

**LEGISLATIVE ASSEMBLY OF THE  
NORTHWEST TERRITORIES  
10<sup>TH</sup> ASSEMBLY, 8<sup>TH</sup> SESSION**

**TABLED DOCUMENT NO. 31-86(2)**

**TABLED ON OCTOBER 28, 1986**

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LEGISLATIVE ASSEMBLY OF THE NORTHWEST TERRITORIES

AN ACT RESPECTING CITIES, TOWNS AND VILLAGES  
IN THE NORTHWEST TERRITORIES

Statement of Purpose

The purpose of this Bill is to repeal the Municipal Act; to provide for the administration, powers and duties of cities, towns and villages; and to make consequential amendments to the Curfew Act, the Interpretation Act and the Summary Conviction Procedures Act.

Important

This Bill is tabled by the Minister of Municipal and Community Affairs for public review. This Bill does not represent the final policy of the Government of the Northwest Territories and is subject to change after public review and comment. Furthermore, changes of a technical nature can be expected to prepare the Bill for introduction in the Legislative Assembly.

AN ACT RESPECTING CITIES, TOWNS AND VILLAGES  
IN THE NORTHWEST TERRITORIES

The Commissioner of the Northwest Territories,  
by and with the advice and consent of the  
Legislative Assembly, enacts as follows:

SHORT TITLE

Short title            1. This Act may be cited as the Cities, Towns and Villages Act.            5

INTERPRETATION

Definitions            2. In this Act,

"budget"                "budget" means the budget of a municipal corporation adopted by the council pursuant to section 137;            10

"by-law"                "by-law" means a by-law made by a council, under this or any other Act;

"charter community"    "charter community" means a charter community as defined in the Charter Communities Act;            15

"city"                    "city" means a municipal corporation with the status of a city;

"council"                "council" means the council of a municipal corporation;

"council member"        "council member" means a member of a council;            20

"councillor"            "councillor" means any council member other than the mayor;

"election"                "election" means an election of a council member pursuant to the Local Authorities Elections Act;            25

"election day"          "election day" means the day fixed for an election;

"employee"              "employee" means an employee of a municipal corporation including an officer;

EXPLANATORY NOTES

New Act

"hamlet"	"hamlet" means a hamlet as defined in the <u>Hamlets Act</u> ;	
"local improvement"	"local improvement" means a work that, in the opinion of a council, principally benefits real property in a particular geographic area of the municipality;	5
"local improvement by-law"	"local improvement by-law" means a by-law made pursuant to section 158 that authorizes a local improvement;	
"mayor"	"mayor" means the presiding council member;	10
"municipal administrator"	"municipal administrator" means a municipal administrator appointed pursuant to section 193;	
"municipal corporation"	"municipal corporation" means a corporation established or continued under this Act as a city, town or village;	15
"municipal inspector"	"municipal inspector" means a municipal inspector of municipal corporations appointed pursuant to section 189;	
"municipal road"	"municipal road" means a road in respect of which a council may make by-laws under section 70;	20
"municipality"	"municipality" means the geographic area of jurisdiction of a municipal corporation;	
"officer"	"officer" means the senior administrative officer or an employee of a municipal corporation appointed as an officer by a council under section 45;	25
"property tax"	"property tax" means tax on property levied under the <u>Property Assessment and Taxation Act</u> ;	
"public notice"	"public notice" means the giving of a notice to the general public in accordance with section 212;	
"ratepayer"	"ratepayer" means a ratepayer as defined in the <u>Property Assessment and Taxation Act</u> ;	30
"resolution"	"resolution" means a resolution of a council;	
"senior administrative officer"	"senior administrative officer" means the senior administrative officer of a municipal corporation appointed by the council under section 44;	35
"settlement"	"settlement" means the geographic area designated as a settlement under the <u>Settlements Act</u> ;	

"town"	"town" means a municipal corporation with the status of a town;	
"village"	"village" means a municipal corporation with the status of a village;	
"voter"	"voter" means a person who is eligible to vote at an election.	5

PART I

INCORPORATION

Public notice of establishment of municipality	3.(1) The Minister may, on his own initiative or at the request of at least twenty-five residents in a settlement, cause public notice to be given in the settlement that he intends to establish it as a municipality.	10
Content of public notice	(2) The public notice shall state the proposed (a) name and status of the municipal corporation; (b) boundaries of the municipality; and (c) date of incorporation.	15
Time of notice	(3) The public notice shall be given at least ninety days prior to the date of incorporation.	20
Objection to incorporation	4.(1) Any resident of a settlement that is proposed to be established as a municipality may, by writing to the Minister, object to the establishment of a municipal corporation.	
Time of objection	(2) In order to be considered, any objection referred to in subsection (1) must be received by the Minister within ninety days of the giving of public notice of intention to establish a municipality.	25
Establishment of a municipal corporation	5.(1) The Minister, after causing public notice to be given of his intention and after considering any objection made pursuant to section 4, may, by order, establish a city, town or village.	30
Content of order	(2) The order establishing a municipal corporation must (a) fix the name and status of the municipal corporation; (b) determine the boundaries of the municipality; and (c) provide for the first election of the members of the council in accordance with the <u>Local Authorities Elections Act.</u>	35 40

Interpretation	6.(1) In this section, "municipal corporation" includes a charter community and a hamlet.	
Change in status of municipal corporation	(2) The Minister may, on his own initiative or at the request of the council, by order, (a) change the status of a municipal corporation to a city, town or village; and (b) provide for such transitional matters as may be necessary.	5
Public notice	(3) At least one hundred and eighty days prior to making an order pursuant to subsection (1), the Minister shall cause public notice to be given of his intention to change the status of the municipal corporation.	10
Change in status of a charter community	(4) Where the status of a charter community is being changed and the community charter is being revoked, the order is subject to the same conditions as an order establishing a charter community under section 5 of the <u>Charter Communities Act</u> .	15 20
Commencement of order and new election for council members	(5) Where the status of a charter community or hamlet is being changed (a) the order shall take effect on the third Monday in October; and (b) the terms of office for all council members shall end at noon on the first Monday in November following the date the order is made.	25
Transitional provisions for change in status	7.(1) The change in status of a municipal corporation does not affect (a) any officer or employee, (b) any by-law or resolution, or (c) any asset, liability, right, duty, obligation or function of the municipal corporation.	30 35
Transitional provision for terms of office	(2) Where a municipal corporation changes status, the mayor and councillors of the municipal council continue in office until their successors take office.	
Request to vary boundaries	8.(1) A council may request the Minister to vary the boundaries of the municipality.	40
Variation of boundaries	(2) Where the Minister considers it to be in the public interest, the Minister, upon the recommendation of the Executive Council, may, by order, vary the boundaries of a municipality and provide for such transitional matters as may be necessary.	45

Effect of  
variation of  
boundaries

9. Where the boundaries of a municipality have been varied, all by-laws apply to the municipality as varied from the date the order made under subsection 8(2) takes effect.

PART II

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ADMINISTRATION

Municipal Councils

Role of council

10. Except as otherwise provided by this Act, the powers and duties of a municipal corporation shall be exercised and performed by the council.

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Exercise of  
powers and  
duties

11.(1) Every council shall exercise its powers and perform its duties by resolution or by by-law.

Limitation

(2) Where this Act or any other enactment requires it, a council shall exercise its powers and perform its duties only by by-law.

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Elected  
council members

12.(1) Every municipal corporation has a council composed of council members elected in accordance with the Local Authorities Elections Act.

Application of  
Local  
Authorities  
Elections Act

(2) The provisions of the Local Authorities Elections Act apply to all matters respecting the election of members of a council.

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Composition  
of council

13.(1) Subject to section 14, the council of a municipal corporation consists of a mayor and eight councillors.

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Use of term  
"alderman"

(2) For the purposes of a city, the council may call councillors "aldermen".

Variation of  
number of  
council members

14.(1) The Minister may, by order, vary the number of council members who comprise a council.

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Effect of order

(2) An order made pursuant to subsection (1)  
(a) shall not affect the term of office of any council member in office at the time the order is made; and  
(b) shall apply to the next general election in respect of elected council members.

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Term of office	16.(1) Subject to this Act, the council members hold office for three years.	
Duration of term of office	(2) The term shall (a) commence at noon on the first Monday of November following their election or when they are sworn in, whichever is later; and (b) end at noon on the first Monday of November.	5
Variation in term of office	16.(1) The council may, by by-law, reduce the term of office of members of the council to two years.	10
Effect of variation	(2) A by-law made under this section applies to the general election following the making of the by-law, if it is made at least two hundred and seventy days before the date of that general election.	15
Restriction on repeal of by-law	(3) A by-law made under this section cannot be repealed until after four general elections have occurred since it was made, unless repealed sooner with the prior approval of the Minister.	
Oath of office	17. Every council member shall, before taking office, take an oath or affirmation as follows:  "I, _____, do solemnly and sincerely promise and swear (affirm) that I will duly, faithfully and to the best of my skill and knowledge, execute the powers and trust reposed in me as a (name of office)."	20  25
Ineligibility	18. A council member who, subsequent to his election, would not be eligible to be a candidate shall vacate his seat and cease to be a mayor or councillor, as the case may be.	30
Corporate seal	19. Every municipal corporation shall have a corporate seal.	

#### Meetings of Council

Place of business	20. Every council shall hold its meetings and transact its business only within the municipality, unless the council by resolution provides otherwise.	35
Language of business	21.(1) A council may conduct its meetings and transact its business in the language of its choice.	40

Translations of proceedings	(2) A council may provide a translation of its proceedings in a language of its choice, during or after the proceedings.	
Language of records	22.(1) The by-laws, resolutions and minutes of every council must be in English.	5
Translations of records	(2) A council may provide a translation of its by-laws, resolutions and minutes in a language of its choice.	
Quorum	23. A quorum for a council is a majority of the number of council members who comprise the council.	10
Public meetings	24.(1) Subject to this section, every council shall hold its regular, special and committee meetings in public.	
Exclusion from meetings	(2) No person shall be excluded from any meeting of a council or a committee of council except for improper conduct.	15
Private meetings	(3) A council or a committee of council may, by resolution, authorize its meeting to be closed to the public where	
	(a) it is of the opinion that to do so is in the public interest; and	20
	(b) the resolution is made by at least two-thirds of the council members present.	
Limitation on power	(4) A council has no power, at a meeting that is closed to the public, to make a by-law or a resolution, other than a resolution to revert to a public meeting.	25
First meeting of council	25. The first meeting of a council following a general election must be held no later than twenty-eight days after the election day at such time and place as the mayor designates.	30
Regular meetings	26. Every council shall hold at least one regular meeting each month at such time and place as the council fixes by resolution.	
Public notice	27. The council shall ensure that public notice of the time and place of each regular meeting of council is given at least three days prior to the meeting.	35
Special meetings	28.(1) The senior administrative officer shall call a special meeting of the council if requested to do so in writing by	40
	(a) the mayor; or	
	(b) two councillors.	

Notice of special meeting	(2) The senior administrative officer shall, at least forty-eight hours in advance, give notice of the time and place of the special meeting and the nature of the business to be transacted at the special meeting.	5
Method of notice	(3) The notice referred to in subsection (2) must be given by (a) posting a copy of the notice in a conspicuous place in the office of the municipal corporation; and (b) delivering a copy of the notice to each council member or to a place designated by a council member for this purpose.	10
Limit on nature of business	(4) No council shall transact any business at a special meeting other than what was specified in the notice of the special meeting, unless all council members are present at the special meeting and they all agree to it.	15
Waiver of notice	29. If all council members are present, they may, by unanimous consent, waive notice of a meeting and hold a meeting at any time.	20
Rules of procedure for council	30. Every council shall, by by-law, make rules respecting (a) the calling of meetings of council and its committees; (b) the procedure of the council; (c) the behaviour of council members and other persons present at meetings of council and its committees; (d) the establishment, appointment and duties of committees of council; and (e) the general transaction of its business.	25
Rules for public meetings	31. A council may, by by-law, make rules respecting (a) the calling of public meetings; (b) the procedure at public meetings; and (c) the behaviour of persons at public meetings.	35
Validity of resolutions and by-laws	32.(1) Subject to this Act, a resolution or by-law is not valid unless a majority of the council members present and entitled to vote at a duly constituted meeting of council vote in favour of it.	40

Idem (2) A resolution or by-law is not invalid by reason only that  
 (a) the election of a council member is invalid; or  
 (b) a council member is disqualified from serving on a council, if the resolution or by-law was validly made by a duly constituted council. 5

Council Members

Entitlement to vote 33. Every council member has one vote at a meeting of council or committees of council. 10

Deemed resignation for non-attendance 34. A council may, by by-law, provide that, where any council member is absent from regular meetings of council, without the prior consent of the council, more than a certain number of times specified in the by-law, the council member shall be deemed to have resigned. 15

Indemnities and allowances to council members 35. Subject to this Act, a council may, by by-law, provide for the payment of  
 (a) an annual indemnity to  
     (i) the mayor, and  
     (ii) the councillors;  
 (b) an indemnity to council members for attending meetings of council or for performing any other duties; and  
 (c) a reasonable allowance for expenses necessarily incurred in the performance of a council member's duties. 20  
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Protection for council members 36. Subject to the Conflict of Interest Act, no council member is liable to any civil action, prosecution, arrest, imprisonment or damages by reason of  
 (a) anything said by the council member in a meeting of council or a committee of council; or  
 (b) anything brought before council or a committee of council by the council member, unless it is said or brought with malicious intent. 30  
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## Records

Record of voting	37. The senior administrative officer shall record in the minutes the name of each council member and how that council member voted where (a) a recorded vote is demanded by a council member; or (b) the vote requires more than a majority.	5
Keeping of minutes	38.(1) The senior administrative officer shall record, legibly and in writing, the minutes of the proceedings of all meetings of the council and shall certify them as correct.	10
Adoption of minutes	(2) Every council shall, after correcting any errors, adopt the certified record of its minutes after which the mayor or other presiding council member shall sign them.	15
Public inspection of records	39.(1) The by-laws and the minutes of all meetings of every council and its committees must be open for public inspection once the by-laws are made or the minutes adopted by the council.	
Copies of records	(2) Any person may receive copies of all or any part of the by-laws or the minutes of a council upon the payment of a fee to be determined by by-law.	20

## Mayor

Presiding council member	40.(1) The mayor shall preside at all meetings of the council.	25
Senior executive officer	(2) The mayor is the senior executive officer of the municipal corporation.	
Maintaining order	(3) The mayor shall maintain order and decorum at all meetings of the council and shall decide all questions of order subject to appeal to the council as a whole.	30
Responsibility to council	41.(1) The mayor, as senior executive officer of a municipal corporation, shall communicate to the council such information and recommend to it such measures, within the authority of the council, as, in the mayor's opinion, may be necessary in the public interest.	35
Direction to officers	(2) The mayor shall provide direction to the officers of the municipal corporation.	40

Membership in all committees	42. The mayor is, by virtue of his office, a member of all committees of the council, and possesses all the rights, privileges, powers and duties of such membership.	
Deputy mayor	43.(1) A council may appoint a council member to be the deputy mayor.	5
Duties of deputy mayor	(2) The deputy mayor (a) shall perform the duties and may exercise the powers of the mayor when the mayor is absent or unable to act; and (b) shall perform such other duties and may exercise such other powers, subject to the authority of the mayor, as the council may determine.	10
Officers		15
Senior administrative officer	44.(1) Every council shall, by by-law, appoint a senior administrative officer.	
Status	(2) The senior administrative officer is an employee.	20
Change in title	(3) A council may call the senior administrative officer by another name, for the purposes of the municipal corporation.	
Appointment and designation of duties	45.(1) The council may, by by-law, appoint employees to be officers and authorize them to perform (a) any statutory duty assigned to the senior administrative officer by this Act, other than those assigned under section 48; or (b) any other duties the council considers necessary.	25
Acting officers	(2) The council may appoint employees to act on behalf of any officer where the officer is absent or unable to act.	30
Prohibited officers	46.(1) No council shall appoint as an officer any person who has a direct or indirect interest in a contract with the municipal corporation.	35
Conflict of interest	(2) No officer shall have any direct or indirect interest in a contract with the municipal corporation.	40
Dismissal for conflict of interest	(3) An officer who acquires an interest in a contract with the municipal corporation may be dismissed without notice and without compensation.	

Exceptions	<p>(4) This section does not apply to</p> <ul style="list-style-type: none"> <li>(a) contracts for the purchase of a residence or land upon which to build a residence to be occupied by the officer or the officer's dependants;</li> <li>(b) loans or guarantees made pursuant to section 168;</li> <li>(c) contracts for the supply of a utility or other service generally available at common rates to members of the public; or</li> <li>(d) contracts of employment or for benefits related to employment.</li> </ul>	<p>5</p> <p>10</p>
Bonding	<p>47.(1) The following persons must be bonded in such amount, for such risks and with such surety as the council directs:</p> <ul style="list-style-type: none"> <li>(a) the senior administrative officer;</li> <li>(b) such other officer as may be performing the duties under paragraphs 49(1)(f) to (1); and</li> <li>(c) such other officers or employees as the council may require.</li> </ul>	<p>15</p> <p>20</p>
Costs of bonding	<p>(2) The costs of the bonding required by subsection (1) must be paid by the municipal corporation.</p>	
Delegation by council	<p>48.(1) The senior administrative officer shall perform such duties and exercise such powers of the council as the council may, by by-law, delegate other than</p> <ul style="list-style-type: none"> <li>(a) the power to make by-laws or resolutions; and</li> <li>(b) any duty or power that is exercisable only by by-law.</li> </ul>	<p>25</p> <p>30</p>
Mandatory duties	<p>(2) The senior administrative officer, subject to the direction of the mayor, shall</p> <ul style="list-style-type: none"> <li>(a) supervise and direct the affairs of the municipal corporation, its other officers and its other employees;</li> <li>(b) implement the policies of the council;</li> <li>(c) provide advice to the council;</li> <li>(d) inspect and report on all municipal works as required by the council;</li> <li>(e) ensure that estimates of revenues and expenditures are prepared in accordance with this Act;</li> </ul>	<p>35</p> <p>40</p>

- (f) ensure that all contracts of the municipal corporation are prepared and executed as required by the council; and
- (g) perform such other duties as the council may require.

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Other duties

49.(1) The senior administrative officer or such other officers as council may appoint under section 45 shall

- (a) have custody of the seal of the municipal corporation and cause it to be affixed to documents when required; 10
- (b) attend all meetings of the council and record accurately all its resolutions, decisions and proceedings;
- (c) prepare and have custody of the minutes and other records of the council and its committees; 15
- (d) have custody of the original of every by-law of the municipal corporation;
- (e) provide copies of by-laws, minutes and other public documents of the municipal corporation in accordance with this Act; 20
- (f) ensure the safekeeping of all funds and securities of the municipal corporation;
- (g) collect and receive all moneys belonging to or owing to the municipal corporation; 25
- (h) ensure that all disbursements of the funds of the municipal corporation comply with this Act and any applicable by-law;
- (i) ensure that complete and accurate accounts are kept of all moneys received and disbursed on behalf of the municipal corporation; 30
- (j) ensure that complete and accurate accounts are kept of all assets and liabilities of the municipal corporation and all transactions affecting the financial position of the municipal corporation; 35
- (k) ensure that the financial statements of the municipal corporation are prepared annually in accordance with this Act and at such further times as the council may direct; and 40
- (l) provide such financial information respecting the municipal corporation as the Minister may require. 45



Powers related to financial control (2) The officer performing the duties specified in paragraphs (1)(f) to (1) may

- (a) inspect any financial record of the municipal corporation; and
- (b) give directions to any employee of the municipal corporation in order to perform those duties.

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**Employees**

Employees 50.(1) A council may employ such persons as the council deems necessary to carry out the business of the municipal corporation. 10

Holding multiple offices or positions (2) A council may, by by-law, allow one person to hold two or more offices or positions.

Prohibited employees 51. No council shall appoint a council member to any salaried office or employment in the municipal corporation. 15

Terms of employment 52. A council may, by by-law,

- (a) establish the remuneration and benefits of employees; 20
- (b) establish hours of work and terms of employment;
- (c) provide for the manner of appointment, promotion, discipline and dismissal of employees and officers; 25
- (d) provide retirement, death or disability benefits to employees, either independently or pursuant to the Municipal Employees Benefits Act; and
- (e) on behalf of the municipal corporation, enter into collective or other agreements with employees. 30

Indemnification of employees 53. A council may, by by-law,

- (a) provide for the indemnification of employees who are sued in connection with the performance of the employee's duties or the conduct of municipal business; 35
- (b) establish the terms and conditions of the indemnity;
- (c) establish the risks and positions that will be covered. 40

Prohibition on paying employees' fines 54. No municipal corporation shall pay any fine imposed on an employee found guilty of an offence under the law of Canada or the Northwest Territories. 45

PART III

BY-LAWS

General

Limit on power to make by-laws	55.(1) The power of a council to make by-laws is subject to all Acts and regulations of Canada and the Territories, unless an Act or regulation expressly states otherwise.	5
Effect of inconsistency	(2) Where a by-law is inconsistent with an Act or regulation, the by-law is of no effect to the extent of the inconsistency.	10
Geographical limitation	56.(1) Subject to subsection (2) and paragraph 70(e), a by-law applies only inside the boundaries of the municipality.	
Exception	(2) A by-law may apply outside the boundaries of a municipality in respect of (a) a sewage or drainage system, (b) a public incinerator, (c) a public garbage dump, (d) a water distribution system, or (e) an airport, aerodrome or facilities for them	15
	serving the residents of the municipality, with the approval of the Minister, upon the recommendation of the Executive Council.	20
Readings of by-laws	57.(1) Every by-law must have three distinct and separate readings to be effective.	25
Number of readings at a meeting of council	(2) No more than two readings may be given to a by-law at any one meeting of council, unless the council members present at the meeting unanimously agree to give the by-law third reading at the same meeting.	30
Requirement for written by-law	(3) No council shall give a by-law third reading, unless the by-law is in writing.	
Requirements for by-laws	58. Every by-law, to be effective, must be (a) in writing; (b) under the seal of the municipal corporation; (c) signed by the mayor or other presiding council member; and (d) signed by the senior administrative officer.	35 40

Effective date of a by-law	59. Subject to this Act, a by-law is effective on the date it receives third reading or at such later date as the by-law may fix.	
Posting of copies	60.(1) The senior administrative officer shall ensure that a copy of every by-law is posted, as soon as possible after it has received third reading, in a conspicuous place at the office of the municipal corporation.	5
Transmittal of copies	(2) The senior administrative officer shall forward a copy of every by-law to the Minister or his designate no later than ten days after the by-law receives third reading.	10
Time for obtaining any approval	61.(1) Where, under this or any other Act, a by-law requires the approval of the Minister, the voters, the ratepayers or some other authority, the approval must be obtained before the by-law receives third reading.	15
Endorsement of approval	(2) A by-law that receives the approval of the Minister, the voters, the ratepayers or some other authority must have the approval endorsed on it.	20
Limit on resubmission for approval	62. If a by-law requiring the approval of the voters or ratepayers does not receive that approval, the council shall not submit another by-law for the same purpose to the voters or ratepayers within six months of the vote, except with the permission of the Minister.	25
Petition for by-law	63.(1) Where at least twenty-five per cent of the voters in any municipality petition the council to submit, for the approval of the voters, any by-law dealing with any matter within its power to make by-laws, the council shall	30
	(a) cause a by-law dealing with the subject-matter of the petition to be prepared and read a first time;	
	(b) cause a copy of it to be forwarded to the Minister; and	35
	(c) submit the by-law to the voters for their approval.	
Duty to make by-law	(2) If a majority of the voters who vote approve of the by-law, the by-law as submitted shall be given third reading by the council within four weeks after the vote, without any alteration being made in the by-law affecting its substance.	40

Procedure for obtaining approval	64.(1) Where this Act requires a by-law to be approved by the voters or ratepayers of a municipality, the approval must be obtained in accordance with this section.	
Public notice	(2) After the proposed by-law has been introduced and considered by the council, the council shall give public notice of the purpose of the by-law at least two weeks prior to the date of the vote.	5
Application of <u>Local Authorities Elections Act</u>	(3) The council shall obtain the approval of the voters or ratepayers, in accordance with provisions of the <u>Local Authorities Elections Act</u> respecting an election, at the next election or at such earlier date as the council may require.	10
Appointment of scrutineers	(4) The mayor shall, if so requested, appoint in writing a sufficient number of persons from among those who support and those who oppose the proposed by-law to act as scrutineers at each voting station and at the final count of the ballots.	15
Powers and duties of scrutineers	(5) The persons appointed as scrutineers have the same powers and duties as agents of a candidate at an election.	20
Entitlement to vote	65. Where a ratepayer is a corporation, a group of co-owners or an unincorporated body of persons, the corporation, group or body, as the case may be, is entitled to only one vote on any by-law submitted to the ratepayers.	25
Amending or repealing a by-law	66.(1) Subject to this Act, a council may, by by-law, amend or repeal a by-law.	
Limit on amendment or repeal	(2) The power of a council to amend or repeal a by-law is subject to the same conditions as the power to make the by-law.	30
Evidence of by-law	67. A copy of a by-law under the seal of the municipal corporation and certified by the senior administrative officer to be a true copy is admissible in evidence without further proof.	35
Disallowance	68. The Minister may, upon the recommendation of the Executive Council, disallow any by-law for any reason within one year of the by-law receiving third reading.	40

## Quashing By-laws and Resolutions

Application to quash	69.(1) Any person (a) resident in the municipality, or (b) adversely affected by a resolution or by-law may apply, by way of originating notice, to a judge for an order quashing a resolution or by-law of the municipal corporation.	5
<u>Supreme Court Rules</u>	(2) The application must be in accordance with the <u>Supreme Court Rules</u> .	10

## Roads

Authority over roads	70. A council has the power to make by-laws in respect of the following roads in the municipality: (a) any road included in a plan of survey registered pursuant to the <u>Land Titles Act</u> (Canada); (b) any road on public land that is designed or intended for or used by the public but not included in a plan of survey registered pursuant to the <u>Land Titles Act</u> (Canada); (c) any road on private land dedicated for public use, by the owner by instrument in writing, and adopted as a municipal road by by-law; (d) any road maintained at the expense of the municipal corporation on a frozen body of water or water course; and (e) any road outside the municipality and designated as a municipal road by the Minister, by order, upon the recommendation of the Executive Council.	15 20 25 30
Incidental powers	71. A council may, by by-law, (a) classify municipal roads for any purpose it considers necessary; (b) adopt as a municipal road any road on private land dedicated for public use by the owner by instrument in writing; (c) designate parts of municipal roads as sidewalks; and (d) provide for the naming or numbering of municipal roads and the numbering of buildings.	35 40

Construction	72.(1) A council may, by by-law, provide for the construction of	
	(a) roads on land belonging to the municipality or on land expropriated for the purpose, pursuant to the <u>Expropriation Act</u> ;	5
	(b) works on municipal roads; and	
	(c) signs, signals, markings or devices for traffic control on municipal roads.	
Repair	(2) A council may, by by-law, provide for the repair of	10
	(a) municipal roads;	
	(b) works on municipal roads; and	
	(c) signs, signals, markings or devices for traffic control on municipal roads.	
Removal of snow and other obstructions	73. A council may, by by-law, provide for the removal of snow, ice, dirt, garbage or other obstructions from municipal roads by	15
	(a) the municipal corporation;	
	(b) the occupier of adjacent property; or	
	(c) any person responsible for depositing it on a municipal road.	20
Limitation of actions	74. No action for damages caused by the negligent maintenance or repair of a municipal road shall be commenced unless	
	(a) notice is given to the municipal corporation within sixty days, and	25
	(b) the action is commenced no later than two years after the damage was sustained.	
Encroachments	75. A council may, by by-law, prohibit and provide for the removal of encroachments, obstructions and nuisances on municipal roads.	30
Closing roads	76.(1) A council may, by by-law, provide for the opening and closing of municipal roads in accordance with this Act.	35
Right to compensation and access	(2) No municipal corporation shall close any municipal road if it excludes a person from entering or leaving the person's real property or residence, unless the municipal corporation provides the person with	40
	(a) reasonable compensation; and	
	(b) other convenient means of access.	
Temporary closure	77.(1) A council may, by resolution, temporarily close a road for a fixed period of time.	

Notice of closure (2) Where a council temporarily closes a road, it shall

- (a) cause signs or signal devices to be erected to warn traffic of the closure; and
- (b) give such notice of the closure to the public as may be appropriate in the circumstances.

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Public notice and hearing 78. Before a council gives third reading to any by-law that will open, establish, close, widen, divert or dispose of any municipal road, the council shall

- (a) give public notice of the proposed by-law at least two weeks in advance; and
- (b) hear any person, or representative of the person, who claims to be affected by the by-law and who wishes to be heard.

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#### Sewage and Drainage Systems

Establishment of sewage and drainage system 79. A council may, by by-law, provide for the establishment of

- (a) a sewage system to collect, convey and dispose of sewage; or
- (b) a drainage system to collect, convey and dispose of surface and other waters.

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Operation, maintenance and alteration 80. A council may, by by-law, provide for the operation, maintenance and alteration of a sewage or drainage system established or acquired by the municipal corporation.

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Source of funding 81. Any by-law made under section 79 or 80 must state the sources of funding for all costs that will be incurred by the municipal corporation as a result.

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Regulation of use of system 82. A council may, by by-law, prohibit or regulate the discharge of substances and liquids into a sewage or drainage system.

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Regulation of private system 83. A council may, by by-law, regulate the design and installation of sewage and drainage systems owned or operated by persons other than the municipal corporation.

Mandatory connection to system 84. A council may, by by-law, require the owners of real property to connect their buildings and structures to a sewage or drainage system in such manner as the by-law may require.

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Costs of connection

85. A council may, by by-law, impose a charge on the owner of real property for the costs incurred by the municipal corporation in providing a connection between a sewage or drainage system and the edge of the real property to be served.

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#### Garbage and Waste

Incinerators, garbage dumps, toilets and garbage collection

86. A council may, by by-law,  
(a) provide for the establishment and operation of public incinerators and public garbage dumps;  
(b) regulate or prohibit certain types of waste from being burned in public incinerators or dumped in public garbage dumps;  
(c) provide for the establishment and operation of public toilets; and  
(d) provide for the establishment and operation of a system for the collection, removal and disposal of garbage.

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Mandatory use of garbage collection system

87. A council may, by by-law, require persons to use any system established for the disposal of garbage upon such terms and conditions as the by-law may require.

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Regulation of drains, cesspools, septic tanks and toilets

88. A council may, by by-law, require and regulate the emptying, cleaning and disinfecting of private drains, cesspools, septic tanks and toilets and the removal and disposal of waste from them.

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Sale or use of by-products

89. A council may, by by-law, provide for the sale or use of any by-product, including heat, obtained by the municipal corporation by incinerating or processing garbage or waste.

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#### Water Supply

Establishment of water distribution system

90. A council may, by by-law, provide for the establishment of a water distribution system for the supply of water for drinking and other purposes in the municipality.

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Operation, maintenance and alteration

91. A municipal corporation may, by by-law, provide for the operation, maintenance and alteration of a water distribution system established or acquired by the municipal corporation.

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Source of funding	92. Any by-law made under section 90 or 91 must state the sources of funding for all costs that will be incurred by the municipal corporation as a result.	
Regulation of private system	93. A council may, by by-law, regulate the design and installation of a water distribution system owned or operated by persons other than the municipal corporation.	5
Mandatory connection to system	94. A council may, by by-law, require the owners of real property to connect their buildings and structures to a water distribution system in the municipality in such manner as the by-law may require.	10
Costs of connection	95. A council may, by by-law, impose a charge on the owner of real property for the costs incurred by the municipal corporation in providing a connection between a water distribution system and the edge of the real property to be served.	15

Other Works and Services

Parking facilities, trailer parks and mobile home parks	96. A council may, by by-law, provide for the establishment and operation of (a) parking lots; (b) parking buildings; (c) trailer parks; and (d) mobile home parks.	20    25
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Airports

Establishment and operation of municipal airports	97.(1) A council may, by by-law, provide for the establishment and operation of airports or aerodromes and facilities for them, under licences issued pursuant to the <u>Aeronautics Act</u> (Canada).	30
Establishment and operation of airports under agreement	(2) A council may, under an agreement or as a result of an obligation imposed under an agreement made by the Government of Canada, make by-laws respecting (a) the establishment and operation of airports or aerodromes and facilities for them; or (b) respecting other matters that are necessary to implement or operate the agreement or arising as a result of the agreement.	35  40

## Fire Prevention

- Establishment and operation of fire department 98. A council may, by by-law,  
(a) provide for the establishment and operation of a fire department;  
(b) provide for the staffing of the fire department; and  
(c) set out the duties of the staff of the fire department. 5
- Building control 99. A council may, by by-law,  
(a) divide the municipality into fire districts of different classes; 10  
(b) determine the standards for buildings and structures in each class of fire district; and  
(c) prohibit or regulate the construction of buildings and structures in a fire district according to the standards of that class of fire district. 15
- Agreements 100. A municipal corporation may enter into agreements with other municipal corporations in the Territories respecting the use of fire-fighting staff and equipment in the municipality. 20
- Regulation of dangerous goods 101. A council may, by by-law, prohibit or regulate the manufacture, processing, storage, sale, transport or use of combustibles, chemicals, explosives or other dangerous products. 25

## Ambulance Services

- Establishment and operation of ambulance service 102. A council may, by by-law, provide for  
(a) the establishment and operation of an ambulance service; and 30  
(b) entering into agreements with the Government of the Northwest Territories respecting ambulance services.

## Public Health

- Public health and contagious diseases 103. A council may make by-laws respecting public health and the prevention of contagious diseases and may, by by-law, 35  
(a) compel the removal of any insanitary thing or thing dangerous to public health and safety from public or private property; 40

- (b) prohibit or regulate the construction and use of outdoor toilets, cesspools and septic tanks;
- (c) prohibit or regulate the construction and operation of slaughterhouses, gas works, tanneries and other trades or factories that may create a nuisance to the public; 5
- (d) prohibit or regulate the deposit of anything prejudicial to public health in any stream or body of water in or used by the municipality; and 10
- (e) prohibit or regulate smoking in public places.

Cemeteries and disposal of the dead 104. A council may, by by-law,
 

- (a) provide for the establishment and operation of cemeteries; and 15
- (b) regulate the disposal of the dead.

Recreation

Recreation programs, services and facilities 105. A council may, by by-law, provide for the establishment and operation of recreation programs, services and facilities. 20

Building Control

National Building Code of Canada 106.(1) A council may, by by-law, adopt, in whole or in part, the National Building Code of Canada issued from time to time by the Associate Committee on the National Building Code, National Research Council of Canada, as a code of standards for buildings, structures and excavations. 25

Modifications (2) A council may, in a by-law made under subsection (1), modify the standards in the National Building Code of Canada, but shall not reduce any minimum standard or increase any maximum standard, without the approval of the Minister. 30

Building control 107. A council may, by by-law, prohibit or regulate 35
 

- (a) the construction, alteration, repair and demolition of buildings and structures, and
- (b) excavations, 40

 in accordance with the code of standards adopted under section 106.

Building permits	108.(1) A council may, by by-law, (a) require permits to be obtained from the municipal corporation for the purposes of section 107; and (b) subject to sections 179, 180 and 181, provide for matters relating to the issuance, suspension and cancellation of permits.	5
Combination of building permit and development permit	(2) A council may, by by-law, combine a permit issued for the purposes of section 107 with a development permit issued under the <u>Planning Act</u> .	10
Non-conforming construction, etc.	(3) No by-law made under section 107 shall affect any construction, alteration, repair, demolition or excavation that was commenced prior to the coming into force of the by-law.	15
Compulsory demolition, etc.	109. Subject to sections 179, 180 and 181, a council may, by by-law, provide for (a) the demolition, removal or alteration of buildings or structures that were constructed, altered or repaired in violation of a by-law made under section 107; and (b) the filling, covering or alteration of excavations that were made in violation of a by-law made under section 107.	20
<b>Business Licensing</b>		25
Definition of "business"	110. For the purposes of this section and sections 111, 112 and 113, "business" includes (a) a profession, trade, manufacture or undertaking of any kind, (b) an adventure in the nature of trade, and (c) the sale or offer for sale of goods in any public place, but does not include a business that is regulated by an Act of Parliament or any other exempt business prescribed by regulation.	30  35
Business licensing and regulation	111. A council may, by by-law, (a) classify businesses for the purposes of business licences; (b) prohibit the operation of any class of business without a licence issued by the municipal corporation; (c) regulate the operation of any class of business; and (d) subject to sections 179, 180 and 181, provide for matters relating to the issuance, suspension or cancellation of business licences.	40  45

Time of opening and closing	112. A council may, by by-law, regulate the time of opening and closing of any class of business that is licensed by the municipal corporation.	
<u>Compliance with Workers' Compensation Act</u>	113. No business licence shall be issued by a municipal corporation unless the application is accompanied by a certificate in a form prescribed by regulation stating that the business is in compliance with the <u>Workers' Compensation Act</u> .	5

#### Taxis

Regulation of taxis	114. A council may, by by-law,	10
	(a) prohibit the operation of a taxi without the vehicle or operator, or both, being licensed by the municipal corporation;	
	(b) regulate the operation of taxis;	
	(c) establish quotas for taxi licences;	15
	(d) establish a tariff of minimum and maximum fares that may be charged by taxi operators;	
	(e) regulate the transfer of taxi licences;	
	(f) classify taxis for the purposes of the by-law;	20
	(g) regulate the nature and location of taxi stands; and	
	(h) subject to sections 179, 180 and 181, provide for matters relating to the issuance, suspension and cancellation of taxi licences.	25

#### Public Transit System

Public transit system	115. A council may, by by-law,	30
	(a) establish and operate a public transit system; and	
	(b) regulate the operation of a public transit system operated by other persons.	

#### Animals

Regulation of animals	116. A council may, by by-law,	35
	(a) prohibit or regulate the keeping of animals;	
	(b) prohibit or regulate the movement of animals;	
	(c) prohibit the owner or person in possession of an animal from allowing it to run loose or out of control;	40

	(d) require animals or certain classes of animals to be licensed;	
	(e) classify animals for the purposes of the by-law;	
	(f) provide for matters related to the issuance, suspension and cancellation of licences for animals; and	5
	(g) prohibit cruelty to animals.	
Enforcement	117. A council may, by by-law, provide for the enforcement of a by-law made under section 116 by authorizing	10
	(a) the capture or impounding of animals;	
	(b) the sale or destruction of captured or impounded animals; and	
	(c) the charging of fees for the release of a captured or impounded animal.	15
Insect control	118. A council may, by by-law, provide for the establishment and operation of a program for the elimination or control of insects.	
Snares and traps	119. Notwithstanding the <u>Wildlife Act</u> , a council may, by by-law,	20
	(a) prohibit or regulate the setting of snares and traps; and	
	(b) provide for the removal and disposition of snares and traps set in contravention of the by-law.	25
Public Nuisances		
Noise	120. A council may, by by-law,	
	(a) prohibit or regulate the creation of noise that could disturb the public in all or any part of the municipality; and	30
	(b) prohibit or regulate the use of public address systems and similar systems.	
Air pollution	121. A council may, by by-law,	
	(a) prohibit or regulate the emission of pollutants into the atmosphere; and	35
	(b) establish or adopt standards for the maximum amount of pollution that may be emitted into the atmosphere.	
Indecent writings or pictures	122. A council may, by by-law, prohibit or regulate the posting or exhibition of writings or pictures, in a public place or visible from a road or public place, that are indecent or may tend to corrupt the public.	40

Defacing property 123. A council may, by by-law, prohibit the defacing of private or public property by posters, graffiti or other markings.

Firearms and Fireworks

Discharge of firearms 124. A council may, by by-law, prohibit or regulate the discharge of firearms, air guns and spring guns. 5

Sale and use of fireworks 125. A council may, by by-law, (a) classify fireworks; (b) prohibit or regulate the sale of classes of fireworks; and (c) prohibit or regulate the use of classes of fireworks. 10

Inoperable Vehicles

Removal and disposal of inoperable vehicles 126. Subject to sections 179, 180 and 181, a council may, by by-law, provide for the removal and disposal of vehicles that (a) are inoperable, wrecked, dismantled or abandoned; (b) are not located in a building; and (c) do not form part of a business lawfully operated on the premises. 15 20

Utility Franchises

Grant of franchises 127.(1) A council may, by by-law, grant a franchise to any person authorizing the person to provide (a) electric power, (b) water, (c) gas, or (d) public transit to persons in the municipality. 25 30

Approval of voters (2) Every by-law made under this section must be approved by the voters.

Terms and conditions (3) A franchise may be exclusive or not and may be granted upon such terms and conditions as the council considers necessary or advisable. 35

Incidental powers (4) A franchise may authorize the person providing the utility to construct, operate or remove poles, wires, conduits, vehicles, buildings, structures or vehicles on municipal roads or public places.

Term of years	128.(1) No council shall grant a franchise for a term in excess of twenty years.	
Renewal	(2) A council may, from time to time, by by-law, renew the term of a franchise for further terms of no more than ten years each.	5
Action on expiry of franchise.	(3) Where a franchise is not renewed, a council may, with the approval of the Minister, purchase any or all the rights under the franchise and any or all property used in connection with the franchise upon such terms as the parties may agree or, failing agreement, such terms as may be determined by a sole arbitrator pursuant to the <u>Arbitration Act</u> .	10

Miscellaneous Powers

Flag, crest and coat of arms	129. A council may, by by-law, approved by the Minister, (a) adopt a flag, crest or coat of arms for the municipal corporation; and (b) make rules for the use of such flag, crest or coat of arms.	15  20
Taking a census	130. A council may cause a census to be taken in the municipality.	

Contracts

Power to contract	131.(1) A municipal corporation has the power to contract for municipal purposes.	25
Making of contracts	(2) A council may, by by-law, provide for the making of (a) contracts for and on behalf of the municipal corporation; and (b) contracts for the provision of municipal services by other persons on behalf of the municipal corporation.	30

Property

Power to acquire, hold and dispose of property	132.(1) A municipal corporation may acquire, hold and dispose of real and personal property for municipal purposes.	35
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Procedural by-law	(2) A council may, by by-law, provide for the acquisition, holding and disposal of real and personal property belonging to the municipal corporation.	
Acquisition and disposal of real property	(3) The acquisition and disposal of real property belonging to the municipal corporation must be done by by-law.	5
Prohibition	(4) No person shall sell or dispose of any property belonging to the municipal corporation, except in accordance with (a) a by-law made pursuant to subsection (2); and (b) subsection (3).	10
Development of real property	133. A council may, by by-law, provide for the acquisition, development and disposal of real property in the municipality for the purpose of generating revenue for the municipal corporation.	15
Limitations		
Prohibition on exemptions	134. No council has the power to grant any specific person an exemption from (a) any tax, rate, rent or other charge payable to the municipal corporation, or (b) the application of a by-law, unless specifically authorized by an Act or regulation.	20  25
Limit on powers after election day	135.(1) During the period commencing on election day and ending on the day the term of new council members begins, no council or council member shall (a) make any by-law or resolution that will result, directly or indirectly, in an expenditure not set out in the budget for the current fiscal year; (b) enter into any contract or obligation on behalf of the municipal corporation; or (c) appoint or dismiss any officer of the municipal corporation.	30  35
Exception	(2) Notwithstanding subsection (1), a council or council member may do those things referred to in subsection (1) where (a) it is in the public interest and is urgently required; or (b) it is authorized by a by-law made prior to the election day.	40

PART IV  
FINANCIAL AFFAIRS

Budgets

Fiscal year	136. The fiscal year for a municipal corporation is the calendar year.	5
Adoption of budget	137.(1) Every council shall, by resolution, prior to each fiscal year, adopt a budget for the fiscal year.	
Contents of budget	(2) The budget must include estimates of	
	(a) all expenditures to be incurred by the municipal corporation, including	10
	(i) payments in respect of debts,	
	(ii) operating expenditures,	
	(iii) capital expenditures, and	
	(iv) grants;	15
	(b) all revenues to be received by the municipal corporation, including	
	(i) charges for municipal services,	
	(ii) property taxes, and	
	(iii) grants and contributions;	20
	(c) all school taxes collected by the municipal corporation and forwarded pursuant to the <u>Property Assessment and Taxation Act</u> or the <u>Education Act</u> ; and	25
	(d) any sum required to meet a deficit of the municipal corporation, if any, in the preceding fiscal year.	
Forwarding copy of budget	138. Every council shall ensure that a copy of the budget is forwarded to the Minister or his designate.	30
Surplus	139.(1) A municipal corporation may save any surplus at the end of a fiscal year for use in future fiscal years.	
Deficit	(2) Every municipal corporation shall eliminate any deficit at the end of a fiscal year by the end of the next fiscal year.	35
Expenditures and Disbursements		
Expenditure control	140.(1) No person shall incur an expenditure on behalf of the municipal corporation that is not included in or is inconsistent with the budget for the fiscal year.	40



## Financial Statements

Preparation of financial statements	145.(1) The senior administrative officer shall ensure that financial statements of the municipal corporation are prepared for each financial year.	
Contents of financial statements	(2) The financial statements must include	5
	(a) a statement of assets and liabilities of the municipal corporation presenting fairly the financial position of the municipal corporation as at the end of the fiscal year;	10
	(b) a statement of expenditures and revenues of the municipal corporation showing the results of operations for the fiscal year;	
	(c) a statement of changes in financial position of the municipal corporation for the fiscal year;	15
	(d) a list of all debts written off by the municipal corporation during the fiscal year;	
	(e) a list of all debts forgiven by the municipal corporation during the fiscal year;	20
	(f) a list of all capital assets disposed of by the municipal corporation during the fiscal year;	25
	(g) any statement, report, schedule, account, note, explanation or information relating to the financial statements that the council considers necessary or advisable; and	30
	(h) the report of the auditor on his examination of the accounts and financial transactions of the municipal corporation.	
Requirements of financial statements	(3) The financial statements must be prepared	35
	(a) in accordance with generally accepted accounting principles;	
	(b) on a basis consistent with that of the preceding fiscal year or another disclosed basis; and	
	(c) in accordance with guidelines issued by the Minister.	40
Time of submission	(4) The financial statements must be submitted to the Minister no later than one hundred and twenty days after the end of the fiscal year.	
Auditor	146.(1) Every council shall, by resolution an auditor for the municipal corporation.	int 45



Powers of auditor	(2) An auditor may require any council member or any employee of the municipal corporation (a) to produce all records kept in respect of the administration of the municipal corporation; and (b) to provide such information and explanations as the auditor deems necessary.	5
Place of audit	(3) An auditor must conduct the audit in the municipality, unless the auditor obtains the permission of the council or a judge to conduct it elsewhere.	10

Borrowing

Prohibition	149. No municipal corporation shall borrow money except in accordance with this Act.	
Temporary borrowing	150.(1) A council may, by by-law, authorize the municipal corporation to borrow on a temporary basis from a bank such amounts as may be needed to meet expenditures lawfully authorized to be incurred but for which revenues received are insufficient.	15 20
Maximum amount	(2) The total amount borrowed pursuant to subsection (1) must not at any time exceed eighty-five per cent of the estimated revenues as set out in the budget for that fiscal year.	
Form of borrowing	(3) The municipal corporation may borrow pursuant to subsection (1) by way of overdraft, line of credit, temporary loan or other arrangement.	25
Administrative matters	(4) A by-law made pursuant to subsection (1) may provide for such administrative matters in respect of the borrowing as the council considers necessary or advisable.	30
Long-term borrowing	151.(1) A council may, by by-law, authorize the municipal corporation to borrow on a long-term basis, on the security of debentures, such amounts as may be needed for municipal purposes.	35
Maximum amount	(2) The total amount borrowed pursuant to subsection (1) must not exceed (a) in the case of a city or town, twenty per cent, and (b) in the case of a village, ten per cent of the total current assessed value of all property in the municipality on which property taxes are paid or in respect of which grants are made in lieu of such taxation.	40







Contents of  
local  
improvement  
by-law

159. Every local improvement by-law must set out
- (a) the nature of the local improvement;
  - (b) which parcels of real property will, in the opinion of the council, principally benefit from the local improvement; 5
  - (c) the total estimated costs of the local improvement and the nature of those costs;
  - (d) the proportion of the costs that would be financed by
    - (i) a local improvement charge levied against the real property principally benefitting from the local improvement, and 10
    - (ii) general revenues of the municipal corporation; 15
  - (e) the total estimated principal amount of
    - (i) all borrowing under a borrowing by-law, and
    - (ii) any temporary borrowing under section 150; 20
  - (f) the total estimated amount of the local improvement charges to be levied;
  - (g) the period over which the local improvement charges would be payable; and
  - (h) the conditions upon which the local improvement charges, in respect of a parcel of real property, could be paid in a lump sum. 25

Public hearing  
and notice

- 160.(1) Before second reading of a local improvement by-law, every council shall
- (a) hold a public hearing on the local improvement by-law; 30
  - (b) give public notice of the purpose, date, time and place of the hearing fourteen days in advance; and 35
  - (c) ensure that a notice of intent to make the local government by-law is sent to every ratepayer who would be required to pay any local improvement charges.

Contents  
of notice

- (2) The notice of intent referred to in paragraph (1)(c) must include
- (a) a description of the local improvement;
  - (b) an estimate of its costs;
  - (c) an estimate of the local improvement charges; and 40
  - (d) a description of the options for payment of the local improvement charges. 45

Consent of affected ratepayers	161.(1) Before third reading of a local improvement by-law, every council must obtain from sixty per cent of the ratepayers, who would be required to pay local improvement charges, their written consent to the making of the local improvement by-law.	5
Majority consent	(2) The ratepayers who consent must represent at least one-half of the assessed value of all real property in respect of which local improvement charges will be levied.	10
Certification of consent	(3) The senior administrative officer shall certify to the council whether the consent required by this section has been obtained.	
Levy of local improvement charges	162.(1) After a local improvement is complete, a council may, by by-law, (a) establish the method for assessing the amount of the local improvement charge; (b) establish the amount of the local improvement charges and their manner of payment; and (c) authorize the levy of a local improvement charge against the real property that, in the opinion of the council, principally benefit from the local improvement.	15 20
Use of local improvement charges	(2) Every municipal corporation shall use local improvement charges only for the purpose of financing the local improvement.	25
Other source of financing	(3) A municipal corporation may finance a portion of the costs of a local improvement from the general revenue of the municipal corporation.	30
Where borrowing by-law exempt from ratepayer approval	163. A borrowing by-law made for the purpose of a local improvement does not need the approval of the ratepayers, where (a) the costs of any borrowing under the borrowing by-law, for a local improvement, are completely financed by local improvement charges; and (b) the local improvement by-law has been approved in accordance with section 161.	35
	Forgiveness of Debts	40
Prohibition	164. No municipal corporation shall forgive a debt owed to it except in accordance with section 165.	

Procedure	165.(1) A council may, by by-law, approved by the Minister, forgive a debt owed to the municipal corporation, in whole or in part, if <ul style="list-style-type: none"> <li>(a) the debt is not in respect of property taxes; and</li> <li>(b) the council is satisfied that           <ul style="list-style-type: none"> <li>(i) the debt is not collectable, or</li> <li>(ii) there are other reasons justifying the forgiveness of the debt.</li> </ul> </li> </ul>	5
Contents of by-law	(2) A by-law made pursuant to subsection (1) must set out <ul style="list-style-type: none"> <li>(a) the name of the debtor;</li> <li>(b) the date the debt was incurred;</li> <li>(c) the nature of the debt;</li> <li>(d) the amount of the debt; and</li> <li>(e) the reason for the forgiveness.</li> </ul>	10     15
Effect of forgiveness	(3) There is no obligation to pay a debt, owed to the municipal corporation, that is forgiven in accordance with this section.	
Grants		20
Making grants	166.(1) Subject to subsection (2), a council, on behalf of the municipal corporation, may, by resolution, make grants to persons or groups resident in the municipality for purposes that, in the opinion of the council, will benefit residents of the municipality.	25
Maximum amount	(2) The total amount of all grants made by a council in a fiscal year must not exceed two per cent of the total expenditures of the municipal corporation as set out in its budget.	30
Loans and Guarantees		
Prohibition on loans and guarantees	167. No municipal corporation shall <ul style="list-style-type: none"> <li>(a) make a loan to any person, or</li> <li>(b) guarantee the payment of a debt owed by any person,</li> </ul> except in accordance with section 168.	35
Exception for housing	168.(1) A council may, by by-law, authorize the municipal corporation to make a loan or guarantee a loan to an employee only for the purpose of buying a residence or land upon which to build a residence.	40

General  
exception

(2) A council may, by by-law, make a loan to any person for purposes other than those set out in subsection (1), where the by-law is approved by the Minister.

Investments

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Authorized  
investments

169. A council may, by resolution, authorize the senior administrative officer to invest surplus money belonging to the municipal corporation

- (a) in certificates of deposit, deposit receipts, notes or other evidences of indebtedness given by a bank in consideration of deposits made with the bank;
- (b) in securities where repayment of principal and interest is unconditionally guaranteed by a bank; and
- (c) in an investment within the classes of investments enumerated in subsection 63(1) of the Canadian and British Insurance Companies Act (Canada).

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Revenue

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Charges for  
municipal  
services

170. A council may, by by-law, provide for the establishment, levy and collection of charges for municipal services, including

- (a) the use of a sewage or drainage system;
- (b) garbage collection;
- (c) water supply;
- (d) recreation programs; and
- (e) the use of any facilities belonging to the municipal corporation.

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Reduction  
in rates

171. A council may, by by-law, provide for the reduction or waiver of a charge for the use of a sewage, drainage or water distribution system, where any past or present owner or occupier of the real property has paid for any portion of the sewage, drainage or water distribution system.

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PART V

ENFORCEMENT

Procedures

By-law officers

172. A council may, by by-law, appoint by-law officers and establish their specific duties.

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Municipal prosecutions	173.(1) A by-law officer may represent the municipal corporation before a justice of the peace in the prosecution of any person charged with an offence under a by-law.	
Duty to enforce by-laws	(2) Every by-law officer shall enforce the provisions of the by-laws of the municipal corporation.	5
Duty to enforce other Acts	(3) Every by-law officer is an officer within the meaning of the <u>Vehicles Act</u> and shall enforce the provisions of that Act and the <u>All-terrain Vehicles Act</u> .	10
Power to issue orders	174.(1) A council may, by by-law, ensure compliance with its by-laws by providing for the issuance of orders by the council, a by-law officer or other employee directing a person do any act or refrain from doing any act.	15
Failure to obey order	(2) A council may, by by-law, provide that failure to obey an order issued pursuant to subsection (1) is an offence.	
Inspections	175. A council may, by by-law, provide for the inspection of buildings, structures and excavations to ensure compliance with its by-laws.	20
Notice of certain by-laws	176. No council shall give third reading to any by-law that would authorize the entry or use of real property without the consent of the owner or occupier of it, unless it first causes a copy or summary of the by-law to be published in a newspaper circulating in the municipality.	25
Use of ticket procedure	177.(1) A municipal corporation may use the provisions of the <u>Summary Conviction Procedures Act</u> to enforce its by-laws.	30
Record keeping	(2) Every senior administrative officer shall ensure that complete and accurate records are kept in respect of (a) all tickets issued pursuant to the <u>Summary Conviction Procedures Act</u> for offences under the by-laws; (b) all payments of fines in respect of those tickets; and (c) the disposition of those tickets.	35
Destruction of records	(3) A council may, by by-law, provide for the destruction of records kept under subsection (2) when they are no longer useful or required by law.	40

Injunction	178. In addition to any other remedy available to it, a municipal corporation may enforce a by-law by applying to the Court for an injunction in accordance with the <u>Supreme Court Rules</u> .	
Application	179.(1) This section applies to (a) the enforcement of by-laws made under sections 109 and 126; and (b) the suspension and cancellation of building permits, business licences and taxi licences pursuant to by-laws made under sections 108, 111 and 114.	5 10
Hearing	(2) Before any action referred to in subsection (1) is taken, the council shall allow any person affected, or that person's representative, an opportunity to be heard.	15
Who holds hearing	(3) The hearing must be conducted by the council.	
Notice	(4) Notice must be served on the owner or occupant of the property affected at least three days prior to the date of the hearing.	20
Contents of notice	(5) The notice must (a) set out the time and place of the hearing; and (b) advise the person of the purpose of the hearing and the right of the person to attend and make representations.	25
Service of notice	(6) The notice must be served personally or, where personal service cannot be effected because the address of the owner or occupier is not known, the notice may be published twice in a newspaper having general circulation in the municipality.	30
Exception for imminent danger	180. Where the council, or such other person as may be authorized to take the action referred to in subsection 179(1), is of the opinion that there is imminent danger to public health and safety, (a) the period of notice required by subsection 179(4) may be shortened; or (b) the action may be taken without the notice and hearing required by section 179.	35
Appeal	181.(1) An appeal may be taken from a decision made under section 179 or 180 to a judge by way of originating notice, pursuant to the <u>Supreme Court Rules</u> .	40

Time for appeal	(2) The appeal must be made no later than thirty days after the decision.	
Time for enforcement	(3) Subject to section 180, no person shall take any action referred to in subsection 179(1) until after	5
	(a) the period for taking an appeal has expired and no appeal has been taken; or	
	(b) any appeal taken has been dismissed by a judge.	
Action at expense of person in default	182.(1) Where a person does not do any act lawfully required under a by-law made under section 73, 75 or 126, the council may direct that the act be done by the municipal corporation at the expense of the person in default.	10
Collection of expenses	(2) The expenses incurred by a municipal corporation under subsection (1) may be recovered from the person in default by charging it against the real property in respect of which the expenses were incurred in the same manner as arrears of property taxes under the <u>Property Assessment and Taxation Act</u> .	15 20

Penalties and Offences

Penalties for by-law offences	183.(1) A council may, by by-law, provide that a person who is guilty of an offence under a by-law is liable on summary conviction to	25
	(a) a fine in an amount specified in the by-law; or	
	(b) imprisonment for a period not exceeding six months, in default of payment of a fine.	30
Maximum amount of fine	(2) A fine specified pursuant to paragraph (1)(a) must not exceed	
	(a) \$1,000 for an individual; and	
	(b) \$5,000 for a corporation.	
Order respecting other matters	184. In addition to any fine that may be levied, a court, subject to its jurisdiction, may order a person convicted of an offence under a by-law to	35
	(a) pay any fee or charge that may otherwise be payable by the person to the municipal corporation in respect of any licence or permit that should have been obtained by the person; and	40
	(b) do or refrain from doing any activity that the court may specify.	

Ownership of fines collected	185. Subject to any other enactment, a fine or penalty collected in respect of an offence under a by-law belongs to the municipal corporation.	
Offence	186. Every person who contravenes this Act or the regulations is guilty of an offence.	5
Penalty for offences under this Act or by-laws	187. Where no other penalty is specified by this Act or by a by-law, every person who is guilty of an offence under this Act, the regulations or a by-law is liable on summary conviction to (a) a fine not exceeding (i) \$1,000 for an individual, and (ii) \$5,000 for a corporation; or (b) imprisonment for a period not exceeding six months, in default of payment of a fine.	10 15
Obstructing an officer	188. Every person who wilfully obstructs or interferes with (a) a by-law officer, (b) another officer of the municipal corporation, (c) a municipal inspector, or (d) a municipal administrator, in the performance of that person's duties under this Act or a by-law, is guilty of an offence.	20
	Municipal Inspectors	25
Appointment	189. The Minister may appoint municipal inspectors.	
Mandatory inspections	190. Every municipal corporation, at least once a year and at such other times as the Minister may require, must have its (a) records, books and accounts examined, (b) management and administration reviewed, and (c) financial affairs examined, by a municipal inspector.	30
Report	191.(1) Every municipal inspector shall prepare a report on the examinations and reviews made pursuant to section 190 and submit it to the Minister.	35



Contents of report	(2) The report of a municipal inspector may include	
	(a) a statement describing any violation of this Act or the by-laws of the municipal corporation that, in the opinion of the municipal inspector, has occurred; and	5
	(b) recommendations on action to be taken by the municipal corporation or the Minister.	

Forwarding copy of report	(3) Every municipal inspector shall forward a copy of the report to the mayor, unless the Minister otherwise directs.	10
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Powers of municipal inspector	192. A municipal inspector may, for the purpose of section 190,	
	(a) inspect or require the production of any record, book, account or document of the municipal corporation and make copies of it;	15
	(b) require any council member or employee of the municipal corporation or any person managing or administering money belonging to the municipal corporation to provide such information and explanations as are necessary;	20
	(c) examine any council member or employee of the municipal corporation or any person managing or administering money belonging to the municipal corporation under oath or require such person to provide a statement under oath;	25
	(d) enter municipal premises at any reasonable time;	30
	(e) obtain from a bank or other financial institution any financial information it may have respecting the municipal corporation; or	35
	(f) exercise the powers of a commissioner for oaths.	

Municipal Administrator

Order placing municipal corporation under control of municipal	193.(1) The Minister may, by order, declare a municipal corporation to be under the control of a municipal administrator, where	40
	(a) the municipal corporation is incapable of meeting its financial obligations;	
	(b) the council has failed to perform a duty required of it by this Act or any other Act; or	45

	(c) the Minister is of the opinion that for other reasons it is in the best interests of the municipal corporation that it be under the control of a municipal administrator.	5
Contents of order	(2) The order under subsection (1) must (a) appoint the municipal administrator; and (b) state the term of the municipal administrator, if any.	
Effect of order	194. Where an order has been made under section 193, the council members shall be deemed to have retired from office and the council shall remain vacant until after a new election is held pursuant to section 206.	10
Powers and duties of municipal administrator	195. Subject to this Act, a municipal administrator may exercise the powers and shall perform the duties of a council under this Act.	15
Limit on powers of municipal administrator	196. No municipal administrator shall incur any expenditure or liability on behalf of the municipal corporation without the approval of the Minister.	20
Bonding	197.(1) Every municipal administrator must be bonded in such amount as the Minister determines.	
Costs of bonding	(2) The municipal corporation shall pay the costs of bonding a municipal administrator.	25
Directions of Minister	198. The Minister may, by order or otherwise, direct a municipal administrator in the exercise of his powers or the performance of his duties.	
Municipal advisory committee	199.(1) The Minister may, by order, establish a municipal advisory committee composed of at least two members.	30
Members	(2) The members of the municipal advisory committee must be appointed by the Minister from among the residents of the municipality.	
Duty of municipal advisory committee	(3) A municipal advisory committee shall advise a municipal administrator in the exercise of his powers and the performance of his duties.	35

Disposal of property	200. Subject to direction from the Minister, a municipal administrator may dispose of any personal or real property belonging to the municipal corporation as may be necessary to satisfy any of its outstanding debts.	5
Power to establish rate of taxation	201. The Minister shall exercise the power of a council under the <u>Property Assessment and Taxation Act</u> to establish the rate of tax, where the municipal corporation is under the control of a municipal administrator.	10
Books of account	202.(1) A municipal administrator shall ensure that accurate books of account are kept, relating to the financial affairs of the municipal corporation.	
Inspection of books of account	(2) The books of account referred to in subsection (1) must be open to inspection by the Minister or any person designated by the Minister.	15
Financial statements	203.(1) Every municipal administrator shall provide to the Minister (a) a balance sheet that presents fairly the financial position of the municipal corporation; and (b) a statement of income that presents fairly the operating results of the municipal corporation.	20
Time of submission	(2) The statements referred to in subsection (1) must be submitted at the end of each calendar month or at the end of such shorter period of time as the Minister may require.	25
Approval for by-laws	204. Every by-law made by a municipal administrator must be approved by the Minister.	30
Costs of municipal administrator	205. The costs of a municipal administrator, including (a) remuneration at a rate to be prescribed by regulation, and (b) all reasonable living and travelling expenses, must be paid out of the funds of the municipal corporation.	35

Return of control to council	206. Where the Minister is of the opinion that a municipal corporation under the control of an administrator should be returned to the control of a council, the Minister may	
	(a) revoke the order issued pursuant to section 193; and	5
	(b) by order, establish an election date for new council members and provide for their election in the same manner as the first election of a council.	10

PART VI

DISSOLUTION

Order of dissolution	207. The Minister may, by order, dissolve a municipal corporation where he is satisfied that	
	(a) the municipal corporation is unable to continue in operation for financial or other reasons; and	15
	(b) due provision has been made for winding up the affairs of the municipal corporation, the payment of all its debts and the satisfaction of all its obligations.	20

Liquidator	208. The Minister may appoint a liquidator to	
	(a) wind up the affairs,	
	(b) pay all the debts,	
	(c) satisfy all the obligations, and	25
	(d) transfer all the assets	
	of a municipal corporation that is to be dissolved.	

Transfer of assets	209. All the assets of a dissolved municipal corporation must be transferred to the Government of the Northwest Territories, upon such terms and conditions as the Minister may require.	30
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Ownership of receivables	210. All revenues of a dissolved municipal corporation not yet received by it belong to the Government of the Northwest Territories and may be collected accordingly.	35
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PART VII

GENERAL AND TRANSITIONAL

Order varying time	211. The Minister may, by order, vary the time required by this Act for the doing of any thing, whether the time has passed or not, where the thing cannot or has not been done.	40
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Public notice	212. When public notice is required under this Act, the notice must be given to the general public in any one or more of the following ways:	
	(a) by inserting the notice at least once in a newspaper circulating in the municipality;	5
	(b) by mailing or delivering a copy of the notice to each voter in the municipality;	
	(c) by causing announcements to be made on a radio or television station received in the municipality on at least three separate days; or	10
	(d) by posting a notice in at least five widely separated and conspicuous places in the municipality.	
Regulations	213. The Commissioner may, upon the recommendation of the Minister, make regulations	15
	(a) prescribing such forms as are necessary or advisable in carrying out the provisions of this Act; and	
	(b) prescribing any matter or thing that by this Act may or is to be prescribed by regulation.	20
Continuation of municipal corporations	214. Every city, town and village existing, under the <u>Municipal Act</u> , prior to the coming into force of <u>this Act</u> shall continue under this Act.	25
Continuation of by-laws, resolutions, rights and obligations	215.(1) Every by-law, resolution, contract, licence, right or obligation of a municipal corporation that existed prior to the coming into force of this Act shall continue in effect, to the extent they are not inconsistent with this Act, until they expire or are terminated or repealed.	30
Employees	(2) Every person employed by a municipal corporation prior to the coming into force of this Act shall continue as an employee under this Act, until the employment is terminated.	35
Secretary-treasurer and constables	(3) Every secretary-treasurer and constable of a municipal corporation prior to the coming into force of this Act shall continue to act as if appointed as a senior administrative officer and by-law officer respectively until the appointment is revoked.	40
Coming into force	216. This Act shall come into force on a day or days to be fixed by order of the Commissioner.	



PART VIII  
CONSEQUENTIAL AMENDMENTS

Curfew Act

217. The Curfew Act is amended by repealing section 2 and substituting the following: 5
- "Interpretation 2. In this Act, "curfew district" means
- (a) a curfew district established pursuant to section 3, or
  - (b) a municipality where a by-law made pursuant to section 4.1 is in force;". 10
218. The Act is further amended by adding immediately after section 4 the following section:
- "By-laws 4.1. A municipal council may, by by-law,
- (a) prescribe the age at which a boy or girl shall be deemed to be a child for the purposes of the municipality; 15
  - (b) prescribe the hours that shall be deemed to be night-time for the purposes of the municipality;
  - (c) prescribe that a bell, whistle or siren shall be rung or sounded as a warning in the municipality at or near the time appointed for the commencement of night-time.". 20
219. The Act is further amended by repealing paragraph 5(a) and substituting the following: 25
- "(a) prescribing the age at which a boy or girl shall be deemed to be a child for the purposes of a curfew district, other than a municipality;". 30
220. The Act is further amended by repealing paragraph 5(b) and substituting the following:
- "(b) prescribing the hours that shall be deemed to be night-time for the purposes of a curfew district, other than a municipality;". 35

EXPLANATORY NOTES

Clause 217:

Section 2 now reads:

2. In this ~~Ordinance~~ <sup>Act</sup> "a few districts" means a certain district ~~now being~~ established pursuant to section 3. \_\_\_\_\_

Clause 218:

Section 4.1 is new.

Clause 219:

Paragraph 5 (a) now reads:

5. The Commissioner may make regulations Regulations
- (a) prescribing the age at which a boy or girl shall be deemed to be a child for the purposes of this ~~Ordinance~~ \_\_\_\_\_

Clause 220:

Paragraph 5 (b) now reads:

- (b) prescribing the hours that shall be deemed to be night-time for the purposes of ~~this Ordinance~~ \_\_\_\_\_



221. The Act is further amended by repealing paragraph 5(c) and substituting the following:

"(c) prescribing that a bell, whistle or siren shall be rung or sounded as a warning in a curfew district, other than a municipality, at or near the time appointed for the commencement of night-time; and".

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222. The Act is further amended by repealing section 6 and substituting the following:

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"Children on street in contravention

6. A by-law officer or peace officer who finds a child violating this Act may warn the child to go home and if, after the warning, the child continues to violate this Act, any by-law officer or peace officer may take the child to the child's home."

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#### Interpretation Act

223. The Interpretation Act is amended by adding immediately after paragraph 21(14) the following paragraph:

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"municipality"

(14.1) "municipality" means a municipal corporation or the geographic area of jurisdiction of a municipal corporation;".

224. The Act is further amended by adding immediately after section 21.1 the following section:

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Reference to Municipal Act

22.2. Wherever an enactment refers to the Municipal Act, that reference shall be interpreted to a reference to the

(a) Charter Communities Act,

(b) Cities, Towns and Villages Act, or

(c) Hamlets Act,

unless the context otherwise requires."

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#### Municipal Act

225. The Municipal Act, R.S.N.W.T. 1974, c.M-15, is repealed.

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Clause 221:

Paragraph 5(c) now reads:

(c) prescribing that a bell, whistle or siren shall be rung or sounded as a warning in a carfew district, at or near the time appointed for the commencement of night-time; and

Clause 222:

Section 6 now reads:

~~6. A constable or peace officer who finds a child violating this Ordinance may warn him to go home and if after the warning the child continues to violate this Ordinance any constable or peace officer may take the child to his home.~~ <sup>Children on street in contravention</sup>

Clause 223:

The paragraph added immediately after paragraph 21(14) is new.

Clause 224:

Section 22.2 is new.

Clause 225:

Repealing provision.

Summary Conviction Procedures Act

226. The Summary Conviction Procedures Act is amended by repealing section 3 and substituting the following:

"Ticket

3. An information may be laid and a summons issued by means of a ticket issued in accordance with this Act and the regulations instead of the procedure set out in the Criminal Code (Canada) for laying an information and for issuing a summons in respect of

- (a) any prescribed offence under any prescribed enactment; or
- (b) any offence under a by-law made by a municipal council."

227. The Act is further amended by repealing subsection 5(2) and substituting the following:

"(2) Upon completing a ticket and affixing his signature to it in the space provided for that purpose, the peace officer shall deliver the summons to

- (a) the person charged with an offence, or
- (b) in the case of a parking violation, the vehicle

and such delivery shall be deemed to be personal service of the summons upon that person or the owner of the vehicle, as the case may be."

228. The Act is further amended by repealing paragraph 5(8)(b) and substituting the following:

"(b) "peace officer" means

- (i) a member of the Royal Canadian Mounted Police,
- (ii) a by-law officer in respect of an offence under a municipal by-law, or
- (iii) a person or one of a class of persons prescribed as such."

**Clause 226:**

**Section 3 now reads:**

3. An information may be laid and a summons issued by means of a ticket in accordance with this ~~Ordinance~~ <sup>Ticket</sup> and the regulations instead of the procedure set out in the *Criminal Code* for laying an information and for issuing a summons in respect of a prescribed offence under any prescribed ~~Ordinance~~ <sup>regulation</sup> thereunder or by-law made by a municipality.

**Clause 227:**

**Subsection 5(2) now reads:**

(2) Upon completing a ticket and affixing his signature thereto in the space provided for that purpose, the peace officer shall deliver the summons to the person charged with an offence and such delivery shall be deemed to be personal service of the summons upon that person.

**Clause 228:**

**Paragraph 5(8) (b) now reads:**

**(8) In this section**

(b) "peace officer" means a member of the Royal Canadian Mounted Police or a person or one of a class of persons prescribed as such.

229. The Act is further amended by repealing subsection 6(7) and substituting the following:

- "(7) A municipal council may, by by-law, provide, in respect of a summons,
- (a) the offences under any by-law in respect of which a penalty may be paid out of court to the municipal corporation in lieu of appearing in answer to the summons; and 5
  - (b) the amount of the penalty payable in respect of each such offence." 10

230. The Act is further amended by repealing paragraph 7(a) and substituting the following:

- "(a) designating the enactments and the offences under those enactments to which this Act and the regulations will apply;" 15

**Clause 229:**

Subsection 6(7) now reads:

- (7) The council of a municipality may by by-law, in respect of the summons, provide for
- (a) the offences under any municipal by-law regulating and controlling vehicles and pedestrians in respect of which a penalty may be paid out of court to the municipality in lieu of appearing in answer to the summons, and
  - (b) the amount of the penalty payable in respect of each such offence.

**Clause 230:**

Paragraph 7(a) now reads:

7. The Commissioner may make regulations:

Regulations

- (a) designating the ~~Ordinances~~<sup>Acts</sup>, regulations thereunder or municipal by-laws or any part thereof or offence thereunder to which this ~~Ordinance~~<sup>Act</sup> and the regulations apply;