



LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES
DEBATES

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Speaker The Honourable David H. Searle, Q.C.

LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

The Honourable David H. Searle, Q.C., M.L.A.
P.O. Box 939,
Yellowknife, N.W.T. X0E 1H0
(Yellowknife South)
(Speaker)

The Honourable Arnold McCallum, M.L.A.
Yellowknife, N.W.T. X0E 1H0
(Slave River)
(Minister of Local Government and
A/Minister of Social Development)

The Honourable Peter Ernerk, M.L.A.
Box 834
Yellowknife, N.W.T. X0E 1H0
(Keewatin)
(Minister of Economic Development and
Tourism and Government House Leader)

Mr. Donald M. Stewart, M.L.A.
Box 310
Hay River, N.W.T. X0E 0R0
(Hay River)
(Deputy Speaker and Chairman of
Committees)

Mr. Peter Fraser, M.L.A.
Box 23
Norman Wells, N.W.T. X0E 0V0
(Mackenzie Great Bear)
(Deputy Chairman of Committees)

Mr. Dave Nickerson, M.L.A.
Box 1778
Yellowknife, N.W.T. X0E 1H0
(Yellowknife North)

Mr. Thomas Butters, M.L.A.
Box 1069
Inuvik, N.W.T. X0E 0T0
(Inuvik)

Mr. Ludy Pudluk, M.L.A.
Box 22
Resolute Bay, N.W.T. X0A 0V0
(High Arctic)

Mr. Bryan Pearson, M.L.A.
c/o Arctic Ventures
Frobisher Bay, N.W.T. X0A 0H0
(South Baffin)

Mr. Mark Evaluarjuk, M.L.A.
Igloodik, N.W.T. X0A 0L0
(Foxe Basin)

Mr. Ipeelee Kilabuk, M.L.A.
Pangnirtung, N.W.T. X0A 0R0
(Central Baffin)

Mr. William Lafferty, M.L.A.
Box 176
Fort Simpson, N.W.T. X0E 0N0
(Mackenzie Liard)

Mr. John Steen, M.L.A.
Box 60
Tuktoyaktuk, N.W.T. X0E 1C0
(Western Arctic)

Mr. William Lyall, M.L.A.
Box 24
Cambridge Bay, N.W.T. X0E 0C0
(Central Arctic)

Mr. Richard Whitford, M.L.A.
Site 15, Box 8
Yellowknife, N.W.T. X0E 1H0
(Great Slave Lake)

OFFICERS

Clerk
Mr. W.H. Remnant
Yellowknife, N.W.T. X0E 1H0

Clerk Assistant
Mr. Pieter de Vos
Yellowknife, N.W.T. X0E 1H0

Sergeant - at - Arms
Mr. F.A. MacKay
Yellowknife, N.W.T. X0E 1H0

Deputy Sergeant-at-Arms
Mr. J.H. MacKendrick
Yellowknife, N.W.T. X0E 1H0

LEGAL ADVISOR

Ms. P. Flieger
Yellowknife, N.W.T. X0E 1H0

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YELLOWKNIFE, NORTHWEST TERRITORIES

FRIDAY, FEBRUARY 10, 1978

MEMBERS PRESENT

Mr. Steen, Mr. Stewart, Mr. Lyall, Mr. Butters, Mr. Fraser, Mr. Whitford, Hon. Arnold McCallum, Mr. Evaluarjuk, Hon. Peter Ernerk, Mr. Kilabuk, Mr. Pudluk, Hon. David Searle, Mr. Nickerson.

ITEM NO. 1: PRAYER

---Prayer

SPEAKER (Hon. David Searle): Item 2, questions and returns. Are there any returns? Hon. Arnold McCallum.

ITEM NO. 2: QUESTIONS AND RETURNS

Return To Question W49-64: Garbage Incinerator, Pagnirtung

HON. ARNOLD McCALLUM: Mr. Speaker, on Wednesday, February 8th, Mr. Kilabuk asked Question W49-64, whether, in view of the problems with garbage disposal in the community of Pagnirtung, the administration was investigating the possibility of constructing a garbage incinerator in Pagnirtung so the community can burn its garbage. It is not intended to construct an incinerator in Pagnirtung until all alternative methods of garbage disposal have been thoroughly explored as incineration is an extremely expensive method of disposal. The administration intends to examine the situation in Pagnirtung this spring and will be making recommendations regarding the best method of garbage disposal.

Return To Question W50-64: Sewage Truck, Spence Bay

I have as well, Mr. Speaker, a reply to a question by Mr. Lyall, Question W50-64. On Wednesday, February 8th, Mr. Lyall asked whether the administration planned to fly into Spence Bay the new sewage truck which has been ordered for that community. The sewage truck for Spence Bay has been ordered but the supplier has run into some manufacturing problems which are causing delays. If the manufacturing problems can be overcome, every effort will be made to have the truck flown in. We wish to point out however, that there is an extreme shortage of suitable aircraft in Canada at the present time which could accommodate the truck and it may be necessary to resort to sealfit.

MR. SPEAKER: Are there any further returns? Written questions, Mr. Evaluarjuk.

Question W53-64: Cape Dorset, Teachers

MR. EVALUARJUK: Mr. Speaker, this morning I received a call from Cape Dorset. At a meeting held in Cape Dorset, it was stated that an increase in the number of teachers at the school would be needed to offset an increase in the number of school children. I was asked to inform the House of this fact and find out what can be done in this matter.

MR. SPEAKER: Deputy Commissioner Parker.

Return To Question W53-64: Cape Dorset, Teachers

DEPUTY COMMISSIONER PARKER: Mr. Speaker, I am grateful to Mr. Evaluarjuk for advising us of what appears to be an increase in the number of students in Cape Dorset and if we do not have the proper number of teachers for them we certainly will be prepared to increase the number of teachers next year.

MR. SPEAKER: Further written questions. Mr. Kilabuk.

Question W54-64: Price Subsidy On Sealskins, Broughton Island

MR. KILABUK: Mr. Speaker, I have a question also and I just found it this morning. It is coming from Broughton Island concerning the sealskins, the low price of sealskins. People in Broughton would like to find out if the administration could do something about the low price of the sealskins. Right now they are so low they would like to get some assistance from the government, if possible. I do not know if you could answer it right now or not but I was asked to bring it up.

MR. SPEAKER: Deputy Commissioner Parker.

Return To Question W54-64: Price Subsidy On Sealskins, Broughton Island

DEPUTY COMMISSIONER PARKER: Mr. Speaker, there is on the order paper, a motion made in this House which has been referred to committee for the discussion of price support for sealskins. The very low price of sealskins at the present time is of great concern to the government and I believe that during the debate that we will be holding on this subject in committee we will be able to explain what measures we may be able to take as a government to assist in this matter.

MR. SPEAKER: Further written questions. The Member for Yellowknife North.

Question W55-64: 1978 Legislative Ball

MR. NICKERSON: Mr. Speaker, when does the administration plan to answer Question W1-64 concerning the full cost of the Legislative Ball asked on the 23rd of January, 1978?

Partial Return To Question W55-64: 1978 Legislative Ball

DEPUTY COMMISSIONER PARKER: Mr. Speaker, before the end of the session.

MR. SPEAKER: Further written questions.

Item 3, oral questions.

Item 4, petitions.

Item 5, reports of standing and special committees. Mr. Lyall.

ITEM NO. 5: REPORTS OF STANDING AND SPECIAL COMMITTEES

Report Of Standing Committee On Legislation

MR. LYALL: Mr. Speaker, the standing committee on legislation has examined Bill 18-64, the Flood Damage Reduction Agreements Ordinance. Subject to the correction of certain minor defects in form, the committee recommended that this bill be referred to committee of the whole for consideration.

MR. SPEAKER: Thank you, Mr. Lyall.

Item 6, notices of motion.

Item 7, motions for the production of papers.

Item 8, motions.

ITEM NO. 8: MOTIONS

Mr. Clerk, I take it we have dealt with all motions up to Motion 14-64. Was it Motion 15-64 and Motion 16-64 that are the ones that are outstanding?

CLERK OF THE HOUSE (Mr. Remnant): Yes, that is correct, sir.

MR. SPEAKER: Motion 15-64. Mr. Nickerson.

Motion 15-64: Additional Territorial Parks.

MR. NICKERSON: Mr. Speaker:

WHEREAS the Minister of Indian Affairs and Northern Development has identified within the Northwest Territories several sites of outstanding natural beauty, namely, northern Ellesmere Island, Wager Bay, Bathurst Inlet and northern Banks Island;

NOW THEREFORE, I move that this House requests the Government of the Northwest Territories to study the feasibility of establishing, pursuant to territorial legislation, territorial parks in the above mentioned locations and to report back to this House, at a later session, the results of this study.

MR. SPEAKER: Moved by Mr. Nickerson. Is there a seconder? Mr. Whitford.
Discussion. Mr. Nickerson.

MR. NICKERSON: Any discussion on this particular subject, Mr. Speaker should begin with a thanks to the Minister of Indian Affairs and Northern Development who is also the Minister in charge of the parks department, the national parks department, for the effort that has been put into the determination of these various locations of outstanding beauty within the Northwest Territories. Unfortunately this government does not have either the money or the manpower with which to do this type of work and we are pleased that someone within the over-all government structure has.

I think that most Members of the Legislature had the opportunity to view the film shown yesterday by a representative from the parks department. I think that we would all agree that these areas that have been identified would make good parks and should be preserved. I think it is not only in our interests that these areas be preserved in their natural state, or something close to it, but also in the interests of all the people of Canada.

Use Of Designated Areas

When we look at some of these areas however, we have to realize that it will not be that easy to set them aside completely. We look at Banks Island, for instance; we realize that northern Banks Island is one of the prime fox trapping areas within the Northwest Territories and that people whose livelihood is dependent on these foxes, their views have to be taken into consideration. Similarly, in Bathurst Inlet; a number of people reside in that area and I do not think we would like to see happen there the same type of thing that has happened in eastern Canada where people who were living in areas designated as a national park were forced to leave their dwelling without in their opinion, proper compensation.

The federal government already has a number of national parks in the Northwest Territories, both national parks and national park reserves. I think that what we need at this point in time is not more parks operated by the federal government but we ourselves have to get into the parks business. We have had on the books for some time a Territorial Parks Ordinance and we have not really put that to full use yet. Why should not the people of the Northwest Territories take these moves and have control of these areas? These are things that affect us more than anybody else and I think it is only right that such parks should be established pursuant to laws passed by us and that we should take the responsibility of preserving these areas for the benefit of ourselves and our friends to the South.

Rights May Be Jeopardized

I think that we would be able to reconcile the conflicts regarding the use of these particular lands much better than the federal government would. The federal government is given to promising people the earth until they get what they want in the form of legislation and then they turn around and do precisely the opposite. They will probably promise the people of Bathurst Inlet and people of Sachs Harbour and other places to be affected that they will be able to continue their traditional use of the land; but I suspect strongly that once any parks have been established these traditional usufructuary rights will be jeopardized very shortly, be changed by change in regulation and there will not be any political input into these changes of which the local people will be capable. Were parks to be established by us, the people would have the opportunity for political input which they would not get with the federal government I am sure.

These Mr. Speaker, are the reasons why I introduced this motion and I am sure that most of the other Members of this Legislature would agree with my lines of reasoning.

MR. SPEAKER: Any further discussion? Mr. Butters.

MR. BUTTERS: Mr. Speaker, I agree 100 per cent with the intent of the motion and I think it is very worth while to bring this motion up and see that it gets the unanimous support of all of us at this time, this very important time following the recent announcement of the Minister, that the federal government is considering the establishment of five more national parks or national wildlife areas in the Northwest Territories.

Parks Ordinance

The Member quite correctly points out the existence of a parks ordinance developed by the previous Council. The Council saw the need to preserve the outstanding areas of the Northwest Territories, the beauty, the uniqueness and at the same time allow traditional pursuits to continue. Unfortunately something happened between the time the ordinance was debated and passed by this House. One of the things that appeared on the scene was the advent of the international biological sites group. They identified I think, some 50 or more sites within these territories and made a direct approach to the federal government with the result that any representations made by people in the North were not listened to, were shelved or deferred.

I know what I am speaking of to be true because I think in 1974 at the request of my constituents I asked that the Campbell Lake area south of Inuvik be designated as a park under our Territorial Parks Ordinance. This request was acknowledged but that is as far as it got. The federal government obviously was listening more to the international biological people than it was to the people of the North. I think that we must begin to move in this area and begin to designate these potential park areas and establish an increasing number of them under the aegis of this government.

Not Special Preserve Of Federal Government

I think time is very very short. As Mr. Nickerson points out the Minister sees this as a special preserve of the federal government and surely that is not the case. I think while we welcome the Minister's opportunity to consult, we should attempt to impress upon him that the people in the North are just as able to protect and preserve the unique areas of this land as are bureaucrats or environmentalists or biologists who live somewhere else.

MR. SPEAKER: Further discussion? Mr. Steen.

MR. STEEN: Mr. Speaker, I would like to say that I support the motion. However I see that, from the film that we were watching yesterday during coffee break, they also intended to develop a park in the northern Yukon which included part of the Northwest Territories; the edge of the Northwest Territories and where a number of our people in the Delta tend to trap, hunt and work in that area of the northern Yukon. Perhaps we should make an amendment to include the northern Yukon. Is this the proper way of going about it, Mr. Speaker?

MR. SPEAKER: Mr. Steen, if you want to amend the motion you have to put forward clearly the exact amendment that you want which should obviously be done before you start to speak because otherwise, once you stop speaking and someone else gets the floor you have had your turn.

MR. STEEN: Well, perhaps we can just add, including the northern Yukon.

MR. SPEAKER: Would the House permit me to assist Mr. Steen in attaining his end?

SOME HON. MEMBERS: Agreed.

---Agreed

MR. SPEAKER: I am thinking he may wish to add the words, after the word "study", "which study should include the northern Yukon".

MR. STEEN: Well, Mr. Speaker, I was looking at the northern Banks Island, including perhaps just adding the words, "including the northern Yukon post".

MR. SPEAKER: Well Mr. Steen, where you need the amendment is in the resolved part of the motion not in the whereas part and if you want the study to include the Yukon it seems to me you may wish to say after the word "study", "which studies should include the Yukon". Now that is not perfect but I think it gives the sense of what you want but it is up to you. I just make the suggestion. I can not advance more than that from the Chair, I am afraid.

MR. STEEN: Mr. Speaker, I will be in favour of that suggestion.

Amendment To Motion 15-64, Carried

MR. SPEAKER: So you are moving an amendment which would have the effect of adding the words after the last word "study", "which study should include the the northern Yukon". Is that correct?

MR. STEEN: That is correct, Mr. Speaker.

MR. SPEAKER: Is there a seconder for the amendment? Mr. Butters. To the amendment, discussion. Do you have anything further to say Mr. Steen, as the mover of the amendment?

MR. STEEN: Mr. Speaker, I believe I have said it prior to the amendment.

MR. SPEAKER: Further discussion. To the amendment. Question be called to the amendment.

SOME HON. MEMBERS: Question.

MR. SPEAKER: All in favour? Down. Contrary? The amendment is carried.

---Carried

Now, to the motion as amended, is there any further discussion? There has to be someone who has not spoken on the motion. In that case, question. Mr. Butters, have you not spoken on the main motion?

MR. BUTTERS: I just wish to ask a recorded vote.

MR. SPEAKER: Yes, you certainly can do that. Question being called. Gentlemen, on a recorded vote being called the Chair would ask the Members to stand to indicate their support or opposition as the case may be and permit the Clerk to read their names into the record. On the motion as amended. Question being called. All in favour?

CLERK OF THE HOUSE: Mr. Steen, Mr. Stewart, Mr. Lyall, Mr. Butters, Mr. Fraser, Mr. Whitford, Hon. Arnold McCallum, Mr. Evaluarjuk, Hon. Peter Ernerk, Mr. Kilabuk, Mr. Pudluk, Mr. Nickerson.

Motion 15-64, Carried As Amended

MR. SPEAKER: There is no point in calling a contrary. As I read it all Members voted unanimously in favour of the motion.

Motion 16-64. Mr. Nickerson.

Motion 16-64: Special Committee To Prepare For The Forthcoming Economic Development Conference

MR. NICKERSON: Mr. Speaker:

WHEREAS the Minister of Indian Affairs and Northern Development has stated his intention of convening this year, a major conference on economic development in the Northwest Territories;

AND WHEREAS this House supports the calling of such a conference and is desirous of participating therein;

NOW THEREFORE, I move that this House hereby establishes a special committee to prepare for the economic development conference referred to above, and that the said committee shall (1) consist of: Mr. T. Butters, sorry, the Hon. T. Butters, now, chairman, Hon. P. Ernerk, Mr. D. Stewart, Mr. J. Steen, Mr. W. Lyall and Mr. R. Whitford; and (2) have such authority as is consistent with the normal custom of this House to prescribe rules, procedures, and adopt such terms of reference as is necessary for the proper conduct of its business.

MR. SPEAKER: Is there a seconder? Mr. Whitford. Discussion?

SOME HON. MEMBERS: Question.

Motion 15-64, Carried

MR. SPEAKER: The question being called. All in favour? Down. Contrary? Carried.

---Carried

MR. SPEAKER: Are there other motions from the floor?

Item 9, tabling of documents.

Item 10, second reading of bills.

ITEM NO. 10: SECOND READING OF BILLS

Bill 18-64, Flood Damage Reduction Agreements Ordinance. Some Honourable Executive Member. Hon. Arnold McCallum.

Second Reading Of Bill 18-64: Flood Damage Reduction Agreements Ordinance

HON. ARNOLD McCALLUM: Mr. Speaker, I move that Bill 18-64, An Ordinance to Authorize the Commissioner to Enter into Agreements Respecting the Reduction of Flood Damage, be read for the second time.

The purpose of this bill Mr. Speaker, is to enable the Commissioner to enter into one or more agreements with the federal government designed to reduce potential flood damage. Any agreements so entered into could be changed by consensus at any time in the future.

MR. SPEAKER: Is there a seconder? Mr. Stewart. Discussion on the principle of the bill.

SOME HON. MEMBERS: Question.

MR. SPEAKER: The question being called. All in favour? Contrary? Second reading is carried.

---Carried

MR. SPEAKER: Item 11, consideration in committee of the whole of bills, recommendations to the Legislature and other matters.

ITEM NO. 11: CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS, RECOMMENDATIONS TO THE LEGISLATURE AND OTHER MATTERS

Hon. Arnold McCallum, what is the wish of the Executive?

HON. ARNOLD McCALLUM: Mr. Speaker, continue with Bill 11-64, the Appropriation Ordinance.

MR. SPEAKER: This House will resolve into committee of the whole for continued consideration of Bill 11-64, the Appropriation Ordinance, and if I get my signals correctly, with Mr. Lyall in the chair.

---Legislative Assembly resolved into committee of the whole for consideration of Bill 11-64, Appropriation Ordinance, 1978-79, with Mr. Lyall in the chair.

PROCEEDINGS IN COMMITTEE OF THE WHOLE TO CONSIDER BILL 11-64, APPROPRIATION ORDINANCE, 1978-79

THE CHAIRMAN (Mr. Lyall): The Chair calls the meeting to order. Yesterday I guess we left off on page 5.08, police services agreement. At that time the committee agreed to have the RCMP come here at 2:30 p.m. What is the wish of this committee? Hon. Arnold McCallum, Deputy Commissioner Parker or Mr. Commissioner, what...

HON. ARNOLD McCALLUM: We would like to deal with the Department of Finance and I would like the committee's consent to have the Assistant Commissioner and Mr. Nielsen come in as witnesses. Agreed?

SOME HON. MEMBERS: Agreed.

---Agreed

Department Of Finance

THE CHAIRMAN (Mr. Lyall): I would like to direct the committee's attention to page 6.01, Department of Finance, comments of a general nature. Assistant Commissioner Mullins, would you like to start by giving us a general comment on this subject?

ASSISTANT COMMISSIONER MULLINS: Thank you, Mr. Chairman, I will keep my remarks fairly brief because the estimates for the Department of Finance contain no major changes and no major surprises. The only major change is that which has been discussed already during discussion of the estimates for the Department of Public Works wherein the administration agreed to transfer the cost of heating fuel for government buildings from the Department of Finance supply services activity to a separate activity in the Department of Public Works. The other thing that we have done Mr. Chairman, is to create two new activities in the Department of Finance for the purpose of stronger financial control of certain program expenditures.

Per Capita Cost Of Budget

There is one other point that I might raise at this time because it relates to questions asked by the Hon. David Searle when I introduced the budget some two weeks ago. This is the second time that I have been back since that presentation and I at that time, mentioned that the Northwest Territories per capita cost of this budget was in the order of magnitude of \$5800 per territorial resident. We have the figures for the provinces and generally speaking, the provinces in Canada spend about \$2000 per person. Manitoba for example, is \$1750 and Alberta which is the richest province spends \$2300 per person and most of the other provinces are in that range. The Yukon Territory, our sister territory, has per capita expenditures of roughly \$3800 per resident.

Capital - Finance And Office Services, Agreed

THE CHAIRMAN (Mr. Lyall): Thank you, Assistant Commissioner Mullins. Are there comments of a general nature? Then if there are no comments of a general nature let us go right to capital. Is that agreed? I will direct this committee's attention to page 6.11, detail of capital, Department of Finance, finance and office services, total finance and office services, \$20,000. Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, yesterday during consideration of supplementary estimates a question was raised about the POL tank farm program for the 1977-78 estimates year and the supplementary estimate as you will recall, was due to some cost overruns on the tank farm projects. The administration agreed at that time to provide details of the individual tank farms that are being built in the current fiscal year. Major tank farm expansions in 1977 are now being completed in Baker Lake, Coppermine, Eskimo Point, Fort Good Hope, Rankin Inlet and Fort McPherson. In addition new facilities for aviation fuel products are being completed in Sachs Harbour, Rankin Inlet, Coppermine and Strathcona Sound. So that, Mr. Chairman, is the answer to the related question dealing with the current fiscal year.

THE CHAIRMAN (Mr. Lyall): Thank you, Assistant Commissioner Mullins. Page 6.11, total finance and office services, \$20,000. Agreed?

---Agreed

Capital - Supply Services_

Detail of capital, Department of Finance, total supply services, \$3,552,000. Mr. Nickerson.

MR. NICKERSON: Mr. Chairman, I am concerned about the aircraft fuel storage. I understand that the Government of the Northwest Territories is to get into the aircraft refueling business and I am a little worried about us getting into that business on a permanent basis. I wonder if some explanation of the policy of this government could be given as to when we will get into that type of business and hopefully when we will get out of that type of business.

THE CHAIRMAN (Mr. Lyall): Thank you, Mr. Nickerson. Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, the same basic policy that affects the normal POL program for heating fuel and for gasoline products not associated with aviation is being applied to the aviation sector.

Essentially our policy recognizes that because of a short season for resupply much larger tank farms are required than would be required for a comparable volume of sales in places in southern Canada where resupply can take place monthly or every two months.

Secondly, when you are building tank farms of this kind the warehousing costs and the interest costs on inventory are excessive and therefore our philosophy, Mr. Chairman, is basically the following: The government will pay for the capital costs of POL tank farm facilities and the government will bear as an opportunity loss, the costs of interest on that inventory while it is being stored. But at the edge of the tank farm the government will enter into agency agreements with private individuals or co-operatives for the purpose of distributing the aviation fuel products to the users. In addition to either a private firm or co-operatives, in some cases contracts are provided to community councils for this purpose. At this time we are training people in the handling of aviation fuel products to run these facilities in the communities.

Airport Upgrading Program

The other thing, Mr. Chairman, that is part of our policy is that we are expanding the distribution of aviation fuel products as the federal-territorial airports program is developed in the communities, this is the airport upgrading program that is now being carried on through the co-operation of our own Department of Local Government, the federal Ministry of Transport and the Department of National Defence.

THE CHAIRMAN (Mr. Lyall): Thank you Assistant Commissioner Mullins. Comments of a general nature. Mr. Evaluarjuk.

Size Of Tanks

MR. EVALUARJUK: Mr. Chairman, I would like to make some statements pertaining to the tank farms where it states in this book that those are. At the regional council, when they had a meeting in Pangnirtung of the regional council they requested that this propane, that there might be a possibility of getting a propane -- propane gas is getting quite expensive now if the 45 gallon drum is going to be continuing as it stands now. I am wondering now if there is any possibility of getting lower prices. Is there the possibility of getting a 20,000 gallon tank which in this case would reduce the cost of gas? They were insisting that there should be the possibility of getting a large amount of gas in each community. I am wondering now if the administration is aware of this request that the Baffin regional council made.

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, I am not sure that I understood the question fully but I will try to answer the question as I understand it. We are trying to get out of the business of selling fuel from 45 gallon drums as rapidly as we possibly can. With respect to the cost of gasoline stored in tank farms and sold to the public from those tank farms, there is now a subsidy, an indirect subsidy, to consumers which is equivalent to something in excess of 25 cents a gallon. How we can lower gasoline prices further, I am not too sure. I think those are the two points that Mr. Evaluarjuk referred to, was the 45 gallon tank and the price but I may have overlooked a point.

THE CHAIRMAN (Mr. Lyall): Thank you, Assistant Commissioner Mullins. Mr. Evaluarjuk.

Naphtha Gas

MR. EVALUARJUK: Mr. Chairman, I was talking about naphtha gas and its usage by people who go out hunting. It is called naphtha and I was making remarks towards that, that was the remark. I am wondering now, I would like to inform the administration that the shipment the communities got was not all naphtha. I have heard a number of times since that this particular gas is not that naphtha so therefore I would like the administration to be aware of that.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, thank you to the Honourable Member, Mr. Evaluarjuk for clarifying that question. Naphtha gas I believe is now sold exclusively through retail outlets such as the Hudson's Bay Company and the co-operatives and I do not believe that we have considered as a government, the sale through our POL system of naphtha gas, but I will be happy to have that issue investigated and I will give a progress report to this House during the May session.

THE CHAIRMAN (Mr. Lyall): Comments of a general nature? I direct your attention to page 6.12, total supply services, \$3,552,000. Hon. Peter Ernerk.

HON. PETER ERNERK: Mr. Chairman, I am sorry to interrupt but the first question that Mr. Evaluarjuk was asking, Assistant Commissioner Mullins possibly answered by saying that we are trying to get out of 45 gallon drums and so on. What Mr. Evaluarjuk was really asking also was, is the administration thinking of or has it ever thought of getting into 20,000 gallon tanks or something like this for the purpose of using naphtha and so on?

THE CHAIRMAN (Mr. Lyall): Thank you, Hon. Peter Ernerk. Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, thank you for clarifying that Hon. Peter Ernerk. I think I tried to answer that question by saying that we have not considered getting into the large volume tanks for naphtha but we will investigate that issue and report to this House during the May session.

THE CHAIRMAN (Mr. Lyall): Thank you very much Assistant Commissioner Mullins. In the Central Arctic most of that naphtha gas is being carried by the Hudson's Bay and local business people in one gallon containers.

Capital - Supply Services, Agreed

I direct you please, to page 6.12, total supply services, \$3,552,000. Agreed?

---Agreed

Revenues, Recoveries, Transfer Payments - Revenues, Agreed

I direct your attention to page 6.13, revenues, recoveries, transfer payments. Total revenues, \$36,921,000. Agreed?

---Agreed

Total recoveries, \$4,024,000. Agreed?

MR. NICKERSON: On a point of order, Mr. Chairman, is it necessary for us to vote revenues?

THE CHAIRMAN (Mr. Lyall): I just had a comment that we do not have to vote apparently. Are there any comments on page 6.13? Department of Finance, revenues, recoveries, transfer payments, comments of a general nature.

0 And M - Directorate, Budget Summary

I direct the committee's attention to page 6.02, budget summary, directorate, total 0 and M, \$104,000. Agreed? Mr. Nickerson.

MR. NICKERSON: I believe Mr. Chairman that the directorate activity is the activity which deals with our financial negotiations in Ottawa and I would like to move a motion in connection with this particular function which comes under this activity and the motion reads as follows, Mr. Chairman.

Motion To Have Elected Representative At Intergovernmental Committee Meeting

I move that this committee recommends that at least one elected representative of the people of the Northwest Territories be present and have full delegate status at the intergovernmental committee meeting when the territorial budget is being finalized.

THE CHAIRMAN (Mr. Lyall): The motion reads: I move that this committee recommends that at least one elected representative of the people of the Northwest Territories be present and have full delegate status at the intergovernmental committee meeting when the territorial budget is being finalized. Mr. Nickerson.

MR. NICKERSON: Mr. Chairman, these meetings to which the Government of the Northwest Territories, Department of Indian Affairs and Northern Development, the Department of Finance and the Treasury Board are parties, take place at fairly regular intervals both in Yellowknife and also in Ottawa. The purpose of these meetings is to arrive at the final version of the territorial budget. The budget is put together initially by our staff and hopefully they therein incorporate a number of the recommendations made by this House and by the standing committee on finance. This is presented at this meeting and is gone over in a fair amount of detail, the final say on whether or not the budget is approved and whether or not those federal moneys which we need to cover our deficits are going to be forthcoming from the federal government.

Situation In N.W.T.

In many respects these meetings are of a technical nature and these people present at them are senior financial officers and I would expect that this would continue to be the case. But because of the funny situation we have in the Northwest Territories where our senior financial staff is responsible through the Commissioner to the Minister of Indian Affairs and Northern Development, I think it is entirely appropriate that a Member of this House be present at those meetings. I realize that he would very much be there in a token capacity but it would stop this interbureaucratic type of situation we have where nobody is really representing the people of the Northwest Territories.

I know that bureaucrats very often like to get away from the politicians and conduct the business in private and they have a kind of camaraderie -- no, that is not the right word -- but something of that nature. They like to be out of the limelight and they have their own code of honour, so to speak, and their own method of doing things and they would prefer that politicians are not there. But I think that because of the special case in the Northwest Territories it would, as I said before be entirely appropriate for one elected representative of the people of the territories to be present at these very very important meetings.

THE CHAIRMAN (Mr. Lyall): Thank you, Mr. Nickerson. Are there any other comments of a general nature to the motion? Mr. Whitford.

MR. WHITFORD: Mr. Chairman, I support that motion very strongly. Last spring when we had our meeting on the budget at that time I thought that perhaps one of the Members should go. At that time I mentioned Mr. Evaluarjuk and I really support that motion. I think that this kind of a thing is good so that people know exactly what is happening.

THE CHAIRMAN (Mr. Lyall): Thank you, Mr. Whitford. Any other comments pertaining to the motion?

Motion To Have Elected Representative At Intergovernmental Committee Meeting,
Carried

Question is being called. Question is being called. Does everybody understand the motion? I move that this committee recommends that at least one elected representative of the people of the Northwest Territories be present and have

full delegate status at the intergovernmental committee meeting when the territorial budget is being finalized. Question called. All in favour? Carried.

---Carried

Commissioner Hodgson, please.

COMMISSIONER (Mr. Hodgson): I did not want to get into this while the motion was being put but I think what we will do now is pass the information on to the Minister and as he has the final say and it will be up to him to say whether he will allow this or whether he will not.

0 And M - Directorate, Agreed

THE CHAIRMAN (Mr. Lyall): Thank you, Mr. Commissioner. I direct your attention back to page 6.02, total 0 and M under directorate, \$104,000. Agreed?

---Agreed

0 And M - Systems And Computer Services

Page 6.03, under systems and computer services, total 0 and M, \$1,343,000. Mr. Nickerson.

MR. NICKERSON: This is a question I am again asking on behalf of one of my constituents who is interested in computer systems. It concerns the tightening up which we understand to have taken place on access to the computer. I think this was referred to in the report of the Auditor General's staff on financial management in the Northwest Territories government. I wonder what steps have been taken recently to tighten up the security with the computer services.

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Yes, Mr. Chairman. The report of the Auditor General on financial management and control made an observation about the security in the computer system. Security has been something that we have been most concerned about and it takes many forms, one of which is having a complete duplicate set of computer tapes and memory banks with all the information on it that is physically separated from our main computer facility. It has involved a fairly tight security system with respect to access to the computer room itself. As a matter of fact we actually have an electronically controlled coded door that one has to get through to get into the computer room.

Security Procedures

But what we have done in the last six months is to tighten up the procedures for access, by staff who need it, to the computer but to make sure that at all times a qualified computer operator, officially designated as an operator is with the computer whenever it is being used so that there is no possibility of someone having access to the computer who could use it in a fraudulent manner.

There are other security procedures that might be taken. They are expensive procedures and we are confident at the moment that the level of security in the system is adequate. However, we are having one additional double check made and we hope that that will be completed within the next six months. That would be an independent outside evaluation of the security of our system.

THE CHAIRMAN (Mr. Lyall): Thank you, Assistant Commissioner Mullins. Mr. Nickerson.

MR. NICKERSON: Just one additional question, Mr. Chairman. I understand that a

greater use is being made of remote terminals for the computer. I think that this will be of benefit to the government in that it might be possible for instance, to have people in regional headquarters, giving them access to the computer for certain purposes. I wonder if that presents any particularly difficult security problem. Would I be correct in thinking that there are two types of misuse that could occur with regard to a computer?

Misuse Of Computers

The first one would be people changing or altering somehow the programs and getting the computer to do all kinds of funny things like spew out cheques for a million dollars. The second type of security problem would be people having access to the information stored within the computer not being able to tell the computer to do certain things but to get confidential information from the computer. Is that a correct assumption on my part, Mr. Chairman?

THE CHAIRMAN (Mr. Lya11): Thank you, Mr. Nickerson. Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, I will discuss each of those two points separately. The access to a computer is by telephone with respect to remote terminals, so technologically it is a fairly simple thing to attach a computer unit, a remote terminal, I should say to a telephone and in theory you have direct access to the computer. Each computer user however has certain access codes and you can only get into the computer if you have one of several codes. So that for example, the people who do the programming and who do the systems development are located in headquarters and the access codes to change computer programs are unique to them and they change from time to time periodically. Therefore, a person operating for example, in the health care division of Health and Social Services or in the regional office in Fort Smith would not have the capacity to get into the computer codes for the change of programs.

Access To Information

The second question though is related to the access by other individuals to information stored on the computer and obviously if we are going to have computer terminals in remote locations such as regional offices or in several government offices throughout Yellowknife there will be information in several locations about how to access the computer in order to obtain information or in order to enter information on that computer. That is a security system that is basically a manual system. We have to control that in the same way that one controls access to documents in a locked safe.

The computer access codes for individuals in the locations also changes. I might also say that as an example, the individuals that would have the access code for the health records located in the Department of Health and Social Services would not have access to other kinds of financial information and access codes for people in a location such as the Fort Smith regional office would not have access codes that would enable them to obtain data related to medicare or health services, etc.

O And M - Systems And Computer Services, Agreed

THE CHAIRMAN (Mr. Lyall): Thank you, Assistant Commissioner Mullins. Comments of a general nature. I would like to direct the attention of the committee back to page 6.03, O and M, systems and computer services, \$1,343,000. Agreed?

---Agreed

O And M - Financial Services, Agreed

Financial services, page 6.04, amount of \$2,511,000. Agreed?

---Agreed

O And M - Supply Services, Agreed

Page 6.05, supply services, in the amount of \$3,327,000. Mr. Nickerson.

MR. NICKERSON: I have one question with regard to this activity Mr. Chairman and I am not sure if I am bringing it up at exactly the right place but I wonder how successful was the experiment flying in houses to Resolute Bay and Nanisivik? I think that those were the two locations. How successful was that in comparison with other methods of transportation? Is it likely that that method will be continued in the future?

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, the flying in of packaged houses to two locations in the High Arctic was carried out by the Housing Corporation.

However when that arrangement was made the Housing Corporation and the Department of Finance agreed to evaluate jointly that exercise. Our information to date indicates that the costs were comparable, they may end up having been a little more expensive for flying in the housing units. But the evaluation is not complete. Essentially Mr. Chairman, there are two reasons why the evaluation was not complete and why it might have been a little more expensive to fly in the houses. The real advantage to flying in the houses would be to put them in place in advance of the summer construction season so that the houses could be built immediately after arrival rather than having to wait through the winter. Because of administrative delays both here and with the airlines involved, the housing units arrived on-site at a later date than was originally planned.

The second issue is that it is anticipated there will be a smaller amount of loss and breakage of materials which can cost up to five per cent of the value of a house in such kinds of projects. We have not yet had an evaluation of the savings that may result from the reduced loss of materials and the reduced breakage of materials supplied.

THE CHAIRMAN (Mr. Lyall): Thank you, Assistant Commissioner Mullins. Page 6.05, amount of \$3,327,000. Agreed?

---Agreed

O And M - Transportation, Agreed

Page 6.06, transportation, total O and M, \$3,554,000. Agreed?

---Agreed

O And M - Telecommunication Services, Agreed

Page 6.07, total O and M, telecommunication services, \$549,000. Agreed?

---Agreed

O And M - Budgets And Fiscal Planning, Agreed

Page 6.08, budgets and fiscal planning, total O and M, \$305,000. Agreed?

---Agreed

O And M - Liquor Control System, Agreed

Page 6.09, liquor control system, O and M, \$499,000. Agreed?

---Agreed

O And M - Amortization, Agreed

Page 6.10, amortization, total O and M, \$2,759,000. Agreed?

---Agreed

Total O And M, Agreed

I direct your attention back to page 6.01, Department of Finance, total O and M, \$14,951,000. Agreed?

---Agreed

Total Capital, Agreed

Total capital, \$3,572,000. Agreed?

---Agreed

Total Revenues, Agreed

Total revenues, \$40,945,000. Agreed?

---Agreed

What is the wish at this time, of the administration?

HON. ARNOLD McCALLUM: Mr. Chairman, I would like now to go back to the Department of Public Services to discuss the police agreement. I think that is where we left off yesterday afternoon and we have the witnesses here now. I think as well that the agreement has been circulated among Members.

THE CHAIRMAN (Mr. Lyall): I direct your attention to page 5.08, police services agreement. Will this committee agree to get the witnesses in from Public Service? Mr. Irving.

SOME HON. MEMBERS: Agreed.

O And M - Police Services Agreement.

THE CHAIRMAN (Mr. Lyall): Sitting at the witness table will be Superintendent Barker from the RCMP and Mr. Irving. We might as well get under way. A third witness to the far left is Inspector Latremouille. Page 5.08, comments of a general nature. Mr. Nickerson.

MR. NICKERSON: Before we start this, Mr. Chairman, could we have the assurance that the signature on the back of this document, that of Mr. Francis Fox, is actually genuine?

THE CHAIRMAN (Mr. Lyall): Mr. Irving.

MR. IRVING: Mr. Chairman, this is a copy of the original document that I received from the Commissioner and it has his signature on it. You could call the Commissioner to verify the signatures but if you would take my word for it I am prepared to swear that those in fact appear to me to be the genuine signatures of both the Commissioner and Mr. Francis Fox.

THE CHAIRMAN (Mr. Lyall): Thank you, Mr. Irving. Now back to comments of a general nature. I will direct your attention to page 5.08. Mr. Nickerson.

Increase In RCMP Manpower

MR. NICKERSON: I have some questions, Mr. Chairman, relating to manpower within the Royal Canadian Mounted Police in the Northwest Territories. It is my understanding that mainly because many people thought that a pipeline would go through the Mackenzie Valley there has over the last two or three years been a fairly substantial increase in the force throughout the Inuvik to Hay River area. I wonder if we could be advised what was the extent of that increase in manpower and what will be the situation now. Is there likely to be a decline in manpower in that particular area?

THE CHAIRMAN (Mr. Lyall): Superintendent Barker.

SUPERINTENDENT BARKER: Yes, Mr. Nickerson. I presume you are talking about -- I do not know which increase you talked about already.

THE CHAIRMAN (Mr. Lyall): Superintendent Barker, would you please slow down for the interpreters? They will be giving me a hand again.

SUPERINTENDENT BARKER: Yes, I am not quite sure what increase Mr. Nickerson is talking about or whether he is really addressing his question to what year will an increase be in, for instance, this forthcoming year or thereafter. I will address myself to the latter part first.

Because of several reasons one of them may be the economic situation to which you refer but for other reasons too we do not foresee any special increase in the manpower in the Northwest Territories for the Royal Canadian Mounted Police. In the coming year, with those members of the force in the Northwest Territories now, we will be perhaps thinking of reallocation wherever possible, utilizing the present resources we have and seeing if we can, you know, spread them out rather than thinking in terms of increase alone. Was there anything more specific than that that you wished?

THE CHAIRMAN (Mr. Lyall): Thank you, Superintendent Barker. Mr. Nickerson.

Redistribution Of RCMP In The N.W.T.

MR. NICKERSON: Not really, I would support Superintendent Barker and his policy of utilizing the existing manpower in the Northwest Territories in possibly a better way. It appears that maybe in some of the larger centres such as Hay River and Inuvik there is a little bit of overpolicing going on at the present time. Maybe in those particular communities there are more members of the force than is absolutely essential. But at the same time I am sure the Members from the Eastern Arctic will bear me out on this that in a number of the smaller communities people would like better police services so I would fully support the policy of the RCMP in taking some of the people away from the main centres and redistributing them throughout the territories on a more equitable basis.

THE CHAIRMAN (Mr. Lyall): Mr. Irving.

MR. IRVING: One point of clarification Mr. Chairman. Perhaps I was rather remiss in identifying our two witnesses from the police. Superintendent Barker in the middle of this table is the Criminal Investigation Branch officer and responsible for the police operations in the territories. Inspector Latremouille on my extreme right is the administrative officer of "G" Division and looks after the administrative end and is the person we deal with on the police agreement. So that if there are questions arising in those two areas they could be put to those two members. Thank you.

THE CHAIRMAN (Mr. Lyall): Superintendent Barker.

Special Needs In Each Community

SUPERINTENDENT BARKER: Yes. I would just like to respond to clarify something that Mr. Nickerson said just so there is no misunderstanding. When we do reallocate resources we must also remember that numbers alone do not indicate the standard of policing required. You mentioned Hay River and Inuvik. There is a certain type of policing perhaps required at Hay River which is not required at another area in the Northwest Territories or particularly in a smaller area and we have to tailor our policing to meet the special needs of each individual community. Even the geographic make-up of the community may make a difference.

THE CHAIRMAN (Mr. Lyall): Superintendent Barker again you are going a little bit too fast for the interpreters.

SUPERINTENDENT BARKER: Yes, even the geographic make-up of a community may have a direct bearing on how many policemen you need. So without going into any more than that I would just say that numbers alone or population alone is not the sole indicator of the standard of policing required. But basically what you said we are agreeing with.

THE CHAIRMAN (Mr. Lyall): Thank you, Superintendent Barker. I hope you would try to control yourself a little bit because even after I told you, you kept on going the same way. Hon. David Searle.

Air Division Costs

HON. DAVID SEARLE: Mr. Chairman, I have noticed we are experiencing from 1976-77 through last year and into the next fiscal year approximately a 10 per cent increase in each of those years. But now we have gone from \$4,153,000 to \$5,527,000 over that period. I am wondering if I could be told approximately how much the air division costs out of that \$5,527,000.

THE CHAIRMAN (Mr. Lyall): Superintendent Barker.

SUPERINTENDENT BARKER: This is a financial question which I can not address myself to because I just simply do not know. Inspector Latremouille is here and if you would just hang on for one second we will see whether he can answer that question specifically.

INSPECTOR LATREMOUILLE: I have no idea...

THE CHAIRMAN (Mr. Lyall): Inspector Latremouille.

INSPECTOR LATREMOUILLE: ...in exact figures what it might be. You are speaking of 1977-78?

THE CHAIRMAN (Mr. Lyall): Hon. David Searle.

HON. DAVID SEARLE: Well, in the building of the budget I assume that both for last year and for this year that the costs of the air division are at least estimated and obviously this year has not yet been completed and we have not started next year so I suppose we are dealing with estimates. My question, was that in coming to this figure of \$5,527,000 shown in the budget for the fiscal year 1978-79, part of that must surely be attributed to the operation of the police aircraft and payment of the salaries of their crew, etc. I am just wondering what proportion of the total that might be, whether it would be a quarter, a half or whatever.

THE CHAIRMAN (Mr. Lyall): Inspector Latremouille.

INSPECTOR LATREMOUILLE: I could not give you an exact figure on that. I would have to go back and look it up and I could get the answer back to you. Would that be satisfactory?

THE CHAIRMAN (Mr. Lyall): Hon. David Searle.

Normal Duties Of Police Officers

HON. DAVID SEARLE: Yes, I think if it is just indicated to the officials then we can be advised in due course. The other thing, if I may go on to the second part of my questioning, I draw Members' attention if I may to the police agreement particularly clause 8 which appears on page five. Subclause 8(1) indicates in general terms what services the territorial police will perform and it is defined as the normal duties of peace officers. And then there are paragraphs (a) and (b). And then subclause 8(2) sets out what the territorial police services shall not be required to do and they go on, of course, from (a) through to (j) most of which in my experience they in fact are doing in this territory.

And then subclause 8(3) on page six, says "notwithstanding the foregoing..." subclause (2) "...where non-police functions..." and I suppose that is what they mean non-police functions in (2) "...are now being performed by the force they will be continued until alternate arrangements can be made by the territories; however, during the first and each succeeding year of this agreement all non-police duties being performed by the territorial police services in the territories will be identified by the commissioner and discussed with the territorial Commissioner with a view to determining and actioning alternatives that appear feasible."

So the agreement requires the commissioner to be identified, all non-police duties to be identified by the commissioner and discussed with the territorial Commissioner in each year. I would be very interested to hear in summary way, what non-police duties have been identified in this, the first year and what discussions have taken place and what determination has been made to action alternatives.

THE CHAIRMAN (Mr. Lyall): Superintendent Barker.

Discussions With N.W.T. Commissioner

SUPERINTENDENT BARKER: Yes, Hon. David Searle. We have written a letter as of February 6th, this year, to the Commissioner outlining precisely that to which you refer. I happen to have a copy of the letter here and it is quite lengthy. It goes into certain things that have been done, certain alternatives that have been proposed, certain successes, certain things left to do by various headings. To answer your question generally, we have had very good co-operation with the

government and its various departments of the Northwest Territories through meetings. We have been able to reach understandings about what is practical under this clause of the agreement to do and in what timeframe such can be done. One of the things that we were doing, just as an example of the type of things and the type of success in our negotiations that has occurred is such things as drivers' licences and as you know that has already been part of the business of this Assembly so that is one of the things that is happening.

Clarification Of Bylaws

I think generally it is a clarification of bylaws, municipal bylaws and hamlet bylaws that has been the most fruitful in that that seems to be the main problem in the Northwest Territories where there seems to be some misunderstanding about what we will or what we will not do. I think that gradually we are getting a mutual understanding of what the contract means with regard to bylaws. Did you want anything more specific than that?

THE CHAIRMAN (Mr. Lyall): Hon. David Searle.

HON. DAVID SEARLE: Mr. Chairman, would the witness, Superintendent Barker on the one hand and the Deputy Commissioner on the other hand regard that communication as restricted or confidential and if not would it be possible to provide copies of it to Members. As it is coffee time I was thinking we might take a break and have a look at it and then come back and there might be further discussion arising therefrom.

THE CHAIRMAN (Mr. Lyall): Is it agreed by this committee to take a coffee break while they get copies of that letter?

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Lyall): If Superintendent Barker approves. Superintendent Barker.

SUPERINTENDENT BARKER: We have no objections provided that the Commissioner to whom it was addressed and I do not know yet whether he has received it, provided it is fine with him, it is fine by us.

THE CHAIRMAN (Mr. Lyall): We will take a coffee break then for 15 minutes.

---SHORT RECESS

THE CHAIRMAN (Mr. Lyall): The Chair recognizes a quorum. Comments of a general nature under police services agreement. Superintendent Barker, have you got an answer from the Commissioner as to when he would like to release that letter?

SUPERINTENDENT BARKER: Yes sir.

THE CHAIRMAN (Mr. Lyall): You have.

SUPERINTENDENT BARKER: Yes.

THE CHAIRMAN (Mr. Lyall): Can I have a copy then, please? Hon. David Searle, would you like to proceed on comments of a general nature?

HON. DAVID SEARLE: Mr. Chairman, no, I would not, because I have not read the letter yet. I just received it and I am just in the process of reading it. When I finish reading it I am sure I would like to have a say.

THE CHAIRMAN (Mr. Lyall): Okay, Hon. David Searle, we will give you a say after you have finished reading it. Hon. Peter Ernerk.

Police Force In Sanikiluaq

HON. PETER ERNERK: Mr. Chairman I had a question mainly with regard to the agreement with the Northwest Territories government as well as the RCMP. Perhaps it is stated in the regulations but Mr. Nickerson was right when he said that the Members from the Eastern Arctic might be happier to see more police force in the Eastern Arctic. One of the reasons why I want to ask this question, Mr. Chairman, is because in the community of Sanikiluaq in the Belcher Islands for example, the people over there have time and time again asked for a local RCMP officer to be stationed in that community and talking to one or two members of the RCMP here in Yellowknife I have been assured more than once now that there would be a police officer in that community. Now, how do you reach a conclusion in terms of placing an RCMP officer to a community in the Northwest Territories such as a community like Sanikiluaq?

THE CHAIRMAN (Mr. Lyall): Superintendent Barker.

SUPERINTENDENT BARKER: I am sorry, Hon. Peter Ernerk, you were asking basically what are the criteria for placing a man in a place like Sanikiluaq, is that what the question was?

HON. PETER ERNERK: That is basically correct, Mr. Chairman.

Police Presence And Cost

THE CHAIRMAN (Mr. Lyall): Superintendent Barker.

SUPERINTENDENT BARKER: All right, in a community like Sanikiluaq, from a normal police point of view there is no requirement for a policeman actually being there. This is because of an absence of so-called crime. But because we are in the Northwest Territories and because we follow the principle that everybody should have quick response from a policeman, we feel that that principle takes over and that we should at some stage in time put a policeman in a community to provide a police presence. By "police presence" I mean that the people in the community can feel more secure that a policeman is there or will be there if something happens quickly as opposed to the policeman having to fly in from a distance.

So really in the final analysis what happens is it usually comes down like most things, to money, whether or not the benefit on the one hand outweighs the cost of putting a policeman there on the other hand. This balance is always a consideration that has to be made. Sometimes some communities take a longer time to reach that level where that balance comes into play and in

the case of Sanikiluaq the time was in this last year when we felt that on the basis of a cost benefit analysis that perhaps a policeman or policemen should be at Sanikiluaq.

THE CHAIRMAN (Mr. Lyall): Thank you, Superintendent Barker. Is that satisfactory to you, Hon. Peter Ernerk?

HON. PETER ERNERK: Thank you, Mr. Chairman.

THE CHAIRMAN (Mr. Lyall): Mr. Fraser.

MR. FRASER: Mr. Chairman, there are a couple of questions that I wanted to ask. However, I think this paper identifies a couple of them. Among police duties in the past you have practised giving a driver's licence, a guy wanted a driver's licence and he had to go to the RCMP for a test. However, it explains in this page that they are not going to cut that out in the smaller communities. Is this correct?

THE CHAIRMAN (Mr. Lyall): Superintendent Barker.

SUPERINTENDENT BARKER: Yes Mr. Chairman, that is basically correct. Wherever it is practical for the policeman to issue such a licence it will continue to be. I understand though that the Government of the Northwest Territories will be placing governmental examiners in various locations, especially in the Mackenzie area and wherever it is practical for them to service a particular area it will be done; wherever it is not practical for them to do so within a certain timeframe we will do it, that is the RCMP will do it and will continue to do it.

THE CHAIRMAN (Mr. Lyall): Mr. Fraser.

Non-policing Duties

MR. FRASER: Mr. Chairman, it is just that there is a lot of work going into this and all of it is work that the policemen are trying to get out of, policing agreements, non-policing duties and there are about four pages here that they do not have to do this, they do not have to do that. Are we assuming then that once they get away from all these duties that they will be cutting the staff or relocating their staff?

THE CHAIRMAN (Mr. Lyall): Superintendent Barker.

SUPERINTENDENT BARKER: No, I think that all we are trying to do here over a space of time and I believe that the population of the Northwest Territories would agree with us that if they are going to pay a lot of money for a policeman and a policeman does cost a lot of money today, that they do not want that money spent on him doing things which are normally not a police function and which would be cheaper to have someone else do. That is the basic principle. We are not trying to get out of doing things, in quotes, we are only trying to serve the public better by doing those things which a policeman should do as opposed to doing those things that a policeman should not do and we believe that we can serve the public better being policemen.

MR. FRASER: Mr. Chairman.

THE CHAIRMAN (Mr. Lyall): Mr. Fraser.

Breakdown Of Man Years

MR. FRASER: If I may, I go through this Bill 11-64, on every page it shows an O and M budget, a capital budget and the man years but on the police services agreement we have one total figure which is \$5,527,000 with no breakdown of man years, no breakdown of any kind. I wonder if there is a reason for this or was it left out by mistake.

THE CHAIRMAN (Mr. Lyall): Mr. Irving.

MR. IRVING: Mr. Chairman, no, the way it was set out is that this is the new format of our budget. If you wish a breakdown I could provide it. One of our difficulties in this area is that in dealing with this type of budget for the police agreement, we are always paying a year behind in that we receive a bill from the RCMP for the past years services and then we have to estimate approximately what it is going to cost and that is what our 1978-79 main estimates are. That may or may not be the total figure. We have geared for a ten per cent increase and we hope that it will be held to that. The past year we are aware that there was an increase over that ten per cent but if you will bear with me, I think that that reflected the anticipation of the pipeline and additional personnel that the police felt they needed. We have been negotiating with the police to attempt to cut back on the manpower that was allocated and negotiations are under way right now in that area.

THE CHAIRMAN (Mr. Lya11): Mr. Fraser.

Crime Rates

MR. FRASER: Mr. Chairman, going back again to what the witness just mentioned about Sanikiluaq that there was very little crime there, they did not warrant an RCMP. I wonder if the witness could tell me what the crime rate was in Norman Wells where we have two RCMP stationed.

THE CHAIRMAN (Mr. Lya11): Superintendent Barker.

SUPERINTENDENT BARKER: No, Mr. Chairman, I am afraid I can not tell you what the crime rate was there since I do not have any facts and figures with me of any place in the Northwest Territories. Those facts and figures are obtainable in due course should you still require them. From my general off the top knowledge, if you are talking of the crime rate in relation to Sanikiluaq then I would say, undoubtedly that the crime rate and we were using the word "crime" that is sort of a generic term, is probably higher in any area in the Mackenzie Delta for that matter.

MR. FRASER: Thank you.

THE CHAIRMAN (Mr. Lya11): Thank you, Superintendent Barker. Comments of a general nature. Commissioner Hodgson.

The RCMP As It Pertains To The N.W.T.

THE COMMISSIONER: Well, Mr. Chairman, as you will appreciate the letter is addressed to me and I will have to answer it and I do not agree with the force on some of the things in their letter. In my opinion the force is a different organization than you would normally find in larger urban areas or large provinces at it pertains to the territories. It depends which area that you are in. In some areas the force is the community, at least part of the community and he provides a service to the judge or to the magistrate or to the justice of the peace that normally would not be provided because, frankly, we do not have a person there that can do it nor do we have the funds. I remind you that you are paying a large percentage now of the cost of the force in the Northwest Territories and you can not play it both ways. This is not something that I would want anyone to think that by simple discussion in this House, that it would necessarily answer the letter because there are certain things in here that I think that where we can relieve the force of a responsibility in a larger community. I have no intentions of allowing it to happen in a small community where the community has no other option but to rely on the services of a member of the force to assist them.

Positions Are Constantly Reassessed

By the same token, I do not think the force has any intention of trying to get out of anything or trying to renege or to change the rules. To the contrary

it is the truth that they are constantly reassessing their position, their detachments, some will close. In others perhaps the strength will go down a bit and in other areas it will increase depending upon where the pressure exists at any given time within the Northwest Territories. But you know essentially it is like the church. You can only supply missionaries where you have a flock or parishioners and in here we can not allow ourself to be placed in the position of being expected as a government to provide one man for every one specific problem that comes up.

In my opinion that is what has made the force the organization that it is. And that is why as far as the RCMP is concerned they are held in very high regard by the people of the Northwest Territories. I do not mean to say that there is not going to be the odd complaint here or there. I understand the McDonald Commission will be up here one of these days and I am sure some people will have something to say but I will tell you that the acceptability of the RCMP in the Northwest Territories is very high and it is because, I believe, they are part of the community and make a major contribution to the community. So do not answer the letter today.

THE CHAIRMAN (Mr. Lyall): Thank you, Mr. Commissioner. Any comments of a general nature? Mr. Whitford.

Animosity Between An Officer And The People

MR. WHITFORD: Mr. Chairman, a few of the problems that I have got having travelled my constituency, in this case I do not want to mention any names whatever but in one part of my area the problem with the RCMP in a community has led to a fight or a beating up of one of the officers and after having this happen I am wondering from the witnesses as to why they go on letting the officers stay in the community if there is an animosity between the people of the community and the officer? I do not think it is fair to leave the officer in the community to have to put up with all the complaints towards him and having to take all this kind of thing when in fact if they would have transferred him to another location in the Northwest Territories he would be happier and perhaps be able to function much better in his duty.

Part of the reason, I suppose, is that the officer has been working alone for a long period of time. He has now got an assistant and the working alone in a community is not that easy. He has got to respond to various problems of many natures. I would like to know from the witnesses what is their intent, if there is one at all in respect to having something done like that even though I was going to meet with them at a later time to discuss details of this. I was asked to ask this question.

THE CHAIRMAN (Mr. Lyall): Superintendent Barker.

Hardships Must Be Endured

SUPERINTENDENT BARKER: Yes, Mr. Chairman, I might say since the question was general I must answer generally though I might suspect what location Mr. Whitford is speaking of. Generally speaking a policeman understands that he may have a problem in a particular community. He is trained to expect this kind of thing. Now that is not to say that just because he may expect it that he should always have to endure it. We are always in the situation where in that case if a man is having difficulty in a community, we must assess the degree of that difficulty. We do not wish to take a man out simply because of a problem that may flair up once in a while. We believe and I believe our men have shown through the history of the force that they have had to put up with certain hardship and they must continue to do so and we will not take them out on the first suggestion of a problem.

We want him to work it out in his own mind and also work it out with the community if possible. We do not want to get into the situation where every time there may be a problem or a problem is perceived to be, that we take a man out because that is sort of like running tail between legs which we do not want to portray, besides which it is very costly to do so and it is not economical to do that.

A Question Of Balance

So again it is a question of balance. If a man is in a very very difficult situation because of circumstances perhaps beyond his control, then maybe in a particular case we may remove a member but we do not want to get into such a habit, we do not want it to appear that if you want to banish a particular constable that all you have to do is make it tough for him because we do not want to be brow-beaten into having to move someone just because an element in a community perhaps does not like a particular constable. So I think in your general question, I will give you a general answer and say it will depend on the individual circumstance. We give it much thought before we move a person and it has to be a real problematical situation before we will move him.

THE CHAIRMAN (Mr. Lyall): Thank you, Superintendent Barker. Mr. Whitford.

MR. WHITFORD: The other question and I have one more after this one, but the other question that I have is that when a native person is picked up on the street for impaired driving or for other things that might have happened to him, when he is taken down to the police barracks and he can not speak English at all is there an interpreter provided for the fellow or is he just put in the jail until such time as he can get an interpreter? Are your intentions of increasing or being able to hire perhaps through a special constable an interpreter for the people in question? As you know the majority of prisoners at the moment are native people through liquor offences I suppose and being aware of that is it your intention to do something about it?

THE CHAIRMAN (Mr. Lyall): Superintendent Barker.

Provision Of An Interpreter In Jails

SUPERINTENDENT BARKER: Yes, Mr. Chairman. That is a general question again but I will give you the answer I believe that you wish. Yes, basically speaking as a matter of procedure a man that does not speak English which, as you know most of our men speak and that is not only just the native languages but any language including a European language, but if a communication problem is there and that gives us a problem of not knowing how to deal with the situation, whether or not he (a) should be arrested or (b) should be incarcerated, that is putting him in jail or whatever, yes, we normally and usually do get an interpreter.

But then practicalities enter into the picture. It is not always possible as you will realize that there will be an interpreter there 24 hours a day at some locations at certain wee hours of the morning or whatever. But wherever it is practical to do so, yes we will obtain an interpreter if it appears that the job to be done can not be done properly without communication.

THE CHAIRMAN (Mr. Lyall): Thank you, Superintendent Barker. Mr. Whitford.

MR. WHITFORD: Mr. Chairman, it was some time ago but there was an Indian fellow that was charged with impaired driving or he was going to be charged with impaired driving and he was to be taken to the barracks for a breathalyzer test. The fellow could not really speak very good English so I came along and tried to explain to him what this was and the fellow was then sent down to the police barracks. Yet in fact the fellow of course was not impaired as he had been charged but he was agreeing to everything that he was being asked by the officer at the time and he just did not understand what the questions that were asked of him were at all. My concern is that what happens to that particular fellow. He would have to stay there for a lengthy period of time, I suppose waiting for an interpreter. It is becoming clear in Yellowknife because of the large detachment that they have people coming in from, I suppose, perhaps they are coming in from Rae as well because of the prohibition -- they can not speak English and are going to have that serious problem.

THE CHAIRMAN (Mr. Lyall): Superintendent Barker.

Sometimes Things Go Wrong

SUPERINTENDENT BARKER: Yes, I did not gain from that question but I think that you can perhaps over years or months or weeks past, pick out various instances where something went wrong somewhere and we will never be able to, in every case be able to, you know, guard against something going wrong sometimes. But you said that the man kept agreeing after the constable kept saying something and naturally if someone agrees after you talk to them then obviously you probably understand that that man knows what you are talking about and if he is agreeing and so sometimes the constable or policeman may not always know whether or not he is being understood and there is some onus on the subject to say...

THE CHAIRMAN (Mr. Lyall): Superintendent Barker you are going a little too fast.

SUPERINTENDENT BARKER: Also I think there is some onus, responsibility on the subject to indicate that he can not understand. If our member does not know that the man can not understand then it should be shown to him and if we can help in getting someone when we know he does not understand then perhaps we can get an interpreter.

THE CHAIRMAN (Mr. Lyall): Mr. Whitford.

A Course On Cultural Lifestyles

MR. WHITFORD: Mr. Chairman, I suppose the person in question was doing it out of courtesy or politeness in saying yes, but it worked out that the officer in question only had been here, I think, a month or so and had never had the experience of dealing at all with native people. When an officer comes into the Northwest Territories is there some kind of a course that would brief him over a period of two weeks on what the people in that particular area are like or perhaps this is what their cultural lifestyles are?

THE CHAIRMAN (Mr. Lyall): Superintendent Barker.

SUPERINTENDENT BARKER: Yes, thank you, I understand your question a little bit better now. There is no school as such, no. Other than the fact that members that are joining the force generally now in our basic training in Regina because of emphasis on this problem in the last few years, are getting schooled into the culture of native people and to understand the problems that you are pointing out. Now, that is generally for everyone that goes through training, some of which of course will never even be stationed in an area where there are native people. But we try to reinforce that basic training that they have had, when they do come to an area where there are native people and reinforce what they have learned in training.

A Locally Instructed Course

We are also trying to address ourselves more directly to the question you are referring to in having that kind of course or instruction locally in Yellowknife when they come to this area and we are going to do precisely that what you are asking, to bring them in and indicate to them the kind of problems that they may meet in the cultural situation and try to get an understanding what kind of situations that may be a problem to them and try to alleviate it.

THE CHAIRMAN (Mr. Lyall): Mr. Whitford, there are other people here who would like to -- I mean, we do not want to see them monopolize all this time because I do not think we have too much time for anything else.

MR. WHITFORD: Go ahead, Mr. Chairman, I will ask the two last questions later.

THE CHAIRMAN (Mr. Lyall): Superintendent Barker, next time you start going a little too fast I will just say you are speeding again and then you will know. Mr. Nickerson.

MR. NICKERSON: Mr. Chairman, I am quite prepared to let Mr. Whitford continue if he wants to. I just wanted to make a rather lengthy observation. I do not want to interrupt Mr. Whitford's train of thought.

THE CHAIRMAN (Mr. Lyall): Thank you very much, Mr. Nickerson, for letting us know you are going to make a lengthy observation so we can go and have a coffee while you are doing it. Mr. Whitford, would you like to continue?

MR. WHITFORD: I thank the Honourable Member from Yellowknife North. The two last questions that I have is that, another concern was that at a meeting held in Snowdrift yesterday the people there wanted to know why there could not be a special constable, I suppose, from the community and they were told that the program, I believe by Sergeant Paul Pertson has been cancelled. In other words the RCMP have the program to hire local people to assist the officer wherever possible in public relations as well as some of the duties there.

Native Officers From The N.W.T.

The other question is this that we know of one officer now or two perhaps from the Northwest Territories that have joined the RCMP. How many are there from the Northwest Territories that have joined the RCMP as officers?

THE CHAIRMAN (Mr. Lyall): Superintendent Barker.

SUPERINTENDENT BARKER: The second question first I would like to answer, if I could, since it is shorter. I do not know how many native persons from the Northwest Territories over the years have joined the Royal Canadian Mounted Police. I do not have any idea. There are two or three that I know of in the two and a half years since I have been here. I believe I am correct that there are perhaps three in the last two and a half years that have become regular members of the force. I believe that is correct about three in the last two and one half years and prior to that time I do not really know. All right that is that question.

The other question is a little more difficult to answer because it is very complicated in that there are several ways by which a native person can join the RCMP in a capacity other than becoming a regular full fledged member and which we call special constables. But there are various kinds of special constables and various categories of them that can join the RCMP.

Option 3(b) Program

The one which I think you are referring to is called the Option 3(b) program. Option 3(b) merely is one of the alternatives that was raised in a study done across the country of how status Indian people can be used in the force to police Indian reserves. Now that was a southern idea intended for the provinces as opposed to the Northwest Territories originally. So in the South certain status Indian people were recruited under this Option 3(b) program with the idea that they would go to Indian reserves and be the RCMP representative on that reserve.

Now, in the Northwest Territories there is only one reserve and that is, as you know, in the Hay River area. So we made inquiries to see whether or not even though we do not have Indian reserves in the Northwest Territories, does the principle of the Option 3(b) program apply here? What we had in mind because it did refer to status Indian people that we perhaps could recruit people in the Mackenzie area especially to police communities where they were highly populated by Indian people. We had in mind, as an example, places like Lac La Martre perhaps if a special constable, a native person could be recruited and join the force perhaps he could police a place like Lac La Martre a few days a week out of, let us say Rae, or something like that. We did proceed with trying to recruit people to try to get interest in the program through the Mackenzie area. We had meetings with the band chiefs and councillors and there was a lot of interest brought in with that. We were about to ask for recruits and names, get people actually into this program but the Treasury Board in Ottawa suddenly realized that perhaps this program was not originally intended for the Northwest Territories and it was intended only and purely for Indian reserves.

Financing The Special Constable Program

Now that question, since money is involved and the federal government will be spending some of that money that they put a hold on this program in the Northwest Territories until the question could be answered whether the program should apply to the Northwest Territories. We have not received a reply yet because the general program in Canada is presently being evaluated and once that evaluation is done, the Treasury Board will rule whether or not that program will be brought into the Northwest Territories and our recruiting program for Indian special constables is dormant at the present time.

THE CHAIRMAN (Mr. Lyall): Mr. Whitford.

MR. WHITFORD: Just one last question then, Mr. Chairman. I have often thought of it and I would just like to suggest it, that if you have a prisoner that is sent to the Yellowknife Correctional Centre for a period of say six months and he came from a community say such as Fort Reliance on a liquor offence of some sort, why could not that particular person as a prisoner be sent back to Fort Reliance to assist the RCMP officer there in that community, assist him in some of his duties such as interpreting these kinds of things? Has that ever been looked at? I am using Fort Reliance just, you know, as a fictitious example.

THE CHAIRMAN (Mr. Lyall): Thank you, Mr. Whitford. Comments of a general nature, Mr. Nickerson.

MR. WHITFORD: Just a minute, Mr. Chairman. Mr. Chairman I would like to have that answer.

THE CHAIRMAN (Mr. Lyall): I did not really get the question that is why I thought it did not have to be answered. Okay, Superintendent Barker.

SUPERINTENDENT BARKER: That is really a question for corrections, I believe, but in principle from the police point of view I have no objection to that principle provided within corrections that that is a good principle.

THE CHAIRMAN (Mr. Lyall): Mr. Nickerson.

RCMP Are Not As Involved As They Used To Be

MR. NICKERSON: First of all, Mr. Chairman, I must say that I agree thoroughly with the Commissioner in his description of what has been an historical great degree of regard and respect for the RCMP within the Northwest Territories. It might be that that is changing somewhat, not the respect and regard but the manner in which this is earned. The force is evidently seeing themselves as a very senior well paid professional police force and they are trying to get out of what is described in this agreement as non-police duties, duties that they have historically performed on behalf of the people of the Northwest Territories. I must say that in many ways I agree with the RCMP if it is at all possible it is better to have people other than the RCMP acting as prosecutors, for instance. I think everybody would agree with that.

These comments notwithstanding, the people in the various communities in the territories want the police present. They want somebody in that particular community to be responsible for the maintenance of law and order. They also want somebody who is prepared to do some of these traditional functions that the RCMP no longer want to get involved with. There is a certain amount of remoteness developing on the part of the RCMP now. They are not becoming quite as involved with the local inhabitants as was previously the case.

A Territorial Police Force

If we take, for example, and I have not personally seen this, if we take for an example Snowdrift, where I understand some very nice houses with full basements and everything else have been built for the RCMP, they will be there as a kind of house on a hill, separate and remote from people over whom they have jurisdiction. Now, Mr. Bryan Pearson, the Honourable Member for South Baffin has many times suggested that there might be a need for a territorial police force and I am, after a number of years, tending to agree with him. Maybe we should have the RCMP in the territories as a senior professional police force. We could have them located in the larger settlements such as Yellowknife, Inuvik and Frobisher Bay and have them ready and available to go out to the outlying settlements when they are needed for important criminal matters. The actual day to day police-type work, the enforcement of bylaws, rounding up dogs when there is not a dog officer, that type of thing, that type of work which the RCMP is now very reluctant to do, maybe that could be performed by some other kind of officer.

Large settlements can afford to hire bylaw enforcement officers and you can afford to have both RCMP and bylaw enforcement officers in a community such as Yellowknife but in the smaller ones you just do not require two people, the work can obviously be done by one. Maybe that same person could also act in really small places as a game officer and maybe a probation officer, something like that all at the same time.

A Well Respected Local Person

Another problem which sometimes arises with the RCMP at the present time is that they feel themselves different in many ways from the local inhabitants. They are very reluctant to get mixed up in affairs that they consider quite properly none of their business. If they know there is a drinking party going on in a house, they can not really do anything about it until such time as somebody has actually committed a crime. Now if you had in that settlement somebody who had been there for a long time and had not moved around such as the RCMP very often do, who was well known and well respected by the local people, he might be able to break something up before something serious really happened. So I guess my question, if it is a question is aimed more at the territorial witnesses and that would be do they think that, obviously not immediately, but at some time in the future we might have to think about a territorial police force something on the lines of a provincial force or maybe we should get into the business of training and providing bylaw enforcement officers? Maybe we would want to call them something like that but does this type of approach seem to make very much sense?

THE CHAIRMAN (Mr. Lyall): Superintendent Barker.

A Misconception Of RCMP Duties

SUPERINTENDENT BARKER: I would love to reply shortly to that. I know what you were asking, you were not asking for a reply from me but Mr. Chairman has recognized me and I am glad that he has. I do not agree with you entirely. I agree with what Commissioner Hodgson said entirely and I think there is basically a misconception of what is going on here when we are talking about the RCMP trying to get out of things. I think there is a misconception.

First of all, consider this. The contract agreements are made in Ottawa and they are mainly thinking of the force as a whole, they are thinking in terms of the southern culture. In the Northwest Territories we know what you mean. We must tailor our policing approach to meet the needs of the people in the Northwest Territories, I agree entirely. Just because there is a formality in the agreement that says that once a year we tell you what we are doing and what we are trying to negotiate out of, if you look at those things closely and when you have had a chance to study this letter you will see that 90 per cent of those things are really not the things that bother people from a law and order point of view. They are mainly petty licensing fee situations which I believe you would not want even a parallel or a secondary force to do.

Various Programs Are Under Way

But having said that, we are taking steps now to, with some programs incidentally which we are about to produce, to get at that problem that you were talking about. If there is a situation in a home and the police can not go in there and do anything about it, there is the word prevention which we are settling on and I think that some of those things can be prevented, not all from the police point of view, the police can not solve all the problems because some of them, as you know, are sociological which the police can not deal with.

But certainly there are some things that the police can do. I think that given time and without thinking in terms of the RCMP becoming a sophisticated or cadillac-type policing organization, I think since you have made that statement that we must negotiate on a Northwest Territories level to decide and have a meeting of the minds irrespective of what the authorities in Ottawa may now think, to meet that situation that you are talking about. I think it can be done without having a parallel or secondary police force which I think is economically unfeasible and is not going to serve the needs of the people. I think that irrespective of what we have been talking about or what section eight of the contract says, there is something that we can do without having to worry about what are we going to do about the policing being too sophisticated. I think we can meet that problem really.

THE CHAIRMAN (Mr. Lyall): Mr. Irving, would you like to comment?

Special Constables Would Be Much More Economical

MR. IRVING: Mr. Chairman, I respect the remarks of Superintendent Barker but Mr. Nickerson has made a point and this is an area of concern to my department, the administration and I know, the Commissioner. There has been a southern policeman's mentality being utilized but I think that Superintendent Barker set out what they hope to do in the Northwest Territories. However, as we see it, I think that in some of the areas, particularly the Eastern Arctic we would like to see an RCMP type of special constable, preferably a native in some of these communities with the expertise and maybe some of the larger areas for the regular members. We are aware that the

regular members, that is the member that is properly trained in Regina and progresses up through the ranks, I am advised that the average cost for this member which we now pay some 54 per cent of, add the operational cost on top of that and it is somewhere in excess of \$44,000 per man. This is an expensive type of policeman to be using in some of the smaller areas where a special constable could very well do this kind of work.

Non-police Duties.

In so far as the police duties are concerned, I think that these have been traditional things in the Northwest Territories. In some areas we have felt in the administration that although it looks like the police have been trying to get out of those types of police duties, which they are in the provinces, we find that the odd member that is transferred North, when he first comes up here has to be advised by the police administration here that things are a little different. I can cite cases recently where that has happened in the Eastern Arctic where the police are required to do these non-police duties. I think that Mr. Nickerson's point is well taken. I do not foresee that the police would get out of non-police duties altogether.

We are holding the police to that police agreement and we have had to do this very recently. There are some areas and the Members here will note that in passing the Vehicles Ordinance recently where now we will be getting into driver examinations on the Mackenzie highway system, formerly the police were doing these things as they used to do them in the provinces. They do not do them there now but I probably think that we could do a better job here but I do not foresee us taking that over in other areas of the Northwest Territories because of economics. It would cost us, we would have to add manpower and this costs us more money. Our police agreement is costing us enough now. So, perhaps there is a happy medium but I think the key is the increased use of native special constables particularly in the small settlements.

THE CHAIRMAN (Mr. Lyall): Thank you, Mr. Irving. Comments of a general nature. Mr. Whitford.

Prohibition In Rae

MR. WHITFORD: One last question, Mr. Chairman, talking to several people in the Rae area, they say that prohibition is working and the force is doing its job and stopping traffic and these kinds of things. Have you got any information as to how much liquor has been taken away or seized from this prohibition thing, or whatever?

THE CHAIRMAN (Mr. Lyall): Superintendent Barker.

SUPERINTENDENT BARKER: Yes, Mr. Chairman. Yes, those records are available. I do not have them with me because I did not anticipate needing such records. Yes, they are available. Were you talking about Rae specifically?

MR. WHITFORD: Well, I was. I was just concerned to see as to how much liquor had been bought and seized from that community so that the people there would know.

THE CHAIRMAN (Mr. Lyall): Superintendent Barker.

SUPERINTENDENT BARKER: Yes, there has been a substantial amount of liquor seized in that community over the period of time since prohibition came into being. The accurate amount of it is available. It is simply a matter of finding it out from Rae. They keep such records and that information can be given to you in due course.

THE CHAIRMAN (Mr. Lyall): Thank you Superintendent Barker. Mr. Kilabuk.

Policing In Pangnirtung

MR. KILABUK: Mr. Chairman, the witness sitting with us now used to be our policeman. I have had to remind him when he was the police at that time there were only two in charge. When he was at our community there used to be a little bit of drinking with him. Our community is now prohibited from alcohol. At present, there are three RCMP. We do not know exactly what to do except that I just want to remind, he mentioned about \$44,000 cost per person. When the alcohol is prohibited in our community one of the RCMP from Pangnirtung, we feel that that RCMP should be transferred to Broughton Island. We are quite confused about this because there are three RCMP at present when alcohol is prohibited in that community and there are less problems because of the results of prohibition of alcohol.

Also, Pangnirtung has hamlet status now. The hamlet makes the bylaws, the RCMP in the hamlet make agreements and the hamlet could have a person acting as the law enforcer and the bylaws that have been made have to be agreed by the RCMP and the hamlet to try and negotiate what is the best for Pangnirtung. I agree with Mr. Nickerson's statement about when there is no dog catcher in the community that that should be the responsibility of the RCMP. I would like you to consider the statement I made about the three RCMP, the third is unnecessary so please I would like this matter to be considered. We realize that things are costly and we are quite well aware of that and because of that, that third person, even nowadays it is mentioned that that person who hardly is doing anything is just earning his money for doing nothing. That is all I wanted to say.

THE CHAIRMAN (Mr. Lya11): Thank you, Mr. Kilabuk. I would suggest you take two of them out of there. Mr. Irving.

A Large Detachment Area

MR. IRVING: Mr. Chairman, the witnesses had a little difficulty in following the translation but if I may answer the question perhaps I can shed some light on it for Mr. Kilabuk the Member for Central Baffin.

As I understand it, there are three policemen stationed at Pangnirtung, a corporal, a constable and a native special constable. Their duties are not confined to Pangnirtung. They also police the community of Broughton Island and the DEWline base of Cape Dyer. There are also some summer camps in the Pangnirtung area. It is a fairly large detachment area. I am aware that Mr. Kilabuk earlier in the session, made a point of the three policemen versus the one nurse, however there are nurses at those other places, at Broughton Island and of course the DEWline station provides its own nursing facilities.

I take it that Mr. Kilabuk's observation was that perhaps one of the more expensive regular policemen might be moved and those moneys used for a bylaw officer or some position like that. I think, perhaps though, that one of the long range programs that when a further detachment is considered at Broughton Island and we are negotiating with the RCMP to that end that one of those regular policemen then would be transferred to Broughton Island and would then leave Pangnirtung. I trust that this, in part, answers Mr. Kilabuk's question.

THE CHAIRMAN (Mr. Lya11): Mr. Irving, comments of a general nature. Then I would like to direct the attention of this committee to page 5.08, police services agreement in the amount of total O and M, \$5,527,000. Mr. Evaluarjuk.

Police Officers Needed In Settlements

MR. EVALUARJUK: Mr. Chairman, what I wanted to say was that I would just like to support what they were saying. I would like to ask if these men have heard about Mr. John D. Everson who wants to get in RCMP also, not exactly as a police officer but to control the activities in the settlement. The RCMP are just following the government procedures but the settlement itself would like to have their own officer in their settlement and not be under the government and they would just do things on their own in the settlement and not be run by the

government.

In the smaller settlements sometimes there are too many skidoos running around the middle of the night and nobody does anything about it and the police do not do anything about it also. So if they would just have an officer in the settlements, I think that would be a lot better. The police are getting very expensive to come to the settlements so if they would just get somebody right in the settlement itself, I do not think that would cost as much as the RCMP. During the day in the settlements nothing ever happens but during the night there are quite a few activities going around and I have heard in the past that in some of the settlements if they ask for the police to come to a place the police never come. If they have an officer in the settlement it would be a lot better in the settlement. If he could agree with me concerning this matter and if this is approved by the RCMP or by the Commissioner it would be very effective in the settlements. A lot of the people have said they would like to have an officer, not an RCMP in the settlement, if they could answer me to this thing.

THE CHAIRMAN (Mr. Lyall): Thank you, Mr. Evaluarjuk. I did not really hear a question there but could the witness, would you like to make a statement? Mr. Irving.

MR. IRVING: Mr. Chairman, the witnesses are having a little difficulty with the translation equipment but I think in fairness to the RCMP, Superintendent Barker would like to answer that. If you would just give me a minute so that I can give him the rest of the question that I have.

THE CHAIRMAN (Mr. Lyall): Please. Superintendent Barker.

Native Policemen Outside The Control Of The RCMP

SUPERINTENDENT BARKER: Yes, Mr. Chairman. I hope I understand the question correctly. If I perhaps rephrase it first as to my understanding of it perhaps then I can follow it up with an answer if my understanding is correct. I understand the question being asked is, in small communities around Igloolik could there be native policemen outside of the control of the RCMP in these small communities?

THE CHAIRMAN (Mr. Lyall): Mr. Evaluarjuk, is that the question? Mr. Evaluarjuk, is that the question that you asked?

MR. EVALUARJUK: That is how I asked the question. Right, they will not be together with the RCMP but under the RCMP and they would do the particular jobs as told by some of the settlements.

THE CHAIRMAN (Mr. Lyall): I think the basis of the question was the one you asked, he said "yes" to. Mr. Evaluarjuk.

MR. EVALUARJUK: What I am trying to say is that maybe Hon. Peter Ernerk could explain it, I think he understands me.

THE CHAIRMAN (Mr. Lya11): Thank you, Mr. Evaluarjuk. Hon. Peter Ernerk, would you explain that?

A Bylaw Enforcement Officer.

HON. PETER ERNERK: Mr. Chairman, the question that Mr. Evaluarjuk seems to be trying to ask is that in the communities such as Igloolik, when the hamlet was about to become a hamlet they were told, for example, that they could make certain bylaws in their own community. Now, there are certain things in the communities in the Northwest Territories, such as Igloolik, where there is an RCMP officer. In that community the RCMP officer has certain powers within his own jurisdiction or within the RCMP jurisdiction. There are also local bylaws which the community such as the hamlet council set up, such as skidoo bylaws, for example and snowmobile bylaws in that you could go so many miles per hour in a community on community roads that the RCMP really has no control over. There are other bylaws, for example, that the hamlet could make within that community. Now, have you ever heard any requests from Igloolik, for example, has the RCMP ever been approached by the community of Igloolik for a policeman, not perhaps particularly a native person but a policeman who has certain powers to look after these local bylaws whatever they may be?

THE CHAIRMAN (Mr. Lya11): Superintendent Barker.

The RCMP Will Enforce These Bylaws.

SUPERINTENDENT BARKER: Yes, thank you, Mr. Chairman. Yes, I completely understand the question now. I am glad that the question was asked because it goes to the heart of what I have been wishing the opportunity to say and that is that the RCMP will enforce those bylaws that Mr. Evaluarjuk is wishing to enforce. We will do that provided that the bylaw, any particular bylaw, is a law enforcement thing. He mentioned skidoos. Yes, we will enforce that because it is like a traffic act, we will enforce it. We do not care whether it is a local bylaw, whether it is an ordinance, whether it is under the Criminal Code of Canada. If it is a police duty to enforce it we will enforce it. I do not know of any difficulty at Igloolik where we are not enforcing those bylaws. If there is difficulty there I would like to hear about it and I will certainly make sure that that is straightened out and we will enforce that kind of bylaw.

If, on the other hand, there is another bylaw which by its nature is not normally a police responsibility, the policemen would not enforce that particular bylaw. But, as long as it is a law enforcement kind of bylaw we will enforce it. I did not realize there was a problem there. If there is I will try to clear it up if I know what the exact problem is.

THE CHAIRMAN (Mr. Lya11): Mr. Evaluarjuk.

MR. EVALUARJUK: Mr. Chairman, thank you for the answer but I am not only talking about the Igloolik area, I am concerned about the other settlements, not only the hamlet. If your other organizations that are requesting some kind of bylaw should be available, I am not against RCMP but if they can help in that way it would be very appreciated.

SUPERINTENDENT BARKER: Yes, Mr. Chairman. Yes, what I said about enforcement of bylaws at Igloolik also applies to bylaws in all those hamlets that he is referring to. We will enforce those provided that the bylaws are legal, that is under the Municipal Ordinance etc., then we will enforce them. As long as they are law enforcement type bylaws.

THE CHAIRMAN (Mr. Lyall): Hon. David Searle.

Various Roles Of The RCMP.

HON. DAVID SEARLE: Mr. Chairman, I just wanted to get back very briefly to the police agreement and the letter dated 6th of February 1978, sent by Chief Superintendent Buttler to Commissioner Hodgson and to say that I agree with what the Commissioner has indicated about there being a different role, clearly, for members of the RCMP in smaller settlements, as opposed to the more urban role that they play in the larger areas such as Yellowknife and Hay River, etc.

Certainly looking at the letter submitted here under the hand of Chief Superintendent Buttler, dealing as it does with each and every one of the areas set out in subclause (2) of clause 8 of the agreement, which are supposedly the non-police areas, I am very encouraged to see the attitude displayed there. I think that that letter pretty clearly recognizes the need to continue providing service in the small settlements in the non-police, so-called defined non-police areas.

I want to say that having seen that letter then and having read it in conjunction with the police agreement I am very encouraged to see the misunderstanding reflected. May I also say that from my own experience involved in certain organizations how much I appreciate the role that the RCMP do play in the community. I particularly refer to the organization of the Boy Scouts of Canada and the Cub movement and Beavers. I know it is not relevant to this debate but I think it is appropriate in a public way that this role be acknowledged, the role they play with youth in the North and I would certainly like to take this opportunity to express my thanks for that role.

THE CHAIRMAN (Mr. Fraser): Thank you, Hon. David Searle. I do not think there was a question there. I think it was the voice of appreciation, Superintendent Barker. Any more comments on the public police services agreement? Mr. Nickerson.

RCMP Yearly Report.

MR. NICKERSON: I understand, Mr. Chairman, that a yearly report is made by the commissioner of the RCMP to the Commissioner of the Northwest Territories, a yearly report on what has transpired with police in the Northwest Territories. I wonder if this particular document is of a confidential nature or whether it is available for public inspection?

THE CHAIRMAN (Mr. Fraser): Commissioner Hodgson.

THE COMMISSIONER: I do not think so, Mr. Chairman. You are right, they do submit a yearly report and I do not think there is anything confidential in it. If Mr. Nickerson will permit, I will get hold of a copy and have a look at it, and with the Chief Superintendent's agreement as he is the author, I would be pleased to make it available to Members of the Assembly.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Commissioner. Mr. Pudluk.

An Emergency Situation

MR. PUDLUK: Mr. Chairman, two questions. On this agreement here, page 7, subclause 11(1). "Where, in the opinion of the Commissioner, an emergency exists outside the territories requiring additional members of the force to deal with such emergency, the commissioner may, after consultation with the territorial Commissioner withdraw up to ten per cent of the territorial police services to meet this emergency." Now, first question, how many police are positioned in the Northwest Territories and when they withdraw up to ten per cent, will native police be involved also?

THE CHAIRMAN (Mr. Fraser): Superintendent Barker.

SUPERINTENDENT BARKER: Yes, Mr. Chairman, yes that clause is in there. It is a reciprocal agreement between the provinces and in this case between provinces and territories. In this case we are talking virtually of ten per cent of our strength which would be about 20 people in that we have about 201 active policemen in the Northwest Territories. So to answer your question, if an emergency did arise for example in Alberta, requiring the assistance of extra men in Alberta, there is a possibility that they could ask the Commissioner of the Northwest Territories to provide 20 men to assist them in their problem in Alberta and that is what it would be, it would be 20 men, which is that percentage, ten per cent of 200.

THE CHAIRMAN (Mr. Fraser): Thank you, Superintendent Barker. Mr. Pudluk.

MR. PUDLUK: One question there, native policemen will also be involved in those 20 people?

THE CHAIRMAN (Mr. Fraser): Superintendent Barker.

SUPERINTENDENT BARKER: Since the native members are involved in that number of 201, yes, they would be counted in ten per cent of its being 20 but whether or not the actual 20 policemen that left the Northwest Territories to attend an emergency in another province, whether or not any of those 20 is a native person would perhaps depend on whether or not a native person was required to meet the emergency in the other province which is a possibility especially if a language is required in an assistance in that emergency.

THE CHAIRMAN (Mr. Fraser): Thank you, Superintendent Barker, I made a slip and promoted you for a while, but it was only temporary. Would you like to comment on the Commissioner's reply? Please do.

Releasing The Annual Report

SUPERINTENDENT BARKER: Yes, I agree entirely with what the Commissioner said and all I wanted to say was, so as not to hold up any proceeding, that I am quite sure that my commanding officer would authorize me to say that as far as he was concerned he would have no objection to the release of that annual report, since in our view, it is not confidential.

THE CHAIRMAN (Mr. Fraser): Thank you, Superintendent Barker. Mr. Irving, did you want to comment on that?

MR. IRVING: Mr. Chairman, no, I was merely trying to get your attention there but if the Commissioner so instructs I have that annual report in my office and the RCMP do not put a confidential tag on it. I understand that the Commissioner wants to review it, it is his report.

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Irving. Mr. Commissioner, I understand you want to review it prior to...

THE COMMISSIONER: Get me a copy, I will have a quick look at it.

O And M - Police Services Agreement, Agreed

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Commissioner. Any comments of a general nature, police services agreement in the amount of \$5,527,000? Agreed?

---Agreed

I wish to thank the witnesses for their time and trouble. I do not think there was any, but they gave very good answers that I think the House here has gained through the afternoon. I will direct your attention now to page 5.01, total O and M budget, \$9,558,000. Agreed? Mr. Nickerson.

Workers' Compensation Board

MR. NICKERSON: I wonder, Mr. Chairman, if we could briefly review page 5.13, it is right at the back and deals with Workers' Compensation Board. It is not funds we have to vote but it is included in the estimates and I have one question on this particular matter.

THE CHAIRMAN (Mr. Fraser): Agreed that we review page 5.13?

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Fraser): Mr. Nickerson.

MR. NICKERSON: My concern with the Workers' Compensation Board, Mr. Chairman, is that when we passed the new legislation dealing with workers' compensation, we had the benefit of a report put together by the Government of the Northwest Territories consultant on these matters in which he said that we would be able to accomplish our aims of putting in a system of collective liability with only a very minimum increase in staff. I think the staff at that time was about 15. I notice that the staff estimates for 1978-79 are 23 man years, a very substantial increase and I am rather concerned that we might have been given misleading information at the time of that debate and I am wondering in future how many more people we will have to hire to deal with workers' compensation?

THE CHAIRMAN (Mr. Fraser): Deputy Commissioner Parker, would you care to answer that?

DEPUTY COMMISSIONER PARKER: Mr. Chairman, Assistant Commissioner Mullins advises me that it was an escalation from 19 to 23, an escalation of four and we do not anticipate further escalations in man years of any quantity. We did, though, when we picked up the load, find that there was a considerable increase in the amount of work that had to be done. If we do achieve a man year level of 23, he feels that we will be able to hold it at that with perhaps only a marginal increase and then tied to the level of activity in the territories.

THE CHAIRMAN (Mr. Fraser): Thank you, Deputy Commissioner Parker. Mr. Nickerson, I just wonder maybe if I could ask the Deputy Commissioner a question?

SOME HON. MEMBERS: Agreed.

Increase In Man Years

THE CHAIRMAN (Mr. Fraser): I understand you are at 23 man years now or are you aiming at 23 for the 1978-79 year?

DEPUTY COMMISSIONER PARKER: Yes, Mr. Chairman, I just wanted to make certain we have already found it necessary to go up to 23 man years and we have done that during the year. As you can see, we increased between the main estimates time and the present time. We do not anticipate having to increase that in the new year. We will be able to stay at the 23 man year level.

THE CHAIRMAN (Mr. Fraser): Thank you, Deputy Commissioner Parker. Mr. Nickerson, are you satisfied?

MR. NICKERSON: Well actually, Mr. Chairman, that is the kind of answer that was completely expected and my only comment is that I will be rather skeptical of any estimates of manpower made by the government when they are thinking of taking over something which was previously run by private enterprise. It seems that in this particular case they have not been able to keep the manpower requirements in line with which they initially expected and I would expect that that might be the same in future cases of this type of takeover.

Total O And M, Agreed

THE CHAIRMAN (Mr. Fraser): Thank you, Mr. Nickerson. Could we then go back to page 5.01 and just complete the Public Services portion? In the amount of \$9,558,000, for a total O and M. Agreed?

---Agreed

Total Capital, Agreed

Total capital, \$56,000. Agreed?

---Agreed

I recognize the clock, it is 4:30 p.m. We will recess for a 15 minute coffee break.

---SHORT RECESS

THE CHAIRMAN (Mr. Lyall): The Chair recognizes a quorum. What is the wish of this administration?

HON. ARNOLD McCALLUM: Mr. Chairman, this administration's wish is to have Program and Planning Evaluation now.

The Department Of Planning And Program Evaluation

THE CHAIRMAN (Mr. Lyall): How about Planning and Program Evaluation? Page 3.01.

HON. ARNOLD McCALLUM: May I, Mr. Chairman, have the Assistant Commissioner and Mr. Creery, the director of the department enter as witnesses?

THE CHAIRMAN (Mr. Lyall): Agreed?

SOME HON. MEMBERS: Agreed.

HON. ARNOLD McCALLUM: Oh, thank you.

THE CHAIRMAN (Mr. Lyall): You are quite welcome, Hon. Arnold McCallum, I am sure. I direct your attention to page 3.01. Comments of a general nature. Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Thank you, Mr. Chairman. The department goes by several names and one of them is the Department of Planning and Program Evaluation. Sometimes it is called P and PE, and because of that it was at one time named the executive committee of the Department of Planning and Peter Ernerk. Essentially, Mr. Chairman, the estimates contain no major changes and no great surprises. The only changes of substance are a slight reorganization of the department whereby we have pulled together the planning and evaluation staff into a single team so that the skills can be interchangeable between different assignments. And then, secondly, identified the other elements of the department, including metric conversion, science and special projects. Those Mr. Chairman, are my introductory general remarks.

Total Grants - Special Projects, Agreed

THE CHAIRMAN (Mr. Lyall): Comments of a general nature? I direct you to page 3.01. I direct you to page 3.07, detail of grants and contributions under the Department of Planning and Program Evaluation. Total grants, special projects, \$40,000. Agreed?

---Agreed

Mr. Nickerson, please.

MR. NICKERSON: I was just wondering, Mr. Chairman, whether this grant has anything to do with the large building that is planned for Rae?

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, the grant was made to the Rae-Edzo band development committee to assist it in planning for the movement of some area office services from the Yellowknife area so that they can be provided out of Rae. That is precisely the purpose of that grant.

THE CHAIRMAN (Mr. Lyall): Mr. Nickerson.

MR. NICKERSON: I wonder when Assistant Commissioner Mullins says the funds were provided for planning for this certain transfer, are the plans of an architectural nature or are the plans of an administrative nature?

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

Office Complex Building, Rae

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, the plans at the moment are of an administrative nature but we anticipate they may go into the architectural nature in the not too distant future. One of the things which is being looked at is the possibility of the band actually constructing a facility, an office facility, which would then be leased to the Government of the Northwest Territories and then from that office selected services would be provided to the communities of Rae-Edzo, Rae and Rae Lakes. Excuse me, Rae-Edzo, Lac La Martre and Rae Lakes.

THE CHAIRMAN (Mr. Lyall): Total grants, \$40,000. Mr. Fraser.

MR. FRASER: Mr. Chairman, a special projects grant to Rae-Edzo, is that Rae or Edzo? What do they call the place? I thought they had finished putting money into Rae and Edzo was being developed. Is the building going in Edzo or is it going in Rae? Let us get together here.

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, by that we mean the Rae-Edzo band and a decision has not yet been taken on the precise location of the facility. The Rae-Edzo band is clearly proposing the office complex building in Rae.

THE CHAIRMAN (Mr. Lyall): I understand the building is going to be built in Rae, not Edzo.

ASSISTANT COMMISSIONER MULLINS: Sir, a final decision has not been taken on that but the proposal from the band is that the building be built in Rae.

THE CHAIRMAN (Mr. Lyall): Comments of a general nature? Total of \$40,000. Mr. Whitford.

MR. WHITFORD: Mr. Chairman, I would just like to thank the administration on behalf of the people in the community because it is going to help employ wherever possible the local people from the community in the other areas of that complex and rather than having a high welfare area, welfare will decrease to quite an extent with these people employed. So, again I would like to thank the administration in the efforts they have shown in trying to work this proposal out.

THE CHAIRMAN (Mr. Lyall): Grants, \$40,000, Mr. Steen.

MR. STEEN: Just a clarification question. Perhaps the Member from Rae-Edzo can explain, just how far apart are the two communities, Rae-Edzo and Rae itself? I understand that they have a hamlet council and how do these people run? Does that hamlet council take care of Rae-Edzo also and if so, then how would this conflict between the two bands receiving money from this government?

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

Office Complex To Provide Employment

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, the hamlet of Rae-Edzo covers geographically both the community of Rae and the community of Edzo. The proposal which has been put forward by the band council is basically an economic development type of proposal whereby the band council would like to get into economic development by building a facility and leasing it at a reasonable cost which would include a profit to provide employment in the construction and operation of the building. Both the band council and the hamlet council are hopeful that a large portion of the jobs would be provided by the Government of the Northwest Territories in that facility to residents of that community, people who are now residents of that community.

THE CHAIRMAN (Mr. Lyall): Mr. Steen.

MR. STEEN: Mr. Chairman, further to the question is that a few days ago we were talking about accountable expenditures of moneys. Now here we are giving a grant again with no accountable necessary. As far as I know, with grants there are no accounts, it is not accountable. You do not account for money that is spent so here again the question comes up how much of this money should be accountable?

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, Mr. Steen is correct in that this is a grant and is therefore not subject to audit. It is an amount of money which has been arrived at by discussion with the band council as to their requirements. So in the strictest legal sense, it is strictly correct, it is not an auditable amount. However, a budget has been looked at in order to determine this amount.

THE CHAIRMAN (Mr. Lyall): Mr. Steen.

MR. STEEN: Mr. Chairman, I find it very difficult to support something like this unless the money will be accountable.

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, the administration would not have any difficulty in handling this as a contribution rather than as a grant. We can do that administratively if you so wish. We can provide the money to the band council as a contribution and therefore it is subject to accountability and to audit.

THE CHAIRMAN (Mr. Lyall): Mr. Nickerson.

MR. NICKERSON: Mr. Chairman, I would support the request of Mr. Steen. This type of funding should be handled as a contribution rather than as a grant. I am not suggesting that things might go astray in Rae-Edzo but I know that in other locations, grants to similar type organizations have been expended in ways which would not really meet with our requirements. I would very much like to see the granting of this type of money which I fully support in this particular circumstance, treated as a contribution rather than as a straight grant.

THE CHAIRMAN (Mr. Lyall): Mr. Whitford.

Co-ordinator And Architect Hired

MR. WHITFORD: Mr. Chairman, Assistant Commissioner Mullins is right in respect that there is no question they have their co-ordinator hired now and as well, an architect. I think Mr. Nickerson saw the first draft of the building and it is no problem at all other than having to write a letter to Mr. Gary Jaeb and asking him to submit the accountability of that grant.

THE CHAIRMAN (Mr. Lyall): The amount of \$40,000. Agreed?

SOME HON. MEMBERS: Agreed.

THE CHAIRMAN (Mr. Lyall): Total contributions, \$10,000. Mr. Whitford.

MR. WHITFORD: Mr. Chairman, just a curious question I would like to ask of Assistant Commissioner Mullins, every year the Northwest Territories Metis Association has appeared as a witness to ask for a contribution for their office facilities in communities such as Yellowknife, Fort Smith or Inuvik. These office facilities were set up for the purpose of helping people find jobs or explain to them of other government departments for funding for projects such as the Honourable Minister, Peter Ernerk got STEP, these kind of things. Is it in fact in this thing again or what has happened?

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, the grant to the Northwest Territories Metis Association in the current fiscal year and in the previous fiscal year, or the contribution I should say, to the Northwest Territories Metis Association came as part of the grants to organization activity of the Executive. We have in that budget this year \$258,000 in comparison to \$183,000 last year. We have not yet received an application from the Northwest Territories Metis Association nor have we received applications from other associations in respect of the next fiscal year. In early April we will be sitting down to review the applications which we have received and if the total amount of grants and contributions which the Executive Committee feels is desirable can not be handled by the amount in estimates, then we would come forward in supplementary estimates in May for an additional amount. But at the present time we would hope to be able to cover a number of grants or contributions to organizations on the basis of the appropriations of the amounts contained in these appropriations and if that is inadequate we would come forward in May. Mr. Chairman, I believe that in both years in which the Northwest Territories Metis Association has appeared before this House to discuss the grants to it, it has been during the May session. That is because the amounts requested by the Metis Association and supported by the Executive could not be contained out of the regular grants budget in the Executive.

Total Contributions - Science, Agreed

THE CHAIRMAN (Mr. Lyall): Total contributions, science, \$10,000. Agreed?

---Agreed

Total Directorate, Agreed

I direct your attention to page 3.08, directorate, total directorate, \$3000. Agreed?

---Agreed

Total Special Projects And Development, Agreed

Special projects and development, townsite development, Nanisivik, total \$1,990,000. Agreed? Mr. Stewart.

MR. STEWART: This is somewhat similar to the special projects on the other side, the grant to Rae-Edzo band on this townsite development. Why is that not under Local Government or possibly Economic Development? Why would it be in this particular section? I do not understand those two. It seems to me they could go pretty near anywhere, but why here?

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

Nanisivik Townsite

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, when the Nanisivik project was first developed several years ago there was a master agreement between the Government of the Northwest Territories and the company, which I will just call Nanisivik developments and that master agreement covered the provision of some infrastructure for the town and the mine, along with all government capital items. The government therefore decided about four or five years ago, to handle this as a single comprehensive project rather than having the water and sewer components in Local Government, the education components in Education, etc. It was simply a management decision by the government to reflect the fact that we had a single agreement with the company. This year, for example, the \$1,990,000 proposed in estimates for this year and the total amount of \$1,880,000 suggested for 1979-80, that amount is to build a four classroom addition to the two classrooms now at Nanisivik. To build a principal's office and an activity room, such as a science room and a small library as part of that school. It is to build a community and school gymnasium and it is to build a warehouse as well as to provide for the costs of developing the site, etc. So if we were to put this into other government departments it would have to go into at least three different sets of departments. We have therefore just put it in the one because it is covered by a master agreement with the company.

THE CHAIRMAN (Mr. Lyall): Mr. Stewart.

MR. STEWART: Mr. Chairman, that answers as far as the townsite development but what about this Rae-Edzo project for \$40,000. Why is it in this particular section instead of under Economic Development or Local Government?

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, the decision was basically one of expediency where the first contact with the Rae band council and Commissioner Hodgson was to discuss the early planning stages of a project which was at that time the subject also of a planning study within the Department of Planning and Program evaluation. In other words, before the Rae band council actually got involved the Executive asked the Department of Planning and Program Evaluation to do a study as to how best the services of the Yellowknife area and surrounding communities could be carried out. And it was because of this reason that it has been placed in this department.

THE CHAIRMAN (Mr. Lyall): Total, \$1,990,000. Mr. Nickerson.

MR. NICKERSON: I have got to have the last word on this one, Mr. Chairman. It is just that I think the amount of money we are putting into Nanisivik is of criminal proportions. I think we are going to end up with another Fort Resolution sawmill but of about 100 times the size.

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, Mr. Nickerson said that he would like to have the last word and possibly I should leave that with him.

THE CHAIRMAN (Mr. Lyall): That sounds all right, I guess. Total, special projects and development, \$1,990,000. Agreed?

---Agreed

Total 0 And M - Directorate, Agreed

May I direct your attention to page 3.02, total 0 and M, directorate, \$132,000. Agreed?

---Agreed

Total 0 And M - Metric Conversion, Agreed

I direct you to page 3.03, total 0 and M, metric conversion, \$55,000. Agreed?

---Agreed

I direct you to page 3.04, policy and evaluation, \$503,000. Mr. Nickerson.

MR. NICKERSON: I think, Mr. Chairman, the evaluation team do some excellent work in evaluating programs of the Government of the Northwest Territories. I know most of evaluation studies are quite lengthy and at times can become very technical, I wonder whether it might be at all possible for the government to table maybe once every year, or every session, brief resumes of the evaluation studies that have been carried out. I am thinking of something about one sheet of paper just so we know what studies have been carried out and what, in non-technical terms were the results of those studies and how things are to be improved.

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, I welcome that suggestion and I will be pleased to raise that with the Executive Committee for its consideration.

Total 0 And M - Policy And Evaluation, Agreed

THE CHAIRMAN (Mr. Lyall): Policy and evaluation, total 0 and M, \$503,000. Agreed?

---Agreed

Total 0 And M - Special Projects, Agreed

Special projects, total 0 and M, \$217,000. Mr. Fraser.

MR. FRASER: Mr. Chairman, this, special projects shows up again in capital, it showed up in grants, we have Rae-Edzo and Nanisivik again here and Resolute Bay. I just wondered what the breakdown was on that total capital for \$1,990,000. Is that the same figure that we see in the contributions?

THE CHAIRMAN (Mr. Lyall): Yes, it is, Mr. Fraser.

MR. FRASER: Thank you, Mr. Chairman.

THE CHAIRMAN (Mr. Lyall): Special projects, total 0 and M, \$217,000. Agreed?

---Agreed

Under science.

MR. FRASER: Mr. Chairman, are you on 0 and M?

Total O And M - Science

THE CHAIRMAN (Mr. Lyall): O and M, Mr. Fraser, page 3.05. I will direct your attention to page 3.06, under science, \$205,000, total O and M. Agreed?

---Agreed

Total O And M, Agreed

I direct your attention to page 3.01, total O and M, \$1,112,000. Agreed?

---Agreed

Total Capital, Agreed

Page 3.01, total capital, \$1,993,000. Agreed?

---Agreed

What is the wish of this administration now?

Department of Personnel

HON. ARNOLD McCALLUM: Mr. Chairman, go into the Department of Personnel. I would like to have Mr. Bates, the director of the department with Assistant Commissioner Mullins as witnesses.

THE CHAIRMAN (Mr. Lyall): I would like to thank Mr. Creery and Assistant Commissioner Mullins for sitting at the witness table.

THE CHAIRMAN (Mr. Lyall): I direct your attention to page 4.01, Department of Personnel, comments of a general nature. Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Thank you, Mr. Chairman. I will try to keep my comments fairly brief with respect to the introductory remarks concerning the Department of Personnel. Essentially the major changes in the Department of Personnel estimates this year include the deletion of the funding for staff housing. The funding for staff housing is proposed in the Department of Public Works. We did this for two reasons Mr. Chairman. The first was to recognize the responsibilities for property management of the Department of Public Works and the second is so the Department of Personnel could operate as an effective voice on behalf of concerned employees when they have complaints to make about staff accommodation. The second major change in the estimates, Mr. Chairman, is that we have set up two new activities containing program moneys only. These are the training assistance activities and the removal and travel assistance activities. These two activities have been so identified for the purposes of greater financial control.

THE CHAIRMAN (Mr. Lyall): Mr. Whitford.

MR. WHITFORD: Mr. Chairman, I have only got two questions to ask. Last year when we discussed the native employment division one of the questions was that the officers of that division are on the sixth floor of the YK Centre. Is there any intention of moving the office down to the street where it would be more accessible for people to go to review kinds of programs and other information in terms of job opportunities? As well, Mr. Chairman, are they going to canvass the high schools in the North? Maybe through an increased staff to explain to people what kinds of job opportunities there are in the territorial government or in the North.

Need To Employ More Northerners.

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, we have not considered specifically the suggestion of a Storefront type of operation for the office of native employment. Our major objective with respect to the office of native employment, is to ensure that we have an aggressive force within the government helping to make all of our managers and supervisors aware of the need to employ larger numbers of northerners within the territorial public service. Essentially the role at this time, of the office of native employment is to work as part of the management team and part of the planning team of government as opposed to an employment office dealing directly with individual candidates for individual jobs. With respect to the second question, both the Department of Personnel and the employment division of the Department of Economic Development attempt to work with the graduating high school students and groups and institutions such as the Adult Vocational Training Centre, in order to bring to their attention in the case of Personnel the full time job opportunities of the government and in the case of the employment division of Economic Development the training and apprenticeship positions that are available within our service.

THE CHAIRMAN (Mr. Lyall): Any more comments of a general nature? I direct your attention to...

MR. FRASER: Are we dealing with comments?

THE CHAIRMAN (Mr. Lyall): Just general, page 4.01.

MR. FRASER: Mr. Chairman, I would like to elaborate a little bit on the letter that we received today. I do not know if it has anything to do with the administration, but I brought up the subject the other day, last Monday I

believe it was in the Legislature and today we get a three page letter which I disagree with entirely. When Hon. C.M. Drury set up office, he brought in an executive with him. I think we have qualified people in the settlement who could run an office, plus he claims that he has put out applications and did not receive any back. I never saw the advertisements. If he had gone to the proper employment officer, who is hired by the territorial government, I am sure he could have received some help. However, I was not too pleased with the three page letter on a couple of comments that I made and I would like to direct it to Ms. Wendy Porteous that I was the one that made the statement. It was not the rest of the Assembly Members that had anything to do with it. It was strictly what I said.

Employment For Hon. C.M. Drury's Office

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, I have had the pleasure of seeing the letter that Mr. Fraser has talked about. My understanding of our relationship with the office of the special representative, for employment is that we would attempt to draw up a list of northerners who could fill different kinds of positions when we were apprised of the kinds of positions that were required, the kind of staff in general terms the office of the special representative needs to fill, our offer to the special representative stands. As well, we have sent off another list in advance of receiving a specific suggestion for different kinds of jobs but...

THE CHAIRMAN (Mr. Lyall): Thank you, Assistant Commissioner Mullins. Mr. Butters.

MR. BUTTERS: We are on Personnel.

THE CHAIRMAN (Mr. Lyall): That is right, page 4.01.

MR. BUTTERS: I would just like the assurance of the Executive member for Personnel and Finance and all those other juicy departments whether or not there is anticipated increases in the requirement for staff. How does he project down the line say over the next five years, our personnel requirements?

Civil Service At A Stable Condition

THE CHAIRMAN (Mr. Lyall): Mr. Bates, Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, the public service of the Northwest Territories was experiencing growth early in this decade of between ten and 15 per cent a year. A lot of that was for catch up as a result of services not provided earlier on. We are of the opinion at the moment that we will have a fairly stable number of employees over the next handful of years. We expect there will be changes between departments and we expect that some of the reasons for stability will be creation of hamlets where some positions are actually dropped out of our public service and become hamlet positions. There would be a few additions to our staff as required by program managers and as requested by settlement, hamlet, village, town councils, etc.

THE CHAIRMAN (Mr. Lyall): Mr. Butters.

MR. BUTTERS: Just a supplementary, it is good news that we will be able to keep the civil service at a stable condition. I would expect then that while decentralization goes forward, decentralization will not require additional staff and that the Executive will be able to decentralize its function and responsibilities using the present number of man years available to them.

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, I would like to speak to that question for a moment. If we were...

THE CHAIRMAN (Mr. Lyall): One moment, Assistant Commissioner Mullins. Mr. Pudluk.

MR. PUDLUK: I think the translator is on the wrong channel right now.

ASSISTANT COMMISSIONER MULLINS: Thank you, Mr. Chairman. If we were doing a straightforward decentralization exercise where we were only decentralizing, there would probably have to be a small increase in growth in the number of employees. If you have two people working in the Department of Personnel on pay and benefits and you decentralize that to the region, you would probably end up with one clerk in each region rather than two clerks at headquarters. So that decentralization will sometimes involve inefficiencies. What we are trying to do when we decentralize is to put forward a plan of action, for each department to put forward a plan of action to the Executive Committee. Often the plan of action will indicate areas where a modest increase in staff, a higher level of service can be delivered. For example, Mr. Chairman, we decentralized the Department of Local Government in the area of assistance to the airports program and of town planning and lands. The review leading to decentralization indicated that those areas were receiving an unnecessarily and undesirable low priority and therefore additional man years were provided to strengthen those functions. So that we are trying to track the cost of decentralization but when we take those decisions we also some times as an Executive Committee elect to increase the level of service provided the territorial residents and that then may or may not have a man year implication.

THE CHAIRMAN (Mr. Lyall): Thank you, Assistant Commissioner Mullins. Mr. Whitford.

Family Situations In Decentralization

MR. WHITFORD: Mr. Chairman, just one question, but I think it is of importance. If decentralization comes about in a years time, whereby the offices or positions move to Rae, those people that are working for the government here that have kids in high schools and what not, are they going to have the opportunity of having another job within the department so that they can still have the residency in Yellowknife for their children in high school because there is, in fact, people working right now in Local Government that are, or have that kind of a problem.

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, the Executive Committee has not given specific blanket guarantees to that effect to employees. What we hope to do is recognize that there is natural attrition within our government and to use natural attrition to place individuals whose jobs have been decentralized in another comparable job in the Yellowknife area. Other employees have been decentralized personally as their positions have been decentralized, but wherever possible we try to accommodate the family situations and preferences.

Total Finance And Benefits Administration, Agreed

THE CHAIRMAN (Mr. Lyall): Thank you, Assistant Commissioner Mullins. Comments of a general nature? At this time I guess I would direct your attention to page 4.08, detail of capital. The amount of \$20,000, total finance and benefits administration. Agreed?

---Agreed

Total Recoveries, Agreed

Page 4.09, total recoveries, \$4,710,000. Agreed?

---Agreed

Total 0 And M - Directorate, Agreed

I direct your attention back to 4.02, total 0 and M, directorate, \$88,000. Agreed?

---Agreed

Page 4.03, total 0 and M, finance and benefits administration, \$1,244,000.
Mr. Nickerson.

MR. NICKERSON: I presume, Mr. Chairman, this is the proper time to bring up the matter of the employee housing policy. I wonder if any developments have, of late, taken place with regard to our policies appertaining to employee housing; if any changes have been made, and I wonder if we could be given them again. I know this information has been given to us in the past but perhaps the witnesses could refresh our memories as to how rents charged to employees in government housing are arrived at.

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

Rental Structures For Employees

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, the rental structure for employees is a management responsibility and is the subject of joint consultation with the two employee associations. Prior to 1975 the government had initiated a rental freeze and then for 1976 and 1977 the rental rates increased by the maximum amount allowed by the Anti-Inflation Board. For 1978 joint consultations will be proceeding, starting on the 20th of February with the Northwest Territories Teachers' Association and a week or so later, with the Public Service Alliance. The precise percentage increase in rental rates proposed will be discussed by the Executive Committee on Thursday of next week in advance of joint consultation. But you may recall I indicated to this House during discussion of the estimates of Personnel last year that it was our intention that rental rates should rise in the neighbourhood of 25 to 30 per cent so that there would be a closing of the gap between commercial rental rates and rental rates charged to territorial public servants.

THE CHAIRMAN (Mr. Lyall): Mr. Nickerson.

MR. NICKERSON: I thank the witnesses for that information, Mr. Chairman. I understand as a matter of policy the government were trying to encourage those employees in the southern Mackenzie, at any rate, to purchase their own housing rather than live in government housing. I wonder how that process is going on. Is that being successful, are there many territorial civil servants who are buying their own houses rather than relying on the government to provide for them?

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

Lease Purchase Arrangement For Employees

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, I do not have the precise data with me as to the percentage of our employees in the South Mackenzie now housing themselves in private accommodation this year in comparison with last year. But there was one other element of the program and that was the offer to enter into a lease purchase arrangement with the employees for the sale of those units that are owned by the government in Yellowknife, and at the moment it is almost at the typing stage. We have five contracts virtually ready for signature by employees who wish to enter into a lease purchase arrangement for housing. I think, Mr. Chairman, that the program had more interest to employees when there was the thought of the possibility of a pipeline and there was a rising housing market. It is not considered quite as attractive by many members now that there has been a slight softening of the housing market in Yellowknife.

THE CHAIRMAN (Mr. Lyall): Mr. Nickerson.

MR. NICKERSON: One last question on housing, Mr. Chairman. This is a thorny point that is brought up quite frequently in this committee and that is the matter of whether or not the indirect subsidization of employee housing is to be taxable or not. As has been said by the witnesses, the rents charged to employees by this government on government housing is less and in many ways far less than they would have to pay on the open market. Is this difference, this indirect subsidy computed as a taxable benefit for the purposes of paying federal and territorial income tax?

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, this issue has been discussed over the last several years with the Department of National Revenue and they have not seen it necessary for us to include any calculated amount as an employee subsidy for purposes of taxation.

Total 0 And M - Finance And Benefits Administration, Agreed

THE CHAIRMAN (Mr. Lyall): Mr. Nickerson, any further comments? I direct your attention to page 4.03, total 0 and M, finance and benefits administration, \$1,244,000. Agreed?

---Agreed

Total 0 And M - Employee Relations, Agreed

Page 4.04, employee relations, total 0 and M, \$164,000. Agreed?

---Agreed

Total 0 And M - Manpower Planning And Development, Agreed

Page 4.05, manpower planning and development, total 0 and M, \$857,000. Agreed?

---Agreed

Total 0 And M - Training Assistance, Agreed

Page 4.06, total 0 and M, training assistance, \$308,000. Agreed?

---Agreed

Total 0 And M - Removal And Travel Assistance

Page 4.07, total 0 and M, removal and travel assistance, \$2,351,000. Agreed?
Mr. Nickerson.

Vacation Travel Assistance

MR. NICKERSON: If I remember correctly, Mr. Chairman, on several occasions previously the matter came up that employees who wished to take their vacation in the South were given travel assistance but those who wanted to spend it in the Northwest Territories were unable to get that assistance. I wonder if that matter has now been rectified?

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Yes, Mr. Chairman, I would like to speak to that. The annual leave assistance portion of this total budget is estimated to be \$743,000 and it can be provided to employees in one of three ways.

The most well-known way is to support the cost of the air fare of employees to the closest or cheapest destination of either Edmonton, Winnipeg, or Montreal in which the employee picks up a fixed amount of the transportation bill and the government picks up the balance.

The second form of vacation travel assistance deals with individuals on the Mackenzie highway system who can use their automobile to travel and if they do so, the employee is entitled to \$100 for himself or herself, \$100 for each adult dependant and \$50 for each child dependant. The program was amended last year, I believe, or maybe in 1976 to allow for persons wishing to travel within the Northwest Territories to have the same amount as individuals travelling by automobile. So anyone taking a vacation within the Northwest Territories, any employee taking a vacation within the Northwest Territories is entitled to vacation travel assistance equal to \$100 for the employee plus \$100 for each adult dependant and \$50 for each child dependant while travelling in the Northwest Territories.

THE CHAIRMAN (Mr. Lyall): Mr. Fraser.

MR. FRASER: Mr. Chairman, I would like to know how they arrived at the figure of \$100 and \$50 per child. Some of the settlements in the remote areas have employees that have been in there for eight or nine years and have never been out. It is not the fault of the government, I guess, but the guy does not like flying and he likes to spend his holidays on the river. Is this money available to him if he wants to spend his holidays in the North rather than go out?

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Yes sir, yes, Mr. Chairman, that is precisely the purpose. If an employee is living in Norman Wells and wishes to travel by river to Fort Norman or anywhere in that area, then that employee is entitled to the \$100 and the \$50 benefits that I mentioned a moment ago. He does not have to travel outside the territories at all in order to obtain this benefit.

THE CHAIRMAN (Mr. Lyall): Mr. Fraser.

MR. FRASER: Is that money accountable? Do they have to make out an expense report when he gets back off holidays?

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

Holiday Travel Benefits In The N.W.T.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, for persons travelling by car, they have to make a declaration that they left the Northwest Territories by car and that they took annual leave. For a person in a community who travels in the North, all they have to do is sign a declaration that they have left that community and have taken at least one day of annual leave in doing so.

THE CHAIRMAN (Mr. Lyall): Mr. Fraser.

MR. FRASER: Mr. Chairman, that gives him a lot of flexibility because he can just go fishing for a day. However the person that I have in mind if he was to take advantage of the air fare from Fort Franklin to Edmonton and return with seven children and his deductible allowance is \$50 single and \$85 for married, that would cost the government for that person a lot more than \$100. I just wondered if the administration took into consideration the people who are living in remote areas, this \$100 a day allowance or is this set up for the big communities?

THE CHAIRMAN (Mr. Lyall): Assistant Commissioner Mullins.

ASSISTANT COMMISSIONER MULLINS: Mr. Chairman, I would like to correct one factor, it is not \$100 a day. It is just that if an adult is involved in this benefit, then it is \$100 for the employee, \$100 for an adult dependant and \$50 for a child. So a man and his wife would be \$200, seven children \$350, so the total benefit for a man with seven children would be a total of \$550. That is not per day or per month or anything that is just an entitlement once per year. The philosophy here is to recognize a relationship between a benefit and a relationship to a cost. If employees wish to fly out of the territories they do not get a dollar benefit they get a transportation benefit. If a person wants to travel inexpensively within the territories then he gets a dollar benefit rather than a transportation benefit. If a man gets in a canoe with his kicker and the cost of the trip is \$50, he will get the \$450. So he gets really a financial benefit as opposed to a travel benefit.

Capital - Finance And Benefits Administration, Agreed.

THE CHAIRMAN (Mr. Lyall): I direct your attention to page 4.08, total finance and benefits administration, \$20,000. Agreed?

---Agreed

I direct your attention back to page 4.01, total 0 and M. Hon. Arnold McCallum.

HON. ARNOLD McCALLUM: Mr. Chairman, did we in fact approve page 4.07? Did we get agreement on page 4.07?

THE CHAIRMAN (Mr. Lya11): Yes, we did.

HON. ARNOLD McCALLUM: I did not think we had.

THE CHAIRMAN (Mr. Lya11): Well, we did but Mr. Nickerson nayed it.

MR. NICKERSON: Mr. Chairman, I think the point that Hon. Arnold McCallum is trying to make is that in fact you called page 4.08 twice and forgot to call page 4.07.

THE CHAIRMAN (Mr. Lya11): Right.

MR. NICKERSON: It is just a technicality.

Total O And M - Removal And Travel Assistance, Agreed

THE CHAIRMAN (Mr. Lya11): Page 4.07. Agreed?

---Agreed

I direct your attention back...

Motion That The Administration Undertake Study On Transferring Divisions Or Departments

MR. STEWART: Mr. Chairman, before we leave these estimates I would like to make a motion. I move that the administration undertake an immediate study on transferring divisions and/or complete departments of the territorial government to places other than Yellowknife and report at the May session.

THE CHAIRMAN (Mr. Lya11): Could I have your motion please, Mr. Stewart? I move that the administration undertake an immediate study on transfer and divisions and/or complete departments to places other than Yellowknife and report about it at the May session. Is that correct, Mr. Stewart?

MR. STEWART: That is close enough, Mr. Chairman.

THE CHAIRMAN (Mr. Lya11): Mr. Fraser, to the motion.

MR. FRASER: Mr. Chairman, I do not understand the motion. What are we dealing with, the budget or has the motion got to do with the -- what page is the motion dealing on?

THE CHAIRMAN (Mr. Lya11): I directed your attention back to page 4.01, and then the motion was made. I suppose, Mr. Fraser, that the motion is supposed to tie in with planning and personnel transfer. To the motion? I am trying to get the motion in English now that Mr. Stewart made. You might need an interpreter if you look at the scribbling on that paper he handed in. Mr. Stewart, to the motion please.

MR. STEWART: Mr. Chairman, I bring this point up at this time under Personnel. It is just to follow through on the decentralization that we have been discussing at various times. I believe that this particular vote is probably as good as any to put the motion through under. The thought here, of course, is that we have hopes that maybe some departments may be able to function just as well in places such as Hay River, Fort Simpson, Norman Wells or Inuvik to help during this economic depression that we are having through the lack of no pipeline. It is really at the present moment, the only viable institute that we have in the territories, other than a few mines, is government, and it is a matter of trying to share the wealth and I know that my colleagues probably from Yellowknife will not agree with this but we have discussed the matter previously.

I think it is time that we took some action to get the government to come in with a report to see exactly what the feasibilities may be and what departments or divisions of departments that may actually be able to be moved to other places and still be effective.

THE CHAIRMAN (Mr. Lyall): To the motion, please, Mr. Fraser.

MR. FRASER: Well, Mr. Chairman, I agree with Mr. Stewart that the administration keeps talking about decentralization. I think all the decentralization is here in Yellowknife. They are scared to get rid of a few departments and Mr. Stewart's suggestion that maybe we could move some of these departments around the North and share the wealth, like, everything seems to be centred around Yellowknife right now and I would go along with moving some of the departments if at all possible. If we have water transportation; Northern Transportation Company Limited are not busy; it is cheap transportation, we could move them by boat and give them a little view of the river.

THE CHAIRMAN (Mr. Lyall): Any comments to the motion, please, Hon. David Searle?

HON. DAVID SEARLE: It sounds like a one-way move up the river to me. Well, I have no objection to the study being made but if I may, in jest, just say that I can certainly see the Department of Personnel in Nahannie Butte and maybe Planning and Program Evaluation in Colville Lake and we could put Public Works and highways at Enterprise, Natural and Cultural Affairs, well I think Igloolik would be a pretty good place for that. Local Government, we could put that at Rae and I suppose that is the sort of thing we are talking about and I guess as long as the study does not cost too much it might be an exercise that we should go through.

However, being serious for a moment, I may say that let us not lose sight of the fact that though there may indeed be some operational elements that can be decentralized which I would support, do not go all crazy about it and ruin the need for a workable headquarters unit, which is what is supposed to be here at Yellowknife. Now to the extent that the government may exceed that, I would support a decentralization where it makes sense.

THE CHAIRMAN (Mr. Lyall): Thank you, Hon. David Searle. To the motion.

SOME HON. MEMBERS: Question.

Motion That The Administration Undertake Study On Transferring Divisions And/Or Departments, Carried

THE CHAIRMAN (Mr. Lyall): The question being called, I move that the administration undertake an immediate study on transferring divisions and/or complete departments to places other than Yellowknife and report at the May session.

To the motion, all in favour? Carried.

---Carried

Total 0 And M - Agreed

I direct your attention back to page 4.01, total 0 and M, \$5,012,000. Agreed?

---Agreed

Total Capital, Agreed

Page 4.01, total capital, \$20,000. Agreed?

---Agreed

It is now the wish of this administration to go to page 1.01, Executive. Agreed?

SOME HON. MEMBERS: Progress.

THE CHAIRMAN (Mr. Lyall): Is it the wish of this committee to report progress?

SOME HON. MEMBERS: Agreed.

---Agreed

THE CHAIRMAN (Mr. Lyall): Did I hear a nay somewhere. Well, I heard if you have one nay that is enough.

MR. SPEAKER: Mr. Lyall.

Report Of The Committee Of The Whole Of Bill 11-64, Appropriation Ordinance, 1978-79

MR. LYALL: Mr. Speaker, your committee has been studying Bill 11-64 and would now like to report progress. There were two motions, Mr. Speaker, the first motion made by Mr. Nickerson and that motion was carried. I move that this committee recommends that at least one elected representative of the peoples of the Northwest Territories be present and have full delegate status at the intergovernmental committee meeting when the territorial budget is being finalized.

The last motion made by Mr. Stewart, that motion was also carried. I move that the administration undertake an immediate study on transferring divisions and/or complete departments to places other than Yellowknife and report at the May session.

MR. SPEAKER: Gentlemen, just before we have the orders of the day, may I just remind Members who may be planning to travel home for the week end and not planning to return, that as we agreed in caucus, they should notify Mr. Remnant, who has had no one notify him yet of such plans. Of course you do not have to bother if you are planning to return, but I must say that I am concerned that we do not lose a quorum, as we could have two full days left by my reading of the orders of the day. Certainly we have all Monday and of course we have not had third reading of bills, many bills we have not even begun to deal with, so please let Mr. Remnant know so we can keep tab on your plans to that end. Are there any announcements concerning the week end? Mr. Lyall.

MR. LYALL: Maybe, Mr. Speaker, while the Members are still here we could have an indication of persons that are going home and staying away.

MR. SPEAKER: Well, Mr. Lyall, I do not want to embarrass anyone. I think I just wanted to remind them of the suggestion that was made at caucus and of course there is nothing wrong with going home and staying there if there is no fear of losing a quorum.

Any announcements? Mr. Clerk, orders of the day for Monday.

ITEM NO. 14: ORDERS OF THE DAY

CLERK OF THE HOUSE: Orders of the day, February 13, 1978, 1:00 o'clock p.m., at the Explorer Hotel.

1. Prayer
2. Questions and Returns
3. Oral Questions
4. Petitions
5. Reports of Standing and Special Committees
6. Notices of Motion
7. Motions for the Production of Papers
8. Motions
9. Tabling of Documents

10. Consideration in Committee of the Whole of Bills, Recommendations to the Legislature and Other Matters: Bill 11-64, 14-64, 15-64, 16-54, 5-64, 4-64, 6-64, 10-64, and 18-64; Report of the Standing Committee on Finance; Motions 9-64, 12-64 and 13-64; Price Support Mechanisms for Sealskin; Motion Relative to Proposed Amendments to the Northwest Territories Fisheries Regulations; Recommendation to the Legislature 1-64; Information Items 5-63 and 7-63

11. Third Reading of Bills

12. Assent to Bills

13. Orders of the Day

MR. SPEAKER: Well, gentlemen, have a good week end. On that note, this House is adjourned until February 13, 1978, 1:00 o'clock p.m., at the Explorer Hotel.

---ADJOURNMENT

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