faith with him as a result of the meeting you had with him in Ottawa last March. So as the days and weeks go by there is no question about it that you are much further down the road with your position that you have developed and I think that when you next meet with the Minister he will recognize that fact.

I again repeat that I do not think that I can put greater stress on it, that it is the long term that is the important point and it is the main objective and the objective that you should never let fade from view.

#### Postponement Of Workshop At Baker Lake

At the last session on the day that we prorogued I spoke to you very briefly about the problem that had come up with reference to the postponement of the workshop at Baker Lake. We have put a short report in your information items which deals with the subject. I can tell you that I think that the matter has now been reviewed, the Executive has looked at it and I believe the Executive is satisfied with the course and very soon the courses will begin again. I am sure that you will find the time under the emotionally charged situation that we find ourselves in in the Northwest Territories from time to time and there will be differences of opinion but I think that in the main we are able to work things out. I have heard no reaction one way or the other from any of the Members of Council to the regulations that we circulated the other day. I believe the Minister, Hon. Arnold McCallum, tabled them in the House yesterday and in view of that fact I propose to proclaim the Education Ordinance tomorrow morning.

---Applause

This of course will bring into effect the ordinance that you passed last session and the regulations that you have now had the opportunity to see. They were translated into Inuktitut so that the Inuit Members could read them. I think they will be the regulations that go with it. Having said that I am uncertain as yet as to what the future holds for education. I want to discuss this with the Executive over the next couple of months. I have been assembling some material on the whole question of education as to what the future of education is and I have not made up my mind as yet what I should do in my role as Commissioner, not in my role as a Member of the Executive, but before doing anything at all I would want to put to the Executive these concerns that have been expressed and my own concerns and see whether in fact there is not something missing or some steps that we should be taking in the interim on education in general. So, I just wanted you to know that whatever I do it will not be done without full consultation with the Executive Committee.

Well, I know that the hour is late and that you have diligently worked these past two weeks, particularly this last week in the evenings and you are no doubt tired and ready for the long week end and so I would just end with these few words and wish you all a good summer, a quiet summer and do not let the social scientists get you down.

#### ITEM NO. 15: PROROGATION

On those few words I now prorogue this the 62nd session of the Council of the Northwest Territories.

---Applause

---PROROGATION

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