# LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES 8<sup>TH</sup> ASSEMBLY, 67<sup>TH</sup> SESSION

TABLED DOCUMENT NO. 1-67
TABLED ON Jan. 19, 1979

Report to the Council of the Northwest Territories

on the examination of the accounts and financial statements of the

GOVERNMENT OF THE NORTHWEST TERRITORIES

for the year ended March 31, 1978



#### AUDITOR GENERAL OF CANADA

#### VÉRIFICATEUR GÉNÉRAL DU CANADA

The Council of the Northwest Territories, Yellowknife, N.W.T.

I have examined the accounts and financial transactions of the Government of the Northwest Territories for the year ended March 31, 1978. My examination was made in accordance with generally accepted auditing standards, and accordingly included such tests and other procedures as I considered necessary in the circumstances.

In my opinion the accompanying statements of assets and liabilities and net debt give a true and fair view of the affairs of the Territories at March 31, 1978 and the statement of revenue and expenditure gives a true and fair view of revenue and expenditure for the year then ended in accordance with the accounting policies referred to in Note 1, applied on a basis consistent with that of the preceding year.

I further report that, in my opinion, proper books of account have been kept by the Territories, the financial statements are in agreement therewith and the transactions that have come under my notice have been within the statutory powers of the Territories.

Auditor General of Canada

Ottawa, Ontario August 16, 1978

Statement 1

## Statement of Revenue and Expenditure for the year ended March 31, 1978

RE VENUE

#### EXPENDITURE

	1978	1977		1978	1977
Operations and maintenance			Operations and maintenance		
Revenue and recoveries					
Taxes - fuel and other.	\$- 6,021,386_	\$ 5,831,002	Education	\$ 36,372,492	\$ 30,790,667
profit)	4,418,713	ددد . 428 , 4	Public Works	23,858,056	19,916,840
Housing rental recoveries	3,453,179	3,784,498	!		
Economic Development projects	2,453,880	2,589,708	Health	19,628,784	14,128,114
Interest-investments Sundry	2,349,890 1,611,933	3,058,511 911,853	Finance	16,059,079	13,726,763
Taxes - income (Note 13)	,1,608,000	_			
Licences and fees Heating, fuel and water	- 1,254,449°. 1,218,391	1,754,050 <i>i</i> 247,365	Executive	15,907,327	13,159,991
Interest-loans to municipalities	, .		Social Services	15,104,289	13,436,137
and school districts Recovery of prior years'	951,226	744,507	- Local Government	14,716,821	11,990,297
expenditures	651,831	420,072			
Sale of land	517,427	273,081	Economic Development and		
Board, lodging and sale of	475,366	353,248	Tourism	13,832,338	9,815,031
food Rental of buildings and	475,300	353,240	Personnel	10,213,700	8,127,690
equipment Interest-small business loans	474,285 103,874	362,657 -	Public Services	8,114,707	6,798,527
interest-small dusiness loams				6,320,086	5,130,572
	27,563,830	24,758,885	Highways	0,320,000	3,130,372
Recoveries under agreements with Canada			Natural and Cultural Affairs	5,271,445	4,117,032
Health	9,394,106	8,963,973	Interest on Loans from	1 520 206	1,137,385
Social Services Public Works	7,617,399 5,558,911	4,164,685 4,337,912	Canada	1,570,286	1,137,363
Education	3,249,412	1,424,040	Information	1,436,160	1,141,736
Public Services	252,424	180,303			
Economic Development	250,000		Program Planning and	1 000 003	1 206 202
Executive	23,249	17,244	Evaluation	1,069,607	1,295,383
	26,345,501	19,088,157		189,47: ,177	154,712,165
Grants from Canada					
Operating (Note 14)	107,569,000	109,856,000	•		
In lieu of taxes	27,517,000	14,479,000			
Small Business Loans and Guarantees Fund (Note 4)	566,875	· <u>-</u>			
(100 till 100 till 10					
	135,652,875	124,335,000			
Capital			Capital		
Grants from Canada Recovered from Canada and	49,092,000	41,000,000	Grants and acquisition of capital assets	48,136,095	50,340,376
ochers	8,983,412	8,512,142	Expenditures on behalf of Canada	8,521,629	8,325,337
	58,075,412	49,512,142		56,657,924	58,665,713
			Excess of revenue over expenditure	1,504,517	4,316,306
			expenditure		
	<u>\$ 247,637,618</u>	\$ 217,694,184		\$ 247,637,618	\$ 217,694,184
The accompanying notes are an inte	gral part of the f	financial statemen	TG.		
Approved by:	, _				
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#### COVERNMENT OF THE NORTHWEST TERRITORIES

### Statement of Assets and Liabilities as at March 31, 1978

ASSETS	<u>i</u>		<u>1.1AB11.</u>	<u>l'TLES</u>	
	1978	1977		1978	1977
Corrent  Cash and abort-term bank deposits Accounts receivable (Notes 2 & 3) lovestories at cost Corrent portion of long-term receivables (Note 7)	\$ 19,360,557 14,537,090 8,975,525 998,447 43,871,619	\$ 30,714,762 7,375,114 7,595,314 1,116,392 46,801,582	Current  Accounts payable (Note 8)  Other Habilities  Current portion of long-term  debt (Note 11)  Unapplied balances of advances  from Canada	\$ 15,915,502 3,992,950 604,305 315,484 20,828,241	\$ 15,734,698 2,909,359 437,026 683,994 19,765,077
Small Business Loans and Concantees Fund (Note 4) Long-term receivables  Loans to municipalities and school districts (Note 5) Credit Union Munoat Aid Depository Fund (Note 6) Other Johns	2,427,765  14,403,465  750,000  183,931	11,557,605 750,000 220,806 12,528,411	Long-term debt  Lonns from Canada (Note 9)  Lonns from Central Hortgage  and Housing Corporation  (Note 10)	1,676,928 1,678,739	122,476,109 
Fixed assets Trust assets Ret debt	1,274,144 80,620,199 \$ 143,491,124	4,190,553 84,266,882 \$ 167,787,429	Trust Habilities	1,236,144 \$ 143,491,126	4,190,553 <u>\$ 147,787,429</u>

The accompanying notes are an integral part of the financial statements.

Approved by:

#### GOVERNMENT OF THE NORTHWEST TERRITORIES

## Statement of Net Debt for the year ended March 31, 1978

	1978	1977
Balance at beginning of the year	\$ 84,266,882	\$ 88,583,188
Excess of revenue over expenditure for the year	1,504,517	4,316,306
Transfer of Small Business Loans and Guarantees Fund from Canada (Note 4)	2,142,166	
Balance at end of the year	\$ 80,620,199	\$ 84,266,882

The accompanying notes are an integral part of the financial statements.

#### GOVERNMENT OF THE NORTHWEST TERRITORIES

#### Notes to Financial Statements March 31, 1978

#### Significant accounting policies

The Statements include the accounts of the Northwest Territories and of the Northwest Territories Liquor Control System. The accounts of the Northwest Territories Housing Corporation and the Workers' Compensation Board are not included and are reported separately.

The Territorial Accounts are maintained on a modified cash basis. Except as noted below, revenues and expenditures reflect cash received and disbursements made during the fiscal year.

The following relate to the structure of the Territorial Accounts.

Accounts receivable

Accounts receivable includes amounts receivable from the Federal Government under the terms of specific cost-sharing agreements, amounts due from the operations of revolving funds and accountable advances to third parties.

#### Inventories

Inventories consist primarily of bulk fuel products, liquor and finished arts and crafts products. Other materials and supplies are charged to operations at the time of acquisition. Bulk fuel inventories reflect transactions for the twelve months ended February 28.

Fixed assets

Fixed assets, consisting of roads, bridges, ferries, buildings, public works, land, equipment, and vehicles are treated as budgetary expenditures at the time of acquisition and construction. These assets are shown on the statement of assets and liabilities at a nominal value of \$1.

Accounts payable

Accounts payable represent expenditures for goods received or services rendered prior to March 31, for which payment was made in the month of April.

Other liabilities

Other liabilities includes amounts held for third parties as a result of contractual or statutory obligations. Specific examples include payroll deductions, contractors' holdbacks and agents' commissions payable.

#### 2. Accounts receivable

#### (a) Accounts receivable consists of:

Due from Canada	\$ 6,794,099
Revolving fund receivables	4,305,561
Due from the Northwest Territories	•
Housing Corporation	2,092,171
Other	 1,345,259
	\$ 14,537,090



Under an agreement with the Canadian Arctic Co-Operative Federation Limited, the payment of balances due by certain co-operatives within the Federation at March 31, 1977, aggregating \$594,000 was deferred until March 31, 1978. Repayment schedules for ensuing years are currently being negotiated.

Effective December 21, 1977 repayment of outstanding Slave River Sawmill Ltd. fuel accounts has been deferred for a period of one year. Amount outstanding at March 31, 1978 was \$103,935.



#### Doubtful accounts receivable

Included in accounts receivable are amounts totalling approximately \$756,000 for which collection is considered doubtful. Approval of the Commissioner or Commissioner in Council is required in order to effect deletion from the accounts.

#### 3. Memorandum accounts receivable

In addition to the amounts shown on the financial statements, \$3,289,978 of receivables are maintained on a memorandum basis and will be recognized as revenue when collected.

#### 4. Small Business Loans and Guarantees Fund

During the year the operation of the Northwest Territories small business loans program was transferred from the Government of Canada. The fund was established by payment of a grant of \$2,709,041 which included principal balances of loans outstanding of \$2,142,166 at March 31, 1977 and working capital for current year's operations of \$566,875. The program is operated under the authority of the Small Business Loans and Guarantees Ordinance which established a ceiling for loan fund operations at \$5,000,000.

The principal portion of loans outstanding at March 31, 1978 amounted to \$2,427,765 of which \$467,477 is considered to be of doubtful collectibility. Council appropriation is required to effect deletion from the accounts.

#### 5. Loans to municipalities and school districts

Loans to municipalities includes loans of \$1,860,000 to the Town of Inuvik which received Council approval for a conditional forgiveness subsequent to the year-end.

The balance of the loans outstanding are receivable in varying annual amounts through to the year 2005 and bear interest at an average weighted rate of 8.34%.

#### 6. Credit Union Mutual Aid Depository Fund

The Government of the Northwest Territories established the Credit Union Mutual Aid Depository Fund during the 1976/1977 fiscal year by advancing a \$750,000 non-interest bearing demand loan. Subsequent to the end of the current fiscal year all credit unions in the Territories ceased operations. The loan provided will be utilized in the liquidation of credit union affairs and will require Council approval for deletion from the accounts. An additional amount of \$504,300 was approved by Council subsequent to the year end to assist in the liquidation.

#### 7. Current portion of long-term receivables

Principal loan repayments receivable during 1978/1979 include:

Loans to municipalities and school districts Other loans receivable \$ 975,042 23,405

\$ 998,447

#### 8. Expenditures carried over

Expenditures of approximately \$2,445,000 were incurred by the Government of the Northwest Territories during the current fiscal year but were not paid by the April closing date and are not reflected in the financial statements. During the previous fiscal year the carry-over amounted to \$1,100,000.

#### 9. Loans from Canada

(a) Payment of principal and interest on loans from Canada to finance the acquisition of capital assets in prior years has been deferred until March 31, 1979 in accordance with Orders in Council P.C. 1974-2878 and P.C. 1975-1188. These loans, amounting to \$105,153,395 have accumulated interest of \$23,523,806, \$7,466,829 of which is in respect of the current year. This interest is not recorded in the financial statements.

(b) The remaining portion of the loans amounting to \$15,121,659 represent borrowings, the proceeds from which were loaned to municipalities, school districts and other third parties for capital purposes. The loans are repayable in varying annual amounts to the year 2002 and bear interest at an average weighted rate of 8.41%.

#### 10. Loans from Central Mortgage and Housing Corporation

The Government of the Northwest Territories has borrowed \$1,758,000 from Central Mortgage and Housing Corporation to assist in the financing of townsite development at Nanisivik.

The loans are repayable in varying annual amounts for a period of 12 years commencing January 1, 1979 at an average weighted rate of 9.74%.

#### 11. Current portion of long-term debt

Principal loan repayments payable during 1978/79 include:

Loans from Canada Loans from Central Mortgage and Housing Corporation \$ 523,233

81,072

\$ 604,305

#### 12. Workers' Compensation Board

- (a) As a result of a working agreement between the Government of the Northwest Territories and the Workers' Compensation Board, funds previously held in trust on behalf of the Board were transferred to the Board for their administration.
- (b) As at March 31, 1978, \$1,649,815 remained to be transferred and has been recorded in the account, other liabilities.

#### 13. Income Tax Ordinance

On January 1, 1978 the Income Tax Ordinance became effective. The revenues realized through the Ordinance will replace the grant in lieu of taxes received from Canada. Revenue installments applicable to the 1978 taxation year amounting to \$1,608,000 were received prior to March 31, 1978, and are recorded in the accounts.

#### 14. Established program financing

During the year the Federal/Territorial cost sharing agreements covering health and medicare services were discontinued. Funding has been replaced by the Federal/Provincial Fiscal Arrangements and Established Programs Financing Act, 1977. Funding adjustments made in conjunction with the change have resulted in the addition of \$734,000 to the current year's operating grant from Canada.

#### 15. Commitments

The Government of the Northwest Territories leases office space and staff accommodation under the terms of long-term contracts. Rental payments for which the Territories is committed over the next five years are as follows:

1978/1979	\$ 6,116,840
1979/1980	5,169,169
1980/1981	5,011,493
1981/1982	4,884,445
1982/1983	4,433,922
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#### 16. Contingent liabilities

The Government of the Northwest Territories has guaranteed the following:

Loans payable by the Northwest	
Territories Housing Corporation	\$ 34,713,709
Loans by chartered banks to	
commercial fishermen	225,557
Loan by a chartered bank to	
commercial business	40.000

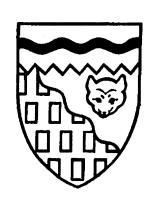
#### 17. Anti-Inflation Act

The Government of the Northwest Territories is subject to and in the opinion of management is complying with the Federal Anti-Inflation Act.

#### 18. Comparative figures

Comparative figures for 1976/1977 have been restated to conform to the current year's presentation of accounts.

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Tabled Jan 19, 1979



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#### שפיחסי ולדגר

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#### שפיחסי ולביר

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#### 2. סף כי לתיים נלבי שי שי

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(ס) טבי ביישי סף בי החדף. י

CL 14 Dare Apre בירי אף בי 1756,000 \$756,000 בירי ארב ישבי בי בי הרף בי 19 בי כס ביי בי היי.

#### 3. החקי כסטבעי סףכי החדסעי

 $C\Delta'$   $CL_{\sigma}$  a'  $\Gamma_{\sigma}\Gamma_{\sigma}$   $\Gamma_{\sigma}$   $\Gamma_{\sigma}$ 

> ውፈት ውና ላጋ፣ ጋላ፣ በርኮፈው ርኮ ነላ \$1,860,00ህዲና ላጋ፣ ጋላ፣ በርኮሬንና እና ላጋ፣ ጋላ።ጋና ላነቴበስሬው "እና ሪኮ ነላ ላጋ፣ ርኮ ነቀነና ኮስ፣ በርኮታ በላቴኒኮ LC ኮየኮሎ 'ቴኒኮ ረኮራ' ና ላጋ፣ ጋላ።ጋና እየታኮላቀን Let ረላ። ላር ነላ። የኮስ፣ በርኮታ በላቴኒኮ LC ኮየኮሎ 'ቴኒኮ ረኮራ' ላጋ፣ ጋላ።ጋና

ወቅና ጋበታውዛና ወቅድና ርውታስቴኒር ወና ፍህ\_ና ወቅምና ውን ትናናታጥ LC ወቅድና ርውፍ ተመቴርና ሥበቅ 2005Γ ወደ La Δε Γσና ርውፍና ዚያ የሥበቅ Δε Γσና ርውራኒ 8.34>5° ነታ a σ .

#### Padso Jarte De Padse dos Dancodo Jac Jares CDYLAC

#### 7. ACDC No 34c DL 2000 DO 100 4 PaDYC Dac NOC 1. CL 40 DC

1978 ב־1979 ב־1979 ב־1978 ב-1978 ב-19

ፈጋኈበርልታና የልይታና <u>ወ</u>ልድበት<u>ው</u>ነ \$ 975,042 Δድ<sup>6</sup>ታላና ልነ ውነ ጋ

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#### 9. baCD ( Lelie of d) bd CD de pads

- (a) C° 44 Padys Poydans 40°04°Cas bacds telegres 40°000000°, Prade in 31, 1979 a yad (30°0000°, bacds adapted and 40°, apped be readed to 31, 1979 a yad (30°0000°, adapted and apped at 1974-2888, 1975-1188). C° 44 40°04°00° ad 40° ad 40° ad 40° ad 40° adapted and adapted at a das above \$105,153,395 YOYDANY AL a das above are represented as a second and apped and adapted and apped and apped and adapted and apped and adapted and apped and and apped and adapted and apped and and apped apped and apped apped apped and apped apped apped and apped a
- 10.  $\frac{\text{dD}^{45}\text{CA}^{5c}}{\text{de}^{5}\text{CA}^{5c}} \frac{\hat{\rho}_{\alpha}\text{D}^{5c}}{(\text{PL}^{4}\text{H}^{5}, \text{b}^{4})^{6}\text{o}^{5c}} \frac{\Delta^{5}\text{de}^{5}\text{b}^{5}\text{d}}{\text{de}^{5}\text{CA}^{5}\text{d}^{5}\text{d}^{5}\text{o}^{5c}} \frac{\partial^{4}\text{Ca}^{5}\text{o}^{5}}{\partial^{4}\text{d}^{5}$

#### 11. סף בי שחרי חמיטים מף בי שמי מרשי שיני

C da apende 1978 1979 > DCD5:

\$ 523,233 (Δι με Πλι βι σι ) CMHC ΔΟι Cλόι <u>81,072</u> 604,305

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(b) L'7 31, 1978F, \$1,649,815 ¿CD7L4' ላ L3 በበና ርዕ7L4' በበና ልዮ ል' ል' ል' ል'

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ታ<sup>\*</sup> ልባበ 1, 1978୮ Δ° 6' č° ለልና Lel<sup>®</sup> 4ጋበላeep<sup>6</sup>><sup>®</sup>. Ȱ 4ላ የልዩሃብቦነን የተርሀገና Δα<sup>™</sup> ለቀላ<sup>®</sup>><sup>°</sup> Ȱ 4ላ ጋቀረለላህ<sup>®</sup> ጋ<sup>°</sup> 4ጋ<sup>®</sup>Cውኒe<sup>6</sup> ልበ<sup>®</sup> 6 ይደርካ<sup>6</sup> ነጋ<sup>°</sup>. Ȱ 4ላድ የልዩሃብቦነን የተር ፈር ፊድን የመጋና ለር የልዩ ነው ነር ነ

#### 14. ליף דבל לי לפסיבתה"

#### 15. dp-6 CD1 96 TX 20 00 10 10 6 410 0 0 0000 X

1978/1979	\$ 6,116,84	0
1979/1980	5,169,16	
1980/1981	5,011,49	3
1981/1982	4,884,44	-
1982/1983	4,433,92	
	25,615,86	9

16. Paph ACCCO ( ( ( ) LONG AND )

שם יחשי נכני שיי סופע שף ברשי השי הקי הקבטחשי:

17. אף כי כי באדם לבל אסטיני (ברניני)

18. סי גלי פירי בי בה בחרי

ር ቀላ ተንተና ፈካውበና በበና የርዕፖር የ የ ም እና 1976 በ 1977 በ ተንተረው ነና ፈካውበን የ የፈውታራበና ላጎና ላና ናነታርና ላ ትቦ ነውንና የፈውን ል.