



**LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES**  
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Speaker The Honourable David H. Searle, Q.C.

LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

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YELLOWKNIFE, NORTHWEST TERRITORIES

THURSDAY, FEBRUARY 9, 1978

MEMBERS PRESENT

Mr. Steen, Mr. Stewart, Mr. Lafferty, Mr. Lyall, Mr. Butters, Mr. Fraser, Mr. Whitford, Hon. Arnold McCallum, Mr. Evaluarjuk, Hon. Peter Ernerk, Mr. Kilabuk, Mr. Pudluk, Hon. David Searle, Mr. Nickerson.

ITEM NO. 1: PRAYER

---Prayer

SPEAKER (Hon. David Searle): Members of the Legislature, before going on to the business of the day I should inform you that a request was made of me, which I agreed to, to use a minute or two before we get into the regular business for a very happy purpose and that is for the presentation this afternoon by the regent of the IODE, Mrs. Opal Cook, of an award to an outstanding member of the Royal Canadian Mounted Police. I wonder if I might ask Hon. Arnold McCallum because he is close to escort Mrs. Cook if he would, up here so she can make the necessary presentation.

Presentation To Special Constable Nowdlak

MRS. COOK: Mr. Speaker, Members of the Legislative Assembly and friends, I thank you for giving the time in your busy schedule to allow me to make a significant presentation.

The IODE has promoted a national program to bring public attention to outstanding police service in a specific area such as community relations and the emphasis on the prevention of crime. The Nahanni Chapter of the IODE takes great pleasure in presenting its first police community relations award to Special Constable Keesak Nowdlak. Special Constable Nowdlak has demonstrated a special attitude in dealing with the concerns of young people by visiting school classrooms, by attending youth meetings within the area of his appointment as a member of the force. He has contributed to a better understanding by the young people of the function and work of the RCMP in the North. Working with community leaders he has demonstrated to youth and adults alike that the just enforcement of law and order is in the best interests of any community. He also convinced them that members of the force have a positive and supportive role in any community development. Special Constable Nowdlak, I take great pleasure and consider it an honour to present to you this, our first IODE police award certificate.

---Applause

As a little extra gift we are going to give the constable a pen and pencil set as sort of something he can wear every day.

---Applause

MR. SPEAKER: Thank you very much, Mrs. Cook, and congratulations.

We have, gentlemen, a very distinguished visitor to our House, a previous member of this Legislature and a very outstanding contributor to the workings of this House at that time, Dr. Lloyd Barber.

---Applause

Item 2, questions and returns. Are there any returns? Are there any written questions?

Item 3, oral questions.

Item 4, petitions. Mr. Commissioner.

Museum Donation From IODE

COMMISSIONER (Mr. Hodgson): Mr. Speaker, while I do not have a petition, I would beg your indulgence to report to you and the House that through the kind work of the IODE, the Nahanni Chapter and the national executive, the IODE has arranged to purchase and donate to the Northwest Territories, to our new museum, the paintings of Mrs. Winnifred Marsh and it will be my pleasure on your behalf in November -- I am sorry, in March -- to go to Toronto to receive the presentation from the IODE and I would like to officially thank the ladies from the Nahanni Chapter for the work that they have put into this magnificent donation.

---Applause

MR. SPEAKER: Are there any petitions?

Item 5, reports of standing and special committees.

Item 6, notices of motion. Mr. Nickerson.

ITEM NO. 6: NOTICES OF MOTION

Notice Of Motion 15-64: Additional Territorial Parks

MR. NICKERSON: Mr. Speaker, I have two motions of which I wish to give notice. I give notice that on Friday, February 10th, I will introduce the following:

WHEREAS the Minister of Indian Affairs and Northern Development has identified, within the Northwest Territories, several sites of outstanding natural beauty, namely, northern Ellesmere Island, Wager Bay, Bathurst Inlet and northern Banks Island;

NOW THEREFORE, I move that this House requests the Government of the Northwest Territories to study the feasibility of establishing, pursuant to territorial legislation, territorial parks in the above-mentioned locations and to report back to this House, at a later session, the results of this study.

Notice Of Motion 16-64: Special Committee To Prepare For The Forthcoming Economic Development Conference

WHEREAS the Minister of Indian Affairs and Northern Development has stated his intention of convening, this year, a major conference on economic development in the Northwest Territories;

AND WHEREAS this House supports the calling of such a conference and is desirous of participating therein;

NOW THEREFORE, I move that this House hereby establishes a special committee to prepare for the economic development conference referred to above, and that the said committee shall (1) consist of: Mr. T. Butters, chairman, Hon. P. Ernerk, Mr. D. Stewart, Mr. J. Steen, Mr. W. Lyall and Mr. R. Whitford; and (2) have such authority as is consistent with the normal custom of this House to prescribe rules, procedures, and adopt such terms of reference as is necessary for the proper conduct of its business.

MR. SPEAKER: Mr. Nickerson, the first one was additional territorial what?

MR. NICKERSON: Parks.

MR. SPEAKER: Parks, yes. Notices of motion. Any further notices of motion?

Item 7, motions for the production of papers.

Item 8, motions. Are there any motions, Mr. Clerk? Motion 14-64, Hon. Arnold McCallum.

ITEM NO. 8: MOTIONS

Motion 14-64: Appointments To Workers' Compensation Board

HON. ARNOLD McCALLUM: Mr. Speaker:

WHEREAS there are, at present, several vacancies on the Northwest Territories Workers' Compensation Board;

NOW THEREFORE, I move that this Assembly recommend to the Commissioner that the following actions be taken: (a) that Mr. J.D.C. MacLean be reappointed as chairman of the board for a further two year term; (b) that Messrs. W. Berezowski and A. B. Workman be reappointed to the board to serve until next October; (c) that Messrs. A.W.R. Hettrick and Colin Adjun be appointed to the board for terms of two years each.

MR. SPEAKER: Is there a seconder? Mr. Lyall. Discussion.

SOME HON. MEMBERS: Question.

Motion 14-64, Carried

MR. SPEAKER: Question being called. All in favour? Down. Contrary? Carried.

---Carried

Item 9, tabling of documents.

Item 10, first reading of bills.

ITEM NO. 10: FIRST READING OF BILLS

Bill 18-64, Flood Damage Reduction Agreements Ordinance. Which of the Executive Members is responsible for this bill, Bill 18-64? Hon. Arnold McCallum.

HON. ARNOLD McCALLUM: Mr. Speaker, I wonder if I may have the indulgence of the House to ascertain a copy of it and if I can not get it quickly could you come back to it?

MR. SPEAKER: Mr. Nickerson.

MR. NICKERSON: While we are waiting, Mr. Speaker, on a point of privilege, we all know that the local newspaper here is not particularly noted for its accuracy but it appears that at this time they have sunk to a new low, an all-time record. I refer, Mr. Speaker, to the issue of February the 8th, on page three where the headline reads "Auditor General's Report Critical of Territorial Council Spending". I believe it is a fact Mr. Speaker, that we do not spend one nickel. The money is all spent by the territorial government and it is us who authorize that expenditure and the overspending that has taken place was done by the Government of the Northwest Territories not by the Legislature. It is the Legislature that in fact set the maximum expenditures which should have been made according to law.

SOME HON. MEMBERS: Hear, hear!

MR. SPEAKER: Your point of privilege is of course, sustained. You are exactly right. Deputy Commissioner Parker, possibly you could see that an appropriate extract of that be delivered to the offending newspaper so that a correction can be made. Hon. Arnold McCallum are you ready for first reading of Bill 18-64?

First Reading Of Bill 18-64: Flood Damage Reduction Agreements Ordinance

HON. ARNOLD McCALLUM: Yes, Mr. Speaker. Mr. Speaker, I move that Bill 18-64, An Ordinance to Authorize the Commissioner to Enter into Agreements Respecting the Reduction of Flood Damage, be read for the first time.

MR. SPEAKER: Is there a seconder? Hon. Peter Ernerk. No discussion on first reading. Question, the question being called, all in favour? Down. Contrary? First reading is carried.

---Carried

Item 11, consideration in committee of the whole of bills, recommendations to the Legislature and other matters.

ITEM NO. 11: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS, RECOMMENDATIONS TO THE LEGISLATURE AND OTHER MATTERS

Do you want to finish Bill 8-64, Hon. Arnold McCallum?

HON. ARNOLD McCALLUM: Yes, Mr. Speaker.

MR. SPEAKER: What Member was chairing? Mr. Lyall, was it you that was chairing Bill 8-64? Mr. Fraser. I assume you do not mind concluding it then. This House will resolve into committee of the whole for continued consideration of Bill 8-64, the Vehicles Ordinance, with Mr. Fraser in the chair.

---Legislative Assembly resolved into committee of the whole for consideration of Bill 8-64, Vehicles Ordinance, with Mr. Fraser in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 8-64, VEHICLES ORDINANCE

THE CHAIRMAN (Mr. Fraser): I will call the meeting to order. Is it the wish of the House that we call our witnesses back to the stand to complete Bill 8-64? Mr. Irving, Mr. Singer, Mr. MacLean. Mr. MacLean, I notice you have some reinforcements there. I wonder if they could be introduced to the House?

HON. ARNOLD McCALLUM: Mr. Chairman, the fourth witness is Mr. Bruce Florence who is the registrar of motor vehicles. We will be talking about classes of licences, I think it comes into the next section, clause 19, and that is the reason why we would like to have him here.

THE CHAIRMAN (Mr. Fraser): Thank you, Hon. Arnold McCallum. We got as far as clause 17 when we concluded last night. Is it the wish then of the House that we continue with clause 17? Any comments?

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Fraser): Comments of a general nature, Mr. Nickerson.

MR. NICKERSON: In clause 17, Mr. Chairman, I wonder if we could be given examples of offences which might be covered by this particular section?

THE CHAIRMAN (Mr. Fraser): Mr. MacLean.

MR. MacLEAN: Well, it deals with any offence in the act for which a penalty has not been prescribed. That is simply what it is. I have had to go through the ordinance and indicate section by section those offences for which there is no penalty prescribed. This is an over-all covering factor which sets out the penalties.



Specific Offences

MR. NICKERSON: I realize that, Mr. Chairman. I am just wondering what exactly the offences might be. I see originally fines for first, second and subsequent offences were \$100 maximum, \$200 maximum and \$500 and it seems we are now to have a scale of \$200, \$300 and \$500. The two are not particularly consistent. We have not doubled it all the way through for example. I am just wondering about what types of offences we are dealing with to find out whether those punishments make sense or not.

THE CHAIRMAN (Mr. Fraser): Mr. Irving.

MR. IRVING: Mr. Chairman, I think what the Honourable Member is referring to is going back to clause 16 and that does set out a specific offence which is speeding. There are some sections in the ordinance that do not have a particular penalty and these are the sections that this particular penalty clause does pertain to. This is standard procedure in any ordinance where there is not a particular penalty clause. This is the catchall that handles those particular offences.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Irving. Mr. Nickerson, clause 17.

MR. NICKERSON: Mr. Chairman, I have asked the same question twice and got the same answer twice and that particular answer is right in section 213 of the present ordinance. Now, I wonder if we could be told examples of these offences. Now surely somebody must know what types of offences these are.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Nickerson. Mr. MacLean.

MR. MacLEAN: With the consent of the committee, if you would give me a few moments I will go through the ordinance and pick out some for Mr. Nickerson. If you want to continue on in the meantime with other clauses, whatever procedure the committee wants to follow.

THE CHAIRMAN (Mr. Fraser): Mr. MacLean, I think Hon. Arnold McCallum had a question last night when we concluded. Do you want to pursue that question, Hon. Arnold McCallum?

Subsection Not Included

HON. ARNOLD McCALLUM: Mr. Chairman, I recognize that we are talking about an amendment to the present ordinance and I recognize that clause 17 reflects changes in section 213 of the present law as regards subsections (a) and (b). My question was, why was not subsection (c) of section 213 included as well because I note there are no changes to section (c) but in other parts of the proposal we have, there are sections in it that have been put into the proposal where there are no changes. I am wondering about the continuity, the consistency, that is all.

THE CHAIRMAN (Mr. Fraser): Thank you, Hon. Arnold McCallum. I understand exactly what you mean. The ordinance itself is prepared, however clause 17 at the bottom of the page was cut off, was not completed. I wonder if the witnesses could explain the reason for the cut-off when we were dealing with the entire bill. Mr. Singer.

MR. SINGER: The reason, Mr. Chairman, is that no change is being made to paragraph (c) and some of the sections in various ordinances have up to, perhaps 35 to 40 paragraphs. If one were to adopt the system which, I think, the Member is suggesting or hinting at, then in order to change a single word in any single paragraph of a section with 40 paragraphs, one would have to amend the whole section which I think would be rather cumbersome.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Singer. What is the wish of the House then? Should we just -- Hon. Arnold McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, it was only a comment. I note that in clause 5 that deals with sections 48, 49, 50 and 51, there are parts of this that are not changed and they are in the proposal. Now when we come to a section where there are two subsections changed, the exclusion of the third is not in it because there were no changes. It is simply a comment. If we are going to make changes, I think those should be that we should either adopt that in total and simply include in the proposal the sections that are to be changed, either the main section or any of these subsections. I think I am only talking about consistency. I recognize the cumbersomeness of including as many as 35 or 40 subsections but I think it would be confusing to a number where clause 17 shows two sections and section (b) ends with the word "and", you are left dangling or hanging, looking for something else. That is only a comment.

THE CHAIRMAN (Mr. Fraser): Thank you, Hon. Arnold McCallum. Ms. Flieger maybe has something that she wants to correct.

Drafting For Comprehension In Translation

LEGAL ADVISOR (Ms. Flieger): Mr. Chairman, I think this is a matter of drafting style more than anything else and generally speaking where it is possible to make an amendment more comprehensible in the translation into Eskimo we try to show the entire subsection or section. In this case it seemed as if paragraph (c) would add nothing really, in, well that it did not matter whether it was there or not there as far as the comprehension of the section is concerned.

THE CHAIRMAN (Mr. Fraser): Thank you, Ms. Flieger. Comments of a general nature, clause 17. Clause 17, agreed?

---Agreed

Clause 18, any changes, Mr. Singer?

MR. SINGER: No changes, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Clause 18, agreed?

---Agreed

Clause 19. Mr. Singer, any changes in clause 19?

MR. SINGER: No changes, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Clause 19 has a different class of licences. Mr. MacLean, did you have somebody that you wanted to explain these licences?

MR. MacLEAN: Mr. Chairman, we have the registrar if there is some question in regard to the class system. As Mr. Singer has pointed out there is nothing new from the first draft form that was submitted.

THE CHAIRMAN (Mr. Fraser): Clause 19, agreed?

---Agreed

Going over to page 14, clause 20. Any changes, Mr. Singer?

MR. SINGER: No changes, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Clause 20, transitional. Agreed?

---Agreed

Clause 21, Snowmobile Ordinance. Any changes in clause 21, Mr. Singer?

MR. SINGER: Only a grammatical change at the end, Mr. Chairman. The word "words" has been changed to "word".

THE CHAIRMAN (Mr. Fraser): Clause 21, Snowmobile Ordinance. Comments. Agreed?

---Agreed

Clause 22, commencement. Any changes in clause 22, Mr. Singer?

MR. SINGER: Mr. Chairman, this clause has been changed only to reflect the renumberings in the new bill or in the bill as revised.

Commencement

THE CHAIRMAN (Mr. Fraser): Clause 22, commencement. Agreed? Mr. Nickerson.

MR. NICKERSON: It would seem from reading section 13 that at the present point in time many of municipal traffic bylaws would indeed be illegal. I wonder if the idea of making this retroactive is to stay any proceedings that are taking place in court at the present time. Would that have any effect on anything that is before the courts at the present time?

THE CHAIRMAN (Mr. Fraser): Mr. MacLean.

MR. MacLEAN: Are we speaking about section 13 which deals with subsection 203(1)?

THE CHAIRMAN (Mr. Fraser): It would be on clause 22. You wanted to go back to clause 13 or does that refer to clause 22, Mr. Nickerson?

MR. NICKERSON: Well clause 22 with which we are dealing now, in subclause (1) deals with section 13 of this ordinance which refers to subsection 203(1) of the ordinance. I am just wondering why you would want to make this particular provision retroactive and whether there is anything before the courts at the present time which might be affected by this retroactivity.

THE CHAIRMAN (Mr. Fraser): Mr. Singer.

MR. SINGER: I think the Member has hit the nail on the head. That is perfectly correct.

MR. NICKERSON: Then I would take it Mr. Chairman, this will affect matters which are before a court.

THE CHAIRMAN (Mr. Fraser): Mr. Singer.

MR. SINGER: Yes, it possibly could. Yes.

MR. NICKERSON: Well if this is the case Mr. Chairman, if someone has been summonsed or charged with an offence which was not an offence, of which he is not guilty by virtue of that matter not being an offence while he committed it and we are now trying to make this retroactive, it would seem to me that we are certainly infringing on somebody's liberty to a great extent. We are interfering with the normal workings of the court and I would be loath to go ahead with it.

THE CHAIRMAN (Mr. Fraser): Any more comments on clause 22? Mr. MacLean.

Conflict With Municipal Bylaws

MR. MacLEAN: There are only a few instances where this clause 13 has actually been in conflict with municipal bylaws. The words that are in the present section deal with matters for which no provision has been made in this ordinance. For instance one of the stipulations dealing with speed in the present ordinance sets out a maximum speed limit of 30 miles per hour in a municipality. While under the existing law the city of Yellowknife had a bylaw also stipulating that speed, then the bylaw provision would be ultra vires. By removing those words we are then making the city of Yellowknife bylaw, which stipulates 30 miles an hour maximum in built-up areas, intra vires or legal. There are only a few areas such as that that are covered by those words because in essence most of the matters dealing with traffic bylaws of corporate municipalities are not covered by this statute. Mr. Nickerson is quite right that...

THE CHAIRMAN (Mr. Fraser): Mr. MacLean, I think you are going just a little bit too fast for the interpreters.

MR. MacLEAN: Mr. Nickerson is quite right. In effect if we date this back to whatever that date is, December 1, 1977, we are in fact legalizing any prosecutions that have been taken under any of those provisions in the municipal bylaw has had an effect similar to the provisions of this ordinance. However I do not think there would be very many occasions in which those would be of any consequence, but Mr. Nickerson is quite right with respect to the retroactivity of the legislation.

THE CHAIRMAN (Mr. Fraser): Mr. Nickerson.

Motion To Delete Subclause 22(1), Bill 8-64.

MR. NICKERSON: I move that subclause (1) of clause 22 of this bill will be removed, be stricken out and in consequence subclause (2) will just be numbered clause 22.

THE CHAIRMAN (Mr. Fraser): To the motion, can you see any problems by removing that clause 22, Mr. Irving?

MR. IRVING: Mr. Chairman, there is no problem as long as we retain the second paragraph.

THE CHAIRMAN (Mr. Fraser): Mr. Irving, I think the motion reads that clause 22 be removed.

MR. NICKERSON: No, that subclause 22(1) be removed.

THE CHAIRMAN (Mr. Fraser): Clause 22, subclause (1) be removed. On the motion. Mr. Nickerson.

MR. NICKERSON: Well I have already argued this once Mr. Chairman, but it is quite clear that we might be affecting somebody's civil liberties by making this retroactivity. It could be that someone has been charged with an offence which is ultra vires at the time, therefore that person would be found by a court as being not guilty. Now if we make this retroactive, this person who was not indeed committing an offence will have to be found guilty because we have made that offence retroactive. It would have to be under extreme conditions where I would favour taking such action and in something as minor as breaking a municipal speed limit. I do not think that we should take that action.

THE CHAIRMAN (Mr. Fraser): Hon. David Searle.

Retroactivity Questioned

HON. DAVID SEARLE: Mr. Chairman, I wonder if I could ask the question directly. Why is that section made retroactive? There has to be some reason for it. For my part, I do not mind making legislation retroactive if I know exactly why it was done and what the implications are but if you can not be specific on that then, like Mr. Nickerson, I am not prepared to buy a pig in a poke when it comes to retroactivity because it offends the principle generally of making laws come into effect at a time and place when people can be presumed to know what they are. But to pass a law today that comes into effect a month or two ago basically offends my sense of justice, but as I say, there may be good and valid reasons for it. If there are I would like to hear them because I think as a Legislature we will probably be irresponsible if we did not know exactly what the implications are through retroactivity.

THE CHAIRMAN (Mr. Fraser): Hon. David Searle, I wonder if Mr. Singer could explain why this clause 22 was made to be retroactive.

MR. SINGER: Mr. Chairman, we are not dealing here with offences which are suddenly being created on a retroactive basis. We are dealing here with offences which are offences by virtue of the Vehicles Ordinance and also by virtue of the fact that they are contained in a municipal bylaw. Now it may have been that several municipalities have made ultra vires bylaws by glossing over these words in section 193 of the Vehicles Ordinance.

Prosecutions May Be Under Either Law

The fact remains that the offences are committed. It is merely a question of under which law the prosecution is brought, under the Vehicles Ordinance or under the municipal bylaw. If the prosecutions were brought under the Vehicles Ordinance then there is no problem. The problem only arises if the authorities choose, for one reason or another, to make the charge under the municipal bylaw. So it is merely a question of, you know, six of one and half a dozen of the other depending under which provision the charge has been brought as to whether or not the case can be thrown out of court or appealed. If it was brought under the Vehicles Ordinance then there was no appeal. If it was brought under a municipal bylaw, then unless that provision is made retroactive, if the case is going through at the moment it can be thrown out or presumably it can be appealed if it has already gone through and if we are still within the time limits for an appeal.

THE CHAIRMAN (Mr. Fraser): Hon. David Searle, is that a satisfactory answer? Could you pick anything out of that?

HON. DAVID SEARLE: Yes, I understand what is being said but in terms of knowing the exact implications I guess I would be happier if I knew firstly, whether there were any such cases and if there were, how many of them there were because if there were not any, well then I would not mind passing legislation. If there were a whole pile of them sitting there I am not so sure I would be happy to do it.

THE CHAIRMAN (Mr. Fraser): Thank you, Hon. David Searle. I think Mr. Nickerson asked that question and will Mr. Irving want to reply to that?

MR. IRVING: Mr. Chairman, we are quite happy to see this particular part of the clause deleted. If you so wish this can be easily taken out. It does not make any difference to us or to the enforcement of the ordinance.

THE CHAIRMAN (Mr. Fraser): Mr. Irving, I do not think you answered the question. He wants to know if there were any outstanding offences. That is why this clause was put in there. I think that was Hon. David Searle's question. Mr. Singer.

Clause Drafted Some Time Ago

MR. SINGER: I can answer that question in the terms that no information would, as far as I know, be available to this department about that matter. This clause was, in fact, drafted well before the cases which would have been affected by it would have come up. In other words you know, two or three months ago.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Singer. To the motion.

SOME HON. MEMBERS: Question.

Motion To Delete Subclause 22(1), Carried.

THE CHAIRMAN (Mr. Fraser): Question is being called. All in favour. Contrary? Motion is carried.

---Carried

Clause 22, Agreed As Amended.

Clause 22 as amended. Agreed?

---Agreed

I think this schedule deals with all the sections that we just went through, Hon. David Searle. Mr. MacLean.

MR. MacLEAN: Mr. Nickerson asked a question earlier with respect to clause 17 and I think it was the intention of the committee to come back to that section when I had some information for him. That clause deals with section 213 of the ordinance and is a general over-all clause with respect to penalties for those offences which are not covered in any other section of the ordinance. The offences that would be covered range all the way from not having your number plates hanging correctly on your car to not obeying certain rules of the road and to not having proper equipment such as brakes on your car or your lights not working, which are in essence not of a major nature. Then they range from there all the way up to provisions with respect to insurance on the vehicle and fraudulent use of another insurance card, to obstruction of a police officer, to driving on a highway in a race or for a bet or wager which is really dangerous, to forging serial numbers on the engine block or on the vehicle itself which are major offences, or major counts, as far as the legislation is concerned.

That is why there is that leeway and as you will note, paragraph (c) of that clause even allows the magistrate to send the person to jail. That is why the only maximum -- for instance, where your number plate was obscured with mud the magistrate could impose a five dollar fine or a ten dollar fine but where there was a question of insurance or obstruction of a police officer he could impose the maximum penalty. I am sorry if I am going too fast.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacLean. Mr. Nickerson.

MR. NICKERSON: One question as a result of that answer Mr. Chairman, although I know the clause has now been passed. Is the witness confident that the new maximums such as a maximum \$500 fine for a fourth, fifth, or sixth offence regarding insurance; that that is sufficient penalty?

THE CHAIRMAN (Mr. Fraser): Mr. MacLean.

MR. MacLEAN: In discussing this with the magistrates they felt that the fact that they could impose a jail term rather than the maximum \$500 fine would be a sufficient deterrent. Now, on the third, fourth, fifth or sixth offence the magistrate can imprison the offender for up to 30 days.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. MacLean. Schedules for your approval. Agreed?

---Agreed

The bill as a whole? Agreed?

---Agreed

I wish at this time to report progress and report the bill ready for third reading.

MR. SPEAKER: Mr. Fraser.

Report Of The Committee Of The Whole Of Bill 8-64, Vehicles Ordinance

MR. FRASER: Mr. Speaker, your committee has been studying Bill 8-64, Vehicles Ordinance, with one motion on clause 22: I move subclause (1) of clause 22 be removed. In consequence, subclause (2) will be called clause 22. I report now, Mr. Speaker, that the bill is ready for third reading. While I am here I forgot to thank the witnesses. Maybe I should be privileged to thank the witnesses.

MR. SPEAKER: Thank you, Mr. Fraser.

---Applause

What is the wish now, Hon. Arnold McCallum?

HON. ARNOLD McCALLUM: Mr. Chairman, we would like to move on to Bill 7-64, An Ordinance Respecting Procedures for Summary Conviction Offences under Ordinances, Regulations and Municipal Bylaws.

MR. SPEAKER: This House will resolve into committee of the whole for consideration of Bill 7-64, Summary Conviction Procedures Ordinance, with Mr. Stewart in the chair.

--- Legislative Assembly resolved into committee of the whole for consideration of Bill 7-64, Summary Conviction Procedures Ordinance, with Mr. Stewart in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 7-64, SUMMARY CONVICTION PROCEDURES ORDINANCE

THE CHAIRMAN (Mr. Stewart): Come to order to study Bill 7-64. This bill has been in committee previously and really we were holding the short title until we had a list of the offences that this would cover. Would you like to call your witnesses, Mr. Irving and Mr. MacLean?

HON. ARNOLD McCALLUM: That is correct, Mr. Chairman.

THE CHAIRMAN (Mr. Stewart): Mr. Irving and Mr. MacLean, please. Possibly Mr. Singer if required. Hon. David Searle.

HON. DAVID SEARLE: Mr. Chairman, I think while we are just getting organized here possibly someone could explain how the matter was left, because just speaking with Mr. Nickerson here both of us recall having got into this ordinance at some time and for some reason we seem to have left it and I can not recall why it is that we did leave it.

THE CHAIRMAN (Mr. Stewart): Thank you, Hon. David Searle. I had indicated that the bill had been concluded with the exception of the short title and that was to await the offences that were covered and I do believe that the list has now been distributed or in the process of being distributed. Ms. Legal Advisor, is this correct?



List Of Offences.

LEGAL ADVISOR (Ms. Flieger): Mr. Chairman, you may recall that clause 3 of the bill sets out the procedure for prescribing -- the Commissioner prescribes offences under the ordinance, which will be under various ordinances, which will be dealt with by this summary convictions procedure and at the time when clause 3 was being considered by the committee the witnesses had not prepared a list and that list was requested by the committee. The substance of the bill other than this list of offences was dealt with. The clauses had all been agreed to except clause 1.

THE CHAIRMAN (Mr. Stewart): Hon. David Searle, does that satisfy you?

HON. DAVID SEARLE: I do not seem to have the list you referred to.

THE CHAIRMAN (Mr. Stewart): It is just being distributed now, I understand, Hon. David Searle. Are there any comments you would like to make with regard to this while we are...

MR. IRVING: Mr. Chairman, just a brief summary to state the purpose which we covered previously. This particular type of legislation is a system whereby a peace officer, a policeman may issue a ticket which would enable an accused person to pay a fine and avoid a court appearance. In respect to the two pieces of paper that have been just now issued to the Legislature Members the one page shows a copy of what we call a uniform traffic ticket, the one that is presently used in the province of Saskatchewan. We would use a similar format, not exactly the same as that but this is to give an idea of what we are talking about.

Explanation Of Offences

The list of offences that are contained on the other sheet are the offences that our legal department has put together which give examples of the types of offences that would be utilized. To sum that up, the types of offences are what we call transit; minor offences which would be not unlike a person driving in a vehicle on a highway where he is stopped by the police and a ticket would be issued. This would pertain to summary conviction offences. We do not foresee the other types of summary conviction offences, what we would call the residence offences, where one would have to go to somebody's house. We would not be using the traffic ticket for that type of thing, only for the transit offence or where a person is stopped in a car, a moving violation, the possibility of a loaded firearm in that car or an offence under the Liquor Ordinance which pertains to a moving offence.

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Irving. Hon. David Searle, did you indicate you have no comments? Mr. Nickerson.

MR. NICKERSON: Just one question. I thought that certain offences against the game ordinance were to be included in here. Is this not now the case?

THE CHAIRMAN (Mr. Stewart): Mr. Irving.

MR. IRVING: We have not included those on the information sheet and for the time being, we would probably limit that traffic ticket only to the Vehicles Ordinance. I think that at some future date if it was agreeable to the game department, the police and the prosecutor, some game ordinances could also be included, such as a loaded firearm in a vehicle, illegal possession of game or fish in a vehicle, having no game licence. But I think to start with we would contain ourselves to the motor Vehicles Ordinance.

THE CHAIRMAN (Mr. Stewart): Any further questions? Mr. Pudluk.

MR. PUDLUK: Mr. Chairman, I will ask my question. Under the information item it says operating a taxi without taxicab driver's licence. Do they have to have taxicab driver's licences now in the Northwest Territories?

THE CHAIRMAN (Mr. Stewart): Did you get the question, Mr. MacLean?

Taxicab Operators

MR. MacLEAN: I believe so. If I heard the question correctly, a taxicab operator's licence is similar to a chauffeur's licence, except that the motor vehicle branch stamp it with, "taxicab op." So unless that is on the licence then of course, he is not adequately licensed for a taxicab operation. In the bigger centres such as the city of Yellowknife they have a taxicab bylaw and really the regulation of the operation of a taxicab and the type of person that may drive the taxicab is also governed by the local bylaw as such.

THE CHAIRMAN (Mr. Fraser): Mr. Pudluk.

MR. PUDLUK: Mr. Chairman, will it not be necessary to have a taxicab driving licence in a small settlement like Resolute Bay?

THE CHAIRMAN (Mr. Fraser): Mr. MacLean.

MR. MacLEAN: In the smaller settlements we rely pretty much on the RCM Police who do the testing of the driver applicant. If it is the recommendation of the RCM Police in the smaller settlements that the licence be restricted in any way to the operation of a bus or the operation of a taxicab, then our licence issuer follows that practice. If not, then we allow a person who holds a chauffeur's licence to operate a taxicab.

MR. PUDLUK: Thank you.

THE CHAIRMAN (Mr. Fraser): Thank you. Short title. Agreed?

---Agreed

The bill as a whole? Agreed?

---Agreed

Shall I report Bill 7-64 ready for third reading? Agreed?

---Agreed

MR. SPEAKER: Mr. Stewart.

Report Of The Committee Of The Whole Of Bill 7-64, Summary Conviction Procedures Ordinance

MR. STEWART: Mr. Speaker, your committee has been studying Bill 7-64, and I wish to report at this time this bill is now ready for third reading.

MR. SPEAKER: Thank you, Hon. Arnold McCallum, what is your collective wish?

HON. ARNOLD McCALLUM: Mr. Speaker, we would like to move to Bill 12-64, the bill concerning supplementary expenditures of the government.

MR. SPEAKER: This House will resolve into committee of the whole for consideration of Bill 12-64, Supplementary Appropriation Ordinance, with Mr. Stewart in the chair.

---Legislative Assembly resolved into committee of the whole for consideration of Bill 12-64, Supplementary Appropriation Ordinance, No. 3, 1977-78, with Mr. Stewart in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 12-64, SUPPLEMENTARY APPROPRIATION ORDINANCE, NO. 3, 1977-78

THE CHAIRMAN (Mr. Stewart): The committee will come to order to study Bill 12-64, An Ordinance Respecting Additional Expenditures for the Public Service of the Northwest Territories for the Financial Year Ending the 31st day of March, 1978. Comments of a general nature. Hon. Arnold McCallum are you requiring witnesses?

HON. ARNOLD McCALLUM: No, Mr. Chairman, I am not sure whether in fact the standing committee on finance passed out a report. I think they did but they certainly went through and I think earlier in the week on first reading of this bill Mr. Lafferty made a statement to the effect that the standing committee did meet respecting the supplementary appropriations and found them to be in proper order and recommended approval.

THE CHAIRMAN (Mr. Stewart): That is correct, Hon. Arnold McCallum. I recall his making that statement. Comments of a general nature, Bill 12-64. What is the committee's desire? Do you want to go through the supplementary estimates first or do you wish to go through the bill? Is this the supplementary that you are looking for?

HON. ARNOLD McCALLUM: Mr. Chairman, could I suggest that the committee commences its study on page three with the details of O and M?

Personnel, O And M - Activity 1445, Regional Administration, Agreed.

THE CHAIRMAN (Mr. Stewart): Page three. Program, Personnel, operation and maintenance. Regional administration. The total required, \$4,805,000. Yes, the supplementary section, activity 1445, is \$119,000. Agreed?

---Agreed

O And M - Activity 1446, Pay And Benefits, Agreed.

Pay and benefits, activity 1446, \$932,500. Agreed? Mr. Nickerson.

MR. NICKERSON: I wonder if we could have, Mr. Chairman, some explanation as to what this amount for rations is. Is this a new policy that has been put into effect? I can not remember seeing it before.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, no, this is an existing policy whereby the territorial administration for certain designated areas provides on a one time basis only a short-term loan to a new employee to buy a grubstake. This is retired through payroll deduction and the procedure is not repeated. As I say, it is only for new employees and the account has become \$48,000 out of whack and that is what we are seeking, to bring it back into order here.

THE CHAIRMAN (Mr. Stewart): Pay and benefits, \$932,500. Agreed?

---Agreed

O And M - Activity 1448, Housing, Agreed

Housing, activity 1448, \$102,000. Mr. Fraser.

MR. FRASER: Mr. Chairman, I do not have that in my book. Is it in the schedule bill presented in a separate document?

THE CHAIRMAN (Mr. Stewart): We are on page three, Mr. Fraser.

MR. FRASER: Thank you, Mr. Chairman.

THE CHAIRMAN (Mr. Stewart): Housing, activity 1448, in the amount of \$102,000. Agreed?

---Agreed

Natural And Cultural Affairs, O And M - Activity 1525, Recreation, Agreed

Page four. Program, Natural and Cultural Affairs, O and M, recreation, activity 1525, \$42,000. Agreed?

---Agreed

O And M - Activity 1563, Fish And Wildlife Service

Fish and wildlife service, activity 1563, in the amount of \$274,000. Mr. Fraser.

MR. FRASER: Mr. Chairman, I wonder if the administration could tell us how that wolf control program turned out?

THE CHAIRMAN (Mr. Stewart): Deputy Commissioner Parker.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I said something about that when we were in Natural and Cultural Affairs and I do not have anything new to add. What I said at that time was that the initial stage of the wolf control program had worked all right, that is the payment to hunters for some of their fall kills. The next step would be an intensive hunting program against the wolves. We are disappointed that the general hunting licence holders in the Fort Resolution to Fort Smith area have continued to hunt buffalo from Hook Lake. We had rather hoped that they would reduce their hunting so that in conjunction with the irradiation of the wolf population we would then see a good opportunity for the herd to rebuild itself.

THE CHAIRMAN (Mr. Stewart): Mr. Fraser.

MR. FRASER: Mr. Chairman, I was listening to the radio at noon today and heard they killed 20 wolves for a cost of \$274,000. Those are pretty expensive wolves. I wonder if there is any truth in it?

DEPUTY COMMISSIONER PARKER: Of course there is no truth to it whatsoever. Somebody has been reading the supplementaries and has seen the total figure of \$274,000 and failed to realize that \$20,000 of that is for the wolf control program. Now that is not the total cost of the program. We have already some resources that we have put to that program but it is not very many dollars, it is not even an additional \$20,000, for instance.

THE CHAIRMAN (Mr. Stewart): Fish and wildlife service, activity 1563, \$274,000. Agreed? Mr. Steen.

#### Costs Of Wolf Control

MR. STEEN: Mr. Chairman, back on the wolf program, can I ask the administration what the estimated amount of wolves that are in that area?

THE CHAIRMAN (Mr. Stewart): Do you want to estimate the wolves, Mr. Deputy Commissioner?

MR. STEEN: Perhaps he can give me some figures or we can pretty well figure out how much each wolf will cost.

THE CHAIRMAN (Mr. Stewart): The question was he wanted an estimate on the number of wolves taken I believe or to try and translate the cost per wolf, I think is what he is trying to get at.

MR. STEEN: Yes, Mr. Chairman, I was just curious about the \$20,000. If we could have some estimated figure on how many wolves are in that particular area then probably we can see how much it takes to eliminate one individual wolf.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I am getting that figure. I could make a guess but I had better not. The one thing I can assure you though, is that on a per wolf basis the price is going to come out to be pretty high. What has to be borne in mind is that you have to look at the number of buffalo that you may be protecting.

THE CHAIRMAN (Mr. Stewart): Thank you. \$274,000, agreed? Mr. Fraser.

#### Breeding Season Of Wolves

MR. FRASER: Mr. Chairman, I have not got the expertise probably that some of those wildlife officers have but I suggest they went at the killing of these wolves at the wrong time of the year. Wolves breeding season is the end of February, first part of March when the wolves bunch up and go in packs. Maybe it would be cheaper to use a helicopter then and get the wolves while they are all together. To get them in the fall they are all separated. I just wondered if maybe the wildlife people looked at that possibility.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I am pleased to advise that Mr. Fraser and our wildlife people are in complete agreement and that the plan which will be followed is exactly the one that he has proposed. There was a few dollars paid out in the fall for wolves killed but the main push, if I could use the word, will take place at the end of February or in March.

MR. FRASER: Thank you, Mr. Chairman.

THE CHAIRMAN (Mr. Stewart): Fish and wildlife service, \$274,000. Agreed? Hon. David Searle.

HON. DAVID SEARLE: Mr. Chairman, you almost snuck that one right by me. We are talking about wolf control and I am sitting here waiting to talk about the reindeer transplant. If I may, it seems to me strange that you would bring

60 reindeer all the way from Tuktoyaktuk to the Belcher Islands which has to be as far away as you can find an animal to transplant it. I hope you are not planning to walk them there, administration, because they will die of old age I should think before they make it. But I recall a previous scheme that the game department had put in and that was to transplant caribou from the mainland to Coral Harbour on Southampton Island. I would have thought that it would have made more sense to transplant caribou instead of reindeer from the Keewatin or assuming that they may exist as well in Arctic Quebec, to the Belcher Islands than to be carrying reindeer all the way from Tuktoyaktuk.

THE CHAIRMAN (Mr. Stewart): Would Santa's helper like to report on the reindeer, please?

Economy In Transplant Of Reindeer

DEPUTY COMMISSIONER PARKER: Yes, Mr. Chairman. It is for that very reason, that is the reason of economy that the transplant is being carried out in the manner that we propose. The experience that we had before was in transplanting animals from Coats Island to Southampton Island. The major expense in that operation even though the islands are side by side was in catching the animals.

Now they are very fleet of foot and it presented real difficulties and used up a lot of small aircraft, helicopter and people time and each of those are very expensive items. We did a cost analysis on this whole thing and found that the animals available near Tuk from the reindeer preserve were very easily caught, in fact we just simply buy them from the owner at \$300 apiece and that is the very cheapest way we can put our hands on a reindeer or a caribou. Since there seems to be no discernible difference between the two beasties we were faced, admittedly, with the move by air but that proved to be much less expensive than all the time that we would have taken trying to corral these animals.

The other thing that serves as an advantage is that we will be able to take some adult animals which will continue breeding practically upon arrival in the new site and I am delighted that the question was asked because I sought a breakdown on the \$75,000 and I was afraid nobody would say anything about our reindeer. The air charter costs constitute just almost half of the cost, about \$35,000 and the purchase of the reindeer, \$18,000. The remainder are incidentals to the move.

THE CHAIRMAN (Mr. Stewart): Rudolph.

HON. DAVID SEARLE: What, Mr. Chairman, steps are being taken to make sure that once they are let loose on the Belcher Islands that they do not find their way almost immediately into the stew pot? For, if there are no steps to be taken to protect them and the people there embark immediately upon a hunt then you would have been much wiser to have given them, each of the few families as we just found out there are about 300 people there, you would have been wiser to have broken the \$75,000 up amongst the 300 people. How can you ensure their survival?

THE CHAIRMAN (Mr. Stewart): Mr. Deputy Commissioner.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, the mere dividing of the money would have been rather short-term. The desire for these animals on that island came from the people themselves and it was similar to the request that was made by the people of Southampton Island. The experience that we gained at Southampton Island was that the people understood the program very well. It was their idea and they were prohibited by law from hunting them on Southampton and they will be prohibited by law from hunting them on the Belchers. The people on Southampton respected that law and now ten years later we have been able to establish a hunting quota and the people can now start to harvest those animals. We would hope that the same sort of consideration would be given by the people of the Belchers since it is in their own interests. We can not be absolutely certain of this but we certainly trust to the people's good intentions.

THE CHAIRMAN (Mr. Stewart): Hon. David Searle.

HON. DAVID SEARLE: I am sorry to carry this on but it is kind of a fascinating subject. Tell me, how are they prevented in the winter from simply trotting off the island and disappearing on the mainland never to be heard from again, just by crossing the ice. How do you keep them on the island?

DEPUTY COMMISSIONER PARKER: Well, it is quite a little hike across and it is poor grazing.

HON. DAVID SEARLE: On the ice?

DEPUTY COMMISSIONER PARKER: On the ice.

HON. DAVID SEARLE: I see.

DEPUTY COMMISSIONER PARKER: We have high hopes that they will exhibit considerable good sense and stay where the food is but what has been raised of course, I suppose is possible. We may have to get the Members of the Legislature to go over there and form a human barricade if worst comes to worst.

THE CHAIRMAN (Mr. Stewart): Hon. David Searle.

HON. DAVID SEARLE: With my great knowledge of hunting and trapping I suppose I could be forgiven if I suggested that we sign the island, that they should put up signs telling them not leave.

THE CHAIRMAN (Mr. Stewart): In view of the hour, we will recess for 15 minutes for coffee. During the coffee break there will be a film shown on the national parks in the Northwest Territories in Katamavik A room. We will stand adjourned for 15 minutes.

---SHORT RECESS

THE CHAIRMAN (Mr. Stewart): The Chair recognizes a quorum. I call this committee meeting back to order. We were dealing with fish and wildlife service in the amount of \$274,000 on page four. I had an indication from Mr. Steen and Mr. Fraser who wish to speak to the subject. Mr. Steen.

Reindeer Transplant.

MR. STEEN: Thank you, Mr. Chairman. What I wanted to do is come to the aid of the Deputy Commissioner pertaining to the reindeer transplant into the Belcher Islands. I would just like to say that it is all just about impossible to herd caribou because of their wild nature and that the reindeer would be the best solution. The only concerns that I have really is that when they are transplanting these reindeer into the Belcher Islands from Tuktoyaktuk is that they are planning to transport them with the new Dash-7 and I am afraid that the aircraft will be punched full of holes with the horns.

THE CHAIRMAN (Mr. Stewart): Mr. Fraser.

MR. FRASER: Mr. Chairman, I would just like to make a few comments. Hon. David Searle made a few statements, I do not know if he knows what he is talking about. I do not think he saw a reindeer. However, I am just wondering if the wildlife services took into consideration the capturing of calves in the spring of the year which might be easier transported than the adult reindeer. They would have to bring in some adult reindeer for breeding purposes. However, speaking of putting up signs to keep the reindeer on the island, reindeer have a tendency of wandering and if they are used to one location they are going to try and get back and it is amazing how far they will travel away from land to get back. I worked with reindeer in 1946 for one winter and I do not think it is feasible to transport these reindeer that distance. Possibly if the Belcher Islands is lacking in wildlife, if they could get into Bathurst Inlet where we were just running a film there, there was about 20 million caribou running around and possibly you can get Mr. Sam Miller to put a few of them to sleep and haul them away while they are sleeping and they will not know where they came from.

THE CHAIRMAN (Mr. Stewart): Thank you, Blitzen. Mr. Lafferty.

Wolf Control Program

MR. LAFFERTY: Mr. Chairman, my comments are just a general nature. But, I have a question here regarding the \$20,000 on wolf control programming in the Wood Buffalo National Park in the Slave River lowlands, I am of the opinion along with many other natives of that area that it is rather difficult to control wolves since wolves are known to travel great distances in just a matter of a few days. I am wondering if the administration is making any attempt or are they considering to transfer some of these animals for instance, into the prairie regions of the Mackenzie Mountains foothills. You know, if this were possible or if the government will take such action it may result in preventing the complete kill-off of buffalo animals.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, does the Member suggest moving the wolves or the buffalo? I did not just know. The buffalo? We have got enough buffalo around. It is just that they are in the wrong places. So we are not trying to preserve the bloody things as a race, we are just trying to preserve a herd of them in that area which the people can then decimate every ten years. I was asked earlier how many wolves we are talking about and I am advised that the number is 60. 20 down and 40 to go.

THE CHAIRMAN (Mr. Stewart): Mr. Lafferty.

MR. LAFFERTY: Mr. Chairman, maybe the administration should put in a people control program rather than wolf control.

THE CHAIRMAN (Mr. Stewart): Hon. Peter Ernerk.



Transplant Of Reindeer To Sanikiluaq

HON. PETER ERNERK: Mr. Chairman, I was going to make one or two remarks with regard to the transfer or transplant of reindeer from Tuktoyaktuk to Sanikiluaq. I am sure that the people of Sanikiluaq are fully supportive of this transplant to that community. I do not see any difficulties because there is really no caribou meat or anything like that in Sanikiluaq. This would be a big welcome thing for the people of that community.

Mr. Chairman, I have one question of the Deputy Commissioner. I take it that that deadline or transplant or transfer date is some time in April of 1978.

THE CHAIRMAN (Mr. Stewart): Mr. Deputy Commissioner.

DEPUTY COMMISSIONER PARKER: The transfer date is the second week of March this year.

O And M - Activity 1563, Fish And Wildlife Service, Agreed.

THE CHAIRMAN (Mr. Stewart): Thank you. Activity 1563, fish and wildlife service, \$274,000. Agreed?

---Agreed

Local Government, O And M - Activity 2020, Administration, Agreed.

I direct your attention to page six, Local Government, operations and maintenance, administration, activity 2020, in the amount of \$40,000. Agreed?

---Agreed

O And M - Activity 2021, Research And Development, Agreed.

Research and development, activity 2021, \$48,000. Agreed? Mr. Nickerson.

MR. NICKERSON: When the matter of funding of the Baffin regional council came up when we were dealing with the main estimates, after considerable discussion it came to pass that this particular source of funding was really a contribution and not a grant. I wonder if this is also the case here.

THE CHAIRMAN (Mr. Stewart): Mr. Deputy Commissioner.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, the recommendation that was made to us at that time was that the funds be treated as a contribution and the administration agrees with that. This, to the very best of my knowledge is money that is already spent and I suppose for that reason it may be academic. Certainly we agree that it should be classed as a contribution. In order to keep the record straight, I would be quite happy to change that to say "provide a contribution".

THE CHAIRMAN (Mr. Stewart): Note the change there, the word "grant" to "contribution". Agreed?

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Stewart): Amount of \$48,000, research and development. Agreed?

---Agreed

O And M - Activity 2022, Municipal Affairs, Agreed.

Municipal affairs, activity 2022, \$1,558,000. Mr. Nickerson.

MR. NICKERSON: This, Mr. Chairman, is a considerable sum of money. Why was it not provided for in the main estimates? What new has happened so that it makes this substantial expenditure now necessary?

THE CHAIRMAN (Mr. Stewart): Deputy Commissioner Parker.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, the creation of hamlets was not anticipated in the main estimates of a year ago to the best of my knowledge, and at least the full extent of the funding of the hamlets was not anticipated. So we saved up our vote to make this transfer until all of the action for this current fiscal year has been concluded. It now has been and the final figures are available to us and that is why we are asking to vote these funds now. It is, in effect, a transfer of funds.

THE CHAIRMAN (Mr. Stewart): Municipal affairs, activity 2022, \$1,558,000. Agreed?

---Agreed

Public Works, O And M - Activity 3032, Repair And Upkeep Of Buildings And Works, Agreed

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On page seven Public Works, operation and maintenance activities, repair and upkeep of buildings and works, activity 3032, in the amount of \$125,000. Agreed?

---Agreed

O And M - Activity 3035, Power Services, Agreed

Power services, activity 3035, the amount \$660,000. Agreed?

---Agreed

O And M - Activity 3037, Offices Leased, Agreed

Offices leased, activity 3037, \$475,000. Agreed?

---Agreed

Economic Development And Tourism, O And M - Activity 6060, Finance And Administration

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Page 8, Economic Development and Tourism, operation and maintenance activity 6060, finance and administration, in the amount of \$142,000. Mr. Nickerson.

MR. NICKERSON: This is the famous Fort Resolution sawmill Mr. Chairman. I would like to thank the administration for providing us with the information requested of all previous grants, loans and guarantees made with respect to this particular operation. It appears to outline a whole comedy of errors dating back to the year 1964 and it appears that at least one and a half million dollars has been thrown into this hole in the ground with very little return for it. I wonder if we could be advised whether or not the Government of the Northwest Territories is ever likely again to get stuck with any more expenditures in respect to this sawmill?

THE CHAIRMAN (Mr. Stewart): Commissioner Hodgson.

N.W.T. Government's Role In The Fort Resolution Sawmill

THE COMMISSIONER: I would hope not. It is very difficult to say with any certainty that another situation would not arise. I have to be careful how I say this because I do not want to mislead the House. As Mr. Nickerson pointed out this thing has been around here before either he or I came to the territories. It started actually in 1963. It is so far back that the records are lost somewhere, they are not even around to put in the archives that is how long it has been going.

We came to the conclusion towards the end of the last decade that it just was not going to work and then in 1972 a private firm came in and tried it and they had

little success. Then the community decided that they would like to have a whack at it and aided with a series of grants both from ourselves and from the Department of Indian Affairs and Northern Development and the Industrial Development Bank, we got in it again. The sawmill provides three things: (1) It provides an income as it is the largest employer in Fort Resolution, (2) It provides a certain amount of training for the people in the community, and (3) It does give the people an opportunity of raising money to go out on the land and we notice that and we have quite a lot of material. We studied it very carefully, we do notice that so goes the sawmill, so goes the trapping and it seems that the two work in tandem.

#### New Plans For The Sawmill

We have liquidated all of the debts, the territorial government has, and we have asked the Department of Indian Affairs and Northern Development and the Industrial Development Bank to write off their loans. We have recommended to the Government of Canada that because of the training aspect of it and the fact that the mill will be owned no longer by the territorial government but by the community that there are very good reasons why this project should be under votes and programs of the federal government which are based on special assistance programs such as Special ARDA grants, training under Manpower employment and that we do not have necessarily the kind of programs available for this. They have always had a tremendous debt hanging over their heads. That now has been eliminated and we hope with that, and if they are able to bring in three million feet of logs and if they have a good summer then we hope that they will be on their feet by November. So, there is an awful lot of hopes in this, Mr. Nickerson. I think that is about the most honest answer I can give you.

THE CHAIRMAN (Mr. Stewart): Mr. Nickerson.

MR. NICKERSON: So what we are to understand then is that at the last go-round, all the previous outstanding debts owed by the operator and previous operators of the sawmill were cancelled or those that were guaranteed or those loans which were owed to the federal government are in the process of being cancelled. Presumably they required additional funding when this change was made. I wonder if we could be advised in what amount and from where that additional funding came and particularly who is responsible for paying the logging contractor who is presently cutting logs on the Slave River and hauling them to the mill.

THE CHAIRMAN (Mr. Stewart): Commissioner Hodgson.

#### Debts Of The Sawmill

THE COMMISSIONER: There was something like \$335,000 and about \$205,000 owed to the Canadian Imperial Bank of Commerce via a guarantee that was approved by this House last January, but on the recommendation of the administration. Two, there was about \$700 or something of that kind by the Toronto Dominion Bank. There was about \$100,000 owed to various northern businesses, people at Hay River and Pine Point and people of this kind that were owed. So it added up to around about \$335,000, and this we agreed to pay off. There was \$92,000 owed to us for heating oil, diesel fuel oil, gasoline, POL. We agreed to sit on that for a year and not press them, not write them off but just set it up in a special account and see what happens. That was, I guess you would call the indebtedness as far as the territorial government was concerned.

There was \$205,000 owed to the Indian Affairs program; there was \$40,000 to \$50,000 owed to the Federal Business Development Bank and we have asked in both cases if they would either write them off or give them a five year moratorium. We then recommended and pressed Manpower through two of their programs. One is their Canada Works and the other is LEAP, local employment assistance program, to put together \$200,000 on the basis of training and what other things there is, providing employment and things of that kind to make that available to them. We asked the Department of Regional Economic Expansion to come up with somewhere in the vicinity of \$200,000 in a DREE grant through the Special ARDA fund. DREE, I think, is prepared to do this depending upon the decision of the

Department of Employment and Immigration or Manpower. I think it is the old Manpower branch and so while this is pending we agreed to advance through the Small Business Loan Fund, we would put \$100,000 up to be drawn down reluctantly but drawn down until the money from those other two sources become available. As soon as it becomes available then we get the first returns to replace that fund.

Now A Community Responsibility

We are expecting momentarily for the two programs to announce that they are going ahead with it because there seems to be absolutely no objection, but rather support on behalf of their specific ministers. It is some technical requirement as I understand it with the Treasury Board. But to ensure that and clear the way for it we held two shares in the name of the Commissioner which we are now in the process of turning over to the community and then it will be a community owned business, or community owned responsibility and will be the community's responsibility for not only running it out of Fort Resolution rather than Yellowknife but also putting together in future years a viable business to their, I do not know if you call it stockholders, but to the community.

THE CHAIRMAN (Mr. Stewart): Mr. Nickerson.

MR. NICKERSON: The second part of my question: Who is undertaking to see that the logging contractor gets paid. Who is the logging contractor working for?

The Logging Contractor

THE CHAIRMAN (Mr. Stewart): Commissioner Hodgson.

THE COMMISSIONER: He is working for the Slave River sawmill board of directors of which we have three or four people on there from the Department of Economic Development but I think that I would have to say that it is myself and Mr. Ivor Stewart working with me. We are monitoring it on an almost daily basis to see that they are paid and they will be paid as soon as they put their invoices in.

THE CHAIRMAN (Mr. Stewart): Mr. Nickerson.

MR. NICKERSON: Will Manpower and DREE when they make their respective \$200,000 amounts available will they pay off directly the Small Business Loan Fund or will the money be paid into the sawmill operation and thence to the Small Business Loan Fund?

THE CHAIRMAN (Mr. Stewart): Mr. Deputy Commissioner.

DEPUTY COMMISSIONER PARKER: I would like to think they would pay us off. We will get it one way or the other. That is because we are just paying it out in dribs and drabs so that it does not get ahead of us. And you see the big problem with it is that the first three or four months of the operation there is no return at all from anything because all you are doing is stockpiling logs because it is a winter logging operation but a summer sawmilling operation and until it begins sawing in June, May or June -- then the money starts to come in. So I am certain that there is no danger of us not getting our line of credit out of the Small Business Loan Fund. Of that I am confident. But I am positive, also, that we will never get back any of the money that is here.

THE CHAIRMAN (Mr. Stewart): Mr. Nickerson.

Not An Economic Proposition

MR. NICKERSON: One last comment, not really a question, Mr. Chairman. I know that Fort Resolution is capable of producing high quality lumber. They undoubtedly have some difficulties with marketing in limited markets but from what I know of the sawmilling business, and it is not that much, I would suggest that could be a good workable profitable operation. But the only way that I could conceive of it making a profit and doing well is for it to be run by a small owner-operation. It seems that once you have a local board established and all this type of thing all these people involved with it who all like to

be managers and nobody really wants to work, when you have to hire two or three bookkeepers to do what is really just a part time job the thing never will be profitable. I am just worried about what type of corporate structure has been worked out and whether or not the administration of this government is satisfied that they will not again degenerate into a kind of glorified welfare scheme rather than an economic proposition.

THE CHAIRMAN (Mr. Stewart): Commissioner Hodgson.

THE COMMISSIONER: Mr. Chairman, Mr. Nickerson's points are well taken. I have given the impression it is a co-op. It is not. It is a business, it is a corporation but I concede that it is being run as a co-op and he is perfectly right. It has to be properly merchandised and marketed and I forgot to tell you this. There are two other things that are going ahead. The first one is a timber cruise that means they are going to look at the timber and have the federal government assign good timber for them. The second is we are going to first run a market survey and to try and assist them in marketing the lumber. We have done considerable with our grade stamps and our system of grading the lumber so that the lumber and it depends who you talk to, some people swear by it others do not think it is too good but it is something we have to work on.

Lastly we have written a series of letters to the board of directors explaining to them the problems and the shortcomings of the operation and contained in there are what we call a preliminary set of guidelines, things that they must do as the management. In other words the board of directors should set policy and concern themselves with financing and things of that kind and the management should be concerned with the administration and the operating of the sawmill. I would be happy to make copies of these letters available to the Members of the House if they wish to have them because we have been looking at this very very seriously.

THE CHAIRMAN (Mr. Stewart): Thank you. Mr. Fraser.

MR. FRASER: Mr. Chairman, I have a couple of questions I would like to ask.

Quality Of Material Being Put Out By The Sawmill

First of all, I have had different rumours as to the quality of the material that the Slave River sawmill was putting out. Some of the contractors that I talked to said that it was not competitive with the lumber that they got from the outside and if a contractor is going to build X number of houses he has to go to the best material to save time. I do not know if this is true and I was in Fort Resolution but I did not take too much note of what the quality of the material was that was coming out of Fort Resolution. That could be one of the problems why they are not getting the sales.

Another question I would like to ask is what amount of marketing have they got for the material that they are going to produce? Have they got a market for it now or is Economic Development looking into the possibility of selling the lumber and who are they going to sell it to? Have they got some kind of a figure for marketing?

THE CHAIRMAN (Mr. Stewart): Commissioner Hodgson.

THE COMMISSIONER: Taking the questions in their reverse order the idea of the marketing survey would be to determine what kind of a market and where it was. Then tailor their cut to producing that kind of lumber.

Secondly, I have to concede that a lot of the lumber that was cut was sold in the South at prices less than what it cost to produce it. This is one of the regrettable things. The reason being the management had to generate capital, it had none. They were faced with the interest alone, of over \$30,000 a year, and they were so far behind in debt that they had to raise money somewhere so they took that approach. I think that is a stupid approach but that is what they did and so that will not be done again.

The third thing is that some of the buyers, you yourself, Mr. Chairman, have some knowledge of the lumber, it depends on whether it is small logs or larger logs. Small logs have a tendency to twist. The larger logs are pretty good but they have to be dried and to put in a dry kiln costs too much money. But they should use the system that is used in the interior of British Columbia and Alberta of air drying the lumber. I think if they air dried it for two or three months we do not get that much rain up here, then it would be much better and then once it is air dried it could be put over the chain again and piled and strapped and it will not be like a cannon going off in Viet Nam every time you open a pile of lumber.

A Market For The Lumber.

THE CHAIRMAN (Mr. Stewart): Mr. Fraser.

MR. FRASER: Mr. Chairman, if I understand the Commissioner right he is not sure whether he has a market for this material after sinking \$142,000 in this. I would think that we should have the Economic Development officer go in and have a close look and find out where the marketing was for this material prior to setting up an operation like that. Now it has been going downhill since 1964 and my information was from different contractors that they just could not work with the material and we are going into it again. Now my understanding is that they are going to try and sell the lumber but who are they going to sell it to? Who is going to buy it? There is a possibility of them going in the hole again because the lumber is sitting there and nobody wants to buy it. I wonder if the Department of Economic Development has looked into this possibility and have a couple of their experts, if they have any, gone over there and taken a closer look.

Future Is Dependent On The Federal Government.

THE CHAIRMAN (Mr. Stewart): Commissioner Hodgson.

THE COMMISSIONER: Mr. Chairman, the Slave River sawmill without a doubt has occupied and preoccupied more of the department's time than perhaps any other project. We think that as soon as we get the okay from the department in Ottawa and that is the key to this thing, if the Government of Canada through their Manpower, that is if the special grants do not come through then we are in real trouble. The future of it is in jeopardy because no one else has that kind of program or that kind of money so a lot depends on the Canada Works and LEAP program.

Secondly, if we go ahead with that and with the type of logs that they are bringing in now, I do not see any problem with merchandising the lumber if it is properly cut and if it is properly handled. The general manager, Mr. Ray Orbell, I worked with him on the coast for ten years, he is a good sawmill man, he knows his business. If left alone to run the operation he can do the job and I think as Mr. Fraser says, it will require some help on the part of the Department of Economic Development and they are prepared to help in the market

survey and in developing a merchandising program for the mill. Last year I wrote every company in the territories having anything to do with lumber asking them to support the sawmill and they did. There was no difficulty in selling the lumber and I do not see that there will be this year. I think that we have hit the lowest spot and I think we are on the way back now and so I think that 1978 could be a much better year.

#### Price Swings In The Lumber Business

THE CHAIRMAN (Mr. Stewart): Thank you, Mr. Commissioner. It is just a note on the lumber industry, as an industry the price swings in the past few years have been tremendous. You will get a variance sometimes of up to \$40 a thousand difference in the price in a week or ten days. The present method now of marketing lumber in the South is all computerized and because of the swing in it suppliers are buying their lumber once they are in transit and actually moving on the rail lines and that is the way the lumber is being sold in this day and age. It is a real tricky marketing condition outside and the reason that it is done this way of course is that there is such a wide variance in price from day to day even at certain times of the year. Commissioner Hodgson.

THE COMMISSIONER: Mr. Chairman, as long as the dollar is held at 90 cents to the American dollar there is no problem of selling lumber because the lumber industry of Canada can not exist on the Canadian market. It can only exist on the foreign or export market. Prior to 1950 it was all sold in Europe, then it switched to the Atlantic seaboard and the reason for the disastrous years of 1974-76 is because the Canadian dollar was too high but now it is the reverse and so the lumber is worth more than the money.

THE CHAIRMAN (Mr. Stewart); Thank you. Mr. Fraser.

MR. FRASER: Well, Mr. Chairman, I just wondered if maybe it would be cheaper for them to cut wood and forget about lumber. At the price of fuel now maybe the wood would sell better than the lumber.

O And M - Activity 6060, Finance And Administration, Agreed

THE CHAIRMAN (Mr. Stewart): Some of that lumber would make better wood than it does lumber, too. Activity 6060, \$142,000. Agreed?

---Agreed

O And M - Activity 6064, Planning And Development, Agreed

Planning and development, activity 6064, in the amount of \$20,000. Mr. Fraser.

MR. FRASER: Mr. Chairman, I just wondered what undertaking Economic Development was doing, what research are they doing in the Mackenzie district; are they doing any?

THE CHAIRMAN (Mr. Stewart): Mr. Deputy Commissioner.

DEPUTY COMMISSIONER PARKER: This is specifically some research that was done for a committee of the Legislative Assembly.

THE CHAIRMAN (Mr. Stewart): Thank you. Activity 6064, \$20,000. Agreed?

---Agreed



0 And M - Activity 6065, Projects And Marketing, Agreed

Projects and marketing, activity 6065, \$97,000. Agreed?

---Agreed

0 And M - Activity 6066, Business Services And Tourism

Business services and tourisms, activity 6066 in the amount of \$59,600. Agreed?

On page nine, amortization, operation and maintenance, principal, activity 1880 in the amount of \$5,771,500. Mr. Nickerson.

MR. NICKERSON: Did we, Mr. Chairman, agree to business services and tourism, activity 6066. I did not hear any agrees on that at all.

THE CHAIRMAN (Mr. Stewart): Would you like to go back to activity 6066, Mr. Nickerson?

MR. NICKERSON: I would like to inquire Mr. Chairman, what is our success with respect to this fund. What proportion of loans are delinquent?

THE CHAIRMAN (Mr. Stewart): Mr. Deputy Commissioner.

HON. PETER ERNERK: Mr. Chairman, could the Honourable Member repeat his question, please?

MR. NICKERSON: What is our success rate with the Small Business Loan Fund? Are we having to write off many loans? What proportion of loans are delinquent one way or another?

HON. PETER ERNERK: Mr. Chairman, I really can not say in terms of percentage but certainly I would think the majority of them would be successful, the majority of the loans that we put out that we provide for various applicants in the territories.

Percentage Of Unpaid Loans

MR. NICKERSON: Mr. Chairman, that is not really a satisfactory answer. I would certainly expect the majority of our loans to be repaid. I am thinking in terms of say, are we above or below five per cent. It is my understanding that chartered banks generally work on approximately one and a half to maybe two per cent of the loans they do not expect to get back. I would imagine our policy with respect to a Small Business Loan Fund would maybe be to anticipate say a five per cent rate of loans which are not paid back. I wonder in practice what the actual percentage is proving to be?

THE CHAIRMAN (Mr. Stewart): Commissioner Hodgson.

THE COMMISSIONER: I think this is something that we can only give a partial answer to on the spur of the moment. The loans for this past year were somewhere in the order of a little over \$.5 million, about \$560,000, I believe and here you can see that they are recommending that \$59,600, so that is about 10 per cent. But the ones that are recommended that they be written off are really old loans. One was Mr. Don Hendry down at that agricultural thing down at Fort Providence. So my impression of it, the last time I checked with them they said it was running at around about six per cent. Deputy Commissioner Parker says it is now three per cent write-off. So that is better than what it was the last time I checked.

THE CHAIRMAN (Mr. Stewart): Activity 6066 in the amount of \$59,600. Agreed? Mr. Steen.

No Incentive To Be Successful

MR. STEEN: Mr. Chairman, I think it is a crazy thing to do. You know I think

that would kind of kill the incentive for people to make their business a success. Why make their business a success if the government is going to pay off your loan in the end anyway?

THE CHAIRMAN (Mr. Stewart): Deputy Commissioner Parker.

DEPUTY COMMISSIONER PARKER: Well, Mr. Chairman, the write-off of loans is done only as an absolute last resort and as the Commissioner has explained this is occurring in less than three per cent of the dollar value of loans out and that is a pretty good success rate for relatively high risk loans. The government through its loan funds has no intention of operating any giveaway program and writing off loans easily. We write off the absolute minimum. We take all due measures to effect repayment.

MR. STEEN: Well, Mr. Chairman you have one nay here.

THE CHAIRMAN (Mr. Stewart): Activity 6066, \$59,600. Agreed? Hon. David Searle.

HON. DAVID SEARLE: Mr. Chairman, that is a fairly exact figure, \$59,600 and I assume it represents a total of some very exact loans. I for one would like to know in what amount, to whom were those loans lent to make up that sum.

THE CHAIRMAN (Mr. Stewart): Mr. Deputy Commissioner, do you have a breakdown?

People With Outstanding Loans

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I suppose that there is nothing the matter with naming the loans. You know, it is something you do not like to do particularly. One loan consists of a figure here for principal and interest of approximately \$2000 to a person who drowned and lost his assets, a Mr. Alec Cook. Another one is to a man called Mr. Dieter Baumann who had a loan in Inuvik for just over \$15,000 and his loan, although we took strenuous efforts to collect it, he left our jurisdiction and he is beyond our reach. This is a fairly old loan. The next one is to the Jean Marie co-op for some past problems that they had in the 1972-74 period. The co-op has resurrected itself and gotten away from the sawmilling business which I am sure you will be pleased to hear. In order that the co-op can continue to operate its small store we are recommending a write-off of approximately \$34,000. The fourth one is to an individual who was more or less put out of the farming business through government policy, Mr. Hendry.

THE CHAIRMAN (Mr. Stewart): Hon. David Searle.

HON. DAVID SEARLE: The amount of that one?

DEPUTY COMMISSIONER PARKER: \$22,000.

THE CHAIRMAN (Mr. Stewart): Activity 6066, in the amount of \$59,600. Mr. Steen.

MR. STEEN: That really annoys me when someone has been given a loan and then he takes off from the territories and you can not find him any more. I just wonder how hard has the government tried to locate this person from Inuvik?

THE CHAIRMAN (Mr. Stewart): Deputy Commissioner Parker.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, we know where he is. He is in Alberta but we can not recover the money when he is in Alberta.

MR. STEEN: Mr. Chairman, you can register my nay on this vote.

O And M - Activity 6066, Business Services And Tourism, Agreed

THE CHAIRMAN (Mr. Stewart); Activity 6066 in the amount of \$59,600. Agreed?

And one nay, so noted.

---Agreed

Amortization, O And M - Activity 1880, Principal, Agreed

On page nine amortization, operation and maintenance, principal, activity 1880, \$5,771,500. Mr. Fraser.

MR. FRASER: Mr. Chairman, I just wondered what these numbers are all about here. It is confusing when you do not know, anybody can put a number down. I do not know what the numbers are all about. There are no numbers on the other loan fund but there are numbers on this one. Do those numbers represent something, or is it a page number?

THE CHAIRMAN (Mr. Stewart): They mean something, all right. Deputy Commissioner Parker.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, those are the numbers of loans that we have with the Government of Canada, each loan that was taken out in the past was given a number and that is what this refers to.

We reloaned the money to municipalities and then we collect from the municipalities and repay to the federal government. Our amortization account has gotten out of phase with the payments. In other words, we had been borrowing under certain terms and conditions as to number of years and reloaning the money and it may be reloaned for either shorter or longer periods. By voting this amount which is really just trading dollars we bring our amortization account back into proper sequence and we are confident that we will from now on ensure that it is kept in proper sequence and that we do not let it get out of sequence again.

THE CHAIRMAN (Mr. Stewart): Mr. Nickerson.

MR. NICKERSON: The Deputy Commissioner obviously anticipated my question and has already replied.

THE CHAIRMAN (Mr. Stewart): Activity 1880, \$5,771,500. Agreed?

---Agreed

0 And M - Activity 1881, Interest, Agreed

Activity 1881, in the amount of \$35,700. Agreed?

---Agreed

Personnel, Capital - Activity 1448, Housing, Agreed

Page ten, you will notice this is Personnel, subject capital, housing, activity 1448, in the amount of \$835,000. Agreed?

---Agreed

Local Government, Capital - Activity 2022, Municipal Affairs

On page 11, Local Government, capital, municipal affairs, activity 2022, in the amount of \$90,000. Mr. Fraser.

MR. FRASER: The construction of a parking garage at Rae Lakes, have they got any vehicles over there, have they got any roads? Is that for parking skidoos or trucks?

THE CHAIRMAN (Mr. Stewart): Hon. Arnold McCallum.

HON. ARNOLD McCALLUM: MR. Chairman, the facility that is required there is for vehicles storage. That is not there for skidoos. It is a log construction building being built by the people of that particular area in order to get the logs in and they are doing all the work themselves. If that follows the kind of advice and suggestion that has been made by this House on different occasions, where we put facilities in for settlements that we try to do it with local labour and local material and this is in fact what it is. But it is not for skidoos.

THE CHAIRMAN (Mr. Stewart): Mr. Fraser.

MR. FRASER: Mr. Chairman, I would like to know how many vehicles they have got there and how many miles of road have they got in Rae Lakes. Are they wheeled vehicles, or...

THE CHAIRMAN (Mr. Stewart): Mr. Minister.

HON. ARNOLD McCALLUM: Mr. Chairman, it primarily is for a vehicle that is used in that particular area and I believe it is a log skidder.

THE CHAIRMAN (Mr. Stewart): Hon. David Searle.

The Position Of The Community Of Rae Lakes

HON. DAVID SEARLE: I was thinking we should let the Member from Rae Lakes answer the question, the Deputy Commissioner. This is his constituency. When I represented Mackenzie North, Rae Lakes was the only part of my constituency that was really out of it and whenever they wanted anything they would come in and talk to Deputy Commissioner Parker, so Mr. Fraser, you should address your questions to him. But, seriously when I represented that area and admittedly now it was as long ago as ten years, there were not any roads in the community but by the sounds of it, it sounds like a vehicle that is not necessarily required to use roads. Is that what we are to understand?

THE CHAIRMAN (Mr. Stewart): Deputy Commissioner Parker.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, speaking on behalf of my constituents -- I do not know how this came about! Local Government are putting a vehicle in there to be used as the one and only vehicle for a very minimal amount of municipal services and it is one of these large wheeled vehicles that is called a log skidder. In fact, it works for a location like that better than a tractor but it serves the same purpose and it will pull a water trailer around for some water delivery and another trailer to haul garbage and it will also be used to maintain their little airstrip.

THE CHAIRMAN (Mr. Stewart): Mr. Fraser.

MR. FRASER: Yes, I just wondered, Mr. Chairman, if it may be used for hauling caribou too. It is cheaper than a Twin Otter.

Capital - Activity 2022, Municipal Affairs, Agreed

THE CHAIRMAN (Mr. Stewart): Activity 2022, \$90,000. Agreed?

---Agreed

Capital - Activity 2024, Town Planning And Lands, Agreed

Town planning and lands, activity 2024, in the amount of \$200,000. Mr. Fraser.

MR. FRASER: I was just with the understanding that Aklavik did not exist any more. They were supposed to move to Inuvik, was not that the situation in the start that they give them money to move and they would move to Inuvik and get rid of Aklavik? Now we are putting more money into Aklavik. It is just like putting money into a flood area in Hay River when they told them to move up from the old town they are still there, only for flood relief. But I thought that they had most of the people moved from Aklavik.

THE CHAIRMAN (Mr. Stewart): Mr. Steen.

MR. STEEN: Mr. Chairman, this is a heck of a lot better vote than the one we just passed a little while ago where the Member voted in favour of paying for somebody's loan that took the government for a ride. This one here is trying to protect Aklavik.

THE CHAIRMAN (Mr. Stewart): Activity 2024, \$200,000. Agreed?

---Agreed

Finance, Capital - Activity 5053, Supply Services, Agreed

Page 12, Finance, capital, supply services, activity 5053, \$442,000. Mr. Fraser.

MR. FRASER: Could the administration tell us where these tank farms are going in?

THE CHAIRMAN (Mr. Stewart): Mr. Deputy Commissioner.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, yes, we can. Mr. Chairman, I thought I had the complete list here but I do not have. This is part of our continuing program of putting in heating oil tanks and gasoline tanks in communities in order to reduce the cost of the product to the residents. We have been putting them into Baker Lake and Eskimo Point, those are two of the sites and I would have to get a list of the other sites. It has been a very broad program and it covers quite a number of places in the territories. If it would be agreeable with the Member we could supply him with a list in a few minutes or we will be going into the Department of Finance in the main estimates and tank program could be discussed in more detail at that time.

THE CHAIRMAN (Mr. Stewart): Is that agreeable, Mr. Fraser?

MR. FRASER: Thank you, Mr. Chairman.

THE CHAIRMAN (Mr. Stewart): Activity 5053, \$442,000. Agreed?

---Agreed

Education, Capital - Activity 7071, Schools, Agreed

Page 13, Education, capital, schools, activity 7071, \$791,000. Agreed?

---Agreed

Social Development, Health, Activity 9093, capital - N.W.T. Share Of Northern Health Services, Agreed

Page 14, Social Development, health, capital, Northwest Territories' share of northern health services, activity 9093, in the amount of \$1,025,000. Agreed?

---Agreed

Natural And Cultural Affairs, Fur Advance Revolving Fund, Agreed

Page 15, Natural and Cultural Affairs, fur advance revolving fund, that is that revolving fund one of \$100,000. It is being increased by \$100,000 to a total of \$200,000. Agreed?

---Agreed

Finance, Revolving Funds, POL, Agreed

Then again we have Finance, revolving funds, POL, an increase to the revolving fund by \$4,500,000 to a total of \$12 million. Agreed?

---Agreed

O And M - Supplementary Estimates No. 3, Agreed

Turn to page one, the figures we deal with here, as I understand that first total under operation and maintenance, for a total of \$10,501,300. Agreed?

---Agreed

Capital - Supplementary Estimates, No. 3, Agreed

Total supplementary estimates No. 3, \$3,383,000 for capital.

---Agreed

Capital - Supplementary Estimates No. 3, Agreed

Total supplementary estimates No. 3, \$13,884,300.

---Agreed

O And M - Revolving Funds, Agreed

Then revolving funds, we are noting there was \$100,000 increase in the fur advance revolving fund and an increase of \$4,500,000 in the POL revolving fund. Agreed?

---Agreed

I direct your attention then to Bill 12-64, in your legislation book. Any comments? Hon. Arnold McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, just in clause 2, the amount should be noted in clause 2.

THE CHAIRMAN (Mr. Stewart): What is that figure?

HON. ARNOLD McCALLUM: \$13,884,300. Are you ready to go clause by clause?

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Stewart): You will take note of the Minister's suggestion and put in the figure of \$13,884,300 on clause 2. Clause 2, amount granted for 1978-79. Agreed?

---Agreed

Clause 3, purpose and effect of each item. Agreed?

---Agreed

Clause 4, lapsing of appropriations. Agreed?

---Agreed

Clause 5, transfer of moneys and accountable advances. Agreed?

---Agreed

Short title. Agreed?

---Agreed

The bill as a whole. Agreed?

---Agreed

May I report Bill 12-64 is ready for third reading?

SOME HON. MEMBERS: Agreed.

MR. SPEAKER: Mr. Stewart.

Report Of The Committee Of The Whole Of Bill 12-64, Supplementary  
Appropriation Ordinance, No. 3, 1977-78

MR. STEWART: Mr. Speaker, your committee has been studying Bill 12-64 and wish to report that it is now ready for third reading.

MR. SPEAKER: What, Hon. Arnold McCallum, do you want to do now?

HON. ARNOLD McCALLUM: Mr. Chairman, I would like to go back to Bill 11-64, the Appropriation Ordinance, 1978-79, and deal with the Department of Information first and then following that, if we could deal with the Department of Public Services.

MR. SPEAKER: This House will resolve into committee of the whole for its continued consideration of Bill 11-64, the Appropriation Ordinance with Mr. Fraser in the chair.



---Legislative Assembly resolved into committee of the whole for consideration of Bill 11-64, Appropriation Ordinance, 1978-79, with Mr. Fraser in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 11-64, APPROPRIATION ORDINANCE, 1978-79

THE CHAIRMAN (Mr. Fraser): Bill 11-64, Department of Information, directorate. Does the House wish to go through O and M, or do you want to start with capital? Page 2.02, directorate, comments of a general nature, Deputy Commissioner Parker. Do you wish to call any witnesses? Comments of a general nature, page 2.02, directorate.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, if any detailed replies are required, the director, Mr. Art Sorensen, is available.

THE CHAIRMAN (Mr. Fraser): Thank you, Deputy Commissioner Parker. O and M is \$209,000. Comments of a general nature. Hon. Arnold McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, are we going through it as we did the others starting at page 2.06, or is it just general?

THE CHAIRMAN (Mr. Fraser): Whatever the House wishes, if we go to O and M we can do capital first. We could start on page 2.06, detail of grants and contributions. Agreed?

SOME HON. MEMBERS: Agreed.

Department Of Information, Grants - Public Affairs

THE CHAIRMAN (Mr. Fraser): Public affairs, total grants, \$156,000. Agreed? Mr. Nickerson. Comments of a general nature.

MR. NICKERSON: Mr. Chairman, I understand the Government of the Northwest Territories through the Department of Information is to start this new communications program in which they will put radio and television into settlements that want them, with populations between 250 and 500 people. I wonder if we could be told some more about this program because it is a new program and in what communities are these services to be established in the next fiscal year?

HON. ARNOLD McCALLUM: Mr. Chairman, I wonder if we want to get into that -- could we have Mr. Sorensen come into the House to explain that?

THE CHAIRMAN (Mr. Fraser): Can we have Mr. Sorensen come in and explain this program to us? Agreed?

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Fraser): Mr. Nickerson. Is it the wish that you have Mr. Sorensen come in?

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Fraser): Mr. Sorensen, did you get the question?

MR. SORENSEN: Yes, I did, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Please proceed.

New Communications Program

MR. SORENSEN: The \$156,000 in grant money in the public affairs division really represents the funding necessary for the start of a five year communications program for the Northwest Territories. The program will provide national television service to 18 communities in the territories with populations

between 250 to 500 people. The first year of the program would see the facilities installed in three communities providing the majority of adult residents in those communities desire such a service.

The program is designed to supplement the Canadian Broadcasting Corporation's accelerated coverage plan which now provides facilities for communities of 500 or more in the territories. This program acknowledges that there are smaller communities, under that population criteria that wish and have expressed an interest in receiving television programming. The final selection of communities to be serviced under the program this year has not been determined at this time. I would be reluctant to announce the three communities under consideration until they have been consulted with and they understand the program and what it is all about.

#### Community Radio Stations

In addition to the television side of the program we are also looking at the provision of grant money to established community radio broadcasting stations in the territories. There are 14 of them, many of which have had financial difficulties from an operation and maintenance side because of the lack of local viability in respect to advertising revenues and what have you. The program for community radio stations is designed to provide a maximum grant of \$5000 per year and the program is designed for a two year period. The grant to be provided is on a matching grant basis on a one dollar to five dollar basis to a maximum of \$5000. That means that if the community puts up \$1000 they would be eligible for a \$5000 grant.

The reason for the short life of this program is because concurrently with it, or at the same time, we will be entering discussions with CBC which is also heavily involved in radio broadcasting in the territories. We will be attempting to develop a comprehensive program to provide for radio broadcasting facilities for communities not only that have them now but for those communities wishing to establish radio broadcasting facilities. We would hope that by the end of the calendar year that we would have a complete program mapped out to provide for the establishment of community radio stations in the territories. It is impossible to move any sooner. There are many agencies and the corporation itself is involved in this area. It is important that a co-ordinated approach be taken.

#### Comments From The President Of CBC

We have brushed the program against CBC president Mr. Albert Johnson. He has replied to the program proposal and simply stated: that given CBC's inability to act for several years on further extension of the radio and television service to communities below the population of 500 that CBC would be very pleased to work with any agency that can help to provide basic communication facilities for the interim period. It would be our hope on the television side that once a community reaches a population of 500 the Canadian Broadcasting Corporation would then assume the operation and maintenance costs of that station. Mr. Johnson has indicated that once CBC has caught up with its existing mandate to provide communities with service that he will then address himself to providing assistance in that area.

The television part of the program that we envision is patterned after the Yukon model where the precedent has already been established through arrangements with Telesat Canada and CBC and of course the regulatory agencies, CRTC and the Department of Communications. The Yukon program has been established for a year and a half to two years and is working quite effectively. Mr. Chairman, perhaps there may be some questions.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Sorensen. Mr. Nickerson.

#### Determining Local Interest

MR. NICKERSON: I have just one question Mr. Chairman. It was stated by the witness that before one of these stations would be put into a settlement it would

require the majority of the adult residents to say that they wish such a station to be put in. Why can you not just ask the settlement or hamlet council? Why do we have to take a plebiscite or something like that to determine the wishes of the people? Is not the local settlement or the local municipal council supposed to be the voice of the people?

THE CHAIRMAN (Mr. Fraser): Mr. Sorensen.

MR. SORENSON: Mr. Chairman, the Member is correct. The program as it is outlined right now suggests that possibility of determining local interest. We would be quite prepared, of course, to leave the decision with the local organized council.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Sorensen. Comments of a general nature. This for Members of the House is an Information Item, 8-64. Communications Program, everything is in divider eight, information for radio broadcasting and television, if you want to pull the book out it will give you everything in there. The blue binder. Information Item 8-64. Comments of a general nature.

Grants And Contributions, Public Affairs, Total Grants, Agreed

Grants and contributions, public affairs, total grants \$156,000. Agreed?

---Agreed.

Capital - Total Administration, Agreed

Capital, page 2.07, total administration, \$5000, Yellowknife. Agreed?

---Agreed

Capital - Public Affairs, Photographic And Sound Equipment, Agreed

Public affairs, \$5000. Agreed?

---Agreed

Capital - Public Affairs, Communication Grants, Agreed

Public affairs, various, \$73,000. Agreed?

---Agreed

Capital - Total Public Affairs, Agreed

Total public affairs, \$78,000. Agreed?

---Agreed

Capital - Total Publications And Production, Agreed

Publication and productions, typesetting and printing equipment, total publication productions, \$21,000. Agreed?

---Agreed

Capital - Total Interpreter Corps, Agreed

Detail of capital on page 2.08, interpreter corps, interpreting equipment, various, \$7000. Agreed?

---Agreed

Total Recoveries, Agreed

Page 2.09, recoveries, total recoveries, \$10,000. Agreed?

---Agreed

Total O And M, Directorate, Agreed

I draw your attention now to page 2.02, total O and M budget, directorate, \$209,000. Agreed?

---Agreed

Total O And M - Public Affairs, Agreed

Page 2.03, public affairs, O and M budget, \$408,000. Agreed?

---Agreed

Total O And M - Publications And Production, Agreed

Page 2.04, publications and production, \$577,000, total O and M. Agreed?

---Agreed

Total O And M - Interpreter-Translator Corps, Agreed

Interpreter-translator corps, total O and M budget, \$577,000. Agreed?

---Agreed

Total O And M, Agreed

Turn now to page 2.01, total O and M budget, \$1,771,000. Agreed?

---Agreed

Total Capital, Agreed

Total capital, \$111,000. Agreed?

---Agreed

That completes the Department of Information, what do we wish to go to now? Mr. Sorensen, thank you very much for your assistance. Mr. Minister, you wish to go to Public Services?

HON. ARNOLD McCALLUM: That is correct, Mr. Chairman.

Department Of Public Services

THE CHAIRMAN (Mr. Fraser): You will find that on page 5.01. I direct your attention to page 5.09, detail of grants and contributions, safety division, in the amount of \$10,000. Comments of a general nature. Mr. Minister, you have somebody you want to call in as a witness to speak to this Public Services budget?

HON. ARNOLD McCALLUM: Mr. Chairman, if there are some pertinent questions to the operation of the department, the director, Mr. Irving, is here and could provide that kind of information.

THE CHAIRMAN (Mr. Fraser): Do you wish to call him to the chair then, Mr. Minister?

HON. ARNOLD McCALLUM: If it is the wish of the House, Mr. Chairman, I would ask that Mr. Irving, the director, and quite possibly Assistant Commissioner Mullins.

THE CHAIRMAN (Mr. Fraser): Is it the wish of the House then that we call these witnesses to the table? Agreed?

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Fraser): Assistant Commissioner Mullins, would you like to speak generally to this budget?

A Wide Range Of Responsibilities.

ASSISTANT COMMISSIONER MULLINS: Thank you, Mr. Chairman. I would like to make just a few brief comments about the Department of Public Services because it is a department that has a very wide range of responsibilities. It is often called a service department but many of its functions are truly those of a program department. I think it is fair to say that the court services activity, the registry's activity, the highways and licencing activities are in fact truly programs that are provided to the public of the Northwest Territories, although we do recognize that such divisions as the legal services division are primarily internal to the government. As well, the Department of Public Services contains provision for the police services agreement with the Royal Canadian Mounted Police and of course that is a major program in the Northwest Territories.

Mr. Chairman, I should also at this time point out a change in the estimates from the 1977-78 fiscal year to the 1978-79 fiscal year. The main estimates for the present fiscal year contain funds which were voted by this House to support the operating costs of the Workers' Compensation Board. This is no longer the case in 1978-79 as the Workers' Compensation Ordinance which took effect on April 1st of 1977 makes provision for the administration costs to be funded directly from the revenue of the Workers' Compensation Board. So that what we have inserted this year for the Workers' Compensation Board is a memorandum page which shows the operating costs of the board but it is not an amount that is to be voted by this House because under the ordinance that is not required. Those very brief remarks, Mr. Chairman, conclude my opening remarks.

THE CHAIRMAN (Mr. Fraser): Thank you very much, Assistant Commissioner Mullins. We are on page 5.09 comments of a general nature, Hon. David Searle.

#### Labour And Consumer Affairs

HON. DAVID SEARLE: Mr. Chairman, the area covered by this department that is of a concern to me, of most concern to me rather, is the area dealing with labour. We show a labour division, labour and consumer affairs lumped together and while there is a responsibility under our Labour Standards Ordinance which deals with minimum standards, what we really do not have and have not got into or have not followed up on is the Northwest Territories Labour Code which was presented, I do not think it was in the life of this House but the life of the previous House and received a lot of abuse from labour representatives with threats that, you will never get away with this, etc. The net result was that particular bill was withdrawn.

Now, that bill would have permitted us to certify bargaining agents here in the Northwest Territories and would have given us some control over labour. Instead by not getting into the area the courts have, in their recent decisions, extended the application of the Canada Labour Code and the Canada Labour Relations Board and have virtually said -- and it started out with the city of Yellowknife case where the city of Yellowknife employees applied for certification. The city took the view that they could not apply for certification to the Canada Labour Relations Board because it did not have jurisdiction. In other words this was not a federal work or a federal undertaking, it is a municipal operation.

That decision was appealed and the city's position upheld a couple of times by the federal court and the federal court of appeal. But regrettably, the Supreme Court of Canada held that the city loses, that matters in the territories even a municipal matter, which seems to me to defy the common sense meaning of a federal work or undertaking, even the operation of a municipality in the Northwest Territories is a federal work and undertaking and hence certified, directed certification or rehearing I think by the board, the Canada Labour Relations Board.

#### The Canada Tungsten Case

More recently, in the Canada Tungsten case where there was an illegal work stoppage the supreme court of the Northwest Territories granted an injunction restraining the work stoppage, directing the men to go back to work. Then another supreme court judge came along who will be unnamed and directed that the supreme court of the Northwest Territories had no jurisdiction to grant such a restraining order. It had to first go to the Canada Labour Relations Board pursuant to that Supreme Court of Canada decision and if there was not relief there then to the federal court.

So what has happened in the recent past respecting matters labour through judicial interpretation it has been held not only are matters of a municipal nature matters of federal work and undertaking and hence we come under the Canada Labour Relations Board for industrial disputes and certification, but our own court, our own supreme court, it has been held does not have jurisdiction in matters labour. It has to do with two things essentially; firstly, we have no

labour legislation of our own hence the Supreme Court of Canada I take it was simply reluctant to just say, well the field is not occupied.

#### No Jurisdiction Over Labour Disputes

There is no remedy, because the federal legislation is in place. So, it seems to me that we have got ourselves now into the pickle where neither this House nor do the courts here seem to have jurisdiction over matters of labour disputes, certification, etc. That being so it seems to me that we should give a little prayer of thanks to Mr. Justice Berger that we did not get the Mackenzie Valley pipeline because everything that we stand for, maximizing local employment, employment of local people, etc. would have been entirely and completely out of our hands it seems.

The Yukon, our good friends in the Yukon, I think are in roughly the same position as we are and if the pipeline authority agency that is being formed does not take everything out of their hands then certainly the Canada Labour Code will help do so.

Now, with that background and I apologize for spending so much time on it but I think it is important to understand that this very very important subject, if there is any development of the non-renewable resources, this important matter is out of our hands. I am wondering if this department has taken on the federal labour people and put forward to them the position that this is an area of normal provincial-type jurisdiction. Therefore is there forthcoming an amendment to the Canada Labour Code saying that it is repealed in effect as far as the territories is concerned upon there being produced and enacted by this House an appropriate labour ordinance. Has that position been put forward and where is our labour ordinance if it has?

THE CHAIRMAN (Mr. Fraser): Assistant Commissioner Mullins, or Commissioner Hodgson, do you want to answer that?

#### A Proposed N.W.T. Labour Code

THE COMMISSIONER: Unfortunately the answer to the Honourable Member's questions lie somewhere in Ottawa. Just to recap, if you remember we set up an inquiry and I believe that was in about 1973 and the inquiry was headed, gee, it was so long ago I forget who was on it but I think Dr. Pugh was one of them. He was the head of it and they brought in the report and based on the report a new ordinance was put together and it was made available and some of the leaders of the then Canadian Labour Congress came up and kicked up murder all of which the local press gleefully published and as a result of it the Council of that day became quite concerned about it and so we decided to have another look at the thing.

I predict that if that ordinance had passed, I predict that the Canada Labour Act would have been changed and we would now have functioning our own labour board and have our own labour act passed. But just like everything else, when a fuss is created everybody gets into the act and thinks that there is something wrong. So as a result of it we had a series of meetings with a number of people including the leaders of the Canadian Labour Congress and we came back with another act, another submission which we tabled into this House about oh, I guess a year ago, maybe a year and a half ago, I forget. Then we got word from Ottawa that they were not going to proceed with changing the act and that we could not pass our act until they had amended theirs. We had tried it the other way or thought we would try it the other way and said ours was simply enabling legislation and for some strange reason or another there seems to be a reluctance on the part of the federal government to make the necessary changes to the Canada Labour Act to enable us to do it.

National Control

I suspect, I do not know but I suspect, it had something to do with the Berger Inquiry and perhaps the pending pipeline. Perhaps they thought that they could control it better on a national -- through a national code than through a territorial so while we continued to wait for the necessary changes, we just have not been able to achieve it. Now, of course there will be no pipeline in the Northwest Territories, I do not think in our lifetime, so I do not think that should be an issue any longer. I really do not know now why it could not be proceeded with and then, of course, it would be establishing one more provincial-like function in the territories and things of these kinds are not normally federal.

Each province has its own labour act, it has its own labour relations board and its own department of labour but in this instance all we have is a labour standard sort of branch with labour standards sort of officers and sort of a labour standards board but we do not have, as Hon. David Searle points out under our jurisdiction either certification, or conciliation, negotiation, arbitration or any of those key things which are essentially the very heart of the collective bargaining process. So I am afraid that is the only explanation that we can offer Hon. David Searle, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Commissioner. I recognize the clock is 4:30 p.m. We will wait for a 15 minute recess.

---SHORT RECESS



THE CHAIRMAN (Mr. Fraser): Mr. Lafferty, the encumbent is in the chamber, we have a quorum. The Chair recognizes a quorum. Comments of a general nature, we are on page 5.09, grants and contributions. Mr. Nickerson, you are next on the list.

Establishing N.W.T. Labour Board

MR. NICKERSON: Well, I believe the discussion when we broke Mr. Chairman, was on the matter of establishing our own labour board and putting into place our own labour legislation. I must say that I agree completely with what was said in this regard by my colleague, Hon. David Searle. It would seem from the Commissioner's comments on this that the major impediment to us doing what we wanted and what we believe the people of the Northwest Territories want, was the fact that there may have been a major pipeline development. This being no longer the case it would appear that there is now very little reason why we should not go ahead. I wonder if there would be anything preventing us from recommending to the administration that they come forward with a labour ordinance which we could then pass but which would not come into force until a date set by the Commissioner or when proclaimed by the Commissioner in order to allow time for the federal authorities to change their legislation?

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Nickerson. Commissioner Hodgson.

THE COMMISSIONER: Mr. Chairman, I will undertake to get hold of the authorities in Ottawa and see if I can get an answer to this question because I think what Mr. Nickerson is asking is that I go to the highest authority I can to see if I can get permission to do this.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Commissioner. Mr. Butters.

Labour Change Delay Discouraging

MR. BUTTERS: Mr. Chairman, the reply of the Commissioner to the question of the Honourable Member from Yellowknife South was very discouraging. We have been waiting for years now hoping that representation being made by the Commissioner and the Deputy Commissioner to Ottawa would permit the required changes to be made in the Canada Labour Code so that our legislation as advanced before this House four or five years ago, could be approved and implemented. I believe that we should go ahead with legislation of the type that we know is required to protect the northern working person. Although a pipeline is not to be built there is still exploration going on in the Northwest Territories and unions are seeking to invade certain of these areas. About three months ago I, on learning that the Canada Labour Code was to be opened up during this session of the house in Ottawa, phoned the Minister of Labour and got in touch with, I believe his executive assistant, whose name escapes me at this time, and asked him what was being done to provide the necessary enabling legislation at the federal level so that we could bring forward our territorial ordinance. I was told that they were doing nothing in that regard and I suggested that a phone call be made to Deputy Commissioner Parker so that the Department of Labour at the federal level could be apprised of our desires and our representations and possibly take action in accordance with our wishes of these past three or four years.

I would point out, too, that Judge Berger's recommendations relative to controlling unions are very good. They meet with the spirit and the intent of the legislation that was presented by this House four years ago. So I think that if the federal government has accepted Judge Berger's recommendations as it appears to have done then I see no reason why it can not now accept the legislation which we are proposing, which is very very similar to the recommendations that were made by the good Judge Berger in Volume Two in the the sections on labour and hiring halls in "Employment and Manpower Delivery", chapter three. I would like to hear from Deputy Commissioner Parker whether or not the Department of Labour, the Minister of Labour, ever did approach him and ask him what the hell our concern was all about.

THE CHAIRMAN (Mr. Fraser): Deputy Commissioner Parker.

DEPUTY COMMISSIONER PARKER: Mr. Chairman, I am afraid that no one from the Department of Labour contacted me. Mr. Butters raised this with me and I raised it in turn with some senior officials in the Department of Indian Affairs and Northern Development who ordinarily have an opportunity to look into federal legislation that is before parliament. But I must say I was able to make no headway.

Total Contributions - Labour And Consumer Affairs, Agreed

THE CHAIRMAN (Mr. Fraser): Thank you, Deputy Commissioner Parker. Comments of a general nature. Page 5.09, grants and contributions, in the amount of \$326,000. Agreed?

---Agreed

Capital - Total Directorate, Agreed

Detail of capital on page 5.10, directorate in the amount of \$56,000. Agreed?

---Agreed

Total Revenues, Agreed

Page 5.11, revenues, recoveries, transfer payments. Total revenues, \$1,375,000. Agreed?

---Agreed

Mr. Nickerson.

MR. NICKERSON: Just one question on this, do we make a charge for elevator inspections, Mr. Chairman?

THE CHAIRMAN (Mr. Fraser): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Yes, we do, Mr. Chairman.

MR. NICKERSON: How much, Mr. Chairman?

ASSISTANT COMMISSIONER MULLINS: We do not have the particulars of the exact charges for different sizes of elevators here with us, Mr. Chairman, but a charge is levied for elevator inspections.

THE CHAIRMAN (Mr. Fraser): Mr. Nickerson.

MR. NICKERSON: Fine.

Recoveries, Agreed

THE CHAIRMAN (Mr. Fraser): Recoveries, \$10,000. Agreed?

---Agreed

Total Transfer Payments, Agreed

Transfer of payments, total transfer payments, \$368,000. Agreed?

---Agreed

Total Operating Income, Agreed

Total operating income, \$1,753,000. Agreed?

---Agreed

0 And M - Directorate, Agreed

I would direct your attention now to page 5.02. Total 0 and M budget, directorate, \$267,000, comments of a general nature. Agreed?

---Agreed

Page 5.03, court services, Department of Public Services. Total 0 and M budget, \$1,264,000. Mr. Nickerson.

MR. NICKERSON: I wonder, Mr. Chairman, whether we could be given a little more information about the unified family court pilot project.

THE CHAIRMAN (Mr. Fraser): Mr. Irving. Assistant Commissioner Mullins.

Unified Family Court Project

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, I would be happy to talk briefly about the unified family court project. There is a pilot project with cost sharing between the federal government, provinces and territories that takes a look at centralizing the delivery of what one might call legal jurisdictional services to families. This is to try to bring together such disparate things as divorce courts, juvenile courts, probation services, a variety of things directly related to family matters in a fairly cohesive way to make the court appear, in some ways, less threatening to those involved and to simplify matters by having the matters handled in a single court rather than in several courts and, at the same time to provide for briefing by professional staff to judges prior to the taking of a decision. At the present time we are discussing these matters with the federal Department of Justice but at the moment no decisions have been taken and no agreement has been reached.

Total 0 And M - Court Services, Agreed

THE CHAIRMAN (Mr. Fraser): Thank you, Assistant Commissioner Mullins. Mr. Nickerson. Total 0 and M, \$1,264,000. Agreed?

---Agreed

Total 0 And M - Safety, Agreed

Page 5.04, Department of Public Services, safety, \$542,000, total 0 and M budget. Agreed?

---Agreed

Page 5.05, labour and consumer affairs. Mr. Butters.

MR. BUTTERS: Mr. Chairman, am I correct in believing that the administration is either drastically reducing or getting out of its consumer affairs service, consumer affairs advisory service, or consumer affairs ombudsman service?

THE CHAIRMAN (Mr. Fraser): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: No, Mr. Chairman, there is no change from the year we are now in in comparison with the estimate year in the size of our efforts related to consumer affairs. I might agree with Mr. Butters that

we have a very small effort involved but there is no reduction of that effort contemplated through this budget.

THE CHAIRMAN (Mr. Fraser): Mr. Butters.

MR. BUTTERS: Well, there may be no reduction of the budget. Is there any possibility that other more important programs, in the administration's eyes at least, may take the time of the person who is presently handling these consumer requests and problems so that the consumer affairs will be put at the bottom of the list?

#### Shared Responsibility

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, for the year we are now in and for next year the same individuals involved in consumer affairs are also involved in the month to month administration of the legal aid program. That is a shared responsibility for the officers involved and that continues in the next year. Whether or not the administrative workload on legal aid is increasing significantly I can not give you precise details but I have no reason to believe that it is.

MR. BUTTERS: Has the administration received any indication of criticism by knowledgeable people in the consumers affairs aspect, in the public sense, indicating that there is a diminishment of the consumer affairs service being provided by the government under the present arrangement whereby the time must be shared with another demanding responsibility?

THE CHAIRMAN (Mr. Fraser): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, the issue has been discussed with the president of the consumers association of Yellowknife. The discussions we have been having with the president of the consumers association are related to the relationship between legal aid and consumer affairs. We will be discussing, I believe, tomorrow in Executive Committee and I would hope to have a recommendation to this House early next week dealing with means by which legal aid can be handled differently in the future than it is now handled. If the proposals that are now being thought of are acceptable to the Executive Committee then the administrative workload of the officers of the division would be reduced freeing more time for consumer affairs.

THE CHAIRMAN (Mr. Fraser): Thank you, Assistant Commissioner Mullins. I wonder if I could get permission to make a few comments from the chair?

SOME HON. MEMBERS: Agreed.

#### Legal Aid In The Communities

THE CHAIRMAN (Mr. Fraser): First of all, I would like to ask the witness from consumer affairs, why they keep their notes and prices strictly in the bigger communities? I have not seen them in the smaller settlements where the prices run pretty high at times. Another thing I would like to ask the witness is, do you get any reports from the legal aid committees and what good are they doing for the people? I have heard comments from different people in the communities, they can not seem to grasp this committee, as to what their responsibilities are and if there are any reports coming in to justify their positions in the communities.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, with respect to the first question dealing with consumer affairs, one of the reasons we are reluctant to make an expansion in our consumer affairs activities is that to make an expansion that would be territory-wide would represent a very horrendous cost. Any minor expansion to the service would basically result in service primarily to the Yellowknife area and not to the territories. In other words, we are reluctant to have a much higher level of government service in some areas in Yellowknife than we are throughout the territories. I understand, Mr. Chairman, a consumers association has recently been established in Inuvik and we are hopeful that additional groups such as the Inuvik consumers association will be established elsewhere. On the second question, Mr. Chairman, I can not handle your specific discussions on legal aid committees in communities at this time. I am not really sure whether you are talking of the native court workers' program or of legal aid representatives but I will attempt to have that information for you when we discuss legal aid later on in this session.

THE CHAIRMAN (Mr. Fraser): Thank you, Assistant Commissioner Mullins. I was referring to native court workers' and legal aid but if I could get a report I would appreciate it. Comments, Hon. David Searle.

Native Court Workers' Program Cost Shared

HON. DAVID SEARLE: Mr. Chairman, I notice from the bulletin we had a moment ago that our contributions to the native court workers' program jumped from \$148,000 to \$296,000, roughly 100 per cent. Under this allotment we describe dealing with native court workers. The questions I have are as follows: How many have we had in the past and how many are we going to have under the new budget? Secondly, what are their responsibilities? And thirdly what is the Executive's assessment of their effectiveness? The reason I ask those questions is because this government and the federal government seem to be prepared to dump as much money as they can scrape up from wherever into that area, whereas there are other areas dealing with the actual delivery of legal services where for one reason or another they would just as soon see the public go barefoot which is a possibility. I am just wondering how it is that the money seems to be so readily available with this program. Is there something that has been accomplished that I do not know about?

THE CHAIRMAN (Mr. Fraser): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, I would be happy to answer that question. When you were discussing grants and contributions of a general nature I tried to raise my hand to explain precisely what was happening on the grants and contributions page. The native court workers' program is a joint federal-provincial or federal-territorial cost shared program and our contribution in 1977-78 was up to \$148,000. The budget that we are presenting for 1978-79 contains absolutely no change. In other words, our budget is holding at \$148,000. But our financial advisers have indicated to us that it is more proper in these kinds of federal-territorial cost share programs to show the gross cost in estimates and to show the recoveries as recoveries. If you look on page 5.09 you will see that the costs appear to have gone up from \$148,000 to \$296,000. The difference is totally accountable for on page 5.11 in which the federal contributions go up from zero to \$148,000. In other words last years estimates contain only our share of the program cost. This years estimates contain total program costs and as well show the contribution from the federal government. So Mr. Chairman, there is no change in the budget for the native court workers program.

At the moment we are finalizing our discussions with both the Northwest Territories native court workers' board of directors and with the federal Department of Justice. In basic terms and I may be wrong here by one or two

positions, but there are approximately 11 or 12 native court workers in the field and there is an office staff along with a directorate secretary etc., in Yellowknife of about three or four positions. There is really no change from the current fiscal year to the new fiscal year. With respect to the assessment by the Executive of the native court workers' program, this will be treated in the legal aid review discussion and the report of the legal aid committee composed of federal and territorial officials of which I believe a copy of the summary has been tabled with this Legislature.

THE CHAIRMAN (Mr. Fraser): Thank you, Assistant Commissioner Mullins. Hon. David Searle.

HON. DAVID SEARLE: With respect to that matter of showing the full cost as a matter of financial advice, it does not seem to me from looking at page 5.11 that this is done with legal aid. In other words, there is \$70,000 shown in there and I think the full cost is about \$150,000, is it not?

THE CHAIRMAN (Mr. Fraser): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, the costs of legal aid are included on page 5.05 and are a part of the item, other O and M of \$475,000, and of that other O and M, \$390,000 is accounted for by legal aid and of that \$390,000, we receive \$70,000 under our present legal aid agreement. Mr. Chairman, when legal aid was first introduced, the agreement was written in such a way that the federal government and ourselves were to cost share on a fifty-fifty basis, but there was a maximum placed on the federal contribution of \$70,000 per year. This is one of the things that we are attempting to handle and renegotiate so as to re-establish a true 50 per cent rate, but of the total O and M, total other O and M of \$475,000 in labour and consumer affairs, \$390,000 is related to legal aid and of that \$390,000, we recover \$70,000 under our current legal aid agreement. This will change in 1978-1979 if during the course of that fiscal year we are able to finalize a new legal aid agreement, which we are now attempting to do.

THE CHAIRMAN (Mr. Fraser): Thank you, Assistant Commissioner Mullins. Hon. David Searle.

HON. DAVID SEARLE: With respect to the latter aspect, I guess I would like to just put the question this simply. Are the Executive of the view that they are getting value for the money that they are spending on the native court workers' program?

THE CHAIRMAN (Mr. Fraser): Assistant Commissioner Mullins.

Native Court Workers' Program A Positive Benefit

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, the work of the committee which has been presented to the Executive Committee concludes that there is positive benefit from the work of the native court workers, but there are recommendations by which we feel that value for money can be improved. We also have had an opportunity in the course of the review to discuss the native court workers' program with the members of the judiciary and the members of the judiciary are generally in favour and find positive benefits from the native court workers' program.

THE CHAIRMAN (Mr. Fraser): Hon. David Searle.

HON. DAVID SEARLE: Those are all the questions I had, Mr. Chairman. Thank you.

Total O And M - Labour And Consumer Affairs, Agreed

THE CHAIRMAN (Mr. Fraser): Labour and consumer affairs, in the amount of \$998,000. Comments of a general nature. Agreed?

---Agreed

THE CHAIRMAN (Mr. Fraser): Page 5.06, motor vehicles and vital statistics registries. Total O and M, \$408,000. Vital statistics. Mr. Nickerson.

Motor Operators Authority Concerns

MR. NICKERSON: It seems to be a complaint of local motor transportation operators that Alberta operators, when they want to get operating authority from Alberta into the Northwest Territories, can very easily get the authority from the Northwest Territories Highways Transport Board. But conversely, when our operators go down to Edmonton with the same request they have to go through the mill, so to speak, and it appears to be rather difficult for them to get that type of operating authority. I wonder if that is the experience of the Public Services people and if they have ever been in contact with their Alberta counterparts with respect to negotiating some kind of reciprocal agreement with them concerning authorities between the Northwest Territories and Alberta.

THE CHAIRMAN (Mr. Fraser): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, we are aware that those concerns have been expressed by Mr. Nickerson, and by others, and it is my understanding that the Northwest Territories Highways Transport Board is taking those concerns to heart. I do not know whether it is out of order for me to suggest or not to suggest, but at least to advise you that the chairman of the Northwest Territories Highways Transport Board is with us in the Assembly, in the House today and that he may be able to handle some of these questions more ably than I.

THE CHAIRMAN (Mr. Fraser): Thank you, Assistant Commissioner Mullins. Mr. Nickerson, is it your wish that we call this witness up and maybe we could straighten that question out that you have just asked?

MR. NICKERSON: If the other Members of the committee...

THE CHAIRMAN (Mr. Fraser): How does the House feel, that we bring this witness in? Agreed.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, the chairman of the Northwest Territories Highways Transport Board is Mr. Gordon Carter.

THE CHAIRMAN (Mr. Fraser): Mr. Gordon Carter, welcome. I hope you have some good answers for us. Mr. Nickerson. Did you hear Mr. Nickerson's question, Mr. Carter?

MR. CARTER: Yes, I did. We have a very close working relationship with the Alberta Highways Transport Board and while they may grant authorities to the border of the Northwest Territories, they can not grant authority into the territories and that is something which is under the control of the Northwest Territories Highways Transport Board and we do exercise control. There must be established a public need and necessity for service before the board grants it.

THE CHAIRMAN (Mr. Fraser): Does that answer your question, Mr. Nickerson? Do you want to pursue it? Mr. Nickerson.

MR. NICKERSON: I must apologize, Mr. Chairman, I did not fully hear the answer and it is entirely my fault.

THE CHAIRMAN (Mr. Fraser): Mr. Carter.

#### Close Relationship With Alberta Highways Transport Board

MR. CARTER: Mr. Nickerson, I stated that we have a very close relationship with the Alberta Highways Transport Board and as I said, the Alberta Highways Transport Board can only grant an authority to the border of the territories, they can not grant an authority within the Northwest Territories so it is dealt with by the territories board. The trucking industry complains that we are very tough, that we do not give authorities very easily and I do not know whether we are or not, but it must be established that there is a public need and necessity for any trucking service, before the board will grant an authority within the territories. I do not think we are any more lenient or any tougher than the Alberta board is.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Carter.

MR. NICKERSON: So the advice of the chairman of the Northwest Territories Highways Transport Board would be that there is no real substance to these accusations that we are very easy to get along with for Alberta people, and yet they are very difficult to get along with as far as our residents, our home-grown truckers are concerned.

THE CHAIRMAN (Mr. Fraser): Mr. Carter.

#### Getting Authority Through Alberta

MR. CARTER: Well, when a territorial trucker appears in Edmonton to get an authority through Alberta, which he must have and that is the only reason he is applying -- before the Alberta board -- he does have a tougher time because he must prove that there is a public need and necessity in Alberta for his services, because there is very little backhaul out of the territories, that is loads originating in the territories going to points in Alberta. I must admit that a trucker from the territories does have a tougher time getting an authority in Alberta; but again it is tied to this thing of public need and necessity. He must prove that there is some need for his service and in the reverse of that, of course, an Alberta trucker applying to provide a service within the territories must be able to prove to the satisfaction of the Northwest Territories Highways Transport Board here that there is a need which is not being met and part of his evidence to prove this need, he must get people in the territories to support him in his application. So that if someone from Alberta is applying for an authority within the Northwest Territories he must go around to merchants and people who have goods shipped to them and they produce evidence before the board that there is a need which is not being met, that they can not procure this service any other place. If they can prove that to the satisfaction of the board, we will grant an authority, but there are not too many authorities being granted.



Total O And M - Motor Vehicles And Vital Statistics Registries

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Carter. Mr. Nickerson, are you satisfied? Comments of a general nature on page 5.06, motor vehicles and vital statistics registries, comments of a general nature. The amount of \$408,000, total O and M. Agreed?

---Agreed

Thank you, Mr. Carter, for your comments. Legal services, Department of Public Services, page 5.07 in the amount of \$552,000. Hon. David Searle.

HON. DAVID SEARLE: If I could just ask one question here; I wonder what the position is with respect to what you would call repatriation of the Land Titles Act? By that I mean a repeal of the federal legislation and the putting forward to this House of a territorial land titles act.

THE CHAIRMAN (Mr. Fraser): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, I apologize, I am not aware of what is happening in that matter, although there is someone walking around the side of the chamber who is. Mr. Chairman, I have just received my briefing. The issue is being co-ordinated at the moment by a committee in the Department of Indian Affairs and Northern Development in Ottawa, who are handling the issue as far as the federal government is concerned and co-ordinating as well the involvements of both the governments of the Northwest Territories and the Government of the Yukon Territory. One of the reasons why the co-ordination has to occur is that the transfer to which the Honourable Member related will require the appeal of the federal-territorial land act and that would affect both the Northwest Territories and the Yukon Territory at the same time. I believe it would also be fair to say that the intensive involvement at this time of the Minister of Indian Affairs and Northern Development and his office of native claims with native groups in both the Yukon Territory and the Northwest Territories is a fact, is a factor.

THE CHAIRMAN (Mr. Fraser): Thank you, Assistant Commissioner Mullins. Hon. David Searle.

Land Coming Under Land Titles Act

HON. DAVID SEARLE: Well, there is always a reason, you know, why that sort of thing should not proceed but with all due respect, that should not be a factor, the business of settlement of native land claims, simply because the only land that currently comes under the Land Titles Act is land where a certificate of title is issued or a patent is issued that is subject, therefore, to a survey. Essentially you are just talking about lands which have been alienated within the municipalities and you are not going to have those lands or titles in fee simple that have already been issued affected by the settlement of native land claims.

So you know, that may be an excuse that has been thrown around as to why, once again, as with the labour matter, the federal authorities should stand still. I encourage you to respond to them that, you know, it is not valid. It is not a valid excuse because what you would call traditional hunting lands would not currently come under that act for the most part and whether you have the present act or you have the territorial act, under which the current titles are issued, to my mind does not affect the settlement of native land claims one way or another.

THE CHAIRMAN (Mr. Fraser): Thank you, Hon. David Searle. Comments of a general nature, page 5.07, legal services in the amount of \$552,000. Mr. Nickerson.

N.W.T. Gazette.

MR. NICKERSON: With respect to the Northwest Territories gazette, I wonder, although of course we have already been given information about this subject, as a result of questions asked in the House, I wonder if we can be told what form it will take. Will it be published in two parts, as is quite common in the provinces, and what will be the period of publication? Will it be monthly or will it be once every two months, or what is expected there?

THE CHAIRMAN (Mr. Fraser): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, the position of the government has not been finalized on this as yet. There is a document which we hope to review as an Executive Committee as early as Thursday of next week. If I could just indicate though, it is the intention to have at least more than one part, two parts, possibly three, and that for one of those parts, publication as frequently as once every two weeks.

THE CHAIRMAN (Mr. Fraser): Thank you, Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, if I just may continue a bit. With respect to the costs, we are anticipating average annual costs of publication in the neighbourhood of \$20,000, but there will be higher costs in the first year because we will be publishing a complete set of the regulations, Commissioner's orders, etc., that are now accruent.

Total O And M - Legal Services, Agreed

THE CHAIRMAN (Mr. Fraser): Thank you, Assistant Commissioner Mullins. On page 5.07, legal services in the amount of \$552,000. Agreed?

---Agreed

Page 5.08, police services agreement in the amount of \$5,527,000. Hon. David Searle.

HON. DAVID SEARLE: Mr. Fraser, I wonder if this committee might consider requesting from the administration copies of the current police agreement and any proposed police agreement that they have negotiated so that we can see for ourselves which historical non-police functions they are continuing to carry out as opposed to the ones that they propose to discontinue. As you know, we have had very heated debate on this subject in the form of the agreement that the RCMP want to push down our throats, namely one that is copied from those that exist everywhere else in southern Canada and in that these may take some time to produce or reproduce and some time to look at I would make this suggestion; that you consider reporting progress with this one matter outstanding and get the copies of the agreement to Members somehow this afternoon or this evening, and then maybe this one last item we could pick up tomorrow because I think there will be some discussion on it.

THE CHAIRMAN (Mr. Fraser): Thank you, Hon. David Searle. Could this information be obtained for the House some time tomorrow afternoon?

Current Police Services Agreement

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, that would be easy for us to do and in reply to Hon. David Searle's question about negotiation of the agreement, the current agreement which was signed by Hon. Francis Fox expires on March 31, 1979, so that the agreement that is in force this year will also be in force in the estimates year as well.

THE CHAIRMAN (Mr. Fraser): Assistant Commissioner Mullins, is it the wish of the House then that I report progress and we leave the police services agreement for further -- Mr. Nickerson.

MR. NICKERSON: On this point, if we are to deal with this matter tomorrow afternoon and, as has been said by Hon. David Searle, we frequently like to go into this matter in some detail, I wonder whether it would be possible to arrange for Chief Superintendent Buttler or someone else from the Royal Canadian Mounted Police to be here and act as a witness at that time.

THE CHAIRMAN (Mr. Fraser): Thank you Mr. Nickerson. Assistant Commissioner Mullins, would this be possible?

ASSISTANT COMMISSIONER MULLINS: We will endeavour to make such arrangements, Mr. Chairman.

THE CHAIRMAN (Mr. Fraser): Mr. Nickerson, would you care to set a time tomorrow or was it the wish of the House that we set a time, say after coffee break, 2:30 p.m. or 3:00 p.m.? Agreed?

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Fraser): Is it the wish of the House then that we call progress? Agreed.

SOME HON. MEMBERS: Agreed.

MR. SPEAKER: Mr. Fraser.

Report Of The Committee Of The Whole Of Bill 11-64, Appropriation Ordinance, 1978-79

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MR. FRASER: Mr. Speaker, your committee has been studying Bill 11-64, and at this time wish to report progress.

MR. SPEAKER: Thank you, Mr. Fraser. Are there any announcements for tomorrow morning? There is one announcement, the standing committee on legislation at 10:00 a.m., room 303. Mr. Clerk, orders of the day.

ITEM NO. 12: ORDERS OF THE DAY

CLERK OF THE HOUSE (Mr. Remnant): Orders of the day, February 10, 1978, 1:00 o'clock p.m., at the Explorer Hotel.

1. Prayer
2. Questions and Returns
3. Oral Questions
4. Petitions
5. Reports of Standing and Special Committees
6. Notices of Motion
7. Motions for the Production of Papers

8. Motions
9. Tabling of Documents
10. Second Reading of Bills: Bill 18-64
11. Consideration in Committee of the Whole of Bills, Recommendations to the Legislature and Other Matters: Bills 11-64, 12-64, 14-64, 15-64, 16-64, 5-64, 4-64, 6-64, 10-64 and 18-64, Report of the Standing Committee on Finance, Motions 9-64, 12-64 and 13-64, Price Support Mechanisms for Sealskin, Motion Relative to Proposed Amendments to Northwest Territories Fisheries Regulations, Recommendation to the Legislature 1-64, Information Items 5-63 and 7-63
12. Third Reading of Bills
13. Assent to Bills
14. Orders of the Day

MR. SPEAKER: This House stands adjourned until 1:00 o'clock p.m., February 10, 1978, at the Explorer Hotel.

---ADJOURNMENT

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