

Jim Antoine MLA Nahendeh



Goo Arlooktoo MLA Baffin South







Levi Barnabas MLA High Arctic



Charles Dent MLA Yellowknife Frame Lake



Tommy Enuaraq MLA Baffin Central



Roy Erasmus MLA Yellowknife North



Mark Evaloarjuk MLA Amittuq



Samuel Gargan MLA Deh Cho



Jane Groenewegen MLA Hay River



Seamus Henry MLA Yellowknife South



Stephen Kakfwi MLA Sahtu



David Krutko MLA Mackenzie Delta



Michael Miltenberger MLA Thebacha



Don Morin MLA Tu Nedhe



Kelvin Ng MLA Kitikmeot



John Ningark MLA Natilikmiot



Kevin O'Brien MLA Kivallivik



Jake Ootes MLA Yellowknife Centre



Edward Picco MLA Iqaluit



James Rabesca MLA North Slave



Floyd Roland MLA Inuvik



Vince Steen MLA Nunakput



Manitok Thompson MLA Aivilik



John Todd MLA Keewatin Central



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Speaker of the Legislative Assembly

Hon. Jeannie Marie-Jewell

Deputy SpeakerBrian Lewis

Members of the 12th Legislative Assembly

Titus Allooloo, MLA Amittuq Jim Antoine, MLA Nahendeh Hon. Silas Arngna'naaq, MLA Kivallivik James Arvaluk, MLA Aivilik Michael A. Ballantyne, MLA Yellowknife North Hon. Nellie Cournoyea, MLA Nunakput Charles Dent, MLA Yellowknife Frame Lake Samuel Gargan, MLA Deh Cho Hon. Stephen Kakfwi, MLA Sahtu Fred Koe, MLA Inuvik Brian Lewis, MLA Yellowknife Centre Jeannie Marie-Jewell, MLA Thebacha Hon. Rebecca Mike, MLA Baffin Central Hon. Don Morin, MLA Tu Nedhe Hon. Richard Nerysoo, MLA Mackenzie Delta Kelvin Ng, MLA Kitikmeot John Ningark, MLA Natilikmiot Dennis Patterson, MLA Igaluit Hon. John Pollard, MLA Hay River Kenoayoak Pudlat, MLA Baffin South Ludy Pudluk, MLA High Arctic Hon. John Todd, MLA Keewatin Central Tony Whitford, MLA Yellowknife South Henry Zoe, MLA North Slave

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Members of Cabinet

Hon. Nellie Cournoyea

Government Leader
Minister Responsible for the N.W.T. Power Corporation
Minister Responsible for the Women's Directorate

Hon. John Pollard

Government House Leader, Minister of Finance, Chairman of the Financial Management Board Minister of Health

Hon. Stephen Kakfwi

Minister of Intergovernmental Affairs and Aboriginal Affairs
Minister of Justice
Minister of Renewable Resources

Hon. Don Morin

Minister Responsible for Public Works & Services Minister of the N.W.T. Housing Corporation

Hon. Richard Nerysoo

Minister of Education, Culture & Employment Minister Responsible for the Science Institute of the N.W.T. Minister of Safety and Public Services

Hon. John Todd

Minister of Transportation
Minister Responsible for Workers' Compensation Board
Minister Responsible for the Public Utilities Board
Minister of Economic Development and Tourism
Minister of Energy, Mines and Petroleum Resources

Hon. Rebecca Mike

Minister of Social Services

Hon. Silas Arngna'naaq

Minister of Municipal and Community Affairs



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Operations of the Legislative Assembly

Although the Legislative Assembly of the Northwest Territories does not have the same legislative powers as the Assemblies of provinces, it acts in most respects as a provincial legislature.

Legally, the Federal government still has power to disallow Territorial Acts for a period of up to one year after passage and the Commissioner, a civil servant reporting to the federal Minister of Indian and Northern Affairs, is still the Chief Executive Officer of the Government of the Northwest Territories. However, although the Commissioner assents to laws, no Territorial Act has ever been disallowed by Ottawa.

Increasingly, elected members are assuming a leadership role and the Commissioner is assuming the role of Lieutenant-Governor. Ministers introduce bills and the Assembly has the power to approve or disapprove legislation. Private Members can introduce legislation other than money bills.

Members of the Legislative Assembly debate and pass motions giving advice to the Executive; discuss and enact legislation, including approving funds spent to provide various provincial-type public services; present petitions on behalf of their constituents; and, question the Executive to obtain information on its progress in carrying out their direction or on other matters of public interest.

Standing and Special Committee activities have become a major part of Members' responsibilities. Special Committees are set up by the Assembly to gather information and public input on particular issues or subjects and report to the Assembly, which debates and either adopts or changes their recommendations. Standing Committees deal with Assembly business of a continuing nature.

During its sessions, the Assembly operates according to standard parliamentary rules for debate, with some modifications to allow for Northern circumstances. The Assembly frequently refers questions to Committee of the Whole, for example, where a more informal discussion can take place. This is well-suited to an Assembly where Members do not represent political parties and decisions are made by consensus.

Sessions are held twice a year for a total of approximately 12 weeks, depending on the amount of business to be dealt with. The longest session of the year is the budget session, held in early spring when Members review the Government's annual budget.

In Yellowknife, the Assembly's facilities include the Chamber, meeting and caucus rooms, and offices for MLA's and staff. The Clerk of the Assembly and his staff provide professional advice on parliamentary procedures to the Speaker, chairman of Committee of the Whole and individual MLA's. The Office of the Legislative Assembly also provides services to Members in the areas of finance and administration, research and public affairs. An Inuktitut-speaking staff member provides assistance to Eastern Arctic MLA's.

English and the seven aboriginal languages of the Northwest Territories are used in the Legislative Assembly, with simultaneous interpretation provided by members of the Government's Language Bureau. This service, unique in North America, has been provided since 1975 when nine aboriginal Members were elected to the Assembly. Simultaneous interpretation is now used for all sessions of the Assembly and most committee meetings.

The Twelfth Legislative Assembly of the Northwest Territories is made up of 24 Members who represent areas considered small by southern Canadian standards, but which reflect the diversity of geography and climate in the North.



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History of the Legislative Assembly

Before the turn of the century, the old Northwest Territories had government based on two key concepts of Canadian democracy - representation and responsibility. From l88l its Legislative Assembly was fully elected and, from l897, the Assembly had a formally constituted Executive Council which was accountable to the Assembly for the conduct of government.

The old Northwest Territories, which became part of Canada in 1870, included what is now the Northwest Territories, Yukon, Alberta, Saskatchewan, most of Manitoba, northern Ontario and northern Quebec. The Arctic Islands were added in 1880. In 1905, after pressure from the Northwest Territories Legislative Assembly led the federal government to establish the provinces of Alberta and Saskatchewan, the remaining Northwest Territories went back to the status of a colony run from Ottawa, as it had been in the early 1870s.

The Northwest Territories Act had provided for a four-member appointed Council to assist the federally-appointed Commissioner but no members were named to the Council until 1921. All were federal civil servants living in Ottawa. The NWT Act was again amended and six senior civil servants representing federal departments with an interest in the North were appointed to the Council. This Council acted more as an interdepartmental committee than as a legislative body.

No northerners were named to the Council until 1947 when J. G. McNiven of Yellowknife was appointed. In 1951, there was a tentative return to representative government when the Northwest Territories Act was amended to permit three elected Members from the Mackenzie District to join the five appointed Members. The Council began to alternate sittings between Ottawa and northern communities.

By 1966, elected Members formed a majority on the Council with seven elected and five appointed.

The first elected members from the Eastern Arctic, including the first Inuk, took their seats.

By this time, political awareness in the North had increased and there was strong dissatisfaction with the status quo. The Territorial Council asked for an inquiry into the North's political future and, in 1966, the Carrothers Commission, with former Commissioner John H. Parker as a member, submitted its report after travelling across the Territories to talk to residents.

Most of the Commission's recommendations were accepted by the Federal government early in 1967 and formed the basis for a gradual return to responsible government. The seat of government was moved from Ottawa to Yellowknife, a resident civil service was developed, many provincial-type responsibilities were devolved by Ottawa and the NWT Council began to move towards becoming a fully-elected Legislative Assembly.

By 1970, only four federal appointees remained on the 14-member Council. Amendments to the NWT Act allowed Council to decide the qualifications of electors and its Members, to set their indemnities and to develop a separate Consolidated Revenue Fund. By 1975 a standing committee system had developed and the Standing Committee on Finance was given the right to scrutinize the Territorial budget.

In 1975, the first fully-elected Council since 1905 took office. Dene, Metis and Inuit Members were a majority on the 15-seat Council. The Council, which was referred to as the Legislative Assembly after 1976, chose its own Speaker and named two members to the Executive Committee. The Commissioner no longer presided over Assembly sessions as he had done in earlier Councils. The Eighth Assembly amended the Council Ordinance and lobbied the Federal government for authority to set the number of constituencies between 15 and 25. The number was subsequently set at 22.

The 22 Members elected to the Ninth Assembly in October 1979 accelerated the movement towards responsible government. The Assembly named seven of its Members to sit on the Executive Committee (now called the Executive Council). Only three portfolios were still held by the Commissioner and Deputy Commissioner and, by the end of the Ninth Assembly, two of those were transferred to elected Members. The Deputy Commissioner's position on the Executive Council was replaced by an eighth elected member in 1983.

The Assembly created a Special Committee on Education to review education in the NWT and a plebiscite was held on the question of dividing the Northwest Territories. Members played an active role in reviewing the Territorial budget and in setting spending priorities. The first Territorial Finance Minister was appointed and presided over the preparation of budgets. The Assembly lobbied strongly for the protection of aboriginal rights in the new Canadian constitution, travelling to Ottawa en masse, and received approval in principle from the Federal government for division of the Northwest Territories.

The Assembly accepted an electoral district boundaries commission report recommending that two of the larger constituencies be divided to create a total of 24 ridings. Territorial voters went to the polls on November 21, 1983 to elect 24 Members to the Tenth Legislative Assembly. It met for the first time in Yellowknife in January 1984. During the Tenth Assembly, Commissioner Parker announced he would no longer sit with elected Members in the House or participate in debates "as one further step toward fully responsible government."

On January 30, 1986, Commissioner Parker turned over chairmanship of the Executive Council to the Government Leader and transferred responsibility for the Public Service to the Executive Council. The Tenth Legislative Assembly was dissolved in 1987 and an election was held on October 5, 1987 to choose the 24 Members of the Eleventh Legislative Assembly. At their first session, the Eleventh Assembly elected an Executive Council, or Cabinet, with a majority of Ministers of aboriginal descent. The Legislative Assembly also gave the new Government Leader authority for the overall management and direction of the Executive branch of government and the right to take any disciplinary action he or she deems necessary with respect to the conduct of Ministers.

The 24 members of the Twelfth Legislative Assembly were chosen in an election on November 15, 1991.



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The Legislative Building

November 17, 1993 marked the official opening of the first permanent home of the Legislative Assembly. In a natural setting on the shore of Frame Lake, the Legislative Assembly building is a short walk from the centre of Yellowknife. During construction, prime importance was placed on maintaining the natural landscape surrounding the building - the rock outcrops, the peat bog foreground and the lakeside location.

The 46,000-square-foot Legislative Assembly building was designed by the territorial architects Ferguson Simek Clark/Pin Matthews in association with Matsuzaki Architects Inc. of Vancouver. Construction of the building began in 1990. The building is anchored to the ground by a wall of indigenous stone. The walls are clad in both sheet and cast zinc panels lightly tinted with green glazing. Zinc "shingles" cover the domed roofs and form the undulating roof edge. Zinc louvres with operable panels provide natural ventilation to each office. The zinc material was selected because it is mined in the North and because of its subtle weathering qualities.

The wood in the building is primarily white maple with sycamore added in the Chamber, on Members' desks and in the Speaker's office.

The primary focus of the building is the Chamber, viewed through the Great Hall and announced by the shallow dome which floats gently over adjacent treetops. Its circular form represents both the cultural traditions of northern people and their unique form of consensus government. The only round Chamber in Canada is supported by the Great Hall, a large public gathering area which looks back through the trees towards the downtown core.

Secondary in importance is the Caucus meeting room, providing a space for a full seating of the MLA's. The Chamber, Caucus room, Library and Speaker's Office are enclosed on three sides with a low, massed wall of offices and support facilities. The offices radiate out from the Chamber and Caucus Room with each exterior space expanding towards views across the lake.

Artists from across the N.W.T. were invited to submit proposals to work in collaboration with southern glass and zinc artisans. Letia Lewis and John Farcey Jr. were selected to work on the zinc wall behind the Speaker's Chair.

Throughout the building, natural light emanates from the skylights surrounding the perimeters of the Chamber and Caucus Room. Glass partitions used to separate these areas offer an excellent opportunity to present northern artistic themes, rendered directly on the glass. Angus Cockney was selected to work on the translucent glass frieze that modulates natural lights coming into the Chamber, leaving occupants conscious of the changing daylight conditions outside.

The Capital Site area is representative of a variety of northern ecosystems. The foreground to the Legislative Assembly Building is a large, expansive peat bog abundant with native wildflowers and grasses. Immediately in front of the building is a small tamarack and spruce grove. Birch trees flank the building to the west and to the north the Precambrian Shield meets the edge of the lake.

The Legislative Assembly building belongs to all the people of the Northwest Territories. It is here that the members elected by the people carry out the people's business. The new legislature also provides an ideal setting for public ceremonies.

The building contains the offices of the Government Leader, the Executive Council, ordinary Members, the Speaker, and support staff. In addition, there are meeting rooms and public spaces to facilitate contact between MLA's, constituents, organizations and the people of the N.W.T.

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The Speaker

The Speaker, elected by all Members, assumes the position of highest authority in the Legislative Assembly, and represents the Legislature in all its powers and proceedings. The duties of the office fall into three categories.

First, the Speaker acts as the spokesperson of the Assembly in its relations with authorities outside the Legislature. The Speaker officially welcomes visitors to the Legislative Assembly.

Second, the Speaker presides over the sitting of the Assembly and enforces the rules, order and conduct of business. The Speaker controls debates in the Chamber and ensures that Members follow the rules and practices of the Legislative Assembly, as they ask or answer questions, debate or vote. The key aspects of the Speakership are authority and impartiality. The Speaker does not take part in debate, ask or answer questions or vote, except to break a tie. All questions and statements must be directed through the Speaker.

Third, the Speaker is responsible for the daily administration of the Legislative Assembly. The many Legislative Assembly employees who provide services for the Members report to the Speaker. When the Speaker cannot be in the Legislative Assembly Chamber, he is replaced by a Deputy Speaker. The Speaker is responsible for the employees of the Legislative Assembly and the services provided to all MLA's.

In carrying out his duties, the Speaker is assisted by the Clerk's Office. The Clerk is the chief procedural advisor to the Speaker and to Members of the Legislative Assembly. The Clerk is responsible for a wide range of duties relating to the proceedings and official records of the Assembly and its committees.

The Clerk sits directly in front of the Speaker at the Clerk's Table. The Clerk is assisted at the Table by the Clerk Assistant, Clerk of the Committees and the Law Clerk. They keep the official records of the Assembly and advise the Speakers and Members on parliamentary and legal procedure.

Like all Members of the Legislative Assembly, Speakers are first elected in one of the territorial constituencies. Members elect the Speaker by secret ballot at the beginning of the first legislative session following a territorial election and the person who gets over 50 per cent of the vote wins.

In addition to his or her duties as Speaker, the Speaker also attends to the many tasks of being an MLA, such as responding to the concerns of his or her constituents.

The name "Speaker" was first used long ago in England. The original job of the Speaker was to "speak" to the King or Queen on behalf of the House of Commons. If Parliament's resolutions angered the monarch or threatened the monarchy's power, which they often did, the monarch sometimes took revenge by killing the Speaker. In parliamentary history, at least nine Speakers died violent deaths for telling kings and queens news they did not want to hear. Some historians even think that the original purpose of the opening procession was to provide Speakers with bodyguards to protect them from harm as they entered the Assembly Chamber.

The first Speakers were appointed by the monarch, not by Parliament. Over many centuries, monarchs turned over to Parliament many of their powers. During that shift of power, the Speaker's loyalty also shifted from the monarch to the House of Commons. By the end of the 17th century, the Speaker was an appointee of Parliament and not of the monarch.



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Remuneration for MLAs

Members of the Legislative Assembly of the Northwest Territories are entitled to the following remuneration:

Basic Indemnity	\$39,514
 Ordinary Member's Constituency Indemnity 	\$20,032
Minister's Constituency Indemnity	\$ 6,677
Speakers' Indemnity	\$62,275
Deputy Speaker	\$ 6,000
 Deputy Chairperson of Committee of the Whole 	\$ 3,500
 Chairperson of a Standing Committee 	\$ 3,000
Chairperson of Caucus	\$ 2,000
Minister with Portfolio	\$62,275
 Leader of Executive Council 	\$67,715

- Ordinary Members are entitled to \$223 for each day they attend a meeting of a Standing or Special Committee of the Legislative Assembly. This entitlement is only paid when the Assembly is not in session.
- Members are also entitled to a living (expense) allowance while attending sittings of the Legislature, committee meetings or performing constituency duties.
- Members are also provided with a set operating budget to defray the expenses of travel and administration while undertaking work on behalf of their constituents.
- Indemnities and allowances for members are detailed in the Legislative Assembly and Executive Council Act.

For more information, call:

Public Information Office, Legislative Assembly (403) 669-2230 or 1-800-661-0784 (toll free

November 1993





Executive Council

When we speak of "the government" we really mean the Executive Council, or Cabinet. Like other forms of government, our parliament system has three branches: the legislative, the executive, and the judiciary. The legislative branch makes laws, the executive puts them into force, and the judiciary applies them through the courts. Executive Council is the executive branch, but because it is made up of the elected members of the Assembly, the executive and legislative branches overlap. The Executive Council is the senior decision-making body of the Government of the Northwest Territories and is made up of a Government Leader and ministers.

Whether during session of the Legislative Assembly or at other times of the year, Executive Council's job is to put government policies into practice. In doing so, ministers work with the whole caucus, with other ministers, or as individuals. Throughout the year they discuss policy, consider new laws, and work on budget estimates. Individually they are department heads, making sure the laws administered by their departments are enforced.

The Executive Council is made up of eight Ministers, one of whom is named Government Leader and is elected by all Members of the Legislative Assembly. Each Minister is responsible for policies and programs within his or her department or agency.

Administrative department heads, called deputy ministers, report directly to the Ministers. It is the Ministers' responsibility to take the general directions established by the Assembly, develop policy which must be ratified by the Executive Council, make decisions on how the policies are to be put into action and ensure the administration follows through.

The Ministers introduce legislation on matters relating to their department's services and answer questions in the Legislative Assembly on their departments' activities and budgets. The portfolios of elected Ministers now cover most programs a provincial government would include.

The Executive Council has its own internal committees and support branches. There are several special and advisory secretariats for coordination and input in areas such as energy and resource development, aboriginal rights and constitutional development and regional operations.

There are three committees of the Executive Council.

The **Committee on Priorities and Planning**, composed of all Executive Council members and chaired by the Government Leader, considers and makes recommendations to the Executive Council on major policy issues, program changes and overall government priorities.

The **Financial Management Board**, chaired by the Minister of Finance, is responsible for the overall financial planning of the government and for providing direction on financial management to departments and agencies.

The Committee on Legislation and House Planning reviews all proposed legislation to ensure it conforms to the intent of the Executive Council, develops legislation requested by the Assembly and plans for tabling of legislation and the presentation of government business in the House.

The role of the Government Leader is to develop consensus with other Members and serve as their spokesperson on matters which do not fall within individual portfolios. The Eleventh Assembly also gave the Government Leader authority for the overall management and direction of the Executive branch of government. The Leader plays a role similar in many ways to the a provincial premier.

Changes over the Years

The role of Commissioner, a federal appointee, has changed in the past few years as the elected Executive Council members assume increased departmental and executive responsibilities.

Since January 1986, the elected Government Leader has been Chairman of the Executive Council, a position formerly held by the Commissioner. As well, responsibility for all government departments is now in the hands of elected representatives.

Originally, the Executive consisted of only the Commissioner, Deputy Commissioner and Assistant Commissioner, none of whom were responsible directly to the Legislative Assembly for the conduct of government.

This remained unchanged from 1968 until 1975 when the Legislative Assembly recommended that two elected Members sit on an Executive Committee. A third elected Member was added in 1976. These Members held department portfolios and advised the Commissioner on policy matters concerning their departments. Their involvement with policy at the executive level was an important step towards responsible government.

By 1981, both the number and responsibilities of elected Executive Committee members had increased, with seven elected Members, the Commissioner and Deputy Commissioner forming the Executive. A major step was taken that year when one Member was named Leader of the Elected Executive and another, Minister of Finance.

Two years later, the Deputy Commissioner's position was removed from the Executive Council and an additional elected Member was added. The role of the Deputy Commissioner is now largely ceremonial. The title of the Leader of the Elected Executive was changed to Government Leader in 1985. Other recent developments include a change in name from Executive Committee to Executive Council and, more recently, to Cabinet. The appointment of the Minister of Finance as chairman of the Financial Management Board is an additional change.





Members of the Legislative Assembly

Members of the Legislative Assembly are elected to represent one of 24 areas of the Northwest Territories, called "ridings" or "constituencies." The people living in the constituency are called "constituents."

Members are usually called "Members of the Legislative Assembly" or "MLA's." Members of the Legislative Assembly represent people at the territorial government level - different people are elected to serve Canadians in federal and municipal governments. MLA's come to Yellowknife, where the territorial Legislature meets, and take their seats in the Legislative Assembly.

MLA's help to create laws, act as spokespersons for their constituents, and help solve problems. Even if some constituents did not vote for the person who was elected, the Member still represents everyone.

- 1. MLA's represent constituents and help to create laws by:
- making statements in the Legislative Assembly about issues important to the ridings or to the territories;
- attending debates in the Legislature to exchange ideas with other MLA's;
- asking questions of Executive Council (sometimes called Cabinet)
 Ministers to ensure accountability;
- stating their view on legislation being debated;
- introducing a bill about an issue important to the riding or the Member;

- sitting on committees: Ordinary Members, sit on standing
 committees which look at policy and spending in different areas of
 government such as Finance or Public Accounts; MLA's also sit on
 special committees, which are created as needed when certain
 important issues arise;
- meeting with staff and other MLA's;
- presenting petitions in the House which express public views about certain issues;
- meeting with groups who have special concerns such as fishermen or people concerned with housing;
- talking with the media so the public is kept informed;
- keeping in touch with constituents in person, by phone or by mail to find out what they think about issues;
- keeping generally informed by reading documents and reports,
 attending meetings and conferences and following current events
- 2. MLA's represent their constituents' views in the caucus.

All Members form a caucus. As a group they can plan strategy and consider items for debate in the Legislature. The caucus also gives all Members the chance to make the views of their constituents known.

3. MLA's help individual constituents when they have a problem or need information.

Constituents often ask their Members to help with housing, education or tax problems. The Members can try to help solve the problem by speaking to the proper government department or Minister. The MLA usually knows exactly who to call to avoid confusion and save time.

4. MLA's take an active role in the community.

Members travel to their ridings very often. They have at least one office there where constituents can meet with them, discuss problems and find out information about Parliament or government agencies.

Members are often asked to visit the constituency, to open public buildings, make speeches to community groups and attend performances or anniversaries. They go to as many as possible. They want to meet their constituents as often as they can, in order to know how the people in their riding feel about the different issues debated by the Legislature.

Often Members' families stay in the riding while Members travel to Yellowknife to work in the Legislative Assembly.

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The Legislative Process

There are two main types of bills: public and private. In general, a public bill is concerned with matters of public policy, while a private bill relates to matters of a particular interest or benefit to a person or persons, including corporations. Here, we will only discuss public bills.

PUBLIC BILLS

Stages of a Bill

Introduction - The Executive Council Minister or Member must give 48 hours notice that he or she wants to introduce the bill in the Legislative Assembly by giving "Notice of First Reading." When this time has passed, the Minister or Member asks permission to introduce the bill in the Legislative Assembly.

First Reading - After Members give their permission to introduce the bill, the Speaker of the Legislative Assembly stands and asks if they want the bill to be read a first time. If they agree, the Minister or Member reads out only the title of the bill. Then, the bill is numbered, printed and distributed so that Members and the public can read it.

Second Reading - This is a very important step in the legislative process. The Minister or Member sponsoring the bill makes a speech about why people of the Northwest Territories need such a bill. Other members can make speeches about the bill too.

When the debate has ended, Members are asked to vote on whether the bill should be read a second time and sent to a committee. The second reading is important because Members decide whether they think the bill is a good idea. The bill is defeated if a majority of the Members of the Legislative Assembly vote against the second reading.

Committee Stage - A committee, consisting of Ordinary Members, studies the bill very carefully. They may ask experts in the subject matter of the bill to be "witnesses" and give their opinions on it. This review process is also open to the public. The committee often holds public hearings to hear from the public, or receives written submissions on bills. Based on these suggestions, the committee may decide to change or "amend" parts of the bill. The committee writes a report of all the changes it has made to the bill and sends it back to the Legislative Assembly. The committee has 120 days to complete its review and report back to the Legislative Assembly.

Report Stage - All Members can suggest other changes to the bill at this stage. Members vote for or against these changes and finally vote on when they will pass the bill at the report stage.

Third Reading - The Speaker asks Members whether the bill shall be read a third time and "passed" or approved. This is usually the last chance for Members to debate the bill. If the majority of Members vote to pass the bill, it proceeds to the final stage, Assent by the Commissioner of the Northwest Territories.

Assent and Proclamation - After a bill has been passed by the Legislative Assembly, it must be approved by the Commissioner before it can become law. This approval is called Assent. It is given in a ceremony held in the Chamber and attended by the Speaker and Members of the Legislative Assembly.

A bill can now become law.



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Committees of the Legislative Assembly

Introduction

Committees have become an essential part of modern legislatures. They make the NWT Legislative Assembly more effective in its work, by allowing Members to look at issues in a more detailed way. They find out the facts of a case, hear witnesses, sift evidence, discuss in detail, and draw reasoned conclusions. Committees can also travel to various parts of the Northwest Territories - 'taking the Legislature to the people'. Committees can meet during sessions or between sessions.

The Legislative Assembly has three types of committees - Committee of the Whole, Standing Committees and Special Committees.

The Committee of the Whole

This Committee consists of all the Members of the Assembly. It is the Assembly itself - but not as formal and with more flexible rules. Committee of the Whole is controlled by a Chairperson instead of by the Speaker. There are also two Deputy Chairpersons who take over when the Chairperson is absent.

The Legislative Assembly refers many matters to the Committee of the Whole. For instance, all Bills are brought to the Committee after Second Reading where they are looked at very carefully and may be changed. The Bills may also be forwarded to a standing committee or special committee. (See the Fact Sheet on the Legislative Process)

All business discussed in Committee of the Whole is reported to the Assembly by the Chairperson. The Assembly then decides whether to accept the Committee's report and whether to adopt the decisions made in Committee of the Whole.

Standing Committees

Standing, or permanent, committees carry out much of the work of the Assembly, saving Members a considerable amount of time during sessions. They also help to ensure that all Members can give their opinions on each issue.

The Legislative Assembly of the Northwest Territories has six standing committees:

Standing Committee on Agencies, Boards and Commissions; Standing Committee on Finance; Standing Committee on Legislation; Standing Committee on Public Accounts; Standing Committee on Rules, Procedures and Privileges; and Management and Services Board.

The Standing Committee on Agencies, Boards and Commissions advises the Legislative Assembly on the organization and operation of territorial agencies, boards and commissions.

The Standing Committee on Finance reviews the government's financial forecasts and estimates; reviews draft financial or tax bills; makes recommendations to the Legislative Assembly concerning the financial aspects of government programs and policies; provides direction on spending priorities; and carries out studies in areas which may affect territorial finances.

The Standing Committee on Legislation reviews all draft legislation, except financial bills, proposed by the Executive Council. The Committee makes recommendations on changes, additions or deletions to each bill. Often changes suggested by the Committee are incorporated by the Executive Council before a bill is considered in detail by the Legislative Assembly.

The Standing Committee on Public Accounts conducts annual reviews of the territorial accounts and the Auditor General of Canada's annual report to the Legislative Assembly and makes recommendations to the Legislative Assembly on the conduct of financial administration in government.

The Standing Committee on Rules, Procedures and Privileges examines and makes recommendations to the Legislature regarding the powers, rules, procedures, practices and organization of the Legislative Assembly.

The Management and Services Board, chaired by the Speaker, administers the Assembly support services and advises the Legislature on matters such as Members' indemnities, benefits and allowances. The Legislative Assembly's staff forms a separate unit which reports to the Management and Services Board.

Special Committees

Special committees are created as needed by the Assembly. For example, during the Tenth Assembly, the Legislature set up two special committees one on housing and one on rules, procedures and privileges to review the powers and organization of the Legislative Assembly (this committee later became a permanent standing committee.) The Eleventh Assembly established three special committees to deal with each of the following: the northern economy; constitutional reform; and aboriginal languages. The Special Committee on Health and Social Services was set up during the Twelfth Assembly.

The responsibility of these special committees is set by the Assembly.



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The Mace

The Mace is one of the Legislative Assembly's most powerful symbols. The mace was presented to the Northwest Territories Council in 1956 by the Right Honourable Vincent Massey, Governor General of Canada. The mace is similar to traditional emblems carried in other jurisdictions throughout Canada and other Commonwealth countries, but it includes elements which represent the history and life of the Northwest Territories.

Description

The Mace was made by eight Inuit craftsmen from Cape Dorset under the direction of well-known artist James Houston. It was completed in just 21 days. The Mace is made of many different elements. The most difficult detail of the Mace's construction was the crown at its head. A block of native copper weighing 36 kilograms was brought to Cape Dorset from the Central Arctic. The copper was pounded into sheets with rocks and a sledgehammer and these sheets were then cut and hammered into shape using rocks as forms.

When the crown was finished, one of its pieces broke off, but the copper, by then, was gone. However, all was not lost. One of the women in Cape Dorset donated a large copper kettle brought to the community in 1921 by reindeer herders from Lapland. The copper from the kettle was used to replace the damaged section and the woman later received a new kettle from the Governor General.

Above the crown is an orb made of whalebone left on the shores of Baffin Island a century earlier by Scottish whalers. Below the crown, also carved of whalebone, is circle of bowhead whales and another showing a muskox, polar bear, caribou, walrus, wolf, white whale, hunter and mother and child.

A third ring represents arctic fox pelts, a staple of the northern economy. As well, the head of the mace includes four muskox horns from the high Arctic and four discs of pure gold from Yellowknife gold mines. Two decorative bands of porcupine quillwork were made by a Dene woman from Fort Providence.

The mace's shaft is a narwhal tusk and at the foot is another set of rings, one of whalebone showing seals and another of oak. The oak was salvaged from the wreck of Sir William Parry's ship, HMS FURY, which ran aground on Somerset Island in 1825.

The Mace is 1.7 metres high and weighs 15 kilograms. It is now considered to be priceless and is kept at the Prince of Wales Northern Heritage Centre in Yellowknife. A more rugged replica, built in 1959 to withstand the daily use is now used at all Legislative Assembly sessions.

The Speaker's Parade

Long ago, people used a mace as a weapon. Later it became a sign of authority of the person carrying it and finally, it symbolized the authority of Parliament. Today, a mace is used only in ceremonies. At the Legislative Assembly, the Sergeant-at-Arms carries the Mace in the Speaker's Parade. This Parade take place every day that the Speaker opens a Legislative Assembly sitting. With the Mace on his right shoulder, the Sergeant-at-Arms leads the Speaker, a page, the Clerk of the Legislative Assembly and the Table Officers from the Speakers office to the Legislative Assembly Chamber. (See study card on the Speaker.)

The Speaker's Parade is a British tradition, but we are not certain how it began. The parade may have been a religious procession or it may have been a way of protecting the Speaker during the early - and more dangerous - days of Parliament.

The Sergeant-at-Arms

The Sergeant-at-Arms takes care of the Mace and carries it in front of the Speaker whenever he or she enters or leaves the Legislative Assembly Chamber. The Sergeant-at-Arms sits at the end of the Chamber opposite the Speaker. The Sergeant-at-Arms carries out the orders of the Speaker and is in charge of security at the Legislative Assembly.

In the Chamber

When he enters the Legislative Assembly Chamber, the Sergeant-at-Arms sets the Mace on a special pedestal in front of the Clerk's Table with the crown always pointing towards the government.

The Mace is a symbol of the authority of the Speaker and of the Legislative Assembly. It shows that the Legislature has the right to meet and carry out its business. It is so important that the Legislative Assembly cannot hold its proceedings if the Mace is not on or below the Clerk's Table. When the Mace is sitting in a holder below the Table, it means that Members are meeting as a committee.

Why do we need these ceremonies and rules? The use of the Mace in Legislative Assembly goes back over 600 years. The fact that it is still used shows that the Legislature's traditions have lasted and still have a place in today's Legislative Assembly.



General Inquiries: (403) 669-2200 Fax: (403) 920-4735 รีปภาศาปรา: (403) 669-2200 วงสาราชาชา: (403) 920-4735

Coat of Arms for the Northwest Territories

Coats of arms (also called "armorial bearings") first appeared during the Middle Ages when they were painted on shields and banners to identify knights fighting in battles and tournaments. Today, countries, provinces and territories have coats of arms which help identify them and help tell the story of their past.

The Coat of Arms for the Northwest Territories was approved by Her Majesty Queen Elizabeth II on February 17, 1957. The coat of arms has two gold narwhals guarding a compass rose, symbolic of the magnetic North Pole. The white upper third of the crest represents the polar ice pack. This is crossed by a wavy blue line which shows the Northwest Passage. The treeline is reflected by the diagonal line separating the red and green segments of the lower portion of the shield. The green symbolizes the forested areas south of the tree line. The red represents the barren lands north of it. Minerals and fur, the important bases of northern wealth, are represented by gold billets (or bricks) in the green portion and the mask of the white fox in the red.

A detailed carving of the Northwest Territories coat of arms can be found in the Legislative Assembly building above the doors leading into the Chamber. The carving was a gift from the Alberta Legislative Assembly to commemorate the opening of our new building in 1993.



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Sergeant at Arms

Sergeants-at-Arms first made their appearance as far back as the 13th century as bodyguards or "armed servants" of the Kings and Queens. By the 15th century, one Sergeant-at-Arms was appointed to the House of Commons on behalf of the Monarchy. Soon, however, the Commons was able to choose its own Sergeant-at-Arms to "attend" to the Speaker and Commons in general.

Today, the Sergeant-at-Arms still attends to the Speaker and the Legislative Assembly. He is also in charge of the Mace and is responsible for Security Services within the Legislative Assembly and on the grounds.

Care of the Mace

One of the main duties of the Sergeant-at-Arms is the care and custody of the Mace (See Fact Sheet on the Mace). In the Speaker's Parade (or Procession) that begins each day's session, the Sergeant-at-Arms leads the Speaker and Clerks from the Speaker's office into the Legislative Assembly Chamber. He carries the Mace on his right shoulder and then places it in a special holder in front of the Clerk's Table where it remains throughout the sitting as a symbol and the Assembly's authority. When in the Chamber, the Sergeant-at-Arms sits at the end of the chamber opposite the Speaker.

Security

The security staff on duty in the Legislative Assembly are under the direction of the Sergeant-at-Arms. The Sergeant-at-Arms is responsible for the security of the Speaker, Members, staff and guests of the Legislative Assembly.





Official Symbols of the Northwest Territories

The Coat of Arms (or Armorial Bearings) of the Northwest Territories was approved by Her Majesty Queen Elizabeth II on February 17, 1957. The coat of arms consists of two gold narwhals guarding a compass rose, symbolic of the magnetic North Pole. The white upper third of the crest represents the polar ice pack and is crossed by a wavy blue line symbolizing the Northwest Passage. The treeline is reflected by the diagonal line separating the red and green segments of the lower portion of the shield. The green symbolizes the forested areas south of the treeline, while the red represents the tundra to the north. Minerals and fur, the important bases of northern wealth, are represented by gold billets in the green portion and the mask of the white fox in the red.

The Flag of the Northwest Territories was adopted by the Council of the Northwest Territories in January 1969. The design incorporates the territorial shield on a white centre section with blue sections on each end. The blue panels represent the lakes and waters of the Northwest Territories. The white centre panel, equal in width to the two blue panels combined, symbolizes the ice and snow of the North. The design was the result of a nation-wide competition in which thousands of entries were submitted to the flag committee of the Territorial Council. The winning entry was designed by Robert Bessant of Margaret, Manitoba.

The Seal of the Northwest Territories consists of the Coat of Arms of the Northwest Territories encircled by the words, 'The Seal of the Northwest Territories'. The Government of Canada approved the Seal on November 29, 1956, following the adoption of the Coat of Arms. From 1869 until 1956, the Great Seal of the Northwest Territories had consisted of the Royal Arms with the words, 'The Seal of the Northwest Territories'.

The Mace, symbolic of the power of the Legislative Assembly, was presented by the Right Honourable Vincent Massey, then Governor General of Canada, to the Northwest Territories Council in 1956. The Mace is similar in design to the traditional emblems in the Parliaments of Canada and the Commonwealth but it includes elements representing the history and life of the North. The Mace, made by eight Inuit craftsmen from Cape Dorset under the direction of well-known artist James Houston, was completed in just 2l days. The orb which rests on the top of the crown is made from whalebone left on the shores of Baffin Island by Scottish whalers more than 100 years ago. The crown itself is made of copper from the shores of the Arctic Ocean. A circlet of bowhead whales is carved below the crown. Curving out from beneath this circlet are four musk-ox horns from Ellesmere Island. Discs of pure gold from Yellowknife mines are spaced between them. Midway on the head is a circular carving depicting the people and animals of the Arctic. A narwhal tusk forms the shaft of the Mace and the foot is topped by a carved piece of oak from the wreck of Sir William Perry's ship the HMS Fury. Two bands of porcupine quill work from Fort Providence lend colour to the mace. The final section of whalebone is carved in the form of seals.

The Mace is 1.7 metres high and weighs l6 kilograms. It is now considered to be priceless and is kept at the Prince of Wales Northern Heritage Centre in Yellowknife. A replica, produced in late 1956, to withstand movement and changes in temperature and humidity, is now used at all Legislative Assembly sessions.

The Floral Emblem was adopted by the Council of the Northwest Territories when it enacted the Floral Emblem Ordinance in June 1957. The Mountain Avens (Dryas octopetala) has narrow basal leaves and supports a single white and yellow flower on a short stem. This member of the rose family grows abundantly in the Eastern and Central Arctic, as well as in parts of the Mackenzie region. It is found in open and well-drained areas, especially on high or rocky ground.

N.W.T. Territorial Tree The jack pine (Pinus banksiana) is a tough, resilient tree well-suited for the harsh climate of the Northwest Territories. The jack pine is a fire species, which means it is the first tree species to grow in an area which has been burned. The jack pine became the official tree of the Northwest Territories in 1990.

The Territorial Bird is the gyrfalcon (Falco rusticolus). It became the official bird of the Northwest Territories in 1990. The gyrfalcon is the largest and most magnificent of the falcons. They breed throughout the tundra, including all the Arctic islands. They usually spend the winter in the north and during that season can be found anywhere in the Northwest Territories. They range in colour from white through shades of grey and brown to almost black. White birds are most common in the Eastern and High Arctic, darker birds are more common in the Western Arctic. Gyrfalcons eat mostly ptarmigan, but also ground squirrels, seabirds, waterfowl and arctic hares. They are expert hunters, and extremely fast and powerful fliers.

The Tartan of the Northwest Territories includes many of the colours of the North. These are the white of the snow, the green of the forest, the yellow of the birches in fall and the blue of the lakes, rivers and oceans. The idea of the tartan was proposed by Janet Anderson-Thomson, a long-time resident of the Northwest Territories and of Yellowknife. Upon her suggestion, research was carried out and an original design was developed and produced by the firm of Hugh MacPherson (Scotland) Limited of Edinburgh, the leading designer of tartans in the world. The tartan is registered at the Court of the Lord Lyon, King of Arms of Scotland, and anyone may wear it.

Mineral Emblem Gold has played a major role in the development and prosperity of the Northwest Territories. In May 1981, gold was proclaimed the Mineral Emblem symbolizing enduring value of wealth and the bright prospects and future of the Northwest Territories.





Members of the Legislative Assembly

Members of the Legislative Assembly are elected to represent one of 24 areas of the Northwest Territories, called "ridings" or "constituencies." The people living in the constituency are called "constituents."

Members are usually called "Members of the Legislative Assembly" or "MLA's." Members of the Legislative Assembly represent people at the territorial government level - different people are elected to serve Canadians in federal and municipal governments. MLA's come to Yellowknife, where the territorial Legislature meets, and take their seats in the Legislative Assembly.

MLA's help to create laws, act as spokespersons for their constituents, and help solve problems. Even if some constituents did not vote for the person who was elected, the Member still represents everyone.

- 1. MLA's represent constituents and help to create laws by:
- making statements in the Legislative Assembly about issues important to the ridings or to the territories;
- attending debates in the Legislature to exchange ideas with other MLA's;
- asking questions of Executive Council (sometimes called Cabinet)
 Ministers to ensure accountability;
- stating their view on legislation being debated;
- introducing a bill about an issue important to the riding or the Member;

- sitting on committees: Ordinary Members, sit on standing committees which look at policy and spending in different areas of government such as Finance or Public Accounts; MLA's also sit on special committees, which are created as needed when certain important issues arise;
- meeting with staff and other MLA's;
- presenting petitions in the House which express public views about certain issues;
- meeting with groups who have special concerns such as fishermen or people concerned with housing;
- talking with the media so the public is kept informed;
- keeping in touch with constituents in person, by phone or by mail to find out what they think about issues;
- keeping generally informed by reading documents and reports,
 attending meetings and conferences and following current events
- 2. MLA's represent their constituents' views in the caucus.

All Members form a caucus. As a group they can plan strategy and consider items for debate in the Legislature. The caucus also gives all Members the chance to make the views of their constituents known.

3. MLA's help individual constituents when they have a problem or need information.

Constituents often ask their Members to help with housing, education or tax problems. The Members can try to help solve the problem by speaking to the proper government department or Minister. The MLA usually knows exactly who to call to avoid confusion and save time.

4. MLA's take an active role in the community.

Members travel to their ridings very often. They have at least one office there where constituents can meet with them, discuss problems and find out information about Parliament or government agencies.

Members are often asked to visit the constituency, to open public buildings, make speeches to community groups and attend performances or anniversaries. They go to as many as possible. They want to meet their constituents as often as they can, in order to know how the people in their riding feel about the different issues debated by the Legislature.

Often Members' families stay in the riding while Members travel to Yellowknife to work in the Legislative Assembly.

> For more information, call: Public Information Office, Legislative Assembly (403) 669-2230





Executive Council

When we speak of "the government" we really mean the Executive Council, or Cabinet. Like other forms of government, our parliament system has three branches: the legislative, the executive, and the judiciary. The legislative branch makes laws, the executive puts them into force, and the judiciary applies them through the courts. Executive Council is the executive branch, but because it is made up of the elected members of the Assembly, the executive and legislative branches overlap. The Executive Council is the senior decision-making body of the Government of the Northwest Territories and is made up of a Government Leader and ministers.

Whether during session of the Legislative Assembly or at other times of the year, Executive Council's job is to put government policies into practice. In doing so, ministers work with the whole caucus, with other ministers, or as individuals. Throughout the year they discuss policy, consider new laws, and work on budget estimates. Individually they are department heads, making sure the laws administered by their departments are enforced.

The Executive Council is made up of eight Ministers, one of whom is named Government Leader and is elected by all Members of the Legislative Assembly. Each Minister is responsible for policies and programs within his or her department or agency.

Administrative department heads, called deputy ministers, report directly to the Ministers. It is the Ministers' responsibility to take the general directions established by the Assembly, develop policy which must be ratified by the Executive Council, make decisions on how the policies are to be put into action and ensure the administration follows through.

The Ministers introduce legislation on matters relating to their department's services and answer questions in the Legislative Assembly on their departments' activities and budgets. The portfolios of elected Ministers now cover most programs a provincial government would include.

The Executive Council has its own internal committees and support branches. There are several special and advisory secretariats for coordination and input in areas such as energy and resource development, aboriginal rights and constitutional development and regional operations.

There are three committees of the Executive Council.

The Committee on Priorities and Planning, composed of all Executive Council members and chaired by the Government Leader, considers and makes recommendations to the Executive Council on major policy issues, program changes and overall government priorities.

The **Financial Management Board**, chaired by the Minister of Finance, is responsible for the overall financial planning of the government and for providing direction on financial management to departments and agencies.

The Committee on Legislation and House Planning reviews all proposed legislation to ensure it conforms to the intent of the Executive Council, develops legislation requested by the Assembly and plans for tabling of legislation and the presentation of government business in the House.

The role of the Government Leader is to develop consensus with other Members and serve as their spokesperson on matters which do not fall within individual portfolios. The Eleventh Assembly also gave the Government Leader authority for the overall management and direction of the Executive branch of government. The Leader plays a role similar in many ways to the a provincial premier.

Changes over the Years

The role of Commissioner, a federal appointee, has changed in the past few years as the elected Executive Council members assume increased departmental and executive responsibilities.

Since January 1986, the elected Government Leader has been Chairman of the Executive Council, a position formerly held by the Commissioner. As well, responsibility for all government departments is now in the hands of elected representatives.

Originally, the Executive consisted of only the Commissioner, Deputy Commissioner and Assistant Commissioner, none of whom were responsible directly to the Legislative Assembly for the conduct of government.

This remained unchanged from 1968 until 1975 when the Legislative Assembly recommended that two elected Members sit on an Executive Committee. A third elected Member was added in 1976. These Members held department portfolios and advised the Commissioner on policy matters concerning their departments. Their involvement with policy at the executive level was an important step towards responsible government.

By 1981, both the number and responsibilities of elected Executive Committee members had increased, with seven elected Members, the Commissioner and Deputy Commissioner forming the Executive. A major step was taken that year when one Member was named Leader of the Elected Executive and another, Minister of Finance.

Two years later, the Deputy Commissioner's position was removed from the Executive Council and an additional elected Member was added. The role of the Deputy Commissioner is now largely ceremonial. The title of the Leader of the Elected Executive was changed to Government Leader in 1985. Other recent developments include a change in name from Executive Committee to Executive Council and, more recently, to Cabinet. The appointment of the Minister of Finance as chairman of the Financial Management Board is an additional change.

For more information, call: Public Information Office, Legislative Assembly (403) 669-2230





Operations of the Legislative Assembly

Although the Legislative Assembly of the Northwest Territories does not have the same legislative powers as the Assemblies of provinces, it acts in most respects as a provincial legislature.

Legally, the Federal government still has power to disallow Territorial Acts for a period of up to one year after passage and the Commissioner, a civil servant reporting to the federal Minister of Indian and Northern Affairs, is still the Chief Executive Officer of the Government of the Northwest Territories. However, although the Commissioner assents to laws, no Territorial Act has ever been disallowed by Ottawa.

Increasingly, elected members are assuming a leadership role and the Commissioner is assuming the role of Lieutenant-Governor. Ministers introduce bills and the Assembly has the power to approve or disapprove legislation. Private Members can introduce legislation other than money bills.

Members of the Legislative Assembly debate and pass motions giving advice to the Executive; discuss and enact legislation, including approving funds spent to provide various provincial-type public services; present petitions on behalf of their constituents; and, question the Executive to obtain information on its progress in carrying out their direction or on other matters of public interest.

Standing and Special Committee activities have become a major part of Members' responsibilities. Special Committees are set up by the Assembly to gather information and public input on particular issues or subjects and report to the Assembly, which debates and either adopts or changes their recommendations. Standing Committees deal with Assembly business of a continuing nature.

During its sessions, the Assembly operates according to standard parliamentary rules for debate, with some modifications to allow for Northern circumstances. The Assembly frequently refers questions to Committee of the Whole, for example, where a more informal discussion can take place. This is well-suited to an Assembly where Members do not represent political parties and decisions are made by consensus.

Sessions are held twice a year for a total of approximately 12 weeks, depending on the amount of business to be dealt with. The longest session of the year is the budget session, held in early spring when Members review the Government's annual budget.

In Yellowknife, the Assembly's facilities include the Chamber, meeting and caucus rooms, and offices for MLA's and staff. The Clerk of the Assembly and his staff provide professional advice on parliamentary procedures to the Speaker, chairman of Committee of the Whole and individual MLA's. The Office of the Legislative Assembly also provides services to Members in the areas of finance and administration, research and public affairs. An Inuktitut-speaking staff member provides assistance to Eastern Arctic MLA's.

English and the seven aboriginal languages of the Northwest Territories are used in the Legislative Assembly, with simultaneous interpretation provided by members of the Government's Language Bureau. This service, unique in North America, has been provided since 1975 when nine aboriginal Members were elected to the Assembly. Simultaneous interpretation is now used for all sessions of the Assembly and most committee meetings.

The Twelfth Legislative Assembly of the Northwest Territories is made up of 24 Members who represent areas considered small by southern Canadian standards, but which reflect the diversity of geography and climate in the North.

For more information, call Public Information Office, Legislative Assembly (403) 669-2230





History of the Legislative Assembly

Before the turn of the century, the old Northwest Territories had government based on two key concepts of Canadian democracy - representation and responsibility. From l88l its Legislative Assembly was fully elected and, from l897, the Assembly had a formally constituted Executive Council which was accountable to the Assembly for the conduct of government.

The old Northwest Territories, which became part of Canada in 1870, included what is now the Northwest Territories, Yukon, Alberta, Saskatchewan, most of Manitoba, northern Ontario and northern Quebec. The Arctic Islands were added in 1880. In 1905, after pressure from the Northwest Territories Legislative Assembly led the federal government to establish the provinces of Alberta and Saskatchewan, the remaining Northwest Territories went back to the status of a colony run from Ottawa, as it had been in the early 1870s.

The Northwest Territories Act had provided for a four-member appointed Council to assist the federally-appointed Commissioner but no members were named to the Council until 1921. All were federal civil servants living in Ottawa. The NWT Act was again amended and six senior civil servants representing federal departments with an interest in the North were appointed to the Council. This Council acted more as an interdepartmental committee than as a legislative body.

No northerners were named to the Council until 1947 when J. G. McNiven of Yellowknife was appointed. In 1951, there was a tentative return to representative government when the Northwest Territories Act was amended to permit three elected Members from the Mackenzie District to join the five appointed Members. The Council began to alternate sittings between Ottawa and northern communities.

By 1966, elected Members formed a majority on the Council with seven elected and five appointed.

The first elected members from the Eastern Arctic, including the first Inuk, took their seats.

By this time, political awareness in the North had increased and there was strong dissatisfaction with the status quo. The Territorial Council asked for an inquiry into the North's political future and, in 1966, the Carrothers Commission, with former Commissioner John H. Parker as a member, submitted its report after travelling across the Territories to talk to residents.

Most of the Commission's recommendations were accepted by the Federal government early in 1967 and formed the basis for a gradual return to responsible government. The seat of government was moved from Ottawa to Yellowknife, a resident civil service was developed, many provincial-type responsibilities were devolved by Ottawa and the NWT Council began to move towards becoming a fully-elected Legislative Assembly.

By 1970, only four federal appointees remained on the 14-member Council. Amendments to the NWT Act allowed Council to decide the qualifications of electors and its Members, to set their indemnities and to develop a separate Consolidated Revenue Fund. By 1975 a standing committee system had developed and the Standing Committee on Finance was given the right to scrutinize the Territorial budget.

In 1975, the first fully-elected Council since 1905 took office. Dene, Metis and Inuit Members were a majority on the 15-seat Council. The Council, which was referred to as the Legislative Assembly after 1976, chose its own Speaker and named two members to the Executive Committee. The Commissioner no longer presided over Assembly sessions as he had done in earlier Councils. The Eighth Assembly amended the Council Ordinance and lobbied the Federal government for authority to set the number of constituencies between 15 and 25. The number was subsequently set at 22.

The 22 Members elected to the Ninth Assembly in October 1979 accelerated the movement towards responsible government. The Assembly named seven of its Members to sit on the Executive Committee (now called the Executive Council). Only three portfolios were still held by the Commissioner and Deputy Commissioner and, by the end of the Ninth Assembly, two of those were transferred to elected Members. The Deputy Commissioner's position on the Executive Council was replaced by an eighth elected member in 1983.

The Assembly created a Special Committee on Education to review education in the NWT and a plebiscite was held on the question of dividing the Northwest Territories. Members played an active role in reviewing the Territorial budget and in setting spending priorities. The first Territorial Finance Minister was appointed and presided over the preparation of budgets. The Assembly lobbied strongly for the protection of aboriginal rights in the new Canadian constitution, travelling to Ottawa en masse, and received approval in principle from the Federal government for division of the Northwest Territories.

The Assembly accepted an electoral district boundaries commission report recommending that two of the larger constituencies be divided to create a total of 24 ridings. Territorial voters went to the polls on November 21, 1983 to elect 24 Members to the Tenth Legislative Assembly. It met for the first time in Yellowknife in January 1984. During the Tenth Assembly, Commissioner Parker announced he would no longer sit with elected Members in the House or participate in debates "as one further step toward fully responsible government."

On January 30, 1986, Commissioner Parker turned over chairmanship of the Executive Council to the Government Leader and transferred responsibility for the Public Service to the Executive Council. The Tenth Legislative Assembly was dissolved in 1987 and an election was held on October 5, 1987 to choose the 24 Members of the Eleventh Legislative Assembly.

At their first session, the Eleventh Assembly elected an Executive Council, or Cabinet, with a majority of Ministers of aboriginal descent. The Legislative Assembly also gave the new Government Leader authority for the overall management and direction of the Executive branch of government and the right to take any disciplinary action he or she deems necessary with respect to the conduct of Ministers.

The 24 members of the Twelfth Legislative Assembly were chosen in an election on November 15, 1991.

For more information, call:

Public Information Office, Legislative Assembly (403) 669-2230





Pages of the Legislative Assembly

Long ago, a page was a young person from a noble family who served a king, a lord or a lady. Pages learned how to use weapons and do other jobs for their masters. More recently, pages worked in the House of Commons carrying messages, running errands, and distributing printed material, not unlike the current tasks of pages all over Canada. However, for many years after Confederation, it was customary for the House of Commons to choose boys, often as young as eleven years of age, from the Ottawa-Hull region to serve in this capacity. During those years, pages were required to be small, no taller than 5'6". Parliamentarians were concerned that larger boys might obscure their view during debates. Uniforms were provided in one size only and were handed down from those leaving the serving to new recruits. In 1971, the Senate hired the first two female pages.

Today, about eight pages work when the Northwest Territories Legislative Assembly is in session, providing essential services to the Members and Officers of the Legislature.

The page program is designed to allow junior high school students who are developing an interest in the legislative process or in public affairs, an opportunity to see, first-hand, how public policy is decided by the Legislative Assembly.

The broad range of tasks a page performs include:

- preparing for and cleaning up after each sitting of the Legislature;
- distributing documents in the Legislative Chamber;
- receiving and delivering items in and outside the Chamber as directed; and
- distributing translation receivers.

When the Legislative Assembly is in session, pages sit at various places around the Chamber. The pages must watch for the Members' call and respond accordingly.

Pages go to school full-time and work in the Chamber about 15-hours a week. Pages must have a good all-round performance at school and self-discipline.

The Sergeant-at-Arms of the Assembly administers the Page program at the Legislature. He is responsible for establishing the work schedule, standards of behavior, supplying uniforms and the general day-to-day supervision of the program.

For more information, call:
Public Relations Office, Legislative Assembly
(867) 669-2230 or (toll-free) 1-800-661-0784 or view the Assembly's Web Site at
www.assembly.gov.nt.ca





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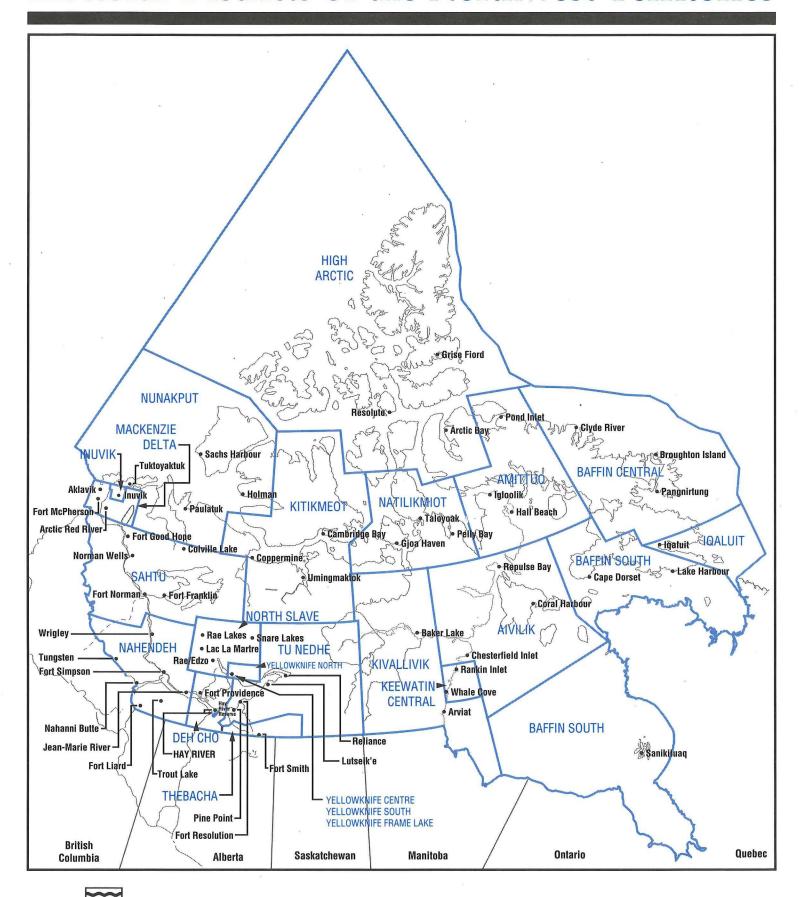
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Electoral Districts of the Northwest Territories



• How many Members will be elected to each territory's Legislative Assembly?

Nunavut leaders have agreed that the first Nunavut Legislative Assembly will have 19 Members, elected on the basis of singlemember constituencies.

In the West, MLAs have agreed that the 14 Members in the current Legislative Assembly will continue their term to October, 1999. This will require amending the *NWT Act* to allow 14 Members (the current Act requires 15 to 24). The number of Members to be elected in October 1999 has yet to be finalized, pending ratification of a new constitution for the Territory.

What does Nunavut mean?

The name Nunavut means "our land" in Inuktitut, the language of the majority of the Inuit people who live in the territory. Nunavut is the name that has been used to describe the eastern part of the Northwest Territories for more than 20 years.

• When will the new western Territory be named? How will it be selected?

In the spring of 1996, Members of the Western Caucus of the Legislative Assembly issued a call for names for the new Territory. More than 6,000 people made suggestions with the name Northwest Territories being by far the most popular choice. Other heavily favored suggestions included Denendeh, and Nahendeh. The Western Caucus of the Legislative Assembly has agreed that the name will be put to a vote that will probably be tied to a vote on the new constitution.

• Are either of the new territories proposing anything new in the design of their Legislative Assemblies?

Nunavut residents voted on equal representation of men and women for their Legislative Assembly on May 26, 1997. Fifty-seven percent, or 2,662 of the 4,668 people, who voted, did not support the proposal that would have meant the election of one male and one female MLA in each constituency.

In the Western Territory the Constitutional Working Group is drafting a constitution for after Division. The group is stressing the importance of a partnership between aboriginal and non-aboriginal people in bringing together public government and aboriginal self-government. The CWG hopes to have a constitution ratified by Northerners by April, 1999.



To receive more information on Division of the Northwest Territories, the Government or Legislative Assembly in general, please contact the Public Relations Office of the Legislative Assembly. The phone number is (867) 669-2230 or Toll-Free 1-800-661-0784. The fax number is (867) 920-4735. Visit the Assembly's Web Site at www.gov.nt.ca/leg or try the Government's Web Site at www.gov.nt.ca.

Moving Towards 1999

On April 1, 1999 the Northwest Territories as it is today will cease to exist. In its place will be two territories, Nunavut and the as-yet unnamed western Territory.

Division of the N.W.T. will change the map of Canada for the first time in more than 40 years since Newfoundland joined Confederation. This is an exciting time in the Northwest Territories as we move towards the creation of two territories. Many issues remain to be resolved and much work has yet to be completed. Only time will tell the shape of things to come.

This pamphlet is designed to help people better understand why the N.W.T. is dividing and to answer basic questions about what will happen after 1999.

Why is the N.W.T. dividing?

The concept of dividing the N.W.T. was first discussed in the 1950s by non-aboriginal people in the west who proposed the idea because they believed the Eastern Arctic would slow their development.

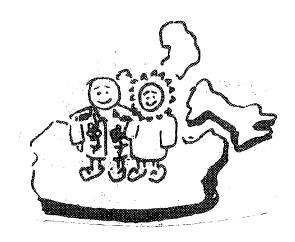
The concept was reconsidered often over the next 20 years; fueled by a desire to bring government closer to the people it served. However it wasn't until 1982 when the issue was put to a vote. That year residents voted in favor of division. The big push at that time was the Inuit peoples' desire to have their own government, one closer to home.

In May 1992, residents voted narrowly in favor of a boundary line for division based on traditional areas and land claim settlements.

How large will each territory be after Division?

The Nunavut territory will be 1.9 million square kilometres, approximately one-fifth of Canada or two times the size of the province of British Columbia.

The territory in the west will be considerably smaller, covering about 1.17 million square kilometres



• Who will live in each territory?

The Nunavut territory will be about 80 per cent Inuit and 20 per cent non-aboriginal.

The western Territory has a smaller percentage of aboriginal peoples; however, there is more variety in the cultures. Inuvialuit, Gwich'in, Slavey, Cree, Chipewyan, Dogrib, Metis and non-aboriginal peoples will live in the territory.

How many people will live in each territory after Division?

According to the 1996 Census Nunavut's population was 24,734 but it is expected to be between 28,000 and 30,000 by 1999.

The population in the west is 39,672 (1996 Census) and isn't expected to change much after Division.

What languages will be used in each territory?

Inuktitut, Inuinnaqtun, English and French are the languages used in Nunavut. It is expected that Inuktitut will be the working language of Nunavut.

In the western Territory more languages are used reflecting the wide diversity of aboriginal peoples. Languages used include Slavey, Cree, Chipewyan, Dogrib, Gwich'in, English, French, and Inuvialuktun

Where will the capital of each territory be?

Iqaluit, a fast-growing community of about 3,500 on Baffin Island, will be the capital of Nunavut. Iqaluit was chosen as the capital, over Rankin Inlet, by 60 per cent of those who voted in the December, 1995 plebiscite. The people's choice was officially recognized by the Federal Government soon after.

Yellowknife, the current capital of the N.W.T., will be the capital of the new western Territory. The thriving city of about 18,000 people is located on the shores of Great Slave Lake and has been the capital of the N.W.T. since 1967.