

LEGISLATIVE ASSEMBLY OF THE  
NORTHWEST TERRITORIES  
9<sup>TH</sup> ASSEMBLY, 3<sup>RD</sup> SESSION

SESSIONAL PAPER NO. 3-80(2)

TABLED ON OCTOBER 23, 1980

## NORTHWEST TERRITORIES POLICE ADVISORY COMMISSION

### Summary

The role of the Police Advisory Commission will be to determine the feasibility and desirability of a new Police Force and to ensure its efficient management. The Advisory Commission should not report on the day-to-day operations of the R.C.M. Police under the current Police Services Contract, but provide the Assembly through the Executive Committee a basis from which the best possible police service can be created so as to guarantee the peoples of the Northwest Territories the protection to which they are entitled.

### Recommendations

1. There should be a Commission consisting of six persons appointed by the Minister responsible for the Department of Justice and Public Services.
2. The Minister of Justice and Public Services should designate one of the members of the Commission to be Chairman and another as Vice-Chairman.
3. Where a vacancy occurs on the Commission from any cause, the vacancy should be filled by the Minister responsible for the Department of Justice and Public Services.
4. Membership on the Commission should be made up of possibly a Territorial Court Judge, a member of this Government (Department of Justice and Public Services), two representatives of the Dene population and two representatives of the Inuit.
5. The Executive Committee, through the Minister of Justice and Public Services, determine the extent of life of the Police Advisory Commission and that a suitable reporting schedule be determined to allow the Commission to file its report for the benefit of the Minister of Justice and Public Services and the Executive Committee.
6. That such office staff and other employees as may be required by the Commission, be employed from within the Territorial Public Service.

### Terms of Reference

1. That the Commission not restrict its mandate to include just the interests of "native" groups within the Northwest Territories. Rather, that "Northern Resident" be used in place of "native".
2. The Commission oversee the implementation of a "Pilot" R.C.M.P., Option 3B project.
3. That the expertise and availability of elected M.L.A.'s be utilized throughout the Territories to allow the Commission input for all residents through their elected representative.
4. The Commission have the legal advice from either its membership or a legal advisor from within the Department of Justice and Public Services.

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The prime objective is to improve the law enforcement aspect of the criminal justice system as it relates to the needs of the peoples of the Northwest Territories. The Advisory Commission, during its term of office, must develop solutions to the problems that are identified to it and after considering the essential factors at hand, take action to a successful conclusion.

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CONFIDENTIAL

14-50-003

DATE: May, 1980

MEMORANDUM TO THE EXECUTIVE COMMITTEE - POLICY

TERRITORIAL POLICE ADVISORY COMMISSION

1. Problem:

To date, no alternative to the present policing service in the Northwest Territories has been investigated to better relate the needs and desires of the people it serves.

2. Objective:

To review present policing services policy as it relates to the possible creation of a Northern Police Force through the creation of a Territorial Police Advisory Commission.

3. Factors:

Following the acceptance of the Northern Policing Paper submitted to the Second Session of the Ninth Assembly, the Assembly urged motion via Item for Action No. 106-9/80 to establish a Territorial Police Advisory Commission. This Commission will determine the form by which a Northern Police Force could be established that would reflect the interests of all native groups and northerners in the Northwest Territories.

4. Alternatives:

- (a) Not proceed with Commission but view a cooperative effort between Government of the Northwest Territories and R.C.M.P. to involve more northerners.
- (b) Have Government of the Northwest Territories, through the Department of Justice and Public Services, do a study.

- (c) Establish a one-man advisory commission.
- (d) Establish an advisory commission with northerners participating on the Commission.

5. Financial Considerations:

The Executive Committee must determine where the operational funding for the setting up and life-term of the Commission will be allocated from.

The proposal is cost-estimated for a 12 month period on the following basis:

Honorariums

1 Chairman @ \$150.00 per day

5 Members @ \$100.00 per day

Travel expenses including airfare

@ \$90.00 per day per person

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\$ 90,000.00

Airfare

40,000.00

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SUBTOTAL \$130,000.00

Administrative Expenses

Assistant to Advisory Commission

(via secondment) 30,000.00

Secretarial Services (contract) 3,000.00

Travel Expenses 10,000.00

Translators @ \$50.00 per day 3,000.00

Promotion (advertising) 20,000.00

Stationery, Telephone 5,000.00

Capital Equipment

Recorders, Typewriter, Transcriber, etc. 4,000.00

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TOTAL \$205,000.00

Honorariums

- based on current commissions presently in place across the Northwest Territories.
- total is sample estimate of 2 days spent in each particular community (10 weeks @ \$650.00 x 50 = \$32,500.00)  
(4 weeks @ \$650.00 x 20 for final report = \$13,000.00).
- airfare was based on sample visits to each region and at least 2 communities visited in that Region (@ \$90.00 per member, \$540.00 x 10 weeks = \$27,000.00)  
(4 weeks on final report, \$540.00 x 30 = \$16,200.00)

Administrative Expenses

- Assistant's expenses based on a 12 month secondment of a Territorial Public Servant assigned to Commission.
- contract secretarial services as needed after initial study has been completed in each community. This would not entail travel.
- travel expenses include only those of Assistant.
- translation based on obtaining one person from each region to travel within regional visit by Commission.
- advertising based on pre-promotion prior to Commission visiting communities. This is based on a 3 - 6 month information campaign to involve all interested parties via radio, television and posters. This would be coordinated through the Department of Information.

Capital Equipment

- equipment required to allow for later use by Commission on a purchase rather than rental basis.

6. Federal-Territorial Considerations:

- (a) This proposal is entirely the concern of this Government as it does not reflect the needs of peoples outside of the Northwest Territories.

- (b) Canada-wide provincial policy in respect to other commissions is known. However, the specifics do not relate to this Commission.
- (c) No Federal approval is required.

7. Interdepartmental Consultation:

This memorandum is the result of the Department of Justice and Public Services having previously submitted a "Northern Policing" paper to the Assembly out of which, derived the approval to establish this Commission. Other departmental involvement is not required at this time.

8. Public Relations Considerations:

The members of the public should be encouraged to forward their comments, criticisms and complaints in respect of the policing and maintenance of law and order in the Northwest Territories to the Advisory Commission.

9. Territorial Council Direction:

Item for Action No. 106-9/80, 2nd Session, 9th Assembly gives direction for implementation of this memorandum proposal.

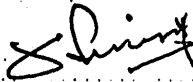
10. Conclusions:

The prime objective is to improve the law enforcement aspect of the criminal justice system as it relates to the needs of the peoples of the Northwest Territories. The Advisory Commission, during its term of office must develop solutions to the problems that are identified to it and after considering the essential factors at hand, take action to a successful conclusion.

11. Recommendations:

- (a) It is recommended that the attached Northwest Territories Police Advisory Commission "Terms of Reference" be approved.

(b) It is recommended that the Government of the Northwest Territories establish a Police Advisory Commission to advise this Government on policing in an advisory capacity only at this stage.



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V. G. P. Irving,  
Deputy Minister,  
Department of Justice and  
Public Services.

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Tom Butters,  
Minister,  
Department of Justice and  
Public Services.

NORTHWEST TERRITORIES

POLICE ADVISORY COMMISSION

Terms of Reference



"The economic and social development of a community is related directly to the degree of law and order which prevails in that community. Effective policing is essential for the maintenance of law and order, and the police play a major part in determining the way in which laws are enforced and disorder circumvented, indeed, for many in the community the relationship with the police is their only direct experience with the system of law and order." (National Task Force on Policing, 1973)

Upon the recommendation of the 2nd Session, 9th Assembly of the Northwest Territories Legislative Assembly, that a Territorial Police Advisory Commission be created, the following is a guideline by which the Commission may review and function to its conclusion:

1. There should be a Commission consisting of six persons appointed by the Minister responsible for the Department of Justice and Public Services.
2. The Minister of Justice and Public Services should designate one of the members of the Commission to be Chairman and another as Vice-Chairman.
3. Where a vacancy occurs on the Commission from any cause, the vacancy should be filled by the Minister responsible for the Department of Justice and Public Services.
4. Membership on the Commission should be made up of possibly a Territorial Court Judge, a member of this Government (Department of Justice and Public Services), two representatives of the Dene population and two representatives of the Inuit.
5. The Executive Committee, through the Minister of Justice and Public Services, determine the extent of life of the

Police Advisory Commission and that a suitable reporting schedule be determined to allow the Commission to file its report for the benefit of the Minister of Justice and Public Services and the Executive Committee.

6. That such office staff and other employees as may be required by the Commission be employed from within the Territorial Public Service.
7. That the Executive Committee, through the Minister of Justice and Public Services, fix the rates of remuneration to be paid to the members of the Commission who may, in addition, be reimbursed for such reasonable out-of-pocket expenses as are incurred by them in the performance of their duties.
8. That the Commission provide for the holding of its meetings in designated areas of the Northwest Territories (subject to discussion by the Commission's Chairman to utilize the most expedient and cost-efficient method of utilizing Commission members in their respective areas across the Territories) and the visiting of various areas where police detachments are in place or under discussion.

RECOMMENDATIONS:

1. That the Commission not restrict its mandate to include just the interests of "native" groups within the Northwest Territories. Rather, that "Northern Resident" be used in place of "native".
2. The Commission oversee the implementation of a "Pilot" R.C.M.P., Option 3B project.
3. That the expertise and availability of elected M.L.A.'s be utilized throughout the Territories to allow the

Commission input for all residents through their elected representative.

4. The Commission have the legal advice from either its membership or a legal advisor from within the Department of Justice and Public Services.
5. The Commission establish in the eyes of Territorial residents, the image of complete impartiality. That all matters brought before the Commission be given courteous and careful consideration.
6. The Commission, during its term of office develop solutions to problems identified to it and when considering the essential factors at hand, take action to a successful conclusion.
7. The Commission should not report on the day to day operations of the R.C.M. Police under the current Police Services Contract, but provide the Assembly through the Executive Committee a basis from which the best possible police service can be created so as to guarantee the peoples of the Northwest Territories the protection to which they are entitled.
8. That R.C.M.P. "G" Division be liaised with in an effort to improve relations under the present Police Services Contract. Keeping in mind, future negotiations under a contract will entail recommendation or findings of the Commission with an end result of having a more "Territorial" input into policing.
9. That the Department of Justice and Public Services, through the Minister, be utilized as the support base from which the Commission may draw resources in conducting its mandate to conclusion.

SUMMARY:

The prime objective is to improve the law enforcement aspect of the criminal justice system as it relates to the needs of the peoples of the Northwest Territories. The Advisory Commission, during its term of office, must develop solutions to the problems that are identified to it and after considering the essential factors at hand, take action to a successful conclusion.





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**11. ገቢ ለማደግ ስራዎች**

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