



NORTHWEST TERRITORIES

THE COUNCIL OF THE NORTHWEST TERRITORIES

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FIFTEENTH SESSION

---

Ottawa, July 14-18, 1958

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VOTES AND PROCEEDINGS

OTTAWA, MONDAY, JULY 14, 1958

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3 o'clock P.M.

The Second Session of the Council for the year 1958, being the Fifteenth Session of the Council of the Northwest Territories, was convened at Ottawa, at 3 o'clock P.M. on Monday, July 14, 1958.

All members were present.

15-1 PRAYERS.

The Commissioner addressed the Council. His address is set forth in Sessional Paper No. 1.

Mr. Audette, seconded by Mr. Porritt, moved that the Council express to the Commissioner its appreciation for his opening address.

During the debate on the motion, the following subjects were discussed:

- (1) the growth of Council activities and a review of its accomplishments during the past few years. It was suggested that many of the problems of the Council are peculiar to the Territories. There are economic, geographic, climatic, ethnic and cultural differences, and transportation and communication difficulties, as compared to the provinces, and, because of these, legislation cannot always follow the provincial pattern;
- (2) the responsibility of the Council to ensure retention of the Eskimo culture;
- (3) an expression of regret at the loss of the services to the Council of Mr. Justice Parker, recently appointed Judge of the Territorial Court of the Yukon, and a tribute to his past services;
- (4) a suggestion that the recently announced programme of the Canadian Broadcasting Corporation to provide improved radio reception throughout the north is not adequate, and that microwave facilities should be extended at least to the southern portion of the Territories in order that television reception may be available;
- (5) a recommendation that a public cold storage plant be constructed at Hay River;
- (6) a statement to the effect that certain commodities can be shipped from Seattle to the Mackenzie Delta area via Alaska at lower freight rates than from Edmonton;
- (7) a suggestion that the Federal Government seek the advice of the Council as to the most desirable route for the extension of the railway to Pine Point;

- (8) a reminder that what is casually referred to as the "Eskimo problem" is a matter of great complexity involving such things as employment, housing, food supply, morale, self-reliance, education and language, and all of these things are interrelated;
- (9) a suggestion that the decline in the number of caribou is largely due to parasitic diseases;
- (10) the scarcity of fur-bearing animals in the upper Mackenzie valley and an expression of opinion that the Government is making insufficient effort to find alternative means of employment;
- (11) the desirability of employing welfare workers who, as part of their duties, could instruct native women in domestic science;
- (12) a suggestion that representations be made to the Federal Government in support of a relaxation of the medical requirements for eligibility under the Disabled Persons Allowance legislation;
- (13) a suggestion that the present scale of issue of relief rations is inadequate, in that it provides only a bare subsistence to recipients who find themselves in need through no fault of their own;
- (14) a suggestion that there is too great a difference in living standards between civil servants in the north and other residents;
- (15) a recommendation that the Government make greater use of wood as a fuel for the heating of buildings and thus provide employment for Territorial residents;
- (16) the desirability of greater utilization of all forest resources and the development of markets outside the Territories;
- (17) a suggestion that taxi operators in Fort Simpson be obliged to carry public liability and property damage insurance on their vehicles;
- (18) steps that might be taken to ensure that fur is taken when the pelts are at their prime and thus encourage trappers to obtain maximum value for their efforts;
- (19) a suggestion that consideration be given to subsidization of the trapping industry;
- (20) a reminder that benefits derived from hunting and trapping are not limited to the price received for pelts, in that trappers may also utilize the meat of animals taken and are, therefore, not entirely dependent on local stores for their meat supplies;
- (21) a recommendation that the present small registered trapping areas in the Mackenzie Delta be consolidated into one large group area;

- (22) a suggestion that if proper fish storing facilities were available in the Tuktoyaktuk and Aklavik areas, much of the local residents dependence on canned meat for themselves and commercial dog teams would be eliminated;
- (23) the starvation of some game, notably lynx, and a suggestion that this condition is attributable to a shortage of rabbits;
- (24) a suggestion that the Government assist residents dependent upon caribou for meat by providing aircraft to transport the carcasses back to the individual's place of residence. It is frequently necessary for hunters to travel many miles by dog team to reach the caribou herds, and the quantity of meat that they can take back to their homes is limited by the capacity of the dog sled;
- (25) a recommendation that the open season for duck hunting be advanced from September 1st to August 15th;
- (26) a recommendation that the Department of Agriculture be requested to consider the establishment of an experimental farm in the Aklavik area;
- (27) a recommendation that the tariff be raised on furs imported into Canada and sold at lower prices than Canadian furs;
- (28) a suggestion that a road be constructed from Fort Good Hope to Colville Lake;
- (29) a recommendation that local vegetable gardening be encouraged by the provision of free seed and fertilizer;
- (30) a recommendation that the Settlement of Tuktoyaktuk be given a recreation grant;
- (31) an expression of concern over the future of the younger generation in the Territories, and a suggestion that unless adequate employment opportunities become available in the north there will be no alternative but to encourage younger people to move to the provinces;
- (32) a recommendation that the Government stockpile firewood as a means of providing short term employment;
- (33) an expression of opinion that the legislation recently brought into force enabling Indians and Eskimos to consume beer in public places will not solve the native liquor problem in the Aklavik area and other regions of the Territories where there are no licensed beer parlours or cocktail lounges, and that the only way to teach these people how to handle alcoholic beverages is to permit them to have them. It was further suggested that permitting Indians and Eskimos to consume beer only in public places is not a satisfactory way of dealing with the problem because it only encourages those who are inclined to be lazy and shiftless to congregate and

remain in the areas where such establishments are operated. It was suggested that a more practical and suitable alternative would be to permit Indians and Eskimos to purchase and take home for consumption one case of beer per week, and possibly, also permit them to brew their own beverages;

- (34) the action taken by the Administration to alleviate conditions amongst the Eskimos in the Keewatin District resulting from the decline of the caribou, and in particular, the fact that education and rehabilitation measures have been designed to preserve as far as possible the Eskimo culture;
- 15-1
- (35) an expression of opinion that responsibility for the management of various natural resources should be transferred to the Council by the Federal Government as quickly as possible. It was pointed out that the only resource for which the Council is now responsible, namely game, is one of diminishing importance and it was suggested that the Council would take a greater interest in resource development if it were charged with responsibility for administration and management. It was also stated that only planned devolution of responsibility to the Council would result in the Council assuming more closely its proper provincial functions. While the administrative costs might be beyond the financial capacity of the Council in the first instance, it was suggested that the Federal Government might properly continue to bear these costs during the transition period;
- (36) a report to the effect that the Department of Fisheries is prepared to be guided by the views of the Council on matters relating to fishing in the Territories;
- (37) a report to the effect that it is not necessary to formally reserve the fishing rights in Trout Lake for local residents because at the present time the fish resources of this lake are not being utilized to the fullest extent possible;
- (38) a proposal that the beaver season be opened in the Delta area and that trappers be permitted to trap, but not to shoot, one beaver per lodge;
- (39) the application of the Federal hospital insurance legislation in the Territories.

The Council adjourned at 6 o'clock P.M.

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TUESDAY, JULY 15, 1958

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10 o'clock A.M.

Prayers.

The Council went into Committee of the Whole to consider further the motion on the Commissioner's opening address, Mr. Jones in the chair.

A number of the subjects referred to in the formal debate were discussed in greater detail; in addition, the Committee considered the following:

a draft booklet containing a summary of the game and fish laws applicable in the Territories. Subject to certain changes, the Committee agreed that this booklet should be printed and made available to the public.

A Sub Committee of the Council, consisting of Mr. W.G. Brown and Mr. Knut Lang, was appointed to examine the request of the trappers of the Mackenzie Delta that the existing small registered trapping areas be consolidated into a single group area and to report thereon.

The Committee adjourned at 1 o'clock P.M.

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3 o'clock P.M.

The Committee continued its consideration of the motion on the Commissioner's opening address, Mr. Jones in the chair.

In addition to the subjects referred to in the formal debate, the Committee considered the following:

- (a) the provisions of the Game Ordinance relating to the sale of caribou meat;
- (b) a recommendation that the killing of female caribou be prohibited during the summer months;
- (c) a proposal that garments manufactured from Canadian furs be so marked;
- (d) with reference to Section 49 of the Game Ordinance, a recommendation that failure to hunt fur-bearing animals in any one year should not in itself be sufficient reason for compulsory cancellation of a certificate of registration. This recommendation was referred to the Sub Committee appointed to examine into the proposal relating to registered trapping areas in the Mackenzie Delta;
- (e) the effectiveness of the predator control programme.

Mr. Jones presented the report of the Committee. The Committee recommended favourably on the motion on the Commissioner's opening address.

The question being put on the motion, it was carried unanimously.

The Council adjourned at 6 o'clock P.M.

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WEDNESDAY, JULY 16, 1958

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10 o'clock A.M.

Prayers.

Mr. Brown tabled the following documents:

- (a) Orders and Regulations issued pursuant to the various Ordinances, from November 28th, 1957, to June 30th, 1958, inclusive, and not previously laid before the Council. These Orders and Regulations are set forth in Sessional Paper No. 2;
- (b) Annual Report of the Commissioner for the fiscal year 1957-58. This report is set forth in Sessional Paper No. 3;
- (c) Annual Report of the Officer in Charge of the Workmen's Compensation Office in Edmonton, for the year 1957. This report is set forth in Sessional Paper No. 4;
- (d) Annual Report of the Superintendent of Liquor for the fiscal year 1957-58. This report is set forth in Sessional Paper No. 5;
- (e) Statement of Revenue and Expenditure for the fiscal year 1957-58. This statement is set forth in Sessional Paper No. 6.

The Commissioner tabled a copy of a letter of resignation from the Council from Mr. Justice Parker, dated June 27th, 1958, together with a copy of the Commissioner's acceptance, dated July 9th, 1958. (Sessional Paper No. 22).

On motion by Mr. Lang, seconded by Mr. Nicholson, Bill 1, An Ordinance to Amend the Area Development Ordinance, was read the first time.

On motion by Mr. Jones, seconded by Mr. Porritt, Bill 2, An Ordinance Respecting Savings and Credit Unions, was read the first time.

On motion by Mr. Nicholson, seconded by Mr. Drury, Bill 3, An Ordinance Respecting Co-operative Associations, was read the first time.

On motion by Mr. Porritt, seconded by Mr. Goodall, Bill 4, An Ordinance to Amend the Fire Prevention Ordinance, was read the first time.

On motion by Mr. Audette, seconded by Mr. Jones, Bill 5, An Ordinance Respecting Garagemen's Liens, was read the first time.

15- On motion by Mr. Porritt, seconded by Mr. Goodall, Bill 7, An Ordinance to Amend the Local Improvement District Ordinance, was read the first time.

On motion by Mr. Drury, seconded by Mr. Porritt, Bill 8, An Ordinance to Authorize the Commissioner to Borrow a Sum not Exceeding Eight Hundred Thousand Dollars from the Government of Canada and to authorize the Commissioner to Execute an Agreement Relating Thereto, was read the first time.

On motion by Mr. Goodall, seconded by Mr. Jones, Bill 9, An Ordinance to Amend the Reciprocal Enforcement of Judgments Ordinance, was read the first time.

On motion by Mr. Brown, seconded by Mr. Drury, Bill 10, An Ordinance to Amend the Workmen's Compensation Ordinance, was read the first time.

On motion by Mr. Goodall, seconded by Mr. Audette, Bill 11, An Ordinance to Authorize the Commissioner of the Northwest Territories to Enter into and Execute an Agreement with the Government of Canada Respecting Unemployment Assistance, was read the first time.

On motion by Mr. Brown, seconded by Mr. Nicholson, Bill 12, An Ordinance Respecting Additional Expenditures for the Public Service of the Northwest Territories for the Financial Year Ending the 31st day of March, 1959, was read the first time.

On motion by Mr. Lang, seconded by Mr. Nicholson, Bill 1, An Ordinance to Amend the Area Development Ordinance, was read the second time.

On motion by Mr. Porritt, seconded by Mr. Drury, Bill 4, An Ordinance to Amend the Fire Prevention Ordinance, was read the second time.

On motion by Mr. Audette, seconded by Mr. Goodall, Bill 5, An Ordinance Respecting Garagemen's Liens, was read the second time.

On motion by Mr. Porritt, seconded by Mr. Jones, Bill 7, An Ordinance to Amend the Local Improvement District Ordinance, was read the second time.

The Council went into Committee of the Whole to consider Bills 1, 4, 5 and 7, Mr. Porritt in the chair.

Mr. Porritt presented the report of the Committee. The Committee recommended Bills 1 and 4 without amendment, and Bills 5 and 7 with amendment.

The Council accepted the report of the Committee.



On motion by Mr. Goodall, seconded by Mr. Porritt, Bill 9, An Ordinance to Amend the Reciprocal Enforcement of Judgments Ordinance, was read the second time.

On motion by Mr. Brown, seconded by Mr. Audette, Bill 10, An Ordinance to Amend the Workmen's Compensation Ordinance, was read the second time.

On motion by Mr. Goodall, seconded by Mr. Jones, Bill 11, An Ordinance to Authorize the Commissioner of the Northwest Territories to Enter into and Execute an Agreement with the Government of Canada Respecting Unemployment Assistance, was read the second time.

The Council went into Committee of the Whole to consider Bills 9, 10 and 11, Mr. Audette in the chair.

Mr. Audette presented the report of the Committee. The Committee recommended Bills 9 and 11 without amendment, and reported progress on Bill 10.

On motion by Mr. Jones, seconded by Mr. Goodall, An Ordinance Respecting Savings and Credit Unions, was read the second time.

Mr. Nicholson, seconded by Mr. Porritt, moved second reading of Bill 3, An Ordinance Respecting Co-operative Associations. Following debate the question was put on the motion, and it was carried on division.

The Council went into Committee of the Whole to consider Bills 2 and 3, Mr. Nicholson in the chair.

The Committee adjourned at 1 o'clock P.M.

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3 o'clock P.M.

The Committee continued its consideration of Bills 2 and 3, Mr. Nicholson in the chair.

Mr. Nicholson reported progress on the Committee's consideration of Bills 2 and 3.

The Council adjourned at 6 o'clock P.M.

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THURSDAY, JULY 17, 1958

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10 o'clock A.M.

Prayers:

The Council went into Committee of the Whole to continue its consideration of Bills 2 and 3, Mr. Nicholson in the chair.

The Committee adjourned at 1 o'clock P.M.

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3 o'clock P.M.

The Committee continued its consideration of Bills 2 and 3, Mr. Nicholson in the chair.

Mr. Nicholson presented the report of the Committee. The Committee recommended Bill 2 with amendment and that Bill 3 be not read a third time. It also recommended that after review and revision, the Co-operative Associations Bill be placed before the Council at its next session.

The Council accepted the report of the Committee.

The Council went into Committee of the Whole to continue its consideration of Bill 10, Mr. Audette in the chair.

Mr. Audette presented the report of the Committee. The Committee recommended Bill 10 with amendment.

The Council accepted the report of the Committee.

On motion by Mr. Brown, seconded by Mr. Goodall, Bill 12, An Ordinance Respecting Additional Expenditures for the Public Service of the Northwest Territories for the Financial Year Ending the 31st day of March, 1959, was read the second time.

On motion by Mr. Drury, seconded by Mr. Porritt, Bill 8, An Ordinance to Authorize the Commissioner to Borrow a Sum not Exceeding Eight Hundred Thousand Dollars from the Government of Canada and to Authorize the Commissioner to Execute an Agreement Relating Thereto, was read the second time.

The Council went into Committee of the whole to consider Bills 12 and 8, Mr. Drury in the chair.

The Committee adjourned at 1 o'clock P.M.

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3 o'clock P.M.

The Committee continued its consideration of Bills 12 and 8, Mr. Drury in the chair.

Mr. Drury reported progress on the Committee's consideration of Bills 12 and 8.

The Council adjourned at 6 o'clock P.M.

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FRIDAY, JULY 18, 1958

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10 o'clock A.M.

Prayers.

The Council went into Committee of the Whole to continue its consideration of Bills 12 and 8, Mr. Drury in the chair.

Mr. Drury presented the report of the Committee. The Committee recommended Bill 12 without amendment and Bill 8 with amendment.

Mr. Brown presented the report of the Sub Committee appointed to examine the request of the trappers of the Mackenzie Delta that the existing small registered trapping areas be consolidated into a single group area and other aspects of game legislation. The Committee's report is set forth in Sessional Paper No. 7.

The Council went into Committee of the Whole to consider the report of the Sub Committee, Mr. Audette in the chair.

Mr. Audette presented the report of the Committee. The Committee recommended adoption of the report of the Sub Committee.

The Council accepted the report of the Committee.

At the request of the Commissioner, the Council went into Committee of the Whole to consider the following References for Advice, Mr. Goodall in the chair:

1. As to the desirability of permitting the hunting of buffalo for sport. (This Reference for Advice is set forth in Sessional Paper No. 8).
2. As to a suitable name for the new town of Aklavik East Three. (This Reference for Advice is set forth in Sessional Paper No. 9).
3. As to the time and place of the next session of the Council. (This Reference for Advice is set forth in Sessional Paper No. 10).

Mr. Goodall presented the report of the Committee. The Committee recommended the Commissioner be advised

1. that sport hunting of buffalo be permitted in accordance with the principles outlined in the supporting material accompanying the Reference for Advice, and that appropriate enabling legislation be placed before the Council at a future session.
2. that INUVIK be adopted as the name of the new town of Aklavik East Three and that the Commissioner issue a proclamation accordingly. The proclamation is set forth in Sessional Paper No. 11, and
3. that the next session of the Council be commenced at Ottawa on Monday, January 26th, 1959.

The Council accepted the report of the Committee.

On motion by Mr. Lang, seconded by Mr. Nicholson, Bill 1, An Ordinance to Amend the Area Development Ordinance, was read the third time and passed. Bill 1 is set forth in Sessional Paper No. 12.

On motion by Mr. Jones, seconded by Mr. Goodall, Bill 2, An Ordinance Respecting Savings and Credit Unions, as reported by the Committee, was read the third time and passed. Bill 2 is set forth in Sessional Paper No. 13.

On motion by Mr. Porritt, seconded by Mr. Audette, Bill 4, An Ordinance to Amend the Fire Prevention Ordinance, was read the third time and passed. Bill 4 is set forth in Sessional Paper No. 14.

On motion by Mr. Audette, seconded by Mr. Jones, Bill 5, An Ordinance Respecting Garagemen's Liens, as reported by the Committee, was read the third time and passed. Bill 5 is set forth in Sessional Paper No. 15.

On motion by Mr. Porritt, seconded by Mr. Audette, Bill 7, An Ordinance to Amend the Local Improvement District Ordinance, as reported by the Committee, was read the third time and passed. Bill 7 is set forth in Sessional Paper No. 16.

On motion by Mr. Drury, seconded by Mr. Porritt, Bill 8, An Ordinance to Authorize the Commissioner to Borrow a Sum not Exceeding Eight Hundred Thousand Dollars from the Government of Canada and to Authorize the Commissioner to Execute an Agreement Relating Thereto, as reported by the Committee, was read the third time and passed. Bill 8 is set forth in Sessional Paper No. 17.

On motion by Mr. Goodall, seconded by Mr. Audette, Bill 9, An Ordinance to Amend the Reciprocal Enforcement of Judgments Ordinance, was read the third time and passed. Bill 9 is set forth in Sessional Paper No. 18.

On motion by Mr. Brown, seconded by Mr. Jones, Bill 10, An Ordinance to Amend the Workmen's Compensation Ordinance, as reported by the Committee, was read the third time and passed. Bill 10 is set forth in Sessional Paper No. 19.

On motion by Mr. Goodall, seconded by Mr. Nicholson, Bill 11, An Ordinance to Authorize the Commissioner of the Northwest Territories to Enter into and Execute an Agreement with the Government of Canada Respecting Unemployment Assistance, was read the third time and passed. Bill 11 is set forth in Sessional Paper No. 20.

On motion by Mr. Brown, seconded by Mr. Porritt, Bill 12, An Ordinance Respecting Additional Expenditures for the Public Service of the Northwest Territories for the Financial Year Ending the 31st day of March, 1959, was read the third time and passed. Bill 12 is set forth in Sessional Paper No. 21.

The Commissioner assented to Bills 1, 2, 4, 5, 7, 8, 9, 10, 11 and 12, as passed by the Council.

Mr. Brown expressed the good wishes of the Council to Mr. Goodall on his Thirty-fourth wedding anniversary, and Mr. Goodall expressed his appreciation for the Council's kindness.

Mr. Audette, on behalf of the Council, thanked the Commissioner and his staff for their work in facilitating the Council's business.

PROROGATION.