

# REPORT OF THE CHIEF PLEBISCITE OFFICER

to the Legislative
Assembly on the
Administrative Conduct
of the

# MAY 4, 1992 PLEBISCITE



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November 4, 1992

Hon. Michael A. Ballantyne Speaker Legislative Assembly of the Northwest Territories Yellowknife, NWT

#### Mr. Speaker:

It is my honour to submit the following narrative report on the administrative conduct of the Plebiscite held across the Northwest Territories on May 4, 1992. My previous report, submitted on June 22, 1992, summarized the results of the voting by Plebiscite District.

Under section 75 of the NWT Plebiscite Regulations, the Chief Plebiscite Officer must report to the Speaker of the Legislative Assembly on a number of matters. These include:

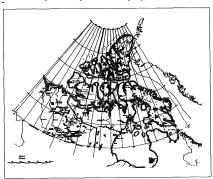
- 1) any action taken by the Chief Plebiscite Officer under sub-section 9(5) of the NWT Plebiscite Act (these specific actions are listed individually in Appendix B);
- 2) any actions taken by the Chief Plebiscite Officer under section 40.1 of the NWT Plebiscite Act, sub-section 40.2(1) of the NWT Plebiscite Act, and section 42 of the NWT Plebiscite Regulations (no actions were taken under any of these sections);
- 3) expenditures for each activity at the Plebiscite (listed in detail in Appendix A of this Report);
- 4) any matter in connection with the administration of the Act and Regulations that the Chief Plebiscite Officer feels should be brought to the attention of the Legislative Assembly (dealt with in sections 8 and 9 of this Report); and
- 5) any amendments that the Chief Plebiscite Officer feels are desirable for the better administration of the Act (section 9, Recommendations).

In preparing this report, I wish to acknowledge the assistance of Rosemary M. Cairns, Deputy Chief Plebiscite Officer, and Robert Redshaw, Finance Officer for the Plebiscite Office.

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David M. Hamilton Chief Plebiscite Officer Satło Zah 14, 1982 ko do dezoátło edzanè k'e nàde si ndè łats'its'ewa ha giwo t'à ek'ètehginge įlè, wet'à Nunavut edenèk'e whats'o edegha ndè-ts'ò-k'awo gehtsi ha. Edzanè gha ndè-ts'ò-k'awo yàgili eyits'o Canada gha ndèts'ò-k'awo gili si hagòt'e ha ts'ò heze giwo.

Edaidzecho Zah 15, 1987, Iqaluit ndè siìgodle kwe elek'èats' iwo naàwo gehtsi ilè. Eyi naàwo t'à Hotedà naàwo nihtl'è deè (NCF) eyits'o Dànihts' i naàwo nihtl'è deè (WCF) dànì ndè gitl'è wegha ndè lats'its'ewa ha giwo si t'à elek'èhogi?o ilè. Eyi naàwo gehtsi si wet'à ndè gitl'è, etsè?one Hotedà nè (TFN) goli ha eyits'o dìhde Inuvialuit ginè whacho goli ha eyits'o Dosooli xè Waàk'o a gha ndè ichi si wek'èhodzo gha nihtl'è sigila ilè. Satlo Zah19, 1991, Canada gha ndè-tsò-k'awo si edzanè k'e do nàde si dàni ndè edegha gitl'è gho elek'èagiwo t'à edizì dek'eniì?o.



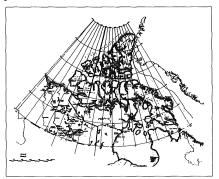
Ndè įłak'a agele ha nindè, di hanì hozo ha:

- Ndè-ts'ò-k'awo dàni do gha eghalageda si aili ha;
- Dhecho ga do nàde eyits o Beaufort nè k'e do nàgede si, idaà dè naàwo deè nihti'è edegha siìgogele ha gighàhoet'à ha;
- Done ndè-ts'ò-k'awo gha eghàlagede si edelaà k'e geèkw'e si aili ha eyits'o edi eghàlaihdà giwo si ededi k'agedè ha.

Di hani wegho gots'ıde t'à, dànì ndènihtl'è k'e ndè atl'è wegha ndè ilak'a agele ha si, ası wets'adaıdı ha?

Náída dzįzak'e 14, 1982, zekú dëne łą́ą jądizí nënek'e zełehgė́th-u, jądizí nëne nédaret'a xa ts'én dahereni xa hehedi, Nunavut k'éyághe ní ts'én k'áldhër załe xa. Jądizí nënek'e hubexa zełehgëth dëné déłtth'i chu yunághe ts'į ní ts'én k'áldhër chu khubexa sát'ile hehedi.

?ełets'elts'ún dzįzák'e 15, 1987, ?ekú Nunavut Constitutional Forum (NCF) chu Western Constitutional Forum (WCF) chu ?ełk'úherat'a hile, t'ok'e jádizí nënek'e tl'ul hút'i xasí Tungavik Federation of Nunavut (TFN) t'a ní gha naati nohút'e sí chu ?etena nëné chu Dëne chu Beghárek'áaze nëné chu geze. Náída dzizak'e 19, 1991, ?ekú yunaghé ts'į ní ts'ến k'áldhër t'at'u tl'ul hút'i xa sni bezi k'eherihtl'ís diri ní rihtl'ís k'e búret'j k'íz.



T'at'u ní nedáret'a xa:

- harelyų dėne xa hozų reghálada xa;
- Mackenzie Valley chu Beaufort húk'e chu ts'ı dëne yunedhe xana xa nerihtt'is nedhe k'e neghalahena xa beghot'a xa;
- ní ts'én k'áldhër chelekui t'a ghálahena-u, t'ok'e reghálahena sí besets'udi xara.

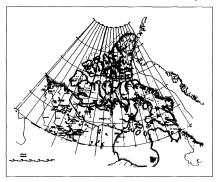
DIRI TÉ BENERUHNI-U, T'AT'U NÍ RIHTŁ'ÍS XÁLĮ GHÁRÉ NÍ NEDÁRET'Á XA TS'ËN DARUHNI-U?



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April 1982 horéno vó dị dzíné k'e júhdá rádei ke gots'éhvóné varéht'e ke Júhdá Néné vehk'á gówóla gots'érádakedede gú velehk'étevekedéwe. Peká velehk'étevekedéwe k'égháré hité gow'i néné wani ne gówóva hé vekó gogha wani gogha k'óhowe w'ila déhw'i wóle gogha yá w'ila vats'éja. Júhdá néné gogha Pevá yáhíhsi, ke hé Hídé k'óhowe ke hederi dá velehk'étevets'edéhwe ts'é heve kedeyídi.

January 1987 horéno pó lak'e dzíné k'e Hífé Iqaluit ni, peyi Hifé Gow'i Néné (NCF) hé Júhna Néné (WCF) gogha ?ezá Sho bek'éhtá dene ts'úle kesórídaokedéwóhra gha déhw'i ke zelehé xədə kəhsi gú zeyi Hifé Gow'i gozeráké ke judéhyé zedegha neh kúhshu kek'jinadaokedehra gháré zekó wani kunéné gówóza gha w'ila, hagú Júhna Néné zeyi Hidá go ?eráké ke, gots'e Dene-Tade Móla ke zekededíné w'ila zedegha neh kúhshu kek'jinadaokedehra gháré zelehé Júhna kugha neh wóza gha tl'uh ts'eduht'ə kedeyidi. Hagú April 1991 horéno zó lefóto dzíné k'e gú Hidé gots'e K'óhowe ke hederi neh zedihtl'é k'e judáhyé tl'u wót'ə gok'edátl'e ts'érádakedədə gú gok'e kədizí kedéht'a.

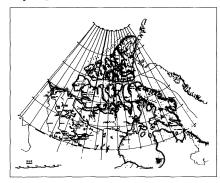


?ehk'á neh gówóla gha dúká niyá gálakuyéda gha:

- kóta dene ráde gha gonezó zeghálats'eyeda kek'égúdi;
- veyi meni Dehogá ráde hé Hıdá Tushóba ráde ke hidó Júhna Néné gogha ?evá Sho bek'éhta dene ts'ılı sóvarawidle keniwe nidé kuts'enihsha gha;
- 2eyi K'óhowe shələkúwé ke hé dágóht'e hé judeni 2eghálayewídá kenjwe w'ila hets'eníhsha wóle gha.

HEDERI KÁ?ARÉHT'E HOTS'ENIHSHO GHÁRÉ HỊDỦ JÚHDÁ NEH RÁKƏ ?EHK'Á GÓWÓLA GHA DERI NEH ?EDIHTĽ É K'E JUDƏHYƏ TL'UH WÓT'Ə GHA ?AGOKÍLA SÚ GOTS'ÉRÁDADAHDƏ? Xah Zaa, 14, 1982 k'eh Góhdli Ndéh got'seh dene azho esáá edúhndee Endákee egedidhah agúndeh gots'eh edets'é k'áogudhe egenidhe megho dáets'enidhe kéogedushá gha ek'étezet'a gha. Góhdli Ndéh Eléhgedéh Ke gots'eh Canada gha Ndéh Ts'é K'aodhe aelah zhets'é hezeh geedi.

Ekǫ Iqaluit Dágót'é Gedindí edithl'éh, Edáidzecho Zaa, 15, 1987 ekúh, Nunavut Constitutional Forum (NCF) gots'eh Western Constitutional Forum (WCF) Góhdli Ndéh kodi łak'a aogeleh, łą́a la Tungavik Federation of Nunavut (TFN) gógeedi, Inuvialuit gogha gots'eh Dene/Megháedék'o Ndéh edegha seogeleh łahk'aa aguleh ts'é hezeh gedindí. Xah Zaa 19, 1991 ekúh, Canada gha Ndéh ts'é K'aodhe Ndedhé ndéh íchu k'eh móódaat'i niegedénitléh.



Kaondí t'áh ndéh łahk'aa ageleh gha:

- k'éndaa kótah t'ahsii gúlí k'ádeaa ghálagoda;
- Deh Cho godhah ndéh gots'eh Beaufort got'lé nágedéh dúle Ts'u Gúll ndéh nodee edegha ndéh seogeleh senídaogiah gha shu goets'edichá;
- Góhdli ndéh ts'é K'aodhe goxéh eghálaeda zhágitó gots'èh kodi eghálagundá egenidhe shu goets'edichá.

EDI T'AHSÍI KANEHT'E GHO KEOTS'EDISHO GHÁÁDÉ, NDÉH Í CHÚ KODI ŁAK'AA ATS'ELÉH MEK'EH MÓÓDAAT'I KÍ MET'SÉ HE?EH ENAHDHE?



# 1. INTRODUCTION

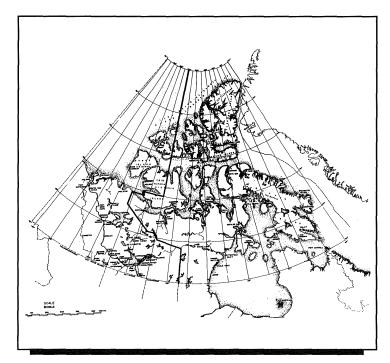
A plebiscite on the proposed boundary for division of the Northwest Territories into two jurisdictions was held across the Northwest Territories on Monday, May 4, 1992. This was the second plebiscite to be held in the Northwest Territories under the provisions of the Plebiscite Act.

### a) Question on the Ballot

The question on the ballot was:

On April 14, 1982, a majority of voters in an NWT-wide plebiscite voted to support the division of the Northwest Territories so as to allow the creation of a new Nunavut Territory with its own Nunavut government. The NWT Legislative Assembly and the Government of Canada accepted this result.

In the Iqaluit Agreement of January 15, 1987, the Nunavut Constitutional Forum (NCF) and the Western Constitutional Forum (WCF) agreed that the boundary for division for the NWT would be the boundary separating the Tungavik Federation of Nunavut (TFN) land claim settlement area from the Inuvialuit and Dene-Metis land claim settlement areas. On April 19, 1991, the Government of Canada endorsed the compromise boundary shown on the map below.



# Division will occur in such a way as:

- to maintain adequate levels of public services;
- to respect the opportunity of residents in the Mackenzie Valley and Beaufort areas to
- develop new constitutional arrangements in the future for the western part of the NWT;
- to respect the employment status and location preferences of GNWT employees.

ON THESE UNDERSTANDINGS, DO YOU SUPPORT THE BOUNDARY FOR DIVISION SHOWN ON THE MAP ABOVE?

YES NO





# b) Eligibility of Voters

Eligible voters were those people who were 18 years of age or older, who were Canadian citizens, and who had been residents of the Northwest Territories since May 4, 1989.

A total of 27,582 eligible voters were enumerated in the 24 plebiscite districts. Of the 15,471 eligible voters who cast a ballot, 8,347 voted "yes" and 7,000 voted "no". There were 124 rejected ballots.

Rules for voting were set by the NWT Plebiscite Act, as amended by the Legislative Assembly of the Northwest Territories in 1988 and 1991, and by the NWT Plebiscite Regulations, made by the Chief Plebiscite Officer under authority of the NWT Plebiscite Act.

# c) Plebiscite Offices

A Chief Plebiscite Officer, David M. Hamilton, and Deputy Chief Plebiscite Officer, Rosemary Cairns, were appointed by Cabinet to administer the plebiscite. Plebiscite Offices were set up in Yellowknife and Iqaluit to facilitate the work of the 24 Plebiscite Returning Officers, appointed by the Chief Plebiscite Officer, who were in charge of carrying out enumeration and voting within their own plebiscite district.

Unlike Northwest Territories general elections, the 1992 Plebiscite was run completely within the Northwest Territories by residents of the Northwest Territories. More than 700 people took part in the plebiscite operations, working as Returning Officers and Assistant Returning Officers, Enumerators, Deputy Returning Officers, Poll Clerks, witnesses, and Plebiscite Office staff.

# 2. PREPARATION FOR THE PLEBISCITE

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Work began in December, 1991, to be ready for the originally-scheduled plebiscite date of March 16, 1992. The Chief Plebiscite Officer was asked to advise Cabinet by January 15, 1992, whether he could be ready to administer the plebiscite on that date. He was able to do so for several reasons, including the hard work of a small staff in the Plebiscite Office in Yellowknife, the fact that many forms had been printed in preparation for the proposed 1987 plebiscite, and the fact that a territorial election had been held only a few months earlier.

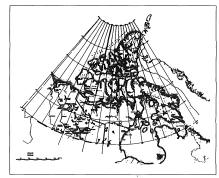
The Direction to hold a plebiscite on March 16, 1992, would have had to be issued on January 30, 1992. However, as a result of Cabinet's discussions following the Inuit Leaders Summit held in Iqaluit on January 28, 1992, it was decided to postpone the Plebiscite until May 4, 1992 in order to provide additional time for public discussion of the proposed boundary.

The delay also provided time for the Legislative Assembly to amend the Plebiscite Act in order to lower the minimum voting age for the plebiscite to 18 years of age from 19 years of age. Similar amendments were made to the NWT Elections Act and the Local Authorities Elections Act. The Act also was amended to give the Chief Plebiscite Officer power to adapt the Plebiscite Regulations to certain circumstances, and to set out when a voter may be required to take an oath. These amendments were assented to on February 6, 1992.

In order to be ready for the March 16th date, Returning Officers had been trained and had been asked to locate office space so that telephone and facsimile machine installations could be arranged with NorthwesTel and Bell Canada. Handbooks had been prepared for Returning Officers, enumerators and deputy returning officers. The text for a public information brochure had been prepared and translated into all NWT official languages except Cree. As a result of the delay in holding the plebiscite, changes had to be made to this material. Only one of the Returning Officers who had attended the January training session was unable to carry out her duties once the date was changed; all others were available for May 4th.

April-mi 14, 1982 Amihuutkiyauyut Niruaqtut Nunatialuqtaami Niruaqtut Ikayuhihugu Ivirutihaa Nunatiam Aulanilahivlugu Nunavut Territory Inmirun Kavamakalirluni. Nunatiam Maliraliuqtiita Kanatamlu Kavamaita Piyuminahiyait Pijuta.

Iqalungni Angiyun January 15, 1987, Nunavut Maliruahamun Katimayiit (NCF) Ualinirmilu Maliruahamun Katimayiit (WCF) Angiqtut Titirvihaniq Avigutihata Nunatiam titirhimaniga Maliglugu Tungavik Federation of Nunavut (TFN) Nunanaqtaguta Hilatagun Inuvialuit Dene-Metis-lu Nunanaqtaaqtata. April 19mi 1991, Kanatam Kavamagita Ikayuhiqtaat Titirvihaq takunaqtuq ataani Nunauyami.

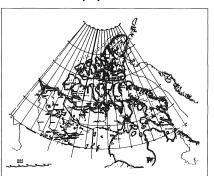


#### Avigtauniatug Imatun Pijutihaa:

- Pijutiriyaqtait Ihuatumiq Piyaqait Kuvalitiriluqit:
- Ihumarilugit piyumayait Inuniaktut Nunatarmiut Beaufort-miutlu Aulaniitkuvlugit Nutaamiq Kavamakautihamiq Hivunihanni Ualinirmi Ilagani Nunatiam;
- huaqtumiq Ihumagitkuvlugit Havaqtiit Ijuhiit humitilagitlu Piyumayaitlu Nunatiam Kavamagita Havaqtiit.

UKUNANI KAGIHIYATIGUN, IKAYUHIKIUN TITIRVIHAA AVIGUTIHAM TAKUNAQTUQ NUNAUYAMI KULANI? April 14-tiingutillugu, 1982-mi, amigaitkiat nigoakpaktut Nunattiakmi nigoaktit-tigyuagohianni angekhimavagaat ikayokhugu avikhimanikhaa malgongogiangani Nunattiak imaa aippaa Nunavut-gugiangani inmingnik Nunavut-mik kavamakaligianginni. Nunattiap Maligaliuktiit tapkuatlu Kanatami Kavamatukait naammagiyaat taimailinikhaa.

Iqalungni Angigotiliughimayok talvani January 15, 1987-gutillugu, tapkuat Nunavutkut Tungaviligeyitkungit (NCF) tapkuatlu Ualinigmiut Tungaviligeyitkungit (WCF) angikatigiikpaktut kiklinikhakaglugu avigiangani Nunattiak tapkuat Tungavitkut (TFN) nunataagahuagohiat inekkat ilikkuuligianginni taikkunanga Inuvialuit tapkuatlu Itkeliit-Itkelivyaitlu nunataagahuagotainnit mikhaanit. Talvani April 19, 1991-gutillugu, Kanataup Kavamatukait inektigtaat ihumagiyaktik kiklinikhauyok takunnakkok uma ataani nuyauyakmi.



Avikniaktok imailinganahuakniaklutik:

- naamayunik kavamatigut piligetjutikaglutik ikayuutikhanik;
- kanugegingillugit piyumayangit pivikhakagiakaglutik tapkuat Makansivaalimiutait tapkuatlu Tuktuyaktugmiutlu mikhaani nunauyut inekhiyaanginni inmik nutaanik tungaviligetjutikhamingnik hivunikhamingnut ualinigmiut mikhaani Nunattiakmi;
- kanugegingillugit havaageyauyut kanugenningit talvalu humiitjumaningit tapkuat Nunattiap Kavamaita havaktiit.

TAIMAINNIIT UINGAIKHUGIT, ILVIT IKAYUKKIUK KIKLINIKHAMIK AVIKNIKHAANUT NUNATTIAKMI TALVANI TAKUNNAKTUMI NUNAUYAKMI UMA KOLAANIITTUMI?

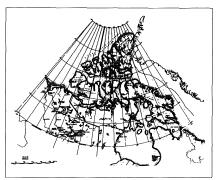




3. PLEBISCITE DIRECTION AND

ΔΔΛ<sub>α</sub> 14, 1982-δηΓω, «Γλσηδο ΔαγνήΓος-Εσ σταδηνά το Δεταλα Ευρή Δαγνή το αδης Δαγνή το Δεταλα Ευρή Δαγνή το αδης Δαγνή Ευρό Δαγνή το Δεταλα το Δεταλα

Δθ<sub>2</sub>νσ «Υνθηνί η πολυ Αυτουρία Αυτουρ



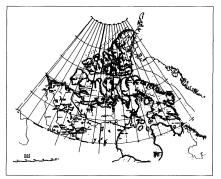
#### $\Delta \Omega^{\circ} = \Delta \Omega^$

- ΔዩΡΓ-ρς ΔλΕΓσφ Λανιδια (Τερουσφορής)
   Δεργονος ΑλΕΓσφ Αργονος Αργον
- Δʹቴρλ\_೨ (° Δ/L (Γσ \* Δ΄ δαΔ΄ τλρτ ' δυδς δισδις Δ' δυδοδις δίνου δισδικός Δ΄ δυδοδικός Δ΄ δυ

CPO Obtain  $^{\circ}$  APA  $^{\circ}$  APA

April 14, 1982, guuzhit jii N.W.T. tthak leih kat digoozrii nan nihk'yuu tr'ooteendal eenjit niganiinaii jii tat Northwest Territories gwizhit Nunavut Territory gwiteelyaa geenjit aiits'at Nunavut adats'at k'ahgwitadhat eenjit. N.W.T. Litr'aljil kat ts'at Canada gwigovernment shòh hah guugoonjik.

Iqaluit Agreement January 15, 1987, gwizhit Nunavut Constitutional Forum (NCF) aiits'at Western Constitutional Forum (WCF) hah jii N.W.T. gwizhit nan nihk'yuu tr'ooteedal geenjit aahà' ginuu. ndòo ts'at chan Tungavik Federation Nunavut eenjit (TFN) ts'at Inuvialuit akòo Dene/Metis hah nan kheenjit gigiinkhii hah nitjin tlaih nanheetaii giiniidhan akòo diginuu. April 19, 1991, Canada eenjit k'adagwidadhat jii nan kyuu nandhidhat kak tlaih vigwideetshin aii gwik'it gwiteelyaa nuu.



Juu ts'ants'at nan nihk'yuu titr'iteelyaa:

- diiyeenjit gwitr'it tahgwa'in kat nihk'it gwiteelyaa;
- Ehdii tat ts'at Beaufort gwaa'an nihaa gigiinkhii ts'at nan kheenjit srigiheelyaa jii N.W.T. gwizhit;
- GNWT kat eenjit gwitr'it tagwa'in kat chan guu divee gwiteezah.

JII GWITZIIDHÒOAII,TS'AT TŁAIH JII NAN NANIDHADHAT KAK GWITIDHITŁÒ NEKHWEENJIT GWIINZII JI' RAH?

# Under sub-section 3(1) of the Plebiscite Act, the All Returning Office

Direction to the Chief Plebiscite Officer to hold the plebiscite on May 4, 1992 was signed by Commissioner Daniel L. Norris on February 17, 1992. The Speaker of the Legislative Assembly was advised on February 18, 1992 that the direction had been executed.

# a) Appointments of Returning Officers

Appointments of the 24 Plebiscite Returning Officers were made by the Chief Plebiscite Officer under section 11 of the Plebiscite Act on February 24, 1992. The Returning Officers, appointed for a period of four years, were:

**Aivilik** Steven Kopak, Repulse Bay\* Amittua Solomon Awa, Pond Inlet\* **Baffin Central** Olassie Evic, Pangirtung\* **Baffin South** Elisapee Ikkidluak, Lake Harbour\* Deh Cho Rosemary Minoza, Fort Providence\* **Hay River** Hazel Haight, Hay River\* **High Arctic** Paul Amagoalik, Resolute Bay Inuvik Barbara J. Foley, Inuvik Igaluit Frank Pearce, Igaluit\* **Keewatin Central** Margaret Kusugak, Rankin Inlet\* Kitikmeot Helen Tologanak, Cambridge Bay Kivallivik Shirley Tagalik, Arviat\* Mackenzie Delta Joyce Edwards, Aklavik\* Nahendeh Rita Cazon, Fort Simpson\* Natilikmiot Nee Porter, Spence Bay **North Slave** Harriet Kovina, Rae-Edzo Lucy Dillon, Tuktoyaktuk Nunakput Sahtu Sharon Miller, Norman Wells Thebacha Margo Harney, Fort Smith Tu Nedhe Violet Beaulieu, Fort Resolution\* Yellowknife Centre Christine Williams, Yellowknife Yellowknife Frame Lake Penelope A. Kocik,

Yellowknife\*

Yellowknife North Katherine Southworth,

Yellowknife

Yellowknife South Debbie Nider, Yellowknife

 $(\mbox{*}\mbox{ indicates that this person also is the Returning Officer for the territorial electoral district which corresponds to the plebiscite district)$ 

All Returning Officers, immediately following their appointment, in turn each appointed an Assistant Returning Officer to assist in carrying out their duties. During the plebiscite, Returning Officers also appointed enumerators, deputy returning officers and poll clerks in each polling division within their plebiscite district.

# b) Additional Assistant Returning Officers

In three plebiscite districts, the Chief Plebiscite Officer granted permission for Returning Officers to hire an Additional Assistant Returning Officer. The Returning Officer for Kitikmeot, who is based in Cambridge Bay, was given permission to hire an additional assistant in Coppermine; the Returning Officer for Nahendeh was given permission to hire an additional assistant in Fort Liard; and the Returning Officer for Baffin South was given permission to hire an additional assistant in Sanikiluaq. The duties of Additional Assistant Returning Officers were assigned to them by the Returning Officers.

The Proclamation of the plebiscite was issued by the Chief Plebiscite Officer on March 20, 1992. The Proclamation was issued in English, French, Inuktitut, Inuvialuktun, Innuinaqtun, Chipewyan, Dogrib, Gwich'in, North Slavey, and South Slavey.

Returning Officers opened their offices officially on March 20 and distributed copies of the Proclamation throughout their plebiscite district. The Proclamation also was published in all languages in full-page advertisements in all NWT newspapers.

# c) Information About the Plebiscite

Copies of "Your Vote Counts!", an information brochure providing information about voting procedures, key dates and Plebiscite Office addresses, telephone and fax numbers in ten languages, were distributed to all NWT households through Canada Post's admail service in preparation for enumeration. An accompanying poster listing the voting dates in the ten languages also was prepared by the Plebiscite Office and distributed widely throughout the NWT.



Information about the Plebiscite Offices in Yellowknife and Iqaluit and about voting also was distributed through all forms of media, including radio, television and newspapers. Many Returning Officers also provided information in their own languages within their own plebiscite district through interviews on commu-

# d) The Iquluit Plebiscite Office

nity radio stations.

The Plebiscite Office in Iqaluit provided information in Inuktitut as well as in English. Judy McGrath of Cambridge Bay, who has extensive election experience, agreed to work out of Iqaluit as co-ordinator of Eastern Arctic operations. She was assisted by interpreter Isa Boaz of Iqaluit, who provided information about the plebiscite in Inuktitut through several television interviews. The Iqaluit office also worked hard to make clear to people and communities that there was a distinction between the NWT-wide plebiscite on the proposed boundary and the ratification vote by Inuit on their proposed land claim agreement as negotiated by Tungavik Federation of Nunavut and the Government of Canada. The two votes were originally scheduled to be held within a few months of each other, and that seemed to have led to confusion in the minds of some people and in some communities.

# 4. ENUMERATION

While NWT residents had been enumerated in the fall of 1991 in preparation for the NWT election, the eligibility requirements for voting in the plebiscite differed from those for voting in the election. To vote in the NWT election, a person had to be 19 years of age or older, a Canadian citizen, and an NWT resident for one year before voting day. To vote in the plebiscite, a person had to be 18 years of age or older, a Canadian citizen, and an NWT resident for three years before voting day. Thus the voters' list prepared for the territorial election which had been held in October, 1991, could not be used for the plebiscite, and a new voters' list had to be prepared for use on May 4th.

# a) Seven Days Set for Enumeration

The Plebiscite Regulations, sec. 20 and 21, require the Chief Plebiscite Officer to set the dates for enumeration. In setting these dates, the Chief Plebiscite Officer took into account the advice of territorial Returning Officers that the four-day enumeration period set out by the Elections Act is not long enough to complete enumeration adequately. The Chief Plebiscite Officer directed that enumeration should begin on Wednesday, April 1, 1992 and conclude at 6 p.m. on Tuesday, April 7, 1992, thus providing for seven days of enumeration.

Returning Officers appointed an enumerator for each polling division within their Plebiscite District, and

instructed those enumerators in how to carry out this important job, using handbooks and supplies prepared and distributed by the Plebiscite Office. Enumeration was successfully completed within the seven days. Only one extension to the enumeration period had to be granted by the Chief Plebiscite Officer. A one-day extension, until 6 p.m. on April 8, 1992, was granted for the Fort Norman polling division within the Sahtu plebiscite district as a result of difficulties in retaining enumerators to complete the work.

# b) Enumerating DEW Line and North Warning Line Sites

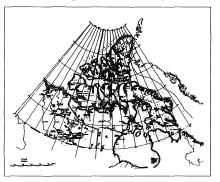
A new approach was taken to enumerating eligible voters at Distant Early Warning Line and North Warning Line sites in the Northwest Territories. In the past, separate enumeration packages have been prepared for each site by election officials in Yellowknife and shipped to the sites through DEW Line headquarters in Winnipeg. The package contained instructions as to how to appoint an enumerator and carry out the enumeration.

Due to advances in technology, it was possible in the case of the Plebiscite to carry out enumeration of the nine sites administered by Frontec Services and the six sites administered by ITT Federal Services Corporation by fax. An instruction package was faxed to each station chief, either through ITT Federal Services in Cambridge Bay or through the Department of



On April 14, 1982, a majority of voters in an N.W.T.-wide plebiscite voted to support the division of the Northwest Territories so as to allow the creation of a new Nunavut Territory with its own Nunavut government. The N.W.T. Legislative Assembly and the Government of Canada accepted this result.

In the Iqaluit Agreement of January 15, 1987, the Nunavut Constitutional Forum (NCF) and the Western Constitutional Forum (WCF) agreed that the boundary for division for the N.W.T. would be the boundary separating the Tungavik Federation of Nunavut (TFN) land claim settlement area from the Inuvialuit and Dene-Metis land claim settlement areas. On April 19, 1991, the Government of Canada endorsed the compromise boundary shown on the map below.



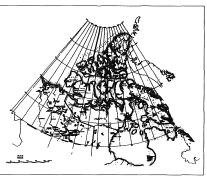
Division will occur in such a way as:

- · to maintain adequate levels of public services;
- to respect the opportunity of residents in the Mackenzie Valley and Beaufort areas to develop new constitutional arrangements in the future for the western part of the N.W.T.;
- to respect the employment status and location preferences of GNWT employees.

ON THESE UNDERSTANDINGS, DO YOU SUPPORT THE BOUNDARY FOR DIVISION SHOWN ON THE MAP ABOVE?

Le 14 avril 1982, lors d'un référendum tenu à l'échelle des T.N.-O., les électeurs et les électrices ont approuvé la division des Territoires du Nord-Ouest de manière à permettre la création du Territoire du Nunavut dirigé par son propre gouvernement Nunavut. L'Assemblée législative des Territoires du Nord-Ouest et le gouvernement du Canada ont accepté ces résultats.

Selon l'Accord d'Iqaluit du 15 janvier 1987, l'Assemblée constitutionnelle du Nunavut (ACN) et l'Assemblée constitutionnelle de la région ouest ont accepté que la ligne de démarcation divisant les T.N.-O. serait la même que celle divisant le territoire revendiqué par la Fédération Tungavik du Nunavut (FTN) des territoires revendiqués par les Inuvialuit et les Dénés-Métis. Le 19 avril 1991, le gouvernement du Canada a approuvé la ligne de démarcation telle qu'elle apparaît sur la carte ci-dessous.



La division aura lieu de manière à:

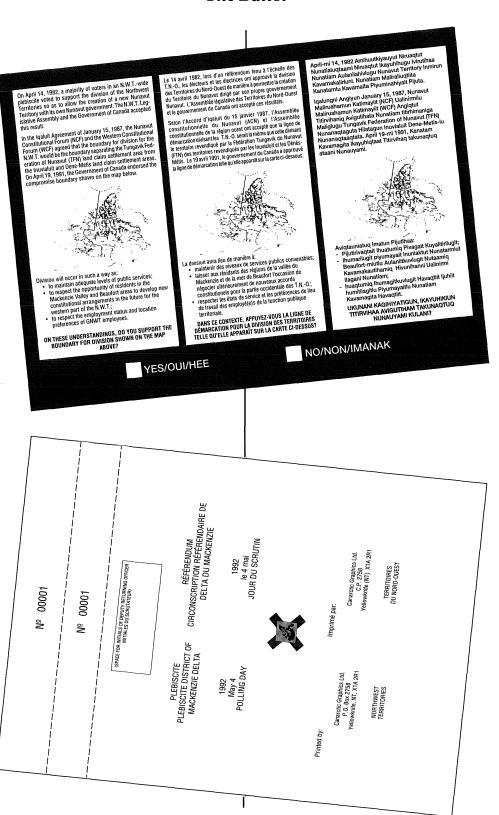
- · maintenir des niveaux de services publics convenables;
- laisser aux résidants des régions de la vallée du Mackenzie et de la mer de Beaufort l'occasion de négocier ultérieurement de nouveaux accords constitutionels pour la partie occidentale des T.N.-O.;
- respecter les états de service et les préférences de lieu de travail des employé(e)s de la fonction publique territoriale.

DANS CE CONTEXTE, APPUYEZ-VOUS LA LIGNE DE DÉMARCATION POUR LA DIVISION DES TERRITOIRES TELLE QU'ELLE APPARAÎT SUR LA CARTE CI-DESSUS?



# **APPENDIX D**

The Ballot





National Defence in North Bay, Ontario. The list of eligible voters was prepared by the station chief and faxed directly to the Returning Officer for the plebiscite district in which the station was located.

# c) Establishment of Mobile Polls

Mobile polls, which serve residents of small and isolated communities by allowing enumeration and voting to take place at the same time, were established within two plebiscite districts at the request of the Returning Officers.

The Chief Plebiscite Officer granted permission for a mobile poll to be held April 23, 1992, in Polling Division #5, Little Cornwallis Island, within the High Arctic plebiscite district. Permission also was granted for the Returning Officer for Kitikmeot to hold a mobile poll on April 20, 1992, for the residents of Bathurst Inlet, polling division #8, and Bay Chimo, polling division #9, using an air charter shared with the Departments of Health and of Public Works.

# d) Posting of the Voters' List

The names of 26,622 eligible voters appeared on the preliminary voters' lists prepared by enumerators at the conclusion of the enumeration. These lists were posted by the enumerators in each polling division. Copies of the voters' lists for each plebiscite district could also be reviewed at the Returning Officer's office.

In Yellowknife, due to a restriction of the number of places at which the lists could be posted within plebiscite districts, the Yellowknife returning officers cooperated in order to post voters' lists for all four Yellowknife plebiscite districts at three central locations — the Yellowknife Public Library, Ruth Inch Memorial Pool, and the Plebiscite Office — in order to assist Yellowknife residents in reviewing the lists. Lists also were posted within the individual Yellowknife plebiscite districts.

# e) Revision of the Preliminary Voters' List

Eligible voters whose names had not been placed on the voters' lists during enumeration could apply to the Returning Officer for their plebiscite district to be added until April 15, 1992. Applications for adding names to the lists, removing names from the lists, or correcting entries on the lists are part of the process known as "revision" of the voters' list. These changes are listed for each polling division on a form known as the Statement of Changes. The official voters' list for each plebiscite district is made up of the preliminary voters' list and the statement of changes for each polling division.

After revision was completed by Returning Officers, a net total of 768 names were added to the names included on the preliminary lists. A total of 27,390 names were included in the official voters lists for all 24 plebiscite districts.

# 5. VOTING

While most eligible voters cast their ballots on the Plebiscite Day, May 4th, several alternatives were available to those voters who were unable to vote at the polling station for their polling division on that day.

#### a) Advance Polls

Two days of advance polls — Thursday, April 23, 1992, and Tuesday, April 28, 1992 — were available to eligible voters who would be unable to vote on May 4th. The advance polls were open from 4 p.m. until 8 p.m. on each of the two days. In order to vote at the

advance polls, eligible voters had to be listed on the official voters' list for their plebiscite district.

The Plebiscite Act requires that advance polls be established in all communities with a population of 500 or more. However, the Act also allows for requests to be made to Returning Officers to establish advance polls in other communities within 10 days of the Proclamation. Requests were made to Returning Officers to establish advance polls in Broughton Island, Repulse Bay, Sanikiluaq, Norman Wells, and Hall Beach, and permission to establish advance polls in these areas was given by the Chief Plebiscite Officer.



# b) Proxy Voting

An eligible voter named on the official voters' list who was unable to vote on April 23rd or 28th or May 4th could appoint another listed voter to vote on his or her behalf — in other words, to vote by proxy. The voter had to fill in an application form stating the name and address of the person who would be voting in their place, and send or bring the form to the Returning Officer. The "proxy" voter took the form to the polling station on May 4th and was given a ballot after taking an oath before the Deputy Returning Officer.

Proxy forms sent by fax were accepted by Returning Officers and Deputy Returning Officers as long as the person who was appointing the proxy voter had named that person on the faxed application. In many cases, faxing the form directly to the proposed proxy voter or to the Returning Officer to pass on to that person was the only way in which the proxy voter's signature could be obtained in time to allow the proxy voting to take place.

### c) "Vouching" on Plebiscite Day

On polling day, May 4, 1992, an eligible voter whose name was not on the official voters' list could still vote at the appropriate polling station if he or she met the eligibility requirements and was vouched for by a voter whose name was on the official list.

In order to deal with the concerns of Returning Officers that the provisions for vouching were rather restrictive, the Chief Plebiscite Officer decided to allow vouching to be done by a person who was on the official voters' list within a plebiscite district rather than just by a person who was on the official voters' list for an individual polling division within that plebiscite district.

# d) Reporting of the Plebiscite Results

As has become traditional during territorial plebiscites and elections, a Plebiscite Results Centre was set up in Yellowknife. CBC radio and television broadcast the unofficial results of the voting across the Northwest Territories and on CBC Newsworld. Members of the public also could visit the Results Centre to see the results as they came in.

Returning Officers reported the vote tallies to the Plebiscite Offices in Iqaluit and Yellowknife by telephone and fax; these results in turn were sent on to the Chief Plebiscite Officer, who in turn passed them on to the results centre and also kept a running tally.

Time differences across the NWT meant that polls had been closed in the east for two hours before voting ended in the west. The Plebiscite Act prohibits the publication of results of the voting in areas where the polls have not closed so broadcasting of the results on radio and television could not begin until 8 p.m. MST. CBC Television began its pan-northern television programming at 8 p.m. MST and continued for three hours. All results were received and reported in time for CBC to provide the final vote tally to residents of the NWT before its plebiscite program concluded.

# **6. FEES AND PAYMENTS**

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The Schedule of Fees and Payments for a plebiscite was reviewed and revised by the Chief Plebiscite Officer to better reflect Northern costs and to reflect recommendations made by Returning Officers following the territorial election.

Fees for most plebiscite officials, including enumerators, deputy returning officers, poll clerks, interpreters, and returning officers and assistant returning officers, were increased. Returning Officers were authorized to pay Deputy Returning Officers for attending training courses; previously, only enumerators were paid for attending training courses. The fee paid for rental of polling stations was increased to correspond more closely with Northern rental costs.

# a) Fees for Enumerators and Deputy Returning Officers

Returning Officers reported at the post-plebiscite review session held in July, 1992, that the revised schedule of fees made it much easier to hire enumerators and deputy returning officers and poll clerks. Enumerators in particular felt that the fee they were



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Northwest Territories gwizhit gwich'in tthak jii nan nihk'yuu tr'ooteendal geenjit dagiiniidhan akòo dagehdeenjaa aiits'at NWT May 4, 1992 guuzhik jii geenjit edinehtl'eh kak dagiiniidhan gwinjik igiteedhat.

Jii 1982 dai' Northwest Territories nihk'yuu tr'igooteendal eenjit diitr'oodan'kat. Nagwidi'dhat 1982 dinjii 18,957 kat guuri' edinehti'eh kak zhuk gwidinidhatloh, aii gwats'at dinjii 10,046 kat vote galtsaii. Azhik danh teenjir ndoo ts'at nan nihk'yuu tr'ooteendal eenjit "ahaa" ginuu aiits'at teenjir gwi'it aii "akwaa" ginuu.

Egwijiich'uu diitr'oodahkat dai' oorii tr'oonjii hah nihk'it t'igoonchuu, goo diitr'oodahkat aii dagwiiniidhan gahgwiheedandaii geenjit akòo digwidi'in'. Nitsòo dagwiiniidhan loh jiikat geenjit duuyeh

ihloh t'igiti'in, Łitr'iljil kat, Voori' Tr'oonjik kat, Chit Nilii kat, Commissioner, akòo Government ts'at guuveenjit gwitr'itagwa'in kat. hah.

Jii kaiik'it gwitsan iinlii ts'at ni'ghaii 18 gwitilii May 4, 1992 gwindoo, akòo May 4, 1989 gwats'at N.W.T. gwizhit tinch'uu ji' vote t'ahtsah gooaii. April 1 guuzhik nitjin kaiik'it gwizhit tinch'uu danh nuuri' tr'idineetloh.

Oorii oonjii kat April 1 akoo April 7 gwits'at nizheh neenigitee'ał ts'at nizheh k'oo gwizhit dahleii kat duuleh vote ahtsii ni'guuhadahkat. Shòh iinlii, nizheh k'oo gwits'at juudin duuleh vote ahtsii school dhitii, eltsik zheh ni'heh, kaiik'it ezhii ni'heh, nidhizrii akòo khyah t'ahin ji' akòo daguuvanuu aii ji' guuvoori' edinehtl'eh kak nitr'iteelyaa.

Jii oorii tr'oonjii gwit'oh gwichuudhat, tlee oorii edinehtl'eh latr'ajaa gwa'an tr'ahnah'yaa danh kak nitr'itahchuu. Etjuuk vikak natr'it'ahsah ji' Oorii oonjii akòo Returning Officer April 15 gwits'at guuts'at ginòkhii

Vote t'ahtsah goo ni'kaiik'it gehat May 4 ti'hiinch'ah ji' April 23 akòo April 28 danh duuleh vote tahtsah nuuri' aii edinehti'eh kak dha'aii ji'.

Goo jii May 4 ts'at gwitchih vote tr'itahtsah tthak tahdhanjii ji' duuleh proxy k'uu vote t'ahtsah. Jii atat May 4 danh juu vigwijadhacheii ali voori' chan edinehtl'eh kak dhi'ali akòo edinehtl'eh ezhii kak voori' ni'nilnali ts'at jii sheenjit vote t'ahtsah jilnuu Jii geenjit edinehtl'eh Oorii oonjii, Returning Officer, akòo Plebiscite Gwitr'it Deek'it dhidlii.

Duuleh vote nahtsii guuzhik ali ooril edinehti'eh kak nuuri' dha'ali kwaa ji', May 4 vote tr'atsii danh juudin nah dindali ali duuleh neenjit giinkhil ts'at vote tr'ahtsii danh nint'eh vote t'ahtsah.

Jii drin kat geenjit oochadhozhi':
April 1-7 gwits'at -- Oorii tr'idantl'oo;
April 15 Oorii zhuk gwitinadhatl'oo natr'inahin;
April 23 akoo 28, 4 drin tlat tlee - 8 khahtsat -- Gwitchi' Vote tr'ahtsii;
May 4, 9 vanh - 8 khahtsat -- Dagwiiniidhan Geenjit Vote Tr'ahtsii.

Jii geenjit oohadalkat noodhan ji', Returning Officer gwitr'it deek'it akòo Plebiscite Gwitr'it Deek'it tlah zhit gwits'at ginokhii:

Plebiscite Gwitr'it Deek'it
P.O. Box 1320, Yellowknife, NWT X1A 2L9
Tr'ookat-Kwaa ts'at 1-800-661-0796
Yellowknife Gwizhit: 920-6999
Fax Zhit: (403) 873-0366
Iqaluit Gwitr'it Deek'it:
Tłah Zhit: (819) 979-1888 (Tr'iguukat kwaa ts'at)
Fax: (819) 979-1869

Jądizí nëne k'éyaghe ní nédáreta xa hunıdhën sí gha dëne t'a dáyıdhën sí xa niitsi cho zák'e k'étagh adhël núulta, 1992, k'e aeligíth xa.

1982 vekú děne t'adánídhën sí xa, ?etehgëth hile vat'e. 18,957 děnezí thela k'é, 1982 t'a veligíth dúwéle sí, veyi ts'i 10,046 ?etehthegëth, 56 percent "he" hehedi-u, 43 percent "vile" hehedi.

Diri peligith sí, dène t'adanidhen sí hulpa xa palpi pat'e. Diri peligith t'áúja lasí xat'e-u, bet'a hubexa pelengeth dené deltth'i-u, hubexa pelengeth dené-u, peyi ts'i k'álde-u, Commissioner-u, ní ts'én k'áldher-u, bechelekui-u, bet'a bahuníla xáíle.

Diri k'e peligith dúwéle, Canada ts'ı dêne nelı dé-u, nıltsi cho zák'e k'étagh padhēl núulta, 1989, ts'ı jadizi nënek'e náidhër dé. Sa nedugh zák'e náke padhēl dé dêne hulta hunidhir xa, kú t'a háyorıla nánedhër sí peyer ts'ı xa nulta xa sí.

Sa nedugh zák'e náke ?adhël ts'į k'edi ?adhël núulta geze, ?ilághe ta dêne hulta děné nekué nágha-u děnezí náltsi xa. Děne ?erihtl'ís kué ts'élį to, ?eya kué to, ?eyërle ts'élįto, nániz to dé, háluhni, bezí dek'enít'a xa.

Děne hulta nohúte dé, t'a peligith dúwéle sí bezí dek'erilth'ís-u, háyonla k'éyaghe perihth'ís dálye xa. Diri rihth'ís pedu panalye to děnezí begháret'a to xa, dëne hulta dêné to, t'a peligith k'é k'aldhër to beghánulthír, sa nedughe zák'e nónaz k'étagh núulta tthe.

?eligith dúwéle-u nittsi cho zák'e k'étagh adhèl núulta k'e núule xadé, nittsi cho zák'e sólaghe to lóna núulta to nátthe aeligith dúwéle aeligith dúwéle sni nezí thea dé.

T'o nátthe peligíth chu nitsi cho zák'e k'étagh padhël to k'e thida xáíle dé, peyíle dëne nena peligíth dúwéle. Dëne neba peligíth hurilpi dé, perihtl'ís dánel ?a pánele xapa, bezí ni pa-u, nuwexál t'u peluhgíth dúwéle sní-u nuwezí thela xapa. Peyi xa, dëne hulta dëné-u t'a peligíth k'e k'áldhër-u, t'a peligíth ts'i perihtl'ís ghálada kué, perihtl'ís thela pat'e.

?eligíth dúwéle xulí nezí ?erihtl'ís k'e the ?á̯ile déxulí, ?eligíth dúwéle, ʔɨtághe ?eligíth dúwéle nek'órelya-u, ?eligíth xa dúwéle néhni

Diri dzık'e bet'óré2a t'á benólni: Sa nedugh zák'e 12-18 - Dene hulta.

Sa nedugh zák'e 26 - T'a zeligíth dúwéle bezí thela zedu zanalne xadé.

Nıtts'i cho zák'e 5 chu 10 chu, 4 - 8 P.M. - Nátthe aeiigíth. Nıttsı cho zák'e 16, 9 A.M. - 8 P.M. - así k'e aeiigíth.

Diri əasí k'e əeligíth gha hurulkër hurúlə dé, t'a əeligíth k'é k'áldhër náílnile - u, bets'áanelti to t'a əasí k'é əeligíth ts'í əerihtl'ís ghálada kué ts'ólti.

The Plebiscite Office P.O. Box 1320, Yellowknife, NWT X1A 2L9 Náthnile-u 1-800-661-0796 Beghuldesche: 920-6999 Fax t'a yati ?eltátl'ír: (403) 873-0366



Nunattiakmiutat ihumagiyamingnik nalunaiktittiniaktut piumayauyukkut Nunattiap avikvikhaanut kiklinikhamik nigoaktittigyuaklekkata May 4, 1992-gokkat,

Nigoaktittigvuakpaktut 1982-mi apigenahuakhugit inuit kanok ihumagingmangaat avikhimanikhaa Nunattiap. Tapkuat nigoanginnagialakehimayut amigainniit inuit 18,957-guyut talvani 1982-gutillugu, tapkuat 10,046 nigoakpaktut. Kaninniani 56-pasan "angekhimayaat" aviknikhaa; 43-pasan "kengihimayaat".

Ilaa tamna nigoaktittigyuaknek atjikkutavyaa nunattiakmi nigoakniata, kihimi pipkaivaktut tuhagotikhamik ilittugeyumaplutik. Inigotait pitjuti- giyagiakalimaitait maliklugit tapkuat Maligaliukviup, Maligaliuktit, Aulat-tiyit Katimayiit, Kamisinap, Nunattian Kavamaitalunnit havaktiitalu.

Nigoaktaaktutit ilvit Kanatamiutauguvit, ukiukagovit 18-nik tikilviani May 4, 1992mi, talvalu nunakaleghimaguvit Nunattiakmi talvangaanit May 4, 1989-gutillugu. Atket naahaktauniaktok (kauttigtauniaktok) nunagiyagni angmakkat naahainiat April 1-mi.

Naahaiyit pulaagniaktaatit akungani April 1-min 7-mut apeghuiluni atiinnik nigoanginnagealakehimayut iglukniikatigiyatit. Ukautitjavat tamna kinakaak ilihageakhimakpat ahinut, aullaghimakpallunnit anniakvik- mut, akoihimakpallunnit ahinut, hanivaghimakpallunnit, atiit iliyauyaan- ginni titiganganut nigoaktukhat.

Naahaihoikkata, titiganga nigoanginnagiakaktut nivingaktauniaktok takunnagnigmi nunaffingni. Allangoktukhat ilaliutiyukhatlunnit titiganganut nigoaktukhat piinnageakaktut tikillugu April 15 ukakvigilugu tamna naahaiyi tamnalunnit Munaghiyi Nigoaktunik.

Nigoanginnagealakehimaguvit aullaghimaniagovit May 4-mi, nigoanginnagealiuyutit Hivungani Nigoaktitaivianni talvani April 23-mi April 28-lunnit taima atket titigaghimakpat nigoaktukhat titigangani.

Aullaghimaniagovit hivuani nigoaktitainianni talvanilu May 4-mi, ilvit nigoanginnagealiuyutit inungmik allamik tilihilutit. Taima tukilik tamna alla nigoaktok ilingnut nigoagotikhagnut talvani May 4-mi. Taimatun nigoaknjagovit, tilihipluni nigoaktittinek nigoagotikhagnut titigakmik pitjutikhamik titigaktukhauyutit, atia ililugu niqoaktitakket; tamaptik atitik ittukhauvuk titigangani niqoanginnagealiit. Titigakvikhat piinna-geakaktut naahaiyimit, Munaghiyiffingnit Nigoaktunut, taffumangalunnit Nigoaktuligeyilluamit.

Nigoanginnagealakehimaguvit kihimi atket ingitpat talvani titigangani nigoanginnagealiit, huli nigoaktaaktutit talvani May 4-mi alla inuk nigoanginnagealakehimayok ukaghimakpatit talvaniikatigilugu nigoakvigi-yagni.

Puigoktailugit ukuat itkaumayakhat ublut:

April 1-7 Naahainiaktut:

Nutaangoktekniagaat Nigoanginnagealiit Titiganga;

April 23-min 28-mun, 4-min 8-mun Hivuagut Nigoaktittinek; May 4-mi, 9-min 8-mun unnuk Nigoakyuakniaktut.

Apekkutikhakagovit taffumuna Nigoakyuaknikkut, hivayainnigealiit kalakkaallugu tamna Nigaoknikmut Munaghivip titigakvia, tamnalunnit Nigoaktuligeyilluak nampainni titigakhimayuni uma ataani;

The Plebiscite Office P.O. Box 1320, Yellowknife, NWT X1A 2L9 Hivavaut akiitok: 1-800-661-0796 Yalunalmiitkuvit: 920-6999 Algovaktoktutigut: (403) 873-0366

Iqalungni Titigakviat:

Hivayautaat: (819) 979-1888 (Kalakkaanginnagealik)

Algoyaktoktutigut: (819) 979-1869

Júhdá vələgu néné gots'e vareyóné dene ke hederi neh lahk'e duyə ghọ dákeniwe gha May4,1992 zekúni gogha zelek'étezets'edúwe

1982 zekúni hederi neh lahk'eduye dedi gha júhdá zelegu néné gots'e dene ke gogá dákeniwe gha zelek'étezets'edéwe yíle Hagú

ekú meni ke dúle elek'étezekedéwe ke kuhízí redihtl'é k'é godehtl'e ?areyóné gogha 18,957 dene ke zakázareht'e ke dule zelek'étezekedéwe zekázahet'e kólú 10,046 zekázareht'e kezo zelek'étezekedéwe Hagú 56% zakázareht'e ke neh lahk'e duya ts'é heze kedayidi hagú 43% zehdiné kedevidi.

Hederi t'áhsi got'ódera gogha relek'éterets'edúwe reyi la k'áhjine júhdá néné gha rerá yahihsi gha zelek'étezets'edéwe k'é zagoht'e hagú zekuri t'áhsi kegots'uhza gha yá zaket'i zekázahet'e kólú zelek'étezets'edéwe got'se veri xada hegots'ihzo haj duladi júhdá néné gha zezá vahíhsi ke begházelek étezedéwe ke, k áhowe ke ta gots e kudéhtl e ke "Commissioner hé júhdá gogha k'áhowe ké hé kushilekúwé ke w'ila duladi veyi t'áhsi lígi gá dats'eniwe goxedé k'e reghálakeyeda gha kuk'egórole

Meni ke dule zelek étezedéwe ke la hederi zehdá got se dene ts'ili nídé, May4,1992 pekúhdzine gowere horéno pó pets'edi deneghár nídé w'ila hagú May4,1989 pekú gots'e júhdá néné k'e denets edélé nide wila Meni ke dule zelek étezekedéwe ke la April 1 1992 zekúni juden kóé aats it e aeyl niyá dene hudeta gha kezegokerúhwi.

Meni dule pelek étepedéwe hiji gogha dene hízi pedihtil é k e yakideti e kupeghálayída hiji ke April 1 hé 7 gok énehta dene kộc gứ deneghákeyeda gha zekú hotí meni dene kộc rabe láyeli padahxo pedihtil'é kộé gogha, dene peya hili kộé gots'é víli dódí nídé xahtá ts'eyili hé deshitá gots'é ts'ayili nidé w'ila aekaats'edudi gogháré kuhizi dule aelek'éteaets'edéwe goaedihtl'é k'e goděhtľe gha.

Meni dule relekéterets'edéwe hiji gho rarakit'e reyitl'a kóta rareyóné redihtl'é gháts'eyuda gha dakeyúsa góso.Hagú dene hízí godarats edúle hé t'áhsi sedé saragots'ule nídé April 15 gowere meni dene hízí shiyələ hili dódi nídé zelek'étezetrs'edéwe aha k'áhowe hili dule acaá kuts'é gots'ede.

?elek'étezets'edéwe gha dúle kôlú May 4 zekúni láni gots'é dene húwole nídé April 23 hé 28 dule rederafe relek'éterets'edéwe hederi redihti'é k'e dene hízí déhtl'é nídé.

?evi dzıné zohkedet'e k'e dule zedarate zelek'étezets'edéwe hé May 4 zekúni w'ila lá gots'é pats'ut'ı nide dule proxy he pelek'etepets'edewe. Proxy dedi nide pevila dule denehli May4 denetl'a dene gha zelek'étezedéwe ?eká zelek'étezets'eduwe ts'eniwe nídé gogha zedihtl'é sópats'ulə hagú ni meni deneda pelek'étepedűwe huts'edéwozi, pohla raxehíz pelek'étepets'edéwe gopedihtl'é k'e dehtl'e gha. Hederi pedihtl'é meni dene hízí shiyele

hé zelek'étezets'edéwe gogha k'áhowe hili hé zelek'étezets'edéwe godáhk'é w'ila dule zevi ke ts'e pedihtl'é pats'ehou

?elek'étezets'edéwe gha dule zekázahet'e kólú du denehízí zedihtl'é k'e dehtl'éle nídé pelek'étepets'edéwe dziné k'e May 4

zekúni meni zelek'étezets'edéwe gozedihtlé k'e kuhízí déhtl'é nídé denek'é k'ínakeda nídé dule zelek'étezets'edéwe

Hederi dzjné got'ódeaa hé kerats'udi : April 1-7 -- zelewk'étezets'edúwe gha Dene huduta;

April 15 -- zelek'étezets'edéwe gozedjhtl'é k'e dene hízí gha sózagots'ehzj.; May 23 hé 28, 4 p.m.- 8 p.m -- redarafe relek'éterets'edéwe;

May 4, 9 a.m. - 8 p.m. -- pelek'étepets'edúwe dziné.

Hederi zelek'étezets'edúwe gá t'áhsi hé dene gha sóni héní zagoht'e nídé dule meni zek'étezets'edéwe gha zxahwe zeghálayeda hili ragokeyuhda gha gú kuts'ézets'edehsá,dódi nídé zelek'étezets'edéwe gogha kuzeghálayída k'é ts'é dule zets'edehsa:

> The Plebiscite Office P.O. Box 1320, Yellowknife, N.W.T. X1A 2L9

Rats'eyehdile: 1-800-661-0796 Sóbah K'é 920- 6999 Fax 2udítáí: (403) 873 - 0366

Igaluit Kuzeghálavída k'é : Kuzudítáí: (819) 979 -1888 ( rágokeyehdi gha dule )

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being paid reflected the importance of their function and the amount of work required to carry it out. In the past, while many deputy returning officers have attended training sessions held by Returning Officers, they have not been paid separately for attending this session.

Paying deputy returning officers to attend a training session meant Returning Officers could make attendance a requirement, and thus ensured that all deputy returning officers understood voting procedures. At the post-plebiscite review, Returning Officers recommended that the Schedule of Fees and Payments be

amended to provide that poll clerks be paid for attending a training session arranged by the Returning Officer.

# b) Polling Station Rental Fees

No polling station rental charges for the plebiscite exceeded those set out in the Schedule of Fees and Payments, indicating that the fees provided in the revised schedule better reflect real Northern costs. During the territorial general election, permission had to be granted by the Chief Electoral Officer for payment of many rental charges which exceeded the fee set out in the Tariff of Fees.

# 7. USE OF ABORIGINAL LANGUAGES

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The use of aboriginal languages in the plebiscite was governed by section 203 of the Elections Act, as adopted by the Plebiscite Act. This provided that the Chief Plebiscite Officer would decide which plebiscite districts were to be provided with materials in an aboriginal language and which aboriginal languages would apply in each plebiscite district. The section requires that where practicable, documents which should be provided in an aboriginal language are the proclamation, cover of the list of electors, directions to electors, and indexed copy of the Act.

The NWT's official languages were used to as great an extent as possible, given available resources and practicability. The Proclamation and the ballots were produced in English and French and the aboriginal languages used in each plebiscite district, except in the case of Cree in the Thebacha plebiscite district where it was not possible to arrange interpretation within the plebiscite time-frame.

# a) Languages Used on the Ballot

Languages used on the ballot were as follows:

English/French/Inuktitut in Aivilik, Amittuq, Baffin Central, Baffin South, High Arctic, Igaluit, Keewatin Central, Kivallivik, and Natilikmiot;

English/French/Inuktitut/Inuinnaqtun in Kitikmeot;

English/French/Gwich'in/Inuvialuktun in Inuvik and Mackenzie Delta;

English/French/Inuvialuktun in Nunakput:

English/French/South Slavey in Deh Cho, Hay River, and Nahendeh:

English/French/North Slavey in Sahtu;

English/French/Chipewyan in Thebacha and Tu Nedhe:

English/French/Dogrib in North Slave and Yellowknife North;

English/French in Yellowknife Centre, Yellowknife Frame Lake and Yellowknife South.

The Proclamation was published in the ten languages in all newspapers circulating in the Northwest Territories in order to ensure that all eligible voters were aware of the plebiscite and of the question.

# b) Plebiscite Act and Regulations

The Plebiscite Act and Regulations were produced in English, French and Inuktitut, but it was not practicable at this time to produce these documents in the other official languages. The Directions to Voters, instructing them how to mark the ballot, and the Notice of Enumeration were produced in all NWT official languages apart from Cree.



The public information brochure and the accompanying poster were produced in all NWT official languages apart from Cree and, as noted earlier, were distributed all across the Northwest Territories. In addition to these documents, Isa Boaz of the Plebiscite Office in Iqaluit translated various plebiscite documents at the request of Returning Officers.

Returning Officers retained the services of interpreters, where necessary, to assist voters on Plebiscite Day and at the advance polls.

# 8. ISSUES ARISING DURING THE PLEBISCITE

# a) Vouching for Unlisted Voters

Plebiscite officials found that a number of voters did not feel the same necessity to vote in their own plebiscite district as they would for a territorial election, because they felt that the over-all result was the important factor rather than the result by plebiscite district. Some voters complained about the need for vouching or voting by proxy if they were going to be out of town, thinking that it should not matter where they voted.

"Vouching" means that a person whose name is not on the voters' list, but who is an eligible voter, can be vouched for by a person whose name is on the voters' list in the same polling division and thus can vote on plebiscite day. The Chief Plebiscite Officer, acting on recommendations from Returning Officers, decided that an eligible unlisted voter could be vouched for by a voter who was on the list in that plebiscite district rather than just the individual polling division.

Returning Officers reported that there were difficulties with vouching, in that unlisted voters were not always able to find a person to vouch for them. During the post-plebiscite review held in July, Returning Officers made various suggestions for dealing with this problem, including allowing voters to be registered on voting day, allowing voters to use their NWT Health Care registration card as proof of residency, and instituting a "transfer form" so voters could vote at the community they were visiting even though they are on a voters' list in their home community.

Plebiscite officials also noticed that many voters apparently only decided that they need to vote by proxy in the few days before plebiscite day, adding to the workload of Returning Officers at a very busy time. As in the territorial election, several voters were

allowed to vote by proxy at the advance polls as a result of confusion on the part of Deputy Returning Officers. This confusion appears to result from the provisions of the Local Authorities Elections Act, under which voters are allowed to vote by proxy at advance polls.

# b) Requests for Registration by Saskatchewan Trappers

On behalf of several Dene bands in northern Saskatchewan, the Prince Albert Tribal Council contacted the Plebiscite Office during the Plebiscite to request that enumerators be sent to Hatchet Lake, Black Lake and Fond du Lac to register eligible voters. The Chief Plebiscite Officer advised that only eligible voters living within the Northwest Territories could be enumerated, and provided specific information about eligibility of voters.

After reviewing this material, the Prince Albert Tribal Council provided the names of Saskatchewan Indian band members who trapped full-time on lakes within the Northwest Territories. The Chief Plebiscite Officer advised that these five individuals would be able to vote if they attended at polling stations in Lutsel K'e (for voters within the Tu Nedhe electoral district) and Arviat (for voters within the Kivallivik electoral district) on plebiscite day and were vouched for by a voter whose name also appeared on that voters' list.

## c) Potential Flooding in Fort Simpson

As the floodwaters of the Hay and Liard Rivers began to rise just before plebiscite day, the Plebiscite Office developed an emergency plan in case Fort Simpson had to be evacuated during the weekend before plebiscite day. Under section 3(6)(b) of the Plebiscite



Inuit tamakmiq Northwest Territoriesmi pilangayut issumiulayut tadjvuna pisamaktaqun titiqtuaqsaqun avguqaksaqun NWT.mi tutkaqsiqpata sumilika piqpata tariumi nunaptingni May 4, guk paung 1992 mi.

Tutkaqsiqsimayuat 1982 mi apeksuqklugit inuit kanuq issumammangata avgurumitjung Northwest Territories. 18,957 min inuit tutkaqsilayuat aglaqtauyuat 1982 mi, 10,046 kissimiq tutkaqsiyaqtuqtuat 56% qayauq "anqiqtuat".

Tutkaqsimata atunimuqqayautaqtut Territoriallu tutkaqsiyagatuani, kilguqsaqsiuqsinaqklutiq. Piyutat kanukiliulaitqat Legislative assemblymi, maku-alu MLA, 'atanruyuatlu katimayingini. Commissioneriu, tamatkua aluak Govermat NWT.mi savaqtigaluangit pilaitut.

Tutkaqsilayutin pitkuyakun Canadian guk inugiqpatin, 18 uklutin itpan May 4, gukpaung 1992 mi. Inuniatamaniqavit NWT.mi May 4, minganin 1989 mi. Kissiqatauniaqtutin inuniarqvingni kissitchiyuat issagutiqpata April 1 mi.

Kissitchiyaqtuqtuat upaqniarasi aimavingni akunrani April 1 lu April 7 lu apegsiyaqtuqlutiq kapsiumangata tutkaqsilayuat iglungni. Kuliaqsarisi kissitchiyi kitut illisariaqpata, kitutlu anaivikmuqpata, tayakataqpatalu adlanun inuniarqviqnun, nunagaluamun audlaqtitauqpan, atingit illinasualitigiq tutkaqsiyuatnun illaliutilugit.

Kissitchiguiqpata, tutkaqsilayuat atingit takutchiyiutiniarait inuit upaguuyaitnun inuniarqvingni. Adlanguqtitaqsat illallutiyaqsatlu tutkaqsilayuatni agalaktani pilayut April 15 mungaqlan kuquarupsiung kissitchiyingit tamnalu munaqsiyualuq atanruyuaq.

Tutkaqsilayuguvit audlaumaniaruvit May 4 mi, tutkaqsilayutin pinariaqtuani tutkaqsiyuatni April 23 mi tamnalu 28 mi atkin ikatauqpan tutkasilayuatni.

Ikatauniruvit pinariaqtuani ublut uvanilu May 4 tutkaqsilayutin makpiraksilutin. Taimanalilutin adla inuk tutkaqsilayuq iningni May 4 mi. Taimalisuqquvit, tutkaqsinat makpirat aklagaqsagaluatin, atchiklugu tutkaqsiyuam atkaniq illuratiq attitiq ittuqsaq tutkaqsivium makpirangini. Aglaqsat pinaqtut kissichiyimi, munaksiyuaq tutkaqsimata, tadjvangalu tutkaqsiyiqun aglaqviani.

Tutkaqsilayuguvit atkin makainiqpan tutkaqsilayuatni, tutkaqsilayutin suli March 16 mi tamna igayuqtin atka ikkatauqpan tutkaqsiyuatni tutkaqsiyigni.

Puiguritqusiutisarivut ukkua pimariqtat ublut:

April 1 - 7 - Kissitchiviqsat.

April 15 - Nautchiumariqsilugit tutkaqsilayuat atkit.

April 23 unnalu 28, 4 p.m. - 8 p.m. - pinnariaqtuqsat ublut.

May 4, 9 a.m. - 8 p.m. - pitkuyaqun tutkaqsiyuqsat.

Apesutiqsawarupsi pitkuyatigun tutkaqsiniqun, kukualagin munarqsiyuaq atanruyuaq aglaqvianun akiilaqlugu, tamnalu kukuaqlugu tutkaqsiyiqun aqlaqviani kissitchitait ataniitut.

Pitkuyaq tutkaqsiniqun aglaqviat P.O. Box 1320, Yellowknife, NWT X1A 2L9

Akiilaq: 1-800-661-0796 Yellowknifemi: 920-6999

Fax nuktiqtait: (403) 873-0366 Igaluit aglagviat:

iqaiuit agiaqviat:

Phone: (819) 979-1888 (akiilaqtilagatin kukuaruvit)

Fax: (819) 979-1869

Det'ocho zaa hono óó ets'etái 1992 k'eh Góhdli Ndéh elek'ah agoleh gha dene ek'eteget?a gha.

1982 ekúh Góhdli Ndéh elek'ah aguleh gha dene zhek'eh dágenidhe ghọh ek'etegjit'a ıleh. Dene 18,957 ek'eteget'a gha gozí eniedett'éh ts'e 10,046 gedet'e ek'etegjit'a. K'ajene 56 percent á zhets'e heze gedidi gots'eh 43 percent la ıle gedidi.

Gogha ek etets'et'a láondih ot'e góh t'ahsíi k'eodesho gha zoh ot'e. Dágúja énidé kíí gogha ek'etezet'a íle nidé Ndéh ts'e k'aogedé ke zhek'eh k'eogeza íle.

Canada gots'e dene anet'e gots'eh Det'ocho zaa hono óó ets'etái, 1992 k'eh hono óó lúili negayé gots'eh ejo ndéh k'eh nanedeh nidé ek'etenet'a gha dúle. Godi kótah nanedeh ezhi saa Nihts'i za hono óó oki k'eh nezí edet'a gha gózo.

Nints'í zaa hono óó oki gots'eh hono óó ets'edii ts'é ek'eteret'a gha gozí natsi gha. Amíí nekóé ts'e edihtt'éh kóé aja, ezhats'eli kóé theda, gúlii kotah at'i íle nidé nazeh eli énidé ezhi dene gozí natsi kádidi. Káondíh nidé gozí dúle edihtt'éh k'eh goníedett'éh.

Gozí natsi nagút'e k'ęę ezhi edihtl'éh kótah degedíhgeh gha. Dene gozí natsi íle nidé Returning Officer eli sí gots'é gots'edeh t'áh Nints'i za oki hono óó ets'etai gots'é ezhi edihtl'éh k'eh t'ahsíi gúli íle nidé t'ahsíi gotah anats'edetl'éh gha dúle.

Dúle ek'etenit'a góh Det'ocho zaa hono óó ets'etái k'eh kíí ezhi anet'i gha le énidé Det'ocho zaa sulái íle nidé hono k'eh alah ek'eteit'a gha dúle góh nezí eníedetl'éh gha gózo.

Alah ek'etets'et'a dze gots'eh Det'ocho za hono óó ets'etai k'eh ezhi anet'i gha le nidé dúle lee negha ek'etezet'a. Káondih t'áh ek'etexot'a nedhe énidé amii negha adeh gha edihtt'éh seneleh gots'eh nexeh zí edihtt'éh k'eh edaatt'éh gha gózo. Ezhi gha edihtt'éh dúle dene gozí natsi, Returning Officer íle nidé ek'etets'et'a koé ts'e aleh

Det'ocho zaa hono óó ets'etái k'eh ek'etenet'a gha dúle góh nezí eníedett'éh le nidé dene lee amíi mezí ezhi edihtt'éh k'eh edáátt'éh énidé negha dúle gondeh.

Edi dzene met'ágoderá gha k'eoadi:

Nıhtsi zaa hono ǫ́ǫ́ oki gots'ęh hono ǫ́ǫ́ ets'etái ts'ę́ - gozí natsi

Nıntsi zaa oki hono óó ets'etái - edihti'éh k'eh gozí eníedeti'éh gúli anats'eleh

Det'ocho zaa sulái gots'eh hono k'eh dzene tani k'ee dij sadze gots'eh ets'edij sadze ts'e - alah ek'etets'et'a Det'ocho zaa hono óó ets'etái, ehtlo luilu sadzee gots'eh tedhe ets'edij sadze ts'e - T'ahsíi k'eh ek'etets'et'a dze

Edi megondi k'égóo enahthe nidé jo gots'é edenjé edahlí gha dúle The Plebiscite Office

P.O. Box 1320, Yellowknife, NWT X1A 2L9

Toll-free: 1-800-661-0796 In Yellowknife: 920-6999

Fax Messages: (403) 873-0366

Iqaluit Office:

Phone: (819) 979-1888 (collect calls accepted)

Fax: (819) 979-1869



σ?ላልነሩላምበናበራጭ ላንትሁ\የሁጋላጭበና ጋሀ ውልና/ላዋና σንላጭበናበራናህና, σንላማውጋΔልውንጭ ጋየ/የላያስቊ\ጐም ቴውንትፈላሀርውና ጋው. CL ነላላ ቴውንትውንት L-ኮርውና\Δα.ሊላቴውኖርና (L-ኮርውንዴኮኖርና) L--ሁ-ውንስነዛው ውና, L--ሁ-ውንልጐና, ላውርናበትና ሁበレት ውና, ሁፐረልጋና ውዊ ኃውና ሁኖሁነዛው ና Δቴልልታጭበትናው ኃውና.

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ላ∆> 23 ላ'L 28, እ° ۵\ 4-Γ'-8-J' -- σ?ላჼነነገርንና;

LΔ 4, Debd 9-Γ'-8-J' D° Δd' --σ74Λ' χζιτη ΠΟΝΤ΄.

ላለኝብትላቴጋላያልና ቀንላልነተላምበናበቀንና Γነት, እና እናቴሬልየተዲፈቱርበና ቀንላምጋራሊትነያ በበናናልንሆ እናቴሬታና ላየራበናጋናና (ሁሬት ቴጎ), ኦኖኌታና ቀንላልነተላምበናበተልና በበናናልንሆነውና ላርቃ በበናጭ/L ተራ

ያለም **ንግትር ውስ ያየሚሁ** ንግባዊ የታ

ሩ. ት. ዙ. ላ እናሩ, የሆን ጋንድ Δο\σ ታን, « ለንሀ 〈ንሀ 〈ን ና የሥቴ ነጥንት **ኦቴ.** ይበትህ **ኦቴ**ሀ/ ኮንተንድ 1-800-661-0796

۵۲: **920-**6999

26596 UNG 403 873-0366

Δ%-۵% በ**በና** የልጐሆን

Tots'i Zah 4, 1992 ninde, hazo edzanè k'e do nàde si, ndè datt'è weghà ndè ılak'a golı agele ha wegho dagıwo si ek'ètehtsò t'à dagèke ha.

1982 kö, edzanè k'e ndè ılak'a golı agele ha wegho do dàgıwo gıwo si ek'ètehtsò t'à do dagogıke ıle. 1982 k'e 18,957 do hatlo ek'ètehtsò gehtsı ha di-le haniko 10,046 do hatlo ek'ètehtsò whetsı. Do devoatlo lani (56%) "heze" ndè ılak'a golı ha gıwo t'à ek'ètehtsò gehtsı, eyits'o tani k'azı (43%) "ıle" gıwo ılè.

Ek'ètehtsò t'à do dagehk'e ninde, edzanè k'e ndè-ts'o-k'awo gha ek'ètehtsò hohlè lani haniko, eki wet'à do dagèhke zo gha hot'e. Eyit'à edzanè gha naàwo gehtsi eghàlagidè, wegha-ek'ètehtsò-holi-do, ndè-ts'o-k'awo dè gıli, Commissioner, edzanè gha ndè-ts'o-k'awo hani-le dè wecheke gılı si, dani ek'ètehtsò holı si gots'o k'awo-le.

Canada negòlį ninde, Tots'i Zah 4, 1992 kwe 18 neghò, eyits'o Tots'i Zah 4, 1989 gots'o edzanè k'e nanède ninde, ek'ètehtsò t'à do dagèke si nexè ek'ètehtsò hohle ha dì-le. Satlo Zah 1st ninde, do ek'ètehtsò ehtsį ha dì-le si nagihtà ha eyit'à kòta nanède gots'o nexè nanità ha.

Satto Zah 1st eyits' o Satto Zah 7 gots' o ek' ètehtso hohle ha do-naehtà-do neko nàtla gà, ame ek' ètehtso ehtsi ha dì-le neko nàde si gho danaxeke ha. Neko gots' o done nihtl' èko ts' o-eli, ida nàedik' ezo wek' ahota ha ts' o adza, eladi kòta gots' o detla hanilede dechini gots' o adza ninde, do-nàehta-do gizhi wets' ò hahdi no. Gizhi ek' ètetehtso gehtsi ha dì-le nihtl' è k' è dek' etl' è ha tà.

Do naetà naxòt'e t'axo, ame ek'ètehtsò ehtsi ha dì-le si wizi nihtl'è k'e dek'èt'e kota dawhela ha. Nihtl'è dawhela k'e naxizi eko-le dek'etl'è nindè ehkw'i dekeniawha, naxizì dek'eètl'è-le nindè dek'enahtl'è. Satto Zah 15 dze kwe donaehta-do haniledè nekota gha ek'ètèntsò hohlè ts'o k'awo wets'o gonede.

Ek'ètehtsò nentsı ha di-le nizî dek'etl'ê hanikò ek'ètehtsò hohlè dze, Tots'i Zah 4 wek'e ek'ètehtsò nentsi ha di nindè, Satto Zah 23 haniledè 28 dze wek'e si ek'ètehtsò ahtsı ha di-le neghaxolt'a ha.

Ek'ètehtsò hohlè dze kwe ek'ètehtsò nehtsi ha di ninde, Tots'i Zah 4 k'e si do ile negha ek'ètehtsò ehtsi ha di-le, Tots'i Zah 4 wek'e si do nett'axo negha ek'ètehtsò ehtsi ha. Di kani ek'ètehtsò nehtsi ha ninde, dakwelò wegha nihtl'è sinele ha ne, negha ek'ètehtso k'eza ha wizi, eyits'ò ek'ètehtsò ahtsi ha di-le naxizi dek'ètl'e ninde zo. Do-naehtà-do, kòta gogha ek'ètehtsò hohlè ts'o k'awo hanilede ginihtl'èkò gixè nihtl'è sinele ha nihtl'è naxigha whela.

Ek'ètehtsò nehtsi ha di-le kò nezi dek'etl'è-le ninde, Tots'i Zah 4 eyi dze ke ek'ètehtsò hohle kò done nek'ezo si nets'àdaidi t'à ek'ètehtsò nehtsi ha di-le.

Di hazo si wet'ana dze hot'e:

Satlo Zah 1 - 7 - Ek'ètehtso hohle ha do naeta

Satto Zah 15 - Do wizì dek'ètl'è si etadi azı

Satlo Zah 23 eyits o 28 dzę, Dį nizo, xents o ek'edį nizo gots o ek'ètehtso dze kwe ek'ètehtso hohiè.

Tọts'i Zah 4, lộtọ nìợo gots'ọ xèhts'ọ ek'edị niợo gots'ò - Ek'ètehtsò hohlè dze

Ek'ètehtsò t'à do dagehke gho dagohke ha dawho ninde, kota nanede gots'o ek'ètehtsò hohlè gha k'awo wenihti'èkò gots'ò gonede ha di-le, hanilede nindè, ek'ètehtsò t'à dagogehke ginihti'èkò izhi dek'eti'è gits'o goahde ha di-le:

The Plebiscite Office

P.O. Box 1320, Yellowknife, NWT X1A 2L9

Toll-free: 1-800-661-0796

In Yellowknife: 920-6999

Fax Messages: (403) 873-0366 loaluit Office:

Phone: (819) 979-1888 (collect calls accepted)

Fax: (819) 979-1869

Act, on the recommendation of the Chief Plebiscite Officer, the Commissioner would have approved a new date for the voting in the plebiscite district of Nahendeh. Implementation of this emergency plan would have delayed the reporting of all plebiscite results, as the Plebiscite Act prohibits the publication of results before polls have closed. However, a clear plan had to be developed in advance as it would not have been possible to plan during the chaos of an emergency evacuation. The Government Leader was advised of the emergency plan.

In Fort Liard, where floodwaters for a time threatened evacuation of the community, the ballot box and

plebiscite supplies were placed in a secure location in the Acho Dene school, where the voting was to be held. In Fort Simpson, the Returning Officer for Nahendeh kept in close contact with flood-watch officials and advised the Plebiscite Office regularly about the flood threat. The polls opened in normal fashion on plebiscite day and continued to operate throughout the day, although each Deputy Returning Officer's supplies included a large garbage bag into which their ballot boxes and other plebiscite supplies could be placed in case of an emergency evacuation. All involved were grateful that the emergency plan was not required.

# 9. RECOMMENDATIONS

Recommendations for improving the plebiscite process which we observed or which were drawn to our attention by Returning Officers or other participants fall into two areas — matters which must be dealt with by the Legislative Assembly in the form of amendments to the Plebiscite Act, and matters which can be dealt with administratively by the Chief Plebiscite Officer through the Plebiscite Regulations.

# a) Recommendations for Legislative Changes

The Plebiscite Act should be amended so that Northern residents are not disenfranchised as a result of their mobile lifestyle. The Act now provides for only two ways in which eligible voters who are away from their community may vote. Mobile polls may be established to take the votes of people living in outpost camps or other remote communities. Proxy voting is open to students, people who have been sent away from home for medical care, and others who will be away from their community on plebiscite day, as long as their names appear on the voters' list.

# i) Creation of a "Special Ballot"

It is recommended that the Plebiscite Act be changed to allow for a "special ballot" that would replace proxy voting for eligible voters who will be away from home on voting days, and would extend advance voting provisions to residents of all Northwest Territories communities rather than just those who live in communities of at least 500 residents. Such special or mail-in ballots are used successfully in some provinces, and have been used successfully in ratification votes on the Gwich'in land claim settlement in the Mackenzie Delta and the Inuit land claim settlement in the Eastern Arctic or Nunavut area. In 1991, the Royal Commission on Electoral Reform recommended the creation of such a special ballot within the federal electoral system.

The "special ballot" would be available from Returning Officers from the date on which the plebiscite was proclaimed. After filling in their choice of option on the ballot, voters would seal the ballot inside a small inner envelope that would be placed inside a larger outer envelope on which the voter would write his or her name, address, electoral district, and reason for voting by special ballot. The outer envelope would be placed in a pre-addressed envelope that would be sent to the Plebiscite Office in Yellowknife, where the outer envelopes would be checked against the voters' lists; only the envelopes submitted by eligible voters whose names appeared on the voters' lists would be counted. The results of the "special ballot" vote would be faxed to the appropriate Returning Officers as soon as the polls closed on plebiscite day.

The "special ballot" would lessen confusion for students who are attending school away from home, in that they could mark their own ballot rather than



having to find someone else to cast their ballot on their behalf. Students who were not maintaining their own home independent of their parents would continue to have to be listed on the voters' list in the community in which they ordinarily reside — normally the community in which their parents' home is located.

Using a special ballot, a voter can mark the ballot as he or she chooses; he or she does not have to rely on someone else to mark the ballot, as with the proxy vote. The special ballot also would resolve the problem of voters trying to vote by proxy at the advance poll, of voters in small communities not having access to the advance polls, and voters being unable to find an eligible voter to act as their proxy voter.

# ii) Replacement of "Vouching" by Plebiscite Day Registration

The concept of "vouching" has been replaced by polling-day registration in the NWT Elections Act and should similarly be replaced in the Plebiscite Act. Eligible voters whose names do not appear on the voters' list should be permitted to vote on plebiscite day after registering and taking an oath of eligibility.

# b) Recommendations for Administrative Action by the Chief Plebiscite Officer

The Plebiscite Act sets out the broad framework for territorial plebiscites, including eligibility of voters, responsibilities of Returning Officers, and conduct of the plebiscite. The details of these tasks are set out in the Plebiscite Regulations, made by the Chief Plebiscite Officer under authority of the Plebiscite Act. Having these operational details spelled out in the Regulations makes it possible to adapt or change procedures as needed while still respecting the goals and integrity of the plebiscite voting process.

#### i) Length of Enumeration

Under the Plebiscite Regulations, the Chief Plebiscite Officer sets the time during which enumeration is carried out. Returning Officers felt that the seven-day period prescribed by the Chief Plebiscite Officer provided enough time to complete the vital task of listing eligible voters. Only one extension (for one day) had to be granted by the Chief Plebiscite Officer.

## ii) Extension of Use of "Door-Hanger" Notices

The Plebiscite Office introduced "door-hanger" notices in the 1992 plebiscite. These bright green notices were hung on doorknobs to advise voters that the enumerator had visited their house but no one had been at home. Enumerators and Returning Officers felt these notices were excellent. The fluorescent green notices were very visible, and, being hung on doorknobs, did not blow away in the wind. Adding a postcard-style "mail-in" registration card to these notices would make it possible for eligible voters to register themselves and thus make sure their names appear on the voters' lists.

#### iii) Fees for Training Plebiscite Officials

The Schedule of Payments adopted by the Chief Plebiscite Officer provided that a fee could be paid to Deputy Returning Officers for attending a training session arranged by the Returning Officer. Returning Officers found this change to be helpful, and recommended that a similar payment be made to Poll Clerks. As recommended by Returning Officers, the Chief Plebiscite Officer also will review variations in training fees paid to enumerators and deputy returning officers to see if changes should be made.

# iv) Use of Videotapes for Training PlebisciteOfficials

Returning Officers recommended that videotapes be created for use in training enumerators, deputy returning officers and poll clerks. Time constraints make it impossible for Returning Officers to visit all communities to train officials in person, and training by telephone has not always proved satisfactory.

# v) Public Information about Revision of the Voters' List

The multi-language information brochure entitled "Your Vote Counts!" was helpful in advising voters of general information about enumeration, revision of the list, and voting processes. Specific radio announcements emphasized the information given in the brochure. While many more voters seemed to be aware that their names could be added to the voters' list during the period of revision which follows



# Text of Information Brochure

The people of the Northwest Territories have a chance to express their views about the proposed boundary for division of the NWT in a plebiscite which will be held across the North on May 4, 1992.

A plebiscite was held in 1982 to ask people what they thought of the idea of dividing the Northwest Territories. Of the 18,957 people who were on the voters' list in 1982, 10,046 voted. Almost 56 per cent said ~yes~ to division; 43 per cent said ~no~.

While a plebiscite is similar to a territorial election, it is held only to collect information. The results are not binding on the Legislative Assembly, MLA's, the Executive Council, the Commissioner, or the Government of the NWT or its employees.

You can vote in the Plebiscite if you are a Canadian citizen, 18 years old as of or on May 4, 1992, and you have lived in the N.W.T. since May 4, 1989. You will be enumerated in the community where you are living when enumeration begins April 1st.

Enumerators will visit your home between April 1st and April 7th to ask for the names of all qualified voters in your house. Please tell the enumerator about anyone who is away at school, has been sent out for medical treatment, is visiting another community, or is out on the land, so their names can be put on the voters' list.

After enumeration ends, the voters' list will be posted in a public place in your community. Changes or additions to the voters' list can be made until April 15th by calling the enumerator or the Returning Officer.

If you are a qualified voter who will be away on May 4th, you can vote at the Advance Poll on April 23rd or 28th as long as your name is on the voters' list. If you will be away on both advance poll days and on May 4th, you can vote by proxy. This means that another voter votes in your place on May 4th. If you need to vote this way, you must fill in a proxy application form, naming your proxy voter; both of you must be on the voters' list. Forms are available from the enumerator, your Returning Officer, or the Plebiscite Office.

If you are a qualified voter but your name is not on the voters' list, you may still vote on May 4 as long as another voter who is on the list vouches for you.

Make a note of these important dates:
April 1-7 — Enumeration;
April 15 — Revision of the Voters List;
April 23 and 28, -4 p.m. - 8 p.m. - Advance Polls;
May 4, -9 a.m. - 8 p.m. - Plebiscite Vote.

If you have any questions about the Plebiscite, you can call your Returning Officer's office collect, or call the Plebiscite Office at the numbers listed below:

The Plebiscite Office
P.O. Box 1320, Yellowknife, NWT. X1A 2L9
Toll-free: 1-800-661-0796
In Yellowknife: 920-6999
Fax Messages: (403) 873-0366

Igaluit Office

Phone: (819) 979-1888 (Collect calls accepted)

Fax: (819) 979-1869

(Dans ce texte, le générique masculin représente aussi bien les femmes que les hommes et n'est utilisé que pour alléger le texte.)

La population des Territoires du Nord-Ouest aura l'occasion d'exprimer son opinion sur la limite de démarcation envisagée pour les T.N.-O. lors d'un référendum qui aura lieu à l'échelle des T.N.-O. le 4 mai 1992.

Un référendum s'est tenu en 1982 pour connaître l'opinion de la population sur l'idée de division des Territoires du Nord-Ouest. Des 18 957 personnes qui avaient le droit de vote en 1982, 10 046 se sont prévalues de leur droit. Presque 56 p. 100 ont voté «en faveur» de la division, alors que 43 p. 100 ont voté «contre»,

Bien qu'un référendum soit semblable à une élection territoriale, il n'a pour objet que de recueillir des éléments d'information. Les résultats ne lient pas l'Assemblée législative, les députés, le Conseil exécutif, le Commissaire, le gouvernement des T.N.-O. ou ses employés.

Vous avez le droit de voter au référendum si vous êtes citoyen canadien, si vous êtes âgé de 18 ans au 4 mai 1992 et si vous habitez les T.N.-O. depuis le 4 mai 1989 (i.-e., un minimum de trois ans de résidence). Votre nom sera inscrit sur la liste des électeurs de la communauté où vous vivez quand le recensement commencera le 1st avril.

Les recenseurs passeront chez vous entre les 1eret 7 avril pour demander le nom de toutes les personnes qui ont qualité d'électeur dans chaque foyer. Veuillez fournir le nom des personnes absentes pour raisons scolaires, médicales, en visite dans une autre communauté ou parties à la chasse pour que leurs noms soient inscrits sur la liste des électeurs.

Une fois le recensement terminé, la liste des électeurs sera affichée dans un endroit public de votre communauté. Vous aurez jusqu'au 15 avril pour apporter un(des) changement(s) ou un(des) ajout(s) à la liste en communiquant avec le recenseur ou avec le directeur du scrutin.

Si vous avez qualité d'électeur et que votre nom figure sur la liste des électeurs, vous pouvez voter par anticipation les 23 ou 28 avril si vous prévoyez être absent de votre communauté le 4 mai.

Si vous prévoyez être absent les deux jours de vote par anticipation ainsi que le 4 mai, vous pouvez voter par procuration. Autrement dit, un autre électeur de votre communauté votera pour vous la journée du référendum, soit le 4 mai. Si votre nom figure sur la liste des électeurs et si vous devez exercer votre droit de vote de cette façon (i.-e., par procuration), vous devez remplir une demande de vote par procuration sur laquelle vous inscrivez le nom de l'électeur par procuration dont le nom figure également sur la liste des électeurs. Vous pouvez vous procurer les formules de demande auprès du recenseur, du directeur du scrutin ou au Bureau du référendum.

Si vous avez qualité d'électeur mais que votre nom ne figure pas sur la liste des électeurs, vous pouvez quand même voter le 4 mai en autant qu'un autre électeur inscrit sur la liste réponde de vous à l'endroit où vous votez.

N'oubliez pas ces dates importantes : du 1er au 7 avril : recensement; le 15 avril : révision des listes d'électeurs; les 23 et 28 avril, entre 16 h et 20 h : vote par anticipation; le 4 mai de 9 h à 20 h : vote référendaire

Pour toute question au sujet du référendum, téléphoner au directeur du référendum de votre localité ou au Bureau du référendum en composant l'un des numéros mentionnés ci-dessous :

Bureau du référendum

C.P. 1320, Yellowknife (T.N.-O.), X1A 2L9 Ligne sans frais : 1-800-661-0796 Bureau de Yellowknife : 920-6999 Messages par fax : (403) 873-0366 Bureau d'Iqaluit (819) 979-1888 (nous acceptons les appels à frais virés) Fax : (819) 979-1869.



# Specific Permission Granted by the Chief Plebiscite Officer

The following decisions were made by the Chief Plebiscite Officer under the provisions of sec. 9(5) of the Plebiscite Act:

- #001 Fixing dates for enumeration Wednesday April 1, 1992 to Tuesday April 7, 1992.
- #002 Grant of Advance Poll, Broughton Island.
- #003 Designation of Coppermine as an area for which the Returning Officer for Kitikmeot may appoint an Additional Assistant Returning Officer.
- #004 Approval of the Schedule of Fees and Payments for plebiscite officials.
- #005 Use of aboriginal languages during the plebiscite.
- #006 Grant of Advance Poll, Repulse Bay, Aivilik Plebiscite District.
- #007 Designation of Sanikiluaq as an area for which the Returning Officer for Baffin South may appoint an Additional Assistant Returning Officer.
- #008 Designation of Fort Liard as an area for which the Returning Officer for Nahendeh may appoint an Additional Assistant Returning Officer.
- #009 Grant of Advance Poll, Sanikiluaq, in Baffin South Plebiscite District.
- #010 Grant of Advance Polls in Norman Wells (Plebiscite District of Sahtu) and in Hall Beach (Plebiscite District of Amittug).
- #011 Extension of enumeration in Fort Norman by 24 hours (Sahtu Plebiscite District).

- #012 Permission for mobile poll for Polling Division#8, Bathurst Inlet, and Polling Division #9, BayChimo, within Kitikmeot Plebiscite District.
- #013 Permission for mobile poll for Polling Division#5, Little Cornwallis Island, in High ArcticPlebiscite District.
- #014 Permission for Returning Officer for Yellowknife
  Frame Lake to hire a Poll Clerk who resides
  outside the Yellowknife Frame Lake Plebiscite
  District.
- #015 Permission for Returning Officer for Yellowknife
  North to hire a Poll Clerk who resides in the
  Yellowknife Frame Lake Plebiscite District.
- #016 Permission to split the voters' lists for Polling
  Divisions #1 and #2, Mackenzie Delta Plebiscite
  District, as each list has more than 350 voters.
- #017 Permission to amalgamate Polling Divisions #8, Bay Chimo, and #9, Bathurst Inlet, Kitikmeot Plebiscite District.
- #018 Permission to vary sec. 20(4) of the Plebiscite
  Act to allow any registered voter within a
  plebiscite district to vouch for an unregistered
  voter at any polling station within that plebiscite district.
- #019 Permission to extend revision period by one day in Polling Division #1, Pelly Bay, within Natilikmiot Plebiscite District.
- #020 Permission to delay the first day of the Advance Poll for Baffin South Plebiscite District until Saturday April 25, 1992 as Advance Poll supplies did not arrive in time.



enumeration, Returning Officers advised that more public information about revision is still needed. The Plebiscite Office will incorporate this advice in its public information planning for the next plebiscite.

#### vi) Specific Information for Students

Information about students' voting rights was sent to all campuses of Arctic College and to student residences in the various regions. Returning Officers made special efforts to ensure that students from their districts were enumerated, and to ensure that Arctic College students were aware of the proxy voting provisions of the Plebiscite Act. Further efforts to advise students of their voting rights should be made by the Plebiscite Office.

# 10. ACKNOWLEDGEMENTS

The NWT Plebiscite Office, Chief Plebiscite Officer, and Deputy Chief Plebiscite Officer wish to express their thanks to the 24 Plebiscite Returning Officers and 24 Assistant Returning Officers for their dedication and hard work, as well as to the rest of almost 700 residents of Northwest Territories communities who served as enumerators, deputy returning officers, poll clerks, and witnesses.

The Plebiscite Office appreciates the assistance of the NWT Department of Justice in developing the Plebiscite Regulations and providing advice during the Plebiscite. Special thanks also are extended to the Dene, Inuit and French language sections of the Language Bureau, Department of Culture and Communications, for assistance in translating Plebiscite materials.

The Plebiscite Office also wishes to acknowledge the invaluable assistance provided by:

- the Mapping Division of Municipal and Community Affairs for preparing the map of the proposed boundary line;
- the Departments of Personnel and Public Works, whose staff assisted with the establishment and operation of the Iqaluit Plebiscite Office;
- the Department of Government Services, whose staff arranged for telephone and facsimile installations in each Returning Officer's office;

- the regional offices of the Government of the Northwest Territories, which provided assistance when requested or needed;
- Frontec Services and ITT Felec Services, for assisting with the enumeration of the DEW Line and North Warning Line sites as well as for their cooperation in ensuring that voting supplies were delivered to all sites where polls were scheduled;
- Inkit Ltd. for designing the brochures and posters and preparing the ballots and maps for printing;
- Canarctic Graphics Ltd. for printing the ballots;
- Elections Canada for its assistance in helping to develop the specifications for preparation of ballot paper by Rolland Papier of Montreal;
- Canadian Airlines International, Northwest
  Territorial Airways, First Air, Ptarmigan Airways, Aklak Air, North-Wright Air, Calm Air,
  Buffalo Airways, and Wolverine Air for transportation of plebiscite supplies;
- Cominco for its assistance in ensuring that a
  mobile poll could be held at the Polaris minesite,
  and the Departments of Health and Public Works
  for sharing an air charter to Bay Chimo and
  Bathurst Inlet with the Returning Officer for
  Kitikmeot.

	PRELIMINARY FEES	ENUMERATION	POLLING STATIONS	RETURNING OFFICERS			
ELECTORAL DISTRICT				FEES	ADMINISTRATION & EXPENSES	TRAINING & DEBRIEFING	TOTAL
Aivilik	1,050.00	1,510.00	2,600.00	8,990.00	4,932.35	7,753.50	26,835.85
Amittuq	1,050.00	2,682.00	4,638.00	9,378.33	7,196.52	7,445.27	32,390.12
Baffin Central	1,050.00	2,185.00	3,949.50	9,470.33	3,703.02	6,526.35	26,884.20
Baffin South	1,050.00	1,875.00	3,046.50	9,138.33	4,211.28	9,259.71	28,580.82
Deh Cho	1,050.00	1,328.75	2,621.50	8,971.83	2,590.64	2,989.10	19,551.82
Hay River	1,050.00	3,120.50	4,211.50	10,528.33	2,558.00	2,545.56	24,013.89
High Arctic	1,050.00	1,658.75	3,501.49	8,885.83	2,305.03	5,236.20	22,637.30
Inuvik	1,750.00	2,139.25	3,675.50	9,858.33	3,898.89	3,709.70	25,031.67
Iqaluit	1,750.00	2,392.00	3,626.50	10,057.50	3,789.39	5,264.15	26,879.54
Keewatin Central	1,050.00	1,590.75	1,811.50	9,300.83	1,607.41	2,346.55	17,707.04
Kitikmeot	1,050.00	2,574.50	3,016.50	10,822.64	8,636.98	4,099.80	30,200.42
Kivallivik	1,050.00	2,297.00	3,180.00	9,645.83	2,945.68	5,553.90	24,672.41
Mackenzie Delta	1,050.00	1,623.50	3,231.00	9,298.33	3,040.33	3,739.10	21,982.26
Nahendeh	1,050.00	2,814.75	5,492.50	11,260.83	6,449.65	2,608.18	29,675.91
Natilikmiot	1,050.00	1,599.50	4,176.00	9,195.00	5,305.36	4,930.50	26,256.36
North Slave	1,050.00	2,796.00	3,906.50	9,860.00	2,721.97	2,159.10	22,493.57
Nunakput	1,050.00	2,031.00	4,444.50	9,630.00	2,679.11	2,205.20	22,039.81
Sahtu	1,050.00	2,539.50	4,669.00	9,446.67	2,920.94	1,918.40	22,544.51
Thebacha	1,050.00	2,018.25	3,430.50	9,824.16	3,532.13	2,563.32	22,418.36
Tu Nedhe	1,050.00	951.50	1,486.50	8,866.67	1,456.23	2,554.23	16,365.13
YK Centre	1,050.00	2,412.75	4,232.00	10,112.50	776.01	653.00	19,236.26
YK Frame Lake	1,050.00	2,024.25	3,209.00	9,832.50	2,651.09	694.00	19,460.84
YK North	1,050.00	3,993.00	6,739.50	11,120.83	2,356.05	518.00	25,777.38
YK South	1,050.00	3,603.75	5,060.00	11,387.50	3,239.02	518.00	24,858.27
Sub-Total	\$26,600.00	\$53,761.25	\$89,955.49	\$234,883.10	\$85,503.08	\$87,790.82	578,493.74
Plebiscite NWT Office							
Yellowknife	0.00	0.00	15,317.80	88,202.93	128,739.37	3,091.25	235,351.35
Iqaluit	0.00	0.00	0.00	9,200.00	24,605.10	4,166.80	37,971.90
Total	\$26,600.00	\$53,761.25	\$105,273.29	\$332,286.03	\$238,847.55	\$95,048.87	\$851,816.99

# Notes on the "Cost of the NWT 1992 Plebiscite"

Cost of the Northwest Territories 1992 Plebiscite

APPENDIX A

- 1 Preliminary Fees for duties performed by Returning Officers prior to Plebiscite Proclamation
- Enumeration enumerator's fees

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- 4 Returning Officers Fees for duties performed Polling Stations - landlords, Deputy Returning peace officers and other workers required at the Officers, poll clerks, supervisors, interpreters, advance and regular polls
- **Returning Officers Administration**

by Returning Officers and Assistant Returning

 $\&\ Debriefing$  - airfare, accommodations, and fees **Returning Officers Training** freight, phone and fax & Expenses - office rent, supplies, advertising,

course and post plebiscite review in Yellowknife

for Returning Officers attending the training

