



NORTHWEST TERRITORIES

THE COUNCIL OF THE NORTHWEST TERRITORIES

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SIXTEENTH SESSION

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Ottawa, January 26 - February 3, 1959.

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VOTES AND PROCEEDINGS

OTTAWA, MONDAY, JANUARY 26, 1959.

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3 o'clock P.M.

The First Session of the Council for the year 1959, being the Sixteenth Session of the Council of the Northwest Territories, was convened at Ottawa, at 3 o'clock P.M. on Monday, January 26, 1959.

All members except Mr. Audette were present.

PRAYERS.

The Commissioner addressed the Council. His address is set forth in Sessional Paper No. 1.

Mr. Nicholson, seconded by Mr. Gall, moved that the Council express to the Commissioner its appreciation for his opening address. Mr. Nicholson's speech is set forth in Sessional Paper No. 2.

During the debate on the motion, the following subjects were discussed:

- (1) an expression of welcome to Mr. E.J. Gall, as the new member of the Council for the constituency of Mackenzie North;
- (2) regret at the deaths of Dr. Charles Camsell and His Excellency Bishop Trocellier;
- (3) a need for long-term planning for the Municipal District of Yellowknife to prevent a recurrence of the present housing shortage and to alleviate the burden on utilities;
- (4) the acute shortage of electricity in the Yellowknife area;
- (5) the lack of facilities in the Territories for the accommodation and treatment of retarded children;
- (6) the general improvement in the economic situation in the Territories and especially the better price being obtained for fur;
- (7) the distinction in attitude and outlook between old people and young people in the Mackenzie Delta towards the means of making a living;
- (8) a suggestion that the time may have come when some administrative functions of the Territorial Government could be transferred to the north;
- (9) a statement that settlements in the north should be able to grow their own vegetables;
- (10) the importance of providing Indians and Eskimos with the means of making a living without clustering around centres of white population;

- (11) a recommendation that small children attending school away from home be accommodated in small hostels where they can receive the individual attention they require;
- (12) the pressing need for a permanent dentist in the northern Mackenzie District;
- (13) the necessity of extending full liquor privileges to Indians and Eskimos and the possibility of doing so in conjunction with some form of rationing;
- (14) the satisfaction of contractors with local labour at Fort Simpson;
- (15) the need for a start on the construction of a causeway across the Snye at Fort Simpson and the availability of equipment in the area for this purpose;
- (16) the importance of roads in opening up timber and game resources;
- (17) the magnanimity of the Indian people and a suggestion that it be emulated;
- (18) a statement that people in the Fort Simpson area can make their own furniture from wood grown locally and a recommendation that a course in furniture-making be incorporated in the Vocational Training Program;
- (19) an expression of praise for the work of Northern Health Services;
- (20) an expression of gratitude to the Grey Nuns for their work in the hospitals of the north;
- (21) a statement that the north is one of the few areas in the world where most of the problems are not man-made;
- (22) a statement that the Territories can expect to progress from the colonial stage to full provincial status only if greater responsibilities are imposed on the Council and a reference to the fundamental importance of the financial arrangements with the Government of Canada as a factor in this development;
- (23) a recommendation that the Council seriously consider assuming greater responsibility for the problems of the Indian and the Eskimo people;
- (24) the importance of implementing a hospital insurance scheme without delay;
- (25) a suggestion that new lakes be opened to limited commercial fishing;
- (26) a recommendation that cold storage plants be constructed for the fishing industry;
- (27) a statement that the design of government buildings in the north has not changed in 30 years and that it is not suited to northern conditions;
- (28) a statement that game resources are not being fully utilized;

- (29) the need for a bridge at Hay River to complete the Mackenzie Highway;
- (30) a statement that isolation pay for government employees should be made uniform throughout the Territories.

The Council adjourned at 6 o'clock P.M.

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TUESDAY, JANUARY 27, 1959.

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10 o'clock A.M.

PRAYERS.

The Council continued the debate on the motion that it express to the Commissioner its appreciation for his opening address.

During the debate, the following subjects were discussed:

- (1) a statement that it was in the interest of employers to hire Indians;
- (2) the importance of not encouraging unskilled labourers to go into the north unless there is a shortage which cannot be overcome locally;
- (3) a statement of appreciation for the outstanding service of Mr. R.A. Bishop as Secretary of the Council;
- (4) a statement that the Mackenzie Highway is being surveyed from Hay River south for the purpose of reconstruction;
- (5) a statement that the area around Alexandra Falls is reserved for the development of hydro power and a recommendation that it not be released for any other purpose;
- (6) a report that wood is to be used to heat schools at Lac la Martre and Jean Marie River.

The Council went into Committee of the Whole to consider further the motion on the Commissioner's opening address, Mr. Goodall in the chair.

A number of the subjects referred to in the formal debate were discussed in greater detail. In addition, the following points were considered:

- (1) a concern for old people living in the Territories who are in need of some form of care and a suggestion that assistance be given to private institutions in the Territories for this work;
- (2) the possibility of providing temporary sources of power at Yellowknife by means of portable generators;

- (3) delays in administrative procedures in the north and a statement that forthcoming changes in organization should overcome them;
- (4) a statement that representatives of the Indian Affairs Branch of the Department of Citizenship and Immigration have extensive discretionary powers when there is an emergency;
- (5) the possibility of growing grain in the Aklavik area and the suggestion that an experimental agricultural station be established there;
- (6) a statement that the Department of Agriculture is doing more experimental work in the north;
- (7) a statement that the missions in the north have given up growing potatoes because of the increased labour costs;

The Committee adjourned at 1 o'clock p.m.

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3 o'clock P.M.

The Committee continued its consideration of the motion on the Commissioner's opening address, Mr. Goodall in the chair.

In addition to the subjects referred to in the formal debate, the Committee considered the following:

- (1) the fact that sawmills on the Mackenzie River established by the Indian Affairs Branch are primarily to enable Indians to obtain lumber for their houses;
- (2) a recommendation that a suitable building be established in each Indian settlement as a community hall. It was felt, however, that schemes of this kind should be undertaken on the initiative of the local people rather than the government and that government assistance should depend on the effort the people in a locality are prepared to make;
- (3) a proposal that an Unsatisfied Judgments Fund be established for the Northwest Territories and the difficulty of making the fund large enough to meet claims when there are so few vehicles;
- (4) a suggestion that licence fees for school buses be reduced;
- (5) a request that officers of the Department of Northern Affairs and National Resources assist people in preparing unemployment insurance claims;
- (6) the desirability of imposing rigid sanitation and residence codes on Eskimos relocated in new settlements;
- (7) a recommendation that Indians catching fish for their own use in the domestic fishing areas of Great Slave Lake be permitted to sell their catch for cash but that a limit be imposed on the amount of fish taken by each person;

- (8) a recommendation that airstrips be built at Fort Rae and Coppermine;
- (9) a suggestion that airstrips throughout the Territories be opened to all aircraft and the explanation that the Air Transport Board presently exercises control by means of licensing routes rather than by restricting entry of aircraft into particular airports.

The Council adjourned at 6 o'clock p.m.

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WEDNESDAY, JANUARY 28, 1959.

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10 o'clock A.M.

PRAYERS.

The Commissioner welcomed Mr. Audette.

The Committee continued its consideration of the motion on the Commissioner's opening address, Mr. Goodall in the chair.

In addition to the subjects referred to in the formal debate, the Committee considered the question of adopting an appropriate emblem for the motor vehicle licence plates of the Northwest Territories. It was suggested that the plates should also be brighter in colour and should have a new motto.

Mr. Goodall presented the report of the Committee. The Committee recommended favourably on the motion on the Commissioner's opening address. The question being put on the motion, it was carried unanimously.

Mr. Goodall's report is set forth in Sessional Paper No. 3.

The Council accepted the report of the Committee.

Mr. Brown tabled the Orders and Regulations issued pursuant to the Ordinances of the Northwest Territories between July 7, 1958, and December 31, 1958, and not previously laid before the Council. These Orders and Regulations are set forth in Sessional Paper No. 4.

Mr. Brown, seconded by Mr. Nicholson, moved that Mr. F.B. Fingland be appointed Secretary of the Council.

The question being put on the motion, it was carried unanimously.

Mr. Drury, seconded by Mr. Audette, moved that an expression of gratitude be conveyed to Mr. R.A. Bishop for the outstanding way in which he performed his duties as Secretary to the Council.

The question being put on the motion, it was carried unanimously.

On a motion by Mr. Drury, seconded by Mr. Audette, Bill 1, An Ordinance to Amend the Business Licence Ordinance, was read the first time.

On a motion by Mr. Goodall, seconded by Mr. Porritt, Bill 2, An Ordinance Respecting Co-operative Associations, was read the first time.

On a motion by Mr. Jones, seconded by Mr. Nicholson, Bill 3, An Ordinance to Amend the Credit Unions Ordinance, was read the first time.

On a motion by Mr. Lang, seconded by Mr. Brown, Bill 4, An Ordinance to Amend the Game Ordinance, was read the first time.

On a motion by Mr. Audette, seconded by Mr. Jones, Bill 5, An Ordinance to Amend the Insurance Ordinance, was read the first time.

On a motion by Mr. Gall, seconded by Mr. Nicholson, Bill 6, An Ordinance to Amend the Mining Safety Ordinance, was read the first time.

On a motion by Mr. Nicholson, seconded by Mr. Goodall, Bill 7, An Ordinance to Amend the Municipal District Ordinance, was read the first time.

On a motion by Mr. Porritt, seconded by Mr. Gall, Bill 8, An Ordinance Respecting Executions, Distress, and Extra-Judicial Seizures, was read the first time.

On a motion by Mr. Brown, seconded by Mr. Drury, Bill 10, An Ordinance Respecting Expenditures for the Public Service of the Northwest Territories for the Financial Year Ending the 31st day of March, 1960, was read the first time.

On a motion by Mr. Brown, seconded by Mr. Jones, Bill 11, An Ordinance to Amend the Landlord and Tenant Ordinance, was read the first time.

On a motion by Mr. Drury, seconded by Mr. Audette, Bill 1, An Ordinance to Amend the Business Licence Ordinance, was read the second time.

On a motion by Mr. Nicholson, seconded by Mr. Jones, Bill 7, An Ordinance to Amend the Municipal District Ordinance, was read the second time.

On a motion by Mr. Porritt, seconded by Mr. Goodall, Bill 8, An Ordinance Respecting Executions, Distress and Extra-Judicial Seizures, was read the second time.

On a motion by Mr. Brown, seconded by Mr. Drury, Bill 11, An Ordinance to Amend the Landlord and Tenant Ordinance, was read the second time.

The Council went into Committee of the Whole to consider Bills 1, 7, 8 and 11, Mr. Jones in the chair.

The Committee adjourned at 1 o'clock P.M.

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3 o'clock P.M.

The Committee continued its consideration of Bills 1, 7, 8 and 11, Mr. Jones in the chair.

Mr. Jones presented the report of the Committee. The Committee recommended Bills 1, 7 and 8 with amendment, and Bill 11 without amendment.

The Council accepted the report of the Committee.

On a motion by Mr. Lang, seconded by Mr. Brown, Bill 4, An Ordinance to Amend the Game Ordinance, was read the second time.

The Council went into Committee of the Whole to consider Bill 4, Mr. Nicholson in the chair.

Mr. Nicholson reported progress on the Committee's consideration of Bill 4.

The Council adjourned at 6 o'clock P.M.

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THURSDAY, JANUARY 29, 1959.

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10 o'clock A.M.

PRAYERS.

The Council went into Committee of the Whole to continue its consideration of Bill 4, Mr. Nicholson in the chair.

The Committee considered a number of papers pertaining to game and a draft of the Regulations dealing with the sport hunting of buffalo. The recommendations of the Committee are set forth in Sessional Paper No. 5.

The Committee adjourned at 1 o'clock P.M.

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3 o'clock P.M.

The Committee continued its consideration of Bill 4, Mr. Nicholson in the chair.

Mr. Nicholson presented the report of the Committee on Bill 4, The Committee recommended Bill 4 without amendment.

The Council accepted the report of the Committee.

On a motion by Mr. Audette, seconded by Mr. Jones, Bill 5, An Ordinance to Amend the Insurance Ordinance, was read the second time.

On a motion by Mr. Gall, seconded by Mr. Drury, Bill 6, An Ordinance to Amend the Mining Safety Ordinance, was read the second time.

The Council went into Committee of the Whole to consider Bills 5 and 6, Mr. Gall in the chair.

Mr. Gall presented the report of the Committee. The Committee recommended Bill 5 without amendment, and Bill 6 with amendment.

The Council accepted the report of the Committee.



On a motion by Mr. Brown, seconded by Mr. Drury, Bill 10, An Ordinance Respecting Expenditures for the Public Service of the Northwest Territories for the Financial Year Ending the 31st day of March, 1960, was read the second time.

The Council went into Committee of the Whole to consider Bill 10, Mr. Audette in the chair.

Mr. Audette reported progress on the Committee's consideration of Bill 10.

The Council adjourned at 6 o'clock P.M.

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FRIDAY, JANUARY 30, 1959.

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10 o'clock A.M.

PRAYERS.

The Council went into Committee of the Whole to continue its consideration of Bill 10, Mr. Audette in the chair.

The Committee adjourned at 1 o'clock P.M.

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3 o'clock P.M.

The Committee continued its consideration of Bill 10, Mr. Audette in the chair.

Mr. Audette reported progress on the Committee's consideration of Bill 10.

The Council adjourned at 6 o'clock P.M.

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MONDAY, FEBRUARY 2, 1959.

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10 o'clock A.M.

PRAYERS.

Mr. Porritt reported to the Council that he had received a petition from six residents of the Hay River area requesting a road for farmers along the Hay River.

Mr. Brown, seconded by Mr. Audette, moved

"THAT Rule No. 2 of the Rules of the Council be suspended from 3 P.M. to 6 P.M. on Monday, the 2nd of February, 1959."

The question being put on the motion, it was carried unanimously.

Mr. Porritt, seconded by Mr. Gall, moved

"THAT this Council go on record as recommending to the Government of Canada the desirability of commencing construction at the earliest possible date of the railway projected from northern Alberta to Great Slave Lake, and we advocate the choice of route which will, in our opinion, now and in the future serve the greatest number of people and make the greatest contribution to the development and settlement of the area as well as the welfare and economy of Canada."

The Council took notice of the motion and Mr. Porritt agreed to resubmit it on Tuesday, February 3, 1959.

The Council went into Committee of the Whole to continue its consideration of Bill 10, Mr. Audette in the chair.

Mr. Audette presented the report of the Committee. The Committee recommended Bill 10 with amendments.

The Council accepted the report of the Committee.

On a motion by Mr. Goodall, seconded by Mr. Nicholson, Bill 2, An Ordinance Respecting Co-operative Associations, was read the second time.

On a motion by Mr. Jones, seconded by Mr. Brown, Bill 3, An Ordinance to Amend the Credit Unions Ordinance, was read the second time.

The Council went into Committee of the Whole to consider Bills 2 and 3, Mr. Lang in the chair.

Mr. Lang reported progress on the Committee's consideration of Bill 2. Mr. Lang presented the report of the Committee on Bill 3. The Committee recommended Bill 3 without amendment.

The Council accepted the report of the Committee.

The Council adjourned at 1 o'clock P.M.

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TUESDAY, FEBRUARY 3, 1959.

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10 o'clock A.M.

PRAYERS.

Mr. Nicholson requested the permission of the Council to make a statement.

The Council agreed unanimously to permit Mr. Nicholson to speak. His statement is set forth in Sessional Paper No. 6.

Mr. Audette requested the Council's permission to make a statement.

The Council agreed unanimously to permit Mr. Audette to speak. His statement is set forth in Sessional Paper No. 7.

The Council discussed the statements of Mr. Nicholson and Mr. Audette.

Mr. Porritt, seconded by Mr. Gall, moved

"THAT this Council go on record as recommending to the Government of Canada the desirability of commencing construction at the earliest possible date of the railway project from northern Alberta to Great Slave Lake."

The question being put on the motion, it was carried unanimously.

The Council went into Committee of the Whole to continue its consideration of Bill 2, Mr. Lang in the chair.

Mr. Lang presented the report of the Committee. The Committee recommended Bill 2 with amendment.

The Council accepted the report of the Committee.

On a motion by Mr. Brown, seconded by Mr. Audette, Bill 9, An Ordinance to Amend the Motor Vehicles Ordinance, was read the first time.

On a motion by Mr. Brown, seconded by Mr. Goodall, Bill 9, An Ordinance to Amend the Motor Vehicles Ordinance was read the second time.

It was agreed unanimously that Bill 9 be accepted as drafted and that it not be referred to Committee of the Whole.

At the request of the Commissioner, the Council went into Committee of the Whole to consider a Reference for Advice as to the time and place of the next session, Mr. Nicholson in the chair.

Mr. Nicholson presented the report of the Committee. The Committee recommended that the next session of the Council be held at Chesterfield Inlet, commencing Monday, July 27, 1959.

The Council accepted the report of the Committee.

On a motion by Mr. Drury, seconded by Mr. Nicholson, Bill 1, An Ordinance to Amend the Business Licence Ordinance, as reported by the Committee, was read the third time and passed. Bill 1 is set forth in Sessional Paper No. 8.

On a motion by Mr. Goodall, seconded by Mr. Drury, Bill 2, An Ordinance Respecting Co-operative Associations, as reported by the Committee, was read the third time and passed. Bill 2 is set forth in Sessional Paper No. 9.

On a motion by Mr. Jones, seconded by Mr. Porritt, Bill 3, An Ordinance to Amend the Credit Unions Ordinance, was read the third time and passed. Bill 3 is set forth in Sessional Paper No. 10.

On a motion by Mr. Lang, seconded by Mr. Porritt, Bill 4, An Ordinance to Amend the Game Ordinance, was read the third time and passed. Bill 4 is set forth in Sessional Paper No. 11.

On a motion by Mr. Audette, seconded by Mr. Drury, Bill 5, An Ordinance to Amend the Insurance Ordinance, was read the third time and passed. Bill 5 is set forth in Sessional Paper No. 12.

On a motion by Mr. Gall, seconded by Mr. Jones, Bill 6, An Ordinance to Amend the Mining Safety Ordinance, as reported by the Committee, was read the third time and passed. Bill 6 is set forth in Sessional Paper No. 13.

On a motion by Mr. Nicholson, seconded by Mr. Goodall, Bill 7, An Ordinance to Amend the Municipal District Ordinance, as reported by the Committee, was read the third time and passed. Bill 7 is set forth in Sessional Paper No. 14.

On a motion by Mr. Porritt, seconded by Mr. Audette, Bill 8, An Ordinance Respecting Executions, Distress and Extra-Judicial Seizures, as reported by the Committee, was read the third time and passed. Bill 8 is set forth in Sessional Paper No. 15.

On a motion by Mr. Brown, seconded by Mr. Goodall, Bill 9, An Ordinance to Amend the Motor Vehicles Ordinance, was read the third time and passed. Bill 9 is set forth in Sessional Paper No. 16.

On a motion by Mr. Brown, seconded by Mr. Jones, An Ordinance Respecting Expenditures for the Public Service of the Northwest Territories for the Financial Year Ending the 31st day of March, 1960, as reported by the Committee, was read the third time and passed. Bill 10 is set forth in Sessional Paper No. 17.

On a motion by Mr. Brown, seconded by Mr. Audette, Bill 11, An Ordinance to Amend the Landlord and Tenant Ordinance, was read the third time and passed. Bill 11 is set forth in Sessional Paper No. 18.

The Commissioner assented to Bills 1 to 11, inclusive, as passed by the Council.

PROROGATION.